



OHIO AUDITOR OF STATE  
**KEITH FABER**





**OHIO SCHOOLS COUNCIL  
CUYAHOGA COUNTY**

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CUYAHOGA COUNTY**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Ohio Schools Council  
Cuyahoga County  
6393 Oak Tree Boulevard, Suite 377  
Independence, Ohio 44131

To the Board of Directors:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities and each major fund of the Ohio Schools Council, Cuyahoga County, Ohio (the Council), as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Ohio Schools Council, Cuyahoga County, Ohio as of June 30, 2022 and 2021, and the respective changes in financial position thereof for the years then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Council, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 16 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Council. We did not modify our opinion regarding this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Council's basic financial statements. The Schedules of Revenue, Expenditures and Changes in Fund Balance – Budget (Non-GAAP basis) and Actual – General and Special Programs Funds present additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated May 2, 2023, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

May 2, 2023

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**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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The discussion and analysis of Ohio Schools Council's (the Council) financial performance provides an overall review of the Council's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the Council's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Council's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2022 are as follows:

- Net position of governmental activities increased by \$764,218 from the prior fiscal year due to an increase in current assets as well as a decrease in total liabilities.
- In total, the Council's program specific charges for services and group purchasing exceeded expenses by \$1,026,653.
- The general fund, the Council's main operating fund, increased by \$465,576 from the prior fiscal year balance on a cash basis.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements.

**Government-wide Financial Statements** The government-wide financial statements are designed to provide the reader with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Council's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The *statement of activities* presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected receivables and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Council that are principally supported by user fees and charges and the program expenses used to operate during the fiscal year.

The government-wide financial statements can be found on pages 11 and 12 of this report.

**Fund Financial Statements** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council, like State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Council are governmental funds.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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*Governmental Funds* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Council maintains two governmental funds, the general fund and the special programs fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund, which is considered to be the major fund.

The basic fund financial statements can be found on pages 13-16 of this report.

***Notes to the Basic Financial Statements*** The notes provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 17 of this report.

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Council, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of the most recent fiscal year.

Most of the Council's net position reflects its unrestricted net position. The Council uses unrestricted net position to meet ongoing obligations to creditors. The remaining net position is investment in capital assets (e.g., equipment and furniture). The Council uses these capital assets to provide services to the school districts; consequently, these assets are not available for future spending.

At the end of the current fiscal year, the Council is able to report positive balances in both categories of net position in the governmental activities. The same situation held true for the prior fiscal year.

The following table shows net position for fiscal year 2022 compared to fiscal year 2021.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

**Table 1 - Net Position**

	Governmental Activities		
	2022	2021	Change
<b>Assets</b>			
Current and Other Assets	\$11,202,698	\$10,930,945	\$271,753
Capital Assets	78,231	144,230	(65,999)
<i>Total Assets</i>	<u>11,280,929</u>	<u>11,075,175</u>	<u>205,754</u>
<b>Deferred Outflows of Resources</b>			
Pension	148,666	325,386	(176,720)
OPEB	150,090	184,973	(34,883)
<i>Total Deferred Outflows of Resources</i>	<u>298,756</u>	<u>510,359</u>	<u>(211,603)</u>
<b>Liabilities</b>			
Current Liabilities	1,584,443	1,719,312	134,869
Unearned Revenue	1,236,802	1,306,263	69,461
Long-term Liabilities:			
Due Within One Year	25,073	22,741	(2,332)
Due in More Than One Year:			
Net Pension Liability	439,839	788,365	348,526
Net OPEB Liability	211,947	243,855	31,908
Other Amounts Due In More Than One Year	53,512	45,280	(8,232)
<i>Total Liabilities</i>	<u>3,551,616</u>	<u>4,125,816</u>	<u>574,200</u>
<b>Deferred Inflows of Resources</b>			
Pension	237,936	78,277	(159,659)
OPEB	408,352	488,567	80,215
<i>Total Deferred Inflows of Resources</i>	<u>646,288</u>	<u>566,844</u>	<u>(79,444)</u>
<b>Net Position</b>			
Investment in Capital Assets	78,231	144,230	(65,999)
Restricted for Other Purposes	0	805	(805)
Unrestricted	7,578,861	6,747,839	831,022
<i>Total Net Position</i>	<u>\$7,657,092</u>	<u>\$6,892,874</u>	<u>\$764,218</u>

The net pension liability (NPL) is the largest liability reported by the Council at June 30, 2022. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the Council is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liabilities section of the statement of net position.

As noted above, the Council's net position increased from the prior fiscal year. The Council saw a net decrease in pension and OPEB deferred outflows of resources and liabilities as well as a net increase in deferred inflows of resources. These changes occurred due to the timing of payments being requested and due to changes in assumptions and benefit terms, respectively.

**Governmental Activities**

The following table shows changes in net position for fiscal year 2022 compared to the prior fiscal year.

**Table 2 - Changes in Net Position**

	Governmental Activities		
	2022	2021	Change
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Group Purchasing	\$15,551,472	\$17,302,452	(\$1,750,980)
General Revenues:			
Investment Earnings	(262,435)	220,253	(482,688)
Miscellaneous	0	3,125	(3,125)
Total General Revenues	(262,435)	223,378	(485,813)
<i>Total Revenues</i>	15,289,037	17,525,830	(2,236,793)
<b>Program Expenses</b>			
Support Services:			
Administration	558,350	641,644	83,294
Fiscal	12,666,737	12,364,599	(302,138)
Business	164,626	184,583	19,957
Operation and Maintenance of Plant	356,348	1,631,992	1,275,644
Central	721,375	646,017	(75,358)
Operation of Non-Instructional Services	57,383	64,010	6,627
Total Expenses	14,524,819	15,532,845	1,008,026
Change in Net Position	764,218	1,992,985	(1,228,767)
Net Position Beginning of Year	6,892,874	4,899,889	1,992,985
Net Position End of Year	\$7,657,092	\$6,892,874	\$764,218

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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Charges for services revenue decreased in fiscal year 2022 because the Council decreased services to the school districts. The amount being invested during the fiscal year decreased as well.

Program expenses decreased from the prior fiscal year as a result of working remotely and holding meetings remotely. This resulted in fewer travel and meeting expenses. Another factor is the negative expenses related to the pension and OPEB plans. The pension expense in fiscal year 2021 was (\$35,128) and was \$46,848 in fiscal year 2022. The OPEB expense in fiscal year 2021 was (\$34,479) and was (\$73,363) in fiscal year 2022.

### **Analysis of the Governmental Fund**

**Governmental Fund** Information about the Council's governmental funds starts on page 13. The Council has two governmental funds, the general fund, which is the chief operating fund of the Council, and the special programs fund, which accounts for member contributions for the gas, liability, insurance and purchasing programs. The total general fund balance increased from the prior fiscal year due to an increase in services provided for upgrading/updating school building HVAC systems.

### **Capital Assets**

During fiscal year 2022, the Council incurred an additional year's depreciation.

The Council continued its ongoing commitment to maintaining and improving its capital assets. For more information on the Council's capital assets, see Note 8.

### **Long-Term Obligations**

At June 30, 2022, the Council had no outstanding bonded long-term debt. The long-term liabilities listed in Table 1 are those accumulated for compensated absences and net pension liability and net OPEB liability. For additional information on long-term obligations, see Note 9 to the basic financial statements.

### **Current Issues Affecting Financial Condition**

The finances of the Council are dependent upon school district membership dues, and participation of school districts and municipalities in various programs offered through the Council for which the Council charges fees. Council membership has grown to 274 school districts in 37 counties. The municipalities, private schools, universities and libraries cannot join the Council, but can participate in the programs offered by the Council by joining as an Affiliate Member. There are 20 Affiliate Members.

The mission of the Council is to provide school districts the opportunity to buy products and services at significantly reduced prices. The Council has negotiated significant savings for school districts to purchase natural gas, electricity, various types of insurance, and various types of supplies and equipment and software subscriptions. In addition to the Council's annual membership fee, members are charged fees to participate in the Lake Erie Educational Media Consortium (LEEMC), Natural Gas, Computer Technology Services, Time Clock, Electronic Vendor Audit System and Electronic Payroll Audit System (eVAS/ePAS), Life Insurance, Cooperative Purchasing (the fees were waived for fiscal year 2021) and School Bus Purchasing (the fees were waived for fiscal year 2021 and 2022). The Council continues offering a service to assist school districts in completing their Emergency Safety Plan Submissions to the Ohio Department of Education. The cost to participate is \$175 per school building. Changes in the number of members participating in any of these programs will affect the total revenue of the Council. The Council also receives a commission from vendors based on purchases from members.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*Unaudited*

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The Council also receives revenue from Engie Resources during the fiscal year for the Power4Schools Electric Program. The revenue is based on the kwh delivered to the member school districts and from AEPA, a 26 state cooperative purchasing organization, that provides revenue to each participating state for member purchases from awarded contracts. AEPA issues payment to the Ohio Council of Educational Purchasing Consortia (OCEPC) and they distribute payment to each regional cooperative each year. The total AEPA payment is divided by all the total of all Ohio cooperatives student enrollment to determine a per student amount. Then, the per student amount is multiplied by each cooperatives student count to determine the amount distributed to each regional cooperative.

**Contacting the Council's Financial Management**

This financial report is designed to provide our members, investors and creditors with a general overview of the Council's finances and to show the Council's accountability for money it receives. If you have questions about this report or need additional financial information, contact William Zelei, Executive Director, at 6393 Oak Tree Boulevard, Suite 377, Independence, Ohio 44131.

**Ohio Schools Council**  
*Statement of Net Position*  
*June 30, 2022*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$10,863,080
Accounts Receivable	95,280
Intergovernmental Receivable	170,415
Prepaid Items	73,923
Depreciable Capital Assets	78,231
<i>Total Assets</i>	11,280,929
<b>Deferred Outflows of Resources</b>	
Pension	148,666
OPEB	150,090
<i>Total Deferred Outflows of Resources</i>	298,756
<b>Liabilities</b>	
Accounts Payable	956,518
Accrued Wages and Benefits Payable	79,876
Intergovernmental Payable	161,198
Unearned Revenue	1,236,802
Vacation Benefits Payable	111,540
Long-Term Liabilities:	
Due Within One Year	25,073
Due In More Than One Year:	
Net Pension Liability (See Note 10)	439,839
Net OPEB Liability (See Note 11)	211,947
Other Amounts Due In More Than One Year	53,512
<i>Total Liabilities</i>	3,276,305
<b>Deferred Inflows of Resources</b>	
Pension	237,936
OPEB	408,352
<i>Total Deferred Inflows of Resources</i>	646,288
<b>Net Position</b>	
Investment in Capital Assets	78,231
Unrestricted	7,578,861
<i>Total Net Position</i>	\$7,657,092

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2022

	Expenses	Program Revenues	Net (Expense) Revenue and Changes in Net Position
		Charges for Services and Group Purchases	Governmental Activities
<b>Governmental Activities</b>			
Support Services:			
Administration	\$558,350	\$968,867	\$410,517
Fiscal	12,666,737	12,675,099	8,362
Business	164,626	286,426	121,800
Operation and Maintenance of Plant	356,348	402,342	45,994
Central	721,375	1,161,359	439,984
Operation of Non-Instructional Services	57,383	57,379	(4)
<i>Totals</i>	<u>\$14,524,819</u>	<u>\$15,551,472</u>	1,026,653
<b>General Revenues</b>			
Investment Earnings			<u>(262,435)</u>
Change in Net Position			764,218
<i>Net Position Beginning of Year - Restated (See Note 3)</i>			<u>6,892,874</u>
<i>Net Position End of Year</i>			<u>\$7,657,092</u>

See accompanying notes to the basic financial statements



**Ohio Schools Council**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2022*

	General	Special Programs	Total Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$8,799,427	\$2,063,653	\$10,863,080
Accounts Receivable	95,280	0	95,280
Intergovernmental Receivable	5,884	164,531	170,415
Prepaid Items	73,923	0	73,923
<i>Total Assets</i>	<u>\$8,974,514</u>	<u>\$2,228,184</u>	<u>\$11,202,698</u>
<b>Liabilities</b>			
Accounts Payable	\$20,777	\$935,741	\$956,518
Accrued Wages and Benefits Payable	79,876	0	79,876
Unearned Revenue	0	1,236,802	1,236,802
Intergovernmental Payable	105,557	55,641	161,198
<i>Total Liabilities</i>	<u>206,210</u>	<u>2,228,184</u>	<u>2,434,394</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	28,078	0	28,078
<b>Fund Balances</b>			
Nonspendable	73,923	0	73,923
Assigned	49,008	0	49,008
Unassigned	8,617,295	0	8,617,295
<i>Total Fund Balances</i>	<u>8,740,226</u>	<u>0</u>	<u>8,740,226</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</i>	<u>\$8,974,514</u>	<u>\$2,228,184</u>	<u>\$11,202,698</u>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Reconciliation of Total Governmental Fund Balance to  
 Net Position of Governmental Activities  
 June 30, 2022*

