#### **VILLAGE OF FORT JENNINGS**

#### **PUTNAM COUNTY, OHIO**

#### **AUDIT REPORT**

For the Years Ended December 31, 2018 and 2017





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Village Council Village of Fort Jennings 655 North Water Street Fort Jennings, Ohio 45844

We have reviewed the *Independent Auditor's Report* of the Village of Fort Jennings, Putnam County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Fort Jennings is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 29, 2019



#### **Audit Report**

For the Years Ended December 31, 2018 and 2017

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#### Charles E. Harris & Associates, Inc.

Certified Public Accountants

#### **INDEPENDENT AUDITOR'S REPORT**

Village of Fort Jennings Putnam County 655 North Water Street Fort Jennings, OH 45844

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Fort Jennings, Putnam County, Ohio (the Village) as of and for the years ended December 31, 2018 and 2017.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Village of Fort Jennings Putnam County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

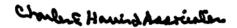
In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2018 and 2017, and the respective changes in financial position and its cash flows thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Fort Jennings, Putnam County as of December 31, 2018 and 2017, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2019, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.



Charles E. Harris & Associates, Inc. June 14, 2019

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	Gove			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				4.004
Property and Other Local Taxes	\$ 14,902	-	-	\$ 14,902
Muncipal Income Tax	113,046	-	-	113,046
Intergovernmental	31,233	\$ 27,219	-	58,452
Fines, Licenses and Permits	150	- 150	-	150
Earnings on Investments	5,819	158	-	5,977
Miscellaneous	5,813	33,287		39,100
Total Cash Receipts	170,963	60,664		231,627
Cash Disbursements				
Current:	54010			54.010
Security of Persons and Property	54,213	-	-	54,213
Leisure Time Activities	5,327	21,811	-	27,138
Transportation	53,035	21,661	-	74,696
General Government	46,720	-	-	46,720
Capital Outlay	-	25,649	-	25,649
Debt Service:				
Principal Retirement	4,431			4,431
Total Cash Disbursements	163,726	69,121		232,847
Net Change in Fund Cash Balances	7,237	(8,457)	-	(1,220)
Fund Cash Balances, January 1	453,201	67,044	\$ 885	521,130
Fund Cash Balances, December 31				
Restricted	_	25,564	_	25,564
Committed	_	33,023	885	33,908
Assigned	233	· -	_	233
Unassigned	460,205			460,205
Fund Cash Balances, December 31	\$ 460,438	\$ 58,587	\$ 885	\$ 519,910

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	Proprietary Fund Types Enterprise
Operating Cash Receipts Charges for Services	\$ 126,761
Total Operating Cash Receipts	126,761
Operating Cash Disbursements Personal Services Fringe Benefits Contractual Services Supplies and Materials	6,368 3,318 65,038 1,258
Total Operating Cash Disbursements	75,982
Operating Income (Loss)	50,779
Non-Operating Receipts (Disbursements) Special Assessments Capital Outlay Principal Retirement Interest and Other Fiscal Charges	5,870 (2,160) (23,500) (35,658)
Total Non-Operating Receipts (Disbursements)	(55,448)
Income (Loss) before Transfers	(4,669)
Transfers In Transfers Out	59,158 (59,158)
Net Change in Fund Cash Balances	(4,669)
Fund Cash Balances, January 1	361,998
Fund Cash Balances, December 31	\$ 357,329

The notes to the financial statements are an integral part of this statement.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 1 - Reporting Entity**

The Village of Fort Jennings, Putnam County, (the Village) is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides sewer utilities, park operations, and police services.

#### Public Entity Risk Pools

The Village participates in the Ohio Plan Risk Management, Inc., a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for worker's compensation. Note 11 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Park Fund** This fund receives donations and club house fees to fund maintenance and improvements of the park.

