



OHIO AUDITOR OF STATE  
**KEITH FABER**





**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY  
JUNE 30, 2019**

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## INDEPENDENT AUDITOR'S REPORT

Clyde-Green Springs Exempted Village School District  
Sandusky County  
106 South Main Street  
Clyde, Ohio 43410-1633

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Clyde-Green Springs Exempted Village School District, Sandusky County, Ohio (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Clyde-Green Springs Exempted Village School District, Sandusky County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 20, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink, appearing to read "Keith Faber". The signature is written in a cursive, flowing style.

Keith Faber  
Auditor of State

Columbus, Ohio

March 20, 2020

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**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)**

The management's discussion and analysis of the Clyde-Green Springs Exempted Village School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2019 are as follows:

- In total, net position of governmental activities increased \$2,394,631 from fiscal year 2018 net position.
- General revenues accounted for \$22,154,291 in revenue or 79.67% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$5,652,018 or 20.33% of total revenues of \$27,806,309.
- The District had \$25,411,678 in expenses related to governmental activities; only \$5,652,018 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$22,154,291 were adequate to provide for these programs.
- The District's major governmental fund is the General fund. The General fund had \$24,942,022 in revenues and other financing sources and \$25,314,639 in expenditures. During fiscal year 2019, the General fund's fund balance decreased from \$7,700,963 to \$7,328,346.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the General fund is by far the most significant fund, and the only governmental fund reported as a major fund.

**Reporting the District as a Whole**

***Statement of Net Position and the Statement of Activities***

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

These two statements report the District's net position and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

**Reporting the District's Most Significant Funds**

***Fund Financial Statements***

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's only major governmental fund is the General fund.

***Governmental Funds***

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements.

***Reporting the District's Fiduciary Responsibilities***

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability and net OPEB liability/asset.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

**The District as a Whole**

The statement of net position provides the perspective of the District as a whole. The following table provides a summary of the District's net position at June 30, 2019 and June 30, 2018.

	<b>Net Position</b>	
	Governmental Activities 2019	Governmental Activities 2018
<b><u>Assets</u></b>		
Current and other assets	\$ 20,113,141	\$ 20,184,924
Net OPEB asset	1,433,884	-
Capital assets, net	<u>34,877,173</u>	<u>36,302,485</u>
Total assets	<u>56,424,198</u>	<u>56,487,409</u>
<b><u>Deferred outflows of resources</u></b>		
Other amounts	1,073,912	1,157,593
Pension	7,048,193	8,594,868
OPEB	<u>438,758</u>	<u>393,614</u>
Total deferred outflows of resources	<u>8,560,863</u>	<u>10,146,075</u>
<b><u>Liabilities</u></b>		
Current liabilities	2,539,238	2,517,149
Long-term liabilities:		
Due within one year	1,432,665	1,367,648
Due in more than one year:		
Net pension liability	24,929,543	26,476,705
Net OPEB liability	2,617,255	5,989,411
Other amounts	<u>21,458,304</u>	<u>23,710,146</u>
Long-term liabilities	<u>50,437,767</u>	<u>57,543,910</u>
Total liabilities	<u>52,977,005</u>	<u>60,061,059</u>
<b><u>Deferred inflows of resources</u></b>		
Other amounts	6,338,115	5,758,245
Pension	1,528,929	894,953
OPEB	<u>2,499,374</u>	<u>672,220</u>
Total deferred inflows of resources	<u>10,366,418</u>	<u>7,325,418</u>
<b><u>Net position</u></b>		
Net investment in capital assets	14,250,296	14,483,822
Restricted	4,737,740	4,432,436
Unrestricted (deficit)	<u>(17,346,398)</u>	<u>(19,669,251)</u>
Total net position (deficit)	<u>\$ 1,641,638</u>	<u>\$ (752,993)</u>

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
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MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
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The net pension liability (NPL) is the largest single liability reported by the District at June 30, 2019 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The District has adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

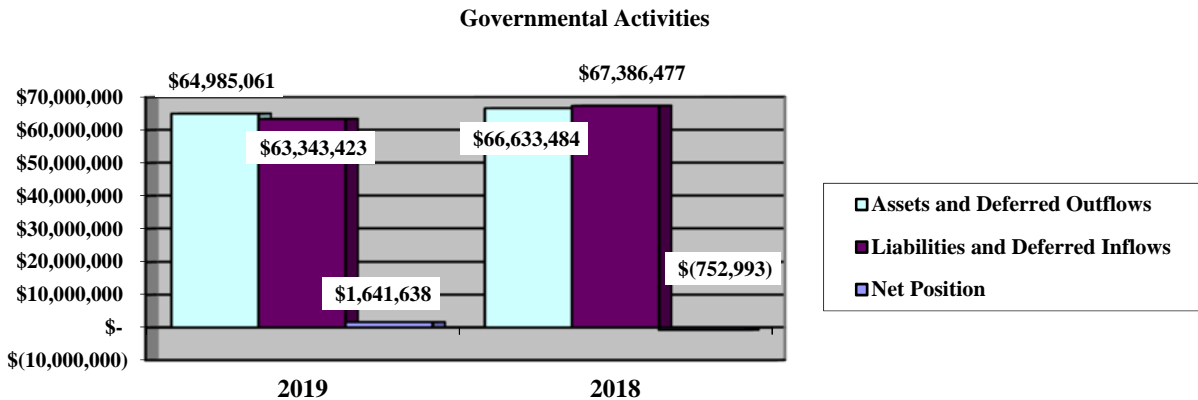
Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,641,638.

The most significant changes in net position were related to the District's net pension liability and net OPEB liability/asset, and the related deferred inflows/outflows of resources. These will fluctuate annually based on a number of factors including investment returns, actuarial assumptions used, and the District's proportionate share of the net pension and net OPEB cost. As a result many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset. The result would be net position at June 30, 2019 of \$24,295,904.

At year-end, capital assets represented 61.81% of total assets. Capital assets include land, improvements other than buildings, buildings and improvements, furniture and equipment and vehicles. The net investment in capital assets at June 30, 2019 was \$14,250,296. These capital assets are used to provide services to the students and are not available for future spending.

A portion of the District's net position, \$4,737,740, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is \$(17,346,398).

The graph below shows the District's assets and deferred outflows of resources, liabilities and deferred inflows of resources and net position as of June 30, 2019 and 2018.



The following table shows the change in net position for fiscal years 2019 and 2018.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

	<b>Change in Net Position</b>	
	Governmental Activities <u>2019</u>	Governmental Activities <u>2018</u>
<b><u>Revenues</u></b>		
Program revenues:		
Charges for services and sales	\$ 2,527,570	\$ 2,360,368
Operating grants and contributions	3,124,448	3,047,271
General revenues:		
Property taxes	6,267,385	7,062,483
Income taxes	2,504,905	2,460,527
Payments in lieu of taxes	120,806	122,277
Grants and entitlements	12,790,563	12,796,938
Investment earnings	345,566	98,440
Other	<u>125,066</u>	<u>146,154</u>
Total revenues	<u>\$ 27,806,309</u>	<u>\$ 28,094,458</u>
<b><u>Expenses</u></b>		
Program expenses:		
Instruction:		
Regular	\$ 9,667,125	\$ 5,824,836
Special	3,856,670	2,484,598
Vocational	397,064	303,084
Other	1,049,619	1,139,082
Support services:		
Pupil	1,642,639	1,052,513
Instructional staff	637,119	402,108
Board of education	28,503	17,558
Administration	1,711,884	1,186,196
Fiscal	582,046	436,909
Business	8,821	3,269
Operations and maintenance	2,064,774	1,396,521
Pupil transportation	1,170,176	802,606
Central	152,568	134,814
Operation of non-instructional services:		
Food service operations	1,203,906	937,115
Other non-instructional services	3,441	1,860
Extracurricular activities	573,690	405,407
Interest and fiscal charges	<u>661,633</u>	<u>724,322</u>
Total expenses	<u>25,411,678</u>	<u>17,252,798</u>
Change in net position	2,394,631	10,841,660
Net position at beginning of year	<u>(752,993)</u>	<u>(11,594,653)</u>
Net position at end of year	<u>\$ 1,641,638</u>	<u>\$ (752,993)</u>

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
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**Governmental Activities**

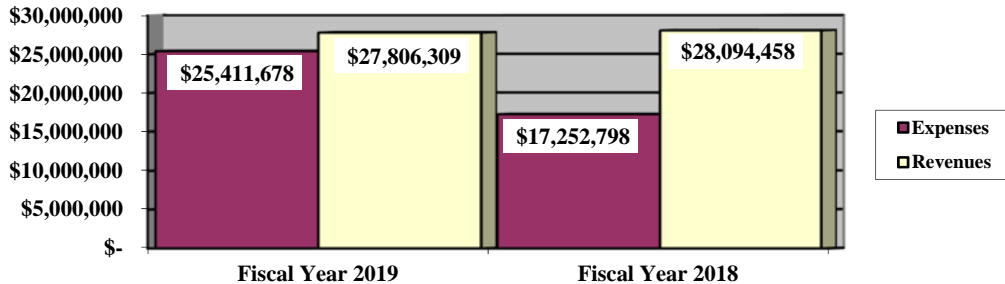
Net position of the District's governmental activities increased \$2,394,631. Total governmental expenses of \$25,411,678 were offset by program revenues of \$5,652,018 and general revenues of \$22,154,291. Program revenues supported 22.24% of the total governmental expenses.

Total revenues for fiscal year 2019 were comparable to the prior year, with a decrease of \$288,149 or 1.03%. The primary sources of revenue for governmental activities are derived from property taxes, payments in lieu of taxes, income taxes and unrestricted grants and entitlements. These revenue sources represent 77.98% of total governmental revenues. The decrease in property taxes revenue is mostly due to fluctuations in the amount of tax collected and available for advance at fiscal year-end by the County Auditor. Tax advances available are recorded as revenue under GAAP. The amount of tax advances available at June 30, 2019 and 2018 was approximately \$0.65 million and \$1.25 million, respectively. This amount can vary depending upon when the County Auditor distributes tax bills.