<b>Total Governmental Funds Balance</b>	<b>\$8,740,226</b>
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund.	78,231
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds.	28,078
Vacation benefits payable is not expected to be paid with expendable available resources and therefore not reported in the fund.	(111,540)
Long-term liabilities, such as compensated absences, are not due and payable in the current period and therefore are not reported in the fund.	(78,585)
The net pension and OPEB liabilities is not due and payable in the current period; therefore, the liabilities and related deferred inflows/outflows are not reported in the governmental fund:	
Deferred Outflows - Pension	148,666
Deferred Outflows - OPEB	150,090
Net Pension Liability	(439,839)
Net OPEB Liability	(211,947)
Deferred Inflows - Pension	(237,936)
Deferred Inflows - OPEB	(408,352)
Total	<u>(999,318)</u>
 <i>Net Position of Governmental Activities</i>	 <u><u>\$7,657,092</u></u>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Statement of Revenues, Expenditures and Changes in Fund Balance*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2022*

	General	Special Programs	Total Governmental Funds
<b>Revenues</b>			
Interest	(\$262,435)	\$0	(\$262,435)
Charges for Services	2,720,903	0	2,720,903
Charges for Group Purchases	0	12,812,028	12,812,028
Tuition and Fees	2,075	0	2,075
<i>Total Revenues</i>	<u>2,460,543</u>	<u>12,812,028</u>	<u>15,272,571</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Administration	608,436	0	608,436
Fiscal	15,832	12,650,905	12,666,737
Business	179,494	0	179,494
Operation and Maintenance of Plant	189,194	103,740	292,934
Central	726,700	0	726,700
Operation of Non-Instructional Services	0	57,383	57,383
<i>Total Expenditures</i>	<u>1,719,656</u>	<u>12,812,028</u>	<u>14,531,684</u>
<i>Net Change in Fund Balance</i>	740,887	0	740,887
<i>Fund Balance Beginning of Year</i>	<u>7,999,339</u>	<u>0</u>	<u>7,999,339</u>
<i>Fund Balance End of Year</i>	<u><u>\$8,740,226</u></u>	<u><u>\$0</u></u>	<u><u>\$8,740,226</u></u>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balance of Governmental Fund to the Statement of Activities  
For the Fiscal Year Ended June 30, 2022*

<b>Net Change in Fund Balance -Total Governmental Funds</b>	<b>\$740,887</b>
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period:	
	(65,999)
Charges for services in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Charges for Services	17,271
Charges for Group Purchasing	(805)
Total	16,466
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:	
Vacation Benefits Payable	(5,959)
Compensated Absences	(10,564)
Total	(16,523)
Contractually required contributions are reported as expenditures in the governmental fund; however, the statement of net position reports these amounts as deferred outflows.	
Pension	58,995
OPEB	3,877
Total	62,872
Except for the amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension and OPEB expense in the statement of activities.	
Pension	(46,848)
OPEB	73,363
Total	26,515
 <i>Change in Net Position of Governmental Activities</i>	 <b>\$764,218</b>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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**Note 1 – Description of the Council and Reporting Entity**

The Ohio Schools Council, Cuyahoga County, Ohio, (the Council) is a jointly governed organization established under Chapter 167, Revised Code, in 1986. The Council was created by school districts for the purpose of saving money through volume purchases. The Council consists of 274 school districts in 37 counties as well as 20 affiliate member municipalities, private schools, universities and libraries throughout Ohio. Each school district member superintendent serves as a representative of the Assembly. The Assembly is the legislative body of the Council. The Council operates under a nine-member Board of Directors (the Board). Five members of the Board are selected by the Assembly from among the member districts, and the remaining four are the representatives of the president, president-elect, past president and treasurer of the Greater Cleveland School Superintendents' Association. The Board is the policy making authority of the Council. The Board meets monthly September through June. The Board appoints an Executive Director who is responsible for receiving and disbursing funds, investing available funds, preparing financial reports for the Board and Assembly and carrying out such other responsibilities as designated by the Board.

***Description of the Entity***

The Council provides services primarily in the area of procurement. The Council negotiates pricing for its members on consumable products such as maintenance and office/classroom supplies, books, buses, and GPS equipment, and services such as computer and network repair, shipping, electronic vendor audit systems (eVAS), time clock and payroll management, workers compensation, electricity, online training, legal hotline, leadership searches, waste, employee life insurance, natural gas, energy efficiency, HVAC, safety and security and diesel fuel purchasing.

Members and other not-for-profit entities contribute amounts sufficient to cover substantially all annual costs of the Council through program administration fees. Upon termination of the Council, surpluses remaining in any Council Program, after payment of all known obligations, will be distributed to the participating members in the manner provided in the Program Agreement. After payment of all known obligations of the Council, other than those incurred in connection with any program, any surplus remaining in the Council general fund shall be distributed among the members in the same proportion to the total remaining as the amount of each member's total share of operating costs incurred.

The reporting entity for the Council is comprised of all departments, boards and agencies that are not legally separate from the Council and any other organizations that would need to be included to ensure that the financial statements of the Council are not misleading.

Component units are legally separate organizations for which the Council is financially accountable. The Council is financially accountable for an organization if the Council appoints a voting majority of the organization's governing board and (1) the Council is able to significantly influence the programs or services performed or provided by the organization; or (2) the Council is legally entitled to or can otherwise access the organization's resources; the Council is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Council is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Council in that the Council approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The Council has no component units.

The Council participates in two jointly governed organizations. These organizations are Connect and the Power 4 Schools Program. These organizations are presented in Note 14.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the Council have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Council's accounting policies are described as follows.

***Basis of Presentation***

The Council's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the Council as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Council that are governmental and those that are considered business-type. The Council, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Council at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Council's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Council, within certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which governmental function is self-financing or draws from the general revenues of the Council.

***Fund Financial Statements*** During the fiscal year, the Council segregates transactions related to certain Council functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Council at this more detailed level. The Council has two governmental funds including the general fund and the special programs fund.

***Fund Accounting***

The Council uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, all of the Council's funds are classified as governmental.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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**Governmental Funds** Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be repaid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the Council's governmental funds:

**General Fund** The general fund is the general operating fund. It is used to account for and report all financial resources except those required to be accounted for and reported in another fund.

**Special Programs Fund** The special programs fund is used to account for and report member contributions restricted for the gas, liability, insurance and purchasing programs.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the Council are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

**Fund Financial Statements** The general fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The Council defines available as expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the Council receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Council must

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Council on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: interest, charges for services and charges for group purchasing.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because the amounts have not yet been earned. The Council recognizes unearned revenue for member contributions restricted for the gas, liability, insurance and purchasing programs.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Budgetary Process***

The Council is not bound by the budgetary laws prescribed by the Ohio Revised Code. The Council passes an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required. See supplemental information on page 55.

***Cash and Cash Equivalents***

Cash received by the Council is pooled in a central bank account. Monies for all funds are maintained in this account. Individual fund integrity is maintained through the Council's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

During fiscal year 2022, the Council's investments were limited to STAR Ohio, an American treasury obligation fund account, US treasury notes, federal home loan mortgage corporation bonds, federal home loan bank bonds, federal national mortgage association bonds, federal farm credit bank bonds and negotiable certificates of deposit.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Council measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.



**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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For fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

The Council measures its investment in the first American treasury obligation fund account as the net asset value (NAV) per share provided by First American Funds. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2022 amounted to (\$262,435), of which (\$56,506) was assigned from other Council funds. The fair value of investments declined during fiscal year 2022, resulting in negative investment earnings.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Council are presented on the financial statements as cash equivalents.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2022 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

***Capital Assets***

All capital assets of the Council are classified as general capital assets. These assets generally result from expenditures in the governmental funds. They are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets (except for intangible right-to-use lease assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The Council was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The Council maintains a capitalization threshold of five hundred dollars. The Council does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Furniture and Equipment	5 - 40 years

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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The Council is reporting intangible right to use assets related to leased buildings. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, these intangible assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Council will compensate the employees for the benefits through paid time off or some other means. The Council records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. Up to sixty vacation days may be accumulated. Since the Council's policy limits the accrual of vacation time to one year from the employee's anniversary date, the outstanding liability is recorded as "vacation benefits payable" on the statement of net position rather than as a long-term liability.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Council has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Council's termination policy. The Council records a liability for accumulated unused sick leave for all employees after five years of service.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds; however, claims and judgments, vacation benefits and compensated absences, that will be paid from the governmental fund are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable.

***Estimates***

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Council applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Council is bound to observe constraints imposed upon the use of the resources in the governmental fund. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Council Board of Directors. Those committed amounts cannot be used for any other purpose unless the Council Board of Directors removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the Council for specific purposes but do not meet the criteria to be classified as restricted or committed. State statute authorizes the Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Council, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the Council, deferred inflows of resources includes pension and OPEB plans and unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Council, unavailable revenue includes charges for services and charges for group purchasing. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities found on page 14.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 10 and 11).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**Note 3 – Changes in Accounting Principles and Restatement of Fund Balances**

***Change in Accounting Principles***

For fiscal year 2022, the Council implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*.

GASB Statement 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the Council’s 2022 financial statements. The Council recognized \$122,815 as an intangible asset, right to use lease - buildings.

The Council is also implementing *Implementation Guide No. 2020-1*, GASB Statement No. 92 –*Omnibus 2020*, and GASB Statement No. 97 -- *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. These changes were incorporated in the Council’s 2022 financial statements; however, there was no effect on beginning net position/fund balance.

***Restatement of Net Position***

The implementation of GASB Statement No. 87 had the following effect on net position as of June 30, 2021:

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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	Governmental
	<u>Activities</u>
Net Position June 30, 2021	\$6,770,059
Adjustments:	
GASB 87	<u>122,815</u>
Restated Net Position June 30, 2021	<u><u>\$6,892,874</u></u>

**Note 4 – Cash and Investments**

Monies held by the Council are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Council treasury. Active monies must be maintained either as cash in the Council treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the Council's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the Council can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Council, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Investments**

Investments are reported at fair value. As of June 30, 2022, the Council had the following investments:

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
For the Year Ended June 30, 2022

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percentage of Total Investments
Net Asset Value Per Share:				
STAR Ohio	\$3,686,169	Average 35.3 Days	AAAm	N/A
American Treasury Obligation Fund Account	26,102	Less than One Year	N/A	N/A
Total Net Asset Value Per Share	3,712,271			
Fair Value - Level Two Inputs:				
US Treasury Bills	1,629,571	Less than Three Year	AA+	N/A
Federal Home Loan Mortgage Corporation Bonds	316,905	More than Three Years	AA+	N/A
Federal Home Loan Bank Bonds	484,582	More than Three Years	AA+	N/A
Federal National Mortgage Association Bonds	876,690	More than Three Years	AA+	8.48%
Federal Farm Credit Bank Bonds	1,047,843	More than Three Years	AA+	10.14%
Negotiable Certificates of Deposit	2,265,474	More than Three Years	N/A	21.92%
Total Fair Value - Level Two Inputs	6,621,065			
Total Investments	\$10,333,336			

The Council categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Council's recurring fair value measurements as of June 30, 2022. The Council's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the Council's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the Council's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

**Credit Risk** STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Council has no investment policy that addresses credit risk.

**Concentration of Credit Risk** The Council places no limit on the amount it may invest in any one issuer.

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**Note 5 – Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Council is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the governmental funds are presented below:

Fund Balance	General
<i><b>Nonspendable:</b></i>	
Prepays	\$73,923
<i><b>Assigned:</b></i>	
Purchases on Order	49,008
Unassigned	8,617,295
<i>Total Fund Balance</i>	<i>\$8,740,226</i>

**Note 6 – Receivables**

Receivables at June 30, 2022 consisted of accounts and intergovernmental receivable. All receivables are considered collectible in full within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
Lake County Schools Healthcare Consortium	\$70,149
Washington Local School District	19,406
Cleveland Heights City School District	16,480
Hebrew Academy of Cleveland	11,000
Garfield Heights City School District	8,306
Madison Local School District	7,537
Springfield Local School District	6,500
Norton City School District	3,837
Wickliffe City School District	3,623
Crestwood Local School District	3,461
Geneva Area City School District	3,385
Cuyahoga Developmental Disabilities	2,891
Yeshiva Derech Hatorah	2,532
Western Reserve Local School District	2,518
North Baltimore Local School District	2,104
Parma City School District	1,778
Portage Lakes Career Center	1,323
Education Service Center of Northeast Ohio	1,056
McComb Local School District	799
Genoa Local School District	725
Cory Rawson Local School District	630
Saint Joseph the Provider School District	375
Total	<b>\$170,415</b>



**Ohio Schools Council**  
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**Note 7 – Employee Benefits**

***Compensated Absences***

The criteria for determining vested vacation and sick leave components are derived from board policy and State laws. Only contracted personnel who are under a 210-day contract are eligible for vacation time.

