



# MIAMI COUNTY EDUCATIONAL SERVICE CENTER MIAMI COUNTY JUNE 30, 2019 AND 2018

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#### INDEPENDENT AUDITOR'S REPORT

Miami County Educational Service Center Miami County 2000 West Stanfield Road Troy, Ohio 45373

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Miami County Educational Service Center, Miami County, Ohio (the Educational Service Center), as of and for the fiscal years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Educational Service Center's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Educational Service Center's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Educational Service Center's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Miami County Educational Service Center Miami County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Miami County Educational Service Center, Miami County, Ohio, as of June 30, 2019 and 2018, and the respective changes in financial position thereof for the fiscal years then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 3 to the financial statements, during fiscal year 2018, the Educational Service Center adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. We did not modify our opinion regarding this matter. Also, as discussed in fiscal year 2019 Note 18 to the financial statements, during fiscal year 2020, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the School District. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplemental Information

Our audit was conducted to opine on the Educational Service Center's basic financial statements taken as a whole.

The Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual presents additional analysis and are not a required part of the basic financial statements.

The schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Miami County Educational Service Center Miami County Independent Auditor's Report Page 3

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 14, 2020, on our consideration of the Educational Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Educational Service Center's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

May 14, 2020

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

The discussion and analysis of the Miami County Educational Service Center's (the Educational Service Center) financial performance provides an overall review of the Educational Service Center's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the Educational Service Center's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the Educational Service Center's financial performance.

## **Financial Highlights**

Key financial highlights for fiscal year 2019 are as follows:

- The Educational Service Center is providing services to a larger number of student than the prior year fiscal year.
- Net OPEB liability decreased and total expenses increased due to the state-wide pension plans' changes in assumptions and benefits.

# **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Miami County Educational Service Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and the statement of activities provide information about the activities of the whole Educational Service Center, presenting both an aggregate view of the Educational Service Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Educational Service Center's most significant funds with all other nonmajor funds presented in total in one column.

# Reporting the Educational Service Center as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the Educational Service Center to provide programs and activities, the view of the Educational Service Center as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2019". The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

These two statements report the Educational Service Center's net position and changes in net position. This change in net position is important because it tells the reader that, for the Educational Service Center as a whole, the financial position of the Educational Service Center has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not.

In the statement of net position and the statement of activities, the Educational Service Center only reports governmental activities. Governmental activities are the activities where all of the Educational Service Center's programs and services are reported including, but not limited to, instruction, support services and operation and maintenance of plant.

# **Reporting the Educational Service Center's Most Significant Funds**

#### Fund Financial Statements

The analysis of the Educational Service Center's major funds begins on page 10. Fund financial statements provide detailed information about the Educational Service Center's major funds. The Educational Service Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service Center's most significant funds. The Educational Service Center's only major governmental fund is the General Fund.

#### Governmental Funds

All of the Educational Service Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Educational Service Center's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

#### Fiduciary Funds

The Educational Service Center's fiduciary fund consists of an agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

# The Educational Service Center as a Whole

Recall that the statement of net position provides the perspective of the Educational Service Center as a whole.

Table 1 provides a summary of the Educational Service Center's net position for fiscal year 2019 compared to fiscal year 2018.

Table 1 Net Position

	2019	2018	Change
Assets:			
Current and Other Assets	\$6,269,375	\$4,805,152	\$1,464,223
Capital Assets, Net	1,084,779	1,136,286	(51,507)
Total Assets	7,354,154	5,941,438	1,412,716
Deferred Outflows of Resources:			
Pension	5,097,648	5,888,018	(790,370)
OPEB	420,836	208,529	212,307
Total Deferred Outflows of Resources	5,518,484	6,096,547	(578,063)
Liabilities:			
Other Liabilities	1,754,037	1,642,000	112,037
Long-Term Liabilities:	-,	-,,	,
Due Within One Year	79,994	81,174	(1,180)
Net Pension Liability	19,454,424	20,287,092	(832,668)
Net OPEB Liability	3,061,086	5,078,714	(2,017,628)
Other Liabilities	582,048	582,909	(861)
Total Liabilities	24,931,589	27,671,889	(2,740,300)
Deferred Inflows of Resources:			
Pension	1,243,867	966,699	277,168
OPEB	1,784,544	587,821	1,196,723
Total Deferred Inflows of Resources	3,028,411	1,554,520	1,473,891
Net Position:			
Net Investment in Capital Assets	1,031,424	1,069,326	(37,902)
Restricted	5,681	3,302	2,379
Unrestricted (Deficit)	(16,124,467)	(18,261,052)	2,136,585
Total Net Position	(\$15,087,362)	(\$17,188,424)	\$2,101,062

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

The net pension liability (NPL) is the largest single liability reported by the Educational Service Center at June 30, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Educational Service Center is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Current and other assets increased \$1,464,223 due to cash and cash equivalents and the addition of a Net OPEB Asset. The increase in cash and cash equivalents was due to revenues exceeding expenditures. The increase in revenues is related to an increase in tuition and fees revenue due to an increase in the number of students receiving services. After a change in assumptions and benefits by the STRS statewide pension system some of the Net OPEB Liability from the prior year became a Net OPEB Asset. Total Liabilities of the Educational Service Center decreased \$2,740,300 from the prior fiscal year. The largest decrease occurred from the long-term Net OPEB Liability due to a change in assumptions for the STRS statewide pension system. Total net position had an increase of \$2,101,062 due to unrestricted net position. Unrestricted net position increased \$2,136,585 due to the change of the STRS Net OPEB Liability to a Net OPEB Asset.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2019 and 2018.

Table 2 shows the changes in net position for the fiscal years ended June 30, 2019 and 2018.

Miami County Educational Service Center Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

# Table 2 Changes in Net Position

	2019	2018	Change
Revenues:			_
Program Revenues:			
Charges for Services	\$16,415,815	\$15,128,590	\$1,287,225
Operating Grants and Contributions	261,042	252,272	8,770
Total Program Revenues	16,676,857	15,380,862	1,295,995
General Revenues:			
Grants and Entitlements not			
Restricted to Specific Programs	403,946	429,872	(25,926)
Investment Earnings	54,445	11,442	43,003
Gifts and Donations	2,465	11,850	(9,385)
Miscellaneous	345,860	334,358	11,502
Total General Revenues	806,716	787,522	19,194
Total Revenues	17,483,573	16,168,384	1,315,189
Program Expenses:			
Instruction:			
Regular	198,569	105,904	92,665
Special	9,428,782	5,398,022	4,030,760
Support Services:			
Pupils	4,114,475	1,245,939	2,868,536
Instructional Staff	(63,680)	120,195	(183,875)
Board of Education	16,360	15,263	1,097
Administration	1,246,341	637,448	608,893
Fiscal	289,927	228,255	61,672
Business	0	47	(47)
Operation and Maintenance of Plant	135,241	87,855	47,386
Pupil Transportation	11,096	8,424	2,672
Central	662	152	510
Extracurricular Activities	249	213	36
Interest and Fiscal Charges	4,489	4,027	462
Total Expenses	15,382,511	7,851,744	7,530,767
Change in Net Position	2,101,062	8,316,640	(\$6,215,578)
Net Position (Deficit) at Beginning of Year	(17,188,424)	(25,505,064)	<u> </u>
Net Position (Deficit) at End of Year	(\$15,087,362)	(\$17,188,424)	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

#### **Governmental Activities**

In total, revenues increased \$1,315,189 due to an increase in charges for services revenue due to an increase in the number of students receiving services.

Expenses increased \$7,530,767 from the previous year due to changes in assumptions and benefits by the statewide pension systems which caused pension expense to be negative in fiscal year 2018, and positive in fiscal year 2019 causing the appearance of a large increase in overall expenses.

#### The Educational Service Center's Funds

Information about the Educational Service Center's major fund starts on page 13. The Educational Service Center's funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$17,396,461 and expenditures of \$17,094,220. The net change in fund balance for the fiscal year in the General Fund was an increase of \$302,905, this was due to an increase in services provided.

# **Capital Assets**

At the end of fiscal year 2019, the Educational Service Center had \$1,084,779 invested in land, buildings and improvements, and furniture and equipment.

For more information on capital assets, refer to Note 7 of the basic financial statements.

#### **Debt Administration**

At June 30, 2019, the Educational Service Center had \$53,355 in total outstanding debt consisting of capital leases. Refer to Notes 12 and 13 of the basic financial statements for additional information.

### **Contacting the Educational Service Center's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service Center's finances and to show the Educational Service Center's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Cindy Hale, Treasurer, at Miami County Educational Service Center, 2000 West Stanfield Rd, Troy, Ohio, 45373-2987 or email at Cindy.Hale@miami.k12.oh.us.

# Statement of Net Position June 30, 2019

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$5,062,346
Accrued Interest Receivable	5,147
Accounts Receivable	2,908
Intergovernmental Receivable	180,652
Materials and Supplies Inventory	1,714
Prepaid Items	54,213
Net OPEB Asset (See Note 10)	962,395
Nondepreciable Capital Assets	119,608
Depreciable Capital Assets, Net	965,171
Total Assets	7,354,154
Deferred Outflows of Resources:	
Pension	5,097,648
OPEB	420,836
Total Deferred Outflows of Resources	5,518,484
Total Beleffed Outflows of Resources	3,310,404
Liabilities:	
Accounts Payable	6,098
Accrued Wages and Benefits Payable	1,431,109
Matured Compensated Absences Payable	49,573
Accrued Interest Payable	298
Intergovernmental Payable	266,959
Long-Term Liabilities:	
Due Within One Year	79,994
Due in More Than One Year:	
Net Pension Liability (See Note 9)	19,454,424
Net OPEB Liability (See Note 10)	3,061,086
Other Amounts	582,048_
Total Liabilities	24,931,589
Deferred Inflows of Resources:	
Pension	1,243,867
OPEB	1,784,544
Total Deferred Inflows of Resources	3,028,411
Total Befored Inflows of Resources	3,020,111
Net Position:	
Net Investment in Capital Assets	1,031,424
Restricted for:	
Athletic Programs	3,053
Staff Training	2,628
Unrestricted (Deficit)	(16,124,467)
Total Net Position	(\$15,087,362)

Statement of Activities
For the Fiscal Year Ended June 30, 2019

	Program Revenues		Net (Expense) Revenue and Changes in Net Position Total	
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$198,569	\$155,539	\$0	(\$43,030)
Special	9,428,782	9,876,173	252,257	699,648
Support Services:				
Pupils	4,114,475	4,580,609	2,585	468,719
Instructional Staff	(63,680)	15,280	0	78,960
Board of Education	16,360	15,801	0	(559)
Administration	1,246,341	1,359,073	6,200	118,932
Fiscal	289,927	274,183	0	(15,744)
Operation and Maintenance of Plant	135,241	128,709	0	(6,532)
Pupil Transportation	11,096	10,448	0	(648)
Central	662	0	0	(662)
Extracurricular Activities	249	0	0	(249)
Interest and Fiscal Charges	4,489	0	0	(4,489)
Total Governmental Activities	\$15,382,511	\$16,415,815	\$261,042	1,294,346
	General Revent Grants and Ent to Specific Pr	itlements not Res	stricted	403,946
	Investment Ear	-		54,445
	Gifts and Dona	•		2,465
	Miscellaneous	itions		345,860
	Total General R	evenues		806,716
	Total General R	evenues		500,710
	Change in Net Position		2,101,062	
	Net Position (Deficit) at Beginning of Year			(17,188,424)
	Net Position (De	eficit) at End of Y	Year	(\$15,087,362)

# Balance Sheet Governmental Funds June 30, 2019

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$5,059,033	\$3,053	\$5,062,086
Accrued Interest Receivable	5,147	0	5,147
Accounts Receivable	2,908	0	2,908
Intergovernmental Receivable	180,652	0	180,652
Materials and Supplies Inventory	1,714	0	1,714
Prepaid Items	54,213	0	54,213
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	260	0	260
Total Assets	\$5,303,927	\$3,053	\$5,306,980
Liabilities and Fund Balances:			
Liabilities:			
Accounts Payable	\$6,098	\$0	\$6,098
Accrued Wages and Benefits Payable	1,431,109	0	1,431,109
Matured Compensated Absences Payable	49,573	0	49,573
Intergovernmental Payable	266,959	0	266,959
Total Liabilities	1,753,739	0	1,753,739
Deferrred Inflows of Resources:			
Unavailable Revenue	88,314	0	88,314
	00,01.		
Fund Balances:			
Nonspendable	56,187	0	56,187
Restricted	1,314	3,053	4,367
Committed	223,235	0	223,235
Assigned	32,763	0	32,763
Unassigned	3,148,375	0	3,148,375
Total Fund Balances	3,461,874	3,053	3,464,927
Total Liabilities, Deferred Inflows and Fund Balances	\$5,303,927	\$3,053	\$5,306,980
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Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2019

Total Governmental Fund Balances		\$3,464,927
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Land	119,608	
Building and Improvements	1,171,991	
Furniture and Equipment	607,328	
Accumulated Depreciation	(814,148)	
Total		1,084,779
Some of the Educational Service Center's revenues will be collected after f year-end, but are not available soon enough to pay for the current period' expenditures and therefore are reported as unavailable revenue in the fun Investment Earnings	ds. 2,740	
Intergovernmental	85,574	
Total		88,314
The net Pension and net OPEB liabilities (asset) are not due and payable in the current period; therefore, the liability (asset) and related deferred inflows/outflows are not reported in governmental funds.  Net OPEB Asset  Deferred Outflows - Pension  Deferred Outflows - OPEB  Net Pension Liability  Net OPEB Liability  Deferred Inflows - Pension  Deferred Inflows - OPEB	962,395 5,097,648 420,836 (19,454,424) (3,061,086) (1,243,867) (1,784,544)	(10.052.042)
Total		(19,063,042)
In the Statement of Activities, interest is accrued on outstanding leases, whereas in governmental funds, an interest expenditure is reported when Accrued Interest on Capital Lease	due.	(298)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:		
Compensated Absences	(608,687)	
Capital Leases	(53,355)	(660.010)
Total		(662,042)
Net Position of Governmental Activities		(\$15,087,362)
	_	(, , , , , , )

