***Use for 2022-2023 or 2023 AUPs [[1]](#endnote-1)***

***(Police, Fire, EMS or Ambulance[[2]](#endnote-2) District AUP – Per AT-C 105 & 215 & GAGAS, January 2024[[3]](#endnote-3)) [[4]](#endnote-4) [[5]](#endnote-5)*** ***[[6]](#endnote-6)***

**INDEPENDENT ACCOUNTANT’S REPORT ON APPLYING AGREED-UPON PROCEDURES**

[Name of] [Police, Fire, EMS or Ambulance] District

[Name of] County

[Address]

[City], Ohio [Zip Code]

We have performed the procedures enumerated below on the [Name of Police, Fire, EMS or Ambulance] District’s (the District) receipts, disbursements and balances recorded in the cash basis accounting records for the years ended December 31, 2023 and 2022 and certain compliance requirements related to those transactions and balances, included in the information provided to us by the management of the District. The District is responsible for the receipts, disbursements and balances recorded in the cash basis accounting records for the years ended December 31, 2023 and 2022 and certain compliance requirements related to these transactions and balances included in the information provided to us by the District.

The Board of Trustees and the management of the District have agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of providing assistance in the evaluation of the District’s receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2023 and 2022, and certain compliance requirements related to these transactions and balances. **[Additionally, the Auditor of State has agreed to and acknowledged that the procedures performed are appropriate to meet their purposes.]*[[7]](#endnote-7) [<<IPAs must insert this. AOS staff should never insert this].*** No other party acknowledged the appropriateness of the procedures.This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of the report and may not meet the needs of all users of the report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes. The sufficiency of the procedures is solely the responsibility of the parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

For the purposes of performing these procedures, this report only describes exceptions exceeding $10.

The procedures and the associated findings are as follows:

**Cash [and Investments] *[if applicable] [[8]](#endnote-8)***

1. We recalculated the December 31, 2023 and December 31, 2022 bank reconciliations. We found no exceptions.
2. We agreed the January 1, 2022 beginning fund balances for [each fund]***[[9]](#endnote-9)*** recorded in the [Fund Ledger Report]***[[10]](#endnote-10)*** to the December 31, 2021 balances in the prior year [audited statements] ***OR*** [documentation in the prior year Agreed-Upon Procedures working papers]. We found no exceptions. We also agreed the January 1, 2023 beginning fund balances for each fund recorded in the [Fund Ledger Report] to the December 31, 2022 balances in the [Fund Ledger Report]. We found no exceptions.
3. We agreed the 2023 and 2022 bank reconciliation [adjusted UAN Balances and Adjusted Bank Balances] as of December 31, 2023 and 2022 to the total fund cash balances reported in the [Fund Status Report] and the financial statements filed by the District in the Hinkle System. The amounts agreed.
4. We confirmed the December 31, 2023 bankaccount balance(s) with [the District’s financial institution(s), Ohio Pooled Collateral System, Confirmation.com] ***<<<modify as needed]***. [We found no exceptions.] ***OR*** [We observed the year-end bank balance(s) on the financial institution’s website. The balance(s) agreed.] We also agreed the confirmed balances to the amounts appearing in the December 31, 2023 bank reconciliation without exception.
5. We selected 5 reconciling debits (such as outstanding checks) from the December 31, 2023 bank reconciliation: ***[Delete this procedure if there were no reconciling debits]***
   1. We traced each debit to the subsequent January and February ***[List only the months they cleared]*** [bank statement(s)] ***OR***[financial institutions website transaction listing].We found no exceptions.
   2. We traced the amounts and dates to the check register and determined the debits were dated prior to December 31. We found no exceptions.
6. We selected 5 reconciling credits (such as deposits in transit) from the December 31, 2023 bank reconciliation: ***[Delete this procedure if there were no reconciling credits]***
   1. We traced each credit to the subsequent January or February ***[List only the months they cleared]*** [bank statement(s)] ***OR***[financial institutions website transaction listing]. We found no exceptions.
   2. We agreed the credit amounts to the [Receipts Register] and determined they were dated prior to December 31. We found no exceptions.
7. We inspected the [Fund Status Report] to determine whether the Finding(s) For Adjustment identified in the prior [audit report] ***OR***[agreed-upon procedures report]*,* due from the X fund, payable to the Y fund,was properly posted to the ledgers and reflected in the fund balances in Procedure 2. We found no exceptions. ***[Delete procedure if not applicable. If the adjustment was not properly posted, you should reissue the FFA in this AUP.]***
8. We traced interbank account transfers occurring in December of 2023 and 2022 to the accounting records and [bank statements] ***OR*** [reconciliation]***[[11]](#endnote-11)*** to determine if they were properly recorded. We found no exceptions. ***[If there is only one bank account, or if no transfers were noted near year-end, delete this procedure.]***
9. We inspected investments held at December 31, 2023 and December 31, 2022 to determine that they: ***[Delete procedure if no investments (or CDs)]***
   1. Were of a type authorized by Ohio Rev. Code §§ 135.13, 135.14, 135.144 or 135.145. We found no exceptions.
   2. Mature within the prescribed time limits noted in Ohio Rev. Code § 135.13 or 135.14. We found no exceptions. ***[2024 OCS 2A-14 & 2A-16]***

***For applicability of Receipt Testing sections below see guidance in footnotes 6 and 18 and the AUP Additional Guidance Document.***

