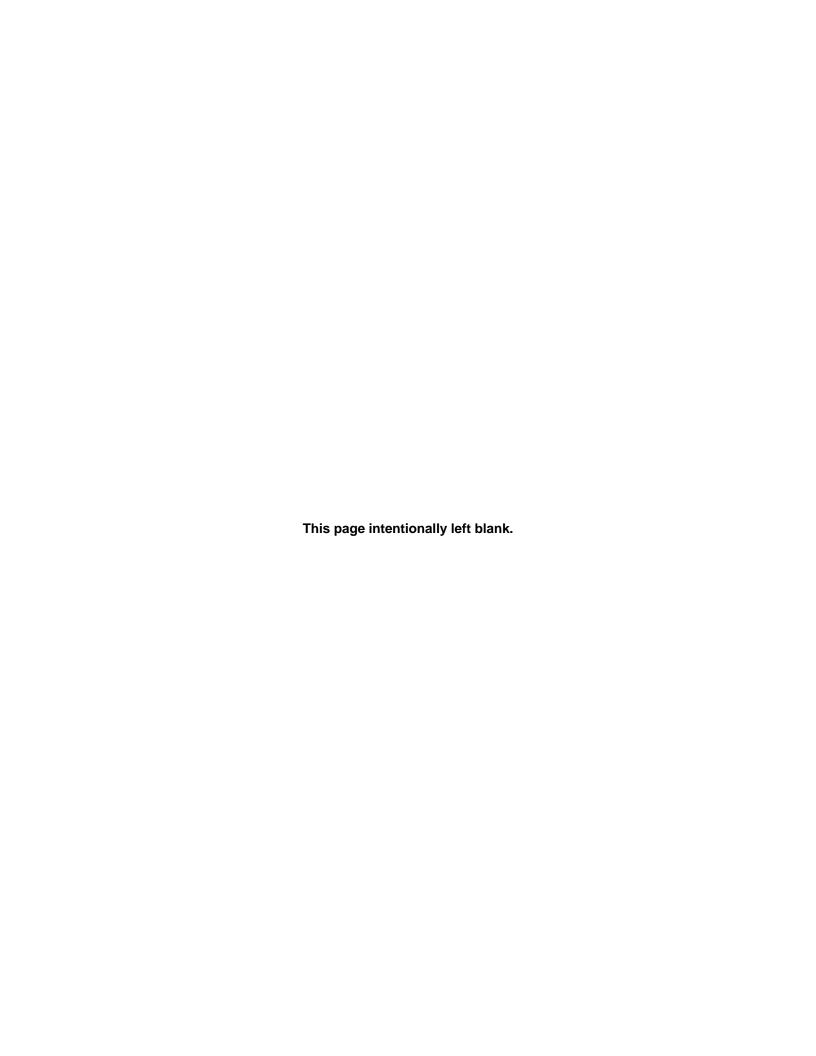




### CITY OF PAINESVILLE LAKE COUNTY

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Lausche Building, 12<sup>th</sup> Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Painesville Lake County 7 Richmond Street Painesville, Ohio 44077

#### To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Painesville, Lake County, (the City) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 26, 2020.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Painesville
Lake County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 26, 2020

### CITY OF PAINESVILLE, OHIO



### COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2019



#### Lake County, Ohio

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2019

Prepared by the Finance Department

Andrew A. Unetic Director



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### Introductory Section





7 Richmond Street • P.O. Box 601 • Painesville, Ohio 44077 • 440.352.9301 • www.painesville.com

June 26, 2020

Honorable Members of Painesville City Council and The Citizens of the City of Painesville, Ohio:

We are pleased to present this Comprehensive Annual Financial Report for the City of Painesville, Ohio for the fiscal year ended December 31, 2019. This report has been prepared in conformity with Generally Accepted Accounting Principles (GAAP) and guidelines recommended by the Government Finance Officers Association of the United States and Canada (GFOA).

#### INTRODUCTION

While there is no legal requirement for the preparation of this report, it represents a commitment by the City of Painesville to conform to nationally recognized standards of excellence in financial reporting. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data, as presented, is accurate in all material respects, is presented in a manner designed to fairly set forth the financial position and results of operations of the City, and includes all disclosures necessary to enable the reader to gain an understanding of the City's financial activity.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). The City of Painesville's MD&A can be found immediately following the report of the independent auditors.

#### **The Reporting Entity**

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (the "GASB") Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity; Omnibus" in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the reporting entity of the City has no component units but includes the following services as authorized by its charter: public safety (police and fire), culture and recreation (parks and recreation), community environment (planning, zoning and community development), basic utility (water, electric, sanitation, public parking, wastewater pollution control and storm water), highways and streets (street and highway maintenance), and general government.

#### The History of the City

The City of Painesville was incorporated as a town on February 11, 1832, reclassified as an incorporated village in 1852 and became a city in 1903. The City became a home rule municipal corporation operating under the laws of the State of Ohio in 1962. The City's current Charter has been amended four times since its original adoption. The State Constitution prevails when conflicts exist between the Charter and the Constitution and in matters where the Charter is silent. The City's Charter can only be amended by a majority of the City's voters.

Painesville is located approximately 35 miles east of the City of Cleveland in northeastern Ohio. It is the county seat for Lake County and is the fourth largest city, based upon population, within the County. According to the 2010 Census, Painesville is the 87th largest city in the State. Some of the City's major transportation arteries include State Routes 2, 44, 84 and 86, U. S. Highway 20 and Interstate Highway I-90. Lake Erie College, a private four-year college with an enrollment of approximately 1,100, is located near the center of the City.

#### The Management

The Council-Manager form of government is established by the Charter. The legislative power of the City is vested in a Council of seven members who are elected on a non-partisan basis for a term of four years. Four of the members are elected from wards and their terms ended on December 31, 2019; the remaining members are elected At-Large and their current term expires on December 31, 2021. The chief executive power of the City is vested in the City Manager who is appointed by the City Council. The Director of Finance and Law Director, as well as other administrative directors, are appointed by the City Manager, with the affirmation of City Council.

The Painesville Municipal Court provides judicial services for the City of Painesville. The jurisdiction of the court, as established by the Ohio Revised Code, encompasses the east side of Lake County. The Court serves the following communities: Concord Township, Fairport Harbor Village, Grand River Village, Leroy Township, Madison Township, Madison Village, North Perry Village, Painesville Township, Perry Township and Perry Village.

#### **Services Provided**

As authorized by its Charter and codified ordinances, the City provides a full range of municipal services that include police and fire protection, emergency medical service, street construction, maintenance and repair, recreation and cultural activities, cemeteries, municipal court, community development, economic development, public improvements, planning and general administrative services. The City does not operate hospitals or schools, nor is it responsible for public assistance programs.

The City also operates seven enterprise activities: a water system, sanitary sewer system, storm water system, electric system, refuse, off-street parking facilities and a community program activity. These activities are accounted for in separate enterprise funds. Enterprise funds are used to account for operations financed and operated in a manner similar to private business enterprises. The intent of the City is that the costs of providing the goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

The City's enterprise activities are not subject to rate review or determination by the Public Utilities Commission of Ohio or any similar regulatory body. The City's Council has the necessary authority to establish and amend appropriate user rates as required. The rates are monitored on an on-going basis to ensure their adequacy. Responsibility for the frequency and amount of rate change lies solely with the City Council.

#### The Organization

The municipal government consists of four chartered departments and one office. Four departments were also created at the direction of City Council. A director who is appointed by and reports directly to the City Manager heads each department. All directors work closely with the City Manager in providing the citizens of Painesville with the highest quality of services while maintaining efficiency and cost effectiveness.

The <u>Department of Public Safety</u> consists of two divisions: Police Division and Fire Division. The Police Division enforces local, state, and federal laws in addition to protecting citizens and their property. Most recently, the division has taken a more community oriented policing approach that has met with great success. Numerous programs are offered to citizens. The division is headed by the Police Chief. The Police Division is located in a separate section of City Hall. The Fire Division provides fire protection and emergency medical services to citizens, as well as placing strong emphasis on community involvement and education. The Fire Chief heads the division. A Fire Prevention unit focuses on the reduction of potential fires and loss of property within the City. The fire station is a separate section of City Hall.

The Department of Public Service is comprised of three divisions and two enterprise activities administered by a director. The Public Works Division is responsible for the maintenance of all City vehicles, all non-contractual street repairs, snow and ice removal, leaf and yard waste pick-up and maintenance of storm and sanitary sewers. The Parking Division is in charge of installation, removal, maintenance of the City parking meters including collection and deposit of all monies from the meters. This division is also responsible for striping, cleaning and plowing snow from off-street parking areas. The Traffic Division consists of the fabrication and installation of regulatory, warning and informational signage within the City. This division is also responsible for the striping of traffic lanes, edge lines and parking stalls on the City streets. The enterprise functions within the Department of Public Service consist of the general operational maintenance of the parking garage (Off-Street Parking) and a storm water utility. The Off-Street Parking operation is sustained through a user-fee for hourly and monthly parkers as well as merchant validations for surrounding businesses. The Storm Water Division is responsible for the management and monitoring of the general maintenance of the storm water system of the City. This division is also responsible for providing long-range planning for the infrastructure improvements for the overall system. The operation of the Storm Water Utility is a part of the Public Works Division.

The <u>Department of Finance</u> is responsible for the accurate recording of all receipts and disbursements. The department also maintains the capital asset system. The department compiles the Annual Budget, and prepares the Comprehensive Annual Financial Report for residents, and assists the City Manager in all financial decisions.

The <u>Department of Law</u> advises Council, the City Manager, and all departments on legal matters concerning the City. The department prepares or reviews all contracts, legislation, and legal documents.

The <u>City Manager's Office</u> was established to ensure that the policies of City Council are followed and implemented by all of the City employees. There are several functions managed and maintained under the umbrella of this office. Community and public relations is managed through this office for the entire City. The retention, expansion and attraction of businesses to the City of Painesville are coordinated through the Economic Development activities in this office. The information technology management and maintenance is coordinated through this department.

The four departments created by City Council are the Recreation and Public Lands Department, the Human Resources Department, the Community Development Department, and the Department of Utilities. These departments are outlined below:

The <u>Recreation and Public Lands Department</u> provides numerous courses and programs throughout the year. This department provides a diverse range of leisure activities and services to improve the quality of life within the community. The Division of Parks within this department maintains the publicly owned parks and facilities of the City. The Cemetery Division is a non-profit enterprise activity that provides for the daily operation and maintenance of eighty-four acres of cemetery properties and their amenities.

The <u>Human Resources Department</u> furnishes consistent and timely guidance to management and employees in all human resource functions including retirement, employee enhancement, employee orientation, development and training and labor relations. This department ensures compliance with established policies and procedures, labor contracts and employment laws. The department also handles all personnel matters, including health insurance.

The <u>Community Development Department</u> is responsible for implementing plans and programs that promote the comprehensive and orderly development of the City. The department works in conjunction with the Planning Commission and the Board of Zoning. This department is responsible for interpreting and enforcing all building codes in the City. The department issues permits and citations, conducts site inspections, and licenses all contractors. This department was reorganized in 2006 to include the engineering function. The engineering division must ensure that all contractors working in Painesville meet the general engineering requirements of the City. Engineering controls the review and implementation of plans and programs relating to the City's infrastructure.

The <u>Department of Utilities</u> consists of three divisions that are individually operated utility systems—Water, Water Pollution Control, and Electric. The Water Division consists of the plant and a water distribution system. The Water Division provides the highest quality service in a timely, safe and reliable manner to its customers. The Water Pollution Control Division consists of the wastewater treatment plant. The collection and transmission is maintained by the Department of Public Services as noted above. The goal of this division is to efficiently operate and maintain the wastewater treatment facility. The Electric Division consists of the plant and an electric distribution system. The Electric Division provides adequate, reliable and economical power to its customers in an efficient and professional manner.

#### **Basis of Accounting**

The basis of accounting used by the City is in conformity with GAAP as applicable to governmental units and is consistent with GASB Section 1600, "Basis of Accounting," except for accounting used for budgetary purposes. All governmental funds are accounted for using a flow of current financial resources measurement focus. The modified accrual basis of accounting is utilized for the governmental funds. Revenues are recognized when they are susceptible to accrual, both measurable and available. Expenditures are recognized when the related liability is incurred, except for the interest on long-term debt which is recorded when due.

The measurement focus for the City's proprietary and private-purpose trust funds is on "economic resources." All assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the balance sheet. The accrual basis of accounting is used for the proprietary and private-purpose trust funds. Under the accrual basis of accounting, revenues are recognized when earned and expenses when they are incurred.

The City's basis of accounting for budgetary purposes differs from GAAP in that revenues are recognized when received, rather than when susceptible to accrual. In addition, encumbrances are recorded as expenditures on the budgetary basis of accounting. A reconciliation of the results of these two methods appears in Note 1.

#### ECONOMIC CONDITION AND OUTLOOK

#### **Local Economy**

The primary focus of the Office of Economic Development in 2019 was business attraction as well as business retention as well as some new opportunities for mixed-use development. At the same time, we had been re-aligning the Economic Development office to transition away from events and re-focus efforts more strongly on supporting economic development efforts. This year's key attraction projects included Local Flavors a specialty grocery store and the new north-end grocery store expansion of La Casita along with their new restaurant. These two stores helped meet the continued requests we have had in our community for a neighborhood based grocery store.

#### **Business Support Programs**

Painesville City remains a progressive and pro-business community and we have established many programs that enable us to work on business attraction, retention and expansion on a regular basis. A few key programs include the Key Accounts/Direct Connections program, and Efficiency Smart Program which was just established this year. Through AMP, these programs provide us a one to one communication point on a technical basis with these largest employers as well as our largest energy users on an annual basis. We also have created a new CRA district to align with our other 4 existing CRA districts. This new district will allow us to have a stronger focus for new investments in the Richmond Street Corridor and the northeast neighborhoods of the City. Along with this new CRA we have established a set of Design Criteria for Richmond Street and our other entryway corridors within the City. The Office of Economic Development also meets with local business owners and managers to identify resources and sources to aid their future business growth.

We have been focusing efforts this past year on new development areas for industrial growth. This year's focus resulted in a concept for Encore Estates and discussions have begun with potential prospects now that availability remains in that area.

We also have continued efforts and discussions on the High Pointe Centre, completing several housing studies in the downtown for new residential development in existing buildings as well as the former hospital property. Those discussions continue to focus around our Downtown Master Plan and fulfilling that plan in the coming years. We also continue to focus on our Economic Development Strategic Plan from 2019 through 2024.

#### **Business Growth**

The business growth in the City of Painesville is a direct result of the Economic Development Office's focus on business retention, expansion and attraction. The office continues to aggressively work to attract commercial, retail and manufacturing companies into various citywide developments including the central business district and a business parkway. In addition to marketing those developments the City continues its focus on the Ohio Main Street Approach to economic restructuring for the downtown retail and commercial district. Continued business connections and communication remain very important to the City of Painesville.

#### **MAJOR INITIATIVES**

#### **Current Year Projects**

The Citywide goals are the primary factor used in making determinations of the appropriateness of increased expenditures in any given budget year. The mission of the City of Painesville, City Council and City employees is to enhance and improve the quality of life and growth in the community by providing the highest level of service in an efficient and cost effective manner. In 2019, the City continued to uphold that mission by expanding and improving services, upgrading and constructing infrastructure, and enhancing public grounds and facilities.

During the year, vehicles were acquired by the Fire, Public Works, Parks & Recreation, Water, and Electric Departments to enhance the overall operational effectiveness and readiness of the City. To maintain the public safety, the Police Department purchased three new patrol cars.

Public Works entered into its fifteenth year of an intensive sanitary sewer maintenance program. Public Works along with the Department of Recreation and Public Lands maintains most City vehicles (with basic maintenance) resulting in a substantial savings to the City. In 2014 the City began receiving the funds from the new road levy, which allows the City to repair and repave numerous roads in the City. The road levy was renewed in November 2017 and will go through 2023.

In 2019, the City budgeted \$2.4 million for road paving projects that were paid for with General Fund monies, road levy monies, and through grants the City received.

The Water Department continues to replace water mains on several streets throughout the City and in communities outside the City that the City provides water to. The Water Department also made various improvements to the plant to make it more efficient and improve its technology. In 2017, the Water Department began the construction on the new water intake line in Lake Erie that will cost approximately \$17,000,000. This new water in-take line will provide the consumers of Painesville Water with uninterrupted raw water and reduce the danger of the harmful algae blooms in the lake. The City is financing this project through a 20 year interest free loan through the EPA and will pay off the loan through the Water Department's Water Infrastructure fee, which generates \$1.2 million annually.

The Water Pollution Control Division made various improvements to the plants infrastructure as well as improving the plant's technology.

In 2019, the Electric Department had several capital projects to increase the plant's efficiency and improve the plant's technology. The Electric Department also made several improvements to the electric distribution system to make it more reliable.

#### **Future Projects**

The City will be budgeting \$2,300,000 on repaying roads in 2020.

In 2020, the City will continue the construction of the new water intake in Lake Erie.

In 2020, the City will continue replacing the City's accounting, HR, payroll, and utility billing software at a total cost in the neighborhood of \$1,000,000.

In 2018 the Electric Department encumbered \$3.5 million on Advanced Metering Infrastructure (AMI), which will allow the electric meters to be read remotely and increase the Electric Department's efficiency and improve customer service. The AMI project will begin in 2020. Also, in 2020 the Electric department is budgeting \$3,000,000 to bury the electric wires underground for future development.

#### MANAGEMENT PRACTICES

#### **Internal Control**

Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

The Finance Department is committed to strengthening internal controls to assure the safeguarding of assets and to provide reasonable assurance that all financial transactions are properly recorded. A capital asset software system allows for detailed reporting and analysis. On an annual basis, the individual departments perform an inventory of their assets. These inventories are given to the Finance Department to assure accuracy and accountability. An independent appraisal is also done periodically to value and ensure the existence of capital assets within the City.

#### **Budgetary System**

Detailed provisions for the City's budget, tax levies, and appropriations are set forth in the Ohio Revised Code and in the City Charter. With the assistance of the Finance Director, the City Manager may submit to Council, a temporary appropriation ordinance to control expenditures for passage on or about January 1 of each year for the period January 1 through March 31. By charter, the City Manager must submit an annual appropriation ordinance, for the period January 1 through December 31, to City Council by March 31 of each year.

The primary level of budgetary control is at the program level (general government, public safety, highways and streets, public health and welfare, culture and recreation and community environment) and within each program at the level of personal services, certain other expenditures, capital outlay and transfers as required by Ohio law.

The City maintains budgetary control on a cash basis by department for personal services, materials and supplies, other services and charges, utilities, other operating charges, capital outlay, debt service, and other financing uses. Estimated expenditure amounts must be encumbered prior to release of purchase orders to vendors or finalization of other contracts. Encumbrances which would exceed the available appropriation level are identified on an ongoing basis and are not approved or recorded until City Council authorizes additional appropriations or transfers. Unencumbered appropriations lapse at the end of each calendar year. As an additional control over expenditures, the City's Purchasing Policy requires that all contracts in excess of \$50,000 shall be authorized and directed by ordinance of City Council.

The City compiles its Annual Budget in document form. The budget presents anticipated revenues and expenditures by fund and department by category with additional supporting documentation that explains the budgetary process and individual departmental goals. The budget is submitted to the Government Finance Officers Association (GFOA) and has received the Distinguished Budget Presentation Award for the last eighteen consecutive years.

#### **Accounting System**

The City uses automated governmental accounting software developed and licensed by Civica CMI, Inc. This software controls budgetary accounting, payroll, utility billing, and capital assets. In 2003 the Finance Department purchased a new mainframe computer and updated software on all modules by September 2004. By the end of 2020, the CMI accounting system will no longer be supported and the City will begin to change out this system in 2019.

The City's accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein. These funds are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. Generally accepted accounting principles determine the type of funds used. Prudent financial administration determines the number of individual funds established.

The City maintains records on a cash basis for all fund types. After year-end closing, adjusting entries are prepared for the various funds to convert the cash/budgetary basis records to the modified accrual basis of accounting for all governmental fund types and to the accrual basis of accounting for the proprietary fund types. The fund statements are then converted to entity-wide financial statements, and classified as either governmental or business-type activities, using the accrual basis of accounting. Modified accrual basis accounting requires that revenues be recognized when both measurable and available. Expenditures are recorded as fund liabilities when incurred, except for interest on long-term debt which is recorded when due. The accrual basis of accounting recognizes revenues when earned and expenses when incurred. A more detailed explanation of the basis of accounting for the various funds is included in the Notes to the Basic Financial Statements, located in the Financial Section of this report.

#### OTHER INFORMATION

#### **Independent Audit**

Under federal law, the City is required to have an audit performed every year. The State of Ohio Auditor's Office performed the 2019 audit. The independent auditor's unmodified report has been included in this report. The Administration plans to continue this audit procedure as required by law as part of the preparation of its CAFR. The annual audit and management letter submitted by the independent auditor provides information to the City to enable it to maintain and strengthen the City's accounting and budgeting controls.

#### **Awards**

A Certificate of Achievement for Excellence in Financial Reporting was awarded to the City of Painesville, Ohio for its Comprehensive Annual Financial Report for the year ended December 31, 2018. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, the contents of which conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. The Certificate of Achievement represents a significant accomplishment by a governmental unit.

A Certificate of Achievement is valid for a period of one year. Painesville has received a Certificate of Achievement for the last thirty-two consecutive years, fiscal years ended 1987 – 2018. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting the report to the GFOA to determine its eligibility for another certificate.

#### **Public Disclosure**

The publication of this Comprehensive Annual Financial Report is indicative of the City's commitment to provide significantly enhanced financial information and accountability to its citizens. In addition to the citizens of Painesville, the recipients of this report include city, state and federal officials, schools, libraries, newspapers, investment banking firms, banks and rating agencies. The report is made available to any person or organization requesting it. The extensive effort to prepare and distribute this report is indicative of the continued efforts of the City to improve its overall financial accounting, management and reporting capabilities.

#### Acknowledgements

We would like to thank the staff and extend special recognition to all members of the Finance Department and related departments within the City who assisted with the preparation of the Comprehensive Annual Financial Report and annual independent audit.

Special thanks are also due to Donald J. Schonhardt, President, Donald J. Schonhardt & Associates, Inc., Columbus, Ohio, and the members of his staff for their efforts in converting the City's budgetary basis accounting records to the generally accepted accounting principles (GAAP) basis. In addition, we would like to express appreciation to the State Auditors, for their assistance and review during this project.

In closing, without the leadership and support of the Painesville City Council, preparation of this report would not have been possible.

Sincerely,

Monica Irelan City Manager

Monica Irelan

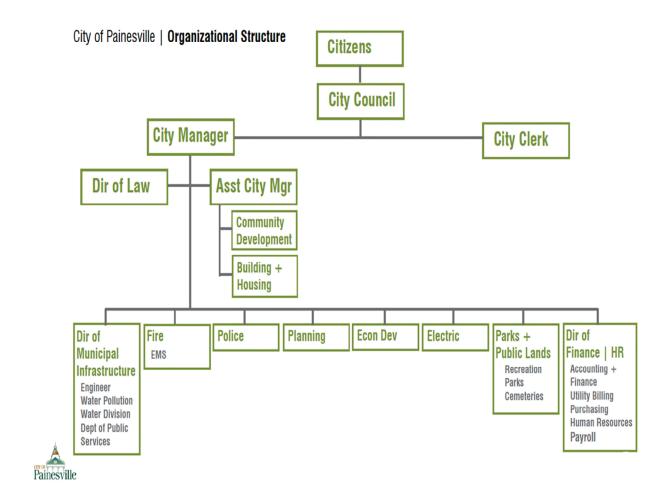
Andrew A. Unetic Director of Finance

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# List of Principal Officials For the Year Ended December 31, 2019

		Years of Municipal/Governmental Service			
				Other	
				Municipal/	Total
				Governmental	Public
Name	Title	Position	City	Service	Service
CITY COUNCIL					
Paul W. Hach II	President (Ward 4)	6.0	16.0	0.0	16.0
Lori Dinallo	Vice President (at Large)	6.0	10.0	2.0	12.0
Tom Fitzgerald	Council Member (at Large)	6.0	6.0	0.0	6.0
Jim Fodor	Council Member (at Large)	10.0	10.0	0.0	10.0
Christine Shoop	Council Member (Ward 1)	4.0	4.0	0.0	4.0
Katie Jenkins	Council Member (Ward 2)	8.0	8.0	9.0	17.0
Nick Augustine	Council Member (Ward 3)	3.3	3.3	0.0	3.3
Valerie Vargo	Clerk of Council	3.1	3.1	0.0	3.1
CITY ADMINIS TRATIC	ON				
Monica Irelan	City Manager	3.1	3.1	9.8	12.9
Doug Lewis	Assistant City Manager	11.6	11.6	13.0	24.6
Andrew A. Unetic	Director of Finance	12.1	12.1	14.1	26.2
Joseph M. Gurley	Director of Law	32.0	39.3	15.3	54.6
DEPARTMENT/DIVISIO	ON HEADS				
Brian Belfiore	Service Director	6.0	13.9	0.0	13.9
Leanne Exum	City Engineer	5.5	5.5	0.0	5.5
Jeffrey McHugh	Electric Power Superintendent	7.3	7.3	33.3	40.6
Randy Bruback	Water Pollution Control Superintendent	17.8	17.8	16.0	33.8
Thomas Hummel	Fire Chief	1.0	23.8	0.0	23.8
Daniel Waterman	Chief of Police	2.3	23.0	0.8	23.8
Michelle LaPuma	Director of Recreation and Public Lands	4.3	7.2	0.0	7.2
Lynn White	City Planner	5.0	27.5	0.0	27.5

#### City Organizational Chart For the Year Ended December 31, 2019



Government Finance Officers Association of the United States and Canada Certificate of Achievement for Excellence in Financial Reporting



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Painesville Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**December 31, 2018** 

Christopher P. Morrill

Executive Director/CEO



# FINANCIAL SECTION





Lausche Building, 12<sup>th</sup> Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

#### INDEPENDENT AUDITOR'S REPORT

City of Painesville Lake County 7 Richmond Street Painesville, Ohio 44077

To the City Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Painesville, Lake County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Efficient • Effective • Transparent

City of Painesville Lake County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Painesville, Lake County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the City's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Painesville Lake County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue our report dated June 26, 2020, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

Keetle Jobin

June 26, 2020



Unaudited

The discussion and analysis of the City of Painesville's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

#### FINANCIAL HIGHLIGHTS

Key financial highlights for 2019 are as follows:

- □ In total, net position increased \$10,481,085. Net position of governmental activities increased \$10,375,346, which represents a 32% increase from 2018. Net position of business-type activities increased \$105,739, or less than 1% from 2018.
- ☐ General revenues accounted for \$14,780,324 in revenue, or 23% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$48,687,058, or 77% of total revenues of \$63,467,382.
- □ The City had \$11,385,539 in expenses related to governmental activities; only \$6,145,252 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$14,780,324 were adequate to fully provide for these programs.
- □ Among major funds, the general fund had \$15,087,493 in revenues, including other financing sources and \$14,047,224 in expenditures, including other financing uses. The general fund's fund balance increased \$1,040,269.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts – management's discussion and analysis, the basic financial statements, pension/OPEB required supplementary information, and an optional section that presents combining statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the basic financial statements and provide more detailed data. The statements are followed by a section of supplementary information that further explains and supports the information in the financial statements.

Unaudited

#### **Government-Wide Financial Statements**

The government-wide statements report information about the City as a whole using accepted methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how it has changed. Net-position is one way to measure the City's financial health.

- Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's programs and services are reported here including general government, public safety, highways and streets, public health and welfare, culture and recreation, community environment, interest and fiscal charges, and other expenses.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to
  recover all of the expenses of the goods or services provided. The City's water, sewer, electric,
  refuse, off-street parking, storm water and community program services are reported as businesstype activities.

# **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance governmental programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Unaudited

**Proprietary Funds** – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of the City's net position at December 31, 2019 and 2018:

	Governmental		Busines	s-type			
	Activ	ities	Activ	ities	Tot	tal	
		Restated		_			
	2019	2018	2019	2018	2019	2018	
Current and Other Assets	\$27,338,072	\$24,858,620	\$32,317,400	\$30,934,763	\$59,655,472	\$55,793,383	
Capital Assets, Net	50,776,340	49,476,848	80,180,509	72,595,085	130,956,849	122,071,933	
Total Assets	78,114,412	74,335,468	112,497,909	103,529,848	190,612,321	177,865,316	
Deferred Outflows of Resources	7,669,055	3,808,252	5,292,896	2,687,374	12,961,951	6,495,626	
Net Pension Liability	22,262,724	15,332,194	16,075,414	9,402,666	38,338,138	24,734,860	
Net OPEB Liability	4,455,236	13,413,462	7,030,847	6,677,525	11,486,083	20,090,987	
Long-Term Liabilities	10,683,176	11,642,348	21,444,853	13,857,497	32,128,029	25,499,845	
Other Liabilities	1,511,676	997,334	4,852,597	5,419,848	6,364,273	6,417,182	
Total Liabilities	38,912,812	41,385,338	49,403,711	35,357,536	88,316,523	76,742,874	
Deferred Inflows of Resources	4,207,383	4,470,456	627,086	3,205,417	4,834,469	7,675,873	
Net Position							
Net Investment in Capital Assets	42,435,366	40,406,142	59,735,075	60,113,342	102,170,441	100,519,484	
Restricted	9,530,977	8,987,437	0	0	9,530,977	8,987,437	
Unrestricted	(9,303,071)	(17,105,653)	8,024,933	7,540,927	(1,278,138)	(9,564,726)	
Total Net Position	\$42,663,272	\$32,287,926	\$67,760,008	\$67,654,269	\$110,423,280	\$99,942,195	

The net pension liability (NPL) is reported by the City pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net OPEB liability (NOL) is reported by the City pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*.

Unaudited

GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Unaudited

Change in Net Position – The following table shows the change in net position for 2019 and 2018:

	Governmental Activities		Business-type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenues						
Program Revenues:						
Charges for Services and Sales	\$2,937,866	\$2,846,891	\$41,424,045	\$41,995,086	\$44,361,911	\$44,841,977
Operating Grants and Contributions	1,100,244	1,185,541	0	0	1,100,244	1,185,541
Capital Grants and Contributions	2,107,142	1,023,476	1,117,761	0	3,224,903	1,023,476
Total Program Revenues	6,145,252	5,055,908	42,541,806	41,995,086	48,687,058	47,050,994
General Revenues:						
Property Taxes	2,665,543	2,364,159	0	0	2,665,543	2,364,159
Municipal Income Taxes	9,123,409	8,645,785	0	0	9,123,409	8,645,785
Intergovernmental, Unrestricted	1,073,810	952,903	0	0	1,073,810	952,903
Investment Earnings	1,306,600	693,122	0	0	1,306,600	693,122
Miscellaneous	610,962	361,385	0	0	610,962	361,385
Total General Revenues	14,780,324	13,017,354	0	0	14,780,324	13,017,354
Total Revenues	20,925,576	18,073,262	42,541,806	41,995,086	63,467,382	60,068,348
Program Expenses						
General Government	5,554,317	4,243,338	0	0	5,554,317	4,243,338
Public Safety	909,829	9,101,205	0	0	909,829	9,101,205
Highways and Streets	2,943,684	2,850,216	0	0	2,943,684	2,850,216
Public Health and Welfare	682,216	606,592	0	0	682,216	606,592
Culture and Recreation	851,330	750,338	0	0	851,330	750,338
Community Environment	209,686	138,948	0	0	209,686	138,948
Interest and Fiscal Charges	234,477	257,745	0	0	234,477	257,745
Water	0	0	5,944,437	5,308,516	5,944,437	5,308,516
Sewer	0	0	4,979,247	4,202,467	4,979,247	4,202,467
Electric	0	0	30,291,595	30,563,700	30,291,595	30,563,700
Refuse	0	0	2,158	2,300	2,158	2,300
Storm Water Utility	0	0	338,253	327,501	338,253	327,501
Community Programs	0	0	45,068	49,483	45,068	49,483
Total Expenses	11,385,539	17,948,382	41,600,758	40,453,967	52,986,297	58,402,349
Excess (Deficiency) Before						
Transfers	9,540,037	124,880	941,048	1,541,119	10,481,085	1,665,999
Transfers	835,309	791,662	(835,309)	(791,662)	0	0
Total Change in Net Position	10,375,346	916,542	105,739	749,457	10,481,085	1,665,999
Beginning Net Position - Restated	32,287,926	31,371,384	67,654,269	66,904,812	99,942,195	98,276,196
<b>Ending Net Position</b>	\$42,663,272	\$32,287,926	\$67,760,008	\$67,654,269	\$110,423,280	\$99,942,195

Unaudited

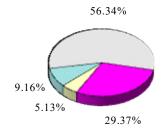
#### **Governmental Activities**

Governmental activities net position increased \$10,375,346, or 32% in 2019. Capital grants consisted of amounts received for improvements to Jackson Street as well as FEMA grants received for fire department equipment. An increase in general government expense was the result of increases in health insurance costs as well as pension and OPEB expense. A significant decrease in security of persons was the direct result of changes in the Ohio Police and Fire net OPEB liability.

The City also receives an income tax, which is based on 2.0% of all salaries, wages, commissions and other compensation and on net profits earned from residents living within the City and businesses operating in the City.

Taxes made up 56% of revenues for governmental activities in 2019. The City's reliance upon tax revenues is demonstrated by the following graph:

		Percent
Revenue Sources	2019	of Total
Taxes	\$11,788,952	56.34%
Program Revenues	6,145,252	29.37%
Intergovernmental, Unrestricted	1,073,810	5.13%
General Other	1,917,562	9.16%
Total Revenue	\$20,925,576	100.00%



## **Business-Type Activities**

Net position of the business-type activities increased \$105,739. Charges for services were consistent with the prior year. Capital grants consisted of assessments received for various storm water projects as well as grants received for various water projects. Increases in expenses can be attributed to health insurance expense, pension and OPEB expense, and various contractual costs.

### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$19,973,270, which is an increase from last year's balance of \$18,674,298. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2019 and 2018:

		Restated	
	Fund Balance	Fund Balance	Increase
	December 31, 2019	December 31, 2018	(Decrease)
General	\$8,560,207	\$7,519,938	\$1,040,269
Other Governmental	11,413,063	11,154,360	258,703
Total	\$19,973,270	\$18,674,298	\$1,298,972

General Fund – The City's General Fund balance change is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

Unaudited

	2019 Revenues	2018 Revenues	Increase (Decrease)
Property Taxes	\$460,061	\$413,989	\$46,072
Municipal Income Taxes	9,474,433	8,311,750	1,162,683
Intergovernmental Revenues	902,012	829,663	72,349
Charges for Services	75,679	79,637	(3,958)
Licenses, Permits and Inspection Fees	439,661	474,497	(34,836)
Investment Earnings	1,290,747	672,471	618,276
Fines and Forfeitures	1,101,863	1,084,468	17,395
All Other Revenue	503,991	323,593	180,398
Total	\$14,248,447	\$12,190,068	\$2,058,379

General Fund revenues increased approximately 17% when compared to 2018 revenues. This increase can mostly be attributed to increases in income taxes and investment earnings. Income taxes increased due to improving economic conditions, while changes in the fair value of investments resulted in the increase in investment earnings.

