



OHIO AUDITOR OF STATE  
**KEITH FABER**





**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY  
JUNE 30, 2020**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Area 16 Workforce Development Board  
Belmont County  
68145 Hammond Road  
St. Clairsville, Ohio 43950

To the Workforce Development Board:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities and the major fund of the Area 16 Workforce Development Board, Belmont County, Ohio (the Board), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Board's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Board's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Board, as of June 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 7 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Board. We did not modify our opinion regarding this matter.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the Board's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2021, on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021

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**Area 16 Workforce Development Board**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2020  
Unaudited

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The discussion and analysis of the Area 16 Workforce Development Board (the "Board") financial performance provides an overall review of the Board's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the Board's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

***Financial Highlights***

Key financial highlights for 2020 are as follows:

- Program specific revenues in the form of operating grants and contributions accounted for \$3,151,253 or 100 percent of total revenues.
- Total program expenses were \$3,154,090.
- In total, net position decreased by \$2,837.
- The Board's major fund had \$3,151,253 in receipts and \$3,151,253 in disbursements.

***Using this Annual Financial Report***

This discussion and analysis are intended to service as an introduction to the Board's basic financial statements. The Board's basic financial statements consist of the Statement of Net Position, the Statement of Activities, and the fund financial statements. These statements report information about the Board as a whole and about its activities.

**Government-Wide Statements**

The government-wide statements are designed to provide readers with a broad overview of the Board's finances on a full accrual basis of accounting, which is similar to a private-sector business. The statement of net position presents information on all of the Board's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Board is improving or deteriorating. The statement of activities presents information showing how the Board's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both government-wide financial statements distinguish functions of the Board that are principally supported by intergovernmental revenues (governmental activities).

**Area 16 Workforce Development Board**  
Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2020  
Unaudited

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The governmental activities of the Board include the Workforce Innovation and Opportunity Act activities for the following funding streams: adult, dislocated workers, national dislocated worker, rapid response, youth, and other funding streams as available. There are no business-type activities reported for the Board.

Fund Financial Statements

The fund financial statements are used to report additional and detailed information about the Board. These statements focus on the major fund of the Board. A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Board, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The only governmental fund of the Board is a special revenue fund.

Governmental Funds

The Board's basic services are reported in its governmental fund, which focuses on how money flows into and out of the fund and the balance left at year-end that is available for spending. This fund is reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

The governmental fund statements provide a detailed short-term view of the Board's general government operations and the basic services it provides. Governmental fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the Board's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliations in the financial statements.

**Area 16 Workforce Development Board**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2020**  
**Unaudited**

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***The Board as a Whole***

Recall the Statement of Net Position provides the perspective of the Board as a whole:

Table 1 provides a summary of the Board's net position for 2020 compared to 2019:

<b>Table 1</b>			
<b>Net Position</b>			
	<b><u>Governmental Activities</u></b>		
	<b><u>2020</u></b>		<b><u>2019</u></b>
<b>Assets</b>			
Current and Other Assets	\$74,881		\$65,152
Capital Asset, Net			2,837
<b>Total Assets</b>	<b>\$74,881</b>		<b>\$67,989</b>
<b>Liabilities</b>			
Current Liabilities	54,881		45,152
<b>Total Liabilities</b>	<b>54,881</b>		<b>45,152</b>
<b>Net Position</b>			
Net Investment in Capital Assets			2,837
Restricted for Grant Purposes	20,000		20,000
<b>Total Net Position</b>	<b>\$20,000</b>		<b>\$22,837</b>
<b>Total Liabilities &amp; Net Position</b>	<b>\$74,881</b>		<b>\$67,989</b>

The above table reflects a decrease in net position of \$2,837 primarily due to a capital asset disposal.

**Area 16 Workforce Development Board**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2020**  
**Unaudited**

Table 2 shows the changes in net position for fiscal year ended June 30, 2020 and the prior year ended June 30, 2019.

<b>Table 2</b>		
<b>Changes in Net Position</b>		
	<b>Governmental Activities</b>	
	<b>2020</b>	<b>2019</b>
<b>Receipts:</b>		
Program Cash Receipts		
Operating Grants and Contributions	3,151,253	2,787,099
<b>Total Receipts</b>	<b>3,151,253</b>	<b>2,787,099</b>
<b>Disbursements:</b>		
Employment and Training Program Costs	3,154,090	2,788,045
<b>Total Disbursements</b>	<b>3,154,090</b>	<b>2,788,045</b>
<b>Change in Net Position</b>	<b>(2,837)</b>	<b>(946)</b>
<b>Net Position, Beginning of Year</b>	<b>22,837</b>	<b>23,783</b>
<b>Net Position, End of Year</b>	<b>\$20,000</b>	<b>\$22,837</b>

***Governmental Activities***

The primary revenue source that funds the Board's governmental activities is intergovernmental revenue in the form of operating grants and contributions. Intergovernmental revenue generated \$3,151,253 in 2020.

The Statement of Activities shows the cost of program services and the grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of services.

**Area 16 Workforce Development Board**  
**Management's Discussion and Analysis**  
**For the Fiscal Year Ended June 30, 2020**  
**Unaudited**

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<b>Table 3</b>		
<b>Total and Net Cost of Program Expenses Governmental Activities</b>		
	<b>2020</b>	<b>2019</b>
Employment and Training Program Costs		
<b>Cost of Service</b>	\$3,154,090	\$2,788,045
<b>Net Cost of Service</b>	(2,837)	(946)

Employment and training program services comprise 100 percent of governmental program expenses.

***The Board's Fund***

The Board's only governmental fund had total receipts of \$3,151,253 and disbursements of \$3,151,253.

***Contacting the Board's Financial Management***

This financial report is designed to provide our citizens, taxpayers, customer and creditors with a general overview of the Board's finances and to show the Board's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact Jeffery L. Felton, Belmont County Department of Job and Family Services, 68145 Hammond Road, St. Clairsville, Ohio 43950 or at (740) 695-1074, extension 1173.

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**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**STATEMENT OF NET POSITION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 20,000
Intergovernmental Receivable	<u>54,881</u>
<b>TOTAL ASSETS</b>	<u><u>74,881</u></u>
<b>LIABILITIES</b>	
Accounts Payable	<u>54,881</u>
<b>TOTAL LIABILITIES</b>	<u>54,881</u>
<b>NET POSITION</b>	
Restricted for Grant Purposes	<u>20,000</u>
<b>TOTAL NET POSITION</b>	<u>20,000</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u><u>\$ 74,881</u></u>

*The notes to the financial statements are an integral part of this statement.*

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

	Expenses	Program Revenue Operating Grants and Contributions	Net (Expenses) Revenue and Changes In Net Position
Governmental Activities			
Human Services:			
Employment and Training Program Costs	\$ 3,154,090	\$ 3,151,253	\$ (2,837)
Total Governmental Activities	\$ 3,154,090	\$ 3,151,253	(2,837)
	Net Position at Beginning of Year		22,837
	Net Position at End of Year		\$ 20,000

*The notes to the financial statements are an integral part of this statement.*



**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**BALANCE SHEET - GOVERNMENTAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

	Special Revenue
<b><u>ASSETS</u></b>	
Equity in Pooled Cash and Cash Equivalents	\$ 20,000
Intergovernmental Receivable	54,881
<b>TOTAL ASSETS</b>	<b>74,881</b>
<b>LIABILITIES AND FUND BALANCE</b>	
<b>LIABILITIES</b>	
Accounts Payable	54,881
Total Liabilities	54,881
<b>FUND BALANCE</b>	
Restricted for Grant Purposes	20,000
Total Fund Balance	20,000
<b>TOTAL LIABILITIES AND FUND BALANCE</b>	<b>\$ 74,881</b>

*The notes to the financial statements are an integral part of this statement.*

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

Total Governmental Fund Balance	\$ 20,000
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**Amount reported for governmental activities in the statement  
of net position are different because:**

Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund	<u>-</u>
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Net Position of Governmental Activities	<u><u>\$ 20,000</u></u>
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*The notes to the financial statements are an integral part of this statement.*

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE  
GOVERNMENTAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

	Special Revenue
<b>REVENUES</b>	
Intergovernmental Revenue	<u>\$ 3,151,253</u>
Total Revenues	<u>3,151,253</u>
<b>EXPENDITURES</b>	
Human Services:	
Employment and Training Program	<u>3,151,253</u>
Total Expenses	<u>3,151,253</u>
Net Change in Fund Balance	-
Fund Balance at Beginning of Year	<u>20,000</u>
Fund Balance at End of Year	<u><u>\$ 20,000</u></u>

*The notes to the financial statements are an integral part of this statement.*

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGE IN FUND BALANCE OF GOVERNMENTAL FUND TO THE  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

Net Change in Fund Balance - Total Governmental Funds	\$ -
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful life as depreciation expense. The capital asset being depreciated was disposed of.	<u>(2,837)</u>
Change in Net Position of Governmental Activities	<u><u>\$ (2,837)</u></u>

*The notes to the financial statements are an integral part of this statement.*

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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**NOTE 1: REPORTING ENTITY**

Area 16 Workforce Development Board (the Board) was established in 2003 by the State of Ohio under the Ohio Revised Code. On March 11, 2016 the State of Ohio re-designated the existing area as the Area 16 Workforce Development Board (the Board) under the Workforce Innovation and Opportunity Act. This regional council of government is eligible to receive and administer funds granted by the Governor of the State under the Workforce Innovation and Opportunity Act (WIOA). Area 16 is a council of governments, including Belmont, Carroll, Harrison, and Jefferson counties.

The Board carries out the purpose of WIOA by assessing workforce needs, developing strategies, plans, programs and resources to provide employment, training and education, and related services to the citizens of the local area; and to provide oversight and evaluation of such efforts. These functions and tasks will be conducted within the framework of a public/private partnership. The purpose of WIOA is to provide workforce investment activities, through statewide and local workforce development systems, that increase the employment, retention, and earnings of participants, and increase attainment of recognized postsecondary credentials by participants, and as a result, improve the quality of the workforce, reduce welfare dependency, increase economic self-sufficiency, meet the skill requirements of employers, and enhance the productivity and competitiveness of the Nation.

For financial reporting purposes, all departments and operations over which the Board exercises financial accountability are included in the reporting entity. Oversight responsibility was evaluated based on consideration of financial interdependency, selection of governing authority, designation of management, the ability to significantly influence management and accountability for fiscal matters.

No governmental units other than the Board itself are included in the reporting entity. The Board does not have oversight responsibility over any other governmental unit. This is evidenced by the fact that, with respect to any other governmental unit, there is no financial interdependency and the Board does not select their governing authority, designate their management, exercise significant influence over their daily operations or maintain their accounting records.

The Workforce Development Board is comprised of twenty-one members with representation from each county. The Board members are appointed by each county board of commissioners for two- year terms. The Workforce Development Board is required to consist of no less than fifty one percent business members.

The Board designated Belmont County Department of Job and Family Services (BCDJFS) as the fiscal agent for the Area 16. BCDJFS has the responsibility to disburse funds for the local area at the direction of the local Board. Funds flow from the State to BCDJFS and are passed onto the four individual counties based on allocations established by the State. The individual counties have responsibility for the administration of the adult, dislocated worker, and youth programs of their respective county.

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

This summary of significant accounting policies is presented to assist the reader in understanding and evaluating the financial statements of the Board.

**A. Basis of Presentation**

The accompanying basic financial statements comply with the provision of Governmental Accounting Standards Board (GASB) Statement 14, the Financial Reporting Entity, in that the financial statements include all Board activities and functions for which the Board is financially accountable. This report includes all activities considered by management to be part of the Board by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of a) the primary government, b) organizations for which the primary government is financially accountable, and c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's government body and either it is able to impose its will on those organizations or there is a potential for the organizations to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on organizations if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organizations. A financial benefit or burden relationship exists if the primary government a) is entitled to the organizations' resources; b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organizations; or c) is obligated in some manner for the debt of the organizations.

Management believes the financial statements included in this report represent all of the funds of the agency of which the Board is financially accountable.

***Government-Wide Financial Statements*** The statement of net position and the statement of activities display information about the organization as a whole. These statements include the financial activities of the primary government. All activities of the Board are governmental activities.

**AREA 16 WORKFORCE DEVELOPMENT BOARD**  
**BELMONT COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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The statement of net position presents the financial condition of the governmental activities of the Board at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Board's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore are clearly identifiable to a particular function.

Program revenues include charges paid by the recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Board, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Board.

***Fund Financial Statements*** Fund financial statements report detailed information about the organization. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. The Board has only one fund which is major.

**B. Fund Accounting**

The Board uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The only fund of the Board is a special revenue fund.

***Governmental Funds*** Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund asset and liabilities is reported as fund balance. The Board's major governmental fund is:

***Special Revenue Fund*** – The Special Revenue Fund is used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

**C. Measurement Focus**

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the Board are included on the Statement of Net Position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, liabilities, and deferred inflows/outflows of resources generally are included on the balance sheet.

**AREA 16 WORKFORCE DEVELOPMENT BOARD**  
**BELMONT COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020

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The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e. revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year.

Non-exchange transactions, in which the Board receives value without directly giving equal value in return, include grants and donations. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Board must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the Board on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the revenue sources such as grants and investment earnings are considered to be both measurable and available at fiscal year-end.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that time. On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred outflow of resources. The Board had no deferred outflows as of June 30, 2020.



**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. The Board had no deferred inflows as of June 30, 2020.

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

**E. Capital Assets**

Capital Assets include furniture, fixtures, and equipment purchased by the Board. At the time of purchase, such assets are recorded as expenditures in the Governmental Funds.

These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

The Board's capitalization policy is to depreciate all non-expendable personal property having a useful life of more than one year and purchase price of \$5,000 or more per unit. Depreciation is computed using the straight-line method over the estimated useful life of three to fifteen years.

**F. Budgetary Process**

The Board's annual budget is primarily a management tool that assists its users in analyzing financial activity for its fiscal year ending June 30.

The Board's primary funding source is federal and state grants, which have grant periods that may or may not coincide with the agency's fiscal year. These grants normally are for a twenty-four month period, with a fiscal year ending June 30th.

Due to the nature of the Board's dependency on federal and state budgetary decisions, revenue estimates are based upon the best available information as to potential sources of funding. The annual budget differs from that of a local government in two respects:

1. The uncertain nature of grant awards from other entities;
2. Conversion of grant budgets to a fiscal year basis.

**AREA 16 WORKFORCE DEVELOPMENT BOARD**  
**BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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The resultant annual budget is subject to constant change within the fiscal year due to:

1. Increases/decreases in actual grant awards from those estimated;
2. Changes in grant periods;
3. Unanticipated grant awards not included in the budget; and
4. Expected grant awards, which fail to materialize.

The Council of Governments formally approved the annual budget, but greater emphasis is placed on complying with the grant budget, terms and conditions on a grant-by-grant basis. These terms and conditions usually specify the period during which costs may be incurred and outline budget restrictions or allowances.

Although the annual budget for the Special Revenue fund is reviewed and approved by the Council of Governments, it is not a legally adopted budget and it is not subject to the budget procedures that are followed by the County Budget Commission.

**G. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**H. Cash and Cash Equivalents**

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Board are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

**I. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2020 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

**J. Fund Balance Designation**

Fund Balance is divided into five classifications based primarily on the extent to which the Board is bound to observe constraints imposed upon use of the resources in governmental funds. The classifications are as follows:

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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**Nonspendable** - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

**Restricted** - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

**Committed** - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board. The committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** - Amounts in the assigned classification are intended to be used by the Board for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board.

**Unassigned** - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Board first applies restricted resources when expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

**K. Accrued Liabilities**

All payables are reported in the government-wide financial statements. In general, governmental fund payables that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds.

**L. Net Position**

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets.

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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Net position is reported as restricted when there are limitations imposed on their use, either through the enabling legislation adopted by the Board or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The Board applies restricted resources when an expense is incurred for purposes for which both net position restricted and unrestricted are available.

**NOTE 3: DEPOSITS AND INVESTMENTS**

The Belmont County Treasurer is the custodian for the Board's cash. The Board's cash is held in the Belmont County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount. The Board had a cash balance of \$20,000 at June 30, 2020.

**NOTE 4: RECEIVABLES**

Receivables at June 30, 2020 consisted of intergovernmental receivables arising from grants. Intergovernmental receivable at June 30, 2020 was \$54,881. Management believes all receivables are fully collectible.

**NOTE 5: INSURANCE AND RISK MANAGEMENT**

**Commercial Insurance**

The Board is insured for the following risks:

- General Liability including errors and omissions - \$1,000,000.

This is through CORSA, the County Risk Sharing Authority.

**NOTE 6: CONTINGENT LIABILITIES**

There are no expenditures recommended for disallowance. Costs recommended for disallowance are those involving expenditures for which existing documentary evidence leads the auditor to conclude that the expenditures were in violation of legislative or regulatory requirements. These costs are disallowed by the Grantor unless the grantee is able to convince the Grantor that they were made in accordance with legal or regulatory requirements.

There are no expenditures listed as questionable. Questionable costs are those involving the lack of or inadequacy of documentary support. Findings containing questionable costs do not necessarily mean that the costs were for improper purposes; but there was insufficient documentary evidence to allow a determination of their eligibility.

**AREA 16 WORKFORCE DEVELOPMENT BOARD**  
**BELMONT COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

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Under the terms of federal and state grants, periodic audits are required and certain expenditures may be questioned as not appropriate under the terms of the grants. Such audits could lead to reimbursement to the grantor agencies. Management believes disallowances, if any, will be immaterial.

Management is not aware of any pending litigation outstanding against the Board.

**NOTE 7: COVID 19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Board. The impact on the Board's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2020**

Federal Grantor/ Pass Through Grantor Program/Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U.S. Department of Labor</b>				
<b>Pass-Through Program From the Ohio Department of Job and Family Services</b>				
Employment Service Cluster:				
Employment Service/Wagner-Peyser Funded Activities	17.207	G-2021-15-0021	\$94,143	\$94,143
Total Employment Service Cluster			94,143	94,143
Trade Adjustment Assistance	17.245	G-2021-15-0021	16,500	16,500
Workforce Innovation & Opportunity Act (WIOA) Cluster:				
WIOA Adult Program	17.258	G-2021-15-0021	404,527	404,527
WIOA Adult Program- Administration	17.258	G-2021-15-0021	0	85,018
Total WIOA Adult Program			404,527	489,545
WIOA Youth Program	17.259	G-2021-15-0021	636,777	636,777
WIOA Youth Program- Administration	17.259	G-2021-15-0021	839	40,258
Total WIOA Youth Program			637,616	677,035
WIOA Dislocated Worker Program	17.278	G-2021-15-0021	640,400	640,400
WIOA Dislocated Worker Program- Administration	17.278	G-2021-15-0021	0	90,575
Total WIOA Dislocated Worker Program			640,400	730,975
Total WIOA Cluster			1,682,543	1,897,555
WIOA National Dislocated Worker Grants				
WIOA National Dislocated Worker Grant, NEG OH30	17.277	EM-31826-18-60-A-39	388,849	388,849
WIOA NDWG, NEG OH30-Administration	17.277	EM-31826-18-60-A-39	0	5,266
WIOA National Dislocated Worker Grant, Opioid Recovery	17.277	DW-33374-19-60-A-39	109,231	109,231
WIOA NDWG, Opioid Recovery-Administration	17.277	DW-33374-19-60-A-39	0	1,021
Total WIOA National Dislocated Worker Grants			498,080	504,367
Hurricanes and Wildfires of 2017 Supplemental-National Dislocated Worker Grants				
WIOA National Dislocated Worker Grant, NEG OH30	17.286	EM-33375-19-60-A-39	623,082	623,082
WIOA National Dislocated Worker Grant, NEG OH30-Admin.	17.286	EM-33375-19-60-A-39	0	5,544
Total Hurricanes and Wildfires of 2017 Supplemental-National Dislocated Worker Grants			623,082	628,626
Total U.S. Department of Labor			2,914,348	3,141,191
<b>U.S. Department of Health &amp; Human Services:</b>				
<b>Pass-Through the Ohio Department of Job and Family Services:</b>				
TANF Cluster:				
Temporary Assistance for Needy Families	93.558	2001OHTANF	0	334
Total TANF Cluster/U.S. Department of Health & Human Services			0	334
<b>Total Expenditure of Federal Awards</b>			<b>\$2,914,348</b>	<b>\$3,141,525</b>

The accompanying notes are an integral part of this Schedule.

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2020**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Area 16 Workforce Development Board, (the Board's) under programs of the federal government for the year ended June 30, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The Board passes certain federal awards received from the Ohio Department of Job and Family Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the Board reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the Board has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.



# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Area 16 Workforce Development Board  
Belmont County  
68145 Hammond Road  
St. Clairsville, Ohio 43950

To the Workforce Development Board:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities and the major fund of the Area 16 Workforce Development Board, Belmont County, Ohio (the Board), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements and have issued our report thereon dated February 24, 2021, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Board.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Board's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Board's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Board's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the Board's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Board's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Area 16 Workforce Development Board  
Belmont County  
68145 Hammond Road  
St. Clairsville, Ohio 43950

To the Workforce Development Board:

### ***Report on Compliance for the Major Federal Program***

We have audited the Area 16 Workforce Development Board's, Belmont County, Ohio (the Board), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Board's major federal program for the year ended June 30, 2020. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the Board's major federal program.

### ***Management's Responsibility***

The Board's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the Board's compliance for the Board's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Board's major program. However, our audit does not provide a legal determination of the Board's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the Area 16 Workforce Development Board complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2020.

***Report on Internal Control Over Compliance***

The Board's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Board's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Board's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 24, 2021

**AREA 16 WORKFORCE DEVELOPMENT BOARD  
BELMONT COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2020**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> <ul style="list-style-type: none"> <li>• Workforce Innovation &amp; Opportunity Act (WIOA) Cluster – CFDA #'s 17.258, 17.259, 17.278</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

# OHIO AUDITOR OF STATE KEITH FABER



**AREA 16 WORKFORCE DEVELOPMENT BOARD**

**BELMONT COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/9/2021**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)