Expenses of the governmental activities increased \$8,158,880 or 47.29%. This increase is primarily the result of the State Teachers Retirement System (STRS) indefinitely suspending the Cost of Living Adjustment (COLA) and the School Employee Retirement System (SERS) lowering the COLA from 3.00% to 2.50% in fiscal year 2018. These benefit changes caused a decrease to the net pension liability and the subsequent expenses reported for fiscal year 2018. On an accrual basis, the District reported \$2,558,390 and \$(7,968,742) in pension expense for fiscal year 2019 and 2018, respectively. In addition, the District reported \$(2,947,750) and \$(855,106) in OPEB expense for fiscal year 2019 and 2018, respectively. The total net increase in pension expense and OPEB expense from fiscal year 2018 to fiscal year 2019 was \$8,434,488. Fluctuations in the pension expense and OPEB expense makes it difficult to compare financial information between years since both of these are components of program expenses reported on the statement of activities.

The following graph presents the District's governmental activities revenue and expenses for fiscal year 2019 and 2018.

**Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by taxes revenue and other general revenues.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
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MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
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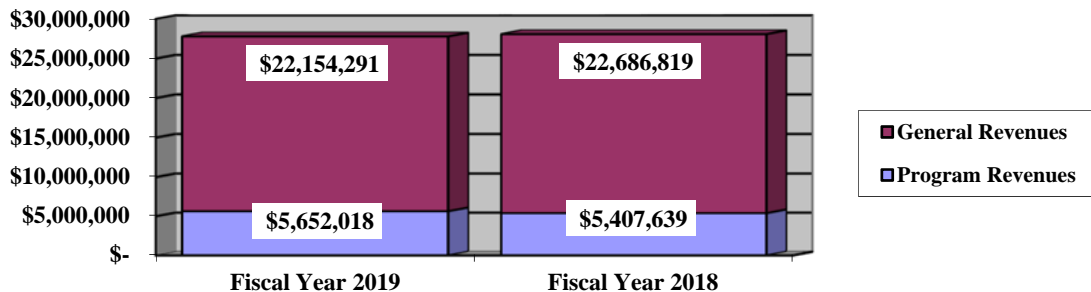
**Governmental Activities**

	Total Cost of Services <u>2019</u>	Net Cost of Services <u>2019</u>	Total Cost of Services <u>2018</u>	Net Cost of Services <u>2018</u>
<b>Program expenses</b>				
Instruction:				
Regular	\$ 9,667,125	\$ 7,828,400	\$ 5,824,836	\$ 4,176,760
Special	3,856,670	1,751,495	2,484,598	384,011
Vocational	397,064	335,096	303,084	280,925
Other	1,049,619	1,049,619	1,139,082	1,139,082
Support services:				
Pupil	1,642,639	1,494,810	1,052,513	934,806
Instructional staff	637,119	632,283	402,108	401,923
Board of education	28,503	28,503	17,558	17,558
Administration	1,711,884	1,680,466	1,186,196	1,140,865
Fiscal	582,046	582,046	436,909	436,909
Business	8,821	8,821	3,269	3,269
Operations and maintenance	2,064,774	2,032,553	1,396,521	1,376,752
Pupil transportation	1,170,176	1,127,793	802,606	743,870
Central	152,568	136,424	134,814	122,019
Operation of non-instructional services:				
Food service operations	1,203,906	28,063	937,115	(229,753)
Other non-instructional services	3,441	2,927	1,860	(165)
Extracurricular activities	573,690	378,728	405,407	192,006
Interest and fiscal charges	<u>661,633</u>	<u>661,633</u>	<u>724,322</u>	<u>724,322</u>
Total expenses	<u>\$ 25,411,678</u>	<u>\$19,759,660</u>	<u>\$17,252,798</u>	<u>\$11,845,159</u>

The dependence upon tax and other general revenues for governmental activities is apparent; 73.24% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 77.76%. The District's taxpayers and unrestricted grants and entitlements are the primary support for District's students.

The following graph presents the District's governmental activities revenue for fiscal years 2019 and 2018.

**Governmental Activities - General and Program Revenues**





**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

**The District's Funds**

The District's governmental funds reported a combined fund balance of \$11,180,857, which is \$401,581 lower than last year's total of \$11,582,438. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2019 and 2018.

Fund	Fund Balance <u>June 30, 2019</u>	Fund Balance <u>June 30, 2018</u>	<u>Change</u>
General	\$ 7,328,346	\$ 7,700,963	\$ (372,617)
Nonmajor governmental funds	<u>3,852,511</u>	<u>3,881,475</u>	<u>(28,964)</u>
Total	<u>\$11,180,857</u>	<u>\$11,582,438</u>	<u>\$ (401,581)</u>

**General Fund**

Fund balance for the General fund decreased \$372,617 or 4.84%. The following table shows the components of General fund revenues for fiscal years 2019 and 2018.

	<u>2019</u> <u>Amount</u>	<u>2018</u> <u>Amount</u>	<u>Change</u>	<u>Percentage</u> <u>Change</u>
<b><u>Revenues</u></b>				
Taxes	\$ 8,448,109	\$ 8,888,560	\$ (440,451)	(4.96) %
Tuition	1,708,578	1,522,008	186,570	12.26 %
Earnings on investments	306,683	70,576	236,107	334.54 %
Intergovernmental	14,056,905	13,940,982	115,923	0.83 %
Other revenues	<u>411,831</u>	<u>434,247</u>	<u>(22,416)</u>	(5.16) %
Total	<u>\$ 24,932,106</u>	<u>\$ 24,856,373</u>	<u>\$ 75,733</u>	0.30 %

The decrease in taxes revenue is mainly the result of fluctuations in the amount of property taxes collected and available for advance at fiscal year-end. These amounts are recorded as revenue and can vary based on the date the tax bills are sent. Tuition revenue increased slightly due to higher amount of open enrollment students in 2019. Earnings on investments also increased as the District was able to invest available funds in securities with higher interest rates.

The following table shows the components of General fund expenditures for fiscal years 2019 and 2018.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

	<u>2019</u>	<u>2018</u>	<u>Change</u>	<u>Percentage</u>
	<u>Amount</u>	<u>Amount</u>		<u>Change</u>
<b><u>Expenditures</u></b>				
Instruction	\$ 15,097,764	\$ 14,587,548	\$ 510,216	3.50 %
Support services	8,139,175	7,758,135	381,040	4.91 %
Non-instructional services	2,830	-	2,830	N/A
Extracurricular activities	469,224	468,225	999	0.21 %
Facilities acquisition and construction	44,528	7,065	37,463	530.26 %
Debt service	<u>1,561,118</u>	<u>1,550,768</u>	<u>10,350</u>	0.67 %
Total	<u>\$ 25,314,639</u>	<u>\$ 24,371,741</u>	<u>\$ 942,898</u>	3.87 %

The overall increase in General fund expenditures is primarily due to an increase in employee wages and benefits costs, particularly for the District's certificated teaching staff.

***General Fund Budgeting Highlights***

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

For the General fund, original budgeted revenues and other financing sources for fiscal year 2019 were \$24,631,531. This was decreased slightly to \$24,400,053 in the final budget. Actual revenues and other financing sources were \$25,492,431, which is \$1,092,378 (4.48%) higher than the final budget.

General fund original and final appropriations (appropriated expenditures including other financing uses) amounted to \$25,163,961 and \$25,809,920, respectively. The actual budget basis expenditures and other financing uses for fiscal year 2019 totaled \$25,755,573, which is \$54,347 (0.21%) less than the final budget appropriations.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2019, the District had \$34,877,173 invested in land, improvements other than buildings, buildings and improvements, furniture and equipment and vehicles, net of accumulated depreciation. This entire amount is reported in governmental activities.

The following table shows fiscal year 2019 balances compared to 2018:

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)

**Capital Assets at June 30  
(Net of Depreciation)**

	Governmental Activities	
	2019	2018
Land	\$ 814,122	\$ 814,122
Improvements other than buildings	1,607,911	1,820,010
Building and improvements	28,995,438	29,986,149
Furniture and equipment	2,763,626	2,993,729
Vehicles	696,076	688,475
Total	\$ 34,877,173	\$ 36,302,485

The overall decrease in capital assets is due to depreciation expense of \$1,743,119 and net capital asset disposals of \$11,592 exceeding capital asset additions of \$329,399. See Note 9 in the notes to the basic financial statements for additional information on the District's capital assets.

***Debt Administration***

At June 30, 2019, the District had \$20,950,000 in general obligation bonds and certificates of participation outstanding, which represents a decrease of \$1,346,287 compared to the prior year. Of the total outstanding, \$1,400,000 is due within one year and \$19,550,000 is due in greater than one year.

See Note 10 in the notes to the basic financial statements for additional information on the District's debt administration.

**Current Financial Related Activities**

The District strives to maintain the highest standards of service to its students, parents and community. This has been accomplished despite the financial challenges the local, state and national economy place on it.

Whirlpool Corporation is the largest employer in the area and maintains a stable workforce of around 3,300 employees. Revere Plastics, a major Whirlpool supplier, also located in Clyde, employs over 620 in the city.

Enrollment has been similar in the past several school years. The District is a guarantee district regarding state funding, meaning that the district is guaranteed state funding in fiscal year 2020 at 100% of fiscal year 2019 levels. A major school facilities building program completed in fiscal year 2010, and technology and academic programming initiatives are having a positive impact on enrollment. Open enrollment is a positive factor for the District and an additional source of revenue.

The District closely monitors its revenues and expenditures in accordance with its financial forecast. Reductions in State funding since 2009 as well as the loss of tax revenue from business inventories and personal property tax reimbursements from the State played a part in the deficit spending in the General fund that the District experienced in fiscal years 2009, 2010 and 2011. The District addressed its deficit spending by making a number of significant reductions in expenditures since 2009. Fiscal years 2012 through 2018 ended in a positive surplus for the General fund. The District has passed several recent renewal levies. The most recent operating renewal levy was passed in 2014 and changed the term from 5 to 10 years. A permanent improvement levy was renewed in 2017 ensuring uninterrupted collection for another five years. These funds go toward the purchase of school buses and facility improvements.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(UNAUDITED)  
(Continued)**

In 2014 the District closed out an OFCC building project with a surplus due to bid savings during the recession. The Board of Education pledged the savings to bond retirement which freed up the income tax to be used for a stadium renovation. The renovation was completed in fiscal year 2016 and includes new grandstands, stadium lighting and press box, refurbished tennis courts and track facilities. The local booster club donated a new athletic locker room building and public restrooms to the project.

