



OHIO AUDITOR OF STATE  
**KEITH FABER**





**MARTINS FERRY CITY SCHOOL DISTRICT  
BELMONT COUNTY  
JUNE 30, 2020**

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MARTINS FERRY CITY SCHOOL DISTRICT  
BELMONT COUNTY  
JUNE 30, 2020

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Martins Ferry City School District  
Belmont County  
5001 Ayers Limestone Road  
Martins Ferry, Ohio 43935

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Martins Ferry City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2020, and the respective changes in financial position thereof, and the respective budgetary comparisons for the General and Schoolwide Pool Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 3 to the financial statements, during 2020, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Also, as discussed in Note 21 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. We did not modify our opinion regarding these matters.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2021, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021

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**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

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The discussion and analysis of the Martins Ferry City School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for the fiscal year 2020 are as follows:

- In total, net position decreased 1,084,557.
- General revenues accounted for \$15,748,025 in revenue or approximately 73 percent of all revenues. Program specific revenues in the form of charges for services and sales and operating grants and contributions accounted for \$5,888,715 or approximately 27 percent of total revenues of \$21,636,740.
- Total assets of governmental activities decreased \$1,538,108, primarily due to decreases in cash and cash equivalents, which were offset by increases in capital assets. Total liabilities decreased \$1,578,281, primarily due decreases in contracts payable, and annual payments on long-term obligations.
- The School District had \$22,721,297 in expenses related to governmental activities; only \$5,888,715 of these expenses were offset by program specific charges for services and sales and operating grants and contributions. General revenues of \$15,748,025 were not adequate to provide for these programs.
- Total governmental funds had \$21,756,713 in revenues and \$29,493,728 in expenditures. Overall, including other financing sources and uses, Total Governmental Funds' balance decreased \$7,737,015.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Martins Ferry City School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of Martins Ferry City School District, the General Fund, the Schoolwide Pool Special Revenue Fund, the Debt Service Fund, and the Building Fund are the only major or significant funds.

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

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***Reporting the School District as a Whole***

*Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2020"? The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in those assets. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, the School District's activities are all considered to be Governmental Activities including instruction, support services, operation and maintenance of plant, pupil transportation, food service, debt service and extracurricular activities.

***Reporting the School District's Most Significant Funds***

*Fund Financial Statements*

The analysis of the School District's funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund, the Schoolwide Pool Special Revenue Fund, the Debt Service Fund, and the Building Fund - COPS.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal yearend available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Reporting the District's Fiduciary Responsibilities***

The School District acts in a trustee capacity as an agent for individuals, private organizations, and other government units. These activities are reported as custodial funds. The School District's fiduciary activities are reported in a separate Statement of Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2020  
Unaudited

**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2020 compared to 2019, which has been restated for the implementation of GASB 84.

<b>Table 1</b>			
<b>Net Position</b>			
<b>Governmental Activities</b>			
	2020	2019	Net Change
<b>Assets</b>			
Current and Other Assets	\$19,439,461	\$27,956,405	(\$8,516,944)
Net OPEB Asset	975,883	927,019	48,864
Capital Assets	41,839,787	34,909,815	6,929,972
<b>Total Assets</b>	<b>62,255,131</b>	<b>63,793,239</b>	<b>(1,538,108)</b>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	72,448	108,673	(36,225)
Pension	3,545,355	4,649,690	(1,104,335)
OPEB	466,867	417,503	49,364
<b>Total Deferred Outflows of Resources</b>	<b>4,084,670</b>	<b>5,175,866</b>	<b>(1,091,196)</b>
<b>Liabilities</b>			
Current and Other Liabilities	2,010,050	2,866,715	(856,665)
Long-Term Liabilities:			
Due Within One Year	852,984	929,742	(76,758)
Due in More than One Year:			
Net Pension Liability	16,400,511	16,057,893	342,618
Net OPEB Liability	1,445,165	1,650,526	(205,361)
Other Amounts	23,015,129	23,797,244	(782,115)
<b>Total Liabilities</b>	<b>43,723,839</b>	<b>45,302,120</b>	<b>(1,578,281)</b>
<b>Deferred Inflows of Resources</b>			
Property Taxes	4,834,173	4,677,646	156,527
Pension	820,634	1,003,330	(182,696)
OPEB	1,633,518	1,573,815	59,703
<b>Total Deferred Inflows of Resources</b>	<b>7,288,325</b>	<b>7,254,791</b>	<b>33,534</b>
<b>Net Position</b>			
Net Investment in Capital Assets	21,556,469	22,090,483	(534,014)
Restricted	4,579,613	3,871,296	708,317
Unrestricted (Deficit)	(10,808,445)	(9,549,585)	(1,258,860)
<b>Total Net Position</b>	<b>\$15,327,637</b>	<b>\$16,412,194</b>	<b>(\$1,084,557)</b>

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2020. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets of governmental activities decreased \$1,538,108. Currents assets decreased \$8,516,944 primarily due to decreases in cash and cash equivalents as the School District spends the proceeds of its Certificates of Participation on roofing, flooring, and hillside improvements. While the expenditures reduce the cash balance, they have increase reported amount of capital assets. Capital assets increased \$6,929,972 primarily due to these projects, with annual depreciation offsetting the increases. The School District is reporting a net OPEB asset in the amount of \$975.883 (more detailed information regarding the net OPEB asset can be found in Note 12).

The School District's total liabilities decreased \$1,578,281. Current and other liabilities decreased \$856,665 primarily due to decreases for contracts payable related to cost of the roof replacement. Long-term liabilities decreased \$721,616, primarily due to annual debt service payments on existing long-term obligations as well as decreases in the net OPEB liability. These decreases were offset by an increase in the net pension liability. For more detailed information on then net pension liability and the net OPEB liability, see Notes 11 and 12 respectively.

In order to further understand what makes up the changes in net position for the current year, the following tables give readers further details regarding the results of activities for 2020 and 2019.

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
For the Fiscal Year Ended June 30, 2020  
Unaudited

**Table 2**  
**Changes in Net Position**  
**Governmental Activities**

	2020	2019	Net Change
<b>Revenues</b>			
Program Revenue			
Charges for Services and Sales	\$2,421,351	\$2,424,299	(\$2,948)
Operating Grants and Contributions	3,467,364	3,134,254	333,110
Total Program Revenue	<u>5,888,715</u>	<u>5,558,553</u>	<u>330,162</u>
General Revenue			
Property Taxes	5,762,400	6,990,457	(1,228,057)
Grants and Entitlements	9,705,691	10,023,270	(317,579)
Gifts and Donations	31,908	34,097	(2,189)
Investment Earnings	180,634	172,643	7,991
Miscellaneous	67,392	110,404	(43,012)
Total General Revenue	<u>15,748,025</u>	<u>17,330,871</u>	<u>(1,582,846)</u>
Total Revenues	<u>\$21,636,740</u>	<u>\$22,889,424</u>	<u>(\$1,252,684)</u>
<b>Program Expenses</b>			
Instruction:			
Regular	\$9,594,845	\$7,602,755	\$1,992,090
Special	3,573,767	2,947,327	626,440
Vocational	581,204	358,150	223,054
Student Intervention Services	76,005	0	76,005
Support Services:			
Pupil	703,156	536,845	166,311
Instructional Staff	494,022	387,093	106,929
Board of Education	126,217	196,005	(69,788)
Administration	1,805,255	1,763,878	41,377
Fiscal	624,600	454,504	170,096
Operation and Maintenance of Plant	1,598,503	2,138,730	(540,227)
Pupil Transportation	961,461	789,582	171,879
Central	121,429	101,370	20,059
Operation of Non-Instructional Services	202,906	91,029	111,877
Food Service Operations	785,381	786,035	(654)
Extracurricular Activities	723,361	567,784	155,577
Interest and Fiscal Charges	749,185	357,692	391,493
Total Expenses	<u>22,721,297</u>	<u>19,078,779</u>	<u>3,642,518</u>
Change in Net Position	(1,084,557)	3,810,645	(4,895,202)
Restatement (See Note 3)	0	50,669	(50,669)
Net Position Beginning of Year	<u>16,412,194</u>	<u>12,550,880</u>	<u>3,861,314</u>
Net Position End of Year	<u>\$15,327,637</u>	<u>\$16,412,194</u>	<u>(\$1,084,557)</u>

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

In fiscal year 2020, 27 percent of the School District's revenues were from property taxes, and 45 percent were from unrestricted grants and entitlements. Charges for services program revenue decreased only slightly, in the amount of \$2,948. Operating grants and contributions program revenue increased \$333,110 from the prior fiscal year primarily due to increases in program specific State funding and Federal grant funding.

Instruction comprises approximately 61 percent of total governmental program expenses. Of the instructional expenses approximately 69 percent is for regular instruction, approximately 26 percent is for special instruction, while vocational and student intervention services comprises the remaining 5 percent. Overall program expenses increased over the prior fiscal year in the amount of \$3,642,518, primarily due to pension expense.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services for fiscal year 2020 compared to fiscal year 2019. In other words, it identifies the cost of those services supported by tax revenue and unrestricted entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Services		Net Cost of Services	
	2020	2019	2020	2019
Instruction:				
Regular	\$9,594,845	\$7,602,755	\$7,180,871	\$5,309,567
Special	3,573,767	2,947,327	1,732,739	885,443
Vocational	581,204	358,150	440,913	217,859
Student Intervention Services	76,005	0	76,005	0
Support Services:				
Pupil	703,156	536,845	500,974	536,682
Instructional Staff	494,022	387,093	494,022	387,093
Board of Education	126,217	196,005	126,217	196,005
Administration	1,805,255	1,763,878	1,790,708	1,761,830
Fiscal	624,600	454,504	422,587	242,855
Operation and Maintenance of Plant	1,598,503	2,138,730	1,520,057	2,121,885
Pupil Transportation	961,461	789,582	956,090	781,423
Central	121,429	101,370	114,880	95,410
Operation of Non-Instructional Services	202,906	91,029	(19,185)	19,150
Food Service Operations	785,381	786,035	271,305	146,023
Extracurricular Activities	723,361	567,784	475,214	461,309
Interest and Fiscal Charges	749,185	357,692	749,185	357,692
<b>Total Expenses</b>	<b>\$22,721,297</b>	<b>\$19,078,779</b>	<b>\$16,832,582</b>	<b>\$13,520,226</b>

The dependence upon tax revenues and state subsidies for governmental activities is apparent, as approximately 74 percent of total expenses are supported through taxes and other general revenues.

