



# CLINTON MASSIE LOCAL SCHOOL DISTRICT CLINTON COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

Clinton Massie Local School District Clinton County 2556 Lebanon Road Clarksville, Ohio 45113

To the Board of Education:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Clinton Massie Local School District, Clinton County, Ohio (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of Clinton Massie Local School District, Clinton County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Clinton Massie Local School District Clinton County Independent Auditor's Report Page 2

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis, required budgetary comparison schedule*, schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

## Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 16, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

March 16, 2020

The discussion and analysis of Clinton-Massie Local School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and the basic financial statements to enhance their understanding of the District's performance.

## **Financial Highlights**

Key financial highlights for 2019 are as follows:

- Net position of governmental activities increased \$2,172,937 which represents an 18% increase from 2018.
- General revenues accounted for \$15,749,228 in revenue or 83% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,322,726 or 17% of total revenues of \$19,071,954.
- The District had \$16,899,017 in expenses related to governmental activities; \$3,322,726 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$15,749,228 were also used to provide for these programs.

#### **Overview of the Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statements of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund is the major fund of the District.

#### **Government-Wide Financial Statements**

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the questions, "How did we do financially during 2019?" The Government-wide Financial Statements answers this question. These statements include all assets and deferred outflows, and liabilities and deferred inflows using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

• Governmental Activities – Most of the District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities, and interest and fiscal charges.

#### **Fund Financial Statements**

The analysis of the District's major funds are presented in the Fund Financial Statements. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Funds** Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

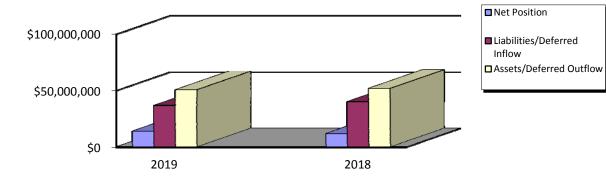
## The District as a Whole

As stated previously, the Statement of Net Position looks at the District as a whole. Table 1 provides a summary of the District's net position for 2019 compared to 2018:

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Table	<b>1</b>
Net I	osition

	Governmental Activities		
	2019	2018	
Assets:			
Current and Other Assets	\$10,834,846	\$10,360,209	
Net OPEB Asset	993,057	0	
Capital Assets	33,904,125	35,581,242	
Total Assets	45,732,028	45,941,451	
Deferred Outflows of Resources:			
Deferred Charge on Refunding	191,464	210,611	
Pension	4,462,861	5,524,622	
OPEB	262,091	202,610	
Total Deferred Outflows of Resources	4,916,416	5,937,843	
Liabilities:			
Other Liabilities	1,358,328	1,579,644	
Long-Term Liabilities	26,545,924	30,666,325	
Total Liabilities	27,904,252	32,245,969	
Deferred Inflows of Resources:			
Property Taxes	5,441,732	5,664,874	
Pension	1,646,144	1,712,001	
OPEB	1,703,396	476,467	
Total Deferred Inflows of Resources	8,791,272	7,853,342	
Net Position:			
Net Investment in Capital Assets	28,255,603	29,434,902	
Restricted	1,066,371	967,404	
Unrestricted	(15,369,054)	(18,622,323)	
Total Net Position	\$13,952,920	\$11,779,983	



Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$13,952,920.

At year-end, capital assets represented 74% of total assets. Capital assets include land, land improvements, buildings and improvements, equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2019, were \$28,255,603. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$1,066,371 represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Capital assets decreased due to additions being less than depreciation expense for the fiscal year. Long-term liabilities decreased mainly due to a decrease in the net pension liability and net other post employment benefits liability.

Table 2 shows the changes in net position for fiscal years 2019 and 2018.

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Table 2

**Changes in Net Position** 

	Governmen	Governmental Activities	
	2019	2018	
Revenues:			
Program Revenues			
Charges for Services	\$1,910,983	\$1,926,109	
Operating Grants, Contributions	1,411,743	1,417,886	
General Revenues:			
Property Taxes	6,194,491	5,831,537	
Grants and Entitlements	9,141,347	9,176,022	
Investment Earnings	49,966	28,337	
Other	363,424	413,919	
Total Revenues	19,071,954	18,793,810	
Program Expenses:			
Instruction	10,032,459	6,945,738	
Support Services:			
Pupil and Instructional Staff	1,253,353	767,014	
School Administrative, General			
Administration and Fiscal	1,395,790	633,365	
Operations and Maintenance	1,589,323	1,334,261	
Pupil Transportation	1,195,163	726,041	
Central	6,003	9,964	
Operation of Non-Instructional Services	500,110	404,719	
Extracurricular Activities	656,786	552,840	
Interest and Fiscal Charges	270,030	318,251	
Total Program Expenses	16,899,017	11,692,193	
Change in Net Position	2,172,937	7,101,617	
Net Position - Beginning of Year	11,779,983	4,678,366	
Net Position - End of Year	\$13,952,920	\$11,779,983	

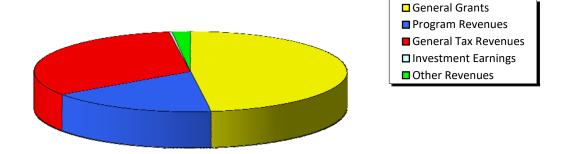
The District revenues are mainly from two sources. Property taxes levied for general, special revenue, and debt service purposes, and grants and entitlements comprised 80% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Thus Ohio districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 32% of revenue for governmental activities for the District in fiscal year 2019.

## Governmental Activities Revenue Sources

		Percent
Revenue Sources	2019	of Total
General Grants	\$9,141,347	47.9%
Program Revenues	3,322,726	17.4%
General Tax Revenues	6,194,491	32.5%
Investment Earnings	49,966	0.3%
Other Revenues	363,424	1.9%
Total Revenue Sources	\$19,071,954	100.0%



Instruction comprises 60% of governmental program expenses. Support services expenses were 32% of governmental program expenses. All other expenses including interest and fiscal charges were 8%. Interest expense was attributable to the outstanding bonds and borrowing for capital projects.

Total revenues increased by 1.5% from 2018 to 2019. The increase was mainly due to an increase in general tax revenues. Total expenses increased primarily due to changes in assumptions and benefits by the statewide pension systems which caused the appearance of a large increase in overall expenses.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2019	2018	2019	2018
Instruction	\$10,032,459	\$6,945,738	(\$7,577,345)	(\$4,531,082)
Support Services:				
Pupil and Instructional Staff	1,253,353	767,014	(1,244,092)	(756,762)
School Administrative, General				
Administration and Fiscal	1,395,790	633,365	(1,394,943)	(632,781)
Operations and Maintenance	1,589,323	1,334,261	(1,526,478)	(1,275,528)
Pupil Transportation	1,195,163	726,041	(1,161,152)	(694,407)
Central	6,003	9,964	(6,003)	(9,964)
Operation of Non-Instructional Services	500,110	404,719	27,954	148,998
Extracurricular Activities	656,786	552,840	(424,202)	(278,421)
Interest and Fiscal Charges	270,030	318,251	(270,030)	(318,251)
Total Expenses	\$16,899,017	\$11,692,193	(\$13,576,291)	(\$8,348,198)

#### The District's Funds

The District has one major governmental fund: the General Fund. Assets of the general fund comprised \$9,413,148 (87%) of the total \$10,843,247 governmental funds' assets.

*General Fund*: Fund balance at June 30, 2019 was \$2,830,077, an increase in fund balance of \$801,535 from 2018.

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2019, the District amended its general fund budget. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the Budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, final budget basis revenue was \$16,679,695, compared to original budget estimates of \$16,314,615. Of the \$365,080 difference, most was due to underestimating for taxes and intergovernmental revenue.