Staff employed with a 210-day contract is entitled to the following vacation day schedule:

- Twenty (20) days per year (1st through 15th year)
- Twenty (25) days per year (16th through 25th year)
- Thirty (30) days per year (26th through 35 or more years)

Days in the above schedule refer to workdays. Vacation time will be pro-rated based on the employee's start date and end date in the first and last years of employment. Vacation may only be accumulated up to 60 days. All vacation time shall be approved in advance by their immediate supervisor.

Upon retirement or voluntary separation from the organization, accumulated sick leave may be paid to the employee on the following basis:

- After five years of continuous employment with the Council, the employee is entitled to receive payment at his/her per diem rate of up to one-fourth of accumulated sick leave not to exceed 15 days.
- After ten years of continuous service with the Council, the employee is entitled to receive payment of his/her per diem rate up to one-fourth of accumulated sick leave not to exceed 30 days.
- After twenty years of continuous employment with the Council, the employee is entitled to receive payment at his/her per diem rate of up to one-fourth of accumulated sick leave not to exceed 45 days.

Payment to the employee of this benefit shall eliminate all accumulated sick leave. Employees who retire or take a voluntary separation from the organization shall request severance pay within three months of leaving the Council.

Sick leave shall be accrued according to the following schedule for contract employees:

260	contract days	15	sick days per year
245-259	contract days	14	sick days per year
230-244	contract days	13	sick days per year
210-229	contract days	12	sick days per year
195-209	contract days	11	sick days per year
175-194	contract days	10	sick days per year
160-174	contract days	9	sick days per year
140-159	contract days	8	sick days per year
125-139	contract days	7	sick days per year
105-124	contract days	6	sick days per year
70-104	contract days	5	sick days per year
55-69	contract days	3	sick days per year
35-54	contract days	2	sick days per year
20-34	contract days	1	sick days per year

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Sick leave may accumulate over time to equal the number of work days as found in each employee's annual contract.

Hourly employees accrue one hour of sick leave for every 20 hours worked up to a maximum of 900 hours of sick leave. Every eight hours of sick leave will be converted to one day of unused sick leave for severance purposes.

***Insurance Benefits***

The Council has elected to provide employee medical, dental and life insurance benefits through a private carrier.

For individuals employed with 260-day contracts, prior to August 1, 2005, the Council shall pay 100 percent of the cost of medical and dental insurance.

For individuals employed with a 210-day contract after August 1, 2005, the Council shall pay 80 percent of the cost of medical and dental insurance.

The Council pays up to \$1,888 per month towards the cost for the medical and dental insurance provided for the Executive Director and Assistant Executive Director. In lieu of medical and dental insurance, the Executive Director and/or Assistant Executive Director may choose to receive a stipend of \$378 per month for fiscal year 2022. This stipend may be taken either as reimbursement of medical expenses or deposited in an annuity. This stipend is not considered part of the salary for the positions.

The Council provides Health Savings Accounts of \$3,000 per single or \$6,000 per family per year to employees enrolled in medical insurance.

The Council pays for life insurance in the amount of 2.5 times the employee's annual salary or a flat amount of \$50,000.

In lieu of vision insurance, the Council reimburses employees up to \$200 per year for vision related expenses, such as eye examination, glasses, and/or contacts, upon submission of receipts. As of July 1, 2021 the Council will reimburse employees up to \$400 per year for vision related expenses.

**Note 8 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2022 was as follows:

	Balance 7/1/2021	Addition	Deletion	Balance 6/30/2022
<b>Governmental Activities</b>				
<b><i>Capital Assets, being Depreciated:</i></b>				
Furniture and Equipment	\$54,664	\$0	\$0	\$54,664
Intangible Right to Use - Building**	122,815	0	0	122,815
<i>Total Capital Assets, being Depreciated</i>	<u>177,479</u>	<u>0</u>	<u>0</u>	<u>177,479</u>
<b><i>Less Accumulated Depreciation and Amortization:</i></b>				
Furniture and Equipment	(33,249)	(4,591)	0	(37,840)
Intangible Right to Use - Building**	0	(61,408)	0	(61,408)
<i>Total Accumulated Depreciation and Amortization</i>	<u>(33,249)</u>	<u>(65,999) *</u>	<u>0</u>	<u>(99,248)</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$144,230</u>	<u>(\$65,999)</u>	<u>\$0</u>	<u>\$78,231</u>

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\*Depreciation expense was charged to governmental activities as follows:

Support Services:	
Operation and Maintenance of Plant	\$63,414
Central	2,585
Total Depreciation Expense	\$65,999

\*\* Of the current year depreciation total of \$65,999, \$61,408 is presented as operation and maintenance expense on the Statement of Activities related to the Council’s intangible asset of building space, which is included as an Intangible Right to Use Lease. With the implementation of Governmental Accounting Standards Board Statement No. 87, *Leases*, a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

**Note 9 – Long Term Obligations**

The changes in the Council long-term obligations during fiscal year 2022 were as follows:

	Balance 7/1/2021	Additions	Deductions	Balance 6/30/2022	Amount Due in One Year
<b>Governmental Activities</b>					
Compensated Absences	\$68,021	\$33,305	(\$22,741)	\$78,585	\$25,073
Net Pension Liability	788,365	0	(348,526)	439,839	0
Net OPEB Liability	243,855	0	(31,908)	211,947	0
<i>Total Long-Term Liabilities</i>	\$1,100,241	\$33,305	(\$403,175)	\$730,371	\$25,073

Compensated absences will be paid from the general fund. There is no repayment schedule for the net pension liability and the net OPEB liability; however, employer pension and OPEB plan contributions are made from the general fund. For additional information related to the net pension liability and net OPEB liability see Notes 10 and 11, respectively.

**Note 10 – Defined Benefit Pension Plan**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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The net pension/OPEB liability represents the Council's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Council's obligation for this liability to annually required payments. The Council cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Council does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

***School Employees Retirement System (SERS)***

Plan Description – Council non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

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	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Council is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The Council’s contractually required contribution to SERS was \$58,995 for fiscal year 2022. Of this amount \$3,509 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Council’s proportion of the net pension liability was based on the Council’s share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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	SERS
Proportion of the Net Pension Liability:	
Current Measurement Date	0.01192066%
Prior Measurement Date	0.01191923%
Change in Proportionate Share	0.00000143%
Proportionate Share of the Net Pension Liability	\$439,839
Pension Expense	\$46,848

At June 30, 2022, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and actual experience	\$42
Changes of assumptions	9,262
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	80,367
Council contributions subsequent to the measurement date	58,995
Total Deferred Outflows of Resources	\$148,666
 <b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$11,407
Net difference between projected and actual earnings on pension plan investments	226,529
Total Deferred Inflows of Resources	\$237,936

\$58,995 reported as deferred outflows of resources related to pension resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS
Fiscal Year Ending June 30:	
2023	\$24,464
2024	(49,337)
2025	(53,861)
2026	(69,531)
Total	(\$148,265)

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***Actuarial Assumptions – SERS***

SERS’ total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented as follows:

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

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Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the Council's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.



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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Council's proportionate share of the net pension liability	\$731,782	\$439,839	\$193,628

**Note 11 – Defined Benefit OPEB Plans**

See Note 10 for a description of the net OPEB liability.

***School Employees Retirement System (SERS)***

Health Care Plan Description - The Council contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the Council's surcharge obligation was \$3,877.

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The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The Council's contractually required contribution to SERS was \$3,877 for fiscal year 2022. Of this amount \$3,877 is reported as an intergovernmental payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Council's proportion of the net OPEB liability was based on the Council's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.01119893%
Prior Measurement Date	0.01122042%
 Change in Proportionate Share	 -0.00002149%
 Proportionate Share of the:	
Net OPEB Liability	\$211,947
OPEB Expense	(\$73,363)

At June 30, 2022, the Council reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and actual experience	\$2,258
Changes of assumptions	33,250
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	110,705
Council contributions subsequent to the measurement date	3,877
Total Deferred Outflows of Resources	\$150,090
 <b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$105,561
Changes of assumptions	29,024
Net difference between projected and actual earnings on OPEB plan investments	4,605
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	269,162
Total Deferred Inflows of Resources	\$408,352

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\$3,877 reported as deferred outflows of resources related to OPEB resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS
Fiscal Year Ending June 30:	
2023	(\$95,029)
2024	(95,061)
2025	(57,976)
2026	(11,753)
2027	1,259
Thereafter	(3,579)
Total	(\$262,139)

***Actuarial Assumptions – SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented as follows:

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 10.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the Council's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
Council's proportionate share of the net OPEB liability	\$262,630	\$211,947	\$171,461
	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
Council's proportionate share of the net OPEB liability	\$163,183	\$211,947	\$277,085

**Note 12 – Lease Obligations**

The Council entered into a new lease agreement with the Educational Service Center of Northeast Ohio for the term of November 1, 2018 through October 31, 2023. The new rental space is located at 6393 Oak Tree Boulevard, Suite 377. The terms of the lease include monthly payments for the lease; however, the Council paid a lump sum of \$272,080 in September of 2019 and the remaining \$34,958 of the lease during fiscal year 2020.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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**Note 13 – Risk Management**

***Workers’ Compensation***

The Council pays the Workers’ Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

***Property and Liability***

The Council is exposed to various risks of loss related to torts; theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year the Council contracted with Todd Associates, Incorporated for all insurance. The types of coverage and deductibles are as follows:

Type of Coverage	Coverage	Deductible
Director's and Officers' Liability	\$5,000,000	\$10,000
Employment Practices Liability	5,000,000	10,000
Employer's Liability (Ohio Stop Gap)	5,000,000	None
General Liability	5,000,000	10,000
Commercial Property	158,000	10,000
Forgery or Alteration Coverage	1,000,000	10,000
Computer Fraud	500,000	10,000
Funds Transfer Fraud	500,000	10,000
Errors and Omissions	100,000	10,000
Individual Bond for William Zelei	20,000	None
Individual Bond for Dennis Allen	20,000	None
Cyber Security	2,000,000	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

**Note 14 – Jointly Governed Organizations**

***Connect***

Connect is a jointly governed organization among sixteen school districts in Cuyahoga County and the Council. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts supports Connect based on a per pupil charge. The Council paid \$9,098 to Connect during the fiscal year 2022.

The Governing Board consists of the superintendents from the Educational Service Center (ESC) of Northeast Ohio, Lorain County ESC, Medina County ESC and the Executive Director of the Council. The degree of control exercised by any participating member is limited to its representation of the Governing Board. The Board exercises total control over the operation of the organization including budgeting, appropriating, contracting and designating management. To obtain a copy of Connect’s financial statements, write to the Service Center at 6393 Oak Tree Boulevard., Independence, Ohio 44131.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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***Power 4 Schools Program***

The Council participates in the Power 4 Schools Program., a jointly governed organization, which provides the economical supply of electricity to Ohio school districts to maximize savings on the purchase of electricity. Power 4 Schools is governed by a four-member Electricity Committee appointed by a board consisting of the executive directors of the Ohio Schools Council, the Buckeye Association of School Administrators (BASA), the Ohio Association of School Business Officials (OASBO), and Ohio School Boards Association (OSBA). The degree of control exercised by any participating programs is limited to its representation of the Board. The Committee members will serve two year terms. The Board oversees and manages the operation of the program. The Council did not make any contributions during fiscal year 2022 for the operation of Power 4 Schools. Financial information can be obtained by contacting Jim Rowan at Ohio Association of School Business Officials, 8050 North High Street, Suite 170, Columbus, Ohio 43235.

