



OHIO AUDITOR OF STATE  
**KEITH FABER**





**ROLLING HILLS LOCAL SCHOOL DISTRICT  
GUERNSEY COUNTY  
JUNE 30, 2019**

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GUERNSEY COUNTY  
JUNE 30, 2019**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Rolling Hills Local School District  
Guernsey County  
P.O. Box 38  
Byesville, Ohio 43723

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Rolling Hills Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Rolling Hills Local School District, Guernsey County, Ohio, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof, for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 3 to the financial statements, during 2019, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, and Schedules of Net Pension and Other Post-employment Benefit Liabilities and Pension and Other Post-employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 19, 2020, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Keith Faber". The signature is written in a cursive style with a large initial "K".

Keith Faber  
Auditor of State  
Columbus, Ohio

March 19, 2020

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# Rolling Hills Local School District, Ohio

## *Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

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The discussion and analysis of the Rolling Hills Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the financial statements to enhance their understanding of the School District's financial performance.

### **FINANCIAL HIGHLIGHTS**

*Key financial highlights for fiscal year 2019 are as follows:*

- Net Position of governmental activities increased \$2,249,815.
- General revenues accounted for \$16,752,838 in revenue or 76 percent of all revenues. Program specific revenues in the form of charges for services, grants and contributions accounted for \$5,281,495 or 24 percent of total revenues of \$22,034,333.
- The School District had \$19,784,518 in expenses related to governmental activities; only \$5,281,495 of these expenses were offset by program specific charges for services, grants and contributions. General revenues (primarily taxes and intergovernmental) of \$16,752,838 were adequate to cover the remaining expenses.
- Total governmental funds had \$21,592,969 in revenues and \$21,514,598 in expenditures. Total governmental fund balances increased \$78,371.

### **USING THE BASIC FINANCIAL STATEMENTS**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Rolling Hills Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and the Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

#### ***Reporting the School District as a Whole***

##### *Statement of Net Position and Statement of Activities*

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2019?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

# Rolling Hills Local School District, Ohio

## *Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

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These two statements report the School District's Net Position and changes in that position. This change in Net Position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's activities are reported as governmental including instruction, support services, operation of non-instructional services, debt service, and extracurricular activities.

### ***Reporting the School District's Most Significant Funds***

#### *Fund Financial Statements*

The analysis of the School District's major fund begins on page 11. Fund financial reports provide detailed information about the School District's major fund. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental fund is the General Fund.

***Governmental Funds*** All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

### ***Reporting the School District's Fiduciary Responsibilities***

The School District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private purpose trust fund. The School District is also the fiduciary for OHSAA tournaments. This activity is presented as a custodial fund. The School District's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's Net Position for 2019 compared to 2018.

# Rolling Hills Local School District, Ohio

## *Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

**Table 1**  
**Net Position**

	2019	2018	Change
<b>Assets</b>			
Current and Other Assets	\$16,974,461	\$16,112,269	\$862,192
Capital Assets	9,530,761	10,093,007	(562,246)
Net OPEB Asset	1,074,250	0	1,074,250
Total Assets	<u>27,579,472</u>	<u>26,205,276</u>	<u>1,374,196</u>
<b>Deferred Outflows of Resources</b>			
Pension	4,814,275	6,016,853	(1,202,578)
OPEB	273,247	268,566	4,681
Total Deferred Outflows	<u>5,087,522</u>	<u>6,285,419</u>	<u>(1,197,897)</u>
<b>Liabilities</b>			
Other Liabilities	2,269,807	2,246,513	23,294
Long-Term Liabilities:			
Due Within One Year	222,685	245,671	(22,986)
Due In More Than One Year:			
Net Pension Liability	18,815,279	20,128,315	(1,313,036)
Net OPEB Liability	2,013,246	4,569,276	(2,556,030)
Other Amounts	1,228,969	1,263,093	(34,124)
Total Liabilities	<u>24,549,986</u>	<u>28,452,868</u>	<u>(3,902,882)</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	4,573,152	4,390,593	182,559
Pension	1,395,986	1,163,787	232,199
OPEB	1,894,388	528,886	1,365,502
Total Deferred Inflows of Resources	<u>7,863,526</u>	<u>6,083,266</u>	<u>1,780,260</u>
<b>Net Position</b>			
Net Investment in Capital Assets	9,133,379	9,598,471	(465,092)
Restricted	267,577	224,503	43,074
Unrestricted (Deficits)	<u>(9,147,474)</u>	<u>(11,819,307)</u>	<u>2,671,833</u>
Total Net Position	<u>\$253,482</u>	<u>(\$1,996,333)</u>	<u>\$2,249,815</u>

The net pension liability (NPL) is the largest single liability (or one of the largest liabilities) reported by the School District at June 30, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

## **Rolling Hills Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets increased \$1,374,196. Current and other assets increased by \$862,192, primarily due to increases in cash and cash equivalents; property taxes receivable, due to an increase in property valuation; prepaid items, due to the timing of liability insurance and workers' compensation payments; and accounts receivable, due to an increase in stop-loss receivable of \$195,273, \$495,412, \$69,630, and \$96,850, respectively. The net OPEB asset increased \$1,704,250.

Total liabilities decreased \$3,902,882. Decreases in net pension liability, net OPEB liability, claims payable, and other long-term liabilities of \$1,313,036 and \$2,556,030, \$43,678, and \$57,110, respectively, were offset by increases in intergovernmental payable of \$31,399 and accrued wages and benefits payable of \$14,023, both due to increases in employee compensation.

Table 2 shows the changes in net position for the fiscal year ended June 30, 2019, and comparisons to fiscal year 2018.

# Rolling Hills Local School District, Ohio

## *Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

**Table 2**  
**Changes in Net Position**

<b>Revenues</b>	2019	2018	Change
Program Revenues:			
Charges for Services	\$2,025,099	\$2,090,429	(\$65,330)
Operating Grants and Contributions	3,256,396	3,678,369	(421,973)
<b>Total Program Revenues</b>	<b>5,281,495</b>	<b>5,768,798</b>	<b>(487,303)</b>
General Revenues:			
Property Taxes	6,937,744	6,364,570	573,174
Grants and Entitlements	9,506,557	8,913,295	593,262
Investment Earnings	185,036	92,551	92,485
Miscellaneous	123,501	164,699	(41,198)
<b>Total General Revenues</b>	<b>16,752,838</b>	<b>15,535,115</b>	<b>1,217,723</b>
<b>Total Revenues</b>	<b>22,034,333</b>	<b>21,303,913</b>	<b>730,420</b>
<b>Program Expenses</b>			
Instruction:			
Regular	9,454,612	4,817,803	4,636,809
Special	2,126,211	1,474,482	651,729
Vocational	164,912	135,276	29,636
Student Intervention Services	7,431	19,627	(12,196)
Support Services:			
Pupils	549,783	293,394	256,389
Instructional Staff	973,771	329,437	644,334
Board of Education	19,126	17,560	1,566
Administration	1,476,502	824,480	652,022
Fiscal	597,823	544,082	53,741
Operation and Maintenance of Plant	1,741,384	1,621,668	119,716
Pupil Transportation	1,053,332	952,795	100,537
Central	119,325	105,842	13,483
Operation of Non-Instructional Services:			
Food Service Operations	926,453	862,428	64,025
Community Services	23,826	15,771	8,055
Extracurricular Activities	533,080	263,147	269,933
Interest and Fiscal Charges	16,947	28,407	(11,460)
<b>Total Expenses</b>	<b>19,784,518</b>	<b>12,306,199</b>	<b>7,478,319</b>
<b>Change in Net Position</b>	<b>2,249,815</b>	<b>8,997,714</b>	<b>8,208,739</b>
Net Position at Beginning of Year			
Restated - See Note 3	(1,996,333)	(10,994,047)	8,997,714
<b>Net Position at End of Year</b>	<b>\$253,482</b>	<b>(\$1,996,333)</b>	<b>\$2,249,815</b>

The largest component of the increase in program expenses results from changes in assumptions and benefit terms related to pensions. STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). (See Note 12) As a result of these changes, pension expense decreased from \$1,506,010 in fiscal year 2017 to a negative pension expense of \$6,261,782 for fiscal year 2018. For fiscal year 2019, pension expense increased to \$1,230,149, closer to the 2017 pension expense amount.

Property taxes made up approximately 31 percent of revenues for governmental activities for the Rolling Hills Local School District. Of the remaining revenues, the School District receives 58 percent from state foundation, federal, and state grants; 9 percent from charges for services; and 2 percent from investment earnings and miscellaneous.

## **Rolling Hills Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

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The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. As the result of legislation enacted in 1976, the overall revenue generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become 0.5 mills and the owner would still pay \$35.00. This legislation helps explain the relatively sizable increase in the School District's taxable value accompanied by the relatively small increase in tax revenue. Property taxes made up just 31 percent of revenues for governmental activities for Rolling Hills Local School District in 2019. Additionally, increases in property taxes would only have a nominal effect upon the School District's total revenue. This is due to the funding formula in place in Ohio, any increase in property tax revenue would be offset by a corresponding decrease in state funding the School District would receive.

