



OHIO AUDITOR OF STATE  
**KEITH FABER**





**SHAWNEE LOCAL SCHOOL DISTRICT  
ALLEN COUNTY  
JUNE 30, 2024**

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ALLEN COUNTY  
JUNE 30, 2024**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Shawnee Local School District  
Allen County  
3255 Zurnehly Road  
Lima, Ohio 45806

To the Board of Education:

### **Report on the Audit of the Financial Statements**

#### **Qualified and Unmodified Opinions**

We have audited the cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Shawnee Local School District, Allen County, Ohio (the School District), as of and for the fiscal year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### ***Qualified Opinion on Aggregate Remaining Fund Information***

In our opinion, except for the possible effects of the matter described in the *Basis for Qualified and Unmodified Opinions* section of our report, the financial statements referred to above present fairly, in all material respects, the cash basis financial position of the Aggregate Remaining Fund Information, as of June 30, 2024, and the changes in cash basis financial position thereof for the fiscal year then ended in accordance with the accounting basis described in Note 2.

#### ***Unmodified Opinions on Governmental Activities, General Fund, Food Service Fund, Beatrice M. Guyton Fund, and Permanent Improvement Fund***

In our opinion, the accompanying cash basis financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities and each major fund of the Shawnee Local School District, Allen County, Ohio (the School District), as of June 30, 2024, and the respective changes in cash basis financial position thereof and the respective budgetary comparisons for the General, Food Service, and Beatrice M. Guyton Funds for the fiscal year then ended in accordance with the accounting basis described in Note 2.

#### ***Basis for Qualified and Unmodified Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Matter Giving Rise to Qualified Opinion on the Aggregate Remaining Fund Information***

Extracurricular activities revenues are reported at \$401,911 for the fiscal year ended June 30, 2024, which are 18.6 percent of the Aggregate Remaining Fund Information receipts for the fiscal year ended June 30, 2024. We were unable to obtain sufficient appropriate audit evidence supporting the amounts recorded as extracurricular activities revenues. Consequently, we were unable to determine whether any adjustments to these amounts were necessary.

***Emphasis of Matter - Accounting Basis***

Ohio Administrative Code § 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

#### ***Other Information***

Management is responsible for the other information included in the annual financial report. The other information comprises the management's discussion and analysis but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 18, 2025, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 18, 2025

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*

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The discussion and analysis of the Shawnee Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2024. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### ***Financial Highlights***

Key financial highlights for fiscal year 2024 are as follows:

- In total, net position decreased \$871,322 from the previous fiscal year.
- Outstanding debt decreased \$75,000 during fiscal year 2024.

### ***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Shawnee Local School District as a whole, entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole School District. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. For fiscal year 2024, the General, Food Service, Beatrice M. Guyton, and Permanent Improvement funds are the School District's most significant funds.

### ***Basis of Accounting***

The School District has elected to present its financial statements on the cash basis of accounting. This cash basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The cash basis of accounting involves the measurement of cash and cash equivalents and changes in cash and cash equivalents resulting from cash receipt and disbursement transactions.

Essentially, the only asset reported on this strictly cash receipt and disbursement basis presentation in a Statement of Net Position will be cash and cash equivalents. The Statement of Activities reports cash receipts and disbursements, or in other words, the sources and uses of cash and investments. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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***Reporting the School District as a Whole***

*Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2024?" The Statement of Net Position and the Statement of Activities answer this question.

These two statements report the School District's *net position* and *change in position*. This change in net position is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, governmental activities include the School District's programs and services, including instruction, support services, extracurricular activities and food service operations.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund, the Food Service Fund, the Beatrice M. Guyton Fund, and the Permanent Improvement Fund.

**Governmental Funds** - All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

***Reporting the School District's Fiduciary Responsibilities***

The School District acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in custodial funds. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations. The School District's custodial fund is used to account for Ohio High School Athletic Association activity.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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**The School District as a Whole**

Table 1 provides a summary of the School District's net position for fiscal year 2024 compared to 2023.

**(Table 1)**  
**Net Position – Cash Basis**

	Governmental Activities		
	2024	2023	Change
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 8,522,203	\$ 9,393,525	\$ (871,322)
<i>Total Assets</i>	<i>8,522,203</i>	<i>9,393,525</i>	<i>(871,322)</i>

**Net Position**

Restricted for:

Capital Outlay	828,200	1,298,039	(469,839)
Food Service	1,654,140	1,489,838	164,302
Scholarships	1,225,636	1,198,194	27,442
Other Purposes	218,349	357,502	(139,153)
Unrestricted	4,595,878	5,049,952	(454,074)
<i>Total Net Position</i>	<i>\$ 8,522,203</i>	<i>\$ 9,393,525</i>	<i>\$ (871,322)</i>

A portion of the School District's net position represent resources subject to external restrictions on how they may be used. The remaining balance of the government-wide unrestricted net position may be used to meet the School District's ongoing obligations.

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**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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Table 2 shows the changes in net position for fiscal year 2024 as compared to fiscal year 2023.

**(Table 2)**  
**Changes in Net Position – Cash Basis**

	Governmental Activities		
	2024	2023	Change
<b>Receipts</b>			
<i>Program Receipts</i>			
Charges for Services and sales	\$ 1,921,277	\$ 1,840,061	\$ 81,216
Operating Grants, Contributions, Interest	2,367,027	3,828,116	(1,461,089)
Capital Grants and Contributions	-	19,737	(19,737)
<i>Total Program Receipts</i>	<u>4,288,304</u>	<u>5,687,914</u>	<u>(1,399,610)</u>
<i>General Receipts</i>			
Property Taxes	18,031,576	17,687,768	343,808
Grants & Entitlements not Restricted to Specific Programs	8,517,750	7,745,817	771,933
Payments in Lieu of Taxes	690	-	690
Other	<u>806,210</u>	<u>393,295</u>	<u>412,915</u>
<i>Total General Receipts</i>	<u>27,356,226</u>	<u>25,826,880</u>	<u>1,529,346</u>
<i>Total Receipts</i>	<u>31,644,530</u>	<u>31,514,794</u>	<u>129,736</u>
<b>Program Disbursements</b>			
Instruction:			
Regular	12,789,339	12,354,533	434,806
Special	4,799,643	4,407,320	392,323
Vocational	19,315	17,150	2,165
Student Intervention Services	289,580	305,250	(15,670)
Other	156,512	128,844	27,668
Support Services:			
Pupils	1,826,813	1,897,815	(71,002)
Instructional Staff	1,006,497	1,049,797	(43,300)
Board of Education	61,815	102,637	(40,822)
Administration	2,232,354	2,091,731	140,623
Fiscal	707,212	667,851	39,361
Operation and Maintenance of Plant	3,655,993	3,658,649	(2,656)
Pupil Transportation	1,672,094	1,871,171	(199,077)
Central	73,635	72,393	1,242
Operation of Non-Instructional Services:			
Food Service Operations	1,168,100	1,008,801	159,299
Community Services	271,524	268,806	2,718
Extracurricular Activities	1,700,629	1,818,438	(117,809)
Capital Outlay	-	2,392	(2,392)
Debt Service:			
Principal Retirement	75,000	75,000	-
Interest and Fiscal Charges	9,797	11,862	(2,065)
<i>Total Program Disbursements</i>	<u>32,515,852</u>	<u>31,810,440</u>	<u>705,412</u>
<i>Change in Net Position</i>	<u>(871,322)</u>	<u>(295,646)</u>	<u>(575,676)</u>
<i>Net Position Beginning of Year</i>	<u>9,393,525</u>	<u>9,689,171</u>	<u>(295,646)</u>
<i>Net Position End of Year</i>	<u>\$ 8,522,203</u>	<u>\$ 9,393,525</u>	<u>\$ (871,322)</u>

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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The significant decrease in operating grants, contributions, and interest is due to a significant donation for new turf on playing fields, a State of Ohio school safety grant, and a federal Emergency Connectivity Fund grant, all received in the previous fiscal year as compared to the current fiscal year. The significant increase in other receipts is primarily due to an increase in investment income related to improved economic conditions and to a reimbursement for school-based therapy services provided to students.

### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The dependence upon tax revenues and general revenue entitlements from the state for governmental activities is apparent. Program revenues only account for a portion of all governmental expenses. The community is the largest area of support for the School District students.

#### ***The School District's Funds***

The School District's governmental funds are accounted for using the cash basis of accounting.

**(Table 3)**  
**Fund Balance – Cash Basis**

	Fund Balance		Increase (Decrease)
	6/30/2024	6/30/2023	
General Fund	\$ 4,643,906	\$ 5,103,348	\$ (459,442)
Food Service Fund	1,654,140	1,489,838	164,302
Beatrice M. Guyton Fund	1,219,082	1,194,412	24,670
Permanent Improvement Fund	828,200	1,298,039	(469,839)

Despite the School District's conservative spending, disbursements still exceeded cash received into the General Fund. This resulted in a negative change in fund balance. Although both receipts and disbursements increased in the Food Service Fund over the previous year, receipts still outpaced disbursements leading to the increase in fund balance. The Beatrice M. Guyton Fund had increased investment income over the previous fiscal year resulting in receipts outpacing disbursements. Receipts in the Permanent Improvement Fund remained steady compared to the prior fiscal year, however the balance decreased primarily due to disbursements for a track surfacing project.

#### ***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

***Original Budget Compared to Final Budget*** During the course of fiscal year 2024, the School District adjusted its general fund budget for special instruction to account for increased costs of purchased services and materials. There were no other significant changes between the original and final budgeted receipts, disbursements, and other financing sources and uses.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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**Final Budget Compared to Actual Results** For fiscal year 2024, there was no significant change between the final budgeted receipts and actual receipts. There was a decrease between the final budgeted disbursements and actual disbursements due to conservative spending, primarily in regular instruction, special instruction and operation and maintenance of plant.

***Debt Administration***

The School District's long-term obligations decreased from the prior year due to scheduled principal payments. For further information regarding the School District's debt, refer to Note 6 of the basic financial statements.

***Current Issues***

The School District experienced deficit spending in its general fund of \$459,442 for fiscal year 2024. This represents a decrease in deficit spending from the previous year's deficit of \$904,319.

Shawnee Local School District's General Fund receipts increased from fiscal year 2023. This increase was the result of increased tax receipts and changes in the State's funding formula. Interest rates have improved, resulting in increased revenue during fiscal year 2024, and the economic outlook appears positive for fiscal year 2025.

Disbursements for the School District are consistent with industry standards. Staffing levels have remained constant, while retirements and cost controls implemented by the Council of Allen County Schools Health Benefits Consortium maintain costs. As in all school districts and the vast majority of private enterprises, headcount related costs account for the highest percentage of expenditures. The School District spent approximately 73 percent of its annual budget on salaries, wages, and benefits in fiscal year 2024.

In addition to the continuing millage from voted levies, Shawnee Local School District also receives receipts from three emergency levies. These consist of a ten-year fixed amount levy for \$2,880,000 per year renewed in 2021, a ten-year fixed amount levy for \$2,150,000 per year renewed in November 2023, and a five-year fixed amount levy for \$2,200,000 per year that was originally passed in May 2021 with collections beginning in 2022.

The School District continues to be a member in the Council of Allen County Schools Health Benefits Consortium. Membership consists of all local county school districts, the Apollo Career Center, and the Allen County Educational Service Center. Its goal is to manage costs by providing quality care at a fair price to member districts. Experience to date has realized savings the District due to lower-than-average increases in yearly health care premiums, seeing an increase of six percent in 2024.

All of the School District's buildings are more than 40 years old and their maintenance is a major concern to the Board of Education. It is critical that facilities are secure, safe, structurally and operationally sound; therefore, a permanent improvement levy has been approved by the School District voters since the early 1970's. This levy generates approximately \$1,100,000 annually for the School District to be used exclusively for buildings, grounds, textbooks and buses.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2024*  
*(Unaudited)*  
*(Continued)*

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Every effort is being made to identify ways to improve facilities without increasing the tax burden on local residents.

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Chris Cross, Treasurer of Shawnee Local School District, 3255 Zurmehly Rd., Lima, Ohio 45806.

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**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Net Position - Cash Basis*  
*June 30, 2024*

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	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$ 8,522,203</u>
<i>Total Assets</i>	<u>8,522,203</u>
<b>Net Position</b>	
Restricted for:	
Capital Outlay	828,200
Food Service	1,654,140
Scholarships	1,225,636
Other Purposes	218,349
Unrestricted	<u>4,595,878</u>
<i>Total Net Position</i>	<u>\$ 8,522,203</u>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Activities - Cash Basis*  
*For the Fiscal Year Ended June 30, 2024*

	Program Receipts			Net (Disbursements) Receipts and Changes in Net Position				
	Cash Disbursements	Charges for Services and Sales	Operating Grants, Contributions and Interest	Governmental Activities				
				Governmental Activities	Governmental Activities			
<b>Governmental Activities</b>								
Current:								
Instruction:								
Regular	\$ 12,789,339	\$ 646,847	\$ 243,404	\$ (11,899,088)				
Special	4,799,643	161,805	781,679		(3,856,159)			
Vocational	19,315	-	-		(19,315)			
Student Intervention Services	289,580	-	18,388		(271,192)			
Other	156,512	-	-		(156,512)			
Support Services:								
Pupils	1,826,813	-	66,441		(1,760,372)			
Instructional Staff	1,006,497	-	68,131		(938,366)			
Board of Education	61,815	-	-		(61,815)			
Administration	2,232,354	-	140,179		(2,092,175)			
Fiscal	707,212	-	-		(707,212)			
Operation and Maintenance of Plant	3,655,993	1,496	9,501		(3,644,996)			
Pupil Transportation	1,672,094	-	46,494		(1,625,600)			
Central	73,635	-	-		(73,635)			
Operation of Non-Instructional Services:								
Food Service Operations	1,168,100	662,330	669,309		163,539			
Community Services	271,524	-	299,114		27,590			
Extracurricular Activities	1,700,629	448,799	24,387		(1,227,443)			
Debt Service:								
Principal Retirement	75,000	-	-		(75,000)			
Interest and Fiscal Charges	9,797	-	-		(9,797)			
<i>Totals</i>	<u>\$ 32,515,852</u>	<u>\$ 1,921,277</u>	<u>\$ 2,367,027</u>		<u>(28,227,548)</u>			

