



OHIO AUDITOR OF STATE
KEITH FABER



**MASSILLON CITY SCHOOL DISTRICT
STARK COUNTY
JUNE 30, 2022**

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MASSILLON CITY SCHOOL DISTRICT
STARK COUNTY
JUNE 30, 2022

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OHIO AUDITOR OF STATE KEITH FABER



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INDEPENDENT AUDITOR'S REPORT

Massillon City School District
Stark County
930 17th Street N.E.
Massillon, Ohio 44646

To the Board of Education:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Massillon City School District, Stark County, Ohio (District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Massillon City School District, Stark County, Ohio as of June 30, 2022, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber
Auditor of State
Columbus, Ohio

March 31, 2023

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Massillon City School District
Stark County, Ohio
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2022
(Unaudited)

The discussion and analysis of the Massillon City School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2022 are as follows:

- Net position increased \$26,621,815.
- Capital assets decreased \$1,754,895 during fiscal year 2022 due to depreciation exceeding additions.
- During the year, outstanding debt decreased from principal payments.
- In 2022, the School District received an Ohio Facilities Construction Commission grant to build two grade schools.

Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the School District, the general, capital project and classroom facilities funds are the most significant funds.

Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2022?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Massillon City School District
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(Unaudited)

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non instructional services, i.e., food service operations.

Reporting the School District's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about the School District's major fund. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general, classroom facilities and capital projects funds.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Reporting the School District's Fiduciary Responsibilities

The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in the custodial fund. The School District's fiduciary activities are reported in a separate Statement of Changes in Fiduciary Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

Massillon City School District
Stark County, Ohio
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(Unaudited)

The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal year 2022 compared to fiscal year 2021.

Table 1
Net Position

	Governmental Activities		
	2022	2021	Change
Assets			
Current & Other Assets	\$ 111,015,562	\$ 88,152,693	\$ 22,862,869
Net OPEB Asset	4,000,449	3,223,638	776,811
Capital Assets	<u>45,577,455</u>	<u>47,332,350</u>	<u>(1,754,895)</u>
<i>Total Assets</i>	<u>160,593,466</u>	<u>138,708,681</u>	<u>21,884,785</u>
Deferred Outflows of Resources			
Pension & OPEB	<u>15,118,472</u>	<u>11,680,270</u>	<u>3,438,202</u>
Liabilities			
Current & Other Liabilities	6,264,712	6,962,729	(698,017)
Long-Term Liabilities:			
Due Within One Year	1,793,671	1,718,711	74,960
Due In More Than One Year:			
Pension & OPEB	33,674,150	58,590,632	(24,916,482)
Other Amounts	<u>12,315,203</u>	<u>13,629,876</u>	<u>(1,314,673)</u>
<i>Total Liabilities</i>	<u>54,047,736</u>	<u>80,901,948</u>	<u>(26,854,212)</u>
Deferred Inflows of Resources			
Property Taxes	19,831,264	18,746,186	1,085,078
Payments in Lieu of Taxes	171,242	169,595	1,647
Pension & OPEB	<u>31,281,513</u>	<u>6,812,854</u>	<u>24,468,659</u>
<i>Total Deferred Inflows of Resources</i>	<u>51,284,019</u>	<u>25,728,635</u>	<u>25,555,384</u>
Net Position			
Net Investment in Capital Assets	35,003,814	35,026,323	(22,509)
Restricted	51,055,760	6,436,557	44,619,203
Unrestricted	<u>(15,679,391)</u>	<u>2,295,488</u>	<u>(17,974,879)</u>
<i>Total Net Position</i>	<u>\$ 70,380,183</u>	<u>\$ 43,758,368</u>	<u>\$ 26,621,815</u>

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(Unaudited)

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2022, and is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*. In a prior period, the School District also adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and Other Postemployment Benefits (OPEB), the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. For the State Teachers Retirement System (STRS), the plan's fiduciary net OPEB position was sufficient to cover the plan's total OPEB liability resulting in a net OPEB asset that is allocated to each school based on its proportionate share. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability reported by the retirement boards. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

Capital assets include, land, land improvements, buildings and building improvements, furniture and fixtures, vehicles, and construction in progress. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position is a deficit balance.

Equity in pooled cash and investments increased from normal operations. Intergovernmental receivable increased due to receiving a grant from Ohio Facilities Construction Commission.

Accounts payable decreased due to the School District making timely payments on outstanding vouchers. There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and Net Pension Liability (NPL)/Net OPEB Liability (NOL)/Net OPEB Asset (NOA) and are described in more detail in their respective notes.

Massillon City School District
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(Unaudited)

Table 2 shows the changes in net position for fiscal year 2022 and 2021.

Table 2
Changes in Net Position

	Governmental Activities		
	2022	2021	Change
Revenues			
<i>Program Revenues</i>			
Charges for Services	\$ 2,168,028	\$ 2,610,982	\$ (442,954)
Operating Grants	9,934,477	14,760,918	(4,826,441)
<i>Total Program Revenues</i>	<u>12,102,505</u>	<u>17,371,900</u>	<u>(5,269,395)</u>
General Revenues			
Property Taxes	20,605,164	18,508,759	2,096,405
Income Taxes	5,249	7,033	(1,784)
Grants and Entitlements	33,693,673	29,762,554	3,931,119
Grants and Entitlements - OFCC	15,219,211	-	15,219,211
Revenue in Lieu of Taxes	171,242	179,618	(8,376)
Other	(725,237)	558,881	(1,284,118)
<i>Total General Revenues</i>	<u>68,969,302</u>	<u>49,016,845</u>	<u>19,952,457</u>
<i>Total Revenues</i>	<u>81,071,807</u>	<u>66,388,745</u>	<u>14,683,062</u>
Program Expenses			
Instruction:			
Regular	21,012,366	26,514,103	(5,501,737)
Special	7,270,901	7,327,837	(56,936)
Vocational	2,584,202	2,636,630	(52,428)
Adult/Continuing	54	54	-
Student Intervention Services	46,622	27,473	19,149
Other	1,199,906	380,588	819,318
Support Services:			
Pupils	3,951,599	4,087,064	(135,465)
Instructional Staff	1,357,197	1,440,848	(83,651)
Board of Education	41,714	63,845	(22,131)
Administration	2,642,992	3,103,151	(460,159)
Fiscal	1,156,444	1,030,140	126,304
Operation and Maintenance of Plant	5,588,414	5,587,000	1,414
Pupil Transportation	2,121,917	2,047,360	74,557
Central	559,729	921,053	(361,324)
Operation of Non-Instructional/Shared Services:			
Food Service Operations	2,142,761	2,025,676	117,085
Community Services	480,819	625,999	(145,180)
Extracurricular Activities	2,037,149	2,004,418	32,731
Debt Service:			
Interest and Fiscal Charges	255,206	374,171	(118,965)
<i>Total Expenses</i>	<u>54,449,992</u>	<u>60,197,410</u>	<u>(5,747,418)</u>
<i>Change in Net Position</i>	26,621,815	6,191,335	20,430,480
<i>Net Position Beginning of Year</i>	<u>43,758,368</u>	<u>37,567,033</u>	<u>6,191,335</u>
<i>Net Position End of Year</i>	<u>\$ 70,380,183</u>	<u>\$ 43,758,368</u>	<u>\$ 26,621,815</u>

Massillon City School District
Stark County, Ohio
Management's Discussion and Analysis
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(Unaudited)

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

In fiscal year 2022, the School District received a grant from the Ohio Facilities Construction Commission for the construction of two new elementary schools. The increase in property taxes is due to an increase in the amounts available for advance and increase in valuation. The decrease in other revenues is due to fair market value adjustment. For fiscal year 2022, School District foundation funding received from the state of Ohio was funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding was directly funded by the State of Ohio to the respective schools. In prior years, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. This change in foundation funding resulted in decreased charges for services, operating grants and a correlating increase in grants and entitlements, as well as a decrease in regular instruction expense.

Other instruction increase was due to the various expenses paid from the ESSER grant fund that were paid from other funds in prior years.

Governmental Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting.

The School District's total general fund balance constitutes unassigned fund balance, which is available for appropriation at the School District's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is nonspendable, restricted, committed or assigned to indicate that it is not available for new spending.

The following table shows the changes in fund balance for fiscal year 2022 and 2021.

	Fund Balance 6/30/2022	Fund Balance 6/30/2021	Increase (Decrease)
General	\$ 5,919,277	\$ 19,811,952	\$ (13,892,675)
Capital Projects	44,090,201	30,000,000	14,090,201
Classroom Facilities	6,044,759	327,585	5,717,174
Other Governmental	10,606,212	8,661,281	1,944,931
<i>Total</i>	<u>\$ 66,660,449</u>	<u>\$ 58,800,818</u>	<u>\$ 7,859,631</u>

The general fund's net change in fund balance for fiscal year 2022 was a decrease. The decrease was primarily due to a transfer out to the capital projects fund for the local funding initiative of the Ohio Facilities Construction Commissions project for the building of two new elementary schools offset partially by a transfer in from the capital projects fund for local funding initiative.

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(Unaudited)

The capital project fund's fund balance increase is due to a transfer in from the general fund for the local funding initiative of the Ohio Facilities Construction Commissions project for the building of two new elementary schools.