**Note 15 – Natural Gas Program**

The Ohio Schools Council entered into a contract with CMS Energy Corporation, of Jackson, Michigan in 1999 to supply natural gas to participating school districts for 12 years. Under the agreement, the City of Hamilton, Ohio prepaid CMS for 44 billion cubic feet of gas to be delivered from November 1, 1999 to October 31, 2011 by issuing \$89,450,000 in bonds. This transaction locked in a twelve-year firm supply of natural gas at favorable market rates for the benefit of all participants. In August 2006 CMS Energy Corporation opted to no longer participate in the prepaid gas program and defeased the outstanding bonds. \$58,455,232 was placed on deposit with US Bank a sufficient amount of government securities to pay off all the outstanding bonds as they came due November 2011. This prepaid gas program was terminated during fiscal year 2007.

In August 2009, all districts that participated in the prepaid natural gas program on August 24, 2006 were sent a check for “surplus” funds totaling \$2.8 million. The surplus funds were the result of the settlement with CMS Energy Management Corporation when they were released from their contract as supplier. Each district’s payment was based on actual gas consumption during the program by the district divided by the total volume of gas consumed by all the eligible participants during the term of the program.

These “surplus” funds were kept separate from the Council’s funds and all interest earned by these funds were deposited back into the account. The Council was reimbursed \$100,000 from these funds for payment of costs incurred by the Council and attributable to this program and the cost of creating a new program.

An interim supply agreement was approved with Exelon Energy for one year beginning August 2006 that was renewed in October 2007 and was effective until September 30, 2008. Energy USA was selected as the new natural gas supplier and program manager beginning October 1, 2008 to September 30, 2010. In June 2010, the Council entered into an agreement with Compass Energy Gas Services LLC to be the natural gas supplier and program manager beginning October 1, 2010 through March 31, 2013. The contract with Compass Energy Gas Services LLC was extended for an additional three years beginning April 1, 2013 through March 31, 2016. The contract with Constellation New Energy was extended for an additional 12 months until June 30, 2018, and again through June 30, 2019. The original members of the prepaid natural gas program continued to participate in the natural gas aggregation program with no new program agreement. A new five year agreement was approved with Constellation New Energy for the period of July 1, 2019 through June 30, 2022. The agreement has been extended until June 30, 2023.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2022*

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New members that joined from August 2006 to June 2008 used the program agreement and resolution to secure board approval to participate. Beginning in June 2008 a revised agreement was used by new members to secure board approval to participate. Both agreements have an indefinite term and provide the option to withdraw from the program by sending written notification by certified mail on or before September 15 of the fiscal year proceeding the fiscal year in which the participant wishes to withdraw from the program.

The Council provides participating school districts the ability to purchase natural gas at reduced rates. There are currently 178 members in the Program. The participants make monthly payments based on estimated usage and estimated prices. Each August, these estimated payments are compared to their actual usage and actual prices for the year (July to June). Districts that paid more in estimated billings than their actual billings are issued credits on future billings beginning in August until the credits are exhausted and districts that did not pay enough on estimated billings are invoiced for the difference on the August monthly estimated billing. Any school district that requests a refund of their excess amount has the amount returned in November of that fiscal year.

**Note 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the Council received COVID-19 funding. The Council's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the Council. The impact on the Council's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

**Note 17 – Charges for Group Purchasing**

The Council was created by school districts for the purpose of saving money through volume purchases. The Council negotiates pricing for its members on consumable products such as maintenance and office/classroom supplies, books, buses, and GPS equipment, and services such as computer and network repair, shipping, electronic vendor audit systems (eVAS), time clock and payroll management, workers compensation, electricity, online training, legal hotline, leadership searches, waste and recycling, employee life insurance, natural gas, energy efficiency, HVAC, safety and security and diesel fuel purchasing. In addition to collecting the cost of the consumable products, the Council charges administrative fees for participation in the various programs. The administrative fee is reported in the general fund. The activity related to the actual cost of the products is accounted for in the special programs special revenue fund. The amounts collected from the members for the cost of the consumable products are shown as charges for group purchasing revenues with corresponding expenses/expenditures for the payments to the vendors.



**Required Supplementary Information**

**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Nine Fiscal Years (1) \**

	2022	2021	2020	2019
Council's Proportion of the Net Pension Liability	0.01192066%	0.01191923%	0.00593530%	0.01324121%
Council's Proportionate Share of the Net Pension Liability	\$439,839	\$788,365	\$355,122	\$758,351
Council's Covered Payroll	\$415,307	\$208,700	\$406,200	\$852,400
Council's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	105.91%	377.75%	87.43%	88.97%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%	71.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the Council's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014
0.02758128%	0.02044315%	0.01830000%	0.01397000%	0.01397000%
\$1,647,922	\$1,496,250	\$1,044,153	\$707,013	\$830,751
\$656,850	\$644,907	\$457,807	\$409,372	\$387,305
250.88%	232.01%	228.08%	172.71%	214.50%
69.50%	62.98%	69.16%	71.70%	65.52%

**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1) \**

	2022	2021	2020	2019
Council's Proportion of the Net OPEB Liability	0.01119893%	0.01122042%	0.00561377%	0.01259499%
Council's Proportionate Share of the Net OPEB Liability	\$211,947	\$243,855	\$141,173	\$349,419
Council's Covered Payroll	\$415,307	\$208,700	\$406,200	\$852,400
Council's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	51.03%	116.84%	34.75%	40.99%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%	13.57%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the Council's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2018	2017
0.02593049%	0.01929975%
\$695,906	\$550,114
\$656,850	\$644,907
105.95%	85.30%
12.46%	11.49%

**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2022	2021	2020	2019
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$58,995	\$58,143	\$29,218	\$54,837
Contributions in Relation to the Contractually Required Contribution	<u>(58,995)</u>	<u>(58,143)</u>	<u>(29,218)</u>	<u>(54,837)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Council Covered Payroll (1)	\$421,393	\$415,307	\$208,700	\$406,200
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.50%</u>
<b>Net OPEB Liability:</b>				
Contractually Required Contribution (2)	\$3,877	\$2,148	\$889	\$2,031
Contributions in Relation to the Contractually Required Contribution	<u>(3,877)</u>	<u>(2,148)</u>	<u>(889)</u>	<u>(2,031)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.92%</u>	<u>0.52%</u>	<u>0.43%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>14.92%</u>	<u>14.52%</u>	<u>14.43%</u>	<u>14.00%</u>

(1) The Council's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014	2013
\$115,074	\$91,959	\$90,287	\$60,339	\$56,739	\$53,603
(115,074)	(91,959)	(90,287)	(60,339)	(56,739)	(53,603)
\$0	\$0	\$0	\$0	\$0	\$0
\$852,400	\$656,850	\$644,907	\$457,807	\$409,374	\$387,305
13.50%	14.00%	14.00%	13.18%	13.86%	13.84%
\$4,262	\$0	\$0	\$3,754	\$573	\$620
(4,262)	0	0	(3,754)	(573)	(620)
\$0	\$0	\$0	\$0	\$0	\$0
0.50%	0.00%	0.00%	0.82%	0.14%	0.16%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Ohio Schools Council**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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***Net Pension Liability***

**Changes in Assumptions – SERS**

Beginning in fiscal year 2022, an assumption of 2.0 percent was used for COLA or Ad Hoc Cola. For fiscal years 2018 through 2021, an assumption of 2.5 percent was used. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Amounts reported for 2022 use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

***Net OPEB Liability***

**Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:



**Ohio Schools Council**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense,  
including price inflation

Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Additional Supplementary Information**

## Additional Supplementary Information

### Ohio Schools Council

*Schedule of Revenues, Expenditures and Changes  
In Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Fiscal Year Ended June 30, 2022*

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Interest	\$52,469	\$75,000	\$95,504	\$20,504
Charges for Services	1,553,083	2,220,000	2,399,939	179,939
Tuition and Fees	3,498	5,000	2,075	(2,925)
<i>Total Revenues</i>	<u>1,609,050</u>	<u>2,300,000</u>	<u>2,497,518</u>	<u>197,518</u>
<b>Expenditures</b>				
Current:				
Support Services:				
Administration	667,686	639,201	612,400	26,801
Fiscal	25,518	24,429	24,148	281
Business	198,037	189,588	186,124	3,464
Operation and Maintenance of Plant	154,091	147,517	106,208	41,309
Central	837,901	802,154	769,617	32,537
Operation of Non-Instructional Services	1,776	1,700	0	1,700
<i>Total Expenditures</i>	<u>1,885,009</u>	<u>1,804,589</u>	<u>1,698,497</u>	<u>106,092</u>
<i>Net Change in Fund Balance</i>	(275,959)	495,411	799,021	303,610
<i>Fund Balance Beginning of Year</i>	7,829,695	7,829,695	7,829,695	0
Prior Year Encumbrances Appropriated	60,543	60,543	60,543	0
<i>Fund Balance End of Year</i>	<u>\$7,614,279</u>	<u>\$8,385,649</u>	<u>\$8,689,259</u>	<u>\$303,610</u>

See accompanying notes to the supplemental information

## Additional Supplementary Information

**Ohio Schools Council**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Special Programs Fund*  
*For the Fiscal Year Ended June 30, 2022*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues</b>				
Charges for Group Purchases	<u>\$12,195,003</u>	<u>\$12,306,000</u>	<u>\$12,899,871</u>	<u>\$593,871</u>
<b>Expenditures</b>				
Current:				
Support Services:				
Fiscal	12,101,693	14,280,699	13,051,834	1,228,865
Operation and Maintenance of Plant	149,060	175,899	103,752	72,147
Operation of Non-Instructional Services	<u>50,845</u>	<u>60,000</u>	<u>57,383</u>	<u>2,617</u>
<i>Total Expenditures</i>	<u>12,301,598</u>	<u>14,516,598</u>	<u>13,212,969</u>	<u>1,303,629</u>
<i>Net Change in Fund Balance</i>	(106,595)	(2,210,598)	(313,098)	1,897,500
<i>Fund Balance Beginning of Year</i>	2,549,213	2,549,213	2,549,213	0
Prior Year Encumbrances Appropriated	<u>96,598</u>	<u>96,598</u>	<u>96,598</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,539,216</u></u>	<u><u>\$435,213</u></u>	<u><u>\$2,332,713</u></u>	<u><u>\$1,897,500</u></u>

See accompanying notes to the supplemental information

**Ohio Schools Council**  
*Notes to the Additional Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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**Note 1 – Budgetary Basis of Accounting**

***Budgetary Process***

The Council is no longer required under State statute to file budgetary information with the State Department of Education. However, the Council’s Board does follow the budgetary process for control purposes. This is done by adopting an annual appropriation resolution which is the Board’s authorization to spend resources. The resolution sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the object level.

The Executive Director reviews the prior year’s revenues and factors in the wages expected to be charged for the services offered in order to determine the estimated resources for the current year. The estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Council Executive Director. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts of the estimated resources approved by the Board when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts of the estimated resources that was in effect at the time the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***Budgetary Basis of Accounting***

While the Council is reporting financial position, results of operations and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund and major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Investments are reported at cost (budget basis) rather than fair value (GAAP basis).
3. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
4. Budgetary revenues and expenditures of the rotary are reclassified to the general fund for GAAP reporting.
5. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).

**Ohio Schools Council**  
*Notes to the Additional Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statements for the general fund and major special revenue fund.

Net Change in Fund Balance		
	General	Special Programs
GAAP Basis	\$740,887	\$0
Net Adjustment for Revenue Accruals	(64,981)	87,843
Beginning Fair Value Adjustment for Investments	(126,018)	0
Ending Fair Value Adjustment for Investments	227,974	0
Net Adjustment for Expenditure Accruals	83,990	(394,690)
Adjustment for Encumbrances	(62,831)	(6,251)
Budget Basis	\$799,021	(\$313,098)

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
*Unaudited*

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The discussion and analysis of Ohio Schools Council's (the Council) financial performance provides an overall review of the Council's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the Council's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Council's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2021 are as follows:

- Net position of governmental activities increased by \$1,992,985 from the prior fiscal year due to an increase current assets as well as a decrease in deferred inflows of resources.
- In total, the Council's program specific charges for services and group purchasing exceeded expenses by \$1,769,607.
- The general fund, the Council's main operating fund, increased by \$2,072,406 from the prior fiscal year balance on a cash basis.

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Council's basic financial statements. The Council's financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements.

**Government-wide Financial Statements** The government-wide financial statements are designed to provide the reader with a broad overview of the Council's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the Council's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Council is improving or deteriorating.

The *statement of activities* presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected receivables and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Council that are principally supported by user fees and charges and the program expenses used to operate during the fiscal year.

The government-wide financial statements can be found on pages 65 and 66 of this report.

**Fund Financial Statements** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Council, like State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Council are governmental funds.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
*Unaudited*

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*Governmental Funds* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Council maintains two governmental funds, the general fund and the special programs fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund, which is considered to be the major fund.