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

# For the Fiscal Year Ended June 30, 2019

Intergovernmental   \$576,174   \$83,629   \$659,803     Investment Earnings   52,907   0   52,907     Tuition and Fees   16,393,228   0   16,393,228     Gifts and Donations   7,650   0   2,587     Miscellaneous   22,587   0   22,587     Miscellaneous   260,286   0   260,286     Total Revenues   17,312,832   83,629   17,396,461      Expenditures:	D	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Investment Earnings	Revenues:	Φ <i>57.</i> 6 17.4	ф02. <b>62</b> 0	Φ.6.7.0, 0.0.2
Tuition and Fees         16,393,228         0         16,393,228           Gifts and Donations         7,650         0         7,650           Charges for Services         22,587         0         22,587           Miscellaneous         260,286         0         260,286           Total Revenues         17,312,832         83,629         17,396,461           Expenditures:           Current:           Instruction:         88,629         17,396,461           Expenditures:           Current:           Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         9         10,300,126         10,220,097         80,029         10,300,126           Support Services:         9         10,220,097         80,029         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,300,126         10,30	•			
Gifts and Donations         7,650         0         7,650           Charges for Services         22,587         0         22,587           Miscellaneous         260,286         0         260,286           Total Revenues         17,312,832         83,629         17,396,461           Expenditures:           Current:           Instruction:           Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249		•	_	
Charges for Services         22,587         0         22,587           Miscellaneous         260,286         0         260,286           Total Revenues         17,312,832         83,629         17,396,461           Expenditures:           Current:           Instruction:         8         83,629         10,396,461           Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         9         10,300,126         10,220,097         80,029         10,300,126           Support Services:         9         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126         10         10,300,126 <td></td> <td></td> <td></td> <td></td>				
Miscellaneous         260,286         0         260,286           Total Revenues         17,312,832         83,629         17,396,461           Expenditures:           Current:           Instruction:         8         8         0         161,655         0         161,655         0         161,655         5         0         10300,126         5         5         9ccial         10,220,097         80,029         10,300,126         5         5         9ccial         10,220,097         80,029         10,300,126         5         9ccial         10,220,097         80,029         10,300,126         5         9ccial         10,220,097         80,029         10,300,126         5         9ccial         10,300,126         8         9ccial         10,300,126         6         9ccial         10,300,126         9ccial         10,300,126         9ccial         10,300,126         9ccial         10,300,126		· · · · · · · · · · · · · · · · · · ·		•
Expenditures:         Current:           Instruction:         Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         13,818           Pupil Transportation         10,818         0         10,818           Central         662         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges <td< td=""><td></td><td>•</td><td></td><td></td></td<>		•		
Expenditures:           Current:         Instruction:           Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Asset				
Current:           Instruction:         Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         3	Total Revenues	17,312,832	83,629	17,396,461
Instruction: Regular	<b>Expenditures:</b>			
Regular         161,655         0         161,655           Special         10,220,097         80,029         10,300,126           Support Services:         Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources: <td< td=""><td>Current:</td><td></td><td></td><td></td></td<>	Current:			
Special         10,220,097         80,029         10,300,126           Support Services:         Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415	Instruction:			
Support Services:         4,746,938         0         4,746,938           Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         2         0         4,512           Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0	Regular	161,655	0	161,655
Pupils         4,746,938         0         4,746,938           Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balance	Special	10,220,097	80,029	10,300,126
Instructional Staff         17,722         0         17,722           Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         2         7         4,512         0         4,512           Principal Retirement         13,605         0         13,605         1         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302	Support Services:			
Board of Education         16,360         0         16,360           Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Pupils	4,746,938	0	4,746,938
Administration         1,400,752         3,600         1,404,352           Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Instructional Staff	17,722	0	17,722
Fiscal         284,035         0         284,035           Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Board of Education	16,360	0	16,360
Operation and Maintenance of Plant         133,186         0         133,186           Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Administration	1,400,752	3,600	1,404,352
Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Fiscal	284,035	0	284,035
Pupil Transportation         10,818         0         10,818           Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:           Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Operation and Maintenance of Plant	133,186	0	133,186
Central         662         0         662           Extracurricular Activities         0         249         249           Debt Service:         Principal Retirement         13,605         0         13,605           Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	-	10,818	0	10,818
Debt Service:       Principal Retirement       13,605       0       13,605         Interest and Fiscal Charges       4,512       0       4,512         Total Expenditures       17,010,342       83,878       17,094,220         Excess of Revenues Over (Under) Expenditures       302,490       (249)       302,241         Other Financing Sources:       Proceeds from Sale of Capital Assets       415       0       415         Net Change in Fund Balances       302,905       (249)       302,656         Fund Balances at Beginning of Year       3,158,969       3,302       3,162,271	* *	662	0	662
Principal Retirement       13,605       0       13,605         Interest and Fiscal Charges       4,512       0       4,512         Total Expenditures       17,010,342       83,878       17,094,220         Excess of Revenues Over (Under) Expenditures       302,490       (249)       302,241         Other Financing Sources:       Proceeds from Sale of Capital Assets       415       0       415         Net Change in Fund Balances       302,905       (249)       302,656         Fund Balances at Beginning of Year       3,158,969       3,302       3,162,271	Extracurricular Activities	0	249	249
Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Debt Service:			
Interest and Fiscal Charges         4,512         0         4,512           Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Principal Retirement	13,605	0	13,605
Total Expenditures         17,010,342         83,878         17,094,220           Excess of Revenues Over (Under) Expenditures         302,490         (249)         302,241           Other Financing Sources:         The state of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	-		0	
Other Financing Sources:Proceeds from Sale of Capital Assets4150415Net Change in Fund Balances302,905(249)302,656Fund Balances at Beginning of Year3,158,9693,3023,162,271	•		83,878	
Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Excess of Revenues Over (Under) Expenditures	302,490	(249)	302,241
Proceeds from Sale of Capital Assets         415         0         415           Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	Other Finencing Courses			
Net Change in Fund Balances         302,905         (249)         302,656           Fund Balances at Beginning of Year         3,158,969         3,302         3,162,271	9	415	0	415
Fund Balances at Beginning of Year 3,158,969 3,302 3,162,271	Proceeds from Sale of Capital Assets	415		415
	Net Change in Fund Balances	302,905	(249)	302,656
	Fund Balances at Beginning of Year	3,158,969	3,302	3,162,271

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2019

Net Change in Fund Balances - Total Governmental Funds
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\$302,656

\$2,101,062

Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:  Capital Assets Additions  Depreciation Expense  Excess of depreciation expense over capital outlay	11,478 (62,315)	(50,837)
The proceeds from the sale of capital assets are reported as revenue in the governmental funds. However, the cost of capital assets is removed from the capital assets account in the statement of net position and offset against the proceeds from the sale of capital assets resulting in a gain or loss on the sale of capital assets in the Statement of Activities.  Proceeds from Sale of Capital Assets  Loss on Disposal of Capital Assets  Total	(415) (255)	(670)
Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.  These amounts consist of: Capital Leases Principal		13,605
Because some revenues will not be collected for several months after the Educational Service Center's fiscal year ends, they are not considered "available" revenues and are therefore recorded as deferred inflows of resources in the governmental funds.  Deferred inflows of resources changed by these amounts this fiscal year: Investment Earnings Miscellaneous  Total	1,538 85,574	87,112
Accrued interest payable on the leases are not reported in the funds, but are allocated as an expense over the life of the debt in the Statement of Activities.  Decrease in Accrued Interest Payable		23
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.  Pension  OPEB  Total	1,580,062 80,847	1,660,909
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability (asset) are reported as pension/OPEB expense in the statement of activities  Pension  OPEB  Total	(1,814,932) 1,914,760	99,828
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:  Increase in Compensated Absences Payable	-	(11,564)

See Accompanying Notes to the Basic Financial Statements

Change in Net Position of Governmental Activities

Statement of Fiduciary Net Position Fiduciary Fund June 30, 2019

	Agency Fund
Assets: Equity in Pooled Cash and Cash Equivalents	\$199,459
Liabilities: Undistributed Monies	\$199,459



Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY

The Miami County Educational Service Center (the "Educational Service Center") is located in Troy, Ohio, the county seat. The Educational Service Center supplies supervisory, special education, administrative, and other services to the Bethel, Miami East, and Newton Local School Districts, Piqua and Troy City School Districts, and Covington, Bradford, Milton Union, and Tipp City Exempted Village School Districts located in Miami County. The Educational Service Center also provides services to Vandalia-Butler City Schools, Northmont City Schools and Northridge Local Schools in Montgomery County. The Educational Service Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Miami County Educational Service Center operates under a locally-elected five member Board form of government and provides educational services as mandated by State and/or federal agencies. The Educational Service Center has 206 classified staff employees, 130 certified teaching personnel, and eight administrative employees that provide services to the local, city, and exempted village school districts.

### Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For the Miami County Educational Service Center, this includes general operations and student related activities.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The Educational Service Center has no component units.

The Educational Service Center participates in four jointly governed organizations, two insurance purchasing pools, and one public entity shared risk pool. These organizations are discussed in Note 14 to the basic financial statements. These organizations are:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Jointly Governed Organizations:

Metropolitan Educational Technology Association (META) Southwestern Ohio Educational Purchasing Council Upper Valley Career Center Miami Valley Career Technology Center

**Insurance Purchasing Pools:** 

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan Schools of Ohio Risk Sharing Authority, Inc.

Public Entity Shared Risk Pool:

Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Miami County Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Educational Service Center's accounting policies are described below.

#### **Basis of Presentation**

The Educational Service Center's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-wide Financial Statements:

The statement of net position and the statement of activities display information about the Educational Service Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide financial statements usually distinguish between those activities that are governmental and those that are considered business-type. The Educational Service Center, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Educational Service Center at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service Center's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service Center, with certain limited exceptions. The

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service Center.

#### Fund Financial Statements:

During the fiscal year, the Educational Service Center segregates transactions related to certain Educational Service Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service Center at this more detailed level. The focus of governmental fund financial statements is on major funds, rather than reporting by type. The major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# **Fund Accounting**

The Educational Service Center uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Educational Service Center are divided into two categories: governmental and fiduciary.

#### Governmental Funds:

Governmental funds are those through which most governmental functions of the Educational Service Center typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following is the Educational Service Center's major governmental fund:

General Fund - The General Fund is the operating fund of the Educational Service Center and is used to account for and report all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

The nonmajor governmental funds of the Educational Service Center account for grants and other resources whose use is restricted to a particular purpose.

# Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the Educational Service Center under a trust agreement for individuals, private organizations, or other governments and are not available to support the Educational Service Center's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

results of operations. The Educational Service Center's only fiduciary fund is an agency fund. The Educational Service Center's agency fund accounts for the collection of revenue from a collaborative of four Educational Service Centers to pay for professional development opportunities.

#### **Measurement Focus**

Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the Educational Service Center are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

#### Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

#### *Revenues - Exchange and Non-exchange Transactions:*

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined and "available" means that the resources will be collected within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service Center, available means expected to be received within 60 days of fiscal year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Non-exchange transactions, in which the Educational Service Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Educational Service Center must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: tuition and student fees, grants, and accrued interest.

# Deferred Outflows/Inflows of Resources:

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Educational Service Center, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 9 and 10.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Educational Service Center, deferred inflows of resources include pension, OPEB plans and unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 14. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 9 and 10)

### Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Cash and Cash Equivalents**

To improve cash management, all cash received by the Educational Service Center is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Educational Service Center's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. The Educational Service Center holds money for unclaimed monies. This balance is recorded as "Restricted Assets: Equity in Pooled Cash and Cash Equivalents."

During fiscal year 2019, the Educational Service Center invested in a money market mutual fund, federal agency securities, negotiable certificates of deposit, and US treasury notes and bills. Investments, except for Money Market Mutual Funds, are reported at fair value which is based on quoted market price. For investments in open-end mutual funds, the fair value is determined by the fund's current share price.

Following Ohio Statutes, the Governing Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2019 amounted to \$52,907, which includes \$2,040 assigned from other Educational Service Center Funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Educational Service Center are presented on the financial statements as cash equivalents.

#### **Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent unclaimed monies.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### **Inventory**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Capital Assets**

All capital assets of the Educational Service Center are general capital assets that are associated with governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition values as of the date received. The Educational Service Center maintains a capitalization threshold of \$500. The Educational Service Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	5-50 years
Furniture and Equipment	4-20 years

### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. The Educational Service Center records a liability for accumulated unused vacation time when earned for all eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Educational Service Center has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the Educational Service Center's termination policy. The Educational Service Center records a liability for accumulated unused sick leave for all employees after 10 years of current service with the Educational Service Center.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account, "Matured Compensated Absences Payable" in the fund from which the employees will be paid. The remaining portion of the liability is not reported.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Capital leases that will be paid from governmental funds are recognized as an expenditure and liability in the governmental fund financial statements when due.

# Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Educational Service Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

### Nonspendable

The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

#### Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### Committed

The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Educational Service Center Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

#### Assigned

Amounts in the assigned fund balance classification are intended to be used by the Educational Service Center for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Educational Service Center Board which include public school support and purchases on order at this time. State statute authorizes the Treasurer to assign fund balance purchases on order provided such amounts have been lawfully appropriated.

# Unassigned

Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Educational Service Center applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### **Net Position**

The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Educational Service Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position resources restricted for other purposes include athletic programs.

The Educational Service Center applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2019, the Educational Service Center implemented Governmental Accounting Standards Board (GASB) Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*,

For fiscal year 2019, the Educational Service Center also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-2*. These changes were incorporated in the Educational Service Center's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the Educational Service Center's 2019 financial statements; however, there was no effect on beginning net position.

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the Educational Service Center's 2019 financial statements; however, there was no effect on beginning net position.

# NOTE 4 - STATE AND LOCAL SCHOOL DISTRICT FUNDING

The Educational Service Center, under State law, provides supervisory services to the local school districts within its territory. Each city, exempted village, and local school district that entered into an agreement with the Educational Service Center is considered to be provided supervisory services. The cost of the supervisory services is determined by formula under State law. The State Department of Education apportions the costs for all supervisory services among the Educational Service Center's city and local school districts based on each school's total student count. The Department of Education deducts each school district's amount from their State Foundation Program settlements and remits the amount to the Educational Service Center. The Educational Service Center may provide additional supervisory services if the majority of the client school districts agree to the services and the apportionment of the costs to all of the client school districts.

