

**TUSCARAWAS COUNTY
HEALTH DEPARTMENT**

TUSCARAWAS COUNTY, OHIO

SINGLE AUDIT

**FOR THE YEAR ENDED
DECEMBER 31, 2020**

OHIO AUDITOR OF STATE
KEITH FABER



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Columbus, Ohio 43215
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Board of Health
Tuscarawas County Health Department
897 East Iron Ave,
Dover, Ohio 44622

We have reviewed the *Independent Auditor's Report* of the Tuscarawas County Health Department, Tuscarawas County, prepared by Julian & Grube, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Tuscarawas County Health Department is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

June 28, 2022

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**TUSCARAWAS COUNTY HEALTH DEPARTMENT
TUSCARAWAS COUNTY, OHIO**

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Independent Auditor's Report

Tuscarawas County Health Department
Tuscarawas County
897 E. Iron Ave
Dover, OH 44622

To the Board of Health:

Report on the Financial Statement

We have audited the accompanying financial statement of the cash balances, receipts, and disbursements for each governmental fund type as of and for the year ended December 31, 2020 and related notes of the Tuscarawas County Health Department, Tuscarawas County, Ohio.

Management's Responsibility for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), as described in Note 2. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Tuscarawas County Health Department's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Tuscarawas County Health Department's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2, the financial statement is prepared by the Tuscarawas County Health Department, on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP), to meet the requirements of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C).

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Though the Tuscarawas County Health Department does not intend this statement to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Our opinion on this accounting basis is in the "Unmodified Opinion on Regulatory Basis of Accounting" paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles" paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Tuscarawas County Health Department, as of December 31, 2020, or changes in net position, thereof for the year then ended.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the year ended December 31, 2020, and related notes of the Tuscarawas County Health Department, in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) as described in Note 2.

Emphasis of Matters

As described in Note 12 to the financial statement, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Tuscarawas County Health Department. As described in Note 13 to the financial statement, the Tuscarawas County Health Department adopted a change in accounting principle and removed the fund balance classifications from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types. We did not modify our opinions regarding these matters.

Other Matters

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statement that collectively comprise the Tuscarawas County Health Department's financial statement. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the financial statement.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. Such information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the financial statement as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 22, 2022, on our consideration of the Tuscarawas County Health Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tuscarawas County Health Department's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tuscarawas County Health Department's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Tuscarawas County Health Department
Tuscarawas County
Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2020

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				
Property Taxes	\$1,303,541	\$0	\$0	\$1,303,541
Charges for Services	143,087	698,551	0	841,638
Fines, Licenses and Permits	0	445,629	0	445,629
Intergovernmental:				
Apportionments	25,000	45,372	25,000	95,372
Grants	882,641	1,245,240	0	2,127,881
Other	177,513	5,600	0	183,113
Miscellaneous	42,460	186,047	0	228,507
<i>Total Cash Receipts</i>	<u>2,574,242</u>	<u>2,626,439</u>	<u>25,000</u>	<u>5,225,681</u>
Cash Disbursements				
Current:				
Health:				
Salaries	576,659	1,460,031	0	2,036,690
Supplies	48,192	140,467	0	188,659
Equipment	10,530	0	0	10,530
Contract Services	237,198	350,557	0	587,755
Travel	2,192	3,573	0	5,765
Remittance to State	77,821	94,170	0	171,991
Medicare	8,116	20,331	0	28,447
OPERS	74,087	195,470	0	269,557
Workers Comp	3,680	11,428	0	15,108
Other	17,823	5,644	0	23,467
Medical Insurance	75,330	187,242	0	262,572
Unemployment	3,693	0	0	3,693
Employee Vol Dental Vision	16,155	0	0	16,155
Accreditation	5,600	0	0	5,600
Vehicle Maint	0	2,053	0	2,053
Remittance to EPA	0	68,669	0	68,669
MARCS User Fees	0	180	0	180
Capital Outlay	0	96,440	0	96,440
	<u>1,157,076</u>	<u>2,636,255</u>	<u>0</u>	<u>3,793,331</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>1,417,166</u>	<u>(9,816)</u>	<u>25,000</u>	<u>1,432,350</u>

(Continued)

Tuscarawas County Health Department
Tuscarawas County
Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2020

