



# MINFORD LOCAL SCHOOL DISTRICT SCIOTO COUNTY JUNE 30, 2022

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#### INDEPENDENT AUDITOR'S REPORT

Minford Local School District Scioto County PO Box 204 Minford, Ohio 45653

To the Board of Education:

#### Report on the Audit of the Financial Statements

# **Opinions**

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Minford Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Minford Local School District, Scioto County, Ohio, as of June 30, 2022, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Emphasis of Matter

As discussed in Note 23 to the financial statements, for fiscal year 2022, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, modified its approach related to eligibility requirements of certain School District grants, and recorded a previously unreported intangible asset resulting in the restatement to net position at July 1, 2021. Also, as discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. We did not modify our opinion regarding these matters.

Minford Local School District Scioto County Independent Auditor's Report Page 2

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the School District's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Minford Local School District Scioto County Independent Auditor's Report Page 3

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 24, 2023, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

March 24, 2023

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

As management of the Minford Local School District (the School District), we offer the readers of the School District's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with the additional information that we have provided in the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### Financial Highlights

Key financial highlights for the fiscal year 2022 are as follows:

- Net position of governmental activities increased \$2,204,514.
- General revenues accounted for \$13,885,034 or 71 percent of total revenues. Program specific revenues in the form of charges for services and sales, grants, contributions and interest accounted for \$5,700,409 or 29 percent of total revenues of \$19,585,443.
- The School District had \$17,380,929 in expenses related to governmental activities; only \$5,700,409 of these expenses were offset by program specific charges for services and sales, grants, contributions and interest
- All governmental funds had total revenues of \$19,912,369 and expenditures of \$19,302,427.

# **Using This Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Minford Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The statement of net position and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as what remains for future spending. The fund financial statements also look at the School District's major funds, with all other nonmajor funds presented in total in one column.

# Reporting the School District as a Whole

# Statement of Net Position and Statement of Activities

One of the most important questions asked about the School District is "How did we do financially during fiscal year 2022?" The statement of net position and the statement of activities answer this question. These statements include all assets, liabilities, and deferred inflows/outflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position, for the School District as a whole, has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

#### Reporting the School District's Most Significant Funds

#### Fund Financial Statements

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund.

Governmental Funds – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

*Notes to the Basic Financial Statements* – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### The School District as a Whole

Recall that the statement of net position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for the fiscal years ending June 30, 2022 and 2021:

(Table 1)
Net Position
Governmental Activities

	2022	2021*
Assets		
Current and Other Assets	\$8,440,871	\$7,423,567
Capital Assets, Net	21,537,262	21,557,411
Total Assets	29,978,133	28,980,978
Deferred Outflows	4,025,886	3,590,880
Liabilities		
Current and Other Liabilities	2,095,896	1,441,654
Long-Term Liabilities	11,924,331	20,797,774
Total Liabilities	14,020,227	22,239,428
Deferred Inflows	11,955,179	4,508,331

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

# (Table 1) Net Position Governmental Activities (continued)

	2022	2021*
Net Position		
Net Investment in Capital Assets	\$20,975,093	\$21,216,888
Restricted	695,581	893,190
Unrestricted (Deficit)	(13,642,061)	(16,285,979)
Total Net Position	\$8,028,613	\$5,824,099

<sup>\*</sup>As restated. See note 23 of the notes to the basic financial statements.

Total net position of the School District as a whole increased in the amount of \$2,204,514. Current and other assets increased between years due to an increase in cash and cash equivalents. Capital assets, net decreased between years, due to depreciation expense and disposals in excess of additions. Current and other liabilities increased significantly due to an increase in contracts payable. Long-term liabilities decreased between years, due to a decrease in net pension and OPEB liability estimates, which were partially offset by principal retirements on debt balances. Deferred outflows and deferred inflows changed between years due to changes in amounts related to the School District's proportionate share of the state-wide net pension and OPEB liabilities (assets).

Table 2 shows the highlights of the School District's revenues and expenses. These two main components are subtracted to yield the change in net position. This table uses the full accrual method of accounting.

# (Table 2) Change in Net Position Governmental Activities

	2022	2021
Revenues		
Program Revenues		
Charges for Services and Sales	\$483,989	\$1,811,888
Operating Grants, Contributions, and Interest	5,216,420	4,468,461
Total Program Revenues	5,700,409	6,280,349
General Revenues		
Property Taxes	1,866,945	2,281,352
Grants and Entitlements not Restricted to Specific Programs	11,844,947	10,998,319
Investment Earnings	(20,102)	2,560
Miscellaneous	193,244	301,657
Total General Revenues	13,885,034	13,583,888
Total Revenues	19,585,443	19,864,237

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

(Table 2)
Change in Net Position
Governmental Activities
(continued)

	2022	2021
Program Expenses		
Instruction		
Regular	\$8,302,878	\$10,835,455
Special	2,592,774	2,812,848
Vocational	94,819	122,796
Support Services		
Pupils	571,338	641,599
Instructional Staff	445,786	599,296
Board of Education	42,577	74,987
Administration	1,156,178	1,328,584
Fiscal	311,632	280,088
Operation and Maintenance of Plant	1,553,493	1,586,299
Pupil Transportation	985,034	1,053,127
Central	33,963	25,481
Operation of Non-Instructional Services	680,394	566,179
Extracurricular Activities	597,818	439,024
Interest and Fiscal Charges	12,245	14,389
Total Expenses	17,380,929	20,380,152
Change in Net Position	2,204,514	(515,915)
Net Position at Beginning of Year - Restated	5,824,099	N/A
Net Position at Ending of Year	\$8,028,613	\$5,824,099

Unrestricted grants and entitlements comprised 60 percent of revenue for governmental activities during 2022 and represent the largest source of revenue. Charges for services and sales, operating grants and contributions, and property taxes comprised 2 percent, 27 percent, and 10 percent of revenue, respectively. The School District had a decrease of \$278,794 in revenues between years, with operating grants and contributions increasing \$747,959, due to increases in COVID relief and nutrition grant funding, and unrestricted grants and entitlements increasing \$846,628, due to an increase in foundation funding. These increases were offset by decreases in charges for services and sales decreased \$1,327,899 due to a reduction in tuition and fees resulting from changes in the state funding formula, a decrease of \$414,407 in property taxes due to a decrease in tax collections, and a decrease of \$108,413 in miscellaneous revenues due to a reduction in workers compensation rebates between years. As indicated by governmental program expenses, instruction is emphasized. Regular and special instruction comprised 48 percent and 15 percent, respectively, of governmental program expenses. Administration, operation and maintenance of plant, and pupil transportation support services also represent significant allocations of governmental expenses, comprising 7 percent, 9 percent, and 6 percent, respectively. Significant decreases in expenses were experienced across most functions due to a decrease in expenses related to pension and OPEB obligations.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

The statement of activities shows the cost of program services and the charges for services and sales, grants, contributions, and interest offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those service supported primarily by tax revenue and unrestricted state entitlements.

(Table 3)
Governmental Activities

	30 ( 0111111101110111 1 1 1 0			
	Total Cost of Services 2022	Net Cost of Services 2022	Total Cost of Services 2021	Net Cost of Services 2021
Program Expense				
Instruction:				
Regular	\$8,302,878	\$6,324,374	\$10,835,455	\$8,727,328
Special	2,592,774	754,454	2,812,848	826,851
Vocational	94,819	64,165	122,796	87,852
Support Services:				
Pupils	571,338	217,113	641,599	214,048
Instructional Staff	445,786	410,046	599,296	530,529
Board of Education	42,577	41,894	74,987	66,963
Administration	1,156,178	1,029,614	1,328,584	1,041,958
Fiscal	311,632	304,224	280,088	252,213
Operation and Maintenance of Plant	1,553,493	1,440,794	1,586,299	1,099,482
Pupil Transportation	985,034	932,116	1,053,127	893,038
Central	33,963	33,963	25,481	23,357
Operation of Non-Instructional Services	680,394	(278,981)	566,179	7,339
Extracurricular Activities	597,818	394,499	439,024	314,456
Interest and Fiscal Charges	12,245	12,245	14,389	14,389
Total Expenses	\$17,380,929	\$11,680,520	\$20,380,152	\$14,099,803

#### The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The School District has one major fund: the general fund. The general fund had total revenues of \$15,934,638 and expenditures of \$15,281,315. Revenues in the general fund decreased between years due to a decrease in property tax collections and tuition and fees due to the change in the state funding formula. These decreases were partially offset by an increase in state foundation funding. Expenditures in the general fund decreased due mainly to decreases in expenditures for regular instruction which was partially supplemented by COVID-19 funding in other governmental funds. The general fund balance increased \$653,323.

