



OHIO AUDITOR OF STATE  
**KEITH FABER**







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## INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Sandusky County Soil and Water Conservation District  
Sandusky County  
2000 Countryside Drive, Suite A  
Fremont, Ohio 43420

We have performed the procedures enumerated below, which were agreed to by the Board of Supervisors (the Board) and the management of Sandusky County Soil and Water Conservation District, Sandusky County, Ohio (the District) on the receipts, disbursements and balances recorded in the District's cash-basis accounting records for the years ended December 31, 2018 and 2017, and certain compliance requirements related to these transactions and balances, included in the information provided to us by the management of the District. The District is responsible for the receipts, disbursements and balances recorded in the cash basis accounting records for the years ended December 31, 2018 and 2017 and certain compliance requirements related to these transactions and balances included in the information provided to us by the District. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

### Cash and Investments

1. We recalculated the December 31, 2018 and December 31, 2017 bank reconciliations. We found no exceptions.
2. We agreed the January 1, 2017 beginning fund balances recorded in the District's Balance Sheet to the December 31, 2016 balances in the prior year documentation in the prior year Agreed-Upon Procedures working papers. We found no exceptions. We also agreed the January 1, 2018 beginning fund balances recorded in the District's Balance Sheet to the December 31, 2017 balances in the District's Balance Sheet. We found no exceptions.
3. We agreed the totals per the District Fund bank reconciliations to the total of the December 31, 2018 and 2017 fund cash balances reported in the District's Balance Sheet for the District Fund. The amounts agreed.
4. We confirmed the December 31, 2018 bank account depository balances for the District Fund with the District's financial institutions. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2018 bank reconciliation without exception.
5. We compared the December 31, 2018 Special Fund depository balance from the *Cash Basis Annual Financial Report* to the amount reported in the Sandusky County Cross Fund Report. We found no exceptions.
6. We selected all reconciling debits (such as outstanding checks) from the December 31, 2018 bank reconciliation:

- a. We footed the supporting outstanding check list and compared it to the cash reconciliation. We found no exceptions.
  - b. We traced each check to the subsequent January bank statement. We found no exceptions.
  - c. We traced the amounts and dates to the check register, to determine the debits were dated prior to December 31. There were no exceptions.
7. We inspected investments held at December 31, 2018 and December 31, 2017 to determine that they:
- a. Were of a type authorized by Ohio Rev. Code Sections 135.13, 135.14 or 135.144. We found no exceptions.
  - b. Mature within the prescribed time limits noted in Ohio Rev. Code Section 135.13 or 135.14. We noted no exceptions.

### **Intergovernmental and Other Confirmable Cash Receipts**

We applied the following procedures for the years ended December 31, 2018 and 2017:

- 1 We traced the total of the receipts from the State Distribution Transaction Lists (DTL) and the total of the receipts from the County Auditor's Detail General Ledger Report to the total amounts recorded in the respective receipt classification in the Special Fund in the Detail General Ledger Report. The amounts agreed.
- 2 We selected all other confirmable receipts from the year ended December 31, 2018 and all other confirmable receipts from the year ended December 31, 2017 in the Cash Receipt Journal from funds other than the *Special Fund* such as reimbursements from other local entities. We inspected the amounts paid from the Seneca County Soil and Water Conservation District to the District during 2018 and 2017. We found no exceptions.
  - a. We confirmed the amounts paid from the Seneca County Soil and Water Conservation District to the District. We found no exceptions.
  - b. We inspected the Cash Receipts Journal to determine whether these receipts were allocated to the proper fund. We found no exceptions.

### **Payroll Cash Disbursements**

1. We selected one payroll check for all employees from 2018 and one payroll check for five employees from 2017 from the Earnings History Report and:
  - a. We compared the hours and pay rate, or salary recorded in the Employee Pay Stubs to supporting documentation (timecard, legislatively approved rate). We found no exceptions.
  - b. We inspected the Detail General Ledger Report to determine whether salaries and benefits were paid only from the *Special Fund*, as required by the SWCD Administrative Handbook Chapter 5. We found no exceptions.
  - c. We inspected the Detail General Ledger Report to determine whether the check was classified as *salaries* and was posted to the proper year. We found no exceptions.
2. For any new employees selected in procedure 1, we inspected the following information in the employees' personnel files and minute record to determine it was consistent with the information used to compute gross and net pay related to the check:

- a. Name
- b. Authorized salary or pay rate
- c. Retirement system participation and payroll withholding
- d. Federal, State and Local income tax withholding authorization and withholding
- e. Any other deduction authorizations (deferred compensation, etc.)

We found no exceptions related to procedures a. – e. above.

### **Non-Payroll Cash Disbursements**

We selected a sample (agreed upon) of five disbursements from the *Special Fund* and five disbursements from the *District Fund* and other funds from the Accounts Payable by G/L Distribution Report for the year ended December 31, 2018 and five from the *Special Fund* and five from the *District Fund* and other funds for the year ended December 31, 2017 and determined whether:

- a. The disbursements were for a proper public purpose. We found no exceptions.
- b. For *District Fund* and other funds disbursements, we determined whether:
  - i. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the similar data recorded in the Check Register and to the names and amounts on the supporting invoices. We found no exceptions.
  - ii. The payment was posted to a fund consistent with the purpose for which the fund's cash can be used. We found no exceptions.
- c. For *Special Fund* disbursements, we determined whether:
  - i. The payee name and amount recorded on the invoice submitted to the County Auditor agreed to the payee name and amount recorded in the Accounts Payable by G/L Distribution Report. We found no exceptions.
  - ii. The invoice was signed by the fiscal officer and approved by a majority of the Board of Supervisors. We found no exceptions.

