

# VINTON COUNTY FAMILY & CHILDREN FIRST COUNCIL VINTON COUNTY

# **REGULAR AUDIT**

For the Years Ended December 31, 2018 and 2017 Fiscal Years Audited Under GAGAS: 2018 and 2017



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Council Members Vinton County Family and Children First Council 30975 Industrial Park Dr. P. O. Box 305 McArthur, Ohio 45651

We have reviewed the *Independent Auditor's Report* of the Vinton County Family and Children First Council, Vinton County, prepared by BHM CPA Group, Inc., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Vinton County Family and Children First Council is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

September 3, 2019



# VINTON COUNTY FAMILY & CHILDREN FIRST COUNCIL VINTON COUNTY

Basic Financial Statements For the Fiscal Years Ended December 31, 2018 and 2017 Table of Contents

TITLE	<u>PAGE</u>
Independent Auditor's Report	1
Basic Financial Statements:	
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) – All Governmental Fund Types For the Fiscal Year Ended December 31, 2018	3
Notes to the Basic Financial Statements For the Fiscal Year Ended December 31, 2018	4
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) – All Governmental Fund Types For the Fiscal Year Ended December 31, 2017	10
Notes to the Basic Financial Statements For the Fiscal Year Ended December 31, 2017	11
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	17
Schedule of Findings	19





#### INDEPENDENT AUDITOR'S REPORT

Vinton County Family & Children First Council Vinton County PO Box 305 McArthur, Ohio 45651

To the Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Vinton County Family & Children First Council, Vinton County, Ohio (the Council) as of and for the years ended December 31, 2018 and 2017.

# Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Council's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Council's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Vinton County Family & Children First Council Vinton County Independent Auditor's Report Page 2

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Council prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Council does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Council as of December 31, 2018 and 2017, and the respective changes in financial position or cash flows thereof for the years then ended.

# Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Vinton County Family & Children First Council, Vinton County as of December 31, 2018 and 2017, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2019, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

BHM CPA Group, Inc. Piketon. Ohio

BHM CPA Group

June 14, 2019

Vinton County, Ohio

Combined Statement of Cash Receipts, Cash Disbursements And Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2018

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts Intergovernmental	\$32,070	\$77,243	\$109,313
Total Cash Receipts	32,070	77,243	109,313
Cash Disbursements Personal Services Contractual Services Outreach Travel Respite Supplies and Materials Capital Outlay Activities Other	15,085 7,290 - - - - - 154	14,486 27,168 926 26,200 1,823 3,878 3,486 7,769	14,486 42,253 7,290 926 26,200 1,823 3,878 3,486 7,923
Total Cash Disbursements	22,529	85,736	108,265
Excess of Receipts Over (Under) Disbursements	9,541	(8,493)	1,048
Other Financing Receipts (Disbursements) Advances In Advances Out	3,588 (6,677)	6,677 (3,588)	10,265 (10,265)
Total Other Financing Receipts (Disbursements)	(3,089)	3,089	
Net Change in Fund Cash Balances	6,452	(5,404)	1,048
Fund Cash Balances, January 1	19,752	99,337	119,089
Fund Cash Balances, December 31: Restricted Unassigned	26,204	93,933	93,933 26,204
Fund Cash Balances, December 31	\$26,204	\$93,933	\$120,137

The notes to the financial statements are an integral part of this statement.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 1 – Reporting Entity**

Ohio Revised Code Section 121.37 created the Ohio Family and Children First Cabinet Council and required each Board of County Commissioners to establish a County Family and Children First Council. Statutory membership of County Council consists of the following individuals:

