# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO

## **AUDIT REPORT**

FOR THE BIENNIAL FISCAL YEARS ENDED JUNE 30, 2021 AND JUNE 30, 2020

James G. Zupka, CPA, Inc.
Certified Public Accountants



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Board of Education Southeastern Local School District 226 Clifton Road South Charleston, Ohio 45368

We have reviewed the *Independent Auditor's Report* of the Southeastern Local School District, Clark County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2019 through June 30, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following

**State ex rel. McClure v. Hagerman, 155 Ohio St. 320 (1951),** provides that expenditures made by a governmental unit should serve a public purpose. Typically, the determination of what constitutes a "proper public purpose" rests with the judgment of the governmental entity, unless such determination is arbitrary or unreasonable. Even if a purchase is reasonable, Ohio Attorney General Opinion 82-006 indicates that it must be memorialized by a duly enacted ordinance or resolution and may have a prospective effect only.

Master Agreements Between the Southeastern Local Board of Education and the Southeastern Local Education Association effective July 1, 2017 to June 30, 2020, and July 1, 2020 to June 30, 2023, Article Eleven – Fringe Benefits, E. Severance Pay states in part, upon retirement from teaching and employment in the Southeastern Local Schools, an employee is eligible to receive payment for 25% of the first 180 days of unused accumulated sick leave at per diem rate.

During fiscal year 2021, the District paid Jack Dalie and Cathy Holfinger for unused accumulated sick leave. The employees' balances were 178 and 134.75 days, respectively; however, the District calculated payment for both employees using 180 days of unused accumulated sick leave. As a result, Mr. Dalie was overpaid \$194 and Ms. Holfinger was overpaid \$2,860.

In accordance with the foregoing facts, and pursuant to **Ohio Revised Code § 117.28**, a finding for recovery for public money illegally expended is hereby issued against Jack Dalie and Cathy Holfinger in the amounts of \$194 and \$2,860, respectively, and in favor of the Southeastern Local School District's General fund.

On September 29, 2021, the District received a check in the amount of \$3,054 from Voya Institutional Trust Co. to repay the District for the overpayments made to Mr. Dalie and Ms. Holfinger.

Board of Education Southeastern Local School District 226 Clifton Road South Charleston, Ohio 45368 Page -2-

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southeastern Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

December 28, 2021

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO AUDIT REPORT

## FOR THE BIENNIAL FISCAL YEARS ENDED JUNE 30, 2021 AND JUNE 30, 2020

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# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO

SINGLE AUDIT REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

James G. Zupka, CPA, Inc.
Certified Public Accountants

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SINGLE AUDIT REPORT

## FOR THE FISCAL YEAR ENDED JUNE 30, 2021

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## JAMES G. ZUPKA, C.P.A., INC.

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## INDEPENDENT AUDITOR'S REPORT

Board of Education Southeastern Local School District South Charleston, Ohio The Honorable Keith Faber Auditor of State State of Ohio

## **Report on the Financial Statements**

We have audited the accompanying cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Clark County, Ohio, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash accounting basis described in Note 2; this includes determining that the cash accounting basis is an acceptable basis for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Ohio, as of June 30, 2021, and the respective changes in cash financial position thereof for the year then ended in accordance with the basis of accounting described in Note 2.

## Accounting Basis

Ohio Administrative Code Section §117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

## **Emphasis of Matter**

As discussed in Note 16 to the basic financial statements, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. As discussed in Note 17 to the basic financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. As discussed in Note 18 to the basic financial statements, the School Foundation Aid received from the State of Ohio will be funded through the direct funding model. Our opinion is not modified with respect to these matters.

#### **Other Matters**

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 12, 2021, on our consideration of the Southeastern Local School District, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Southeastern Local School District, Ohio's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc. Certified Public Accountants

November 12, 2021

	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$4,785,947
Total Assets	4,785,947
Net Cash Position:	
Restricted for:	
Capital Projects	46,360
Extracurricular Activities	34,876
State Grants	55,100
Federal Grants	8,355
Other Purposes	1,733
Unrestricted	4,639,523
Total Net Cash Position	\$4,785,947

		Program Ca	sh Receipts	Net (Disbursements) Receipts and Changes in Net Cash Position
	Cash	Charges for	Operating Grants	Governmental
	Disbursements	Services and Sales	and Contributions	Activities
Governmental Activities:				
Instruction:				
Regular	\$5,364,811	\$816,239	\$176,445	(\$4,372,127)
Special	1,838,703	37,658	656,438	(1,144,607)
Vocational	378,560	0	36,437	(342,123)
Other	63,430	0	0	(63,430)
Support Services:				
Pupil	592,684	0	70,036	(522,648)
Instructional Staff	202,350	0	14,584	(187,766)
General Administration	27,790	0	0	(27,790)
School Administration	857,698	0	18,042	(839,656)
Fiscal	285,739	0	0	(285,739)
Operations and Maintenance	692,472	0	0	(692,472)
Pupil Transportation	463,546	0	60,162	(403,384)
Central	31,382	0	0	(31,382)
Operation of Non-Instructional Services	283,493	19,687	207,197	(56,609)
Extracurricular Activities	409,936	81,124	1,000	(327,812)
Capital Outlay	160,251	0	0	(160,251)
Principal Retirement	181,963	0	0	(181,963)
Interest and Fiscal Charges	57,870	0	0	(57,870)
Total Governmental Activities	\$11,892,678	\$954,708	\$1,240,341	(9,697,629)
	(	General Receipts:		
		Income Taxes		1,164,077
		Property Taxes Levie	ed for:	
		General Purposes		3,135,458
		Capital Project Pur	poses	241,646
		Grants and Entitleme	ents, Not Restricted	4,267,674
		Unrestricted Contrib	outions	12,500
		Investment Earnings		89,961
		Proceeds from Sale of	of Capital Assets	4,000
		Other Receipts		123,639
	-	Total General Receipts		9,038,955
	(	Change in Net Cash Posi	tion	(658,674)
	ı	Net Cash Position - Begi	nning of Year, Restated	5,444,621
	ı	Net Cash Position - End (	of Year	\$4,785,947

Southeastern Local School District Clark County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2021

Assets:	General	Other Governmental Funds	Total Governmental Funds
Equity in Pooled Cash and Investments	\$4,639,523	\$146,424	\$4,785,947
Total Assets	4,639,523	146,424	4,785,947
Fund Cash Balances:			
Restricted	0	146,424	146,424
Assigned	2,645,829	0	2,645,829
Unassigned	1,993,694	0	1,993,694
Total Fund Cash Balances	\$4,639,523	\$146,424	\$4,785,947

Receipts: Property and Other Taxes	General \$3,135,458	Other Governmental Funds \$241,646	Total Governmental Funds \$3,377,104
	1,164,077		
Income Taxes		0	1,164,077
Tuition and Fees	853,896	0	853,896
Investment Earnings	0	89,961	89,961
Intergovernmental	4,570,841	937,174	5,508,015
Extracurricular Activities	421	80,703	81,124
Charges for Services	0	19,687	19,687
Other Receipts	114,959	21,181	136,140
Total Receipts	9,839,652	1,390,352	11,230,004
Cash Disbursements:			
Current:			
Instruction:			
Regular	5,018,391	346,420	5,364,811
Special	1,491,985	346,718	1,838,703
Vocational	378,560	0	378,560
Other	63,430	0	63,430
Support Services:			
Pupil	539,633	53,051	592,684
Instructional Staff	191,655	10,695	202,350
General Administration	27,790	0	27,790
School Administration	840,159	17,539	857,698
Fiscal	277,177	8,562	285,739
Operations and Maintenance	627,185	65,287	692,472
Pupil Transportation	425,733	37,813	463,546
Central	31,382	0	31,382
Operation of Non-Instructional Services	26,781	256,712	283,493
Extracurricular Activities	289,908	120,028	409,936
Capital Outlay	19,373	140,878	160,251
Debt Service:			
Principal Retirement	0	181,963	181,963
Interest and Fiscal Charges	0	57,870	57,870
Total Cash Disbursements	10,249,142	1,643,536	11,892,678
Excess of Receipts Over (Under) Cash Disbursements	(409,490)	(253,184)	(662,674)
Other Financing Sources (Uses): Proceeds from Sale of Capital Assets	4,000	0	4,000
Advances In	241,545	220,951	462,496
Advances (Out)	(220,949)	(241,547)	(462,496)
Transfers In	0	351,886	351,886
Transfers (Out)	(351,886)	0	(351,886)
Total Other Financing Sources (Uses)	(327,290)	331,290	4,000
Net Change in Fund Cash Balance	(736,780)	78,106	(658,674)
Fund Cash Balance - Beginning of Year, Restated	5,376,303	68,318	5,444,621
Fund Cash Balance - End of Year	\$4,639,523	\$146,424	\$4,785,947

## Note 1 - Description of the District and Reporting Entity

## **Description of the District**

Southeastern Local School District (the "District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal guidelines. This Board of Education controls the District's 3 instructional/support facilities staffed by approximately 45 non-certified, 60 certificated full-time teaching personnel and 5 administrative employees who provide services to approximately 750 students and other community members.

## **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For Southeastern Local School District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. The District has no component units.

The District participates in five jointly governed organizations and one insurance purchasing pool. These organizations are discussed in Notes 11 and 12 to the basic financial statements. These organizations are:

#### Jointly Governed Organizations:

Clark County Family and Children First Council (the "Council") Springfield-Clark County Career Technology Center (CTC) Miami Valley Educational Computer Association (MVECA) Southwestern Ohio Educational Purchasing Council (SOEPC) Montgomery County Educational Service Center (MCESC)

## Insurance Purchasing Pool:

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP)

## Note 2 - Summary of Significant Accounting Policies

These financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all the relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

## **Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. The following is the District's major governmental fund:

<u>General Fund</u> – The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

## **Fiduciary Funds**

Fiduciary fund reporting focuses on net cash position and changes in net cash position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are used to account for cash assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Custodial funds account for monies held on behalf of others that do not meet the definition of a trust fund. The District has no trust and no custodial funds.

#### **Basis of Presentation**

#### **Government-wide Financial Statements**

The statement of net position - cash basis and the statement of activities - cash basis displays information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. These disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the cash basis or draws from the general receipts of the District.

#### **Fund Financial Statements**

The fund financial statements report more detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Fund statements present each major fund in a separate column and aggregate non-major funds in a single column. Fiduciary funds are reported by fund type.

#### **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the fiscal year with the legal restriction that assignment by fund cannot exceed estimated resources, as certified.

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund level for all funds other than the general fund which is at the fund/function level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

## **Tax Budget**

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed cash disbursements and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the County Budget Commission for rate determination.

#### **Estimated Resources**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected receipts of each fund. Prior to June 30, the District must revise its budget so that total contemplated cash disbursements from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in receipts are identified by the District Treasurer. The amounts reported in the final budget column of the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed by the Board of Education.

## **Appropriations**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary cash disbursements of the District. The total of cash disbursements and encumbrances may not exceed the appropriation totals at the legal level of control.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year,

multiple supplemental appropriations were legally enacted; however, these amendments were not significant. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts passed during the year, including all supplemental appropriations. Formal budgetary integration is employed as a management control device by the Board of Education during the year for all funds, other than custodial funds, at the fund level other than the general fund which is at the fund/function level, consistent with statutory provisions.