**Property Taxes, Intergovernmental and Other Confirmable Cash Receipts**

***[Modify these procedures as appropriate. For example not all entities receive property tax advances.]***

1. We selected a total of 5 receipt from the *Statement of Semiannual Apportionment of Taxes*, State Distribution Transaction Lists (DTL) and the County Auditor DTLs ***[<<<insert exact report name]*** from 2023 and a total of 5 from 2022: ***[Modify this procedure as appropriate. For example if no County DTL receipts, delete that sentence.]***:
   1. We compared the amount from the above named report(s) to the amount recorded in the [Receipt Register Report]. The amounts agreed.
   2. We inspected the [Receipt Register Report] to determine these receipts were allocated to the proper fund(s) as required by Ohio Rev. Code §§ 5705.05 and 5705.10. We found no exceptions. ***[2024 OCS 1 - 5]***
   3. We inspected the [Receipt Register Report] to determine whether the receipt was recorded proper year. The receipt was recorded in the proper year. We found no exceptions.
2. We inspected the [Receipt Register Report] to determine whether it included 2 real estate tax receipts [plus X advance(s)] for 2023 and 2022. The [Receipt Register Report] included the proper number of tax receipts for each year. We found no exceptions.
3. ***For other confirmable receipts, either confirm them or agree them to documentation supporting the amount received. [Note: This procedure is intended to test a funding source not already tested. For example, county receipts are already tested in procedures 1 and state receipts appearing on the DTL are already tested in procedure 1.] Example:*** We confirmed the [total amount paid] ***OR*** [individual amounts paid] from the [XXX]***[[12]](#endnote-12)*** to the District during [2022] with the [XXX]. We found no exceptions.
   1. We inspected the [Receipt Register Report] to determine whether these receipts were allocated to the proper fund(s). We found no exceptions.
   2. We inspected the [Receipt Register Report] to determine whether the receipts were recorded in the proper year. We found no exceptions.

**Charges for Services**

* ***When the District performs their own emergency medical/fire billings, only procedures 1-4 apply. When the District has a service organization that performs the emergency medical/fire billings, only procedure(s) 5 and/or 6 applies.***
* ***These procedures apply when services are provided prior to payment, such as ambulance services. The entity should have an A/R system to keep track of unpaid amounts. If they do not have an A/R system, we should include a comment. The following is an example you should modify as needed: “The District provides ambulance services and bills patients subsequent to providing the service. The District does not have an accounts receivable system. Without accounts receivable information, the District lacks reliable information on overdue or otherwise unpaid amounts, copayment information, documentation on noncash adjustments and approval of noncash adjustments, and information upon which to judge whether the District should write off or follow up on uncollectible amounts.” [[13]](#endnote-13)***

1. We inspected the [Name of A/R report]. ***[Delete procedure if the entity does not maintain A/R system.]***
   1. This report listed $BBBB and $AAAA of accounts receivable as of December 31, 2023 and 2022, respectively.
   2. Of the total receivables reported in the preceding procedure, $DDD and $EEE were recorded as more than 90 days delinquent.
2. We inspected the [name of non-cash A/R adjustments report].
   1. This report listed a total of $ZZZZ and $YYYY non-cash receipts adjustments for the years ended December 31, 2023 and 2022, respectively.
   2. We selected 5 non-cash adjustments from 2023 and 5 non-cash adjustments from 2022 and observed that the [official responsible for writing off accounts] ***[<<Revise as needed]*** approved each adjustment.
3. We selected 5 run sheets, and agreed the patient name and service date to the related amounts billed, and the amount debited to accounts receivable ***[<<<if applicable]***, from the year ended December 31, 2023; and 5 from the year ended December 31, 2022. Per the table below, we found no exceptions***. [if there is no A/R system delete this step and proceed to step 4]***

**2023**

|  |  |  |
| --- | --- | --- |
|  | **Amount Billed per the**  **Billing / Run Report,**  **2023** | **Amount Debited to**  **Accounts Receivable**  ***[if they use a billing system]*** |
| **1.** |  |  |
| **2.** |  |  |
| **3.** |  |  |
| **4.** |  |  |
| **5.** |  |  |

**2022**

|  |  |  |
| --- | --- | --- |
|  | **Amount Billed per the**  **Billing / Run Report,**  **2022** | **Amount Debited to**  **Accounts Receivable**  ***[if they use a billing system]*** |
| **1.** |  |  |
| **2.** |  |  |
| **3.** |  |  |
| **4.** |  |  |
| **5.** |  |  |

***AND***

***[[14]](#endnote-14)*** [We also agreed the amounts billed above to the rates in force as of the service date. We found no exceptions.]

1. We selected 5 receipts recorded in the cash receipts records from the year ended December 31, 2023 and 5 from the year ended December 31, 2022. We compared the receipt to the amount [credited to accounts receivable records] ***<<<if no A/R records change to [billed per the run sheet], [less any approved billing adjustments]*** and credited in the bank statement. We also compared the date the payment was recorded in the cash receipts records to the date deposited per the bank statement. Per the table below, the amounts agreed, and the cash was deposited timely. ***[<<modify as needed. For example: Per the table below, the amounts agreed except: receipts numbers 1 & 2 below from 2023, and receipt numbers 3 & 4 below from 2022 were partial payments collected by the District. All amounts were timely deposited.]***

**2023**

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
|  | **Amount**  **Recorded**  **in Cash Receipts**  **Records, 2023** | **Amount**  **Credited to**  **Accounts**  **Receivable*[[15]](#endnote-15)*** | **Approved Billing Adjustment*[[16]](#endnote-16)*** | **Amount**  **Deposited**  **per Bank**  **Statement** | **Date**  **Recorded**  **in Cash Receipts**  **Records** | **Date**  **Deposited**  **per Bank**  **Statement** |
| **1.** |  |  |  |  |  |  |
| **2.** |  |  |  |  |  |  |
| **3.** |  |  |  |  |  |  |
| **4.** |  |  |  |  |  |  |
| **5.** |  |  |  |  |  |  |

**2022**

|  |  |  |  |  |  |  |
| --- | --- | --- | --- | --- | --- | --- |
|  | **Amount**  **Recorded**  **in Cash Receipts**  **Records, 2022** | **Amount**  **Credited to**  **Accounts**  **Receivable** | **Approved Billing Adjustment** | **Amount**  **Deposited**  **per Bank**  **Statement** | **Date**  **Recorded**  **in Cash Receipts**  **Records** | **Date**  **Deposited**  **per Bank**  **Statement** |
| **1.** |  |  |  |  |  |  |
| **2.** |  |  |  |  |  |  |
| **3.** |  |  |  |  |  |  |
| **4.** |  |  |  |  |  |  |
| **5.** |  |  |  |  |  |  |