The classroom facilities fund's fund balance increase is due to a transfer in from the general fund to supplement the Ohio Facilities Construction Commissions project for the building of two elementary schools.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Original Budget Compared to Final Budget During the course of fiscal year 2022, the School District amended its general fund budget for estimated receipts and other financing sources. The final budget of estimated receipts and other financing sources was greater than the original budget. The majority of this increase was in intergovernmental revenues and transfers. The original budget expenditure appropriations and other financing sources was less than the final budget expenditure appropriations and other financing sources. The majority of this difference is due to transfers to the capital project fund.

Final Budget Compared to Actual Results For fiscal year 2022, final budgeted receipts and other financing sources were greater than actual receipts and other financing sources. The majority of this difference was due to an overestimation of intergovernmental revenues. A review of actual expenditures and other financing uses compared to the appropriations in the final budget yields an overestimation of instruction and support services expenditures.

Capital Assets

The School District's capital assets decreased during fiscal year 2022 due to depreciation exceeding additions. Detailed information regarding capital asset activity is included in Note 6 in the notes to the basic financial statements.

Debt

As of the fiscal year-end, the School District's bonds payable decreased compared to prior fiscal year due to principal payments made on the debt during the fiscal year 2022.

See Note 14 in the notes for additional information on the School District's debt.

Current Issues

The School District continues to uphold the highest standards of service for our students, parents and community while remaining within our funding capability. The ultimate goal of the School District is to offer the best educational and extra-curricular experience for students.

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Management's Discussion and Analysis
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(Unaudited)

The Board and Administration have been successful in right sizing the School District and addressing renovation and repair of the buildings. Over the past eight (8) years, the following repairs and renovations have been completed:

- Washington High School roof replacement completed
- Asphalt repair at all the buildings
- Washington High School door and window replacements
- Track and field facility project at Massillon Middle School completed
- \$2.3 million Middle School Complex roof replacement completed
- \$4.5 million Renovation of the Oak Street Property into an Operations Facility completed
- \$2.8 million Renovation to Paul Brown Tiger Stadium completed

The School District has partnered with Ohio Facilities Construction Commission to construct two new PreK-3 Elementary Buildings – one on the East Side and one on the West Side at a cost of \$65,026,586. We are proud to say that with being fiscally accountable over the past eight (8) years, we are able to finance the local share with dollars saved. The buildings are set to be completed by the Fall of 2025. Due to the ARP ESSER Funds received (\$8,269,880), the design phase is completed for HVAC upgrade at Washington High School; as well as the plaza renovation which will include outdoor learning spaces. This project is on track to go out to bid in the coming months.

It is exciting times at the School District with the new buildings and renovations. However, our main focus is on our ultimate long-term goal to be a School District that inspires the community with our academic, artistic and athletic programs.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Sandy Moeglin, Treasurer of Massillon City School District, 930 17th Street N. E., Massillon, Ohio 44646 or smoeglin@massillonschools.org.

Massillon City School District
Stark County, Ohio
Statement of Net Position
June 30, 2022

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$ 70,557,826
Investments	118,806
Accounts Receivable	8,636
Intergovernmental Receivable	16,224,008
Property Taxes Receivable	23,880,811
Revenue in Lieu of Taxes Receivable	171,242
Prepaid Items	54,233
Net OPEB Asset	4,000,449
Non-Depreciable Capital Assets	3,865,035
Depreciable Capital Assets, net	41,712,420
<i>Total Assets</i>	160,593,466
Deferred Outflows of Resources	
Pension	13,598,470
OPEB	1,520,002
<i>Total Deferred Outflows of Resources</i>	15,118,472
Liabilities	
Accounts Payable	376,466
Accrued Wages and Benefits	4,739,229
Contracts Payable	51,641
Intergovernmental Payable	1,042,526
Accrued Vacation Leave Payable	54,850
Long-Term Liabilities:	
Due Within One Year	1,793,671
Due In More Than One Year:	
Net Pension Liability	30,416,206
Net OPEB Liability	3,257,944
Other Amounts Due in More Than One Year	12,315,203
<i>Total Liabilities</i>	54,047,736
Deferred Inflows of Resources	
Property Taxes Levied for the Next Year	19,831,264
Revenue in Lieu of Taxes for the Next Year	171,242
Pension	24,614,899
OPEB	6,666,614
<i>Total Deferred Inflows of Resources</i>	51,284,019
Net Position	
Net Investment in Capital Assets	35,003,814
Restricted for:	
Capital Outlay	45,611,463
Debt Service	907,240
Other Purposes	4,537,057
Unrestricted	(15,679,391)
<i>Total Net Position</i>	\$ 70,380,183

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Statement of Activities
For the Fiscal Year Ended June 30, 2022

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants, Contributions and Interest	Governmental Activities
Governmental Activities				
Instruction:				
Regular	\$ 21,012,366	\$ 1,310,434	\$ 1,938,099	\$ (17,763,833)
Special	7,270,901	145,052	1,690,152	(5,435,697)
Vocational	2,584,202	10,199	32,829	(2,541,174)
Adult/Continuing	54	-	-	(54)
Student Intervention Services	46,622	-	42,316	(4,306)
Other	1,199,906	-	1,012,522	(187,384)
Support Services:				
Pupils	3,951,599	16,526	665,364	(3,269,709)
Instructional Staff	1,357,197	-	319,145	(1,038,052)
Board of Education	41,714	-	-	(41,714)
Administration	2,642,992	-	61,225	(2,581,767)
Fiscal	1,156,444	78	-	(1,156,366)
Operation and Maintenance of Plant	5,588,414	474	298,776	(5,289,164)
Pupil Transportation	2,121,917	-	185,251	(1,936,666)
Central	559,729	-	110,718	(449,011)
Operation of Non-Instructional/Shared Services:				
Food Service Operations	2,142,761	31,256	3,014,255	902,750
Community Services	480,819	92	430,113	(50,614)
Extracurricular Activities	2,037,149	653,917	40,730	(1,342,502)
Debt Service:				
Interest and Fiscal Charges	255,206	-	92,982	(162,224)
<i>Total</i>	<u>\$ 54,449,992</u>	<u>\$ 2,168,028</u>	<u>\$ 9,934,477</u>	<u>(42,347,487)</u>

General Revenues

Property Taxes Levied for:	
General Purposes	17,542,292
Debt Service	1,028,396
Capital Outlay	1,864,097
Classroom Facilities Maintenance	170,379
Income Taxes Levied for:	
General Purposes	5,249
Grants and Entitlements not Restricted to Specific Programs	33,693,673
Grants and Entitlements - OFCC	15,219,211
Revenue in Lieu of Taxes	171,242
Investment Earnings	(881,482)
Miscellaneous	156,245
<i>Total General Revenues</i>	<u>68,969,302</u>
<i>Change in Net Position</i>	26,621,815
<i>Net Position Beginning of Year</i>	<u>43,758,368</u>
<i>Net Position End of Year</i>	<u>\$ 70,380,183</u>

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Balance Sheet
Governmental Funds
June 30, 2022

	General	Classroom Facilities Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Investments	\$ 9,786,011	\$ 6,044,759	\$ 44,090,201	\$ 10,636,855	\$ 70,557,826
Investments	-	-	-	118,806	118,806
Accounts Receivable	3,011	-	-	5,625	8,636
Interfund Receivable	198,544	-	-	-	198,544
Intergovernmental Receivable	113,570	15,219,211	-	891,227	16,224,008
Revenue in Lieu of Taxes Receivable	171,242	-	-	-	171,242
Property Taxes Receivable	20,211,817	-	-	3,668,994	23,880,811
Prepaid Items	53,939	-	-	294	54,233
<i>Total Assets</i>	<u>\$ 30,538,134</u>	<u>\$ 21,263,970</u>	<u>\$ 44,090,201</u>	<u>\$ 15,321,801</u>	<u>\$ 111,214,106</u>
Liabilities					
Accounts Payable	\$ 164,380	\$ -	\$ -	\$ 212,086	\$ 376,466
Accrued Wages and Benefits	4,209,692	-	-	529,537	4,739,229
Contracts Payable	-	-	-	51,641	51,641
Intergovernmental Payable	859,030	-	-	183,496	1,042,526
Interfund Payable	-	-	-	198,544	198,544
<i>Total Liabilities</i>	<u>5,233,102</u>	<u>-</u>	<u>-</u>	<u>1,175,304</u>	<u>6,408,406</u>
Deferred Inflows of Resources					
Property Taxes Levied for the Next Year	16,790,569	-	-	3,040,695	19,831,264
Revenues in Lieu of Taxes for Next Year	171,242	-	-	-	171,242
Unavailable Revenue	2,423,944	15,219,211	-	499,590	18,142,745
<i>Total Deferred Inflows of Resources</i>	<u>19,385,755</u>	<u>15,219,211</u>	<u>-</u>	<u>3,540,285</u>	<u>38,145,251</u>
Fund Balances					
Nonspendable	80,479	-	-	294	80,773
Restricted	-	6,044,759	24,090,201	5,463,856	35,598,816
Committed	-	-	20,000,000	5,172,777	25,172,777
Assigned	5,637,278	-	-	-	5,637,278
Unassigned	201,520	-	-	(30,715)	170,805
<i>Total Fund Balance</i>	<u>5,919,277</u>	<u>6,044,759</u>	<u>44,090,201</u>	<u>10,606,212</u>	<u>66,660,449</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 30,538,134</u>	<u>\$ 21,263,970</u>	<u>\$ 44,090,201</u>	<u>\$ 15,321,801</u>	<u>\$ 111,214,106</u>