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

**The School District Funds**

Information about the School District's major funds starts on page 15. These funds are accounted for using the modified accrual basis of accounting. The School District has four major funds, the General Fund, the Schoolwide Pool Special Revenue Fund, the Debt Service Fund, and the Building Capital Projects Fund. The General Fund had \$17,791,246 in revenues and \$14,835,196 in expenditures. Including other financing uses, the General Fund's balance decreased \$339,766, as decreases in assessed valuation related to mineral valuation impacted property tax revenues. The Schoolwide Pool Fund had \$542,927 in revenues and \$3,095,508 in expenditures. Including other financing sources, the Schoolwide Pool had no change in fund balance. The Debt Service Fund had revenues in the amount of \$978,485 and expenditures in the amount of \$1,476,460. Including other financing sources, the Debt Service Fund's balance increased \$234,605, as the School District accumulates resources for its future debt service obligations. The Building Fund had revenues in the amount of \$90,067, and expenditures in the amount of \$7,939,227, resulting in a fund balance decrease of \$7,489,160, as the School District spends the proceeds from the issuance of Certificates of Participation on various capital projects.

**General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2020, the School District amended its General Fund budget, and the budgetary statement reflects both the original and final amounts. Final budgeted amounts differed from original amount as the School District amended these amounts to more closely reflect actual operations. As a results of this budgetary practice actual amounts do not differ significantly from final budget amounts.

**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal year 2020, the School District had \$41,839,787 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles, net of depreciation. Table 4 shows fiscal year 2020 balances compared to fiscal year 2019.

**Table 4**  
**Capital Assets Net of Depreciation**  
**Governmental Activities**

	2020	2019
Land	\$2,436,556	\$2,436,556
Construction in Progress	10,360,931	2,242,504
Land Improvements	2,029,279	2,273,560
Buildings and Improvements	26,526,801	27,512,140
Furniture and Equipment	137,496	134,313
Vehicles	348,724	310,742
Totals	\$41,839,787	\$34,909,815

See Note 9 for more detailed information of the School District's capital assets.

**Martins Ferry City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2020*  
*Unaudited*

**Debt**

At June 30, 2020, the School District had \$21,220,001 in outstanding general obligation bonds including accretion of interest on capital appreciation bonds, premiums, discounts, Qualified Zone Academy Bonds, and Certificates of Participation including premium, with \$670,000 due within one year. In addition, the School District had \$1,543,000 in outstanding capital leases, with \$109,000 due within one year.

**Table 5**  
**Outstanding Debt at Fiscal Year End**  
**Governmental Activities**

	2020	2019
<i>2012 Refunding Bonds</i>		
Capital Appreciation Bonds	\$75,311	\$131,993
Accretion on Capital Appreciation Bonds	648,602	827,259
Premium	561,565	842,348
<i>2019 Refunding Bonds</i>		
Serial Bonds	6,835,000	6,910,000
Premium	415,651	448,251
<i>2016 Qualified Zone Academy Bonds</i>	1,500,000	1,500,000
<i>2019 Certificates of Participation</i>		
Serial Bonds	10,870,000	11,000,000
Premium	313,872	324,885
Capital Leases	1,543,000	1,714,000
<b>Total</b>	<b>\$22,763,001</b>	<b>\$23,698,736</b>

See Note 16 for more detailed information regarding the School District's debt and other long-term obligations, including compensated absences, and net pension/OPEB liabilities.

**Economic Factors**

During fiscal year 2020, the School District faced many challenges as a result of the coronavirus pandemic. A lockdown took place beginning April, 2020 through the end of the school year. As a result of the pandemic's impact on the State Budget, the School District's share of State Foundation Funding decreased by \$200,000.

The School District also experienced a drop in the mineral value component of its assessed valuation, resulting in reduced property tax collections.

During fiscal year 2020, the District continued its Schoolwide pool for the elementary school; whereas, it combines General Fund moneys with Title I and Title IIA Federal moneys to allow the School District more flexibility for the use of the Federal Funds.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Dana Garrison, Treasurer/CFO at Martins Ferry City School District, 5001 Ayers Limestone Rd, Martins Ferry, Ohio 43935.



**Martins Ferry City School District**  
*Statement of Net Position*  
June 30, 2020

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$12,366,249
Investments with Fiscal and Escrow Agents	306,828
Intergovernmental Receivable	472,471
Materials and Supplies Inventory	43,725
Property Taxes Receivable	6,146,619
Prepaid Items	42,924
Unamortized Certificates of Participation Insurance Premium	60,645
Net OPEB Asset	975,883
Non-Depreciable Capital Assets	12,797,487
Depreciable Capital Assets, Net	29,042,300
Total Assets	62,255,131
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	72,448
Pension	3,545,355
OPEB	466,867
Total Deferred Outflows of Resources	4,084,670
<b>Liabilities</b>	
Accounts Payable	138,372
Accrued Wages and Benefits Payable	1,122,876
Intergovernmental Payable	450,834
Contracts Payable	144,720
Accrued Interest Payable	53,602
Vacation Benefits Payable	99,646
Long-Term Liabilities:	
Due Within One Year	852,984
Due In More Than One Year:	
Net Pension Liability	16,400,511
Net OPEB Liability	1,445,165
Other Amounts	23,015,129
Total Liabilities	43,723,839
<b>Deferred Inflows of Resources</b>	
Property Taxes	4,834,173
Pension	820,634
OPEB	1,633,518
Total Deferred Inflows of Resources	7,288,325
<b>Net Position</b>	
Net Investment in Capital Assets	21,556,469
Restricted for:	
Debt Service	2,700,325
Capital Projects	1,144,051
Food Service	110,461
Classroom Facilities Maintenance	175,604
State Programs	220,574
Federal Programs	120,006
Student Activities	78,040
Other Purposes	30,552
Unrestricted (Deficit)	(10,808,445)
Total Net Position	\$15,327,637

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2020

	Program Revenues		Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$9,594,845	\$1,990,030	\$423,944	(\$7,180,871)
Special	3,573,767	0	1,841,028	(1,732,739)
Vocational	581,204	0	140,291	(440,913)
Student Intervention Services	76,005	0	0	(76,005)
Support Services:				
Pupil	703,156	0	202,182	(500,974)
Instructional Staff	494,022	0	0	(494,022)
Board of Education	126,217	0	0	(126,217)
Administration	1,805,255	0	14,547	(1,790,708)
Fiscal	624,600	0	202,013	(422,587)
Operation and Maintenance of Plant	1,598,503	18,913	59,533	(1,520,057)
Pupil Transportation	961,461	0	5,371	(956,090)
Central	121,429	0	6,549	(114,880)
Operation of Non-Instructional Service	202,906	0	222,091	19,185
Food Service Operations	785,381	166,718	347,358	(271,305)
Extracurricular Activities	723,361	245,690	2,457	(475,214)
Interest and Fiscal Charges	749,185	0	0	(749,185)
<b>Total Governmental Activities</b>	<b>\$22,721,297</b>	<b>\$2,421,351</b>	<b>\$3,467,364</b>	<b>(16,832,582)</b>
<b>General Revenues</b>				
Property Taxes Levied for General Purposes				4,696,944
Property Taxes Levied for Capital Outlay				203,247
Property Taxes Levied for Debt Service				807,340
Property Taxes Levied for Building Maintenance				54,869
Grants and Entitlements not Restricted to Specific Programs				9,705,691
Gifts and Donations				31,908
Investment Earnings				180,634
Miscellaneous				67,392
<b>Total General Revenues</b>				<b>15,748,025</b>
<b>Change in Net Position</b>				<b>(1,084,557)</b>
<b>Net Position Beginning of Year - Restated See Note 3</b>				<b>16,412,194</b>
<b>Net Position End of Year</b>				<b>\$15,327,637</b>

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2020*

	General	Schoolwide Pool	Debt Service	Building	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$7,384,967	\$0	\$2,557,261	\$623,107	\$1,800,914	\$12,366,249
Restricted Assets:						
Investments with Fiscal and Escrow Agents	0	0	306,828	0	0	306,828
Receivables:						
Property Taxes	4,986,582	0	891,419	0	268,618	6,146,619
Intergovernmental	254,752	0	0	0	217,719	472,471
Interfund	7,358	309,261	0	0	0	316,619
Prepaid Items	17,924	0	0	0	25,000	42,924
Materials and Supplies Inventory	21,951	0	0	0	21,774	43,725
<b>Total Assets</b>	<b>\$12,673,534</b>	<b>\$309,261</b>	<b>\$3,755,508</b>	<b>\$623,107</b>	<b>\$2,334,025</b>	<b>\$19,695,435</b>
<b>Liabilities</b>						
Accounts Payable	\$110,037	\$0	\$0	\$22,679	\$5,656	\$138,372
Contracts Payable	0	0	0	144,720	0	144,720
Accrued Wages and Benefits Payable	791,890	296,371	0	0	34,615	1,122,876
Interfund Payable	186,610	0	0	0	130,009	316,619
Intergovernmental Payable	408,072	12,890	0	0	29,872	450,834
<b>Total Liabilities</b>	<b>1,496,609</b>	<b>309,261</b>	<b>0</b>	<b>167,399</b>	<b>200,152</b>	<b>2,173,421</b>
<b>Deferred Inflows of Resources</b>						
Property Taxes	3,933,250	0	687,709	0	213,214	4,834,173
Unavailable Revenue	662,664	0	79,848	0	92,763	835,275
<b>Total Deferred Inflows of Resources</b>	<b>4,595,914</b>	<b>0</b>	<b>767,557</b>	<b>0</b>	<b>305,977</b>	<b>5,669,448</b>
<b>Fund Balances</b>						
Nonspendable:						
Inventories	21,951	0	0	0	21,774	43,725
Prepays	17,924	0	0	0	25,000	42,924
Restricted for:						
Debt Service	0	0	2,987,951	0	0	2,987,951
Capital Projects	0	0	0	455,708	1,131,082	1,586,790
Food Service Operations	0	0	0	0	88,687	88,687
Classroom Facilities Maintenance	0	0	0	0	170,145	170,145
Local Programs	0	0	0	0	30,552	30,552
State Programs	0	0	0	0	217,560	217,560
Federal Programs	0	0	0	0	52,093	52,093
Student Athletics	0	0	0	0	78,040	78,040
Committed to:						
Termination Benefits	89,160	0	0	0	0	89,160
Student Athletics	0	0	0	0	12,963	12,963
Assigned for:						
Future Appropriations	923,824	0	0	0	0	923,824
Purchases on Order	150,455	0	0	0	0	150,455
Capital Projects	752,867	0	0	0	0	752,867
Unassigned	4,624,830	0	0	0	0	4,624,830
<b>Total Fund Balances</b>	<b>6,581,011</b>	<b>0</b>	<b>2,987,951</b>	<b>455,708</b>	<b>1,827,896</b>	<b>11,852,566</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$12,673,534</b>	<b>\$309,261</b>	<b>\$3,755,508</b>	<b>\$623,107</b>	<b>\$2,334,025</b>	<b>\$19,695,435</b>

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
June 30, 2020*

<b>Total Governmental Fund Balances</b>		<b>\$11,852,566</b>
<i>Amounts reported for governmental activities in the Statement of Net Position are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		41,839,787
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Property Taxes	515,841	
Grants	70,927	
Tuition and Fees	248,507	
Total	835,275	835,275
In the Statement of Activities, interest is accrued on outstanding bonds and notes, whereas in the governmental funds, an interest expenditure is reported when due.		(53,602)
Vacation Benefits Payable is recognized for earned vacation benefits that are not expected to be paid with expendable available financial resources are therefore not reported in the funds.		(99,646)
Unamortized insurance premiums on the certificates of participation do not provide current financial resources, and therefore are not reported in the funds.		60,645
The unamortized portion of the difference on refunding represents deferred charges on refunding, which are not reported in the funds.		72,448
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds - Serial	6,835,000	
General Obligation Bonds - Capital Appreciation Bonds	636,876	
Capital Appreciation Bond Interest Accretion	648,602	
Premium on Serial/Term Bonds	415,651	
Qualified Zone Academy Bonds	1,500,000	
Certificates of Participation	10,870,000	
Premium on Certificates of Participation	313,872	
Capital Leases	1,543,000	
Compensated Absences	1,105,112	
Total	(23,868,113)	(23,868,113)
The net pension/OPEB (asset) liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:		
Net OPEB Asset	975,883	
Deferred Outflows - Pension	3,545,355	
Deferred Outflows - OPEB	466,867	
Net Pension Liability	(16,400,511)	
Net OPEB Liability	(1,445,165)	
Deferred Inflows - Pension	(820,634)	
Deferred Inflows - OPEB	(1,633,518)	
Total	(15,311,723)	(15,311,723)
Net Position of Governmental Activities		<b>\$15,327,637</b>

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2020*

	General	Schoolwide Pool	Debt Service	Building	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Property Taxes	\$4,646,169	\$0	\$815,840	\$0	\$255,354	\$5,717,363
Intergovernmental	11,026,777	542,927	139,689	0	1,501,431	13,210,824
Investment Earnings	65,339	0	22,956	90,067	2,272	180,634
Tuition and Fees	1,951,412	0	0	0	0	1,951,412
Extracurricular Activities	0	0	0	0	245,690	245,690
Rent	18,913	0	0	0	0	18,913
Contributions and Donations	200	0	0	0	182,208	182,408
Charges for Services	15,359	0	0	0	166,718	182,077
Miscellaneous	67,077	0	0	0	315	67,392
<b>Total Revenues</b>	<b>17,791,246</b>	<b>542,927</b>	<b>978,485</b>	<b>90,067</b>	<b>2,353,988</b>	<b>21,756,713</b>
<b>Expenditures</b>						
Current:						
Instruction:						
Regular	6,154,149	2,227,452	0	0	253,263	8,634,864
Special	1,926,799	868,056	0	0	459,251	3,254,106
Vocational	540,636	0	0	0	0	540,636
Student Intervention Services	72,052	0	0	0	0	72,052
Support Services:						
Pupil	504,690	0	0	0	166,698	671,388
Instructional Staff	392,942	0	0	0	0	392,942
Board of Education	115,417	0	0	0	0	115,417
Administration	1,582,763	0	0	0	17,085	1,599,848
Fiscal	517,609	0	16,919	0	5,307	539,835
Operation and Maintenance of Plant	1,493,526	0	0	0	61,309	1,554,835
Pupil Transportation	787,436	0	0	0	4,428	791,864
Central	104,383	0	0	0	5,400	109,783
Operation of Non-Instructional Services	0	0	0	0	202,906	202,906
Food Service Operations	0	0	0	0	650,965	650,965
Extracurricular Activities	379,142	0	0	0	195,251	574,393
Capital Outlay	5,000	0	0	7,939,227	125,474	8,069,701
Debt Service:						
Principal Retirement	171,000	0	261,682	0	0	432,682
Interest on Capital Appreciation Bonds	0	0	418,318	0	0	418,318
Interest and Fiscal Charges	87,652	0	779,541	0	0	867,193
<b>Total Expenditures</b>	<b>14,835,196</b>	<b>3,095,508</b>	<b>1,476,460</b>	<b>7,939,227</b>	<b>2,147,337</b>	<b>29,493,728</b>
Excess of Revenues Over (Under) Expenditures	2,956,050	(2,552,581)	(497,975)	(7,849,160)	206,651	(7,737,015)
<b>Other Financing Sources (Uses)</b>						
Transfers In	0	2,552,581	732,580	0	10,655	3,295,816
Transfers Out	(3,295,816)	0	0	0	0	(3,295,816)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,295,816)</b>	<b>2,552,581</b>	<b>732,580</b>	<b>0</b>	<b>10,655</b>	<b>0</b>
Net Change in Fund Balances	(339,766)	0	234,605	(7,849,160)	217,306	(7,737,015)
Fund Balances Beginning of Year - Restated (Note 3)	6,920,777	0	2,753,346	8,304,868	1,610,590	19,589,581
Fund Balances End of Year	\$6,581,011	\$0	\$2,987,951	\$455,708	\$1,827,896	\$11,852,566

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Reconciliation of the Changes in Fund Balances  
of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2020*

**Net Change in Fund Balances - Total Governmental Funds** (\$7,737,015)

*Amounts reported for governmental activities in the Statement of Activities are different because*

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital asset additions exceeded depreciation in the current period.

Capital Assets Additions	8,292,607	
Depreciation Expense	(1,362,635)	
Total	6,929,972	6,929,972

Revenue in the Statement of Activities that do not provide current financial resources are not reported as revenue in the funds.

Delinquent Property Taxes	45,037	
Grants	(37,769)	
Gifts and Donation	(150,500)	
Tuition and Fees	23,259	
Total	(119,973)	(119,973)

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt in the Statement of Activities, and the accretion of interest on capital appreciation bonds is reported in the Statement of Activities.

Accrued Interest	71,626	
Accretion on Capital Appreciation Bonds	(239,661)	
Total	(168,035)	(168,035)

Insurance premiums on debt issues are a component in the cost of issuance in the governmental funds, but are allocated as an expense over the life of the bonds in the Statement of Activities. (36,225)

The refunding difference is allocated as a reduction of expense in the Statement of Activities over the life of the bonds. (2,128)

Bond premiums are reported as other financing sources in the governmental funds, but are allocated as an expense over the life of the bonds in the Statement of Activities. 324,396

Repayment of principal/accretion on capital appreciation bonds is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Capital Appreciation Bonds	56,682	
Accretion on Capital Appreciation Bonds	418,318	
General Obligation Bonds	75,000	
Certificates of Participation	130,000	
Capital Leases	171,000	
Total	851,000	851,000

Some expenses reported in the Statement of Activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Vacation Benefits Payable	(29,316)	
Intergovernmental Payable	5,000	
Compensated Absences	(81,862)	
Total	(106,178)	(106,178)

Contractually required contributions are reported as expenditures in the governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows.

Pension	1,332,565	
OPEB	36,154	
Total	1,368,719	1,368,719

Except for amounts reported as deferred inflows/outflows, changes in net pension/OPEB liability are reported as pension/OPEB expense in the Statement of Activities

Pension	(2,596,822)	
OPEB	207,732	
Total	(2,389,090)	(2,389,090)

Change in Net Position of Governmental Activities (\$1,084,557)

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2020*

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>				
Property Taxes	\$3,518,486	\$4,934,862	\$4,934,862	\$0
Intergovernmental	12,565,664	11,044,121	11,044,121	0
Interest	75,000	64,388	65,339	951
Tuition and Fees	2,230,000	1,951,412	1,951,412	0
Rent	0	18,913	18,913	0
Charges for Services	18,000	15,359	15,359	0
Contributions and Donations	0	200	200	0
Miscellaneous	94,000	67,149	67,077	(72)
<b>Total Revenues</b>	<b>18,501,150</b>	<b>18,096,404</b>	<b>18,097,283</b>	<b>879</b>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	6,155,092	6,149,522	6,149,511	11
Special	1,918,000	1,908,515	1,908,515	0
Vocational	465,000	502,649	502,649	0
Student Intervention Services	65,000	64,353	64,353	0
Support Services:				
Pupil	515,048	511,625	511,625	0
Instructional Staff	390,000	388,038	388,038	0
Board of Education	112,945	112,775	112,775	0
Administration	1,586,894	1,581,185	1,581,185	0
Fiscal	516,453	513,455	513,032	423
Operation and Maintenance of Plant	1,496,598	1,517,012	1,517,011	1
Pupil Transportation	765,821	857,760	857,760	0
Central	104,000	103,693	103,693	0
Extracurricular Activities	373,556	379,069	379,069	0
Capital Outlay	5,000	5,000	5,000	0
Debt Service:				
Principal Retirement	182,000	199,117	171,000	28,117
Interest and Fiscal Charges	78,000	41,197	87,652	(46,455)
<b>Total Expenditures</b>	<b>14,729,407</b>	<b>14,834,965</b>	<b>14,852,868</b>	<b>(17,903)</b>
<b>Excess of Revenues Over Expenditures</b>	<b>3,771,743</b>	<b>3,261,439</b>	<b>3,244,415</b>	<b>(17,024)</b>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	165,117	0	(165,117)
Advances In	0	107,357	107,357	0
Transfers Out	(3,415,000)	(3,228,056)	(3,228,057)	(1)
Advances Out	(249,000)	(247,239)	(247,239)	0
<b>Total Other Financing Sources (Uses)</b>	<b>(3,664,000)</b>	<b>(3,202,821)</b>	<b>(3,367,939)</b>	<b>(165,118)</b>
<b>Net Change in Fund Balance</b>	<b>107,743</b>	<b>58,618</b>	<b>(123,524)</b>	<b>(182,142)</b>
Fund Balance Beginning of Year	7,137,267	7,137,267	7,137,267	0
Prior Year Encumbrances Appropriated	155,735	155,735	155,735	0
<b>Fund Balance End of Year</b>	<b>\$7,400,745</b>	<b>\$7,351,620</b>	<b>\$7,169,478</b>	<b>(\$182,142)</b>

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Schoolwide Pool Fund*  
*For the Fiscal Year Ended June 30, 2020*

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>Revenues</b>				
Total Revenues	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	2,507,417	2,238,012	2,238,012	0
Special	972,379	867,904	867,904	0
Total Expenditures	3,479,796	3,105,916	3,105,916	0
Excess of Revenues Under Expenditures	(3,479,796)	(3,105,916)	(3,105,916)	0
<b>Other Financing Sources (Uses)</b>				
Transfers In	3,053,137	2,967,197	2,967,197	0
Advances In	0	239,881	239,881	0
Advances Out	0	(101,162)	(101,162)	0
Total Other Financing Sources (Uses)	3,053,137	3,105,916	3,105,916	0
Net Change in Fund Balance	(426,659)	0	0	0
Fund Balance (Deficit) Beginning of Year	0	0	0	0
Fund Balance End of Year	(\$426,659)	\$0	\$0	\$0

See accompanying notes to the basic financial statements



**Martins Ferry City School District**  
*Statement of Fiduciary Net Position*  
*Fiduciary Fund*  
*June 30, 2020*

	<u><b>Custodial</b></u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$272</u>
Total Assets	<u><u>\$272</u></u>
<b>Net Position</b>	
Restricted for Individuals, Organizations and Other Governments	<u>\$272</u>
Total Net Position	<u><u>\$272</u></u>

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Statement of Changes in Net Position*  
*Fiduciary Fund*  
*For the Fiscal Year Ended June 30, 2020*

	<u>Custodial Fund</u>
<b>Additions</b>	
Extracurricular Amounts Collected for Other Governments	\$4,193
<b>Deductions</b>	
Extracurricular Distributions to Other Governments	3,921
Total Deductions	3,921
Change in Net Position	272
Net Position Beginning of Year - Restated (Note 3)	0
Net Position End of Year	\$272

See accompanying notes to the basic financial statements

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

The Martins Ferry City School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State Statute and/or federal guidelines.