The basic fund financial statements can be found on pages 67-70 of this report.

***Notes to the Basic Financial Statements*** The notes provide additional information that is essential to the full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 71 of this report.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Council, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of the most recent fiscal year.

Most of the Council's net position reflects its unrestricted net position. The Council uses unrestricted net position to meet ongoing obligations to creditors. The remaining net position is investment in capital assets (e.g., equipment and furniture). The Council uses these capital assets to provide services to the school districts; consequently, these assets are not available for future spending.

At the end of the current fiscal year, the Council is able to report positive balances in both categories of net position in the governmental activities. The same situation held true for the prior fiscal year.

The following table shows net position for fiscal year 2021 compared to fiscal year 2020.



**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
*Unaudited*

**Table 1 - Net Position**

	Governmental Activities		
	2021	2020	Change
<b>Assets</b>			
Current and Other Assets	\$10,930,945	\$6,220,503	\$4,710,442
Capital Assets	21,415	27,230	(5,815)
<i>Total Assets</i>	<u>10,952,360</u>	<u>6,247,733</u>	<u>4,704,627</u>
<b>Deferred Outflows of Resources</b>			
Pension	325,386	126,540	198,846
OPEB	184,973	49,337	135,636
<i>Total Deferred Outflows of Resources</i>	<u>510,359</u>	<u>175,877</u>	<u>334,482</u>
<b>Liabilities</b>			
Current Liabilities	1,719,312	202,444	(1,516,868)
Unearned Revenue	1,306,263	0	(1,306,263)
Long-term Liabilities:			
Due Within One Year	22,741	22,975	234
Due in More Than One Year:			
Net Pension Liability	788,365	355,122	(433,243)
Net OPEB Liability	243,855	141,173	(102,682)
Other Amounts Due In More Than One Year	45,280	26,637	(18,643)
<i>Total Liabilities</i>	<u>4,125,816</u>	<u>748,351</u>	<u>(3,377,465)</u>
<b>Deferred Inflows of Resources</b>			
Pension	78,277	405,945	327,668
OPEB	488,567	492,240	3,673
<i>Total Deferred Inflows of Resources</i>	<u>566,844</u>	<u>898,185</u>	<u>331,341</u>
<b>Net Position</b>			
Investment in Capital Assets	21,415	27,230	(5,815)
Restricted for Other Purposes	805	0	805
Unrestricted	6,747,839	4,749,844	1,997,995
<i>Total Net Position</i>	<u>\$6,770,059</u>	<u>\$4,777,074</u>	<u>\$1,992,985</u>

The net pension liability (NPL) is the largest liability reported by the Council at June 30, 2021. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the Council is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
*Unaudited*

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liabilities section of the statement of net position.

As noted above, the Council's net position increased from the prior fiscal year. The Council saw a net decrease in pension and OPEB deferred outflows of resources and liabilities as well as a net decrease in deferred inflows of resources. These increases occurred due to the timing of payments being requested and due to changes in assumptions and benefit terms, respectively.

**Governmental Activities**

The following table shows changes in net position for fiscal year 2021 compared to the prior fiscal year.

**Table 2 - Changes in Net Position**

	Governmental Activities		
	2021	2020	Change
<b>Revenues</b>			
Program Revenues:			
Charges for Services and Group Purchasing	\$17,302,452	\$1,907,305	\$15,395,147
General Revenues:			
Investment Earnings	220,253	277,153	(56,900)
Miscellaneous	3,125	11,227	(8,102)
Total General Revenues	223,378	288,380	(65,002)
<i>Total Revenues</i>	17,525,830	2,195,685	15,330,145
<b>Program Expenses</b>			
Support Services:			
Administration	641,644	481,436	(160,208)
Fiscal	12,364,599	43,240	(12,321,359)
Business	184,583	106,796	(77,787)
Operation and Maintenance of Plant	1,631,992	2,210,774	578,782
Central	646,017	643,372	(2,645)
Operation of Non-Instructional Services	64,010	0	(64,010)
Total Expenses	15,532,845	3,485,618	(12,047,227)
Change in Net Position	1,992,985	(1,289,933)	3,282,918
Net Position, Beginning of Year - Restated (see Note 3)	4,777,074	6,067,007	(1,289,933)
Net Position, End of Year	\$6,770,059	\$4,777,074	\$1,992,985

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
*Unaudited*

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Charges for services revenue increased in fiscal year 2021 because the Council increased services to the school districts. Safety plan services continued to increase. The amount being invested during the fiscal year increased as well.

Program expenses increased from the prior fiscal year due to an increase in pension expense related to certain assumption changes as well as changes to benefit terms.

**Analysis of the Governmental Fund**

**Governmental Fund** Information about the Council's governmental funds starts on page 67. The Council has two governmental funds, the general fund, which is the chief operating fund of the Council, and the special programs fund, which accounts for member contributions for the gas, liability, insurance and purchasing programs. The total general fund balance increased from the prior fiscal year due to an increase in salary related expenditures.

**Capital Assets**

During fiscal year 2021, the Council incurred an additional year's depreciation.

The Council continued its ongoing commitment to maintaining and improving its capital assets. For more information on the Council's capital assets, see Note 8.

**Long-Term Obligations**

At June 30, 2021, the Council had no outstanding bonded long-term debt. The long-term liabilities listed in Table 1 are those accumulated for compensated absences and net pension liability and net OPEB liability. For additional information on long-term obligations, see Note 9 to the basic financial statements.

**Current Issues Affecting Financial Condition**

The finances of the Council are dependent upon school district membership dues, and participation of school districts and municipalities in various programs offered through the Council for which the Council charges fees. Council membership has grown to 266 school districts in 37 counties. The municipalities, private schools, universities and libraries cannot join the Council, but can participate in the programs offered by the Council by joining as an Affiliate Member. There are 17 Affiliate Members.

The mission of the Council is to provide school districts the opportunity to buy products and services at significantly reduced prices. The Council has negotiated significant savings for school districts to purchase natural gas, electricity, various types of insurance, and various types of supplies and equipment and software subscriptions. In addition to the Council's annual membership fee, members are charged fees to participate in the Lake Erie Educational Media Consortium (LEEMC), Natural Gas, Computer Technology Services, Time Clock, Electronic Vendor Audit System and Electronic Payroll Audit System (eVAS/ePAS), Life Insurance, Cooperative Purchasing (the fees were waived for fiscal year 2021) and School Bus Purchasing (the fees were waived for fiscal year 2021). The Council continues offering a service to assist school districts in completing their Emergency Safety Plan Submissions to the Ohio Department of Education. The cost to participate is \$150 per school building. Changes in the number of members participating in any of these programs will affect the total revenue of the Council. The Council also receives a commission from vendors based on purchases from members.

**Ohio Schools Council**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*  
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The Council also receives revenue from Engie Resources during the fiscal year for the Power4Schools Electric Program. The revenue is based on the kwh delivered to the member school districts and from AEPA, a 26 state cooperative purchasing organization, that provides revenue to each participating state for member purchases from awarded contracts. AEPA issues payment to the Ohio Council of Educational Purchasing Consortia (OCEPC) and they distribute payment to each regional cooperative each year. The total AEPA payment is divided by all the total of all Ohio cooperatives student enrollment to determine a per student amount. Then, the per student amount is multiplied by each cooperatives student count to determine the amount distributed to each regional cooperative.

**Contacting the Council's Financial Management**

This financial report is designed to provide our members, investors and creditors with a general overview of the Council's finances and to show the Council's accountability for money it receives. If you have questions about this report or need additional financial information, contact William Zelei, Executive Director, at 6393 Oak Tree Boulevard, Suite 377, Independence, Ohio 44131.

**Ohio Schools Council**  
*Statement of Net Position*  
*June 30, 2021*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$10,662,067
Accounts Receivable	35,927
Intergovernmental Receivable	48,094
Accrued Interest Receivable	3,947
Prepaid Items	180,910
Depreciable Capital Assets	21,415
<i>Total Assets</i>	10,952,360
<b>Deferred Outflows of Resources</b>	
Pension	325,386
OPEB	184,973
<i>Total Deferred Outflows of Resources</i>	510,359
<b>Liabilities</b>	
Accounts Payable	1,353,442
Accrued Wages and Benefits Payable	87,304
Intergovernmental Payable	172,985
Unearned Revenue	1,306,263
Vacation Benefits Payable	105,581
Long-Term Liabilities:	
Due Within One Year	22,741
Due In More Than One Year:	
Net Pension Liability (See Note 10)	788,365
Net OPEB Liability (See Note 11)	243,855
Other Amounts Due In More Than One Year	45,280
<i>Total Liabilities</i>	4,125,816
<b>Deferred Inflows of Resources</b>	
Pension	78,277
OPEB	488,567
<i>Total Deferred Inflows of Resources</i>	566,844
<b>Net Position</b>	
Investment in Capital Assets	21,415
Restricted for Other Purposes	805
Unrestricted	6,747,839
<i>Total Net Position</i>	\$6,770,059

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2021

		Program Revenues	Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Group Purchases	Governmental  Activities
<b>Governmental Activities</b>			
Support Services:			
Administration	\$641,644	\$574,151	(\$67,493)
Fiscal	12,364,599	14,142,099	1,777,500
Business	184,583	162,629	(21,954)
Operation and Maintenance of Plant	1,631,992	1,796,836	164,844
Central	646,017	626,737	(19,280)
Operation of Non-Instructional Services	64,010	0	(64,010)
<i>Totals</i>	\$15,532,845	\$17,302,452	1,769,607
<b>General Revenues</b>			
Investment Earnings			220,253
Miscellaneous			3,125
<i>Total General Revenues</i>			223,378
Change in Net Position			1,992,985
<i>Net Position Beginning of Year</i>			4,777,074
<i>Net Position End of Year</i>			\$6,770,059

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2021*

	General	Special Programs	Total Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$8,016,256	\$2,645,811	\$10,662,067
Accounts Receivable	35,927	0	35,927
Intergovernmental Receivable	765	47,329	48,094
Accrued Interest Receivable	3,947	0	3,947
Prepaid Items	180,910	0	180,910
<i>Total Assets</i>	<u>\$8,237,805</u>	<u>\$2,693,140</u>	<u>\$10,930,945</u>
<b>Liabilities</b>			
Accounts Payable	\$24,753	\$1,328,689	\$1,353,442
Accrued Wages and Benefits Payable	87,304	0	87,304
Unearned Revenue	0	1,306,263	1,306,263
Intergovernmental Payable	115,602	57,383	172,985
<i>Total Liabilities</i>	<u>227,659</u>	<u>2,692,335</u>	<u>2,919,994</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	10,807	805	11,612
<b>Fund Balances</b>			
Nonspendable	180,910	0	180,910
Assigned	59,643	0	59,643
Unassigned	7,758,786	0	7,758,786
<i>Total Fund Balances</i>	<u>7,999,339</u>	<u>0</u>	<u>7,999,339</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</i>	<u>\$8,237,805</u>	<u>\$2,693,140</u>	<u>\$10,930,945</u>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Reconciliation of Total Governmental Fund Balance to  
 Net Position of Governmental Activities  
 June 30, 2021*

<b>Total Governmental Funds Balance</b>	<b>\$7,999,339</b>
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund.	21,415
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds.	
Charges for Services	10,807
Charges for Group Purchasing	<u>805</u>
Total	11,612
Vacation benefits payable is not expected to be paid with expendable available resources and therefore not reported in the fund.	(105,581)
Long-term liabilities, such as compensated absences, are not due and payable in the current period and therefore are not reported in the fund.	(68,021)
The net pension and OPEB liabilities is not due and payable in the current period; therefore, the liabilities and related deferred inflows/outflows are not reported in the governmental fund:	
Deferred Outflows - Pension	325,386
Deferred Outflows - OPEB	184,973
Net Pension Liability	(788,365)
Net OPEB Liability	(243,855)
Deferred Inflows - Pension	(78,277)
Deferred Inflows - OPEB	<u>(488,567)</u>
Total	<u>(1,088,705)</u>
 <i>Net Position of Governmental Activities</i>	 <u><u>\$6,770,059</u></u>

See accompanying notes to the basic financial statements



**Ohio Schools Council**  
*Statement of Revenues, Expenditures and Changes in Fund Balance*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2021*

	General	Special Programs	Total Governmental Funds
<b>Revenues</b>			
Interest	\$220,253	\$0	\$220,253
Charges for Services	1,460,450	0	1,460,450
Charges for Group Purchases	0	15,831,916	15,831,916
Tuition and Fees	1,000	0	1,000
Miscellaneous	3,125	0	3,125
<i>Total Revenues</i>	<u>1,684,828</u>	<u>15,831,916</u>	<u>17,516,744</u>
<b>Expenditures</b>			
Current:			
Support Services:			
Administration	691,025	0	691,025
Fiscal	32,581	12,332,018	12,364,599
Business	189,491	0	189,491
Operation and Maintenance of Plant	190,289	1,435,888	1,626,177
Central	676,201	0	676,201
Operation of Non-Instructional Services	0	64,010	64,010
<i>Total Expenditures</i>	<u>1,779,587</u>	<u>13,831,916</u>	<u>15,611,503</u>
<i>Net Change in Fund Balance</i>	(94,759)	2,000,000	1,905,241
<i>Fund Balance Beginning of Year - Restated (See Note 3)</i>	<u>8,094,098</u>	<u>(2,000,000)</u>	<u>6,094,098</u>
<i>Fund Balance End of Year</i>	<u>\$7,999,339</u>	<u>\$0</u>	<u>\$7,999,339</u>

See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balance of Governmental Fund to the Statement of Activities  
For the Fiscal Year Ended June 30, 2021*

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<b>Net Change in Fund Balance -Total Governmental Funds</b>	<b>\$1,905,241</b>
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*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period:

	(5,815)
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Charges for services in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Charges for Services	8,281	
Charges for Group Purchasing	805	
Total		9,086

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Vacation Benefits Payable	(27,016)	
Compensated Absences	(18,409)	
Total		(45,425)

Contractually required contributions are reported as expenditures in the governmental fund; however, the statement of net position reports these amounts as deferred outflows.