**General Receipts**

Property Taxes Levied for:

General Purposes	16,990,180
Capital Outlay	1,041,396
Grants and Entitlements not Restricted to Specific Programs	8,517,750
Payments in Lieu of Taxes	690
Insurance Recoveries	91,203
Investment Earnings	224,759
Miscellaneous	490,248
<i>Total General Receipts</i>	<u>27,356,226</u>

*Change in Net Position* (871,322)

*Net Position Beginning of Year* 9,393,525

*Net Position End of Year* \$ 8,522,203

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Assets and Fund Balances - Cash Basis*  
*Governmental Funds*  
*June 30, 2024*

	General	Food Service	Beatrice M. Guyton	Permanent Improvement Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$ 4,643,906	\$ 1,654,140	\$ 1,219,082	\$ 828,200	\$ 176,875	\$ 8,522,203
<i>Total Assets</i>	<u>\$ 4,643,906</u>	<u>\$ 1,654,140</u>	<u>\$ 1,219,082</u>	<u>\$ 828,200</u>	<u>\$ 176,875</u>	<u>\$ 8,522,203</u>
<b>Fund Balances</b>						
Nonspendable	\$ 4,141	\$ -	\$ -	\$ -	\$ -	\$ 4,141
Restricted	-	1,654,140	1,219,082	828,200	220,762	3,922,184
Committed	300,000	-	-	-	-	300,000
Assigned	3,372,739	-	-	-	-	3,372,739
Unassigned	967,026	-	-	-	(43,887)	923,139
<i>Total Fund Balance</i>	<u>\$ 4,643,906</u>	<u>\$ 1,654,140</u>	<u>\$ 1,219,082</u>	<u>\$ 828,200</u>	<u>\$ 176,875</u>	<u>\$ 8,522,203</u>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2024*

	General	Food Service	Beatrice M. Guyton	Permanent Improvement Fund	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>						
Property and Other Local Taxes	\$ 16,990,180	\$ -	\$ -	\$ 1,041,396	\$ -	\$ 18,031,576
Intergovernmental	8,382,173	624,160	-	115,273	1,610,072	10,731,678
Investment Income	199,278	46,660	35,190	25,027	4,317	310,472
Tuition and Fees	790,797	-	-	-	-	790,797
Extracurricular Activities	46,888	-	-	-	401,911	448,799
Charges for Services	10,690	663,826	-	-	-	674,516
Rent	7,165	-	-	-	-	7,165
Contributions and Donations	20,304	-	-	-	47,082	67,386
Payments in Lieu of Taxes	645	-	-	45	-	690
Miscellaneous	480,958	3	-	-	9,287	490,248
<i>Total Receipts</i>	<i>26,929,078</i>	<i>1,334,649</i>	<i>35,190</i>	<i>1,181,741</i>	<i>2,072,669</i>	<i>31,553,327</i>
<b>Disbursements</b>						
Current:						
Instruction:						
Regular	12,542,832	-	-	8,605	237,902	12,789,339
Special	4,013,971	-	-	-	785,672	4,799,643
Vocational	19,315	-	-	-	-	19,315
Student Intervention Services	272,195	-	-	-	17,385	289,580
Other	156,512	-	-	-	-	156,512
Support Services:						
Pupils	1,754,774	-	-	8,279	63,760	1,826,813
Instructional Staff	816,917	-	-	122,750	66,830	1,006,497
Board of Education	57,450	-	-	4,365	-	61,815
Administration	2,091,422	-	-	-	140,932	2,232,354
Fiscal	688,188	-	-	19,024	-	707,212
Operation and Maintenance of Plant	2,849,432	2,637	-	648,784	155,140	3,655,993
Pupil Transportation	1,419,763	-	-	205,881	46,450	1,672,094
Central	73,635	-	-	-	-	73,635
Operation of Non-Instructional Services:						
Food Service Operations	390	1,167,710	-	-	-	1,168,100
Community Services	-	-	10,520	-	261,004	271,524
Extracurricular Activities	565,100	-	-	706,922	428,607	1,700,629
Debt Service						
Principal Retirement	-	-	-	-	75,000	75,000
Interest and Fiscal Charges	-	-	-	-	9,797	9,797
<i>Total Disbursements</i>	<i>27,321,896</i>	<i>1,170,347</i>	<i>10,520</i>	<i>1,724,610</i>	<i>2,288,479</i>	<i>32,515,852</i>
<i>Excess of Receipts Over (Under) Disbursements</i>	<i>(392,818)</i>	<i>164,302</i>	<i>24,670</i>	<i>(542,869)</i>	<i>(215,810)</i>	<i>(962,525)</i>
<b>Other Financing Sources (Uses)</b>						
Insurance Recoveries	18,173	-	-	73,030	-	91,203
Transfers In	-	-	-	-	84,797	84,797
Transfers Out	(84,797)	-	-	-	-	(84,797)
<i>Total Other Financing Sources (Uses)</i>	<i>(66,624)</i>	<i>-</i>	<i>-</i>	<i>73,030</i>	<i>84,797</i>	<i>91,203</i>
<i>Net Change in Fund Balances</i>	<i>(459,442)</i>	<i>164,302</i>	<i>24,670</i>	<i>(469,839)</i>	<i>(131,013)</i>	<i>(871,322)</i>
<i>Fund Balances Beginning of Year</i>	<i>5,103,348</i>	<i>1,489,838</i>	<i>1,194,412</i>	<i>1,298,039</i>	<i>307,888</i>	<i>9,393,525</i>
<i>Fund Balances End of Year</i>	<i>\$ 4,643,906</i>	<i>\$ 1,654,140</i>	<i>\$ 1,219,082</i>	<i>\$ 828,200</i>	<i>\$ 176,875</i>	<i>\$ 8,522,203</i>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Receipts, Disbursements and Change in  
Fund Balance - Budget and Actual (Budget Basis)*  
**General Fund**  
*For the Fiscal Year Ended June 30, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Receipts</b>				
Property and Other Local Taxes	\$ 17,280,638	\$ 17,024,307	\$ 16,990,180	\$ (34,127)
Intergovernmental	8,124,562	8,217,179	8,382,173	164,994
Investment Income	80,609	185,000	199,278	14,278
Tuition and Fees	476,433	650,776	656,658	5,882
Extracurricular Activities	10,024	10,000	3,429	(6,571)
Charges for Services	19,626	19,626	10,690	(8,936)
Rent	5,407	8,407	7,165	(1,242)
Contributions and Donations	5,310	5,254	5,102	(152)
Payments in Lieu of Taxes	-	1,300	645	(655)
Miscellaneous	24,459	23,783	51,365	27,582
<i>Total Receipts</i>	<i>26,027,068</i>	<i>26,145,632</i>	<i>26,306,685</i>	<i>161,053</i>
<b>Disbursements</b>				
Current:				
Instruction:				
Regular	12,663,684	12,857,399	12,506,271	351,128
Special	3,907,230	4,597,250	4,029,826	567,424
Vocational	25,750	25,750	19,315	6,435
Student Intervention Services	261,188	258,536	272,195	(13,659)
Other	194,759	171,352	157,337	14,015
Support Services:				
Pupils	1,919,932	1,836,108	1,756,426	79,682
Instructional Staff	962,494	961,362	839,162	122,200
Board of Education	159,919	155,704	78,919	76,785
Administration	2,071,696	2,198,456	2,097,099	101,357
Fiscal	717,967	762,257	709,880	52,377
Operation and Maintenance of Plant	3,574,864	3,708,584	3,307,563	401,021
Pupil Transportation	1,722,781	1,769,775	1,611,135	158,640
Central	73,724	71,237	73,635	(2,398)
Operation of Non-Instructional Services:				
Food Service Operations	402	402	390	12
Extracurricular Activities	504,971	501,674	493,899	7,775
<i>Total Disbursements</i>	<i>28,761,361</i>	<i>29,875,846</i>	<i>27,953,052</i>	<i>1,922,794</i>
<i>Excess of Receipts Over (Under) Disbursements</i>	<i>(2,734,293)</i>	<i>(3,730,214)</i>	<i>(1,646,367)</i>	<i>2,083,847</i>
<b>Other Financing Sources (Uses)</b>				
Insurance Recoveries	158	11,160	18,173	7,013
Refund of Prior Year Expenditures	247,559	436,133	426,329	(9,804)
Transfers Out	(84,797)	(84,797)	(84,797)	-
<i>Total Other Financing Sources (Uses)</i>	<i>162,920</i>	<i>362,496</i>	<i>359,705</i>	<i>(2,791)</i>
<i>Net Change in Fund Balance</i>	<i>(2,571,373)</i>	<i>(3,367,718)</i>	<i>(1,286,662)</i>	<i>2,081,056</i>
<i>Fund Balance Beginning of Year</i>	<i>4,072,563</i>	<i>4,072,563</i>	<i>4,072,563</i>	<i>-</i>
Prior Year Encumbrances Appropriated	590,018	590,018	590,018	-
<i>Fund Balance End of Year</i>	<i>\$ 2,091,208</i>	<i>\$ 1,294,863</i>	<i>\$ 3,375,919</i>	<i>\$ 2,081,056</i>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Receipts, Disbursements and Change in  
Fund Balance - Budget and Actual (Budget Basis)*  
*Food Service Fund*  
*For the Fiscal Year Ended June 30, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Receipts</b>				
Intergovernmental	\$ 386,897	\$ 491,897	\$ 624,160	\$ 132,263
Investment Income	13,390	43,390	46,660	3,270
Extracurricular Activities	3,090	3,090	-	(3,090)
Charges for Services	622,323	642,423	663,826	21,403
Miscellaneous	-	100	3	(97)
<i>Total Receipts</i>	<i>1,025,700</i>	<i>1,180,900</i>	<i>1,334,649</i>	<i>153,749</i>
<b>Disbursements</b>				
Current:				
Support Services:				
Operation and Maintenance of Plant	-	5,000	5,000	-
Operation of Non-Instructional Services:				
Food Service Operations	1,617,352	1,877,352	1,314,431	562,921
<i>Total Disbursements</i>	<i>1,617,352</i>	<i>1,882,352</i>	<i>1,319,431</i>	<i>562,921</i>
<i>Net Change in Fund Balance</i>	<i>(591,652)</i>	<i>(701,452)</i>	<i>15,218</i>	<i>716,670</i>
<i>Fund Balance Beginning of Year</i>	<i>1,486,591</i>	<i>1,486,591</i>	<i>1,486,591</i>	<i>-</i>
Prior Year Encumbrances Appropriated	<u>3,253</u>	<u>3,253</u>	<u>3,253</u>	<u>-</u>
<i>Fund Balance End of Year</i>	<u><i>\$ 898,192</i></u>	<u><i>\$ 788,392</i></u>	<u><i>\$ 1,505,062</i></u>	<u><i>\$ 716,670</i></u>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Receipts, Disbursements and Change in  
Fund Balance - Budget and Actual (Budget Basis)*  
*Beatrice M. Guyton Fund*  
*For the Fiscal Year Ended June 30, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Receipts</b>				
Investment Income	\$ 18,025	\$ 33,025	\$ 35,190	\$ 2,165
<b>Disbursements</b>				
Current:				
Operation of Non-Instructional Services:				
Community Services	30,000	30,000	10,720	19,280
<i>Net Change in Fund Balance</i>	<i>(11,975)</i>	<i>3,025</i>	<i>24,470</i>	<i>21,445</i>
<i>Fund Balance Beginning of Year</i>	<i>1,194,413</i>	<i>1,194,413</i>	<i>1,194,413</i>	<i>-</i>
<i>Fund Balance End of Year</i>	<i>\$ 1,182,438</i>	<i>\$ 1,197,438</i>	<i>\$ 1,218,883</i>	<i>\$ 21,445</i>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Fiduciary Net Position - Cash Basis -*  
*Custodial Fund*  
*June 30, 2024*

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	<u>Custodial</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 115
<i>Total Assets</i>	<u>\$ 115</u>
<b>Net Position</b>	
Restricted for Other Organizations	\$ 115
<i>Total Net Position</i>	<u>\$ 115</u>

See accompanying notes to the basic financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Statement of Change in Fiduciary Net Position - Cash Basis -*  
*Custodial Fund*  
*For the Fiscal Year Ended June 30, 2024*

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	<u>Custodial</u>
<b>Additions</b>	
Extracurricular Amounts Received for Other Organizations	<u>\$ 7,117</u>
<b>Deductions</b>	
Extracurricular Amounts Distributed to Other Organizations	<u>7,002</u>
<i>Change in Net Position</i>	115
<i>Net Position Beginning of Year</i>	<u>-</u>
<i>Net Position End of Year</i>	<u>\$ 115</u>

See accompanying notes to the basic financial statements.

## Shawnee Local School District

Allen County, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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### **NOTE 1 – DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Shawnee Local School District (the “School District”) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally elected, five-member Board. The School District provides educational services as authorized by its charter or further mandated by state and/or federal agencies. The School District is located in Allen and Auglaize Counties, and includes portions of Shawnee and American Townships.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Shawnee Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization’s governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organizations’ resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the School District.

The following activities are included within the reporting entity:

Parochial Schools – Within the School District boundaries, Lima Central Catholic High School and St. Charles Elementary School are operated through the Toledo Catholic Diocese. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial schools. The activities of these State monies by the School District are reflected in a special revenue fund for financial reporting purposes.

The School District is associated with jointly governed organizations and an insurance pool.

Northwest Ohio Area Computer Services Cooperative - The School District is a participant in the Northwest Ohio Area Computer Services Cooperative (the “NOACSC”), which is a computer consortium. NOACSC is an association of School Districts within the boundaries of Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam, Seneca, Van Wert, Wood, and Wyandot Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member School Districts.

The governing board of NOACSC consists of two representatives from each county elected by majority vote of all charter member School Districts within each county. Financial information can be obtained from Brenda Core, who serves as Fiscal Director, 4277 East Road, Elida, OH 45807.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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Apollo Career Center - The Apollo Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the eleven participating School Districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Apollo Career Center, Maria Rellinger, who serves as Treasurer, at 3325 Shawnee Road, Lima, Ohio 45806.