The District issued refunding certificates of participation in August 2016 in order to refund the outstanding principal amount of its 2008 bonds. This refinancing will result in debt service savings for the District of approximately \$2.38 million over the following 16 years.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Meghan Rohde, Treasurer, Clyde-Green Springs Exempted Village Schools, 106 South Main Street, Clyde, Ohio 43410-1633.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF NET POSITION  
JUNE 30, 2019

	<b>Governmental Activities</b>
<b>Assets:</b>	
Equity in pooled cash and cash equivalents. . . . .	\$ 12,097,630
Receivables:	
Property taxes . . . . .	6,944,425
Income taxes. . . . .	705,431
Payment in lieu of taxes . . . . .	118,632
Accounts. . . . .	9,261
Accrued interest . . . . .	44,984
Intergovernmental . . . . .	52,109
Prepayments . . . . .	130,059
Materials and supplies inventory . . . . .	5,805
Inventory held for resale. . . . .	4,805
Net OPEB asset . . . . .	1,433,884
Capital assets:	
Nondepreciable capital assets . . . . .	814,122
Depreciable capital assets, net. . . . .	34,063,051
Capital assets, net . . . . .	34,877,173
Total assets. . . . .	56,424,198
<b>Deferred outflows of resources:</b>	
Unamortized deferred charges on debt refunding. . . . .	1,073,912
Pension . . . . .	7,048,193
OPEB. . . . .	438,758
Total deferred outflows of resources . . . . .	8,560,863
<b>Liabilities:</b>	
Accounts payable . . . . .	37,198
Accrued wages and benefits payable . . . . .	1,870,594
Intergovernmental payable . . . . .	143,707
Pension and postemployment benefits payable . . . . .	348,288
Accrued interest payable . . . . .	48,102
Claims payable . . . . .	91,349
Long-term liabilities:	
Due within one year . . . . .	1,432,665
Due in more than one year:	
Net pension liability (See Note 13). . . . .	24,929,543
Net OPEB liability (See Note 14) . . . . .	2,617,255
Other amounts due in more than one year . . . . .	21,458,304
Total liabilities . . . . .	52,977,005
<b>Deferred inflows of resources:</b>	
Property taxes levied for the next fiscal year . . . . .	6,124,683
Payment in lieu of taxes levied for the next fiscal year . . . . .	118,632
Unamortized deferred charges on debt refunding. . . . .	94,800
Pension . . . . .	1,528,929
OPEB. . . . .	2,499,374
Total deferred inflows of resources . . . . .	10,366,418
<b>Net position:</b>	
Net investment in capital assets . . . . .	14,250,296
Restricted for:	
Capital projects . . . . .	1,543,696
Classroom facilities maintenance. . . . .	822,695
Debt service. . . . .	890,229
State funded programs . . . . .	1,194
Federally funded programs . . . . .	22,176
Student activities . . . . .	59,278
Other purposes . . . . .	1,398,472
Unrestricted (deficit) . . . . .	(17,346,398)
Total net position . . . . .	\$ 1,641,638

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position Governmental Activities
		Charges for Services and Sales	Operating Grants and Contributions	
<b>Governmental activities:</b>				
Instruction:				
Regular . . . . .	\$ 9,667,125	\$ 1,616,378	\$ 222,347	\$ (7,828,400)
Special . . . . .	3,856,670	197,262	1,907,913	(1,751,495)
Vocational . . . . .	397,064	-	61,968	(335,096)
Other . . . . .	1,049,619	-	-	(1,049,619)
Support services:				
Pupil . . . . .	1,642,639	-	147,829	(1,494,810)
Instructional staff . . . . .	637,119	-	4,836	(632,283)
Board of education . . . . .	28,503	-	-	(28,503)
Administration. . . . .	1,711,884	-	31,418	(1,680,466)
Fiscal. . . . .	582,046	-	-	(582,046)
Business. . . . .	8,821	-	-	(8,821)
Operations and maintenance . . . .	2,064,774	19,690	12,531	(2,032,553)
Pupil transportation. . . . .	1,170,176	-	42,383	(1,127,793)
Central . . . . .	152,568	-	16,144	(136,424)
Operation of non-instructional services:				
Food service operations . . . . .	1,203,906	499,278	676,565	(28,063)
Other non-instructional services . .	3,441	-	514	(2,927)
Extracurricular activities. . . . .	573,690	194,962	-	(378,728)
Interest and fiscal charges . . . . .	661,633	-	-	(661,633)
<b>Total governmental activities . . . . .</b>	<b>\$ 25,411,678</b>	<b>\$ 2,527,570</b>	<b>\$ 3,124,448</b>	<b>(19,759,660)</b>

**General revenues:**

Property taxes levied for:

General purposes. . . . .	5,924,872
Debt service . . . . .	166,742
Capital projects. . . . .	175,771
Payments in lieu of taxes. . . . .	120,806
School district income tax . . . . .	2,504,905
Grants and entitlements not restricted to specific programs. . . . .	12,790,563
Investment earnings. . . . .	345,566
Miscellaneous . . . . .	125,066
<b>Total general revenues. . . . .</b>	<b>22,154,291</b>
Change in net position. . . . .	2,394,631
<b>Net position (deficit) at beginning of year . . . . .</b>	<b>(752,993)</b>
<b>Net position at end of year . . . . .</b>	<b>\$ 1,641,638</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2019

	<b>General</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets:</b>			
Equity in pooled cash and cash equivalents . . . . .	\$ 8,185,620	\$ 3,912,010	\$ 12,097,630
<b>Receivables:</b>			
Property taxes . . . . .	6,623,791	320,634	6,944,425
Income taxes . . . . .	705,431	-	705,431
Payment in lieu of taxes . . . . .	118,632	-	118,632
Accounts . . . . .	9,261	-	9,261
Accrued interest . . . . .	44,984	-	44,984
Intergovernmental . . . . .	-	52,109	52,109
Prepayments . . . . .	128,015	2,044	130,059
Materials and supplies inventory . . . . .	-	5,805	5,805
Inventory held for resale . . . . .	-	4,805	4,805
Due from other funds . . . . .	13,059	-	13,059
<b>Total assets . . . . .</b>	<b>\$ 15,828,793</b>	<b>\$ 4,297,407</b>	<b>\$ 20,126,200</b>
<b>Liabilities:</b>			
Accounts payable . . . . .	\$ 27,888	\$ 9,310	\$ 37,198
Accrued wages and benefits payable . . . . .	1,754,647	115,947	1,870,594
Compensated absences payable . . . . .	11,304	-	11,304
Intergovernmental payable . . . . .	142,227	1,480	143,707
Pension and postemployment benefits payable . . . . .	335,857	12,431	348,288
Due to other funds . . . . .	-	13,059	13,059
Claims payable . . . . .	91,349	-	91,349
<b>Total liabilities . . . . .</b>	<b>2,363,272</b>	<b>152,227</b>	<b>2,515,499</b>
<b>Deferred inflows of resources:</b>			
Property taxes levied for the next fiscal year . . . . .	5,841,898	282,785	6,124,683
Payment in lieu of taxes levied for the next fiscal year . . . . .	118,632	-	118,632
Delinquent property tax revenue not available . . . . .	166,263	8,048	174,311
Intergovernmental revenue not available . . . . .	-	1,836	1,836
Accrued interest not available . . . . .	10,382	-	10,382
<b>Total deferred inflows of resources . . . . .</b>	<b>6,137,175</b>	<b>292,669</b>	<b>6,429,844</b>
<b>Fund balances:</b>			
<b>Nonspendable:</b>			
Materials and supplies inventory . . . . .	-	5,805	5,805
Prepayments . . . . .	128,015	2,044	130,059
<b>Restricted:</b>			
Debt service . . . . .	-	938,331	938,331
Capital improvements . . . . .	-	1,543,696	1,543,696
Classroom facilities maintenance . . . . .	-	822,695	822,695
Food service operations . . . . .	-	477,439	477,439
Other purposes . . . . .	-	22,170	22,170
Extracurricular . . . . .	-	58,743	58,743
Budget stabilization . . . . .	972,375	-	972,375
<b>Committed:</b>			
Termination benefits . . . . .	226,269	-	226,269
<b>Assigned:</b>			
Student instruction . . . . .	149,310	-	149,310
Student and staff support . . . . .	189,180	-	189,180
Extracurricular activities . . . . .	140	-	140
Subsequent year's appropriations . . . . .	1,099,946	-	1,099,946
Other purposes . . . . .	-	37,138	37,138
Unassigned (deficit) . . . . .	4,563,111	(55,550)	4,507,561
<b>Total fund balances . . . . .</b>	<b>7,328,346</b>	<b>3,852,511</b>	<b>11,180,857</b>
<b>Total liabilities, deferred inflows of resources and fund balances . . . . .</b>	<b>\$ 15,828,793</b>	<b>\$ 4,297,407</b>	<b>\$ 20,126,200</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
JUNE 30, 2019

<b>Total governmental fund balances</b>		\$	11,180,857
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			34,877,173
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.			
Property taxes receivable	\$	174,311	
Accrued interest receivable		10,382	
Intergovernmental receivable		1,836	
Total		186,529	186,529
Unamortized premiums on bonds issued are not recognized in the funds.			(655,989)
Unamortized deferred charges on debt refundings are not recognized in the funds.			
Deferred outflows of resources - deferred charges on debt refunding		1,073,912	
Deferred inflows of resources - deferred charges on debt refunding		(94,800)	
Total		979,112	979,112
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.			(48,102)
The net pension liability is not due and payable in the current period, therefore, the liability and related deferred inflows and outflows of resources are not reported in governmental funds.			
Deferred outflows of resources - pension		7,048,193	
Deferred inflows of resources - pension		(1,528,929)	
Net pension liability		(24,929,543)	
Total		(19,410,279)	(19,410,279)
The net OPEB liability/asset is not due and payable in the current period, therefore, the liability/asset and related deferred inflows and outflows of resources are not reported in governmental funds.			
Deferred outflows of resources - OPEB		438,758	
Deferred inflows of resources - OPEB		(2,499,374)	
Net OPEB asset		1,433,884	
Net OPEB liability		(2,617,255)	
Total		(3,243,987)	(3,243,987)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.			
General obligation bonds		(1,850,000)	
Certificates of participation		(19,100,000)	
Compensated absences		(1,273,676)	
Total		(22,223,676)	(22,223,676)
<b>Net position of governmental activities</b>		\$	1,641,638