The District's general fund ending unobligated cash balance was \$3,163,763 at fiscal year end.

## **Capital Assets and Debt Administration**

## **Capital Assets**

At the end of fiscal year 2019, the District had invested in land, land improvements, buildings and improvements, equipment and vehicles. Table 4 shows fiscal year 2019 balances compared to fiscal year 2018:

Table 4
Capital Assets at Year End
(Net of Depreciation)

	Governmental Activities	
	2019 2018	
Land	\$462,953	\$462,953
Land Improvements	792,184	867,957
Buildings and Improvements	31,633,334	33,028,997
Equipment	498,635	660,783
Vehicles	517,019	560,552
Total Net Capital Assets	\$33,904,125	\$35,581,242

The decrease in capital assets is due to additions being less than depreciation expense for the fiscal year.

See Note 7 to the basic financial statements for further details on the District's capital assets.

#### Debt

At June 30, 2019, the District had \$6,097,624 in bonds and capital leases outstanding, \$402,263 due within one year. Table 5 summarizes bonds and capital leases outstanding at year end.

Table 5
Outstanding Debt at Year End

	Governmental Activities		
	2019	2018	
Bonds Payable:			
2009 Qualified School Construction	\$ 210,000	\$ 240,000	
2011 Current Interest Bonds	4,490,000	4,490,000	
2011 Capital Appreciation Bonds	128,025	274,995	
2011 Accretion of Interest	257,638	497,778	
2011 Refunding - Premium	281,817	309,998	
2013 HB264 #1	465,000	515,000	
2013 HB264 Premium	16,581	18,653	
2013 HB264 - 30,000 Gallon Tank	24,140	78,246	
Capital Lease Payable:			
Capital Lease	224,423	430,059	
	\$6,097,624	\$6,854,729	

See Notes 8-9 to the basic financial statements for further details on the District's long-term liabilities.

#### For the Future

The District has experienced a decline in operating reserves over the past decade. At the end of fiscal year 2019, the District had a little over 2 months of the recommended unencumbered operating reserves. The District passed a 0.5% earned income tax levy in May of 2019. Collection will begin for District residents January 1, 2020. The District received its first payment in April 2019 for those who had their income taxes taken directly out of their paychecks. The District will not receive a full payment until June/July 2020, after 2019 income taxes are filed. This is the first operating levy to be passed since 1988.

When resident student enrollment declined after the recession in 2008, the Board decided to implement Open Enrollment in fiscal year 2010 and had an overwhelming number of applicants. The District accepted 80 Open Enrollment students in fiscal year 2010 which continually grew each year maxing out at 172 in fiscal year 2014 and has since reduced back to 147 in fiscal year 2019. Open enrollment income really helped prop up the declining revenue stream and will continue into the future while the District better manages class sizes. Additional revenue streams have been property taxes from the completion of the Rockies Express Pipeline in fiscal year 2011 and proceeds from Casino revenues being distributed via the state in fiscal year 2013. There have also been recent changes in tax collections that have come into play. In 2017 during the Clinton County Real Estate Reappraisal, CAUV property values decreased while residential property values increased which resulted in increased tax collections beginning with first half 2018 collections in the 2017-18 fiscal year. Due to being heavily state funded, the District is highly susceptible to any and all changes made to the school funding formula. The District has been on the guarantee for state funding since the 2009-2010 school year which has created financial challenges. Operational expenditures continue to increase at a higher rate than increases in state and local revenues. As increases in expenditures outpace revenues in future years, costs and programs must be reduced or new sources of revenues must be found. It is a constant balancing act between the needs of the district and the funds to provide those needs. The District is

proactive in weighing alternatives, and making various cost-conscious changes, where possible.

The District added a new High School in fiscal year 2005, a renovated Middle School in fiscal year 2009, and a new Elementary School in fiscal year 2010. The old elementary building (now called Annex) was partially demolished with the remaining space being available for use as needed by the District. The Warren County YMCA began leasing space in the Annex for a daycare, and the two gymnasiums are also in use throughout the year for various sports and activities.

Clinton-Massie is excited about the direction in which we are heading in terms of our local report card. Clinton-Massie continues to help students grow as indicated by our Overall District Grade of "B" on the 2019 report card. Clinton-Massie continues to be a leader in our region as evidenced by the following component grades for 2019: Achievement—C; Progress—C; Gap Closing—B; Graduation Rate—A; K-3 Literacy—B; and Prepared for Success – D. Clinton-Massie will continue to closely monitor student progress and achievement by using the Ohio Department of Education measures to inform and guide instruction.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to, Clinton-Massie Local School District, Treasurer, 2556 Lebanon Road, Clarksville, Ohio 45113.

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	Governmental Activities
Assets: Equity in Pooled Cash and Investments	\$4,751,340
Receivables (Net):	E 001 930
Taxes	5,901,829 102,816
Accounts	25,860
Intergovernmental Prepaids	21,653
Inventory	31,348
Nondepreciable Capital Assets	462,953
Depreciable Capital Assets, Net	33,441,172
Net OPEB Asset	993,057
Net of Eb Asset	333,037
Total Assets	45,732,028
Deferred Outflows of Resources:	
Deferred Charge on Refunding	191,464
Pension	4,462,861
OPEB	262,091
Total Deferred Outflows of Resources	4,916,416
Liabilities:	
Accounts Payable	26,053
Accrued Wages and Benefits	1,310,204
Accrued Interest Payable	22,071
Long-Term Liabilities:	
Due Within One Year	426,315
Due In More Than One Year:	
Net Pension Liability	17,592,319
Net OPEB Liability	1,959,326
Other Amounts	6,567,964
Total Liabilities	27,904,252
Deferred Inflows of Resources:	
Property Taxes	5,441,732
OPEB	1,703,396
Pension	1,646,144
rension	1,040,144
Total Deferred Inflows of Resources	8,791,272
Net Position:	
Net Investment in Capital Assets	28,255,603
Restricted for:	
Debt Service	841,970
Federal Grants	11,530
Classroom Facilities Maintenance	70,523
District Managed Student Activities	142,348
Unrestricted	(15,369,054)
Total Net Position	\$13,952,920

Tor the riscar rear Linded Julie 30, 2019		Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for	Operating Grants	Governmental
	Expenses	Services and Sales	and Contributions	Activities
Governmental Activities:	<u> </u>			
Instruction:				
Regular	\$6,770,664	\$1,201,271	\$48,541	(\$5,520,852)
Special	2,295,411	148,254	1,031,581	(1,115,576)
Vocational	0	0	12,297	12,297
Other	966,384	873	12,297	(953,214)
Support Services:	,		, -	(,
Pupil	977,135	0	9,261	(967,874)
Instructional Staff	276,218	0	0	(276,218)
General Administration	36,410	0	0	(36,410)
School Administration	861,304	0	0	(861,304)
Fiscal	498,076	0	847	(497,229)
Operations and Maintenance	1,589,323	18,000	44,845	(1,526,478)
Pupil Transportation	1,195,163	0	34,011	(1,161,152)
Central	6,003	0	0	(6,003)
Operation of Non-Instructional Services	500,110	310,001	218,063	27,954
Extracurricular Activities	656,786	232,584	0	(424,202)
Interest and Fiscal Charges	270,030	0	0	(270,030)
interest and riscal charges	270,030			(270,030)
Totals	\$16,899,017	\$1,910,983	\$1,411,743	(13,576,291)
		General Revenues:		
		Property Taxes Lev	vied for:	
		General Purpose		5,502,569
		Special Revenue		92,213
		Debt Service Pur	·	599,709
			ments, Not Restricte	*
		Revenue in Lieu of		10,219
		Unrestricted Contr		42,417
		Investment Earnin		49,966
		Other Revenues	63	310,788
		Total General Reven	ues	15,749,228
		Change in Net Position	on	2,172,937
		Net Position - Beginn	ning of Year	11,779,983
		Net Position - End of	Year	\$13,952,920

