



**PERRY**

**& Associates CPAs**

**PASSION** *Beyond the Numbers*

**EAST PALESTINE CITY SCHOOL DISTRICT  
COLUMBIANA COUNTY  
SINGLE AUDIT  
FOR THE YEAR ENDED JUNE 30, 2022**



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPAReport@ohioauditor.gov  
(800) 282-0370

Board of Education  
East Palestine City School District  
200 West North Avenue  
East Palestine, Ohio 44413

We have reviewed the *Independent Auditor's Report* of the East Palestine City School District, Columbiana County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The East Palestine City School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio  
April 07, 2023

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**EAST PALESTINE CITY SCHOOL DISTRICT  
COLUMBIANA COUNTY, OHIO**

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COLUMBIANA COUNTY, OHIO**

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## INDEPENDENT AUDITOR'S REPORT

East Palestine City School District  
Columbiana County  
200 West North Avenue  
East Palestine, Ohio 44413

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **East Palestine City School District**, Columbiana County, Ohio (the District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the East Palestine City School District, Columbiana County, Ohio as of June 30, 2022, and the respective changes in financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

January 25, 2023

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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The discussion and analysis of East Palestine City School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2022. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2022 are as follows:

- In total, net position increased \$1,792,619 from fiscal year 2021, due to an increase in cash on hand from the new income tax levy. The effects of GASB 68 and 75 distort the comparative analysis to follow in this MD&A due to the significant change in total expenses on a full accrual basis.
- Capital assets decreased \$441,711, which represents a 3 percent change from the prior fiscal year.
- On a modified accrual basis, the general fund balance increased \$797,506, to \$81,680.
- On a modified accrual basis, the permanent improvement fund balance increased \$51,660, or 8 percent.
- The District's total net pension liability decreased to \$6,100,162 from \$11,319,365 and the OPEB liability decreased to \$810,837 from \$870,224, a combined increase of \$5,278,590. For more information on this liability see Notes 13 and 14 to the basic financial statements.

**Using these Basic Financial Statements**

This annual report consists of this management's discussion and analysis, a series of financial statements and notes to those statements. These statements are organized so the reader can understand East Palestine City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the East Palestine City School District, the general fund and the permanent improvement capital projects fund are the most significant funds and are the only two funds reported as major.

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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**Reporting the District as a Whole**

*Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2022?" The Statement of Net Position and the Statement of Activities answer this question. These statements include *all assets, deferred outflows of resources, liabilities and deferred inflows of resources* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the District has only one kind of activity:

- **Governmental Activities** - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. Due to the continuing subsidies that go to the lunchroom fund from the general fund, the lunchroom operation is also being considered as governmental activities.

**Reporting the District's Most Significant Funds**

*Fund Financial Statements*

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the permanent improvement capital projects fund.

**Governmental Funds** Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the financial statements.

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

**The District as a Whole**

The Statement of Net Position provides the perspective of the District as a whole. Table 1 shows net position for fiscal year 2022 as compared to fiscal year 2021.

| <b>Net Position (Table 1)</b>               |              |                    |             |
|---|--------------|--------------------|-------------|
|   | 2022         | (Restated)<br>2021 | Change      |
| <b>Assets</b>                               |              |                    |             |
| Current and Other Assets                    | \$6,352,044  | \$5,510,494        | \$841,550   |
| Capital Assets, Net                         | 15,343,896   | 15,785,607         | (441,711)   |
| <i>Total Assets</i>                         | 21,695,940   | 21,296,101         | 399,839     |
| <b>Deferred Outflows of Resources</b>       |              |                    |             |
| Pension                                     | 2,467,373    | 1,979,371          | 488,002     |
| OPEB  | 356,193      | 341,369            | 14,824      |
| <i>Total Deferred Outflows of Resources</i> | 2,823,566    | 2,320,740          | 502,826     |
| <b>Liabilities</b>                          |              |                    |             |
| Current Liabilities                         | 1,407,234    | 1,467,302          | (60,068)    |
| Long-Term Liabilities                       |              |                    |             |
| Due within One Year                         | 91,658       | 92,363             | (705)       |
| Due in More than One Year:                  |              |                    |             |
| Net Pension Liability                       | 6,100,162    | 11,319,365         | (5,219,203) |
| Net OPEB Liability                          | 810,837      | 870,224            | (59,387)    |
| Other Amounts                               | 674,755      | 821,094            | (146,339)   |
| <i>Total Liabilities</i>                    | 9,084,646    | 14,570,348         | (5,485,702) |
| <b>Deferred Inflows of Resources</b>        |              |                    |             |
| Property Taxes                              | 2,856,382    | 2,908,063          | (51,681)    |
| Pension                                     | 5,415,867    | 888,669            | 4,527,198   |
| OPEB  | 1,376,825    | 1,256,594          | 120,231     |
| <i>Total Deferred Inflows of Resources</i>  | 9,649,074    | 5,053,326          | 4,595,748   |
| <b>Net Position</b>                         |              |                    |             |
| Net Investment in Capital Assets            | 15,243,828   | 15,658,289         | (414,461)   |
| Restricted                                  | 1,000,746    | 732,615            | 268,131     |
| Unrestricted (Deficit)                      | (10,458,788) | (12,397,737)       | 1,938,949   |
| <i>Total Net Position</i>                   | \$5,785,786  | \$3,993,167        | \$1,792,619 |

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2022 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2022, the District's assets plus deferred outflows exceeded liabilities plus deferred inflows by \$5,785,786. Unrestricted net position at the end of the current fiscal year was a negative \$10,458,788.

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2022  
(Unaudited)*

Table 2 shows the changes in net position for fiscal year 2022 and 2021:

|  | <b>Table 2</b>         |                    |                        |
|--|------------------------|--------------------|------------------------|
|  | Change in Net Position |                    |                        |
|  | 2022                   | (Restated)<br>2021 | Increase<br>(Decrease) |
| <b>Revenues</b>                              |                        |                    |                        |
| <b>Program Revenues</b>                      |                        |                    |                        |
| Charges for Services and Sales               | \$690,974              | \$631,772          | \$59,202               |
| Operating Grants and Contributions           | 2,421,565              | 2,331,069          | 90,496                 |
| <i>Total Program Revenues</i>                | <u>3,112,539</u>       | <u>2,962,841</u>   | <u>149,698</u>         |
| <b>General Revenues</b>                      |                        |                    |                        |
| Property Taxes                               | 3,413,264              | 3,223,443          | 189,821                |
| Income Tax                                   | 611,217                | 135,376            | 0                      |
| Grants and Entitlements Not Restricted       | 8,012,615              | 8,822,397          | (809,782)              |
| Investment Earnings                          | 466                    | 1,318              | (852)                  |
| Miscellaneous                                | 48,675                 | 252,937            | (204,262)              |
| <i>Total General Revenues</i>                | <u>12,086,237</u>      | <u>12,435,471</u>  | <u>(825,075)</u>       |
| <i>Total Revenues</i>                        | <u>15,198,776</u>      | <u>15,398,312</u>  | <u>(675,377)</u>       |
| <b>Program Expenses</b>                      |                        |                    |                        |
| Instruction                                  | 7,372,936              | 7,642,714          | (269,778)              |
| Support Services                             | 4,721,685              | 6,293,483          | (1,571,798)            |
| Operation of Non-Instructional/Food Services | 597,782                | 491,699            | 106,083                |
| Extracurricular Activities                   | 700,380                | 634,797            | 65,583                 |
| Interest and Fiscal Charges                  | 13,374                 | 10,644             | 2,730                  |
| <i>Total Program Expenses</i>                | <u>13,406,157</u>      | <u>15,073,337</u>  | <u>(1,397,402)</u>     |
| <i>Change in Net Position</i>                | 1,792,619              | 324,975            | 722,025                |
| Net Position Beginning of Year               | 3,993,167              | 3,668,192          | 324,975                |
| <i>Net Position End of Year</i>              | <u>\$5,785,786</u>     | <u>\$3,993,167</u> | <u>\$1,792,619</u>     |

**Governmental Activities**

Unrestricted grants and entitlements decreased due to a change in foundation receipts from the State.

The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These two revenue sources represent 95 percent of total governmental revenue. Property taxes support 25 percent of total expenses while grants and entitlements supported 60 percent of total expenses. Between these two revenue items, 85 percent of total expenses were funded this year.

The largest expense of the District is for its instructional programs. Instructional expenses totaled \$7,372,936 or 55 percent, of total governmental expenses. The effects of GASB 68 and 75 distort this comparative analysis due to the significant impact changes made to cost of living adjustments enacted by the state pension board had on the District's share of the total pension/OPEB liability.

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2022 and 2021. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

**Table 3**  
Total and Net Cost of Program Services

|  | 2022                      |                         | 2021                      |                         |
|--|---------------------------|-------------------------|---------------------------|-------------------------|
|  | Total Cost<br>of Services | Net Cost<br>of Services | Total Cost<br>of Services | Net Cost<br>of Services |
| <b>Program Expenses</b>                      |                           |                         |                           |                         |
| Instruction                                  | \$7,372,936               | \$5,645,840             | \$7,642,714               | \$6,300,838             |
| Support Services                             | 4,721,685                 | 4,361,283               | 6,293,483                 | 5,346,326               |
| Operation of Non-Instructional/Food Services | 597,782                   | (185,194)               | 491,699                   | (46,931)                |
| Extracurricular Activities                   | 700,380                   | 458,315                 | 634,797                   | 499,619                 |
| Interest and Fiscal Charges                  | 13,374                    | 13,374                  | 10,644                    | 10,644                  |
| <i>Total Expenditures</i>                    | <u>\$13,406,157</u>       | <u>\$10,293,618</u>     | <u>\$15,073,337</u>       | <u>\$12,110,496</u>     |

The table above reflects how the District funds its programs through program revenues. Instructional services, support services, co-curricular activities, and interest charges rely heavily on general revenues, while non-instructional and food services were completely funded by program revenues during the fiscal year. The decrease in support services is the byproduct of GASB 68 and 75 as previously discussed. To gain a better understanding of operations, please refer to the fund analysis on the next following pages.

The dependence upon general and income tax revenues and other general revenues for governmental activities is apparent. The community, as a whole, is by far the primary support for East Palestine City School District students.

***The District's Funds***

The District's governmental funds (as presented on the balance sheet) reported a combined fund balance of \$1,150,454 which is an increase from last year's total of \$277,633. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2022 and 2021.

|                       | Fund Balance<br>June 30, 2022 | Fund Balance<br>June 30, 2021 | Increase<br>(Decrease) |
|-----------------------|-------------------------------|-------------------------------|------------------------|
| General               | \$81,680                      | (\$715,826)                   | \$797,506              |
| Permanent Improvement | 666,869                       | 615,209                       | 51,660                 |
| Other Governmental    | 401,905                       | 378,250                       | 23,655                 |
| Total                 | <u>\$1,150,454</u>            | <u>\$277,633</u>              | <u>\$872,821</u>       |

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

**General Fund**

During fiscal year 2022, the District's general fund balance increased on a modified accrual basis by \$797,506; total revenues within the general fund decreased by 3.0 percent while expenditures also decreased by 5.7 percent, resulting in the overall increase to fund balance. The following table assists in illustrating the financial activities and fund balance of the general fund.

|   | 2022<br>Amount      | 2021<br>Amount      | Percentage<br>Change |
|---|---------------------|---------------------|----------------------|
| <b><u>Revenues</u></b>                  |                     |                     |                      |
| Property Taxes                          | \$2,708,362         | \$2,480,332         | 9.2 %                |
| Income Taxes                            | 589,762             | 111,637             | 428.3 %              |
| Tuition and Fees                        | 112,237             | 268,784             | (58.2) %             |
| Charges for Services                    | 292,062             | 188,974             | 54.6 %               |
| Intergovernmental                       | 7,913,621           | 8,719,659           | (9.2) %              |
| Other revenues                          | 123,799             | 328,028             | (62.3) %             |
| Total                                   | <u>\$11,739,843</u> | <u>\$12,097,414</u> | <u>(3.0) %</u>       |
| <b><u>Expenditures</u></b>              |                     |                     |                      |
| Instruction                             | 6,196,977           | 6,055,535           | 2.3 %                |
| Support services                        | 4,397,347           | 5,258,620           | (16.4) %             |
| Operation of non-instructional services | 23,395              | 6,900               | 239.1 %              |
| Extracurricular activities              | 234,068             | 222,982             | 5.0 %                |
| Debt service                            | 75,709              | 44,726              | 69.3 %               |
| Total                                   | <u>\$10,927,496</u> | <u>\$11,588,763</u> | <u>(5.7) %</u>       |

**Permanent Improvement Fund**

The District's permanent improvement capital projects fund had \$781,316 in revenues and \$729,656 in expenditures. The fund balance increased \$51,660 from a balance of \$615,209 in fiscal year 2021, to a balance of \$666,869 in fiscal year 2022.

