STATE OF OHIO GENERAL OBLIGATION BONDS

FRANKLIN COUNTY

JULY 1, 2019 TO JUNE 30, 2020 AGREED UPON PROCEDURES



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Commission Members State of Ohio General Obligation Bonds 30 E. Broad Street, 9th Floor Columbus, Ohio 43215

We have reviewed the *Independent Accountant's Report on Applying Agreed-Upon Procedures* of the State of Ohio General Obligation Bonds, Franklin County, prepared by Rea & Associates, Inc., for the period July 1, 2019 through June 30, 2020. Based upon this review, we have accepted this report in lieu of the audit required by Section 117.11, Revised Code.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The State of Ohio General Obligation Bonds is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

November 30, 2020



INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON-PROCEDURES

Jon Azoff, Director Office of Debt Management Commissioners of the Sinking Fund 30 E. Broad St., 9th Floor Columbus, OH 43215 Debbie Liddil, Chief Auditor Auditor of State 85 E. Broad Street, 10th Floor Columbus, OH 43215

Michael Babin, Assistant Secretary Ohio Public Facilities Commission 30 E. Broad St., 34th Floor Columbus, OH 43215

Dear Mr. Azoff, Ms. Liddil, and Mr. Babin:

We have performed the procedures enumerated below, which were agreed to by the management of the Commissioners of the Sinking Fund (CSF), Ohio Public Facilities Commission (OPFC), and Auditor of State solely to assist you in gaining assurance over (1) the accuracy and completeness of the Schedule of General Obligations Bonds from the Semi-Annual Report July 1, 2019 to December 31, 2019 and January 1, 2020 to June 30, 2020, issued by the CSF, and (2) compliance with debt issuance procedures. The sufficiency of these procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose. Our procedures and findings are described in the following section of this report.

1. To help assure the accuracy and completeness of the Schedule of General Obligation Bonds from the "Semi-Annual Report July 1, 2019 to December 31, 2019" and the "Semi-Annual Report January 1, 2020 to June 30, 2020" issued by CSF (attached), we specifically examined supporting documentation for the bonds authorized, bonds issued, outstanding bond debt, interest paid through December 31, 2019 and June 30, 2020, respectively, remaining interest through maturity, and cash balance in the applicable bond service funds and described the documentation used to support the amounts.

Findings:

Bonds authorized – Various sections of Article VIII of the Ohio Constitution, as approved by voters, authorize the issuance of Highway Capital Improvement Bonds, Coal Research and Development Bonds, Natural Resources Capital Facilities Bonds, Common Schools Capital Facilities Bonds, Higher Education Capital Facilities Bonds, Public Infrastructure Capital Improvements Bonds, Conservation Projects Bonds, Third Frontier Research and Development Projects Bonds, Third Frontier Job Ready Site Development Bonds, and Veterans Compensation Bonds. The authority to issue bonds in amounts authorized was conferred upon the CSF, OPFC, and the Treasurer of State of Ohio through legislation of the General Assembly or Ohio Constitution.

We traced and agreed bonds authorized to the supporting legislation of the General Assembly without exception.

Independent Accountant's Report on Applying Agreed-upon Procedures Page 2 of 4

Bonds Issued – The bonds issued balance reported by CSF on the Schedules of General Obligation Bonds includes bonds issued and refunded, but excludes refunding bonds in cases when issued. We traced and agreed this balance to the applicable transcripts of proceedings, provided by CSF, without exception.

Outstanding Bonded Debt – The outstanding bonded debt balance reported by CSF on the Schedules of General Obligation Bonds excludes bonds refunded, but includes refunding bonds in cases when issued. We traced and agreed this balance to debt-service-to-maturity schedules, provided by CSF, without exception.

Interest Paid Through December 31, 2019 and June 30, 2020, respectively - The interest paid through December 31, 2019 and June 30, 2020 balances reported by CSF on the Schedules of General Obligation Bonds as of December 31, 2019 and June 30, 2020, respectively, consists of both fixed and variable rate bond interest paid, as well as capital appreciation bond accretion paid. For American Recovery and Reinvestment Act Build America Bonds, this amount includes the federal subsidy portion of interest paid.

For the State's fixed rate bonds, we traced and agreed all fixed rate interest and accretion amounts paid through December 31, 2019 and June 30, 2020 on the Schedules of General Obligation Bonds to debt-service-to-maturity schedules, provided by CSF, without exception. For the State's variable rate bonds, we traced and agreed the beginning balance of the interest amount paid through December 31, 2019 and June 30, 2020 to the ending balance from the previous reporting period, and we traced and agreed the current interest amount paid to trustee invoices, provided by CSF, without exception.

Remaining Interest through Maturity – The remaining interest through maturity balance reported by CSF on the Schedules of General Obligation Bonds consists of future interest and accretion payments. We traced and agreed this balance to debt-service-to-maturity schedules, provided by CSF, without exception. The debt-service-to-maturity schedules for the State's nine variable rate bonds contain estimates for future interest payments to bondholders. For all nine variable rate bonds, the CSF estimated future interest rates at 3% through maturity.

Cash Balance in Bond Service Fund – We traced the Cash Balance in Bond Service Fund balances reported by CSF on the Schedules of General Obligation Bonds to the State of Ohio Agency Daily Cash Balance Reports (OHGLR052) as of December 31, 2019 and June 30, 2020, respectively. All Cash Balances in the Bond Service Fund balances agreed without exception.

2. Utilizing the process for the issuance of debt at OPFC, we determined: what debt was issued during the fiscal year; whether this debt issuance was properly approved; which purpose the debt served (coal research and development, natural resources, common schools, higher education, public infrastructure, conservation projects, third frontier research and development, third frontier job ready site development, or Persian Gulf, Afghanistan and Iraq Conflicts Compensation Bonds); and the debt was accurately reflected as "bonds issued" as of June 30th on the "Schedule of General Obligation Bonds" in the CSF semi-annual report.

Findings:

Debt issued by OPFC during fiscal year 2020 was as follows:

Type/Purpose	Series	Amount
Common Schools	2019A	\$ 300,000,000
Public Infrastructure	2019A	147,000,000
Third Frontier R&D	2019A	20,000,000
Third Frontier R&D	2019B	100,000,000
Coal R&D	P	8,000,000
Natural Resources	X	31,490,000
Common Schools	2020A	156,575,000
Common Schools	2020B	115,175,000
Higher Education	2020A	194,680,000
Higher Education	2020B	97,820,000
Public Infrastructure	2020A	140,940,000
Public Infrastructure	2020B	74,820,000
Conservation Projects	2020A	50,000,000
Veterans Compensation	2020A	25,065,000
		\$ 1,461,565,000

Each issuance was properly approved via Resolution and was accurately reflected as "bonds issued" as of June 30^{th} on the "Schedule of General Obligation Bonds" in the CSF semi-annual report.

3. If the Treasurer of State issued general obligation debt for Highway Capital Improvements during the fiscal year, we determined whether the debt issuance was approved by the proper authority based on the process for issuing debt at the Treasurer of State/CSF and determined that the debt was accurately reflected as "bonds issued' as of June 30th on the "Schedule of General Obligation Bonds" in the CSF semi-annual report.

Findings:

During fiscal year 2020, the Treasurer of State issued the following Highway Capital Improvement bond:

Type/Purpose	Series	Amount
Highway Capital Improvements	W	\$ 68,045,000

Pursuant to our inspection of the transcript of proceedings, the bonds were properly certified by the Office of the Treasurer of State and Director of the Ohio Department of Transportation. The debt was accurately reflected as "bonds issued" as of June 30th on the "Schedule of General Obligation Bonds" in the CSF semi-annual report.

Independent Accountant's Report on Applying Agreed-upon Procedures Page 4 of 4

This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants' attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' Government Auditing Standards. We were not engaged to and did not conduct an examination or a review of the subject matter, the objective of which would be the expression of an opinion or conclusion, respectively, on the accuracy and completeness of the Schedules of General Obligations Bonds from the Semi-Annual Reports July 1, 2019 to December 31, 2019 and January 1, 2020 to June 30, 2020, issued by the Commissioners of the Sinking Fund, as well as compliance with debt issuance procedures. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported.

This report is intended solely for the information and use of the Commissioners of the Sinking Fund, Ohio Public Facilities Commission, and Auditor of State, and this report is not suitable for any other purpose.

Rea & Associates, Inc. Dublin, Ohio

Rea & Associates, Inc.

September 29, 2020

As of December 31, 2019 (Dollars in 000s)

Legal Authority & Date of Voter Authorization	COAL DEVELOPMENT BONDS Article VIII, Section 15, of Ohio Constitution 11/5/1985	COMMON SCHOOLS BONDS Article VIII, Section 2(n), of Ohio Constitution 11/2/1999	CONSERVATION PROJECTS BONDS Article VIII, Sections 2(0) and 2(q), of Ohio Constitution 11/4/2008
Bonds Authorized (D)	\$ 260.000	\$ 5,645,000	\$ 700,000
Bonds Issued (A)		5,370,000	550.000
Bonds Authorized, but not Issued		275,000	150,000
Bonds Matured	· ·	2,497,740	270,595
Outstanding Bonded Debt (B)	<i>'</i>	2,690,270	275,565
Total Interest Cost to Maturity (C)	· ·	2,836,031	200,295
Interest Paid through 12/31/19	· ·	1,913,647	132,746
Remaining Interest through Maturity (C)	<i>'</i>	922,384	67,549
Original Discount on Capital Appreciation Bonds	· -	-	-
Accreted Principal Paid through 12/31/19	-	-	-
Remaining Discount through Maturity	-	-	-
Cash Balance in Bond Service Fund	-	-	15
Final Maturity Date	2/1/2028	6/15/2039	3/1/2032
Funding Source(s)	General Revenue Fund	General Revenue Fund & Net Lottery Proceeds	General Revenue Fund

Legal Authority & Date of Voter Authorization	HIGHER EDUCATION BONDS Article VIII, Section 2(n), of Ohio Constitution 11/2/1999	HIGHWAY CAPITAL IMPROVEMENTS BONDS Article VIII, Section 2(m), of Ohio Constitution 11/7/1995	NATURAL RESOURCES BONDS Article VIII, Section 2(I), of Ohio Constitution 11/2/1993
Bonds Authorized (D)	\$ 4,453,000	\$ 3,740,000	\$ 492,000
Bonds Issued (A)		3,312,955	453.000
Bonds Authorized, but not Issued		427,045	39,000
Bonds Matured		2,282,880	328,375
Outstanding Bonded Debt (B)	, -,	1,024,000	124,760
Total Interest Cost to Maturity		1,060,670	170,082
Interest Paid through 12/31/19	, ,	779,768	137,530
Remaining Interest through Maturity	, ,	280,902	32,552
Original Discount on Capital Appreciation Bonds	-	-	-
Accreted Principal Paid through 12/31/19	-	-	-
Remaining Discount through Maturity		=	-
Cash Balance in Bond Service Fund	-	63,197	2
Final Maturity Date	5/1/2039	5/1/2034	4/1/2033
Funding Source(s)		Highway User Receipts	General Revenue Fund

All dollar amounts represented have been rounded to the nearest thousand. Note: Some totals may not foot due to rounding.

As of December 31, 2019 (Dollars in 000s)

(Continued)

Legal Authority & Date of Voter Authorization	VETERAN'S COMPENSATION BONDS Article VIII, Section 2(r), of Ohio Constitution 11/3/2009 (E)	INFRASTRUCTURE IMPROVEMENT BONDS Article VIII, Sections 2(p) and 2(s), of Ohio Constitution 5/6/2014	JOB READY SITE DEVELOPMENT BONDS Article VIII, Section 2(p), of Ohio Constitution 5/4/2010 (F)
Bonds Authorized	\$ 200,000	\$ 4,425,000	\$ 150,000
Bonds Issued (A)	83,910	4,231,986	150,000
Bonds Authorized, but not Issued	-	193,014	-
Bonds Matured	55,145	2,344,192	127,025
Outstanding Bonded Debt	28,765	1,825,535	22,975
Total Interest Cost to Maturity (C)	21,576	2,116,979	31,840
Interest Paid through 12/31/19	17,158	1,450,421	30,404
Remaining Interest through Maturity (C)	4,419	666,558	1,436
Original Discount on Capital Appreciation Bonds	-	269,198	-
Accreted Principal Paid through 12/31/19	=	-	=
Remaining Discount through Maturity	=	-	=
Cash Balance in Bond Service Fund	-	90	-
Final Maturity Date	10/1/2026	3/1/2039	11/1/2022
Funding Source(s)	General Revenue Fund	General Revenue Fund	General Revenue Fund

Legal Authority & Date of Voter Authorization	THIRD FRONTIER RESEARCH AND DEVELOPMENT BONDS Article VIII, Section 2(p), of Ohio Constitution 5/4/2010
Bonds Authorized	\$ 1,200,000
Bonds Issued (A)	
Bonds Authorized, but not Issued	
Bonds Matured	580,735
Outstanding Bonded Debt	389,755
Total Interest Cost to Maturity	180,727
Interest Paid through 12/31/19	139,498
Remaining Interest through Maturity	41,229
Original Discount on Capital Appreciation Bonds	-
Accreted Principal Paid through 12/31/19	-
Remaining Discount through Maturity	-
Cash Balance in Bond Service Fund	-
Final Maturity Date	5/1/2029
Funding Source(s)	General Revenue Fund

All dollar amounts represented have been rounded to the nearest thousand. Note: Some totals may not foot due to rounding.

As of December 31, 2019 (Continued)

Notes:

All dollar amounts represented within this report have been rounded to the nearest thousand.

- (A) The "Bonds Issued" balance includes bonds that have been refunded, but excludes refunding bonds (i.e., bonds issued solely to refund prior bonds). Also, not more than:
 - \$50 million in Conservation Projects Bonds may be issued in any fiscal year, plus the principal amount of those obligations that in any prior fiscal year could have been but were not issued within the \$50 million fiscal year limit.
 - \$220 million in Highway Capital Improvements Bonds may be issued in any fiscal year, plus the principal amount of highway obligations that in any prior fiscal years could have been but were not issued within the \$220 million fiscal year limit.
 - \$50 million in Natural Resources Bonds may be issued in any fiscal year.
 - \$175 million in Infrastructure Improvement Bonds may be issued annually. In May 2014 voters approved an amendment which authorized a ten-year extension of the existing local government infrastructure program (authorized November, 2005). The amendment increased the allowable annual issuance amount from \$150 million to \$175 million in the first five fiscal years and \$200 million in each fiscal year thereafter.
 - \$1.2 billion in Third Frontier Research and Development Projects Bonds may be issued. Beginning with Fiscal Year 2013, no more than \$175 million may be issued in any fiscal year, plus in each case the principal amount of obligations that in any prior fiscal year could have been but were not issued.
- (B) The "Outstanding Bonded Debt" balance excludes bonds refunded, but includes refunding bonds in cases when issued. Also, not more than
 - \$100 million in Coal Development Bonds may be outstanding at any time.
 - \$400 million in Conservation Projects Bonds may be outstanding at any time.
 - \$1.2 billion in Highway Capital Improvements Bonds may be outstanding at any time.
 - \$200 million in Natural Resources Bonds may be outstanding at any time.
- (C) The "Total Interest Cost to Maturity" and "Remaining Interest through Maturity" balances for the Common Schools Bonds and the Infrastructure Improvement Bonds include estimates for interest payable on variable rate bonds.
- (D) The amounts of general obligation bonds authorized for Common Schools and for Higher Education were reduced by \$800 million and \$950 million, respectively, by HB562 enacted by the General Assembly in 2008. The proceeds generated by the Buckeye Tobacco Settlement Financing Authority transaction were used to fund such purposes in lieu of bonded debt until the proceeds from the Settlement, specified for the School Building Assistance Fund and the Higher Education Improvement Fund, were expended. As of June 30, 2012, all such payments from the Authority to the School Building Assistance Fund were made.
- (E) On December 31, 2013, the State's authority to issue additional bonds under Section 2(r) of Article VIII of the Constitution expired.
- (F) Authorization to issue under Section 2(p) of Article VIII has been exhausted.

As of June 30, 2020 (Dollars in 000s)

Legal Authority & Date of Voter Authorization	COAL DEVELOPMENT BONDS Article VIII, Section 15, of Ohio Constitution 11/5/1985	COMMON SCHOOLS BONDS Article VIII, Section 2(n), of Ohio Constitution 11/2/1999	CONSERVATION PROJECTS BONDS Article VIII, Sections 2(o) and 2(q), of Ohio Constitution 11/4/2008
Bonds Authorized (D)	\$ 260.000	\$ 5,945,000	\$ 750,000
Bonds Issued (A)		5,370,000	600.000
Bonds Authorized, but not Issued		575,000	150,000
Bonds Matured		2,586,530	287,300
Outstanding Bonded Debt (B)	· · · · · · · · · · · · · · · · · · ·	2,596,470	308,860
Total Interest Cost to Maturity (C)		2,800,085	211,915
Interest Paid through 6/30/2020		1,979,033	138,423
Remaining Interest through Maturity (C)	· · · · · · · · · · · · · · · · · · ·	821,051	73,492
Original Discount on Capital Appreciation Bonds	-	-	-
Accreted Principal Paid through 6/30/2020	-	-	-
Remaining Discount through Maturity	-	-	-
Cash Balance in Bond Service Fund	3	281	6
Final Maturity Date	2/1/2030	6/15/2039	3/1/2034
Funding Source(s)	General Revenue Fund	General Revenue Fund & Net Lottery Proceeds	General Revenue Fund

Legal Authority & Date of Voter Authorization	HIGHER EDUCATION BONDS Article VIII, Section 2(n), of Ohio Constitution 11/2/1999	HIGHWAY CAPITAL IMPROVEMENTS BONDS Article VIII, Section 2(m), of Ohio Constitution 11/7/1995	NATURAL RESOURCES BONDS Article VIII, Section 2(I), of Ohio Constitution 11/2/1993
Bonds Authorized (D)	\$ 4,453,000	\$ 3,740,000	\$ 492,000
Bonds Issued (A)		3,381,000	484,490
Bonds Authorized, but not Issued		359,000	7,510
Bonds Matured	· ·	2,371,920	338,230
Outstanding Bonded Debt (B)	, - ,	1,003,005	146,395
Total Interest Cost to Maturity		1,086,728	182,787
Interest Paid through 6/30/2020		804.610	140,458
Remaining Interest through Maturity	· · ·	282,117	42,329
Original Discount on Capital Appreciation Bonds	l '	- -	- -
Accreted Principal Paid through 6/30/2020		-	-
Remaining Discount through Maturity		-	_
Cash Balance in Bond Service Fund		640	4
Final Maturity Date	5/1/2039	5/1/2035	4/1/2035
Funding Source(s)		Highway User Receipts	General Revenue Fund

All dollar amounts represented have been rounded to the nearest thousand. Note: Some totals may not foot due to rounding.

As of June 30, 2020 (Dollars in 000s)

(Continued)

Legal Authority & Date of Voter Authorization	VETERAN'S COMPENSATION BONDS Article VIII, Section 2(r), of Ohio Constitution 11/3/2009 (E)	INFRASTRUCTURE IMPROVEMENT BONDS Article VIII, Sections 2(p) and 2(s), of Ohio Constitution 5/6/2014	JOB READY SITE DEVELOPMENT BONDS Article VIII, Section 2(p), of Ohio Constitution 5/4/2010 (F)
Bonds Authorized	\$ 200,000	\$ 4,600,000	\$ 150,000
Bonds Issued (A)	83,910	4,231,986	150,000
Bonds Authorized, but not Issued	-	368,014	-
Bonds Matured	59,330	2,385,002	131,935
Outstanding Bonded Debt	25,190	1,786,310	18,065
Total Interest Cost to Maturity (C)	18,739	2,087,228	31,840
Interest Paid through 6/30/2020	17,312	1,489,752	30,849
Remaining Interest through Maturity (C)	1,427	597,476	991
Original Discount on Capital Appreciation Bonds	-	269,198	-
Accreted Principal Paid through 6/30/2020	-	-	-
Remaining Discount through Maturity	-	-	-
Cash Balance in Bond Service Fund	-	25	2
Final Maturity Date	10/1/2026	3/1/2039	11/1/2022
Funding Source(s)	General Revenue Fund	General Revenue Fund	General Revenue Fund