- 1. At least three individuals representing the interest of families in the County. Where possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership;
- 2. The Director of the Board of Alcohol, Drug Addiction, and Mental Health Services that serves the County, or, in the case of a County that has a Board of Alcohol and Drug Addiction Services and a Community Mental Health Board, the Directors of both Boards. If a Board of Alcohol, Drug Addition, and Mental Health Services covers more than one County, the Director may designate a person to participate on the County's Council;
- 3. The Health Commissioner, or the Commissioner's designee, of the Board of Health of each City or General Health District in the County. If the County has two or more health districts, the Health Commissioner membership may be limited to the Commissioners of the two districts with the largest populations;
- 4. The Director of the County Department of Job and Family Services;
- 5. The Executive Director of the public children services agency or the County agency responsible for the administration of children services pursuant to the Ohio Revised Code Section 5153.15;
- 6. The Superintendent of the County Board of Developmental Disabilities or if the Superintendent serves as Superintendent as more than one County Board of Developmental Disabilities, the Superintendent's designee;
- 7. The Superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County, as determined by the Ohio Department of Education, which shall notify each County of its determination at least biennially;
- 8. A School Superintendent representing all other school districts with territory in the County, as designated at a biennial meeting of the superintendents of those districts;
- 9. A representative of the municipal corporation with the largest population in the County;
- 10. The President of the Board of County Commissioners or an individual designated by the Board;
- 11. A representative of the regional office of the Ohio Department of Youth Services;
- 12. A representative of the County's Head Start agencies, as defined in Ohio Revised Code Section 3301.32;

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

- 13. A representative of the County's Early Intervention collaborative established pursuant to the federal early intervention program operated under the "Individuals with Disabilities Education Act of 2004"; and
- 14. A representative of a local nonprofit entity that funds, advocates, or provides services to children and families.

A County Family and Children First Council may invite any other local public or private agency or group that funds, advocates, or provides services to children to have a representative become a permanent or temporary member of the Council.

The purpose of the County Council is to streamline and coordinate existing government services for families seeking services for their children. In seeking to fulfill its purpose, a County Council shall provide for the following:

- 1. Referrals to the Cabinet Council of those children for whom the County Council cannot provide adequate services;
- 2. Development and implementation of a process that annually evaluates and prioritizes services, fills service gaps where possible, and invents new approaches to achieve better results for families and children;
- 3. Participation in the development of a countywide, comprehensive, coordinated, multidisciplinary interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the Department of Health for early intervention services under the "Individuals with Disabilities Education Act of 2004";
- 4. Maintenance of an accountability system to monitor the County Council's progress in achieving results for families and children; and
- 5. Establishment of a mechanism to ensure ongoing input from a broad representation of families who are receiving services within the County system.

The Council's management believes these financial statements present all activities for which the Council is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

## Basis of Presentation

The Council's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

#### Fund Accounting

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Council are presented below:

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Council for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Council had the following significant Special Revenue Funds:

**Special Education Grant – Infants and Families (HMG-Part C)** This fund receives federal grant monies restricted for expectant parents; newborns and their families; and infants and toddlers at risk for or with developmental delays and disabilities and their families.

*Family-Centered Services and Supports Fund* This fund receives grant monies restricted for maintaining children and youth in their homes and communities by meeting the multi-systemic needs of children receiving service coordination.

#### Administrative/Fiscal Agent

Ohio Revised Code Section 121.37(B)(5)(a) requires the Council to select an administrative agent to provide fiscal and administrative services to the Council. The Council Selected the Vinton County Health District. The Council authorizes the Vinton County Health District as fiscal agent and administrative agent, to subcontract with, designate, and/or seek assistance from any agencies and/or organizations that it deems necessary in order to complete the obligations set forth in the agreement. The Vinton County Health District agrees to be ultimately responsible for fulfilling the fiscal and administrative obligations of the agreement.

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Budgetary Process**

A Family and Children First Council established under Ohio Revised Code Section 121.37 is not a taxing authority and is not subject to Ohio Revised Code Chapter 5705. As of October 1, 1997, all Family and Children First Councils are required to file an annual budget with its administrative agent. Council filed an estimate of financial resources and an appropriation measure with the Vinton County Auditor as required by Ohio law.

A summary of 2018 budgetary activity appears in Note 3.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Deposits and Investments**

The Council designated the Vinton County Auditor as the fiscal agent for all funds received in the name of the Council. Deposits of monies are made with the Vinton County Treasurer and fund expenditures and balances are reported through the Vinton County Auditor. Deposits and investments are made in accordance with the Ohio Revised Code and are valued at the fiscal agent's carrying amount.