The School District was established in 1853 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 12 square miles. It is located in Belmont County and includes all the city of Martins Ferry and portions of Pease and Colerain Townships. It is staffed by 54 non-certified employees, 105 certified full-time teaching personnel and 20 administrative employees, who provide services to 1,480 students and other community members. The School District currently operates 2 instructional/support buildings, 1 administrative building, and 1 bus garage facility.

*Reporting Entity:*

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the Martins Ferry City School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations for which the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government. The School District has no component units.

*Parochial Schools* – Within the School District boundaries, St. Mary's Central Elementary School is operated through the Steubenville Catholic Diocese; Martins Ferry Christian School is operated as a private school. Current State legislation provides funding to these parochial schools. These monies are received and distributed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial schools. The activity of these State monies by the School Districts is reflected in a special revenue fund for financial reporting purposes.

The School District participates in the Belmont-Harrison Vocational School District, and the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council), which are jointly governed organizations, the Ohio School Comp – OASBO/OSBA Workers' Compensation Group Retrospective Rating Program (GRRP), the Ohio School Plan (OSP), and the Portage Area School Consortium (Consortium), which are defined as insurance and purchasing pool. These organizations are presented in Notes 17 and 18.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

**A. Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District however has no business type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**B. Fund Accounting**

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Schoolwide Pool Fund** The Schoolwide Pool Fund is used to account for all financial resources required to operate the elementary school. The No Child Left Behind Act of 2001 provided the authority to pool all federal state and local funds necessary to upgrade the instructional program of school buildings where forty percent or greater of the student are from low-income families. The fund is utilized to pay all costs associated with operating the elementary school.

**Debt Service Fund** The Debt Service Fund accounts for and reports property tax revenues restricted for the payment of, general long-term debt principal and interest.

**Building Fund** The Building Fund accounts for and reports the proceeds of certificates of participation issued by the School District to finance various capital projects, including roof repairs, stabilization of hill slips, and flooring replacements.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The School District has no proprietary funds.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The School District's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the School District as fiscal agent for locally hosted tournaments for the Ohio High School Athletic Association.

### **C. Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, all liabilities, and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in the total net position.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

#### **D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2020, but which were levied to finance fiscal year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities fund on page 16. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. See Notes 11 and 12.

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## **E. Cash and Cash Equivalents**

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents”.

During fiscal year 2020, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$100 million or more. STAR Ohio reserves the right to limit the transaction to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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During fiscal year 2020, investments also included money market mutual funds, which are measured at net asset value per share.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as Equity in Pooled Cash and Cash Equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

Following Ohio Statutes, the Board of Education has, by resolution, specified the fund to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2020 amounted to \$65,339, which includes \$33,935 assigned from other School District funds.

**F. Restricted Assets**

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets in governmental funds represent unexpended revenues restricted for amounts in a debt service fiscal agent account restricted by debt covenants for future debt service payments.

**G. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2020, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

**H. Inventory**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption and purchased food/commodities held for resale.

**I. Capital Assets**

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds and are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by back-trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:



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*Notes to the Basic Financial Statements*  
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Description	Estimated Lives
Land	N/A
Construction in Progress	N/A
Land Improvements	5 - 50 Years
Buildings and Improvements	20 - 50 Years
Furniture and Equipment	5-20 Years
Vehicles	5 - 20 Years

**J. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated on the Statement of Net Position.

**K. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the government fund financial statements, sick leave benefits are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured severance payable" in the fund from which the employee will be paid.

**L. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**M. Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**N. Unamortized Debt Insurance Premium, Discounts, Premiums, and Issuance Costs**

On the government wide financial statements, insurance premiums, premiums on issuance and discounts on issuance are amortized over the term of the bonds (or other debt instrument) using the straight line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. On the governmental fund financial statements debt insurance premiums, debt premiums, debt discounts and debt issuance costs are recognized in the period in which the debt is issued.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Bond issuance costs are expensed in the funds in the period the bonds are issued.

**O. Internal Activity**

Transfers within government activities on the government-wide financial statements are reported in the same manner as general revenue.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

**P. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (School District resolutions).

Enabling legislation authorizes the School District to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the School District can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specific by the legislation.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the School District Board of Education, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. For fiscal year 2020, the School District has committed fund balances for termination benefits, and the student athletics foundation.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State Statute. State Statute authorizes the Board of Education to assign fund balances for purchases on order provided such amounts have been lawfully appropriated. The amount assigned in the General Fund represent amounts for purchase on order and amounts for capital projects.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Q. Net Position**

Net position represent the difference between assets and liabilities. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources from local sources restricted to expenditures for student programs.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**R. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are with the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

**S. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**T. Budgetary Data**

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds of the School District. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The treasurer is given the authority to further allocate fund appropriations within all funds. Advances in/out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate in effect when the final appropriations were passed by the Board.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**NOTE 3 - CHANGES IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION AND FUND BALANCES**

***Change in Accounting Principles***

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The School District evaluated implementing these certain GASB pronouncements based on the guidance in GASB 95.

For fiscal year 2020, the School District implemented Statement No. 84, *Fiduciary Activities*, and related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

For fiscal year 2020, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the School District's 2020 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and those funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the School District's financial statements.

***Restatement of Fund Balances and Net Position***

The implementation of GASB Statement No. 84 had the following effect on fund balance as of June 30, 2019:

	Governmental Funds		
	General	Schoolwide Pool	Debt Service
Fund Balances, June 30, 2019	\$6,920,777	\$0	\$2,753,346
Adjustments: GASB 84	0	0	0
Restated Fund Balances, June 30, 2019	\$6,920,777	\$0	\$2,753,346
	Building	Other Governmental	Total
Fund Balances, June 30, 2019	\$8,304,868	\$1,559,921	\$19,538,912
Adjustments: GASB 84	0	50,669	50,669
Restated Fund Balances, June 30, 2019	\$8,304,868	\$1,610,590	\$19,589,581

The implementation of GASB Statement No. 84 had the following effect on net position as of June 30, 2019:

Net Position, June 30, 2019	Governmental Activities \$16,361,525
Adjustments: GASB 84	50,669
Restated Net Position, June 30, 2019	\$16,412,194

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of June 30, 2019:

	Fiduciary Funds	
	Agency Funds	Custodial Funds
Net Position, June 30, 2019	\$0	\$0
Adjustments:		
Assets	(50,669)	0
Liabilities	50,669	0
Restated Net Position, June 30, 2019	\$0	\$0

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual presented for the General and Schoolwide Pool Special Revenue Funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis), rather than restricted, committed, or unassigned fund balance (GAAP basis).
4. Transfers in and transfers out that are balance sheet transactions (GAAP) as opposed to operating transfers (Budget), as well as the reclassification of revenue that is required to be transferred on a cash (budget basis), but is reported as revenue on the operating statement (GAAP basis).
5. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund and the Schoolwide Pool Special Revenue Fund.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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Net Change in Fund Balance		
	General	Schoolwide Pool
GAAP Basis	(\$339,766)	\$0
Revenue Accruals	306,037	(542,927)
Advances In	107,357	239,881
Transfers In	0	414,616
Expenditure Accruals	197,817	(10,408)
Advances Out	(247,239)	(101,162)
Transfers Out	67,759	0
Encumbrances	(215,489)	0
Budget Basis	(\$123,524)	\$0

**NOTE 5 - CASH AND CASH EQUIVALENTS**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;

**Martins Ferry City School District**  
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4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

*Custodial credit risk* for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2020, \$2,233,850 of the School District's total bank balance of \$10,830,034 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. One of the School District's financial institutions participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.



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**Investments**

As of June 30, 2020, the School District had the following investments:

<u>Measurement/Investment</u>	<u>Measurement Amount</u>	<u>Maturity</u>	<u>Standard &amp; Poor's Rating</u>	<u>Percent of Total Investments</u>
Net Asset Value Per Share				
STAR Ohio	\$1,620,944	Average 41.5 Days	AAAm	84.08%
Money Market Mutual Fund	<u>306,828</u>	Less than one year	AAAm	<u>15.92%</u>
Total Investments	<u><u>\$1,927,772</u></u>			<u><u>100%</u></u>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2020. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

At June 30, 2020, the School District had investments with fiscal and escrow agents for the debt service sinking escrow account held by a fiscal agent. See Note 16 for more information.

***Interest Rate Risk.*** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State Statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

***Credit Risk.*** STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2020 represents collections of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed value listed as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If

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paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State Statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2020 represents collections of calendar year 2019 taxes. Public utility real and tangible personal property taxes received in calendar year 2020 became a lien December 31, 2018, were levied after April 1, 2019 and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Belmont County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2020, are available to finance fiscal year 2020 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2020 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal yearend. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2020, was \$639,175 in the General Fund, \$123,862 in the Debt Service Fund, \$8,392 in the Classroom Maintenance Special Revenue Fund, and \$25,176 in the Permanent Improvement Capital Projects Fund. The amount available as an advance at June 30, 2019, was \$927,868 in the General Fund, \$147,402 in the Debt Service Fund, \$12,928 in the Classroom Maintenance Special Revenue Fund, and \$38,785 in the Permanent Improvement Capital Projects Fund.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2020 taxes were collected are:

	2019 Second Half Collections		2020 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential And Other Real Estate	\$162,855,310	76.1%	\$158,542,600	74.2%
Public Utility Personal	51,142,180	23.9%	55,028,730	25.8%
Total Assessed Values	<u>\$213,997,490</u>	<u>100.0%</u>	<u>\$213,571,330</u>	<u>100.0%</u>
Tax Rate per \$1,000 of assessed valuation	\$41.05		\$40.05	

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**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2020, consisted of property taxes, interfund, intergovernmental grants, and tuition and fees. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$515,841 may not be collected within one year. All other receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

<u>Governmental Activities:</u>	<u>Amounts</u>
Medicaid Reimbursement	\$1,686
Title I Grant	88,048
Title I Non-competitive	27,845
Title II-A Grant	11,327
Title IV-A Grant	22,479
State Preschool Grants	16,191
IDEA Restoration Grant	30,745
IDEA B Grant	21,084
State Foundation Fiscal Year 2019 Adjustment	4,559
Excess Costs from Other School Districts	<u>248,507</u>
Total Intergovernmental Receivables	<u><u>\$472,471</u></u>

**NOTE 8 - INTERNAL BALANCES AND TRANSFERS**

***Interfund Balances***

Interfund balances at June 30, 2020, consist of the following interfund receivables and payables:

<u>Interfund Payable</u>	<u>Interfund Receivable</u>		<u>Total</u>
	<u>General Fund</u>	<u>Schoolwide Pool Fund</u>	
General Fund	\$0	\$186,610	\$186,610
Other Nonmajor Governmental Funds	7,358	122,651	130,009
Total	<u><u>\$7,358</u></u>	<u><u>\$309,261</u></u>	<u><u>\$316,619</u></u>

The balance due to the General Fund is for cash advances made to alleviate fund deficits until grant moneys are received to support the programs. The balance due to the Schoolwide Pool Special Revenue Fund from the General and Other Governmental Funds are for costs associated with the operation of the elementary school in accordance with the Schoolwide program that will be transferred as cash is needed to fund the program.