1. ***Procedure is applicable to services organizations that perform the emergency medical/fire billings and collections:*** We confirmed the amounts paid from the [XXX], the service organization that performs the emergency medical/fire billings ***[<<< pick the appropriate type]***, to the District during 2023 and 2022 with the XXX. We found no exceptions.***[[17]](#endnote-17)***
   1. We inspected the [Receipt Register Report] to determine whether these receipts were allocated to the proper fund(s). We found no exceptions.
   2. We inspected the [Receipt Register Report] to determine whether the receipts were recorded in the proper year. We found no exceptions.
2. ***Procedure is applicable to services organizations that perform the emergency medical/fire billings but do not collect and remit all of the collections to the District:*** We selected 5 receipts recorded in the cash receipts records from the year ended December 31, 2023 and 5 from the year ended December 31, 2022 from the [Receipt Register Report] ***OR*** [We selected 5 individual receipts from the [February, March and October] monthly cash receipts recorded in the [Receipt Register Report] from the year ended December 31, 2023 and 5 from [February, March and October] from the year ended December 31, 2022] ***<<< Use if the District records all the receipts for the month as one receipt each month in the Receipt Register Report]*** and:

Agreed the [cash receipt] ***OR*** [individual receipts from the monthly cash receipts from the supporting documents of the receipt] to the credit on the bank statement.

Agreed the receipt amount to the [batch’s net billed] amount [billed on [XXX]’s [Billing Report]] ***OR*** [credited on the [XXX’s] [Accounts Receivable Ledger]], the service organization that performs the emergency medical/fire billings ***[<<< pick the appropriate type]*** but does not collect [all of] the receipts for the District. We found no exceptions.

Inspected the [Receipt Register Report] to determine whether these receipts were allocated to the proper fund.  We found no exceptions.

Inspected the [Receipt Register Report] to determine whether the receipts were recorded in the proper year.  We found no exceptions.

**Other Receipts*****[[18]](#endnote-18)***

We selected 10 other receipts from the year ended December 31, 2023 and 10 other receipts from the year ended 2022 and:

* 1. Agreed the receipt amount recorded in the [Receipt Register Report] to supporting documentation. The amounts agreed.
  2. Confirmed the amounts charged complied with rates in force during the period. We found no exceptions. ***[If applicable]***
  3. Inspected the [Receipt Register Report] to determine the receipt was posted to the proper fund(s), and was recorded in the proper year. [We found no exceptions.] ***OR*** [We found 1 receipt of $100 for a xxx recorded in the Y fund that should have been recorded in the Z fund. We brought this to management’s attention. They corrected the fund Y and Z fund balances for this item. However, because we did not inspect all receipts, our report provides no assurance regarding whether or not other similar errors occurred.]

**Debt *[Debt must be tested regardless of materiality. Modify as applicable, and include only the procedures applicable during the AUP period. Procedures 1 and 2 always apply (to help determine completeness).]***

1. From the prior [audit] ***OR*** [agreed-upon procedures]documentation, we observed the following [bonds, notes, loans and leases] ***[<<modify as needed]*** were outstanding as of December 31, 2021.
   1. These amounts agreed to the District’s January 1, 2022 balances on the summary we used in procedure 3.
   2. ***[Note: This procedure is intended to determine compliance with debt covenants; specifically looking for debt covenants in which failure to follow the terms expressly indicates as a possible outcome modification of the payment terms or calling of the debt issue. For example, if the District fails to make the payment on time or fails to follow the debt covenants does it result in modifications to the terms such as restructuring of the debt, additional interest charges, debt being due in full, etc.]*** We inspected the debt’s [final offering documents] ***<<< modify as needed ]*** for all outstanding debt, and we confirmed [the District does not have any debt covenants] ***OR*** [the debt covenants did not have requirements that failing to follow the terms indicates possible outcome modification of the debt terms] ***OR*** [the District was in compliance with the debt covenants listed below] ***OR*** [the District was in compliance with the listed covenants with the exception of [list the covenant violations].

|  |  |  |
| --- | --- | --- |
| **Issue** | **Principal outstanding as**  **of December 31, 2021:** | **Debt Covenant *[Delete this Column if the District does not have any Debt Covenants]*** |
| XXX Loan |  | [Indicate the covenant/(s) considered and their placement within the source documentation] |
| 2018 Building Bonds |  |  |

***OR:*** [The prior [audit] ***OR*** [agreed-upon procedures] documentation disclosed no debt outstanding as of December 31, 2021.]

1. We inquired of management and inspected the [Receipt Register Report] and [Payment Register Detail Report] for evidence of debt issued during 2023 or 2022 or debt payment activity during 2023 or 2022. [All debt agreed to the summary we used in procedure 3.] ***OR***[There were no new debt issuances, nor any debt payment activity during 2023 or 2022.]***[Modify the above as needed.]***
2. We obtained a summary of [bonds, notes, loans and leases] ***[<<modify as needed]*** debt activity for 2023 and 2022 and agreed principal and interest payments from the related debt amortization schedule(s) to debt service fund***[[19]](#endnote-19)*** payments reported in the [Payment Register Detail Report]. We also compared the date the debt service payments were due to the date the District made the payments. We found no exceptions.
3. We agreed the amount of debt proceeds received for [2023 and 2022] from the debt documents to amounts recorded in the [XYZ] fund per the [Receipt Register Report]. The amounts agreed. ***AND*** [The District properly recorded the proceeds in a bond fund (i.e. capital projects fund) as required by Ohio Rev. Code § 5705.09(E).] ***[<<Only applies to bonds, and only applies if there were new bonds issued.] [2024 OCS 1 –10]***
4. For new debt issued during 2023 and 2022 we inspected the [debt legislation and resolution / ordinance], which stated the District must use the proceeds to [purchase a fire truck]. We scanned the [Payment Register Detail Report] and observed the District [purchase a fire truck] in [May of 2022]. ***[<<<Modify procedure to briefly describe actual use of proceeds.*** [Also, we confirmed the proceeds were used in accordance with Ohio Rev. Code § 505.401] ***<<<include if applicable to Fire District]***. We found no exceptions. ***Delete procedure if there was no new debt. If there was new debt but the proceeds were not fully spent, disclose the unspent balances as of December 31, 2023. Note: Bonds for Fire Districts may be used to acquire fire-fighting equipment, buildings or sites for the district or for the purpose of constructing or improving a building to house fire equipment as required by*** ***Ohio Rev. Code § 505.401. ]***