Council of Allen County Schools Health Benefits Consortium – The School District participates in the Council of Allen County Schools Health Benefits Consortium (the “Consortium”), a public entity shared risk pool consisting of the Allen County Educational Service Center and the school districts within Allen County. The Consortium is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides sick, accident and other benefits to the employees of the participating school districts. Each participating school district's superintendent is appointed to a Board of Directors which advises the Directors and Plan Manager, concerning aspects of the administration of the Consortium. Financial information can be obtained from 1920 Slabtown Rd., Lima, Ohio 45804.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in the Basis of Accounting section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

### ***Basis of Presentation***

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-Wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions

The statement of net position presents the cash balance of the governmental activities of the School District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories: governmental and fiduciary.

**Governmental Funds** The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following are the School District's major funds:

**General Fund** The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The General Fund is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Food Service Fund** The Food Service Fund accounts for and reports all financial resources that are restricted for expenditures related to food services within the School District.

**Beatrice M. Guyton Fund** The Beatrice M. Guyton Fund accounts for and reports all financial resources that are restricted for expenditures on scholarships to students.

**Permanent Improvement Fund** The Permanent Improvement Fund accounts for and reports financial resources that are restricted to expenditures related to the acquiring, constructing or improving of School District property.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The School District's fiduciary funds include custodial funds. Custodial funds are used to account for assets held by the School District to account for Ohio High School Athletic Association activity.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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***Basis of Accounting***

The School District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

***Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate.

The appropriations resolution is the Board's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the object level in the general fund and fund level for all other funds. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***Cash and Investments***

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

Investments are reported at cost, except for the money market fund and STAR Ohio.

STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2024 were \$199,278, which includes \$21,538 assigned from other School District funds.

***Inventory and Prepaid Items***

The School District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

***Capital Assets***

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

***Interfund Receivables/Payables***

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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***Accumulated Leave***

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

***Employer Contributions to Cost-Sharing Pension Plans***

The School District recognizes disbursements for employer contributions to cost-sharing plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for post-retirement health care benefits.

***Long-Term Obligations***

The School District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset (including the intangible right to use) when entering into a lease, Subscription-Based Information Technology Arrangements (SBITA) or financed purchase transaction is not the result of a cash transaction, neither an other financing source nor a capital outlay disbursement is reported at inception. Lease, SBITA and financed purchase payments are reported when paid.

***Leases***

The School District is the lessee in a lease related to equipment under noncancelable leases. Lease payables are not reflected under the School District's cash basis of accounting. Lease disbursements are recognized when they are paid.

***Net Position***

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for nature trail, extracurricular and educational activities. The School District's policy is to first apply restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position are available. The School District has no resources restricted by enabling legislation.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

## Shawnee Local School District

Allen County, Ohio

*Notes to the Basic Financial Statements*

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**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District’s Board of Education. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education or a School District official delegated by that authority by resolution or by State Statute. State statute authorizes the School District’s Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### ***Internal Activity***

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

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***Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB (asset) liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the respective retirement plans. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. The retirement plans report investments at fair value.

**NOTE 3 – DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or other obligations or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage, Federal Home Loan Bank, and Federal Home Loan Mortgage Corporation. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

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4. Bonds and other obligations of the State of Ohio and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio (if training requirements have been met);
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances for a period not to exceed one hundred and eighty days and commercial paper notes for a period not to exceed two hundred and seventy day in an amount not to exceed forty percent of the interim moneys available for investment at any one time (if training requirements have been met);
8. Time certificates of deposit or savings or deposit accounts including passbook accounts.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Cash on Hand** At June 30, 2024 the School District had \$2,600 in undeposited cash on hand, which is included as part of "Equity in Pooled Cash and Cash Equivalents."

**Deposits** At fiscal year-end, the school's bank balance of \$1,904,636 was either insured or collateralized.

**Custodial Credit Risk** Custodial credit risk for deposits is the risk that in the event of a bank failure, the School will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

1. Eligible securities pledged to the School and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

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2. Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Investments** As of June 30, 2024, the School District had the following investments:

	Credit Rating	Measurement Value	% of Total Investments	Maturities	
				< 1 year	1 - 3 years
<b>Cost:</b>					
Federal Farm Credit Bank	AA+	\$ 652,819	9.71%	\$ 652,819	\$ -
Federal Home Loan Bank	AA+	1,147,005	17.06%	647,530	499,475
Federal Home Loan Mortgage Corporation	AA+	623,875	9.28%	623,875	-
US Treasury Note	AA+	2,338,560	34.78%	593,140	1,745,420
<b>Net Asset Value (NAV):</b>					
STAR Ohio	AAAm	1,915,913	28.50%	1,915,913	-
Money Market	AAAm	45,350	0.67%	45,350	-
<i>Total Investments</i>		<u>\$ 6,723,522</u>	<u>100.00%</u>	<u>\$ 4,478,627</u>	<u>\$ 2,244,895</u>

*Interest Rate Risk*

The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchases of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The School District's investment policy addresses interest rate risk by requiring that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations.

*Credit Risk*

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The School District's policy allows the Treasurer to invest in those investments authorized by the Ohio Revised Code, and places additional limitations with amounts authorized for investment in certain types.

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2024, is 47 days.

*Concentration Risk*

The School District places no limit on the amount the School District may invest in any one issuer, however State statute limits investments in commercial paper and bankers' acceptances to 40 percent of the interim monies available for investment at any one time. The percentage of the School District's total investment that each investment represents are listed in the previous investments table. The School District does not currently invest in commercial paper or bankers' acceptances.

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**NOTE 4 – BUDGETARY BASIS OF ACCOUNTING**

The Statements of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual (Budget Basis) – General Fund, Food Service Fund, and Beatrice M. Guyton Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the cash basis are that:

- (a) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of a disbursement, as opposed to assigned or committed fund cash balance for that portion of outstanding encumbrances (cash basis); and
- (b) Some funds are included in the General Fund (cash basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the cash basis to the budget basis is as follows:

	Net Change in Fund Balance		
	General Fund	Food Service Fund	Beatrice M. Guyton Fund
Cash basis	\$ (459,442)	\$ 164,302	\$ 24,670
Funds budgeted elsewhere **	(23,418)	-	-
Adjustment for encumbrances	(803,802)	(149,084)	(200)
<b>Budget basis</b>	<b>\$ (1,286,662)</b>	<b>\$ 15,218</b>	<b>\$ 24,470</b>

\*\* As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the General Fund on a cash basis. This includes public school support funds, uniform school supplies funds, termination benefits funds, and unclaimed monies.