# General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During the course of fiscal year 2022, the School District amended its general fund budget.

For the general fund, final budget basis revenues and other financing sources were \$15,917,195, below original estimates of \$16,503,404. Final budget basis revenue estimates decreased for tuition and fees, which was partially offset by increases for intergovernmental revenue. Final budget basis expenditures and other financing uses were \$17,713,605 above original estimates of \$16,012,441. Increases for final budget basis expenditures were due primarily for various instructional functions as well as costs for operation and maintenance of plant.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2022 Unaudited

The School District's ending unobligated cash balance was \$2,687,637.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2022, the School District had \$21,537,262 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles, and intangible right to use leased assets. For additional information on capital assets, see note 8 of to the basic financial statements. Table 4 shows fiscal year 2022 balances compared to 2021:

(Table 4)
Capital Assets at June 30
(Net of Depreciation)
Governmental Activities

	2022	2021*
Land and Land Improvements	\$840,032	\$856,552
Construction in Progress	803,935	0
Buildings and Improvements	17,813,823	18,421,069
Furniture and Equipment	682,457	751,287
Vehicles	622,643	702,301
Intangible Right to Use Leased Assets	34,921	58,202
Intangible Right to Use Assets	739,451	768,000
Totals	\$21,537,262	\$21,557,411

<sup>\*</sup>As restated. See note 23 of the notes to the basic financial statements.

Net capital assets decreased \$20,149 from the prior fiscal year. This was due to depreciation expense and disposals exceeding capital assets additions.

#### **Debt**

At June 30, 2022, the School District had \$194,500 of school energy conservation improvement bonds. For additional information on debt, refer to note 12 to the basic financial statements.

#### **Current Economic Factors**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

# **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Tyler Cooper, Treasurer at Minford Local School District, PO Box 204, Minford, Ohio 45653.

Statement of Net Position June 30, 2022

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$4,133,170
Cash and Cash Equivalents in Segregated Accounts	285
Intergovernmental Receivable	582,090
Property Taxes Receivable	2,515,751
Nondepreciable Capital Assets	1,478,538
Depreciable Capital Assets, Net	20,058,724
Net OPEB Asset	1,209,575
Total Assets	29,978,133
Deferred Outflows of Resources	
Pension	3,623,217
OPEB	402,669
Total Deferred Outflows of Resources	4,025,886
Liabilities	
Accounts Payable	85,084
Accrued Wages and Benefits	1,410,371
Contracts Payable	330,559
Intergovernmental Payable	219,285
Accrued Interest Payable	7,221
Matured Compensated Absences Payable	43,376
Long-Term Liabilities:	- 7
Due Within One Year	182,561
Due in More Than One Year	1,122,654
Net Pension Liability	9,482,539
Net OPEB Liability	1,136,577
Total Liabilities	14,020,227
Deferred Inflows of Resources	
Property Taxes Not Levied to Finance Current Year Operations	2,039,213
Pension	7,807,769
OPEB	2,108,197
Total Deferred Inflows of Resources	11,955,179
Net Position	
Net Investment in Capital Assets	20,975,093
Restricted for Capital Outlay	467,752
Restricted for Other Purposes	227,829
Unrestricted (Deficit)	(13,642,061)
Total Net Position	\$2,022,612
TOTAL TYPE T OSHION	\$8,028,613

Statement of Activities

For the Fiscal Year Ended June 30, 2022

		Program Re	evenues	Net Revenues (Expenses) and Changes in Net Position
	-	Operating Grants,		mirror comen
	Expenses	Charges for Services and Sales	Contributions, and Interest	Governmental Activities
<b>Governmental Activities</b>	•			
Instruction				
Regular	\$8,302,878	\$129,537	\$1,848,967	(\$6,324,374)
Special	2,592,774	36,443	1,801,877	(754,454)
Vocational	94,819	2,751	27,903	(64,165)
Support Services				
Pupils	571,338	6,109	348,116	(217,113)
Instructional Staff	445,786	7,563	28,177	(410,046)
Board of Education	42,577	683	0	(41,894)
Administration	1,156,178	32,080	94,484	(1,029,614)
Fiscal	311,632	5,356	2,052	(304,224)
Operation and Maintenance of Plant	1,553,493	23,425	89,274	(1,440,794)
Pupil Transportation	985,034	14,386	38,532	(932,116)
Central	33,963	0	0	(33,963)
Operation of Non-Instructional Services	680,394	22,337	937,038	278,981
Extracurricular Activities	597,818	203,319	0	(394,499)
Interest and Fiscal Charges	12,245	0	0	(12,245)
Total Governmental Activities	\$17,380,929	\$483,989	\$5,216,420	(11,680,520)
	General Revenues Property Taxes Levie	ed for		
	General Purposes			1,787,914
	Capital Projects			79,031
	Grants and Entitleme	nts not Restricted to Spec	ific Programs	11,844,947
	Investment Earnings			(20,102)
	Miscellaneous		_	193,244
	Total General Revenue	es	_	13,885,034
	Change in Net Position	1		2,204,514
	Net Position Beginning	g of Year - Restated	_	5,824,099
	Net Position End of Ye	ar	=	\$8,028,613

Balance Sheet Governmental Funds June 30, 2022

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$3,232,581	\$900,589	\$4,133,170
Cash and Cash Equivalents in Segregated Accounts	0	285	285
Interfund Receivable	80,545	0	80,545
Intergovernmental Receivable	3,625	578,465	582,090
Property Taxes Receivable	2,428,762	86,989	2,515,751
Total Assets	\$5,745,513	\$1,566,328	\$7,311,841
Liabilities			
Accounts Payable	\$73,207	\$11,877	\$85,084
Accrued Wages and Benefits	1,232,471	177,900	1,410,371
Contracts Payable	0	330,559	330,559
Interfund Payable	0	80,545	80,545
Intergovernmental Payable	191,532	27,753	219,285
Matured Compensated Absences Payable	43,376	0	43,376
Total Liabilities	1,540,586	628,634	2,169,220
Deferred Inflows of Resources			
Property Taxes not Levied to Finance Current Year Operations	1,997,100	42,113	2,039,213
Unavailable Revenue:	, ,	,	
Property Taxes	368,872	35,600	404,472
Grants	0	65,103	65,103
Total Unvailable Revenue	368,872	100,703	469,575
		,,,,,	,.,.,.
Total Deferred Inflows of Resources	2,365,972	142,816	2,508,788
Fund Balances			
Restricted	0	659,982	659,982
Committed	198,064	200,000	398,064
Assigned	314,474	0	314,474
Unassigned (Deficit)	1,326,417	(65,104)	1,261,313
Total Fund Balances	1,838,955	794,878	2,633,833
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$5,745,513	\$1,566,328	\$7,311,841

# Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2022

Total Governmental Fund Balances		\$2,633,833
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		21,537,262
Some of the School District's revenues will be collected after fiscal year-end but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.		
Property taxes Intergovernmental	404,472 65,103	469,575
The net pension/OPEB liability (asset) is not due and payable in the current period. Therefore, the liability (asset) and related deferred inflows/outflows are not reported in governmental funds:		
Deferred outflows-pension Deferred outflows-OPEB Deferred inflows-pension Deferred inflows-OPEB Net pension liability Net OPEB asset Net OPEB liability	3,623,217 402,669 (7,807,769) (2,108,197) (9,482,539) 1,209,575 (1,136,577)	(15,299,621)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, as interest expenditure is reported when due.		(7,221)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:		
Compensated absences Lease obligations General obligation bonds	(1,073,605) (37,110) (194,500)	(1,305,215)
Net Position of Governmental Activities	_	\$8,028,613

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2022

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues	Φ2.000.462	Φ <b>57</b> 02 6	Φ <b>2</b> 0 6 <b>7</b> 200
Property Taxes	\$2,009,462	\$57,836	\$2,067,298
Intergovernmental	13,454,824	3,733,116	17,187,940
Interest	6,198	0	6,198
Change in Fair Value of Investments	(26,300)	0	(26,300)
Tuition and Fees	247,474	0	247,474
Extracurricular Activities	49,736	164,442	214,178
Customer Sales and Services	0	22,337	22,337
Miscellaneous	193,244	0	193,244
Total Revenues	15,934,638	3,977,731	19,912,369
Expenditures			
Current			
Instruction			
Regular	7,388,895	1,319,459	8,708,354
Special	2,342,450	396,914	2,739,364
Vocational	106,059	5,088	111,147
Support Services			
Pupils	318,061	324,065	642,126
Instructional Staff	486,122	17,266	503,388
Board of Education	43,918	0	43,918
Administration	1,219,161	77,488	1,296,649
Fiscal	344,239	2,601	346,840
Operation and Maintenance of Plant	1,505,729	127,873	1,633,602
Pupil Transportation	924,717	22,059	946,776
Operation of Non-Instructional Services	7,759	732,359	740,118
Extracurricular Activities	473,948	156,505	630,453
Capital Outlay	5,779	839,435	845,214
Debt Service			
Principal Retirement	108,913	0	108,913
Interest and Fiscal Charges	5,565	0	5,565
Total Expenditures	15,281,315	4,021,112	19,302,427
Net Change in Fund Balances	653,323	(43,381)	609,942
Fund Balances Beginning of Year	1,185,632	838,259	2,023,891
Fund Balances End of Year	\$1,838,955	\$794,878	\$2,633,833

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2022

Net Change in Fund Balances - Total Governmental Funds		\$609,942
Amounts reported for governmental activities in the statement of activities are different because:		
Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital asset additions Depreciation expense	845,214 (861,281)	(16,067)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount by which the loss on the sale of capital assets exceeded the proceeds from the sale of those assets.		(4,082)
Because some revenues will not be collected for several months after the School District's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds.		
Delinquent property taxes Intergovernmental	(200,353) (126,573)	(326,926)
Contractually required contributions are reported as expenditures in governmental funds. However, the statement of net position reports these amounts as deferred outflows.		
Pension OPEB	1,120,865 36,803	1,157,668
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability (asset) are reported as pension/OPEB expense in the statement of activities.		
Pension OPEB	249,430 100,254	349,684
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current fiscal year, these amounts consist of:		
Principal retirement	108,913	108,913
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities		
Increase in accrued interest Decrease in compensated absences	(6,680) 332,062	325,382
Change in Net Position of Governmental Activities	=	\$2,204,514

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2022

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Total Revenues and Other Sources	\$16,503,404	\$15,917,195	\$15,927,269	\$10,074
Total Expenditures and Other Uses	16,012,441	17,713,605	15,060,424	2,653,181
Net Change in Fund Balance	490,963	(1,796,410)	866,845	2,663,255
Fund Balances Beginning of Year	1,653,034	1,653,034	1,653,034	0
Prior Year Encumbrances Appropriated	167,758	167,758	167,758	0
Fund Balances End of Year	\$2,311,755	\$24,382	\$2,687,637	\$2,663,255

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### Note 1 – Description of the School District and Reporting Entity

Minford Local School District (the School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The School District was established in 1924 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 98 square miles. It is located in Scioto County, and includes the Village of Minford and the Townships of Madison and Harrison. It is staffed by 32 non-certificated employees, 93 certificated full-time teaching personnel, and 15 administrative employees who provide services to 1,178 students and other community members. The School District currently operates 2 instructional buildings.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Minford Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The following organizations which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these organizations nor are they fiscally dependent on the School District:

- Booster Clubs
- Parent-Teacher Organizations

The School District is associated with five organizations, three of which are defined as jointly governed organizations, one as an insurance purchasing pool, and one as a public entity shared risk pool. These organizations are META Solutions, the Scioto County Career Technical Center, the Coalition of Rural and Appalachian Schools, the Ohio SchoolComp Workers' Compensation Group Rating Plan, and the Optimal Health Initiatives Consortium. These organizations are presented in notes 13, 14, and 15 to the basic financial statements.

# Note 2 - Summary of Significant Accounting Policies

The financial statements of the Minford Local School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

#### Fund Financial Statements

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

#### Fund Accounting

The School District's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific School District functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities plus deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

General Fund – The general fund is the general operating fund of the School District and is used to account for all financial resources not accounted for and reported in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the school laws of Ohio.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects, whose use is restricted or committed to a particular purpose.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District has no fiduciary funds.

#### Measurement Focus

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities and certain deferred inflows/outflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and certain deferred inflows/outflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either the modified accrual basis of accounting for governmental funds or the accrual basis of accounting for fiduciary funds. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the presentation of expenses versus expenditures, the recording of deferred inflows/outflows of resources, and the recording of net pension/OPEB liabilities (assets).

# Revenues - Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See note 5). Revenue from grants, entitlements and

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, tuition, grants, and fees.

# Deferred Outflows and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditures/expenses) until then. The School District reports a deferred outflow of resources for pensions and other post-employment benefits, which are explained in notes 9 and 10. The School District also reports a deferred inflow of resources which represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenues) until that time. For the School District these amounts consist of taxes and intergovernmental receivables which are not collected in the available period and pensions and other post-employment benefits. The difference between deferred inflows on the statement of net position and the balance sheet is partially due to delinquent property taxes and grants not received during the available period. These were reported as revenues on the statement of activities and not recorded as deferred inflows on the statement of net position. Deferred inflows of resources related to pensions and OPEB are reported on the statement of net position and are explained in notes 9 and 10.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation, personal leave and sick leave are reported as fund liabilities upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# **Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund and object level and has the authority to allocate appropriations at the function and object level without resolution by the Board.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made when the first permanent appropriation was adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2022.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

# Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents' on the financial statements.

During fiscal year 2022, the School District invested in negotiable certificates of deposit and money markets. Investments are reported at fair value which is based on quoted market prices.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited during fiscal year 2022 amounted to \$6,198 to the general fund. The School District also experienced a \$26,300 decrease in fair value on investments, which was also recognized in the general fund.

For presentation on the basic financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

#### Capital Assets and Depreciation

All capital assets of the School District are general capital assets and intangible capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The School District does not capitalize interest for capital asset purchases.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-25 years
Buildings and Improvements	20-50 years
Furniture and Equipment	10-15 years
Vehicles	10-15 years
Textbooks	5-10 years

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Amortization of intangible right to use leased assets is computed using the straight-line method over the lease term of four years, which is the shorter of the lease term or the useful life of the underlying asset.

#### Compensated Absences

Vacation and personal leave benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation are attributable to services already rendered and it is probable that the School District will compensate its employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. The liability includes the employees who are currently eligible to receive severance benefits and those the School District has identified as probable of receiving payment in the future.

The accrual amount is based upon accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the School District's severance policy.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

# Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities, that once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, net pension/OPEB liability, lease payable, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and capital leases are recognized as a liability on the government-wide financial statements when due.

# Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# **Net Position**

Net position represents the difference between assets, liabilities and deferred inflows/outflows of resources. Net investment in capital assets, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes represents balances in special revenue funds for grants whose use is restricted by grant agreements.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Of the School District's restricted net position, none is restricted by enabling legislation.

#### **Interfund Transactions**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements. Interfund transfers between governmental activities are eliminated in the statement of activities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

#### **Interfund Balances**

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "Interfund Receivables/Payables." These amounts are eliminated in the governmental activities column of the statement of net position.

# Pensions/OPEB

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### Note 3 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balance-budget and actual (non-GAAP basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a restriction, commitment, or assignment of fund balance (GAAP basis); and
- 4. Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the general fund.

3,323
2,522
3,021
,312)
5,291
5,845

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

# Note 4 – Deposits and Investments

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts, including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

# **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2022, the School District's bank balance of \$3,743,144 was either covered by FDIC or collateralized by the financial institution's public entity deposit pool in the manner described below.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **Investments**

As of June 30, 2022, the School District had the following investments, which are in an internal investment pool:

		Credit		Percent of Total
Investment Type	Fair Value	Rating	Maturity	Investments
Money Market Fund	\$104,651	AAAm	< 1 year	22%
Negotiable CDs	95,776	N/A	1-2 years	20%
Negotiable CDs	279,090	N/A	3-5 years	58%
Total	\$479,517			100%

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2022. All investments of the School District are valued using quoted market prices (Level 1 inputs).

#### Interest Rate Risk

The School District has no investment policy that addresses interest rate risk beyond the requirements of state statute. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

#### Credit Risk

The School District has no investment policy that addresses credit risk.

#### Custodial Credit Risk

Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the School District's securities are either insured and registered in the name of the School District or at least

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

registered in the name of the School District. The School District has no investment policy dealing with investment custodial credit risk beyond the requirements in state statute that prohibit payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

# Concentration of Credit Risk

The School District places no limit on the amount it may invest in any one issuer. However, the School District does diversify for protection of assets in a responsible manner.

#### Note 5 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in a new fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2022 became a lien on December 31, 2020, were levied after April 1, 2021, and are collected in 2022 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The assessed values upon which fiscal year 2022 taxes were collected are:

	2021 Second-Ha	alf Collections	2022 First-Half	Collections
	Amount	Percent	Amount	Percent
Agricultural/Residential				_
and Other Real Estate	\$113,039,690	91.21%	\$115,432,260	90.45%
Public Utility	10,888,890	8.79%	12,180,990	9.55%
Total Assessed Value	\$123,928,580	100.00%	\$127,613,250	100.00%
Tax rate per \$1,000 of assessed value	\$25.21		\$25.21	

The School District receives property taxes from Scioto County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022 are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2022 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 was levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The amount available as an advance is recognized as revenue.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The amount available as an advance at June 30, 2022 was \$103,885 in the general fund and \$2,673 in the permanent improvement nonmajor capital projects fund.

#### Note 6 – Receivables

Receivables at June 30, 2022 consisted of property taxes, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follows:

Major Fund	
General	\$3,625
Nonmajor Funds	
Public School Preschool	25,387
ESSER	363,782
Title I School Improvement	5,813
Title I	102,766
Drug Free	9,681
IDEA B	44,859
Title II-A	12,303
Miscellaneous Federal Grants	13,874
Total Nonmajor Funds	578,465
Total	\$582,090

# Note 7 - Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted with Argonaut Insurance Company for property and fleet insurance, liability insurance, and inland marine coverage.

Coverages provided by Argonaut Insurance Company are as follows:

Building and contents-replacement cost (\$2,500 deductible)	\$45,258,288
Inland marine coverage (\$500 deductible)	250,000
Automobile liability (\$500 deductible for collision, \$250 for all others)	1,000,000
Uninsured motorists	1,000,000
General liability:	
Per occurrence	1,000,000
Total per year	3,000,000
Excess liability umbrella, per occurrence and aggregate	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2022, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. Sedgwick provides administrative, cost control and actuarial services to the GRP.

The School District is a member of the Optimal Health Initiatives Consortium, a public entity shared risk pool (note 15), consisting of school districts whose self-insurance programs for health care benefits were administered previously under the Scioto County Schools Council of Governments, the Northern Buckeye Education Council, and the Butler Health Plan. Premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf.

# Note 8 - Capital Assets

Capital assets activity for the fiscal year ended June 30, 2022 was as follows:

	Balance at			Balance at
	6/30/21*	Additions	Deductions	6/30/22
Governmental Activities				
Capital Assets Not Being Depreciated:				
Land	\$674,603	\$0	\$0	\$674,603
Construction in Progress	0	803,935	0	803,935
Total Capital Assets Not Being Depreciated	674,603	803,935	0	1,478,538
Capital Assets Being Depreciated:				
Land Improvements	1,308,841	0	0	1,308,841
Buildings and Improvements	30,848,978	0	0	30,848,978
Furniture and Equipment	2,711,252	5,779	(5,763)	2,711,268
Vehicles	1,876,994	35,500	0	1,912,494
Textbooks	710,853	0	0	710,853
Intangible Right to Use Leased Assets	93,123	0	0	93,123
Intangible Right to Use Assets	768,000	0	0	768,000
Total Capital Assets Being Depreciated	38,318,041	41,279	(5,763)	38,353,557
Less Accumulated Depreciation				
Land Improvements	(1,126,892)	(16,520)	0	(1,143,412)
Buildings and Improvements	(12,427,909)	(607,246)	0	(13,035,155)
Furniture, Fixtures, and Equipment	(1,959,965)	(70,527)	1,681	(2,028,811)
Vehicles	(1,174,693)	(115,158)	0	(1,289,851)
Textbooks	(710,853)	0	0	(710,853)
Intangible Right to Use Leased Assets	(34,921)	(23,281)	0	(58,202)
Intangible Right to Use Assets	0	(28,549)	0	(28,549)
Total Accumulated Depreciation	(17,435,233)	(861,281)	1,681	(18,294,833)
Total Capital Assets Being Depreciated, Net	20,882,808	(820,002)	(4,082)	20,058,724
Governmental Activities Capital Assets, Net	\$21,557,411	(\$16,067)	(\$4,082)	\$21,537,262

<sup>\*</sup>Restated. See note 23 for additional information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Of the current year depreciation total of \$861,281, \$23,281 is related to the School District's intangible copier asset, which is included as an intangible right to use leased asset. With the implementation of Governmental Accounting Standards Board Statement No. 87, "Leases", a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

Of the current year depreciation total of \$861,281, \$28,549 of central expenses are presented on the statement of activities related to the School District's intangible asset of equipment, which are included as an intangible right to use asset.

Depreciation was charged to the following governmental functions:

Instruction:	
Regular	\$664,146
Vocational	87
Support Services:	
Pupils	3,740
Instructional Staff	720
Administration	6,516
Fiscal	1,255
Operation and Maintenance of Plant	26,773
Pupil Transportation	116,291
Central	33,963
Operation of Non-Instructional Services	4,296
Extracurricular Activities	3,494
Total Depreciation Expense	\$861,281

#### Note 9 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension/OPEB Liability (Asset)

The net pension/OPEB liability (asset) reported on the statement of net position represents a liability to (asset for) employees for pensions/OPEB. Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See note 10 for the required OPEB disclosures.

## School Employees Retirement System (SERS)

Plan Description – School District nonteaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under employers/audit resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contributions to SERS were \$243,969 for fiscal year 2022, which includes a liability of \$0 reported as intergovernmental payable.

State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate was 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The School District's contractually required contributions to STRS were \$876,896 for fiscal year 2022, which includes a liability of \$162,072 reported as intergovernmental payable.

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability			
Current Measurement Date	0.058200200%	0.057368826%	
Prior Measurement Date	0.057332500%	0.057702330%	
Change in Proportionate Share	0.000867700%	-0.000333504%	
Proportionate Share of the Net			
Pension Liability	\$2,147,419	\$7,335,120	\$9,482,539
Pension Expense	(\$113,624)	(\$135,806)	(\$249,430)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$207	\$226,619	\$226,826
Changes of assumptions	45,218	2,034,891	2,080,109
Changes in proportion and differences			
between School District contributions			
and proportionate share of contributions	3,638	191,779	195,417
School District contributions			
subsequent to the measurement date	243,969	876,896	1,120,865
Total Deferred Outflows of Resources	\$293,032	\$3,330,185	\$3,623,217
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$55,691	\$45,976	\$101,667
Net difference between projected and			
actual earnings on pension plan investments	1,105,984	6,321,467	7,427,451
Changes in proportion and differences			
between School District contributions			
and proportionate share of contributions	20,325	258,326	278,651
Total Deferred Inflows of Resources	\$1,182,000	\$6,625,769	\$7,807,769

\$1,120,865 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	(\$290,354)	(\$1,053,625)	(\$1,343,979)
2023	(240,147)	(\$1,033,023)	(31,343,979) (1,082,065)
2025	(262,964)	(980,306)	(1,243,270)
2026	(339,472)	(1,296,631)	(1,636,103)
Total	(\$1,132,937)	(\$4,172,480)	(\$5,305,417)

## <u>Actuarial Assumptions - SERS</u>

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented below:

_	June 30, 2021	June 30, 2021
Inflation Future Salary Increases,	2.4 percent	3.00 percent
including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.00 percent, on or after April 1, 2018, COLAs for future Retirees will be delayed for three years following commencement	2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	Target Long Term Expecte		
Asset Class	Allocation	Real Rate of Return	
Cash	2.00%	(0.33)%	
US Equity	24.75%	5.72%	
Non-US Equity Developed	13.50%	6.55%	
Non-US Equity Emerging	6.75%	8.54%	
Fixed Income/Global Bonds	19.00%	1.14%	
Private Equity	11.00%	10.03%	
Real Estate/Real Assets	16.00%	5.41%	
Multi-Asset Strategy	4.00%	3.47%	
Private Debt/Private Credit	3.00%	5.28%	
Total	100.00%		

Discount Rate The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current		
	1% Decrease	1% Increase	
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate			
share of the net pension liability	\$3,572,777	\$2,147,419	\$945,351

## **Actuarial Assumptions - STRS**

Key methods and assumptions used in the June 30, 2021 actuarial valuation, compared to those used in the June 30, 2020 actuarial valuation, are presented below:

<u>-</u>	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to	12.50 percent at age 20 to
	2.50 percent at age 65	2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment	7.45 percent, net of investment
	expenses, including inflation	expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.00 percent	0.00 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	Current		
	1% Decrease Discount Rate 1% Inc		
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate			
share of the net pension liability	\$13,735,935	\$7,335,120	\$1,926,446

Changes Between the Measurement Date and the Reporting Date In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown

## **Note 10 – Postemployment Benefits**

See note 9 for a description of the net OPEB liability (asset).

## School Employees Retirement System (SERS)

Health Care Plan Description – The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$36,803.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$36,803 for fiscal year 2022, which includes a liability of \$36,803 reported as intergovernmental payable.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

## Net OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net OPEB Liability (Asset)			
Current Measurement Date	0.060054300%	0.057368826%	
Prior Measurement Date	0.059704800%	0.057702330%	
Change in Proportionate Share	0.000349500%	-0.000333504%	
Proportionate Share of the Net			
OPEB Liability	\$1,136,577	\$0	\$1,136,577
Proportionate Share of the Net			
OPEB Asset	\$0	(\$1,209,575)	(\$1,209,575)
OPEB Gain	(\$9,971)	(\$90,283)	(\$100,254)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	SERS	STRS	Total
Deferred Outflows of Resources			·
Differences between expected and			
actual experience	\$12,114	\$43,069	\$55,183
Changes of assumptions	178,303	77,261	255,564
Changes in proportionate share and difference			
between School District contributions			
and proportionate share of contributions	47,700	7,419	55,119
School District contributions subsequent			
to the measurement date	36,803	0	36,803
Total Deferred Outflows of Resources	\$274,920	\$127,749	\$402,669
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$566,065	\$221,613	\$787,678
Net difference between projected and			
actual earnings on OPEB plan investments	24,694	335,275	359,969
Changes of assumptions	155,646	721,599	877,245
Changes in proportionate share and difference			
between School District contributions			
and proportionate share of contributions	62,133	21,172	83,305
Total Deferred Inflows of Resources	\$808,538	\$1,299,659	\$2,108,197

\$36,803 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2022	(0126.221)	(0226 105)	(0.4.62.51.6)
2023	(\$126,331)	(\$336,185)	(\$462,516)
2024	(126,503)	(327,789)	(454,292)
2025	(133,978)	(322,604)	(456,582)
2026	(113,558)	(138,859)	(252,417)
2027	(54,203)	(47,547)	(101,750)
Thereafter	(15,848)	1,074	(14,774)
Total	(\$570,421)	(\$1,171,910)	(\$1,742,331)

## Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented below:

<u>-</u>	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Wages Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.50 percent, net of investment expenses, including inflation
Municipal Bond Index Rate:	-	_
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan		
investment expense, including price inflation:		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption:	-	•
Medicare	5.125 percent to 4.40 percent	5.25 percent to 4.75 percent
Pre-Medicare	6.75 percent to 4.40 percent	7.00 percent to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00%	(0.33)%
US Equity	24.75%	5.72%
Non-US Equity Developed	13.50%	6.55%
Non-US Equity Emerging	6.75%	8.54%
Fixed Income/Global Bonds	19.00%	1.14%
Private Equity	11.00%	10.03%
Real Estate/Real Assets	16.00%	5.41%
Multi-Asset Strategy	4.00%	3.47%
Private Debt/Private Credit	3.00%	5.28%
Total	100.00%	

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's proportionate share of the net OPEB liability	\$1,408,356	\$1,136,577	\$919,460
	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$875,071	\$1,136,577	\$1,485,868

## <u>Actuarial Assumptions – STRS</u>

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020 actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent at age 63 represent at age 63 represent at age 63	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent	3.00 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends:		
Medical:		
Pre-Medicare	5.00 percent initial, 4.00 percent ultimate	5.00 percent initial, 4.00 percent ultimate
Medicare	-16.18 percent initial, 4.00 percent ultimate	-6.69 percent initial, 4.00 percent ultimate
Prescription Drug:		
Pre-Medicare	6.50 percent initial, 4.00 percent ultimate	6.50 percent initial, 4.00 percent ultimate
Medicare	29.98 percent initial, 4.00 percent ultimate	11.87 percent initial, 4.00 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB asset	(\$1,020,694)	(\$1,209,575)	(\$1,367,356)
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$1,360,963)	(\$1,209,575)	(\$1,022,369)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

Changes Between the Measurement Date and the Reporting Date In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

## Note 11 – Employee Benefits

## Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 280 days for all certified personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 60 days. Classified staff and administration sick leave may be accumulated up to a maximum of 240 days. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 60 days.

## Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through the Metropolitan Educational Council.

## **Deferred Compensation**

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

## Note 12 - Long-Term Obligations

The changes in the School District's long-term obligations during fiscal year 2022 were as follows:

	Amount Outstanding			Amount Outstanding	Amounts Due Within
	6/30/21*	Additions	Deductions	6/30/22	One Year
2010 School Energy Conservation					_
Improvement Bonds	\$194,500	\$0	\$0	\$194,500	\$93,900
Financed Purchase	85,738	0	85,738	0	0
Lease Payable	60,285	0	23,175	37,110	24,333
Net Pension Liability	17,754,003	0	8,271,464	9,482,539	0
Net OPEB Liability	1,297,581	0	161,004	1,136,577	0
Compensated Absences	1,405,667	229,924	561,986	1,073,605	64,328
Total General Long-Term Obligations	\$20,797,774	\$229,924	\$9,103,367	\$11,924,331	\$182,561

<sup>\*</sup>Restated. See note 23 for additional information.

School Energy Conservation Improvement Bonds – On July 1, 2010, Minford Local School District issued bonds in the amount of \$610,000 for the purpose of energy conservation measures. The bonds were issued with a 3.5 percent interest rate for a 15-year period with a final maturity during fiscal year 2025. The bonds are being retired from the general fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

The Capital Appreciation Bonds of \$50,000 were issued with a 3.5 percent interest rate and mature in fiscal year 2017 at the fully accreted amount of \$140,000. The bonds were retired from the bond retirement debt service fund with the final payment made in fiscal year 2017.

The School District placed \$972,610 in a refunding escrow agent account to advance refund bonds as noted above. The refunding escrow agent then paid off these advance refunded bonds on June 1, 2010. The net premium of \$58,230 has been recorded as an addition to the 2010 Bonds and is being amortized over the life of the bonds. The net loss on the refunding of the bonds in the amount of \$32,610 is being amortized over the life of the refunded bonds. The unamortized portion of the net loss is recorded as a deferred outflow of resources on the statement of net position. The refunding resulted in the School District restructuring its debt service payments with a positive cash flow difference of \$66,955 over the life of the bonds.

Minford Local School District has been notified by the Ohio School Facilities Commission that they would not be responsible for repaying the \$33,485,311 classroom facilities loan to the State because the School District's adjusted valuation per pupil was less than the state-wide median adjusted valuation per pupil. In lieu of the repayment, the School District must set aside the funds that would have been used for repayment for facilities maintenance. As part of this process, the School District must submit a maintenance plan to the Ohio School Facilities Commission every five years until the twenty-three year period expires. If the School District's adjusted valuation per pupil increases above the statewide median adjusted valuation during the twenty-three year period, the School District may become responsible for repayment of a portion of the State's contribution.

Compensated absences and net pension and OPEB liabilities will be paid from the fund from which the employees' salaries are paid with the general fund being the most significant fund. The School District pays obligations related to employee compensation from the fund benefitting from their service.

The School District's overall legal debt margin was \$11,290,693 with an unvoted debt margin of \$127,613 at June 30, 2022.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2022 are as follows:

	2010 School Energy		
	Conservation Improvement		
Fiscal Year	Bon	ds	
Ending June 30	Principal	Interest	
2023	\$93,900	\$12,002	
2024	49,400	3,521	
2025	51,200	1,792	
Total	\$194,500	\$17,315	

## Financed Purchase

In fiscal year 2018, the School District entered into a purchase agreement for buses. Payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. However, these expenditures are reported as current expenditures on the budgetary statement.

Capital assets acquired by this purchase agreement were initially capitalized in the statement of net position for governmental activities in the amount of \$419,145 which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability in the amount of \$413,045 was recorded on the statement of net position for governmental activities. Final principal payments were made during the fiscal year, which totaled \$85,738 and were paid from the general fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Leases Payable

The School District has an outstanding agreement to lease copiers. Due to the implementation of GASB 87, this lease has met the criteria of a lease under GASB 87 which results in the recognition of a liability by the School District. A summary of the principal and interest amounts for the remainder of the lease is as follows:

Fiscal Year		
Ended June 30,	Principal	Interest
2023	\$24,333	\$1,856
2024	12,777	318
Total	\$37,110	\$2,174

## Note 13 – Jointly Governed Organizations

Metropolitan Educational Technology Association (META) Solutions – META Solutions is an educational solutions partner providing services across Ohio. META Solutions provides cost-effective fiscal, network, technology and student services, a purchasing cooperative, and other individual services based on each client's needs.

The governing board of META Solutions consists of a president, vice president and six board members who represent the members of META Solutions. The board works with META Solutions' Chief Executive Officer, Chief Operating Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designating management. Each member's degree of control is limited to its representation on the Board. The School District paid META Solutions \$50,469 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

Scioto County Career Technical Center – The Scioto County Career Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of five representatives from the City and County Boards within Scioto County, each of which possesses its own budgeting and taxing authority. To obtain financial information write to the Scioto County Career Technical Center, Brett Butler, who serves as Treasurer, at 951 Vern Riffe Drive, Lucasville, Ohio 45648.

Coalition of Rural and Appalachian Schools – The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or a financial responsibility for the Council.

## Note 14 - Insurance Purchasing Pool

Ohio SchoolComp Workers' Compensation Group Rating Plan – The School District participates in the Ohio SchoolComps Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 15 - Public Entity Shared Risk Pool

Optimal Health Initiatives Consortium – The School District is a member of the Optimal Health Initiatives Consortium (the Consortium), a public entity shared risk pool, consisting of school districts whose self-insurance programs for health care benefits were administered previously under the Scioto County Schools Council of Governments, the Northern Buckeye Education Council, and the Butler Health Plan. The overall objective of the Consortium is to enable its members to purchase employee benefits and related products and services using the Consortium's economics of scale to create cost-savings. The Consortium's business and affairs are managed by an Executive Board of Trustees, consisting of the chairperson of each division's board of trustees and the chairperson of the Butler Health Plan. The participants pay an administrative fee to the fiscal agent to cover the costs of administering the Consortium. To obtain financial information, write to the fiscal agent, Charles LeBoeuf, MCM CPAs & Advisors, 201 E 5th St #2100, Cincinnati, OH 45202.

## Note 16 – Set-Aside Calculations

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in restricted cash at year-end and carried forward to be used for the same purposes in future years.

The following information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital
	Acquisitions
Set-Aside Balance as of June 30, 2021	\$0
Current Fiscal Year Set-Aside Requirement	229,716
Prior Fiscal Year Offsets	(173,394)
Qualifying Disbursements	(56,322)
Totals	\$0
Set-Aside Balance Carried Forward to Future Fiscal Years	\$0
Set-Aside Balance as of June 30, 2022	\$0

The School District had offsets during the year that reduced the set-aside amount to zero in the Capital Acquisition Reserve. The carryover amount in the Capital Acquisition set-aside is limited to the balance of the offsets attributed to bond or tax levy proceeds. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$2,956,986 at June 30, 2022.

## Note 17 – Accountability

## Fund Balance Deficits

At June 30, 2022, the Public School Preschool, IDEA Part B, Title I, Title IV-A, and Improving Teacher Quality funds had fund balance deficits of \$1,718, \$2,020, \$56,720, \$4,148, and \$498, respectively, which was created by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover the deficit balance; however, this is done when cash is needed rather than when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

## Note 18 – Interfund Activity

## **Interfund Balances**

Interfund balances at June 30, 2022 consists of the following individual fund receivables and payables, which are expected to be repaid during fiscal year 2023:

	Receivables	Payables
Major Fund:		
General Fund	\$80,545	\$0
Nonmajor Funds:		
Student Managed Student Activity	0	1,495
District Managed Student Activity	0	2,818
Public School Preschool	0	5,378
School Emergency Relief	0	9,592
IDEA Part B	0	11,611
Title I School Improvement	0	5,813
Title I	0	23,964
Title IV-A	0	2,645
Improving Teacher Quality	0	3,355
Miscellaneous Federal Grants	0	13,874
Total	\$80,545	\$80,545

The amounts due to the general fund are the result of the School District moving unrestricted monies to support the activities of various nonmajor special revenue funds. The general fund will be reimbursed when funds become available in the nonmajor special revenue funds.

## Note 19 - Encumbrances

At June 30, 2022, the School District had encumbrance commitments in governmental funds as follows:

Major Fund:	
General	\$326,960
Nonmajor Funds:	
Permanent Improvement	4,100
Food Service	5,645
Student Activities	1,360
Athletics	24,305
Public School Preschool	18,172
Miscellaneous State Grant	194,779
School Emergency Relief	1,919,730
IDEA Part B	3,420
Title I	4,817
Improving Teacher Quality	766
Total Nonmajor Funds	2,177,094
Total Encumbrances	\$2,504,054

## Note 20 - Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

	General	Nonmajor Governmental	Total Governmental
_	Fund	Funds	Funds
Restricted for			
Food Service	\$0	\$139,222	\$139,222
Student and Athletic Activities	0	81,322	81,322
Capital Projects	0	432,152	432,152
Other Purposes	0	7,286	7,286
Total Restricted	0	659,982	659,982
Committed for			
Severance Benefits	198,064	0	198,064
Capital Projects	0	200,000	200,000
Total Committed	198,064	200,000	398,064
Assigned to			
Student and Staff Support	70,982	0	70,982
Services and Supplies	243,492	0	243,492
Total Assigned	314,474	0	314,474
Unassigned (Deficit)	1,326,417	(65,104)	1,261,313
Total Fund Balances	\$1,838,955	\$794,878	\$2,633,833

## Note 21 – Contingencies

## Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

## Litigation

The School District has no pending litigation.

## Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2022

information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE has finalized these adjustments which resulted in a receivable in the amount of \$2,136.

## Note 22 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

During fiscal year 2022, the School District received ESSER funding in the amount of \$1,633,970. None of the amounts received was subgranted to other governments or organizations, returned to the granting agency, or spent on-behalf of other governments. Additionally, the School District did not receive a significant amount of donated personal protective equipment as an on-behalf of grant from another government.

## Note 23 - New Accounting Pronouncements and Restatement of Balances

For fiscal year 2022, the School District implemented GASB Statement No. 87, "Leases". GASB Statement 87 requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and as inflows of resources or outflows of resources recognized based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. These changes were incorporated in the School District's fiscal year 2022 financial statements.

During fiscal year 2022, the School District determined that various grants previously reported as entitlement grants should now be reported as reimbursement-basis grants. The School District also determined that it had previously not reported an intangible right to use asset.

As a result of the above implementation, the determination of change in accounting for grants, and the recognition of a previously unreported asset, the School District restated beginning balances as follows.

	Governmental
	Activities
Net Position, As Reported, June 30, 2021	\$5,262,213
Adjustments:	
GASB 87	(2,083)
Grants	(204,031)
Unrecorded Intangible Right to Use Assets	768,000
Net Position, As Restated, July 1, 2021	\$5,824,099

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## Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Last Nine Fiscal Years

	2014	2015	2016	2017	2018	2019	2020	2021	2022
State Teachers Retirement System School District's proportion of the net pension liability	0.054742970%	0.054742970%	0.055021300%	0.057920590%	0.056639180%	0.055460260%	0.057257400%	0.057702330%	0.057368826%
School District's proportionate share of the net pension liability	\$15,861,199	\$13,315,385	\$15,206,278	\$19,387,767	\$13,454,759	\$12,194,466	\$12,662,130	\$13,961,911	\$7,335,120
School District's covered-employee payroll	\$5,659,615	\$5,593,392	\$5,563,714	\$6,016,114	\$6,477,214	\$6,324,407	\$6,771,393	\$6,894,707	\$6,353,500
School District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	280.3%	238.1%	273.3%	322.3%	207.7%	192.8%	187.0%	202.5%	115.5%
Plan fiduciary net position as a percentage of the total pension liability	69.3%	74.7%	72.1%	66.8%	75.3%	77.3%	77.4%	75.5%	87.8%
School Employees Retirement System School District's proportion of the net pension liability	0.059266000%	0.059266000%	0.061761500%	0.060527400%	0.056615500%	0.060600700%	0.058157400%	0.057332500%	0.058200200%
School District's proportionate share of the net pension liability	\$3,524,359	\$2,999,419	\$3,524,171	\$4,430,047	\$3,382,651	\$3,470,714	\$3,479,659	\$3,792,092	\$2,147,419
School District's covered-employee payroll	\$1,860,318	\$1,811,009	\$1,980,622	\$2,028,693	\$1,795,029	\$1,848,170	\$1,891,644	\$1,723,864	\$1,670,650
School District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	189.4%	165.6%	177.9%	218.4%	188.4%	187.8%	183.9%	220.0%	128.5%
Plan fiduciary net position as a percentage of the total pension liability	65.5%	71.7%	69.2%	63.0%	69.5%	71.4%	70.9%	68.6%	82.9%

The amounts presented are as of the School District's measurement date, which is the prior fiscal year end. Information not available prior to 2014.

See accompanying notes to the required supplementary information.

## Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset) Last Six Fiscal Years

	2017	2018	2019	2020	2021	2022
School District's proportion of the net OPEB liability (asset)	0.057920590%	0.056639180%	0.055460260%	0.057257400%	0.057702330%	0.057368826%
School District's proportionate share of the net OPEB liability (asset)	\$3,029,078	\$2,209,852	(\$891,190)	(\$948,320)	(\$1,014,117)	(\$1,209,575)
School District's covered-employee payroll	\$6,016,114	\$6,477,214	\$6,324,407	\$6,771,393	\$6,894,707	\$6,353,500
School District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	50.3%	34.1%	-14.1%	-14.0%	-14.7%	-19.0%
Plan fiduciary net position as a percentage of the total OPEB liability (asset)	37.3%	47.1%	176.0%	174.7%	182.1%	174.7%
School Employees Retirement System School District's proportion of the net OPEB liability	0.060527400%	0.057407400%	0.061351200%	0.059934700%	0.059704800%	0.060054300%
School District's proportionate share of the net OPEB liability	\$1,636,323	\$1,540,664	\$1,702,048	\$1,507,232	\$1,297,581	\$1,136,577
School District's covered-employee payroll	\$2,028,693	\$1,795,029	\$1,848,170	\$1,891,644	\$1,723,864	\$1,670,650
School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	80.7%	85.8%	92.1%	79.7%	75.3%	68.0%
Plan fiduciary net position as a percentage of the total OPEB liability	11.5%	12.5%	13.6%	15.6%	18.2%	24.1%

The amounts presented are as of the School District's measurement date, which is the prior fiscal year end. Information not available prior to 2017.

See accompanying notes to the required supplementary information.

Required Supplementary Information Schedule of School District Contributions Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
State Teachers Retirement System										
Contractually required contribution - pension	\$735,750	\$727,141	\$778,920	\$842,256	\$906,810	\$885,417	\$947,995	\$965,259	\$889,490	\$876,896
Contractually required contribution - OPEB	56,596	55,934	0	0	0	0	0	0	0	0
Contractually required contribution - total	792,346	783,075	778,920	842,256	906,810	885,417	947,995	965,259	889,490	876,896
Contributions in relation to the contractually required contribution	792,346	783,075	778,920	842,256	906,810	885,417	947,995	965,259	889,490	876,896
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
School District's covered-employee payroll	\$5,659,615	\$5,593,392	\$5,563,714	\$6,016,114	\$6,477,214	\$6,324,407	\$6,771,393	\$6,894,707	\$6,353,500	\$6,263,543
Contributions as a percentage of covered-employee payroll - pension	13.00%	13.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%
Contributions as a percentage of covered-employee payroll - OPEB	1.00%	1.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Contributions as a percentage of covered-employee payroll - total	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%
School Employees Retirement System										
Contractually required contribution - pension	\$257,468	\$238,691	\$261,046	\$284,017	\$251,304	\$249,503	\$255,372	\$241,341	\$233,891	\$243,969
Contractually required contribution - OPEB (1)	2,977	2,411	16,241	0	0	9,241	9,458	0	0	0
Contractually required contribution - total	260,445	241,102	277,287	284,017	251,304	258,744	264,830	241,341	233,891	243,969
Contributions in relation to the contractually required contribution	260,445	241,102	277,287	284,017	251,304	258,744	264,830	241,341	233,891	243,969
Contribution deficiency (excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
School District's covered-employee payroll	\$1,860,318	\$1,722,157	\$1,980,622	\$2,028,693	\$1,795,029	\$1,848,170	\$1,891,644	\$1,723,864	\$1,670,650	\$1,742,636
Contributions as a percentage of covered-employee payroll - pension	13.84%	13.86%	13.18%	14.00%	14.00%	13.50%	13.50%	14.00%	14.00%	14.00%
Contributions as a percentage of covered-employee payroll - OPEB	0.16%	0.14%	0.82%	0.00%	0.00%	0.50%	0.50%	0.00%	0.00%	0.00%
Contributions as a percentage of covered-employee payroll - total	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

(1) Excludes surcharge.
See accompanying notes to the required supplementary information.

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Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

## **State Teachers Retirement System**

### Pension

## Changes in benefit terms

There were no changes to benefit terms for fiscal years 2015 through 2017. For fiscal year 2018, the cost of living adjustment (COLA) was reduced to 0 percent effective July 1, 2017. There were no changes to benefit terms for fiscal years 2019 through 2022.

## Changes in assumptions

There were no changes in assumptions for fiscal years 2015 through 2017.

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Inflation assumptions were lowered from 2.75 percent to 2.5 percent.
- Investment return assumptions were lowered from 7.75 percent to 7.45 percent.
- Total salary increases rates were lowered by decreasing merit component of the individual salary increases, as well as by 0.25 percent due to lower inflation.
- Payroll growth assumptions were lowered from 3.5 percent to 3.0 percent.
- Updated the health and disability mortality assumption to the RP-2014 mortality tables with generational improvement scale MP-2016.
- Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

There were no changes in assumptions for fiscal years 2019 through 2021.

For fiscal year 2022, the following was the most significant change of assumptions that affected the total pension liability since the prior measurement date:

• Investment rate of return and discount rate of return assumptions were lowered from 7.45 percent to 7.0 percent.

## **OPEB**

## Changes in benefit terms

There were no changes to benefit terms for fiscal year 2017.

For fiscal year 2018, STRS has the following changes in benefit terms since the previous measurement date:

- The HealthSpan HMO plans were eliminated.
- The subsidy multiplier for non-Medicare benefit recipients was reduced to 1.9 percent per year of service from 2.1 percent.
- Medicare Part B premium reimbursements were discontinued for survivors and beneficiaries who were age 65 by 2008 and either receiving a benefit or named as a beneficiary as of January 1, 2008.
- The remaining Medicare Part B premium reimbursements will be phased out over a three-year period.

For fiscal year 2019, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• The subsidy multiplier for non-Medicare benefit recipients increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium increased

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020, though the STRS Board voted in June 2019 to extent the current Medicare Part B partial reimbursement for one year.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

## Changes in assumptions

There were no changes in assumptions for fiscal year 2017.

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB 74.
- The long-term rate of return was reduced to 7.45 percent.
- Valuation-year per capita health costs were updated.
- The percentage of future retirees electing each option was updated based on current data.
- The assumed future trend rates were modified.
- Decrement rates including mortality, disability, retirement, and withdrawal were modified.
- The assumed percentage of future disabled retirees assumed to elect health coverage was decreased from 84 percent to 65 percent, and the assumed percentage of terminated vested participants assumed to elect health coverage at retirement was decreased from 47 percent to 30 percent.
- The assumed salary scale was modified.

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate increased from a 4.13 percent blended discount rate to 7.45 percent.
- The health care trend assumption rate changed from 6 to 11 percent initial, 4.5 percent ultimate to:
  - o Medical Medicare 5 percent initial, 4 percent ultimate
  - o Medical Pre-Medicare 6 percent initial, 4 percent ultimate
  - o Prescription Drug Medicare -5.23 percent initial, 4 percent ultimate
  - o Prescription Drug Pre-Medicare 8 percent initial, 4 percent ultimate

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The health care trend assumption rate changed as follows:
  - o Medical Medicare from 5 percent to 4.93 percent initial, 4 percent ultimate
  - o Medical Pre-Medicare from 6 percent to 5.87 percent initial, 4 percent ultimate
  - o Prescription Drug Medicare from -5.23 percent to 9.62 percent initial, 4 percent ultimate
  - o Prescription Drug Pre-Medicare from 8 percent to 7.73 initial, 4 percent ultimate

For fiscal year 2021, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The health care trend assumption rate changed as follows:
  - o Medical Medicare from 4.93 percent to -6.69 percent initial, 4 percent ultimate
  - o Medical Pre-Medicare from 5.87 percent to 5 percent initial, 4 percent ultimate
  - o Prescription Drug Medicare from 9.62 percent to 11.87 percent initial, 4 percent ultimate
  - o Prescription Drug Pre-Medicare from 7.73 percent to 6.5 initial, 4 percent ultimate

For fiscal year 2022, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate increased from 7.45 percent to 7.0 percent.
- The health care trend assumption rate changed as follows:
  - Medical Medicare from -6.69 percent initial, 4 percent ultimate to -16.18 percent initial, 4 percent ultimate
  - o Prescription Drug Medicare from 11.87 percent initial, 4 percent ultimate to 29.98 percent initial, 4 percent ultimate

## **School Employees Retirement System**

## Pension

## Changes in benefit terms

There were no changes to benefit terms for fiscal years 2015 through 2017.