Legal Authority & Date of Voter Authorization	THIRD FRONTIER RESEARCH AND DEVELOPMENT BONDS Article VIII, Section 2(p), of Ohio Constitution 5/4/2010
Bonds Authorized	\$ 1,200,000
Bonds Issued (A)	
Bonds Authorized, but not Issued	
Bonds Matured	606,755
Outstanding Bonded Debt	363,735
Total Interest Cost to Maturity	180,727
Interest Paid through 6/30/2020	144,963
Remaining Interest through Maturity	35,763
Original Discount on Capital Appreciation Bonds	<u>-</u>
Accreted Principal Paid through 6/30/2020	-
Remaining Discount through Maturity	-
Cash Balance in Bond Service Fund	9
Final Maturity Date	0/1/2020

All dollar amounts represented have been rounded to the nearest thousand.

Note: Some totals may not foot due to rounding.

As of June 30, 2020 (Continued)

Notes:

All dollar amounts represented within this report have been rounded to the nearest thousand.

- (A) The "Bonds Issued" balance includes bonds that have been refunded, but excludes refunding bonds (i.e., bonds issued solely to refund prior bonds). Also, not more than:
 - \$50 million in Conservation Projects Bonds may be issued in any fiscal year, plus the principal amount of those obligations that in any prior fiscal year could have been but were not issued within the \$50 million fiscal year limit.
 - \$220 million in Highway Capital Improvements Bonds may be issued in any fiscal year, plus the principal amount of highway obligations that in any prior fiscal years could have been but were not issued within the \$220 million fiscal year limit.
 - \$50 million in Natural Resources Bonds may be issued in any fiscal year.
 - \$175 million in Infrastructure Improvement Bonds may be issued annually. In May 2014 voters approved an amendment which authorized a ten-year extension of the existing local government infrastructure program (authorized November, 2005). The amendment increased the allowable annual issuance amount from \$150 million to \$175 million in the first five fiscal years and \$200 million in each fiscal year thereafter.
 - \$1.2 billion in Third Frontier Research and Development Projects Bonds may be issued. Beginning with Fiscal Year 2013, no more than \$175 million may be issued in any fiscal year, plus in each case the principal amount of obligations that in any prior fiscal year could have been but were not issued.
- (B) The "Outstanding Bonded Debt" balance excludes bonds refunded, but includes refunding bonds in cases when issued. Also, not more than
 - \$100 million in Coal Development Bonds may be outstanding at any time.
 - \$400 million in Conservation Projects Bonds may be outstanding at any time.
 - \$1.2 billion in Highway Capital Improvements Bonds may be outstanding at any time.
 - \$200 million in Natural Resources Bonds may be outstanding at any time.
- (C) The "Total Interest Cost to Maturity" and "Remaining Interest through Maturity" balances for the Common Schools Bonds and the Infrastructure Improvement Bonds include estimates for interest payable on variable rate bonds.
- (D) The amounts of general obligation bonds authorized for Common Schools and for Higher Education were reduced by \$800 million and \$950 million, respectively, by HB562 enacted by the General Assembly in 2008. The proceeds generated by the Buckeye Tobacco Settlement Financing Authority transaction were used to fund such purposes in lieu of bonded debt until the proceeds from the Settlement, specified for the School Building Assistance Fund and the Higher Education Improvement Fund, were expended. As of June 30, 2012, all such payments from the Authority to the School Building Assistance Fund were made.
- (E) On December 31, 2013, the State's authority to issue additional bonds under Section 2(r) of Article VIII of the Constitution expired.
- (F) Authorization to issue under Section 2(p) of Article VIII has been exhausted.



STATE OF OHIO GENERAL OBLIGATION BONDS

FRANKLIN COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/10/2020