

Ohio School Employees
Insurance Consortium
Summit County, Ohio

Audited Financial Statements

For the Fiscal Year Ended
September 30, 2019

OHIO AUDITOR OF STATE
KEITH FABER

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Members of the Board
Ohio School Employees Insurance Consortium
6075 Manchester Rd
Akron, OH 44319

We have reviewed the *Independent Auditor's Report* of the Ohio School Employees Insurance Consortium, Summit County, prepared by Rea & Associates, Inc., for the audit period October 1, 2018 through September 30, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ohio School Employees Insurance Consortium is responsible for compliance with these laws and regulations.



Keith Faber
Auditor of State
Columbus, Ohio

April 1, 2020

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**Ohio School Employees Insurance Consortium
Summit County, Ohio**

*For the Fiscal Year Ended September 30, 2019
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March 12, 2020

To the Board of Directors
Ohio School Employees Insurance Consortium
6075 Manchester Rd.
Akron, Oh 44319

Independent Auditor's Report

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Ohio School Employees Insurance Consortium, Summit County, Ohio (the Consortium), as of and for the year ended September 30, 2019, and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the accounting principles generally accepted in the United States of America. This responsibility includes the designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Consortium's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Consortium's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse audit opinion.

Basis for Adverse Opinion

As described in Note 1 of the financial statements, the Consortium prepared these financial statements using the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. However, Ohio Administrative Code Section 117-2-03(B) requires these statements to follow accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumably material.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Ohio School Employees Insurance Consortium, Summit County, Ohio as of September 30, 2019, and the respective changes in financial position for the year then ended.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2020, on our consideration of the Consortium's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium's internal control over financial reporting and compliance.

Rea & Associates, Inc.

Medina, Ohio

Ohio School Employees Insurance Consortium
Summit County, Ohio
Statement of Receipts, Disbursements and Changes in Fund Cash Balance
For the Fiscal Year Ended September 30, 2019

	2019
Operating Cash Receipts	
Charges for Services	\$ 1,218,564
Prescription Drug Rebates	22,859
	1,241,423
Operating Cash Disbursements	
Payments to Third-Party Administrator:	
Stop Loss Premiums	1,016,291
Administration Fees	280,874
Professional Fees	62,294
	1,359,459
<i>Total Operating Cash Disbursements</i>	<i>1,359,459</i>
<i>Excess of Receipts Over (Under) Disbursements</i>	<i>(118,036)</i>
Non-Operating Cash Receipts	
Interest Receipts	393
	393
<i>Net Change in Fund Cash Balance</i>	<i>(117,643)</i>
<i>Unassigned Fund Cash Balance, October 1</i>	<i>876,004</i>
<i>Unassigned Fund Cash Balance, September 30</i>	<i>\$ 758,361</i>

See accompanying notes to the basic financial statements.

Ohio School Employees Insurance Consortium

Summit County, Ohio

Notes to the Financial Statements

For the Fiscal Year Ended September 30, 2019

Note 1 – Reporting Entity and Summary of Significant Accounting Policies

A. Reporting Entity

The Ohio School Employees Insurance Consortium, (the Consortium) is a school district insurance consortium established pursuant to the rights and privileges conveyed to it by the constitution and laws of the State of Ohio as defined by Ohio Revised Code Chapter 167. The Consortium is a shared risk pool as defined by Government Accounting Standards Board (GASB) Statement No.10, as amended by GASB Statement No. 30. It was formed to carry out a cooperative program for the provisions and administration of health care benefits for member employees and covered dependents in accordance with the Consortium’s agreement and bylaws.

The Board of Directors is the legislative and managerial body of the Consortium. Each of the participating member districts is represented on the Board of Directors by their respective superintendent or a designee of their superintendent. The superintendent of Manchester Local School District has designated the treasurer of the fiscal agent to serve on the Board. All members of the Board of Directors serve without compensation. Officers are elected from the Board of Directors for a one year term.

The members of the Consortium include the following Boards of Education: Springfield Local School District and Manchester Local School District. Members may withdraw from the Consortium or from any particular benefits program with at least a 30 day notice.