Approximately 59 percent of the School District's budget for expenses is used to fund instructional expenses. Support services make up 33 percent of expenses and 8 percent is used for the remaining expenses.

The increase in program expenses of \$7,478,319 is primarily due to changes in pension and OPEB expenses related to the liabilities. Pension expense increased \$7,955,606, while OPEB expense decreased \$1,563,965.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. In other words, it identifies the cost of those services supported by tax revenue and unrestricted State entitlements.

# Rolling Hills Local School District, Ohio

## *Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

**Table 3**  
**Governmental Activities**

	2019 Total Cost of Services	2019 Net Cost of Services	2018 Total Cost of Services	2018 Net Cost of Services
<b>Program Expenses</b>				
Instruction:				
Regular	\$9,454,612	\$7,254,980	\$4,817,803	\$2,379,085
Special	2,126,211	838,427	1,474,482	(317,960)
Vocational	164,912	26,237	135,276	(3,399)
Student Intervention Services	7,431	7,431	19,627	19,627
Support Services:				
Pupils	549,783	377,688	293,394	121,397
Instructional Staff	973,771	609,980	329,437	199,829
Board of Education	19,126	19,126	17,560	17,560
Administration	1,476,502	1,475,828	824,480	818,573
Fiscal	597,823	597,823	544,082	544,082
Operation and Maintenance of Plant	1,741,384	1,673,948	1,621,668	1,594,711
Pupil Transportation	1,053,332	1,042,935	952,795	937,287
Central	119,325	119,325	105,842	98,585
Non-Instructional Services:				
Food Service Operations	926,453	129,152	862,428	93,960
Community Services	23,826	228	15,771	(6,695)
Extracurricular Activities	533,080	312,968	263,147	10,819
Interest and Fiscal Charges	16,947	16,947	28,407	28,407
Totals	<u>\$19,784,518</u>	<u>\$14,503,023</u>	<u>\$12,306,199</u>	<u>\$6,535,868</u>

The dependence upon tax revenues and state subsidies for governmental activities is apparent. 73 percent of total expenses are supported through taxes and other general revenues.

### THE SCHOOL DISTRICT FUNDS

The School District's major fund is accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$21,592,969 and expenditures of \$21,514,598. The net change in fund balance, including other financing sources (uses) was \$78,371.

The fund balance of the General Fund increased \$69,099. The General Fund's unassigned fund balance of \$4,574,139 represented 25 percent of current year expenditures.

#### *General Fund Budgeting Highlights*

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2019, the School District did not amend its General Fund estimated revenues or appropriations. For the General Fund, the final estimated revenues were \$18,086,583, \$845,051 below actual revenues. The final estimated expenditures were \$19,138,595, \$302,499 below actual expenditures.

The School District's ending unobligated General Fund balance was \$6,926,312.

# Rolling Hills Local School District, Ohio

Management's Discussion and Analysis

For the Fiscal Year June 30, 2019

Unaudited

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## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

At the end of fiscal year 2019, the School District had \$9,530,761 invested, net of depreciation, in land, land improvements, buildings and improvements, furniture, fixtures, and equipment, and vehicles. Table 4 shows fiscal year 2019 balances compared to 2018.

**Table 4**  
**Capital Assets at June 30**  
**(Net of Depreciation)**

	2019	2018
Land	\$214,502	\$214,502
Construction in Progress	32,166	0
Land Improvements	1,645,375	1,834,644
Buildings and Improvements	6,813,816	7,085,257
Furniture, Fixtures, and Equipment	378,893	400,311
Vehicles	446,009	558,293
Totals	<u>\$9,530,761</u>	<u>\$10,093,007</u>

For additional information on capital assets, see Note 10 to the basic financial statements.

### Debt

At June 30, 2019, the School District had \$438,289 outstanding in energy conservation notes and capital leases, with \$125,367 due within one year. Table 5 shows fiscal year 2019 balances compared to 2018.

**Table 5**  
**Outstanding Debt, at Fiscal Year End**

	2019	2018
2010 Energy Conservation Notes		
Term Notes 2.0%-4.15%	\$300,000	\$300,000
Capital Appreciation Notes 14.41%	12,945	27,824
Accretion of Interest	27,984	60,359
Premium	12,923	15,507
Capital Leases	84,437	166,712
Totals	<u>\$438,289</u>	<u>\$570,402</u>

For additional information on debt, see Notes 15 and 16 to the basic financial statements.

## CURRENT ISSUES

The School District ended fiscal year 2019 with an overall increase in net position, primarily due to changes in the net pension/OPEB liability. Based on the current financial situation, the School District will continue to be proactive in maintaining a balanced budget for fiscal year 2020. The athletic activities are being subsidized in part by donations. However, these activities continue to rely on unrestricted



# **Rolling Hills Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year June 30, 2019*

*Unaudited*

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General Fund resources in order to maintain a positive balance. The School District's emergency replacement levy was passed in November of 2016, and generates approximately \$1,400,000 annually. Based on these factors, the Board of Education and Administration of the School District must maintain careful financial planning and prudent fiscal management in order to ensure the future financial stability of the School District.

## **CONTACTING THE SCHOOL DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Kandi Raach, Treasurer/CFO at Rolling Hills Local School District, P.O. Box 38, Byesville, Ohio 43723.

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**Rolling Hills Local School District, Ohio**  
*Statement of Net Position*  
*June 30, 2019*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$8,374,218
Inventory Held for Resale	6,291
Materials and Supplies Inventory	27,277
Accounts Receivable	147,906
Intergovernmental Receivable	662,378
Prepaid Items	131,878
Property Taxes Receivable	7,624,513
Net OPEB Asset	1,074,250
Nondepreciable Capital Assets	246,668
Depreciable Capital Assets, Net	9,284,093
<i>Total Assets</i>	<i>27,579,472</i>
<b>Deferred Outflows of Resources</b>	
Pension	4,814,275
OPEB	273,247
<i>Total Deferred Outflows of Resources</i>	<i>5,087,522</i>
<b>Liabilities</b>	
Accounts Payable	79,584
Accrued Wages and Benefits Payable	1,474,559
Contracts Payable	3,539
Accrued Interest Payable	1,038
Matured Compensated Absences Payable	9,243
Intergovernmental Payable	373,464
Claims Payable	328,380
Long-Term Liabilities:	
Due within One Year	222,685
Due in More than One Year	
Net Pension Liability (See Note 12)	18,815,279
Net OPEB Liability (See Note 13)	2,013,246
Other Amounts Due in More Than One Year	1,228,969
<i>Total Liabilities</i>	<i>24,549,986</i>
<b>Deferred Inflows of Resources</b>	
Property Taxes	4,573,152
Pension	1,395,986
OPEB	1,894,388
<i>Total Deferred Inflows of Resources</i>	<i>7,863,526</i>
<b>Net Position</b>	
Net Investment in Capital Assets	9,133,379
Restricted for:	
Classroom Facilities Maintenance	36,590
State Programs	46,633
Federal Programs	108,618
Student Managed Activities	40,099
Other Purposes	35,637
Unrestricted (Deficit)	(9,147,474)
<i>Total Net Position</i>	<i>\$253,482</i>

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2019

	Expenses	Program Revenues		Net (Expense)
		Charges for Services and Sales	Operating Grants and Contributions	Revenue and Changes in Net Position
				Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$9,454,612	\$1,179,090	\$1,020,542	(\$7,254,980)
Special	2,126,211	314,058	973,726	(838,427)
Vocational	164,912	0	138,675	(26,237)
Student Intervention Services	7,431	0	0	(7,431)
Support Services:				
Pupils	549,783	133,697	38,398	(377,688)
Instructional Staff	973,771	0	363,791	(609,980)
Board of Education	19,126	0	0	(19,126)
Administration	1,476,502	0	674	(1,475,828)
Fiscal	597,823	0	0	(597,823)
Operation and Maintenance of Plant	1,741,384	45,500	21,936	(1,673,948)
Pupil Transportation	1,053,332	0	10,397	(1,042,935)
Central	119,325	0	0	(119,325)
Operation of Non-Instructional Services:				
Food Service Operations	926,453	137,950	659,351	(129,152)
Community Services	23,826	0	23,598	(228)
Extracurricular Activities	533,080	214,804	5,308	(312,968)
Interest and Fiscal Charges	16,947	0	0	(16,947)
<b>Total Primary Government</b>	<b>\$19,784,518</b>	<b>\$2,025,099</b>	<b>\$3,256,396</b>	<b>(14,503,023)</b>
<b>General Revenues</b>				
Property Taxes Levied for General Purposes				6,937,744
Grants and Entitlements not Restricted to Specific Programs				9,506,557
Investment Earnings				185,036
Miscellaneous				123,501
<b>Total General Revenues</b>				<b>16,752,838</b>
<b>Change in Net Position</b>				<b>2,249,815</b>
<b>Net Position at Beginning of Year - Restated (See Note 3)</b>				<b>(1,996,333)</b>
<b>Net Position at End of Year</b>				<b>\$253,482</b>

