

CITY OF TIFFIN

SENECA COUNTY, OHIO

REGULAR AUDIT

**FOR THE YEAR ENDED
DECEMBER 31, 2024**



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Columbus, Ohio 43215
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City Council
City of Tiffin
53 East Market Street
Tiffin, Ohio 44883

We have reviewed the *Independent Auditor's Report* of the City of Tiffin, Seneca County, prepared by Julian & Grube, Inc., for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Tiffin is responsible for compliance with these laws and regulations.

KEITH FABER
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

December 19, 2025

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

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Independent Auditor's Report

City of Tiffin
Seneca County
53 East Market Street
Tiffin, Ohio 44883

To the Members of the City Council and Mayor:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tiffin, Seneca County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City of Tiffin's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tiffin, as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City of Tiffin and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 3 to the financial statements, the City of Tiffin restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences". Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Tiffin's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Tiffin's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Tiffin's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of net pension and other postemployment benefit assets and liabilities and pension and other postemployment benefit contributions, and budgetary comparison information listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2025 on our consideration of the City of Tiffin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Tiffin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Tiffin's internal control over financial reporting and compliance.



Julian & Grube, Inc.
June 20, 2025

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

The management's discussion and analysis of the City of Tiffin's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2024 are as follows:

- The total net position of the City increased \$9,378,897. Net position of governmental activities increased \$2,269,617 and net position of business-type activities increased \$7,109,280.
- General revenues accounted for \$16,529,440 or 80.79% of total governmental activities revenue. Program specific revenues accounted for \$3,929,698 or 19.21% of total governmental activities revenue.
- The City had \$18,189,521 in expenses related to governmental activities; \$3,929,698 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$14,259,823 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$16,529,440.
- The City's major governmental fund is the general fund. The general fund had revenues and other financing sources of \$13,985,491 and expenditures and other financing uses of \$13,371,659 in 2024. The general fund also had an decrease in reserve for inventory of \$378 and the total change in fund balance for the year was an increase of \$613,454 or 8.58%.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2024?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in that position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's sewer and storm water operations are reported here.

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the City's most significant funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental fund is the general fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for sewer and storm water operations. Both of these enterprise funds are presented as major funds. The City uses an internal service fund to account for a self-funded insurance program for City employees. Because this service predominantly benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements with an internal balance recorded between governmental and business-type activities.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's only fiduciary funds are custodial funds.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's general fund budgetary schedule, net pension liability/asset, net OPEB liability/asset. It also includes a ten year schedule of the City's contributions to the retirement systems to fund pension and OPEB obligations.

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CITY OF TIFFIN
SENECA COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024

Government-Wide Financial Analysis

The statement of net position provides the perspective of the City as a whole. The following table provides a summary of the City's net position at December 31, 2024 and December 31, 2023. Amounts for 2024 have been presented in accordance with the provisions of GASB Statement No. 101 (see Note 3 in the notes to the basic financial statements), while amounts for 2023 have been presented in accordance with previous guidance.

	Net Position					
	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Assets						
Current and other assets	\$ 20,810,533	\$ 19,135,713	\$ 29,965,135	\$ 28,652,009	\$ 50,775,668	\$ 47,787,722
Capital assets, net	44,478,401	43,762,495	49,653,009	41,645,253	94,131,410	85,407,748
Total assets	65,288,934	62,898,208	79,618,144	70,297,262	144,907,078	133,195,470
Deferred outflows of resources						
Unamortized deferred charges						
on debt refunding	62,601	73,181	132,693	159,808	195,294	232,989
Pension	6,638,525	8,441,327	695,420	925,270	7,333,945	9,366,597
OPEB	851,288	1,322,245	58,839	136,674	910,127	1,458,919
Total deferred outflows of resources	7,552,414	9,836,753	886,952	1,221,752	8,439,366	11,058,505
Liabilities						
Other liabilities	1,206,246	1,364,889	1,036,254	1,136,519	2,242,500	2,501,408
Long-term liabilities:						
Due within one year	1,151,043	1,047,077	1,382,326	1,362,040	2,533,369	2,409,117
Net pension liability	20,780,449	22,685,819	2,045,041	2,169,164	22,825,490	24,854,983
Net OPEB liability	1,258,497	1,447,417	-	44,569	1,258,497	1,491,986
Other amounts	8,742,556	7,322,068	20,479,525	18,064,579	29,222,081	25,386,647
Total liabilities	33,138,791	33,867,270	24,943,146	22,776,871	58,081,937	56,644,141
Deferred inflows of resources						
Property taxes and PILOTS	1,412,903	1,168,380	-	-	1,412,903	1,168,380
Pension	1,928,550	1,576,187	24,086	69,642	1,952,636	1,645,829
OPEB	1,402,657	1,600,156	42,805	16,044	1,445,462	1,616,200
Total deferred inflows of resources	4,744,110	4,344,723	66,891	85,686	4,811,001	4,430,409
Net position						
Net investment in capital assets	39,406,468	38,029,956	27,661,585	21,928,950	67,068,053	59,958,906
Restricted	4,459,749	3,971,778	89,318	12,233	4,549,067	3,984,011
Unrestricted (deficit)	(8,907,770)	(7,478,766)	27,744,156	26,715,274	18,836,386	19,236,508
Total net position	\$ 34,958,447	\$ 34,522,968	\$ 55,495,059	\$ 48,656,457	\$ 90,453,506	\$ 83,179,425

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$90,453,506. At year-end, net positions were \$34,958,447 and \$55,495,059 for the governmental activities and the business-type activities, respectively.

CITY OF TIFFIN
SENECA COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024

The net pension liability for governmental activities decreased \$1,905,370 or 8.40%, deferred outflow of resources related to pension decreased \$1,802,802 or 21.36% and deferred inflows of resources related to pension increased \$352,363 or 22.36%. The net pension liability for business-type activities decreased \$124,123 or 5.72%, deferred outflow of resources related to pension decreased \$229,850 or 24.84% and deferred inflows of resources related to pension decreased \$45,556 or 65.41%. These changes were the result of changes at the pension system level for Ohio Public Employees Retirement System (OPERS) and the Ohio Police and Fire (OP&F) Pension Fund.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 64.96% of total assets. Capital assets include land, construction in progress, buildings and improvements, machinery and equipment, furniture and fixtures, vehicles, infrastructure, and intangible right to use assets. Net investment in capital assets at December 31, 2024, was \$39,406,468 and \$27,661,585 in the governmental and business-type activities respectively. Capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, or \$4,549,067, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is a deficit of \$8,907,770 due to the effects of accounting for pension and OPEB in accordance with GASB 68 and 75.

The following table shows the changes in net position for 2024 and 2023. For 2024, the City has implemented GASB Statement No. 101 (see Note 3 in the notes to the basic financial statements); the effect of this implementation is reported in the following table as a change in accounting principle.

	Change in Net Position					
	Governmental		Business-type		Total	
	Activities		Activities			
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Revenues						
Program revenues:						
Charges for services	\$ 2,213,763	\$ 1,732,948	\$ 7,395,091	\$ 6,936,761	\$ 9,608,854	\$ 8,669,709
Operating grants and contributions	1,271,489	2,403,077	-	-	1,271,489	2,403,077
Capital grants and contributions	444,446	3,463,694	3,568,165	1,195,150	4,012,611	4,658,844
Total program revenues	<u>3,929,698</u>	<u>7,599,719</u>	<u>10,963,256</u>	<u>8,131,911</u>	<u>14,892,954</u>	<u>15,731,630</u>
General revenues:						
Property taxes	1,439,231	1,149,806	-	-	1,439,231	1,149,806
Income taxes	12,689,955	12,184,643	-	-	12,689,955	12,184,643
Permissive taxes	259,026	221,512	-	-	259,026	221,512
Payments in lieu of taxes	131,355	116,774	-	-	131,355	116,774
Unrestricted grants and entitlements	744,570	701,593	-	-	744,570	701,593
Contributions and donations	3,061	-	-	-	3,061	-
Refunds and reimbursements	285,871	-	-	-	285,871	-
Investment earnings	737,175	327,806	798,996	467,952	1,536,171	795,758
Gain on sale of capital assets	-	-	5,426	-	5,426	-
Other revenues	239,196	722,177	34,494	36,852	273,690	759,029
Total general revenues	<u>16,529,440</u>	<u>15,424,311</u>	<u>838,916</u>	<u>504,804</u>	<u>17,368,356</u>	<u>15,929,115</u>
Total revenues	<u>20,459,138</u>	<u>23,024,030</u>	<u>11,802,172</u>	<u>8,636,715</u>	<u>32,261,310</u>	<u>31,660,745</u>

- Continued

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

Change in Net Position (Continued)

	Governmental Activities		Business-type Activities		Total	
	2024	2023	2024	2023	2024	2023
Expenses						
General government	\$ 3,620,122	\$ 3,606,395	\$ -	\$ -	\$ 3,620,122	\$ 3,606,395
Security of persons and property	10,331,072	10,498,434	-	-	10,331,072	10,498,434
Transportation	2,619,048	2,733,104	-	-	2,619,048	2,733,104
Community environment	312,002	299,657	-	-	312,002	299,657
Leisure time activity	1,000,692	890,518	-	-	1,000,692	890,518
Economic development	64,873	51,638	-	-	64,873	51,638
Other	-	-	-	-	-	-
Interest	241,712	243,765	-	-	241,712	243,765
Sewer	-	-	4,688,759	4,140,179	4,688,759	4,140,179
Storm water	-	-	4,133	82	4,133	82
Total expenses	<u>18,189,521</u>	<u>18,323,511</u>	<u>4,692,892</u>	<u>4,140,261</u>	<u>22,882,413</u>	<u>22,463,772</u>
Change in net position before transfers	2,269,617	4,699,979	7,109,280	4,496,424	9,378,897	9,196,403
Transfers	<u>-</u>	<u>9,239</u>	<u>-</u>	<u>(9,239)</u>	<u>-</u>	<u>-</u>
Change in net position	2,269,617	4,709,218	7,109,280	4,487,185	9,378,897	9,196,403
Net position at beginning of year, as previously reported	34,522,968	29,813,750	48,656,457	44,169,272	83,179,425	73,983,022
Restatement - change in accounting principle	<u>(1,834,138)</u>	<u>-</u>	<u>(270,678)</u>	<u>-</u>	<u>(2,104,816)</u>	<u>-</u>
Net position at beginning of year, as restated	<u>32,688,830</u>	<u>29,813,750</u>	<u>48,385,779</u>	<u>44,169,272</u>	<u>81,074,609</u>	<u>73,983,022</u>
Net position at end of year	<u>\$ 34,958,447</u>	<u>\$ 34,522,968</u>	<u>\$ 55,495,059</u>	<u>\$ 48,656,457</u>	<u>\$ 90,453,506</u>	<u>\$ 83,179,425</u>

Governmental Activities

Net position for governmental activities increased \$2,269,617 or 6.94% in 2024 as revenues decreased and continued to exceed expenses. The decrease in revenues is primarily attributable to capital grants and contributions for transportation improvement projects reported in the prior year.

Total expenses decreased \$133,990 or 0.73% compared to 2023. There were no significant changes in expenses.

The State and federal government, as well as various local sources, contributed to the City a total of \$1,271,489 in operating grants and contributions and \$444,446 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total grants and contributions, \$1,132,072 subsidized transportation programs.

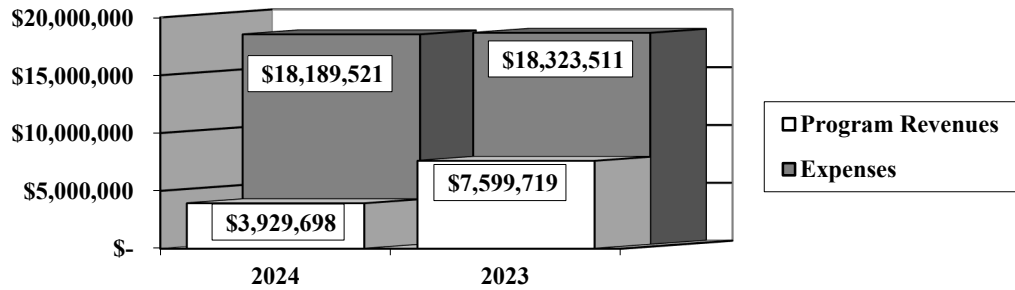
General revenues totaled \$16,529,440 and amounted to 80.79% of total governmental revenues. These revenues primarily consist of income taxes revenue of \$12,689,955. The other primary source of general revenues is property taxes which amounted to \$1,439,231. These two revenue sources accounted for 69.06% of all governmental activities revenue in 2024.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The graph and table below show, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As illustrated below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

Governmental Activities - Program Revenues vs. Total Expenses



Governmental Activities

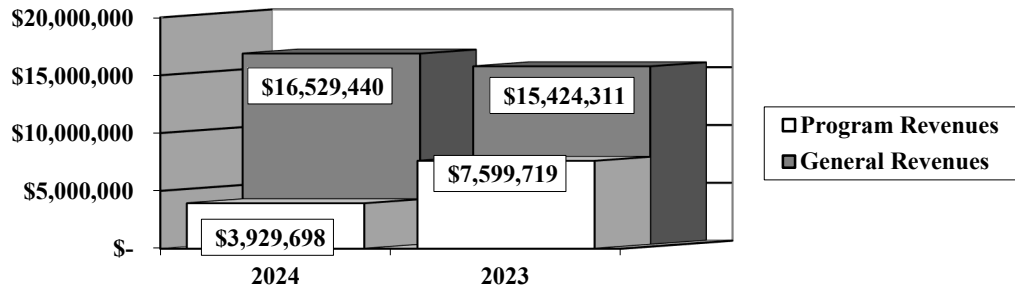
	Total Cost of Services <u>2024</u>	Net Cost of Services <u>2024</u>	Total Cost of Services <u>2023</u>	Net Cost of Services <u>2023</u>
Program expenses:				
General government	\$ 3,620,122	\$ 2,741,224	\$ 3,606,935	\$ 2,834,455
Security of persons and property	10,331,072	9,064,133	10,498,434	8,804,920
Transportation	2,619,048	1,478,660	2,733,104	(2,187,992)
Community environment	312,002	289,247	299,657	282,415
Leisure time activity	1,000,692	454,617	890,518	752,460
Economic development	64,873	(9,770)	51,638	(5,691)
Interest	<u>241,712</u>	<u>241,712</u>	<u>243,765</u>	<u>243,765</u>
Total	<u>\$ 18,189,521</u>	<u>\$ 14,259,823</u>	<u>\$ 18,324,051</u>	<u>\$ 10,724,332</u>

The dependence upon general revenues for governmental activities is apparent, with 78.40% of expenses supported through taxes and other general revenues.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

Governmental Activities - General and Program Revenues

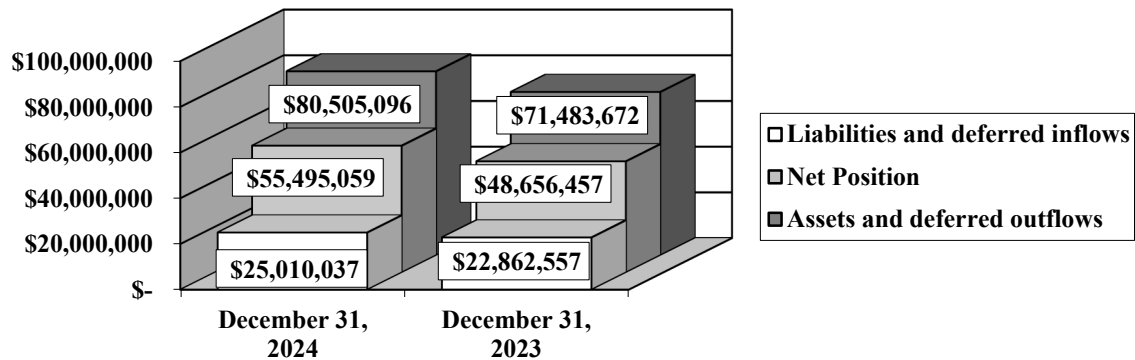


Business-type Activities

Business-type activities include the sewer and storm water enterprise funds. These programs had program revenues of \$10,963,256, general revenues of \$838,916, and expenses of \$4,692,892 in 2024. The total change in net position for the year was an increase of \$7,109,280 or 14.69%. See page 15 for further discussion on these operations.