Pension	58,143	
OPEB	2,148	
Total		60,291

Except for the amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension and OPEB expense in the statement of activities.

Pension	35,128	
OPEB	34,479	
Total		69,607

<i>Change in Net Position of Governmental Activities</i>	<b><u><u>\$1,992,985</u></u></b>
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See accompanying notes to the basic financial statements

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2021*

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**Note 1 – Description of the Council and Reporting Entity**

The Ohio Schools Council, Cuyahoga County, Ohio, (the Council) is a jointly governed organization established under Chapter 167, Revised Code, in 1986. The Council was created by school districts for the purpose of saving money through volume purchases. The Council consists of 266 school districts in 37 counties as well as 17 affiliate member municipalities, private schools, universities and libraries throughout Ohio. Each school district member superintendent serves as a representative of the Assembly. The Assembly is the legislative body of the Council. The Council operates under a nine-member Board of Directors (the Board). Five members of the Board are selected by the Assembly from among the member districts, and the remaining four are the representatives of the president, president-elect, past president and treasurer of the Greater Cleveland School Superintendents' Association. The Board is the policy making authority of the Council. The Board meets monthly September through June. The Board appoints an Executive Director who is responsible for receiving and disbursing funds, investing available funds, preparing financial reports for the Board and Assembly and carrying out such other responsibilities as designated by the Board.

***Description of the Entity***

The Council provides services primarily in the area of procurement. The Council negotiates pricing for its members on consumable products such as maintenance and office/classroom supplies, books, buses, and GPS equipment, and services such as computer and network repair, shipping, electronic vendor audit systems (eVAS), time clock and payroll management, workers compensation, electricity, online training, legal hotline, leadership searches, waste, employee life insurance, natural gas, energy efficiency, HVAC, safety and security and diesel fuel purchasing.

Members and other not-for-profit entities contribute amounts sufficient to cover substantially all annual costs of the Council through program administration fees. Upon termination of the Council, surpluses remaining in any Council Program, after payment of all known obligations, will be distributed to the participating members in the manner provided in the Program Agreement. After payment of all known obligations of the Council, other than those incurred in connection with any program, any surplus remaining in the Council general fund shall be distributed among the members in the same proportion to the total remaining as the amount of each member's total share of operating costs incurred.

The reporting entity for the Council is comprised of all departments, boards and agencies that are not legally separate from the Council and any other organizations that would need to be included to ensure that the financial statements of the Council are not misleading.

Component units are legally separate organizations for which the Council is financially accountable. The Council is financially accountable for an organization if the Council appoints a voting majority of the organization's governing board and (1) the Council is able to significantly influence the programs or services performed or provided by the organization; or (2) the Council is legally entitled to or can otherwise access the organization's resources; the Council is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Council is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Council in that the Council approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The Council has no component units.

The Council participates in two jointly governed organizations. These organizations are Connect and the Power 4 Schools Program. These organizations are presented in Note 14.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
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**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the Council have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Council's accounting policies are described as follows.

***Basis of Presentation***

The Council's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the Council as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Council that are governmental and those that are considered business-type. The Council, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Council at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Council's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Council, within certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which governmental function is self-financing or draws from the general revenues of the Council.

***Fund Financial Statements*** During the fiscal year, the Council segregates transactions related to certain Council functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Council at this more detailed level. The Council has two governmental funds including the general fund and the special programs fund.

***Fund Accounting***

The Council uses fund accounting to segregate cash and investments that are restricted as to use. A fund is a separate accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, all of the Council's funds are classified as governmental.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
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**Governmental Funds** Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be repaid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the Council's governmental funds:

**General Fund** The general fund is the general operating fund. It is used to account for and report all financial resources except those required to be accounted for and reported in another fund.

**Special Programs Fund** The special programs fund is used to account for and report member contributions restricted for the gas, liability, insurance and purchasing programs.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the Council are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

**Fund Financial Statements** The general fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The Council defines available as expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the Council receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Council must

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provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Council on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: interest, charges for services and charges for group purchasing.

***Unearned Revenue*** Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because the amounts have not yet been earned. The Council recognizes unearned revenue for member contributions restricted for the gas, liability, insurance and purchasing programs.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Budgetary Process***

The Council is not bound by the budgetary laws prescribed by the Ohio Revised Code. The Council passes an annual budget prior to the beginning of the fiscal year. Appropriations and subsequent amendments are approved by the Board of Directors during the year as required. See supplemental information on page 52.

***Cash and Cash Equivalents***

Cash received by the Council is pooled in a central bank account. Monies for all funds are maintained in this account. Individual fund integrity is maintained through the Council's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

During fiscal year 2021, the Council's investments were limited to STAR Ohio, an American treasury obligation fund account, US treasury bills, federal home loan mortgage corporation bonds, federal home loan bank bonds, federal national mortgage association bonds, federal farm credit bank bonds and negotiable certificates of deposit.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Council measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

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The Council measures its investment in the first American treasury obligation fund account as the net asset value (NAV) per share provided by First American Funds. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2021 amounted to \$220,253, of which \$54,656 was assigned from other Council funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Council are presented on the financial statements as cash equivalents.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2021 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

***Capital Assets***

All capital assets of the Council are classified as general capital assets. These assets generally result from expenditures in the governmental funds. They are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The Council was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The Council maintains a capitalization threshold of five hundred dollars. The Council does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Furniture and Equipment	5 - 40 years

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Council will compensate the employees for the benefits through paid time off or some other means. The Council records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. Up to sixty vacation days may be accumulated. Since the Council's policy limits the accrual of vacation time to one year from the employee's anniversary date, the outstanding liability is recorded as "vacation benefits payable" on the statement of net position rather than as a long-term liability.

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Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Council has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Council's termination policy. The Council records a liability for accumulated unused sick leave for all employees after five years of service.

***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds; however, claims and judgments, vacation benefits and compensated absences, that will be paid from the governmental fund are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable.

***Estimates***

The preparation of the basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes includes member contributions restricted for the gas, liability, insurance and purchasing program.

The Council applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Council is bound to observe constraints imposed upon the use of the resources in the governmental fund. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.



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**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Council Board of Directors. Those committed amounts cannot be used for any other purpose unless the Council Board of Directors removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund balance classification are intended to be used by the Council for specific purposes but do not meet the criteria to be classified as restricted or committed. State statute authorizes the Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Council, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Council, deferred inflows of resources includes pension and OPEB plans and unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Council, unavailable revenue includes charges for services and charges for group purchasing. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities found on page 14. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 10 and 11).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

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***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**Note 3 – Changes in Accounting Principles and Restatement of Fund Balances**

***Change in Accounting Principles***

For fiscal year 2021, the Council implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities* and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the Council will no longer be reporting agency funds. The Council reviewed its agency funds and all funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the Council’s financial statements.

For fiscal year 2021, the Council also implemented the Governmental Accounting Standards Board’s (GASB) *Implementation Guide No. 2019-1*. These changes were incorporated in the Council’s 2021 financial statements; however, there was no effect on beginning net position/fund balance.

***Restatement of Fund Balance***

The implementation of GASB Statement No. 84 had the following effect on fund balance as of June 30, 2020:

	General	Special Programs	Total Governmental Funds
Fund Balance June 30, 2020	\$6,094,098	\$0	\$6,094,098
Adjustments:			
GASB 84	2,000,000	(2,000,000)	0
Restated Fund Balance June 30, 2020	\$8,094,098	(\$2,000,000)	\$6,094,098

Also related to the implementation of GASB Statement No. 84, the Council will no longer be reporting agency funds, at June 30, 2020, agency funds reported assets and liabilities of \$4,417,221. The Council will not be reporting custodial funds under GASB 84.

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**Note 4 – Cash and Investments**

Monies held by the Council are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Council treasury. Active monies must be maintained either as cash in the Council treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the Council's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the Council can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

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7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Council, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Investments**

Investments are reported at fair value. As of June 30, 2021, the Council had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percentage of Total Investments
Net Asset Value Per Share:				
STAR Ohio	\$2,975,908	Average 54.4 Days	AAAm	N/A
American Treasury Obligation Fund Account	55,566	Less than One Year	N/A	N/A
Total Net Asset Value Per Share	3,031,474			
Fair Value - Level Two Inputs:				
US Treasury Bills	255,908	Less than One Year	AA+	N/A
Federal Home Loan Mortgage Corporation Bonds	250,123	More than Three Years	AA+	N/A
Federal Home Loan Bank Bonds	241,785	More than Three Years	AA+	N/A
Federal National Mortgage Association Bonds	926,573	More than Three Years	AA+	11.08%
Federal Farm Credit Bank Bonds	1,349,344	More than Three Years	AA+	16.14%
Negotiable Certificates of Deposit	2,305,364	More than Three Years	N/A	27.57%
Total Fair Value - Level Two Inputs	5,329,097			
Total Investments	\$8,360,571			

The Council categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Council's recurring fair value measurements as of June 30, 2021. The Council's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets,

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benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the Council’s investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the Council’s investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

**Credit Risk** STAR Ohio carries a rating of AAAM by Standard and Poor’s. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Council has no investment policy that addresses credit risk.

**Concentration of Credit Risk** The Council places no limit on the amount it may invest in any one issuer.

**Note 5 – Fund Balance**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Council is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the governmental funds are presented below:

Fund Balance	General
<i><b>Nonspendable:</b></i>	
Prepays	\$180,910
Restricted for Other Purposes	0
<i><b>Assigned:</b></i>	
Purchases on Order	59,643
Unassigned	7,758,786
<i>Total Fund Balance</i>	\$7,999,339

**Note 6 – Receivables**

Receivables at June 30, 2021 consisted of accounts, intergovernmental and accrued interest receivable. All receivables are considered collectible in full within one year.

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A summary of the principal items of intergovernmental receivables follows:

	Amounts
Brunswick City School District	\$8,055
Polaris Career Center	7,500
Springfield Local School District	5,000
West Geauga Local School District	4,600
Warrensville Heights City School District	4,496
Labrae Local School District	3,389
Fremont City School District	3,312
Norwalk City School District	3,029
Western Reserve Local School District	2,235
Garfield Heights City School District	2,000
Hubbard Exempted Village School District	1,607
Canfield Local School District	1,145
Oberlin City School District	894
Bucyrus City School District	588
Waterloo Local School District	244
Total	\$48,094

**Note 7 – Employee Benefits**

***Compensated Absences***

The criteria for determining vested vacation and sick leave components are derived from board policy and State laws. Only contracted personnel who are under a 210-day contract are eligible for vacation time.

Staff employed with a 210-day contract is entitled to the following vacation day schedule:

- Twenty (20) days per year (1st through 15th year)
- Twenty (25) days per year (16th through 25th year)
- Thirty (30) days per year (26th through 35 or more years)

Days in the above schedule refer to workdays. Vacation time will be pro-rated based on the employee's start date and end date in the first and last years of employment. Vacation may only be accumulated up to 60 days. All vacation time shall be approved in advance by their immediate supervisor.