	2019	2018	Increase
	Expenditures	Expenditures	(Decrease)
Current:			
General Government	\$3,969,009	\$3,470,389	\$498,620
Public Safety	6,991,189	6,892,527	98,662
Highways and Streets	683,824	684,579	(755)
Public Health and Welfare	149,989	156,409	(6,420)
Culture and Recreation	654,457	643,694	10,763
Community Environment	183,756	127,541	56,215
Total	\$12,632,224	\$11,975,139	\$657,085

General Fund expenditures increased \$657,085, or approximately 5% from the prior year. This increase was mostly the result of an increase in general government, which can be attributed to health insurance costs.

Water Fund – The City's Water Fund reported an increase in net position of 2%. Revenues were consistent with the previous year. An increase in expenses can be attributed to various contractual and materials costs.

Sewer Fund – The City's Sewer Fund reported a decrease in net position of 15%. Revenues were consistent with the previous year. An increase in expenses can be attributed to various contractual costs, health insurance expense, and expenses associated with the net pension and net OPEB liabilities.

Electric Fund – The City's Electric Fund net position remained stable, decreasing approximately 1%. Revenues were consistent with the previous year. An increase in personal services expenses can be attributed to health insurance expenses, as well as expenses associated with the net pension and net OPEB liabilities.

Unaudited

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2019 the City amended its General Fund budget several times.

For the General Fund, final budgeted revenues were 14% higher than original revenue estimates due to increases in income tax receipts and intergovernmental revenues. Actual budget basis revenues were not materially different from final revenue estimates. Original budgeted, final budgeted, and actual budget basis expenditures were not materially different. The General Fund had an adequate fund balance to cover expenditures.

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Buildings and Improvements

Less: Accumulated Depreciation

Machinery and Equipment

Infrastructure

Totals

Unaudited

230,775

744,091

(2,914,788)

\$7,585,424

2,475,107

30,396,359

56,123,251

36,252,918

(73,113,048)

\$72,595,085

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of 2019 the City had \$130,956,849 net of accumulated depreciation invested in land, construction in progress, buildings and improvements, improvements other than buildings, machinery and equipment, and infrastructure. Of this total, \$50,776,340 was related to governmental activities and \$80,180,509 to the business-type activities. The following tables show 2019 and 2018 balances:

	Governi Activ	Increase (Decrease)	
	2019	2018	
Land	\$13,136,789	\$13,038,975	\$97,814
Construction in Progress	584,733	1,375,538	(790,805)
Buildings and Improvements	5,778,528	5,715,113	63,415
Improvements other than Buildings	1,207,230	1,183,730	23,500
Machinery and Equipment	7,852,093	7,802,410	49,683
Infrastructure	52,882,897	49,443,521	3,439,376
Less: Accumulated Depreciation	(30,665,930)	(29,082,439)	(1,583,491)
Totals	\$50,776,340	\$49,476,848	\$1,299,492
	Business	-Type	Increase
	Activi	(Decrease)	
	2019	2018	
Land Construction in Progress	\$2,010,667 27,975,177	\$2,010,667 20,924,938	\$0 7,050,239
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Increases in infrastructure in the Governmental Activities capital assets can mostly be attributed to Walnut Avenue reconstruction, North Park Place streetscape improvements, Cedarbook Drive resurfacing, parking lot paving, and various sidewalk improvements. Additions to machinery and equipment included vehicle purchases in the police and fire departments. A \$97,814 increase in land was the result of the purchase of the property at 164 Liberty Street, with the intent being to raze the existing building.

30,627,134

58,598,358

36,997,009

(76,027,836)

\$80,180,509

In Business-Type capital assets, increases in construction in progress and infrastructure can be attributed to a new water intake project, various waterline replacements, and electric infrastructure improvements. Various vehicle and utility equipment purchases contributed to an increase in machinery and equipment. Additional information on the City's capital assets can be found in Note 10.

As of December 31, 2019, the City had contractual commitments of \$10,447,404 related to various projects throughout the City. Additional information on the City's construction commitments can be found in Note 17.

Unaudited

# Long-Term Debt and Other Long-Term Obligations

The following table summarizes the City's long-term debt and other long-term obligations outstanding as of December 31, 2019 and 2018:

	2019	2018
Governmental Activities:	_	
General Obligation Bonds	\$6,644,768	\$7,091,596
Special Assessment Bonds	165,000	190,000
Ohio Public Works Commission Loans	1,102,951	1,156,197
Long Term Notes Payable	0	535,917
Compensated Absences	1,461,106	1,418,780
Workers' Compensation Liability	686,265	577,970
Capital Leases	72,944	96,996
Police and Firemen's Accrued Pension	550,142	574,892
Total Governmental Activities	10,683,176	11,642,348
Business-Type Activities:		
General Obligation Bonds	1,640,000	1,715,000
Ohio Water Development Authority Loans	16,221,502	7,936,226
Ohio Public Works Commission Loans	16,389	18,443
Long Term Notes Payable	0	464,083
Capital Leases	1,996,863	2,217,666
Compensated Absences	1,570,099	1,506,079
Total Business-Type Activities	21,444,853	13,857,497
Totals	\$32,128,029	\$25,499,845

Under current state statutes, the City's general obligation bonded debt issues are subject to a legal limitation based on 10.50% of the total assessed value of real and personal property. At December 31, 2019, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 13.

Unaudited

#### **ECONOMIC FACTORS**

For the 2019 budget, the emphasis is being placed on balancing all funds, when possible, without using carryover. For 2019 the General Fund will see slightly increased revenues from the 2018 budgeted revenues. The 2019 projected revenues in the General Fund will slightly increase from 2018. The City anticipates the municipal income tax revenues for 2019 to be \$8,200,000, which is the same they were budgeted for in 2018.

The City will to continue to focus on strengthening its tax base through community planning and economic development. The City's continuing its efforts to attract and retain quality residential, commercial, and industrial developments. However, the stagnate National and State economy and the wholesale overhaul of the State budget will have a direct effect on the City of Painesville. Continued analysis of our expenditures and ongoing diligence to identify additional long term stable sources of revenue for the General Fund are necessary to maintain the level and quality of service to our residents.

The 2019 economic outlook for the three major proprietary funds of Water, Sewer and Electric is that 2019 budgeted revenues in all of these funds will be slightly up.

# REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact the Finance Department by calling 440-392-5796 or writing to City of Painesville Finance Department, 7 Richmond Street, Painesville, Ohio 44077.

# Statement of Net Position December 31, 2019

	Governmental Activities	Business-Type Activities	Total	
Assets:				
Pooled Cash and Investments	\$ 17,424,425	\$ 25,519,896	\$ 42,944,321	
Cash and Cash Equivalents in Segregated Accounts	104,448	0	104,448	
Receivables:				
Taxes	6,015,642	0	6,015,642	
Accounts	163,651	4,282,765	4,446,416	
Intergovernmental	1,155,324	74,000	1,229,324	
Interest	152,683	0	152,683	
Internal Balances	231,145	(231,145)	0	
Inventory of Supplies at Cost	0	589,514	589,514	
Land Held for Resale	785,000	0	785,000	
Prepaid Items	110,199	381,163	491,362	
Investment in Joint Venture	0	167,122	167,122	
Restricted Assets:				
Cash and Cash Equivalents	1,195,555	1,534,085	2,729,640	
Capital Assets:				
Capital Assets Not Being Depreciated	13,721,522	29,985,844	43,707,366	
Capital Assets Being Depreciated, Net	37,054,818	50,194,665	87,249,483	
Total Assets	78,114,412	112,497,909	190,612,321	
Deferred Outflows of Resources:				
Pension	6,155,808	4,666,839	10,822,647	
OPEB	1,513,247	626,057	2,139,304	
Total Deferred Outflows of Resources	7,669,055	5,292,896	12,961,951	
Liabilities:				
Accounts Payable	268,681	2,171,087	2,439,768	
Accrued Wages and Benefits	501,337	526,468	1,027,805	
Intergovernmental Payable	25,185	477	25,662	
Claims Payable	284,724	0	284,724	
Retainage Payable	0	275,991	275,991	
Refundable Deposits	0	1,534,085	1,534,085	
Accrued Interest Payable	76,438	49,800	126,238	
General Obligation Notes Payable	355,311	294,689	650,000	
Noncurrent Liabilities:				
Due Within One Year	940,255	984,522	1,924,777	
Due in More Than One Year:				
Net Pension Liability	22,262,724	16,075,414	38,338,138	
Net OPEB Liability	4,455,236	7,030,847	11,486,083	
Other Amounts Due in More Than One Year	9,742,921	20,460,331	30,203,252	
Total Liabilities	38,912,812	49,403,711	88,316,523	

	Governmental Activities	Business-Type Activities	Total
Deferred Inflows of Resources:			
Property Tax Levy for Next Fiscal Year	3,135,826	0	3,135,826
Pension	312,328	412,336	724,664
OPEB	759,229	214,750	973,979
<b>Total Deferred Inflows of Resources</b>	4,207,383	627,086	4,834,469
Net Position:			
Net Investment in Capital Assets	42,435,366	59,735,075	102,170,441
Restricted For:			
Capital Projects	560,715	0	560,715
Debt Service	1,737,840	0	1,737,840
Highways	3,033,373	0	3,033,373
Public Safety	1,918,736	0	1,918,736
Community Development	281,542	0	281,542
Cemetery Operations:			
Nonexpendable	1,195,555	0	1,195,555
Expendable	803,216	0	803,216
Unrestricted (Deficit)	(9,303,071)	8,024,933	(1,278,138)
Total Net Position	\$ 42,663,272	\$ 67,760,008	\$ 110,423,280

# Statement of Activities For the Year Ended December 31, 2019

		Program Revenues					
	Expenses	Charges for Services and Sales		Operating Grants and Contributions		Capital Grants and Contributions	
Governmental Activities:							
General Government	\$ 5,554,317	\$	1,644,353	\$	63,133	\$	0
Public Safety	909,829		636,004		1,589		628,141
Highways and Streets	2,943,684		10,819		1,035,522		1,410,651
Public Health and Welfare	682,216		142,265		0		0
Culture and Recreation	851,330		23,350		0		0
Community Environment	209,686		481,075		0		68,350
Interest and Fiscal Charges	 234,477		0		0		0
<b>Total Governmental Activities</b>	 11,385,539		2,937,866		1,100,244		2,107,142
<b>Business-Type Activities:</b>							
Water	5,944,437		6,159,416		0		223,310
Sewer	4,979,247		4,362,653		0		0
Electric	30,291,595		30,411,943		0		0
Refuse	2,158		1,664		0		0
Storm Water Utility	338,253		433,400		0		894,451
Community Programs	 45,068		54,969		0		0
<b>Total Business-Type Activities</b>	 41,600,758		41,424,045		0		1,117,761
Totals	\$ 52,986,297	\$	44,361,911	\$	1,100,244	\$	3,224,903

## **General Revenues and Transfers**

Property Taxes

Municipal Income Taxes

Intergovernmental, Unrestricted

Investment Earnings

Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year - Restated

Net Position End of Year

# Net (Expense) Revenue

	and (	Changes	in	Net	P	osition
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G	overnmental	Ві	usiness-Type		
	Activities		Activities		Total
\$	(3,846,831)	\$	0	\$	(3,846,831)
	355,905		0		355,905
	(486,692)		0		(486,692)
	(539,951)		0		(539,951)
	(827,980)		0		(827,980)
	339,739		0		339,739
	(234,477)		0	-	(234,477)
	(5,240,287)		0		(5,240,287)
	0		420.200		120,200
	0		438,289		438,289
	0		(616,594)		(616,594)
	0		120,348		120,348
	0 0		(494) 989,598		(494) 989,598
	0		9,99,398		9,901
	0		941,048		941,048
\$	(5,240,287)	\$	941,048	\$	(4,299,239)
					· · · · · · · · · · · · · · · · · · ·
	2,665,543		0		2,665,543
	9,123,409		0		9,123,409
	1,073,810		0		1,073,810
	1,306,600		0		1,306,600
	610,962		0		610,962
	835,309		(835,309)		0
	15,615,633		(835,309)		14,780,324
	10,375,346		105,739		10,481,085
	32,287,926		67,654,269		99,942,195
\$	42,663,272	\$	67,760,008	\$	110,423,280

# Balance Sheet Governmental Funds December 31, 2019

Assets:		General	Other	r Governmental Funds	Total	Governmental Funds
Pooled Cash and Investments	\$	6,317,852	\$	10,633,964	\$	16,951,816
Cash and Cash Equivalents in Segregated Accounts	Ψ	76,171	Ψ	28,277	Ψ	10,551,610
Receivables:		70,171		20,211		104,440
Taxes		3,237,454		2,778,188		6,015,642
Accounts		50,948		112,703		163,651
Intergovernmental		515,297		640,027		1,155,324
Interest		152,683		0		152,683
Land Held for Resale		785,000		0		785,000
Prepaid Items		99,051		11,148		110,199
Restricted Assets:		77,021		11,110		110,155
Cash and Cash Equivalents		0		1,195,555		1,195,555
Total Assets	\$	11,234,456	\$	15,399,862	\$	26,634,318
15-1992						
Liabilities:	Ф	57.120	ф	211.561	ф	269 691
Accounts Payable	\$	57,120	\$	211,561	\$	268,681
Accrued Wages and Benefits Payable		439,798		61,539		501,337
Intergovernmental Payable		935		24,250		25,185
Accrued Interest Payable		0		10,800		10,800
General Obligation Notes Payable		0		355,311		355,311
Total Liabilities		497,853		663,461		1,161,314
Deferred Inflows of Resources:						
Unavailable Amounts		1,691,513		672,395		2,363,908
Property Tax Levy for Next Fiscal Year		484,883		2,650,943		3,135,826
<b>Total Deferred Inflows of Resources</b>		2,176,396		3,323,338		5,499,734
Fund Balances:						
Nonspendable		884,051		1,206,703		2,090,754
Restricted		7,206		7,910,091		7,917,297
Committed		10,931		2,296,269		2,307,200
Assigned		1,734,457		0		1,734,457
Unassigned		5,923,562		0		5,923,562
<b>Total Fund Balances</b>		8,560,207		11,413,063	<u> </u>	19,973,270
Total Liabilities, Deferred Inflows of						
Resources and Fund Balances	\$	11,234,456	\$	15,399,862	\$	26,634,318

# Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2019

Total Governmental Fund Balances	\$ 19,973,270
Amounts reported for governmental activities in the statement of net position are different because	
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.	50,776,340
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.	2,363,908
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.	(16,419,244)
The net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.	(3,701,218)
Internal service funds are used by management to charge the costs of services to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	(267,235)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	 (10,062,549)
Net Position of Governmental Activities	\$ 42,663,272

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2019

	 General	Other	Governmental Funds	Tota	l Governmental Funds
Revenues:					
Property Taxes	\$ 460,061	\$	2,120,412	\$	2,580,473
Municipal Income Taxes	9,474,433		0		9,474,433
Intergovernmental Revenues	902,012		3,155,865		4,057,877
Charges for Services	75,679		793,920		869,599
Licenses, Permits and Inspection Fees	439,661		0		439,661
Investment Earnings	1,290,747		26,319		1,317,066
Special Assessments	0		98,853		98,853
Fines and Forfeitures	1,101,863		438,288		1,540,151
All Other Revenues	503,991		109,286		613,277
Total Revenues	14,248,447		6,742,943		20,991,390
Expenditures:					
Current:					
General Government	3,969,009		510,267		4,479,276
Public Safety	6,991,189		1,690,044		8,681,233
Highways and Streets	683,824		2,671,849		3,355,673
Public Health and Welfare	149,989		397,869		547,858
Culture and Recreation	654,457		0		654,457
Community Environment	183,756		1,606		185,362
Capital Outlay	0		1,288,948		1,288,948
Debt Service:					
Principal Retirement	0		1,077,215		1,077,215
Interest and Fiscal Charges	 0		261,442		261,442
Total Expenditures	12,632,224		7,899,240		20,531,464
Excess (Deficiency) of Revenues					
Over Expenditures	1,616,223		(1,156,297)		459,926
Other Financing Sources (Uses):					
Sale of Capital Assets	776		0		776
Transfers In	835,309		1,415,000		2,250,309
Transfers Out	(1,415,000)		0		(1,415,000)
Insurance Proceeds	 2,961		0		2,961
<b>Total Other Financing Sources (Uses)</b>	 (575,954)		1,415,000		839,046
Net Change in Fund Balances	1,040,269		258,703		1,298,972
Fund Balance at Beginning of Year - Restated	 7,519,938		11,154,360		18,674,298
Fund Balance End of Year	\$ 8,560,207	\$	11,413,063	\$	19,973,270

# Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For the Year Ended December 31, 2019

Amounts reported for governmental activities in the statement of activities are different because	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.	1,325,383
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the loss on the disposal of capital assets net of proceeds received.	(25,891)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(68,775)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:  Pension 1,400,229  OPEB 23,996	1,424,225
Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension/OPEB expense in the statement of activities:  Pension (3,485,211)	-, ,
OPEB  8,952,023  The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net position. In addition, repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	5,466,812 1,109,793
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	19,137
Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	(102,248)
The internal service funds are used by management to charge the costs of services to individual funds and is not reported in the statement of activities.  Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.	(72,062)
Change in Net Position of Governmental Activities  \$	10,375,346

# Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	Buaget		Trettur	(riegarive)
Property Taxes	\$ 414,980	\$ 384,000	\$ 460,061	\$ 76,061
Municipal Income Taxes	8,447,000	9,097,000	9,164,601	67,601
Intergovernmental Revenue	103,500	788,500	888,227	99,727
Charges for Services	52,220	52,220	75,979	23,759
Licenses, Permits and Inspection Fees	386,600	386,600	440,471	53,871
Investment Earnings	675,000	675,000	842,059	167,059
Fines and Forfeitures	1,004,400	1,004,400	1,025,692	21,292
All Other Revenues	304,520	554,520	575,465	20,945
Total Revenues	11,388,220	12,942,240	13,472,555	530,315
E P				
Expenditures: Current:				
General Government	4,748,350	4,903,488	4,684,617	218,871
Public Safety	7,216,640	7,673,185	7,492,379	180,806
Highways and Streets	781,704	793,065	767,144	25,921
Public Health and Welfare	161,773	150,088	149,989	99
Culture and Recreation	708,333	719,382	706,584	12,798
Community Environment	225,510	226,445	222,379	4,066
Total Expenditures	13,842,310	14,465,653	14,023,092	442,561
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(2,454,090)	(1,523,413)	(550,537)	972,876
Other Financing Sources (Uses):				
Sale of Capital Assets	0	0	776	776
Insurance Proceeds	0	100,000	22,253	(77,747)
Transfers In	740,000	915,000	910,309	(4,691)
Transfers Out	(290,000)	(1,490,000)	(1,490,000)	0
Total Other Financing Sources (Uses):	450,000	(475,000)	(556,662)	(81,662)
Net Changes in Fund Balance	(2,004,090)	(1,998,413)	(1,107,199)	891,214
Fund Balance at Beginning of Year	5,003,242	5,003,242	5,003,242	0
Prior Year Encumbrances	1,006,912	1,006,912	1,006,912	0
Fund Balance at End of Year	\$ 4,006,064	\$ 4,011,741	\$ 4,902,955	\$ 891,214



# Statement of Net Position Proprietary Funds December 31, 2019

# Business-Type Activities Enterprise Funds

		Water		Sewer		Electric	Oth	er Enterprise Funds
Assets:								
Current Assets:	•	<b>5.040.501</b>	•	2 22 5 22 5	•	16005551	•	1 210 460
Pooled Cash and Investments	\$	5,248,781	\$	2,225,096	\$	16,835,551	\$	1,210,468
Receivables:		600.050		260 510		2 2 5 5 5 5 5		#1 COO
Accounts		602,050		369,510		3,259,572		51,633
Intergovernmental		74,000		0		0		0
Inventory of Supplies at Cost		0		0		589,514		0
Prepaid Items		72,967		77,558		230,638		0
Total Current Assets		5,997,798		2,672,164		20,915,275		1,262,101
Noncurrent Assets:								
Restricted Assets:								
Cash and Cash Equivalents		589,055		0		945,030		0
Total Restricted Assets		589,055		0		945,030		0
Investment in Joint Venture		0		0		167,122		0
Capital Assets:								
Capital Assets Not Being Depreciated		17,423,082		726,709		10,934,603		901,450
Capital Assets Being Depreciated, Net		17,802,345		6,867,737		21,314,002		4,210,581
Total Noncurrent Assets		35,814,482		7,594,446		33,360,757		5,112,031
Total Assets		41,812,280		10,266,610		54,276,032		6,374,132
Deferred Outflows of Resources:								
Pension		1,037,086		942,559		2,635,453		51,741
OPEB		132,414		126,583		360,602		6,458
Total Deferred Outflows of Resources		1,169,500		1,069,142		2,996,055		58,199
Liabilities:								
Current Liabilities:								
Accounts Payable		347,495		60,987		1,688,167		74,438
Accrued Wages and Benefits		156,649		102,601		262,355		4,863
Intergovernmental Payable		100		67		310		0
Claims Payable - Current		0		0		0		0
Retainage Payable		227,079		0		48,912		0
Refundable Deposits		589,055		0		945,030		0
Accrued Interest Payable		8,447		35,653		38		5,662
General Obligation Notes Payable		249,689		0		0		45,000
Capital Leases Payable - Current		207,470		13,831		9,221		0
General Obligation Bonds Payable - Current		0		0		0		80,000
OWDA Loans Payable - Current		0		162,990		0		0
OPWC Loans Payable - Current		0		2,048		0		0
Compensated Absences Payable - Current		173,762		68,787		256,633		9,780
Total Current Liabilities		1,959,746		446,964		3,210,666		219,743

Activities Internal Servers Funds  \$ 25,519,896 \$ 472,4  4,282,765 74,000 589,514 381,163	609 0 0 0
Total Funds  \$ 25,519,896 \$ 472,0  4,282,765 74,000 589,514 381,163	609 0 0 0
\$ 25,519,896 \$ 472, 4,282,765 74,000 589,514 381,163	0 0 0 0
4,282,765 74,000 589,514 381,163	0 0 0
4,282,765 74,000 589,514 381,163	0 0 0
74,000 589,514 381,163	0 0 0
589,514 381,163	0
381,163	0
30,847,338 472,	609
1,534,085	0
1,534,085	0
167,122	0
29,985,844	0
50,194,665	0
81,881,716	0
112,729,054 472,	609
4,666,839	0
626,057	0
5,292,896	0
2,171,087	0
526,468	0
477	0
0 582,	121
275,991	0
1,534,085	0
49,800	0
294,689	0
230,522	0
80,000	0
162,990	0
2,048	0
508,962	0
5,837,119 582,	121

(Continued)

Statement of Net Position Proprietary Funds December 31, 2019

# Business-Type Activities Enterprise Funds

	Water		Sewer	Electric	Other Enterprise Funds
Noncurrent Liabilities:	-				
Capital Leases Payable	1,589,7	706	105,981	70,654	0
General Obligation Bonds Payable		0	0	0	1,560,000
Claims Payable		0	0	0	0
OWDA Loans Payable	13,848,4	118	2,210,094	0	0
OPWC Loans Payable		0	14,341	0	0
Compensated Absences Payable	227,0	573	220,449	603,805	9,210
Net Pension Liability	3,541,4	139	3,246,992	9,110,968	176,015
Net OPEB Liability	1,623,3	325	1,418,774	3,906,405	82,343
Total Noncurrent Liabilities	20,830,5	561	7,216,631	13,691,832	1,827,568
Total Liabilities	22,790,3	307	7,663,595	16,902,498	2,047,311
Deferred Inflows of Resources:					
Pension	95,7	723	82,096	229,778	4,739
OPEB	41,6	533	42,794	128,467	1,856
<b>Total Deferred Inflows of Resources</b>	137,3	356	124,890	358,245	6,595
Net Position					
Net Investment in Capital Assets	19,103,0	)65	5,085,161	32,119,818	3,427,031
Unrestricted	951,0	)52	(1,537,894)	7,891,526	951,394
<b>Total Net Position</b>	\$ 20,054,	117 \$	3,547,267	\$ 40,011,344	\$ 4,378,425

Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds.

Net Position of Business-type Activities

	Governmental Activities -
	Internal Service
Total	Funds
10111	Tunds
1,766,341	0
1,560,000	0
0	388,868
16,058,512	0
14,341	0
1,061,137	0
16,075,414	0
7,030,847	0
43,566,592	388,868
49,403,711	970,989
412,336	0
214,750	0
627,086	0
59,735,075	0
8,256,078	(498,380)
\$ 67,991,153	\$ (498,380)
(231,145)	
\$ 67,760,008	

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2019

# Business-Type Activities Enterprise Funds

One wating Development	Water			Sewer Electric		Electric	Other Enterprise Funds	
Operating Revenues: Charges for Services	\$	4,340,858	\$	4,071,480	\$	29,726,871	\$	479,240
Other Charges for Services	Þ	334,434	Ф	131,827	Ф	29,720,871	Þ	6,345
Other Operating Revenues		1,352,111		6,817		77,778		4,448
Total Operating Revenues		6,027,403		4,210,124		30,095,163		490,033
Operating Expenses:		-,,						
Personal Services		3,092,043		3,054,544		7,650,522		156,678
Contractual Services		740,698		693,914		1,535,337		24,579
Materials and Supplies		424,808		213,673		879,700		9,084
Utilities		449,334		284,815		18,548,710		9,064
Depreciation		1,115,560		644,766		1,244,379		135,966
Total Operating Expenses		5,822,443	-	4,891,712		29,858,648		326,307
Operating Income (Loss)		204,960		(681,588)		236,515		163,726
Non-Operating Revenue (Expenses):								
Interest and Fiscal Charges		(93,008)		(78,018)		(3,760)		(56,907)
Gain (Loss) on Disposal of Assets		(300)		(50)		22,450		0
Loss on Investment in Joint Venture		0		0		(179,229)		0
Other Nonoperating Revenue		132,313		152,579		294,330		0
Other Nonoperating Expense		(28,986)		(9,517)		(161,276)		(2,265)
Total Non-Operating Revenues (Expenses)		10,019		64,994		(27,485)		(59,172)
Income (Loss) Before Transfers and Contributions		214,979		(616,594)		209,030		104,554
Transfers and Contributions:								
Transfers Out		(25,000)		(25,000)		(785,309)		0
Capital Contributions		223,310		0		0		894,451
<b>Total Transfers and Contributions</b>		198,310		(25,000)		(785,309)		894,451
Change in Net Position		413,289		(641,594)		(576,279)		999,005
Net Position Beginning of Year		19,640,828		4,188,861		40,587,623		3,379,420
Net Position End of Year	\$	20,054,117	\$	3,547,267	\$	40,011,344	\$	4,378,425

Change in Net Position - Total Enterprise Funds

Adjustment to reflect the consolidation of internal service fund activities related to the enterprise funds.

Change in Net Position - Business-type Activities

		Governmental
		Activities - Internal Service
	Total	Funds
_	10111	Fullds
\$	38,618,449	\$ 3,977,128
	763,120	0
	1,441,154	0
	40,822,723	3,977,128
	13,953,787	3,129,187
	2,994,528	978,480
	1,527,265	30,205
	19,282,859	0
	3,140,671	0
	40,899,110	4,137,872
	(76,387)	(160,744)
	(231,693)	0
	22,100	0
	(179,229)	0
	579,222	0
	(202,044)	0
	(11,644)	0
	(88,031)	(160,744)
	(835,309)	0
	1,117,761	0
	282,452	0
	194,421	(160,744)
	67,796,732	(337,636)
\$	67,991,153	\$ (498,380)
\$	194,421	
	(88,682)	
\$	105,739	
_		

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2019

# Business-Type Activities Enterprise Funds

	Water	Sewer	Electric
Cash Flows from Operating Activities:			
Cash Received from Customers	\$6,105,358	\$4,350,772	\$30,518,141
Cash Receipts from Interfund Services Provided	0	0	0
Cash Payments for Goods and Services	(1,648,350)	(1,221,168)	(21,193,902)
Cash Payments to Employees	(2,586,119)	(2,554,433)	(6,755,559)
Cash Payments for Employee Medical Claims	0	0	0
Net Cash Provided by Operating Activities	1,870,889	575,171	2,568,680
Cash Flows from Noncapital Financing Activities:			
Transfers Out to Other Funds	(25,000)	(25,000)	(785,309)
Net Cash Used by Noncapital Financing Activities	(25,000)	(25,000)	(785,309)
Cash Flows from Capital and Related Financing Activities:			
Proceeds of General Obligation Notes	249,689	0	0
Premiums on Debt Issuances	198	0	0
Principal Paid on General Obligation Notes	(344,759)	0	0
Capital Contributions	149,310	0	0
Sale of Capital Assets	0	0	22,500
Acquisition and Construction of Assets	(8,836,278)	(281,892)	(1,647,242)
Issuance of Ohio Water Development Authority Loans	8,557,683	0	0
Principal Paid on Capital Leases	(198,723)	(13,248)	(8,832)
Principal Paid on General Obligation Bonds	0	0	0
Principal Paid on Ohio Public Works Commission Loans	0	(2,054)	0
Principal Paid on Ohio Water Development Authority Loans	(114,852)	(157,555)	0
Interest Paid on All Debt	(98,129)	(80,388)	(3,764)
Net Cash Used for Capital			
and Related Financing Activities	(635,861)	(535,137)	(1,637,338)
Net Increase in Cash and Cash Equivalents	1,210,028	15,034	146,033
Cash and Cash Equivalents at Beginning of Year	4,627,808	2,210,062	17,634,548
Cash and Cash Equivalents at End of Year	\$5,837,836	\$2,225,096	\$17,780,581
Reconciliation of Cash and Cash Equivalents per the Balance Sheet			
Cash and Cash Equivalents	\$5,248,781	\$2,225,096	\$16,835,551
Restricted Cash and Cash Equivalents	589,055	0	945,030
Cash and Cash Equivalents at End of Year	\$5,837,836	\$2,225,096	\$17,780,581

		Governmental Activities
Other		
Enterprise		Internal
Funds	Total	Service Funds
\$489,725	\$41,463,996	\$0
0	0	3,977,128
(35,095)	(24,098,515)	(1,019,481)
(125,014)	(12,021,125)	(141,361)
0	0	(2,815,682)
329,616	5,344,356	604
0	(835,309)	0
0	(835,309)	0
45,000	294,689	0
0	198	0
(119,324)	(464,083)	0
894,451	1,043,761	0
0	22,500	0
(840,857)	(11,606,269)	0
0	8,557,683	0
0	(220,803)	0
(75,000)	(75,000)	0
0	(2,054)	0
0	(272,407)	0
(59,328)	(241,609)	0
(155,058)	(2,963,394)	0
174,558	1,545,653	604
1,035,910	25,508,328	472,005
\$1,210,468	\$27,053,981	\$472,609
\$1,210,468	\$25,519,896	\$472,609
0	1,534,085	0
\$1,210,468	\$27,053,981	\$472,609

(Continued)

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2019

### Business-Type Activities Enterprise Funds

	Water	Sewer	Electric
Reconciliation of Operating Income (Loss) to Net Cash			
Provided by Operating Activities:			
Operating Income (Loss)	\$204,960	(\$681,588)	\$236,515
Adjustments to Reconcile Operating Income (Loss) to			
Net Cash Provided by Operating Activities:			
Depreciation Expense	1,115,560	644,766	1,244,379
Miscellaneous Nonoperating Revenues	164,109	152,579	324,366
Miscellaneous Nonoperating Expenses	(28,986)	(9,517)	(163,782)
Changes in Assets, Liabilities, and Deferred Outflows/Inflows:			
(Increase) Decrease in Accounts Receivable	(86,154)	(11,931)	98,612
Decrease in Inventory	0	0	235
(Increase) Decrease in Prepaid Items	2,296	2,093	(35,738)
Increase in Deferred Outflows of Resources	(562,201)	(543,472)	(1,470,740)
Increase (Decrease) in Accounts Payable	26,202	8,720	(12,924)
Increase (Decrease) in Accrued Wages and Benefits	44,393	4,946	(23,843)
Decrease in Intergovernmental Payable	(32,906)	(29,962)	(17,642)
Increase in Compensated Absences Payable	20,627	23,573	19,675
Increase in Claims Liability	0	0	0
Increase in Net Pension Liability	1,449,791	1,406,361	3,740,099
Increase in Net OPEB Liability	174,781	109,705	54,641
Decrease in Deferred Inflows of Resources	(621,583)	(501,102)	(1,425,173)
Total Adjustments	1,665,929	1,256,759	2,332,165
Net Cash Provided by Operating Activities	\$1,870,889	\$575,171	\$2,568,680

## Schedule of Noncash Investing, Capital and Financing Activities:

As of December 31, 2019 the Water, Sewer, Electric, and Storm Water Funds had outstanding liabilities of \$275,053, \$35,079, \$52,482, and \$73,364 respectively, for the purchase of certain capital assets.

		Governmental	
		Activities	
Other			
Enterprise		Internal	
Funds	Total	Service Funds	
\$163,726	(\$76,387)	(\$160,744)	
135,966	3,140,671	0	
0	641,054	0	
(2,265)	(204,550)	0	
(308)	219	0	
0	235	0	
0	(31,349)	0	
(29,109)	(2,605,522)	0	
829	22,827	(10,796)	
413	25,909	0	
0	(80,510)	0	
145	64,020	0	
0	0	172,144	
76,497	6,672,748	0	
14,195	353,322	0	
(30,473)	(2,578,331)	0	
165,890	5,420,743	161,348	
\$329,616	\$5,344,356	\$604	

# Statement of Net Position Fiduciary Funds December 31, 2019

	Priv	ate Purpose		
	Trust  Deposit Trust			
			Custodial	
Assets:				
Cash and Cash Equivalents	\$	989,798	\$	68,366
Cash and Cash Equivalents in Segregated Accounts		0		2,430
Receivables:				
Taxes		0		70,197
Total Assets		989,798		140,993
Liabilities:				
Accounts Payable		630		0
Intergovernmental Payable		0		70,197
Due to Others		0		70,796
Total Liabilities		630		140,993
Net Position:				
Restricted For:				
Other Purposes		989,168		0
<b>Total Net Position</b>	\$	989,168	\$	0

# Statement of Changes in Net Position Fiduciary Funds For the Year Ended December 31, 2019

	Private Purpose Trust			
	Deposit Trust		Custodial	
Additions:				
Fines and Forfeiture Collections for other Governments	\$	0	\$	2,026,873
Deposits Held for Others		43,795		0
Income Tax Collections for Other Governments		0		892,704
Total Additions		43,795		2,919,577
Deductions:				
Distribution of Fines and Forfeitures to other Governments		0		2,026,873
Distribution of Deposits to Others		43,422		0
Distribution of Income Taxes to other Governments		0		892,704
Total Deductions		43,422		2,919,577
Change in Net Position		373		0
Net Position at Beginning of Year		988,795		0
Net Position End of Year	\$	989,168	\$	0



Notes to the Basic Financial Statements For the Year Ended December 31, 2019

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Painesville, Ohio (the City), is a home-rule municipal corporation created under the laws of the State of Ohio. The City operates under its own Charter. The current Charter, which provides for a Council/Manager form of government, was adopted on November 6, 1962 and has been amended four times (1963, 1973, 1983 and 1989).

