



MINFORD LOCAL SCHOOL DISTRICT

SCIOTO COUNTY

SINGLE AUDIT

For the Fiscal Year Ended June 30, 2018

J.L. UHRIG
AND ASSOCIATES INC.

CERTIFIED PUBLIC ACCOUNTANT AND MANAGEMENT CONSULTANTS



OHIO AUDITOR OF STATE KEITH FABER



Board of Education
Minford Local School District
PO Box 204
Minford, Ohio 45653

We have reviewed the *Independent Auditor's Report* of the Minford Local School District, Scioto County, prepared by J.L. Uhrig and Associates, Inc., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Minford Local School District is responsible for compliance with these laws and regulations.

Ohio Auditor of State

A handwritten signature in black ink that reads "Keith Faber".

January 17, 2019

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MINFORD LOCAL SCHOOL DISTRICT

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Independent Auditor's Report

Board of Education
Minford Local School District
PO Box 204
Minford, Ohio 45653

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Minford Local School District (District), Scioto County as of and for the year ended June 30, 2018, and related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Governmental Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Minford Local School District, Scioto County, Ohio as of June 30, 2018, and the respective changes in financial position and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include Management's discussion and analysis on pages 4-11 and schedules of net pension/OPEB liabilities and pension/OPEB contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquires of management about methods of preparing the information and comparing the information for consistency with management's responses to our inquires, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any assurance.

Supplementary and Other Information

We audited to opine on the School District's financial statements that collectively comprise its basic financial statements.

The Schedule of Federal Award Receipts and Expenditures presents additional analysis as required by the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued a report dated December 18, 2017, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

December 18, 2017

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

As management of the Minford Local School District (the School District), we offer the readers of the School District's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the additional information that we have provided in the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for the fiscal year 2018 are as follows:

- Net position of governmental activities increased \$7,213,030.
- General revenues accounted for \$13,131,904 or 74 percent of total revenues. Program specific revenues in the form of charges for services and sales, grants, contributions and interest accounted for \$4,711,394 or 26 percent of total revenues of \$17,843,298.
- The School District had \$10,630,268 in expenses related to governmental activities; only \$4,711,394 of these expenses were offset by program specific charges for services and sales, grants, contributions and interest.
- All governmental funds had total revenues and other financing sources of \$18,489,447 and expenditures and other financing uses of \$18,049,360.

Using This Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Minford Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The statement of net position and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as what remains for future spending. The fund financial statements also look at the School District's major funds, with all other nonmajor funds presented in total in one column.

Reporting the School District as a Whole

Statement of Net Position and Statement of Activities

One of the most important questions asked about the School District is "How did we do financially during fiscal year 2018?" The statement of net position and the statement of activities answer this question. These statements include all assets, liabilities, and deferred inflows/outflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position, for the School District as a whole, has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 10. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund.

Governmental Funds – Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

Fiduciary Funds – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. The School District's only fiduciary funds are agency funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

The School District as a Whole

Recall that the statement of net position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for the fiscal years ending June 30, 2018 and 2017:

(Table 1)
 Net Position
 Governmental Activities

| | 2018 | 2017* |
|-------------------------------|-------------------|-------------------|
| Assets | | |
| Current and Other Assets | \$6,177,243 | \$5,532,808 |
| Capital Assets, Net | <u>22,270,566</u> | <u>22,464,927</u> |
| Total Assets | 28,447,809 | 27,997,735 |
| Deferred Outflows | 5,693,459 | 5,149,127 |
| Liabilities | | |
| Current and Other Liabilities | 1,218,198 | 1,287,354 |
| Long-Term Liabilities | <u>22,913,653</u> | <u>30,635,855</u> |
| Total Liabilities | 24,131,851 | 31,923,209 |
| Deferred Inflows | 3,600,483 | 2,027,749 |

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

(Table 1)
 Net Position
 Governmental Activities
 (continued)

| | 2018 | 2017* |
|----------------------------------|---------------------|---------------------|
| Net Position | | |
| Net Investment in Capital Assets | \$20,828,565 | \$21,492,302 |
| Restricted | 878,120 | 907,238 |
| Unrestricted (Deficit) | <u>(15,297,751)</u> | <u>(23,203,636)</u> |
| Total Net Position | <u>\$6,408,934</u> | <u>(\$804,096)</u> |

*As restated. See note 22 of the notes to the basic financial statements for more information.

Total net position of the School District as a whole increased in the amount of \$7,213,030. Current and other assets increased between years, due primarily to an increase in cash and cash equivalents. Capital assets, net decreased between years, due to depreciation expense and disposals in excess of additions. Deferred outflows increased between years, due to an increase in amounts related to the change in the School District's proportionate share of the state-wide net pension and OPEB liabilities. Current and other liabilities decreased slightly due to a decrease in accounts payable. Long-term liabilities decreased between years, due to a decrease in net pension and OPEB liability estimates and principal retirements. Deferred inflows increased between years, due to increases in amounts related to the change in the School District's proportionate share of the state-wide net pension and OPEB liabilities.

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of these financial statements will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service,
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a

Minford Local School District
Management's Discussion and Analysis
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Unaudited

present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the School District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017 from \$3,830,221 to a deficit of \$804,096.

Table 2 shows the highlights of the School District's revenues and expenses. These two main components are subtracted to yield the change in net position. This table uses the full accrual method of accounting.

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

(Table 2)
Change in Net Position
Governmental Activities

| | 2018 | 2017* |
|---|-------------|-------------|
| Revenues | | |
| Program Revenues | | |
| Charges for Services and Sales | \$2,213,286 | \$2,299,114 |
| Operating Grants, Contributions, and Interest | 2,498,108 | 2,457,060 |
| Total Program Revenues | 4,711,394 | 4,756,174 |
| General Revenues | | |
| Property Taxes | 2,084,729 | 2,079,328 |
| Grants and Entitlements not Restricted to Specific Programs | 10,823,285 | 10,636,965 |
| Gifts and Donations not Restricted to Specific Programs | 4,000 | 4,000 |
| Investment Earnings | 4,619 | 3,679 |
| Miscellaneous | 215,271 | 212,172 |
| Total General Revenues | 13,131,904 | 12,936,144 |
| Total Revenues | 17,843,298 | 17,692,318 |
| Program Expenses | | |
| Instruction | | |
| Regular | 4,917,020 | 9,968,351 |
| Special | 1,843,310 | 2,416,532 |
| Vocational | 47,269 | 110,191 |
| Support Services | | |
| Pupils | 242,605 | 551,629 |
| Instructional Staff | 303,601 | 526,324 |
| Board of Education | 30,635 | 49,747 |
| Administration | 647,165 | 1,342,730 |
| Fiscal | 150,851 | 266,170 |
| Business | 995 | 995 |
| Operation and Maintenance of Plant | 1,050,282 | 1,444,744 |
| Pupil Transportation | 667,622 | 1,064,027 |
| Central | 6,684 | 28,466 |
| Operation of Non-Instructional Services | 372,745 | 525,976 |
| Extracurricular Activities | 318,780 | 494,191 |
| Interest and Fiscal Charges | 30,704 | 41,050 |
| Total Expenses | 10,630,268 | 18,831,123 |
| Change in Net Position | 7,213,030 | (1,138,805) |
| Net Position at Beginning of Year | (804,096) | N/A |
| Net Position at Ending of Year | \$6,408,934 | (\$804,096) |

*As restated. See note 22 of the notes to the basic financial statements for more information.

Unrestricted grants and entitlements comprised 61 percent of revenue for governmental activities during 2018 and represent the largest source of revenue. Charges for services and sales, operating grants and contributions, and property taxes comprised 12 percent, 14 percent, and 12 percent of revenue, respectively. The School District had relatively consistent revenues between years. As indicated by governmental program expenses, instruction is emphasized. Regular and special instruction comprised 46 percent and 17 percent, respectively, of governmental program expenses. Administration, operation and maintenance of plant, and pupil transportation support services

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Management's Discussion and Analysis
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Unaudited

also represent significant allocations of governmental expenses, comprising 7 percent, 10 percent, and 6 percent, respectively. Most expense functions decreased between years due to the recognition of a negative expense allocation of \$5,859,088 related to net pension and OPEB liabilities. Otherwise, there were no significant changes in expense functions between years.

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$31,084 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$584,052. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

| | |
|--|---------------|
| Total 2018 program expenses under GASB 75 | \$10,630,268 |
| Negative OPEB expense under GASB 75 | 584,052 |
| 2018 contractually required contribution | 41,816 |
| Adjusted 2018 program expenses | 11,256,136 |
| Total 2017 program expenses under GASB 45 | 18,831,123 |
| Decrease in program expenses not related to OPEB | (\$7,574,987) |

The statement of activities shows the cost of program services and the charges for services and sales, grants, contributions, and interest offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those service supported primarily by tax revenue and unrestricted state entitlements.

(Table 3)
Governmental Activities

| | Total Cost of Services 2018 | Net Cost of Services 2018 | Total Cost of Services 2017 | Net Cost of Services 2017 |
|---|-----------------------------------|---------------------------------|-----------------------------------|---------------------------------|
| <i>Program Expense</i> | | | | |
| <i>Instruction:</i> | | | | |
| Regular | \$4,917,020 | \$3,482,963 | \$9,968,351 | \$8,394,674 |
| Special | 1,843,310 | 7,468 | 2,416,532 | 640,701 |
| Vocational | 47,269 | 538 | 110,191 | 78,908 |
| <i>Support Services:</i> | | | | |
| Pupils | 242,605 | 172,530 | 551,629 | 485,543 |
| Instructional Staff | 303,601 | 236,491 | 526,324 | 458,914 |
| Board of Education | 30,635 | 26,053 | 49,747 | 43,787 |
| Administration | 647,165 | 417,438 | 1,342,730 | 1,105,572 |
| Fiscal | 150,851 | 120,170 | 266,170 | 234,542 |
| Business | 995 | 995 | 995 | 995 |
| Operation and Maintenance of Plant | 1,050,282 | 879,370 | 1,444,744 | 1,278,451 |
| Pupil Transportation | 667,622 | 555,442 | 1,064,027 | 945,091 |
| Central | 6,684 | 6,158 | 28,466 | 25,289 |
| Operation of Non-Instructional Services | 372,745 | (120,933) | 525,976 | 49,296 |
| Extracurricular Activities | 318,780 | 103,487 | 494,191 | 292,136 |
| Interest and Fiscal Charges | 30,704 | 30,704 | 41,050 | 41,050 |
| Total Expenses | \$10,630,268 | \$5,918,874 | \$18,831,123 | \$14,074,949 |

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The School District has one major fund: the general fund. The general fund had total revenues of \$16,148,295 and expenditures of \$15,969,353. Revenues remained relatively consistent between years. Expenditures increased due mainly to an increase in expenditures for capital outlay related to a new lease for buses. The general fund balance increased \$251,796.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During the course of fiscal year 2018, the School District amended its general fund budget.