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	<b>General</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>			
From local sources:			
Property taxes . . . . .	\$ 6,058,386	\$ 359,405	\$ 6,417,791
Income taxes . . . . .	2,389,723	115,182	2,504,905
Payment in lieu of taxes . . . . .	120,806	-	120,806
Tuition . . . . .	1,708,578	-	1,708,578
Earnings on investments . . . . .	306,683	53,169	359,852
Extracurricular . . . . .	45,607	149,355	194,962
Charges for services . . . . .	-	499,278	499,278
Classroom materials and fees . . . . .	105,062	-	105,062
Other local revenues . . . . .	140,356	4,400	144,756
Intergovernmental - state . . . . .	13,713,872	199,143	13,913,015
Intergovernmental - federal . . . . .	343,033	1,787,748	2,130,781
Total revenues . . . . .	<u>24,932,106</u>	<u>3,167,680</u>	<u>28,099,786</u>
<b>Expenditures:</b>			
Current:			
Instruction:			
Regular . . . . .	10,300,572	241,698	10,542,270
Special . . . . .	3,294,974	790,743	4,085,717
Vocational . . . . .	452,599	-	452,599
Other . . . . .	1,049,619	-	1,049,619
Support services:			
Pupil . . . . .	1,588,580	144,802	1,733,382
Instructional staff . . . . .	689,464	4,795	694,259
Board of education . . . . .	29,005	-	29,005
Administration . . . . .	1,899,351	31,737	1,931,088
Fiscal . . . . .	593,408	11,396	604,804
Business . . . . .	9,704	-	9,704
Operations and maintenance . . . . .	2,068,598	71,223	2,139,821
Pupil transportation . . . . .	1,125,194	90,534	1,215,728
Central . . . . .	135,871	16,697	152,568
Operation of non-instructional services:			
Food service operations . . . . .	-	1,202,015	1,202,015
Other non-instructional services . . . . .	2,830	611	3,441
Extracurricular activities . . . . .	469,224	132,683	601,907
Facilities acquisition and construction . . . . .	44,528	31,332	75,860
Debt service:			
Principal retirement . . . . .	1,000,000	215,000	1,215,000
Interest and fiscal charges . . . . .	561,118	210,965	772,083
Total expenditures . . . . .	<u>25,314,639</u>	<u>3,196,231</u>	<u>28,510,870</u>
Excess of expenditures over revenues . . . . .	<u>(382,533)</u>	<u>(28,551)</u>	<u>(411,084)</u>
<b>Other financing sources:</b>			
Sale of assets . . . . .	9,916	-	9,916
Net change in fund balances . . . . .	(372,617)	(28,551)	(401,168)
<b>Fund balances at beginning of year . . . . .</b>	<b>7,700,963</b>	<b>3,881,475</b>	<b>11,582,438</b>
<b>Decrease in reserve for inventory . . . . .</b>	<b>-</b>	<b>(413)</b>	<b>(413)</b>
<b>Fund balances at end of year . . . . .</b>	<b><u>\$ 7,328,346</u></b>	<b><u>\$ 3,852,511</u></b>	<b><u>\$ 11,180,857</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

<b>Net change in fund balances - total governmental funds</b>	\$	(401,168)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions	\$ 329,399	
Current year depreciation	<u>(1,743,119)</u>	
Total		(1,413,720)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		
		(11,592)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.		
		(413)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	(150,406)	
Accrued interest	(2,489)	
Intergovernmental	<u>(140,582)</u>	
Total		(293,477)
Repayment of principal on long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		
		1,215,000
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in less interest being reported in the statement of activities:		
Decrease in accrued interest payable	2,377	
Accreted interest on capital appreciation bonds	(18,713)	
Payment of accreted interest on matured capital appreciation bonds	150,000	
Amortization of bond premiums	52,832	
Amortization of deferred charges on refunding	<u>(76,046)</u>	
Total		110,450
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows of resources.		
		1,924,901
Except for amounts reported as deferred inflows/outflows of resources, changes in the net pension liability are reported as pension expense in the statement of activities.		
		(2,558,390)
Contractually required OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows of resources.		
		76,280
Except for amounts reported as deferred inflows/outflows of resources, changes in the net OPEB liability/asset are reported as OPEB expense in the statement of activities.		
		2,947,750
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		<u>799,010</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>2,394,631</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Revenues:</b>				
From local sources:				
Property taxes . . . . .	\$ 6,340,874	\$ 6,303,680	\$ 6,599,494	\$ 295,814
Income taxes . . . . .	2,491,411	2,382,662	2,494,474	111,812
Payment in lieu of taxes . . . . .	119,485	120,806	120,806	-
Tuition . . . . .	1,329,309	1,631,993	1,708,578	76,585
Earnings on investments . . . . .	111,385	217,378	227,579	10,201
Extracurricular . . . . .	48,141	43,563	45,607	2,044
Classroom materials and fees . . . . .	117,074	100,353	105,062	4,709
Other local revenues . . . . .	20,740	72,900	30,728	(42,172)
Intergovernmental - state . . . . .	13,843,698	13,169,536	13,787,545	618,009
Intergovernmental - federal . . . . .	168,640	327,657	343,033	15,376
Total revenues . . . . .	<u>24,590,757</u>	<u>24,370,528</u>	<u>25,462,906</u>	<u>1,092,378</u>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular . . . . .	10,420,038	10,365,075	10,310,728	54,347
Special . . . . .	2,997,776	3,322,967	3,322,967	-
Vocational . . . . .	502,827	451,313	451,313	-
Other . . . . .	1,185,633	1,058,979	1,058,979	-
Support services:				
Pupil . . . . .	1,601,451	1,618,801	1,618,801	-
Instructional staff . . . . .	712,850	688,158	688,158	-
Board of education . . . . .	19,177	34,568	34,568	-
Administration . . . . .	1,765,872	1,933,780	1,933,780	-
Fiscal . . . . .	576,067	595,849	595,849	-
Business . . . . .	6,954	9,439	9,439	-
Operations and maintenance . . . . .	1,849,523	2,146,674	2,146,674	-
Pupil transportation . . . . .	1,149,778	1,202,891	1,202,891	-
Central . . . . .	121,940	132,900	132,900	-
Other non-instructional services . . . . .	-	2,761	2,761	-
Extracurricular activities . . . . .	481,115	469,653	469,653	-
Facilities acquisition and construction . . . . .	35,329	33,743	33,743	-
Debt service:				
Principal . . . . .	1,000,000	1,000,000	1,000,000	-
Interest and fiscal charges . . . . .	561,118	561,118	561,118	-
Total expenditures . . . . .	<u>24,987,448</u>	<u>25,628,669</u>	<u>25,574,322</u>	<u>54,347</u>
Excess of expenditures over revenues . . . . .	(396,691)	(1,258,141)	(111,416)	1,146,725
<b>Other financing sources (uses):</b>				
Refund of prior year's expenditures . . . . .	33,873	19,609	19,609	-
Transfers (out) . . . . .	(176,513)	(181,251)	(181,251)	-
Sale of assets . . . . .	6,901	9,916	9,916	-
Total other financing sources (uses) . . . . .	<u>(135,739)</u>	<u>(151,726)</u>	<u>(151,726)</u>	<u>-</u>
Net change in fund balance . . . . .	(532,430)	(1,409,867)	(263,142)	1,146,725
<b>Fund balance at beginning of year . . . . .</b>	<b>7,495,386</b>	<b>7,495,386</b>	<b>7,495,386</b>	<b>-</b>
<b>Prior year encumbrances appropriated . . . . .</b>	<b>253,961</b>	<b>253,961</b>	<b>253,961</b>	<b>-</b>
<b>Fund balance at end of year . . . . .</b>	<b><u>\$ 7,216,917</u></b>	<b><u>\$ 6,339,480</u></b>	<b><u>\$ 7,486,205</u></b>	<b><u>\$ 1,146,725</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2019

	<u>Private-Purpose Trust</u>	
	<u>Scholarship</u>	<u>Agency</u>
<b>Assets:</b>		
Equity in pooled cash and cash equivalents . . . . .	\$ 4,319	\$ 118,063
<b>Liabilities:</b>		
Accounts payable. . . . .	-	\$ 7,221
Due to students. . . . .	-	110,842
Total liabilities . . . . .	-	\$ 118,063
<b>Net position:</b>		
Held in trust for scholarships . . . . .	4,319	
Total net position . . . . .	\$ 4,319	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	<u>Private-Purpose Trust</u>
	<u>Scholarship</u>
Net position at beginning of year. . . . .	\$ 4,319
Net position at end of year . . . . .	<u>\$ 4,319</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT**

The Clyde-Green Springs Exempted Village School District (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is an exempted village school district as defined by Section 3311.04 of the Ohio Revised Code. The District operates under an elected Board of Education (five members) and is responsible for the provision of public education to residents of the District.

The District currently operates two elementary schools, one middle school and one comprehensive high school. The District employs 122 non-certified and 150 certified employees to provide services to approximately 2,080 students in grades K through 12 and various community groups.

The District provides regular, vocational and special instruction. The District also provides support services for the pupils, instructional staff, general and District administration, business and fiscal services, facilities acquisitions and construction services, operation and maintenance of plant, student transportation, food services, extracurricular activities and nonprogrammed services.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

The following organizations are described due to their relationship to the District:

*JOINTLY GOVERNED ORGANIZATIONS*

Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization among forty-nine school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these schools supports NOECA based upon a per pupil charge dependent upon the software package utilized. The NOECA assembly consists of a superintendent from each participating school district and a representative from the fiscal agent. NOECA is governed by a Board of Directors chosen from the general membership of the NOECA assembly. The Board of Directors consists of a representative from the fiscal agent, the chairman of each of the operating committees, and two assembly members from each county in which participating school districts are limited to its representation on the Board. The District paid \$49,886 to NOECA in fiscal year 2019 for services. Financial information can be obtained by contacting Laurie Hille, who serves as director, at 219 Howard Drive, Sandusky, Ohio 44870.