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
June 30, 2022

Total Governmental Fund Balances		\$ 66,660,449
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		45,577,455
Long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Intergovernmental	\$ 15,273,746	
Delinquent Property Taxes	2,868,999	18,142,745
Net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.		
Net OPEB Asset	4,000,449	
Deferred Outflows - Pension	13,598,470	
Deferred Outflows - OPEB	1,520,002	
Net Pension Liability	(30,416,206)	
Net OPEB Liability	(3,257,944)	
Deferred Inflows - Pension	(24,614,899)	
Deferred Inflows - OPEB	(6,666,614)	(45,836,742)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(4,510,000)	
Lease Purchase Agreement	(6,012,000)	
Accrued Vacation Leave Payable	(54,850)	
Compensated Absences	(3,586,874)	(14,163,724)
<i>Total Position of Governmental Activities</i>		\$ 70,380,183

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2022

	General	Classroom Facilities Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
Property and Other Local Taxes	\$ 17,577,901	\$ -	\$ -	\$ 3,005,052	\$ 20,582,953
Income Taxes	5,249	-	-	-	5,249
Intergovernmental	33,208,494	-	-	10,946,812	44,155,306
Investment Income	(881,482)	-	-	6,009	(875,473)
Tuition and Fees	1,400,483	-	-	-	1,400,483
Extracurricular Activities	17,872	-	-	653,790	671,662
Charges for Services	9,771	-	-	31,256	41,027
Rent	54,646	-	-	210	54,856
Contributions and Donations	12,125	-	-	59,838	71,963
Revenue in Lieu of Taxes	171,242	-	-	-	171,242
Miscellaneous	83,802	-	-	50,016	133,818
<i>Total Revenues</i>	<u>51,660,103</u>	<u>-</u>	<u>-</u>	<u>14,752,983</u>	<u>66,413,086</u>
Expenditures					
Current:					
Instruction:					
Regular	19,963,023	-	-	1,928,437	21,891,460
Special	5,717,848	-	-	2,010,492	7,728,340
Vocational	2,633,801	-	-	35,815	2,669,616
Student Intervention Services	-	-	-	46,622	46,622
Other	293,292	-	-	1,002,784	1,296,076
Support Services:					
Pupils	3,058,593	-	-	1,303,222	4,361,815
Instructional Staff	977,773	-	-	455,232	1,433,005
Board of Education	41,714	-	-	-	41,714
Administration	3,006,329	-	-	67,733	3,074,062
Fiscal	1,256,895	-	-	56,860	1,313,755
Operation and Maintenance of Plant	4,325,448	-	-	943,770	5,269,218
Pupil Transportation	2,259,076	-	-	185,695	2,444,771
Central	380,986	-	-	129,352	510,338
Operation of Non-Instructional/Shared Services:					
Food Service Operations	13,740	-	-	2,219,603	2,233,343
Community Services	123,097	-	-	367,128	490,225
Extracurricular Activities	1,304,793	-	-	637,882	1,942,675
Capital Outlay	-	-	-	51,641	51,641
Debt Service					
Principal Retirement	-	-	-	1,522,000	1,522,000
Interest and Fiscal Charges	-	-	-	255,206	255,206
<i>Total Expenditures</i>	<u>45,356,408</u>	<u>-</u>	<u>-</u>	<u>13,219,474</u>	<u>58,575,882</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>6,303,695</u>	<u>-</u>	<u>-</u>	<u>1,533,509</u>	<u>7,837,204</u>
Other Financing Sources (Uses)					
Insurance Recoveries	22,427	-	-	-	22,427
Transfers In	30,000,629	5,717,174	44,090,201	412,051	80,220,055
Transfers Out	(50,219,426)	-	(30,000,000)	(629)	(80,220,055)
<i>Total Other Financing Sources (Uses)</i>	<u>(20,196,370)</u>	<u>5,717,174</u>	<u>14,090,201</u>	<u>411,422</u>	<u>22,427</u>
<i>Net Change in Fund Balances</i>	(13,892,675)	5,717,174	14,090,201	1,944,931	7,859,631
<i>Fund Balances Beginning of Year</i>	<u>19,811,952</u>	<u>327,585</u>	<u>30,000,000</u>	<u>8,661,281</u>	<u>58,800,818</u>
<i>Fund Balances End of Year</i>	<u>\$ 5,919,277</u>	<u>\$ 6,044,759</u>	<u>\$ 44,090,201</u>	<u>\$ 10,606,212</u>	<u>\$ 66,660,449</u>

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2022*

Net Change in Fund Balances - Total Governmental Funds	\$	7,859,631
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 1,193,088	
Current Year Depreciation	<u>(2,943,402)</u>	(1,750,314)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(4,581)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Intergovernmental	14,614,083	
Property Taxes	<u>22,211</u>	14,636,294
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	1,020,000	
Lease Purchase Agreement	<u>502,000</u>	1,522,000
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	4,269,909	
OPEB	<u>93,147</u>	4,363,056
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension	38,911	
OPEB	<u>260,869</u>	299,780
Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Accrued Vacation Leave Payable	(21,764)	
Compensated Absences	<u>(282,287)</u>	<u>(304,051)</u>
<i>Change in Net Position of Governmental Activities</i>	\$	<u>26,621,815</u>

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Statement of Revenues, Expenditures and Changes in
Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2022

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues and Other Financing Sources	\$ 48,573,894	\$ 85,223,618	\$ 82,741,427	\$ (2,482,191)
Expenditures and Other Financing Uses	<u>53,520,622</u>	<u>102,694,727</u>	<u>97,628,285</u>	<u>5,066,442</u>
Net Change in Fund Balance	(4,946,728)	(17,471,109)	(14,886,858)	2,584,251
<i>Fund Balance Beginning of Year</i>	21,786,662	21,786,662	21,786,662	-
Prior Year Encumbrances Appropriated	<u>1,876,285</u>	<u>1,876,285</u>	<u>1,876,285</u>	<u>-</u>
<i>Fund Balance End of Year</i>	<u>\$ 18,716,219</u>	<u>\$ 6,191,838</u>	<u>\$ 8,776,089</u>	<u>\$ 2,584,251</u>

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Fiscal Year Ended June 30, 2022

	Custodial
Additions	
Extracurricular Amounts Collected for Other Governments	\$ 15,372
Other	492
<i>Total Additions</i>	15,864
 Deductions	
Extracurricular Distributions to Other Governments	16,226
 <i>Change in Net Position</i>	(362)
 <i>Net Position Beginning of Year</i>	362
 <i>Net Position End of Year</i>	\$ -

See accompanying notes to the basic financial statements.

Massillon City School District
Stark County, Ohio
Notes To The Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

NOTE 1: NATURE OF BASIC OPERATIONS AND DESCRIPTION OF THE ENTITY

Massillon City School District (the “School District”) is organized under Article VI, Section 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by state statute and federal guidelines.

The School District is located in Stark County and encompasses the entire City of Massillon.

Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, agencies and offices that are not legally separate from the School District. For Massillon City School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization’s governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to, or can otherwise access, the organization’s resources; (3) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provides financial support to, the organization; or (4) the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District participates in one jointly governed organization and one public entity risk pool. These organizations are the Stark/Portage Area Computer Consortium (SPARCC) and the Stark County Schools Council of Governments Health Benefit Plan. They are presented in Notes 15 and 16.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting principles. The School District’s significant accounting policies are described below.

A. Basis of Presentation

The School District’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Massillon City School District
Stark County, Ohio
Notes To The Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements – During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

Governmental Funds – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The School District's major funds are described below:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Capital Projects Fund - The capital projects fund accumulates money for one or more capital projects in accordance with the Ohio Revised Code Section 5705.13.

Classroom Facilities Fund – The classroom facilities fund accounts for monies received and expended in connection with contracts entered into by the School District and the Ohio Facilities Construction Commission for the building and equipping of classroom facilities.

Massillon City School District
Stark County, Ohio
Notes To The Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

Fiduciary Funds – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District does not have a private purpose trust fund. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The School District’s fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the School District as fiscal agent for athletic tournaments.

C. Measurement Focus

Government-wide Financial Statements- The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenditures) in total net position.

Fund Financial Statements – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The custodial fund is reported using the economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Massillon City School District
Stark County, Ohio
Notes To The Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, revenue in lieu of taxes, pension, OPEB and unavailable revenue. Property taxes and revenue in lieu of taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, income taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 10 and 11).

Expenses/Expenditures – On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

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E. Budgetary Process

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Budgetary modifications at this level require a resolution of the Board of Education. The Treasurer has been given the authority to allocate Board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original and final appropriations were adopted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

F. Cash and Investments

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The School District utilizes a financial institution to service to hold lease proceeds. The proceeds will be spent as work is completed on the project.

Except for nonparticipating investment contracts, investments are reported at fair value. Nonparticipating investment contracts, such as repurchase agreements and nonnegotiable certificates of deposit, are reported at cost.

During the year 2022, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For the fiscal year 2022, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

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Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2022 amounted to \$(881,482), which includes \$(645,789) assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as “equity in pooled cash and investments.” Investments with an original maturity of more than three months that are not made from the pool are reported as “investments.”