The graph below illustrates the City's business-type assets, liabilities, and net position at December 31, 2024 and December 31, 2023.

Net Position in Business-type Activities



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds reported a combined fund balance of \$13,474,112 which is \$1,086,423 higher than last year's total of \$12,387,689. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2024 for all major and nonmajor governmental funds.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Fund Balances <u>12/31/24</u>	Fund Balances <u>12/31/23</u>	<u>Change</u>
Major funds:			
General	\$ 7,763,462	\$ 7,150,008	\$ 613,454
Nonmajor governmental funds	<u>5,710,650</u>	<u>5,237,681</u>	<u>472,969</u>
Total	<u>\$ 13,474,112</u>	<u>\$ 12,387,689</u>	<u>\$ 1,086,423</u>

General Fund

Fund balance of the City's general fund increased \$1,817,455 or 14.99%. The table that follows assists in illustrating the revenues of the general fund.

	2024 <u>Amount</u>	2023 <u>Amount</u>	Percentage <u>Change</u>
<u>Revenues</u>			
Taxes	\$ 10,897,809	\$ 10,731,902	1.55 %
Charges for services	868,905	771,796	12.58 %
Licenses and permits	53,238	43,801	21.55 %
Fines, forfeitures and settlements	498,505	437,581	13.92 %
Investment income	615,995	234,569	162.61 %
Contributions and donations	3,561	-	100.00 %
Intergovernmental	707,278	602,176	17.45 %
Refunds and reimbursements	181,050	-	100.00 %
Other	<u>116,083</u>	<u>338,762</u>	(65.73) %
Total	<u>\$ 13,942,424</u>	<u>\$ 13,160,587</u>	5.94 %

Taxes revenue, consisting of income taxes and property taxes, is by far the largest source of revenue comprising 78.16% of all general fund revenue in 2024. The most significant increase in general fund revenues is reflected in increases in licenses and permits and intergovernmental revenue.

The table that follows assists in illustrating the expenditures of the general fund.

	2024 <u>Amount</u>	2023 <u>Amount</u>	Percentage <u>Change</u>
<u>Expenditures</u>			
General government	\$ 3,115,167	\$ 3,039,160	2.50 %
Security of persons and property	9,350,278	8,800,987	6.24 %
Transportation	-	17,443	(100.00) %
Community environment	303,147	308,380	(1.70) %
Capital outlay	41,462	-	100.00 %
Debt service	<u>1,605</u>	<u>-</u>	100.00 %
Total	<u>\$ 12,811,659</u>	<u>\$ 12,165,970</u>	5.31 %

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

The overall increase in general fund expenditures is primarily due to an increase in payroll-related costs, particularly for police and fire operations.

Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially, the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

For the general fund, original budgeted revenues and other financing sources of \$15,252,273 were increased to \$16,487,587 in the final budget, primarily to reflect increased collections of both income taxes and property taxes. Actual revenues and other financing sources amounted to \$17,231,666 or \$744,079 more than the final budget.

Original budgeted expenditures and other financing uses were \$16,360,162. Final budget expenditures and other financing uses were increased to \$17,525,527, mostly to account for additional transfers to other funds and also advances to other funds which will be repaid in future years. Actual budget-basis expenditures and other financing uses of \$16,905,386 were \$620,141 less than the final budget. This variance is a result of the City's conservative budgeting policies.

Proprietary Funds

The City's proprietary fund financial statements provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The City accounts for its sewer and storm water operations in business-type activities enterprise funds. The storm water fund is a recently created program and continues to have relatively little activity. For the sewer fund, operating revenues of \$7,418,560 exceeded operating expenses of \$4,558,780 resulting in operating income of \$2,859,780. Another significant source of revenue in 2024 was capital contributions, which amounted to \$3,568,165 in 2024. The total change in net position was an increase of \$7,111,814 for the sewer fund and an increase of \$6,892 for the storm water fund.

Capital Assets and Debt Administration

Capital Assets

At the end of 2024, the City had \$94,131,410 (net of accumulated depreciation/amortization) invested in land, construction in progress, buildings and improvements, land improvements, machinery and equipment, furniture and fixtures, vehicles, infrastructure, and intangible right to use assets. The following table shows 2024 balances compared to 2023.

CITY OF TIFFIN
SENECA COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024

Capital Assets at December 31
(Net of Depreciation/Amortization)

	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Land	\$ 3,510,529	\$ 3,510,529	\$ 640,801	\$ 241,940	\$ 4,151,330	\$ 3,752,469
Buildings and improvements	2,481,614	2,282,319	16,919,485	17,224,917	19,401,099	19,507,236
Land improvements	1,365,249	1,113,681	-	-	1,365,249	1,113,681
Machinery & equipment	2,310,036	2,337,746	1,458,986	1,107,135	3,769,022	3,444,881
Furniture & fixtures	268,059	334,749	-	-	268,059	334,749
Vehicles	1,965,403	2,507,787	184,141	72,314	2,149,544	2,580,101
Infrastructure	31,942,334	26,673,106	24,629,476	19,652,553	56,571,810	46,325,659
Intangible right to use	85,478	52,452	2,603	16,811	88,081	69,263
Construction in progress	549,699	4,950,126	5,817,517	3,329,583	6,367,216	8,279,709
Totals	<u>\$ 44,478,401</u>	<u>\$ 43,762,495</u>	<u>\$ 49,653,009</u>	<u>\$ 41,645,253</u>	<u>\$ 94,131,410</u>	<u>\$ 85,407,748</u>

For the governmental activities, the most significant activity in 2024 was the completion of several street improvement projects, as well as several projects that are still in progress. Total infrastructure additions amounted to \$6,619,226 and construction in progress additions totaled \$458,755. Infrastructure is the City's largest governmental capital asset category and includes roads, bridges, culverts, and curb lines. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure represents 71.82% of the City's total governmental capital assets.

The City's largest business-type capital asset category is also infrastructure, which includes sewer lines and drains. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure represents 49.60% of the City's total business-type capital assets. Significant capital asset activity during the year included ongoing sewer line and drain projects. Total construction in progress additions amounted to \$3,845,216 and infrastructure additions amounted to \$5,667,593.

See Note 11 in the notes to the basic financial statements for more detail on the City's capital assets.

Debt Administration

The City had the following long-term debt obligations outstanding at December 31, 2024 and 2023.

	<u>Governmental Activities</u>		<u>Business-type Activities</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
General obligation bonds	\$ 5,595,000	\$ 5,935,000	\$ 2,650,000	\$ 3,340,000
SBITA payable	45,166	-	2,449	-
Financed purchase obligations	623,301	698,658	-	-
Loans	598,581	655,041	18,527,244	15,678,796
Total long-term obligations	<u>\$ 6,862,048</u>	<u>\$ 7,288,699</u>	<u>\$ 21,179,693</u>	<u>\$ 19,018,796</u>

Significant changes in long-term debt include the issuance of \$3.4 million of OWDA loans in business-type activities. See Note 13 in the notes to the basic financial statements for more detail on the City's long-term obligations.

CITY OF TIFFIN
SENECA COUNTY, OHIO

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024

Economic Outlook

The City of Tiffin continues to demonstrate robust economic growth, building upon the momentum of previous years. In 2024, Tiffin achieved a significant milestone by ranking 6th among 576 micropolitan statistical areas in the United States for large economic development projects, as reported by Site Selection magazine. This accomplishment places Tiffin in the top one percent of micropolitans nationwide and marks the thirteenth consecutive year the city has been recognized in the top tier.

Across Seneca county, \$110 million in new investments were announced in 2024, contributing to the creation of 312 new jobs. While this is a countywide figure, the City of Tiffin continues to play a leading role in driving economic growth, accounting for a significant portion of these investments and job creation.

Unemployment rates have remained low, with a slight decrease to 3.2% in December 2024. The labor force continues to expand steadily. However, Dorel Home Furnishings announced the closure of its Ameriwood manufacturing facility in Tiffin, transitioning manufacturing operations to Cornwall, Ontario. The closure resulted in the loss of 200 manufacturing jobs.

The industrial sector has seen notable expansions, including:

- Stout Development's speculative building at Eagle Rock Industrial Park, represents an additional \$4 million investment.
- Webster Industries, securing a major investment from MPE Partners, positioning the company for future growth.
- Manufacturing remains Tiffin's largest economic sector, employing over 4,600 people and projected to grow by 400 jobs over the next five years, contributing \$700 million to the Gross Regional Product (GRP).

Retail and commercial investment in Tiffin continues at an accelerated pace:

- The Tiffin Mall redevelopment remains a focal point, attracting businesses such as Hobby Lobby, which announced its opening in 2024 but has not yet opened. The store is expected to bring 80 new jobs once operational.
- 7 Brew Coffee is opening a drive-thru coffee shop in front of the Tiffin Mall, expanding its presence as its 234th location nationwide.
- Seneca Cinema & Event Center acquired the former Cinemark Theater, rebranding it as Seneca Starvue. The local investment group of eight business leaders is revitalizing the theater, which will continue offering first-run movies, throwback film nights, and private event rentals. The grand reopening is scheduled for September 2025.
- Ollie's Bargain Outlet opened a 30,000 sq/ft store, reinforcing the area's retail strength.
- The Tiffin Marketplace continues to see growth, with a mix of local and national businesses contributing to economic diversity.

Downtown Tiffin remains a key driver of economic activity, continuing its state and nationally accredited Main Street program under the Tiffin-Seneca Economic Partnership (TSEP). In 2024, major developments included:

- 13 new businesses opened, creating 23 full-time and 27 part-time jobs, including:
 - Lavender Lane Studio
 - Restore Balance Massage Therapy
 - Kwest Group
 - Golda's YUMobile
 - Heavenly Pizza's new 4,300 sq. ft. facility at 68 West Market Street, which offers dine-in, carryout, drive-through, and delivery services. This locally built and financed project reflects over four decades of community impact through fundraisers, first responder meals, youth programs, and local partnerships.
- Downtown Tiffin hosted 36 events, drawing over 18,000 attendees, surpassing the city's population.
- These events generated approximately \$360,000 in economic impact, reinforcing the area's importance in the regional economy.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2024**

- The "Best Foot Forward" initiative launched in mid-2024, encouraging storefront enhancements that improved the downtown aesthetic and visitor experience.
- Vacancy rates in Downtown Tiffin remain low, with high demand for brick-and-mortar space, signaling a strong business climate.

Tiffin remains one of the few cities in the country with two private universities serving a population under 20,000. Both Heidelberg University and Tiffin University continue to invest in the community:

- Tiffin University broke ground on the Center for Innovation and Learning, a 30,000 sq. ft. academic facility that will feature state-of-the-art classrooms, the Center for Entrepreneurship, and collaborative spaces for students and faculty.
- Heidelberg University broke ground on its \$27 million fieldhouse and community center in 2024, with construction currently underway.

Additionally, community development initiatives have advanced:

- The Tiffin Community Kitchen broke ground in 2024 and is set to open in Spring 2025. The multi-million-dollar project is a teaching kitchen that will improve access to local food, provide cooking classes, and support workforce training. The facility, housed at Old Trinity Episcopal Church, is being developed in partnership with Seneca County Common Ground and over 100 donors.
- The Tiffin Farmers Market is now a weekly occurrence, supporting local vendors and providing expanded access through credit card and SNAP benefits acceptance.

Tiffin continues to prioritize infrastructure improvements to support its growing economy:

- The Sandusky-Seneca-Tiffin Port Authority completed over \$100,000 in upgrades to the Northern & Ohio Western Railroad.
- A \$7 million project, supported by a CRISI grant from the Ohio Rail Development Commission, will improve rail connectivity.
- Omni Fiber completed a \$10 million high-speed fiber network, launching citywide in late 2024.
- Columbia Gas and Aqua Ohio have continued significant investments in gas mains and water infrastructure projects.
- The Ella Street Bridge replacement, a debt-free \$5 million project, has enhanced connectivity and safety.

As the Tiffin-Seneca Metro Area continues to outperform comparable communities, 2024 stands as another record-breaking year of economic strength. Looking ahead to 2025, there are no indications of a slowdown in Tiffin's economic momentum. The city's resilience against national economic fluctuations is reinforced by its diverse economic base, strong workforce, thriving downtown, and ongoing investments.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Kathleen Kaufman, Director of Finance, City of Tiffin, 53 East Market Street, Tiffin, Ohio 44883 or e-mail at kkaufman@tiffinohio.gov or telephone at (419) 448-5403.

BASIC FINANCIAL STATEMENTS

CITY OF TIFFIN
SENECA COUNTY, OHIO
STATEMENT OF NET POSITION
DECEMBER 31, 2024

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and cash equivalents	\$ 13,602,819	\$ 26,513,223	\$ 40,116,042
Receivables:			
Income taxes	1,915,190	-	1,915,190
Real and other taxes	1,410,625	-	1,410,625
Payment in lieu of taxes	131,356	-	131,356
Accounts	675,156	3,220,440	3,895,596
Intergovernmental	881,290	-	881,290
Accrued interest	171,018	-	171,018
Notes receivable	601,430	-	601,430
Materials and supplies inventory	127,231	75,072	202,303
Prepayments	126,574	41,166	167,740
Investment in joint venture	1,013,488	-	1,013,488
Net pension asset	44,048	21,824	65,872
Net OPEB asset	136,224	67,494	203,718
Internal balance	(25,916)	25,916	-
Capital assets:			
Not being depreciated/amortized	4,060,228	6,458,318	10,518,546
Being depreciated/amortized, net	40,418,173	43,194,691	83,612,864
Total capital assets, net	44,478,401	49,653,009	94,131,410
Total assets	65,288,934	79,618,144	144,907,078
Deferred outflows of resources:			
Unamortized deferred charges on debt refunding	62,601	132,693	195,294
Pension	6,638,525	695,420	7,333,945
OPEB	851,288	58,839	910,127
Total deferred outflows of resources	7,552,414	886,952	8,439,366
Liabilities:			
Accounts payable	53,002	116,697	169,699
Contracts payable	39,923	858,196	898,119
Accrued wages and benefits payable	254,685	38,081	292,766
Matured compensated absences	47,694	-	47,694
Due to other governments	87,488	6,344	93,832
Accrued interest payable	34,455	16,936	51,391
Claims payable	431,656	-	431,656
Unearned revenue	257,343	-	257,343
Long-term liabilities:			
Due within one year	1,151,043	1,382,326	2,533,369
Due in more than one year:			
Net pension liability	20,780,449	2,045,041	22,825,490
Net OPEB liability	1,258,497	-	1,258,497
Other amounts due in more than one year	8,742,556	20,479,525	29,222,081
Total liabilities	33,138,791	24,943,146	58,081,937
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	1,281,547	-	1,281,547
Pension	1,928,550	24,086	1,952,636
OPEB	1,402,657	42,805	1,445,462
Payment in lieu of taxes levied for the next year	131,356	-	131,356
Total deferred inflows of resources	4,744,110	66,891	4,811,001
Net position:			
Net investment in capital assets	39,406,468	27,661,585	67,068,053
Restricted for:			
Debt service	157,562	-	157,562
Capital projects	1,838,939	-	1,838,939
Transportation projects	380,151	-	380,151
Municipal court	764,901	-	764,901
Security of persons and property	338,396	-	338,396
Community environment	77,142	-	77,142
Economic development and assistance	675,238	-	675,238
Permanent fund: expendable	5,743	-	5,743
Permanent fund: nonexpendable	25,000	-	25,000
Pension and OPEB	180,272	89,318	269,590
Other purposes	16,405	-	16,405
Unrestricted (deficit)	(8,907,770)	27,744,156	18,836,386
Total net position	\$ 34,958,447	\$ 55,495,059	\$ 90,453,506