**NOTE 5 – PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2024 represents collections of calendar year 2023 taxes. Real property taxes received in calendar year 2024 were levied after April 1, 2023, on the assessed value listed as of January 1, 2023, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

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Public utility property tax revenue received in calendar 2024 represents collections of calendar year 2023 taxes. Public utility real and tangible personal property taxes received in calendar year 2024 became a lien December 31, 2022, were levied after April 1, 2023, and are collected in 2023 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Allen and Auglaize Counties. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2024, are available to finance fiscal year 2024 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2024 taxes were collected are:

	2023 Second-Half Collections		2024 First-Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$ 406,669,990	74%	\$ 409,737,740	74%
Industrial/Commercial	79,917,500	15%	81,229,010	15%
Public Utility	60,465,990	11%	61,439,960	11%
Total Assessed Value	<u>\$ 547,053,480</u>	<u>100%</u>	<u>\$ 552,406,710</u>	<u>100%</u>
Tax Rate per \$1,000 of Assessed Valuation		\$38.57		\$38.44

**NOTE 6 – LONG-TERM OBLIGATIONS**

Debt obligations of the School District at June 30, 2024 consisted of the following:

Direct Borrowings:	Principal Outstanding 06/30/23	Additions	Reductions	Principal Outstanding 06/30/24	Due Within One Year
HB264 Energy Conservation Note - 2013	\$ 375,000	\$ -	\$ 75,000	\$ 300,000	\$ 75,000

Principal and interest requirements for payment of debt obligations as of June 30, 2024 are as follows:

Ending June 30,	Fiscal Year		
	HB264	Interest	Total
2025	\$ 75,000	\$ 7,734	\$ 82,734
2026	75,000	5,672	80,672
2027	75,000	3,610	78,610
2028	75,000	1,547	76,547
Total	<u>\$ 300,000</u>	<u>\$ 18,563</u>	<u>\$ 318,563</u>

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**HB264** - In July 2013, the School District received a \$1,115,811 unvoted general obligation note from JPMorgan Chase Bank for the purpose of providing energy conservation measures for the School District under HB264. The note was issued for a fifteen year period with final maturity June 15, 2028. Semi-annual payments of \$37,500, including interest of 2.75 percent, will be made throughout the term of the note. The note is being retired from the Debt Service Fund with transfers from the General Fund.

The notes are a limited tax general obligation of the School District payable from any lawfully available funds. Unless paid from other sources, the notes will be payable from ad valorem property taxes within the ten-mill limit.

**NOTE 7 – RISK MANAGEMENT**

***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2024, the School District contracted with Ohio School Plan for property, liability and fleet insurance.

Professional liability and vehicles are also protected by Ohio School Plan, as well as cyber and pollution claims. Settled claims have not exceeded the commercial coverage in any of the past three years, nor has insurance coverage been significantly reduced since the prior year.

***Workers' Compensation***

For fiscal year 2024, the School District's Worker's Compensation managed care organization is Sheakley Uniservice, Inc. In calendar year 2024, the School District will participate in a Group Retrospective Rating program.

***Health Care Benefits***

The School District participates in the Council of Allen County Schools Health Benefits Consortium (the "Consortium"), a public entity shared risk pool consisting of the Educational Service Center and school districts within Allen County. The School District pays monthly premiums to the Consortium for employee medical, dental, vision, and life insurance coverage. The Consortium is responsible for the management and operations of the program. Upon withdrawal from the Consortium, a participant is responsible for the payment of all Consortium liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

**NOTE 8 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

## Shawnee Local School District

Allen County, Ohio

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### ***Net Pension Liability/Net OPEB Liability (Asset)***

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the required pension disclosures. See Note 9 for the required OPEB disclosures.

### ***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

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Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, may be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

**Funding Policy –** Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2024, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2024, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$746,640 for fiscal year 2024.

***Plan Description - State Teachers Retirement System (STRS)***

**Plan Description –** School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

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New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, a one-time ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a one-time ad-hoc COLA of 1 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019. Pursuant to Ohio Revised Code 3307.67(E) the STRS Ohio Retirement Board may adjust the COLA upon a determination by the board's actuary that a change will not materially impair the fiscal integrity of the system or is necessary to preserve the fiscal integrity of the system. Eligibility changes will be phased in until August 1, 2023 when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 34 years of service credit at any age.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS

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bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2024 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2024, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,862,904 for fiscal year 2024.

***Net Pension Liability***

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.1002657%	0.09436279%	
Prior Measurement Date	0.1041536%	0.09368101%	
Change in Proportionate Share	<u>-0.0038879%</u>	<u>0.00068178%</u>	
Proportionate Share of the Net Pension Liability	\$ 5,540,198	\$ 20,320,968	\$ 25,861,166

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan

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members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2023, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of System expenses
COLA or Ad Hoc COLA	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement

Mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2023:

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	0.75 %
US Equity	24.75	4.82
Non-US Equity Developed	13.50	5.19
Non-US Equity Emerging	6.75	5.98
Fixed Income/Global Bonds	19.00	2.24
Private Equity	12.00	7.49
Real Estate/Real Assets	17.00	3.70
Private Debt/Private Credit	<u>5.00</u>	5.64
Total	<u><u>100.00 %</u></u>	

**Discount Rate** The total pension liability for 2023 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 21-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2023 was 14 percent. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2023 was 6.90 percent.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 8,177,047	\$ 5,540,198	\$ 3,319,152

## Shawnee Local School District

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#### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2024 (Continued)

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#### ***Actuarial Assumptions - STRS***

Key methods and assumptions used in the June 30, 2023, actuarial valuation are presented below:

Inflation	2.50 percent
Salary increases	From 2.5 percent to 8.5 percent based on service
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.00 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	<u>100.00 %</u>	

\*Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of

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current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2023.

***Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 31,249,151	\$ 20,320,968	\$ 11,078,715

***Assumption and Benefit Changes Since the Prior Measurement Date*** Demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015 through June 30, 2021.

#### **NOTE 9 - DEFINED BENEFIT OPEB PLANS**

See Note 8 for a description of the net OPEB liability (asset).

##### ***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare

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programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2024, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2024, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2.00 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.50 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2024, the School District's surcharge obligation was \$72,410. The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was equal to its surcharge obligation for fiscal year 2024.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2024, STRS did not allocate any employer contributions to post-employment health care.

***Net OPEB Liability (Asset)***

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The net OPEB liability (asset) was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS
Proportion of the Net OPEB Liability (Asset):		
Current Measurement Date	0.1030432%	0.09436279%
Prior Measurement Date	0.1065833%	0.09368101%
Change in Proportionate Share	<u>-0.0035401%</u>	<u>0.00068178%</u>
Proportionate Share of the Net OPEB Liability (Asset)	\$ 1,697,581	\$ (1,835,226)

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2023, are presented below:

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	June 30, 2023
Inflation	2.40 percent
Future Salary Increases, Including Inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent, net of investment expense
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Fiduciary Net Position is Projected to be Depleted	2048
Municipal Bond Index Rate:	
Measurement Date	3.86 percent
Prior Measurement Date	3.69 percent
Single Equivalent Interest Rate:	
Measurement Date	4.27 percent
Prior Measurement Date	4.08 percent
Health Care Cost Trend Rate	
Medicare	5.125 to 4.40 percent
Pre-Medicare	6.75 to 4.40 percent
Medical Trend Assumption	
Measurement Date	6.75 to 4.40 percent
Prior Measurement Date	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

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The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2023:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	0.75 %
US Equity	24.75	4.82
Non-US Equity Developed	13.50	5.19
Non-US Equity Emerging	6.75	5.98
Fixed Income/Global Bonds	19.00	2.24
Private Equity	12.00	7.49
Real Estate/Real Assets	17.00	3.70
Private Debt/Private Credit	<u>5.00</u>	<u>5.64</u>
Total	<u>100.00 %</u>	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2023, was 4.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2023, was 4.08 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2048 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2022, and the June 30, 2023, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.86 percent at June 30, 2023, and 3.69 percent at June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.27 percent) and higher (5.27 percent) than the current discount rate (4.27 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (5.75 percent decreasing to 3.40 percent) and higher (7.75 percent decreasing to 5.40 percent) than the current rate (6.75 percent decreasing to 4.40 percent).