### **Special Fund Budgetary Compliance**

1. We inspected the District's Special Fund Budget Request submitted to the County Commissioners for the years ended December 31, 2018 and 2017. The request included the Special Fund's *Needs, Income* and *Balances* anticipated for carry over from the current year, as required by the SWCD Administrative Handbook, Chapter 5. We also compared the budget amounts to the Special Fund Budgetary Activity footnote of the Cash Basis Annual Financial Report. The amounts did not agree. Appropriations per the Special Fund Budgetary Activity note were \$61 and \$4,674 less than appropriations formally approved by the Board in 2017 and 2018, respectively. This was a result of supplemental appropriations that were approved by the Board in the minute record but were not included in the budgetary footnote note. All Board approved appropriations should be included in the footnotes.
2. We compared the total estimated receipts reported on the Special Fund Budgetary Activity footnote of the Cash Basis Annual Financial Report to the *Amended Official Certificate of Estimated Resources*, required by Ohio Rev. Code Section 5705.36(A)(1), and to the amounts recorded in the Budget Performance Report for the Special Fund for the years ended December 31, 2018 and 2017. The amounts agreed for 2017. The Special Fund Budgetary Activity footnote of the Cash Basis Annual Financial Report recorded budgeted (i.e. certified) resources for the Special Fund of \$160,983 for 2018. However, the final *Amended Official Certificate of Estimated Resources* reflected \$205,983. The Fiscal Officer should ensure authorized estimated receipts included on the *Amended Official Certificate of Estimated Resources* are entered to the District's Cash Basis Annual Financial Report to help ensure accurate financial reporting.

3. We inspected the appropriation measures adopted for 2018 and 2017 to determine whether the Supervisors appropriated separate amounts within the Special Fund for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code Section 5705.38(C). We found no exceptions.
4. We compared total appropriations required by Ohio Rev. Code Sections 5705.38 and 5705.40, to the amounts recorded in the Budget Performance Report for the Special Fund for 2018 and 2017, and to the appropriations reported on the Special Fund Budgetary Activity footnote of the Cash Basis Annual Financial Report. The amounts did not agree. For 2017, total appropriations per the Special Fund Budgetary Activity footnote of \$93,933 and total appropriations of \$98,607 per the Budget Performance Report did not agree to total appropriations required by Ohio Rev. Code Sections 5705.38 and 5705.40 of \$98,606. For 2018, total appropriations per the Special Fund Budgetary Activity footnote and appropriations required by Ohio Rev. Code Sections 5705.38 and 5705.40 of \$158,551 did not agree to total appropriations of \$158,612 per the Budget Performance Report. The Fiscal Officer should review total appropriations and the Expense Audit Trail Report prior to posting amounts to the Special Fund Budgetary Activity Footnote, and make corrections as necessary.
5. Ohio Rev. Code Sections 5705.36(A)(5) and 5705.28(B)(2)(C) prohibit appropriations from exceeding estimated resources. We compared total appropriations to total estimated resources for the Special Fund for the year ended December 31, 2018 and 2017. Appropriations did not exceed estimated resources for the Special Fund.
4. Ohio Rev. Code Section 5705.41(B) prohibits expenditures (disbursements plus year-end certified commitments (i.e. encumbrances)) from exceeding appropriations. We compared total disbursements plus outstanding year-end encumbrances to total appropriations for the year ended December 31, 2018 and 2017 for the "Special" Fund, as recorded in the Annual Cash Basis Financial Report. Expenditures did not exceed appropriations for the Special Fund.
7. We inspected the Annual Cash Basis Financial Report for the years ended December 31, 2018 and 2017 for negative cash fund balances. Ohio Rev. Code Section 5705.10 (I) provides that money paid into a fund must be used for the purposes for which such fund is established. As a result, a negative fund cash balance indicates that money from one fund was used to cover the expenses of another. No funds had negative cash fund balances.

#### **Compliance – Contracts and Expenditures**

We inquired of management and inspected the Accounts Payable by General Ledger Distribution Report for the years ended December 31, 2018 and 2017 to determine if the District purchased equipment and services allowed by ORC 940.08 or purchased goods or services allowed by ORC 940.06 whose cost, other than personal service compensation or office space rent, exceeded \$50,000. There were no purchases exceeding \$50,000.

#### **Other Compliance**

1. Ohio Rev. Code Section 117.38 requires Districts to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. This statute also permits the Auditor of State to extend the deadline for filing a financial report and establish terms and conditions for any such extension. Auditor of State established policies regarding the filing of complete financial statements, as defined in AOS Bulletin 2015-007 in the Hinkle System. We confirmed the District filed their complete financial statements, as defined by AOS Bulletin 2015-007 and Auditor of State

established policy, within the allotted timeframe for the years ended December 31, 2018 and 2017 in the Hinkle system. There were no exceptions.

2. For all credit card accounts we obtained:

- copies of existing internal control policies,
- a list of authorized users, and
- a list of all credit card account transactions.

a. We inspected the established policy obtained above and determined it is:

- i. in compliance with the HB 312 statutory requirements, and
- ii. Implemented by the entity.

We found no exceptions.

b. We selected three credit card transactions for testing. For selected transactions we inspected documentation to determine that:

- i. use was by an authorized user within the guidelines established in the policy, and
- ii. each transaction was supported with original invoices and for a proper public purpose.

We found no exceptions.

This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the District's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is to provide assistance in the evaluation of the District's receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2018 and 2017, and certain compliance requirements related to these transactions and balances and is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

September 3, 2019

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# OHIO AUDITOR OF STATE KEITH FABER



**SANDUSKY COUNTY SOIL AND WATER CONSERVATION DISTRICT**

**SANDUSKY COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 19, 2019**