	General	Other Governmental Funds	Total Governmental Funds
Assets:			
Equity in Pooled Cash and Investments	\$3,643,374	\$1,107,966	\$4,751,340
Receivables (Net):			
Taxes	5,643,351	258,478	5,901,829
Accounts	98,059	4,757	102,816
Intergovernmental	0	25,860	25,860
Interfund	8,401	0	8,401
Prepaids	19,963	1,690	21,653
Inventory	0	31,348	31,348
Total Assets	9,413,148	1,430,099	10,843,247
Linkiliking			
Liabilities:	22 720	2 215	26.052
Accounts Payable	23,738	2,315	26,053
Accrued Wages and Benefits Interfund Payable	1,192,791 0	117,413	1,310,204
interfulid Payable		8,401	8,401
Total Liabilities	1,216,529	128,129	1,344,658
Deferred Inflows of Resources:			
Property Taxes	5,366,542	223,994	5,590,536
Grants and Other Taxes	0	24,234	24,234
•		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·
Total Deferred Inflows of Resources	5,366,542	248,228	5,614,770
Fund Balances:			
Nonspendable	19,963	1,690	21,653
Restricted	0	1,058,312	1,058,312
Assigned	1,061,921	46,898	1,108,819
Unassigned	1,748,193	(53,158)	1,695,035
		<u></u> _	
Total Fund Balances	2,830,077	1,053,742	3,883,819
Total Liabilities, Deferred Inflows and Fund Balances	\$9,413,148	\$1,430,099	\$10,843,247

Total Governmental Fund Balance		\$3,883,819
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets used in the operation of Governmental Funds		33,904,125
Other long-term assets are not available to pay for current- period expenditures and, therefore, are deferred in the funds.		
Delinquent Property Taxes Intergovernmental	148,804 24,234	
		173,038
In the statement of net position interest payable is accrued when incurred; whereas, in the governmental funds interest is reported as a liability only when it will require the use of current financial resources.		(22,071)
		(==,0,7=)
Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds.		
Compensated Absences		(896,655)
Deferred outflow of resources associated with long-term liabilities are not reported in the funds.		191,464
Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions	4,462,861	
Deferred inflows of resources related to pensions Deferred outflows of resources related to OPEB	(1,646,144) 262,091	
Deferred inflows of resources related to OPEB	(1,703,396)	
		1,375,412
Long-term liabilities and net OPEB assets are not available to pay for current period expenditures and are not due and payable in the current period and, therefore, are not reported in the funds.		
Net OPEB Asset	993,057	
Net Pension Liability	(17,592,319) (1,959,326)	
Net OPEB Liability Other Amounts	(1,959,326) (6,097,624)	
		(24,656,212)
Net Position of Governmental Activities		\$13,952,920
	<del></del>	<u></u>

	General	Other Governmental Funds	Total Governmental Funds
Revenues:			
Property and Other Taxes	\$5,483,041	\$689,529	\$6,172,570
Tuition and Fees	1,350,470	0	1,350,470
Investment Earnings	49,966	0	49,966
Intergovernmental	9,636,577	947,902	10,584,479
Extracurricular Activities	46,243	120,091	166,334
Charges for Services	55	376,124	376,179
Revenue in Lieu of Taxes	10,219	0	10,219
Other Revenues	209,628	119,160	328,788
Total Revenues	16,786,199	2,252,806	19,039,005
Expenditures:			
Current:			
Instruction:			
Regular	6,327,905	48,535	6,376,440
Special	2,037,588	573,068	2,610,656
Other	966,384	0	966,384
Support Services:	,		•
Pupil	1,120,541	9,899	1,130,440
Instructional Staff	348,299	. 0	348,299
General Administration	36,410	0	36,410
School Administration	1,062,741	0	1,062,741
Fiscal	540,902	14,647	555,549
Operations and Maintenance	1,403,629	253,549	1,657,178
Pupil Transportation	1,235,596	0	1,235,596
Central	6,003	0	6,003
Operation of Non-Instructional Services	1,528	526,246	527,774
Extracurricular Activities	407,331	276,748	684,079
Debt Service:			
Principal Retirement	339,742	146,970	486,712
Interest and Fiscal Charges	47,336	479,255	526,591
Total Expenditures	15,881,935	2,328,917	18,210,852
Excess of Revenues Over (Under) Expenditures	904,264	(76,111)	828,153
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets	3,900	49,980	53,880
Transfers In	0	106,629	106,629
Transfers (Out)	(106,629)	0	(106,629)
Total Other Financing Sources (Uses)	(102,729)	156,609	53,880
Net Change in Fund Balance	801,535	80,498	882,033
Fund Balance - Beginning of Year	2,028,542	973,244	3,001,786
Fund Balance - End of Year	\$2,830,077	\$1,053,742	\$3,883,819

Net Change in Fund Balance - Total Governmental Funds		\$882,033
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.		
Capital assets used in governmental activities Depreciation Expense	123,130 (1,738,029)	(
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.		(1,614,899)
Governmental funds report district pension and OPEB contributions as expenditures. However in the Statement of Activites, the cost of pension and OPEB benefits earned net of employee contributions is reported as pension and OPEB expense.		
District pension contributions  Cost of benefits earned net of employee contributions - Pension  District OPEB contributions  Cost of benefits earned net of employee contributions - OPEB	1,291,946 (1,201,325) 50,903 2,065,921	
		2,207,445
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent Property Taxes Intergovernmental	21,921 11,028	
Intergovernmental		32,949
Repayment of bond principal and accretion is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities in the Statement of Net Position.		784,742
In the statement of activities interest expense is accrued when incurred; whereas, in governmental funds an interest expenditure is reported when due.		5,315
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences Amortization of Bond Premium Amortization of Deferred Charge on Refunding Bond Accretion	(15,646) 30,253 (19,147) (57,890)	
	_	(62,430)
Change in Net Position of Governmental Activities	_	\$2,172,937
See accompanying notes to the basic financial statements.		

	Private Purpose Trust	Agency
Assets:		<del> </del>
Equity in Pooled Cash and Investments	\$87,424	\$36,235
Receivables (Net):		
Accounts	148	0
Total Assets	87,572	36,235
Liabilities:		
Accounts Payable	500	0
Other Liabilities	0	36,235
Total Liabilities	500	\$36,235
Total Elabilities		730,233
Net Position:		
Held in Trust	87,072	
Total Net Position	\$87,072	

	Private Purpose Trust
Additions: Investment Earnings Other	\$1,944 8,130
Total Additions	10,074
Deductions: Scholarships	4,716
Total Deductions	4,716
Change in Net Position	5,358
Net Position - Beginning of Year	81,714
Net Position - End of Year	\$87,072

## Note 1 - Description of the School District

The Clinton-Massie Local School District (the "District") was originally organized in 1959. The District operates under current standards prescribed by the Ohio State Board of Education as provided in division (D) of Section 3301.07 and Section 119.01 of the Ohio Revised Code.

The District operates under a locally elected five-member Board form of government and provides educational services as authorized by its charter or further mandated by State and/or federal agencies. This Board controls the District's two instructional facilities (High/Middle School and Elementary School) and one support facility (bus garage) staffed by 76 non-certified and 105 certified teaching personnel and 11 administrative employees to provide service to 1,782 students and other community members.