#### Capital Assets

The Council records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Council classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The Council can *commit* amounts via formal action (resolution). The Council must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by the Council, which includes giving the administrative/fiscal agent the authority to constrain monies for intended purposes.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Budgetary Activity

Budgetary activity for the years ending December 31, 2018, follows:

2018 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$35,501	\$32,070	(\$3,431)
Special Revenue	196,337	77,243	(119,094)
Total	\$231,838	\$109,313	(\$122,525)

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$25,266	\$22,529	\$2,737
Special Revenue	118,722	85,736	32,986
Total	\$143,988	\$108,265	\$35,723

#### Note 4 – Deposits and Investments

The Vinton County Auditor, as fiscal agent for the Council, maintains a cash and investments pool used by all of Vinton County Auditor's funds, including those of the Council. The Ohio Revised Code prescribes allowable deposits and investments and the Vinton County Auditor is responsible for compliance. The carrying amount of deposits and investments at December 31 was as follows:

	2018
Total deposits and investments	\$120,137

This fiscal agent is responsible for maintaining adequate depository collateral for all funds in the fiscal agent's pooled and deposit accounts. All risks associated with the above deposits are the responsibility of the fiscal agent.

#### Note 5 – Risk Management

The Vinton County Health District, Administrative Agent, maintains comprehensive insurance coverage with the Public Entities Pool of Ohio (PEP), a joint self-insurance pool which obtains private carrier insurance agreements for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 6 – Defined Benefit Pension Plans**

The Council's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OPERS members contributed 10 percent of their gross salaries and the Council contributed an amount equaling 14 percent of participants' gross salaries. The Council has paid all contributions required through December 31, 2018.

# **Note 7 – Contingent Liabilities**

Amounts grantor agencies pay to the Council are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

# Note 8 – Advances

During 2018, advances were repaid from HMG Part C to FCFC Fund in the amount of \$3,588. Also in 2018, an advance was made to HMG Part C in the amount of \$6,677 from the FCFC general operating fund.

TH	IIS PAGE IS INTENTIONALLY LEFT BLANK	

# Vinton County Family and Children First Council *Vinton, Ohio*

Combined Statement of Cash Receipts, Cash Disbursements And Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2017

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts Intergovernmental	\$18,750	\$74,085	\$92,835
Total Cash Receipts	18,750	74,085	92,835
Cash Disbursements			
Personal Services	7,406	20,360	27,766
Contractual Services	10,074	9,482	19,556
Outreach	734	-	734
Travel	-	1,717	1,717
Respite	-	7,835	7,835
Supplies and Materials	-	1,292	1,292
Parent Stipend	250	415	665
Activities	-	17,559	17,559
Other	3,568	5,829	9,397
Total Cash Disbursements	22,032	64,489	86,521
Excess of Receipts Over (Under) Disbursements	(3,282)	9,596	6,314
Other Financing Receipts (Disbursements) Advances In Advances Out Other Financing Uses	(3,588)	3,588 (7,090)	3,588 (3,588) (7,090)
Total Other Financing Receipts (Disbursements)	(3,588)	(3,502)	(7,090)
Net Change in Fund Cash Balances	(6,870)	6,094	(776)
Fund Cash Balances, January 1(as restated)	26,622	93,243	119,865
Fund Cash Balances, December 31: Restricted Unassigned	19,752	99,337	99,337 19,752
Fund Cash Balances, December 31	\$19,752	\$99,337	\$119,089
,			

The notes to the financial statements are an integral part of this statement.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 1 – Reporting Entity**

Ohio Revised Code Section 121.37 created the Ohio Family and Children First Cabinet Council and required each Board of County Commissioners to establish a County Family and Children First Council. Statutory membership of County Council consists of the following individuals:

- 1. At least three individuals representing the interest of families in the County. Where possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership;
- 2. The Director of the Board of Alcohol, Drug Addiction, and Mental Health Services that serves the County, or, in the case of a County that has a Board of Alcohol and Drug Addiction Services and a Community Mental Health Board, the Directors of both Boards. If a Board of Alcohol, Drug Addition, and Mental Health Services covers more than one County, the Director may designate a person to participate on the County's Council;
- 3. The Health Commissioner, or the Commissioner's designee, of the Board of Health of each City or General Health District in the County. If the County has two or more health districts, the Health Commissioner membership may be limited to the Commissioners of the two districts with the largest populations;
- 4. The Director of the County Department of Job and Family Services;
- 5. The Executive Director of the public children services agency or the County agency responsible for the administration of children services pursuant to the Ohio Revised Code Section 5153.15;
- 6. The Superintendent of the County Board of Developmental Disabilities or if the Superintendent serves as Superintendent as more than one County Board of Developmental Disabilities, the Superintendent's designee;
- 7. The Superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County, as determined by the Ohio Department of Education, which shall notify each County of its determination at least biennially;
- 8. A School Superintendent representing all other school districts with territory in the County, as designated at a biennial meeting of the superintendents of those districts;
- 9. A representative of the municipal corporation with the largest population in the County;
- 10. The President of the Board of County Commissioners or an individual designated by the Board;
- 11. A representative of the regional office of the Ohio Department of Youth Services;
- 12. A representative of the County's Head Start agencies, as defined in Ohio Revised Code Section 3301.32;

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2017

- 13. A representative of the County's Early Intervention collaborative established pursuant to the federal early intervention program operated under the "Individuals with Disabilities Education Act of 2004"; and
- 14. A representative of a local nonprofit entity that funds, advocates, or provides services to children and families.

A County Family and Children First Council may invite any other local public or private agency or group that funds, advocates, or provides services to children to have a representative become a permanent or temporary member of the Council.

The purpose of the County Council is to streamline and coordinate existing government services for families seeking services for their children. In seeking to fulfill its purpose, a County Council shall provide for the following:

- 1. Referrals to the Cabinet Council of those children for whom the County Council cannot provide adequate services;
- 2. Development and implementation of a process that annually evaluates and prioritizes services, fills service gaps where possible, and invents new approaches to achieve better results for families and children;
- 3. Participation in the development of a countywide, comprehensive, coordinated, multidisciplinary interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the Department of Health for early intervention services under the "Individuals with Disabilities Education Act of 2004";
- 4. Maintenance of an accountability system to monitor the County Council's progress in achieving results for families and children; and
- 5. Establishment of a mechanism to ensure ongoing input from a broad representation of families who are receiving services within the County system.

The Council's management believes these financial statements present all activities for which the Council is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

## Basis of Presentation

The Council's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

#### Fund Accounting

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Council are presented below:

Vinton County
Notes to the Financial Statements
For the Year Ended December 31, 2017

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Council for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Council had the following significant Special Revenue Funds:

**Special Education Grant – Infants and Families (HMG-Part C)** This fund receives federal grant monies restricted for expectant parents; newborns and their families; and infants and toddlers at risk for or with developmental delays and disabilities and their families.

*Family-Centered Services and Supports Fund* This fund receives grant monies restricted for maintaining children and youth in their homes and communities by meeting the multi-systemic needs of children receiving service coordination.

#### Administrative/Fiscal Agent

Ohio Revised Code Section 121.37(B)(5)(a) requires the Council to select an administrative agent to provide fiscal and administrative services to the Council. The Council Selected the Vinton County Health District. The Council authorizes the Vinton County Health District as fiscal agent and administrative agent, to subcontract with, designate, and/or seek assistance from any agencies and/or organizations that it deems necessary in order to complete the obligations set forth in the agreement. The Vinton County Health District agrees to be ultimately responsible for fulfilling the fiscal and administrative obligations of the agreement.

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Budgetary Process**

A Family and Children First Council established under Ohio Revised Code Section 121.37 is not a taxing authority and is not subject to Ohio Revised Code Chapter 5705. As of October 1, 1997, all Family and Children First Councils are required to file an annual budget with its administrative agent. Council filed an estimate of financial resources and an appropriation measure with the Vinton County Auditor as required by Ohio law.

A summary of 2017 budgetary activity appears in Note 3.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Deposits and Investments**

The Council designated the Vinton County Auditor as the fiscal agent for all funds received in the name of the Council. Deposits of monies are made with the Vinton County Treasurer and fund expenditures and balances are reported through the Vinton County Auditor. Deposits and investments are made in accordance with the Ohio Revised Code and are valued at the fiscal agent's carrying amount.

