

**OHIO SCHOOL EMPLOYEES  
INSURANCE CONSORTIUM**

**SUMMIT COUNTY**

**REGULAR AUDIT**

**FOR THE YEAR ENDED  
SEPTEMBER 30, 2022**

**PLATTENBURG**  
Certified Public Accountants



OHIO AUDITOR OF STATE  
KEITH FABER



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Board of Directors  
Ohio School Employees Insurance Consortium  
6075 Manchester Rd  
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We have reviewed the *Independent Auditor's Report* of the Ohio School Employees Insurance Consortium, Summit County, prepared by Plattenburg & Associates, Inc., for the audit period October 1, 2021 through September 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ohio School Employees Insurance Consortium is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**May 04, 2023**

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**OHIO SCHOOL EMPLOYEES INSURANCE CONSORTIUM  
SUMMIT COUNTY  
FOR THE YEAR ENDED SEPTEMBER 30, 2022**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Ohio School Employees Insurance Consortium

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for the proprietary fund as of and for the year ended September 30, 2022 and related notes of the Ohio School Employees Insurance Consortium, Summit County, Ohio (the Consortium).

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the accounting principles generally accepted in the United States of America. This responsibility includes the designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Consortium's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Consortium's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion.

### ***Basis for Adverse Opinion***

As described in Note 1 of the financial statements, the Consortium prepared these financial statements using the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. However, Ohio Administrative Code Section 117-2-03(B) requires these statements to follow accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumably material.

### ***Adverse Opinion***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Ohio School Employees Insurance Consortium, Summit County, Ohio as of September 30, 2022, and the respective changes in financial position or cash flows thereof for the year then ended.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2023, on our consideration of the Consortium's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium's internal control over financial reporting and compliance.

*Plattenburg & Associates, Inc.*

Plattenburg & Associates, Inc.

Cincinnati, Ohio

March 10, 2023



**Ohio School Employees Insurance Consortium**  
**Summit County, Ohio**  
*Statement of Receipts, Disbursements and Changes in Fund Cash Balance*  
*For the Fiscal Year Ended September 30, 2022*

	2022
<b>Operating Cash Receipts</b>	
Charges for Services	\$ 1,296,109
Prescription Drug Rebates	131,005
<i>Total Operating Cash Receipts</i>	1,427,114
<b>Operating Cash Disbursements</b>	
Payments to Third-Party Administrator:	
Stop Loss Premiums	1,030,504
Administration Fees	216,015
Professional Fees	53,358
<i>Total Operating Cash Disbursements</i>	1,299,877
<i>Excess of Receipts Over (Under) Disbursements</i>	127,237
<b>Non-Operating Cash Receipts</b>	
Interest Receipts	219
<i>Net Change in Fund Cash Balance</i>	127,456
<i>Fund Cash Balance, October 1</i>	654,681
<i>Fund Cash Balance, September 30</i>	\$ 782,137

See accompanying notes to the basic financial statements.

# Ohio School Employees Insurance Consortium

## Summit County, Ohio

*Notes to the Financial Statements*

*For the Fiscal Year Ended September 30, 2022*

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### **Note 1 – Reporting Entity and Summary of Significant Accounting Policies**

#### ***A. Reporting Entity***

The Ohio School Employees Insurance Consortium, (the Consortium) is a school district insurance consortium established pursuant to the rights and privileges conveyed to it by the constitution and laws of the State of Ohio as defined by Ohio Revised Code Chapter 167. The Consortium is a shared risk pool as defined by Government Accounting Standards Board (GASB) Statement No.10, as amended by GASB Statement No. 30. It was formed to carry out a cooperative program for the provisions and administration of health care benefits for member employees and covered dependents in accordance with the Consortium’s agreement and bylaws.

The Board of Directors is the legislative and managerial body of the Consortium. Each of the participating member districts is represented on the Board of Directors by their respective superintendent or a designee of their superintendent. The superintendent of Manchester Local School District has designated the treasurer of the fiscal agent to serve on the Board. All members of the Board of Directors serve without compensation. Officers are elected from the Board of Directors for a one year term.