#### **Encumbrances**

As part of formal budgetary control, purchase orders, contracts and other commitments for the cash disbursement of monies are recorded as the equivalent of cash disbursements on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Encumbrances outstanding at fiscal year-end are reported as an assignment of fund balance for subsequent-year cash disbursements for general fund and as restricted or committed fund balances for all other governmental funds.

#### **Lapsing of Appropriations**

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### **Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the statement of net position – cash basis and governmental fund statement of assets and fund balances – cash basis.

During 2021, the District invested in negotiable certificates of deposit (negotiable CDs) and money market funds. Investments are reported at cost, except for the money market funds. The District's money market fund investments are recorded at amount reported by the financial institution at June 30, 2021.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to other governmental funds (the permanent improvement fund) during fiscal year 2021 amounted to \$89,961.

## **Inventory and Prepaid Items**

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### **Capital Assets**

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

## **Interfund Balances**

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### **Accumulated Leave**

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

## **Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described later in the notes, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

## **Accrued Liabilities and Long-Term Obligations**

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when disbursements are made.

#### **Net Position**

Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. At year end, the District had no net position restricted by enabling legislation.

## **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

#### Nonspendable

The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

## Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District's governing board. Those committed

amounts cannot be used for any other purpose unless the governing board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

## **Assigned**

Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District's Board of Education. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education or a School District official delegated by that authority by resolution or by State Statute. State statute authorizes the School District's Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

#### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when cash disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when cash disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Interfund Activity**

Exchange transactions between funds are reported as receipts in the seller funds and as cash disbursements in the purchase funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements.

## Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### Note 3 - Fund Balances

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Other	
		Governmental	
Fund Cash Balances	General	Funds	Total
Restricted for:			
Teacher's Lounge	\$0	\$1,733	\$1,733
District Managed Activity	0	3,247	3,247
Data Communications	0	2,700	2,700
Miscellaneous State Grants	0	14,040	14,040
Federal Grants	0	8,355	8,355
Ohio Read Grants	0	2,300	2,300
Student Wellness and Success	0	36,060	36,060
Student Activitiy	0	31,629	31,629
Permanent Improvement	0	46,360	46,360
Total Restricted	0	146,424	146,424
Assigned to:			
Encumbrances	40,047	0	40,047
Budgetary Resource	2,598,875	0	2,598,875
Public School	6,907	0	6,907
Total Assigned	2,645,829	0	2,645,829
Unassigned	1,993,694	0	1,993,694
Total Fund Cash Balance	\$4,639,523	\$146,424	\$4,785,947

#### Note 4 – Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of
  the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- No-load money market mutual funds consisting exclusively of obligations described in division
   or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances (for a period not to exceed 180 days) and commercial paper notes (for a period not to exceed 270 days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal yearend, the carrying value of the District's cash deposits was \$1,039,850 and the bank balance was \$1,080,723. As of year-end, \$830,723 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

#### Investments

The District's investments at June 30, 2021 are as summarized as follows:

Investment	Value	Fair Value Hierarchy	Weighted Average Maturity (Years)
Negotiable CDs	\$3,703,726	Level 2	1.86
Money Market Funds	42,371	N/A	0.00
Total Investments	\$3,746,097		
Portfolio Weighted Average Maturity			1.77

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Inputs to the valuation techniques used in fair the measurement for Level 2 include quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in inactive markets, inputs other than quoted prices that are observable for the asset or liability, or inputs that are derived principally from or corroborated by observable market data by correlation or other means. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2021.

## **Credit Risk**

It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings by nationally recognized statistical rating organizations. Investments in Negotiable CD's and money market funds were not rated. Negotiable CD's and money market funds were fully insured by FDIC.

## **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a failure of a counter party, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment securities are registered in the name of the District except for its investments in US Money Market Funds, which are not evidenced by securities that exist in physical or book entry form.

#### **Concentration of Credit Risk**

The District's policy places no limit on the amount it may invest in any one issuer. The District has invested around 1% in Money Market Funds and 99% in Negotiable CD's.

#### **Interest Rate Risk**

In accordance with the investment policy, the District manages its exposure to declines in fair value by limiting the weighted average maturity of its investment portfolio to five years.

## Note 5 – Taxes

## **Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2019, were levied after April 1, 2020 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Clark County and Greene Counties. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2021 taxes were collected are:

Agricultural/Residential		
and Other Real Estate	\$121,449,970	91.46%
Public Utility Personal	11,338,210	8.54%
Total	\$132,788,180	100.00%

#### **Income Taxes**

The District levies a voted tax of one percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1990, and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts earned during fiscal year 2021 was \$1,164,077.

## Note 6 - Risk Management

## **Property and Liability**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2021, the District contracted with Arthur J. Gallagher & Co. for property and fleet, general liability, crime, and inland marine insurance.

Insurance coverage provided is as follows:

Building and Contents – replacement cost (\$1,000 deductible)	\$350,000,000
Boiler and Machinery (\$3,500 deductible)	100,000,000
Automobile Liability (\$0 deductible)	1,000,000
Automobile Physical Damage (\$1,000 deductible	Actual cash value
Professional Liability (\$5,000 deductible)	
Single Occurrence	1,000,000
Aggregate	1,000,000
General Liability (no deductible)	
Per Occurrence	1,000,000
Crime (\$1,000 deductible)	750,000
Pollution Legal Liability (\$25,000 deductible)	1,000,000
Excess Liability	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

#### **Workers' Compensation**

For fiscal year 2021, the District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (see note 12). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating Districts is calculated as one experience and a common premium rate is applied to all Districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to Districts that can meet the GRP's selection criteria. The firm of CompManagement provides administrative, cost control and actuarial services to the GRP.

## **Note 7 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

## Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the required pension disclosures. See Note 8 for the required OPEB disclosures.

## <u>Plan Description - School Employees Retirement System (SERS)</u>

#### **Plan Description**

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. In 2020, the Board of Trustees approved a 0.5 percent cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2021.

## **Funding Policy**

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2021, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$178,573 for fiscal year 2021.

## Plan Description - State Teachers Retirement System (STRS)

## **Plan Description**

School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

## **Funding Policy**

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2021 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2021, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$676,248 for fiscal year 2021.

## **Net Pension Liability**

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

<u>-</u>	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$2,573,768	\$9,190,312	\$11,764,080
Proportion of the Net Pension Liability:			
Current Measurement Date	0.03891270%	0.03798208%	
Prior Measurement Date	0.03827500%	0.03811364%	
Change in Proportionate Share	0.00063770%	-0.00013156%	

## **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Inflation	3.00%
Future Salary Increases, including inflation	3.50% - 18.20%
COLA or Ad Hoc COLA	2.50%
Investment Rate of Return	7.50% net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	1.85%
US Stocks	22.50%	5.75%
Non-US Stocks	22.50%	6.50%
Fixed Income	19.00%	2.85%
Private Equity	12.00%	7.60%
Real Assets	17.00%	6.60%
Multi-Asset Strategies	5.00%	6.65%
Total	100.00%	

## **Discount Rate**

The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

## Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.50%	7.50%	8.50%
Proportionate share of the net pension liability	\$3,525,748	\$2,573,768	\$1,775,039

## **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation are presented below:

Inflation 2.50%

Projected salary increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Discount Rate of Return 7.45% Payroll Increases 3.00%

Cost-of-Living Adjustments (COLA) 0%, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10</sup> Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.45%	7.45%	8.45%
Proportionate share of the net pension liability	\$13,085,404	\$9,190,312	\$5,889,546

## Note 8 - Defined Benefit OPEB Plans

The net OPEB liability (asset) is disclosed as a commitment and not reported on the face of the financial statements as a liability or asset because of the use of the cash basis framework.

See Note 7 for a description of the net OPEB liability (asset).

## Plan Description - School Employees Retirement System (SERS)

## **Health Care Plan Description**

The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

## **Funding Policy**

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$24,894.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$24,894 for fiscal year 2021.

## Plan Description - State Teachers Retirement System (STRS)

#### **Plan Description**

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums.

The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

## **Funding Policy**

Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

### **Net OPEB Liability (Asset)**

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net Pension Liability Proportionate Share of the Net Pension (Asset)	\$838,309 0	\$0 (667,535)	\$838,309 (667,535)
Proportion of the Net Pension Liability/Asset: Current Measurement Date	0.03857260%	0.03798208%	
Prior Measurement Date  Change in Proportionate Share	0.03897910% -0.00040650%	-0.00013156%	

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the

employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Inflation 3.00%

Wage Increases 3.50% to 18.20%

Investment Rate of Return 7.50% net of investment

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 2.45%
Prior Measurement Date 3.13%

Single Equivalent Interest Rate, net of plan

investment expense, including price inflation:

Measurement Date 2.63% Prior Measurement Date 3.22%

Medical Trend Assumption:

 Medicare
 5.25% to 4.75%

 Pre-Medicare
 7.00% to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	2.00%	1.85%
US Stocks	22.50%	5.75%
Non-US Stocks	22.50%	6.50%
Fixed Income	19.00%	2.85%
Private Equity	12.00%	7.60%
Real Assets	17.00%	6.60%
Multi-Asset Strategies	5.00%	6.65%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability at June 30, 2019, was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

# Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(1.63%)	(2.63%)	(3.63%)
Proportionate share of the net OPEB liability	\$1,026,069	\$838,309	\$689,040
	1% Decrease	Current Trend Rate	1% Increase
	(6.00% decreasing	(7.00% decreasing	(8.00% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
Proportionate share of the net OPEB liability	\$660,104	\$838,309	\$1,076,614

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Inflation 2.50%

Projected salary increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Payroll Increases 3.00% Discount Rate of Return 7.45%

Health Care Cost Trends:

Medical

Pre-Medicare 5.00% initial, 4% ultimate
Medicare -6.69% initial, 4% ultimate

**Prescription Drug** 

Pre-Medicare 6.50% initial, 4% ultimate Medicare 11.87% initial, 4% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10</sup> Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2020.

# Sensitivity of the Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.45%)	(7.45%)	(8.45%)
Proportionate share of the net OPEB (asset)	(\$580,798)	(\$667,535)	(\$741,127)
	1%	Current	1%
	Decrease	Trend Rate	Increase
Proportionate share of the net OPEB (asset)	(\$736,559)	(\$667,535)	(\$583,453)

#### Since the Prior Measurement Date

There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

#### Note 9 – Debt

#### **Long-Term Obligations**

Changes in long-term obligations of the District during fiscal year 2021 were as follows:

	Beginning			Ending	Due In
Long-Term Debt	Balance	Increases	Decreases	Balance	One Year
2010 Qualified School Construction Bonds	\$369,000	\$0	(\$59,000)	\$310,000	\$60,000
2019 Lease-Purchase	1,200,000	0	(120,000)	1,080,000	120,000
Capital Leases Payable	10,109	0	(2,963)	7,146	3,168
Total	\$1,579,109	\$0	(\$181,963)	\$1,397,146	\$183,168

#### **Qualified School Construction Bonds Payable**

On May 28, 2010, the District issued \$918,000 in Qualified School Construction Bonds for the purpose of financing construction of school facilities. The bonds were issued for a sixteen year period with final maturity occurring on December 1, 2025. These bonds will be retired from the permanent improvement fund. With the approval of the Ohio School Facilities Commission, the District is participating in the 2009 Qualified School Construction Bond Program. Through this Program, the District issues taxable bonds at a higher rate than non-taxable bonds could have been issued it. The District then receives a reimbursement through the program to offset the interest rate difference. The District makes debt service payments at a rate of 7.0 percent on the bonds and receives subsequent interest subsidy payments through the Program which results in an effective interest rate of 1.59 percent on the qualifying bonds for the District.