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Accounting (continued)

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

*First/Railroad Street Improvement Fund* This fund included grant money spent on behalf of the Village for this project. The project was completed in 2017.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

*Sewer Improvement Fund* This fund receives transfers from the Sewer Operating Fund to repay the Rural Development debt.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### **Budgetary Process (continued)**

*Encumbrances* The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2018 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (ordinance or resolution). The Village must adhere to these commitments unless Council amends the ordinance or resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute. Council may also assign fund balances as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the General Fund.

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Balance (continued)

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Note 3 - Budgetary Activity**

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$162,880	\$170,963	\$8,083
Special Revenue	44,682	60,664	15,982
Capital Projects	0	0	0
Enterprise	132,500	191,789	59,289

2018 Budgeted vs. Actual Budgetary Basis Disbursements

	0 7		
	Appropriation	Budgetary	_
Fund Type	Authority	Disbursements	Variance
General	\$324,335	\$163,959	\$160,376
Special Revenue	111,531	69,194	\$42,337
Capital Projects	885	0	\$885
Enterprise	275,000	196,484	\$78,516

#### Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

2010

	2018
Demand Deposits	\$240,641
Certificates of Deposit	636,598
Total Deposits	\$877,239

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 4 – Deposits and Investments (continued)

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

#### Note 5 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Regional Income Tax Authority either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### **Note 6 - Risk Management**

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 6 - Risk Management (continued)**

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2017, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 764 members as of December 31, 2017.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2017 (the latest information available):

Assets \$14,853,620 Liabilities (9,561,108) Members' Equity \$5,292,512

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

#### **Note 7 - Defined Benefit Pension Plan**

#### Ohio Public Employees Retirement System

All Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2018.

#### **Note 8 - Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients.

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### **Note 8 - Postemployment Benefits (continued)**

The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2018. The employer contribution as percentage of covered payroll for participants in the Member-Directed plan for 2018 was 4%

#### Note 9 – Debt

Debt outstanding at December 31, 2018 was as follows:

	Principal	Interest Rate
Mortgage Revenue Bonds	\$768,900	4.5%
Ohio Public Works Commission Loan	\$93,060	0%
Total	\$861,960	

The mortgage revenue bonds were issued by the United States Department of Agriculture for the Village's sewer project. Bonds proceeds were used to pay off the interim financing in 1997. These bonds will be repaid in annual installments over 40 years starting in 1999.

The interest rate for this loan is 4.5% and the bonds are collateralized by the sewer system and its revenue. The Village has set sewer rates sufficient to cover USDA debt service requirements. The mortgage revenue bond covenant requires the Village to establish and fund a debt service reserve fund, included as an enterprise debt service fund. The balance in the fund at December 31, 2018 was \$64,120.

The Ohio Public Works Commission (OPWC) loan relates to a Village storm sewer project. This 0% interest loan is payable semi-annually over 30 years beginning July 2010.

As of December 31, 2018, the Village had a line of credit of \$550,000. The outstanding balance was \$0.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 9 – Debt (continued)**

#### Amortization (continued)

Year ending December 31:	Mortgage Revenue Bonds	OPWC Loan
2019	\$59,101	\$4,431
2020	59,098	4,431
2021	59,046	4,431
2022	59,145	4,431
2023	59,085	4,431
2024-2028	295,666	22,157
2029-2033	295,523	22,157
2034-2038	295,560	22,157
2039-2043	<u> </u>	4,434
Total	\$1,182,224	\$93,060

#### Note 10 - Transfers

The Enterprise Sewer Operating Fund transferred \$59,158 to the Enterprise Debt Service Fund in 2018 to pay the USDA debt.

#### Note 11 - Public Entity Risk Pool

The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for worker's compensation. The pool's business and affairs are conducted by a twenty-six member Board of Trustees consisting of fifteen mayors, two council members, three administrators, three finance directors, and three law directors which are voted on by the members for staggered two-year terms. The Executive Director of the Ohio Municipal League serves as the coordinator of the Program. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

#### Note 12 – Contingent Liabilities

The Village may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Village's financial condition.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Governmental Fund Types								
		General		Special Revenue		Capital Projects		Totals (Memorandum Only)	
Cash Receipts Property and Other Local Taxes Muncipal Income Tax	\$	13,858 95,227		-			\$	13,858 95,227	
Intergovernmental Fines, Licenses and Permits		28,819 160	\$	87,062	\$	58,740		174,621 160	
Earnings on Investments		5,564		152		-		5,716	
Miscellaneous		8,283		44,101				52,384	
Total Cash Receipts		151,911		131,315		58,740		341,966	
Cash Disbursements									
Current:		51 542						51 742	
Security of Persons and Property Leisure Time Activities		51,743 5,153		- 11 156		-		51,743	
Transportation		35,180		11,156 22,437		3,500		16,309 61,117	
General Government		70,510		22,437		3,300		70,510	
Capital Outlay		16,960		66,715		58,740		142,415	
Debt Service:		10,700		00,713		30,710		1 12,113	
Principal Retirement		4,431						4,431	
Total Cash Disbursements		183,977		100,308		62,240		346,525	
Excess of Receipts Over (Under) Disbursements		(32,066)		31,007		(3,500)		(4,559)	
Other Financing Receipts (Disbursements)									
Transfers In		-		-		4,385		4,385	
Transfers Out		(4,385)						(4,385)	
Total Other Financing Receipts (Disbursements)		(4,385)				4,385			
Net Change in Fund Cash Balances		(36,451)		31,007		885		(4,559)	
Fund Cash Balances, January 1		489,652		36,037				525,689	
Fund Cash Balances, December 31									
Restricted		-		19,938		-		19,938	
Committed		1.050		47,106		885		47,991	
Assigned		1,358		-		-		1,358	
Unassigned		451,843						451,843	
Fund Cash Balances, December 31	\$	453,201	\$	67,044	\$	885	\$	521,130	

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Proprietary Fund Types Enterprise
Oneveting Cash Passints	
Operating Cash Receipts	Ф 107 052
Charges for Services	\$ 126,053
Total Operating Cash Receipts	126,053
<b>Operating Cash Disbursements</b>	
Personal Services	6,504
Fringe Benefits	3,047
Contractual Services	24,896
Supplies and Materials	2,800
Total Operating Cash Disbursements	37,247
Operating Income (Loss)	88,806
Non-Operating Receipts (Disbursements)	
Special Assessments	12,767
Miscellaneous	50
Principal Retirement	(22,400)
Interest and Other Fiscal Charges	(36,666)
Interest and Other Fiscar Charges	(30,000)
Net Change in Fund Cash Balances	42,557
Fund Cash Balances, January 1	319,441
Fund Cash Balances, December 31	\$ 361,998

The notes to the financial statements are an integral part of this statement.

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2017

#### **Note 1 - Reporting Entity**

The Village of Fort Jennings, Putnam County, (the Village) is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides sewer utilities, park operations, and police services.

#### Public Entity Risk Pools

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The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

#### Basis of Presentation

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The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Park Fund** This fund receives donations and club house fees to fund maintenance and improvements of the park.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Accounting (continued)

*Capital Project Funds* These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

*First/Railroad Street Improvement Fund* This fund included grant money spent on behalf of the Village for this project. The project was completed in 2017.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

*Sewer Improvement Fund* This fund receives transfers from the Sewer Operating Fund to repay the Rural Development debt.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### **Budgetary Process (continued)**

*Encumbrances* The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2017 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (ordinance or resolution). The Village must adhere to these commitments unless Council amends the ordinance or resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute. Council may also assign fund balances as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the General Fund.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Balance (continued)

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Note 3 - Budgetary Activity**

Budgetary activity for the year ending December 31, 2017 follows:

2017 Budgeted vs. Actual Receipts

Budgeted	Actual	
Receipts	Receipts	Variance
\$144,784	\$151,911	\$7,127
156,737	131,315	(25,422)
64,385	63,125	(1,260)
133,000	138,870	5,870
	Receipts \$144,784 156,737 64,385	Receipts         Receipts           \$144,784         \$151,911           156,737         131,315           64,385         63,125