The members of the Consortium include the following Boards of Education: Springfield Local School District and Manchester Local School District. Members may withdraw from the Consortium or from any particular benefits program with at least a 30 day notice. Effective July 1, 2022, Springfield Local School District withdrew from the Consortium.

All administrative costs and disbursements incurred for the maintenance of the Consortium are paid through the benefit pool account balances through September 30, 2022.

The Manchester Local School District serves as fiscal agent for the Consortium. The fiscal agent is responsible for administering the financial transactions of the Consortium. The fiscal agent enters into contracts on behalf of the Consortium as authorized by the Board of Directors and carries out other responsibilities as approved by the Board of Directors and agreed to by the fiscal agent. The treasurer of the fiscal agent is the treasurer of the Consortium. The fiscal agent maintains the Consortium’s fund as a custodial fund and separate from all other funds of the fiscal agent.

Management believes these financial statements present all activities for which the Consortium is financially accountable.

#### ***B. Basis of Accounting***

Although required by Ohio Administrative Code 117-02-03(B) to prepare its financial report in accordance with accounting principles generally accepted in the United States of America, the Consortium has chosen to prepare its financial statements on a basis of accounting not in accordance with generally accepted accounting principles. The basis of accounting is similar to the cash receipts and cash disbursements basis of accounting. Receipts are recognized when received rather than when they are earned, and disbursements are recognized when paid rather than when the liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

## Ohio School Employees Insurance Consortium

### Summit County, Ohio

*Notes to the Financial Statements*

*For the Fiscal Year Ended September 30, 2022*

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#### ***C. Fund Accounting***

The Consortium maintains its accounting records in accordance with the principles of fund accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific receipts and disbursements. The Consortium maintains an enterprise fund to account for its expendable financial resources and related current disbursements.

#### ***D. Budgetary Process***

The Consortium is not required to follow budgetary provisions set forth in Ohio Revised Code Chapter 5705 and has decided not to adopt a formal budget annually as part of their amended agreement and bylaws.

#### ***E. Cash and Cash Equivalents***

Cash received by the Consortium is reflected as “Fund Cash Balance” on the Statement of Receipts, Disbursements and Changes in Fund Cash Balance. The Consortium did not have any investments during the period ended September 30, 2022.

#### ***F. Operating Receipts and Disbursements***

Operating receipts are those receipts that are generated directly from the primary activities of the Consortium. For the Consortium, these receipts are primarily charges for services. Operating disbursements are necessary costs incurred to provide the good or service that are the primary activity of the Consortium. All receipts and disbursements not meeting this definition are reported as non-operating. There were no non-operating disbursements reported at September 30, 2022.

#### ***G. Implementation of New Accounting Principles***

For the fiscal year ended June 30, 2022, the Consortium has (to the extent it applies to cash basis of accounting) implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases* certain provisions of GASB Statement No. 93, *Replacement of Interbank Offered Rates*, certain provisions of GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*, and certain provisions in GASB Statement No. 99, *Omnibus 2022*.

GASB Statement No. 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The implementation of GASB Statement No. 87 did not have an effect on the financial statements of the Consortium.

## **Ohio School Employees Insurance Consortium**

### **Summit County, Ohio**

*Notes to the Financial Statements*

*For the Fiscal Year Ended September 30, 2022*

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GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of paragraphs 11b, 13 and 14 of GASB Statement No. 93 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 97 requirements that are related to a) the accounting and financial reporting for Section 457 plans and b) determining whether a primary government is financially accountable for a potential component unit were implemented for fiscal year 2022. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 99 enhances comparability in the application of accounting and financial reporting requirements and will improve consistency of authoritative literature. The implementation of certain provisions of GASB Statement No. 99 did not have an effect on the financial statements of the Consortium.

#### **Note 2 – Cash**

The Consortium maintains a checking account. The Consortium is not required by law to have an investment policy.

At year-end, \$531,875 of the Consortium's bank balance of \$781,875 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the Consortium's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the Consortium to a successful claim by the FDIC.

#### **Note 3 – Risk Management**

The Consortium uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits recovery of a portion of losses from reinsurance, although it does not discharge the primary liability of the Consortium as direct insurer of the risks reinsured. The Consortium is contingently liable with respect to certain loss coverage, which would become a liability in the event these insurance carriers are unable to meet the obligations under these contracts.

The Consortium has contracted with a third-party administrator, Medical Mutual Services, to process and pay claims incurred by its members. The members contribute monthly premiums into the benefit pool fund of the Consortium. The treasurer approves payments to the third-party administrator for actual insurance claims processed, insurance premiums and administrative charges incurred on behalf of the Consortium members.

# Ohio School Employees Insurance Consortium

## Summit County, Ohio

*Notes to the Financial Statements*

*For the Fiscal Year Ended September 30, 2022*

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Members have two funding options:

Fully-funded consortium member – a member that is obtaining welfare benefit coverage for its employees through a fully funded arrangement and pays a single fully funded rate per participant that covers claims, risk charges, reserve charges, administrative fees and consortium fees. Upon withdrawal by any fully-funded member, the Consortium shall be solely responsible for all benefit claims run-out. The Consortium has no fully-funded members.

Self-insured consortium member – a member that is obtaining welfare benefit coverage for its employees through a self-funding arrangement in which the member, rather than the Consortium, assumes liability for claims experience. Upon withdrawal by any self-insured member, the member shall be solely responsible for all benefit claims run-out.

Upon withdrawal from the Consortium, no member shall be entitled to the return or refund of any premiums or other amounts paid to the Consortium.

### **Note 4 – Professional Fees**

The Consortium has contracted with a third party to provide administrative billing, payment application and remittance services. The Consortium has also contracted with Associated Underwriters Insurance to provide brokerage services.

### **Note 5 – Compliance**

Ohio Administrative Code, Section 117-2-03(B), requires the Consortium to file annual financial reports, which are prepared using generally accepted accounting principles (GAAP). For the fiscal year, the Consortium prepared financial statements that report on the basis of cash receipts and cash disbursements, rather than GAAP. The accompanying financial statements and notes omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Rev. Code, Section 117.38, the Consortium may be fined and subject to various other administrative remedies for its failure to file the required financial report.

### **Note 6 – Subsequent Event**

Effective May 31, 2023, the Consortium will cease operations.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors  
Ohio School Employees Insurance Consortium

We have audited, in accordance with the auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Ohio School Employees Insurance Consortium (the Consortium), as of and for the year ended September 30, 2022, and the related notes to the financial statements and have issued our report thereon dated March 10, 2023, wherein we issued an adverse opinion on the Consortium's financial statements because the Consortium did not follow accounting principles generally accepted in the United States of America as required by Ohio Administrative Code Section 117-2-03.

**Internal Control over Financial Reporting**

As part of our financial statement audit, we considered the Consortium's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Consortium's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Consortium's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during the audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Compliance and Other Matters**

As part of reasonably assuring whether the Consortium's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2022-001.

## **Consortium's Response to Findings**

The Consortium's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Consortium's response and, accordingly, we express no opinion on it.

## **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Consortium's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Consortium's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Plattenburg & Associates, Inc.*

Plattenburg & Associates, Inc.

Cincinnati, Ohio

March 10, 2023

**OHIO SCHOOL EMPLOYEES INSURANCE CONSORTIUM**  
**SCHEDULE OF AUDIT FINDINGS**  
**September 30, 2022**

**2022- 001 Finding Type — Noncompliance — GAAP Reporting**

Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report to the form utilized by the public office. Ohio Administrative Code Section 117-2-03(B) further clarifies the requirements of Ohio Rev. Code 117.38. It was revised in 2015 to require insurance pools to prepare annual GAAP financial report filings. The Consortium did not prepare its financial statements in accordance with Ohio Rev. Code Section 117.38 and Ohio Admin. Code Section 117-2-03(B).

**Recommendation:**

We recommend the Consortium prepare its financial statements on the GAAP basis of accounting.

**Management's Response:**

Management believes reporting on a basis of accounting other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the Consortium's assets.



# OHIO AUDITOR OF STATE KEITH FABER



**OHIO SCHOOL EMPLOYEES INSURANCE CONSORTIUM**

**SUMMIT COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/16/2023**

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This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)