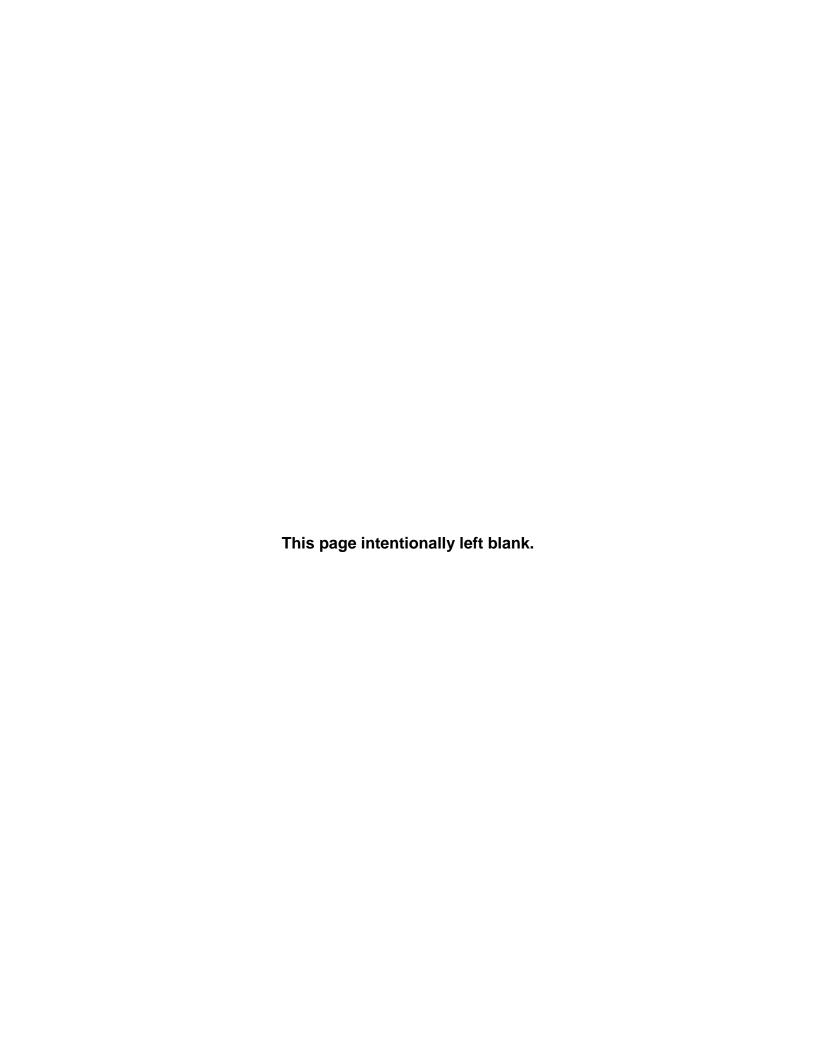




CITY OF STOW SUMMIT COUNTY DECEMBER 31, 2019

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101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Stow Summit County 3760 Darrow Road Stow, Ohio 44224

To the Honorable Mayor and City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the City of Stow, Summit County, (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 30, 2020, wherein we noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, and referred to the financial impact of COVID-19 and the ensuing emergency measures that will impact subsequent periods.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Stow Summit County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

July 30, 2020



101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

City of Stow Summit County 3760 Darrow Road Stow, Ohio 44224

To the Honorable Mayor and City Council:

Report on Compliance for the Major Federal Program

We have audited the City of Stow's (the City) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect the City of Stow's major federal program for the year ended December 31, 2019. The Summary of Auditor's Results in the accompanying schedule of findings identifies the City's major federal program.

Management's Responsibility

The City's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

Auditor's Responsibility

Our responsibility is to opine on the City's compliance for the City's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' Government Auditing Standards; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the City's major program. However, our audit does not provide a legal determination of the City's compliance.

City of Stow
Summit County
Independent Auditor's Compliance with Requirements
Applicable to the Major Federal Program and on Internal Controls Over
Compliance Required by the Uniform Guidance
Page 2

Opinion on the Major Federal Program

In our opinion, the City of Stow complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2019.

Report on Internal Control Over Compliance

The City's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the City's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

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City of Stow
Summit County
Independent Auditor's Compliance with Requirements
Applicable to the Major Federal Program and on Internal Controls Over
Compliance Required by the Uniform Guidance
Page 3

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate discretely-presented component unit and the remaining fund information of the City of Stow (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our unmodified report thereon dated July 30, 2020, wherein we noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities, and referred to the financial impact of COVID-19 and the ensuing emergency measures that will impact subsequent periods. We conducted our audit to opine on the City's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Keith Faber Auditor of State

Columbus, Ohio

July 30, 2020

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CITY OF STOW SUMMIT COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Pass Through Entity Number	Exp	penditures
U.S. DEPARTMENT OF TRANSPORTATION				
Passed Through Ohio Department of Transportation				
Highway Planning Cluster	20.205	PID 107812	\$	700 000
Highway Planning and Construction -Graham Rd. Upgrade	20.205	PID 10/612	Ф	700,000
U.S. DEPARTMENT OF HOMELAND SECURITY				
Passed Through the Federal Emergency Management Agency				
Assistance to Firefighters Grant (AFG)	97.044	EMW-2017-FO-04088		63,246
U.S. DEDARTMENT OF HISTOR				
U.S. DEPARTMENT OF JUSTICE Direct				
Bulletproof Vest Partnership Program (BVP)	16.607	N/A		960
- and process a constant of the constant of th				
Passed Through Ohio Governor's Office of Criminal Justice Services				
Law Enforcement Assistance-Narcotics and Dangerous Drug Laboratory				
2017-2018 Drug Use Prevention Grant Program (DARE Grant)	16.001	N/A		14,384
2019-2020 Drug Use Prevention Grant Program (DARE Grant	16.001	N/A		4,926 19,310
Passed Through Ohio Department of Public Safety				19,510
Edward Byrne Memorial Justice Assistance Grant				
Police Portable Radio Upgrade	16.738	2018-JG-A02-6941		19,026
Total II C. Department of Justice				20.200
Total U.S. Department of Justice				39,296
Total Federal Financial Assistance			\$	802,542

The accompanying notes to this schedule are an integral part of this schedule.

CITY OF STOW SUMMIT COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of City of Stow (the City's) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C - INDIRECT COST RATE

The City has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - MATCHING REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

CITY OF STOW SUMMIT COUNTY

SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2019

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Highway Planning Cluster (CFDA #20.205)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

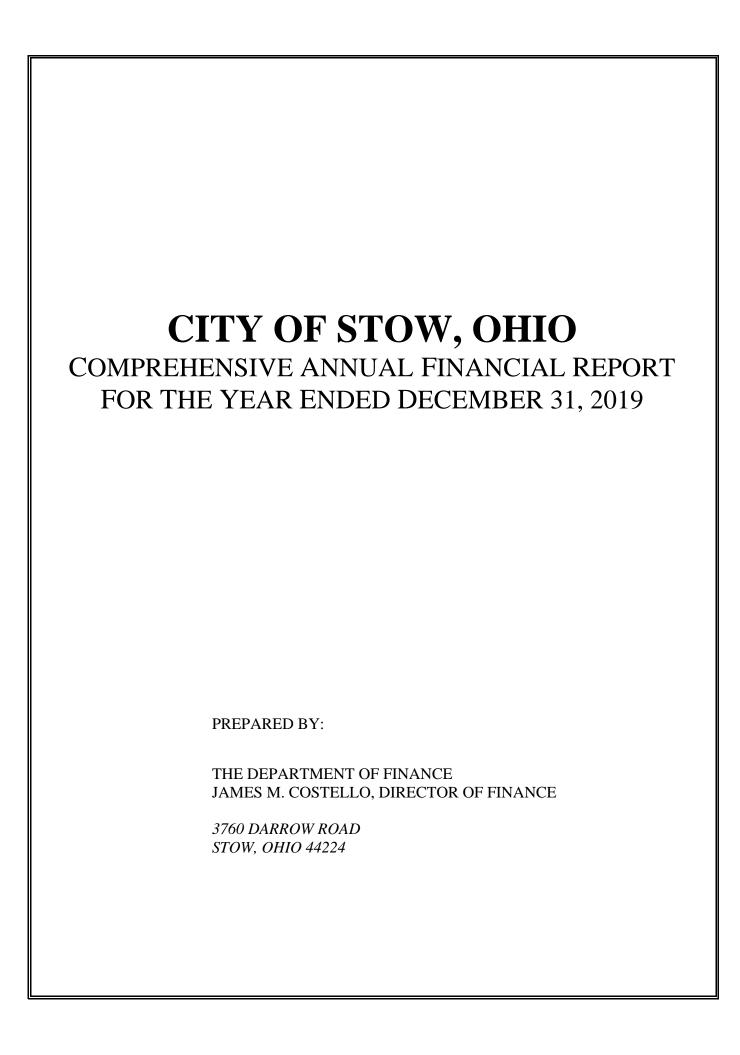
3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





Comprehensive Annual Financial Report for the fiscal year ended December 31, 2019



INTRODUCTORY SECTION

CITY OF STOW, OHIO

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2019

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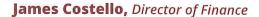
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3760 Darrow Road Stow, Ohio 44224

330.689.2830

July 30, 2020

The Honorable Mayor John Pribonic, Members of City Council and Citizens of the City of Stow, Ohio

Ladies and Gentlemen:

The Comprehensive Annual Financial Report for the City of Stow (the "City") for the fiscal year ended December 31, 2019, is hereby respectfully submitted. It includes information pertaining to all of the City's funds and financial transactions and selected financial and other information for the most recently completed fiscal year (2019). Responsibility for both the accuracy of the data and the completeness and fairness of the presentation rests with the City. To the best of our knowledge, the data in this report is accurate in all material respects and it presents fairly the financial position and results of operations of the City. All disclosures necessary to provide the reader with a better understanding of the City's financial activities have been included.

The City is responsible for establishing and maintaining an internal control structure designed to protect its assets from loss, theft or misuse. Furthermore, the accounting system must be adequate to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgments by management.

The City is required by state law to have an annual audit performed by the Auditor of State's Office. The City continues to receive an unmodified opinion. The Independent Auditor's Report of the Auditor of State on the City's financial statements is included in the Financial Section of this report.

As part of the City's independent audit, considerations are made to assess the internal control structure, in relation to the financial statements, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2019, provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as complement the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A, which focuses on the government-wide statements and major funds, can be found immediately following the Independent Auditor's Report.

COMMUNITY PROFILE

The City of Stow was incorporated in 1957 as a village and became a City in 1960. The City is located in Summit County approximately 30 miles southeast of Cleveland, Ohio and 8 miles northeast of Akron, Ohio. With a population of 34,837 according to the 2010 Census, Stow is the third largest City in Summit County. The City operates under, and is governed by, its Charter, which was first adopted by the voters in 1958. The Charter is subject to amendment from time-to-time by the voters.

Under the Ohio Constitution, the City has the right to exercise all powers of local self-government. The Charter provides for a Mayor-Council form of government, and also for independently elected Finance and Law Directors. Legislative authority is vested in a seven-member City Council. Three Council members are elected at-large and four members are elected from wards. All members serve two-year terms. The presiding officer of City Council is the President, who is elected from among its members for a one-year term.

The City's chief executive and administrative officer is the Mayor, who is elected to serve a four-year term. The Mayor also serves as Public Safety Director. The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of the members of the Council. Effective with terms commencing in 2012, all elected City officials are limited by the Charter to eight consecutive years in office.

The City of Stow provides a full range of services to its citizens. The City's major general government services include police and fire protection, emergency medical service, street maintenance and snow removal, parks and recreation, building and zoning inspection and enforcement, urban forestry and various administrative and operational services. The City also operates and maintains the Stow Water System which provides water distribution service to all Stow residents and businesses and a Storm Water Management Utility. Three cemeteries and numerous community and neighborhood parks, playgrounds and other recreation facilities, including an 18-hole municipal golf course, are also owned and managed by the City for the benefit of its citizens. Stow is also the host City for the Stow Municipal Court which is included as a component of the City's operating budget.

The basic financial statements, schedules and statistical tables presented herein include all funds that are controlled by or are dependent upon the City of Stow. These funds are determined on the basis of budgetary overview, obligations to fund deficits or control of the use of surplus funds, the taxing authority and fiscal management responsibilities. The Stow-Munroe Falls City School District, the Stow-Munroe Falls Public Library and the Stow Historical Society conduct all or a portion of their activities within the boundaries of the City. However, these organizations are not considered part of the reporting entity because the City does not exercise significant influence over their daily operations, approve their budgets, or maintain their accounting records. In addition, the City is not responsible for the organizations' debt or for funding any operating deficits.

The City's budgetary process is prescribed by state law. An annual budget for each calendar year must be approved by City Council by April 1st of the current year. The budget (annual appropriations) is limited by the amount of estimated resources as certified to the City by the County Budget Commission prior to the budget's passage. The budget may be amended from time-to-time, as needed, by City Council during the year. A deficit budget is not permitted by law, either per individual fund or on an overall basis.

ECONOMIC CONDITION, CURRENT INITIATIVES AND FUTURE OUTLOOK

Local Economy

The City of Stow was originally founded as a township, eventually became a village and was incorporated as a city in 1960 with a population of 12,194. By 2000 the population reached 32,139. Stow's population level of 34,837 in 2010 represents an 8.4 percent increase from the level of 2000. To accommodate the City's population growth, over 10,000 dwelling units have been constructed in Stow since 1970, bringing the total number of units to 15,141 per the 2010 census. It has been recently estimated that there is available land for an additional 2,000 dwelling units to be constructed in Stow in the future. Recent projections estimate the fully developed population of the City of Stow to be up to 40,000 residents. This estimated range could be reached within the next 30 years, although the most recent (2019) Census estimate shows Stow's population levelling off at 34,785.

Stow is a growing, predominately residential community which has a balanced commercial and industrial tax base to help absorb the tax burden associated with providing services to its residents. Because Stow is in a strategic growth corridor between the Cleveland and Akron metropolitan areas, it is likely that these positive development trends will continue. The City, through the application of its Comprehensive Land Use Plan, attempts to influence and guide development in a manner which results in a pleasant suburban environment where residences are the predominant land use but with sufficient commercial and industrial enterprises to pay for a significant portion of the local government's cost of providing high quality services to all residents and businesses.

Substantial commercial, office and industrial growth has occurred in Stow in recent years. As part of the effort to update the City's Comprehensive Land Use Plan, City officials, with the assistance of a professional development consultant, prepared a market study to analyze existing and potential nonresidential development in the City and the future local market for office and retail expansion. It was determined the City of Stow has a substantial supply of competitive retail space – approximately 2.7 million square feet. Stow's retail vacancy rates have fluctuated in recent years. But, the Stow vacancy rate for retail has typically been lower than the rate for the region. The latest retail vacancy rate for Stow is approximately 4.2 percent which is very favorable compared to other areas within the northeast Ohio region. It is anticipated the City will take the necessary policy steps to ensure the local retail sector continues to remain strong. Demand for additional retail space in Stow is expected to be high over the next ten years.

City officials have placed a particular emphasis on the development of the office and industrial market in Stow, recognizing the positive revenue implications resulting from this type of development. As of May 2019, there was over 878,000 square feet of office space in Stow.

The office vacancy rate was 10.8 percent in Stow in 2019, which is lower than the average vacancy rate for suburban communities in the Akron Metropolitan Area. In addition, there was over 3,900,000 square feet of industrial space in Stow, and the vacancy rate was 3.9 percent as of July 2019.

Through the use of development incentive programs and an aggressive construction schedule for public infrastructure, City officials are encouraging the construction of additional office capacity, medical space, flex space and light industrial space. The area surrounding the Seasons Road/State Route 8 Interchange has experienced significant development recently. An industrial park has been established and four buildings totaling 573,000 square feet have been constructed in which 190-230 employees now work or will soon be employed. The current development of the Steels Corners Road Interchange area accommodates some 200,000 square feet of office space, including medical facilities. Supporting commercial, service, and related businesses are already constructed or being planned in the vicinity of the interchange, including five medium-sized hotels.

The City of Stow offers an excellent opportunity for business growth due to a broad network of state and interstate highways which provide the area with access to regional and national markets. Stow is fortunate to have a diversified tax base comprised of many small-to-medium sized industries. The City has at least ten private companies that employ between 75 and 300 workers. Additional industrial development is expected to be spurred with the provision of necessary infrastructure. The City's participation in the Foreign Trade Zone, which is located in the northwest area of Stow, was created for the purpose of promoting local industrial development and to foster business growth.

In 2006, the City administration completed its first long-term Economic Development Strategy to guide and facilitate the efforts of the City government and other community organizations in undertaking economic development activities in Stow. The formal Strategic Plan was reviewed and evaluated in public by Stow's legislative body and was officially adopted by the City. It continues to be implemented by the City and the local Community Improvement Corporation. An update to the basic Plan is underway and near completion. It will reflect national economic conditions and changes in the local economy.

Major Initiatives and Long-Term Financial Planning

Current Year – In 2019, the City of Stow completed its eleventh consecutive year of operating with a significantly reduced workforce in order to balance its budget and ensure that the level of staffing remained within its financial means. The City ended the 2019 operating year with a total of 31 full-time employee positions eliminated or left unfilled out of 276 authorized full-time positions at the beginning of 2009. This represented a workforce reduction of 11 percent in eleven years. The City also eliminated numerous part-time and seasonal positions over this period.

The workforce reduction was accomplished through an ongoing hiring freeze and the implementation of a one-time voluntary separation program for eligible employees in 2010. The hiring freeze, as supplemented by other expenditure reduction and containment measures, continues as a formal City policy. The City will maintain its effort to strictly control the size of the workforce in 2020 and beyond, although some previously vacant high-priority positions will be filled over the next two years.

In the past several years, also due to budgetary limitations, the City has implemented a policy of workforce and facilities consolidation. This policy has been designed to increase the efficiency of our smaller workforce by combining functions in a number of critical areas and reducing the number of City buildings in use. A concurrent goal is to maintain all essential City services to the extent possible and feasible.

As part of its consolidation program, the City sold its Parks and Urban Forestry facility effective in 2013 to a growing local environmental services firm through a long-term lease/purchase arrangement. The sale enabled the City government to reduce its operating cost and space while retaining an important local firm with an expanding payroll. Some vehicle and equipment storage buildings within the Parks Maintenance and Urban Forestry complex are temporarily being retained for City use.

The consolidation of the maintenance components of the Parks and Urban Forestry operation into the existing Service Maintenance Center and the relocation of the separate clerical staff sections to City Hall has resulted in increased operating efficiency and greater workload coverage during normal working hours for the affected offices.

In 2000, the City's voters approved a program to expand the City's Emergency Medical Services (EMS) and fire response capabilities, which over the long-term has proven to be very successful for the community. The expansion program was funded through an increase of 2.3 mills in the City's Charter property tax rate and included two new fire stations and fifteen additional paramedics as well as new fire trucks and equipment.

One of the new fire stations is an additional station to increase emergency coverage on the City's east side, while the other is a relocated replacement facility to improve response times on the City's west side. The fifteen additional paramedics have enabled the City's Fire Department to operate a full EMS transport system throughout the entire community and to fully staff the two new fire stations. The City's centrally located Safety Building continues to serve the community as its main fire station. Three new fire trucks were acquired in 2007 and two new EMS response vehicles were purchased in 2008 to further upgrade and enhance the City's ability to provide high quality emergency service to its residents. Three additional major fire/EMS vehicles have been purchased since 2014 with the use of tax levy and capital funds.

Recent construction of the City's new Service Maintenance Center complex provided almost 70,000 square feet of new space for the City's combined maintenance operations, including Water System maintenance. With the Parks Maintenance and Urban Forestry operations now relocated to the central Service complex, virtually all service and parks vehicles are stored indoors. The new structure cost approximately \$7.4 million. It replaced several existing undersized and outdated buildings which were used by Stow for many years. Previous new buildings constructed include the Stow City Hall, which was opened in 1986, and the Safety Building (Police, Fire, EMS and Communications) which was completed in 1995.

Maintenance and repair of roads throughout the community to accommodate the growing population and expanding commercial and industrial base continues to be a high priority for the City government. In 2011, \$600,000 was spent on the annual road resurfacing program, while in 2012, 2013 and 2014 the program was restored to the previous ongoing levels with allocations averaging \$1.2 million. The 2015 and 2016 road resurfacing amounts were the highest on record with nearly \$1.6 million being spent city-wide each year. The 2017 amount allocated was set at \$1.7 million. The all-time high was exceeded again in each of 2018 and 2019 when the road resurfacing program reached \$2.1 million and \$2.8 million in those respective years.

The City of Stow has obtained millions of dollars in state and federal highway and related funds in recent years for the improvement and upgrade of our local transportation/roads system. Year-after-year, we have ensured that our local funding share to provide the required match for the outside grants has been available through our City capital budget in order to obtain the funds. The City has been able to accomplish this on a pay-as-you-go (cash) basis with no long-term debt being incurred.

In order to accommodate expected continued population and business growth in Stow, the City government will continue to invest in its public facilities, its transportation system, the Stow Water System and the community infrastructure in the years ahead. City officials are guided in the development of the community in the future by the City's Comprehensive Land Use Plan which is currently being updated with the assistance of a professional consultant. Approval of the new Plan is expected in 2020. Before it receives final approval, the new Plan will be subject to many public hearings and community meetings held by Stow City officials.

In November 2001, the City of Stow regained ownership of the Stow Water System from the Summit County government and immediately became fully responsible for its daily operation. The City completed eighteen very successful full operating years for the System in 2019. The City provides water to its citizens based on a 99-year water service agreement between Stow and the City of Akron whereby Akron supplies water directly to Stow on a wholesale basis. The detailed terms of the Stow water supply agreement with Akron were finalized and a formal contract executed in December of 2006.

A long-term comprehensive Operating Budget for the Stow Water System was developed when the System was acquired by the City in 2001 to guide the City in managing the operation and maintenance of the System. The Budget is updated each year with current financial information and is used to assist the administration and City Council in determining and meeting the operating needs of the Water Utility and assessing the adequacy and level of future water rates. As a result of detailed budget planning, the Water System is financially very sound. As of the end of 2019, it had more than adequate operating reserves to address virtually any unanticipated major system expense, either operating or capital.

With the assistance of the City's consulting engineering firm, the City of Stow completed a long-term Water System Capital Improvements Plan. The Plan identifies some \$11.3 million in necessary current improvements for the Water System to be undertaken over the next five-ten years or longer, and nearly \$3.1 million in future improvements that will be considered for completion in at least ten years. As part of the long-term Capital Plan, the consultant developed a comprehensive computerized model for the Water Distribution System. The model has proven useful in identifying and resolving Water Utility problems, undertaking hydraulic analysis when necessary and forecasting future water usage. It enables the City to make Water System capital investment decisions that are designed to efficiently meet present and future water demands in Stow.

In 2019, the City continued with the long-term improvements program outlined in its comprehensive Capital Plan for the Water System, including numerous waterline replacement projects and related upgrades. The City previously enacted an ongoing, monthly \$4.00 Water System capital improvements fee for all water customers to generate the revenue necessary to undertake and complete the improvements identified in the long-term Plan on a programmed basis over the next ten-twenty years and also to implement an automatic, radio-based meter reading system for more efficient and timely reading of the meters of Stow's water customers.

Installation of the automatic meter reading system has been completed in Stow and continues to be monitored for accuracy and reliability. The meter reading system cost approximately \$2.3 million and is updated each year.

The City established a Storm Water Management Utility in 2004 to address flooding issues and problems throughout the Stow community. An ongoing, monthly storm water improvement fee was enacted in late 2004 by City Council to pay all future operating and capital costs associated with maintaining and upgrading the City's existing storm water management system over the next ten to twenty years. The fee is graduated and is based on an engineering evaluation of the size of the impervious surfaces of individual residential and non-residential properties in Stow. Numerous storm water projects have been completed over the past fifteen years with funding provided by the enactment of the fee.

This past year the City continued its assessment of the engineering studies completed for every neighborhood within the City to identify storm water problems that need to be corrected as part of a long-term storm water management plan. In late 2016, City Council, with the recommendation of the administration, increased the basic storm water improvement fee significantly to enable the City to accomplish more storm water projects throughout the City of Stow.

In 2019, the City of Stow continued many of its ongoing programs which are designed to improve the community as a whole and its individual neighborhoods. The provision of such programs as the Stow Senior Center, adopt-a-spot beautification, the neighborhood playground upgrades, residential storm sewer and water line improvements, bike trail expansion, sidewalk repair, housing repair, litter and recycling education and awareness, neighborhood beautification and tree planting programs were important accomplishments of the City again this past year.

A comprehensive ten-year Capital Improvements Financial Plan was prepared by the City in 2002 to guide City officials in undertaking and completing the City's major capital projects over the original period, 2002-2011. The Plan, as now updated each year, was used in 2019 and will continue to be revised in future years to identify available capital improvement funding sources and potential general capital projects to improve the City's infrastructure, buildings, facilities and major equipment over the next ten-year period. The Plan, as modified, also serves as the City's guide for both short-term and long-term debt management.

The City has continued its emphasis on accelerating debt retirement. Over the period, 2008-2019, Stow's outstanding general obligation debt, excluding internal debt, has been reduced from \$33.6 million to \$14.4 million. In order to facilitate debt retirement, the City has increased its reliance on pay-as-you-go (cash) financing to fund its capital improvements and has not incurred any new outside general obligation project debt since 2011. (In 2015, the City was the recipient of a \$1.23 million Ohio Public Works Commission water project loan with a thirty-year term and a zero percent rate of interest.)

In May of 2006, the City Council adopted a long-term master plan for the development of the City Center Site which encompasses the centrally located municipal government offices and considerable surrounding acreage. The development of the site could eventually include public gathering facilities for entertainment, a large amphitheater, cultural and arts centers, walking trails and some mixed use buildings. The master plan for the maintenance, development and future management of the City's arboretum/sancturetum, which is located near Stow City Hall, continued to be updated in 2019. It is included as a major component of the City's overall City Center Site long-term plan. It is the intent of the City to further develop detailed plans and possible funding sources to enhance the arboretum/sancturetum in several phases. It was opened fully to the public in the summer of 2006. Preservation of this unique and extensive outdoor natural resource is a long-standing commitment of the City.

In February of 2006, the Stow City government completed the acquisition of an 18-hole municipal golf course located on 140 acres of land within a highly developed residential area of the City. The golf course, which was named the best privately owned public golf course in Ohio in 2005, has been successfully operated by the City with its own resources over the period 2006-2019, not including acquisition debt payments. Even with the golf industry subject to lessening demand nationally in recent years, the City's municipal golf course fared very well in 2019. The City's ongoing commitment to the operation of the golf course ensures its retention and preservation as a highly-valued recreational asset in the Stow community. Several significant improvements to the golf course layout were completed during the period, 2017-2019.

A unique, special needs playground was completed in one of Stow's major parks in 2008. It cost approximately \$278,000 and was funded through a combination of private donations, a state grant and City funding. It is designed for the inclusion and accessibility of all children regardless of disability. In 2019, it was used by many individuals and groups in the community.

After assessing the feasibility of converting its Safety/Service communications system to 800 MHz capability, in 2006, the City executed a long-term agreement to participate with other communities in the Summit County/Akron radio system. The County-wide system increases compatibility, interoperability and mutual communications capabilities with surrounding communities. The City continued its effort to enhance the radio system for its safety forces in 2019 through the use of local funding and grants. The City's radio and related communications equipment and facilities are continuously being evaluated for possible upgrade.

As of January 1, 2009, the City of Stow became the new home of the Stow Municipal Court (formerly the Cuyahoga Falls Municipal Court). Construction of the 9.2 million courthouse commenced in 2007 in northwest Stow near a major interchange and was completed at year-end 2008. The Court serves over 180,000 people in 16 local communities and is operationally successful. The new Court facility is already a recognized landmark and an important community asset in Stow.

In 2008, the City contracted with two other area communities to create a regional dispatch communications center in the Stow Safety Building. The center, which was established on August 1, 2008, is being operated by the Stow police department. It has eliminated duplicative dispatching facilities and will potentially reduce long-term capital and operating costs for each of the participating governments.

In May 2009, the City completed renovation of a City-owned building to replace the former Senior Center which had previously been in rented quarters. The Senior Center, which is near the Stow City Hall, is more centrally located than the former Center and provides improved accessibility for seniors throughout Stow. In 2019, the Center has become a high-use facility which now generates more senior citizen activity and programs in Stow than ever as the City's support for seniors' activities continues to grow. Stow's senior citizen facilities are being further evaluated in 2020 for possible upgrade.

Future – As with virtually every other governmental unit in Ohio, Stow is coping with the continuing adverse impact of the severe national economic crisis on its finances. We have adopted a much more conservative and restrictive stance regarding our operating and capital budgets. We have reduced our operating expenditures, imposed a hiring freeze, and cancelled or delayed many capital improvements. Within our more limited financial capability, we continue with various major initiatives designed to improve and enhance the City of Stow and/or to enable the City to accommodate the continued growth and development of the Stow community in 2020 and beyond.

As referenced earlier, the City will continue to implement its workforce and facilities consolidation plan in 2020 by reviewing the utilization of all buildings. Departmental building assignments and locations will be assessed and evaluated for more efficient layouts and usage. The main Parks Maintenance building has been converted to private use and similar City departments will be consolidated to more effective common locations for joint usage of major equipment and simultaneous training on related job tasks and functions.

An important long-term goal of the City administration is the promotion of shared government services and participation in regional collaboration efforts. In recent years, the City of Stow has cooperatively developed shared cost programs with neighboring cities in such areas as human resources, building inspection, dispatching services, urban forestry and equipment purchases and usage. Similar initiatives are being evaluated for future implementation with the Stow-Munroe Falls School System.

A potential regional dispatch center for central Summit County, which may include Cuyahoga Falls, Stow and Tallmadge and other similar communities as well as the Summit County Sheriff's Office, is being evaluated for possible future implementation. If established, the new center, by serving a larger population base, would eventually generate considerable operational cost savings as well as lower individual capital investment amounts for each participating community or governmental unit through economies of scale. As a preliminary related step toward a regional communications center, multiple communities in Summit County have joined together to establish a centralized regional computer aided dispatch (CAD) system in 2018-2020. This new joint software system can stand alone in the future or become part of a new Council of Governments (COG) regional dispatch operational center for the participating communities.

The City's elected officials, in cooperation with the Judges and Clerk of Courts, have continued to stabilize the finances of the Stow Municipal Court for the future, including implementing effective management and retirement of the debt incurred to construct the new Courthouse. Many essential services are provided by the Court within the sixteen jurisdictions served. An important component of the City's plan is to ensure that Mayor's Courts, either existing or new, do not negatively impact the long-term finances or budget of the Court.

The Route 8 Interchange, located at State Route 8 and Seasons Road in both Stow and Hudson, has been completed and now serves as an important component of the Stow and Hudson transportation systems. The main access road to the interchange was improved and widened in 2010. Another access road was improved in 2013 as a joint undertaking of the State of Ohio, the City of Stow and the City of Hudson. New traffic signals to improve traffic control and safety for incoming and exiting traffic at the interchange were installed and became operational in early 2019 with federal funding assistance. Along with the recently-completed Seasons/Norton Road connection and the Seasons Road improvement projects, the new interchange is necessary to facilitate expansion of the industrial and commercial growth areas of Stow to ensure future enhancement of our tax base.

Through the City's recently increased annual concrete and asphalt road paving program and such projects as the Seasons Road improvement, the Route 8 Interchange construction, the Steels Corners Interchange upgrade, the Hudson Drive widening, the Graham Road upgrade, the Norton Road improvement, the combined Norton Road and Fishcreek intersection upgrades at Darrow Road and various other planned road, intersection, traffic light and bridge improvements, the City of Stow will continue to upgrade the community transportation system significantly over the next decade. All of these projects have received, or will receive, state and/or federal funding assistance to help ensure their completion.

In 2020 and 2021, the City will be continuing its ongoing traffic signal upgrade program at major intersections throughout the community. Local funds will be combined with grant funds to finance the installation of new signals at high traffic volume locations to improve traffic flow and control to meet safety concerns. The upgrades at the Norton and Fishcreek intersections of Rt. 91 were completed in 2017. A similar upgrade at the Graham Road and Rt. 91 intersection was completed in 2018. Construction of a new boulevard to provide public access through the large City Hall site has been finished. The roadway received final paving in 2014. It is compatible with any planned community facilities to be located on the City Center campus.

A preliminary consensus is beginning to develop in the Stow community that the best potential future use of the entire City Center site may be to develop it as a central Stow activity area. This concept is being formally advanced by leadership in the Stow community. The developed site would include both public and private uses to be determined. Progress on the concept is already underway with the commissioning of a new development and use guide that was prepared by professional outside consultants in 2017-2018. Various resident and community leadership meetings to gather input on the City Center concept will be completed in 2020. Development proposals may also be sought in 2020.

Among the City's priorities for 2020-2021 in the safety area is the programmed replacement of the major fire/EMS response vehicles used on a daily basis by the Fire Department. In anticipation of the replacement of these vehicles, the City has been accumulating funding through its Capital Budget so that the acquisitions can be accomplished on a cash basis without incurring debt.

The proceeds of the City's lodging tax, which is collected on all overnight hotel and motel room occupancies, was originally dedicated to pay for infrastructure improvements in specified areas of the City to encourage economic development. In 2007, the usage of the tax was expanded to include support of the City's Community Improvement Corporation (C.I.C.), which has the ability to offer financial aid and/or loans as incentives to new and/or expanding businesses in Stow. In 2010, a significant portion of the proceeds was obligated to fund the City's community development staff. The funding has now been expanded to include the City's planning staff as well.

The City administration will continue to emphasize economic development in Stow in 2020 and beyond as a means to enhance our tax base for the future and strengthen the City's financial standing. The existing 2001 city-wide Comprehensive Plan, which guides local development, is expected to be formally updated in 2020.

OTHER INFORMATION

Awards - The City prepared and submitted a Comprehensive Annual Financial Report (CAFR) for the first time for 2000 to the Government Finance Officers Association of the United States and Canada (GFOA). A Certificate of Achievement for Excellence in Financial Reporting was awarded to the City of Stow for its Comprehensive Annual Financial Report for the last nineteen consecutive years (2000-2018), inclusive. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such reports must satisfy both Generally Accepted Accounting Principles and applicable legal requirements. We believe our current report for 2019 conforms to the Certificate of Achievement for Excellence in Financial Reporting program requirements, and we are submitting it to the GFOA to determine its eligibility for a 2019 award.

Acknowledgment - I would like to express my sincere appreciation and thanks to those individuals who assisted in the preparation of the 2019 Comprehensive Annual Financial Report. Successful preparation of a report of this scope required the dedicated services of the entire staff of the Finance Department. I also extend my appreciation to the Mayor, City Council and all Department Heads for their support and assistance in completing this Comprehensive Annual Financial Report.

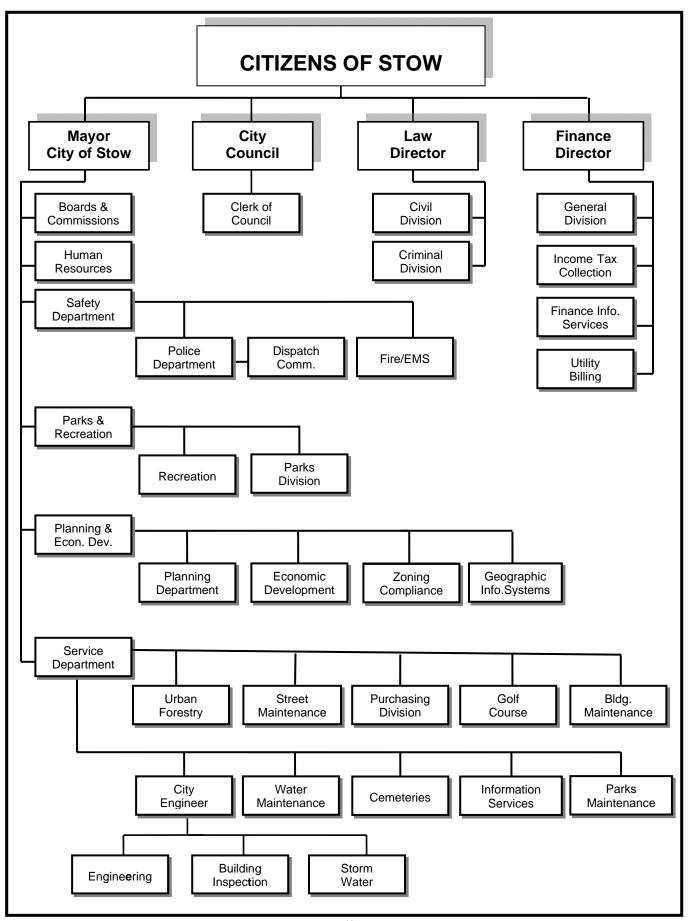
Respectfully submitted,

James M. Costello

James M. Costello Director of Finance

City of Stow, Ohio

General Organization Chart 2019



CITY OF STOW, OHIO PRINCIPAL CITY OFFICIALS AS OF DECEMBER 31, 2019

Elected Officials

Mayor John Pribonic
Finance Director John Baranek
Law Director Brendan Mackin
President of Council Matt Riehl (Ward I)

Vice President Brian Lowdermilk (Ward II)
President Pro-Tem Brian D'Antonio (At-Large)
Council Member Bob Adaska (Ward IV)
Council Member Jim Costello (At-Large)
Council Member Sindi Harrison (Ward II)
Council Member Mike Rasor (At-Large)

Department Officials

Chief of Staff/Service Director Nick Wren Planning & Development Director Rob Kurtz

City Engineer J
Fire Chief N
Assistant Fire Chief N

Police Chief
Police Captain

Deputy Service Director Deputy Service Director

Director of Budget & Management Manager of Information Services

Deputy Finance Director/Tax Administrator

Assistant City Engineer
Deputy City Engineer
Assistant Planning Director
Assistant Law Director
Assistant Law Director
Assistant Law Director

Economic Development Coordinator

Project Engineer

Parks and Recreation Director Human Resources Director Water Distribution Superintendent

Chief Building Inspector

Parks Manager Road Superintendent GIS Coordinator

Project Manager - Finance

Network and Security Admin. - Service

Clerk of Council Chief Inspector

Youth Services Coordinator Communications Supervisor Recreation Supervisor

Golf Course General Manager Golf Course Superintendent

James McCleary Mark Stone Michael Lang Jeff Film Bryan Snavely Don Brooker Marc Anderson John Earle Dale Germano Christine Snyder Edward Carey Mike Jones

(Vacant)
Naoibh Chaplin
Rodney Schofield

Jaime Syx Ken Trenner Gerald Dolson Linda Nahrstedt

(Vacant)
Jeff Shaver
Tony Catalona
(Vacant)

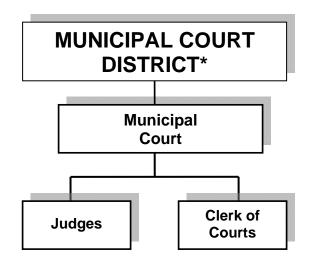
(Vacant)
Steve Gibbons
Lisa Paxton
Sean Shotts
Lorree Villers
Tony Avolio
Kathy Christ
Danielle Morgan

Anne Baranek, Kathy Lewis

Joe Vojtko George Hanson

City of Stow, Ohio

Stow Municipal Court Organizational Chart 2019



Stow is the host City for the Stow Municipal Court

^{*}The following jurisdictions make up the Stow Municipal Court District:

<u>CITIES</u>	<u>VILLAGES</u>	TOWNSHIPS
Stow Cuyahoga Falls Hudson Twinsburg Tallmadge Macedonia Munroe Falls	Reminderville Boston Heights Peninsula Northfield Silver Lake	Boston Northfield Center Sagamore Hills Twinsburg

STOW MUNICIPAL COURT

PRINCIPAL OFFICIALS AS OF DECEMBER 31, 2019

Elected Officials

Judge Kim R. Hoover Judge Lisa L. Coates Clerk of Courts Amber Zibritosky

Appointed Officials

Magistrate John W. Clark Court Administrator Rick Klinger Chief Deputy Clerk of Courts Angela Hoff



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

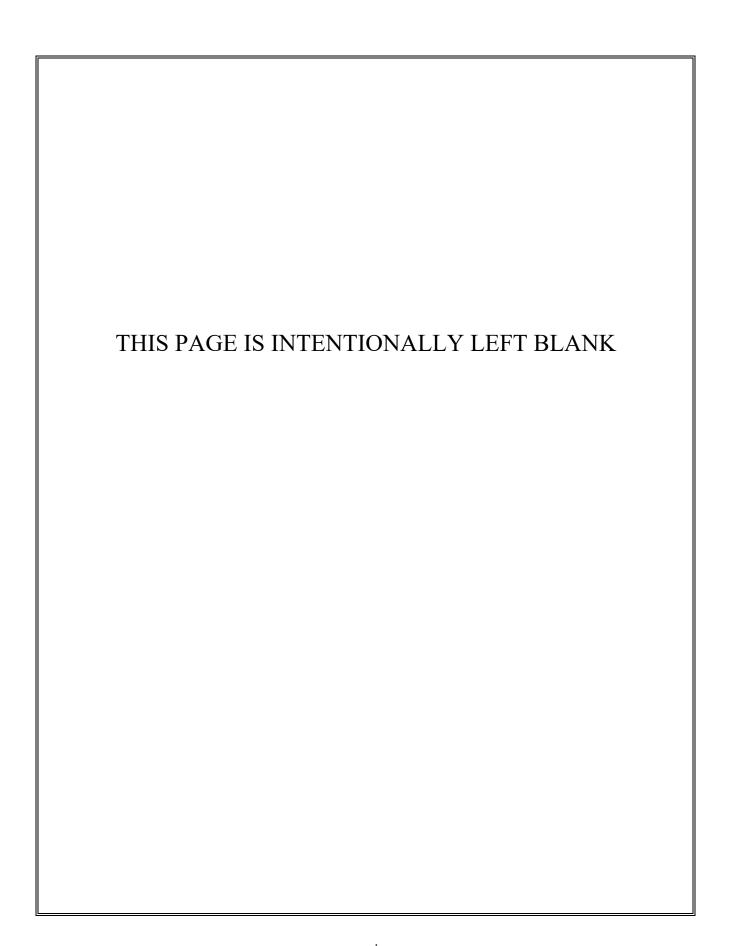
City of Stow Ohio

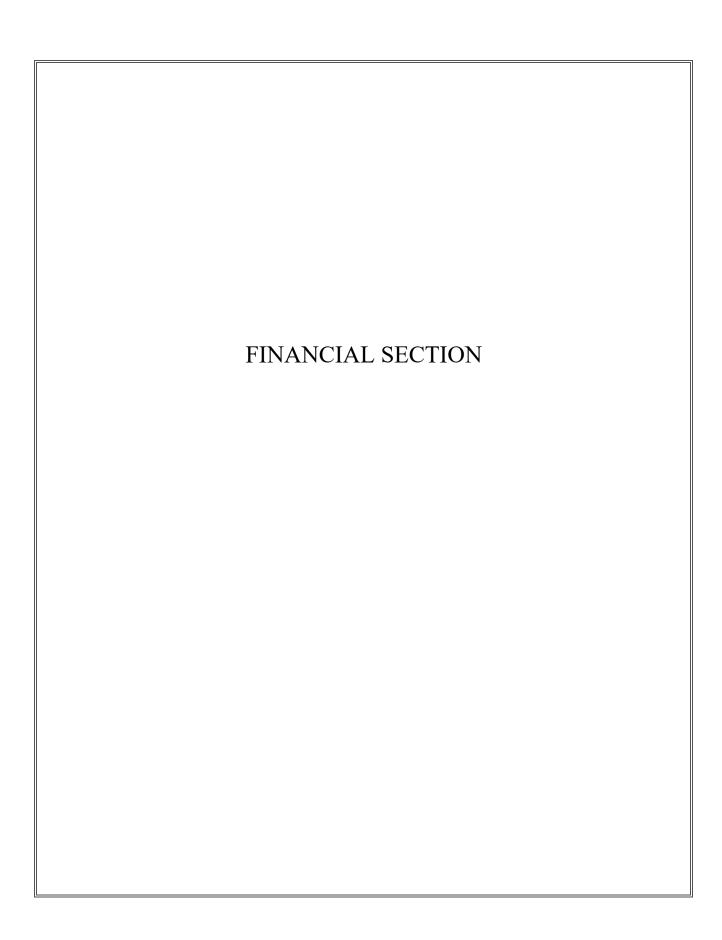
For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2018

Christopher P. Morrill

Executive Director/CEO







101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT

City of Stow **Summit County** 3760 Darrow Road Stow, Ohio 44224

To the Honorable Mayor and City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the City of Stow, Summit County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' Government Auditing Standards. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Stow Summit County Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate discretely presented component unit and remaining fund information of the City of Stow, Summit County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and EMS/Fire Tax Levy Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3A to the financial statements, during the year ended December 31, 2019, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. In addition, as discussed in Note 24B to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the City's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

City of Stow Summit County Independent Auditor's Report Page 3

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

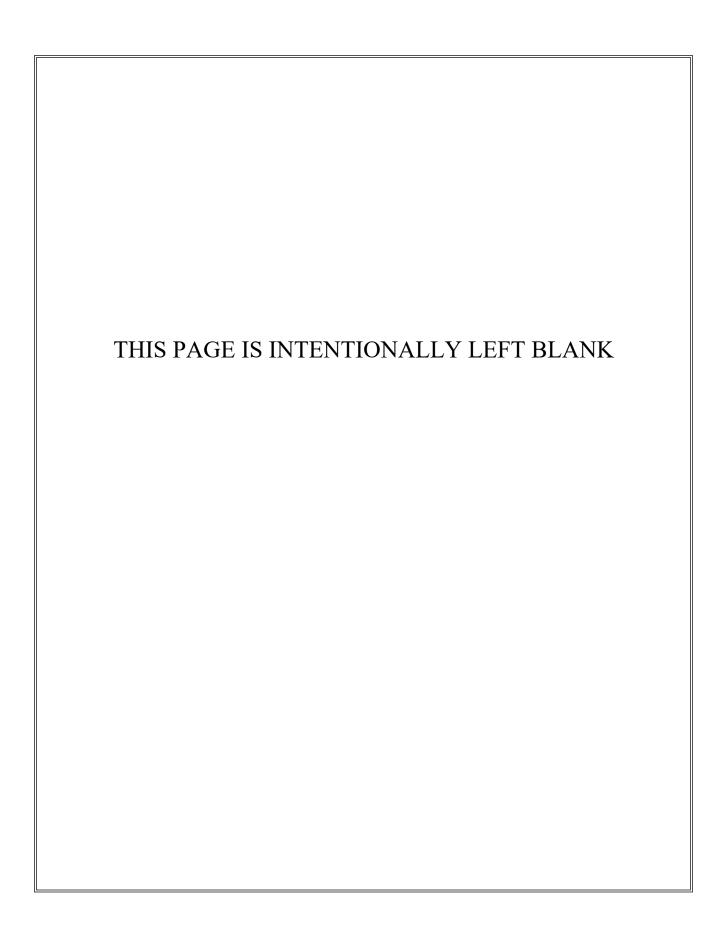
Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2020, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

July 30, 2020



MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

The management's discussion and analysis for the City of Stow's (the "City") financial statements provides an overview of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to provide a narrative that describes the City's performance as a whole. To obtain a more detailed understanding, one should also review the transmittal letter, the notes to the basic financial statements and the basic financial statements.