**Payroll Cash Disbursements**

1. We selected 1 payroll check for 5 employees***[[20]](#endnote-20)*** from 2023 and 1 payroll check for 5 employees from 2022 from the [Wage Withholdings Detail Report] and:
   1. We compared the hours and pay rate, or salary recorded in the [Wage Detail Report] to supporting documentation (timecard, legislatively or statutorily-approved rate or salary).

[We found no exceptions.] ***OR*** [We found 1 instance where an employee was paid for 3 hours less than the hours recorded on her timecard. We brought this to management’s attention, and they added this amount to a subsequent payment to this employee. Because we did not compare all timecards, our report provides no assurance whether or not other similar errors occurred.]***[2024 OCS 2A-13]***

* 1. We recomputed gross and net pay and agreed it to the amount recorded in the payroll register. We found no exceptions. ***[This procedure only applies to manual payroll systems. This procedure is n/a if the system is automated, such as UAN.]***
  2. We inspected the fund and account code(s) to which the check was posted to determine the posting was allowable based on the employees’ duties as documented in the [employees’ personnel files and/or minute record] ***[<<<list actual source]*** ***OR*** [as required by statute] ***[<<if set by statute]****.* We found no exceptions.
  3. We confirmed the payment was posted to the proper year. We found no exceptions.

1. ***[If the District did not have any new employees or new board of trustees during the engagement period this step can be deleted. If the District had new employees and/or new board of trustees in one year but not the other year, then modify the step accordingly.]*** We selected 3 new employees and Board of Trustees from 2023 and 3 new employees and Board of Trustees from 2022 and:
   1. We inspected the [employees’/Board of Trustees’ personnel files and/or minute record] ***[<<<list actual source]*** for the Retirement system, Federal, State & Local income tax withholding authorization.
   2. We agreed the items in a above to the [Employee General Information Report] ***<<Standing data report]***. ***[Make sure taxes were withheld if a form was in their file. You do not have to recalculate the amount of federal, state, or local tax to withhold.]***

We found no exceptions. ***[2024 OCS 1-20]***

1. We inspected the last remittance of tax and retirement withholdings for the year ended December 31, 2023 to confirm remittances were timely paid, and if the amounts paid agreed to the amounts withheld, plus the employer’s share where applicable, during the final***[[21]](#endnote-21)*** withholding period of 2023. We observed the following:

|  |  |  |  |  |
| --- | --- | --- | --- | --- |
| **Withholding**  **(plus employer share, where applicable)** | **Date**  **Due** | **Date**  **Paid** | **Amount**  **Due*[[22]](#endnote-22)*** | **Amount**  **Paid** |
| Federal income taxes & Medicare  (and social security, for employees not enrolled in pension system) | January 31, 2024 |  |  |  |
| State income taxes***[[23]](#endnote-23)*** | January 15, 2024 |  |  |  |
| Local income tax***[[24]](#endnote-24)*** | [insert date] |  |  |  |
| OPERS retirement | January 30, 2024 |  |  |  |
| OP&F retirement ***[[25]](#endnote-25)*** | January 31, 2024 |  |  |  |

***Revise the table above as needed, for example to omit OP&F if inapplicable.***

We found no exceptions.

***Example exception:***[As stated above, as of the date of this report, the District has not paid OPERS the amount due as required by Ohio Rev. Code §§ 145.47 and 145.48 by January 31, 2024. The Auditor of State will notify OPERS of this matter.] ***[See OCS Implementation Guide Referring Audit Reports]***

1. ***[This procedure is only applicable for fiscal year 2022. Omit this procedure unless the government applied the provisions in the Families First Coronavirus Response Act, Coronavirus, Aid, Relief, Economic Security Act, Treasury IRS Guidance n-20-65 as modified by Treasury IRS Guidance n-21-11, or the American Rescue Plan Act of 2021.]*** For fiscal year 2022, we inspected the [appropriation ledger] and [meeting minutes] to determine the District properly credited the paid leave costs against the tax obligations and / or deferred the tax obligations to future periods. We found no exceptions. ***[2023 OCS 1-19]***

**Non-Payroll Cash Disbursements**

1. From the [Payment Register Detail Report], we re-footed checks recorded as General Fund disbursements for *security of persons and property*, for 2023. We found no exceptions.***[Perform only if this is a manual system. Select one program from one fund to test foot. This procedure is N/A if the system is automated, such as UAN.]***
2. We selected 10 disbursements from the [Payment Register Detail Report] for the year ended December 31, 2023 and 10 from the year ended 2022 and determined whether:
   1. The disbursements were for a proper public purpose***[[26]](#endnote-26)***. We found no exceptions.
   2. The check number, date, payee name and amount recorded on the [returned, canceled check] ***<<< modify if the payment was EFT/ACH]*** agreed to the check number, date, payee name and amount recorded in the [Payment Register Detail Report] and to the names and amounts on the supporting invoices. We found no exceptions.
   3. The payment was posted to a fund consistent with the restricted purpose for which the fund’s cash can be used. We found no exceptions. ***[<<Include only if the District has more than one fund.]***
   4. The fiscal officer certified disbursements requiring certification or issued a *Then and Now Certificate*, as required by Ohio Rev. Code § 5705.41(D). [We found no exceptions.] ***OR*** [We found 3 instances where disbursements requiring certification were not certified and 4 instances where the certification date was after the vendor invoice date, and there was also no evidence that a *Then and Now Certificate* was issued. Ohio Rev. Code § 5705.41(D) requires certifying at the time of a commitment, which should be on or before the invoice date, unless a *Then and Now Certificate* is used. Because we did not inspect all disbursements requiring certification, our report provides no assurance whether or not additional similar errors occurred.] ***[The certification requirement does not apply to all disbursements. For example, payroll (including related benefits and taxes) does not require certification. See 2024 OCS 1 - 2.]***