2017 Budgeted vs. Actual Budgetary Basis Disbursements

	Appropriation	Budgetary	_
Fund Type	Authority	Disbursements	Variance
General	\$274,840	\$189,720	\$85,120
Special Revenue	119,267	100,779	\$18,488
Capital Projects	64,385	62,240	\$2,145
Enterprise	139,231	96,497	\$42,734

#### Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

2017

	2017
Demand Deposits	\$252,126
Certificates of Deposit	631,002
Total Deposits	\$883,128

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### Note 4 – Deposits and Investments (continued)

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

#### Note 5 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Regional Income Tax Authority either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### **Note 6 - Risk Management**

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 6 - Risk Management (continued)**

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2016, the OPRM retained 50% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Effective November 1, 2017, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 764 members as of December 31, 2017.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2017.

Assets	\$14,853,620
Liabilities	(9,561,108)
Members' Equity	\$ 5,292,512

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

#### Note 7 - Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

All Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

#### **Note 8 - Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 1% during calendar year 2017.

Putnam County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 8 - Postemployment Benefits (continued)**

The employer contribution as percentage of covered payroll for participants in the Member-Directed plan for 2017 was 4%

#### Note 9 – Debt

Debt outstanding at December 31, 2017 was as follows:

Principal	Interest Rate
\$792,400	4.5%
\$97,491	0%
\$889,891	
	\$792,400 \$97,491

The mortgage revenue bonds were issued by the United States Department of Agriculture for the Village's sewer project. Bonds proceeds were used to pay off the interim financing in 1997. These bonds will be repaid in annual installments over 40 years starting in 1999.

The interest rate for this loan is 4.5% and the bonds are collateralized by the sewer system and its revenue. The Village has set sewer rates sufficient to cover USDA debt service requirements. The mortgage revenue bond covenant requires the Village to establish and fund a debt service reserve fund, included as an enterprise debt service fund. The balance in the fund at December 31, 2017 was \$64,120.

The Ohio Public Works Commission (OPWC) loan relates to a Village storm sewer project. This 0% interest loan is payable semi-annually over 30 years beginning July 2010.

As of December 31, 2017, the Village had a line of credit of \$550,000. The outstanding balance was \$0.

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Mortgage Revenue Bonds	OPWC Loan
2018	\$59,158	\$4,431
2019	59,101	4,431
2020	59,098	4,431
2021	59,046	4,431
2022	59,145	4,431
2023-2027	295,562	22,157
2028-2032	295,591	22,157
2033-2037	295,537	22,157
2038-2042	59,144	8,865
Total	\$1,241,382	\$97,491

Putnam County
Notes to the Financial Statements
For the Year Ended December 31, 2017

#### Note 10 - Transfers

The General Fund made transfers to the Other Capital Projects Fund to subsidize the operation of ongoing projects.

#### Note 11 – Public Entity Risk Pool

The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for worker's compensation. The pool's business and affairs are conducted by a twenty-six member Board of Trustees consisting of fifteen mayors, two council members, three administrators, three finance directors, and three law directors which are voted on by the members for staggered two-year terms. The Executive Director of the Ohio Municipal League serves as the coordinator of the Program. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

#### Note 12 – Contingent Liabilities

The Village may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Village's financial condition.

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### Charles E. Harris & Associates, Inc.

 $Certified\ Public\ Accountants$ 

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY <u>GOVERNMENT AUDITING STANDARDS</u>

Village of Fort Jennings Putnam County 655 North Water Street Fort Jennings, OH 45844

#### To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Fort Jennings, Putnam County, (the Village) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements and have issued our report thereon dated June 14, 2019, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings that we consider a material weakness. We consider finding 2018-001 to be a material weakness.

Village of Fort Jennings
Putnam County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

#### Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards*, which is described in the accompanying Schedule of Findings as item 2018-002.

We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated June 14, 2019.

#### Entity's Responses to Findings

The Village's responses to the findings identified in our audit are described in the accompanying Corrective Action Plan. We did not subject the Village's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Charles Harris Assaciation

Charles E. Harris and Associates, Inc. June 14, 2019

#### SCHEDULE OF FINDINGS December 31, 2018 and 2017

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### Finding Number: 2018-001 – Material Weakness

Fund balance classification and recording of transactions:

The Fiscal Officer erroneously recorded numerous transactions during 2018 and 2017. The more significant adjustments are as follow:

- Recorded Rollbacks as property and other local taxes instead of intergovernmental receipts.
- Recorded permissive tax as fines, licenses, and permits instead of intergovernmental receipts.
- Recorded assessment from the county auditor as charges for services instead of special assessment.
- Did not properly classify fund balances in accordance with Governmental Accounting Standards Board (GASB) Statement 54.
- Footnotes were adjusted to address inconsistencies with Auditor of State mandated requirements.

Various other immaterial posting errors were also noted and brought to the attention of management. The accompanying financial statements and the Village's records have been adjusted to properly reflect these transactions.

Failure to report transactions and fund balances correctly results in the financial statements not being accurately presented. We recommend that the Fiscal Officer refer to the Village Officer's Handbook, UAN manual, Auditor of State guidance and bulletin 2011-004 to properly classify its transactions. We also recommend the Fiscal Officer review all reports compiled by UAN to ensure their accuracy.

#### **Management Response:**

See Corrective Action Plan.

#### Finding Number: 2018-002 – Material Noncompliance

#### Failure to meet debt covenant requirement

The USDA mortgage revenue bond document states on page 14 that "there shall be transferred each month from the revenue fund, and deposited in the sanitary sewer system mortgage revenue bond and interest sinking fund, which such fund is hereby established for, and pledged to, the payment of principal and interest on the bonds, a sum equal to at least one-twelfth (1/12) (or such larger amount as is necessary) of the sum of the amount of interest due on the next ensuing interest payment date with respect to all bonds outstanding plus the amount necessary to provide for payment of the next ensuing principal maturity of all bond outstanding".

### SCHEDULE OF FINDINGS - continued December 31, 2018 and 2017

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - continued

#### Finding Number: 2018-002 - Material Noncompliance (continued)

Failure to meet debt covenant requirement (continued)

During 2017, we noted that the Village Enterprise Sewer Operating Fund did not transfer the required \$59,066 to the Enterprise Debt Service Fund.

We recommend that the Village makes the necessary transfers each month to avoid noncompliance with debt covenant requirements.

#### **Management Response:**

See Corrective Action Plan.

#### SCHEDULE OF PRIOR AUDIT FINDINGS

#### December 31, 2018 and 2017 Prepared by Management

FINDING	FUNDING		ADDITIONAL
NUMBER	SUMMARY	STATUS	INFORMATION
	Material weakness –	Not Corrected	Repeated as
2016-001	Fund balance		Finding 2018-001
	classification and		
	recording of transactions.		
	Material weakness –	Corrective action	
2016-002	Budgetary receipts posted:	taken and finding	
	Village failed to	is fully corrected	
	accurately reflect		
	budgetary figures in the		
	accounting system		

## CORRECTIVE ACTION PLAN For the Years Ended December 31, 2018 and 2017 Prepared by Management

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2018-001	I understand the finding and will research the recommended materials to properly post transactions instead of looking back in the UAN system to see how prior Fiscal Officer did things. Most of the mistakes were the result of inexperience but improvements are being made based on my understanding of the requirements.	Immediately	Amy Luebrecht, Fiscal Officer
2018-002	I understand the finding and realized I was trained incorrectly as to the procedure. After the unexpected passing of the previous Fiscal Officer there were conflicting information provided as how to account for this requirement. However, after communicating with the lender, it became clear what procedure needed to be done in order to be compliant and that is what I intend to do going forward.	Immediately	Amy Luebrecht, Fiscal Officer



#### **VILLAGE OF FORT JENNINGS**

#### **PUTNAM COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 8, 2019