## **Note 2 - Summary of Significant Accounting Policies**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

## **Reporting Entity**

The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

The following organizations are described due to their relationship to the District.

#### **Jointly Governed Organizations**

## Southwest Ohio Computer Association (SWOCA)

SWOCA is a jointly governed organization among a three-county consortium of Ohio school districts. The jointly governed organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to the administrative and instructional functions of the member districts. Each of the governments of these schools supports SWOCA based upon a per pupil charge, dependent upon the software package utilized.

The Governing Board of SWOCA is comprised of the superintendent of each of the member districts, plus one representative from the fiscal agent. The degree of control exercised by any participating school district is limited to its representation on the Board.

Financial information can be obtained from Donna Davis Norris, who serves as Director, at 3611 Hamilton-Middletown Road, Hamilton, Ohio 45011.

#### **Insurance Purchasing Pool**

## Southwestern Ohio Educational Purchasing Council Employee Benefit Plan Trust (EPC)

The EPC Benefit Plan Trust (the Plan) is a group purchasing pool consisting of public school districts who are members of the Southwestern Ohio Educational Purchasing Council (EPC). The purpose of a group purchasing pool is for members to pool funds or resources to purchase group insurance products, including BWC coverage, to provide health benefits to participants at a lower rate than if the individual districts acted independently. Currently, Clinton-Massie participates in the Health Benefit Plan, Dental Benefit Plan, Vision Benefit Plan, and the Life Insured Benefit Plan. As a member of the Health, Dental, and Vision Plans, each district pays a monthly premium to the Trust fund for insurance coverage, which is provided by Anthem, Delta Dental, and VSP, respectively. The Plan is governed by a Board of Trustees elected in accordance with the Trust Agreement and voted on by participating EPC member districts. Financial information can be obtained at EPC Benefits Office, 303 Corporate Center Drive Suite 208, Vandalia, OH 45377-1171.

## **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

## **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following is the District's major governmental fund.

<u>General fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by trust funds; (b) for grants and other resources whose use is restricted to a particular purpose; and (c) food service operations.

#### **Proprietary Fund**

Proprietary funds are used to account for the District's ongoing activities, which are similar to those often found in the private sector. The District has no proprietary funds.

## **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust, which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for student activities and athletic tournaments.

#### **Basis of Presentation and Measurement Focus**

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all non-major funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

## **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, grants, and other taxes.

<u>Deferred Outflows/Inflows of Resources</u> - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows are reported on the government-wide statement of net position for deferred charge on refunding, pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, grants and other taxes, and OPEB. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Grants and other taxes have been recorded as deferred inflows the governmental fund financial statements. Deferred inflows of resources related to pensions and OPEB plans are reported on the government-wide statement of net position. (See Note 11 and 12 for more pension and OPEB related information)

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## **Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. Short-term interfund loans are not required to be budgeted since they represent a temporary cash flow resource and are to be repaid. However, the District elected to budget these temporary resources anyway. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures at the level of control selected by Board. The legal level of control has been established by Board at the fund level of expenditures. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. On the Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis), the amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts of the budgetary statement reflect the amounts on the final certificate of estimated resources issued during the fiscal year 2019.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during fiscal year 2019.

#### **Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2019, investments were limited to federally insured negotiable certificates of deposits and money market funds.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposits, are reported at cost.

Under existing Ohio statutes, all investment earnings are assigned to the general fund, unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$49,966.

An analysis of the District's investment account at year end is provided in Note 4.

## **Inventory**

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method on the fund statements and on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is the value of the donated commodities which is equally offset by a restricted fund balance in the governmental funds.

## **Capital Assets**

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains its capitalization threshold at \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings and improvements	20 - 50 years
Equipment	5 - 20 years
Vehicles	8 years

#### Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## **Compensated Absences**

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age 50 or greater with at least 10 years of service; or 20 years' service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

The District's policies regarding compensated absences are determined by the State laws and/or negotiated agreements. In summary, the policies are as follows:

VACATION	<u>Certified</u>	<u>Administrators</u>	Non-Certified
How earned	Not eligible	20 days at start of each contract year	10-20 days depending on length of service
Maximum accumulation	Not applicable	2 years	1 year
deamaidhen	riot applicable	<b>2 y</b> cui 3	1 year
Vested	Not applicable	As earned	As earned
Termination			
entitlement	Not applicable	Unused balance upon termination	Unused balance upon termination
SICK LEAVE			
How earned	1.25 days per month of employment (15 days per year)	1.25 days per month of employment (15 days per year)	1.25 days per month of employment (15 days per year)

## Clinton-Massie Local School District Notes to the Basic Financial Statements For the Fiscal Year ended June 30, 2019

Maximum accumulation	Unlimited	Unlimited	Unlimited
Vested	As earned	As earned	As earned
Termination entitlement	Per contract	Per policy	Per policy

## **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, net pension and OPEB liabilities and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements when they mature or, for pension/OPEB contributions, when the service is rendered. Bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### **Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting, the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, the Board of Education.

Assigned – resources that are intended to be used for specific purposes as approved through the District's formal purchasing procedure by the Treasurer.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts, which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net investment in capital assets consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the District's \$1,066,371 in restricted net position, none were restricted by enabling legislation.

#### **Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are eliminated on the statement of activities. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

## **Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### **Unamortized Bond Premium and Deferred Amounts on Refunding**

In the government-wide financial statements bond premiums and deferred amounts on refunding are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium. Deferred amounts on refunding are recorded as deferred outflows of resources and amortized over the term of the related debt. On the governmental fund financial statements, issuance costs and bond premiums are recognized in the current period. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## Note 3 – Accountability

#### **Deficit Fund Balances**

Fund balances at June 30, 2019 included the following individual fund deficits:

Fund	Deficit
Other Governmental Funds:	
Special Education	\$13,982
Title I	16,800
Food Service	6,130
Improving Teacher Quality	14,556

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances in the nonmajor governmental funds result from adjustments for accrued liabilities.

#### Note 4 - Equity in Pooled Cash and Investments

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current five year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States.
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met.

- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

## **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2019, \$2,711,875 of the District's bank balance of \$2,961,875 was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

#### **Investments**

As of June 30, 2019, the District had the following investments:

		Fair Value	Weighted Average
	Fair Value	Hierarchy	Maturity (Years)
Negotiable CDs	\$1,678,210	Level 2	1.02
Money Market Funds	334,080	Level 1	0.00
	\$2,012,290		
Portfolio Weighted Average Maturity			0.85

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2019. All investments of the District are valued using quoted market prices.

Interest Rate Risk - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to three years.

Credit Risk – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality rating of the top 2 ratings issued by nationally recognized statistical rating organizations. Money Market Funds and Negotiable CDs are not rated.

Concentration of Credit Risk – The District's investment policy allows investments in Federal Agencies or Instrumentalities. The District has invested 83% in Negotiable CDs, and 17% in Money Market Funds.

Custodial Credit Risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District's securities are either insured and registered in the name of the District or at least registered in the name of the District.

## Note 5 - Property Taxes

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property located in the District. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real

property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value.