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2019*

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$7,248,529	\$150,926	\$7,399,455
Receivables:			
Property Taxes	7,624,513	0	7,624,513
Accounts	3,791	8,863	12,654
Intergovernmental	238,708	423,670	662,378
Interfund	155,107	0	155,107
Prepaid Items	130,336	1,542	131,878
Inventory Held for Resale	0	6,291	6,291
Materials and Supplies Inventory	19,502	7,775	27,277
<b>Total Assets</b>	<b><u>\$15,420,486</u></b>	<b><u>\$599,067</u></b>	<b><u>\$16,019,553</u></b>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities</b>			
Accounts Payable	\$62,724	\$16,860	\$79,584
Accrued Wages and Benefits Payable	1,305,815	168,744	1,474,559
Interfund Payable	0	155,107	155,107
Matured Compensated Absences Payable	9,243	0	9,243
Intergovernmental Payable	337,779	35,685	373,464
Contracts Payable	3,539	0	3,539
<b>Total Liabilities</b>	<b><u>1,719,100</u></b>	<b><u>376,396</u></b>	<b><u>2,095,496</u></b>
<b>Deferred Inflows of Resources</b>			
Property Taxes	4,573,152	0	4,573,152
Unavailable Revenue	1,204,131	183,660	1,387,791
<b>Total Deferred Inflows of Resources</b>	<b><u>5,777,283</u></b>	<b><u>183,660</u></b>	<b><u>5,960,943</u></b>
<b>Fund Balances</b>			
Nonspendable			
Inventories	19,502	7,775	27,277
Prepaid Items	130,336	1,542	131,878
Restricted for:			
Classroom Facilities Maintenance	0	36,590	36,590
State Grant Expenditures	0	29,907	29,907
Student Managed Activities	0	40,099	40,099
Other Purposes	0	35,637	35,637
Committed to:			
Purchases for Contracts	43,373	0	43,373
Assigned to:			
Purchases on Order	349,680	0	349,680
Subsequent Year Appropriations	2,785,779	0	2,785,779
School Support Services	21,294	0	21,294
Unassigned (Deficits)	4,574,139	(112,539)	4,461,600
<b>Total Fund Balances</b>	<b><u>7,924,103</u></b>	<b><u>39,011</u></b>	<b><u>7,963,114</u></b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b><u>\$15,420,486</u></b>	<b><u>\$599,067</u></b>	<b><u>\$16,019,553</u></b>

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
June 30, 2019*

<b>Total Governmental Fund Balances</b>		<b>\$7,963,114</b>
 <b>Amounts reported for governmental activities in the statement of net position are different because:</b>		
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds.		9,530,761
Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the funds:		
Delinquent Property Taxes	1,076,352	
Tuition and Fees	67,263	
Charges for Services	8,863	
Grants	174,797	
Miscellaneous	60,516	1,387,791
The net pension liability and net opeb liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds:		
Deferred Outflows - Pension	4,814,275	
Deferred Inflows - Pension	(1,395,986)	
Net Pension Liability	(18,815,279)	
Deferred Outflows - OPEB	273,247	
Deferred Inflows - OPEB	(1,894,388)	
Net OPEB Asset	1,074,250	
Net OPEB Liability	(2,013,246)	(17,957,127)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.		781,635
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Energy Conservation Notes Term	(300,000)	
Capital Appreciation Notes	(12,945)	
Accretion of Interest - Capital Appreciation Notes	(27,984)	
Bond Premium	(12,923)	
Capital Leases	(84,437)	
Compensated Absences	(1,013,365)	
Accrued Interest Payable	(1,038)	(1,452,692)
 Net Position of Governmental Activities		 <b>\$253,482</b>

See accompanying notes to the basic financial statements



**Rolling Hills Local School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2019*

	General	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>			
Property Taxes	\$6,651,643	\$0	\$6,651,643
Intergovernmental	10,451,563	2,257,107	12,708,670
Investment Earnings	185,019	0	185,019
Tuition and Fees	1,431,602	0	1,431,602
Charges for Services	0	133,034	133,034
Extracurricular	133,697	214,804	348,501
Rent	0	45,500	45,500
Gifts and Donations	20,707	5,308	26,015
Miscellaneous	44,631	18,354	62,985
<i>Total Revenues</i>	<u>18,918,862</u>	<u>2,674,107</u>	<u>21,592,969</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	9,727,790	1,007,637	10,735,427
Special	2,196,804	161,417	2,358,221
Vocational	185,184	0	185,184
Student Intervention Services	7,431	0	7,431
Support Services:			
Pupils	566,964	25,862	592,826
Instructional Staff	700,307	380,617	1,080,924
Board of Education	19,126	0	19,126
Administration	1,662,396	679	1,663,075
Fiscal	590,090	0	590,090
Operation and Maintenance of Plant	1,599,657	56,977	1,656,634
Pupil Transportation	984,536	39,937	1,024,473
Central	105,518	8,501	114,019
Operation of Non-Instructional Services:			
Food Service Operations	0	879,165	879,165
Community Services	636	23,190	23,826
Extracurricular Activities	42,190	360,761	402,951
Capital Outlay	32,166	0	32,166
Debt Service:			
Principal Retirement	82,275	14,878	97,153
CAB Accretion	0	41,347	41,347
Interest and Fiscal Charges	4,335	6,225	10,560
<i>Total Expenditures</i>	<u>18,507,405</u>	<u>3,007,193</u>	<u>21,514,598</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>411,457</u>	<u>(333,086)</u>	<u>78,371</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	0	342,358	342,358
Transfers Out	(342,358)	0	(342,358)
<i>Total Other Financing Sources (Uses)</i>	<u>(342,358)</u>	<u>342,358</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	69,099	9,272	78,371
<i>Fund Balances at Beginning of Year - Restated (See Note 3)</i>	<u>7,855,004</u>	<u>29,739</u>	<u>7,884,743</u>
<i>Fund Balances at End of Year</i>	<u><u>\$7,924,103</u></u>	<u><u>\$39,011</u></u>	<u><u>\$7,963,114</u></u>

See accompanying notes to the basic financial statements



**Rolling Hills Local School District, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures, and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2019*

**Net Change in Fund Balances - Total Governmental Funds** \$78,371

**Amounts reported for governmental activities in the statement of activities are different because**

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays:

Capital Asset Additions	199,318	
Depreciation Expense	<u>(755,473)</u>	(556,155)

Governmental funds report only the disposal of capital assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or loss is reported for each disposal.

Loss on Disposal of Capital Assets		(6,091)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	286,101	
Tuition and Fees	61,546	
Charges for Services	4,916	
Grants	28,268	
Miscellaneous	<u>60,516</u>	441,347

Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Capital Appreciation Bonds	14,879	
Capital Lease	<u>82,275</u>	97,154

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities. Premiums are reported as revenues when the debt is first issued; however, these amounts are deferred and amortized on the statement of activities:

Amortization of Term Premium	2,584	
Annual Accretion	<u>32,375</u>	34,959

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net change of the internal service fund is reported with governmental activities.

87,515

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	1,405,195	
OPEB	<u>55,176</u>	1,460,371

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension	(1,526,936)	
OPEB	<u>2,214,283</u>	687,347

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences		<u>(75,003)</u>
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**Change in Net Position of Governmental Activities** \$2,249,815

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
General Fund  
For the Fiscal Year Ended June 30, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$6,329,176	\$6,329,176	\$6,624,891	\$295,715
Intergovernmental	10,032,478	10,032,478	10,501,220	468,742
Investment Earnings	176,760	176,760	185,019	8,259
Tuition and Fees	1,408,113	1,408,113	1,473,904	65,791
Gifts and Donations	7,643	7,643	8,000	357
Miscellaneous	132,413	132,413	138,600	6,187
<i>Total Revenues</i>	18,086,583	18,086,583	18,931,634	845,051
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	9,679,324	9,679,324	9,743,248	(63,924)
Special	2,311,480	2,311,480	2,221,818	89,662
Vocational	229,768	229,768	209,863	19,905
Student Intervention Services	10,155	10,155	8,497	1,658
Support Services:				
Pupils	396,780	396,780	401,830	(5,050)
Instructional Staff	823,232	823,232	758,832	64,400
Board of Education	62,661	62,661	27,206	35,455
Administration	1,718,191	1,718,191	1,706,366	11,825
Fiscal	556,360	556,360	547,373	8,987
Operation and Maintenance of Plant	1,957,114	1,957,114	1,841,423	115,691
Pupil Transportation	1,116,052	1,116,052	1,097,737	18,315
Central	108,966	108,966	108,798	168
Operation of Non-Instructional Services	917	917	725	192
Extracurricular Activities	40,918	40,918	41,450	(532)
Capital Outlay	126,677	126,677	120,930	5,747
<i>Total Expenditures</i>	19,138,595	19,138,595	18,836,096	302,499
<i>Excess of Revenues Over (Under) Expenditures</i>	(1,052,012)	(1,052,012)	95,538	1,147,550
<b>Other Financing Uses</b>				
Transfers Out	(337,960)	(337,960)	(342,358)	(4,398)
<i>Net Change in Fund Balance</i>	(1,389,972)	(1,389,972)	(246,820)	1,143,152
<i>Fund Balance at Beginning of Year</i>	6,628,680	6,628,680	6,628,680	0
Prior Year Encumbrances Appropriated	544,452	544,452	544,452	0
<i>Fund Balance at End of Year</i>	\$5,783,160	\$5,783,160	\$6,926,312	\$1,143,152