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Other Financing Receipts (Disbursements)				
Transfers In	0	627,250	0	627,250
Transfers Out	(627,250)	0	0	(627,250)
Advances In	185,000	200,000	0	385,000
Advances Out	(200,000)	(185,000)	0	(385,000)
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(642,250)</u>	<u>642,250</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Cash Balances</i>	774,916	632,434	25,000	1,432,350
<i>Fund Cash Balances, January 1</i>	<u>3,514,220</u>	<u>1,105,522</u>	<u>87,324</u>	<u>4,707,066</u>
<i>Fund Cash Balances, December 31</i>	<u><u>\$4,289,136</u></u>	<u><u>\$1,737,956</u></u>	<u><u>\$112,324</u></u>	<u><u>\$6,139,416</u></u>

See accompanying notes to the financial statement

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Tuscarawas County Health Department, Tuscarawas County, (the Health Department) as a body corporate and politic. A five-member Board and a Health Commissioner govern the Health Department. The Health Department services include communicable disease investigations, immunization clinics, inspections, and public health nursing services, and the issues health-related licenses and permits.

Public Entity Risk Pool

The Health Department participates in a public entity risk pool (PEP Ohio). Note 7 to the financial statement provides additional information for this entity.

The Health Department’s management believes this financial statement presents all activities for which the Health Department is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Health Department’s financial statement consists of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types organized on a fund type basis.

Fund Accounting

The Health Department uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Health Department are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Health Department for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Health Department had the following significant Special Revenue Funds:

Women, Infants, and Children (WIC) Fund This is a Federal grant fund that accounts for the Special Supplemental Nutrition Program.

Reproductive Health & Wellness – This program is to improve the overall health and well-being of women and men by promoting healthy lifestyles and encouraging the establishment of a reproductive life plan.

Medical Clinic - This fund is used to account for the purchase of services for medical testing such as blood pressure checks, TB testing, and child wellness checks.

Tuscarawas County Health Department

Tuscarawas County

Notes to the Financial Statement

For the Year Ended December 31, 2020

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Permanent Improvement is the Health Department's only capital project fund.

Basis of Accounting

This financial statement follows the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

This statement includes adequate disclosures of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Ohio Revised Code requires the Health Department to budget each fund annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Health must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Health Department to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2020 budgetary activity appears in Note 3.

Capital Assets

The Health Department records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statement does not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statement does not include a liability for unpaid leave.

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Health Department must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Health Department classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed The Board can *commit* amounts via formal action (resolution). The Health Department must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Health Department applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2020, follows:

2020 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$2,448,820	\$2,759,242	\$310,422
Special Revenue	4,126,958	3,453,689	(673,269)
Capital Projects	25,000	25,000	0
Total	\$6,600,778	\$6,237,931	(\$362,847)

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

2020 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,726,617	\$2,334,834	\$391,783
Special Revenue	4,437,303	3,138,194	1,299,109
Capital Projects	25,000	0	25,000
Total	\$7,188,920	\$5,473,028	\$1,715,892

Note 4 – Deposits and Investments

As required by the Ohio Revised Code, the Tuscarawas County Treasurer is custodian for the Health Department’s deposits. The County’s deposit and investment pool holds the Health Department’s assets, valued at the Treasurer’s reported carrying amount.

Note 5 – Intergovernmental Funding and Property Taxes

Intergovernmental Funding

The County Budget Commission apportions revenues for the fiscal year among the townships and municipalities composing the Health Department, based on their taxable property valuations. The County withholds the apportioned amounts from property tax settlements and distributes it to the Health Department. These amounts are reported as intergovernmental apportionment receipts in the financial statement.

Property Taxes

The County Commissioners serve as a special taxing authority for a special levy outside the ten-mill limitation to provide the Health Department with sufficient funds for health programs. The levy generated \$1,444,860 in 2020 which includes \$141,319 in state reimbursements. The financial statement presents these amounts in property taxes and intergovernmental receipts.

Property taxes are levied, assessed and collected on a calendar year basis. They include amounts levied against all real, public utility real, and public utility tangible personal property located in the areas served by the Health Department. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the Tuscarawas County Auditor at 35% of appraised market value. All property is required to be revalued every six years. A revaluation for the Health Department was done in 2016.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31. If paid semi-annually, the first payment is usually due December 31, with the remainder payable June 30.

Tuscarawas County Health Department

Tuscarawas County

Notes to the Financial Statement

For the Year Ended December 31, 2020

**Per Ohio Revised Code Section 5719.06, on August 24, 2020, the County Treasurer (in consultation with the County Auditor) presented to the County Prosecuting Attorney's Office a list of uncollectible personal property taxes in the amount of \$1,303,024.20 and requested that the owed taxes be stricken from the delinquent personal property duplicate and the amounts be reduced to zero. Please note that no tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property tax was 2010). It was approved by the County Prosecuting Attorney's Office on the same day. On September 28, 2020, it was presented to the Tuscarawas County Board of Revision for their review and approval. It was approved on the same day. In October 2020, the delinquent taxes were removed from the system and the amounts were reduced to zero. While a settlement needs to be processed, personal property tax has officially ended in our County.

Public utility real and public utility personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Real property is assessed at 35% of market value and personal property is assessed at 100% of market value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Tuscarawas County Treasurer collects property taxes on behalf of the Health Department. The Tuscarawas County Auditor remits the collected taxes to the Health Department. Tax settlements are made each March and August for real property taxes.

Note 6 – Interfund Balances

Advances

Outstanding advances at December 31, 2020, consisted of \$15,000 advanced from the General Fund to the Early Childhood Safety Special Revenue Fund to provide working capital for operations or projects.

Note 7 – Risk Management

The Health Department is exposed to various risks of property and casualty losses, and injuries to employees.

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Health Department pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

Risk Pool Membership

The Health Department is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Health Department's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	<u>2020</u>
Cash and investments	\$ 40,318,971
Actuarial liabilities	\$14,111,510

Note 8 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The Health Department employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postemployment healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Health Department contributed an amount equaling 14 percent of participants' gross salaries. The Health Department has paid all contributions required through December 31, 2020.

Social Security

Several Health Department employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Health Department contributed an amount equal to 6.2 percent of participants' gross salaries. The Health Department has paid all contributions required through December 31, 2020.

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

Note 9– Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, that includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for members in the member-directed plan was 4.0 percent during calendar year 2020.

Note 10 – Contingent Liabilities

The Health Department is not currently involved in any lawsuits.

Amounts grantor agencies pay to the Health Department are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11– Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

Fund Balances	General	Special Revenue	Total
Outstanding Encumbrances	350,508	316,939	667,447
Total	\$350,508	\$316,939	\$667,447

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds are restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and capital projects would be including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

Tuscarawas County Health Department
Tuscarawas County
Notes to the Financial Statement
For the Year Ended December 31, 2020

Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Health Department. The Health Department's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the Health Department's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

Note 13 – Change in Accounting Principle

For 2020, the Health Department has made a change to their regulatory cash basis reporting model. This change includes removing the fund balance classifications from the combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) – all governmental fund types.

SUPPLEMENTARY INFORMATION

**TUSCARAWAS COUNTY HEALTH DEPARTMENT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2020**

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
PASSED THROUGH THE			
OHIO DEPARTMENT OF HEALTH			
(E) Temporary Assistance for Needy Families	93.558	G-2021-22-0537	\$ 22,859
(E) Temporary Assistance for Needy Families	93.558	G-2021-22-0537-01	18,749
Total Temporary Assistance for Needy Families			<u>41,608</u>
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	07910012CO0120	118,121
Immunization Cooperative Agreements	93.268	07910012GV0321	10,122
Immunization Cooperative Agreements	93.268	07910012GV0220	15,202
Total Immunization Cooperative Agreements			<u>25,324</u>
Maternal and Child Health Services Block Grant to the States	93.994	07910011MP0420	5,677
Maternal and Child Health Services Block Grant to the States	93.994	07910011RH0920	3,847
Maternal and Child Health Services Block Grant to the States	93.994	07910011RH1021	7,483
(D) Maternal and Child Health Services Block Grant to the States	93.994	N/A	9,509
Total Maternal and Child Health Services Block Grant to the States			<u>26,516</u>
Family Planning-Services	93.217	07910011RH0920	19,400
Family Planning-Services	93.217	07910011RH1021	68,099
Total Family Planning Services			<u>87,499</u>
Opioid STR	93.788	07910014IN0221	50,500
Opioid STR	93.788	07910014IN0322	4,750
Total Opioid STR			<u>55,250</u>
PPHF 2018: Office of Smoking and Health-National State-Based Tobacco Control Programs-Finance in part by 2018 Prevention and Public Health funds (PPHF)	93.305	07910014TU0520	42
Public Health Emergency Preparedness	93.069	07910012PH1221	45,065
Public Health Emergency Preparedness	93.069	07910012PH1120	44,606
Total Public Health Emergency Preparedness			<u>89,671</u>
National and State Tobacco Control Program	93.387	07910014TU0520	5,190
(C) COVID-19 Claims Reimbursement to Health Care Providers and Facilities for Testing, Treatment, and Vaccine Administration for the Uninsured	93.461	N/A	49,461
Total U.S. Department of Health and Human Services			<u>498,682</u>
U.S. DEPARTMENT OF THE TREASURY			
PASSED THROUGH THE			
OHIO DEPARTMENT OF HEALTH			
COVID-19 Coronavirus Relief Fund	21.019	07910012CT0120	276,882
COVID-19 Coronavirus Relief Fund	21.019	07910012CO0121	191,261
COVID-19 Coronavirus Relief Fund	21.019	07910012VN0121	40,000
Total Coronavirus Relief Fund			<u>508,143</u>
Total U.S. Department of the Treasury			<u>508,143</u>
U.S. DEPARTMENT OF TRANSPORTATION			
PASSED THROUGH THE			
OHIO DEPARTMENT OF PUBLIC SAFETY			
Highway Safety Cluster: State and Community Highway Safety	20.600	69A37520300004020OH0	4,501
Total Highway Safety Cluster and U.S. Department of Transportation			<u>4,501</u>
U.S. DEPARTMENT OF AGRICULTURE			
PASSED THROUGH THE			
OHIO DEPARTMENT OF HEALTH			
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	07910011WA1320	282,290
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	07910011WA1421	94,444
Total WIC Special Supplemental Nutrition Program for Women, Infants, and Children			<u>376,734</u>
Total U.S. Department of Agriculture			<u>376,734</u>
Total Federal Financial Assistance			<u>\$ 1,388,060</u>

Notes to the Schedule of Expenditures of Federal Awards:

- (A) This schedule includes the federal award activity of the Tuscarawas County Health Department under programs of the federal government for the year ended December 31, 2020 and is prepared in accordance with the cash basis of accounting. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Tuscarawas County Health Department, it is not intended to and does not present the financial position or changes in net position of the Tuscarawas County Health Department.
- (B) CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The Health Department has not elected to use the 10% de minimis indirect cost rate.
- (C) Grant was received directly from the federal agency.
- (D) Pass-through number was unable to be obtained for this grant.
- (E) This grant was passed through the Ohio Department of Jobs and Family Services.

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Tuscarawas County Health Department
Tuscarawas County
897 E. Iron Ave
Dover, OH 44622

To the Board of Health:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statement of the cash balances, receipts, and disbursements for each governmental fund type of the Tuscarawas County Health Department, Tuscarawas County, Ohio, as of and for the year ended December 31, 2020, and the related notes to the financial statement and have issued our report thereon dated June 22, 2022, wherein we noted as described in Note 2 to the financial statement, the Tuscarawas County Health Department followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Furthermore, as described in Note 13 to the financial statement, the Tuscarawas County Health Department adopted a change in accounting principle and removed the fund balance classifications from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types. As described in Note 12 to the financial statement, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Tuscarawas County Health Department.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statement, we considered the Tuscarawas County Health Department's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Tuscarawas County Health Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tuscarawas County Health Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Tuscarawas County Health Department's financial statement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weakness. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings as item 2020-001 that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tuscarawas County Health Department's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Tuscarawas County Health Department's Response to Finding

The Tuscarawas County Health Department's response to the finding identified in our audit is described in the accompanying corrective action plan. The Tuscarawas County Health Department's response was not subjected to the auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tuscarawas County Health Department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tuscarawas County Health Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.
June 22, 2022

**Independent Auditor’s Report on Compliance for Each Major Program
and Internal Control Over Compliance Required by the Uniform Guidance**

Tuscarawas County Health Department
Tuscarawas County
897 E. Iron Ave
Dover, Ohio 44622

To the Board of Health:

Report on Compliance for Each Major Federal Program

We have audited the Tuscarawas County Health Department’s compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Tuscarawas County Health Department’s major federal programs for the year ended December 31, 2020. The Tuscarawas County Health Department’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings.