The District receives property taxes from Clinton and Warren County. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available as an advance at June 30, 2019 was \$276,809 in the general fund, \$29,857 in the debt service fund and \$4,627 in the classroom facilities maintenance fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes, which are measurable as of June 30, 2019, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred. The assessed values upon which the fiscal year 2019 taxes were collected are:

	2019 Firs Half Collecti	•	2018 Second Half Collections		
	Amount	Percent	Amount	Percent	
Agricultural/residential and other real estate Public utility personal	\$280,863,490 23,186,400	92.37% 7.63%	\$278,201,640 22,966,500	92.37% 7.63%	
Total	\$304,049,890	100.00%	\$301,168,140	100.00%	
Tax rate per \$1,000 of assessed valuation	\$30.26		\$30.26		

#### Note 6 – Receivables

Receivables at June 30, 2019 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of receivables reported on the statement of net position follows:

#### **Governmental activities:**

Taxes	\$5,901,829
Accounts	102,816
Intergovernmental	25,860
Total	\$6,030,505

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

#### Note 7 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$462,953	\$0	\$0	\$462,953
Capital Assets, being depreciated:				
Land Improvements	2,580,524	37,438	0	2,617,962
Buildings and Improvements	52,533,304	0	0	52,533,304
Equipment	2,521,740	0	80,291	2,441,449
Vehicles	1,911,081	85,692	162,281	1,834,492
Totals at Historical Cost	60,009,602	123,130	242,572	59,890,160
Less Accumulated Depreciation:				
Land Improvements	1,712,567	113,211	0	1,825,778
Buildings and Improvements	19,504,307	1,395,663	0	20,899,970
Equipment	1,860,957	99,930	18,073	1,942,814
Vehicles	1,350,529	129,225	162,281	1,317,473
	_			
Total Accumulated Depreciation	24,428,360	1,738,029	180,354	25,986,035
Governmental Activities Capital Assets, Net	\$35,581,242	(\$1,614,899)	\$62,218	\$33,904,125

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Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$1,507,771
Special	1,738
Support Services:	
Instructional Staff	4,857
School Administration	1,190
Fiscal	5,935
Operations and Maintenance	21,777
Pupil Transportation	131,157
Operation of Non-Instructional Services	14,976
Extracurricular Activities	48,628
Total Depreciation Expense	\$1,738,029

#### Note 8 - Capitalized Leases - Lessee Disclosure

During prior fiscal years, the District entered into capitalized leases for computers. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as regular and pupil transportation functions expenditures on the budgetary statements. The original cost of the assets under capital lease was \$840,430.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2019:

Fiscal Year Ending June 30,	
2020	\$173,350
2021	61,702
Total minimum lease payments	235,052
Less amount representing interest	(10,629)
Total	\$224,423

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#### Note 9 - Long-Term Obligations

During the fiscal year 2019, the following changes occurred in governmental activities long-term obligations.

	Beginning			Ending		Due in
	Balance	Additions	Reductions	Balance		One Year
General obligation bonds:						
Qualified School Construction Bonds	\$240,000	\$0	(\$30,000)	\$210,000		\$35,000
Current Interest Bonds	4,490,000	0	0	4,490,000		0
Capital Appreciation Bonds	274,995	0	(146,970)	128,025		128,025
Accretion of Interest	497,778	57,890	(298,030)	257,638		0
Refunding - Premium	309,998	0	(28,181)	281,817		0
HB264 #1	515,000	0	(50,000)	465,000		50,000
HB264 Premium	18,653	0	(2,072)	16,581		0
HB264 - 30,000 Gallon Tank	78,246	0	(54,106)	24,140		24,140
Subtotal Bonds	6,424,670	57,890	(609,359)	5,873,201		237,165
Capital Leases	430,059	0	(205,636)	224,423		165,098
Compensated Absences	882,211	53,095	(38,651)	896,655		24,052
Subtotal Others Amounts	7,736,940	110,985	(853,646)	6,994,279		426,315
Net Pension Liability:						
STRS	14,627,668	0	(1,039,322)	13,588,346		0
SERS	4,051,175	0	(47,202)	4,003,973		0
Total Net Pension Liability	18,678,843	0	(1,086,524)	17,592,319		0
Net OPEB Liability:						
STRS	2,402,494	0	(2,402,494)	0	(a)	0
SERS	1,848,048	111,278	0	1,959,326		0
Total OPEB Liability	4,250,542	111,278	(2,402,494)	1,959,326		0
Total Long-Term Obligations	\$30,666,325	\$222,263	(\$4,342,664)	\$26,545,924		\$426,315
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<sup>(</sup>a) OPEB for STRS has a Net OPEB asset in the amount of \$993,057 as of June 30, 2019.

<u>Compensated Absences</u>: Compensated absences will be paid from the funds from which the person is paid, which, for the District, are primarily the general fund, food service fund (a nonmajor governmental fund), the Title VI-B fund (a nonmajor governmental fund) and the Title I fund (a nonmajor governmental fund).

<u>Net Pension/OPEB Liability:</u> Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

<u>Capital Lease Obligations</u>: Capital lease obligations are paid from the general fund (See Note 8).

<u>HB264 Bonds:</u> The District issued \$796,564 in energy conservations bonds on August 8, 2012 for energy conservation throughout the district. The interest rate on these bonds ranges from 2.00% to 4.00% and will mature on June 1, 2027. Principal and interest are paid from the general fund.

During the HB264 project Energy Optimizers put in one large 30,000 tank on the property. Energy Optimizers fronted the cost and the District was to repay if/when the project showed a savings. In January of 2017, the project showed savings and the District is now repaying \$149,000 over a three year

period.

<u>Qualified School Construction Bonds:</u> The Qualified School Construction Bonds were issued on November 6, 2009 and bear an interest rate of 1.85%. The bonds mature on September 15, 2024. Principal and interest are paid from the general fund.

<u>2011 Refunding Bonds:</u> In June 2011, the District advance refunded \$7,064,995 in school improvement bonds that were originally for the purpose of new construction, improvements, renovations, and additions to school facilities, including the construction of a new high school, and providing equipment, furnishings and site improvements. The \$507,265 premium on the issuance of these refunding bonds will be amortized over the remaining life of the debt, which has a final maturity date of December 1, 2028. The debt will be retired from the debt service fund.

The refunding bonds are not subject to optional redemption prior to maturity. Of the \$7,064,995 issued, \$6,790,000 represents current interest bonds and \$274,995 are capital appreciation bonds. The current interest bonds mature at varying amounts through December 1, 2028. The capital appreciation bonds will mature in fiscal years 2019 and 2020.

The following is a summary of the future debt service requirements to maturity for the HB 264 and general obligation bonds:

	HB 264 and General Obligation Bonds		Capita	al Appreciation	Bonds	
Fiscal Year						
Ending June 30	Principal	Interest	Total	Principal	Interest	Total
2020	109,140	20,562	129,702	128,025	503,201	631,226
2021	540,000	190,639	730,639	0	0	0
2022	560,000	169,941	729,941	0	0	0
2023	575,000	148,545	723,545	0	0	0
2024	600,000	125,898	725,898	0	0	0
2025-2029	2,805,000	268,500	3,073,500	0	0	0
Total	\$5,189,140	\$924,085	\$6,113,225	\$128,025	\$503,201	\$631,226

#### **Legal Debt Margin**

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530, which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

#### Note 10 - Risk Management

#### Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of

assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2017, the district contracted with Arthur J Gallagher & Co., through the Southwestern Ohio Educational Purchasing Council for property, general liability and auto insurance.

Professional liability is protected by Arthur J. Gallagher, with \$1,000,000 each occurrence, \$3,000,000 aggregate limit. Vehicles are covered with \$1,000 deductible for comprehensive and \$1,000 deductible for collision.

Public officials' bond insurance is provided by Phillips Insurance. The Treasurer is covered by a bond in the amount of \$15,000.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There was no significant reduction in coverage from the prior year.

#### **Note 11 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions and OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions and OPEB are a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension and OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension and OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions and OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB Statements No. 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB

liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

#### **Plan Description**

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before	Eligible to Retire on or after
-	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

#### **Funding Policy**

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare

B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The contractually required contribution to SERS was \$299,390 for fiscal year 2019. Of this amount \$33,448 is reported as accrued wages and benefits.