Vanguard-Sentinel Career and Technology Centers

The Vanguard-Sentinel Career and Technology Centers is a distinct political subdivision of the State of Ohio operated under the direction of a Board, consisting of two representatives from Fremont City Schools and one representative from the Clyde-Green Springs Exempted Village School District and each of the other twelve participating school districts' elected Boards, which possesses its own budgeting and taxing authority. Accordingly, the Vanguard-Sentinel Career Centers is not part of the Clyde-Green Springs Exempted Village School District and its operations are not included as part of the reporting entity. To obtain financial information write to the Vanguard-Sentinel Career Centers, Alex Binger, Treasurer, at 1306 Cedar Street, Fremont, Ohio 43420.

Bay Area Council

The Bay Area Council was established in 1986 to carry out a cooperative program for the purchase of natural gas among Boards of Education located in Erie, Huron, Ottawa, Sandusky, Seneca, and Wood Counties. The Bay Area Council is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member Boards of Education. The Bay Area Council is governed by a Board of Directors. This Board is elected by an assembly consisting of a representative from each participating school district. The District paid \$56,567 to the Bay Area Council during fiscal year 2019 for gas usage and related fees. Financial information can be obtained from the Treasurer at the North Point Educational Service Center, who serves as fiscal agent, 2900 Columbus Avenue, Sandusky, Ohio 44870.

Northwest Ohio Educational Research Council

The Northwest Ohio Educational Research Council serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. The agent for the Northwest Ohio Educational Research Council is David G. Elsass, 806 Cherry Hill Drive, Bowling Green, Ohio 43402.



**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

*RELATED ORGANIZATION*

Clyde Public Library

The library is a legally separate body politic which provides various educational and literary resources to an area whose borders match the District's with the exception of the Village of Green Springs and the portions of the District located in Pleasant and Adams Townships, Seneca County. The Library's Board of Trustees is appointed by the District's Board.

*PUBLIC ENTITY RISK POOL*

The San-Ott School Employees Welfare Benefit Association (the Association)

The District participates in a shared risk pool, with participants from Sandusky and Ottawa counties. The Association is governed by an assembly which consists of one representative from each participant (usually the superintendent or designee). The assembly exercises control over the operation of the consortium. All consortium revenues are generated from charges for services. Financial information can be obtained by writing to San-Ott Consortium, Shane Baumgardner, Treasurer of Danbury Local School District, at 9451 E. Harbor Road, Lakeside-Marblehead, Ohio 43440.

**B. Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*GOVERNMENTAL FUNDS*

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

General fund - The General fund is used to account for and report all financial resources not accounted for and reported in another fund. The General fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources that are restricted to expenditure for debt service principal and interest, (b) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (c) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

*PROPRIETARY FUNDS*

Proprietary funds are used to account for activities which are similar to those often found in the private sector. The District has no proprietary funds.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

*FIDUCIARY FUNDS*

Fiduciary fund reporting focuses on Net Position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for a scholarship program for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for student activities and District agency activities.

**C. Basis of Presentation and Measurement Focus**

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of the District are included on the statement of net position.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)**

accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

*Revenues - Exchange and Nonexchange Transactions* - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, payments in lieu of taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, income taxes, payments in lieu of taxes, interest, tuition, grants, student fees and rentals.

*Deferred Outflows of Resources and Deferred Inflows of Resources* - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 13 and Note 14 for deferred outflows of resources related the District's net pension liability and net OPEB liability/asset, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements.

Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

See Note 13 and Note 14 for deferred inflows of resources related the District's net pension liability and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position. In addition, deferred inflows of resources include a deferred gain on debt refunding.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the fund financial statements as an expenditure with a like amount reported as intergovernmental revenue. Unused donated commodities are reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgets**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control has been established at the fund/special cost center/object level within the General fund and at the fund level for all other funds. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with the Sandusky County Budget Commission for rate determination.

Estimated Resources:

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered cash balances from the preceding year. The certificate of estimated resources may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statements reflect the amounts from the certificate of estimated resources that was in effect at the time the original and final appropriations were passed by the Board of Education.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

Appropriations:

Upon receipt from the County Auditor of a certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution, at the object level within each special cost center for the General fund and at the fund level for all other funds, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the level of budgetary control must be approved by the Board of Education. The Board has authorized the Treasurer to allocate appropriations among functions and object levels within all funds except the General fund.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, all supplemental appropriations were legally enacted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budget amounts reflect the first appropriation for that fund covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

Lapsing of Appropriations:

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

**F. Cash and Investments**

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2019, investments were limited to federal agency securities, negotiable and non-negotiable certificates of deposit, and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as non-negotiable certificates of deposit, are reported at cost.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)**

For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$50 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the General fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest earnings credited to the General fund in fiscal year 2019 amounted to \$306,683, which includes \$65,095 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

**G. Inventory**

On government-wide financial statements, inventories are presented at the lower of cost or market and are expensed when used. On fund financial statements, inventories are valued at cost. Donated commodities are presented at their entitlement value. Inventories are accounted for using the purchase method on the fund financial statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

**H. Capital Assets**

General capital assets are those assets specifically related to governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. Donated capital assets are valued at acquisition cost. The District maintains a capitalization threshold of \$5,000. The District does not have any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

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Description	Governmental Activities <u>Estimated Lives</u>
Improvements other than buildings	15 - 40 years
Buildings and improvements	5 - 40 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 10 years

**I. Compensated Absences**

The District reports compensated absences in accordance with the provisions of GASB No. 16, “Accounting for Compensated Absences”. Vacation benefits are accrued as a liability as the benefits are earned if the employee’s rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments as well as those employees expected to become eligible in the future. Sick leave benefits are accrued as a liability using the “vesting method”. The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. The District records a liability for accumulated unused sick leave for all employees with at least twenty years of service or ten years of service and at least fifty years of age.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

**J. Unamortized Premium/Accounting Gain or Loss**

Premiums are deferred and accreted over the term of the debt. Premiums are presented as an addition to the face amount of the debt. On the governmental fund financial statements, premiums are recognized in the current period. A reconciliation between the bonds’ face value and the amount reported on the statement of net position is presented in Note 10.

For bond refundings resulting in the defeasance of the debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as deferred outflow or inflow of resources on the statement of net position.

**K. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

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In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, contractually required pension obligations, capital leases and lease purchase agreements are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the General fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

*Unassigned* - Unassigned fund balance is the residual classification for the General fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.



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**M. Net Position**

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for food service operations and budget stabilization.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**N. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

**O. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**P. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

Interfund activity between governmental funds is eliminated in the statement of activities.

**Q. Nonpublic Schools**

Within the District boundaries, St. Mary’s Elementary School is operated as a parochial school. Current State legislation provides funding to this school. These monies are received and disbursed on behalf of the school by the Treasurer of the District, as directed by the parochial school. This activity is reflected in a special revenue fund by the District for financial reporting purposes.

**R. Other Local Revenue**

The District has reported rental receipts, and other miscellaneous local receipts as “other local revenue” on the statement of revenues, expenditures and changes in fund balances - all governmental funds and

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on the statement of revenues, expenditures and changes in fund balances - budget and actual comparison (non-GAAP budgetary basis) - General fund.

**S. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2019, the District had neither type of transaction.

**T. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**U. Fair Value**

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2019, the District has implemented GASB Statement No. 83, "Certain Asset Retirement Obligations" and GASB Statement No. 88, "Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the District.

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the District.

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**B. Deficit Fund Balance**

Fund balances at June 30, 2019 included the following individual fund deficit:

<u>Nonmajor fund</u>	<u>Deficit</u>
Title I	\$ 55,550

The General fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;

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5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one-hundred-eighty days and two-hundred-seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledge to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At fiscal year end, the District had \$150 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and cash equivalents".

**B. Deposits with Financial Institutions**

At June 30, 2019, the carrying amount of all District deposits was \$1,192,159 and the bank balance of all District deposits was \$823,214. Of the bank balance, \$519,774 was covered by the FDIC and \$303,440 was potentially exposed to custodial credit risk as discussed below because those deposits were uninsured and could be uncollateralized.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or (2) participation in OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

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**C. Investments**

As of June 30, 2019, the District had the following investments and maturities:

Measurement/ Investment type	Measurement Value	Investment Maturities			Percent of Total
		12 months or less	13 to 24 months	Greater than 24 months	
<i>Fair value:</i>					
FHLB Notes	\$ 720,194	\$ -	\$ -	\$ 720,194	6.53
Negotiable CDs	5,736,902	1,045,930	2,223,891	2,467,081	52.02
<i>Amortized cost:</i>					
STAR Ohio	<u>4,570,607</u>	<u>4,570,607</u>	<u>-</u>	<u>-</u>	<u>41.45</u>
Total	<u>\$ 11,027,703</u>	<u>\$ 5,616,537</u>	<u>\$ 2,223,891</u>	<u>\$ 3,187,275</u>	<u>100.00</u>

The weighted average maturity of investments is 1.25 years. The District's investments measured at fair value are valued using quoted market prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The District's investments in the federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The negotiable CDs were not rated. STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities and negotiable CDs are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer.

**D. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2019:

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<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 1,192,159
Investments	11,027,703
Cash on hand	<u>150</u>
Total	<u>\$ 12,220,012</u>
 <u>Cash and investments per statement of net position</u>	
Governmental activities	\$ 12,097,630
Private-purpose trust fund	4,319
Agency funds	<u>118,063</u>
Total	<u>\$ 12,220,012</u>

**NOTE 5 - INTERFUND TRANSACTIONS**

Amounts presented as “due to/from other funds” consist of \$13,059 due to the General fund from various nonmajor governmental funds. The primary purpose of the interfund balances is to cover negative cash balances at year-end. These interfund balances will be repaid once the anticipated revenues are received, which is expected to be within one year. Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2019 are reported on the statement of net position.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District’s fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real and personal property taxes received in calendar year 2019 became a lien on December 31, 2017 were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Sandusky and Seneca Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available as an advance at June 30, 2019 was \$615,630 in the General fund, \$11,685 in the Bond Retirement fund (a nonmajor governmental fund) and \$18,116 in the Permanent Improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available as an advance at June 30, 2018 was \$1,156,738 in the General fund, \$61,774 in the Bond Retirement fund (a nonmajor governmental fund) and

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\$34,462 in the Permanent Improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2019 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections		2019 First Half Collections	
	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Agricultural/residential and other real estate	\$ 224,873,900	96.55	\$ 231,706,810	96.24
Public utility personal	<u>8,034,310</u>	<u>3.45</u>	<u>9,047,820</u>	<u>3.76</u>
Total	<u>\$ 232,908,210</u>	<u>100.00</u>	<u>\$ 240,754,630</u>	<u>100.00</u>
Tax rate per \$1,000 of assessed valuation for:				
Operations		47.25		47.25
Permanent improvements		1.50		1.50
Debt service		1.65		0.65

**NOTE 7 - INCOME TAX**

On March 4, 2008, the District's voters approved a one percent earned income tax on individuals residing within the District. The tax became effective on January 1, 2009 and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. The primary use of the income tax revenues is to provide payment for refunding certificates of participation (See Note 10). The District income tax is credited to the General fund and Classroom Facilities Maintenance fund (a nonmajor governmental fund).