Financial Highlights

The City's key financial highlights for 2019 are as follows:

- The assets and deferred outflows of the City exceeded its liabilities and deferred inflows at the close of the year ended December 31, 2019 by \$66,262,109 (net position). Of this amount, \$1,982,000 is considered restricted for various purposes such as capital projects, debt service and other restrictions, and \$88,417,328 is invested in capital assets. These combined amounts are higher than the City's total net position at year end, resulting in a deficit balance of \$24,137,219 in unrestricted net position.
- Total net position increased \$11,949,161 or 22.00%. Net position for business-type activities decreased \$1,532,642 or 3.68% from 2018's net position, while the net position related to governmental activities increased \$13,481,803, or 106.70% from 2018's restated net position.
- The City's total revenues amounted to \$46,791,597 in 2019, of which \$38,578,660 related to governmental activities and \$8,212,937 to business-type activities. Program specific revenues in the form of charges for services, grants and contributions accounted for \$17,974,004 or 38.41% of total revenues.
- The City had \$34,842,436 in expenses in 2019, \$25,746,045 of which were for governmental activities and \$9,096,391 for business-type activities.
- Among the major funds, the general fund had \$24,639,289 in revenues and other financing sources and \$23,926,671 in expenditures and other financing uses in 2019. The amount of \$581,449 was transferred to the general fund in 2019, and \$935,922 was transferred to other funds.
- The general fund's balance increased to \$7,897,187, an increase of \$712,618 from the beginning of 2019. The general fund balance was 32.83% of total general fund revenues, which is a slight increase from the percentage in 2018 of 31.25%.
- The City's 2019 total governmental activities long-term obligations decreased from \$73,302,288 to \$69,425,105 from 2018's long-term obligations. This decrease of \$3,877,183 was primarily due to the City paying down its note and bond obligations as well as a significant decrease in the Ohio Police and Fire Fund (OP&F) portion of the net Other Postemployment Benefits (OPEB) liability.

Using this Basic Financial Statements (BFS)

The City's annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the City of Stow as a total financial and operating entity. These individual statements provide a detailed look at specific financial activities.

The City's basic financial statements are comprised of three components: 1) City-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

The statement of net position and the statement of activities provide information about the activities of the City as a whole and present a long-term view of the City's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell the reader how services were financed in the short-term, as well as the amount of funds remaining for future spending. The fund financial statements also look at the City's major funds with all other non-major funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Position and Statement of Activities

The analysis of the City as a whole begins on page 8. One of the most important questions asked about the City's finances is, "How did the City perform financially during 2019?" The statement of net position and the statement of activities provide information concerning the City as a whole and its financial activities that will assist the reader in answering this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual method of accounting similar to the accounting used by most private-sector businesses. This method of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. The change in net position is important because it allows the reader to judge in many respects whether or not the City's financial position has improved or diminished over the past year. The causes of any change in financial position for the City may be related to, or the result of, many factors, some of which may be directly financial, and others which may be only indirectly related to the City's finances. Indirect financial factors include changes in the City's tax or revenue base, changes in general tax law in Ohio or the City, variations in economic conditions, the condition of the City's capital assets and other related factors which may impact revenues or expenses.

In the statement of net position and the statement of activities, the City's operation is divided into two distinct types of activities as follows:

- Governmental Activities Most of the City's programs and services are considered to be governmental activities, including general government, security of persons and property, leisure time activities, community and economic development and transportation. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

The City-wide financial statements can be found on pages 17 through 19 of this report.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like the state and other local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds, not on the City as a whole. The City's major governmental funds are: the general fund, the EMS/fire tax levy fund and the general capital improvements fund. The City's major proprietary funds are the water, golf and storm water utility funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on events that produce near-term inflows and outflows of spendable resources, as well as on the balances of spendable resources available at the end of the year. This information is useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for the City's governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains numerous individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental fund financial statements can be found on pages 20 through 25 of this report.

The City adopts an annual appropriation budget for its general fund and other funds. Budgetary statements and schedules have been provided for all annually budgeted funds to demonstrate compliance.

Proprietary Funds

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water system, golf and storm water utility operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-insurance programs for medical-related employee benefits. The basic proprietary fund statements can be found on pages 26 through 31 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds. The basic fiduciary fund financial statements can be found on pages 32 and 33 of this report.

Notes to the Basic Financial Statements

The financial statement notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. Notes to the basic financial statements can be found on pages 35 through 93 of this report.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability/asset and pension contributions. The required supplementary information can be found on pages 96 through 110 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Government-Wide Financial Analysis

As noted earlier, the trend in net position serves as an indicator of a government's changing financial position. At the close of 2019 the City's total assets and deferred outflows of resources, as shown in Table 1, exceeded liabilities and deferred inflows of resources by \$66,262,109. \$26,117,326 of net position was in governmental activities while \$40,144,783 was in business-type activities. The table below provides a summary of the City's net position for 2019 compared to 2018. The net position at December 31, 2018 has been restated as described in Note 3.B in the notes to the basic financial statements.

Table 1 - Net Position

		(Restated)				
	Governmental	Governmental	Business-Type	Business-Type		(Restated)
	Activities	Activities	Activities	Activities	2019	2018
	2019	2018	2019	2018	Total	Total
Assets						
Current and other assets	\$ 30,520,175	\$ 28,080,114	\$ 8,981,681	\$ 11,300,287	\$ 39,501,856	\$ 39,380,401
Capital assets, net	63,770,683	63,767,838	40,246,890	39,224,498	104,017,573	102,992,336
Total assets	94,290,858	91,847,952	49,228,571	50,524,785	143,519,429	142,372,737
Deferred outflows of resources						
Pension	12,489,654	6,240,961	985,777	421,984	13,475,431	6,662,945
OPEB	2,938,639	3,160,655	154,144	80,993	3,092,783	3,241,648
Unamortized deferred charges on debt refunding	244,974	261,087	94,028	101,181	339,002	362,268
Total deferred outflows	15,673,267	9,662,703	1,233,949	604,158	16,907,216	10,266,861
Liabilities						
Current and other liabilities	2,790,798	2,565,787	368,969	462,068	3,159,767	3,027,855
Long term liabilities:						
Due within one year	1,781,856	1,903,518	325,884	349,421	2,107,740	2,252,939
Net pension liability	43,592,158	30,981,437	3,024,368	1,639,877	46,616,526	32,621,314
OPEB liability/asset	10,492,053	26,123,707	1,377,020	1,094,237	11,869,073	27,217,944
Due in more than one year	13,559,038	14,293,626	5,124,283	5,378,360	18,683,321	19,671,986
Total liabilities	72,215,903	75,868,075	10,220,524	8,923,963	82,436,427	84,792,038
Deferred inflows of resources						
Pension	2,602,390	5,025,760	72,738	418,237	2,675,128	5,443,997
OPEB	1,722,991	709,804	24,475	109,318	1,747,466	819,122
Property taxes levied for the next fiscal year	7,305,515	7,271,493			7,305,515	7,271,493
Total deferred inflows	11,630,896	13,007,057	97,213	527,555	11,728,109	13,534,612
Net Position						
Net investment						
in capital assets	53,317,927	52,589,812	35,099,401	33,789,944	88,417,328	86,379,756
Restricted	1,982,000	2,669,304	-	-	1,982,000	2,669,304
Unrestricted (deficit)	(29,182,601)	(42,623,593)	5,045,382	7,887,481	(24,137,219)	(34,736,112)
Total net position	\$ 26,117,326	\$ 12,635,523	\$ 40,144,783	\$ 41,677,425	\$ 66,262,109	\$ 54,312,948

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability/asset* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability/asset are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

During 2019, the City's overall financial position increased by \$11,949,161 as governmental activities net position increased by \$13,481,803 and those for business-type activities decreased by \$1,532,642.

The majority of the City's net position reflect its investment in capital assets (e.g. land, intangible assets, construction in progress, buildings and building improvements, vehicles, infrastructure and equipment, furniture and fixtures), less any related debt used to acquire those assets. These capital assets are utilized by the City to provide services to its citizens. They are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Statement of Activities

The table below shows the changes in net position for years ended 2019 and 2018. The net position at December 31, 2018 has been restated as described in Note 3.B in the notes to the basic financial statements.

Table 2 - Change in Net Position

	(Restated)								
	Governmental	Governmental	Business-Type	Business-Type		(Restated)			
	Activities	Activities	Activities	Activities	2019	2018			
	2019	2018	2019	2018	Total	Total			
Revenues									
Program revenues:									
Charges for services and sales	\$ 6,289,961	\$ 6,245,076	\$ 7,543,341	\$ 7,652,573	\$ 13,833,302	\$ 13,897,649			
Operating grants and contributions	3,144,453	2,069,660	-	-	3,144,453	2,069,660			
Capital grants and contributions	887,599	963,905	108,650	8,863	996,249	972,768			
Total program revenues	10,322,013	9,278,641	7,651,991	7,661,436	17,974,004	16,940,077			
General revenues:									
Taxes	24,434,617	23,338,538	327,895	358,760	24,762,512	23,697,298			
Grants and entitlements	2,602,264	2,563,481	-	-	2,602,264	2,563,481			
Investment income	487,670	190,528	13,000	7,000	500,670	197,528			
Miscellaneous	732,096	914,972	220,051	210,708	952,147	1,125,680			
Total general revenues	28,256,647	27,007,519	560,946	576,468	28,817,593	27,583,987			
Total revenues	38,578,660	36,286,160	8,212,937	8,237,904	46,791,597	44,524,064			

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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Table 2 - Change in Net Position (continued)

		(Restated)				
	Governmental	Governmental	Business-Type	Business-Type		(Restated)
	Activities	Activities	Activities	Activities	2019	2018
	2019	2018	2019	2018	Total	<u>Total</u>
Expenses:						
General government	\$ 11,094,415	\$ 10,074,403	\$ -	\$ -	\$ 11,094,415	\$ 10,074,403
Security of persons and property	3,108,929	18,591,040	-	-	3,108,929	18,591,040
Public health	513,249	493,283	-	-	513,249	493,283
Leisure time activities	2,021,557	1,844,816	-	-	2,021,557	1,844,816
Community and economic						
development	1,400,181	1,324,816	-	-	1,400,181	1,324,816
Transportation	7,302,368	6,433,094	-	-	7,302,368	6,433,094
Interest and fiscal charges	305,346	366,907	-	-	305,346	366,907
Water	-	-	5,596,608	5,385,576	5,596,608	5,385,576
Golf	-	-	1,239,295	1,245,960	1,239,295	1,245,960
Storm water utility			2,260,488	926,308	2,260,488	926,308
Total expenses	25,746,045	39,128,359	9,096,391	7,557,844	34,842,436	46,686,203
Increase (decrease) in net position						
before transfers	12,832,615	(2,842,199)	(883,454)	680,060	11,949,161	(2,162,139)
Transfers	649,188	(14,500)	(649,188)	14,500		
Change in net position	13,481,803	(2,856,699)	(1,532,642)	694,560	11,949,161	(2,162,139)
Net position at						
beginning of year (restated)	12,635,523	15,492,222	41,677,425	40,982,865	54,312,948	56,475,087
Net position at end of year	\$ 26,117,326	\$ 12,635,523	\$ 40,144,783	\$ 41,677,425	\$ 66,262,109	\$ 54,312,948

Governmental Activities

The information in Table 2 indicates that security of persons and property expenses accounted for \$3,108,929, or 12.08% of the \$25,746,045 expensed for governmental activities this past year. These expenses decreased \$15,482,111 or 83.28% in 2019. This decrease is primarily the result of a significant decrease in the OP&F portion of the net OPEB liability. This decrease is the result of a new stipend-based health care model implemented by OP&F, rather than a self-funded plan. Retirees are now provided with a stipend for the employee to purchase their own insurance resulting in the net OPEB liability decrease.

General government expenses accounted for \$11,094,415 or 43.09% and transportation expenses accounted for \$7,302,368 or 28.36% in the governmental activities category.

Some \$24,434,617 in tax revenues was generated for the City in 2019 to support governmental activities. This amount represented 63.34% of total revenues for governmental activities which reached \$38,578,660 in 2019. Other major revenues received by the City included \$2,602,264 in unrestricted grants and entitlements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Program revenues to support governmental activities amounted to \$10,322,013 in 2019, which included \$6,289,961 in charges for services.

The statement of activities shows the cost of program services and the charges for services and grants and contributions offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

	Total Cost of Services 2019	Net Cost of Services 2019	(Restated) Total Cost of Services	(Restated) Net Cost of Services 2018		
Program Expenses:						
General government	\$ 11,094,415	\$ 6,434,843	\$ 10,074,403	\$ 5,504,036		
Security of persons and property	3,108,929	2,134,377	18,591,040	17,545,289		
Public health	513,249	389,218	493,283	392,875		
Leisure time activities	2,021,557	1,504,875	1,844,816	1,425,868		
Community and economic						
development	1,400,181	1,033,437	1,324,816	979,183		
Transportation	7,302,368	3,621,936	6,433,094	3,635,560		
Interest and fiscal charges	305,346	305,346	366,907	366,907		
Total Expenses	\$ 25,746,045	\$ 15,424,032	\$ 39,128,359	\$ 29,849,718		

The dependence upon general revenues for governmental activities is apparent, with 59.91% of expenses supported through taxes and other general revenues in 2019 and 76.29% in 2018.

Business-Type Activities

Water system expenses were \$5,596,608 for the year, which were offset by the \$5,161,691 in charges for services generated by the water system through the operation of the City's water distribution system, \$107,900 in capital grants and contributions, \$26,052 in other operating revenues and \$13,000 in investment earnings in 2019.

Golf expenses were \$1,239,295 for the year, which were primarily offset by \$948,034 in charges for services generated by the Fox Den Golf Course through user fees, \$172,393 in other operating revenues and \$327,895 in municipal income taxes in 2019.

Storm water utility expenses were \$2,260,488 for the year, which were offset by \$1,433,616 in charges for services generated by the storm water system, \$750 in capital grants and contributions and \$21,606 in other operating revenues in 2019. Storm water utility expenses increased \$1,334,180 during 2019 due to the Meadows Stream project related expenses for restoration and excavation costs and miscellaneous expenses for preparation, design, restoration, and removal of debris from construction site costs were expensed in 2019 resulting in a decreased in net position for storm water utility and business-type activities.

The City experienced a decrease in net position of \$1,532,642 in the area of business-type activities in 2019.

Financial Analysis of the City's Funds

As discussed previously, the City maintains a fund accounting system to ensure and demonstrate compliance with finance-related legal requirements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements and its ability to meet them. In particular, unassigned fund balance serves as a useful measure of a City's net resources available for spending at the end of the year.

As of the end of the current year, the City's governmental funds reported combined ending balances of \$17,669,971, an increase of \$1,738,476 as compared with the restated prior year fund balances. Approximately 39.07% of this total year end amount or \$6,903,853 represents unassigned fund balance, which is available at the City's discretion within certain legal constraints and purpose restrictions. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been 1) committed (\$6,013,397); 2) nonspendable (\$952,156); 3) restricted (\$3,477,217); and 4) assigned (\$323,348).

The general fund is the City's chief operating fund. The general fund's year-end balance increased by \$712,618 during the current year to reach an ending total of \$7,897,187. The unassigned fund balance of the general fund was \$7,058,831. As a measure of the general fund's liquidity, it is useful to compare both unassigned fund balance and total fund balance to total fund expenditures. The unassigned fund balance represents 30.70% of total general fund expenditures, while total fund balance represents 34.35% of such expenditures.

The City's two other major governmental funds are the EMS/fire tax levy fund and the general capital improvements fund. The fund balance of the EMS/fire tax levy fund increased \$112,409 during 2019. The fund balance of the general capital improvements fund increased \$1,234,805 in 2019 compared to an increase of \$404,549 during 2018 as a result for a \$1,056,432 increase in income tax revenues during 2019. The increase in income tax revenue was primarily due to new business move into the City and as well as economic growth with existing businesses.

Transfers from the general fund included \$921,422 to other governmental funds, which occurred principally for funding of pensions, and \$14,500 to the storm water utility fund.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail. Unrestricted net position for the City's water, golf and storm water utility funds at the end of the year amounted to \$5,045,382. Total assets were \$49,787,946 at year-end. The golf fund net position increased 12.25% during 2019 due to tightly controlled expenses. The water fund and storm water utility fund net position decreased 3.25% and 8.72%, respectively, during 2019.

Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code. The authority for the City to expend money is derived from its appropriations ordinance which must be approved by City Council each year. The appropriations are limited and restricted by the amounts of anticipated revenues as estimated, in part, by the City and certified by the County Budget Commission in accordance with the Ohio Revised Code. Within the restrictions itemized above as they may be revised or amended, the City has the ability to adjust its budget during the course of the year due to actual activity related to either revenue or expenditures.

Regarding revenues and other financing sources, the general fund original and final budget was \$29,668,869 and \$29,675,599, respectively. Actual total revenues and other financing sources of \$24,494,621 were \$5,174,248 and \$5,180,978 less than original and final budgeted revenues, respectively. The City's original and final budget estimates for expenditures and other financing uses were \$27,307,141 and \$27,507,141, respectively. Actual expenditures and other financing uses for 2019 of \$24,257,936 were less than the original and final budgeted amounts by \$3,049,205 and \$3,249,205, respectively.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Capital Assets and Debt Administration

Capital Assets

The City's total net capital assets, for both its governmental and business-type activities amounted to \$104,017,573 (net of accumulated depreciation) at year end 2019. Capital assets, which include land, intangible assets, buildings and building improvements, vehicles, equipment, furniture and fixtures, infrastructure and construction in progress, increased by \$1,025,237 during 2019.

Table 3 - Capital Assets at December 31 (Net of Depreciation)

	Governmen	tal Activities	Business-Ty	ype Activities	Total				
	2019	2018	2019	2018	2019	2018			
Land	\$ 11,202,207	\$ 11,202,207	\$ 5,350,376	\$ 5,350,376	\$ 16,552,583	\$ 16,552,583			
Intangible assets	15,512	15,512	-	-	15,512	15,512			
Construction in progress	460,250	855,249	13,694	2,836,790	473,944	3,692,039			
Buildings and improvements	19,559,792	20,097,302	1,907,130	1,871,355	21,466,922	21,968,657			
Vehicles	3,412,373	3,260,542	647,599	733,752	4,059,972	3,994,294			
Equipment, furniture and									
fixtures	2,741,898	2,535,631	386,636	396,444	3,128,534	2,932,075			
Infrastructure	26,378,651	25,801,395	31,941,455	28,035,781	58,320,106	53,837,176			
Totals	\$ 63,770,683	\$ 63,767,838	\$ 40,246,890	\$ 39,224,498	\$ 104,017,573	\$ 102,992,336			

Additional detailed information relating to the City's capital assets is contained in Note 10 of the notes to the basic financial statements.

Debt

At the end of the current fiscal year, the City's total outstanding general obligation bonded debt for governmental activities amounted to \$8,847,144 (including unamortized premiums). The amount of \$1,300,000 was issued in 2019 to pay for the refinancing of the Municipal Courthouse debt issued in 2007. The City also had governmental activity general obligation notes outstanding (long-term and short-term) at year-end in the amount of \$1,702,784 (including unamortized premiums). As can be seen from Table 4, the total debt (long-term and short-term) for governmental activities decreased \$889,185 or 7.77% during the year.

Debt related to business-type activity for the City amounted to \$5,233,067 at year-end, which consisted of \$4,045,730 in general obligation bonds and \$1,187,337 in OPWC loans. Total business-type activity debt for the City decreased \$302,668 or 5.47% of the total business-type activity outstanding debt at the commencement of the year.

At December 31, 2019, the City's outstanding general obligation bonds were rated "Aa2" by Moody's Investors Service. State statute limits the total amount of debt a governmental entity may issue. The City's debt limitation at year-end, per the limits described by state statute, was substantially higher than the City's existing outstanding debt. In addition to bonded debt, note and loan debt as itemized in Table 4, the City's other long-term obligations include compensated absences, the net pension and net OPEB liabilities.

Additional information regarding the City's long-term obligations can be found in Note 13 of this report, Note 17 provides information relating to compensated absences and Note 12 provides information on short-term note obligations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Table 4 - Debt Obligations

	Government	tal Activities	Business-typ	e Activities	Total			
	2019	2018	2019	2018	2019	2018		
General obligation bonds	\$ 8,847,144	\$ 9,332,754	\$ 4,045,730	\$ 4,305,993	\$ 12,892,874	\$ 13,638,747		
General obligation notes -								
short-term	400,000	400,000	-	-	400,000	400,000		
General obligation notes -								
long-term	1,302,784	1,706,359	-	-	1,302,784	1,706,359		
OPWC loans			1,187,337	1,229,742	1,187,337	1,229,742		
Total long-term obligations	\$ 10,549,928	\$ 11,439,113	\$ 5,233,067	\$ 5,535,735	\$ 15,782,995	\$ 16,974,848		

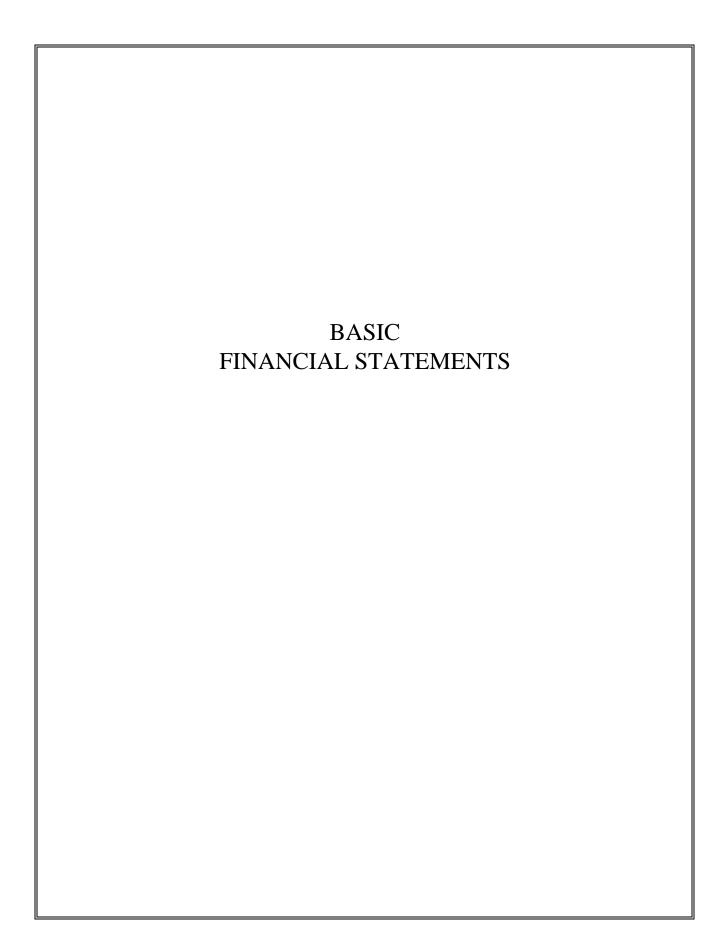
Economic Factors and Next Year's Budget

The City is a growing community with a stable and diversified economy. The City's population is estimated to be 34,785. Trends in the local economy compare favorably with those of the state and nation. The City's unemployment rate in 2019 stood at 4.0%. The county, state and national unemployment rates were 4.0, 3.8, and 3.4, respectively in 2019.

The City's budgets were forecast conservatively for 2019 and 2020 based on local, state and national economic conditions and trends. The service needs of the citizens of Stow were taken into account as were the ongoing financial condition of the City and any applicable budgetary constraints.

Requests for Information

This financial report is designed to provide a general overview of the City's finances for City officials, members of the public and others who may have an interest in the City's financial standing. It also is designed to demonstrate the City's accountability for the money it receives from all sources, particularly the taxpayers of Stow. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Mr. James M. Costello, Director of Finance, Stow City Hall, 3760 Darrow Road, Stow, Ohio 44224.



STATEMENT OF NET POSITION DECEMBER 31, 2019

	Governmental	Business-type		Component	
Assets:	Activities	Activities	Total	Unit	
Equity in pooled cash and cash equivalents Cash in segregated accounts	\$ 17,822,403 235,830	\$ 8,187,878	\$ 26,010,281 235,830	\$ 25,562	
Property taxes	7,602,635	-	7,602,635	-	
Income taxes	1,837,178	36,532	1,873,710	-	
Accounts	228,568	555,480	784,048	-	
Intergovernmental	1,921,393	-	1,921,393	-	
Accrued interest	47,017	10.625	47,017	-	
Internal balance	(40,625) 634,565	40,625 142,397	776,962	-	
Prepayments	191,536	11,441	202,977	_	
Net pension asset	39,675	7,328	47,003	-	
Nondepreciable capital assets	11,677,969	5,364,070	17,042,039	-	
Depreciable capital assets, net	52,092,714	34,882,820	86,975,534		
Total capital assets, net	63,770,683	40,246,890	104,017,573		
Total assets	94,290,858	49,228,571	143,519,429	25,562	
Deferred outflows of resources:	244.074	04.020	220,002		
Unamortized deferred charges on debt refunding. Pension	244,974 12,489,654	94,028 985,777	339,002	-	
OPEB	2,938,639	154,144	13,475,431 3,092,783	-	
Total deferred outflows of resources	15,673,267	1,233,949	16,907,216		
Liabilities:					
Accounts payable	592,425	164,227	756,652		
Contracts payable	147,802	8,450	156,252	-	
Accrued wages and benefits payable	215,141	22,574	237,715	_	
Intergovernmental payable	471,225	160,111	631,336	-	
Accrued interest payable	45,017	13,607	58,624	-	
Claims payable	595,937	-	595,937	-	
Notes payable	400,000	-	400,000	-	
Deposits payable	323,251	-	323,251	-	
Due within one year	1,781,856	325,884	2,107,740	-	
Net pension liability	43,592,158	3,024,368	46,616,526	-	
Net OPEB liability	10,492,053	1,377,020	11,869,073	-	
Other long-term liabilities	13,559,038	5,124,283	18,683,321		
Total liabilities	72,215,903	10,220,524	82,436,427		
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	7,305,515	-	7,305,515	-	
Pension	2,602,390	72,738	2,675,128	-	
OPEB	1,722,991 11,630,896	24,475	1,747,466		
	11,030,890	97,213	11,728,109		
Net position: Net investment in capital assets	53,317,927	35,099,401	88,417,328	-	
Capital projects	63,445	_	63,445	-	
Transportation projects	864,367	-	864,367	-	
Public health programs	6,354	-	6,354	-	
Leisure time activities	11,205	-	11,205	-	
Special assessments	8,070	-	8,070	-	
Municipal court	642,439	-	642,439	-	
Security programs	383,120 3,000	-	383,120 3,000	-	
Unrestricted (deficit)	(29,182,601)	5,045,382	(24,137,219)	25,562	
Total net position	\$ 26,117,326	\$ 40,144,783	\$ 66,262,109	\$ 25,562	
•					

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

			Program Revenues							
	Expenses			Charges for Services and Sales		Operating Grants and Contributions		ital Grants ontributions		
Governmental activities:	-									
General government	\$	11,094,415	\$	4,586,516	\$	73,056	\$	-		
Security of persons and property		3,108,929		838,465		116,087		20,000		
Public health		513,249		67,040		56,991		-		
Leisure time activities		2,021,557		381,634		135,048		-		
Community and economic development		1,400,181		347,795		18,949		-		
Transportation		7,302,368		68,511		2,744,322		867,599		
Interest and fiscal charges		305,346								
Total governmental activities		25,746,045		6,289,961		3,144,453		887,599		
Business-type activities:										
Water		5,596,608		5,161,691		-		107,900		
Golf		1,239,295		948,034		-		-		
Storm Water Utility		2,260,488		1,433,616				750		
Total business-type activities		9,096,391		7,543,341				108,650		
Total primary government	\$	34,842,436	\$	13,833,302	\$	3,144,453	\$	996,249		
Component Unit: Stow Community Improvement										
Corporation	\$	1,100	\$		\$	10	\$			

General revenues:

Property taxes levied for:
General purposes
Special revenue
Municipal income taxes
Grants and entitlements not restricted
to specific programs
Investment earnings
Miscellaneous
Total general revenues
Transfers
Total general revenues and transfers
Change in net position
Net position at beginning of year (restated) $% \left(\frac{1}{2}\right) =\frac{1}{2}\left(\frac{1}{2}\right) \left(\frac{1}{2}\right) $
Net position at end of year

Primary Government

Net (Expense) l			
Governmental	Business-type		Component
Activities	Activities	Total	Unit
	_		_
\$ (6,434,843)	\$ -	\$ (6,434,843)	\$ -
(2,134,377)	-	(2,134,377)	-
(389,218)	-	(389,218)	-
(1,504,875)	-	(1,504,875)	-
(1,033,437) (3,621,936)	-	(1,033,437) (3,621,936)	-
(305,346)	-	(305,346)	-
(15,424,032)		(15,424,032)	
-	(327,017)	(327,017)	-
_	(291,261)	(291,261)	-
-	(826,122)	(826,122)	-
	(1,444,400)	(1,444,400)	
(15,424,032)	(1,444,400)	(16,868,432)	
			(1,090)
5,072,504	-	5,072,504	-
2,558,246	-	2,558,246	-
16,803,867	327,895	17,131,762	-
2,602,264	_	2,602,264	_
487,670	13,000	500,670	-
732,096	220,051	952,147	-
28,256,647	560,946	28,817,593	
649,188	(649,188)		
28,905,835	(88,242)	28,817,593	
13,481,803	(1,532,642)	11,949,161	(1,090)
12,635,523	41,677,425	54,312,948	26,652
\$ 26,117,326	\$ 40,144,783	\$ 66,262,109	\$ 25,562

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

	General		EMS/Fire Tax Levy		General Capital Improvements		Other Governmental Funds		Total Governmental Funds	
Assets:										4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4
Equity in pooled cash and cash equivalents Cash in segregated accounts	\$	7,255,408 166,205	\$	255,280	\$	4,565,859	\$	4,312,071 69,625	\$	16,388,618 235,830
Property taxes		5,232,880		1,823,579		_		546,176		7,602,635
Income taxes		1,231,626		-		433,076		172,476		1,837,178
Accounts		34,700		-		-		154,471		189,171
Intergovernmental		738,515		74,416		-		1,108,462		1,921,393
Accrued interest		47,017		-		-		-		47,017
Materials and supplies inventory		142,695		15,147		-		476,723		634,565
Prepayments		178,681		2,864				9,991		191,536
Total assets	\$	15,027,727	\$	2,171,286	\$	4,998,935	\$	6,849,995	\$	29,047,943
Liabilities:										
Accounts payable	\$	293,634	\$	2,849	\$	24,843	\$	271,099	\$	592,425
Contracts payable		_		-		126,367		21,435		147,802
Accrued wages and benefits payable		195,542		16,341		-		3,258		215,141
Intergovernmental payable		303,133		3,812		-		164,280		471,225
Accrued interest payable		-		-		5,364		-		5,364
Notes payable.		222.251		-		400,000		-		400,000
Deposits payable		323,251								323,251
Total liabilities		1,115,560		23,002		556,574		460,072		2,155,208
Deferred inflows of resources:										
Property taxes levied for the next fiscal year		5,075,411		1,768,704		-		461,400		7,305,515
Delinquent property tax revenue not available.		157,469		54,875		-		14,316		226,660
Accrued interest not available		27,043		-		-		-		27,043
Income tax revenue not available		186,456		-		65,564		26,111		278,131
Intergovernmental nonexchange transactions		568,601		114,000				702,814		1,385,415
Total deferred inflows of resources		6,014,980		1,937,579		65,564		1,204,641		9,222,764
Fund balances:										
Nonspendable		447,431		18,011		-		486,714		952,156
Restricted		-		192,694		63,445		3,221,078		3,477,217
Committed		67,577		-		4,313,352		1,632,468		6,013,397
Assigned		323,348		-		-		-		323,348
Unassigned (deficit)		7,058,831						(154,978)		6,903,853
Total fund balances		7,897,187		210,705		4,376,797		5,185,282		17,669,971
Total liabilities, deferred inflows of resources and fund balances	\$	15 027 727	\$	2 171 206	\$	4 009 025	\$	6,849,995	\$	29,047,943
of resources and fund datanees	φ	15,027,727	φ	2,171,286	φ	4,998,935	φ	0,047,773	φ	47,047,743

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2019

Total governmental fund balances		\$ 17,669,971
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		63,770,683
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.		
Income taxes receivable	\$ 278,131	
Real and other taxes receivable	226,660	
Intergovernmental receivable	1,385,415	
Accrued interest receivable	 27,043	1.017.040
Total		1,917,249
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated absences	(5,190,966)	
General obligation bonds payable	(8,847,144)	
Construction notes payable	 (1,302,784)	
Total		(15,340,894)
A compadintenset mayable is not due and mayable in the assessed and therefore is		
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(39,653)
Unamortized deferred amounts on refundings are not recognized in the governmental funds.		244,974
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.		
Net pension asset	39,675	
Deferred outflows of resources	12,489,654	
Net pension liability	(43,592,158)	
Deferred inflows of resources	(2,602,390)	
Total		(33,665,219)
The net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.	2 020 620	
Deferred outflows of resources	2,938,639	
Net OPEB liability	(10,492,053)	
Deferred inflows of resources	 (1,722,991)	(0.277, 405)
Total		(9,276,405)
Internal service funds are used by management to charge the costs of insurance to individual		
funds. The assets and liabilities of the internal service funds are included in governmental		
activities in the statement of net position.		877,245
An internal balance is recorded in governmental activities to reflect underpayments to		
the internal service funds by the business-type activities.		 (40,625)
Net position of governmental activities		\$ 26,117,326

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

		General		EMS/Fire Tax Levy		General Other Capital Governmental Improvements Funds		Go	Total overnmental Funds	
Revenues:	ф	5 020 400	Ф	1.755.040	Ф		Ф	707.464	ф	7.501.002
Property and other local taxes	\$	5,038,498	\$	1,755,840	\$	4.005.205	\$	787,464	\$	7,581,802
Income taxes		11,376,798		-		4,095,395		1,498,710		16,970,903
Special assessments		3,173		-		511		37,046		40,730
Charges for services		417,087		-		-		809,497		1,226,584
Licenses and permits		1,033,467		-		-		7,500		1,040,967
Fines and forfeitures		2,531,830		202.500		941.049		1,057,643		3,589,473
Intergovernmental		2,253,457		282,588		841,048		2,724,182		6,101,275
Investment income		479,400		-		-		37,078		516,478
Rent		192,034		-		68,000		132,173		392,207
Contributions and donations		10,975		26.070		438		25,811		37,224
Other		721,121		26,070		26,113		210,763		984,067
Total revenues		24,057,840		2,064,498		5,031,505		7,327,867		38,481,710
Expenditures:										
Current:										
General government		8,587,073		-		-		626,936		9,214,009
Security of persons and property		11,381,279		1,949,383		-		2,039,765		15,370,427
Public health		424,340		-		-		48,855		473,195
Leisure time activities		1,538,542		-		-		149,579		1,688,121
Community and economic development.		1,021,156		-		-		48,263		1,069,419
Transportation		38,359		-		-		2,913,525		2,951,884
Capital outlay		-		2,706		3,524,272		1,238,529		4,765,507
Debt service:										
Principal retirement		-		-		1,855,000		318,478		2,173,478
Interest and fiscal charges						160,068		171,024		331,092
Total expenditures		22,990,749		1,952,089		5,539,340		7,554,954		38,037,132
Excess (deficiency) of revenues										
over (under) expenditures		1,067,091		112,409		(507,835)		(227,087)		444,578
Other financing sources (uses):										
Sale of notes		-		-		1,300,000		-		1,300,000
Premium on notes		-		-		8,398		-		8,398
Transfers in		581,449		-		434,242		1,180,884		2,196,575
Transfers (out)		(935,922)						(1,275,153)		(2,211,075)
Total other financing sources (uses)		(354,473)				1,742,640		(94,269)		1,293,898
Net change in fund balances		712,618		112,409		1,234,805		(321,356)		1,738,476
Fund balances at beginning of year (restated).		7,184,569		98,296		3,141,992		5,506,638		15,931,495
Fund balances at end of year	\$	7,897,187	\$	210,705	\$	4,376,797	\$	5,185,282	\$	17,669,971