#### Plan Description - State Teachers Retirement System (STRS)

#### **Plan Description**

District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three

plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### **Funding Policy**

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The contractually required contribution to STRS was \$992,556 for fiscal year 2019. Of this amount \$163,444 is reported as accrued wages and benefits.

## <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

_	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$4,003,973	\$13,588,346	\$17,592,319
Proportion of the Net Pension Liability:			
Current Measurement Date	0.06991170%	0.06179961%	
Prior Measurement Date	0.06780460%	0.06157666%	
Change in Proportionate Share	0.00210710%	0.00022295%	
Pension Expense	\$320,719	\$880,606	\$1,201,325

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At June 30, 2019, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$219,593	\$313,660	\$533,253
Changes of assumptions	90,418	2,408,112	2,498,530
Changes in employer proportionate share of net			
pension liability	80,207	58,925	139,132
Contributions subsequent to the measurement date	299,390	992,556	1,291,946
Total Deferred Outflows of Resources	\$689,608	\$3,773,253	\$4,462,861
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$88,740	\$88,740
Net difference between projected and			
actual earnings on pension plan investments	110,938	823,982	934,920
Changes in employer proportionate share of net			
pension liability	5,410	617,074	622,484
Total Deferred Inflows of Resources	\$116,348	\$1,529,796	\$1,646,144

\$1,291,946 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fisca	Year

Ending June 30:	SERS	STRS	Total
2020	\$341,606	\$732,331	\$1,073,937
2021	97,688	589,496	687,184
2022	(131,400)	97,055	(34,345)
2023	(34,024)	(167,981)	(202,005)
Total	\$273,870	\$1,250,901	\$1,524,771

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30 2018, are presented below:

Inflation 3.00%

Future Salary Increases, including inflation 3.50% to 18.20%

COLA or Ad Hoc COLA 2.50%

Investment Rate of Return 7.50% net of investments expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment

rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.50%	7.50%	8.50%
Proportionate share of the net pension liability	\$5,639,897	\$4,003,973	\$2,632,359

#### Assumption and Benefit Changes Since the Prior Measurement Date

With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below:

Inflation 2.50%

Projected Salary Increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Discount Rate of Return 7.45% Payroll Increases 3.00%

Cost-of-Living Adjustments (COLA) 0%, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Assat Class	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10-</sup>Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table represents the net pension liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower 6.45 percent or one percentage point higher 8.45 percent than the current discount rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.45%	7.45%	8.45%
Proportionate share of the net pension liability	\$19,843,992	\$13,588,346	\$8,293,792

#### Assumption and Benefit Changes since the Prior Measurement Date

There were no changes in assumptions or benefit terms since the prior measurement date.

#### **Note 12 - Defined Benefit OPEB Plans**

See note 11 for a description of the net OPEB liability (asset).

#### <u>Plan Description - School Employees Retirement System (SERS)</u>

#### **Health Care Plan Description**

The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees

and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

#### **Funding Policy**

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the District's surcharge obligation was \$39,814.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The contractually required contribution to SERS was \$50,903 for fiscal year 2019. Of this amount \$33,448 is reported as accrued wages and benefits.

#### Plan Description - State Teachers Retirement System (STRS)

#### **Plan Description**

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

#### **Funding Policy**

Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board

discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

## OPEB Liabilities (Assets), OPEB Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net OPEB Liability Proportionate Share of the Net OPEB (Asset)	\$1,959,326 0	\$0 (993,057)	\$1,959,326 (993,057)
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.07062490%	0.06179961%	
Prior Measurement Date	0.06886100%	0.06157666%	
Change in Proportionate Share	0.00176390%	0.00022295%	
OPEB Expense	\$85,553	(\$2,151,474)	(\$2,065,921)

At June 30, 2019, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$31,983	\$115,991	\$147,974
Changes in employer proportionate share of net			
OPEB liability	49,690	13,524	63,214
Contributions subsequent to the measurement date	50,903	0	50,903
Total Deferred Outflows of Resources	\$132,576	\$129,515	\$262,091
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$57,859	\$57,859
Changes of assumptions	176,030	1,353,119	1,529,149
Net difference between projected and			
actual earnings on OPEB plan investments	2,940	113,448	116,388
Total Deferred Inflows of Resources	\$178,970	\$1,524,426	\$1,703,396

\$50,903 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2020	(\$60,217)	(\$249,724)	(\$309,941)
2021	(45,374)	(249,723)	(295,097)
2022	1,632	(249,723)	(248,091)
2023	2,883	(223,958)	(221,075)
2024	2,680	(214,920)	(212,240)
Thereafter	1,099	(206,863)	(205,764)
Total	(\$97,297)	(\$1,394,911)	(\$1,492,208)

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

Inflation 3.00%

3.50% to 18.20% Wage Increases

Investment Rate of Return 7.50% net of investment expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.62% Prior Measurement Date 3.56%

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Measurement Date

3.70% Prior Measurement Date 3.63%

Medical Trend Assumption:

Medicare 5.375% to 4.75% Pre-Medicare 7.25% to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
		2.22,2
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

## Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70 percent) and higher (4.70 percent) than the current discount rate (3.70 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25 percent decreasing to 3.75 percent) and higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(2.70%)	(3.70%)	(4.70%)
Proportionate share of the net OPEB liability	\$2,377,487	\$1,959,326	\$1,628,220
	1% Decrease	Current Trend Rate	1% Increase
	(6.25% decreasing	(7.25% decreasing	(8.25% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
Proportionate share of the net OPEB liability	\$1,580,816	\$1,959,326	\$2,460,540

#### Assumption and Benefit Changes since the Prior Measurement Date

The following changes in key methods and assumptions as presented below:

(1) Discount Rate:

Prior Measurement Date 3.63% Measurement Date 3.70%

(2) Municipal Bond Index Rate:

Prior Measurement Date 3.56% Measurement Date 3.62%

(3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date 3.63% Measurement Date 3.70%

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Projected Salary Increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Payroll Increases 3%
Discount Rate of Return 7.45%

Health Care Cost Trends:

Medical:

Pre-Medicare 6% initial, 4% ultimate Medicare 5% initial, 4% ultimate

Prescription Drug:

Pre-Medicare 8% initial, 4% ultimate
Medicare (5.23%) initial, 4% ultimate

50

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10</sup> year annualized geometric nominal returns, which includes the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

## Sensitivity of the Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB (asset) as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB (asset) would be if it

were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

_	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.45%)	(7.45%)	(8.45%)
Proportionate share of the net OPEB (asset)	(\$851,143)	(\$993,057)	(\$1,112,329)
	1%	Current	1%
	Decrease	Trend Rate	Increase
Proportionate share of the net OPEB (asset)	(\$1,105,596)	(\$993,057)	(\$878,764)

#### Assumption and Benefit Changes since the Prior Measurement Date

The discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

#### Note 13 – Contingencies

#### **Foundation Funding**

District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2019 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2019 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the District.

#### Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. This also encompasses the Auditor of State's ongoing review of student attendance data. However, the effect of any such disallowed claims on the overall financial position of the School District, if applicable, cannot be determined at this time.

#### Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### Note 14 - Statutory Reserves

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end. These amounts must be carried forward to be used for the same purposes in future years.

During the fiscal year ended June 30, 2019, the reserve activity was as follows:

	Capital
	Acquisition
Set Aside Reserve Balance as of June 30, 2018	\$0
Current Year Set Aside Requirements	314,926
Qualified Disbursements	(129,062)
Prior Year Offsets from Bond Proceeds	(185,864)
Set Aside Reserve Balance as of June 30, 2019	\$0
Restricted Cash as of June 30, 2019	\$0

During fiscal year 2013, the District issued \$796,564 in capital related debt. These proceeds may be used to reduce the capital improvements set-aside amount to below zero for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$311,512 at June 30, 2019.