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**Transfers**

Interfund transfers for the year ended June 30, 2020 consisted of the following:

<u>Transfer to</u>	<u>Transfer from General Fund</u>
Schoolwide Pool Fund	\$2,552,581
Debt Service Fund	732,580
Other Nonmajor Governmental Fund	10,655
Total	\$3,295,816

Transfers were used to move receipts from the General Fund to the Schoolwide Pool Special Revenue Fund in accordance with the schoolwide program. Transfers from the General Fund to the Debt Service Fund were for the annual debt service sinking payments to the QZAB debt service escrow account. Transfers from the General Fund to Other Nonmajor Governmental Funds were used to provide operating resources to the Food Service Special Revenue Fund.

**NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2020, was as follows:

	Balance 6/30/19	Additions	Deletions	Balance 6/30/20
<b>Nondepreciable Capital Assets:</b>				
Land	\$2,436,556	\$0	\$0	\$2,436,556
Construction in Progress	2,242,504	8,136,377	(17,950)	10,360,931
Total Nondepreciable Capital Assets	4,679,060	8,136,377	(17,950)	12,797,487
<b>Depreciable Capital Assets:</b>				
Land Improvements	4,475,654	0	0	4,475,654
Buildings and Improvements	39,336,312	38,600	0	39,374,912
Furniture and Equipment	2,191,659	40,366	0	2,232,025
Vehicles	1,142,655	95,214	0	1,237,869
Total Depreciable Capital Assets	47,146,280	174,180	0	47,320,460
<b>Accumulated Depreciation:</b>				
Land Improvements	(2,202,094)	(244,281)	0	(2,446,375)
Buildings and Improvements	(11,824,172)	(1,023,939)	0	(12,848,111)
Furniture and Equipment	(2,057,346)	(37,183)	0	(2,094,529)
Vehicles	(831,913)	(57,232)	0	(889,145)
Total Accumulated Depreciation	(16,915,525)	(1,362,635)	0	(18,278,160)
Total Depreciable Capital Assets, Net	30,230,755	(1,188,455)	0	29,042,300
Governmental Capital Assets, Net	\$34,909,815	\$6,947,922	(\$17,950)	\$41,839,787

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Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$534,020
Special	133,985
Vocational	8,411
Support Services:	
Pupil	19,818
Instructional Staff	66,061
Administration	99,742
Fiscal	13,212
Operation and Maintenance of Plant	163,662
Pupil Transportation	104,287
Food Service Operations	88,514
Extracurricular Activities	130,923
Total Depreciation Expense	\$1,362,635

**NOTE 10 - RISK MANAGEMENT**

***Property, Fleet and Liability Insurance***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2017 the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The District pays this annual premium to the OSP (See Note 18). The School District contracted with the Ohio School Plan for liability, property, and fleet insurance. Coverage provided follows:

<i>Property:</i>	
Building and Contents - replacement cost (\$1,000 Deductible)	\$54,304,719
<i>Commercial Auto Coverage:</i>	
Auto Liability-Combined Single Limit	3,000,000
Uninsured Motorists	1,000,000
Medical Payments	5,000
Comprehensive	1,000 deductible
Collision	1,000 deductible
<i>Commercial Crime:</i>	
Employee Theft - Per Employee (\$1,000 Deductible)	100,000
Forgery or Alteration - Per Occurance (\$1,000 Deductible)	25,000
Inside / Outside the Premises - Theft (\$1,000 Deductible)	10,000

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*Educational General Liability:*

Bodily Injury and Property Damage - Each Occurrence and Sexual Abuse Injury Limit - Each Sexual Abuse Offense	\$3,000,000
Personal and Advertising Injury - Each Offense Limit	3,000,000
Fire Damage - Any One Event Limit	500,000
Medical Expense - Any One Person Limit	10,000
Each Accident Limit	10,000
General Aggregate Limit	5,000,000
Products-Completed Operations Aggregate Limit	3,000,000

*Employers Liability - Stop Gap - Occurrence:*

Bodily Injury by Accident - Each Accident Limit	3,000,000
Bodily Injury by Disease - Endorsement Limit	3,000,000
Bodily Injury by Disease - Each Employee Limit	3,000,000

*Employee Benefits Liability - Claims Made:*

Each Offense Limit	3,000,000
Aggregate Limit	5,000,000

*Educational Legal Liability - Claims Made:*

Errors and Omissions Injury Limit (\$2,500 Deductible)	3,000,000
Errors and Omissions Injury Aggregate Limit	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

***Flood Insurance***

The School District contracted with Hartford Insurance Company of the Midwest for flood coverage. The School District's flood insurance includes \$157,200 on buildings and \$16,300 on contents at the football facility with \$5,000 deductible on each, \$62,700 with \$5,000 deductible for the restrooms and ticket booth, and \$19,000 with \$5,000 deductible for the concession stand.

***Worker's Compensation***

For fiscal year 2020, the School District participated in the Ohio School Comp – OASBO/OSBA Workers' Compensation Group Retrospective Rating Program (GRRP), an insurance purchasing pool (Note 18). The intent of the GRRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRRP. The workers' compensation experience of the participating members is calculated as one experience and a common premium rate is applied to all members in the GRRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRRP rather than its individual rate. Participation in the GRRP is limited to members that can meet the GRRP's selection criteria. The firm of CompManagement, LLC provides administrative, cost control, and actuarial services to the GRRP.

***Employee Benefits***

Medical/surgical and prescription drug insurance is offered to all employees through the Portage Area Schools Consortium (Consortium) for health insurance for the School District's employees. The Consortium was established in 1981 so that thirteen educational-service providers in Portage County could manage risk exposures and purchase necessary insurance coverage as a group. The Consortium currently has 20 members. The Consortium has organized into two distinct entities to facilitate its risk management operations. The Portage Area Schools Consortium Property and Casualty Insurance Pool functions to manage the School District's physical property and liability risk. The Portage Area Schools Consortium

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Health and Welfare Trust is organized under provisions of Section 501 (c) (9) of the Internal Revenue Code. Its purpose is to facilitate the management of risks associated with providing employee benefits, coverage such as health and accident insurance, disability insurance and life insurance. The School District participates in the Portage Area Schools Consortium Health and Welfare Trust. A third-party administrator is retained by the consortium to facilitate the operation of the Portage Area Schools Consortium Health and Welfare Trust. The School District pays all insurance premiums directly to the Consortium; one of its administrators serves as a trustee of the consortium's governing board as provided in the Consortium's enabling authority. The School District recognizes that it retains a contingent liability to provide insurance coverage should the assets of the Consortium become depleted.

During fiscal year 2020, the School District provided medical/surgical and prescription drug coverage for all eligible employees through the Portage Area School Consortium. The medical/surgical coverage is based on a usual, customary, and reasonable claim plan, carried through United Healthcare with a premium rate of \$2,386.30 for a family plan and \$954.52 for a single plan. The Board pays 92.5 percent of the premiums for certified staff. The Board pays 92.5 percent of the premiums for classified staff, hired prior to July 1, 2014 who work 35 – 40 hours per week. The Board pays 90 percent of the premiums for classified staff, hired after July 1, 2014 who work 35 – 40 hours per week. Employees who work less than a 35 hour work week, receive a benefit where, the Board's share of the premium is calculated on a declining scale.

**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of

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the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for



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employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2020, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$291,553 for fiscal year 2020. Of this amount \$42,543 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

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New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2020 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2020, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,041,012 for fiscal year 2020. Of this amount \$105,621 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	
Proportion of the Net Pension Liability:			
Prior Measurement Date	0.05889730%	0.05768999%	
Current Measurement Date	<u>0.05633040%</u>	<u>0.05892163%</u>	
Change in Proportionate Share	<u>-0.00256690%</u>	<u>0.00123164%</u>	
Proportionate Share of the Net			<u>Total</u>
Pension Liability	\$3,370,347	\$13,030,164	\$16,400,511
Pension Expense	\$633,897	\$1,962,925	\$2,596,822

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$85,465	\$106,087	\$191,552
Changes of assumptions	0	1,530,645	1,530,645
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	90,551	400,042	490,593
School District contributions subsequent to the measurement date	<u>291,553</u>	<u>1,041,012</u>	<u>1,332,565</u>
Total Deferred Outflows of Resources	<u>\$467,569</u>	<u>\$3,077,786</u>	<u>\$3,545,355</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$56,405	\$56,405
Net difference between projected and actual earnings on pension plan investments	43,263	636,844	680,107
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>84,122</u>	<u>0</u>	<u>84,122</u>
Total Deferred Inflows of Resources	<u>\$127,385</u>	<u>\$693,249</u>	<u>\$820,634</u>

\$1,332,565 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2021	\$129,282	\$962,417	\$1,091,699
2022	(102,305)	300,013	197,708
2023	(2,880)	(37,259)	(40,139)
2024	<u>24,534</u>	<u>118,354</u>	<u>142,888</u>
Total	<u>\$48,631</u>	<u>\$1,343,525</u>	<u>\$1,392,156</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

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<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	<u>10.00</u>	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	<u>1% Decrease (6.50%)</u>	<u>Current Discount Rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
School District's proportionate share of the net pension liability	\$4,723,061	\$3,370,347	\$2,235,927

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

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Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

\* Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

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	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$19,042,134	\$13,030,164	\$7,940,724

**NOTE 12 – DEFINED BENEFIT OPEB PLANS**

See Note 11 for a description of the net OPEB liability.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

For fiscal year 2020, the School District's surcharge obligation was \$36,154.