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

FOR THE YEAR ENDED DECEMBER 31, 2019		
Net change in fund balances - total governmental funds		\$ 1,738,476
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 3,943,521 (3,795,212)	148,309
Miscellaneous transactions involving capital assets (i.e. capital contributions and disposals) are not reflected in the governmental funds, but had the following effect in the statement of activities: Capital contributions from business-type activities Disposals, net Total	663,688 (809,152)	(145,464)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Delinquent property taxes Intergovernmental Municipal income taxes Interest Total	48,948 186,768 (167,036) 8,270	76,950
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		2,173,478
Premiums on debt issuances are recognized as revenues in the governmental funds; however, they are amortized over the life of the issuance in the statement of activities.		(8,398)
In the statement of activities, interest is accrued on outstanding bonds and notes, whereas in governmental funds, interest is expensed when due. Accrued interest Unamortized charges Bond and note premium Total	17,754 (16,113) 24,105	25,746
The sale of notes is recorded as revenue in the funds, however, in the statement of activities, notes are not reported as other financing sources, as they increase liabilities on the statement of net position.		(1,300,000)
Some expenses, such as compensated absences, reported in the statement of activities do not require the use of financial resources and therefore are not reported as expenditures in governmental funds.		(32,935)
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		2,866,901
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.		(6,822,802)
Contractually required OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		42,201
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability are reported as pension expense in the statement of activities.		14,354,250
Internal service funds used by management to charge the cost of insurance, to individual funds are not reported in the expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds is allocated among the governmental activities.		365,091

\$ 13,481,803

Change in net position of governmental activities

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						nal Budget
	Original		Final		Actual	(Positive Negative)
Revenues:							
Property and other taxes	\$ 5,701,7	755 \$	5,686,589	\$	5,038,498	\$	(648,091)
Income taxes	14,340,8	893	14,340,893		11,668,467		(2,672,426)
Special assessments	5,0	000	5,000		3,173		(1,827)
Charges for services	457,0	000	457,000		417,177		(39,823)
Licenses and permits	1,162,5	500	1,162,500		1,000,742		(161,758)
Fines and forfeitures	2,675,0	000	2,675,000		2,468,689		(206,311)
Intergovernmental	2,394,3	321	2,416,217		2,222,979		(193,238)
Investment income	456,0	000	456,000		334,310		(121,690)
Rent	200,0	000	200,000		192,034		(7,966)
Contributions and donations	15,0	000	15,000		10,975		(4,025)
Other	912,0	000	912,000		556,128		(355,872)
Total revenues	28,319,4	169	28,326,199		23,913,172		(4,413,027)
Expenditures:							
Current:							
General government	11,478,0		11,478,073		8,664,009		2,814,064
Security of persons and property	11,685,0	041	11,885,041		11,578,464		306,577
Public health	429,6		429,636		425,398		4,238
Leisure time activities	1,603,2	271	1,603,271		1,561,465		41,806
Community and economic environment	1,063,6		1,063,640		1,049,903		13,737
Transportation	31,2	256	31,256		30,275	-	981
Total expenditures	26,290,9	<u> </u>	26,490,917		23,309,514		3,181,403
Excess of expenditures over revenues	2,028,5	552	1,835,282		603,658		(1,231,624)
Other financing sources (uses):							
Transfers in	1,349,4	400	1,349,400		581,449		(767,951)
Transfers (out)	(1,016,2	224)	(1,016,224)		(948,422)		67,802
Total other financing sources (uses)	333,1	.76	333,176		(366,973)		(700,149)
Net change in fund balance	2,361,7	228	2,168,458		236,685		(1,931,773)
Unencumbered fund balance at beginning of year.	5,556,3	335	5,556,335		5,556,335		-
Prior year encumbrances appropriated	454,4	133	454,433		454,433		
Unencumbered fund balance at end of year	\$ 8,372,4	496 \$	8,179,226	\$	6,247,453	\$	(1,931,773)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS/FIRE TAX LEVY FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	Amounts		Variance with Final Budget Positive		
	Original Final		Actual	(Negative)		
Revenues:						
Property and other local taxes	\$ 1,986,976	\$ 1,981,690	\$ 1,755,840	\$ (225,850)		
Intergovernmental	429,300	429,300	282,588	(146,712)		
Other	51,000	51,000	26,070	(24,930)		
Total revenues	2,467,276	2,461,990	2,064,498	(397,492)		
Expenditures: Current:						
Security of persons and property	2,091,860	2,218,995	1,954,673	264,322		
Capital outlay	47,135	50,000	9,019	40,981		
Total expenditures	2,138,995	2,268,995	1,963,692	305,303		
Excess of revenues over expenditures	328,281	192,995	100,806	(92,189)		
Other financing sources:						
Transfers in	523,800	523,800		(523,800)		
Total other financing sources	523,800	523,800		(523,800)		
Net change in fund balance	852,081	716,795	100,806	(615,989)		
Unencumbered fund balance at beginning of year	145,817	145,817	145,817	-		
Prior year encumbrances appropriated	1,678	1,678	1,678			
Unencumbered fund balance at end of year	\$ 999,576	\$ 864,290	\$ 248,301	\$ (615,989)		

STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2019

	Business-type Activities - Enterprise Funds							Governmental	
	Water	Go	lf		orm Water Utility		Total		Activities - Internal rvice Funds
Assets:									
Current assets:				_				_	
Equity in pooled cash and cash equivalents. Receivables:	\$ 6,604,070	·	85,246	\$	998,562	\$	8,187,878	\$	1,433,785
Income taxes	-		36,532		- 140.550		36,532		-
Accounts.	406,707		-		148,773		555,480		39,397
Interfund loans	600,000 116,402		25,995		-		600,000 142,397		-
Materials and supplies inventory	6,250		5,191		_		11,441		_
* *					1 147 225	-			1 472 192
Total current assets	7,733,429	0	52,964		1,147,335		9,533,728		1,473,182
Noncurrent assets: Net pension asset	4,684		1,774		870		7,328		-
Nondepreciable capital assets	235,011	5.1	15,365		13,694		5,364,070		_
Depreciable capital assets, net	26,163,565		60,528		8,358,727		34,882,820		_
Total capital assets, net	26,398,576		75,893		8,372,421		40,246,890		_
Total noncurrent assets	26,403,260		77,667		8,373,291		40,254,218		_
Total assets	34,136,689	6,1	30,631		9,520,626		49,787,946		1,473,182
Deferred outflows of resources:									
Unamortized deferred charges on debt refunding	12,156		81,872		-		94,028		-
Pension	639,903		37,598		108,276		985,777		-
OPEB	104,138		36,612		13,394		154,144		-
Total deferred outflows of resources	756,197	3	56,082		121,670		1,233,949		-
Liabilities:									
Current liabilities:									
Accounts payable	134,443		9,792		19,992		164,227		-
Contracts payable	8,450		-				8,450		-
Accrued wages and benefits payable	16,669		680		5,225		22,574		-
Intergovernmental payable	149,600		4,680		5,831 600,000		160,111 600,000		-
Accrued interest payable	898		8,842		3,867		13,607		-
Claims payable	676		0,042		3,807		13,007		595,937
Current portion of compensated absences	35,360		_		6,955		42,315		373,737
Current portion of general obligation bonds .	22,366	2	40,000		-		262,366		_
Current portion of OPWC loan	21,203		-		_		21,203		-
Total current liabilities	388,989	2	63,994		641,870		1,294,853		595,937
Long-term liabilities:									
Compensated absences	133,360		_		41,425		174,785		_
General obligation bonds	368,628	3,4	14,736		-		3,783,364		-
OPWC loan	1,166,134	,	-		-		1,166,134		-
Net pension liability	1,933,169	7	31,983		359,216		3,024,368		-
Net OPEB liability	880,188		33,278		163,554		1,377,020		
Total long-term liabilities	4,481,479	4,4	79,997		564,195		9,525,671		-
Total liabilities	4,870,468	4,7	43,991		1,206,065		10,820,524		595,937

STATEMENT OF NET POSITION PROPRIETARY FUNDS - (Continued) DECEMBER 31, 2018

	Business-type Activities - Enterprise Funds								Governmental	
		Water	Storm Water Golf Utility				Total	I	ctivities - Internal vice Funds	
Deferred inflows of resources:				4 5 5 40					Φ.	
Pension	\$	35,560 8,455	\$	15,548 4,610	\$	21,630 11,410	\$	72,738 24,475	\$	- -
Total deferred inflows of resources		44,015		20,158		33,040		97,213		
Net position:										
Net investment in capital assets		24,823,951		1,903,029		8,372,421		35,099,401		-
Unrestricted (deficit)		5,154,452		(180,465)		30,770		5,004,757		877,245
Total net position	\$	29,978,403	\$	1,722,564	\$	8,403,191		40,104,158	\$	877,245
Adjustment to reflect the consolidation of the internal s	servio	ce funds activiti	es rela	ated to enterpri	se fund	ds.		40,625		
Net position of business-type activities							\$	40,144,783		

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

_	Bu	nds	Governmental				
	Water	Golf	Storm Water Utility	Total	Activities - Internal Service Funds		
Operating revenues:			· · · · · · · · · · · · · · · · · · ·				
Charges for services	\$ 5,058,926	\$ 948,034	\$ 1,432,161	\$ 7,439,121	\$ 4,233,194		
Tap-in fees	95,799	-	-	95,799	-		
Other operating revenues	26,052	172,393	21,606	220,051	528,425		
Total operating revenues	5,180,777	1,120,427	1,453,767	7,754,971	4,761,619		
Operating expenses:							
Personal services	1,961,472	633,077	358,592	2,953,141	_		
Contract services	2,561,577	101,785	1,131,537	3,794,899	413,312		
Materials and supplies	404,396	389,498	16,178	810,072	, -		
Claims expense	,	-	-	-	3,893,897		
Depreciation.	712,841	21,844	754,454	1,489,139	-		
Total operating expenses	5,640,286	1,146,204	2,260,761	9,047,251	4,307,209		
Operating income (loss)	(459,509)	(25,777)	(806,994)	(1,292,280)	454,410		
Nonoperating revenues (expenses):							
Income taxes	-	327,895	-	327,895	-		
Interest income	13,000	· -	_	13,000	_		
Special assessments	6,966	_	1,455	8,421	_		
Interest and fiscal charges	(11,673)	(114,072)	(12,714)	(138,459)	_		
Nonoperating expenses	(663,688)	-	(12,714)	(663,688)			
Total nonoperating revenues (expenses)	(655,395)	213,823	(11,259)	(452,831)			
Income (loss) hefere transfers and conital							
Income (loss) before transfers and capital contributions	(1,114,904)	188,046	(818,253)	(1,745,111)	454,410		
Transfer in	-	-	14,500	14,500	-		
Capital contributions	107,900		750	108,650			
Change in net position	(1,007,004)	188,046	(803,003)	(1,621,961)	454,410		
Net position at beginning of year	30,985,407	1,534,518	9,206,194		422,835		
Net position at end of year	\$ 29,978,403	\$ 1,722,564	\$ 8,403,191		\$ 877,245		
Adjustment to reflect the consolidation of interna	l service funds acti	vities related to ente	rprise funds.	89,319			
Change in not position of hypinger type satisfies				\$ (1.522.642)			
Change in net position of business-type activities				\$ (1,532,642)			

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	B	Governmental			
	Water	Colf	Total	Activities - Internal	
Cash flows from operating activities:	Water	Golf	Utility	Total	Service Funds
Cash received from customers	\$ 5,058,418	\$ 948,966	\$ 1,434,426	\$ 7,441,810	\$ 4,232,299
Cash received from tap-in fees	95,799	J 940,900	\$ 1,434,420	95,799	\$ 4,232,299
Cash received from other operations	26,073	172,393	21,606	220,072	490,819
	*	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	,	490,019
Cash payments for personal services	(1,538,320)	(488,916)	(277,178)	(2,304,414)	(412.212)
Cash payments for contract services	(2,655,194)	(105,072)	(1,165,759)	(3,926,025)	(413,312)
Cash payments for materials and supplies	(284,158)	(425,004)	(12,538)	(721,700)	-
Cash payments for claims					(3,826,961)
Net cash provided by operating activities	702,618	102,367	557	805,542	482,845
Cash flows from noncapital financing activities:					
Income taxes	-	346,100	-	346,100	-
Cash received from transfers in	-	-	14,500	14,500	_
Cash received from interfund loans	650,000	-	600,000	1,250,000	_
Cash used in interfund loans	(600,000)	_	-	(600,000)	_
Cash used in repayment of interfund loans			(650,000)	(650,000)	
Net cash provided by (used in) noncapital					
financing activities	50,000	346,100	(35,500)	360,600	
Cash flows from capital and related					
financing activities:	(2.0<0.701)	(110.750)	(050, 40.6)	(2.050.050)	
Acquisition of capital assets	(2,068,701)	(110,762)	(879,406)	(3,058,869)	-
Special assessments	6,966	-	1,455	8,421	-
Intergovernmental	-	-	750	750	-
Principal retirement	(63,927)	(235,000)	-	(298,927)	-
Interest and fiscal charges	(11,576)	(111,100)	(13,000)	(135,676)	
Net cash (used in) capital and related					
financing activities	(2,137,238)	(456,862)	(890,201)	(3,484,301)	
Cash flows from investing activities:					
Interest received	13,000		<u> </u>	13,000	
Net cash provided by investing activities	13,000			13,000	
Net increase (decrease) in cash and					
cash equivalents	(1,371,620)	(8,395)	(925,144)	(2,305,159)	482,845
Cash and cash equivalents at beginning of year	7,975,690	593,641	1,923,706	10,493,037	950,940
Cash and cash equivalents at end of year	\$ 6,604,070	\$ 585,246	\$ 998,562	\$ 8,187,878	\$ 1,433,785

- - Continued

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS - (Continued) FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities - Enterprise Funds								Governmental	
		Water		Golf	Storm Water Utility Total		Activities - Internal Service Funds			
Reconciliation of operating income (loss) to net cash provided by operating activities:										
Operating income (loss)	\$	(459,509)	\$	(25,777)	\$	(806,994)	\$	(1,292,280)	\$	454,410
Adjustments:										
Depreciation		712,841		21,844		754,454		1,489,139		-
Changes in assets and liabilities:										
Decrease in materials and supplies inventory		90,259		720		-		90,979		-
(Increase) in prepayments		(6,250)		(5,191)		-		(11,441)		-
Decrease (increase) in accounts receivable		(487)		932		2,265		2,710		(38,501)
Decrease in net pension asset		1,309		532		472		2,313		-
(Increase) in deferred outflows - pension		(379,630)		(138,360)		(45,803)		(563,793)		-
(Increase) in deferred outflows - OPEB		(53,794)		(17,239)		(2,118)		(73,151)		-
Increase (decrease) in accounts payable		6,184		(34,885)		(16,318)		(45,019)		-
Increase in accrued wages and benefits		1,826		577		2,272		4,675		-
Increase (decrease) in intergovernmental payable		(63,585)		911		2,098		(60,576)		-
Increase in compensated absences payable		23,806		-		1,248		25,054		-
Increase in claims payable		-		-		-		-		66,936
Increase in net pension liability		913,859		339,728		130,904		1,384,491		-
Increase in net OPEB liability		200,035		71,539		11,209		282,783		-
(Decrease) in deferred inflows - pension		(224,185)		(88,580)		(32,734)		(345,499)		-
(Decrease) in deferred inflows - OPEB		(60,061)		(24,384)		(398)		(84,843)		
Net cash provided by operating activities	\$	702,618	\$	102,367	\$	557	\$	805,542	\$	482,845

Non-Cash Transactions:

During 2019, the Water fund received capital contributions from outside sources in the amount of \$107,900.

During 2019, the Water fund purchased \$8,450 of capital assets on account.

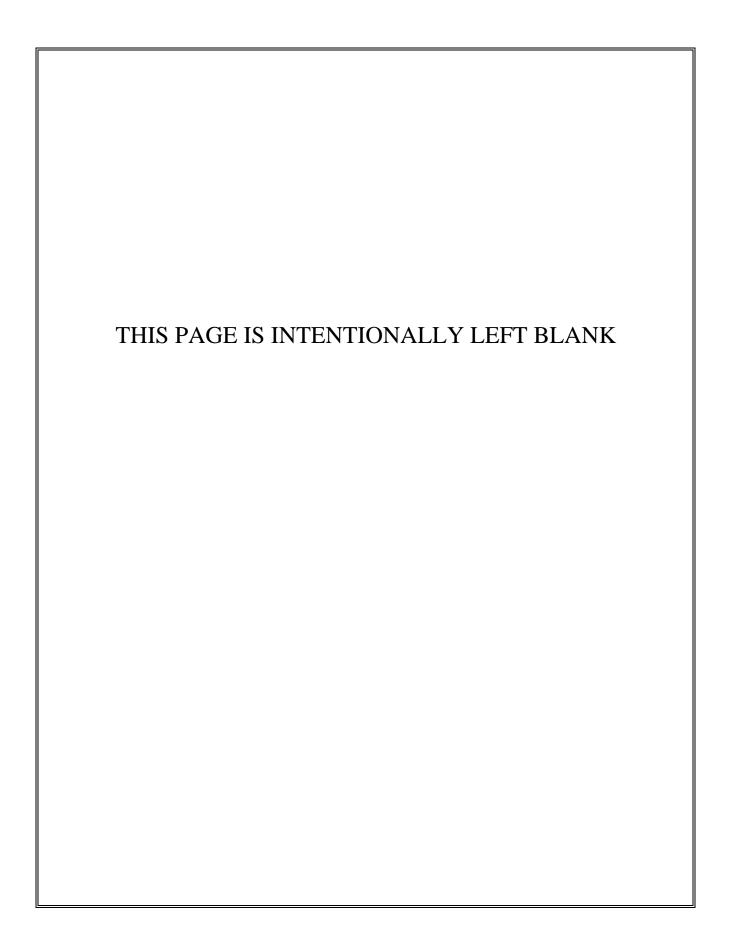
During 2019, the Water fund purchased \$663,688 in capital assets for governmental activities.

STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2019

	Cu	stodial
Assets:		
Equity in pooled cash and cash equivalents	\$	202,835
Cash in segregated accounts		198,730
Total assets		401,565
Liabilities:		
Accounts payable		862
Intergovernmental payable		198,730
Total liabilities		199,592
Net position:		
Restricted for individuals, organizations and other governments.		201,973
Total net position	\$	201,973

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Custodial
Additions:	
From local sources:	
Amounts received as fiscal agent	\$ 103,638
Licenses, permits and fees for other governments	7,818
Fines and forfeitures for other governments	3,805,229
Compensation payments collected for other governments	281,524
Total additions	4,198,209
Deductions:	
Distributions as fiscal agent	111,283
Licenses, permits and fees distributions to other governments .	8,170
Fines and forfeitures distributions to other governments	3,805,229
Compensation payments distributions to other governments	281,524
Total deductions	4,206,206
Net change in fiduciary net position	(7,997)
Net position beginning of year (restated)	209,970
Net position end of year	\$ 201,973



NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 1 - DESCRIPTION OF THE CITY

The City of Stow, Ohio, (the "City") is a home rule municipal corporation which was established under the laws of the State of Ohio and operates under its own charter. The current charter, which provides for a Mayor/Council form of government, was adopted in 1958 and became effective January 2, 1960. Amendments to the charter have been approved by the electorate in 1965, 1968, 1970, 1972, 1975, 1980, 1985, 1990, 1991, 1997, 1998, 2000, 2002, 2005, 2010, 2015 and 2018.

The City provides various services and consists of many different activities and smaller accounting entities which include police, fire-fighting and EMS forces, street and highway maintenance, building and zoning inspection, comprehensive community planning, various general government services and a water distribution system. The City offers numerous parks and recreation programs and operates a park system, a golf course, three municipal cemeteries and a group of rental lodges available for public or private events.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, agencies and commissions that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; (3) the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization; (4) or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. The City has one discretely presented component unit.

Stow Community Improvement Corporation (CIC) - The Stow Community Improvement Corporation was formed pursuant to Ohio Revised Code Section 1724. The Articles of Incorporation were approved on November 8, 1985. The CIC was designated as a not-for-profit agency of the City for advancing, encouraging and promoting the industrial, economic, commercial, and civic development of Stow and the territory surrounding Stow.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Board of Trustees consists of nineteen members, which include the Mayor, Director of Planning and Development, Director of Finance, Law Director, City Council President, City Council Finance Committee Chairperson, Stow-Munroe Falls School District Treasurer or Designee, and City Council Chairperson. Trustees also include at least one representative of each of the following categories: private citizens, small business, commerce, industry, civic organizations, and financial institution.

The CIC operates independently, but City Council approves the CIC's annual budget. The CIC has the authority to expend its funds as it determines within the approved budget. The City is the primary source of funding for the CIC (in most years, the City provides the CIC's entire funding allocation). If the CIC developed its own funding sources, its independence would increase. No debt would be issued by the CIC without the concurrence of the City. The CIC has no taxing authority. The City does not appoint a majority of the Board of Trustees and the CIC does not provide services entirely or almost entirely to the City. The CIC is a discretely presented component unit of the City.

Financial statements can be obtained from the Director of Finance, Stow Community Improvement Corporation, 3760 Darrow Road, Stow, Ohio 44224. Information relative to the discretely presented component unit is presented in Note 23.

B. Basis of Presentation - Fund Accounting

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. Interfund services provided and used are not eliminated in the process of consolidation. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services. Operating expenses for the enterprise funds include personnel and other expenses related to water, golf course and storm water operations and operating expenses for the internal service funds include claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The following categories are used by the City:

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Stow and/or the general laws of Ohio.

<u>EMS/fire tax levy fund</u> - The EMS/fire tax levy fund is a special revenue fund that accounts for proceeds of levy money that is legally restricted to expenditures to provide EMS and fire protection services.

<u>General capital improvements fund</u> - The general capital improvements fund accounts for the portion of municipal income tax designated by Council for the purpose of improving, constructing, maintaining, and purchasing the capital items necessary to enhance the operation of the City.

Other governmental funds of the City are used to account for (a) specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects and (b) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Proprietary Funds - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water fund</u> - This fund accounts for revenues generated from the charges for the treatment and provisions of water to the residents and commercial users of the City.

<u>Golf fund</u> - The golf fund accounts for revenues generated and expenses for the Fox Den golf course.

<u>Storm water utility fund</u> - The storm water utility fund accounts for the provision of storm drainage runoff service to the residents and commercial users located within the City.

<u>Internal service funds</u> - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds are the Administrative Insurance fund and the Self-Insurance fund which report on the administrative costs and the payments of premiums and claims for healthcare.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's custodial funds account for funds collected and distributed on behalf of the Metro SWAT, compensation payments collected on behalf of other governments, funds held for the Stow seniors commission, funds collected and distributed on behalf of the Summit Metro Crash Response Team, Stow Municipal Court fines and forfeitures collected and distributed to other governments, and building and related permits collected and remitted to the State of Ohio. The City does not have pension trust funds, private-purpose trust fund or investment trust funds.

D. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and all liabilities associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Like the government-wide statements, the proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net position. In fiduciary funds, a liability to the beneficiaries of the fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 8). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), interest, grants, fees and rentals.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 15 and 16 for deferred outflows of resources related the City's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 15 and 16 for deferred inflows of resources related to the City's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget (or the Alternative Tax Budget as permitted by law), the certificate of estimated resources and the annual appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the annual appropriation ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than custodial funds, are legally required to be budgeted and appropriated. The legal level of budgetary control has been established by Council at the personal services and other object level within each department of each fund. For both the personal services and object levels the Finance Director has been authorized to allocate appropriations within any object level which he maintains on his books.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate of estimated resources may be further amended during the year if the Finance Director determines and the Budget Commission agrees that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the original and final amended official certificate of estimated resources issued during 2019.

Appropriations - For management, a temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. The Annual Appropriation Ordinance must be passed by April 1 of each year for the period January 1 to December 31. Appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriations at any level of control.

Any revisions that alter the appropriations at the legal level of budgetary control within a fund must first be approved by City Council. Council may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources.

Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions. Appropriation amounts are as originally adopted, or as amended by City Council throughout the year by supplemental appropriations which either reallocate or increase the original appropriation amounts. During the year, supplemental appropriation measures were legally enacted; however, none of these amendments were significant. The budgetary figures which appear in the statements of budgetary comparisons represent the original and final appropriation amounts, including all amendments and modifications.

Encumbrances - As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations at the legal level of budgetary control. On the GAAP basis, encumbrances outstanding at year end are reported as assigned, committed, or restricted fund balances for subsequent-year expenditures for governmental funds.

Lapsing of Appropriations - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not reappropriated.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

G. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During 2019, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), non-negotiable certificates of deposit, negotiable certificates of deposit (CDs), U.S. Treasury notes and federal agency securities.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as non-negotiable certificates of deposit are reported at cost.

During 2019, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2019 amounted to \$479,400 of which \$339,685 was assigned from other City funds.

For purposes of the statement of cash flows and for presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City, are considered to be cash equivalents. Investments with maturities greater than three months at the time of purchase are reported as investments. An analysis of the City's investment account at year end is provided in Note 4.

H. Interfund Balances

On fund financial statements, short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

I. Inventory

Materials and supplies inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Materials and supplies inventory consists of expendable supplies held for consumption.

J. Prepaid Items

Payments made to vendors for services that will benefit beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditures/expense in the year in which the services are consumed.

On the fund financial statements, reported prepayments are equally offset by a nonspendable fund balance in the governmental funds.

K. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by back trending (i.e. estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost of the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of bridges, culverts, curbs, storm sewers, streets, irrigation systems, water and sewer lines and infrastructure acquired December 31, 1980 and later. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets are depreciated except for land, intangible assets and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Buildings and improvements	50 years	50 years
Infrastructure	20 to 75 years	20 to 75 years
Equipment, furniture and fixtures	3 to 15 years	3 to 15 years
Vehicles	15 years	15 years

L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments. In proprietary funds, the entire amount of compensated absences is reported as a fund liability. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources based upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid.

M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term notes are recognized as a liability on the governmental fund financial statements when due. The net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or ordinance or by State statute. State statute authorizes the Director of Finance to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Budget Stabilization Reserve

The City has established a budget stabilization reserve in accordance with authority established by State law. Additions to the budget stabilization reserve can only be made by formal ordinance of Council. Expenditures out of the budget stabilization reserve can be made to offset future budget deficits or expenditures as approved by Council. At December 31, 2019, the balance in the budget stabilization reserve was \$1,000,000. This amount is included in unassigned fund balance of the general fund and in unrestricted net position on the statement of net position.

P. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Q. Unamortized Premiums/Accounting Gain or Loss

Bond and note premiums are amortized over the term of the bonds and notes using the straight-line method. Premiums are presented as an addition to the face amount of the bonds and notes.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources.

On the governmental fund financial statements, issuance costs, premiums, discounts, and deferred charges from refunding are recognized in the current period.

R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are for water, golf course, storm water utility and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the funds. All revenues and expenses not meeting these definitions are reported as non-operating.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

S. Contributions of Capital

Capital contributions in the governmental activities arise from outside contributions of capital assets, from grants, or from outside contributions of resources restricted to capital acquisition and construction. During 2019, the governmental activities reported capital contributions in the amount of \$663,688 in capital contributions from business-type activities.

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction and from contributions from governmental funds. During 2019, the storm water utility fund received contributions of capital in the amount of \$750 from grants and the water fund received capital contributions in the amount of \$107,900 from outside sources.

T. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the Basic Financial Statements ("BFS").

U. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither item occurred during 2019.

V. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

W. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

X. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2019, the City has implemented GASB Statement No. 83, "<u>Certain Asset Retirement Obligations</u>", GASB Statement No. 84, "<u>Fiduciary Activities</u>", GASB Statement No. 88, "<u>Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements</u>" and GASB Statement No. 90, "<u>Majority Equity Interests</u> - an amendment to GASB Statements No. 14 and No. 61".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the City.

GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds. The City reviewed its fiduciary funds and certain funds will be reported in the new fiduciary classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the City's financial statements.

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the City; however, certain note disclosures in Note 13 have been modified to conform to the new requirements.

GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

B. Restatement of Net Position and Fund Balances

The implementation of GASB 84 had the following effect on fund balance as reported at December 31, 2018:

	General	 IS/Fire x Levy	General Capital provements	Go	Other vernmental Funds	Go	Total vernmental Funds
Fund Balance as previously reported	\$ 7,074,122	\$ 98,296	\$ 3,141,992	\$	5,441,209	\$	15,755,619
GASB Statement No. 84	 110,447	 	 		65,429		175,876
Restated Fund Balance, at January 1, 2019	\$ 7,184,569	\$ 98,296	\$ 3,141,992	\$	5,506,638	\$	15,931,495

The implementation of the GASB 84 pronouncement had the following effect on the net position as reported at January 1, 2019:

	Governmental
	Activities
Net position as previously reported	\$ 12,459,647
GASB Statement No. 84	175,876
Restated net position at January 1, 2019	\$ 12,635,523

Due to the implementation of GASB Statement No.84, the new classification of custodial funds is reporting a beginning net position of \$209,970. Also, related to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds. At December 31, 2018, agency funds reported assets and liabilities of \$1,163,861.

Due to the implementation of GASB Statement No. 84, the City reviewed its private purpose trust fund and will now be reported as a custodial fund. At December 31, 2018, private-purpose trust fund had a net position of \$336.

C. Deficit Fund Balances

Fund balances at December 31, 2019 included the following individual fund deficits:

Nonmajor funds	<u>Deficit</u>
Police Pension	\$ 75,559
Fire Pension	79.419

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 8. Certain banker's acceptance and commercial paper notes for the a period not to exceed one hundred eighty days and two hundred seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the City's interim monies available for investment at any one time; and,
- 9. Under limited circumstances, corporate notes rated in either the two highest classifications by at least two national recognized rating agencies.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons;
- 3. Obligations of the City.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash in Segregated Accounts

Cash in Segregated Accounts: At year end, the City had \$434,560 deposited with a financial institution for monies related to the Stow Municipal Court. As of December 31, 2019, the bank balance held in segregated accounts was \$473,790, of which \$250,000 was covered by the FDIC and \$223,790 was exposed to custodial risk. These amounts are not included in the City's depository balance below.

B. Deposits with Financial Institutions

At December 31, 2019, the carrying amount of all City deposits was \$11,616,889, which includes \$750,000 in non-negotiable certificates of deposit, and the bank balance of all City deposits was \$11,839,394. Of the bank balance, \$1,000,000 was covered by the FDIC and \$10,839,394 was covered by the Ohio Pooled Collateral System (OPCS).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2019, the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

C. Investments

As of December 31, 2019, the City had the following investments and maturities:

	Investment Maturities									
Measurement/	Me	easurement	6 months or 7 to 12		19 to 24		Greater than			
Investment Type		Amount	_	less months		months		24 months		
Fair value:										
FNMA	\$	997,243	\$	-	\$	748,837	\$	-	\$	248,406
FHLB		499,965		-		-		499,965		-
FHLMC		3,746,928		-		1,997,064		999,636		750,228
FFCB		2,509,213		-		-		-	2	2,509,213
Negotiable CDs		2,522,791		-		495,834		-	2	2,026,957
U.S. Treasury Note		249,453		-		249,453		-		-
Amortized cost:										
STAR Ohio		4,070,634		4,070,634	_					
Total	\$	14,596,227	\$	4,070,634	\$	3,491,188	\$ 1	,499,601	\$ 3	5,534,804

The City's investments in federal agency securities, U.S. Treasury notes and negotiable CDs are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payments for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Credit Risk: STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. U.S. Treasury notes and negotiable certificates of deposit are not rated. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities.

The following table includes the percentage of each investment type held by the City at December 31, 2019:

Measurement/	Measurement		
<u>Investment Type</u>	_	Amount	% of Total
Fair value:			
FNMA	\$	997,243	6.83
FHLB		499,965	3.43
FHLMC		3,746,928	25.67
FFCB		2,509,213	17.19
Negotiable CDs		2,522,791	17.28
U.S. Treasury note		249,453	1.71
Amortized cost:			
STAR Ohio	_	4,070,634	27.89
Total	\$	14,596,227	100.00

D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2019:

Cash and investments per note		
Carrying amount of deposits	\$	11,616,889
Cash in segregated accounts		434,560
Investments		14,596,227
Total	\$	26,647,676
Equity in pooled cash and investments per statement of	net p	osition
Governmental activities	\$	18,058,233
Governmental activities Business type activities	\$	
	\$	18,058,233

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 5 - INTERFUND TRANSACTIONS

A. Short-term loans to/from other funds at December 31, 2019, consist of the following interfund loan receivable/payable:

	Receivable
	Fund
Payable fund	Water
Storm water utility	\$ 600,000

The interfund loan is a City of Stow Storm Water Improvement Note, Series 2019, which represents an amount borrowed from another City fund. The note was issued on September 6, 2019 and matures September 4, 2020, at an interest rate of 2.00%. The note was issued in order to finance storm water system improvements. Interfund balances between business-type activities are eliminated on the government-wide financial statements.

B. Interfund transfers for the year ended December 31, 2019, consisted of the following:

		Transf				
Transfers To	_Gei	neral_	Ionmajor <u>vernmental</u>	Total <u>Transfers In</u>		
General General capital improvements Nonmajor governmental Storm water utility		21,422 14,500	\$ 581,449 434,242 259,462	\$	581,449 434,242 1,180,884 14,500	
Total Transfers Out	\$ 9	35,922	\$ 1,275,153	\$ 2	2,211,075	

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

NOTE 6 - RECEIVABLES

Receivables at December 31, 2019, consisted primarily of taxes, accounts (billings for user charged services, rents and royalties), accrued interest and intergovernmental receivables arising from grants, entitlements and shared revenues. All receivables are deemed collectible in full. All receivables, other than loans, are expected to be collected within the subsequent year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 7 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Summit County Fiscal Officer collects property taxes on behalf of all taxing districts in the County, including the City of Stow. The Summit County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, tangible personal property taxes and outstanding delinquencies which are measurable as of December 31, 2019 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by unearned revenue since the current taxes were not levied to finance 2019 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2019 was \$9.50 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2019 property tax receipts were based are as follows:

Real Property

Residential/Agricultural	\$ 667,703,310
Commercial/Industrial/Mineral	184,879,500
Public Utility	
Real	15,870
Personal	12,072,060
Total Assessed Value	\$ 864,670,740

NOTE 8 - INCOME TAX

The City levies and collects a municipal income tax of two percent on all income earned within the City as well as on income of residents earned outside of the City. In the latter case, the City allows a credit of 100 percent on the income earned outside of the City and paid to another municipality. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 8 - INCOME TAX – (Continued)

Income tax revenues are distributed among the general fund (60 percent) and the general capital improvement fund and further distribution to other funds, including the street construction fund to be used for existing and future capital projects and/or expansion or for debt service for existing and future capital improvements (40 percent). In accordance with the City's codified ordinances, all income tax revenues are first recorded in the general fund. Subsequently, 40 percent of those revenues, net of collection expenditures, are distributed to the capital improvement fund and other funds mentioned above, unless a lesser amount than 40 percent is approved by City Council. The Finance Director, in order to assure that the general fund operating deficit was minimized for 2019, and no greater than an amount to be determined by Council for future years, shall reduce the amount allocated to the general capital improvements fund from the general fund income tax receipts (40 percent) per City of Stow Section 195.02, allocation of funds by no more than \$1,500,000 in each calendar year.

NOTE 9 - TAX ABATEMENTS

Community Reinvestment Area

The City provides tax abatements through the Stow Community Reinvestment Area (CRA). This program relates to the abatement of property taxes.

Under the authority of Ohio Revised Code (ORC) Section 3735.67 and City of Stow Ordinances No. 1996-215 and 2002-32, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City has entered into agreements to abate property taxes through this CRA program. The agreements include a "clawback provision" for recapturing abated taxes. During 2019, the City's property tax revenues were reduced by \$157,155 as a result of these agreements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 10 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019, was as follows:

Governmental activities:	Balance 12/31/18	Additions	Deductions	Balance 12/31/19
Capital assets, not being depreciated:				
Land	\$ 11,202,207	\$ -	\$ -	\$ 11,202,207
Intangible assets	15,512	-	-	15,512
Construction in progress	855,249		(394,999)	460,250
Total capital assets, not being depreciated	12,072,968		(394,999)	11,677,969
Capital assets, being depreciated:				
Buildings and building improvements	32,955,266	213,449	-	33,168,715
Vehicles	8,215,339	604,317	(133,723)	8,685,933
Equipment, furniture and fixtures	8,123,118	602,254	(130,955)	8,594,417
Infrastructure	45,853,530	3,582,188	(2,252,079)	47,183,639
Total capital assets, being depreciated	95,147,253	5,002,208	(2,516,757)	97,632,704
Less: accumulated depreciation:				
Buildings and building improvements	(12,857,964)	(750,959)	-	(13,608,923)
Vehicles	(4,954,797)	(424,929)	106,166	(5,273,560)
Equipment, furniture and fixtures	(5,587,487)	(392,349)	127,317	(5,852,519)
Infrastructure	(20,052,135)	(2,226,975)	1,474,122	(20,804,988)
Total accumulated depreciation	(43,452,383)	(3,795,212)	1,707,605	(45,539,990)
Total capital assets, being depreciated, net	51,694,870	1,206,996	(809,152)	52,092,714
Governmental activities capital assets, net	\$ 63,767,838	\$ 1,206,996	\$ (1,204,151)	\$ 63,770,683

Depreciation expense was charged to governmental activities as follows:

General government	\$	424,317
Security of persons and property		822,503
Public health		12,249
Leisure time activities		133,915
Community and economic development		55,773
Transportation	2	2,346,455
Total depreciation expense	\$ 3	3,795,212

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 10 - CAPITAL ASSETS - (Continued)

Capital assets of the business-type activities are as follows:

Business-type activities:	Balance 12/31/18	Additions	Deductions	Balance 12/31/19
Capital assets, not being depreciated:				
Land	\$ 5,350,376	\$ -	\$ -	\$ 5,350,376
Construction in progress	2,836,790	938,270	(3,761,366)	13,694
Total capital assets, not being depreciated	8,187,166	938,270	(3,761,366)	5,364,070
Capital assets, being depreciated:				
Buildings and building improvements	2,934,027	102,208	-	3,036,235
Vehicles	1,359,716	-	-	1,359,716
Equipment, furniture and fixtures	768,992	30,050	-	799,042
Infrastructure	37,361,566	5,202,369		42,563,935
Total capital assets, being depreciated	42,424,301	5,334,627		47,758,928
Less: accumulated depreciation:				
Buildings and building improvements	(1,062,672)	(66,433)	-	(1,129,105)
Vehicles	(625,964)	(86,153)	-	(712,117)
Equipment, furniture and fixtures	(372,548)	(39,858)	-	(412,406)
Infrastructure	(9,325,785)	(1,296,695)		(10,622,480)
Total accumulated depreciation	(11,386,969)	(1,489,139)		(12,876,108)
Total capital assets, being depreciated, net	31,037,332	3,845,488		34,882,820
Business-type activities capital assets, net	\$ 39,224,498	\$ 4,783,758	\$ (3,761,366)	\$ 40,246,890

Depreciation expense was charged to business - type activities as follows:

Water	\$ 712,841
Golf	21,844
Storm water utility	 754,454
Total depreciation expense	\$ 1,489,139

NOTE 11 - LEASES

A. Operating Leases - Lessee Disclosure

In February 2006, the City acquired a golf course and the City assumed an existing operating lease agreement with George and Patricia Hanson to use their premises to operate a driving range. The City renewed the operating lease for a period commencing April 1, 2018 through April 1, 2021 and is renewable for two consecutive three-year periods. Monthly lease payments have been established at \$2,300 per month for thirty-six consecutive months under the first and second lease renewals and \$2,400 per month for thirty-six consecutive months under the third lease renewal.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 11 - LEASES - (Continued)

The amount of the future lease payments required under the operating lease at December 31, 2019 is:

Year Ending	
December 31,	 Amount
2020	\$ 27,600
2021	 6,900
Total	\$ 34,500

The City entered into an operating lease agreement on December 6, 2013, with South East Golf Car Company to lease sixty-two golf cars for use on the Fox Den golf course. The lease is for a period of seven years, commencing on or about March 1, 2014, and ending on March 1, 2021. The lease payments are \$840 per car per year, or \$52,080 per year with payments due in five equal monthly installments of \$10,416 due on the tenth day of the months of May through September for each year of the agreement.

The amount of the future lease payments required under the operating lease at December 31, 2019 is:

Year Ending	
December 31,	 mount
2020	\$ 52,080

B. Operating Leases - Lessor Disclosure

The City entered into a lease agreement on January 2, 2013, with Enviroscience, Inc. ("lessee"), to lease its Parks and Urban Forestry facility. The lessee shall pay the City \$54,000 annually from the effective date through December 31, 2017, and \$68,000 annually from January 1, 2018, through December 31, 2020. The lease includes a purchase option at the expiration of the lease term that may be exercised with written notice to the City no earlier than January 1, 2020, and not later than June 30, 2020.

The amount of the future lease payments required under the operating lease at December 31, 2019 is:

Year Ending		
December 31,	_ A	mount
2020	\$	68,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 12 - SHORT-TERM NOTES PAYABLE

Changes in the City's short-term note activity for the year ended December 31, 2019, was as follows:

]	Balance						Balance
	12	2/31/2018		Issued	_	Retired	1	2/31/2019
Governmental fund notes								
Municipal courthouse construction - 3.00%	\$	400,000	\$	-	\$	(400,000)	\$	-
Municipal courthouse construction - 2.01%			_	400,000	_			400,000
Total governmental fund notes	\$	400,000	\$	400,000	\$	(400,000)	\$	400,000

The short-term notes outstanding at December 31, 2019 were issued on May 1, 2019 and represent the portion of the 2019 note issues that will be retired when the notes are refinanced on May 1, 2020 (see Note 24 for detail). All short-term notes were backed by the full faith and credit of the City and mature within one year. The short-term note liability is reflected in the fund which received the proceeds. The short-term notes were issued in anticipation of long-term bond financing and will be refinanced until such funds are issued.

NOTE 13 - LONG-TERM OBLIGATIONS

The original issue date, interest rate, original issue amount and date of maturity of each of the City's debt issues follows:

<u>Debt Issue</u>	Interest Rate	Original <u>Issue Amount</u>	Date of Maturity
Business-type activities:			
Golf course general obligation refunding bonds	1.50%-4.00%	\$ 4,785,000	12/1/2035
Service center general obligation refunding bonds, 2015	2.00%-3.50%	447,320	12/1/2033
Governmental activities:			
Courthouse general obligation refunding bonds, 2014	4.25%-5.25%	3,790,000	12/1/2035
Fire station general obligation refunding bonds, 2015	2.00%-3.50%	1,760,000	12/1/2033
Service center general obligation refunding bonds, 2015	2.00%-3.50%	4,852,680	12/1/2033

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

Long-term obligations activity for the year ended December 31, 2019 consist of the following.