#### **Note 15 - Interfund Transactions**

Interfund transactions at June 30, 2019, consisted of the following funds for transfers in and out and interfund receivables and payables:

	Trans	fers	Interfund		
	In Out		Receivables	Payables	
General Fund	\$0	\$106,629	\$8,401	\$0	
Other Governmental Funds	106,629	0	0	8,401	
Total All Funds	\$106,629	\$106,629	\$8,401	\$8,401	

Interfund balance/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations; to segregate and to return money to the fund from which it was originally provided once a project is completed.

#### Note 16 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Other	
		Governmental	
Fund Balances	General	Funds	Total
Nonspendable:			
Prepaids	\$19,963	\$1,690	\$21,653
Total Nonspendable	19,963	1,690	21,653
Restricted for:			
Classroom Facilities Maintenance	0	68,355	68,355
Student Activity	0	142,348	142,348
Miscellaneous Federal Grants	0	2,392	2,392
Idea Preschool Grant	0	2,960	2,960
Debt Service	0	842,257	842,257
Total Restricted	0	1,058,312	1,058,312
Assigned to:			
Permanent Improvement	0	46,898	46,898
Budgetary Resource	582,268	0	582,268
Public School	27,617	0	27,617
Encumbrances	452,036	0	452,036
Total Assigned	1,061,921	46,898	1,108,819
Unassigned (Deficit)	1,748,193	(53,158)	1,695,035
Total Fund Balance	\$2,830,077	\$1,053,742	\$3,883,819

#### Note 17 – Other Commitments

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are reservations of fund balance for subsequent-year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End		
Fund Type	Encumbrances		
General Fund	\$457,463		
Other Governmental Funds	59,619		
Total	\$517,082		

54

#### Note 18 – Tax Abatements

As of June 30, 2019, the District has taxes abated on its behalf of Warren County for a CRA agreement.

	District's Share
	of Taxes
Tax Abatement Programs	Abated
CRA	
Tincher Properties	\$14,051
Total	\$14,051

The District is receiving \$7,025 from this other government in association with the forgone property tax revenue.

The abatements will be terminated if the property is deemed delinquent, behind on payments, or the terms and conditions of the CRA are not adhered to and no recapture provisions noted.

#### Note 19 – Implementation of New Accounting Principles

For the fiscal year ended June 30, 2019, the following have been implemented Governmental Accounting Standards Board (GASB) Statement No. 83, Certain Asset Retirement Obligations and GASB No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.

GASB Statement No. 83 sets out to address the accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. The implementation of GASB Statement No. 83 did not have an effect on the financial statements.

GASB Statement No. 88 sets out to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. If applicable, GASB Statement No. 88 has been implemented in the notes to financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION

Clinton-Massie Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Six Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total Pension Liability
2019	0.06991170%	\$4,003,973	\$2,249,933	177.96%	71.36%
2018	0.06780460%	4,051,175	2,271,886	178.32%	69.50%
2017	0.06756540%	4,945,164	2,510,229	197.00%	62.98%
2016	0.06720360%	3,834,703	2,656,571	144.35%	69.16%
2015	0.07014700%	3,550,100	2,058,925	172.42%	71.70%
2014	0.07014700%	4,171,417	2,394,971	174.17%	65.52%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

<sup>(2)</sup> Amounts presented as of the District's measurement date which is the prior fiscal year end.

Clinton-Massie Local School District
Required Supplementary Information
Schedule of District's Contributions for Net Pension Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years

<u>Year</u>	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$299,390	(\$299,390)	\$0	\$2,217,704	13.50%
2018	303,741	(303,741)	0	2,249,933	13.50%
2017	318,064	(318,064)	0	2,271,886	14.00%
2016	351,432	(351,432)	0	2,510,229	14.00%
2015	350,136	(350,136)	0	2,656,571	13.18%
2014	285,367	(285,367)	0	2,058,925	13.86%
2013	331,464	(331,464)	0	2,394,971	13.84%
2012	306,792	(306,792)	0	1,907,031	16.09%
2011	335,400	(335,400)	0	1,851,023	18.12%
2010	331,956	(331,956)	0	1,966,059	16.88%

Clinton-Massie Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Six Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total Pension Liability
2019	0.06179961%	\$13,588,346	\$7,272,857	186.84%	77.30%
2018	0.06157666%	14,627,668	6,880,371	212.60%	75.30%
2017	0.06143057%	20,562,663	6,471,343	317.75%	66.80%
2016	0.06476259%	17,898,486	6,808,800	262.87%	72.10%
2015	0.06894292%	16,769,304	7,585,915	221.06%	74.70%
2014	0.06894292%	19,975,486	7,879,569	253.51%	69.30%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

<sup>(2)</sup> Amounts presented as of the District's measurement date which is the prior fiscal year end.

Clinton-Massie Local School District Required Supplementary Information Schedule of District's Contributions for Net Pension Liability State Teachers Retirement System of Ohio Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$992,556	(\$992,556)	\$0	\$7,089,686	14.00%
2018	1,018,200	(1,018,200)	0	7,272,857	14.00%
2017	963,252	(963,252)	0	6,880,371	14.00%
2016	905,988	(905,988)	0	6,471,343	14.00%
2015	953,232	(953,232)	0	6,808,800	14.00%
2014	986,169	(986,169)	0	7,585,915	13.00%
2013	1,024,344	(1,024,344)	0	7,879,569	13.00%
2012	999,720	(999,720)	0	6,272,024	15.94%
2011	961,152	(961,152)	0	6,177,417	15.56%
2010	1,007,976	(1,007,976)	0	6,116,392	16.48%

Clinton-Massie Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Three Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB Liability	District's Proportionate Share of the Net OPEB Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total OPEB Liability
2019	0.07062490%	\$1,959,326	\$2,249,933	87.08%	13.57%
2018	0.06886100%	1,848,048	2,271,886	81.34%	12.46%
2017	0.06842330%	1,950,317	2,510,229	77.69%	11.49%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

<sup>(2)</sup> Amounts presented as of the District's measurement date which is the prior fiscal year end.

Clinton-Massie Local School District Required Supplementary Information Schedule of District's Contributions for Net OPEB Liability School Employees Retirement System of Ohio Last Four Fiscal Years (1) (2)

Year	District's Contractually Required Contribution (2)	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$50,903	(\$50,903)	\$0	\$2,217,704	2.30%
2018	48,070	(48,070)	0	2,249,933	2.14%
2017	37,785	(37,785)	0	2,271,886	1.66%
2016	34,421	(34,421)	0	2,510,229	1.37%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

<sup>(2)</sup> Includes surcharge.

Clinton-Massie Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB (Asset)/Liability
State Teachers Retirement System of Ohio
Last Three Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB (Asset)/Liability	District's Proportionate Share of the Net OPEB (Asset)/Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB (Asset)/Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position Percentage as a of the Total OPEB (Asset)/Liability
2019	0.06179961%	(\$993,057)	\$7,272,857	(13.65%)	176.00%
2018	0.06157666%	2,402,494	6,880,371	34.92%	47.10%
2017	0.06143060%	3,285,324	6,471,343	50.77%	37.30%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

<sup>(2)</sup> Amounts presented as of the District's measurement date which is the prior fiscal year end.