G. Capital Assets

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. They are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset’s life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 Years
Building and Improvements	20-50 Years
Furniture and Fixtures	3-20 Years
Vehicles	10-15 Years

H. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund receivables/payables.” These amounts are eliminated in the governmental activities columns of the statement of net position.

I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees’ rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District’s past experience of making termination payments. The entire compensated absence liability is reported on the government-wide financial statements.

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On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the funds from which the employee will be paid. There were no matured compensated absences payable for fiscal year 2022.

J. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

L. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. At June 30, 2022, none of the School District’s net position was restricted by enabling legislation. Net position restricted for other purposes include instructional activities, grants and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

M. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

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Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

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O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2022.

P. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Implementation of New Accounting Policies

For the fiscal year ended June 30, 2022, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases*, certain provisions of GASB Statement No. 93, *Replacement of Interbank Offered Rates*, certain provisions of GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*, and certain provisions in GASB Statement No. 99, *Omnibus 2022*.

GASB Statement No. 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The implementation of GASB Statement No. 87 did not have an effect on the financial statements of the School District.

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of paragraphs 11b, 13 and 14 of GASB Statement No. 93 did not have an effect on the financial statements of the School District.

GASB Statement No. 97 requirements that are related to a) the accounting and financial reporting for Section 457 plans and b) determining whether a primary government is financially accountable for a potential component unit were implemented for fiscal year 2022. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the School District.

GASB Statement No. 99 enhances comparability in the application of accounting and financial reporting requirements and will improve consistency of authoritative literature. The implementation of certain provisions of GASB Statement No. 99 did not have an effect on the financial statements of the School District.

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NOTE 3: ACCOUNTABILITY

Fund balances at June 30, 2022, included the following individual fund deficits:

	<u>Deficit</u>
Nonmajor Fund:	
Public Preschool Grants	\$ 25,707
Carl Perkins Grant	103
Title VI-R	4,905
	<u>\$ 30,715</u>

The deficits resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

NOTE 4: BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as assigned or committed fund balance (GAAP).
4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund.

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Net Change in Fund Balance

GAAP Basis	\$ (13,892,675)
Net Adjustment for Revenue Accruals	1,490,019
Net Adjustment for Expenditure Accruals	(781,462)
Funds Budgeted Elsewhere	87,658
Adjustment for Encumbrances	<u>(1,790,398)</u>
Budget Basis	<u>\$ (14,886,858)</u>

** As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes uniform school supplies, rotary fund-special services, internal services rotary, unclaimed funds, termination of benefits and public school support funds.

NOTE 5: DEPOSITS AND INVESTMENTS

State statute classifies monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive monies are public deposits that the School District's Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;

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2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and any other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty and two hundred and seventy days, respectively, in an amount not to exceed forty percent of the interim moneys available for investment at any one time; and,
8. Under limited circumstances, corporate note interests noted in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits - At year-end, \$23,069,182 of the School District's bank balance of \$23,437,988 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the School District's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the FDIC.

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

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- Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or
- Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments

As of June 30, 2022, the School District had the following investments and maturities:

S&P Global Ratings	Investment	Measurement Amount	Investment Maturities in Months			% Total
			0-12	13-36	Over 36	
	Net Asset Value (NAV):					
AAA	First American Treasury Money Market	\$ 5,602	\$ 5,602	\$ -	\$ -	0.01%
AAA	STAR Ohio	5,731,451	5,731,451	-	-	12.08%
	Fair Value:					
AA+	Federal Farm Credit Bank (FFCB)	1,385,946	-	1,008,172	377,774	2.92%
AA+	Federal National Mortgage Association (FNMA)	655,601	-	655,601	-	1.38%
AA+	Federal Home Loan Bank (FHLB)	8,891,551	-	7,976,488	915,063	18.74%
AA+	Federal Home Loan Mortgage (FHLM)	2,458,670	-	897,509	1,561,161	5.18%
AA+	US Treasury Notes	1,875,336	-	1,418,032	457,304	3.95%
Aa2	Municipal Bonds	2,080,010	158,685	922,707	998,618	4.39%
A-1+	Commercial Paper	17,991,170	17,991,170	-	-	37.93%
N/A	Negotiable Certificates of Deposit	6,363,539	3,460,846	2,902,693	-	13.42%
	Total Investments	\$ 47,438,876	\$ 27,347,754	\$ 15,781,202	\$ 4,309,920	100.00%

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2022. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

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Interest Rate Risk As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the School District’s investment policy limits investment portfolio maturities to five years or less. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.

Credit Risk Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The School District investment policy does not specifically address credit risk beyond requiring the School District to only invest in securities authorized by State Statute. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2022, is 35 days. The School District has no investment policy dealing with investment credit risk beyond the requirements in state statutes.

Concentration of Credit Risk The School District places no limit on the amount the School District may invest in any one issuer. The School District’s policy is to invest money with financial institutions that are able to abide by the laws governing insurance and collateral of public funds.

NOTE 6: CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2022 was as follows:

	Balance 6/30/2021	Additions	Deletions	Balance 6/30/2022
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 3,707,386	\$ -	\$ -	\$ 3,707,386
Construction in Progress	-	157,649	-	157,649
Total Capital Assets Not Being Depreciated	3,707,386	157,649	-	3,865,035
Capital Assets, Being Depreciated:				
Land Improvements	7,569,904	-	-	7,569,904
Buildings and Improvements	70,256,610	-	-	70,256,610
Furniture and Fixtures	18,492,537	577,157	(61,932)	19,007,762
Vehicles	4,520,373	458,282	(411,422)	4,567,233
Total Capital Assets, Being Depreciated	100,839,424	1,035,439	(473,354)	101,401,509
Less Accumulated Depreciation:				
Land Improvements	(6,255,593)	(159,843)	-	(6,415,436)
Buildings and Improvements	(36,773,014)	(1,830,367)	-	(38,603,381)
Furniture and Fixtures	(10,745,382)	(767,342)	61,932	(11,450,792)
Vehicles	(3,440,471)	(185,850)	406,841	(3,219,480)
Total Accumulated Depreciation	(57,214,460)	(2,943,402) *	468,773	(59,689,089)
Total Capital Assets, Being Depreciated, Net	43,624,964	(1,907,963)	(4,581)	41,712,420
Governmental Activities Capital Assets, Net	\$ 47,332,350	\$ (1,750,314)	\$ (4,581)	\$ 45,577,455

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* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 1,027,183
Special	21,455
Vocational	65,259
Adult/Continuing	54
Other	9,733
Support Services:	
Pupil	1,363
Instructional Staff	2,694
Administration	286
Fiscal	1,659
Operation and Maintenance of Plant	1,327,083
Pupil Transportation	157,129
Central	49,474
Operation of Non-Instructional Services:	
Food Services Operations	16,235
Community Services	16,165
Extracurricular Activities	<u>247,630</u>
Total Depreciation Expense	<u><u>\$ 2,943,402</u></u>

NOTE 7: PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 21. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2020, were levied after April 1, 2021 and are collected in 2022 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

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The School District receives property taxes from Stark County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2022 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2022 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflow of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2022 taxes were collected are:

	2021 Second Half Collections		2022 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$ 420,168,130	92.80%	\$ 497,782,130	93.69%
Public Utility Personal Property	32,584,150	7.20%	33,545,680	6.31%
	\$ 452,752,280	100.00%	\$ 531,327,810	100.00%
Taxrate per \$1,000 assessed valuation	\$ 54.00		\$ 52.10	

NOTE 8: RECEIVABLES

Receivables at June 30, 2022 consisted of taxes, revenue in lieu of taxes, accounts, interfund, and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All are expected to be received within one year.

NOTE 9: RISK MANAGEMENT

A. *Property and Liability*

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted with Leonard Insurance/Ohio Casualty for various types of insurance as follows:

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Coverage	Amount
General Liability:	
Occurrence	\$ 1,000,000
Aggregate	2,000,000
Umbrella	10,000,000
Building and Contents	192,976,819
Automobile Liability	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there have been no significant reductions in insurance coverage from the prior year.

B. Employee Health Benefits

The School District participates in the Stark County Schools Council of Governments Health Benefits Plan, a shared risk pool (Note 16) to provide employee medical/surgical benefits. The Council is a risk sharing pool created pursuant to State statute for the purpose of carrying out a cooperative program for the provision and administration of health care benefits. The Assembly is the legislative decision-making body of the Council. The Assembly is comprised of the superintendents or executive officers of the members, who have been appointed by the respective governing body of each member.

The intent of the insurance pool is to achieve a reduced, stable and competitive rate for the School District by grouping with other members of the Health Benefits Program. The experience of all participating districts is calculated as one and a common premium rate is applied to all member districts.

Rates are set through an annual calculation process. The School District pays a monthly contribution which is placed in a common fund from which claim payments are made for all participating districts. For fiscal year 2022 the School District’s premiums were \$1,991.91 for family coverage and \$819.97 for single coverage per employee per month. Dental and vision insurance is also provided by the School District to qualified employees through the Stark County Schools Council of Governments. For fiscal year 2022, the School District’s cost was \$230.56 and \$48.97 for family coverage and \$93.46 and \$19.72 for single coverage per employee per month, respectively.

Claims are paid for all participants regardless of claims flow. Upon termination, all School District claims would be paid without regard to the School District’s account balance. The Stark County Schools Council of Government Board of Directors has the right to return monies to an existing school district subsequent to the settlement of all expenses and claims.