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Fund Net Position*  
*Medical Self-Insurance Internal Service Fund*  
*June 30, 2019*

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**Current Assets**

Equity in Pooled Cash and Cash Equivalents	\$974,763
Accounts Receivable	<u>135,252</u>

<i>Total Assets</i>	<u>1,110,015</u>
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**Current Liabilities**

Claims Payable	<u>328,380</u>
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**Net Position**

Unrestricted	<u><u>\$781,635</u></u>
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See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Revenues, Expenses, and Changes in Fund Net Position*  
*Medical Self-Insurance Internal Service Fund*  
*For the Fiscal Year Ended June 30, 2019*

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<b>Operating Revenues</b>	
Charges for Services	<u>\$2,676,211</u>
<b>Operating Expenses</b>	
Purchased Services	422,668
Claims	<u>2,166,045</u>
<i>Total Operating Expenses</i>	<u>2,588,713</u>
Operating Income	87,498
<b>Non-Operating Revenue</b>	
Interest Income	<u>17</u>
Change in Net Position	87,515
Net Position at Beginning of Year	<u>694,120</u>
Net Position at End of Year	<u><u>\$781,635</u></u>

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Cash Flows*  
*Medical Self-Insurance Internal Service Fund*  
*For the Fiscal Year Ended June 30, 2019*

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**Increase (Decrease) in Cash and Cash Equivalents**

**Cash Flows from Operating Activities**

Cash Received from Interfund Services Provided	\$2,676,211
Cash Payments for Services	(422,668)
Cash Payments for Claims	<u>(2,276,372)</u>

Net Cash Provided by Operating Activities (22,829)

**Cash Flows from Investing Activities**

Interest on Investments 17

Cash and Cash Equivalents at Beginning of Year 997,575

Cash and Cash Equivalents at End of Year \$974,763

**Reconciliation of Operating Income to  
Net Cash Provided by Operating Activities**

Operating Income \$87,498

**Changes in Assets and Liabilities**

Increase in Accounts Receivable	(66,640)
Decrease in Claims Payable	<u>(43,687)</u>

Net Cash Provided by Operating Activities (\$22,829)

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Fiduciary Net Position*  
*Private Purpose Trust Fund*  
*June 30, 2019*

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	Private Purpose Trust
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$9,238
Cash and Cash Equivalents with Fiscal Agents	<u>1,095,800</u>
<i>Total Assets</i>	<u>1,105,038</u>
<b>Net Position</b>	
Held in Trust for Scholarships	<u><u>\$1,105,038</u></u>

See accompanying notes to the basic financial statements

**Rolling Hills Local School District, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Private Purpose Trust Fund and Custodial Fund*  
*For the Fiscal Year Ended June 30, 2019*

	Private Purpose Trust	Custodial
<b>Additions</b>		
Gifts and Contribution	\$45,303	\$0
Interest	26,885	\$0
Increase in Fair Value of Investments	43,232	0
Amounts Collected for Other Organizations	0	66,270
<i>Total Additions</i>	<u>115,420</u>	<u>66,270</u>
<b>Deductions</b>		
Payments in Accordance with Trust Agreements	60,987	0
Distributions to Other Organizations	0	75,951
<i>Total Deductions</i>	<u>60,987</u>	<u>75,951</u>
Change in Net Position	54,433	(9,681)
Net Position at Beginning of Year - Restated (See Note 3)	<u>1,050,605</u>	<u>9,681</u>
Net Position at End of Year	<u><u>\$1,105,038</u></u>	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements

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# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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## **Note 1 - Description of the School District and Reporting Entity**

Rolling Hills Local School District is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as authorized by State statute and federal guidelines. This Board of Education controls the School District's six instructional/support facilities staffed by 70 classified employees, 28 administrative employees, and 110 certified teaching and administrative personnel who provide services to 1,691 students and other community members.

### ***Reporting Entity***

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Rolling Hills Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. No separate governmental units meet the criteria for inclusion as a component unit.

The School District participates in five jointly governed organizations and two insurance purchasing pools. These organizations are the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA), the Mid-East Career and Technology Centers, the Metropolitan Educational Council, the Coalition of Rural and Appalachian Schools, the Ohio Coalition for Equity and Adequacy of School Funding, the Ohio School Plan (OSP), and the Ohio School Boards Association Workers' Compensation Group Rating Plan. Additional information concerning these organizations is presented in Notes 18 and 19.

## **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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## **A. Basis of Presentation**

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## **B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds utilized by the School District: governmental, proprietary, and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The General Fund is the only major fund of the School District.

# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2019*

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**General Fund** The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income/loss, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

**Medical Self-Insurance Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical/surgical, dental, and prescription drug claims.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District has a private purpose trust fund which accounts for various college scholarships for students. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The School District has one custodial fund. The Custodial fund is used to account for assets held by the School District as fiscal agent for OHSAA tournaments.

## **C. Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities accounts for increases (revenues) and decreases (expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is

# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

## ***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis.

On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, fees, and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources

# Rolling Hills Local School District, Ohio

## *Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes and income taxes. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities fund on page 18. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### ***E. Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

The School District has a segregated bank account for monies held separate from the School District's central bank account. This account maintains voluntary payroll deductions associated with the School District's flexible spending program. This interest bearing depository account is presented on the financial statements as "Cash and Cash Equivalents in Segregated Accounts" since it is not deposited into the School District treasury.

The School District has amounts presented on the financial statements as "Cash and Cash Equivalents with Fiscal Agents" which represents money held by the Foundation for Appalachian Ohio for the Miriam Hawes Legacy Endowment Fund, a scholarship fund.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest is credited to the General Fund. Interest revenue credited to the General Fund during fiscal year 2019 amounted to \$185,019, which includes \$35,921 assigned from other School District funds.

During fiscal year 2019, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

# Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

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For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented as cash and cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

## ***F. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

## ***G. Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of expendable supplies held for consumption and donated and purchased food.

## ***H. Capital Assets***

All of the School District's capital assets are general capital assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	10-20 years
Buildings and Improvements	5-50 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	10 years

# **Rolling Hills Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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## ***I. Internal Activity***

Transfers within governmental activities are eliminated on the government-wide statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used aren't eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## ***J. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. A liability is recorded for vacation eligible employees after one year of service with the School District.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for employees with seventeen or more years of current service with the School District.

## ***K. Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

## ***L. Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans and unpaid amounts for interfund services are classified as "interfund receivables/payables". These amounts are eliminated on the Statement of Net Position.

## ***M. Note Premiums***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Note premiums are deferred and amortized over the term of the notes using the straight-line method, which approximates the effective interest method. Notes payable are reported net of the applicable note premium or discount.

## Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

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Note discounts on the capital appreciation notes are deferred and accreted over the term of the notes.

On the governmental fund financial statements, note premiums are recognized in the period in which the debt is issued. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

### ***N. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or it is imposed by law through constitutional provisions.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report deficit balances.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications can be used.



# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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## ***O. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## ***P. Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## ***Q. Net Position***

Net Position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## ***R. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

## ***S. Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been authorized to allocate appropriations to the function and object levels.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the

# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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budgetary statements reflect the amounts in the amended certificate in effect when final appropriations for the fiscal year were passed.

The appropriation resolution is subject to amendment throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### **Note 3 - Changes in Accounting Principles and Restatement of Net Position**

For fiscal year 2019, the School District implemented Governmental Accounting Standards Board (GASB) Statement no. 84, *Fiduciary Activities*, Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, and Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*,

For fiscal year 2019, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-2*. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the School District's financial statements.