The Educational Service Center also receives funding from the State Department of Education in the amount of \$26.00 times the average daily membership of the Educational Service Center. Average daily membership includes the total student counts of all local school districts within the Educational Service Center's territory and all of the Educational Service Center's client school districts. This amount is paid from State resources. The State Department of Education also

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

deducts from the State Foundation Program settlement of each of the Educational Service Center's local and client school districts an amount equal to \$6.50 times the school district's total student count and remits this amount to the Educational Service Center.

The Educational Service Center may contract with city, exempted village, local, joint vocational, or cooperative educational school districts to provide special education and related services or career-technical educational services. The individual boards of education pay the costs for these services directly to the Educational Service Center.

#### **NOTE 5 - DEPOSITS AND INVESTMENTS**

Monies held by the Educational Service Center are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the Educational Service Center's treasury. Such monies must be maintained either as cash in the Educational Service Center treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the Educational Service Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the Educational Service Center can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions:
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Educational Service Center, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Investments**

As of June 30, 2019, the Educational Service Center had the following investments:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Measurment/Investment	Measurement Value	Maturity (in Years)	Moody's Rating	Total Investments
Fair Value - Level One Inputs:				
Money Market Mutual Fund	\$3,555	Less than one year	Aaa	N/A
Fair Value - Level Two Inputs:	,	•		
Federal National Mortgage				
Association	233,537	Less than two years	Aaa	17%
Negotiable Certificates of		•		
Deposit	869,092	Less than five years	N/A	62%
US Treasury Notes	189,646	Less than one year	P-1	14%
US Treasury Bill	98,874	Less than one year	P-1	7%
Totals	\$1,394,704			

The Educational Service Center categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Educational Service Center's recurring fair value measurements as of June 30, 2019. The Money Market Mutual Fund is measured at quoted prices in active markets for identical assets (Level 1 inputs). The Educational Service Center's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

#### Interest Rate Risk:

The Educational Service Center has no investment policy that addresses interest rate risk beyond State statute requirements. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Educational Service Center, and that an investment must be purchased with the expectation that it will be held to maturity.

#### Credit Risk:

The Moody's ratings of the Educational Service Center's investments are listed in the table above. The Educational Service Center has no investment policy dealing with investment credit risk beyond the requirement in State statute.

### Concentration of Credit Risk:

The Educational Service Center places no limit on the amount it may invest in any one issuer, however State statute limits investments in commercial paper and bankers' acceptances to 40 percent of the interim monies available for investment at any one time. The percentage that each investment represents of the total investments is listed in the table above.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2019, consisted of accrued interest, accounts and intergovernmental. All receivables are considered collectible in full and will be received within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amounts	
Governmental Activities:		
Tuition and Student Fees	\$69,115	
Bureau of Workers' Compensation Refund	85,574	
Reimbursements from Another Government	25,095	
Foundation	868	
Total Intergovernmental Receivables	\$180,652	

# **NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2019, was as follows:

	Balance			Balance
	6/30/18	Additions	Deductions	6/30/19
Governmental Activities:				
Capital Assets, not Being Depreciated:				
Land	\$119,608	\$0_	\$0_	\$119,608
Capital Assets, Being Depreciated:				
Buildings and Improvements	1,171,991	0	0	1,171,991
Furniture and Equipment	604,014	11,478	(8,164)	607,328
Total Capital Assets, Being Depreciated	1,776,005	11,478	(8,164)	1,779,319
Less Accumulated Depreciation:				
Buildings and Improvements	(278,042)	(23,406)	0	(301,448)
Furniture and Equipment	(481,285)	(38,909)	7,494	(512,700)
Total Accumulated Depreciation	(759,327)	(62,315) *	7,494	(814,148)
Capital Assets, Being Depreciated, Net	1,016,678	(50,837)	(670)	965,171
Governmental Activities Capital Assets, Net	\$1,136,286	(\$50,837)	(\$670)	\$1,084,779

<sup>\*</sup>Depreciation expense was charged to governmental functions as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Instruction:	
Special	\$15,487
Support Services:	
Pupils	6,059
Instructional Staff	1,770
Administration	38,444
Fiscal	555
Total Depreciation Expense	\$62,315

#### **NOTE 8 - RISK MANAGEMENT**

#### **Property and Liability**

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2019, the Educational Service Center joined together with other school districts in Ohio to participate in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA), an insurance purchasing pool (See Note 14). Each individual participant enters into an agreement with the SORSA and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The Educational Service Center pays this annual premium to the SORSA. The Educational Service Center contracts for property, fleet, and liability insurance with SORSA.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage from the last fiscal year.

#### **Workers' Compensation**

For fiscal year 2019, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (See Note 14). The plan is intended to achieve the benefit of a reduced premium for the Educational Service Center by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Hunter Consulting Company provides administrative, cost control and actuarial services to the GRP.

#### **Medical Benefits**

For fiscal year 2019, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust (Trust), a public entity shared risk pool (See Note 14). The Educational Service Center pays monthly premiums to the Trust for employee medical insurance benefits. The Trust is responsible for the management and operations of the program. Upon withdrawal from the Trust, a participant is responsible for the payment of all Trust

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

#### NOTE 9 – DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### **Net Pension/Net OPEB Liability**

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the Educational Service Center's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Educational Service Center's obligation for this liability to annually required payments. The Educational Service Center cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Educational Service Center does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The proportionate share of each plan's unfunded benefits is presented as a net OPEB asset or long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – Educational Service Center non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
-	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service Center is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The Educational Service Center's contractually required contribution to SERS was \$539,830 for fiscal year 2019. Of this amount, \$62,122 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – Educational Service Center licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The Educational Service Center's contractually required contribution to STRS was \$1,040,232 for fiscal year 2019. Of this amount, \$111,955 is reported as an intergovernmental payable.

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Educational Service Center's proportion of the net pension liability was based on the Educational Service Center's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	STRS	Total
Proportion of the Net Pension Liability			_
Prior Measurement Date	0.10077540%	0.06005412%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.10975090%	0.05989145%	
Change in Proportionate Share	0.00897550%	-0.00016267%	
Proportionate Share of the Net			
Pension Liability	\$6,285,639	\$13,168,785	\$19,454,424
Pension Expense	\$553,579	\$1,261,353	\$1,814,932

At June 30, 2019, the Educational Service Center reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources:</b>			
Differences between expected and			
actual experience	\$344,728	\$303,976	\$648,704
Changes of assumptions	141,944	2,333,757	2,475,701
Changes in proportionate share and difference			
between Educational Service Center contributions			
and proportionate share of contributions	324,155	69,026	393,181
Educational Service Center contributions			
subsequent to the measurement date	539,830	1,040,232	1,580,062
Total Deferred Outflows of Resources	\$1,350,657	\$3,746,991	\$5,097,648
Deferred Inflows of Resources:			
Differences between expected and			
actual experience	\$0	\$86,000	\$86,000
Net difference between projected and			
actual earnings on pension plan investments	174,155	798,541	972,696
Changes in proportionate share and			
difference between Educational Service Center			
contributions and proportionate share of contributions	35,796	149,375	185,171
Total Deferred Inflows of Resources	\$209,951	\$1,033,916	\$1,243,867

\$1,580,062 reported as deferred outflows of resources related to pension resulting from Educational Service Center contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	STRS	Total
Fiscal Year Ending June 30:		_	
2020	\$651,967	\$1,125,776	\$1,777,743
2021	208,597	686,681	895,278
2022	(206,278)	39,648	(166,630)
2023	(53,410)	(179,262)	(232,672)
Total	\$600,876	\$1,672,843	\$2,273,719

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investment
	expense, including inflation
Actuarial Cost Method	Entry Age Normal
	(Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00%	

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the Educational Service Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.50%)	(7.50%)	(8.50%)
Educational Service Center's proportionate			
share of the net pension liability	\$8,853,794	\$6,285,639	\$4,132,410

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

*Discount Rate* The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the Educational Service Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the Educational Service Center's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the Educational Service Center's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
Educational Service Center's proportionate			
share of the net pension liability	\$19,231,277	\$13,168,785	\$8,037,708

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2019, two member of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

#### **NOTE 10 - DEFINED BENEFIT OPEB PLANS**

See note 9 for a description of the net OPEB liability.

#### <u>Plan Description – School Employees Retirement System (SERS)</u>

Health Care Plan Description – The Educational Service Center contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the Educational Service Center's surcharge obligation was \$60.853.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The Educational Service Center's contractually required contribution to SERS was \$80,847 for fiscal year 2019. Of this amount, \$63,154 is reported as an intergovernmental payable.

#### Plan Description – State Teachers Retirement System of Ohio (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The Educational Service Center's proportion of the net OPEB liability (asset) was based on the Educational Service Center's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	STRS	Total
Proportion of the Net			_
OPEB Liability:			
Prior Measurement Date	0.10193340%	0.06005412%	
Current Measurement Date	0.11033840%	0.05989145%	
Change in Proportionate Share	0.00840500%	-0.00016267%	
Proportionate Share of the:			
Net OPEB (Asset)	\$0	(\$962,395)	(\$962,395)
Net OPEB Liability	\$3,061,086	\$0	\$3,061,086
OPEB Expense	\$174,730	(\$2,089,490)	(\$1,914,760)

At June 30, 2019, the Educational Service Center reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources:</b>			
Differences between expected and			
actual experience	\$49,968	\$112,409	\$162,377
Changes in proportionate share and difference			
between Educational Service Center contributions			
and proportionate share of contributions	177,612	0	177,612
Educational Service Center contributions			
subsequent to the measurement date	80,847	0	80,847
Total Deferred Outflows of Resources	\$308,427	\$112,409	\$420,836
<b>Deferred Inflows of Resources:</b>			
Differences between expected and			
actual experience	\$0	\$56,072	\$56,072
Changes of assumptions	275,015	1,311,338	1,586,353
Net difference between projected and			
actual earnings on OPEB plan investments	4,593	109,946	114,539
Changes in proportionate share and			
difference between Educational Service Center			
contributions and proportionate share of contributions	16,213	11,367	27,580
Total Deferred Inflows of Resources	\$295,821	\$1,488,723	\$1,784,544

\$80,847 reported as deferred outflows of resources related to OPEB resulting from Educational Service Center contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	(\$88,307)	(\$246,458)	(\$334,765)
2021	(61,663)	(246,458)	(308,121)
2022	22,716	(246,458)	(223,742)
2023	24,671	(221,489)	(196,818)
2024	24,353	(212,728)	(188,375)
Thereafter	9,989	(202,723)	(192,734)
Total	(\$68,241)	(\$1,376,314)	(\$1,444,555)

## <u>Actuarial Assumptions – SERS</u>

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented as follows:

Inflation	3.00 percent
Wage Increases	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments
	expense, including inflation

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Municipal Bond Index Rate:

Measurement Date 3.62 percent
Prior Measurement Date 3.56 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date 3.70 percent
Prior Measurement Date 3.63 percent

Medical Trend Assumption

Medicare 5.375 to 4.75 percent Pre-Medicare 7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 9.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2018, was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018, was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation 20-

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018, (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the Educational Service Center's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

		Current	
	1% Decrea	se Discount Rate	1 % Increase
	(2.70%)	(3.70%)	(4.70%)
Educational Service Center's proportiona	te		
share of the net OPEB liability	\$3,714,38	\$3,061,086	\$2,543,793
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.25% decreasing	(7.25% decreasing	(8.25% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
Educational Service Center's proportionate			
share of the net OPEB liability	\$2,469,734	\$3,061,086	\$3,844,140

#### **Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented as follows:

Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return - Current Year	7.45 percent
Blended Discount Rate of Return - Prior Year	4.13 percent

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Health Care Cost Trends

Medical

Pre-Medicare 6 percent initial, 4 percent ultimate Medicare 5 percent initial, 4 percent ultimate

Prescription Drug

Pre-Medicare 8 percent initial, 4 percent ultimate
Medicare -5.23 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Since the Prior Measurement Date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 9.

Discount Rate The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Sensitivity of the Educational Service Center's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1 % Increase (8.45%)
Educational Service Center's proportionate share of the net OPEB asset	(\$824,862)	(\$962,395)	(\$1,077,984)
	1% Decrease	Current Trend Rate	1% Increase
Educational Service Center's proportionate share of the net OPEB asset	(\$1,071,459)	(\$962,395)	(\$851,631)

#### **NOTE 11 - OTHER EMPLOYEE BENEFITS**

#### **Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. All 12 month employees earn 10 to 20 days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to all staff who have any accumulated vacation upon termination of employment. Teachers do not earn vacation time.

All regular, full-time employees earn three days of personal leave per fiscal year. Any personal leave not used by fiscal year-end will be converted to sick leave.

All regular, full-time teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 300 days for all personnel. Upon retirement, employees with five or more years of current service with the public schools of Ohio receive payment for one-fourth of accrued, but unused sick leave credit to a maximum of 75 days.

#### **Insurance Benefits**

The Educational Service Center provides life insurance and accidental death and dismemberment insurance to employees through Unum Life Insurance Company of America. Dental insurance is provided through Delta Dental. Vision benefits are provided by Vision Service Plan.

# **Deferred Compensation Plan**

Employees may elect to participate in the Ohio Public Employees Deferred Compensation Plan or the Ohio Association of School Board Officials (OASBO) Deferred Compensation Plan. The plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### NOTE 12 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In a prior fiscal year, the Educational Service Center entered into a lease-purchase agreement for the purchase of copier equipment. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by leases have been capitalized in the Statement of Net Position for governmental activities in the amount of \$75,487. A corresponding liability was recorded on the Statement of Net Position for governmental activities. Principal payments in fiscal year 2019 totaled \$13,605.

The assets acquired through capital leases are as follows:

		Accumulated	Net Book Value
	Asset Value	Depreciation	June 30, 2019
Asset:			
Furniture and Equipment	\$75,487	(\$27,678)	\$47,809

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2019.