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (the "GASB") Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity; Omnibus" in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which includes the following services: public safety (police and fire), health (health department), culture and recreation (parks and recreation), community environment (planning, zoning and community development), basic utility (water, electric, sanitation, public parking and wastewater pollution control), highways and streets (street and highway maintenance), and general government (administrative services including the municipal court).

Joint Venture with Equity Interest – The City is a participant with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency Joint Venture 2 (Omega JV-2). The Omega JV-2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economics of the participants' respective municipal electric utility systems. The Omega JV-2 is managed by AMP-Ohio, which acts as the joint venture's agent. See Note 16, "Joint Venture."

#### **B.** Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures (expenses).

The various funds are grouped into generic fund types and three broad fund categories for financial statement presentation purposes. Governmental funds include the general, special revenue, debt service, capital projects, and permanent funds. Proprietary funds include enterprise and internal service funds. Fiduciary funds include trust and custodial funds. The following fund types are used by the City:

Notes to the Basic Financial Statements For the Year Ended December 31, 2019

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **B. Basis of Presentation - Fund Accounting (Continued)**

Governmental Funds - Governmental funds are those funds through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following is the City's only major governmental fund:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the provisions of the City Charter.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are presented on the statement of net position. Proprietary fund type operating statements present increases (i.e. revenues) and decreases (i.e. expenses) in net position.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City maintains separate enterprise funds for its water, sewer, electricity, refuse, off-street parking, storm water utility services and community programs. The following are the City's major enterprise funds:

<u>Water Fund</u> - This fund is used to account for the operation of the City's water treatment and distribution systems.

<u>Sewer Fund</u> - This fund is used to account for the operation of the City's sewage treatment and collection systems.

<u>Electric Fund</u> - This fund is used to account for the operation of the City's electric generation and distribution systems.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **B. Basis of Presentation - Fund Accounting (Continued)**

<u>Internal Service Funds</u> - These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. The City uses internal service funds to account for costs associated with fuel, supplies, employee health insurance, and worker's compensation.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Fiduciary funds are used to account for assets the City holds in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. The City's fiduciary funds are private-purpose trust funds and custodial funds. The City's private-purpose trust fund accounts for various deposits held by the City. The City's custodial funds account for monies that flow through the Municipal Court, and income tax collections generated by the Concord Township Joint Economic Development District.

#### C. Basis of Presentation - Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. In order to avoid distorting the measurement of the cost of individual functional activities, entries are made to eliminate the activity provided by the internal service funds to those funds considered governmental and those considered business-type. These balances appear as internal balances on the statement of net position.

Interfund receivables and payables between governmental and business-type activities have been eliminated in the government-wide Statement of Net Position. These eliminations minimize the duplicating effect on assets and liabilities within the governmental and business-type activities total column. Interfund services provided and used are not eliminated in the process of consolidation.

This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### C. Basis of Presentation - Financial Statements (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, and deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

# D. Basis of Accounting

The basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus. The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is considered to be 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which is recognized when due.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **D. Basis of Accounting (Continued)**

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

Revenue considered susceptible to accrual at year end includes income taxes, interest on investments, fines and forfeitures, and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Other revenue, including licenses, permits, certain charges for services, and miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received.

Special assessment installments, including related accrued interest, which are measurable but not available at December 31, are recorded as deferred inflows of resources. Property taxes which are measurable at December 31, 2019, but which are not intended to finance 2019 operations or are not expected to be received within sixty (60) days after year end, are recorded as deferred inflows of resources. Property taxes are further described in Note 6.

The accrual basis of accounting is utilized for reporting purposes by all government wide statements, proprietary funds, and fiduciary funds. Revenues are recognized when they are earned and expenses are recognized when they are incurred. Allocations of costs, such as depreciation, are recorded in the proprietary funds.

#### E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the annual tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### E. Budgetary Process (Continued)

All funds, other than custodial funds, are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The primary level of budgetary control is at the program level (general government, public safety, highways and streets, public health and welfare, culture and recreation and community environment) and within each program at the level of personal services, certain other expenditures, capital outlay and transfers as required by Ohio law. The City Manager is authorized to transfer appropriations between objects of expenditure budgeted within the same program, so long as total appropriations for each program do not exceed the amount approved by Council. Budgetary modifications, other than those noted previously, may only be made by ordinance of the City Council.

#### 1. Tax Budget

By July 15, the City Manager submits an annual tax budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year.

#### 2. Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Budget Commission then certifies its actions to the City by September 1st of each year. As part of the certification process, the City receives an official certificate of estimated resources which states the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The estimated revenue amounts reported on the accompanying budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued for 2019.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### E. Budgetary Process (Continued)

## 3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1st of each year for the period January 1 through March 31. By Charter, the City Manager must submit an annual appropriation ordinance (for the period January 1 through December 31) to City Council by March 31 of each year. The primary level of budgetary control is at the program level (general government, public safety, highways and streets, public health and welfare, culture and recreation and community environment) and within each program at the level of personal services, certain other expenditures, capital outlay and transfers as required by Ohio law. The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified. During the year, several supplemental appropriations were necessary. The budgetary figures which appear in the Statement of Revenues, Expenditures, and Changes in Fund Balance--Budget and Actual—General Fund, are presented on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

#### 4. Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

#### 5. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

#### 6. Budgetary Basis of Accounting

The City's budgetary process accounts for the City's transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on the cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting. Encumbrances are recorded as the equivalent of expenditures on the budgetary basis. On the budgetary basis investment earnings are recognized when realized, whereas on a GAAP basis unrealized gains and losses are recognized when investments are adjusted to fair value.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Budgetary Process (Continued)

# 6. <u>Budgetary Basis of Accounting</u> (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the "Statement of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual" for the General Fund:

Net Change in Fund Balance		
	General Fund	
GAAP Basis (as reported)	\$1,040,269	
Increase (Decrease):		
Accrued Revenues at		
December 31, 2019		
received during 2020	(1,856,157)	
Accrued Revenues at		
December 31, 2018		
received during 2019	1,553,226	
Accrued Expenditures at		
December 31, 2019		
paid during 2020	497,853	
Accrued Expenditures at		
December 31, 2018		
paid during 2019	(575,714)	
2018 Prepaids for 2019	101,154	
2019 Prepaids for 2020	(99,051)	
2018 Adjustment to Fair Value	(385,829)	
2019 Adjustment to Fair Value (67,59		
Outstanding Encumbrances (1,315,8		
Perspective Difference:		
Activity of Funds Reclassified		
for GAAP Reporting Purposes	513	
Budget Basis	(\$1,107,199)	

#### F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, the State Treasury Asset Reserve (STAR Ohio), and short-term certificates of deposit with original maturities of three months or less. The STAR Ohio is considered an investment for purposes of GASB Statement No. 3, but it is reported as a cash equivalent in the basic financial statements because it is a highly liquid instrument which is readily convertible to cash.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# F. Cash and Cash Equivalents (Continued)

The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash, including the investment instrument described above, represents the balance on hand as if each fund maintained its own cash and investments account. For purposes of the statement of cash flows, the share of equity in the pooled cash and investments of the proprietary funds is considered to be a cash equivalent. See Note 5 "Cash and Cash Equivalents."

#### **G.** Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72, "Fair Value Measurement and Application," the City records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements. Interest revenue credited to the General Fund during 2019 amounted to \$1,290,747, which includes \$1,166,041 assigned from other funds.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The City's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

#### H. Accounts Receivable

Receivables consist primarily of taxes in the governmental funds and accounts (billings for user charged services, including unbilled amounts) in the proprietary funds.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### I. Inventory

On the government-wide financial statements and in the proprietary funds, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

## J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life threshold of three or more years.

#### 1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements.

Contributed capital assets are recorded at acquisition value at the date received. Capital assets include land, improvements to land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems.

#### 2. Property, Plant and Equipment – Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at acquisition value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective funds.

#### 3. Depreciation

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Governmental and

Description	Business-Type Activities Estimated Lives (Years)
Buildings and Improvements	40 - 60
Utility Plant in Service	20 - 60
Improvements other than Buildings	20
Infrastructure	25 - 50
Machinery, Equipment, Furniture, Fixtures and	
Vehicles	5 - 15

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **K.** Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds, most of which are in the form of transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. To the extent that certain transactions between funds have not been paid or received as of year end, interfund receivables or payables have been recorded.

#### L. Compensated Absences

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," the City records a liability for vacation time and sick leave when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." The City only reports a "Compensated Absence Payable" in governmental funds if the liability has matured. In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account. Compensated absences are expensed in the proprietary funds when earned and the related liability is reported within the fund.

Employees of the City earn vacation leave at various rates within limits specified under collective bargaining agreements or under statute. At termination or retirement, employees are paid at their full rate for 100% of their unused vacation leave.

Sick leave is accrued using the vesting method, whereby the liability is recorded on the basis of leave accumulated by employees who are eligible to receive termination payments, as of the balance sheet date, and on leave balances accumulated by other employees who are expected to become eligible in the future to receive such payments.

#### M. Long-Term Debt

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, and special termination benefits are reported in the government wide statement of net position as a liability to the extent that they will not be paid with current expendable available financial resources. Such liabilities are reported in the government wide statement of net position in the "Due within one year" account and the "Due in more than one year" account. Bonds are recognized as a liability in the government wide statement of net position. Long-term debt and other obligations to be paid from proprietary funds are reported in those funds.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# M. Long-Term Debt (Continued)

Long-term liabilities are being repaid from the following funds:

Obligation	Fund		
General Obligation Bonds	General Bond Retirement Fund, Storm Water Utility Fund		
Special Assessment Bonds	Special Assessment Bond Retirement Fund		
Ohio Public Works Commission (OPWC) Loans	Street Construction, Maintenance and Repair Fund Water Fund, Sewer Fund		
Ohio Water Development Authority (OWDA) Loans	Water Fund Sewer Fund		
Mortgage Revenue Bonds	Electric Fund		
Police and Fire Pension Accrued Liability	General Fund		
Workers' Compensation Liability	Workers' Compensation Retrospective Fund		
Capital Leases	Fire Levy Fund Water Fund Sewer Fund Electric Fund		
Compensated Absences	General Fund Street Construction, Maintenance and Repair Fund Cemeteries Fund Water Fund Sewer Fund Electric Fund Storm Water Utility Fund		
Long-Term Notes Payable	General Fund, Water Fund, Sewer Fund, Storm Water Utility Fund		

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### N. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components — nonspendable, restricted, committed, assigned and unassigned.

*Nonspendable* – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. Assigned amounts represent intended uses established by policies of City Council, including giving the Finance Director the authority to constrain monies for intended purposes. City Council may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget. Through the City's purchasing policy, City Council has given the Finance Director the authority to constrain monies for intended purposes, which are also reported as assigned fund balance.

*Unassigned* – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed.

## O. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### P. Restricted Assets

Certain cash and cash equivalents are classified as restricted on the balance sheet because these funds are being held by a trustee, an agent or by the City for specified purposes.

#### Q. Intergovernmental Revenues

In governmental funds, grants awarded on a non-reimbursement basis, entitlements and shared revenues are recorded as intergovernmental receivables and revenues when measurable and available. Reimbursable grants are recorded as intergovernmental receivables and revenues when the related expenditures are made. Grants received for proprietary fund operations are recognized as revenues when measurable and earned. Such resources restricted for the construction of capital assets are recorded as contributed capital.

#### R. Pension/OPEB

The provision for pension/OPEB cost is recorded when the related payroll is accrued and the obligation is incurred. For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

#### S. Net Position

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### T. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **U. Operating Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution, wastewater collection and treatment, maintenance of storm water collection systems, electric distribution, off-street parking and collection of solid waste refuse. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2019.

# W. <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. For the City, deferred outflows of resources are reported for pension/OPEB amounts on the government-wide and proprietary funds statement of net position. See Notes 11 and 12.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension/OPEB are reported on the government-wide and proprietary funds statement of net position. See Notes 11 and 12.

#### NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLE

For 2019, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 83, "Certain Asset Retirement Obligations," Statement No. 84, "Fiduciary Activities," Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements," and Statement No. 90, "Majority Equity Interests—an amendment of GASB Statements No. 14 and No. 61."

GASB Statement No. 83 establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations.

GASB Statement No. 84 establishes criteria for identifying fiduciary activities of all state and local governments.

GASB Statement No. 88 revises the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements.

GASB Statement No. 90 establishes criteria for reporting a government's majority equity interest in a legally separate organization.

The implementation of GASB 84 had the following effect on fund balance/net position as reported December 31, 2018:

			Other	Total
	Governmental	General	Governmental	Governmental
	Activities	Fund	Funds	Funds
Fund Balance/Net Position				
at December 31, 2018	\$32,099,537	\$7,512,732	\$10,973,177	\$18,485,909
Adjustments:				
GASB Statement 84 Fund Reclassification	188,389	7,206	181,183	188,389
Restated Fund Balance/Net Position				
at December 31, 2018	\$32,287,926	\$7,519,938	\$11,154,360	\$18,674,298

# NOTE 3 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. <u>Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position</u>

The governmental fund balance sheet includes a reconciliation between fund balance – total governmental funds and net position of governmental activities as reported in the government-wide statement of net position. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Other long-term assets not available to pay for current-period expenditures:

	-
Tax Revenues	\$1,407,840
Shared Revenues	738,313
Interest Revenues	76,401
Charges for Services	63,808
Grant Revenue	77,546
	\$2,363,908
Net Pension liability and related deferred outflows/inflows:	
Deferred Outflows - Pension	\$6,155,808
Deferred Inflows - Pension	(312,328)
Net Pension Liability	(22,262,724)
Net I clision Liability	(\$16,419,244)
•	(\$10,717,277)
Net OPEB liability and related deferred outflows/inflows:	
Deferred Outflows - OPEB	\$1,513,247
Deferred Inflows - OPEB	(759,229)
Net OPEB Liability	(4,455,236)
	(\$3,701,218)
Long-Term liabilities not reported in the funds:	
General Obligation Bonds Payable	(\$6,644,768)
Special Assessment Bonds Payable	(165,000)
OPWC Loans Payable	(1,102,951)
Accrued Interest on Long-Term Debt	(65,638)
Capital Leases Payable	(72,944)
Police/Firemen's Pension Accrued Liability	(550,142)
Compensated Absences Payable	(1,461,106)
	(\$10,062,549)

# NOTE 3 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS (Continued)

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental activities as reported in the government – wide statement of activities. The following is a detailed listing of those reconciling items that are net adjustments or a combination of several transactions:

Amount by which capital outlay exceeded depreciation in the current period:

	=
Capital Outlay	\$3,229,316
Depreciation Expense	(1,903,933)
•	\$1,325,383
Governmental revenues not reported in the funds:	
Decrease in Tax Revenue	(\$265,954)
Increase in Intergovernmental Revenue	183,775
Decrease in Interest Revenue	(10,466)
Decrease in Charges for Services	(10,398)
Increase in Grant Revenue	34,268
	(\$68,775)
Net amount of long-term debt issuance and principal paymen	nts:
Long-Term Note Principal Payment	\$535,917
Premium Amortization	7,828
General Obligation Bond Principal Payment	439,000
Special Assessment Bond Principal Payment	25,000
OPWC Loan Principal Payment	53,246
Police/Firemen's Pension Liability Payment	24,750
Capital Lease Payments	24,052
	\$1,109,793
Expenses not requiring the use of current financial resource	s:
Increase in Compensated Absences Payable	(\$102,248)
	(\$102,248)

#### **NOTE 4 – FUND BALANCE CLASSIFICATION**

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		Other	Total
	General	Governmental	Governmental
Fund Balances	Fund	Funds	Funds
Nonspendable:			
Land Held for Resale	\$785,000	\$0	\$785,000
Prepaid Items	99,051	11,148	110,199
Permanent Fund Corpus	0	1,195,555	1,195,555
Total Nonspendable	884,051	1,206,703	2,090,754
Restricted:			
Street Maintenance and Repair	0	2,700,092	2,700,092
Cemetery Maintenance	0	838,613	838,613
Law Enforcement	7,206	408,782	415,988
Fire Department Operations	0	922,340	922,340
Drug and Alcohol Treatment	0	107,873	107,873
Adult Probation Program	0	134,955	134,955
Court Computer Improvements	0	177,463	177,463
Brownfield Clean up	0	40,652	40,652
Community Improvements	0	13,441	13,441
Inspections and Plan Reviews	0	268,101	268,101
Debt Retirement	0	1,731,201	1,731,201
Capital Improvements	0	566,578	566,578
Total Restricted	7,206	7,910,091	7,917,297
Committed:			
Emergency Medical Services	0	289,806	289,806
Capital Improvements	0	2,006,463	2,006,463
Underground Storage Tank Cleanup	10,931	0	10,931
Total Committed	10,931	2,296,269	2,307,200
Assigned:			
Budget Resource	476,555	0	476,555
Contractual Services and Supplies	1,257,902	0	1,257,902
Total Assigned	1,734,457	0	1,734,457
Unassigned (Deficits):	5,923,562	0	5,923,562
Total Fund Balances	\$8,560,207	\$11,413,063	\$19,973,270

#### NOTE 5 - CASH AND CASH EQUIVALENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments.

Statutes require the classification of funds held by the City into three categories. Category 1 consists of "active" funds - those funds required to be kept in a "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States:
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and;
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

# NOTE 5 - CASH AND CASH EQUIVALENTS (Continued)

## A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At December 31, 2019, the carrying amount of the City's deposits was \$5,923,044 and the bank balance was \$5,991,620. Of the bank balance, \$750,000 was covered by federal depository insurance and \$5,241,620 was exposed to custodial risk and was collateralized with securities held in the Ohio Pooled Collateral System.

#### **B.** Investments

The City's investments at December 31, 2019 were as follows:

		Credit	Fair Value	Concentration	Investme	ent Maturities (i	n Years)
	Fair Value	Rating	Hierarchy	of Credit Risk	less than 1	1-3	3-5
STAR Ohio <sup>4</sup>	\$5,400,845	AAAm 1	NA	13.20%	\$5,400,845	\$0	\$0
Negotiable CD's	5,500,826	$AAA^3$	Level 2	13.44%	990,990	1,500,170	3,009,666
Commercial Paper	5,608,893	$A1^1/P1^2$	Level 2	13.71%	5,608,893	0	0
US Treasury Notes	905,887	$AA+^{1}/Aaa^{2}$	Level 2	2.21%	0	0	905,887
FHLB	3,740,215	$AA+^{1}/Aaa^{2}$	Level 2	9.14%	1,745,115	1,498,965	496,135
FHLMC	7,221,466	$AA+^{1}/Aaa^{2}$	Level 2	17.65%	5,427,984	0	1,793,482
FFCB	8,952,240	$AA+^{1}/Aaa^{2}$	Level 2	21.89%	1,000,010	0	7,952,230
FNMA	3,585,587	$AAA^1/Aaa^2$	Level 2	8.76%	1,496,315	250,025	1,839,247
Total Investments	\$40,915,959			100.00%	\$21,670,152	\$3,249,160	\$15,996,647

<sup>&</sup>lt;sup>1</sup> Standard & Poor's

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date.

*Investment Credit Risk* – The City has no investment policy that limits its investment choices other than the limitation of State statute for "interim" funds described previously.

<sup>&</sup>lt;sup>2</sup> Moody's Investor Service

<sup>&</sup>lt;sup>3</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

<sup>&</sup>lt;sup>4</sup> Reported at amortized cost

#### **NOTE 5 - CASH AND CASH EQUIVALENTS** (Continued)

#### **B. Investments** (Continued)

Concentration of Credit Risk – The City places no limit on the amount that may be invested in one issuer. Allocation of the City's investments by issuer is detailed in the table above.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Active markets are those in which transactions for the asset or liability occur in sufficient frequency and volume to provide pricing information on an ongoing basis. Quoted prices are available in active markets for identical assets or liabilities as of the reporting date. Level 2 inputs are significant other observable inputs. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs.

#### C. Cemetery Endowments

The Cemetery Trust and Endowment Trust funds report endowments received and held by the City. The endowments are to be held permanently by the City and are invested in the State Treasury Asset Reserve of Ohio (STAR Ohio). Earnings from the endowments are to be used for upkeep of the City's two cemeteries. Restricted fund balance of \$200,417 in these funds at December 31, 2019 represents the net earnings on the endowments available for expenditure. The City disburses earnings from the endowments periodically for cemetery upkeep as stipulated in the trust agreement.

#### **NOTE 6 - PROPERTY TAX**

Property taxes include amounts levied against all real estate and public utility property located in the City. Real property taxes (other than public utility) collected during 2019 were levied after October 1, 2018 on assessed values as of January 1, 2018, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2018. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

#### **NOTE 6 - PROPERTY TAX** (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Painesville. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2019 was \$8.17 per \$1,000 of assessed value. The assessed value upon which the 2019 collections were based was \$243,528,100. This amount constitutes \$240,551,770 in real property assessed value and \$2,976,330 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Property taxes recorded as revenue in 2019 were based on a tax rate equal to .817% (8.17 mills) of assessed value.

The City provides tax incentives under the Community Reinvestment Area (CRA) Tax Abatement Program.

#### Real Estate Tax Abatement

Pursuant to Ohio Revised Code Chapter 5709, the City established a Community Reinvestment Area. The City authorizes incentives through the Community Reinvestment Area Tax Abatement Program and those abatements are authorized by the Lake County Court House. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The establishment of the Community Reinvestment Area gave the City the ability to maintain and expand business located within the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate and includes major housing improvements in specified areas.

The City has offered the CRA abatements to encourage economic stability, maintain property values, and generate new employment opportunities and population growth. Below is the information relevant to the disclosure of this program for the year ending December 31, 2019.

	Total Amount of
	Taxes Abated
	For the year 2019
Community Reinvestment Area (CRA)	
Industrial	\$4,759,433
	\$4,759,433

#### **NOTE 7 - RECEIVABLES**

Receivables at December 31, 2019 consisted of taxes, interest, accounts receivable, and intergovernmental receivables arising from shared revenues.

#### NOTE 8 - LAND HELD FOR RESALE

In December 1999, the City purchased 43.1 acres of land with the intent of resale as part of the City's economic development strategy. Additional land was purchased during 2001 for the same purpose. This land is instrumental in the development of commercial or industrial facilities to create and preserve jobs. At December 31, 2019 the City's Land Held for Resale balance was \$785,000.

#### **NOTE 9 - TRANSFERS**

Following is a summary of transfers in and out for all funds for 2019:

Fund	Transfer In	Transfer Out
Governmental Funds		
General Fund	\$835,309	\$1,415,000
Other Governmental Funds	1,415,000	0
Total Governmental Funds	2,250,309	1,415,000
Enterprise Funds		
Water Fund	0	25,000
Sewer Fund	0	25,000
Electric Fund	0	785,309
Total Enterprise Funds	0	835,309
Totals	\$2,250,309	\$2,250,309

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization. The City's transfers out were made in accordance to City ordinances as required by Ohio Revised Code.

The City's Electric Fund collects a State levied Kilowatt Hour Tax that is distributed to the State of Ohio and to the City. In 2019 the portion due to the City was \$735,309, which was transferred to the General Fund as required by Ohio Revised Code.

# **NOTE 10 - CAPITAL ASSETS**

# A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2019:

#### Historical Cost:

	December 31,			December 31,
Class	2018	Additions	Deletions	2019
Capital assets not being depreciated:				
Land	\$13,038,975	\$97,814	\$0	\$13,136,789
Construction in Progress	1,375,538	1,148,052	(1,938,857)	584,733
Subtotal	14,414,513	1,245,866	(1,938,857)	13,721,522
Capital assets being depreciated:				
Buildings and Improvements	5,715,113	63,415	0	5,778,528
Improvements other than Buildings	1,183,730	23,500	0	1,207,230
Machinery and Equipment	7,802,410	396,016	(346,333)	7,852,093
Infrastructure	49,443,521	3,439,376	0	52,882,897
Subtotal	64,144,774	3,922,307	(346,333)	67,720,748
Total Cost	\$78,559,287	\$5,168,173	(\$2,285,190)	\$81,442,270
Accumulated Depreciation:				
	December 31,			December 31,
Class	2018	Additions	Deletions	2019
Buildings and Improvements	(\$2,742,450)	(\$78,883)	\$0	(\$2,821,333)
Improvements other than Buildings	(766,543)	(29,563)	0	(796,106)
Machinery and Equipment	(5,771,246)	(536,617)	320,442	(5,987,421)
Infrastructure	(19,802,200)	(1,258,870)	0	(21,061,070)
Total Depreciation	(\$29,082,439)	(\$1,903,933) *	\$320,442	(\$30,665,930)
Net Value:	\$49,476,848			\$50,776,340

<sup>\*</sup>Depreciation was charged to governmental functions as follows:

General Government	\$130,832
Public Safety	204,449
Highways and Streets	1,453,250
Public Health and Welfare	49,747
Culture and Recreation	65,655
Total Depreciation Expense	\$1,903,933

# NOTE 10 - CAPITAL ASSETS (Continued)

# B. Business-Type Activities Capital Assets

Summary by category of changes in business-type activities capital assets at December 31, 2019:

#### Historical Cost:

	December 31,			December 31,
Class	2018	Additions	Deletions	2019
Capital assets not being depreciated	d:			
Land	\$2,010,667	\$0	\$0	\$2,010,667
Construction In Progress	20,924,938	9,231,907	(2,181,668)	27,975,177
Subtotal	22,935,605	9,231,907	(2,181,668)	29,985,844
Capital assets being depreciated:				
Buildings and Improvements	30,396,359	230,775	0	30,627,134
Infrastructure	56,123,251	2,475,107	0	58,598,358
Machinery and Equipment	36,252,918	970,374	(226,283)	36,997,009
Subtotal	122,772,528	3,676,256	(226,283)	126,222,501
Total Cost	\$145,708,133	\$12,908,163	(\$2,407,951)	\$156,208,345
Accumulated Depreciation:				
	December 31,			December 31,
Class	2018	Additions	Deletions	2019
Buildings and Improvements	(\$21,415,455)	(\$428,503)	\$0	(\$21,843,958)
Infrastructure	(27,971,636)	(1,378,761)	0	(29,350,397)
Machinery and Equipment	(23,725,957)	(1,333,407)	225,883	(24,833,481)
Total Depreciation	(\$73,113,048)	(\$3,140,671)	\$225,883	(\$76,027,836)
Net Value:	\$72,595,085			\$80,180,509

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

#### Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Public Safety

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforce ment

#### Age and Service Requirements:

Age 52 with 15 years of service credit

# Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Public Safety**

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

# **Public Safety and Law Enforcement**

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Public Safety

#### Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

# Public Safety and Law Enforcement

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2019 Statutory Maximum Contribution Rates		
Employer	14.0 %	18.1 %
Employee	10.0 %	*
2019 Actual Contribution Rates		
Employer:		
Pension	14.0 %	18.1 %
Post-employment Health Care Benefits	0.0	0.0
Total Employer	14.0 %	18.1 %
Employee	10.0 %	13.0 %

<sup>\*</sup> This rate is determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$1,439,622 for 2019. Of this amount, \$114,707 is reported as an intergovernmental payable.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

## Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. See OP&F CAFR referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the member's base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2019 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee:		
January 1, 2019 through December 31, 2019	12.25 %	12.25 %
2019 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee:		
January 1, 2019 through December 31, 2019	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$1,089,427 for 2019. Of this amount, \$91,733 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS	OP&F	Total
Proportionate Share of the Net Pension Liability	\$20,235,603	\$18,102,535	\$38,338,138
Proportion of the Net Pension Liability-2019	0.073885%	0.221773%	
Proportion of the Net Pension Liability-2018	0.073358%	0.215503%	
Percentage Change	0.000527%	0.006270%	
Pension Expense	\$4,212,076	\$2,503,718	\$6,715,794

# NOTE 11 - DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Changes in assumptions	\$1,761,558	\$479,923	\$2,241,481
Differences between expected and			
actual experience	933	743,759	744,692
Net difference between projected and			
actual earnings on pension plan investments	2,746,535	2,230,221	4,976,756
Change in proportionate share	0	330,669	330,669
City contributions subsequent to the			
measurement date	1,439,622	1,089,427	2,529,049
Total Deferred Outflows of Resources	\$5,948,648	\$4,873,999	\$10,822,647
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$265,702	\$16,901	\$282,603
Change in proportionate share	280,949	161,112	442,061
Total Deferred Inflows of Resources	\$546,651	\$178,013	\$724,664

\$2,529,049 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:	_		
2020	\$1,544,332	\$1,134,816	\$2,679,148
2021	885,903	647,136	1,533,039
2022	254,796	720,135	974,931
2023	1,277,344	1,044,222	2,321,566
2024	0	60,250	60,250
Total	\$3,962,375	\$3,606,559	\$7,568,934

# Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2018 and December 31, 2017 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation

Future Salary Increases, including inflation COLA or Ad Hoc COLA (Pre 1/7/13 retirees) COLA or Ad Hoc COLA (Post 1/7/13 retirees) Investment Rate of Return Actuarial Cost Method

Wage Inflation

Future Salary Increases, including inflation COLA or Ad Hoc COLA (Pre 1/7/13 retirees) COLA or Ad Hoc COLA (Post 1/7/13 retirees) Investment Rate of Return Actuarial Cost Method

December 31, 2018

3.25 percent
3.25 to 10.75 percent including wage inflation
3 percent simple
3 percent simple through 2018. 2.15 percent simple, thereafter
7.2 percent
Individual Entry Age

December 31, 2017

3.25 percent

3.25 to 10.75 percent including wage inflation
3 percent simple
3 percent simple through 2018. 2.15 percent simple, thereafter
7.5 percent
Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94% for 2018.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other investments	18.00	5.50
Total	100.00 %	5.95 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	Current		
	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
City's proportionate share			
of the net pension liability	\$29,893,871	\$20,235,603	\$12,209,496

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

## Actuarial Assumptions - OPF

OPF's total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2018, compared with January 1, 2017, are presented below.

	January 1, 2018	January 1, 2017
Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5	Inflation rate of 2.75 percent plus productivity increase rate of 0.5
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

For the January 1, 2018 valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

For the January 1, 2018 valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

Age	Police	Fire
_		
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2018 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.80 %
Domestic Equity	16.00	5.50
Non-US Equity	16.00	5.90
Private Markets	8.00	8.40
Core Fixed Income *	23.00	2.60
High Yield Fixed Income	7.00	4.80
Private Credit	5.00	7.50
U.S. Inflation Linked Bonds*	17.00	2.30
Master Limited Partnerships	8.00	6.40
Real Assets	8.00	7.00
Private Real Estate	12.00	6.10
Total	120.00 %	

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

#### NOTE 11 – DEFINED BENEFIT PENSION PLANS (Continued)

**Discount Rate** For 2018, the total pension liability was calculated using the discount rate of 8.00 percent. The discount rate used for 2017 was 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(7.00%)	(8.00%)	(9.00%)
City's proportionate share	-		
of the net pension liability	\$23,794,537	\$18,102,535	\$13,346,049

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#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

# NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)**

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2019.

# Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)**

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F changed its retiree health care model to a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$26,047 for 2019. Of this amount, \$2,170 is reported as an intergovernmental payable.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total	
Proportionate Share of the Net OPEB Liability	\$9,466,501	\$2,019,582	\$11,486,083	
Proportion of the Net OPEB Liability-2019	0.072609%	0.221773%		
Proportion of the Net OPEB Liability-2018	0.072573%	0.215503%		
Percentage Change	0.000036%	0.006270%		
OPEB Expense	\$688,854	(\$9,898,372)	(\$9,209,518)	

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS** (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Changes in assumptions	\$305,210	\$1,046,855	\$1,352,065
Differences between expected and			
actual experience	3,205	0	3,205
Net difference between projected and			
actual earnings on OPEB plan investments	433,985	68,363	502,348
Change in proportionate share	0	255,639	255,639
City contributions subsequent to the			
measurement date	0	26,047	26,047
Total Deferred Outflows of Resources	\$742,400	\$1,396,904	\$2,139,304
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$25,687	\$54,110	\$79,797
Changes in assumptions	0	559,117	559,117
Change in proportionate share	188,771	146,294	335,065
Total Deferred Inflows of Resources	\$214,458	\$759,521	\$973,979

\$26,047 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2020	\$166,374	\$106,785	\$273,159
2021	71,459	106,785	178,244
2022	71,483	106,782	178,265
2023	218,626	127,460	346,086
2024	0	94,862	94,862
2025	0	71,670	71,670
2026	0	(3,008)	(3,008)
Total	\$527,942	\$611,336	\$1,139,278

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)**

# Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return:	
Current measurement date	6.00 percent
Prior Measurement date	6.50 percent
Municipal Bond Rate:	
Current measurement date	3.71 percent
Prior Measurement date	3.31 percent
Health Care Cost Trend Rate:	
Current measurement date	10.0 percent, initial
	3.25 percent, ultimate in 2029

Actuarial Cost Method Individual Entry Age

7.5 percent, initial 3.25 percent, ultimate in 2028

Prior Measurement date

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

# NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60 percent for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

	Weighted Averag		
	Target	Long-Term Expected Real Rate of Return	
Asset Class	Allocation	(Arithmetic)	
Fixed Income	34.00 %	2.42 %	
Domestic Equities	21.00	6.21	
Real Estate Investment Trust	6.00	5.98	
International Equities	22.00	7.83	
Other investments	17.00	5.57	
Total	100.00 %	5.16 %	

Discount Rate A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent.

# NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	Current		
	1% Decrease (2.96%)	Discount Rate (3.96%)	1% Increase (4.96%)
City's proportionate share			
of the net OPEB liability	\$12,111,181	\$9,466,501	\$7,363,279

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		Current Health Care		
	Cost Trend Rate			
	1% Decrease Assumption 1%			
City's proportionate share				
of the net OPEB liability	\$9,099,360	\$9,466,501	\$9,889,346	

# NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)

# Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date

Actuarial Cost Method Investment Rate of Return Projected Salary Increases Payroll Growth

Single discount rate Cost of Living Adjustments January 1, 2018, with actuarial liabilities January 1, 2017, with actuarial liabilities rolled forward to December 31, 2018 Entry Age Normal 8.0 percent 3.75 percent to 10.5 percent Inflation rate of 2.75 percent plus productivity increase rate of 0.5 4.66 percent 3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

rolled forward to December 31, 2017 Entry Age Normal 8.0 percent 3.75 percent to 10.5 percent Inflation rate of 2.75 percent plus productivity increase rate of 0.5 3.24 percent 3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)**

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Police	Fire
35 %	35 %
60	45
75	70
100	90
	35 % 60 75

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

**NOTE 12 - DEFINED BENEFIT OPEB PLANS (Continued)** 

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.80 %
Domestic Equity	16.00	5.50
Non-US Equity	16.00	5.90
Private Markets	8.00	8.40
Core Fixed Income *	23.00	2.60
High Yield Fixed Income	7.00	4.80
Private Credit	5.00	7.50
U.S. Inflation Linked Bonds*	17.00	2.30
Master Limited Partnerships	8.00	6.40
Real Assets	8.00	7.00
Private Real Estate	12.00	6.10
Total	120.00 %	

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13 percent at December 31, 2018 and 3.16 percent at December 31, 2017, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 4.66 percent.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66 percent), or one percentage point higher (5.66 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(3.66%)	(4.66%)	(5.66%)
City's proportionate share			
of the net OPEB liability	\$2,460,404	\$2,019,582	\$1,649,553

# NOTE 13 – DEBT AND OTHER LONG-TERM OBLIGATIONS

Long-term debt of the City at December 31, 2019 is as follows:

		Balance December 31,			Balance December 31,	Amount Due Within
		2018	Issued	(Retired)	2019	One Year
Governmental Activities Debt:						
General Obligation Bonds:						
4.250 - 5.000% Various Purpose	2007	\$855,000	\$0	(\$120,000)	\$735,000	\$130,000
2.850% Shamrock Blvd Improvement	2013	1,507,000	0	(89,000)	1,418,000	92,000
2.0 - 3.000% Shamrock Blvd Improvement TIF	2012	4,620,000	0	(230,000)	4,390,000	235,000
Premium on Debt Issuance		109,596	(7,828)	0	101,768	0
Total General Obligation Bonds		7,091,596	(7,828)	(439,000)	6,644,768	457,000
Special Assessment Debt (with governmental comm	itment)					
4.75% Renaissance Parkway	2005	190,000	0	(25,000)	165,000	25,000
Ohio Public Works Commission Loans (OPWC):						
0.000% Chester Street Improvements	2008	44,011	0	(4,890)	39,121	4,890
0.000% Brookstone Blvd Improvements	2013	1,112,186	0	(48,356)	1,063,830	48,356
Total OPWC Loans		1,156,197	0	(53,246)	1,102,951	53,246
Long-Term Notes Payable:						
3.00% Various Purpose	2011	535,917	0	(535,917)	0	0
Governmental Activities Other Long-Term Obligation	ns:					
Compensated Absences		1,418,780	324,310	(281,984)	1,461,106	56,595
Workers' Compensation Liability		577,970	686,265	(577,970)	686,265	297,397
Capital Lease Payable		96,996	0	(24,052)	72,944	25,204
Police/Firemen's Pension Accrued Liability		574,892	0	(24,750)	550,142	25,813
Total Governmental Activities		\$11,642,348	\$1,002,747	(\$1,961,919)	\$10,683,176	\$940,255

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# NOTE 13 - DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Long-term debt of the City at December 31, 2019 is as follows:

		Balance December 31,			Balance December 31,	Amount Due Within
		2018	Issued	(Retired)	2019	One Year
Business-Type Activities Debt:						
General Obligation Bonds:	2016	Φ1 <b>7</b> 1 <b>5</b> 000	<b>#</b> 0	(\$75,000)	Ø1 C40 000	<b>\$00,000</b>
3.25% Storm Water Improvements	2016	\$1,715,000	\$0	(\$75,000)	\$1,640,000	\$80,000
Ohio Water Development Authority Loans (OWDA):						
4.618% Safe Drinking Water	1998	114,852	0	(114,852)	0	0
3.420% WPCLF WWTP Upgrades	2009	2,530,639	0	(157,555)	2,373,084	162,990
0.000% Water Intake Improvements	2014	5,290,735	8,557,683	0	13,848,418	0
Total OWDA Loans		7,936,226	8,557,683	(272,407)	16,221,502	162,990
Ohio Public Works Commission Loans (OPWC):						
0.000% Mentor Ave / Jackson Street Sewer	2008	18,443	0	(2,054)	16,389	2,048
Long-Term Notes Payable:						
3.00% Various Purpose	2011	464,083	0	(464,083)	0	0
<b>Business-Type Activities Other Long-Term Obligation</b>	s:					
Capital Leases Payable		2,217,666	0	(220,803)	1,996,863	230,522
Compensated Absences		1,506,079	760,550	(696,530)	1,570,099	508,962
Total Business-Type Activities		\$13,857,497	\$9,318,233	(\$1,730,877)	\$21,444,853	\$984,522

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# **NOTE 13 - DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)**

#### A. Long Term Notes

Long term notes payable retired in 2019 consisted of Various Purpose Improvement Notes. All of the debt has a term of one year or less and was issued to finance improvements to City owned property and to acquire equipment. The City has been retiring a portion of the Various Purpose Improvement Notes as they mature and issuing new notes for the remaining balance. The new notes issued in 2019 will be paid off in 2020 using existing resources; therefore, the 2019 notes payable are classified as short-term obligations at December 31, 2019.

# **B.** Compensated Absences

City management staff and employees in each bargaining unit earn sick leave credit. Employees with at least 10 years of service are paid for one-third of their accumulated sick leave credit upon termination of employment, which may not exceed 120 days. This obligation amounted to \$1,946,101 for the City as of December 31, 2019.

In addition, management staff and personnel in each bargaining unit earn vacation at different rates based upon length of service. Vacation carried forward to the current year may not exceed one year's leave balance. In case of death, termination or retirement, an employee (or his estate) is paid for unused vacation up to a maximum of one year credit and two week accrual. The total obligation for accrued vacation for the City as a whole at December 31, 2019 amounted to \$1,085,104.

# C. Police and Firemen's Pension Accrued Liability

The City's liability for past service costs related to the Police and Fire Pension Fund at December 31, 2019 was \$756,096 in principal and scheduled interest payments through the year 2035. Only the principal portion of the payments due is included in the government-wide statement of net position.

# D. Special Assessments with Governmental Commitment

The principal amount of the City's special assessment debt outstanding at December 31, 2019, \$165,000, is general obligation debt (backed by the full faith and credit of the City) that is being retired with the proceeds from special assessments levied against benefited property owners. The City is obligated to repay the debt irrespective of the amount of special assessments collected from property owners. The fund balance of \$92,337 in the Special Assessment Bond Retirement Fund at December 31, 2019 is restricted for the retirement of outstanding special assessment bonds.

# NOTE 13 - DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

# E. Capital Leases

The City has entered into agreements to lease equipment. The original cost of the equipment was \$7,364,181. Such agreements are, in substance, lease purchases (capital leases) and are classified as long-term obligations in the financial statements. The costs of these assets are included in the capital asset balances of the Governmental Activities and Water Fund, Sewer Fund, and Electric Fund (major enterprise funds). The capital leases payable are recorded in Governmental Activities and Business-Type Activities in the amount of \$72,944, and \$1,996,863, respectively.

The following is a schedule of future minimum lease payments under the capital leases together with the present value of the net minimum lease payments as of December 31, 2019:

	Governmental	Business-Type
Year Ending December 31,	Activities	Activities
2020	\$28,698	\$314,906
2021	28,699	314,896
2022	23,003	314,896
2023	0	314,896
2024	0	314,896
2025-2027	0	787,236
Minimum Lease Payments	80,400	2,361,726
Less: amount representing interest at the City's incremental		
borrowing rate of interest	(7,456)	(364,863)
Present value of minimum lease payments	\$72,944	\$1,996,863

# F. Ohio Water Development Authority Loans

In 2014, the City entered into an agreement with the Ohio Water Development Authority to receive a loan for the planning and design of water system intake improvements. In 2016, this loan was rolled into a new loan for the construction of water system intake improvements. The interest rate on the new loan is 0.00% per annum. This loan is payable from water service charges. The loan can only be received by the City in increments as the project is completed. As of December 31, 2019, the City had received \$13,848,418. As of December 31, 2019, the loan has not been finalized and there is no amortization schedule for the loan.

# **NOTE 13 - DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)**

# G. Principal and Interest Requirements

The principal and interest requirements to retire long-term debt and Police and Fire Pension Liability obligations at December 31, 2019, are as follows:

	General Obligation Bonds		Special Assess	ment Bonds
Years	Principal	Interest	Principal	Interest
2020	\$537,000	\$260,988	\$25,000	\$8,250
2021	549,000	244,566	25,000	7,000
2022	567,000	227,737	25,000	5,750
2023	510,000	207,860	30,000	4,500
2024	523,000	191,185	30,000	3,000
2025-2029	2,673,000	699,795	30,000	1,500
2030-2034	2,694,000	264,545	0	0
2035	130,000	4,225	0	0
Totals	\$8,183,000	\$2,100,901	\$165,000	\$30,000

	OWDA	Police/Firemen OWDA Loans OPWC Loans Accrued Li		OPWC Loans		
Years	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$162,990	\$69,980	\$55,294	\$0	\$25,813	\$23,110
2021	168,612	65,049	55,294	0	26,921	22,001
2022	174,427	59,947	55,294	0	28,078	20,845
2023	180,444	54,670	55,294	0	29,284	19,639
2024	186,668	49,210	55,294	0	30,542	18,381
2025-2029	1,030,758	157,334	262,596	0	173,549	71,064
2030-2034	469,185	17,603	241,780	0	214,163	30,451
2035-2039	0	0	241,780	0	21,792	463
2040-2041	0	0	96,714	0	0	0
Totals	\$2,373,084	\$473,793	\$1,119,340	\$0	\$550,142	\$205,954

The repayment of the mortgage revenue bonds is secured by the revenues and a first mortgage on the property of the related utility operation. All other bonds, notes and the police and fire pension accrued liability are backed by the full faith and credit of the City. The Ohio Water Development Authority construction loans are secured by the revenues of the City's wastewater treatment operations. The loans require, among other things, that the City charge sufficient rates and fees for wastewater treatment services to enable the revenues to service the loan principal and provide resources for the payment of the necessary operating and maintenance expenses of the facility. The City was not required to pledge the general resources or general credit of the City to secure the repayment of the loans.

#### **NOTE 14 - NOTES PAYABLE**

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of twenty years from the date of issuance of the original notes. The maximum maturity for notes anticipating general obligation bonds payable from special assessments is five years. Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of notes outstanding for more than five years must be retired in amounts at least equal to and payable no later than those principal maturities required if the bonds had been issued at the expiration of the initial five year period. Bond anticipation notes may be retired at maturity from the proceeds of the sale of renewal notes or of the bonds anticipated by the notes, or from available funds of the City or a combination of these sources.

	Balance			Balance
	January 1,			December 31,
	2019	Issued	(Retired)	2019
Special Revenue Fund Notes Payable:				
3.500% Various Street Improvements	\$0	\$355,311	\$0	\$355,311
Total Special Revenue Fund Notes Payable	0	355,311	0	355,311
Enterprise Fund Notes Payable:				
3.500% Water System Improvements	0	249,689	0	249,689
3.500% Storm Water Improvements	0	45,000	0	45,000
Total Enterprise Fund Notes Payable	0	294,689	0	294,689
Total Notes Payable	\$0	\$650,000	\$0	\$650,000

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#### **NOTE 15 - RISK MANAGEMENT**

The City purchases insurance policies in varying amounts providing coverage for general liability, vehicle liability, property damage, employee and public officials liability, professional liability and errors and omissions liability. The City also pays unemployment claims to the State of Ohio as incurred.

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During 2019 the City contracted with several different insurance providers for various insurance coverages, as follows:

Insurance Provider	Coverage	Deductible
Jackson Dieken & Associates	Public Employee Dishonesty/ Forgery	\$5,000
Jackson Dieken & Associates	Law Enforcement Professional Liability	\$25,000
Jackson Dieken & Associates	Public Officials Liability	\$25,000
Jackson Dieken & Associates	Comprehensive General Liability	\$5,000
Jackson Dieken & Associates	Ohio Employers Intentional Tort Liability	\$5,000
Jackson Dieken & Associates	Commercial Umbrella Liability	\$0
Jackson Dieken & Associates	Boiler and Machinery	\$10,000
Jackson Dieken & Associates	Automobile	\$0
Jackson Dieken & Associates	Commercial General Liability (Fire)	\$0
Jackson Dieken & Associates	Commercial Umbrella	\$0

In 1993, the Workers' Compensation Retrospective Rating Fund was established to account for the funding of the City's workers' compensation plan. Under the plan, the City is charged by the State of Ohio for administrative fees, claims paid and premiums for individual and aggregate claim limits. All City funds are charged a premium per employee covered by the Workers' Compensation Retrospective Rating Fund based on claims experience. The City has a claims limit of \$300,000 per individual and a maximum yearly amount for all claims which varies each policy year. The claims liability of \$686,265 reported in the fund at December 31, 2019 is based on the requirements of GASB Statement No. 30, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount for the past two years are as follows:

		Current Year		
	Beginning of	Claims and		
	Year	Changes in	Claims	End of Year
Fiscal Year	Liability	Estimates	Payments	Liability
2018	\$640,630	\$30,910	(\$93,570)	\$577,970
2019	577,970	249,656	(141,361)	686,265

# **NOTE 15 - RISK MANAGEMENT** (Continued)

In 2000, the Employee Health Insurance Fund was created to account for the City's self-funded employee health insurance. Under this program, the City operates with a third party administrator and under stoploss thresholds. The actual claims are passed through the City for payment. There is protection as to the amount of claims that can be passed through to the City—both specific and aggregate stop-loss protection. Under specific stop-loss, the City pays 100% for any one individual generating claims up to the specific level of \$75,000. Any dollar amount over this specific level is paid by the re-insurance carrier. The aggregate stop-loss protects the City from having a large number of claims exceeding the expected claims level by more than 20% or 25%. Any claims over the specific level do not count toward the aggregate level. Only claims less than the specific level are applied toward the aggregate level. The claims liability of \$284,724 reported in the fund at December 31, 2019 is based on the requirements of GASB Statement No. 30, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount for the past two years are as follows:

		Current Year		
	Beginning of	Claims and		
	Year	Changes in	Claims	End of Year
Fiscal Year	Liability	Estimates	Payments	Liability
2018	\$286,357	\$2,519,061	(\$2,584,543)	\$220,875
2019	220,875	2,879,531	(2,815,682)	284,724

#### **NOTE 16 - JOINT VENTURE**

The City of Painesville is a Financing Participant and a Purchaser Participant with percentages of liability and ownership of 6.66% and 5.22% respectively and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement (Agreement), the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by AMP and to pay or incur the costs of the same in accordance with the Agreement.

# **NOTE 16 - JOINT VENTURE** (Continued)

Pursuant to the Agreement each participant has an obligation to pay its share of debt service on the Distributive Generation Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's System, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes or other indebtedness payable from any revenues of the System. Under the terms of the Agreement each Financing Participant is to fix, charge and collect rates, fees and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV2 debt service and any other outstanding senior lien electric system revenue obligations. No bonds are currently outstanding.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation of which 134.081MW is the participants' entitlement and 4.569MW are held in reserve. On dissolution of OMEGA JV2, the net assets will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP, which acts as the joint venture's agent. During 2001, AMP issued \$50,260,000 of 20 year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. On January 3, 2011, AMP redeemed all of the \$31,110,000 OMEGA JV2 Project Distributive Generation Bonds then outstanding by borrowing on AMP's revolving credit facility. As such, the remaining outstanding bond principal of the OMEGA JV2 indebtedness was reduced to zero, with the remaining principal balance now residing on the AMP credit facility. The outstanding debt was paid off in 2017. The City's net investment and its share of operating results of OMEGA JV2 are reported in the City's electric fund (an enterprise fund). The City's net investment in OMEGA JV2 was \$167,122 at December 31, 2019. Complete financial statements for OMEGA JV2 may be obtained from AMP or from the State Auditor's website at www.auditor.state.oh.us.

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# **NOTE 17 – SIGNIFICANT COMMITMENTS**

As of December 31, 2019, the City had the following contracts with respect to capital improvements:

	Remaining Construction	Expected Date of
Project	Commitment	Completion
4160v Switchgear Replacement	\$217,166	2020
Water Intake	3,000,000	2020
System Upgrade	173,352	2020
Fiber Optic Upgrades	178,485	2020
2016 Road Improvement Project - Phase 2	13,413	2020
Filter Repairs	12,990	2020
New Storrs Street Building #2	112,791	2020
2017 Road Improvement Project - Annual Paving Program	33,000	2020
Parking Lot Paving	440,302	2020
Aeration Tank Upgrade	60,000	2020
Maplewood Basin	253,013	2020
2018 Paving Program	34,233	2020
North Park Place Streetscape Enhancement	62,848	2020
Software to Replace Zonepro System	20,000	2020
Streets cape Project	90,000	2020
Filter Repairs	20,317	2020
Carbon Feeder Storage	25,000	2020
Automatic Mechanical Step Screen/Duperon Flexrake	20,198	2020
Ancillary Equipment/Plant Upgrade	63,328	2020
Automated Metering Infrastructure	3,500,000	2020
Ami Utility Software	1,000,000	2020
2019 Sidewalk Program	25,613	2020
2019 Skinner Avenue Design	15,703	2020
Paper on Demand	10,000	2020
Electronic Archiving Files	13,254	2020
Improvements/Enhancements	13,221	2020
Connectivity Plan	112,241	2020
New Accounting and Payroll System	180,420	2020
2.5 Ton Plow Truck	125,000	2020
Building Improvements	61,790	2020
Pinehill Road Waterline Replacement	195,691	2020
Crile Pump # 3	11,755	2020
2019 Jackson Street Sewer Lining Project	27,466	2020
General Engineering Agreement	19,818	2020
Plant Upgrade	19,996	2020
Purchase New Truck 3	285,000	2020
Total	\$10,447,404	

# **NOTE 17 – SIGNIFICANT COMMITMENTS** (Continued)

At December 31, 2019 the City had encumbrance commitments in the Governmental Funds as follows:

Fund	Encumbrances
General Fund	\$1,315,958
Other Governmental Funds	1,403,584
Total Governmental Funds	\$2,719,542

# **NOTE 18 - COMPLIANCE AND ACCOUNTABILITY**

Deficit Fund Equities - The fund deficits at December 31, 2019 of \$1,837 in the Community Programs Fund (enterprise fund), \$131,019 in the Employee Health Insurance Fund and \$532,486 in the Workers' Compensation Retrospective Fund (internal service funds) arise from the recognition of expenditures/expenses on the modified accrual/accrual basis that are greater than expenditures/expenses recognized on the budgetary/cash basis. Deficits do not exist under the budgetary/cash basis of accounting. Transfers are provided when cash is required, not when accruals occur.

# **NOTE 19 - CONTINGENCIES**

There are several lawsuits pending in which the City is involved. The City's management believes that the ultimate outcome of these matters will not significantly impact the City's financial position or operations.

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#### **NOTE 20 – PURCHASE COMMITMENT**

#### American Municipal Power Generating Station Project (AMPGS)

The City is a member of American Municipal Power (AMP) and has participated in the AMP Generating Station (AMPGS) Project. This project was intended to develop a pulverized coal power plant in Meigs County, Ohio. The City's project share was 13,000 kilowatts (kW) of a total 771,281 kW, giving the City a 1.69 percent project share. The AMPGS Project required participants to sign "take or pay" contracts with AMP. As such, the participants are obligated to pay any costs incurred for the project. In November 2009, the participants voted to terminate the AMPGS Project due to projected escalating costs. All project costs incurred prior to the cancellation and related to the cancellation were therefore deemed impaired and participants were obligated to pay those incurred costs. In prior years, payment of these costs was not required due to AMP's pursuit of legal action to collect them from Bechtel. As a result of a March 2014 legal ruling, the AMP Board of Trustees on April 15, 2014 and the AMPGS participants on April 16, 2014 approved the collection of the impaired costs and provided the participants with an estimate of their liability. The City's estimated share of the impaired costs at March 31, 2014 was \$2,240,514. The City received a credit of \$587,923 related to the AMPGS costs deemed to have future benefit for the project participants, classified as Plant Held for Future Use (PHFU). The City also made payments totaling \$2,194,829 leaving an estimated net credit balance of \$542,238. The City has opted to leave the credit balance with AMP to offset any additional AMPGS Project costs in the future. Any additional costs (including line-of-credit interest and legal fees) or amounts received related to the project will impact, either positively or negatively, the City's credit balance. These amounts will be recorded as they become estimable.

In late 2016, AMP reached a Settlement in the Bechtel Corporation litigation. On December 8, 2016, at the AMPGS Participants meeting, options for the allocation of the Settlement funds were approved. The AMPGS Participants and the AMP Board of Trustees voted to allocate the Settlement among the participants and the AMP General Fund based on each participant's original project share in kW including the AMP General Fund's project share.

Since March 31, 2014, the City's allocation of additional costs incurred by the project is \$27,293 and interest on the credit balance credited to the City has been \$57,693, resulting in a net credit balance at December 31, 2019 of \$572,638. The City does have a potential PHFU Liability of \$652,861 resulting in a net total potential liability of \$80,223, assuming the assets making up the PHFU (principally the land comprising the Meigs County site) have no value and also assuming the City's credit balance would earn zero interest. Stranded costs as well as PHFU costs are subject to change, including future borrowing costs on the AMP line of credit. Activities include such negative items as property taxes as well as positive items such as revenue from leases or sale of all or a portion of the Meigs County site property.

#### **NOTE 21 – SUBSEQUENT EVENT**

In February 2020 the City issued \$1,000,000 of various purpose General Obligation Notes. These notes carry an interest rate of 3.5% and mature in February 2021.

# Required Supplementary Information

# Schedule of City's Proportionate Share of the Net Pension Liability Last Six Years

Ohio Public Employees Retirement System			
Year	2014	2015	2016
City's proportion of the net pension liability (asset)	0.078758%	0.078758%	0.080463%
City's proportionate share of the net pension liability (asset)	\$9,284,542	\$9,499,093	\$13,937,207
City's covered payroll	\$9,660,792	\$9,655,333	\$10,005,075
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	96.11%	98.38%	139.30%
Plan fiduciary net position as a percentage of the total pension			
liability	86.36%	86.45%	81.08%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

# **Ohio Police and Fire Pension Fund**

Year	2014	2015	2016
City's proportion of the net pension liability (asset)	0.218634%	0.218634%	0.221177%
City's proportionate share of the net pension liability (asset)	\$10,648,162	\$11,326,153	\$14,228,449
City's covered payroll	\$4,943,828	\$4,373,483	\$4,529,777
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	215.38%	258.97%	314.11%
Plan fiduciary net position as a percentage of the total pension liability	73.00%	72.20%	66.77%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2014 is not available. The schedule is reported as of the measurement date of the Net Pension Liability,

which is the prior year end.

See notes to the required supplementary information

2017	2018	2019
0.078734%	0.073358%	0.073885%
\$17,879,092	\$11,508,461	\$20,235,603
\$10,183,850	\$9,690,523	\$9,979,221
175.56%	118.76%	202.78%
77.25%	84.66%	74.70%
2017	2018	2019
0.219641%	0.215503%	0.221773%
\$13,911,813	\$13,226,399	\$18,102,535
\$4,771,700		
	\$4,763,981	\$5,068,494
291.55%	\$4,763,981 277.63%	\$5,068,494 357.16%

# Schedule of City Pension Contributions Last Seven Years

Ohio	<b>Public</b>	<b>Employ</b>	ees Ret	irement	System
------	---------------	---------------	---------	---------	--------

Year	2013	2014	2015
Contractually required contribution	\$1,255,903	\$1,158,640	\$1,200,609
Contributions in relation to the contractually required contribution	1,255,903	1,158,640	1,200,609
Contribution deficiency (excess)	\$0	\$0	\$0
City's covered payroll	\$9,660,792	\$9,655,333	\$10,005,075
Contributions as a percentage of covered payroll	13.00%	12.00%	12.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

# **Ohio Police and Fire Pension Fund**

Year	2013	2014	2015
Contractually required contribution	\$874,748	\$914,762	\$948,955
Contributions in relation to the contractually required contribution	874,748	914,762	948,955
Contribution deficiency (excess)	\$0	\$0	\$0
City's covered payroll	\$4,943,828	\$4,373,483	\$4,529,777
Contributions as a percentage of covered payroll	17.69%	20.92%	20.95%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 68 in 2015. Information prior to 2013 is not available.

See notes to the required supplementary information

2016	2017	2018	2019
\$1,222,062	\$1,259,768	\$1,397,091	\$1,439,622
1,222,062	1,259,768	1,397,091	1,439,622
<u>\$0</u>	\$0	\$0	\$0
\$10,183,850	\$9,690,523	\$9,979,221	\$10,283,014
12.00%	13.00%	14.00%	14.00%
2016	2017	2018	2019
\$999,545	\$997,803	\$1,061,198	\$1,089,427
999,545	997,803	1,061,198	1,089,427
\$0	\$0	\$0	\$0
\$4,771,700	\$4,763,981	\$5,068,494	\$5,209,283
20.95%	20.94%	20.94%	20.91%



# Schedule of City's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability

Last Three Years

Ohio Public Employees Retirement Syste	m		
Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.077866%	0.072573%	0.072609%
City's proportionate share of the net OPEB liability (asset)	\$7,864,742	\$7,880,880	\$9,466,501
City's covered payroll	\$10,183,850	\$9,690,523	\$9,979,221
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll  Plan fiduciary net position as a percentage of the total OPEB liability	77.23% 54.50%	81.33% 54.14%	94.86% 46.33%
Source: Finance Director's Office and the O	hio Public Employees I	Retirement System	
Ohio Police and Fire Pension Fund			
Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.219641%	0.215503%	0.221773%
City's proportionate share of the net OPEB liability (asset)	\$10,425,845	\$12,210,107	\$2,019,582
City's covered payroll	\$4,771,700	\$4,763,981	\$5,068,494
City's proportionate share of the net OPEB liability (asset) as a percentage	240, 1004		

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

of its covered payroll

liability

Plan fiduciary net position as a percentage of the total OPEB

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2016 is not available. The schedule is reported as of the measurement date of the Net OPEB Liability, which is the prior year end.

218.49%

15.96%

256.30%

14.13%

39.85%

46.57%

See notes to the required supplementary information

# Schedule of City's Other Postemployment Benefit (OPEB) Contributions Last Seven Years

Ohio Public Employees Retirement System				
Year	2013	2014	2015	
Contractually required contribution	\$96,608	\$193,107	\$200,102	
Contributions in relation to the contractually required contribution	96,608	193,107	200,102	
Contribution deficiency (excess)	\$0	\$0	\$0	
City's covered payroll	\$9,660,792	\$9,655,333	\$10,005,075	
Contributions as a percentage of covered payroll	1.00%	2.00%	2.00%	
Source: Finance Director's Office and the Ohio Public Employees Retirement System				
Ohio Police and Fire Pension Fund				
Year	2013	2014	2015	
Contractually required contribution	\$178,304	\$21,867	\$22,649	
Contributions in relation to the contractually required contribution	178,304	21,867	22,649	
Contribution deficiency (excess)	\$0	\$0	\$0	
City's covered payroll	\$4,943,828	\$4,373,483	\$4,529,777	
Contributions as a percentage of	3.61%	0.50%	0.50%	

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

Information prior to 2013 is not available.

See notes to the required supplementary information

covered payroll

2016	2017	2018	2019
\$203,677	\$96,905	\$0	\$0
202 (77	06.005	0	0
203,677	96,905	0	0
\$0	\$0	\$0	<u>\$0</u>
\$10,183,850	\$9,690,523	\$9,979,221	\$10,283,014
2.00%	1.00%	0.00%	0.00%
2016	2017	2018	2019
\$23,859	\$23,820	\$25,342	\$26,047
23,859	23,820	25,342 \$0	26,047 \$0
\$4,771,700	\$4,763,981	\$5,068,494	\$5,209,283
0.50%	0.50%	0.50%	0.50%

Notes to the Required Supplementary Information For the Year Ended December 31, 2019

# **NET PENSION LIABILITY**

# OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the period 2014-2019.

Changes in assumptions:

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%
- Decrease in wage inflation from 3.75% to 3.25%
- Change in future salary increases from a range of 4.25%-10.02% to 3.25%-10.75%
- Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality Table.

2018: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2019: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 7.50% to 7.20%

# OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms for the period 2014-2019.

Changes in assumptions:

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.25% to 8.00%
- Decrease salary increases from 3.75% to 3.25%
- Change in payroll growth from 3.75% to 3.25%
- Reduce DROP interest rate from 4.5% to 4.0%
- Reduce CPI-based COLA from 2.6% to 2.2%
- Inflation component reduced from 3.25% to 2.75%
- For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006
- For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006

2019: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions

Notes to the Required Supplementary Information For the Year Ended December 31, 2019

# **NET OPEB LIABILITY**

# OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the periods 2018-2019.

Changes in assumptions:

For 2018, the single discount rate changed from 4.23% to 3.85%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.85% to 3.96%.
- Reduction in actuarial assumed rate of return from 6.50% to 6.00%
- Change in health care cost trend rate from 7.5% to 10%

# OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms:

2018: There were no changes in benefit terms.

2019: The retiree health care model and the current self-insured health care plan were replaced with a stipend-based health care model.

Changes in assumptions:

2018: There were no changes in assumptions.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.24% to 4.66%.

# Combining and Individual Fund Statements and Schedules

T he following combining statements and schedules include the Major and Nonmajor Governmental Funds, Nonmajor enterprise funds, nonmajor internal service funds, and Fiduciary Funds.

# Nonmajor Governmental Funds

# Special Revenue Funds

Special Revenue funds are used to account for the proceeds of specific revenue sources (other than amounts relating to trusts or major capital projects) that are restricted or committed to expenditures for specified purposes.

# Street Construction, Maintenance and Repair Fund

Required by the Ohio Revised Code to account for 92.5% of the state gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City.

# **State Highway Improvement Fund**

Required by the Ohio Revised Code to account for 7.5% of the state gasoline tax and motor vehicle registration fees designated for maintenance of state highways within the City.

# **Cemeteries Fund**

To account for revenue received from the operation of the City's two municipal cemeteries.

#### **Police Pension Transfer Fund**

To accumulate property taxes levied for the partial payment of the current and accrued liability for police disability and pension.

#### Fire Pension Transfer Fund

To accumulate property taxes levied for the partial payment of the current and accrued liability for fire disability and pension.

#### **Law Enforcement Fund**

To account for the proceeds from the confiscation of contraband.

# Municipal Motor Vehicle License Tax Fund

To account for County-levied motor vehicle registration fees designated for street construction, maintenance and repair. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the Street Construction, Maintenance and Repair Fund on a GAAP basis.)

# **Indigent Drivers Alcohol Treatment Fund**

To account for funds received pursuant to Ohio Revised Code Section 4511.191 (M) to be used for the incarceration and/or treatment of alcohol abuse by individuals that are determined by the courts to be indigent.

(Continued)

# Special Revenue Funds (Continued)

#### **Enforcement and Education Fund**

To account for funds received pursuant to Ohio Revised Code Section 4511.99 (A) to be used by the Painesville Police to pay the costs of educating the public about laws governing operation of a motor vehicle while under the influence of alcohol.

# City Motor Vehicle License Tax Fund

To account for City-levied motor vehicle registration fees designated for street construction, maintenance and repair. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the Street Construction, Maintenance and Repair Fund on a GAAP basis.)

# Fire Levy Fund

To account for a voted continuous property tax levy which is used to fund a portion of Fire Department salaries and the purchase of fire fighting apparatus.

# **Underground Storage Tank Fund**

To account for monies to pay for the deductible amount of costs of third party damages and corrective actions necessary to clean up a petroleum release from an underground storage tank. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

#### **Probation Services Fund**

To account for monies received pursuant to Ohio Revised Code Section 2951.021 to be used for operating expenses of the Probation Department.

# Community Oriented Policing Services (COPS) Fast Grant Fund

To account for federal grant monies designated for the cost of additional police officers.

# **Skate Facility Fund**

To account for monies designated for the costs to construct and maintain a skate facility. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

# **Lake County Grant Fund**

To account for grants from the County which are used for various economic development projects.

#### Fire Fund

To account for grants and donated monies received for funding the operations of the Fire Division.

(Continued)

## Special Revenue Funds (Continued)

#### Victim's Advocate Grant Fund

To account for the Victim's Advocate Grant the Court received.

## **Emergency Medical Services (EMS) Fund**

To account for revenue received from the operation of the City's Emergency Medical Services.

## **Municipal Court Computerization Fund**

To account for monies from fines to be used to place an updated computer system in the Municipal Court.

#### **Plan Review Fund**

To account for monies received from developers for review of construction plans and inspections.

#### **Brownfield Grant Fund**

To account for grant revenues received from EPA for brownfield assessment, cleanup, revolving loans, and environmental job training.

## **Zoning Application Fund**

To account for monies received and held by the City for zoning application requests. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

#### **Fire Improvement Levy Fund**

To account for a voted property tax levy restricted in use for equipment purchases for the Fire Department. This levy is required to be renewed by the voters every 5 years.

## **Road Improvement Levy Fund**

To account for a voted property tax levy to be used for improvements to City streets.

## **Police Levy Fund**

To account for a voted property tax levy to be used for police operations. (The Statement of Revenues, Expenditures and Changes in Fund Balances is not presented because there are no current year revenues or expenditures.) (This fund was not part of the City's current year budget, therefore no budgetary schedule is presented.)

#### Columbarium Trust Fund

To account for monies received and held by the City for charges related to the columbarium burial site.

#### **Land Bank Fund**

To account for monies received from the County to be used for razing blighted properties. (This fund is not part of the City's appropriated budget, therefore no budgetary schedule is presented.)

#### Law Enforcement Trust Fund

To account for monies received by the police division from the sale of drug related contraband.

#### **Debt Service Funds**

The Debt Service Funds are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment levies when the government is obligated in some manner for the payment.

#### **General Bond Retirement Fund**

To account for the accumulation of resources for the payments of general obligation debt of the City including self-supporting obligations not otherwise paid from proprietary funds.

## **Special Assessment Bond Retirement Fund**

To accumulate special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of assessment bonds.

#### **Shamrock Business Center TIF Fund**

To account for the retirement of bonds used for the extension of Shamrock Boulevard. The debt is retired from payments received in lieu of taxes per the tax increment financing agreement.

## Capital Projects Funds

The Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than that financed by proprietary funds and trust funds.

#### **Municipal Court Improvement Fund**

To account for the expansion to a second municipal courtroom, including remodeling and furnishing of the existing facilities financed by unvoted general obligation bond anticipation notes.

#### **Capital Equipment Reserve Fund**

To account for the costs associated with the purchase and maintenance of capital equipment.

