

**TOLEDO LUCAS COUNTY PUBLIC LIBRARY  
LUCAS COUNTY, OHIO**

*SUPPLEMENTAL REPORT*

FOR THE YEAR ENDED  
DECEMBER 31, 2018



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPARepor@ohioauditor.gov  
(800) 282-0370

Board of Trustees  
Toledo-Lucas County Public Library  
325 Michigan Street  
Toledo, Ohio 43604

We have reviewed the *Independent Auditor's Report* of the Toledo-Lucas County Public Library, Lucas County, prepared by Julian & Grube, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Toledo-Lucas County Public Library is responsible for compliance with these laws and regulations

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

August 16, 2019

**This page intentionally left blank.**

**TOLEDO LUCAS COUNTY PUBLIC LIBRARY  
LUCAS COUNTY, OHIO**

TABLE OF CONTENTS

PAGES

|  |       |
|--|-------|
| Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> ..... | 1 - 2 |
|--|-------|

**This page intentionally left blank.**



## **Julian & Grube, Inc.**

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

### **Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards***

Toledo Lucas County Public Library  
Lucas County  
325 Michigan Street  
Toledo, Ohio 43604-6614

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Toledo Lucas County Public Library, Lucas County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Toledo Lucas County Public Library's basic financial statements and have issued our report thereon dated May 31, 2019, wherein we noted as discussed in Note 3, the Toledo Lucas County Public Library adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

#### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Toledo Lucas County Public Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Toledo Lucas County Public Library's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Toledo Lucas County Public Library's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the Toledo Lucas County Public Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the Toledo Lucas County Public Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Toledo Lucas County Public Library's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.  
May 31, 2019





# BOOKS are just the BEGINNING...

---

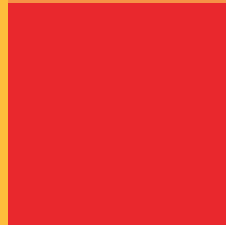
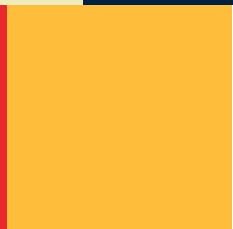
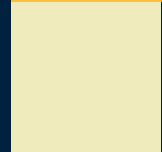
## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the year ended December 31, 2018  
Toledo Lucas County Public Library, Ohio



**This page intentionally left blank.**

INTRODUCTORY  
SECTION



**This page intentionally left blank.**

TOLEDO-LUCAS COUNTY  
PUBLIC LIBRARY, OHIO

Comprehensive Annual Financial Report

For the Year Ended  
December 31, 2018

Issued By:

Finance Office

**This page intentionally left blank.**

Toledo-Lucas County Public Library  
 Comprehensive Annual Financial Report  
 For the Year Ended December 31, 2018  
 Table of Contents

INTRODUCTORY SECTION

Title Page ..... i  
 Table of Contents ..... ii  
 Letter of Transmittal ..... v  
 List of Principal Officials ..... xi  
 Organizational Chart ..... xii  
 Certificate of Achievement ..... xiii

FINANCIAL SECTION

Independent Auditor’s Report ..... 1

General Purpose External Financial Statements

Management Discussion and Analysis ..... 5

Basic Financial Statements

Government Wide Financial Statements

Statement of Net Position ..... 13

Statement of Activities ..... 14

Fund Financial Statements

Balance Sheet - Governmental Funds ..... 16

Reconciliation of Total Governmental Fund Balance  
to Net Position of Governmental Activities ..... 17

Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Governmental Funds ..... 18

Reconciliation of Statement of Revenues, Expenditures, and Changes  
in Fund Balance of Governmental Funds to  
Statement of Activities ..... 19

Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual:  
General Fund ..... 21

Statement of Fund Net Position - Internal Service Fund ..... 22

Statement of Revenues, Expenses, and Change  
in Fund Net Position - Internal Service Fund ..... 23

Statement of Cash Flows - Internal Service Fund ..... 24

Table of Contents  
(continued)

FINANCIAL SECTION (continued)

|   |    |
|---|----|
| Statement of Fiduciary Net Position - Custodial Fund.....   | 25 |
| Statement of Change in Fiduciary Net Position - Custodial Fund .....  | 26 |
| Notes to the Basic Financial Statements .....   | 27 |
| Required Supplementary Information  |    |
| Schedule of the Library's Proportionate Share of the Net Pension Liability - Traditional.....   | 65 |
| Schedule of the Library's Proportionate Share of the Net Pension Asset - Combined.....  | 66 |
| Schedule of the Library's Proportionate Share of the Net OPEB Liability .....   | 67 |
| Schedule of the Library's Contributions .....   | 68 |
| Notes to the Required Supplementary Information.....  | 70 |
| Combining Statements and Individual Fund Schedules.....   | 71 |
| Combining Statements - Nonmajor Governmental Funds  |    |
| Fund Descriptions.....  | 73 |
| Combining Balance Sheet - Nonmajor Governmental Funds .....   | 75 |
| Combining Statement of Revenues, Expenditures, and Changes<br>in Fund Balance - Nonmajor Governmental Funds.....                                  | 81 |
| Individual Fund Schedules of Revenues, Expenditures/Expenses, and Changes<br>in Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual ..... | 87 |
| Major Funds .....   | 88 |
| Nonmajor Funds .....  | 92 |



Table of Contents  
(continued)

STATISTICAL SECTION

|  |      |
|--|------|
| Descriptions .....   | S-1  |
| Net Position - Last Ten Years .....  | S-2  |
| Changes in Net Position - Last Ten Years .....                                     | S-4  |
| Fund Balance - Governmental Funds - Last Ten Years .....                           | S-6  |
| Changes in Fund Balance - Governmental Funds - Last Ten Years .....                | S-8  |
| Assessed and Estimated Actual Value of Taxable Property - Last Ten Years .....     | S-10 |
| Property Tax Rates - Direct and All Overlapping Governments - Last Ten Years ..... | S-12 |
| Real and Public Utility Property Tax Levies and Collections - Last Ten Years ..... | S-16 |
| Tangible Personal Property Tax Levies and Collections - Last Ten Years .....       | S-18 |
| Principal Taxpayers - Current Year and Nine Years Ago .....                        | S-20 |
| Debt Ratios - Last Ten Years .....   | S-21 |
| Revenue Supported Debt Coverage - Last Five Years .....                            | S-22 |
| Demographic and Economic Statistics - Last Ten Years .....                         | S-23 |
| Principal Employers - Current Year and Nine Years Ago .....                        | S-25 |
| Operating Indicators by Branch - Last Ten Years .....                              | S-26 |
| Capital Assets Statistics - Last Ten Years .....                                   | S-30 |

**This page intentionally left blank.**



May 31, 2019

To the Citizens of Toledo and Lucas County and  
To the Board of Library Trustees of the Toledo-Lucas County Public Library

We are pleased to present our twenty-fifth Comprehensive Annual Financial Report (CAFR) for the Toledo-Lucas County Public Library. This CAFR conforms to generally accepted accounting principles as applicable to governmental entities. This report, for the year ended December 31, 2018, contains the financial statements and other financial and statistical data that provide complete and full disclosure of all material financial aspects of the Toledo-Lucas County Public Library (the "Library"). The responsibility for the accuracy and completeness of all data presented, and the fairness of the presentation, rests with the Library, specifically the Finance Office. The Library has a framework of internal controls established to ensure the accuracy of the presented data and the completeness and fairness of the presentation. Because the cost of internal controls should not exceed anticipated benefits, the controls provide reasonable assurance that the financial statements are free of any material misstatements.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Auditor of State Keith Faber's office has issued an unmodified opinion on the Toledo-Lucas County Public Library's basic financial statements for the year ended December 31, 2018. The Independent Auditor's Report is located at the front of the financial section of this report.

State law requires the Library to file basic financial statements with the Auditor of State within one hundred fifty days after year end. This report fulfills that requirement.

### PROFILE OF THE LIBRARY

The Toledo-Lucas County Public Library celebrated its 180<sup>th</sup> anniversary in 2018. It was the first public library in the State of Ohio. The origin of the Library began in 1838 when the Toledo Young Men's Association created "a lyceum and public library in Toledo". This organization later evolved into the Toledo Library Association that became the Toledo Public Library on April 18, 1873. The Toledo Public Library left its original leased quarters and moved into a new library building in 1890 at the corner of Madison and Ontario streets. In 1900, the open shelf system was adopted and four years later catalog cards replaced a printed catalog of the library's holdings.

In 1915, the Toledo Public Library laid the groundwork to become a multi-building system when the Toledo City Council accepted \$125,000 from Andrew Carnegie for the construction of five branch libraries in the city. The first two branches opened in 1917: Kent Branch and Locke Branch. Three more branches opened the following year: Jermain Branch, Mott Branch, and South Branch.

The Lucas County Library system was established in 1918. Its headquarters, on River Road in Maumee, was situated at the site of Dudley's Massacre in the War of 1812. That same year, the county library opened branches in Monclova, Sylvania, Waterville, and Whitehouse. During the next half century, the Lucas County Library system gained a national reputation for its advocacy of bookmobile service to supplement its stationary collections in schools and other public and private buildings.

The Toledo Public Library, the Lucas County Library and, following its independent establishment in 1925, the Sylvania Library, continued to open additional branches and provide new services and resources as the county population information needs expanded.

By 1936, a strong case was made to build a new central library. The 1890's building had run out of shelf space and public seating. The library trustees and staff traveled to several cities to visit central libraries. They chose the Enoch Pratt Free Library in Baltimore as a model for Toledo. With the Federal Public Works Administration as a partner, the new library was built and occupied the entire block of Michigan, Madison, Tenth, and Adams Streets. The new Main Library opened in 1940 and was a brilliant addition with its art deco style, glass mosaics, and solid civic presence to downtown Toledo.

The next major pioneering development came in 1970 when the three library systems in Lucas County merged into the current countywide Toledo-Lucas County Public Library. In the subsequent forty-eight years, the logic of that merger has been demonstrated repeatedly in improved service, increased usage, and more effective use of tax funds.

In 1986, the first public microcomputer lab began at the Library. The Library recognized that computers were learning tools of undisputed significance, yet they were expensive. There were many brand names from which to choose and there was wide proliferation of software from which to choose. Toledoans, who lacked computer expertise, limited their employment opportunities. A public library is a neutral setting for a public access microcomputer lab. The free lab included three IBM PCs, two Apple IIEs, and one Apple Macintosh. The project objective was to reach one thousand customers from January 1 through September 30, 1986. The six computers were used 6,951 times during that time period. The microcomputer lab at Main Library became the model for gradually adding similar equipment at every branch.

In 1995, the Library system adopted an enhanced computer-based technology to cope more successfully with the demands of the Information Age and to prepare for the forthcoming 21st century. The Library has applied computerization to its circulation system and its online public access catalog. It has also developed effective computerized links in statewide, national, and international networks with the objective of improving customer access to information. Public on-site access to the Internet was offered in 1996 and has expanded every year.

In the November 1995 general election, 73 percent of the Lucas County voters approved the Library's proposed capital projects. The \$38.6 million bond issue has funded the renovation and expansion of the Main Library and all of the system's eighteen branch libraries from 1996 through 2007. At the end of 2007, the Main Library addition and all nineteen branch libraries' capital projects had been completed (Birmingham, Heatherdowns, Holland, Kent, King, Lagrange, Locke, Maumee, Mott, Oregon, Point Place, Reynolds Corners, Sanger, South, Sylvania, Toledo Heights, Washington, Waterville, and West Toledo).

In October 2016, the Library opened a 19<sup>th</sup> branch at the corner of King Road and Sylvania Avenue. The King Road Branch is the result of decades of planning that began with an assessment from the Lucas County Planning Commission. The assessment predicted that population growth in the western tier of Lucas County would warrant the need for an additional library branch in the area. Located next to Southview High School, this state-of-the-art facility offers a unique browsing experience for a community of avid readers. The facility also features the system's first drive-up customer service window, a 24/7 lobby for retrieving held library materials at any hour, an automated materials handler for returned books and media, a recording studio, and a lab for high- and low-tech *making* activities in the Library. The new branch library also unites the Library's Mobile Services with the branch by bringing both services under one roof. The Library's Mobile Services Department operates bookmobile services to nursing homes, retirement centers, and rural Lucas County residents. Mobile Services also provides library materials to daycare providers, homebound, preschool, teens, and seniors. The branch features a garage large enough to store all four Mobile Services vehicles, including the Mobile Technology Center (mobile unit with 11 computer workstations) which provides computer training and classes at senior centers, housing units, and health care facilities.

The Library provides the residents of Lucas County with an abundance and variety of excellent services. With a book collection of over 1.7 million in material barcodes and digital downloads, the Toledo-Lucas County Public Library has the one of the largest public library collections in the State. Its annual circulation of more than 4.3 million includes not only bestsellers but also materials on all topics imaginable. The Library currently offers access to hundreds of thousands of digital titles from a variety of digital content publishers and that collection will continue to grow. In addition to digital and analog versions of published content, the Library has maps, newspapers, current and bound magazines, microfilm, large print materials, compact discs, books-on-tape, sheet music, digital video discs, and access to the Internet. In recent years, the Library has also begun offering access to digital audio and video recording equipment, recording studio spaces, and a wide range of tools for high- and low-tech *making* activities at various locations.

The Main Library is located in downtown Toledo and offers in-depth collections and staff expertise in the following subject areas: Audio-Visual, Business Technology, Children, Humanities, Local History, Popular/Teen, Grantsmanship Center to assist grants writers, Federal Documents Depository collection dating back to 1884, patents, a genealogical research collection, and a technology center which offers free public access to computers.

In 2018, staff members responded to 567,320 reference questions from patrons that reached the Library in person, via phone, fax, email, and chat. The Library offers online database services which provide access to hundreds of topics in all fields of knowledge. The Library released a new version of its website in 2016 improving access to the library catalog and a wide array of integrated online services via [toledolibrary.org](http://toledolibrary.org).

All twenty Library agencies offer children and adult programs to encourage reading and promote library services and materials.

In 2018, the Library embarked on the third full year of its five-year strategic plan (adopted in January 2016 by the Library Board of Trustees). The plan provides three focus areas for the Library's efforts between 2016-2020. These areas include:

1. Support essential literacies
2. Increase community engagement
3. Foster a culture of innovation and leadership within the Library

Additionally, the plan formally adopts five key values to guide the work of Library activities:

1. Welcoming - The Library respects and values diversity, equity, and fairness
2. Objective - The Library supports the free exchange of information and ideas
3. Collaborative - The Library works with others to strengthen Toledo and Lucas County
4. Innovative - The Library encourages creativity, experimentation, and new ideas
5. Accountable - The Library takes responsibility for its actions and services

Annually, the Library prepares a budget of revenues and expenditures/expenses for all funds of the Library. The focus of budgetary control is at the program and object level for all funds. The budget is monitored throughout the year by the fiscal officer who updates the Board of Trustees on the Library's financial status.

### LOCAL ECONOMY

The Toledo region's economic growth continues, albeit at a slow and steady pace. Home prices, employment, and the region's sum total of goods and services continue to edge slowly upwards lending to a feeling of optimism about the future of the region.

As ProMedica prepares to move more operations into its new central headquarters in downtown Toledo, thousands of employees will be relocated. This move will result in an estimated eight hundred fifty jobs being relocated to the downtown area with the possibility of an additional two hundred fifty new jobs being added.

Toledo continues to rate high on the culture scale. It is home to the world-class Toledo Museum of Art, nationally acclaimed Toledo Zoo, well-maintained metropolitan parks, an excellent university and medical school, Imagination Station (children's science center), Mud Hens minor league baseball team, Toledo Symphony Orchestra, and Huntington Center and Walleye Hockey Arena.

### LONG-TERM FINANCIAL PLANNING

Although the Board of Trustees does not have a formal policy established for budgetary and planning purposes, the Board has always made an effort to have the fund balance in the General Fund maintain a level of at least 1 to 3 percent of current year revenues. For 2018, the General Fund balance was 9.4 percent of current year revenues.

### RELEVANT FINANCIAL POLICIES

The Library has established relevant financial policies for investments and capital assets. The purpose of the investment policy is to provide for complete safety of the portfolio's principal value, assure adequate liquidity, and earn a market rate of return.

The goal of the capital assets inventory system and policy is to provide control and accountability over the Library's capital assets and to assist in gathering and maintaining information needed for the preparation of the annual financial statements.

## MAJOR INITIATIVES

On November 8, 2016, Lucas County voters approved the renewal of a 2.9 mill property tax levy for the Toledo-Lucas County Public Library with an additional .8 mill increase for a total of 3.7 mills. This renewed levy went into effect in January 2018 and was estimated to cost the taxpayer approximately \$115 per year on a \$100,000 home. The levy provides more than half of the Library's operating budget. The Library has restored many of the lost service hours (due to the 2009 retrenchment), provided more technology, purchased more library materials, scheduled more children's programs, and has been able to maintain staff to provide the excellent public service for which the Library is renowned. The increased millage helped the Library improve hours and preserve and protect the public's investment in the Library's infrastructure.

The following data points reflect key outputs from Library activities in 2018:

- Circulation - 4,348,326
- Reference - 567,320
- Registered Borrowers - 279,252
- Collection Total - 1,818,129 (including all material barcodes and digital downloads)
- Patron visits - 2,706,496

Additionally, in 2018, the Library:

- Provided web literacy training to all Library staff to help staff and Library users effectively read, write, and participate on the web
- Collaborated with the Arts Commission as a hub for the First Thursday Art Loop
- Hosted a summer lunch program at Main Library and many branches and continued the fall supper program at Main Library
- Launched the 101 Picture Book Challenge to encourage preschool reading
- Served more than 32,000 meals to youth under eighteen in partnership with Connecting Kids to Meals
- Launched a new library mobile service, Book Bikes
- Participated in a national cohort of public libraries to expand the Library's services to local entrepreneurs
- Engaged more than 19,000 children and adults in the Library's long-running summer reading program.

## Capital Projects

In 2017, the Library closed the Sylvania Branch for a significant renovation project that included the addition of over 4,500 square feet of public service space. The Branch was reopened in September 2018 with over 500 community members celebrating the grand opening. The Library broke ground on a new Mott Branch in April 2018 situated on three acres of parkland across the street from the existing branch. The new construction will nearly double the size of the existing branch and provide access to more community meeting space and cutting-edge technology. Main Library was closed to the public in September 2018 to begin a substantial renovation to the historic building and the 2001 addition.

## AWARDS AND ACKNOWLEDGEMENTS

### Certificate of Achievement

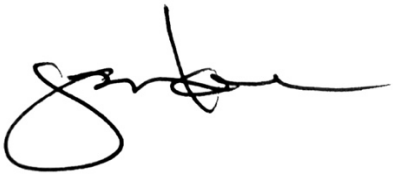
The Government Finance Officers Association of the United States and Canada (GFOA) has awarded a Certificate of Achievement for Excellence in Financial Reporting to the Toledo-Lucas County Public Library for its Comprehensive Annual Financial Report for the year ended December 31, 2017. This was the twenty-fourth consecutive Certificate of Achievement received by the Library.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report which conforms to program standards. Such a report must also satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. We believe our current report continues to conform to the Certificate of Achievement program requirements. Since this report was prepared with the stringent guidelines of the Certificate of Achievement program in mind, it will be submitted to GFOA to determine its eligibility for the Certificate of Achievement for 2018.

### Acknowledgements

The preparation of this report would not have been possible without the efficient and dedicated service of the entire staff of the Finance Office. We wish to express our appreciation to all members of the office who assisted and contributed to the preparation of this report and their unfailing support for maintaining the highest standards of professionalism in the management of the Toledo-Lucas County Public Library's finances. Also, I would like to express appreciation to Keith Faber, Auditor of State, and to his Local Government Services staff for their assistance in preparing this report.



Jason Kucsma  
Acting Director/Fiscal Officer



Dana R. Allee  
Acting Business Manager/Assistant Deputy  
Fiscal Officer



Toledo-Lucas County Public Library

List of Principal Officials

Board of Trustees

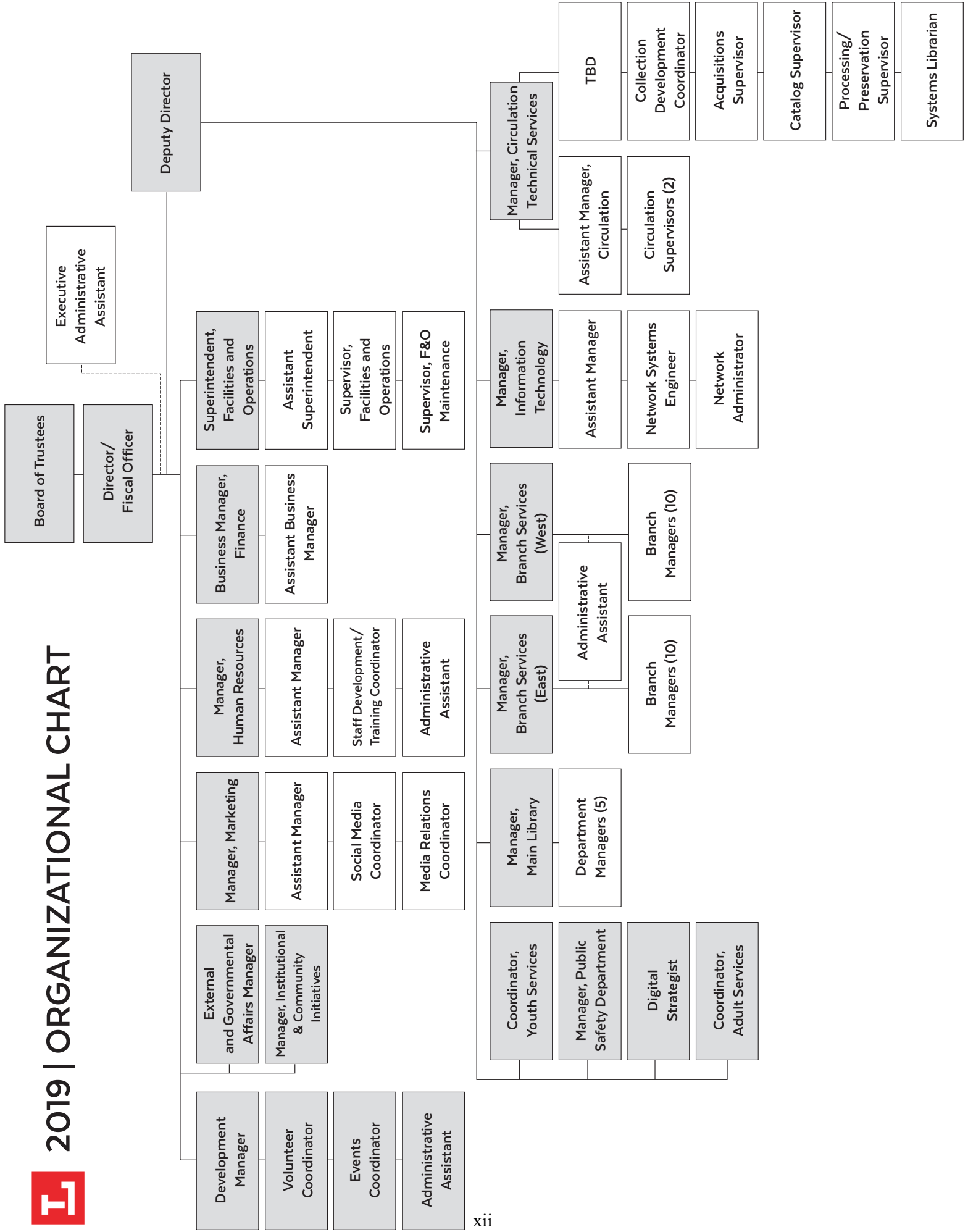
|                |                         |
|----------------|-------------------------|
| President      | A. Randy Clay           |
| Vice President | George R. Tucker        |
| Secretary      | Susan M. Savage         |
| Board Members  | Jesus R. Salas          |
|                | Dennis G. Johnson       |
|                | Michael P. Dansack, Jr. |
|                | Sheila Odesky           |

Appointed Officials

|  |                 |
|--|-----------------|
| Director/Fiscal Officer (Deceased)                           | Clyde S. Scoles |
| Director/Fiscal Officer (Acting)                             | Jason Kucsma    |
| Deputy Fiscal Officer (Retired)                              | Roger A. Veitch |
| Business Manager/Assistant<br>Deputy Fiscal Officer (Acting) | Dana R. Allee   |
| Assistant Deputy Fiscal Officer                              | Vacant          |



# 2019 | ORGANIZATIONAL CHART





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Toledo-Lucas County  
Public Library, Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

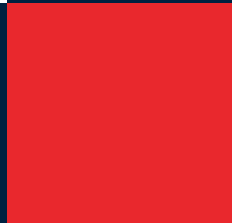
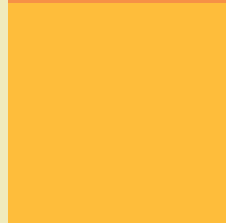
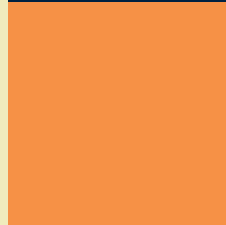
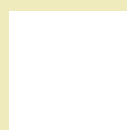
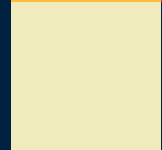
**December 31, 2017**

*Christopher P. Morill*

Executive Director/CEO

This Page Intentionally Left Blank

FINANCIAL  
SECTION



**This page intentionally left blank.**



# Julian & Grube, Inc.

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

## Independent Auditor's Report

Toledo Lucas County Public Library  
Lucas County  
325 Michigan Street  
Toledo, Ohio 43604-6614

To the Board of Trustees:

### *Report on the Financial Statements*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Toledo Lucas County Public Library, Lucas County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Toledo Lucas County Public Library's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Toledo Lucas County Public Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Toledo Lucas County Public Library's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Toledo Lucas County Public Library, Lucas County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2018, the Toledo Lucas County Public Library adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. We did not modify our opinion regarding this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other postemployment benefit liabilities and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Supplementary and Other Information***

Our audit was conducted to opine on the Toledo Lucas County Public Library's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.



***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2019, on our consideration of the Toledo Lucas County Public Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Toledo Lucas County Public Library's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.  
May 31, 2019

This Page Intentionally Left Blank

## **TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

The discussion and analysis of the Toledo-Lucas County Public Library's financial performance provides an overview of the Library's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the Library's financial performance as a whole.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Toledo-Lucas County Public Library's financial position.

The statement of net position and the statement of activities provide information about the activities of the Library as a whole, presenting both an aggregate and a longer-term view of the Library.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term and what remains for future spending. Fund financial statements report the Library's most significant funds individually and the Library's non-major funds in a single column. The Library's major funds are the General Fund and the Facilities Construction/Improvement Fund.

### REPORTING THE LIBRARY AS A WHOLE

The statement of net position and the statement of activities reflect how the Library did financially during 2018. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenses regardless of when cash is received or paid.

These statements report the Library's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position of the Library as a whole has increased or decreased from the prior year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Non-financial factors can include changes in the Library's property tax base and the condition of the Library's capital assets (land, buildings, equipment, etc.). These factors must be considered when assessing the overall health of the Library.

In the statement of net position and the statement of activities, all of the Library's activities are presented as governmental activities. All of the Library's programs and services are reported here, including general public services, purchased and contracted services, and library materials and information. These services are primarily funded by property taxes and from intergovernmental revenues, including grants and other shared revenues.