June 30,	Total Payments
2020	\$18,117
2021	18,117
2022	18,117
2023	6,038
Total	60,389
Less: Amount Representing Interest	(7,034)
Present Value of Minimum Lease Payments	\$53,355

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the Educational Service Center's long-term obligations during fiscal year 2019 were as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	Amount Outstanding 6/30/18	Additions	Deletions	Amount Outstanding 6/30/19	Due in One Year
Governmental Activities:					
Net Pension Liability:					
SERS	\$6,021,107	\$264,532	\$0	\$6,285,639	\$0
STRS	14,265,985	0	1,097,200	13,168,785	0
Total Net Pension Liability	20,287,092	264,532	1,097,200	19,454,424	0
Net OPEB Liability: SERS STRS	2,735,624 2,343,090	325,462 0	0 2,343,090	3,061,086	0
Total Net OPEB Liability	5,078,714	325,462	2,343,090	3,061,086	0
Compensated Absences Capital Leases	597,123 66,960	60,344	48,780 13,605	608,687 53,355	65,345 14,649
Total Governmental Activities Long-Term Obligations	\$26,029,889	\$650,338	\$3,502,675	\$23,177,552	\$79,994

Compensated absences and capital leases will be paid from the General Fund. There is no repayment schedule for the net pension/OPEB liability. However, employer pension/OPEB contributions are made from the General Fund. For additional information related to the net pension/OPEB liabilities see Notes 9 and 10.

# NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS, INSURANCE PURCHASING POOLS AND PUBLIC ENTITY SHARED RISK POOL

#### **Jointly Governed Organizations**

Metropolitan Educational Technology Association - The Educational Service Center is a participant in the Metropolitan Educational Technology Association (META), which is a computer consortium and a regional council of governments. META is an educational solutions partner providing services across Ohio. META provides cost-effective fiscal, network, technology, and student services, a purchasing cooperative, and other individual services based on each client's needs.

The governing board of META consists of a president, vice president and twelve board members who represent the members of META. The Board works with META's Chief Executive Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Association including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. The Educational Service Center paid META \$4,597 for services provided during the fiscal year. Financial information can be obtained from META Solutions, Ashley Widby, Interim CFO, 100 Executive Drive, Marion Ohio 43302.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Southwestern Ohio Educational Purchasing Council - The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), a purchasing council made up of nearly 130 school districts and educational service centers in 18 counties. The purpose of SOEPC is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations during the one year period. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. Payments to SOEPC are made from the General Fund. During fiscal year 2019, the Educational Service Center did not contribute to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

Upper Valley Career Center - The Upper Valley Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from each of the seven participating districts' elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following school districts: Bradford Exempted Village School District, Covington Exempted Village School District, and Miami County Educational Service Center. Two members are appointed from the following city and/or local school districts and/or educational service center: Piqua, Sidney, Troy and Midwest Regional Educational Service Center. The Board exercises total control over the operations of the Center including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. During fiscal year 2019, the Educational Service Center did not contribute any money to the Upper Valley Career Center. To obtain financial information write to the Upper Valley Career Center, Anthony Fraley, who serves as Treasurer, at 8811 Career Drive, Piqua, Ohio 45356-9254.

Miami Valley Career Technology Center - The Miami Valley Career Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the 11 participating school districts' elected boards, which possess its own budgeting and taxing authority. One member is appointed from the following school districts: Carlisle, Eaton, Huber Heights, Miamisburg, Milton-Union, Northmont, Tipp City, Trotwood-Madison, Vandalia-Butler, Versailles, and West Carrollton. Three members are appointed from the Montgomery County Educational Service Center and one member is appointed from the following educational service centers: Miami County, Darke County, and Preble County. The Board exercises total control over the operations of the Center including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. During fiscal year 2019, the Educational Service Center did not contribute any money to the Miami Valley Career Technology Center. To obtain financial information, write to the Miami Valley Career Technology Center, Matt Huffman, who serves as Treasurer, at 6800 Hoke Road, Clayton, Ohio 45315.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Insurance Purchasing Pools**

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an 11 member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of the GRP serves as the coordinator of the program. Each fiscal year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

Schools of Ohio Risk Sharing Authority, Inc. - The Educational Service Center participates in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA), a risk sharing pool serving school districts in Ohio. SORSA was formed as an Ohio non-profit corporation for the purpose of administering a joint self-insurance pool and assisting members to prevent and reduce losses and injuries to the School District property and persons which might result in claims being made against members of SORSA. Member school districts agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by SORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and educators' errors and omissions liability insurance.

Each member school district has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of SORSA are managed by an elected board of not more than nine directors. Only superintendents, treasurers, or business managers of member school districts are eligible to serve on the board. No school district may have more than one representative on the board at any time. Each member school district's control over the budgetary and financing of SORSA is limited to its voting authority and any representative it may have on the board of directors. Financial information can be obtained from SORSA at 8050 N. High St., Suite 160, Columbus, Ohio, 43235.

#### **Public Entity Shared Risk Pool**

Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust - The Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust (Trust) is a public entity shared risk pool. The Trust is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, and vision insurance benefits to the employees of the participants. The Trust is governed by the Southwestern Ohio Educational Purchasing Cooperative and its participating members. Each participant decides which plans offered by the Trust will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Trust and payment of the monthly premiums. Financial information can be obtained from the Southwestern Ohio Educational Purchasing Cooperative, 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

#### **NOTE 15 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Educational Service Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and other governmental funds are presented below:

		Nonmajor	
	General	Governmental	
Fund Balances	Fund	Funds	Total
Nonspendable:			
Inventory	\$1,714	\$0	\$1,714
Prepaid Items	54,213	0	54,213
Unclaimed Monies	260	0	260
Total Nonspendable	56,187	0	56,187
Restricted for:			
Staff Training	1,314	0	1,314
Athletic Programs	0	3,053	3,053
Total Restricted	1,314	3,053	4,367
Committed to:			
Capital Improvements	223,235	0	223,235
Assigned to:			
Public School Support	5,765	0	5,765
Purchases on Order	26,998	0	26,998
Total Assigned	32,763	0	32,763
Unassigned	3,148,375	0	3,148,375
Total Fund Balances	\$3,461,874	\$3,053	\$3,464,927

#### NOTE 16 – SIGNIFICANT COMMITMENTS

#### **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods and services. Encumbrances accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year is \$33,714 in the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **NOTE 17 - CONTINGENCIES**

#### **Grants**

The Educational Service Center received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the Educational Service Center at June 30, 2019, if applicable, cannot be determined at this time.

#### **Litigation**

There are currently no matters in litigation with the Educational Service Center as defendant.

#### **NOTE 18 – SUBSEQUENT EVENT**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Educational Service Center. The investments of the pension and other employee benefit plan in which the Educational Service Center participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Educational Service Center's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Required Supplementary Information

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Six Fiscal Years (1)

	2019	2018	2017
Educational Service Center's Proportion of the Net Pension Liability	0.10975090%	0.10077540%	0.10211140%
Educational Service Center's Proportionate Share of the Net Pension Liability	\$6,285,639	\$6,021,107	\$7,473,611
Educational Service Center's Covered Payroll	\$3,624,163	\$3,700,400	\$2,731,136
Educational Service Center's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	173.44%	162.72%	273.64%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%

<sup>(1)</sup> Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

2016	2015	2014
0.09906850%	0.10964500%	0.10964500%
\$5,652,943	\$5,549,071	\$6,520,236
\$3,022,764	\$3,223,992	\$2,970,878
187.01%	172.12%	219.47%
69.16%	71.70%	65.52%

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Three Fiscal Years (1)

	2019	2018	2017
Educational Service Center's Proportion of the Net OPEB Liability	0.11033840%	0.10193340%	0.10271900%
Educational Service Center's Proportionate Share of the Net OPEB Liability	\$3,061,086	\$2,735,624	\$2,927,871
Educational Service Center's Covered Payroll	\$3,624,163	\$3,700,400	\$2,731,136
Educational Service Center's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	84.46%	73.93%	107.20%
Plan Fiduciary Net Position as a			
Percentage of the Total OPEB			
Liability	13.57%	12.46%	11.49%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

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Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Six Fiscal Years (1)

	2019	2018	2017
Educational Service Center's Proportion of the Net Pension Liability	0.05989145%	0.06005412%	0.06019993%
Educational Service Center's Proportionate Share of the Net Pension Liability	\$13,168,785	\$14,265,985	\$20,150,731
Educational Service Center's Covered Payroll	\$6,905,836	\$5,901,493	\$6,771,879
Educational Service Center's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	190.69%	241.74%	297.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.30%	75.30%	66.80%

<sup>(1)</sup> Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

2016		2015	2014
	0.06059255%	0.05935553%	0.05935553%
	\$16,746,008	\$14,437,319	\$17,197,640
	\$6,350,671	\$6,079,369	\$5,866,146
	263.69%	237.48%	293.17%
	72.10%	74.70%	69.30%

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net OPEB Liability (Asset)
State Teachers Retirement System of Ohio
Last Three Fiscal Years (1)

	2019	2018	2017
Educational Service Center's Proportion of the Net OPEB Liability (Asset)	0.05989145%	0.06005412%	0.06019993%
Educational Service Center's Proportionate Share of the Net OPEB Liability (Asset)	(\$962,395)	\$2,343,090	\$3,219,508
Educational Service Center's Covered Payroll	\$6,905,836	\$5,901,493	\$6,771,879
Educational Service Center's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-13.94%	39.70%	47.54%
Plan Fiduciary Net Position as a			
Percentage of the Total OPEB			
Liability (Asset)	176.00%	47.10%	37.30%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

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# Required Supplementary Information Schedule of the Educational Service Center's Contributions School Employees Retirement System of Ohio Last Seven Fiscal Years (1)

	2019	2018	2017
Net Pension Liability			
Contractually Required Contribution	\$539,830	\$489,262	\$518,056
Contributions in Relation to the Contractually Required Contribution	(539,830)	(489,262)	(518,056)
Contribution Deficiency (Excess)	\$0	\$0	\$0
Educational Service Center Covered Payroll (2)	\$3,998,741	\$3,624,163	\$3,700,400
Contributions as a Percentage of Covered Payroll	13.50%	13.50%	14.00%
Net OPEB Liability			
Contractually Required Contribution (3)	80,847	73,272	54,028
Contributions in Relation to the Contractually Required Contribution	(80,847)	(73,272)	(54,028)
Contribution Deficiency (Excess)	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	2.02%	2.02%	1.46%
Total Contributions as a Percentage of Covered Payroll (3)	15.52%	15.52%	15.46%

<sup>(1)</sup> Information prior to 2013 is not available

See accompanying notes to the required supplementary information

<sup>(2)</sup> The Educational Service Center's covered payroll is the same for Pension and OPEB.

<sup>(3)</sup> Includes Surcharge

2016	2015	2014	2013
\$382,359	\$398,400	\$446,845	\$411,169
(382,359)	(398,400)	(446,845)	(411,169)
\$0	\$0	\$0	\$0
\$2,731,136	\$3,022,764	\$3,223,992	\$2,970,878
14.00%	13.18%	13.86%	13.84%
48,717	73,471	57,275	56,453
(48,717)	(73,471)	(57,275)	(56,453)
\$0	\$0	\$0	\$0
1.78%	2.43%	1.78%	1.90%
15.78%	15.61%	15.64%	15.74%

# Required Supplementary Information Schedule of the Educational Service Center's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2019	2018	2017	2016
Net Pension Liability				
Contractually Required Contribution	\$1,040,232	\$966,817	\$826,209	\$948,063
Contributions in Relation to the Contractually Required Contribution	(1,040,232)	(966,817)	(826,209)	(948,063)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
Educational Service Center Covered Payroll	\$7,430,229	\$6,905,836	\$5,901,493	\$6,771,879
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

2015	2014	2013	2012	2011	2010
\$889,094	\$790,318	\$762,599	\$657,500	\$659,049	\$656,684
(889,094)	(790,318)	(762,599)	(657,500)	(659,049)	(656,684)
\$0	\$0	\$0	\$0	\$0	\$0
\$6,350,671	\$6,079,369	\$5,866,146	\$5,057,692	\$5,069,608	\$5,051,415
ψ0,330,071	ψ0,072,302	ψ5,000,140	Ψ5,057,072	ψ5,009,000	ψ5,051,415
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$0	\$60,794	\$58,661	\$50,577	\$50,696	\$50,514
0	(60,794)	(58,661)	(50,577)	(50,696)	(50,514)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2019

# **Net Pension Liability**

### **Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases,		
including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments	7.75 percent net of investments
	expense, including inflation	expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

#### **Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2019

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

#### **Net OPEB Liability**

### **Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2019

Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

# **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

# **Changes in Benefit Terms – STRS OPEB**

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2019

	Budgeted A	mounts		Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Intergovernmental	\$532,925	\$549,578	\$575,306	\$25,728
Investment Earnings	31,940	15,000	34,480	19,480
Tuition and Fees	15,208,696	15,282,198	16,418,175	1,135,977
Gifts and Donations	4,678	0	7,650	7,650
Charges for Services	21,090	25,000	22,767	(2,233)
Miscellaneous	280,947	201,000	303,988	102,988
Total Revenues	16,080,276	16,072,776	17,362,366	1,289,590
Expenditures:				
Current:				
Instruction:				
Regular	140,967	196,892	188,781	8,111
Special	7,576,980	11,103,831	10,146,844	956,987
Support Services:				
Pupils	3,518,829	5,034,225	4,708,743	325,482
Board of Education	15,432	27,100	20,667	6,433
Administration	1,069,734	1,696,209	1,431,695	264,514
Fiscal	215,549	316,476	288,661	27,815
Operation and Maintenance of Plant	98,675	146,753	132,145	14,608
Pupil Transportation	9,828	23,090	13,162	9,928
Central	494	1,000	662	338
Capital Outlay	20,000	20,000	0	20,000
Total Expenditures	12,666,488	18,565,576	16,931,360	1,634,216
Excess of Revenues Over (Under) Expenditures	3,413,788	(2,492,800)	431,006	2,923,806
Other Financing Sources:				
Proceeds from Sale of Capital Assets	0	0	415	415
Refund of Prior Year Expenditures	0	7,500	85	(7,415)
Total Other Financing Sources	0	7,500	500	(7,000)
Net Change in Fund Balance	3,413,788	(2,485,300)	431,506	2,916,806
Fund Balance at Beginning of Year	4,571,426	4,571,426	4,571,426	0
Prior Year Encumbrances Appropriated	12,228	12,228	12,228	0
Fund Balance at End of Year	\$7,997,442	\$2,098,354	\$5,015,160	\$2,916,806

See Accompanying Notes to the Supplemental Information

Notes to the Supplemental Information For the Fiscal Year Ended June 30, 2019

### **NOTE 1 - BUDGETARY PROCESS**

There are no budgetary requirements for Educational Service Centers identified in the Ohio Revised Code nor does the State Department of Education specify any budgetary guidelines to be followed.

The Educational Service Center's governing Board budgets for resources estimated to be received during the fiscal year. The estimated revenues may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedule reflect the amounts of the estimated revenues when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedules reflect the amounts of the estimated revenues in effect at the time final appropriations were passed by the Board.

The Educational Service Center's Board adopts an annual appropriations resolution, which is the Board's authorization to spend resources and sets annual limits on the expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund/function level for the General Fund and at the fund level for all other funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary schedules reflect the amounts on the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from the prior fiscal year. The amounts reported as the final budgeted amounts on the budgetary schedules represent the final appropriation amounts passed by the Board during the fiscal year.

#### NOTE 2 - BUDGETARY BASIS OF ACCOUNTING

While the Educational Service Center is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The schedule of revenues, expenditures and changes in fund balance - budget (non-GAAP basis) and actual is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned of fund balance (GAAP basis).

Notes to the Supplemental Information For the Fiscal Year Ended June 30, 2019

4. The change in the fair value of investments is not included on the budget basis operating statement. This amount is included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

# Net Change in Fund Balance

	General
	Fund
GAAP Basis	\$302,905
Revenue Accruals	68,208
Expenditure Accruals	112,696
Encumbrances	(33,714)
Change in Fair Value of Investments Fiscal Year 2019	(10,419)
Change in Fair Value of Investments Fiscal Year 2018	(8,170)
Budget Basis	\$431,506

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

The discussion and analysis of the Miami County Educational Service Center's financial performance provides an overall review of the Educational Service Center's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the Educational Service Center's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the Educational Service Center's financial performance.

# **Financial Highlights**

Key financial highlights for fiscal year 2018 are as follows:

• Upon request from member school districts, additional services were provided by the Educational Service Center.

# **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Miami County Educational Service Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and the statement of activities provide information about the activities of the whole Educational Service Center, presenting both an aggregate view of the Educational Service Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Educational Service Center's most significant funds with all other nonmajor funds presented in total in one column.

# Reporting the Educational Service Center as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the Educational Service Center to provide programs and activities, the view of the Educational Service Center as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2018". The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

These two statements report the Educational Service Center's net position and changes in net position. This change in net position is important because it tells the reader that, for the Educational Service Center as a whole, the financial position of the Educational Service Center has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not.

In the statement of net position and the statement of activities, the Educational Service Center only reports governmental activities. Governmental activities are the activities where all of the Educational Service Center's programs and services are reported including, but not limited to, instruction, support services and operation and maintenance of plant.

# Reporting the Educational Service Center's Most Significant Funds

#### Fund Financial Statements

The analysis of the Educational Service Center's major funds begins on page 82. Fund financial statements provide detailed information about the Educational Service Center's major funds. The Educational Service Center uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service Center's most significant funds. The Educational Service Center's only major governmental fund is the General Fund.

#### Governmental Funds

All of the Educational Service Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Educational Service Center's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

#### Fiduciary Funds

The Educational Service Center's fiduciary fund consists of an agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

#### The Educational Service Center as a Whole

Recall that the statement of net position provides the perspective of the Educational Service Center as a whole.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

Table 1 provides a summary of the Educational Service Center's net position for fiscal year 2018 compared to fiscal year 2017.

Table 1 Net Position

	Tiet I oblition		
		Restated	
	2018	2017	Change
Assets:			
Current and Other Assets	\$4,805,152	\$4,041,382	\$763,770
Capital Assets, Net	1,136,286	1,113,876	22,410
Total Assets	5,941,438	5,155,258	786,180
Deferred Outflows of Resources:			
Pension	5,888,018	5,337,600	550,418
OPEB	208,529	54,028	154,501
Total Deferred Outflows of Resources	6,096,547	5,391,628	704,919
Liabilities:			
Other Liabilities	1,642,000	1,380,444	261,556
Long-Term Liabilities:	, ,	, ,	,
Due Within One Year	81,174	70,598	10,576
Net Pension Liability	20,287,092	27,624,342	(7,337,250)
Net OPEB Liability	5,078,714	6,147,379	(1,068,665)
Other Liabilities	582,909	459,381	123,528
Total Liabilities	27,671,889	35,682,144	(8,010,255)
Deferred Inflows of Resources:			
Pension	966,699	369,806	596,893
OPEB	587,821	0	587,821
Total Deferred Inflows of Resources	1,554,520	369,806	1,184,714
Net Position:			
	1 060 226	1 101 452	(22 127)
Net Investment in Capital Assets	1,069,326	1,101,453	(32,127)
Restricted Upgraphicated (Deficit)	3,302	3,515	(213)
Unrestricted (Deficit)	(\$17,188,424)	(\$25,505,064)	\$,348,980
Total Net Position	(\$17,188,424)	(\$25,505,064)	\$8,316,640

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

The net pension liability (NPL) is the largest single liability reported by the Educational Service Center at June 30, 2018, and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Educational Service Center's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and State law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the Educational Service Center's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Educational Service Center is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Educational Service Center's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the Educational Service Center is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from (\$19,411,713) to (\$25,505,064).

Current and other assets increased \$763,770 due to cash and cash equivalents. The increase in cash and cash equivalents was due to revenues exceeding expenditures. The increase in revenues is related to an increase in tuition and fees revenue due to an increase in services provided. Total Liabilities of the Educational Service Center decreased \$8,010,255 from the prior fiscal year. The largest decrease occurred from the long-term Net Pension Liability due to a change in assumptions for the STRS statewide pension system. Total net position had an increase of \$8,316,640 due to unrestricted net position. Unrestricted net position increased \$8,348,980 due the reduction of Net Pension Liability.

Unrestricted net position increased due to changes in assumptions for the STRS statewide pension system.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2018 and 2017.

Table 2 shows the changes in net position for the fiscal years ended June 30, 2018 and 2017.

Miami County Educational Service Center Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

# Table 2 Changes in Net Position

	2019	Restated	Change
Revenues:	2018	2017	Change
Program Revenues:			
Charges for Services	\$15,128,590	\$13,483,402	\$1,645,188
•	252,272	269,322	
Operating Grants and Contributions Total Program Revenues	15,380,862	13,752,724	(17,050) 1,628,138
Total Flogram Revenues	13,360,602	13,732,724	1,026,136
General Revenues:			
Grants and Entitlements not			
Restricted to Specific Programs	429,872	385,522	44,350
Investment Earnings	11,442	108	11,334
Gifts and Donations	11,850	1,900	9,950
Miscellaneous	334,358	240,217	94,141
Total General Revenues	787,522	627,747	159,775
Total Revenues	16,168,384	14,380,471	1,787,913
Program Expenses:			
Instruction:			
Regular	105,904	348,182	(242,278)
Special	5,398,022	8,860,433	(3,462,411)
Support Services:			
Pupils	1,245,939	3,492,258	(2,246,319)
Instructional Staff	120,195	411,091	(290,896)
Board of Education	15,263	16,836	(1,573)
Administration	637,448	1,545,742	(908,294)
Fiscal	228,255	254,801	(26,546)
Business	47	0	47
Operation and Maintenance of Plant	87,855	94,997	(7,142)
Pupil Transportation	8,424	10,491	(2,067)
Central	152	817	(665)
Extracurricular Activities	213	740	(527)
Interest and Fiscal Charges	4,027	1,273	2,754
Total Expenses	7,851,744	15,037,661	(7,185,917)
Change in Net Position	8,316,640	(657,190)	\$8,973,830
Net Position (Deficit) at Beginning of Year	(25,505,064)	N/A	
Net Position (Deficit) at End of Year	(\$17,188,424)	(\$25,505,064)	

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$54,028 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$562,073. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Total 2018 program expenses under GASB 75	\$7,851,744
Negative OPEB expense under GASB 75 2018 contractually required contribution	562,073 73,272
Adjusted 2018 program expenses	8,487,089
Total 2017 program expenses under GASB 45	15,037,661
Decrease in program expenses not related to OPEB	(\$6,550,572)

The largest component of the decrease in program expenses results from changes in assumptions and benefit terms related to pensions. STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). SERS decreased their COLA assumption. (See Note 9) As a result of these changes, pension expense decreased from \$2,206,455 in fiscal year 2017 to a negative pension expense of \$5,834,696 for fiscal year 2018. The allocation of the fiscal year 2018 negative pension expense to program expenses is as follows:

	2018 Program Expenses
	Related to Negative
<b>Program Expenses:</b>	Pension Expense
Instruction:	
Regular	(\$238,261)
Special	(2,781,542)
Support Services:	
Pupils	(1,889,776)
Instructional Staff	(227,633)
Administration	(669,916)
Fiscal	(23,461)
Operation and	
Maintenance of Plant	(2,668)
Pupil Transportation	(1,439)
Total Expenses	(\$5,834,696)

# **Governmental Activities**

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2018 Unaudited

In total, revenues increased \$1,787,913 due to an increase in charges for services revenue due to an increase in services provided.

Expenses decreased \$7,185,917 from the previous year due to a change in assumptions for the STRS statewide pension system.

#### The Educational Service Center's Funds

Information about the Educational Service Center's major fund starts on page 85. The Educational Service Center's funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$16,158,783 and expenditures of \$15,735,785. The net change in fund balance for the fiscal year in the General Fund was an increase of \$502,938, this was due to an increase in services provided.

#### **Capital Assets**

At the end of fiscal year 2018, the Educational Service Center had \$1,136,286 invested in land, buildings and improvements, and furniture and equipment.

For more information on capital assets, refer to Note 7 of the basic financial statements.

#### **Debt Administration**

At June 30, 2018, the Educational Service Center had \$66,960 in total outstanding debt consisting of capital leases. Refer to Notes 12 and 13 of the basic financial statements for additional information.

# **Contacting the Educational Service Center's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service Center's finances and to show the Educational Service Center's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Cindy Hale, Treasurer, at Miami County Educational Service Center, 2000 West Stanfield Rd, Troy, Ohio, 45373-2987 or email at Cindy.Hale@miami.k12.oh.us.

# Statement of Net Position June 30, 2018

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$4,578,786
Accrued Interest Receivable	3,771
Accounts Receivable	1,400
Intergovernmental Receivable	164,632
Materials and Supplies Inventory	2,804
Prepaid Items	53,759
Nondepreciable Capital Assets	119,608
Depreciable Capital Assets, Net	1,016,678
Total Assets	5,941,438
<b>Deferred Outflows of Resources:</b>	
Pension	5,888,018
OPEB	208,529
Total Deferred Outflows of Resources	6,096,547
Liabilities:	
Accounts Payable	2,151
Accrued Wages and Benefits Payable	1,407,230
Accrued Interest Payable	321
Intergovernmental Payable	232,298
Long-Term Liabilities:	,
Due Within One Year	81,174
Due in More Than One Year:	
Net Pension Liability (See Note 9)	20,287,092
Net OPEB Liability (See Note 10)	5,078,714
Other Amounts	582,909
Total Liabilities	27,671,889
Deferred Inflows of Resources:	
Pension	966,699
OPEB	587,821
Total Deferred Inflows of Resources	1,554,520
Net Position:	
Net Investment in Capital Assets	1,069,326
Restricted for:	1,009,320
Athletic Programs	3,302
Unrestricted (Deficit)	·
Total Net Position	(18,261,052) (\$17,188,424)
TOTAL INCL FUSITION	(\$17,100,424)

# Statement of Activities For the Fiscal Year Ended June 30, 2018

	_	Program	n Revenues	Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Total Governmental Activities
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$105,904	\$398,597	\$0	\$292,693
Special	5,398,022	8,719,798	245,122	3,566,898
Support Services:				
Pupils	1,245,939	3,574,125	0	2,328,186
Instructional Staff	120,195	395,525	0	275,330
Board of Education	15,263	14,579	0	(684)
Administration	637,448	1,659,374	7,150	1,029,076
Fiscal	228,255	266,157	0	37,902
Business	47	0	0	(47)
Operation and Maintenance of Plant	87,855	87,790	0	(65)
Pupil Transportation	8,424	12,645	0	4,221
Central	152	0	0	(152)
Extracurricular Activities	213	0	0	(213)
Interest and Fiscal Charges	4,027	0	0	(4,027)
Total Governmental Activities	\$7,851,744	\$15,128,590	\$252,272	7,529,118
	General Revenues: Grants and Entitlemen Investment Earnings Gifts and Donations Miscellaneous	ts not Restricted to S	pecific Programs	429,872 11,442 11,850 334,358
	Total General Revenues	}		787,522
	Change in Net Position			8,316,640
	Net Position (Deficit) at - Restated (See Note 3			(25,505,064)
	Net Position (Deficit) at	t End of Year		(\$17,188,424)

# Balance Sheet Governmental Funds June 30, 2018

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets:			
Equity in Pooled Cash and Cash Equivalents	\$4,575,224	\$3,302	\$4,578,526
Accrued Interest Receivable	3,771	0	3,771
Accounts Receivable	1,400	0	1,400
Intergovernmental Receivable	164,632	0	164,632
Materials and Supplies Inventory	2,804	0	2,804
Prepaid Items	53,759	0	53,759
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	260	0	260
Total Assets	\$4,801,850	\$3,302	\$4,805,152
Liabilities and Fund Balances: Liabilities: Accounts Payable Accrued Wages and Benefits Payable Intergovernmental Payable Total Liabilities  Deferrred Inflows of Resources:	\$2,151 1,407,230 232,298 1,641,679	\$0 0 0 0	\$2,151 1,407,230 232,298 1,641,679
Unavailable Revenue	1,202	0	1,202
Onavanable Revenue	1,202		1,202
Fund Balances:			
Nonspendable	56,823	0	56,823
Restricted	500	3,302	3,802
Committed	223,235	0	223,235
Assigned	16,364	0	16,364
Unassigned	2,862,047	0	2,862,047
Total Fund Balances	3,158,969	3,302	3,162,271
Total Liabilities, Deferred Inflows and Fund Balances	\$4,801,850	\$3,302	\$4,805,152