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2024**

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government	\$ 3,620,122	\$ 833,898	\$ 45,000	\$ -
Security of persons and property	10,331,072	1,254,607	12,332	-
Transportation	2,619,048	8,316	1,047,159	84,913
Community environment	312,002	22,755	-	-
Leisure time activity	1,000,692	94,187	92,355	359,533
Economic development and assistance	64,873	-	74,643	-
Interest	241,712	-	-	-
Total governmental activities	<u>18,189,521</u>	<u>2,213,763</u>	<u>1,271,489</u>	<u>444,446</u>
Business-type activities:				
Sewer	4,688,759	7,384,066	-	3,568,165
Storm Water	<u>4,133</u>	<u>11,025</u>	<u>-</u>	<u>-</u>
Total business-type activities	<u>4,692,892</u>	<u>7,395,091</u>	<u>-</u>	<u>3,568,165</u>
Total primary government	<u>\$ 22,882,413</u>	<u>\$ 9,608,854</u>	<u>\$ 1,271,489</u>	<u>\$ 4,012,611</u>

General revenues:

Property taxes levied for:

General purposes

Police pension

Fire pension

Income taxes levied for:

General purposes

Capital improvements

Permissive taxes

Payments in lieu of taxes

Grants and entitlements not restricted to specific programs

Contributions and donations

Refunds and reimbursements

Investment earnings

Gain on sale of capital assets

Miscellaneous

Total general revenues

Change in net position

Net position at beginning of year, as previously reported

Restatement - change in accounting principle

Net position at beginning of year, restated

Net position at end of year

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue
and Changes in Net Position**

Governmental Activities	Business-type Activities	Total
\$ (2,741,224)	\$ -	\$ (2,741,224)
(9,064,133)	-	(9,064,133)
(1,478,660)	-	(1,478,660)
(289,247)	-	(289,247)
(454,617)	-	(454,617)
9,770	-	9,770
(241,712)	-	(241,712)
(14,259,823)	-	(14,259,823)
-	6,263,472	6,263,472
-	6,892	6,892
-	6,270,364	6,270,364
(14,259,823)	6,270,364	(7,989,459)
1,237,871	-	1,237,871
100,680	-	100,680
100,680	-	100,680
9,502,932	-	9,502,932
3,187,023	-	3,187,023
259,026	-	259,026
131,355	-	131,355
744,570	-	744,570
3,061	-	3,061
285,871	-	285,871
737,175	798,996	1,536,171
-	5,426	5,426
239,196	34,494	273,690
16,529,440	838,916	17,368,356
2,269,617	7,109,280	9,378,897
34,522,968	48,656,457	83,179,425
(1,834,138)	(270,678)	(2,104,816)
32,688,830	48,385,779	81,074,609
<u>\$ 34,958,447</u>	<u>\$ 55,495,059</u>	<u>\$ 90,453,506</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2024

	General	Nonmajor Governmental Funds	Total Governmental Funds
Assets:			
Equity in pooled cash and cash equivalents	\$ 6,626,205	\$ 5,229,823	\$ 11,856,028
Receivables:			
Income taxes	1,508,212	406,978	1,915,190
Real and other taxes	1,202,947	207,678	1,410,625
Payment in lieu of taxes	-	131,356	131,356
Accounts	528,119	147,037	675,156
Accrued interest	171,018	-	171,018
Intergovernmental	349,956	531,334	881,290
Interfund loans	227,056	-	227,056
Notes receivable	-	601,430	601,430
Prepayments	103,738	22,836	126,574
Materials and supplies inventory	41,995	85,236	127,231
Total assets	<u>\$ 10,759,246</u>	<u>\$ 7,363,708</u>	<u>\$ 18,122,954</u>
Liabilities:			
Accounts payable	\$ 25,003	\$ 27,999	\$ 53,002
Contracts payable	-	39,923	39,923
Accrued wages and benefits payable	231,059	23,626	254,685
Matured compensated absences	47,694	-	47,694
Interfund loans payable	-	227,056	227,056
Due to other governments	71,912	15,576	87,488
Unearned revenue	-	257,343	257,343
Total liabilities	<u>375,668</u>	<u>591,523</u>	<u>967,191</u>
Deferred inflows of resources:			
Property taxes levied for the next year	1,092,871	188,676	1,281,547
Payment in lieu of taxes levied for the next year	-	131,356	131,356
Delinquent property tax revenue not available	64,276	11,096	75,372
Accrued interest not available	134,044	-	134,044
Income tax revenue not available	708,455	191,170	899,625
Intergovernmental revenue not available	268,827	424,183	693,010
Other revenues not available	351,643	115,054	466,697
Total deferred inflows of resources	<u>2,620,116</u>	<u>1,061,535</u>	<u>3,681,651</u>
Fund balances:			
Nonspendable	148,575	133,072	281,647
Restricted	-	4,369,178	4,369,178
Committed	299,994	1,262,059	1,562,053
Assigned	1,040,987	-	1,040,987
Unassigned (deficit)	<u>6,273,906</u>	<u>(53,659)</u>	<u>6,220,247</u>
Total fund balances	<u>7,763,462</u>	<u>5,710,650</u>	<u>13,474,112</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 10,759,246</u>	<u>\$ 7,363,708</u>	<u>\$ 18,122,954</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO
NET POSITION OF GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2024

Total governmental fund balances		\$ 13,474,112
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		44,478,401
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds.		
Real and other taxes receivable	\$ 75,372	
Income taxes receivable	899,625	
Accounts receivable	466,697	
Intergovernmental receivable	693,010	
Accrued interest receivable	134,044	
Total		2,268,748
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in the governmental activities on the statement of net position. The net position of the internal service fund, including an internal balance of (\$25,916), is:		1,289,219
The City has an equity interest in a joint venture. This investment is not a current financial resource and therefore is not reported in the governmental funds.		1,013,488
Accrued interest payable on long-term debt is not due and payable in the current period and therefore is not reported in the funds.		(34,455)
Unamortized deferred amounts on refundings are not recognized in the governmental funds.		62,601
Unamortized premiums on bond issuance are not recognized in governmental funds.		(126,687)
The net pension asset and net pension liability is not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows of resources are not reported in governmental funds.		
Net pension asset	44,048	
Deferred outflows of resources	6,638,525	
Deferred inflows of resources	(1,928,550)	
Net pension liability	(20,780,449)	
Total		(16,026,426)
The net OPEB asset and net OPEB liability is not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows of resources are not reported in governmental funds.		
Net OPEB asset	136,224	
Deferred outflows of resources	851,288	
Deferred inflows of resources	(1,402,657)	
Net OPEB liability	(1,258,497)	
Total		(1,673,642)
Long-term liabilities are not due and payable in the current period, and therefore are not reported in the funds. The long-term liabilities are as follows:		
Compensated absences	(2,904,864)	
SBITA payable	(45,166)	
General obligation bonds payable	(5,595,000)	
Loans payable	(598,581)	
Financed purchase obligations payable	(623,301)	
Total		(9,766,912)
Net position of governmental activities		\$ 34,958,447

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	General	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:			
Municipal income taxes	\$ 9,670,936	\$ 3,232,359	\$ 12,903,295
Real and other taxes	1,226,873	458,502	1,685,375
Charges for services	868,905	100,657	969,562
Licenses and permits	53,238	-	53,238
Fines, forfeitures and settlements	498,505	407,997	906,502
Intergovernmental	707,278	1,750,560	2,457,838
Special assessments	-	1,817	1,817
Investment income	615,995	7,506	623,501
Refunds and reimbursements	181,050	199,227	380,277
Contributions and donations	3,561	8,605	12,166
Payments in lieu of taxes	-	131,355	131,355
Other	116,083	43,640	159,723
Total revenues	<u>13,942,424</u>	<u>6,342,225</u>	<u>20,284,649</u>
Expenditures:			
Current:			
General government	3,115,167	416,789	3,531,956
Security of persons and property	9,350,278	318,016	9,668,294
Transportation	-	1,547,468	1,547,468
Community environment	303,147	-	303,147
Leisure time activity	-	967,599	967,599
Economic development and assistance	-	105,287	105,287
Capital outlay	41,462	2,359,697	2,401,159
Debt service:			
Principal retirement	-	471,817	471,817
Interest	1,605	238,768	240,373
Total expenditures	<u>12,811,659</u>	<u>6,425,441</u>	<u>19,237,100</u>
Excess (deficiency) of revenues over (under) expenditures	<u>1,130,765</u>	<u>(83,216)</u>	<u>1,047,549</u>
Other financing sources (uses):			
Sale of capital assets	-	2,795	2,795
Transfers in	-	1,272,123	1,272,123
Transfers (out)	(560,000)	(712,123)	(1,272,123)
SBITA transaction	43,067	2,099	45,166
Total other financing sources (uses)	<u>(516,933)</u>	<u>564,894</u>	<u>47,961</u>
Net change in fund balances	613,832	481,678	1,095,510
Fund balances at beginning of year	7,150,008	5,237,681	12,387,689
Decrease in reserve for inventory	(378)	(8,709)	(9,087)
Fund balances at end of year	<u>\$ 7,763,462</u>	<u>\$ 5,710,650</u>	<u>\$ 13,474,112</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2024

Net change in fund balances - total governmental funds \$ 1,095,510

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.

Capital asset additions	\$ 3,322,648	
Current year depreciation/amortization	(2,539,442)	
Total		783,206

The net effect of various miscellaneous transactions involving the disposal of capital assets is to decrease net position. (67,300)

Governmental funds report expenditures for inventory when purchased. However in the statement of activities, they are reported as an expense when consumed. (9,087)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Municipal income taxes	(213,340)	
Real and other taxes	12,882	
Charges for services	77,490	
Intergovernmental	(7,935)	
Special assessments	(1,091)	
Investment income	58,270	
Refunds and reimbursements	(1,129)	
Fines, forfeitures and settlements	114,932	
Total		40,079

The increase in the City's equity interest in a joint venture does not use current financial resources and is not reported in the governmental funds. 41,487

The issuance of SBITAs payable is reported as an other financing source in the governmental funds; however, in the statement of activities it is not reported as revenue since it increases liabilities on the statement of net position. (45,166)

Repayment of principal on bonds, notes, and loans is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. 471,817

Governmental funds report expenditures for interest when it is due. In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due. More interest is reported in the statement of activities due to the following:

Decrease in accrued interest payable	889	
Amortization of bond premiums	8,352	
Amortization of deferred charges on debt refunding	(10,580)	
Total		(1,339)

Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amount as deferred outflows of resources.

Pension	1,571,477	
OPEB	29,330	
Total		1,600,807

Except for amounts reported as deferred inflows/outflows of resources, changes in the net pension asset/liability and net OPEB liability/asset are reported as pension/OPEB expense in the statement of activities

Pension	(1,803,442)	
OPEB	22,357	
Total		(1,781,085)

Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. (142,760)

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenue are eliminated. The net revenue (expense) of the internal service fund, less (\$25,916) related to business-type activities, is allocated among the governmental activities.

283,448

Change in net position of governmental activities **\$ 2,269,617**

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities Internal Service Fund
	Sewer	Storm Water	Total	
Assets:				
Current assets:				
Equity in pooled cash and cash equivalents	\$ 26,487,067	\$ 26,156	\$ 26,513,223	\$ -
Cash with fiscal agent	-	-	-	1,746,791
Receivables:				
Accounts	3,220,440	-	3,220,440	-
Prepayments	41,121	45	41,166	-
Materials and supplies inventory	75,072	-	75,072	-
Total current assets	29,823,700	26,201	29,849,901	1,746,791
Noncurrent assets:				
Capital assets:				
Not being depreciated/amortized	6,458,318	-	6,458,318	-
Being depreciated amortized, net	43,194,691	-	43,194,691	-
Total capital assets, net	49,653,009	-	49,653,009	-
Net pension asset	21,824	-	21,824	-
Net OPEB asset	67,494	-	67,494	-
Total noncurrent assets	49,742,327	-	49,742,327	-
Total assets	79,566,027	26,201	79,592,228	1,746,791
Deferred outflows of resources:				
Unamortized deferred charges on debt refunding	132,693	-	132,693	-
Pension	695,420	-	695,420	-
OPEB	58,839	-	58,839	-
Total deferred outflows of resources	886,952	-	886,952	-
Liabilities:				
Current liabilities:				
Accounts payable	116,547	150	116,697	-
Contracts payable	858,196	-	858,196	-
Accrued wages and benefits payable	38,081	-	38,081	-
Due to other governments	6,344	-	6,344	-
Accrued interest payable	16,936	-	16,936	-
Compensated absences payable - current	153,415	-	153,415	-
General obligation bonds payable - current	700,000	-	700,000	-
OWDA loans payable - current	527,711	-	527,711	-
Claims payable	-	-	-	431,656
SBITA payable - current	1,200	-	1,200	-
Total current liabilities	2,418,430	150	2,418,580	431,656
Long-term liabilities:				
Compensated absences payable	456,680	-	456,680	-
Unamortized premium on bonds	72,063	-	72,063	-
General obligation bonds payable	1,950,000	-	1,950,000	-
SBITA payable	1,249	-	1,249	-
OWDA loans payable	17,999,533	-	17,999,533	-
Net pension liability	2,045,041	-	2,045,041	-
Total long-term liabilities	22,524,566	-	22,524,566	-
Total liabilities	24,942,996	150	24,943,146	431,656
Deferred inflows of resources:				
Pension	24,086	-	24,086	-
OPEB	42,805	-	42,805	-
Total deferred inflows of resources	66,891	-	66,891	-
Net position:				
Net investment in capital assets	27,661,585	-	27,661,585	-
Restricted for pension and OPEB	89,318	-	89,318	-
Unrestricted	27,692,189	26,051	27,718,240	1,315,135
Total net position	\$ 55,443,092	\$ 26,051	55,469,143	\$ 1,315,135
Adjustment to reflect the consolidation of the internal service funds activity related to enterprise funds			25,916	
Net position of business-type activities			\$ 55,495,059	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities
	Sewer	Storm Water	Total	Internal Service Fund
Operating revenues:				
Tap-in fees	\$ 5,200	\$ -	\$ 5,200	\$ -
Charges for services	7,378,866	11,025	7,389,891	2,824,826
Other operating revenues	30,165	-	30,165	-
Refunds and reimbursements	4,329	-	4,329	-
Total operating revenues	<u>7,418,560</u>	<u>11,025</u>	<u>7,429,585</u>	<u>2,824,826</u>
Operating expenses:				
Personal services	1,966,804	555	1,967,359	-
Contract services	732,534	150	732,684	-
Materials and supplies	209,577	-	209,577	-
Administrative costs	-	-	-	602,536
Utilities	149,510	-	149,510	-
Claims expense	-	-	-	2,006,387
Depreciation/amortization	1,425,037	-	1,425,037	-
Other	75,318	3,428	78,746	-
Total operating expenses	<u>4,558,780</u>	<u>4,133</u>	<u>4,562,913</u>	<u>2,608,923</u>
Operating income	<u>2,859,780</u>	<u>6,892</u>	<u>2,866,672</u>	<u>215,903</u>
Nonoperating revenues (expenses):				
Interest expense	(120,553)	-	(120,553)	-
Gain on disposal of capital assets	5,426	-	5,426	-
Interest income	798,996	-	798,996	58,119
Total nonoperating revenues (expenses)	<u>683,869</u>	<u>-</u>	<u>683,869</u>	<u>58,119</u>
Income before capital contributions	3,543,649	6,892	3,550,541	274,022
Capital contributions	<u>3,568,165</u>	<u>-</u>	<u>3,568,165</u>	<u>-</u>
Change in net position	7,111,814	6,892	7,118,706	274,022
Net position at beginning of year, as previously reported	48,601,956	19,159		1,041,113
Restatement - change in accounting principle	<u>(270,678)</u>	<u>-</u>		<u>-</u>
Net position at beginning of year, restated	<u>48,331,278</u>	<u>19,159</u>		<u>1,041,113</u>
Net position at end of year	<u>\$ 55,443,092</u>	<u>\$ 26,051</u>		<u>\$ 1,315,135</u>
Adjustment to reflect the consolidation of the internal service funds activity related to enterprise funds			<u>(9,426)</u>	
Change in net position of business-type activities.			<u>\$ 7,109,280</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities Internal Service Fund
	Sewer	Storm Water	Total	
Cash flows from operating activities:				
Cash received from tap in fees	\$ 5,200	\$ -	\$ 5,200	\$ -
Cash received from charges for services	7,168,552	11,025	7,179,577	2,824,826
Cash received from other operations	30,165	-	30,165	-
Cash received from refunds and reimbursements	4,329	-	4,329	-
Cash payments for personal services	(1,879,933)	(555)	(1,880,488)	-
Cash payments for contract services	(924,828)	-	(924,828)	-
Cash payments for materials and supplies	(182,514)	-	(182,514)	-
Cash payments for utilities	(143,676)	-	(143,676)	-
Cash payments for claims	-	-	-	(1,975,780)
Cash payments for other expenses	(75,643)	(3,473)	(79,116)	(602,536)
Net cash provided by operating activities	4,001,652	6,997	4,008,649	246,510
Cash flows from capital and related financing activities:				
Proceeds from sale of capital assets	9,489	-	9,489	-
Acquisition of capital assets	(9,333,912)	-	(9,333,912)	-
Principal retirement	(1,215,640)	-	(1,215,640)	-
Interest paid	(123,476)	-	(123,476)	-
Capital contributions	3,525,369	-	3,525,369	-
Loan issuance	3,030,859	-	3,030,859	-
Net cash used in capital and related financing activities	(4,107,311)	-	(4,107,311)	-
Cash flows from investing activities:				
Interest received	798,996	-	798,996	58,119
Net cash provided by investing activities	798,996	-	798,996	58,119
Net increase in cash and cash equivalents	693,337	6,997	700,334	304,629
Cash and cash equivalents at beginning of year	25,793,730	19,159	25,812,889	1,442,162
Cash and cash equivalents at end of year	<u>\$ 26,487,067</u>	<u>\$ 26,156</u>	<u>\$ 26,513,223</u>	<u>\$ 1,746,791</u>