Clinton-Massie Local School District Required Supplementary Information Schedule of District's Contributions for Net OPEB (Asset)/Liability State Teachers Retirement System of Ohio Last Four Fiscal Years (1)

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2019	\$0	\$0	\$0	\$7,089,686	0.00%
2018	0	0	0	7,272,857	0.00%
2017	0	0	0	6,880,371	0.00%
2016	0	0	0	6,471,343	0.00%

<sup>(1)</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

#### General Fund

	Fund			
	Original	Final		Variance from
	Budget	Budget	Actual	Final Budget
Revenues:				
Taxes	\$5,304,641	\$5,423,346	\$5,423,346	\$0
Revenue in lieu of taxes	9,995	10,219	10,219	0
Tuition and Fees	1,284,432	1,313,174	1,313,174	0
Investment Earnings	46,806	47,853	47,853	0
Intergovernmental	9,425,654	9,636,576	9,636,577	1
Other Revenues	243,087	248,527	248,527	0
Total Revenues	16,314,615	16,679,695	16,679,696	1
Expenditures:				
Current:				
Instruction:				
Regular	6,811,712	6,836,941	6,835,813	1,128
Special	2,044,106	2,051,677	2,051,338	339
Other	1,067,171	1,071,124	1,070,947	177
Support Services:				
Pupil	1,137,921	1,142,135	1,141,947	188
Instructional Staff	368,926	370,292	370,231	61
General Administration	36,942	37,079	37,073	6
School Administration	1,063,486	1,067,425	1,067,249	176
Fiscal	546,486	548,511	548,420	91
Operations and Maintenance	1,474,305	1,479,765	1,479,521	244
Pupil Transportation	1,305,156	1,309,990	1,309,774	216
Central	5,982	6,004	6,003	1
Extracurricular Activities	409,183	410,699	410,631	68
Operation of Non-Instructional Services	1,580	1,586	1,586	0
Debt Service:				
Principal Retirement	143,356	143,356	143,356	0
Interest and Fiscal Charges	22,663	22,663	22,663	0
Total Expenditures	16,438,975	16,499,247	16,496,552	2,695
Excess of Revenues Over (Under) Expenditures	(124,360)	180,448	183,144	2,696
Other financing sources (uses):				
Proceeds from Sale of Capital Assets	3,815	3,900	3,900	0
Advances (Out)	(8,217)	(8,401)	(8,401)	0
Transfers In	128	131	131	0
Transfers (Out)	(102,942)	(103,323)	(103,306)	17
mansiers (out)	(102,942)	(103,323)	(103,300)	
Total Other Financing Sources (Uses)	(107,216)	(107,693)	(107,676)	17
Net Change in Fund Balance	(231,576)	72,755	75,468	2,713
Fund Balance - Beginning of Year (includes				
prior year encumbrances appropriated)	3,088,295	3,088,295	3,088,295	0
Fund Balance - End of Year	\$2,856,719	\$3,161,050	\$3,163,763	\$2,713

#### Note 1 - Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2019.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues and other financial sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- Encumbrances are treated as expenditures for all funds (budget basis) rather than as an assignment of fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.
- 5. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general

fund being reported alone (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

#### Net Change in Fund Balance

	General	
GAAP Basis	\$801,535	
Revenue Accruals	(106,503)	
Expenditure Accruals	(159,433)	
Transfers In	131	
Transfers (Out)	3,323	
Advances Out	(8,401)	
Encumbrances	(455,184)	
Budget Basis	\$75,468	

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the underground storage tank fund, and the public school support fund.

#### Note 2 - Net Pension Liability

#### School Employees Retirement System (SERS)

#### **Changes in Benefit Terms:**

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changed in the Consumer Price Index Index (CPI-W), with a cap of 2.5% and a floor of 0%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

#### **Changes in Assumptions:**

2018-2019: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-

- 2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

#### **State Teachers Retirement System (STRS)**

#### **Changes in Benefit Terms:**

2019: There were no changes in benefit terms from the amounts reported for this fiscal year.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

#### **Changes in Assumptions:**

2019: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

#### Note 3 - Net OPEB (Asset)/Liability

#### **School Employees Retirement System (SERS)**

#### **Changes in Benefit Terms:**

2017-2019: There were no changes in benefit terms from the amounts reported for these fiscal years.

#### **Changes in Assumptions:**

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(1) Discount Rate:

Prior Measurement Date 3.63% Measurement Date 3.70%

(2) Municipal Bond Index Rate:

Prior Measurement Date 3.56% Measurement Date 3.62%

(3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date 3.63% Measurement Date 3.70%

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(1) Discount Rate:

Fiscal Year 2018 3.63% Fiscal Year 2017 2.98%

(2) Municipal Bond Index Rate:

Fiscal Year 2018 3.56% Fiscal Year 2017 2.92%

(3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal Year 2018 3.63% Fiscal Year 2017 2.98%

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

#### **State Teachers Retirement System (STRS)**

#### **Changes in Benefit Terms:**

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

#### **Changes in Assumptions:**

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

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### CLINTON-MASSIE LOCAL SCHOOL DISTRICT CLINTON COUNTY

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

FEDERAL GRANTOR  Pass Through Grantor  Program Title  U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education	Federal CFDA Number	Pass Through Entity Identifying Number	Total Federal Revenue	Total Federal Expenditures
Child Nutrition Cluster  Non-Cash Assistance (Food Distribution)  National School Lunch Program  Cash Assistance	10.555	3L60	\$ 47,471	\$ 47,471
National School Lunch Program School Breakfast Program Total Child Nutrition Cluster	10.555 10.553	3L70 3L60	135,262 32,054 214,787	135,262 32,054 214,787
Total U.S. Department of Agriculture			214,787	214,787
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education				
Special Education Cluster: Special Education Grants to States - IDEA Part B - Restoration Special Education Grants to States - IDEA Part B Special Education Grants to States - IDEA Part B	84.027 84.027 84.027	3M20-19 3M20-19 3M20-18	39,880 329,618 15,141 384,639	37,388 307,753 22,712 367,853
Educational Handicapped Preschool Educational Handicapped Preschool	84.173 84.173	3C50-19 3C50-18	11,033 797 11,830	8,074 1,196 9,270
Total Special Education Cluster			396,469	377,123
Title I Grants to Local Education Agencies Title I Grants to Local Education Agencies	84.010 84.010	3M00-19 3M00-18	175,109 16,816 191,925	163,431 23,173 186,604
Title IIA - Improving Teacher Quality	84.367	3Y60-19	25,807	34,208
Student Support Academic - Title IV-A	84.424	3H10-19	5,164	2,772
Total U.S. Department of Education			619,365	600,707
Total Expenditures of Federal Awards			\$ 834,152	\$ 815,494

The accompanying notes to this schedule are an integral part of this schedule.

# CLINTON MASSIE LOCAL SCHOOL DISTRICT CLINTON COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Clinton Massie Local School District (the District) under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE D - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.



Corporate Centre of Blue Ash 11117 Kenwood Road Blue Ash, Ohio 45242-1817 (513) 361-8550 or (800) 368-7419 SouthwestRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clinton Massie Local School District Clinton County 2556 Lebanon Road Clarksville, Ohio 45113

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Clinton Massie Local School District, Clinton County, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 16, 2020.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Clinton Massie Local School District Clinton County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

March 16, 2020



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Clinton Massie Local School District Clinton County 2556 Lebanon Road Clarksville, Ohio 45113

To the Board of Education:

#### Report on Compliance for the Major Federal Program

We have audited Clinton Massie Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the District's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

Clinton Massie Local School District
Clinton County
Independent Auditor's Report on Compliance with Requirements Applicable
To The Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

#### Opinion on the Major Federal Program

In our opinion, Clinton Massie Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

March 16, 2020

## CLINTON MASSIE LOCAL SCHOOL DISTRICT CLINTON COUNTY

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2019

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





#### **CLINTON MASSIE LOCAL SCHOOL DISTRICT**

#### **CLINTON COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 31, 2020