#### **Capital Improvement Fund**

To account for the accumulation of funds for the acquisition of capital assets and/or the construction of major capital facilities.

#### Lake Hospital Demolition Fund

To account for costs associated with the acquisition and demolition of the Lake East Hospital.

## **Jackson Street Interchange Project Fund**

To account for the costs associated with the construction of an interchange off of State Route 44 and Jackson Street.

## **Industrial Park Project Fund**

To account for the costs associated with the construction of the Renaissance Industrial Park located on Newell Street.

(Continued)

## Capital Projects Funds (Continued)

## Municipal Court Special Projects Fund

To account for the accumulation of funds for the general use of the Municipal Court.

## **Millstone Acquisition Fund**

To account for costs associated with the acquisition and demolition of Millstone Condominiums.

## **City Hall Fire Fund**

To account for insurance proceeds received due to a fire at City Hall.

## **Shamrock Boulevard Road Project Fund**

To account for costs associated with construction of Shamrock Boulevard.

#### Permanent Funds

The Permanent Fund is used to account for the financial resources that are legally restricted in that only the earnings, not the principal, may be used to support the City's programs.

#### **Cemetery Trust Fund**

To account for interest income earned from the investment of cemetery trust principal. The interest portion of the trust can be used to maintain the City's two cemeteries.

#### **Special Endowment Fund**

To account for interest income earned from the investment of special endowment (non-resident) principal. The interest portion of the trust can be used to maintain the City's two cemeteries. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the Special Endowment Trust Fund on a GAAP basis.)

#### **Evergreen Cemetery Trust Fund**

To account for the principal, acquired from contributions and endowments, for the City's Evergreen Cemetery. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the Cemetery Trust Fund on a GAAP basis.)

## **Riverside Cemetery Trust Fund**

To account for the principal, acquired from contributions and endowments, for the City's Riverside Cemetery. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the Cemetery Trust Fund on a GAAP basis.)

## **Special Endowment Trust Fund**

To account for the principal, acquired from contributions and endowments, from non-residents, for the City's two cemeteries.

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

	Nonmajor Special Revenue Funds		Nonmajor Debt Service Funds		Nonmajor Capital Projects Funds		Nonmajor Permanent Funds		Total Nonmajor Governmental Funds	
Assets:										
Pooled Cash and Investments	\$	5,746,138	\$	1,947,584	\$	2,739,825	\$	200,417	\$	10,633,964
Cash and Cash Equivalents in Segregated Accounts		17,160		0		11,117		0		28,277
Receivables:										
Taxes		1,881,651		896,537		0		0		2,778,188
Accounts		112,703		0		0		0		112,703
Intergovernmental		558,503		3,978		77,546		0		640,027
Prepaid Items		11,148		0		0		0		11,148
Restricted Assets:										
Cash and Cash Equivalents		0		0		0		1,195,555		1,195,555
Total Assets	\$	8,327,303	\$	2,848,099	\$	2,828,488	\$	1,395,972	\$	15,399,862
Liabilities:										
Accounts Payable	\$	34,342	\$	0	\$	177,219	\$	0	\$	211,561
Accrued Wages and Benefits Payable		61,007		0		532		0		61,539
Intergovernmental Payable		24,100		0		150		0		24,250
Accrued Interest Payable		4,417		6,383		0		0		10,800
General Obligation Notes Payable		145,311		210,000		0		0		355,311
Total Liabilities		269,177		216,383		177,901		0		663,461
Deferred Inflows of Resources:										
Unavailable Amounts		588,210		6,639		77,546		0		672,395
Property Tax Levy for Next Fiscal Year		1,757,067		893,876		0		0		2,650,943
<b>Total Deferred Inflows of Resources</b>		2,345,277		900,515		77,546		0		3,323,338
Fund Balances:										
Nonspendable		11,148		0		0		1,195,555		1,206,703
Restricted		5,411,895		1,731,201		566,578		200,417		7,910,091
Committed		289,806		0		2,006,463		0		2,296,269
Total Fund Balances		5,712,849		1,731,201		2,573,041		1,395,972		11,413,063
Total Liabilities, Deferred Inflows of							-		-	
Resources and Fund Balances	\$	8,327,303	\$	2,848,099	\$	2,828,488	\$	1,395,972	\$	15,399,862

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Nonmajor Permanent Funds	Total Nonmajor Governmental Funds
Revenues:					
Property Taxes	\$ 1,196,938	\$ 923,474	\$ 0	\$ 0	\$ 2,120,412
Intergovernmental Revenues	1,760,648	7,955	1,387,262	0	3,155,865
Charges for Services	793,920	0	0	0	793,920
Investment Earnings	0	0	0	26,319	26,319
Special Assessments	0	98,853	0	0	98,853
Fines and Forfeitures	268,026	0	170,262	0	438,288
All Other Revenues	87,336	6,500	0	15,450	109,286
Total Revenues	4,106,868	1,036,782	1,557,524	41,769	6,742,943
Expenditures:					
Current:					
General Government	363,468	17,307	129,492	0	510,267
Public Safety	1,690,044	0	0	0	1,690,044
Highways and Streets	1,236,089	181,092	1,254,668	0	2,671,849
Public Health and Welfare	395,669	0	0	2,200	397,869
Community Environment	1,606	0	0	0	1,606
Capital Outlay	0	0	1,288,948	0	1,288,948
Debt Service:					
Principal Retirement	359,859	704,356	13,000	0	1,077,215
Interest and Fiscal Charges	39,138	219,504	2,800	0	261,442
Total Expenditures	4,085,873	1,122,259	2,688,908	2,200	7,899,240
Excess (Deficiency) of Revenues					
Over Expenditures	20,995	(85,477)	(1,131,384)	39,569	(1,156,297)
Other Financing Sources (Uses):					
Transfers In	490,000	0	925,000	0	1,415,000
<b>Total Other Financing Sources (Uses)</b>	490,000	0	925,000	0	1,415,000
Net Change in Fund Balances	510,995	(85,477)	(206,384)	39,569	258,703
Fund Balances at Beginning of Year - Restated	5,201,854	1,816,678	2,779,425	1,356,403	11,154,360
Fund Balances End of Year	\$ 5,712,849	\$ 1,731,201	\$ 2,573,041	\$ 1,395,972	\$ 11,413,063

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

		Street						
	Construction,		State	e Highway				
		aintenance	Imp	provement			Police Pension	
	and	Repair Fund		Fund		eteries Fund	Transfer Fund	
Assets:								
Pooled Cash and Investments	\$	2,113,827	\$	45,323	\$	653,315	\$	214,798
Cash and Cash Equivalents in Segregated Accounts		0		0		0		0
Receivables:								
Taxes		0		0		0		71,921
Accounts		0		0		0		0
Intergovernmental		444,376		31,677		0		4,972
Prepaid Items		0		0		3,041		0
Total Assets	\$	2,558,203	\$	77,000	\$	656,356	\$	291,691
Liabilities:								
Accounts Payable	\$	4,651	\$	0	\$	1,298	\$	0
Accrued Wages and Benefits Payable		11,454		0		13,908		0
Intergovernmental Payable		10,015		13,276		2		0
Accrued Interest Payable		4,417		0		0		0
General Obligation Notes Payable		145,311		0		0		0
Total Liabilities		175,848		13,276		15,208		0
Deferred Inflows of Resources:								
Unavailable Amounts		296,250		21,118		0		9,548
Property Tax Levy for Next Fiscal Year		0		0		0		67,345
<b>Total Deferred Inflows of Resources</b>		296,250		21,118		0		76,893
Fund Balances:								
Nonspendable		0		0		3,041		0
Restricted		2,086,105		42,606		638,107		214,798
Committed		0		0		0		0
<b>Total Fund Balances</b>		2,086,105		42,606	-	641,148	-	214,798
Total Liabilities, Deferred Inflows of				· · · · · · · · · · · · · · · · · · ·		·		
Resources and Fund Balances	\$	2,558,203	\$	77,000	\$	656,356	\$	291,691

	e Pension nsfer Fund	En	Law forcement Fund	1	ent Drivers Alcohol tment Fund		forcement Education Fund	Fire	Levy Fund		robation vices Fund		PS Fast ant Fund
\$	214,843	\$	24,685	\$	107,630	\$	153,699	\$	302,920	\$	130,448	\$	1,513
	0		0		243		1,021		0		8,003		0
	71,921		0		0		0		105,726		0		0
	0		0		0		0		0		0		0
	4,972		0		0		0		5,139		0		0
	0		0		0		0		0		0		0
\$	291,736	\$	24,685	\$	107,873	\$	154,720	\$	413,785	\$	138,451	\$	1,513
\$	0	\$	0	\$	0	\$	823	\$	0	\$	537	\$	0
Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	2,913	Ψ	0
	0		0		0		0		0		46		0
	0		0		0		0		0		0		0
	0		0		0		0		0		0		0
	0		0		0		823		0		3,496		0
	9,548		0		0		0		12.157		0		0
	9,348 67,345		0		0		0		12,157 98,708		0		0
	76,893		0		0		0		110,865		0		0
	70,893						0		110,803	-			0
	0		0		0		0		0		0		0
	214,843		24,685		107,873		153,897		302,920		134,955		1,513
	0		0		0		0		0		0		0
	214,843		24,685		107,873		153,897		302,920		134,955		1,513
\$	291,736	\$	24,685	\$	107,873	\$	154,720	\$	413,785	\$	138,451	\$	1,513

(Continued)

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

	e County	F	ire Fund	Advo	victim's ocate Grant Fund	1	nergency Medical vices Fund
Assets:							
Pooled Cash and Investments	\$ 5,188	\$	6,851	\$	6,328	\$	272,978
Cash and Cash Equivalents in Segregated Accounts	0		0		0		0
Receivables:							
Taxes	0		0		0		0
Accounts	0		0		0		112,703
Intergovernmental	0		0		0		0
Prepaid Items	 0		0		0		8,107
Total Assets	\$ 5,188	\$	6,851	\$	6,328	\$	393,788
Liabilities:	_		_				
Accounts Payable	\$ 0	\$	0	\$	0	\$	4,550
Accrued Wages and Benefits Payable	0		0		1,300		27,517
Intergovernmental Payable	0		0		0		0
Accrued Interest Payable	0		0		0		0
General Obligation Notes Payable	0		0		0		0
Total Liabilities	0		0		1,300		32,067
Deferred Inflows of Resources:		-					· · · · · · · · · · · · · · · · · · ·
Unavailable Amounts	0		0		0		63,808
Property Tax Levy for Next Fiscal Year	0		0		0		05,808
Total Deferred Inflows of Resources	0	-	0		0		63,808
Total Deletted Illiows of Resources	 						05,000
Fund Balances:							
Nonspendable	0		0		0		8,107
Restricted	5,188		6,851		5,028		0
Committed	 0		0		0		289,806
Total Fund Balances	5,188		6,851		5,028		297,913
Total Liabilities, Deferred Inflows of	, -						
Resources and Fund Balances	\$ 5,188	\$	6,851	\$	6,328	\$	393,788

Municipal Court Computerization Fund		Plan Review Fund		Brownfield Grant Fund			Fire provement evy Fund		Road approvement Levy Fund	Police Levy Fund	
\$	174,261	\$	278,619	\$	40,652	\$	405,160	\$	575,483	\$	0
	7,893		0		0		0		0		0
	0		0		0		339,589		684,817		607,677
	0		0		0		0		0		0
	0		0		0		8,933		16,608		41,826
	0		0		0		0		0		0
\$	182,154	\$	278,619	\$	40,652	\$	753,682	\$	1,276,908	\$	649,503
\$	15	\$	10,518	\$	0	\$	7,434	\$	4,102	\$	0
Ψ	3,915	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0
	761		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		0		0
	4,691		10,518		0		7,434		4,102		0
	0		0		0		31,155		62,117		82,509
	0		0		0		317,367		639,308		566,994
-	0		0		0		348,522		701,425		649,503
							340,322	1	701,423		047,503
	0		0		0		0		0		0
	177,463		268,101		40,652		397,726		571,381		0
	0		0		0		0		0		0
	177,463		268,101		40,652		397,726		571,381		0
\$	182,154	\$	278,619	\$	40,652	\$	753,682	\$	1,276,908	\$	649,503

(Continued)

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

	Columbarium Trust Fund		Land Bank Fund		Law Enforcement Trust Fund		Total Nonmajor Special Revenue Funds	
Assets:								
Pooled Cash and Investments	\$	89	\$	8,253	\$	9,275	\$	5,746,138
Cash and Cash Equivalents in Segregated Accounts		0		0		0		17,160
Receivables:								
Taxes		0		0		0		1,881,651
Accounts		0		0		0		112,703
Intergovernmental		0		0		0		558,503
Prepaid Items		0		0		0		11,148
Total Assets	\$	89	\$	8,253	\$	9,275	\$	8,327,303
Liabilities:								
Accounts Payable	\$	0	\$	0	\$	414	\$	34,342
Accrued Wages and Benefits Payable		0		0		0		61,007
Intergovernmental Payable		0		0		0		24,100
Accrued Interest Payable		0		0		0		4,417
General Obligation Notes Payable		0		0		0		145,311
Total Liabilities		0		0		414		269,177
Deferred Inflows of Resources:								
Unavailable Amounts		0		0		0		588,210
Property Tax Levy for Next Fiscal Year		0		0		0		1,757,067
<b>Total Deferred Inflows of Resources</b>		0		0		0		2,345,277
Fund Balances:								
Nonspendable		0		0		0		11,148
Restricted		89		8,253		8,861		5,411,895
Committed		0		0		0		289,806
Total Fund Balances		89		8,253		8,861		5,712,849
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	89	\$	8,253	\$	9,275	\$	8,327,303

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

Property Taxes	Revenues:	M	Street onstruction, aintenance Repair Fund	Imp	e Highway provement Fund	Cem	neteries Fund		ce Pension
Intergovernmental Revenues         869,489         61,364         0         9,944           Charges for Services         0         0         142,265         0           Fines and Forfeitures         0         0         0         0           All Other Revenues         7,219         0         250         0           Total Revenues         876,708         61,364         142,515         73,838           Expenditures:         9         0         0         0         0         0           Highways and Streets         586,114         51,832         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0		¢	0	¢	0	•	0	•	63 804
Charges for Services         0         0         142,265         0           Fines and Forfeitures         0         0         0         0           All Other Revenues         7,219         0         250         0           Total Revenues         876,708         61,364         142,515         73,838           Expenditures:         Use production of the product of the prod	* *	Φ		φ		φ		Φ	
Fines and Forfeitures         0         0         0         0           All Other Revenues         7,219         0         250         0           Total Revenues         876,708         61,364         142,515         73,838           Expenditures:           Current:           General Government         0         0         0         731           Public Safety         0         0         0         0           Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         0         0         0           Community Environment         0					,		Ü		
Name	<del>-</del>								
Total Revenues         876,708         61,364         142,515         73,838           Expenditures:         Current:           General Government         0         0         0         731           Public Safety         0         0         0         0           Public Safety         0         0         0         0           Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Community Environment         335,807         0         0         0           Debt Service:         8         34,492         0         0         0           Interest and Fiscal Charges         34,492         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         Total Other Financing Sources (Uses)         0         290,000         0           Total Other Financing Sources (Uses)			•				-		
Current:         General Government         0         0         0         731           Public Safety         0         0         0         0           Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Community Environment         0         0         0         0           Debt Service:         *** Principal Retirement         335,807         0         0         0         0           Interest and Fiscal Charges         34,492         0         0         0         0         0         0           Total Expenditures         956,413         51,832         395,669         731         73,107           Excess (Deficiency) of Revenues         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107	Total Revenues				61,364				73,838
General Government         0         0         0         731           Public Safety         0         0         0         0           Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Community Environment         0         0         0         0           Debt Service:         Trincipal Retirement         335,807         0         0         0           Interest and Fiscal Charges         34,492         0         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):           Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of	Expenditures:								
Public Safety         0         0         0         0           Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Debt Service:         Principal Retirement         335,807         0         0         0           Principal Retirement         335,807         0         0         0         0           Interest and Fiscal Charges         34,492         0         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):           Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302	Current:								
Highways and Streets         586,114         51,832         0         0           Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Debt Service:         Principal Retirement         335,807         0         0         0         0           Interest and Fiscal Charges         34,492         0         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	General Government		0		0		0		731
Public Health and Welfare         0         0         395,669         0           Community Environment         0         0         0         0           Debt Service:         Principal Retirement         335,807         0         0         0           Principal Retirement         335,807         0         0         0         0           Interest and Fiscal Charges         34,492         0         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         Over Expenditures           Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Public Safety		0		0		0		0
Community Environment         0         0         0         0           Debt Service:         Principal Retirement         335,807         0         0         0           Interest and Fiscal Charges         34,492         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Highways and Streets		586,114		51,832		0		0
Debt Service:       Principal Retirement       335,807       0       0       0         Interest and Fiscal Charges       34,492       0       0       0         Total Expenditures       956,413       51,832       395,669       731         Excess (Deficiency) of Revenues       (79,705)       9,532       (253,154)       73,107         Other Financing Sources (Uses):       0       0       290,000       0         Total Other Financing Sources (Uses)       0       0       290,000       0         Net Change in Fund Balances       (79,705)       9,532       36,846       73,107         Fund Balances at Beginning of Year - Restated       2,165,810       33,074       604,302       141,691	Public Health and Welfare		0		0		395,669		0
Principal Retirement         335,807         0         0         0           Interest and Fiscal Charges         34,492         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         0         0         290,000         0           Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Community Environment		0		0		0		0
Interest and Fiscal Charges         34,492         0         0         0           Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Debt Service:								
Total Expenditures         956,413         51,832         395,669         731           Excess (Deficiency) of Revenues         Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):         Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Principal Retirement		335,807		0		0		0
Excess (Deficiency) of Revenues         Over Expenditures       (79,705)       9,532       (253,154)       73,107         Other Financing Sources (Uses):         Transfers In       0       0       290,000       0         Total Other Financing Sources (Uses)       0       0       290,000       0         Net Change in Fund Balances       (79,705)       9,532       36,846       73,107         Fund Balances at Beginning of Year - Restated       2,165,810       33,074       604,302       141,691	Interest and Fiscal Charges		34,492		0		0		0
Over Expenditures         (79,705)         9,532         (253,154)         73,107           Other Financing Sources (Uses):           Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	<b>Total Expenditures</b>		956,413		51,832		395,669		731
Other Financing Sources (Uses):           Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Excess (Deficiency) of Revenues								
Transfers In         0         0         290,000         0           Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Over Expenditures		(79,705)		9,532		(253,154)		73,107
Total Other Financing Sources (Uses)         0         0         290,000         0           Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Other Financing Sources (Uses):								
Net Change in Fund Balances         (79,705)         9,532         36,846         73,107           Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	Transfers In		0		0		290,000		0
Fund Balances at Beginning of Year - Restated         2,165,810         33,074         604,302         141,691	<b>Total Other Financing Sources (Uses)</b>		0		0		290,000		0
	Net Change in Fund Balances		(79,705)		9,532		36,846		73,107
Fund Balances End of Year         \$ 2,086,105         \$ 42,606         \$ 641,148         \$ 214,798	Fund Balances at Beginning of Year - Restated		2,165,810		33,074		604,302		141,691
	Fund Balances End of Year	\$	2,086,105	\$	42,606	\$	641,148	\$	214,798

(Continued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Fire Pension Transfer Fund		Law Enforcement Fund		Indigent Drivers Alcohol Treatment Fund		Enforcement and Education Fund	
Revenues:								
Property Taxes	\$	63,894	\$	0	\$	0	\$	0
Intergovernmental Revenues		9,944		0		0		0
Charges for Services		0		0		0		0
Fines and Forfeitures		0		0		21,786		13,354
All Other Revenues		0		3,039		0		0
Total Revenues		73,838		3,039		21,786		13,354
Expenditures:								
Current:								
General Government		731		0		7,750		10,188
Public Safety		0		1,752		0		0
Highways and Streets		0		0		0		0
Public Health and Welfare		0		0		0		0
Community Environment		0		0		0		0
Debt Service:								
Principal Retirement		0		0		0		0
Interest and Fiscal Charges		0		0		0		0
<b>Total Expenditures</b>		731		1,752		7,750		10,188
Excess (Deficiency) of Revenues								
Over Expenditures		73,107		1,287		14,036		3,166
Other Financing Sources (Uses):								
Transfers In		0		0		0		0
<b>Total Other Financing Sources (Uses)</b>		0		0		0		0
Net Change in Fund Balances		73,107		1,287		14,036		3,166
Fund Balances at Beginning of Year - Restated		141,736		23,398		93,837		150,731
Fund Balances End of Year	\$	214,843	\$	24,685	\$	107,873	\$	153,897

Fire	Levy Fund	Probation Services Fund	OPS Fast ant Fund	te County ant Fund	F	ire Fund	Advo	ictim's cate Grant Fund	N	nergency Medical vices Fund
\$	95,611	\$ 0	\$ 0	\$ 0	\$	0	\$	0	\$	0
	13,042	0	0	1,606		628,141		14,193		0
	0	0	0	0		0		0		497,022
	0	116,109	0	0		0		0		8
	75,000	0	 0	 0		824		0		149
	183,653	116,109	 0	 1,606		628,965		14,193		497,179
	1,073	93,698	0	0		0		15,101		0
	22,576	0	0	0		629,488		0		572,769
	0	0	0	0		0		0		0
	0	0	0	0		0		0		0
	0	0	0	1,606		0		0		0
	24,052	0	0	0		0		0		0
	4,646	0	 0	 0		0		0		0
	52,347	93,698	 0	 1,606		629,488		15,101		572,769
	131,306	22,411	0	0		(523)		(908)		(75,590)
	0	0	0	0		0		0		200,000
	0	0	0	 0		0		0		200,000
	131,306	22,411	0	0		(523)		(908)		124,410
	171,614	112,544	 1,513	5,188		7,374		5,936		173,503
\$	302,920	\$ 134,955	\$ 1,513	\$ 5,188	\$	6,851	\$	5,028	\$	297,913

(Continued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

	Municipal Court Computerization Fund	Plan Review Fund	Brownfield Grant Fund	Fire Improvement Levy Fund
Revenues:				_
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 320,157
Intergovernmental Revenues	0	0	101,844	17,865
Charges for Services	0	154,633	0	0
Fines and Forfeitures	116,769	0	0	0
All Other Revenues	0	0	0	0
Total Revenues	116,769	154,633	101,844	338,022
Expenditures:				
Current:				
General Government	118,210	54,274	61,712	0
Public Safety	0	0	0	453,722
Highways and Streets	0	0	0	0
Public Health and Welfare	0	0	0	0
Community Environment	0	0	0	0
Debt Service:				
Principal Retirement	0	0	0	0
Interest and Fiscal Charges	0	0	0	0
Total Expenditures	118,210	54,274	61,712	453,722
Excess (Deficiency) of Revenues				
Over Expenditures	(1,441)	100,359	40,132	(115,700)
Other Financing Sources (Uses):				
Transfers In	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	0	0	0	0
Net Change in Fund Balances	(1,441)	100,359	40,132	(115,700)
Fund Balances at Beginning of Year - Restated	178,904	167,742	520	513,426
Fund Balances End of Year	\$ 177,463	\$ 268,101	\$ 40,652	\$ 397,726

Road Improvement Levy Fund	Columbarium Trust Fund	Land Bank Fund	Law Enforcement Trust Fund	Total Nonmajor Special Revenue Funds
\$ 653,382	\$ 0	\$ 0	\$ 0	\$ 1,196,938
33,216	0	0	0	1,760,648
0	0	0	0	793,920
0	0	0	0	268,026
0	0	0	855	87,336
686,598	0	0	855	4,106,868
0 0 598,143 0 0 0 0 598,143	0 0 0 0 0	0 0 0 0 0	0 9,737 0 0 0 0 0 	363,468 1,690,044 1,236,089 395,669 1,606 359,859 39,138 4,085,873
88,455	0	0	(8,882)	20,995
0	0	0	0	490,000
0	0	0	0	490,000
88,455	0	0	(8,882)	510,995
482,926	89	8,253	17,743	5,201,854
\$ 571,381	\$ 89	\$ 8,253	\$ 8,861	\$ 5,712,849

# Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2019

	General Bond Retirement Fund		Asses	Special sment Bond ement Fund	Bus	Shamrock siness Center TIF Fund	Total Nonmajor Debt Service Funds	
Assets:								
Pooled Cash and Investments	\$	416,514	\$	92,337	\$	1,438,733	\$	1,947,584
Receivables:								
Taxes		56,537		0		840,000		896,537
Intergovernmental		3,978		0		0		3,978
Total Assets	\$	477,029	\$	92,337	\$	2,278,733	\$	2,848,099
Liabilities:								
Accrued Interest Payable	\$	0	\$	0	\$	6,383	\$	6,383
General Obligation Notes Payable		0		0		210,000		210,000
<b>Total Liabilities</b>		0		0		216,383		216,383
Deferred Inflows of Resources:								
Unavailable Amounts		6,639		0		0		6,639
Property Tax Levy for Next Fiscal Year		53,876		0		840,000		893,876
<b>Total Deferred Inflows of Resources</b>		60,515		0		840,000		900,515
Fund Balances:								
Restricted		416,514		92,337		1,222,350		1,731,201
<b>Total Fund Balances</b>		416,514		92,337		1,222,350		1,731,201
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	477,029	\$	92,337	\$	2,278,733	\$	2,848,099

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2019

			Asses	Special Assessment Bond Retirement Fund		hamrock ness Center IF Fund	Total Nonmajor Debt Service Funds	
Revenues:						_		_
Property Taxes	\$	51,116	\$	0	\$	872,358	\$	923,474
Intergovernmental Revenues		7,955		0		0		7,955
Special Assessments		0		98,853		0		98,853
All Other Revenues		0		0		6,500		6,500
Total Revenues		59,071		98,853		878,858		1,036,782
Expenditures:								
Current:								
General Government		480		16,827		0		17,307
Highways and Streets		0		0		181,092		181,092
Debt Service:								
Principal Retirement		0		57,000		647,356		704,356
Interest and Fiscal Charges		0		26,950		192,554		219,504
Total Expenditures		480		100,777		1,021,002		1,122,259
Net Change in Fund Balances		58,591		(1,924)		(142,144)		(85,477)
Fund Balances at Beginning of Year		357,923		94,261		1,364,494		1,816,678
Fund Balances End of Year	\$	416,514	\$	92,337	\$	1,222,350	\$	1,731,201

# Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2019

	Municipal Court Improvement Fund		Capital Equipment eserve Fund	In	Capital nprovement Fund	e Hospital
Assets:						
Pooled Cash and Investments	\$ 162,518	\$	1,111,792	\$	1,019,190	\$ 10,775
Cash and Cash Equivalents in Segregated Accounts	3,947		0		0	0
Receivables:						
Intergovernmental	0		0		77,546	 0
Total Assets	\$ 166,465	\$	1,111,792	\$	1,096,736	\$ 10,775
Liabilities:						
Accounts Payable	\$ 795	\$	18,516	\$	148,809	\$ 0
Accrued Wages and Benefits Payable	0		0		0	0
Intergovernmental Payable	0		0		0	 0
<b>Total Liabilities</b>	795		18,516		148,809	 0
Deferred Inflows of Resources:						
Unavailable Amounts	0		0		77,546	0
<b>Total Deferred Inflows of Resources</b>	0		0		77,546	0
Fund Balances:						
Restricted	165,670		0		0	10,775
Committed	 0		1,093,276		870,381	 0
<b>Total Fund Balances</b>	165,670		1,093,276		870,381	10,775
Total Liabilities, Deferred Inflows of						
Resources and Fund Balances	\$ 166,465	\$	1,111,792	\$	1,096,736	\$ 10,775

Int	cson Street erchange oject Fund	istrial Park oject Fund		nicipal Court cial Projects Fund	Millstone Acquisition Fund		,		Shamrock Boulevard Road Project Fund		Total Nonmajor Capital Projects Funds	
\$	116,715	\$ 42,806	\$	186,347	\$	31,578	\$	189	\$	57,915	\$	2,739,825
	0	0		7,170		0		0		0		11,117
	0	0		0		0		0		0		77,546
\$	116,715	\$ 42,806	\$	193,517	\$	31,578	\$	189	\$	57,915	\$	2,828,488
\$	0	\$ 0	\$	9,099	\$	0	\$	0	\$	0	\$	177,219
	0	0		532		0		0		0		532
	0	 0		150		0		0		0		150
	0	 0		9,781		0		0		0		177,901
	0	0		0		0		0		0		77,546
	0	0		0		0		0		0		77,546
	116,715	0		183,736		31,578		189		57,915		566,578
	0	 42,806		0		0		0		0		2,006,463
	116,715	 42,806	-	183,736	-	31,578		189		57,915		2,573,041
\$	116,715	\$ 42,806	\$	193,517	\$	31,578	\$	189	\$	57,915	\$	2,828,488

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2019

	Impr	Municipal Court Improvement Fund I		Capital Equipment Reserve Fund		Capital nprovement Fund	Lake Hospital Demolition Fund	
Revenues:								
Intergovernmental Revenues	\$	0	\$	0	\$	1,378,070	\$	0
Fines and Forfeitures		62,755		0		0		0
Total Revenues		62,755		0		1,378,070		0
Expenditures:								
Current:								
General Government		20,661		0		0		0
Highways and Streets		0		0		1,254,668		0
Capital Outlay		4,941		402,804		872,011		0
Debt Service:								
Principal Retirement		0		0		0		0
Interest and Fiscal Charges		0		0		0		0
Total Expenditures		25,602		402,804		2,126,679		0
Excess (Deficiency) of Revenues								
Over Expenditures		37,153		(402,804)		(748,609)		0
Other Financing Sources (Uses):								
Transfers In		0		575,000		350,000		0
<b>Total Other Financing Sources (Uses)</b>		0		575,000		350,000		0
Net Change in Fund Balances		37,153		172,196		(398,609)		0
Fund Balances at Beginning of Year		128,517		921,080		1,268,990		10,775
Fund Balances End of Year	\$	165,670	\$	1,093,276	\$	870,381	\$	10,775

Inte	son Street erchange ject Fund	rial Park ct Fund	icipal Court ial Projects Fund	Millstone Acquisition Fund		City Hall Fire Fund		Shamrock Boulevard Road Project Fund		Total Nonmajor Capital Project Funds	
\$	9,192	\$ 0	\$ 0	\$ 0	\$	0	\$	0	\$	1,387,262	
	0	0	107,507	0		0		0		170,262	
	9,192	0	 107,507	 0		0		0		1,557,524	
	0	0	108,831	0		0		0		129,492	
	0	0	0	0		0		0		1,254,668	
	9,192	0	0	0		0		0		1,288,948	
	0	13,000	0	0		0		0		13,000	
	0	2,800	 0	 0		0		0		2,800	
	9,192	 15,800	 108,831	 0		0		0		2,688,908	
	0	(15,800)	(1,324)	0		0		0		(1,131,384)	
	0	 0_	 0	 0		0		0		925,000	
	0	0	0	0		0		0		925,000	
	0	(15,800)	(1,324)	0		0		0		(206,384)	
	116,715	 58,606	185,060	 31,578		189		57,915		2,779,425	
\$	116,715	\$ 42,806	\$ 183,736	\$ 31,578	\$	189	\$	57,915	\$	2,573,041	

# Combining Balance Sheet Nonmajor Permanent Funds December 31, 2019

	Special					
	Cem	etery Trust	En	Endowment		al Nonmajor
		Fund	Trust Fund		Perr	manent Funds
Assets:						
Pooled Cash and Investments	\$	122,508	\$	77,909	\$	200,417
Restricted Assets:						
Cash and Cash Equivalents		820,894		374,661		1,195,555
Total Assets	\$ 943,402		\$	\$ 452,570		1,395,972
Liabilities:						
Total Liabilities	\$	0	\$	0	\$	0
Fund Balances:						
Nonspendable		820,894		374,661		1,195,555
Restricted	122,508			77,909		200,417
<b>Total Fund Balances</b>	943,402		452,570			1,395,972
<b>Total Liabilities and Fund Balances</b>	\$ 943,402		\$ 452,570		\$	1,395,972

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Permanent Funds For the Year Ended December 31, 2019

	Cem	etery Trust Fund	En	Special Endowment Trust Fund		al Nonmajor Permanent Funds
Revenues:					_	
Investment Earnings	\$	18,568	\$	7,751	\$	26,319
All Other Revenues		5,250		10,200		15,450
Total Revenues	23,818			17,951		41,769
Expenditures:						
Current:						
Public Health and Welfare		200		2,000		2,200
Total Expenditures		200		2,000		2,200
Net Change in Fund Balances		23,618		15,951		39,569
Fund Balances at Beginning of Year		919,784		436,619		1,356,403
Fund Balances End of Year	\$ 943,402		\$	452,570	\$	1,395,972

	Original Budget	Fir	Final Budget		Actual	Fin	Variance with Final Budget Positive (Negative)		
Revenues:			<u> </u>						
Taxes:									
Property Taxes:									
Real Estate and Public Utility	\$ 414,980	\$	384,000	\$	460,061	\$	76,061		
Total Property Taxes	414,980		384,000		460,061		76,061		
Municipal Income Tax	8,447,000		9,097,000		9,164,601		67,601		
Total Taxes	8,861,980		9,481,000	•	9,624,662		143,662		
Intergovernmental Revenues:									
Local Government Fund - County	0		685,000		763,650		78,650		
Local Government Fund - State	0		0		35,724		35,724		
Property Tax Allocation	90,000		90,000		71,593		(18,407)		
Miscellaneous Tax	13,500		13,500		17,260		3,760		
Total Intergovernmental Revenues	 103,500		788,500		888,227		99,727		
Charges for Services:									
General Government	620		620		4,672		4,052		
Public Safety	23,800		23,800		32,214		8,414		
Highways and Streets	15,000		15,000		11,259		(3,741)		
Culture and Recreation	12,300		12,300		23,350		11,050		
Community Environment	500		500		4,484		3,984		
Total Charges for Services	52,220		52,220		75,979		23,759		
Licenses, Permits and Inspection Fees:									
License Fees	35,200		35,200		46,350		11,150		
Permit Fees	67,000		67,000		66,958		(42)		
Inspection Fees	7,000		7,000		34,602		27,602		
Zoning Appeal Fees	20,000		20,000		21,960		1,960		
Other Fees	 257,400		257,400		270,601		13,201		
Total Licenses, Permits and Inspection Fees	386,600		386,600		440,471		53,871		
Investment Earnings	675,000		675,000		842,059		167,059		
Fines and Forfeitures	1,004,400		1,004,400		1,025,692		21,292		
All Other Revenues	 304,520		554,520		575,465		20,945		
Total Revenues	11,388,220		12,942,240		13,472,555		530,315		
						(	(Continued)		

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures:				
General Government:				
Legislative:				
Council:				
Personal Services	1,995,593	1,797,038	1,680,425	116,613
All Other Expenditures	9,331	5,781	5,266	515
Clerk of Council:				
Personal Services	7,274	6,774	4,740	2,034
All Other Expenditures	3,530	3,530	2,783	747
Judicial - Municipal Court:				
Judicial Activities:				
Personal Services	233,295	237,345	234,584	2,761
Clerk of Court:				
Personal Services	629,426	665,076	663,326	1,750
All Other Expenditures	30,245	31,680	29,232	2,448
Probation:				
Personal Services	193,703	199,894	199,866	28
Executive:				
City Manager:				
Personal Services	40,956	41,586	41,022	564
All Other Expenditures	12,109	12,109	9,555	2,554
Comm., Promotions and Public Relations Activities:				
Personal Services	11,953	11,970	11,714	256
All Other Expenditures	18,003	16,826	16,398	428
Information Technology:				
All Other Expenditures	44,811	29,706	27,231	2,475
Human Resources:				
Personal Services	38,883	40,748	40,004	744
All Other Expenditures	29,908	23,478	22,818	660
Economic Development:				
Personal Services	26,995	28,417	28,051	366
All Other Expenditures	24,823	24,963	24,178	785
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Finance:				
Administration:				
Personal Services	46,646	49,171	48,233	938
All Other Expenditures	5,852	6,792	6,612	180
Accounting:				
Personal Services	24,232	24,232	22,270	1,962
All Other Expenditures	24,605	24,605	24,044	561
Purchasing/Warehousing:				
Personal Services	25,087	26,247	25,323	924
All Other Expenditures	1,482	1,481	1,297	184
Income Tax Collection:				
All Other Expenditures	261,877	275,217	275,150	67
Law:				
Administration:				
Personal Services	33,424	34,574	34,297	277
All Other Expenditures	600	600	0	600
Engineering:				
Administration:				
Personal Services	71,146	71,146	67,183	3,963
All Other Expenditures	14,171	14,171	12,578	1,593
Public Lands and Buildings:				
Building Operations, Maintenance and Repair:				
Personal Services	11,271	11,336	11,032	304
All Other Expenditures	53,483	57,544	56,658	886
Boards and Commissions:				
Civil Service Commission:				
All Other Expenditures	56	56	39	17
Miscellaneous:				
Insurance:				
All Other Expenditures	53,198	53,813	48,008	5,805
Tax Settlement Deductions:				
All Other Expenditures	22,050	1,725	1,652	73
				(Continued)

	Original			Variance with Final Budget Positive
	Budget	Final Budget	Actual	(Negative)
Other Miscellaneous:				·
Personal Services	150,000	240,000	175,198	64,802
All Other Expenditures	598,332	833,857	833,850	7
Total General Government	4,748,350	4,903,488	4,684,617	218,871
Public Safety:				
Police:				
Law Enforcement - Sworn Officers:				
Personal Services	3,419,736	3,837,391	3,721,276	116,115
Law Enforcement - Other:				
Personal Services	341,886	369,781	367,547	2,234
All Other Expenditures	247,427	260,722	255,547	5,175
Fire:				
Fire Fighting, Prevention and Inspection:				
Personal Services	2,377,458	2,477,218	2,424,393	52,825
All Other Expenditures	108,630	108,630	104,980	3,650
Fire Service - Other:				
Personal Services	160,609	58,549	57,742	807
Police and Fire Communications:				
Control Center:				
All Other Expenditures	560,894	560,894	560,894	0
Total Public Safety	7,216,640	7,673,185	7,492,379	180,806
Highways and Streets:				
Public Works:				
Administration:				
Personal Services	114,205	117,125	114,835	2,290
All Other Expenditures	30,815	30,815	28,127	2,688
Street Maintenance and Repair:				
All Other Expenditures	47,287	67,287	67,287	0
Sidewalks:				
All Other Expenditures	25,473	25,473	24,637	836
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Building Maintenance:				
All Other Expenditures	60,690	47,655	45,905	1,750
Equipment Maintenance:				
Personal Services	28,607	29,457	27,895	1,562
All Other Expenditures	131,686	139,686	139,218	468
Employee Benefits:				
Personal Services	266,113	257,473	241,857	15,616
Sidewalks - Snow Removal:				
All Other Expenditures	666	667	667	0
Parking:				
Parking Meters:				
All Other Expenditures	823	1,008	1,003	5
Parking Lots:				
All Other Expenditures	13,402	13,402	13,395	7
Traffic Signs, Markings:				
Traffic Signs, Markings, Signals:				
Personal Services	35,227	36,187	35,603	584
All Other Expenditures	26,710	26,830	26,715	115
Total Highways and Streets	781,704	793,065	767,144	25,921
Public Health and Welfare:				
Payments to County Health Board:				
County Health District Assessments:				
All Other Expenditures	161,473	149,788	149,788	0
Assistance to Needy/Aged:				
Poor Relief:				
All Other Expenditures	300	300	201	99
Total Public Health and Welfare	161,773	150,088	149,989	99
Culture and Recreation:				
Parks:				
Administration:				
Personal Services	120,836	127,926	126,044	1,882
All Other Expenditures	13,343	13,343	13,339	4
Parks Systems:				
Personal Services	223,719	223,719	217,849	5,870
All Other Expenditures	81,709	83,258	82,956	302
				(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Building Maintenance:				
All Other Expenditures	19,219	19,764	17,383	2,381
Morse Avenue Community Center:				
All Other Expenditures	9,822	9,277	8,228	1,049
Recreation Activities:				
Personal Services	144,072	146,372	145,201	1,171
All Other Expenditures	17,613	17,723	17,584	139
Other Leisure Time Activities:				
Senior Citizens Center:				
All Other Expenditures	50,000	50,000	50,000	0
Community Functions:				
All Other Expenditures	28,000	28,000	28,000	0
Total Culture and Recreation	708,333	719,382	706,584	12,798
Community Environment:				
Community Planning and Zoning:				
Planning Commission:				
All Other Expenditures	748	938	866	72
Demolition:				
All Other Expenditures	69,531	66,931	66,532	399
Planning and Development:				
Personal Services	44,696	49,691	49,187	504
All Other Expenditures	15,316	15,166	14,754	412
Housing and Building Code Enforcement:				
Code Enforcement:				
Personal Services	50,908	50,008	48,458	1,550
All Other Expenditures	32,491	32,491	31,907	584
Tree Care and Weed Control:				
Weed Control:				
All Other Expenditures	11,820	11,220	10,675	545
Total Community Environment	225,510	226,445	222,379	4,066
Total Expenditures	13,842,310	14,465,653	14,023,092	442,561
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(2,454,090)	(1,523,413)	(550,537)	972,876
				(Continued)

Other Financing Sources (Uses):	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Sale of Capital Assets	0	0	776	776
Insurance Proceeds	0	100,000	22,253	(77,747)
Transfers In	740,000	915,000	910,309	(4,691)
Transfers Out	(290,000)	(1,490,000)	(1,490,000)	0
Total Other Financing Sources (Uses)	450,000	(475,000)	(556,662)	(81,662)
Net Change in Fund Balance	(2,004,090)	(1,998,413)	(1,107,199)	891,214
Fund Balance at Beginning of Year	5,003,242	5,003,242	5,003,242	0
Prior Year Encumbrances	1,006,912	1,006,912	1,006,912	0
Fund Balance at End of Year	\$ 4,006,064	\$ 4,011,741	\$ 4,902,955	\$ 891,214

#### STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental Revenues	\$ 1,649,800	\$ 585,000	\$ 734,507	\$ 149,507
All Other Revenues	0	0	7,219	7,219
Total Revenues	1,649,800	585,000	741,726	156,726
Expenditures:				
Highways and Streets:				
Public Works:				
Administration:				
Personal Services	156,045	148,820	125,610	23,210
Street Construction and Reconstruction:				
Personal Service	168,285	175,385	156,360	19,025
Street Maintenance and Repair:				
All Other Expenditures	6,751	6,876	6,874	2
Highway/Street Improvement:				
Capital Outlay	1,564,525	564,525	287,759	276,766
Snow and Ice Removal:				
All Other Expenditures	213,904	213,904	213,904	0
Debt Service:				
Principal Retirement	335,808	335,808	335,807	1
Interest Charges	30,190	30,190	30,190	0
Total Expenditures	2,475,508	1,475,508	1,156,504	319,004
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(825,708)	(890,508)	(414,778)	475,730
Other Financing Sources (Uses):				
General Obligation Notes Issued	145,311	145,311	145,311	0
Premiums on Debt Issuances	0	0	115	115
Transfers In	102,000	102,000	102,000	0
Total Other Financing Sources (Uses)	247,311	247,311	247,426	115
Net Changes in Fund Balance	(578,397)	(643,197)	(167,352)	475,845
Fund Balance at Beginning of Year	1,749,091	1,749,091	1,749,091	0
Prior Year Encumbrances	251,551	251,551	251,551	0
Fund Balance at End of Year	\$ 1,422,245	\$ 1,357,445	\$ 1,833,290	\$ 475,845

#### STATE HIGHWAY IMPROVEMENT FUND

							ance with
	C	Original					al Budget Positive
	I	Budget	Fina	al Budget	 Actual	(N	egative)
Revenues:							
Intergovernmental Revenues	\$	46,000	\$	46,000	\$ 57,496	\$	11,496
Total Revenues		46,000		46,000	57,496		11,496
Expenditures:							
Highways and Streets:							
Public Works:							
State Highway Maintenance:							
All Other Expenditures		67,710		67,710	 67,710		0
Total Expenditures		67,710		67,710	67,710		0
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(21,710)		(21,710)	(10,214)		11,496
Fund Balance at Beginning of Year		26,383		26,383	26,383		0
Prior Year Encumbrances		8,731		8,731	 8,731		0
Fund Balance at End of Year	\$	13,404	\$	13,404	\$ 24,900	\$	11,496

#### **CEMETERIES FUND**

	Original Budget	Fir	nal Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	Buager		nai Buaget	7101441	(Freguerre)
Charges for Services	\$ 169,50	0 \$	169,500	\$ 142,265	\$ (27,235)
All Other Revenues		0	0	250	250
Total Revenues	169,50		169,500	142,515	(26,985)
Expenditures:					
Public Health and Welfare:					
Cemeteries:					
Administration:					
Personal Services	258,29	8	255,993	212,461	43,532
All Other Expenditures	6,96	2	7,043	6,430	613
Evergreen/Riverside Cemeteries:					
Personal Services	154,03	3	154,033	149,088	4,945
All Other Expenditures	29,88	6	31,011	30,700	311
Building Maintenance:					
All Other Expenditures	12,22	3	13,323	12,558	765
Total Expenditures	461,40	2	461,403	411,237	50,166
Excess (Deficiency) of Revenues					
Over (Under) Expenditures	(291,90	2)	(291,903)	(268,722)	23,181
Other Financing Sources (Uses):					
Transfers In	290,00	0	290,000	290,000	0
Total Other Financing Sources (Uses)	290,00	0	290,000	290,000	0
Net Change in Fund Balance	(1,90	2)	(1,903)	21,278	23,181
Fund Balance at Beginning of Year	609,36	1	609,361	609,361	0
Prior Year Encumbrances	8,06	5	8,065	8,065	0
Fund Balance at End of Year	\$ 615,52	4 \$	615,523	\$ 638,704	\$ 23,181

#### POLICE PENSION TRANSFER FUND

							ance with
	(	Original		l Budget ositive			
	]	Budget	Fina	al Budget	 Actual	(No	egative)
Revenues:							
Taxes	\$	60,136	\$	60,136	\$ 63,894	\$	3,758
Intergovernmental Revenues		10,000		10,000	9,944		(56)
Total Revenues		70,136		70,136	73,838		3,702
Expenditures:							
Public Safety:							
Police:							
Law-Enforcement-Sworn Officers:							
Personal Services		70,000		0	0		0
All Other Expenditures		1,000		1,000	 731		269
Total Expenditures		71,000		1,000	 731		269
Net Changes in Fund Balance		(864)		69,136	73,107		3,971
Fund Balance at Beginning of Year		141,691		141,691	 141,691		0
Fund Balance at End of Year	\$	140,827	\$	210,827	\$ 214,798	\$	3,971

#### FIRE PENSION TRANSFER FUND

							ince with
	(	Original					l Budget ositive
	]	Budget	Fin	al Budget	 Actual	(Ne	egative)
Revenues:							
Taxes	\$	60,136	\$	60,136	\$ 63,894	\$	3,758
Intergovernmental Revenues		10,000		10,000	 9,944		(56)
Total Revenues		70,136		70,136	73,838		3,702
Expenditures:							
Public Safety:							
Fire:							
Fire Fighting, Prevention, and Inspection:							
Personal Services		70,000		0	0		0
All Other Expenditures		1,000		1,000	731		269
Total Expenditures		71,000		1,000	 731		269
Net Change in Fund Balance		(864)		69,136	73,107		3,971
Fund Balance at Beginning of Year		141,736		141,736	 141,736		0
Fund Balance at End of Year	\$	140,872	\$	210,872	\$ 214,843	\$	3,971

#### LAW ENFORCEMENT FUND

				Variance with Final Budget
	Original			Positive
	Budget	Final Budget	Actual	(Negative)
Revenues:				
All Other Revenues	\$ 2,100	\$ 2,100	\$ 3,039	\$ 939
Total Revenues	2,100	2,100	3,039	939
Expenditures:				
Public Safety:				
Police:				
Law-Enforcement-Other:				
All Other Expenditures	4,802	4,802	3,302	1,500
Total Expenditures	4,802	4,802	3,302	1,500
Net Change in Fund Balance	(2,702)	(2,702)	(263)	2,439
Fund Balance at Beginning of Year	20,096	20,096	20,096	0
Prior Year Encumbrances	3,302	3,302	3,302	0
Fund Balance at End of Year	\$ 20,696	\$ 20,696	\$ 23,135	\$ 2,439

### MUNICIPAL MOTOR VEHICLE LICENSE TAX FUND

	Original	Ein	al Dudgat	Actual	Fina P	ance with I Budget ositive
_	 Budget	- FIII	al Budget	 Actual	(170	egative)
Revenues:						
Intergovernmental Revenues	\$ 35,000	\$	35,000	\$ 37,299	\$	2,299
Total Revenues	 35,000		35,000	 37,299		2,299
Expenditures:						
Total Expenditures	 0		0	 0		0
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	35,000		35,000	37,299		2,299
Other Financing Sources (Uses):						
Transfers Out	 (35,000)		(35,000)	(35,000)		0
Total Other Financing Sources (Uses)	 (35,000)		(35,000)	 (35,000)		0
Net Change in Fund Balance	0		0	2,299		2,299
Fund Balance at Beginning of Year	 20,602		20,602	 20,602		0
Fund Balance at End of Year	\$ 20,602	\$	20,602	\$ 22,901	\$	2,299

# INDIGENT DRIVERS ALCOHOL TREATMENT FUND

							ance with	
	Original Budget	Fina	Final Budget Actual			Final Budget Positive (Negative)		
Revenues:								
Fines and Forfeitures	\$ 20,000	\$	20,000	\$	21,543	\$	1,543	
Total Revenues	20,000		20,000		21,543		1,543	
Expenditures:								
General Government:								
Judicial - Municipal Court:								
Judicial Activities:								
All Other Expenditures	 38,800		38,800		21,900		16,900	
Total Expenditures	 38,800		38,800		21,900		16,900	
Net Change in Fund Balance	(18,800)		(18,800)		(357)		18,443	
Fund Balance at Beginning of Year	76,937		76,937		76,937		0	
Prior Year Encumbrances	 23,800		23,800		23,800		0	
Fund Balance at End of Year	\$ 81,937	\$	81,937	\$	100,380	\$	18,443	

### ENFORCEMENT AND EDUCATION FUND

Revenues:	Original Budget Final Budget					Actual	Variance with Final Budget Positive (Negative)		
Fines and Forfeitures	\$	12,000	\$	12,000	\$	12,333	\$	333	
Total Revenues	<u> </u>	12,000		12,000		12,333		333	
Expenditures:									
General Government:									
Capital Outlay		25,000		25,000		13,004		11,996	
Total Expenditures		25,000		25,000		13,004		11,996	
Net Change in Fund Balance		(13,000)		(13,000)		(671)		12,329	
Fund Balance at Beginning of Year		150,731		150,731		150,731		0_	
Fund Balance at End of Year	\$	137,731	\$	137,731	\$	150,060	\$	12,329	

### CITY MOTOR VEHICLE LICENSE TAX FUND

								ance with l Budget
	Original							ositive
	Budget		Final Budget		Actual		(Negative)	
Revenues:								
Intergovernmental Revenues	\$	70,000	\$	70,000	\$	74,598	\$	4,598
Total Revenues		70,000		70,000		74,598		4,598
Expenditures:								
Total Expenditures		0		0		0		0
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		70,000		70,000		74,598		4,598
Other Financing Sources (Uses):								
Transfers Out		(67,000)		(67,000)		(67,000)		0
Total Other Financing Sources (Uses)		(67,000)		(67,000)		(67,000)		0
Net Change in Fund Balance		3,000		3,000		7,598		4,598
Fund Balance at Beginning of Year		52,143		52,143		52,143		0
Fund Balance at End of Year	\$	55,143	\$	55,143	\$	59,741	\$	4,598

### FIRE LEVY FUND

	Original Budget	Fin	nal Budget	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Taxes	\$ 101,676	\$	101,676	\$ 95,611	\$	(6,065)
Intergovernmental Revenues	 0		0	 13,042		13,042
Total Revenues	 101,676		101,676	108,653		6,977
Expenditures:						
Public Safety:						
Fire Fighting, Prevention, and Inspection:						
All Other Expenditures	2,000		1,075	1,073		2
Fire Service - Other:						
All Other Expenditures	13,650		15,620	15,594		26
Capital Outlay	32,000		32,000	31,982		18
Debt Service:						
Principal Retirement	24,053		24,053	24,052		1
Interest and Fiscal Charges	 4,647		4,647	 4,646		1
Total Expenditures	 76,350		77,395	 77,347	-	48
Net Change in Fund Balance	25,326		24,281	31,306		7,025
Fund Balance at Beginning of Year	271,614		271,614	271,614		0
Fund Balance at End of Year	\$ 296,940	\$	295,895	\$ 302,920	\$	7,025

### UNDERGROUND STORAGE TANK FUND

	Original Budget Final Budget Actua						Variance with Final Budget Positive (Negative)		
Revenues:									
Total Revenues	\$	0	\$	0	\$	0	\$	0	
Expenditures:									
Total Expenditures		0		0		0		0	
Net Change in Fund Balance		0		0		0		0	
Fund Balance at Beginning of Year		10,931		10,931		10,931		0	
Fund Balance at End of Year	\$	10,931	\$	10,931	\$	10,931	\$	0	

### PROBATION SERVICES FUND

						Variance with Final Budget		
	Oı	riginal		ositive				
	B	udget	Fina	ıl Budget_	 Actual	(Negative)		
Revenues:								
Fines and Forfeitures	\$	105,000	\$	105,000	\$ 108,106	\$	3,106	
Total Revenues		105,000		105,000	108,106		3,106	
Expenditures:								
General Government:								
Judicial - Municipal Court:								
Probation:								
Personal Services		72,193		82,193	63,727		18,466	
All Other Expenditures		40,744		45,244	37,446		7,798	
Total Expenditures		112,937		127,437	 101,173		26,264	
Net Change in Fund Balance		(7,937)		(22,437)	6,933		29,370	
Fund Balance at Beginning of Year		107,387		107,387	107,387		0	
Prior Year Encumbrances		7,912		7,912	7,912		0	
Fund Balance at End of Year	\$	107,362	\$	92,862	\$ 122,232	\$	29,370	

### **COPS FAST GRANT FUND**

		COI	STAST GI	VIII I	UND					
	Original Budget Final Budget						ctual	Final I	Budget sitive gative)	
Revenues:										
	Total Revenues	\$	0	\$	0	\$	0	\$	0	
Expenditures	<b>:</b>									
	Total Expenditures		0		0		0		0	
Net Chan	ge in Fund Balance		0		0		0		0	
Fund Balance	at Beginning of Year		1,513		1,513		1,513		0	
Fund Balance		\$	1,513	\$	1,513	\$	1,513	\$	0	

# SKATE FACILITY FUND

	iginal udget	Fina	l Budget	A	ctual	Variance with Final Budget Positive (Negative)	
Revenues:							
Total Revenues	\$ 0	\$	0	\$	0	\$	0
Expenditures:							
Culture and Recreation:							
All Other Expenditures	 0		627		627		0
Total Expenditures	 0		627		627		0
Net Change in Fund Balance	0		(627)		(627)		0
Fund Balance at Beginning of Year	627		627		627		0
Fund Balance at End of Year	\$ 627	\$	0	\$	0	\$	0

# LAKE COUNTY GRANT FUND

	LAKE	COUNTY	KANI	FUND			
Revenues:	Original Budget Final Budget				 Actual	Variance with Final Budget Positive (Negative)	
Intergovernmental Revenues	\$	0	\$	1,600	\$ 1,606	\$	6
Total Revenues		0		1,600	 1,606		6
Expenditures:							
Community Environment:							
All Other Expenditures		4,990		4,990	1,606		3,384
Total Expenditures		4,990		4,990	1,606		3,384
Net Change in Fund Balance		(4,990)		(3,390)	0		3,390
Fund Balance at Beginning of Year		198		198	198		0
Prior Year Encumbrances		4,990		4,990	4,990		0
Fund Balance at End of Year	\$	198	\$	1,798	\$ 5,188	\$	3,390

### FIRE FUND

	Original Budget						ance with I Budget ositive egative)
Revenues:							
Intergovernmental Revenues	\$ 605,500	\$	626,500	\$	628,141	\$	1,641
All Other Revenues	 1,430		1,430		824		(606)
Total Revenues	606,930		627,930		628,965		1,035
Expenditures: Public Safety:							
Fire:							
Fire Grant:							
All Other Expenditures	601,000		628,145		628,141		4
Fire Service - Other:							
All Other Expenditures	 2,880		2,880		1,347		1,533
Total Expenditures	603,880		631,025		629,488		1,537
Net Change in Fund Balance	3,050		(3,095)		(523)		2,572
Fund Balance at Beginning of Year	7,244		7,244		7,244		0
Prior Year Encumbrances	130		130		130		0
Fund Balance at End of Year	\$ 10,424	\$	4,279	\$	6,851	\$	2,572

### VICTIM'S ADVOCATE GRANT FUND

	Priginal		1	Fina P	ance with al Budget ositive		
	 Budget	Fina	ıl Budget	Actual		(N	egative)
Revenues:							
Intergovernmental Revenues	\$ 30,000	\$	10,000	\$	14,193	\$	4,193
Total Revenues	 30,000		10,000		14,193		4,193
Expenditures:							
General Government:							
Judicial - Municipal Court:							
Clerk of Court:							
Personal Services	27,633		16,208		16,124		84
Total Expenditures	 27,633		16,208		16,124		84
Net Changes in Fund Balance	2,367		(6,208)		(1,931)		4,277
Fund Balance at Beginning of Year	 7,345		7,345		7,345		0
Fund Balance at End of Year	\$ 9,712	\$	1,137	\$	5,414	\$	4,277

### EMERGENCY MEDICAL SERVICES FUND

	Original Budget	Fin	al Budget	 Actual	Fir	riance with nal Budget Positive Negative)
Revenues:						
Charges for Services	\$ 550,000	\$	550,000	\$ 483,818	\$	(66,182)
Fines and Forfeitures	0		0	8		8
All Other Revenues	0		0	 149		149
Total Revenues	 550,000	-	550,000	 483,975		(66,025)
Expenditures:						
Public Safety:						
Fire:						
Fire Fighting, Prevention, and Inspection:						
Personal Services	511,614		511,614	495,018		16,596
All Other Expenditures	49,725		50,740	49,189		1,551
Fire Service - Other:						
Personal Services	83,518		99,208	 93,795		5,413
Total Expenditures	 644,857		661,562	 638,002		23,560
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(94,857)		(111,562)	(154,027)		(42,465)
Other Financing Sources (Uses):						
Transfers In	0		200,000	 200,000		0
Total Other Financing Sources (Uses)	 0		200,000	 200,000		0
Net Change in Fund Balance	(94,857)		88,438	45,973		(42,465)
Fund Balance at Beginning of Year	172,909		172,909	172,909		0
Prior Year Encumbrances	 16,815		16,815	 16,815		0
Fund Balance at End of Year	\$ 94,867	\$	278,162	\$ 235,697	\$	(42,465)

### MUNICIPAL COURT COMPUTERIZATION FUND

								iance with al Budget
	(	Original						ositive
		Budget	Fin	al Budget_		Actual	(N	egative)
Revenues:			'					
Fines and Forfeitures	\$	107,000	\$	107,000	\$	108,876	\$	1,876
Total Revenues		107,000		107,000		108,876		1,876
Expenditures:								
General Government:								
Judicial - Municipal Court:								
Clerk of Court:								
Personal Services		89,935		89,935		68,675		21,260
All Other Expenditures		26,395		26,395		16,940		9,455
Capital Outlay		24,782		24,782		24,763		19
Probation:								
Personal Services		12,485		12,485		12,435		50
Total Expenditures		153,597		153,597		122,813		30,784
Net Change in Fund Balance		(46,597)		(46,597)		(13,937)		32,660
Fund Balance at Beginning of Year		152,114		152,114		152,114		0
Prior Year Encumbrances		28,707		28,707		28,707		0
Fund Balance at End of Year	\$	134,224	\$	134,224	\$	166,884	\$	32,660

### PLAN REVIEW FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Charges for Services	\$	0 \$ 128,000	\$ 154,633	\$ 26,633
Total Revenues		0 128,000	154,633	26,633
Expenditures:				
General Government:				
All Other Expenditures	24,49	078,770_	70,284	8,486
Total Expenditures	24,49	0 78,770	70,284	8,486
Net Change in Fund Balance	(24,49	0) 49,230	84,349	35,119
Fund Balance at Beginning of Year	143,25	2 143,252	143,252	0
Prior Year Encumbrances	24,49	0 24,490	24,490	0
Fund Balance at End of Year	\$ 143,25	2 \$ 216,972	\$ 252,091	\$ 35,119

### **BROWNFIELD GRANT FUND**

	Original Budget	_ Fin	al Budget	Actual	Fina P	ance with I Budget ositive egative)
Revenues:						
Intergovernmental Revenues	\$ 175,000	\$	100,000	\$ 101,844	\$	1,844
Total Revenues	 175,000		100,000	 101,844		1,844
Expenditures:						
General Government:						
All Other Expenditures	175,514		62,289	61,712		577
Total Expenditures	 175,514		62,289	 61,712		577
Net Change in Fund Balance	(514)		37,711	40,132		2,421
Fund Balance at Beginning of Year	6		6	6		0
Prior Year Encumbrances	 514		514	 514		0
Fund Balance at End of Year	\$ 6	\$	38,231	\$ 40,652	\$	2,421

### ZONING APPLICATION FUND

	Original Budget	Fina	al Budget	 Actual	Final Po	nce with Budget sitive gative)
Revenues:						
All Other Revenues	\$ 225	\$	225	\$ 250	\$	25
Total Revenues	 225		225	 250		25
Expenditures:						
Community Environment:						
Zoning Application:						
All Other Expenditures	 235		235	226		9
Total Expenditures	 235		235	 226		9
Net Change in Fund Balance	(10)		(10)	24		34
Fund Balance at Beginning of Year	13,148		13,148	13,148		0
Prior Year Encumbrances	 35		35	35		0
Fund Balance at End of Year	\$ 13,173	\$	13,173	\$ 13,207	\$	34

### FIRE IMPROVEMENT LEVY FUND

							ance with
	Original						ositive
	Budget	Fin	al Budget		Actual	_	egative)
Revenues:	 Buager	1 mai Baaget		Hotaur		(11	egative)
Taxes	\$ 303,454	\$	303,454	\$	320,157	\$	16,703
Intergovernmental Revenues	 17,000		17,000		17,865		865
Total Revenues	320,454		320,454		338,022		17,568
Expenditures:							
Public Safety:							
Fire:							
Fire Grant:							
All Other Expenditures	60,000		60,000		50,920		9,080
Fire Service - Other:							
All Other Expenditures	426,039		426,039		395,474		30,565
Capital Outlay	 35,000		35,000		35,000		0
Total Expenditures	521,039		521,039		481,394		39,645
Net Change in Fund Balance	(200,585)		(200,585)		(143,372)		57,213
Fund Balance at Beginning of Year	454,831		454,831		454,831		0
Prior Year Encumbrances	 62,949		62,949		62,949		0
Fund Balance at End of Year	\$ 317,195	\$	317,195	\$	374,408	\$	57,213

### ROAD IMPROVEMENT LEVY FUND

	Original Budget	Fin	al Budget	 Actual	Fina F	iance with al Budget Positive egative)
Revenues:						
Taxes	\$ 615,989	\$	615,989	\$ 653,382	\$	37,393
Intergovernmental Revenues	 38,000		38,000	 33,216		(4,784)
Total Revenues	653,989		653,989	686,598		32,609
Expenditures:						
Highways and Streets:						
Public Works:						
All Other Expenditures	9,000		9,000	7,058		1,942
Capital Outlay	 936,139		653,099	 633,068		20,031
Total Expenditures	945,139		662,099	 640,126		21,973
Net Change in Fund Balance	(291,150)		(8,110)	46,472		54,582
Fund Balance at Beginning of Year	429,097		429,097	429,097		0
Prior Year Encumbrances	 67,017		67,017	67,017		0
Fund Balance at End of Year	\$ 204,964	\$	488,004	\$ 542,586	\$	54,582

### **COLUMBARIUM TRUST FUND**

	iginal ıdget	_ Final	Budget	Ac	tual	Final l Pos	ce with Budget itive ative)
Revenues:							
Total Revenues	\$ 0	\$	0	\$	0	\$	0
Expenditures:							
Total Expenditures	 0		0		0		0
Net Change in Fund Balance	0		0		0		0
Fund Balance at Beginning of Year	 89		89		89		0
Fund Balance at End of Year	\$ 89	\$	89	\$	89	\$	0

### LAW ENFORCEMENT TRUST FUND

							nce with
	(	Original					Budget sitive
	I	Budget	Fina	ıl Budget	 Actual	(Ne	gative)
Revenues:							
All Other Revenues	\$	0	\$	600	\$ 855	\$	255
Total Revenues		0		600	 855		255
Expenditures:							
Public Safety:							
Police:							
Law Enforcement - Other:							
All Other Expenditures		10,000		10,000	10,000		0
Total Expenditures		10,000		10,000	 10,000		0
Net Change in Fund Balance		(10,000)		(9,400)	(9,145)		255
Fund Balance at Beginning of Year		17,743		17,743	 17,743		0
Fund Balance at End of Year	\$	7,743	\$	8,343	\$ 8,598	\$	255

### GENERAL BOND RETIREMENT FUND

							ance with l Budget
	(	Original				P	ositive
	]	Budget	Fin	al Budget	 Actual	(Ne	egative)
Revenues:							
Taxes	\$	44,109	\$	48,500	\$ 51,116	\$	2,616
Intergovernmental Revenues		12,000		7,609	 7,955		346
Total Revenues		56,109		56,109	 59,071		2,962
Expenditures:							
General Government:							
All Other Expenditures		900		900	 584		316
Total Expenditures		900		900	 584		316
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		55,209		55,209	58,487		3,278
Other Financing Sources (Uses):							
Premiums on Debt Issuance		0		0	104		104
Total Other Financing Sources (Uses)		0		0	 104		104
Net Change in Fund Balance		55,209		55,209	58,591		3,382
Fund Balance at Beginning of Year		357,923		357,923	357,923		0
Fund Balance at End of Year	\$	413,132	\$	413,132	\$ 416,514	\$	3,382

### SPECIAL ASSESSMENT BOND RETIREMENT FUND

								iance with al Budget
	(	Original						ositive
	Budget		Final Budget		Actual		(N	egative)
Revenues:								
Special Assessments	\$	70,000	\$	70,000	\$	98,853	\$	28,853
Total Revenues		70,000		70,000		98,853		28,853
Expenditures:								
General Government:								
All Other Expenditures		19,190		19,190		16,827		2,363
Debt Service Function:								
Debt Service - Unvoted:								
Debt Service:								
Principal Retirement		57,000		57,000		57,000		0
Interest and Fiscal Charges		26,950		26,950		26,950		0
Total Expenditures		103,140		103,140		100,777		2,363
Net Change in Fund Balance		(33,140)		(33,140)		(1,924)		31,216
Fund Balance at Beginning of Year		93,871		93,871		93,871		0
Prior Year Encumbrances		390		390		390		0
Fund Balance at End of Year	\$	61,121	\$	61,121	\$	92,337	\$	31,216

### SHAMROCK BUSINESS CENTER TIF FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Taxes	\$ 700,000	\$ 700,000	\$ 872,358	\$ 172,358
All Other Revenues	0	0	6,500	6,500
Total Revenues	700,000	700,000	878,858	178,858
Expenditures:				
Highways and Streets:				
All Other Expenditures	160,900	181,095	181,092	3
Debt Service:				
Principal Retirement	647,356	647,373	647,356	17
Interest and Fiscal Charges	186,475	186,458	186,337	121
Total Expenditures	994,731	1,014,926	1,014,785	141_
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(294,731)	(314,926)	(135,927)	178,999
Other Financing Sources (Uses):				
General Obligation Notes Issued	210,000	210,000	210,000	0
Premiums on Debt Issuances	0	0	166	166
Total Other Financing Sources (Uses)	210,000	210,000	210,166	166
Net Change in Fund Balance	(84,731)	(104,926)	74,239	179,165
Fund Balance at Beginning of Year	1,364,494	1,364,494	1,364,494	0
Fund Balance at End of Year	\$ 1,279,763	\$ 1,259,568	\$ 1,438,733	\$ 179,165

### MUNICIPAL COURT IMPROVEMENT FUND

								nce with l Budget
	0	riginal						ositive
		Budget	Fina	Final Budget		Actual		egative)
Revenues:				<u></u>				<u> </u>
Fines and Forfeitures	\$	58,000	\$	58,000	\$	58,808	\$	808
Total Revenues		58,000		58,000		58,808		808
Expenditures:								
General Government:								
Judicial - Municipal Court:								
Judicial Activities:								
Capital Outlay		20,000		20,000		18,163		1,837
Clerk of Court:								
Capital Outlay		54,383		54,383		54,382		1
Total Expenditures		74,383		74,383		72,545		1,838
Net Change in Fund Balance		(16,383)		(16,383)		(13,737)		2,646
Fund Balance at Beginning of Year		105,306		105,306		105,306		0
Prior Year Encumbrances		29,383		29,383		29,383		0
Fund Balance at End of Year	\$	118,306	\$	118,306	\$	120,952	\$	2,646