Management’s Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor’s Responsibility

Our responsibility is to express an opinion on compliance for each of the Tuscarawas County Health Department’s major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Tuscarawas County Health Department’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Tuscarawas County Health Department’s compliance.

Opinion on Each Major Federal Program

In our opinion, the Tuscarawas County Health Department complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

Report on Internal Control over Compliance

Management of the Tuscarawas County Health Department is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Tuscarawas County Health Department's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Tuscarawas County Health Department's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.
June 22, 2022

**TUSCARAWAS COUNTY HEALTH DEPARTMENT
TUSCARAWAS COUNTY, OHIO**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
DECEMBER 31, 2020**

1. SUMMARY OF AUDITORS' RESULTS		
<i>(d)(1)(i)</i>	<i>Type of Financial Statement Opinions</i>	GAAP – Adverse Regulatory - Unmodified
<i>(d)(1)(ii)</i>	<i>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(ii)</i>	<i>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	Yes
<i>(d)(1)(iii)</i>	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	No
<i>(d)(1)(v)</i>	<i>Type of Major Programs' Compliance Opinion</i>	Unmodified
<i>(d)(1)(vi)</i>	<i>Are there any reportable findings under 2 CFR §.516(a)?</i>	No
<i>(d)(1)(vii)</i>	<i>Major Programs (listed):</i>	COVID 19 – Coronavirus Relief Fund (CFDA #21.019) WIC Special Supplemental Nutrition Program for Women, Infants, and Children (CFDA #10.557)
<i>(d)(1)(viii)</i>	<i>Dollar Threshold: Type A/B Programs</i>	Type A:>\$750,000 Type B: all others
<i>(d)(1)(ix)</i>	<i>Low Risk Auditee under 2 CFR § 200.520?</i>	No

**TUSCARAWAS COUNTY HEALTH DEPARTMENT
TUSCARAWAS COUNTY, OHIO**

**SCHEDULE OF FINDINGS
2 CFR § 200.515
DECEMBER 31, 2020**

2. FINDINGS RELATED TO THE FINANCIAL STATEMENT REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS	
Finding Number	2020-001

Significant Deficiency – Financial Statement Presentation

Accurate financial reporting is required in order to provide management and other members of the Board with objective and timely information to enable well-informed decisions.

The following audit adjustments were made to correct misstatements identified in the audit of the Health Department's financial statement:

- It was necessary to record certain adjustments to properly state Intergovernmental receipts. These adjustments include increasing Intergovernmental – Grants and decreasing Miscellaneous receipts by an amount of \$327,793 for the General fund; and increasing Intergovernmental – Grants and decreasing Miscellaneous receipts by an amount of \$287,436 for the Special Revenue fund type. These entries were necessary to properly account for various transactions for which the Health Department improperly posted items related to grant proceeds received from the State of Ohio.

In addition, certain disclosures were updated to more accurately reflect the activity of the Health Department for the year ended December 31, 2020.

A lack of proper policies and procedures for control and monitoring activities associated with the period-end financial reporting process could lead to financial statement and note disclosure adjustments, which if uncorrected, could lead to a misrepresentation of the Health Department's activity.

We recommend the Tuscarawas Health Department implement additional control procedures that enable management to more timely prevent or detect and correct potential misstatements in the financial statements prior to presenting them to the auditors. Further, we recommend the Health Department review the adjustments noted during the audit and incorporate them into future reports.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS
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None



Public Health
Prevent. Promote. Protect.
**Tuscarawas County
Health Department**

**TUSCARAWAS COUNTY HEALTH DEPARTMENT
TUSCARAWAS COUNTY, OHIO**

CORRECTIVE ACTION PLAN

2 CFR § 200.511(c)

DECEMBER 31, 2020

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2020-001	In future filings of HINKLE reports it will be ensured that receipts from State or Federal funders that are receipted into the general fund will be categorized on the final report as intergovernmental – grants rather than Miscellaneous.	2021	Katie Seward, Health Commissioner

Katie Seward, MPH, CHES, CTTS
Tuscarawas County Health Department

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OHIO AUDITOR OF STATE KEITH FABER



TUSCARAWAS COUNTY HEALTH DEPARTMENT

TUSCARAWAS COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/12/2022

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov