



OHIO AUDITOR OF STATE  
**KEITH FABER**





JEFFERSON COUNTY  
DECEMBER 31, 2019

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Jefferson County  
301 Market Street  
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Jefferson County, Ohio (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated July 30, 2020, wherein we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

July 30, 2020

# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Jefferson County  
301 Market Street  
Steubenville, Ohio 43952

To the Board of Commissioners:

### ***Report on Compliance for each Major Federal Program***

We have audited Jefferson County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Jefferson County's major federal programs for the year ended December 31, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

### ***Management's Responsibility***

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

***Opinion on each Major Federal Program***

In our opinion, Jefferson County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2019.

***Report on Internal Control Over Compliance***

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



***Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance***

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Jefferson County (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated July 30, 2020. Our opinion also explained the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. We conducted our audit to opine on the County's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.



Keith Faber  
Auditor of State

Columbus, Ohio

July 30, 2020

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JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U.S. Department of Agriculture</b>				
<i>Passed through the Ohio Department of Education</i>				
Child Nutrition Cluster:				
Board of Developmental Disabilities				
National School Lunch	10.555	FY 19 FY 20		18,774 <u>11,761</u>
Total DD National School Lunch				30,535
Juvenile Detention Department				
National School Lunch	10.555	FY 19 FY 20		25,725 <u>15,332</u>
Total Juvenile Detention National School Lunch				41,057
Sheriff Department				
National School Lunch	10.555	FY 19 FY 20		9,843 <u>5,049</u>
Total Sheriff Department National School Lunch				14,892
Total Child Nutrition Cluster				86,484
<i>Passed through Ohio Department of Job and Family Services</i>				
Supplemental Nutrition Assistance Program				
State Administrative Matching Grant for Supplemental Nutrition Assistance (Administrative Costs)	10.561	G-1819-11-5758		557,015 <u>557,015</u>
Total Supplemental Nutrition Assistance Program Cluster				557,015
<b>Total U.S. Department of Agriculture</b>				<b>643,499</b>
<b>U. S. Department of Housing and Urban Development</b>				
<i>Passed through the Ohio Development Services Agency:</i>				
Community Development Formula Program				
Community Development Critical Infrastructure	14.228	B-F-18-1BL-1 B-X-17-1BL-1 B-W-18-1BL-1 B-W-18-1BL-2		100,280 300,000 0 <u>5,000</u>
Community Development Residential Infrastructure				0
Total Community Development Program				405,280
<b>Total U.S. Department of Housing and Urban Development</b>				<b>405,280</b>
<b>U.S. Department of Education</b>				
<i>Passed through the Ohio Department of Education:</i>				
Special Education Cluster:				
Special Education Grants to States	84.027	066068-6B-SF-19 066068-6B-SF-20		38,237 <u>13,270</u>
Total Title VI B				51,507
Special Education - Preschool Grant				
Special Education - Preschool Grant	84.173	066068-PG-S1-19 066068-PG-S1-20		711 <u>1,004</u>
Total Preschool Grant				1,715
<b>Total Special Education Cluster/U.S. Department of Education</b>				<b>53,222</b>
<b>Department of Homeland Security</b>				
<i>Passed Through the State Emergency Management Agency</i>				
Emergency Management Performance Grant				
Emergency Management Performance Grant	97.042	EMC-2018-EP-00008-S01		29,208
Disaster Grant Public Assistance				
Disaster Grant Public Assistance	97.036	DR-081-09C35-00 DR-4424-081-09C35-00		657,676 <u>24,399</u>
Total Disaster Grant Public Assistance				682,075
<b>Total U.S. Department of Homeland Security</b>				<b>711,283</b>

JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U. S. Department of Health and Human Services</b>				
<i>Passed Through the Ohio Department of Developmental Disabilities</i>				
Social Services Block Grant - Title XX	93.667	MR-41-19 MR-41-20		22,454 <u>23,700</u>
Total Social Services Block Grant Title XX				<u>46,154</u>
Medicaid Cluster:				
Medicaid Administration Claiming (MAC)	93.778	FY 19 FY 20		104,688 <u>106,666</u>
Total Medicaid Cluster - Title XIX				<u>211,354</u>
<i>Passed Through Ohio Department of Mental Health and Addiction Services</i>				
Block Grants for Prevention and Treatment of Substance Abuse (SABG)	93.959			
		FY 19	194,241	194,241
		FY 20	<u>82,105</u>	<u>82,105</u>
Total Substance Abuse Block Grant			<u>276,346</u>	<u>276,346</u>
Preventative Treatment Block Grant	93.958	FY 19	0	0
		FY 20	48,025	48,025
Forensic Portion		FY 19	2,200	2,200
		FY 20	0	0
DSA Housing		FY 19	41,650	41,650
Multi System Youth		FY 19	<u>30,891</u>	<u>30,891</u>
Total Preventative Treatment Block Grant			<u>122,766</u>	<u>122,766</u>
Social Services Block Grant	93.667	FY 19	14,170	14,170
		FY 20	<u>49,124</u>	<u>49,124</u>
Total Social Services Block Grant			<u>63,294</u>	<u>63,294</u>
State Opioid Response Program (Opioid STR) (Opioid STR State Opioid Response)	93.788	FY19 FY19 FY20	74,379 87,557 <u>41,546</u>	74,379 87,557 <u>41,546</u>
State Opioid Response Program			<u>203,482</u>	<u>203,482</u>
<i>Passed Through the Ohio Department of Job and Family Services</i>				
Child Support Enforcement (Title IV-D)	93.563	FY 19		93,169
Temporary Assistance for Needy Families (Tanf) (Title IV-A) Cluster:				
Subtotal - Temporary Assistance for Needy Families Cluster	93.558	G-1819-11-5758		2,101,714
Child Care and Development Block Grant Cluster:				
Child Care Development Block Grant	93.575	G-1819-11-5758		105,545
Social Services Block Grant (Title XX)	93.667	G-1819-11-5758		752,194
Job and Family Services Medicaid Cluster (Title XIX):				
Medical Assistance Program	93.778	G-1819-11-5758		1,619,167
Child Support Enforcement Title IV D	93.563	G-1819-11-5758		202,099

JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U. S. Department of Health and Human Services (Continued)</b>				
Promoting Safe and Stable Families	93.556	G-1819-11-5758		19,240
Child Welfare Services	93.645	G-1819-11-5758		56,659
Adoption Assistance (Title IV-E)	93.659	G-1819-11-5758		317,234
Chafee Foster Care Independent Program	93.674	G-1819-11-5758		3,080
<i>Passed Through the Office for Children and Families</i>				
Foster Care (Title IV-E) Administration	93.658	G-1819-06-0143 / G-2021-06-0069		611,376 171,328
Foster Care Placement - Juvenile Court Administrative - Juvenile Court		G-1819-06-0143 / G-2021-06-0069		191,639 393,409
Total Title IV E				<u>1,367,752</u>
<b>Total Department of Health and Human Services</b>			<b>665,888</b>	<b>7,561,249</b>
Total Medicaid Cluster:	93.778		0	1,830,521
<b>U.S. Department of Labor</b>				
<i>Passed Through the Ohio Department of Job and Family Services</i>				
National Emergency Grants	17.277	G-1819-15-0188	508,751	508,751
Workforce Innovation and Opportunity Act (WIOA) Cluster: WIOA Adult Program	17.258	G-1617-15-0190 / G-1819-15-0188	196,614	196,614
WIOA Dislocated Worker Formula Grants	17.278	G-1819-15-0188	307,008	307,008
WIOA Youth Activities	17.259	G-1617-15-0190 / G-1819-15-0188	296,477	296,477
Total WIOA Cluster			<u>800,099</u>	<u>800,099</u>
<b>Total U.S. Department of Labor</b>			<b>1,308,850</b>	<b>1,308,850</b>
<b>U.S Department of Transportation</b>				
<b>Federal Aviation Administration</b>				
Airport Improvement Program	20.106	3-39-0074-019-2019		0
<i>Passed Through Ohio Department of Transportation</i>				
Highway Planning and Construction Cluster:				
Highway Planning and Construction Program (Bridge Project)	20.205	89323		1,315,605
Highway Planning and Construction Program (Bridge Project)		103460		1,043
Total Highway Planning and Construction Cluster				<u>1,316,648</u>
<i>Passed through Governors Highway Safety Office</i>				
Highway Safety Cluster:				
National Priority Safety Program	20.616	DDEP-2019-00007 DDEP-2020-00032		3,488 0
Total National Priority Safety Program				<u>3,488</u>
State and Community Highway Safety Grant	20.600	STEP-2019-41-00031 STEP-2020-41-00052		12,553 0
Total Highway Safety Cluster				<u>12,553</u>

JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(CONTINUED)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
<b>U.S Department of Transportation (Continued)</b>				
Maximum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	IDEP-2019-41-00031		15,422
		IDEP-2020-41-00052		<u>0</u>
				15,422
<b>Total U.S. Department of Transportation</b>				<b>1,348,111</b>
<b>U.S. Election Assistance Commission</b> <i>Passed Through the Ohio Secretary of State</i>				
Help America Vote Act Security Grant	90.404	FY 19		<u>50,000</u>
<b>Total U.S. Election Assistance Commission</b>				<b>50,000</b>
<b>U.S. Department of Justice</b>				
<i>Passed through Ohio Attorney General</i> Crime Victim Assistance Program	16.575	2019-VOCA-132132681		32,020
		2020-VOCA-132922868		9,294
		2019-SVAA-132132685		273
		2020-SVAA-132922871		<u>0</u>
Total Crime Victim Assistance Grant				41,587
<i>Passed through the Office of Criminal Justice Services</i> Violence Against Women Formula Grants	16.588	2018-WF-VA2-8249		<u>37,682</u>
Total Violence Against Women Formula Grants				<u>37,682</u>
<b>Total U.S. Department of Justice</b>				<b>79,269</b>
<b>U.S. Department of Defense</b>				
Environmental Infrastructure and Resource Protection and Development Projects (Section 594)	594	FY 19		<u>730,008</u>
<b>Total U.S. Department of Defense</b>				<u><b>730,008</b></u>
<b>Total Federal Awards Expenditures</b>			<u><b>\$1,974,738</b></u>	<u><b>\$12,890,771</b></u>

he accompanying notes to this schedule are an integral part of this schedule.

**JEFFERSON COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Jefferson County (the County's) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The County passes certain federal awards received from the Ohio Development Services Agency, Department of Job and Family Services, and Ohio Department of Mental Health and Addiction Services to other governments or not-for-profit agencies (subrecipients). As Note B describes the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E - CHILD NUTRITION CLUSTER**

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

**NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

JEFFERSON COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(Continued)

**NOTE G - TRANSFERS BETWEEN FEDERAL PROGRAMS**

During fiscal year 2019, the County made allowable transfers of \$484,390 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$2,101,714 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2019 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$ 2,586,104
Transfer to Social Services Block Grant	<u>(484,390)</u>
<b>Total Temporary Assistance for Needy Families</b>	<b><u>\$ 2,101,714</u></b>

**NOTE H – OHIO DEPARTMENT OF DEVELOPMENTAL DISABILITIES ADJUSTMENTS**

During the calendar year, the County Board of Developmental Disabilities received notice of liability for the 2015 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amount of \$11,821. The cost report settlement liability was for the settlement difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. The liability is not listed on the County's Schedule of Federal Awards since the underlying expenses occurred in prior reporting periods and the liability was invoiced by the Ohio Department of Developmental Disabilities.



**JEFFERSON COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	CFDA #17.258, 259, and 278 Workforce Innovation and Opportunity Act Cluster CFDA #17.277 National Emergency Grants CFDA #93.558 Temporary Assistance for Needy Families (Title IV-A) CFDA #93.778 Medicaid Cluster (Title XIX)
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

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# OFFICE OF THE AUDITOR JEFFERSON COUNTY, OHIO

301 Market Street  
P.O. Box 159  
Steubenville, Ohio 43952

E.J. Conn  
County Auditor

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## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) December 31, 2019

Finding Number	Finding Summary	Status	Additional Information
2015-002	<b>Ohio Rev. Code § 5705.39</b> appropriations exceeded the amount certified as available by the budget commission in some funds. This cite is the result of the deficit balances and has been reported since 2005 for the Jail Operating Fund.	Not Corrected	Repeated in Management Letter

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# **Jefferson County, Ohio**

## ***Comprehensive Annual Financial Report***

For the Year Ended December 31, 2019

*Prepared by the Jefferson County Auditor's Office:*

**E.J. Conn**  
**Jefferson County Auditor**

# **Jefferson County, Ohio**

## ***Comprehensive Annual Financial Report***

**For the Year Ended December 31, 2019**

**E. J. Conn**

***Jefferson County Auditor***

**Prepared by the Jefferson County Auditor's Office**

**Michael Warren**

***Deputy Auditor***

**Lewis Piergallini**

***Deputy Auditor***

**Joseph K. Boni**

***Deputy Auditor***

**Vickie Eberts Winski**

***Deputy Auditor***

# **Introductory Section**

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**Jefferson County, Ohio  
Comprehensive Annual Financial Report  
For the Year Ended December 31, 2019  
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**Jefferson County, Ohio  
Comprehensive Annual Financial Report  
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# OFFICE OF THE AUDITOR JEFFERSON COUNTY, OHIO

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P.O. Box 159  
Steubenville, Ohio 43952

**E.J. Conn**  
**County Auditor**

**Phone - (740) 283-8511**  
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July 30, 2020

To the Honorable Board of County Commissioners  
and Citizens of Jefferson County,

As Auditor of Jefferson County, it gives me great pleasure to present the County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2019. This report has been carefully prepared in accordance with Generally Accepted Accounting Principles (GAAP) and provides a full and complete disclosure of the financial position and operations of the County.

The information contained in this report will assist County officials in making management decisions and will provide the taxpayers of Jefferson County with comprehensive financial data in a format that enables them to gain a true understanding of the County's financial affairs. The general public, as well as investors, will be able to compare the financial position of Jefferson County and the results of its operations with other governmental entities.

This is the twenty third (23<sup>rd</sup>) consecutive Comprehensive Annual Financial Report issued by the Auditor's office. The report is prepared in accordance with Generally Accepted Accounting Principles, as set forth by the Governmental Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA).

### *Legal Requirements*

State law requires every general purpose local government to file with the Auditor of State and publish notice of the availability of the financial statements. The completion of this Comprehensive Annual Financial Report (CAFR), the filing of this report with the Auditor of State, and the published notice of the availability of the financial report will allow the County to comply with these requirements, as well as the requirements of the Single Audit Act.

### *Assumption of Responsibility*

Responsibility for the accuracy, completeness, and fairness of the presentation, including all disclosures, lies with the management of Jefferson County and, in particular, the Jefferson County Auditor's Office. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities and status are included herein.

### *Fund Accounting*

Jefferson County's accounting system is organized on a "fund basis". Each fund is a self-balancing set of accounts.

### *Internal Control Structure*

In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, but not absolute, assurance regarding both the safeguarding of assets against loss and misuse, and assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal controls should not exceed the benefits expected to be derived from their implementation.

The County utilizes a fully automated in-house accounting system as well as an automated in-house system for payroll. These systems, coupled with the manual auditing of each voucher prior to payment, ensure that the financial information generated is both accurate and reliable.

### *Independent Audit*

Included in this report is an unmodified audit opinion rendered on the County's financial statements as of December 31, 2019, by our independent auditor, the Auditor of the State of Ohio. Their audit was conducted in accordance with generally accepted auditing standards and Governmental Auditing Standards, issued by the Comptroller General of the United States. In addition, the audit was designed to meet the requirements of the Federal Single Audit Act of 1984, as amended in 1996, and related OMB Circular A-133 and Uniform Guidance, Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

County management plans to continue to subject the County's financial statements to an annual independent audit as part of the preparation of a Comprehensive Annual Financial Report. An annual audit also serves to maintain and strengthen the County's accounting and budgetary controls.

### *Comprehensive Annual Financial Report*

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The introductory section includes a table of contents, this transmittal letter, the 2018 Certificate of Achievement for Excellence in Financial Reporting, a list of elected officials, and the County's organizational chart. The financial section includes the Independent Auditor's Report, Management's Discussion and Analysis (MD&A), the Basic Financial Statements and Notes that provide an overview of the County's financial position and operating results, Required Supplementary Information for Pensions and OPEB, and the Combining Statements for non-major funds and other schedules that provide detailed information relative to the Basic Financial Statements. The statistical section includes financial and demographic information which is generally presented on a multi-year basis.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal should be read in conjunction with the MD&A as they are designed to complement each other. Jefferson County's MD&A can be found beginning on page 5.

## **THE PROFILE OF THE GOVERNMENT**

### *The County*

Created in 1797, Jefferson County is located in east central Ohio along the west bank of the Ohio River. Its 410 square mile area is bordered on the north by Columbiana County, on the south by Belmont County, on the west by Carroll and Harrison Counties, and on the east by the State of West Virginia. The County encompasses 14 townships and 18 cities and villages, the largest of which is the City of Steubenville, the County Seat. The County's 2019 population of 65,325 placed it as the thirty-eight most populous of the State's 88 Counties. The County is in the Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area, which is composed of the County and Brooke and Hancock Counties of West Virginia. The Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area is the 339<sup>th</sup> largest of the 392. The County is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Major railroads serving the County include the Columbus and Ohio River Railroad Company, Norfolk Southern Combined Railroad, the Wheeling Lake Erie Railway, and the Ohi-Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus transportation service is provided by the Steel Valley Transit Authority and the Eastern Ohio Regional Transit Authority. Airline transportation services to the County are provided by the Jefferson County Airport located in Cross Creek Township and by the Pittsburgh International Airport, located approximately 22 miles east of the County.

The County provides immediate access to ten State highways and two U.S. highways (including U.S. Route 22 which directly links the County to the City of Pittsburgh and the Pittsburgh International Airport). The County also provides immediate access to nearby interstate highways I-70 and I-77.

Primary educational services are provided by 7 school districts and 3 joint vocational school districts. Secondary and post-secondary educational services are provided by a number of public and private colleges and universities located within the County or within commuting distance of the County. The Franciscan University of Steubenville and Eastern Gateway Community College are both located in Steubenville. A Kent State University Branch, located in East Liverpool; Youngstown State University, located in Youngstown; Ohio University Eastern located in St. Clairsville; West Virginia Northern Community College, Bethany College, West Liberty University, and Wheeling University located near Wheeling, West Virginia; and the University of Pittsburgh, Duquesne University, Robert Morris College, and Carnegie-Mellon University, located near Pittsburgh, Pennsylvania, are all located within commuting distance of the County.

The County is served by a number of commercial banks and savings and loan associations with headquarters outside the County.

Three daily newspapers serve the County. The County is within the broadcast area of five local television stations and forty AM and FM radio stations. Multi-channel cable television service, including educational, governmental, and public access channels is provided by the County's two cable television franchises.

The County is directly served by Trinity Health System located in Steubenville, Ohio. Within a 25 mile commuting distance of the County are East Liverpool City Hospital, located in East Liverpool, Ohio, and Weirton Medical Center, located in Weirton, West Virginia. Life flight services are provided to the Pittsburgh, Pennsylvania area hospitals.

Cultural and recreational offerings are made available to County area residents by the Jefferson County Historical Museum, the Steubenville Art Association, the Tri-State Symphonette, the Steubenville Players, the Steubenville Community Concerts Association, the Historic Fort Steuben Concert Series, 280 acres of public park land which includes golf, tennis, swimming, skating, baseball, and basketball facilities, Fernwood Forest (a State owned 1,400 acre park), Jefferson Lake (covering 93 acres), Friendship Park (covering 1,000 acres), and Austin Lake (privately owned covering 1,750 acres).

The cities, villages, and townships, together with various special districts and other governmental entities operating in the County, are responsible for many local governmental services and make significant expenditures to provide such services to County residents. The County, nonetheless, has significant responsibilities in the areas of administration of justice, road and bridge maintenance, health care, sanitation, public welfare, social services, and public assistance.

### *Component Units*

For financial purposes, the County includes all funds, agencies, boards, and commissions making up Jefferson County (the Primary Government) in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 "The Financial Reporting Entity;" Statement No. 39 "Determining Whether Certain Organizations Are Component Units;" and Statement No. 61, "The Financial Reporting Entity: Omnibus." The County's primary government comprises all entities not legally separate from the County, and includes the financial activities of the Jefferson County Board of Developmental Disabilities, the Prevention and Recovery Board, the Department of Job and Family Services, the Veteran's Service Commission, the Law Library Resources Board, the Jefferson County Water and Sewer District, and all departments and activities that are directly operated by the County elected officials. The reporting entity also includes the Regional Airport Authority, a legally separate entity, that meets the requirements of GASB Statements Nos. 14, 39, and 61 to be reported a blended component unit.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially responsible. The Jefferson County Land Reutilization Corporation was created in 2014 and qualified to be a discretely presented component unit (for further information see Note 1 to the financial statements).

The County serves as fiscal agent and custodian of funds, but is not financially accountable, for the Jefferson County General Health District, the Soil and Water Conservation District, and the Local Emergency Planning Commission, whose activities are included in this report as custodial funds.

The County participates in the Jefferson County Regional Planning Commission, which is a joint venture for which the County serves as fiscal agent. The Eastern Ohio Correction Center, the Brooke, Hancock, Jefferson Regional Planning Commission (BHJ), the Oakview Juvenile Residential Center, the Area Office on Aging, the Ohio Mid-Eastern Governments Association (OMEGA), the Jefferson-Belmont Joint Solid Waste Authority, the Jefferson County Family and Children First Council, the Belmont, Carroll, Harrison and Jefferson Counties Council of Governments, the Jefferson County Port Authority, and the Mid-Eastern Ohio Regional Council of Governments are jointly governed organizations. The Jefferson Metropolitan Housing Authority, Eastern Gateway Community College, and the Friendship Park District are related organizations. The County participates in the County Risk Sharing Authority, a risk sharing pool, the County Commissioners Association of Ohio Workers' Compensation Group Retrospective Group Rating Program and the Jefferson Health Plan Self Insurance Plan, public entity risk sharing claims servicing and insurance purchasing pools.

A complete discussion of the County's reporting entity is provided in Note 1 to the Financial Statements.

### *Form of Government*

The County has only those powers, and powers incidental thereto, conferred upon it by the State constitution and statutes. A three-member Board of County Commissioners (the "Board") is the primary legislative and executive body of the County. The Board is elected at-large in even numbered years for four-year overlapping terms. The Board is responsible for providing and managing the funds used to support the various County activities. The Board exercises its legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and letting contracts for public works and services to provide this financial management. The Board has certain responsibilities for the management of most County facilities, including various courts, correctional and administrative facilities, public assistance and social services facilities, and general County facilities.



In addition to the Board, citizens elect eight other County administrative officials, each of whom is independent within the limits of State Statutes affecting the particular office. These officials, elected to four year terms, are the County Auditor, County Treasurer, County Prosecuting Attorney, County Engineer, County Coroner, County Clerk of Courts, County Recorder, and County Sheriff. Six Judges, including two Common Pleas Court Judges, the Juvenile/Probate Court Judge, and the three County Court Judges are elected on a County-wide basis and serve six year terms.

The County Auditor serves as the chief fiscal officer for the County. As chief fiscal officer, no contract or obligation involving the County can be made without the Auditor's certification that appropriations are sufficient and that funds are available, or are in the process of collection, to ensure that the contract or obligation can be paid. The Auditor is also the central disbursing agent of the County, who, by issuance of County warrants, distributes funds to creditors in payment of liabilities incurred by the County and its departments. The Auditor is responsible for the preparation of the County payroll and also has statutory accounting responsibilities. The County Auditor also serves as tax assessor for all political subdivisions within the County. As tax assessor, the Auditor is responsible for establishing the tax rates for real estate, personal property, and manufactured homes. Once these taxes are collected, the Auditor is responsible for distributing those collections to the other governmental entities in accordance with legally adopted rates. In addition to these duties, by law, the Auditor serves as the secretary of the County Board of Revision and the Budget Commission. The Auditor also serves as the administrator of the County Data Processing Board and a member of the County Records Commission.

The County Treasurer is the custodian of all County funds. The Treasurer is responsible for the investment of idle County funds, as specified by Ohio law. The Treasurer is also responsible for collecting all tax monies and applying those payments to the appropriate tax accounts. Daily reconciliations of total County fund receipts and expenditures for the Auditor and Treasurer are performed by the two offices. Reconciliations, by fund, are performed monthly. The County Budget Commission is composed of the County Treasurer, County Auditor, and County Prosecuting Attorney. The Budget Commission plays an important function in the financial administration of the County government and all other local governments located within the County.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of County roads and bridges, and related roadside drainage facilities and storm sewer runoff systems. The Board of County Commissioners takes bids on and awards contracts for the projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

As part of its justice system, the County maintains the Court of Common Pleas, which includes a Domestic Relations Division, a Juvenile Division, and a Probate Division. The County also maintains three County Court Districts. The County Prosecuting Attorney's Office and the County Justice Facility are also maintained by the County. In addition to the responsibilities as a prosecutor of criminal cases, the County Prosecuting Attorney is designated by Ohio law as the chief legal counsel for all County officers, boards, and agencies, including the Board of County Commissioners, the County Auditor, the County Treasurer, and all townships and local school districts. The County Prosecuting Attorney is also a member of the County Budget Commission.

The Clerk of Courts keeps all official records of the Common Pleas Court. The office of the Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting.

The County Sheriff is the chief law enforcement officer of the County. His primary duty is to enforce the law in unincorporated areas of the County. The County Sheriff's Department does provide certain specialized services and will assist local law enforcement officers upon their request. The Sheriff also operates the Jefferson County Justice Facility and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the courts, the Sheriff is in charge of the service of court documents.

## *Budgetary Controls*

By statute, the Board of County Commissioners adopts a temporary appropriation measure for the County on or about the first day of January. The Board of County Commissioners adopts a permanent appropriation measure by the first day of April. All disbursements and transfers of cash between funds require appropriation authority from the Board of County Commissioners. Budgets are controlled at the major account level within a department and fund. Purchase orders are submitted to the County Auditor's office by department heads and are encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional appropriations are secured.

A computerized certification system allows the County Auditor's office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting can be found in the Notes to the Basic Financial Statements.

## **LOCAL ECONOMY**

Historically, the County's main industry and source of jobs has always been the area steel mills. However, the reduced demand for locally produced steel products over the past several years has resulted in the closing and/or downsizing of the local plants. It was feared that this would have a long term negative impact on the local economy. For a period of years this proved to be true. However, in 2018 JSW Steel USA Inc. purchased a previously idled steel mill located in Mingo Junction from Acero Junction. They intend to invest approximately \$250 million in plant upgrades to restart the existing electric arc furnace. If demand dictates, the company will invest an additional \$250 million to install a second electric arc furnace. In time it is estimated that the mill will have approximately 1,000 employees. It is the hope of local officials that this plant reopening and subsequent expansion will provide a significant financial boost to the local economy.

Prior to the reopening of the steel mill in Mingo Junction, it seemed that the local economy would continue to struggle due to the plant closings and downsizings. However, a new and extremely positive economic change has occurred. Vast deposits of gas and oil have been discovered in the Marcellus and Utica shale formations located in Western Pennsylvania, West Virginia, and Eastern Ohio (the Appalachia area), including Jefferson County. The discovery of deposits has spurred significant interest in gas drilling in Jefferson County. A number of companies have already procured substantial amounts of property mineral rights over the past few years. Drilling has intensified greatly over the past year and is expected to continue to increase in the foreseeable future. Experts believe that, once fully developed, Appalachia's Marcellus shale figures to be the second largest natural gas field in the world. Experts, gas company officials, and local officials believe that the gas drilling will continue to have a major effect on the local economy.

A substantial number of gas drilling and directly related jobs are expected to be created. To date, several gas related companies including Express Energy, Hess Energy, Environmental Management Specialists, Premier Pump, Heavy Duty Industrial Services, and Strauss Industries have opened operations in the County. These companies have invested over \$60 million into the local economy. In addition, a substantial number of trickledown effect jobs have been created in other areas. These trickledown jobs include new hotels, new restaurants, and new retail businesses, as well as expanded services for existing businesses.

The County has recently seen the completion of its second gas transmission pipeline. The pipelines are now completed and in operation. Significant tax revenues are currently being generated by these pipelines, benefitting the County as well as a number of school districts and townships throughout the County. It is anticipated that an additional pipeline will be completed and operational in the next year. The completion of these pipelines has allowed for a significant expansion of gas drilling currently occurring throughout the County. While this has been a significant boost to the local economy, the future of gas drilling has become a bit uncertain due to the effects of the COVID-19 pandemic. Local officials are monitoring this situation closely.

An additional boost to the local economy has come from the Connect Appalachia project. This \$100 million project was designed to provide high speed fiber optic internet access to rural areas of the Appalachian region. This project encompasses 34 counties covering 17,000 square miles and provides broadband internet access to the covered area. The project to install the 800 miles of fiber optic computer lines was completed by Horizon Telecom, a Ross County company. Local officials believe that this expanded access to high speed internet access will help attract new business to the area.

In recent years, the County has seen the opening of a number of new businesses including a Walmart food distribution center. Since its opening, the 880,000 square foot \$75 million project has created over 700 new jobs, and services Walmart stores within a 100 mile radius. Other new businesses that have opened in recent years include a Walmart Supercenter, Rural King, Lowes, Office Max, Bulldog Rack, Kroger, Applebee's, Capital Recovery Systems, CVS Pharmacy, Walgreens Pharmacy, Nelson Fine Art & Gifts, Texas Roadhouse, Express Energy, Environmental Management Specialists, H&H Screening, National Colloid Company, Premier Pump, Strauss Industries, a Microtel hotel facility, and a state of the art YMCA at the former St. John's Arena. In addition, two Dunkin' Donut stores opened in mid 2020.

A 93 acre industrial park is a key component in the County's economic development strategy. The County-owned park is located just over one mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The industrial park is currently the home of QPI Tools, A-2-C Communications, Signs Limited, the R-Way Transport facility, and National Colloid Company. The National Colloid Company is the most recent tenant in the industrial park. The company purchased an existing facility formerly occupied by Bulldog Rack and has invested more than \$2.5 million into the local economy. In addition, the County recently agreed to transfer five acres in the industrial park that has become the headquarters of Riley Petroleum. Construction on the new facility was completed in late 2015.

Over the past several years, new development has occurred at the County airport. Over \$11 million in upgrades and improvements have been made to the facility. These upgrades include enlarging the facility, lengthening the runway, constructing new hangars, as well as the construction of a new terminal and lounge building. In addition, the County recently completed a project to lengthen the runway an additional 400 feet to its current 5,000 foot length. This \$2 million project allows even larger sized private jets to land at the Airport. The lengthened runway will make the Airpark facility eligible for additional federal and state funding for further expansion. Additional upgrades at the airport are currently in the planning stages. It is anticipated that the current and future improvements at the airport will help attract new business to the County.

The Laurels and Sienna Woods, extended care facilities, opened over the past few years to provide care for the aging population within the area. In addition, a major expansion project was recently completed at the Villa Royale, another area extended care facility.

Buckeye Power's Cardinal Power Plant, located in the southern portion of the County, and FirstEnergy Corporation's W.H. Sammis Plant in the northern portion of the County have both undergone substantial recent upgrades. Construction was completed on the installation of \$1.5 billion flue gas desulfurization (FGD) systems on all three units at the Cardinal Power Plant while similar construction was completed on the installation of a \$1.1 billion flue gas desulfurization (FGD) systems on three units at the W.H. Sammis Plant. FGD systems, commonly called scrubbers, reduce sulfur dioxide emissions by up to 98 percent. At the time of completion it was hoped that these upgrades would keep these coal fired power plants fully operational and competitive for years to come. However, both plants have seen recent reductions in production as well as staffing as demand for electricity produced from these facilities has decreased. Both companies are implementing changes that they hope will keep these coal fired power plants competitive moving forward. Local officials are monitoring these situations closely, as concern grows as to the continued sustainability of these plants.

Timet, a titanium metals processor located in Toronto, continues to make capital investments in new machinery and equipment. Since 1995, the company has invested over \$62 million in modernization and expansions.

Trinity Medical Center has seen the completion of a number of expansion projects over the past few years. These projects include the original construction of the \$3.5 million Tony Teramana Cancer Center, a \$7 million 79,000 square foot patient care unit addition to Trinity's west campus, a \$6 million office facility at the west campus, and a \$7 million expansion project at the Tony Teramana Cancer Center. Construction is currently underway on a major \$75 million renovation project. Construction is expected to be completed in 2021. Other future upgrades and expansion projects are currently in the planning stages.

Both Eastern Gateway Community College and the Franciscan University of Steubenville, two post-secondary educational institutions located within the County, continue to expand services and facilities. As enrollment steadily increases, both institutions have purchased surrounding property and facilities in order to expand services and handle the increase in student enrollment. Eastern Gateway Community College recently expanded services into nearby Columbiana, Mahoning, and Trumbull counties as part of a State plan to expand community college services throughout the State. A \$1.9 million grant through the U.S. Department of Labor helped create a virtual community college in eastern Ohio and expand community college service into previously unserved areas. While the main campus will remain in Steubenville, a second permanent location has opened in Mahoning County with instructors and classrooms available in career centers and rented space. In addition, Eastern Gateway Community College has greatly expanded its online class program to keep up with the ever changing educational demands. The Community College currently has over 16,000 on-line students.

While a number of positive changes have occurred in the County over the past few years, the County, like the State of Ohio and the rest of the Country, is currently dealing with the effects of the COVID-19 pandemic. This pandemic has changed the culture within the County and has greatly impacted government and business operations as well. Essential County services have been maintained throughout the pandemic. However, many County departments have altered staffing assignments and office policies to ensure the safety of the general public and the office staff members while ensuring that essential operations would continue. This has resulted in a number of work assignments and office services being completed/conducted remotely when possible. While this has been a significant deviation from "normal" office operations, the County has managed to maintain standard operations. A number of local business were forced to scale back operations, lay-off employees, and drastically change the way business is conducted in the current climate. This change in the business climate has affected the County's overall financial status. Revenues for local businesses have dropped in most instances. Unemployment has risen sharply. At this point in time, County revenues have not yet seen the effects of the COVID-19 pandemic. The State of Ohio has already issued memorandums to local governments advising them of anticipated decreases in revenues in the months ahead. These anticipated revenue decreases are expected to be seen in the upcoming months. While the actual change in future County revenues is not known at this time, the County has already started to monitor revenues closely. In addition, County officials have had preliminary discussions concerning possible revenue reductions, the effect that would have on County operations, and possible changes that could be made in light of revenue reductions.

## **LONG-TERM FINANCIAL PLANNING**

Prior to the upswing in unemployment caused by the COVID-19 pandemic, the County's unemployment rate has continued to drop slightly over the past couple of years. However, the fact that the County's unemployment rate has still been significantly higher than the federal and state averages has caused reason for continued concern regarding the County's long-term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower sales tax collections. Fortunately, the County's sales tax revenues have risen fairly consistently in recent years. However, in order to avoid any potential revenue shortfalls, should sales tax collections decline significantly, the County has taken a very conservative approach with current spending. Budget restraints have been implemented in order to conserve spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls. The yet unknown effect of the COVID-19 pandemic on County revenues is already being discussed by County officials and is further cause to take a conservative approach to spending.

The County has also been faced with developing a plan to overcome the accelerated loss of both public utility personal property and tangible personal property tax replacement revenues. The State's implementation of S.B. 3 reduced the assessed valuation of public utilities, while H.B. 66 phased out personal property taxes on businesses. In both cases, the State implemented measures to reimburse local entities for the lost tax revenues for a certain period of time. Subsequent State budgets contained changes to those bills that accelerated the phase out of revenue reimbursements to local subdivisions. The County has implemented a plan to account for the accelerated loss of those revenues.

Significant fluctuations in the cost of gasoline and gasoline related items over the past few years have caused a major concern for the County Engineer's Office. Past price increases caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office revised its long-term road projects plans and implemented a revised plan to keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget. However, one early and continuing positive from the Marcellus shale drilling has been a significant boost to the County Engineer's office and its long-term road project plans in the form of road upgrades and improvements made by the various gas and oil companies doing business in Jefferson County. During 2019 alone, through road use and maintenance agreements with the County Engineer's Office, the various gas and oil companies replaced or improved 2.28 lane miles of County road at a cost of over \$1.4 million. In addition, the various gas and oil companies improved 8.50 lane miles of County road base at a cost of over \$236 thousand. It is expected that additional road replacements or repairs will occur in the future. This has allowed the County Engineer's office to shift resources to bridge repair and replacement projects while still keeping up with the revised long-term road project plans.

## **RELEVANT FINANCIAL POLICIES**

In prior years, the County's Self Insurance Hospitalization Fund reflected a deficit net position. In 2004, the Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's now Jefferson Health Plan insurance consortium. At that time, significant changes were made to the County's insurance plan to help control costs. Currently, the County continues to maintain a sufficient balance with the third party administrator to pay current and future claims. Additional changes have since been made to the County's insurance plan to further help control costs.

At the same time Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's now Jefferson Health Plan insurance consortium, the Board of County Commissioners also adopted a debt repayment plan to eliminate the existing deficit balance in the County's existing Self Insurance Hospitalization Fund. While the debt repayment plan is proceeding to eliminate the previous existing deficit balance, it does not appear that the deficit will be eliminated within the intended time period. The County has held preliminary discussions regarding possible modifications or an extension to the debt repayment plan to ensure that this deficit balance is eliminated.

Several years ago, the County completed the implementation of a Geographic Information System (GIS). To fund the implementation and operation of this system, the Board of County Commissioners has dedicated one mill of the four mill permissive conveyance fee to the GIS Fund. With the Geographic Information System (GIS) now fully operational, the County now utilizes this funding to ensure that the system is kept accurate and up to date. The process of updating, enhancing and expanding the capabilities of the GIS system is an ongoing process to ensure that the most up-to-date and pertinent data is available on the County's GIS system.

From 1993-2015, the County participated in the Bureau of Workers Compensation's retrospective rating program to provide workers compensation insurance coverage to employees. In the past, the cost of workers compensation premiums have been allocated to the various County funds based on the County's workers compensation rate and the various funds' payrolls. Beginning in 2006, the Board of County Commissioners adopted a cost allocation method to allocate workers compensation insurance premiums based on a combination of a fund's payroll as well as a 30 percent allocation of claims costs directly attributable to the fund. This cost allocation method was adopted to make the various County departments and funds more accountable for workers compensation claim costs. Beginning in 2015, the County joined a group retrospective

rating program through the County Commissioners Association of Ohio. It is the hope of the Board of County Commissioners that participation in this group retrospective rating program will help lower the County's workers compensation costs. So far that has been the case as County workers compensation premiums have declined. The County continues to use the cost allocation method noted above to keep the various County departments and funds more accountable for workers compensation claim costs.

## **MAJOR INITIATIVES**

The County has a number of projects underway to help government run more efficiently and help the County compete for future job growth.

### *Industrial Park*

The industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. The County-owned Park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The location has excellent highway access and is near a skilled, plentiful workforce. Construction was completed on the State Route 43 widening project, which has helped provide even easier access to the industrial park from U.S. Route 22. Local officials believe that this widening project will serve as a useful tool to help entice additional business into the industrial park.

### *Airport*

Over the past few years, the County completed a multi-phase airport expansion project. Over \$10 million in upgrades and improvements have been made to enlarge the facility, lengthen the runway, construct new hangars, and construct a new terminal and lounge building. This project provided the facility with the capability to allow larger sized private jets to land at the Airport.

In 2014, the County completed an additional airport expansion program. This \$2 million expansion project lengthened the runway to 5,000 feet and allows even larger sized planes and private jets to land at the airport. Additional upgrades at the airport are currently in the planning stages. Local officials believe that the current and future improvements at the airport will help attract new business to the County.

### *Geographic Information System*

The County completed the implementation of a Geographic Information System (GIS). This project was a joint effort, being completed with the cooperation of the Commissioner's Office, the County Engineer's Office, the County Auditor's Office, the Water and Sewer Department, the Emergency 911 Department, the Data Processing Department, the Board of Elections, the Regional Planning Commission, Progress Alliance, and the Brooke-Hancock-Jefferson Planning Commission.

This project now provides a vast array of information to each of these departments and agencies. The data provided by this GIS system will aid each of these departments and agencies in the completion of their day-to-day operations by providing continually updated information that is specifically tailored to each department and agency. The Geographic Information System (GIS) also allows Jefferson County to deliver services to a diverse customer base. Information is available to help provide the following services: neighborhood indicators and asset mapping, social services master plan development, benchmarking, regional and community planning, policy and program coordination, data collection, data analysis, and promotion of economic development plans. In addition, the project also provides accurate and up-to-date information that will benefit the citizens who depend on County departments.

Economic development agencies now have important and valuable information readily available to provide to potential developers. This information can be used as an important tool to help persuade developers to invest in Jefferson County.

In order to ensure that the County's Geographic Information System (GIS) system is kept current and up to date, continual updates and upgrades are necessary. To this extent, the County recently completed a street centerline project which allows for up to date and accurate information regarding street locations. This information was tied into the County 911 system. Recently, the County had oblique imagery photography completed. This oblique imagery photography now allows for a three dimensional view of structures within Geographic Information System (GIS), as opposed to just the previous aerial view available.

As this project expands and progresses even further, it is anticipated that a number of other departments and agencies will become involved in this project in the near future. These include the Department of Developmental Disabilities, Children Services, the Prosecuting Attorney's Office, and the Jefferson-Belmont Joint Solid Waste Authority.

#### *Road and Bridge Improvement*

As previously mentioned, through road use and maintenance agreements with the County Engineer's Office, the various gas and oil companies have replaced or improved a significant number of County roads at no cost to the County. This has allowed the County Engineer's office to shift resources to bridge repair and replacement projects while still keeping up with the revised long-term road project plans.

It is anticipated that the gas and oil companies will continue to replace or improve County roads for the foreseeable future. This will continue to be a significant boost to the County Engineer's Office and will allow resources to be dedicated to the completion of other projects.

#### *Water and Sewer*

Jefferson County's Water and Sewer Department has adopted a long range plan to perform a number of water improvement projects and sanitary sewer projects. These scheduled projects will allow the County to meet all current EPA mandated system improvements. Additionally, the County will be able to provide water and sanitary sewer service to a number of new areas throughout the County. Major projects recently completed include the Crestview-Belvedere Sanitary Sewer Project, Tidd Dale Sanitary Sewer addition, Area A (Brilliant) Waterline Booster Station Project, the Bradley Road Waterline Extension Project, the completion of a storage facility at the service complex location, the Mingo Waterline Connector, and a new SCADA telemetry system to monitor the District's facilities.

In addition to these projects, the County assumed ownership and operational control over the Village of Smithfield water system and sanitary sewer systems through transfers of operations in prior years. Upgrades and improvements estimated at \$6.1 million are currently underway at these facilities to ensure that residents have safe reliable water and sanitary sewer systems. These projects are expected to be completed in 2020.

The County is also in the early construction stages of a \$10.5 million project that will provide sanitary sewer service to the residents of the Village of Amsterdam. This project is expected to be completed in 2021.

A number of additional projects are currently in the early planning stage. Each of these projects will be completed through a combination of grants, loans, and local contributions.

### *Towers Building*

The County purchased the towers building in 2013, an eight story office building in downtown Steubenville. This building currently houses a number of County departments and agencies as well as a number of private organizations. As current rental leases expire in other facilities, the County intends to relocate additional County agencies into this facility. In addition, the County hopes to attract additional governmental and/or private organizations to the site.

The County issued debt to complete needed improvements and upgrades at the Towers Building. These improvements and upgrades include roof replacements, heating system upgrades, cooling system upgrades, and building envelope upgrades. The County anticipates that these upgrades will allow the building to operate in a more effective and efficient manner for years to come.

### *Fiber Optics*

Jefferson County is part of the Connect Appalachia project. This \$100 million project is designed to provide high speed fiber optic internet access to rural areas of the Appalachian region. This project involves 34 counties covering 17,000 square miles and provides broadband internet access to the covered area. The project has been funded by a \$70 million grant from the National Telecommunications Infrastructure Administration with the \$30 million local match provided from Horizon Telecom. Horizon Telecom has already installed a network backbone in the region.

The Jefferson County portion of the project provides an eighteen mile fiber optic backbone to connect the County offices in downtown Steubenville with the service complex building on State Route 43, the County industrial park on County Road 43, and the County Airport area off of Fernwood Road. It is anticipated that this high speed fiber optic line will provide a foundation for the future that will help drive economic development efforts.

### *County Port Authority*

In April of 2012, the County, in conjunction with the City of Steubenville, established a county-wide port authority. The nine member board will have four representatives appointed by Jefferson County, four members appointed by the City of Steubenville, and one member appointed by the Regional Planning Commission. It is the hope of area officials that the county-wide port authority will be yet another economic development tool to help attract new business to Jefferson County.

## **CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jefferson County for its comprehensive annual financial report for the fiscal year ended December 31, 2018. This was the twenty-second consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.



## ACKNOWLEDGMENTS

The publication of this CAFR represents an important achievement in the ability of Jefferson County to provide significantly enhanced financial information and accountability to the citizens of Jefferson County, its elected officials, County management, and investors. This report continues the aggressive program of the County Auditor's office to improve the County's overall financial accounting, management, and reporting capabilities.

I would like to acknowledge the efforts of the entire staff of the Jefferson County Auditor's office and Information Technologies Department for their contributions to this report. Special thanks are extended to Michael S. Warren, Deputy Auditor, for his effort and dedication to this project. My appreciation is also extended to the Local Government Services Section of the Auditor of State's Office for their guidance and assistance.

I would also like to thank all of the elected officials, department heads, and their staffs for their assistance and cooperation with the preparation of this CAFR. I ask for their continued support of this project and of my efforts toward continuing the sound financial management for Jefferson County.

Sincerely,

A handwritten signature in black ink, appearing to read 'E.J. Conn', written in a cursive style.

E.J. Conn  
Jefferson County Auditor



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Jefferson County**  
**Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2018**

*Christopher P. Morrill*

Executive Director/CEO

**Jefferson County, Ohio  
Elected and Appointed Officials**

*Elected Officials*

E.J. Conn, Auditor

Dr. Thomas E. Graham, Commissioner  
David Maple, Commissioner  
Thomas Gentile, Commissioner

Raymond M. Agresta, Treasurer

John A. Corrigan, Clerk of Courts

Dr. Michael Scarpone, Coroner

James F. Branagan, Engineer

Jane M. Hanlin, Prosecutor

Paul R. McKeegan, Recorder

Fred J. Abdalla, Sheriff

Michelle Miller, Common Pleas Court Judge  
Joseph J. Bruzzese, Jr., Common Pleas Court Judge  
Joseph M Corabi, Juvenile/Probate Court Judge  
Michael C. Bednar, County Court Judge  
Lisa Ferguson, County Court Judge  
David J. Scarpone, County Court Judge

*Appointed Officials*

Betty Ferron, Director\*  
Department of Job and Family Services and Children Services

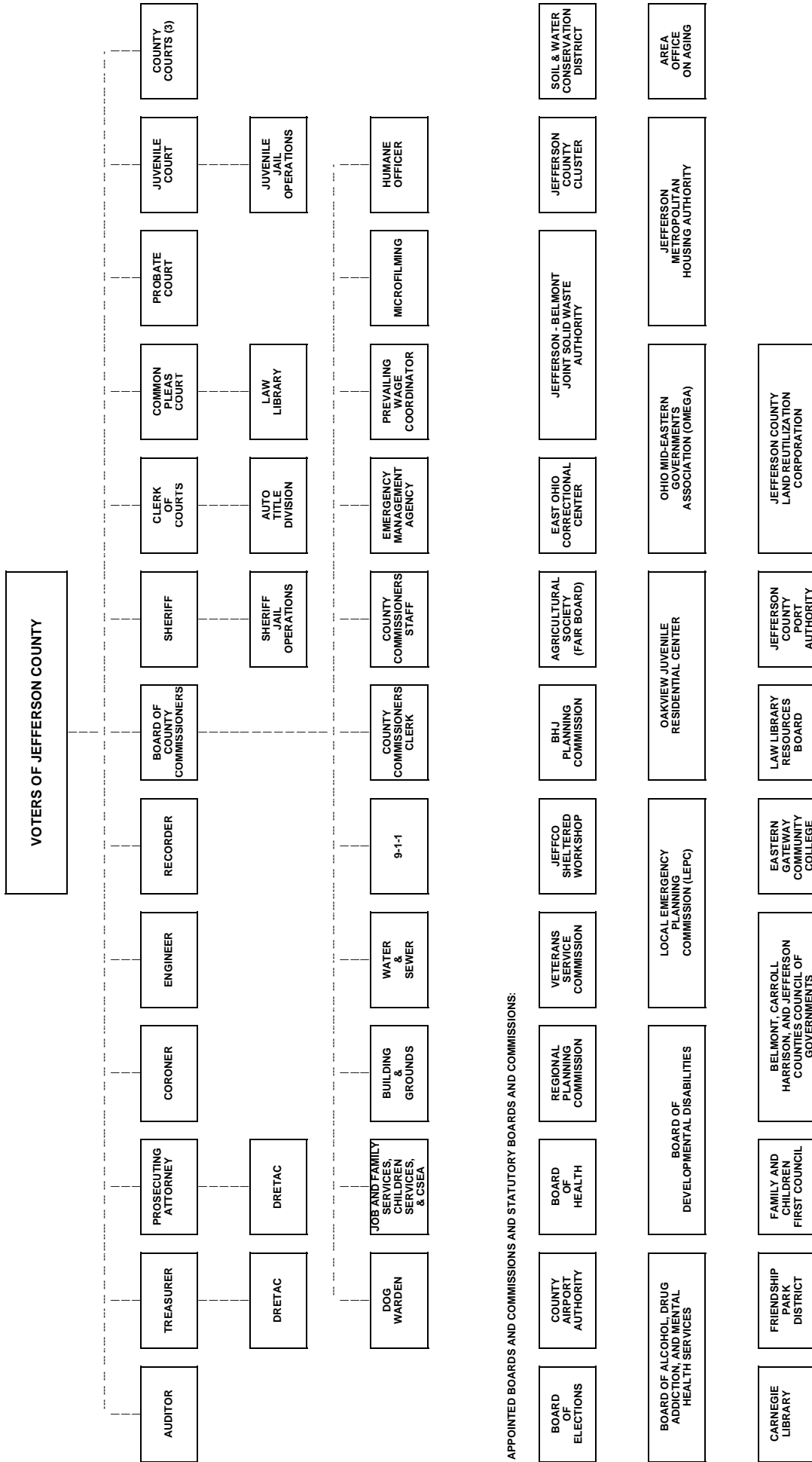
Michael Zinno, Superintendent  
Board of Developmental Disabilities

Pamela M. Petrilla, Director  
Prevention and Recovery Board

Michael Eroshevich  
Sanitary Engineer

\* Michelle Santin was appointed Interim Director of Department of Job and Family Services and Children Services on May 14, 2020

# JEFFERSON COUNTY GOVERNMENT ORGANIZATIONAL CHART



APPOINTED BOARDS AND COMMISSIONS AND STATUTORY BOARDS AND COMMISSIONS:

BOARDS AND COMMISSIONS COMPOSED OF ELECTED OFFICIALS:

# **Financial Section**

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# OHIO AUDITOR OF STATE KEITH FABER



101 Central Plaza South  
700 Chase Tower  
Canton, Ohio 44702-1509  
(330) 438-0617 or (800) 443-9272  
EastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

Jefferson County  
301 Market Street  
Steubenville, Ohio 43952

To the Board of Commissioners:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Public Assistance, Motor Vehicle and Gasoline Tax, and Developmental Disabilities funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 26 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. We did not modify our opinion regarding this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.



***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2020, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Keith Faber". The signature is written in a cursive, flowing style.

Keith Faber  
Auditor of State

Columbus, Ohio

July 30, 2020

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**Jefferson County, Ohio**  
**Management's Discussion and Analysis**  
**For the Year Ended December 31, 2019**  
*Unaudited*

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The discussion and analysis of Jefferson County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the County's financial performance.

### **Financial Highlights**

Key financial highlights for 2019 are as follows:

The County's total net position decreased \$7,065,204 during 2019. This represents a 4.92 percent decrease from 2018.

At the end of the current year, the County reported an unrestricted net position deficit for governmental activities of (\$42,565,664). This represents an increase in the deficit of \$8,906,663 or 26.46 percent from the restated balance of the prior year.

At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$35,082,691, a decrease of \$529,666 from the prior year. Of this amount, \$29,617,113 is restricted, \$1,523,449 is non-spendable, \$57,474 is assigned for purchases on order, \$1,482,774 is assigned for future appropriations, and \$2,401,881 is unassigned and available for spending on behalf of its citizens, as defined in Governmental Accounting Standards Board (GASB) Statement No. 54.

### **Using This Annual Financial Report**

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County as a financial whole or as an entire operating entity.

The *Statement of Net Position* and the *Statement of Activities* provide information about the activities of the whole County, presenting an aggregate view of the County's finances as well as a longer-term view of those assets

Fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's most significant funds. Non-major funds are presented separately from major funds in total and in one column.

### **County-Wide Financial Statements**

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

**Jefferson County, Ohio**  
**Management's Discussion and Analysis**  
**For the Year Ended December 31, 2019**  
*Unaudited*

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***Statement of Net Position***

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The Statement of Net Position and the Statement of Activities answer this question.

The Statement of Net Position presents information on all of the County's assets, deferred outflows, liabilities, and deferred inflows, with the difference being reported as net position. The Statement of Activities presents information showing how the County's net position changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

The change in net position is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, non-financial information such as changes in the County's tax base and the condition of the County's capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the County is divided into two kinds of activities:

**Governmental Activities** - Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and economic development. These services are funded primarily by taxes and intergovernmental revenues, including federal and state grants and other shared revenues.

**Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Water and Sewer systems are reported here.

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund, Public Assistance (Job and Family Services), Motor Vehicle and Gasoline Tax, and Developmental Disabilities Special Revenue Funds.

**Jefferson County, Ohio**  
**Management's Discussion and Analysis**  
**For the Year Ended December 31, 2019**  
*Unaudited*

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Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services being provided, along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The Self-Insurance Funds account for the claims and liabilities relating to the County's self-insured hospitalization program and also account for the claims and liabilities relating to the County's group rated self-insured workers' compensation program.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information in accordance with GASB Statements No. 68 and No. 75, and combining and individual fund statements and schedules.

**Jefferson County, Ohio**  
**Management's Discussion and Analysis**  
**For the Year Ended December 31, 2019**  
*Unaudited*

**Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net position for 2019 compared to 2018:

**Table 1**  
**Net Position**

	Governmental Activities		Business-Type Activities		Totals	
	2019	2018	2019	2018	2019	2018
<b>Assets</b>						
Current and Other Assets	\$67,777,283	\$70,503,309	\$5,553,906	\$4,720,091	\$73,331,189	\$75,223,400
Capital Assets, Net	123,159,421	121,323,365	44,988,484	46,309,821	168,147,905	167,633,186
<b>Total Assets</b>	190,936,704	191,826,674	50,542,390	51,029,912	241,479,094	242,856,586
<b>Deferred Outflows of Resources</b>						
Pension	13,976,450	6,922,578	621,837	296,391	14,598,287	7,218,969
OPEB	1,748,720	1,281,345	78,878	57,981	1,827,598	1,339,326
<b>Total Deferred Outflows of Resources</b>	15,725,170	8,203,923	700,715	354,372	16,425,885	8,558,295
<b>Liabilities</b>						
Current and Other Liabilities	4,357,593	5,212,109	1,020,492	505,512	5,378,085	5,717,621
Long-Term Liabilities:						
Due Within One Year	2,981,837	4,054,583	1,074,934	1,030,409	4,056,771	5,084,992
Due in More Than One Year:						
Net Pension Liability	47,355,337	27,450,937	2,088,125	1,186,500	49,443,462	28,637,437
Net OPEB Liability	20,820,162	17,200,119	946,371	781,825	21,766,533	17,981,944
Other Amounts	12,918,007	14,548,307	13,954,908	14,972,985	26,872,915	29,521,292
<b>Total Liabilities</b>	88,432,936	68,466,055	19,084,830	18,477,231	107,517,766	86,943,286
<b>Deferred Inflows of Resources</b>						
Property Taxes	12,484,992	11,914,727	0	0	12,484,992	11,914,727
Pension	970,827	6,825,194	39,379	302,598	1,010,206	7,127,792
OPEB	372,620	1,781,290	10,769	73,956	383,389	1,855,246
<b>Total Deferred Inflows of Resources</b>	13,828,439	20,521,211	50,148	376,554	13,878,587	20,897,765
<b>Net Position</b>						
Net Investment in in Capital Assets	109,841,758	106,134,401	29,427,091	30,405,682	139,268,849	136,540,083
Restricted	37,124,405	38,567,931	836,539	145,013	37,960,944	38,712,944
Unrestricted (Deficit)	(42,565,664)	(33,659,001)	1,844,497	1,979,804	(40,721,167)	(31,679,197)
<b>Total Net Position</b>	\$104,400,499	\$111,043,331	\$32,108,127	\$32,530,499	\$136,508,626	\$143,573,830

**Jefferson County, Ohio**  
**Management's Discussion and Analysis**  
**For the Year Ended December 31, 2019**  
*Unaudited*

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The net pension liability (NPL) is one of the largest liabilities reported by the County at December 31, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

During 2019, total assets of the County decreased \$1,377,492 or 0.57 percent from the prior year. Individually, capital assets increased \$514,719 or 0.31 percent while current and other assets decreased \$1,892,211 or 2.52 percent. The increase in capital assets is due primarily to completed infrastructure projects completed by the County Engineer in 2019. The decrease in current and other assets is due primarily to a reduction in cash and cash equivalents used to complete the aforementioned infrastructure projects as well as a reduction in cash and cash equivalents used to complete still on-going water and sewer projects.

During 2019, total liabilities increased \$20,574,480, or 23.66 percent. The increase in total liabilities was primarily due to an increase in net pension liability. The net pension liability increase primarily represents the County's proportionate share of the OPERS traditional plan's unfunded benefits. The net OPEB liability increase represents the County's proportionate share of OPERS OPEB's unfunded benefits. As indicated previously, changes in pension and OPEB benefits, contribution rates, and return on investments affect the balance of the net pension and net OPEB (asset) liability.

The modest decrease in current and other liabilities was an aggregate of small decreases in accounts payable, accrued wages, contracts payable, and intergovernmental payables for a number of funds. The decrease in long-term liabilities for amounts due within one year is primarily due to lower annual debt service requirements on existing debt issues, while the decrease in long-term liabilities for amounts due in more than one year is primarily due to the repayment of existing debt issues.

As noted earlier, the County's net position, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$136,508,626 (\$104,400,499 in governmental activities and \$32,108,127 in business-type activities) as of December 31, 2019. By far, the largest portion of the County's net position (102.02 percent) reflects its investment in capital assets (e.g., land, construction in progress,

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land improvements, buildings and building improvements, machinery and equipment, vehicles, and infrastructure), less any related debt, used to acquire those assets, that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$37,960,944 or 27.81 percent represents resources that are subject to restrictions on how they can be used. The remaining portion of the County's net position, (\$40,721,167) or (29.83) percent, is a deficit unrestricted and are to be used to meet the County's ongoing obligations to citizens and creditors. During 2019, the deficit in the County's unrestricted portion of its net position increased \$9,041,970 or 28.54 percent.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2019 and 2018, as Table 2 shows the changes in net position for 2019 compared to 2018.

**Table 2**  
**Changes in Net Position**

	Governmental Activities		Business-Type Activities		Totals	
	2019	2018	2019	2018	2019	2018
<b>Revenues</b>						
Program Revenues:						
Charges for Services and Sales	\$13,140,569	\$11,726,397	\$6,640,949	\$6,594,058	\$19,781,518	\$18,320,455
Operating Grants and Contributions	27,051,142	31,079,187	0	0	27,051,142	31,079,187
Capital Grants and Contributions	2,443,651	1,631,589	1,529,785	39,793	3,973,436	1,671,382
<b>Total Program Revenues</b>	<b>42,635,362</b>	<b>44,437,173</b>	<b>8,170,734</b>	<b>6,633,851</b>	<b>50,806,096</b>	<b>51,071,024</b>
General Revenues:						
Property Taxes	12,051,800	10,671,758	0	0	12,051,800	10,671,758
Permissive Sales Taxes	12,912,450	13,664,567	330,943	348,946	13,243,393	14,013,513
Intergovernmental	2,277,282	2,104,002	0	0	2,277,282	2,104,002
Interest	844,332	272,872	25,804	26,505	870,136	299,377
Oil and Gas Lease Bonus	18,097	200,195	0	0	18,097	200,195
Gifts and Donations	9,537	91,958	0	0	9,537	91,958
Miscellaneous	707,727	273,274	84,407	18,962	792,134	292,236
<b>Total General Revenues</b>	<b>28,821,225</b>	<b>27,278,626</b>	<b>441,154</b>	<b>394,413</b>	<b>29,262,379</b>	<b>27,673,039</b>
<b>Total Revenues</b>	<b>\$71,456,587</b>	<b>\$71,715,799</b>	<b>\$8,611,888</b>	<b>\$7,028,264</b>	<b>\$80,068,475</b>	<b>\$78,744,063</b>

(Continued)



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**Table 2**  
**Changes in Net Position (continued)**

	Governmental Activities		Business-Type Activities		Totals	
	2019	2018	2019	2018	2019	2018
<b>Program Expenses</b>						
General Government						
Legislative and Executive	9,880,066	\$8,183,065	\$0	\$0	\$9,880,066	\$8,183,065
Judicial	6,008,625	5,142,195	0	0	6,008,625	5,142,195
Public Safety	17,149,396	13,828,806	0	0	17,149,396	13,828,806
Public Works	11,239,475	11,471,643	0	0	11,239,475	11,471,643
Health	14,923,899	13,376,962	0	0	14,923,899	13,376,962
Human Services	16,600,599	15,251,933	0	0	16,600,599	15,251,933
Conservation and Recreation	221,105	286,189	0	0	221,105	286,189
Economic Development	1,634,870	1,153,223	0	0	1,634,870	1,153,223
Interest and Fiscal Charges	441,384	547,347	0	0	441,384	547,347
Sewer	0	0	2,801,174	2,902,710	2,801,174	2,902,710
Water	0	0	6,233,086	5,759,625	6,233,086	5,759,625
<b>Total Expenses</b>	<b>78,099,419</b>	<b>69,241,363</b>	<b>9,034,260</b>	<b>8,662,335</b>	<b>87,133,679</b>	<b>77,903,698</b>
<b>Increase (Decrease) in Net Position</b>	<b>(6,642,832)</b>	<b>2,474,436</b>	<b>(422,372)</b>	<b>(1,634,071)</b>	<b>(7,065,204)</b>	<b>840,365</b>
<b>Beginning Net Position</b>	<b>111,043,331</b>	<b>108,568,895</b>	<b>32,530,499</b>	<b>34,164,570</b>	<b>143,573,830</b>	<b>142,733,465</b>
<b>Ending Net Position</b>	<b>\$104,400,499</b>	<b>\$111,043,331</b>	<b>\$32,108,127</b>	<b>\$32,530,499</b>	<b>\$136,508,626</b>	<b>\$143,573,830</b>

**Governmental Activities**

Operating grants and contributions were the largest program revenues, accounting for \$27,051,142 or 37.86 percent of total governmental revenues. This represents a decrease of \$4,028,045 from the prior year. The major recipients of intergovernmental program revenues were the Department of Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), and Developmental Disabilities governmental activities. The Motor Vehicle and Gasoline Tax Fund and the Developmental Disabilities Fund realized the most significant increase in operating grants and contributions as compared to the prior year.

Another major revenue component of governmental activities is the direct charges to users of governmental services which accounted for \$13,140,569 or 18.39 percent of total governmental revenues. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits. Charges for services increased \$1,414,172 from the prior year. The Permissive Sheriff Fund and the Jail Operating Fund experienced the most significant increase in direct charges to user revenues.

Permissive sales tax revenues account for \$12,912,450 or 18.07 percent of total governmental revenues. Permissive sales tax revenues experienced a decrease of \$752,117 from the prior year due to decreased sales in the County.

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Property tax revenues accounted for \$12,051,800 or 16.87 percent of total governmental revenues. Property tax revenues experienced an increase of \$1,380,042 from the prior year, due primarily to increased property tax values for public utility personal property resulting from the completion of the Rover Pipeline.

Program expenses of governmental activities increased \$8,858,056 in 2019. This increase is due primarily to significant increases in public safety program expenses for safety related spending, increases in legislative and executive general government program expenses for General Fund spending, increases in health program expenses for health related spending, increases in human services program expenses for human services related spending, and increases in economic development program expenses for economic development related spending. Other less significant increases also occurred in judicial general government program expenses for General Fund spending.

Public Safety programs accounted for \$17,149,396, or 21.96 percent of total expenses for governmental activities. Public Safety expenses increased \$3,320,590 from the prior year.

Human Services programs accounted for \$16,600,599, or 21.26 percent of total expenses for governmental activities. Human Services expenses increased \$1,348,666 from the prior year.

Health programs accounted for \$14,923,899, or 19.11 percent of total expenses for governmental activities. Health expenses increased \$1,546,937 from the prior year.

Public Works programs accounted for \$11,239,475, or 14.39 percent of total expenses for governmental activities. Public Works expenses decreased \$232,168 from the prior year.

Other major program expenses for governmental activities include legislative and executive general government programs which accounted for \$9,880,066, or 12.65 percent of total expenses, judicial general government programs which accounted for \$6,008,625, or 7.70 percent of total expenses, and economic development programs which accounted for \$1,634,870 or 2.09 percent of total expenses.

### **Business-Type Activities**

The net position of business-type activities decreased \$422,372 during 2019. Charges for services were the largest program revenue, accounting for \$6,640,949, or 77.11 percent of total business-type revenues. Charges for services increased \$46,891 from the prior year. This increase is primarily due to a small increase in the number of customers.

Capital grants and contributions account for \$1,529,785, or 17.76 percent of total business-type revenues. Capital grants and contributions increased \$1,489,992 from the prior year. This increase is primarily due to an increase in grant funding for capital related projects underway during 2019.

Permissive sales tax revenues account for \$330,943 or 3.85 percent of total business-type revenues. Permissive sales tax revenues experienced a decrease of \$18,003 from the prior year due to decreased sales in the County.

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Table 3, for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

**Table 3**  
**Governmental Activities**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	2019	2018	2019	2018
General Government				
Legislative and Executive	\$9,880,066	\$8,183,065	\$5,339,682	\$2,882,770
Judicial	6,008,625	5,142,195	4,299,604	3,522,611
Public Safety	17,149,396	13,828,806	11,928,542	9,585,101
Public Works	11,239,475	11,471,643	4,735,252	1,395,221
Health	14,923,899	13,376,962	5,252,174	3,281,264
Human Services	16,600,599	15,251,933	4,749,595	3,664,997
Conservation and Recreation	221,105	286,189	221,105	286,189
Economic Development and Assistance	1,634,870	1,153,223	(1,503,281)	(361,310)
Interest and Fiscal Charges	441,384	547,347	441,384	547,347
<b>Total Expenses</b>	<u>\$78,099,419</u>	<u>\$69,241,363</u>	<u>\$35,464,057</u>	<u>\$24,804,190</u>

Charges for services, operating grants, and capital grants totaling \$42,635,362 provide for 54.59 percent of the total governmental activities expenses of the County. The remaining net cost of services of \$35,464,057 in governmental activities is funded by property taxes, permissive sales taxes, non-restricted intergovernmental revenues, interest, and miscellaneous revenues, which were not sufficient to cover these remaining expenses.

The \$11,928,542 in net costs of services for Public Safety indicates the general fund, permissive sales tax, and property tax levy support provided for the operation of the Sheriff's Department and the Detention Center. Management is extremely concerned with the fact that there are insufficient program revenues to operate the Justice and Detention Center. The County is exploring various options to help reduce the tax burden associated with the operation of the Justice and Detention Center.

The \$5,339,682 in net cost of services for General Government Legislative and Executive and the \$4,299,604 in net cost of services for General Government Judicial demonstrate the costs of services that are not supported from charges for services, state, and federal resources. As such, this amount indicates the portion that is funded by permissive sales taxes and other miscellaneous local revenues.

The \$5,252,174 in net cost of services for Health demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Prevention and Recovery Board (Mental Health) and Developmental Disabilities.

The \$4,749,595 in net cost of services for Human Services demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved a property tax levy for the Children Services programs.

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The \$4,735,252 in net cost of services for Public Works demonstrates the costs of services that are not supported from state and federal resources. As such, this amount indicates the portion that is funded by permissive sales taxes.

### **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. (GASB) Statement No. 54 established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed on the use of resources reported in governmental funds. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2019, the County's governmental funds reported a total ending fund balance of \$35,082,691, a decrease of \$529,666 from the prior year.

Of that total ending fund balance, \$29,617,113 is restricted, \$1,523,449 is non-spendable, \$57,474 is assigned for purchases on order, \$1,482,774 is assigned for future appropriations, and \$2,401,881 is unassigned and available for spending on behalf of its citizens as defined in (GASB) Statement No. 54. Of the amounts restricted, \$7,353,948 is restricted for developmental disabilities purposes, \$3,921,045 is restricted for motor vehicle and gasoline tax purposes, \$3,221,354 is restricted for local program purposes, \$3,102,162 is restricted for corrections and public safety purposes, \$2,952,212 is restricted for mental health purposes, \$2,108,684 is restricted for children services purposes, \$1,534,704 is restricted for debt service, \$1,807,650 is restricted for child support enforcement purposes, \$1,357,069 is restricted for the children's home, \$1,400,796 is restricted for real estate assessment and delinquent collection purposes, \$483,422 is restricted for tuberculosis/crippled children purposes, \$307,932 is restricted for public assistance, \$53,678 is restricted for senior citizens levy purposes, and \$12,457 is restricted for community development.

The General Fund is the primary operating fund of the County. At the end of 2019, the unassigned fund balance was \$2,670,289, while total fund balance was \$4,685,233. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 20.45 percent compared to total General Fund expenditures, while total fund balance represents 35.88 percent of that same amount. The County's General Fund balance decreased \$838,665 during 2019. The key factor that contributed to this decrease was an increase in expenditures (transfers) to other funds to cover costs associated with public safety.

The Developmental Disabilities Fund balance at the end of 2019 is \$7,458,848. This represents a decrease of \$81,580 from the prior year due primarily to a decrease in intergovernmental revenues during 2019, related to a changes in the State's funding methodology for subsidy allocations.

The Motor Vehicle and Gas Tax Fund balance at the end of 2019 is \$4,583,898. This represents an increase of \$715,296 from the prior year. This increase was due to decreased project related spending during 2019.

The Public Assistance Fund balance at the end of 2019 is \$369,865 which is an increase of \$154,998 from the prior year, due primarily to an increase in overall intergovernmental revenues received during 2019.

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*Proprietary Funds* - The County maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The County uses two internal service funds to account for the self-insurance programs. One Self-Insurance Fund accounts for the claims and liabilities relating to the County's self-insured hospitalization program. The other Self Insurance Fund accounts for the claims and liabilities relating to the County's group rated self-insured worker's compensation program.

As of December 31, 2019, net position for the County's enterprise funds was \$32,108,127. Of that total, \$1,844,497 represents unrestricted net position that is available for spending for enterprise operations at the County's discretion.

As of December 31, 2019, unrestricted net position in the self-insurance programs was \$5,585,809. This represents an increase in unrestricted net position of \$455,201 from the prior year. The main factor that contributed to this increase in net position was an increase in funding for health care related costs during 2019. To help ensure that unrestricted net position in the self-insurance programs continues to trend in a positive direction and in light of the ever increasing health care costs, plan funding changes have also been implemented for 2020. Employee deductibles and out of pocket maximums were both increased. The Commissioners believe that these changes will eliminate any decrease in net position for the upcoming year. The County Commissioners review the County's health insurance plan every year, and make any necessary changes to keep the plan solvent.

### **Budgetary Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. By State statute, the Board of County Commissioners adopts a temporary operating budget (temporary appropriations) for the County prior to the first day of January. The Board of County Commissioners adopts a permanent annual operating budget (permanent appropriations) for the County prior to the first day of April.

For the General Fund, changes from the original budget to the final budget have been primarily due to conservative spending. The County amends its final revenue budget in relation to year end actual activity. As a result, there is minimal, if any, variance between final estimated revenues and actual. During 2019, the final General Fund appropriation budget decreased by 9.27% as a result of the aforementioned conservative spending. There are no significant variances between final appropriations and actual. Fluctuations in growth and diversity have typically not occurred in Jefferson County, allowing department managers the ability to consistently predict revenues and expenditures.

### **Capital Assets and Debt Administration**

*Capital Assets* - The County's investment in capital assets for governmental and business-type activities as of December 31, 2019, was \$168,147,905 (net of accumulated depreciation). This includes land and improvements, buildings and improvements, machinery and equipment, vehicles, infrastructure, and construction in progress.

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For governmental activities, significant capital asset additions during 2019 included the completion of various building improvements/upgrades at a cost of \$5,168,569, the purchase/construction of 3 buildings at the County Airport at a cost of \$659,900, the purchase of 3 vehicles by various departments at a total cost of \$77,616, the purchase of 1 school bus by Developmental Disabilities at a cost of \$101,586, the purchase of 4 pieces of machinery/heavy equipment by various departments at a cost of \$197,543, the replacement or significant upgrade of 5 bridges at a cost of \$1,346,265, and 30.36 miles of road resurfacing and road base improvements at a cost of \$2,192,714. Of the road resurfacing and road base improvements, 7.38 miles at a cost of \$1,426,776 was completed and financed by various gas and oil companies currently active in the County. This work was completed as part of a road maintenance agreement with the County Engineer's Office.

For business-type activities, capital asset additions during 2019 included the relocation/replacement of a waterline at a cost of \$110,890, as well as a number of smaller additions. A number of significant projects are currently under construction, and are expected to be completed in the next one to two years.

Note 11 (Capital Assets) provides capital asset activity during 2019.

*Long Term Debt* - As of December 31, 2019, the County had total general obligation bonded debt outstanding of \$14,674,403. The majority of this debt (\$11,652,898) is expected to be repaid through governmental activities. The remaining portion (\$3,021,505) is expected to be repaid through a combination of business-type activities and assessments.

On March 12, 2020, the County issued \$2,894,000 in revenue bonds through the United States Department of Agriculture (USDA). These bonds were issued to finance a portion of the Amsterdam Sanitary Sewer Project. All of the bonds were issued with a fixed interest rate. See Subsequent Event Note 26 for more information.

Moody's Investors Services, Inc. has assigned an underlying rating of "A1" to the outstanding general obligation debt of the County as of September 24, 2014, when the rating was reviewed in conjunction with the County's bond issuance.

Other outstanding long-term debt included O.E.P.A. loans in the amount of \$6,366,340, revenue bonds in the amount of \$5,411,000, O.A.Q.D.A. loans in the amount of \$769,941, O.P.W.C. loans in the amount of \$126,196, and capital leases payable in the amount of \$4,164.

In addition to capital debt, the County's long-term obligations include compensated absences, workers compensation retrospective liabilities and net pension/OPEB liability. Additional information on the County's long-term obligations can be found in Note 17 of this report.

### **Economic Factors**

The unemployment rate for the County as of December 31, 2019 was 5.6 percent, which is a decrease from 6.4 percent a year prior. This rate exceeded the State's rate of 3.8 percent and the national rate of 3.4 percent at the same time. The decrease was the result of increased employment opportunities as gas and oil activity increased throughout the County.

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However, since that time, the COVID-19 pandemic has greatly changed the unemployment landscape. The unemployment rate for the County is currently 14.9 percent. This rate exceeds the State's current rate of 13.4 percent and the national rate of 13.0 percent. This drastic rise in the County's unemployment rate and the subsequent effect on the County's economy is of great concern to County officials. The unemployment rate as well as ongoing County revenues are both being monitored closely. Once the financial effects of the COVID-19 pandemic are better known, county officials will review the County's budget to determine if any changes are necessary.

The County's \$1.58 billion tax base has increased approximately 18.65 percent over the last five years. Real property tax values and public utility personal property tax values within the County have both risen steadily over the past several years. This has allowed the County's tax base to grow over the past several years.

The County's General Fund balance has managed to rise in recent years, prior to the decrease in 2019. This is attributed to conservative budgeting and spending by the County as well as steady or increased property taxes and permissive sales tax revenues.

The various economic factors were considered in the preparation of the County's 2019 budget, and will be considered in the preparation of future budgets. Appropriate measures will be taken to ensure spending is within available resources.

A further discussion of the County and the economic factors which affect the County and its operations can be found in the transmittal letter of this report.

**Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to E.J. Conn, Jefferson County Auditor, 301 Market Street, P.O. Box 159, Steubenville, Ohio 43952.

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	Primary Government		
	Governmental Activities	Business Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$32,522,405	\$3,984,134	\$36,506,539
Cash and Cash Equivalents in Segregated Accounts	618,661	0	618,661
Accounts Receivable	1,736,565	779,634	2,516,199
Internal Balances	2,642	(2,642)	0
Intergovernmental Receivable	10,049,398	622,000	10,671,398
Permissive Sales Taxes Receivable	3,108,694	79,711	3,188,405
Cash and Cash Equivalents with Fiscal Agents	2,900,223	0	2,900,223
Prepaid Items	491,984	23,126	515,110
Materials and Supplies Inventory	733,361	4,764	738,125
Property Taxes Receivable	14,337,590	0	14,337,590
Special Assessments Receivable	0	49,397	49,397
Unamortized Bond Insurance Premiums	20,651	13,782	34,433
Investments with Fiscal Agents	1,149,014	0	1,149,014
Net OPEB Asset	106,095	0	106,095
Non-Depreciable Capital Assets	7,654,716	4,009,298	11,664,014
Depreciable Capital Assets, Net	115,504,705	40,979,186	156,483,891
<i>Total Assets</i>	<u>190,936,704</u>	<u>50,542,390</u>	<u>241,479,094</u>
<b>Deferred Outflows of Resources</b>			
Pension	13,976,450	621,837	14,598,287
OPEB	1,748,720	78,878	1,827,598
<i>Total Deferred Outflows of Resources</i>	<u>15,725,170</u>	<u>700,715</u>	<u>16,425,885</u>
<b>Liabilities</b>			
Accounts Payable	642,174	48,779	690,953
Contracts Payable	355,654	650,134	1,005,788
Accrued Wages and Benefits	974,974	44,990	1,019,964
Payroll Withholdings	249,742	11,597	261,339
Intergovernmental Payable	1,074,197	144,691	1,218,888
Matured Severance Payable	33,707	0	33,707
Retainage Payable	557,741	0	557,741
Accrued Interest Payable	40,006	120,301	160,307
Unearned Revenue	1,311	0	1,311
Claims Payable - Health	428,087	0	428,087
Long-Term Liabilities:			
Due Within One Year	2,981,837	1,074,934	4,056,771
Due In More Than One Year:			
Net Pension Liability	47,355,337	2,088,125	49,443,462
Net OPEB Liability	20,820,162	946,371	21,766,533
Other Amounts	12,918,007	13,954,908	26,872,915
<i>Total Liabilities</i>	<u>88,432,936</u>	<u>19,084,830</u>	<u>107,517,766</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	12,484,992	0	12,484,992
Pension	970,827	39,379	1,010,206
OPEB	372,620	10,769	383,389
<i>Total Deferred Inflows of Resources</i>	<u>13,828,439</u>	<u>50,148</u>	<u>13,878,587</u>
<b>Net Position</b>			
Net Investment in Capital Assets	109,841,758	29,427,091	139,268,849
Restricted for:			
Debt Service	1,617,769	82,466	1,700,235
Capital Outlay	571,973	622,000	1,193,973
Children's Home	1,357,069	0	1,357,069
Community Development	12,457	0	12,457
Motor Vehicle and Gasoline Tax	7,314,332	0	7,314,332
Mental Health	3,672,607	0	3,672,607
Developmental Disabilities	8,439,101	0	8,439,101
Tuberculosis/Crippled Child Levy	483,422	0	483,422
Public Assistance	143,970	0	143,970
Children Services	2,849,041	0	2,849,041
Court/Corrections and Public Safety	3,246,997	0	3,246,997
Child Support Enforcement	1,910,555	0	1,910,555
Senior Citizens Levy	323,132	0	323,132
Real Estate Assessment and Delinquent Collections	1,459,871	0	1,459,871
Local Programs	3,424,005	0	3,424,005
Replacement and Improvement	0	132,073	132,073
Unclaimed Monies	298,104	0	298,104
Unrestricted (Deficit)	(42,565,664)	1,844,497	(40,721,167)
<i>Total Net Position</i>	<u>\$104,400,499</u>	<u>\$32,108,127</u>	<u>\$136,508,626</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Activities**  
**For the Year Ended December 31, 2019**

	Program Revenues			
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities</b>				
General Government:				
Legislative and Executive	\$9,880,066	\$4,147,265	\$393,119	\$0
Judicial	6,008,625	1,515,888	193,133	0
Public Safety	17,149,396	3,312,447	1,908,407	0
Public Works	11,239,475	163,335	3,897,237	2,443,651
Health	14,923,899	1,031,119	8,640,606	0
Human Services	16,600,599	417,678	11,433,326	0
Conservation and Recreation	221,105	0	0	0
Economic Development and Assistance	1,634,870	2,552,837	585,314	0
Interest and Fiscal Charges	441,384	0	0	0
<i>Total Governmental Activities</i>	<u>78,099,419</u>	<u>13,140,569</u>	<u>27,051,142</u>	<u>2,443,651</u>
<b>Business Type Activities</b>				
Sewer	2,801,174	1,827,847	0	744,008
Water	6,233,086	4,813,102	0	785,777
<i>Total Business Type Activities</i>	<u>9,034,260</u>	<u>6,640,949</u>	<u>0</u>	<u>1,529,785</u>
<i>Total Primary Government</i>	<u>\$87,133,679</u>	<u>\$19,781,518</u>	<u>\$27,051,142</u>	<u>\$3,973,436</u>

**General Revenues**

Property Taxes Levied for:

- General Purposes
- Mental Health
- Developmental Disabilities
- Jail Operating
- Emergency 911
- Children Services
- Senior Citizens

Permissive Sales Taxes Levied for:

- General Purposes
- Road and Bridge Improvements
- Public Safety
- Debt Service
- Sewer
- Water

Grants and Entitlements not Restricted to Specific Programs

- Investment Earnings
- Oil and Gas Lease Bonus
- Unrestricted Contributions
- Other

*Total General Revenue*

Change in Net Position

*Net Position Beginning of Year*

*Net Position End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue  
and Changes in Net Position  
Primary Government

Governmental Activities	Business Type Activities	Total
(\$5,339,682)	\$0	(\$5,339,682)
(4,299,604)	0	(4,299,604)
(11,928,542)	0	(11,928,542)
(4,735,252)	0	(4,735,252)
(5,252,174)	0	(5,252,174)
(4,749,595)	0	(4,749,595)
(221,105)	0	(221,105)
1,503,281	0	1,503,281
(441,384)	0	(441,384)
<u>(35,464,057)</u>	<u>0</u>	<u>(35,464,057)</u>
0	(229,319)	(229,319)
0	(634,207)	(634,207)
0	(863,526)	(863,526)
<u>(35,464,057)</u>	<u>(863,526)</u>	<u>(36,327,583)</u>
2,531,046	0	2,531,046
398,555	0	398,555
3,296,507	0	3,296,507
1,437,666	0	1,437,666
1,958,035	0	1,958,035
927,230	0	927,230
1,502,761	0	1,502,761
6,002,143	0	6,002,143
3,618,241	0	3,618,241
1,753,554	0	1,753,554
1,538,512	0	1,538,512
0	82,736	82,736
0	248,207	248,207
2,277,282	0	2,277,282
844,332	25,804	870,136
18,097	0	18,097
9,537	0	9,537
707,727	84,407	792,134
<u>28,821,225</u>	<u>441,154</u>	<u>29,262,379</u>
(6,642,832)	(422,372)	(7,065,204)
<u>111,043,331</u>	<u>32,530,499</u>	<u>143,573,830</u>
<u>\$104,400,499</u>	<u>\$32,108,127</u>	<u>\$136,508,626</u>

**Jefferson County, Ohio  
Balance Sheet  
Governmental Funds  
December 31, 2019**

	General	Public Assistance	Motor Vehicle Gasoline Tax	Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>						
Equity in Pooled Cash and Cash Equivalents	\$582,275	\$354,295	\$2,638,673	\$6,637,330	\$17,751,299	\$27,963,872
Cash and Cash Equivalents in Segregated Accounts	207,973	0	0	0	410,688	618,661
Restricted Assets:						
Equity in Pooled Cash and Cash Equivalents	298,104	0	0	0	750,603	1,048,707
Cash and Cash Equivalents with Fiscal Agents	0	0	0	0	15,193	15,193
Investments with Fiscal Agents	0	0	0	0	1,149,014	1,149,014
Materials and Supplies Inventory	43,677	11,718	616,203	10,951	50,812	733,361
Receivables:						
Property Taxes	2,980,092	0	0	3,960,462	7,397,036	14,337,590
Permissive Sales Taxes	1,452,318	0	871,697	0	784,679	3,108,694
Accounts	695,313	493,061	129,732	0	340,007	1,658,113
Intergovernmental	1,148,193	274,777	3,332,538	1,987,122	3,306,768	10,049,398
Interfund	2,513,586	230,339	217,157	0	18,199	2,979,281
Prepaid Items	132,915	50,215	46,650	93,949	168,255	491,984
<b>Total Assets</b>	<b>\$10,054,446</b>	<b>\$1,414,405</b>	<b>\$7,852,650</b>	<b>\$12,689,814</b>	<b>\$32,142,553</b>	<b>\$64,153,868</b>
<b>Liabilities</b>						
Accounts Payable	\$107,444	\$25,354	\$102,487	\$47,175	\$359,714	\$642,174
Contracts Payable	0	0	339,338	0	16,316	355,654
Accrued Wages and Benefits	196,102	133,003	88,635	202,616	354,618	974,974
Matured Severance Payable	30,075	0	0	2,278	1,354	33,707
Retainage Payable	0	0	0	0	557,741	557,741
Interfund Payable	0	18,199	0	0	2,629,637	2,647,836
Intergovernmental Payable	94,318	559,033	37,313	195,996	187,537	1,074,197
Unearned Revenue	0	0	0	0	1,311	1,311
Payroll Withholdings	60,280	34,174	24,251	30,992	100,054	249,751
<b>Total Liabilities</b>	<b>488,219</b>	<b>769,763</b>	<b>592,024</b>	<b>479,057</b>	<b>4,208,282</b>	<b>6,537,345</b>
<b>Deferred Inflows of Resources</b>						
Property Taxes	2,669,929	0	0	3,373,666	6,441,397	12,484,992
Unavailable Revenue	2,211,065	274,777	2,676,728	1,378,243	3,508,027	10,048,840
<b>Total Deferred Inflows of Resources</b>	<b>4,880,994</b>	<b>274,777</b>	<b>2,676,728</b>	<b>4,751,909</b>	<b>9,949,424</b>	<b>22,533,832</b>
<b>Fund Balances</b>						
Nonspendable:						
Materials and Supplies Inventory	43,677	11,718	616,203	10,951	50,812	733,361
Prepaid Items	132,915	50,215	46,650	93,949	168,255	491,984
Unclaimed Monies	298,104	0	0	0	0	298,104
Restricted for:						
Debt Service	0	0	0	0	1,534,704	1,534,704
Children's Home	0	0	0	0	1,357,069	1,357,069
Community Development	0	0	0	0	12,457	12,457
Motor Vehicle and Gasoline Tax	0	0	3,921,045	0	0	3,921,045
Mental Health	0	0	0	0	2,952,212	2,952,212
Developmental Disabilities	0	0	0	7,353,948	0	7,353,948
Tuberculosis/Crippled Child Levy	0	0	0	0	483,422	483,422
Public Assistance	0	307,932	0	0	0	307,932
Children Services	0	0	0	0	2,108,684	2,108,684
Court/Corrections and Public Safety	0	0	0	0	3,102,162	3,102,162
Child Support Enforcement	0	0	0	0	1,807,650	1,807,650
Senior Citizens Levy	0	0	0	0	53,678	53,678
Real Estate Assessment and Delinquent Collections	0	0	0	0	1,400,796	1,400,796
Local Programs	0	0	0	0	3,221,354	3,221,354
Assigned for:						
Purchases on Order	57,474	0	0	0	0	57,474
Future Appropriations	1,482,774	0	0	0	0	1,482,774
Unassigned (Deficit)	2,670,289	0	0	0	(268,408)	2,401,881
<b>Total Fund Balances</b>	<b>4,685,233</b>	<b>369,865</b>	<b>4,583,898</b>	<b>7,458,848</b>	<b>17,984,847</b>	<b>35,082,691</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$10,054,446</b>	<b>\$1,414,405</b>	<b>\$7,852,650</b>	<b>\$12,689,814</b>	<b>\$32,142,553</b>	<b>\$64,153,868</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Reconciliation of Total Governmental Fund Balances to**  
**Net Position of Governmental Activities**  
**December 31, 2019**

<b>Total Governmental Fund Balances</b>		\$35,082,691
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital Assets used in governmental activities are not financial resources; therefore, the amounts are not reported in the funds.		123,159,421
Other long-term assets are not available to pay for current-period expenditures; therefore, the amounts are reported as deferred inflows of resources in the funds:		
Delinquent Property Taxes	1,852,598	
Permissive Sales Taxes	1,112,254	
Intergovernmental	5,999,479	
Fines and Forfeitures	1,084,509	
<b>Total</b>	<b>10,048,840</b>	10,048,840
Internal service funds are used by management to charge the costs of health insurance, and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		5,585,809
Unamortized bond insurance premiums do not provide current financial resources; therefore, the amounts are not reported in the funds.		20,651
In the statement of activities, interest is accrued on outstanding bonds and notes, whereas in governmental funds, an interest expenditure is reported when due.		(40,006)
Long-term liabilities are not due and payable in the current; therefore, the amounts are not reported in the funds:		
General Obligation Bonds	11,669,749	
Bond Discount	(16,851)	
OAQDA Loans	769,941	
Capital Leases	4,164	
Compensated Absences	3,342,223	
<b>Total</b>	<b>(15,769,226)</b>	(15,769,226)
The net pension/OPEB asset/liability is not due and payable in the current period; therefore the asset/liability and related deferred outflows/inflows are not reported in the governmental funds:		
Net OPEB Asset	(106,095)	
Deferred Outflows - Pension	(13,976,450)	
Deferred Outflows - OPEB	(1,748,720)	
Net Pension Liability	47,355,337	
Net OPEB Liability	20,820,162	
Deferred Inflows - Pension	970,827	
Deferred Inflows - OPEB	372,620	
<b>Total</b>	<b>(53,687,681)</b>	(53,687,681)
<b>Net Position of Governmental Activities</b>		<b>\$104,400,499</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2019**

	General	Public Assistance	Motor Vehicle Gasoline Tax	Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>						
Property Taxes	\$2,465,149	\$0	\$0	\$3,171,837	\$6,021,213	\$11,658,199
Permissive Sales Taxes	6,035,778	0	3,653,269	0	3,319,416	13,008,463
Charges for Services	2,686,309	34,408	111,578	893,474	5,212,229	8,937,998
Licenses and Permits	485,767	0	0	0	120,630	606,397
Fines and Forfeitures	509,733	0	30,346	0	233,805	773,884
Intergovernmental	2,872,334	8,321,423	6,762,206	5,623,394	9,519,877	33,099,234
Investment Income	587,209	0	3,843	0	186,019	777,071
Rent and Royalties	416,021	0	0	0	2,319,271	2,735,292
Oil and Gas Lease Bonus	18,097	0	0	0	0	18,097
Contributions and Donations	0	0	0	0	9,537	9,537
Other	256,583	66,721	39,546	169,809	175,068	707,727
<b>Total Revenues</b>	<b>16,332,980</b>	<b>8,422,552</b>	<b>10,600,788</b>	<b>9,858,514</b>	<b>27,117,065</b>	<b>72,331,899</b>
<b>Expenditures</b>						
Current:						
General Government:						
Legislative and Executive	6,073,991	0	0	0	1,290,092	7,364,083
Judicial	4,405,982	0	0	0	245,989	4,651,971
Public Safety	226,344	0	0	0	12,781,966	13,008,310
Public Works	0	0	10,572,187	0	0	10,572,187
Health	390,224	0	0	9,090,094	3,811,349	13,291,667
Human Services	921,428	8,267,554	0	0	5,799,922	14,988,904
Conservation and Recreation	208,145	0	0	0	0	208,145
Economic Development and Assistance	140,000	0	0	0	1,884,589	2,024,589
Other	690,272	0	0	0	0	690,272
Capital Outlay	0	0	0	0	2,879,395	2,879,395
Debt Service:						
Principal Retirement	1,431	0	0	0	2,731,357	2,732,788
Interest and Fiscal Charges	15	0	0	0	449,239	449,254
<b>Total Expenditures</b>	<b>13,057,832</b>	<b>8,267,554</b>	<b>10,572,187</b>	<b>9,090,094</b>	<b>31,873,898</b>	<b>72,861,565</b>
Excess of Revenues Over (Under) Expenditures	3,275,148	154,998	28,601	768,420	(4,756,833)	(529,666)
<b>Other Financing Sources (Uses)</b>						
Transfers In	0	0	1,016,875	0	5,816,483	6,833,358
Transfers Out	(4,113,813)	0	(330,180)	(850,000)	(1,539,365)	(6,833,358)
<b>Total Other Financing Sources (Uses)</b>	<b>(4,113,813)</b>	<b>0</b>	<b>686,695</b>	<b>(850,000)</b>	<b>4,277,118</b>	<b>0</b>
Net Change in Fund Balances	(838,665)	154,998	715,296	(81,580)	(479,715)	(529,666)
<b>Fund Balances Beginning of Year</b>	<b>5,523,898</b>	<b>214,867</b>	<b>3,868,602</b>	<b>7,540,428</b>	<b>18,464,562</b>	<b>35,612,357</b>
<b>Fund Balances End of Year</b>	<b>\$4,685,233</b>	<b>\$369,865</b>	<b>\$4,583,898</b>	<b>\$7,458,848</b>	<b>\$17,984,847</b>	<b>\$35,082,691</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the Year Ended December 31, 2019**

<b>Net Change in Fund Balances - Governmental Funds</b>		(\$529,666)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
This is the amount by which capital outlay exceeded depreciation in the current period:		
Capital Asset Additions	8,700,914	
Current Year Depreciation	<u>(8,156,436)</u>	
Total		544,478
Governmental funds only report the disposal of assets of the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(135,198)
Capital Contributions of assets that are not reported in the funds, but are additions to capital assets on the entity-wide statements		
		1,426,776
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:		
Delinquent Property Taxes	393,601	
Permissive Sales Tax	(96,013)	
Intergovernmental	(2,753,935)	
Fines and Forfeitures	86,998	
Total	<u>                    </u>	(2,369,349)
In the statement of activities, interest is accrued on outstanding debt, whereas in the governmental funds, interest expenditures are reported when due.		
Amortization of Unamortized Bond Insurance Premiums	(1,376)	
Amortization of Bond Discount	(1,124)	
Accrued Interest on Debt	10,370	
Total	<u>                    </u>	7,870
Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities:		
General Obligation Bonds	2,640,667	
OAQDA Loans Payable	88,608	
Capital Leases	3,513	
Total	<u>                    </u>	2,732,788
Compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.		
		(43,160)
Internal service funds used by management to charge the costs of health insurance and workers' compensation to individual funds are not reported in the statement of activities. Governmental fund expenditures and the related internal service funds' revenues are eliminated. The net income (loss) of the internal service funds are allocated among governmental activities.		
		455,201
Contractually required contributions are reported as expenditures in the governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows or a reduction (increase) in the pension/OPEB liability (asset).		
Pension	3,335,796	
OPEB	7,703	
Total	<u>                    </u>	3,343,499
Except for amounts reported as deferred inflows/outflows, changes in the net pension and net OPEB liabilities are reported as pension expense in the Statement of Activities.		
Pension	(10,331,957)	
OPEB	(1,744,114)	
Total	<u>                    </u>	(12,076,071)
<b>Change in Net Position of Governmental Activities</b>		<u><u>(\$6,642,832)</u></u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final Budget</u>	<u>Actual</u>	
<b>Revenues</b>				
Property Taxes	\$2,444,643	\$2,456,981	\$2,456,981	\$0
Permissive Sales Taxes	5,815,000	6,159,960	6,159,960	0
Charges for Services	2,701,345	2,710,938	2,710,938	0
Licenses and Permits	503,500	485,767	485,767	0
Fines and Forfeitures	475,287	515,291	515,291	0
Intergovernmental	2,696,391	2,816,599	2,816,599	0
Investment Income	350,000	221,859	221,859	0
Rent and Royalties	422,622	416,021	416,021	0
Oil and Gas Lease Bonus	0	18,097	18,097	0
Other	252,327	256,583	256,583	0
<i>Total Revenues</i>	<u>15,661,115</u>	<u>16,058,096</u>	<u>16,058,096</u>	<u>0</u>
<b>Expenditures</b>				
Current:				
General Government -				
Legislative and Executive	7,184,996	6,597,468	6,551,141	46,327
Judicial	4,826,363	4,328,164	4,327,664	500
Public Safety	296,524	237,341	237,341	0
Health	391,273	390,233	390,233	0
Human Services	1,035,749	917,469	917,469	0
Conservation and Recreation	208,145	208,145	208,145	0
Economic Development and Assistance	140,000	140,000	140,000	0
Other	824,300	705,945	692,067	13,878
<i>Total Expenditures</i>	<u>14,907,350</u>	<u>13,524,765</u>	<u>13,464,060</u>	<u>60,705</u>
Excess of Revenues Over Expenditures	<u>753,765</u>	<u>2,533,331</u>	<u>2,594,036</u>	<u>60,705</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	183,183	183,183	183,183	0
Transfers Out	(4,096,642)	(4,113,813)	(4,113,813)	0
<i>Total Other Financing Sources (Uses)</i>	<u>(3,913,459)</u>	<u>(3,930,630)</u>	<u>(3,930,630)</u>	<u>0</u>
Net Change in Fund Balance	(3,159,694)	(1,397,299)	(1,336,594)	60,705
<i>Fund Balance Beginning of Year</i>	2,557,578	2,557,578	2,557,578	0
<i>Prior Year Encumbrances Appropriated</i>	744,258	744,258	744,258	0
<i>Fund Balance End of Year</i>	<u>\$142,142</u>	<u>\$1,904,537</u>	<u>\$1,965,242</u>	<u>\$60,705</u>

See accompanying notes to the basic financial statements



**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Public Assistance Fund**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<b>Revenues</b>				
Intergovernmental	\$10,707,200	\$8,321,423	\$8,321,423	\$0
Other	101,343	66,721	66,721	0
<i>Total Revenues</i>	10,808,543	8,388,144	8,388,144	0
<b>Expenditures</b>				
Current:				
Human Services	10,808,543	8,355,209	8,355,209	0
Net Change in Fund Balance	0	32,935	32,935	0
<i>Fund Balance Beginning of Year</i>	287,186	287,186	287,186	0
<i>Fund Balance End of Year</i>	<u>\$287,186</u>	<u>\$320,121</u>	<u>\$320,121</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Motor Vehicle Gasoline Tax Fund**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<b>Revenues</b>				
Permissive Sales Taxes	\$2,999,250	\$3,670,063	\$3,670,063	\$0
Charges for Services	163,000	108,936	108,936	0
Fines and Forfeitures	25,000	30,346	30,346	0
Intergovernmental	4,324,719	6,536,994	6,536,994	0
Investment Income	1,000	3,843	3,843	0
Other	48,046	39,546	39,546	0
<i>Total Revenues</i>	7,561,015	10,389,728	10,389,728	0
<b>Expenditures</b>				
Current:				
Public Works	10,012,688	12,268,520	12,229,672	38,848
Excess of Revenues Under Expenditures	(2,451,673)	(1,878,792)	(1,839,944)	38,848
<b>Other Financing Sources (Uses)</b>				
Transfers In	802,360	802,360	802,360	0
Transfers Out	(330,180)	(330,180)	(330,180)	0
<i>Total Other Financing Sources (Uses)</i>	472,180	472,180	472,180	0
Net Change in Fund Balance	(1,979,493)	(1,406,612)	(1,367,764)	38,848
<i>Fund Balance Beginning of Year</i>	1,997,210	1,997,210	1,997,210	0
<i>Prior Year Encumbrances Appropriated</i>	859,347	859,347	859,347	0
<i>Fund Balance End of Year</i>	<u>\$877,064</u>	<u>\$1,449,945</u>	<u>\$1,488,793</u>	<u>\$38,848</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Developmental Disabilities Fund**  
**For the Year Ended December 31, 2019**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<b>Revenues</b>				
Property Taxes	\$3,069,522	\$3,165,271	\$3,165,271	\$0
Charges for Services	889,812	893,474	893,474	0
Intergovernmental	5,567,423	6,095,527	6,095,527	0
Other	283,269	169,809	169,809	0
<i>Total Revenues</i>	9,810,026	10,324,081	10,324,081	0
<b>Expenditures</b>				
Current:				
Health	9,672,155	9,159,025	9,159,025	0
Excess of Revenues Over Expenditures	137,871	1,165,056	1,165,056	0
<b>Other Financing Uses</b>				
Transfers Out	(50,000)	(850,000)	(850,000)	0
Net Change in Fund Balance	87,871	315,056	315,056	0
<i>Fund Balance Beginning of Year</i>	6,211,407	6,211,407	6,211,407	0
<i>Fund Balance End of Year</i>	<u>\$6,299,278</u>	<u>\$6,526,463</u>	<u>\$6,526,463</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Fund Net Position**  
**Proprietary Funds**  
**December 31, 2019**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
<b>Assets</b>				
Current Assets:				
Equity in Pooled Cash and Cash Equivalents	\$1,950,327	\$1,750,750	\$3,701,077	\$3,509,835
Cash and Cash Equivalents with Fiscal Agents	0	0	0	2,885,030
Materials and Supplies Inventory	1,139	3,625	4,764	0
Receivables:				
Permissive Sales Taxes	19,928	59,783	79,711	0
Intergovernmental	0	622,000	622,000	0
Accounts	325,040	454,594	779,634	78,452
Interfund	0	0	0	2,000,000
Prepaid Items	4,505	18,621	23,126	0
<b>Total Current Assets</b>	<b>2,300,939</b>	<b>2,909,373</b>	<b>5,210,312</b>	<b>8,473,317</b>
Noncurrent Assets:				
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	283,057	0	283,057	0
Special Assessments Receivable	49,397	0	49,397	0
Unamortized Bond Insurance Premiums	7,320	6,462	13,782	0
Non Depreciable Capital Assets	2,623,324	1,385,974	4,009,298	0
Depreciable Capital Assets, Net	20,504,938	20,474,248	40,979,186	0
<b>Total Noncurrent Assets</b>	<b>23,468,036</b>	<b>21,866,684</b>	<b>45,334,720</b>	<b>0</b>
<b>Total Assets</b>	<b>25,768,975</b>	<b>24,776,057</b>	<b>50,545,032</b>	<b>8,473,317</b>
<b>Deferred Outflows of Resources</b>				
Pension	155,459	466,378	621,837	0
OPEB	19,719	59,159	78,878	0
<b>Total Deferred Outflows of Resources</b>	<b>175,178</b>	<b>525,537</b>	<b>700,715</b>	<b>0</b>
<b>Liabilities</b>				
Current Liabilities:				
Accounts Payable	29,207	19,572	48,779	0
Contracts Payable	150,551	499,583	650,134	0
Accrued Wages and Benefits Payable	14,104	30,886	44,990	0
Interfund Payable	0	2,642	2,642	2,328,803
Intergovernmental Payable	24,442	120,249	144,691	0
Claims Payable - Health Benefits	0	0	0	428,087
Claims Payable - Workers Comp	0	0	0	13,902
Accrued Interest Payable	117,915	2,386	120,301	0
Current Portion of Compensated Absences Payable	23,882	67,370	91,252	0
Current Portion of General Obligation Bonds Payable	100,000	95,000	195,000	0
Current Portion of Revenue Bonds Payable	102,000	0	102,000	0
Current Portion of OPWC Loans Payable	11,766	15,434	27,200	0
Current Portion of Ohio EPA Loan Payable	30,074	629,408	659,482	0
Payroll Withholdings	3,790	7,807	11,597	0
<b>Total Current Liabilities</b>	<b>607,731</b>	<b>1,490,337</b>	<b>2,098,068</b>	<b>2,770,792</b>
Long-Term Liabilities (Net of Current Portion):				
Compensated Absences Payable	12,879	670	13,549	0
Claims Payable - Workers Compensation	0	0	0	116,716
General Obligation Bonds Payable	1,890,236	936,269	2,826,505	0
Revenue Bonds Payable	5,309,000	0	5,309,000	0
OPWC Loans Payable	94,121	4,875	98,996	0
Ohio EPA Loan Payable	360,896	5,345,962	5,706,858	0
Net Pension Liability	522,031	1,566,094	2,088,125	0
Net OPEB Liability	236,592	709,779	946,371	0
<b>Total Long-Term Liabilities</b>	<b>8,425,755</b>	<b>8,563,649</b>	<b>16,989,404</b>	<b>116,716</b>
<b>Total Liabilities</b>	<b>9,033,486</b>	<b>10,053,986</b>	<b>19,087,472</b>	<b>2,887,508</b>
<b>Deferred Inflows of Resources</b>				
Pension	9,845	29,534	39,379	0
OPEB	2,692	8,077	10,769	0
<b>Total Deferred Inflows of Resources</b>	<b>12,537</b>	<b>37,611</b>	<b>50,148</b>	<b>0</b>
<b>Net Position</b>				
Net Investment in Capital Assets	15,086,938	14,340,153	29,427,091	0
Restricted for:				
Debt Service	82,466	0	82,466	0
Capital Outlay	0	622,000	622,000	0
Replacement and Improvement	132,073	0	132,073	0
Unrestricted	1,596,653	247,844	1,844,497	5,585,809
<b>Total Net Position</b>	<b>\$16,898,130</b>	<b>\$15,209,997</b>	<b>\$32,108,127</b>	<b>\$5,585,809</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Funds**  
**For the Year Ended December 31, 2019**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
<b>Operating Revenues</b>				
Charges for Services	\$1,827,847	\$4,813,102	\$6,640,949	\$9,217,240
Other	11,136	49,504	60,640	2,168,795
<i>Total Operating Revenues</i>	<u>1,838,983</u>	<u>4,862,606</u>	<u>6,701,589</u>	<u>11,386,035</u>
<b>Operating Expenses</b>				
Personal Services	651,827	1,468,885	2,120,712	0
Contractual Services	508,894	2,898,715	3,407,609	777,530
Materials and Supplies	116,228	321,527	437,755	0
Claims - Health	0	0	0	10,217,101
Claims - Workers' Compensation	0	0	0	3,464
Depreciation	1,301,595	1,334,994	2,636,589	0
Other	0	29,132	29,132	0
<i>Total Operating Expenses</i>	<u>2,578,544</u>	<u>6,053,253</u>	<u>8,631,797</u>	<u>10,998,095</u>
Operating Income (Loss)	<u>(739,561)</u>	<u>(1,190,647)</u>	<u>(1,930,208)</u>	<u>387,940</u>
<b>Non-Operating Revenues (Expenses)</b>				
Permissive Sales Taxes	82,736	248,207	330,943	0
Investment Income	193	25,611	25,804	67,261
Interest and Fiscal Charges	(222,630)	(179,833)	(402,463)	0
Other Non-Operating Revenues	0	23,767	23,767	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(139,701)</u>	<u>117,752</u>	<u>(21,949)</u>	<u>67,261</u>
Gain or (Loss) Before Contributions	(879,262)	(1,072,895)	(1,952,157)	455,201
<i>Capital Contributions</i>	<u>744,008</u>	<u>785,777</u>	<u>1,529,785</u>	<u>0</u>
Change in Net Position	(135,254)	(287,118)	(422,372)	455,201
<i>Net Position Beginning of Year</i>	<u>17,033,384</u>	<u>15,497,115</u>	<u>32,530,499</u>	<u>5,130,608</u>
<i>Net Position End of Year</i>	<u>\$16,898,130</u>	<u>\$15,209,997</u>	<u>\$32,108,127</u>	<u>\$5,585,809</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2019**

	<u>Business Type Activities - Enterprise Funds</u>			Governmental Activities- Internal Service Funds
	<u>Sewer</u>	<u>Water</u>	<u>Total</u>	
<b>Increase (Decrease) in Cash and Cash Equivalents</b>				
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$1,837,698	\$4,850,522	\$6,688,220	\$0
Cash Received from Interfund Services - Health Benefits	0	0	0	9,217,240
Cash Payments for Employee Services and Benefits	(563,430)	(1,181,495)	(1,744,925)	0
Cash Payments for Goods and Services	(657,015)	(3,293,759)	(3,950,774)	(467,338)
Cash Payments for Claims - Health	0	0	0	(10,891,883)
Cash Payments for Claims - Workers' Compensation	0	0	0	(18,006)
Other Operating Revenues	11,136	49,504	60,640	2,742,230
Other Operating Expenses	0	(29,132)	(29,132)	0
Other Non-Operating Revenues	0	23,767	23,767	0
<i>Net Cash Provided by Operating Activities</i>	<u>628,389</u>	<u>419,407</u>	<u>1,047,796</u>	<u>582,243</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Cash Received from Interfund Loans	0	0	0	2,725,599
Cash Payments for Interfund Loans	0	0	0	(4,807,022)
Permissive Sales Taxes	83,882	251,646	335,528	0
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>83,882</u>	<u>251,646</u>	<u>335,528</u>	<u>(2,081,423)</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Payments for Capital Acquisitions	(575,891)	(119,237)	(695,128)	0
Tap-In Fees	9,000	35,777	44,777	0
Capital Grants	735,008	128,000	863,008	0
Special Assessments	9,071	0	9,071	0
Principal Paid on Debt:				
General Obligation Bonds	(105,000)	(90,000)	(195,000)	0
Revenue Bonds	(100,000)	0	(100,000)	0
OPWC Loans	(11,766)	(15,430)	(27,196)	0
Ohio EPA Loans	(30,075)	(611,939)	(642,014)	0
Interest and Fiscal Charges Paid on Debt	(224,089)	(179,463)	(403,552)	0
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(293,742)</u>	<u>(852,292)</u>	<u>(1,146,034)</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>				
Matured Investments	0	58,560	58,560	0
Interest	193	25,611	25,804	67,261
<i>Net Cash Provided by Investing Activities</i>	<u>193</u>	<u>84,171</u>	<u>84,364</u>	<u>67,261</u>
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	418,722	(97,068)	321,654	(1,431,919)
<i>Cash and Cash Equivalents Beginning of Year - Restated (Note 3)</i>	<u>1,814,662</u>	<u>1,847,818</u>	<u>3,662,480</u>	<u>7,826,784</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$2,233,384</u></u>	<u><u>\$1,750,750</u></u>	<u><u>\$3,984,134</u></u>	<u><u>\$6,394,865</u></u>

(Continued)

**Jefferson County, Ohio**  
**Statement of Cash Flows**  
**Proprietary Funds (Continued)**  
**For the Year Ended December 31, 2019**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Fund
	Sewer	Water	Total	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities</b>				
Operating Income (Loss)	(\$739,561)	(\$1,190,647)	(\$1,930,208)	\$387,940
Adjustments:				
Depreciation	1,301,595	1,334,994	2,636,589	0
Non-Operating Revenues	0	23,767	23,767	0
Changes in Deferred Outflows of Resources, Assets, Liabilities, and Deferred Inflows of Resources:				
(Increase) Decrease in Accounts Receivable	9,851	37,420	47,271	158,935
Increase in Interfund Receivable	0	0	0	310,192
(Increase) Decrease in Prepaid Items	(651)	599	(52)	0
Decrease in Deferred Outflows of Resources - Pension	115,564	346,689	462,253	0
Decrease in Deferred Outflows of Resources - OPEB	13,021	39,062	52,083	0
Increase (Decrease) in Accounts Payable	(2,267)	9,630	7,363	0
Increase (Decrease) in Accrued Wages and Benefits Payable	(1,494)	608	(886)	0
Increase (Decrease) in Interfund Payable	(3,854)	(6,964)	(10,818)	0
Increase (Decrease) in Intergovernmental Payable	(29,453)	(86,347)	(115,800)	0
Decrease in Claims Payable - Health	0	0	0	(260,282)
Decrease in Claims Payable - Workers' Compensation	0	0	0	(14,542)
Increase (Decrease) in Payroll Withholdings Liability	1,794	4,814	6,608	0
Increase in Compensated Absences Payable	(5,927)	(3,533)	(9,460)	0
Increase in Net Pension Liability	(566)	(1,699)	(2,265)	0
Increase in Net OPEB Liability	12,959	38,879	51,838	0
Decrease in Deferred Inflows of Resources - Pension	(36,757)	(110,271)	(147,028)	0
Decrease in Deferred Inflows of Resources - OPEB	(5,865)	(17,594)	(23,459)	0
<i>Net Cash Provided by Operating Activities</i>	<u>\$628,389</u>	<u>\$419,407</u>	<u>\$1,047,796</u>	<u>\$582,243</u>

**Noncash Activities:**

The Sewer Fund had prior year accruals for contracts payable in the amount of \$30,010

The Sewer Fund has contracts payable for capital assets in the amount of \$150,551

The Water Fund has contracts payable for capital assets in the amount of \$499,583

The Water Fund has an intergovernmental receivable for a capital grant in the amount of \$622,000

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Fiduciary Net Position**  
**Custodial Funds**  
**December 31, 2019**

	<u>Custodial</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$3,491,917
Cash and Cash Equivalents in Segregated Accounts	649,839
Receivables:	
Property Taxes	70,173,116
Accounts	424,578
Special Assessments	752,850
Intergovernmental	<u>3,669,823</u>
<i>Total Assets</i>	<u>79,162,123</u>
<b>Liabilities</b>	
Accounts Payable	120,323
Intergovernmental Payable	<u>6,021,832</u>
<i>Total Liabilities</i>	<u>6,142,155</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	<u>61,654,661</u>
<b>Net Position</b>	
Restricted for Individuals, Organizations, and Other Governments	<u><u>\$11,365,307</u></u>

See accompanying notes to the basic financial statements



**Jefferson County, Ohio**  
**Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**For the Year Ended December 31, 2019**

	Custodial
<b>Additions</b>	
Intergovernmental	\$8,657,682
Amounts Received as Fiscal Agent	6,968,909
Licenses, Permits and Fees for Other Governments	8,603,741
Fines and Forfeitures for Other Governments	1,980,352
Property Tax Collections for Other Governments	56,334,771
Special Assessment Collections for Other Governments	409,862
<i>Total Additions</i>	82,955,317
<b>Deductions</b>	
Distributions to the State of Ohio	10,427,963
Distributions of State Funds to Other Governments	9,089,636
Property Tax Distributions to Other Governments	54,442,393
Special Assessment Distributions to Other Governments	319,568
Distributions to Individuals	122,179
Distributions as Fiscal Agent	6,776,019
<i>Total Deductions</i>	81,177,758
Change in Fiduciary Net Position	1,777,559
<i>Net Position Beginning of Year</i>	9,587,748
<i>Net Position End of Year</i>	\$11,365,307

See accompanying notes to the basic financial statements

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**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY**

Jefferson County, Ohio (The County) was created July 29, 1797. The County is comprised of fourteen townships and nineteen municipalities. The County is governed by a board of three commissioners elected by the voters. Other elected officials that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, a Probate and Juvenile Court Judge, and three County Court Judges.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body, and the chief administrator of public services for the County, including each of these departments.

*Reporting Entity:*

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Jefferson County, this includes the Board of Developmental Disabilities, the Department of Job and Family Services, the Prevention and Recovery Board, the Veteran's Service Commission, the Law Library Resources Board, the Jefferson County Water and Sewer Districts, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government. The County has one entity that meets the requirements to be reported as a discretely presented component unit.

*The Jefferson County Land Reutilization Corporation (Land Bank) is a county land reutilization corporation that was formed on May 9, 2014, when the Jefferson County Board of Commissioners authorized the incorporation of the Land Bank under Chapter 1724 of the Ohio Revised Code as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Land Bank is to strengthen neighborhoods in the County by returning vacant and abandoned properties to productive use. The Land Bank has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed, and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The County may impose its will on the Land Bank and the relationship between the primary government and the organization is such that exclusion would have caused the reporting entity's financial statements to be misleading; however, no material financial activity has occurred. As a result, no financial information is presented in the discretely presented component unit column. Separately issued financial statements can be obtained from the Jefferson County Land Bank.*

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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The *Jefferson County Regional Airport Authority (JCRAA)* meets the blended component unit criteria of Governmental Accounting Standards Board (GASB) Statement Numbers 14, 39, and 61 and is included as one of the funds in the Miscellaneous Local special revenue fund.

The JCRAA is a legally separate organization, which is governed by a board of trustees. The Jefferson County Board of County Commissioners appoints the majority of the board. The purpose of the JCRAA is to provide administrative duties of airport. The County can impose its will on the JCRAA, and has a financial benefit/burden relationship with the JCRAA. Based upon the JCRAA solely providing services to the County, the JCRAA is presented as a blended component unit. Separately issued financial statements can be obtained from the Jefferson County Regional Airport Authority.

The following potential component units have been excluded from the County's financial statements because the County is not financially accountable for these organizations nor are these entities for which the County approves the budget, issues debt, or levies taxes.

*Jefferson County Agricultural Society*  
*Jefferson County Educational Service Center*  
*Jefferson County Community Action Council*  
*Jefferson County Historical Society*  
*Jefferson County Joint Vocational School District*  
*Jefferson County Taxpayers Association*  
*Jefferson County Land Office*  
*Public Library of Steubenville and Jefferson County*  
*Prime Time Office on Aging*  
*JeffCo Workshop*

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies are presented as a part of the fiscal agent custodial fund within the County's financial statements:

*Jefferson Soil and Water Conservation District* is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The Supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

*Jefferson County General Health District* is governed by the Board of Health which oversees the operation of the health district and is elected by a regional advisory council composed of township trustees and mayors of participating municipalities. The Board adopts its own budget, which is approved by the County Budget Commission as a ministerial function, hires and fires its own staff, and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with state and federal grants applied for by the District.

*Local Emergency Planning Commission (LEPC)* is statutorily created as a separate and distinct political subdivision of the State. Its members are appointed by the Emergency Response Commission. The Commission adopts its own budget, authorizes expenditures, hires and fires staff, and operates autonomously from the County. The activity of the LEPC is reported to the Emergency Response Commission.

The following operation has been identified as a joint venture of Jefferson County.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*Jefferson County Regional Planning Commission* - The County participates in the Jefferson County Regional Planning Commission which is a statutorily created political subdivision of the State. The commission is jointly governed among Jefferson County and municipalities and townships within the County. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for certain grants on behalf of the member governments. The continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. Since Jefferson County serves as the fiscal agent for the Board, the financial activity of the Commission is presented as part of the fiscal agent custodial fund. Additional information on the joint venture is presented in Note 20.

The County is involved with the following organizations which are defined as jointly governed organizations. Additional financial information concerning the jointly governed organizations is presented in Note 21.

*Eastern Ohio Correction Center*  
*Brooke, Hancock, Jefferson Regional Planning Commission (BHJ)*  
*Oakview Juvenile Residential Center*  
*Area Office on Aging*  
*Ohio Mid-Eastern Governments Association (OMEGA)*  
*Jefferson-Belmont Joint Solid Waste Authority*  
*Jefferson County Family and Children First Council*  
*Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments*  
*Jefferson County Port Authority*  
*Mid Eastern Ohio Regional Council of Governments (MEORC)*

The County is associated with the following organizations which are defined as related organizations. Additional information concerning the related organizations is presented in Note 22.

*Jefferson Metropolitan Housing Authority*  
*Eastern Gateway Community College*  
*Friendship Park District*

The County is associated with the following organizations which are public entity pools. Additional information concerning these pools is presented in Note 23.

*County Risk Sharing Authority (CORSA)*  
*County Commissioners Association of Ohio Workers' Compensation Group Retrospective Rating Program (CCAO)*  
*Jefferson Health Plan*

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the County's accounting policies are described below.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*a. Basis of Presentation*

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities. The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

**Fund Financial Statements** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

*b. Fund Accounting*

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**General Fund** The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**Public Assistance Fund** The Public Assistance fund accounts for various Federal and State grants as well as transfers from the General Fund restricted to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

**Motor Vehicle and Gasoline Tax (MVGT) Fund** The MVGT Fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

**Developmental Disabilities Fund** The Developmental Disabilities Fund accounts for Federal and State grant monies and a county-wide property tax levy restricted to providing services for the developmentally disabled residents of the County.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's enterprise funds:

**Sewer Fund** To account for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

**Water Fund** To account for water services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

**Internal Service Funds** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The Internal Service Funds are used to account for the operation of the County's self-insurance program for employee health benefits and prescription drugs and the County's workers' compensation program through a retrospective rating plan.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The County's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the County as fiscal agent for the Board of Health and other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments; for State shared resources received from the State and distributed to other local governments; and for various fines and fees collected and distributed through the courts for the benefit of others.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*c. Measurement Focus*

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Proprietary funds also present a statement of cash flows which provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

*d. Basis of Accounting*

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 7.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 9), interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees, and rentals.

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for deferred pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County unavailable revenue includes delinquent property taxes, permissive sales tax revenue, state-levied and locally shared taxes, grants and entitlements, and fines and forfeitures. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 23. Deferred inflows of resources relate to pension and OPEB plans are reported on the government-wide Statement of Net Position. (See Notes 13 and 14)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*e. Budgetary Process*

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. These appropriations were made before the end of the prior year and before the actual year end fund balances were known. This resulted in differences being reported for beginning of year fund balances for the original and final budgeted amounts. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2019 upon which the final appropriations were based.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including amounts automatically carried forward from prior years.

*f. Pensions/Other Postemployment Benefits (OPEB)*

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

*g. Cash, Cash Equivalents, and Investments*

Cash balances of the County's funds, except cash held by a trustee or fiscal agent or held in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management.

Various departments within the County have segregated bank accounts for monies held separate from the County's central bank account. These accounts are presented as "Cash and Cash Equivalents in Segregated Accounts," since they are not required to be deposited with the County Treasurer.

The County participates in a risk sharing, claims servicing, and insurance purchasing pool and its balance within the pool is reported as "Cash and Cash Equivalents with Fiscal Agents" Interim monies, not invested in securities at year-end, which are held by a fiscal agent in trust for the benefit of the County Children's Home are also reported as "Cash and Cash Equivalents with Fiscal Agents."

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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During 2019, investments were limited to mutual funds, United States Treasury Notes, STAR Ohio, and negotiable certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the General Fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the General Fund during 2019 amounted to \$587,209, which includes \$549,007 assigned from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. The County reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in the fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

During 2019, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The Jail Operating Levy Special Revenue Funds and the Self Insurance – Health Internal Service Fund made disbursements in excess of their equity interest in the cash management pool. The amounts of these excesses are reported as an interfund payable to the General Fund.

*h. Restricted Assets*

Special assessments receivable are presented as restricted assets as their use is limited by the authorizing statute. Restricted assets have also been reported for cash held by the County for unclaimed monies, retainage, and for monies held by a fiscal agent that are held in trust for the benefit of the County Children's Home.

*i. Receivables and Payables*

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also, by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability. Using these criteria, the County has elected to not record child support arrearages. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*j. Inventory*

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

*k. Prepaid Items*

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

*l. Capital Assets*

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net position and in the funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of assets by back-trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The capitalization threshold is ten thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. All infrastructure of the County has been reported, including infrastructure acquired or constructed prior to 1980.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business Type Activities Estimated Lives
Land Improvements	20 Years	20 Years
Buildings and Improvements	20-40 Years	40 Years
Machinery and Equipment	5-20 Years	3-20 Years
Infrastructure	4-100 Years	40-50 Years
Vehicles	5-15 Years	5 Years

*m. Internal Balances*

On fund financial statements, receivables and payables resulting from short-term and long-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*n. Compensated Absences*

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the County will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the County has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the County's termination policy. The County records a liability for sick leave for employees with ten or more years of service at varying rates depending on County policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Severance Payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

*o. Accrued Liabilities and Long-term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability in the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

*p. Unamortized Bond Insurance Premiums, Bond Discounts, Bond Premiums, and Bond Issuance Costs*

On the government wide financial statements, bond insurance premiums, bond premiums, and bond discounts are amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. On the governmental fund financial statements bond insurance premiums, bond premiums, bond discounts and bond issuance costs are recognized in the period in which the bonds are issued.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Bond issuance costs are expensed in the funds in the period the bonds are issued.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*q. Fund Balance*

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the Commission removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the County Commissioners. In the General Fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution or by State Statute. State Statute authorizes the County Auditor to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The amount assigned in the General Fund represents fiscal year 2020 appropriations, which exceed estimated resources, as well as encumbered purchases on order.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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*r. Net Position*

Net Position represents the difference between all other elements in a statement of financial position. Net investments in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Of the restricted net position, none has resulted from enabling legislation.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

*s. Operating Revenues and Expenses*

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment, sale of water, and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

*t. Capital Contributions*

Contributions of capital arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

*u. Internal Activity*

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

*v. Extraordinary and Special Items*

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence. During 2019, the County did not report any extraordinary items or special items.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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w. *Estimates*

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3 - CHANGES IN ACCOUNTING PRINCIPLES**

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The County evaluated implementing these certain GASB pronouncements based on the guidance in GASB 95.

For 2019, the County implemented GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*.

For 2019, the County also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

The County had previously implemented GASB Statement No. 84, *Fiduciary Activities*. For 2019, the County implemented the related guidance from (GASB) Implementation Guide No. 2019-2, *Fiduciary Activities*. Under the Implementation Guide, employee payroll deductions in the payroll fund are not considered custodial and must be moved to the fund from which the employee was paid. This change resulted in adjustments to cash and cash equivalents and payroll withholdings in governmental funds and business-type funds as of December 31, 2018, but had no effect on fund balance or net position in these funds.

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
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3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance (GAAP basis).
4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).
5. Unrecorded cash and unrecorded interest are reported on the balance sheet (GAAP basis), but not on the budgetary basis. The reconciled difference between the beginning and end of the year is reflected in the following tables as unrecorded cash.
6. Transfers in and transfers out that are balance sheet transactions (GAAP) as opposed to operating transactions (Budget), as well as the reclassification of revenue that is required to be transferred on a cash (budget basis), but is reported as revenue on the operating statement (GAAP basis).
7. Cash that is held by the custodial funds on behalf of County funds on a budget basis are allocated and reported on the balance sheet (GAAP basis) in the appropriate County fund.
8. The investment market value adjustment is the amount recorded to bring investments to market value on the balance sheet (GAAP basis) that is not recorded on the budgetary (Cash basis)

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

	General	Public Assistance	MVGT	Developmental Disabilities
GAAP Basis	(\$838,665)	\$154,998	\$715,296	(\$81,580)
Net Adjustment for				
Revenue Accruals	18,076	(34,408)	(640,090)	454,078
Unrecorded Cash - Beginning	133,801	0	0	0
Unrecorded Cash - Ending	(494,025)	0	0	0
Custodial Allocation - Beginning	974,902	0	0	91,364
Custodial Allocation - Ending	(750,425)	0	0	(79,875)
Investment Market				
Value Adjustment - Beginning	(67,393)	0	0	0
Investment Market				
Value Adjustment - Ending	(89,820)	0	0	0
Advances In	183,183	0	0	0
Transfers In	0	0	214,515	0
Net Adjustment for				
Expenditure Accruals	(337,436)	(87,655)	(531,856)	(68,931)
Encumbrances	(68,792)	0	(1,125,629)	0
Budget Basis	<u>(\$1,336,594)</u>	<u>\$32,935</u>	<u>(\$1,367,764)</u>	<u>\$315,056</u>

**NOTE 5 - ACCOUNTABILITY**

The following funds had a deficit fund balance as of December 31, 2019:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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	Deficit Fund Balance
<u>Special Revenue Funds:</u>	
Jail Operating Levy	(\$137,407)
FEMA	(42,905)
<u>Capital Project Fund:</u>	
Permanent Improvement	(53,963)

The deficit in the Jail Operating Levy Special Revenue Fund was due to actual cash deficits in the funds, and accrued liabilities. The cash deficit was covered by cash and cash equivalents of the General Fund, and is reported as an interfund payable. The deficits in the FEMA Special Revenue Fund and the Permanent Improvement Capital Projects Fund are due to accruals until revenues and other resources are available to finance the programs. Funds generally receive transfers from the General Fund when cash is needed rather than when accruals occur.

**NOTE 6 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of this state or the political subdivisions of this state, provided the bonds or other obligations of political subdivisions mature within ten years from the date of settlement;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to ORC sections 135.32;

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
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6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;
9. Up to forty percent of the County's average portfolio, if training requirements have been met in either of the following:
  - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation, which mature within 270 days after purchase, and the investment in commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase.
  - b. Bankers acceptances of banks that are insured by the federal deposit insurance corporation and that mature not later than 180 days after purchase.
10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. or any state provided the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature not later than three years after purchase;
11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Jefferson County, Ohio**  
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Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

***Cash on Hand***

At year-end, the County had \$3,000 in undeposited cash on hand which is included on the financial statements of the County as part of Equity in Pooled Cash and Cash Equivalents.

***Cash with Fiscal Agents***

At December 31, 2019, the County's Self Insurance – Health internal service fund had a \$2,885,030 balance with Jefferson Health Plan, a risk sharing, claims servicing, and insurance purchasing pool (See Note 23). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the County. Disclosures for the Jefferson Health Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Jefferson Health Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43952.

***Investments***

Investments are reported at fair value. As of December 31, 2019, the County had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
<u>Net Asset Value Per Share</u>				
STAR Ohio	\$5,038,619	55.7 days	AAA	29.09%
<u>Fair Value Level One Inputs</u>				
Mutual Funds	1,149,014	N/A	N/A	6.63%
<u>Fair Value Level Two Inputs</u>				
United States Treasury Notes	2,551,008	Less than one year	AA+	14.73%
United States Treasury Notes	1,354,733	Less than two years	AA+	7.82%
United States Treasury Notes	601,125	Less than three years	AA+	3.48%
Negotiable Certificates of Deposit	2,628,780	Less than one year	N/A	15.18%
Negotiable Certificates of Deposit	1,247,315	Less than two years	N/A	7.20%
Negotiable Certificates of Deposit	1,240,586	Less than three years	N/A	7.16%
Negotiable Certificates of Deposit	753,467	Less than four year	N/A	4.35%
Negotiable Certificates of Deposit	510,654	Less than five years	N/A	2.95%
Negotiable Certificates of Deposit	243,841	Less than six years	N/A	1.41%
Total Fair Value Level Two Inputs	<u>11,131,509</u>			
Total Investments	<u>\$17,319,142</u>			<u>100.00%</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The previous chart identifies the County's recurring fair value measurements as of December 31, 2019. The mutual fund is measured at fair value and is valued using quoted market prices (Level 1 inputs). The County's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Investments held by fiscal agents include mutual funds that were donated to the County, not purchased by the County. The STAR Ohio investment is part of the internal investment pool.

*Interest Rate Risk:* The County's investment policy addresses interest rate risk to the extent that it requires, to the extent possible, investments will match anticipated cash flow requirements.

*Credit Risk:* The credit ratings for the County's securities are listed above. Ohio Law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

The County has no investment policy that would further limit its investment choices.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The County places no limit on the amount that may be invested in any one issuer. The percentage of total investments is listed in the preceding table.

#### **NOTE 7 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes.

2019 real property taxes are levied after October 1, 2019, on the assessed value as of January 1, 2019, the lien date. Assessed values are established by the State Law at 35 percent of appraised market value. 2019 real property taxes are collected in and intended to finance 2020.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true collected value; public utility real property is assessed at 25 percent of true value. 2019 public utility property taxes became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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The full tax rate for all County operations for the year ended December 31, 2019, was \$11.05 per \$1,000 of assessed value. The assessed values of real and public utility personal property upon which 2019 property tax receipts were based are as follows:

Real Property	\$1,115,472,400
Public Utility Personal Property	<u>464,247,650</u>
Total Assessed Property Value	<u><u>\$1,579,720,050</u></u>

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through custodial funds. The amount of the County's tax collections is accounted for within the applicable funds. Property taxes receivable represents real and public utility taxes and outstanding delinquencies which were measurable as of December 31, 2019, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2019 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

**NOTE 8 - TAX ABATEMENTS**

County property taxes were reduced under Community Reinvestment Area agreements entered into by the City of Steubenville. The abatements resulted in a reduction of County property tax revenue of \$63,204.

**NOTE 9 - PERMISSIVE SALES AND USE TAX**

On June 16, 1977, the County Commissioners adopted a resolution which imposed a one half of one percent permissive sales tax and use tax (Piggy Back tax) as set forth in Section 5739.021 of the Ohio Revised Code. The tax became effective July 1, 1977, as a continuing tax.

On April 9, 1987, the County Commissioners imposed a one half of one percent increase in the permissive sales tax (Piggy Back Tax) in Jefferson County. The tax became effective August 1, 1987, for a five year period. On November 5, 1991, an additional one-half of one percent was approved by the voters of Jefferson County as a continuing tax.

On September, 30 1994 the County Commissioners adopted resolution 1994-28 imposing two additional one-fourth of one percent permissive sales and use taxes (Piggy Back taxes) as set forth by Sections 5739.026(A)(3) and 5741.023 of the Ohio Revised Code. The tax was imposed as a continuing tax.

The revenue distributions are as follows: \$700,000 or thirty-five percent (whichever is greater) debt reduction. Of the remaining collections: 61.54 percent for road and bridge improvements, 11.54 percent for Water and Sewer improvements, 7.69 percent for building improvements associated with the General Fund, 7.69 percent for emergency associated with the General Fund, 7.69 percent for recreational improvements, 3.85 percent for computerization and geographical information systems.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**NOTE 10 - RECEIVABLES**

Receivables at December 31, 2019, consisted of taxes, special assessments, interfund, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivables arising from grants, entitlements, and shared revenues. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. Except as noted below, all other receivables are expected to be collected within one year.

Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$1,852,598 may not be collected within one year.

In prior years, special assessments were assessed for the partial repayment of business-type activities debt. These special assessments relating to the payment of debt are not expected to be fully collected within one year. The amount not scheduled for collection during the subsequent year is \$36,405. The County has \$3,386 in delinquent special assessments at December 31, 2019.

A summary of the principal items of intergovernmental receivables follows:

<b>Governmental Activities</b>	
Jail Operating Levy - Detention	\$215,160
Indigent Fee Reimbursement	79,235
Homestead/Rollback, SB 3 and HB 66 Reimbursement	749,968
Local Government Funding	545,696
Motor Vehicle License and Gas Tax	2,842,920
OPWC	162,038
Miscellaneous Local Fund Grants	42,210
Casino Tax Revenue	406,685
Child Support Enforcement Agency Grants	440,576
MVGT Fund Grants	327,580
Mental Health Fund Grants	1,215,004
Court/Corrections Fund Grants	419,314
Permissive Sheriff Fund Grants	33,373
Children Services Fund Grants	646,879
Developmental Disabilities Fund Grants	1,696,163
Jail Operating Levy Fund Grants	12,082
FEMA Fund Grants	214,515
<b>Total Governmental Activities</b>	<b><u>10,049,398</u></b>
 <b>Business Type Activities</b>	
Water	<u>622,000</u>
<b>Total</b>	<b><u><u>\$10,671,398</u></u></b>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
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**NOTE 11 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2019, was as follows:

	Balance 12/31/2018	Additions	Reductions	Balance 12/31/2019
<b><u>Governmental Activities:</u></b>				
Non Depreciable Capital Assets:				
Land	\$3,910,848	\$0	\$0	\$3,910,848
Construction in Progress	4,392,712	3,182,010	(3,830,854)	3,743,868
Total Non Depreciable Capital Assets	<u>8,303,560</u>	<u>3,182,010</u>	<u>(3,830,854)</u>	<u>7,654,716</u>
Depreciable Capital Assets:				
Land Improvements	1,017,302	0	0	1,017,302
Buildings and Improvements	54,792,139	5,851,596	0	60,643,735
Machinery and Equipment	19,567,518	515,289	(1,154,027)	18,928,780
Infrastructure	123,948,545	4,190,807	(895,628)	127,243,724
Vehicles	5,531,627	218,842	0	5,750,469
Total Depreciable Capital Assets	<u>204,857,131</u>	<u>10,776,534</u>	<u>(2,049,655)</u>	<u>213,584,010</u>
Accumulated Depreciation:				
Land Improvements	(180,666)	(52,467)	0	(233,133)
Buildings and Improvements	(28,290,466)	(1,591,577)	0	(29,882,043)
Machinery and Equipment	(13,411,080)	(994,667)	1,140,793	(13,264,954)
Infrastructure	(46,496,547)	(5,119,592)	773,664	(50,842,475)
Vehicles	(3,458,567)	(398,133)	0	(3,856,700)
Total Accumulated Depreciation	<u>(91,837,326)</u>	<u>(8,156,436)</u>	<u>1,914,457</u>	<u>(98,079,305)</u>
Total Depreciable Capital Assets, Net	<u>113,019,805</u>	<u>2,620,098</u>	<u>(135,198)</u>	<u>115,504,705</u>
Governmental Capital Assets, Net	<u>\$121,323,365</u>	<u>\$5,802,108</u>	<u>(\$3,966,052)</u>	<u>\$123,159,421</u>

Capital asset additions for infrastructure includes capital contributions in the amount of \$1,426,776.

Depreciation expense was charged to governmental activities as follows:

**Governmental Activities:**

General Government:

Legislative and Executive	\$448,231
Judicial	147,326
Public Safety	1,292,823
Public Works	5,302,715
Health	401,447
Human Services	166,012
Economic Development and Assistance	384,922
Conservation and Recreation	12,960
Total Depreciation Expense	<u>\$8,156,436</u>



**Jefferson County, Ohio**  
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**For the Year Ended December 31, 2019**

	Balance 12/31/2018	Additions	Reductions	Balance 12/31/2019
<b><u>Business Type Activities:</u></b>				
Non Depreciable Capital Assets:				
Land	\$279,700	\$0	\$0	\$279,700
Construction in Progress	2,540,124	1,189,474	0	3,729,598
Total Non Depreciable Capital Assets	<u>2,819,824</u>	<u>1,189,474</u>	<u>0</u>	<u>4,009,298</u>
Depreciable Capital Assets:				
Buildings and Improvements	1,093,788	0	0	1,093,788
Machinery and Equipment	2,475,535	0	0	2,475,535
Infrastructure	94,222,529	125,778	(13,728)	94,334,579
Vehicles	653,821	0	0	653,821
Total Depreciable Capital Assets	<u>98,445,673</u>	<u>125,778</u>	<u>(13,728)</u>	<u>98,557,723</u>
Accumulated Depreciation:				
Buildings and Improvements	(678,491)	(37,024)	0	(715,515)
Machinery and Equipment	(1,111,186)	(154,090)	0	(1,265,276)
Infrastructure	(52,791,471)	(2,368,216)	7,378	(55,152,309)
Vehicles	(374,528)	(70,909)	0	(445,437)
Total Accumulated Depreciation	<u>(54,955,676)</u>	<u>(2,630,239) **</u>	<u>7,378</u>	<u>(57,578,537)</u>
Total Depreciable Capital Assets, Net	<u>43,489,997</u>	<u>(2,504,461)</u>	<u>(6,350) **</u>	<u>40,979,186</u>
Business Type Capital Assets, Net	<u>\$46,309,821</u>	<u>(\$1,314,987)</u>	<u>(\$6,350)</u>	<u>\$44,988,484</u>

\*\*= The loss on disposal of \$6,350 was netted with depreciation expense.

**NOTE 12 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries; and natural disasters. By contracting with the County Risk Sharing Authority (CORSA) for liability, property, and crime insurance, the County has addressed these various types of risk.

CORSA, a non-profit corporation sponsored by the County Commissioners Association of Ohio, was created to provide affordable liability, property, casualty and crime insurance coverage for its members. CORSA was established May 12, 1987, and has grown to sixty-six member counties and thirty-five county-affiliated public entities.

Under the CORSA program, the County has the following coverage:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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<u>Type of Coverage</u>	<u>Amount</u>	
Liability:		
General:		
Bodily Injury, Property Damage, etc.	\$1,000,000	Each Occurrence
Products and Completed Operations	1,000,000	Each Occurrence/Annual Aggregate
Medical Payments Limit	5,000/50,000	Each Person/Each Accident
Foster Parents	6,000,000	
Attorney Disciplinary Proceedings	25,000	Each Occurrence/Annual Aggregate
Law Enforcement:		
Occurrence or Wrongful Acts Limit	1,000,000	Each Occurrence
Auto:		
Bodily Injury, Property Damage, etc.	1,000,000	Each Occurrence
Medical Payments Limit	5,000/50,000	Each Person/Each Accident
Errors and Omissions:		
Wrongful Acts Limit	1,000,000	Each Occurrence/Annual Aggregate
Back Wages Limit	100,000	Each Occurrence
Errors and Omissions	1,000,000	Annual Aggregate
Excess:		
Excess Liability Limit	5,000,000	Each Occurrence/Annual Aggregate
Property:		
Direct Physical Loss or Damage, and Collapse:		
Real and Personal Property	204,018,704	Replacement Cost Value
Contractor's Equipment	Actual Cash Value	
Electronic Data Processing Equipment		
Media	250,000	Each Occurrence
Extra Expense	25,000	Each Occurrence
Fine Arts	1,000,000	Each Occurrence
Mobile Medical Equipment	250,000	Each Occurrence
Property in Transit	100,000	Each Occurrence
Extra Expense/Business Income	2,500,000	Each Occurrence
Flood Damage	100,000,000	Each Occurrence/Annual CORSA Aggregate
Earthquake Damage	100,000,000	Each Occurrence/Annual CORSA Aggregate
Valuable Papers	2,500,000	Each Occurrence
Auto Physical Damage	Actual Cash Value	
Automatic Acquisitions	5,000,000	
Unintentional Omissions	250,000	Each Occurrence
Service Interruption	2,500,000	
Pollutant Cleanup/Removal	10,000	Each Occurrence
Equipment Breakdown:		
Equipment Breakdown	100,000,000	Each Accident
Sublimits:		
Demolition & Increased Cost of Construction	5,000,000	Each Accident
Perishable Goods	500,000	Each Accident
Expediting Goods	500,000	Each Accident
EDP Extra Response	25,000	Each Accident
Data Restoration	100,000	Each Accident
Hazardous Substances	250,000	Each Accident
Amonia Contamination, CFC Refrigerants	500,000	Each Accident

(continued)

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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<u>Type of Coverage (Continued)</u>	<u>Amount</u>	
Privacy and Security Liability:		
Third Party	\$1,000,000	Each Occurrence/Annual Aggregate
Privacy Response Expense	500,000	Each Occurrence
Claims Expense, Regulatory Proceedings and Penalties	250,000	
PCI-DSS Assessments	250,000	
Time Element Coverage:		
Gross Earnings/Extra Expense	2,500,000	Each Occurrence
Contingent Business Interruption	100,000	
Crime:		
Employee Dishonesty	1,000,000	Each Occurrence
Individual Public Official Bond Excess	250,000	Each Occurrence
Dog Warden Blanket Bond	2,000	Bond Limit
Money and Securities (Inside & Outside)	1,000,000	Each Occurrence
Money Orders & Counterfeit Paper	1,000,000	Each Occurrence
Depositor's Forgery	1,000,000	Each Occurrence
Fund Transfer Fraud	500,000	Each Occurrence
Computer Fraud	500,000	Each Occurrence
Claims Expense	1,000	Each Occurrence
Employer Stop Gap Liability	1,000,000	Each Occurrence
Employee Benefits Liability	1,000,000	Each Occurrence
Deductible on Presented Coverages	2,500	Each Occurrence

The amounts of settlements have not exceeded coverage in any of the past three years. Also, the limits have not been lowered significantly in the past year.

The County participates in the workers' compensation program provided by the state of Ohio. Beginning in 2015, the County participated in the County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program), an insurance purchasing pool (See Note 23). The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The participating Counties continue to pay their own individual premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. Employers will pay experience – or base rated premium under the same terms as if they were not in a retro group. The total premium for the entire group is the standard premium of the group. The standard premium serves as the benchmark that is adjusted up and down retroactively. In order to allocate the savings derived by formation of the Program, the Program's executive committee annually calculates the group-retrospective premium based on developed incurred claim losses for the whole group. The new premium is compared the standard premium. If the retrospective premium is lower than the standard premium, a refund will be distributed to the employers of the group. If the retrospective premium is higher, an assessment will be charged to each participant.

Participation in the Program is limited to counties that can meet the Program's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Program. Each year, the County pays an enrollment fee to the Program to cover the costs of administering the program.

The County may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Program prior to withdrawal.

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Prior to 2015, the County had participated in the State Workers' Compensation retrospective rating and payment program. The County is servicing related run-out claims through the Self Insurance – Workers' Compensation Fund.

The County provides health, dental, and vision insurance to its employees through a self-insurance plan. The County participated in the Jefferson Health Plan during 2019, and employees have the choice of two third-party administrators within the consortium, Self-Funded Plans, Inc. or the Health Plan. The County pays \$1,485 per month for every eligible employee regardless of what coverage the employee has chosen (\$1,415 for the premium and \$70 for debt reduction). The employee share of the premium for Self-Funded Plans, Inc. is \$134 per month for single, and \$178 per month for family. The employee share of the premium for the Health Plan is \$90 per month for single, and \$124 per month for family. Jefferson Health Plan administers the health, dental, and vision insurance plan.

The claims liabilities of \$428,087 for health insurance and \$130,618 for workers' compensation reported in the self insurance – health and self-insurance – workers' compensation internal service funds, respectively at December 31, 2019, are based on the requirements of Governmental Accounting Standards Board Statement Number 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate supplied by the County's third party administrators. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustments expenses. A summary of the fund's claims liability during the past two years is as follows:

Program	Beginning Balance	Current Year Claims	Claims Payments	Ending Balance
Self Insurance - Health				
2018	\$970,308	\$7,254,519	\$7,536,458	\$688,369
2019	688,369	10,295,553 (1)	10,555,835 (2)	428,087
Self Insurance - Workers' Compensation				
2018	156,809	31,936	43,585	145,160
2019	145,160	3,464	18,006	130,618
(1) Claims Expense		\$10,217,101		
+ Stop Loss Receivable		78,452		
Current Year Claims		<u>\$10,295,553</u>		
(2) Cash Payments for Claims			\$10,891,883	
- Stop Loss Received for 2019 Claims			(336,048)	
Claims Payments			<u>\$10,555,835</u>	

**NOTE 13 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

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***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the County’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County’s obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net pension/OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

County Employees, other than certified teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan.

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OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit
<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Traditional Plan Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those retiring prior to January

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7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>	<u>Public Safety</u>	<u>Law Enforcement</u>
<b>2019 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	18.1 %	18.1 %
Employee *	10.0 %	**	***
<b>2019 Actual Contribution Rates</b>			
Employer:			
Pension *****	14.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits *****	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.
- \*\*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

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For 2019, The County's contractually required contribution was \$3,423,249 for the traditional plan and \$20,135 for the member-directed plan. Of these amounts, \$386,730 is reported as an intergovernmental payable for the traditional plan and \$2,275 for the member-directed plan. The County's participation in the combined plan is not material.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the County's defined benefit pension plans:

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – County licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.



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The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2019 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2019, the full employer contribution was allocated to pension.

The County's contractually required contribution to STRS was \$107,651 for 2019. Of this amount, \$6,758 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for OPERS was measured as of December 31, 2018, and the net pension liability for STRS was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of the respective measurement dates. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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	OPERS		
	<u>Traditional Plan</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability/Asset:			
Current Measurement Date	0.17535752%	0.00640576%	
Prior Measurement Date	<u>0.17395084%</u>	<u>0.00613034%</u>	
Change in Proportionate Share	<u>0.00140668%</u>	<u>0.00027542%</u>	
Proportionate Share of the:			
Net Pension Liability	\$48,026,867	\$1,416,595	\$49,443,462
Pension Expense	10,667,730	172,291	10,840,021

2019 pension expense for the member-directed defined contribution plan was \$20,135.

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS		
	<u>Traditional Plan</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$2,214	\$11,533	\$13,747
Changes of assumptions	4,180,855	166,407	4,347,262
Net difference between projected and actual earnings on pension plan investments	6,518,590	0	6,518,590
Changes in proportion and differences between County contributions and proportionate share of contributions	177,347	56,708	234,055
County contributions subsequent to the measurement date	<u>3,423,249</u>	<u>61,384</u>	<u>3,484,633</u>
Total Deferred Outflows of Resources	<u>\$14,302,255</u>	<u>\$296,032</u>	<u>\$14,598,287</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$630,622	\$6,132	\$636,754
Net difference between projected and actual earnings on pension plan investments	0	69,236	69,236
Changes in proportion and differences between County contributions and proportionate share of contributions	<u>275,059</u>	<u>29,157</u>	<u>304,216</u>
Total Deferred Inflows of Resources	<u>\$905,681</u>	<u>\$104,525</u>	<u>\$1,010,206</u>

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\$3,484,633 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	STRS	Total
Year Ending December 31:			
2020	\$4,158,435	\$96,122	\$4,254,557
2021	2,178,540	25,648	2,204,188
2022	604,731	(9,791)	594,940
2023	3,031,619	18,144	3,049,763
Total	\$9,973,325	\$130,123	\$10,103,448

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2018, are presented below.

	OPERS Traditional Plan
Wage Inflation	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple
Investment Rate of Return	7.2 percent
Actuarial Cost Method	Individual Entry Age

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change was effective beginning with the 2018 valuation.

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Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other investments	18.00	5.50
Total	<u>100.00 %</u>	<u>5.95 %</u>

**Discount Rate** For 2018, the discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. For 2017, the discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used

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to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate*** The following table presents the County's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
<b>County's proportionate share of the net pension liability</b>			
OPERS Traditional Plan	\$70,949,653	\$48,026,867	\$28,977,830

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

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STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation *</u>	<u>Long-Term Expected Rate of Return **</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

- \* Target weights will be phased in over a 24-month period concluding on July1, 2019.
- \*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

**Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
County's proportionate share of the net pension liability	\$2,070,196	\$1,416,595	\$863,289

**NOTE 14 - POST-EMPLOYMENT BENEFITS**

See Note 13 for a description of the net OPEB liability (asset).

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***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, beginning January 1, 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

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The County's contractually required contribution was \$8,054 for 2019. Of this amount, \$1,274 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the year ended December 31, 2019, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. For STRS, the net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an independent actuarial valuation as of that date. The County's proportion of the net OPEB liability (asset) was based on the County's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability			
Prior Measurement Date	0.16559080%	0.00613034%	
Proportion of the Net OPEB Liability			
Current Measurement Date	<u>0.16695148%</u>	<u>0.00640576%</u>	
Change in Proportionate Share	<u>0.00136068%</u>	<u>0.00027542%</u>	
Proportionate Share of the Net:			
OPEB Asset	\$0	\$106,095	\$106,095
OPEB Liability	21,766,533	0	21,766,533
OPEB Expense	1,858,739	(33,812)	1,824,927

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:



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	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$7,372	\$9,618	\$16,990
Changes of assumptions	701,779	2,230	704,009
Net difference between projected and actual earnings on OPEB plan investments	997,866	0	997,866
Changes in proportionate Share and difference between County contributions and proportionate share of contributions	99,092	1,587	100,679
County contributions subsequent to the measurement date	<u>8,054</u>	<u>0</u>	<u>8,054</u>
Total Deferred Outflows of Resources	<u>\$1,814,163</u>	<u>\$13,435</u>	<u>\$1,827,598</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$59,060	\$5,397	\$64,457
Changes of assumptions	0	116,321	116,321
Net difference between projected and actual earnings on OPEB plan investments	0	6,663	6,663
Changes in Proportionate Share and Difference between County contributions and proportionate share of contributions	<u>188,656</u>	<u>7,292</u>	<u>195,948</u>
Total Deferred Inflows of Resources	<u>\$247,716</u>	<u>\$135,673</u>	<u>\$383,389</u>

\$8,054 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or increase to the net OPEB asset in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
2020	\$656,145	(\$26,656)	\$629,489
2021	233,704	(26,656)	207,048
2022	165,850	(23,985)	141,865
2023	502,694	(23,048)	479,646
2024	0	(22,466)	(22,466)
Thereafter	<u>0</u>	<u>573</u>	<u>573</u>
Total	<u>\$1,558,393</u>	<u>(\$122,238)</u>	<u>\$1,436,155</u>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

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Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	3.71 percent
Prior Measurement date	3.31 percent
Health Care Cost Trend Rate:	
Current measurement date	10.0 percent, initial 3.25 percent, ultimate in 2029
Prior Measurement date	7.25 percent, initial 3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age Normal

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change was effective for the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan

**Jefferson County, Ohio**  
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eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.6 percent for 2018.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
<b>Total</b>	<b>100.00 %</b>	<b>5.16 %</b>

**Discount Rate** A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

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	1% Decrease (2.96%)	Current Discount Rate (3.96%)	1% Increase (4.96%)
County's proportionate share of the net OPEB liability	\$27,847,507	\$21,766,533	\$16,930,550

***Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
County's proportionate share of the net OPEB liability	\$20,922,359	\$21,766,533	\$22,738,792

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return	7.45 percent
Health Care Cost Trends	
Medical	
Pre-Medicare	5.87 percent initial, 4 percent ultimate
Medicare	4.93 percent initial, 4 percent ultimate
Prescription Drug	
Pre-Medicare	7.73 percent initial, 4 percent ultimate
Medicare	9.62 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

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For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.

**Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
County's proportionate share of the net OPEB asset	(\$90,531)	(\$106,095)	(\$119,180)
	1% Decrease	Current Trend Rate	1% Increase
County's proportionate share of the net OPEB asset	(\$120,307)	(\$106,095)	(\$88,689)

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**NOTE 15 - OTHER EMPLOYEE BENEFITS**

*Compensated Absences*

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has acquired at least one year of service with the County. Accumulated, unused sick leave and compensatory time is paid upon retirement at varying rates depending on length of service and department policy.

*Life Insurance*

The County also pays the premiums for employee life insurance, which is contracted through American United Life / One America.

**NOTE 16 - CAPITAL LEASES - LESSEE DISCLOSURE**

In prior years, the County has entered into capitalized leases for office equipment. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Equipment acquired by lease has been capitalized for governmental activities in the amount of \$25,391, which is equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded for governmental activities. Governmental activities capitalized leased assets are reflected net of accumulated depreciation in the amount of \$11,187 for machinery and equipment. Principal payments towards capital leases during 2019 totaled \$3,513 for governmental activities.

Future minimum lease payments through 2020 are as follows:

Year	Governmental Activities	
	Principal	Interest
2020	\$4,164	\$0

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**NOTE 17 - LONG-TERM LIABILITIES**

Changes in the County's long-term liabilities during 2019 are presented as follows.

	Outstanding 12/31/2018	Additions	Reductions	Outstanding 12/31/2019	Due Within One Year
<b><u>Governmental Activities:</u></b>					
<b><u>General Obligation Bonds</u></b>					
<i>Jail Construction Refunding - 1998</i>					
Serial/Term - \$10,020,000 @ 3.75%-5.75%	\$1,115,000	\$0	\$1,115,000	\$0	\$0
<i>Various Purpose Refunding - 2012</i>					
Jail Construction Refunding					
\$4,355,000 Serial/Term @ 1.00%-3.625%	3,485,000	0	175,000	3,310,000	180,000
Discount \$25,843	(17,975)	0	(1,124)	(16,851)	0
Total	<u>4,582,025</u>	<u>0</u>	<u>1,288,876</u>	<u>3,293,149</u>	<u>180,000</u>
<b><u>General Obligation Bonds from</u></b>					
<b><u>    Direct Placements</u></b>					
<i>911 Radio System Upgrade - 2012</i>					
\$3,525,000 Term @ 1.95%	1,492,000	0	362,000	1,130,000	369,000
<i>Various Purpose - 2013</i>					
\$1,500,000 Term @ 2.80%	600,000	0	150,000	450,000	150,000
<i>Facilities Construction/Improvement - 2014</i>					
\$2,000,000 Term @ 3.52%	1,200,000	0	200,000	1,000,000	200,000
<i>Emergency Response - 2014</i>					
\$775,000 Term @ 1.93%	341,750	0	112,000	229,750	114,000
<i>Various Purpose - 2016</i>					
\$3,850,000 Term @ 2.30%	3,336,666	0	256,667	3,079,999	256,667
<i>Various Purpose - 2017</i>					
\$3,000,000 Term @ 3.00%	<u>2,740,000</u>	<u>0</u>	<u>270,000</u>	<u>2,470,000</u>	<u>280,000</u>
Total General Obligation Bonds from Direct Borrowings and Direct Placements	<u>9,710,416</u>	<u>0</u>	<u>1,350,667</u>	<u>8,359,749</u>	<u>1,369,667</u>
Total of All General Obligation Bonds	<u>14,292,441</u>	<u>0</u>	<u>2,639,543</u>	<u>11,652,898</u>	<u>1,549,667</u>
<b><u>OAQDA Loans from Direct Borrowing</u></b>					
2012, \$1,379,295 @ 2.47% - 4.40%	<u>858,549</u>	<u>0</u>	<u>88,608</u>	<u>769,941</u>	<u>90,796</u>
<b><u>Capital Leases</u></b>					
	<u>7,677</u>	<u>0</u>	<u>3,513</u>	<u>4,164</u>	<u>4,164</u>
<b><u>Other Long-Term Obligations</u></b>					
Workers' Compensation Claims Payable	145,160	0	14,542	130,618	13,902
Compensated Absences	3,299,063	1,885,437	1,842,277	3,342,223	1,323,308
Net Pension Liability	27,450,937	19,904,400	0	47,355,337	0
Net OPEB Liability	17,200,119	3,620,043	0	20,820,162	0
Total Other Long-Term Liabilities	<u>48,095,279</u>	<u>25,409,880</u>	<u>1,856,819</u>	<u>71,648,340</u>	<u>1,337,210</u>
Total Governmental Activities	<u>\$63,253,946</u>	<u>\$25,409,880</u>	<u>\$4,588,483</u>	<u>\$84,075,343</u>	<u>\$2,981,837</u>

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	Outstanding 12/31/2018	Additions	Reductions	Outstanding 12/31/2019	Due Within One Year
<b>Business Type Activities:</b>					
<b>General Obligation Bonds</b>					
<i>Various Purpose - 2010</i>					
Sewer Projects - \$1,035,000					
Serial/Term @ 1.30%-4.50%	\$855,000	\$0	\$25,000	\$830,000	\$25,000
<i>Various Purpose Refunding - 2012</i>					
Water Projects - \$1,550,000					
Serial/Term @ 1.0%-3.25%	1,120,000	0	90,000	1,030,000	95,000
Premium - \$2,285	1,396	0	127	1,269	0
Sewer Projects - \$1,380,000					
Serial/Term @ 1.0%-3.625%	1,110,000	0	60,000	1,050,000	55,000
Discount \$8,150	(5,672)	0	(354)	(5,318)	0
Tidd-Dale/Hazelwood Sewer - \$240,000					
Serial/Term @ 1.0%-2.75%	135,000	0	20,000	115,000	20,000
Premium - \$1,434	664	0	110	554	0
<b>Total General Obligation Bonds</b>	<b>3,216,388</b>	<b>0</b>	<b>194,883</b>	<b>3,021,505</b>	<b>195,000</b>
<b>Revenue Bonds from Direct Placement</b>					
<i>Wastewater Treatment Bonds - 2012</i>					
<i>Crestview Project</i>					
Series A Serial \$5,000,000 @ 2.75%	4,683,000	0	85,000	4,598,000	87,000
Series B Serial \$884,000 @ 2.75%	828,000	0	15,000	813,000	15,000
<b>Total Revenue Bonds from Direct Placement</b>	<b>5,511,000</b>	<b>0</b>	<b>100,000</b>	<b>5,411,000</b>	<b>102,000</b>
<b>OPWC Loans from Direct Borrowings</b>					
<i>Piney Fork Waterline - 1998 , \$195,000 @ 0%</i>	24,375	0	9,750	14,625	9,750
<i>Norton Hill, Empire Water - 1998 , \$113,589 @ 0%</i>	11,364	0	5,680	5,684	5,680
<i>Barbers Hollow Sewer Treatment Plant</i>					
<i>Improvement - 2006, \$300,000 @0%</i>	117,652	0	11,765	105,887	11,770
<b>Total OPWC Loans from Direct Borrowing</b>	<b>153,391</b>	<b>0</b>	<b>27,195</b>	<b>126,196</b>	<b>27,200</b>
<b>Ohio EPA Loans from Direct Borrowing</b>					
<i>Pottery Sanitary Sewer, 2012 , \$1,396,196 @ 0%</i>	421,045	0	30,075	390,970	30,074
<i>Rush Run Waterline, 2008 , \$500,000 @ 0%</i>	333,333	0	16,667	316,666	16,667
<i>Rush Run Waterline, 2008, \$455,685 @ 2.0%</i>	250,440	0	22,862	227,578	23,321
<i>Brilliant Booster Station, 2013, \$3,908,090 @ 1.94%</i>	2,354,063	0	142,051	2,212,012	144,820
<i>Bradley Road Waterline, 2014, \$858,053 @ 2.0%</i>	734,062	0	21,772	712,290	22,210
<i>Toronto Waterline Connector, 2004,</i>					
<i>\$7,888,745 @ 3.35%</i>	2,915,411	0	408,587	2,506,824	422,390
<b>Total Ohio EPA Loans from Direct Borrowing</b>	<b>7,008,354</b>	<b>0</b>	<b>642,014</b>	<b>6,366,340</b>	<b>659,482</b>
<b>Other Long-Term Obligations</b>					
<i>Compensated Absences</i>	114,261	105,660	115,120	104,801	91,252
<i>Net Pension Liability</i>	1,186,500	901,625	0	2,088,125	0
<i>Net OPEB Liability</i>	781,825	164,546	0	946,371	0
<b>Total Other Long-Term Liabilities</b>	<b>2,082,586</b>	<b>1,171,831</b>	<b>115,120</b>	<b>3,139,297</b>	<b>91,252</b>
<b>Total Business Type Activities</b>	<b>\$17,971,719</b>	<b>\$1,171,831</b>	<b>\$1,079,212</b>	<b>\$18,064,338</b>	<b>\$1,074,934</b>



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**Governmental Activities**

**1998 Jail Construction Refunding Bonds** – On March 13, 1998, Jefferson County issued \$10,657,219 of general obligation bonds which included serial, term and capital appreciation (deep discount) bonds in the amount of \$3,365,000, \$6,655,000, and \$637,219, respectively. These bonds were not subject to prior optional redemption. These refunding bonds were issued along with additional various purpose improvement and refunding bonds of \$17,760,000. The jail construction refunding bonds replaced the 1995 \$10,660,000 term bonds. All of the 1995 jail term bonds that had been defeased through this refunding were fully called and repaid during 2006. The 1998 jail construction refunding bonds were retired from the debt service fund from the proceeds of a bond issue tax levy, with final payments during 2019.

**2012 Various Purpose Refunding Bonds** – On March 1, 2012, Jefferson County issued \$7,525,000 of general obligation bonds which included serial and term bonds in the amount of \$4,670,000 and \$2,855,000, respectively. These various purpose bonds were issued to partially refund the 2004 Various Purpose Bonds, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,355,000 (\$2,430,000 serial bonds and \$1,925,000 term bonds) and \$3,170,000 (\$2,240,000 serial bonds and \$930,000 term bonds), respectively. A portion of these various purpose bonds were issued at a discount for governmental activities of \$25,843, and \$8,150 for business type activities, which is reported as a decrease to bonds payable and being amortized over the life of the bonds using the straight-line method. Another portion of the bonds were issued at a premium of \$3,719 for business type activities, which is reported as an increase to bonds payable. This amount is being amortized to interest expense over the life of the bonds using the straight-line method. The bonds are insured, and the cost of the bond insurance is reported as Unamortized Bond Insurance Premiums and will be amortized over the life of the bonds. The value of the insurance was \$55,214 (\$31,659 governmental activities and \$23,555 business type activities), and the current year amortization is \$1,376 governmental activities and \$1,222 business type activities. All of the bonds that were refunded with this issue were called and fully repaid from the irrevocable trust fund in 2014.

A breakdown of the business-type portion of this bond issue is addressed below in the business type activity portion of this note.

The Term Bonds maturing on December 1, 2026, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2025	\$375,000
2026 *	380,000
	<u>\$755,000</u>

\* Maturity

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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The Term Bonds maturing on December 1, 2030, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2029	\$425,000
2030 *	315,000
	<u>\$740,000</u>

\* Maturity

The Term Bonds maturing on December 1, 2032, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2031	\$320,000
2032 *	335,000
	<u>\$655,000</u>

\* Maturity

The Term Bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Subject to Mandatory Redemption</u>
2033	\$350,000
2034 *	355,000
	<u>\$705,000</u>

\* Maturity

The bonds maturing on or after December 1, 2019, are subject to redemption at the option of the County, either in whole or in part, in such order as the County shall determine, on any date on or after June 1, 2019 at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

Principal and interest requirements to retire the governmental activities portion of the 2012 Various Purpose Refunding Bonds outstanding at December 31, 2019, are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$180,000	\$101,080
2021	185,000	97,255
2022	190,000	92,862
2023	190,000	88,111
2024	200,000	83,076
2025-2029	1,090,000	324,360
2030-2034	1,275,000	137,520
Totals	\$3,310,000	\$924,264

**2012 (911) Emergency Response System Bonds** – On December 19, 2012, Jefferson County issued \$3,525,000 of general obligation term bonds. The bonds were issued to pay the costs of system upgrades for the 911 system. The bonds were issued at par value with an interest rate of 1.95 percent. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2013	\$323,000
2014	329,000
2015	335,000
2016	342,000
2017	349,000
2018	355,000
2019	362,000
2020	369,000
2021	377,000
2022 *	384,000
	\$3,525,000

\* Maturity

Principal and interest requirements to retire the 2012 Emergency Response System Bonds outstanding at December 31, 2019, are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$369,000	\$22,035
2021	377,000	14,840
2022	384,000	7,488
Totals	\$1,130,000	\$44,363

**2013 Various Purpose Bonds** - On May 7, 2013, Jefferson County issued \$1,500,000 of fully taxable general obligation term bonds. The bonds were issued for the purpose of acquiring a building and parking lots as well as to pay the costs of constructing a runway extension for the airpark. The bonds were issued at par value with an interest rate of 2.80%. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to optional redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2013	\$150,000
2014	150,000
2015	150,000
2016	150,000
2017	150,000
2018	150,000
2019	150,000
2020	150,000
2021	150,000
2022 *	150,000
Total	\$1,500,000

\* Maturity

Principal and interest requirements to retire the 2013 Various Purpose Bonds outstanding at December 31, 2019, are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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Year Ending December 31	Term Bonds	
	Principal	Interest
2020	\$150,000	\$12,600
2021	150,000	8,400
2022	150,000	4,200
Totals	\$450,000	\$25,200

**2014 Facilities Construction and Improvement Bonds** – On July 30, 2014, Jefferson County issued \$2,000,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of constructing, improving and renovating county facilities including the towers building, demolishing the courthouse annex building and converting to a parking lot and replacing a boiler at the justice facility. The bonds were issued at par value with an interest rate of 3.52 percent. The bonds will be repaid through the debt service fund from tax revenues.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on July 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2015	\$200,000
2016	200,000
2017	200,000
2018	200,000
2019	200,000
2020	200,000
2021	200,000
2022	200,000
2023	200,000
2024 *	200,000
	\$2,000,000

\* Maturity

Principal and interest requirements to retire the 2014 Facilities Construction and Improvement Bonds outstanding at December 31, 2019, are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$200,000	\$31,680
2021	200,000	24,640
2022	200,000	17,600
2023	200,000	10,560
2024	200,000	3,520
Totals	\$1,000,000	\$88,000

**2014 (911) Emergency Response System Bonds** – On November 10, 2014, Jefferson County issued \$775,000 of general obligation term bonds. The bonds were issued to pay the costs of system upgrades for the 911 system. The bonds were issued at par value with an interest rate of 1.93 percent. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on June 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2015	\$109,250
2016	106,000
2017	108,000
2018	110,000
2019	112,000
2020	114,000
2021 *	115,750
	\$775,000

\* Maturity

Principal and interest requirements to retire the 2014 Emergency Response System Bonds outstanding at December 31, 2019, are as follows:

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$114,000	\$4,434
2021	115,750	2,234
Totals	\$229,750	\$6,668

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**2016 Various Purpose Bonds** – On February 22, 2016, Jefferson County issued \$3,850,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of acquiring and constructing upgrades and improvements including bridge replacements, slip repair projects, a guardrail replacement project, and building and grounds repair and replacement projects. The bonds were issued at par value with an interest rate of 2.3 percent. The bonds will be repaid through the debt service fund from tax revenues. As of December 31, 2019, \$2,084 of the bond proceeds remain unspent. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on February 15 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2017	\$256,667
2018	256,667
2019	256,667
2020	256,667
2021	256,667
2022	256,667
2023	256,667
2024	256,667
2025	256,667
2026	256,667
2027	256,667
2028	256,667
2029	256,667
2030	256,667
2031 *	256,662
	\$3,850,000

\* Maturity

Principal and interest requirements to retire the 2016 Various Purpose Bonds outstanding at December 31, 2019, are as follows:

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$256,667	\$67,888
2021	256,667	61,985
2022	256,667	56,082
2023	256,667	50,178
2024	256,667	44,275
2025-2029	1,283,335	132,825
2030-2031	513,329	11,807
Totals	\$3,079,999	\$425,040

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**2017 Various Purpose Bonds** – On September 22, 2017 Jefferson County issued \$3,000,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of acquiring, constructing and providing upgrades and improvements to various County buildings and facilities. The bonds were issued at par value with an interest rate of 3 percent. The bonds will be repaid through the debt service fund from tax revenues.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2018	\$260,000
2019	270,000
2020	280,000
2021	285,000
2022	295,000
2023	305,000
2024	310,000
2025	320,000
2026	330,000
	\$2,655,000

The remaining principal amount of the Bonds (\$345,000) will mature at stated maturity on October 1, 2027.

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2020	\$280,000	\$74,100
2021	285,000	65,700
2022	295,000	57,150
2023	305,000	48,300
2024	310,000	39,150
2025-2027	995,000	60,450
Totals	\$2,470,000	\$344,850

The County's outstanding general obligation bonds from direct borrowings and direct placements related to governmental activities of \$8,359,749 contain no provisions related to events of default with finance-related consequences; termination events with finance-related consequences; or subjective acceleration clauses.



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

**Ohio Air Quality Development Authority Loan** – On June 28, 2012, the County entered into a loan agreement with the Ohio Air Quality Development Authority in the amount of \$1,379,295 for energy conservation measures for various departments within Jefferson County. As part of the loan program, the County issued a portion of the loan, Series A, as tax exempt in the amount of \$721,255, and a portion of the loan, Series B, as taxable in the amount of \$658,040, which qualified Jefferson County to receive a federal interest subsidy. During 2013, the County applied for the subsidy as reported, but received reduced reimbursements. The County has received no updated schedule of interest rate subsidy.

Principal and interest requirements to retire the OAQDA Loan are as follows:

Year Ending December 31	Series A Tax Exempt		Series B Taxable			
	Principal	Interest	Principal	Interest	Interest Subsidy	Net Interest
2020	\$90,796	\$2,764	\$0	\$28,954	(\$20,268)	\$8,686
2021	21,105	521	71,934	28,954	(20,268)	8,686
2022	0	0	94,510	25,789	(18,052)	7,737
2023	0	0	95,758	21,630	(15,141)	6,489
2024	0	0	97,022	17,417	(12,191)	5,226
2025-2027	0	0	298,816	26,411	(18,486)	7,925
Totals	\$111,901	\$3,285	\$658,040	\$149,155	(\$104,407)	\$44,748

The County’s outstanding Ohio Air Quality Development Authority Loan from direct borrowings and direct placements related to governmental activities of \$769,941 contain a provision that in an event of default, outstanding amounts become immediately due if the County is unable to make payment.

**Capital Leases** – The County has issued capital leases for office equipment, voting equipment, and vehicles. These leases will be repaid through the General and Court Corrections/Public Safety funds from County revenues.

**Workers’ Compensation Claims Payable** – The County has a liability for workers’ compensation as part of the State Workers Compensation retrospective rating and payment program. The County will pay the claims payable from the General Fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Emergency 911, Children Services, Department of Developmental Disabilities and Jail Operating Levy Special Revenue Funds; and the Sewer and Water Enterprise Funds using payments made to the internal service fund.

**Compensated Absences** – The County will pay compensated absences from the General Fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Department of Developmental Disabilities and Jail Operating Levy Special Revenue Funds, and the Sewer and Water Enterprise Funds.

**Net Pension and OPEB Liabilities** - There are no repayment schedules for the net pension or net OPEB liabilities. However, employer contributions are made from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Department of Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds. For additional information related to the net pension and net OPEB liabilities, see Notes 13 and 14.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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***Business Type Activities***

**2010 Various Purpose Bonds** – On September 8, 2010, Jefferson County issued \$5,130,000 of general obligation bonds which included serial and term bonds in the amounts of \$4,065,000 and \$1,065,000, respectively. These various purpose bonds were issued to partially refund the 1998 Various Purpose and Refunding Bonds, as well as permanently finance an outstanding bond anticipation note for sewer projects, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,095,000 (\$3,970,000 serial bonds and \$125,000 term bonds) and \$1,035,000 (\$95,000 serial bonds and \$940,000 term bonds), respectively. The bonds were issued at par value for Business Type Activity. The business type activities portion of this bond issue is intended to be repaid through sewer user charges.

The Term Bonds maturing on December 1, 2025, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2018	\$25,000
2019	25,000
2020	25,000
2021	25,000
2022	30,000
2023	30,000
2024	30,000
2025 *	30,000
	<u>\$220,000</u>

\* Maturity

The Term Bonds maturing on December 1, 2030, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2026	\$30,000
2027	35,000
2028	35,000
2029	35,000
2030 *	40,000
	<u>\$175,000</u>

\* Maturity

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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The Term Bonds maturing on December 1, 2040, are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2031	\$40,000
2032	40,000
2033	45,000
2034	45,000
2035	45,000
2036	50,000
2037	50,000
2038	55,000
2039	55,000
2040 *	60,000
	<u>\$485,000</u>

\* Maturity

The bonds maturing on or after December 1, 2018, are subject to redemption at the option of the County, either in whole or in part, in such order as the County shall determine, on any date on or after December 1, 2017 at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

Principal and interest requirements to retire the business type activities portion of the 2010 Various Purpose/Refunding Bonds outstanding at December 31, 2019 are as follows:

<u>December 31</u>	<u>Principal</u>	<u>Interest</u>
2020	\$25,000	\$35,120
2021	25,000	34,220
2022	30,000	33,320
2023	30,000	32,240
2024	30,000	31,160
2025-2029	165,000	138,085
2030-2034	210,000	99,740
2035-2039	255,000	49,050
2040	60,000	2,700
Totals	<u>\$830,000</u>	<u>\$455,635</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**2012 Various Purpose Refunding Bonds** – On March 1, 2012, Jefferson County issued \$7,525,000 of general obligation bonds which included serial and term bonds in the amount of \$4,670,000 and \$2,855,000, respectively. These various purpose bonds were issued to partially refund the 2004 Various Purpose Bonds, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,355,000 (\$2,430,000 serial bonds and \$1,925,000 term bonds) and \$3,170,000 (\$2,240,000 serial bonds and \$930,000 term bonds), respectively. These various purpose bonds were issued at a discount for governmental activities of \$25,843, and \$8,150 for business type activities, which is reported as a decrease to bonds payable and being amortized over the life of the bonds using the straight-line method. The bonds were issued at a premium of \$3,719 for business type activities, which is reported as an increase to bonds payable. This amount is being amortized to interest expense over the life of the bonds using the straight-line method. The bonds are insured, and the cost of the bond insurance is reported as Unamortized Bond Insurance Premiums and will be amortized over the life of the bonds. The value of the insurance was \$55,214 (\$31,659 governmental activities and \$23,555 business type activities), and the current year amortization is \$1,376 governmental activities and \$1,222 business type activities.

A breakdown of the business-type portion of this bond issue is as follows:

\$1,550,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for various water projects. These bonds are being retired through the water fund from revenues derived from the operation of the water system.

\$1,380,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for various sewer projects. These bonds are being retired through the sewer fund from revenues derived from the operation of the sewer system.

\$240,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for Tidd-Dale and Hazelwood sewer expansion. These bonds are being retired through the sewer fund, and are intended to be partially repaid through special assessments as well as from revenues derived from the operation of the sewer system. In the event of default of the property owners, the sewer fund will make the required debt payments through operating revenues.

The Term Bonds for this issue are subject to mandatory sinking fund redemption; see the tables listed above in the governmental activities section of the note.

Principal and interest requirements to retire the business type activities portion of the 2012 Various Purpose Refunding Bonds outstanding at December 31, 2019, are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

Year Ending December 31	Water Projects		Sewer Projects		Tidd-Dale Hazelwood Sewer Projects	
	Serial and Term Bonds		Serial and Term Bonds		Serial and Term Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$95,000	\$28,790	\$55,000	\$32,043	\$20,000	\$2,875
2021	95,000	26,771	60,000	30,874	20,000	2,450
2022	100,000	24,515	60,000	29,449	25,000	1,975
2023	95,000	22,015	65,000	27,949	25,000	1,350
2024	100,000	19,498	65,000	26,226	25,000	687
2025-2029	545,000	51,677	345,000	102,174	0	0
2030-2034	0	0	400,000	40,251	0	0
Totals	<u>\$1,030,000</u>	<u>\$173,266</u>	<u>\$1,050,000</u>	<u>\$288,966</u>	<u>\$115,000</u>	<u>\$9,337</u>

**Revenue Bonds** – On April 2, 2012, Jefferson County issued \$5,884,000 of Wastewater Treatment Collection System Revenue Bonds. Through the issuance, Jefferson County has irrevocably pledged future sewer customer revenues, net of specified operating expenses, to repay the revenue bonds. The bonds were issued as Series A \$5,000,000, and Series B \$884,000, with all bonds being taxable. Proceeds from the bonds provided financing for the Crestview/Belvedere Sewer project. When the bonds were issued, the bond proceeds were held by a fiscal agent. The bonds are payable solely from sewer customer net revenues and are payable through 2052. For 2019, annual principal and interest payments on the bonds are expected to require forty-six percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$8,302,322. Principal and interest paid for the current year and total customer net revenues were \$251,552 and \$551,091, respectively. The schedule of debt service requirements to maturity is as follows:

Year Ending December 31	Principal	Interest
2020	\$102,000	\$148,802
2021	106,000	145,998
2022	108,000	143,082
2023	112,000	140,113
2024	114,000	137,032
2025-2029	622,000	636,158
2030-2034	713,000	545,819
2035-2039	814,000	442,365
2040-2044	935,000	324,032
2045-2049	1,070,000	188,238
2050-2052	715,000	39,683
Totals	<u>\$5,411,000</u>	<u>\$2,891,322</u>

The County's outstanding revenue bonds from direct placement related to business-type activities of \$5,411,000 contain a provision, if there shall be default in the provisions of the resolution or in the payment of bond service charges on any of the bonds, upon the filing of a suit by any owner of any of the bonds, any

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court having jurisdiction of the action may appoint a receiver to administer said system on behalf of the issuer with power to charge and collect rates sufficient to provide for the payment of the bonds and for the payment of operating expenses and to apply income and revenues in accordance with the bond resolution and the laws of Ohio. Owners of 20 percent of the outstanding bonds in the event of default may require by mandatory injunction the raising of taxes in a reasonable amount except as otherwise provided by law.

**OPWC Loans** – The County has entered into OPWC Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds. The OPWC Loans are interest free.

The OPWC loan debt service requirements to maturity are as follows:

Year Ending December 31	<u>OPWC Loans</u> Principal
2020	\$27,200
2021	16,641
2022	11,766
2023	11,766
2024	11,766
2025-2028	<u>47,057</u>
Totals	<u><u>\$126,196</u></u>

The County’s outstanding OPWC Loans from direct borrowings related to business-type activities of \$126,196 contain a provision that whenever an event of default shall have happened and be subsisting, the entire principal amount of the loan then remaining unpaid, at the OPWC’s option, become immediately due and payable.

**Ohio EPA Loans Payable** – The County entered into a loan agreement on November 2, 2004, with the Ohio Water Development Authority for a \$7,888,745 Ohio EPA Loan from the Water Supply Revolving Loan Account at 3.35 percent for a twenty year period. Beginning in 2017, the County received an interest rate subsidy of 3 percent for this loan. The loan was issued for the completion of Toronto waterline connector project that allows the County to purchase water from the City of Toronto. During 2008, the County entered into loan agreements with the Ohio Water Development Authority for two additional Ohio EPA loans for the completion of the Rush Run Waterline Extension project, which included a Disadvantaged loan in the amount of \$500,000 at zero percent interest, and a WSRLA loan in the amount of \$455,685 at 2.0 percent interest. During 2012, the County entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the Water Pollution Control Fund in the amount of \$1,396,196 at zero percent interest, which included the provision for fifty percent non ARRA principal forgiveness, which was recognized in 2012. The loan was issued for the Pottery Addition Sanitary Sewer Project. During 2012 the County also entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the Drinking Water Fund in the amount of \$3,908,090 at a 1.94% interest rate, with proceeds first received in 2013. The loan was issued for the Brilliant Booster Station Project. During 2014, the County entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the WSRLA fund in the amount of \$858,053 at a two percent interest rate. The loan was issued to finance the Bradley Road Waterline Project. The County received principal forgiveness in the amount of \$201,114 during 2015. The loans are backed by the full faith and credit of the County and are intended to be repaid with user charges.

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Debt service requirements to maturity for these EPA loans are as follows:

Year Ending December 31	Principal	Interest	Interest Subsidy	Net Interest
2020	\$659,482	\$141,255	(\$8,407)	\$132,848
2021	677,488	123,249	(6,917)	116,332
2022	696,050	104,687	(5,376)	99,311
2023	715,186	85,554	(3,786)	81,768
2024	734,912	66,252	(2,564)	63,688
2025-2029	1,544,069	168,552	0	168,552
2030-2034	944,554	65,345	0	65,345
2035-2039	222,482	25,909	0	25,909
2040-2044	172,117	9,608	0	9,608
Totals	<u>\$6,366,340</u>	<u>\$790,411</u>	<u>(\$27,050)</u>	<u>\$763,361</u>

The County's outstanding Ohio EPA Loans from direct borrowings related to business-type activities of \$6,366,340 contain a provision that whenever an event of default shall have happened and be subsisting, the OWDA may exercise any and all rights and remedies for the enforcement of entire principal amount of the Loan then remaining unpaid, at the OWDA's option, become immediately due and payable.

**Bond Ratings:**

On September 24, 2014, Jefferson County received an upgraded credit rating of A1 from Moody's Investor Services. As of the date of the financials, this remains the most recent credit rating for the County.

**Debt Margins:**

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt shall never exceed a sum equal to \$6,000,000 plus two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

The effects of the debt limitations described above at December 31, 2019, are a margin on unvoted debt of \$11,282,214 and an overall debt margin of \$33,478,014.

**NOTE 18 - INTERNAL BALANCES**

***Interfund Balances***

Interfund balances at December 31, 2019, consist of the following individual interfund receivables and payables:

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<u>Interfund Payable</u>	Interfund Receivable					<u>Total</u>
	Major Fund			Other Nonmajor Governmental	Self Insurance - Workers' Compensation	
	General	Public Assistance	MVGT			
Major Funds:						
Public Assistance	\$0	\$0	\$0	\$18,199	\$0	\$18,199
Water	0	0	2,642	0	0	2,642
Other Nonmajor						
Governmental	184,783	230,339	214,515	0	2,000,000	2,629,637
Self Insurance - Health	2,328,803	0	0	0	0	2,328,803
<b>Total All Funds</b>	<b>\$2,513,586</b>	<b>\$230,339</b>	<b>\$217,157</b>	<b>\$18,199</b>	<b>\$2,000,000</b>	<b>\$4,979,281</b>

Actual cash deficit balance in the Jail Operating Levy Special Revenue Funds was covered by cash from the General Fund. The Self Insurance – Health Fund has a existing deficit within the County’s pool of cash and cash equivalents, from prior years. In order to alleviate the cash deficit in the Self Insurance - Health Internal Service Fund, the County Commissioners have authorized a fifteen year repayment plan which includes increased monthly premium charges and changes to the plan guidelines. The deficit is covered by cash from the General Fund.

The remaining interfund receivables/payables are due to lags between the dates interfund goods and services are provided, transactions recorded in the accounting system, and payments between funds are made.

The interfund receivables/payables between governmental funds are eliminated on an accrual basis; the internal balance on the Statement of Net Position represents the balance due to governmental activities from business-type activities for goods and services.

On May 16, 2019, the County issued general obligation bonds in the amount of \$2,000,000 for a ten year period at a 2.48 percent interest rate. The County has purchased this bond. The County has identified the Capital Projects fund as the fund that received the proceeds and the Self-Insurance Workers’ Compensation – Internal Service Fund as the fund that purchased the bonds. For reporting purposes, these transactions are reflected as an interfund receivable and an interfund payable in the respective funds.

The bonds are subject to mandatory sinking fund redemption at a reduction price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on May 1 of the years and in respective amounts as follows:

Year	Principal Amount to be Redeemed
2020	\$179,000
2021	183,000
2022	188,000
2023	192,000
2024	197,000
2025	202,000
2026	207,000
2027	212,000
2028	217,000



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The remaining principal of the bonds (\$223,000) will be paid at stated maturity on May 1, 2029.

Principal and interest requirements to maturity on the manuscript debt are as follows:

Year Ending December 31,	Principal	Interest	Total
2020	\$179,000	\$47,533	\$226,533
2021	183,000	45,161	228,161
2022	188,000	40,622	228,622
2023	192,000	35,960	227,960
2024	197,000	31,198	228,198
2025-2029	1,061,000	80,228	1,141,228
Total	<u>\$2,000,000</u>	<u>\$280,702</u>	<u>\$2,280,702</u>

***Transfers***

Interfund transfers for the year ended December 31, 2019, consisted of the following:

<u>Transfer from</u>	<u>Transfers to</u>		<u>Totals</u>
	<u>MVGT</u>	<u>Other Nonmajor Governmental</u>	
General	\$0	\$4,113,813	\$4,113,813
MVGT	0	330,180	330,180
Developmental Disabilities	0	850,000	850,000
Other Nonmajor Governmental	1,016,875	522,490	1,539,365
Total All Funds	<u>\$1,016,875</u>	<u>\$5,816,483</u>	<u>\$6,833,358</u>

The Transfers From/To were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move receipts restricted for debt service payments to the debt service fund as debt service payments come due, including the transfers from the Motor Vehicle Gas Tax and Other Nonmajor Governmental Funds; to move receipts for capital projects from the Developmental Disabilities Fund to the Other Nonmajor Governmental Funds; for Federal Emergency Management Agency (FEMA) grant reimbursements; and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 19 - COMMITMENTS**

***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

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Major Funds:	
General	\$68,792
Motor Vehicle Gas Tax	1,125,629
Sewer	101,357
Water	125,834
Other Non-Major Governmental Funds	<u>283,450</u>
Total	<u><u>\$1,705,062</u></u>

***Construction Commitments***

As of December 31, 2019, the County had the following contractual construction commitments:

Project	Fund	Purchase Commitment	Amounts Paid as of 12/31/2019	Amounts Remaining on Contracts
Star Hill Waterline	Water	\$100,000	\$74,836	\$25,164
Smithfield Water Tank	Water	2,100,000	660,570	1,439,430
Water Telemetry	Water	401,025	345,664	55,361
Water GIS Project	Water	100,000	72,104	27,896
Barbers Hollow Waste Water Treatment Plant	Sewer	1,450,000	64,072	1,385,928
Sewer Telemetry Project	Sewer	179,000	101,114	77,886
Belvedere Sanitary Sewer	Sewer	338,235	57,221	281,014
Amsterdam Sanitary Sewer	Sewer	14,928,344	1,353,447	13,574,897
Murphy Lift Station	Sewer	36,200	32,083	4,117
Ridgeland Treatment Plant	Sewer	1,415,700	167,060	1,248,640
Smithfield Sanitary Sewer	Sewer	4,148,925	545,676	3,603,249
M-Plant Garage	Sewer	570,000	100,222	469,778
Reed's Mill Pump Station	Sewer	2,228,231	130,529	2,097,702
Sewer GIS Project	Sewer	100,000	25,000	75,000
County Road 74 Bridge	MVGT	2,435,999	2,243,946	192,053
County Road 53 Bridge	MVGT	2,720,679	288,150	2,432,529
Access Road Relocation	Airpark	60,000	13,004	46,996
Airpark Taxiway A Reconstruction Project	Airpark	3,000,000	29,946	2,970,054
Facilities Renovations	Developmental Disabilities	<u>1,316,381</u>	<u>1,168,822</u>	<u>147,559</u>
Total Construction Commitments		<u><u>\$37,628,719</u></u>	<u><u>\$7,473,466</u></u>	<u><u>\$30,155,253</u></u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
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**NOTE 20 - JOINT VENTURE**

***Jefferson County Regional Planning Commission***

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created (ORC section 713) political subdivision of the State. The Commission is jointly governed among Jefferson County and municipalities and townships within the County. The Commission includes the three Jefferson County Commissioners, fourteen municipality mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for Community Development Block Grants for the member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The County's contribution was \$85,000 for their annual subsidy (approximately 67 percent of the annual revenues of the Commission). The remaining member governments contribute an annual fee that totals \$8,300 per year. Continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. The financial activity of the Commission is presented as a custodial fund due to the County serving as fiscal agent. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

**NOTE 21 - JOINTLY GOVERNED ORGANIZATIONS**

***Eastern Ohio Correction Center***

The Eastern Ohio Correction Center operates under the direction of a Judicial Advisory Board of Directors composed of a Common Pleas judge from Carroll, Guernsey and Harrison Counties, and two judges from Belmont, Columbiana, and Jefferson Counties. The Center is governed by a Facility Governance Board composed of nine members, six of which are appointed by the Judicial Advisory Board, one appointed by the Columbiana County Board of Commissioners and one appointed by the Jefferson County Board of Commissioners, with the remaining member being appointed by the remaining Counties in alphabetical order. The Board exercises total control over the operations of the Center including budgetary, appropriating, contracting, and designating management. Each participant's degree of control is limited to its representation on the Board. Jefferson County serves as the fiscal agent for the Center, and the judicial activity related to the Center is presented on the financial statements as a custodial fund. The County did not contribute financially to the Center in 2019.

***Brooke, Hancock, Jefferson Regional Planning Commission (BHJ)***

BHJ is a separate and distinct political subdivision created pursuant to Ohio Revised Code section 713.30 and West Virginia Revised Code articles 8-25 and 8-26 to provide planning and administrative services to all local governments in a three county region composed of Jefferson County and two counties in West Virginia. The governing board is composed of 69 members which include 50 elected officials from the counties and municipalities as well as 19 appointed members from an array of private, public, and quasi-public entities. Each member's degree of control is limited to its representation on the committee. The County contributed \$36,564 to BHJ in 2019.

**Jefferson County, Ohio**  
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***Oakview Juvenile Residential Center***

The Oakview Juvenile Residential Center is a jointly governed organization among Belmont, Harrison, Guernsey, Monroe, Jefferson, and Noble Counties. The Center was formed to operate a regional juvenile rehabilitation facility for the use of member counties, and to house and treat adjudicated non-violent felony offenders. The facility is operated and managed by Oakview Juvenile Residential Center. The participating entities created a Judicial Rehabilitation Board the members of which are made-up of the juvenile judges of each participating county. The Board exercises total control of the budgeting, appropriation, contracting and management. Each County's degree of control is limited to its representation on the Board.

A twelve member Advisory Board has been created whose members are appointed by the Judicial Rehabilitation Board of which all participating Counties have two appointees. The facility is located on property now owned by Belmont County. Policies, procedures and the operating budget are approved by the Judicial Rehabilitation Board. Each member's degree of control is limited to its representation on the committee.

***Area Office on Aging***

The Area Office on Aging is a regional council of governments that assists nine counties, including Jefferson County, in providing services to senior citizens in the Council's service area. The Council is governed by a board of directors composed of one representative appointed by each participating county. The Area Office on Aging receives Title III monies to be used for programs within the member Counties. The Board exercises total control over the operations of the Council including budgetary, appropriating, contracting and designating management. Each County's degree of control is limited to its representation on the Board. The County did not contribute financially to the Office in 2019.

***Ohio Mid-Eastern Governments Association (OMEGA)***

OMEGA is a ten-county regional council of governments composed of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a sixteen member executive board composed of members appointed from each participating county and the cities within each county. City membership is voluntary. A county commissioner serves as the County's representative on the Board. The board exercises total control over the operations of the OMEGA including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. Each member currently pays a per capita membership fee based upon the most recent United States census. OMEGA has no outstanding debt. The County contributed \$6,894 to OMEGA in 2019.

***Jefferson-Belmont Joint Solid Waste Authority***

The Jefferson-Belmont Joint Solid Waste Authority is a jointly governed organization between Jefferson and Belmont counties. The Authority, formed to provide solid waste services to the two participating counties, is governed by a fourteen member board of directors of which one commissioner from Jefferson County is a member. The Board exercises total control over the operations of the Authority including budgetary, appropriating, contracting and designating management. Each County's degree of control is limited to its representation on the Board. The County does not make any monetary contributions to the Authority.

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***Jefferson County Family and Children First Council***

The Jefferson County Family and Children First Council is a jointly governed organization created under the Ohio Revised Code Section 121.37. The Council is composed of the following members: Director of the Board of Mental Health, Alcohol and Drug Addiction, Health Commissioner of the City of Steubenville, Health Commissioner of Jefferson County, Director of the Jefferson County Department of Job and Family Services, Director of Children Services, Superintendent of Jefferson County Board of Department of Developmental Disabilities, Juvenile Court Judge, Superintendent of the Steubenville City Board of Education, Superintendent of the Jefferson County Educational Service Center, Superintendent of Edison Local School District, Mayor of Steubenville, Chairman of the Board of County Commissioners, Director of the regional office of the Department of Youth Services, Director of the Community Action Council, a representative of Jefferson County Early Intervention Collaborative, a representative of the Jefferson County Behavioral Health System, a representative from the Jefferson County United Way, and a representative from the Family Services Association, three individuals representing the interests of families in Jefferson County, a representative from any public or private organization which formally attests to its support for the mission of the Council. The Council is governed currently by a 24 member Board. During 2019, the County made no contributions to the Council. Each member's degree of control is limited to its representation on the committee.

***Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments***

The Belmont, Carroll, Harrison, and Jefferson Counties Council of Government was created to establish the operating and administrative procedures and to direct funding within the Workforce Investment Area as required by the Workforce Investment Act of 1998. The Council of Governments is composed of four voting members, one designated from each County, each of whom shall be a duly elected County Commissioner, and may include ex-officio members, representatives from the Department of Job and Family Services of the member counties, and the Chairperson of the Workforce Investment Board. Each member's degree of control is limited to its representation on the committee. During 2019, the County made no contributions to the Board.

***Jefferson County Port Authority***

The Jefferson County Port Authority is a jointly governed organization between Jefferson County, the City of Steubenville, and the Jefferson County Regional Planning Commission. The Authority, formed to provide economic development opportunities, is governed by a five member board of directors. The County Commissioners and the City of Steubenville each appoint two members, with one member being appointed by the Jefferson County Regional Planning Commission. Each member's degree of control is limited to its representation on the committee. During 2019, the County contributed \$140,000 to the Jefferson County Port Authority.

***Mid Eastern Ohio Regional Council of Governments (MEORC)***

The Mid Eastern Ohio Regional Council of Governments is a regional council of governments created pursuant to Ohio Revised Code Chapter 167. Participating counties include Belmont, Carroll, Coshocton, Fairfield, Guernsey, Harrison, Hocking, Holmes, Jefferson, Knox, Licking, Monroe, Morgan, Muskingum, Noble, Perry, Tuscarawas, and Washington Counties. MEORC was created to provide the best possible services to persons with developmental disabilities in their respective counties. Each county has representation on the MEORC board. Member counties have a contract between its county BDD board and the MEORC for MEORC to provide supported living services or housing to eligible persons in the member counties. During 2019, the County made no contributions to the Board.

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**NOTE 22 - RELATED ORGANIZATIONS**

***Jefferson Metropolitan Housing Authority***

The Jefferson Metropolitan Housing Authority was established to provide adequate public housing for low income individuals and was created pursuant to Ohio Revised Code Section 3735.27. The Authority is operated by a five member board. Two members are appointed by the mayor of the largest city in the County, one member is appointed by the probate court judge, one member is appointed by the common pleas court judge, and one member is appointed by the County commissioners. The Authority receives funding from the Federal Department of Housing and Urban Development. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Authority. The County did not contribute financially to the Authority in 2019.

***Eastern Gateway Community College***

Eastern Gateway Community College was established to provide educational programming and opportunities for individual growth and development that best serves the citizens and was created pursuant to Ohio Revised Code Section 3354. The College is operated by a nine member board. Six members are appointed by the County commissioners and three members are appointed by the Governor. The College receives funding from State appropriation, Federal grants and programs, student fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the College. The County did not contribute to the College in 2019.

***Friendship Park District***

The Friendship Park District was established for the preservation of good order within and adjacent to parks and reservations of land, and for the protection and preservation of the parks, parkways, and other reservations of land under its jurisdiction and control and of property and natural wildlife therein. The District was created pursuant to Ohio Revised Code Section 1545. The Commission is currently operated by a three member board, but has recently taken appropriate action to expand to a five member board, but as of the date of these financial statements, the additional members have not taken office. All members are appointed by the Probate Judge of the Common Pleas Court of Jefferson County. The Park District receives funding from State and Federal grants and programs, fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation.

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**NOTE 23 - PUBLIC ENTITY POOLS**

***Risk Sharing Pool***

***County Risk Sharing Authority, Inc. (CORSA)*** is a risk sharing pool among forty-one counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member Counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance, and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2019 was \$310,797.

***Risk Sharing, Claims Servicing, and Insurance Purchasing Pools***

***County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program)*** is a shared risk pool among thirty counties in Ohio. Section 4123.29, Ohio Revised Code, permits the establishment of employer group retrospective rating plans for workers' compensation rating purposes. The Program is governed by the CCAO Group Executive Committee that consists of eleven members as follows: the president and the secretary/treasurer of County Commissioners' Association of Ohio Service Corporation and nine representatives elected from the participating counties.

CCAO, a Bureau of Workers' Compensation (BWC)-certified sponsor, established the Program based upon guidelines set forth by BWC. CCAO created a group of Counties that will practice effective workplace safety and claims management to achieve lower premiums for worker's compensation coverage than they would individually. The participating counties continue to pay their own premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating counties can receive either a premium refund or assessment. CCAO, with approval of the Group Executive Committee, retains the services of a third party administrator (TPA) that will assist CCAO staff in the day-to-day management of the plan, prepare and file necessary reports with the Ohio Bureau of Workers' Compensation and member counties, assist with loss control programs, and other duties, (excluding claims related matters, which will be the responsibility of each individual participating county). The cost of the TPA will be paid by each participating county to CCAO in proportion to its payroll to the total payroll of the group.

The County's premium payments to BWC were \$371,763, and the County made no payments for administrative fees during 2019.

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*Jefferson Health Plan* is a risk-sharing, claims servicing, and insurance purchasing pool comprised of over one hundred members, including five insurance consortiums. Each participant appoints a member of the insurance plan's assembly. The Plan's business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental, vision, and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$250,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$1,500,000, and all claims between the deductible and the \$1,500,000 are paid from the Large Claim Reimbursement Program (LCRP). The LCRP is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the LCRP up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the LCRP that is based on the claims of the LCRP in aggregate and is not based on individual claims experience.

In the event of a deficiency in the LCRP, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$1,500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants.

**NOTE 24 - FOOD STAMPS**

The County's Department of Human Services (Welfare) distributes, through a contracting issuance center, federal food stamps to entitled recipients within Jefferson County. The receipt and issuance of the stamps have the characteristics of a federal grant. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements, as the only economic interest related to these stamps rests with the ultimate recipient.

**NOTE 25 - CONTINGENCIES**

***Grants***

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

***Litigation***

The County is currently not party to any pending litigation.



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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***Paid Up Oil/Gas Leases***

During 2019 and in prior years, the Board of County Commissioners have entered into various “Paid-Up” Oil and Gas Leases. Summaries of the current leases are as follows.

Effective Date	Period	Company	Leased Acres	Royalty	Signing Bonus Received
7/2/2015	5 Years	Ascent Resources-Utica, LLC	581.934	13%	\$475,811
1/26/2017	3 Years	Ascent Resources-Utica, LLC	2.933	13%	19,500
4/27/2017	3 Years	Chesapeake Exploration, LLC	56.496	20%	170,495
8/9/2017	5 Years	Ascent Resources-Utica, LLC	0.28	20%	1,160
8/9/2017	5 Years	Ascent Resources-Utica, LLC	3.88	20%	22,310
10/19/2017	5 Years	Ascent Resources-Utica, LLC	1.9	20%	6,267
12/26/2017	5 Years	Ascent Resources-Utica, LLC	0.412	20%	1,303
2/23/2018	5 Years	Gulfport Appalachia LLC	9.8771	20%	69,140
6/27/2019	5 Years	Ascent Resources-Utica, LLC	0.425	20%	3,000
8/8/2019	5 Years	Ascent Resources-Utica, LLC	1.116	20%	6,417
9/19/2019	5 Years	Gulfport Appalachia LLC	0.38	20%	7,000

Lease bonuses were paid in consideration of the execution of the respective “paid-up” oil and gas leases.

Royalty payments are in addition to the bonus, and are for all oil and other liquid hydrocarbons and by-products produced and saved from the land, and all gas and other hydrocarbons and by-products. The total value of future royalty payments is not reasonably estimable.

The total carrying value of the land leased is \$3,339,777.

**NOTE 26 - SUBSEQUENT EVENTS**

***Sewer Revenue Bonds***

On March 12, 2020, the County issued \$2,894,000 of Wastewater Treatment Collection System Revenue Bonds, as a direct placement with the United States Department of Agriculture (USDA), in order to finance the Amsterdam Sewer Project.

***COVID-19 Pandemic***

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. The County’s investment portfolio and the investments of the pension and other employee benefit plans in which the County participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the County’s future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2019**

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**NOTE 27 - RELATED PARTY TRANSACTIONS**

*Jefferson County Land Revitalization Corporation*

During 2019, Jefferson County provided the Jefferson County Land Revitalization Corporation with \$94,363 from the Delinquent Tax Assessment and Collections Funds for the purpose of purchasing and demolishing dilapidated properties within Jefferson County.

**Required  
Supplementary  
Information**

**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of the County's Proportionate Share of the Net Pension Liability**  
**Ohio Public Employees Retirement System - Traditional Plan**  
**Last Six Years (1)\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>
County's Proportion of the Net Pension Liability	0.17535752%	0.17395084%	0.17932916%
County's Proportionate Share of the Net Pension Liability	\$48,026,867	\$27,289,513	\$40,722,602
County's Covered Payroll	\$22,924,216	\$22,334,153	\$22,484,242
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	209.50%	122.19%	181.12%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%	77.25%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added for each year.

\* Amounts presented as of the County's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information

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<u>2016</u>	<u>2015</u>	<u>2014</u>
0.17460496%	0.16631300%	0.16631300%
\$30,243,780	\$20,059,201	\$19,606,132
\$20,030,045	\$19,712,364	\$20,547,643
150.99%	101.76%	95.42%
81.08%	86.45%	86.36%

**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of the County's Proportionate Share of the Net Pension Liability**  
**State Teachers Retirement System of Ohio**  
**Last Seven Fiscal Years (1) \***

	<u>2019</u>	<u>2018</u>	<u>2017</u>
County's Proportion of the Net Pension Liability	0.00640576%	0.00613034%	0.00637593%
County's Proportionate Share of the Net Pension Liability	\$1,416,595	\$1,347,924	\$1,514,616
County's Covered Payroll	\$752,057	\$696,914	\$700,957
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	188.36%	193.41%	216.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.40%	77.30%	75.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added for each year.

\* Amounts presented for each fiscal year were determined as of June 30th

See accompanying notes to the required supplementary information

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<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
0.00622241%	0.00621911%	0.00689379%	0.00689379%
\$2,082,828	\$1,718,779	\$1,676,808	\$1,997,403
\$654,714	\$648,857	\$758,531	\$726,115
318.13%	264.89%	221.06%	275.08%
66.80%	72.10%	74.70%	69.30%

**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of the County's Proportionate Share of the Net OPEB Liability**  
**Ohio Public Employees Retirement System**  
**Last Three Years (1)\***

	<u>2019</u>	<u>2018</u>	<u>2017</u>
County's Proportion of the Net OPEB Liability	0.16695148%	0.16559080%	0.17088080%
County's Proportionate Share of the Net OPEB Liability	\$21,766,533	\$17,981,944	\$17,259,541
County's Covered Payroll (2)	\$23,624,091	\$22,748,166	\$22,867,210
County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	92.14%	79.05%	75.48%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added for each year.

(2) The County's covered payroll for OPEB includes participants in the Traditional, Combined, and Member Directed Plans.

\* Amounts presented as of the County's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information



**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of the County's Proportionate Share of the Net OPEB (Asset) Liability**  
**State Teachers Retirement System of Ohio**  
**Last Three Fiscal Years (1) \***

	<u>2019</u>	<u>2018</u>	<u>2017</u>
County's Proportion of the Net OPEB Liability	0.00640576%	0.00613034%	0.00637593%
County's Proportionate Share of the Net OPEB (Asset) Liability	(\$106,095)	(\$98,508)	\$248,764
County's Covered Payroll	\$752,057	\$696,914	\$700,957
County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	-14.11%	-14.13%	35.49%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	176.00%	47.11%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

\* Amounts presented for each fiscal year were determined as of June 30th

See accompanying notes to the required supplementary information

**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of County Contributions**  
**Ohio Public Employees Retirement System**  
**Last Seven Years (1)**

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b>Net Pension Liability - Traditional Plan</b>			
Contractually Required Contribution	\$3,423,249	\$3,314,470	\$3,002,230
Contributions in Relation to the Contractually Required Contribution	<u>(3,423,249)</u>	<u>(3,314,470)</u>	<u>(3,002,230)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
County's Covered Payroll	<u>\$23,580,600</u>	<u>\$22,924,216</u>	<u>\$22,334,153</u>
Contributions as a Percentage of Covered Payroll	<u>14.52%</u>	<u>14.46%</u>	<u>13.44%</u>
<b>Net OPEB Liability - OPEB Plan (2)</b>			
Contractually Required Contribution	\$8,054	\$10,275	\$231,089
Contributions in Relation to the Contractually Required Contribution	<u>(8,054)</u>	<u>(10,275)</u>	<u>(231,089)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
County's Covered Payroll (3)	<u>\$24,262,156</u>	<u>\$23,624,091</u>	<u>\$22,748,166</u>
Contributions as a Percentage of Covered Payroll	<u>0.03%</u>	<u>0.04%</u>	<u>1.02%</u>

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available for contributions related to the Net Pension Liability - Traditional Plan.

An additional column will be added for each year.

(2) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore information is not available for contributions related to the Net OPEB Liability prior to 2016. An additional column will be added for each year.

(3) The OPEB plan includes the members of the traditional plan, the combined plan, and the member-directed plan. Participation in the combined plan, related to pension, is not material to the County. The member-directed plan is a defined contribution plan. Therefore, pension contributions for the combined plan and the member-directed plan are not presented above.

See accompanying notes to the required supplementary information

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
\$2,796,153	\$2,492,725	\$2,450,999	\$2,760,898
<u>(2,796,153)</u>	<u>(2,492,725)</u>	<u>(2,450,999)</u>	<u>(2,760,898)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>\$22,484,242</u>	<u>\$20,030,045</u>	<u>\$19,712,364</u>	<u>\$20,547,643</u>
<u>12.44%</u>	<u>12.44%</u>	<u>12.43%</u>	<u>13.44%</u>
\$460,640	N/A	N/A	N/A
<u>(460,640)</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<u>\$0</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<u>\$22,867,210</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
<u>2.01%</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>

**Jefferson County, Ohio**  
**Required Supplementary Information**  
**Schedule of County Contributions**  
**State Teachers Retirement System of Ohio**  
**Last Ten Years**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$107,651	\$103,210	\$96,718	\$96,418
Contributions in Relation to the Contractually Required Contribution	<u>(107,651)</u>	<u>(103,210)</u>	<u>(96,718)</u>	<u>(96,418)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
County Covered Payroll (1)	\$768,936	\$737,214	\$690,843	\$688,700
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability (Asset)</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The County's covered payroll is the same for Pension and OPEB

See accompanying notes to the required supplementary information

2015	2014	2013	2012	2011	2010
\$94,673	\$96,404	\$94,452	\$102,611	\$99,743	\$96,212
<u>(94,673)</u>	<u>(96,404)</u>	<u>(94,452)</u>	<u>(102,611)</u>	<u>(99,743)</u>	<u>(96,212)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$676,236	\$715,482	\$726,554	\$789,254	\$767,254	\$740,092
<u>14.00%</u>	<u>13.47%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$0	\$3,792	\$7,266	\$7,893	\$7,671	\$7,401
<u>0</u>	<u>(3,792)</u>	<u>(7,266)</u>	<u>(7,893)</u>	<u>(7,671)</u>	<u>(7,401)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.53%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Jefferson County**  
**Notes to the Required Supplementary Information**  
**For the year ended December 31, 2019**

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**Changes in Assumptions – OPERS Pension– Traditional Plan**

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used beginning in 2017 and in 2016 and prior are presented below:

	<u>2019</u>	<u>2018 and 2017</u>	<u>2016 and prior</u>
Wage Inflation	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**Changes in Assumptions – STRS Pension**

Amounts reported beginning in 2017 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

**Jefferson County**  
**Notes to the Required Supplementary Information**  
**For the year ended December 31, 2019**

	2017	2016 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning in 2017, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70% of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Changes in Assumptions – OPERS OPEB**

For 2019, the single discount rate changed from 3.85 percent to 3.96 percent and the municipal bond rate changed from 3.31 percent to 3.71 percent. For 2019, the health care cost trend rate was 10 percent, initial; 3.25 ultimate in 2029. For 2018, the health care cost tend rate was 7.25 percent, initial; 3.25 percent ultimate in 2028.

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

**Changes in Assumptions – STRS OPEB**

For 2018, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Jefferson County**  
**Notes to the Required Supplementary Information**  
**For the year ended December 31, 2019**

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**Changes in Benefit Terms – STRS OPEB**

For 2019, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.



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**Combining Statements  
And  
Individual Fund Schedules**

**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Nonmajor Governmental Funds**

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**Nonmajor Special Revenue Funds:**

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Miscellaneous Local Fund – To account for smaller Special Revenue Funds operated by the County, which are restricted or committed for miscellaneous purposes and subsidized in part by local, state, and federal monies as well as miscellaneous sources. Budgetary information is adopted separately for each of these funds and is aggregated in the Miscellaneous Local Special Revenue budgetary schedule; however, they are considered one fund for GAAP reporting. These funds are as follows, Jefferson County Regional Airport Authority, Airport Gas Resale, Beautification, Coal Proceeds, Delinquent Real/Assessment Collection, Dog and Kennel, Geographic Information System, and Law Library Resources.

Child Support Enforcement Agency Fund – To account for restricted state, federal, and local revenue used to administer the County child support program.

Mental Health Fund – To account for property tax revenue and federal and state grants restricted to the Jefferson County Mental Health and Recovery Board.

Court/Corrections and Public Safety Fund – To account for monies received through court fees and federal and state grants which are restricted for court expenditures, enforcing laws, housing and rehabilitation of offenders, and other judicial and public safety programs and issues.

Emergency 911 Fund – To account for revenue derived from a County tax levy restricted for the implementation and operation of a 911 system.

Permissive Sheriff Fund – To account for permissive sales tax monies as well as transfers from the General Fund restricted for the operation of the Sheriff's department.

Tuberculosis/Crippled Child Levy Fund – To account for the balance of a previous county-wide property tax levy. The remaining balance is restricted for educational programs concerning the danger of tuberculosis and also for the needs of handicapped and crippled children.

Children Services Fund – To account for monies received from a county-wide property tax levy, federal and state grants, support collections, social security, and an expendable trust account restricted to support the Children's Home. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling, and parental training.

Jail Operating Levy Fund – To account for a county-wide property tax levy restricted for the administration and operation of the county justice facility.

Community Development Block Grant Fund – To account for federal grant monies restricted for the administration of a community development block grant program.

Federal Emergency Management Agency Fund – To account for revenue received from the Federal Emergency Management Agency for disaster relief from flood damage used to repair roads.

**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Nonmajor Governmental Funds**

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Senior Citizens Levy Fund – To account for revenue derived from a County tax levy restricted to help senior citizens throughout the County.

**Nonmajor Debt Service Fund:**

The Debt Service Fund is used to account for and report financial resources, and the accumulation of resources, that are restricted, committed, or assigned to expenditure for principal and interest on general obligation debt.

**Nonmajor Capital Projects Fund:**

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets (other than those financed by proprietary funds).

Permanent Improvement Fund – To account for note and bond proceeds, charges for services, and transfers restricted for the construction and repair/improvements of various County properties and facilities.

**Jefferson County, Ohio**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2019**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$14,517,884	\$1,464,794	\$1,768,621	\$17,751,299
Cash and Cash Equivalents in Segregated Accounts	410,688	0	0	410,688
Restricted Assets:				
Equity in pooled Cash and Cash Equivalents	192,862	0	557,741	750,603
Cash and Cash Equivalents with Fiscal Agents	15,193	0	0	15,193
Investments with Fiscal Agents	1,149,014	0	0	1,149,014
Materials and Supplies Inventory	50,812	0	0	50,812
Receivables:				
Property Taxes	7,397,036	0	0	7,397,036
Permissive Sales Taxes	412,698	192,981	179,000	784,679
Accounts	340,007	0	0	340,007
Intergovernmental	3,306,768	0	0	3,306,768
Interfund	18,199	0	0	18,199
Prepaid Items	168,255	0	0	168,255
<i>Total Assets</i>	<u>\$27,979,416</u>	<u>\$1,657,775</u>	<u>\$2,505,362</u>	<u>\$32,142,553</u>
<b>Liabilities</b>				
Accounts Payable	\$358,130	\$0	\$1,584	\$359,714
Contracts Payable	16,316	0	0	16,316
Accrued Wages and Benefits	354,618	0	0	354,618
Matured Severance Payable	1,354	0	0	1,354
Retainage Payable	0	0	557,741	557,741
Interfund Payable	629,637	0	2,000,000	2,629,637
Intergovernmental Payable	187,537	0	0	187,537
Unearned Revenue	1,311	0	0	1,311
Payroll Withholdings	100,054	0	0	100,054
<i>Total Liabilities</i>	<u>1,648,957</u>	<u>0</u>	<u>2,559,325</u>	<u>4,208,282</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	6,441,397	0	0	6,441,397
Unavailable Revenue	3,384,956	123,071	0	3,508,027
<i>Total Deferred Inflows of Resources</i>	<u>9,826,353</u>	<u>123,071</u>	<u>0</u>	<u>9,949,424</u>
<b>Fund Balances</b>				
Nonspendable:				
Materials and Supplies Inventory	50,812	0	0	50,812
Prepaid Items	168,255	0	0	168,255
Restricted for:				
Debt Service	0	1,534,704	0	1,534,704
Children's Home	1,357,069	0	0	1,357,069
Community Development	12,457	0	0	12,457
Mental Health	2,952,212	0	0	2,952,212
Tuberculosis/Crippled Child Levy	483,422	0	0	483,422
Children Services	2,108,684	0	0	2,108,684
Court/Corrections and Public Safety	3,102,162	0	0	3,102,162
Child Support Enforcement	1,807,650	0	0	1,807,650
Senior Citizens Levy	53,678	0	0	53,678
Real Estate Assessment and Delinquent Collections	1,400,796	0	0	1,400,796
Local Programs	3,221,354	0	0	3,221,354
Unassigned	(214,445)	0	(53,963)	(268,408)
<i>Total Fund Balances</i>	<u>16,504,106</u>	<u>1,534,704</u>	<u>(53,963)</u>	<u>17,984,847</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$27,979,416</u>	<u>\$1,657,775</u>	<u>\$2,505,362</u>	<u>\$32,142,553</u>

**Jefferson County, Ohio**  
**Combining Balance Sheet**  
**Nonmajor Special Revenue Funds**  
**December 31, 2019**

	Miscellaneous Local	Child Support Enforcement Agency	Mental Health	Court/Corrections and Public Safety	Emergency 911
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$4,702,961	\$1,850,077	\$2,456,039	\$2,143,447	\$120,141
Cash and Cash Equivalents in Segregated Accounts	0	0	0	118,697	0
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	0	0	0	0	0
Cash and Cash Equivalents with Fiscal Agents	0	0	0	0	0
Investments with Fiscal Agents	0	0	0	0	0
Materials and Supplies Inventory	43,673	0	0	266	1,989
Receivables:					
Property Taxes	0	0	482,562	0	2,309,439
Permissive Sales Taxes	0	0	0	0	0
Accounts	266,315	0	73,692	0	0
Intergovernmental	42,210	165,799	1,252,947	419,314	89,869
Interfund	0	0	0	0	0
Prepaid Items	20,424	0	5,976	38,901	17,474
<i>Total Assets</i>	<u>\$5,075,583</u>	<u>\$2,015,876</u>	<u>\$4,271,216</u>	<u>\$2,720,625</u>	<u>\$2,538,912</u>
<b>Liabilities</b>					
Accounts Payable	\$13,667	\$0	\$87,208	\$3,400	\$50,249
Contracts Payable	16,316	0	0	0	0
Accrued Wages and Benefits	32,407	11,635	14,685	37,316	40,084
Matured Severance Payable	0	0	0	0	0
Interfund Payable	0	59,059	0	0	0
Intergovernmental Payable	12,728	4,811	18,617	18,738	15,824
Unearned Revenue	1,311	0	0	0	0
Payroll Withholdings	11,233	0	3,827	12,070	9,893
<i>Total Liabilities</i>	<u>87,662</u>	<u>75,505</u>	<u>124,337</u>	<u>71,524</u>	<u>116,050</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes	0	0	398,734	0	2,057,955
Unavailable Revenue	301,674	132,721	789,957	268,021	341,353
<i>Total Deferred Inflows of Resources</i>	<u>301,674</u>	<u>132,721</u>	<u>1,188,691</u>	<u>268,021</u>	<u>2,399,308</u>
<b>Fund Balances</b>					
Nonspendable:					
Materials and Supplies Inventory	43,673	0	0	266	1,989
Prepaid Items	20,424	0	5,976	38,901	17,474
Restricted for:					
Children's Home	0	0	0	0	0
Community Development	0	0	0	0	0
Mental Health	0	0	2,952,212	0	0
Tuberculosis/Crippled Child Levy	0	0	0	0	0
Children Services	0	0	0	0	0
Court/Corrections and Public Safety	0	0	0	2,341,913	4,091
Child Support Enforcement	0	1,807,650	0	0	0
Senior Citizens Levy	0	0	0	0	0
Real Estate Assessment and Delinquent Collections	1,400,796	0	0	0	0
Local Programs	3,221,354	0	0	0	0
Unassigned	0	0	0	0	0
<i>Total Fund Balances</i>	<u>4,686,247</u>	<u>1,807,650</u>	<u>2,958,188</u>	<u>2,381,080</u>	<u>23,554</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$5,075,583</u>	<u>\$2,015,876</u>	<u>\$4,271,216</u>	<u>\$2,720,625</u>	<u>\$2,538,912</u>

Permissive Sheriff	Tuberculosis/ Crippled Child Levy	Children Services	Jail Operating Levy	Community Development Block Grant	Federal Emergency Management Assistance	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$353,568	\$487,858	\$2,337,658	\$0	\$12,457	\$0	\$53,678	\$14,517,884
285,617	0	6,374	0	0	0	0	410,688
0	0	192,862	0	0	0	0	192,862
0	0	15,193	0	0	0	0	15,193
0	0	1,149,014	0	0	0	0	1,149,014
1,658	0	1,674	1,552	0	0	0	50,812
0	0	1,114,580	1,726,243	0	0	1,764,212	7,397,036
412,698	0	0	0	0	0	0	412,698
0	0	0	0	0	0	0	340,007
33,373	0	728,753	291,721	0	214,515	68,267	3,306,768
18,199	0	0	0	0	0	0	18,199
49,853	0	3,046	32,581	0	0	0	168,255
<u>\$1,154,966</u>	<u>\$487,858</u>	<u>\$5,549,154</u>	<u>\$2,052,097</u>	<u>\$12,457</u>	<u>\$214,515</u>	<u>\$1,886,157</u>	<u>\$27,979,416</u>
\$7,376	\$0	\$133,799	\$62,431	\$0	\$0	\$0	\$358,130
0	0	0	0	0	0	0	16,316
97,364	0	7,699	113,428	0	0	0	354,618
0	0	0	1,354	0	0	0	1,354
0	0	230,339	125,724	0	214,515	0	629,637
43,928	4,436	4,858	63,597	0	0	0	187,537
0	0	0	0	0	0	0	1,311
28,644	0	2,139	32,248	0	0	0	100,054
<u>177,312</u>	<u>4,436</u>	<u>378,834</u>	<u>398,782</u>	<u>0</u>	<u>214,515</u>	<u>0</u>	<u>1,648,957</u>
0	0	946,924	1,474,759	0	0	1,563,025	6,441,397
169,985	0	752,923	315,963	0	42,905	269,454	3,384,956
<u>169,985</u>	<u>0</u>	<u>1,699,847</u>	<u>1,790,722</u>	<u>0</u>	<u>42,905</u>	<u>1,832,479</u>	<u>9,826,353</u>
1,658	0	1,674	1,552	0	0	0	50,812
49,853	0	3,046	32,581	0	0	0	168,255
0	0	1,357,069	0	0	0	0	1,357,069
0	0	0	0	12,457	0	0	12,457
0	0	0	0	0	0	0	2,952,212
0	483,422	0	0	0	0	0	483,422
0	0	2,108,684	0	0	0	0	2,108,684
756,158	0	0	0	0	0	0	3,102,162
0	0	0	0	0	0	0	1,807,650
0	0	0	0	0	0	53,678	53,678
0	0	0	0	0	0	0	1,400,796
0	0	0	0	0	0	0	3,221,354
0	0	0	(171,540)	0	(42,905)	0	(214,445)
<u>807,669</u>	<u>483,422</u>	<u>3,470,473</u>	<u>(137,407)</u>	<u>12,457</u>	<u>(42,905)</u>	<u>53,678</u>	<u>16,504,106</u>
<u>\$1,154,966</u>	<u>\$487,858</u>	<u>\$5,549,154</u>	<u>\$2,052,097</u>	<u>\$12,457</u>	<u>\$214,515</u>	<u>\$1,886,157</u>	<u>\$27,979,416</u>

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**Jefferson County, Ohio**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2019**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Property Taxes	\$6,021,213	\$0	\$0	\$6,021,213
Permissive Sales Taxes	1,759,528	1,380,888	179,000	3,319,416
Charges for Services	5,212,229	0	0	5,212,229
Licenses and Permits	120,630	0	0	120,630
Fines and Forfeitures	233,805	0	0	233,805
Intergovernmental	9,500,836	19,041	0	9,519,877
Investment Income	186,019	0	0	186,019
Rent and Royalties	2,319,271	0	0	2,319,271
Contributions and Donations	9,537	0	0	9,537
Other	171,944	0	3,124	175,068
<i>Total Revenues</i>	<u>25,535,012</u>	<u>1,399,929</u>	<u>182,124</u>	<u>27,117,065</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative and Executive	1,290,092	0	0	1,290,092
Judicial	245,989	0	0	245,989
Public Safety	12,781,966	0	0	12,781,966
Health	3,811,349	0	0	3,811,349
Human Services	5,799,922	0	0	5,799,922
Economic Development and Assistance	1,884,589	0	0	1,884,589
Capital Outlay	0	0	2,879,395	2,879,395
Debt Service:				
Principal Retirement	2,082	2,729,275	0	2,731,357
Interest and Fiscal Charges	0	449,239	0	449,239
<i>Total Expenditures</i>	<u>25,815,989</u>	<u>3,178,514</u>	<u>2,879,395</u>	<u>31,873,898</u>
Excess of Revenues Under Expenditures	<u>(280,977)</u>	<u>(1,778,585)</u>	<u>(2,697,271)</u>	<u>(4,756,833)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	4,126,613	839,870	850,000	5,816,483
Transfers Out	<u>(1,539,365)</u>	<u>0</u>	<u>0</u>	<u>(1,539,365)</u>
<i>Total Other Financing Sources (Uses)</i>	<u>2,587,248</u>	<u>839,870</u>	<u>850,000</u>	<u>4,277,118</u>
Net Change in Fund Balances	2,306,271	(938,715)	(1,847,271)	(479,715)
<i>Fund Balances Beginning of Year</i>	<u>14,197,835</u>	<u>2,473,419</u>	<u>1,793,308</u>	<u>18,464,562</u>
<i>Fund Balances End of Year</i>	<u><u>\$16,504,106</u></u>	<u><u>\$1,534,704</u></u>	<u><u>(\$53,963)</u></u>	<u><u>\$17,984,847</u></u>

Jefferson County, Ohio  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2019

	Miscellaneous Local	Child Support Enforcement Agency	Mental Health	Court/Corrections and Public Safety	Emergency 911
<b>Revenues</b>					
Property Taxes	\$0	\$0	\$380,745	\$0	\$1,904,605
Permissive Sales Taxes	0	0	0	0	0
Charges for Services	1,706,886	212,015	72,992	554,149	0
Licenses and Permits	49,153	0	0	71,477	0
Fines and Forfeitures	6,548	0	0	227,257	0
Intergovernmental	4,485	555,395	2,908,556	1,370,878	319,709
Investment Income	33,075	0	0	0	0
Rent and Royalties	2,260,827	0	15,500	0	42,944
Contributions and Donations	0	0	0	2,457	0
Other	12,791	6,692	9,023	11,233	10,239
<i>Total Revenues</i>	<u>4,073,765</u>	<u>774,102</u>	<u>3,386,816</u>	<u>2,237,451</u>	<u>2,277,497</u>
<b>Expenditures</b>					
Current:					
General Government:					
Legislative and Executive	1,290,092	0	0	0	0
Judicial	27,934	0	0	218,055	0
Public Safety	0	0	0	1,652,213	1,815,951
Health	227,048	0	3,546,125	0	0
Human Services	26,992	1,053,827	0	0	0
Economic Development and Assistance	1,336,605	0	0	0	0
Debt Service:					
Principal Retirement	0	0	0	2,082	0
Interest and Fiscal Charges	0	0	0	0	0
<i>Total Expenditures</i>	<u>2,908,671</u>	<u>1,053,827</u>	<u>3,546,125</u>	<u>1,872,350</u>	<u>1,815,951</u>
Excess of Revenues Over (Under) Expenditures	<u>1,165,094</u>	<u>(279,725)</u>	<u>(159,309)</u>	<u>365,101</u>	<u>461,546</u>
<b>Other Financing Sources (Uses):</b>					
Transfers In	248,500	0	0	84,500	0
Transfers Out	0	0	0	0	(509,690)
<i>Total Other Financing Sources (Uses)</i>	<u>248,500</u>	<u>0</u>	<u>0</u>	<u>84,500</u>	<u>(509,690)</u>
Net Change in Fund Balances	1,413,594	(279,725)	(159,309)	449,601	(48,144)
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>3,272,653</u>	<u>2,087,375</u>	<u>3,117,497</u>	<u>1,931,479</u>	<u>71,698</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$4,686,247</u>	<u>\$1,807,650</u>	<u>\$2,958,188</u>	<u>\$2,381,080</u>	<u>\$23,554</u>

Permissive Sheriff	Tuberculosis/ Crippled Child Levy	Children Services	Jail Operation Levy	Community Development Block Grant	Federal Emergency Management Assistance	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$0	\$0	\$891,610	\$1,384,236	\$0	\$0	\$1,460,017	\$6,021,213
1,759,528	0	0	0	0	0	0	1,759,528
1,126,299	0	26,055	1,513,833	0	0	0	5,212,229
0	0	0	0	0	0	0	120,630
0	0	0	0	0	0	0	233,805
56,771	0	2,495,829	150,898	543,104	973,970	121,241	9,500,836
0	0	152,944	0	0	0	0	186,019
0	0	0	0	0	0	0	2,319,271
7,080	0	0	0	0	0	0	9,537
75,051	0	3,705	37,672	5,538	0	0	171,944
<u>3,024,729</u>	<u>0</u>	<u>3,570,143</u>	<u>3,086,639</u>	<u>548,642</u>	<u>973,970</u>	<u>1,581,258</u>	<u>25,535,012</u>
0	0	0	0	0	0	0	1,290,092
0	0	0	0	0	0	0	245,989
3,946,143	0	0	5,367,659	0	0	0	12,781,966
0	38,176	0	0	0	0	0	3,811,349
0	0	3,076,422	0	0	0	1,642,681	5,799,922
0	0	0	0	547,984	0	0	1,884,589
0	0	0	0	0	0	0	2,082
0	0	0	0	0	0	0	0
<u>3,946,143</u>	<u>38,176</u>	<u>3,076,422</u>	<u>5,367,659</u>	<u>547,984</u>	<u>0</u>	<u>1,642,681</u>	<u>25,815,989</u>
<u>(921,414)</u>	<u>(38,176)</u>	<u>493,721</u>	<u>(2,281,020)</u>	<u>658</u>	<u>973,970</u>	<u>(61,423)</u>	<u>(280,977)</u>
1,335,826	0	0	2,457,787	0	0	0	4,126,613
(12,800)	0	0	0	0	(1,016,875)	0	(1,539,365)
<u>1,323,026</u>	<u>0</u>	<u>0</u>	<u>2,457,787</u>	<u>0</u>	<u>(1,016,875)</u>	<u>0</u>	<u>2,587,248</u>
401,612	(38,176)	493,721	176,767	658	(42,905)	(61,423)	2,306,271
406,057	521,598	2,976,752	(314,174)	11,799	0	115,101	14,197,835
<u>\$807,669</u>	<u>\$483,422</u>	<u>\$3,470,473</u>	<u>(\$137,407)</u>	<u>\$12,457</u>	<u>(\$42,905)</u>	<u>\$53,678</u>	<u>\$16,504,106</u>

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**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Internal Service Funds**

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Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The following is a description of the County's Internal Service funds:

Self Insurance – Health Fund – To account for the operation of the County's self insurance program for employee health benefits and prescription drugs.

Self Insurance – Workers' Compensation Fund – To account for the County's workers' compensation program through a retrospective rating plan.

**Jefferson County, Ohio**  
**Combining Statement of Fund Net Position**  
**Internal Service Funds**  
**December 31, 2019**

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
<b>Assets</b>			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$0	\$3,509,835	\$3,509,835
Cash and Cash Equivalents with Fiscal Agents	2,885,030	0	2,885,030
Receivables:			
Accounts	78,452	0	78,452
Interfund	0	2,000,000	2,000,000
<i>Total Assets</i>	<u>2,963,482</u>	<u>5,509,835</u>	<u>8,473,317</u>
<b>Liabilities</b>			
Current Liabilities:			
Interfund Payable	2,328,803	0	2,328,803
Claims Payable - Health	428,087	0	428,087
Claims Payable - Workers' Compensation	0	13,902	13,902
<i>Total Current Liabilities</i>	<u>2,756,890</u>	<u>13,902</u>	<u>2,770,792</u>
Long-Term Liabilities (Net of Current Portion):			
Claims Payable - Workers' Compensation	0	116,716	116,716
<i>Total Liabilities</i>	<u>2,756,890</u>	<u>130,618</u>	<u>2,887,508</u>
<b>Net Position</b>			
Unrestricted	<u>206,592</u>	<u>5,379,217</u>	<u>5,585,809</u>
<i>Total Net Position (Deficit)</i>	<u><u>\$206,592</u></u>	<u><u>\$5,379,217</u></u>	<u><u>\$5,585,809</u></u>

**Jefferson County, Ohio**  
**Combining Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Internal Service Funds**  
**For the Year Ended December 31, 2019**

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
<b>Operating Revenues</b>			
Charges for Services	\$9,217,240	\$0	\$9,217,240
Other	2,168,795	0	2,168,795
<i>Total Operating Revenues</i>	<u>11,386,035</u>	<u>0</u>	<u>11,386,035</u>
<b>Operating Expenses</b>			
Contractual Services	467,338	310,192	777,530
Claims	10,217,101	3,464	10,220,565
<i>Total Operating Expenses</i>	<u>10,684,439</u>	<u>313,656</u>	<u>10,998,095</u>
<i>Operating Income (Loss)</i>	<u>701,596</u>	<u>(313,656)</u>	<u>387,940</u>
<b>Non-Operating Revenues</b>			
Interest	67,261	0	67,261
<i>Total Non-Operating Revenues</i>	<u>67,261</u>	<u>0</u>	<u>67,261</u>
Change in Net Position	768,857	(313,656)	455,201
<i>Net Position (Deficit) Beginning of Year</i>	<u>(562,265)</u>	<u>5,692,873</u>	<u>5,130,608</u>
<i>Net Position End of Year</i>	<u><u>\$206,592</u></u>	<u><u>\$5,379,217</u></u>	<u><u>\$5,585,809</u></u>

**Jefferson County, Ohio**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended December 31, 2019**

	Self Insurance Health	Self Insurance Workers' Compensation	Total
<b>Increase (Decrease) in Cash and Cash Equivalents</b>			
<b>Cash Flows from Operating Activities</b>			
Cash Received from Interfund Services	\$9,217,240	\$0	\$9,217,240
Cash Payments for Goods and Services	(467,338)	0	(467,338)
Cash Payments for Claims	(10,891,883)	(18,006)	(10,909,889)
Other Operating Revenues	2,742,230	0	2,742,230
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>600,249</u>	<u>(18,006)</u>	<u>582,243</u>
<b>Cash Flows from Noncapital Financing Activities</b>			
Cash Received from Interfund Loans	2,328,803	396,796	2,725,599
Cash Payments for Interfund Loans	(2,807,022)	(2,000,000)	(4,807,022)
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>(478,219)</u>	<u>(1,603,204)</u>	<u>(2,081,423)</u>
<b>Cash Flows from Investing Activities</b>			
Interest	67,261	0	67,261
Net Increase in Cash and Cash Equivalents	189,291	(1,621,210)	(1,431,919)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>2,695,739</u>	<u>5,131,045</u>	<u>7,826,784</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$2,885,030</u></u>	<u><u>\$3,509,835</u></u>	<u><u>\$6,394,865</u></u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>			
Operating Income (Loss)	\$701,596	(\$313,656)	\$387,940
Changes in Assets and Liabilities:			
(Increase) Decrease in Accounts Receivable	158,935	0	158,935
Increase in Interfund Receivable	0	310,192	310,192
Decrease in Claims Payable	(260,282)	(14,542)	(274,824)
<i>Net Cash Provided by Operating Activities</i>	<u><u>\$600,249</u></u>	<u><u>(\$18,006)</u></u>	<u><u>\$582,243</u></u>



**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Fiduciary Funds**

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Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the County's own source revenue. The following is a description of the County's custodial funds:

Undivided Monies Fund – To account for various taxes, special assessments, and state undivided monies collected and distributed for the benefit of other governments.

Fiscal Agent Fund – To account for monies received and disbursed by the County as fiscal agent for the benefit of legally separate entities including the Jefferson Soil and Water Conservation District, the Jefferson County General Health District, the Local Emergency Planning Commission and the Jefferson County Regional Planning Commission.

Miscellaneous Court/Safety Fund – To account for various fines and fees collected and distributed through the courts for the benefit of others.

Other Custodial Fund – To account for monies held by the County to be distributed for the benefit of others.

**Jefferson County, Ohio**  
**Combining Statement of Fiduciary Net Position**  
**Custodial Funds**  
**December 31, 2019**

	Undivided Monies	Fiscal Agent	Miscellaneous Court / Safety	Other	Total
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$1,702,170	\$1,520,617	\$183,164	\$85,966	\$3,491,917
Cash and Cash Equivalents in Segregated Accounts	0	0	649,839	0	649,839
Receivables:					
Property Taxes	70,173,116	0	0	0	70,173,116
Accounts	0	0	424,578	0	424,578
Special Assessments	752,850	0	0	0	752,850
Intergovernmental	3,669,823	0	0	0	3,669,823
<i>Total Assets</i>	<u>76,297,959</u>	<u>1,520,617</u>	<u>1,257,581</u>	<u>85,966</u>	<u>79,162,123</u>
<b>Liabilities</b>					
Accounts Payable	0	120,323	0	0	120,323
Intergovernmental Payable	5,371,993	0	649,839	0	6,021,832
<i>Total Liabilities</i>	<u>5,371,993</u>	<u>120,323</u>	<u>649,839</u>	<u>0</u>	<u>6,142,155</u>
<b>Deferred Inflows of Resources</b>					
Property Taxes	61,654,661	0	0	0	61,654,661
<b>Net Position</b>					
Restricted for Individuals, Organizations, and Other Governments	<u>\$9,271,305</u>	<u>\$1,400,294</u>	<u>\$607,742</u>	<u>\$85,966</u>	<u>\$11,365,307</u>

**Jefferson County, Ohio**  
**Combining Statement of Changes in Fiduciary Net Position**  
**Custodial Funds**  
**For the Year Ended December 31, 2019**

	Undivided Monies	Fiscal Agent	Miscellaneous Court / Safety	Other	Total
<b>Additions</b>					
Intergovernmental	\$8,657,682	\$0	\$0	\$0	\$8,657,682
Amounts Received as Fiscal Agent	0	6,968,909	0	0	6,968,909
Licenses, Permits and Fees for Other Governments	0	0	8,276,627	327,114	8,603,741
Fines and Forfeitures for Other Governments	0	0	1,980,352	0	1,980,352
Property Tax Collections for Other Governments	56,334,771	0	0	0	56,334,771
Special Assessment Collections for Other Governments	409,862	0	0	0	409,862
<i>Total Additions</i>	<u>65,402,315</u>	<u>6,968,909</u>	<u>10,256,979</u>	<u>327,114</u>	<u>82,955,317</u>
<b>Deductions</b>					
Distributions to the State of Ohio	0	0	10,186,815	241,148	10,427,963
Distributions of State Funds to Other Governments	9,089,636	0	0	0	9,089,636
Property Tax Distributions to Other Governments	54,442,393	0	0	0	54,442,393
Special Assessment Distributions to Other Governments	319,568	0	0	0	319,568
Distributions to Individuals	0	0	122,179	0	122,179
Distributions as Fiscal Agent	0	6,776,019	0	0	6,776,019
<i>Total Deductions</i>	<u>63,851,597</u>	<u>6,776,019</u>	<u>10,308,994</u>	<u>241,148</u>	<u>81,177,758</u>
Change in Fiduciary Net Position	1,550,718	192,890	(52,015)	85,966	1,777,559
<i>Net Position Beginning of Year</i>	<u>7,720,587</u>	<u>1,207,404</u>	<u>659,757</u>	<u>0</u>	<u>9,587,748</u>
<i>Net Position End of Year</i>	<u>\$9,271,305</u>	<u>\$1,400,294</u>	<u>\$607,742</u>	<u>\$85,966</u>	<u>\$11,365,307</u>

**Individual Fund Schedules of Revenues,  
Expenditures/Expenses and Changes in Fund  
Balance/Equity – Budget (Non-GAAP Basis)  
and Actual**

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Property Taxes	\$2,456,981	\$2,456,981	\$0
Permissive Sales Taxes	6,159,960	6,159,960	0
Charges for Services	2,710,938	2,710,938	0
Licenses and Permits	485,767	485,767	0
Fines and Forfeitures	515,291	515,291	0
Intergovernmental	2,816,599	2,816,599	0
Investment Income	221,859	221,859	0
Rent and Royalties	416,021	416,021	0
Oil and Gas Lease Bonus	18,097	18,097	0
Other	256,583	256,583	0
<i>Total Revenues</i>	<u>16,058,096</u>	<u>16,058,096</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
General Government -			
Legislative and Executive			
Commissioners			
Salary and Wages	269,681	269,681	0
Fringe Benefits	112,386	112,386	0
Materials and Supplies	202	202	0
Contractual Services	348,570	348,570	0
Other	10,962	10,962	0
Total Commissioners	<u>741,801</u>	<u>741,801</u>	<u>0</u>
Auditor			
Salary and Wages	481,287	481,287	0
Fringe Benefits	185,074	185,074	0
Materials and Supplies	8,339	8,087	252
Contractual Services	3,969	3,969	0
Other	17,991	17,991	0
Total Auditor	<u>696,660</u>	<u>696,408</u>	<u>252</u>
Permissive Sales Tax			
Capital Outlay	221,586	221,186	400
Other	654,515	614,483	40,032
Total Permissive Sales Tax	<u>876,101</u>	<u>835,669</u>	<u>40,432</u>
Treasurer			
Salary and Wages	145,260	145,260	0
Fringe Benefits	85,596	85,596	0
Materials and Supplies	29,133	25,562	3,571
Contractual Services	8,041	8,041	0
Other	1,187	1,187	0
Total Treasurer	<u>\$269,217</u>	<u>\$265,646</u>	<u>\$3,571</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Prosecuting Attorney			
Salary and Wages	\$833,843	\$833,843	\$0
Fringe Benefits	287,372	287,372	0
Materials and Supplies	10,541	10,541	0
Other	49,212	49,213	(1)
Total Prosecuting Attorney	<u>1,180,968</u>	<u>1,180,969</u>	<u>(1)</u>
Budget Commission			
Other	290	290	0
Bureau of Inspection			
Contractual Services	127,720	127,720	0
County Planning Commission			
Contractual Services	85,000	85,000	0
Other	43,458	43,458	0
Total County Planning Commission	<u>128,458</u>	<u>128,458</u>	<u>0</u>
Data Processing			
Salary and Wages	164,323	164,323	0
Fringe Benefits	76,759	76,759	0
Contractual Services	12,900	12,900	0
Total Data Processing	<u>253,982</u>	<u>253,982</u>	<u>0</u>
Data Processing Central Purchasing			
Other	36,848	35,724	1,124
Board of Elections			
Salary and Wages	336,597	336,597	0
Fringe Benefits	197,547	197,547	0
Materials and Supplies	80,931	80,931	0
Contractual Services	101,828	101,818	10
Grants	37,285	37,285	0
Other	12,961	12,961	0
Total Board of Elections	<u>767,149</u>	<u>767,139</u>	<u>10</u>
Recorder			
Salary and Wages	227,125	227,125	0
Fringe Benefits	118,211	118,211	0
Total Recorder	<u>\$345,336</u>	<u>\$345,336</u>	<u>\$0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Buildings and Grounds			
Materials and Supplies	\$12,699	\$12,627	72
Contractual Services	133,918	133,210	708
Other	94,940	94,940	0
<b>Total Buildings and Grounds</b>	<b>241,557</b>	<b>240,777</b>	<b>780</b>
Towers Building			
Materials and Supplies	11,283	11,283	0
Contractual Services	152,473	152,314	159
Other	1,971	1,971	0
<b>Total Tower Building</b>	<b>165,727</b>	<b>165,568</b>	<b>159</b>
Maintenance			
Salary and Wages	191,260	191,260	0
Fringe Benefits	118,952	118,952	0
<b>Total Maintenance</b>	<b>310,212</b>	<b>310,212</b>	<b>0</b>
Certified Auto Title Administration			
Salary and Wages	177,405	177,405	0
Fringe Benefits	116,170	116,170	0
Materials and Supplies	32,000	32,000	0
Contractual Services	5,502	5,502	0
Capital Outlay	4,700	4,700	0
Other	17,865	17,865	0
<b>Total Certified Auto Title Administration</b>	<b>353,642</b>	<b>353,642</b>	<b>0</b>
Equipment Records Supply			
Materials and Supplies	5,858	5,858	0
Contractual Services	13,222	13,222	0
Capital Outlay	4,370	4,370	0
<b>Total Equipment Records Supply</b>	<b>23,450</b>	<b>23,450</b>	<b>0</b>
Insurance			
Official Bonds	1,867	1,867	0
Group and Liability	76,483	76,483	0
<b>Total Insurance</b>	<b>78,350</b>	<b>78,350</b>	<b>0</b>
<b>Total General Government - Legislative and Executive</b>	<b>6,597,468</b>	<b>6,551,141</b>	<b>46,327</b>
General Government - Judicial			
Court of Appeals			
Other	79,965	79,965	0
<b>Total Court of Appeals</b>	<b>79,965</b>	<b>79,965</b>	<b>0</b>
Common Pleas Court			
Salary and Wages	230,538	230,538	0
Fringe Benefits	133,208	133,208	0
Materials and Supplies	19,294	19,294	0
Contractual Services	267,761	267,761	0
Other	10,164	10,164	0
<b>Total Common Pleas Court</b>	<b>\$660,965</b>	<b>\$660,965</b>	<b>\$0</b>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Adult Probation			
Salary and Wages	\$159,264	\$159,264	\$0
Fringe Benefits	82,516	82,516	0
Materials and Supplies	56	56	0
<b>Total Adult Probation</b>	<b>241,836</b>	<b>241,836</b>	<b>0</b>
County Court Probate			
Salary and Wages	95,056	95,056	0
Fringe Benefits	34,204	34,204	0
Materials and Supplies	10,983	10,983	0
<b>Total County Court Probate</b>	<b>140,243</b>	<b>140,243</b>	<b>0</b>
Juvenile Court			
Salary and Wages	645,947	645,947	0
Fringe Benefits	285,676	285,676	0
Materials and Supplies	14,063	14,063	0
Contractual Services	203,803	203,303	500
Other	58,269	58,269	0
<b>Total Juvenile Court</b>	<b>1,207,758</b>	<b>1,207,258</b>	<b>500</b>
County Court #2			
Salary and Wages	140,580	140,580	0
Fringe Benefits	57,527	57,527	0
Materials and Supplies	2,244	2,244	0
Contractual Services	91,745	91,745	0
<b>Total County Court #2</b>	<b>292,096</b>	<b>292,096</b>	<b>0</b>
County Court #3			
Salary and Wages	111,291	111,291	0
Fringe Benefits	53,763	53,763	0
Materials and Supplies	3,137	3,137	0
Contractual Services	71,547	71,547	0
<b>Total County Court #3</b>	<b>239,738</b>	<b>239,738</b>	<b>0</b>
Probate Court			
Salary and Wages	204,403	204,403	0
Fringe Benefits	101,166	101,166	0
<b>Total Probate Court</b>	<b>305,569</b>	<b>305,569</b>	<b>0</b>
Clerk of Courts			
Salary and Wages	273,661	273,661	0
Fringe Benefits	184,076	184,076	0
<b>Total Clerk of Courts</b>	<b>\$457,737</b>	<b>\$457,737</b>	<b>\$0</b>

(Continued)



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
County Court			
Salary and Wages	\$173,003	\$173,003	\$0
Fringe Benefits	79,675	79,675	0
Materials and Supplies	3,691	3,691	0
Contractual Services	90,736	90,736	0
Other	1,031	1,031	0
Total County Court	<u>348,136</u>	<u>348,136</u>	<u>0</u>
Municipal Court			
Salary and Wages	80,047	80,047	0
Fringe Benefits	24,296	24,296	0
Contractual Services	52,990	52,990	0
Total Municipal Court	<u>157,333</u>	<u>157,333</u>	<u>0</u>
Court Magistrate			
Salary and Wages	142,761	142,761	0
Fringe Benefits	37,801	37,801	0
Materials and Supplies	10,684	10,684	0
Contractual Services	3,386	3,386	0
Other	2,156	2,156	0
Total Court Magistrate	<u>196,788</u>	<u>196,788</u>	<u>0</u>
Total General Government - Judicial	<u>4,328,164</u>	<u>4,327,664</u>	<u>500</u>
Public Safety			
Coroner			
Salary and Wages	76,451	76,451	0
Fringe Benefits	29,590	29,590	0
Materials and Supplies	7	7	0
Contractual Services	29,954	29,954	0
Other	3,563	3,563	0
Total Coroner	<u>139,565</u>	<u>139,565</u>	<u>0</u>
Disaster Services			
Contractual Services	13,392	13,392	0
Disaster Services			
Contractual Services	84,384	84,384	0
Total Public Safety	<u>237,341</u>	<u>237,341</u>	<u>0</u>
Health			
Humane Society			
Other	300	300	0
Agriculture			
Contractual Service	388,473	388,473	0
Vital Statistics			
Fees	1,460	1,460	0
Total Health	<u>\$390,233</u>	<u>\$390,233</u>	<u>\$0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Human Services			
Veteran's Services			
Salary and Wages	\$319,381	\$319,381	\$0
Fringe Benefits	137,731	137,731	0
Materials and Supplies	6,552	6,552	0
Contractual Services	10,493	10,493	0
Other	119,802	119,802	0
Total Veteran's Services	593,959	593,959	0
Public Assistance			
Contractual Services	323,510	323,510	0
Total Human Services	917,469	917,469	0
Conservation and Recreation			
Park Recreation			
Capital Outlay	208,145	208,145	0
Total Conservation and Recreation	208,145	208,145	0
Economic Development and Assistance			
Port Authority			
Contractual Services	140,000	140,000	0
Other			
County Shared Utilities			
Contractual Services	115,262	115,262	0
Delinquent Land Sale-Unclaimed			
Other	11,993	11,993	0
Total Delinquent Land Sale-Unclaimed	11,993	11,993	0
Unclaimed Monies			
Other	10,021	10,021	0
Other			
Fringe Benefits	72,784	72,784	0
Other	480,992	467,114	13,878
Total Other	553,776	539,898	13,878
Indigent Application Fees			
Contractual Services	3,312	3,312	0
Grant			
Grants	11,581	11,581	0
Total Other	705,945	692,067	13,878
<i>Total Expenditures</i>	<u>\$13,524,765</u>	<u>\$13,464,060</u>	<u>\$60,705</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Excess of Revenues Over Expenditures	\$2,533,331	\$2,594,036	\$60,705
<b>Other Financing Sources (Uses)</b>			
Advances In	183,183	183,183	0
Transfers Out	(4,113,813)	(4,113,813)	0
<i>Total Other Financing Sources (Uses)</i>	(3,930,630)	(3,930,630)	0
Net Change in Fund Balance	(1,397,299)	(1,336,594)	60,705
<i>Fund Balance Beginning of Year</i>	2,557,578	2,557,578	0
<i>Prior Year Encumbrances Appropriated</i>	744,258	744,258	0
<i>Fund Balance End of Year</i>	<u>\$1,904,537</u>	<u>\$1,965,242</u>	<u>\$60,705</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Public Assistance Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Intergovernmental	\$8,321,423	\$8,321,423	\$0
Other	66,721	66,721	0
Total Revenues	<u>8,388,144</u>	<u>8,388,144</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Human Services			
Public Assistance			
Salary and Wages	3,245,599	3,245,599	0
Fringe Benefits	1,681,263	1,681,263	0
Materials and Supplies	110,271	110,271	0
Contractual Services	1,897,400	1,897,400	0
Capital Outlay	89,786	89,786	0
Other	22,040	22,040	0
Total Public Assistance	7,046,359	7,046,359	0
Workforce Investment Act			
Contractual Services	1,308,850	1,308,850	0
<i>Total Expenditures</i>	<u>8,355,209</u>	<u>8,355,209</u>	<u>0</u>
Net Change in Fund Balance	32,935	32,935	0
<i>Fund Balance Beginning of Year</i>	<u>287,186</u>	<u>287,186</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$320,121</u>	<u>\$320,121</u>	<u>\$0</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Motor Vehicle Gasoline Tax Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Permissive Sales Taxes	\$3,670,063	\$3,670,063	\$0
Charges for Services	108,936	108,936	0
Fines and Forfeitures	30,346	30,346	0
Intergovernmental	6,536,994	6,536,994	0
Investment Income	3,843	3,843	0
Other	39,546	39,546	0
<i>Total Revenues</i>	<u>10,389,728</u>	<u>10,389,728</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Public Works			
Motor Vehicle and Gasoline Tax			
Salary and Wages	2,272,642	2,272,642	0
Fringe Benefits	1,104,357	1,104,357	0
Materials and Supplies	871,621	856,881	14,740
Contractual Services	2,279,053	2,258,807	20,246
Capital Outlay	5,087,593	5,084,210	3,383
Other	653,254	652,775	479
<i>Total Expenditures</i>	<u>12,268,520</u>	<u>12,229,672</u>	<u>38,848</u>
Excess of Revenues Under Expenditures	<u>(1,878,792)</u>	<u>(1,839,944)</u>	<u>38,848</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	802,360	802,360	0
Transfers Out	<u>(330,180)</u>	<u>(330,180)</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	<u>472,180</u>	<u>472,180</u>	<u>0</u>
Net Change in Fund Balance	(1,406,612)	(1,367,764)	38,848
<i>Fund Balance Beginning of Year</i>	1,997,210	1,997,210	0
<i>Prior Year Encumbrances Appropriated</i>	<u>859,347</u>	<u>859,347</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,449,945</u></u>	<u><u>\$1,488,793</u></u>	<u><u>\$38,848</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Developmental Disabilities Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Property Taxes	\$3,165,271	\$3,165,271	\$0
Charges for Services	893,474	893,474	0
Intergovernmental	6,095,527	6,095,527	0
Other	169,809	169,809	0
<i>Total Revenues</i>	<u>10,324,081</u>	<u>10,324,081</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Health			
Developmental Disabilities			
Salary and Wages	4,690,987	4,690,987	0
Fringe Benefits	2,409,246	2,409,246	0
Materials and Supplies	389,474	389,474	0
Contractual Services	1,160,387	1,160,387	0
Capital Outlay	13,050	13,050	0
Other	495,881	495,881	0
<i>Total Expenditures</i>	<u>9,159,025</u>	<u>9,159,025</u>	<u>0</u>
Excess of Revenues Over Expenditures	1,165,056	1,165,056	0
<b>Other Financing Uses</b>			
Transfers Out	(850,000)	(850,000)	0
Net Change in Fund Balance	315,056	315,056	0
<i>Fund Balance Beginning of Year</i>	<u>6,211,407</u>	<u>6,211,407</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$6,526,463</u></u>	<u><u>\$6,526,463</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**in Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Sewer Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Tap-In Fees	\$9,000	\$9,000	\$0
Capital Grants	735,008	735,008	0
Special Assessments	9,071	9,071	0
Charges for Services	1,837,698	1,837,698	0
Permissive Sales Taxes	83,882	83,882	0
Other	11,136	11,136	0
<i>Total Revenues</i>	<u>2,685,795</u>	<u>2,685,795</u>	<u>0</u>
<b>Expenses</b>			
Personal Services	562,215	562,215	0
Contractual Services	632,346	626,664	5,682
Materials and Supplies	122,518	120,708	1,810
Capital Outlay	587,804	586,891	913
Debt Service:			
Principal Retirement	246,840	246,840	0
Interest and Fiscal Charges	224,090	224,090	0
<i>Total Expenses</i>	<u>2,375,813</u>	<u>2,367,408</u>	<u>8,405</u>
Net Change in Fund Equity	309,982	318,387	8,405
<i>Fund Equity Beginning of Year</i>	1,710,324	1,710,324	0
<i>Prior Year Encumbrances Appropriated</i>	<u>57,227</u>	<u>57,227</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$2,077,533</u></u>	<u><u>\$2,085,938</u></u>	<u><u>\$8,405</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**in Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Water Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Charges for Services	\$4,850,522	\$4,850,522	\$0
Tap-In Fees	35,777	35,777	0
Interest	25,611	25,611	0
Permissive Sales Taxes	251,646	251,646	0
Other Operating Revenues	49,504	49,504	0
Other Non-Operating Revenues	23,767	23,767	0
<i>Total Revenues</i>	<u>5,236,827</u>	<u>5,236,827</u>	<u>0</u>
<b>Expenses</b>			
Personal Services	1,181,795	1,181,795	0
Contractual Services	2,571,588	2,568,982	2,606
Materials and Supplies	381,381	379,791	1,590
Other Operating Expenses	33,847	31,834	2,013
Capital Outlay	593,140	587,355	5,785
Debt Service:			
Principal Retirement	717,369	717,369	0
Interest and Fiscal Charges	179,463	179,463	0
<i>Total Expenses</i>	<u>5,658,583</u>	<u>5,646,589</u>	<u>11,994</u>
Net Change in Fund Equity	(421,756)	(409,762)	11,994
<i>Fund Equity Beginning of Year</i>	1,859,981	1,859,981	0
<i>Prior Year Encumbrances Appropriated</i>	<u>24,856</u>	<u>24,856</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$1,463,081</u>	<u>\$1,475,075</u>	<u>\$11,994</u>



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Charges for Services	\$1,714,887	\$1,714,887	\$0
Licenses and Permits	49,153	49,153	0
Fines and Forfeitures	6,548	6,548	0
Intergovernmental	4,485	4,485	0
Rent and Royalties	2,257,743	2,257,743	0
Other	12,791	12,791	0
<i>Total Revenues</i>	<u>4,045,607</u>	<u>4,045,607</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
General Government -			
Legislative and Executive			
Real Estate Assessment			
Salary and Wages	367,281	367,281	0
Fringe Benefits	187,401	187,401	0
Materials and Supplies	10,634	11,034	(400)
Contractual Services	191,499	185,129	6,370
Other	6,149	6,149	0
Total Real Estate Assessment	<u>762,964</u>	<u>756,994</u>	<u>5,970</u>
Delinquent Real/Assessment Collection			
Salary and Wages	133,341	133,341	0
Fringe Benefits	74,003	74,003	0
Materials and Supplies	2,226	1,726	500
Contractual Services	150,220	150,220	0
Other	13,387	13,387	0
Total Delinquent Real/Assessment Collection	<u>373,177</u>	<u>372,677</u>	<u>500</u>
Geographic Information System			
Materials and Supplies	3,336	2,930	406
Contractual Services	80,647	80,296	351
Total Geographic Information System	<u>\$83,983</u>	<u>\$83,226</u>	<u>\$757</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Law Library Resource			
Salary and Wages	\$31,887	\$31,887	\$0
Fringe Benefits	22,647	22,647	0
Materials and Supplies	848	848	0
Contractual Services	63,004	63,004	0
Other	601	601	0
<b>Total Law Library Resource</b>	<b>118,987</b>	<b>118,987</b>	<b>0</b>
<b>Total General Government - Legislative and Executive</b>	<b>1,339,111</b>	<b>1,331,884</b>	<b>7,227</b>
Health			
Dog and Kennel			
Salary and Wages	115,392	115,392	0
Fringe Benefits	85,990	85,990	0
Materials and Supplies	17,339	17,299	40
Other	10,964	8,464	2,500
<b>Total Health</b>	<b>229,685</b>	<b>227,145</b>	<b>2,540</b>
Economic Development and Assistance			
Airport Gas Resale			
Salary and Wages	17,430	17,430	0
Fringe Benefits	2,691	2,691	0
Materials and Supplies	268,448	268,448	0
Other	8,937	8,903	34
<b>Total Airport Gas Resale</b>	<b>\$297,506</b>	<b>\$297,472</b>	<b>\$34</b>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Airport			
Salary and Wages	90,015	90,015	0
Fringe Benefits	41,242	41,242	0
Materials and Supplies	98,901	96,501	2,400
Contractual Services	10,800	10,800	0
Other	43,322	43,322	0
<b>Total Airport</b>	<b>284,280</b>	<b>281,880</b>	<b>2,400</b>
Coal Proceeds			
Materials and Supplies	92,242	92,242	0
Capital Outlay	711,312	711,312	0
<b>Total Coal Proceeds</b>	<b>803,554</b>	<b>803,554</b>	<b>0</b>
<b>Total Economic Development and Assistance</b>	<b>1,385,340</b>	<b>1,382,906</b>	<b>2,434</b>
<i>Total Expenditures</i>	<i>2,954,136</i>	<i>2,941,935</i>	<i>12,201</i>
Excess of Revenues Over Expenditures	1,091,471	1,103,672	12,201
<b>Other Financing Sources</b>			
Transfers In	248,500	248,500	0
<i>Net Change in Fund Balance</i>	<i>1,339,971</i>	<i>1,352,172</i>	<i>12,201</i>
<i>Fund Balance Beginning of Year</i>	<i>3,240,515</i>	<i>3,240,515</i>	<i>0</i>
<i>Prior Year Encumbrances Appropriated</i>	<i>19,425</i>	<i>19,425</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<i><u>\$4,599,911</u></i>	<i><u>\$4,612,112</u></i>	<i><u>\$12,201</u></i>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Child Support Enforcement Agency**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Charges for Services	\$212,015	\$212,015	\$0
Intergovernmental	540,890	540,890	0
Other	6,692	6,692	0
<i>Total Revenues</i>	<u>759,597</u>	<u>759,597</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Human Services			
Child Support Enforcement Agency			
Salary and Wages	273,593	273,593	0
Fringe Benefits	173,020	173,020	0
Materials and Supplies	2,529	2,529	0
Contractual Services	378,545	378,545	0
Other	249,988	249,988	0
<i>Total Expenditures</i>	<u>1,077,675</u>	<u>1,077,675</u>	<u>0</u>
Net Change in Fund Balance	(318,078)	(318,078)	0
<i>Fund Balance Beginning of Year</i>	<u>2,168,155</u>	<u>2,168,155</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,850,077</u></u>	<u><u>\$1,850,077</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Mental Health Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Property Taxes	\$380,226	\$380,226	\$0
Intergovernmental	2,836,290	2,836,290	0
Rent and Royalties	15,500	15,500	0
Other	9,023	9,023	0
<i>Total Revenues</i>	<u>3,241,039</u>	<u>3,241,039</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Health			
Mental Health			
Salary and Wages	375,586	375,586	0
Fringe Benefits	137,911	137,911	0
Materials and Supplies	14,491	14,491	0
Contractual Services	2,947,339	2,947,339	0
Capital Outlay	21,925	21,925	0
Other	21,975	21,975	0
<i>Total Expenditures</i>	<u>3,519,227</u>	<u>3,519,227</u>	<u>0</u>
Net Change in Fund Balance	(278,188)	(278,188)	0
<i>Fund Balance Beginning of Year</i>	<u>2,724,079</u>	<u>2,724,079</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,445,891</u></u>	<u><u>\$2,445,891</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Charges for Services	\$554,149	\$554,149	\$0
Licenses and Permits	71,477	71,477	0
Fines and Forfeitures	233,251	233,251	0
Intergovernmental	1,379,721	1,379,721	0
Contributions and Donations	2,457	2,457	0
Other	11,233	11,233	0
<i>Total Revenues</i>	<u>2,252,288</u>	<u>2,252,288</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
General Government - Judicial			
Indigent Guardianship			
Contractual Services	10,450	10,450	0
Conduct of Business			
Other	24,491	24,492	(1)
County Court Computer			
Contractual Services	77,231	77,232	(1)
County Probation Services			
Materials and Supplies			
Contractual Service	9,933	9,933	0
	10,060	10,060	0
Total County Probation Services	19,993	19,993	0
Juvenile Computer Equipment			
Contractual Services	677	677	0
Common Pleas Computer			
Contractual Services	3,404	3,404	0
Probate Computer Equipment			
Contractual Services	\$4,468	\$4,468	\$0

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Clerk of Courts			
Contractual Services	\$40,429	\$40,429	\$0
Foreclosure Special Project			
Materials and Supplies	16,718	16,718	0
Contractual Services	6,214	6,214	0
Total Foreclosure Special Project	22,932	22,932	0
Marriage License - Probate Court			
Contractual Services	11,930	11,930	0
Contractual Services	13,860	13,860	0
Total General Government - Judicial	229,865	229,867	(2)
Public Safety			
Juvenile Probation Fees			
Other	2,386	2,386	0
Concealed Handgun			
Materials and Supplies	1,581	1,581	0
Contractual Services	59,326	57,880	1,446
Capital Outlay	2,954	2,954	0
Total Concealed Handgun	63,861	62,415	1,446
Juvenile Probation Services Enhancement			
Salary and Wages	120,880	120,880	0
Fringe Benefits	62,565	62,565	0
Contractual Services	55,081	55,081	0
Other	15,817	15,817	0
Total Juvenile Probation Services Enhancement	254,343	254,343	0
TANF Juvenile Division			
Salary and Wages	154,440	154,440	0
Fringe Benefits	77,068	77,068	0
Other	4,851	4,851	0
Total TANF Juvenile Division	\$236,359	\$236,359	\$0

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Felony Delinquent Care and Custody			
Salary and Wages	\$272,579	\$272,579	\$0
Fringe Benefits	246,499	246,499	0
Materials and Supplies	3,308	3,308	0
Contractual Services	53,930	53,930	0
Other	10,387	9,893	494
<b>Total Felony Delinquent Care and Custody</b>	<b>586,703</b>	<b>586,209</b>	<b>494</b>
Crime Victims Assistance Office			
Salary and Wages	39,053	39,053	0
Fringe Benefits	5,917	5,917	0
Materials and Supplies	5,310	5,310	0
Contractual Services	1,900	1,900	0
Other	2,237	2,237	0
<b>Total Crime Victims Assistance Office</b>	<b>54,417</b>	<b>54,417</b>	<b>0</b>
Mediation II Program			
Other	5,617	5,617	0
Law Enforcement Trust			
Salary and Wages	36,280	36,280	0
Fringe Benefits	23,325	23,325	0
Contractual Service	135,010	132,371	2,639
Other	22,935	22,935	0
<b>Total Law Enforcement Trust</b>	<b>217,550</b>	<b>214,911</b>	<b>2,639</b>
Community Corrections Act			
Salary and Wages	44,031	44,031	0
Fringe Benefits	24,410	24,410	0
<b>Total Community Corrections Act</b>	<b>68,441</b>	<b>68,441</b>	<b>0</b>
Prisoner Incentive			
Capital Outlay	9,912	9,912	0
Domestic Violence Investigator			
Salary and Wages	45,605	45,605	0
Fringe Benefits	8,981	8,981	0
<b>Total Domestic Violence Investigator</b>	<b>54,586</b>	<b>54,586</b>	<b>0</b>
T-CAP			
Salary and Wages	38,115	38,115	0
Fringe Benefits	23,616	23,616	0
Materials and Supplies	8,268	8,268	0
Contractual Service	27,388	27,388	0
<b>Total Contractual Services</b>	<b>\$97,387</b>	<b>\$97,387</b>	<b>\$0</b>

(Continued)



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund (Continued)**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Indigent Drivers Alcohol Treatment Materials and Supplies	\$7,190	\$7,190	\$0
Mary Jane Brooks Trust Contractual Service	39,690	39,100	590
Total Mary Jane Brooks Trust	39,690	39,100	590
Total Public Safety	1,698,442	1,693,273	5,169
<i>Total Expenditures</i>	<u>1,928,307</u>	<u>1,923,140</u>	<u>5,167</u>
Excess of Revenues Over Expenditures	323,981	329,148	5,167
<b><u>Other Financing Sources:</u></b>			
Transfers In	84,500	84,500	0
Net Change in Fund Balance	408,481	413,648	5,167
<i>Fund Balance Beginning of Year</i>	1,702,881	1,702,881	0
<i>Prior Year Encumbrances Appropriated</i>	<u>6,405</u>	<u>6,405</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,117,767</u></u>	<u><u>\$2,122,934</u></u>	<u><u>\$5,167</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Emergency 911 Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Property Taxes	\$1,898,571	\$1,898,571	\$0
Intergovernmental	320,631	320,631	0
Rent and Royalties	42,944	42,944	0
Other	10,239	10,239	0
<i>Total Revenues</i>	<u>2,272,385</u>	<u>2,272,385</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Public Safety			
Emergency 911			
Salary and Wages	830,669	830,669	0
Fringe Benefits	354,377	354,377	0
Materials and Supplies	14,990	14,990	0
Contractual Services	454,371	454,371	0
Capital Outlay	23,958	23,958	0
Other	120,273	120,273	0
<i>Total Expenditures</i>	<u>1,798,638</u>	<u>1,798,638</u>	<u>0</u>
Excess of Revenues Over Expenditures	473,747	473,747	0
<b><u>Other Financing Uses</u></b>			
Transfers Out	(509,690)	(509,690)	0
Net Change in Fund Balance	(35,943)	(35,943)	0
<i>Fund Balance Beginning of Year</i>	<u>65,319</u>	<u>65,319</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$29,376</u></u>	<u><u>\$29,376</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Permissive Sheriff Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Permissive Sales Taxes	\$1,776,313	\$1,776,313	\$0
Charges for Services	926,482	926,482	0
Intergovernmental	57,049	57,049	0
Contributions and Donations	7,080	7,080	0
Other	75,051	75,051	0
<i>Total Revenues</i>	<u>2,841,975</u>	<u>2,841,975</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Public Safety			
Permissive Sheriff			
Salary and Wages	2,524,782	2,524,782	0
Fringe Benefits	1,140,650	1,140,650	0
Materials and Supplies	122,577	122,577	0
Contractual Services	5,888	5,888	0
Capital Outlay	144,145	144,145	0
Other	23,014	23,014	0
<i>Total Expenditures</i>	<u>3,961,056</u>	<u>3,961,056</u>	<u>0</u>
Excess of Revenues Under Expenditures	<u>(1,119,081)</u>	<u>(1,119,081)</u>	<u>0</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	1,335,826	1,335,826	0
Advances-Out	(183,183)	(183,183)	0
Transfers Out	(12,800)	(12,800)	0
<i>Total Other Financing Sources (Uses)</i>	<u>1,139,843</u>	<u>1,139,843</u>	<u>0</u>
Net Change in Fund Balance	20,762	20,762	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$20,762</u></u>	<u><u>\$20,762</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Tuberculosis/Crippled Child Levy Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues</u></b>			
<i>Total Revenues</i>	\$0	\$0	\$0
<b><u>Expenditures</u></b>			
Current:			
Health			
Tuberculosis Levy			
Materials and Supplies	2,497	2,497	0
Contractual Services	1,223	1,223	0
Other	258,777	140,147	118,630
<i>Total Expenditures</i>	262,497	143,867	118,630
Net Change in Fund Balance	(262,497)	(143,867)	118,630
<i>Fund Balance Beginning of Year</i>	402,968	402,968	0
<i>Prior Year Encumbrances Appropriated</i>	121,031	121,031	0
<i>Fund Balance End of Year</i>	<u>\$261,502</u>	<u>\$380,132</u>	<u>\$118,630</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Children Services Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Property Taxes	\$889,804	\$889,804	\$0
Charges for Services	26,234	26,234	0
Intergovernmental	2,681,039	2,681,039	0
Investment Income	17,358	17,358	0
Other	3,705	3,705	0
<i>Total Revenues</i>	<u>3,618,140</u>	<u>3,618,140</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Human Services			
Children Services Levy			
Salary and Wages	217,779	217,779	0
Fringe Benefits	135,744	135,744	0
Materials and Supplies	16,865	16,865	0
Contractual Services	2,578,797	2,578,797	0
Capital Outlay	26,915	26,915	0
Other	72,489	54,904	17,585
<i>Total Expenditures</i>	<u>3,048,589</u>	<u>3,031,004</u>	<u>17,585</u>
Net Change in Fund Balance	569,551	587,136	17,585
<i>Fund Balance Beginning of Year</i>	<u>1,919,282</u>	<u>1,919,282</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,488,833</u></u>	<u><u>\$2,506,418</u></u>	<u><u>\$17,585</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Jail Operating Levy Fund**  
**For the Year Ended December 31, 2019**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Property Taxes	\$1,381,304	\$1,381,304	\$0
Charges for Services	1,602,577	1,602,577	0
Intergovernmental	147,541	147,541	0
Other	37,672	37,672	0
<i>Total Revenues</i>	<u>3,169,094</u>	<u>3,169,094</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Public Safety			
Jail Operating Levy			
Salary and Wages	2,859,639	2,859,639	0
Fringe Benefits	1,528,738	1,528,738	0
Materials and Supplies	246,777	246,777	0
Contractual Services	64,862	64,862	0
Capital Outlay	728,115	721,575	6,540
Other	5,730	5,730	0
<i>Total Expenditures</i>	<u>5,433,861</u>	<u>5,427,321</u>	<u>6,540</u>
Excess of Revenues Under Expenditures	(2,264,767)	(2,258,227)	6,540
<b>Other Financing Sources</b>			
Transfers In	2,457,787	2,457,787	0
Net Change in Fund Balance	193,020	199,560	6,540
<i>Fund Balance (Deficit) Beginning of Year</i>	(476,089)	(476,089)	0
<i>Prior Year Encumbrances Appropriated</i>	<u>33,703</u>	<u>33,703</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u><u>(\$249,366)</u></u>	<u><u>(\$242,826)</u></u>	<u><u>\$6,540</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Community Development Block Grant Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Intergovernmental	\$671,104	\$671,104	\$0
Other	5,538	5,538	0
<i>Total Revenues</i>	<u>676,642</u>	<u>676,642</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Economic Development and Assistance			
Community Development Block Grant			
Contractual Services	547,984	547,984	0
<i>Total Expenditures</i>	<u>547,984</u>	<u>547,984</u>	<u>0</u>
Net Change in Fund Balance	128,658	128,658	0
<i>Fund Balance Beginning of Year</i>	<u>11,799</u>	<u>11,799</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$140,457</u></u>	<u><u>\$140,457</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Federal Emergency Management Agency Fund**  
**For the Year Ended December 31, 2019**

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	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>Revenues</b>			
Intergovernmental	\$802,360	\$802,360	\$0
<i>Total Revenues</i>	802,360	802,360	0
<b>Expenditures</b>			
<i>Total Expenditures</i>	0	0	0
Excess of Revenues Over Expenditures	802,360	802,360	0
<b>Other Financing Uses</b>			
Transfers Out	(802,360)	(802,360)	0
Net Change in Fund Balance	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Senior Citizens Levy Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Property Taxes	\$1,455,605	\$1,455,605	\$0
Intergovernmental	121,241	121,241	0
<i>Total Revenues</i>	<u>1,576,846</u>	<u>1,576,846</u>	<u>0</u>
<b>Expenditures</b>			
Current:			
Human Services			
Senior Citizens Levy			
Contractual Services	<u>1,642,681</u>	<u>1,642,681</u>	<u>0</u>
<i>Total Expenditures</i>	<u>1,642,681</u>	<u>1,642,681</u>	<u>0</u>
Net Change in Fund Balance	(65,835)	(65,835)	0
<i>Fund Balance Beginning of Year</i>	<u>65,835</u>	<u>65,835</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**in Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Debt Service Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Permissive Sales Taxes	\$1,559,906	\$1,559,906	\$0
Intergovernmental	19,041	19,041	0
<i>Total Revenues</i>	<u>1,578,947</u>	<u>1,578,947</u>	<u>0</u>
<b>Expenditures</b>			
Debt Service:			
Principal Retirement	2,729,275	2,729,275	0
Interest and Fiscal Charges	449,239	449,239	0
<i>Total Expenditures</i>	<u>3,178,514</u>	<u>3,178,514</u>	<u>0</u>
Excess of Revenues Under Expenditures	(1,599,567)	(1,599,567)	0
<b>Other Financing Sources</b>			
Transfers In	839,870	839,870	0
Net Change in Fund Balance	(759,697)	(759,697)	0
<i>Fund Balance Beginning of Year</i>	<u>1,962,505</u>	<u>1,962,505</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,202,808</u></u>	<u><u>\$1,202,808</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Permanent Improvement Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Other	\$3,124	\$3,124	\$0
<i>Total Revenues</i>	<u>3,124</u>	<u>3,124</u>	<u>0</u>
<b>Expenditures</b>			
Capital Outlay			
Developmental Disabilities	1,118,951	1,118,951	0
Capital Improvements	1,375,725	1,375,725	0
Mental Health	23,127	23,127	0
Engineer's Capital Project	582,794	580,710	2,084
<i>Total Expenditures</i>	<u>3,100,597</u>	<u>3,098,513</u>	<u>2,084</u>
Excess of Revenues Under Expenditures	<u>(3,097,473)</u>	<u>(3,095,389)</u>	<u>2,084</u>
<b><u>Other Financing Sources</u></b>			
Advances In	2,000,000	2,000,000	0
Transfers In	850,000	850,000	0
<i>Total Other Financing Sources</i>	<u>2,850,000</u>	<u>2,850,000</u>	<u>0</u>
Net Change in Fund Balance	(247,473)	(245,389)	2,084
<i>Fund Balance Beginning of Year</i>	2,356,208	2,356,208	0
<i>Prior Year Encumbrances Appropriated</i>	<u>166,659</u>	<u>166,659</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$2,275,394</u></u>	<u><u>\$2,277,478</u></u>	<u><u>\$2,084</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**In Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Self Insurance - Health Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
Charges for Services	\$8,822,090	\$8,822,090	\$0
Charges for Services Debt Reduction	395,150	395,150	0
Investment Income	67,261	67,261	0
Other Operating Revenues	<u>2,742,230</u>	<u>2,742,230</u>	<u>0</u>
<i>Total Revenues</i>	<u>12,026,731</u>	<u>12,026,731</u>	<u>0</u>
<b>Expenses</b>			
Contractual Services	467,338	467,338	0
Claims	<u>10,891,883</u>	<u>10,891,883</u>	<u>0</u>
<i>Total Expenses</i>	<u>11,359,221</u>	<u>11,359,221</u>	<u>0</u>
Net Change in Fund Equity	667,510	667,510	0
<i>Fund Equity (Deficit) Beginning of Year</i>	<u>(111,283)</u>	<u>(111,283)</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$556,227</u></u>	<u><u>\$556,227</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**in Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Self Insurance - Workers' Compensation Fund**  
**For the Year Ended December 31, 2019**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>Revenues</b>			
<i>Total Revenues</i>	\$0	\$0	\$0
<b>Expenses</b>			
Claims	18,006	18,006	0
<i>Total Expenses</i>	18,006	18,006	0
Excess of Revenues Under Expenses	(18,006)	(18,006)	0
<b>Other Financing Uses</b>			
Advances Out	(2,000,000)	(2,000,000)	0
Net Change in Fund Equity	(2,018,006)	(2,018,006)	0
<i>Fund Equity Beginning of Year</i>	5,527,841	5,527,841	0
<i>Fund Equity End of Year</i>	<u>\$3,509,835</u>	<u>\$3,509,835</u>	<u>\$0</u>

# **Statistical Section**

# Statistical Section

This part of the Jefferson County Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the county's financial position has changed over time.	<b>S2-S13</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader understand and assess the factors affecting the county's ability to generate its most significant local revenue sources, the property tax and the sales tax.	<b>S14-S37</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.	<b>S38-S44</b>
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the county's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	<b>S45-S46</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.	<b>S47-S55</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**Jefferson County, Ohio**  
*Net Position by Component*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2019	2018	2017	2016
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$109,841,758	\$106,134,401	\$102,248,115	\$95,781,751
Restricted for:				
Debt Service	1,617,769	2,567,490	3,769,716	3,563,478
Capital Outlay	571,973	1,845,632	855,691	1,205,903
Children's Home	1,357,069	1,204,125	1,256,518	1,154,448
Community Development	12,457	11,799	43,186	37,866
Motor Vehicle Gasoline Tax	7,314,332	9,157,484	9,704,901	11,947,125
Mental Health	3,672,607	3,688,035	3,468,646	3,359,449
Developmental Disabilities	8,439,101	8,409,622	7,755,047	8,002,086
Tuberculosis/Crippled Child Levy	483,422	521,598	546,766	631,668
Public Assistance	143,970	168,794	0	0
Children Services	2,849,041	2,324,075	2,276,118	2,626,108
Court/Corrections and Public Safety	3,246,997	2,386,252	2,925,117	2,427,804
Child Support Enforcement	1,910,555	2,250,643	2,506,263	0
Senior Citizens Levy	323,132	340,664	294,824	0
Real Estate Assessment and Delq. Collections	1,459,871	1,350,773	1,572,049	0
Local Programs	3,424,005	2,033,191	151,619	0
Unclaimed Monies	298,104	307,754	0	0
Other Purposes	0	0	539,087	4,873,934
Unrestricted (Deficit)	<u>(42,565,664)</u>	<u>(33,659,001)</u>	<u>(31,344,768)</u>	<u>(10,650,823)</u>
<i>Total Governmental Activities Net Position</i>	<u>104,400,499</u>	<u>111,043,331</u>	<u>108,568,895</u>	<u>124,960,797</u>
<b>Business-type Activities</b>				
Net Investment in Capital Assets	29,427,091	30,405,682	30,674,793	27,973,110
Restricted for:				
Debt Service	82,466	64,093	46,290	29,135
Capital Outlay	622,000	0	0	0
Replacement/Improvement	132,073	80,920	50,074	98,878
Unrestricted	<u>1,844,497</u>	<u>1,979,804</u>	<u>3,393,413</u>	<u>5,697,235</u>
<i>Total Business-type Activities Net Position</i>	<u>32,108,127</u>	<u>32,530,499</u>	<u>34,164,570</u>	<u>33,798,358</u>
<b>Primary Government</b>				
Net Investment in Capital Assets	139,268,849	136,540,083	132,922,908	123,754,861
Restricted	37,960,944	38,712,944	37,761,912	39,957,882
Unrestricted (Deficit)	<u>(40,721,167)</u>	<u>(31,679,197)</u>	<u>(27,951,355)</u>	<u>(4,953,588)</u>
<i>Total Primary Government Net Position</i>	<u>\$136,508,626</u>	<u>\$143,573,830</u>	<u>\$142,733,465</u>	<u>\$158,759,155</u>

Note: The County reported the impact of GASB Statement Nos. 68 and 75 beginning in 2014 and 2017, respectively.



2015	2014	2013	2012	2011	2010
\$90,469,252	\$86,692,065	\$83,553,285	\$82,122,263	\$78,756,997	\$70,075,743
3,553,282	3,565,613	3,666,169	3,805,079	3,687,096	3,702,059
2,277,631	3,535,685	2,693,961	1,318,702	1,402,595	1,362,564
1,120,870	1,133,532	1,114,244	983,510	921,533	952,229
248,163	303,823	285,217	316,124	567,209	47,936
8,346,325	5,607,917	5,031,104	4,232,435	3,900,154	4,359,587
3,000,559	2,965,158	3,232,826	3,049,184	3,437,112	4,567,599
8,038,002	7,507,439	8,255,738	7,994,731	7,963,485	7,496,462
726,784	805,065	983,212	1,112,607	1,280,140	1,410,360
0	0	0	0	0	0
2,854,434	2,334,910	2,327,860	2,422,550	2,567,304	2,425,885
2,133,625	1,888,912	2,169,638	2,450,496	2,782,821	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
4,275,779	3,663,667	3,742,127	2,900,414	2,366,377	6,879,046
(9,639,083)	(13,025,761)	5,624,433	4,815,772	5,735,012	6,321,527
117,405,623	106,978,025	122,679,814	117,523,867	115,367,835	109,600,997
29,040,502	30,232,403	29,923,667	26,770,076	25,136,041	25,453,931
11,266	0	106,855	169,872	136,029	171,232
0	0	0	0	0	0
49,793	48,202	0	0	0	0
4,917,281	3,718,555	4,816,479	5,003,296	4,910,687	3,969,314
34,018,842	33,999,160	34,847,001	31,943,244	30,182,757	29,594,477
119,509,754	116,924,468	113,476,952	108,892,339	103,893,038	95,529,674
36,636,513	33,359,923	33,608,951	30,755,704	31,011,855	33,374,959
(4,721,802)	(9,307,206)	10,440,912	9,819,068	10,645,699	10,290,841
\$151,424,465	\$140,977,185	\$157,526,815	\$149,467,111	\$145,550,592	\$139,195,474

**Jefferson County, Ohio**  
*Changes in Net Position*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2019	2018	2017	2016
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services and Sales				
General Government:				
Legislative and Executive	\$4,147,265	\$4,874,465	\$3,219,011	\$2,607,012
Judicial	1,515,888	1,619,584	1,431,879	1,615,461
Public Safety	3,312,447	2,478,342	2,864,832	2,553,475
Public Works	163,335	119,349	116,009	69,945
Health	1,031,119	972,011	1,062,821	978,112
Human Services	417,678	391,504	1,377,692	1,279,032
Economic Development and Assistance	2,552,837	1,271,142	634,499	563,413
Total Charges for Services and Sales	13,140,569	11,726,397	10,706,743	9,666,450
Operating Grants and Contributions	27,051,142	31,079,187	28,246,968	30,573,558
Capital Grants and Contributions	2,443,651	1,631,589	5,761,752	4,857,200
<i>Total Governmental Activities Program Revenues</i>	<u>42,635,362</u>	<u>44,437,173</u>	<u>44,715,463</u>	<u>45,097,208</u>
Business-type Activities:				
Charges for Services and Sales				
Sewer	1,827,847	1,867,360	1,870,242	1,598,837
Water	4,813,102	4,726,698	5,121,733	4,753,641
Total Charges for Services and Sales	6,640,949	6,594,058	6,991,975	6,352,478
Operating Grants and Contributions	0	0	0	40,000
Capital Grants and Contributions	1,529,785	39,793	53,807	679,482
<i>Total Business Type Activities Program Revenues</i>	<u>8,170,734</u>	<u>6,633,851</u>	<u>7,045,782</u>	<u>7,071,960</u>
<i>Total Primary Government Program Revenues</i>	<u>\$50,806,096</u>	<u>\$51,071,024</u>	<u>\$51,761,245</u>	<u>\$52,169,168</u>

2015	2014	2013	2012	2011	2010
\$3,763,055	\$3,575,001	\$3,001,328	\$3,456,899	\$2,730,378	\$3,142,457
1,806,354	1,565,877	1,785,717	2,022,789	1,549,376	1,443,302
2,147,534	2,178,762	2,159,950	1,932,101	1,555,786	1,948,289
161,659	183,575	236,579	124,127	214,152	147,984
998,314	972,010	859,363	858,984	783,836	708,289
319,212	989,216	1,181,767	240,707	715,991	349,538
439,382	117,364	124,249	1,061,638	78,909	237,678
9,635,510	9,581,805	9,348,953	9,697,245	7,628,428	7,977,537
32,471,001	28,176,110	27,956,913	30,216,944	33,043,294	35,004,090
2,054,970	3,179,354	2,189,250	3,538,866	4,751,921	2,424,839
44,161,481	40,937,269	39,495,116	43,453,055	45,423,643	45,406,466
1,688,427	1,710,529	1,447,140	1,375,670	1,275,066	1,229,153
4,945,024	4,716,923	4,589,837	4,604,245	4,655,987	4,477,179
6,633,451	6,427,452	6,036,977	5,979,915	5,931,053	5,706,332
0	0	0	0	0	0
859,673	686,447	3,502,278	1,849,240	808,455	244,901
7,493,124	7,113,899	9,539,255	7,829,155	6,739,508	5,951,233
\$51,654,605	\$48,051,168	\$49,034,371	\$51,282,210	\$52,163,151	\$51,357,699

(Continued)

**Jefferson County, Ohio**  
*Changes in Net Position (Continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

<b>Expenses</b>	2019	2018	2017	2016
<b>Governmental Activities:</b>				
General Government:				
Legislative and Executive	\$9,880,066	\$8,183,065	\$8,734,780	\$8,458,434
Judicial	6,008,625	5,142,195	5,305,254	4,578,307
Public Safety	17,149,396	13,828,806	14,724,282	12,666,914
Public Works	11,239,475	11,471,643	12,295,605	8,572,676
Health	14,923,899	13,376,962	13,864,752	13,401,349
Human Services	16,600,599	15,251,933	16,551,947	14,489,909
Conservation and Recreation	221,105	286,189	215,807	261,259
Economic Development and Assistance	1,634,870	1,153,223	1,119,345	1,430,207
Interest and Fiscal Charges	441,384	547,347	589,064	667,861
<i>Total Governmental Activities</i>	<u>78,099,419</u>	<u>69,241,363</u>	<u>73,400,836</u>	<u>64,526,916</u>
<b>Business-Type Activities:</b>				
Sewer	2,801,174	2,902,710	2,332,796	2,252,093
Water	6,233,086	5,759,625	5,814,152	5,467,747
<i>Total Business-type Activities</i>	<u>9,034,260</u>	<u>8,662,335</u>	<u>8,146,948</u>	<u>7,719,840</u>
<i>Total Primary Government Program Expenses</i>	<u>87,133,679</u>	<u>77,903,698</u>	<u>81,547,784</u>	<u>72,246,756</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	(35,464,057)	(24,804,190)	(28,685,373)	(19,429,708)
Business-type Activities	(863,526)	(2,028,484)	(1,101,166)	(647,880)
<i>Total Primary Government</i>				
<i>Net (Expense)Revenue</i>	<u>(\$36,327,583)</u>	<u>(\$26,832,674)</u>	<u>(\$29,786,539)</u>	<u>(\$20,077,588)</u>

2015	2014	2013	2012	2011	2010
\$6,454,200	\$7,142,851	\$6,529,152	\$6,773,527	\$6,785,618	\$6,189,441
4,123,407	4,071,525	4,124,020	4,304,040	3,813,796	3,573,245
11,451,829	11,340,788	10,847,282	11,071,269	9,934,028	9,476,851
8,455,519	9,228,871	7,493,419	8,228,727	7,247,033	7,273,883
13,354,461	13,865,712	13,722,045	17,056,388	17,956,816	18,755,114
14,337,785	14,094,692	12,694,607	13,223,085	13,297,112	14,174,160
215,667	240,069	252,548	0	69,160	11,400
1,233,841	2,024,455	1,515,781	2,040,631	1,659,847	1,540,861
720,233	925,575	1,023,178	1,042,002	1,009,555	1,308,309
<u>60,346,942</u>	<u>62,934,538</u>	<u>58,202,032</u>	<u>63,739,669</u>	<u>61,772,965</u>	<u>62,303,264</u>
2,243,808	2,083,941	1,716,138	1,443,617	1,481,831	1,370,465
5,619,034	5,434,708	5,249,180	5,208,929	4,953,016	4,996,563
<u>7,862,842</u>	<u>7,518,649</u>	<u>6,965,318</u>	<u>6,652,546</u>	<u>6,434,847</u>	<u>6,367,028</u>
<u>68,209,784</u>	<u>70,453,187</u>	<u>65,167,350</u>	<u>70,392,215</u>	<u>68,207,812</u>	<u>68,670,292</u>
(16,185,461)	(21,997,269)	(18,706,916)	(20,286,614)	(16,349,322)	(16,896,798)
<u>(369,718)</u>	<u>(404,750)</u>	<u>2,573,937</u>	<u>1,176,609</u>	<u>304,661</u>	<u>(415,795)</u>
<u>(\$16,555,179)</u>	<u>(\$22,402,019)</u>	<u>(\$16,132,979)</u>	<u>(\$19,110,005)</u>	<u>(\$16,044,661)</u>	<u>(\$17,312,593)</u>

(Continued)

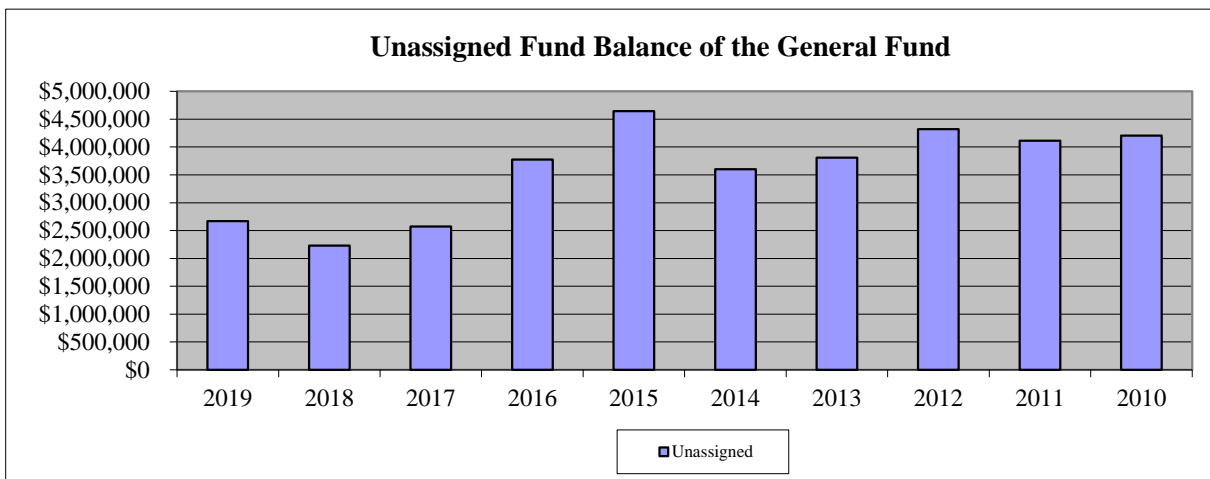
**Jefferson County, Ohio**  
*Changes in Net Position (Continued)*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

<b>General Revenues and Other Changes in Net Position</b>	2019	2018	2017	2016
<b>Governmental Activities:</b>				
Property Taxes Levied for General Purposes	\$2,531,046	\$2,234,196	\$2,373,672	\$2,184,246
Property Taxes Levied for:				
Mental Health	398,555	345,159	374,183	332,345
Developmental Disabilities	3,296,507	2,905,049	3,122,096	2,803,497
Jail Operating	1,437,666	1,268,256	1,361,649	1,223,807
Emergency 911	1,958,035	1,766,371	1,876,915	1,717,875
Children Services	927,230	809,409	878,555	787,816
Senior Citizens	1,502,761	1,343,318	1,425,645	1,301,519
Permanent Improvement	0	0	0	0
Debt Service	0	0	1,190,892	1,298,129
Permissive Sales Tax Levied for General Purposes	6,002,143	6,442,305	6,364,221	5,704,874
Permissive Sales Tax Levied for:				
Road and Bridge Improvments	3,618,241	3,747,543	3,727,941	3,365,018
Public Safety	1,753,554	1,846,315	1,840,539	1,657,907
Jail Operating	0	500,000	0	200,000
Debt Service	1,538,512	1,128,404	1,621,467	1,262,222
Grants and Entitlements not				
Restricted to Specific Programs	2,277,282	2,104,002	2,016,190	2,005,468
Investment Earnings	844,332	272,872	240,589	172,020
Oil and Gas Lease Bonus	18,097	200,195	206,031	475,811
Unrestricted Contributions	9,537	91,958	0	0
Miscellaneous	707,727	273,274	209,105	492,328
Transfers	0	0	0	0
<i>Total Governmental Activities</i>	<u>28,821,225</u>	<u>27,278,626</u>	<u>28,829,690</u>	<u>26,984,882</u>
<b>Business-type Activities:</b>				
Permissive Sales Tax Levied for:				
Sewer	82,736	115,308	86,864	78,333
Water	248,207	233,638	260,593	235,000
Investment Earnings	25,804	26,505	23,928	23,832
Gain on Sale of Capital Assets	0	0	0	65,161
Miscellaneous	84,407	18,962	49,263	25,070
Special Item	0	0	1,787,727	0
Transfers	0	0	0	0
<i>Total Business-type Activities</i>	<u>441,154</u>	<u>394,413</u>	<u>2,208,375</u>	<u>427,396</u>
<i>Total Primary Government</i>	<u>29,262,379</u>	<u>27,673,039</u>	<u>31,038,065</u>	<u>27,412,278</u>
<b>Change in Net Position</b>				
Governmental Activities	(6,642,832)	2,474,436	144,317	7,555,174
Business-type Activities	(422,372)	(1,634,071)	1,107,209	(220,484)
<i>Total Primary Government Change in Net Position</i>	<u>(\$7,065,204)</u>	<u>\$840,365</u>	<u>\$1,251,526</u>	<u>\$7,334,690</u>

2015	2014	2013	2012	2011	2010
\$2,002,722	\$1,923,540	\$1,893,402	\$1,893,932	\$1,848,153	\$1,854,029
294,886	279,499	273,497	271,093	265,468	270,636
2,543,299	2,423,419	2,379,908	2,373,354	2,324,326	2,362,308
1,112,410	1,060,539	1,041,703	1,039,192	1,017,932	1,034,077
1,608,473	1,543,729	1,525,155	1,184,758	1,141,366	1,158,994
714,004	679,450	667,120	665,057	651,212	662,128
1,210,248	987,547	944,110	948,684	927,911	940,757
0	0	0	0	0	0
1,192,367	1,143,043	1,130,359	1,125,486	1,100,266	1,114,095
6,274,945	5,593,306	5,255,283	4,919,221	4,639,671	4,479,585
3,726,115	3,313,688	3,133,033	2,937,651	2,775,287	2,682,052
1,823,861	1,618,124	1,527,203	1,429,292	1,377,676	1,271,854
250,000	200,000	300,000	250,000	150,000	0
1,356,723	1,225,870	1,047,351	1,069,045	1,033,100	1,101,253
2,080,255	2,040,861	2,067,869	1,918,673	1,941,770	2,562,048
98,022	143,102	96,276	192,381	198,403	327,912
0	0	0	0	0	0
0	0	0	0	0	0
324,729	418,519	580,594	484,827	723,619	508,317
0	0	0	(260,000)	0	0
26,613,059	24,594,236	23,862,863	22,442,646	22,116,160	22,330,045
86,075	76,386	72,179	67,610	63,808	61,621
258,224	229,157	216,539	202,831	191,424	184,861
0	0	0	0	0	0
0	0	0	0	0	0
45,101	31,145	41,102	53,437	28,387	25,986
0	0	0	0	0	0
0	0	0	260,000	0	0
389,400	336,688	329,820	583,878	283,619	272,468
27,002,459	24,930,924	24,192,683	23,026,524	22,399,779	22,602,513
10,427,598	2,596,967	5,155,947	2,156,032	5,766,838	5,433,247
19,682	(68,062)	2,903,757	1,760,487	588,280	(143,327)
\$10,447,280	\$2,528,905	\$8,059,704	\$3,916,519	\$6,355,118	\$5,289,920

**Jefferson County, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified accrual basis of accounting)*

	2019	2018	2017	2016
<b>General Fund</b>				
Nonspendable:				
Materials and Supplies Inventory	\$43,677	\$39,483	\$45,160	\$43,766
Prepaid Items	132,915	133,844	95,399	85,879
Unclaimed Monies	298,104	307,754	539,087	391,088
Restricted for Claimants	0	0	0	0
Assigned	1,540,248	2,811,435	2,342,429	137,756
Unassigned	<u>2,670,289</u>	<u>2,231,382</u>	<u>2,573,621</u>	<u>3,773,680</u>
<i>Total General Fund</i>	<u>4,685,233</u>	<u>5,523,898</u>	<u>5,595,696</u>	<u>4,432,169</u>
<b>All Other Governmental Funds</b>				
Nonspendable:				
Materials and Supplies Inventory	689,684	404,283	430,149	474,025
Prepaid Items	359,069	338,951	123,557	97,066
Restricted for:				
Debt Service	1,534,704	2,473,419	3,690,316	3,253,298
Capital Outlay	0	1,793,308	5,445,643	4,704,909
Children's Home	1,357,069	1,204,125	1,256,518	1,154,448
Community Development	12,457	11,799	43,186	37,866
Motor Vehicle and Gasoline Tax	3,921,045	3,482,531	3,899,214	3,441,757
Mental Health	2,952,212	3,111,838	2,983,319	2,868,217
Developmental Disabilities	7,353,948	7,437,583	6,711,736	6,969,105
Tuberculosis/Crippled Child Levy	483,422	521,598	546,766	631,668
Children Services	2,108,684	1,767,469	1,719,599	2,043,834
Court/Corrections and Public Safety	3,102,162	2,310,497	2,755,421	2,355,988
Public Assistance	307,932	155,253	80,903	113,208
Child Support Enforcement	1,807,650	2,119,983	1,984,439	0
Senior Citizens Levy	53,678	115,101	63,755	0
Real Estate Assessment and Delq Collections	1,400,796	1,272,355	1,244,736	0
Local Programs	3,221,354	1,915,156	599,395	0
Other Purposes	0	0	0	3,709,916
Unassigned (Deficit)	<u>(268,408)</u>	<u>(346,790)</u>	<u>(620,573)</u>	<u>(899,362)</u>
<b>Total All Other Governmental Funds</b>	<u>30,397,458</u>	<u>30,088,459</u>	<u>32,958,079</u>	<u>30,955,943</u>
<b>Total Governmental Funds</b>	<u>\$35,082,691</u>	<u>\$35,612,357</u>	<u>\$38,553,775</u>	<u>\$35,388,112</u>





2015	2014	2013	2012	2011	2010
\$42,565	\$45,926	\$50,906	\$54,076	\$64,486	\$49,011
84,201	92,149	51,858	44,496	46,574	43,851
440,263	490,901	510,687	404,272	317,249	0
0	0	0	0	0	312,759
49,815	37,899	42,332	77,773	40,874	49,360
4,644,851	3,601,014	3,807,549	4,323,091	4,113,825	4,206,883
5,261,695	4,267,889	4,463,332	4,903,708	4,583,008	4,661,864
484,544	505,220	309,020	449,630	474,792	430,641
103,313	137,427	104,585	102,365	107,506	144,025
3,287,039	3,286,381	3,413,142	3,558,896	3,569,363	3,600,988
2,163,928	2,873,288	1,825,099	3,840,599	1,187,506	1,362,564
1,120,870	1,133,532	1,114,244	983,510	921,533	952,229
248,163	240,889	285,062	257,254	127,271	47,936
3,739,599	2,820,210	2,840,566	2,180,753	1,814,724	2,370,925
2,480,358	2,426,297	2,567,658	2,437,150	3,008,002	3,475,034
6,423,176	6,548,079	7,037,564	6,943,929	6,876,411	6,172,815
726,784	805,065	983,212	1,112,607	1,280,140	1,383,338
2,310,525	1,908,572	1,951,210	1,869,404	2,112,086	1,810,857
1,986,801	1,833,517	2,042,075	2,468,834	2,668,302	3,330,910
135,070	17,600	177,412	17,787	191,658	83,111
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
2,891,577	2,376,171	2,415,002	1,620,442	739,876	639,879
(1,288,898)	(1,783,239)	(1,822,628)	(2,185,831)	(2,165,390)	(2,425,127)
26,812,849	25,129,009	25,243,223	25,657,329	22,913,780	23,380,125
\$32,074,544	\$29,396,898	\$29,706,555	\$30,561,037	\$27,496,788	\$28,041,989

**Jefferson County, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified accrual basis of accounting)*

	2019	2018	2017	2016
<b>Revenues</b>				
Property Taxes	\$11,658,199	\$10,795,151	\$12,777,732	\$11,172,644
Permissive Sales Taxes	13,008,463	13,635,843	13,612,693	12,211,333
Charges for Services	8,937,998	9,130,879	8,980,025	7,594,757
Licenses and Permits	606,397	656,087	666,410	676,990
Fines and Forfeitures	773,884	750,544	1,007,509	578,192
Intergovernmental	33,099,234	33,288,714	32,531,013	30,683,182
Investment Income	777,071	240,357	206,432	144,859
Rent and Royalties	2,735,292	1,265,450	300,859	357,151
Oil and Gas Lease Bonus	18,097	200,195	206,031	475,811
Contributions and Donations	9,537	91,958	0	0
Other	707,727	273,274	209,105	492,328
<i>Total Revenues</i>	<u>72,331,899</u>	<u>70,328,452</u>	<u>70,497,809</u>	<u>64,387,247</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative and Executive	7,364,083	7,564,864	7,458,754	6,905,945
Judicial	4,651,971	4,570,683	4,382,800	4,286,247
Public Safety	13,008,310	12,626,964	11,658,011	11,052,092
Public Works	10,572,187	12,242,022	10,017,141	7,766,921
Health	13,291,667	12,756,205	13,352,088	12,987,355
Human Services	14,988,904	14,354,541	15,212,579	14,248,161
Conservation and Recreation	208,145	273,229	192,869	248,299
Economic Development and Assistance	2,024,589	851,123	1,091,314	1,169,526
Other	690,272	659,908	359,392	331,666
Capital Outlay	2,879,395	3,989,475	2,429,345	2,074,592
Debt Service:				
Principal Retirement	2,732,788	2,821,216	3,591,741	3,253,433
Interest and Fiscal Charges	449,254	559,640	596,522	670,739
Issuance Costs	0	0	0	17,500
Interest on Capital Appreciation Bonds	0	0	0	0
<i>Total Expenditures</i>	<u>72,861,565</u>	<u>73,269,870</u>	<u>70,342,556</u>	<u>65,012,476</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(529,666)</u>	<u>(2,941,418)</u>	<u>155,253</u>	<u>(625,229)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	6,833,358	4,695,578	4,816,778	4,647,946
General Obligation Bonds Issued	0	0	3,000,000	3,850,000
Refunding Bonds Issued	0	0	0	0
Premium on General Obligation Bonds Issued	0	0	0	0
Sale of Capital Assets	0	0	0	88,797
Inception of Capital Lease	0	0	10,410	0
Insurance Recoveries	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0
Transfers Out	(6,833,358)	(4,695,578)	(4,816,778)	(4,647,946)
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>3,010,410</u>	<u>3,938,797</u>
<i>Net Change in Fund Balances</i>	<u>(\$529,666)</u>	<u>(\$2,941,418)</u>	<u>\$3,165,663</u>	<u>\$3,313,568</u>
Debt Service as a Percentage of Noncapital Expenditures	5.0%	5.6%	6.6%	6.6%

2015	2014	2013	2012	2011	2010
\$10,760,070	\$10,238,273	\$9,945,981	\$9,347,678	\$9,369,001	\$9,429,779
13,558,447	11,660,821	11,248,192	10,569,566	9,818,075	9,620,057
8,099,947	8,063,512	7,717,983	7,802,953	6,389,195	6,785,075
673,381	662,263	647,809	599,075	542,479	559,501
757,402	582,431	612,111	889,024	423,876	387,077
31,727,747	31,597,294	30,561,419	32,941,678	35,741,257	39,023,292
73,955	130,916	91,072	152,900	102,017	199,775
308,494	294,343	279,544	152,987	170,653	374,656
0	0	0	0	0	0
0	0	0	0	0	0
324,729	418,519	580,594	484,827	723,619	508,317
66,284,172	63,648,372	61,684,705	62,940,688	63,280,172	66,887,529
5,924,839	6,564,684	5,800,729	5,620,002	5,979,890	5,644,041
4,142,146	3,922,690	4,065,860	4,026,826	3,667,692	3,451,216
10,690,002	10,490,988	10,508,027	10,216,724	9,755,510	9,120,236
8,281,851	7,258,243	7,021,000	6,549,844	7,965,152	6,564,896
13,476,300	14,038,602	13,751,426	16,445,214	17,559,309	17,671,299
14,478,109	13,892,969	12,753,869	12,854,228	13,075,888	14,104,357
202,708	227,109	239,588	75,000	68,790	0
884,918	3,267,654	2,332,286	2,352,996	3,083,580	1,408,675
353,154	461,331	375,713	460,754	420,928	375,707
1,133,466	2,805,523	3,403,031	2,668,395	500,244	1,180,197
3,336,276	3,117,716	2,995,526	2,439,765	2,405,611	1,752,079
733,531	769,729	867,514	832,804	1,022,364	1,133,125
0	14,750	0	99,857	0	85,009
0	0	0	0	0	636,108
63,637,300	66,831,988	64,114,569	64,642,409	65,504,958	63,126,945
2,646,872	(3,183,616)	(2,429,864)	(1,701,721)	(2,224,786)	3,760,584
4,592,434	5,045,053	4,631,050	3,892,910	3,628,302	3,321,668
0	2,775,000	1,500,000	3,525,000	0	0
0	0	0	4,355,000	0	4,095,000
0	0	0	0	0	43,820
0	0	0	0	0	45,881
30,774	98,959	75,382	21,818	0	0
0	0	0	0	1,679,585	0
0	0	0	(4,229,300)	0	(4,053,811)
(4,592,434)	(5,045,053)	(4,631,050)	(4,152,910)	(3,628,302)	(3,321,668)
30,774	2,873,959	1,575,382	4,765,970	1,679,585	130,890
\$2,677,646	(\$309,657)	(\$854,482)	\$3,064,249	(\$545,201)	\$3,891,474
6.9%	6.5%	7.0%	5.6%	5.8%	5.9%

**Jefferson County, Ohio**  
*Assessed and Estimated Actual Value of Taxable Property*  
*Last Ten Years*

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial/ Industrial/PU		Assessed Value	Estimated Actual Value
2019	\$796,915,130	\$318,557,270	\$3,187,064,000	\$464,247,650	\$1,326,421,857
2018	751,780,510	236,958,740	2,824,969,286	384,166,550	1,097,618,714
2017	749,777,260	217,860,540	2,764,679,429	447,014,180	1,277,183,371
2016	749,035,630	215,044,830	2,754,515,600	329,582,520	941,664,343
2015	715,823,970	213,354,600	2,654,795,914	298,736,560	853,533,029
2014	713,355,990	209,882,500	2,637,824,257	285,423,220	815,494,914
2013	711,054,945	207,856,520	2,625,461,329	266,734,740	762,099,257
2012	704,776,335	201,909,090	2,590,529,786	245,842,810	702,408,029
2011	702,105,850	200,480,870	2,578,819,200	249,840,070	713,828,771
2010	702,045,720	195,922,790	2,565,624,314	256,976,910	731,043,600

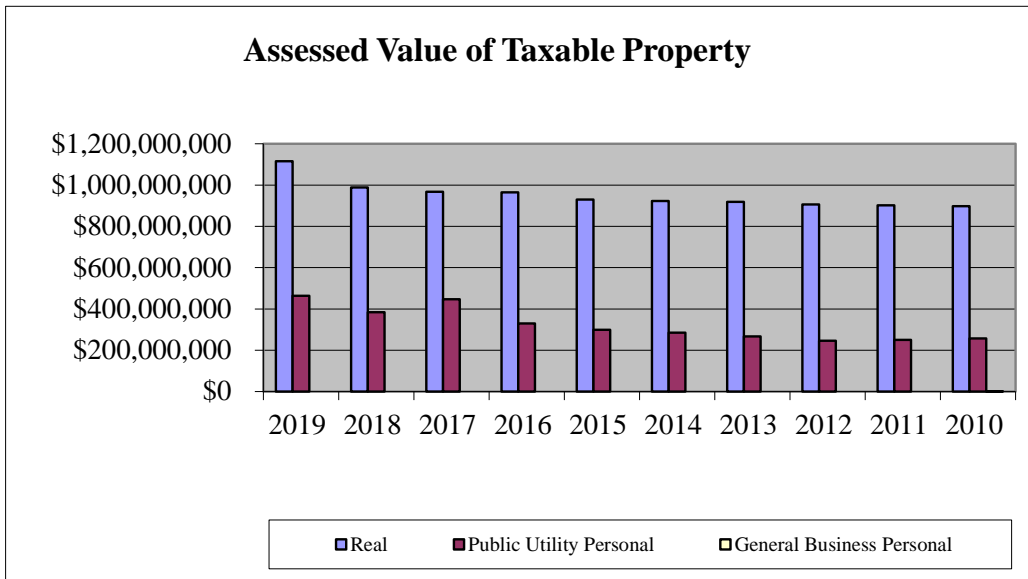
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property tax has been phased out, and during the phase out period, all general business tangible personal property was assessed at 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers, (except telephone companies whose last year to pay tangible personal property tax was 2010).

The tangible personal property values associated with each year were the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

*Source :* Jefferson County Auditor

Tangible Personal Property		Total		Ratio	Weighted Average Tax Rate
General Business					
Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value		
\$0	\$0	\$1,579,720,050	\$4,513,485,857	35.00%	\$8.63
0	0	1,372,905,800	3,922,588,000	35.00%	8.65
0	0	1,414,651,980	4,041,862,800	35.00%	9.84
0	0	1,293,662,980	3,696,179,943	35.00%	9.63
0	0	1,227,915,130	3,508,328,943	35.00%	9.73
0	0	1,208,661,710	3,453,319,171	35.00%	9.50
0	0	1,185,646,205	3,387,560,586	35.00%	9.46
0	0	1,152,528,235	3,292,937,815	35.00%	9.10
0	0	1,152,426,790	3,292,647,971	35.00%	9.11
1,188,770	19,020,320	1,156,134,190	3,315,688,234	34.87%	9.12



**Jefferson County, Ohio**  
*Property Tax Rates*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
<b>Unvoted Millage</b>				
Operating	<u>1.850000</u>	<u>1.850000</u>	<u>1.850000</u>	<u>1.850000</u>
<b>Voted Millage - by levy</b>				
1976 Mental Health				
Residential/Agricultural Real	0.116457	0.122483	0.122481	0.122428
Commercial/Industrial and Public Utility Real	0.360033	0.362484	0.362226	0.361790
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000
1985 Mental Retardation Development Disability				
Residential/Agricultural Real	0.727615	0.765266	0.765257	0.764926
Commercial/Industrial and Public Utility Real	1.410458	1.420061	1.419049	1.417343
General Business and Public Utility Personal	1.800000	1.800000	1.800000	1.800000
2012 9-1-1 System				
Residential/Agricultural Real	1.352427	1.422409	1.422393	1.421778
Commercial/Industrial and Public Utility Real	1.469256	1.479259	1.478206	1.476429
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
1988 Children Services				
Residential/Agricultural Real	0.404621	0.425558	0.425553	0.425369
Commercial/Industrial and Public Utility Real	0.785402	0.790749	0.790186	0.789236
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
1992 Bond / Jail (\$15,000,000)				
Residential/Agricultural Real	0.000000	0.000000	1.100000	1.100000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	1.100000	1.100000
General Business and Public Utility Personal	0.000000	0.000000	1.100000	1.100000
1992 Mental Retardation Development Disability				
Residential/Agricultural Real	0.743923	0.782418	0.782408	0.782069
Commercial/Industrial and Public Utility Real	1.390064	1.399528	1.398532	1.396850
General Business and Public Utility Personal	1.700000	1.700000	1.700000	1.700000
1992 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
1993 Jail Operating and Equipment				
Residential/Agricultural Real	0.656977	0.690973	0.690964	0.690666
Commercial/Industrial and Public Utility Real	1.226527	1.234878	1.233999	1.232515
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
1997 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
2002 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000

2015	2014	2013	2012	2011	2010
1.850000	1.850000	1.850000	1.850000	1.850000	1.850000
0.128027	0.128060	0.128001	0.129163	0.129231	0.129277
0.359922	0.358720	0.357167	0.367572	0.367818	0.367789
0.500000	0.500000	0.500000	0.500000	0.500000	0.500000
0.799907	0.800110	0.799745	0.807006	0.807429	0.807721
1.410026	1.405314	1.399230	1.439992	1.440959	1.440840
1.800000	1.800000	1.800000	1.800000	1.800000	1.800000
1.486800	1.487179	1.486503	0.000000	0.000000	0.000000
1.468806	1.463898	1.457560	0.000000	0.000000	0.000000
1.500000	1.500000	1.500000	0.000000	0.000000	0.000000
0.444822	0.444935	0.444732	0.448770	0.449006	0.449169
0.785161	0.782537	0.779150	0.801849	0.802386	0.802322
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
0.817836	0.818045	0.817672	0.825096	0.825530	0.825829
1.389639	1.384996	1.379000	1.419173	1.420125	1.420010
1.700000	1.700000	1.700000	1.700000	1.700000	1.700000
0.000000	0.000000	0.000000	0.315478	0.315643	0.315758
0.000000	0.000000	0.000000	0.542625	0.542989	0.542945
0.000000	0.000000	0.000000	0.650000	0.650000	0.650000
0.722251	0.722436	0.722106	0.728661	0.729043	0.729307
1.226152	1.222056	1.216765	1.252212	1.253052	1.252950
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
0.000000	0.000000	0.000000	0.208814	0.208924	0.208999
0.000000	0.000000	0.000000	0.292182	0.292378	0.292355
0.000000	0.000000	0.000000	0.350000	0.350000	0.350000
0.000000	0.000000	0.000000	0.416507	0.416726	0.416877
0.000000	0.000000	0.000000	0.438723	0.439018	0.438982
0.000000	0.000000	0.000000	0.500000	0.500000	0.500000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
<b>2004 Senior Citizens</b>				
Residential/Agricultural Real	0.807031	0.848792	0.848782	0.848415
Commercial/Industrial and Public Utility Real	0.912178	0.918389	0.917735	0.916632
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
<b>2008 Dog Pound</b>				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
<b>2014 Senior Citizens</b>				
Residential/Agricultural Real	0.181878	0.191289	0.191287	0.191204
Commercial/Industrial and Public Utility Real	0.198647	0.200000	0.200000	0.200000
General Business and Public Utility Personal	0.200000	0.200000	0.200000	0.200000
<b>Total voted millage by type of property</b>				
Residential/Agricultural Real	4.990929	5.249188	6.349125	6.346855
Commercial/Industrial and Public Utility Real	7.752565	7.805348	8.899933	8.890795
General Business and Public Utility Personal	9.200000	9.200000	10.300000	10.300000
<b>Total millage by type of property</b>				
Residential/Agricultural Real	6.840929	7.099188	8.199125	8.196855
Commercial/Industrial and Public Utility Real	9.602565	9.655348	10.749933	10.740795
General Business and Public Utility Personal	11.050000	11.050000	12.150000	12.150000
<b>Total Weighted Average Tax Rate</b>				
	8.634785	8.645889	9.840389	9.626863

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes. Real property is reappraised every six years and property values are updated in the third year following each reappraisal.

*Source : Jefferson County Auditor*



2015	2014	2013	2012	2011	2010
0.887215	0.887442	0.887038	0.895092	0.895563	0.895888
0.911900	0.908853	0.904919	0.931282	0.931908	0.931830
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.199948	0.000000	0.000000	0.000000	0.000000	0.000000
0.200000	0.000000	0.000000	0.000000	0.000000	0.000000
0.200000	0.000000	0.000000	0.000000	0.000000	0.000000
6.586806	6.388207	6.385797	5.874587	5.877095	5.878825
8.851606	8.626374	8.593791	8.585610	8.590633	8.590023
10.300000	10.100000	10.100000	10.100000	10.100000	10.100000
8.436806	8.238207	8.235797	7.724587	7.727095	7.728825
10.701606	10.476374	10.443791	10.435610	10.440633	10.440023
12.150000	11.950000	11.950000	11.950000	11.950000	11.950000
9.733697	9.503395	9.458466	9.100838	9.114657	9.118579

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
<b>Cities:</b>				
<b>Steubenville</b>				
Residential/Agricultural Real	5.088345	5.174745	5.174595	5.174000
Commercial/Industrial and Public Utility Real	6.815620	6.543020	6.540775	6.528370
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000
<b>Toronto</b>				
Residential/Agricultural Real	3.030224	3.040412	3.040378	3.040371
Commercial/Industrial and Public Utility Real	3.184862	3.200043	3.200043	3.200043
General Business and Public Utility Personal	3.400000	3.400000	3.400000	3.400000
<b>Villages:</b>				
<b>Adena</b>				
Residential/Agricultural Real	13.633349	19.793813	19.879518	16.879518
Commercial/Industrial and Public Utility Real	14.991977	26.176145	26.255710	23.255710
General Business and Public Utility Personal	24.000000	33.000000	33.000000	30.000000
<b>Amsterdam</b>				
Residential/Agricultural Real	10.355208	10.592009	10.592009	10.592009
Commercial/Industrial and Public Utility Real	12.191630	16.338382	16.338382	16.338382
General Business and Public Utility Personal	19.400000	19.400000	19.400000	19.400000
<b>Bergholz</b>				
Residential/Agricultural Real	5.886428	6.143909	6.143909	6.144895
Commercial/Industrial and Public Utility Real	5.915305	5.709256	5.709256	5.709256
General Business and Public Utility Personal	10.200000	10.200000	10.200000	10.200000
<b>Bloomington</b>				
Residential/Agricultural Real	1.984707	1.988838	1.988838	1.988838
Commercial/Industrial and Public Utility Real	2.009591	1.912618	1.912618	1.912618
General Business and Public Utility Personal	3.400000	3.400000	3.400000	3.400000
<b>Dillonville</b>				
Residential/Agricultural Real	12.374322	12.690144	12.690144	12.691933
Commercial/Industrial and Public Utility Real	14.245102	16.539505	16.539505	16.539505
General Business and Public Utility Personal	21.400000	21.400000	21.400000	21.400000
<b>Empire</b>				
Residential/Agricultural Real	7.305420	7.197900	7.197900	7.197900
Commercial/Industrial and Public Utility Real	5.455385	6.875895	6.875895	6.875895
General Business and Public Utility Personal	12.200000	12.200000	12.200000	12.200000
<b>Irondale</b>				
Residential/Agricultural Real	10.245243	10.932318	10.932318	10.932318
Commercial/Industrial and Public Utility Real	11.179454	11.500440	11.500440	11.500440
General Business and Public Utility Personal	13.000000	13.000000	13.000000	13.000000
<b>Mingo Junction</b>				
Residential/Agricultural Real	11.746279	8.800000	8.800000	8.799922
Commercial/Industrial and Public Utility Real	11.465356	8.745358	8.745370	8.745370
General Business and Public Utility Personal	11.800000	8.800000	8.800000	8.800000
<b>Mt. Pleasant</b>				
Residential/Agricultural Real	15.031196	15.323269	15.315786	15.314331
Commercial/Industrial and Public Utility Real	17.744087	19.274454	19.274454	19.274454
General Business and Public Utility Personal	28.900000	28.900000	28.900000	28.900000
<b>New Alexandria</b>				
Residential/Agricultural Real	9.353310	6.862200	6.862200	6.862200
Commercial/Industrial and Public Utility Real	7.902623	5.689655	5.689655	5.689655
General Business and Public Utility Personal	9.400000	7.400000	7.400000	7.400000

2015	2014	2013	2012	2011	2010
5.165250	5.165145	5.159635	5.035400	5.035360	5.035500
6.558850	6.557040	6.544940	6.584500	6.583855	6.582720
8.200000	8.200000	8.200000	8.200000	8.200000	8.200000
3.052008	3.052000	3.052019	3.041300	3.041297	3.041292
3.201183	3.202113	3.201957	3.203082	3.203093	3.203202
3.400000	3.400000	3.400000	3.400000	3.400000	3.400000
18.211559	18.435817	18.052842	18.679424	18.593070	18.595379
23.387015	23.303203	23.065433	23.182986	23.144069	23.144069
30.000000	30.000000	30.000000	30.000000	30.000000	30.000000
10.563733	10.569884	10.570271	10.991364	10.981791	10.981791
16.262083	16.262083	16.262083	15.740381	15.740381	15.740381
19.400000	19.400000	19.400000	19.400000	19.400000	19.400000
5.998840	5.997181	5.999235	6.198789	4.198035	4.200200
5.704441	5.704441	5.704441	5.693472	3.693472	3.693472
10.200000	10.200000	10.200000	10.200000	8.200000	8.200000
1.992321	1.992247	1.992247	1.985713	1.985205	1.985101
1.917266	1.917266	1.917266	1.935030	1.935030	1.935030
3.400000	3.400000	3.400000	3.400000	3.400000	3.400000
9.908857	9.908857	9.908857	9.830211	9.829595	9.823943
13.901517	13.901517	13.901517	14.205212	13.968418	13.968418
18.900000	18.900000	18.900000	18.900000	18.900000	18.900000
6.611320	6.611320	6.611320	6.208840	6.208840	6.208840
6.875895	6.875895	6.875895	6.981070	6.981080	6.981050
12.200000	12.200000	12.200000	12.200000	12.200000	12.200000
10.947461	10.947461	12.007323	8.224883	8.223262	8.223262
11.500440	11.463764	12.576476	8.855045	8.855045	8.855045
13.000000	13.000000	15.000000	11.000000	11.000000	11.000000
8.800000	6.154962	6.154962	5.967294	5.967424	5.967120
8.794906	8.281844	8.278772	8.071408	8.072410	8.070222
8.800000	8.800000	8.800000	8.800000	8.800000	8.800000
15.322101	13.322957	13.322957	13.461778	13.461778	13.416778
19.262896	17.262896	17.262896	16.962017	16.962017	16.962017
28.900000	26.900000	26.900000	26.900000	26.900000	26.900000
6.498975	6.501495	6.501595	6.512180	6.562295	6.562295
5.651010	5.651010	5.651010	6.258915	6.258915	6.258915
7.400000	7.400000	7.400000	7.400000	7.400000	7.400000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
<b>Rayland</b>				
Residential/Agricultural Real	5.500108	5.564784	5.564788	5.564496
Commercial/Industrial and Public Utility Real	5.677824	6.140232	6.140232	6.140232
General Business and Public Utility Personal	6.200000	6.200000	6.200000	6.200000
<b>Richmond</b>				
Residential/Agricultural Real	7.014715	7.340518	5.783660	5.004801
Commercial/Industrial and Public Utility Real	6.625959	7.386618	5.617732	4.733289
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000
<b>Smithfield</b>				
Residential/Agricultural Real	10.762783	14.997576	14.997582	18.703918
Commercial/Industrial and Public Utility Real	11.878930	18.044964	18.044964	22.044964
General Business and Public Utility Personal	12.500000	20.500000	20.500000	24.500000
<b>Stratton</b>				
Residential/Agricultural Real	9.920125	9.999805	9.999805	10.000000
Commercial/Industrial and Public Utility Real	8.751467	9.993885	9.993885	9.993885
General Business and Public Utility Personal	10.000000	10.000000	10.000000	10.000000
<b>Tiltonsville</b>				
Residential/Agricultural Real	12.825398	13.435360	8.335360	8.336000
Commercial/Industrial and Public Utility Real	13.728003	14.405158	9.305158	9.305158
General Business and Public Utility Personal	16.300000	16.300000	11.200000	11.200000
<b>Wintersville</b>				
Residential/Agricultural Real	4.375559	4.420948	4.420949	7.008854
Commercial/Industrial and Public Utility Real	4.701166	4.690185	4.685742	7.409989
General Business and Public Utility Personal	5.800000	5.800000	5.800000	9.800000
<b>Yorkville</b>				
Residential/Agricultural Real	10.438989	7.111695	6.111695	6.111695
Commercial/Industrial and Public Utility Real	11.681954	8.356208	7.324731	7.323884
General Business and Public Utility Personal	14.350000	10.850000	9.850000	9.850000
<b>Townships:</b>				
<b>Brush Creek</b>				
Residential/Agricultural Real	3.080132	3.102340	3.102340	3.102248
Commercial/Industrial and Public Utility Real	3.841043	3.829591	3.829591	3.829591
General Business and Public Utility Personal	4.200000	4.200000	4.200000	4.200000
<b>Cross Creek</b>				
Residential/Agricultural Real	4.971125	5.045253	5.145333	7.651436
Commercial/Industrial and Public Utility Real	5.749478	5.963542	5.962786	9.239069
General Business and Public Utility Personal	7.400000	7.400000	7.400000	12.400000
<b>Island Creek</b>				
Residential/Agricultural Real	7.309415	5.548343	5.549196	5.548285
Commercial/Industrial and Public Utility Real	10.572476	8.334184	8.306742	8.304860
General Business and Public Utility Personal	11.700000	9.700000	9.700000	9.700000
<b>Knox</b>				
Residential/Agricultural Real	5.568249	5.310512	5.309903	5.310020
Commercial/Industrial and Public Utility Real	5.747953	5.459196	5.469594	5.522347
General Business and Public Utility Personal	8.700000	8.200000	8.200000	8.200000
<b>Mt. Pleasant</b>				
Residential/Agricultural Real	6.748826	7.059947	7.059955	7.060271
Commercial/Industrial and Public Utility Real	6.660690	7.075271	7.075271	7.075271
General Business and Public Utility Personal	9.100000	9.100000	9.100000	9.100000

2015	2014	2013	2012	2011	2010
5.845196	5.845196	5.845236	5.847184	5.847184	5.846688
6.200000	6.200000	6.200000	5.971104	5.971104	5.971104
6.200000	6.200000	6.200000	6.200000	6.200000	6.200000
5.290585	5.290575	5.290585	5.342293	5.341941	5.341941
4.856235	4.856235	4.856235	5.026723	5.026557	5.026557
14.400000	14.400000	14.400000	14.400000	14.400000	14.400000
13.258559	16.526548	16.537605	15.783646	15.775012	15.775800
15.133038	18.363712	18.363712	18.296735	18.296735	17.667289
19.500000	23.000000	23.000000	22.500000	22.500000	22.500000
5.000000	5.000000	5.000000	4.996425	4.999857	4.647562
4.993430	4.993430	4.993430	5.000000	5.000000	4.997705
5.000000	5.000000	5.000000	5.000000	5.000000	5.000000
8.767210	11.859267	11.859267	11.953358	11.953358	11.953335
9.321236	12.339471	12.487045	13.038305	13.038662	13.038670
11.200000	14.700000	14.700000	14.700000	14.700000	14.700000
7.183065	8.218349	7.183583	7.109396	7.108209	7.108735
7.431186	7.426934	7.421816	7.637158	7.658366	7.670925
9.800000	9.800000	9.800000	9.800000	9.800000	9.800000
6.294952	6.294952	6.290852	6.471688	6.471689	6.471689
7.336214	7.336214	7.370623	7.035170	7.034991	7.035354
9.850000	9.850000	9.850000	9.850000	9.850000	9.850000
3.126158	3.126278	3.126154	3.229304	3.229785	3.230442
3.829562	3.829562	3.829562	3.951475	3.942070	3.938728
4.200000	4.200000	4.200000	4.200000	4.200000	4.200000
6.520936	6.520969	6.521074	6.456423	6.455133	6.454568
7.658042	7.658441	7.660865	8.064363	8.067129	8.078652
10.900000	10.900000	10.900000	10.900000	10.900000	10.900000
5.762870	5.767104	5.768273	4.857738	4.862638	4.862369
7.319951	7.197553	7.041102	6.380813	6.391697	6.352318
9.700000	9.700000	9.700000	8.700000	8.700000	8.700000
5.438416	5.442851	5.443231	5.571826	5.578106	5.578320
6.097812	6.006713	6.108903	7.612812	7.617355	7.852073
8.200000	8.200000	8.200000	8.200000	8.200000	8.200000
7.102130	7.100673	7.102384	7.478421	7.394549	4.504536
7.066269	7.077552	7.077466	7.551318	7.772375	4.609785
9.100000	9.100000	9.100000	9.100000	9.100000	6.100000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
<b>Ross</b>				
Residential/Agricultural Real	4.492345	4.687797	4.687786	4.686903
Commercial/Industrial and Public Utility Real	3.976337	3.977175	3.977175	3.977175
General Business and Public Utility Personal	5.700000	5.700000	5.700000	5.700000
<b>Salem</b>				
Residential/Agricultural Real	4.450865	4.558765	3.630045	3.630806
Commercial/Industrial and Public Utility Real	4.810867	4.777555	4.030799	4.030799
General Business and Public Utility Personal	6.500000	6.500000	6.500000	6.500000
<b>Saline</b>				
Residential/Agricultural Real	9.025168	7.806364	5.306364	5.323066
Commercial/Industrial and Public Utility Real	9.285538	9.129040	6.629040	6.629040
General Business and Public Utility Personal	10.800000	9.300000	6.800000	6.800000
<b>Smithfield</b>				
Residential/Agricultural Real	3.600000	3.956190	3.956280	3.955855
Commercial/Industrial and Public Utility Real	3.600000	4.423321	4.423321	4.423321
General Business and Public Utility Personal	3.600000	5.100000	5.100000	5.100000
<b>Springfield</b>				
Residential/Agricultural Real	5.584087	5.839455	5.838945	5.839595
Commercial/Industrial and Public Utility Real	6.137942	6.225349	6.225349	6.225349
General Business and Public Utility Personal	10.200000	10.200000	10.200000	10.200000
<b>Steubenville</b>				
Residential/Agricultural Real	4.938958	4.894870	4.894774	4.892150
Commercial/Industrial and Public Utility Real	5.598690	5.818286	5.818262	5.818262
General Business and Public Utility Personal	6.100000	6.100000	6.100000	6.100000
<b>Warren</b>				
Residential/Agricultural Real	3.803532	3.845865	3.846013	3.845704
Commercial/Industrial and Public Utility Real	4.040532	4.087452	4.087452	4.087452
General Business and Public Utility Personal	4.800000	4.800000	4.800000	4.800000
<b>Wayne</b>				
Residential/Agricultural Real	8.017993	8.156190	8.005309	7.987703
Commercial/Industrial and Public Utility Real	10.484378	11.079598	11.079598	11.040724
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000
<b>Wells</b>				
Residential/Agricultural Real	8.040949	8.312820	8.312872	6.314151
Commercial/Industrial and Public Utility Real	9.485290	9.555920	9.553726	7.555920
General Business and Public Utility Personal	9.750000	9.750000	9.750000	7.750000
<b>Colleges:</b>				
<b>Eastern Gateway Community College</b>				
Residential/Agricultural Real	0.537673	0.565495	0.565488	0.565243
Commercial/Industrial and Public Utility Real	0.817685	0.823252	0.822666	0.821677
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
<b>Special Districts:</b>				
<b>Eastern Ohio Regional Transit Authority</b>				
Residential/Agricultural Real	2.151864	2.276460	2.275130	2.261391
Commercial/Industrial and Public Utility Real	2.500000	2.500000	2.500000	2.492910
General Business and Public Utility Personal	2.500000	2.500000	2.500000	2.500000
<b>Steel Valley Regional Transit Authority</b>				
Residential/Agricultural Real	1.398082	1.449325	1.449255	1.448913
Commercial/Industrial and Public Utility Real	1.450959	1.373838	1.372449	1.368894
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000

2015	2014	2013	2012	2011	2010
4.812782	4.812946	4.813855	5.300651	5.295042	3.303871
3.988366	3.988366	3.960037	4.092594	4.092309	3.523244
5.700000	5.700000	5.700000	5.700000	5.700000	3.700000
3.723517	3.723765	3.724704	3.796093	3.796231	3.796253
4.054889	4.054889	4.054670	4.140037	4.140012	4.155356
6.500000	6.500000	6.500000	6.500000	6.500000	6.500000
5.501300	5.502775	3.502020	3.735592	3.736573	3.742196
6.630701	6.630532	4.630532	4.666925	4.666925	4.667785
6.800000	6.800000	4.800000	4.800000	4.800000	4.800000
3.964084	3.964320	3.964953	4.014819	4.014993	4.014987
4.411884	4.411884	4.404342	4.528728	4.529080	4.546099
5.100000	5.100000	5.100000	5.100000	5.100000	5.100000
6.044575	6.041555	6.039728	6.669636	6.678801	4.692035
6.242658	6.242516	6.148428	7.507849	7.573456	5.800025
10.200000	10.200000	10.200000	10.200000	10.200000	8.200000
4.814264	4.813994	4.814108	4.918274	4.920680	4.923612
5.826334	5.884144	5.580840	5.524470	5.526156	5.525028
6.100000	6.100000	6.100000	6.100000	6.100000	6.100000
3.891966	3.891843	3.891900	3.921871	3.921928	3.922428
4.090621	4.091716	4.096543	4.169791	4.169791	4.169793
4.800000	4.800000	4.800000	4.800000	4.800000	4.800000
8.474248	8.477480	8.473002	8.900157	8.902971	8.913125
11.074751	10.085542	10.088661	9.545798	9.553067	9.542316
14.400000	14.400000	14.400000	14.400000	14.400000	14.400000
6.552878	5.950387	5.950016	6.087476	6.362248	6.093809
7.593263	7.495636	7.475201	7.631692	7.630718	7.598529
7.750000	7.750000	7.750000	7.750000	7.750000	7.750000
0.591093	0.591244	0.590975	0.596340	0.596653	0.596869
0.817435	0.814704	0.811177	0.834808	0.835368	0.835300
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
2.423052	1.922006	1.917970	2.000000	1.776458	1.775334
2.500000	1.998728	1.995130	2.000000	1.938354	1.925126
2.500000	2.000000	2.000000	2.000000	2.000000	2.000000
1.456999	1.456975	1.453606	1.363344	1.363330	1.363393
1.379967	1.379220	1.374535	1.385236	1.385046	1.384512
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
TEMS Ambulance				
Residential/Agricultural Real	1.769206	1.907981	1.407651	1.407640
Commercial/Industrial and Public Utility Real	1.685628	1.933139	1.433890	1.436551
General Business and Public Utility Personal	2.000000	2.000000	1.500000	1.500000
Warren Township Park				
Residential/Agricultural Real	0.426038	0.455113	0.455181	0.455053
Commercial/Industrial and Public Utility Real	0.551971	0.572860	0.569968	0.569891
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
Belvedere Fire				
Residential/Agricultural Real	2.735965	2.814660	2.814660	2.812408
Commercial/Industrial and Public Utility Real	2.246487	2.329625	2.329625	2.158284
General Business and Public Utility Personal	7.500000	7.500000	7.500000	7.500000
Puskarich Public Library				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
Public Library of Steubenville and Jefferson County				
Residential/Agricultural Real	0.900818	0.947432	0.947421	0.947011
Commercial/Industrial and Public Utility Real	0.978869	0.985534	0.984832	0.983648
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
Seven Ranges Joint Fire District				
Residential/Agricultural Real	5.807706	5.999856	6.000000	0.000000
Commercial/Industrial and Public Utility Real	5.872998	6.000000	6.000000	0.000000
General Business and Public Utility Personal	6.000000	6.000000	6.000000	0.000000
Short Creek Joint Fire District				
Residential/Agricultural Real	3.727508	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	3.951292	0.000000	0.000000	0.000000
General Business and Public Utility Personal	4.000000	0.000000	0.000000	0.000000
<b>Joint Vocational School Districts:</b>				
Jefferson County JVS				
Residential/Agricultural Real	2.356274	2.374271	2.374485	2.347982
Commercial/Industrial and Public Utility Real	2.462786	2.479198	2.479031	2.478931
General Business and Public Utility Personal	2.500000	2.500000	2.500000	2.500000
Belmont-Harrison Career Center				
Residential/Agricultural Real	1.450000	1.450000	1.450000	1.450000
Commercial/Industrial and Public Utility Real	1.450000	1.450000	1.450000	1.450000
General Business and Public Utility Personal	1.450000	1.450000	1.450000	1.450000
Columbiana County JVS				
Residential/Agricultural Real	2.000000	2.000283	2.000000	2.003946
Commercial/Industrial and Public Utility Real	2.026866	2.023182	2.000000	2.029622
General Business and Public Utility Personal	2.800000	2.800000	2.800000	2.800000
<b>School Districts:</b>				
Buckeye Local				
Residential/Agricultural Real	20.000009	20.000019	20.011083	20.000015
Commercial/Industrial and Public Utility Real	21.202079	21.671231	21.499829	21.496593
General Business and Public Utility Personal	27.500000	27.500000	27.500000	27.500000
Edison Local				
Residential/Agricultural Real	25.438313	26.859803	26.559480	26.797187
Commercial/Industrial and Public Utility Real	27.625383	29.330753	29.040023	29.265894
General Business and Public Utility Personal	35.400000	35.700000	35.400000	35.600000



2015	2014	2013	2012	2011	2010
1.498914	1.499808	1.500000	1.219689	1.220661	1.220668
1.462023	1.460061	1.463469	1.443067	1.443114	1.445959
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
0.492043	0.491986	0.491874	0.512830	0.512855	0.513080
0.571726	0.571891	0.577213	0.559530	0.559404	0.559662
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
3.043985	3.046209	3.046209	3.166151	3.165991	3.170428
2.185143	2.185399	2.205416	2.358514	2.358514	2.358514
7.500000	7.500000	7.500000	7.500000	7.500000	7.500000
0.000000	0.963925	0.963797	0.999112	0.998795	0.999648
0.000000	1.000000	1.000000	0.999368	1.000000	1.000000
0.000000	1.000000	1.000000	1.000000	1.000000	1.000000
0.990320	0.990573	0.990122	0.999112	0.999637	0.000000
0.978570	0.975300	0.971078	0.999368	0.999996	0.000000
1.000000	1.000000	1.000000	1.000000	1.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
2.453346	2.456810	1.456786	1.457385	1.457424	1.457446
2.478524	2.478029	1.477714	1.479997	1.480050	1.480047
2.500000	2.500000	1.500000	1.500000	1.500000	1.500000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
2.002761	2.004867	2.016742	2.015924	2.012304	2.000614
2.025363	2.014174	2.000000	2.007154	1.999998	2.035499
2.800000	2.800000	2.800000	2.800000	2.800000	2.800000
20.000007	20.000007	20.000003	20.453525	20.875887	20.982744
21.588482	21.357241	21.359813	21.695660	22.087515	22.110838
27.500000	27.500000	27.500000	27.500000	27.900000	28.000000
27.980725	22.100017	22.100015	22.529272	22.550976	22.463753
28.338668	22.280849	22.100013	22.347450	22.364065	22.312825
35.600000	29.700000	29.700000	29.700000	29.700000	29.600000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2019	2018	2017	2016
Harrison Hills City				
Residential/Agricultural Real	23.692478	24.189774	26.361087	26.341905
Commercial/Industrial and Public Utility Real	35.564367	35.919498	38.267179	37.869001
General Business and Public Utility Personal	40.250000	40.750000	42.730000	42.730000
Indian Creek Local				
Residential/Agricultural Real	30.293644	24.308268	24.308023	24.286204
Commercial/Industrial and Public Utility Real	39.222348	30.631652	30.593601	30.584556
General Business and Public Utility Personal	49.150000	42.650000	42.650000	42.650000
Southern Local				
Residential/Agricultural Real	25.059366	25.457455	25.437452	25.455712
Commercial/Industrial and Public Utility Real	34.170939	34.389050	32.893430	32.826012
General Business and Public Utility Personal	39.040000	39.440000	39.440000	39.440000
Steubenville City				
Residential/Agricultural Real	26.603194	27.509914	28.909718	28.903387
Commercial/Industrial and Public Utility Real	25.797557	27.189564	28.572198	28.467515
General Business and Public Utility Personal	33.950000	33.950000	35.350000	35.350000
Toronto City				
Residential/Agricultural Real	28.030585	28.655938	28.656635	28.658269
Commercial/Industrial and Public Utility Real	35.618702	36.987014	36.987014	37.001655
General Business and Public Utility Personal	45.750000	45.750000	45.750000	45.750000

The rates presented in this Table represent the effective rates.

*Source : Jefferson County Auditor*

2015	2014	2013	2012	2011	2010
21.282528	21.445944	21.443560	21.441422	21.493940	21.495232
32.888877	27.056424	27.056424	26.620170	25.191162	25.236440
37.750000	37.750000	37.750000	37.750000	37.750000	37.750000
25.108376	25.110514	25.109292	24.882280	24.882602	24.887687
30.587401	30.500745	30.493763	31.040671	31.080825	31.072639
42.650000	42.650000	42.650000	42.650000	42.650000	42.650000
25.466132	25.455918	23.486119	23.489852	23.467685	23.486785
32.683167	32.189247	31.442469	31.301042	31.262073	31.383360
39.440000	39.440000	39.440000	39.440000	39.440000	39.440000
28.628195	28.634081	28.563270	27.218964	27.218029	27.215987
28.734923	28.731665	28.585115	28.731587	28.726847	28.740023
35.350000	35.350000	35.350000	35.350000	35.350000	35.350000
29.939813	30.441486	30.443535	27.632545	27.634212	20.609181
38.423812	38.998492	39.204356	37.869389	37.873614	31.056930
45.750000	46.250000	46.250000	44.100000	44.100000	37.650000

**Jefferson County, Ohio**  
*Property Tax Levies and Collections (1)*  
*Real and Public Utilities Taxes*  
*Last Ten Years*

Collection Year	Current Tax Levy (2)	Current Tax Collections (3)	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (4)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2019	\$80,364,532	\$74,459,885	92.65%	\$1,748,630	\$76,208,515	94.83%
2018	68,056,320	66,369,983	97.52%	2,378,023	68,748,006	101.02%
2017	72,308,469	72,822,196	100.71%	2,458,361	75,280,557	104.11%
2016	63,904,454	62,065,172	97.12%	1,986,150	64,051,322	100.23%
2015	60,381,714	58,671,709	97.17%	2,475,134	61,146,843	101.27%
2014	57,152,517	55,377,855	96.89%	2,434,719	57,812,574	101.15%
2013	54,138,366	52,430,061	96.84%	2,472,598	54,902,659	101.41%
2012	52,044,581	50,205,886	96.47%	2,416,866	52,622,752	101.11%
2011	52,935,768	50,821,048	96.01%	2,419,752	53,240,800	100.58%
2010	50,864,117	48,803,761	95.95%	1,991,906	50,795,667	99.87%

(1) Includes Homestead/Rollback credits assessed locally, but distributed through the State and reported as Intergovernmental revenue.

(2) Includes all property taxes levied by the County.

(3) The County's current reporting system does not track prepayment tax collections by tax year. Prepayments are tracked only in total, reflected in current collection year, and applied to subsequent tax year.

(4) The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked only in total. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

**Source:** *Jefferson County Auditor*

**Jefferson County, Ohio**  
*Property Tax Levies and Collections*  
*Tangible Personal Property Taxes*  
*Last Ten Years*

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2019	\$0	\$0	N/A	\$0	\$0	N/A
2018	0	0	N/A	0	0	N/A
2017	0	0	N/A	0	0	N/A
2016	0	0	N/A	0	0	N/A
2015	0	0	N/A	0	0	N/A
2014	0	0	N/A	0	0	N/A
2013	0	0	N/A	104,996	104,996	N/A
2012	0	0	N/A	97,057	97,057	N/A
2011	0	0	N/A	2,017	2,017	N/A
2010	70,276	70,272	99.99%	283,704	353,976	503.69%

(1) The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked only in total. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

**Source:** *Jefferson County Auditor*

Note: The general business tangible personal property tax including inventory was phased out beginning in 2006. The assessment percentage is 18.75 percent for 2006, 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property tax was 2010).

**Jefferson County, Ohio**

*Principal Taxpayers*

*Real Estate Tax*

*2019 and 2010*

Name of Taxpayer	2019	
	Assessed Value	Percent of Real Property Assessed Value
Ascent Resources Utica LLC	\$60,591,460	5.43%
EAP Phio LLP	41,882,040	3.75%
Ohio Edison Company	24,359,740	2.18%
Buckeye Power	20,441,620	1.83%
WalMart Stores East LP	6,955,420	0.62%
LTAH Real Estate Holdings	3,469,270	0.31%
Hollywood Center Inc.	3,291,070	0.30%
WSD Properties LLC	2,971,320	0.27%
Acero Junction Inc	2,646,080	0.24%
Cal-Steuben Limited	1,935,200	0.17%
Totals	<u>\$168,543,220</u>	<u>15.10%</u>
Total Assessed Valuation	<u>\$1,115,472,400</u>	

Name of Taxpayer	2010	
	Assessed Value	Percent of Real Property Assessed Value
Ohio Edison Company	\$22,879,410	2.55%
Buckeye Power	15,089,490	1.68%
Fort Steuben Improvements	12,747,470	1.42%
Wheeling Pittsburgh Steel	7,403,330	0.82%
Ohio Power Company	5,317,840	0.59%
Wal-Mart Stores East LLP	4,735,850	0.53%
Hollywood Center Inc.	3,847,730	0.43%
Cal-Steuben Limited	2,325,930	0.26%
Anthony Mining Company Inc.	2,063,310	0.23%
Carriage Inn of Steubenville, Inc.	1,952,630	0.22%
Totals	<u>\$78,362,990</u>	<u>8.73%</u>
Total Assessed Valuation	<u>\$897,968,510</u>	

*Source : Jefferson County Auditor*

**Jefferson County, Ohio**  
*Principal Taxpayers*  
*General Business Tangible Personal Property Tax*  
*2019 and 2010*

**No Current Tangible Personal Property Tax Levied for 2019**

Name of Taxpayer	2010	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Ohio Bell Telephone	\$569,970	47.95%
Verizon North Inc.	316,720	26.64%
AT & T Communications	85,600	7.20%
New Cingular Wireless PCS LLC	70,880	5.96%
New Par	43,780	3.68%
Windstream Western Reserve Inc.	34,800	2.93%
Cricket Communications Inc.	19,600	1.65%
Sprint Spectrum LP	15,020	1.26%
Ameritech Advanced Data	13,950	1.17%
Voicestream Pittsburgh LP	11,900	1.00%
<b>Total</b>	<b>\$1,182,220</b>	<b>99.44%</b>
<b>Total Assessed Valuation</b>	<b>\$1,188,770</b>	

Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property tax was 2010).

*Source: Jefferson County Auditor*

**Jefferson County, Ohio**  
*Principal Taxpayers*  
*Public Utilities Tangible Personal Property Tax*  
*2019 and 2010*

Name of Taxpayer	2019	
	Assessed Value	Percent of Public Utility Assessed Value
Texas Eastern Transmission LP	\$98,448,520	21.21%
Buckeye Power Inc.	87,443,110	18.84%
Ohio Power Company	81,467,390	17.55%
Rover Pipeline LLC	50,891,600	10.96%
First Energy Generation Corp.	45,622,450	9.83%
American Transmission Systems Inc.	39,568,460	8.52%
AEP Ohio Transmission Company, Inc.	19,393,870	4.18%
AEP Generation Resources, Inc.	16,968,610	3.66%
Columbia Gas of Ohio Inc.	14,055,430	3.03%
Ohio Edison Company	4,388,990	0.95%
Total	<u>\$458,248,430</u>	<u>98.73%</u>
Total Assessed Valuation	<u>\$464,247,650</u>	

Name of Taxpayer	2010	
	Assessed Value	Percent of Public Utility Assessed Value
First Energy Generation Corp.	\$101,252,190	39.40%
Ohio Power Company	84,033,580	32.70%
Buckeye Power Inc.	54,853,530	21.35%
American Transmission Systems Inc.	6,694,360	2.61%
Columbia Gas of Ohio, Inc.	3,390,030	1.32%
Ohio Edison Company	3,173,300	1.23%
Carroll Electric Cooperative Inc.	1,308,510	0.51%
Columbia Gas Transmission Corp.	1,301,030	0.51%
General Electric Capital Commercial Inc.	474,300	0.18%
Dominion Transmission Inc.	350,100	0.14%
Total	<u>\$256,830,930</u>	<u>99.95%</u>
Total Assessed Valuation	<u>\$256,976,910</u>	

*Source : Jefferson County Auditor*



**Jefferson County, Ohio**  
*Taxable Sales By Industry (Category)*  
*Last Ten Years*

Industry (Category)	December 31, 2019		December 31, 2018		December 31, 2017	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Agriculture, Forestry, and Fishing	0.02%	\$2,126	0.01%	\$1,863	0.01%	\$1,500
Mining	7.08%	941,926	5.66%	712,107	5.13%	672,593
Utilities (excluding telecommunications)	0.64%	85,381	0.87%	109,583	1.20%	158,063
Construction	0.70%	93,649	0.67%	84,189	0.63%	82,642
Manufacturing	2.88%	383,570	2.58%	324,106	3.20%	419,562
Wholesale Trade	2.52%	334,523	3.11%	390,949	2.78%	364,073
Motor Vehicle and Parts Dealers	19.82%	2,634,286	20.72%	2,605,225	18.22%	2,386,470
Furniture and Home Furnishings Stores	0.73%	96,669	0.74%	93,632	0.72%	94,599
Electronic and Appliance Stores	1.25%	165,857	1.40%	176,636	1.30%	170,617
Building Material and Garden Equipment & Supplies	8.95%	1,189,314	9.35%	1,175,367	9.21%	1,205,979
Food and Beverage Stores	3.64%	483,781	3.69%	463,491	3.54%	464,104
Health and Personal Care Stores	1.19%	158,431	1.27%	159,462	1.45%	189,379
Gasoline Stations	2.58%	342,578	2.22%	279,490	2.49%	326,445
Clothing and Clothing Accessories Stores	1.66%	220,320	1.72%	216,437	1.58%	206,567
Sporting Goods, Hobby, Book, and Music Stores	1.10%	145,742	1.27%	159,473	1.09%	142,842
General Merchandise Stores	10.25%	1,363,343	10.65%	1,338,789	9.74%	1,275,852
Miscellaneous Store Retailers	7.67%	1,020,240	8.90%	1,118,318	9.85%	1,289,851
Nonstore Retailers	5.52%	734,145	3.98%	500,604	3.16%	414,136
Transportation and Warehousing	0.20%	25,995	0.28%	34,614	0.17%	22,917
Information (including telecommunications)	5.17%	687,826	5.94%	747,034	5.77%	755,430
Finance and Insurance	0.30%	39,936	0.85%	106,282	6.13%	803,416
Real Estate, and Rental & Leasing of Property	5.33%	708,395	4.00%	503,233	3.32%	435,416
Professional, Scientific and Technical Services	0.80%	107,003	0.62%	77,515	0.57%	74,209
Management of Companies (Holding Companies)	0.00%	0	0.00%	0	0.00%	0
Administrative & Support Services, and Waste Management & Remediation Services	1.61%	214,575	1.81%	227,515	1.31%	172,075
Education, Health Care and Social Assistance	0.11%	14,662	0.15%	18,753	0.14%	18,154
Arts, Entertainment, and Recreation	0.09%	12,233	0.12%	14,594	0.12%	15,714
Accommodation and Food Services	4.56%	605,787	4.37%	549,844	4.33%	566,703
Other Services	2.11%	280,424	2.08%	261,396	2.00%	261,421
Unclassified	1.52%	202,674	0.97%	121,490	0.84%	110,220
<b>Total</b>	<b>100.00%</b>	<b>\$13,295,391</b>	<b>100.00%</b>	<b>\$12,571,991</b>	<b>100.00%</b>	<b>\$13,100,949</b>
Sales Tax Rate	1.50%		1.50%		1.50%	

(Continued)

**Jefferson County, Ohio**  
*Taxable Sales By Industry (Category) (Continued)*  
*Last Ten Years*

Industry (Category)	December 31, 2016		December 31, 2015		December 31, 2014	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Agriculture, Forestry, and Fishing	0.01%	\$1,064	0.01%	\$1,303	0.01%	\$1,221
Mining	2.32%	290,482	1.26%	174,613	1.09%	130,177
Utilities (excluding telecommunications)	0.89%	111,268	1.18%	163,580	1.09%	130,257
Construction	0.46%	57,995	0.35%	48,595	0.73%	87,318
Manufacturing	3.21%	401,416	4.87%	677,400	1.88%	223,809
Wholesale Trade	1.76%	220,371	1.46%	202,957	1.81%	215,433
Motor Vehicle and Parts Dealers	17.58%	2,201,487	16.79%	2,335,216	25.90%	3,090,335
Furniture and Home Furnishings Stores	0.70%	87,212	0.59%	82,292	0.57%	68,293
Electronic and Appliance Stores	1.27%	158,566	0.88%	123,022	1.26%	150,303
Building Material and Garden Equipment & Supplies	8.88%	1,112,224	8.18%	1,137,030	7.71%	919,636
Food and Beverage Stores	3.71%	465,012	1.52%	211,360	2.40%	286,025
Health and Personal Care Stores	1.56%	195,851	1.09%	151,913	1.23%	146,885
Gasoline Stations	2.21%	276,713	3.02%	419,538	2.44%	290,820
Clothing and Clothing Accessories Stores	1.45%	181,788	0.59%	81,700	1.15%	137,047
Sporting Goods, Hobby, Book, and Music Stores	1.25%	156,784	0.46%	64,329	0.91%	108,938
General Merchandise Stores	10.17%	1,273,829	8.74%	1,215,205	11.08%	1,322,698
Miscellaneous Store Retailers	9.28%	1,162,266	13.48%	1,874,967	10.40%	1,240,605
Nonstore Retailers	3.15%	394,542	2.71%	376,888	2.35%	280,438
Transportation and Warehousing	0.26%	32,491	6.50%	904,522	0.20%	23,283
Information (including telecommunications)	6.26%	784,105	5.38%	747,850	6.31%	753,078
Finance and Insurance	10.47%	1,311,171	9.51%	1,321,919	8.55%	1,019,704
Real Estate, and Rental & Leasing of Property	2.50%	313,192	2.31%	321,324	2.20%	261,977
Professional, Scientific and Technical Services	0.70%	88,147	0.59%	82,684	0.46%	54,612
Management of Companies (Holding Companies)	0.06%	7,087	0.00%	0	0.08%	9,707
Administrative & Support Services, and Waste Management & Remediation Services	1.36%	170,466	1.34%	186,941	1.40%	167,635
Education, Health Care and Social Assistance	0.15%	19,334	0.15%	21,126	0.14%	17,018
Arts, Entertainment, and Recreation	0.08%	10,101	0.09%	12,567	0.19%	23,068
Accommodation and Food Services	4.26%	533,823	4.18%	580,672	4.27%	509,703
Other Services	2.17%	271,331	2.09%	290,425	1.94%	231,368
Unclassified	1.87%	234,287	0.68%	94,124	0.26%	31,395
<b>Total</b>	<b>100.00%</b>	<b>\$12,524,405</b>	<b>100.00%</b>	<b>\$13,906,062</b>	<b>100.00%</b>	<b>\$11,932,786</b>
Sales Tax Rate	1.50%		1.50%		1.50%	

The rate may be imposed by the Commissioners subject to referendum or approved by a majority of the voters within the County.

Source: State Department of Taxation

December 31, 2013		December 31, 2012		December 31, 2011		December 31, 2010	
Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
0.01%	\$1,050	0.01%	\$771	0.01%	\$271	0.01%	\$550
0.51%	57,715	0.87%	94,350	0.44%	44,688	0.00%	0
0.79%	89,709	0.50%	54,376	0.73%	73,615	0.96%	94,229
2.29%	261,054	0.52%	56,353	0.26%	26,495	0.22%	21,658
2.09%	238,010	3.70%	401,308	4.62%	464,820	4.59%	452,436
2.18%	248,982	1.40%	152,079	1.39%	140,151	1.26%	124,742
18.72%	2,135,133	19.71%	2,136,304	19.33%	1,946,182	18.40%	1,815,783
0.57%	65,164	0.88%	95,083	0.90%	90,610	0.93%	92,130
1.27%	145,206	1.18%	127,439	0.96%	96,998	0.74%	72,755
9.41%	1,073,328	9.52%	1,031,411	8.64%	869,861	8.92%	880,515
4.09%	466,427	4.29%	465,047	4.57%	460,261	4.63%	456,607
1.70%	193,365	1.80%	195,430	1.84%	184,895	1.87%	184,871
2.13%	242,823	2.41%	261,496	2.33%	234,729	2.37%	233,970
1.39%	158,342	1.39%	151,001	1.48%	149,278	1.57%	154,613
1.67%	189,937	1.76%	190,297	1.90%	191,283	1.80%	177,906
15.21%	1,735,056	14.96%	1,620,776	16.28%	1,638,928	17.58%	1,734,628
6.71%	765,369	8.00%	866,597	7.21%	726,329	8.14%	803,438
2.61%	297,935	2.63%	284,534	2.63%	264,521	2.38%	234,608
1.62%	184,428	0.05%	5,137	0.05%	5,173	0.05%	4,595
6.20%	706,797	5.84%	633,313	6.21%	625,626	6.68%	658,891
7.34%	836,876	6.98%	756,728	6.05%	609,063	4.91%	484,553
2.40%	273,245	2.57%	278,927	2.83%	285,473	2.58%	254,705
0.57%	65,448	0.52%	55,944	0.45%	45,706	0.47%	46,251
0.08%	9,226	0.00%	0	0.13%	13,417	0.05%	4,801
1.30%	148,025	1.17%	126,629	1.13%	114,197	1.16%	114,776
0.24%	27,432	0.12%	13,031	0.07%	7,155	0.05%	4,724
0.12%	13,631	0.12%	13,021	0.12%	11,768	0.11%	11,153
4.37%	498,193	4.53%	490,490	4.72%	475,562	4.60%	453,491
1.99%	226,789	2.17%	234,780	2.31%	232,225	2.27%	223,945
0.45%	51,354	0.41%	44,454	0.40%	40,602	0.70%	69,322
<b>100.00%</b>	<b>\$11,406,049</b>	<b>100.00%</b>	<b>\$10,837,106</b>	<b>100.00%</b>	<b>\$10,069,882</b>	<b>100.00%</b>	<b>\$9,866,646</b>
1.50%		1.50%		1.50%		1.50%	

**Jefferson County, Ohio**  
*Ratios of Outstanding Debt*  
*Last Ten Years*

Year	Governmental Activities					Business Type Activities	
	General Obligation Bonds	Long-Term Notes Payable	OAQDA Loans	OPWC Loans	Capital Leases	General Obligation Bonds	Revenue Bonds
2019	\$11,652,898	\$0	\$769,941	\$0	\$4,164	\$3,021,505	\$5,411,000
2018	14,292,441	0	858,549	0	7,677	3,216,388	5,511,000
2017	16,852,984	154,850	945,021	0	25,904	3,411,271	5,609,000
2016	17,069,700	417,874	1,029,409	0	46,156	3,601,154	5,703,000
2015	16,087,836	670,745	1,111,763	0	101,364	3,781,037	5,795,000
2014	18,882,222	1,089,189	1,192,131	0	118,804	3,965,920	5,884,000
2013	18,696,358	1,492,555	1,270,562	0	71,764	4,140,803	5,884,000
2012	19,684,494	1,881,439	1,347,103	3,256	40,227	4,305,686	5,884,000
2011	17,596,297	2,310,980	0	9,758	39,939	4,132,087	0
2010	19,391,941	2,765,288	0	95,957	120,043	4,257,662	0

- (1) Assessed Valuation can be located on S14  
(2) Personal Income and Population can be located on S45

**Source:** *Jefferson County Auditor's Office*  
*Bureau of Economic Analysis*  
*US Census Bureau*

Business Type Activities						
OWDA Loans Payable	OPWC Loans Payable	Ohio EPA Loans Payable	Total Primary Government	Ratio of Net Debt to Estimated Actual Value (1)	Percentage of Personal Income (2)	Per Capita (2)
\$0	\$126,196	\$6,366,340	\$27,352,044	0.61%	1.06%	\$419
0	153,391	7,008,354	31,047,800	0.79%	1.20%	472
0	180,587	7,633,418	34,813,035	0.86%	1.42%	525
0	207,783	8,240,079	36,315,155	0.98%	1.54%	544
0	234,978	8,747,749	36,530,472	1.04%	1.53%	542
0	262,173	8,832,967	40,227,406	1.16%	1.72%	594
179,886	315,801	8,351,197	40,402,926	1.19%	1.72%	594
967,070	388,941	6,491,580	40,993,796	1.24%	1.79%	599
1,453,220	462,086	6,263,588	32,267,955	0.98%	1.48%	469
1,778,359	535,231	6,596,848	35,541,329	1.07%	1.69%	510

**Jefferson County, Ohio**  
*Ratio of General Bonded Debt (1)(2)*  
*to Assessed Value and Debt per Capita*  
*Last Ten Years*

Year	Population	Estimated Actual Value of Taxable Property	General Bonded Debt		
			General Bonded Debt Outstanding	Ratio of Bonded Debt to Estimated Actual Value	Bonded Debt per Capita
2019	65,325	\$4,513,485,857	\$14,674,403	0.33%	\$225
2018	65,767	3,922,588,000	17,508,829	0.45%	266
2017	66,359	4,041,862,800	20,264,255	0.50%	305
2016	66,704	3,696,179,943	20,670,854	0.56%	310
2015	67,347	3,508,328,943	19,868,873	0.57%	295
2014	67,694	3,453,319,171	22,848,142	0.66%	338
2013	67,964	3,387,560,586	22,837,161	0.67%	336
2012	68,389	3,292,937,815	23,990,180	0.73%	351
2011	68,828	3,292,647,971	21,728,384	0.66%	316
2010	69,709	3,315,688,234	23,649,603	0.71%	339

*(1) General Obligation Bonds only.*

*(2) Although the County reports restrictions for debt service, the amounts are not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.*

**Sources:** *Jefferson County Auditor's Office*  
*US Census Bureau*

**Jefferson County, Ohio**  
*Computation of Direct and Overlapping  
Debt Attributable to Governmental Activities  
December 31, 2019*

Political Subdivision	Debt Outstanding	Percentage Applicable to County (1)	Amount of Direct and Overlapping Debt
Jefferson County	\$12,427,003	100.00%	\$12,427,003
Overlapping:			
Municipalities Wholly Within County	9,741,903	100.00%	9,741,903
School Districts Wholly Within County	61,865,000	100.00%	61,865,000
Jefferson County Joint Vocational School District	468,435	97.46%	456,537
Buckeye Local School District	515,000	92.57%	476,736
Southern Local School District	1,095,000	0.89%	9,746
Harrison Hills City School District	27,200,000	0.02%	5,440
Belmont-Harrison Joint Vocational School District	465,000	0.01%	47
Total Overlapping Debt	<u>101,350,338</u>		<u>72,555,409</u>
Total Applicable to Jefferson County	<u><u>\$113,777,341</u></u>		<u><u>\$84,982,412</u></u>

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision. The valuations used were for the 2019 collection year.

**Source:** *Jefferson County Auditor's Office*

**Jefferson County, Ohio**  
*Computation of Legal Debt Margin*  
*Last Ten Years*

	2019	2018	2017	2016
Tax Valuation	<u>\$1,579,720,050</u>	<u>\$1,372,905,800</u>	<u>\$1,414,651,980</u>	<u>\$1,293,662,980</u>
Debt Limit (1)	<u>37,993,001</u>	<u>32,822,645</u>	<u>33,866,300</u>	<u>30,841,575</u>
Total Outstanding Debt:				
General Obligation Bonds	14,694,749	17,530,416	20,287,083	20,690,750
Revenue Bond	5,411,000	5,511,000	5,609,000	5,703,000
OWDA Loans	0	0	0	0
OPWC Loans	126,196	153,391	180,587	207,783
OEPA Loans	6,366,340	7,008,354	7,633,418	8,240,079
OAQDA Loans	769,941	858,549	945,021	1,029,409
Notes and SIB Loan	0	0	154,850	417,874
Total	<u>27,368,226</u>	<u>31,061,710</u>	<u>34,809,959</u>	<u>36,288,895</u>
Exemptions:				
General Obligation Bonds	9,414,999	11,156,666	12,838,333	15,435,000
Revenue Bond	5,411,000	5,511,000	5,609,000	5,703,000
OWDA Loans	0	0	0	0
OPWC Loans	126,196	153,391	180,587	207,783
OEPA Loans	6,366,340	7,008,354	7,633,418	8,240,079
OAQDA Loans	0	0	0	0
Notes	0	0	15,480	303,738
Amount Available in Debt Service Fund	<u>1,534,704</u>	<u>2,473,419</u>	<u>3,690,316</u>	<u>3,253,298</u>
Total	<u>22,853,239</u>	<u>26,302,830</u>	<u>29,967,134</u>	<u>33,142,898</u>
Amount of Debt Subject to Limit	<u>4,514,987</u>	<u>4,758,880</u>	<u>4,842,825</u>	<u>3,145,997</u>
Legal Debt Margin	<u>\$33,478,014</u>	<u>\$28,063,765</u>	<u>\$29,023,475</u>	<u>\$27,695,578</u>
Legal Debt Margin as a Percentage of the Debt Limit	88.12%	85.50%	85.70%	89.80%
Unvoted Debt Limit (2)	\$15,797,201	\$13,729,058	\$14,146,520	\$12,936,630
Less:				
Amount of Debt Subject to Limit	<u>4,514,987</u>	<u>4,758,880</u>	<u>4,842,825</u>	<u>3,145,997</u>
Unvoted Legal Debt Margin	<u>\$11,282,214</u>	<u>\$8,970,178</u>	<u>\$9,303,695</u>	<u>\$9,790,633</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	71.42%	65.34%	65.77%	75.68%

(1) Ohio Bond Law sets a limit calculated as follows:

\$6,000,000 plus two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

(2) Ohio Bond Law sets a limit of one percent of the tax valuation

**Source:** *Jefferson County Auditor*



2015	2014	2013	2012	2011	2010
<u>\$1,227,915,130</u>	<u>\$1,208,661,710</u>	<u>\$1,185,646,205</u>	<u>\$1,152,528,235</u>	<u>\$1,152,426,790</u>	<u>\$1,156,134,190</u>
<u>29,197,878</u>	<u>28,716,543</u>	<u>28,141,155</u>	<u>27,313,206</u>	<u>27,310,670</u>	<u>27,403,355</u>
19,883,750	22,858,000	22,842,000	23,990,000	21,490,000	23,395,000
5,795,000	5,884,000	5,884,000	5,884,000	0	0
0	0	179,886	967,070	1,453,220	1,778,359
234,978	262,173	315,801	392,197	471,844	631,188
8,747,749	8,832,967	8,351,197	6,491,580	6,263,588	6,596,848
1,111,763	1,192,131	1,270,562	1,347,103	0	0
670,745	1,089,189	1,492,555	1,881,439	2,310,980	2,765,288
<u>36,443,985</u>	<u>40,118,460</u>	<u>40,336,001</u>	<u>40,953,389</u>	<u>31,989,632</u>	<u>35,166,683</u>
13,830,000	16,010,000	18,290,000	20,465,000	17,460,000	19,245,000
5,795,000	5,884,000	5,884,000	5,884,000	0	0
0	0	179,886	967,070	1,453,220	1,778,359
234,978	262,173	315,801	392,197	471,844	631,188
8,747,749	8,832,967	8,351,197	6,491,580	6,263,588	6,596,848
0	0	0	0	0	0
446,644	759,849	1,062,511	842,170	963,697	1,080,392
3,287,039	3,286,381	3,413,142	3,558,896	3,569,363	3,600,988
<u>32,341,410</u>	<u>35,035,370</u>	<u>37,496,537</u>	<u>38,600,913</u>	<u>30,181,712</u>	<u>32,932,775</u>
<u>4,102,575</u>	<u>5,083,090</u>	<u>2,839,464</u>	<u>2,352,476</u>	<u>1,807,920</u>	<u>2,233,908</u>
<u>\$25,095,303</u>	<u>\$23,633,453</u>	<u>\$25,301,691</u>	<u>\$24,960,730</u>	<u>\$25,502,750</u>	<u>\$25,169,447</u>
85.95%	82.30%	89.91%	91.39%	93.38%	91.85%
<u>\$12,279,151</u>	<u>\$12,086,617</u>	<u>\$11,856,462</u>	<u>\$11,525,282</u>	<u>\$11,524,268</u>	<u>\$11,561,342</u>
<u>4,102,575</u>	<u>5,083,090</u>	<u>2,839,464</u>	<u>2,352,476</u>	<u>1,807,920</u>	<u>2,233,908</u>
<u>\$8,176,576</u>	<u>\$7,003,527</u>	<u>\$9,016,998</u>	<u>\$9,172,806</u>	<u>\$9,716,348</u>	<u>\$9,327,434</u>
66.59%	57.94%	76.05%	79.59%	84.31%	80.68%

**Jefferson County, Ohio**  
*Pledged Revenue Coverage - Sewer Fund*  
*Last Ten Years (4)*

Revenue Bonds Sewer						
Year	Sewer Service Charges (1)	Less: Operating Expenses (2)	Net Available Revenue	Debt Service (3)		Coverage
				Principal	Interest	
2019	\$1,828,040	\$1,276,949	\$551,091	\$100,000	\$151,552	2.19
2018	\$1,867,360	\$1,372,622	\$494,738	\$98,000	\$154,247	1.96
2017	1,870,242	997,605	872,637	94,000	156,832	3.48
2016	1,598,837	984,556	614,281	92,000	159,362	2.44
2015	1,688,427	964,714	723,713	89,000	161,810	2.89
2014	1,710,529	825,983	884,546	0	161,810	5.47
2013	1,447,140	706,834	740,306	0	79,581	9.30

(1) Total Revenue (including interest) exclusive of other revenues, tap fees, capital grants, transfers, and permissive taxes

(2) Total operating expenses exclusive of depreciation

(3) Includes principal and interest of revenue bonds only

(4) Information prior to 2013 is not available.

**Jefferson County, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

Year	Population (1)	Personal Income (2) (4)	Per Capita Personal Income (4)	Unemployment Rate (3)
2019	65,325	\$2,585,378,000	\$39,577	5.60%
2018	65,767	2,585,378,000	39,311	6.40%
2017	66,359	2,445,120,000	36,847	6.60%
2016	66,704	2,357,473,000	35,342	6.90%
2015	67,347	2,390,563,000	35,496	7.90%
2014	67,694	2,334,146,000	34,481	6.60%
2013	67,964	2,345,694,000	34,514	8.80%
2012	68,389	2,291,174,000	33,502	10.60%
2011	68,828	2,184,722,000	31,742	9.90%
2010	69,709	2,098,913,000	30,110	12.40%

**Sources:** (1) U.S. Census Bureau  
(2) Bureau of Economic Analysis  
(3) Ohio Job and Family Services website  
(4) Personal Income not available for 2019. Used 2018 income.

**Jefferson County, Ohio**

*Principal Employers*

2019 and 2010

Employer	Nature of Business	2019	
		Number of Employees	Percentage of Total Employment
Trinity Health System	Acute Care Hospital	2,259	8.93%
Wal-Mart Distribution Center	Retail Food Sales Distribution	820	3.24%
Titanium Metals Corporation	Titanium Mill Production	703	2.78%
Jefferson County	Government	673	2.66%
Fransican University	Higher Education	493	1.95%
Indian Creek Local School District	Education	365	1.44%
Buckeye Local School District	Education	342	1.35%
Wal-Mart	Retail Sales	335	1.32%
Cardinal Operating Company	Utility	291	1.15%
Edison Local School District	Education	280	1.11%
Total		<u>6,561</u>	<u>25.93%</u>
Total Employment within the County		<u>25,300</u>	

Employer	Nature of Business	2010	
		Number of Employees	Percentage of Total Employment
Trinity Health System	Acute Care Hospital	1,825	6.52%
Arcelor Mittal Steel	Steel	965	3.45%
Wal-Mart Distribution Center	Retail Product Distribution	744	2.66%
Jefferson County	Government	691	2.47%
Titanium Metals Corporation	Titanium Mill Production	660	2.36%
Eastern Gateway Community College	Higher Education	503	1.80%
Franciscan University of Steubenville	Higher Education	450	1.61%
First Energy	Utility	450	1.61%
Wal-Mart	Retail Sales	408	1.46%
American Electric Power	Utility	369	1.32%
Total		<u>7,065</u>	<u>25.26%</u>
Total Employment within the County		<u>28,000</u>	

*Sources: Jefferson County Auditor*

**Jefferson County, Ohio**  
*County Government Employees by Function/Activity*  
*Last Ten Years*

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<b>General Government</b>										
<b>Legislative and Executive</b>										
Commissioners	5	5	4	4	4	4	4	4	4	4
Auditor	10	11	9	10	11	11	10	10	10	10
Treasurer	3	3	2	2	2	2	2	3	3	3
Prosecuting Attorney	15	15	15	15	15	14	15	14	14	12
Board of Elections	11	10	9	9	9	9	8	9	9	10
Recorder	5	5	5	5	5	5	4	4	4	4
Buildings and Grounds	6	6	6	6	5	6	6	5	5	5
Data Processing	2	3	4	4	5	5	5	5	5	6
Certificate Auto Title	5	5	5	5	5	5	5	5	6	5
Real Estate Assessment	6	6	7	7	5	5	3	4	5	5
DRETAC	6	6	5	6	4	3	3	3	3	4
<b>Judicial</b>										
Common Pleas Court	7	7	7	7	7	7	7	7	7	7
Adult Probate Court	54	58	55	55	53	51	49	51	50	50
Probate Court	4	4	4	4	6	6	5	5	5	5
County Court #1	8	6	6	5	5	6	6	6	4	5
County Court #2	5	5	5	5	5	5	5	5	4	4
County Court #3	4	4	4	5	7	7	7	7	4	4
County Court Baliffs	2	2	1	2	0	0	0	0	0	0
Juvenile Court	14	16	19	22	13	8	7	9	9	11
Municipal Court	3	3	3	3	5	6	5	5	5	6
Clerk of Courts	8	8	8	9	8	8	8	8	8	8
Court Magistrate	2	2	2	2	2	3	3	3	3	3
Law Library	1	1	1	1	1	1	1	1	1	1
<b>Public Safety</b>										
Jail Oprating Levy	68	69	64	59	56	54	54	54	52	49
911 Emergency	15	16	15	15	18	15	17	15	16	17
Permissive Sheriff	44	47	44	45	41	42	37	38	35	34
Drug Task Force	1	1	1	1	1	0	0	0	0	0
Court Corrections	11	10	10	10	12	13	15	16	15	14
Coroner	4	4	4	4	4	4	4	4	4	5
<b>Public Works</b>										
MVGT	39	39	40	40	41	42	40	41	39	43
Beautification	4	3	4	4	4	5	5	4	5	5
<b>Health</b>										
Dog and Kennel	4	4	3	3	3	2	4	4	5	3
Board of Health	19	23	23	16	16	15	18	19	23	27
Mental Health	4	4	4	4	4	4	4	4	4	5
Department of Developmental Disabilities	143	146	149	157	157	166	175	167	172	170
<b>Human Services</b>										
Family and Child	0	0	0	0	1	1	1	1	1	1
Public Assistance	74	72	70	70	69	71	69	73	75	97
Children's Services	5	7	6	8	8	9	7	6	6	6
Child Support Enforcement Agency	8	8	8	9	9	9	7	8	8	11
Veteran Services	13	13	13	12	13	11	11	13	5	7
<b>Conservation and Recreation</b>										
Soil and Water	5	4	5	5	6	5	4	5	5	6
<b>Community and Economic Development</b>										
Airport	5	3	3	4	3	3	3	4	3	3
Sewer District	6	6	6	5	5	4	4	3	3	3
Water District	15	17	15	16	14	15	15	16	14	13
<b>Total</b>	<u>673</u>	<u>687</u>	<u>673</u>	<u>680</u>	<u>667</u>	<u>667</u>	<u>662</u>	<u>668</u>	<u>658</u>	<u>691</u>

*Source: Jefferson County Auditor*

**Jefferson County, Ohio**  
*Capital Asset Statistics by Function/Activity*  
*Ten Years*

	2019	2018	2017	2016
<b>General Government</b>				
<b>Legislative and Executive</b>				
Commissioners				
Number of vehicles	3	3	3	3
Auditor				
Number of vehicles	1	1	1	1
<b>Judicial</b>				
Adult Probation				
Number of vehicles	3	3	3	3
Juvenile Court				
Number of vehicles	5	5	5	5
Total number of courtrooms	7	7	7	7
<b>Public Safety</b>				
<b>Sheriff</b>				
Number of Adult Cells - single	80	80	80	80
Number of Juvenile Cells - double	20	20	20	20
Cruisers	25	25	22	22
Number of vehicles	3	3	3	3
Juvenile Court - Detention				
Number of vehicles	1	1	1	1
911 Emergency				
Number of vehicles	3	3	3	2
<b>Public Works</b>				
<b>Engineer</b>				
Number of vehicles	25	23	21	23
Pieces of heavy equipment	59	58	54	53
Number of bridges and culverts	313	313	313	313
Lane miles of roads	526	526	526	526
Lineal feet of guardrail	444,043	444,043	444,043	444,043
<b>Health</b>				
<b>Department of Developmental Disabilities</b>				
Number of vehicles	10	10	10	9
Number of buses	17	16	17	17
<b>Mental Health</b>				
Number of vehicles	1	1	1	1
<b>Human Services</b>				
<b>Job and Family Services</b>				
Number of vehicles	10	10	10	10
<b>Children Services</b>				
Number of vehicles	2	2	2	2
Number of rooms - childrens home	9	9	9	9

2015	2014	2013	2012	2011	2010
3	3	3	3	2	2
1	1	1	1	1	1
3	3	3	2	2	2
5	5	5	5	5	5
7	7	7	7	7	7
80	80	80	80	80	80
20	20	20	20	20	20
22	22	19	19	16	15
3	4	3	2	2	1
1	1	1	1	1	1
2	2	2	2	1	1
23	25	24	23	22	21
51	50	49	49	50	53
313	312	311	311	311	311
526	526	526	526	526	526
444,043	444,043	444,043	444,043	444,043	444,043
8	7	7	7	7	9
16	15	15	15	15	15
1	1	1	1	1	1
10	10	10	8	8	8
2	2	2	1	1	1
9	9	9	9	9	9

(Continued)

**Jefferson County, Ohio**  
*Capital Asset Statistics by Function/Activity (Continued)*  
*Ten Years*

	2019	2018	2017	2016
<b>Conservation and Recreation</b>				
<b>Parks</b>				
Number of vehicles	3	3	2	2
<b>Community and Economic Development</b>				
<b>Airpark</b>				
Length of runway in feet	5,000	5,000	5,000	5,000
Number of hangers	7	6	6	6
Number of airplane rental spaces	57	57	57	57
<b>Industrial Park</b>				
Undeveloped acreage	48	48	48	48
<b>Sewer District</b>				
Number of tanks, lifts, and booster stations	38	38	38	29
<b>Water District</b>				
Number of vehicles	15	15	14	13
Number of tanks, lifts, and booster stations	49	49	49	48

**Source:** *Jefferson County Auditor's Office*



2015	2014	2013	2012	2011	2010
2	2	2	2	2	2
5,000	5,000	4,400	4,400	4,400	4,400
6	6	6	6	4	4
57	57	57	57	34	34
48	48	48	48	48	48
29	29	23	23	23	23
13	12	12	10	10	10
48	48	48	48	48	48

**Jefferson County, Ohio**  
*Operating Indicators by Function/Activity*  
*Last Ten Years*

	2019	2018	2017	2016
<b>General Government</b>				
<b>Legislative and Executive</b>				
<b>Auditor</b>				
Number of Non-Exempt Conveyances	1,521	1,788	1,754	1,341
Number of Exempt Conveyances	1,638	1,861	1,827	1,433
<b>Homestead and Rollback:</b>				
Number of Exemptions Granted	6,205	6,430	6,434	6,896
Total Reduction in Taxes	\$5,513,654	\$5,452,522	\$5,676,734	\$5,791,220
Number of Individual Dog Tags Sold	4,352	4,470	4,609	4,706
Total Number of Dog Tags Sold	4,393	4,505	4,644	4,861
<b>Board of Elections</b>				
Number of Registered Voters	46,126	48,463	47,833	47,687
Number of Ballots Cast	14,257	25,146	17,737	32,904
<b>Judicial</b>				
<b>Common Pleas Court</b>				
Number of New Cases Filed	2,789	2,967	3,228	2,888
<b>Probate Court</b>				
Number of New Cases Filed	944	952	937	972
<b>Juvenile Court</b>				
Number of New Cases Filed	920	823	1,122	1,288
<b>County Court #1</b>				
Number of New Cases Filed	3,675	3,922	3,842	3,309
<b>County Court #2</b>				
Number of New Cases Filed	2,469	2,445	2,639	1,596
<b>County Court #3</b>				
Number of New Cases Filed	1,690	1,377	1,217	1,936
<b>Clerk of Courts</b>				
Titles	25,388	25,912	29,744	30,809
Duplicates	1,449	1,498	1,597	1,611
Replacements	3,088	3,906	4,267	4,195
Salvage	183	203	331	212
<b>Public Safety</b>				
<b>Sheriff</b>				
Calls Received	91,131	68,439	93,489	59,486
Investigated Complaints	2,054	2,101	2,133	2,016
Arrests	196	197	197	357
Warrants Served	581	384	384	542
Mileage Traveled	366,900	411,683	464,965	389,426
Sheriff Sales	44	90	145	113
<b>Jail Operation</b>				
Prisoners Booked	1,898	2,402	2,599	2,597
Meals Served	205,273	176,947	190,497	180,626
<b>Juvenile Detention</b>				
Number of Admissions	335	425	493	482
Average Daily Population	19.03	19.36	19.60	20.42
Revenue (Juveniles outside County)	\$497,845	\$465,030	\$578,772	\$659,807
<b>911 service</b>				
Logged calls per year	37,807	43,297	41,998	38,729

2015	2014	2013	2012	2011	2010
1,165	1,200	1,127	1,163	919	1,248
1,629	1,922	1,495	1,643	1,420	998
7,116	7,221	7,165	7,074	7,013	7,069
\$5,839,546	\$5,809,924	\$5,723,762	\$5,566,167	\$5,589,224	\$5,352,952
4,612	4,567	5,131	4,880	4,628	4,570
4,652	4,637	5,336	5,254	4,813	4,795
45,787	48,303	48,222	49,729	47,896	51,116
21,659	18,952	13,601	33,177	22,754	25,238
3,119	3,434	3,040	3,460	3,236	3,115
1,063	1,014	1,003	1,142	1,062	1,137
1,237	1,206	2,178	2,182	2,237	2,303
3,390	4,020	3,279	2,950	3,026	2,874
1,543	1,605	1,443	1,728	2,058	1,309
1,834	1,408	1,863	2,200	2,100	1,881
31,823	31,014	31,321	31,731	30,740	31,789
1,499	1,588	1,639	1,686	1,653	1,640
4,275	4,403	3,990	2,915	2,570	2,617
198	241	180	183	138	169
57,136	72,484	71,455	61,836	63,624	76,893
1,957	2,135	2,726	2,988	2,780	2,743
347	376	361	394	336	327
515	608	657	573	541	348
386,953	407,524	417,977	340,150	339,413	418,720
122	151	217	230	185	141
2,696	2,362	2,639	2,208	1,929	1,880
184,288	172,578	178,862	157,807	148,752	147,850
493	502	546	560	642	648
19.92	24.99	24.50	23.45	27.33	22.60
\$528,149	\$553,050	\$538,106	\$667,069	\$695,599	\$746,909
34,538	41,807	68,124	42,599	42,668	41,536

(Continued)

**Jefferson County, Ohio**  
*Operating Indicators by Function/Activity (Continued)*  
*Last Ten Years*

	2019	2018	2017	2016
<b>Public Works</b>				
<b>Engineer</b>				
Miles of roads resurfaced (hot / cold mix)	3.85	16.22	23.33	24.31
Miles of roads resurfaced (chip / sealed)	18.01	29.16	30.88	27.89
Number of culverts built / replaced / improved	280	180	1,200	812
Number of Bridges repaired / replaced	5	12	12	9
Number of slips repaired	20	7	5	4
<b>Health</b>				
<b>Department of Developmental Disabilities</b>				
Number of Adults Served	202	211	258	178
Number of Children Served	169	125	138	130
<b>Prevention and Recovery Board</b>				
Total Number Served	2,660	2,660	3,000	3,066
<b>Health Department</b>				
Number of Births	12	9	7	5
Number of Deaths	867	902	960	333
Number of Participants in WIC Program	3,138	10,956	19,713	19,867
Number of Immunizations	1,672	1,456	2,036	2,028
<b>Human Services</b>				
<b>Jobs and Family Services</b>				
Child Support Collections	\$9,243,934	\$9,490,117	\$9,477,962	\$9,794,578
Average Client Count - Food Stamps	11,594	12,451	13,769	14,412
Average Ohio Works First Recipients	640	726	742	855
Average Disability Recipients	0	0	115	116
Average Medicaid Recipients	19,923	20,302	21,339	21,644

N/A = information not available.

**Source:** *Jefferson County Auditor*

2015	2014	2013	2012	2011	2010
2.09	10.58	10.62	23.30	21.40	6.38
29.45	21.11	41.29	33.69	33.32	9.01
949	949	782	942	729	730
6	5	2	6	8	4
3	2	3	4	4	5
184	180	177	181	217	224
129	130	129	133	145	139
3,133	3,112	3,175	3,010	3,436	2,580
9	2	2	2	2	2
297	342	334	322	305	237
19,887	19,811	19,986	19,176	18,600	20,986
2,016	2,046	2,025	1,936	2,346	4,798
\$10,271,892	\$10,684,406	\$11,138,612	\$10,947,600	\$11,230,017	\$11,061,204
14,612	13,698	14,141	14,045	12,635	11,779
752	846	953	1,332	747	1,684
90	102	95	100	109	113
21,414	16,200	17,043	16,718	14,933	15,423

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# OHIO AUDITOR OF STATE KEITH FABER



**JEFFERSON COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/18/2020**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)