#### **Lease-Purchase Obligation**

The District's outstanding bonds from direct borrowings and direct placements related to governmental activities of \$1,270,000 contain a provision that in an event of default, outstanding amounts become immediately due if the District is unable to make payment.

On April 18, 2019, the District issued \$1,270,000 for the purpose of project site (land) and for the construction, enlarging and otherwise improving, furnishing and equipping, and lease and eventual acquisition of the project facilities on the Project Site. The final maturity date for the issuance is December 1, 2028, and it will be retired from the permanent improvement fund. The interest rate for this issuance is 2.94 percent. The first principal payment was made on December 1, 2019.

Principal and interest requirements to retire the District's outstanding long-term debt obligations at June 30, 2021, were:

Fiscal Year	Gene	neral Obligation Bonds		Lease-Purchase Obligation		gation
Ending June 30	Principal	Interest	Total	Principal	Interest	Total
2022	\$60,000	\$19,600	\$79,600	\$120,000	\$29,988	\$149,988
2023	61,000	15,365	76,365	125,000	26,387	151,387
2024	62,000	11,060	73,060	130,000	22,638	152,638
2025	63,000	6,685	69,685	135,000	18,742	153,742
2026	64,000	2,240	66,240	135,000	14,774	149,774
2027-2029	0	0	0	435,000	19,477	454,477
Total	\$310,000	\$54,950	\$364,950	\$1,080,000	\$132,006	\$1,212,006

#### **Lease**

The District has a lease for a vehicle (John Deere Gator) under a non-cancelable lease. The District disbursed \$2,963 to pay lease costs (principal amount only) for the fiscal year ended June 30, 2021.

Future lease payments (principal and interest) are as follows:

Year	Amount
2022	¢2 EE2
_	\$3,552
2023	3,552
2024	591
Total	\$7,695

#### Note 10 - Interfund Balances and Transfers

#### **Transfers**

During fiscal year 2021, the following transfers were made:

	Transfers		
	In	Out	
General Fund	\$0	(\$351,886)	
Other Governmental Funds	351,886	0	
Total All Funds	\$351,886	(\$351,886)	

The above mentioned Transfers From/To were used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; and to use unrestricted receipts collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Nonroutine transfers from the Major Special Revenue Fund and other nonmajor governmental funds were in compliance with Ohio Revised Code to either make debt payments or for designated projects.

#### **Interfund Balances**

During the fiscal year 2021, following advances were made:

	Advances		
	In Out		
General Fund	\$241,545	(\$220,949)	
Other Governmental Funds	220,951	(241,547)	
Total All Funds	\$462,496	(\$462,496)	

The advances out of the general fund into the other governmental funds were to cover negative fund cash balances. The advances are expected to be repaid within one year.

#### Note 11 – Jointly Governed Organizations

#### **Clark County Family and Children First Council**

The Clark County Family and Children First Council (the "Council") is a voluntary association established with the purpose to coordinate and integrate those services within Clark County which are available for families and to establish a comprehensive, coordinated, multi-disciplinary, interagency system for the delivery of such services in order to more effectively meet the needs of families and children.

The Board of Trustees is comprised of representatives of each of the members of the Council, and representatives of those additional entities required to be represented on the Council pursuant to Section 121.37 of the Ohio Revised Code. The Districts in Clark County must appoint a superintendent of one of the schools to represent them on the eighteen member Board. Currently, the superintendent of the Clark Shawnee Local School District serves as this representative. All members are obligated to pay all dues as established by the Council to aid the financing of the operations and programs of the Council.

The Southeastern Local School District does not pay any dues. Any member withdrawing from the Council must give one hundred eighty days written notice to the Council after formal action of the member's governing board. The District made no financial contributions to the Council during fiscal year 2021. To obtain financial information, write to the Clark County Family and Children First Council, Leslie Crew, who serves as Executive Director, at 1345 Loganda Avenue, Springfield, Ohio 45503.

#### Springfield-Clark County Career Technology Center

The Springfield-Clark County Career Technology Center (CTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one or two representatives from each of the eight participating Districts' and educational service center's elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following: Clark-Shawnee Local School District, Greenon Local School District, Northeastern Local School District, Northwestern Local School District, Southeastern Local School District, Tecumseh Local School District, and the Clark County Educational Service Center. Two members are appointed from the Springfield City School District. The District made financial contributions of \$390 to the CTC during fiscal year 2021. To obtain financial information, write to the CTC, Steve Clark, who serves as Treasurer, 1901 Selma Road, Springfield, Ohio 45505-4239.

#### **Miami Valley Educational Computer Association**

The District is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public Districts within the boundaries of Clark, Clinton, Greene, Highland, Fayatte, and Madison Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member Districts. The governing board of MVECA consists of seven members elected by majority vote of all charter member Districts. The District paid MVECA \$206,603 for services and technology provided during the year. Financial information can be obtained Thor Sage, Executive Director of MVECA at 330 East Enon Road, Yellow Springs, Ohio 45387-1415.

#### **Southwestern Ohio Educational Purchasing Council**

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 150 Districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. During fiscal year 2021, the District made payments of \$37,525 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Dr., Suite 208, Vandalia, OH 45377.

#### **Montgomery County Educational Service Center**

The Montgomery County Educational Service Center (MCESC) supports a system for strong collaborative linkages of the major stakeholders: districts, educational providers, students, parents, and the public at large. Through these combined efforts, the Center works actively to support the schools' continuous improvement processes by offering a broad range of quality services and programs. These cooperative efforts are designed to strengthen the capacity of the districts to achieve quality and cost-effective programs. The District made payments of \$24,860 to MCESC in fiscal year 2021. Financial information can be obtained from the Treasurer, at 200 South Keowee Street, Dayton, Ohio 45402.

#### Note 12 – Insurance Purchasing Pool

#### Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan

The District participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member Districts. The Chief Administrator of GRP serves as the coordinator of the program. Each year, the participating Districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### Note 13 – Contingencies

#### **Grants**

Amounts grantor agencies pay to the School District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **Litigation**

The School District is not currently a party to any legal proceedings.

#### **School Foundation**

In fiscal year 2021, School District foundation funding was based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2021 have been finalized.

#### Note 14 – Set-Aside Calculations

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. These amounts must be carried forward and used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital
	Improvements
Set Aside Reserve Balance as of June 30, 2020	\$0
Current Year Set Aside Requirements	134,540
Qualified Disbursements	(106,212)
Current Year Offsets	(28,328)
Total	\$0
Carried Forward as of June 30, 2021	\$0
Set-Aside Balance as of June 30, 2021	\$0

Although the School District had qualifying offsets and disbursements during the fiscal year that reduced the set-aside amount below zero for the capital improvements set aside, this amount may not be used to reduce the set aside requirements of future years. This negative balance is therefore not presented as being carried forward to future fiscal years.

#### Note 15 – Compliance

#### **Annual Financial Report**

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, deferred outflows/inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

#### **Final Appropriations Exceed Estimated Resources**

The following funds have final appropriations in excess of estimated resources plus carryover balances as reported on the Official Certificate of Estimated Resources contrary to Ohio Revised Code Section 5705.39:

Fund	Total Certifcate of Estimated Resources	Total Final Appropriations	(Unfavorable) Variance
Permanent Improvement Fund	(\$1,294,169)	\$2,317,982	(\$3,612,151)
Principal's Fund	4,294	56,547	(1,353)
Athletic Fund	(12,959)	115,770	(128,729)
OneNet Fund	2,700	6,364	(3,664)
Food Service Fund	213,263	223,486	(10,223)
Student Wellness Fund	553	92,020	(91,467)
IDEA Fund	210,290	231,780	(21,490)

#### **Total Expenditures Exceeding Final Appropriations**

The following funds had total expenditures in excess of final appropriations, which is contrary to Ohio Revised Code Section 5705.41(B):

Fund	Total Final Appropriations	Total Final Expenditures	(Unfavorable) Variance
Principal's Fund	\$6,315	\$6,354	(\$39)
Workers Compensation Fund	16,839	22,945	(6,106)
Athletic Fund	130,458	139,241	(8,783)
Student Wellness Fund	92,020	110,906	(18,886)
Food Service Fund	225,122	316,224	(91,102)
Miscellaneous State Grant Funds	104,789	133,314	(28,525)
Title I Fund	104,789	133,314	(28,525)

# Note 16 - Implementation of New Accounting Principles and Restatement of Net Position/Fund Balance

#### **New Accounting Principles**

For fiscal year 2021, the School District implemented GASB Statement No. 84, Fiduciary Activities and related guidance from (GASB) Implementation Guide No. 2019-2, Fiduciary Activities, GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, and GASB Statement No. 90, Majority Equity Interests – An Amendment of GASB Statements No. 14 and GASB Statements No. 61.

GASB Statement No. 88 sets out to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. If applicable, GASB Statement No. 88 has been implemented in the notes to financial statements.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the School District's financial statements.

GASB Statement No. 90 improves consistency in the measurement and comparability of the financial statement presentation of majority equity interests in legally separate organizations. This Statement also provides guidance for reporting a component unit if a government acquires a 100 percent equity interest in that component unit. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the District.

#### **Restatement of Fund Balance/Net Position**

The implementation of GASB 84 had the following effect on fund cash balance as reported at June 30, 2020:

	General Fund	Other Governmental Funds
Fund Cash Balance, June 30, 2020 Adjustments-Presentation Changes:	\$5,370,460	\$35,609
GASB Statement No. 84	5,843	32,709
Restated Fund Cash Balance, June 30, 2020	\$5,376,303	\$68,318

The implementation of the GASB 84 pronouncement had the following effect on the net cash position as reported at June 30, 2020:

	Governmental Activities
Net Cash Position, June 30, 2020 Adjustments-Presentation Changes:	\$5,406,069
GASB Statement No. 84	38,552
Restated Net Cash Position, June 30, 2020	\$5,444,621

Due to the implementation of GASB Statement No. 84, the District will no longer be reporting agency funds. At June 30, 2020, agency funds reported assets and net cash position of \$38,552.

#### Note 17 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the District received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

#### Note 18 – Subsequent Events

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school and scholarship funding will be directly funded by the State of Ohio to the respective schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the respective school.