For fiscal year 2018, the following were the most significant changes in benefit that affected the total pension liability since the prior measurement date:

• The cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5 percent with a floor of 0 percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendars 2018, 2019, and 2020.

There were no changes to benefit terms for fiscal years 2020 through 2021.

For fiscal year 2022, the following was the most significant change in benefit that affected the total pension liability since the prior measurement date:

• The cost-of-living adjustment was changed from 2.5 percent to 2.0 percent.

## Changes in assumptions

There were no changes in assumptions for fiscal years 2015 through 2017.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

For fiscal year 2018, the following changes were made to the actuarial assumptions as identified. These new assumptions compared with those used in fiscal year 2016 and prior are presented below:

- Assumed rate of inflation was reduced from 3.25 percent to 3.0 percent
- Payroll Growth Assumption was reduced from 4.0 percent to 3.5 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.5 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age setback for both males and females. The above rates represent the base rates used.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disable member was updated to the following:
  - o RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

There were no changes in assumptions for fiscal years 2019 through 2021.

For fiscal year 2022, the following changes were made to the actuarial assumptions as identified. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

- Assumed rate of inflation was reduced from 3.0 percent to 2.4 percent
- Payroll Growth Assumption was reduced from 3.5 percent to 3.25 percent
- Investment rate of return was reduced from 7.5 percent to 7.0 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among members was updated to the following:
  - o PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females.
- Mortality among disabled members was updated to the following:
  - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females.

## **OPEB**

## Changes in benefit terms

There were no changes to benefit terms for fiscal years 2017 through 2022.

## Changes in assumptions

For fiscal year 2017, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.25 percent to 3.0 percent
- Payroll growth assumption was reduced from 4.0 percent to 3.5 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.5 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

- RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age setback for both males and females.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - o RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.
- Mortality among disabled members was updated to the following:
  - o RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

For fiscal year 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 2.98 percent to 3.63 percent.
- The municipal bond index rate increased from 2.92 percent to 3.56 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98 percent to 3.63 percent.

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was changed from 3.63 percent to 3.70 percent.
- The municipal bond index rate increased from 3.56 percent to 3.62 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63 percent to 3.70 percent.
- The medical trend assumption rate changed as follows:
  - o Medicare 2018 5.50 to 5.00 percent, 2019 5.375 to 4.75 percent
  - $\circ$  Pre-Medicare -2018 7.50 to 5.00 percent, 2019 7.25 to 4.75

For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.62 percent to 3.13 percent.
- The discount rate decreased from 3.70 percent to 3.22 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70 percent to 3.22 percent.
- The medical trend assumption rate changed as follows:
  - $\circ$  Medicare -2019 5.375 to 4.75 percent, 2020 5.25 to 4.75 percent
  - o Pre-Medicare 2019 7.25 to 4.75, 2020 7 to 4.75 percent

For fiscal year 2021, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.13 percent to 2.45 percent.
- The discount rate decreased from 3.22 percent to 2.63 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22 percent to 2.63 percent.

For fiscal year 2022, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

• The inflation rate decreased from 3.0 percent to 2.4 percent.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2022

- Projected salary increases decreased from 3.5 percent to 3.25 percent.
- Investment rate of return decreased from 7.5 percent to 7.0 percent.
- The municipal bond index rate decreased from 2.45 percent to 1.92 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 2.63 percent to 2.27 percent.
- The medical trend assumption rate changed as follows:
  - $\circ$  Medicare -2020 5.25 to 4.75 percent, 2022 5.125 to 4.4 percent
  - o Pre-Medicare 2020 7 to 4.75 percent, 2022 6.75 to 4.4 percent
- Mortality among members was updated to the following:
  - o PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females.
- Mortality among disabled members was updated to the following:
  - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females.

# MINFORD LOCAL SCHOOL DISTRICT SCIOTO COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

FEDERAL GRANTOR Pass Through Grantor	Federal AL	Pass Through Grant	Provid Throug		Tot	al Federal
Program / Cluster Title	Number	<u>Year</u>	Subrecip	ients	Exp	enditures
U.S. DEPARTMENT OF AGRICULTURE						
Passed Through Ohio Department of Education						
Child Nutrition Cluster:						
Non-Cash Assistance (Food Distribution):						
National School Lunch Program	10.555	2021-2022	\$	0	\$	46,156
Cash Assistance:						
School Breakfast Program	10.553	2021-2022		0		199,346
National School Lunch Program	10.555	2021-2022		0		424,073
National School Lunch Program - COVID 19		2021-2022		0		51,937
Total Child Nutrition Cluster				0		721,512
Pandemic EBT Administrative Costs - COVID-19	10.649	2021-2022		0		614
Total U.S. Department of Agriculture				0		722,126
U.S. DEPARTMENT OF EDUCATION						
Passed Through Ohio Department of Education						
Title I Grants to Local Educational Agencies	84.010A	2021		0		64,702
This i Grants to Local Educational Agentics	01.0107	2022		0		520,836
Total Title I Grants to Local Educational Agencies				0		585,538
_						
Special Education Cluster:						
Special Education Grants to States	84.027A	2021		0		25,252
		2022		0		221,243
COVID-19 - Special Education Grants to States	84.027X	2022		0		10,199
Total Special Education Cluster				0		256,694
Rural Education	84.358B	2022		0		14,553
Supporting Effective Instruction State Grants	84.367A	2021		0		8,068
		2022		0		63,465
Total Supporting Effective Instruction State Grants				0		71,533
Student Support and Academic Enrichment Program	84.424A	2021		0		6,407
		2022		0		43,202
Total Student Support and Academic Enrichment Program				0		49,609
COVID-19 Education Stabilization Fund	84.425D	2021		0		10,701
		2022		0		772,614
	84.425U	2022		0		496,455
Total COVID-19 Education Stabilization Fund				0		1,279,770
Total U.S. Department of Education				0		2,257,697
EEDEDAL COMMUNICATIONS COMMISSION (ECC)						
FEDERAL COMMUNICATIONS COMMISSION (FCC)  Direct from the Universal Service Administration Compa	ny (USAC)					
COVID-19 Emergency Connectivity Fund Program	32.009	2022		0		258,069
Total Federal Communications Commission (FCC)				0		258,069
. Star i Sastar Sommunications Commission (1 CO)						200,000
U.S. DEPARTMENT OF THE TREASURY						
Passed Through Madison Township						
COVID-19 Coronavirus Relief Fund	21.019	2021		0		7
Total U.S. Department of the Treasury				0		7
Total Expenditures of Federal Awards			\$	n	\$	3,237,899
- 3.5. =Aponensioo oi i ouoiui Affuiuo					Ψ	5,251,033

## MINFORD LOCAL SCHOOL DISTRICT SCIOTO COUNTY

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2022

## **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Minford Local School District (the School District's) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

## NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

## NOTE C - INDIRECT COST RATE

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

## NOTE E - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Minford Local School District Scioto County PO Box 204 Minford, Ohio 45653

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Minford Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 24, 2023 wherein we noted the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, modified its approach related to eligibility requirements of certain School District grants, and recorded a previously unreported intangible asset resulting in the restatement to net position at July 1, 2021. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the School District.

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Minford Local School District Scioto County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio March 24, 2023



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Minford Local School District Scioto County PO Box 204 Minford, Ohio 45653

To the Board of Education:

## Report on Compliance for the Major Federal Program

## Opinion on the Major Federal Program

We have audited Minford Local School District's, Scioto County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Minford Local School District's major federal program for the year ended June 30, 2022. Minford Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Minford Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

## Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

Minford Local School District Scioto County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Minford Local School District
Scioto County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 3

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio March 24, 2023 This page intentionally left blank.

# MINFORD LOCAL SCHOOL DISTRICT SCIOTO COUNTY

## SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2022

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	COVID-19 Education Stabilization Fund – Federal AL # 84.425
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3	FINDINGS	AND OUESTIONED	COSTS FOR FEDERAL	AWARDS
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None.



## MINFORD LOCAL SCHOOL DISTRICT

## **SCIOTO COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/30/2023

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370