**Compliance – Budgetary**

1. Ohio Rev. Code § 5705.41(B) prohibits expenditures (disbursements plus certified commitments including outstanding encumbrances) from exceeding appropriations. We compared total expenditures to total approved appropriations***[[27]](#endnote-27)*** (Ohio Rev. Code §§ 5705.38 and 5705.40) plus any carryover appropriations for the years ended December 31, 2023 and 2022 [for the General, X and Y funds]. ***[<<omit if they do not use multiple funds]***. [Expenditures did not exceed appropriations.] ***OR*** [[Y Fund] ***[<<omit if they do not use multiple funds]*** expenditures for [2023] exceeded total appropriations by $XXXX, contrary to Ohio Rev. Code § 5705.41(B).] ***[2024 OCS 2A-2]***
2. ***[[28]](#endnote-28)***We inspected [the 5 largest] interfund transfers from 2023 and [the 5 largest] from 2022 [Revenue Status Reports] and [Appropriation Status Reports] for compliance with Ohio Rev. Code §§ 5705.14 - .16. [We found no evidence of transfers these Sections prohibit, or for which Ohio Rev. Code § 5705.16 would require approval by the Tax Commissioner.] ***OR:*** [[The District transferred $XXXXfrom the [Debt Service] Fund to the [General] Fund. Ohio Rev. Code § 5705.16 does not permit this transfer without approval of the Tax Commissioner. The District did not obtain this approval. We therefore requested management to adjust this amount to the [Debt Service] Fund. We observed the fiscal officer adjusted this amount on [Date].] ***OR:*** [As of the date of this report, management has not yet made the required adjustment back to the [Debt Service] Fund and has declined to obtain the aforementioned required approvals. In accordance with the foregoing facts, we hereby issue a finding for adjustment against the [General] Fund in favor of the [Debt Service] Fund in the amount of $XXXX.]] ***[<<IPA cannot use this language. (See IPA FFA guidance in OCS Implementation Guide) Therefore IPAs should omit the last sentence. [2024 OCS 1 – 6] [<<Include this procedure only if the District has more than one fund]***
3. We inspected the [Cash Summary by Fund Report] for the years ended December 31, 2023 and 2022 for negative cash fund***[[29]](#endnote-29)*** balances. Ohio Rev. Code § 5705.10 (l) provides that money paid into a fund must be used for the purposes for which such fund is established. As a result, a negative fund cash balance indicates that money from one fund was used to cover the expenses of another. There were no funds having negative cash fund balances. ***[2024 OCS 1-5]***

***Ambulance District and EMS District:***

**Sunshine Law Compliance *[2024 OCS 2B-8]***

***Applicability to the Sunshine laws in Ohio Compliance Supplement 2B-8 for this entity type should be determined through review of the*** [***Legal Matrix***](https://ohioauditor.gov/ocs/2024/legal_matrix.xlsx) ***(Exhibits 5 and 6, Including Exhibit 5 Footnotes 42-46) and possible subsequent consult with the AOS Legal division.***

***For entities subject to the Sunshine Law as determined above, insert additional compliance steps from the AUP Add in Sunshine Law Compliance Procedures document located on the internet.***

***Police District and Fire District:***

**Sunshine Law Compliance *[2024 OCS 2B-8][[30]](#endnote-30)***

1. We obtained and inspected the District’s Public Records Policy to determine the policy was in accordance with Ohio Rev. Code §§ 149.43(E)(2) and 149.43(B)(7)(c) and did not limit the number of responses that may be made to a particular person, limit the number of responses during a specified period of time, or establish a fixed period of time before it will respond unless that period is less than eight hours. [We found no exceptions.]

***OR***

***[Include if the entity did not have a Public Records policy.]*** [We inquired with District management and determined that the District did not have a public records policy during the engagement period as required by Ohio Rev. Code § 149.43(E)(2).]

1. ***[[31]](#endnote-31)***We selected 5 ***[or total population if less than five]*** public records requests from the engagement period and inspected each request to determine the following:
   1. The District was compliant and responded to the request in accordance with their adopted policy as required by Ohio Rev. Code § 149.43(B)(1). [We found no exceptions.]  **OR** [For 3 of the 5 public records requests selected, the District did not respond to the request in accordance with their adopted policy. See the table below.

|  |  |  |  |
| --- | --- | --- | --- |
| **Date Request Received** | **Date Request Fulfilled** | **Policy Response Time (in Business days)** | **Actual Response Time (in Business days)** |
| 6/15/2023 | 6/22/2023 | 3 | 6 |
| 8/2/2023 | 8/15/2023 | 3 | 9 |
| 11/13/2023 | 11/20/2023 | 3 | 5 |

***OR***

***[Include if the entity did not have any completed public records requests.]*** [We inquired with District management and determined that the District did not have any completed public records requests during the engagement period.]

b. ***[Include if a request was denied, in part or in whole.]*** The District provided an explanation for the denied request which included the legal authority to the requester as required by Ohio Rev. Code § 149.43(B)(3). [We found no exceptions.]

***OR***

***[Include if the entity did not have any denied public records requests.]*** [The District did not have any denied public records requests during the engagement period.]

c. ***[Include if a request contained redactions, in part or in whole.]*** The District was redacting records and making the redactions visible and provided an explanation which included the legal authority to the requester as required by Ohio Rev. Code § 149.43(B)(1). [We found no exceptions.]

***OR***

***[Include if the entity did not have any public records requests with redactions.]*** [The District did not have any public records requests with redactions during the engagement period.]

3. We inquired whether the District had a records retention schedule and observed that it was readily available to the public as required by Ohio Rev. Code § 149.43(B)(2). [We found no exceptions.]

***OR***

***[Include if the entity did not have a records retention policy.]*** [We inquired with District management and determined that the District did not have a records retention schedule during the engagement period and therefore could not make it readily available to the public as required by Ohio Rev. Code § 149.43(B)(2).]

4. We inspected written evidence that the Public Records Policy was provided to the records custodian/manager as required by Ohio Rev. Code § 149.43(E)(2). [We found no exceptions.]

***OR***

***[Include if the entity did not have a Public Records policy.]*** [We inquired with District management and determined that the District did not have a public records policy during the engagement period therefore could not provide it to the records custodian/manager as required by Ohio Rev. Code § 149.43(E)(2).]

5. We inspected the District’s policy manual and determined the public records policy was included as required by Ohio Rev. Code § 149.43(E)(2). [We found no exceptions.]

***OR***

***[Include if the entity did not have a Public Records policy.]*** [We inquired with District management and determined that the District did not have a public records policy during the engagement period therefore it could not be included in a policy manual as required by Ohio Rev. Code § 149.43(E)(2).]

***OR***

***[Include if the entity did not have a policy manual.]*** [We inquired with District management and determined that the District did not have a policy manual during the engagement period therefore the public records policy could not be included as required by Ohio Rev. Code § 149.43(E)(2).]

6. We observed that the District’s poster describing their Public Records Policy was displayed conspicuously in all branches of the District as required by Ohio Rev. Code § 149.43(E)(2). [We found no exceptions.]

***OR***

***[Include if the entity did not have a Public Records policy.]*** [We inquired with District management and determined that the District did not have a public records policy during the engagement period therefore it could not be displayed in all the branches of the District as required by Ohio Rev. Code § 149.43(E)(2).]

7. ***[Include if the entity has records authority. (Please review the OCS Legal Matrix, OCS 2B-8 Step 7 Applicability tab. “No Records Authority” indicates this step is not applicable.)]*** We selected 5 ***[or total population if less than five]*** applications submitted to the Records Commission for one-time disposal of obsolete records, and management’s review of the schedules of records retention and dispositions for the engagement period. We inspected the approval by the Records Commission for the 5 selected and the review of the schedules. This was required by Ohio Rev. Code § [***[[32]](#endnote-32)***]. (Note: the records retention schedule is not the same policy as the public records policy.) [We found no exceptions.]

***OR***

***[Include if the entity did not have any applications submitted to the Records Commission but has Records Authority per OCS Legal Matrix, OCS 2B-8 Step 7 Applicability tab.]*** [We inquired with District management and determined that the District did not have any applications for record disposal submitted to the Records Commission during the engagement period.]

***OR***

***[Include if the entity has “No Records Authority” per OCS Legal Matrix, OCS 2B-8 Step 7 Applicability tab and this step is not applicable.]*** [We did not select any applications submitted to the Records Commission for one-time disposal of obsolete records, and management’s review of the schedules of records retention and dispositions for the engagement period. The District is not subject to the Ohio Rev. Code records authority. Therefore this step is not applicable and applications were not inspected or inquired about.]

8. We inspected [individual proof of attendance***[[33]](#endnote-33)***] and determined whether each elected official***[[34]](#endnote-34)*** in accordance with Ohio Rev. Code § 149.43(E)(1) (or his/her designee) successfully attended a certified three-hour Public Records Training for each term of office as required by Ohio Rev. Code § 109.43(B). [We found no exceptions.]

***OR***

***[Include if the entity did not have any elected officials subject to the training requirement.]*** [We inquired with District management and determined that the District did not have any elected officials subject to the Public Records Training requirements during the engagement period as required by Ohio Rev. Code §§ 149.43(E)(1) and 109.43(B).]

9. We inspected the public notices for the public meetings held during the engagement period and determined the District notified the general public and news media of when and where meetings during the engagement period were to be held as required by Ohio Rev. Code § 121.22(F). [We found no exceptions.]

10. We inspected the minutes of public meetings during the engagement period in accordance with Ohio Rev. Code § 121.22(C) and determined whether they were:

a. Prepared – a file is created following the date of the meeting

b. Filed – placed with similar documents in an organized manner

c. Maintained - retained, at a minimum, for the engagement period

d. Open to public inspection – available for public viewing or request.

[We found no exceptions.]

11. We inspected the minutes from the engagement period in accordance with Ohio Rev. Code § 121.22(G) and determined the following:

1. Executive sessions were only held at regular or special meetings.
2. The purpose for the meetings and going into an executive session (when applicable) correlated with one of the matters listed in Ohio Rev. Code § 121.22(G).
3. Formal governing board actions were adopted in open meetings.

[We found no exceptions.]

**Other Compliance**

1. Ohio Rev. Code § 117.38 requires Districts to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. This statute also permits the Auditor of State to extend the deadline for filing a financial report and establish terms and conditions for any such extension. Auditor of State established policies, regarding the filing of complete financial statements, as defined in AOS Bulletin 2015-007 in the Hinkle System. We confirmed the District filed their complete financial statements, as defined by AOS Bulletin 2015-007 and Auditor of State established policy, within the allotted timeframe for the years ended December 31, 2023 and 2022 in the Hinkle system. [We found no exceptions.] ***OR*** [Financial information was filed on [Date] which was not within the allotted timeframe.] ***[2024 OCS 1 – 14][[35]](#endnote-35)***

**Related Party Transactions** ***[Delete this procedure if your entity does not have any related party transactions]***

1. ***[[36]](#endnote-36)***We inquired with management and identified the following Related Party Transactions:

a. [List related party transactions]

b. [List related party transactions]

We found no exceptions.

2. We confirmed the transactions with [the other party, or with intermediaries, such as banks, guarantors, agents or attorneys.] We found no exceptions.