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Federal Grantor/	Federal		
Pass-Through Grantor/	CFDA		Non-Cash
Program or Cluster Title	Number	Expenditures	Expenditures
U.S. Department of Agriculture			
Passed through Ohio Department of Education			
Child Nutrition Cluster:			
	10.553	\$ 43,301	\$ 0
School Breakfast Program			\$ 0 0
COVID-19 - School Breakfast Program	10.553 10.555	2,319	
National School Lunch Program		147,987	11,704
COVID-19 - National School Lunch Program	10.555	13,511	11.704
Total Child Nutrition Cluster		207,118	11,704
Total U.S. Department of Agriculture		207,118	11,704_
U.S. Department of Education			
Passed through Ohio Department of Education			
Title I - Grants to Local Educational Agencies	84.010	133,314	0
Special Education Cluster (IDEA):			
Special Education - Grants to States - IDEA Part B	84.027	192,698	0
Special Education - Preschool Grants - IDEA Preschool	84.173	149	0
Total Special Education Cluster	01.175	192,847	
Total Special Education Cluster		192,017	
Improving Teacher Quality State Grants	84.367	14,435	0
Student Support and Academic Enrichment Program	84.424	4,960	0
Education Stabilization Fund			
Elementary and Secondary School Emergency Relief Fund - ESSER	84.425D	171,400	0
Total U.S. Department of Education		516,956	0
U.S. Department of Treasury			
Passed through Ohio Department of Education			
Coronavirus Relief Fund - CARES Act	21.019	39,274	0
Coronavirus Relief Fund - Broadband	21.019	12,315	0
Total U.S. Department of Treasury	21.01)	51,589	
Total C.S. Department of Treasury		31,369	
The Institute of Museum and Library Service			
Passed through State Library of Ohio			
Grants to States			
COVID-19 Library Services and Technology Act (LSTA) Cares Act	45.310	3,000	0
Total The Institute of Museum and Library Service		3,000	0
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 778,663	\$ 11,704

See accompanying notes to the Schedule of Expenditures of Federal Awards.

#### SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Southeastern Local School District under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Southeastern Local School District, it is not intended to and does not present the cash financial position or changes in cash financial position of the Southeastern Local School District.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE 3: INDIRECT COST RATE

Southeastern Local School District has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### NOTE 4: CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### NOTE 5: FOOD DONATION PROGRAM

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board of Education Southeastern Local School District South Charleston, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Clark County, Ohio, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Southeastern Local School District, Ohio's basic financial statements and have issued our report thereon dated November 12, 2021, wherein we noted that the Southeastern Local School District, Ohio, uses a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District, and the School Foundation Aid received from the State of Ohio will be funded through the direct funding model.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Southeastern Local School District, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Southeastern Local School District, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as **Items 2021-001**, **2021-002**, **and 2021-003**.

#### **Southeastern Local School District Responses to Findings**

The Southeastern Local School District, Ohio's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The Southeastern Local School District, Ohio's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

November 12, 2021

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# REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of Education Southeastern Local School District South Charleston, Ohio The Honorable Keith Faber Auditor of State State of Ohio

#### Report on Compliance for Each Major Federal Program

We have audited the Southeastern Local School District, Clark County, Ohio's (the District) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2021. The District's major federal programs are identified in the Summary of Auditor's Results Section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the Southeastern Local School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

#### Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purposes.

James G. Zupka, CPA, Inc. Certified Public Accountants

November 12, 2021

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## UNIFORM GUIDANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## 1. SUMMARY OF AUDITOR'S RESULTS

2021(i)	Type of Financial Statement Opinion	Unmodified
2021(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2021(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2021(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
2021(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2021(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2021(v)	Type of Major Programs' Compliance Opinions	Unmodified
2021(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2021(vii)	Major Programs (list):	
	Special Education Cluster (IDEA) - CFDA #84.027 & #84.173 Elementary and Secondary School Emergency Relief (ESSER) - CFDA #84.425D	
2021(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2021(ix)	Low Risk Auditee?	No

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS UNIFORM GUIDANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (CONTINUED)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### <u>Finding 2021-001 – Noncompliance Finding – Annual Financial Report</u>

#### Condition/Criteria

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

Ohio Administrative Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements and notes following the cash basis of accounting. This is a comprehensive basis other than generally accepted accounting principles.

#### Effect

The accompanying financial statements and footnotes omit certain assets, liabilities, deferred outflows/inflows of resources, fund equities net position, and disclosures that, while material cannot be determined at this time. Pursuant to the Ohio Revised Code Section 117.38, the District may be fined and subject to various other administrative remedies for its failure to file the required financial report within the required time limits.

#### Recommendation

We recommend the District take the necessary steps to ensure the annual report is prepared in accordance with generally accepted accounting principles.

#### District Response

The District intends to continue to prepare cash statements in order to save money.

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS UNIFORM GUIDANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2021

THE FISCAL YEAR ENDED JUNE 30, 2021 (CONTINUED)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### Finding 2021-002 – Material Non-Compliance – Appropriations Exceed Estimated Resources

#### Condition/Criteria

During our testing of compliance, we noted various funds which had final appropriations exceeding estimated resources. Ohio Revised Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total estimated resources (estimated revenues plus unencumbered fund balances). Also, the District did not update its accounting system to reflect approval appropriations.

	Tot	al Certificate								
	of Estimated		T	otal Final	(U	nfavorable)				
Fund	Resources		Resources		Resources		Ap	proprations		Variance
Permanent Improvement Fund	\$	(1,294,169)	\$	2,317,982	\$	(3,612,151)				
Principal's Fund		4,294		5,647		(1,353)				
Athletic Fund		(12,959)		115,770		(128,729)				
OneNet Fund		2,700		6,364		(3,664)				
Food Service Fund		213,263		223,486		(10,223)				
Student Wellness Fund		553		92,020		(91,467)				
IDEA Fund		210,290		231,780		(21,490)				

#### Cause/Effect

The District's Treasurer's office has not taken the proper steps to review the final budgetary amounts on its Certificate of Estimated Resources and its Final Appropriations, as well as the budgetary amounts in its accounting system.

#### Recommendation

We recommend that the District follow the guidance provided in Ohio Revised Code Section 5705.39 by amending the appropriations to a level that does not exceed the amended certificate. We also recommend that the District reflect all budgetary amounts in its accounting system.

#### <u>District Response</u>

The District will implement the recommendation.

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS UNIFORM GUIDANCE FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (CONTINUED)

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### Finding 2021-003 – Material Non-Compliance – Total Expenditures Exceeding Appropriations

#### Condition/Criteria

Ohio Revised Code Section 5705.41(B) prohibits a subdivision or taxing unit from making expenditures unless it has been properly appropriated. Budgetary expenditures (that is, disbursements and encumbrances) as enacted by the School Board may not exceed appropriations at the legal level for all funds. The District's legal level of control is the fund level for all funds except for the general fund. During our review, we noted the following funds that had total expenditures in excess of final appropriations, which is contrary to Ohio Revised Code Section 5705.41(B):

	To	Total Final		otal Final Total Final		(Unfavorable)						
Fund	Appropriations		Appropriations		Appropriations		Appropriations		Exp	enditures	V	ariance
Principal's Fund	\$	6,315	\$	6,354	\$	(39)						
Workers' Compensation Fund		16,839		22,945		(6,106)						
Athletic Fund		130,458		139,241		(8,783)						
Student Wellness Fund		92,020		110,906		(18,886)						
Food Service Fund		225,122		316,224		(91,102)						
Miscellaneous State Grant Funds		1,920		36,867		(34,947)						
Title I Fund		104,789		133,314		(28,525)						

#### Cause/Effect

Contrary to Ohio Revised Code Section 5705.41(B), the District had expenditures in excess of appropriations.

#### Recommendation

We recommend that the District exercise due care to ensure expenditures plus encumbrances do not exceed appropriations plus prior year encumbrances. This will assist the District in avoiding negative fund balances and also ensure the District is in compliance with Ohio Revised Code Section 5705.41(B).

#### District Response

The District will implement the recommendation.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The prior audit report, as of June 30, 2020, included noncompliance findings.

Finding			
Number	Finding Summary	Status	Additional Information
2020-001	Noncompliance - Annual Financial Report	Not Corrected	Repeated as Finding 2021-001
2020-002	Material Noncompliance - Appropriations Exceed Estimated Resources	Not Corrected	Repeated as Finding 2021-002
2020-003	Material Non-Compliance - Total Expenditures Exceeding Appropriations	Not Corrected	Repeated as Finding 2021-003

The prior audit report, as of June 30, 2020, included management letter recommendations. Management letter recommendations as of June 30, 2020, have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO

**AUDIT REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

James G. Zupka, CPA, Inc.
Certified Public Accountants

## SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO AUDIT REPORT

## FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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#### INDEPENDENT AUDITOR'S REPORT

Board of Education Southeastern Local School District South Charleston, Ohio The Honorable Keith Faber Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Clark County, Ohio, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash accounting basis described in Note 2; this includes determining that the cash accounting basis is an acceptable basis for the presentation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Ohio, as of June 30, 2020, and the respective changes in cash financial position thereof for the year then ended in accordance with the basis of accounting described in Note 2.

#### Accounting Basis

Ohio Administrative Code Section §117-2-03 (B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### **Emphasis of Matter**

As discussed in Note 17 to the basic financial statements, the financial impact of COVID-19 and the ensuing emergency measures may impact subsequent periods of the District. Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 12, 2021, on our consideration of the Southeastern Local School District, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Southeastern Local School District, Ohio's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc. Certified Public Accountants

November 12, 2021

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	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$5,406,069
Net Cash Position:	
Restricted for:	
Capital Projects	16,214
Athletics	1,727
Food Service	385
State Grants	13,526
Federal Grants	20
Other Purposes	3,737
Unrestricted	5,370,460
Total Net Cash Position	\$5,406,069