Governmental activities:	Balance 12/31/2018	Increase	Decrease	Balance 12/31/2019	Amounts Due in One Year
General obligation bonds:					
Municipal court refunding, 2014	\$ 3,190,000	\$ -	\$ (155,000)	\$ 3,035,000	\$ 155,000
Add: unamortized premium	37,728	-	(2,230)	35,498	-
Fire station construction refunding, 2015	1,580,000	-	(85,000)	1,495,000	85,000
Add: unamortized premium	41,672	-	(2,618)	39,054	-
Service center construction refunding, 2015	4,367,412	-	(233,478)	4,133,934	242,634
Add: unamortized premium	115,942	-	(7,284)	108,658	-
Total general obligation bonds	9,332,754		(485,610)	8,847,144	482,634
Long-term notes:					
2018 Municipal court construction	1,700,000	-	(1,700,000)	-	_
2019 Municipal court construction	_	1,300,000	_	1,300,000	_
Add: unamortized premium	6,359	8,398	(11,973)	2,784	_
Total long-term notes	1,706,359	1,308,398	(1,711,973)	1,302,784	
•					
Other debt:	20.001.427	12 (10 721		12 502 150	
Net pension liability	30,981,437	12,610,721	- (16 607 776)	43,592,158	-
Net OPEB liability	26,123,707	996,122	(16,627,776)	10,492,053	1 200 222
Compensated absences	5,158,031	1,523,329	(1,490,394)	5,190,966	1,299,222
Total other debt	62,263,175	15,130,172	(18,118,170)	59,275,177	1,299,222
Total governmental activities	\$ 73,302,288	\$ 16,438,570	\$ (20,315,753)	<u>\$ 69,425,105</u>	\$ 1,781,856
				D 1	Amounts
	Balance	_	_	Balance	Due in
Business-type activities:	12/31/2018	Increase	Decrease	12/31/2019	One Year
General obligation bonds:					
Golf course refunding, 2014	\$ 3,850,000	\$ -	\$ (235,000)	\$ 3,615,000	\$ 240,000
Add: unamortized premium	42,812	-	(3,076)	39,736	-
Service center refunding, 2015	402,588	-	(21,522)	381,066	22,366
Add: unamortized premium	10,593		(665)	9,928	
Total general obligation bonds	4,305,993		(260,263)	4,045,730	262,366
Other debt:					
OPWC loan (direct borrowing)	1,229,742	_	(42,405)	1,187,337	21,203
Net pension liability	1,639,877	1,384,491	-	3,024,368	,
Net OPEB liability	1,094,237	282,783	-	1,377,020	-
Compensated absences	192,046	82,299	(57,245)	217,100	42,315
Total other debt	4,155,902	1,749,573	(99,650)	5,805,825	63,518
Total business-type activities	\$ 8,461,895	\$ 1,749,573	\$ (359,913)		\$ 325,884

General Obligation Bonds

The government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

On June 26, 2014, the City issued general obligation refunding bonds in the amount of \$3,790,000 and \$4,785,000 to advance refund the outstanding municipal courthouse general obligation bonds (\$3,610,000) and golf course general obligation bonds (\$4,555,000) that were issued in 2007. The reacquisition price exceeded the net carrying amount of the old municipal courthouse and golf course debt by \$99,067 and \$116,732, respectively. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to interest expense through maturity on December 1, 2035 for the municipal courthouse and golf course refunding bonds using the straight-line method. The refunding had a net present value benefit of \$388,625 and gross present value debt service savings of \$384,164. The unamortized deferred charges on the refunding has been included in the net investment in capital assets calculation. The balance of the refunded municipal courthouse general obligation bonds at December 31, 2019, is \$3,010,000. The balance of the golf course general obligation bonds at December 31, 2019, is \$3,600,000.

On July 16, 2015, the City issued general obligation refunding bonds in the amount of \$9,115,000 to advance refund the outstanding safety center construction general obligation bonds, series 2004 (\$2,035,000), the service center general obligation bonds, series 2008 (\$4,614,624 for the governmental activities portion; \$425,376 for the 8.44 percent water portion) and the fire station general obligation bonds, series 2008 (\$1,675,000). The reacquisition price exceeded the net carrying amount of the governmental activities and water debt by \$371,861 and \$15,791, respectively. This difference, reported in the accompanying financial statements as a deferred outflow of resources, is being charged to interest expense through maturity on December 1, 2018 for the safety center refunding bonds and December 31, 2033 for all other refunding bonds using the straight-line method. The refunding had a net present value benefit of \$488,681 and gross present value debt service savings of \$382,665. The unamortized deferred charges on the refunding has been included in the net investment in capital assets calculation. The balance of the refunded service center general obligation bonds at December 31, 2019 for governmental activities and the water fund are \$4,010,328 and \$369,672, respectively. The balance of the refunded fire station general obligation bonds at December 31, 2019, is \$1,455,000.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. The general obligation bonds and refunding bonds will be repaid from income tax monies allocated into the debt service fund from the capital projects funds. The golf course general obligation refunding bonds will be paid from income tax monies allocated to the golf course fund and the water department portion of the service center general obligation bonds and refunding bonds will be paid with revenues from the water fund.

OPWC Loans Payable

During 2015 the City was approved for an Ohio Public Works Commission (OPWC) loan. The Adaline Water Trunk Line Replacement loan agreement was fully disbursed and finalized in 2017 in the amount of \$1,272,147. The OPWC loan will be repaid with operating revenue from the water fund.

OPWC loans are direct borrowings that have terms negotiated directly between the County and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the County for all costs incurred by the OPWC in curing the default, (2) in accordance with ORC 164.05, direct the county treasurer of the county in which the County is located to pay the amount of the default from funds that would otherwise be appropriated to the County from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

Long-Term Notes Payable

The City retired long-term notes in the amount of \$1,700,000 for municipal courthouse construction bore an interest rate of 3.00% and matured on May 1, 2019. The City reissued \$1,300,000 in municipal courthouse construction long-term notes on May 1, 2019 that bear an interest rate of 2.50% and mature on May 1, 2020.

Notes that were refinanced prior to the issuance of the financial statements and have a new maturity beyond the end of the year in which the report is issued have been reported in the government-wide statements as a long-term liability. The portion of the 2019 note issue that will be retired on May 1, 2020 (see Note 24 for detail) have been reported as short-term notes payable in Note 12. The notes are backed by the full faith and credit of the City.

Net Pension Liability and Net OPEB Liability:

See Notes 15 and 16 for details on the net pension liability and net OPEB liability, respectively. The net pension and OPEB liabilities will be paid from the general, EMS/fire tax levy, water, golf and storm water utility funds.

Compensated Absences

Compensated absences will be paid from the funds from which the employees' salaries are paid. For the City, compensated absences will be paid from the general, EMS/fire tax levy, water, and storm water utility funds.

Legal Debt Margin

As of December 31, 2019, the City's overall legal debt margin (the ability to issue additional amounts of general obligation debt) was \$80,077,589 and the unvoted legal debt margin was \$36,811,891.

The annual requirements to amortize all long-term debt outstanding as of December 31, 2019 are as follows:

	Governmental Activities				Busi	iness	-Type Activ	itie	S			
Year	_	General	neral Obligation Bonds Payable			ayable	General Obligation Bonds Pay				ayable	
Ended		Principal	_	Interest	_	Total	<u>F</u>	Principal		Interest		Total
2020	\$	482,634	\$	258,870	\$	741,504	\$	262,366	\$	118,505	\$	380,871
2021		496,790		245,941		742,731		268,210		113,034		381,244
2022		516,368		232,588		748,956		278,632		107,437		386,069
2023		530,524		218,334		748,858		284,476		100,991		385,467
2024		544,680		206,874		751,554		285,320		94,002		379,322
2025 - 2029		2,952,850		819,800		3,772,650		1,562,150		345,762		1,907,912
2030 - 2034		2,910,088		332,976		3,243,064		1,054,912		81,624		1,136,536
2035	_	230,000		9,200	_	239,200	-				_	
Total	\$	8,663,934	\$	2,324,583	\$	10,988,517	\$	3,996,066	\$	961,355	\$	4,957,421

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

	Business-Type Activities						
Year	0	OPWC Loan Payable					
Ended	Principal	Interest	<u>Total</u>				
2020	\$ 21,203	\$ -	\$ 21,203				
2021	42,405	-	42,405				
2022	42,404	-	42,404				
2023	42,405	-	42,405				
2024	42,405	-	42,405				
2025 - 2029	212,025	-	212,025				
2030 - 2034	212,024	-	212,024				
2035 - 2039	212,024	-	212,024				
2040 - 2044	212,025	-	212,025				
2045 - 2047	148,417		148,417				
Total	\$ 1,187,337	\$ -	\$ 1,187,337				

NOTE 14 - RISK MANAGEMENT

A. Liability Insurance

The City is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters. The City has a comprehensive property and casualty policy with a deductible of \$1,000 per incident. The City's vehicle liability insurance policy limit is \$1,000,000 with a \$1,000 collision deductible; vehicles with a cost of over \$100,000 have a \$1,000 deductible. All Council members, administrators and employees are covered under a City professional liability policy. The limits of this coverage are \$1,000,000 per occurrence and \$1,000,000 in aggregate. The general liability aggregate is \$2,000,000. The City also carries a \$10,000,000 umbrella liability extending coverage of the general, automobile and employers/public official's liability. Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a reduction of coverage from the prior year.

B. Fidelity Bond

The Finance Director, Assistant Finance Director/Director of Budget and Management and Tax Administrator each have a \$100,000 position bond. All City employees are covered by a \$1,000,000 public employee crime coverage policy, which includes employee dishonesty and faithful performance of duty coverage.

C. Workers' Compensation

The City pays the State Workers' Compensation System, an insurance purchasing pool, a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The City participates in a group rating plan to help control workers' compensation premium costs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 14 - RISK MANAGEMENT - (Continued)

D. Employee Health Insurance

The City has elected to provide employee medical, prescription and dental benefits through a self-insurance program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risk of loss in this program. This 2019 plan provides a medical plan with an \$800.00 family and \$400.00 single deductible and a dental plan with a \$150.00 family and \$50.00 single deductible. A third party administrator, a subsidiary of Medical Mutual of Ohio (MMO), reviews all medical and dental claims which are then paid by the City. The City has purchased stop-loss coverage of \$175,000 per covered person and for claims in excess of \$4,108,927 in the aggregate from Medical Mutual of Ohio. The City pays into the self-insurance internal service fund \$1,292.36 per month for each employee with family medical coverage and \$413.86 per month for each employee with individual medical coverage. Premiums for dental coverage are \$143.60 monthly for each employee with family coverage and \$45.98 monthly for each employee with individual coverage. All premiums are paid by the fund that pays the salary for the employee.

The claims liability of \$595,937 reported in the self-insurance internal service fund at December 31, 2019 is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Services", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate supplied by the City's third party administrator. The claims liability is expected to be paid within one year.

A summary of the fund's claims liability during the past two years is as follows:

	Balance at			
	Beginning	Current	Claims	Balance at
	of Year	Claims	<u>Payment</u>	End of Year
2019	\$ 529,001	\$ 3,893,897	\$ (3,826,961)	\$ 595,937
2018	412,606	3,699,090	(3,582,695)	529,001

NOTE 15 - DEFINED BENEFIT PENSION PLANS

Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

State and Local

Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.00% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3.00% COLA adjustment on the defined benefit portion of their benefit.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Local	
2019 Statutory Maximum Contribution Rates		
Employer	14.0 %	
Employee *	10.0 %	
2019 Actual Contribution Rates		
Employer:		
Pension	14.0 %	
Post-employment Health Care Benefits **	0.0 %	_
Total Employer	14.0 %	_
Employee	10.0 %	_

- * Member contributions within the combined plan are not used to fund the defined benefit retirement allowance
- ** This employer health care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$1,432,628 for 2019. Of this amount, \$156,950 is reported as intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3.00% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3.00% of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2019 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2019 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,657,622 for 2019. Of this amount, \$202,503 is reported as intergovernmental payable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2018, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS -									
		OPERS -		OPERS -		Member-				
		Traditional	(Combined		Directed		OP&F		Total
Proportion of the net pension liability/asset prior measurement date		0.072159%		0.048334%		0.021824%		0.347065%		
Proportion of the net pension liability/asset										
current measurement date		0.070831%		<u>0.041745</u> %		<u>0.014167</u> %		0.333438%		
Change in proportionate share		- <u>0.001328</u> %		- <u>0.006589</u> %		- <u>0.007657</u> %		- <u>0.013627</u> %		
Proportionate share of the net pension liability	\$	19,399,175	\$	_	\$	_	\$	27,217,351	\$	46,616,526
Proportionate share of the net	Ψ	1,5,5,7,175	Ψ		Ψ		Ψ	27,217,331	Ψ	10,010,520
pension asset		-		(46,680)		(323)		-		(47,003)
Pension expense		4,349,708		12,954		(84)		3,161,085		7,523,663

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

						OPERS -				
	(OPERS -	O	PERS -]	Member-				
	T	raditional	Co	mbined		Directed		OP&F		Total
Deferred outflows						_		_		<u> </u>
of resources										
Differences between expected and actual experience	\$	896	\$		\$	1,344	\$	1,118,255	\$	1,120,495
Net difference between projected and actual earnings	Ф	890	φ	-	Ф	1,344	Φ	1,116,233	Φ	1,120,493
on pension plan investments		2,633,012		10,055		108		3,353,154		5,996,329
Changes of assumptions		1,688,748		10,427		100		721,570		2,420,845
Changes in employer's proportionate percentage/difference between										
employer contributions Contributions subsequent to the		177,046		-		-		670,466		847,512
measurement date		1,396,377		25,472		10,779		1,657,622		3,090,250
Total deferred		,,		-, -		-,		,,-		-,,
outflows of resources	\$	5,896,079	\$	45,954	\$	12,331	\$	7,521,067	\$	13,475,431
		OPERS - raditional	OPERS - Combined		OPERS - Member- Directed		OP&F			Total
Deferredinflows										
of resources Differences between expected and										
actual experience Changes in employer's proportionate percentage/ difference between	\$	254,724	\$	19,065	\$	-	\$	25,417	\$	299,206
employer contributions Total deferred		255,473		-		-		2,120,449		2,375,922
inflows of resources	\$	510,197	\$	19,065	\$	-	\$	2,145,866	\$	2,675,128

\$3,090,250 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2020.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

					OPERS -				
(OPERS -	(OPERS -		Member-				
T	raditional	C	ombined		Directed	OP&F			Total
\$	1,746,713	\$	1,577	\$	226	\$	1,150,461	\$	2,898,977
	773,983		(432)		206		424,732		1,198,489
	244,266		(220)		208		563,238		807,492
	1,224,543		2,926		249		1,478,615		2,706,333
	-		(1,209)		189		100,533		99,513
			(1,225)		474				(751)
\$	3,989,505	\$	1,417	\$	1,552	\$	3,717,579	\$	7,710,053
	<u>T</u>	773,983 244,266 1,224,543	Traditional C \$ 1,746,713 \$ 773,983 244,266 1,224,543	Traditional Combined \$ 1,746,713 \$ 1,577	Traditional Combined \$ 1,746,713 \$ 1,577 \$ 773,983 (432) 244,266 (220) 1,224,543 2,926 - (1,209) (1,225)	OPERS - Traditional OPERS - Combined Member-Directed \$ 1,746,713 \$ 1,577 \$ 226 773,983 (432) 206 244,266 (220) 208 1,224,543 2,926 249 - (1,209) 189 - (1,225) 474	OPERS - Traditional OPERS - Combined Member-Directed \$ 1,746,713 \$ 1,577 \$ 226 \$ 773,983 (432) 206 220 208 1,224,543 2,926 249 2	OPERS - Traditional OPERS - Combined Member-Directed OP&F \$ 1,746,713 \$ 1,577 \$ 226 \$ 1,150,461 773,983 (432) 206 424,732 244,266 (220) 208 563,238 1,224,543 2,926 249 1,478,615 - (1,209) 189 100,533 - (1,225) 474 -	OPERS - Traditional OPERS - Combined Member-Directed OP&F \$ 1,746,713 \$ 1,577 \$ 226 \$ 1,150,461 \$ 773,983 (432) 206 424,732 244,266 (220) 208 563,238 1,224,543 2,926 249 1,478,615 - (1,209) 189 100,533 - (1,225) 474 - - -

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation 3.25%

Future salary increases, including inflation 3.25% to 10.75% including wage inflation COLA or ad hoc COLA Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2018, then 2.15% simple

Investment rate of return

Current measurement date

Prior measurement date

Actuarial cost method

7.20%

Individual entry age

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 2.94% for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average				
		Long-Term Expected				
	Target	Real Rate of Return				
Asset Class	Allocation	(Arithmetic)				
Fixed income	23.00 %	2.79 %				
Domestic equities	19.00	6.21				
Real estate	10.00	4.90				
Private equity	10.00	10.81				
International equities	20.00	7.83				
Other investments	18.00	5.50				
Total	100.00 %	5.95 %				

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.20%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2018 was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.20%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.20%) or one-percentage-point higher (8.20%) than the current rate:

				Current		
	19	% Decrease	Dis	scount Rate	1%	6 Increase
City's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$	28,658,223	\$	19,399,175	\$	11,704,823
Combined Plan		(15,446)		(46,680)		(69,297)
Member-Directed Plan		(142)		(323)		(567)

Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2018, are presented below.

Valuation date

Actuarial cost method
Investment rate of return
Projected salary increases
Payroll increases
Inflation assumptions
Cost of living adjustments

1/1/18 with actuarial liabilities rolled forward to 12/31/18
Entry age normal
8.00%
3.75% - 10.50%
2.75%, plus productivity increase rate of 0.50%
3.00% simple; 2.20% simple for increases based on the lesser of the increase in CPI and 3.00%

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire		
67 or less	77%	68%		
68-77	105%	87%		
78 and up	115%	120%		

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire		
59 or less	35%	35%		
60-69	60%	45%		
70-79	75%	70%		
80 and up	100%	90%		

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OP&F's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018 are summarized below:

	Target	10 Year Expected	30 Year Expected
Asset Class	Allocation	Real Rate of Return **	Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %	0.80 %
Domestic Equity	16.00	5.30	5.50
Non-US Equity	16.00	6.10	5.90
Private Markets	8.00	8.40	8.40
Core Fixed Income *	23.00	2.20	2.60
High Yield Fixed Income	7.00	4.20	4.80
Private Credit	5.00	8.30	7.50
U.S. Inflation			
Linked Bonds *	17.00	1.30	2.30
Master Limited Partnerships	8.00	6.70	6.40
Real Assets	8.00	7.00	7.00
Private Real Estate	12.00	5.70	6.10
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

Current

		Curient						
	1% Decrease	Discount Rate	1% Increase					
City's proportionate share								
of the net pension liability	\$ 35,775,333	\$ 27,217,351	\$ 20,065,922					

^{*} levered 2x

^{**} numbers include inflation

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS

Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Health care is currently not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care was 0.00% for the Traditional and Combined plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$4,312 for 2019. Of this amount, \$472 is reported as intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F changed its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$38,562 for 2019. Of this amount, \$4,711 is reported as intergovernmental payable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net			
OPEB liability			
prior measurement date	0.069560%	0.347065%	
Proportion of the net			
OPEB liability			
current measurement date	0.067747%	0.333438%	
Change in proportionate share	- <u>0.001813</u> %	- <u>0.013627</u> %	
Proportionate share of the net			
OPEB liability	\$ 8,832,609	\$ 3,036,464	\$ 11,869,073
OPEB expense	\$ 720,921	\$ (14,949,709)	\$ (14,228,788)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

OPERS	OP&F			Total
\$ 2,991	\$	-	\$	2,991
404,924		102,787		507,711
284,775		1,573,957		1,858,732
101,651		578,824		680,475
4,312		38,562		42,874
\$ 798,653	\$	2,294,130	\$	3,092,783
\$	\$ 2,991 404,924 284,775 101,651 4,312	\$ 2,991 \$ 404,924 284,775 101,651 4,312	\$ 2,991 \$ - 404,924 102,787 284,775 1,573,957 101,651 578,824 4,312 38,562	\$ 2,991 \$ - \$ 404,924 102,787 284,775 1,573,957 101,651 578,824 4,312 38,562

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

	OPERS	OP&F		Total
Deferred inflows	_	_		_
of resources				
Differences between				
expected and				
actual experience	\$ 23,965	\$ 81,354	\$	105,319
Changes of assumptions	-	840,637		840,637
Changes in employer's				
proportionate percentage/				
difference between				
employer contributions	195,268	606,242		801,510
Total deferred				
inflows of resources	\$ 219,233	\$ 1,528,233	\$	1,747,466

\$42,874 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS		OP&F		Total
Year Ending December 31:					
2020	\$	290,336	\$	133,863	\$ 424,199
2021		16,192		133,863	150,055
2022		64,592		133,863	198,455
2023		203,988		164,950	368,938
2024		-		115,938	115,938
Thereafter				44,858	44,858
Total	\$	575,108	\$	727,335	\$ 1,302,443

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25%
C	
Projected Salary Increases,	3.25 to 10.75%
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.96%
Prior Measurement date	3.85%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.50%
Municipal Bond Rate	
Current measurement date	3.71%
Prior Measurement date	3.31%
Health Care Cost Trend Rate	
Current measurement date	10.00% initial,
	3.25% ultimate in 2029
Prior Measurement date	7.50%, initial
	3.25%, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 5.60% for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

Discount Rate - A single discount rate of 3.96% was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85% was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.71%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96%) or one-percentage-point higher (4.96%) than the current rate:

	Current					
	1% Decrease	Discount Rate	1% Increase			
City's proportionate share						
of the net OPEB liability	\$ 11,300,200	\$ 8,832,609	\$ 6,870,223			

Sensitivity of the City/County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

	Current Health						
	Care Trend Rate						
	1%	Decrease	Assumption			1% Increase	
City's proportionate share	·						
of the net OPEB liability	\$	8,490,054	\$	8,832,609	\$	9,227,141	

Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018	
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	
Investment Rate of Return	8.00%	
Projected Salary Increases	3.75% to 10.50%	
Payroll Growth	Inflation rate of 2.75% plus	
	productivity increase rate of 0.50%	
Single discount rate:		
Currrent measurement date	4.66%	
Prior measurement date	3.24%	
Cost of Living Adjustments	3.00% simple; 2.20% simple	
	for increases based on the lesser of the	
	increase in CPI and 3.00%	

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

	Target	10 Year Expected	30 Year Expected
Asset Class	Allocation	Real Rate of Return **	Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %	0.80 %
Domestic Equity	16.00	5.30	5.50
Non-US Equity	16.00	6.10	5.90
Private Markets	8.00	8.40	8.40
Core Fixed Income *	23.00	2.20	2.60
High Yield Fixed Income	7.00	4.20	4.80
Private Credit	5.00	8.30	7.50
U.S. Inflation			
Linked Bonds *	17.00	1.30	2.30
Master Limited Partnerships	8.00	6.70	6.40
Real Assets	8.00	7.00	7.00
Private Real Estate	12.00	5.70	6.10
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - The total OPEB liability was calculated using the discount rate of 4.66%. A discount rate of 3.24% was used to measure the total OPEB liability at December 31, 2017. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13% at December 31, 2018 and 3.16% at December 31, 2017, was blended with the long-term rate of 8.00%, which resulted in a blended discount rate of 4.66%.

^{*} levered 2x

^{**} numbers include inflation

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66%), or one percentage point higher (5.66%) than the current rate.

		Current					
	1%	Decrease	Dis	count Rate	1% Increase		
City's proportionate share							
of the net OPEB liability	\$	3,699,243	\$	3,036,464	\$	2,480,119	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Due to the change from a self-funded plan to the stipend plan, disclosure of the healthcare cost trend rate for OP&F is no longer available.

Changes Between Measurement Date and Report Date - Beginning January 1, 2019 OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current healthcare model to the stipend based healthcare model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Although the exact amount of these changes is not known, the overall decrease to the City's net OPEB liability is expected to be significant.

NOTE 17 - COMPENSATED ABSENCES

Full-time City employees earn and accumulate paid vacation leave for each work hour or paid service hour completed for the City. The maximum base used for accumulation of vacation pay is eighty hours per pay period. Based upon length of service, employees can earn vacation at rates varying from two weeks to six weeks per year. Part-time employees may earn partial vacation credits while seasonal employees are ineligible for vacation benefits. Upon termination from the City, an employee is entitled to compensation at his or her current base rate of pay for all earned, but unused vacation leave to his or her credit at the time of termination, subject to the maximum amount which can be accumulated at any time, provided the $50^{\rm th}$ week of employment had been reached. In the case of death, unused vacation leave is paid in the name of the employee to his or her spouse.

Full-time City employees and certain part-time employees earn sick leave at the rate of .05769 hours for every paid service hour completed for the City. The maximum base used for accumulation of sick pay is 80 hours per pay period. Sick leave to be paid for time away from work due to illness may be accumulated without limit. For employees hired prior to July 1, 1996, an employee or his/her estate is paid upon retirement or death 100 percent of the unused amount accumulated equivalent up to 1,000 hours and 50 percent of unused sick leave up to a maximum hours of an additional 1,000 hours at the current base rate, but only to the extent such benefits have been earned as employees of the City. In the case of retirement or death of an employee hired on or after July 1, 1996, the employee or his/her estate is paid 100 percent of the unused amount accumulated to a maximum of 1,000 hours and is not eligible to receive cash payment of 50 percent of unused sick leave up to a maximum of an additional 1,000 hours. The entitlement award for firefighters is prorated according to their respective work year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 17 - COMPENSATED ABSENCES - (Continued)

Full-time police officers, communication specialists and firefighters are permitted to accumulate holiday time. Police department employees must use their accumulated holiday time prior to April 1 of the following year and the employees of the fire department by July 1 of the following year.

As of December 31, 2019, the liability for compensated absences was \$5,408,066 for the entire City.

NOTE 18 - JOINT ECONOMIC DEVELOPMENT ZONE AGREEMENT

The City of Stow and the City of Akron entered into a Joint Economic Development Zone Agreement (JEDZ Agreement). The revenue sharing agreement was established to facilitate economic development, to create or preserve jobs and employment opportunities, and to improve the economic welfare in the region. The agreement became effective November 6, 2001 and will continue for a period of ninety-nine years, unless modified, supplemented, rescinded, or canceled by mutual agreement.

The JEDZ Agreement establishes three joint economic development zones and details how income tax revenues will be collected and shared within each zone between the City of Stow and the City of Akron. The City made payments of \$341,351, which includes \$89,626 in accounts payable, during 2019 to the City of Akron as a result of this agreement.

NOTE 19 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and the EMS/fire tax levy fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned, committed, or restricted fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 19 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

Net Change in Fund Balance

	(General_	MS/Fire Cax Levy
Budget basis	\$	236,685	\$ 100,806
Net adjustment for revenue accruals		(44,827)	-
Net adjustment for expenditure accruals		417	4,624
Net adjustment for other sources (uses)		12,500	-
Funds budgeted elsewhere		39,535	-
Adjustment for encumbrances		468,308	 6,979
GAAP basis	\$	712,618	\$ 112,409

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 20 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	(General		ire/EMS ax Levy	General Capital Improvements		Capital Governme		Go	Total overnmental Funds
Nonspendable:										
Materials and supplies inventory	\$	142,695	\$	15,147	\$	-	\$	476,723	\$	634,565
Prepaids		178,681		2,864		-		9,991		191,536
Unclaimed monies		126,055								126,055
Total nonspendable		447,431	_	18,011				486,714	_	952,156
Restricted:										
Police and fire		-		192,694		-		383,120		575,814
Street repair and maintenance		-		-		-		2,021,532		2,021,532
Public health		-		-		-		41,933		41,933
Leisure time activities		-		-		-		11,205		11,205
Special assessments		-		-		-		8,070		8,070
Municipal court		-		-		-		752,218		752,218
Community & economic development		-		-		-		3,000		3,000
Capital outlay		_			6	3,445				63,445
Total restricted				192,694		3,445		3,221,078		3,477,217
Committed:										
General government		67,577		-		-		748,209		815,786
Police and fire		-		-		-		557,391		557,391
Leisure time activities		-		-		-		203,236		203,236
Community & economic development		-		-		-		91,471		91,471
Debt service		-		-		-		32,161		32,161
Capital outlay					4,31	3,352				4,313,352
Total committed		67,577		<u>-</u>	4,31	3,352		1,632,468		6,013,397
Assigned:										
General government		141,711		-		-		-		141,711
Police and fire		112,792		-		-		-		112,792
Leisure time activities		39,567		-		-		-		39,567
Public health and welfare		2,112		-		-		-		2,112
Community & economic development		27,166		_						27,166
Total assigned		323,348		<u>-</u>						323,348
Unassigned (deficit)		7,058,831						(154,978)		6,903,853
Total fund balances	\$	7,897,187	\$	210,705	\$ 4,37	6,797	\$	5,185,282	\$	17,669,971

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 21 - CONTINGENCIES

A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the reporting units included herein or on the overall financial position of the City at December 31, 2019.

B. Litigation

The City is a party to legal proceedings. The City management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

NOTE 22 - OTHER COMMITMENTS

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	•	Year-End			
<u>Fund</u>	En	cumbrances			
General fund	\$	352,478			
Fire/EMS levy fund		6,979			
General capital improvements fund		557,396			
Other governmental		313,357			
Total	\$	1,230,210			

NOTE 23 - STOW COMMUNITY IMPROVEMENT CORPORATION

The Stow Community Improvement Corporation ("CIC") was formed pursuant to Ohio Revised Code Section 1724. The Articles of Incorporation were approved on November 8, 1985. The CIC was designated as a not-for-profit agency of the City for advancing, encouraging and promoting the industrial, economic, commercial, and civic development of Stow and the territory surrounding Stow.

The CIC operates independently, but City Council approves the CIC's annual budget. The CIC has the authority to expend its funds as it determines within the approved budget. The City is the primary source of funding for the CIC (in most years, the City provides the CIC's entire funding allocation). If the CIC developed its own funding sources, its independence would increase. No debt would be issued by the CIC without the concurrence of the City. The CIC has no taxing authority. The City does not appoint a majority of the Board of Trustees and the CIC does not provide services entirely or almost entirely to the City. The CIC is presented as a discrete component unit of the City. The CIC does not include any other units in its presentation.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 23 - STOW COMMUNITY IMPROVEMENT CORPORATION - (Continued)

Summary of Significant Accounting Policies

The basic financial statements (BFS) of the CIC have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

The CIC's significant accounting policies are described below.

A. Basis of Accounting

The financial statements of the CIC are prepared using the accrual basis of accounting.

B. Federal Income Tax

The Stow Community Improvement Corporation is exempt from federal income tax under Section 501 (c) (3) of the Internal Revenue Code.

C. Cash

All monies received by the CIC are deposited in a demand deposit account.

D. Net position

Net position represents the difference between assets and liabilities.

E. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Related Party Transactions and Economic Dependence

The CIC received contributions from the City of Stow in the amount of \$10 to support operations of the CIC for fiscal year 2019.

NOTE 24 - SIGNIFICANT SUBSEQUENT EVENTS

A. Municipal Courthouse Construction Notes

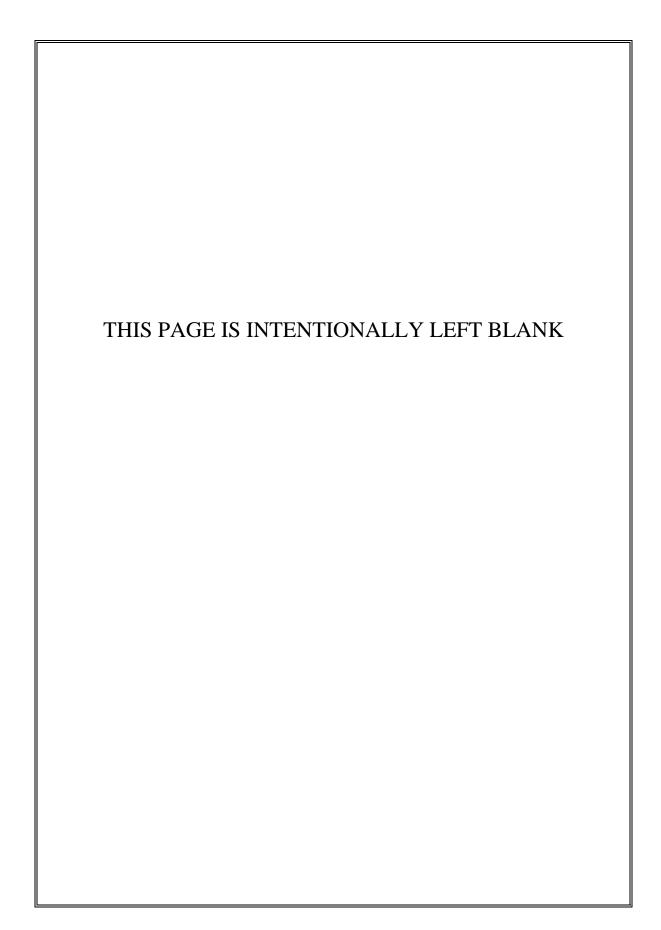
The \$1,700,000 municipal courthouse construction notes issued in 2019 were retired and \$1,300,000 was refinanced on May 1, 2020.

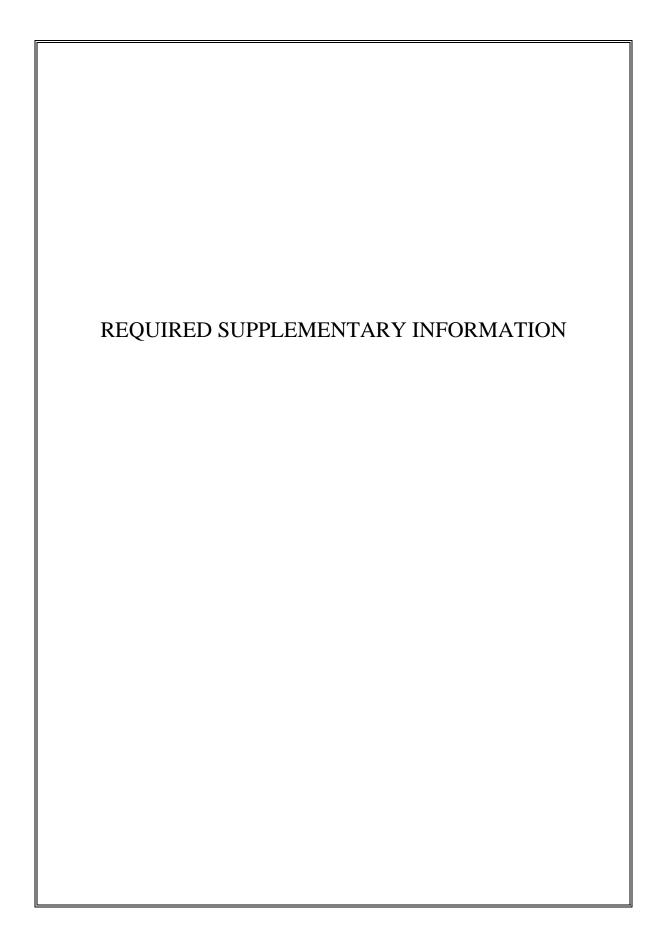
NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 24 - SIGNIFICANT SUBSEQUENT EVENTS - (Continued)

B. COVID-19 Pandemic

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The City's investment portfolio and the investments of the pension and other employee benefit plan in which the City participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.





SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST SIX YEARS

	2019			2018	2017	2016		
Traditional Plan:					 			
City's proportion of the net pension liability		0.070831%		0.072159%	0.070631%		0.069249%	
City's proportionate share of the net pension liability	\$	19,399,175	\$	11,320,349	\$ 16,039,100	\$	11,994,799	
City's covered payroll	\$	9,595,021	\$	9,547,523	\$ 8,862,917	\$	8,852,583	
City's proportionate share of the net pension liability as a percentage of its covered payroll		202.18%		118.57%	180.97%		135.49%	
Plan fiduciary net position as a percentage of the total pension liability	74.70% 84.66%				77.25%		81.08%	
Combined Plan:								
City's proportion of the net pension asset		0.041745%		0.048334%	0.047862%		0.065050%	
City's proportionate share of the net pension asset	\$	46,680	\$	65,797	\$ 26,640	\$	31,655	
City's covered payroll	\$	178,543	\$	197,954	\$ 186,308	\$	266,867	
City's proportionate share of the net pension asset as a percentage of its covered payroll		26.14%		33.24%	14.30%		11.86%	
Plan fiduciary net position as a percentage of the total pension asset		126.64%		137.28%	116.55%		116.90%	
Member Directed Plan:								
City's proportion of the net pension asset		0.014167%		0.021824%	0.026558%		0.025389%	
City's proportionate share of the net pension asset	\$	323	\$	762	\$ 111	\$	97	
City's covered payroll	\$	80,990	\$	117,920	\$ 174,147	\$	178,611	
City's proportionate share of the net pension asset as a percentage of its covered payroll		0.40%		0.65%	0.06%		0.05%	
Plan fiduciary net position as a percentage of the total pension asset		113.42%		124.46%	103.40%		103.91%	

Note: Information prior to 2014 was not available for the Traditional and Combined Plan and information prior to 2016 was not available for the Member Directed Plan. The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

 2015	2014
0.071445%	0.071445%
\$ 8,617,065	\$ 8,422,435
\$ 8,765,517	\$ 8,455,338
98.31%	99.61%
86.45%	86.36%
0.076689%	0.076689%
\$ 29,527	\$ 8,047
\$ 280,325	\$ 317,638
10.53%	2.53%
114.83%	104.56%

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST SIX YEARS

	 2019	2018		 2017	 2016
City's proportion of the net pension liability	0.333438%		0.347065%	0.330100%	0.382183%
City's proportionate share of the net pension liability	\$ 27,217,351	\$	21,300,965	\$ 20,908,225	\$ 24,586,105
City's covered payroll	\$ 7,454,308	\$	7,467,841	\$ 6,770,775	\$ 7,583,119
City's proportionate share of the net pension liability as a percentage of its covered payroll	365.12%		285.24%	308.80%	324.22%
Plan fiduciary net position as a percentage of the total pension liability	63.07%		70.91%	68.36%	66.77%

Note: Information prior to 2014 was not unavailable. The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

 2015	2014								
0.381624%		0.381624%							
\$ 19,769,710	\$	18,586,281							
\$ 7,136,534	\$	6,621,189							
277.02%		280.71%							
72.20%		73.00%							

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TEN YEARS

	2019		2018	 2017	2016		
Traditional Plan:				_		_	
Contractually required contribution	\$	1,396,377	\$ 1,343,303	\$ 1,241,178	\$	1,063,550	
Contributions in relation to the contractually required contribution		(1,396,377)	 (1,343,303)	 (1,241,178)		(1,063,550)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	9,974,121	\$ 9,595,021	\$ 9,547,523	\$	8,862,917	
Contributions as a percentage of covered payroll		14.00%	14.00%	13.00%		12.00%	
Combined Plan:							
Contractually required contribution	\$	25,472	\$ 24,996	\$ 25,734	\$	22,357	
Contributions in relation to the contractually required contribution		(25,472)	 (24,996)	(25,734)		(22,357)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	181,943	\$ 178,543	\$ 197,954	\$	186,308	
Contributions as a percentage of covered payroll		14.00%	14.00%	13.00%		12.00%	
Member Directed Plan:							
Contractually required contribution	\$	10,779	\$ 8,099	\$ 11,792	\$	16,544	
Contributions in relation to the contractually required contribution		(10,779)	 (8,099)	(11,792)		(16,544)	
Contribution deficiency (excess)	\$	-	\$ 	\$ -	\$	-	
City's covered payroll	\$	107,790	\$ 80,990	\$ 117,920	\$	174,147	
Contributions as a percentage of covered payroll		10.00%	10.00%	10.00%		9.50%	

Note: Information prior to 2010 for the City's Combined Plan and information prior to 2015 for the City's Member Directed Plan was unavailable. The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2015	2014	2013	2012		2011	2010
\$ 1,062,310	\$ 1,051,862	\$ 1,099,194	\$	840,192	\$ 899,909	\$ 849,466
 (1,062,310)	 (1,051,862)	 (1,099,194)		(840,192)	 (899,909)	 (849,466)
\$ -	\$ -	\$ -	\$		\$ -	\$ _
\$ 8,852,583	\$ 8,765,517	\$ 8,455,338	\$	8,401,920	\$ 8,999,090	\$ 9,523,161
12.00%	12.00%	13.00%		10.00%	10.00%	8.92%
\$ 32,024	\$ 33,639	\$ 41,293	\$	24,226	\$ 23,359	\$ 30,543
 (32,024)	(33,639)	(41,293)		(24,226)	 (23,359)	(30,543)
\$ 	\$ <u>-</u>	\$ 	\$		\$ 	\$ -
\$ 266,867	\$ 280,325	\$ 317,638	\$	304,730	\$ 293,824	\$ 315,201
12.00%	12.00%	13.00%		7.95%	7.95%	9.69%

\$ 16,968

(16,968)

\$ -

\$ 178,611

9.50%

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN YEARS

	2019			2018	2017	2016		
Police:								
Contractually required contribution	\$	653,581	\$	638,448	\$ 626,944	\$	565,437	
Contributions in relation to the contractually required contribution		(653,581)		(638,448)	(626,944)		(565,437)	
Contribution deficiency (excess)	\$	_	\$		\$ _	\$	_	
City's covered payroll	\$	3,439,900	\$	3,360,253	\$ 3,299,705	\$	2,975,984	
Contributions as a percentage of covered payroll		19.00%		19.00%	19.00%		19.00%	
Fire:								
Contractually required contribution	\$	1,004,041	\$	962,103	\$ 979,512	\$	891,776	
Contributions in relation to the contractually required contribution		(1,004,041)		(962,103)	(979,512)		(891,776)	
Contribution deficiency (excess)	\$		\$		\$ 	\$		
City's covered payroll	\$	4,272,515	\$	4,094,055	\$ 4,168,136	\$	3,794,791	
Contributions as a percentage of covered payroll		23.50%		23.50%	23.50%		23.50%	

2015	2014	2013	2012		2011			2010		
\$ 627,507	\$ 601,854	\$ 458,153	\$	358,771	\$	366,291	\$	371,980		
 (627,507)	 (601,854)	 (458,153)		(358,771)		(366,291)		(371,980)		
\$ 	\$ 	\$ 	\$		\$		\$			
\$ 3,302,668	\$ 3,167,653	\$ 2,884,489	\$	2,813,890	\$	2,872,871	\$	2,917,490		
19.00%	19.00%	15.88%		12.75%		12.75%		12.75%		
\$ 1,005,906	\$ 932,687	\$ 761,664	\$	643,400	\$	631,257	\$	614,776		
 (1,005,906)	 (932,687)	 (761,664)		(643,400)		(631,257)		(614,776)		
\$ 	\$ 	\$ 	\$		\$		\$			
\$ 4,280,451	\$ 3,968,881	\$ 3,736,700	\$	3,729,855	\$	3,659,461	\$	3,563,919		
23.50%	23.50%	20.38%		17.25%		17.25%		17.25%		

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST THREE YEARS

	2019		2018		2017	
City's proportion of the net OPEB liability		0.067747%		0.069560%		0.068173%
City's proportionate share of the net OPEB liability City's covered payroll	\$ \$	8,832,609 9,854,554	\$ \$	7,553,704 9,863,397	\$ \$	6,885,679 9,223,372
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	φ	89.63%	Ф	76.58%	Ф	74.65%
Plan fiduciary net position as a percentage of the total OPEB liability		46.33%		54.14%		54.05%

Note: Information prior to 2017 was unavailable. The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST THREE YEARS

	 2019	 2018	 2017
City's proportion of the net OPEB liability	0.333438%	0.347065%	0.330100%
City's proportionate share of the net OPEB liability	\$ 3,036,464	\$ 19,664,240	\$ 15,669,105
City's covered payroll	\$ 7,454,308	\$ 7,467,841	\$ 6,770,775
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	40.73%	263.32%	231.42%
Plan fiduciary net position as a percentage of the total OPEB liability	46.57%	14.13%	15.96%

Note: Information prior to 2017 was unavailable. The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TEN YEARS

	2019		 2018	 2017	2016	
Contractually required contribution	\$	4,312	\$ 3,239	\$ 102,171	\$	183,741
Contributions in relation to the contractually required contribution		(4,312)	 (3,239)	(102,171)		(183,741)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$	
City's covered payroll	\$	10,263,854	\$ 9,854,554	\$ 9,863,397	\$	9,223,372
Contributions as a percentage of covered payroll		0.04%	0.03%	1.04%		1.99%

 2015	 2014	 2013		2012		2011		2010
\$ 182,389	\$ 180,507	\$ 87,730	\$	354,513	\$	377,740	\$	497,876
 (182,389)	 (180,507)	 (87,730)		(354,513)		(377,740)		(497,876)
\$ 	\$ 	\$ 	\$		\$		\$	
\$ 9,298,061	\$ 9,045,842	\$ 8,772,976	\$	8,706,650	\$	9,292,914	\$	9,838,362
1.96%	2.00%	1.00%		4.07%		4.06%		5.06%

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN YEARS

	 2019	2018	2017	2016
Police:	 		 	
Contractually required contribution	\$ 17,199	\$ 16,801	\$ 16,499	\$ 14,880
Contributions in relation to the contractually required contribution	 (17,199)	 (16,801)	 (16,499)	 (14,880)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$
City's covered payroll	\$ 3,439,900	\$ 3,360,253	\$ 3,299,705	\$ 2,975,984
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%
Fire:				
Contractually required contribution	\$ 21,363	\$ 20,470	\$ 20,841	\$ 18,974
Contributions in relation to the contractually required contribution	 (21,363)	 (20,470)	 (20,841)	 (18,974)
Contribution deficiency (excess)	\$ -	\$ 	\$ -	\$
City's covered payroll	\$ 4,272,515	\$ 4,094,055	\$ 4,168,136	\$ 3,794,791
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2015	 2014	 2013	 2012		2011	2010		
\$ 16,960	\$ 14,570	\$ 105,132	\$ 189,938	\$	193,919	\$	196,930	
 (16,960)	(14,570)	 (105,132)	(189,938)		(193,919)		(196,930)	
\$ -	\$ 	\$ -	\$ -	\$	-	\$	_	
\$ 3,302,668	\$ 3,167,653	\$ 2,884,489	\$ 2,813,890	\$	2,872,871	\$	2,917,490	
0.50%	0.46%	3.64%	6.75%		6.75%		6.75%	
\$ 21,402	\$ 18,115	\$ 136,413	\$ 251,765	\$	247,013	\$	240,564	
 (21,402)	 (18,115)	 (136,413)	 (251,765)		(247,013)		(240,564)	
\$ <u>-</u>	\$ 	\$ <u>-</u>	\$ 	\$		\$		
\$ 4,280,451	\$ 3,968,881	\$ 3,736,700	\$ 3,729,855	\$	3,659,461	\$	3,563,919	
0.50%	0.46%	3.65%	6.75%		6.75%		6.75%	

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

PENSION

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018. For 2019 the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple. There were no changes in assumptions for 2019.