3. ***[[37]](#endnote-37)***We obtained supporting evidence for the Related Party Transactions identified in procedure 1. We found no exceptions.

***[Insert the following paragraph if the District declines to provide us written representations but has provided suitable written agreement* of the procedures and acknowledged that the procedures performed are appropriate to meet the intended purpose of the engagement*: AOS auditors should also see additional guidance in the representation letter.]***

Attestation standards established by the American Institute of Certified Public Accountants require that we request certain required written representations from the District. We requested that the District provide such representations but the Trustees and/or fiscal officer refused to do so.

We were engaged by the District to perform this agreed-upon procedures engagement and conducted our engagement in accordance with the attestation standards established by the AICPA and the Comptroller General of the United States’ *Government Auditing Standards*. We were not engaged to, and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively on the District’s receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the District and to meet our ethical responsibilities, in accordance with the ethical requirements established by the Comptroller General of the United States’ *Government Auditing Standards* related to our agreed upon procedures engagement.

Blank Signature

Signature Name

Signature Title

City, State

[Date]

1. This report shell should be used for entities with a testing period of 2022-2023 or 2023. For period 2021-2022 and prior, AOS Staff please obtain the previous report shell from the Old Practice Aids. IPAs, please obtain the previous report shell by contacting the [IPAcorrespondence@ohioauditor.gov](mailto:IPAcorrespondence@ohioauditor.gov) inbox. This shell is written for a 2 year engagement, please modify as needed for single year AUP engagements.

   [↑](#endnote-ref-1)
2. This shell applies to police districts, joint police districts, fire districts, joint fire districts, EMS districts, joint EMS districts, joint ambulance districts, or fire and ambulance districts. The only differences between the entities are the applicability of certain OCS sections and the types of charges for services, as noted in this shell. See the 2024 OCS Implementation Guide, Exhibit 5 for applicable OCS Sections. [↑](#endnote-ref-2)
3. Updated January 2024 – Changes are not marked. The following should be completed prior to finalizing the report:

   * All the red references should be updated as appropriate and changed to black; and
   * All blue font items are guidance and need removed.

   [↑](#endnote-ref-3)
4. Please read the document, [*AUP Additional Guidance*](http://www.ohioauditor.gov/references/agreeduponprocedures.html) for additional information. [↑](#endnote-ref-4)
5. If the District received funds from the Ohio Department of Health, the district is NOT eligible. [↑](#endnote-ref-5)
6. See the AUP Additional Guidance document for applicability of testing receipts / disbursements. If the shell does not include procedures for a receipt / disbursement type, AOS Staff should submit a consult through the AUP Specialty in Spiceworks (IPAs should contact the [IPAcorrespondence@ohioauditor.gov](mailto:IPAcorrespondence@ohioauditor.gov) inbox) for additional procedures. [↑](#endnote-ref-6)
7. **IPA AUP engagements:** AOS is a specified party. The use of the procedures in this shell and AOS’ written approval of any modifications / additions to these procedures will serve as AOS' written agreement and acknowledgement that the procedures performed are appropriate to meet our intended purposes as a specified party. [↑](#endnote-ref-7)
8. If the District uses a fiscal agent to process transactions, please replace the cash & investment section with the cash & Investment procedures in the Solid Waste District AUP shell. [↑](#endnote-ref-8)
9. Replace language with “Each Opinion Unit” if the prior engagement was a financial audit and if any prior findings for adjustments were adjusted to the client account records. [↑](#endnote-ref-9)
10. If the entity using the UAN system had no activity on 1/1/2022, then run the Fund Ledger Report as of the first date they had activity during the year. [↑](#endnote-ref-10)
11. Inter-account transfers should be recorded in the same accounting period on both bank statements; otherwise they should be appropriately reflected on both bank reconciliations. [↑](#endnote-ref-11)
12. Be specific in describing the procedure. If you have multiple funding sources to confirm, copy and paste this procedure for each funding source separately (i.e. XXX City, etc.). [↑](#endnote-ref-12)
13. Documentation should include generic incident numbers, because HIPAA protects personal information. AOS staff should follow AOSAM 30500 Appendix A .24. [↑](#endnote-ref-13)
14. Include this billing recomputation procedure if we have the expertise to recompute the fee.  (For example, if the fee is a flat rate, or based on mileage.)  It can also vary for residents living inside and outside the district, etc.  The services provided during the run (i.e. oxygen, bandages) are typically included in the flat rate rather than billed separately.  The amount is then billed to the insurance provider, Medicaid, Medicare, and/or patient.  This is why there is often a large A/R for Ambulance Districts – patients wait to see what Medicare/insurance, etc. will cover.  The patient then owes the remainder (this can take a while to collect, and is part of the reason why an accounts receivable system is critical).  Also, when it’s a Medicaid patient, the District usually ends up writing off whatever Medicaid does not pay.