Cash Disbursements   Cash Disbursements   Cash Disbursements   Cash Disbursements   Carbices and Sales   Carbices			Program Ca	sh Receipts	Net (Disbursements) Receipts and Changes in Net Cash Position	
Covernmental Activities:   Instruction:   Regular   S5,041,475   \$645,356   \$5,400   \$(\$4,390,719)   \$Special   1,921,086   149,830   617,361   \$(1,153,895)   \$Vocational   360,659   0 36,437   \$(324,222)   \$Cher   72,889   0 0 0 (72,889)   \$Support Services:   Pupil   \$584,506   0 69,844   \$(\$14,662)   Instructional Staff   237,940   0 1,803   (236,137)   \$General Administration   23,412   0 0 0 (23,409)   Fiscal   294,736   0 0 0 (294,736)   \$General Administration   234,12   0 0 0 (23,409)   Fiscal   294,736   0 0 0 (294,736)   \$General Administration   363,897   0 0 0 (294,736)   \$General Administration   366,187   0 27,524   (338,663)   \$Central   26,395   0 0 (26,395)   \$General Administration   366,187   0 27,524   (338,663)   \$General Administration   366,187   0 27,524   (338,663)   \$General Administration   26,395   0 0 (26,395)   \$General Activities   393,014   77,932   0 (315,082)   \$General Administration   366,187   0 0 (36,795)   \$General Administration   366,187   \$General Admini		Cash	Charges for	Operating Grants	Governmental	
Instruction:   Regular   \$5,041,475   \$645,356   \$5,400   \$(4,390,719)     Special   1,921,086   149,830   617,361   \$(1,153,895)     Vocational   360,659   0 36,437   \$(324,222)     Other   72,389   0 0 36,437   \$(324,222)     Other   72,389   0 0 0 (72,389)     Support Services:   Pupil   \$84,506   0 69,844   \$(514,662)     Instructional Staff   237,940   0 1,803   \$(236,137)     General Administration   23,412   0 0 0   (23,412)     School Administration   823,409   0 0 0   (26,324,09)     Fiscal   294,736   0 0 0   (283,309)     Operations and Maintenance   683,997   0 0 0   (263,997)     Operations and Maintenance   683,997   0 0 0   (263,997)     Operation of Non-Instructional Services   223,018   68,996   76,219   (77,803)     Extracurricular Activities   233,014   77,932   0 0   (315,082)     Extracurricular Activities   393,014   77,932   0 0   (315,082)     Principal Retirement   130,771   0 0   (130,771)     Interest and Fiscal Charges   64,950   0 0   (64,950)    Total Governmental Activities   \$12,958,266   \$942,114   \$834,588   (11,181,564)      Foreight   Foreight Purposes   2,976,453     Capital Project Purposes   2,278,46     Grants and Entitlements, Not Restricted   4,154,978     Investment Earnings   152,468     Other Receipts   6,556     Advances In   7,77,77     Advances (Out)   (277,777)     Total General Receipts   8,708,999     Change in Net Cash Position   62,472,572     Other Receipts   8,708,999		Disbursements	Services and Sales	and Contributions	Activities	
Regular         \$5,041,475         \$645,356         \$5,400         (\$4,390,719)           Special         1,921,086         149,80         617,361         (1,153,895)           Vocational         360,659         0         36,437         (324,222)           Other         72,389         0         0         0         (72,389)           Support Services: <td a="" company="" o<="" of="" rows="" td="" the=""><td>Governmental Activities:</td><td></td><td></td><td></td><td></td></td>	<td>Governmental Activities:</td> <td></td> <td></td> <td></td> <td></td>	Governmental Activities:				
Special         1,921,086         149,830         617,361         (1,153,895)           Vocational         360,659         0         36,437         (324,222)           Other         72,389         0         0         (72,389)           Support Services:         Pupil         584,506         0         69,844         (514,662)           Instructional Staff         237,940         0         1,803         (236,137)           General Administration         23,412         0         0         (23,412)           School Administration         23,309         0         0         (234,212)           Fiscal         294,736         0         0         (283,402)           Fiscal         294,736         0         0         (283,402)           Operations and Maintenance         683,997         0         0         (683,997)           Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         333,014         77,932         0         0         (315,082)           Capital Outlay         1,710,322         0         0         (1,710,322)           Price La	Instruction:					
Vocational         360,659         0         36,437         (324,222)           Other         72,389         0         0         (72,389)           Support Services:         Pupil         584,506         0         69,844         (514,662)           Instructional Staff         237,940         0         1,803         (236,137)           General Administration         23,412         0         0         (23,412)           School Administration         823,409         0         0         (294,736)           Operations and Maintenance         683,997         0         0         (683,997)           Operations and Maintenance         683,997         0         0         (683,997)           Pupil Transportation         366,187         0         27,524         (338,663)           Central Contral         26,395         0         0         (26,395)           Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         393,014         77,932         0         0         (1,710,322)           Operation of Non-Instructional Services         32,786         5942,114         \$834,588         (1,130,771)	Regular	\$5,041,475	\$645,356	\$5,400	(\$4,390,719)	
Other         72,389         0         0         (72,389)           Support Services:         Pupil         584,506         0         69,844         (514,662)           Instructional Staff         237,940         0         1,803         (236,137)           General Administration         823,412         0         0         (823,402)           School Administration         823,409         0         0         (823,402)           Fiscal         294,736         0         0         (294,736)           Operations and Maintenance         683,997         0         0         (823,995)           Operation of Non-Instructional Services         26,395         0         0         (26,395)           Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         393,014         77,932         0         (315,082)           Capital Outlay         1,710,322         0         0         (1,710,322)           Principal Retirement         130,771         0         0         (130,771)           Interest and Fiscal Charges         64,950         0         0         (64,950)           Total Governmental Activities	Special	1,921,086	149,830	617,361	(1,153,895)	
Support Services:   Pupil	Vocational	360,659	0	36,437	(324,222)	
Pupil	Other	72,389	0	0	(72,389)	
Instructional Staff   237,940   0 1,803   (236,137)	Support Services:					
General Administration         23,412         0         0         (23,412)           School Administration         823,409         0         0         (823,409)           Fiscal         294,736         0         0         (294,736)           Operations and Maintenance         683,997         0         0         (683,997)           Pupil Transportation         366,187         0         27,524         (338,663)           Central         26,395         0         0         (26,395)           Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         333,014         77,932         0         (315,082)           Capital Outlay         1,710,322         0         0         (17,10,322)           Principal Retirement         130,771         0         0         (64,950)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           General Receipts:           Income Taxes         1,131,691         1,277,747           Property Taxes Levied for:         20,76,453         227,846           Capital Project Purposes         2,278,466         6,55	Pupil	584,506	0	69,844	(514,662)	
School Administration         823,409         0         0         (823,409)           Fiscal         294,736         0         0         (294,736)         0         0         (294,736)         0         0         (683,997)         Pupil Transportation         366,187         0         27,524         (338,663)         Central         26,395         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         0         0         (315,082)         20         0         (315,082)         20         0         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         (315,082)         20         0         (64,950)         20         (64,950)         20         (64,950)         20         (64,950)         20         20         20         20         20         20         20	Instructional Staff	237,940	0	1,803	(236,137)	
Fiscal         294,736         0         0         (294,736)         0         0         (683,997)         0         0         (683,997)         0         0         (683,997)         0         0         (683,997)         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         0         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,803)         0         (27,702)         (27,802)         0         (27,702)         (27,802)         0         0         (1,710,322)         0         0         (1,710,322)         0         0         (1,710,322)         0         0         (1,710,322)         0         0         0         (1,710,322)         0         0         0         (64,950)         0         0         0         (64,950)         0         0         0         (64,950)         0         0         0         0         1,213,691         0         0         0         0         0         0	General Administration	23,412	0	0	(23,412)	
Operations and Maintenance         683,997         0         0         (683,997)           Pupil Transportation         366,187         0         27,524         (338,663)         Central         26,395         0         0         (26,395)         0         0         (26,395)         0         0         (26,395)         (315,082)         (77,803)         Extracurricular Activities         393,014         77,932         0         0         (315,082)         (315,082)         (20,002) </td <td>School Administration</td> <td>823,409</td> <td>0</td> <td>0</td> <td>(823,409)</td>	School Administration	823,409	0	0	(823,409)	
Pupil Transportation         366,187         0         27,524         (338,663)           Central         26,395         0         0         (26,395)           Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         393,014         77,932         0         (315,082)           Capital Outlay         1,710,322         0         0         (17,10,322)           Principal Retirement         130,771         0         0         (64,950)           Interest and Fiscal Charges         64,950         0         0         (64,950)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           Total Governmental Activities         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691 <td>Fiscal</td> <td>294,736</td> <td>0</td> <td>0</td> <td>(294,736)</td>	Fiscal	294,736	0	0	(294,736)	
Central         26,395         0         0         (26,395)         Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)         Extracurricular Activities         393,014         77,932         0         0         (17,10,322)         Co         0         0         (17,10,322)         Principal Retirement         130,771         0         0         0         (130,771)         Interest and Fiscal Charges         64,950         0         0         0         (64,950)         0         0         (64,950)         0         0         (64,950)         0         0         (64,950)         0         0         0         (64,950)         0         0         0         (64,950)         0         0         0         (64,950)         0         0         0         0         (64,950)         0         0         0         (64,950)         0	Operations and Maintenance	683,997	0	0	(683,997)	
Operation of Non-Instructional Services         223,018         68,996         76,219         (77,803)           Extracurricular Activities         393,014         77,932         0         (315,082)           Capital Outlay         1,710,322         0         0         (1,710,322)           Principal Retirement         130,771         0         0         0         (64,950)           Interest and Fiscal Charges         64,950         0         0         0         (64,950)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           Total Governmental Activities         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691         \$1,131,691	Pupil Transportation	366,187	0	27,524	(338,663)	
Extracurricular Activities 393,014 77,932 0 (315,082) Capital Outlay 1,710,322 0 0 0 (1,710,322) Principal Retirement 130,771 0 0 0 (130,771) Interest and Fiscal Charges 64,950 0 0 0 (64,950)  Total Governmental Activities \$12,958,266 \$942,114 \$834,588 (11,181,564)   General Receipts: Income Taxes 1,131,691 Property Taxes Levied for: General Purposes 2,976,453 Capital Project Purposes 22,7846 Grants and Entitlements, Not Restricted Investment Earnings 152,468 Other Receipts 65,556 Advances In 277,747 Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position - Beginning of Year 7,878,641	Central	26,395	0	0	(26,395)	
Extracurricular Activities 393,014 77,932 0 (315,082) Capital Outlay 1,710,322 0 0 0 (1,710,322) Principal Retirement 130,771 0 0 0 (130,771) Interest and Fiscal Charges 64,950 0 0 0 (64,950)  Total Governmental Activities \$12,958,266 \$942,114 \$834,588 (11,181,564)   General Receipts: Income Taxes 1,131,691 Property Taxes Levied for: General Purposes 2,976,453 Capital Project Purposes 22,7846 Grants and Entitlements, Not Restricted Investment Earnings 152,468 Other Receipts 65,556 Advances In 277,747 Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position - Beginning of Year 7,878,641	Operation of Non-Instructional Services	223,018	68,996	76,219	(77,803)	
Principal Retirement Interest and Fiscal Charges         130,771         0         0         (130,771) (64,950)           Total Governmental Activities         \$12,958,266         \$942,114         \$834,588         (11,181,564)           General Receipts:		393,014	77,932	0		
Interest and Fiscal Charges   64,950   0   0   (64,950)	Capital Outlay	1,710,322	0	0	(1,710,322)	
Interest and Fiscal Charges   64,950   0   0   (64,950)	Principal Retirement	130,771	0	0	(130,771)	
General Receipts:       1,131,691         Property Taxes Levied for:       2,976,453         General Purposes       227,846         Grants and Entitlements, Not Restricted       4,154,978         Investment Earnings       152,468         Other Receipts       65,556         Advances In       277,747         Advances (Out)       (277,747)         Total General Receipts       8,708,992         Change in Net Cash Position       (2,472,572)         Net Cash Position - Beginning of Year       7,878,641	Interest and Fiscal Charges	64,950	0	0		
Income Taxes   1,131,691     Property Taxes Levied for:   General Purposes   2,976,453     Capital Project Purposes   227,846     Grants and Entitlements, Not Restricted   4,154,978     Investment Earnings   152,468     Other Receipts   65,556     Advances In   277,747     Advances (Out)   (277,747)     Total General Receipts   8,708,992     Change in Net Cash Position   (2,472,572)     Net Cash Position - Beginning of Year   7,878,641	Total Governmental Activities	\$12,958,266	\$942,114	\$834,588	(11,181,564)	
Property Taxes Levied for:         General Purposes       2,976,453         Capital Project Purposes       227,846         Grants and Entitlements, Not Restricted       4,154,978         Investment Earnings       152,468         Other Receipts       65,556         Advances In       277,747         Advances (Out)       (277,747)         Total General Receipts       8,708,992         Change in Net Cash Position       (2,472,572)         Net Cash Position - Beginning of Year       7,878,641			General Receipts:			
General Purposes 2,976,453 Capital Project Purposes 227,846 Grants and Entitlements, Not Restricted 4,154,978 Investment Earnings 152,468 Other Receipts 65,556 Advances In 277,747 Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			Income Taxes		1,131,691	
Capital Project Purposes Grants and Entitlements, Not Restricted Investment Earnings Other Receipts Advances In Advances (Out)  Total General Receipts  Change in Net Cash Position  Capital Project Purposes 227,846 4,154,978 152,468 05,556 Advances In 277,747 Advances (Out)  (277,747)  Change in Net Cash Position  (2,472,572)  Net Cash Position - Beginning of Year  7,878,641			Property Taxes Levi	ed for:		
Grants and Entitlements, Not Restricted Investment Earnings Investment Earnings Other Receipts Other Receipts Advances In Advances (Out)  Total General Receipts  Change in Net Cash Position  Net Cash Position - Beginning of Year  4,154,978 152,468 05,556 Advances In 277,747 277,747 Advances (Out) (277,747)  Restricted 4,154,978 152,468 05,556 Advances In 277,747 277,747 Advances In 277,747 Advances (Out) (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			General Purposes		2,976,453	
Investment Earnings			Capital Project Pu	rposes	227,846	
Other Receipts       65,556         Advances In       277,747         Advances (Out)       (277,747)         Total General Receipts       8,708,992         Change in Net Cash Position       (2,472,572)         Net Cash Position - Beginning of Year       7,878,641			Grants and Entitlem	nents, Not Restricted	4,154,978	
Advances In 277,747 Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			Investment Earning	S	152,468	
Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			Other Receipts		65,556	
Advances (Out) (277,747)  Total General Receipts 8,708,992  Change in Net Cash Position (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			Advances In		277,747	
Change in Net Cash Position (2,472,572)  Net Cash Position - Beginning of Year 7,878,641			Advances (Out)			
Net Cash Position - Beginning of Year 7,878,641			Total General Receipt	s	8,708,992	
			Change in Net Cash P	osition	(2,472,572)	
Net Cash Position - End of Year \$5,406,069			Net Cash Position - Be	eginning of Year	7,878,641	
			Net Cash Position - Er	nd of Year	\$5,406,069	