### REPORTING THE LIBRARY'S MOST SIGNIFICANT FUNDS

Fund financial statements provide detailed information about the Library's major funds, the General Fund and the Facilities Construction/Improvement Fund. While the Library uses many funds to account for its financial transactions, these are the most significant.

**TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

Governmental Funds - The Library's governmental funds are used to account for essentially the same programs reported as governmental activities on the government-wide financial statements. All of the Library's basic services are reported in these funds and focus on how money flows into and out of the funds as well as the balances available for spending at year end. These funds are reported on the modified accrual basis of accounting which measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Library's general government operations and the basic services being provided.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Library's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to help make this comparison between governmental funds and governmental activities.

Proprietary Fund - The Library's proprietary fund uses the accrual basis of accounting. This fund represents the internal service fund for prescription, health, and dental programs.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Table 1 provides a summary of the Library's net position for 2018 and 2017.

Table 1  
Net Position

|                                       | Governmental Activities |              |               |
|---------------------------------------|-------------------------|--------------|---------------|
|                                       | 2018                    | 2017         | Change        |
| <u>Assets</u>                         |                         |              |               |
| Current and Other Assets              | \$56,427,060            | \$63,798,106 | (\$7,371,046) |
| Net Pension Asset                     | 75,155                  | 0            | 75,155        |
| Capital Assets, Net                   | 96,144,617              | 86,956,013   | 9,188,604     |
| Total Assets                          | 152,646,832             | 150,754,119  | 1,892,713     |
| <u>Deferred Outflows of Resources</u> |                         |              |               |
| Pension                               | 4,936,950               | 11,666,493   | (6,729,543)   |
| OPEB                                  | 1,014,549               | 194,895      | 819,654       |
| Total Deferred Outflows of Resources  | 5,951,499               | 11,861,388   | (5,909,889)   |
| <u>Liabilities</u>                    |                         |              |               |
| Current and Other Liabilities         | 3,469,462               | 3,347,100    | (122,362)     |
| Long-Term Liabilities                 |                         |              |               |
| Pension                               | 19,786,724              | 29,660,446   | 9,873,722     |
| OPEB                                  | 13,457,885              | 12,970,856   | (487,029)     |
| Other Amounts                         | 40,691,011              | 43,063,337   | 2,372,326     |
| Total Liabilities                     | 77,405,082              | 89,041,739   | 11,636,657    |

(continued)

**TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

Table 1  
Net Position  
(continued)

|                                      | Governmental Activities |              |               |
|--------------------------------------|-------------------------|--------------|---------------|
|                                      | 2018                    | 2017         | Change        |
| <u>Deferred Inflows of Resources</u> |                         |              |               |
| Pension                              | \$5,142,202             | \$176,524    | (\$4,965,678) |
| OPEB                                 | 1,309,339               | 0            | (1,309,339)   |
| Other Amounts                        | 24,463,436              | 23,137,154   | (1,326,282)   |
| Total Deferred Inflows of Resources  | 30,914,977              | 23,313,678   | (7,601,299)   |
| <u>Net Position</u>                  |                         |              |               |
| Net Investment in Capital Assets     | 67,214,162              | 69,867,117   | (2,652,955)   |
| Restricted                           | 4,201,689               | 1,529,776    | 2,671,913     |
| Unrestricted (Deficit)               | (21,137,579)            | (21,136,803) | (776)         |
| Total Net Position                   | \$50,278,272            | \$50,260,090 | \$18,182      |

The net pension liability (asset) reported by the Library at December 31, 2018, is reported pursuant to Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions". For 2018, the Library adopted GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, end users of these financial statements will gain a clearer understanding of the Library's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability (asset) and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

GASB standards are national standards and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB Statement No. 27) and postemployment benefits (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund the plan's net pension or net OPEB liability. GASB Statements No. 68 and No. 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plan and State law governing the system requires additional explanation in order to properly understand the information presented in these statements.

GASB Statements No. 68 and No. 75 require the net pension liability (asset) and the net OPEB liability to equal the Library's proportionate share of the plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

## TOLEDO-LUCAS COUNTY PUBLIC LIBRARY

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange", that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Library is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement system to provide health care to eligible benefit recipients. The retirement system may allocate a portion of the employer contribution to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or in the case of compensated absences (i.e. vacation and sick leave) are satisfied through paid time off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the Library. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statements No. 68 and No. 75, the Library's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of the plan's change in the net pension liability (asset) and the net OPEB liability, respectively, not accounted for as deferred outflows/inflows.

As a result of implementing GASB Statement No. 75, the Library is reporting a net OPEB liability and deferred outflows/inflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$63,036,051 to \$50,260,090.

Pension/OPEB changes noted in the above table reflect a decrease in deferred outflows and increase in deferred inflows. These changes are affected by changes in benefits, contribution rates, return on investments, and actuarial assumptions. The decrease in the net pension liability and increase in the net OPEB liability represent the Library's proportionate share of the unfunded benefits.

**TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

In addition to the changes related to pension and OPEB, there were several other changes of significance from the prior year. The decrease in current and other assets is due to spending previously unspent debt proceeds for continuing construction on Library facilities; note the increase in net capital assets. Current and other assets was also affected by an increase in intergovernmental receivables related to anticipated increases in library local government support resources and an increase in the receivable for property taxes as a result of a .8 percent increase in the tax rate. The increase in current and other liabilities can also be attributed to ongoing construction as both contacts payable and retainage payable related to this construction were outstanding as of year end. The decrease in other-long liabilities represents the retirement of debt which is also reflected in the increase in the net investment in capital assets.

Table 2 reflects the change in net position for 2018 and 2017.

Table 2  
Change in Net Position

|   | Governmental Activities |              |            |
|---|-------------------------|--------------|------------|
|   | 2018                    | 2017         | Change     |
| <u>Revenues</u>                               |                         |              |            |
| Program Revenues                              |                         |              |            |
| Charges for Services                          | \$502,415               | \$548,649    | (\$46,234) |
| Operating Grants, Contributions, and Interest | 35,413                  | 131,995      | (96,582)   |
| Capital Grants and Contributions              | 800,000                 | 0            | 800,000    |
| Total Program Revenues                        | 1,337,828               | 680,644      | 657,184    |
| General Revenues                              |                         |              |            |
| Property Taxes Levied for General Purposes    | 23,524,500              | 18,511,212   | 5,013,288  |
| Grants and Entitlements                       | 18,441,344              | 17,667,427   | 773,917    |
| Interest                                      | 410,556                 | 170,140      | 240,416    |
| Gifts and Donations                           | 24,292                  | 24,645       | (353)      |
| Miscellaneous                                 | 347,605                 | 495,461      | (147,856)  |
| Total General Revenues                        | 42,748,297              | 36,868,885   | 5,879,412  |
| Total Revenues                                | 44,086,125              | 37,549,529   | 6,536,596  |
| <u>Expenses</u>                               |                         |              |            |
| Public Services                               |                         |              |            |
| General Public Services                       | 31,939,651              | 32,919,348   | 979,697    |
| Purchased and Contracted Services             | 7,837,781               | 7,155,165    | (682,616)  |
| Library Materials and Information             | 3,052,815               | 3,765,253    | 712,438    |
| Interest and Fiscal Charges                   | 1,237,696               | 817,303      | (420,393)  |
| Total Expenses                                | 44,067,943              | 44,657,069   | 589,126    |
| Increase (Decrease) in Net Position           | 18,182                  | (7,107,540)  | 7,125,722  |
| Net Position Beginning of Year                | 50,260,090              | n/a          | n/a        |
| Net Position End of Year                      | \$50,278,272            | \$50,260,090 | (\$18,182) |

**TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB Statement No. 75 is not available. Therefore, 2017 program expenses still include OPEB expense of \$194,895 computed under GASB Statement No. 45. GASB Statement No. 45 required recognizing pension expense equal to contractually required contributions to the plan. Under GASB Statement No. 75, OPEB expense represents additional amounts earned adjusted by deferred outflows/inflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB Statement No. 75, the 2018 financial statements report OPEB expense of \$1,000,902. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed.

|   |                      |
|---|----------------------|
| Total 2018 Program Expenses Under GASB Statement No. 75 | \$44,067,943         |
| OPEB Expense Under GASB Statement No. 75                | (1,000,902)          |
| 2018 Contractually Required Contribution                | 24,188               |
| Adjusted 2018 Program Expenses                          | <u>43,091,229</u>    |
| Total 2017 Program Expenses Under GASB Statement No. 45 | <u>(44,657,069)</u>  |
| Decrease in Program Expenses Not Related to OPEB        | <u>(\$1,565,840)</u> |

For program revenues, there was a decrease in charges for services due to the Sylvania Branch being closed for over half of 2018 and the Main Library closing in September 2018 for renovations. The decrease in operating grants and contributions is related to less program funding and the increase in capital grants and contributions is due to a donation for the Main Library renovations. The increase in general revenues was primarily due to an increase in property tax revenue (full year of collection at the increased tax rate) and a modest increase in State library funding (unrestricted grants and entitlements).

Expenses decreased approximately 3.5 percent (net of OPEB changes). A decrease in library materials purchased and the partial closing of two facilities contributed to this reduction.

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Table 3  
Governmental Activities

|                                   | Total Cost of Services |                     | Net Cost of Services |                     |
|-----------------------------------|------------------------|---------------------|----------------------|---------------------|
|                                   | <u>2018</u>            | <u>2017</u>         | <u>2018</u>          | <u>2017</u>         |
| Public Services                   |                        |                     |                      |                     |
| General Public Services           | \$31,939,651           | \$32,919,348        | \$30,637,229         | \$32,314,834        |
| Purchased and Contracted Services | 7,837,781              | 7,155,165           | 7,837,463            | 7,155,165           |
| Library Materials and Information | 3,052,815              | 3,765,253           | 3,017,727            | 3,689,123           |
| Interest and Fiscal Charges       | 1,237,696              | 817,303             | 1,237,696            | 817,303             |
| Total Expenses                    | <u>\$44,067,943</u>    | <u>\$44,657,069</u> | <u>\$42,730,115</u>  | <u>\$43,976,425</u> |

Approximately 97 percent of the total costs of Library operations are derived from general revenues (98 percent for 2017) which primarily consists of property taxes and State funding (public library funds).



## **TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

### **GOVERNMENTAL FUNDS FINANCIAL ANALYSIS**

The Library's major governmental funds are the General Fund and the Facilities Construction/Improvement capital projects fund.

There was a significant increase in fund balance in the General Fund (\$2,402,224) and due to factors described previously; an increase in property tax revenue (full year of collection at the increased tax rate) and a modest increase in State library funding.

Fund balance decreased substantially in the Facilities Construction/Improvement Fund due to spending previously unspent debt proceeds for continuing construction on Library facilities

### **BUDGETARY HIGHLIGHTS**

The Library prepares an annual budget of revenues and expenditures/expenses for all funds of the Library for use by Library officials and department heads. The Library's most significant budgeted fund is the General Fund. For both revenues and expenditures, changes from the original budget to the final budget were not significant. The increase in actual revenues from the final budget were primarily related to property taxes and State library funding as discussed previously. Actual expenditures were less than the final budget by 3 percent (not significant) and due to budgeting conservatively.

### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

Capital Assets - The Library's investment in capital assets as of December 31, 2018, was \$96,144,617 (net of accumulated depreciation). Additions consisted primarily of ongoing construction. Disposals were minimal. For additional information regarding the Library's capital assets, refer to Note 8 to the basic financial statements.

Debt - At December 31, 2018, the Library had \$38,380,000 in revenue anticipation notes outstanding. These notes will be repaid from resources the Library receives from the State funding allocation for libraries. The Library's other long-term obligations include the net pension liability, net OPEB liability, compensated absences, and capital leases. For further information regarding the Library's long-term obligations, refer to Notes 14 and 15 to the basic financial statements.

### **CURRENT ISSUES**

In September 2018, the Main Library closed to begin a substantial renovation project to its historic building and the 2001 addition. Main Library is scheduled to reopen to the public in fall 2019. The new Mott Branch is scheduled to reopen in spring 2019 providing the community with more meeting space and cutting-edge technology.

**TOLEDO-LUCAS COUNTY PUBLIC LIBRARY**

Management's Discussion and Analysis

For the Year Ended December 31, 2018

Unaudited

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the Library's finances for all those interested in the Library's financial well-being. Questions concerning any of the information provided in this report or requests for additional information should be directed to Jason Kucsma, Acting Director/Fiscal Officer or Dana R. Allee, Acting Business Manager/Deputy Fiscal Officer, 325 Michigan Street, Toledo, Ohio 43604.

Toledo-Lucas County Public Library  
Statement of Net Position  
December 31, 2018

|  | Governmental<br>Activities |
|--|----------------------------|
| <u>Assets</u>                              |                            |
| Equity in Pooled Cash and Cash Equivalents | \$20,134,423               |
| Cash with Escrow Agent                     | 164,984                    |
| Accounts Receivable                        | 504                        |
| Accrued Interest Receivable                | 1,243                      |
| Due from Other Governments                 | 8,874,101                  |
| Prepaid Items                              | 511,897                    |
| Materials and Supplies Inventory           | 35,798                     |
| Property Taxes Receivable                  | 26,704,110                 |
| Net Pension Asset                          | 75,155                     |
| Nondepreciable Capital Assets              | 23,535,918                 |
| Depreciable Capital Assets, Net            | 72,608,699                 |
| Total Assets                               | 152,646,832                |
| <u>Deferred Outflows of Resources</u>      |                            |
| Pension                                    | 4,936,950                  |
| OPEB                                       | 1,014,549                  |
| Total Deferred Outflows of Resources       | 5,951,499                  |
| <u>Liabilities</u>                         |                            |
| Accrued Wages Payable                      | 761,521                    |
| Accounts Payable                           | 338,784                    |
| Contracts Payable                          | 844,569                    |
| Retainage Payable                          | 648,371                    |
| Due to Other Governments                   | 225,270                    |
| Accrued Interest Payable                   | 278,322                    |
| Claims Payable                             | 372,625                    |
| Long-Term Liabilities                      |                            |
| Due Within One Year                        | 3,770,598                  |
| Due in More Than One Year                  |                            |
| Net Pension Liability                      | 19,786,724                 |
| Net OPEB Liability                         | 13,457,885                 |
| Other Amounts                              | 36,920,413                 |
| Total Liabilities                          | 77,405,082                 |
| <u>Deferred Inflows of Resources</u>       |                            |
| Property Taxes                             | 24,463,436                 |
| Pension                                    | 5,142,202                  |
| OPEB                                       | 1,309,339                  |
| Total Deferred Inflows of Resources        | 30,914,977                 |
| <u>Net Position</u>                        |                            |
| Net Investment in Capital Assets           | 67,214,162                 |
| Restricted for                             |                            |
| Capital Projects                           | 3,677,712                  |
| Library Materials (Sight Impaired)         | 98,794                     |
| Library Materials (Book Acquisition)       | 109,034                    |
| Other Purposes                             | 53,413                     |
| Library Materials                          |                            |
| Expendable                                 | 133,146                    |
| Nonexpendable                              | 129,590                    |
| Unrestricted (Deficit)                     | (21,137,579)               |
| Total Net Position                         | \$50,278,272               |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Activities  
For the Year Ended December 31, 2018

|                                   | <u>Program Revenues</u> |                                 |  |   |
|-----------------------------------|-------------------------|---------------------------------|--|---|
|                                   | <u>Expenses</u>         | <u>Charges<br/>for Services</u> | <u>Operating Grants,<br/>Contributions,<br/>and Interest</u> | <u>Capital<br/>Grants and<br/>Contributions</u> |
| <u>Governmental Activities</u>    |                         |                                 |  |   |
| Public Services                   |                         |                                 |  |   |
| General Public Services           | \$31,939,651            | \$502,415                       | \$7  | \$800,000                                       |
| Purchased and Contracted Services | 7,837,781               | 0                               | 318  | 0   |
| Library Materials and Information | 3,052,815               | 0                               | 35,088   | 0   |
| Interest and Fiscal Charges       | 1,237,696               | 0                               | 0  | 0   |
| Total                             | <u>\$44,067,943</u>     | <u>\$502,415</u>                | <u>\$35,413</u>  | <u>\$800,000</u>                                |

General Revenues

Property Taxes Levied for General Purposes  
Grants and Entitlements not Restricted to Specific Programs  
Interest  
Gifts and Donations  
Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year (Restated - Note 3)

Net Position End of Year

See Accompanying Notes to the Basic Financial Statements

Net (Expense)  
Revenue and Change  
in Net Position

---

Total

---

(\$30,637,229)  
(7,837,463)  
(3,017,727)  

---

(1,237,696)

---

(42,730,115)

23,524,500  
18,441,344  
410,556  
24,292  

---

347,605

---

42,748,297

18,182

---

50,260,090

---

---

\$50,278,272

Toledo-Lucas County Public Library  
Balance Sheet  
Governmental Funds  
December 31, 2018

|   | General             | Facilities<br>Construction/<br>Improvement | Other<br>Governmental | Total<br>Governmental<br>Funds |
|---|---------------------|--|-----------------------|--------------------------------|
| <u>Assets</u>   |                     |  |                       |                                |
| Equity in Pooled Cash and Cash Equivalents                                    | \$3,558,588         | \$13,660,499                               | \$2,530,787           | \$19,749,874                   |
| Accounts Receivable   | 504                 | 0  | 0                     | 504                            |
| Accrued Interest Receivable   | 750                 | 0  | 493                   | 1,243                          |
| Due from Other Governments  | 8,874,101           | 0  | 0                     | 8,874,101                      |
| Prepaid Items   | 511,897             | 0  | 0                     | 511,897                        |
| Materials and Supplies Inventory  | 35,798              | 0  | 0                     | 35,798                         |
| <u>Restricted Assets</u>  |                     |  |                       |                                |
| Cash with Escrow Agent  | 0                   | 164,984                                    | 0                     | 164,984                        |
| Property Taxes Receivable   | 26,704,110          | 0  | 0                     | 26,704,110                     |
| <b>Total Assets</b>   | <b>\$39,685,748</b> | <b>\$13,825,483</b>                        | <b>\$2,531,280</b>    | <b>\$56,042,511</b>            |
| <u>Liabilities</u>  |                     |  |                       |                                |
| Accrued Wages Payable   | \$761,521           | \$0  | \$0                   | \$761,521                      |
| Accounts Payable  | 333,030             | 1,499                                      | 4,255                 | 338,784                        |
| Contracts Payable   | 3,795               | 840,774                                    | 0                     | 844,569                        |
| Retainage Payable   | 0                   | 483,387                                    | 0                     | 483,387                        |
| Due to Other Governments  | 225,270             | 0  | 0                     | 225,270                        |
| <u>Payable From Restricted Assets</u>   |                     |  |                       |                                |
| Retainage Payable   | 0                   | 164,984                                    | 0                     | 164,984                        |
| <b>Total Liabilities</b>  | <b>1,323,616</b>    | <b>1,490,644</b>                           | <b>4,255</b>          | <b>2,818,515</b>               |
| <u>Deferred Inflows of Resources</u>  |                     |  |                       |                                |
| Property Taxes  | 24,463,436          | 0  | 0                     | 24,463,436                     |
| Unavailable Revenue   | 9,855,591           | 0  | 493                   | 9,856,084                      |
| <b>Total Deferred Inflows of Resources</b>                                    | <b>34,319,027</b>   | <b>0</b>                                   | <b>493</b>            | <b>34,319,520</b>              |
| <u>Fund Balance</u>   |                     |  |                       |                                |
| Nonspendable  | 547,695             | 0  | 129,590               | 677,285                        |
| Restricted  | 0                   | 12,334,839                                 | 1,194,282             | 13,529,121                     |
| Committed   | 0                   | 0  | 1,202,660             | 1,202,660                      |
| Assigned  | 3,495,410           | 0  | 0                     | 3,495,410                      |
| <b>Total Fund Balance</b>   | <b>4,043,105</b>    | <b>12,334,839</b>                          | <b>2,526,532</b>      | <b>18,904,476</b>              |
| <b>Total Liabilities, Deferred Inflows of<br/>Resources, and Fund Balance</b> | <b>\$39,685,748</b> | <b>\$13,825,483</b>                        | <b>\$2,531,280</b>    | <b>\$56,042,511</b>            |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Reconciliation of Total Governmental Fund Balance  
to Net Position of Governmental Activities  
December 31, 2018

|  |                     |                            |
|--|---------------------|----------------------------|
| Total Governmental Fund Balance  |                     | \$18,904,476               |
| Amounts reported for governmental activities on the statement of net position are different because of the following:  |                     |                            |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.  |                     | 96,144,617                 |
| Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.  |                     |                            |
| Accrued Interest Receivable  | 1,243               |                            |
| Due from Other Governments   | 7,614,167           |                            |
| Delinquent Property Taxes Receivable   | <u>2,240,674</u>    |                            |
|  |                     | 9,856,084                  |
| Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.  |                     |                            |
| Accrued Interest Payable   | (278,322)           |                            |
| Revenue Anticipation Notes Payable   | (38,380,000)        |                            |
| Compensated Absences Payable   | (2,306,836)         |                            |
| Capital Leases Payable   | <u>(4,175)</u>      |                            |
|  |                     | (40,969,333)               |
| The net pension asset, net pension liability, and net OPEB liability are not due and payable in the current period; therefore, the asset, liability, and related deferred outflows/inflows are not reported in the governmental funds. |                     |                            |
| Net Pension Asset  | 75,155              |                            |
| Deferred Outflows - Pension  | 4,936,950           |                            |
| Deferred Inflows - Pension   | (5,142,202)         |                            |
| Net Pension Liability  | (19,786,724)        |                            |
| Deferred Outflows - OPEB   | 1,014,549           |                            |
| Deferred Inflows - OPEB  | (1,309,339)         |                            |
| Net OPEB Liability   | <u>(13,457,885)</u> |                            |
|  |                     | (33,669,496)               |
| The internal service fund is used by management to charge the cost of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position. |                     |                            |
|  |                     | <u>11,924</u>              |
| Net Position of Governmental Activities  |                     | <u><u>\$50,278,272</u></u> |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Governmental Funds  
For the Year Ended December 31, 2018

|   | General            | Facilities<br>Construction/<br>Improvement | Other<br>Governmental | Total<br>Governmental<br>Funds |
|---|--------------------|--|-----------------------|--------------------------------|
| <u>Revenues</u>                                 |                    |  |                       |                                |
| Property Taxes                                  | \$23,935,857       | \$0  | \$0                   | \$23,935,857                   |
| Intergovernmental                               | 18,285,357         | 0  | 0                     | 18,285,357                     |
| Patron Fines and Fees                           | 501,021            | 0  | 28,248                | 529,269                        |
| Interest  | 15,203             | 392,908                                    | 10,127                | 418,238                        |
| Services Provided to Others                     | 1,394              | 0  | 0                     | 1,394                          |
| Gifts and Donations                             | 24,292             | 0  | 800,000               | 824,292                        |
| Miscellaneous                                   | 247,605            | 0  | 100,000               | 347,605                        |
| <b>Total Revenues</b>                           | <b>43,010,729</b>  | <b>392,908</b>                             | <b>938,375</b>        | <b>44,342,012</b>              |
| <u>Expenditures</u>                             |                    |  |                       |                                |
| Current:  |                    |  |                       |                                |
| Public Services                                 |                    |  |                       |                                |
| General Public Services                         | 26,465,586         | 0  | 0                     | 26,465,586                     |
| Purchased and Contracted Services               | 5,909,586          | 1,236,701                                  | 74,093                | 7,220,380                      |
| Library Materials and Information               | 2,982,464          | 30,975                                     | 39,376                | 3,052,815                      |
| Capital Outlay                                  | 973,879            | 11,521,844                                 | 40,037                | 12,535,760                     |
| Debt Service                                    |                    |  |                       |                                |
| Principal Retirement                            | 2,451,527          | 0  | 0                     | 2,451,527                      |
| Interest and Fiscal Charges                     | 1,325,463          | 0  | 0                     | 1,325,463                      |
| <b>Total Expenditures</b>                       | <b>40,108,505</b>  | <b>12,789,520</b>                          | <b>153,506</b>        | <b>53,051,531</b>              |
| Excess of Revenues Over<br>(Under) Expenditures | 2,902,224          | (12,396,612)                               | 784,869               | (8,709,519)                    |
| <u>Other Financing Sources (Uses)</u>           |                    |  |                       |                                |
| Transfers In                                    | 0                  | 0  | 500,000               | 500,000                        |
| Transfers Out                                   | (500,000)          | 0  | 0                     | (500,000)                      |
| <b>Total Other Financing Sources (Uses)</b>     | <b>(500,000)</b>   | <b>0</b>                                   | <b>500,000</b>        | <b>0</b>                       |
| <b>Changes in Fund Balance</b>                  | <b>2,402,224</b>   | <b>(12,396,612)</b>                        | <b>1,284,869</b>      | <b>(8,709,519)</b>             |
| Fund Balance Beginning of Year                  | 1,640,881          | 24,731,451                                 | 1,241,663             | 27,613,995                     |
| <b>Fund Balance End of Year</b>                 | <b>\$4,043,105</b> | <b>\$12,334,839</b>                        | <b>\$2,526,532</b>    | <b>\$18,904,476</b>            |

See Accompanying Notes to the Basic Financial Statements



Toledo-Lucas County Public Library  
 Reconciliation of Statement of Revenues, Expenditures,  
 and Changes in Fund Balance  
 of Governmental Funds to Statement of Activities  
 For the Year Ended December 31, 2018

Changes in Fund Balance - Total Governmental Funds (\$8,709,519)

Amounts reported for governmental activities on the statement of activities are different because of the following:

Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current year.

|   |                    |           |
|---|--------------------|-----------|
| Capital Outlay Additions - Non-Depreciable Capital Assets | 11,655,842         |           |
| Capital Outlay Additions - Depreciable Capital Assets     | 262,517            |           |
| Current Year Depreciation                                 | <u>(2,729,755)</u> |           |
|   |                    | 9,188,604 |

Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds.

|                           |              |           |
|---------------------------|--------------|-----------|
| Delinquent Property Taxes | (411,357)    |           |
| Intergovernmental         | 155,987      |           |
| Interest                  | <u>(517)</u> |           |
|                           |              | (255,887) |

Repayment of principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities on the statement of net position.

|                            |               |           |
|----------------------------|---------------|-----------|
| Revenue Anticipation Notes | 2,439,000     |           |
| Capital Leases             | <u>12,527</u> |           |
|                            |               | 2,451,527 |

Except for amounts reported as deferred outflows/inflows, changes in the net pension liability and net OPEB liability are reported as pension/OPEB expense on the statement of activities.

|         |                    |             |
|---------|--------------------|-------------|
| Pension | (4,174,399)        |             |
| OPEB    | <u>(1,000,902)</u> |             |
|         |                    | (5,175,301) |

Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these amounts as deferred outflows.

|         |               |           |
|---------|---------------|-----------|
| Pension | 2,428,055     |           |
| OPEB    | <u>24,188</u> |           |
|         |               | 2,452,243 |

Interest is reported as an expenditure when due in the governmental funds but is accrued on outstanding debt on the statement of net position.