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The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$36,154 for fiscal year 2020, which is an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability:			
Prior Measurement Date	0.05949410%	0.05768999%	
Current Measurement Date	0.05746660%	0.05892163%	
Change in Proportionate Share	-0.00202750%	0.00123164%	
Proportionate Share of the:			Total
Net OPEB Liability	\$1,445,165	\$0	\$1,445,165
Net OPEB (Asset)	\$0	(\$975,883)	(\$975,883)
OPEB Expense	\$76,015	(\$283,747)	(\$207,732)

At June 30, 2020, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:



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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$21,214	\$88,471	\$109,685
Changes of assumptions	105,553	20,513	126,066
Net difference between projected and actual earnings on OPEB plan investments	3,469	0	3,469
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	119,757	71,736	191,493
School District contributions subsequent to the measurement date	<u>36,154</u>	<u>0</u>	<u>36,154</u>
Total Deferred Outflows of Resources	<u>\$286,147</u>	<u>\$180,720</u>	<u>\$466,867</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$317,493	\$49,649	\$367,142
Changes of assumptions	80,983	1,069,942	1,150,925
Net difference between projected and actual earnings on OPEB plan investments	0	61,292	61,292
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>54,159</u>	<u>0</u>	<u>54,159</u>
Total Deferred Inflows of Resources	<u>\$452,635</u>	<u>\$1,180,883</u>	<u>\$1,633,518</u>

\$36,154 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2021	(\$57,105)	(\$217,922)	(\$275,027)
2022	(27,942)	(217,922)	(245,864)
2023	(26,924)	(193,357)	(220,281)
2024	(27,090)	(184,739)	(211,829)
2025	(40,271)	(190,212)	(230,483)
Thereafter	<u>(23,310)</u>	<u>3,989</u>	<u>(19,321)</u>
Total	<u>(\$202,642)</u>	<u>(\$1,000,163)</u>	<u>(\$1,202,805)</u>

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***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2019, are presented below:

Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.13 percent
Prior Measurement Date	3.62 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.22 percent
Prior Measurement Date	3.70 percent
Medical Trend Assumption	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment

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consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22 percent. The discount rate used to measure total OPEB liability prior to June 30, 2019, was 3.70 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13 percent, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22%) and higher (4.22%) than the current discount rate (3.22%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1% Decrease (2.22%)	Current Discount Rate (3.22%)	1% Increase (4.22%)
School District's proportionate share of the net OPEB liability	\$1,754,155	\$1,445,165	\$1,199,480
	1% Decrease (6.00 % decreasing to 3.75%)	Current Trend Rate (7.00 % decreasing to 4.75%)	1% Increase (8.00 % decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$1,157,869	\$1,445,165	\$1,826,335

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**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return	7.45 percent
Health Care Cost Trends	
Medical	
Pre-Medicare	5.87 percent initial, 4 percent ultimate
Medicare	4.93 percent initial, 4 percent ultimate
Prescription Drug	
Pre-Medicare	7.73 percent initial, 4 percent ultimate
Medicare	9.62 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 11.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.

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***Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB asset	(\$832,722)	(\$975,883)	(\$1,096,249)

  

	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$1,106,607)	(\$975,883)	(\$815,779)

**NOTE 13 - OTHER EMPLOYEE BENEFITS**

***Compensated Absences***

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Current policy permits vacation leave to be accumulated up to one year. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave up to maximum of 55 days for all employees.

***Health/Life Insurance***

The School District provides dental insurance to all employees through Coresource Inc., which is 100 percent Board paid for the certified employees and on a declining scale paid by the Board for the non-certificated employees at a premium of \$85.62. Life insurance is provided in the amount of \$50,000 for superintendent, \$50,000 for the treasurer, \$25,000 for certified and administrative employees and \$20,000 for the classified employees. The Board pays 100 percent of the monthly premium of \$2.50 for certified and administrative employees and 100 percent of the monthly premium of \$2.00 for non-certified employees. Vision insurance is provided through Vision Benefits of America which is 100 percent Board paid for the certified employees and on a declining scale paid by the Board for the non-certificated employees at a premium of \$9.79 for a single plan and \$27.19 for a family plan.

**NOTE 14 – COMMITMENTS**

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2020

General	\$215,489
Other Non-Major Governmental Funds	<u>798,996</u>
 Total	 <u><u>\$1,014,485</u></u>

***Construction Commitments***

In conjunction with the issuance of the 2019 Certificates of Participation, the School District has entered into construction commitments for various aspects of the projects associated with the debt. A summary of the School District's contractual construction commitments is as follows:

<u>Project</u>	<u>Fund</u>	<u>Contractual Commitment</u>	<u>Amounts Paid as of 6/30/2020</u>	<u>Amount Remaining on Contract(s)</u>
Hill Slip Repair Project	Building	\$3,006,800	\$2,883,320	\$123,480
Roof Replacement Project	Building	7,182,850	6,993,685	189,165
Total		<u><u>\$10,189,650</u></u>	<u><u>\$9,877,005</u></u>	<u><u>\$312,645</u></u>

**NOTE 15 - CAPITAL LEASES - LESSEE DISCLOSURE**

During fiscal year 2005, the School District entered into a capital lease to finance the construction of a new grandstand facility at the stadium. The lease arrangements are through the OASBO Expanded Asset Pooled Financing Program with the Columbus Regional Airport Authority as the lesser. During fiscal year 2008, the School District entered into two additional capital leases through the OASBO Expanded Asset Pooled Financing Program with the Columbus Regional Airport Authority to finance additional project costs associated with the classroom facilities project.

The assets acquired by the outstanding leases have been capitalized in government wide statements governmental activities as land, buildings and improvements, and furniture, fixtures and equipment in the amount of \$2,139,000, which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements governmental activities for the total value of the lease. Governmental activities assets are reflected net of accumulated depreciation, in the amount of \$718,039. Principal payments in fiscal year 2020 totaled \$171,000 in the governmental funds.

Future minimum lease payments through 2032 are as follows:

<u>Fiscal Year Ending</u>	<u>Principal</u>	<u>Interest and Fiscal Charges</u>	<u>Total</u>
2021	\$109,000	\$76,344	\$185,344
2022	115,000	70,919	185,919
2023	121,000	65,223	186,223
2024	126,000	59,207	185,207
2025	133,000	52,921	185,921
2026-2030	675,000	162,933	837,933
2031-2032	<u>264,000</u>	<u>20,289</u>	<u>284,289</u>
Total	<u><u>\$1,543,000</u></u>	<u><u>\$507,836</u></u>	<u><u>\$2,050,836</u></u>

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2020

**NOTE 16 - LONG - TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2020 were as follows:

	Principal Outstanding 6/30/19	Additions	Deductions	Principal Outstanding 6/30/20	Amounts Due In One Year
<b>General Obligation Bonds:</b>					
<i>2012 Refunding Bonds</i>					
Capital Appreciation Bonds, \$294,992 @ 6.828%-20.854%	\$131,993	\$0	\$56,682	\$75,311	\$42,878
CAB Accretion, \$2,020,008	827,259	239,661	418,318	648,602	432,122
Premium, \$1,589,927	842,348	0	280,783	561,565	0
<b>Total 2012 Bonds</b>	<b>1,801,600</b>	<b>239,661</b>	<b>755,783</b>	<b>1,285,478</b>	<b>475,000</b>
<i>2019 Refunding Bonds</i>					
Serial Bonds, \$6,190,000 @ 2.375%-4.0%	6,910,000	0	75,000	6,835,000	0
Premium, \$456,402	448,251	0	32,600	415,651	0
<b>Total 2019 Bonds</b>	<b>7,358,251</b>	<b>0</b>	<b>107,600</b>	<b>7,250,651</b>	<b>0</b>
Direct Borrowing and Direct Placement Bonds:					
<i>2016 Qualified Zone Academy Bonds (QZAB)</i>					
\$1,500,000 @ 0%	1,500,000	0	0	1,500,000	0
<b>Total General Obligation Bonds</b>	<b>10,659,851</b>	<b>239,661</b>	<b>863,383</b>	<b>10,036,129</b>	<b>475,000</b>
<i>2019 Certificates of Participation (COPS)</i>					
Serial/Term \$11,000,000 @ 3.625%-5.00%	11,000,000	0	130,000	10,870,000	195,000
Premium	324,885	0	11,013	313,872	0
<b>Total Certificates of Participation</b>	<b>11,324,885</b>	<b>0</b>	<b>141,013</b>	<b>11,183,872</b>	<b>195,000</b>
Net Pension Liability					
SERS	3,373,159	0	2,812	3,370,347	0
STRS	12,684,734	345,430	0	13,030,164	0
<b>Total Net Pension Liability</b>	<b>16,057,893</b>	<b>345,430</b>	<b>2,812</b>	<b>16,400,511</b>	<b>0</b>
Net OPEB Liability					
SERS	1,650,526	0	205,361	1,445,165	0
Intergovernmental Payable	5,000	0	5,000	0	0
Capital Leases	1,714,000	0	171,000	1,543,000	109,000
Compensated Absences	1,023,250	650,160	568,298	1,105,112	73,984
<b>Total General Long-Term Obligations</b>	<b>\$42,435,405</b>	<b>\$1,235,251</b>	<b>\$1,956,867</b>	<b>\$41,713,789</b>	<b>\$852,984</b>

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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*2012 General Obligation Refunding Bonds* – On April 19, 2012, Martins Ferry City School District issued \$8,484,992 of general obligation bonds. The bonds were issued to refund \$8,485,000 of outstanding 2005 School Construction and Improvement General Obligation Serial and Term Bonds. The bonds were issued for a 21 year period with final maturity at December 1, 2032. At the date of refunding, \$9,829,973 (including premium and after underwriting fees, and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded 2005 School Construction and Improvement General Obligation Serial and Term Bonds. The refunded bonds were fully called and repaid on June 1, 2015, through the escrow account.

These refunding bonds were issued with a premium of \$1,589,927, and a discount of \$79,106. These amounts are being amortized to interest expense over the life of the bonds using the straight-line method, which approximates the effective interest method.

The 2012 bond issue consisted of serial and capital appreciation bonds, \$8,190,000 and \$294,992, respectively. The remaining serial bonds were refunded with the issuance of the 2019 refunding bonds.

The capital appreciation bonds for this issue mature December 1, 2017 through December 1, 2021. These bonds were purchased at a substantial discount at the time of issuance. At maturity all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as a liability. The maturity amount of outstanding capital appreciation bonds is \$950,000. The accretion recorded for fiscal year 2020 is \$239,661 for a total bond liability of \$723,913. The accretion will continue to be recorded over the life of the bonds.