Southeastern Local School District Clark County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2020

Assets:	General	Permanent Improvement	Other Governmental Funds	Total Governmental Funds
Equity in Pooled Cash and Investments	\$5,370,460	\$16,214	\$19,395	\$5,406,069
Total Assets	5,370,460	16,214	19,395	5,406,069
Fund Cash Balances:				
Restricted	0	16,214	19,395	35,609
Assigned	1,905,695	0	0	1,905,695
Unassigned	3,464,765	0	0	3,464,765
Total Fund Cash Balances	\$5,370,460	\$16,214	\$19,395	\$5,406,069

Receipts: Property and Other Taxes Income Taxes Tuition and Fees Investment Earnings Intergovernmental Extracurricular Activities Charges for Services Other Receipts	\$2,976,453 1,131,691 795,186 0 4,366,038 204 275 54,157	\$227,846 0 0 152,468 137,307 0 0	Other Governmental Funds  \$0 0 0 486,221 77,728 68,996 11,124	\$3,204,299 1,131,691 795,186 152,468 4,989,566 77,932 69,271 65,281
Total Receipts	9,324,004	517,621	644,069	10,485,694
Cash Disbursements: Current: Instruction: Regular	4,907,908	125,968	7,599	5,041,475
Special	1,599,314	787	320,985	1,921,086
Vocational	360,659	0	0	360,659
Other	72,389	0	0	72,389
Support Services: Pupil	515,037	0	69,469	584,506
Instructional Staff	237,471	469	09,469	237,940
General Administration	23,412	0	0	23,412
School Administration	823,409	0	0	823,409
Fiscal	286,288	8,448	0	294,736
Operations and Maintenance	604,177	79,820	0	683,997
Pupil Transportation	366,187	0	0	366,187
Central	26,149	0	246	26,395
Operation of Non-Instructional Services	15,309	4,310	203,399	223,018
Extracurricular Activities	287,768	0	105,246	393,014
Capital Outlay	40,904	1,669,418	0	1,710,322
Debt Service: Principal Retirement	0	130,771	0	130,771
Interest and Fiscal Charges	0	64,950	0	64,950
<del>-</del>				
Total Cash Disbursements	10,166,381	2,084,941	706,944	12,958,266
Excess of Receipts Over (Under) Cash Disbursements	(842,377)	(1,567,320)	(62,875)	(2,472,572)
Other Financing Sources (Uses):				
Advances In	49,616	116,725	111,406	277,747
Advances (Out)	(228,131)	0	(49,616)	(277,747)
Total Other Financing Sources (Uses)	(178,515)	116,725	61,790	0
Net Change in Fund Cash Balance	(1,020,892)	(1,450,595)	(1,085)	(2,472,572)
Fund Cash Balance - Beginning of Year	6,391,352	1,466,809	20,480	7,878,641
Fund Cash Balance - End of Year	\$5,370,460	\$16,214	\$19,395	\$5,406,069
. and cash parameter and or real	75,570,400	710,214	<del></del>	<del></del>

Southeastern Local School District Clark County, Ohio Statement of Fiduciary Net Position - Cash Basis Fiduciary Fund June 30, 2020

	Agency
Assets: Equity in Pooled Cash and Investments	\$38,552
Total Assets	38,552
Net Cash Position: Held on Behalf of Students	38,552
Total Net Cash Position	\$38,552

#### Note 1 - Description of the District and Reporting Entity

#### **Description of the District**

Southeastern Local School District (the "District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal guidelines. This Board of Education controls the District's 3 instructional/support facilities staffed by approximately 75 non-certified, 57 certificated full-time teaching personnel and 4 administrative employees who provide services to approximately 740 students and other community members.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For Southeastern Local School District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. The District has no component units.

The District participates in four jointly governed organizations and one insurance purchasing pool. These organizations are discussed in Notes 11 and 12 to the basic financial statements. These organizations are:

#### Jointly Governed Organizations:

Clark County Family and Children First Council (the "Council") Springfield-Clark County Career Technology Center (CTC) Miami Valley Educational Computer Association (MVECA) Southwestern Ohio Educational Purchasing Council (SOEPC)

#### **Insurance Purchasing Pool:**

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP)

#### Note 2 - Summary of Significant Accounting Policies

These financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all the relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting.

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

#### **Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the District's major governmental funds:

<u>General Fund</u> – The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Permanent Improvement Fund</u> – The permanent improvement fund is used to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net cash position and changes in net cash position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are used to account for cash assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds. Custodial funds account for monies held on behalf of others that do not meet the definition of a trust fund. The District has no custodial funds.

#### **Basis of Presentation**

#### **Government-wide Financial Statements**

The statement of net position - cash basis and the statement of activities - cash basis displays information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. These disbursements are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing on the cash basis or draws from the general receipts of the District.

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

#### **Fund Financial Statements**

The fund financial statements report more detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Fund statements present each major fund in a separate column and aggregate non-major funds in a single column. Fiduciary funds are reported by fund type.

#### **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the fiscal year with the legal restriction that assignment by fund cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund level for all funds other than the general fund which is at the fund/function level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

#### **Tax Budget**

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed cash disbursements and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the County Budget Commission for rate determination.

#### **Estimated Resources**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected receipts of each fund. Prior to June 30, the District must revise its budget so that total contemplated cash disbursements from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in receipts are identified by the District Treasurer. The amounts reported in the final budget column of the budgetary statements reflect the amounts in the amended certificate that was in effect at the time the final appropriations were passed by the Board of Education.

#### **Appropriations**

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary cash disbursements of the District. The total of cash disbursements and encumbrances may not exceed the appropriation totals at the legal level of control.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year,

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

multiple supplemental appropriations were legally enacted; however, these amendments were not significant. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts passed during the year, including all supplemental appropriations. Formal budgetary integration is employed as a management control device by the Board of Education during the year for all funds, other than agency funds, at the fund level other than the general fund which is at the fund/function level, consistent with statutory provisions.

#### **Encumbrances**

As part of formal budgetary control, purchase orders, contracts and other commitments for the cash disbursement of monies are recorded as the equivalent of cash disbursements on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Encumbrances outstanding at fiscal year-end are reported as an assignment of fund balance for subsequent-year cash disbursements for general fund and as restricted or committed fund balances for all other governmental funds.

#### **Lapsing of Appropriations**

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### **Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the statement of net position – cash basis and governmental fund statement of assets and fund balances – cash basis.

During 2020, the District invested in U.S. Government Agency Notes, U.S. Government Agency Discount Notes, Commercial Paper, U.S. Treasury Bills, negotiable certificates of deposit (negotiable CDs) and money market funds. Investments are reported at cost, except for the money market funds. The District's money market fund investments are recorded at amount reported by the financial institution at June 30, 2020.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the Permanent Improvement Fund during fiscal year 2020 amounted to \$152,468.

#### **Inventory and Prepaid Items**

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### **Capital Assets**

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

#### **Interfund Balances**

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### **Accumulated Leave**

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described later in the notes, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

## **Accrued Liabilities and Long-Term Obligations**

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when disbursements are made.

#### **Net Position**

Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. At year end, the District had no net position restricted by enabling legislation.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

#### Nonspendable

The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

#### Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

#### **Committed**

The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District's governing board. Those committed amounts cannot be used for any other purpose unless the governing board removes or changes the

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

#### Assigned

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the District's governing board.

#### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when cash disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when cash disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Interfund Activity**

Exchange transactions between funds are reported as receipts in the seller funds and as cash disbursements in the purchase funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements.

#### Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### **Note 3 - Fund Balances**

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Permanent Improvement	Nonmajor Governmental Funds	Total
Restricted for:				_
Permanent Improvements	\$0	\$16,214	\$0	\$16,214
Ohio Read Grant	0	. ,	2,300	2,300
Miscellaneous Federal Grants	0	0	20	20
Teachers Lounge	0	0	1,437	1,437
District Managed Activity	0	0	1,727	1,727
Data Communications	0	0	2,700	2,700
Food Service	0	0	385	385
Student Wellness and Success	0	0	552	552
Miscellaneous State Grants	0	0	10,274	10,274
Total Restricted	0	16,214	19,395	35,609
Assigned to:				
Encumbrances	295,967	0	0	295,967
Budgetary Resource	1,604,766	0	0	1,604,766
Public School	4,962	0	0	4,962
Total Assigned	1,905,695	0	0	1,905,695
Unassigned	3,464,765	0	0	3,464,765
Total Fund Balance	\$5,370,460	\$16,214	\$19,395	\$5,406,069

#### Note 4 – Deposits and Investments

Monies held by the District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the District can be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of
  the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances (for a period not to exceed 180 days) and commercial paper notes (for a period not to exceed 270 days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal yearend, the carrying value of the District's cash deposits was \$545,294 and the bank balance was \$565,570. As of year end, \$315,570 of the District's bank balance was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

#### **Investments**

The District's investments at June 30, 2020 are as summarized as follows:

		Fair Value	Weighted Average
Investment	Value	Hierarchy	Maturity (Years)
Negotiable CDs	\$3,703,726	Level 2	2.90
Commercial Paper	261,403	Level 2	0.13
Federal National Mortgage Association	250,000	Level 2	2.82
Federal Home Loan Bank Discount Note	249,653	Level 2	0.69
U.S. Treasury Bills	209,901	Level 2	0.21
Federal Farm Credit Bank	209,633	Level 2	1.88
Money Market Funds	15,028	N/A	0.00
Total Investments	\$4,899,344		
Portfolio Weighted Average Maturity			2.36

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Inputs to the valuation techniques used in fair the measurement for Level 2 include quoted prices for similar assets or liabilities in active markets, quoted prices for identical or similar assets or liabilities in inactive markets, inputs other than quoted prices that are observable for the asset or liability, or inputs that are derived principally from or corroborated by observable market data by correlation or other means. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2020.