### ***Restatement of Fund Balances and Net Position***

The implementation of GASB Statement No. 84 had the following effect on fund balance as of June 30, 2018:

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

	Governmental Funds		Total
	General	Non Major	
Fund Balances, June 30, 2018	\$7,855,004	(\$19,367)	\$7,835,637
Adjustments:			
GASB 84	0	49,106	49,106
Restated Fund Balances, June 30, 2018	\$7,855,004	\$29,739	\$7,884,743

The implementation of GASB Statement No. 84 had the following effect on net position as of June 30, 2018:

	Governmental Activities
Net Position June 30, 2018	(\$2,045,439)
Adjustments:	
GASB 84	49,106
Restated Net Position June 30, 2018	(\$1,996,333)

The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of June 30, 2018:

	Fiduciary Funds	
	Agency	Custodial
Net Position June 30, 2018	\$66,350	\$1,050,605
Adjustments:		
Assets	(56,669)	0
Restated Net Position June 30, 2018	\$9,681	\$1,050,605

### Note 4 - Fund Deficits

The following funds had deficit fund balances as of June 30, 2019:

	Deficit
<b>Special Revenue Funds:</b>	
Food Service	\$53,769
Title I	25,035
Miscellaneous Federal Grants	25,960

These deficits resulted from payables recorded in accordance with Generally Accepted Accounting Principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

# Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

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## Note 5 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than committed or assigned fund balance (GAAP basis).
4. Prepaid items are reported on the balance sheet (GAAP basis), but not on the cash basis.
5. Budgetary revenues and expenditures of the Public School Support Fund are reclassified to the General Fund for GAAP reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

Net Change in Fund Balance	
GAAP Basis	\$69,099
Revenue Accruals	159,176
Expenditure Accruals	(93,122)
Prepaid Items:	
Beginning of Year	33,573
End of Year	(130,336)
Cash Deficits	149,828
To reclassify excess of revenues and other sources of financial resources over expenditures and other uses of financial resources into financial statement fund types	15,713
Encumbrances	<u>(450,751)</u>
Budget Basis	<u><u>(\$246,820)</u></u>

## Note 6 - Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

## **Rolling Hills Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not

# Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

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to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

**Investments** As of June 30, 2019, the School District had the following investment:

	<u>Measurement Amount</u>	<u>Maturity</u>	<u>Standard &amp; Poor's Rating</u>
Net Asset Value Per Share Star Ohio	\$7,150,784	Average 53.3 days	AAAm

**Interest Rate Risk:** The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sell negotiable instruments prior to maturity in accord with the law. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

**Credit Risk:** STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices.

## Note 7 - Property Taxes and Abatements

### *Property Taxes*

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar 2019 represents collections of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed value listed as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2019 represents collections of calendar year 2018 taxes. Public utility taxes received in calendar year 2019 became a lien December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
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The School District receives property taxes from Guernsey, Noble, and Muskingum Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real and public utility taxes which are measurable as of June 30, 2019, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance, and recognized as revenue at June 30, 2019, was \$1,975,009 in the General Fund. At June 30, 2018, \$1,984,257 was available in the General Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenues.

The tax rate decreased slightly, due to an increase in assessed values. Assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections		2019 First Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$214,415,440	75.23%	\$235,420,310	76.25%
Public Utility Personal	70,592,070	24.77%	73,340,750	23.75%
Total	\$285,007,510	100.00%	\$308,761,060	100.00%
Tax Rate per \$1,000 of Assessed Valuation	\$24.40		\$24.10	

### ***Abatements***

School District property taxes were reduced as follows under county and city agreements entered into by overlapping governments:

Overlapping Governments	2019 Taxes Abated
<i>Community Reinvestment Areas:</i>	
Guernsey County	\$223,672
City of Cambridge	37,027
 <i>Enterprise Zones:</i>	
Guernsey County	50,469

# Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
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## Note 8 - Receivables

Receivables at June 30, 2019, consisted of property taxes, interfund, accounts, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables, except delinquent property taxes, are expected to be collected in one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

<u>Governmental Activities</u>	<u>Amounts</u>
CAFS	\$105,178
State Foundation	66,545
Food Service	3,310
Title I	129,533
Title II-A	27,526
Title VI-B	2,772
Idea-B	120,988
Striving Readers	5,922
Title VI-A	5,912
Miscellaneous Receivable	6,469
21st Century	97,458
Ohio School Climate	15,000
6b Restoration	7,802
6b Idea Restoration	174
Agriculture Education	7,273
Workers' Compensation	<u>60,516</u>
Total	<u>\$662,378</u>

## Note 9 - Significant Commitments

### A. Contractual Commitments

As of June 30, 2019, the School District's contractual purchase commitments are as follows:

<u>Project</u>	<u>Contract Amount</u>	<u>Amount Expended</u>	<u>Balance at 06/30/19</u>
Bus Purchase	\$85,952	\$0	\$85,952
Baseball and Softball Dugouts	45,064	18,025	27,039
Fencing	33,685	0	33,685
Athletic Complex Road Relocation	120,732	14,141	106,591

### B. Encumbrances

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at fiscal year end may be reported as part of restricted, committed, or assigned classifications



## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

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of fund balance. At fiscal year end, the School District's commitments for encumbrances in the governmental funds were as follows:

General	\$450,751
Nonmajor Governmental Funds	<u>187,395</u>
Total	<u>\$638,146</u>

### Note 10 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance at 6/30/18	Additions	Deductions	Balance at 6/30/19
Capital Assets:				
Nondepreciable Capital Assets:				
Land	\$214,502	\$0	\$0	\$214,502
Construction in Progress	0	32,166	0	32,166
Total Nondepreciable Capital Assets	<u>214,502</u>	<u>32,166</u>	<u>0</u>	<u>246,668</u>
Depreciable Capital Assets:				
Land Improvements	3,300,907	0	0	3,300,907
Buildings and Improvements	18,779,396	98,141	30,877	18,846,660
Furniture, Fixtures, and Equipment	3,931,653	69,011	9,197	3,991,467
Vehicles	1,907,246	0	0	1,907,246
Total Depreciable Capital Assets	<u>27,919,202</u>	<u>167,152</u>	<u>40,074</u>	<u>28,046,280</u>
Less Accumulated Depreciation:				
Land Improvements	(1,466,263)	(189,269)	0	(1,655,532)
Buildings and Improvements	(11,694,139)	(368,141)	29,436	(12,032,844)
Furniture, Fixtures, and Equipment	(3,531,342)	(85,779)	4,547	(3,612,574)
Vehicles	(1,348,953)	(112,284)	0	(1,461,237)
Total Accumulated Depreciation	<u>(18,040,697)</u>	<u>(755,473) *</u>	<u>33,983</u>	<u>(18,762,187)</u>
Total Capital Assets being Depreciated, Net	<u>9,878,505</u>	<u>(588,321)</u>	<u>6,091</u>	<u>9,284,093</u>
Capital Assets, Net	<u>\$10,093,007</u>	<u>(\$556,155)</u>	<u>\$6,091</u>	<u>\$9,530,761</u>

\*Depreciation expense was charged to governmental functions as follows:

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

Instruction:	
Regular	\$226,997
Special	34,433
Support Services:	
Pupils	13,208
Instructional Staff	19,544
Administration	31,596
Fiscal	8,116
Operation and Maintenance of Plant	102,521
Pupil Transportation	116,240
Central	2,705
Food Service Operations	47,057
Extracurricular Activities	153,056
Total Depreciation Expense	\$755,473

### Note 11 - Risk Management

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For fiscal year 2019, the School District contracted with the Ohio School Plan (OSP) for the following coverage:

Commercial Property Coverage Blanket	\$77,830,496	\$1,000 deductible
Commercial Crime Coverage	25,000	1,000 deductible
Fleet Insurance:		
Liability	3,000,000	any one accident
Auto Medical Payments	5,000	any one accident
Uninsured Motorists	1,000,000	any one accident
Comprehensive	Cash Value	250/1,000 deductible
Collision	Cash Value	500/1,000 deductible
General Liability:		
Educational General Liability	3,000,000	each occurrence
Personal and Advertising Injury	3,000,000	each offense
Medical Expense	10,000	each accident
General Aggregate	5,000,000	
Products Aggregate	3,000,000	
Employee Benefits Liability	3,000,000	2,500 Deductible
Aggregate	5,000,000	
Employers' Liability	3,000,000	
Errors and Omissions	3,000,000	
Aggregate	5,000,000	
Employment Practices	3,000,000	
Aggregate	5,000,000	

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has been so significant reduction in insurance coverage from fiscal year 2018.

## Rolling Hills Local School District, Ohio

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### **B. Workers' Compensation**

For fiscal year 2019, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria.

### **C. Employee Medical Benefits**

The School District has elected to provide employee medical/surgical, dental, and prescription drug benefits through a self-insured plan. Medical Benefits Administrators, Inc. serves as claims servicer for this coverage. The claims liability of \$328,380 reported in the internal service fund at June 30, 2019, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount in fiscal years 2018 and 2019 were:

	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Balance at End of Year</u>
2018	\$411,132	\$2,037,236	\$2,076,301	\$372,067
2019	372,067	2,232,685 (1)	2,276,372	328,380
(1) Claims Expense		\$2,166,045		
Increase in Stop Loss Reimbursement Receivable		66,640		
Current Year Claims		<u>\$2,232,685</u>		

### **Note 12 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### **A. Net Pension Liability/Net OPEB Liability**

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
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The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

### ***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$328,450 for fiscal year 2019. Of this amount \$91,570 is reported as an intergovernmental payable.

### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

## **Rolling Hills Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,076,745 for fiscal year 2019. Of this amount \$140,242 is reported as an intergovernmental payable.

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

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### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	
Proportion of the Net Pension Liability			
Prior Measurement Date	0.07280850%	0.06641981%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.07186660%	0.06685242%	
Change in Proportionate Share	-0.00094190%	0.00043261%	
			Total
Proportionate Share of the Net			
Pension Liability	\$4,115,933	\$14,699,346	\$18,815,279
Pension Expense	\$296,787	\$1,230,149	\$1,526,936

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$225,733	\$339,306	\$565,039
Changes of assumptions	92,947	2,605,001	2,697,948
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	100,755	45,338	146,093
School District contributions subsequent to the measurement date	328,450	1,076,745	1,405,195
Total Deferred Outflows of Resources	\$747,885	\$4,066,390	\$4,814,275
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$95,996	\$95,996
Net difference between projected and actual earnings on pension plan investments	114,040	891,352	1,005,392
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	42,955	251,643	294,598
Total Deferred Inflows of Resources	\$156,995	\$1,238,991	\$1,395,986

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

\$1,405,195 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	\$326,831	\$1,078,813	\$1,405,644
2021	105,657	774,096	879,753
2022	(135,074)	77,108	(57,966)
2023	(34,974)	(179,363)	(214,337)
Total	\$262,440	\$1,750,654	\$2,013,094

### ***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and



## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
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beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$5,797,602	\$4,115,933	\$2,705,966

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2019*

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### *Actuarial Assumptions - STRS*

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
 Total	 <u>100.00 %</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2019*

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$21,466,460	\$14,699,346	\$8,971,902

### Note 13 - Postemployment Benefits

See Note 12 for a description of the net OPEB liability.

#### **Plan Description - School Employees Retirement System (SERS)**

**Health Care Plan Description** - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

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care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$43,011.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$55,176 for fiscal year 2019. Of this amount \$46,402 is reported as an intergovernmental payable.

### ***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

	SERS	STRS	
Proportion of the Net OPEB Liability Prior Measurement Date	0.07369650%	0.06641981%	
Proportion of the Net OPEB Liability Current Measurement Date	0.07256850%	0.06685242%	
Change in Proportionate Share	-0.00112800%	0.00043261%	
			Total
Proportionate Share of the:			
Net OPEB Liability	\$2,013,246	\$0	\$2,013,246
Net OPEB (Asset)	0	1,074,250	1,074,250
OPEB Expense	115,915	(2,330,198)	(2,214,283)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$32,863	\$125,474	\$158,337
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	44,317	15,417	59,734
School District contributions subsequent to the measurement date	55,176	0	55,176
Total Deferred Outflows of Resources	\$132,356	\$140,891	\$273,247
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$62,589	\$62,589
Changes of assumptions	180,875	1,463,750	1,644,625
Net difference between projected and actual earnings on OPEB plan investments	3,021	122,724	125,745
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	47,710	13,719	61,429
Total Deferred Inflows of Resources	\$231,606	\$1,662,782	\$1,894,388

\$55,176 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	(\$57,250)	(\$272,956)	(\$330,206)
2021	(47,225)	(272,956)	(320,181)
2022	(15,470)	(272,956)	(288,426)
2023	(14,184)	(245,085)	(259,269)
2024	(14,393)	(235,305)	(249,698)
Thereafter	(5,904)	(222,633)	(228,537)
Total	(\$154,426)	(\$1,521,891)	(\$1,676,317)

### ***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

# Rolling Hills Local School District, Ohio

## Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

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Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.62 percent
Prior Measurement Date	3.56 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.70 percent
Prior Measurement Date	3.63 percent
Medical Trend Assumption	
Medicare	5.375 to 4.75 percent
Pre-Medicare	7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

***Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates*** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease (2.70%)	Current Discount Rate (3.70%)	1% Increase (4.70%)
School District's proportionate share of the net OPEB liability	\$2,442,916	\$2,013,246	\$1,673,028

  

	1% Decrease (6.25 % decreasing to 3.75%)	Current Trend Rate (7.25 % decreasing to 4.75%)	1% Increase (8.25 % decreasing to 5.75%)
School District's proportionate share of the net OPEB liability	\$1,624,320	\$2,013,246	\$2,528,254

### ***Actuarial Assumptions – STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return - Current Year	7.45 percent
Blended Discount Rate of Return - Prior Year	4.13 percent
Health Care Cost Trends	
Medical	
Pre-Medicare	6 percent initial, 4 percent ultimate
Medicare	5 percent initial, 4 percent ultimate
Prescription Drug	
Pre-Medicare	8 percent initial, 4 percent ultimate
Medicare	-5.23 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality



## Rolling Hills Local School District, Ohio

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improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the Prior Measurement Date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net OPEB asset	(\$920,733)	(\$1,074,250)	(\$1,203,274)

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$1,195,990)	(\$1,074,250)	(\$950,613)

### Note 14 - Employee Benefits

#### A. *Compensated Absences*

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators who are contracted to work on a twelve month contract, earn ten to thirty days of vacation per year, depending upon length of service. Vacation can be accumulated to one year's worth of accrual plus ten days. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers, administrators, and classified employees who are contracted to work less than 260 days per year do not earn vacation time.

Teachers and administrators earn sick leave at the rate of one and one-fourth days per month. There is no limit to the amount of sick leave that may be accumulated. Sick leave may be accumulated up to a maximum of 265 days for classified employees and administrative personnel and 265 days for certified employees. Upon retirement, all employees receive payment for one-fourth of their total sick leave accumulation.

#### B. *Insurance Benefits*

The School District provides life insurance and accidental death and dismemberment insurance to all full-time employees through CoreSource, Inc. in the amount of \$50,000.

### Note 15 - Capitalized Leases

In fiscal year 2016, the School District entered into a lease agreement for school busses. The lease meets the criteria of a capital lease which is defined as transferring benefits and risks of ownership to the lessee.

Actual principal payments during fiscal year 2019 totaled \$82,575 in the governmental funds.

The agreements provide for minimum annual rental payments as follows:

Fiscal Year	Amount
2020	\$86,610
Total Minimum Lease Payments	86,610
Less: Amount Representing Interest	(2,173)
Present Value of Minimum Lease Payments	\$84,437

## Rolling Hills Local School District, Ohio

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For the Fiscal Year Ended June 30, 2019*

### Note 16 - Long-Term Obligations

Changes in long-term obligations of the School District during fiscal year 2019 were as follows:

	Principal Outstanding 6/30/18	Additions	Deductions	Principal Outstanding 6/30/19	Amounts Due in One Year
<b>Governmental Activities:</b>					
2010 Energy Conservation Notes:					
Term Notes 2.0% - 4.15%	\$300,000	\$0	\$0	\$300,000	\$0
Capital Appreciation Notes 14.41%	27,824	0	14,879	12,945	12,945
Accretion on Capital Appreciation Bonds	60,359	8,972	41,347	27,984	27,984
CAB Premium	15,507	0	2,584	12,923	0
Total Notes	<u>403,690</u>	<u>8,972</u>	<u>58,810</u>	<u>353,852</u>	<u>40,929</u>
Net Pension Liability:					
STRS	15,778,168	0	1,078,822	14,699,346	0
SERS	<u>4,350,147</u>	<u>0</u>	<u>234,214</u>	<u>4,115,933</u>	<u>0</u>
Total Net Pension Liability	<u>20,128,315</u>	<u>0</u>	<u>1,313,036</u>	<u>18,815,279</u>	<u>0</u>
Net OPEB Liability:					
STRS	2,591,456	0	2,591,456	0	0
SERS	<u>1,977,820</u>	<u>35,426</u>	<u>0</u>	<u>2,013,246</u>	<u>0</u>
Total Net OPEB Liability	<u>4,569,276</u>	<u>35,426</u>	<u>2,591,456</u>	<u>2,013,246</u>	<u>0</u>
Capital Leases	<u>166,712</u>	<u>0</u>	<u>82,275</u>	<u>84,437</u>	<u>84,437</u>
Sick Leave Benefits Payable	<u>938,362</u>	<u>197,604</u>	<u>122,601</u>	<u>1,013,365</u>	<u>97,319</u>
Total Governmental Activities Long-Term Liabilities	<u>\$26,206,355</u>	<u>\$242,002</u>	<u>\$4,168,178</u>	<u>\$22,280,179</u>	<u>\$222,685</u>

Capital Leases are paid from the General Fund. Compensated Absences will be paid from the General Fund and the Food Service Special Revenue Fund. The School District pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension/OPEB liability. However, employer pension contributions are made from the following funds: General Fund, Food Service, Title I, and Miscellaneous Federal Grant Special Revenue Funds. For additional information related to the net pension liability, see Note 12.