### CAPITAL EQUIPMENT RESERVE FUND

	Original							Budget sitive
	Bud	get	Final	Budget		Actual	(Neg	gative)
Revenues:								
Total Revenues	\$	0	\$	0	\$	0	\$	0
Expenditures:								
General Government:								
Executive:								
City Manager:								
Capital Outlay		18,500		18,500		17,869		631
Finance:								
Accounting:								
Capital Outlay	2	52,500		252,500		252,500		0
Engineering:								
Administration:								
Capital Outlay		25,000		25,000		24,992		8
Total General Government	2	96,000		296,000		295,361		639
Public Safety:								
Police:								
Law Enforcement - Other:								
Capital Outlay	1	22,038		122,038		122,038		0
Total Public Safety	1	22,038		122,038		122,038		0
Highways and Streets:								
Public Works:								
Administration:								
Capital Outlay		26,870		26,870		26,870		0
Street Maintenance and Repair:								
Capital Outlay	1	98,464		198,464		197,822		642
Total Highways and Streets	2	25,334		225,334		224,692		642

(Continued)

# CAPITAL EQUIPMENT RESERVE FUND

				Variance with Final Budget
	Original			Positive
	Budget	Final Budget	Actual	(Negative)
Community Environment:				
Community Planning and Zoning:				
Planning and Development:				
Capital Outlay	68	86 686	686	0
Housing and Building Code Enforcement:				
Code Enforcement:				
Capital Outlay	22,50	00 22,500	20,000	2,500
Total Community Environment	23,18	23,186	20,686	2,500
Total Expenditures	666,53	58 666,558	662,777	3,781
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(666,55	58) (666,558)	(662,777)	3,781
Other Financing Sources (Uses):				
Transfers In		0 575,000	575,000	0
Total Other Financing Sources (Uses)		0 575,000	575,000	0
Net Change in Fund Balance	(666,55	58) (91,558)	(87,777)	3,781
Fund Balance at Beginning of Year	863,5	10 863,510	863,510	0
Prior Year Encumbrances	61,5	70 61,570	61,570	0
Fund Balance at End of Year	\$ 258,52	\$ 833,522	\$ 837,303	\$ 3,781

### CAPITAL IMPROVEMENT FUND

	Original Budget	_ Fin	al Budget	 Actual	Fir	riance with nal Budget Positive Negative)
Revenues:						
Intergovernmental Revenues	\$ 538,699	\$	538,699	\$ 408,070	\$	(130,629)
Total Revenues	 538,699		538,699	 408,070		(130,629)
Expenditures:						
General Government:						
Public Lands and Buildings:						
Building Operations, Maintenance and Repair:						
Capital Outlay	734,893		787,118	769,181		17,937
Total General Government	 734,893		787,118	 769,181		17,937
Highways and Streets:						
Public Works:						
Street Construction and Reconstruction:						
Capital Outlay	 393,699		384,899	374,668		10,231
Total Highways and Streets	 393,699		384,899	 374,668		10,231
Culture and Recreation:						
Parks:						
Recreation Activities:						
Capital Outlay	92,875		92,875	92,867		8
Total Culture and Recreation	 92,875		92,875	 92,867		8
Community Environment:						
Community Planning and Zoning:						
Planning and Development:						
Capital Outlay	302,401		438,401	433,184		5,217
Total Community Environment	302,401		438,401	 433,184		5,217
Total Expenditures	 1,523,868		1,703,293	 1,669,900		33,393
Excess (Deficiency) of Revenues						
Over (Under) Expenditures	(985,169)		(1,164,594)	(1,261,830)		(97,236)
					(	(Continued)

### CAPITAL IMPROVEMENT FUND

		ginal Iget	_ Fin	al Budget	Actual	Fin 1	al Budget Positive Regative)
Other Financing Sources (Uses):							
Transfers In		0		350,000	 350,000		0
Total Other Financing Sources (Uses)		0		350,000	 350,000		0
Net Change in Fund Balance	(9	985,169)		(814,594)	(911,830)		(97,236)
Fund Balance at Beginning of Year	(	592,241		692,241	692,241		0
Prior Year Encumbrances		581,294		581,294	 581,294		0
Fund Balance at End of Year	\$ 2	288,366	\$	458,941	\$ 361,705	\$	(97,236)

### LAKE HOSPITAL DEMOLITION FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0	
Expenditures:					
Total Expenditures	0	0	0	0	
Net Change in Fund Balance	0	0	0	0	
Fund Balance at Beginning of Year	10,775	10,775	10,775	0	
Fund Balance at End of Year	\$ 10,775	\$ 10,775	\$ 10,775	\$ 0	

### JACKSON STREET INTERCHANGE PROJECT FUND

								ance with al Budget
	(	Original						ositive
		Budget	Final Budget Act			Actual	(N	egative)
Revenues:								
Intergovernmental Revenues	\$	0	\$	4,000	\$	9,192	\$	5,192
Total Revenues		0		4,000		9,192		5,192
Expenditures:								
Highways and Streets:								
Miscellaneous:								
Capital Outlay		10,000		10,000		9,192		808
Total Expenditures		10,000		10,000		9,192		808
Net Change in Fund Balance		(10,000)		(6,000)		0		6,000
Fund Balance at Beginning of Year		116,715		116,715		116,715		0
Fund Balance at End of Year	\$	106,715	\$	110,715	\$	116,715	\$	6,000

### INDUSTRIAL PARK PROJECT FUND

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Total Revenues	\$ 0	\$ 0	\$ 0	\$ 0		
Expenditures:						
Debt Service:						
Principal Retirement	13,000	13,000	13,000	0		
Interest and Fiscal Charges	2,800	2,800	2,800	0		
Total Expenditures	15,800	15,800	15,800	0		
Net Change in Fund Balance	(15,800)	(15,800)	(15,800)	0		
Fund Balance at Beginning of Year	58,606	58,606	58,606	0		
Fund Balance at End of Year	\$ 42,806	\$ 42,806	\$ 42,806	\$ 0		

### MUNICIPAL COURT SPECIAL PROJECTS FUND

							ance with
	Original						ositive
	Budget	Fin	al Budget		Actual		egative)
Revenues:	 						
Fines and Forfeitures	\$ 94,000	\$	94,000	\$	100,337	\$	6,337
Total Revenues	 94,000		94,000		100,337		6,337
Expenditures:							
General Government:							
Judicial - Municipal Court:							
Judicial Activities:							
Personal Services	6,766		6,766		2,126		4,640
All Other Expenditures	48,278		48,278		33,751		14,527
Clerk of Court:							
Personal Services	26,055		25,074		20,189		4,885
All Other Expenditures	85,308		88,638		76,655		11,983
Immobilization Remote Devices:							
All Other Expenditures	 11,986		11,986		8,683		3,303
Total Expenditures	 178,393		180,742		141,404		39,338
Net Change in Fund Balance	(84,393)		(86,742)		(41,067)		45,675
Fund Balance at Beginning of Year	134,261		134,261		134,261		0
Prior Year Encumbrances	 53,122		53,122		53,122		0
Fund Balance at End of Year	\$ 102,990	\$	100,641	\$	146,316	\$	45,675

# MILLSTONE ACQUISITION FUND

	iginal ıdget	_ Fina	al Budget	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Total Revenues	\$ 0	\$	0	\$ 0	\$	0
Expenditures:						
Total Expenditures	 0		0	 0		0
Net Change in Fund Balance	0		0	0		0
Fund Balance at Beginning of Year	 31,578		31,578	 31,578		0
Fund Balance at End of Year	\$ 31,578	\$	31,578	\$ 31,578	\$	0

### CITY HALL FIRE FUND

	Original Budget Final Budget				A	ctual	Variance with Final Budget Positive (Negative)		
Revenues:									
Total Revenues	\$	0	\$	0	\$	0	\$	0	
Expenditures:									
Total Expenditures		0		0		0		0	
Net Change in Fund Balance		0		0		0		0	
Fund Balance at Beginning of Year		189		189		189		0	
Fund Balance at End of Year	\$	189	\$	189	\$	189	\$	0	

### SHAMROCK BOULEVARD ROAD PROJECT FUND

	Original Budget	_ Fina	Actual	Final Pos	riance with nal Budget Positive Negative)		
Revenues:							
Total Revenues	\$ 0	\$	0	\$	0	\$	0
Expenditures:							
Total Expenditures	 0		0		0		0
Net Change in Fund Balance	0		0		0		0
Fund Balance at Beginning of Year	 57,915		57,915		57,915		0
Fund Balance at End of Year	\$ 57,915	\$	57,915	\$	57,915	\$	0

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2019

#### CEMETERY TRUST FUND

							ance with l Budget
	C	Priginal				Pe	ositive
		Budget	Fina	ıl Budget	 Actual	(Ne	egative)
Revenues:							
Investment Earnings	\$	200	\$	17,200	\$ 18,568	\$	1,368
Total Revenues		200		17,200	 18,568		1,368
Expenditures:							
Public Health and Welfare:							
Cemeteries:							
Evergreen/Riverside Cemeteries:							
All Other Expenditures		200		200	200		0
Total Expenditures		200		200	200		0
Net Change in Fund Balance		0		17,000	18,368		1,368
Fund Balance at Beginning of Year		104,140		104,140	 104,140		0
Fund Balance at End of Year	\$	104,140	\$	121,140	\$ 122,508	\$	1,368

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2019

#### SPECIAL ENDOWMENT FUND

							nce with Budget
	O	riginal				Po	sitive
	B	udget	Fina	Budget	 ctual	(Ne	gative)
Revenues:							
Investment Earnings	\$	100	\$	100	\$ 7,751	\$	7,651
Total Revenues		100		100	 7,751		7,651
Expenditures:							
Public Health and Welfare:							
Cemeteries:							
Evergreen/Riverside Cemeteries:							
All Other Expenditures		100		100	0		100
Total Expenditures		100		100	 0		100
Net Change in Fund Balance		0		0	7,751		7,751
Fund Balance at Beginning of Year		70,158		70,158	 70,158		0
Fund Balance at End of Year	\$	70,158	\$	70,158	\$ 77,909	\$	7,751

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2019

#### EVERGREEN CEMETERY TRUST FUND

	Original Budget	<u>Fir</u>	al Budget	 Actual	Final Po	nce with Budget sitive gative)
Revenues:						
All Other Revenues	\$ 200	\$	200	\$ 150	\$	(50)
Total Revenues	 200		200	 150		(50)
Expenditures:						
Total Expenditures	 0		0	 0		0
Net Change in Fund Balance	200		200	150		(50)
Fund Balance at Beginning of Year	 406,457		406,457	 406,457		0
Fund Balance at End of Year	\$ 406,657	\$	406,657	\$ 406,607	\$	(50)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2019

#### RIVERSIDE CEMETERY TRUST FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
All Other Revenues	\$ 4,300	\$ 4,300	\$ 5,100	\$ 800
Total Revenues	4,300	4,300	5,100	800
Expenditures:				
Total Expenditures	0	0	0	0
Net Change in Fund Balance	4,300	4,300	5,100	800
Fund Balance at Beginning of Year	409,187	409,187	409,187	0
Fund Balance at End of Year	\$ 413,487	\$ 413,487	\$ 414,287	\$ 800

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Permanent Funds For the Year Ended December 31, 2019

#### SPECIAL ENDOWMENT TRUST FUND

	Original Budget	_Fina	al Budget	<u> </u>	Actual	Fina P	ance with al Budget ositive egative)
Revenues:							
All Other Revenues	\$ 3,300	\$	7,800	\$	10,200	\$	2,400
Total Revenues	 3,300		7,800		10,200		2,400
Expenditures:							
Public Health and Welfare:							
All Other Expenditures	 0		2,000		2,000		0
Total Expenditures	 0		2,000		2,000		0
Net Change in Fund Balance	3,300		5,800		8,200		2,400
Fund Balance at Beginning of Year	366,461		366,461		366,461		0
Fund Balance at End of Year	\$ 369,761	\$	372,261	\$	374,661	\$	2,400



## Nonmajor Enterprise Funds

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to a private business enterprise, whereby the intent of City Council is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or when City Council has decided that periodic determination of net income is appropriate for accountability purposes.

#### **Refuse Fund**

To account for the operation of the City's solid waste collection systems.

### **Off Street Parking Fund**

To account for the operation of the City's off-street parking garage.

#### **Storm Water Utility Fund**

To account for the operation of the City's storm water utility system.

## **Community Programs Fund**

To account for operation of several user fee recreational programs offered by the City.

## Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2019

	Refuse Fund		Off Street Parking Fund			
Assets:						
Current Assets:						
Pooled Cash and Investments Receivables:	\$	13,260	\$	24,620	\$	1,144,705
Accounts		0		0		51,633
Total Current Assets		13,260		24,620		1,196,338
Noncurrent Assets:						
Capital Assets:						
Capital Assets Not Being Depreciated		0		731,855		169,595
Capital Assets Being Depreciated, Net		0		0		4,210,581
Total Noncurrent Assets		0		731,855		4,380,176
Total Assets		13,260		756,475		5,576,514
Deferred Outflows of Resources:						
Pension		0		0		44,317
OPEB		0		0		5,531
<b>Total Deferred Outflows of Resources</b>		0		0		49,848
Liabilities:						
Current Liabilities:						
Accounts Payable		712		0		73,726
Accrued Wages and Benefits		0		0		4,863
Accrued Interest Payable		0		0		5,662
General Obligation Notes Payable		0		0		45,000
General Obligation Bonds Payable - Current		0		0		80,000
Compensated Absences Payable - Current		0		0		9,780
Total Current Liabilities		712		0		219,031
Noncurrent Liabilities:						
General Obligation Bonds Payable		0		0		1,560,000
Compensated Absences Payable		0		0		9,210
Net Pension Liability		0		0		150,759
Net OPEB Liability		0		0		70,526
Total Noncurrent Liabilities		0		0		1,790,495
Total Liabilities		712		0		2,009,526

Community Programs Fund	Total Nonmajor Enterprise Funds
\$ 27,883	\$ 1,210,468
0	51,633
27,883	1,262,101
0	901,450
0	4,210,581
0	5,112,031
27,883	6,374,132
7,424	51,741
927	6,458
8,351	58,199
0	74,438
0	4,863
0	5,662
0	45,000
0	80,000
0	9,780
0	219,743
0	1,560,000
0	9,210
25,256	176,015
11,817	82,343
37,073	1,827,568
37,073	2,047,311
	-,,11

(Continued)

## Combining Statement of Net Position Nonmajor Enterprise Funds December 31, 2019

	Refuse Fund	Off Street Parking Fund	Storm Water Utility Fund
Deferred Inflows of Resources:			
Pension	0	0	4,028
OPEB	0	0	1,569
<b>Total Deferred Inflows of Resources</b>	0	0	5,597
Net Position			
Net Investment in Capital Assets	0	731,855	2,695,176
Unrestricted	12,548	24,620	916,063
Total Net Position	\$ 12,548	\$ 756,475	\$ 3,611,239

Community	Total Nonmajor					
Programs Fund	Enterprise Funds					
711	4,739					
287	1,856					
998	6,595					
0	2 427 021					
0	3,427,031					
(1,837)	951,394					
\$ (1,837)	\$ 4,378,425					

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Enterprise Funds For the Year Ended December 31, 2019

	Refuse Fund		Off Street Parking Fund			
Operating Revenues:						
Charges for Services	\$	6	\$	0	\$	427,055
Other Charges for Services		0		0		6,345
Other Operating Revenues		1,658		0		0
<b>Total Operating Revenues</b>		1,664		0		433,400
Operating Expenses:						
Personal Services		0		0		138,703
Contractual Services		2,158		0		1,835
Materials and Supplies		0		0		2,577
Depreciation		0		0		135,966
<b>Total Operating Expenses</b>		2,158		0		279,081
Operating Income (Loss)		(494)		0		154,319
Non-Operating Revenue (Expenses):						
Interest and Fiscal Charges		0		0		(56,907)
Other Nonoperating Expense		0		0		(2,265)
Total Non-Operating Revenues (Expenses)		0		0		(59,172)
Income (Loss) Before Contributions		(494)		0		95,147
Contributions:						
Capital Contributions		0		0		894,451
<b>Total Contributions</b>		0		0		894,451
Change in Net Position		(494)		0		989,598
Net Position Beginning of Year		13,042		756,475		2,621,641
Net Position End of Year	\$	12,548	\$	756,475	\$	3,611,239

Community	Total Nonmajor				
Programs Fund	Enterprise Funds				
\$ 52,179	\$ 479,240				
0	6,345				
2,790	4,448				
54,969	490,033				
17,975	156,678				
20,586	24,579				
6,507	9,084				
0	135,966				
45,068	326,307				
9,901	163,726				
0	(56,907)				
0	(2,265)				
0	(59,172)				
9,901	104,554				
0	894,451				
0	894,451				
9,901	999,005				
(11,738)	3,379,420				
\$ (1,837)	\$ 4,378,425				

## Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2019

	Refuse Fund	Off-Street Parking Fund	Storm Water Utility Fund
Cash Flows from Operating Activities:		Tuna	1 und
Cash Received from Customers	\$1,664	\$0	\$433,092
Cash Payments for Goods and Services	(1,446)	0	(6,556)
Cash Payments to Employees	0	Ö	(109,344)
Net Cash Provided by Operating Activities	218	0	317,192
Cash Flows from Capital and Related Financing Activities:			
Proceeds from General Obligation Notes	0	0	45,000
Principal Paid on General Obligation Notes	0	0	(119,324)
Capital Contributions	0	0	894,451
Acquisition and Construction of Assets	0	0	(840,857)
Principal Paid on General Obligation Bonds	0	0	(75,000)
Interest Paid on All Debt	0	0	(59,328)
Net Cash Used by Capital and			
Related Financing Activities	0	0	(155,058)
Net Increase in Cash and Cash Equivalents	218	0	162,134
Cash and Cash Equivalents at Beginning of Year	13,042	24,620	982,571
Cash and Cash Equivalents at End of Year	\$13,260	\$24,620	\$1,144,705

Community	Total
Programs	Nonmajor
Fund	Enterprise Funds
\$54,969	\$489,725
(27,093)	(35,095)
(15,670)	(125,014)
12,206	329,616
0	45,000
0	(119,324)
0	894,451
0	(840,857)
0	(75,000)
0	(59,328)
0	(155,058)
12,206	174,558
15,677	1,035,910
\$27,883	\$1,210,468

(Continued)

## Combining Statement of Cash Flows Nonmajor Enterprise Funds For the Year Ended December 31, 2019

	Refuse Fund	Off-Street Parking Fund	Storm Water Utility Fund
Reconciliation of Operating Income (Loss) to Net Cash	-		
Provided by Operating Activities:			
Operating Income (Loss)	(\$494)	\$0	\$154,319
Adjustments to Reconcile Operating Income (Loss) to			
Net Cash Provided by Operating Activities:			
Depreciation Expense	0	0	135,966
Miscellaneous Nonoperating Expenses	0	0	(2,265)
Changes in Assets, Liabilities, and Deferred Outflows/Inflows:			
Increase in Accounts Receivable	0	0	(308)
Increase in Deferred Outflows of Resources	0	0	(25,299)
Increase in Accounts Payable	712	0	117
Increase in Accrued Wages and Benefits	0	0	413
Increase in Compensated Absences Payable	0	0	145
Increase in Net Pension Liability	0	0	66,773
Increase in Net OPEB Liability	0	0	13,015
Decrease in Deferred Inflows of Resources	0	0	(25,684)
Total Adjustments	712	0	162,873
Net Cash Provided by Operating Activities	\$218	\$0	\$317,192

Community Programs Fund	Total Nonmajor Enterprise Funds
\$9,901	\$163,726
0	135,966 (2,265)
0 (3,810) 0 0 0 9,724 1,180 (4,789) 2,305	(308) (29,109) 829 413 145 76,497 14,195 (30,473) 165,890
\$12,206	\$329,616

## Nonmajor Internal Service Funds

The internal service funds are used to account for financing goods or services provided by one department to other departments of the City on a cost-reimbursement basis.

#### **Fuel and Oil Rotary Fund**

To account for the accumulation and allocation of costs associated with petroleum products.

## **Supplies Rotary Fund**

To account for the accumulation and allocation of costs associated with operating supplies.

## **Employee Health Insurance Fund**

To account for the expenses related to employee health insurance coverage provided by the City. This program is partially self-funded by the City as well as through a 'stop-loss' cap arrangement with an outside contractor.

## Workers' Compensation Retrospective Fund

To account for expenses for workers' compensation coverage provided by the Ohio Bureau of Workers' Compensation.

## Combining Statement of Net Position Nonmajor Internal Service Funds December 31, 2019

	el and Oil tary Fund	Supp	lies Rotary Fund	mployee Health rance Fund	Cor	Workers' mpensation trospective Fund	Total
Assets:							
Current Assets:							
Pooled Cash and Investments	\$ 132,602	\$	32,523	\$ 153,705	\$	153,779	\$ 472,609
Total Assets	132,602		32,523	153,705		153,779	 472,609
Liabilities:							
Current Liabilities:							
Claims Payable - Current	 0		0	284,724		297,397	582,121
Total Current Liabilities	0		0	 284,724		297,397	 582,121
Noncurrent Liabilities:							
Claims Payable	0		0	 0		388,868	388,868
Total Liabilities	0		0	 284,724		686,265	 970,989
Net Position:							
Unrestricted	132,602		32,523	(131,019)		(532,486)	 (498,380)
<b>Total Net Position</b>	\$ 132,602	\$	32,523	\$ (131,019)	\$	(532,486)	\$ (498,380)

## Combining Statement of Revenues, Expenses and Changes in Fund Net Position Nonmajor Internal Service Funds For the Year Ended December 31, 2019

	el and Oil tary Fund	 lies Rotary Fund	Employee Health urance Fund	Cor	Workers' mpensation trospective Fund	Total
Operating Revenues:						
Charges for Services	\$ 0	\$ 30,809	\$ 3,610,105	\$	336,214	\$ 3,977,128
<b>Total Operating Revenues</b>	 0	 30,809	 3,610,105		336,214	 3,977,128
Operating Expenses:						
Personal Services	0	0	2,879,531		249,656	3,129,187
Contractual Services	0	0	783,627		194,853	978,480
Materials and Supplies	 0	 30,205	 0		0	 30,205
<b>Total Operating Expenses</b>	 0	 30,205	 3,663,158		444,509	 4,137,872
Change in Net Position	0	604	(53,053)		(108,295)	(160,744)
Net Position Beginning of Year	 132,602	 31,919	 (77,966)		(424,191)	(337,636)
Net Position End of Year	\$ 132,602	\$ 32,523	\$ (131,019)	\$	(532,486)	\$ (498,380)

## Combining Statement of Cash Flows Nonmajor Internal Service Funds For the Year Ended December 31, 2019

	Fuel and Oil Rotary Fund	Supplies Rotary Fund	Employee Health Insurance Fund	Workers' Compensation Retrospective Fund	Total
Cash Flows from Operating Activities:					
Cash Receipts from Interfund Services Provided	\$0	\$30,809	\$3,610,105	\$336,214	\$3,977,128
Cash Payments for Goods and Services	0	(30,205)	(794,423)	(194,853)	(1,019,481)
Cash Payments to Employees	0	0	0	(141,361)	(141,361)
Cash Payments for Employee Medical Claims	0	0	(2,815,682)	0	(2,815,682)
Net Cash Provided by Operating Activities	0	604	0	0	604
Net Increase in Cash and Cash Equivalents	0	604	0	0	604
Cash and Cash Equivalents at Beginning of Year	132,602	31,919	153,705	153,779	472,005
Cash and Cash Equivalents at End of Year	\$132,602	\$32,523	\$153,705	\$153,779	\$472,609
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to	\$0	\$604	(\$53,053)	(\$108,295)	(\$160,744)
Net Cash Provided by Operating Activities: Changes in Assets and Liabilities:					
Decrease in Accounts Payable	0	0	(10,796)	0	(10,796)
Increase in Claims Liability	0	0	63,849	108,295	172,144
Total Adjustments	0	0	53,053	108,295	161,348
Net Cash Provided by Operating Activities	\$0	\$604	\$0	\$0	\$604



## Fiduciary Funds

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

#### **Custodial Funds**

## **Municipal Court Fund**

To account for funds that flow through the municipal court.

#### Law Library Fund

To account for the receipt from the City's municipal court and disbursement to the County Law Library of fines and forfeitures for State Highway Patrol cases in accordance with provisions of the Ohio Revised Code.

#### **JEDD Fund**

To account for income tax revenues from University and Tri-Point hospitals as part of a Joint Economic Development District between the City and Concord Township.

# Combining Statement of Net Position Fiduciary Funds December 31, 2019

	Municipal Court		Law Library		JEDD		Total Custodial Funds	
Assets:								
Cash and Cash Equivalents	\$	50,080	\$	18,286	\$	0	\$	68,366
Cash and Cash Equivalents in Segregated Accounts		0		2,430		0		2,430
Receivables:								
Taxes		0		0		70,197		70,197
Total Assets		50,080		20,716		70,197		140,993
Liabilities:								
Intergovernmental Payable		0		0		70,197		70,197
Due to Others		50,080		20,716		0		70,796
Total Liabilities		50,080		20,716		70,197		140,993
Unrestricted		0		0		0		0
<b>Total Net Position</b>	\$	0	\$	0	\$	0	\$	0

See accompanying notes to the basic financial statements

## Combining Statement of Changes in Net Position Fiduciary Funds For the Year Ended December 31, 2019

Additions:	Mur	nicipal Court	Lav	v Library	_	JEDD	Tot	tal Fiduciary Funds
Fines and Forfeiture Collections for other Governments Income Tax Collections for other Governments  Total Additions	\$	1,993,268 0 1,993,268	\$	33,605 0 33,605	\$	0 892,704 892,704	\$	2,026,873 892,704 2,919,577
<b>Deductions:</b> Distribution of Fines and Forfeitures to other Governments Distribution of Income Taxes to other Governments		1,993,268 0		33,605 0		0 892,704		2,026,873 892,704
Total Deductions  Change in Net Position		1,993,268		33,605		892,704		2,919,577
Net Position at Beginning of Year  Net Position End of Year	\$	0	\$	0	\$	0	\$	0



## Statistical Section



## STATISTICAL TABLES

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### Contents

Lontents	
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S 2 – S 13
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source, the income tax.	S 14 – S 17
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S 18 – S 27
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S 28 – S 31
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S 32 – S 41
Sources Note:	

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

## City of Painesville, Ohio

Net Position by Component Last Ten Years (accrual basis of accounting)

	2010	2011	2012	2013
<b>Governmental Activities:</b>				
Net Investment in Capital Assets	\$29,982,485	\$30,387,358	\$33,102,011	\$31,513,541
Restricted	3,246,469	4,044,306	3,724,814	5,438,792
Unrestricted	7,286,446	6,921,791	6,862,608	7,096,616
Total Governmental Activities Net Position	\$40,515,400	\$41,353,455	\$43,689,433	\$44,048,949
<b>Business-type Activities:</b>				
Net Investment in Capital Assets	\$41,322,460	\$44,350,926	\$48,090,083	\$53,612,184
Restricted	0	0	0	0
Unrestricted	28,707,112	28,876,607	32,820,932	28,133,474
Total Business-type Activities Net Position	\$70,029,572	\$73,227,533	\$80,911,015	\$81,745,658
Primary Government:				
Net Investment in Capital Assets	\$71,304,945	\$74,738,284	\$81,192,094	\$85,125,725
Restricted	3,246,469	4,044,306	3,724,814	5,438,792
Unrestricted	35,993,558	35,798,398	39,683,540	35,230,090
Total Primary Government Net Position	\$110,544,972	\$114,580,988	\$124,600,448	\$125,794,607
•				

Source: Finance Director's Office

<sup>\*</sup> Restated

*				*	*	
201	4	2015	2016	2017	2018	2019
\$33,58	4,837	\$35,636,534	\$36,810,050	\$38,776,754	\$40,406,142	\$42,435,366
6,30	9,396	7,102,200	7,672,865	8,054,202	8,987,437	9,530,977
(4,18)	7,406)	(3,309,250)	(3,617,085)	(15,647,961)	(17,105,653)	(9,303,071)
\$35,70	5,827	\$39,429,484	\$40,865,830	\$31,182,995	\$32,287,926	\$42,663,272
\$54,45	5,010	\$54,770,683	\$55,073,798	\$57,658,019	\$60,113,342	\$59,735,075
	0	0	0	0	0	0
20,41	9,355	19,843,074	18,657,959	9,246,793	7,540,927	8,024,933
\$74,87	5,365	\$74,613,757	\$73,731,757	\$66,904,812	\$67,654,269	\$67,760,008
				-		
\$88,04	),847	\$90,407,217	\$91,883,848	\$96,434,773	\$100,519,484	\$102,170,441
6,30	9,396	7,102,200	7,672,865	8,054,202	8,987,437	9,530,977
16,23	1,949	16,533,824	15,040,874	(6,401,168)	(9,564,726)	(1,278,138)
\$110,58	2,192	\$114,043,241	\$114,597,587	\$98,087,807	\$99,942,195	\$110,423,280

## City of Painesville, Ohio

## Changes in Net Position Last Ten Years (accrual basis of accounting)

	2010	2011	2012	2013
Expenses				
Governmental Activities:				
General Government	\$4,594,616	\$5,319,087	\$4,802,387	\$3,739,730
Public Safety	7,029,666	7,418,708	6,830,774	6,887,389
Highways and Streets	2,158,737	1,821,320	3,067,864	2,566,021
Public Health and Welfare	637,876	635,108	559,347	516,688
Culture and Recreation	778,109	792,999	682,194	590,591
Community Environment	525,976	377,113	180,433	314,010
Interest and Fiscal Charges	202,221	167,510	304,756	313,959
Total Governmental Activities Expenses	15,927,201	16,531,845	16,427,755	14,928,388
Business-type Activities:				
Water	4,934,978	4,651,337	5,155,459	5,302,197
Sewer	4,132,446	3,700,750	3,930,761	4,295,486
Electric	24,023,809	24,798,140	20,741,060	22,217,456
Other Enterprise	381,553	563,107	436,918	418,213
Total Business-type Activities Expenses	33,472,786	33,713,334	30,264,198	32,233,352
Total Primary Government Expenses	\$49,399,987	\$50,245,179	\$46,691,953	\$47,161,740
Program Revenues				
Governmental Activities:				
Charges for Services				
General Government	\$1,942,968	\$1,533,460	\$1,861,207	\$1,720,626
Public Safety	658,667	756,827	670,873	587,466
Highways and Streets	35,895	32,842	26,650	19,050
Public Health and Welfare	109,421	119,652	124,596	108,261
Culture and Recreation	12,372	20,456	14,448	12,580
Community Environment	115,077	98,930	665,096	152,640
Operating Grants and Contributions	863,877	883,020	1,363,819	802,599
Capital Grants and Contributions	432,405	1,693,078	2,958,673	1,042,448
Total Governmental Activities Program Revenues	4,170,682	5,138,265	7,685,362	4,445,670

_						
	2014	2015	2016	2017	2018	2019
			*			
	\$3,921,566	\$3,848,049	\$4,277,546	\$4,297,312	\$4,243,338	\$5,554,317
	6,752,510	7,172,546	7,886,075	7,960,151	9,101,205	909,829
	2,637,941	3,189,101	2,625,969	2,806,601	2,850,216	2,943,684
	488,651	491,545	522,594	647,437	606,592	682,216
	618,468	666,284	723,245	763,163	750,338	851,330
	105,322	114,791	119,266	140,834	138,948	209,686
	318,637	303,218	290,744	266,554	257,745	234,477
	14,843,095	15,785,534	16,445,439	16,882,052	17,948,382	11,385,539
	6,117,078	5,542,369	5,746,233	5,229,158	5,308,516	5,944,437
	4,387,215	4,257,321	4,137,233	4,315,748	4,202,467	4,979,247
	24,835,860	24,875,586	27,199,162	27,882,194	30,563,700	30,291,595
	409,740	363,673	1,323,662	318,883	379,284	385,479
	35,749,893	35,038,949	38,406,290	37,745,983	40,453,967	41,600,758
	\$50,592,988	\$50,824,483	\$54,851,729	\$54,628,035	\$58,402,349	\$52,986,297
	\$1,749,663	\$1,446,087	\$1,490,185	\$1,530,658	\$1,645,439	\$1,644,353
	616,933	811,277	681,672	620,251	666,103	636,004
	60,591	67,287	22,686	18,892	15,335	10,819
	110,225	133,515	145,531	157,765	180,385	142,265
	9,232	7,580	15,150	22,560	23,277	23,350
	306,134	482,434	331,328	374,365	316,352	481,075
			<i>'</i>	,		
	876,783	921,812	1,046,834	1,057,201	1,185,541	1,100,244
	1,659,154	1,542,778	62,266	677,076	1,023,476	2,107,142
	5,388,715	5,412,770	3,795,652	4,458,768	5,055,908	6,145,252

(continued)

## City of Painesville, Ohio

# Changes in Net Position Last Ten Years (accrual basis of accounting)

	2010	2011	2012
Business-type Activities:			
Charges for Services			
Water	4,883,093	5,489,308	6,576,748
Sewer	3,104,324	3,473,151	3,746,854
Electric	26,400,302	26,354,842	26,692,992
Other Enterprise	541,495	572,402	570,045
Operating Grants and Contributions	618,902	0	0
Capital Grants and Contributions	0	2,364,576	1,324,655
Total Business-type Activities Program Revenues	35,548,116	38,254,279	38,911,294
Total Primary Government Program Revenues	39,718,798	43,392,544	46,596,656
Net (Expense)/Revenue			
Governmental Activities	(11,756,519)	(11,393,580)	(8,742,393)
Business-type Activities	2,075,330	4,540,945	8,647,096
Total Primary Government Net (Expense)/Revenue	(\$9,681,189)	(\$6,852,635)	(\$95,297)
General Revenues and Other Changes in Net Position			
Governmental Activities:			
Property Taxes	\$1,168,067	\$1,175,475	\$1,185,735
Municipal Income Taxes	7,157,251	7,167,242	7,519,822
Other Local Taxes	13,305	6,400	0
Intergovernmental, Unrestricted	1,605,729	1,871,767	1,086,944
Investment Earnings	451,850	539,269	173,022
Miscellaneous	762,245	324,107	144,224
Transfers	752,891	1,253,475	968,624
Total Governmental Activities	11,911,338	12,337,735	11,078,371
Business-type Activities:			
Investment Earnings	14,007	(89,509)	5,010
Transfers	(752,891)	(1,253,475)	(968,624)
Total Business-type Activities	(738,884)	(1,342,984)	(963,614)
Total Primary Government	\$11,172,454	\$10,994,751	\$10,114,757
Change in Net Position			
Governmental Activities	\$154,819	\$944,155	\$2,335,978
Business-type Activities	1,336,446	3,197,961	7,683,482
Total Primary Government Change in Net Position	\$1,491,265	\$4,142,116	\$10,019,460
,	. , , ,	. , , ,	. , . ,

Source: Finance Director's Office

2013	2014	2015	2016	2017	2018	2019
6,307,635	6,209,116	5,956,836	6,224,784	6,215,373	6,170,021	6,159,416
3,985,434	3,706,993	3,822,411	3,842,638	4,000,567	4,135,229	4,362,653
23,082,430	26,107,694	25,264,720	27,174,232	27,301,029	31,071,723	30,411,943
479,933	522,492	510,942	555,030	618,165	618,113	490,033
7,154	128,071	3,136	0	0	0	0
584	146	58,539	294,500	0	0	1,117,761
33,863,170	36,674,512	35,616,584	38,091,184	38,135,134	41,995,086	42,541,806
38,308,840	42,063,227	41,029,354	41,886,836	42,593,902	47,050,994	48,687,058
(10,482,718)	(9,454,380)	(10,372,764)	(12,649,787)	(12,423,284)	(12,892,474)	(5,240,287)
1,629,818	924,619	577,635	(315,106)	389,151	1,541,119	941,048
(\$8,852,900)	(\$8,529,761)	(\$9,795,129)	(\$12,964,893)	(\$12,034,133)	(\$11,351,355)	(\$4,299,239)
\$1,144,755	\$1,966,322	\$2,215,786	\$2,214,980	\$2,318,191	\$2,364,159	\$2,665,543
7,721,126	7,900,150	9,190,538	9,448,284	9,426,872	8,645,785	9,123,409
0	0	0	0	0	0	0
875,970	847,630	881,985	840,902	822,685	952,903	1,073,810
47,643	177,819	318,260	347,822	488,373	693,122	1,306,600
256,805	284,727	649,609	667,251	638,094	361,385	610,962
795,935	1,118,310	839,243	566,894	757,012	791,662	835,309
10,842,234	12,294,958	14,095,421	14,086,133	14,451,227	13,809,016	15,615,633
760	0	0	0	0	0	0
(795,935)	(1,118,310)	(839,243)	(566,894)	(757,012)	(791,662)	(835,309)
(795,175)	(1,118,310)	(839,243)	(566,894)	(757,012)	(791,662)	(835,309)
\$10,047,059	\$11,176,648	\$13,256,178	\$13,519,239	\$13,694,215	\$13,017,354	\$14,780,324
\$359,516	\$2,840,578	\$3,722,657	\$1,436,346	\$2,027,943	\$916,542	\$10,375,346
834,643	(193,691)	(261,608)	(882,000)	(367,861)	749,457	105,739
\$1,194,159	\$2,646,887	\$3,461,049	\$554,346	\$1,660,082	\$1,665,999	\$10,481,085

## City of Painesville, Ohio

Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2010	2011	2012	2012
	2010	2011	2012	2013
General Fund				
Nonspendable	\$0	\$996,297	\$1,005,381	\$1,012,204
Restricted	0	0	0	0
Committed	0	0	0	0
Assigned	0	416,777	742,007	756,351
Unassigned	0	5,733,751	5,698,670	5,950,964
Reserved	520,398	0	0	0
Unreserved	6,065,354	0	0	0
Total General Fund	6,585,752	7,146,825	7,446,058	7,719,519
All Other Governmental Funds				
Nonspendable	0	1,108,205	1,115,415	1,126,574
Restricted	0	3,161,485	7,717,818	4,827,946
Committed	0	1,359,464	1,090,045	1,140,484
Assigned	0	0	0	0
Unassigned	0	(1,826,088)	(1,870,841)	(129,977)
Reserved	1,974,139	0	0	0
Unreserved, Undesignated,				
Reported in:				
Special Revenue Funds	1,204,465	0	0	0
Capital Projects Funds	(1,173,006)	0	0	0
Permanent Fund	236,087	0	0	0
Total All Other Governmental Funds	2,241,685	3,803,066	8,052,437	6,965,027
Total Governmental Funds	\$8,827,437	\$10,949,891	\$15,498,495	\$14,684,546

Source: Finance Director's Office

Note: The City implemented GASB 54 in 2011 which established new fund balance classifications for governmental funds.

<sup>\*</sup> Restated

	*				
2019	2018	2017	2016	2015	2014
\$884,051	\$886,154	\$875,763	\$868,584	\$877,739	\$876,065
7,206	7,206	0	0	0	0
10,931	10,931	10,931	11,931	0	0
1,734,457	1,277,058	756,999	926,069	1,091,861	923,785
5,923,562	5,338,589	5,903,284	5,801,917	6,216,145	5,764,760
0	0	0	0	0	0
0	0	0	0	0	0
8,560,207	7,519,938	7,546,977	7,608,501	8,185,745	7,564,610
1,206,703	1,193,253	1,170,344	1,175,425	1,146,021	1,279,005
7,910,091	7,547,035	6,564,682	6,192,754	5,598,192	4,663,014
2,296,269	2,414,072	2,635,021	2,081,797	1,702,514	1,436,758
0	0	0	0	0	0
0	0	0	0	(15,740)	(60,716)
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
11,413,063	11,154,360	10,370,047	9,449,976	8,430,987	7,318,061
\$19,973,270	\$18,674,298	\$17,917,024	\$17,058,477	\$16,616,732	\$14,882,671

# Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2010	2011	2012	2013
Revenues:				
Taxes	\$8,330,535	\$8,335,086	\$8,705,017	\$8,778,000
Intergovernmental Revenues	2,860,371	5,328,950	4,200,293	2,694,920
Charges for Services	801,465	834,222	777,772	672,887
Licenses, Permits and Inspection Fees	303,800	296,994	450,655	337,067
Investment Earnings	442,524	562,484	166,025	49,611
Special Assessments	89,140	92,547	115,843	76,294
Fines and Forfeitures	1,227,158	1,257,805	1,377,753	1,416,206
All Other Revenue	1,337,779	439,886	519,586	462,724
Total Revenue	15,392,772	17,147,974	16,312,944	14,487,709
<b>Expenditures:</b>				
Current:				
General Government	4,515,245	4,657,111	5,777,433	3,558,335
Public Safety	7,178,506	7,135,751	6,694,103	6,660,415
Highways and Streets	1,880,062	2,345,029	3,550,420	5,882,834
Public Health and Welfare	618,599	619,796	528,871	494,241
Culture and Recreation	712,688	725,325	619,372	538,577
Community Environment	509,372	363,544	201,364	309,105
Capital Outlay	1,702,801	1,101,883	616,881	820,402
Debt Service:				
Principal Retirement	399,072	346,102	1,796,045	1,336,673
Interest and Fiscal Charges	205,692	161,423	311,643	268,510
Total Expenditures	17,722,037	17,455,964	20,096,132	19,869,092
Excess (Deficiency) of Revenues				
Over Expenditures	(2,329,265)	(307,990)	(3,783,188)	(5,381,383)

2014	2015	2016	2017	2018	2019
\$9,912,425	\$11,411,537	\$10,950,272	\$11,203,877	\$10,707,047	\$12,054,906
3,369,400	3,363,173	1,956,828	2,467,808	2,834,399	4,057,877
678,643	823,641	731,184	779,986	756,546	869,599
476,660	551,881	502,156	549,998	474,497	439,661
147,622	373,424	308,897	448,358	692,761	1,317,066
91,321	205,700	112,284	96,820	85,015	98,853
1,428,419	1,314,000	1,374,157	1,425,667	1,543,578	1,540,151
519,613	649,609	669,658	638,744	365,100	613,277
16,624,103	18,692,965	16,605,436	17,611,258	17,458,943	20,991,390
3,785,221 6,591,728 4,394,199 480,801 574,406	3,788,515 7,115,031 4,180,040 489,786 634,046	4,211,050 6,971,484 2,703,940 493,012 644,296	4,012,316 7,367,209 3,045,926 539,169 613,505	3,926,735 7,789,590 3,079,358 534,050 643,694	4,479,276 8,681,233 3,355,673 547,858 654,457
113,556 1,493,091	112,913 612,219	120,000 621,855	121,553 726,411	127,541 945,078	185,362 1,288,948
1,292,115	1,753,434	1,737,466	1,505,048	1,245,033	1,077,215
327,143	311,109	299,911	278,970	264,282	261,442
19,052,260	18,997,093	17,803,014	18,210,107	18,555,361	20,531,464
					20,531,464 459,926 (continued

# Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2010	2011	2012	2013
Other Financing Sources (Uses):				
Sale of Capital Assets	9,169	0	758	30,322
Other Financing Sources - Capital Leases	0	0	0	0
Ohio Public Works Commission Loan	0	0	0	840,030
General Obligation Bonds Issued	0	0	5,485,000	1,917,000
Premium on Debt Issuance	0	0	156,564	0
Long Term Note Issuance	0	1,440,751	1,190,481	1,031,876
Insurance Proceeds	0	5,513	607,425	3,482
Transfers In	1,682,167	1,698,475	1,734,524	1,628,935
Transfers Out	(969,276)	(595,000)	(845,900)	(883,000)
<b>Total Other Financing Sources (Uses)</b>	722,060	2,549,739	8,328,852	4,568,645
<b>Net Change in Fund Balance</b>	(\$1,607,205)	\$2,241,749	\$4,545,664	(\$812,738)
Debt Service as a Percentage of Noncapital Expenditures	4.05%	3.25%	13.32%	11.00%

2014	2015	2016	2017	2018	2019
10	19,401	46,487	19,231	646	776
147,000	111,000	125,000	0	0	0
358,135	8,180	2,553	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
1,205,271	1,060,365	898,389	696,153	535,917	0
0	0	0	0	337,078	2,961
3,218,310	3,015,243	3,141,894	3,042,012	2,170,222	2,250,309
(2,150,000)	(2,176,000)	(2,575,000)	(2,300,000)	(1,378,560)	(1,415,000)
2,778,726	2,038,189	1,639,323	1,457,396	1,665,303	839,046
\$350,569	\$1,734,061	\$441,745	\$858,547	\$568,885	\$1,298,972
11.13%	12.98%	12.90%	11.74%	9.59%	7.74%

Income Tax Revenues by Source, Governmental Funds Last Ten Years

Tax year	2010	2011	2012	2013	2014
Income Tax Rate	2.00%	2.00%	2.00%	2.00%	2.00%
Estimated Personal Income	\$694,975,575	\$780,798,456	\$788,821,699	\$850,247,106	\$866,328,046
Total Tax Collected	\$6,968,103	\$6,959,790	\$7,230,012	\$6,870,545	\$7,955,171
Income Tax Receipts					
Withholding	5,685,972	5,679,189	5,899,690	5,606,364	6,491,419
Percentage	81.6%	81.6%	81.6%	81.6%	81.6%
Corporate	634,097	633,341	657,931	625,220	723,921
Percentage	9.1%	9.1%	9.1%	9.1%	9.1%
Individuals	648,034	647,260	672,391	638,961	739,831
Percentage	9.3%	9.3%	9.3%	9.3%	9.3%

Source: City Income Tax Department

Collection amounts are cash basis and represent only collections due in the current collection year.

2015	2016	2017	2018	2019
2.00%	2.00%	2.00%	2.00%	2.00%
\$873,158,400	\$905,602,368	\$840,817,740	\$924,914,752	\$1,021,884,976
\$8,737,608	\$8,982,680	\$8,460,238	\$8,308,548	\$8,457,798
7,129,887	6,476,511	6,226,735	6,156,635	6,284,144
66.1%	72.1%	73.6%	74.1%	74.3%
795,122	1,338,421	1,285,956	1,204,739	1,243,296
21.9%	14.9%	15.2%	14.5%	14.7%
812,599	1,167,748	947,547	947,174	930,358
12.0%	13.0%	11.2%	11.4%	11.0%



# City of Painesville

## Income Tax Collections Current Year and Nine Years Ago

		Calendar Year 2019					
		Local					
	Number	Percent of	Taxable	Percent of			
Income Level	of Filers	Total	Income	Income			
\$0 - \$19,999	1,934	37.42%	\$23,674,326	9.80%			
20,000 - 49,999	1,563	30.23%	56,968,741	23.58%			
50,000 - 74,999	679	13.14%	48,875,932	20.23%			
75,000 - 99,999	498	9.63%	41,539,574	17.19%			
Over 100,000	495	9.58%	70,568,762	29.20%			
Total	5,169	100.00%	\$241,627,335	100.00%			
Local Taxes Paid by Res	sidents		Tax Dollars				
Taxes Paid to Painesville	e		\$1,114,139				
Taxes Credited to Other	Municipalities		426,794				
	_		\$1,540,933				

#### Calendar Year 2010

Carcindar 1 car 2010				
		Local		
Number	Percent of	Taxable	Percent of	
of Filers	Total	Income	Income	
2,027	44.14%	\$12,128,980	8.11%	
1,469	31.99%	49,230,897	32.92%	
622	13.55%	38,014,609	25.42%	
280	6.10%	24,072,955	16.10%	
194	4.22%	26,113,328	17.45%	
4,592	100.00%	\$149,560,769	100.00%	
lents		Tax Dollars		
		\$686,573		
Iunicipalities		417,666		
		\$1 104 239		
	of Filers  2,027 1,469 622 280 194 4,592	Number of Filers         Percent of Total           2,027         44.14%           1,469         31.99%           622         13.55%           280         6.10%           194         4.22%           4,592         100.00%	Number of Filers         Percent of Total         Local Taxable Income           2,027         44.14%         \$12,128,980           1,469         31.99%         49,230,897           622         13.55%         38,014,609           280         6.10%         24,072,955           194         4.22%         26,113,328           4,592         100.00%         \$149,560,769    Tax Dollars  \$686,573	

### Ratios of Outstanding Debt By Type Last Ten Years

	2010	2011	2012	2013
Governmental Activities (1)				
General Obligation Bonds	\$1,700,000	\$1,565,000	\$7,116,564	\$8,930,736
Special Assessment Bonds	340,000	325,000	310,000	290,000
Ohio Public Works Commission Loan Payable	83,131	78,241	73,351	908,491
Long-Term Notes Payable	0	1,440,751	1,065,481	960,876
Construction Loan Payable	381,978	324,854	265,276	203,139
Capital Leases	414,816	280,728	219,902	201,737
<b>Business-type Activities</b> (1)				
Mortgage Revenue Bonds Payable	\$2,072,304	\$1,908,438	\$1,334,040	\$1,050,236
General Obligation Bonds Payable	2,540,000	2,025,000	1,500,000	1,250,000
Ohio Water Development Authority Loan Payable	4,281,356	4,282,382	4,072,160	3,853,679
Ohio Public Works Commission Loan Payable	361,516	258,111	154,706	111,301
Long-Term Notes Payable	0	1,754,179	1,535,519	1,339,124
Capital Leases	3,738,838	3,540,782	3,360,319	3,548,506
Total Primary Government	\$15,913,939	\$17,783,466	\$21,007,318	\$22,647,825
Population (2)				
City of Painesville	19,563	19,563	19,549	19,563
Outstanding Debt Per Capita	\$813	\$909	\$1,075	\$1,158
Income (3)				
Personal (in thousands)	\$694,976	\$780,798	\$788,822	\$850,247
Percentage of Personal Income	2.29%	2.28%	2.66%	2.66%

#### **Sources:**

- (1) Source: Finance Director's Office
- (2) US Bureau of Census, Population Division
- (3) US Department of Commerce, Bureau of Economic Analysis
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation

2014	2015	2016	2017	2018	2019
2011					2017
\$8,750,908	\$8,373,080	\$7,953,252	\$7,526,424	\$7,091,596	\$6,644,768
270,000	250,000	230,000	210,000	190,000	165,000
1,261,736	1,265,026	1,262,689	1,209,443	1,156,197	1,102,951
1,205,271	1,060,365	898,389	696,153	535,917	0
135,547	69,193	0	0	0	0
281,980	306,061	260,043	145,630	96,996	72,944
\$795,089	\$536,294	\$275,899	\$0	\$0	\$0
0	0	1,865,000	1,790,000	1,715,000	1,640,000
3,708,874	3,882,369	3,929,625	5,815,830	7,936,226	16,221,502
67,896	24,587	22,539	20,491	18,443	16,389
2,254,729	1,799,635	1,351,611	903,847	464,083	0
3,301,087	3,044,934	2,779,149	2,503,526	2,217,666	1,996,863
¢22 022 117	\$20 <i>C</i> 11 <i>E</i> 44	¢20,929,10 <i>6</i>	¢20.921.244	¢21,422,124	Φ <b>27</b> 9.60 417
\$22,033,117	\$20,611,544	\$20,828,196	\$20,821,344	\$21,422,124	\$27,860,417
19,933	10.940	10 776	10.562	20,192	20,144
,	19,840	19,776	19,563		· ·
\$1,105	\$1,039	\$1,053	\$1,064	\$1,061	\$1,383
\$866,328	\$873,158	\$905,602	\$840,818	\$924,915	\$1,021,885
2.54%	2.36%	2.30%	2.48%	2.32%	2.73%
2.5470	2.50/0	2.30/0	2.70/0	2.32/0	2.13/0

### Ratios of General Bonded Debt Outstanding Last Ten Years

Year	2010	2011	2012	2013
Population (1)	19,563	19,563	19,549	19,563
Personal Income (2)	\$694,975,575	\$780,798,456	\$788,821,699	\$850,247,106
General Bonded Debt General Obligation Bonds	\$4,240,000	\$3,590,000	\$8,616,564	\$10,180,736
Resources Available to Pay Principal	\$95,541	\$160,845	\$102,737	\$161,951
Net General Bonded Debt	\$4,144,459	\$3,429,155	\$8,513,827	\$10,018,785
Ratio of Net Bonded Debt to Personal Income	0.60%	0.44%	1.08%	1.18%
Net Bonded Debt per Capita	\$211.85	\$175.29	\$435.51	\$512.13

#### **Sources:**

- (1) U.S. Bureau of Census of Population
- (2) U.S. Department of Commerce, Bureau of Economic Analysis information is only available through 2018, for the presentation of 2019 statistics, the City is using the latest information available.
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation.

2014	2015	2016	2017	2018	2019
19,933	19,840	19,776	19,563	20,192	20,144
\$866,328,046	\$873,158,400	\$905,602,368	\$840,817,740	\$924,914,752	\$1,021,884,976
Ф0.750.000	Ф0 272 000	Φ0.010.070	Φ0 21 6 424	Φ0.006.706	ФО <b>2</b> 04 <b>7</b> 60
\$8,750,908	\$8,373,080	\$9,818,252	\$9,316,424	\$8,806,596	\$8,284,768
\$121,648	\$182,798	\$243,667	\$304,935	\$357,923	\$416,514
\$8,629,260	\$8,190,282	\$9,574,585	\$9,011,489	\$8,448,673	\$7,868,254
1.00%	0.94%	1.06%	1.07%	0.91%	0.77%
\$432.91	\$412.82	\$484.15	\$460.64	\$418.42	\$390.60



Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2019

Jurisdiction	Gross Debt Outstanding	Percentage Applicable to the City of Painesville	Amount Applicable to the City of Painesville
Direct:			
City of Painesville	\$7,985,663	100.00%	\$7,985,663
Overlapping:			
Painesville City School District	26,014,923	100.00%	26,014,923
Auburn Career Center	4,815,000	9.56%	460,314
Lakeland Career Center	82,236,013	3.76%	3,092,074
Riverside Schools	38,258,905	4.59%	1,756,084
Lake County	7,395,000	3.76%	278,052
		Subtotal	31,601,447
		Total	\$39,587,110

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the total assessed valuation of the political subdivision.

Source: Lake County

Debt Limitations Last Ten Years

Collection Year	2010	2011	2012	2013
Total Debt				
Net Assessed Valuation	\$256,194,750	\$251,049,200	\$252,866,440	\$218,554,660
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%
Legal Debt Limitation (\$) (1)	26,900,449	26,360,166	26,550,976	22,948,239
City Debt Outstanding (2)	4,939,766	4,887,591	4,955,121	4,939,613
Less: Applicable Debt Service Fund Amounts	(95,541)	(160,845)	(102,737)	(161,951)
Net Indebtedness Subject to Limitation	4,844,225	4,726,746	4,852,384	4,777,662
Overall Legal Debt Margin	\$22,056,224	\$21,633,420	\$21,698,592	\$18,170,577
Debt Margin as a Percentage of Debt Limit	81.99%	82.07%	81.72%	79.18%
Unvoted Debt				
Net Assessed Valuation	\$256,194,750	\$251,049,200	\$252,866,440	\$218,554,660
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%
Legal Debt Limitation (\$) (1)	14,090,711	13,807,706	13,907,654	12,020,506
City Debt Outstanding (2)	0	0	0	0
Less: Applicable Debt Service Fund Amounts	(95,541)	(160,845)	(102,737)	(161,951)
Net Indebtedness Subject to Limitation	(95,541)	(160,845)	(102,737)	(161,951)
Overall Legal Debt Margin	\$14,186,252	\$13,968,551	\$14,010,391	\$12,182,457

<sup>(1)</sup> Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.

Source: City Auditor's / Finance Director's Office

<sup>(2)</sup> City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only. Enterprise Debt is not considered in the computation of the Legal Debt Margin.

2014	2015	2016	2017	2018	2019
\$219,194,440	\$218,983,000	\$220,674,620	\$221,250,540	\$222,787,360	\$243,528,100
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
23,015,416	22,993,215	23,170,835	23,231,307	23,392,673	25,570,451
4,612,251	4,311,426	3,916,432	3,405,783	2,994,913	2,508,311
(121,648)	(182,798)	(243,667)	(304,935)	(357,923)	(416,514)
4,490,603	4,128,628	3,672,765	3,100,848	2,636,990	2,091,797
\$18,524,813	\$18,864,587	\$19,498,070	\$20,130,459	\$20,755,683	\$23,478,654
80.49%	82.04%	84.15%	86.65%	88.73%	91.82%
\$219,194,440	\$218,983,000	\$220,674,620	\$221,250,540	\$222,787,360	\$243,528,100
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
12,055,694	12,044,065	12,137,104	12,168,780	12,253,305	13,394,046
0	0	0	0	0	0
(121,648)	(182,798)	(243,667)	(304,935)	(357,923)	(416,514)
(121,648)	(182,798)	(243,667)	(304,935)	(357,923)	(416,514)
\$12,177,342	\$12,226,863	\$12,380,771	\$12,473,715	\$12,611,228	\$13,810,560

### Pledged Revenue Coverage Last Ten Years

	2010	2011	2012	2013
Special Assessment Bonds (1)				
Special Assessment Collections	\$89,140	\$57,402	\$77,616	\$56,832
Debt Service				
Principal	15,000	15,000	15,000	20,000
Interest	17,638	16,926	16,212	15,500
Coverage	2.73	1.80	2.49	1.60

<sup>(1)</sup> The special assessment bonds were issued for improvements to the Renaissance Parkway area.

2014	2015	2016	2017	2018	2019
\$78,213	\$56,770	\$56,719	\$57,090	\$57,179	\$90,682
20,000	20,000	20,000	20,000	20,000	25,000
14,500	13,500	12,500	11,500	10,500	9,500
2.27	1.69	1.75	1.81	1.87	2.63

### Demographic and Economic Statistics Last Ten Years

Calendar Year	2010	2011	2012	2013
<b>Population</b> (1)				
City of Painesville	19,563	19,563	19,549	19,563
Lake County	236,775	230,041	229,582	230,041
<b>Income</b> (2) (a)				
Total Personal (in thousands)	\$694,976	\$780,798	\$788,822	\$850,247
Per Capita	\$35,525	\$39,912	\$40,351	\$43,462
Unemployment Rate (3)				
Federal	9.0%	8.5%	7.8%	6.7%
State	9.0%	8.6%	6.7%	6.5%
Lake County	8.1%	8.4%	6.4%	7.9%
Civilian Work Force Estimates (3)				
State	5,908,000	5,897,600	5,740,900	5,765,000
Lake County	133,900	133,600	126,800	126,500

#### **Sources:**

- (1) US Bureau of Census of Population
- (2) U.S. Department of Commerce, Bureau of Economic Analysis information is only available through 2018, for the presentation of 2019 statistics, the City is using the latest information available.
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation
- (3) State Department of Labor Statistics

2014	2015	2016	2017	2018	2019
19,933	19,840	19,776	19,563	20,192	20,144
229,245	229,245	228,614	230,041	230,117	230,149
\$866,328	\$873,158	\$905,602	\$840,818	\$924,915	\$1,021,885
\$43,462	\$44,010	\$45,793	\$42,980	\$45,806	\$50,729
<b>5</b> 60/	4.007	4.007	4.10/	2.00/	2.50/
5.6%	4.8%	4.9%	4.1%	3.9%	3.5%
4.8%	4.6%	4.9%	4.1%	4.6%	4.1%
6.2%	3.7%	4.8%	4.4%	4.6%	4.3%
5 729 000	5 602 000	5 697 000	5 790 000	5 757 507	5 011 000
5,738,000	5,693,000	5,687,000	5,780,000	5,757,507	5,811,800
126,800	121,600	122,200	123,935	125,600	126,784



## Principal Employers Current Year and Nine Years Ago

		2019		
Employer	Nature of Business	Number of Employees	Rank	Percentage of Total Employment
County of Lake	Government	976	1	16.74%
Fasson Division/Avery International Corp.	Manufacturing	548	2	9.40%
Painesville City Schools	Education	415	3	7.12%
The City of Painesville	Government	263	4	4.51%
Lake Erie College	Education	255	5	4.37%
Aero Fluid Products, Inc.	Manufacturing	169	6	2.90%
Cintas	Service	151	7	2.59%
Mar-Bal Corporation	Manufacturing	118	8	2.02%
Eckart America	Manufacturing	105	9	1.80%
Yokohama Industries Americas Ohio	Manufacturing	56	10	0.96%
Total		3,056		
Total Employment within the City		5,829		

		2010		
				Percentage
		Number of		of Total
Employer	Nature of Business	Employees	Rank	Employment
County of Lake	Government	1,264	1	N/A
Fasson Division/Avery Intern'l Corp.	Manufacturing	600	2	N/A
Painesville City Schools	Education	450	3	N/A
The City of Painesville	Government	284	4	N/A
Lake Erie College	Education	275	5	N/A
Core Systems	Manufacturing	243	6	N/A
AeroControlex Group, Inc.	Manufacturing	155	7	N/A
Cintas	Service	119	8	N/A
Eckart America	Manufacturing	109	9	N/A
SAS Rubber Div. Mohawk Rubber Co.	Manufacturing	87	10	N/A
		3,586		
Total Employment within the City		N/A		

### **Source:**

Compiled by City of Painesville Finance Department

Full Time Equivalent Employees by Function Last Ten Years

	2010	2011	2012	2013	2014
<b>Governmental Activities</b>					
General Government					
Finance	7.00	7.00	7.00	6.00	6.00
Judicial	20.00	19.00	19.00	19.00	17.00
Administration	47.00	47.00	44.00	43.00	43.00
Maintenance	1.00	1.00	1.00	1.00	1.00
Public Safety					
Police	43.00	42.00	41.00	41.00	42.00
Fire	28.00	27.00	27.00	27.00	26.00
Public Works					
Public Works	17.00	16.00	15.00	15.00	16.00
Public Health and Welfare					
Cemeteries	5.00	5.00	4.00	4.00	4.00
Culture and Recreation					
Parks - Recreation	7.00	7.00	6.00	6.00	6.00
<b>Business-Type Activities</b>					
Utilities					
Water	21.00	20.00	19.00	20.00	21.00
Sewer	17.00	17.00	17.00	17.00	17.00
Electric	64.00	62.00	62.00	56.00	56.00
Off Street Parking	1.00	1.00	1.00	1.00	1.00
Total Employees	278.00	271.00	263.00	256.00	256.00

Method: 1.00 for each full-time, 0.50 for each part-time and 0.25 for each seasonal employee

2015	2016	2017	2018	2019
6.00	6.00	5.50	5.50	5.50
20.00	20.00	20.00	20.00	20.00
42.00	42.00	42.00	42.00	42.00
1.00	1.00	1.00	1.00	1.00
42.00	42.00	42.00	44.00	44.00
26.00	26.00	26.00	26.00	27.00
15.00	16.00	16.00	17.00	17.00
4.00	4.00	4.00	5.00	5.00
6.00	6.00	6.00	6.00	6.00
20.00	21.00	21.00	21.00	21.00
17.00	16.00	16.00	14.00	14.00
56.00	56.00	56.00	47.00	45.00
1.00	0.00	0.00	0.00	0.00
256.00	256.00	255.50	248.50	247.50

#### Operating Indicators by Function Last Ten Years

	2010	2011	2012
<b>Governmental Activities</b>			
General Government			
Court			
Number of Probation Cases	1,968	1,683	1,658
Number of Traffic Cases	9,086	8,550	9,573
Licenses and Permits			
Number of Building Permits - Residential	531	508	329
Number of Building Permits - Commercial & Industrial	132	106	148
Number of Building Inspections - Residential	1,866	2,200	1,660
Number of Building Inspections - Commercial	954	543	1,588
Public Safety			
Police			
Number of Citations Issued	2,430	1,878	1,513
Number of Arrests	1,411	1,232	1,378
Number of Accidents	564	579	562
Fire			
Number of Fire Calls	119	104	104
Number of EMS Runs	2,659	2,686	2,661
Number of Inspections	624	625	493
Highways and Streets			
Public Works			
Number of Streets Resurfaced	7	2	0
Public Health and Welfare			
Cemeteries			
Number of Burials	183	197	192
Number of Cemeteries	2	2	2
Culture and Recreation			
Parks - Recreation			
Program Attendance	40,429	39,929	42,350
Number of Park Visitations	139,050	135,000	142,000

2019	2018	2017	2016	2015	2014	2013
1,10	1,385	1,164	1,279	1,213	1,349	1,524
9,15	10,612	10,166	9,197	8,787	9,763	9,694
29	292	399	275	262	352	372
4	43	83	29	48	74	115
1,53	1,532	2,682	1,547	1,062	819	834
36	360	756	247	237	1,233	1,949
1,93	1,473	1,466	2,002	1,139	2,025	1,613
1,19	1,006	998	2,853	1,119	650	1,252
40	454	419	482	487	415	442
6	72	69	92	96	92	76
2,77	2,764	2,865	2,899	2,736	2,630	2,594
53	618	610	1,002	979	477	606
	4	9	10	4	3	1
16	166	212	181	189	169	188
	2	2	2	2	2	2
50,00	50,000	49,300	48,500	48,190	40,500	41,525
162,00	162,000	160,000	155,000	152,000	147,500	155,000

(Continued)

#### Operating Indicators by Function Last Ten Years

	2010	2011	2012
<b>Business-Type Activities</b>			
Water			
Number of Service Connections	10,254	10,316	10,380
Water Main Breaks	55	34	50
Daily Average Consumption (thousands of gallons)	3,590	3,440	3,410
Peak Daily Consumption (thousands of gallons)	4,667	5,208	6,098
Storage Capacity (thousands of gallons)	4,053	4,053	4,053
Sewer			
Daily Average Sewage Treatment (thousands of gallons)	2.75	4.11	3.33
Electric			
Number of Service Connections	12,041	12,038	12,032
Average Daily Generation in Kilowatt Hours	252,084	247,814	79,714
Peak Load in Kilowatts	54,000	55,500	57,400
Off Street Parking			
Number of Parking Garage Spaces (1)	502	502	502
Number of Vogue Lot Spaces	60	60	60
Number of Sterling Lot Spaces	101	101	101
Storm Water Drainage			
Number of Billings	6,095	6,095	7,103

<sup>(1)</sup> The parking garage was demolished in 2016.

2013	2014	2015	2016	2017	2018	2019
10,454	10,536	10,602	10,661	10,767	10,832	10,943
44	43	42	35	39	44	52
3,059	3,100	3,319	3,064	3,093	3,069	2,992
4,450	4,051	6,246	5,140	4,821	4,904	4,428
4,053	4,053	4,053	4,053	4,053	4,053	4,053
3.29	3.30	3.12	3.16	3.27	3.44	3.35
12,231	12,240	12,273	12,305	12,360	12,417	12,442
41,115	16,983	18,939	21,257	10,235	10,469	8,434
54,500	50,600	51,300	54,100	49,000	53,900	50,700
502	502	475	0	0	0	0
60	60	60	60	60	60	60
101	101	101	101	101	101	101
7,605	7,631	7,655	7,727	7,762	7,804	7,804

#### Capital Asset Statistics by Function Last Ten Years

	2010	2011	2012	2013
<b>Governmental Activities</b>				
General Government				
Public Land and Buildings				
Land (acres)	0.95	0.95	0.95	0.95
Buildings	7	7	7	7
Public Safety				
Police				
Stations	1	1	1	1
Vehicles	18	18	20	21
Fire				
Stations	1	1	1	1
Vehicles	13	13	13	14
Public Works				
Street				
Streets (lane miles)	58	59	59	59
Street Lights	1,571	1,571	1,571	1,571
Traffic Signals	116	116	116	116
Vehicles	28	28	27	27
Culture and Recreation				
Recreation/Seniors				
Land (acres)	125.32	125.32	140.51	140.51
Buildings	1	1	1	1
Parks	14	14	15	15
Playgrounds	8	8	11	11
Tennis Courts	2	2	2	2
Baseball/Softball Diamonds	9	9	9	9
Soccer Fields	1	1	0	0

2014	2015	2016	2017	2018	2019
0.95	0.95	0.95	0.95	0.95	0.95
7	7	7	7	7	7
1	1	1	1	1	1
25	24	21	21	21	21
1	1	1	1	1	1
13	13	14	14	14	14
50	50	<b>5</b> 0	50	50	50
59	59	59 1.571	59 1.571	59 1.571	59
1,571	1,571	1,571	1,571	1,571	1,571
116	116	116	116	116	116
27	29	29	30	30	30
140.51	150.51	150.51	150.10	150.10	150.10
1	1	1	1	1	1
15	15	15	13	13	13
11	11	10	10	10	10
2	2	0	0	0	0
9	9	9	9	9	9
0	0	0	0	0	0

(Continued)

#### Capital Asset Statistics by Function Last Ten Years

	2010	2011	2012	2013
<b>Business-Type Activities</b>				
Utilities				
Water				
Waterlines (Miles)	132.6	132.7	132.9	133.1
Pump Stations	7	7	7	7
Number of Hydrants	1,803	1,805	1,813	1,839
Sewer				
Sewer lines (Miles)	50	50	50	50
Lift Stations	7	7	8	8
Electric				
Lines (Miles)	220	220	220	222
Off Street Parking				
<b>Buildings and Improvements</b>	1	1	1	1
Storm Water Drainage				
Storm Drains (Miles)	37	38	38	38
Number of Catch Basins	2,900	2,902	2,902	2,902
Treatment Capacity				
(thousands of gallons)	28,000	28,000	28,000	28,000

2014	2015	2016	2017	2018	2019
138.6	139.4	140.0	141.1	142.0	142.6
7	7	7	7	7	7
1,866	1,875	1,880	1,900	1,902	1,914
50	50	50	50	57	57
8	8	8	8	8	8
222	222	222	222	222	222
1	1	0	0	0	0
38	38	38	38	38	38
2,902	2,904	2,904	2,904	2,904	2,904
28,000	28,000	28,000	28,000	28,000	28,000





#### **CITY OF PAINESVILLE**

#### **LAKE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 9, 2020