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018

Total Governmental Fund Balances		\$3,162,271
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Land	119,608	
Building and Improvements	1,171,991	
Furniture and Equipment	604,014	
Accumulated Depreciation	(759,327)	
Total		1,136,286
Some of the Educational Service Center's revenues will be collected after to year-end, but are not available soon enough to pay for the current period expenditures and therefore are reported as unavailable revenue in the fur Investment Earnings	's	1,202
The net resition and not ODED liabilities is not due and nevable		
The net position and net OPEB liabilities is not due and payable in the current period; therefore, the liability and related deferred		
inflows/outflows are not reported in governmental funds.		
Deferred Outflows - Pension	5,888,018	
Deferred Outflows - OPEB	208,529	
Net Pension Liability	(20,287,092)	
Net OPEB Liability	(5,078,714)	
Deferred Inflows - Pension	(966,699)	
Deferred Inflows - OPEB	(587,821)	
Total	(307,021)	(20,823,779)
10		(20,020,777)
In the statement of activities, interest is accrued on outstanding leases,		
whereas in governmental funds, an interest expenditure is reported when	due.	
Accrued Interest on Capital Lease		(321)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of:		
Compensated Absences	(597,123)	
Capital Leases	(66,960)	
Total		(664,083)
Net Position of Governmental Activities		(\$17,188,424)

# Miami County Educational Service Center Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018

	General	Nonmajor Governmental	Total Governmental
	Fund	Funds	Funds
Revenues:			
Intergovernmental	\$576,382	\$102,212	\$678,594
Investment Earnings	11,691	0	11,691
Tuition and Fees	14,886,771	0	14,886,771
Gifts and Donations	5,550	0	5,550
Charges for Services	241,819	0	241,819
Miscellaneous	334,358	0	334,358
Total Revenues	16,056,571	102,212	16,158,783
Expenditures:			
Current:			
Instruction:			
Regular	416,688	0	416,688
Special	9,074,843	98,612	9,173,455
Support Services:			
Pupils	3,704,744	0	3,704,744
Instructional Staff	418,312	0	418,312
Board of Education	15,263	0	15,263
Administration	1,527,623	3,600	1,531,223
Fiscal	276,276	0	276,276
Business	47	0	47
Operation and Maintenance of Plant	90,879	0	90,879
Pupil Transportation	13,238	0	13,238
Central	130	0	130
Extracurricular Activities	0	213	213
Capital Outlay	80,452	0	80,452
Debt Service:			
Principal Retirement	11,100	0	11,100
Interest and Fiscal Charges	3,765	0	3,765
Total Expenditures	15,633,360	102,425	15,735,785
Excess of Revenues Over (Under) Expenditures	423,211	(213)	422,998
Other Financing Sources:			
Inception of Capital Lease	75,487	0	75,487
Proceeds from Sale of Capital Assets	4,240	0	4,240
Total Other Financing Sources	79,727	0	79,727
Net Change in Fund Balances	502,938	(213)	502,725
Fund Balances at Beginning of Year	2,656,031	3,515	2,659,546
Fund Balances at End of Year	\$3,158,969	\$3,302	\$3,162,271

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2018

Net Change in Fund Balances - Total Governmental Funds		\$502,725
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:  Capital Assets Additions  Depreciation Expense	100,409 (61,426)	
Excess of capital outlay over depreciation expense		38,983
The proceeds from the sale of capital assets are reported as revenue in the governmental funds. However, the cost of capital assets is removed from the capital assets account in the statement of net position and offset against the proceeds from the sale of capital assets resulting in a gain or loss on the sale of capital assets in the statement of activities.		
Proceeds from Sale of Capital Assets	(4,240)	
Loss on sale of capital assets	(12,333)	
Total		(16,573)
Some capital assets were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net position, the lease obligation is reported as a liability.		(75,487)
Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  These amounts consist of:  Capital Leases Principal	11,100	
Early Termination of Lease	9,850	20.050
Total		20,950
Because some revenues will not be collected for several months after the Educational Service Center's fiscal year ends, they are not considered "available" revenues and are therefore recorded as deferred inflows of resources in the governmental funds. Deferred inflows of resources changed by these amounts this fiscal year:		
Investment Earnings		(249)
Accrued interest payable on the leases are not reported in the funds, but are allocated as an expense over the life of the debt in the Statement of Activities.		(2.62)
Increase in Accrued Interest Payable		(262)

Contractually required contributions are reported as expenditures in governmental funds;

however, the statement of activities reports these amounts as deferred outflows.

Pension	1,456,079	
OPEB	73,272	
Total		1,529,351
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB		
liability are reported as pension/OPEB expense in the statement of activities		
Pension	5,834,696	

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Increase in Compensated Absences Payable (79,567)

562,073

6,396,769

Change in Net Position of Governmental Activities \$8,316,640

See Accompanying Notes to the Basic Financial Statements

**OPEB** 

Total

Miami County Educational Service Center Statement of Fiduciary Net Position Fiduciary Fund June 30, 2018

	Agency Fund
Assets: Equity in Pooled Cash and Cash Equivalents	\$165,977
Liabilities: Undistributed Monies	\$165,977

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER AND REPORTING ENTITY

The Miami County Educational Service Center (the "Educational Service Center") is located in Troy, Ohio, the county seat. The Educational Service Center supplies supervisory, special education, administrative, and other services to the Bethel, Miami East, and Newton Local School Districts, Piqua and Troy City School Districts, and Covington, Bradford, Milton Union, and Tipp City Exempted Village School Districts located in Miami County. The Educational Service Center also provides services to Vandalia-Butler City Schools, Northmont City Schools and Northridge Local Schools in Montgomery County. The Educational Service Center furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Miami County Educational Service Center operates under a locally-elected five member Board form of government and provides educational services as mandated by State and/or federal agencies. The Educational Service Center has 205 classified staff employees, 120 certified teaching personnel, and eight administrative employees that provide services to the local, city, and exempted village school districts.

# Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The Educational Service Center consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service Center. For the Miami County Educational Service Center, this includes general operations and student related activities.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service Center in that the Educational Service Center approves the budget, the issuance of debt, or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The Educational Service Center has no component units.

The Educational Service Center participates in four jointly governed organizations, two insurance purchasing pools, and one public entity shared risk pool. These organizations are discussed in Note 14 to the basic financial statements. These organizations are:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Jointly Governed Organizations:

Metropolitan Educational Technology Association (META) Southwestern Ohio Educational Purchasing Council Upper Valley Career Center Miami Valley Career Technology Center

**Insurance Purchasing Pools:** 

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan Schools of Ohio Risk Sharing Authority, Inc.

Public Entity Shared Risk Pool:

Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Miami County Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Educational Service Center's accounting policies are described below.

#### **Basis of Presentation**

The Educational Service Center's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-wide Financial Statements:

The statement of net position and the statement of activities display information about the Educational Service Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide financial statements usually distinguish between those activities that are governmental and those that are considered business-type. The Educational Service Center, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Educational Service Center at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service Center's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service Center, with certain limited exceptions. The

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service Center.

#### Fund Financial Statements:

During the fiscal year, the Educational Service Center segregates transactions related to certain Educational Service Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service Center at this more detailed level. The focus of governmental fund financial statements is on major funds, rather than reporting by type. The major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# **Fund Accounting**

The Educational Service Center uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Educational Service Center are divided into two categories: governmental and fiduciary.

#### Governmental Funds:

Governmental funds are those through which most governmental functions of the Educational Service Center typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following is the Educational Service Center's major governmental fund:

General Fund - The General Fund is the operating fund of the Educational Service Center and is used to account for and report all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

The nonmajor governmental funds of the Educational Service Center account for grants and other resources whose use is restricted to a particular purpose.

# Fiduciary Funds:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the Educational Service Center under a trust agreement for individuals, private organizations, or other governments and are not available to support the Educational Service Center's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

results of operations. The Educational Service Center's only fiduciary fund is an agency fund. The Educational Service Center's agency fund accounts for the collection of revenue from a collaborative of four Educational Service Centers to pay for professional development opportunities.

# **Measurement Focus**

Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the Educational Service Center are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

#### Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

# **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

#### *Revenues - Exchange and Non-exchange Transactions:*

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means that the amount of the transaction can be determined and "available" means that the resources will be collected within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service Center, available means expected to be received within 60 days of fiscal year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Non-exchange transactions, in which the Educational Service Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Educational Service Center must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: tuition and student fees, grants, and accrued interest.

# Deferred Outflows/Inflows of Resources:

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Educational Service Center, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 9 and 10.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Educational Service Center, deferred inflows of resources include pension, OPEB plans and unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 86. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 9 and 10)

# Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Cash and Cash Equivalents**

To improve cash management, all cash received by the Educational Service Center is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Educational Service Center's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. The Educational Service Center holds money for unclaimed monies. This balance is recorded as "Restricted Assets: Equity in Pooled Cash and Cash Equivalents."

During fiscal year 2018, the Educational Service Center invested in a money market mutual fund, federal agency securities, negotiable certificates of deposit, and US treasury notes. Except for the mutual funds, investments are reported at fair value which is based on quoted market price. The Educational Service Center's money market mutual fund is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year.

Following Ohio Statutes, the Governing Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2018 amounted to \$11,691, which includes \$416 assigned from other Educational Service Center Funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the Educational Service Center are presented on the financial statements as cash equivalents.

# **Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent unclaimed monies.

# **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

#### **Inventory**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

### **Capital Assets**

All capital assets of the Educational Service Center are general capital assets that are associated with governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition values as of the date received. The Educational Service Center maintains a capitalization threshold of \$500. The Educational Service Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	5-50 years
Furniture and Equipment	4-20 years

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Educational Service Center will compensate the employees for the benefits through paid time off or some other means. The Educational Service Center records a liability for accumulated unused vacation time when earned for all eligible employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Educational Service Center has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the Educational Service Center's termination policy. The Educational Service Center records a liability for accumulated unused sick leave for all employees after 10 years of current service with the Educational Service Center.

# **Accrued Liabilities and Long-term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Capital leases that will be paid from governmental funds are recognized as an expenditure and liability in the governmental fund financial statements when due.

# **Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### **Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Educational Service Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

### Nonspendable

The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

#### Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

#### Committed

The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Educational Service Center Board. Those committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Assigned

Amounts in the assigned fund balance classification are intended to be used by the Educational Service Center for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Educational Service Center Board which include public school support and purchases on order at this time. State statute authorizes the Treasurer to assign fund balance purchases on order provided such amounts have been lawfully appropriated.

# Unassigned

Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Educational Service Center applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **Net Position**

The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Educational Service Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position resources restricted for other purposes include athletic programs.

The Educational Service Center applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

For fiscal year 2018, the Educational Service Center implemented Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*, Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, and related guidance from (GASB) Implementation Guide No. 2017-3, *Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).* 

For fiscal year 2018, the Educational Service Center also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-1*. These changes were incorporated in the Educational Service Center's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the Educational Service Center's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 75 established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The effect of this implementation on net position as reported at June 30, 2017 is presented in the following table:

Net Position June 30, 2017	(\$19,411,713)
Adjustments:	
Net OPEB Liability	(6,147,379)
Deferred Outflow - Payments Subsequent to Measurement Date	54,028
Restated Net Position June 30, 2017	(\$25,505,064)

Other than employer contributions subsequent to the measurement date, the Educational Service Center made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

# NOTE 4 - STATE AND LOCAL SCHOOL DISTRICT FUNDING

The Educational Service Center, under State law, provides supervisory services to the local school districts within its territory. Each city, exempted village, and local school district that entered into an agreement with the Educational Service Center is considered to be provided supervisory services. The cost of the supervisory services is determined by formula under State law. The State Department of Education apportions the costs for all supervisory services among the Educational Service Center's city and local school districts based on each school's total student count. The Department of Education deducts each school district's amount from their State Foundation Program settlements and remits the amount to the Educational Service Center. The Educational

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Service Center may provide additional supervisory services if the majority of the client school districts agree to the services and the apportionment of the costs to all of the client school districts.

The Educational Service Center also receives funding from the State Department of Education in the amount of \$26.00 times the average daily membership of the Educational Service Center. Average daily membership includes the total student counts of all local school districts within the Educational Service Center's territory and all of the Educational Service Center's client school districts. This amount is paid from State resources. The State Department of Education also deducts from the State Foundation Program settlement of each of the Education Service Center's local and client school districts an amount equal to \$6.50 times the school district's total student count and remits this amount to the Educational Service Center.

The Educational Service Center may contract with city, exempted village, local, joint vocational, or cooperative educational school districts to provide special education and related services or career-technical educational services. The individual boards of education pay the costs for these services directly to the Educational Service Center.

# **NOTE 5 - DEPOSITS AND INVESTMENTS**

Monies held by the Educational Service Center are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the Educational Service Center's treasury. Such monies must be maintained either as cash in the Educational Service Center treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Governing Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the Educational Service Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the Educational Service Center can be deposited or invested in the following securities:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities:
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Educational Service Center, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# **Investments**

As of June 30, 2018, the Educational Service Center had the following investments:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Measurement	Maturity	Moody's	Total
Measurment/Investment	Value	(in Years)	Rating	Investments
Amortized Cost:				
First American Treasury				
Obligation Money Market				
Mutual Fund	\$2,182	Less than one year	Aaa	N/A
Fair Value - Level Two Inputs:				
Federal Home Loan Mortgage				
Corporation	79,948	Less than one year	Aaa	6%
Federal National Mortgage				
Association	367,186	Less than three years	Aaa	27%
Negotiable Certificates of				
Deposit	547,071	Less than three years	N/A	41%
US Treasury Notes	353,200	Less than one year	P-1	26%
Totals	\$1,349,587	•		

The Educational Service Center categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Educational Service Center's recurring fair value measurements as of June 30, 2018. The Money Market Mutual Fund is measured at amortized cost. The Educational Service Center's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

#### Interest Rate Risk:

The Educational Service Center has no investment policy that addresses interest rate risk beyond State statute requirements. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Educational Service Center, and that an investment must be purchased with the expectation that it will be held to maturity.

#### Credit Risk:

The Moody's ratings of the Educational Service Center's investments are listed in the table above. The Educational Service Center has no investment policy dealing with investment credit risk beyond the requirement in State statute.

Concentration of Credit Risk:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The Educational Service Center places no limit on the amount it may invest in any one issuer, however State statute limits investments in commercial paper and bankers' acceptances to 40 percent of the interim monies available for investment at any one time. The percentage that each investment represents of the total investments is listed in the table above.

# **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2018, consisted of accrued interest, accounts and intergovernmental. All receivables are considered collectible in full and will be received within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
Governmental Activities:	
Tuition and Student Fees	\$94,062
Bureau of Workers' Compensation Refund	69,420
Reimbursements from Another Government	1,150
Total Intergovernmental Receivables	\$164,632

# **NOTE 7 - CAPITAL ASSETS**

Capital assets activity for the fiscal year ended June 30, 2018, was as follows:

	Balance			Balance
	6/30/17	Additions	Deductions	6/30/18
Governmental Activities:				
Capital Assets, not Being Depreciated:				
Land	\$119,608	\$0	\$0_	\$119,608
Capital Assets, Being Depreciated:			_	
Buildings and Improvements	1,171,991	0	0	1,171,991
Furniture and Equipment	572,424	100,409	(68,819)	604,014
Total Capital Assets, Being Depreciated	1,744,415	100,409	(68,819)	1,776,005
Less Accumulated Depreciation:				
Buildings and Improvements	(254,636)	(23,406)	0	(278,042)
Furniture and Equipment	(495,511)	(38,020)	52,246	(481,285)
Total Accumulated Depreciation	(750,147)	(61,426) *	52,246	(759,327)
Capital Assets, Being Depreciated, Net	994,268	38,983	(16,573)	1,016,678
Governmental Activities Capital Assets, Net	\$1,113,876	\$38,983	(\$16,573)	\$1,136,286

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

\*Depreciation expense was charged to governmental functions as follows:

Instruction:	
Special	\$16,635
Support Services:	
Pupils	5,226
Instructional Staff	1,610
Administration	37,663
Fiscal	270
Central	22
Total Depreciation Expense	\$61,426

# **NOTE 8 - RISK MANAGEMENT**

# **Property and Liability**

The Educational Service Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2018, the Educational Service Center joined together with other school districts in Ohio to participate in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA), an insurance purchasing pool (See Note 14). Each individual participant enters into an agreement with the SORSA and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The Educational Service Center pays this annual premium to the SORSA. The Educational Service Center contracts for property, fleet, and liability insurance with SORSA.

Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There has not been a significant reduction in insurance coverage from the last fiscal year.

# **Workers' Compensation**

For fiscal year 2018, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (See Note 14). The plan is intended to achieve the benefit of a reduced premium for the Educational Service Center by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Hunter Consulting Company provides administrative, cost control and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Medical Benefits**

For fiscal year 2018, the Educational Service Center participated in the Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust (Trust), a public entity shared risk pool (See Note 14). The Educational Service Center pays monthly premiums to the Trust for employee medical insurance benefits. The Trust is responsible for the management and operations of the program. Upon withdrawal from the Trust, a participant is responsible for the payment of all Trust liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

# NOTE 9 – DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

# **Net Pension Liability/Net OPEB Liability**

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability represent the Educational Service Center's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Educational Service Center's obligation for this liability to annually required payments. The Educational Service Center cannot control benefit terms or the manner in which pensions are financed; however, the Educational Service Center does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OBEB liability on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 10 for the required OPEB disclosures.

# Plan Description - School Employees Retirement System (SERS)

Plan Description – Educational Service Center non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service Center is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The Educational Service Center's contractually required contribution to SERS was \$489,262 for fiscal year 2018. Of this amount, \$55,880 is reported as an intergovernmental payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – Educational Service Center licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later. New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The Educational Service Center's contractually required contributions to STRS was \$966,817 for fiscal year 2018. Of this amount, \$101,116 is reported as an intergovernmental payable.

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Educational Service Center's proportion of the net pension liability was based on the Educational Service Center's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability			
Prior Measurement Date	0.10211140%	0.06019993%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.10077540%	0.06005412%	
Change in Proportionate Share	-0.00133600%	-0.00014581%	
Proportionate Share of the Net			
Pension Liability	\$6,021,107	\$14,265,985	\$20,287,092
Pension Expense	(\$352,320)	(\$5,482,376)	(\$5,834,696)

At June 30, 2018, the Educational Service Center reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	SERS	STRS	Total
Deferred Outflows of Resources:			
Differences between expected and			
actual experience	\$259,128	\$550,885	\$810,013
Changes of assumptions	311,356	3,120,128	3,431,484
Changes in proportionate Share and			
difference between Educational Service Center			
contibutions and proportionate share of contributions	52,392	138,050	190,442
Educational Service Center contributions			
subequent to the measurement date	489,262	966,817	1,456,079_
Total Deferred Outflows of Resources	\$1,112,138	\$4,775,880	\$5,888,018
Deferred Inflows of Resources:			
Differences between expected and			
actual experience	\$0	\$114,978	\$114,978
Net difference between projected and			
actual earnings on pension plan investments	28,581	470,794	499,375
Changes in Proportionate Share and			
Difference between Educational Service Center			
contibutions and proportionate share of contributions	193,634	158,712	352,346
Total Deferred Inflows of Resources	\$222,215	\$744,484	\$966,699

\$1,456,079 reported as deferred outflows of resources related to pension resulting from Educational Service Center contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2019	\$105,881	\$668,069	\$773,950
2020	351,719	1,308,512	1,660,231
2021	83,427	868,412	951,839
2022	(140,366)	219,586	79,220
Total	\$400,661	\$3,064,579	\$3,465,240

# **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3.00 percent
3.50 percent to 18.20 percent
2.5 percent
7.50 percent net of investments
expense, including inflation
Entry Age Normal

Prior to 2017, an assumption of 3 percent was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the Educational Service Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease	1% Increase	
	(6.50%)	(7.50%)	(8.50%)
Educational Service Center's proportionate			
share of the net pension liability	\$8,355,733	\$6,021,107	\$4,065,383

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	July 1, 2017	July 1, 2016
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before
		August 1, 2013, 2 percent per year;
		for members retiring August 1, 2013,
		or later, 2 percent COLA commences
		on fifth anniversary of retirement date.

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016, actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

Sensitivity of the Educational Service Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the Educational Service Center's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the Educational Service Center's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease Discount Rate 1% Incr		
	(6.45%)	(7.45%)	(8.45%)
Educational Service Center's proportionate			
share of the net pension liability	\$20,449,804	\$14,265,985	\$9,057,044

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2018, one member of the Board of Education has elected Social Security. The contribution rate is 6.2 percent of wages.

# **NOTE 10 - DEFINED BENEFIT OPEB PLANS**

See note 9 for a description of the net OPEB liability.

# Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The Educational Service Center contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the Educational Service Center's surcharge obligation was \$55.151.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The Educational Service Center's contractually required contribution to SERS was \$73,272 for fiscal year 2018. Of this amount, \$57,221 is reported as an intergovernmental payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u>

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Educational Service Center's proportion of the net OPEB liability was based on the Educational Service Center's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	SERS	STRS	Total
Proportion of the Net OPEB Liability			
Prior Measurement Date	0.10271900%	0.06019993%	
Proportion of the Net OPEB Liability			
Current Measurement Date	0.10193340%	0.06005412%	
Change in Proportionate Share	-0.00078560%	-0.00014581%	
Proportionate Share of the Net			
OPEB Liability	\$2,735,624	\$2,343,090	\$5,078,714
OPEB Expense	\$154,026	(\$716,099)	(\$562,073)

At June 30, 2018, the Educational Service Center reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources:</b>			
Differences between expected and			
actual experience	\$0	\$135,257	\$135,257
Educational Service Center contributions			
subsequent of the measurement date	73,272	0	73,272
Total Deferred Outflows of Resources	\$73,272	\$135,257	\$208,529
Deferred Inflows of Resources:			
Changes of assumptions	\$259,597	\$188,743	\$448,340
Net difference between projected and			
actual earnings on OPEB plan investments	7,224	100,149	107,373
Changes in Proportionate Share and			
Difference between Educational Service Center			
contributions and proportionate share of contributions	25,424	6,684	32,108
Total Deferred Inflows of Resources	\$292,245	\$295,576	\$587,821

\$73,272 reported as deferred outflows of resources related to OPEB resulting from Educational Service Center contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2019	(\$105,074)	(\$35,066)	(\$140,140)
2020	(105,074)	(35,066)	(140,140)
2021	(80,291)	(35,066)	(115,357)
2022	(1,806)	(35,066)	(36,872)
2023	0	(10,029)	(10,029)
2024	0	(10,026)	(10,026)
Total	(\$292,245)	(\$160,319)	(\$452,564)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Wage Inflation 3.00 percent

Future Salary Increases, including inflation 3.50 percent to 18.20 percent

Investment Rate of Return 7.50 percent net of investments

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.56 percent
Prior Measurement Date 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date 3.63 percent
Prior Measurement Date 2.98 percent

Medical Trend Assumption

Medicare5.50 to 5.00 percentPre-Medicare7.50 to 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 9.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2017, was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017, was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017, (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the Educational Service Center's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	1% Decrease (2.63%)	Current Discount Rate (3.63%)	1% Increase (4.63%)
Educational Service Center's proportion share of the net OPEB liability	\$3,303,615	\$2,735,624	\$2,285,631
	1% Decrease (6.5 % decreasing to 4.0 %)	Current Trend Rate (7.5 % decreasing to 5.0 %)	1% Increase (8.5 % decreasing to 6.0 %)
Educational Service Center's proportionate share of the net OPEB liability	\$2,219,754	\$2,735,624	\$3,418,388

# Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017
(COLA)	
Blended Discount Rate of Return	4.13 percent
Health Care Cost Trends	6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 9.

Discount Rate The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036, and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017, (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

Sensitivity of the Educational Service Center's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

		Current	
	1% Decrease	Discount Rate	1% Increase
	(3.13%)	(4.13%)	(5.13%)
Educational Service Center's proportionate share of the net OPEB liability	\$3,145,561	\$2,343,090	\$1,708,876
		Current	
	1% Decrease	Trend Rate	1% Increase
Educational Service Center's proportionate			
share of the net OPEB liability	\$1,627,879	\$2,343,090	\$3,284,392

# **NOTE 11 - OTHER EMPLOYEE BENEFITS**

# **Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. All 12 month employees earn 10 to 20 days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to all staff who have any accumulated vacation upon termination of employment. Teachers do not earn vacation time.

All regular, full-time employees earn three days of personal leave per fiscal year. Any personal leave not used by fiscal year-end will be converted to sick leave.

All regular, full-time teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 300 days for all personnel. Upon retirement, employees with five or more years of current service with the public schools of Ohio receive payment for one-fourth of accrued, but unused sick leave credit to a maximum of 75 days.

#### **Insurance Benefits**

The Educational Service Center provides life insurance and accidental death and dismemberment insurance to employees through Unum Life Insurance Company of America. Dental insurance is provided through Delta Dental. Vision benefits are provided by Vision Service Plan.

# **Deferred Compensation Plan**

Employees may elect to participate in the Ohio Public Employees Deferred Compensation Plan or the Ohio Association of School Board Officials (OASBO) Deferred Compensation Plan. The plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# NOTE 12 - CAPITALIZED LEASES - LESSEE DISCLOSURE

During fiscal year 2018, the Educational Service Center replaced their prior year lease with a new lease. The Educational Service Center entered into a lease agreement for additional copier equipment. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by leases have been capitalized in the Statement of Net Position for governmental activities in the amount of \$75,487. A corresponding liability was recorded on the Statement of Net Position for governmental activities. Principal payments in fiscal year 2018 totaled \$11,100.

The assets acquired through capital leases are as follows:

		Accumulated	Net Book Value
	Asset Value	Depreciation	June 30, 2018
Asset:			
Furniture and Equipment	\$75,487	(\$12,581)	\$62,906

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2018.

June 30,	Total Payments
2019	\$18,117
2020	18,117
2021	18,117
2022	18,117
2023	6,038
Total	78,506
Less: Amount Representing Interest	(11,546)
Present Value of Minimum Lease Payments	\$66,960

# **NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the Educational Service Center's long-term obligations during fiscal year 2018 were as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

	Restated Amount Outstanding 6/30/17	Additions	Deletions	Amount Outstanding 6/30/18	Due in One Year
Governmental Activities:					
Net Pension Liability:					
SERS	\$7,473,611	\$0	\$1,452,504	\$6,021,107	\$0
STRS	20,150,731	0	5,884,746	14,265,985	0
<b>Total Net Pension Liability</b>	27,624,342	0	7,337,250	20,287,092	0
Net OPEB Liability: SERS	2,927,871	0	192,247	2,735,624	0
STRS	3,219,508	0	876,418	2,343,090	0
Total Net OPEB Liability	6,147,379	0	1,068,665	5,078,714	0
Compensated Absences Capital Leases	517,556 12,423	203,374 75,487	123,807 20,950	597,123 66,960	67,569 13,605
Total Governmental Activities Long-Term Obligations	\$34,301,700	\$278,861	\$8,550,672	\$26,029,889	\$81,174

Compensated absences and capital leases will be paid from the General Fund. There is no repayment schedule for the net pension/OPEB liability. However, employer pension/OPEB contributions are made from the General Fund. For additional information related to the net pension/OPEB liabilities see Notes 9 and 10.

# NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS, INSURANCE PURCHASING POOLS AND PUBLIC ENTITY SHARED RISK POOL

# **Jointly Governed Organizations**

Metropolitan Educational Technology Association - The Educational Service Center is a participant in the Metropolitan Educational Technology Association (META), which is a computer consortium and a regional council of governments. META is an educational solutions partner providing services across Ohio. META provides cost-effective fiscal, network, technology, and student services, a purchasing cooperative, and other individual services based on each client's needs.

The governing board of META consists of a president, vice president and twelve board members who represent the members of META. The Board works with META's Chief Executive Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Association including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. The Educational Service Center paid META \$55,241 for services provided during the fiscal year. Financial information can be obtained from META Solutions, Ashley Widby, Interim CFO, 100 Executive Drive, Marion Ohio 43302.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Southwestern Ohio Educational Purchasing Council - The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), a purchasing council made up of nearly 130 school districts and educational service centers in 18 counties. The purpose of SOEPC is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations during the one year period. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. Payments to SOEPC are made from the General Fund. During fiscal year 2018, the Educational Service Center did not contribute to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

Upper Valley Career Center - The Upper Valley Career Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from each of the seven participating districts' elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following school districts: Bradford Exempted Village School District, Covington Exempted Village School District, and Miami County Educational Service Center. Two members are appointed from the following city and/or local school districts and/or educational service center: Piqua, Sidney, Troy and Midwest Regional Educational Service Center. The Board exercises total control over the operations of the Center including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. During fiscal year 2018, the Educational Service Center did not contribute any money to the Upper Valley Career Center. To obtain financial information write to the Upper Valley Career Center, Anthony Fraley, who serves as Treasurer, at 8811 Career Drive, Piqua, Ohio 45356-9254.

Miami Valley Career Technology Center - The Miami Valley Career Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the 11 participating school districts' elected boards, which possess its own budgeting and taxing authority. One member is appointed from the following school districts: Carlisle, Eaton, Huber Heights, Miamisburg, Milton-Union, Northmont, Tipp City, Trotwood-Madison, Vandalia-Butler, Versailles, and West Carrollton. Three members are appointed from the Montgomery County Educational Service Center and one member is appointed from the following educational service centers: Miami County, Darke County, and Preble County. The Board exercises total control over the operations of the Center including budgeting, appropriating, contracting and designating management. Each School District's degree of control is limited to its representation on the Board. During fiscal year 2018, the Educational Service Center did not contribute any money to the Miami Valley Career Technology Center. To obtain financial information, write to the Miami Valley Career Technology Center, Matt Huffman, who serves as Treasurer, at 6800 Hoke Road, Clayton, Ohio 45315.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# **Insurance Purchasing Pools**

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The Educational Service Center participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an 11 member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of the GRP serves as the coordinator of the program. Each fiscal year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

Schools of Ohio Risk Sharing Authority, Inc. - The Educational Service Center participates in the Schools of Ohio Risk Sharing Authority, Inc. (SORSA), a risk sharing pool serving school districts in Ohio. SORSA was formed as an Ohio non-profit corporation for the purpose of administering a joint self-insurance pool and assisting members to prevent and reduce losses and injuries to the School District property and persons which might result in claims being made against members of SORSA. Member school districts agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by SORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and educators' errors and omissions liability insurance.

Each member school district has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of SORSA are managed by an elected board of not more than nine directors. Only superintendents, treasurers, or business managers of member school districts are eligible to serve on the board. No school district may have more than one representative on the board at any time. Each member school district's control over the budgetary and financing of SORSA is limited to its voting authority and any representative it may have on the board of directors. Financial information can be obtained from SORSA at 8050 N. High St,. Suite 160, Columbus, Ohio, 43235.

# **Public Entity Shared Risk Pool**

Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust - The Southwestern Ohio Educational Purchasing Cooperative Benefit Plan Trust (Trust) is a public entity shared risk pool. The Trust is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides medical, dental, and vision insurance benefits to the employees of the participants. The Trust is governed by the Southwestern Ohio Educational Purchasing Cooperative and its participating members. Each participant decides which plans offered by the Trust will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Trust and payment of the monthly premiums. Financial information can be obtained from the Southwestern Ohio Educational Purchasing Cooperative, 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

# **NOTE 15 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Educational Service Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and other governmental funds are presented below:

	General	Nonmajor	
Fund Balances	Fund	Governmental Funds	Total
Nonspendable:			
Inventory	\$2,804	\$0	\$2,804
Prepaid Items	53,759	0	53,759
Unclaimed Monies	260	0	260
Total Nonspendable	56,823	0	56,823
Restricted for:			
Troy Foundation Grant	500	0	500
Athletic Programs	0	3,302	3,302
Total Restricted	500	3,302	3,802
Committed to:			
Capital Improvements	223,235	0	223,235
Assigned to:			
Public School Support	6,377	0	6,377
Purchases on Order	9,987	0	9,987
Total Assigned	16,364	0	16,364
Unassigned	2,862,047	0	2,862,047
Total Fund Balances	\$3,158,969	\$3,302	\$3,162,271

# NOTE 16 – SIGNIFICANT COMMITMENTS

# **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods and services. Encumbrances accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year is \$12,228 in the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

# NOTE 17 – CONTINGENCIES

# **Grants**

The Educational Service Center received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the Educational Service Center at June 30, 2018, if applicable, cannot be determined at this time.

# Litigation

There are currently no matters in litigation with the Educational Service Center as defendant.

Required Supplementary Information

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Five Fiscal Years (1)

	2018	2017
Educational Service Center's Proportion of the Net Pension Liability	0.10077540%	0.10211140%
Educational Service Center's Proportionate Share of the Net Pension Liability	\$6,021,107	\$7,473,611
Educational Service Center's Covered Payroll	\$3,700,400	\$2,731,136
Educational Service Center's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	162.72%	273.64%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%

<sup>(1)</sup> Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

2016	2015	2014
0.09906850%	0.10964500%	0.10964500%
\$5,652,943	\$5,549,071	\$6,520,236
\$3,022,764	\$3,223,992	\$2,970,878
187.01%	172.12%	219.47%
69.16%	71.70%	65.52%

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Two Fiscal Years (1)

	2018	2017
Educational Service Center's Proportion of the Net OPEB Liability	0.10193340%	0.10271900%
Educational Service Center's Proportionate Share of the Net OPEB Liability	\$2,735,624	\$2,927,871
Educational Service Center's Covered Payroll	\$3,700,400	\$2,731,136
Educational Service Center's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	73.93%	107.20%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

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Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Five Fiscal Years (1)

	2018	2017
Educational Service Center's Proportion of the Net Pension Liability	0.06005412%	0.06019993%
Educational Service Center's Proportionate Share of the Net Pension Liability	\$14,265,985	\$20,150,731
Educational Service Center's Covered Payroll	\$5,901,493	\$6,771,879
Educational Service Center's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	241.74%	297.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%

# (1) Information prior to 2014 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

2016	2015	2014
0.06059255%	0.05935553%	0.05935553%
\$16,746,008	\$14,437,319	\$17,197,640
\$6,350,671	\$6,079,369	\$5,866,146
263.69%	237.48%	293.17%
72.10%	74.70%	69.30%

Required Supplementary Information
Schedule of the Educational Service Center's Proportionate Share of the Net OPEB Liability
State Teachers Retirement System of Ohio
Last Two Fiscal Years (1)

	2018	2017
Educational Service Center's Proportion of the Net OPEB Liability	0.06005412%	0.06019993%
Educational Service Center's Proportionate Share of the Net OPEB Liability	\$2,343,090	\$3,219,508
Educational Service Center's Covered Payroll	\$5,901,493	\$6,771,879
Educational Service Center's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.70%	47.54%
Plan Fiduciary Net Position as a Percentage of the Total OPEB		
Liability	47.10%	37.30%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the Educational Service Center's measurement date which is the prior fiscal year end.

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# Required Supplementary Information Schedule of the Educational Service Center's Contributions School Employees Retirement System of Ohio Last Six Fiscal Years (1)

	2018	2017	2016
Contractually Required Contribution	\$489,262	\$518,056	\$382,359
Contributions in Relation to the Contractually Required Contribution	(489,262)	(518,056)	(382,359)
Contribution Deficiency (Excess)	\$0	\$0	\$0
Educational Service Center Covered Payroll (2)	\$3,624,163	\$3,700,400	\$2,731,136
Contributions as a Percentage of Covered Payroll	13.50%	14.00%	14.00%
Net OPEB Liability			
Contractually Required Contribution (3)	73,272	54,028	48,717
Contributions in Relation to the Contractually Required Contribution	(73,272)	(54,028)	(48,717)
Contribution Deficiency (Excess)	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	2.02%	1.46%	1.78%
Total Contributions as a Percentage of Covered Payroll (3)	15.52%	15.46%	15.78%

- (1) Information prior to 2013 is not available
- (2) The Educational Service Center's covered payroll is the same for Pension and OPEB.
- (3) Includes Surcharge

See accompanying notes to the required supplementary information

2015	2014	2013
\$398,400	\$446,845	\$411,169
(398,400)	(446,845)	(411,169)
\$0	\$0	\$0
\$3,022,764	\$3,223,992	\$2,970,878
13.18%	13.86%	13.84%
73,471	57,275	56,453
(73,471)	(57,275)	(56,453)
\$0	\$0	\$0
2.43%	1.78%	1.90%
2.13/0	1.70/0	1.7070
15.61%	15.64%	15.74%

# Required Supplementary Information Schedule of the Educational Service Center's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2018	2017	2016	2015
Contractually Required Contribution	\$966,817	\$826,209	\$948,063	\$889,094
Contributions in Relation to the Contractually Required Contribution	(966,817)	(826,209)	(948,063)	(889,094)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
Educational Service Center Covered Payroll	\$6,905,836	\$5,901,493	\$6,771,879	\$6,350,671
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information

2014	2013	2012	2011	2010	2009
\$790,318	\$762,599	\$657,500	\$659,049	\$656,684	\$644,439
(790,318)	(762,599)	(657,500)	(659,049)	(656,684)	(644,439)
\$0	\$0	\$0	\$0	\$0	\$0
\$6,079,369	\$5,866,146	\$5,057,692	\$5,069,608	\$5,051,415	\$4,957,223
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$60,794	\$58,661	\$50,577	\$50,696	\$50,514	\$49,572
(60,794)	(58,661)	(50,577)	(50,696)	(50,514)	(49,572)
\$0	\$0	\$0	\$0	\$0	\$0
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2018

# **Net Pension Liability**

# **Changes in Assumptions – SERS**

For fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Amounts reported beginning in fiscal year 2017 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior	
Wage Inflation	3.00 percent	3.25 percent	
Future Salary Increases,	·	•	
including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent	
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation	

Amounts reported beginning in fiscal year 2017 use mortality assumptions with mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

# **Changes in Assumptions - STRS**

Amounts reported beginning in fiscal year 2018 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
· ·	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2018

For fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

# **Net OPEB Liability**

# **Changes in Assumptions – SERS**

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	

including price inflation

Fiscal year 2018 3.63 percent Fiscal year 2017 2.98 percent

### **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2018

	Budgeted A	Amounts		Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				(=g)
Intergovernmental	\$526,709	\$526,709	\$547,655	\$20,946
Investment Earnings	15,000	15,000	19,275	4,275
Tuition and Fees	13,708,399	13,708,399	14,870,104	1,161,705
Gifts and Donations	500	500	5,550	5,050
Charges for Services	35,000	35,000	241,969	206,969
Miscellaneous	132,500	132,500	266,154	133,654
Total Revenues	14,418,108	14,418,108	15,950,707	1,532,599
Expenditures:				
Current:				
Instruction:				
Regular	276,768	439,559	421,683	17,876
Special	6,693,546	9,614,359	8,895,091	719,268
Support Services:				
Pupils	2,659,769	3,980,626	3,633,650	346,976
Instructional Staff	303,785	435,888	414,997	20,891
Board of Education	18,783	23,945	15,330	8,615
Administration	1,249,787	1,777,946	1,507,469	270,477
Fiscal	201,306	293,760	274,569	19,191
Business	100	100	47	53
Operation and Maintenance of Plant	72,076	111,334	88,893	22,441
Pupil Transportation	30,901	34,635	11,089	23,546
Central	1,000	1,000	130	870
Capital Outlay	30,000	30,000	4,965	25,035
Total Expenditures	11,537,821	16,743,152	15,267,913	1,475,239
Excess of Revenues Over (Under) Expenditures	2,880,287	(2,325,044)	682,794	3,007,838
Other Financing Sources:				
Proceeds from Sale of Capital Assets	0	0	4,240	4,240
Refund of Prior Year Expenditures	7,500	7,500	0	(7,500)
Total Other Financing Sources	7,500	7,500	4,240	(3,260)
Net Change in Fund Balance	2,887,787	(2,317,544)	687,034	3,004,578
Fund Balance at Beginning of Year	3,866,296	3,866,296	3,866,296	0
Prior Year Encumbrances Appropriated	18,096	18,096	18,096	0
Fund Balance at End of Year	\$6,772,179	\$1,566,848	\$4,571,426	\$3,004,578

See Accompanying Notes to the Supplemental Information

Notes to the Supplemental Information For the Fiscal Year Ended June 30, 2018

### **NOTE 1 - BUDGETARY PROCESS**

There are no budgetary requirements for Educational Service Centers identified in the Ohio Revised Code nor does the State Department of Education specify any budgetary guidelines to be followed.

The Educational Service Center's governing Board budgets for resources estimated to be received during the fiscal year. The estimated revenues may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary schedule reflect the amounts of the estimated revenues when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary schedules reflect the amounts of the estimated revenues in effect at the time final appropriations were passed by the Board.

The Educational Service Center's Board adopts an annual appropriations resolution, which is the Board's authorization to spend resources and sets annual limits on the expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund/function level for the General Fund and at the fund level for all other funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds.

Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The amounts reported as the original budgeted amounts on the budgetary schedules reflect the amounts on the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from the prior fiscal year. The amounts reported as the final budgeted amounts on the budgetary schedules represent the final appropriation amounts passed by the Board during the fiscal year.

#### NOTE 2 - BUDGETARY BASIS OF ACCOUNTING

While the Educational Service Center is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The schedule of revenues, expenditures and changes in fund balance - budget (non-GAAP basis) and actual is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned of fund balance (GAAP basis).

Notes to the Supplemental Information For the Fiscal Year Ended June 30, 2018

4. The change in the fair value of investments is not included on the budget basis operating statement. This amount is included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

# Net Change in Fund Balance

General
Fund
\$502,938
(188,935)
377,675
(12,228)
8,170
(586)
\$687,034



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Miami County Educational Service Center Miami County 2000 West Stanfield Road Troy, Ohio 45373

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Miami County Educational Service Center, Miami County, (the Educational Service Center) as of and for the fiscal years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the Educational Service Center's basic financial statements and have issued our report thereon dated May 14, 2020, wherein we noted the Educational Service Center adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting For Postemployment Benefits Other Than Pensions.* We also noted the financial impact of COVID-19 and the ensuing emergency measures impact on subsequent periods of the Educational Service Center.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Educational Service Center's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Educational Service Center's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Educational Service Center's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Miami County Educational Service Center
Miami County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Educational Service Center's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Educational Service Center's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Educational Service Center's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

May 14, 2020



### MIAMI COUNTY EDUCATIONAL SERVICE CENTER

#### **MIAMI COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 11, 2020