C. Workers’ Compensation

The School District participates in the Ohio Association of School Business Officials Group Retrospective Rating Program (“GRRP”). The intent of the GRRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRRP. The workers’ compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP.

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Each participant continues to pay their own individual premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the GRRP. Depending on that performance, the participating employers can receive either a premium refund or assessment. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the GRRP.

NOTE 10: DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the School District’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities (assets) within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

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Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

* Members with 25 years of service credit as of August 1, 2017, may be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPIW, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for calendar years 2018, 2019, and 2020. SERS approved a 0.5 percent COLA for calendar year 2021. A 2.5% COLA was approved for calendar year 2022.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14 percent. SERS did not allocate employer contributions to the Health Care Fund for fiscal year 2022.

The School District’s contractually required contribution to SERS was \$833,121 for fiscal year 2022. Of this amount, \$50,511 is reported as an *intergovernmental payable*.

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Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2017 – July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2019 – July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all of their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit plan unfunded liability. A member is eligible to receive a monthly retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member’s DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance.

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Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14 percent and the statutory member rate is 14 percent of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2022 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$3,436,788 for fiscal year 2022. Of this amount, \$617,501 is reported as an *intergovernmental payable*.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.16685790%	0.18973741%	
Prior Measurement Date	0.16012150%	0.18342153%	
Change in Proportionate Share	0.00673640%	0.00631588%	
Proportionate Share of the Net			
Pension Liability	\$ 6,156,573	\$ 24,259,633	\$ 30,416,206
Pension Expense	\$ (228,518)	\$ 189,607	\$ (38,911)

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight line method over a closed period equal to the average of the expected remaining service lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five year period.

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between Expected and Actual Experience	\$ 594	\$ 749,507	\$ 750,101
Changes of Assumptions	129,639	6,730,057	6,859,696
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	257,514	1,461,250	1,718,764
School District Contributions Subsequent to the Measurement Date	833,121	3,436,788	4,269,909
Total Deferred Outflows of Resources	\$ 1,220,868	\$ 12,377,602	\$ 13,598,470
Deferred Inflows of Resources			
Differences between Expected and Actual Experience	\$ 159,665	\$ 152,059	\$ 311,724
Net Difference between Projected and Actual Earnings on Pension Plan Investments	3,170,813	20,907,162	24,077,975
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	71,543	153,657	225,200
Total Deferred Inflows of Resources	\$ 3,402,021	\$ 21,212,878	\$ 24,614,899

\$4,269,909 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	\$ (690,307)	\$ (2,986,757)	\$ (3,677,064)
2024	(596,817)	(2,555,717)	(3,152,534)
2025	(753,904)	(2,883,474)	(3,637,378)
2026	(973,246)	(3,846,116)	(4,819,362)
Total	\$ (3,014,274)	\$ (12,272,064)	\$ (15,286,338)

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Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2132.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percentage of Payroll, Closed)
Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent, System expenses
COLA or Ad Hoc COLA	2.00 percent, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

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The long-term return expectation for the investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategies	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

Discount Rate Total pension liability was calculated using the discount rate of 7.00 percent. The discount rate determination does not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 23-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments was 28.18 percent.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 10,243,025	\$ 6,156,573	\$ 2,710,289

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Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation, are presented below:

Inflation	2.50 percent
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Cost-of-Living Adjustments	0.00 percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation, were based on the results of the latest available actuarial experience study, which is for the period July 1, 2011, through June 30, 2016. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return*</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

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Discount Rate The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table represents the School District's proportionate share of the net pension liability measured as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption:

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 45,429,214	\$ 24,259,633	\$ 6,371,383

Assumption and Benefit Changes Since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

NOTE 11: DEFINED BENEFIT OPEB PLANS

See Note 10 for a description of the net OPEB liability (asset).

Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

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Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2022, SERS did not allocate any employer contributions to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District's surcharge obligation was \$93,147, which is reported as an *intergovernmental payable*.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B partial premium reimbursements will be continued indefinitely. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

OPEB Liability (Asset), OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability(asset) used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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	SERS	STRS	Total
Proportion of the Net OPEB Liability (Asset):			
Current Measurement Date	0.17214300%	0.18973700%	
Prior Measurement Date	0.16649000%	0.18342200%	
Change in Proportionate Share	<u>0.00565300%</u>	<u>0.00631500%</u>	
Proportionate Share of the Net			
OPEB Liability (Asset)	\$ 3,257,944	\$ (4,000,449)	
OPEB Expense	\$ 22,055	\$ (282,924)	\$ (260,869)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between Expected and			
Actual Experience	\$ 34,726	\$ 142,446	\$ 177,172
Changes of Assumptions	511,095	255,531	766,626
Changes in Proportion and Differences between			
School District Contributions and Proportionate			
Share of Contributions	426,236	56,821	483,057
School District Contributions Subsequent to the			
Measurement Date	93,147	-	93,147
Total Deferred Outflows of Resources	<u>\$ 1,065,204</u>	<u>\$ 454,798</u>	<u>\$ 1,520,002</u>

Deferred Inflows of Resources			
Differences between Expected and			
Actual Experience	\$ 1,622,605	\$ 732,956	\$ 2,355,561
Net Difference between Projected and			
Actual Earnings on OPEB Plan Investments	70,780	1,108,853	1,179,633
Changes of Assumptions	446,150	2,386,564	2,832,714
Changes in Proportion and Differences between			
School District Contributions and Proportionate			
Share of Contributions	216,580	82,126	298,706
Total Deferred Inflows of Resources	<u>\$ 2,356,115</u>	<u>\$ 4,310,499</u>	<u>\$ 6,666,614</u>

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\$93,147 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2023	\$ (276,948)	\$ (1,096,198)	\$ (1,373,146)
2024	(277,447)	(1,068,446)	(1,345,893)
2025	(343,987)	(1,052,905)	(1,396,892)
2026	(314,822)	(485,140)	(799,962)
2027	(137,739)	(157,186)	(294,925)
Thereafter	(33,115)	4,174	(28,941)
Total	\$ (1,384,058)	\$ (3,855,701)	\$ (5,239,759)

Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

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Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation dated June 30, 2021, are presented below:

Inflation	2.40 percent
Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Municipal Bond Index Rate	
Measurement Date	1.92 percent
Prior Measurement Date	2.45 percent
Single Equivalent Interest Rate	
Measurement Date	2.27 percent, net of plan investment expense, including price inflation
Prior Measurement Date	2.63 percent, net of plan investment expense, including price inflation
Health Care Cost Trend Rate	
Pre-Medicare	6.750 percent - 4.40 percent
Medicare	5.125 percent - 4.40 percent

Mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward two years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward five years and adjusted 103.3 percent for males and set forward three years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer time frame. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2020 five-year experience study, are summarized as follows:

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<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategies	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	<u>100.00 %</u>	

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2021, was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021 was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the plan at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.27 percent) and higher (3.27 percent) than the current discount rate (2.27 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (5.75 percent decreasing to 3.40 percent) and higher (7.75 percent decreasing to 5.40 percent) than the current rate (6.75 percent decreasing to 4.40 percent).

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
	School District's Proportionate Share of the Net OPEB Liability	\$ 4,036,991	\$ 3,257,944

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
	School District's Proportionate Share of the Net OPEB Liability	\$ 2,508,353	\$ 3,257,944

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Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation are presented below:

Inflation	2.50 percent	
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65	
Payroll Increases	3.00 percent	
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	
Discount Rate of Return	7.00 percent	
Health Care Cost Trend Rates		
Medical	<u>Initial</u>	<u>Ultimate</u>
Pre-Medicare	5.00 percent	4.00 percent
Medicare	-16.18 percent	4.00 percent
Prescription Drug		
Pre-Medicare	6.50 percent	4.00 percent
Medicare	29.98 percent	4.00 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2021 valuation were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return*</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

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*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total OPEB asset was 7.00 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total OPEB asset as of June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as of June 30, 2021, calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$ (3,375,761)	\$ (4,000,449)	\$ (4,522,283)

	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$ (4,501,138)	\$ (4,000,449)	\$ (3,381,301)

Assumption Changes Since the Prior Measurement Date The discount rate was adjusted to 7.00 percent from 7.45 percent for the June 30, 2021 valuation.

Benefit Term Changes Since the Prior Measurement Date The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.100 percent. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in calendar year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

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NOTE 12: OTHER EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and state laws. All employees earn three days of personal leave per year. Unused personal leave is converted to sick leave accumulation. Classified employees earn ten to 26 days of vacation per fiscal year, depending upon length of service and position. Vacation days may be accumulated up to a maximum of 26 days. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 313 days for union personnel (OAPSE 114) and 324 days for the secretarial staff (OAPSE 148). Members of the Massillon Education Association accrue sick leave to a maximum of 316 days. Administrators and executive staff may accumulate up to a maximum of 320 days. Upon completion of ten or more years of service to the School District, state, or other political subdivision, and retirement from the profession, payment is made for one-fourth of accrued, but unused sick leave credit up to a maximum of 78 days for certified employees and 81 days for union personal (OAPSE 114); the bargaining unit for the secretarial staff (OAPSE 148) has no maximum days for severance payout.

B. Life Insurance

The School District provides life insurance and accidental death and dismemberment insurance to all employees through the Stark County Schools Council of Governments Health Benefit Plan. Coverage of \$50,000 is provided for all certified and classified employees.

NOTE 13: INTERFUND ACTIVITY

A. Interfund Balances

Interfund balances at June 30, 2022 consist of the following individual fund receivables and payables:

Interfund Payable	Interfund Receivable
	General
<i>Nonmajor Debt Service Fund:</i>	
Bond Retirement	\$ 165,443
<i>Nonmajor Special Revenue Funds:</i>	
ESSER	1,506
IDEA Part B	3,559
Carl Perkins Grant	17,107
Title I	8,708
Title VI-R	2,221
Total	\$ 198,544

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

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B. Interfund Transfers

	Transfer In	Transfer Out
<i>Major Funds:</i>		
General	\$ 30,000,629	\$ 50,219,426
Capital Projects	44,090,201	30,000,000
Classroom Facilities	5,717,174	-
<i>Nonmajor Funds:</i>		
Student Activities	927	629
Athletics	60,985	-
Building Fund	350,139	-
Total	\$ 80,220,055	\$ 80,220,055

During fiscal year 2022, the general fund transferred revenue to several funds to provide additional resources for current operations. The capital projects fund transferred 30,000,000 to the general fund for the local funding initiative of the Ohio Facilities Construction Commission grant. The student activities fund transferred \$629 to refund the general fund for invoices paid. Interfund transfers between governmental funds are eliminated in the statement of activities.

NOTE 14: LONG-TERM OBLIGATIONS

Changes in the School District's long-term obligations during fiscal year 2022 were as follows:

	Outstanding 6/30/2021	Additions	Deductions	Outstanding 6/30/2022	Due Within One Year
<i>Governmental Activities:</i>					
<i>General Obligation Bonds:</i>					
2011 Obligation Various Purpose Bonds					
Term Bonds	\$ 170,000	\$ -	\$ (170,000)	\$ -	\$ -
2020 Refunding Bonds					
Term Bonds	4,625,000	-	(850,000)	3,775,000	910,000
2020 Refunding Bonds					
Term Bonds	735,000	-	-	735,000	175,000
<i>Total General Debt Obligations</i>	5,530,000	-	(1,020,000)	4,510,000	1,085,000
<i>Direct Borrowings:</i>					
2019 Lease-Purchase Agreement	6,514,000	-	(502,000)	6,012,000	519,000
Net Pension/OPEB Liability					
Pension	54,972,257	-	(24,556,051)	30,416,206	-
OPEB	3,618,375	-	(360,431)	3,257,944	-
<i>Total Net Pension/OPEB Liability</i>	58,590,632	-	(24,916,482)	33,674,150	-
<i>Other Long-Term Obligations:</i>					
Compensated Absences	3,304,587	525,552	(243,265)	3,586,874	189,671
<i>Total General Long-Term Obligations</i>	\$ 73,939,219	\$ 525,552	\$ (26,681,747)	\$ 47,783,024	\$ 1,793,671

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2011 Limited Tax General Obligation Various Purpose Bonds

On July 19, 2011, the School District issued \$2,425,000 of limited tax general obligation various purpose bonds, which included serial and term bonds in the amount of \$1,355,000 and \$1,070,000, respectively. Interest rates range from 1.00 to 3.00 percent on the serial bonds and 3.25 to 3.75 percent on the term bonds. They were issued for a fourteen year period with final maturities at December 1, 2025. The bonds refunded \$2,425,000 of outstanding 2010 bond anticipation notes. The bonds were issued for the purchase of buses, and installations, modifications and remodeling of school buildings to conserve energy.

2020 Classroom Facilities Refunding Bonds

On September 18, 2020, the School District issued two sets of general obligation bonds one for 4,625,000 and the other for \$735,000. The bonds were issued to refund \$4,625,000 of outstanding 2011 Classroom Facilities Refunding General Obligation Bonds and \$735,000 of 2011 Limited Tax General Obligation Various purpose Bonds. The bonds were issued for a five year period with final maturities at December 1, 2025.

At the date of refunding, \$4,712,837 and \$748,486 (including premium and after underwriting fees and other issuance costs) was received to pay off old debt. As a result, \$4,625,000 and \$735,000 of the 2011 Classroom Facilities Refunding General Obligation Bonds and 2011 Limited Tax General Obligation Various purpose Bonds, respectively, were considered to be defeased. The liability of the bonds was removed from the financial statements at the time of the refunding. The advance refunding reduced cash flows required for debt service by \$414,694 and \$63,110 for the 2011 Classroom Facilities Refunding General Obligation Bonds and 2011 Limited Tax General Obligation Various purpose Bonds, respectively, over the next five years. This refunding also resulted in an economic gain of \$353,299 and \$46,629 for the 2011 Classroom Facilities Refunding General Obligation Bonds and 2011 Limited Tax General Obligation Various purpose Bonds, respectively. The \$4,625,000 and the \$735,000 of the defeased bonds were called on December 1, 2020.

2019 Lease-Purchase Agreement

In fiscal year 2020, the School District entered into a grounds lease with Huntington National Bank for the construction, enlarging or other improvement, furnishing and equipping and eventual acquisition of the project facilities. Interest accrues at 3.20 percent on the lease-purchase and the maturity date is December 1, 2031. Massillon middle school is held for collateral. At the time the School District entered into the lease, the construction had not been started.

In the event of default, as defined by the lease agreement, the amounts payable by the School District may become due. If payments are not made, the lessor may retake possession of the leased property and may sell, sublease the leased property or demand all remaining sums of the project fund be returned. The lessor may exercise any other rights, remedy or privilege that may be available under the State laws to enforce the terms of the lease or recover damages for the breach of the contract. The School District will be held liable for amounts payable. The land and existing improvements included in the leased property are owned by the School District and are leased to the Huntington National Bank pursuant to the ground lease. The proceeds from the lease-purchase agreement is expected to be used to pay costs of construction, equipping and improving of the project facilities not included in the leased property.

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The general obligation various purpose bonds are paid from the permanent improvement funds and the classroom facilities bonds are paid from the bond retirement fund. The lease-purchase agreement are paid from the permanent improvement funds. Compensated absences will be paid primarily from the general fund and the food service fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 10 and 11.

The following is a summary of the School District's annual debt service principal and interest payments on debt outstanding at June 30, 2022:

Fiscal Year Ending June 30,	General Obligation Bonds		Lease-Purchase		Total	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 1,085,000	\$ 41,957	\$ 519,000	\$ 184,080	\$ 1,604,000	\$ 226,037
2024	1,105,000	30,381	536,000	167,200	1,641,000	197,581
2025	1,130,000	18,557	553,000	149,776	1,683,000	168,333
2026	1,190,000	6,287	571,000	131,792	1,761,000	138,079
2027	-	-	589,000	113,232	589,000	113,232
2028-2032	-	-	3,244,000	266,144	3,244,000	266,144
Total	<u>\$ 4,510,000</u>	<u>\$ 97,182</u>	<u>\$ 6,012,000</u>	<u>\$ 1,012,224</u>	<u>\$ 10,522,000</u>	<u>\$ 1,109,406</u>

NOTE 15: JOINTLY GOVERNED ORGANIZATION

The Stark Portage Area Computer Consortium (SPARCC) is a jointly governed organization among 31 school districts, and the Stark County Educational Service Center. The purpose of the organization is to apply modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The legislative and advisory body is the assembly which is comprised of the superintendents of the participating schools. The degree of control exercised by any participating district is limited to its representation on the assembly, which appoints the five-member executive board. The executive board exercises total control over the operation of SPARCC including budgeting, appropriating, contracting and designating management. The executive board consists of five superintendents. All revenues are generated from State funding and an annual fee charged to participating districts. The Stark County Educational Service Center is the fiscal agent of SPARCC. Financial information can be obtained by writing to the Stark County Educational Service Center, 6057 Strip Avenue NW, North Canton, Ohio 44720.

NOTE 16: PUBLIC ENTITY RISK POOL

The Stark County Schools Council of Governments Health Benefit Plan (Council) is a shared risk pool created pursuant to state statute for the purpose of administering health care benefits. The Council is governed by an assembly, which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one-year terms to serve on the board of directors. The assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services received from the participating school districts, based on the established premiums for the insurance plans.

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NOTE 17: CONTINGENCIES

A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

B. Litigation

The School District is not party to any claims or lawsuits that would, in the School District’s opinion, have a material effect of the basic financial statements.

NOTE 18: COMMITMENTS

Outstanding encumbrances for governmental funds include \$1,501,211 in the general fund, and \$1,688,528 in nonmajor governmental funds.

NOTE 19: SET-ASIDE CALCULATIONS

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the changes in the year-end set-aside amounts. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>
Set-Aside Restricted Balance as of June 30, 2021	\$ -
Current Year Set-Aside Requirement	688,675
Current Year Offsets	<u>(2,242,623)</u>
Totals	<u>\$ (1,553,948)</u>
Balance Carried Forward to Fiscal Year 2023	<u>\$ -</u>
Set-Aside Restricted Balance as of June 30, 2022	<u>\$ -</u>

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Although the School District had offsets (permanent improvement and classroom facilities maintenance property tax levy proceeds) during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement of future years. This negative balance is therefore not presented as being carried forward to future years.