#### **Credit Risk**

It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings by nationally recognized statistical rating organizations. The District's investments in Federal Farm Credit Bank and Federal National Mortgage Association were rated AA+ by Standard & Poor's and Aaa by Moody's. Commercial Paper, U.S. Treasury Bills, and Federal Home Loan Bank Discount Note were rated A-1+ by Standard & Poor's and P-1 Moody's. Investments in Negotiable CD's and money market funds were fully insured by FDIC.

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

#### **Custodial Credit Risk**

Custodial credit risk is the risk that in the event of a failure of a counter party, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's investment securities are registered in the name of the District except for its investments in US Money Market Funds, which are not evidenced by securities that exist in physical or book entry form.

#### **Concentration of Credit Risk**

The District's policy places no limit on the amount it may invest in any one issuer. The District has invested around 1% in Money Market Funds, 76% in Negotiable CD's, 5% in Commercial Paper, Federal Home Loan Banks Discount Note, and Federal National Mortgage Association, and 4% in Federal Farm Credit Bank and U.S. Treasury Bills.

#### **Interest Rate Risk**

In accordance with the investment policy, the District manages its exposure to declines in fair value by limiting the weighted average maturity of its investment portfolio to five years.

#### Note 5 – Taxes

#### **Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2020 represents collections of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed value listed as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2020 represents collections of calendar year 2019 taxes. Public utility real and tangible personal property taxes received in calendar year 2020 became a lien December 31, 2018, were levied after April 1, 2019 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The District receives property taxes from Clark County and Greene Counties. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2020, are available to finance fiscal year 2021 operations. The amount available to be advanced can vary based on the date the tax bills are sent. The assessed values upon which the fiscal year 2020 taxes were collected are:

The assessed values upon which the fiscal year 2020 taxes were collected are:

Agricultural/Residential		
and Other Real Estate	\$121,619,770	90.98%
Public Utility Personal	12,055,089	9.02%
Total	\$133,674,859	100.00%

#### **Income Taxes**

The District levies a voted tax of one percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1990, and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax receipts earned during fiscal year 2020 was \$1,131,691.

#### Note 6 - Risk Management

#### **Property and Liability**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2020, the District contracted with Arthur J. Gallagher & Co. for property and fleet, general liability, crime, and inland marine insurance.

Insurance coverage provided is as follows:

Building and Contents – replacement cost (\$1,000 deductible)	\$350,000,000
Boiler and Machinery (\$3,500 deductible)	100,000,000
Automobile Liability (\$0 deductible)	1,000,000
Automobile Physical Damage (\$1,000 deductible	Actual cash value
Professional Liability (\$5,000 deductible)	
Single Occurrence	1,000,000
Aggregate	1,000,000
General Liability (no deductible)	
Per Occurrence	1,000,000
Crime (\$1,000 deductible)	750,000
Pollution Legal Liability (\$25,000 deductible)	1,000,000
Excess Liability	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

#### **Workers' Compensation**

For fiscal year 2020, the District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (see note 12). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

representation with other participants in the GRP. The workers' compensation experience of the participating Districts is calculated as one experience and a common premium rate is applied to all Districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to Districts that can meet the GRP's selection criteria. The firm of CompManagement provides administrative, cost control and actuarial services to the GRP.

#### **Note 7 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 8 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

#### **Plan Description**

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

#### **Funding Policy**

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2020, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The District's contractually required contribution to SERS was \$183,748 for fiscal year 2020.

#### Plan Description - State Teachers Retirement System (STRS)

#### **Plan Description**

District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective Aug. 1, 2017 through July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective Aug. 1, 2019—July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### **Funding Policy**

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2020 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2020, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$662,100 for fiscal year 2020.

#### **Net Pension Liability**

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

_	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$2,290,060	\$8,428,602	\$10,718,662
Proportion of the Net Pension Liability:			
Current Measurement Date	0.03827500%	0.03811364%	
Prior Measurement Date	0.03822860%	0.03747837%	
Change in Proportionate Share	0.00004640%	0.00063527%	

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Inflation 3.00%

Future Salary Increases, including inflation 3.50% - 18.20%

COLA or Ad Hoc COLA 2.50%

Investment Rate of Return 7.50% net of investments expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
US Equity	22.50%	4.75%
International Equity	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
<u>-</u>	6.50%	7.50%	8.50%
Proportionate share of the net pension liability	\$3,209,193	\$2,290,060	\$1,519,252

## **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation, are presented below:

25

Inflation	2.50%
Projected salary increases	12.50% at age 20 to 2.50% at age 65
Investment Rate of Return	7.45%, net of investment expenses, including inflation
Discount Rate of Return	7.45%
Payroll Increases	3.00%
Cost-of-Living Adjustments (COLA)	0%

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation*	Rate of Return **
	20.000/	7.050/
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	
	100.0070	

<sup>\*</sup> Target weights will be phased in over a 24-month period concluding on July 1, 2019.

# **Discount Rate**

The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

<sup>\*\*10</sup> Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

# Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.45%	7.45%	8.45%
Proportionate share of the net pension liability	\$12,317,463	\$8,428,602	\$5,136,482

#### **Note 8 - Defined Benefit OPEB Plans**

The net OPEB liability (asset) is disclosed as a commitment and not reported on the face of the financial statements as a liability or asset because of the use of the cash basis framework.

See Note 7 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

#### **Health Care Plan Description**

The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

#### **Funding Policy**

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate

the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2020, the District's surcharge obligation was \$16,233.

The surcharge, added to any allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$16,233 for fiscal year 2020.

# Plan Description - State Teachers Retirement System (STRS)

#### **Plan Description**

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

#### **Funding Policy**

Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care

#### **Net OPEB Liability (Asset)**

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

<u>-</u>	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$980,242	\$0	\$980,242
Proportionate Share of the Net Pension (Asset)	0	(631,253)	(631,253)
Proportion of the Net Pension Liability/Asset:			
Current Measurement Date	0.03897910%	0.03811364%	
Prior Measurement Date	0.03905250%	0.03747837%	
Change in Proportionate Share	-0.00007340%	0.00063527%	

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2019, are presented below:

Inflation 3.00%

Future Salary Increases, including inflation 3.50% to 18.20%

Investment Rate of Return 7.50% net of investment

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.13% Prior Measurement Date 3.62%

Single Equivalent Interest Rate, net of plan

investment expense, including price inflation:

Measurement Date 3.22% Prior Measurement Date 3.70%

Medical Trend Assumption:

Medicare 5.25% to 4.75% Pre-Medicare 7.00% to 4.75%

Mortality rates among active members were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
US Equity	22.50%	4.75%
International Equity	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22 percent. The discount rate used to measure total OPEB liability prior to June 30, 2019, was 3.70 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13 percent, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

# Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22%) and higher (4.22%) than the current discount rate (3.22%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(2.22%)	(3.22%)	(4.22%)
Proportionate share of the net OPEB liability	\$1,189,828	\$980,242	\$813,597
	1% Decrease	Current Trend Rate	1% Increase
	(6.00% decreasing	(7.00% decreasing	(8.00% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
Proportionate share of the net OPEB liability	\$785,373	\$980,242	\$1,238,787

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

Inflation 2.50%

Projected salary increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Payroll Increases 3.00% Discount Rate of Return 7.45%

Health Care Cost Trends:

Medical

Pre-Medicare 5.87% initial, 4% ultimate Medicare 4.93% initial, 4% ultimate

**Prescription Drug** 

Pre-Medicare 7.73% initial, 4% ultimate Medicare 9.62% initial, 4% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation*	Rate of Return**
Danie atia Farrito	20.000/	7.250/
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*</sup> Target weights will be phased in over a 24-month period concluding on July 1, 2019.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019 and June 30, 2018. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019 and June 30, 2018.

# Sensitivity of the Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

<sup>\*\*10</sup> Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.45%)	(7.45%)	(8.45%)
Proportionate share of the net OPEB (asset)	(\$538,649)	(\$631,253)	(\$709,112)
	1%	Current	1%
	Decrease	Trend Rate	Increase
Proportionate share of the net OPEB (asset)	(\$715,812)	(\$631,253)	(\$527,689)

#### Since the Prior Measurement Date

There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

#### Note 9 – Debt

# **Long-Term Obligations**

Changes in long-term obligations of the District during fiscal year 2020 were as follows:

Long-Term Debt	Beginning Balance	Increases	Decreases	Ending Balance	Due in One Year
2010 Qualified School Construction Bonds 2019 Lease-Purchase	\$427,000 1,270,000	\$0 0	(\$58,000) (70,000)	\$369,000 1,200,000	\$59,000 120,000
Leases Payable	12,880	0	(2,771)	10,109	2,963
Total Long-Term Debt	\$1,709,880	\$0	(\$130,771)	\$1,579,109	\$181,963

#### **Qualified School Construction Bonds Payable**

On May 28, 2010, the District issued \$918,000 in Qualified School Construction Bonds for the purpose of financing construction of school facilities. The bonds were issued for a sixteen year period with final maturity occurring on December 1, 2025. These bonds will be retired from the permanent improvement fund. With the approval of the Ohio School Facilities Commission, the District is participating in the 2009 Qualified School Construction Bond Program. Through this Program, the District issues taxable bonds at a higher rate than non-taxable bonds could have been issued it. The District then receives a reimbursement through the program to offset the interest rate difference. The District makes debt service payments at a rate of 7.0 percent on the bonds and receives subsequent interest subsidy payments through the Program which results in an effective interest rate of 1.59 percent on the qualifying bonds for the District.

#### **Lease-Purchase Obligation**

The District's outstanding bonds from direct borrowings and direct placements related to governmental activities of \$1,270,000 contain a provision that in an event of default, outstanding amounts become immediately due if the District is unable to make payment.

On April 18, 2019, the District issued \$1,270,000 for the purpose of project site (land) and for the construction, enlarging and otherwise improving, furnishing and equipping, and lease and eventual acquisition of the project facilities on the Project Site. The final maturity date for the issuance is December 1, 2028, and it will be retired from the permanent improvement fund. The interest rate for this issuance is 2.94 percent. The first principal payment was made on December 1, 2019.

Principal and interest requirements to retire the District's outstanding long-term debt obligations at June 30, 2020, were:

Fiscal Year	Gene	General Obligation Bonds		Lease-	Purchase Oblig	rchase Obligation	
Ending June 30	Principal	Interest	Total	Principal	Interest	Total	
2021	\$59,000	\$23,765	\$82,765	\$120,000	\$33,516	\$153,516	
2022	60,000	19,600	79,600	120,000	29,988	149,988	
2023	61,000	15,365	76,365	125,000	26,387	151,387	
2024	62,000	11,060	73,060	130,000	22,638	152,638	
2025	63,000	6,685	69,685	135,000	18,742	153,742	
2026-2029	64,000	2,240	66,240	570,000	34,251	604,251	
Total	\$369,000	\$78,715	\$447,715	\$1,200,000	\$165,522	\$1,365,522	

#### <u>Lease</u>

The District has a lease for a vehicle (John Deere Gator) under a non-cancelable lease. The District disbursed \$2,771 to pay lease costs (principal amount only) for the fiscal year ended June 30, 2020.