Upon retirement or voluntary separation from the organization, accumulated sick leave may be paid to the employee on the following basis:

- After five years of continuous employment with the Council, the employee is entitled to receive payment at his/her per diem rate of up to one-fourth of accumulated sick leave not to exceed 15 days.
- After ten years of continuous service with the Council, the employee is entitled to receive payment of his/her per diem rate up to one-fourth of accumulated sick leave not to exceed 30 days.
- After twenty years of continuous employment with the Council, the employee is entitled to receive payment at his/her per diem rate of up to one-fourth of accumulated sick leave not to exceed 45 days.

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Payment to the employee of this benefit shall eliminate all accumulated sick leave. Employees who retire or take a voluntary separation from the organization shall request severance pay within three months of leaving the Council.

Sick leave shall be accrued according to the following schedule for contract employees:

260	contract days	15	sick days per year
245-259	contract days	14	sick days per year
230-244	contract days	13	sick days per year
210-229	contract days	12	sick days per year
195-209	contract days	11	sick days per year
175-194	contract days	10	sick days per year
160-174	contract days	9	sick days per year
140-159	contract days	8	sick days per year
125-139	contract days	7	sick days per year
105-124	contract days	6	sick days per year
70-104	contract days	5	sick days per year
55-69	contract days	3	sick days per year
35-54	contract days	2	sick days per year
20-34	contract days	1	sick days per year

Sick leave may accumulate over time to equal the number of work days as found in each employee's annual contract.

Hourly employees accrue one hour of sick leave for every 20 hours worked up to a maximum of 900 hours of sick leave. Every eight hours of sick leave will be converted to one day of unused sick leave for severance purposes.

***Insurance Benefits***

The Council has elected to provide employee medical, dental and life insurance benefits through a private carrier.

For individuals employed with 260-day contracts, prior to August 1, 2005, the Council shall pay 100 percent of the cost of medical and dental insurance.

For individuals employed with a 210-day contract after August 1, 2005, the Council shall pay 80 percent of the cost of medical and dental insurance.

The Council pays up to \$1,888 per month towards the cost for the medical and dental insurance provided for the Executive Director and Assistant Executive Director. In lieu of medical and dental insurance, the Executive Director and/or Assistant Executive Director may choose to receive a stipend of \$378 per month for fiscal year 2020. This stipend may be taken either as reimbursement of medical expenses or deposited in an annuity. This stipend is not considered part of the salary for the positions.

The Council provides Health Savings Accounts of \$3,000 per single or \$6,000 per family per year to employees enrolled in medical insurance.

The Council pays for life insurance in the amount of 2.5 times the employee's annual salary or a flat amount of \$50,000.

In lieu of vision insurance, the Council reimburses employees up to \$200 per year for vision related expenses, such as eye examination, glasses, and/or contacts, upon submission of receipts. As of July 1, 2021 the Council will reimburse employees up to \$400 per year for vision related expenses.

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**Note 8 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2021 was as follows:

	Balance 7/1/2020	Addition	Deletion	Balance 6/30/2021
Governmental Activities				
<i>Capital Assets, being depreciated:</i>				
Furniture and Equipment	\$54,664	\$0	\$0	\$54,664
Less Accumulated Depreciation	(27,434)	(5,815)	0	(33,249)
Governmental Activities Capital Assets, Net	<u>\$27,230</u>	<u>(\$5,815)</u>	<u>\$0</u>	<u>\$21,415</u>

Depreciation expense was charged to the operation and maintenance of plant support service function.

**Note 9 – Long Term Obligations**

The changes in the Council long-term obligations during fiscal year 2021 were as follows:

	Balance 7/1/2020	Additions	Deductions	Balance 6/30/2021	Amount Due in One Year
<b>Governmental Activities</b>					
Compensated Absences	\$49,612	\$41,384	(\$22,975)	\$68,021	\$22,741
Net Pension Liability	355,122	433,243	0	788,365	0
Net OPEB Liability	141,173	102,682	0	243,855	0
<i>Total Long-Term Liabilities</i>	<u>\$545,907</u>	<u>\$577,309</u>	<u>(\$22,975)</u>	<u>\$1,100,241</u>	<u>\$22,741</u>

Compensated absences will be paid from the general fund. There is no repayment schedule for the net pension liability and the net OPEB liability; however, employer pension and OPEB plan contributions are made from the general fund. For additional information related to the net pension liability and net OPEB liability see Notes 10 and 11, respectively.

**Note 10 – Defined Benefit Pension Plan**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.



**Ohio Schools Council**  
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The net pension/OPEB liability represent the Council's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the Council's obligation for this liability to annually required payments. The Council cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Council does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

***School Employees Retirement System (SERS)***

Plan Description – Council non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

**Ohio Schools Council**  
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Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. In 2020, the Board of Trustees approved a 0.5 percent cost of living adjustment (COLA) for eligible retirees and beneficiaries in 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Council is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2021, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The Council’s contractually required contribution to SERS was \$58,143 for fiscal year 2021. Of this amount \$3,594 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Council’s proportion of the net pension liability was based on the Council’s share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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	SERS
Proportion of the Net Pension Liability:	
Current Measurement Date	0.01191923%
Prior Measurement Date	0.00593530%
Change in Proportionate Share	0.00598393%
Proportionate Share of the Net Pension Liability	\$788,365
Pension Expense	(\$35,128)

At June 30, 2021, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and actual experience	\$1,532
Net difference between projected and actual earnings on pension plan investments	50,045
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	215,666
Council contributions subsequent to the measurement date	58,143
Total Deferred Outflows of Resources	\$325,386
<b>Deferred Inflows of Resources</b>	
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	\$78,277
Total Deferred Inflows of Resources	\$78,277

\$58,143 reported as deferred outflows of resources related to pension resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS
Fiscal Year Ending June 30:	
2022	\$57,309
2023	95,127
2024	20,860
2025	15,670
Total	\$188,966

**Ohio Schools Council**  
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***Actuarial Assumptions – SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented as follows:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the Council's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the Council's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the Council's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Council's proportionate share of the net pension liability	\$1,079,961	\$788,365	\$543,707

**Note 11 – Defined Benefit OPEB Plans**

See Note 10 for a description of the net OPEB liability.

**School Employees Retirement System (SERS)**

**Health Care Plan Description** – The Council contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully

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insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the Council's surcharge obligation was \$2,148.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The Council's contractually required contribution to SERS was \$2,148 for fiscal year 2021. Of this amount \$2,148 is reported as an intergovernmental payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Council's proportion of the net OPEB liability was based on the Council's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.01122042%
Prior Measurement Date	0.00561377%
Change in Proportionate Share	0.00560665%
Proportionate Share of the:	
Net OPEB Liability	\$243,855
OPEB Expense	(\$34,479)

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At June 30, 2021, the Council reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and actual experience	\$3,202
Changes of assumptions	41,569
Net difference between projected and actual earnings on OPEB plan investments	2,748
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	135,306
Council contributions subsequent to the measurement date	2,148
Total Deferred Outflows of Resources	\$184,973
 <b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$124,019
Changes of assumptions	6,142
Changes in proportionate share and difference between Council contributions and proportionate share of contributions	358,406
Total Deferred Inflows of Resources	\$488,567

\$2,148 reported as deferred outflows of resources related to OPEB resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS
Fiscal Year Ending June 30:	
2022	(\$86,944)
2023	(86,745)
2024	(86,778)
2025	(49,692)
2026	(3,462)
Thereafter	7,879
Total	(\$305,742)

***Actuarial Assumptions – SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented as follows:

Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent
Medical Trend Assumption:	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 10.



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**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2020, was 2.63 percent. The discount rate used to measure the total OPEB liability at June 30, 2019, was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the State statute contribution rate of 1.50 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2034. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2033, and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the Council's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the Council's proportionate share of the net OPEB liability for SERS and what the Council's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.63 percent) and higher (3.63 percent) than the current discount rate (2.63 percent). Also shown is what the Council's proportionate share of the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.00 percent decreasing to 3.75 percent) and higher (8.00 percent decreasing to 5.75 percent) than the current rate.

	1% Decrease (1.63%)	Current Discount Rate (2.63%)	1% Increase (3.63%)								
Council's proportionate share of the net OPEB liability	\$298,474	\$243,855	\$200,435								
<table style="width: 100%; border-collapse: collapse;"> <thead> <tr> <th style="width: 33%;"></th> <th style="text-align: center; border-bottom: 1px solid black;">1% Decrease (6.00 % decreasing to 3.75%)</th> <th style="text-align: center; border-bottom: 1px solid black;">Current Trend Rate (7.00 % decreasing to 4.75%)</th> <th style="text-align: center; border-bottom: 1px solid black;">1% Increase (8.00 % decreasing to 5.75%)</th> </tr> </thead> <tbody> <tr> <td style="vertical-align: bottom;">Council's proportionate share of the net OPEB liability</td> <td style="text-align: center;">\$192,018</td> <td style="text-align: center;">\$243,855</td> <td style="text-align: center;">\$313,177</td> </tr> </tbody> </table>					1% Decrease (6.00 % decreasing to 3.75%)	Current Trend Rate (7.00 % decreasing to 4.75%)	1% Increase (8.00 % decreasing to 5.75%)	Council's proportionate share of the net OPEB liability	\$192,018	\$243,855	\$313,177
	1% Decrease (6.00 % decreasing to 3.75%)	Current Trend Rate (7.00 % decreasing to 4.75%)	1% Increase (8.00 % decreasing to 5.75%)								
Council's proportionate share of the net OPEB liability	\$192,018	\$243,855	\$313,177								

**Note 12 – Lease Obligations**

The Council entered into a new lease agreement with the Educational Service Center of Northeast Ohio for the term of November 1, 2018 through October 31, 2023. The new rental space is located at 6393 Oak Tree Boulevard, Suite 377. The terms of the lease include monthly payments for the lease; however, the Council paid a lump sum of \$307,038 in September of 2019 and the remainder of the lease during fiscal year 2020.

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**Note 13 – Risk Management**

***Workers' Compensation***

The Council pays the Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

***Property and Liability***

The Council is exposed to various risks of loss related to torts; theft, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year the Council contracted with Todd Associates, Incorporated for all insurance. The types of coverage and deductibles are as follows:

<u>Type of Coverage</u>	<u>Coverage</u>	<u>Deductible</u>
Director's and Officers' Liability	\$5,000,000	\$10,000
Employment Practices Liability	5,000,000	10,000
Employer's Liability (Ohio Stop Gap)	5,000,000	None
General Liability	5,000,000	10,000
Commercial Property	158,000	10,000
Forgery or Alteration Coverage	1,000,000	10,000
Computer Fraud	500,000	10,000
Funds Transfer Fraud	500,000	10,000
Errors and Omissions	100,000	10,000
Individual Bond for William Zelei	20,000	None
Individual Bond for Dennis Allen	20,000	None
Cyber Security	2,000,000	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years.

**Note 14 – Jointly Governed Organizations**

***Connect***

Connect is a jointly governed organization among sixteen school districts in Cuyahoga County and the Council. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts supports Connect based on a per pupil charge. The Council paid \$11,355 to Connect during the fiscal year 2021.

The Governing Board consists of the superintendents from the Educational Service Center (ESC) of Northeast Ohio, Lorain County ESC, Medina County ESC and the Executive Director of the Council. The degree of control exercised by any participating member is limited to its representation of the Governing Board. The Board exercises total control over the operation of the organization including budgeting, appropriating, contracting and designating management. To obtain a copy of Connect's financial statements, write to the Service Center at 6393 Oak Tree Boulevard., Independence, Ohio 44131.

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***Power 4 Schools Program***

The Council participates in the Power 4 Schools Program., a jointly governed organization, which provides the economical supply of electricity to Ohio school districts to maximize savings on the purchase of electricity. Power 4 Schools is governed by a four-member Electricity Committee appointed by a board consisting of the executive directors of the Ohio Schools Council, the Buckeye Association of School Administrators (BASA), the Ohio Association of School Business Officials (OASBO), and Ohio School Boards Association (OSBA). The degree of control exercised by any participating programs is limited to its representation of the Board. The Committee members will serve two year terms. The Board oversees and manages the operation of the program. The Council contributed \$5,048 during fiscal year 2021 for the operation of Power 4 Schools. Financial information can be obtained by contacting Jim Rowan at Ohio Association of School Business Officials, 8050 North High Street, Suite 170, Columbus, Ohio 43235.