All administrative costs and disbursements incurred for the maintenance of the Consortium are paid through the benefit pool account balances through September 30, 2019.

The Manchester Local School District serves as fiscal agent for the Consortium. The fiscal agent is responsible for administering the financial transactions of the Consortium. The fiscal agent enters into contracts on behalf of the Consortium as authorized by the Board of Directors and carries out other responsibilities as approved by the Board of Directors and agreed to by the fiscal agent. The treasurer of the fiscal agent is the treasurer of the Consortium. The fiscal agent maintains the Consortium’s fund as a custodial fund and separate from all other funds of the fiscal agent.

Management believes these financial statements present all activities for which the Consortium is financially accountable.

B. Basis of Accounting

Although required by Ohio Administrative Code 117-02-03(B) to prepare its financial report in accordance with accounting principles generally accepted in the United States of America, the Consortium has chosen to prepare its financial statements on a basis of accounting not in accordance with generally accepted accounting principles. The basis of accounting is similar to the cash receipts and cash disbursements basis of accounting. Receipts are recognized when received rather than when they are earned, and disbursements are recognized when paid rather than when the liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

Ohio School Employees Insurance Consortium

Summit County, Ohio

Notes to the Financial Statements

For the Fiscal Year Ended September 30, 2019

C. Fund Accounting

The Consortium maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific receipts and disbursements. The Consortium maintains a enterprise fund to account for its expendable financial resources and related current disbursements.

D. Budgetary Process

The Consortium is not required to follow budgetary provisions set forth in Ohio Revised Code Chapter 5705 and has decided not to adopt a formal budget annually as part of their amended agreement and bylaws.

E. Cash and Cash Equivalents

Cash received by the Consortium is reflected as "Fund Cash Balance" on the Statement of Receipts, Disbursements and Changes in Fund Cash Balance. The Consortium did not have any investments during the period ended September 30, 2019.

F. Operating Receipts and Disbursements

Operating receipts are those receipts that are generated directly from the primary activities of the Consortium. For the Consortium, these receipts are primarily charges for services. Operating disbursements are necessary costs incurred to provide the good or service that are the primary activity of the Consortium. All receipts and disbursements not meeting this definition are reported as non-operating. There were no non-operating disbursements reported at September 30, 2019.

F. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the Consortium classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes property acquired for resale, unless the use of the proceeds from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Ohio School Employees Insurance Consortium

Summit County, Ohio

Notes to the Financial Statements

For the Fiscal Year Ended September 30, 2019

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Directors. Those committed amounts cannot be used for any other purpose unless the Board of Directors removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the Consortium for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Directors. The Board of Directors has by resolution authorized the Treasurer to assign fund balance.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The Consortium applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 2 – Cash

The Consortium maintains a checking account. The Consortium is not required by law to have an investment policy.

At year-end, \$508,361 of the Consortium's bank balance of \$758,361 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the Consortium's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the Consortium to a successful claim by the FDIC

Note 3 – Risk Management

The Consortium uses reinsurance agreements to reduce its exposure to large losses on all types of insured events. Reinsurance permits recovery of a portion of losses from reinsurance, although it does not discharge the primary liability of the Consortium as direct insurer of the risks reinsured. The Consortium is contingently liable with respect to certain loss coverage, which would become a liability in the event these insurance carriers are unable to meet the obligations under these contracts.

Ohio School Employees Insurance Consortium

Summit County, Ohio

Notes to the Financial Statements

For the Fiscal Year Ended September 30, 2019

The Consortium has contracted with a third-party administrator, Medical Mutual Services, to process and pay claims incurred by its members. The members contribute monthly premiums into the benefit pool fund of the Consortium. The treasurer approves payments to the third-party administrator for actual insurance claims processed, insurance premiums and administrative charges incurred on behalf of the Consortium members.