For the general fund, final budget basis revenues and other financing sources were \$15,889,803, above original estimates of \$15,724,439. Final budget basis revenue estimates were increased for intergovernmental and transfers in. Final budget basis expenditures and other financing uses were \$16,437,859, above original estimates of \$15,941,465. Increases for final budget basis expenditures were due primarily for special instruction and transfers out.

The School District's ending unobligated cash balance was \$1,327,035.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2018, the School District had \$22,270,566 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. For additional information on capital assets, see note 8 of to the basic financial statements. Table 4 shows fiscal year 2018 balances compared to 2017:

(Table 4)
 Capital Assets at June 30
 (Net of Depreciation)
 Governmental Activities

| | 2018 | 2017 |
|----------------------------|--------------|--------------|
| Land and Land Improvements | \$751,647 | \$770,154 |
| Buildings and Improvements | 20,055,411 | 20,662,048 |
| Furniture and Equipment | 642,387 | 606,256 |
| Vehicles | 821,121 | 426,469 |
| Totals | \$22,270,566 | \$22,464,927 |

Net capital assets decreased \$194,361 from the prior fiscal year. This was due to depreciation expense and disposals exceeding capital assets additions.

Debt

At June 30, 2018, the School District had \$323,800 of school energy conservation improvement bonds and \$450,000 of advance refunding bonds outstanding. The refunding bonds were used to pay off most of the school facilities construction and improvement bonds that were issued in fiscal year 1999. For additional information on debt, refer to note 12 to the basic financial statements.

Minford Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2018
Unaudited

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ashley Roberts, Treasurer at Minford Local School District, PO Box 204, Minford, Ohio 45653.

Minford Local School District
Statement of Net Position
June 30, 2018

| | Governmental Activities |
|--|----------------------------|
| Assets | |
| Equity in Pooled Cash and Cash Equivalents | \$3,501,568 |
| Cash and Cash Equivalents in Segregated Accounts | 2,801 |
| Intergovernmental Receivable | 112,615 |
| Property Taxes Receivable | 2,560,259 |
| Nondepreciable Capital Assets | 674,603 |
| Depreciable Capital Assets, Net | 21,595,963 |
| <i>Total Assets</i> | 28,447,809 |
| Deferred Outflows of Resources | |
| Deferred Charge on Refunding | 7,408 |
| Pension | 5,516,669 |
| OPEB | 169,382 |
| <i>Total Deferred Outflows of Resources</i> | 5,693,459 |
| Liabilities | |
| Accounts Payable | 7,382 |
| Accrued Wages and Benefits | 954,634 |
| Intergovernmental Payable | 233,762 |
| Accrued Interest Payable | 2,090 |
| Matured Compensated Absences Payable | 20,330 |
| Long-Term Liabilities: | |
| Due Within One Year | 282,428 |
| Due in More Than One Year | 2,043,299 |
| Net Pension Liability | 16,837,410 |
| Net OPEB Liability | 3,750,516 |
| <i>Total Liabilities</i> | 24,131,851 |
| Deferred Inflows of Resources | |
| Property Taxes Not Levied to Finance Current Year Operations | 1,987,545 |
| Pension | 1,185,623 |
| OPEB | 427,315 |
| <i>Total Deferred Inflows of Resources</i> | 3,600,483 |
| Net Position | |
| Net Investment in Capital Assets | 20,828,565 |
| Restricted for Debt Service | 466,706 |
| Restricted for Classroom Facilities Maintenance | 291,303 |
| Restricted for Other Purposes | 120,111 |
| Unrestricted (Deficit) | (15,297,751) |
| <i>Total Net Position</i> | \$6,408,934 |

See the accompanying notes to the basic financial statements.

Minford Local School District
Statement of Activities
For the Fiscal Year Ended June 30, 2018

| | Program Revenues | | | Net Revenues (Expenses) and Changes in Net Position |
|---|---------------------|-----------------------------------|---|--|
| | Expenses | Charges for Services and Sales | Operating Grants, Contributions, and Interest | |
| Governmental Activities | | | | |
| Instruction | | | | |
| Regular | \$4,917,020 | \$932,864 | \$501,193 | (\$3,482,963) |
| Special | 1,843,310 | 262,688 | 1,573,154 | (7,468) |
| Vocational | 47,269 | 11,867 | 34,864 | (538) |
| Support Services | | | | |
| Pupils | 242,605 | 62,989 | 7,086 | (172,530) |
| Instructional Staff | 303,601 | 61,710 | 5,400 | (236,491) |
| Board of Education | 30,635 | 4,582 | 0 | (26,053) |
| Administration | 647,165 | 175,534 | 54,193 | (417,438) |
| Fiscal | 150,851 | 30,681 | 0 | (120,170) |
| Business | 995 | 0 | 0 | (995) |
| Operation and Maintenance of Plant | 1,050,282 | 170,912 | 0 | (879,370) |
| Pupil Transportation | 667,622 | 112,180 | 0 | (555,442) |
| Central | 6,684 | 526 | 0 | (6,158) |
| Operation of Non-Instructional Services | 372,745 | 171,670 | 322,008 | 120,933 |
| Extracurricular Activities | 318,780 | 215,083 | 210 | (103,487) |
| Interest and Fiscal Charges | 30,704 | 0 | 0 | (30,704) |
| <i>Total Governmental Activities</i> | <u>\$10,630,268</u> | <u>\$2,213,286</u> | <u>\$2,498,108</u> | <u>(5,918,874)</u> |
| General Revenues | | | | |
| Property Taxes Levied for | | | | |
| General Purposes | | | | 2,018,622 |
| Classroom Facilities Maintenance | | | | 31,546 |
| Debt Service | | | | 34,561 |
| Grants and Entitlements not Restricted to Specific Programs | | | | 10,823,285 |
| Gifts and Donations not Restricted to Specific Programs | | | | 4,000 |
| Investment Earnings | | | | 4,619 |
| Miscellaneous | | | | 215,271 |
| <i>Total General Revenues</i> | | | | <u>13,131,904</u> |
| <i>Change in Net Position</i> | | | | 7,213,030 |
| <i>Net Position Beginning of Year-Restated</i> | | | | <u>(804,096)</u> |
| <i>Net Position End of Year</i> | | | | <u><u>\$6,408,934</u></u> |

See the accompanying notes to the basic financial statements.

Minford Local School District
Balance Sheet
Governmental Funds
June 30, 2018

| | General Fund | Other Governmental Funds | Total Governmental Funds |
|--|--------------------|--------------------------------|--------------------------------|
| Assets | | | |
| Equity in Pooled Cash and Cash Equivalents | \$2,374,840 | \$1,126,728 | \$3,501,568 |
| Cash and Cash Equivalents in Segregated Accounts | 0 | 2,801 | 2,801 |
| Interfund Receivable | 43,573 | 0 | 43,573 |
| Intergovernmental Receivable | 0 | 112,615 | 112,615 |
| Property Taxes Receivable | 2,448,492 | 111,767 | 2,560,259 |
| <i>Total Assets</i> | <u>\$4,866,905</u> | <u>\$1,353,911</u> | <u>\$6,220,816</u> |
| Liabilities | | | |
| Accounts Payable | \$6,970 | \$412 | \$7,382 |
| Accrued Wages and Benefits | 871,539 | 83,095 | 954,634 |
| Interfund Payable | 0 | 43,573 | 43,573 |
| Intergovernmental Payable | 221,948 | 11,814 | 233,762 |
| Matured Compensated Absences Payable | 20,330 | 0 | 20,330 |
| <i>Total Liabilities</i> | 1,120,787 | 138,894 | 1,259,681 |
| Deferred Inflows of Resources | | | |
| Property Taxes not Levied to Finance Current Year Operations | 1,894,029 | 93,516 | 1,987,545 |
| Unavailable Revenue: | | | |
| Property Taxes | 491,542 | 16,052 | 507,594 |
| Grants | 0 | 112,615 | 112,615 |
| Total Unavailable Revenue | 491,542 | 128,667 | 620,209 |
| <i>Total Deferred Inflows of Resources</i> | 2,385,571 | 222,183 | 2,607,754 |
| Fund Balances | | | |
| Restricted | 0 | 813,390 | 813,390 |
| Committed | 671,547 | 300,000 | 971,547 |
| Assigned | 332,722 | 0 | 332,722 |
| Unassigned (Deficit) | 356,278 | (120,556) | 235,722 |
| <i>Total Fund Balances</i> | <u>1,360,547</u> | <u>992,834</u> | <u>2,353,381</u> |
| <i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i> | <u>\$4,866,905</u> | <u>\$1,353,911</u> | <u>\$6,220,816</u> |

See the accompanying notes to the basic financial statements.

Minford Local School District
*Reconciliation of Total Governmental Fund Balances to
 Net Position of Governmental Activities
 June 30, 2018*

| | | |
|----------------------------------|--|-------------|
| Total Governmental Fund Balances | | \$2,353,381 |
|----------------------------------|--|-------------|

Amounts reported for governmental activities in the statement of net position are different because:

| | | |
|---|--|------------|
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. | | 22,270,566 |
|---|--|------------|

Some of the School District's revenues will be collected after fiscal year-end but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds.

| | | | |
|-------------------|----------------|--|---------|
| Property taxes | 507,594 | | |
| Intergovernmental | <u>112,615</u> | | 620,209 |

The net pension/OPEB liability is not due and payable in the current period. Therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:

| | | | |
|---------------------------|--------------------|--|--------------|
| Deferred outflows-pension | 5,516,669 | | |
| Deferred outflows-OPEB | 169,382 | | |
| Deferred inflows-pension | (1,185,623) | | |
| Deferred inflows-OPEB | (427,315) | | |
| Net pension liability | (16,837,410) | | |
| Net OPEB liability | <u>(3,750,516)</u> | | (16,514,813) |

| | | |
|--|--|---------|
| In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, as interest expenditure is reported when due. | | (2,090) |
|--|--|---------|

Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:

| | | | |
|--|--------------|--|-------------|
| Compensated absences | (1,210,321) | | |
| Capital lease obligations | (328,375) | | |
| General obligation bonds | (323,800) | | |
| Advance refunding bonds | (450,000) | | |
| Premium on advance refunding bonds | (13,231) | | |
| Unamortized deferred amount on refunding | <u>7,408</u> | | (2,318,319) |

| | | |
|---|--|---------------------------|
| Net Position of Governmental Activities | | <u><u>\$6,408,934</u></u> |
|---|--|---------------------------|

See the accompanying notes to the basic financial statements.

Minford Local School District
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2018

| | General Fund | Other Governmental Funds | Total Governmental Funds |
|---|--------------------|--------------------------------|--------------------------------|
| Revenues | | | |
| Property Taxes | \$1,981,028 | \$64,885 | \$2,045,913 |
| Intergovernmental | 12,037,248 | 1,215,484 | 13,252,732 |
| Interest | 6,094 | 0 | 6,094 |
| Decrease in Fair Value of Investments | (1,475) | 0 | (1,475) |
| Tuition and Fees | 1,815,428 | 0 | 1,815,428 |
| Extracurricular Activities | 90,311 | 135,912 | 226,223 |
| Gifts and Donations | 4,390 | 0 | 4,390 |
| Customer Sales and Services | 0 | 171,635 | 171,635 |
| Miscellaneous | 215,271 | 0 | 215,271 |
| <i>Total Revenues</i> | 16,148,295 | 1,587,916 | 17,736,211 |
| Expenditures | | | |
| Current | | | |
| Instruction | | | |
| Regular | 7,684,969 | 507,697 | 8,192,666 |
| Special | 2,199,018 | 274,410 | 2,473,428 |
| Vocational | 102,056 | 0 | 102,056 |
| Support Services | | | |
| Pupils | 527,296 | 6,145 | 533,441 |
| Instructional Staff | 516,589 | 6,000 | 522,589 |
| Board of Education | 38,358 | 0 | 38,358 |
| Administration | 1,205,791 | 58,755 | 1,264,546 |
| Fiscal | 256,840 | 1,813 | 258,653 |
| Business | 0 | 995 | 995 |
| Operation and Maintenance of Plant | 1,430,741 | 31,946 | 1,462,687 |
| Pupil Transportation | 939,084 | 0 | 939,084 |
| Central | 4,405 | 0 | 4,405 |
| Operation of Non-Instructional Services | 289 | 534,977 | 535,266 |
| Extracurricular Activities | 355,448 | 116,103 | 471,551 |
| Capital Outlay | 567,136 | 43,860 | 610,996 |
| Debt Service | | | |
| Principal Retirement | 124,970 | 140,000 | 264,970 |
| Interest and Fiscal Charges | 16,363 | 17,115 | 33,478 |
| <i>Total Expenditures</i> | 15,969,353 | 1,739,816 | 17,709,169 |
| <i>Excess of Revenues Over (Under) Expenditures</i> | 178,942 | (151,900) | 27,042 |
| Other Financing Sources (Uses) | | | |
| Transfers In | 0 | 340,191 | 340,191 |
| Inception of Capital Lease | 413,045 | 0 | 413,045 |
| Transfers Out | (340,191) | 0 | (340,191) |
| <i>Total Other Financing Sources (Uses)</i> | 72,854 | 340,191 | 413,045 |
| <i>Net Change in Fund Balances</i> | 251,796 | 188,291 | 440,087 |
| <i>Fund Balances Beginning of Year</i> | 1,108,751 | 804,543 | 1,913,294 |
| <i>Fund Balances End of Year</i> | <u>\$1,360,547</u> | <u>\$992,834</u> | <u>\$2,353,381</u> |

See the accompanying notes to the basic financial statements.

Minford Local School District
*Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund
Balances of Governmental Funds to the Statement of Activities
For the Fiscal Year Ended June 30, 2018*

Net Change in Fund Balances - Total Governmental Funds \$440,087

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:

| | | |
|-------------------------|------------------|-----------|
| Capital asset additions | 610,996 | |
| Depreciation expense | <u>(805,357)</u> | (194,361) |

Because some revenues will not be collected for several months after the School District's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds.

| | | |
|---------------------------|---------------|---------|
| Delinquent property taxes | 38,816 | |
| Intergovernmental | <u>68,271</u> | 107,087 |

Contractually required contributions are reported as expenditures in governmental funds. However, the statement of net position reports these amounts as deferred outflows. 1,176,736

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities. 5,859,088

Governmental funds report premiums as expenditures, whereas these amounts are deferred and amortized in the statement of net position.

| | | |
|-----------------------------------|----------------|-------|
| Amortization of premium | 5,294 | |
| Amortization of loss on refunding | <u>(2,965)</u> | 2,329 |

Long-term debt proceeds and inception of capital leases are other financing sources in the governmental funds but the issuance increases the long-term liabilities on the statement of net position.

| | | |
|----------------------------|--|-----------|
| Inception of capital lease | | (413,045) |
|----------------------------|--|-----------|

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current fiscal year, these amounts consist of:

| | | |
|------------------------------------|---------------|---------|
| Bond principal retirement | 180,300 | |
| Capital lease principal retirement | <u>84,670</u> | 264,970 |

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

| | | |
|----------------------------------|-----------------|----------|
| Decrease in accrued interest | 445 | |
| Increase in compensated absences | <u>(30,306)</u> | (29,861) |

Change in Net Position of Governmental Activities \$7,213,030

See the accompanying notes to the basic financial statements.

Minford Local School District
*Statement of Revenues, Expenditures and Changes in
Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2018*

| | Budgeted Amounts | | | Variance with Final Budget Positive (Negative) |
|---|------------------|--------------|--------------|---|
| | Original | Final | Actual | |
| Total Revenues and Other Sources | \$15,724,439 | \$15,889,803 | \$16,083,332 | \$193,529 |
| Total Expenditures and Other Uses | 15,941,465 | 16,437,859 | 16,437,871 | (12) |
| <i>Net Change in Fund Balance</i> | (217,026) | (548,056) | (354,539) | 193,517 |
| <i>Fund Balances Beginning of Year</i> | 1,318,926 | 1,318,926 | 1,318,926 | 0 |
| <i>Prior Year Encumbrances Appropriated</i> | 362,648 | 362,648 | 362,648 | 0 |
| <i>Fund Balances End of Year</i> | \$1,464,548 | \$1,133,518 | \$1,327,035 | \$193,517 |

See the accompanying notes to the basic financial statements.

Minford Local School District
Statement of Fiduciary Assets and Liabilities
Fiduciary Funds
June 30, 2018

| | <u>Agency</u> |
|---------------------------------------|-----------------|
| Assets | |
| Equity in Pooled Cash and Investments | <u>\$31,416</u> |
| Liabilities | |
| Undistributed Monies | <u>\$31,416</u> |

See the accompanying notes to the basic financial statements.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Note 1 – Description of the School District and Reporting Entity

Minford Local School District (the School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The School District was established in 1924 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 98 square miles. It is located in Scioto County, and includes the Village of Minford and the Townships of Madison and Harrison. It is staffed by 51 non-certificated employees, 93 certificated full-time teaching personnel, and 8 administrative employees who provide services to 1,388 students and other community members. The School District currently operates 2 instructional buildings.

Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Minford Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The following organizations which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these organizations nor are they fiscally dependent on the School District:

- Booster Clubs
- Parent-Teacher Organizations

The School District is associated with five organizations, three of which are defined as jointly governed organizations, one as an insurance purchasing pool, and one as a public entity shared risk pool. These organizations are META Solutions, the Scioto County Career Technical Center, the Coalition of Rural and Appalachian Schools, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Optimal Health Initiatives Consortium. These organizations are presented in notes 13, 14, and 15 to the basic financial statements.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the Minford Local School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

Fund Accounting

The School District's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific School District functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities plus deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

General Fund – The general fund is the general operating fund of the School District and is used to account for all financial resources not accounted for and reported in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the school laws of Ohio.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects, whose use is restricted to a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The School District's only fiduciary funds are agency funds which are used to maintain financial activity of the School District's student activities and to account for state tournament activity. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. In accordance with GASB 34, fiduciary funds are not included in the government-wide statements.

Measurement Focus

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities and certain deferred inflows/outflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and certain deferred inflows/outflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. The fund financial statements are prepared using either the modified accrual basis of accounting for governmental funds or the accrual basis of accounting for fiduciary funds. Differences in the accrual and modified accrual bases of accounting arise in the recognition of revenue, the presentation of expenses versus expenditures, the recording of deferred inflows/outflows of resources related to delinquent taxes, grants, and the recording of net pension/OPEB liabilities.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

recognized in the fiscal year for which the taxes are levied. (See note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, tuition, grants, and fees.

Deferred Outflows and Deferred Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expenditures/expenses) until then. The School District reports a deferred outflow of resources for pensions and other post-employment benefits and the unamortized portion of the net loss on the refunding bonds as of June 30, 2018. The deferred outflows of resources related to pensions and OPEB are explained in notes 9 and 10. The School District also reports a deferred inflow of resources which represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenues) until that time. For the School District these amounts consist of taxes and intergovernmental receivables which are not collected in the available period and pensions and other post-employment benefits. The difference between deferred inflows on the statement of net position and the balance sheet is partially due to delinquent property taxes and grants not received during the available period. These were reported as revenues on the statement of activities and not recorded as deferred inflows on the statement of net position. Deferred inflows of resources related to pensions and OPEB are reported on the statement of net position and are explained in notes 9 and 10.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation, personal leave and sick leave are reported as fund liabilities upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Budgetary Process

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund and object level and has the authority to allocate appropriations at the function and object level without resolution by the Board.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement are based on estimates made when the first permanent appropriation was adopted. The

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2018.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2018, the School District invested in money market funds and certificates of deposit. Investments are reported at fair value which is based on quoted market prices. The School District's money market funds are recorded at amounts reported by the financial institution at June 30, 2018.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited during fiscal year 2018 amounted to \$6,094 to the general fund. The School District also experienced a \$1,475 decrease in fair value on investments, which was also recognized in the general fund.

For presentation on the basic financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

Capital Assets and Depreciation

All capital assets of the School District are general capital assets that are associated with governmental activities. General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure.

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The School District does not capitalize interest for capital asset purchases.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

| <u>Description</u> | <u>Estimated Lives</u> |
|----------------------------|------------------------|
| Land Improvements | 10-25 years |
| Buildings and Improvements | 20-25 years |
| Furniture and Equipment | 10-15 years |
| Vehicles | 10-15 years |
| Textbooks | 5-10 years |

Compensated Absences

Vacation and personal leave benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation are attributable to services already rendered and it is probable that the School District will compensate its employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. The liability includes the employees who are currently eligible to receive severance benefits and those the School District has identified as probable of receiving payment in the future.

The accrual amount is based upon accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the School District's severance policy.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities, that once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, net pension/OPEB liability, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and capital leases are recognized as a liability on the government-wide financial statements when due.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

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For the Fiscal Year Ended June 30, 2018

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Net Position

Net position represents the difference between assets, liabilities and deferred inflows/outflows of resources. Net investment in capital assets, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvements of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes represents balances in special revenue funds for grants whose use is restricted by grant agreements.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Of the School District's restricted net position, none is restricted by enabling legislation.

Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not

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presented on the financial statements. Interfund transfers between governmental activities are eliminated in the statement of activities.

Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “Interfund Receivables/Payables.” These amounts are eliminated in the governmental activities column of the statement of net position.

Pensions/OPEB

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Note 3 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The statement of revenues, expenditures and changes in fund balance-budget and actual (non-GAAP basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
3. Encumbrances are treated as expenditures (budget basis) rather than as a restriction, commitment, or assignment of fund balance (GAAP basis); and
4. Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the general fund.

| | Net Change in Fund Balance |
|---|----------------------------|
| GAAP Basis | \$251,796 |
| Revenue Accruals | (274,754) |
| Expenditure Accruals | 247,065 |
| Encumbrances | (546,572) |
| (Excess) Deficit of Funds Combined with General Fund for Reporting Purposes | (32,074) |
| Budget Basis | (\$354,539) |

Note 4 – Deposits and Investments

State statutes classify monies held by the School District into three categories.

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Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts, including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2018, the School District's bank balance of \$3,201,293 was either covered by FDIC or collateralized by the financial institution's public entity deposit pool in the manner described below.

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Notes to the Basic Financial Statements
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The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments

As of June 30, 2018, the School District had the following investments, which are in an internal investment pool:

| | Fair Value | Credit Rating | Maturity | Percent of Total Investments |
|---------------------------------------|------------------|---------------|-----------|------------------------------|
| Federated Government Obligations Fund | \$2,584 | AAAm | < 1 year | 0% |
| Negotiable CDs | 198,738 | N/A | < 1 year | 40% |
| Negotiable CDs | 298,190 | N/A | 1-2 years | 60% |
| Total | \$499,512 | | | 100% |

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2018. All investments of the School District are valued using quoted market prices (Level 1 inputs).

Interest Rate Risk

The School District has no investment policy that addresses interest rate risk beyond the requirements of state statute. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

Credit Risk

The School District has no investment policy that addresses credit risk.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the School District's securities are either insured and registered in the name of the School District or at least registered in the name of the School District. The School District has no investment policy dealing with investment custodial credit risk beyond the requirements in state statute that prohibit payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

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Notes to the Basic Financial Statements
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Concentration of Credit Risk

The School District places no limit on the amount it may invest in any one issuer. However, the School District does diversify for protection of assets in a responsible manner.

Note 5 – Property Taxes

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in a new fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien on December 31, 2016, were levied after April 1, 2017, and are collected in 2018 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The assessed values upon which fiscal year 2018 taxes were collected are:

| | 2017 Second-Half Collections | | 2018 First-Half Collections | |
|---|------------------------------|---------|-----------------------------|---------|
| | Amount | Percent | Amount | Percent |
| Agricultural/Residential and Other Real Estate | \$104,521,840 | 92.81% | \$104,719,470 | 92.28% |
| Public Utility | 8,096,670 | 7.19% | 8,761,830 | 7.72% |
| Total Assessed Value | \$112,618,510 | 100.00% | \$113,481,300 | 100.00% |
| Tax rate per \$1,000 of assessed value | \$26.06 | | \$26.06 | |

The School District receives property taxes from Scioto County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018 are available to finance fiscal year 2018 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2018 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 was levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred inflows of resources for that portion not intended to finance current year operations. The amount available as an advance is recognized as revenue.

The amount available as an advance at June 30, 2018 was \$62,921 in the general fund, \$1,024 in the classroom facilities maintenance nonmajor special revenue fund, and \$1,175 in the bond retirement nonmajor debt service fund.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Note 6 – Receivables

Receivables at June 30, 2018 consisted of property taxes, interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. A summary of the principal items of intergovernmental receivables follows:

| | |
|---------------------------|-----------|
| <i>Nonmajor Funds</i> | |
| Title I | \$53,390 |
| Title II-A | 4,668 |
| Rural Education | 10,977 |
| IDEA B Special Education | 15,370 |
| Early Childhood Education | 27,484 |
| Secondary Transitions | 726 |
| Total | \$112,615 |

Note 7 – Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2018, the School District contracted with Argonaut Insurance Company for property and fleet insurance, liability insurance, and inland marine coverage.

Coverages provided by Argonaut Insurance Company are as follows:

| | |
|---|--------------|
| Building and contents-replacement cost (\$2,500 deductible) | \$42,129,865 |
| Inland marine coverage (\$500 deductible) | 250,000 |
| Automobile liability (\$500 deductible for collision, \$250 for all others) | 1,000,000 |
| Uninsured motorists | 1,000,000 |
| General liability: | |
| Per occurrence | 1,000,000 |
| Total per year | 3,000,000 |
| Excess liability umbrella, per occurrence and aggregate | 1,000,000 |

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2018, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement provides administrative, cost control and actuarial services to the GRP.

The School District is a member of the Optimal Health Initiatives Consortium, a public entity shared risk pool (note 15), consisting of school districts whose self-insurance programs for health care benefits were administered

Minford Local School District
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previously under the Scioto County Schools Council of Governments, the Northern Buckeye Education Council, and the Butler Health Plan. Premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf.

Note 8 – Capital Assets

Capital assets activity for the fiscal year ended June 30, 2018 was as follows:

| | Balance at 6/30/17 | Additions | Deductions | Balance at 6/30/18 |
|---|-----------------------|-------------|------------|-----------------------|
| <i>Governmental Activities</i> | | | | |
| Capital Assets Not Being Depreciated: | | | | |
| Land | \$674,603 | \$0 | \$0 | \$674,603 |
| Capital Assets Being Depreciated: | | | | |
| Land Improvements | 1,159,941 | 0 | 0 | 1,159,941 |
| Buildings and Improvements | 30,798,817 | 0 | 0 | 30,798,817 |
| Furniture and Equipment | 2,571,121 | 104,671 | (36,063) | 2,639,729 |
| Vehicles | 1,664,627 | 506,325 | (264,858) | 1,906,094 |
| Textbooks | 976,247 | 0 | 0 | 976,247 |
| Total Capital Assets Being Depreciated | 37,170,753 | 610,996 | (300,921) | 37,480,828 |
| Less Accumulated Depreciation | | | | |
| Land Improvements | (1,064,390) | (18,507) | 0 | (1,082,897) |
| Buildings and Improvements | (10,136,769) | (606,637) | 0 | (10,743,406) |
| Furniture, Fixtures, and Equipment | (1,964,865) | (68,540) | 36,063 | (1,997,342) |
| Vehicles | (1,238,158) | (111,673) | 264,858 | (1,084,973) |
| Textbooks | (976,247) | 0 | 0 | (976,247) |
| Total Accumulated Depreciation | (15,380,429) | (805,357) | 300,921 | (15,884,865) |
| Total Capital Assets Being Depreciated, Net | 21,790,324 | (194,361) | 0 | 21,595,963 |
| Governmental Activities Capital Assets, Net | \$22,464,927 | (\$194,361) | \$0 | \$22,270,566 |

Depreciation was charged to the following governmental functions:

| | |
|---|------------------|
| Instruction: | |
| Regular | \$666,654 |
| Vocational | 525 |
| Support Services: | |
| Instructional Staff | 2,714 |
| Administration | 567 |
| Operation and Maintenance of Plant | 6,596 |
| Pupil Transportation | 113,625 |
| Central | 2,279 |
| Operation of Non-Instructional Services | 6,322 |
| Extracurricular Activities | 6,075 |
| Total Depreciation Expense | <u>\$805,357</u> |

Note 9 – Defined Benefit Pension Plans

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) state statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the state legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on the accrual and modified bases of accounting.

Plan Description - School Employees Retirement System (SERS)

Plan Description – School District nonteaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Age and service requirements for retirement are as follows:

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| | Eligible to Retire on or before August 1, 2017 * | Eligible to Retire on or after August 1, 2017 |
|------------------------------|---|--|
| Full Benefits | Any age with 30 years of service credit | Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit |
| Actuarially Reduced Benefits | Age 60 with 5 years of service credit Age 55 with 25 years of service credit | Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit |

* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District’s contractually required contributions to SERS were \$249,503 for fiscal year 2018.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A

Minford Local School District
Notes to the Basic Financial Statements
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member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013 must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contributions to STRS were \$885,417 for fiscal year 2018.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

| | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|---|---------------------|---------------------|---------------|
| Proportion of the Net Pension Liability | | | |
| Prior Measurement Date | 0.06052740% | 0.05792059% | |
| Proportion of the Net Pension Liability | | | |
| Current Measurement Date | <u>0.05661550%</u> | <u>0.05663918%</u> | |
| Change in Proportionate Share | <u>-0.00391190%</u> | <u>-0.00128141%</u> | |
| Proportionate Share of the Net | | | |
| Pension Liability | \$3,382,651 | \$13,454,759 | \$16,837,410 |
| Pension Expense | (\$152,160) | (\$5,122,876) | (\$5,275,036) |

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|--|------------------|--------------------|--------------------|
| <i>Deferred Outflows of Resources</i> | | | |
| Differences between expected and actual experience | \$145,578 | \$519,559 | \$665,137 |
| Changes of assumptions | 174,920 | 2,942,703 | 3,117,623 |
| Changes in proportion and differences between School District contributions and proportionate share of contributions | 69,127 | 529,862 | 598,989 |
| School District contributions subsequent to the measurement date | <u>249,503</u> | <u>885,417</u> | <u>1,134,920</u> |
| Total Deferred Outflows of Resources | <u>\$639,128</u> | <u>\$4,877,541</u> | <u>\$5,516,669</u> |
| <i>Deferred Inflows of Resources</i> | | | |
| Differences between expected and actual experience | \$0 | \$108,440 | \$108,440 |
| Net difference between projected and actual earnings on pension plan investments | 16,057 | 444,022 | 460,079 |
| Changes in proportion and differences between School District contributions and proportionate share of contributions | <u>219,021</u> | <u>398,083</u> | <u>617,104</u> |
| Total Deferred Inflows of Resources | <u>\$235,078</u> | <u>\$950,545</u> | <u>\$1,185,623</u> |

\$1,134,920 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

| Fiscal Year Ending June 30: | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|-----------------------------|------------------|--------------------|--------------------|
| 2019 | \$104,610 | \$655,393 | \$760,003 |
| 2020 | 123,729 | 1,285,682 | 1,409,411 |
| 2021 | (1,160) | 939,502 | 938,342 |
| 2022 | <u>(72,632)</u> | <u>161,002</u> | <u>88,370</u> |
| Total | <u>\$154,547</u> | <u>\$3,041,579</u> | <u>\$3,196,126</u> |

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

| | |
|--|---|
| Wage Inflation | 3 percent |
| Future Salary Increases, including inflation | 3.5 percent to 18.2 percent |
| COLA or Ad Hoc COLA | 2.5 percent |
| Investment Rate of Return | 7.5 percent net of investments expense, including inflation |
| Actuarial Cost Method | Entry Age Normal |

Prior to 2017, an assumption of 3 percent was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disable members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was for the five-year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|------------------------|------------------------------|---|
| Cash | 1.00 % | 0.50 % |
| US Stocks | 22.50 | 4.75 |
| Non-US Stocks | 22.50 | 7.00 |
| Fixed Income | 19.00 | 1.50 |
| Private Equity | 10.00 | 8.00 |
| Real Assets | 15.00 | 5.00 |
| Multi-Asset Strategies | 10.00 | 3.00 |
| Total | <u>100.00 %</u> | |

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Discount Rate The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

| | 1% Decrease (6.5%) | Current Discount Rate (7.5%) | 1% Increase (8.5%) |
|---|-----------------------|------------------------------------|-----------------------|
| School District's proportionate share of the net pension liability | \$4,694,241 | \$3,382,651 | \$2,283,927 |

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017 actuarial valuation, compared with July 1, 2016 are presented below:

| | July 1, 2017 | July 1, 2016 |
|--------------------------------------|--|--|
| Inflation | 2.50 percent | 2.75 percent |
| Projected salary increases | 12.50 percent at age 20 to 2.50 percent at age 65 | 12.25 percent at age 20 to 2.75 percent at age 70 |
| Investment Rate of Return | 7.45 percent, net of investment expenses, including inflation | 7.75 percent, net of investment expenses, including inflation |
| Payroll Increases | 3 percent | 3.5 percent |
| Cost-of-Living Adjustments (COLA) | 0.0 percent, effective July 1, 2017 | 2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date. |

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

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Actuarial assumptions used in the July 1, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016 valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Rate of Return *</u> |
|----------------------|----------------------------|--|
| Domestic Equity | 28.00 % | 7.35 % |
| International Equity | 23.00 | 7.55 |
| Alternatives | 17.00 | 7.09 |
| Fixed Income | 21.00 | 3.00 |
| Real Estate | 10.00 | 6.00 |
| Liquidity Reserves | <u>1.00</u> | 2.25 |
| Total | <u><u>100.00 %</u></u> | |

*10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

| | <u>1% Decrease (6.45%)</u> | <u>Current Discount Rate (7.45%)</u> | <u>1% Increase (8.45%)</u> |
|--|--------------------------------|--|--------------------------------|
| School District's proportionate share of the net pension liability | \$19,286,939 | \$13,454,759 | \$8,542,021 |

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Note 10 – Postemployment Benefits

Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the School District’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on the accrual and modified accrual bases of accounting.

Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS’ Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS’ health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS’ health care coverage. Most retirees and dependents choosing SERS’ health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS’ website at www.ohsers.org under employers/audit resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS’ Retirement Board reserves the right to change or discontinue any health plan or program. Active

Minford Local School District
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employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$32,575.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate, is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$41,816 for fiscal year 2018.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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| | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|--|---------------------|---------------------|--------------|
| Proportion of the Net OPEB Liability Prior Measurement Date | 0.06052740% | 0.05792059% | |
| Proportion of the Net OPEB Liability Current Measurement Date | <u>0.05740740%</u> | <u>0.05663918%</u> | |
| Change in Proportionate Share | <u>-0.00312000%</u> | <u>-0.00128141%</u> | |
| Proportionate Share of the Net OPEB Liability | \$1,540,664 | \$2,209,852 | \$3,750,516 |
| OPEB Expense | \$90,275 | (\$674,327) | (\$584,052) |

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|--|------------------|------------------|------------------|
| <i>Deferred Outflows of Resources</i> | | | |
| Differences between expected and actual experience | \$0 | \$127,566 | \$127,566 |
| School District contributions subsequent to the measurement date | <u>41,816</u> | <u>0</u> | <u>41,816</u> |
| Total Deferred Outflows of Resources | <u>\$41,816</u> | <u>\$127,566</u> | <u>\$169,382</u> |
| <i>Deferred Inflows of Resources</i> | | | |
| Changes of assumptions | \$146,201 | \$178,010 | \$324,211 |
| Net difference between projected and actual earnings on OPEB plan investments | 4,069 | 94,455 | 98,524 |
| Changes in proportionate share and difference between School District contributions and proportionate share of contributions | <u>4,580</u> | <u>0</u> | <u>4,580</u> |
| Total Deferred Inflows of Resources | <u>\$154,850</u> | <u>\$272,465</u> | <u>\$427,315</u> |

\$41,816 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| | <u>SERS</u> | <u>STRS</u> | <u>Total</u> |
|-----------------------------|--------------------|--------------------|--------------------|
| Fiscal Year Ending June 30: | | | |
| 2019 | (\$55,647) | (\$32,021) | (\$87,668) |
| 2020 | (55,647) | (32,021) | (87,668) |
| 2021 | (42,538) | (32,021) | (74,559) |
| 2022 | (1,018) | (32,019) | (33,037) |
| 2023 | 0 | (8,407) | (8,407) |
| Thereafter | <u>0</u> | <u>(8,410)</u> | <u>(8,410)</u> |
| Total | <u>(\$154,850)</u> | <u>(\$144,899)</u> | <u>(\$299,749)</u> |

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Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017 are presented below:

| | |
|--|--|
| Wage Inflation | 3.00 percent |
| Future Salary Increases, including inflation | 3.50 percent to 18.20 percent |
| Investment Rate of Return | 7.50 percent net of investments expense, including inflation |
| Municipal Bond Index Rate: | |
| Measurement Date | 3.56 percent |
| Prior Measurement Date | 2.92 percent |
| Single Equivalent Interest Rate, net of plan investment expense, including price inflation | |
| Measurement Date | 3.63 percent |
| Prior Measurement Date | 2.98 percent |
| Medical Trend Assumption | |
| Medicare | 5.50 to 5.00 percent |
| Pre-Medicare | 7.50 to 5.00 percent |

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital

Minford Local School District
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market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Real Rate of Return</u> |
|------------------------|----------------------------|---|
| Cash | 1.00 % | 0.50 % |
| US Stocks | 22.50 | 4.75 |
| Non-US Stocks | 22.50 | 7.00 |
| Fixed Income | 19.00 | 1.50 |
| Private Equity | 10.00 | 8.00 |
| Real Assets | 15.00 | 5.00 |
| Multi-Asset Strategies | <u>10.00</u> | 3.00 |
| Total | <u><u>100.00 %</u></u> | |

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

| | <u>1% Decrease (2.63%)</u> | <u>Current Discount Rate (3.63%)</u> | <u>1% Increase (4.63%)</u> |
|---|--------------------------------|--|--------------------------------|
| School District's proportionate share of the net OPEB liability | \$1,860,548 | \$1,540,664 | \$1,287,234 |

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| | 1% Decrease (6.5 % decreasing to 4.0 %) | Current Trend Rate (7.5 % decreasing to 5.0 %) | 1% Increase (8.5 % decreasing to 6.0 %) |
|--|---|---|---|
| School District's proportionate share of the net OPEB liability | \$1,250,133 | \$1,540,664 | \$1,925,186 |

Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017 actuarial valuation are presented below:

| | |
|--------------------------------------|--|
| Inflation | 2.50 percent |
| Projected salary increases | 12.50 percent at age 20 to 2.50 percent at age 65 |
| Investment Rate of Return | 7.45 percent, net of investment expenses, including inflation |
| Payroll Increases | 3 percent |
| Cost-of-Living Adjustments (COLA) | 0.0 percent, effective July 1, 2017 |
| Blended Discount Rate of Return | 4.13 percent |
| Health Care Cost Trends | 6 to 11 percent initial, 4.5 percent ultimate |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, “Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)” and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

| <u>Asset Class</u> | <u>Target Allocation</u> | <u>Long-Term Expected Rate of Return *</u> |
|----------------------|--------------------------|--|
| Domestic Equity | 28.00 % | 7.35 % |
| International Equity | 23.00 | 7.55 |
| Alternatives | 17.00 | 7.09 |
| Fixed Income | 21.00 | 3.00 |
| Real Estate | 10.00 | 6.00 |
| Liquidity Reserves | <u>1.00</u> | 2.25 |
| Total | <u><u>100.00 %</u></u> | |

*10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

| | <u>1% Decrease (3.13%)</u> | <u>Current Discount Rate (4.13%)</u> | <u>1% Increase (5.13%)</u> |
|---|--------------------------------|--|--------------------------------|
| School District's proportionate share of the net OPEB liability | \$2,966,691 | \$2,209,852 | \$1,611,702 |

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

| | 1% Decrease | Current Trend Rate | 1% Increase |
|---|-------------|-----------------------|-------------|
| School District's proportionate share of the net OPEB liability | \$1,535,310 | \$2,209,852 | \$3,097,627 |

Note 11 – Employee Benefits

Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 220 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 55 days.

Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through the Metropolitan Educational Council.

Deferred Compensation

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

Note 12 – Long-Term Obligations

The changes in the School District's long-term obligations during fiscal year 2018 were as follows:

| | Amount Outstanding 6/30/17* | Additions | Deductions | Amount Outstanding 6/30/18 | Amounts Due Within One Year |
|--|-----------------------------------|-----------|---------------|----------------------------------|-----------------------------------|
| 2010 School Energy Conservation Improvement Bonds | \$364,100 | \$0 | (\$40,300) | \$323,800 | \$41,600 |
| 2010 School Facilities Construction and Improvement Refunding Bonds: | | | | | |
| Current Interest Bonds 2.0%-3.5% | 590,000 | 0 | (140,000) | 450,000 | 145,000 |
| Premium | 18,525 | 0 | (5,294) | 13,231 | 0 |
| Total Long-Term Bonds | 972,625 | 0 | (185,594) | 787,031 | 186,600 |
| Capital Lease | 0 | 413,045 | (84,670) | 328,375 | 78,520 |
| Net Pension Liability | 23,817,814 | 0 | (6,980,404) | 16,837,410 | 0 |
| Net OPEB Liability | 4,665,401 | 0 | (914,885) | 3,750,516 | 0 |
| Compensated Absences | 1,180,015 | 524,634 | (494,328) | 1,210,321 | 17,308 |
| Total General Long-Term Obligations | \$30,635,855 | \$937,679 | (\$8,659,881) | \$22,913,653 | \$282,428 |

*As restated. See note 22 for additional information.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

School Energy Conservation Improvement Bonds – On July 1, 2010, Minford Local School District issued bonds in the amount of \$610,000 for the purpose of energy conservation measures. The bonds were issued with a 3.5 percent interest rate for a 15-year period with a final maturity during fiscal year 2025. The bonds are being retired from the bond retirement debt service fund.

Advance Refunding Bonds – On February 4, 2010, Minford Local School District issued School Improvement Refunding Bonds in the amount of \$940,000 for the purpose of advance refunding \$940,000 in school facilities construction and improvement bonds as noted above. The current interest bonds of \$890,000 were issued with a variable interest rate of 2 percent to 3.5 percent for a period of 11 years with a final maturity of 2021. The bonds are being retired from the bond retirement debt service fund.

The Capital Appreciation Bonds of \$50,000 were issued with a 3.5 percent interest rate and mature in fiscal year 2017 at the fully accreted amount of \$140,000. The bonds were retired from the bond retirement debt service fund with the final payment made in fiscal year 2017.

The School District placed \$972,610 in a refunding escrow agent account to advance refund bonds as noted above. The refunding escrow agent then paid off these advance refunded bonds on June 1, 2010. The net premium of \$58,230 has been recorded as an addition to the 2010 Bonds and is being amortized over the life of the bonds. The net loss on the refunding of the bonds in the amount of \$32,610 is being amortized over the life of the refunded bonds. The unamortized portion of the net loss is recorded as a deferred outflow of resources on the statement of net position. The refunding resulted in the School District restructuring its debt service payments with a positive cash flow difference of \$66,955 over the life of the bonds.

Minford Local School District has been notified by the Ohio School Facilities Commission that they would not be responsible for repaying the \$33,485,311 classroom facilities loan to the State because the School District's adjusted valuation per pupil was less than the state-wide median adjusted valuation per pupil. In lieu of the repayment, the School District must set aside the funds that would have been used for repayment for facilities maintenance. As part of this process, the School District must submit a maintenance plan to the Ohio School Facilities Commission every five years until the twenty-three year period expires. If the School District's adjusted valuation per pupil increases above the statewide median adjusted valuation during the twenty-three year period, the School District may become responsible for repayment of a portion of the State's contribution.

Compensated absences and net pension and OPEB liabilities will be paid from the fund from which the employees' salaries are paid with the general fund being the most significant fund. The School District pays obligations related to employee compensation from the fund benefitting from their service.

The School District's overall legal debt margin was \$9,439,517 with an unvoted debt margin of \$113,481 at June 30, 2018.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2018 are as follows:

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

| Fiscal Year Ending June 30 | 2010 School Energy Conservation Improvement Bonds | | 2010 School Facilities Construction and Improvement Refunding Bonds – Current Interest | |
|-------------------------------|---|----------|---|----------|
| | Principal | Interest | Principal | Interest |
| 2019 | \$41,600 | \$11,333 | \$145,000 | \$12,695 |
| 2020 | 43,100 | 9,877 | 150,000 | 7,900 |
| 2021 | 44,600 | 8,369 | 155,000 | 2,713 |
| 2022 | 46,100 | 6,808 | 0 | 0 |
| 2023 | 47,800 | 5,194 | 0 | 0 |
| 2024-2025 | 100,600 | 5,313 | 0 | 0 |
| Total | \$323,800 | \$46,894 | \$450,000 | \$23,308 |

Capital Lease Obligation

In fiscal year 2018, the School District entered into a capitalized lease for buses. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, “Accounting for Leases,” which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. However, these expenditures are reported as current expenditures on the budgetary statement.

Capital assets acquired by lease were initially capitalized in the statement of net position for governmental activities in the amount of \$419,145 which is equal to the present value of the minimum lease payments at the time of acquisition. A corresponding liability in the amount of \$413,045 was recorded on the statement of net position for governmental activities. Principal payments in fiscal year 2018 totaled \$84,670 and were paid from the general fund.

Principal and interest requirements to retire the capital leases at June 30, 2018 are as follows:

| Year Ending June 30 | Capital Leases |
|---------------------|----------------|
| 2019 | \$88,289 |
| 2020 | 88,289 |
| 2021 | 88,289 |
| 2022 | 88,289 |
| Total Debt Payments | 353,156 |
| Less: Interest | (24,781) |
| Total Principal | \$328,375 |

Note 13 – Jointly Governed Organizations

Metropolitan Educational Technology Association (META) Solutions – META Solutions is an educational solutions partner providing services across Ohio. META Solutions provides cost-effective fiscal, network, technology and student services, a purchasing cooperative, and other individual services based on each client’s needs.

The governing board of META Solutions consists of a president, vice president and six board members who represent the members of META Solutions. The board works with META Solutions’ Chief Executive Officer, Chief Operating Officer, an Chief Financial Officer to manage operations and ensure the continued progress of the organization’s mission, vision, and values. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designating management. Each member’s degree of control is limited to its representation on the Board. The School District paid META Solutions \$102,104 for services provided

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

during the fiscal year. Financial information can be obtained from David Varda, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

Scioto County Career Technical Center – The Scioto County Career Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of five representatives from the City and County Boards within Scioto County, each of which possesses its own budgeting and taxing authority. To obtain financial information write to the Scioto County Career Technical Center, Brett Butler, who serves as Treasurer, at 951 Vern Riffe Drive, Lucasville, Ohio 45648.

Coalition of Rural and Appalachian Schools – The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or a financial responsibility for the Council. The School District paid \$325 to the Coalition for services provided during the year.

Note 14 – Insurance Purchasing Pool

Ohio School Boards Association Workers' Compensation Group Rating Plan – The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Note 15 – Public Entity Shared Risk Pool

Optimal Health Initiatives Consortium – The School District is a member of the Optimal Health Initiatives Consortium (the Consortium), a public entity shared risk pool, consisting of school districts whose self-insurance programs for health care benefits were administered previously under the Scioto County Schools Council of Governments, the Northern Buckeye Education Council, and the Butler Health Plan. The overall objective of the Consortium is to enable its members to purchase employee benefits and related products and services using the Consortium's economics of scale to create cost-savings. The Consortium's business and affairs are managed by an Executive Board of Trustees, consisting of the chairperson of each division's board of trustees and the chairperson of the Butler Health Plan. The participants pay an administrative fee to the fiscal agent to cover the costs of administering the Consortium. To obtain financial information, write to the fiscal agent, Jennifer Jostworth, CoWorth Financial Services at 10999 Reed Hartman Highway, Suite 304-E, Cincinnati, Ohio 45242.

Note 16 – Set-Aside Calculations

The School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the acquisition or construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in restricted cash at year-end and carried forward to be used for the same purposes in future years.

The following information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

| | Capital Acquisitions |
|--|-------------------------|
| Set-Aside Balance as of June 30, 2017 | \$0 |
| Current Fiscal Year Set-Aside Requirement | 251,588 |
| Current Fiscal Year Offsets | (105,311) |
| Qualifying Disbursements | (182,288) |
| Totals | (\$36,011) |
| Set-Aside Balance Carried Forward to Future Fiscal Years | \$0 |
| Set-Aside Balance as of June 30, 2018 | \$0 |

The School District had offsets during the year that reduced the set-aside amount to zero in the Capital Acquisition Reserve. The carryover amount in the Capital Acquisition set-aside is limited to the balance of the offsets attributed to bond or tax levy proceeds. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$3,191,105 at June 30, 2018.

Note 17 – Accountability

Fund Balance Deficits

At June 30, 2018, the food service, public school preschool, Title I, and Title II-D funds had fund balance deficits of \$29,711, \$7,804, \$79,420, and \$3,621, respectively, which were created by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover the deficit balance; however, this is done when cash is needed rather than when accruals occur.

Note 18 – Interfund Activity

Interfund Balances

Interfund balances at June 30, 2018 consists of the following individual fund receivables and payables, which are expected to be repaid during the 2019 fiscal year:

| | Receivables | Payables |
|---------------------------|-------------|----------|
| <i>Major Fund:</i> | | |
| General Fund | \$43,573 | \$0 |
| <i>Nonmajor Fund:</i> | | |
| Title I | 0 | 43,573 |
| Total | \$43,573 | \$43,573 |

The amounts due to the general fund are the result of the School District moving unrestricted monies to support grant funds whose grants operate on a reimbursement basis. The general fund will be reimbursed when funds become available in the nonmajor special revenue fund.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Interfund Transfers

Transfers made during the fiscal year ended June 30, 2018 were as follows:

| | Transfers To | Transfers From |
|------------------------|-----------------|-------------------|
| <i>Major Fund:</i> | | |
| General Fund | \$0 | \$340,191 |
| <i>Nonmajor Funds:</i> | | |
| Food Service | 40,191 | 0 |
| Capital Projects | 300,000 | 0 |
| Total | \$340,191 | \$340,191 |

The transfers were made from the general fund to other funds to provide support for operating activities of those funds.

Note 19 - Encumbrances

At June 30, 2018, the School District had encumbrance commitments in governmental funds as follows:

| | |
|----------------------------------|-----------|
| <i>Major Fund:</i> | |
| General | \$554,686 |
| <i>Nonmajor Funds:</i> | |
| Bond Retirement | 157,695 |
| Food Service | 645 |
| Classroom Facilities Maintenance | 7,122 |
| Athletics | 26,802 |
| Public School Preschool | 920 |
| Secondary Transitions | 726 |
| IDEA B Special Education | 151 |
| Title I | 239 |
| Title II-D | 20,977 |
| Total Nonmajor Funds | 215,277 |
| Total Encumbrances | \$769,963 |

Note 20 – Contingencies

Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Litigation

The School District is party to legal proceedings. However, no liability has been accrued since the ultimate disposition of these claims and legal proceedings has yet to be determined and the amount of liability, if any, is not measurable.

Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District.

Note 21 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on the fund balance for the major governmental funds and all other governmental funds are presented below:

| | General Fund | Other Governmental Funds | Total Governmental Funds |
|--------------------------------------|-----------------|--------------------------------|--------------------------------|
| <i>Restricted for</i> | | | |
| Athletics | \$0 | \$65,507 | \$65,507 |
| Classroom Facilities and Maintenance | 0 | 283,612 | 283,612 |
| Debt Service | 0 | 458,345 | 458,345 |
| Other Purposes | 0 | 5,926 | 5,926 |
| Total Restricted | 0 | 813,390 | 813,390 |
| <i>Committed for</i> | | | |
| Severance Benefits | 415,501 | 0 | 415,501 |
| Capital Projects | 0 | 300,000 | 300,000 |
| Services and Supplies | 256,046 | 0 | 256,046 |
| Total Committed | 671,547 | 300,000 | 971,547 |
| <i>Assigned to</i> | | | |
| Student and Staff Support | 48,978 | 0 | 48,978 |
| Services and Supplies | 283,744 | 0 | 283,744 |
| Total Assigned | 332,722 | 0 | 332,722 |
| <i>Unassigned (Deficit)</i> | 356,278 | (120,556) | 235,722 |
| <i>Total Fund Balances</i> | \$1,360,547 | \$992,834 | \$2,353,381 |

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

Note 22 – New Accounting Pronouncements/Restatement of Beginning Balances

For the fiscal year ended June 30, 2018, the School District was required to implement Governmental Accounting Standards Board Statements No. 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,” No. 81, “Irrevocable Split-Interest Agreements,” No. 85, “Omnibus 2017,” and No. 86, “Certain Debt Extinguishment Issues.”

GASB Statement No. 75 replaces the requirements of GASB Statement No. 45, “Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions.” Among other things, Statement No. 75 requires governments to report a liability on the face of the financial statements for the OPEB that they provide and requires governments in all types of OPEB plans to present more extensive note disclosures and required supplementary information about their OPEB liabilities. The School District implemented GASB 75, which resulted in expanded note disclosures and required supplementary information, restatement of beginning net position, and recognition of additional deferred inflows and outflows of resources and liabilities.

GASB Statement No. 81 requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. Statement No. 81 requires that a government recognize revenue when the resources become applicable to the reporting period.

GASB Statement No. 85 addresses issues found during the application of: 1) blending a component unit in circumstances in which the primary government is a business-type activity reporting in a single column for financial statement presentation; 2) reporting amounts previously reported as goodwill and “negative” goodwill; 3) classifying real estate held by insurance entities; 4) measuring certain money market investments and participating interest-earning investment contracts at amortized cost; 5) timing of the measurement of pension and other postemployment benefits (OPEB) liabilities and related expenditures recognized in financial statements prepared using the current financial resources measurement focus; 6) recognizing on-behalf payments for pensions or OPEB in employer financial statements; and 7) simplifying certain aspects of the alternative measurement method for OPEB. These changes were incorporated in the School District’s fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 86 provides guidance for transactions in which cash and other monetary assets acquired with only existing resources, that is, resources other than the proceeds of refunding debt, are placed in an irrevocable trust for the sole purpose of extinguishing debt. Under Statement No. 7, “Advance Refundings Resulting in Defeasance of Debt,” government entities must consider debt to be considered defeased in substance when the debtor irrevocably places cash or other monetary assets acquired with refunding debt proceeds in a trust to be used solely for satisfying scheduled payments of both principal and interest of the defeased debt. Statement No. 86 generally follows the same requirements as Statement No. 7 when a government places cash and other monetary assets acquired with only existing resources in an irrevocable trust to extinguish the debt. However, in financial statements using the economic resources measurement focus, governments should recognize any difference between the reacquisition price (the amount required to be placed in the trust) and the net carrying amount of the debt defeased in substance using only existing resources as a separately identified gain or loss in the period of the defeasance.

Except as noted above, none of these Statements had an impact on the School District’s financial statements or note disclosures.

Minford Local School District
Notes to the Basic Financial Statements
For the Fiscal Year Ended June 30, 2018

The implementation of GASB Statement No. 75 had the following effect on beginning net position.

| | |
|--|---------------------------|
| Net Position, As Reported, June 30, 2017 | \$3,830,221 |
| Restatements: | |
| GASB 75 Implementation: | |
| Deferred Outflows of Resources | 31,084 |
| Net OPEB Liability | <u>(4,665,401)</u> |
| Net Position, As Restated, July 1, 2017 | <u><u>(\$804,096)</u></u> |

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

Minford Local School District
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
Last Five Fiscal Years

| | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|--------------|--------------|--------------|--------------|--------------|
| <i>State Teachers Retirement System</i> | | | | | |
| School District's proportion of the net pension liability | 0.05474297% | 0.05474297% | 0.05502130% | 0.05792059% | 0.05663918% |
| School District's proportionate share of the net pension liability | \$15,861,199 | \$13,315,385 | \$15,206,278 | \$19,387,767 | \$13,454,759 |
| School District's covered-employee payroll | \$5,659,615 | \$5,593,392 | \$5,563,714 | \$6,016,114 | \$6,477,214 |
| School District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 280.3% | 238.1% | 273.3% | 322.3% | 207.7% |
| Plan fiduciary net position as a percentage of the total pension liability | 69.3% | 74.7% | 72.1% | 66.8% | 75.3% |
| <i>School Employees Retirement System</i> | | | | | |
| School District's proportion of the net pension liability | 0.05926600% | 0.05926600% | 0.06176150% | 0.06052740% | 0.05661550% |
| School District's proportionate share of the net pension liability | \$3,524,359 | \$2,999,419 | \$3,524,171 | \$4,430,047 | \$3,382,651 |
| School District's covered-employee payroll | \$1,860,318 | \$1,811,009 | \$1,980,622 | \$2,028,693 | \$1,795,029 |
| School District's proportionate share of the net pension liability as a percentage of its covered-employee payroll | 189.4% | 165.6% | 177.9% | 218.4% | 188.4% |
| Plan fiduciary net position as a percentage of the total pension liability | 65.5% | 71.7% | 69.2% | 63.0% | 69.5% |

The amounts presented are as of the School District's measurement date, which is the prior fiscal year end.
Information not available prior to 2014.
See accompanying notes to the required supplementary information.

Minford Local School District
Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net OPEB Liability
Last Two Fiscal Years

| | 2017 | 2018 |
|---|-------------|-------------|
| <i>State Teachers Retirement System</i> | | |
| School District's proportion of the net OPEB liability | 0.05792059% | 0.05663918% |
| School District's proportionate share of the net OPEB liability | \$3,029,078 | \$2,209,852 |
| School District's covered-employee payroll | \$6,016,114 | \$6,477,214 |
| School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 50.3% | 34.1% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 37.3% | 47.1% |
| <i>School Employees Retirement System</i> | | |
| School District's proportion of the net OPEB liability | 0.06052740% | 0.05740740% |
| School District's proportionate share of the net OPEB liability | \$1,636,323 | \$1,540,664 |
| School District's covered-employee payroll | \$2,028,693 | \$1,795,029 |
| School District's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll | 80.7% | 85.8% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 11.5% | 12.5% |

The amounts presented are as of the School District's measurement date, which is the prior fiscal year end.
Information not available prior to 2017.
See accompanying notes to the required supplementary information.

Minford Local School District
Required Supplementary Information
Schedule of School District Contributions
Last Ten Fiscal Years

| | 2009 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 |
|--|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <i>State Teachers Retirement System</i> | | | | | | | | | | |
| Contractually required contribution - pension | \$716,398 | \$735,221 | \$748,934 | \$771,388 | \$735,750 | \$727,141 | \$778,920 | \$842,256 | \$906,810 | \$885,417 |
| Contractually required contribution - OPEB | 55,108 | 56,555 | 57,610 | 59,338 | 56,596 | 55,934 | 0 | 0 | 0 | 0 |
| Contractually required contribution - total | 771,506 | 791,776 | 806,544 | 830,726 | 792,346 | 783,075 | 778,920 | 842,256 | 906,810 | 885,417 |
| Contributions in relation to the contractually required contribution | 771,506 | 791,776 | 806,544 | 830,726 | 792,346 | 783,075 | 778,920 | 842,256 | 906,810 | 885,417 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| School District's covered-employee payroll | \$5,510,754 | \$5,655,546 | \$5,761,031 | \$5,933,754 | \$5,659,615 | \$5,593,392 | \$5,563,714 | \$6,016,114 | \$6,477,214 | \$6,324,407 |
| Contributions as a percentage of covered-employee payroll - pension | 13.00% | 13.00% | 13.00% | 13.00% | 13.00% | 13.00% | 14.00% | 14.00% | 14.00% | 14.00% |
| Contributions as a percentage of covered-employee payroll - OPEB | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 1.00% | 0.00% | 0.00% | 0.00% | 0.00% |
| Contributions as a percentage of covered-employee payroll - total | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% |
| <i>School Employees Retirement System</i> | | | | | | | | | | |
| Contractually required contribution - pension | \$189,125 | \$297,778 | \$245,905 | \$240,511 | \$257,468 | \$238,691 | \$261,046 | \$284,017 | \$251,304 | \$249,503 |
| Contractually required contribution - OPEB (1) | 79,955 | 10,117 | 27,975 | 9,835 | 2,977 | 2,411 | 16,241 | 0 | 0 | 9,241 |
| Contractually required contribution - total | 269,080 | 307,895 | 273,880 | 250,346 | 260,445 | 241,102 | 277,287 | 284,017 | 251,304 | 258,744 |
| Contributions in relation to the contractually required contribution | 269,080 | 307,895 | 273,880 | 250,346 | 260,445 | 241,102 | 277,287 | 284,017 | 251,304 | 258,744 |
| Contribution deficiency (excess) | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 | \$0 |
| School District's covered-employee payroll | \$1,922,002 | \$2,199,247 | \$1,956,285 | \$1,788,186 | \$1,860,318 | \$1,722,157 | \$1,980,622 | \$2,028,693 | \$1,795,029 | \$1,848,170 |
| Contributions as a percentage of covered-employee payroll - pension | 9.84% | 13.54% | 12.57% | 13.45% | 13.84% | 13.86% | 13.18% | 14.00% | 14.00% | 13.50% |
| Contributions as a percentage of covered-employee payroll - OPEB | 4.16% | 0.46% | 1.43% | 0.55% | 0.16% | 0.14% | 0.82% | 0.00% | 0.00% | 0.50% |
| Contributions as a percentage of covered-employee payroll - total | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% | 14.00% |

(1) Excludes surcharge.

See accompanying notes to the required supplementary information.

Minford Local School District
Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2018

State Teachers Retirement System

Pension

Changes in benefit terms

For fiscal year 2018, the cost of living adjustment (COLA) was reduced to 0 percent effective July 1, 2017.

Changes in assumptions

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Inflation assumptions were lowered from 2.75 percent to 2.50 percent.
- Investment return assumptions were lowered from 7.75 percent to 7.45 percent.
- Total salary increases rates were lowered by decreasing merit component of the individual salary increases, as well as by 0.25 percent due to lower inflation.
- Payroll growth assumptions were lowered to 3.00 percent.
- Updated the health and disability mortality assumption to the RP-2014 mortality tables with generational improvement scale MP-2016.
- Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

OPEB

Changes in benefit terms

For fiscal year 2018, STRS has the following changes in benefit terms since the previous measurement date:

- The HealthSpan HMO plans were eliminated.
- The subsidy multiplier for non-Medicare benefit recipients was reduced to 1.9 percent per year of service from 2.1 percent.
- Medicare Part B premium reimbursements were discontinued for survivors and beneficiaries who were age 65 by 2008 and either receiving a benefit or named as a beneficiary as of January 1, 2008.
- The remaining Medicare Part B premium reimbursements will be phased out over a three-year period.

Changes in assumptions

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB 74.
- The long-term rate of return was reduced to 7.45 percent.
- Valuation-year per capita health costs were updated.
- The percentage of future retirees electing each option was updated based on current data.
- The assumed future trend rates were modified.
- Decrement rates including mortality, disability, retirement, and withdrawal were modified.
- The assumed percentage of future disabled retirees assumed to elect health coverage was decreased from 84 percent to 65 percent, and the assumed percentage of terminated vested participants assumed to elect health coverage at retirement was decreased from 47 percent to 30 percent.
- The assumed salary scale was modified.

Minford Local School District
Notes to the Required Supplementary Information
For the Fiscal Year Ended June 30, 2018

School Employees Retirement System

Pension

Changes in benefit terms

For fiscal year 2018, the following were the most significant changes in benefit that affected the total pension liability since the prior measurement date:

- The cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5 percent with a floor of 0 percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendars 2018, 2019, and 2020.

Changes in assumptions

There were no changes in assumptions since the prior measurement date.

OPEB

Changes in benefit terms

There were no changes in benefit terms since the prior measurement date.

Changes in assumptions

For fiscal year 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 2.98 percent to 3.63.

MINFORD LOCAL SCHOOL DISTRICT
Schedule of Federal Awards Expenditures
For the Fiscal Year Ended June 30, 2018

| Federal Grantor / Pass Through Grantor / Program Title | Grant Year | Federal CFDA Number | Passed through to Subrecipients | Cash Receipts | Non-Cash Receipts | Cash Expenditures | Non-Cash Expenditures |
|---|---------------|---------------------------|---------------------------------------|------------------|----------------------|----------------------|--------------------------|
| U.S. Department of Agriculture | | | | | | | |
| <i>Passed Through Ohio Department of Education:</i> | | | | | | | |
| <i>Nutrition Cluster:</i> | | | | | | | |
| National School Breakfast Program | 2018/2017 | 10.553 | \$0 | \$78,230 | \$0 | \$78,230 | \$0 |
| National School Lunch Program | 2018/2017 | 10.555 | 0 | 238,015 | 33,477 | 238,015 | 33,477 |
| <i>Total Nutrition Cluster</i> | | | 0 | 316,245 | 33,477 | 316,245 | 33,477 |
| Total U.S. Department of Agriculture | | | 0 | 316,245 | 33,477 | 316,245 | 33,477 |
| U.S. Department of Education | | | | | | | |
| <i>Passed Through Ohio Department of Education:</i> | | | | | | | |
| Title I Grants to Local Educational Agencies | 2018 | 84.010 | 0 | 297,735 | 0 | 341,308 | 0 |
| Title I Grants to Local Educational Agencies | 2017 | 84.010 | 0 | 23,856 | 0 | 50,588 | 0 |
| <i>Total Title I</i> | | | 0 | 321,591 | 0 | 391,896 | 0 |
| <i>Special Education Cluster:</i> | | | | | | | |
| Special Education - Grants to States (IDEA Part B) | 2018 | 84.027 | 0 | 266,092 | 0 | 250,401 | 0 |
| <i>Total Special Education Cluster</i> | | | 0 | 266,092 | 0 | 250,401 | 0 |
| Rural Education | 2018 | 84.358 | 0 | 6,637 | 0 | 6,637 | 0 |
| Rural Education | 2017 | 84.358 | 0 | 5,900 | 0 | 8,850 | 0 |
| <i>Total Rural Education</i> | | | 0 | 12,537 | 0 | 15,487 | 0 |
| Improving Teacher Quality | 2018 | 84.367 | 0 | 57,808 | 0 | 56,676 | 0 |
| Improving Teacher Quality | 2017 | 84.367 | 0 | 2,180 | 0 | 4,301 | 0 |
| <i>Total Improving Teacher Quality</i> | | | 0 | 59,988 | 0 | 60,977 | 0 |
| Total U.S. Department of Education | | | 0 | 660,208 | 0 | 718,761 | 0 |
| Total Federal Financial Assistance | | | \$0 | \$976,453 | \$33,477 | \$1,035,006 | \$33,477 |

MINFORD LOCAL SCHOOL DISTRICT
Notes to the Schedule of Expenditures of Federal Awards
For the Fiscal Year Ended June 30, 2018

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Minford Local School District's (the School District) under programs of the federal government for the fiscal year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements for Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Award*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under Uniform Guidance.

NOTE C - CHILD NUTRITION CLUSTER

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

NOTE D – FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**Independent Auditor's Report on Internal Control over Financial
Reporting and on Compliance and Other Matters Required by
Government Auditing Standards**

Board of Education
Minford Local School District
PO Box 204
Minford, Ohio 45653

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of Minford Local School District (the School District), Scioto County, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated December 18, 2018.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of supporting our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Board of Education
Minford Local School District
Independent Auditor's Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance With *Government Auditing Standards*

Compliance and Other Matters

As part of obtaining reasonable assurance whether the School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

December 18, 2018

**Independent Auditor's Report on Compliance with Requirements Applicable for Each Major Program
and on Internal Control over Compliance Required by Uniform Guidance**

Board of Education
Minford Local School District
PO Box 204
Minford, Ohio 45653

Report on Compliance for Each Major Federal Program

We have audited the Minford Local School District (the School District), Scioto County, compliance with the types of applicable requirements described in the U.S. Office of Management and Budget (OMB), *Compliance Supplement* that could directly and materially affect the School District's major federal programs for the year ended June 30, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the School District's major federal program.

Management's Responsibility

The School District's Management is responsible for complying with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the School District's compliance for the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the requirements of the Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the School District's major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material aspects, with the compliance requirements referred to above that could directly and materially affect its major federal program identified in the *Summary of Auditor's Results* in the accompanying schedule of findings for the year ended June 30, 2018.

Minford Local School District
Independent Auditor's Report on Compliance with Requirements Applicable
For Each Major Program and Report on Internal Control over Compliance
Required by Uniform Guidance

Report on Internal Control over Compliance

Management of Minford Local School District is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the applicable requirements that could have a direct and material effect on the major federal program, to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, noncompliance with an applicable compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with an applicable compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be a material weakness or significant deficiency. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

J. L. Uhrig and Associates, Inc.

J. L. UHRIG AND ASSOCIATES, INC.
Chillicothe, Ohio

December 18, 2017

MINFORD LOCAL SCHOOL DISTRICT

Schedule of Findings

For the Fiscal Year Ended June 30, 2018

A. SUMMARY OF AUDITOR'S RESULTS

| | | |
|-----|--|--|
| 1. | <i>Type of Financial Statement Opinion</i> | Unmodified |
| 2. | <i>Were there any material internal control weaknesses reported at the financial statement level (GAGAS)?</i> | No |
| 3. | <i>Were there any other significant internal control deficiency reported at the financial statement level (GAGAS)?</i> | No |
| 4. | <i>Was there any material noncompliance reported at the financial statement level (GAGAS)?</i> | No |
| 5. | <i>Were there any material internal control weaknesses reported for major federal programs?</i> | No |
| 6. | <i>Were there any other significant internal control deficiency reported for major federal programs?</i> | No |
| 7. | <i>Type of Major Programs' Compliance Opinion</i> | Unmodified |
| 8. | <i>Are there any reportable findings under 2 CFR §200.516(a)?</i> | No |
| 9. | <i>Major Programs (list):</i> | CFDA # 10.553/10.555 Nutrition Cluster |
| 10. | <i>Dollar Threshold: Type A/B Programs</i> | Type A: >\$750,000 Type B: All Other Programs |
| 11. | <i>Low Risk Auditee under 2 CFR §200.520?</i> | Yes |

**B. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

There were no findings related to the financial statements required to be reported in accordance with GAGAS.

C. FINDINGS FOR FEDERAL AWARDS

There were no findings related to Federal Awards to be reported.

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OHIO AUDITOR OF STATE KEITH FABER



MINFORD LOCAL SCHOOL DISTRICT

SCIOTO COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JANUARY 29, 2019**