NOTE 20: COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The financial impact of COVID-19 and the continuing recovery measures will impact subsequent periods of the School District. The impact on the School District's future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

The School District's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

NOTE 21: FUND BALANCE

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

Massillon City School District
Stark County, Ohio
Notes To The Basic Financial Statements
For the Fiscal Year Ended June 30, 2022

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	General	Capital Projects Fund	Classroom Facilities Fund	Other Governmental Funds	Total
Nonspendable for:					
Prepays	\$ 53,939	\$ -	\$ -	\$ 294	\$ 54,233
Unclaimed Monies	26,540	-	-	-	26,540
Total Nonspendable	80,479	-	-	294	80,773
Restricted for:					
Debt Service	-	-	-	751,276	751,276
Food Service	-	-	-	2,042,905	2,042,905
Classroom Facilities Maintenance	-	-	-	1,239,679	1,239,679
Student Activities	-	-	-	251,109	251,109
Athletics	-	-	-	589,340	589,340
State Funded Programs	-	-	-	110,957	110,957
Federally Funded Programs	-	-	-	33,874	33,874
Other Purposes	-	-	-	239,065	239,065
Capital Outlay	-	24,090,201	6,044,759	205,651	30,340,611
Total Restricted	-	24,090,201	6,044,759	5,463,856	35,598,816
Committed for:					
Capital Outlay	-	20,000,000	-	5,172,777	25,172,777
Total Committed	-	20,000,000	-	5,172,777	25,172,777
Assigned for:					
Encumbrances:					
Instruction	378,083	-	-	-	378,083
Support Services	1,078,157	-	-	-	1,078,157
Community Services	41,309	-	-	-	41,309
Extracurricular	34,012	-	-	-	34,012
Subsequent Year Appropriations	4,105,717	-	-	-	4,105,717
Total Assigned	5,637,278	-	-	-	5,637,278
Unassigned	201,520	-	-	(30,715)	170,805
Total Fund Balance	\$ 5,919,277	\$ 44,090,201	\$ 6,044,759	\$ 10,606,212	\$ 66,660,449

Massillon City School District
Stark County, Ohio
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
Last Nine Fiscal Years (1)

	2022	2021	2020	2019
<i>School Employees Retirement System (SERS)</i>				
School District's Proportion of the Net Pension Liability	0.16685790%	0.16012150%	0.16550580%	0.17679460%
School District's Proportionate Share of the Net Pension Liability	\$ 6,156,573	\$ 10,590,773	\$ 9,902,502	\$ 10,125,354
School District's Covered Payroll	\$ 5,792,857	\$ 5,655,029	\$ 5,748,081	\$ 5,470,889
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	106.28%	187.28%	172.27%	185.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%	71.36%
<i>State Teachers Retirement System (STRS)</i>				
School District's Proportion of the Net Pension Liability	0.18973741%	0.18342153%	0.18437335%	0.18220920%
School District's Proportionate Share of the Net Pension Liability	\$ 24,259,633	\$ 44,381,484	\$ 40,773,058	\$ 40,063,712
School District's Covered Payroll	\$ 24,430,121	\$ 21,929,193	\$ 21,687,293	\$ 21,056,736
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	99.30%	202.39%	188.00%	190.27%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%	77.31%

(1) Information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

2018	2017	2016	2015	2014
0.14986160%	0.15891950%	0.15948870%	0.16572900%	0.16572900%
\$ 8,953,900	\$ 11,631,441	\$ 9,100,580	\$ 8,387,450	\$ 9,855,372
\$ 5,074,364	\$ 7,617,271	\$ 5,100,167	\$ 6,999,242	\$ 6,629,335
176.45%	152.70%	178.44%	119.83%	148.66%
69.50%	62.98%	69.16%	71.70%	65.52%
0.17937840%	0.17916856%	0.17250585%	0.17463428%	0.17463428%
\$ 42,611,723	\$ 59,973,118	\$ 47,675,571	\$ 42,477,101	\$ 50,598,444
\$ 19,794,529	\$ 19,339,057	\$ 15,599,657	\$ 15,732,546	\$ 20,886,800
215.27%	310.11%	305.62%	270.00%	242.25%
75.30%	66.80%	72.10%	74.70%	69.30%

See accompanying notes to the required supplementary information.

Massillon City School District
Stark County, Ohio
Required Supplementary Information
Schedule of the School District's Contributions - Pension
Last Ten Fiscal Years

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<i>School Employees Retirement System (SERS)</i>				
Contractually Required Contribution	\$ 833,121	\$ 811,000	\$ 791,704	\$ 775,991
Contributions in Relation to the Contractually Required Contribution	<u>(833,121)</u>	<u>(811,000)</u>	<u>(791,704)</u>	<u>(775,991)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 5,950,864	\$ 5,792,857	\$ 5,655,029	\$ 5,748,081
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	13.50%
<i>State Teachers Retirement System (STRS)</i>				
Contractually Required Contribution	\$ 3,436,788	\$ 3,420,217	\$ 3,070,087	\$ 3,036,221
Contributions in Relation to the Contractually Required Contribution	<u>(3,436,788)</u>	<u>(3,420,217)</u>	<u>(3,070,087)</u>	<u>(3,036,221)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 24,548,486	\$ 24,430,121	\$ 21,929,193	\$ 21,687,293
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information.

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$ 738,570	\$ 710,411	\$ 1,066,418	\$ 672,202	\$ 970,095	\$ 917,500
<u>(738,570)</u>	<u>(710,411)</u>	<u>(1,066,418)</u>	<u>(672,202)</u>	<u>(970,095)</u>	<u>(917,500)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 5,470,889	\$ 5,074,364	\$ 7,617,271	\$ 5,100,167	\$ 6,999,242	\$ 6,629,335
13.50%	14.00%	14.00%	13.18%	13.86%	13.84%
\$ 2,947,943	\$ 2,771,234	\$ 2,707,468	\$ 2,183,952	\$ 2,045,231	\$ 2,715,284
<u>(2,947,943)</u>	<u>(2,771,234)</u>	<u>(2,707,468)</u>	<u>(2,183,952)</u>	<u>(2,045,231)</u>	<u>(2,715,284)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 21,056,736	\$ 19,794,529	\$ 19,339,057	\$ 15,599,657	\$ 15,732,546	\$ 20,886,800
14.00%	14.00%	14.00%	14.00%	13.00%	13.00%

See accompanying notes to the required supplementary information.

Massillon City School District
Stark County, Ohio
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability/(Asset)
Last Six Fiscal Years (1)

	<u>2022</u>	<u>2021</u>	<u>2020</u>
<i>School Employees Retirement System (SERS)</i>			
School District's Proportion of the Net OPEB Liability	0.17214300%	0.16649000%	0.16938400%
School District's Proportionate Share of the Net OPEB Liability	\$ 3,257,944	\$ 3,618,375	\$ 4,259,654
School District's Covered Payroll	\$ 5,792,857	\$ 5,655,029	\$ 5,748,081
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	56.24%	63.99%	74.11%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%
<i>State Teachers Retirement System (STRS)</i>			
School District's Proportion of the Net OPEB Liability/(Asset)	0.18973700%	0.18342200%	0.18437300%
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (4,000,449)	\$ (3,223,638)	\$ (3,053,659)
School District's Covered Payroll	\$ 24,430,121	\$ 21,929,193	\$ 21,687,293
School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-16.38%	-14.70%	-14.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)	174.73%	182.10%	174.70%

(1) Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

<u>2019</u>	<u>2018</u>	<u>2017</u>
0.17780600%	0.15188860%	0.16547982%
\$ 4,932,819	\$ 4,076,291	\$ 4,716,787
\$ 5,470,889	\$ 5,074,364	\$ 7,617,271
90.16%	80.33%	61.92%
13.57%	12.46%	11.49%
0.18220920%	0.17937840%	0.17916856%
\$ (2,927,916)	\$ 6,998,683	\$ 9,581,981
\$ 21,056,736	\$ 19,794,529	\$ 19,339,057
-13.90%	35.36%	49.55%
176.00%	47.10%	37.30%

See accompanying notes to the required supplementary information.

Massillon City School District
Stark County, Ohio
Required Supplementary Information
Schedule of the School District's Contributions - OPEB
Last Ten Fiscal Years

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<i>School Employees Retirement System (SERS)</i>				
Contractually Required Contribution (1)	\$ 93,147	\$ 90,434	\$ 108,529	\$ 130,872
Contributions in Relation to the Contractually Required Contribution	<u>(93,147)</u>	<u>(90,434)</u>	<u>(108,529)</u>	<u>(130,872)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 5,950,864	\$ 5,792,857	\$ 5,655,029	\$ 5,748,081
OPEB Contributions as a Percentage of Covered Payroll (1)	1.55%	1.56%	1.92%	2.28%
<i>State Teachers Retirement System (STRS)</i>				
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 24,548,486	\$ 24,430,121	\$ 21,929,193	\$ 21,687,293
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

(1) Includes surcharge

<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$ 116,519	\$ 81,920	\$ 102,750	\$ 152,170	\$ 116,937	\$ 112,643
<u>(116,519)</u>	<u>(81,920)</u>	<u>(102,750)</u>	<u>(152,170)</u>	<u>(116,937)</u>	<u>(112,643)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 5,470,889	\$ 5,074,364	\$ 7,617,271	\$ 5,100,167	\$ 6,999,242	\$ 6,629,335
2.13%	1.61%	1.35%	2.98%	1.67%	1.70%
\$ -	\$ -	\$ -	\$ -	\$ 157,325	\$ 208,868
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(157,325)</u>	<u>(208,868)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 21,056,736	\$ 19,794,529	\$ 19,339,057	\$ 15,599,657	\$ 15,732,546	\$ 20,886,800
0.00%	0.00%	0.00%	0.00%	1.00%	1.00%

See accompanying notes to the required supplementary information.

Massillon City School District
Stark County, Ohio
Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2022

NOTE 1 - NET PENSION LIABILITY

There were no changes in assumptions or benefit terms for the fiscal years reported unless otherwise stated below:

Changes in Assumptions - SERS

For fiscal year 2022, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.00 percent to 2.40 percent.
- Payroll growth assumption was reduced from 3.50 percent to 1.75 percent.
- Assumed real wage growth was reduced from 0.50 percent to 0.85 percent.
- Discount rate was increased from 7.50 percent to 7.00 percent.
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members, service retirees and beneficiaries, and disabled members were updated.

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent.
- Payroll growth assumption was reduced from 4.00 percent to 3.50 percent.
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent.
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

Changes in Benefit Terms - SERS

For fiscal year 2021, cost-of-living adjustments was reduced from 2.50 percent to 2.00 percent.

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

Changes in Assumptions – STRS

For fiscal year 2022, the long term expected rate of return was reduced from 7.45 percent to 7.00 percent.

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to

Massillon City School District
Stark County, Ohio
Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2022

3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

Changes in Benefit Terms - STRS

For fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

NOTE 2 - NET OPEB LIABILITY (ASSET)

Changes in Assumptions – SERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

Municipal Bond Index Rate:

Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Pre-Medicare Trend Assumption

Fiscal year 2022	6.75 percent initially, decreasing to 4.40 percent
Fiscal year 2021	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2020	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2019	7.25 percent initially, decreasing to 4.75 percent
Fiscal year 2018	7.50 percent initially, decreasing to 5.00 percent

Medicare Trend Assumption

Fiscal year 2022	5.125 percent initially, decreasing to 4.40 percent
Fiscal year 2021	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2020	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2019	5.375 percent initially, decreasing to 4.75 percent
Fiscal year 2018	5.50 percent initially, decreasing to 5.00 percent

Massillon City School District
Stark County, Ohio
Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2022

Changes in Benefit Terms – SERS

There have been no changes to the benefit provisions.

Changes in Assumptions – STRS

For fiscal year 2021, valuation year per capita health care costs were updated. Health care cost trend rates ranged from -4.93 percent to 9.62 percent initially for fiscal year 2020 and changed for fiscal year 2021 to a range of -6.69 percent to 11.87 percent, initially.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent. Valuation year per capita health care costs were updated. Health care cost trend rates ranged from 6.00 percent to 11.00 percent initially and a 4.50 percent ultimate rate for fiscal year 2018 and changed for fiscal year 2019 to a range of -5.23 percent to 8.00 percent, initially and a 4.00 percent ultimate rate.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Changes in Benefit Terms – STRS

For fiscal year 2021, there were no changes to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

**MASSILLON CITY SCHOOL DISTRICT
STARK COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED JUNE 30, 2022**

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Provided Through to Subrecipients	Total Federal Expenditures	Total Federal Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE					
<i>Passed Through Ohio Department of Education</i>					
School Breakfast Program	10.553	044354-3L70-2022		\$535,984	
National School Lunch Program	10.555	044354-3L60-2022		887,739	\$216,932
COVID-19 National School Lunch Program	10.555	044354-3L60-2022		126,022	
Summer Food Service Program for Children	10.559	044354-3GE0-2021		355,334	
	10.559	044354-3GE0-2022		111,915	
Total Child Nutrition Cluster				<u>2,016,994</u>	<u>216,932</u>
COVID-19 State Pandemic Electric Benefit Transfer Administrative Cost Grants	10.649	044354-3HF0-2022		3,063	
Total U.S. Department of Agriculture				<u>2,020,057</u>	<u>216,932</u>
U.S. DEPARTMENT OF THE TREASURY					
<i>Passed Through Ohio Department of Education</i>					
COVID-19 Coronavirus Relief Fund	21.019	044354-5CV1-2021		1,808	
Total U.S. Department of the Treasury				<u>1,808</u>	
U.S. DEPARTMENT OF EDUCATION					
<i>Passed Through Ohio Department of Education</i>					
Title I Grants to Local Educational Agencies	84.010	044354-3M00-2021		205,927	
Title I Grants to Local Educational Agencies	84.010	044354-3M00-2022		1,381,687	
Title I - Expanding Opportunities for Each Child Non -Competitive Grant	84.010	044354-3M00-2022		56,348	
Title I - Non-competitive Supplemental School	84.010	044354-3M00-2021		7,386	
Title I - Non-competitive Supplemental School	84.010	044354-3M00-2022		1,689	
Total Title I Grants to Local Educational Agencies				<u>1,653,037</u>	
Special Education Grants to States	84.027	044354-3M20-2021		129,970	
Special Education Grants to States	84.027	044354-3M20-2022		897,625	
COVID-19 Special Education Grants to States - ARP	84.027	044354-3IA0-2022		42,279	
Special Education Preschool Grants	84.173	044354-3C50-2022		15,363	
Total Special Education Cluster				<u>1,085,237</u>	
Career and Technical Education Basic Grants to States	84.048	044354-3L90-2021		49,097	
Career and Technical Education Basic Grants to States	84.048	044354-3L90-2022		69,594	
Total Career and Technical Education Basic Grants to States				<u>118,691</u>	
English Language Acquisition State Grants	84.365A	044354-3Y70-2022	\$16,345	16,345	
Supporting Effective Instruction State Grants	84.367	044354-3Y60-2021		22,286	
Supporting Effective Instruction State Grants	84.367	044354-3Y60-2022		235,759	
Total Supporting Effective Instruction State Grants				<u>258,045</u>	
Student Support and Academic Enrichment Program	84.424	044354-3HI0-2021		5,638	
Student Support and Academic Enrichment Program	84.424	044354-3HI0-2022		119,323	
Total Student Support and Academic Enrichment Program				<u>124,961</u>	
COVID-19 Elementary and Secondary School Emergency Relief (ESSER) Fund	84.425D	044354-3HS0-2021		93,808	
COVID-19 ESSER Fund	84.425D	044354-3HS0-2022		2,487,590	
COVID-19 ESSER - ARP	84.425U	044354-3HS0-2022		1,082,287	
COVID-19 ESSER - ARP Homeless	84.425W	044354-3HZ0-2022		10,000	
Total COVID-19 Education Stabilization Fund				<u>3,673,685</u>	
Total U.S. Department of Education			<u>16,345</u>	<u>6,930,001</u>	
Total Expenditures of Federal Awards			<u>\$16,345</u>	<u>\$8,951,866</u>	<u>\$216,932</u>

The accompanying notes are an integral part of this schedule.

**MASSILLON CITY SCHOOL DISTRICT
STARK COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED JUNE 30, 2022**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Massillon City School District (the District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - SUBRECIPIENTS

The District passes certain federal awards received from the Ohio Department of Education (ODE) to other governments (subrecipients). As Note B describes, the District reports expenditures of Federal awards to subrecipients when paid in cash.

As a pass-through entity, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE E - CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

NOTE F – FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

NOTE G - TRANSFERS BETWEEN PROGRAM YEARS

Federal regulations require schools to obligate certain federal awards by June 30. However, with the ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2022 to 2023 programs:

Program Title	AL Number	Amount Transferred
Title I Grants to Local Educational Agencies	84.010	\$214,828
- Expanding Opportunities for Each Child Non-Competitive Grant	84.010	\$182
- Non-competitive Supplemental School Improvement	84.010	\$18,336
COVID-19 Special Education Grants to States - ARP	84.027	\$103,545
Special Education Grants to States	84.027	\$195,626
COVID-19 Special Education Preschool Grants	84.173	\$16,109
Supporting Effective Instruction State Grants	84.367	\$75,016
Student Support and Academic Enrichment Program	84.424	\$37,166
COVID-19 Elementary and Secondary School Emergency Relief Fund II	84.425D	\$1,262,176
COVID-19 Elementary and Secondary School Emergency Relief Fund - ARP	84.425U	\$11,550,477
COVID-19 Elementary and Secondary School Emergency Relief Fund – ARP Homeless	84.425W	\$34,138

OHIO AUDITOR OF STATE KEITH FABER



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Massillon City School District
Stark County
930 17th Street N.E.
Massillon, Ohio 44646

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Massillon City School District, Stark County, (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 31, 2023.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

March 31, 2023

OHIO AUDITOR OF STATE KEITH FABER



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Massillon City School District
Stark County
930 17th Street N.E.
Massillon, Ohio 44646

To the Board of Education:

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Massillon City School District's, Stark County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Massillon City School District's major federal programs for the year ended June 30, 2022. Massillon City School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Massillon City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

March 31, 2023

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**MASSILLON CITY SCHOOL DISTRICT
STARK COUNTY**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
JUNE 30, 2022**

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Nutrition Cluster Elementary and Secondary School Emergency Relief
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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OHIO AUDITOR OF STATE KEITH FABER



MASSILLON CITY SCHOOL DISTRICT

STARK COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/13/2023

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This report is a matter of public record and is available online at
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