As part of the refunding bond issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of Aa2 from Moody’s Investors Service for the bond issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

Principal and interest requirements to retire general obligation bonds for the 2012 Refunding Bonds outstanding at June 30, 2020 are as follows:

Fiscal Year	Capital Appreciation Bonds	
	Principal	Accretion
2021	\$42,878	\$432,122
2022	32,433	442,567
Totals	\$75,311	\$874,689

*2019 General Obligation Refunding Bonds* – On March 13, 2019, the School District issued \$6,910,000 of general obligation serial bonds. The bonds were issued to partially refund the 2012 Refunding Bonds, as well as pay the cost of issuance of these bonds. The \$6,910,000 of the 2019 bond issue, were used to refund \$7,115,000 of Serial Bonds. The refunding bond proceeds were deposited in an irrevocable trust fund with The Huntington National Bank, as escrow trustee, in accordance with the terms of an escrow agreement. The escrow trustee purchased non-callable direct obligations of the United States of America that matured or were subject to redemption in amounts sufficient to defease the refunded bonds when they were called for redemption on June 1, 2019. The 2019 School Improvement Bonds were issued for a 14 year period with final maturity at December 1, 2032. The issue resulted in a refunding difference of \$108,669 that is reported as a deferred outflow on the Statement of Net Position. The refunding difference will be amortized annually through fiscal year 2022. For fiscal year 2020, amortization was \$36,225, with \$72,448 of the refunding difference remaining. The 2019 Bonds are not subject to redemption prior to their stated maturity.



**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

As part of the refunding bond issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of Aa2 from Moody’s Investors Service for the bond issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the department of education will make the sufficient payment.

Principal and interest requirements to retire the 2019 Refunding Bonds outstanding at June 30, 2021 are as follows:

Fiscal Year Ending June 30	Principal	Interest	Total
2021	\$0	\$221,594	\$221,594
2022	0	221,594	221,594
2023	495,000	215,716	710,716
2024	510,000	203,781	713,781
2025	515,000	191,609	706,609
2026-2030	3,060,000	710,429	3,770,429
2031-2033	2,255,000	139,100	2,394,100
Total	<u>\$6,835,000</u>	<u>\$1,903,823</u>	<u>\$8,738,823</u>

*2016 Qualified Zone Academy Bonds* – On October 1, 2015, the School District issued \$1,500,000 qualified zone academy bonds (QZAB), in accordance with Section 226 of the Taxpayer Relief Act of 1997 (Public Law 105-34), to be used to fund energy saving projects throughout the School District and to create a STEM Academy. The QZAB matures in 2035, with the entire principal balance coming due at maturity. The QZAB does not bear interest. As part of the issuance, the School District is required to place \$75,000 of base lease payments, annually, beginning on June 1, 2016, into a debt service sinking escrow account held by a fiscal agent. The base lease payments will be invested, and the balance in the account will be used for the final bond repayment in 2035. The value of the fiscal agent account is recorded as restricted investments with fiscal agents in the debt service fund. These bonds, from direct placements, include provisions in the event of default that the bank may (1) terminate the lease and take possession of the property, (2) sell or lease or sublease its interest in the property while holding the School District liable for all base lease payments due during the then-current term, (3) direct the School District to pay all amounts on deposit in the sinking escrow fund, or (4) exercise any other means under appropriate statute or court order to enforce the terms. At June 30, 2020, \$14,323 of the QZAB proceeds remain unspent.

*2019 Certificates of Participation* - On March 20, 2019, the School District issued \$11,000,000 in Certificates of Participation (COPs) which include serial and term certificated in the amount of \$3,785,000 and \$7,215,000, for the purpose of a roof replacement, a floor repair, and a hill slip. The COPs issuance included a premium of \$330,392, and an insurance premiums of \$63,837 which are amortized over the life of the COPs. The amortization of the premium and the insurance premium amounted to \$11,013 and \$2,128, respectively in fiscal year 2020. The COPs were issued through a series of lease agreements and trust indentures in accordance with Section 3313.375 of the Ohio Revised Code. The COPs have been designated to be “qualified tax exempt obligations” within the meaning of 265(b)(3) of the Ohio Revised Code. In accordance with the lease terms, the project assets are leased to the Ohio School Building Leasing Corporation, and then subleased back to the School District. The COPs were issued through a series of annual leases with an initial lease term expiring June 30, 2019 which includes the right to renew for 30 successive one- year terms through December 1, 2048 subject to annual appropriations. To satisfy the trustee agreements, the School District is required to make annual base rent payments, subject to the lease terms and appropriations, semi-annually. The base rent includes an interest component ranging from 3.625 to 5.00 percent. The School District has the option to purchase the project facilities on any lease payment

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2020

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date by paying the amount necessary to defease the indenture. At June 30, 2020, \$948,945 of the COPs issue remain unspent.

Principal and interest requirements to retire the 2019 Certificates of Participation outstanding at June 30, 2020 are as follows:

Serial and Term Certificates			
Fiscal Year	Principal	Interest	Total
2021	\$195,000	\$435,413	\$630,413
2022	200,000	427,513	627,513
2023	210,000	419,313	629,313
2024	215,000	410,813	625,813
2025	225,000	400,888	625,888
2026-2030	1,310,000	1,819,315	3,129,315
2031-2035	1,665,000	1,450,765	3,115,765
2036-2040	2,065,000	1,060,161	3,125,161
2041-2045	2,465,000	724,365	3,189,365
2046-2049	2,320,000	97,693	2,417,693
Totals	\$10,870,000	\$7,246,239	\$18,116,239

The Term Certificates maturing on December 1, 2036 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Principal Amount to be Redeemed
2034	\$365,000
2035	380,000

The remaining principal amount of such Term Certificates (\$395,000) will be paid at stated maturity on December 1, 2036.

The Term Certificates maturing on December 1, 2038 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Principal Amount to be Redeemed
2037	\$415,000

The remaining principal amount of such Term Certificates (\$430,000) will be paid at stated maturity on December 1, 2038.

The Term Certificates maturing on December 1, 2043 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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Year	Principal Amount to be Redeemed
2039	\$445,000
2040	460,000
2041	475,000
2042	490,000

The remaining principal amount of such Term Certificates (\$510,000) will be paid at stated maturity on December 1, 2043.

The Term Certificates maturing on December 1, 2048 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Principal Amount to be Redeemed
2044	\$530,000
2045	550,000
2046	570,000
2047	590,000

The remaining principal amount of such Term Certificates (\$610,000) will be paid at stated maturity on December 1, 2048.

The Certificates maturing on or after December 1, 2024 are subject to redemption at the option of the Trustee, under the direction of the School District, either in whole or in part, in such order as the Trustee shall determine under the direction of the School District, on any date on or after June 1, 2024, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

*Long-Term Intergovernmental Payable* – On November 18, 2015 the School District signed an addendum to Service Agreement with the East Central Ohio Educational Service Center Governing Board (ECOESC). The Board of Education and the ECOESC wish to include an additional service to the services that the ECOESC will provide to the Board of Education pursuant to Section 3313.845 of Ohio Revised Code. In consideration of the services contained in the addendum the ECOESC will purchase property to be used for the delivery of educational services to students served by the Belmont County school district clients of the ECOESC. In consideration of the above, the Board agreed to pay ECOESC, the sum of \$5,000 per year for a period of five years, for a total payment of \$25,000, with the final payment in fiscal year 2020.

The School District's overall legal debt margin was \$15,299,060, with an unvoted debt margin of \$213,571 at June 30, 2020.

Capital leases will be paid from the General Fund.

Compensated absences will be paid from the General Fund.

There is no repayment schedule for the net pension liability or the net OPEB liability. However, employer pension contributions are made from the following funds: General Fund, Miscellaneous State Grant, Schoolwide Pool, and the Food Service Special Revenue Funds. For additional information related to the net pension/OPEB liability, See Note 11 and Note 12.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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**NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS**

*Belmont-Harrison Vocational School District* – The Belmont-Harrison Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the seven participating school district’s elected boards, which possesses its own budgeting and taxing authority. During fiscal year 2020, the School District made no contributions to the Belmont-Harrison Vocational School District. To obtain financial information write to the Belmont-Harrison Vocational School, Mark Lucas, who serves as Treasurer, at 68090 Hammond Road, St. Clairsville, Ohio 43950.

*Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council)* – The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (Council). The Council was created as a separate regional council of governments pursuant to State Statutes. The Council operates under the direction of a Board comprised of a representative from each participating school district. The Board exercised total control over the operations of the Council including budgeting, appropriating, contracting, and designating management. Each participant’s control is limited to its representation on the Board. The Council provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2020, the total amount paid to the Council from the School District was \$23,622 for technology services and \$46,873 for financial accounting services and educational management information. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

**NOTE 18 - INSURANCE PURCHASING POOL**

*Ohio School Comp - OASBO/OSBA Workers’ Compensation Group Retrospective Rating Program (GRRP)* - The School District participates in the Ohio School Comp – OASBO/OSBA Workers’ Compensation Group Retrospective Rating Program (GRRP), an insurance purchasing pool. The GRRP’s business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRRP to cover the costs of administering the program. The School District’s enrollment fee of \$8,453 for policy year 2020 was paid to Hylant Administrative Services, LLC.

*Ohio School Plan (OSP)* – The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP’s business and affairs are conducted by a fifteen member Board of Directors consisting of school district superintendents and treasurers, as well as the president of Hylant Administrative Services and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Hylant Administrative Service is the sales and marketing representative, which establishes agreements between OSP and member schools.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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*The Portage Area School Consortium (Consortium)* – is a regional council of governments established pursuant to Chapter 167 of the Ohio Revised Code, consisting of various school districts. The Consortium is a stand-alone entity, comprised of two stand-alone Pools; the Portage Area Schools Consortium Property and Casualty Pool and the Portage Area Schools Consortium Health and Welfare Insurance Pool. These pools were established by the Consortium on August 5, 1988 to provide property and casualty risk management services and risk sharing to its members. The pools were established as local government risk pools under Section 1744.081 of the Ohio Revised Code and are not subject to federal tax filing requirements.

**NOTE 19 - SET-ASIDE CALCULATIONS AND FUND RESTRICTIONS**

The School District is required by State Statute to annually set aside, in the General Fund, an amount based on a statutory formula for the purchase of the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

Pursuant to State Statute, the Board of Education expended all of the amounts previously set-aside for the budget reserve.

The following cash basis information describes the change in the year-end set-aside amount for capital improvements. Disclosure of this information is required by State Statute.

	Capital Improvements
Set-aside Restricted Balance as of June 30, 2019	\$0
Current Year Set-aside Requirement	262,164
Current Year Offsetting Revenue	(273,499)
Current Year Qualifying Expenditures	(160,071)
Totals	(\$171,406)
Balance Carried Forward to Fiscal Year 2021	\$0
Set-aside Restricted Balance as of June 30, 2020	\$0

The School District had offsets and qualifying expenditures during the current fiscal year that reduced the set-aside amount for capital improvements to below zero. This excess may not be carried forward to offset future year set-aside requirements. The School District also has prior year capital expenditures paid from debt proceeds in connection with a school facilities project and an energy conservation project that may be carried forward to offset future set-aside requirements.

**NOTE 20 - CONTINGENCIES**

***Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2020.

**Martins Ferry City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2020*

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***Litigation***

The School District is not currently party to pending litigation.