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

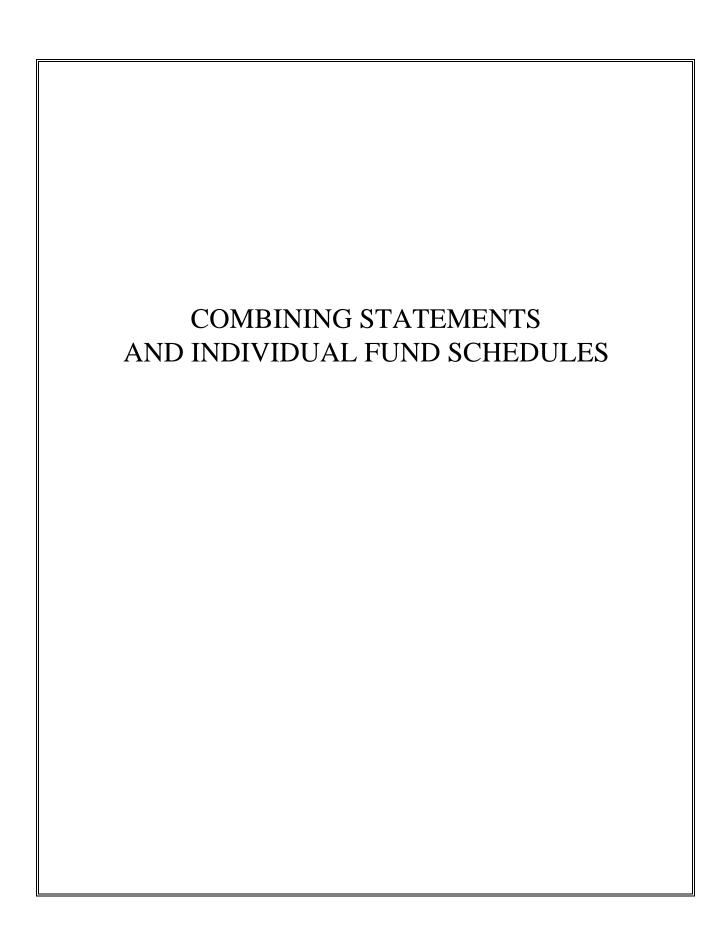
Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2019.

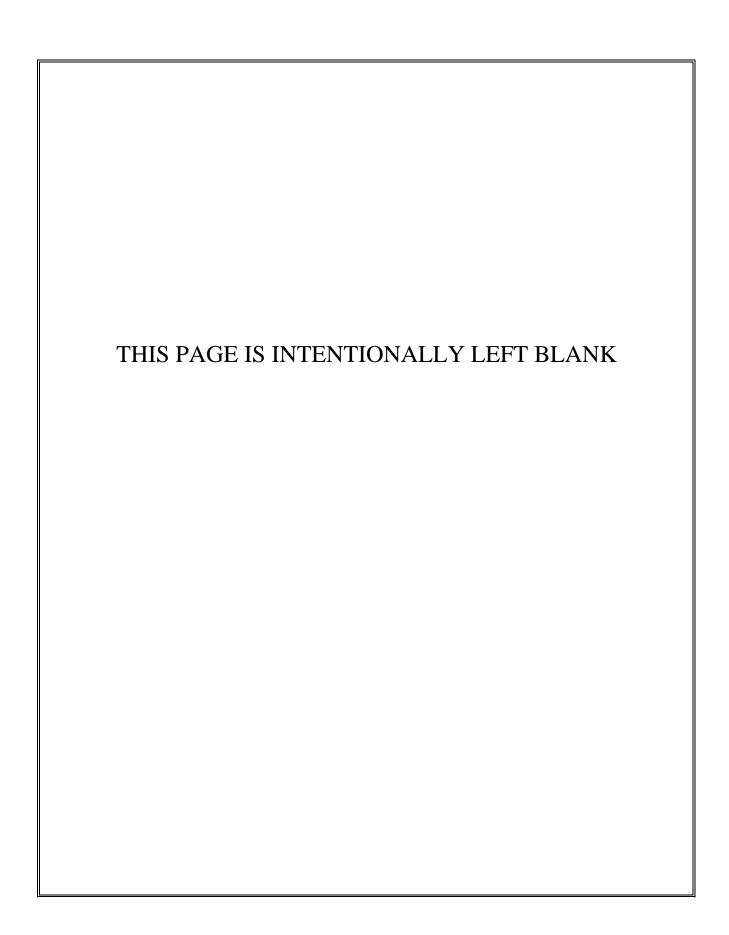
Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25%, ultimate in 2029.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018. For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66%.





INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

GENERAL FUND

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

SPECIAL REVENUE FUNDS

The special revenue funds are used to account for all specific financial resources (other than major capital projects) that are legally restricted or committed for specified expenditure purposes. The following are the special revenue funds which the City operates:

Major Special Revenue Fund

EMS/Fire Tax Levy Fund

This fund accounts for proceeds of levy money that is legally restricted to expenditures to provide EMS and fire protection services.

Nonmajor Special Revenue Funds

Street Construction Fund

This fund accounts for the portion of state gasoline tax and motor vehicle registration fees designated for the maintenance of the streets within the City.

State Highway Improvement Fund

This fund accounts for the portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of state highways within the City.

Police Pension and Disability Fund

This fund accounts for property taxes levied and other monies for the payment of the accrued liability for police disability and pension benefits.

Fire Pension and Disability Fund

This fund accounts for property taxes levied and other monies for the payment of the accrued liability for fire disability and pension benefits.

Motor Vehicle License Tax Fund

This fund accounts for the additional motor vehicle registration fees designated for maintenance and repair of streets within the City.

ODNR Litter Prevention Grant Fund

This fund accounts for grants received from the Ohio Department of Natural Resources and Summit County for the City's litter prevention program.

EMS Transport Fees Fund

This fund accounts for EMS transport fees collected and to disburse collections in accordance with City policy.

Police Enforcement and Education Fund

This fund accounts for proceeds of fines imposed by the Municipal Court for alcohol related offenses involving the operation of a motor vehicle. Fines collected are used for law enforcement and educating the public of the dangers of operating a motor vehicle while under the influence of alcohol.

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

Nonmajor Special Revenue Funds (Continued)

Special Assessment Improvements Fund

This fund accounts for the collected taxes levied by special assessment where specified improvements were levied to specific taxpayers and expenditures to pay the related applicable debt payments and the costs associated with collection and payment.

Tree Trust Fund

This fund accounts for donations or restitutions for damages for planting and relocation of trees and other greenery within the City.

Communications Tower Fund

This fund accounts for monies received from carriers using the GTE MobilNet Communication Tower. Monies are used for park improvements.

Cemetery Trust Fund

This fund accounts for sale of graves, opening and closing of same, sale of monuments, tombs or vaults, burying ashes and disinterment.

Park Improvements Fund

This fund accounts for contributions from residents, civic groups, industries or other gratuitous donors for improvements of City parks.

Other Nonmajor Special Revenue Funds

Federal Law Enforcement Forfeited Fees

Community Events Safety Town D.A.R.E. Program

Fire Department Emergency Equipment Police Department Emergency Equipment

Parks Lodge Improvements Community Relations SS Ballfield Complex City Lodging Tax Enhanced 911 Wireless Police Officer Training Youth Division Teen Center **FEMA**

Court Special Projects
Probation Services
Indigent Drivers
Court Technology
Court Clerk Technology
IDIA Monitoring
9-11 Memorial
Police Forfeited Cash
Police Drug Forfeited Cash
Fire Bond Insurance
Community Development

The following funds are included in the general fund (GAAP-basis), but have a separate legally adopted budget (budget basis). These funds are not included in the combining statements for the nonmajor special revenue funds since they are reported in the general fund (GAAP-basis); however, the budgetary schedule for these funds are presented in this section.

Residential Snow Removal Fund

This fund accounts for transfers from the general fund to provide for residential snow removal within the City.

Park and Recreation Deposits Fund

To account for the receipt and subsequent refund of Parks and Recreation deposit monies for rentals to cover extraordinary events or damages.

Road Construction Bonds Fund

To account for deposits from contractors, held by the City to ensure compliance with the contract.

Allotment Deposits Fund

To account for deposits from subdivision developers for engineering oversight.

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

Miscellaneous Service Deposits Fund

To account for various service department non-recurring deposits.

Other General (GAAP-basis) Funds

Payroll Advance Rotary Deferred Compensation Rotary Flexible Spending Plan Unclaimed Court Bonds Unclaimed Money

NONMAJOR DEBT SERVICE FUND

General Obligation Bond Retirement Fund

This fund accounts for the resources that are used for the payment of principal, interest, and other fiscal charges on general obligation debt.

MAJOR CAPITAL PROJECTS FUND

The capital project funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary fund types. Following is a description of the City's capital projects fund:

General Capital Improvements Fund

This fund accounts for the portion of municipal income tax designated by Council for the purpose of improving, constructing, maintaining, and purchasing the capital items necessary to enhance the operation of the City.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other taxes	\$ 5,701,755	\$ 5,686,589	\$ 5,038,498	\$ (648,091)
Income taxes	14,340,893	14,340,893	11,668,467	(2,672,426)
Special assessments	5,000	5,000	3,173	(1,827)
Charges for services	457,000	457,000	417,177	(39,823)
Licenses and permits	1,162,500	1,162,500	1,000,742	(161,758)
Fines and forfeitures	2,675,000	2,675,000	2,468,689	(206,311)
Intergovernmental	2,394,321	2,416,217	2,222,979	(193,238)
Investment income	456,000	456,000	334,310	(121,690)
Rental	200,000	200,000	192,034	(7,966)
Contributions and donations	15,000	15,000	10,975	(4,025)
Other	912,000	912,000	556,128	(355,872)
Total revenues	28,319,469	28,326,199	23,913,172	(4,413,027)
Expenditures: Current:				
General government				
City Council				
Personal services	216,703	216,703	216,700	3
Other	19,418	19,418	19,416	2
Mayor's Office	17,410	17,410	17,410	-
Personal services	308,905	308,905	308,711	194
Other	16,892	16,892	15,830	1,062
Finance Department	10,0,2	10,072	10,000	,
Personal services	476,672	476,672	476,669	3
Other	61,619	61,619	61,360	259
Law Department	,	,	,	
Personal services	449,216	449,216	449,214	2
Other	79,618	79,618	79,486	132
Civil Service Commission				
Other	849	849	456	393
Computer Services				
Personal services	359,852	359,852	357,603	2,249
Other	191,156	191,156	145,218	45,938
Service-Administration				
Personal services	275,577	275,577	275,574	3
Other	28,881	28,881	19,149	9,732
Service-Engineer				
Personal services	311,866	311,866	311,862	4
Other	57,970	57,970	50,346	7,624
Service-City Hall				_
Personal services	509,266	509,266	509,261	5
Other	321,879	321,879	243,405	78,474
Service-Office	***	***	21 - 122	7.627
Personal services	222,059	222,059	216,432	5,627
Other	29,075	29,075	26,865	2,210
Income Tax	202 655	202 657	202 777	0.000
Personal services	302,657	302,657	293,777	8,880 67.513
Other	817,086	817,086	749,573	67,513
Human Resources	20.002	20.002	20.700	212
Personal services	30,992	30,992	30,780	212
Other	34,629	34,629	11,819	22,810

--Continued

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND - (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	d Amounts		Variance with Final Budget Positive
	<u>Original</u>	Final	Actual	(Negative)
Public Defender				Ф. 1.100
Other	\$ 3,230	\$ 3,230	\$ 2,040	\$ 1,190
Other	15,677	15,677	15,677	_
Municipal Court - Judges	13,077	13,077	13,077	
Personal services	1,574,571	1,574,571	1,479,829	94,742
Other	176,552	176,552	155,822	20,730
Clerk of Courts Personal services	1 174 221	1 174 221	1,174,218	3
Other	1,174,221 188,502	1,174,221 188,502	1,174,218	9,660
County and State Fees	100,502	100,502	170,042	7,000
Other	182,784	182,784	179,459	3,325
Miscellaneous				
Other	3,039,699	3,039,699	608,616	2,431,083
Total general government	11,478,073	11,478,073	8,664,009	2,814,064
Security of persons and property				
Police				
Personal services	5,167,086	5,167,086	5,167,079	7
Other	677,187	777,187	640,407	136,780
Fire	2.017.505	2.017.505	2.017.570	16
Personal services	3,917,595 470,608	3,917,595 570,608	3,917,579 411.027	159,581
Police/Fire Communications	470,000	370,000	411,027	137,301
Personal services	1,191,363	1,191,363	1,191,361	2
Other	140,202	140,202	130,011	10,191
Public Safety Service				
Other	121,000	121,000	121,000	- 206 577
Total security of persons and property	11,685,041	11,885,041	11,578,464	306,577
Public health				
Service - Cemetery				
Personal services	103,586	103,586	103,584	2
Other	38,050	38,050	37,215	835
County Health - Subsidy	200,000	200,000	294 500	2 401
Other	288,000 429,636	288,000 429,636	284,599 425,398	3,401 4,238
Total public ficulting 1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.	427,030	427,030	425,576	4,236
Leisure time activities				
Parks and Recreation - Administration				
Personal services	130,846	130,846	130,264	582
Other	12,541	12,541	12,507	34
Parks and Recreation - Recreation Personal services	520,831	520,831	520,820	11
Other	207,098	207,098	520,820 196,896	10,202
Parks and Recreation - Facility	201,070	201,070	170,070	10,202
Other	7,076	7,076	4,996	2,080

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND - (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amou	ints				oriance with
		Original		Final		Actual	(Positive (Negative)
Parks and Recreation - Service		g						
Personal services	\$	461,001	\$	461,001	\$	460,728	\$	273
Other		263,878		263,878		235,254		28,624
Total leisure time activities		1,603,271		1,603,271		1,561,465		41,806
Community and economic environment								
Planning and Development								-
Personal services		195,411		195,411		195,400		11
Other		35,420		35,420		31,913		3,507
Service - Tree Program								
Personal services		314,645		314,645		314,636		9 7.420
Other		69,056		69,056		61,617		7,439
Service - Building Inspection		421.051		421.051		420.456		2,495
Personal services		431,951 17,157		431,951 17,157		429,456 16,881		2,493
Total community and economic development.		1,063,640		1,063,640	-	1,049,903		13,737
,	-	1,003,040	-	1,003,040	-	1,042,203	-	13,737
Transportation								
Street Repair								
Personal services		7,872		7,872		7,872		-
Other		16,284		16,284		15,462		822
Other		7,100		7,100		6,941		159
Total transportation		31,256		31,256		30,275		981
Total expenditures		26,290,917		26,490,917		23,309,514		3,181,403
Excess of revenues over expenditures		2,028,552		1,835,282		603,658		(1,231,624)
Other financing sources (uses):								
Transfers in		1,349,400		1,349,400		581,449		(767,951)
Transfers (out)		(1,016,224)		(1,016,224)		(948,422)		67,802
Total other financing sources (uses)		333,176		333,176		(366,973)		(700,149)
Net change in fund balance		2,361,728		2,168,458		236,685		(1,931,773)
Unencumbered fund balance at beginning of year		5,556,335		5,556,335		5,556,335		-
Prior year encumbrances appropriated		454,433		454,433		454,433		
Unencumbered fund balance at end of year	\$	8,372,496	\$	8,179,226	\$	6,247,453	\$	(1,931,773)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS/FIRE TAX LEVY FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other local taxes	\$ 1,986,976	\$ 1,981,690	\$ 1,755,840	\$ (225,850)
Intergovernmental	429,300	429,300	282,588	(146,712)
Other	51,000	51,000	26,070	(24,930)
Total revenues	2,467,276	2,461,990	2,064,498	(397,492)
Expenditures:				
Current:				
Security of persons and property				
Personal services	1,826,454	1,937,459	1,892,314	45,145
Other	265,406	281,536	62,359	219,177
Capital outlay				
Other	47,135	50,000	9,019	40,981
Total expenditures	2,138,995	2,268,995	1,963,692	305,303
Excess of revenues over expenditures	328,281	192,995	100,806	(92,189)
Other financing sources:				
Transfers in	523,800	523,800	-	(523,800)
Total other financing sources	523,800	523,800		(523,800)
Net change in fund balance	852,081	716,795	100,806	(615,989)
Unencumbered fund balance at beginning of year.	145,817	145,817	145,817	-
Prior year encumbrances appropriated	1,678	1,678	1,678	
Unencumbered fund balance at end of year	\$ 999,576	\$ 864,290	\$ 248,301	\$ (615,989)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL CAPITAL IMPROVEMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

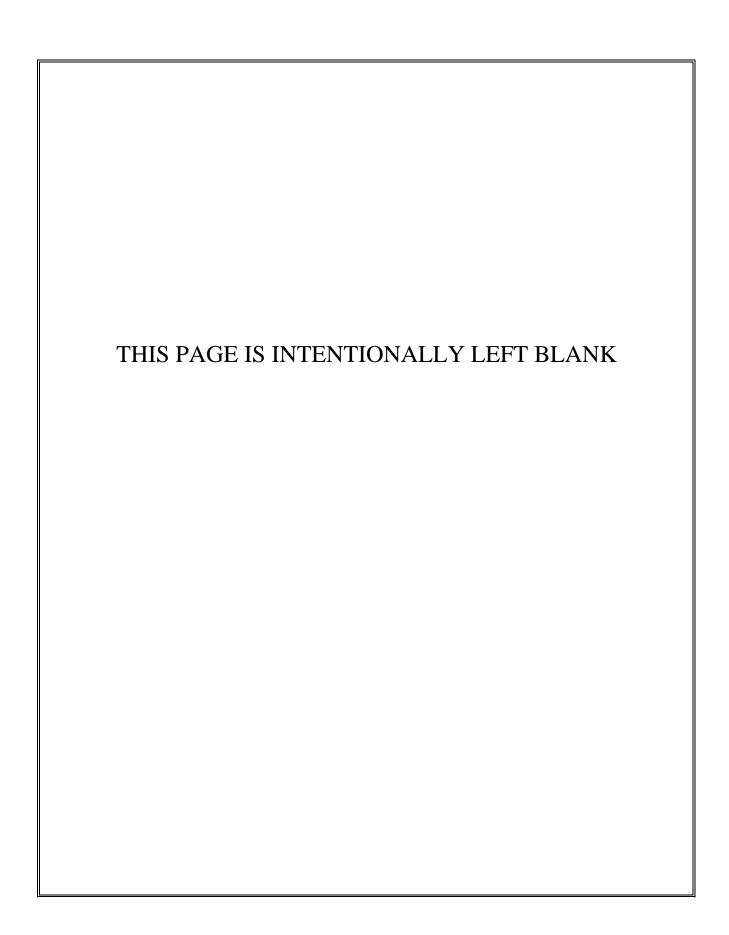
	Budgeted	d Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:	<u> </u>			
Income taxes	\$ 7,329,038	\$ 7,329,038	\$ 4,102,975	\$ (3,226,063)
Intergovernmental	2,530,962	2,530,962	873,309	(1,657,653)
Special assessments	10,000	10,000	511	(9,489)
Rental	100,000	100,000	68,000	(32,000)
Contributions and donations	5,000	5,000	438	(4,562)
Other	105,000	105,000	41,270	(63,730)
Total revenues	10,080,000	10,080,000	5,086,503	(4,993,497)
Expenditures:				
Capital outlay				
Other	5,387,866	6,387,866	4,128,585	2,259,281
Debt service:				
Principal retirement	8,000,000	8,000,000	2,255,000	5,745,000
Interest and fiscal charges	2,000,000	2,000,000	162,726	1,837,274
Total expenditures	15,387,866	16,387,866	6,546,311	9,841,555
Excess of expenditures over revenues	(5,307,866)	(6,307,866)	(1,459,808)	4,848,058
Other financing sources:				
Sale of notes	14,000,000	14,000,000	1,700,000	(12,300,000)
Premium on notes	-	-	8,398	8,398
Transfers in	500,000	500,000	434,242	(65,758)
Total other financing sources	14,500,000	14,500,000	2,142,640	(12,357,360)
Net change in fund balance	9,192,134	8,192,134	682,832	(7,509,302)
Unencumbered fund balance at beginning of year.	2,475,150	2,475,150	2,475,150	-
Prior year encumbrances appropriated	707,271	707,271	707,271	
Unencumbered fund balance at end of year	\$ 12,374,555	\$ 11,374,555	\$ 3,865,253	\$ (7,509,302)

BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2019

		Nonmajor cial Revenue Funds	Deb	onmajor ot Service Fund		al Nonmajor vernmental Funds
Assets:	¢	4 212 071	Ф		ф	4 212 071
Equity in pooled cash and cash equivalents	\$	4,312,071	\$	-	\$	4,312,071
Cash in segregated accounts		69,625		-		69,625
Property taxes		546,176		-		546,176
Income taxes		134,578		37,898		172,476
Accounts		154,471		-		154,471
Intergovernmental		1,108,462		-		1,108,462
Materials and supplies inventory		476,723		-		476,723
Prepayments		9,991		-		9,991
Total assets	\$	6,812,097	\$	37,898	\$	6,849,995
Liabilities:						
Accounts payable	\$	271,099	\$	-	\$	271,099
Contracts payable		21,435				21,435
Accrued wages and benefits payable		3,258		-		3,258
Intergovernmental payable		164,280		-		164,280
Total liabilities		460,072				460,072
Deferred inflows of resources:						
Property taxes levied for the next fiscal year		461,400		-		461,400
Delinquent property tax revenue not available		14,316		-		14,316
Income tax revenue not available		20,374		5,737		26,111
Intergovernmental nonexchange transactions		702,814				702,814
Total deferred inflows of resources		1,198,904		5,737		1,204,641
Fund balances:						
Nonspendable		486,714		-		486,714
Restricted		3,221,078		-		3,221,078
Committed		1,600,307		32,161		1,632,468
Unassigned (deficit)	-	(154,978)				(154,978)
Total fund balances		5,153,121		32,161		5,185,282
Total liabilities, deferred inflows of resources and fund balances	¢	6 912 007	¢	27 909	¢	6 940 005
of resources and rund varances	\$	6,812,097	\$	37,898	\$	6,849,995

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	onmajor ial Revenue Funds	onmajor bt Service Fund	al Nonmajor vernmental Funds
Revenues:			
Property and other local taxes	\$ 787,464	\$ -	\$ 787,464
Income taxes	1,226,404	272,306	1,498,710
Special assessments	37,046	-	37,046
Charges for services	809,497	-	809,497
Licenses and permits	7,500	-	7,500
Fines and forfeitures	1,057,643	-	1,057,643
Intergovernmental	2,724,182	-	2,724,182
Investment income	37,078	-	37,078
Rent	132,173	-	132,173
Contributions and donations	25,811	-	25,811
Other	 210,763		 210,763
Total revenues	 7,055,561	 272,306	 7,327,867
Expenditures:			
Current:			
General government	626,936	-	626,936
Security of persons and property	2,039,765	-	2,039,765
Public health	48,855	-	48,855
Leisure time activities	149,579	-	149,579
Community and economic development	48,263	-	48,263
Transportation	2,913,525	-	2,913,525
Capital outlay	1,238,529	-	1,238,529
Debt service:			
Principal retirement	85,000	233,478	318,478
Interest and fiscal charges	 45,450	 125,574	 171,024
Total expenditures	 7,195,902	 359,052	 7,554,954
Excess of expenditures over revenues	 (140,341)	 (86,746)	 (227,087)
Other financing sources (uses):			
Transfers in	1,180,884	-	1,180,884
Transfers (out)	 (1,275,153)	 	 (1,275,153)
Total other financing sources (uses)	 (94,269)	 	 (94,269)
Net change in fund balances	(234,610)	(86,746)	(321,356)
Fund balances at beginning of year (restated)	5,387,731	118,907	5,506,638
Fund balances at end of year	\$ 5,153,121	\$ 32,161	\$ 5,185,282



COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

	Co	Street onstruction	State lighway provement	ce Pension Disability		e Pension Disability
Assets:						
Equity in pooled cash and cash equivalents	\$	1,526,362	\$ 69,562	\$ -	\$	-
Cash in segregated accounts		-	-	-		-
Receivables:						
Property taxes		-	-	237,858		237,858
Income taxes		134,578	-	-		-
Accounts		- 0.41.770	76.261	14.075		14.075
Intergovernmental		941,778	76,361	14,875		14,875
Materials and supplies inventory		476,723	-	-		-
Prepayments		9,991	 	 -	-	-
Total assets	\$	3,089,432	\$ 145,923	\$ 252,733	\$	252,733
Liabilities:						
Accounts payable	\$	169,864	\$ 8,074	\$ -	\$	-
Contracts payable		-	-	-		-
Accrued wages and benefits payable		-	-	-		-
Intergovernmental payable		4,479	 58	 75,559		79,419
Total liabilities		174,343	 8,132	75,559		79,419
Deferred inflows of resources:						
Property taxes levied for the next fiscal year		-	-	230,700		230,700
Delinquent property tax revenue not available		-	-	7,158		7,158
Income tax revenue not available		20,374	-	-		-
Intergovernmental nonexchange transactions		622,583	 50,481	 14,875		14,875
Total deferred inflows of resources		642,957	 50,481	 252,733		252,733
Fund balances:						
Nonspendable		486,714	_	_		-
Restricted		1,785,418	87,310	-		-
Committed		-	-	-		-
Unassigned (deficit)			 	 (75,559)		(79,419)
Total fund balances (deficit)		2,272,132	 87,310	 (75,559)		(79,419)
Total liabilities, deferred inflows						
of resources and fund balances	\$	3,089,432	\$ 145,923	\$ 252,733	\$	252,733

Motor Vehicle cense Tax	ODNR Litter Prevention Grant		EMS Transport Fees		Enforcement Assessme		Special sessment rovements	Tree Trust		
\$ 129,192	\$	7,294 -	\$	437,369	\$	7,120 248	\$	11,694	\$	165,501
-		-		-		-		-		-
-		-		120.510		-		-		-
19,612		34,837		132,519		-		-		-
-		- -		-		-		-		-
\$ 148,804	\$	42,131	\$	569,888	\$	7,368	\$	11,694	\$	165,501
\$ -	\$	-	\$	16,783	\$	-	\$	3,466	\$	-
-		-		-		-		-		-
-		58 140		816		-		158		-
 -		198		17,599		-		3,624		-
-		-		-		-		-		-
-		-		-		-		-		-
- -		-		- -		- -		- -		- -
		-		-		-				-
148,804		41,933		-		7,368		8,070		-
-		-		552,289		-		-		165,501
148,804		41,933		552,289		7,368		8,070		165,501
\$ 148,804	\$	42,131	\$	569,888	\$	7,368	\$	11,694	\$	165,501

^{- -} Continued

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2019

		munications Tower		metary Trust	Imp	Park rovements	Enfe	eral Law orcement eited Fees
Assets:	Φ.	00.054	Φ.	0.454		45 -4 -	Φ.	15.10
Equity in pooled cash and cash equivalents Cash in segregated accounts	\$	90,954	\$	8,474 -	\$	17,616 -	\$	15,619
Property taxes		-		-		-		-
Income taxes		-		-		-		-
Accounts		21,952		-		-		-
Intergovernmental		_		-		_		-
Prepayments		_ _		_		_		_
Total assets	\$	112,906	\$	8,474	\$	17,616	\$	15,619
Liabilities:	¢.		¢.	1 202	¢		¢.	
Accounts payable	\$	21,435	\$	1,302	\$	-	\$	-
Accrued wages and benefits payable		21,433		-		_		_
Intergovernmental payable		_		59		_		_
Total liabilities		21,435		1,361		-		-
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		_		_		-		_
Delinquent property tax revenue not available		-		-		-		-
Income tax revenue not available		-		-		-		-
Intergovernmental nonexchange transactions								
Total deferred inflows of resources		<u>-</u>						
Fund balances:								
Nonspendable		-		-		_		-
Restricted		-		7,113		-		15,619
Committed		91,471		-		17,616		-
Unassigned (deficit)				-		-		
Total fund balances (deficit)		91,471		7,113		17,616		15,619
Total liabilities, deferred inflows								
of resources and fund balances	\$	112,906	\$	8,474	\$	17,616	\$	15,619

nmunity Events	own	.A.R.E. rogram	Em	epartment ergency uipment	En	Department nergency uipment	ks Lodge rovements
\$ 6,852	\$ 382	\$ 18,249	\$	4,970	\$	18,820	\$ 15,614
-	-	-		-		-	-
-	-	-		-		-	-
-	-	-		-		-	-
-	-	-		-		-	-
<u> </u>	- -	 <u>-</u>				<u>-</u>	 -
\$ 6,852	\$ 382	\$ 18,249	\$	4,970	\$	18,820	\$ 15,614
\$ 2,760	\$ -	\$ -	\$	250	\$	673	\$ -
-	-	-		-		-	-
 <u> </u>	 <u>-</u>	 22		<u>-</u>		<u>-</u>	 -
2,760	 	 22		250		673	 -
-	-	-		-		-	-
-	-	-		-		-	-
 		 					 -
 	 	 -		-			 -
4,092	-	-		-		- 10 147	-
4,092 - -	382	18,227		4,720		18,147	15,614
4,092	382	18,227		4,720		18,147	15,614
\$ 6,852	\$ 382	\$ 18,249	\$	4,970	\$	18,820	\$ 15,614

^{- -} Continued

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2019

	nmunity elations	SS allfield omplex	Lo	City dging Tax	nhanced Wireless
Assets:		_			 _
Equity in pooled cash and cash equivalents	\$ 8,374	\$ 2,005	\$	677,540	\$ 251,922
Cash in segregated accounts	-	-		-	-
Property taxes	-	-		70,460	-
Income taxes	-	-		-	-
Accounts	-	-		-	-
Intergovernmental	-	-		-	3,580
Materials and supplies inventory	-	-		-	-
Prepayments	 	 		<u> </u>	 <u> </u>
Total assets	\$ 8,374	\$ 2,005	\$	748,000	\$ 255,502
Liabilities:					
Accounts payable	\$ 63	\$ -	\$	5,042	\$ -
Contracts payable	-	-		-	-
Accrued wages and benefits payable	-	-		904	-
Intergovernmental payable	 -	 		2,156	
Total liabilities	 63	 		8,102	
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	-	-		-	-
Delinquent property tax revenue not available	-	-		-	-
Income tax revenue not available	-	-		-	-
Intergovernmental nonexchange transactions	 	 		<u> </u>	
Total deferred inflows of resources	 	 			
Fund balances:					
Nonspendable	-	-		-	-
Restricted	-	-		-	255,502
Committed	8,311	2,005		739,898	-
Unassigned (deficit)	 	 			
Total fund balances (deficit)	8,311	2,005		739,898	255,502
Total liabilities, deferred inflows					
of resources and fund balances	\$ 8,374	\$ 2,005	\$	748,000	\$ 255,502

e Officer aining	Court ial Projects	obation ervices	ndigent Drivers		Court chnology		urt Clerk chnology
\$ 249	\$ 302,672 44,733	\$ 41,483 12,386	\$ 223,662 2,071	\$	25,387 3,973	\$	154,779 4,178
-	-	-	-		-		-
-	-	-	-		-		-
-	-	-	893		-		-
-	-	-	-		-		-
\$ 249	\$ 347,405	\$ 53,869	\$ 226,626	\$	29,360	\$	158,957
\$ -	\$ -	\$ 22,457	\$ -	\$	10,553	\$	29,812
-	-	-	-		-		-
-	-	-	-		1,148		1,148
-	 	 22,457	 	-	707 12,408	-	707 31,667
		22,137			12,100		31,007
-	-	-	-		-		-
-	-	-	-		-		-
<u>-</u>	 - -	- -	- -		<u>-</u>		-
 <u>-</u>	 <u>-</u>	 <u>-</u>	 <u>-</u>				-
- 249	- 347,405	31,412	- 226,626		- 16,952		- 127,290
	- -	51,712	-		-		-
 249	 347,405	 31,412	226,626		16,952		127,290
 	 347,403	 31,412	220,020		10,932		127,290
\$ 249	\$ 347,405	\$ 53,869	\$ 226,626	\$	29,360	\$	158,957

^{- -} Continued

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2019

	IDIA nitoring	9-11 emorial	olice ited Cash	ce Drug eited Cash
Assets:				
Equity in pooled cash and cash equivalents	\$ -	\$ 2,500	\$ 929	\$ 65,925
Cash in segregated accounts	882	-	-	1,154
Property taxes	-	-	-	-
Accounts	1,651	-	-	-
Materials and supplies inventory	-	-	-	-
Prepayments	 	 	 <u>-</u>	
Total assets	\$ 2,533	\$ 2,500	\$ 929	\$ 67,079
Liabilities:				
Accounts payable	\$ -	\$ -	\$ -	\$ -
Contracts payable	-	-	-	-
Accrued wages and benefits payable	-	-	-	-
Intergovernmental payable	 	 	 	
Total liabilities	 	 	 	
Deferred inflows of resources:				
Property taxes levied for the next fiscal year	-	-	-	-
Delinquent property tax revenue not available	-	-	-	-
Income tax revenue not available	-	-	-	-
Intergovernmental nonexchange transactions		 <u> </u>	 	
Total deferred inflows of resources	 	 	 	
Fund balances:				
Nonspendable	-	-	-	-
Restricted	2,533	-	929	67,079
Committed	 -	 2,500	 - -	 - -
Total fund balances (deficit)	 2,533	 2,500	 929	 67,079
Total liabilities, deferred inflows of resources and fund balances	\$ 2,533	\$ 2,500	\$ 929	\$ 67.079
	 _,	 _,	 	 ,/

nmunity Plopment	Total Nonmajor cial Revenue Funds
\$ 3,000	\$ 4,312,071
-	69,625
_	546,176
-	134,578
-	154,471
-	1,108,462
-	476,723
 	 9,991
\$ 3,000	\$ 6,812,097
\$ - - - - - - - - -	\$ 271,099 21,435 3,258 164,280 460,072 461,400 14,316 20,374 702,814
_	1,198,904
3,000	486,714 3,221,078 1,600,307 (154,978)
 3,000	 5,153,121
\$ 3,000	\$ 6,812,097

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Street Construction	State Highway Improvement	Police Pension and Disability	Fire Pension and Disability
Revenues:				
Property and other local taxes	\$ -	\$ -	\$ 229,023	\$ 229,022
Income taxes	1,226,404	-	-	-
Special assessments	-	-	-	-
Charges for services	-	-	-	-
Licenses and permits	-	-	-	-
Intergovernmental	2,101,875	133,879	29,638	29,638
Investment income	20,960	772	29,036	29,038
Rent	20,700	-	_	_
Contributions and donations	-	-	-	-
Other	54,218	3,323	-	=
Total revenues	3,403,457	137,974	258,661	258,660
Total Tevenues.	3,403,437	137,774	230,001	250,000
Expenditures:				
Current:				
General government	-	-	-	-
Security of persons and property	-	-	672,551	701,743
Public health	-	-	-	-
Leisure time activities	-	-	-	-
Community and economic development	-	-	-	-
Transportation	2,818,499	95,026	-	-
Capital outlay	578,545	-	-	-
Principal retirement	-	-	-	-
Interest and fiscal charges				
Total expenditures	3,397,044	95,026	672,551	701,743
Excess (deficiency) of revenues				
over (under) expenditures	6,413	42,948	(413,890)	(443,083)
Other financing sources (uses):				
Transfers in	-	-	415,229	450,993
Transfers (out)				
Total other financing sources (uses)			415,229	450,993
Net change in fund balances	6,413	42,948	1,339	7,910
Fund balances (deficits) at beginning of year (restated).	2,265,719	44,362	(76,898)	(87,329)
Fund balances (deficits) at end of year	\$ 2,272,132	\$ 87,310	\$ (75,559)	\$ (79,419)

Motor Vehicle License Tax	ODNR Litter Prevention Grant	EMS Transport Fees	Police Enforcement and Education	Special Assessment Improvements	Tree Trust
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	36,780	266
-	-	766,176	-	-	-
-	-	-	-	-	-
247,645	34,837	-	1,757	-	-
1,825	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	111 650
249,470	34,837	766,176	1,757	36,780	111,659 111,925
-	-	593,281	-	28,929	-
-	30,303	-	-	-	-
-	-	-	-	-	67,391
-	-	-	-	-	-
250,000	-	90,206	-	-	-
<u>-</u>		85,000 45,450	<u> </u>		_
250,000	30,303	813,937		28,929	67,391
(530)	4,534	(47,761)	1,757	7,851	44,534
-	-	-	-	-	-
		<u> </u>			
- _	-	-			-
(530)	4,534	(47,761)	1,757	7,851	44,534
149,334	37,399	600,050	5,611	219	120,967
\$ 148,804	\$ 41,933	\$ 552,289	\$ 7,368	\$ 8,070	\$ 165,501

- - Continued

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2019

	 nunications Tower	metary Frust		Park ovements	Enfo	eral Law orcement eited Fees
Revenues:	 		,			
Property and other local taxes	\$ -	\$ -	\$	-	\$	-
Income taxes	-	-		-		-
Special assessments	-	-		-		-
Charges for services	-	-		-		-
Licenses and permits	-	-		-		-
Fines and forfeitures	-	-		-		-
Intergovernmental	-	-		-		-
Rent	132,173	-		-		-
Contributions and donations	3,949	_		1,000		_
Other	3,,,,,	22,154		1,000		_
Other	 _	 <u> </u>		-	-	_
Total revenues	 136,122	 22,154		1,000		
Expenditures:						
Current:						
General government	-	-		-		-
Security of persons and property	-	-		-		-
Public health	-	18,552		-		-
Leisure time activities	- 47.054	-		-		-
Community and economic development	47,854	-		-		-
Transportation	165,097	-		-		-
Debt service:	103,097	-		-		-
Principal retirement	-	-		-		-
Interest and fiscal charges	 	 				
Total expenditures	 212,951	 18,552				
Excess (deficiency) of revenues						
over (under) expenditures	 (76,829)	 3,602		1,000		
Other financing sources (uses):						
Transfers in	-	-		-		-
Transfers out	 	 			-	
Total other financing sources (uses)	 					
Net change in fund balances	 (76,829)	 3,602		1,000		-
Fund halanase (definite) at hazinning of your (neetsted)	168,300	3,511		16,616		15,619
Fund balances (deficits) at beginning of year (restated).	 100,300	 3,311	-	10,010		13,019
Fund balances (deficits) at end of year	\$ 91,471	\$ 7,113	\$	17,616	\$	15,619

nmunity Events		fety own	A.R.E. ogram	Eme	epartment ergency ipment	Em	Department ergency nipment	ss Lodge covements
\$ -	\$	-	\$ -	\$	-	\$	-	\$ -
6,846 7,500		- - -	- - -		- - -		- - -	18,925
- - -		- - -	- 16,847 -		- - -		- - -	- - -
7,700 9,384		6,600	 - - -		1,430		5,132	- - -
 31,430	-	6,600	 16,847		1,430	-	5,132	 18,925
_		_	_		_		_	_
-		8,978	7,272		250		2,916	-
71,141		-	-		-		-	9,962
-		-	-		-		-	-
-		-	-		-		-	3,282
 - -		- -	 - -		- -		- -	 - -
 71,141		8,978	 7,272		250		2,916	 13,244
 (39,711)		(2,378)	 9,575		1,180		2,216	 5,681
45,000		-	8,000		- -		- -	-
45,000			8,000		_		-	-
5,289		(2,378)	17,575		1,180		2,216	5,681
(1,197)		2,760	652		3,540		15,931	 9,933
\$ 4,092	\$	382	\$ 18,227	\$	4,720	\$	18,147	\$ 15,614

- - Continued

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2019

		nmunity lations		SS Ballfield Complex	Loc	City Iging Tax		hanced Wireless
Revenues:						220 440		
Property and other local taxes	\$	-	\$	-	\$	329,419	\$	-
Income taxes		-		-		-		-
Special assessments		-		-		-		-
Charges for services		-		-		-		-
Licenses and permits		-		-		-		-
Intergovernmental		-		-		-		59,336
e		-		-		-		39,330
Investment income		-		-		-		-
Contributions and donations		-		-		-		-
Other		-		5,305		1,840		-
Oulei		<u>-</u> _	-	3,303		1,040		
Total revenues				5,305		331,259		59,336
Expenditures:								
Current:								
General government		-		-		299,408		-
Security of persons and property		-		-		-		1,625
Public health		-		-		-		-
Leisure time activities		-		1,085		-		-
Community and economic development		409		-		-		-
Transportation		-		-		-		-
Capital outlay		-		4,300		-		97,382
Principal retirement		_		_		_		_
Interest and fiscal charges		_		_		_		_
Total expenditures	-	409		5,385	-	299,408	-	99,007
•								
Excess (deficiency) of revenues		(400)		(0.0)				/== -=-:
over (under) expenditures		(409)		(80)		31,851		(39,671)
Other financing sources (uses):								
Transfers in		2,200		-		-		-
Transfers out								
Total other financing sources (uses)		2,200						
Net change in fund balances		1,791		(80)		31,851		(39,671)
Fund balances (deficits) at beginning of year (restated).		6,520		2,085		708,047		295,173
Fund balances (deficits) at end of year	\$	8,311	\$	2,005	\$	739,898	\$	255,502

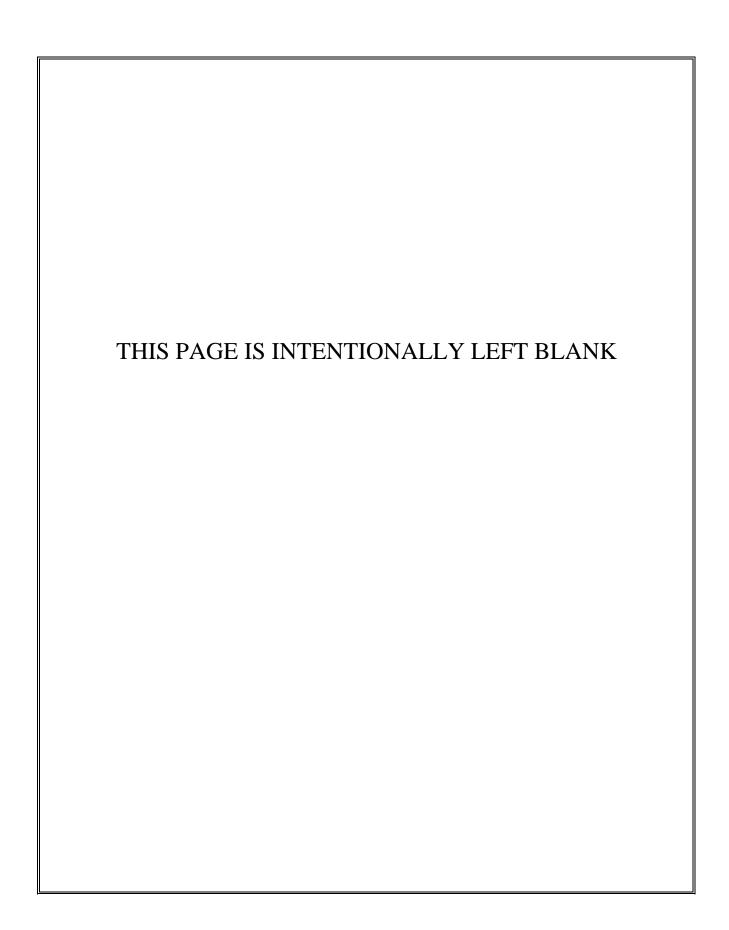
Police (Cor Special		Prob Ser	ation vices	ndigent Orivers	Court hnology	rt Clerk chnology
\$	-	\$	-	\$	-	\$ -	\$ -	\$ -
	-		-		-	-	-	-
	-		-		-	-	-	-
	_		_		-	-	-	-
	-		660,322		228,139	28,200	56,283	56,524
	-		13,521		-	28,448	-	-
	-		13,321		-	-	-	-
	-		-		-	-	-	-
						 	 1,104	 1,104
			673,843		228,139	 56,648	 57,387	 57,628
	-		-		138,029	-	79,083	110,416
	-		-		-	-	-	-
	=		-		-	-	-	-
	-		-		-	-	-	-
	-		-		670	-	6,971	24,901
					070		0,771	24,701
	-		-		-	-	-	-
				-		 	 	 -
					138,699	 -	 86,054	 135,317
			673,843		89,440	56,648	 (28,667)	 (77,689)
	- -		204,289 (930,691)		- (125,000)	15,173 (177,516)	40,000	-
			(726,402)		(125,000)	 (162,343)	 40,000	 _
			(52,559)	-	(35,560)	 (105,695)	11,333	 (77,689)
	-		(34,337)		(33,300)	(103,033)	11,333	(77,009)
	249		399,964		66,972	 332,321	 5,619	 204,979
\$	249	\$	347,405	\$	31,412	\$ 226,626	\$ 16,952	\$ 127,290

- - Continued

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2019

	IDIA Monitoring	9-11 Memorial	Police Forfeited Cash	Police Drug Forfeited Cash	
Revenues:					
Property and other local taxes	\$ -	\$ -	\$ -	\$ -	
Income taxes	-	-	-	-	
Special assessments	-	-	-	-	
Charges for services	-	-	-	-	
Licenses and permits	=	=	=	-	
Fines and forfeitures	14,666	-	-	11,752	
Intergovernmental	27,039	-	-	-	
Investment income	-	-	-	-	
Rent	-	-	-	-	
Contributions and donations	-	-	-	-	
Other				672	
Total revenues	41,705			12,424	
Expenditures:					
Current:					
General government	-	-	-	-	
Security of persons and property	-	-	-	4,670	
Public health	=	-	-	-	
Leisure time activities	-	-	-	-	
Community and economic development	-	-	-	-	
Transportation	-	-	-	- 175	
Capital outlay	-	-	-	5,175	
Principal retirement	-	-	-	-	
Interest and fiscal charges	-	-	-	-	
Total expenditures				9,845	
Excess (deficiency) of revenues					
over (under) expenditures	41,705			2,579	
Other financing sources (uses):					
Transfers in	-	-	-	_	
Transfers out	(41,946)	-	-	-	
Total other financing sources (uses)	(41,946)	-	-	-	
Net change in fund balances	(241)	-	-	2,579	
Fund balances (deficits) at beginning of year (restated).	2,774	2,500	929	64,500	
Fund balances (deficits) at end of year	\$ 2,533	\$ 2,500	\$ 929	\$ 67,079	
	7	·			

Fire Bond Insurance	Community Development	Nonmajor Special Revenue Funds
\$ -	\$ -	\$ 787,464
· =	-	1,226,404
-	-	37,046
17,550	-	809,497
-	-	7,500
-	-	1,057,643
-	15,000	2,724,182
-	-	37,078
-	-	132,173
=	-	25,811
		210,763
17,550	15,000	7,055,561
_	_	626,936
17,550	-	2,039,765
-	-	48,855
-	-	149,579
-	-	48,263
-	-	2,913,525
-	12,000	1,238,529
-	-	85,000
		45,450
17,550	12,000	7,195,902
	3,000	(140,341)
-	-	1,180,884
		(1,275,153)
<u> </u>		(94,269)
-	3,000	(234,610)
		5,387,731
\$ -	\$ 3,000	\$ 5,153,121



SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)		
Revenues:									
Income taxes	\$	2,445,000	\$	2,445,000	\$	1,275,000	\$	(1,170,000)	
Intergovernmental		2,011,000		2,011,000		1,980,014		(30,986)	
Investment income		8,000		8,000		20,960		12,960	
Other		536,000		536,000		54,218		(481,782)	
Total revenues		5,000,000		5,000,000		3,330,192		(1,669,808)	
Expenditures:									
Current:									
Transportation									
Personal services		1,567,393		1,709,744		1,632,814		76,930	
Other		2,039,832		2,225,090		1,241,555		983,535	
Capital outlay									
Other		797,075		869,466		580,692		288,774	
Total expenditures		4,404,300		4,804,300		3,455,061		1,349,239	
Net change in fund balance		595,700		195,700		(124,869)		(320,569)	
Unencumbered fund balance at beginning of year.		977,551		977,551		977,551		-	
Prior year encumbrances appropriated		416,749		416,749		416,749			
Unencumbered fund balance at end of year	\$	1,990,000	\$	1,590,000	\$	1,269,431	\$	(320,569)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STATE HIGHWAY IMPROVEMENT FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Variance with Final Budget Positive (Negative)	
	Original		Final		Actual			
Revenues:								
Intergovernmental	\$	274,250	\$	274,250	\$	123,999	\$	(150,251)
Investment income		250		250		772		522
Other		26,000		26,000		3,323		(22,677)
Total revenues		300,500		300,500		128,094		(172,406)
Expenditures: Current: Transportation								
Personal services		62,606		71,300		60,296		11,004
Other		81,408		92,714		40,664		52,050
Total expenditures		144,014		164,014		100,960		63,054
Net change in fund balance		156,486		136,486		27,134		(109,352)
Unencumbered fund balance at beginning of year.		28,570		28,570		28,570		_
Prior year encumbrances appropriated		12,008		12,008		12,008		
Unencumbered fund balance at end of year	\$	197,064	\$	177,064	\$	67,712	\$	(109,352)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE PENSION AND DISABILITY FUND

	 Budgeted	Amou	nts		Fin	iance with al Budget
	Original		Final	 Actual		Positive legative)
Revenues:						
Property and other local taxes	\$ 259,171	\$	258,481	\$ 229,023	\$	(29,458)
Intergovernmental	41,250		41,250	29,638		(11,612)
Total revenues	300,421		299,731	258,661		(41,070)
Expenditures:						
Current:						
Security of persons and property						
Personal services	680,374		730,034	668,924		61,110
Other	4,660		5,000	4,966		34
Total expenditures	 685,034		735,034	673,890		61,144
Excess of expenditures over revenues	 (384,613)		(435,303)	(415,229)		20,074
Other financing sources:						
Transfers in	509,645		509,645	415,229		(94,416)
Total other financing sources	 509,645		509,645	 415,229		(94,416)
Net change in fund balance	125,032		74,342	-		(74,342)
Unencumbered fund balance at beginning of year.	 		<u>-</u>	 		
Unencumbered fund balance at end of year	\$ 125,032	\$	74,342	\$ -	\$	(74,342)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE PENSION AND DISABILITY FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amou	nts		Fin	iance with al Budget Positive
	(Original		Final	Actual	_	egative)
Revenues:	-	9					
Property and other local taxes	\$	259,171	\$	258,481	\$ 229,022	\$	(29,459)
Intergovernmental		41,250		41,250	 29,638		(11,612)
Total revenues		300,421		299,731	 258,660		(41,071)
Expenditures:							
Current:							
Security of persons and property							
Personal services		678,228		742,793	704,687		38,106
Other		4,565		5,000	4,966		34
Total expenditures		682,793		747,793	709,653		38,140
Excess of expenditures over revenues		(382,372)		(448,062)	 (450,993)		(2,931)
Other financing sources:							
Transfers in		541,900		541,900	450,993		(90,907)
Total other financing sources		541,900		541,900	450,993		(90,907)
Net change in fund balance		159,528		93,838	-		(93,838)
Unencumbered fund balance at beginning of year.					 		
Unencumbered fund balance at end of year	\$	159,528	\$	93,838	\$ 	\$	(93,838)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE LICENSE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Variance with Final Budget Positive		
	Original		Final		Actual		(Negative)		
Revenues:									
Intergovernmental	\$	564,000	\$	564,000	\$	247,908	\$	(316,092)	
Investment income		11,000		11,000		1,825		(9,175)	
Total revenues		575,000		575,000		249,733		(325,267)	
Expenditures: Capital outlay									
Other		374,459		474,459		250,000		224,459	
Total expenditures		374,459		474,459		250,000		224,459	
Net change in fund balance		200,541		100,541		(267)		(100,808)	
Unencumbered fund balance at beginning of year.		129,459		129,459		129,459			
Unencumbered fund balance at end of year	\$	330,000	\$	230,000	\$	129,192	\$	(100,808)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ODNR LITTER PREVENTION GRANT FUND

		Budgeted	Amou	nts			Variance with Final Budget Positive		
	(Original		Final	Actual		(Negative)		
Revenues:							-		
Intergovernmental	\$	48,000	\$	48,000	\$		\$	(48,000)	
Total revenues	-	48,000		48,000	-			(48,000)	
Expenditures:									
Current:									
Public health									
Personal services		11,780		16,271		10,994		5,277	
Other		53,800		74,309		19,292		55,017	
Total expenditures		65,580		90,580		30,286		60,294	
Excess of expenditures over revenues		(17,580)		(42,580)		(30,286)		12,294	
Other financing sources:									
Transfers in		87,000		87,000				(87,000)	
Total other financing sources	-	87,000	-	87,000		-		(87,000)	
Net change in fund balance		69,420		44,420		(30,286)		(74,706)	
Unencumbered fund balance at beginning of year.		37,580		37,580		37,580			
Unencumbered fund balance at end of year	\$	107,000	\$	82,000	\$	7,294	\$	(74,706)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMS TRANSPORT FEES FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Charges for services	\$ 1,248,800	\$ 1,248,800	\$ 835,101	\$ (413,699)
Other	200	200	<u>-</u> _	(200)
Total revenues	1,249,000	1,249,000	835,101	(413,899)
Expenditures:				
Current:				
Security of persons and property				
Personal services	329,859	351,379	345,696	5,683
Other	606,222	645,771	274,467	371,304
Capital outlay				
Other	91,059	97,000	96,184	816
Debt service:				
Principal retirement	79,794	85,000	85,000	-
Interest and fiscal charges	42,666	45,450	45,450	-
Total expenditures	1,149,600	1,224,600	846,797	377,803
Net change in fund balance	99,400	24,400	(11,696)	(36,096)
Unencumbered fund balance at beginning of year.	408,602	408,602	408,602	-
Prior year encumbrances appropriated	15,798	15,798	15,798	
Unencumbered fund balance at end of year	\$ 523,800	\$ 448,800	\$ 412,704	\$ (36,096)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE ENFORCEMENT AND EDUCATION FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final			Actual		Fina P	ance with al Budget ositive egative)	
Revenues:	·				·	_		_
Fines and forfeitures	\$	6,800	\$	6,800	\$	1,613	\$	(5,187)
Total revenues		6,800		6,800		1,613		(5,187)
Expenditures: Capital outlay								
Other		7,307		7,307		-		7,307
Total expenditures		7,307		7,307				7,307
Net change in fund balance		(507)		(507)		1,613		2,120
Unencumbered fund balance at beginning of year.		5,507		5,507		5,507		
Unencumbered fund balance at end of year	\$	5,000	\$	5,000	\$	7,120	\$	2,120

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIAL ASSESSMENT IMPROVEMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				I	Actual	Variance with Final Budget Positive (Negative)	
Revenues:								
Special assessments	\$	110,000	\$	110,000	\$	36,780	\$	(73,220)
Total revenues		110,000		110,000		36,780		(73,220)
Expenditures: Current: Security of persons and property								
Other		35,797		55,797		39,403		16,394
Total expenditures		35,797		55,797		39,403		16,394
Net change in fund balance		74,203		54,203		(2,623)		(56,826)
Unencumbered fund balance at beginning of year.		3,797		3,797		3,797		
Unencumbered fund balance at end of year	\$	78,000	\$	58,000	\$	1,174	\$	(56,826)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) TREE TRUST FUND

		Budgeted	Amour	nts			Fina	iance with al Budget Positive
	(Original		Final	Actual		(Negative)	
Revenues:								
Special assessments	\$	-	\$	-	\$	266	\$	266
Other		32,433		32,433		111,659		79,226
Total revenues		32,433		32,433		111,925		79,492
Expenditures:								
Current:								
Leisure time activities								
Other		84,725		84,725		69,070		15,655
Total expenditures		84,725		84,725		69,070		15,655
Net change in fund balance		(52,292)		(52,292)		42,855		95,147
Unencumbered fund balance at beginning of year.		117,567		117,567		117,567		-
Prior year encumbrances appropriated		4,625		4,625		4,625		
Unencumbered fund balance at end of year	\$	69,900	\$	69,900	\$	165,047	\$	95,147

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNICATIONS TOWER FUND

		Budgeted	Amou	nts			Fin	riance with al Budget Positive
	(Original		Final	Actual			legative)
Revenues:								
Rental	\$	345,000	\$	345,000	\$	110,221	\$	(234,779)
Contributions and donations		5,000		5,000	-	3,949		(1,051)
Total revenues		350,000		350,000		114,170		(235,830)
Expenditures:								
Current:								
Community and economic development								
Other		242,908		242,908		48,262		194,646
Capital outlay								
Other		219,988		219,988		204,498		15,490
Total expenditures		462,896		462,896		252,760		210,136
Net change in fund balance		(112,896)		(112,896)		(138,590)		(25,694)
Unencumbered fund balance at beginning of year.		159,812		159,812		159,812		_
Prior year encumbrances appropriated		8,896		8,896		8,896		
Unencumbered fund balance at end of year	\$	55,812	\$	55,812	\$	30,118	\$	(25,694)
Chemeanisered faile suitaire at elle of year.	Ψ	33,012	Ψ	33,012	Ψ	30,110	4	(23,074)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CEMETERY TRUST FUND

	Budgeted Amounts Original Final				1	Actual	Variance with Final Budget Positive (Negative)		
Revenues:									
Other	\$	72,455	\$	72,455	\$	22,154	\$	(50,301)	
Total revenues		72,455		72,455		22,154		(50,301)	
Expenditures: Current: Public health									
Other		43,754		43,754		24,343		19,411	
Total expenditures	-	43,754	-	43,754		24,343	-	19,411	
Net change in fund balance		28,701		28,701		(2,189)		(30,890)	
Unencumbered fund balance at beginning of year.		2,545		2,545		2,545		_	
Prior year encumbrances appropriated		3,754		3,754		3,754			
Unencumbered fund balance at end of year	\$	35,000	\$	35,000	\$	4,110	\$	(30,890)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARK IMPROVEMENTS FUND

		Budgeted Priginal	ts Final	ļ	Actual	Variance with Final Budget Positive (Negative)	
Revenues:			 				- B
Contributions and donations	\$	-	\$ -	\$	1,000	\$	1,000
Other		8,384	8,384				(8,384)
Total revenues		8,384	 8,384		1,000		(7,384)
Net change in fund balance		8,384	8,384		1,000		(7,384)
Unencumbered fund balance at beginning of year.		16,616	 16,616		16,616		
Unencumbered fund balance at end of year	\$	25,000	\$ 25,000	\$	17,616	\$	(7,384)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FEDERAL LAW ENFORCEMENT FORFEITED FEES FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted Amounts Original Final				Actual	Variance with Final Budget Positive (Negative)		
Revenues:									
Other	\$	19,381	\$	19,381	\$	-	\$	(19,381)	
Total revenues		19,381		19,381		-		(19,381)	
Net change in fund balance		19,381		19,381		-		(19,381)	
Unencumbered fund balance at beginning of year.		15,619		15,619		15,619			
Unencumbered fund balance at end of year	\$	35,000	\$	35,000	\$	15,619	\$	(19,381)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

COMMUNITY EVENTS FUND

		Budgeted	Amou	nts			Variance with Final Budget Positive		
	C)riginal		Final	1	Actual	(Negative)		
Revenues:									
Charges for services	\$	9,500	\$	9,500	\$	6,846	\$	(2,654)	
Licenses and permits		-		-		7,500		7,500	
Contributions and donations		12,000		12,000		7,700		(4,300)	
Other		34,000		34,000		9,384		(24,616)	
Total revenues		55,500		55,500		31,430		(24,070)	
Expenditures:									
Current:									
Leisure time activities									
Other		92,061		117,061		71,379		45,682	
Total expenditures		92,061		117,061		71,379		45,682	
Excess of expenditures over revenues		(36,561)		(61,561)		(39,949)		21,612	
Other financing sources:									
Transfers in		98,500		98,500		45,000		(53,500)	
Total other financing sources		98,500		98,500		45,000		(53,500)	
Net change in fund balance		61,939		36,939		5,051		(31,888)	
Unencumbered fund balance at beginning of year.		1,561		1,561		1,561			
Unencumbered fund balance at end of year	\$	63,500	\$	38,500	\$	6,612	\$	(31,888)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SAFETY TOWN FUND

		Budgeted	Amoun	ts			Fina	ance with
	O	riginal		Final	A	Actual		ositive egative)
Revenues:								<u> </u>
Contributions and donations	\$	10,000	\$	10,000	\$	6,600	\$	(3,400)
Total revenues		10,000		10,000		6,600		(3,400)
Expenditures:								
Current:								
Security of persons and property								
Other		9,760		12,760		9,360		3,400
Total expenditures		9,760		12,760		9,360		3,400
Excess (deficiency) of revenues								
over (under) expenditures		240		(2,760)		(2,760)		
Other financing sources:								
Transfers in		5,000		5,000		-		(5,000)
Total other financing sources		5,000		5,000		-		(5,000)
Net change in fund balance		5,240		2,240		(2,760)		(5,000)
Unencumbered fund balance at beginning of year.		2,563		2,563		2,563		_
Prior year encumbrances appropriated		197		197		197		
Unencumbered fund balance at end of year	\$	8,000	\$	5,000	\$	<u>-</u>	\$	(5,000)

$SCHEDULE\ OF\ REVENUES,\ EXPENDITURES\ AND\ CHANGES\ IN$ $FUND\ BALANCE\ -\ BUDGET\ AND\ ACTUAL\ (NON\mbox{-}GAAP\ BUDGETARY\ BASIS)$

D.A.R.E. PROGRAM FUND

		Budgeted	Amour	nts			Fin	iance with al Budget
	C	riginal		Final	Actual		Positive (Negative)	
Revenues:								
Intergovernmental	\$	60,000	\$	60,000	\$	16,847	\$	(43,153)
Total revenues		60,000		60,000		16,847		(43,153)
Expenditures:								
Current:								
Security of persons and property								
Personal services		10,000		20,000		384		19,616
Other		11,100		11,100		6,904		4,196
Total expenditures		21,100		31,100		7,288		23,812
Excess of revenues over expenditures		38,900		28,900		9,559		(19,341)
Other financing sources:								
Transfers in		24,310		24,310		8,000		(16,310)
Total other financing sources		24,310		24,310		8,000		(16,310)
Net change in fund balance		63,210		53,210		17,559		(35,651)
Unencumbered fund balance at beginning of year.		690		690		690		
Unencumbered fund balance at end of year	\$	63,900	\$	53,900	\$	18,249	\$	(35,651)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE DEPARTMENT EMERGENCY EQUIPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				A	Actual	Fin I	iance with al Budget Positive Jegative)
Revenues:								
Contributions and donations	\$	21,460	\$	21,460	\$	1,430	\$	(20,030)
Total revenues	-	21,460	-	21,460	-	1,430		(20,030)
Expenditures: Current: Security of persons and property								
Other		20,000		20,000		250		19,750
			-			-	-	
Total expenditures		20,000		20,000	-	250		19,750
Net change in fund balance		1,460		1,460		1,180		(280)
Unencumbered fund balance at beginning of year.		3,540		3,540		3,540		
Unencumbered fund balance at end of year	\$	5,000	\$	5,000	\$	4,720	\$	(280)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE DEPARTMENT EMERGENCY EQUIPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Fina	ance with al Budget ositive
	0	riginal		Final		Actual	(N	egative)
Revenues:								
Contributions and donations	\$	38,640	\$	38,640	\$	5,132	\$	(33,508)
Total revenues		38,640		38,640		5,132		(33,508)
Expenditures:								
Current:								
Security of persons and property								
Other		45,684		45,684		3,605		42,079
Total expenditures		45,684		45,684		3,605		42,079
Net change in fund balance		(7,044)		(7,044)		1,527		8,571
Unencumbered fund balance at beginning of year.		16,360		16,360		16,360		_
Prior year encumbrances appropriated		684		684		684		
Unencumbered fund balance at end of year	\$	10,000	\$	10,000	\$	18,571	\$	8,571

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARKS LODGE IMPROVEMENTS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				A	Actual	Fina Po	ance with I Budget ositive egative)
Revenues:								
Charges for services	\$	15,067	\$	15,067	\$	18,925	\$	3,858
Total revenues		15,067		15,067		18,925		3,858
Expenditures:								
Current: Leisure time activities								
		17,500		17,500		10,550		6,950
Other		17,300		17,300		10,550		0,930
Capital outlay Other		5,000		5,000		3,282		1,718
		22,500		22,500		13,832		8,668
Total expenditures		22,300		22,300	-	13,632		8,008
Net change in fund balance		(7,433)		(7,433)		5,093		12,526
Unencumbered fund balance at beginning of year.		9,933		9,933		9,933		
Unencumbered fund balance at end of year	\$	2,500	\$	2,500	\$	15,026	\$	12,526

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY RELATIONS FUND

		Budgeted	Amoun	nts			Fina	ance with al Budget Positive
	C) Priginal		Final	A	ctual		egative)
Expenditures:								
Current:								
Community and economic development								
Other	\$	25,000	\$	25,000	\$	895	\$	24,105
Total expenditures		25,000		25,000		895		24,105
Excess of expenditures over revenues		(25,000)		(25,000)		(895)		24,105
Other financing sources:								
Transfers in		28,332		28,332		2,200		(26,132)
Total other financing sources		28,332		28,332		2,200		(26,132)
Net change in fund balance		3,332		3,332		1,305		(2,027)
Unencumbered fund balance at beginning of year.		6,668		6,668		6,668		
Unencumbered fund balance at end of year	\$	10,000	\$	10,000	\$	7,973	\$	(2,027)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SS BALLFIELD COMPLEX FUND

	Budgeted Amounts Original Final				A	Actual	Variance witl Final Budget Positive (Negative)		
Revenues:									
Other	\$	32,915	\$	32,915	\$	5,305	\$	(27,610)	
Total revenues		32,915		32,915		5,305		(27,610)	
Expenditures: Current:									
Leisure time activities Other		25,500		25,500		1,085		24,415	
Other		4,500		4,500		4,300		200	
Total expenditures		30,000		30,000		5,385		24,615	
Net change in fund balance		2,915		2,915		(80)		(2,995)	
Unencumbered fund balance at beginning of year.		2,085		2,085		2,085			
Unencumbered fund balance at end of year	\$	5,000	\$	5,000	\$	2,005	\$	(2,995)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

CITY LODGING TAX FUND

	Budgeted Amounts Original Final				Actual	Fin	riance with nal Budget Positive Negative)
Revenues:				_			
Property and other local taxes	\$	440,000	\$	440,000	\$ 331,637	\$	(108,363)
Other		10,000		10,000	1,840		(8,160)
Total revenues		450,000		450,000	333,477		(116,523)
Expenditures: Current: General government Personal services		269,801		269,801	253,724		16,077
Other		673,137		673,137	 73,000		600,137
Total expenditures		942,938		942,938	 326,724		616,214
Net change in fund balance		(492,938)		(492,938)	6,753		499,691
Unencumbered fund balance at beginning of year.		637,938		637,938	 637,938		<u>-</u>
Unencumbered fund balance at end of year	\$	145,000	\$	145,000	\$ 644,691	\$	499,691

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ENHANCED 911 WIRELESS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amoun	ats		Fin	riance with al Budget Positive
	Original			Final	Actual		l ositive legative)
Revenues:				_			
Intergovernmental	\$	420,425	\$	420,425	\$ 62,344	\$	(358,081)
Total revenues		420,425		420,425	 62,344		(358,081)
Expenditures:							
Current:							
Security of persons and property							
Other		36,628		36,628	1,625		35,003
Capital outlay							
Other		647,382		647,382	97,382		550,000
Total expenditures		684,010		684,010	 99,007		585,003
Net change in fund balance		(263,585)		(263,585)	(36,663)		226,922
Unencumbered fund balance at beginning of year.		179,575		179,575	179,575		_
Prior year encumbrances appropriated		109,010		109,010	 109,010		
Unencumbered fund balance at end of year	\$	25,000	\$	25,000	\$ 251,922	\$	226,922

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE OFFICER TRAINING FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				Actual	Fin F	iance with al Budget Positive egative)
Revenues:					 		
Other	\$	34,751	\$	34,751	\$ 	\$	(34,751)
Total revenues		34,751		34,751	 -		(34,751)
Expenditures:							
Current: Security of persons and property							
Other		35,506		35,506	10,506		25,000
Total expenditures		35,506		35,506	10,506		25,000
Net change in fund balance		(755)		(755)	(10,506)		(9,751)
Unencumbered fund balance at beginning of year.		249		249	249		-
Prior year encumbrances appropriated		10,506		10,506	 10,506		
Unencumbered fund balance at end of year	\$	10,000	\$	10,000	\$ 249	\$	(9,751)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) YOUTH DIVISION TEEN CENTER FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted riginal	s Final	Act	tual	Fina P	ance with al Budget ositive egative)
Revenues:							
Other	\$	3,800	\$ 3,800	\$	-	\$	(3,800)
Total revenues		3,800	 3,800				(3,800)
Net change in fund balance		3,800	3,800		-		(3,800)
Unencumbered fund balance at beginning of year.		<u>-</u>	 				
Unencumbered fund balance at end of year	\$	3,800	\$ 3,800	\$		\$	(3,800)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FEMA FUND

	 Budgeted Original	ts Final	Act	tual	Variance with Final Budget Positive (Negative)		
Revenues:					_		
Intergovernmental	\$ 20,000	\$	20,000	\$		\$	(20,000)
Total revenues	 20,000		20,000				(20,000)
Expenditures: Capital outlay							
Other	10,000		10,000		-		10,000
Total expenditures	10,000		10,000				10,000
Net change in fund balance	10,000		10,000		-		(10,000)
Unencumbered fund balance at beginning of year.	 						
Unencumbered fund balance at end of year	\$ 10,000	\$	10,000	\$		\$	(10,000)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

COURT SPECIAL PROJECTS FUND

		Budgeted	Amou	nts			Fin	iance with al Budget Positive
		Original		Final	Actual		(Negative)	
Revenues:	-							
Fines and forfeitures	\$	665,000	\$	665,000	\$	647,515	\$	(17,485)
Investment income		6,000		6,000		13,521		7,521
Contributions and donations		5,000		5,000		-		(5,000)
Total revenues		676,000		676,000		661,036		(14,964)
Expenditures:								
Current:								
General government								
Other		288,139		374,038		-		374,038
Total expenditures		288,139		374,038				374,038
Excess of revenues over expenditures		387,861		301,962		661,036		359,074
Other financing sources (uses):								
Transfers in		674,000		674,000		204,289		(469,711)
Transfers (out)		(885,899)		(1,150,000)		(930,691)		219,309
Total other financing sources (uses)		(211,899)		(476,000)		(726,402)		(250,402)
Net change in fund balance		175,962		(174,038)		(65,366)		108,672
Unencumbered fund balance at beginning of year.		368,038		368,038		368,038		
Unencumbered fund balance at end of year	\$	544,000	\$	194,000	\$	302,672	\$	108,672

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PROBATION SERVICES FUND

			Fin	riance with al Budget Positive			
	(Original	Final		Actual	(Negative)	
Revenues:							
Fines and forfeitures	\$	295,000	\$ 295,000	\$	231,534	\$	(63,466)
Total revenues		295,000	 295,000		231,534		(63,466)
Expenditures:							
Current:							
General government							
Other		218,966	248,989		138,945		110,044
Capital outlay							
Other		13,780	 15,670		670		15,000
Total expenditures		232,746	 264,659		139,615		125,044
Excess of revenues over expenditures		62,254	 30,341		91,919		61,578
Other financing sources (uses):							
Transfers in		102,500	102,500		-		(102,500)
Transfers (out)		(131,913)	 (150,000)		(125,000)		25,000
Total other financing sources (uses)		(29,413)	 (47,500)		(125,000)		(77,500)
Net change in fund balance		32,841	(17,159)		(33,081)		(15,922)
Unencumbered fund balance at beginning of year.		48,816	48,816		48,816		-
Prior year encumbrances appropriated		20,843	 20,843		20,843		
Unencumbered fund balance at end of year	\$	102,500	\$ 52,500	\$	36,578	\$	(15,922)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

INDIGENT DRIVERS FUND

		Budgeted	Amour	nts			Variance with Final Budget Positive		
	0	riginal		Final	Actual		(Negative)		
Revenues:									
Fines and forfeitures	\$	36,000	\$	36,000	\$	27,621	\$	(8,379)	
Intergovernmental		28,000		28,000		27,723		(277)	
Total revenues		64,000		64,000		55,344		(8,656)	
Expenditures:									
Current:									
General government									
Other		94,661		94,661				94,661	
Total expenditures		94,661		94,661		-		94,661	
Excess (deficiency) of revenues over									
(under) expenditures		(30,661)		(30,661)		55,344		86,005	
Other financing sources (uses):									
Transfers in		78,000		78,000		15,173		(62,827)	
Transfers (out)		(300,000)		(300,000)		(177,516)		122,484	
Total other financing sources (uses)		(222,000)		(222,000)		(162,343)		59,657	
Net change in fund balance		(252,661)		(252,661)		(106,999)		145,662	
Unencumbered fund balance at beginning of year.		330,661		330,661		330,661			
Unencumbered fund balance at end of year	\$	78,000	\$	78,000	\$	223,662	\$	145,662	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

COURT TECHNOLOGY FUND

	Budgeted Amounts Original Final					Actual	Variance with Final Budget Positive (Negative)		
Revenues:									
Fines and forfeitures	\$	62,000	\$	62,000	\$	55,870	\$	(6,130)	
Other		10,000		10,000		1,104		(8,896)	
Total revenues		72,000		72,000		56,974		(15,026)	
Expenditures:									
Current:									
General government									
Personal services		27,204		54,909		49,839		5,070	
Other		28,306		57,134		40,523		16,611	
Capital outlay									
Other		18,132		36,599		11,388		25,211	
Total expenditures		73,642		148,642		101,750		46,892	
Excess of expenditures over revenues		(1,642)		(76,642)		(44,776)		31,866	
Other financing sources:									
Transfers in		88,000		88,000		40,000		(48,000)	
Total other financing sources		88,000		88,000		40,000		(48,000)	
Net change in fund balance		86,358		11,358		(4,776)		(16,134)	
Unencumbered fund balance at beginning of year.		20,818		20,818		20,818		-	
Prior year encumbrances appropriated		824		824		824			
Unencumbered fund balance at end of year	\$	108,000	\$	33,000	\$	16,866	\$	(16,134)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

COURT CLERK TECHNOLOGY FUND

	Budgete Original	d Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:	Original	<u>rmai</u>	Actual	(Negative)
Fines and forfeitures	\$ 75,000	\$ 75,000	\$ 60,178	\$ (14.822)
	5.000	. ,		. , , , ,
Other		5,000	1,104	(3,896)
Total revenues	80,000	80,000	61,282	(18,718)
Expenditures:				
Current:				
General government				
Personal services	39,334	49,909	49,839	70
Other	214,013	271,552	69,365	202,187
Capital outlay	,	,	,	,
Other	25,614	32,500	32,220	280
Total expenditures	278,961	353,961	151,424	202,537
Excess of expenditures over revenues	(198,961)	(273,961)	(90,142)	183,819
Other financing sources:				
Transfers in	345,000	345,000	-	(345,000)
Total other financing sources	345,000	345,000		(345,000)
Net change in fund balance	146,039	71,039	(90,142)	(161,181)
Unencumbered fund balance at beginning of year.	218,228	218,228	218,228	-
Prior year encumbrances appropriated	733	733	733	
Unencumbered fund balance at end of year	\$ 365,000	\$ 290,000	\$ 128,819	\$ (161,181)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

IDIA MONITORING FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amou	nts			Fin	iance with al Budget Positive
	(Original		Final	Actual		(Negative)	
Revenues:							-	
Fines and forfeitures	\$	19,500	\$	19,500	\$	14,254	\$	(5,246)
Intergovernmental		35,000		35,000		27,692		(7,308)
Total revenues		54,500		54,500		41,946		(12,554)
Excess of revenues over expenditures		54,500		54,500		41,946		(12,554)
Other financing sources (uses):								
Transfers in		138,500		138,500		-		(138,500)
Transfers (out)		(74,500)		(174,500)		(41,946)		132,554
Total other financing sources (uses)		64,000		(36,000)		(41,946)		(5,946)
Net change in fund balance		118,500		18,500		-		(18,500)
Unencumbered fund balance at beginning of year.								
Unencumbered fund balance at end of year	\$	118,500	\$	18,500	\$		\$	(18,500)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) 9-11 MEMORIAL FUND

	Budgeted Amounts Original Final					Actual	Variance with Final Budget Positive (Negative)	
Unencumbered fund balance at beginning of year.	\$ 2,500		\$	2,500	\$ 2,50		\$	
Unencumbered fund balance at end of year	\$	2,500	\$	2,500	\$	2,500	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE FORFEITED CASH FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Or	Budgeted	Amounts	inal	A	ctual	Variance with Final Budget Positive (Negative)	
Unencumbered fund balance at beginning of year.	\$ 929		\$	929	\$	929	\$	
Unencumbered fund balance at end of year	\$	929	\$	929	\$	929	\$	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE DRUG FORFEITED CASH FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amoun	ats			Fin	iance with al Budget Positive
	Oı	riginal	Final		Actual			egative)
Revenues:	-				-			
Fines and forfeitures	\$	-	\$	-	\$	10,898	\$	10,898
Other		11,512		11,512		672		(10,840)
Total revenues		11,512		11,512		11,570		58
Expenditures:								
Current:								
Security of persons and property								
Other		20,000		20,000		9,133		10,867
Capital outlay								
Other		5,175		5,175		5,175		-
Total expenditures		25,175		25,175		14,308		10,867
Net change in fund balance		(13,663)		(13,663)		(2,738)		10,925
Unencumbered fund balance at beginning of year.		63,488		63,488		63,488		_
Prior year encumbrances appropriated		5,175		5,175		5,175		
Unencumbered fund balance at end of year	\$	55,000	\$	55,000	\$	65,925	\$	10,925

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE BOND INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final					Actual	Variance witl Final Budget Positive (Negative)		
Revenues:	Φ.	55.450	Φ.	55 450	Ф	15.50	Φ.	(20,000)	
Other	\$	57,450	\$	57,450	\$	17,550	\$	(39,900)	
Total revenues		57,450		57,450		17,550		(39,900)	
Expenditures: Current:									
Security of persons and property									
Other		20,000		20,000		17,550		2,450	
Total expenditures		20,000		20,000		17,550		2,450	
Net change in fund balance		37,450		37,450		-		(37,450)	
Unencumbered fund balance at beginning of year.									
Unencumbered fund balance at end of year	\$	37,450	\$	37,450	\$		\$	(37,450)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COMMUNITY DEVELOPMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final					Actual	Variance with Final Budget Positive (Negative)	
Revenues:								
Intergovernmental	\$	225,000	\$	225,000	\$	15,000	\$	(210,000)
Total revenues		225,000		225,000		15,000		(210,000)
Expenditures: Capital outlay								
Other		100,000		100,000		15,000		85,000
Total expenditures		100,000		100,000		15,000		85,000
Net change in fund balance		125,000		125,000		-		(125,000)
Unencumbered fund balance at beginning of year.								
Unencumbered fund balance at end of year	\$	125,000	\$	125,000	\$		\$	(125,000)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) RESIDENTIAL SNOW REMOVAL FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted	Amour	nts			Variance with Final Budget Positive	
	()riginal		Final	Actual		(Negative)	
Expenditures:								
Current:								
Security of persons and property								
Other	\$	56,150	\$	56,150	\$	31,950	\$	24,200
Total expenditures		56,150		56,150		31,950		24,200
Excess of expenditures over revenues		(56,150)		(56,150)		(31,950)		24,200
Other financing sources:								
Transfers in		34,000		34,000		12,500		(21,500)
Total other financing sources		34,000		34,000		12,500		(21,500)
Net change in fund balance		(22,150)		(22,150)		(19,450)		2,700
Unencumbered fund balance at beginning of year.		22,905		22,905		22,905		_
Prior year encumbrances appropriated		20,745		20,745		20,745	-	
Unencumbered fund balance at end of year	\$	21,500	\$	21,500	\$	24,200	\$	2,700

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARK AND RECREATION DEPOSITS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				Actual	Variance with Final Budget Positive (Negative)	
Revenues:							
Other	\$	383,588	\$	383,588	\$ 274,537	\$	(109,051)
Total revenues		383,588		383,588	 274,537		(109,051)
Expenditures: Current: Leisure time activities							
Other		375,000		375,000	255,185		119,815
Total expenditures		375,000		375,000	255,185		119,815
Net change in fund balance		8,588		8,588	19,352		10,764
Unencumbered fund balance at beginning of year.		26,784		26,784	 26,784		
Unencumbered fund balance at end of year	\$	35,372	\$	35,372	\$ 46,136	\$	10,764

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ROAD CONSTRUCTION BONDS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				Actual	Variance with Final Budget Positive (Negative)		
Revenues:								
Other	\$	30,000	\$	30,000	\$ 12,800	\$	(17,200)	
Total revenues		30,000	-	30,000	 12,800		(17,200)	
Expenditures:								
Current:								
Transportation								
Other		25,000		25,000	20,214		4,786	
Total expenditures		25,000		25,000	 20,214		4,786	
Net change in fund balance		5,000		5,000	(7,414)		(12,414)	
Unencumbered fund balance at beginning of year.		39,521		39,521	 39,521			
Unencumbered fund balance at end of year	\$	44,521	\$	44,521	\$ 32,107	\$	(12,414)	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ALLOTMENT DEPOSITS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

		Budgeted Amounts Original Final				Actual	Variance with Final Budget Positive (Negative)		
Unencumbered fund balance at beginning of year.	\$ 64,612 \$ 6		\$ 64,612		\$ 64,612 \$		64,612	\$	
Unencumbered fund balance at end of year	\$	64,612	\$	64,612	\$	64,612	\$		

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MISCELLANEOUS SERVICE DEPOSITS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	 Budgeted	Amour	nts Final	1	Actual	Variance with Final Budget Positive (Negative)	
Revenues:	 		_				0 /
Other	\$ 	\$		\$	9,119	\$	9,119
Total revenues	 -		-		9,119		9,119
Expenditures:							
Current:							
Transportation							
Other	110,000		110,000		6,000		104,000
Total expenditures	 110,000		110,000		6,000		104,000
Net change in fund balance	(110,000)		(110,000)		3,119		113,119
Unencumbered fund balance at beginning of year.	 177,277		177,277		177,277		-
Unencumbered fund balance at end of year.	\$ 67,277	\$	67,277	\$	180,396	\$	113,119

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PAYROLL ADVANCE ROTARY FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				A	ctual	Variance with Final Budget Positive (Negative)	
Revenues:								
Other	\$	15,000	\$	15,000	\$	483	\$	(14,517)
Total revenues		15,000		15,000		483		(14,517)
Expenditures:								
Current:								
General government								
Miscellaneous								
Other		10,000		10,000		483		9,517
Total expenditures		10,000		10,000		483		9,517
Net change in fund balance		5,000		5,000		-		(5,000)
Unencumbered fund balance at beginning of year.								
Unencumbered fund balance at end of year	\$	5,000	\$	5,000	\$		\$	(5,000)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) DEFERRED COMPENSATION ROTARY FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				Α.	etual	Fina Po	ance with I Budget ositive egative)
Revenues:		igiliai		r IIIai	A	tuai	(110	gauve)
Other	\$	10,000	\$	10,000	\$	560	\$	(9,440)
Total revenues	Ψ	10,000	Ψ	10,000	Ψ	560	Ψ	(9,440)
Expenditures:								
Current:								
General government								
Miscellaneous								
Other		7,500		7,500		560		6,940
Total expenditures		7,500		7,500		560		6,940
Net change in fund balance		2,500		2,500		-		(2,500)
Unencumbered fund balance at beginning of year.						<u> </u>		
Unencumbered fund balance at end of year	\$	2,500	\$	2,500	\$		\$	(2,500)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FLEXIBLE SPENDING PLAN FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final					Actual	Fin:	ance with al Budget ositive egative)
Revenues:		8						- G /
Other	\$	205,336	\$	205,336	\$	142,585	\$	(62,751)
Total revenues		205,336		205,336		142,585		(62,751)
Expenditures:								
Current:								
General government								
Miscellaneous								
Other		135,000		135,000		131,508		3,492
Total expenditures		135,000		135,000		131,508		3,492
Net change in fund balance		70,336		70,336		11,077		(59,259)
Unencumbered fund balance at beginning of year.		2,720		2,720		2,720		
Unencumbered fund balance at end of year	\$	73,056	\$	73,056	\$	13,797	\$	(59,259)

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) UNCLAIMED COURT BONDS FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts Original Final				,	Actual	Fina Po	ance with I Budget ositive egative)
Revenues:		i igiliai		rmai	F	Actual	(116	egative)
Other	\$	14,789	\$	14,789	\$	5,522	\$	(9,267)
Total revenues		14,789	Ψ	14,789	Ψ	5,522		(9,267)
Expenditures:								
Current:								
General government								
Miscellaneous								
Other		70,000		70,000				70,000
Total expenditures		70,000		70,000				70,000
Net change in fund balance		(55,211)		(55,211)		5,522		60,733
Unencumbered fund balance at beginning of year.		60,211		60,211		60,211		
Unencumbered fund balance at end of year	\$	5,000	\$	5,000	\$	65,733	\$	60,733

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) UNCLAIMED MONEY FUND

	Budgeted Amounts Original Final				,	Actual	Variance with Final Budget Positive (Negative)	
Revenues:		8						8 ,
Other	\$	27,484	\$	27,484	\$	27,395	\$	(89)
Total revenues		27,484		27,484		27,395		(89)
Expenditures:								
Current:								
General government								
Miscellaneous								
Other		20,000		20,000		14,589		5,411
Total expenditures		20,000		20,000		14,589		5,411
Net change in fund balance		7,484		7,484		12,806		5,322
Unencumbered fund balance at beginning of year.		47,516		47,516		47,516		
Unencumbered fund balance at end of year	\$	55,000	\$	55,000	\$	60,322	\$	5,322

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL OBLIGATION BOND RETIREMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	 Budgeted	l Amou	nts		Fir	riance with nal Budget Positive
	Original		Final	Actual		Positive Negative)
Revenues:	 _			 		
Income taxes	\$ 1,000,000	\$	1,000,000	\$ 359,052	\$	(640,948)
Total revenues	1,000,000		1,000,000	 359,052		(640,948)
Expenditures:						
Debt service:						
Principal retirement	233,478		383,478	233,478		150,000
Interest and fiscal charges	125,575		185,575	125,574		60,001
Total expenditures	359,053		569,053	 359,052		210,001
Excess of revenues over expenditures	 640,947		430,947	 		(430,947)
Other financing sources:						
Bond issuance	250,000		250,000	-		(250,000)
Total other financing sources	 250,000		250,000			(250,000)
Net change in fund balance	890,947		680,947	-		(680,947)
Unencumbered fund balance at beginning of year.	 			 		<u> </u>
Unencumbered fund balance at end of year	\$ 890,947	\$	680,947	\$ 	\$	(680,947)

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - PROPRIETARY FUNDS

ENTERPRISE FUNDS

To account for the financing of costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis that are financed or recovered primarily through user charges.

Major Enterprise Funds

Water Fund

This fund accounts for revenues generated from the charges for the treatment and provision of water to the residents and commercial users of the City.

Golf Fund

This fund accounts for revenues generated and expenses for the Fox Den Golf Course.

Storm Water Utility Fund

This fund accounts for the provision of storm drainage runoff service to the residents and commercial users located within the City.

INTERNAL SERVICE FUNDS

To account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Administrative Insurance Fund

This fund accounts for the receipt and disbursement of funds to administrate the City's self-funded insurance plan for health, hospitalization and dental coverage and payment of premiums of life, accidental death and dismemberment insurance.

Self-Insurance Fund

This fund accounts for the operation of the City's self-insurance program for employee health benefits.

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

WATER FUND

	Budgeted	d Amounts		Variance with Final Budget		
	Original	Final	Actual	Positive (Negative)		
Operating revenues:						
Charges for services	\$ 5,243,000	\$ 5,243,000	\$ 5,058,418	\$ (184,582)		
Tap-in fees	120,000	120,000	95,799	(24,201)		
Other	53,300	53,300	26,073	(27,227)		
Total revenues	5,416,300	5,416,300	5,180,290	(236,010)		
Operating expenses:						
Personal services	1,577,060	1,577,060	1,557,139	19,921		
Materials and supplies	413,774	413,774	348,094	65,680		
Contractual services	2,514,167	2,514,167	2,382,467	131,700		
Capital outlay	8,709,486	8,709,486	2,890,347	5,819,139		
Total expenses	13,214,487	13,214,487	7,178,047	6,036,440		
Operating (loss)	(7,798,187)	(7,798,187)	(1,997,757)	5,800,430		
Nonoperating revenues (expenses):						
Special assessments	12,000	12,000	6,966	(5,034)		
Advances in	3,655,200	3,655,200	650,000	(3,005,200)		
Advances out	(600,000)	(600,000)	(600,000)	-		
Investment earnings	66,500	66,500	13,000	(53,500)		
Capital contributions	75,000	75,000	-	(75,000)		
Principal retirement	(63,927)	(63,927)	(63,927)			
Interest and fiscal charges	(11,576)	(11,576)	(11,576)	-		
Total nonoperating revenues (expenses)	3,133,197	3,133,197	(5,537)	(3,138,734)		
Net change in fund equity	(4,664,990)	(4,664,990)	(2,003,294)	2,661,696		
Unencumbered fund equity at beginning of year.	7,364,369	7,364,369	7,364,369	-		
Prior year encumbrances appropriated	611,321	611,321	611,321			
Unencumbered fund equity at end of year	\$ 3,310,700	\$ 3,310,700	\$ 5,972,396	\$ 2,661,696		

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

GOLF FUND

		Budgeted	Amoi	unts			Fi	riance with nal Budget Positive
		Original		Final	al Actual		(Negative)	
Operating revenues:								
Charges for services	\$	1,010,000	\$	1,010,000	\$	948,966	\$	(61,034)
Other	Ψ	223,500	Ψ	223,500	Ψ	172,393	Ψ	(51,107)
Total revenues.		1,233,500		1.233,500		1,121,359	-	(112,141)
Total Teveliues.		1,233,300		1,233,300		1,121,339		(112,141)
Operating expenses:								
Personal services		497,021		497,021		488,916		8,105
Materials and supplies		841,059		841,059		490,575		350,484
Contractual services		131,141		131,141		117,662		13,479
Capital outlay		117,920		117,920		116,516		1,404
Total expenses		1,587,141		1,587,141		1,213,669		373,472
Operating (loss)		(353,641)		(353,641)		(92,310)		261,331
Nonoperating revenues (expenses):								
Income taxes		666,500		666,500		346,100		(320,400)
Debt service:								
Principal retirement		(235,000)		(235,000)		(235,000)		-
Interest and fiscal charges		(111,100)		(111,100)		(111,100)		-
Total nonoperating revenues (expenses)		320,400		320,400		-		(320,400)
Net change in fund equity		(33,241)		(33,241)		(92,310)		(59,069)
Unencumbered fund equity at beginning of year.		455,537		455,537		455,537		-
Prior year encumbrances appropriated		138,104		138,104		138,104		
Unencumbered fund equity at end of year	\$	560,400	\$	560,400	\$	501,331	\$	(59,069)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

STORM WATER UTILITY FUND

	Budgeted	Amounts		Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)		
Operating revenues:						
Charges for services	\$ 1,650,000	\$ 1,650,000	\$ 1,434,426	\$ (215,574)		
Other	40,000	40,000	21,606	(18,394)		
Total revenues	1,690,000	1,690,000	1,456,032	(233,968)		
Operating expenses:						
Personal services	366,612	366,612	298,518	68,094		
Materials and supplies	18,013	18,013	16,306	1,707		
Contractual services	34,370	34,370	10,893	23,477		
Capital outlay	2,894,711	2,994,711	2,312,796	681,915		
Total expenses	3,313,706	3,413,706	2,638,513	775,193		
Operating (loss)	(1,623,706)	(1,723,706)	(1,182,481)	541,225		
Nonoperating revenues (expenses):						
Special assessments	18,500	18,500	1,455	(17,045)		
Transfers in	136,500	136,500	14,500	(122,000)		
Advance in	600,000	600,000	600,000	-		
Advance out	(650,000)	(650,000)	(650,000)	-		
Capital contributions	5,000	5,000	750	(4,250)		
Debt service:						
Interest and fiscal charges	(13,000)	(13,000)	(13,000)			
Total nonoperating revenues (expenses)	97,000	97,000	(46,295)	(143,295)		
Net change in fund equity	(1,526,706)	(1,626,706)	(1,228,776)	397,930		
Unencumbered fund equity at beginning of year.	963,319	963,319	963,319	-		
Prior year encumbrances appropriated	960,387	960,387	960,387			
Unencumbered fund equity at end of year	\$ 397,000	\$ 297,000	\$ 694,930	\$ 397,930		

COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS DECEMBER 31, 2019

	 inistrative surance	Sel	f-Insurance	Inte	Total ernal Service Funds
Assets:	 				_
Current assets:					
Equity in pooled cash and cash equivalents	\$ 9,446	\$	1,424,339	\$	1,433,785
Receivables:					
Accounts	 		39,397		39,397
Total assets	 9,446		1,463,736		1,473,182
Liabilities:					
Current liabilities:					
Claims payable	 		595,937		595,937
Total liabilities	 		595,937		595,937
Net position:					
Unrestricted	 9,446		867,799		877,245
Total net position	\$ 9,446	\$	867,799	\$	877,245

COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	ninistrative nsurance	Sel	f-Insurance	Int	Total ernal Service Funds
Operating revenues:					
Charges for services	\$ 411,864	\$	3,821,330	\$	4,233,194
Other operating revenues	 		528,425		528,425
Total operating revenues	 411,864		4,349,755		4,761,619
Operating expenses:					
Contract services	413,312		-		413,312
Claims expense	 		3,893,897		3,893,897
Total operating expenses	 413,312		3,893,897		4,307,209
Operating income (loss)/change in net position	(1,448)		455,858		454,410
Net position at beginning of year	 10,894		411,941		422,835
Net position at end of year	\$ 9,446	\$	867,799	\$	877,245

COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

						Total
	Adı	ninistrative			Int	ernal Service
	I	nsurance	Se	Self-Insurance		Funds
Cash flows from operating activities:				_		_
Cash received from customers	\$	411,864	\$	3,820,435	\$	4,232,299
Cash received from other operations		-		490,819		490,819
Cash payments for contract services		(413,312)		-		(413,312)
Cash payments for claims				(3,826,961)		(3,826,961)
Net cash provided by (used in)						
operating activities		(1,448)		484,293		482,845
Net increase (decrease) in cash and						
cash equivalents		(1,448)		484,293		482,845
Cash and cash equivalents at beginning						
of year		10,894		940,046		950,940
Cash and cash equivalents at end of year	\$	9,446	\$	1,424,339	\$	1,433,785
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$	(1,448)	\$	455,858	\$	454,410
Changes in assets and liabilities:						
(Increase) in accounts receivable		_		(38,501)		(38,501)
Increase in claims payable				66,936		66,936
Net cash provided by (used in)						
operating activities	\$	(1,448)	\$	484,293	\$	482,845

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ADMINISTRATIVE INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	 Budgeted	Amour	nts			Fin	iance with al Budget Positive
	 Original	Final		Actual		(Negative)	
Operating revenues:							
Charges for services	\$ 430,000	\$	430,000	\$	411,864	\$	(18,136)
Total revenues	430,000		430,000		411,864		(18,136)
Operating expenses:							
Contractual services	465,894		495,894		413,312		82,582
Total expenses	465,894		495,894		413,312		82,582
Operating loss	 (35,894)		(65,894)		(1,448)		64,446
Nonoperating revenues:							
Transfers in	145,000		145,000		-		(145,000)
Total nonoperating revenues	145,000		145,000		-		(145,000)
Net change in fund equity	109,106		79,106		(1,448)		(80,554)
Unencumbered fund equity at beginning of year.	 10,894		10,894		10,894		
Unencumbered fund equity at end of year	\$ 120,000	\$	90,000	\$	9,446	\$	(80,554)

SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SELF-INSURANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted A		Budgeted Amou		Amounts Final Actual			Actual		Variance with Final Budget Positive (Negative)	
Operating revenues:	Φ.	2 0 40 000	Φ.	2 0 40 000	Φ.	2.020.425	Φ.	7.0 125			
Charges for services	\$	3,060,000	\$	3,060,000	\$	3,820,435	\$	760,435			
Other		490,000		490,000		490,819		819			
Total revenues		3,550,000		3,550,000		4,311,254		761,254			
Operating expenses:											
Claims		4,460,046		4,460,046		3,826,961		633,085			
Total expenses		4,460,046		4,460,046		3,826,961		633,085			
Net change in fund equity		(910,046)		(910,046)		484,293		1,394,339			
Unencumbered fund equity at beginning of year.		940,046		940,046		940,046					
Unencumbered fund equity at end of year	\$	30,000	\$	30,000	\$	1,424,339	\$	1,394,339			

INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governments and/or funds. The following are the City's fiduciary fund types:

Custodial Funds

Custodial funds maintain assets held by the City as an agent for individuals, private organizations, other governmental units and/or funds. These funds are purely custodial (assets equal liabilities) and therefore do not involve the measurement of results. The following are the City's custodial funds.

Stow Seniors Commision Fund

To account for donations to the City for the Senior Center Commission.

Metro SWAT Fund

To account for assets held by the City for the Summit Metro Crash Response Team.

Stow Municipal Court Fund

To account for fines and fees collected by the Stow Municipal Court, which are required to be disbursed to various parties.

Summit Metro Crash Response Team Fund

To account for donations and revenues from other governmental entities to be used for expenditures of the Summit Metro Crash Response Team.

Ohio BBS 3% Surcharge Fund

To account for a three percent assessment by the State of Ohio collected on all building and related permits.

School District Compensation Fund

To account for compensation payments collected and distributed for other governments.

COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2019

	 Seniors mission	Metro SWAT	N	Stow Iunicipal Court	Crash	mit Metro n Response Feam
Assets: Equity in pooled cash and cash equivalents	\$ 336	\$ 191,993	\$	198,730	\$	10,257
Total assets	336	191,993		198,730		10,257
Liabilities: Accounts payable	-	862		-		-
Intergovernmental payable	 	 862		198,730 198,730		
Net position: Restricted for individuals, organizations and other governments.	 336	 191,131				10,257
Total net position	\$ 336	\$ 191,131	\$		\$	10,257

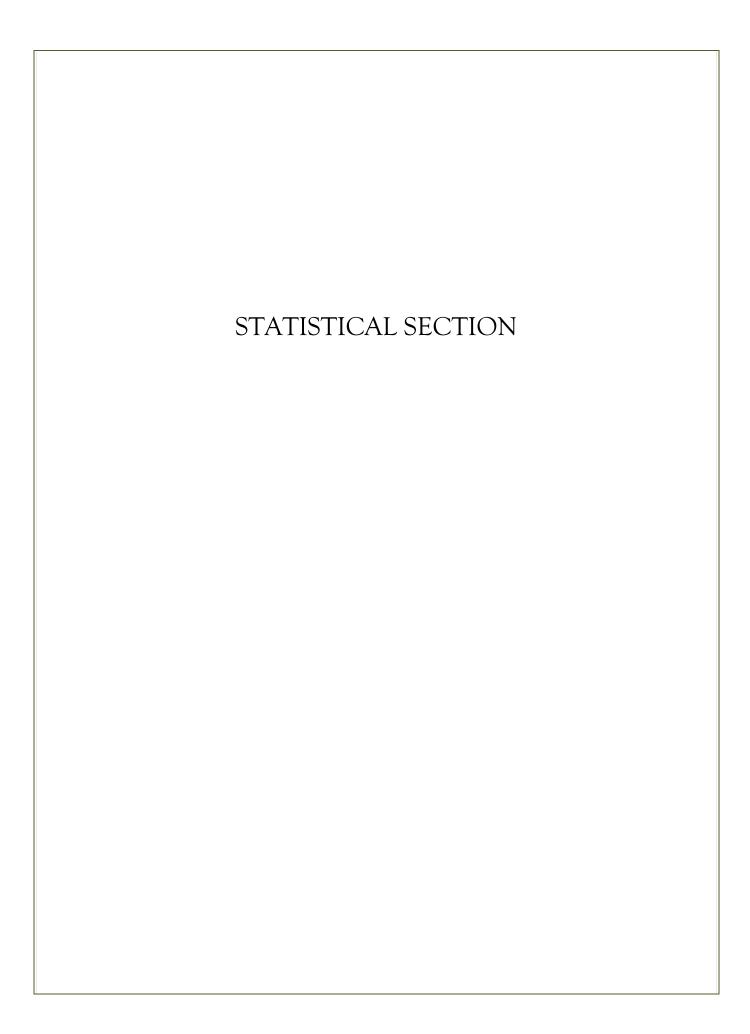
	o BBS ircharge		Total
\$	249	\$	202,835
Ψ 		<u> </u>	198,730
	249		401,565
	-		862
	<u>-</u>		198,730 199,592
	249		201,973
\$	249	\$	201,973

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Stow Seniors Commission	Metro SWAT	Stow Municipal Court	Summit Metro Crash Response Team
Additions:				
From local sources:				
Amounts received as fiscal agent	\$ -	\$ 91,923	\$ -	\$ 11,715
Licenses, permits and fees for other governments	-	-	-	-
Fines and forfeitures for other governments	-	-	3,805,229	-
Compensation payments collected for other governments				
Total additions		91,923	3,805,229	11,715
Deductions:				
Distributions as fiscal agent	_	89,287	_	21,996
Licenses, permits and fees distributions to other governments.	<u> </u>	-	-	-
Fines and forfeitures distributions to other governments		-	3,805,229	-
Compensation payments distributions to other governments.	-	-	-	-
Total deductions		89,287	3,805,229	21,996
Net change in fiduciary net position	-	2,636	-	(10,281)
· -				
Net position beginning of year (restated)	336	188,495		20,538
Net position end of year	\$ 336	\$ 191,131	\$ -	\$ 10,257

nio BBS Surcharge	ool District npensation	 Total		
\$ -	\$ -	\$ 103,638		
7,818	-	7,818		
-	-	3,805,229		
 	281,524	 281,524		
 7,818	 281,524	 4,198,209		
-	-	111,283		
8,170	-	8,170		
-	-	3,805,229		
 	281,524	 281,524		
8,170	281,524	 4,206,206		
(352)	-	(7,997)		
601	 <u> </u>	 209,970		
\$ 249	\$ 	\$ \$ 201,973		





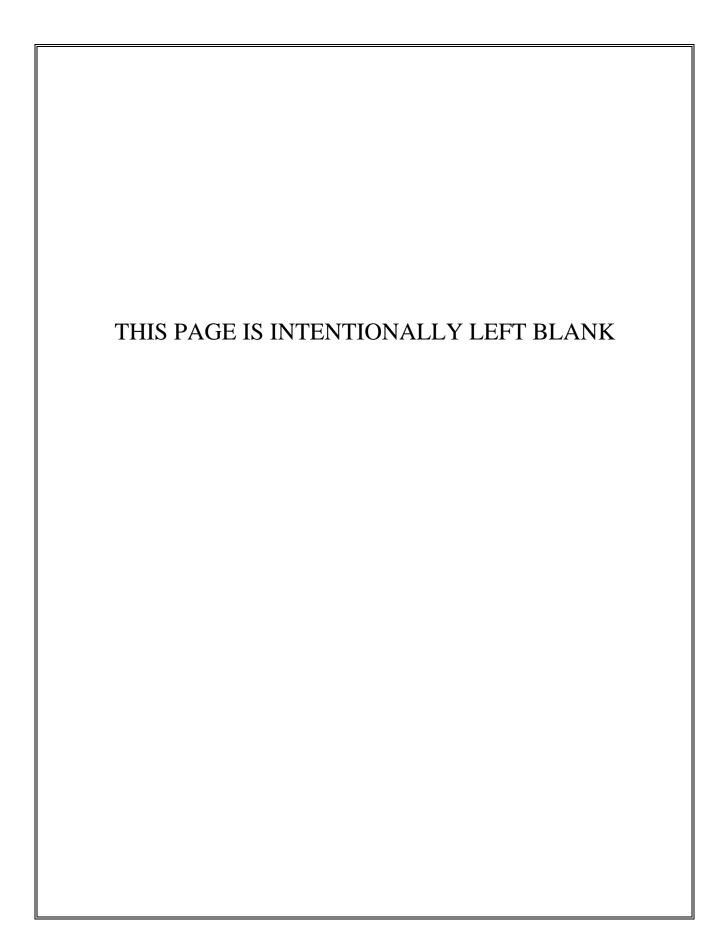
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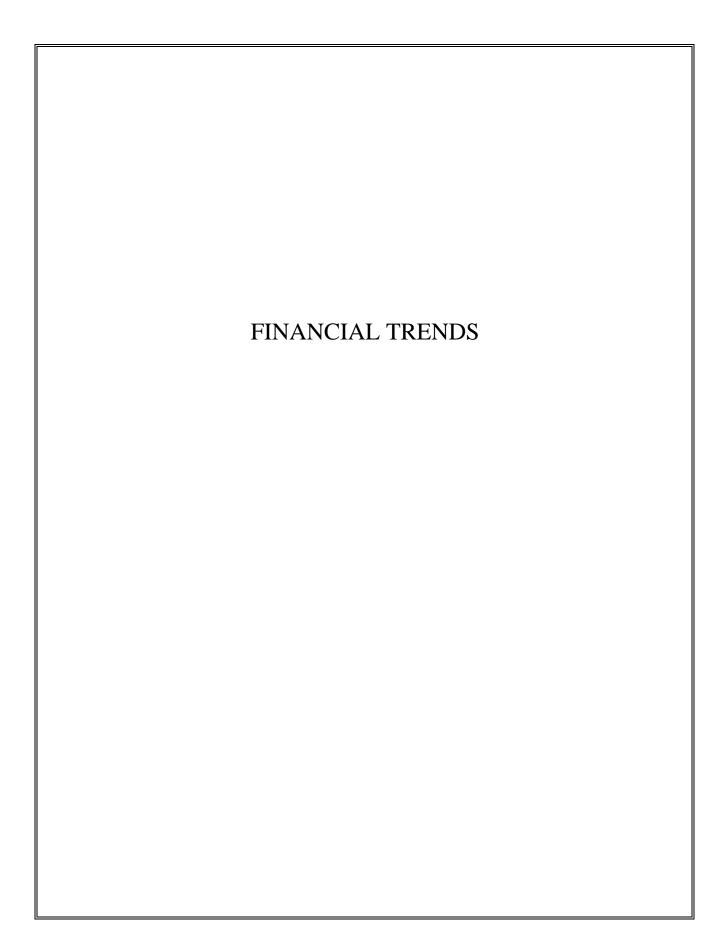
CITY OF STOW, OHIO STATISTICAL SECTION

This part of the City of Stow's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	207
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue sources, the income tax and property tax.	219
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	227
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	233
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	237

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.





NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year 2019 2018 (3) 2017 (2) 2016 Governmental activities 52,589,812 Net investment in capital assets \$ 53,317,927 \$ \$ 51,399,664 \$ 52,816,080 Restricted 1,982,000 2,669,304 3,760,314 4,166,978 Unrestricted (deficit) (29,182,601)(42,623,593)(39,822,521)(16,563,916)Total governmental activities net assets 26,117,326 12,635,523 15,337,457 40,419,142 **Business-type activities** Net investment in capital assets \$ 35,099,401 \$ 33,789,944 32,987,291 32,415,187 7,805,817 Unrestricted 5,045,382 7,887,481 7,995,574 Total business-type activities net assets \$ 40,144,783 \$ 41,677,425 \$ 40,982,865 40,221,004 **Primary government** Net investment in capital assets 88,417,328 86,379,756 84,386,955 85,231,267 Restricted 2,669,304 1,982,000 3,760,314 4,166,978 Unrestricted (deficit) (24,137,219)(34,736,112)(31,826,947)(8,758,099)Total primary government net position 66,262,109 54,312,948 56,320,322 \$ 80,640,146

Source: City of Stow, Financial Records

⁽¹⁾ Amounts have been restated to reflect the implementation of GASB Statements No. 68 and 71, which were implemented in 2015.

⁽²⁾ Amounts have been restated to reflect the implementation of GASB Statement No. 75.

⁽³⁾ Amounts have been restated to reflect the implementation of GASB Statement No. 84.

 2015		2014 (1)	 2013	 2012		2011		2010
\$ 48,357,523	\$	47,970,497	\$ 45,313,451	\$ 42,370,606	\$	41,520,421	\$	41,222,186
 5,623,410 (15,725,119)		6,245,011 (17,122,776)	 5,905,788 6,905,379	 6,323,180 5,733,071		6,958,099 4,480,067		7,658,087 3,516,064
\$ 38,255,814	\$	37,092,732	\$ 58,124,618	\$ 54,426,857	\$	52,958,587	\$	52,396,337
\$ 31,259,046	\$	30,187,216	\$ 29,369,155	\$ 29,113,459	\$	27,562,287	\$	26,282,921
6,953,910		7,124,618	 7,514,211	 6,372,417		5,632,334		5,385,246
\$ 38,212,956	\$	37,311,834	\$ 36,883,366	\$ 35,485,876	\$	33,194,621	\$	31,668,167
\$ 79,616,569	\$	78,157,713	\$ 74,682,606	\$ 71,484,065	\$	69,082,708	\$	67,505,107
5,623,410		6,245,011	5,905,788	6,323,180		6,958,099		7,658,087
 (8,771,209)		(9,998,158)	 14,419,590	12,105,488		10,112,401		8,901,310
\$ 76,468,770	\$	74,404,566	\$ 95,007,984	\$ 89,912,733	\$	86,153,208	\$	84,064,504

CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year								
		2019		2018 (1)		2017		2016	
Expenses									
Governmental activities:									
General government	\$	11,094,415	\$	10,074,403	\$	9,599,480	\$	9,163,530	
Security of persons and property	Ψ	3,108,929	Ψ	18,591,040	Ψ	15,824,027	Ψ	16,618,710	
Public health		513,249		493,283		485,650		478,066	
Leisure time activities		2,021,557		1,844,816		1,654,196		1,595,972	
Community and economic development		1,400,181		1,324,816				1,226,751	
Transportation		7,302,368		6,433,094		1,170,091 9,728,248		4,868,751	
Interest and fiscal charges		305,346		366,907		387,188		411,713	
Bond and note issuance costs		303,340		300,907		367,166		411,713	
Total governmental activities expenses		25,746,045		39,128,359		38,848,880		34,363,493	
		23,7 10,013		35,120,335		30,010,000		31,303,133	
Business-type activities:		5.506.600		5 205 576		4 776 746		4.627.006	
Water		5,596,608		5,385,576		4,776,746		4,627,806	
Golf		1,239,295		1,245,960		1,250,516		1,163,712	
Storm Water Utility		2,260,488		926,308		1,079,591		1,332,939	
Total business-type activities expenses		9,096,391		7,557,844		7,106,853		7,124,457	
Total primary government expenses	\$	34,842,436	\$	46,686,203	\$	45,955,733	\$	41,487,950	
Program Revenues									
Governmental activities:									
Charges for services:									
General government	\$	4,586,516	\$	4,510,532	\$	4,398,031	\$	4,464,848	
Security of persons and property		838,465		937,059		808,659		733,242	
Public health		67,040		49,300		68,071		61,127	
Leisure time activities		381,634		337,951		345,348		350,441	
Community and economic development		347,795		341,992		311,535		313,803	
Transportation		68,511		68,242		66,056		55,993	
Operating grants and contributions									
General government		73,056		59,835		83,037		63,036	
Security of persons and property		116,087		108,692		104,998		147,057	
Public health		56,991		51,108		55,841		47,128	
Leisure time activities		135,048		80,997		94,728		98,836	
Community and economic development		18,949		3,641		2,551		1,583	
Transportation		2,744,322		1,765,387		1,623,047		1,895,979	
Capital grants and contributions		, ,		, ,		, ,		, ,	
General government		_		_		_		_	
Security of persons and property		20,000		_		-		_	
Transportation		867,599		963,905		2,686,442		3,596,297	
Total governmental program revenues		10,322,013		9,278,641		10,648,344		11,829,370	
Business-type activities:									
Charges for services:									
Water		5,161,691		5,304,611		5 264 755		5,329,501	
Golf		948,034		908,085		5,264,755 973,398		964,926	
		,		1,439,877					
Storm Water Utility Capital grants and contributions		1,433,616				1,410,719		966,739 1 288 700	
Total business-type activities program revenues		7,651,991		8,863 7,661,436		71,802 7,720,674		1,288,799 8,549,965	
Total primary government program revenue	\$	17,974,004	\$	16,940,077	\$	18,369,018	\$	20,379,335	

	2015		2014		2013		2012		2011		2010
					_	·	_				
\$	9,697,067 15,209,594 638,916 1,586,402 1,107,688 5,200,034 416,865	\$	8,518,703 14,823,706 456,152 1,458,229 1,188,870 4,251,589 662,439 82,659	\$	8,351,841 14,576,858 483,060 1,373,291 1,165,860 4,722,114 770,369	\$	8,752,518 14,882,885 460,036 1,522,538 1,252,957 4,186,489 745,063	\$	8,669,487 14,453,109 497,770 1,793,620 1,082,363 4,201,252 840,657	\$	8,737,033 14,199,929 445,503 1,867,648 686,144 5,165,638 889,212
	33,856,566		31,442,347		31,443,393		31,802,486		31,538,258		31,991,107
	4,911,480 1,109,867 856,262 6,877,609 40,734,175	<u> </u>	3,937,944 1,247,335 771,375 5,956,654 37,399,001	 \$	4,350,339 1,155,959 767,610 6,273,908 37,717,301		4,027,924 1,005,084 844,828 5,877,836 37,680,322	\$	3,860,564 1,032,230 1,180,802 6,073,596 37,611,854		2,913,323 1,130,238 737,255 4,780,816 36,771,923
Φ	40,734,173	Φ	37,399,001	φ	37,717,301	Φ	37,080,322	φ	37,011,834	Φ	30,771,923
\$	4,737,376 781,214 64,795 351,179 258,697 59,877 131,108 195,437 74,101 143,511 101,315 1,937,569	\$	4,026,473 864,313 48,820 355,879 247,686 61,938 364,652 171,794 46,795 109,894 101,851 1,871,783	\$	4,380,103 831,052 58,433 320,879 207,271 12,255 \$81,027 272,427 20,382 184,830 2,395 2,431,705	\$	4,191,996 722,327 71,036 363,581 195,990 18,025 \$77,024 155,042 47,633 116,496 89,508 1,856,024	\$	4,080,373 645,493 54,824 335,481 187,218 22,955 15,648 164,835 46,463 49,975 10,237 1,811,591	\$	4,156,491 643,889 58,851 295,434 165,268 66,156 100 240,066 52,084 53,580 26,895 2,107,461
	-		-		_		_		-		-
	1,816,262 10,652,441		3,904,877 12,176,755		1,639,994 10,442,753		2,112,844 10,017,526		2,042,998 9,468,091		4,557,230 12,560,639
	5,306,036 910,919 837,428 22,428 7,076,811		5,132,114 892,237 826,125 6,850,476		5,194,737 920,428 828,123 147,668 7,090,956		5,249,886 806,780 820,731 328,040 7,205,437		4,999,870 685,125 830,508 225,169 6,740,672		4,934,014 750,361 818,358 216,000 6,718,733
\$	17,729,252	\$	19,027,231	\$	17,533,709	\$	17,222,963	\$	16,208,763	\$	19,279,372
_				<u> </u>	<u> </u>	<u> </u>		<u> </u>		<u> </u>	

^{- -} Continued

CHANGES IN NET POSITION (CONTINUED) LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

		Fiscal Year						
		2019		2018 (1)		2017		2016
Net (Expense)/Revenue								
Governmental activities	\$	(15,424,032)	\$	(29,849,718)	\$	(28,200,536)	\$	(22,534,123)
Business-type activities		(1,444,400)		103,592		613,821		1,425,508
Total primary government net expense	\$	(16,868,432)	\$	(29,746,126)	\$	(27,586,715)	\$	(21,108,615)
General Revenues, Special Items, and Transfers								
Governmental activities:								
Taxes								
Property taxes	\$	7,630,750	\$	7,507,770	\$	6,914,392	\$	6,877,774
Income taxes		16,803,867		15,830,768		15,246,923		14,987,212
Grants and entitlements not								
restricted to specific programs		2,602,264		2,563,481		2,264,359		2,294,742
Investment earnings		487,670		190,528		110,385		118,136
Miscellaneous		732,096		914,972		578,722		432,587
Transfers		649,188		(14,500)		(608,180)		(13,000)
Total governmental activities		28,905,835		26,993,019		24,506,601		24,697,451
Business-type activities:								
Municipal income taxes		327,895		358,760		348,785		346,806
Investment earnings		13,000		7,000		-		-
Miscellaneous		220,051		210,708		218,598		222,734
Transfers		(649,188)		14,500		608,180		13,000
Total business-type activities		(88,242)		590,968		1,175,563		582,540
Total primary government	\$	28,817,593	\$	27,583,987	\$	25,682,164	\$	25,279,991
Change in Net Position								
Governmental activities	\$	13,481,803	\$	(2,856,699)	\$	(3,693,935)	\$	2,163,328
Business-type activities		(1,532,642)		694,560		1,789,384		2,008,048
Total primary government	\$	11,949,161	\$	(2,162,139)	\$	(1,904,551)	\$	4,171,376
- , ,	_				_			

Source: City of Stow, Financial Records

⁽¹⁾ Amounts have been restated to reflect the implementation of GASB Statement No. 84.

199,202	2015	2014	2013	2012	2011	2010
199,202 893,822 817,048 1,327,601 667,076 1,937,533,64 (23,004,923) \$ (18,371,770) \$ (20,183,592) \$ (20,457,359) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (18,371,770) \$ (20,183,592) \$ (20,457,359) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (21,403,091) \$ (17,492,533) \$ (23,004,923) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (17,492,533) \$ (21,403,091) \$ (21,4			_			
\$ (23,004,923) \$ (18,371,770) \$ (20,183,592) \$ (20,457,359) \$ (21,403,091) \$ (17,492,5) \$ 6,822,960 \$ 6,933,760 \$ 6,916,433 \$ 6,749,766 \$ 7,506,559 \$ 7,533,6 \$ 14,777,475 \$ 14,164,765 \$ 13,944,273 \$ 13,440,529 \$ 12,346,779 \$ 11,573,7 \$ 2,241,649 \$ 2,497,688 \$ 3,434,601 \$ 3,146,808 \$ 2,945,092 \$ 3,933,9 \$ 96,332 \$ 60,235 \$ 58,986 \$ 25,117 \$ 70,797 \$ 102,4 \$ 428,791 \$ 340,716 \$ 382,470 \$ 244,661 \$ 396,105 \$ 612,1 \$ 24,367,207 \$ 23,931,664 \$ 24,698,401 \$ 23,253,230 \$ 22,898,915 \$ 23,540,6 \$ 349,841 \$ 341,086 \$ 361,561 \$ 369,843 \$ 468,841 \$ 361,8 \$ 352,079 \$ 261,533 \$ 180,519 \$ 240,160 \$ 104,526 \$ 128,4 \$ - \$ 65,500 \$ 38,362 \$ 353,651 \$ 366,417 \$ 215,2 \$ 701,920 \$ 668,119 \$ 580,442 \$ 963,654 \$ 939,784 \$ 705,5 <td>\$ (23,204,125)</td> <td>\$ (19,265,592)</td> <td>\$ (21,000,640)</td> <td>\$ (21,784,960)</td> <td>\$ (22,070,167)</td> <td>\$ (19,430,468)</td>	\$ (23,204,125)	\$ (19,265,592)	\$ (21,000,640)	\$ (21,784,960)	\$ (22,070,167)	\$ (19,430,468)
\$ 6,822,960 \$ 6,933,760 \$ 6,916,433 \$ 6,749,766 \$ 7,506,559 \$ 7,533,66	199,202	893,822	817,048	1,327,601	667,076	1,937,917
14,777,475 14,164,765 13,944,273 13,440,529 12,346,779 11,573,7 2,241,649 2,497,688 3,434,601 3,146,808 2,945,092 3,933,9 96,332 60,235 58,986 25,117 70,797 102,4 428,791 340,716 382,470 244,661 396,105 612,1 - (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490	\$ (23,004,923)	\$ (18,371,770)	\$ (20,183,592)	\$ (20,457,359)	\$ (21,403,091)	\$ (17,492,551)
14,777,475 14,164,765 13,944,273 13,440,529 12,346,779 11,573,7 2,241,649 2,497,688 3,434,601 3,146,808 2,945,092 3,933,9 96,332 60,235 58,986 25,117 70,797 102,4 428,791 340,716 382,470 244,661 396,105 612,1 - (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490						
14,777,475 14,164,765 13,944,273 13,440,529 12,346,779 11,573,7 2,241,649 2,497,688 3,434,601 3,146,808 2,945,092 3,933,9 96,332 60,235 58,986 25,117 70,797 102,4 428,791 340,716 382,470 244,661 396,105 612,1 - (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490						
2,241,649 2,497,688 3,434,601 3,146,808 2,945,092 3,933,933,933,933,933,933,933,933,933,9	\$ 6,822,960	\$ 6,933,760	\$ 6,916,433	\$ 6,749,766	\$ 7,506,559	\$ 7,533,686
96,332 60,235 58,986 25,117 70,797 102,4 428,791 340,716 382,470 244,661 396,105 612,1 - (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	14,777,475	14,164,765	13,944,273	13,440,529	12,346,779	11,573,713
428,791 340,716 382,470 244,661 396,105 612,1 - (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	2,241,649	2,497,688	3,434,601	3,146,808	2,945,092	3,933,904
- (65,500) (38,362) (353,651) (366,417) (215,2 24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	96,332	60,235	58,986	25,117	70,797	102,494
24,367,207 23,931,664 24,698,401 23,253,230 22,898,915 23,540,6 349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	428,791	340,716	382,470	244,661	396,105	612,143
349,841 341,086 361,561 369,843 468,841 361,8 352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4		 (65,500)	(38,362)		 (366,417)	(215,278)
352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	 24,367,207	 23,931,664	 24,698,401	 23,253,230	 22,898,915	 23,540,662
352,079 261,533 180,519 240,160 104,526 128,4 - 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4						
- 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	349,841	341,086	361,561	369,843	468,841	361,828
- 65,500 38,362 353,651 366,417 215,2 701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	- 252.070	261.522	190.510	240.160	104.526	120 422
701,920 668,119 580,442 963,654 939,784 705,5 \$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	352,079	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	<i>'</i>	,	,
\$ 25,069,127 \$ 24,599,783 \$ 25,278,843 \$ 24,216,884 \$ 23,838,699 \$ 24,246,1 \$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	 701.020	 	 	 		
\$ 1,163,082 \$ 4,666,072 \$ 3,697,761 \$ 1,468,270 \$ 828,748 \$ 4,110,1 901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	 701,920	 008,119	 360,442	 903,034	 939,764	 703,326
901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4	\$ 25,069,127	\$ 24,599,783	\$ 25,278,843	\$ 24,216,884	\$ 23,838,699	\$ 24,246,190
901,122 1,561,941 1,397,490 2,291,255 1,606,860 2,643,4						
	\$ 1,163,082	\$ 4,666,072	\$ 3,697,761	\$ 1,468,270	\$ 828,748	\$ 4,110,194
\$ 2,064,204 \$ 6,228,013 \$ 5,095,251 \$ 3,759,525 \$ 2,435,608 \$ 6,753,6	 	1,561,941	 1,397,490	 2,291,255	 1,606,860	 2,643,445
	\$ 2,064,204	\$ 6,228,013	\$ 5,095,251	\$ 3,759,525	\$ 2,435,608	\$ 6,753,639

FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2019	2018 (2)	 2017	2016
General Fund				
Nonspendable	\$ 447,431	\$ 255,035	\$ 156,787	\$ 153,016
Committed	67,577	46,370	37,485	30,804
Assigned	323,348	337,214	404,754	417,810
Unassigned	7,058,831	6,545,950	6,299,018	6,063,255
Reserved	-	-	-	-
Unreserved:				
Designated	-	-	-	-
Undesignated	-	-	-	-
Total general fund	\$ 7,897,187	\$ 7,184,569	\$ 6,898,044	\$ 6,664,885
All Other Governmental Funds				
Nonspendable	\$ 504,725	\$ 750,441	\$ 521,546	\$ 493,613
Restricted	3,477,217	3,524,124	3,828,740	4,009,797
Committed	5,945,820	4,637,785	4,128,248	4,131,358
Unassigned (deficit)	(154,978)	(165,424)	(155,376)	(93,283)
Reserved	-	-	-	-
Unreserved, undesignated reported in:				
Special revenue funds	-	-	-	-
Capital projects funds	_	-	_	_
Total all other governmental funds	\$ 9,772,784	\$ 8,746,926	\$ 8,323,158	\$ 8,541,485

⁽¹⁾ The City implemented GASB Statement No. 54 in 2011. Balances beginning in 2011 are presented in accordance with GASB Statement No. 54

⁽²⁾ Amounts have been restated to reflect the implementation of GASB Statement No. 84.

	2015		2014	2013	2012	2011 (1)		2010
\$	108,652	\$	269,002	\$ 289,387	\$ 286,318	\$	320,672	\$ -
	22,723		21,788	20,793	17,955		64,876	-
	1,577,695		1,125,419	3,933,706	3,471,773		2,485,844	-
	4,241,169		4,413,302	1,628,614	1,222,906		2,502,787	-
	-		-	-	-		-	714,764
	-		-	_	-		_	1,000,000
	_		-	-	-		-	2,976,313
\$	5,950,239	\$	5,829,511	\$ 5,872,500	\$ 4,998,952	\$	5,374,179	\$ 4,691,077
-								
\$	579,507	\$	385,910	\$ 444,569	\$ 455,496	\$	533,237	\$ -
	5,221,174		5,287,655	4,921,578	5,258,523		5,568,649	-
	2,816,933		2,332,839	2,249,927	1,946,548		1,420,126	-
	(164,337)		(506,428)	(545,855)	(457,853)		(536,592)	-
	-		-	-	-		-	1,383,270
	-		-	-	-		-	2,968,820
	-		-	-	-		-	2,083,262
\$	8,453,277	\$	7,499,976	\$ 7,070,219	\$ 7,202,714	\$	6,985,420	\$ 6,435,352

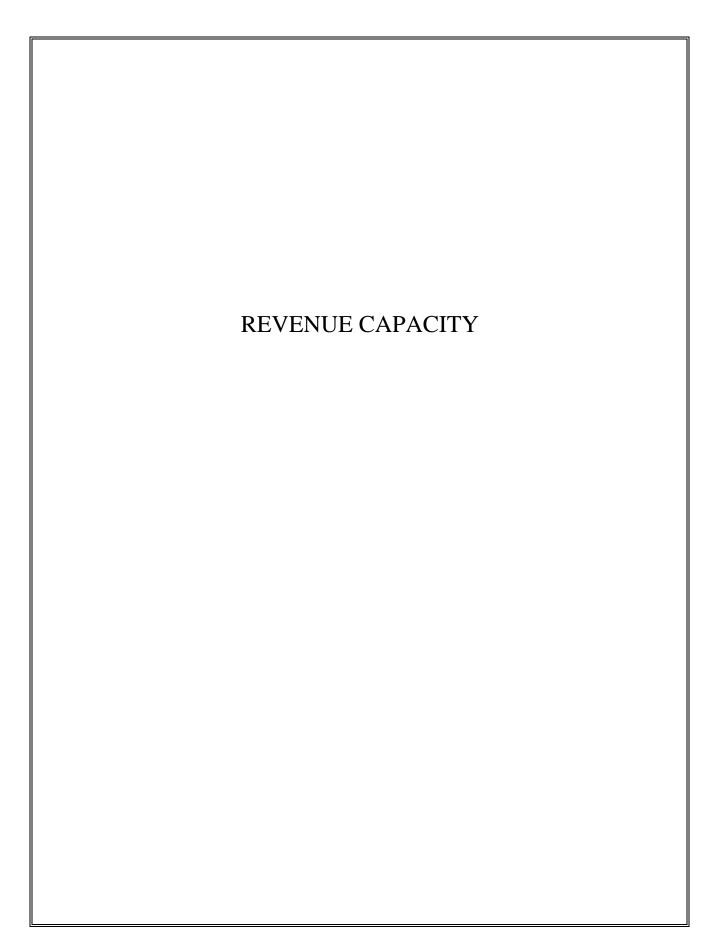
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

		2019		2018 (1)		2017		2016
Revenues								
Property and other local taxes	\$	7,581,802	\$	7,595,416	\$	6,927,627	\$	6,890,772
Income taxes	-	16,970,903	-	15,822,349	-	15,194,104	-	15,224,612
Special assessments		40,730		41,775		41,470		49,215
Charges for services		1,226,584		1,275,409		1,184,172		1,099,248
Licenses and permits		1,040,967		1,126,043		1,021,209		995,610
Fines and forfeitures		3,589,473		3,428,020		3,477,457		3,543,266
Intergovernmental		6,101,275		5,322,707		6,744,475		7,703,578
Investment income		516,478		201,841		131,539		133,900
Rent		392,207		373,829		272,451		292,115
Contributions and donations		37,224		218,931		31,268		70,867
Other								
		984,067		890,379		735,555		754,464
Total revenues		38,481,710		36,296,699		35,761,327		36,757,647
Expenditures								
Current:								
General government		9,214,009		8,631,960		8,235,918		8,211,340
Security of persons and property		15,370,427		14,759,648		14,127,975		13,596,998
Public health		473,195		463,468		445,150		455,255
Leisure time activities		1,688,121		1,532,698		1,356,268		1,383,692
Community and economic development		1,069,419		1,118,543		974,126		1,082,900
Transportation		2,951,884		2,533,954		2,534,423		2,657,825
Capital outlay		4,765,507		4,848,154		6,205,552		6,720,189
Debt service:		4,703,307		7,070,137		0,203,332		0,720,107
Principal retirement		2,173,478		3,202,250		3,578,756		3,954,929
Interest and fiscal charges		331,092		355,505		385,352		407,288
Bond and note issuance costs		331,092		333,303		363,332		407,200
		20.027.122				27.042.520		20 470 416
Total expenditures		38,037,132		37,446,180		37,843,520		38,470,416
Excess of revenues over (under) expenditures		444,578		(1,149,481)		(2,082,193)		(1,712,769)
Other Financing Sources (Uses)								
Sale of notes		1,300,000		1,700,000		2,100,000		2,500,000
Premium on notes		8,398		19,509		11,525		28,623
Refunding bonds issued		-		-				
Premium on bonds		_		_		_		_
Refunding of notes		_		_		_		_
Payment to refunded bond escrow agent		_		_		_		_
Transfers in		2,196,575		1,972,178		1,674,868		1,900,885
Transfers (out)		(2,211,075)		(1,986,678)		(1,689,368)		(1,913,885)
* *		_	-					
Total other financing sources (uses)		1,293,898		1,705,009		2,097,025		2,515,623
Net change in fund balances	\$	1,738,476	\$	555,528	\$	14,832	\$	802,854
Capital expenditures		3,943,521		3,565,781		1,000,923		6,248,388
Debt service as a percentage of noncapital expenditures		7.35%		10.50%		10.76%		13.54%

⁽¹⁾ Amounts have been restated to reflect the implementation of GASB Statement No. 84.

	2015		2014		2013		2012		2011		2010
\$	6,881,230	¢	6 960 229	\$	6,971,158	\$	6 912 050	\$	7 420 222	¢	7,440,114
Ф	14,710,235	\$	6,869,238 14,151,477	Ф	14,027,261	Ф	6,812,959 13,268,271	φ	7,439,333 12,510,420	\$	11,602,741
	64,482		70,989		70,040		79,414		79,284		79,891
	1,132,110		1,211,598		1,152,015		1,105,199		989,297		989,314
	1,197,634		949,862		997,249		832,976		610,777		757,871
	3,564,249		3,345,709		3,354,995		3,278,358		3,318,885		3,290,911
	6,114,614		8,340,406		7,664,557		7,415,284		7,229,340		10,787,212
	114,347		68,642		66,515		78,030		81,151		71,668
	294,663		316,572		232,750		263,789		251,610		279,040
	33,520		74,081		43,329		94,783		41,899		51,542
	895,591		846,910		698,672		405,427		625,040		891,784
	35,002,675		36,245,484		35,278,541		33,634,490		33,177,036		36,242,088
	8,308,468		7,957,517		7,740,624		7,924,144		8,016,135		8,390,076
	13,600,998		13,790,021		13,633,665		13,269,335		12,993,041		13,349,173
	609,555		440,029		467,530		428,843		473,722		430,664
	1,417,013		1,292,695		1,221,752		1,335,813		1,551,330		1,688,869
	1,025,771		1,103,909		1,118,340		1,091,775		1,055,196		1,127,128
	2,640,860		2,539,841		2,673,702		2,408,432		2,736,071		3,321,718
	4,624,188		6,240,117		4,513,273		4,192,551		3,300,320		5,096,319
	4,283,548		5,145,674		6,548,067		935,877		894,177		867,277
	447,822		681,765		783,668		827,730		879,409		934,179
	148,496		82,659		-						6,907
	37,106,719		39,274,227		38,700,621		32,414,500		31,899,401		35,212,310
	(2,104,044)		(3,028,743)		(3,422,080)		1,219,990		1,277,635		1,029,778
	2,900,000		3,300,000		4,125,000		5,575,000		7,025,000		7,125,000
	22,308		32,852		38,133		72,077		55,535		109,603
	8,667,680		3,790,000		-				-		-
	264,994		47,764		-		_		-		_
	(8,676,909)		(3,755,105)		-		(7,025,000)		(7,125,000)		(7,925,000)
	1,697,092		1,888,151		2,150,397		3,048,524		1,948,887		1,831,835
	(1,697,092)		(1,888,151)		(2,150,397)		(3,048,524)		(1,948,887)		(1,831,835)
	3,178,073	-	3,415,511		4,163,133		(1,377,923)		(44,465)		(690,397)
\$	1,074,029	\$	386,768	\$	741,053	\$	(157,933)	\$	1,233,170	\$	339,381
Ψ		Ψ		Ψ		<u> </u>		<u> </u>		Ψ	
	3,428,112		5,906,210		4,110,452		2,648,076		2,062,962		4,332,436
	14.05%		17.46%		21.20%		5.92%		5.94%		5.83%





ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS (RATE PER \$1,000 OF ASSESSED VALUE)

	Real Property (1)				Public Utility	y Proj	perty (2)	Tangible Personal Property (3)			
Collection Year	Assessed Value		Estimated Actual Value		Assessed Value		Estimated Actual Value		Assessed Value	Estimated Actual Value	
2019	\$	852,582,810	\$ 2,435,950,886	\$	12,087,930	\$	48,351,720	\$	-	\$	-
2018		842,292,600	2,406,550,286		11,732,740		46,930,960		-		-
2017		787,352,220	2,249,577,771		11,319,090		45,276,360		-		-
2016		778,836,400	2,225,246,857		10,486,030		41,944,120		-		-
2015		776,329,550	2,218,084,429		10,329,360		41,317,440		-		-
2014		783,377,280	2,238,220,800		9,871,680		39,486,720		-		-
2013		780,992,660	2,231,407,600		8,924,610		35,698,440		-		-
2012		786,224,690	2,246,356,257		8,225,020		32,900,080		-		-
2011		856,833,320	2,448,095,200		7,884,350		31,537,400		-		-
2010		856,851,080	2,448,145,943		7,716,670		30,866,680		824,295	13	,188,720

- (1) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.
- (2) Public utility is assessed at 25% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.
- (3) In 2010 telephone tangible is the only taxable tangible personal property. Tangible personal personal property tax was phased out in 2011.

To	otal		
Assessed	Estimated	Total	
Value	Actual Value	Direct Rate	Ratio
\$ 864,670,740	\$ 2,484,302,606	9.50	34.81%
854,025,340	2,453,481,246	9.50	34.81%
798,671,310	2,294,854,131	9.50	34.80%
789,322,430	2,267,190,977	9.50	34.81%
786,658,910	2,259,401,869	9.50	34.82%
793,248,960	2,277,707,520	9.50	34.83%
789,917,270	2,267,106,040	9.50	34.84%
794,449,710	2,279,256,337	9.50	34.86%
, , , , ,	,,, .		
864,717,670	2,479,632,600	9.50	34.87%
965 202 045	2 402 201 242	0.50	24.720/
865,392,045	2,492,201,343	9.50	34.72%

DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

		Ci	ty Direct Rates			Overlapping Rates					
Collection Year	General Operating	Police Pension	Fire Pension	EMS	Total Direct	Stow-Munroe Falls City School District	Summit County	Stow-Munroe Falls Public Library			
2019	6.60	0.30	0.30	2.30	9.50	53.87	12.70	2.00			
2018	6.60	0.30	0.30	2.30	9.50	53.87	12.70	2.00			
2017	6.60	0.30	0.30	2.30	9.50	55.34	14.16	2.00			
2016	6.60	0.30	0.30	2.30	9.50	53.58	14.16	2.00			
2015	6.60	0.30	0.30	2.30	9.50	53.66	14.16	2.00			
2014	6.60	0.30	0.30	2.30	9.50	53.47	14.16	2.00			
2013	6.60	0.30	0.30	2.30	9.50	53.55	14.16	2.00			
2012	6.60	0.30	0.30	2.30	9.50	53.24	14.16	2.00			
2011	6.60	0.30	0.30	2.30	9.50	45.62	14.57	1.00			
2010	6.60	0.30	0.30	2.30	9.50	45.15	14.16	1.00			

PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Year (1)	Current Tax Levy	_	urrent Tax Collections	Percent of Current Tax Collections to Current Tax Lev	<u>vy</u> _	ections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2019	\$ 8,214,388	\$	8,043,451	97.929	%	\$ 170,937	\$ 8,214,388	100.00%
2018	8,113,773		7,981,420	98.379	%	132,353	8,113,773	100.00%
2017	7,588,911		7,405,455	97.589	%	183,455	7,588,910	100.00%
2016	7,498,898		7,344,065	97.949	%	154,834	7,498,899	100.00%
2015	7,473,391		7,320,850	97.969	%	152,540	7,473,390	100.00%
2014	7,535,886		7,336,995	97.369	%	198,891	7,535,886	100.00%
2013	7,504,237		7,326,910	97.649	%	177,327	7,504,237	100.00%
2012	7,547,293		7,242,454	95.969	%	304,839	7,547,293	100.00%
2011	8,214,843		7,899,776	96.169	%	315,067	8,214,843	100.00%
2010	8,213,417		7,951,169	96.819	%	262,248	8,213,417	100.00%

⁽¹⁾ The Summit County Fiscal Officer does not identify delinquent tax collections by tax year.

PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

December	21	2010	
December		. 4019	

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Ohio Edison Company/ First Energy	\$ 8,179,660	1	0.95%
DDR Ohio Opportunity II, LLC	8,138,400	2	0.94%
Wyndham Ridge LTD	7,433,050	3	0.86%
Heron Springs Associates, LLC	7,005,100	4	0.81%
JVM Hidden Lake Apartments, LLC	4,410,030	5	0.51%
Mannington Associates LLC	3,336,500	6	0.39%
American Transmission Systems Inc.	3,304,900	7	0.38%
Albrecht Incorporated	3,025,130	8	0.35%
Steels Corners Apartment Co., LTD	2,994,910	9	0.35%
Schroer Properties of Stow Inc.	 2,830,030	10	0.33%
Total	\$ 50,657,710		5.87%
Total Assessed Value of Property	\$ 864,670,740		

December 31, 2010

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Wyndham Ridge, LTD	\$ 8,748,620	1	1.01%
DDR Ohio Opportunity II, LLC	8,917,250	2	1.03%
Heron Springs Associates, LLC	7,832,080	3	0.91%
JVM Hidden Lake Apartments, LLC	5,876,200	4	0.68%
Stow Glen Properties, LLC	5,168,020	5	0.60%
Morgan Adhesive Co.	4,664,320	6	0.54%
SFC Enterprises, LTD	4,485,470	7	0.52%
Steels Corners Apartment Co., LTD	3,915,990	8	0.45%
Stow Associates	3,870,010	9	0.45%
NHF RE 2, LLC	 3,600,770	10	0.42%
Total	\$ 57,078,730		6.61%
Total Assessed Value of Property	\$ 865,392,045		

$\begin{tabular}{l} \textit{INCOME TAX REVENUE BASE AND COLLECTIONS} \\ \textit{LAST TEN YEARS} \end{tabular}$

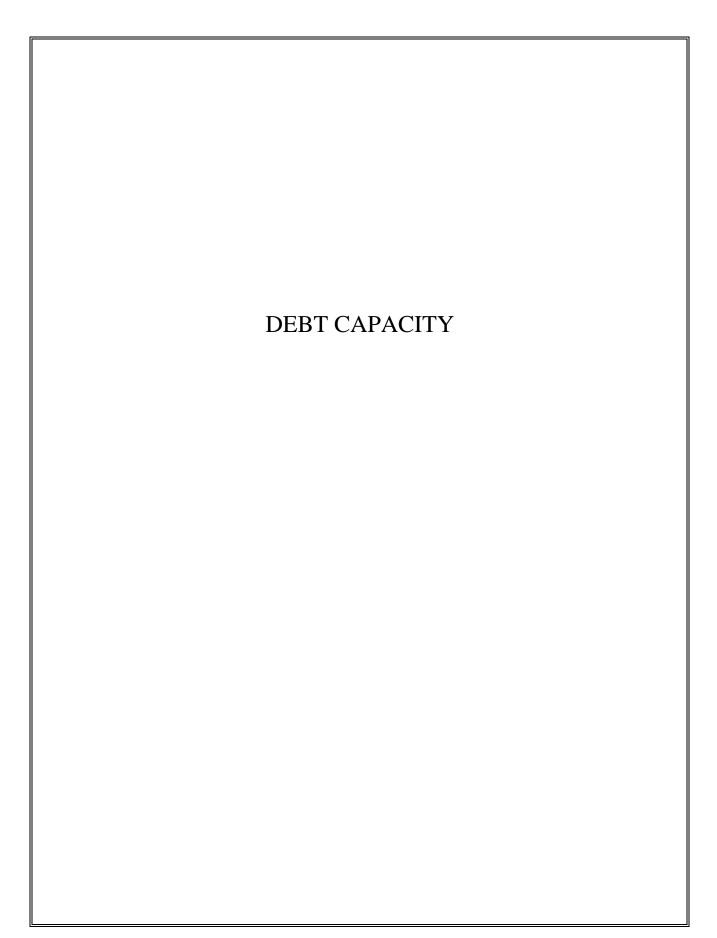
Year	Tax Rate	Total Tax Collected (1)	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	_	Percentage of Taxes from Net Profits	Taxes from Individuals	Percentage of Taxes from Individuals
2019	2.00%	\$ 17,751,169	\$ 12,070,086	68.00%	\$ 3,004,150	(2)	16.92%	\$ 2,676,933	15.08%
2018	2.00%	15,767,289	11,201,964	71.05%	2,151,293	(2)	13.64%	2,414,033	15.31%
2017	2.00%	15,665,060	11,079,908	70.73%	1,965,813	(2)	12.55%	2,619,339	16.72%
2016	2.00%	15,498,799	10,695,075	69.01%	2,056,247	(2)	13.27%	2,747,477	17.73%
2015	2.00%	15,076,795	10,212,537	67.74%	2,305,163	(2)	15.29%	2,559,095	16.97%
2014	2.00%	14,415,996	9,926,987	68.86%	1,953,337	(2)	13.55%	2,535,672	17.59%
2013	2.00%	14,402,090	9,764,242	67.80%	2,121,313	(2)	14.73%	2,516,535	17.47%
2012	2.00%	13,564,116	9,585,454	70.67%	1,578,203	(2)	11.64%	2,400,459	17.70%
2011	2.00%	12,825,200	8,790,473	68.54%	1,696,480	(2)	13.23%	2,338,247	18.23%
2010	2.00%	11,614,488	8,351,420	71.91%	1,137,763	(2)	9.80%	2,125,305	18.30%

Source: City of Stow, Income Tax Department

⁽¹⁾ These amounts are the actual cash basis income tax collections by the City.

⁽²⁾ Payments made by electric and telephone companies as mandated by ORC 5745 are included in these amounts.





RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

	Go	vernmental Activ	ities	Business-Type Activities							
Fiscal Year	General Obligation Bonds	Notes	Capital Lease	OPWC Loans	General Obligation Bonds	Notes	Capital Lease				
2019	\$ 8,847,144	\$ 1,302,784	\$ -	\$ 1,187,337	\$ 4,045,730	\$ -	\$ -				
2018	9,332,754	1,706,359	-	1,229,742	4,305,993	-	-				
2017	10,358,648	2,103,757	108,350	1,272,147	4,565,834	-	34,793				
2016	11,367,193	2,509,409	212,362	1,229,717	4,819,831	-	68,192				
2015	12,362,713	2,907,333	312,210	1,092,885	5,073,898	-	100,254				
2014	12,777,921	3,310,799	408,060	-	5,292,001	-	131,032				
2013	13,422,824	4,137,787	609,854	139,015	5,273,097	-	180,607				
2012	14,211,028	5,575,000	803,451	156,392	5,457,452	-	228,137				
2011	14,969,908	7,025,000	989,182	167,976	5,636,131	200,000	273,704				
2010	15,490,265	7,125,000	1,167,369	173,768	5,719,735	600,000	317,393				

Source: City of Stow, Financial Records

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Population and personal income data is presented on page 235.

Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
\$ 15,382,995	1.19%	442
16,574,848	1.33%	476
18,443,529	1.59%	530
20,206,704	1.77%	581
21,849,293	1.96%	628
21,919,813	2.02%	630
23,763,184	2.19%	761
26,431,460	2.26%	782
29,261,901	2.75%	955
30,593,530	2.88%	1,005

RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

	 General Debt Ou			Percentage of	
Fiscal Year	 General Obligation Bonds	<u>Total</u>		Estimated Actual Taxable Value of Property	Per Capita
2019	\$ 12,892,874	\$	12,892,874	0.52%	371
2018	13,638,747		13,638,747	0.56%	391
2017	14,924,482		14,924,482	0.65%	429
2016	16,187,024		16,187,024	0.71%	465
2015	17,436,611		17,436,611	0.77%	501
2014	18,069,922		18,069,922	0.79%	521
2013	18,695,921		18,695,921	0.82%	539
2012	19,668,480		19,668,480	0.86%	567
2011	20,606,039		20,606,039	0.83%	594
2010	21,210,000		21,210,000	0.85%	609

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2019

Governmental Unit	Ac	overnmental ctivities Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt		
Direct:						
City of Stow	\$	10,149,928	100.00%	\$	10,149,928	
Overlapping Debt:						
Summit County		31,755,000	6.90%		2,191,095	
Stow-Munroe Falls City School District		2,911,810	87.12%		2,536,769	
Subtotal, overlapping debt					4,727,864	
Total direct and overlapping debt				\$	14,877,792	

Source: Ohio Municipal Advisory Council

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

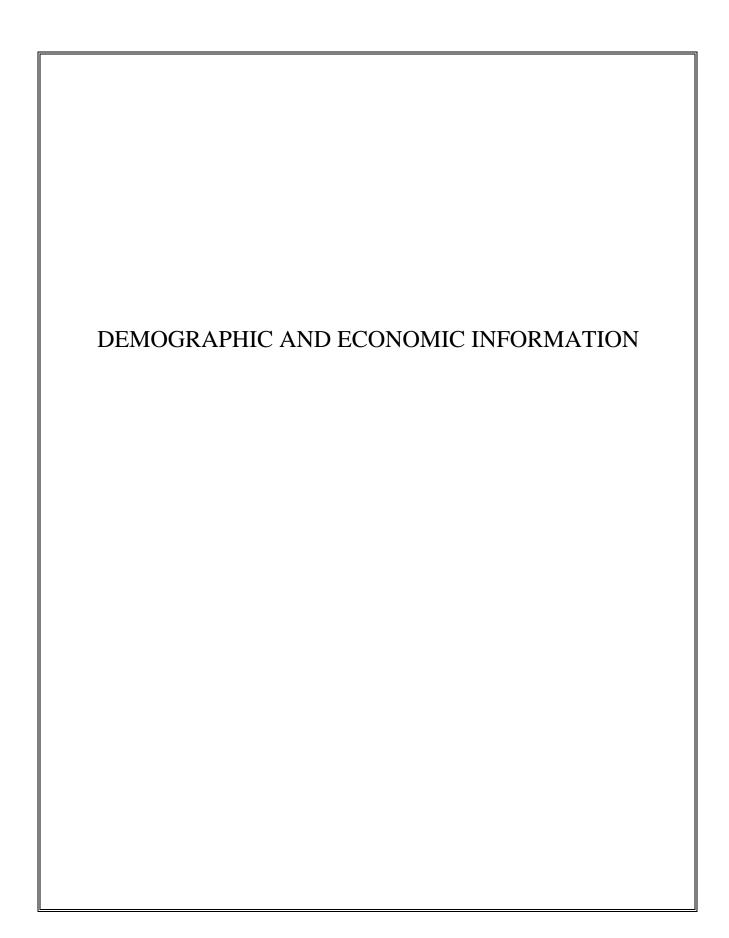
Note: The percentage of debt outstanding applicable to the City was determined by dividing each jurisdiction's assessed valuation within the City by the jurisdiction's total assessed valuation.

LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

Fiscal Year	 Debt Limit - Voted		Debt Limit - Unvoted		Debt Limit - Applicab		Net Debt Applicable to Limit	Legal Debt Margin - Voted			Legal Debt rgin - Unvoted	Total Net Debt Applicable to Limit as a Percentage of Debt Limit	
2019	\$ 90,790,428	\$	47,556,891	\$	10,745,000	\$	80,077,589	\$	36,811,891		11.83%		
2018	89,672,661		35,331,394		11,640,000		78,151,568		35,331,394		12.98%		
2017	83,860,488		30,871,922		13,055,000		70,900,420		30,871,922		15.57%		
2016	82,878,855		28,962,734		14,450,000		68,535,179		28,962,734		17.44%		
2015	82,599,186		27,441,240		15,825,000		66,882,917		27,441,240		19.16%		
2014	83,291,141		26,438,693		17,190,000		66,209,872		26,438,693		20.64%		
2013	82,941,313		24,150,450		19,295,000		63,750,211		24,150,450		23.26%		
2012	83,417,220		22,154,734		21,540,000		61,984,631		22,154,734		25.82%		
2011	90,795,355		47,559,472		23,155,000		67,787,963		47,559,472		25.50%		
2010	90,866,165		47,551,226		23,935,000		66,931,165		47,551,226		26.34%		

Source: City of Stow, Financial Records

Note: Ohio Bond Law sets a limit of 10.5% for voted debt and 5.5% for unvoted debt.





DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Year	Population (1)	Personal Income (2)		P	r Capita ersonal come (1)	School Enrollment	Unemployment Rate (3)	
2019	34,785	\$	1,289,793,015	\$	37,079	5,181	4.0%	
2018	34,857		1,243,000,620		35,660	5,286	4.0%	
2017	34,797		1,162,045,315		33,395	5,137	4.4%	
2016	34,797		1,139,253,780		32,740	5,092	4.3%	
2015	34,797		1,116,914,106		32,098	5,140	4.3%	
2014	34,768		1,087,091,056		31,267	5,139	4.6%	
2013	34,768		1,086,187,088		31,241	5,336	6.0%	
2012	34,674		1,171,606,685		33,789	6,019	5.7%	
2011	34,711		1,063,302,063		30,633	6,019	7.3%	
2010	34,837		1,060,473,117		30,441	5,554	8.5%	

Sources:

- (1) U.S. Census Estimates
- (2) Bureau of Economic Analysis (BEA)
- (3) Ohio Department of Job and Family Services, Ohio Labor Market Information

PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

2	20	1	9

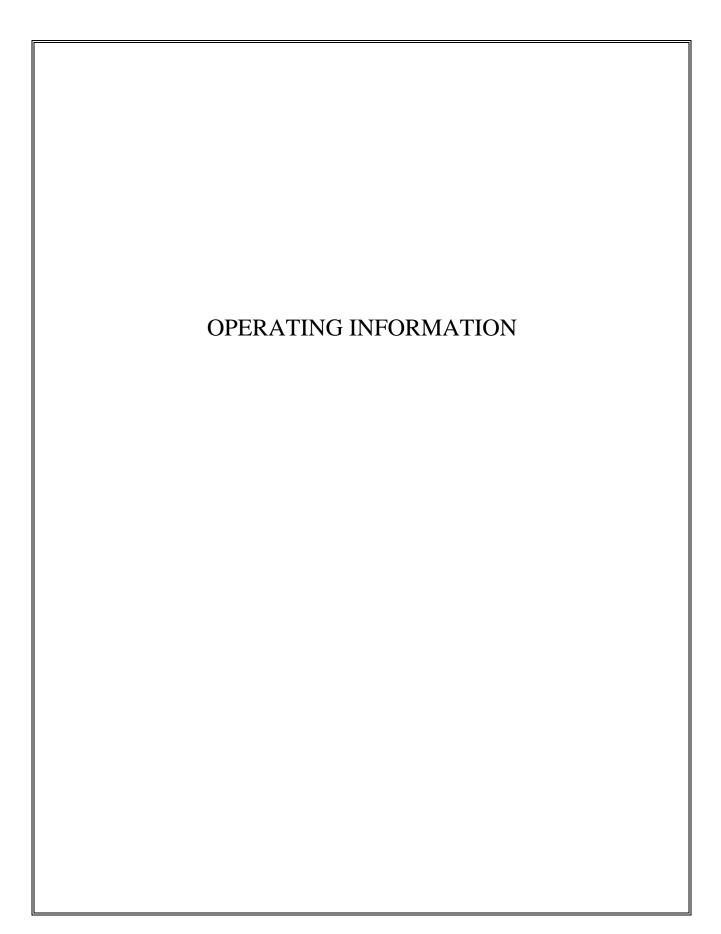
Employer (a)	Employees	Rank
Stow-Munroe Falls City Schools	643	1
NMG Aerospace	325	2
City of Stow	239	3
Matco Tools Corporation	200	4
RMG	200	5
Cleveland Clinic (Akron General) Wellness	175	6
Innovative Fabrications	150	7
Audio Technica U.S. Corporation	130	7
MACtac - Morgan Adhesives	125	9
Esterle Mold	110	10
Total	2,297	

2010

Employer (a)	Employees	Rank
Stow-Munroe Falls City Schools	675	1
MACtac - Morgan Adhesives	323	2
Akron General Health & Wellness Center	250	3
City of Stow	242	4
Matco Tools Corporation	235	5
Wrayco Industries, Inc.	161	6
J.D. Clunk & Associates	142	7
Audio Technica U.S. Corporation	100	8
Spectrum Surgical	93	9
Centimark Corporation	92	10
Total	2,313	

Source: City of Stow, Department of Planning & Development

(a) Includes only non-retail employers.





FULL TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Full-time Equivalent Employees as of December 31

Function/Program	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
General government										
Management service	22	20	20	20	19	20	21	23	24	23
Finance	8	9	9	9	9	9	8	8	9	9
Planning	4	4	4	4	4	5	5	4	6	6
Building	4	4	4	4	4	4	4	4	4	4
Other - Public Utilities	16	16	13	14	13	13	12	11	12	9
Municipal court personnel (a)	37	37	37	37	32	29	32	35	36	35
Security of persons and property										
Officers	41	42	40	38	40	39	37	39	39	40
Civilians	78	78	78	76	80	79	79	78	78	80
Public health and welfare	1	1	1	1	1	1	1	1	1	1
Transportation	15	16	15	15	16	15	15	13	13	17
Community environment	3	3	3	3	3	3	3	3	3	3
Leisure time activity	10	7	8	10	11	10	10	12	15	15
Total	239	237	232	231	232	227	227	231	240	242

Source: City of Stow Finance Office

(a) The City of Stow assumed operations of the Municipal Court effective January 1, 2009.

OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	 2019	 2018	 2017	 2016
General Government				
Council				
Number of Ordinances & resolutions	175	165	144	144
Court				
Number of court cases	20,682	20,291	19,777	20,029
Number of tickets	12,538	12,257	12,121	12,543
Number of court appearances - criminal	3,894	4,146	4,129	4,335
Finance				
Checks issued	5,202	5,299	5,145	5,159
Purchase orders issued	2,351	2,224	2,151	2,257
Number of W-2 forms issued	472	466	481	465
City W-2 Wages	\$ 17,192,123	\$ 17,199,849	\$ 17,045,741	\$ 17,021,048
Security of persons and property				
Police				
Physical arrests	508	521	685	668
Parking violations	107	111	144	129
Traffic citations	3,200	2,813	3,121	2,864
Traffic accidents	879	849	827	841
Marked patrol units	18	18	18	24
Unmarked patrol units	9	9	9	8
Calls for service answered	13,719	13,332	13,865	12,755
Fire				
Fire engines	4	4	4	4
Calls answered	4,691	4,386	4,089	4,049
Number of inspections by Fire Prevention Bureau	3,428	3,181	3,359	3,431
Transportation				
Number of bridges	13	13	13	13
Number of street lights	1,247	1,247	1,247	1,247
Number of signalized intersections	48	48	47	47
Community Environment				
Building				
Building permits issued	551	555	605	551
Inspections performed	2,755	2,211	2,271	2,520
Estimated value of construction	\$ 58,182,742	\$ 58,361,368	\$ 42,325,731	\$ 33,590,714
Number of plans examined	119	117	87	106
Public Health and Welfare				
Cemetery (plots sold)	73	48	70	68
Water				
Miles of water mains	165	165	165	165
Number of water tanks	1	1	1	1
Maximum holding capacity of water tank in gallons	2,500,000	2,500,000	2,500,000	2,500,000
Number of service connections	12,300	12,300	12,300	12,300
Number of fire hydrants	2,500	2,500	2,500	2,500
Daily average consumption in gallons	3,000,000	3,000,000	3,000,000	3,000,000

Source: City of Stow, various departments

2015	2014	2013	2012	2011	2010
181	167	192	199	141	201
18,955	18,011	18,696	19,011	20,098	19,631
11,322	10,687	11,392	10,937	12,021	11,292
4,211	3,936	3,911	4,134	3,769	3,339
5,157	5,201	5,425	5,380	5,295	5,680
2,277	2,405	2,549	2,461	2,403	2,459
477	472	468	475	478	478
\$ 16,671,461	\$ 16,249,048	\$ 15,945,791	\$ 15,742,029	\$ 16,522,771	\$ 16,824,239
718	696	670	785	771	868
195	203	231	387	189	152
2,484	2,027	2,225	2,411	2,214	2,073
783	653	683	733	660	662
20	20	24	18	21	19
10	10	7	8	8	9
11,985	11,452	11,386	11,990	11,899	12,087
4	4	4	4	4	4
3,887	3,772	3,618	3,582	3,412	3,311
3,036	1,382	3,330	1,830	1,364	1,125
13	13	13	13	13	13
1,247	1,247	1,247	1,247	1,247	1,247
47	47	47	47	47	47
509	626	635	641	572	490
2,256	2,221	2,055	1,802	1,624	1,522
\$ 38,243,672	\$ 30,696,120	\$ 34,272,193	\$ 15,406,124	\$ 26,150,449	\$ 11,675,618
68	75	87	109	128	85
72	45	54	85	48	64
165	165	165	165	165	165
1	1	1	1	1	1
2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000
12,000	12,000	12,000	12,000	12,000	12,000
2,500	2,500	2,500	2,500	2,500	2,500
3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000

CAPITAL ASSET INDICATORS LAST TEN YEARS

Function/Program	2019	2018	2017	2016	
Public Safety					
Police:					
Stations	1.00	1.00	1.00	1.00	
Fire:					
Stations	3.00	3.00	3.00	3.00	
Leisure Time Activities					
City Parks	4.00	4.00	4.00	4.00	
Neighborhood Parks	6.00	6.00	6.00	6.00	
Park Acreage	407.75	407.75	407.75	407.75	
Lodges	2.00	2.00	2.00	2.00	
Ballfields	15.00	15.00	15.00	15.00	
Tennis Courts	4.00	4.00	4.00	4.00	
Camp Sites	27.00	27.00	27.00	27.00	
Golf Course	1.00	1.00	1.00	1.00	
Transportation					
City Lanes (Paved Miles)	293.00	293.00	293.00	293.00	
State Highways (Paved Miles)	48.00	48.00	48.00	48.00	

Source: City of Stow, various departments

2015	2014	2013	2012	2011	2010	
1.00	1.00	1.00	1.00	1.00	1.00	
3.00	3.00	3.00	3.00	3.00	3.00	
4.00	4.00	4.00	4.00	4.00	4.00	
6.00	6.00	6.00	6.00	6.00	6.00	
407.75	407.75	407.75	407.75	407.75	407.75	
3.00	3.00	3.00	3.00	3.00	3.00	
15.00	15.00	15.00	15.00	15.00	15.00	
4.00	4.00	4.00	4.00	4.00	4.00	
27.00	27.00	27.00	27.00	27.00	27.00	
1.00	1.00	1.00	1.00	1.00	1.00	
293.00	293.00	293.00	293.00	293.00	293.00	
48.00	48.00	48.00	48.00	48.00	48.00	

${\it CAPITAL\,ASSET\,STATISTICS\,BY\,FUNCTION/PROGRAM-GOVERNMENTAL\,ACTIVITIES}\\ LAST\,TEN\,YEARS$

	2019		2018		2017		2016	
Land	\$	11,202,207	\$	11,202,207	\$	11,202,207	\$	11,202,207
Intangible assets		15,512		15,512		15,512		15,512
Construction in progress		460,250		855,249		918,474		4,571,484
Buildings and building improvements		19,559,792		20,097,302		20,715,816		21,194,375
Vehicles		3,412,373		3,260,542		3,340,121		3,178,969
Equipment, furniture and fixtures		2,741,898		2,535,631		2,089,539		2,038,371
Infrastructure		26,378,651		25,801,395		25,771,003		24,726,030
Total Capital Assets, Net	\$	63,770,683	\$	63,767,838	\$	64,052,672	\$	66,926,948

 2015	 2014	 2013	 2012	 2011		2010
\$ 11,202,207	\$ 11,202,207	\$ 11,202,207	\$ 11,202,207	\$ 11,202,207	\$	11,202,207
15,512	15,512	-	-	-		-
1,226,023	3,459,378	2,077,928	1,300,837	3,110,833		1,761,672
21,953,817	22,719,198	23,437,074	24,303,362	25,073,391		25,757,410
3,190,624	3,136,673	2,975,727	3,124,833	3,343,819		3,641,213
1,936,345	2,191,092	2,311,581	2,389,853	2,338,082		2,602,336
 24,815,251	 22,339,662	 22,751,861	 21,891,292	 19,789,030		20,780,748
\$ 64,339,779	\$ 65,063,722	\$ 64,756,378	\$ 64,212,384	\$ 64,857,362	\$	65,745,586





CITY OF STOW

SUMMIT COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/8/2020