Members have two funding options:

Fully-funded consortium member – a member that is obtaining welfare benefit coverage for its employees through a fully funded arrangement and pays a single fully funded rate per participant that covers claims, risk charges, reserve charges, administrative fees and consortium fees. Upon withdrawal by any fully-funded member, the Consortium shall be solely responsible for all benefit claims run-out. Effective August 31, 2012, the Consortium has no fully-funded members.

Self-insured consortium member – a member that is obtaining welfare benefit coverage for its employees through a self-funding arrangement in which the member, rather than the Consortium, assumes liability for claims experience. Upon withdrawal by any self-insured member, the member shall be solely responsible for all benefit claims run-out.

Upon withdrawal from the Consortium, no member shall be entitled to the return or refund of any premiums or other amounts paid to the Consortium.

Note 4 – Professional Fees

The Consortium has contracted with a third party to provide administrative billing, payment application and remittance services. The Consortium has also contracted with Associated Underwriters Insurance to provide brokerage services.

Note 5 – Compliance

Ohio Administrative Code, Section 117-2-03(B), requires the Consortium to file annual financial reports, which are prepared using generally accepted accounting principles (GAAP). For fiscal year 2019, the Consortium prepared financial statements that report on the basis of cash receipts and cash disbursements, rather than GAAP. The accompanying financial statements and notes omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position/fund balances, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Rev. Code, Section 117.38, the Consortium may be fined and subject to various other administrative remedies for its failure to file the required financial report.

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March 12, 2020

To the Board of Directors
Ohio School Employees Insurance Consortium
6075 Manchester Rd.
Akron, Oh 44319

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Ohio School Employees Insurance Consortium, Summit County, (the Consortium) as of and for the year ended September 30, 2019, and the related notes to the financial statements, and have issued our report thereon dated March 12, 2020, wherein we issued an adverse opinion on the Consortium's financial statements because the Consortium did not follow accounting principles generally accepted in the United States of America as required by Ohio Administrative Code Section 117-2-03.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Consortium's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Consortium's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Consortium's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Consortium's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2019-001.

Consortium's Response to Findings

The Consortium's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not subject the Consortium's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Consortium's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Consortium's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Hea & Associates, Inc.
Medina, Ohio

Ohio School Employees Insurance Consortium
Summit County, Ohio
Schedule of Findings
September 30, 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS
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Finding Number: 2019-001 – **Material Noncompliance**

Criteria: Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report to the form utilized by the public office. Ohio Administrative Code Section 117-2-03(B) further clarifies the requirements of Ohio Rev. Code 117.38.

Condition: The Consortium did not prepare its financial statements in accordance with Ohio Rev. Code Section 117.38 and Ohio Admin. Code Section 117-2-03(B).

Cause: For fiscal year 2018, the Consortium prepared its financial statements in accordance with standards established by the Auditor of State; however, the Consortium is required to prepare annual reports in accordance with generally accepted accounting principles (GAAP). The accompanying financial statements and notes omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, and disclosures that, while material, cannot be determined at this time.

Effect: Pursuant to Ohio Rev. Code Section 117.38, the Consortium may be fined and subject to various other administrative remedies for its failure to file the required financial report.

Recommendation: We recommend the Consortium prepare its financial statements in accordance with Ohio Administrative Code and Ohio Revised Code.

Management's Response: The Consortium does not intend to report in accordance with generally accepted accounting principles (GAAP). Management believes the cost savings far outweighs reporting on GAAP.

**Ohio School Employees Insurance Consortium
Summit County, Ohio**

*Schedule of Prior Audit Findings
September 30, 2019*

Finding Number	Finding Summary	Status	Additional Information
2018-001	Material Noncompliance – Annual GAAP Financial Statements	Not Corrected	The Consortium does not intend to report in accordance with generally accepted accounting principles (GAAP). Management believes the cost savings far outweighs reporting on GAAP.

* The Ohio School Employee Insurance Consortium has not created letterhead.

OHIO AUDITOR OF STATE KEITH FABER



OHIO SCHOOL EMPLOYEES INSURANCE CONSORTIUM

SUMMIT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
APRIL 14, 2020**