**Note 15 – Natural Gas Program**

The Ohio Schools Council entered into a contract with CMS Energy Corporation, of Jackson, Michigan in 1999 to supply natural gas to participating school districts for 12 years. Under the agreement, the City of Hamilton, Ohio prepaid CMS for 44 billion cubic feet of gas to be delivered from November 1, 1999 to October 31, 2011 by issuing \$89,450,000 in bonds. This transaction locked in a twelve-year firm supply of natural gas at favorable market rates for the benefit of all participants. In August 2006 CMS Energy Corporation opted to no longer participate in the prepaid gas program and defeased the outstanding bonds. \$58,455,232 was placed on deposit with US Bank a sufficient amount of government securities to pay off all the outstanding bonds as they came due November 2011. This prepaid gas program was terminated during fiscal year 2007.

In August 2009, all districts that participated in the prepaid natural gas program on August 24, 2006 were sent a check for “surplus” funds totaling \$2.8 million. The surplus funds were the result of the settlement with CMS Energy Management Corporation when they were released from their contract as supplier. Each district’s payment was based on actual gas consumption during the program by the district divided by the total volume of gas consumed by all the eligible participants during the term of the program.

These “surplus” funds were kept separate from the Council’s funds and all interest earned by these funds were deposited back into the account. The Council was reimbursed \$100,000 from these funds for payment of costs incurred by the Council and attributable to this program and the cost of creating a new program.

An interim supply agreement was approved with Exelon Energy for one year beginning August 2006 that was renewed in October 2007 and was effective until September 30, 2008. Energy USA was selected as the new natural gas supplier and program manager beginning October 1, 2008 to September 30, 2010. In June 2010, the Council entered into an agreement with Compass Energy Gas Services LLC to be the natural gas supplier and program manager beginning October 1, 2010 through March 31, 2013. The contract with Compass Energy Gas Services LLC was extended for an additional three years beginning April 1, 2013 through March 31, 2016. The contract with Constellation New Energy was extended for an additional 12 months until June 30, 2018, and again through June 30, 2019. The original members of the prepaid natural gas program continued to participate in the natural gas aggregation program with no new program agreement. A new five year agreement has been approved with Constellation New Energy for the period of July 1, 2019 through June 30, 2022.

**Ohio Schools Council**  
*Notes to the Basic Financial Statements*  
*For the Year Ended June 30, 2021*

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New members that joined from August 2006 to June 2008 used the program agreement and resolution to secure board approval to participate. Beginning in June 2008 a revised agreement was used by new members to secure board approval to participate. Both agreements have an indefinite term and provide the option to withdraw from the program by sending written notification by certified mail on or before September 15 of the fiscal year proceeding the fiscal year in which the participant wishes to withdraw from the program.

The Council provides participating school districts the ability to purchase natural gas at reduced rates. There are currently 172 members in the Program. The participants make monthly payments based on estimated usage and estimated prices. Each August, these estimated payments are compared to their actual usage and actual prices for the year (July to June). Districts that paid more in estimated billings than their actual billings are issued credits on future billings beginning in August until the credits are exhausted and districts that did not pay enough on estimated billings are invoiced for the difference on the August monthly estimated billing. Any school district that requests a refund of their excess amount has the amount returned in November of that fiscal year.

**Note 16 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. The Council's investment portfolio and the investments of the pension and other employee benefit plans in which the Council participates fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Council's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

**Note 17 – Charges for Group Purchasing**

The Council was created by school districts for the purpose of saving money through volume purchases. The Council negotiates pricing for its members on consumable products such as maintenance and office/classroom supplies, books, buses, and GPS equipment, and services such as computer and network repair, shipping, electronic vendor audit systems (eVAS), time clock and payroll management, workers compensation, electricity, online training, legal hotline, leadership searches, waste and recycling, employee life insurance, natural gas, energy efficiency, HVAC, safety and security and diesel fuel purchasing. In addition to collecting the cost of the consumable products, the Council charges administrative fees for participation in the various programs. The administrative fee is reported in the general fund. The activity related to the actual cost of the products is accounted for in the special programs special revenue fund. The amounts collected from the members for the cost of the consumable products are shown as charges for group purchasing revenues with corresponding expenses/expenditures for the payments to the vendors.

**Required Supplementary Information**

**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Eight Fiscal Years (1) \**

	2021	2020	2019	2018
Council's Proportion of the Net Pension Liability	0.01191923%	0.00593530%	0.01324121%	0.02758128%
Council's Proportionate Share of the Net Pension Liability	\$788,365	\$355,122	\$758,351	\$1,647,922
Council's Covered Payroll	\$208,700	\$406,200	\$852,400	\$656,850
Council's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	377.75%	87.43%	88.97%	250.88%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.55%	70.85%	71.36%	69.50%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the Council's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2017	2016	2015	2014
0.02044315%	0.01830000%	0.01397000%	0.01397000%
\$1,496,250	\$1,044,153	\$707,013	\$830,751
\$644,907	\$457,807	\$409,372	\$387,305
232.01%	228.08%	172.71%	214.50%
62.98%	69.16%	71.70%	65.52%

**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Five Fiscal Years (1) \**

	2021	2020	2019	2018	2017
Council's Proportion of the Net OPEB Liability	0.01122042%	0.00561377%	0.01259499%	0.02593049%	0.01929975%
Council's Proportionate Share of the Net OPEB Liability	\$243,855	\$141,173	\$349,419	\$695,906	\$550,114
Council's Covered Payroll	\$208,700	\$406,200	\$852,400	\$656,850	\$644,907
Council's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	116.84%	34.75%	40.99%	105.95%	85.30%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	18.17%	15.57%	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the Council's measurement date, which is the prior fiscal year end.

See accompanying notes to the required supplementary information



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**Ohio Schools Council**  
*Required Supplementary Information*  
*Schedule of the Council's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2021	2020	2019	2018
<b>Net Pension Liability:</b>				
Contractually Required Contribution	\$58,143	\$29,218	\$54,837	\$115,074
Contributions in Relation to the Contractually Required Contribution	<u>(58,143)</u>	<u>(29,218)</u>	<u>(54,837)</u>	<u>(115,074)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Council Covered Payroll (1)	\$415,307	\$208,700	\$406,200	\$852,400
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>13.50%</u>	<u>13.50%</u>
<b>Net OPEB Liability:</b>				
Contractually Required Contribution (2)	\$2,148	\$889	\$2,031	\$4,262
Contributions in Relation to the Contractually Required Contribution	<u>(2,148)</u>	<u>(889)</u>	<u>(2,031)</u>	<u>(4,262)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.52%</u>	<u>0.43%</u>	<u>0.50%</u>	<u>0.50%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>14.52%</u>	<u>14.43%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The Council's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2017	2016	2015	2014	2013	2012
\$91,959	\$90,287	\$60,339	\$56,739	\$53,603	\$56,314
(91,959)	(90,287)	(60,339)	(56,739)	(53,603)	(56,314)
\$0	\$0	\$0	\$0	\$0	\$0
\$656,850	\$644,907	\$457,807	\$409,374	\$387,305	\$418,691
14.00%	14.00%	13.18%	13.86%	13.84%	13.45%
\$0	\$0	\$3,754	\$573	\$620	\$2,303
0	0	(3,754)	(573)	(620)	(2,303)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.00%	0.82%	0.14%	0.16%	0.55%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**Ohio Schools Council**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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***Net Pension Liability***

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc COLA. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented as follows:

	Beginning in Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

***Net OPEB Liability***

**Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

Municipal Bond Index Rate:	
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

## Additional Supplementary Information

### Ohio Schools Council

*Schedule of Revenues, Expenditures and Changes  
In Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Fiscal Year Ended June 30, 2021*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Interest	\$85,000	\$85,000	\$122,530	\$37,530
Charges for Services	1,487,650	1,487,650	1,545,019	57,369
Tuition and Fees	15,000	15,000	1,000	(14,000)
Miscellaneous	500	500	3,125	2,625
<i>Total Revenues</i>	<u>1,588,150</u>	<u>1,588,150</u>	<u>1,671,674</u>	<u>83,524</u>
<b>Expenditures</b>				
Current:				
Support Services:				
Administration	638,700	638,700	626,129	12,571
Fiscal	37,525	37,525	27,220	10,305
Business	187,150	187,150	174,866	12,284
Operation and Maintenance of Plant	166,763	166,763	114,164	52,599
Central	765,859	765,859	717,432	48,427
Operation of Non-Instructional Services	1,700	1,700	0	1,700
<i>Total Expenditures</i>	<u>1,797,697</u>	<u>1,797,697</u>	<u>1,659,811</u>	<u>137,886</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(209,547)	(209,547)	11,863	221,410
<b>Other Financing Sources (Uses)</b>				
Advances In	2,000,000	2,000,000	2,000,000	0
<i>Net Change in Fund Balance</i>	1,790,453	1,790,453	2,011,863	221,410
<i>Fund Balance Beginning of Year</i>	5,734,135	5,734,135	5,734,135	0
Prior Year Encumbrances Appropriated	83,697	83,697	83,697	0
<i>Fund Balance End of Year</i>	<u>\$7,608,285</u>	<u>\$7,608,285</u>	<u>\$7,829,695</u>	<u>\$221,410</u>

See accompanying notes to the supplemental information

## Additional Supplementary Information

**Ohio Schools Council**  
*Schedule of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Special Programs Fund*  
*For the Fiscal Year Ended June 30, 2021*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Charges for Group Purchases	\$14,147,003	\$14,047,003	\$14,464,866	\$417,863
<b>Expenditures</b>				
Current:				
Support Services:				
Fiscal	13,926,463	12,614,456	12,519,712	94,744
Operation and Maintenance of Plant	1,918,190	1,737,478	1,491,787	245,691
Operation of Non-Instructional Services	77,281	70,000	64,010	5,990
<i>Total Expenditures</i>	15,921,934	14,421,934	14,075,509	346,425
<i>Excess of Revenues Over (Under) Expenditures</i>	(1,774,931)	(374,931)	389,357	764,288
<b>Other Financing Sources (Uses)</b>				
Advances Out	(2,000,000)	(2,000,000)	(2,000,000)	0
<i>Net Change in Fund Balance</i>	(3,774,931)	(2,374,931)	(1,610,643)	764,288
<i>Fund Balance Beginning of Year</i>	2,277,922	2,277,922	2,277,922	0
Prior Year Encumbrances Appropriated	1,881,934	1,881,934	1,881,934	0
<i>Fund Balance End of Year</i>	\$384,925	\$1,784,925	\$2,549,213	\$764,288

See accompanying notes to the supplemental information

**Ohio Schools Council**  
*Notes to the Additional Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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**Note 1 – Budgetary Basis of Accounting**

***Budgetary Process***

The Council is no longer required under State statute to file budgetary information with the State Department of Education. However, the Council’s Board does follow the budgetary process for control purposes. This is done by adopting an annual appropriation resolution which is the Board’s authorization to spend resources. The resolution sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the object level.

The Executive Director reviews the prior year’s revenues and factors in the wages expected to be charged for the services offered in order to determine the estimated resources for the current year. The estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Council Executive Director. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts of the estimated resources approved by the Board when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts of the estimated resources that was in effect at the time the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources by fund. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***Budgetary Basis of Accounting***

While the Council is reporting financial position, results of operations and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund and major special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Investments are reported at cost (budget basis) rather than fair value (GAAP basis).
3. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
4. Budgetary revenues and expenditures of the rotary are reclassified to the general fund for GAAP reporting.
5. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).

**Ohio Schools Council**  
*Notes to the Additional Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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6. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statements for the general fund and major special revenue fund.

	Net Change in Fund Balance	
	General	Special Programs
GAAP Basis	(\$94,759)	\$2,000,000
Net Adjustment for Revenue Accruals	228,803	(1,284,151)
Beginning Fair Value Adjustment for Investments	(115,939)	(82,899)
Ending Fair Value Adjustment for Investments	(126,018)	0
Advance In	2,000,000	0
Net Adjustment for Expenditure Accruals	180,319	(146,995)
Advance Out	0	(2,000,000)
Adjustment for Encumbrances	(60,543)	(96,598)
Budget Basis	\$2,011,863	(\$1,610,643)





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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Ohio Schools Council  
Cuyahoga County  
6393 Oak Tree Boulevard, Suite 377  
Independence, Ohio 44131

To the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the Ohio Schools Council, Cuyahoga County, (the Council) as of and for the years ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Council’s basic financial statements and have issued our report thereon dated May 2, 2023, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Council.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Council’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Council’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Council’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

May 2, 2023

# OHIO AUDITOR OF STATE KEITH FABER



**OHIO SCHOOLS COUNCIL**

**CUYAHOGA COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/16/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)