- - (Continued)

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS (CONTINUED)
FOR THE YEAR ENDED DECEMBER 31, 2024

	Business-type Activities - Enterprise Funds			Governmental Activities -
	Sewer	Storm Water	Total	Internal Service Funds
Reconciliation of operating income to net cash provided by operating activities:				
Operating income	\$ 2,859,780	\$ 6,892	\$ 2,866,672	\$ 215,903
Adjustments:				
Depreciation/amortization	1,425,037	-	1,425,037	-
Changes in assets, deferred outflows of resources, liabilities, and deferred inflows of resources:				
Materials and supplies inventory	24,533	-	24,533	-
Accounts receivable	(180,613)	-	(180,613)	-
Prepayments	(2,983)	(45)	(3,028)	-
Net pension asset	(9,591)	-	(9,591)	-
Net OPEB asset	(67,494)	-	(67,494)	-
Deferred outflows-pension	229,850	-	229,850	-
Deferred outflows-OPEB	77,835	-	77,835	-
Accounts payable	(180,610)	150	(180,460)	-
Accrued wages and benefits payable	11,812	-	11,812	-
Intergovernmental payable	1,376	-	1,376	-
Compensated absences payable	29,908	-	29,908	-
Unearned revenue	(29,701)	-	(29,701)	-
Net pension liability	(124,123)	-	(124,123)	-
Net OPEB liability	(44,569)	-	(44,569)	-
Deferred inflows-pension	(45,556)	-	(45,556)	-
Deferred inflows-OPEB	26,761	-	26,761	-
Claims payable	-	-	-	30,607
Net cash provided by operating activities	<u>\$ 4,001,652</u>	<u>\$ 6,997</u>	<u>\$ 4,008,649</u>	<u>\$ 246,510</u>

Noncash transactions:

At December 31, 2024, the sewer fund purchased capital assets on account, consisting of \$858,196 in contracts payable. \$815,401 of this amount is reported as accounts receivable and OWDA loans payable as the City received reimbursement from OWDA after year-end.

At December 31, 2024, the sewer fund had \$42,796 in capital contributions recorded as accounts receivable.

At December 31, 2024, the sewer fund had \$2 in interest recorded as accounts receivable.

During 2024, the sewer fund entered into a SBITA transaction for the right to use software capital assets in the amount of \$3,749.

At December 31, 2023, the sewer fund purchased capital assets on account, consisting of \$759,001 in contracts payable. \$472,172 of this amount is reported as accounts receivable and OWDA loans payable as the City received reimbursement from OWDA after year-end.

At December 31, 2024, the sewer fund had OWDA planning loans converted to construction loans in the amount of \$2,008,358.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
DECEMBER 31, 2024

	<u>Custodial</u>
Assets:	
Cash in segregated accounts	\$ 252,134
Receivables:	
Accounts	<u>675</u>
Total assets	<u>252,809</u>
Net position:	
Restricted for other governments	<u>252,709</u>
Total net position	<u><u>\$ 252,709</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2024

	<u>Custodial</u>
Additions:	
Fines and forfeitures collections for other governments	<u>\$ 1,589,200</u>
Total additions	<u>1,589,200</u>
Deductions:	
Fines and forfeitures distributions to other governments	<u>1,502,618</u>
Total deductions	<u>1,502,618</u>
Net change in fiduciary net position	86,582
Net position beginning of year	<u>166,127</u>
Net position end of year	<u><u>\$ 252,709</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 1 - DESCRIPTION OF THE ENTITY AND REPORTING ENTITY

The City of Tiffin (the “City”) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City was incorporated as a village in 1835 and became a City under the laws of the State of Ohio in 1850. In 1977, a voter-approved Charter became effective. The Mayor, Members of Council, the Law Director and the Municipal Judge are elected by separate ballot from the municipality at large for four-year terms. The Mayor is not a member of council and can only approve or veto council ordinances and resolutions. The Mayor appoints the City Administrator and the Director of Finance. The Director of Finance is appointed with the approval of City Council. The City Administrator appoints the remaining department managers of the City with the approval of the Mayor.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. The City provides police and fire protection within its boundaries, and ambulance protection and fire assistance to adjacent townships by mutual agreement contracts. The City provides basic utilities in the form of wastewater treatment. The City constructs and maintains streets and sidewalks within the City. The City also operates and maintains a park and recreation system.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; (2) the City is legally entitled to or can otherwise access the organization’s resources; (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves their budget, the issuance of their debt or the levying of their taxes. The City has no component units.

The City is associated with a certain organization which is defined as a joint venture with equity interest:

Sandusky County - Seneca County - City of Tiffin Port Authority (the “Port Authority”)

The Port Authority, a joint venture among Sandusky and Seneca Counties and the City of Tiffin, was established in 1989 under the authority of Section 4582.21 of the Ohio Revised Code, with territorial limits co-terminus with the boundaries of the counties, with Tiffin being within the boundaries of Seneca County. Its purpose was created following an enactment by the Ohio Legislature of the Ohio Port Authority Act which permits the Port Authority to administer railroad services to area businesses that ship goods within the State of Ohio. The Port Authority is governed by a seven member Board of Directors, consisting of two members from each of the counties and the City, with the seventh member being rotated among the three entities every four years. The members are appointed by the County Commissioners in the counties, and by the Mayor of Tiffin in the City. Appointed members may hold no other public office or public employment except Notary Public, member of the State Militia, or member of a reserve component of the United States Armed Forces. Initial funding for organizational expenses, including purchase of real or personal property by the Port Authority, was contributed by each subdivision with no obligation of future contributions or financial support. The contributions were equal and simultaneous. The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City and resolutions by the counties. Any real or personal property will be returned to the subdivision from which it was received.

Upon dissolution of the Port Authority, any balance remaining in the Port Authority’s funds or any real or personal property belonging to the Port Authority will be distributed equally to the City and the counties after paying all expenses and debts. The City’s equity interest in the Port Authority is \$1,013,488 at December 31, 2024. Financial information can be obtained from the Sandusky County - Seneca County - City of Tiffin Port Authority, James Supance, Chairman, P.O. Box 767, Tiffin, Ohio 44883.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 1 - DESCRIPTION OF THE ENTITY AND REPORTING ENTITY - (Continued)

The City is associated with a certain organization which is considered a public entity risk pool:

Jefferson Health Plan (JHP) Health Benefits Program

The JHP is a council of governments of school districts and other political subdivisions organized and existing as a joint self-insurance program pursuant to Section 9.833 of the Ohio Revised Code providing health care and related insurance benefits to over fifty member organizations. The JHP's business affairs are conducted by a Board of Directors elected from member organizations and composed of one representative from each county served and a career center representative. Each member organization pays a monthly premium based on its claims history and a monthly administration fee.

The City is associated with certain organizations which are defined as jointly governed organizations:

Northeast Ohio Public Energy Council

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 200 communities in 14 counties (Cuyahoga, Lake, Ashtabula, Lorain, Huron, Summit, Medina, Portage, Trumbull, Columbiana, Mahoning, Seneca, Stark and Geauga) who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board.

Financial information can be obtained by contacting NOPEC at 31320 Solon Road, Suite 20, Solon, Ohio 44139 or at the website www.nopec.org.

Metro-Richland County (METRICH)

The City is a member of the Metro-Richland County Enforcement Unit which is a jointly governed organization between Crawford, Huron, Morrow, Knox, Seneca, Marion, Ashland, Hancock, Richland and Wyandot Counties, the City of Mansfield, the City of Tiffin and 38 other communities. METRICH remains one of the only decentralized task forces in the state promoting a Community Policing philosophy approach to task force operations. There is a control group in each county (Prosecutor, Sheriff, and chiefs of Police) that direct local efforts including setting local goals and objectives in support of the regional goals and objectives.

The METRICH Control Board is represented by each of the nine Prosecutors, Sheriffs and the Chief of Police of each of the participating agencies. Funding is obtained through grants administered by the Ohio Office of Criminal Justice Services (OCJS). This grant funding is utilized to support task force operations throughout all nine counties. Information can be obtained from the Mansfield Division of Police, Chief Keith Porch, Project Director.

The City has not included the Tiffin City School District, the Tiffin-Seneca Public Library, the Conner Memorial Commission, and the Weller Memorial Commission as it has no control over these operations and they are autonomous entities.

Management believes the financial statements included in this report represent all of the funds of the City over which the City has the ability to exercise direct operating control.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except the fiduciary funds. The activities of the internal service fund are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City programs or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at a more detailed level. The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

B. Fund Accounting

The City uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into three categories: governmental, proprietary and fiduciary.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may be or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance. The following is the City's major governmental fund:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the City are used to account for:

Nonmajor special revenue funds – Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Nonmajor capital projects funds – Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Nonmajor debt service funds – Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Nonmajor permanent funds – Permanent funds are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs - that is, for the benefit of the government or its citizenry.

Proprietary Funds

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful to sound financial administration. Proprietary funds focus on the determination of the changes in net position, financial position and cash flows and are classified as either enterprise or internal service.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The City's major enterprise funds are the sewer fund, which accounts for the financial transactions related to the wastewater treatment service operations of the City, and the storm water fund which accounts for the storm drainage runoff services provided to the residents and commercial users of the City.

Internal Service Funds - Internal service funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund is used to account for a self-insurance program for medical benefits.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds

Fiduciary funds reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds which are considered fiduciary funds. The City's custodial funds account for monies collected by the Municipal Court to be distributed to other governments and other organizations and the State Patrol transfer account to distribute fines collected on behalf of other governments.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities, and all deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements

All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current deferred outflows of resources, current liabilities and current deferred inflows resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and others financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets, all deferred outflows of resources, all liabilities, and all deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e. revenues) and decreases (i.e. expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the proprietary funds include personnel and other expenses related to the sewer and storm water operations. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds using a flow of economic resources measurement focus.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, property taxes available as an advance, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, interest, grants and rentals.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 14 and 15 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

See Notes 14 and 15 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Data

An annual appropriated budget is legally required to be prepared for all funds of the City other than custodial funds. Council passes appropriations at the fund, department, and object level. Line item appropriations may be transferred between the accounts with the approval of the Finance Director and respective department head. Council must approve any revisions in the budget that alter total fund, department and object level appropriations.

The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements:

Tax Budget

A budget of estimated revenue and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate of estimated resources may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary schedules reflect the amounts in the original and final amended official certificate of estimated resources issued during 2024.

Appropriations

A temporary appropriation resolution to control expenditures may be passed on or about January 1 of each year for the period of January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution fixes spending authority at the fund, department, and object level for all funds. The appropriation resolution may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. Council legally enacted several supplemental appropriation ordinances during the year. The budget figures which appear in the budgetary schedules present the original and final appropriation amounts including all amendments and modifications.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year-end are reported as restricted, committed or assigned fund balance for subsequent-year expenditures.

Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be re-appropriated.

F. Cash and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund balance integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During 2024, investments were limited to negotiable and nonnegotiable certificates of deposit, federal agency securities, U.S. Treasury notes, and a U.S. government money market account. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as non-negotiable certificates of deposit are reported at cost.

The City has segregated bank accounts for Municipal Court monies separate from the City's central bank accounts. These interest-bearing depository accounts are presented on the financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury.

Interest income is distributed to the funds according to charter and statutory requirements. Interest revenue earned and credited to the general fund during 2024 amounted to \$615,995, which included \$385,785 assigned from other funds of the City.

For purposes of the statement of cash flows and for presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents.

An analysis of the City's deposits and investments at year end is provided in Note 4.

G. Inventories of Materials and Supplies

On the government-wide financial statements, purchased inventories are presented at the lower of cost or market. Inventories are recorded on a first-in, first-out basis and are expensed when used.

On the fund financial statements, inventories of governmental funds are stated at cost while inventories of the proprietary fund are stated at the lower of cost or market. For all funds, cost is determined on a first in, first out basis. Inventory consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased. Inventories of the proprietary fund are expensed when used.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2024 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary fund are reported both in the business-type activities column of the government-wide statement of net position and in the fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at acquisition cost as of the date received. The City maintains a capitalization threshold of \$5,000. Public domain ("infrastructure") general capital assets consisting of roads, bridges, curbs and gutters, streets, drainage systems, sewer lines and lighting systems have been capitalized. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

All reported capital assets except land and construction in progress are depreciated/amortized. Improvements are depreciated over the remaining useful life of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

Depreciation/amortization is computed using the straight-line method (with some assets having a ten percent salvage value) over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-Type Activities Estimated Lives</u>
Buildings and Improvements	20-40 years	20 - 80 years
Land Improvements	25 years	n/a
Machinery & Equipment	5-20 years	5 - 20 years
Furniture & Fixtures	5-15 years	5 - 10 years
Vehicles	5-30 years	5 - 20 years
Infrastructure	10 - 50 years	40 - 60 years
Intangible Right to Use - Leased Equipment	8 years	n/a
Intangible Right to Use – Software	3 years	3 years

The City is reporting intangible right to use assets related to leased equipment and software subscriptions. The lease agreement contains a purchase option that the City is reasonably certain of exercising, therefore the leased equipment is being amortized over its estimated useful life of 8 years. The software is being amortized over the term of the subscription.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund loans receivable/payable.” These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

K. Compensated Absences

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide and proprietary fund financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The City’s policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

Sick Leave

The City's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the City and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the proprietary fund are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund statements only to the extent they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

M. Bond Premiums, Discounts and Deferred Gain/Loss on Refunding

Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt reported in the government-wide financial statements and in the proprietary funds, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred inflow or deferred outflow of resources.