**NOTE 8 - RECEIVABLES**

Receivables at June 30, 2019 consisted of property taxes, income taxes, payments in lieu of taxes, accounts (fees and rentals), accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within one year.

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**NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	<u>Balance</u> <u>06/30/18</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>06/30/19</u>
<b>Governmental activities:</b>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 814,122	\$ -	\$ -	\$ 814,122
Total capital assets, not being depreciated	<u>814,122</u>	<u>-</u>	<u>-</u>	<u>814,122</u>
<i>Capital assets, being depreciated:</i>				
Improvements other than buildings	3,936,434	-	-	3,936,434
Buildings and improvements	71,040,806	18,500	-	71,059,306
Furniture and equipment	8,962,183	168,706	(27,820)	9,103,069
Vehicles	<u>2,015,491</u>	<u>142,193</u>	<u>(115,239)</u>	<u>2,042,445</u>
Total capital assets, being depreciated	<u>85,954,914</u>	<u>329,399</u>	<u>(143,059)</u>	<u>86,141,254</u>
<i>Less: accumulated depreciation</i>				
Improvements other than buildings	(2,116,424)	(212,099)	-	(2,328,523)
Buildings and improvements	(41,054,657)	(1,009,211)	-	(42,063,868)
Furniture and equipment	(5,968,454)	(387,217)	16,228	(6,339,443)
Vehicles	<u>(1,327,016)</u>	<u>(134,592)</u>	<u>115,239</u>	<u>(1,346,369)</u>
Total accumulated depreciation	<u>(50,466,551)</u>	<u>(1,743,119)</u>	<u>131,467</u>	<u>(52,078,203)</u>
Governmental activities capital assets, net	<u>\$ 36,302,485</u>	<u>\$ (1,413,720)</u>	<u>\$ (11,592)</u>	<u>\$ 34,877,173</u>

Depreciation expense was charged to governmental functions as follows:

<u>Instruction:</u>	
Regular	\$ 865,056
Special	169,409
Vocational	24,191
<u>Support services:</u>	
Pupil	82,871
Instructional staff	48,914
Board of education	526
Administration	99,700
Fiscal	18,389
Business	553
Operations and maintenance	87,121
Pupil transportation	168,968
Extracurricular activities	67,031
Food service operations	<u>110,390</u>
Total depreciation expense	<u>\$1,743,119</u>



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**NOTE 10 - LONG-TERM OBLIGATIONS**

A. Activity in the District's long-term obligations during fiscal year 2019 were as follows:

	Balance			Balance	Amounts
	<u>6/30/18</u>	<u>Additions</u>	<u>Deductions</u>	<u>6/30/19</u>	<u>Due in</u> <u>One Year</u>
<b>Governmental activities:</b>					
<i>General obligation bonds:</i>					
<u>Refunding bonds - series 2013</u>					
Current interest bonds	\$ 1,850,000	\$ -	\$ -	\$ 1,850,000	\$ 355,000
Capital appreciation bonds	215,000	-	(215,000)	-	-
Accreted interest	<u>131,287</u>	<u>18,713</u>	<u>(150,000)</u>	<u>-</u>	<u>-</u>
Total general obligation bonds	<u>2,196,287</u>	<u>18,713</u>	<u>(365,000)</u>	<u>1,850,000</u>	<u>355,000</u>
<i>Other long-term obligations:</i>					
Refunding Certificates of Participation	20,100,000	-	(1,000,000)	19,100,000	1,045,000
Compensated absences	2,072,686	78,776	(866,482)	1,284,980	32,665
Net pension liability	26,476,705	-	(1,547,162)	24,929,543	-
Net OPEB liability	<u>5,989,411</u>	<u>45,507</u>	<u>(3,417,663)</u>	<u>2,617,255</u>	<u>-</u>
Total other long-term obligations	<u>54,638,802</u>	<u>124,283</u>	<u>(6,831,307)</u>	<u>47,931,778</u>	<u>1,077,665</u>
Total governmental activities	<u>\$56,835,089</u>	<u>\$ 142,996</u>	<u>\$ (7,196,307)</u>	49,781,778	<u>\$1,432,665</u>
Add: unamortized premium on debt				<u>655,989</u>	
Total long-term obligations				<u>\$ 50,437,767</u>	

Refunding bonds, series 2013: On November 21, 2013, the District issued general obligation bonds in order to currently refund the outstanding balance of the current interest refunding bonds, series 2004. The refunded debt is defeased and, accordingly, has been removed from the statement of net position. None of the defeased debt is outstanding at June 30, 2019. The refunding will reduce total debt service payments over the life of the bond issue by \$417,817 and resulted in an economic gain of \$254,016.

The refunding issue is comprised of current interest bonds, par value \$2,020,000, and capital appreciation bonds, par value \$215,000. The interest rates on the current interest bonds range from 1.00% to 4.20%. The capital appreciation bonds matured on December 1, 2018 (stated interest rate of 10.81%) at a redemption price equal to 100% of the principal plus accreted interest to the redemption date. The accreted value at maturity for the capital appreciation bonds was \$365,000.

These bonds are general obligations of the District, for which its full faith and credit is pledged for repayment. The source of payment is derived from a current 1.75 (average) mil bonded debt tax levy. These bonds are paid from the Bond Retirement fund, a nonmajor governmental fund.

The current interest bonds maturing on or after December 1, 2020 are subject to early redemption at the option of the District and at redemption prices equal to 100% of the principal amount redeemed plus accrued interest to the date of redemption.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity of the current interest bonds is December 1, 2031.

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*Refunding Certificates of Participation:* On August 30, 2016, the District issued Refunding Certificates of Participation (COPs), par value \$22,005,000, in order to advance refund the series 2008 construction bonds. The refunded debt is defeased and, accordingly, has been removed from the statement of net position. \$18,210,000 of the defeased debt is outstanding at June 30, 2019. The refunding was undertaken in order to reduce total debt service payments over the life of the issue by \$2,380,356 and resulted in an economic gain of \$1,980,446.

The COPs are paid from the General fund with proceeds from the District's income tax levy (See Note 7). A budget stabilization balance of \$972,375 in the General fund has been established, as required by the debt covenant, in order to provide resources for payment of the bonds in the event that income tax revenues do not entirely cover the required debt service payments.

Interest rates on the COPs range from 2.0% - 4.0%. Interest payments are due on June 1 and December 1 of each year. The final maturity of the COPs is December 1, 2031.

*Compensated absences:* Compensated absences will be paid from the fund from which the employee is paid, which, for the District, is primarily the General fund.

*Net pension liability:* See Note 13 for more details.

*Net OPEB liability/asset:* See Note 14 for more details.

- B.** Principal and interest requirements to retire the long-term obligations outstanding at June 30, 2019, are as follows:

Fiscal Year	Current Interest Bonds, Series 2013			Refunding Certificates of Participation		
	Principal	Interest	Total	Principal	Interest	Total
2020	\$ 355,000	\$ 56,527	\$ 411,527	\$ 1,045,000	\$ 530,443	\$ 1,575,443
2021	115,000	50,796	165,796	1,100,000	498,268	1,598,268
2022	120,000	48,003	168,003	1,150,000	458,768	1,608,768
2023	120,000	44,853	164,853	1,210,000	411,568	1,621,568
2024	125,000	41,171	166,171	1,280,000	361,768	1,641,768
2025 - 2029	685,000	137,060	822,060	7,305,000	1,199,390	8,504,390
2030 - 2032	<u>330,000</u>	<u>14,910</u>	<u>344,910</u>	<u>6,010,000</u>	<u>269,158</u>	<u>6,279,158</u>
Total	<u>\$ 1,850,000</u>	<u>\$ 393,320</u>	<u>\$ 2,243,320</u>	<u>\$ 19,100,000</u>	<u>\$ 3,729,363</u>	<u>\$ 22,829,363</u>

**C. Legal Debt Margin**

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2019, are a voted debt margin of \$20,756,248 (including available funds of \$938,331) and an unvoted debt margin of \$240,755.

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**NOTE 11 - COMPENSATED ABSENCES**

**A. Sick Leave**

All employees are entitled to 15 days sick leave with pay for each year under contract and accrue sick leave at the rate of 1¼ days for each calendar month under contract. Sick leave is cumulative to 250 days for all employees.

**B. Severance Pay**

All employees serving in a regular assignment under contract with the Clyde-Green Springs Board of Education may elect to receive a cash payment at retirement for accrued but unused sick leave. To be eligible, employees must be qualified for retirement benefits under one or more of the State Teacher's Retirement System (STRS Ohio), School Employee's Retirement System (SERS) or Public Employee's Retirement System (PERS) retirement systems and have performed a minimum of ten years of service in one or more Ohio political subdivisions. Payment is to be based on the employee's per diem pay rate at the time of retirement. Payment for all employees with ten or more years of service will be paid based on 26% of the accrued but unused days of sick leave up to 250 days up to a maximum of 65 days. Employees under the Ohio Association of Public School Employees (OAPSE) contract with less than ten years of service with the District will be paid based on 26% of the accrued but unused days of sick leave up to 150 days up to a maximum of 39 days. OAPSE employees electing to retire at the end of the contract year when they are first eligible for retirement are entitled to 35% of accrued but unused days of sick leave up to a maximum of 250 days. OAPSE employees also receive an additional \$250 dollars per diem contractual hours in severance pay.

**NOTE 12 - RISK MANAGEMENT**

**A. Comprehensive**

The District maintains comprehensive insurance coverage with private carriers for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

**B. Health Insurance**

The District has joined together with other school districts in the area to form the San-Ott Insurance Consortium, whose purpose is to provide health coverage and benefits to and for the eligible employees of Association members and their dependents. The District pays premiums to the Association based upon the benefits structure selected. The Association Trust Agreement provides that the Association will be self-sustaining through member premiums and will reinsure through commercial companies for specific claims in excess of \$150,000.

**C. Workers' Compensation**

The District has elected to participate in the Ohio Bureau of Workers' Compensation (Bureau) Group-Retrospective-Rating Plan. Employers pay their own individual premiums based on experience as if they were not in a retro group. Members of the group have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group.

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The District's Workers' Compensation program is accounted for in the General fund which pays for all claims, claim reserves and administrative costs of the program. The General fund generates revenues by charging each fund a percentage rate determined by the Bureau for the payroll during the reporting period.

The claims liability is recorded based on an actuarial determination of future claims, review of five years of claim liabilities and claim payment trends including the settlement to the Bureau after the tenth year. The change in claims activity for the past fiscal year is as follows:

<u>Fiscal Year</u>	<u>Beginning Balance</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Ending Balance</u>
2019	\$ 66,105	\$ 41,108	\$ (15,864)	\$ 91,349
2018	132,759	(36,100)	(30,554)	66,105

**NOTE 13 - DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

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***Plan Description - School Employees Retirement System (SERS)***

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Age 65 with 5 years of services credit; or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the state of a COLA for future retirees.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5%. The remaining 0.5% of the employer contribution rate was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$437,247 for fiscal year 2019. Of this amount, \$28,738 is reported as pension and postemployment benefits payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that

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includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2019, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$1,487,654 for fiscal year 2019. Of this amount, \$240,664 is reported as pension and postemployment benefits payable.

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***Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net pension liability prior measurement date	0.09486790%	0.08759575%	
Proportion of the net pension liability current measurement date	<u>0.09270160%</u>	<u>0.08923308%</u>	
Change in proportionate share	<u>-0.00216630%</u>	<u>0.00163733%</u>	
Proportionate share of the net pension liability	\$ 5,309,192	\$ 19,620,351	\$ 24,929,543
Pension expense	\$ 467,634	\$ 2,090,756	\$ 2,558,390

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 291,178	\$ 452,902	\$ 744,080
Changes of assumptions	119,893	3,477,096	3,596,989
Difference between District contributions and proportionate share of contributions/ change in proportionate share	102,314	679,909	782,223
District contributions subsequent to the measurement date	<u>437,247</u>	<u>1,487,654</u>	<u>1,924,901</u>
Total deferred outflows of resources	<u>\$ 950,632</u>	<u>\$ 6,097,561</u>	<u>\$ 7,048,193</u>
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 128,133	\$ 128,133
Net difference between projected and actual earnings on pension plan investments	147,101	1,189,753	1,336,854
Difference between District contributions and proportionate share of contributions/ change in proportionate share	<u>57,130</u>	<u>6,812</u>	<u>63,942</u>
Total deferred inflows of resources	<u>\$ 204,231</u>	<u>\$ 1,324,698</u>	<u>\$ 1,528,929</u>

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\$1,924,901 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2020	\$ 414,285	\$ 1,888,766	\$ 2,303,051
2021	114,216	1,344,209	1,458,425
2022	(174,234)	250,080	75,846
2023	(45,113)	(197,846)	(242,959)
Total	<u>\$ 309,154</u>	<u>\$ 3,285,209</u>	<u>\$ 3,594,363</u>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
COLA or ad hoc COLA	2.50%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement
Investment rate of return	7.50% net of investments expense, including inflation
Actuarial cost method	Entry age normal (level percent of payroll)

For 2018, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational



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projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
District's proportionate share of the net pension liability	\$ 7,478,398	\$ 5,309,192	\$ 3,490,459

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**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below:

	July 1, 2018
Inflation	2.50%
Projected salary increases	12.50% at age 20 to 2.50% at age 65
Investment rate of return	7.45%, net of investment expenses, including inflation
Payroll increases	3.00%
Cost-of-living adjustments (COLA)	0.0%, effective July 1, 2017

For the July 1, 2018, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

\*\*The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

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**Discount Rate** - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

**Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
District's proportionate share of the net pension liability	\$ 28,652,939	\$ 19,620,351	\$ 11,975,490

**NOTE 14 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability/Asset***

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/asset. Resulting adjustments to the net OPEB

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liability/asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or *net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5% of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the District's surcharge obligation was \$60,086.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$76,280 for fiscal year 2019. Of this amount, \$61,150 is reported as pension and postemployment benefits payable.

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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability/asset was measured as of June 30, 2018, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net OPEB liability prior measurement date	0.09582710%	0.08759575%	
Proportion of the net OPEB liability/asset current measurement date	<u>0.09434030%</u>	<u>0.08923308%</u>	
Change in proportionate share	<u>-0.00148680%</u>	<u>0.00163733%</u>	
Proportionate share of the net OPEB liability	\$ 2,617,255	\$ -	\$ 2,617,255
Proportionate share of the net OPEB asset	\$ -	\$ 1,433,884	\$ 1,433,884
OPEB expense	\$ 142,237	\$ (3,089,987)	\$ (2,947,750)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	SERS	STRS	Total
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 42,723	\$ 167,480	\$ 210,203
Difference between District contributions and proportionate share of contributions/change in proportionate share	42,194	110,081	152,275
District contributions subsequent to the measurement date	76,280	-	76,280
Total deferred outflows of resources	\$ 161,197	\$ 277,561	\$ 438,758
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 83,543	\$ 83,543
Net difference between projected and actual earnings on pension plan investments	3,927	163,810	167,737
Changes of assumptions	235,140	1,953,781	2,188,921
Difference between District contributions and proportionate share of contributions/change in proportionate share	59,173	-	59,173
Total deferred inflows of resources	\$ 298,240	\$ 2,201,134	\$ 2,499,374

\$76,280 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	\$ (82,661)	\$ (344,031)	\$ (426,692)
2021	(67,521)	(344,031)	(411,552)
2022	(19,584)	(344,031)	(363,615)
2023	(17,915)	(306,829)	(324,744)
2024	(18,185)	(293,777)	(311,962)
Thereafter	(7,457)	(290,874)	(298,331)
Total	\$ (213,323)	\$ (1,923,573)	\$ (2,136,896)

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investments expense, including inflation
Municipal bond index rate:	
Measurement date	3.62%
Prior measurement date	3.56%
Single equivalent interest rate, net of plan investment expense, including price inflation:	
Measurement date	3.70%
Prior measurement date	3.63%
Medical trend assumption:	
Medicare	5.375 to 4.75%
Pre-Medicare	7.25 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

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The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
<b>Total</b>	<b>100.00 %</b>	

**Discount Rate** - The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70%. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2026. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2025 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62%, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.56% was used as of June 30, 2017. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease (2.70%)	Current Discount Rate (3.70%)	1% Increase (4.70%)
District's proportionate share of the net OPEB liability	\$ 3,175,833	\$ 2,617,255	\$ 2,174,966



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	1% Decrease (6.25 % decreasing to 3.75 %)	Current Trend Rate (7.25 % decreasing to 4.75 %)	1% Increase (8.25 % decreasing to 5.75 %)
District's proportionate share of the net OPEB liability	\$ 2,111,644	\$ 2,617,255	\$ 3,286,774

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, compared with July 1, 2017, are presented below:

	July 1, 2018	July 1, 2017
Inflation	2.50%	2.50%
Projected salary increases	12.50% at age 20 to 2.50% at age 65	12.50% at age 20 to 2.50% at age 65
Investment rate of return	7.45%, net of investment expenses, including inflation	7.45%, net of investment expenses, including inflation
Payroll increases	3.00%	3.00%
Cost-of-living adjustments (COLA)	0.00%	0.00%, effective July 1, 2017
Discounted rate of return	7.45%	N/A
Blended discount rate of return	N/A	4.13%
Health care cost trends		6 to 11% initial, 4.50% ultimate
	Initial	Ultimate
Medical		
Pre-Medicare	6.00%	4.00%
Medicare	5.00%	4.00%
Prescription Drug		
Pre-Medicare	8.00%	4.00%
Medicare	-5.23%	4.00%

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

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**Assumption Changes Since the Prior Measurement Date** - The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

**Benefit Term Changes Since the Prior Measurement Date** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.90% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation**</u>	<u>Long Term Expected Real Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	<u>1.00</u>	2.25
Total	<u>100.00 %</u>	

\*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

\*\* The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2018. A discount rate used to measure the total OPEB liability was 4.13% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2018.

**Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** - The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

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	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
District's proportionate share of the net OPEB asset	\$ 1,228,973	\$ 1,433,884	\$ 1,606,103
	1% Decrease	Current Trend Rate	1% Increase
District's proportionate share of the net OPEB asset	\$ 1,596,381	\$ 1,433,884	\$ 1,268,857

**NOTE 15 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the General fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Some funds are included in the General fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the General fund is as follows:

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**Net Change in Fund Balance**

	<u>General fund</u>
Budget basis	\$ (263,142)
Net adjustment for revenue accruals	(631,167)
Net adjustment for expenditure accruals	(64,857)
Net adjustment for other sources/uses	161,642
Funds budgeted elsewhere	39,446
Adjustment for encumbrances	385,461
GAAP basis	<u>\$ (372,617)</u>

Certain funds that are legally budgeted in separate special revenue funds are considered part of the General fund on a GAAP basis. This includes the Special Rotary fund, the Public School Support fund and Termination Benefits fund.

**NOTE 16 - CONTINGENCIES**

**A. Grants**

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2019, if applicable, cannot be determined at this time.

**B. Litigation**

The District is not a party to legal proceedings that would have a material effect on the financial condition of the District.

**C. Foundation Funding**

District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. As of the date of this report, ODE adjustments for fiscal year 2019 are a total payable of \$10,032 for the District.

**NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain General fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

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	<u>Capital Improvements</u>
Set-aside reserve balance June 30, 2018	\$ -
Current year set-aside requirement	392,196
Current year offsets	(332,017)
Prior year offset from bond proceeds	<u>(60,179)</u>
Total	<u>\$ -</u>
Balance carried forward to fiscal year 2020	<u>\$ -</u>
Set-aside reserve balance June 30, 2019	<u>\$ -</u>

During fiscal year 2008, the District issued \$21,299,988 in capital related school improvement bonds. These proceeds may be used to reduce the capital improvements set-aside amount for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$20,982,717 at June 30, 2019.

**NOTE 18 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year-End Encumbrances</u>
General	\$ 343,247
Nonmajor governmental	<u>122,404</u>
Total	<u>\$ 465,651</u>

**NOTE 19 - TAX ABATEMENTS**

The City of Clyde provides tax abatements through Enterprise Zone agreements. Under the agreements, various businesses receive the abatement of property taxes in exchange for bringing jobs and economic development to the City. The agreements affect the property tax receipts collected and distributed to the District. Under the agreements, the District's property taxes were reduced by \$388,851 during fiscal year 2019.

**NOTE 20 - SUBSEQUENT EVENTS**

On December 16, 2019, the Board approved refunding the 2013 outstanding bonds in the amount of \$1,495,000 in order to reduce debt service payments over the life of the bonds.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST SIX FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District's proportion of the net pension liability	0.09270160%	0.09486790%	0.09133920%	0.09096480%
District's proportionate share of the net pension liability	\$ 5,309,192	\$ 5,668,147	\$ 6,685,187	\$ 5,190,540
District's covered-employee payroll	\$ 3,160,437	\$ 3,046,843	\$ 2,838,107	\$ 2,738,513
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	167.99%	186.03%	235.55%	189.54%
Plan fiduciary net position as a percentage of the total pension liability	71.36%	69.50%	62.98%	69.16%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2015</u>	<u>2014</u>
0.08787900%	0.08787900%
\$ 4,447,506	\$ 5,225,882
\$ 2,553,586	\$ 2,562,803
174.17%	203.91%
71.70%	65.52%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST SIX FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
District's proportion of the net pension liability	0.08923308%	0.08759575%	0.08624144%	0.08433437%
District's proportionate share of the net pension liability	\$ 19,620,351	\$ 20,808,558	\$ 28,867,610	\$ 23,307,553
District's covered-employee payroll	\$ 10,262,157	\$ 9,639,564	\$ 9,144,486	\$ 8,886,121
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	191.19%	215.87%	315.68%	262.29%
Plan fiduciary net position as a percentage of the total pension liability	77.31%	75.30%	66.80%	72.10%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



<u>2015</u>	<u>2014</u>
0.08449623%	0.08449623%
\$ 20,552,407	\$ 24,481,893
\$ 8,633,177	\$ 8,864,831
238.06%	276.17%
74.70%	69.30%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 437,247	\$ 426,659	\$ 426,558	\$ 397,335
Contributions in relation to the contractually required contribution	<u>(437,247)</u>	<u>(426,659)</u>	<u>(426,558)</u>	<u>(397,335)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 3,238,867	\$ 3,160,437	\$ 3,046,843	\$ 2,838,107
Contributions as a percentage of covered-employee payroll	13.50%	13.50%	14.00%	14.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 360,936	\$ 353,927	\$ 354,692	\$ 349,768	\$ 342,221	\$ 368,677
<u>(360,936)</u>	<u>(353,927)</u>	<u>(354,692)</u>	<u>(349,768)</u>	<u>(342,221)</u>	<u>(368,677)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 2,738,513	\$ 2,553,586	\$ 2,562,803	\$ 2,600,506	\$ 2,722,522	\$ 2,722,873
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 1,487,654	\$ 1,436,702	\$ 1,349,539	\$ 1,280,228
Contributions in relation to the contractually required contribution	<u>(1,487,654)</u>	<u>(1,436,702)</u>	<u>(1,349,539)</u>	<u>(1,280,228)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 10,626,100	\$ 10,262,157	\$ 9,639,564	\$ 9,144,486
Contributions as a percentage of covered-employee payroll	14.00%	14.00%	14.00%	14.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
\$ 1,244,057	\$ 1,122,313	\$ 1,152,428	\$ 1,228,317	\$ 1,262,824	\$ 1,287,271
(1,244,057)	(1,122,313)	(1,152,428)	(1,228,317)	(1,262,824)	(1,287,271)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 8,886,121	\$ 8,633,177	\$ 8,864,831	\$ 9,448,592	\$ 9,714,031	\$ 9,902,085
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST THREE FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>
District's proportion of the net OPEB liability	0.09434030%	0.09582710%	0.09223957%
District's proportionate share of the net OPEB liability	\$ 2,617,255	\$ 2,571,748	\$ 2,629,169
District's covered-employee payroll	\$ 3,160,437	\$ 3,046,843	\$ 2,838,107
District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	82.81%	84.41%	92.64%
Plan fiduciary net position as a percentage of the total OPEB liability	13.57%	12.46%	11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY/ASSET  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST THREE FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>
District's proportion of the net OPEB liability/asset	0.08923308%	0.08759575%	0.08624144%
District's proportionate share of the net OPEB liability/(asset)	\$ (1,433,884)	\$ 3,417,663	\$ 4,612,215
District's covered-employee payroll	\$ 10,262,157	\$ 9,639,564	\$ 9,144,486
District's proportionate share of the net OPEB liability/asset as a percentage of its covered-employee payroll	13.97%	35.45%	50.44%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	176.00%	47.10%	37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ 76,280	\$ 68,077	\$ 50,184	\$ 45,289
Contributions in relation to the contractually required contribution	<u>(76,280)</u>	<u>(68,077)</u>	<u>(50,184)</u>	<u>(45,289)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 3,238,867	\$ 3,160,437	\$ 3,046,843	\$ 2,838,107
Contributions as a percentage of covered-employee payroll	2.36%	2.15%	1.65%	1.60%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>	<b>2010</b>
\$ 67,042	\$ 47,466	\$ 42,318	\$ 54,517	\$ 79,656	\$ 52,546
(67,042)	(47,466)	(42,318)	(54,517)	(79,656)	(52,546)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 2,738,513	\$ 2,553,586	\$ 2,562,803	\$ 2,600,506	\$ 2,722,522	\$ 2,722,873
2.45%	1.86%	1.65%	2.10%	2.93%	1.93%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered-employee payroll	\$ 10,626,100	\$ 10,262,157	\$ 9,639,564	\$ 9,144,486
Contributions as a percentage of covered-employee payroll	0.00%	0.00%	0.00%	0.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ -	\$ 89,191	\$ 88,648	\$ 94,486	\$ 97,140	\$ 99,021
-	(89,191)	(88,648)	(94,486)	(97,140)	(99,021)
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 8,886,121	\$ 8,633,177	\$ 8,864,831	\$ 9,448,592	\$ 9,714,031	\$ 9,902,085
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019

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PENSION

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*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5%. There were no changes in benefit terms from the amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (d) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (e) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (f) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2019.

*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) cost of living adjustments were lowered from 2.00% to 0%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.

(Continued)

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019  
(Continued)

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**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

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*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability: (a) Municipal Bond Index Rate was increased from 2.92% to 3.56% and (b) Single Equivalent Interest Rate, net of plan investment expense, including price inflation was increased from 2.98% to 3.63%.

*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45%.

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**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

<b>FEDERAL GRANTOR</b> <i>Pass Through Grantor</i> <b>Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Provided Through to Subrecipients</b>	<b>Total Federal Expenditures</b>
<b>UNITED STATES DEPARTMENT OF AGRICULTURE</b> <i>Passed Through Ohio Department of Education</i>			
Child Nutrition Cluster:			
National School Lunch Program:			
NonCash Assistance (Food Distribution)	10.555		\$ 95,259
Cash Assistance	10.555		463,550
Total National School Lunch Program			<u>558,809</u>
School Breakfast Program	10.553		<u>97,028</u>
Total Child Nutrition Cluster			<u>655,837</u>
Total U.S. Department of Agriculture			<u>655,837</u>
<b>UNITED STATES DEPARTMENT OF EDUCATION</b> <i>Passed Through Ohio Department of Education</i>			
Special Education Cluster (IDEA):			
Special Education Grants to States	84.027		488,182
Special Education Preschool Grants	84.173		11,983
Total Special Education Cluster (IDEA)			<u>500,165</u>
Title I Grants To Local Educational Agencies	84.010		312,640
Twenty-First Century Community Learning Centers	84.287	\$ 158,552	206,846
Improving Teacher Quality State Grants	84.367		59,599
Student Support and Academic Enrichment Program	84.424		<u>27,132</u>
Total U.S. Department of Education		<u>158,552</u>	<u>1,106,382</u>
<b>Total Expenditures of Federal Awards</b>		<b><u>\$ 158,552</u></b>	<b><u>\$ 1,762,219</u></b>

The accompanying notes are an integral part of this schedule.

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Clyde-Green Springs Exempted Village School District, Sandusky County, Ohio (the District) under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – SUBRECIPIENTS**

The District passes certain federal awards received from the Ohio Department of Education on to other governments or not-for-profit agencies (subrecipients). As Note B describes, the District reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E – CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE F – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.





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**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Clyde-Green Springs Exempted Village School District  
Sandusky County  
106 South Main Street  
Clyde, Ohio 43410-1633

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States’ *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Clyde-Green Springs Exempted Village School District, Sandusky County, Ohio (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District’s basic financial statements and have issued our report thereon dated March 20, 2020.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District’s internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District’s internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District’s financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

March 20, 2020



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Clyde-Green Springs Exempted Village School District  
Sandusky County  
106 South Main Street  
Clyde, Ohio 43410-1633

To the Board of Education:

***Report on Compliance for the Major Federal Program***

We have audited Clyde-Green Springs Exempted Village School District, Sandusky County, Ohio's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Clyde-Green Springs Exempted Village School District's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

***Management's Responsibility***

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

***Opinion on the Major Federal Program***

In our opinion, Clyde-Green Springs Exempted Village School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

***Report on Internal Control Over Compliance***

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

March 20, 2020

**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Child Nutrition Cluster
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS FOR FEDERAL AWARDS**

None

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# OHIO AUDITOR OF STATE KEITH FABER



**CLYDE-GREEN SPRINGS EXEMPTED VILLAGE SCHOOL DISTRICT  
SANDUSKY COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
APRIL 7, 2020**