87,767

(continued)

Toledo-Lucas County Public Library  
Reconciliation of Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
of Governmental Funds to Statement of Activities  
For the Year Ended December 31, 2018  
(continued)

Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. (\$79,201)

The internal service fund used by management to charge the cost of insurance to individual funds is not reported on the statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The change for governmental funds is reported for the year. 57,949

Change in Net Position of Governmental Activities \$18,182

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
General Fund  
For the Year Ended December 31, 2018

|   | <u>Budgeted Amounts</u> |                   | <u>Actual</u>      | Variance with<br>Final Budget<br>Over<br>(Under) |
|---|-------------------------|-------------------|--------------------|--|
|   | <u>Original</u>         | <u>Final</u>      |                    | <u>(Under)</u>                                   |
| <u>Revenues</u>                                 |                         |                   |                    |  |
| Property Taxes                                  | \$22,863,325            | \$22,863,325      | \$23,935,857       | \$1,072,532                                      |
| Intergovernmental                               | 18,161,446              | 18,161,446        | 18,270,954         | 109,508  |
| Patron Fines and Fees                           | 468,100                 | 468,100           | 501,352            | 33,252   |
| Interest  | 11,285                  | 11,285            | 14,409             | 3,124  |
| Services Provided to Others                     | 1,369                   | 1,369             | 1,394              | 25   |
| Gifts and Donations                             | 24,650                  | 204,010           | 24,292             | (179,718)  |
| Miscellaneous                                   | 445,975                 | 445,975           | 247,605            | (198,370)  |
| <b>Total Revenues</b>                           | <b>41,976,150</b>       | <b>42,155,510</b> | <b>42,995,863</b>  | <b>840,353</b>                                   |
| <u>Expenditures</u>                             |                         |                   |                    |  |
| Current:  |                         |                   |                    |  |
| Public Services                                 |                         |                   |                    |  |
| General Public Services                         | 27,448,531              | 27,278,528        | 26,686,111         | 592,417  |
| Purchased and Contracted Services               | 6,037,305               | 6,947,942         | 6,831,861          | 116,081  |
| Library Materials and Information               | 3,879,465               | 3,879,465         | 3,442,514          | 436,951  |
| Capital Outlay                                  | 1,106,294               | 1,146,294         | 1,031,290          | 115,004  |
| Debt Service                                    |                         |                   |                    |  |
| Principal Retirement                            | 2,439,000               | 2,439,000         | 2,439,000          | 0  |
| Interest and Fiscal Charges                     | 1,325,463               | 1,325,463         | 1,325,463          | 0  |
| <b>Total Expenditures</b>                       | <b>42,236,058</b>       | <b>43,016,692</b> | <b>41,756,239</b>  | <b>1,260,453</b>                                 |
| Excess of Revenues Over<br>(Under) Expenditures | (259,908)               | (861,182)         | 1,239,624          | 2,100,806  |
| <u>Other Financing Sources (Uses)</u>           |                         |                   |                    |  |
| Other Financing Uses                            | (1,280,638)             | 0                 | 0                  | 0  |
| Advances In                                     | 10,000                  | 10,000            | 0                  | (10,000)   |
| Advances Out                                    | (10,000)                | (10,000)          | 0                  | 10,000   |
| Transfers Out                                   | 0                       | (500,000)         | (500,000)          | 0  |
| <b>Total Other Financing Sources (Uses)</b>     | <b>(1,280,638)</b>      | <b>(500,000)</b>  | <b>(500,000)</b>   | <b>0</b>   |
| Changes in Fund Balance                         | (1,540,546)             | (1,361,182)       | 739,624            | 2,100,806  |
| Fund Balance Beginning of Year                  | 1,160,488               | 1,160,488         | 1,160,488          | 0  |
| Prior Year Encumbrances Appropriated            | 696,671                 | 696,671           | 696,671            | 0  |
| <b>Fund Balance End of Year</b>                 | <b>\$316,613</b>        | <b>\$495,977</b>  | <b>\$2,596,783</b> | <b>\$2,100,806</b>                               |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Fund Net Position  
Internal Service Fund  
December 31, 2018

|  |                        |
|--|------------------------|
| <u>Current Assets</u>                      |                        |
| Equity in Pooled Cash and Cash Equivalents | \$384,549              |
| <u>Current Liabilities</u>                 |                        |
| Claims Payable                             | <u>372,625</u>         |
| <u>Net Position</u>                        |                        |
| Unrestricted                               | <u><u>\$11,924</u></u> |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Revenues, Expenses,  
and Change in Fund Net Position  
Internal Service Fund  
For the Year Ended December 31, 2018

|  |                        |
|--|------------------------|
| <u>Operating Revenues</u>                |                        |
| Charges for Services                     | <u>4,266,761</u>       |
| <u>Operating Expenses</u>                |                        |
| Purchased and Contracted Services        | 440,741                |
| Claims                                   | <u>3,768,071</u>       |
| Total Operating Expenses                 | <u>4,208,812</u>       |
| Net Income                               | 57,949                 |
| Net Position (Deficit) Beginning of Year | <u>(46,025)</u>        |
| Net Position End of Year                 | <u><u>\$11,924</u></u> |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Cash Flows  
Internal Service Fund  
For the Year Ended December 31, 2018

Increase (Decrease) in Cash and Cash Equivalents

Cash Flows from Operating Activities

|   |             |
|---|-------------|
| Cash Received from Other Funds                      | \$4,266,761 |
| Cash Payments for Purchased and Contracted Services | (440,741)   |
| Cash Payments for Claims                            | (3,773,947) |
|   | (3,773,947) |

|   |        |
|---|--------|
| Net Cash Provided by Operating Activities | 52,073 |
|---|--------|

|   |         |
|---|---------|
| Cash and Cash Equivalents Beginning of Year | 332,476 |
|   | 332,476 |

|                                       |           |
|---------------------------------------|-----------|
| Cash and Cash Equivalents End of Year | \$384,549 |
|                                       | \$384,549 |

Reconciliation of Net Income to Net  
Cash Provided by Operating Activities

|            |          |
|------------|----------|
| Net Income | \$57,949 |
|------------|----------|

Adjustments to Reconcile Net Income to Net  
Cash Provided by Operating Activities

|                            |         |
|----------------------------|---------|
| Decrease in Claims Payable | (5,876) |
|                            | (5,876) |

|   |          |
|---|----------|
| Net Cash Provided by Operating Activities | \$52,073 |
|   | \$52,073 |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Fiduciary Net Position  
Custodial Fund  
December 31, 2018

|  |                 |
|--|-----------------|
| <u>Assets</u>  |                 |
| Equity in Pooled Cash and Cash Equivalents                       | <u>\$85,630</u> |
| <u>Net Position</u>  |                 |
| Restricted for Individuals, Organizations, and Other Governments | <u>\$85,630</u> |

See Accompanying Notes to the Basic Financial Statements

Toledo-Lucas County Public Library  
Statement of Change in Fiduciary Net Position  
Custodial Fund  
For the Year Ended December 31, 2018

|  |                        |
|--|------------------------|
| <u>Additions</u>   |                        |
| Licenses, Permits, and Fees for Other Governments              | \$531,808              |
| <u>Deductions</u>  |                        |
| Licenses, Permits, and Fees Distributions to Other Governments | <u>446,178</u>         |
| Net Increase in Fiduciary Net Position                         | 85,630                 |
| Net Position Beginning of Year                                 | <u>0</u>               |
| Net Position End of Year                                       | <u><u>\$85,630</u></u> |

See Accompanying Notes to the Basic Financial Statements



**NOTE 1 - REPORTING ENTITY**

The Library was founded in 1873 as the Toledo Public Library. In 1918, the Lucas County Library system was established and in 1925, the Sylvania Library was established. The three library systems were merged into the current county-wide Toledo-Lucas County Public Library (Library) in 1970. Currently, there is a main branch located in downtown Toledo and nineteen branches which are located throughout Lucas County.

The Board of Library Trustees has seven members: three appointed by the Common Pleas Court Judges and four appointed by the Lucas County Commissioners. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued; contracting; acquiring, holding, processing, and disposing of real and personal property; and exercising such powers and privileges as are conferred upon it by law. The Library also determines and operates under its own budget. The Board of Library Trustees appoints a Director/Fiscal Officer, Business Manager/Deputy Fiscal Officer, and an Assistant Deputy Fiscal Officer.

There is no potential for the Library to provide a financial benefit to or to impose a financial burden on the County Commissioners, nor can the County Commissioners significantly influence the programs, activities, or level of service performed or provided by the Library. The Library is fiscally independent of the County, although the County Commissioners serve in a ministerial capacity as the taxing authority. The determination to request approval of a tax, the rate, and the purpose(s) of the levy are discretionary decisions made solely by the Board of Library Trustees. Once these decisions are made, the County Commissioners must place the levy on the ballot.

Under the provisions of Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity", the Library is considered a related organization to Lucas County.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Library in that the Library approves the budget, the issuance of debt, or the levying of taxes, and there is the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Library. There were no component units of the Toledo-Lucas County Public Library in 2018.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Toledo-Lucas County Public Library have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the Library's accounting policies.

A. Basis of Presentation

The Library's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Library as a whole. These statements include the financial activities of the primary government. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the Library at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Library's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants, contributions, and interest that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Library, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Library.

Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented on the proprietary fund financial statements.

B. Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are reported in three categories, governmental, proprietary, and fiduciary.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Governmental Funds

Governmental funds are those through which most governmental functions of the Library are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the Library's major governmental funds:

General Fund - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

Facilities Construction/Improvement Fund - The Facilities Construction/Improvement Fund is used to account for revenue anticipation note proceeds restricted for the acquisition, construction, or improvement of buildings and the acquisition of equipment.

The other governmental funds of the Library account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, change in net position, financial position, and cash flows.

Internal Service Fund - The internal service fund is used to account for the Library's self insurance programs for prescription, health, and dental claims.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The Library's fiduciary fund is a custodial fund used to account for assets held by the Library as fiscal agent for the Lucas County Auditor for dog tag license collections.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the Library are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the internal service fund is accounted for using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net position. The statement of revenues, expenses, and change in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position. The statement of cash flows reflects how the Library finances and meets the cash flow needs of its internal service fund.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; the internal service fund uses the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and deferred inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Library, available means expected to be received within thirty-one days after year end.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Nonexchange transactions, in which the Library receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the Library must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Library on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at year end: grants, patron fines and fees, interest, and services provided to others.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized until that time. For the Library, deferred outflows of resources consists of pension and OPEB which is explained in Notes 11 and 12 to the basic financial statements.

In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Library, deferred inflows of resources includes property taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there was an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. This amount has been recorded as deferred inflows of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. For the Library, unavailable revenue includes accrued interest, intergovernmental revenue including grants and library and local government distribution, and delinquent property taxes. These amounts are deferred and recognized as inflows of resources in the period when the amounts become available. For further details on unavailable revenue, refer to the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities on page 17. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and explained in Notes 11 and 12 to the basic financial statements.

Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**E. Budgetary Process**

The budgetary documents prepared by the Library include the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Library Trustees may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the program and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the fiscal officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**F. Cash and Investments**

To improve cash management, cash received by the Library is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through Library records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Cash held separately by the Library for payment of retainage to contractors upon project completion is recorded as "Cash with Escrow Agent".

During 2018, the Library invested in negotiable certificates of deposit, federal agency securities, and Star Ohio. Investments are reported at fair value. Fair value is based on quoted market prices. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board (GASB) statement No. 79, "Certain External Investment Pools and Pool Participants". The Library measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The net asset value per share is calculated on an amortized cost basis that provides a net asset value per share that approximates fair value.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million requiring the excess amount to be transacted the following business day(s) but only to the \$100 million limit. All accounts of the participant will be combined for this purpose.

Following Ohio statutes, the Board of Library Trustees has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during 2018 was \$15,203 which includes \$570 assigned from other Library funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

**G. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

**H. Inventory**

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of expendable supplies held for consumption.

**I. Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws of other governments, or imposed by law through constitutional provisions. Restricted assets in the Facilities Construction/Improvement Fund represent amounts set aside in separate escrow accounts whose use is limited to the payment of retainage to contractors upon project completion.

**J. Capital Assets**

All of the Library's capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities and generally result from expenditures in governmental funds. General capital assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

All capital assets are capitalized at cost and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition value on the date donated. The Library maintains a capitalization threshold of five thousand dollars, except for building improvements which have a capitalization threshold of one hundred thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets are depreciated, except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

| Description                       | Useful Lives |
|-----------------------------------|--------------|
| Buildings and Improvements        | 30-100 years |
| Improvements Other Than Buildings | 15 years     |
| Furniture Fixtures, and Equipment | 5-30 years   |
| Vehicles                          | 9-13 years   |

**K. Compensated Absences**

Library employees are represented by two unions, Association of Public Library Employees (Aple) and Communication Workers of America (CWA). Aple covers all librarians and CWA covers custodians, clerks, and clerical employees. All other employees are classified as exempt.

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the Library will compensate the employees for the benefits through paid time off or some other means. The Library records a liability for accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the Library has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the Library's termination policy. The Library records a liability for accumulated unused sick leave after ten years of service as outlined in the applicable union or exempt agreement.

**L. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements. All payables, accrued liabilities, and long-term obligations payable from the internal service fund are reported on the internal service fund financial statements.



Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Revenue anticipation notes and capital leases are recognized as liabilities on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**M. Net Position**

Net position represents the difference between all other elements on the statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through constitutional provisions or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes primarily consists of donations restricted for various library services or materials. The Library's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**N. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

**Nonspendable** - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

**Restricted** - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

**Committed** - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Trustees. The committed amounts cannot be used for any other purpose unless the Board of Trustees removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** - Amounts in the assigned classification are intended to be used by the Library for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by the Board of Trustees. Fund balance policy of the Board of Trustees has authorized the director/fiscal officer to assign fund balance for projected budget shortages, tuition reimbursement, and purchases on order provided such amounts have been lawfully appropriated.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

Unassigned - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the internal service fund. For the Library, these revenues are charges for services. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

P. Interfund Transactions

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Q. Pension/Postemployment

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pension/OPEB, pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans, and additions to/deductions from the fiduciary net position have been determined on the same basis as reported by the pension/OPEB system. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB system reports investments at fair value.

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF NET POSITION**

For fiscal year 2018, the Library has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”, Statement No. 84, “Fiduciary Activities”, Statement No. 85, “Omnibus 2017”, Statement No. 89, “Accounting for Interest Cost Incurred Before the End of a Construction Period”, and related guidance from GASB Implementation Guide No. 2017-3, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).

For fiscal year 2018, the Library also implemented GASB Implementation Guide No. 2017-1. These changes were incorporated in the Library’s 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 75 established standards for measuring and recognizing postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. The implementation of this statement had the following effect on net position as previously reported.

|   |              |
|---|--------------|
| Net Position December 31, 2017                                  | \$63,036,051 |
| Net OPEB Liability  | (12,970,856) |
| Deferred Outflows - Payments Subsequent to the Measurement Date | 194,895      |
| Restated Net Position December 31, 2017                         | \$50,260,090 |

Other than employer contributions subsequent to the measurement date, the Library made no restatement for deferred outflows/inflows of resources as the information needed to generate these restatements was not available.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. These changes were incorporated in the Library’s 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pension and other postemployment benefits (OPEB)). These changes were incorporated in the Library’s 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 89 establishes accounting requirements for interest costs incurred before the end of a construction period. These changes were incorporated in the Library’s 2018 financial statements; however, there was no effect of beginning net position/fund balance.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual - for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance (GAAP basis).

Adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the General Fund are as follows:

Changes in Fund Balance

|  |             |
|--|-------------|
| GAAP Basis   | \$2,402,224 |
| <u>Increase (Decrease) Due To</u>                      |             |
| Revenue Accruals:                                      |             |
| Accrued 2017, Received<br>in Cash 2018                 | 1,246,366   |
| Accrued 2018, Not Yet<br>Received in Cash              | (1,260,438) |
| Expenditure Accruals:                                  |             |
| Accrued 2017, Paid<br>in Cash 2018                     | (1,771,310) |
| Accrued 2018, Not Yet<br>Paid in Cash                  | 1,323,616   |
| Cash Adjustments:                                      |             |
| Unrecorded Activity 2017                               | (3,320)     |
| Unrecorded Activity 2018                               | 2,526       |
| Prepaid Items  | (237,881)   |
| Materials and Supplies Inventory                       | 2,172       |
| Encumbrances Outstanding at<br>Year End (Budget Basis) | (964,331)   |
| Budget Basis   | \$739,624   |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the Library into three categories.

Active deposits are public deposits determined to be necessary to meet current demands on the treasury. Active deposits must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Library has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the Library's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio (if training requirements have been met);
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed two hundred seventy days in an amount not to exceed 40 percent of the interim monies available for investment at any one time (if training requirements have been met).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the fiscal officer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2018, \$1,902,322 of the Library's total bank balance of \$7,427,718 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. All of the Library's financial institutions participate in the Ohio Pooled Collateral System (OPCS) and were approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by eligible securities pledged to the Library and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured or by participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

Investments

As of December 31, 2018, the Library had the following investments:

| <u>Measurement/Investment</u>      | <u>Measurement Amount</u> | <u>Maturity</u> |
|------------------------------------|---------------------------|-----------------|
| Fair Value - Level Two Inputs      |                           |                 |
| Negotiable Certificates of Deposit | \$249,920                 | 02/28/19        |
| Federal Farm Credit Bank Notes     | 494,115                   | 10/11/19        |
| Net Asset Value per Share          |                           |                 |
| Star Ohio                          | 12,619,688                | 44.9 days       |
|                                    | <u>\$13,363,723</u>       |                 |

The Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Library's recurring fair value measurements as of December 31, 2018. All of the Library's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy restricts the fiscal officer from investing in any securities other than those identified in the Ohio Revised Code and that all investments must mature within five years from the date of investment unless they are matched to a specific obligation or debt of the Library.

The negotiable certificates of deposit are generally covered by FDIC and/or SIPC insurance. The Federal Farm Credit Bank Notes carry a rating of AAA by Moody's. STAR Ohio carries a rating of AAA by Standard and Poor's. The Library has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

The Library's investment policy states that, with the exception of U.S. Treasury securities or authorized pools, the Library may not invest more than 60 percent of its portfolio in any one security type or with a single financial institution. The Library may not invest more than 90 percent of its portfolio in STAR Ohio (an investment pool managed by the State Treasurer's Office) or more than 10 percent of its portfolio in repurchase agreements. For investment purposes, the Library also considers certificates of deposit and savings accounts as part of its portfolio to determine these percentages.

The following table indicates the percentage of each investment to the Library's total portfolio.

|                                    | <u>Fair Value</u> | <u>Percentage of Portfolio</u> |
|------------------------------------|-------------------|--------------------------------|
| Negotiable Certificates of Deposit | \$249,920         | 1.87%                          |
| Federal Farm Credit Bank Notes     | 494,115           | 3.70                           |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 6 - RECEIVABLES**

Receivables at December 31, 2018, consisted of accounts (photocopies, facsimiles, and fines), accrued interest, amounts due from other governments, and property taxes. All receivables, except property taxes, are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

|                                     | Amount      |
|-------------------------------------|-------------|
| Governmental Activities             |             |
| General Fund                        |             |
| Library Local Government Support    | \$7,659,362 |
| Homestead and Rollback              | 1,214,739   |
| Total Intergovernmental Receivables | \$8,874,101 |

**NOTE 7 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located within the area served by the Library. Real property tax revenues received in 2018 represent the collection of 2017 taxes. Real property taxes received in 2018 were levied after October 1, 2017, on the assessed values as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in 2018 represent the collection of 2017 taxes. Public utility real and tangible personal property taxes received in 2018 became a lien on December 31, 2016, were levied after October 1, 2017, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The County Treasurer collects property taxes on behalf of all taxing districts within the County, including the Toledo-Lucas County Public Library. The County Auditor periodically remits to the Library its portion of the taxes collected.

Accrued property taxes receivable represents real and public utility property taxes which were measurable as of December 31, 2018, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2018 operations is offset to deferred inflows of resources-property taxes. On the accrual basis, delinquent real property taxes have been recorded as a receivable and revenue while on the modified accrual basis, the revenue has been reported as deferred inflows of resources-unavailable revenue.



Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 7 - PROPERTY TAXES** (continued)

The full tax rate for all Library operations for the year ended December 31, 2018, was \$3.70 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2018 property tax receipts were based are as follows:

| Category                         | Amount          |
|----------------------------------|-----------------|
| Real Property                    | \$6,902,036,000 |
| Public Utility Personal Property | 353,793,000     |
| Total Assessed Value             | \$7,255,829,000 |

On November 8, 2016, the voters approved an additional .8 mill property tax levy. Collections began on the levy on January 1, 2018.

**NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2018, was as follows:

|   | Balance<br>December 31,<br>2017 | Additions   | Reductions | Balance<br>December 31,<br>2018 |
|---|---------------------------------|-------------|------------|---------------------------------|
| Governmental Activities                     |                                 |             |            |                                 |
| Nondepreciable Capital Assets               |                                 |             |            |                                 |
| Land  | \$8,657,199                     | \$0         | \$0        | \$8,657,199                     |
| Construction in Progress                    | 3,222,877                       | 11,655,842  | 0          | 14,878,719                      |
| Total Nondepreciable Capital Assets         | 11,880,076                      | 11,655,842  | 0          | 23,535,918                      |
| Depreciable Capital Assets                  |                                 |             |            |                                 |
| Buildings and Improvements                  | 102,599,314                     | 0           | 0          | 102,599,314                     |
| Improvements Other Than Buildings           | 501,673                         | 0           | 0          | 501,673                         |
| Furniture, Fixtures, and Equipment          | 6,914,168                       | 262,517     | (134,562)  | 7,042,123                       |
| Vehicles                                    | 854,632                         | 0           | 0          | 854,632                         |
| Total Depreciable Capital Assets            | 110,869,787                     | 262,517     | (134,562)  | 110,997,742                     |
| Less Accumulated Depreciation for           |                                 |             |            |                                 |
| Buildings and Improvements                  | (30,203,681)                    | (2,249,928) | 0          | (32,453,609)                    |
| Improvements Other Than Buildings           | (462,621)                       | (7,100)     | 0          | (469,721)                       |
| Furniture, Fixtures, and Equipment          | (4,559,162)                     | (418,426)   | 134,562    | (4,843,026)                     |
| Vehicles                                    | (568,386)                       | (54,301)    | 0          | (622,687)                       |
| Total Accumulated Depreciation              | (35,793,850)                    | (2,729,755) | 134,562    | (38,389,043)                    |
| Total Depreciable Capital Assets, Net       | 75,075,937                      | (2,467,238) | 0          | 72,608,699                      |
| Governmental Activities Capital Assets, Net | \$86,956,013                    | \$9,188,604 | \$0        | \$96,144,617                    |

Depreciation expense was charged to general public services.

**NOTE 9 - RISK MANAGEMENT**

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 9 - RISK MANAGEMENT** (continued)

In 2018, the Library contracted for the following insurance coverage.

| Coverage               | Limits   | Deductible Amounts |
|------------------------|--|--------------------|
| Property               | \$194,808,606                                    | \$1,000            |
| General Liability      | 2,000,000 Aggregate<br>1,000,000 Each Occurrence | 1,000              |
| Employee Benefits      | 1,000,000 Aggregate<br>1,000,000 Each Employee   | 1,000              |
| Auto                   | 1,000,000  | 500 Comprehensive  |
| Umbrella               | 10,000,000                                       | 0                  |
| Earthquake             | 10,000,000                                       | 25,000             |
| Flood                  | 12,000,000                                       | 100,000            |
| Directors and Officers | 5,000,000  | 10,000             |
| Special Library Form   | 38,272,394                                       | 1,000              |
| Electronic Equipment   | 3,626,839  | 1,000              |
| Fine Arts              | 338,768  | 1,000              |
| Cyber Liability        | 2,000,000  | 10,000             |

There has been no significant reduction in insurance coverage from 2017 and no insurance settlement has exceeded insurance coverage during the last three years.

The Library pays the State of Ohio Bureau of Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

In 2018, the Library provided prescription, health, and dental benefits through self insured programs. The Library established a Self Insurance Fund (internal service fund) to account for and finance these employee benefits. The prescription and health programs provide up to \$150,000 of coverage, per person, per year, and the dental program provides up to \$1,200 of coverage, per person, per year. The Library has commercial insurance for claims in excess of coverage provided by the fund.

All funds of the Library participate in the programs and made payments to the fund based on actuarial estimates of the amounts needed to pay prior- and current-year claims. Claims payable is based on the requirements of Governmental Accounting Standards Board Statement No. 30, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Claims payable at December 31, 2018, was estimated by the third party administrators at \$372,625.

The changes in the claims liability for the past two years were as follows:

| Year | Beginning Balance | Current-Year Claims And Changes in Estimates | Claims Payments | Ending Balance |
|------|-------------------|--|-----------------|----------------|
| 2018 | \$378,501         | \$3,768,071                                  | \$3,773,947     | \$372,625      |
| 2017 | 305,782           | 3,177,800                                    | 3,105,081       | 378,501        |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 10 - SIGNIFICANT CONTRACTUAL COMMITMENTS**

The Library has several outstanding contracts for professional services. The following amounts remain on these contracts as of December 31, 2018:

| Vendor                          | Outstanding<br>Balance |
|---------------------------------|------------------------|
| American Interiors, Inc.        | \$63,619               |
| Bryson Tucker Electric LLC      | 55,420                 |
| DMC Technology Group, Inc.      | 36,369                 |
| HBM Architects                  | 126,644                |
| Library Design Associates, Inc. | 166,189                |
| Otis Elevator Company           | 33,600                 |
| Ohio Building Restoration       | 37,900                 |
| Redbox Workshop LTD             | 116,982                |
| Seagate Commercial Interiors    | 156,205                |
| The Lathrop Co., Inc.           | 11,173,745             |
| Torrence Sound Equipment Co.    | 86,940                 |

At year end, the significant encumbrances expected to be honored upon performance by the vendor in 2019 are as follows:

|  |              |
|--|--------------|
| General Fund                             | \$964,331    |
| Facilities Construction/Improvement Fund | 12,094,722   |
| Nonmajor Governmental Funds              | 11,447       |
| Total                                    | \$13,070,500 |

**NOTE 11 - DEFINED BENEFIT PENSION PLAN**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

**Net Pension Liability (Asset)/Net OPEB Liability**

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent a liability to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the Library's proportionate share of the pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of the pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

The Ohio Revised Code limits the Library's obligation for this liability to annually required payments. The Library cannot control benefit terms or the manner in which pensions are financed; however, the Library does receive the benefit of employees' services in exchange for compensation, including pension and OPEB.

GASB Statements No. 68 and No. 75 assume the liability is solely the obligation of the employer because (1) they benefit from employee services and (2) State statute requires all funding to come from the employers. All pension contributions to date have come solely from the employer (which also includes pension costs paid in the form of withholdings from employees). The retirement system may allocate a portion of the employer contribution to provide for OPEB benefits. In addition, health care plan enrollees pay a portion of the health care cost in the form of a monthly premium. State statute requires the retirement system to amortize unfunded pension liabilities within thirty years. If the pension amortization period exceeds thirty years, the retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement system to provide health care to eligible benefit recipients.

The proportionate share of the plan's unfunded benefits is presented as a net pension/OPEB (asset) or a long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included as an intergovernmental payable on both the accrual and modified accrual basis of accounting.

The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

**Plan Description - Ohio Public Employees Retirement System (OPERS)**

Plan Description - Library employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing multiple-employer defined benefit/defined contribution pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information including requirements for reduced and unreduced benefits).

| <b>Group A</b>   | <b>Group B</b>   | <b>Group C</b>   |
|--|--|--|
| Eligible to retire prior to January 7, 2013, or five years after January 7, 2013   | 20 years of service credit prior to January 7, 2013, or eligible to retire ten years after January 7, 2013   | Members not in other groups and members hired on or after January 7, 2013  |
| <b>State and Local</b>   | <b>State and Local</b>   | <b>State and Local</b>   |
| <b>Age and Service Requirements:</b><br>Age 60 with 60 months of service credit or Age 55 with 25 years of service credit                              | <b>Age and Service Requirements:</b><br>Age 60 with 60 months of service credit or Age 55 with 25 years of service credit                              | <b>Age and Service Requirements:</b><br>Age 57 with 25 years of service credit or Age 62 with 5 years of service credit                                |
| <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years | <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years | <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35 years |
| <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30 years     | <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30 years     | <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35 years     |
| <b>Public Safety</b>   | <b>Public Safety</b>   | <b>Public Safety</b>   |
| <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit or Age 52 with 15 years of service credit                               | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit or Age 52 with 15 years of service credit                               | <b>Age and Service Requirements:</b><br>Age 52 with 25 years of service credit or Age 56 with 15 years of service credit                               |
| <b>Law Enforcement</b>   | <b>Law Enforcement</b>   | <b>Law Enforcement</b>   |
| <b>Age and Service Requirements:</b><br>Age 52 with 15 years of service credit   | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit or Age 52 with 15 years of service credit                               | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit or Age 56 with 15 years of service credit                               |
| <b>Public Safety and Law Enforcement</b>   | <b>Public Safety and Law Enforcement</b>   | <b>Public Safety and Law Enforcement</b>   |
| <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years | <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years | <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years |

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for twelve months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost of living adjustment on the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index capped at 3 percent.

Defined contribution plan benefits are established in the plan documents which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed plan participants must have attained the age of fifty-five, have money on deposit in the defined contribution plan, and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the member's contributions, vested employer contributions, and investment gains or losses resulting from the member's investment selections. Employer contributions and associated investment earnings vest over a five year period at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS account. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of the entire account balance net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows.

|  | State<br>and Local | Public<br>Safety | Law<br>Enforcement |
|--|--------------------|------------------|--------------------|
| <b>2018 Statutory Maximum Contribution Rates</b> |                    |                  |                    |
| Employer   | 14.0%              | 18.1%            | 18.1%              |
| Employee *                                       | 10.0 %             | **               | ***                |

(continued)

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

|  | State<br>and Local | Public<br>Safety | Law<br>Enforcement |
|--|--------------------|------------------|--------------------|
| <b>2018 Actual Contribution Rates</b>    |                    |                  |                    |
| Employer                                 |                    |                  |                    |
| Pension ****                             | 14.0 %             | 18.1 %           | 18.1 %             |
| Postemployment Health Care Benefits **** | 0.0                | 0.0              | 0.0                |
| Total Employer                           | <u>14.0 %</u>      | <u>18.1 %</u>    | <u>18.1 %</u>      |
| Total Employee                           | <u>10.0 %</u>      | <u>12.0 %</u>    | <u>13.0 %</u>      |

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* This rate is determined by OPERS' Board and has no maximum rate established by the ORC.
- \*\*\* This rate is also determined by OPERS' Board but is limited by the ORC to not more than 2 percent greater than the public safety rate.
- \*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contribution rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2018, the Library's contractually required contribution was \$2,397,731 for the traditional plan, \$30,324 for the combined plan, and \$60,470 for the member-directed plan. Of these amounts, \$101,395 is reported as an intergovernmental payable for the traditional plan, \$1,286 for the combined plan, and \$2,558 for the member-directed plan.

**Pension Liability (Asset), Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pension**

The net pension liability (asset) for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability (asset) was based on the Library's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense.

|   | OPERS<br>Traditional<br>Plan | OPERS<br>Combined<br>Plan | Total        |
|---|------------------------------|---------------------------|--------------|
| Proportion of the Net Pension Liability/Asset |                              |                           |              |
| Current Measurement Date                      | 0.12612600%                  | 0.05520700%               |              |
| Prior Measurement Date                        | <u>0.13061500%</u>           | <u>0.06148600%</u>        |              |
| Change in Proportionate Share                 | <u>0.00448900%</u>           | <u>0.00627900%</u>        |              |
| Proportionate Share                           |                              |                           |              |
| Net Pension Liability                         | \$19,786,724                 | \$0                       | \$19,786,724 |
| Net Pension Asset                             | \$0                          | \$75,155                  | \$75,155     |
| Pension Expense                               | \$4,224,919                  | (\$50,520)                | \$4,174,399  |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

Pension expense for the member-directed defined contribution plan was \$60,470 for 2018.

At December 31, 2018, the Library reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources.

|  | OPERS<br>Traditional<br>Plan | OPERS<br>Combined<br>Plan   | Total                       |
|--|------------------------------|-----------------------------|-----------------------------|
|  | <u>                    </u>  | <u>                    </u> | <u>                    </u> |
| <b>Deferred Outflows of Resources</b>  |                              |                             |                             |
| Difference Between Expected and Actual Experience  | \$20,207                     | \$0                         | \$20,207                    |
| Changes of Assumptions   | 2,364,646                    | 6,568                       | 2,371,214                   |
| Changes in Proportion and Differences Between Library Contributions and the Proportionate Share of Contributions | 114,430                      | 3,044                       | 117,474                     |
| Library Contributions Subsequent to the Measurement Date   | <u>2,397,731</u>             | <u>30,324</u>               | <u>2,428,055</u>            |
| Total Deferred Outflows of Resources   | <u>\$4,897,014</u>           | <u>\$39,936</u>             | <u>\$4,936,950</u>          |
| <b>Deferred Inflows of Resources</b>   |                              |                             |                             |
| Difference Between Expected and Actual Experience  | \$389,934                    | \$22,389                    | \$412,323                   |
| Net Difference Between Projected and Actual Earnings on Pension Plan Investments                                 | 4,247,949                    | 11,858                      | 4,259,807                   |
| Changes in Proportion and Differences Between Library Contributions and the Proportionate Share of Contributions | <u>470,072</u>               | <u>0</u>                    | <u>470,072</u>              |
| Total Deferred Inflows of Resources  | <u>\$5,107,955</u>           | <u>\$34,247</u>             | <u>\$5,142,202</u>          |

\$2,428,055 reported as deferred outflows of resources related to pension resulting from Library contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as pension expense as follows.

|                          | OPERS<br>Traditional<br>Plan | OPERS<br>Combined<br>Plan   | Total                       |
|--------------------------|------------------------------|-----------------------------|-----------------------------|
|                          | <u>                    </u>  | <u>                    </u> | <u>                    </u> |
| Year Ending December 31, |                              |                             |                             |
| 2019                     | \$1,639,075                  | (\$3,404)                   | \$1,635,671                 |
| 2020                     | (631,631)                    | (3,728)                     | (635,359)                   |
| 2021                     | (1,870,572)                  | (6,385)                     | (1,876,957)                 |
| 2022                     | (1,745,544)                  | (6,104)                     | (1,751,648)                 |
| 2023                     | 0                            | (1,941)                     | (1,941)                     |
| Thereafter               | <u>0</u>                     | <u>(3,073)</u>              | <u>(3,073)</u>              |
| Total                    | <u>(\$2,608,672)</u>         | <u>(\$24,635)</u>           | <u>(\$2,633,307)</u>        |



Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all periods included in the measurement in accordance with GASB Statement No. 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2017, are presented below.

|   | <u>OPERS Traditional Plan</u>                              | <u>OPERS Combined Plan</u>                                 |
|---|--|--|
| Wage Inflation                                  | 3.25 percent   | 3.25 percent   |
| Future Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation          | 3.25 to 8.25 percent<br>including wage inflation           |
| COLA or Ad Hoc COLA:<br>Pre-January 7, 2013     | 3 percent simple   | 3 percent simple   |
| Post-January 7, 2013                            | 3 percent simple through 2018,<br>then 2.15 percent simple | 3 percent simple through 2018,<br>then 2.15 percent simple |
| Investment Rate of Return                       | 7.5 percent  | 7.5 percent  |
| Actuarial Cost Method                           | individual entry age                                       | individual entry age                                       |

Preretirement mortality rates were based on the RP-2014 Employees Mortality Table for males and females adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for males and females adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates for disabled retirees were based on the RP-2014 Disabled Mortality Table for males and females adjusted for mortality improvement back to the observation base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year were determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building block method in which best estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage adjusted for inflation.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

During 2017, OPERS managed investments in three investment portfolios; the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the traditional plan, the defined benefit component of the combined plan, and the annuitized accounts of the member-directed plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82 percent for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the board approved asset allocation policy for 2017 and the long-term expected real rates of return.

| Asset Class            | Target<br>Allocation | Weighted Average<br>Long-Term Expected<br>Real Rate of Return<br>(Arithmetic) |
|------------------------|----------------------|---|
| Fixed Income           | 23.00 %              | 2.20 %  |
| Domestic Equities      | 19.00                | 6.37  |
| Real Estate            | 10.00                | 5.26  |
| Private Equity         | 10.00                | 8.97  |
| International Equities | 20.00                | 7.88  |
| Other Investments      | 18.00                | 5.26  |
| Total                  | 100.00 %             |   |

Discount Rate - The discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 11 - DEFINED BENEFIT PENSION PLAN** (continued)

Sensitivity of the Library's Proportionate Share of the Net Pension Liability (asset) to Changes in the Discount Rate - The following table presents the Library's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.5 percent as well as what the Library's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent) or one percentage point higher (8.5 percent) than the current rate.

|   | 1% Decrease<br>(6.5%) | Current<br>Discount Rate<br>(7.5%) | 1% Increase<br>(8.5%) |
|---|-----------------------|------------------------------------|-----------------------|
| Library's Proportionate Share of<br>the Net Pension Liability (Asset) |                       |                                    |                       |
| OPERS Traditional Plan  | \$35,136,181          | \$19,786,724                       | \$6,989,903           |
| OPERS Combined Plan   | (\$40,853)            | (\$75,155)                         | (\$98,821)            |

**Changes Between the Measurement Date and the Report Date**

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the Library's net pension liability is not known.

**NOTE 12 - POSTEMPLOYMENT BENEFITS**

See Note 11 for a description of the net OPEB liability.

**Plan Description - Ohio Public Employees Retirement System (OPERS)**

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans; the traditional plan, a cost-sharing multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit postemployment health care trust which funds multiple health care plans including medical coverage, prescription drug coverage, and deposits to a health reimbursement arrangement to qualifying benefit recipients of both the traditional and combined pension plans. This trust is also used to fund health care for member-directed plan participants in the form of a retiree medical account (RMA). At retirement or refund, member-directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional and combined pension plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an other postemployment benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by the OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed 14 percent of earnable salary and public safety and law enforcement employers contributed 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund the health care plans. The portion of the employer contribution allocated to health care for members of both the traditional and combined plans was 1 percent for calendar year 2017. As recommended by OPERS' actuary, the portion of the employer contribution allocated to health care beginning January 1, 2018, decreased to 0 percent for both plans.

The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants of the member-directed plan was 4 percent for 2018.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Library's contractually required contribution was \$24,188 for 2018. Of this amount, \$1,023 is reported as an intergovernmental payable.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

**OPEB Liability, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability and the total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Library's proportion of the net OPEB liability was based on the Library's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share.

|   | OPERS        |
|---|--------------|
| Proportion of the Net OPEB Liability          |              |
| Current Measurement Date                      | 0.12393000%  |
| Prior Measurement Date                        | 0.12842000%  |
| Change in Proportionate Share                 | 0.00449000%  |
| <br>  |              |
| Proportionate Share of the Net OPEB Liability | \$13,457,885 |
| <br>  |              |
| OPEB Expense                                  | \$1,000,902  |

At December 31, 2018, the Library reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

|  | OPERS       |
|--|-------------|
| <b>Deferred Outflows of Resources</b>  |             |
| Difference Between Expected and Actual Experience  | \$10,484    |
| Changes of Assumptions   | 979,877     |
| Library Contributions Subsequent to the Measurement Date   | 24,188      |
| Total Deferred Outflows of Resources   | \$1,014,549 |
| <br>   |             |
| <b>Deferred Inflows of Resources</b>   |             |
| Net Difference Between Projected and Actual Earnings on OPEB Plan Investments                                    | \$1,002,523 |
| Changes in Proportion and Differences Between Library Contributions and the Proportionate Share of Contributions | 306,816     |
| Total Deferred Inflows of Resources  | \$1,309,339 |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

\$24,188 reported as deferred outflows of resources related to OPEB resulting from Library contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows.

| Year Ending December 31, | OPERS       |
|--------------------------|-------------|
| 2019                     | \$76,174    |
| 2020                     | 76,174      |
| 2021                     | (220,697)   |
| 2022                     | (250,629)   |
| 2023                     | 0           |
| Thereafter               | 0           |
| Total                    | (\$318,978) |

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB Statement No. 74.

|  |   |
|--|---|
| Wage Inflation                                     | 3.25 percent  |
| Projected Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation     |
| Single Discount Rate:                              |   |
| Current Measurement Date                           | 3.85 percent  |
| Prior Measurement Date                             | 4.23 percent  |
| Investment Rate of Return                          | 6.5 percent   |
| Municipal Bond Rate                                | 3.31 percent  |
| Health Care Cost Trend Rate                        | 7.5 percent initial                                   |
| Actuarial Cost Method                              | 3.25 percent ultimate in 2028<br>individual entry age |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

Preretirement mortality rates were based on the RP-2014 Employees Mortality Table for males and females adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table for males and females adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Postretirement mortality rates for disabled retirees were based on the RP-2014 Disabled Mortality Table for males and females adjusted for mortality improvement back to the observation base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year were determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building block method in which best estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Health Care portfolio includes assets for health care expenses for the traditional plan, the combined plan, and the member-directed plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made and health care related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the board approved asset allocation policy for 2017 and the long-term expected real rates of return.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

| Asset Class                  | Target<br>Allocation | Weighted Average<br>Long-Term Expected<br>Real Rate of Return<br>(Arithmetic) |
|------------------------------|----------------------|---|
| Fixed Income                 | 34.00 %              | 1.88 %  |
| Domestic Equities            | 21.00                | 6.37  |
| Real Estate Investment Trust | 6.00                 | 5.91  |
| International Equities       | 22.00                | 7.88  |
| Other Investments            | 17.00                | 5.39  |
| Total                        | 100.00 %             |   |

Discount Rate - A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of twenty year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the expected rate of return on the health care investment portfolio of 6.5 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through 2034 and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the Library's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the Library's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent as well as what the Library's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.85 percent) or one percentage point higher (4.85 percent) than the current rate.

|  | 1% Decrease<br>(2.85%) | Current<br>Discount Rate<br>(3.85%) | 1% Increase<br>(4.85%) |
|--|------------------------|-------------------------------------|------------------------|
| Library's Proportionate Share<br>of the Net OPEB Liability | \$17,879,381           | \$13,457,885                        | \$9,880,939            |

Sensitivity of the Library's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using assumed trend rates and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1 percent lower or 1 percent higher than the current rate.



Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 12 - POSTEMPLOYMENT BENEFITS** (continued)

Retiree health care valuations use a health care cost trend assumption that changes over several years built into the assumption. The near term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.5 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not too distant future, the health plan cost trend will decrease to a level at or near wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate assumed to be 3.25 percent in the most recent valuation.

|  | 1% Decrease  | Current Health Care<br>Cost Trend Rate<br>Assumption | 1% Increase  |
|--|--------------|--|--------------|
| Library's Proportionate Share<br>of the Net OPEB Liability | \$12,876,327 | \$13,457,885   | \$14,058,619 |

**Changes between the Measurement Date and the Report Date**

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the Library's net OPEB liability is not known.

**NOTE 13 - COMPENSATED ABSENCES**

The criteria for determining the vacation and sick leave liability are derived from negotiated agreements and State laws. Employees are categorized by union as either Association of Public Library Employees (Aple) or Communication Workers of America (CWA), or they are exempt (do not belong to a union).

Vacation and sick leave earned and accumulated depends upon length of service. The maximum hours by category of employee is listed below:

| Employee<br>Type | Maximum<br>Vacation<br>Earned<br>per Year | Maximum<br>Sick<br>Earned<br>per Year | Maximum<br>Vacation<br>Accumulation |
|------------------|---|---------------------------------------|-------------------------------------|
| Aple             | 182                                       | 104                                   | 208                                 |
| CWA              | 182                                       | 104                                   | 205                                 |
| Exempt           | 182                                       | 104                                   | 208                                 |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 13 - COMPENSATED ABSENCES** (continued)

| Years of Service | Maximum Sick Hours Accumulation |     |        | Percentage Sick Leave Paid |
|------------------|---------------------------------|-----|--------|----------------------------|
|                  | Aple                            | CWA | Exempt |                            |
| 0 to 9           | 830                             | 830 | 830    | 0%                         |
| 10 to 14         | 830                             | 830 | 830    | 39%                        |
| 15 to 19         | 975                             | 950 | 975    | 41%                        |
| 20 to 24         | 975                             | 950 | 975    | 44%                        |
| 25 to 29         | 975                             | 975 | 975    | 46%                        |
| 30 to 34         | 975                             | 975 | 975    | 48%                        |
| 35 or more       | 975                             | 975 | 975    | 48-50%                     |

Employees are paid for 100 percent of earned unused vacation leave upon termination. Upon retirement, employees are paid the value of their accumulated unused sick leave based on years of service.

**NOTE 14 - LONG-TERM OBLIGATIONS**

The Library's long-term obligations activity for the year ended December 31, 2018, was as follows:

|                                   | Interest Rate | Restated Balance December 31, 2017 | Additions | Reductions   | Balance December 31, 2018 | Due Within One Year |
|-----------------------------------|---------------|------------------------------------|-----------|--------------|---------------------------|---------------------|
| <u>Governmental Activities</u>    |               |                                    |           |              |                           |                     |
| Revenue Anticipation Notes        |               |                                    |           |              |                           |                     |
| 2013 Facilities                   | 3.55%         | \$15,819,000                       | \$0       | \$1,173,000  | \$14,646,000              | \$1,220,000         |
| 2017 Facilities                   | 2.50          | 25,000,000                         | 0         | 1,266,000    | 23,734,000                | 1,437,000           |
| Total Revenue Anticipation Notes  |               | 40,819,000                         | 0         | 2,439,000    | 38,380,000                | 2,657,000           |
| Other Long-Term Obligations       |               |                                    |           |              |                           |                     |
| Net Pension Liability             |               | 29,660,446                         | 0         | 9,873,722    | 19,786,724                | 0                   |
| Net OPEB Liability                |               | 12,970,856                         | 487,029   | 0            | 13,457,885                | 0                   |
| Compensated Absences Payable      |               | 2,227,635                          | 202,330   | 123,129      | 2,306,836                 | 1,109,423           |
| Capital Leases Payable            |               | 16,702                             | 0         | 12,527       | 4,175                     | 4,175               |
| Total Other Long-Term Obligations |               | 44,875,639                         | 689,359   | 10,009,378   | 35,555,620                | 1,113,598           |
| Total Governmental Activities     |               | \$85,694,639                       | \$689,359 | \$12,448,378 | \$73,935,620              | \$3,770,598         |

On November 20, 2013, the Library issued revenue anticipation notes, in the amount of \$20,000,000, for constructing, renovating, and improving the Library's facilities. The notes were issued under the authority of Ohio Revised Code Section 3375.404 for a fifteen year period with final maturity in 2028. The notes have an interest rate of 3.55 percent. The notes are being repaid from the General Fund from the Library's state distribution of library funding. At December 31, 2018, the Library had spent all proceeds.

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 14 - LONG-TERM OBLIGATIONS** (continued)

On July 11, 2017, the Library issued revenue anticipation notes, in the amount of \$25,000,000, for constructing, renovating, and improving the Library's facilities. The notes were issued under the authority of Ohio Revised Code Section 3375.404 for a fifteen year period with final maturity in 2032. The notes have an interest rate of 2.5 percent. The notes are being repaid from the General Fund from the Library's state distribution of library funding. At December 31, 2018, the Library had \$10,946,660 in unspent proceeds.

There is no repayment schedule for the net pension/OPEB liability. The Library pays obligations related to employee compensation from the General Fund. For additional information related to the net pension/OPEB liability, see Notes 11 and 12 to the basic financial statements.

Compensated absences and capital leases will be paid from the General Fund.

**NOTE 14 - LONG-TERM OBLIGATIONS** (continued)

Principal and interest requirements to retire notes payable outstanding at December 31, 2018, were as follows:

| Year      | 2013 Revenue Anticipation Notes |             | 2017 Revenue Anticipation Notes |             |
|-----------|---------------------------------|-------------|---------------------------------|-------------|
|           | Principal                       | Interest    | Principal                       | Interest    |
| 2019      | \$1,220,000                     | \$519,933   | \$1,437,000                     | \$593,350   |
| 2020      | 1,269,000                       | 476,623     | 1,473,000                       | 557,425     |
| 2021      | 1,319,000                       | 431,573     | 1,509,000                       | 520,600     |
| 2022      | 1,372,000                       | 384,749     | 1,547,000                       | 482,875     |
| 2023      | 1,427,000                       | 336,043     | 1,586,000                       | 444,200     |
| 2024-2028 | 8,039,000                       | 878,520     | 8,545,000                       | 1,606,025   |
| 2029-2032 | 0                               | 0           | 7,637,000                       | 483,225     |
| Total     | \$14,646,000                    | \$3,027,441 | \$23,734,000                    | \$4,687,700 |

**NOTE 15 - CAPITAL LEASES - LESSEE DISCLOSURE**

The Library has entered into capitalized leases for equipment. Capital lease payments are reflected as function expenditures on a budgetary perspective and as debt service expenditures on the statement of revenues, expenditures, and changes in fund balances for the governmental funds. Principal payments in 2018 were \$12,527.

|                               |                                    |
|-------------------------------|------------------------------------|
|                               | <u>Governmental<br/>Activities</u> |
| Equipment                     | \$62,634                           |
| Less Accumulated Depreciation | (62,634)                           |
|                               | <u>\$0</u>                         |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

**NOTE 15 - CAPITAL LEASES - LESSEE DISCLOSURE** (continued)

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2018.

| Fiscal Year | Principal |
|-------------|-----------|
| 2019        | \$4,175   |

**NOTE 16 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| Fund Balance                        | General     | Facilities<br>Construction/<br>Improvement | Other<br>Governmental | Total<br>Governmental<br>Funds |
|-------------------------------------|-------------|--|-----------------------|--------------------------------|
| Nonspendable for:                   |             |  |                       |                                |
| Books and Library Materials         | \$0         | \$0  | \$129,590             | \$129,590                      |
| Prepaid Items                       | 511,897     | 0  | 0                     | 511,897                        |
| Materials and Supplies<br>Inventory | 35,798      | 0  | 0                     | 35,798                         |
| Total Nonspendable                  | 547,695     | 0  | 129,590               | 677,285                        |
| Restricted for:                     |             |  |                       |                                |
| Books and Library Materials         | 0           | 0  | 393,894               | 393,894                        |
| Library Improvements                | 0           | 12,334,839                                 | 800,388               | 13,135,227                     |
| Total Restricted                    | 0           | 12,334,839                                 | 1,194,282             | 13,529,121                     |
| Committed for:                      |             |  |                       |                                |
| Construction                        | 0           | 0  | 1,202,660             | 1,202,660                      |
| Assigned for:                       |             |  |                       |                                |
| Projected Budget Shortage           | 2,578,332   | 0  | 0                     | 2,578,332                      |
| Tuition                             | 146,574     | 0  | 0                     | 146,574                        |
| Unpaid Obligations                  | 770,504     | 0  | 0                     | 770,504                        |
| Total Assigned                      | 3,495,410   | 0  | 0                     | 3,495,410                      |
| Total Fund Balance                  | \$4,043,105 | \$12,334,839                               | \$2,526,532           | \$18,904,476                   |

Toledo-Lucas County Public Library  
Notes to the Basic Financial Statements  
For the Year Ended December 31, 2018  
(continued)

---

**NOTE 17 - INTERFUND TRANSFERS**

During 2018, the General Fund made transfers to the Building and Repair capital projects fund, in the amount of \$500,000, for building improvements.

**NOTE 18 - CONTINGENT LIABILITIES**

A. Litigation

There are currently no matters of litigation with the Library as defendant.

B. Federal and State Grants

For the period January 1, 2018, to December 31, 2018, the Library received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the Library believes such disallowances, if any, would be immaterial.

This Page Intentionally Left Blank

Toledo Lucas County Public Library  
 Required Supplementary Information  
 Schedule of the Library's Proportionate Share of the Net Pension Liability  
 Ohio Public Employees Retirement System - Traditional Plan  
 Last Five Years (1)

|   | 2018         | 2017         | 2016         | 2015         | 2014         |
|---|--------------|--------------|--------------|--------------|--------------|
| Library's Proportion of the Net Pension Liability   | 0.12612600%  | 0.13061500%  | 0.12854600%  | 0.12480700%  | 0.12480700%  |
| Library's Proportionate Share of the Net Pension Liability                                    | \$19,786,724 | \$29,660,446 | \$22,265,788 | \$15,053,119 | \$14,713,119 |
| Library's Covered Payroll   | \$16,682,229 | \$16,892,992 | \$15,998,886 | \$15,301,467 | \$13,418,625 |
| Library's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll | 118.61%      | 175.58%      | 139.17%      | 98.38%       | 109.65%      |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                    | 84.66%       | 77.25%       | 81.08%       | 86.45%       | 86.36%       |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

Amounts presented as of the Library's measurement date which is the prior year end.

See Accompanying Notes to the Required Supplementary Information

Toledo Lucas County Public Library  
 Required Supplementary Information  
 Schedule of the Library's Proportionate Share of the Net Pension Asset  
 Ohio Public Employees Retirement System - Combined Plan  
 2018 (1)

---

|   | 2018        |
|---|-------------|
| Library's Proportion of the Net Pension Asset   | 0.05520700% |
| Library's Proportionate Share of the Net Pension Asset                                    | \$75,155    |
| Library's Covered Payroll   | \$226,100   |
| Library's Proportionate Share of the Net Pension Asset as a Percentage of Covered Payroll | -33.24%     |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                | 137.28%     |

(1) Amounts for the combined plan are not presented prior to 2018 as the Library's participation in this plan was considered immaterial in previous years.

Amounts presented as of the Library's measurement date which is the prior year end.

See Accompanying Notes to the Required Supplementary Information



Toledo Lucas County Public Library  
 Required Supplementary Information  
 Schedule of the Library's Proportionate Share of the Net OPEB Liability  
 Ohio Public Employees Retirement System  
 Last Two Years (1)

|  | 2018         | 2017         |
|--|--------------|--------------|
| Library's Proportion of the Net OPEB Liability   | 0.12393000%  | 0.12842000%  |
| Library's Proportionate Share of the Net OPEB Liability                                    | \$13,457,885 | \$12,970,856 |
| Library's Covered Payroll  | \$17,553,629 | \$17,747,100 |
| Library's Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll | 76.67%       | 73.09%       |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                    | 54.14%       | 54.04%       |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented as of the Library's measurement date which is the prior year end.

See Accompanying Notes to the Required Supplementary Information

Toledo Lucas County Public Library  
 Required Supplementary Information  
 Schedule of the Library's Contributions  
 Ohio Public Employees Retirement System  
 Last Six Years (1)

|  | 2018               | 2017               | 2016               |
|--|--------------------|--------------------|--------------------|
| <b>Net Pension Liability - Traditional Plan</b>                      |                    |                    |                    |
| Contractually Required Contribution                                  | \$2,397,731        | \$2,168,690        | \$2,027,159        |
| Contributions in Relation to the Contractually Required Contribution | <u>(2,397,731)</u> | <u>(2,168,690)</u> | <u>(2,027,159)</u> |
| Contribution Deficiency (Excess)                                     | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| Library's Covered Payroll  | \$17,126,650       | \$16,682,229       | \$16,892,992       |
| Contributions as a Percentage of Covered Payroll                     | <u>14.00%</u>      | <u>13.00%</u>      | <u>12.00%</u>      |
| <b>Net Pension Liability - Combined Plan</b>                         |                    |                    |                    |
| Contractually Required Contribution                                  | \$30,324           | \$29,393           | \$28,720           |
| Contributions in Relation to the Contractually Required Contribution | <u>(30,324)</u>    | <u>(29,393)</u>    | <u>(28,720)</u>    |
| Contribution Deficiency (Excess)                                     | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| Library's Covered Payroll  | \$216,600          | \$226,100          | \$239,333          |
| Contributions as a Percentage of Covered Payroll                     | <u>14.00%</u>      | <u>13.00%</u>      | <u>12.00%</u>      |
| <b>Net Pension Liability - OPEB Plan (2)</b>                         |                    |                    |                    |
| Contractually Required Contribution                                  | \$24,188           | \$194,895          | \$367,238          |
| Contributions in Relation to the Contractually Required Contribution | <u>(24,188)</u>    | <u>(194,895)</u>   | <u>(367,238)</u>   |
| Contribution Deficiency (Excess)                                     | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| Library's Covered Payroll (3)  | \$17,947,950       | \$17,553,629       | \$17,747,100       |
| OPEB Contributions as a Percentage of Covered Payroll                | <u>0.13%</u>       | <u>1.11%</u>       | <u>2.07%</u>       |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added each year.

(2) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

(3) The OPEB plan includes the members from the traditional plan, the combined plan, and the member-directed plan. The member-directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

See Accompanying Notes to the Required Supplementary Information

| <u>2015</u>        | <u>2014</u>        | <u>2013</u>        |
|--------------------|--------------------|--------------------|
| \$1,919,866        | \$1,836,176        | \$1,744,421        |
| <u>(1,919,866)</u> | <u>(1,836,176)</u> | <u>(1,744,421)</u> |
| <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| \$15,998,886       | \$15,301,467       | \$13,418,625       |
| <u>12.00%</u>      | <u>12.00%</u>      | <u>13.00%</u>      |
| \$27,288           | \$26,767           | \$20,467           |
| <u>(27,288)</u>    | <u>(26,767)</u>    | <u>(20,467)</u>    |
| <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| \$227,400          | \$223,058          | \$157,438          |
| <u>12.00%</u>      | <u>12.00%</u>      | <u>13.00%</u>      |

Toledo Lucas County Public Library  
Notes to Required Supplementary Information  
For the Year Ended December 31, 2018

---

**Changes in Assumptions - OPERS Pension**

Amounts reported for 2017 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below.

|   | <u>2017</u>  | <u>2016 and Prior</u>                                     |
|---|--|---|
| Wage Inflation                                  | 3.25 percent   | 3.75 percent  |
| Future Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation          | 4.25 to 10.05 percent<br>including wage inflation         |
| COLA or Ad Hoc COLA:                            |  |   |
| Pre-January 7, 2013                             | 3 percent simple   | 3 percent simple  |
| Post-January 7, 2013                            | 3 percent simple through 2018,<br>then 2.15 percent simple | 3 percent simple through 2018,<br>then 2.8 percent simple |
| Investment Rate of Return                       | 7.5 percent  | 8 percent   |
| Actuarial Cost Method                           | individual entry age                                       | individual entry age                                      |

Amounts reported for 2017 use mortality rates based on the RP-2014 Healthy Annuitant Mortality Table. For males, healthy annuitant mortality tables were used adjusted for mortality improvements back to the observation period base of 2006 and then established the base year as 2015. For females, healthy annuitant mortality tables were used adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled Mortality Table adjusted for mortality improvements back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables were determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected twenty years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 Mortality Table with no projections. For males, 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**Changes in Assumptions - OPERS OPEB**

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

**COMBINING STATEMENTS AND  
INDIVIDUAL FUND SCHEDULES**

This Page Intentionally Left Blank

### **NONMAJOR SPECIAL REVENUE FUNDS**

Special revenue funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes, other than for debt service or capital projects. Following is a description of the Library's nonmajor special revenue funds:

#### Workplace Wellness

To account for resources from the Ohio Bureau of Workers' Compensation restricted to limit and control the escalating cost of workers' compensation claims by developing health promotion programs for employees as well as reducing health care costs for employers.

#### Special Gifts

To account for various fees whose use is restricted by the donors.

#### Marci Stothers

To account for donations received from Marci Stothers restricted to purchasing children's books about Native Americans.

#### Lois Waffle

To account for donations from the Estate of Lois A. Waffle restricted to benefit the Waterville Branch Library.

#### Colby

To account for donations from George F. Colby originally restricted to benefit the Jermain Branch Library. This branch has since been closed. Resources are currently restricted for acquisitions relating to the history of Toledo and Lucas County.

#### Kent

To account for donations received from Eliza M. Kent restricted to purchasing books.

#### Louise M. Meffley

To account for donations from the Estate of Louise M. Meffley restricted to purchasing materials for the sight impaired.

### **NONMAJOR CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for resources that are restricted, committed, or assigned for the acquisition or construction of major capital facilities and other capital assets.

#### Building and Repair

To account for interest and other sources committed by resolution of the Board of Trustees for the acquisition or construction of buildings and equipment.

**NONMAJOR CAPITAL PROJECTS FUNDS (continued)**

Library Legacy Foundation

To account for donations from the Library Foundation restricted to improving the library system by assisting with construction projects.

**NONMAJOR PERMANENT FUNDS**

To account for resources that are restricted to the extent that only earnings, and not principal, may be spent for Library purposes.

Libbey

Established by the bequest of Edward Drummond Libbey. The annual income is restricted to purchasing books other than novels, works of fiction, periodicals, and newspapers.

Hopkins

Originally established by Mrs. Owen J. Hopkins. The National Society of the United States Daughters of 1812 have given additional contributions. The annual income is restricted to purchasing books on genealogy.

Colburn

Established by William J. and Carrie P. Colburn. The annual income is restricted to purchasing books other than novels, works of fiction, periodicals, and newspapers.



Toledo-Lucas County Public Library  
Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2018

|  | Nonmajor<br>Special<br>Revenue<br>Funds | Nonmajor<br>Capital<br>Projects<br>Funds | Nonmajor<br>Permanent<br>Funds | Total<br>Nonmajor<br>Governmental<br>Funds |
|--|---|--|--------------------------------|--|
| <u>Assets</u>  |   |  |                                |  |
| Equity in Pooled Cash and Cash Equivalents                         | \$265,208                               | \$2,003,048                              | \$262,531                      | \$2,530,787                                |
| Accrued Interest Receivable  | 288                                     | 0  | 205                            | 493  |
| Total Assets   | <u>\$265,496</u>                        | <u>\$2,003,048</u>                       | <u>\$262,736</u>               | <u>\$2,531,280</u>                         |
| <u>Liabilities</u>   |   |  |                                |  |
| Accounts Payable   | \$4,255                                 | \$0                                      | \$0                            | \$4,255                                    |
| <u>Deferred Inflows of Resources</u>                               |   |  |                                |  |
| Unavailable Revenue  | 288                                     | 0  | 205                            | 493  |
| <u>Fund Balance</u>  |   |  |                                |  |
| Nonspendable   | 0                                       | 0  | 129,590                        | 129,590                                    |
| Restricted   | 260,953                                 | 800,388                                  | 132,941                        | 1,194,282                                  |
| Committed  | 0                                       | 1,202,660                                | 0                              | 1,202,660                                  |
| Total Fund Balance   | <u>260,953</u>                          | <u>2,003,048</u>                         | <u>262,531</u>                 | <u>2,526,532</u>                           |
| Total Liabilities, Deferred Inflows of Resources, and Fund Balance | <u>\$265,496</u>                        | <u>\$2,003,048</u>                       | <u>\$262,736</u>               | <u>\$2,531,280</u>                         |

Toledo-Lucas County Public Library  
Combining Balance Sheet  
Special Revenue Funds  
December 31, 2018

|   | <u>Special<br/>Gifts</u> | <u>Marci<br/>Stothers</u> | <u>Lois<br/>Waffle</u> |
|---|--------------------------|---------------------------|------------------------|
| <u>Assets</u>   |                          |                           |                        |
| Equity in Pooled Cash and Cash Equivalents                            | \$44,011                 | \$807                     | \$2,585                |
| Accrued Interest Receivable   | 0                        | 0                         | 0                      |
| Total Assets  | <u>\$44,011</u>          | <u>\$807</u>              | <u>\$2,585</u>         |
| <u>Liabilities</u>  |                          |                           |                        |
| Accounts Payable  | 4,255                    | 0                         | 0                      |
| <u>Deferred Inflows of Resources</u>                                  |                          |                           |                        |
| Unavailable Revenue   | 0                        | 0                         | 0                      |
| <u>Fund Balance</u>   |                          |                           |                        |
| Restricted  | <u>39,756</u>            | <u>807</u>                | <u>2,585</u>           |
| Total Liabilities, Deferred Inflows of<br>Resources, and Fund Balance | <u>\$44,011</u>          | <u>\$807</u>              | <u>\$2,585</u>         |

| <u>Colby</u>    | <u>Kent</u>     | <u>Louise M.<br/>Meffley</u> | <u>Total</u>     |
|-----------------|-----------------|------------------------------|------------------|
| \$49,936        | \$69,193        | \$98,676                     | \$265,208        |
| 85              | 85              | 118                          | 288              |
| <u>\$50,021</u> | <u>\$69,278</u> | <u>\$98,794</u>              | <u>\$265,496</u> |
| 0               | 0               | 0                            | 4,255            |
| 85              | 85              | 118                          | 288              |
| <u>49,936</u>   | <u>69,193</u>   | <u>98,676</u>                | <u>260,953</u>   |
| <u>\$50,021</u> | <u>\$69,278</u> | <u>\$98,794</u>              | <u>\$265,496</u> |

Toledo-Lucas County Public Library  
 Combining Balance Sheet  
 Capital Projects Funds  
 December 31, 2018

|  | Building<br>and Repair | Library Legacy<br>Foundation | Total       |
|--|------------------------|------------------------------|-------------|
| <u>Assets</u>                              |                        |                              |             |
| Equity in Pooled Cash and Cash Equivalents | \$1,202,660            | \$800,388                    | \$2,003,048 |
| <u>Fund Balance</u>                        |                        |                              |             |
| Restricted                                 | \$0                    | \$800,388                    | \$800,388   |
| Committed                                  | 1,202,660              | 0                            | 1,202,660   |
| Total Fund Balance                         | \$1,202,660            | \$800,388                    | \$2,003,048 |

Toledo-Lucas County Public Library  
Combining Balance Sheet  
Permanent Funds  
December 31, 2018

|  | <u>Libbey</u>    | <u>Hopkins</u>  | <u>Colburn</u>  | <u>Total</u>     |
|--|------------------|-----------------|-----------------|------------------|
| <u>Assets</u>  |                  |                 |                 |                  |
| Equity in Pooled Cash and Cash Equivalents           | \$196,207        | \$18,612        | \$47,712        | \$262,531        |
| Accrued Interest Receivable                          | 150              | 15              | 40              | 205              |
| Total Assets   | <u>\$196,357</u> | <u>\$18,627</u> | <u>\$47,752</u> | <u>\$262,736</u> |
| <u>Deferred Inflows of Resources</u>                 |                  |                 |                 |                  |
| Unavailable Revenue                                  | \$150            | \$15            | \$40            | \$205            |
| <u>Fund Balance</u>                                  |                  |                 |                 |                  |
| Nonspendable   | 100,000          | 10,000          | 19,590          | 129,590          |
| Restricted   | 96,207           | 8,612           | 28,122          | 132,941          |
| Total Fund Balance                                   | <u>196,207</u>   | <u>18,612</u>   | <u>47,712</u>   | <u>262,531</u>   |
| Total Deferred Inflows of Resources and Fund Balance | <u>\$196,357</u> | <u>\$18,627</u> | <u>\$47,752</u> | <u>\$262,736</u> |

This Page Intentionally Left Blank

Toledo-Lucas County Public Library  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the Year Ended December 31, 2018

|   | Nonmajor<br>Special<br>Revenue<br>Funds | Nonmajor<br>Capital<br>Projects<br>Funds | Nonmajor<br>Permanent<br>Funds | Total<br>Nonmajor<br>Governmental<br>Funds |
|---|---|--|--------------------------------|--|
| <u>Revenues</u>                                 |   |  |                                |  |
| Patron Fines and Fees                           | \$28,248                                | \$0                                      | \$0                            | \$28,248                                   |
| Interest  | 2,822                                   | 2,611                                    | 4,694                          | 10,127                                     |
| Gifts and Donations                             | 0                                       | 800,000                                  | 0                              | 800,000                                    |
| Miscellaneous                                   | 0                                       | 100,000                                  | 0                              | 100,000                                    |
| Total Revenues                                  | <u>31,070</u>                           | <u>902,611</u>                           | <u>4,694</u>                   | <u>938,375</u>                             |
| <u>Expenditures</u>                             |   |  |                                |  |
| Current:  |   |  |                                |  |
| Public Services                                 |   |  |                                |  |
| Purchased and Contracted Services               | 53,524                                  | 20,569                                   | 0                              | 74,093                                     |
| Library Materials and Information               | 2,355                                   | 36,721                                   | 300                            | 39,376                                     |
| Capital Outlay                                  | 0                                       | 40,037                                   | 0                              | 40,037                                     |
| Total Expenditures                              | <u>55,879</u>                           | <u>97,327</u>                            | <u>300</u>                     | <u>153,506</u>                             |
| Excess of Revenues Over<br>(Under) Expenditures | (24,809)                                | 805,284                                  | 4,394                          | 784,869                                    |
| <u>Other Financing Sources</u>                  |   |  |                                |  |
| Transfers In                                    | 0                                       | 500,000                                  | 0                              | 500,000                                    |
| Changes in Fund Balance                         | (24,809)                                | 1,305,284                                | 4,394                          | 1,284,869                                  |
| Fund Balance Beginning of Year                  | <u>285,762</u>                          | <u>697,764</u>                           | <u>258,137</u>                 | <u>1,241,663</u>                           |
| Fund Balance End of Year                        | <u>\$260,953</u>                        | <u>\$2,003,048</u>                       | <u>\$262,531</u>               | <u>\$2,526,532</u>                         |

Toledo-Lucas County Public Library  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Special Revenue Funds  
For the Year Ended December 31, 2018

|                                   | Workplace<br>Wellness | Special<br>Gifts | Marci<br>Stothers | Lois<br>Waffle |
|-----------------------------------|-----------------------|------------------|-------------------|----------------|
| <u>Revenues</u>                   |                       |                  |                   |                |
| Patron Fines and Fees             | \$0                   | \$28,248         | \$0               | \$0            |
| Interest                          | 0                     | 5                | 0                 | 0              |
| <b>Total Revenues</b>             | <b>0</b>              | <b>28,253</b>    | <b>0</b>          | <b>0</b>       |
| <u>Expenditures</u>               |                       |                  |                   |                |
| Current:                          |                       |                  |                   |                |
| Public Services                   |                       |                  |                   |                |
| Purchased and Contracted Services | 1,719                 | 51,805           | 0                 | 0              |
| Library Materials and Information | 0                     | 0                | 0                 | 0              |
| <b>Total Expenditures</b>         | <b>1,719</b>          | <b>51,805</b>    | <b>0</b>          | <b>0</b>       |
| Changes in Fund Balance           | (1,719)               | (23,552)         | 0                 | 0              |
| Fund Balance Beginning of Year    | 1,719                 | 63,308           | 807               | 2,585          |
| <b>Fund Balance End of Year</b>   | <b>\$0</b>            | <b>\$39,756</b>  | <b>\$807</b>      | <b>\$2,585</b> |



| <u>Colby</u>    | <u>Kent</u>     | <u>Louise M.<br/>Meffley</u> | <u>Total</u>     |
|-----------------|-----------------|------------------------------|------------------|
| \$0             | \$0             | \$0                          | \$28,248         |
| 764             | 1,153           | 900                          | 2,822            |
| <u>764</u>      | <u>1,153</u>    | <u>900</u>                   | <u>31,070</u>    |
| 0               | 0               | 0                            | 53,524           |
| 0               | 0               | 2,355                        | 2,355            |
| <u>0</u>        | <u>0</u>        | <u>2,355</u>                 | <u>55,879</u>    |
| 764             | 1,153           | (1,455)                      | (24,809)         |
| 49,172          | 68,040          | 100,131                      | 285,762          |
| <u>\$49,936</u> | <u>\$69,193</u> | <u>\$98,676</u>              | <u>\$260,953</u> |

Toledo-Lucas County Public Library  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Capital Projects Funds  
For the Year Ended December 31, 2018

|   | <u>Building<br/>and Repair</u> | <u>Library Legacy<br/>Foundation</u> | <u>Total</u>       |
|---|--------------------------------|--------------------------------------|--------------------|
| <u>Revenues</u>                         |                                |                                      |                    |
| Interest                                | \$2,604                        | \$7                                  | \$2,611            |
| Gifts and Donations                     | 0                              | 800,000                              | 800,000            |
| Miscellaneous                           | 100,000                        | 0                                    | 100,000            |
| Total Revenues                          | <u>102,604</u>                 | <u>800,007</u>                       | <u>902,611</u>     |
| <u>Expenditures</u>                     |                                |                                      |                    |
| Current:                                |                                |                                      |                    |
| Public Services                         |                                |                                      |                    |
| Purchased and Contracted Services       | 20,569                         | 0                                    | 20,569             |
| Library Materials and Information       | 36,721                         | 0                                    | 36,721             |
| Capital Outlay                          | 40,037                         | 0                                    | 40,037             |
| Total Expenditures                      | <u>97,327</u>                  | <u>0</u>                             | <u>97,327</u>      |
| Excess of Revenues Over<br>Expenditures | 5,277                          | 800,007                              | 805,284            |
| <u>Other Financing Sources</u>          |                                |                                      |                    |
| Transfers In                            | 500,000                        | 0                                    | 500,000            |
| Changes in Fund Balance                 | 505,277                        | 800,007                              | 1,305,284          |
| Fund Balance Beginning of Year          | <u>697,383</u>                 | <u>381</u>                           | <u>697,764</u>     |
| Fund Balance End of Year                | <u>\$1,202,660</u>             | <u>\$800,388</u>                     | <u>\$2,003,048</u> |

Toledo-Lucas County Public Library  
Combining Statement of Revenues, Expenditures,  
and Changes in Fund Balance  
Permanent Funds  
For the Year Ended December 31, 2018

|                                   | <u>Libbey</u>    | <u>Hopkins</u>  | <u>Colburn</u>  | <u>Total</u>     |
|-----------------------------------|------------------|-----------------|-----------------|------------------|
| <u>Revenues</u>                   |                  |                 |                 |                  |
| Interest                          | \$3,521          | \$337           | \$836           | \$4,694          |
| <u>Expenditures</u>               |                  |                 |                 |                  |
| Current:                          |                  |                 |                 |                  |
| Public Services                   |                  |                 |                 |                  |
| Library Materials and Information | 0                | 0               | 300             | 300              |
| Changes in Fund Balance           | 3,521            | 337             | 536             | 4,394            |
| Fund Balance Beginning of Year    | 192,686          | 18,275          | 47,176          | 258,137          |
| Fund Balance End Year             | <u>\$196,207</u> | <u>\$18,612</u> | <u>\$47,712</u> | <u>\$262,531</u> |

This Page Intentionally Left Blank

**INDIVIDUAL FUND SCHEDULES  
OF REVENUES, EXPENDITURES/EXPENSES,  
AND CHANGES IN FUND BALANCE  
BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL**

Toledo-Lucas County Public Library  
General Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|  | Original<br>Budget | Revised<br>Budget | Actual            | Variance<br>Over<br>(Under) |
|--|--------------------|-------------------|-------------------|-----------------------------|
| <u>Revenues</u>                          |                    |                   |                   |                             |
| Property Taxes                           | \$22,863,325       | \$22,863,325      | \$23,935,857      | \$1,072,532                 |
| Intergovernmental                        | 18,161,446         | 18,161,446        | 18,270,954        | 109,508                     |
| Patron Fines and Fees                    | 468,100            | 468,100           | 501,352           | 33,252                      |
| Interest                                 | 11,285             | 11,285            | 14,409            | 3,124                       |
| Services Provided to Others              | 1,369              | 1,369             | 1,394             | 25                          |
| Gifts and Donations                      | 24,650             | 204,010           | 24,292            | (179,718)                   |
| Miscellaneous                            | 445,975            | 445,975           | 247,605           | (198,370)                   |
| <b>Total Revenues</b>                    | <b>41,976,150</b>  | <b>42,155,510</b> | <b>42,995,863</b> | <b>840,353</b>              |
| <u>Expenditures</u>                      |                    |                   |                   |                             |
| Current:                                 |                    |                   |                   |                             |
| Public Services                          |                    |                   |                   |                             |
| General Public Services                  |                    |                   |                   |                             |
| Salaries and Benefits                    |                    |                   |                   |                             |
| Salaries and Leave Benefits              | 18,436,200         | 18,436,200        | 18,179,123        | 257,077                     |
| Retirement Benefits                      | 4,417,753          | 4,017,753         | 3,932,762         | 84,991                      |
| Insurance Benefits                       | 3,702,452          | 3,902,452         | 3,815,297         | 87,155                      |
| Other Employee Benefits                  | 70,696             | 80,696            | 72,485            | 8,211                       |
| <b>Total Salaries and Benefits</b>       | <b>26,627,101</b>  | <b>26,437,101</b> | <b>25,999,667</b> | <b>437,434</b>              |
| Supplies                                 |                    |                   |                   |                             |
| General Administrative Supplies          | 302,315            | 302,315           | 252,123           | 50,192                      |
| Property Maintenance Supplies and Repair | 236,574            | 236,574           | 178,445           | 58,129                      |
| Motor Vehicle Fuel, Supplies, and Parts  | 25,267             | 25,264            | 23,372            | 1,892                       |
| <b>Total Supplies</b>                    | <b>564,156</b>     | <b>564,153</b>    | <b>453,940</b>    | <b>110,213</b>              |
| Other Expenditures                       |                    |                   |                   |                             |
| Dues and Memberships                     | 72,000             | 92,000            | 88,516            | 3,484                       |
| Taxes and Assessments                    | 50,000             | 50,000            | 36,356            | 13,644                      |
| Refunds and Reimbursements               | 135,274            | 80,274            | 71,868            | 8,406                       |
| Miscellaneous                            | 0                  | 55,000            | 35,764            | 19,236                      |
| <b>Total Other Expenditures</b>          | <b>257,274</b>     | <b>277,274</b>    | <b>232,504</b>    | <b>44,770</b>               |
| <b>Total General Public Services</b>     | <b>27,448,531</b>  | <b>27,278,528</b> | <b>26,686,111</b> | <b>592,417</b>              |

(continued)

Toledo-Lucas County Public Library  
General Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018  
(continued)

|   | Original<br>Budget | Revised<br>Budget | Actual            | Variance<br>Over<br>(Under) |
|---|--------------------|-------------------|-------------------|-----------------------------|
| <b>Purchased and Contracted Services</b>                |                    |                   |                   |                             |
| Travel and Meeting Expenditures                         | \$90,899           | \$100,899         | \$100,621         | \$278                       |
| Communications, Printing, and Publicity                 | 1,060,990          | 1,110,990         | 1,108,670         | 2,320                       |
| Property Maintenance, Repair, and Security Services     | 2,166,053          | 2,706,690         | 2,674,154         | 32,536                      |
| Insurance   | 275,000            | 275,000           | 268,110           | 6,890                       |
| Rents/Leases  | 163,693            | 163,693           | 160,233           | 3,460                       |
| Utilities   | 1,121,683          | 1,431,683         | 1,431,683         | 0                           |
| Professional Services                                   | 980,212            | 980,212           | 952,188           | 28,024                      |
| Library Material Control Services                       | 100                | 100               | 0                 | 100                         |
| Other Purchased and Contracted Services                 | 178,675            | 178,675           | 136,202           | 42,473                      |
| <b>Total Purchased and Contracted Services</b>          | <b>6,037,305</b>   | <b>6,947,942</b>  | <b>6,831,861</b>  | <b>116,081</b>              |
| <b>Library Materials and Information</b>                |                    |                   |                   |                             |
| Books and Pamphlets                                     | 1,273,897          | 1,273,897         | 1,120,569         | 153,328                     |
| Periodicals   | 327,294            | 327,294           | 312,462           | 14,832                      |
| Audiovisual Materials                                   | 742,126            | 742,126           | 699,818           | 42,308                      |
| Computer Services and Information                       | 1,526,267          | 1,526,267         | 1,301,405         | 224,862                     |
| Interlibrary Loan Fees/Charges                          | 50                 | 50                | 26                | 24                          |
| Library Materials Repair and Restoration                | 9,831              | 9,831             | 8,234             | 1,597                       |
| <b>Total Library Materials and Information</b>          | <b>3,879,465</b>   | <b>3,879,465</b>  | <b>3,442,514</b>  | <b>436,951</b>              |
| <b>Total Public Services</b>                            | <b>37,365,301</b>  | <b>38,105,935</b> | <b>36,960,486</b> | <b>1,145,449</b>            |
| <b>Capital Outlay</b>                                   |                    |                   |                   |                             |
| Buildings and Improvements                              | 100,000            | 100,000           | 37,900            | 62,100                      |
| Furniture, Fixtures, and Equipment                      | 1,006,294          | 1,046,294         | 993,390           | 52,904                      |
| <b>Total Capital Outlay</b>                             | <b>1,106,294</b>   | <b>1,146,294</b>  | <b>1,031,290</b>  | <b>115,004</b>              |
| <b>Debt Service</b>                                     |                    |                   |                   |                             |
| Principal Retirement                                    | 2,439,000          | 2,439,000         | 2,439,000         | 0                           |
| Interest and Fiscal Charges                             | 1,325,463          | 1,325,463         | 1,325,463         | 0                           |
| <b>Total Debt Service</b>                               | <b>3,764,463</b>   | <b>3,764,463</b>  | <b>3,764,463</b>  | <b>0</b>                    |
| <b>Total Expenditures</b>                               | <b>42,236,058</b>  | <b>43,016,692</b> | <b>41,756,239</b> | <b>1,260,453</b>            |
| <b>Excess of Revenues Over<br/>(Under) Expenditures</b> | <b>(259,908)</b>   | <b>(861,182)</b>  | <b>1,239,624</b>  | <b>2,100,806</b>            |

(continued)

Toledo-Lucas County Public Library  
General Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018  
(continued)

|                                       | Original<br>Budget | Revised<br>Budget | Actual             | Variance<br>Over<br>(Under) |
|---------------------------------------|--------------------|-------------------|--------------------|-----------------------------|
| <u>Other Financing Sources (Uses)</u> |                    |                   |                    |                             |
| Other Financing Uses                  | (\$1,280,638)      | \$0               | \$0                | \$0                         |
| Advances In                           | 10,000             | 10,000            | 0                  | (10,000)                    |
| Advances Out                          | (10,000)           | (10,000)          | 0                  | 10,000                      |
| Transfers Out                         | 0                  | (500,000)         | (500,000)          | 0                           |
| Total Other Financing Sources (Uses)  | <u>(1,280,638)</u> | <u>(500,000)</u>  | <u>(500,000)</u>   | <u>0</u>                    |
| Changes in Fund Balance               | (1,540,546)        | (1,361,182)       | 739,624            | 2,100,806                   |
| Fund Balance Beginning of Year        | 1,160,488          | 1,160,488         | 1,160,488          | 0                           |
| Prior Year Encumbrances Appropriated  | 696,671            | 696,671           | 696,671            | 0                           |
| Fund Balance End of Year              | <u>\$316,613</u>   | <u>\$495,977</u>  | <u>\$2,596,783</u> | <u>\$2,100,806</u>          |



Toledo-Lucas County Public Library  
Facilities Construction/Improvement Capital Projects Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                      | Revised<br>Budget | Actual       | Variance<br>Over<br>(Under) |
|--------------------------------------|-------------------|--------------|-----------------------------|
| <u>Revenues</u>                      |                   |              |                             |
| Interest                             | \$10,000          | \$392,908    | \$382,908                   |
| <u>Expenditures</u>                  |                   |              |                             |
| Current:                             |                   |              |                             |
| Public Services                      |                   |              |                             |
| Purchased and Contracted Services    |                   |              |                             |
| Professional Services                | 2,727,684         | 1,451,335    | 1,276,349                   |
| Library Materials and Information    |                   |              |                             |
| Computer Services and Information    | 30,975            | 30,975       | 0                           |
| Capital Outlay                       |                   |              |                             |
| Land Improvements                    | 66,270            | 65,440       | 830                         |
| Buildings and Improvements           | 21,858,314        | 21,814,654   | 43,660                      |
| Furniture, Fixtures, and Equipment   | 830,197           | 813,184      | 17,013                      |
| Total Capital Outlay                 | 22,754,781        | 22,693,278   | 61,503                      |
| Total Expenditures                   | 25,513,440        | 24,175,588   | 1,337,852                   |
| Changes in Fund Balance              | (25,503,440)      | (23,782,680) | 1,720,760                   |
| Fund Balance Beginning of Year       | 19,566,343        | 19,566,343   | 0                           |
| Prior Year Encumbrances Appropriated | 5,947,098         | 5,947,098    | 0                           |
| Fund Balance End of Year             | \$10,001          | \$1,730,761  | \$1,720,760                 |

Toledo-Lucas County Public Library  
Workplace Wellness Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|   | Revised<br>Budget | Actual  | Variance<br>Over<br>(Under) |
|---|-------------------|---------|-----------------------------|
| <u>Revenues</u>                         |                   |         |                             |
| Intergovernmental                       | \$3,750           | \$0     | (\$3,750)                   |
| <u>Expenditures</u>                     |                   |         |                             |
| Current:                                |                   |         |                             |
| Public Services                         |                   |         |                             |
| Purchased and Contracted Services       |                   |         |                             |
| Other Purchased and Contracted Services | 5,909             | 2,159   | 3,750                       |
| Changes in Fund Balance                 | (2,159)           | (2,159) | 0                           |
| Fund Balance Beginning of Year          | 2,159             | 2,159   | 0                           |
| Fund Balance End of Year                | \$0               | \$0     | \$0                         |

Toledo-Lucas County Public Library  
Special Gifts Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|   | Revised<br>Budget | Actual   | Variance<br>Over<br>(Under) |
|---|-------------------|----------|-----------------------------|
| <u>Revenues</u>                         |                   |          |                             |
| Patron Fines and Fees                   | \$60,009          | \$28,248 | (\$31,761)                  |
| Interest                                | 0                 | 5        | 5                           |
|   | <hr/>             | <hr/>    | <hr/>                       |
| Total Revenues                          | 60,009            | 28,253   | (31,756)                    |
| <u>Expenditures</u>                     |                   |          |                             |
| Current:                                |                   |          |                             |
| Public Services                         |                   |          |                             |
| Purchased and Contracted Services       |                   |          |                             |
| Professional Services                   | 25,000            | 17,508   | 7,492                       |
| Other Purchased and Contracted Services | 34,533            | 32,042   | 2,491                       |
|   | <hr/>             | <hr/>    | <hr/>                       |
| Total Expenditures                      | 59,533            | 49,550   | 9,983                       |
| Changes in Fund Balance                 | 476               | (21,297) | (21,773)                    |
| Fund Balance Beginning of Year          | <hr/>             | <hr/>    | <hr/>                       |
|   | 63,308            | 63,308   | 0                           |
| Fund Balance End of Year                | <hr/>             | <hr/>    | <hr/>                       |
|   | \$63,784          | \$42,011 | (\$21,773)                  |

Toledo-Lucas County Public Library  
 Marci Stothers Special Revenue Fund

Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance  
 Budget (Non-GAAP Budgetary Basis) and Actual  
 For the Year Ended December 31, 2018

|                                   | Revised<br>Budget | Actual       | Variance<br>Over<br>(Under) |
|-----------------------------------|-------------------|--------------|-----------------------------|
| <u>Revenues</u>                   | \$0               | \$0          | \$0                         |
| <u>Expenditures</u>               |                   |              |                             |
| Current:                          |                   |              |                             |
| Public Services                   |                   |              |                             |
| Library Materials and Information |                   |              |                             |
| Books and Pamphlets               | 807               | 0            | 807                         |
| Changes in Fund Balance           | (807)             | 0            | 807                         |
| Fund Balance Beginning of Year    | 807               | 807          | 0                           |
| Fund Balance End of Year          | <u>\$0</u>        | <u>\$807</u> | <u>\$807</u>                |

Toledo-Lucas County Public Library  
Lois Waffle Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                | Revised<br>Budget | Actual  | Variance<br>Over<br>(Under) |
|--------------------------------|-------------------|---------|-----------------------------|
| <u>Revenues</u>                |                   |         |                             |
| Interest                       | \$1               | \$0     | (\$1)                       |
| <u>Expenditures</u>            |                   |         |                             |
| Current:                       |                   |         |                             |
| Public Services                |                   |         |                             |
| General Public Services        |                   |         |                             |
| Salaries and Benefits          |                   |         |                             |
| Other Employee Benefits        | 1,795             | 0       | 1,795                       |
| Capital Outlay                 |                   |         |                             |
| Buildings and Improvements     | 790               | 0       | 790                         |
| Total Expenditures             | 2,585             | 0       | 2,585                       |
| Changes in Fund Balance        | (2,584)           | 0       | 2,584                       |
| Fund Balance Beginning of Year | 2,585             | 2,585   | 0                           |
| Fund Balance End of Year       | \$1               | \$2,585 | \$2,584                     |

Toledo-Lucas County Public Library  
Colby Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                   | <u>Revised<br/>Budget</u> | <u>Actual</u>   | <u>Variance<br/>Over<br/>(Under)</u> |
|-----------------------------------|---------------------------|-----------------|--------------------------------------|
| <u>Revenues</u>                   |                           |                 |                                      |
| Interest                          | \$640                     | \$644           | \$4                                  |
| <u>Expenditures</u>               |                           |                 |                                      |
| Current:                          |                           |                 |                                      |
| Public Services                   |                           |                 |                                      |
| Purchased and Contracted Services |                           |                 |                                      |
| Professional Services             | 500                       | 0               | 500                                  |
| Changes in Fund Balance           | 140                       | 644             | 504                                  |
| Fund Balance Beginning of Year    | 49,676                    | 49,676          | 0                                    |
| Fund Balance End of Year          | <u>\$49,816</u>           | <u>\$50,320</u> | <u>\$504</u>                         |

Toledo-Lucas County Public Library  
Kent Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                   | <u>Revised<br/>Budget</u> | <u>Actual</u>   | <u>Variance<br/>Over<br/>(Under)</u> |
|-----------------------------------|---------------------------|-----------------|--------------------------------------|
| <u>Revenues</u>                   |                           |                 |                                      |
| Interest                          | \$880                     | \$987           | \$107                                |
| <u>Expenditures</u>               |                           |                 |                                      |
| Current:                          |                           |                 |                                      |
| Public Services                   |                           |                 |                                      |
| Purchased and Contracted Services |                           |                 |                                      |
| Professional Services             | 500                       | 0               | 500                                  |
| Changes in Fund Balance           | 380                       | 987             | 607                                  |
| Fund Balance Beginning of Year    | 68,734                    | 68,734          | 0                                    |
| Fund Balance End of Year          | <u>\$69,114</u>           | <u>\$69,721</u> | <u>\$607</u>                         |

Toledo-Lucas County Public Library  
Louise M. Meffley Special Revenue Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                      | Revised<br>Budget | Actual   | Variance<br>Over<br>(Under) |
|--------------------------------------|-------------------|----------|-----------------------------|
| <u>Revenues</u>                      |                   |          |                             |
| Interest                             | \$885             | \$737    | (\$148)                     |
| <u>Expenditures</u>                  |                   |          |                             |
| Current:                             |                   |          |                             |
| Public Services                      |                   |          |                             |
| Purchased and Contracted Services    |                   |          |                             |
| Professional Services                | 500               | 0        | 500                         |
| Library Materials and Information    |                   |          |                             |
| Books and Pamphlets                  | 3,596             | 3,333    | 263                         |
| Total Public Services                | 4,096             | 3,333    | 763                         |
| Capital Outlay                       |                   |          |                             |
| Furniture, Fixtures, and Equipment   | 2,500             | 0        | 2,500                       |
| Total Expenditures                   | 6,596             | 3,333    | 3,263                       |
| Changes in Fund Balance              | (5,711)           | (2,596)  | 3,115                       |
| Fund Balance Beginning of Year       | 100,697           | 100,697  | 0                           |
| Prior Year Encumbrances Appropriated | 1,096             | 1,096    | 0                           |
| Fund Balance End of Year             | \$96,082          | \$99,197 | \$3,115                     |



Toledo-Lucas County Public Library  
Building and Repair Capital Projects Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|  | Revised<br>Budget | Actual             | Variance<br>Over<br>(Under) |
|--|-------------------|--------------------|-----------------------------|
| <u>Revenues</u>                          |                   |                    |                             |
| Interest                                 | \$4,000           | \$2,604            | (\$1,396)                   |
| Miscellaneous                            | \$500             | \$100,000          | \$99,500                    |
| <b>Total Revenues</b>                    | <b>4,500</b>      | <b>102,604</b>     | <b>98,104</b>               |
| <u>Expenditures</u>                      |                   |                    |                             |
| Current:                                 |                   |                    |                             |
| Public Services                          |                   |                    |                             |
| Purchased and Contracted Services        |                   |                    |                             |
| Professional Services                    | 61,861            | 32,166             | 29,695                      |
| Library Materials and Information        |                   |                    |                             |
| Computer Services and Information        | 40,746            | 36,721             | 4,025                       |
| <b>Total Public Services</b>             | <b>102,607</b>    | <b>68,887</b>      | <b>33,720</b>               |
| Capital Outlay                           |                   |                    |                             |
| Land                                     | 300               | 300                | 0                           |
| Buildings and Improvements               | 583,131           | 66,284             | 516,847                     |
| Furniture, Fixtures, and Equipment       | 25,273            | 21,095             | 4,178                       |
| <b>Total Capital Outlay</b>              | <b>608,704</b>    | <b>87,679</b>      | <b>521,025</b>              |
| <b>Total Expenditures</b>                | <b>711,311</b>    | <b>156,566</b>     | <b>554,745</b>              |
| Excess of Revenues<br>Under Expenditures | (706,811)         | (53,962)           | 652,849                     |
| <u>Other Financing Sources</u>           |                   |                    |                             |
| Transfers In                             | 0                 | 500,000            | 500,000                     |
| <b>Changes in Fund Balance</b>           | <b>(706,811)</b>  | <b>446,038</b>     | <b>1,152,849</b>            |
| Fund Balance Beginning of Year           | 633,864           | 633,864            | 0                           |
| Prior Year Encumbrances Appropriated     | 111,311           | 111,311            | 0                           |
| <b>Fund Balance End of Year</b>          | <b>\$38,364</b>   | <b>\$1,191,213</b> | <b>\$1,152,849</b>          |

Toledo-Lucas County Public Library  
Library Legacy Foundation Capital Projects Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                    | Revised<br>Budget | Actual    | Variance<br>Over<br>(Under) |
|------------------------------------|-------------------|-----------|-----------------------------|
| <u>Revenues</u>                    |                   |           |                             |
| Interest                           | \$0               | \$7       | \$7                         |
| Gifts and Donations                | 0                 | 800,000   | 800,000                     |
| Total Revenues                     | 0                 | 800,007   | 800,007                     |
| <br><u>Expenditures</u>            |                   |           |                             |
| <u>Capital Outlay</u>              |                   |           |                             |
| Furniture, Fixtures, and Equipment | 381               | 0         | 381                         |
| Changes in Fund Balance            | (381)             | 800,007   | 800,388                     |
| Fund Balance Beginning Year        | 381               | 381       | 0                           |
| Fund Balance End of Year           | \$0               | \$800,388 | \$800,388                   |

Toledo-Lucas County Public Library  
 Libbey Permanent Fund

Schedule of Revenues, Expenditures,  
 and Changes in Fund Balance  
 Budget (Non-GAAP Budgetary Basis) and Actual  
 For the Year Ended December 31, 2018

|                                   | <u>Revised<br/>Budget</u> | <u>Actual</u>    | <u>Variance<br/>Over<br/>(Under)</u> |
|-----------------------------------|---------------------------|------------------|--------------------------------------|
| <u>Revenues</u>                   |                           |                  |                                      |
| Interest                          | \$2,485                   | \$3,047          | \$562                                |
| <u>Expenditures</u>               |                           |                  |                                      |
| Current:                          |                           |                  |                                      |
| Public Services                   |                           |                  |                                      |
| Purchased and Contracted Services |                           |                  |                                      |
| Professional Services             | 500                       | 0                | 500                                  |
| Changes in Fund Balance           | 1,985                     | 3,047            | 1,062                                |
| Fund Balance Beginning of Year    | 194,664                   | 194,664          | 0                                    |
| Fund Balance End of Year          | <u>\$196,649</u>          | <u>\$197,711</u> | <u>\$1,062</u>                       |

Toledo-Lucas County Public Library  
Hopkins Permanent Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                   | <u>Revised<br/>Budget</u> | <u>Actual</u>   | <u>Variance<br/>Over<br/>(Under)</u> |
|-----------------------------------|---------------------------|-----------------|--------------------------------------|
| <u>Revenues</u>                   |                           |                 |                                      |
| Interest                          | \$240                     | \$292           | \$52                                 |
| <u>Expenditures</u>               |                           |                 |                                      |
| Current:                          |                           |                 |                                      |
| Public Services                   |                           |                 |                                      |
| Purchased and Contracted Services |                           |                 |                                      |
| Professional Services             | 400                       | 0               | 400                                  |
| Changes in Fund Balance           | (160)                     | 292             | 452                                  |
| Fund Balance Beginning of Year    | 18,463                    | 18,463          | 0                                    |
| Fund Balance End of Year          | <u>\$18,303</u>           | <u>\$18,755</u> | <u>\$452</u>                         |

Toledo-Lucas County Public Library  
Colburn Permanent Fund

Schedule of Revenues, Expenditures,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

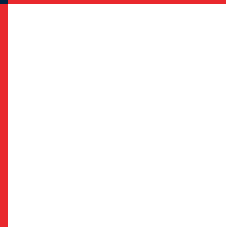
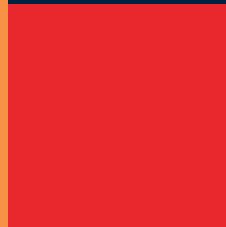
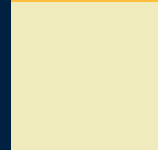
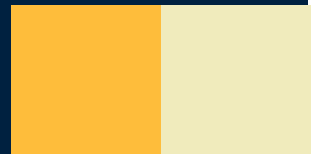
|                                   | Revised<br>Budget | Actual   | Variance<br>Over<br>(Under) |
|-----------------------------------|-------------------|----------|-----------------------------|
| <u>Revenues</u>                   |                   |          |                             |
| Interest                          | \$600             | \$724    | \$124                       |
| <u>Expenditures</u>               |                   |          |                             |
| Current:                          |                   |          |                             |
| Public Services                   |                   |          |                             |
| Purchased and Contracted Services |                   |          |                             |
| Professional Services             | 200               | 0        | 200                         |
| Library Materials and Information |                   |          |                             |
| Books and Pamphlets               | 300               | 300      | 0                           |
| Total Expenditures                | 500               | 300      | 200                         |
| Changes in Fund Balance           | 100               | 424      | 324                         |
| Fund Balance Beginning of Year    | 47,647            | 47,647   | 0                           |
| Fund Balance End of Year          | \$47,747          | \$48,071 | \$324                       |

Toledo-Lucas County Public Library  
Self Insurance Internal Service Fund

Schedule of Revenues, Expenses,  
and Changes in Fund Balance  
Budget (Non-GAAP Budgetary Basis) and Actual  
For the Year Ended December 31, 2018

|                                   | Revised<br>Budget | Actual      | Variance<br>Over<br>(Under) |
|-----------------------------------|-------------------|-------------|-----------------------------|
| <u>Revenues</u>                   |                   |             |                             |
| Charges for Services              | \$3,965,500       | \$4,266,761 | \$301,261                   |
| <u>Expenses</u>                   |                   |             |                             |
| Purchased and Contracted Services |                   |             |                             |
| Professional Services             | 440,741           | 440,741     | 0                           |
| Claims                            |                   |             |                             |
| Claims                            | 3,839,259         | 3,773,947   | 65,312                      |
| Total Expenses                    | 4,280,000         | 4,214,688   | 65,312                      |
| Changes in Fund Balance           | (314,500)         | 52,073      | 366,573                     |
| Fund Balance Beginning Year       | 332,476           | 332,476     | 0                           |
| Fund Balance End of Year          | \$17,976          | \$384,549   | \$366,573                   |

STATISTICAL  
SECTION



Toledo-Lucas County Public Library  
Statistical Section

---

This part of the Library’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Library’s overall financial health.

**Contents** **Page**

Financial Trends..... S-2

These schedules contain trend information to help the reader understand how the Library’s financial performance and well-being have changed over time.

Revenue Capacity ..... S-10

These schedules contain information to help the reader assess the Library’s most significant local revenue source.

Debt Capacity..... S-21

This schedule presents information to help the reader assess the affordability of the Library’s current levels of outstanding debt and the Library’s ability to issue additional debt in the future.

Demographic and Economic Information..... S-23

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Library’s financial activities take place.

Operating Information ..... S-26

These schedules contain service data to help the reader understand how the information in the Library’s financial report relates to the services the Library provides and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.



Toledo-Lucas County Public Library  
Net Position  
Last Ten Years  
(Accrual Basis of Accounting)

|  | <u>2018</u>         | <u>2017</u>         | <u>2016</u>         | <u>2015</u>         |
|--|---------------------|---------------------|---------------------|---------------------|
| Governmental Activities                    |                     |                     |                     |                     |
| Net Investment in Capital Assets           | \$67,214,162        | \$69,867,117        | \$71,597,311        | \$72,377,986        |
| Restricted for                             |                     |                     |                     |                     |
| Capital Projects                           | 3,677,712           | 985,026             | 66,612              | 0                   |
| BTOP @ccess Center                         | 0                   | 0                   | 0                   | 0                   |
| Library Materials (Sight Impaired)         | 98,794              | 100,265             | 109,637             | 109,545             |
| Library Materials (Book Acquisition)       | 109,034             | 131,489             | 112,130             | 69,743              |
| Other Purposes                             | 53,413              | 54,399              | 70,630              | 95,371              |
| Library Materials                          |                     |                     |                     |                     |
| Expendable                                 | 133,146             | 129,007             | 133,387             | 131,547             |
| Nonexpendable                              | 129,590             | 129,590             | 129,590             | 129,590             |
| Unrestricted (Deficit)                     | <u>(21,137,579)</u> | <u>(21,136,803)</u> | <u>(2,075,706)</u>  | <u>2,781,811</u>    |
| Total Governmental Activities Net Position | <u>\$50,278,272</u> | <u>\$50,260,090</u> | <u>\$70,143,591</u> | <u>\$75,695,593</u> |

Note: The Library reported the impact of GASB Statement No. 68 beginning in 2014 and the impact of GASB Statement No. 75 beginning in 2017.

| <u>2014</u>         | <u>2013</u>         | <u>2012</u>         | <u>2011</u>         | <u>2010</u>         | <u>2009</u>         |
|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$74,530,602        | \$74,061,618        | \$74,859,510        | \$75,779,392        | \$74,418,674        | \$75,568,109        |
| 0                   | 0                   | 381                 | 381                 | 72,102              | 2,021               |
| 0                   | 0                   | 0                   | 115,907             | 859,536             | 0                   |
| 109,872             | 114,093             | 114,600             | 116,422             | 108,251             | 78,322              |
| 72,858              | 76,236              | 0                   | 0                   | 0                   | 0                   |
| 112,046             | 119,220             | 189,302             | 203,875             | 205,984             | 248,383             |
| 137,943             | 158,286             | 160,057             | 163,803             | 165,154             | 167,257             |
| 129,590             | 129,590             | 129,590             | 129,590             | 129,590             | 129,590             |
| 1,934,751           | 17,657,948          | 18,702,438          | 18,947,074          | 17,703,944          | 17,321,893          |
| <u>\$77,027,662</u> | <u>\$92,316,991</u> | <u>\$94,155,878</u> | <u>\$95,456,444</u> | <u>\$93,663,235</u> | <u>\$93,515,575</u> |

Toledo-Lucas County Public Library  
Changes in Net Position  
Last Ten Years  
(Accrual Basis of Accounting)

|   | 2018                | 2017                 | 2016                 | 2015                 |
|---|---------------------|----------------------|----------------------|----------------------|
| <u>Expenses</u>   |                     |                      |                      |                      |
| Governmental Activities                                     |                     |                      |                      |                      |
| Public Services   |                     |                      |                      |                      |
| General Public Services                                     | \$31,939,651        | \$32,919,348         | \$29,052,495         | \$27,051,303         |
| Purchased and Contracted Services                           | 7,837,781           | 7,155,165            | 8,142,696            | 7,638,098            |
| Library Materials and Information                           | 3,052,815           | 3,765,253            | 3,927,575            | 3,781,439            |
| Interest and Fiscal Charges                                 | 1,237,696           | 817,303              | 630,507              | 667,906              |
| Total Governmental Activities Expenses                      | <u>44,067,943</u>   | <u>44,657,069</u>    | <u>41,753,273</u>    | <u>39,138,746</u>    |
| <u>Program Revenues</u>                                     |                     |                      |                      |                      |
| Governmental Activities                                     |                     |                      |                      |                      |
| Charges for Services  |                     |                      |                      |                      |
| General Public Services                                     | 502,415             | 548,649              | 563,947              | 630,288              |
| Operating Grants, Contributions, and Interest               | 35,413              | 131,995              | 90,581               | 38,222               |
| Capital Grants and Contributions                            | 800,000             | 0                    | 50,000               | 16,350               |
| Total Governmental Activities Program Revenues              | <u>1,337,828</u>    | <u>680,644</u>       | <u>704,528</u>       | <u>684,860</u>       |
| Net Expense   | <u>(42,730,115)</u> | <u>(43,976,425)</u>  | <u>(41,048,745)</u>  | <u>(38,453,886)</u>  |
| <u>General Revenues and Other Changes in Net Position</u>   |                     |                      |                      |                      |
| Governmental Activities                                     |                     |                      |                      |                      |
| Property Taxes Levied for General Purposes                  | 23,524,500          | 18,511,212           | 17,831,250           | 17,977,743           |
| Grants and Entitlements not Restricted to Specific Programs | 18,441,344          | 17,667,427           | 17,185,031           | 18,839,969           |
| Interest  | 410,556             | 170,140              | 38,687               | 42,771               |
| Gifts and Donations   | 24,292              | 24,645               | 202,315              | 28,276               |
| Miscellaneous   | 347,605             | 495,461              | 239,460              | 233,058              |
| Total Governmental Activities General Revenues              | <u>42,748,297</u>   | <u>36,868,885</u>    | <u>35,496,743</u>    | <u>37,121,817</u>    |
| Change in Net Position                                      | <u>\$18,182</u>     | <u>(\$7,107,540)</u> | <u>(\$5,552,002)</u> | <u>(\$1,332,069)</u> |

Note: Expenses are first impacted by the implementation of GASB Statement No. 68 beginning in 2015 and GASB Statement No. 75 beginning in 2018.

| 2014                 | 2013                 | 2012                 | 2011                | 2010                | 2009                 |
|----------------------|----------------------|----------------------|---------------------|---------------------|----------------------|
| \$26,100,042         | \$24,935,679         | \$22,929,816         | \$22,628,863        | \$22,327,684        | \$25,288,280         |
| 6,562,188            | 7,569,112            | 5,866,289            | 6,835,282           | 5,872,459           | 6,418,638            |
| 3,725,971            | 4,669,746            | 3,812,055            | 4,076,874           | 4,033,628           | 3,510,837            |
| 740,281              | 94,871               | 2,985                | 4,397               | 4,358               | 3,212                |
| <u>37,128,482</u>    | <u>37,269,408</u>    | <u>32,611,145</u>    | <u>33,545,416</u>   | <u>32,238,129</u>   | <u>35,220,967</u>    |
| 670,305              | 783,500              | 831,798              | 855,521             | 931,871             | 950,980              |
| 42,550               | 13,550               | 32,747               | 2,012,789           | 204,915             | 17,426               |
| 192,987              | 0                    | 165,806              | 0                   | 0                   | 0                    |
| <u>905,842</u>       | <u>797,050</u>       | <u>1,030,351</u>     | <u>2,868,310</u>    | <u>1,136,786</u>    | <u>968,406</u>       |
| <u>(36,222,640)</u>  | <u>(36,472,358)</u>  | <u>(31,580,794)</u>  | <u>(30,677,106)</u> | <u>(31,101,343)</u> | <u>(34,252,561)</u>  |
| 17,143,512           | 17,239,535           | 13,333,720           | 14,306,969          | 13,698,123          | 15,444,762           |
| 16,356,111           | 17,195,257           | 16,638,013           | 18,020,239          | 17,317,214          | 16,838,400           |
| 44,734               | 20,263               | 28,525               | 25,261              | 29,420              | 61,653               |
| 21,611               | 7,778                | 10,796               | 29,214              | 36,963              | 30,327               |
| 244,286              | 170,638              | 269,174              | 88,632              | 167,283             | 237,699              |
| <u>33,810,254</u>    | <u>34,633,471</u>    | <u>30,280,228</u>    | <u>32,470,315</u>   | <u>31,249,003</u>   | <u>32,612,841</u>    |
| <u>(\$2,412,386)</u> | <u>(\$1,838,887)</u> | <u>(\$1,300,566)</u> | <u>\$1,793,209</u>  | <u>\$147,660</u>    | <u>(\$1,639,720)</u> |