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	1% Decrease	Current Discount Rate	1% Increase
	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$ 2,169,993	\$ 1,697,581	\$ 1,325,063
School District's Proportionate Share of the Net OPEB Liability	\$ 1,247,154	\$ 1,697,581	\$ 2,294,457

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the June 30, 2023, actuarial valuation compared to the prior year are presented below:

	June 30, 2023	June 30, 2022
Projected Salary Increases	Varies by service from 2.5 percent to 8.5 percent	Varies by service from 2.5 percent to 8.5 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent	3.00 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 4.14 percent ultimate	7.50 percent initial 3.94 percent ultimate
Medicare	-10.94 percent initial 4.14 percent ultimate	-68.78 percent initial 3.94 percent ultimate
Prescription Drug		
Pre-Medicare	-11.95 percent initial 4.14 percent ultimate	9.00 percent initial 3.94 percent ultimate
Medicare	1.33 percent initial 4.14 percent ultimate	-5.47 percent initial 3.94 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

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Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Rate of Return**
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	<u>100.00 %</u>	

\*Final target weights reflected at October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and is net of investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2023.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2023, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

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	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net OPEB (Asset)	\$ (1,553,279)	\$ (1,835,226)	\$ (2,080,772)
	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB (Asset)	\$ (2,092,166)	\$ (1,835,226)	\$ (1,525,745)

***Benefit Term Changes Since the Prior Measurement Date*** Healthcare trends were updated to reflect emerging claims and recoveries experiences as well as benefit changes effective January 1, 2024.

**NOTE 10 – STATUTORY RESERVES**

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end. These amounts must be carried forward and used for the same purposes in future years.

The following cash basis information identifies the changes in the fund balance reserve for capital improvements during fiscal year 2024.

	Capital Maintenance Reserve
Set Aside Restricted Balance June 30, 2023	\$ -
Current Year Set Aside Requirement	498,760
Current Year Offsets	<u>(1,156,669)</u>
Total	<u><u>\$ (657,909)</u></u>
Balance Carried Forward to Fiscal Year 2025	\$ -
Set Aside Restricted Balance June 30, 2024	<u><u>\$ -</u></u>

The School District had current year offsets during the fiscal year that reduced the set aside amount below zero in the capital maintenance reserve. This amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

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**NOTE 11 – FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	General	Food Service	Beatrice M. Guyton	Permanent Improvement Fund	Other Governmental Funds	Total
<b>Nonspendable for:</b>						
Unclaimed Monies	\$ 4,141	\$ -	\$ -	\$ -	\$ -	\$ 4,141
<b>Total Nonspendable</b>	<b>4,141</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>4,141</b>
<b>Restricted for:</b>						
Permanent Improvements	-	-	-	828,200	-	828,200
Nature Trail	-	-	-	-	15,410	15,410
Food Service Operations	-	1,654,140	-	-	-	1,654,140
Extracurricular	-	-	-	-	180,964	180,964
Student Scholarships	-	-	1,219,082	-	6,554	1,225,636
Educational Activities	-	-	-	-	5,480	5,480
Other Purposes	-	-	-	-	12,354	12,354
<b>Total Restricted</b>	<b>-</b>	<b>1,654,140</b>	<b>1,219,082</b>	<b>828,200</b>	<b>220,762</b>	<b>3,922,184</b>
<b>Committed for:</b>						
Future Severance Payments	300,000	-	-	-	-	300,000
<b>Total Committed</b>	<b>300,000</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>300,000</b>
<b>Assigned for:</b>						
Instruction	132,281	-	-	-	-	132,281
Support Services	710,602	-	-	-	-	710,602
Subsequent Year Appropriations	2,529,856	-	-	-	-	2,529,856
<b>Total Assigned</b>	<b>3,372,739</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>3,372,739</b>
<b>Unassigned</b>						
<b>Total Fund Balance</b>	<b>\$ 4,643,906</b>	<b>\$ 1,654,140</b>	<b>\$ 1,219,082</b>	<b>\$ 828,200</b>	<b>\$ 176,875</b>	<b>\$ 8,522,203</b>

For fiscal year 2024, the School District had the following deficit fund balances:

<i>Non-Major Governmental Funds</i>	<i>Deficit</i>
ESSER	\$ 2,332
IDEA B	28,395
Title I	8,110
Title IV	5,050
<b>Total</b>	<b>\$ 43,887</b>

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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**NOTE 12 – CONTINGENCIES AND COMMITMENTS**

***Grants***

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2024, if applicable, cannot be determined at this time.

***Litigation***

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

***School District Funding***

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, DEW has finalized the impact of enrollment adjustments to the June 30, 2024, Foundation Funding for the School District and they were not significant.

***Encumbrance Commitments***

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance.

At fiscal year end, the School District's commitments for encumbrances in the governmental funds were as follows:

Fund	Amount
General	\$ 857,721
Food Service	149,084
Beatrice M. Guyton	200
Permanent Improvement Fund	700,645
Other Governmental	127,899
	<u><u>\$ 1,835,549</u></u>

**Shawnee Local School District**  
**Allen County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*  
*(Continued)*

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**NOTE 13 – INTERFUND ACTIVITY**

During the fiscal year transfers were made from the General fund to the H.B. 264 fund for \$84,797 to meet debt service requirements.

**NOTE 14 – COMPLIANCE**

Ohio Administrative Code, Section 117-2-03(B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

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**SHAWNEE LOCAL SCHOOL DISTRICT  
ALLEN COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

<b>FEDERAL GRANTOR</b> <i>Pass Through Grantor</i> <i>Program / Cluster Title</i>	<b>Federal Assistance Listing Number</b>	<b>(1) Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>		
<i>Passed Through Ohio Department of Education and Workforce</i>		
Child Nutrition Cluster:		
Non-Cash Assistance (Food Distribution)		
School Breakfast Program	10.553	20,303
National School Lunch Program	10.555	<u>81,210</u>
Total Non-Cash Assistance		<u>101,513</u>
Cash Assistance:		
School Breakfast Program	10.553	95,766
National School Lunch Program	10.555	<u>581,493</u>
COVID-19 National School Lunch Program	10.555	<u>58,816</u>
Total Cash Assistance		<u>736,075</u>
Total Child Nutrition Cluster		<u>837,588</u>
Total U.S. Department of Agriculture		<b><u>837,588</u></b>
<b>U.S. DEPARTMENT OF TREASURY</b>		
<i>Passed Through Ohio Office of Budget and Management</i>		
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	<u>147,150</u>
Total U.S. Department of Treasury		<b><u>147,150</u></b>
<b>U.S. DEPARTMENT OF EDUCATION</b>		
<i>Passed Through Ohio Department of Education and Workforce</i>		
Title 1 Grants to Local Educational Agencies	84.010	258,434
Special Education Cluster (IDEA):		
Speical Education Grants to States	84.027	566,334
COVID-19 Special Education Preschool Grants	84.173X	8,965
COVID-19 Special Education Grants to States	84.027X	<u>103,225</u>
Total Special Education Cluster (IDEA)		<u>678,524</u>
Supporting Effective Instruction State Grants	84.367	65,555
Student Support and Academic Enrichment Program	84.424	19,459
COVID-19 Education Stabilization Fund:		
COVID-19 American Rescue Plan Elementary and Secondary Schools Emergency Relief Fund - Homeless Children and Youth	84.425W	20,063
COVID-19 American Rescue Plan Elementary and Secondary Schools Emergency Relief (ARP ESSER) Fund	84.425U	<u>237,807</u>
Total COVID-19 Education Stabilization Fund		<u>257,870</u>
Total U.S. Department of Education		<b><u>1,279,842</u></b>
<b>Total Expenditures of Federal Awards</b>		<b><u>\$2,264,580</u></b>