**General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2022 the District amended its general fund budget as needed. The District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, actual revenue, including other financing sources, was \$11,428,415, which was \$593,202 less than the final budgeted revenues of \$12,021,617.

Total actual expenditures, including other financing uses, were \$11,167,564 which was \$1,184,923 less than final appropriations of \$12,352,487. The variance with final appropriations was due to a conservative estimates approach.



**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal year 2022, the District had \$15,343,896 invested in capital assets. Table 4 shows fiscal year 2022 balances compared to fiscal year 2021:

**Table 4**  
Capital Assets at June 30 (Net of Depreciation/Amortization)

|                                     | 2022                | (Restated)<br>2021  |
|-------------------------------------|---------------------|---------------------|
| Land                                | \$490,814           | \$490,814           |
| Land Improvements                   | 117,695             | 197,490             |
| Buildings and Building Improvements | 14,047,319          | 14,459,319          |
| Furniture and Equipment             | 178,932             | 126,281             |
| Vehicles                            | 411,549             | 385,554             |
| Intangible Right to Use Lease       | 97,587              | 126,149             |
| <i>Total</i>                        | <b>\$15,343,896</b> | <b>\$15,785,607</b> |

All capital assets, except land are reported net of depreciation/amortization. The District had an overall decrease in capital assets of \$441,711, attributable to current year depreciation/amortization of \$798,482 exceeding current year additions of \$356,771. For more information about the District's capital assets, see Note 10 to the basic financial statements.

**Long-Term Obligations**

At June 30, 2022, the District had \$317,840 in Energy Conservation Notes payable and \$100,068 in leases payable outstanding. \$36,000 and \$28,149, respectively, are due within one year. The following table summarizes the outstanding long-term obligations.

**Table 5**  
Outstanding Long-Term Obligations at Year End

|   | 2022               | (Restated)<br>2021  |
|---|--------------------|---------------------|
| House Bill 264 Energy Conservation Note | \$317,840          | \$352,840           |
| Leases                                  | \$100,068          | \$127,318           |
| Compensated Absences                    | 348,505            | 433,299             |
| Net Pension Liability                   | 6,100,162          | 11,319,365          |
| Net OPEB Liability                      | 810,837            | 870,224             |
| <i>Total</i>                            | <b>\$7,677,412</b> | <b>\$13,103,046</b> |

The District issued Energy Conservation Notes to upgrade various buildings throughout the District during fiscal year 2015. The notes mature December 1, 2029 and have an interest rate of 2.90 percent. See Notes 12 to the basic financial statements for additional details.

**East Palestine City School District**  
Columbiana County, Ohio

*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2022*  
*(Unaudited)*

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**Current Issues**

The East Palestine City School District continues to receive strong support from the residents of the District. The District property tax levy is at the 20 mill floor and anticipates staying there.

Real estate and personal property tax collections have shown small decreases. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a levy will not increase solely as a result of inflation due to Ohio House Bill 920 (passed in 1976). As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (and this inflammatory increase in value is comparable to other property owners) the effective tax rate would become 0.5 mills and the owner would still pay \$35.00.

Thus school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. More staff retirements have helped the bottom line since all were replaced with staff members having little or no experience.

The District has also been affected by changes in the personal property tax structure (utility deregulation) and commercial business/property uncertainties. An increase in gifted education, rising utility costs, increased special education services required for our students, and significant increases in health insurance and property/liability/fleet insurance has been difficult to budget with stagnant income.

The East Palestine City School District has not anticipated any meaningful growth in State revenue. The concern is that, to meet the requirements of the Court, the State may require redistribution of state funding based upon each district's property wealth. This could have a significant impact on the East Palestine City School District. How the legislature plans to fund education programs during a weakened economy remains a concern.

All scenarios require management to plan carefully and prudently to provide the resources to meet student needs over the next several years.

An income tax was passed in May of 2020, 5 year earned income tax beginning to be collected January 1, 2021. Collections will be slow for the first year but should eventually generate around \$626,643 annually.

With the passage of the new State funding formula and biennium budget the District will no longer be punished financially with open enrollment loss. Students will now be funded by where they attend school rather than where they live.

In addition, the District's systems of budgeting and internal controls are well regarded. All of the District's financial abilities will be needed to meet the financial challenges of the future.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Rick Ellis, Treasurer of East Palestine City School District, 200 W. North Avenue, East Palestine, Ohio 44413 or [rick.ellis@EPSchools.k12.oh.us](mailto:rick.ellis@EPSchools.k12.oh.us).

**East Palestine City School District**

Columbiana County, Ohio

*Statement of Net Position  
June 30, 2022*

|   | <u>Governmental<br/>Activities</u> |
|---|------------------------------------|
| <b>Assets</b>                               |                                    |
| Equity in Pooled Cash and Cash Equivalents  | \$1,707,162                        |
| Cash and Cash Equivalents:                  |                                    |
| In Segregated Accounts                      | 295,029                            |
| Accrued Interest Receivable                 | 445                                |
| Accounts Receivable                         | 295                                |
| Income Taxes Receivable                     | 321,062                            |
| Property Taxes Receivable                   | 3,275,578                          |
| Net OPEB Asset                              | 752,473                            |
| Nondepreciable Capital Assets               | 490,814                            |
| Depreciable Capital Assets, Net             | 14,853,082                         |
| <i>Total Assets</i>                         | <u>21,695,940</u>                  |
| <b>Deferred Outflows of Resources</b>       |                                    |
| Pension                                     | 2,467,373                          |
| Other Postemployment Benefits               | 356,193                            |
| <i>Total Deferred Outflows of Resources</i> | <u>2,823,566</u>                   |
| <b>Liabilities</b>                          |                                    |
| Accounts Payable                            | 105,071                            |
| Accrued Wages and Benefits Payable          | 1,037,390                          |
| Intergovernmental Payable                   | 264,005                            |
| Accrued Interest Payable                    | 768                                |
| Long-Term Liabilities:                      |                                    |
| Due Within One Year                         | 91,658                             |
| Due In More Than One Year:                  |                                    |
| Net Pension Liability                       | 6,100,162                          |
| Other Postemployment Benefits Liability     | 810,837                            |
| Other Amounts Due in More than One Year     | 674,755                            |
| <i>Total Liabilities</i>                    | <u>9,084,646</u>                   |
| <b>Deferred Inflows of Resources</b>        |                                    |
| Property Taxes                              | 2,856,382                          |
| Pension                                     | 5,415,867                          |
| Other Postemployment Benefits               | 1,376,825                          |
| <i>Total Deferred Inflows of Resources</i>  | <u>9,649,074</u>                   |
| <b>Net Position</b>                         |                                    |
| Net Investment in Capital Assets            | 15,243,828                         |
| Restricted for:                             |                                    |
| Capital Projects                            | 407,697                            |
| Other Purposes                              | 593,049                            |
| Unrestricted (Deficit)                      | (10,458,788)                       |
| <i>Total Net Position</i>                   | <u>\$5,785,786</u>                 |

See accompanying notes to the basic financial statements

**East Palestine City School District**

Columbiana County, Ohio

*Statement of Activities*

*For the Fiscal Year Ended June 30, 2022*

|   | Program Revenues               |                                    | Net (Expense) Revenue and Changes in Net Position |                     |
|---|--------------------------------|------------------------------------|---|---------------------|
|   | Charges for Services and Sales | Operating Grants and Contributions |   |                     |
| Expenses                                |                                |                                    | Governmental Activities                           |                     |
| <b>Governmental Activities</b>          |                                |                                    |   |                     |
| Current:                                |                                |                                    |   |                     |
| Instruction:                            |                                |                                    |   |                     |
| Regular                                 | \$4,566,193                    | \$185,961                          | \$965,373   | (\$3,414,859)       |
| Special                                 | 2,806,743                      | 111,007                            | 464,499   | (2,231,237)         |
| Vocational                              | 0                              | 256                                | 0   | 256                 |
| Support Services:                       |                                |                                    |   |                     |
| Pupils                                  | 964,781                        | 23,631                             | 89,435  | (851,715)           |
| Instructional Staff                     | 631,983                        | 9,199                              | 103,050   | (519,734)           |
| Board of Education                      | 37,648                         | 919                                | 0   | (36,729)            |
| Administration                          | 803,031                        | 21,998                             | 30,955  | (750,078)           |
| Fiscal                                  | 316,957                        | 8,039                              | 0   | (308,918)           |
| Business                                | 38,517                         | 1,008                              | 0   | (37,509)            |
| Operation and Maintenance of Plant      | 1,112,415                      | 27,032                             | 9,170   | (1,076,213)         |
| Pupil Transportation                    | 816,353                        | 15,249                             | 20,717  | (780,387)           |
| Operation of Non-Instructional Services | 597,782                        | 77,043                             | 705,933   | 185,194             |
| Extracurricular Activities              | 700,380                        | 209,632                            | 32,433  | (458,315)           |
| Interest and Fiscal Charges             | 13,374                         | 0                                  | 0   | (13,374)            |
| <b>Total Governmental Activities</b>    | <b>\$13,406,157</b>            | <b>\$690,974</b>                   | <b>\$2,421,565</b>                                | <b>(10,293,618)</b> |
| <b>General Revenues</b>                 |                                |                                    |   |                     |
| Property Taxes Levied for:              |                                |                                    |   |                     |
|   |                                |                                    |   | 2,681,173           |
|   |                                |                                    |   | 678,708             |
|   |                                |                                    |   | 53,383              |
| Income Taxes Levied for:                |                                |                                    |   |                     |
|   |                                |                                    |   | 611,217             |
| Grants and Entitlements not             |                                |                                    |   |                     |
|   |                                |                                    |   | 8,012,615           |
|   |                                |                                    |   | 466                 |
|   |                                |                                    |   | 48,675              |
| <b>Total General Revenues</b>           |                                |                                    |   | <b>12,086,237</b>   |
|   |                                |                                    |   | 1,792,619           |
|   |                                |                                    |   | 3,993,167           |
|   |                                |                                    |   | <b>\$5,785,786</b>  |

See accompanying notes to the basic financial statements

**East Palestine City School District**  
Columbiana County, Ohio

*Balance Sheet*  
*Governmental Funds*  
*June 30, 2022*

|   | General            | Permanent<br>Improvement | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------------|--------------------------|--------------------------------|--------------------------------|
| <b>Assets</b>   |                    |                          |                                |                                |
| Equity in Pooled Cash and Cash Equivalents                                | \$726,246          | \$651,364                | \$329,552                      | \$1,707,162                    |
| Cash and Cash Equivalents:  |                    |                          |                                |                                |
| In Segregated Accounts  | 0                  | 0                        | 295,029                        | 295,029                        |
| Accrued Interest Receivable   | 445                | 0                        | 0                              | 445                            |
| Accounts Receivable   | 278                | 0                        | 17                             | 295                            |
| Interfund Receivable  | 24,112             | 0                        | 0                              | 24,112                         |
| Income Taxes Receivable   | 321,062            | 0                        | 0                              | 321,062                        |
| Property Taxes Receivable   | 2,593,720          | 656,434                  | 25,424                         | 3,275,578                      |
| <i>Total Assets</i>   | <u>\$3,665,863</u> | <u>\$1,307,798</u>       | <u>\$650,022</u>               | <u>\$5,623,683</u>             |
| <b>Liabilities</b>  |                    |                          |                                |                                |
| Accounts Payable  | \$64,442           | \$40,114                 | \$515                          | \$105,071                      |
| Accrued Wages and Benefits Payable  | 839,405            | 0                        | 197,985                        | 1,037,390                      |
| Intergovernmental Payable   | 259,955            | 0                        | 4,050                          | 264,005                        |
| Interfund Payable   | 0                  | 0                        | 24,112                         | 24,112                         |
| <i>Total Liabilities</i>  | <u>1,163,802</u>   | <u>40,114</u>            | <u>226,662</u>                 | <u>1,430,578</u>               |
| <b>Deferred Inflows of Resources</b>                                      |                    |                          |                                |                                |
| Property Taxes  | 2,264,386          | 572,633                  | 19,363                         | 2,856,382                      |
| Unavailable Revenue - Property Taxes                                      | 110,801            | 28,172                   | 2,102                          | 141,075                        |
| Unavailable Revenue - Income Taxes  | 45,194             | 0                        | 0                              | 45,194                         |
| <i>Total Deferred Inflows of Resources</i>                                | <u>2,420,381</u>   | <u>600,805</u>           | <u>21,465</u>                  | <u>3,042,651</u>               |
| <b>Fund Balances</b>  |                    |                          |                                |                                |
| Restricted  | 0                  | 666,879                  | 622,201                        | 1,289,080                      |
| Unassigned (Deficit)  | 81,680             | 0                        | (220,306)                      | (138,626)                      |
| <i>Total Fund Balances</i>  | <u>81,680</u>      | <u>666,879</u>           | <u>401,895</u>                 | <u>1,150,454</u>               |
| <i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i> | <u>\$3,665,863</u> | <u>\$1,307,798</u>       | <u>\$650,022</u>               | <u>\$5,623,683</u>             |

See accompanying notes to the basic financial statements

**East Palestine City School District**  
Columbiana County, Ohio

*Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
June 30, 2022*

|  |                    |
|--|--------------------|
| <b>Total Governmental Fund Balances</b>  | <b>\$1,150,454</b> |
| <br><b><i>Amounts reported for governmental activities in the statement of net position are different because</i></b>  |                    |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  | 15,343,896         |
| Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds:                  |                    |
| Delinquent Property Taxes  | 141,075            |
| Income Taxes   | 45,194             |
| Total  | 186,269            |
| The net pension and OPEB liability/(asset) are not due and payable in the current period and, therefore, are not reported in the funds.                          |                    |
| Net OPEB Asset   | 752,473            |
| Deferred Outflows - Pension  | 2,467,373          |
| Deferred Inflows - Pension   | (5,415,867)        |
| Net Pension Liability  | (6,100,162)        |
| Deferred Outflows - OPEB   | 356,193            |
| Deferred Inflows - OPEB  | (1,376,825)        |
| Net OPEB Liability   | (810,837)          |
| Total  | (10,127,652)       |
| In the statement of activities, interest is accrued on outstanding leases and notes whereas in governmental funds, an interest expenditure is reported when due. | (768)              |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:   |                    |
| Leases   | (100,068)          |
| Energy Conservation Note   | (317,840)          |
| Compensated Absences   | (348,505)          |
| Total  | (766,413)          |
| <b><i>Net Position of Governmental Activities</i></b>  | <b>\$5,785,786</b> |

See accompanying notes to the basic financial statements

**East Palestine City School District**  
Columbiana County, Ohio

*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2022*

|   | General           | Permanent<br>Improvement | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|-------------------|--------------------------|--------------------------------|--------------------------------|
| <b>Revenues</b>                                     |                   |                          |                                |                                |
| Property Taxes                                      | \$2,708,362       | \$685,651                | \$53,856                       | \$3,447,869                    |
| Income Taxes  | 589,762           | 0                        | 0                              | 589,762                        |
| Tuition and Fees                                    | 112,237           | 0                        | 0                              | 112,237                        |
| Interest  | 438               | 0                        | 28                             | 466                            |
| Charges for Services                                | 292,062           | 0                        | 45,654                         | 337,716                        |
| Extracurricular Activities                          | 39,454            | 0                        | 170,178                        | 209,632                        |
| Rentals   | 31,389            | 0                        | 0                              | 31,389                         |
| Contributions and Donations                         | 5,268             | 0                        | 102,165                        | 107,433                        |
| Intergovernmental                                   | 7,913,621         | 95,665                   | 2,339,658                      | 10,348,944                     |
| Miscellaneous                                       | 47,250            | 0                        | 1,425                          | 48,675                         |
| <i>Total Revenues</i>                               | <u>11,739,843</u> | <u>781,316</u>           | <u>2,712,964</u>               | <u>15,234,123</u>              |
| <b>Expenditures</b>                                 |                   |                          |                                |                                |
| Current:  |                   |                          |                                |                                |
| Instruction:  |                   |                          |                                |                                |
| Regular   | 3,817,396         | 15,304                   | 963,222                        | 4,795,922                      |
| Special   | 2,369,184         | 7,861                    | 536,156                        | 2,913,201                      |
| Vocational  | 10,397            | 0                        | 0                              | 10,397                         |
| Support Services:                                   |                   |                          |                                |                                |
| Pupils  | 957,891           | 0                        | 88,802                         | 1,046,693                      |
| Instructional Staff                                 | 373,536           | 136,386                  | 107,962                        | 617,884                        |
| Board of Education                                  | 37,324            | 0                        | 0                              | 37,324                         |
| Administration                                      | 939,071           | 0                        | 33,000                         | 972,071                        |
| Fiscal  | 358,740           | 17,067                   | 1,241                          | 377,048                        |
| Business  | 9,955             | 0                        | 0                              | 9,955                          |
| Operation and Maintenance of Plant                  | 1,094,534         | 14,308                   | 71,839                         | 1,180,681                      |
| Pupil Transportation                                | 626,296           | 99,763                   | 22,596                         | 748,655                        |
| Operation of Non-Instructional Services             | 23,395            | 0                        | 569,515                        | 592,910                        |
| Extracurricular Activities                          | 234,068           | 0                        | 202,817                        | 436,885                        |
| Capital Outlay                                      | 0                 | 438,967                  | 107,000                        | 545,967                        |
| Debt Service:                                       |                   |                          |                                |                                |
| Principal Retirement                                | 62,250            | 0                        | 0                              | 62,250                         |
| Interest and Fiscal Charges                         | 13,459            | 0                        | 0                              | 13,459                         |
| <i>Total Expenditures</i>                           | <u>10,927,496</u> | <u>729,656</u>           | <u>2,704,150</u>               | <u>14,361,302</u>              |
| <i>Excess of Revenues Over (Under) Expenditures</i> | <u>812,347</u>    | <u>51,660</u>            | <u>8,814</u>                   | <u>872,821</u>                 |
| <b>Other Financing Sources (Uses)</b>               |                   |                          |                                |                                |
| Transfers In  | 958               | 0                        | 15,799                         | 16,757                         |
| Transfers Out                                       | (15,799)          | 0                        | (958)                          | (16,757)                       |
| <i>Total Other Financing Sources (Uses)</i>         | <u>(14,841)</u>   | <u>0</u>                 | <u>14,841</u>                  | <u>0</u>                       |
| <i>Net Change in Fund Balances</i>                  | 797,506           | 51,660                   | 23,655                         | 872,821                        |
| <i>Fund Balance (Deficit) Beginning</i>             | (715,826)         | 615,209                  | 378,250                        | 277,633                        |
| <i>Fund Balance End of Year</i>                     | <u>\$81,680</u>   | <u>\$666,869</u>         | <u>\$401,905</u>               | <u>\$1,150,454</u>             |

See accompanying notes to the basic financial statements

**East Palestine City School District**  
Columbiana County, Ohio

*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2022*

|  |                               |
|--|-------------------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b>  | <b>\$872,821</b>              |
| <br><b>Amounts reported for governmental activities in the statement of activities are different because</b>   |                               |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which depreciation/amortization exceeded capital outlay in the current period. |                               |
| Capital Outlay   | 356,771                       |
| Current Year Depreciation/Amortization   | <u>(798,482)</u>              |
| Total  | (441,711)                     |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.   |                               |
| Delinquent Property Taxes  | (34,605)                      |
| Income Taxes   | 21,455                        |
| Intergovernmental Grants   | <u>(22,197)</u>               |
| Total  | (35,347)                      |
| Repayment of long-term note and lease principal is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position.   |                               |
|  | 62,250                        |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  |                               |
| Accrued Interest on Notes and Leases   | 85                            |
| Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.  |                               |
| Pension  | 873,020                       |
| OPEB   | <u>25,408</u>                 |
| Total  | 898,428                       |
| Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability/(asset) are reported as pension/OPEB expense in the statement of activities.   |                               |
| Pension  | 306,985                       |
| OPEB   | <u>44,314</u>                 |
| Total  | 351,299                       |
| Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.   |                               |
|  | <u>84,794</u>                 |
| <br><i>Change in Net Position of Governmental Activities</i>   | <br><u><u>\$1,792,619</u></u> |

See accompanying notes to the basic financial statements



**East Palestine City School District**  
Columbiana County, Ohio

*Statement of Revenues, Expenditures and Changes  
In Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Fiscal Year Ended June 30, 2022*

|   | Budgeted Amounts  |                   | Actual            | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|-------------------|-------------------|-------------------|---|
|   | Original          | Final             |                   |   |
| <b>Revenues</b>                                     |                   |                   |                   |   |
| Property Taxes                                      | \$2,830,200       | \$2,633,000       | \$2,632,881       | (\$119)   |
| Income Taxes  | 426,734           | 397,000           | 393,025           | (3,975)   |
| Tuition and Fees                                    | 390,402           | 363,200           | 112,273           | (250,927)   |
| Charges for Services                                | 0                 | 310,800           | 292,062           | (18,738)  |
| Rentals   | 37,621            | 35,000            | 32,313            | (2,687)   |
| Contributions and Donations                         | 16,123            | 15,000            | 5,268             | (9,732)   |
| Intergovernmental                                   | 8,690,657         | 8,085,117         | 7,913,621         | (171,496)   |
| Miscellaneous                                       | 358,263           | 22,500            | 37,837            | 15,337  |
| <i>Total Revenues</i>                               | <u>12,750,000</u> | <u>11,861,617</u> | <u>11,419,280</u> | <u>(442,337)</u>  |
| <b>Expenditures</b>                                 |                   |                   |                   |   |
| Current:  |                   |                   |                   |   |
| Instruction:  |                   |                   |                   |   |
| Regular   | 4,869,434         | 4,755,599         | 3,996,462         | 759,137   |
| Special   | 2,410,831         | 2,355,024         | 2,364,684         | (9,660)   |
| Vocational  | 47,975            | 46,850            | 18,430            | 28,420  |
| Support Services:                                   |                   |                   |                   |   |
| Pupils  | 1,270,570         | 1,240,870         | 952,683           | 288,187   |
| Instructional Staff                                 | 345,619           | 337,636           | 326,786           | 10,850  |
| Board of Education                                  | 32,885            | 32,115            | 38,509            | (6,394)   |
| Administration                                      | 1,081,093         | 1,056,082         | 980,053           | 76,029  |
| Fiscal  | 357,975           | 349,589           | 374,224           | (24,635)  |
| Business  | 54,272            | 53,000            | 40,475            | 12,525  |
| Operation and Maintenance of Plant                  | 1,183,104         | 1,155,426         | 1,143,434         | 11,992  |
| Pupil Transportation                                | 657,083           | 641,690           | 635,210           | 6,480   |
| Central   | 6,144             | 6,000             | 0                 | 6,000   |
| Operation of Non-Instructional Services             | 6,349             | 6,200             | 21,895            | (15,695)  |
| Extracurricular Activities                          | 225,185           | 219,906           | 190,083           | 29,823  |
| Debt Service:                                       |                   |                   |                   |   |
| Principal Retirement                                | 35,000            | 35,000            | 35,000            | 0   |
| Interest and Fiscal Charges                         | 12,616            | 11,500            | 9,725             | 1,775   |
| <i>Total Expenditures</i>                           | <u>12,596,135</u> | <u>12,302,487</u> | <u>11,127,653</u> | <u>1,174,834</u>  |
| <i>Excess of Revenues Over (Under) Expenditures</i> | <u>153,865</u>    | <u>(440,870)</u>  | <u>291,627</u>    | <u>732,497</u>  |
| <b>Other Financing Sources (Uses)</b>               |                   |                   |                   |   |
| Refund of Prior Year Expenditure                    | 0                 | 160,000           | 9,135             | (150,865)   |
| Advances Out  | 0                 | (50,000)          | (24,112)          | 25,888  |
| Transfers Out                                       | 0                 | 0                 | (15,799)          | (15,799)  |
| <i>Total Other Financing Sources (Uses)</i>         | <u>0</u>          | <u>110,000</u>    | <u>(30,776)</u>   | <u>(140,776)</u>  |
| <i>Net Change in Fund Balance</i>                   | 153,865           | (330,870)         | 260,851           | 591,721   |
| <i>Fund Balance Beginning of Year</i>               | 326,787           | 326,787           | 326,787           | 0   |
| <i>Prior Year Encumbrances Appropriated</i>         | 70,995            | 70,995            | 70,995            | 0   |
| <i>Fund Balance End of Year</i>                     | <u>\$551,647</u>  | <u>\$66,912</u>   | <u>\$658,633</u>  | <u>\$591,721</u>  |

See accompanying notes to the basic financial statements

## **East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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### **Note 1 - Description of the District**

The East Palestine City School District (the "District") was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a school district as defined by Section 3311.02 of the Ohio Revised Code. The District operates under an elected Board of Education, consisting of five members, and is responsible for providing public education to residents of the District.

#### ***Reporting Entity***

The reporting entity is required to be comprised of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provides financial support to the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. The District does not have any component units.

The District is involved with the Area Cooperative Computerized Educational Service System (ACCESS) and Columbiana County Career Center, which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 18. The East Palestine Public Library and the East Palestine City School District Education Foundation are related organizations of the District, which is presented in Note 18 to the basic financial statements. The District is also involved with the Portage Area School Consortium Health and Welfare Insurance Pool, a shared risk pool, which is presented in Note 17.

Management believes the basic financial statements included in the report represent all of the funds of the District over which the District has the ability to exercise direct operating control.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### ***A. Basis of Presentation***

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

## East Palestine City School District

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

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**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

**Fund Financial Statements** During the year, the School District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

### **B. Fund Accounting**

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The School District has no proprietary or fiduciary funds.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

**General Fund** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Permanent Improvement Fund** The permanent improvement fund accounts for all transactions relating to the acquiring, constructing or improving of permanent improvements.

The other governmental funds of the District account for grants and other resources, and capital projects of the District, whose uses are restricted, committed or assigned to a particular purpose.

**Fiduciary Fund Types** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District has no private purpose trust funds.

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District has no custodial funds.

**C. Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual bases of accounting arise in the recognition of revenue, the recording of deferred inflows, deferred outflows, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

## **East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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**Deferred Outflows/Inflows of Resources** - In addition to assets, the statements of net position and balance sheets will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources include pension and OPEB related amounts reported in the government-wide statement of net position. The deferred outflows of resources related to pension and OPEB are explained in Notes 12 and 13.

In addition to liabilities, the statements of net position and balance sheets report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide of statement of net position (see Notes 12 and 13).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### ***E. Cash and Investments***

To improve cash management, all cash received by the District is pooled. Monies for all funds (except for cash and investments in segregated accounts) are maintained in this pool. Individual fund integrity is maintained through District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the balance sheet.

The School District did not have any investments during the fiscal year ending June 30, 2022.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Investment earnings credited to the general fund during fiscal year 2022 amounted to \$438, which includes \$289 assigned from other District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as "equity in pooled cash and investments." Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

**East Palestine City School District**

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

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**F. Capital Assets**

General capital assets are those assets that result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| <u>Description</u>                  | <u>Estimated Lives</u> |
|-------------------------------------|------------------------|
| Land Improvements                   | 20 years               |
| Buildings and Building Improvements | 20 - 50 years          |
| Furniture and Equipment             | 5 - 20 years           |
| Vehicles                            | 8 years                |
| Intangible Right to Use Lease       | 5 - 10 years           |

**G. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental columns of the statement of net position.

**H. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the District's past experience of making termination payments.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

The entire compensated absence liability is reported on the government-wide financial statements.

**I. Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables and accrued liabilities from internal service funds are reported on the proprietary fund financial statements.

## East Palestine City School District

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

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In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

### **J. Net Position**

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include operation of instructional services, food service operations and extracurricular activities.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

### **K. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

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*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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**Assigned** Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District Board of Education, which may be expressed by a motion but need not be passed by formal action, such as a Board Resolution.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***L. Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***M. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2022.

***N. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***O. Budgetary Data***

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Budgetary modifications at this level require a resolution of the Board of Education. The



**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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Treasurer has been given the authority to allocate Board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original and final appropriations were adopted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

***P. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

**Note 3 – Change in Accounting Principles & Restatement of Prior Year Net Position**

For fiscal year 2022, the District has implemented Governmental Accounting Standards Board (GASB) Statement No. 87, “Leases”, GASB Statement No. 89, “Accounting for Interest Cost Incurred before the End of a Construction Period”, certain provisions of GASB Statement No. 93, “Replacement of Interbank Offered Rates”, GASB Statement No. 97, “Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans”, and GASB Statement No. 98 “The Annual Comprehensive Financial Report”.

GASB Statement No. 87 requires recognition of certain lease assets and liabilities for leases that were previously classified as operating leases and recognized as inflows of resources or outflows of resources based on the foundational principle that leases are financings of the right to use an underlying asset. The changes were incorporated into the District’s financial statements and had an effect on the beginning net position of the District as noted below.

GASB Statement No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period and aims to provide users with more relevant information about capital assets and the cost of borrowing for a particular reporting period. The implementation of GASB Statement No. 89 did not have an effect on the financial statements of the District.

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rate (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of paragraphs 13 and 14 of GASB Statement No. 93 did not have an effect on the financial statements of the District.

**East Palestine City School District**

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Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

GASB Statement No. 97 focuses on more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the District.

GASB Statement No. 98 establishes the term annual comprehensive financial report and its acronym ACFR. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The implementation of GASB Statement No. 98 did not have an effect on the financial statements of the District.

**Restatement of Net Position**

The implementation of GASB Statement No. 87 and the revaluation of capital assets had the following effect on governmental net position as of June 30, 2021:

|                               | <u>Governmental<br/>Activities</u> |
|-------------------------------|------------------------------------|
| Net Position at June 30, 2021 | \$6,149,826                        |
| Adjustments due to GASB 87:   |                                    |
| Intangible Right to Use Asset | 126,149                            |
| Lease Liabilities             | (127,318)                          |
| Revaluation of Capital Assets | <u>(2,155,490)</u>                 |
| <i>Restated Net Position</i>  |                                    |
| <i>at June 30, 2021</i>       | <u><u>\$3,993,167</u></u>          |

**Note 4 - Budgetary Basis of Accounting**

While the District is reporting its financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the fund liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balances (GAAP).
4. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
5. Budgetary revenues and expenditures of the adult education and public school support funds are reclassified to the general fund for GAAP reporting.

**East Palestine City School District**

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*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

|  | Net Change in Fund Balance |                  |
|--|----------------------------|------------------|
| GAAP Basis   |                            | \$797,506        |
| Net Adjustment for Revenue Accruals                  |                            | (308,972)        |
| Net Adjustment for Expenditure Accruals              |                            | (152,331)        |
| Advance Out  |                            | (24,112)         |
| Net Adjustment for Funds Budgeted as Special Revenue |                            | (3,414)          |
| Adjustment for Encumbrances                          |                            | (47,826)         |
| Budget Basis   |                            | <u>\$260,851</u> |

**Note 5 – Fund Deficits**

Fund balances at June 30, 2022 included the following individual fund deficits:

| <u>Nonmajor Governmental Funds:</u> |          |
|-------------------------------------|----------|
| IDEA Part B                         | \$13,442 |
| ESSER                               | 147,021  |
| Title I                             | 59,843   |

The nonmajor governmental funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. These deficit fund balances are the result of adjustments for accrued liabilities.

**Note 6 - Deposits and Investments**

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

**East Palestine City School District**

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*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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Interim monies held by the District can be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to payment of principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## **East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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### **A. Deposits**

***Custodial Credit Risk*** Custodial credit risk is the risk that, in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party. The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2022, the School District's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the FDIC.

At June 30, 2022, the carrying value amount of all the District's deposits was \$2,002,191. Based on the criteria described in GASB Statement No. 40, "Deposits and Investments Risk Disclosures", as of June 30, 2022, \$1,517,329 of the District's bank balance of \$2,079,959 was exposed to custodial risk, meaning \$562,630 was covered by the Federal Deposit Insurance Corporation (FDIC).

### **B. Cash in Segregated Accounts**

The District places certain funds in separate bank accounts such as: food service, principal funds and student activities. These are part of the deposit pool but are held in separate bank accounts.

### **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the district fiscal year runs from July through June. First half tax collections are received by the district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property located in the District. Real property tax revenue received in calendar 2022 represent collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2022 represents collections of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2020, were levied after April 1, 2021 and are collected in 2022 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Columbiana County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

**East Palestine City School District**

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Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2022 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2022 was \$218,533 in the general fund, \$55,629 in the permanent improvement capital projects fund and \$3,959 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2021 was \$143,052 in the general fund, \$36,404 in the permanent improvement capital projects fund and \$2,667 in the classroom facilities maintenance special revenue fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2022 taxes were collected are:

|   | 2021 Second<br>Half Collections |                 | 2022 First<br>Half Collections |                 |
|---|---------------------------------|-----------------|--------------------------------|-----------------|
|   | Amount                          | Percent         | Amount                         | Percent         |
| Agricultural/Residential<br>and Other Real Estate | \$117,350,180                   | 81.49 %         | \$119,106,650                  | 81.17 %         |
| Commercial Industrial                             | 14,124,160                      | 9.81            | 14,341,920                     | 9.77            |
| Public Utility                                    | 12,538,350                      | 8.71            | 13,294,170                     | 9.06            |
| Total   | <u>\$144,012,690</u>            | <u>100.00 %</u> | <u>\$146,742,740</u>           | <u>100.00 %</u> |
| Tax rate per \$1,000 of<br>assessed valuation     | \$26.80                         |                 | \$26.80                        |                 |

**Note 8 - Receivables**

Receivables at June 30, 2022, consisted of property taxes, income taxes, accounts (rent, student fees and tuition), and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal funds. All receivables are expected to be collected within one year.

A summary of the principal items of receivables reported on the statement of net position follows:

|                          |                    |
|--------------------------|--------------------|
| Governmental Activities: |                    |
| Property Taxes           | \$3,275,578        |
| Income Taxes             | 321,062            |
| Accounts                 | 295                |
| Accrued Interest         | 445                |
| Total Receivables        | <u>\$3,597,380</u> |

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

**Note 9 – Income Tax**

The voters of the District passed a 0.5 percent permanent school district income tax in the May 2020 election that became effective January 1, 2021. School district income tax revenue received by the General Fund during fiscal year 2022 was \$589,762 on a modified accrual basis.

**Note 10 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

|   | (Restated)<br>Balance<br>6/30/21 | Additions          | Reductions | Balance<br>6/30/22  |
|---|----------------------------------|--------------------|------------|---------------------|
| <b>Governmental Activities:</b>                             |                                  |                    |            |                     |
| <i>Capital assets not being depreciated:</i>                |                                  |                    |            |                     |
| Land  | \$490,814                        | \$0                | \$0        | \$490,814           |
| <i>Capital assets being depreciated/amortized:</i>          |                                  |                    |            |                     |
| Land Improvements   | 3,990,421                        | 0                  | 0          | 3,990,421           |
| Buildings and Building Improvements                         | 27,031,669                       | 191,026            | 0          | 27,222,695          |
| Furniture and Equipment                                     | 661,849                          | 72,223             | 0          | 734,072             |
| Vehicles  | 1,009,802                        | 93,522             | 0          | 1,103,324           |
| Intangible - Right to Use Lease**                           | 142,810                          | 0                  | 0          | 142,810             |
| <i>Total capital assets<br/>being depreciated/amortized</i> | <u>32,836,551</u>                | <u>356,771</u>     | <u>0</u>   | <u>33,193,322</u>   |
| <i>Accumulated depreciation/amortization:</i>               |                                  |                    |            |                     |
| Land Improvements   | (3,792,931)                      | (79,795)           | 0          | (3,872,726)         |
| Buildings and Building Improvements                         | (12,572,350)                     | (603,026)          | 0          | (13,175,376)        |
| Furniture and Equipment                                     | (535,568)                        | (19,572)           | 0          | (555,140)           |
| Vehicles  | (624,248)                        | (67,527)           | 0          | (691,775)           |
| Intangible - Right to Use Lease**                           | (16,661)                         | (28,562)           | 0          | (45,223)            |
| <i>Total accumulated depreciation/amortization</i>          | <u>(17,541,758)</u>              | <u>(798,482) *</u> | <u>0</u>   | <u>(18,340,240)</u> |
| Capital assets being depreciated, net                       | <u>15,294,793</u>                | <u>(441,711)</u>   | <u>0</u>   | <u>14,853,082</u>   |
| Governmental activities capital assets, net                 | <u>\$15,785,607</u>              | <u>(\$441,711)</u> | <u>\$0</u> | <u>\$15,343,896</u> |

\* Depreciation/amortization expense was charged to governmental functions as follows:

|   |                  |
|---|------------------|
| Instruction:                            |                  |
| Regular                                 | \$375,202        |
| Support Services:                       |                  |
| Instructional Staff                     | 2,418            |
| Board of Education                      | 324              |
| Business                                | 28,562           |
| Operation and Maintenance of Plant      | 8,696            |
| Pupil Transportation                    | 72,185           |
| Operation of Non-Instructional Services | 4,872            |
| Extracurricular                         | <u>306,223</u>   |
| Total Depreciation/Amortization Expense | <u>\$798,482</u> |

**East Palestine City School District**

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*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

\*\*Of the current year depreciation total of \$798,482, \$28,562 is presented as a support service-business expense on the Statement of Activities related to the District's intangible asset of copiers, which are included in the table above as an Intangible Right to Use Lease. With the implementation of GASB Statement No. 87, *Leases*, a lease meeting the criteria of this statement requires the lessee to recognize the lease liability and an intangible right to use asset.

**Note 11 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| Fund Balances                        | General                | Permanent<br>Improvement | Nonmajor<br>Governmental | Total                     |
|--------------------------------------|------------------------|--------------------------|--------------------------|---------------------------|
| <b>Restricted for</b>                |                        |                          |                          |                           |
| College Scholarships                 | \$0                    | \$0                      | \$185,715                | \$185,715                 |
| Capital Projects                     | 0                      | 666,879                  | 31,254                   | \$698,133                 |
| Classroom Facilities Maintenance     | 0                      | 0                        | 18,376                   | 18,376                    |
| Food Service Operations              | 0                      | 0                        | 273,890                  | 273,890                   |
| Extracurricular Activities           | 0                      | 0                        | 96,362                   | 96,362                    |
| Other Purposes                       | 0                      | 0                        | 16,604                   | 16,604                    |
| <i>Total Restricted</i>              | <u>0</u>               | <u>666,879</u>           | <u>622,201</u>           | <u>1,289,080</u>          |
| <b>Unassigned (Deficit)</b>          | <u>81,680</u>          | <u>0</u>                 | <u>(220,306)</u>         | <u>(138,626)</u>          |
| <i>Total Fund Balances (Deficit)</i> | <u><u>\$81,680</u></u> | <u><u>\$666,879</u></u>  | <u><u>\$401,895</u></u>  | <u><u>\$1,150,454</u></u> |

**Note 12 – Long-Term Obligations**

The changes in the District's long-term obligations during fiscal year 2022 were as follows:

|  | (Restated)<br>Balance at<br>06/30/21 | Increases         | Decreases                   | Balance at<br>06/30/22    | Amounts<br>Due in<br>One Year |
|--|--------------------------------------|-------------------|-----------------------------|---------------------------|-------------------------------|
| <b>Long Term Obligations:</b>                        |                                      |                   |                             |                           |                               |
| Energy Conservation Note                             | \$352,840                            | \$0               | (\$35,000)                  | \$317,840                 | 36,000                        |
| Leases Payable                                       | 127,318                              | 0                 | (27,250)                    | 100,068                   | 28,149                        |
| Compensated absences                                 | 433,299                              | 0                 | (84,794)                    | 348,505                   | 27,509                        |
| <i>Total Before Net Pension &amp; OPEB Liability</i> | <u>913,457</u>                       | <u>0</u>          | <u>(147,044)</u>            | <u>766,413</u>            | <u>91,658</u>                 |
| <b>Net Pension Liability:</b>                        |                                      |                   |                             |                           |                               |
| STRS   | 8,766,260                            | 0                 | (4,203,106)                 | 4,563,154                 | 0                             |
| SERS   | 2,553,105                            | 0                 | (1,016,097)                 | 1,537,008                 | 0                             |
| <i>Total Net Pension Liability</i>                   | <u>11,319,365</u>                    | <u>0</u>          | <u>(5,219,203)</u>          | <u>6,100,162</u>          | <u>0</u>                      |
| <b>Net OPEB Liability:</b>                           |                                      |                   |                             |                           |                               |
| SERS   | 870,224                              | 0                 | (59,387)                    | 810,837                   | 0                             |
| <b>Total Long-Term Obligations</b>                   | <u><u>\$13,103,046</u></u>           | <u><u>\$0</u></u> | <u><u>(\$5,425,634)</u></u> | <u><u>\$7,677,412</u></u> | <u><u>\$91,658</u></u>        |



**East Palestine City School District**

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The House Bill 264 Energy Conservation Note was issued for \$541,840 at an interest rate of 2.90 percent and will mature on December 1, 2029. The proceeds were used to make various energy improvements to District facilities.

Compensated absences will be paid from the general fund and district managed activity, Title I and the Improving Teacher Quality special revenue funds.

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 13 and 14.

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9 percent of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1 percent of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1 percent of the property valuation of the District.

In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculations excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

The effects of these debt limitations at June 30, 2022 are a legal voted debt margin of \$12,889,007, a legal unvoted debt margin of \$146,743, and a legal energy conservation debt margin of \$1,002,845.

Principal requirements to retire general obligation debt outstanding at June 30, 2022, are as follows:

| Fiscal<br>Year Ending<br>June 30, | Energy Conservation Note |                 |                  |
|-----------------------------------|--------------------------|-----------------|------------------|
|                                   | Principal                | Interest        | Total            |
| 2023                              | \$36,000                 | \$8,696         | \$44,696         |
| 2024                              | 37,000                   | 7,637           | 44,637           |
| 2025                              | 38,000                   | 6,549           | 44,549           |
| 2026                              | 39,000                   | 5,433           | 44,433           |
| 2027                              | 40,000                   | 4,288           | 44,288           |
| 2028 - 2031                       | 127,840                  | 5,672           | 133,512          |
| Total                             | <u>\$317,840</u>         | <u>\$38,275</u> | <u>\$356,115</u> |

**Lease Payable** – The District had previously entered into a lease agreement for copiers. Due to the implementation of GASB Statement No. 87, this lease has met the criteria of a lease, thus requiring it to be recorded by the District. This lease will be amortized over the lease term since it is shorter than the useful life due to the District not taking ownership of the equipment. A summary of the principal and interest amounts remaining for the leases are as follows:

**East Palestine City School District**

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

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| Fiscal<br>Year Ending<br>June 30, | Lease            |                |                  |
|-----------------------------------|------------------|----------------|------------------|
|                                   | 2020 Copiers     |                |                  |
|                                   | Principal        | Interest       | Total            |
| 2023                              | \$28,149         | \$2,835        | \$30,984         |
| 2024                              | 29,077           | 1,907          | 30,984           |
| 2025                              | 30,036           | 948            | 30,984           |
| 2026                              | 12,806           | 104            | 12,910           |
| Total                             | <u>\$100,068</u> | <u>\$5,794</u> | <u>\$105,862</u> |

**Note 13 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

**A. Net Pension Liability/Net OPEB Liability**

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions-between an employer and its employees-of salaries and benefits for employee services. Pensions/OPEB are provided to an employee-on a deferred-payment basis-as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

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The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

**B. School Employees Retirement System**

Plan Description - District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. Established in 1937, SERS provides retirement, disability, and survivor benefits to non-teaching employees of Ohio's public K-12 school districts. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

|                              | Eligible to<br>Retire on or Before<br>August 1, 2017*                           | Eligible to<br>Retire on or After<br>August 1, 2017                                  |
|------------------------------|---|--|
| Full Benefits                | Any age with 30 years of service credit   | Age 67 with 10 years of service credit; or<br>Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit<br>Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or<br>Age 60 with 25 years of service credit |

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA, is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for calendar years 2018, 2019 and 2020. SERS approved a 0.5 percent COLA for eligible retirees and beneficiaries for calendar year 2021.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension,

## **East Palestine City School District**

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*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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death benefits, and Medicare B was 14.0 percent. For the fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$198,628 for the fiscal year 2022. Of this amount \$109,884 is reported as intergovernmental payable.

### ***C. State Teachers Retirement System***

Plan Description - District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CO Plan offers features of both the DB Plan and the DC Plan. In the CO Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the CO Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or CO Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

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A DB or CO Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The District's contractually required contribution to STRS was \$674,392 for fiscal year 2022. Of this amount \$116,944 is reported as intergovernmental payable.

***D. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

|   | SERS               | STRS                | Total       |
|---|--------------------|---------------------|-------------|
| Proportion of the Net Pension Liability |                    |                     |             |
| Prior Measurement Date                  | 0.03860030%        | 0.03622954%         |             |
| Proportion of the Net Pension Liability |                    |                     |             |
| Current Measurement Date                | <u>0.04165660%</u> | <u>0.03568896%</u>  |             |
| Change in Proportionate Share           | <u>0.00305630%</u> | <u>-0.00054058%</u> |             |
| Proportionate Share of the Net          |                    |                     |             |
| Pension Liability                       | \$1,537,008        | \$4,563,154         | \$6,100,162 |
| Pension Expense                         | (\$30,063)         | (\$276,922)         | (\$306,985) |

At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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|  | SERS             | STRS               | Total              |
|--|------------------|--------------------|--------------------|
| <b>Deferred Outflows of Resources</b>  |                  |                    |                    |
| Differences between expected and actual experience                               | \$149            | \$140,978          | \$141,127          |
| Change of Assumptions  | 32,365           | 1,265,901          | 1,298,266          |
| Change in Proportionate Share  | 115,981          | 38,979             | 154,960            |
| District contributions subsequent to the measurement date                        | 198,628          | 674,392            | 873,020            |
| <b>Total Deferred Outflows of Resources</b>                                      | <b>\$347,123</b> | <b>\$2,120,250</b> | <b>\$2,467,373</b> |
| <b>Deferred Inflows of Resources</b>   |                  |                    |                    |
| Differences between expected and actual experience                               | \$39,861         | \$28,601           | \$68,462           |
| Net difference between projected and actual earnings on pension plan investments | 791,605          | 3,932,564          | 4,724,169          |
| Change in Proportionate Share  | 24,295           | 598,941            | 623,236            |
| <b>Total Deferred Inflows of Resources</b>                                       | <b>\$855,761</b> | <b>\$4,560,106</b> | <b>\$5,415,867</b> |

\$873,020 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

|                                    | SERS               | STRS                 | Total                |
|------------------------------------|--------------------|----------------------|----------------------|
| <b>Fiscal Year Ending June 30:</b> |                    |                      |                      |
| 2023                               | (\$146,260)        | (\$823,506)          | (\$969,766)          |
| 2024                               | (129,814)          | (760,687)            | (890,501)            |
| 2025                               | (188,216)          | (726,924)            | (915,140)            |
| 2026                               | (242,976)          | (803,131)            | (1,046,107)          |
| <b>Total</b>                       | <b>(\$707,266)</b> | <b>(\$3,114,248)</b> | <b>(\$3,821,514)</b> |

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2132.

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Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, are presented below:

|  |  |
|--|--|
| Actuarial Cost Method                        | Entry Age Normal (Level Percentage of Payroll, Closed)   |
| Inflation                                    | 2.40 Percent   |
| Future Salary Increases, Including Inflation | 3.25 Percent to 13.58 Percent  |
| Investment Rate of Return                    | 7.0 Percent, Net of Investment Expense, Including Inflation  |
| COLA or Ad hoc COLA                          | 2.0 Percent, on and after April 1, 2018, COLA's for future retirees will be delayed for 3 years following commencement |

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

| <u>Asset Class</u>          | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|-----------------------------|--------------------------|---|
| Cash                        | 2.00 %                   | (0.33) %                                      |
| U.S. Equity                 | 24.75                    | 5.72  |
| Non-U.S. Equity Developed   | 13.50                    | 6.55  |
| Non-U.S. Equity Emerging    | 6.75                     | 8.54  |
| Fixed Income/Global Bond    | 19.00                    | 1.14  |
| Private Equity              | 11.00                    | 10.03   |
| Real Estate/Real Assets     | 16.00                    | 5.41  |
| Multi-Asset Strategies      | 4.00                     | 3.47  |
| Private Debt/Private Credit | 3.00                     | 5.28  |
| Total                       | <u>100.00 %</u>          |   |

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**Discount Rate** The total pension liability was calculated using the discount rate of 7.0 percent. The discount rate determination does not use a mechanical bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 23-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.0 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments was 28.18 percent.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.0 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.0 percent), or one percentage point higher (8.0 percent) than the current rate.

|  | 1% Decrease<br>(6.0%) | Current<br>Discount Rate<br>(7.0%) | 1% Increase<br>(8.0%) |
|--|-----------------------|------------------------------------|-----------------------|
| District's Proportionate Share of the<br>Net Pension Liability | \$2,557,203           | \$1,537,008                        | \$676,632             |

**Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2021, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                                   |  |
|-----------------------------------|--|
| Inflation                         | 2.50 Percent   |
| Actuarial Cost Method             | Entry Age Normal (Level Percent of Payroll)                  |
| Projected Salary Increases        | 12.50 Percent at Age 20 to 2.50 Percent at Age 65            |
| Investment Rate of Return         | 7.0 Percent, Net of Investment Expenses, Including Inflation |
| Payroll Increases                 | 3.00 Percent   |
| Cost of Living Adjustments (COLA) | 0 Percent  |

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021 valuation are based on the results of the latest available actuarial experience study which is for the period July 1, 2011 through June 30, 2016. An actuarial experience study is done on a quinquennial basis.



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STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| Asset Class          | Target Allocation | Long-Term Expected Rate of Return* |
|----------------------|-------------------|------------------------------------|
| Domestic Equity      | 28.00 %           | 7.35 %                             |
| International Equity | 23.00             | 7.55                               |
| Fixed Income         | 21.00             | 3.00                               |
| Alternatives         | 17.00             | 7.09                               |
| Real Estate          | 10.00             | 6.00                               |
| Liquidity Reserves   | 1.00              | 2.25                               |
| Total                | 100.00 %          | 7.45 %                             |

\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.0 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.0 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.0 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.0 percent) or one-percentage-point higher (8.0 percent) than the current rate:

|   | 1% Decrease<br>(6.0%) | Current<br>Discount Rate<br>(7.0%) | 1% Increase<br>(8.0%) |
|---|-----------------------|------------------------------------|-----------------------|
| District's Proportionate Share of the Net Pension Liability | \$8,545,080           | \$4,563,154                        | \$1,198,435           |

**Assumption and Benefit Changes since the Prior Measurement Date** The discount rate was adjusted to 7.0 percent from 7.45 percent for the June 30, 2021 valuation.

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***E. Social Security System***

Effective, July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System of Ohio. As of June 30, 2022, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

**Note 14 – Defined Benefit Other Postemployment Benefit (OPEB) Plans**

See note 13 for a description of the net OPEB liability (asset).

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the District's surcharge obligation was \$25,408.

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The surcharge added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$25,408 for fiscal year 2022, all of which was reported as an intergovernmental payable.

**Plan Description - State Teachers Retirement System (STRS)**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be continued indefinitely. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

**OPEB Liabilities/(Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability/(asset) was measured as of June 30, 2021, and the total OPEB liability/(asset) used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/(asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

|   | <u>SERS</u>        | <u>STRS</u>         | <u>Total</u> |
|---|--------------------|---------------------|--------------|
| Proportion of the Net OPEB Liability (Asset)          |                    |                     |              |
| Prior Measurement Date                                | 0.04004110%        | 0.03622954%         |              |
| Proportion of the Net OPEB Liability (Asset)          |                    |                     |              |
| Current Measurement Date                              | <u>0.04284290%</u> | <u>0.03568896%</u>  |              |
| Change in Proportionate Share                         | <u>0.00280180%</u> | <u>-0.00054058%</u> |              |
| Proportionate Share of the Net OPEB Liability (Asset) | \$810,837          | (\$752,473)         | \$58,364     |
| OPEB Expense  | \$5,273            | (\$49,587)          | (\$44,314)   |

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At June 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|  | SERS             | STRS             | Total              |
|--|------------------|------------------|--------------------|
| <b>Deferred Outflows of Resources</b>  |                  |                  |                    |
| Differences between expected and actual experience                               | \$8,644          | \$26,793         | \$35,437           |
| Change of Assumptions  | 127,201          | 48,064           | 175,265            |
| Change in Proportionate Share  | 101,429          | 18,654           | 120,083            |
| District contributions subsequent to the measurement date                        | 25,408           | 0                | 25,408             |
| <b>Total Deferred Outflows of Resources</b>                                      | <b>\$262,682</b> | <b>\$93,511</b>  | <b>\$356,193</b>   |
| <b>Deferred Inflows of Resources</b>   |                  |                  |                    |
| Differences between expected and actual experience                               | \$403,834        | \$137,867        | \$541,701          |
| Net difference between projected and actual earnings on pension plan investments | 17,612           | 208,570          | 226,182            |
| Change of Assumptions  | 111,036          | 448,907          | 559,943            |
| Change in Proportionate Share  | 36,763           | 12,236           | 48,999             |
| <b>Total Deferred Inflows of Resources</b>                                       | <b>\$569,245</b> | <b>\$807,580</b> | <b>\$1,376,825</b> |

\$25,408 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

|                                    | SERS               | STRS               | Total                |
|------------------------------------|--------------------|--------------------|----------------------|
| <b>Fiscal Year Ending June 30:</b> |                    |                    |                      |
| 2023                               | (\$73,621)         | (\$202,558)        | (\$276,179)          |
| 2024                               | (73,744)           | (197,344)          | (271,088)            |
| 2025                               | (80,741)           | (194,109)          | (274,850)            |
| 2026                               | (70,268)           | (90,383)           | (160,651)            |
| 2027                               | (28,710)           | (30,313)           | (59,023)             |
| Thereafter                         | (4,887)            | 638                | (4,249)              |
| <b>Total</b>                       | <b>(\$331,971)</b> | <b>(\$714,069)</b> | <b>(\$1,046,040)</b> |

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, are presented below:

|  |  |
|--|--|
| Wage Inflation   | 2.40 percent   |
| Future Salary Increases, including inflation   | 3.25 percent to 13.58 percent                              |
| Investment Rate of Return  | 7.0 percent net of investment expense, including inflation |
| Municipal Bond Index Rate:   |  |
| Measurement Date   | 1.92 percent   |
| Prior Measurement Date   | 2.45 percent   |
| Single Equivalent Interest Rate, net of plan investment expense, including price inflation |  |
| Measurement Date   | 2.27 percent   |
| Prior Measurement Date   | 2.63 percent   |
| Medical Trend Assumption   |  |
| Medicare   | 5.125 to 4.40 percent                                      |
| Pre-Medicare   | 6.750 to 4.40 percent                                      |

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020 and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.0 percent, by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

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The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13 for details.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021 was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 1.50 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic pension benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.0% decreasing to 3.75%) and higher (8.0% decreasing to 5.75%) than the current rate (7.0 percent decreasing to 4.40 percent).

|   | 1% Decrease<br>(1.27%)                            | Current<br>Discount Rate<br>(2.27%)                     | 1% Increase<br>(3.27%)                            |
|---|---|---|---|
| District's proportionate share<br>of the net OPEB liability (asset) | \$1,004,725                                       | \$810,837   | \$655,945   |
|   | 1% Decrease<br>(6.0 %<br>decreasing<br>to 3.75 %) | Current Trend<br>Rate (7.0%<br>decreasing<br>to 4.40 %) | 1% Increase<br>(8.0 %<br>decreasing<br>to 5.75 %) |
| District's proportionate share<br>of the net OPEB liability (asset) | \$624,278   | \$810,837   | \$1,060,022                                       |

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2021, actuarial valuation are presented below:

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

|                            |   |
|----------------------------|---|
| Projected salary increases | 12.50 percent at age 20 to<br>2.50 percent at age 65            |
| Investment Rate of Return  | 7.0 percent, net of investment<br>expenses, including inflation |
| Payroll Increases          | 3.0 percent   |
| Discount Rate of Return    | 7.0 percent   |
| Health Care Cost Trends:   |   |
| <i>Medical</i>             |   |
| Pre-Medicare               | 5.00 percent initial, 4 percent ultimate                        |
| Medicare                   | (16.18) percent initial, 4 percent ultimate                     |
| <i>Prescription Drug</i>   |   |
| Pre-Medicare               | 6.50 percent initial, 4 percent ultimate                        |
| Medicare                   | 29.98 percent initial, 4 percent ultimate                       |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.0 percent as of June 30, 2021. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.0 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.0 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.0 percent) or one percentage point higher (8.0 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|   | 1% Decrease<br>(6.0%) | Current<br>Discount Rate<br>(7.0%) | 1% Increase<br>(8.0%) |
|---|-----------------------|------------------------------------|-----------------------|
|   | <hr/>                 | <hr/>                              | <hr/>                 |
| District's proportionate share<br>of the net OPEB (asset) | (\$634,970)           | (\$752,473)                        | (\$850,628)           |

**East Palestine City School District**

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

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|   | <u>1% Decrease</u> | <u>Current<br/>Trend Rate</u> | <u>1% Increase</u> |
|---|--------------------|-------------------------------|--------------------|
| District's proportionate share<br>of the net OPEB (asset) | (\$846,651)        | (\$752,473)                   | (\$636,013)        |

**Assumption and Benefit Changes since the Prior Measurement Date** The discount rate was adjusted to 7.0 percent from 7.45 percent for the June 30, 2021 valuation.

**Benefit Term Changes since the Prior Measurement Date** The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.100 percent. The non-Medicare frozen subsidy base was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in the current year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely

**Note 15 – Other Employee Benefits**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Teachers do not earn vacation time. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-quarter days per month. Sick leave may be accumulated to a maximum of 260 days for all employees. Upon retirement, certificated employees receive payment for 25 percent of 144 accrued sick leave days plus 10 percent of all sick days accrued above and beyond the first 144 days up to the maximum accumulation. Classified employees receive payment for 25 percent of 135 accrued sick leave days plus 10 percent of all sick days accrued above and beyond the first 135 days up to the maximum accumulation.

**B. Life Insurance**

The District provides life insurance and accidental death and dismemberment insurance to contracted employees through Safeco, Inc.

**Note 16 – Statutory Reserves**

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.



**East Palestine City School District**

Columbiana County, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2022

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by State statute.

|   | Capital<br>Improvements |
|---|-------------------------|
| Set-Aside Balance as of June 30, 2021                       | \$0                     |
| Current Year Set-Aside Requirement                          | 173,580                 |
| Current Year Offsets  | <u>(817,983)</u>        |
| Total   | <u>(\$644,403)</u>      |
| Set-Aside Balance Carried Forward to<br>Future Fiscal Years | <u>\$0</u>              |
| Cash balance as of June 30, 2022                            | <u>\$0</u>              |

Although the District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

**Note 17 - Risk Management**

**A. General Insurance**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the District has property and liability coverage as follows:

| Coverage                          | Amount       | Deductible |
|-----------------------------------|--------------|------------|
| Building/Contents Property        | \$54,434,682 | \$10,000   |
| Boiler and Machinery              | 5,000,000    | 500        |
| Crime Insurance                   | 25,000       | 500        |
| Automobile Liability              | 1,000,000    | 0          |
| Uninsured Motorists               | 1,000,000    | 0          |
| General Liability                 | 1,000,000    | 0          |
| Education Liability:              |              |            |
| Per occurrence                    | 1,000,000    | 0          |
| Total per year                    | 2,000,000    | 0          |
| School Board Errors and Omissions | 1,000,000    | 0          |
| Umbrella                          | 3,000,000    | 0          |

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in insurance coverage from the prior year.

**B. Fidelity Bond**

The Treasurer is covered under a surety bond in the amount of \$25,000.

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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***C. Workers' Compensation***

The District pays the State Workers' Compensation system, an insurance purchasing pool, a premium based on a rate per \$100 of salaries. The District is a member of the Comp Management, Inc. Group Rating Program, an insurance purchasing pool. This rate is calculated based on accident history and administrative costs. The group presently consists of over 400 school districts.

***D. Employee Health Insurance***

On July 1, 2010, the District joined the Portage Area School Consortium Health and Welfare Insurance Pool (the Consortium), a shared risk pool, through which a cooperative Health Benefit Program was created for the benefit of its members. The Health Benefit Program is an employee health benefit plan which covers the participating members' employees. The Consortium acts as a fiscal agent for the cash funds paid into the program by the participating School Districts. These funds are pooled together for the purposes of paying health benefit claims of employees and their covered dependents, administrative expenses of the program and premiums for stop-loss insurance coverage. A reserve exists which is to cover any unpaid claims if the District were to withdraw from the pool. If the reserve would not cover such claims, the District would be liable for any costs above the reserve.

**Note 18 – Related Organizations**

The East Palestine Public Library (the "Library") is a related organization to the District. The school board members are responsible for appointing all the trustees of East Palestine Public Library; however, the school board cannot influence the Library's operation, nor does the Library represent a potential financial benefit or burden to the District. The District serves in a ministerial capacity as the taxing authority for the Library. Once the Library determines to present a levy to the voters, including the determination of the rate and duration, the District must place the levy on the ballot. The Library may not issue debt and determines its own budget. The Library did not receive any funding from the District during the fiscal year 2022.

The East Palestine City School District Education Foundation is also associated with the District. The Foundation was formed in April of 2002 and is operated exclusively for charitable and educational purposes, for the purpose of making scholarships and improvements to the District. The Foundation is a tax-exempt trust as determined by 501(C)(3) of the Internal Revenue Code. The Foundation operates under an eleven-member Board, consisting of the Superintendent and Treasurer of the District as non-voting members, and nine persons residing or doing business within the District. Financial information on the Foundation can be obtained by contacting Rick Ellis, Treasurer, East Palestine School District, 200 West North Avenue, East Palestine, Ohio 44413.

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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**Note 19 – Jointly Governed Organizations**

***A. Area Cooperative Computerized Educational Service System/ACCESS Assembly***

The Area Cooperative Computerized Educational Service System/ACCESS Assembly (ACCESS) is a consortium of participating school districts in Mahoning and Columbiana Counties, educational service centers, non-public schools and Special Education Regional Resource Centers.

The jointly governed organization was formed for the purpose of utilizing computers and other electronic equipment for administrative and instructional functions among member districts. These include educational management information system services, fiscal services, library services, network services and student services.

ACCESS is governed by an Assembly, which makes all decisions regarding programs, fees, budget and policy. The Assembly is composed of the Superintendent of each of the member districts. Assembly members may designate proxy attendees at meetings for voting purposes. The Assembly meets twice per year, once in November and once in May. Budgets and fees are discussed at the fall meeting, while the Board of Directors are chosen at the spring meeting.

While the Assembly has overall governance for ACCESS, the Board of Directors is selected to make the majority of the day to day operational decisions. Everything from equipment purchases, contracts, personnel action and financial oversight is handled by the Board. The Board is made up of two superintendents each from both Mahoning and Columbiana counties, and the superintendents from both the Mahoning County and Columbiana County Educational Service Centers. The ACCESS Executive Director and the Treasurer are also part of the Board of Directors, but are non-voting members.

All ACCESS revenues are generated from charges for services and State funding. Each of the members supports the ACCESS Assembly based upon a per pupil charge. Financial information can be obtained by contacting the Treasurer, Brian Stidham, at 493 Bev Road, Unit 1, Boardman, Ohio 44512.

***B. Columbiana County Career Center***

The Career Center, a joint vocational school established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its eleven-member school districts. The Career Center is governed by a board of education comprised of eleven members appointed by the participating schools. The board controls the financial activity of the Career Center and reports to the Ohio Department of Education and the Auditor of State of Ohio. The continued existence of the Career Center is not dependent on the District's continued participation and no measurable equity interest exists.

The District does not retain an ongoing financial interest or an ongoing financial responsibility with any of these organizations.

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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**Note 20 - Contingencies**

***A. Grants***

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreement and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2022.

***B. Litigation***

The District is not currently party any claims or legal proceedings that would, in the District's opinion, have a material effect on the basic financial statements.

***C. Encumbrance Commitments***

Outstanding encumbrances for governmental funds include \$47,826 in the general fund, \$183,499 in the permanent improvement fund and \$15,200 in the non-major governmental funds.

***D. School District Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. The final ODE adjustments for fiscal year 2022 have been finalized. Final adjustments are included in the November 20, 2022 Foundation Settlement.

**Note 21 – Tax Abatements**

As of June 30, 2022, the District provides tax abatements through an Enterprise Zone (Ezone). This program relates to the abatement of property taxes.

Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investments. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the City. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of tax abated was not significant for the District.

**East Palestine City School District**

Columbiana County, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

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**Note 22 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID- 19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2022, the School District received Economic Security (CARES) Act funding. The School District's investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio (SERS)*  
*Last Nine Fiscal Years (1)*

|  | 2022        | 2021        | 2020        | 2019        | 2018        | 2017        | 2016        | 2015        | 2014        |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| School District's Proportion of the Net Pension Liability  | 0.04165660% | 0.03860030% | 0.04040550% | 0.04153720% | 0.03813350% | 0.03895880% | 0.04094570% | 0.03974700% | 0.03974700% |
| School District's Proportionate Share of the Net Pension Liability   | \$1,537,008 | \$2,553,105 | \$2,417,532 | \$2,378,912 | \$2,278,392 | \$2,851,425 | \$2,336,401 | \$2,011,574 | \$2,363,627 |
| School District's Employee Payroll   | \$1,437,879 | \$1,353,243 | \$935,716   | \$1,377,636 | \$1,236,229 | \$1,289,564 | \$1,747,208 | \$1,217,244 | \$1,236,019 |
| School District's Proportionate Share of the Net Pension Liability as a Percentage of its Employee Payroll | 106.89%     | 188.67%     | 258.36%     | 172.68%     | 184.30%     | 221.12%     | 133.72%     | 165.26%     | 191.23%     |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                                 | 82.86%      | 68.55%      | 70.85%      | 71.36%      | 69.50%      | 62.98%      | 69.16%      | 71.70%      | 65.52%      |

(1) Information prior to 2014 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio (STRS)*  
*Last Nine Fiscal Years (1)*

|  | 2022         | 2021         | 2020         | 2019         | 2018         | 2017         | 2016         | 2015         | 2014         |
|--|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| School District's Proportion of the Net Pension Liability  | 0.035688988% | 0.036229540% | 0.039020300% | 0.041289680% | 0.040242840% | 0.040983160% | 0.041500870% | 0.040935820% | 0.040935820% |
| School District's Proportionate Share of the Net Pension Liability   | \$4,563,154  | \$8,766,260  | \$8,629,105  | \$9,078,674  | \$9,559,773  | \$13,718,299 | \$11,469,627 | \$9,957,008  | \$11,860,723 |
| School District's Employee Payroll   | \$4,403,786  | \$4,372,336  | \$4,794,269  | \$4,693,943  | \$4,424,207  | \$4,312,214  | \$4,021,143  | \$4,348,062  | \$4,605,946  |
| School District's Proportionate Share of the Net Pension Liability as a Percentage of its Employee Payroll | 103.62%      | 200.49%      | 179.99%      | 193.41%      | 216.08%      | 318.13%      | 285.23%      | 229.00%      | 257.51%      |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                                 | 87.80%       | 75.48%       | 77.40%       | 77.30%       | 75.30%       | 66.80%       | 72.10%       | 74.70%       | 69.30%       |

(1) Information prior to 2014 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of School District Pension Contributions*  
*School Employees Retirement System of Ohio (SERS)*  
*Last Ten Fiscal Years*

|  | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
|--|-------------|-------------|-------------|-------------|
| Contractually Required Pension Contribution                                  | \$198,628   | \$201,303   | \$189,454   | \$126,321   |
| Pension Contributions in Relation to the Contractually Required Contribution | (\$198,628) | (\$201,303) | (\$189,454) | (\$126,321) |
| Contribution Deficiency (Excess)   | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| School District Employee Payroll   | \$1,418,771 | \$1,437,879 | \$1,353,243 | \$935,716   |
| Contributions as a Percentage of Employee Payroll                            | 14.00%      | 14.00%      | 14.00%      | 13.50%      |

See accompanying notes to the required supplementary information.



| 2018        | 2017        | 2016        | 2015        | 2014        | 2013        |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$192,869   | \$173,072   | \$180,539   | \$230,282   | \$168,710   | \$171,065   |
| (\$192,869) | (\$173,072) | (\$180,539) | (\$230,282) | (\$168,710) | (\$171,065) |
| \$0         | \$0         | \$0         | \$0         | \$0         | \$0         |
| \$1,377,636 | \$1,236,229 | \$1,289,564 | \$1,747,208 | \$1,217,244 | \$1,236,019 |
| 14.00%      | 14.00%      | 14.00%      | 13.18%      | 13.86%      | 13.84%      |

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information  
Schedule of School District Pension Contributions  
State Teachers Retirement System of Ohio (STRS)  
Last Ten Fiscal Years*

|  | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
|--|-------------|-------------|-------------|-------------|
| Contractually Required Pension Contribution                                  | \$674,392   | \$616,530   | \$612,127   | \$671,198   |
| Pension Contributions in Relation to the Contractually Required Contribution | (\$674,392) | (\$616,530) | (\$612,127) | (\$671,198) |
| Contribution Deficiency (Excess)   | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| School District Employee Payroll   | \$4,817,086 | \$4,403,786 | \$4,372,336 | \$4,794,269 |
| Contributions as a Percentage of Employee Payroll                            | 14.00%      | 14.00%      | 14.00%      | 14.00%      |

See accompanying notes to the required supplementary information.

| 2018        | 2017        | 2016        | 2015        | 2014        | 2013        |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$657,152   | \$619,389   | \$603,710   | \$562,960   | \$565,248   | \$598,773   |
| (\$657,152) | (\$619,389) | (\$603,710) | (\$562,960) | (\$565,248) | (\$598,773) |
| \$0         | \$0         | \$0         | \$0         | \$0         | \$0         |
| \$4,693,943 | \$4,424,207 | \$4,312,214 | \$4,021,143 | \$4,348,062 | \$4,605,946 |
| 14.00%      | 14.00%      | 14.00%      | 14.00%      | 13.00%      | 13.00%      |

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio (SERS)*  
*Last Six Fiscal Years (1)*

|   | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> | <u>2018</u> | <u>2017</u> |
|---|-------------|-------------|-------------|-------------|-------------|-------------|
| School District's Proportion of the Net OPEB Liability  | 0.04284290% | 0.04004110% | 0.04125490% | 0.04191050% | 0.03881320% | 0.03881320% |
| School District's Proportionate Share of the Net OPEB Liability   | \$810,837   | \$870,224   | \$1,037,474 | \$1,162,710 | \$1,041,644 | \$1,106,320 |
| School District's Employee Payroll  | \$1,437,879 | \$1,353,243 | \$935,716   | \$1,377,636 | \$1,236,229 | \$1,289,564 |
| School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Employee Payroll | 56.39%      | 64.31%      | 110.87%     | 84.40%      | 84.26%      | 85.79%      |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                                 | 24.08%      | 18.17%      | 15.57%      | 13.57%      | 12.46%      | 11.49%      |

(1) Information prior to 2017 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio (STRS)*  
*Last Six Fiscal Years (1)*

|   | 2022         | 2021         | 2020         | 2019         | 2018         | 2017         |
|---|--------------|--------------|--------------|--------------|--------------|--------------|
| School District's Proportion of the Net OPEB Liability (Asset)  | 0.035688958% | 0.036229540% | 0.039020300% | 0.041289680% | 0.040242840% | 0.040242840% |
| School District's Proportionate Share of the Net OPEB Liability (Asset)   | (\$752,473)  | (\$636,733)  | (\$646,270)  | (\$663,483)  | \$1,570,127  | \$2,152,198  |
| School District's Employee Payroll  | \$4,403,786  | \$4,372,336  | \$4,794,269  | \$4,693,943  | \$4,424,207  | \$4,312,214  |
| School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Employee Payroll | -17.09%      | -14.56%      | -13.48%      | -14.13%      | 35.49%       | 49.91%       |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)                                 | 174.73%      | 182.13%      | 174.74%      | 176.00%      | 47.10%       | 37.30%       |

(1) Information prior to 2017 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information*  
*Schedule of School District OPEB Contributions*  
*School Employees Retirement System of Ohio (SERS)*  
*Last Ten Fiscal Years*

|  | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
|--|-------------|-------------|-------------|-------------|
| Contractually Required OPEB Contribution                                     | \$25,408    | \$27,012    | \$25,655    | \$29,144    |
| OPEB Contributions in Relation to the<br>Contractually Required Contribution | (\$25,408)  | (\$27,012)  | (\$25,655)  | (\$29,144)  |
| Contribution Deficiency (Excess)   | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| School District Employee Payroll   | \$1,418,771 | \$1,437,879 | \$1,353,243 | \$935,716   |
| Contributions as a Percentage of<br>Employee Payroll                         | 1.79%       | 1.88%       | 1.90%       | 3.11%       |

See accompanying notes to the required supplementary information.

| 2018        | 2017        | 2016        | 2015        | 2014        | 2013        |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$21,625    | \$21,693    | \$20,497    | \$21,883    | \$21,123    | \$21,685    |
| (\$21,625)  | (\$21,693)  | (\$20,497)  | (\$21,883)  | (\$21,123)  | (\$21,685)  |
| \$0         | \$0         | \$0         | \$0         | \$0         | \$0         |
| \$1,377,636 | \$1,236,229 | \$1,289,564 | \$1,747,208 | \$1,217,244 | \$1,236,019 |
| 1.57%       | 1.75%       | 1.59%       | 1.25%       | 1.74%       | 1.75%       |

**East Palestine City School District**  
Columbiana County, Ohio

*Required Supplementary Information  
Schedule of School District OPEB Contributions  
State Teachers Retirement System of Ohio (STRS)  
Last Ten Fiscal Years*

|  | <u>2022</u> | <u>2021</u> | <u>2020</u> | <u>2019</u> |
|--|-------------|-------------|-------------|-------------|
| Contractually Required OPEB Contribution                                     | \$0         | \$0         | \$0         | \$0         |
| OPEB Contributions in Relation to the<br>Contractually Required Contribution | \$0         | \$0         | \$0         | \$0         |
| Contribution Deficiency (Excess)   | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| School District Employee Payroll   | \$4,817,086 | \$4,403,786 | \$4,372,336 | \$4,794,269 |
| Contributions as a Percentage of<br>Employee Payroll                         | 0.00%       | 0.00%       | 0.00%       | 0.00%       |

See accompanying notes to the required supplementary information.



| 2018        | 2017        | 2016        | 2015        | 2014        | 2013        |
|-------------|-------------|-------------|-------------|-------------|-------------|
| \$0         | \$0         | \$0         | \$0         | \$43,841    | \$46,059    |
| \$0         | \$0         | \$0         | \$0         | (\$43,841)  | (\$46,059)  |
| <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  | <u>\$0</u>  |
| \$4,693,943 | \$4,424,207 | \$4,312,214 | \$4,021,143 | \$4,348,062 | \$4,605,946 |
| 0.00%       | 0.00%       | 0.00%       | 0.00%       | 1.00%       | 1.00%       |

**East Palestine City School District**  
Columbiana County, Ohio

*Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022*

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**Net Pension Liability**

**SERS - Changes in Assumptions**

***Fiscal Year 2022***

- \*Assumed rate of inflation was reduced from 3.00% to 2.40%
- \*Payroll growth assumption was reduced from 3.50% to 1.75%
- \*Assumed real wage growth was increased from 0.50% to 0.85%
- \*Cost-of-Living-Adjustments was reduced from 2.50% to 2.00%
- \*The discount rate was reduced from 7.50% to 7.00%
  
- \*Rates of withdrawal, compensation, participation, spouse coverage assumption, retirement and disability were updated to reflect recent experience.
  
- \*Mortality among active members was updated to the following:  
PUB-2010 General Amount Weighted Below Median Employee mortality table. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.
  
- \*Mortality among service retired members was updated to the following:  
PUB-2010 General Employee Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.
  
- \*Mortality among contingent survivors was updated to the following:  
PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.
  
- \*Mortality among disabled members was updated to the following:  
PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

**SERS - Changes of Benefit and Funding Terms**

***Fiscal Year 2022***

- \*None

**East Palestine City School District**  
Columbiana County, Ohio

*Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022*

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**Net Pension Liability**

**STRS - Changes in Assumptions**

***Fiscal Year 2022***

\*The investment and discount rate of return changed from 7.45 percent to 7.0 percent.

**STRS - Changes in Benefit Terms**

***Fiscal Year 2022***

\*None

**East Palestine City School District**  
Columbiana County, Ohio

*Notes to the Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022*

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**Net OPEB Liability**

**SERS - Changes in Assumptions**

***Fiscal Year 2022***

- \*The discount rate was changed from 2.63% to 2.27%.
- \*The investment rate of return was reduced from 7.50% to 7.00%.
- \*Assumed rate of inflation was reduced from 3.00% to 2.40%
- \*Payroll Growth Assumption was reduced from 3.50% to 1.75%
- \*Assumed real wage growth was increased from 0.50% to 0.85%
- \*Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- \*Rate of health care participation for future retirees and spouses was updated to reflect recent experience.
  
- \*Mortality among active members was updated to the following:  
PUB-2010 General Amount Weighted Below Median Employee mortality table.
  
- \*Mortality among service retired members was updated to the following:  
PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.
  
- \*Mortality among beneficiaries was updated to the following:  
PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.
  
- \*Mortality among disabled member was updated to the following:  
PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.
  
- \*Mortality rates are projected using a fully generational projection with Scale MP-2020.

**SERS - Changes of Benefit and Funding Terms**

***Fiscal Year 2022***

- \*None

**East Palestine City School District**  
Columbiana County, Ohio

*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2022*

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**Net OPEB Liability**

**STRS - Changes in Assumptions**

***Fiscal Year 2022***

\*In 2021 the investment and discount rate of return changed from 7.45 percent to 7.0 percent.

**STRS - Changes in Benefit Terms – STRS OPEB**

***Fiscal Year 2022***

\* The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.100 percent. The non-Medicare frozen subsidy base was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in current year 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

**EAST PALESTINE CITY SCHOOL DISTRICT  
COLUMBIANA COUNTY  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

| <b>Federal Grantor/<br/>Pass Through Grantor /<br/>Program Title</b>                       | <b>Grant<br/>Year</b> | <b>Federal<br/>Assistance Listing<br/>Number</b> | <b>Expenditures</b> |
|--|-----------------------|--|---------------------|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>  |                       |  |                     |
| <i>Passed Through The Ohio Department of Education:</i>                                    |                       |  |                     |
| Child Nutrition Cluster:   |                       |  |                     |
| Non-Cash Assistance (Food Distribution)  | 2022                  | 10.555   | \$ 43,264           |
| COVID-19 National School Lunch Program   | 2022                  | 10.555   | 21,383              |
| National School Lunch Program  | 2022                  | 10.555   | 391,216             |
| Total National School Lunch Program  |                       |  | <u>455,863</u>      |
| School Breakfast Program   | 2022                  | 10.553   | 124,054             |
| Total School Breakfast Program   |                       |  | <u>124,054</u>      |
| Total Child Nutrition Cluster  |                       |  | <u>579,917</u>      |
| COVID-19 State Pandemic Electronic Benefit<br>Transfer (P-EBT) Administrative Costs Grants | 2022                  | 10.649   | 614                 |
| <b>Total – U.S. Department of Agriculture</b>  |                       |  | <u>580,531</u>      |
| <b>U.S. DEPARTMENT OF EDUCATION</b>  |                       |  |                     |
| <i>Passed Through The Ohio Department of Education:</i>                                    |                       |  |                     |
| Title I Grants to Local Educational Agencies   | 2022                  | 84.010   | 292,031             |
| Total Title I Grants to Local Educational Agencies   |                       |  | <u>292,031</u>      |
| Special Education Cluster (IDEA):  |                       |  |                     |
| Special Education Grants to States   | 2021                  | 84.027   | 18,918              |
| Special Education Grants to States   | 2022                  | 84.027   | 233,123             |
| Total Special Education Grants to States   |                       |  | <u>252,041</u>      |
| Special Education Preschool Grant  | 2020                  | 84.173   | 8,652               |
| Total Special Education Cluster (IDEA):  |                       |  | <u>260,693</u>      |
| Title VI-B Rural and Low-Income  | 2021                  | 84.358   | 27,184              |
| Title II-A Supporting Effective Instruction State Grants                                   | 2022                  | 84.367   | 36,889              |
| Student Support and Academic Enrichment  | 2022                  | 84.424   | 24,449              |
| COVID-19 Education Stabilization Fund (ESF):   |                       |  |                     |
| COVID-19 Elementary and Secondary School Emergency Relief Fund                             | 2021                  | 84.425D  | 48,607              |
| COVID-19 Elementary and Secondary School Emergency Relief Fund                             | 2022                  | 84.425D  | 1,029,104           |
| Total COVID-19 Education Stabilization Fund (ESF):   |                       |  | <u>1,077,711</u>    |
| <b>Total – U.S. Department of Education</b>  |                       |  | <u>1,718,957</u>    |
| <b>Total Federal Financial Assistance</b>  |                       |  | <u>\$ 2,299,488</u> |

See the accompanying notes to the Schedule of Expenditures of Federal Awards.

**EAST PALESTINE CITY SCHOOL DISTRICT  
COLUMBIANA COUNTY, OHIO**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of **East Palestine City School District**, Columbiana County, Ohio (the District) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE C – CHILD NUTRITION CLUSTER**

The District comingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE D – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

East Palestine City School District  
Columbiana County  
200 West North Avenue  
East Palestine, Ohio 44413

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standard applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **East Palestine City School District**, Columbiana County, (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 25, 2023.

***Report on the Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances for the purposes of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

January 25, 2023



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

East Palestine City School District  
Columbiana County  
200 West North Avenue  
East Palestine, Ohio 44413

To the Board of Education:

***Report on Compliance for the Major Federal Program***

***Opinion on the Major Federal Program***

We have audited **East Palestine City School District's** (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on East Palestine City School District's major federal program for the year ended June 30, 2022. East Palestine City School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of audit findings.

In our opinion, East Palestine City School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

***Report on Internal Control Over Compliance (Continued)***

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

January 25, 2023

**EAST PALESTINE CITY SCHOOL DISTRICT  
COLUMBIANA COUNTY, OHIO**

**SCHEDULE OF AUDIT FINDINGS  
2 CFR § 200.515  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |  |  |
|---------------------|--|--|
| <i>(d)(1)(i)</i>    | Type of Financial Statement Opinion  | Unmodified   |
| <i>(d)(1)(ii)</i>   | Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?      | No   |
| <i>(d)(1)(ii)</i>   | Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)? | No   |
| <i>(d)(1)(iii)</i>  | Was there any reported material noncompliance at the financial statement level (GAGAS)?                        | No   |
| <i>(d)(1)(iv)</i>   | Were there any material weaknesses in internal control reported for major federal programs?                    | No   |
| <i>(d)(1)(iv)</i>   | Were there any significant deficiencies in internal control reported for major federal programs?               | No   |
| <i>(d)(1)(v)</i>    | Type of Major Programs' Compliance Opinion   | Unmodified   |
| <i>(d)(1)(vi)</i>   | Are there any reportable findings under 2 CFR § 200.516(a)?  | No   |
| <i>(d)(1)(vii)</i>  | Major Programs (list):   | Elementary and Secondary School<br>Emergency Relief Fund, AL #84.425 |
| <i>(d)(1)(viii)</i> | Dollar Threshold: Type A/B Programs  | Type A: > \$ 750,000<br>Type B: all others                           |
| <i>(d)(1)(ix)</i>   | Low Risk Auditee under 2 CFR § 200.520?  | No   |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS FOR FEDERAL AWARDS**

None

# EAST PALESTINE CITY SCHOOL DISTRICT

OFFICE OF THE TREASURER

SCHEDULE OF PRIOR AUDIT FINDINGS  
2 CFR § 200.511(b)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

| <b>Finding Number</b> | <b>Finding Summary</b> | <b>Status</b> | <b>Additional Information</b> |
|-----------------------|------------------------|---------------|-------------------------------|
| 2021-001              | Negative Fund Balance  | Corrected     | N/A                           |

# OHIO AUDITOR OF STATE KEITH FABER



**EAST PALESTINE CITY SCHOOL DISTRICT**

**COLUMBIANA COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 5/4/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)