    *However*, in some districts, fees are based on diagnosis or procedural codes and we may not have the expertise to determine whether the rates were proper.  Therefore, when fee determination is complex (i.e. based on service codes), omit the highlighted text and do not test whether the rates were proper.  (We will address this process the next time the district is subject to a financial statement audit.) [↑](#endnote-ref-14)
15. Change this to column heading to “Amount Billed Per Run Report” if there is no AR/Billing system [↑](#endnote-ref-15)
16. Remove this column from both tables if there is an AR/Billing system [↑](#endnote-ref-16)
17. For a financial statement audit, we would also utilize a service organization report.  But for the purposes of these AUPs, we should not read or refer to service organization reports. [↑](#endnote-ref-17)
18. Other Receipts includes all receipts not tested in the procedures included in this report (i.e. Transfers In, Property Taxes, Confirmable Receipts, Charges for Services, etc. would be excluded from this total). Other Receipts should be assessed for each individual fund type category annually (e.g. governmental, fiduciary, and proprietary). [Omit this procedure unless other receipts exceed 10% of the appropriate category receipts.] [↑](#endnote-ref-18)
19. Use the correct fund name. If the District does not use a debt service fund, read 2024 OCS 1 - 10 to determine if the District retired the debt from a permissible fund. If the District did not comply, cite the proper code section and propose a finding for adjustment in this report. [↑](#endnote-ref-19)
20. This population consists of both full and part time employees, including elected officials. [↑](#endnote-ref-20)
21. If testing prior to the 4th quarter being due/paid, modify the description and test the 3rd quarter. [↑](#endnote-ref-21)
22. The amount due should equal the amount paid, unless you have an exception noted below the table. [↑](#endnote-ref-22)
23. This date assumes they remit State income taxes monthly. If your entity reports quarterly the due date should be changed to January 31. [↑](#endnote-ref-23)
24. Delete if no local income taxes. Insert additional rows if there is more than one applicable local income tax. [↑](#endnote-ref-24)
25. Payments should be remitted monthly. If your entity reports quarterly the due date should be changed. [↑](#endnote-ref-25)
26. If proper public purpose questions arise relative to levy and bond issues and campaigns, auditors should refer to the [Levy FAQs](https://ohioauditor.gov/publications/docs/Ohio_Auditor_of_State_Levy_FAQs_Aug_2023.pdf) on the AOS website, keeping in mind these may not address all levy-related concerns and additional correspondence with Legal may be required. (AOS should submit a consult through Spiceworks. IPAs should contact the [IPACorrespondence@ohioauditor.gov](mailto:IPACorrespondence@ohioauditor.gov) inbox.) [↑](#endnote-ref-26)
27. NOTE: An appropriation for a new federal COVID 19 or Infrastructure Investment and Jobs Act program is effectively created by operation of Ohio Rev. Code § 5705.42. Ohio Rev. Code § 5705.42 indicates Federal and State grants or loans are “deemed appropriated” for such purpose by the taxing authority as provided by law. In addition, those moneys are also treated as if they are in the process of collection by the fiscal officer of the subdivision. This means that under Ohio Rev. Code § 5705.42, the moneys are treated by the fiscal officer as if they have been appropriated for a specific purpose, without requiring the taxing authority to adopt an amended appropriation measure. However, the fiscal officer should include the appropriated amounts on the (amended) certificate. The fiscal officer should also record the appropriation in the accounting system. The “deemed appropriated” criteria applies to new federal programs but not to the ARPA funds for which the revenue is reallocated as described in AOS Bulletin 2021-004. The funds receiving the reallocation will need to estimate receipts and appropriate in the traditional manner.

    See [AOS COVID-19 FAQs](https://ohioauditor.gov/resources/covid19_faqs.html) and [AOS Bulletin 2021-004](https://ohioauditor.gov/publications/bulletins/2021/2021-004_rev.pdf).

    Ohio Rev. Code §§ 5705.09(F) and 5705.10(I) imply that a resolution must be present in order for the restrictions on the use of the funds to be documented and evident. [↑](#endnote-ref-27)
28. Where a local government decided within the program period of performance but after the fiscal year end to reimburse eligible expenditures made prior to fiscal year end with allowable federal programs: This reimbursement activity, while allowable, has considerations that should be evaluated to determine if they are accounted for correctly and addressed any cut-off considerations appropriately in the preparation of their financial statements. See further guidance in Appendix A-1 of the OCS Implementation Guide, [AOS Bulletin 2021-004](https://ohioauditor.gov/publications/bulletins/2021/2021-004_rev.pdf), and AOS Advisory Memo, Prior Fiscal Year Expenditures Reimbursed with Federal Funds in the Subsequent Fiscal Year at [20210702- PriorFiscalYearExpenditures.pdf (ohioauditor.gov)](https://ohioauditor.gov/publications/advisorymemos/20210702-PriorFiscalYearExpenditures.pdf). [↑](#endnote-ref-28)
29. [↑](#endnote-ref-29)
30. [↑](#endnote-ref-30)
31. Note: one selection of five (or total population if less than five) is sufficient for each policy tested no matter how many departments follow that policy. In addition, if there are no denials or redactions pulled in the selection, auditors do not need to pull an additional selection. [↑](#endnote-ref-31)
32. See the “OCS 2B-8 Step 7 Applicability” Tab of the [Legal Matrix](https://ohioauditor.gov/ocs/2024/legal_matrix.xlsx) for the Ohio Rev. Code Section applicable to your entity type. [↑](#endnote-ref-32)
33. Note: Auditor should ask whether the elected official or his/her designee successfully attended a certified three-hour Public Records Training for each term of office.

    The Attorney General’s Office (AGO) currently uploads an attendance roster for each certified public records training provided by its office to its external website. The roster is now proof of attendance from the AGO to attendees. The attendance rosters are located here: <https://www.ohioattorneygeneral.gov/Legal/Sunshine-Laws/Sunshine-Laws-Training-Attendance-Reports>. All attendees are notified at the trainings where the rosters are posted.

    The AOS provides paper certificates as proof of attendance.

    Additionally, the AGO may contract with other state agencies, political subdivisions, or other public or private entities to conduct the training programs and seminars. AOS auditor should consult with Legal to determine whether any other trainings qualify as a certified public records training. See Ohio Rev. Code § 109.43(D). [↑](#endnote-ref-33)
34. Elected official does not include judges or clerk of courts. See Ohio Rev. Code § 109.43(A)(2). [↑](#endnote-ref-34)
35. If the entity is required to re-file financial statements due to an incomplete filing, the filing date and accounting basis of the re-filed annual financial report will then become the basis for determining compliance with the filing requirements. Auditors should use professional judgement when determining whether to report an exception with timely filing if the public office or other entity required to file originally submitted timely but had to refile. Documentation of these comments should be included in the working papers. [↑](#endnote-ref-35)
36. Be sure to document in the working papers who you spoke with and when, including name, title, and date. [↑](#endnote-ref-36)
37. AOS Auditor should consult with both their CA and CFAE AUP Specialty if they identify potential fraud issues. [↑](#endnote-ref-37)