On the governmental fund financial statements, bond premiums and discounts are recognized in the current period. A reconciliation between the bonds' face value and the amount reported on the statement of net position is present in Note 13.

N. Unearned Revenue

Unearned revenue arises when revenues are received before revenue recognition criteria have been satisfied. At December 31, 2024 this includes grant revenue received before all eligibility requirements have been met.

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

Restricted - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes. City Council assigned fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's budget.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

P. Net Position

Net position represents the difference between assets plus deferred outflows of resources, less liabilities plus deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation/amortization, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represent amounts restricted for drug abuse prevention and treatment programs.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expense in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of City Council and that are either unusual in nature or infrequent in occurrence. No extraordinary transactions or special items occurred during 2024.

S. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

T. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

U. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2024, the City has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "*Omnibus 2022*", GASB Statement No. 100, "*Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*", Implementation Guide No. 2023-1 and GASB Statement No. 101, "*Compensated Absences*".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously report by the City.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the City.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. The implementation of GASB Statement No. 100 did not have an effect on the financial statements of the City.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the City.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. These changes were incorporated into the City's 2024 financial statements.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

B. Deficit Fund Balances

Fund balances at December 31, 2024 included the following individual fund deficits:

<u>Nonmajor governmental funds</u>	<u>Deficit</u>
ODNR Division of Forestry Grant	\$ 50,800
Abbreviated Safety Grant	1,869
ODNR Park Projects	990

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

C. Restatement of Net Position

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of changing the accounting principle is shown in the table below.

	<u>12/31/2023 As Previously Reported</u>	<u>Change in Accounting Principle</u>	<u>12/31/2023 As Restated</u>
Net Position			
Governmental Activities	\$ 34,522,968	\$ (1,834,138)	\$ 32,688,830
Business-Type Activities	48,656,457	(270,678)	48,385,779
Total Net Position	<u>\$ 83,179,425</u>	<u>\$ (2,104,816)</u>	<u>\$ 81,074,609</u>
Proprietary Funds			
Major Funds:			
Sewer	\$ 48,601,956	\$ (270,678)	\$ 48,331,278
Total Proprietary Funds	<u>\$ 48,601,956</u>	<u>\$ (270,678)</u>	<u>\$ 48,331,278</u>

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items 1 or 2 above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

A. Cash on Hand

At year end, the City had \$940 on hand in the form of drawer change and petty cash. This amount is included on the basic financial statements as “equity in pooled cash and cash equivalents”, but is not considered part of the City’s carrying amount of deposits at year end.

B. Cash in Segregated Accounts

The City has deposits with financial institutions for monies related to the Municipal Court which are reported in a custodial fund. The carrying amount of these deposits was \$252,134, which is not included in the City’s depository balance detailed in Note 4.D.

C. Cash with Fiscal Agent

The City is self-insured through a fiscal agent. The money held by the fiscal agent cannot be identified as an investment or deposit since it is held in a pool made up of numerous accounts. The amount held by the fiscal agent at December 31, 2024 was \$1,746,791 which is not included in deposits and with financial institutions below.

D. Deposits with Financial Institutions

At December 31, 2024, the carrying amount of all City deposits was \$27,834,285 and the bank balance of all City deposits was \$27,931,440. Of the bank balance, \$1,258,454 was covered by the FDIC and \$26,672,986 was potentially exposed to custodial credit risk or covered by the OPCS as discussed below because those deposits were uninsured and could be uncollateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City’s and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

E. Investments

Investments are reported at fair value. As of December 31, 2024, the City had the following investments:

Measurement/ Investment type	Measurement Value	6 months or less	Investment Maturities			Greater than 24 months
			7 to 12 months	13 to 18 months	19 to 24 months	
Fair Value:						
U.S. Government Money Market	\$ 213,587	\$ 213,587	\$ -	\$ -	\$ -	\$ -
FHLMC	97,278	-	97,278	-	-	-
FFCB	984,150	246,337	-	-	-	737,813
FHLB	3,263,396	-	146,586	836,796	132,399	2,147,615
U.S. Treasury Note	5,473,239	-	999,872	-	753,728	3,719,639
Negotiable CD's	502,376	-	-	251,544	-	250,832
	<u>\$ 10,534,026</u>	<u>\$ 459,924</u>	<u>\$ 1,243,736</u>	<u>\$ 1,088,340</u>	<u>\$ 886,127</u>	<u>\$ 6,855,899</u>

The City's investments are valued using quoted market prices in active markets (Level 1 inputs). The weighted average maturity of investments is 2.50 years.

Interest Rate Risk: As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that the securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investments are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Finance Director or qualified trustee.

Credit Risk: Standard & Poor's has assigned the U.S. government money market an AAAM money market rating. The City's investments in federal agency securities (FHLMC, FFCB, and FHLB) and U.S. Treasury notes are rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The City's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Concentration of Credit Risk - The City places no limit on the amount it may invest in any one issuer. The following is the City's allocation as of December 31, 2024:

Measurement/ Investment type	Measurement	
	Value	% to Total
<i>Fair value:</i>		
U.S. Government Money Market	\$ 213,587	2.03%
FHLMC	97,278	0.92%
FFCB	984,150	9.34%
FHLB	3,263,396	30.98%
U.S. Treasury Note	5,473,239	51.96%
Negotiable CD's	502,376	4.77%
	<u>\$ 10,534,026</u>	<u>100.00%</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

F. Reconciliation of Cash and Cash Equivalents to the Statement of Net Position

The following is a reconciliation of cash and cash equivalents as reported in the note above to cash and cash equivalents as reported on the statement of net position as of December 31, 2024:

<u>Cash and cash equivalents per note</u>	
Carrying amount of deposits	\$ 27,834,285
Investments	10,534,026
Cash on hand	940
Cash in segregated accounts	252,134
Cash with fiscal agent	<u>1,746,791</u>
Total	<u>\$ 40,368,176</u>
 <u>Cash and cash equivalents per statement of net position</u>	
Governmental activities	\$ 13,602,819
Business-type activities	26,513,223
Custodial funds	<u>252,134</u>
Total	<u>\$ 40,368,176</u>

NOTE 5 - INTERFUND TRANSACTIONS

- A. Interfund transfers for the year ended December 31, 2024, consisted of the following, as reported on the fund financial statements:

<u>Transfers to nonmajor governmental funds from:</u>	
General fund	\$ 560,000
Nonmajor governmental funds	<u>712,123</u>
Total	<u>\$ 1,272,123</u>

The primary purpose of the transfers was to provide funding for capital projects and debt service payments, or to provide required matching funds for grants. Transfers between governmental funds are eliminated on the government-wide financial statements. All transfers were in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

- B. Interfund loans receivable/payable consisted of the following at December 31, 2024, as reported on the fund statements:

<u>Receivable fund</u>	<u>Payable fund</u>	<u>Amount</u>
General fund	Nonmajor governmental funds	<u>\$ 227,056</u>

The primary purpose of the interfund balance is to cover costs in specific funds where revenues were not received by December 31. These interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide statement of net position. Interfund balances between governmental funds and business-type activities are reported as internal balances on the government-wide statement of net position.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Tiffin. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by a deferred inflow since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is considered a deferred inflow.

The full tax rate for all City operations for the year ended December 31, 2024 was \$4.10 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2024 property tax receipts were based are as follows:

Real property

Residential/agricultural	\$ 266,621,210
Commercial/industrial/public utility	78,775,910

Personal property

Public utility	<u>26,915,470</u>
Total assessed value	<u>\$ 372,312,590</u>

NOTE 7 - LOCAL INCOME TAX

The City levies a 2 percent income tax on substantially all income earned within the City. This includes a rate of 0.25 percent due to the passage of a 5 year levy in May 2023 earmarked for streets and bridges. In addition to tax on income earned within the City, residents employed in municipalities having an income tax less than 2 percent must pay the difference to the City. Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 7 - LOCAL INCOME TAX

The City's income tax ordinance allocates ten percent of the income tax revenues (net of refunds and the 0.25 percent levy) to be used to finance governmental type capital improvements. As a result, this portion of the revenue is shown as income tax revenue in the capital improvement fund. In addition, 0.25 percent of 2019 and after tax monies are allocated to a fund specific for streets and bridges improvements. The remaining income tax proceeds are to be used to pay the cost of administering the tax, general fund operations, capital improvements, debt service and other governmental functions when needed, as determined by Council.

NOTE 8 - RECEIVABLES

Receivables at December 31, 2024, consisted of taxes, payments in lieu of taxes, accounts (billings for user charged services, settlements, and other fees and reimbursements), special assessments, accrued interest, loans, notes, and intergovernmental receivables arising from grants, entitlements, and shared revenue. Receivables have been recorded to the extent that they are both measurable and available at December 31, 2024.

Receivables have been disaggregated on the face of the financial statements. All receivables are expected to be collected within the subsequent year with the exception of the opioid settlement receivable which will be collected over the course of the settlement agreements. Receivables in the amount of \$106,848 will not be received within one year.

A summary of intergovernmental receivables reported on the statement of net position follows:

<u>Governmental activities:</u>	<u>Amounts</u>
Local government support	\$ 236,047
Motor vehicle and gas tax	500,547
Homestead and rollback reimbursements	84,056
Other	60,640
Total	<u>\$ 881,290</u>

NOTE 9 - NOTES RECEIVABLE

The City, through the community housing improvement grant program, makes deferred interest-free notes to qualifying Tiffin residents and businesses. The activity for these notes is accounted for in the CHIP revolving loan fund, a nonmajor governmental fund. The following is a summary of the changes in the notes receivable during 2024:

Notes receivable at 12/31/23	\$ 611,978
Principal balance of notes issued in 2024	40,100
Principal payments received in 2024	(13,586)
Principal amount forgiven in 2024	<u>(37,062)</u>
Notes receivable at 12/31/24	<u>\$ 601,430</u>

NOTE 10 - RISK MANAGEMENT

A. Comprehensive

The City is exposed to various risks of loss related to torts; theft, or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has contracted with UIS Insurance and Investments and the Public Entities Pool for property, theft, crime, liability and excess insurance. Below is a summary of the City's insurance coverage by type:

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 10 - RISK MANAGEMENT – (Continued)

	<u>Per Occurrence</u>	<u>Deductibles</u>	<u>Annual Aggregate</u>
Commercial Property (Blanket):			
Building and Contents - Replacement Cost	\$ -	\$ 2,500	\$ 63,556,781
Employers Liability	8,000,000	-	8,000,000
General Liability	8,000,000	-	8,000,000
Law Enforcement Liability	8,000,000	2,500	8,000,000
Public Officials	8,000,000	2,500	8,000,000
Products/Completed Ops	-	-	8,000,000
Personal and Advertising Injury	8,000,000	-	-
Fire Damage	500,000	-	-
Medical Expenses	5,000	-	-
Cyber Liability	1,000,000	10,000	1,000,000
Cyber Breach	250,000	10,000	250,000
Automobile Liability	8,000,000	-	-
Comprehensive and Collision	-	500	-
Medical Payments	5,000	-	-
Uninsured/Underinsured Motorist	1,000,000	-	-
Ambulance	-	500	971,443
Fire Vehicles	-	500	3,310,118
Employee Benefits Liability	1,000,000	1,000	-
Electronic Data Processing	-	1,000	1,043,239
Crime-Employee Dishonesty	1,000,000	10,000	-
Crime- Forgery or Alteration	1,000,000	10,000	-
Crime- Funds Transfer Fraud	1,000,000	10,000	-
Crime- Money Orders & Counterfeit Money	1,000,000	10,000	-
Miscellaneous Scheduled Property	-	1,000	3,222,596
Miscellaneous Unscheduled Property	-	1,000	357,920

Real property and contents are 100 percent coinsured. Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from 2023.

B. Medical Self-Insurance

Medical insurance is offered to employees through a self-insurance internal service fund. The City is a member of the JHP Health Benefits Program, a claims servicing pool, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the City's behalf. The claims liability of \$431,656 reported in the internal service fund at December 31, 2024 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

Changes in claims activity for the past two years are as follows:

<u>Fiscal Year</u>	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claim Payments</u>	<u>Balance at End of Year</u>
2024	\$ 401,049	\$2,006,387	(\$1,975,780)	\$ 431,656
2023	297,181	1,749,158	(1,645,290)	401,049

CITY OF TIFFIN
SENECA COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - CAPITAL ASSETS

Changes in capital assets for the year ended December 31, 2024 were as follows.

	Balance 12/31/23	Additions	Disposals	Balance 12/31/24
Governmental activities:				
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 3,510,529	\$ -	\$ -	\$ 3,510,529
Construction in progress	<u>4,950,126</u>	<u>458,755</u>	<u>(4,859,182)</u>	<u>549,699</u>
Total capital assets, not being depreciated/amortized	<u>8,460,655</u>	<u>458,755</u>	<u>(4,859,182)</u>	<u>4,060,228</u>
<i>Capital assets, being depreciated/amortized:</i>				
Buildings and improvements	8,566,078	256,128	-	8,822,206
Land improvements	1,433,346	315,206	-	1,748,552
Machinery & equipment	5,492,529	463,378	(136,863)	5,819,044
Furniture & fixtures	838,932	-	-	838,932
Vehicles	6,031,157	-	(264,063)	5,767,094
Infrastructure	45,979,450	6,619,226	-	52,598,676
Intangible right to use - leased equipment	119,890	-	-	119,890
Intangible right to use - software	<u>-</u>	<u>69,137</u>	<u>-</u>	<u>69,137</u>
Total capital assets, being depreciated/amortized	<u>68,461,382</u>	<u>7,723,075</u>	<u>(400,926)</u>	<u>75,783,531</u>
<i>Less: accumulated depreciation/amortization:</i>				
Buildings and improvements	(6,283,759)	(56,833)	-	(6,340,592)
Land improvements	(319,665)	(63,638)	-	(383,303)
Machinery & equipment	(3,154,783)	(431,283)	77,058	(3,509,008)
Furniture & fixtures	(504,183)	(66,690)	-	(570,873)
Vehicles	(3,523,370)	(534,889)	256,568	(3,801,691)
Infrastructure	(19,306,344)	(1,349,998)	-	(20,656,342)
Intangible right to use - leased equipment	(67,438)	(14,986)	-	(82,424)
Intangible right to use - software	<u>-</u>	<u>(21,125)</u>	<u>-</u>	<u>(21,125)</u>
Total accumulated depreciation/amortization	<u>(33,159,542)</u>	<u>(2,539,442)</u>	<u>333,626</u>	<u>(35,365,358)</u>
Total capital assets, being depreciated/amortized, net	<u>35,301,840</u>	<u>5,183,633</u>	<u>(67,300)</u>	<u>40,418,173</u>
Governmental activities capital assets, net	<u>\$ 43,762,495</u>	<u>\$ 5,642,388</u>	<u>\$ (4,926,482)</u>	<u>\$ 44,478,401</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 11 - CAPITAL ASSETS - (Continued)

	Balance 12/31/23	Additions	Disposals	Balance 12/31/24
Business-type activities:				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 241,940	\$ 398,861	\$ -	\$ 640,801
Construction-in-progress	<u>3,329,583</u>	<u>3,845,216</u>	<u>(1,357,282)</u>	<u>5,817,517</u>
Total capital assets, not being depreciated	<u>3,571,523</u>	<u>4,244,077</u>	<u>(1,357,282)</u>	<u>6,458,318</u>
<i>Capital assets, being depreciated/amortized:</i>				
Buildings and improvements	27,019,477	155,766	-	27,175,243
Machinery & equipment	2,002,655	562,193	(4,935)	2,559,913
Furniture & fixtures	43,095	-	-	43,095
Vehicles	1,048,621	160,760	(44,885)	1,164,496
Intangible right to use:				
Software	33,389	3,749	(33,389)	3,749
Infrastructure	<u>32,014,463</u>	<u>5,667,593</u>	<u>-</u>	<u>37,682,056</u>
Total capital assets, being depreciated	<u>62,161,700</u>	<u>6,550,061</u>	<u>(83,209)</u>	<u>68,628,552</u>
<i>Less: accumulated depreciation/amortization:</i>				
Buildings and improvements	(9,794,560)	(461,198)	-	(10,255,758)
Machinery & equipment	(895,520)	(208,912)	3,505	(1,100,927)
Furniture & fixtures	(43,095)	-	-	(43,095)
Vehicles	(976,307)	(46,533)	42,485	(980,355)
Intangible right to use:				
Software	(16,578)	(17,724)	33,156	(1,146)
Infrastructure	<u>(12,361,910)</u>	<u>(690,670)</u>	<u>-</u>	<u>(13,052,580)</u>
Total accumulated depreciation	<u>(24,087,970)</u>	<u>(1,425,037)</u>	<u>79,146</u>	<u>(25,433,861)</u>
Total capital assets, being depreciated, net	<u>38,073,730</u>	<u>5,125,024</u>	<u>(4,063)</u>	<u>43,194,691</u>
Business-type activities capital assets, net	<u>\$ 41,645,253</u>	<u>\$ 9,369,101</u>	<u>\$ (1,361,345)</u>	<u>\$ 49,653,009</u>

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 11 - CAPITAL ASSETS - (Continued)

Depreciation/amortization expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 89,787
Security of persons and property	590,463
Transportation	1,533,680
Community environment	33,866
Leisure time activity	290,449
Economic development	<u>1,197</u>

Total governmental activities	<u><u>\$ 2,539,442</u></u>
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Business-type activities:

Sewer fund	<u><u>\$ 1,425,037</u></u>
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NOTE 12 - COMPENSATED ABSENCES

The City accrues unpaid vacation as it is earned and a certain portion of sick leave pay becomes vested as payment becomes probable.