Future lease payments (principal and interest) are as follows:

Year	Amount		
2021	\$3,552		
2022	3,552		
2023	3,552		
2024	592		
Total	\$11,248		

#### **Note 10 - Interfund Balances**

During the fiscal year 2020, following advances were made:

	Advances		
	In	Out	
General Fund	\$49,616	(\$228,131)	
Permanent Improvement	116,725	0	
Other Governmental Funds	111,406	(49,616)	
Total All Funds	\$277,747	(\$277,747)	

The advances out of the general fund into the other governmental funds were to cover negative fund cash balances. The advances are expected to be repaid within one year.

#### Note 11 – Jointly Governed Organizations

#### **Clark County Family and Children First Council**

The Clark County Family and Children First Council (the "Council") is a voluntary association established with the purpose to coordinate and integrate those services within Clark County which are available for families and to establish a comprehensive, coordinated, multi-disciplinary, interagency system for the delivery of such services in order to more effectively meet the needs of families and children.

The Board of Trustees is comprised of representatives of each of the members of the Council, and representatives of those additional entities required to be represented on the Council pursuant to Section 121.37 of the Ohio Revised Code. The Districts in Clark County must appoint a superintendent of one of the schools to represent them on the eighteen member Board. Currently, the superintendent of the Clark Shawnee Local School District serves as this representative. All members are obligated to pay all dues as established by the Council to aid the financing of the operations and programs of the Council.

The Southeastern Local School District does not pay any dues. Any member withdrawing from the Council must give one hundred eighty days written notice to the Council after formal action of the member's governing board. The District made no financial contributions to the Council during fiscal year 2020. To obtain financial information, write to the Clark County Family and Children First Council, Leslie Crew, who serves as Executive Director, at 1345 Loganda Avenue, Springfield, Ohio 45503.

#### **Springfield-Clark County Career Technology Center**

The Springfield-Clark County Career Technology Center (CTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one or two representatives from each of the eight participating Districts' and educational service center's elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following: Clark-Shawnee Local School District, Greenon Local School District, Northeastern Local School District, Northwestern Local School District, Southeastern Local School District, Tecumseh Local School District, and the Clark County Educational Service Center. Two members are appointed from the Springfield City School District. The District made no financial contributions to the CTC during fiscal year 2020. To obtain financial information, write to the CTC, Steve Clark, who serves as Treasurer, 1901 Selma Road, Springfield, Ohio 45505-4239.

# **Miami Valley Educational Computer Association**

The District is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public Districts within the boundaries of Clark, Clinton, Greene, Highland, Fayatte, and Madison Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member Districts. The governing board of MVECA consists of seven members elected by majority vote of all charter member Districts. The District paid MVECA \$65,292 for services provided during the year. Financial information can be obtained Thor Sage, Executive Director of MVECA at 330 East Enon Road, Yellow Springs, Ohio 45387-1415.

## **Southwestern Ohio Educational Purchasing Council**

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 150 Districts in 12 counties. The purpose of the cooperative is to obtain prices for quality

Southeastern Local School District Clark County, Ohio Notes to the Financial Statements For the Fiscal Year Ended June 30, 2020

merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. During fiscal year 2020, the District made no payments to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Dr., Suite 208, Vandalia, OH 45377.

#### **Note 12 – Insurance Purchasing Pool**

#### Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan

The District participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member Districts. The Chief Administrator of GRP serves as the coordinator of the program. Each year, the participating Districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### Note 13 – Contingencies

#### **School Foundation**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2020 have been finalized.

#### **Grants**

Amounts grantor agencies pay to the School District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 14 – Set-Aside Calculations

The District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end. These amounts must be carried forward and used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set Aside Reserve Balance as of June 30, 2019	\$0
Current Year Set Aside Requirements	134,448
Qualified Disbursements	(73,772)
Current Year Offsets	(60,676)
Total	\$0
Carried Forward as of June 30, 2020	\$0
Set-Aside Balance as of June 30, 2020	\$0

Although the District had qualifying offsets and disbursements, and current year offsets, during the fiscal year that reduced the set-aside amount to or below zero for the capital improvements set aside, this amount may not be used to reduce the set aside requirements of future years. This negative balance is therefore not presented as being carried forward to future fiscal years.

# Note 15 – Compliance

#### **Annual Financial Report**

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit certain assets, liabilities, deferred outflows/inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

## **Final Appropriations Exceed Estimated Resources**

The following funds have final appropriations in excess of estimated resources plus carryover balances as reported on the Official Certificate of Estimated Resources contrary to Ohio Revised Code Section 5705.39:

Fund	Total Certificate of Estimated Resources	Total Final Appropriations	(Unfavorable) Variance
IDEA Fund	\$141,857	\$196,285	(\$54,428)
Other Federal Grants Fund	10,019	11,596	(1,577)
Permanent Improvement Fund	(1,219,593)	108,390	(1,327,983)

## **Total Expenditures Exceeding Final Appropriations**

The following funds had total expenditures in excess of final appropriations, which is contrary to Ohio Revised Code Section 5705.41 (B):

Fund	Total Final Appropriations	Total Final Expenditures	(Unfavorable) Variance
Permanent Improvement Fund	\$3,247,130	\$3,744,273	(\$497,143)
Workers Compensation Fund	12,648	15,309	(2,661)
Athletic Fund	45,995	119,933	(73,938)
Miscellaneous State Grant Fund	0	1,745	(1,745)
Food Service Fund	555	205,036	(204,481)
IDEA Fund	196,944	209,823	(12,879)
Title IIA Fund	20,036	23,672	(3,636)

#### Note 16 – Implementation of New Accounting Principles

For fiscal year 2020, the District has postponed implementation of Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, GASB No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, and GASB No. 90, Majority Equity Interests – An Amendment of GASB Statements No. 14 and No. 61. The District did not implement these statements due to the GASB postponing the implementation by 12 months because of the Covid-19 pandemic.

#### Note 17 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The District's investment portfolio could incur a significant decline in fair value, in 2020, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, the impact of the investments of the pension and other employee benefit plan in which the District participates and any recovery from emergency funding, either federal or state, cannot be estimated.

# JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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Ohio Society of Certified Public Accountants

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board of Education Southeastern Local School District South Charleston, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southeastern Local School District, Clark County, Ohio, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Southeastern Local School District, Ohio's basic financial statements and have issued our report thereon dated November 12, 2021, wherein we noted that the Southeastern Local School District, Ohio, uses a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Also, we noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Southeastern Local School District, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Southeastern Local School District, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as **Items 2020-001**, **2020-002**, **and 2020-003**.

#### **Southeastern Local School District Responses to Findings**

The Southeastern Local School District, Ohio's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. The Southeastern Local School District, Ohio's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

# **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Southeastern Local School District, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

November 12, 2021

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# Finding 2020-001 - Noncompliance Finding - Annual Financial Report

#### Condition/Criteria

Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Revised Code Section 117.38.

Ohio Administrative Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, the District prepares its financial statements and notes following the cash basis of accounting. This is a comprehensive basis other than generally accepted accounting principles.

#### Effect

The accompanying financial statements and footnotes omit certain assets, liabilities, deferred outflows/inflows of resources, fund equities/net position, and disclosures that, while material cannot be determined at this time. Pursuant to the Ohio Revised Code Section 117.38, the District may be fined and subject to various other administrative remedies for its failure to file the required financial report within the required time limits.

#### Recommendation

We recommend the District take the necessary steps to ensure the annual report is prepared in accordance with generally accepted accounting principles.

#### District Response

The District intends to continue to prepare cash statements in order to save money.

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020 (CONTINUED)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### Finding 2020-002 – Material Non-Compliance – Appropriations Exceed Estimated Resources

#### Condition/Criteria

During our testing of compliance, we noted various funds which had final appropriations exceeding estimated resources. Ohio Revised Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total estimated resources (estimated revenues plus unencumbered fund balances). Also, the District did not update its accounting system to reflect approved appropriations.

Total Certificate						
	of Estimated Total Final			(Unfavorable)		
Fund	Re	Resources		Appropriations		Variance
IDEA Fund	\$	141,857	\$	196,285	\$	(54,428)
Other Federal Grants Fund		10,019		11,596		(1,577)
Permanent Improvement Fund		(1,219,593)		108,390		(1,327,983)

#### Cause/Effect

The District's Treasurer's office has not taken the proper steps to review the District's final budgetary amounts on its Certificate of Estimated Resources and its Final Appropriations, as well as the budgetary amounts in its accounting system.

#### Recommendation

We recommend that the District follow the guidance provided in Ohio Revised Cost Section 5705.39 by amending the appropriations to a level that does not exceed the amended certificate. We also recommend that the District reflect all budgetary amounts in its accounting system.

#### District Response

The District will implement the recommendation.

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020 (CONTINUED)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### Finding 2020-003 – Material Non-Compliance – Total Expenditures Exceeding Appropriations

#### Condition/Criteria

Ohio Revised Code Section 5705.41(B) prohibits a subdivision or taxing unit from making expenditures unless it has been properly appropriated. Budgetary expenditures (that is, disbursements and encumbrances) as enacted by the School Board may not exceed appropriations at the legal level for all funds. The District's legal level of control is the fund level for all funds except for the general fund. During our review, we noted the following funds that had total expenditures in excess of final appropriations, which is contrary to Ohio Revised Code Section 5705.41(B):

	Total Final	Total Final	(Unfavorfable)
Fund	Appropriations	Expenditures	Variance
Permanent Improvement Fund	\$ 3,247,130	\$ 3,744,273	\$ (497,143)
Worker's Compensation Fund	12,648	15,309	(2,661)
Athletic Fund	45,995	119,933	(73,938)
Miscellaneous State Grant Fund	0	1,745	(1,745)
Food Service Fund	555	205,036	(204,481)
IDEA Fund	196,944	209,823	(12,879)
Title IIA Fund	20,036	23,672	(3,636)

# Cause/Effect

Contrary to Ohio Revised Code Section 5705.41(B), the District had expenditures in excess of appropriations.

#### Recommendation

We recommend that the District exercise due care to ensure expenditures plus encumbrances do not exceed appropriations plus prior year encumbrances. This will assist the District in avoiding negative fund balances and also ensure the District is in compliance with Ohio Revised Code Section 5705.41(B).

#### District Response

The District will implement the recommendation.

# SOUTHEASTERN LOCAL SCHOOL DISTRICT CLARK COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The prior audit report, as of June 30, 2019, included a noncompliance finding and a significant deficiency.

Finding			
Number	Finding Summary	Status	Additional Information
2019-001	Noncompliance Finding - Annual Financial Report	Not corrected.	Repeated as Finding 2020-001
2019-002	Significant Deficiency-Financial Reportting	Fully Corrected	None

The prior audit report, as of June 30, 2019, also included management letter recommendations. Management letter recommendations as of June 30, 2019, have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



# SOUTHEASTERN LOCAL SCHOOL DISTRICT

#### **CLARK COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 1/11/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370