(1) - No amounts were passed through to subrecipients

*The accompanying notes are an integral part of this schedule.*

**SHAWNEE LOCAL SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Shawnee Local School District (the School District) under programs of the federal government for the fiscal year ended June 30, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the School District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The School District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**SHAWNEE LOCAL SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2024  
(Continued)**

**NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with the Ohio Department of Education and Workforce's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The School District transferred the following amounts from 2024 to 2025 programs:

<b><u>Program Title</u></b>	<b><u>AL Number</u></b>	<b><u>Amt. Transferred</u></b>
Supporting Effective Instruction State Grants	84.367	11,102.15
Student Support and Academic Enrichment Program	84.424	19,564.56
Special Education Grants to States	84.027	19,191.47
Title I Grants to Local Educational Agencies	84.010	11,895.17

**NOTE H – PASS THROUGH FUNDS**

The School District was awarded federal program allocations to be administered on their behalf by the Allen County Educational Service Center and Elida Local School District. For 2024, the School District's Allocation was as follows:

Special Education Preschool Grants – AL #84.173..... \$15,075 (Allen County ESC)  
English Language Acquisition State Grants – AL #84.365..... \$2,042 (Elida LSD)

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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Shawnee Local School District  
Allen County  
3255 Zurmehly Road  
Lima, Ohio 45806

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, the cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Shawnee Local School District, Allen County, Ohio (the School District) as of and for the fiscal year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 18, 2025, where we noted the School District uses a special purpose framework other than generally accepted accounting principles. We qualified our opinion on the Aggregate Remaining Fund Information because we were unable to obtain sufficient appropriate audit evidence supporting the amounts recorded as extracurricular activities revenues.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2024-002 that we consider to be a material weakness.

Shawnee Local School District  
Allen County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by *Government Auditing Standards*  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2024-001.

***School District's Response to Findings***

*Government Auditing Standards* requires the auditor to perform limited procedures on the School District's responses to the findings identified in our audit and described in the accompanying schedule of findings and/or corrective action plan. The School District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 18, 2025



65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Shawnee Local School District  
Allen County  
3255 Zurmehly Road  
Lima, Ohio 45806

To the Board of Education:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Shawnee Local School District's, Allen County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the Shawnee Local School District's major federal programs for the fiscal year ended June 30, 2024. Shawnee Local School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the Shawnee Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

Shawnee Local School District

Allen County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 2

### ***Responsibilities of Management for Compliance***

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Shawnee Local School District

Allen County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 18, 2025

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SHAWNEE LOCAL SCHOOL DISTRICT  
ALLEN COUNTY

SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2024

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Qualified for the Aggregate Remaining Fund Information Unmodified for all other opinion units
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster Special Education Cluster (IDEA)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2024-001

**Noncompliance**

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**FINDING NUMBER 2024-001  
(CONTINUED)**

**Ohio Admin. Code 117-2-03(B)** requires the School District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The School District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the School District may be fined for its failure to file the required financial report. Failure to report on a GAAP basis compromises the School District's ability to evaluate and monitor the overall financial condition of the School District. To help provide the users with more meaningful financial statements, the School District should prepare its annual financial statements according to generally accepted accounting principles.

**Officials' Response:**

Shawnee Local School District will continue to report financial data in the same manner, until the Board directs the Treasurer to report using GAAP.

**FINDING NUMBER 2024-002**

**Material Weakness – Extracurricular Activities Revenue**

Cash is the asset most susceptible to theft and misappropriation. Management is responsible for the design and implementation of any internal control process that provides reasonable assurance of the integrity of its financial reporting, the safeguarding of assets, the efficiency and effectiveness of its operations, and its compliance with applicable laws, regulations and contracts.

The School District collected several types of extracurricular activities revenues during fiscal year 2024 including, but not limited to, event sales, yearbook advertising and book sales, and concession receipts to support extracurricular activities throughout the School District. The School District's total extracurricular revenues totaled \$401,911 for the Aggregate Remaining Fund Information. The School District did not maintain sufficient underlying documentation and support for extracurricular activities revenues to support the accuracy and completeness of the amounts received for the fiscal year. Due to the lack of documentation, it could not be determined if all extracurricular revenues were collected and accounted for in the School District's financial statements which has resulted in a qualified audit opinion regarding these School District's receipts.

Failure to maintain adequate supporting documentation can result in errors and irregularities and increases the risk of theft or loss of funds without detection by management.

The School District should develop and implement procedures to verify the accuracy and completeness of extracurricular activities revenue including, but not limited to, the use of pre-numbered receipts, detailed lists of money received including Board-approved rates, and the use of cash registers. All detailed records should be provided to the Treasurer to reconcile amounts collected, deposited, and recorded. Discrepancies should be reviewed and investigated by management.

**Officials' Response:**

Shawnee Local School District will develop and implement procedures to verify the accuracy and completeness of extracurricular activities revenue.

**3. FINDINGS FOR FEDERAL AWARDS**

**None.**

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**SHAWNEE LOCAL SCHOOLS**  
**BOARD OF EDUCATION**  
**3255 ZURMEHLY RD.**  
**LIMA, OH 45806-1499**



**CHRIS CROSS**  
**TREASURER**

**TELEPHONE 419.998.8044**  
**FAX 419.998.8050**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**June 30, 2024**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2023-001	Ohio Rev. Code 117.38(A) and Ohio Admin. Code 117-2-03(B) for reporting on a basis other than generally accepted accounting principles. Finding was first reported in fiscal year 2003.	Not corrected and repeated as Finding 2024-001.	The Board of Education does not wish to change the method of reporting.

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# SHAWNEE LOCAL SCHOOLS

BOARD OF EDUCATION  
3255 ZURMEHLY RD.  
LIMA, OH 45806-1499



**CHRIS CROSS**  
**TREASURER**

**TELEPHONE 419.998.8044**  
**FAX 419.998.8050**

**CORRECTIVE ACTION PLAN**  
**2 CFR § 200.511(c)**  
**June 30, 2024**

**Finding Number:**

2024-001

**Planned Corrective Action:**

Shawnee Local School District will continue to report financial data in the same manner, until the Board directs the Treasurer to report using GAAP.

**Anticipated Completion Date:**

N/A

**Responsible Contact Person:**

Christine Cross, Treasurer, and School Board Members

**Finding Number:**

2024-002

**Planned Corrective Action:**

Shawnee Local School District will develop and implement procedures to verify the accuracy and completeness of extracurricular activities revenue.

**Anticipated Completion Date:**

July 1, 2025

**Responsible Contact Person:**

Christine Cross, Treasurer

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# OHIO AUDITOR OF STATE KEITH FABER



SHAWNEE LOCAL SCHOOL DISTRICT

ALLEN COUNTY

## AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/3/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)