**2010 Energy Conservation Notes** – On March 11, 2010, Rolling Hills Local School District issued \$707,824 of general obligation notes, pursuant to House Bill 264. The notes were issued to finance an energy conservation project. The notes were issued at 2.0 – 4.15 percent interest rate. The issuance of the notes included a \$38,772 premium that will be amortized over the life of the issue, with a final maturity at December 1, 2024. \$2,373 in issuance costs were previously expensed.

As part of the note issuance, the School District, pursuant to Section 3317.18, Ohio Revised Code, and Section 3301-8-01, Ohio Administrative Code, participated in the Ohio Credit Enhancement Program, and was assigned a rating of Aa3 from Moody's Investors Service for the note issuance. In the event the School District is unable to make sufficient debt service payments and the payment will not be made by a credit enhancement facility, the Ohio Department of Education will make the sufficient payment.

## Rolling Hills Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

The Current Interest Term Notes maturing on December 1, 2024, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2020	\$60,000
2021	60,000
2022	60,000
2023	60,000

The remaining principal amount of such Current Interest Term Notes (\$60,000) will be paid at stated maturity on December 1, 2024.

The Current Interest Notes maturing on or after December 1, 2020, are subject to redemption at the option of the School District, either in whole or in part, in such order as the School District shall determine, on any date on or after June 1, 2020, at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

The capital appreciation notes for the 2010 issue mature December 1, 2018, through December 1, 2019. At maturity, all compounded interest is paid and the note holder receives the face value of the note. As the value of the note increases, the accretion is reflected as a liability. The maturity amount of the notes is \$100,000. Accretion during fiscal year 2019 amounted to \$8,927, and a payment was made in the amount of \$56,226, leaving a total note liability of \$40,929.

Principal and Interest requirements to retire the remaining outstanding notes for the 2010 Energy Conservation Notes outstanding at June 30, 2019, are as follows:

<u>Fiscal Year</u>	<u>Term Notes</u>		<u>Capital Appreciation Notes</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Accretion</u>
2020	\$0	\$12,450	\$12,945	\$37,055
2021	60,000	11,205	0	0
2022	60,000	8,715	0	0
2023	60,000	11,205	0	0
2024	60,000	3,735	0	0
2025	60,000	1,245	0	0
Totals	<u>\$300,000</u>	<u>\$48,555</u>	<u>\$12,945</u>	<u>\$37,055</u>

The overall debt margin of the School District as of June 30, 2019, was \$27,784,111, with an unvoted debt margin of \$308,712.

### Note 17 - Interfund Activity

#### A. Transfers

During fiscal year 2019, the General Fund made transfers in the amount of \$342,358 to the Food Service, Miscellaneous Local Grants, and Miscellaneous State Grants Funds in the amounts of \$80,087, \$197,168, and \$2,653, respectively, and to the Debt Service Fund in the amount of \$62,450. The transfers were

# Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2019

used to move unrestricted revenue collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

## **B. Interfund Balances**

Interfund receivables and payables at June 30, 2019, consist of the following individual balances, representing \$149,828 due to the General Fund from Special Revenue Funds for cash deficits, and \$5,279 due to the General Fund from Miscellaneous Local Funds for monies advanced to be repaid to the General Fund when grant funds are received.

	Interfund Receivable	Interfund Payable
General Fund	\$155,107	\$0
Nonmajor Special Revenue Funds:		
Miscellaneous Local Funds	0	5,279
Title I	0	45,292
Miscellaneous Federal Grants	0	104,536
Total All Funds	<u>\$155,107</u>	<u>\$155,107</u>

## **Note 18 - Jointly Governed Organizations**

### **A. Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments**

The Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA) was created as a separate regional council of governments pursuant to State statutes. OME-RESA operates under the direction of a Board comprising a representative from each participating school district. The Board exercises total control over the operations of OME-RESA including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. OME-RESA provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2019, the total amount paid to OME-RESA from the School District was \$65,744 for technology services and financial accounting services and educational management information. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Educational Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

### **B. Mid-East Career and Technology Centers**

The Mid-East Career and Technology Centers (Center) is a jointly governed organization providing vocational services to its thirteen member school districts. The Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one member from each of the participating school district's boards. The Board exercises total control over the operations of Mid-East Career and Technology Centers including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The continued existence of the Center is not dependent on the School District's continued participating and no equity interest exists. During fiscal year 2019, the School District made no payments to the Center. To obtain financial information write to the Mid-East Career and Technology Centers, Rick White, Treasurer, at 1965 Chandlerville Road, Zanesville, Ohio 43701.

## **Rolling Hills Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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### ***C. Metropolitan Educational Council***

The School District participates in the Metropolitan Educational Council (MEC), a jointly governed organization. The organization is composed of over 193 members which includes school districts, joint vocational schools, educational service centers, and libraries covering 39 counties in Central Ohio. The MEC helps its members purchase services, insurances, supplies and other items at a discounted rate.

The governing board of MEC is composed of 44 members, either the superintendent, a designated representative, or a member of the board of education for each participating school district in Franklin County and one representative from each county. The board exercised total control over the operations of MEC including budgeting, appropriating, contracting, and designing management. Each participant's control is limited to its representation on the board. Each year, the participating school districts pay a membership fee to MEC to cover the costs of administering the program. During fiscal year 2019, the School District made no payments to MEC for a membership fee. Financial information may be obtained from the Metropolitan Educational Council, Sue Ward, who serves as fiscal officer, at 2100 Citygate Drive, Columbus, OH 43219.

### ***D. Coalition of Rural and Appalachian Schools***

*Coalition of Rural and Appalachian Schools (CORAS)* -The Coalition of Rural and Appalachian Schools (CORAS) is a jointly governed organization composed of over 130 school districts and other educational institutions in the 35-county region of Ohio designated as Appalachia. The Coalition is operated by a board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 35 Appalachian counties are divided; and three from Ohio University College of Education. The board exercised total control over the operations of CORAS including budgeting, appropriating, contracting, and designing management. Each participant's control is limited to its representation on the board. The Council provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Council. The School District's membership fee was \$325 for fiscal year 2019. To obtain financial information write to the Coalition of Rural and Appalachian Schools, Mike Shoemaker, Executive Director, at McCracken Hall, Ohio University, Athens, Ohio 45701.

### ***E. The Ohio Coalition of Equity and Adequacy of School Funding***

The Ohio Coalition of Equity and Adequacy of School Funding is organized as a council of governments pursuant to Chapter 167 of the Ohio Revised Code. The Coalition was organized in 1990 to challenge the constitutionality of the Ohio school funding system. The Coalition is governed by a Steering Committee of 90 school district representatives. Though most of the members are superintendents, some treasurers, board members, and administrators also serve. Several persons serve as ex officio members. The membership of the coalition includes over 500 school districts throughout the State of Ohio. The Committee exercises total control over budgeting, appropriating, contracting, and the designation of management. Member school districts and joint vocational schools pay dues of \$.05 per pupil. School districts and joint vocational schools may also pay supplemental dues in the amount of \$.50 per pupil for K-12 districts and educational service centers pay dues of \$.05 per pupil. The Coalition is not dependent on the continued participation of the School District and the School District does not maintain an equity interest or financial responsibility for the Coalition. During fiscal year 2019, the School District paid \$844

# Rolling Hills Local School District, Ohio

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2019

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to the Coalition. To obtain financial information write to Ohio Coalition of Equity and Adequacy of School Funding at 100 South Third Street, Columbus, Ohio 43215.

## Note 19 - Insurance Purchasing Pools

### A. Ohio School Plan

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The Ohio School Plan (OSP) is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen member Board of directors consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group, Inc. Hylant Group, Inc. is the Administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which establishes agreements between OSP and member schools.

### B. Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP)

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the plan.

## Note 20 - Set-Aside Calculations

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years. In prior fiscal years, the School District was also required to set aside money for budget stabilization and textbooks.

The following cash basis information describes the changes in the fiscal year end set-aside amounts for capital acquisitions. Disclosure of this information is required by the State statute.

	<u>Capital Improvements</u>
Set-Aside Reserve Balance as of as of June 30, 2018	\$0
Current Year Set-Aside Requirement	301,903
Current Year Qualifying Expenditures	<u>(407,245)</u>
Totals	<u><u>(\$105,342)</u></u>
Set-Aside Balance Carried Forward to Future Fiscal Years	<u><u>\$0</u></u>

## **Rolling Hills Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2019*

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The School District had qualifying expenditures during the fiscal year that reduced the capital set-aside amount below zero. The excess set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

### **Note 21 - Contingencies**

#### ***A. Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

#### ***B. School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District.

#### ***C. Litigation***

At June 30, 2019, the School District was party to legal proceedings, however the outcome and potential impact cannot be determined at this time. It is the opinion of management, however, any potential outcome will have no material effect on the financial statements.



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**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1)\**

	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.07186660%	0.07280850%	0.06934300%
School District's Proportionate Share of the Net Pension Liability	\$4,115,933	\$4,350,147	\$5,075,268
School District's Covered Payroll	\$2,355,785	\$2,324,107	\$2,149,457
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	174.72%	187.17%	236.12%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2016	2015	2014
0.06980040%	0.07366000%	0.07366000%
\$3,982,878	\$3,727,891	\$4,380,324
\$2,123,126	\$2,220,260	\$2,125,463
187.59%	167.90%	206.09%
69.16%	71.70%	65.52%

**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Six Fiscal Years (1)\**

	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.06685242%	0.06641981%	0.06677895%
School District's Proportionate Share of the Net Pension Liability	\$14,699,346	\$15,778,168	\$22,352,927
School District's Covered Payroll	\$7,632,271	\$7,363,636	\$7,051,464
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	192.59%	214.27%	317.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.30%	75.30%	66.80%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2016	2015	2014
0.06743390%	0.06928232%	0.06928232%
\$18,636,758	\$16,851,858	\$20,073,824
\$7,035,600	\$7,026,008	\$7,535,677
264.89%	239.85%	266.38%
72.10%	74.70%	69.30%

**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District 's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Three Fiscal Years (1)*

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.07256850%	0.07369650%	0.07007270%
School District's Proportionate Share of the Net OPEB Liability	\$2,013,246	\$1,977,820	\$1,997,331
School District's Covered Payroll	\$2,355,785	\$2,324,107	\$2,149,457
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	85.46%	85.10%	92.92%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%	12.46%	11.49%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*State Teachers Retirement System of Ohio*  
*Last Three Fiscal Years (1)*

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.06685242%	0.06641981%	0.06677895%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,074,250)	\$2,591,456	\$3,571,356
School District's Covered Payroll	\$7,632,271	\$7,363,636	\$7,051,464
School District's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll	-14.08%	35.19%	50.65%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	176.00%	47.10%	37.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$328,450	\$318,031	\$325,375	\$300,924
Contributions in Relation to the Contractually Required Contribution	<u>(328,450)</u>	<u>(318,031)</u>	<u>(325,375)</u>	<u>(300,924)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$2,432,963	\$2,355,785	\$2,324,107	\$2,149,457
Pension Contributions as a Percentage of Covered Payroll	<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	\$55,176	\$49,473	\$39,300	\$34,604
Contributions in Relation to the Contractually Required Contribution	<u>(55,176)</u>	<u>(49,473)</u>	<u>(39,300)</u>	<u>(34,604)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>2.27%</u>	<u>2.10%</u>	<u>1.69%</u>	<u>1.61%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.77%</u>	<u>15.60%</u>	<u>15.69%</u>	<u>15.61%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information



<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$279,828	\$307,728	\$294,164	\$296,253	\$283,387	\$297,137
<u>(279,828)</u>	<u>(307,728)</u>	<u>(294,164)</u>	<u>(296,253)</u>	<u>(283,387)</u>	<u>(297,137)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$2,123,126	\$2,220,260	\$2,125,466	\$2,202,630	\$2,254,471	\$2,194,515
<u>13.18%</u>	<u>13.86%</u>	<u>13.84%</u>	<u>13.45%</u>	<u>12.57%</u>	<u>13.54%</u>
\$53,721	\$39,786	\$39,360	\$48,678	\$69,663	\$46,524
<u>(53,721)</u>	<u>(39,786)</u>	<u>(39,360)</u>	<u>(48,678)</u>	<u>(69,663)</u>	<u>(46,524)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>2.53%</u>	<u>1.79%</u>	<u>1.85%</u>	<u>2.21%</u>	<u>3.09%</u>	<u>2.12%</u>
<u>15.71%</u>	<u>15.65%</u>	<u>15.69%</u>	<u>15.66%</u>	<u>15.66%</u>	<u>15.66%</u>

**Rolling Hills Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$1,076,745	\$1,068,518	\$1,030,909	\$987,205
Contributions in Relation to the Contractually Required Contribution	<u>(1,076,745)</u>	<u>(1,068,518)</u>	<u>(1,030,909)</u>	<u>(987,205)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll	\$7,691,036	\$7,632,271	\$7,363,636	\$7,051,464
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability/Asset</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

See accompanying notes to the required supplementary information

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$984,984	\$913,381	\$979,638	\$942,959	\$878,599	\$863,588
<u>(984,984)</u>	<u>(913,381)</u>	<u>(979,638)</u>	<u>(942,959)</u>	<u>(878,599)</u>	<u>(863,588)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,035,600	\$7,026,008	\$7,535,677	\$7,253,531	\$6,758,454	\$6,642,985
<u>14.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$0	\$0	\$0	\$0	\$0	\$66,430
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(66,430)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>14.00%</u>

**Rolling Hills Local School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2019*

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**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are

## Rolling Hills Local School District, Ohio

Notes to Required Supplementary Information

For the Fiscal Year Ended June 30, 2019

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based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

### Net OPEB Liability

#### Changes in Assumptions – SERS

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

#### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

#### Changes in Benefit Terms – STRS OPEB

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

**Rolling Hills Local School District, Ohio**

*Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2019*

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For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

ROLLING HILLS LOCAL SCHOOL DISTRICT  
BELMONT COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Passed Through to Subrecipients</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<i>Passed Through Ohio Department of Education</i>				
Child Nutrition Cluster:				
Non-Cash Assistance:				
National School Lunch Program (Food Donation)	10.555	2019		\$65,884
Cash Assistance:				
School Breakfast Program	10.553	2019		181,295
National School Lunch Program	10.555	2019		402,026
Cash Assistance Subtotal				<u>583,321</u>
Total Child Nutrition Cluster				<u>649,205</u>
Total U.S. Department of Agriculture				<u>649,205</u>
<b>U.S. DEPARTMENT OF EDUCATION</b>				
<i>Passed Through Ohio Department of Education</i>				
Title I Grants to Local Educational Agencies	84.010	2018 2019		66,503 <u>491,513</u>
Total Title I Grants to Local Educational Agencies				558,016
Special Education Cluster (IDEA):				
Special Education_Grants to States	84.027	2018 2019		56,110 338,874
Special Education_Grants to States - Restoration	84.027A	2019		18,497
Total Special Education_Grants to States				<u>413,481</u>
<i>Passed Through Ohio Valley ESC</i>				
Special Education_Preschool Grants	84.173	2019		10,333
Total Special Education Cluster (IDEA)				<u>423,814</u>
Twenty-First Century Community Learning Centers	84.287	2018 2019		21,402 <u>352,638</u>
Total Twenty-First Century Community Learning Centers				374,040
Rural Education	84.358	2018 2019		91 <u>28,033</u>
Total Rural Education				28,124
Improving Teacher Quality State Grants	84.367	2018 2019		8,539 <u>64,245</u>
Total Improving Teacher Quality State Grants				72,784
Student Support and Academic Enrichment Program	84.424	2018 2019		1,700 <u>35,361</u>
Total Student Support and Academic Enrichment Program				37,061
Total U.S. Department of Education				<u>1,493,839</u>
<b>Total Expenditures of Federal Awards</b>				<b><u><u>\$2,143,044</u></u></b>

*The accompanying notes are an integral part of this schedule.*

**ROLLING HILLS LOCAL SCHOOL DISTRICT  
GUERNSEY COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Rolling Hills Local School District (the School District) under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.



# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Rolling Hills Local School District  
Guernsey County  
P.O. Box 38  
Byesville, Ohio 43723

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Rolling Hills Local School District, Guernsey County, Ohio (the School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 19, 2020, wherein we noted the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 19, 2020

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Rolling Hills Local School District  
Guernsey County  
P.O. Box 38  
Byesville, Ohio 43723

To the Board of Education:

### ***Report on Compliance for the Major Federal Program***

We have audited the Rolling Hills Local School District's, Guernsey County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the School District's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the School District's major federal program.

### ***Management's Responsibility***

The School District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the School District's compliance for the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major program. However, our audit does not provide a legal determination of the School District's compliance.

***Opinion on the Major Federal Program***

In our opinion, the Rolling Hills Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

***Report on Internal Control Over Compliance***

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 19, 2020

**ROLLING HILLS LOCAL SCHOOL DISTRICT  
GUERNSEY COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Program (list):</b> <ul style="list-style-type: none"> <li>• Title I Grants to Local Educational Agencies- CFDA #84.010</li> </ul>	
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

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# OHIO AUDITOR OF STATE KEITH FABER



ROLLING HILLS LOCAL SCHOOL DISTRICT

GUERNSEY COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
MARCH 31, 2020