#### Capital Assets

The Council records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Council classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The Council can *commit* amounts via formal action (resolution). The Council must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by the Council, which includes giving the administrative/fiscal agent the authority to constrain monies for intended purposes.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2017

unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Budgetary Activity

Budgetary activity for the years ending December 31, 2017, follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$42,372	\$18,750	(\$23,622)
Special Revenue	169,960	74,085	(95,875)
Total	\$212,332	\$92,835	(\$119,497)

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$27,298	\$22,032	\$5,266
Special Revenue	73,978	71,579	2,399
Total	\$101,276	\$93,611	\$7,665

#### Note 4 – Deposits and Investments

The Vinton County Auditor, as fiscal agent for the Council, maintains a cash and investments pool used by all of Vinton County Auditor's funds, including those of the Council. The Ohio Revised Code prescribes allowable deposits and investments and the Vinton County Auditor is responsible for compliance. The carrying amount of deposits and investments at December 31 was as follows:

	2017
Total deposits and investments	\$119,089

This fiscal agent is responsible for maintaining adequate depository collateral for all funds in the fiscal agent's pooled and deposit accounts. All risks associated with the above deposits are the responsibility of the fiscal agent.

#### Note 5 – Risk Management

The Vinton County Health District, Administrative Agent, maintains comprehensive insurance coverage with the Public Entities Pool of Ohio (PEP), a joint self-insurance pool which obtains private carrier insurance agreements for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 6 – Defined Benefit Pension Plans**

The Council's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OPERS members contributed 10 percent of their gross salaries and the Council contributed an amount equaling 14 percent of participants' gross salaries. The Council has paid all contributions required through December 31, 2017.

# **Note 7 – Contingent Liabilities**

Amounts grantor agencies pay to the Council are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 8 – Advances

In 2017, an advance was made to HMG Part C in the amount of \$3,588 from the FCFC general operating fund.

#### **Note 9 – Prior Period Adjustment**

In early 2017, the Council moved several special revenue funds from the Council to the Vinton County District Board of Health, as grant agreements indicated these funds should be reported under the District instead of the Council. The following summarizes the impact to the Council's Fund Balances:

Beginning Fund Balance (Special Revenue):	130,399
Funds reclassified to the Board of Health:	
Help Me Grow GRF Fund	(4,133)
Home Visiting Fund	(32,610)
VCCI Fund	(413)
Total Reclassified Fund Balance (Special Revenue):	(37,156)
Restated Beginning Fund Balance (Special Revenue):	93,243



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Vinton County Family & Children First Council Vinton County PO Box 305 McArthur, Ohio 45651

To the Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, , the financial statements of the cash balances, receipts and disbursements by fund type of the Vinton County Family & Children First Council, Vinton County, (the Council) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, and have issued our report thereon dated June 14, 2019 wherein we noted the Council followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Council's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Council's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Council's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a significant deficiency. We consider finding 2018-001 to be a significant deficiency.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Council's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion.

Vinton County Family & Children First Council
Vinton County
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and other Matters Required by *Government Auditing Standards* 

# Council's Response to Findings

The Council's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not subject the Council's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio June 14, 2019

# VINTON COUNTY FAMILY & CHILDREN FIRST COUNCIL VINTON COUNTY

#### SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017

#### FINDING NUMBER 2018-001

#### Significant Deficiency-Internal Controls related to financial reporting

Sound financial reporting is the responsibility of the fiscal officer and governing board and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.

As a result of the audit procedures performed, the following errors were noted in the financial statements that required audit adjustment or reclassification:

- Advances Out
- Other Financing Sources
- Miscellaneous Revenues
- Intergovernmental Revenues
- Prior period adjustments due to funds previously reported as part of the Council now being reported as part of the Vinton County District Board of Health.

To ensure the Council's financial statements and notes to the financial statements are complete and accurate, we recommend the Fiscal Officer review the proper posting of cash receipts and cash disbursements.

Client Response: Help Me Grow home visiting funds, as well as, the Maternal, Infant & Early Childhood Home Visiting grant were previously identified as Family & Children First Council funds in error. They are, in fact, Board of Health funds, according to statute and by contract and grant arrangements. Board of Health administrative personnel discovered and reported this change, to auditors, conducting our bi-annual audit, they were previously reported on the wrong schedule. This change fixes the error going forward.



#### VINTON COUNTY FAMILY AND CHILDREN FIRST COUNCIL

#### **VINTON COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 17, 2019