Toledo-Lucas County Public Library  
Fund Balance  
Governmental Funds  
Last Ten Years  
(Modified Accrual Basis of Accounting)

|   | 2018                | 2017                | 2016               | 2015                |
|---|---------------------|---------------------|--------------------|---------------------|
| <b>General Fund</b>                       |                     |                     |                    |                     |
| Reserved                                  | \$0                 | \$0                 | \$0                | \$0                 |
| Unreserved, Designated for Scholarships   | 0                   | 0                   | 0                  | 0                   |
| Unreserved, Undesignated                  | 0                   | 0                   | 0                  | 0                   |
| Nonspendable                              | 547,695             | 311,986             | 454,120            | 490,659             |
| Assigned                                  | 3,495,410           | 1,328,895           | 2,466,867          | 4,061,631           |
| Unassigned                                | 0                   | 0                   | 0                  | 0                   |
| <b>Total General Fund</b>                 | <b>4,043,105</b>    | <b>1,640,881</b>    | <b>2,920,987</b>   | <b>4,552,290</b>    |
| <b>All Other Governmental Funds</b>       |                     |                     |                    |                     |
| Reserved                                  | 0                   | 0                   | 0                  | 0                   |
| Unreserved, Reported in                   |                     |                     |                    |                     |
| Special Revenue Funds                     | 0                   | 0                   | 0                  | 0                   |
| Capital Projects Funds                    | 0                   | 0                   | 0                  | 0                   |
| Permanent Funds                           | 0                   | 0                   | 0                  | 0                   |
| Nonspendable                              | 129,590             | 129,590             | 129,590            | 129,590             |
| Restricted                                | 13,529,121          | 25,146,141          | 2,813,564          | 9,425,350           |
| Committed                                 | 1,202,660           | 697,383             | 1,826,371          | 3,590,513           |
| Unassigned (Deficit)                      | 0                   | 0                   | (13,636)           | 0                   |
| <b>Total All Other Governmental Funds</b> | <b>14,861,371</b>   | <b>25,973,114</b>   | <b>4,755,889</b>   | <b>13,145,453</b>   |
| <b>Total Governmental Funds</b>           | <b>\$18,904,476</b> | <b>\$27,613,995</b> | <b>\$7,676,876</b> | <b>\$17,697,743</b> |

Note: The Library implemented GASB Statement No. 54 in 2010.

| 2014                | 2013                | 2012                | 2011                | 2010                | 2009                |
|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
| \$0                 | \$0                 | \$0                 | \$0                 | \$0                 | \$3,362,500         |
| 0                   | 0                   | 0                   | 0                   | 0                   | 167,771             |
| 0                   | 0                   | 0                   | 0                   | 0                   | 3,295,595           |
| 470,342             | 442,788             | 469,265             | 463,514             | 451,632             | 0                   |
| 3,765,324           | 2,937,442           | 1,767,692           | 3,265,266           | 4,363,749           | 0                   |
| 817,229             | 1,514,950           | 2,442,544           | 2,652,094           | 3,008,177           | 0                   |
| <u>5,052,895</u>    | <u>4,895,180</u>    | <u>4,679,501</u>    | <u>6,380,874</u>    | <u>7,823,558</u>    | <u>6,825,866</u>    |
| 0                   | 0                   | 0                   | 0                   | 0                   | 199,230             |
| 0                   | 0                   | 0                   | 0                   | 0                   | 320,033             |
| 0                   | 0                   | 0                   | 0                   | 0                   | 2,666,004           |
| 0                   | 0                   | 0                   | 0                   | 0                   | 165,709             |
| 129,590             | 129,590             | 129,590             | 129,590             | 129,590             | 0                   |
| 15,946,072          | 20,206,051          | 464,104             | 569,576             | 1,404,801           | 0                   |
| 3,388,724           | 4,551,052           | 5,430,214           | 4,190,602           | 2,343,511           | 0                   |
| 0                   | 0                   | 0                   | 0                   | 0                   | 0                   |
| <u>19,464,386</u>   | <u>24,886,693</u>   | <u>6,023,908</u>    | <u>4,889,768</u>    | <u>3,877,902</u>    | <u>3,350,976</u>    |
| <u>\$24,517,281</u> | <u>\$29,781,873</u> | <u>\$10,703,409</u> | <u>\$11,270,642</u> | <u>\$11,701,460</u> | <u>\$10,176,842</u> |

Toledo-Lucas County Public Library  
Changes in Fund Balance  
Governmental Funds  
Last Ten Years  
(Modified Accrual Basis of Accounting)

|   | 2018                 | 2017                | 2016                  | 2015                 |
|---|----------------------|---------------------|-----------------------|----------------------|
| <u>Revenues</u>   |                      |                     |                       |                      |
| Property Taxes  | \$23,935,857         | \$17,937,134        | \$17,905,303          | \$17,777,330         |
| Intergovernmental                                       | 18,285,357           | 17,497,417          | 17,556,219            | 18,170,467           |
| Patron Fines and Fees                                   | 529,269              | 621,664             | 622,535               | 663,377              |
| Interest  | 418,238              | 170,907             | 45,741                | 48,009               |
| Services Provided to Others                             | 1,394                | 1,369               | 1,303                 | 678                  |
| Gifts and Donations                                     | 824,292              | 35,645              | 212,315               | 28,276               |
| Miscellaneous   | 347,605              | 495,461             | 239,793               | 233,817              |
| Total Revenues  | <u>44,342,012</u>    | <u>36,759,597</u>   | <u>36,583,209</u>     | <u>36,921,954</u>    |
| <u>Expenditures</u>                                     |                      |                     |                       |                      |
| Current:  |                      |                     |                       |                      |
| Public Services   |                      |                     |                       |                      |
| General Public Services                                 | 26,465,586           | 25,813,890          | 25,038,089            | 24,319,949           |
| Purchased and Contracted Services                       | 7,220,380            | 6,965,856           | 6,902,470             | 6,399,466            |
| Library Materials and Information                       | 3,052,815            | 3,765,253           | 3,927,575             | 3,781,439            |
| Capital Outlay  | 12,535,760           | 3,537,421           | 8,997,235             | 7,507,948            |
| Debt Service  |                      |                     |                       |                      |
| Principal Retirement                                    | 2,451,527            | 1,138,439           | 1,098,571             | 1,055,527            |
| Interest and Fiscal Charges                             | 1,325,463            | 601,619             | 640,136               | 677,163              |
| Total Expenditures                                      | <u>53,051,531</u>    | <u>41,822,478</u>   | <u>46,604,076</u>     | <u>43,741,492</u>    |
| Excess of Revenues Over<br>(Under) Expenditures         | <u>(8,709,519)</u>   | <u>(5,062,881)</u>  | <u>(10,020,867)</u>   | <u>(6,819,538)</u>   |
| <u>Other Financing Sources (Uses)</u>                   |                      |                     |                       |                      |
| Revenue Anticipation Notes Issued                       | 0                    | 25,000,000          | 0                     | 0                    |
| Sale of Capital Assets                                  | 0                    | 0                   | 0                     | 0                    |
| Inception of Capital Lease                              | 0                    | 0                   | 0                     | 0                    |
| Transfers In  | 500,000              | 0                   | 0                     | 850,000              |
| Transfers Out   | (500,000)            | 0                   | 0                     | (850,000)            |
| Total Other Financing Sources (Uses)                    | <u>0</u>             | <u>25,000,000</u>   | <u>0</u>              | <u>0</u>             |
| Changes in Fund Balance                                 | <u>(\$8,709,519)</u> | <u>\$19,937,119</u> | <u>(\$10,020,867)</u> | <u>(\$6,819,538)</u> |
| Debt Service as a Percentage of Noncapital Expenditures | 9.18%                | 4.52%               | 4.48%                 | 4.62%                |

| 2014                 | 2013                | 2012               | 2011               | 2010               | 2009                 |
|----------------------|---------------------|--------------------|--------------------|--------------------|----------------------|
| \$17,297,879         | \$17,234,551        | \$13,435,450       | \$13,574,482       | \$13,683,108       | \$15,209,885         |
| 17,088,035           | 17,156,234          | 16,835,433         | 19,723,122         | 17,773,472         | 18,537,981           |
| 697,675              | 766,011             | 774,210            | 795,683            | 855,280            | 880,874              |
| 53,765               | 18,107              | 32,878             | 33,845             | 37,153             | 77,944               |
| 4,922                | 35,451              | 85,377             | 77,042             | 76,469             | 69,948               |
| 52,621               | 7,778               | 18,296             | 73,354             | 175,213            | 35,327               |
| 243,771              | 170,236             | 270,015            | 89,637             | 169,022            | 238,641              |
| <u>35,438,668</u>    | <u>35,388,368</u>   | <u>31,451,659</u>  | <u>34,367,165</u>  | <u>32,769,717</u>  | <u>35,050,600</u>    |
| 23,429,244           | 22,358,531          | 21,113,397         | 20,466,696         | 20,395,119         | 23,546,223           |
| 6,406,211            | 5,832,245           | 5,018,559          | 5,273,927          | 4,642,242          | 5,413,710            |
| 3,734,916            | 4,669,746           | 3,812,055          | 4,076,874          | 4,033,628          | 3,510,837            |
| 5,638,183            | 3,386,715           | 2,059,905          | 4,965,136          | 2,153,549          | 3,710,712            |
| 943,690              | 10,856              | 11,991             | 10,953             | 16,203             | 16,704               |
| 614,050              | 51,811              | 2,985              | 4,397              | 4,358              | 3,212                |
| <u>40,766,294</u>    | <u>36,309,904</u>   | <u>32,018,892</u>  | <u>34,797,983</u>  | <u>31,245,099</u>  | <u>36,201,398</u>    |
| <u>(5,327,626)</u>   | <u>(921,536)</u>    | <u>(567,233)</u>   | <u>(430,818)</u>   | <u>1,524,618</u>   | <u>(1,150,798)</u>   |
| 0                    | 20,000,000          | 0                  | 0                  | 0                  | 0                    |
| 400                  | 0                   | 0                  | 0                  | 0                  | 0                    |
| 62,634               | 0                   | 0                  | 0                  | 0                  | 59,912               |
| 0                    | 1,000,000           | 2,000,000          | 2,000,000          | 1,717,488          | 0                    |
| 0                    | (1,000,000)         | (2,000,000)        | (2,000,000)        | (1,717,488)        | 0                    |
| <u>63,034</u>        | <u>20,000,000</u>   | <u>0</u>           | <u>0</u>           | <u>0</u>           | <u>59,912</u>        |
| <u>(\$5,264,592)</u> | <u>\$19,078,464</u> | <u>(\$567,233)</u> | <u>(\$430,818)</u> | <u>\$1,524,618</u> | <u>(\$1,090,886)</u> |
| 4.42%                | 0.18%               | 0.05%              | 0.05%              | 0.07%              | 0.06%                |



Toledo-Lucas County Public Library  
 Assessed and Estimated Actual Value of Taxable Property  
 Last Ten Years  
 (amounts expressed in thousands)

| Year | Real Property                |                           |                              | Public Utility<br>Personal Property |                              |
|------|------------------------------|---------------------------|------------------------------|-------------------------------------|------------------------------|
|      | Assessed Value               |                           | Estimated<br>Actual<br>Value | Assessed<br>Value                   | Estimated<br>Actual<br>Value |
|      | Residential/<br>Agricultural | Commercial/<br>Industrial |                              |                                     |                              |
| 2018 | \$5,034,294                  | \$1,867,742               | \$19,720,103                 | \$353,793                           | \$402,038                    |
| 2017 | 5,017,167                    | 1,885,307                 | 19,721,354                   | 331,298                             | 376,475                      |
| 2016 | 4,997,756                    | 1,868,146                 | 19,616,863                   | 289,964                             | 329,505                      |
| 2015 | 4,900,579                    | 1,878,146                 | 19,367,786                   | 271,302                             | 308,298                      |
| 2014 | 4,885,553                    | 1,869,311                 | 19,299,611                   | 254,953                             | 289,719                      |
| 2013 | 4,896,533                    | 1,889,554                 | 19,388,820                   | 239,174                             | 271,789                      |
| 2012 | 5,705,432                    | 2,002,358                 | 22,022,257                   | 225,867                             | 256,667                      |
| 2011 | 5,726,573                    | 2,058,340                 | 22,242,609                   | 221,493                             | 251,697                      |
| 2010 | 5,739,765                    | 2,106,034                 | 22,416,569                   | 215,568                             | 244,963                      |
| 2009 | 6,562,532                    | 2,132,326                 | 24,842,451                   | 206,266                             | 234,393                      |

Source: Lucas County Auditor

Note: Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated actual value. The assessed value of public utility personal property ranges from 25 percent of actual value for railroad property to 88 percent for electric transmission and distribution property.

For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent, and homestead exemptions before being billed.

| Total             |                              |                          |
|-------------------|------------------------------|--------------------------|
| Assessed<br>Value | Estimated<br>Actual<br>Value | Total Direct<br>Tax Rate |
| \$7,255,829       | \$20,122,141                 | \$3.70                   |
| 7,233,772         | 20,097,829                   | 2.90                     |
| 7,155,866         | 19,946,368                   | 2.90                     |
| 7,050,027         | 19,676,084                   | 2.90                     |
| 7,009,817         | 19,589,330                   | 2.90                     |
| 7,025,261         | 19,660,609                   | 2.90                     |
| 7,933,657         | 22,278,924                   | 2.00                     |
| 8,006,406         | 22,494,306                   | 2.00                     |
| 8,061,367         | 22,661,532                   | 2.00                     |
| 8,901,124         | 25,076,844                   | 2.00                     |

Toledo-Lucas County Public Library  
Property Tax Rates - Direct and All Overlapping Governments (1)  
Last Ten Years  
(Per \$1,000 of Assessed Values)

| Collection Year                     | 2018             | 2017             | 2016             | 2015             | 2014             |
|-------------------------------------|------------------|------------------|------------------|------------------|------------------|
| Toledo-Lucas County Public Library  |                  |                  |                  |                  |                  |
| Voted Millage (Total Direct Rate)   |                  |                  |                  |                  |                  |
| 2017 Operating Renewal              |                  |                  |                  |                  |                  |
| Effective Millage Rates             |                  |                  |                  |                  |                  |
| Residential/Agriculture             | \$3.6631         | \$2.8589         | \$2.8572         | \$2.9000         | \$2.9000         |
| Commercial/Industrial               | 3.7000           | 2.9000           | 2.9000           | 2.9000           | 2.9000           |
| Public Utility Personal             | 3.7000           | 2.9000           | 2.9000           | 2.9000           | 2.9000           |
| Lucas County                        |                  |                  |                  |                  |                  |
| General Fund                        | \$2.0000         | \$2.0000         | \$2.0000         | \$2.0000         | \$2.0000         |
| Board of Developmental Disabilities | 6.0000           | 6.0000           | 6.0000           | 6.0000           | 6.0000           |
| Center Science and Industry         | 0.1700           | 0.1700           | 0.1700           | 0.1700           | 0.1700           |
| Children Services Board             | 3.6500           | 3.6500           | 3.2500           | 3.2500           | 3.2500           |
| Community Mental Health             | 2.5000           | 2.5000           | 2.5000           | 2.5000           | 2.5000           |
| Senior Services                     | 0.6000           | 0.6000           | 0.6000           | 0.6000           | 0.4500           |
| 911 Emergency Telephone System      | 0.7000           | 0.7000           | 0.7000           | 0.7000           | 0.7000           |
| Zoo                                 | 1.7500           | 1.7500           | 1.8500           | 1.8500           | 1.0000           |
| Total Lucas County                  | <u>\$17.3700</u> | <u>\$17.3700</u> | <u>\$17.0700</u> | <u>\$17.0700</u> | <u>\$16.0700</u> |
| School Districts                    |                  |                  |                  |                  |                  |
| Anthony Wayne                       | \$73.7700        | \$73.7800        | \$71.3000        | \$71.3000        | \$71.6000        |
| Evergreen                           | 43.6000          | 44.1000          | 44.2000          | 44.4000          | 46.0500          |
| Maumee                              | 88.6500          | 88.6500          | 88.6500          | 88.7500          | 84.9500          |
| Oregon                              | 69.7000          | 69.7500          | 69.6500          | 65.6000          | 65.6000          |
| Otsego                              | 46.2000          | 46.2000          | 47.0000          | 46.8500          | 49.2000          |
| Ottawa Hills                        | 139.0500         | 139.0500         | 140.0500         | 142.6500         | 142.6500         |
| Springfield                         | 78.5500          | 80.3200          | 80.5300          | 74.7500          | 75.1500          |
| Swanton                             | 60.3000          | 62.7500          | 62.5600          | 62.6400          | 63.1900          |
| Sylvania                            | 88.5600          | 88.4500          | 83.3000          | 83.5000          | 83.6000          |
| Toledo                              | 73.5800          | 73.5800          | 73.1000          | 73.1000          | 67.4000          |
| Washington                          | 83.5000          | 83.5000          | 83.5000          | 83.5000          | 78.6000          |
| Joint Vocational School Districts   |                  |                  |                  |                  |                  |
| Four County                         | \$4.2000         | \$4.2000         | \$3.2000         | \$3.2000         | \$3.2000         |
| Penta County                        | 3.2000           | 3.2000           | 3.2000           | 3.2000           | 3.2000           |
| Townships                           |                  |                  |                  |                  |                  |
| Harding                             | \$5.0500         | \$5.0500         | \$5.0500         | \$5.0500         | \$5.0500         |
| Jerusalem                           | 10.7500          | 10.7500          | 10.7500          | 9.7500           | 9.7500           |
| Monclova                            | 7.5000           | 7.5000           | 7.5000           | 7.5000           | 7.5000           |
| Providence                          | 6.9500           | 6.9500           | 6.9500           | 6.9500           | 6.9500           |
| Richfield                           | 8.4000           | 8.4000           | 8.4000           | 8.3000           | 8.2000           |
| Spencer                             | 4.5000           | 4.5000           | 8.0000           | 8.0000           | 8.0000           |
| Springfield                         | 11.2000          | 11.2000          | 11.2000          | 11.2000          | 11.2000          |
| Swanton                             | 6.1000           | 6.1000           | 6.1000           | 6.1000           | 5.3000           |
| Sylvania                            | 23.0700          | 23.0700          | 23.0700          | 22.9700          | 21.4700          |
| Washington                          | 30.5000          | 30.5000          | 30.5000          | 30.5000          | 26.7500          |
| Waterville                          | 14.6000          | 14.6000          | 14.6000          | 14.6000          | 14.0000          |

| <u>2013</u>      | <u>2012</u>      | <u>2011</u>      | <u>2010</u>      | <u>2009</u>      |
|------------------|------------------|------------------|------------------|------------------|
| \$2.9000         | \$2.0000         | \$2.0000         | \$2.0000         | \$2.0000         |
| 2.9000           | 2.0000           | 2.0000           | 2.0000           | 2.0000           |
| 2.9000           | 2.0000           | 2.0000           | 2.0000           | 2.0000           |
| \$2.0000         | \$2.0000         | \$2.0000         | \$2.0000         | \$2.0000         |
| 5.0000           | 5.0000           | 5.0000           | 5.0000           | 5.0000           |
| 0.1700           | 0.1700           | 0.1700           | 0.1700           | 0.1700           |
| 2.4000           | 2.4000           | 2.4000           | 2.4000           | 2.4000           |
| 1.5000           | 1.5000           | 1.5000           | 1.5000           | 1.5000           |
| 0.4500           | 0.4500           | 0.4500           | 0.4500           | 0.4500           |
| 0.7000           | 0.7000           | 0.7000           | 0.7000           | 0.7000           |
| 1.0000           | 1.8500           | 1.8500           | 1.8500           | 1.8500           |
| <u>\$13.2200</u> | <u>\$14.0700</u> | <u>\$14.0700</u> | <u>\$14.0700</u> | <u>\$14.0700</u> |
| \$67.1000        | \$66.8000        | \$66.8000        | \$66.8000        | \$66.7000        |
| 46.0500          | 46.3500          | 46.4500          | 46.4500          | 46.8500          |
| 84.5500          | 84.6500          | 79.4500          | 78.4500          | 75.2500          |
| 66.3000          | 65.4000          | 65.4000          | 65.4000          | 65.4000          |
| 46.6000          | 47.1500          | 47.3500          | 47.3500          | 48.6500          |
| 135.6500         | 134.7500         | 133.8500         | 126.0500         | 125.8500         |
| 75.1500          | 75.0500          | 75.0500          | 70.8500          | 70.8500          |
| 64.1300          | 64.1500          | 63.6900          | 63.3900          | 63.3900          |
| 83.6000          | 83.0000          | 78.3000          | 77.7000          | 77.6900          |
| 67.4000          | 65.9000          | 65.7000          | 67.7000          | 66.9000          |
| 78.6000          | 78.6000          | 73.7000          | 73.7000          | 73.7000          |
| \$3.2000         | \$3.2000         | \$3.2000         | \$3.2000         | \$3.2000         |
| 3.2000           | 3.2000           | 3.2000           | 3.2000           | 3.2000           |
| \$5.0500         | \$5.0500         | \$3.3000         | \$4.8000         | \$4.8000         |
| 9.7500           | 9.7500           | 9.7500           | 9.7500           | 9.7500           |
| 9.7500           | 9.7500           | 5.2000           | 5.2000           | 5.2000           |
| 6.9500           | 6.9500           | 6.9500           | 6.9500           | 6.9500           |
| 8.1000           | 8.3000           | 8.3000           | 8.3000           | 8.0000           |
| 8.0000           | 8.0000           | 8.0000           | 8.0000           | 8.0000           |
| 8.1000           | 8.1000           | 8.1000           | 8.1000           | 8.1000           |
| 4.9000           | 4.9000           | 4.9000           | 4.9000           | 4.9000           |
| 21.4700          | 20.7200          | 22.2900          | 22.2900          | 22.2900          |
| 26.7500          | 26.7500          | 26.7500          | 26.7500          | 24.2500          |
| 10.5000          | 10.5000          | 10.5000          | 10.5000          | 10.5000          |

(continued)

Toledo-Lucas County Public Library  
Property Tax Rates - Direct and All Overlapping Governments (1)  
Last Ten Years  
(Per \$1,000 of Assessed Values)  
(continued)

| Collection Year   | 2018     | 2017     | 2016     | 2015     | 2014     |
|---|----------|----------|----------|----------|----------|
| <b>Municipalities</b>                                     |          |          |          |          |          |
| Village of Berkey   | \$4.0000 | \$4.0000 | \$4.0000 | \$4.0000 | \$4.0000 |
| Village of Harbor View                                    | 7.0000   | 7.0000   | 7.0000   | 7.0000   | 7.0000   |
| Village of Holland  | 0.8000   | 0.8000   | 0.8000   | 0.8000   | 0.8000   |
| City of Maumee  | 3.7000   | 3.7000   | 3.7000   | 3.7000   | 3.7000   |
| City of Oregon  | 2.5000   | 2.5000   | 2.5000   | 2.5000   | 4.0000   |
| Village of Ottawa Hills                                   | 8.0000   | 8.0000   | 8.0000   | 6.9000   | 4.1000   |
| Village of Swanton  | 5.0000   | 5.0000   | 5.0000   | 5.0000   | 4.5000   |
| City of Sylvania  | 5.1000   | 5.1000   | 5.1000   | 5.1000   | 5.1000   |
| City of Toledo  | 4.4000   | 4.4000   | 4.4000   | 4.4000   | 4.4000   |
| Village of Waterville                                     | 3.7000   | 3.7000   | 3.7000   | 3.5000   | 3.5000   |
| Village of Whitehouse                                     | 3.5000   | 3.5000   | 3.5000   | 3.5000   | 3.5000   |
| <b>Metroparks</b>   |          |          |          |          |          |
| Toledo-Lucas County Port Authority                        | \$2.3000 | \$2.3000 | \$2.3000 | \$2.3000 | \$2.3000 |
| Toledo Area Regional Transportation Authority (TARTA) (2) | 0.4000   | 0.4000   | 0.4000   | 0.4000   | 0.4000   |
|   | 2.5000   | 2.5000   | 2.5000   | 2.5000   | 2.5000   |

Source: Lucas County Auditor

(1) Property tax rates are determined by a combination of the county-wide tax rates and the applicable tax rates for the school, district, township, and municipality in which the property is located.

(2) TARTA is not levied in every county taxing district.

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year. The basic property tax rate can be increased only by a majority vote of Lucas County residents.

Overlapping rates are those of local and county governments that apply to property owners within Toledo and Lucas County. Property tax rates for all overlapping governments are based upon the original voted levy.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes. Real property is appraised every six years and property values are updated in the third year following each reappraisal.

| 2013     | 2012     | 2011     | 2010     | 2009     |
|----------|----------|----------|----------|----------|
| \$4.0000 | \$2.5000 | \$4.5000 | \$4.5000 | \$4.5000 |
| 7.0000   | 7.0000   | 7.0000   | 7.0000   | 7.0000   |
| 0.8000   | 0.8000   | 0.8000   | 0.8000   | 0.8000   |
| 3.7000   | 3.7000   | 3.7000   | 3.7000   | 3.7000   |
| 3.5000   | 3.5000   | 3.5000   | 3.5000   | 3.5000   |
| 4.1000   | 4.1000   | 4.1000   | 4.1000   | 4.1000   |
| 4.5000   | 4.5000   | 4.5000   | 4.5000   | 4.5000   |
| 5.1000   | 5.1000   | 3.6000   | 3.6000   | 3.6000   |
| 4.4000   | 4.4000   | 4.4000   | 4.4000   | 4.4000   |
| 3.5000   | 3.5000   | 3.5000   | 3.5000   | 3.5000   |
| 3.5000   | 3.5000   | 3.5000   | 3.5000   | 3.5000   |
| \$2.3000 | \$1.7000 | \$1.7000 | \$1.7000 | \$1.7000 |
| 0.4000   | 0.4000   | 0.4000   | 0.4000   | 0.4000   |
| 2.5000   | 2.5000   | 2.5000   | 2.5000   | 2.5000   |

Toledo-Lucas County Public Library  
Real and Public Utility Property Tax Levies and Collections  
Last Ten Years

| <u>Collection Year</u> | <u>Total Tax Levy (1)</u> | <u>Current Tax Collections</u> | <u>Percent of Levy Collected</u> | <u>Delinquent Tax Collections</u> | <u>Total Tax Collections</u> |
|------------------------|---------------------------|--------------------------------|----------------------------------|-----------------------------------|------------------------------|
| 2018                   | \$26,497,756              | \$25,307,973                   | 95.51%                           | \$980,707                         | 26,288,680                   |
| 2017                   | 20,580,074                | 19,604,975                     | 95.26                            | 684,256                           | 20,289,231                   |
| 2016                   | 20,345,557                | 19,441,971                     | 95.56                            | 826,135                           | 20,268,106                   |
| 2015                   | 20,292,816                | 18,821,303                     | 92.75                            | 1,335,977                         | 20,157,280                   |
| 2014                   | 20,179,149                | 18,688,193                     | 92.61                            | 974,397                           | 19,662,590                   |
| 2013                   | 20,229,884                | 18,508,564                     | 91.49                            | 814,314                           | 19,322,878                   |
| 2012                   | 15,747,933                | 14,367,115                     | 91.23                            | 888,483                           | 15,255,598                   |
| 2011                   | 15,891,751                | 14,570,387                     | 91.69                            | 837,244                           | 15,407,631                   |
| 2010                   | 16,147,179                | 14,633,434                     | 90.63                            | 811,289                           | 15,444,723                   |
| 2009                   | 17,842,013                | 16,239,450                     | 91.02                            | 863,929                           | 17,103,379                   |

Source: Lucas County Auditor

(1) State reimbursement of rollback and homestead exemptions are included.

(2) Amounts listed include penalties and interest.

Note: The county's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. This presentation will be updated as new information becomes available.

| <u>Percent of Total<br/>Tax Collections<br/>to Total Tax Levy</u> | <u>Outstanding<br/>Delinquent<br/>Taxes (2)</u> | <u>Percent of Outstanding<br/>Delinquent Taxes<br/>to Total Tax Levy</u> |
|---|---|--|
| 99.21%  | \$2,864,503                                     | 10.81%   |
| 98.59   | 2,652,031                                       | 12.89  |
| 99.62   | 1,995,820                                       | 9.81   |
| 99.33   | 2,152,006                                       | 10.60  |
| 97.44   | 1,951,593                                       | 9.67   |
| 95.52   | 2,105,960                                       | 10.41  |
| 96.87   | 2,100,976                                       | 13.34  |
| 96.95   | 2,202,706                                       | 13.86  |
| 95.65   | 1,470,219                                       | 9.11   |
| 95.86   | 1,455,204                                       | 8.16   |



Toledo-Lucas County Public Library  
Tangible Personal Property Tax Levies and Collections  
Last Ten Years

| Collection<br>Year | Total<br>Tax Levy | Current Tax<br>Collections | Percent of<br>Levy Collected | Delinquent<br>Tax Collections | Total Tax<br>Collections |
|--------------------|-------------------|----------------------------|------------------------------|-------------------------------|--------------------------|
| 2018               | \$0               | \$0                        | 0.00%                        | \$0                           | \$0                      |
| 2017               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2016               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2015               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2014               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2013               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2012               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2011               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2010               | 0                 | 0                          | 0.00                         | 0                             | 0                        |
| 2009               | 0                 | 0                          | 0.00                         | 0                             | 0                        |

Source: Lucas County Auditor

Note: The general business tangible personal property tax has been phased out.

The county's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. This presentation will be updated as new information becomes available.

| <u>Percent of Total<br/>Tax Collections<br/>to Total Tax Levy</u> | <u>Outstanding<br/>Delinquent<br/>Taxes</u> | <u>Percent of Outstanding<br/>Delinquent Taxes<br/>to Total Tax Levy</u> |
|---|---|--|
| 0.00%   | \$83,819                                    | 0.00%  |
| 0.00  | 273,826                                     | 0.00   |
| 0.00  | 216,143                                     | 0.00   |
| 0.00  | 217,720                                     | 0.00   |
| 0.00  | 226,005                                     | 0.00   |
| 0.00  | 247,930                                     | 0.00   |
| 0.00  | 269,925                                     | 0.00   |
| 0.00  | 356,955                                     | 0.00   |
| 0.00  | 278,306                                     | 0.00   |
| 0.00  | 297,868                                     | 0.00   |

Toledo-Lucas County Public Library  
Principal Taxpayers  
Current Year and Nine Years Ago

| 2018                                     |                          |  |
|--|--------------------------|--|
| Taxpayer                                 | Total Assessed Valuation | Percentage of Total Assessed Valuation |
| GLP Capital LP                           | \$56,561,000             | 0.77%                                  |
| DFG                                      | 18,263,000               | 0.25                                   |
| Kroger, Inc.                             | 15,193,000               | 0.21                                   |
| One Seagate Partners LLC                 | 11,422,000               | 0.16                                   |
| Wal-Mart                                 | 10,050,000               | 0.14                                   |
| Westfield Franklin Park Mall             | 9,463,000                | 0.13                                   |
| Meijer, Inc.                             | 9,409,000                | 0.13                                   |
| Ramco                                    | 9,246,000                | 0.13                                   |
| Realty Income Properties                 | 9,086,000                | 0.13                                   |
| Andersons Incorporated                   | 8,302,000                | 0.11                                   |
| <b>Total</b>                             | <b>\$156,995,000</b>     | <b>2.16%</b>                           |
| Total All Taxpayers's Assessed Valuation | \$7,255,829,000          |  |

| 2009                                     |                          |  |
|--|--------------------------|--|
| Taxpayer                                 | Total Assessed Valuation | Percentage of Total Assessed Valuation |
| Toledo Edison                            | \$138,807,780            | 1.56%                                  |
| First Energy                             | 32,125,310               | 0.36                                   |
| Columbia Gas                             | 27,671,400               | 0.31                                   |
| American Transmission                    | 25,264,450               | 0.28                                   |
| Empirian CKT LLC                         | 15,710,640               | 0.18                                   |
| Westfield Franklin Park Mall             | 14,990,760               | 0.17                                   |
| Meijer, Inc.                             | 14,098,860               | 0.16                                   |
| Wal-Mart                                 | 13,186,300               | 0.15                                   |
| One Seagate Partners LLC                 | 12,950,000               | 0.14                                   |
| Andersons Incorporated                   | 10,238,870               | 0.12                                   |
| <b>Total</b>                             | <b>\$305,044,370</b>     | <b>3.43%</b>                           |
| Total All Taxpayers's Assessed Valuation | \$8,901,124,000          |  |

Source: Lucas County Auditor

Toledo-Lucas County Public Library  
Debt Ratios  
Last Ten Years

| Year | Outstanding<br>Debt | Estimated Actual<br>Value of All<br>Taxable Property | Percentage of<br>Estimated Actual Value<br>of Taxable Property | Per<br>Capita (1) | Percentage<br>of Personal<br>Income (1) |
|------|---------------------|--|--|-------------------|---|
| 2018 | \$38,384,175        | \$20,122,141,000                                     | 0.19%  | \$86.88           | 0.32%                                   |
| 2017 | 40,835,702          | 20,097,829,000                                       | 0.20   | 92.43             | 0.36                                    |
| 2016 | 16,974,141          | 19,946,368,000                                       | 0.09   | 38.42             | 0.16                                    |
| 2015 | 18,072,712          | 19,676,084,000                                       | 0.09   | 40.91             | 0.17                                    |
| 2014 | 19,128,239          | 19,589,330,000                                       | 0.10   | 43.29             | 0.18                                    |
| 2013 | 20,015,395          | 19,660,609,000                                       | 0.10   | 45.30             | 0.19                                    |
| 2012 | 26,251              | 22,278,924,000                                       | 0.00   | 0.06              | 0.00                                    |
| 2011 | 38,242              | 22,494,306,000                                       | 0.00   | 0.09              | 0.00                                    |
| 2010 | 49,195              | 22,661,532,000                                       | 0.00   | 0.11              | 0.00                                    |
| 2009 | 65,398              | 25,076,844,000                                       | 0.00   | 0.14              | 0.00                                    |

Source: Toledo Lucas County Public Library

(1) See schedule S-23 for population and personal income.

Note: Details regarding the Library's outstanding debt can be found in the notes the financial statements.

Toledo-Lucas County Public Library  
 Revenue Supported Debt Coverage  
 Last Five Years

| Year | Library Local<br>Government Support (1) | Debt Service Requirements |             |             | Coverage |
|------|---|---------------------------|-------------|-------------|----------|
|      |   | Principal                 | Interest    | Total       |          |
| 2018 | \$15,716,211                            | \$2,439,000               | \$1,325,463 | \$3,764,463 | 4.17     |
| 2017 | 15,107,503                              | 1,128,000                 | 601,619     | 1,729,619   | 8.73     |
| 2016 | 15,054,761                              | 1,085,000                 | 640,136     | 1,725,136   | 8.73     |
| 2015 | 15,287,248                              | 1,043,000                 | 677,163     | 1,720,163   | 8.89     |
| 2014 | 13,901,952                              | 925,000                   | 613,361     | 1,538,361   | 9.04     |

Source: Toledo Lucas County Public Library

(1) Includes only Library Local Government Support revenues from the General Fund.

Toledo-Lucas County Public Library  
Demographic and Economic Statistics  
Last Ten Years

| Year | Population (1) | Personal<br>Income (2) | Per Capita<br>Personal Income | Unemployment Rate (3) |       |
|------|----------------|------------------------|-------------------------------|-----------------------|-------|
|      |                |                        |                               | County                | Ohio  |
| 2018 | 441,815        | \$11,978,046,465       | \$27,111                      | 5.50%                 | 4.60% |
| 2017 | 441,815        | 11,477,028,255         | 25,977                        | 5.10                  | 4.90  |
| 2016 | 441,815        | 10,964,081,040         | 24,816                        | 5.00                  | 5.00  |
| 2015 | 441,815        | 10,905,319,645         | 24,683                        | 5.00                  | 4.80  |
| 2014 | 441,815        | 10,595,165,515         | 23,981                        | 5.30                  | 5.10  |
| 2013 | 441,815        | 10,595,165,515         | 23,981                        | 7.40                  | 7.10  |
| 2012 | 441,815        | 10,595,165,515         | 23,981                        | 7.50                  | 6.70  |
| 2011 | 441,815        | 10,595,165,515         | 23,981                        | 8.40                  | 7.90  |
| 2010 | 441,815        | 9,065,160,170          | 20,518                        | 10.00                 | 9.20  |
| 2009 | 455,054        | 9,336,797,972          | 20,518                        | 12.30                 | 10.30 |

Source: (1) U.S. Census  
Year 2009 - 2000 Federal Census  
Years 2010 through 2018 - 2010 Federal Census

(2) Computation of per capita personal income multiplied by population

(3) Ohio Bureau of Employment Services

This Page Intentionally Left Blank

Toledo-Lucas County Public Library  
Principal Employers  
Current Year and Nine Years Ago

| 2018                           |                                 |  |
|--------------------------------|---------------------------------|--|
| Taxpayer                       | Total<br>Number of<br>Employees | Percentage<br>of Total<br>Number of<br>Employees |
| Promedica Health Systems       | 11,368                          | 5.71%  |
| University of Toledo           | 10,682                          | 5.37   |
| Mercy Health Partners          | 5,880                           | 2.96   |
| Chrysler Holdings              | 5,696                           | 2.87   |
| Toledo City School District    | 4,283                           | 2.15   |
| Lucas County                   | 2,857                           | 1.44   |
| City of Toledo                 | 2,716                           | 1.37   |
| Kroger, Inc.                   | 2,300                           | 1.16   |
| Wal-Mart                       | 1,954                           | 0.98   |
| General Motors                 | 1,722                           | 0.87   |
| <b>Total</b>                   | <b>49,458</b>                   | <b>24.88%</b>                                    |
| <b>Total County Employment</b> | <b>198,800</b>                  |  |

| 2009                                       |                                 |  |
|--|---------------------------------|--|
| Taxpayer                                   | Total<br>Number of<br>Employees | Percentage<br>of Total<br>Number of<br>Employees |
| Promedica Health Systems                   | 9,810                           | 5.17%  |
| Mercy Health Partners                      | 6,675                           | 3.52   |
| University of Toledo                       | 4,963                           | 2.61   |
| Toledo Public School District              | 4,500                           | 2.37   |
| Lucas County                               | 3,934                           | 2.07   |
| University of Toledo Health Science Campus | 3,645                           | 1.92   |
| Kroger, Inc.                               | 2,747                           | 1.45   |
| City of Toledo                             | 2,745                           | 1.45   |
| Wal-Mart                                   | 2,320                           | 1.22   |
| State of Ohio                              | 2,286                           | 1.20   |
| <b>Total</b>                               | <b>43,625</b>                   | <b>22.98%</b>                                    |
| <b>Total County Employment</b>             | <b>189,800</b>                  |  |

Source: Lucas County Auditor



Toledo-Lucas County Public Library  
Operating Indicators by Branch  
Last Ten Years

| Branch Location                        | 2018      | 2017      | 2016      | 2015      | 2014      |
|--|-----------|-----------|-----------|-----------|-----------|
| <b>Birmingham</b>                      |           |           |           |           |           |
| Number of Employees                    | 5         | 6         | 6         | 6         | 5         |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 39,577    | 33,163    | 37,941    | 57,455    | 55,601    |
| Number of Registered Borrowers         | 2,833     | 2,720     | 2,847     | 3,196     | 3,233     |
| <b>Heatherdowns</b>                    |           |           |           |           |           |
| Number of Employees                    | 15        | 15        | 14        | 15        | 15        |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 285,877   | 313,678   | 325,067   | 361,881   | 398,530   |
| Number of Registered Borrowers         | 15,385    | 14,409    | 14,256    | 16,846    | 17,569    |
| <b>Holland</b>                         |           |           |           |           |           |
| Number of Employees                    | 13        | 14        | 14        | 15        | 16        |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 358,962   | 367,670   | 402,552   | 437,361   | 546,943   |
| Number of Registered Borrowers         | 21,532    | 20,242    | 20,363    | 24,427    | 25,455    |
| <b>Kent</b>                            |           |           |           |           |           |
| Number of Employees                    | 11        | 10        | 10        | 11        | 11        |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 66,853    | 61,540    | 71,887    | 74,943    | 94,325    |
| Number of Registered Borrowers         | 7,176     | 6,743     | 6,799     | 7,465     | 7,664     |
| <b>King</b>                            |           |           |           |           |           |
| Number of Employees                    | 16        | 16        | 14        | 0         | 0         |
| Number of Library Materials Circulated | 491,100   | 420,185   | 87,551    | 0         | 0         |
| Number of Registered Borrowers         | 6,267     | 4,370     | 2,158     | 0         | 0         |
| <b>Lagrange</b>                        |           |           |           |           |           |
| Number of Employees                    | 8         | 7         | 6         | 7         | 6         |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 60,979    | 63,314    | 78,594    | 92,589    | 129,978   |
| Number of Registered Borrowers         | 7,691     | 7,147     | 7,214     | 7,800     | 7,835     |
| <b>Locke</b>                           |           |           |           |           |           |
| Number of Employees                    | 8         | 6         | 7         | 7         | 6         |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 67,219    | 76,970    | 82,967    | 139,992   | 133,309   |
| Number of Registered Borrowers         | 8,682     | 8,298     | 8,428     | 9,699     | 9,815     |
| <b>Main</b>                            |           |           |           |           |           |
| Number of Employees                    | 151       | 185       | 180       | 185       | 182       |
| Number of Volumes Owned                | 1,708,313 | 1,827,670 | 1,523,380 | 1,578,515 | 1,731,624 |
| Number of Library Materials Circulated | 457,097   | 684,786   | 713,229   | 781,750   | 1,472,065 |
| Number of Registered Borrowers         | 51,675    | 57,275    | 53,490    | 54,776    | 56,927    |
| <b>Maumee</b>                          |           |           |           |           |           |
| Number of Employees                    | 12        | 10        | 10        | 12        | 12        |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 248,101   | 266,065   | 296,206   | 328,541   | 338,838   |
| Number of Registered Borrowers         | 11,759    | 10,563    | 10,467    | 12,188    | 12,665    |
| <b>Mobile Services</b>                 |           |           |           |           |           |
| Number of Employees                    | 12        | 15        | 14        | 12        | 13        |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 200,447   | 180,686   | 226,618   | 344,347   | 401,162   |
| Number of Registered Borrowers         | 3,687     | 3,414     | 3,224     | 3,377     | 3,482     |
| <b>Mott</b>                            |           |           |           |           |           |
| Number of Employees                    | 8         | 7         | 7         | 7         | 7         |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 42,477    | 48,110    | 49,518    | 54,091    | 69,588    |
| Number of Registered Borrowers         | 7,640     | 7,351     | 7,504     | 8,356     | 8,626     |
| <b>Oregon</b>                          |           |           |           |           |           |
| Number of Employees                    | 16        | 14        | 15        | 15        | 7         |
| Number of Volumes Owned                | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated | 334,613   | 347,152   | 373,056   | 184,791   | 323,993   |
| Number of Registered Borrowers         | 20,801    | 19,165    | 17,968    | 20,522    | 21,925    |

| 2013      | 2012      | 2011      | 2010      | 2009      |
|-----------|-----------|-----------|-----------|-----------|
| 4         | 5         | 5         | 5         | 5         |
| 0         | 0         | 0         | 0         | 38,562    |
| 49,428    | 50,352    | 72,585    | 78,674    | 90,488    |
| 3,359     | 3,307     | 3,150     | 3,181     | 3,132     |
| 15        | 15        | 13        | 15        | 16        |
| 0         | 0         | 0         | 0         | 154,198   |
| 452,997   | 474,433   | 520,627   | 538,875   | 557,957   |
| 19,640    | 19,490    | 18,607    | 18,922    | 18,934    |
| 17        | 14        | 15        | 16        | 15        |
| 0         | 0         | 0         | 0         | 140,174   |
| 579,584   | 576,364   | 602,182   | 534,449   | 571,856   |
| 27,919    | 27,644    | 25,822    | 25,373    | 24,466    |
| 11        | 10        | 9         | 0         | 5         |
| 0         | 0         | 0         | 0         | 71,509    |
| 83,902    | 101,712   | 12,110    | 86,825    | 112,088   |
| 8,351     | 7,927     | 7,265     | 7,685     | 7,687     |
| 0         | 0         | 0         | 0         | 0         |
| 0         | 0         | 0         | 0         | 0         |
| 0         | 0         | 0         | 0         | 0         |
| 7         | 5         | 6         | 7         | 7         |
| 0         | 0         | 0         | 0         | 47,333    |
| 125,310   | 123,277   | 144,202   | 114,233   | 130,764   |
| 8,358     | 8,039     | 7,409     | 7,035     | 6,640     |
| 7         | 7         | 6         | 7         | 7         |
| 0         | 0         | 0         | 0         | 61,365    |
| 120,484   | 122,453   | 131,043   | 101,199   | 133,191   |
| 11,036    | 10,816    | 10,336    | 10,450    | 10,256    |
| 159       | 142       | 165       | 145       | 180       |
| 1,876,176 | 2,418,153 | 2,476,238 | 2,659,066 | 822,408   |
| 1,316,402 | 1,254,145 | 1,176,540 | 1,119,523 | 1,095,879 |
| 52,089    | 63,258    | 60,651    | 61,171    | 60,992    |
| 11        | 12        | 11        | 11        | 12        |
| 0         | 0         | 0         | 0         | 124,412   |
| 362,768   | 353,474   | 385,711   | 359,995   | 408,338   |
| 14,076    | 13,814    | 13,096    | 13,187    | 13,016    |
| 14        | 12        | 12        | 10        | 12        |
| 0         | 0         | 0         | 0         | 137,065   |
| 434,523   | 456,155   | 457,881   | 441,083   | 436,890   |
| 3,633     | 4,059     | 3,991     | 4,048     | 3,989     |
| 8         | 6         | 5         | 5         | 5         |
| 0         | 0         | 0         | 0         | 61,711    |
| 78,945    | 81,091    | 99,464    | 94,233    | 116,487   |
| 9,661     | 9,492     | 9,010     | 9,055     | 8,963     |
| 14        | 13        | 13        | 13        | 16        |
| 0         | 0         | 0         | 0         | 112,666   |
| 450,748   | 426,453   | 451,277   | 428,207   | 452,224   |
| 25,478    | 25,018    | 23,791    | 23,881    | 23,674    |

(continued)

Toledo-Lucas County Public Library  
 Operating Indicators by Branch  
 Last Ten Years  
 (continued)

| Branch Location                              | 2018      | 2017      | 2016      | 2015      | 2014      |
|--|-----------|-----------|-----------|-----------|-----------|
| <b>Point Place</b>                           |           |           |           |           |           |
| Number of Employees                          | 8         | 9         | 9         | 11        | 11        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 133,113   | 151,836   | 155,596   | 165,653   | 186,335   |
| Number of Registered Borrowers               | 9,040     | 8,640     | 8,672     | 10,140    | 10,513    |
| <b>Reynolds Corners</b>                      |           |           |           |           |           |
| Number of Employees                          | 12        | 9         | 10        | 10        | 11        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 182,437   | 209,552   | 232,196   | 242,571   | 240,851   |
| Number of Registered Borrowers               | 13,157    | 12,461    | 12,486    | 15,250    | 15,669    |
| <b>Sanger</b>                                |           |           |           |           |           |
| Number of Employees                          | 16        | 16        | 17        | 16        | 17        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 395,751   | 380,047   | 472,285   | 530,267   | 630,628   |
| Number of Registered Borrowers               | 19,919    | 18,987    | 18,746    | 22,012    | 22,806    |
| <b>South</b>                                 |           |           |           |           |           |
| Number of Employees                          | 6         | 7         | 5         | 6         | 7         |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 60,504    | 68,176    | 70,968    | 77,538    | 78,635    |
| Number of Registered Borrowers               | 5,851     | 5,510     | 5,500     | 6,365     | 6,494     |
| <b>Sylvania</b>                              |           |           |           |           |           |
| Number of Employees                          | 17        | 0         | 17        | 19        | 18        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 96,350    | 249,322   | 563,818   | 618,666   | 646,135   |
| Number of Registered Borrowers               | 18,437    | 18,068    | 19,040    | 22,752    | 23,323    |
| <b>Toledo Heights</b>                        |           |           |           |           |           |
| Number of Employees                          | 7         | 7         | 6         | 6         | 4         |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 59,852    | 73,393    | 99,573    | 118,316   | 130,903   |
| Number of Registered Borrowers               | 6,142     | 5,885     | 6,003     | 6,985     | 7,124     |
| <b>Washington</b>                            |           |           |           |           |           |
| Number of Employees                          | 14        | 14        | 13        | 14        | 12        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 307,538   | 328,708   | 369,918   | 378,157   | 454,377   |
| Number of Registered Borrowers               | 15,676    | 14,634    | 14,311    | 16,899    | 17,314    |
| <b>Waterville</b>                            |           |           |           |           |           |
| Number of Employees                          | 11        | 12        | 10        | 12        | 11        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 268,603   | 275,820   | 288,893   | 318,598   | 326,085   |
| Number of Registered Borrowers               | 10,155    | 9,309     | 10,127    | 10,437    | 10,648    |
| <b>West Toledo</b>                           |           |           |           |           |           |
| Number of Employees                          | 13        | 12        | 12        | 12        | 11        |
| Number of Volumes Owned                      | 0         | 0         | 0         | 0         | 0         |
| Number of Library Materials Circulated       | 190,876   | 207,195   | 212,211   | 224,295   | 41,171    |
| Number of Registered Borrowers               | 15,747    | 14,806    | 14,625    | 16,930    | 16,863    |
| Total Number of Employees                    | 379       | 391       | 396       | 398       | 382       |
| Total Number of Volumes Owned                | 1,708,313 | 1,827,670 | 1,523,380 | 1,578,515 | 1,731,624 |
| Total Number of Library Materials Circulated | 4,348,326 | 4,807,368 | 5,210,644 | 5,531,802 | 6,699,452 |
| Total Number of Register Borrowers           | 279,252   | 269,997   | 264,228   | 296,422   | 305,950   |

Source: Toledo Lucas County Public Library

Note: All employees of the Library are considered part of the general public services program as reported on the Statement of Activities.

| 2013      | 2012      | 2011      | 2010      | 2009      |
|-----------|-----------|-----------|-----------|-----------|
| 11        | 8         | 9         | 10        | 10        |
| 0         | 0         | 0         | 0         | 91,892    |
| 191,228   | 185,358   | 203,391   | 205,655   | 229,284   |
| 11,475    | 11,365    | 10,816    | 10,961    | 10,886    |
| 11        | 8         | 8         | 9         | 10        |
| 0         | 0         | 0         | 0         | 114,071   |
| 233,550   | 250,552   | 282,115   | 276,306   | 63,596    |
| 17,176    | 17,003    | 16,376    | 16,853    | 16,962    |
| 19        | 15        | 15        | 15        | 15        |
| 0         | 0         | 0         | 0         | 147,096   |
| 615,559   | 631,276   | 635,769   | 563,258   | 567,577   |
| 25,083    | 24,671    | 23,305    | 23,276    | 22,938    |
| 7         | 5         | 5         | 6         | 6         |
| 0         | 0         | 0         | 0         | 43,701    |
| 80,111    | 83,544    | 97,654    | 93,986    | 108,082   |
| 7,601     | 7,258     | 6,934     | 6,891     | 6,590     |
| 18        | 16        | 15        | 17        | 18        |
| 0         | 0         | 0         | 0         | 152,829   |
| 684,329   | 671,667   | 693,463   | 639,315   | 656,494   |
| 25,628    | 25,334    | 24,058    | 24,237    | 23,922    |
| 6         | 4         | 5         | 5         | 6         |
| 0         | 0         | 0         | 0         | 52,826    |
| 120,548   | 119,329   | 131,602   | 115,618   | 135,844   |
| 8,003     | 7,791     | 7,485     | 7,582     | 7,458     |
| 13        | 11        | 12        | 12        | 14        |
| 0         | 0         | 0         | 0         | 121,304   |
| 428,445   | 405,882   | 419,254   | 390,671   | 437,943   |
| 19,351    | 18,934    | 18,049    | 18,492    | 18,397    |
| 12        | 11        | 11        | 11        | 12        |
| 0         | 0         | 0         | 0         | 105,805   |
| 351,811   | 330,741   | 353,415   | 338,563   | 382,543   |
| 11,755    | 11,586    | 10,974    | 10,967    | 10,777    |
| 0         | 10        | 9         | 9         | 11        |
| 0         | 0         | 0         | 0         | 103,579   |
| 179,695   | 233,159   | 267,647   | 258,657   | 304,135   |
| 20,280    | 20,017    | 19,253    | 19,761    | 19,601    |
| 364       | 329       | 349       | 328       | 382       |
| 1,876,176 | 2,418,153 | 2,476,238 | 2,659,066 | 2,704,506 |
| 6,940,367 | 6,931,417 | 7,137,932 | 6,779,325 | 6,991,660 |
| 329,952   | 336,823   | 320,378   | 323,008   | 319,280   |

Toledo-Lucas County Public Library  
Capital Assets Statistics  
Last Ten Years

| <u>Year</u> | <u>Buildings</u> | <u>Bookmobiles</u> | <u>Vehicles</u> |
|-------------|------------------|--------------------|-----------------|
| 2018        | 20               | 4                  | 9               |
| 2017        | 20               | 4                  | 10              |
| 2016        | 20               | 4                  | 10              |
| 2015        | 20               | 4                  | 10              |
| 2014        | 20               | 4                  | 9               |
| 2013        | 20               | 3                  | 9               |
| 2012        | 20               | 3                  | 9               |
| 2011        | 20               | 3                  | 9               |
| 2010        | 20               | 2                  | 9               |
| 2009        | 20               | 2                  | 9               |

Source: Toledo Lucas County Public Library

**This page intentionally left blank.**

# OHIO AUDITOR OF STATE KEITH FABER



TOLEDO LUCAS COUNTY PUBLIC LIBRARY

LUCAS COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
AUGUST 29, 2019