Sick leave accumulates for non-union employees at the rate of 4.6 hours of sick leave each eighty hours of work completed. Upon retirement, death, or resignation with fifteen minimum years of continuous service, non-union employees receive 2/3 of sick leave accumulated not to exceed 120 days. Employees hired after July 1, 2013 receive 1/4 of sick leave accumulated not to exceed 30 days.

Sick leave accumulates for AFSCME union employees at the rate of 4.6 hours of sick leave for each eighty hours of work completed up to 960 hours. Upon retirement or death, AFSCME union employees receive two-thirds of sick leave accumulated not to exceed 180 days.

Sick leave accumulates for fire union employees at the rate of 6.5 hours of sick leave per pay period of service in pay status. Upon retirement, death or resignation with 15 or more years of service fire union employees receive two-thirds of sick leave accumulated not to exceed 1,248 hours.

Sick leave accumulates for dispatchers and police union employees at the rate of 4.6 hours per pay period of service in pay status up to 960 hours. Upon retirement, death or resignation with 15 or more years of service police union employees receive two-thirds of sick leave accumulated not to exceed 1,440 hours.

The accumulated sick leave balance is eliminated after payout. If there is no payout to the employee the accumulated sick leave balance can be transferred to another governmental job. A liability has been recognized in the accompanying financial statements for the portion of sick leave expected to be paid as severance for employees according to the union contracts or City Codified Ordinance, as well as amounts expected to be used by employees as leave time.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 12 - COMPENSATED ABSENCES - (Continued)

Vacation is accumulated based upon length of service as follows:

Employee Service	Non-Union & Dispatchers Credit	Employee Service	AFSCME Credit
1 to 4 years	10 days	1 to 4 years	10 days
After 5 years	11 days	After 5 years	11 days
After 6 years	12 days	After 6 years	12 days
After 7 years	13 days	After 7 years	13 days
After 8 years	14 days	After 8 years	14 days
After 9-12 years	15 days	After 9-10 years	15 days
After 13 years	16 days	After 11-13 years	16 days
After 14 years	17 days	After 14 years	17 days
After 15 years	18 days	After 15 years	18 days
After 16 years	19 days	After 16-19 years	20 days

Non-Union

After 17-19 years	20 days	20-24 years	21 days
After 20-24 years	21 days	25 or more years	25 days
25 years and over	25 days		

Employee Service	Non-Union & Dispatchers Credit	Employee Service	AFSCME Credit
Dispatchers			
17-19 years	20 days		
20-24 years	21 days		
25 years	25 days		

Employee Service	Fire Credit	Employee Service	Police Credit
1 to 6 years	5 days	1 to 5 years	8 days
After 7-14 years	8 days	After 6 years	9 days
After 15-20 years	10 days	After 7 years	10 days
After 21-24 years	11 days	After 8 years	11 days
25 or more years	12 days	After 9-12 years	12 days
		After 13 years	13 days
		After 14 years	14 days
		After 15 years	15 days
		After 16-19 years	16 days
		20-24 years	17 days
		25 or more years	20 days

In the case of death, termination, or retirement, an employee (or his estate) is paid for the unused vacation. Vacation leave to an employee's credit which is in excess of the accrual for the last two years of employment shall be considered excess vacation. Employees shall forfeit their right to take or to be paid for excess vacation and such excess vacation is eliminated from the employee's vacation leave balance on each anniversary of employment.

Upon retirement or death of an employee, the employee or his estate is entitled to compensation at his current rate of pay for all lawfully accrued and unused vacation leave to his credit at the time of retirement or death.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 13 - LONG-TERM OBLIGATIONS

- A. Due to the implementation of GASB Statement No. 101 (see Note 3 for detail), the City has restated compensated absences as of December 31, 2023, which is reflected in the schedule below. During 2024, the following activity occurred in the City's long-term obligations.

	Restated Balance <u>12/31/23</u>	<u>Additions</u>	<u>Retirements</u>	Balance <u>12/31/24</u>	Amounts Due in <u>One Year</u>
<u>Governmental activities:</u>					
<u>General obligation bonds:</u>					
Street improvement bonds - series 2022, 3.00% - 5.00%	\$ 3,075,000	\$ -	\$ (120,000)	\$ 2,955,000	\$ 120,000
Joint Justice Center improvement bonds - series 2016, 2.00% - 3.50%	1,770,000	-	(80,000)	1,690,000	75,000
Capital improvement refunding bonds - series 2017, 2.00% - 3.25%	<u>1,090,000</u>	<u>-</u>	<u>(140,000)</u>	<u>950,000</u>	<u>145,000</u>
Total general obligation bonds	<u>5,935,000</u>	<u>-</u>	<u>(340,000)</u>	<u>5,595,000</u>	<u>340,000</u>
<u>Other obligations:</u>					
Compensated absences*	2,779,545	125,319	-	2,904,864	602,899
Net pension liability	22,685,819	-	(1,905,370)	20,780,449	-
Net OPEB liability	1,447,417	-	(188,920)	1,258,497	-
SBITA payable	-	45,166	-	45,166	22,132
Financed purchase obligations (direct borrowings)	698,658	-	(75,357)	623,301	79,552
Sandusky St. OPWC loan (direct borrowing)	155,041	-	(6,460)	148,581	6,460
Street Resurfacing OPWC loan (direct borrowing)	<u>500,000</u>	<u>-</u>	<u>(50,000)</u>	<u>450,000</u>	<u>100,000</u>
Total governmental activities	<u>\$ 34,201,480</u>	<u>\$ 170,485</u>	<u>\$ (2,566,107)</u>	<u>\$ 31,805,858</u>	<u>\$ 1,151,043</u>
				Add: unamortized premium on bonds	<u>126,687</u>
				Total on statement of net position	<u>\$ 31,932,545</u>

*The change in compensated absences liability is presented as a net change.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

	Restated Balance 12/31/23	Additions	Retirements	Balance 12/31/24	Amounts Due in One Year
<u>Business-type activities:</u>					
<u>General obligation bonds:</u>					
Sewer refunding bonds - series 2016, 2.00% - 3.00%	\$ 1,275,000	\$ -	\$ (420,000)	\$ 855,000	\$ 425,000
Sewer refunding bonds - series 2017, 2.00% - 3.25%	<u>2,065,000</u>	<u>-</u>	<u>(270,000)</u>	<u>1,795,000</u>	<u>275,000</u>
Total general obligation bonds	<u>3,340,000</u>	<u>-</u>	<u>(690,000)</u>	<u>2,650,000</u>	<u>700,000</u>
<u>OWDA loans (direct borrowing):</u>					
Rock Creek Interceptor #5991 - 2.85%	775,282	-	(72,146)	703,136	74,217
WWTP control plant upgrades #8179 - 0.00%	13,604,817	-	(453,494)	13,151,323	453,494
EQ Basin #10419	111,969	146,421	(258,390)	-	-
Benner St. Interceptor #10420	490,925	395,575	(886,500)	-	-
CO Basin & Inflow Reduction #10422	236,585	626,883	(863,468)	-	-
Main Interceptor #10423	459,218	250,894	-	710,112	-
CSO Basin Inflow Reduction #10982	-	1,204,674	-	1,204,674	-
Benner St. Interceptor #11009	-	1,309,700	-	1,309,700	-
CSO Basin Inflow Reduction #11010	-	1,382,790	-	1,382,790	-
Main Interceptor #11116	<u>-</u>	<u>65,509</u>	<u>-</u>	<u>65,509</u>	<u>-</u>
Total OWDA Loans	<u>15,678,796</u>	<u>5,382,446</u>	<u>(2,533,998)</u>	<u>18,527,244</u>	<u>527,711</u>
<u>Other obligations:</u>					
Compensated absences*	580,187	29,908	-	610,095	153,415
Net pension liability	2,169,164	-	(124,123)	2,045,041	-
Net OPEB liability	44,569	-	(44,569)	-	-
SBITA payable	<u>-</u>	<u>2,449</u>	<u>-</u>	<u>2,449</u>	<u>1,200</u>
Total business-type activities	<u>\$ 21,812,716</u>	<u>\$ 5,414,803</u>	<u>\$ (3,392,690)</u>	<u>23,834,829</u>	<u>\$ 1,382,326</u>
Add: unamortized premium on bonds				<u>72,063</u>	
Total on statement of net position				<u>\$ 23,906,892</u>	

*The change in compensated absences liability is presented as a net change.

General obligation bonds - General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged and are payable from taxes levied on all taxable property in the City. The business-type activity debt is general obligation debt, but it is anticipated that user charges will pay-off all the outstanding bonds.

On June 14, 2022, the City issued \$3,240,000 street improvement bonds - series 2022. The bonds bear interest rates ranging from 3.00% to 5.00%. The bonds mature on December 1, 2041. Principal and interest payments for the bonds are made from a debt service fund (a nonmajor governmental fund) created for this bond issuance.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

On July 21, 2016, the City issued \$3,895,000 sewer refunding bonds - series 2016 in order to advance refund previously outstanding bonds for a sewer separation project. Principal and interest payments are made from the sewer fund. The bonds mature on December 1, 2026. The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. There is no defeased debt outstanding at December 31, 2024.

On July 21, 2016, the City issued \$2,250,000 capital improvement bonds – series 2016. The bonds were issued for payment to Seneca County for the deposit into the Series 2016 Joint Justice Center Project Fund held by the County Auditor, and to be used for the City's share of costs for the Joint Justice Center Project. The bonds bear interest rates ranging from 2.00% to 3.50%. Principal and interest payments for bonds are made from the debt service fund (a nonmajor governmental fund) created for this project. The bonds mature on December 1, 2041.

On April 6, 2017, the City issued \$4,250,000 capital improvement and sewer refunding bonds - series 2017 in order to advance refund a portion of the series 2010 S. Shaffer Park Drive, Riverfront and sewer improvement general obligation bonds. The bonds bear interest rates ranging from 2.00% to 3.25% and mature on December 1, 2030. The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. There is no defeased debt outstanding at December 31, 2024. For the capital improvement portion of the bond issuance, principal and interest payments are made from the debt service fund (a nonmajor governmental fund) created for this project.

OWDA Loans - The City has entered into six debt financing arrangements through the Ohio Water Development Authority (OWDA) to fund construction projects. The amounts due to OWDA are intended to be paid primarily from sewer revenues. The loan agreements function similar to a line-of-credit agreement. At December 31, 2024, the City had outstanding borrowings of \$18,527,244.

The City has pledged future sewer revenues to repay OWDA loans. The loans are payable solely from sewer fund revenues and are payable through January 2053. Annual principal and interest payments on the loans are estimated to be 10.76 percent of net revenues and 7.38 percent of total operating revenues. The total principal and interest remaining to be paid on the loans is approximately \$18,620,821. Principal and interest paid for the current year was \$547,225, net revenues were \$5,083,813 and total operating revenues were \$7,418,560.

OWDA loans are direct borrowings that have terms negotiated directly between the City and the OWDA and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

OPWC Loan - The City entered into a loan agreement with the Ohio Public Works Commission (OPWC) for repair of Sandusky Street in 2016 and street resurfacing in 2023. The interest-free loans require semi-annual payments each January 1 and July 1, through July 1, 2047. Payments are made from the debt service funds (nonmajor governmental funds) created for these projects.

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

Compensated absences - Compensated absences will be paid from the fund from which the employee is paid, which for the City is primarily the general fund and sewer fund and the following nonmajor governmental funds: street construction, maintenance & repair and parks & recreation.

CITY OF TIFFIN
SENECA COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

See Notes 14 and 15 for more detail on the net pension liability and the net OPEB liability, respectively.

SBITA payable - The City has entered into a SBITA agreement for the right to use Google Business Suite. The term for the lease is 3 years and payments are due annually. The incremental interest rate on the lease is 4.0%. Payments are made from the general fund, the street maintenance fund (a nonmajor governmental fund), the parks and recreation fund (a nonmajor governmental fund), the municipal court probation services fund (a nonmajor governmental fund), and the sewer fund (a proprietary fund).

Financed purchase obligations - The City has entered into a financed purchase agreement to acquire a fire truck. The agreement requires annual payments, payable through 2035. Payments are made from the fire truck fund (a nonmajor governmental fund).