***Oil/Gas Leases***

As of June 30, 2020, the School District entered into “Paid-Up” Oil and Gas Leases as follows:

Effective Date	Lease Term	Company	Lease Acres	Bonus Payment	Date(s) of Bonus Payment	% of Royalty
10/13/15	5 years	Ascent Resources-Utica, LLC	0.794	4,762	1/27/2016	20%
6/6/17	5 years	Gulfport Energy Corp	1.000	4,500	6/16/2017	18%

Royalties are paid for all oil and other liquid hydrocarbons and by-products produced and saved from the land, and all gas and other hydrocarbons and by-products. As of the date of the financial statements, the full value of any royalties cannot be determined.

The total carrying value of the land leased is \$2,436,556.

***Special Investigation***

The Auditor of State is conducting a special investigation. As of the date of this report, the investigation is ongoing. The results will be reported on at a later date.

**NOTE 21 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods for the School District. The School District’s investment portfolio and the investments of the pension and other employee benefit plans in which the School District participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District’s future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2020	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.05633040%	0.05889730%	0.05314130%	0.05102880%
School District's Proportionate Share of the Net Pension Liability	\$3,370,347	\$3,373,159	\$3,175,077	\$3,734,837
School District's Covered Payroll	\$1,932,452	\$1,895,467	\$1,736,929	\$1,574,150
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	174.41%	177.96%	182.80%	237.26%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.85%	71.36%	69.50%	62.98%

(1) Although this schedule is intended to reflect information for ten years, the information prior to 2014 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information



<u>2016</u>	<u>2015</u>	<u>2014</u>
0.04987180%	0.05140100%	0.05140100%
\$2,845,733	\$2,601,375	\$3,056,653
\$1,486,768	\$1,490,339	\$1,414,246
191.40%	174.55%	216.13%
69.16%	71.70%	65.52%

**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years (1)\**

	2020	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.05892163%	0.05768999%	0.05696756%	0.05555434%
School District's Proportionate Share of the Net Pension Liability	\$13,030,164	\$12,684,734	\$13,532,767	\$18,595,712
School District's Covered Payroll	\$6,955,650	\$6,217,636	\$6,663,364	\$5,871,371
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	187.33%	204.01%	203.09%	316.72%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.40%	77.30%	75.30%	66.80%

(1) Although this schedule is intended to reflect information for ten years, the information prior to 2014 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information

<u>2016</u>	<u>2015</u>	<u>2014</u>
0.05528892%	0.05612705%	0.05612705%
\$15,280,240	\$13,652,041	\$16,262,221
\$5,598,221	\$5,717,062	\$5,659,300
272.95%	238.79%	287.35%
72.10%	74.70%	69.30%

**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Four Fiscal Years (1)\**

	2020	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.05746660%	0.05949410%	0.05348710%	0.05128580%
School District's Proportionate Share of the Net OPEB Liability	\$1,445,165	\$1,650,526	\$1,435,453	\$1,461,835
School District's Covered Payroll	\$1,932,452	\$1,895,467	\$1,736,929	\$1,574,150
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	74.78%	87.08%	82.64%	92.87%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	15.57%	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, the information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information

**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB (Asset) Liability*  
*State Teachers Retirement System of Ohio*  
*Last Four Fiscal Years (1)\**

	2020	2019	2018	2017
School District's Proportion of the Net OPEB (Asset) Liability	0.05892163%	0.05768999%	0.05696756%	0.05555434%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$975,883)	(\$927,019)	\$2,222,664	\$2,971,061
School District's Covered Payroll	\$6,955,650	\$6,217,636	\$6,663,364	\$5,871,371
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-14.03%	-14.91%	33.36%	50.60%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	176.00%	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, the information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information

**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$291,553	\$260,881	\$255,888	\$243,170
Contributions in Relation to the Contractually Required Contribution	<u>(291,553)</u>	<u>(260,881)</u>	<u>(255,888)</u>	<u>(243,170)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$2,082,521	\$1,932,452	\$1,895,467	\$1,736,929
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$36,154	\$43,515	\$40,476	\$27,121
Contributions in Relation to the Contractually Required Contribution	<u>(36,154)</u>	<u>(43,515)</u>	<u>(40,476)</u>	<u>(27,121)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.74%</u>	<u>2.25%</u>	<u>2.14%</u>	<u>1.56%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.74%</u>	<u>15.75%</u>	<u>15.64%</u>	<u>15.56%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to required supplementary information

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
\$220,381	\$195,956	\$206,561	\$195,732	\$181,040	\$190,242
<u>(220,381)</u>	<u>(195,956)</u>	<u>(206,561)</u>	<u>(195,732)</u>	<u>(181,040)</u>	<u>(190,242)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$1,574,150	\$1,486,768	\$1,490,339	\$1,414,246	\$1,346,022	\$1,513,459
<u>14.00%</u>	<u>13.18%</u>	<u>13.86%</u>	<u>13.84%</u>	<u>13.45%</u>	<u>12.57%</u>
\$24,122	\$36,499	\$25,919	\$24,663	\$28,939	\$45,857
<u>(24,122)</u>	<u>(36,499)</u>	<u>(25,919)</u>	<u>(24,663)</u>	<u>(28,939)</u>	<u>(45,857)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>1.53%</u>	<u>2.45%</u>	<u>1.74%</u>	<u>1.74%</u>	<u>2.15%</u>	<u>3.03%</u>
<u>15.53%</u>	<u>15.63%</u>	<u>15.60%</u>	<u>15.58%</u>	<u>15.60%</u>	<u>15.60%</u>

**Martins Ferry City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$1,041,012	\$973,791	\$870,469	\$932,871
Contributions in Relation to the Contractually Required Contribution	<u>(1,041,012)</u>	<u>(973,791)</u>	<u>(870,469)</u>	<u>(932,871)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$7,435,800	\$6,955,650	\$6,217,636	\$6,663,364
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to required supplementary information



<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
\$821,992	\$783,751	\$743,218	\$735,709	\$670,472	\$686,155
<u>(821,992)</u>	<u>(783,751)</u>	<u>(743,218)</u>	<u>(735,709)</u>	<u>(670,472)</u>	<u>(686,155)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$5,871,371	\$5,598,221	\$5,717,062	\$5,659,300	\$5,157,479	\$5,278,114
<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$0	\$0	\$57,171	\$56,593	\$51,575	\$52,781
<u>0</u>	<u>0</u>	<u>(57,171)</u>	<u>(56,593)</u>	<u>(51,575)</u>	<u>(52,781)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Martins Ferry City School District**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

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**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement

**Martins Ferry City School District**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

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mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

**Martins Ferry City School District**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2020*

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For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

**MARTINS FERRY CITY SCHOOL DISTRICT  
BELMONT COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2020**

<b>FEDERAL GRANTOR/ Pass-Through Grantor Program/ Cluster Title</b>	Federal CFDA Number	Pass-through Entity Identifying Number	Provided Through to Subrecipients	Total Federal Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<b>Passed Through Ohio Department of Education</b>				
Child Nutrition Cluster:				
Non-Cash Assistance:				
National School Lunch Program - Food Donation	10.555	N/A	\$0	\$34,778
Cash Assistance:				
School Breakfast Program	10.553	044347-05PU-20	0	93,592
School Breakfast Program - Covid-19	10.553	044347-05PU-20	0	17,953
National School Lunch Program	10.555	044347-LLP4-20	0	169,940
National School Lunch Program- Covid-19	10.555	044347-LLP4-20	0	50,315
Cash Assistance Subtotal			<u>0</u>	<u>331,800</u>
Total U.S. Department of Agriculture - Child Nutrition Cluster			0	366,578
<b>U.S. DEPARTMENT OF EDUCATION</b>				
<b>Passed Through Ohio Department of Education</b>				
Title I Grants to Local Educational Agencies	84.010	044347-C1S1-19	0	86,985
		044347-C1S1-20	0	435,951
Title I Noncompetitive Supplemental School Improvement		044347-C1S1-20	0	4,655
Total Title I Grants to Local Educational Agencies			<u>0</u>	<u>527,591</u>
Special Education Cluster (IDEA):				
Special Education, Grants to States (IDEA, Part B)	84.027	044347-6BSF-19	0	720
		044347-6BSF-20	0	378,813
Total Special Education, Grants to States (IDEA, Part B)			<u>0</u>	<u>379,533</u>
Special Education Restoration (IDEA Part B)	84.027A	044347-19	0	600
Special Education - Preschool Grants (IDEA Preschool)	84.173	044347-19	2,628	2,628
Total Special Education Cluster (IDEA)			2,628	382,761
Improving Teacher Quality State Grants	84.367	044347-TRS1-19	0	13,201
		044347-TRS1-20	0	56,316
Total Improving Teacher Quality State Grants			<u>0</u>	<u>69,517</u>
Title IV, Part A Student Support and Academic Enrichment Grant	84.424A	044347-20	0	14,786
Coronavirus Relief Fund ( CRF )	21.019	044347-20	0	15,315
Total U.S. Department of Education			<u>2,628</u>	<u>1,009,970</u>
<b>Total Expenditures of Federal Awards</b>			<u><b>\$2,628</b></u>	<u><b>\$1,376,548</b></u>

The accompanying notes are an integral part of this Schedule.

**MARTINS FERRY CITY SCHOOL DISTRICT  
BELMONT COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2020**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Martins Ferry City School District (the School District) under programs of the federal government for the year ended June 30, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The School District passes certain federal awards received from the Ohio Department of Education to other governments (subrecipients). As Note B describes, the School District reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the School District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Martins Ferry City School District  
Belmont County  
5001 Ayers Limestone Road  
Martins Ferry, Ohio 43935

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Martins Ferry City School District, Belmont County, Ohio (the School District), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 24, 2021, wherein we noted the School District implemented Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the School District.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021





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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Martins Ferry City School District  
Belmont County  
5001 Ayers Limestone Road  
Martins Ferry, Ohio 43935

To the Board of Education:

***Report on Compliance for each Major Federal Program***

We have audited the Martins Ferry City School District's, Belmont County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the School District's major federal programs for the year ended June 30, 2020. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the School District's major federal programs.

***Management's Responsibility***

The School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

***Auditor's Responsibility***

Our responsibility is to opine on the School District's compliance for each of the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the School District's major programs. However, our audit does not provide a legal determination of the School District's compliance.

***Opinion on each Major Federal Program***

In our opinion, Martins Ferry City School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2020.

***Report on Internal Control Over Compliance***

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021

**MARTINS FERRY CITY SCHOOL DISTRICT  
BELMONT COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2020**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> <ul style="list-style-type: none"> <li>• Title I Grants to Local Educational Agencies – CFDA #84.010</li> <li>• Special Education Cluster (IDEA) - CFDA #84.027 and #84.173</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

# OHIO AUDITOR OF STATE KEITH FABER



**MARTINS FERRY CITY SCHOOL DISTRICT**

**BELMONT COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/9/2021**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)