- B.** The future annual debt service requirements to maturity for the City's debt outstanding as of December 31, 2024 are as follows:

Governmental Activities						
Year	General Obligation Bonds			OPWC Loans		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 340,000	\$ 205,863	\$ 545,863	\$ 106,460	\$ -	\$ 106,460
2026	355,000	195,663	550,663	106,460	-	106,460
2027	370,000	182,513	552,513	106,461	-	106,461
2028	385,000	168,813	553,813	106,460	-	106,460
2029	395,000	154,463	549,463	56,460	-	56,460
2030 - 2034	1,475,000	578,300	2,053,300	32,300	-	32,300
2035 - 2039	1,565,000	306,175	1,871,175	32,300	-	32,300
2040 - 2044	710,000	39,050	749,050	32,300	-	32,300
2045 - 2047	-	-	-	19,380	-	19,380
Totals	<u>\$ 5,595,000</u>	<u>\$ 1,830,840</u>	<u>\$ 7,425,840</u>	<u>\$ 598,581</u>	<u>\$ -</u>	<u>\$ 598,581</u>

Governmental Activities							
Year	SBITA Payable			Year Ended	Financed Purchase Obligations		
	Principal	Interest	Total		Principal	Interest	Total
2025	\$ 22,132	\$ 1,841	\$ 23,973	2025	\$ 79,552	\$ 18,833	\$ 98,385
2026	23,034	938	23,972	2026	48,244	14,305	62,549
2027	-	-	-	2027	49,513	13,036	62,549
2028	-	-	-	2028	50,816	11,733	62,549
2029	-	-	-	2029	52,152	10,396	62,548
2030 - 2034	-	-	-	2030 - 2034	282,079	30,665	312,744
2035	-	-	-	2035	60,945	1,603	62,548
Totals	<u>\$ 45,166</u>	<u>\$ 2,779</u>	<u>\$ 47,945</u>	Totals	<u>\$ 623,301</u>	<u>\$ 100,571</u>	<u>\$ 723,872</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 13 - LONG TERM OBLIGATIONS - (Continued)

Business-Type Activities						
Year	General Obligation Bonds			OWDA Loans *		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 700,000	\$ 81,900	\$ 781,900	\$ 527,711	\$ 19,514	\$ 547,225
2026	715,000	60,900	775,900	529,841	17,384	547,225
2027	300,000	39,450	339,450	532,031	15,193	547,224
2028	300,000	30,450	330,450	534,286	12,939	547,225
2029	310,000	21,450	331,450	536,605	10,620	547,225
2030-2034	325,000	11,375	336,375	2,577,601	17,927	2,595,528
2035-2039	-	-	-	2,267,469	-	2,267,469
2040-2044	-	-	-	2,267,470	-	2,267,470
2045-2049	-	-	-	2,267,469	-	2,267,469
2050-2053	-	-	-	1,813,976	-	1,813,976
Totals	<u>\$ 2,650,000</u>	<u>\$ 245,525</u>	<u>\$ 2,895,525</u>	<u>\$ 13,854,459</u>	<u>\$ 93,577</u>	<u>\$ 13,948,036</u>

Business - Type Activities			
Year	SBITA Payable		
	Principal	Interest	Total
2025	\$ 1,200	\$ 100	\$ 1,300
2026	1,249	51	1,300
Totals	<u>\$ 2,449</u>	<u>\$ 151</u>	<u>\$ 2,600</u>

* The Main Interceptor, CSO Basin Inflow Reduction, and Benner St. Interceptor loans, with an outstanding principal balance of \$4,672,785, are not closed out therefore amortization schedules are not yet available.

- C. The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2024, the City's total debt margin was \$30,507,822 and the unvoted debt margin was \$11,892,192.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset) and Net OPEB Liability (Asset)

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 15 for the OPEB disclosures.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Law enforcement and public safety members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>			
	<u>Traditional</u>	<u>Combined</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
2024 Statutory Maximum Contribution Rates				
Employer	14.0 %	14.0 %	18.1 %	18.1 %
Employee *	10.0 %	10.0 %	**	***
2024 Actual Contribution Rates				
Employer:				
Pension ****	14.0 %	12.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits *****	0.0	2.0	0.0	0.0
Total Employer	<u>14.0 %</u>	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** This rate is determined by OPERS' Board and has no maximum rate established by ORC.

*** This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

***** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$582,341 for 2024. Of this amount, \$14,888 is reported as due to other governments.

Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
2024 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2024 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,182,073 for 2024. Of this amount, \$39,651 is reported as due to other governments.

Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.02308100%	0.01611000%	0.00613700%	0.18988090%	
Proportion of the net pension liability/asset current measurement date	<u>0.02357700%</u>	<u>0.02140200%</u>	<u>0.00077400%</u>	<u>0.17236600%</u>	
Change in proportionate share	<u>0.00049600%</u>	<u>0.00529200%</u>	<u>-0.00536300%</u>	<u>-0.01751490%</u>	
Proportionate share of the net pension liability	\$ 6,172,555	\$ -	\$ -	\$ 16,652,935	\$ 22,825,490
Proportionate share of the net pension asset	-	(65,786)	(86)	-	(65,872)
Pension expense	723,448	4,832	(8)	1,318,686	2,046,958

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	Member- Directed	OP&F	Total
Deferred outflows of resources					
Differences between expected and actual experience	\$ 100,885	\$ 2,666	\$ 186	\$ 534,607	\$ 638,344
Net difference between projected and actual earnings on pension plan investments	1,245,886	10,698	12	1,887,130	3,143,726
Changes of assumptions	-	2,443	9	1,052,446	1,054,898
Changes in employer's proportionate percentage/ difference between employer contributions	50,976	-	-	681,587	732,563
Contributions subsequent to the measurement date	575,341	-	7,000	1,182,073	1,764,414
Total deferred outflows of resources	<u>\$ 1,973,088</u>	<u>\$ 15,807</u>	<u>\$ 7,207</u>	<u>\$ 5,337,843</u>	<u>\$ 7,333,945</u>
	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Deferred inflows of resources					
Differences between expected and actual experience	\$ -	\$ 6,505	\$ -	\$ 186,245	\$ 192,750
Changes of assumptions	-	-	-	252,895	252,895
Changes in employer's proportionate percentage/ difference between employer contributions	33,906	-	-	1,473,085	1,506,991
Total deferred inflows of resources	<u>\$ 33,906</u>	<u>\$ 6,505</u>	<u>\$ -</u>	<u>\$ 1,912,225</u>	<u>\$ 1,952,636</u>

\$1,764,414 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2025.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
2025	\$ 313,801	\$ 1,634	\$ 30	\$ 491,702	\$ 807,167
2026	432,397	2,946	31	730,425	1,165,799
2027	795,053	6,165	32	1,293,638	2,094,888
2028	(177,410)	(1,770)	22	(134,171)	(313,329)
2029	-	179	19	(140,314)	(140,116)
Thereafter	-	148	73	2,265	2,486
Total	<u>\$ 1,363,841</u>	<u>\$ 9,302</u>	<u>\$ 207</u>	<u>\$ 2,243,545</u>	<u>\$ 3,616,895</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Wage inflation	
Current measurement date	2.75%
Prior measurement date	2.75%
Future salary increases, including inflation	
Current measurement date	2.75% to 10.75% including wage inflation
Prior measurement date	2.75% to 10.75% including wage inflation
COLA or ad hoc COLA	
Current measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple
Prior measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple
Investment rate of return	
Current measurement date	6.90%
Prior measurement date	6.90%
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed income	24.00 %	2.85 %
Domestic equities	21.00	4.27
Real estate	13.00	4.46
Private equity	15.00	7.52
International equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	100.00 %	

Discount Rate - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 9,717,261	\$ 6,172,555	\$ 3,224,391
Combined Plan	(39,808)	(65,786)	(86,250)
Member-Directed Plan	(62)	(86)	(108)

Actuarial Assumptions - OP&F

OP&F's total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No.67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. A comprehensive experience study was performed during 2022 by OP&F's actuary and completed as of December 31, 2021. Changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.03 years at December 31, 2023.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2023, compared to December 31, 2022, are presented below.

Valuation date	1/1/23 with actuarial liabilities rolled forward to 12/31/23
Actuarial cost method	Entry age normal (level percent of payroll)
Investment rate of return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.50%
Cost of living adjustments	2.20% per year

Healthy Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	<u>125.00 %</u>	

Note: assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - Total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payment of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net pension liability	\$ 22,058,052	\$ 16,652,935	\$ 12,158,054

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 15 - POSTEMPLOYMENT BENEFITS

Net OPEB Liability (Asset)

See Note 14 for a description of the net OPEB liability (asset).

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

Group A 30 years of total service with at least 20 years of qualified health care service credit;

Group B 31 years of total service credit with at least 20 years of qualified health care service credit;

Group C 32 years of total service credit with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

Group A 30 years of qualified health care service credit;

Group B 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

Group C 32 years of qualified health care service credit and at least age 55.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
Age and Service Requirements December 1, 2014 or Prior	Age and Service Requirements December 1, 2014 or Prior	Age and Service Requirements December 1, 2014 or Prior
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
January 1, 2015 through December 31, 2021	January 1, 2015 through December 31, 2021	January 1, 2015 through December 31, 2021
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$2,800 for 2024. Of this amount, \$72 is reported as due to other governments.

Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$27,458 for 2024. Of this amount, \$921 is reported as due to other governments.

Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Proportion of the net OPEB liability			
prior measurement date	0.02221800%	0.18988090%	
Proportion of the net OPEB liability/asset			
current measurement date	<u>0.02257200%</u>	<u>0.17236600%</u>	
Change in proportionate share	<u>0.00035400%</u>	<u>-0.01751490%</u>	
Proportionate share of the net OPEB liability	\$ -	\$ 1,258,497	\$ 1,258,497
Proportionate share of the net OPEB asset	(203,718)	-	(203,718)
OPEB expense	(20,374)	(8,522)	(28,896)

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred outflows of resources			
Differences between expected and actual experience	\$ -	\$ 60,517	\$ 60,517
Net difference between projected and actual earnings on OPEB plan investments	122,346	92,932	215,278
Changes of assumptions	52,447	433,061	485,508
Changes in employer's proportionate percentage/ difference between employer contributions	-	118,567	118,567
Contributions subsequent to the measurement date	2,800	27,458	30,258
Total deferred outflows of resources	<u>\$ 177,593</u>	<u>\$ 732,535</u>	<u>\$ 910,128</u>
	OPERS	OP&F	Total
Deferred inflows of resources			
Differences between expected and actual experience	\$ 28,995	\$ 231,275	\$ 260,270
Changes of assumptions	87,572	810,441	898,013
Changes in employer's proportionate percentage/ difference between employer contributions	6,850	280,329	287,179
Total deferred inflows of resources	<u>\$ 123,417</u>	<u>\$ 1,322,045</u>	<u>\$ 1,445,462</u>

\$30,258 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2025.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
2025	\$ (10,045)	\$ (75,306)	\$ (85,351)
2026	7,498	(84,950)	(77,452)
2027	95,234	(56,776)	38,458
2028	(41,311)	(123,957)	(165,268)
2029	-	(113,976)	(113,976)
Thereafter	-	(162,003)	(162,003)
Total	<u>\$ 51,376</u>	<u>\$ (616,968)</u>	<u>\$ (565,592)</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

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**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases, including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.70%
Prior Measurement date	5.22%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	3.77%
Prior Measurement date	4.05%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial, 3.50% ultimate in 2038
Prior Measurement date	5.50% initial, 3.50% ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00 %	2.82 %
Domestic equities	25.00	4.27
Real Estate Investment Trusts (REITs)	5.00	4.68
International equities	25.00	5.16
Risk parity	3.00	4.38
Other investments	5.00	2.43
Total	100.00 %	

Discount Rate - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net OPEB liability/(asset)	\$ 111,957	\$ (203,718)	\$ (465,209)

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate

- Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	1% Decrease	Current Health Care Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB asset	\$ 212,177	\$ 203,718	\$ 194,119

Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Key methods and assumptions used in the December 31, 2023, compared to the December 31, 2022 actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected Salary Increases	
Current measurement date	3.50% to 10.50%
Prior measurement date	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	4.07%
Prior measurement date	4.27%
Cost of Living Adjustments	2.20% simple per year

Health Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 15 - POSTEMPLOYMENT BENEFITS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: assumptions are geometric.

* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - Total OPEB liability was calculated using the discount rate of 4.07%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50% was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38% was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07%.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07%), or one percentage point higher (5.07%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net OPEB liability	\$ 1,550,119	\$ 1,258,497	\$ 1,012,894

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 16 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented in the following table.

Fund balance	General	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			
Materials and supplies inventory	\$ 41,995	\$ 85,236	\$ 127,231
Prepayments	103,738	22,836	126,574
Unclaimed money	2,842	-	2,842
Permanent fund - Park Trust	-	25,000	25,000
Total nonspendable	<u>148,575</u>	<u>133,072</u>	<u>281,647</u>
Restricted:			
Debt service	-	29,655	29,655
Capital improvements	-	1,607,846	1,607,846
Transportation projects	-	484,295	484,295
Municipal court	-	892,455	892,455
Security of persons and property	-	406,955	406,955
Community environment	-	77,142	77,142
Economic development and assistance	-	675,221	675,221
Permanent fund - Park Trust	-	5,743	5,743
Other purposes	-	189,866	189,866
Total restricted	<u>-</u>	<u>4,369,178</u>	<u>4,369,178</u>
Committed:			
Debt service	-	127,907	127,907
Capital improvements	-	514,055	514,055
General government	122,817	-	122,817
Security of persons and property	114,258	257,031	371,289
Community environment	3,149	-	3,149
Flexible spending plan	59,770	-	59,770
Leisure-time activities	-	201,050	201,050
Economic development and assistance	-	25,508	25,508
Other purposes	-	136,508	136,508
Total committed	<u>299,994</u>	<u>1,262,059</u>	<u>1,562,053</u>
Assigned:			
Subsequent year appropriations	<u>1,040,987</u>	<u>-</u>	<u>1,040,987</u>
Total assigned	<u>1,040,987</u>	<u>-</u>	<u>1,040,987</u>
Unassigned (deficit)	<u>6,273,906</u>	<u>(53,659)</u>	<u>6,220,247</u>
Total fund balances (deficit)	<u>\$ 7,763,462</u>	<u>\$ 5,710,650</u>	<u>\$ 13,474,112</u>

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 17 - CONTINGENT LIABILITIES

A. Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by grantor agencies or their representative. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

B. Litigation

The City is not party to any lawsuit that, in the opinion of management, will have a material adverse effect on the City's financial condition.

NOTE 18 - OTHER COMMITMENTS

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	
General fund	\$ 240,225
Nonmajor governmental funds	<u>439,864</u>
Total	<u>\$ 680,089</u>

NOTE 19 - TAX ABATEMENTS AND TAX CREDITS

The City was part of multiple Enterprise Zone (EZ) tax abatement agreements with local businesses. Under the authority of ORC Sections 5709.62 and 5709.63, the EZ program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An EZ is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An EZ's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill. The total taxes abated by the EZ agreements in 2024 amounted to \$988.

The City entered into multiple property tax abatement agreements with property owners under The Ohio Community Reinvestment Area (CRA) program. Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill. The total taxes abated by the CRA agreements in 2024 amounted to \$27,982.

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 19 - TAX ABATEMENTS AND TAX CREDITS - (Continued)

The City, by Ordinance, may grant a refundable or nonrefundable credit against its tax on income to a taxpayer to foster job creation and/or for the purpose of fostering job retention in the City. Before the City passes an Ordinance granting a credit and/or allowing such a credit, the City and the taxpayer shall enter into an agreement specifying all the conditions of the credit. There were no taxes abated by these agreements in 2024.

NOTE 20 - OPERATING AGREEMENT

The City has entered into an agreement with Seneca County to share in the operating costs of the Joint Justice Center owned by the County. The City pays a portion of the annual operating costs of the Center in exchange for joint use of the building. Payments are made from the City's general fund and amounted to \$126,976 in 2024. The initial term of the agreement is 50 years, ending on December 31, 2067, with automatic subsequent 5-year renewal terms, unless terminated by either party. In the event of termination, the County is to pay the City 25% of the fair value of the Center.

NOTE 21 - CONTRACTUAL COMMITMENTS

The City has the following significant contractual commitments related to capital purchases:

Vendor	Department/Project	Balance at 12/31/2024
Kalida Truck Equipment	Sewer	\$ 60,300
Henschen & Associates	Court	11,885
IamGIS Group LLC	Sewer	17,000
Pennicare	Fire	318,158
Craun Leibing Co.	Sewer	10,000
King's Glass Service	Sewer	24,864
Tawa Mulch & Landscaping	Sewer	9,890
OWDA	Finance	10,067
Baldwin & Sours	Street	18,809
OHM Advisors	US 224 Urban Paving	21,943
American Structurepoint, Inc.	State Route 53	34,372
Mannik Smith Group	S. Sandusky St. Culvert	51,245
American Structurepoint, Inc.	Inflow Reduction	3,109,818
AECOM	HRT Project	1,637,528
DLZ	Main Interceptor	845,486
AECOM	Benner Interceptor	914,900
American Structurepoint, Inc.	Inflow Reduction	795,370
MS Consultants	Flow Monitoring	289,585
MS Consultants	LTCP Implementation	256,222
American Structurepoint, Inc.	W. Market Street Safety Study	31,700
Total		<u>\$ 8,469,142</u>

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REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2024

	Budgeted Amounts		Actual Amounts Budgetary Basis	Variance with Final Budget - Over (Under) Actual Amounts
	Original	Final		
Budgetary revenues:				
Municipal income taxes	\$ 11,319,510	\$ 12,225,000	\$ 12,941,698	\$ 716,698
Real and other taxes	1,105,715	1,198,447	1,198,653	206
Charges for services	731,502	792,850	826,911	34,061
Licenses and permits	42,366	45,919	53,013	7,094
Fines, forfeitures, and settlements	463,180	502,025	492,763	(9,262)
Intergovernmental	627,127	679,722	674,957	(4,765)
Investment income	345,184	374,133	381,973	7,840
Contributions and donations	4,613	5,000	3,061	(1,939)
Refunds and reimbursements	216,680	234,852	227,355	(7,497)
Other	24,957	27,049	28,692	1,643
Total budgetary revenues	<u>14,880,834</u>	<u>16,084,997</u>	<u>16,829,076</u>	<u>744,079</u>
Budgetary expenditures:				
Current:				
General government	3,380,611	3,451,772	3,214,156	(237,616)
Security of persons and property	9,511,132	9,633,228	9,359,667	(273,561)
Community environment	353,419	349,471	303,989	(45,482)
Total budgetary expenditures	<u>13,245,162</u>	<u>13,434,471</u>	<u>12,877,812</u>	<u>(556,659)</u>
Budgetary excess (deficiency) of revenues	<u>1,635,672</u>	<u>2,650,526</u>	<u>3,951,264</u>	<u>1,300,738</u>
Budgetary other financing sources (uses):				
Advances in	371,439	402,590	402,590	-
Advances (out) and not repaid	-	(227,056)	(227,056)	-
Transfers (out)	(3,115,000)	(3,864,000)	(3,800,518)	63,482
Total budgetary other financing sources (uses)	<u>(2,743,561)</u>	<u>(3,688,466)</u>	<u>(3,624,984)</u>	<u>63,482</u>
Net change in fund balances	(1,107,889)	(1,037,940)	326,280	1,364,220
Budgetary fund balances at beginning of year	5,446,060	5,446,060	5,446,060	-
Prior year encumbrances appropriated	277,848	277,848	277,848	-
Budgetary fund balances at end of year	<u>\$ 4,616,019</u>	<u>\$ 4,685,968</u>	<u>\$ 6,050,188</u>	<u>\$ 1,364,220</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
CITY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN

LAST TEN FISCAL YEARS

Calendar Year (1)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.023577000%	\$ 6,172,555	\$ 3,876,564	159.23%	79.01%
2023	0.023081000%	6,818,138	3,314,729	205.69%	75.74%
2022	0.023696000%	2,061,648	3,337,686	61.77%	92.62%
2021	0.220470000%	3,264,681	3,542,121	92.17%	86.88%
2020	0.022292000%	4,406,165	3,136,536	140.48%	82.17%
2019	0.022750000%	6,230,764	2,859,957	217.86%	74.70%
2018	0.023331000%	3,660,182	2,974,800	123.04%	84.66%
2017	0.023821000%	5,409,344	3,097,367	174.64%	77.25%
2016	0.022979000%	3,980,252	2,925,617	136.05%	81.08%
2015	0.022409000%	2,702,776	2,762,925	97.82%	86.45%

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 575,341	\$ (575,341)	\$ -	\$ 4,109,579	14.00%
2023	542,719	(542,719)	-	3,876,564	14.00%
2022	464,062	(464,062)	-	3,314,729	14.00%
2021	467,276	(467,276)	-	3,337,686	14.00%
2020	495,897	(495,897)	-	3,542,121	14.00%
2019	439,115	(439,115)	-	3,136,536	14.00%
2018	400,394	(400,394)	-	2,859,957	14.00%
2017	386,724	(386,724)	-	2,974,800	13.00%
2016	371,684	(371,684)	-	3,097,367	12.00%
2015	351,074	(351,074)	-	2,925,617	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
CITY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN

LAST TEN FISCAL YEARS

Calendar Year (1)	City's Proportion of the Net Pension Asset	City's Proportionate Share of the Net Pension Asset	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.021402000%	\$ 65,786	\$ 98,275	66.94%	144.55%
2023	0.016110000%	37,970	77,207	49.18%	137.14%
2022	0.009774000%	38,510	44,557	86.43%	169.88%
2021	0.018230000%	52,892	80,750	65.50%	157.67%
2020	0.031615000%	65,925	140,736	46.84%	145.28%
2019	0.035638000%	39,851	152,421	26.15%	126.64%
2018	0.040194000%	54,717	164,615	33.24%	137.28%
2017	0.044002000%	24,490	171,275	14.30%	116.55%
2016	0.021150000%	10,292	72,108	14.27%	116.90%
2015	n/a	n/a	n/a	0.00%	n/a

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ -	\$ -	\$ -	\$ -	12.00%
2023	11,793	(11,793)	-	98,275	12.00%
2022	10,809	(10,809)	-	77,207	14.00%
2021	6,238	(6,238)	-	44,557	14.00%
2020	11,305	(11,305)	-	80,750	14.00%
2019	19,703	(19,703)	-	140,736	14.00%
2018	21,339	(21,339)	-	152,421	14.00%
2017	21,400	(21,400)	-	164,615	13.00%
2016	20,553	(20,553)	-	171,275	12.00%
2015	8,653	(8,653)	-	72,108	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.
n/a - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION ASSET AND
CITY PENSION CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - MEMBER DIRECTED PLAN

LAST TEN FISCAL YEARS

Calendar Year (1)	City's Proportion of the Net Pension Asset	City's Proportionate Share of the Net Pension Asset	City's Covered Payroll	City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.000774000%	\$ 86	\$ 5,700	1.51%	134.44%
2023	0.006137000%	480	42,810	1.12%	126.74%
2022	0.014624000%	2,655	91,690	2.90%	171.84%
2021	0.013277000%	2,420	79,740	3.03%	188.21%
2020	0.012499000%	472	74,290	0.64%	118.84%
2019	0.015984000%	364	91,370	0.40%	113.42%
2018	0.027249000%	951	149,340	0.64%	124.46%
2017	0.026628000%	111	109,433	0.10%	103.40%
2016	0.023855000%	91	132,858	0.07%	103.91%
2015	n/a	n/a	n/a	0.00%	n/a

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 7,000	\$ (7,000)	\$ -	\$ 70,000	10.00%
2023	570	(570)	-	5,700	10.00%
2022	4,281	(4,281)	-	42,810	10.00%
2021	9,169	(9,169)	-	91,690	10.00%
2020	7,974	(7,974)	-	79,740	10.00%
2019	7,429	(7,429)	-	74,290	10.00%
2018	9,137	(9,137)	-	91,370	10.00%
2017	14,934	(14,934)	-	149,340	10.00%
2016	13,132	(13,132)	-	109,433	12.00%
2015	15,943	(15,943)	-	132,858	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.
n/a - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET PENSION LIABILITY AND
CITY PENSION CONTRIBUTIONS
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN FISCAL YEARS

Calendar Year (1)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2024	0.172366000%	\$ 16,652,935	\$ 5,094,914	326.85%	63.63%
2023	0.189880900%	18,036,845	4,335,237	416.05%	62.90%
2022	0.173832300%	10,860,037	4,446,736	244.22%	75.03%
2021	0.172131900%	11,734,386	4,544,652	258.20%	70.65%
2020	0.193253700%	13,018,601	4,510,088	288.66%	69.89%
2019	0.201333000%	16,434,093	4,490,715	365.96%	63.07%
2018	0.203423000%	12,484,972	4,359,302	286.40%	70.91%
2017	0.206369000%	13,071,183	4,222,823	309.54%	68.36%
2016	0.201675000%	12,973,937	866,458	1497.35%	66.77%
2015	0.192615900%	9,978,307	3,786,299	263.54%	71.71%

Calendar Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
<i>Police:</i>					
2024	\$ 458,032	\$ (458,032)	\$ -	\$ 2,410,695	19.00%
2023	415,588	(415,588)	-	2,187,305	19.00%
2022	376,895	(376,895)	-	1,983,658	19.00%
2021	377,045	(377,045)	-	1,984,447	19.00%
2020	387,825	(387,825)	-	2,041,184	19.00%
2019	373,922	(373,922)	-	1,968,011	19.00%
2018	385,805	(385,805)	-	2,030,553	19.00%
2017	365,687	(365,687)	-	1,924,668	19.00%
2016	350,117	(350,117)	-	1,842,721	19.00%
2015	331,911	(331,911)	-	1,746,900	19.00%
<i>Fire:</i>					
2024	\$ 724,041	\$ (724,041)	\$ -	\$ 3,081,026	23.50%
2023	683,288	(683,288)	-	2,907,609	23.50%
2022	552,621	(552,621)	-	2,351,579	23.50%
2021	578,638	(578,638)	-	2,462,289	23.50%
2020	588,315	(588,315)	-	2,503,468	23.50%
2019	597,388	(597,388)	-	2,542,077	23.50%
2018	578,138	(578,138)	-	2,460,162	23.50%
2017	572,139	(572,139)	-	2,434,634	23.50%
2016	559,324	(559,324)	-	2,380,102	23.50%
2015	534,547	(534,547)	-	2,274,668	23.50%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY/(ASSET) AND
CITY OPEB CONTRIBUTIONS
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST EIGHT AND TEN FISCAL YEARS

Fiscal Year (1) (2)	City's Proportion of the Net OPEB Liability/(Asset)	City's Proportionate Share of the Net OPEB Liability/(Asset)	City's Covered Payroll	City's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)
2024	0.022572000%	\$ (203,718)	\$ 3,980,539	5.12%	107.76%
2023	0.022218000%	140,089	3,434,746	4.08%	94.79%
2022	0.022927000%	(718,109)	3,473,933	20.67%	128.23%
2021	0.021593000%	(384,697)	3,702,611	10.39%	115.57%
2020	0.022184000%	3,064,187	3,351,562	91.43%	47.80%
2019	0.022866000%	2,981,187	3,103,748	96.05%	46.33%
2018	0.023980000%	2,604,051	3,288,755	79.18%	54.14%
2017	0.024434750%	2,467,993	3,378,075	73.06%	54.05%

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2024	\$ 2,800	\$ (2,800)	\$ -	\$ 4,179,579	0.07%
2023	2,193	(2,193)	-	3,980,539	0.06%
2022	1,713	(1,713)	-	3,434,746	0.05%
2021	3,667	(3,667)	-	3,473,933	0.11%
2020	3,190	(3,190)	-	3,702,611	0.09%
2019	2,972	(2,972)	-	3,351,562	0.09%
2018	3,655	(3,655)	-	3,103,748	0.12%
2017	37,368	(37,368)	-	3,288,755	1.14%
2016	71,593	(71,593)	-	3,378,075	2.12%
2015	58,512	(58,512)	-	3,130,583	1.87%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF TIFFIN
SENECA COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF
THE NET OPEB LIABILITY AND
CITY OPEB CONTRIBUTIONS
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST EIGHT AND TEN FISCAL YEARS

Fiscal Year (1) (2)	City's Proportion of the Net OPEB Liability	City's Proportionate Share of the Net OPEB Liability	City's Covered Payroll	City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2024	0.172366000%	\$ 1,258,497	\$ 5,094,914	24.70%	51.89%
2023	0.189880900%	1,351,897	4,335,237	31.18%	52.59%
2022	0.173832300%	1,905,352	4,446,736	42.85%	46.86%
2021	0.172131900%	1,823,766	4,544,652	40.13%	45.42%
2020	0.193253700%	1,908,908	4,510,088	42.33%	47.08%
2019	0.201333000%	1,833,446	4,490,715	40.83%	46.57%
2018	0.203423000%	11,525,646	4,359,302	264.39%	14.13%
2017	0.206369000%	9,795,872	4,222,823	231.97%	15.96%

Fiscal Year	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
<i>Police:</i>					
2024	\$ 12,053	\$ (12,053)	\$ -	\$ 2,410,695	0.50%
2023	10,937	(10,937)	-	2,187,305	0.50%
2022	9,918	(9,918)	-	1,983,658	0.50%
2021	9,922	(9,922)	-	1,984,447	0.50%
2020	10,206	(10,206)	-	2,041,184	0.50%
2019	9,840	(9,840)	-	1,968,011	0.50%
2018	10,153	(10,153)	-	2,030,553	0.50%
2017	9,623	(9,623)	-	1,924,668	0.50%
2016	9,463	(9,463)	-	1,842,721	0.50%
2015	8,971	(8,971)	-	1,746,900	0.50%
<i>Fire:</i>					
2024	\$ 15,405	\$ (15,405)	\$ -	\$ 3,081,026	0.50%
2023	14,538	(14,538)	-	2,907,609	0.50%
2022	11,758	(11,758)	-	2,351,579	0.50%
2021	12,311	(12,311)	-	2,462,289	0.50%
2020	12,517	(12,517)	-	2,503,468	0.50%
2019	12,710	(12,710)	-	2,542,077	0.50%
2018	12,301	(12,301)	-	2,460,162	0.50%
2017	12,173	(12,173)	-	2,434,634	0.50%
2016	11,901	(11,901)	-	2,380,102	0.50%
2015	11,373	(11,373)	-	2,274,668	0.50%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

CITY OF TIFFIN, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 1 - BUDGETARY PROCESS

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

Net Change in Fund Balance

	<u>General fund</u>
Budget basis	\$ 326,280
Net adjustment for revenue accruals	(2,973,949)
Net adjustment for expenditure accruals	(186,727)
Net adjustment for other sources/uses	3,108,051
Funds budgeted elsewhere	44,117
Adjustments for encumbrances	<u>296,060</u>
GAAP Basis	<u><u>\$ 613,832</u></u>

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the Flexible Spending Plan fund, the Unclaimed Money fund, and the Payroll Clearing fund.

CITY OF TIFFIN, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)

PENSION

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

Change in assumptions:

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.

CITY OF TIFFIN, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

Changes in assumptions:

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- There were no changes in assumptions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.25% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- There were no changes in assumptions for 2019.
- There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the actuarially assumed rate of return was changed from 8.00% to 7.50%.
- For 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.
- There were no changes in assumptions for 2024.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

CITY OF TIFFIN, OHIO

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Change in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

CITY OF TIFFIN, OHIO

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2024**

NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

Change in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) investment rate of return was reduced from 8.25% to 8.00%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66% and (b) the municipal bond rate was increased from 3.16% to 4.13%.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56% and (b) the municipal bond rate was decreased from 4.13% to 2.75%.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96% and (b) the municipal bond rate was decreased from 2.75% to 2.12%.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the investment rate of return was changed from 8.00% to 7.50%, (b) the discount rate was changed from 2.96% to 2.84% and (c) the municipal bond rate was decreased from 2.12% to 2.05%.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed from 2.84% to 4.27% and (b) the municipal bond rate was increased from 2.05% to 3.65%.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed to 4.07% and (b) and the municipal bond rate was changed to 3.38%.

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other
Matters Based on an Audit of Financial Statements Performed in Accordance With
*Government Auditing Standards***

City of Tiffin
Seneca County
53 East Market Street
Tiffin, Ohio 44883

To the Members of the City Council and Mayor:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Tiffin, Seneca County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City of Tiffin's basic financial statements, and have issued our report thereon dated June 20, 2025, wherein we noted as described in Note 3 to the financial statements, the City of Tiffin restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences".

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Tiffin's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Tiffin's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Tiffin's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of Tiffin's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

City of Tiffin
Seneca County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Tiffin's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Tiffin's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Tiffin's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.
June 20, 2025

OHIO AUDITOR OF STATE KEITH FABER



CITY OF TIFFIN

SENECA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 1/6/2026

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov