# AUDIT REPORT

# JANUARY 1, 2017 - DECEMBER 31, 2018

Wilson, Phillips & Agin, CPA's, Inc. 1100 Brandywine Blvd. Building G Zanesville, Ohio 43701



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

Board of Trustees Mary Ann Township 11950 Wilkins Run Road NE Newark, Ohio 43055

We have reviewed the *Independent Auditors' Report* of Mary Ann Township, Licking County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Mary Ann Township is responsible for compliance with these laws and regulations.

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Keith Faber Auditor of State Columbus, Ohio

May 23, 2019

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# MARY ANN TOWNSHIP LICKING COUNTY JANUARY 1, 2017 - DECEMBER 31, 2018

# TABLE OF CONTENTS

Table of Contents	(i)
Independent Auditors' Report	1-2
Financial Statements	
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2018	3
2018 Notes to Financial Statements	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2017	11
2017 Notes to the Financial Statements	12
Independent Auditors' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statement Performed in Accordance with Government Auditing Standards.	19
Schedule of Audit Findings	21
Schedule of Prior Audit Findings	23

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## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

## **INDEPENDENT AUDITORS' REPORT**

Mary Ann Township Licking County 11950 Wilkins Run Road NE Newark, Ohio 43055

To the Township Trustees:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type and related notes of Mary Ann Township, Licking County, as of and for the years ended December 31, 2018 and 2017.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States (GAAP), to satisfy these requirements.

Independent Auditors' Report Page Two

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonable determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Mary Ann Township, Licking County as of December 31, 2018 and 2017, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type and related notes of Mary Ann Township, Licking County as of December 31, 2018 and 2017 for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated February 28, 2019, on our consideration of Mary Ann Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

*Wilson, Phillips & Agin, CPA's, Inc.* Zanesville, Ohio February 28, 2019

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	Governmen	_	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$ 83,642	\$ 289,719	\$ 373,361
Charges for Service	-	179,884	179,884
Licenses, Permits and Fines	22,127	-	22,127
Intergovernmental	35,455	133,217	168,672
Earnings on Investments	3,772	2,390	6,162
Miscellaneous	12,359	23,650	36,009
Total Cash Receipts	157,355	628,860	786,215
Cash Disbursements:			
Current:			
General Government	106,366	-	106,366
Public Safety	-	410,029	410,029
Public Works	-	217,087	217,087
Health	14,565	587	15,152
Capital Outlay	96,004	3,536	99,540
Debt Service:			
Principal Retirement	7,402	41,964	49,366
Interest and Fiscal Charges	1,323	4,764	6,087
Total Cash Disbursements	225,660	677,967	903,627
Excess of Receipts Over (Under) Disbursements	(68,305)	(49,107)	(117,412)
Other Financing Receipts (Disbursements			
Sale of Bonds	80,000		80,000
Total Other Financing Receipts (Disbursements	80,000	-	80,000
Net Change in Fund Cash Balances	11,695	(49,107)	(37,412)
Fund Cash Balances, January 1	79,979	420,610	500,589
Fund Cash Balances, December 31			
Restricted	-	366,741	366,741
Assigned	890	4,762	5,652
Unassigned	90,784	-	90,784
Fund Cash Balances, December 31	\$ 91,674	\$ 371,503	\$ 463,177

See notes to financial statements.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### **1. REPORTING ENTITY**

### **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Mary Ann Township, Licking County, (the Township) as a body corporate and politic. A publically-elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### **B.** Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

#### **General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

**Road & Bridge Fund** – This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

**Fire Levy Fund** – This fund receives property tax money levied for the funding of the fire department, as well as charges for services for contract fire protection and emergency medical services provided to other Townships.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

### **D. Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

#### Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary 2018 appears in Note 3.

#### **E.** Deposits and Investments

The Township's accounting basis includes investment as assets. This basis does not record disbursement for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

## G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

### Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### 3. BUDGETARY ACTIVITY

	Budgeted	Actual		
Fund Type	Receipts	Receipts		Variance
General	\$ 218,497	\$ 237,355	5 \$	18,858
Special Revenue	736,795	628,860	)	(107,935)
Total	\$ 955,292	\$ 866,215	5 \$	(89,077)
2	018 Budgeted vs Actual B	udgetary Basis Expenditu	rec	
2	018 Budgeted vs. Actual Budgeted vs. Actual Budgeted		res	
	018 Budgeted vs. Actual Bu Appropriation Authority			Variance
Fund Type	Appropriation	n Budgetary Expenditures		Variance 71,926
2 Fund Type General Special Revenue	Appropriation Authority	n Budgetary Expenditures \$ 226,550	\$	

Budgetary activity for the year ended December 31, 2018 is as follows:

## 4. EQUITY IN POOLED CASH

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2018
Demand Deposits	\$ 463,177
Total Deposits	\$ 463,177

**Deposits**: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 6. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.). functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2017, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2017 (latest information available).

	2017
Assets	\$40,010,732
Liabilities	(8,675,465)
Retained Earnings	\$31,335,267

At December 31, 2017 the liabilities above include approximately \$8.0 million of estimated incurred claims payable. The assets above also include approximately \$6.9 million of unpaid claims to be billed to approximately 1,016 member governments in the future, as of December 31, 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2018, the Township's share of these unpaid claims collectible in future years is approximately \$5,506.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### 6. RISK MANAGEMENT(Continued)

Based on discussion with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA			
2018	\$12,513		
2017	12,207		
2016	11,998		

After completing one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

## 7. DEFINED BENEFIT PENSION PLANS

### Ohio Public Employees Retirement System

Some of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2018.

## Ohio Police and Fire Retirement

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). OP&F is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OP&F participants contributed 12.25% of their wages and the Township contributed to OP&F and amount equal to 24.00% of full-time fire fighter's wages. The Township has paid all contributions required through December 31, 2018.

## Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2018

### 8. POSTEMPLOYMENT BENEFITS

Both OPERS and OP&F offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits, and OP&F contributes 0.5 percent to fund these benefits.

### 9. DEBT

Debt outstanding at December 31, 2018 was as follows:

	Principal		Interest rate
Mary Ann Township Hall Bond	\$	31,554	3.04%
Dump Truck Bonds		80,000	4.62%
Ambulance Squad		124,966	3.48%
OPWC Houdeshell Road CQ05S		12,365	0.00%
Total	\$	248,885	

In 2007, the Township issued a general obligation bond to finance the purchase of a school building to serve as the Township Hall. In 2016 the Township received from the Ohio Public Works Commission a loan for \$15,455 to be used for widening Houdeshell Road. In 2017, the Township issued a general obligation bond for the purchase of an ambulance squad. In 2018, the Township issued general obligation bonds for the purchase of a dump truck. The loans are collateralized by the full faith and credit of the Township.

Year Ended December 31	Township Hall Bond	Dump Truck Bonds	OPWC CQ05S	Ambulance Squad
2019	8,725	18,326	1,545	34,012
2020	8,725	18,326	1,545	34,012
2021	8,725	18,326	1,545	34,012
2022	8,725	18,326	1,545	34,012
2023	-	-	1,545	-
2023-2027	-	-	4,640	-
Total	\$ 34,900	\$ 73,304	\$ 12,365	\$ 136,048

Amortization of the above debt, including interest, is scheduled as follows:

## **10. PUBLIC ENTITY RISK POOL**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Governmental Fund Types					_		
	G	eneral		Special Revenue	Capit Projec		(Me	Totals morandum Only)
Cash Receipts:								
Property and Other Local Taxes	\$	73,834	\$	264,811	\$	-	\$	338,645
Charges for Service		-		182,240		-		182,240
Licenses, Permits and Fines		29,277		-		-		29,277
Intergovernmental		33,578		192,874		-		226,452
Earnings on Investments		2,135		1,648		-		3,783
Miscellaneous		10,077		16,845		-		26,922
Total Cash Receipts		148,901		658,418		-		807,319
Cash Disbursements:								
Current:								
General Government		113,512		-		-		113,512
Public Safety		-		434,227		-		434,227
Public Works		-		200,828		-		200,828
Health		14,353		1,946		-		16,299
Other		3,778		-		-		3,778
Capital Outlay		4,048		17,566	154	,214		175,828
Debt Service:								
Principal Retirement		7,325		15,996		-		23,321
Interest and Fiscal Charges		1,400		543		-		1,943
Total Cash Disbursements		144,416		671,106	154	,214		969,736
Excess of Receipts Over (Under) Disbursements		4,485		(12,688)	(154	,214)		(162,417)
Other Financing Receipts (Disbursements								
Sale of Bonds		-		-	154	,214		154,214
Sale of Assets		-		4,731		-		4,731
Total Other Financing Receipts (Disbursements		-		4,731	154	,214		158,945
Net Change in Fund Cash Balances		4,485		(7,957)		-		(3,472)
Fund Cash Balances, January 1, restated		75,494		428,567		-		504,061
Fund Cash Balances, December 31								
Restricted		-		398,572		-		398,572
Assigned		633		22,038		-		22,671
Unassigned		79,346		-		-		79,346
Fund Cash Balances, December 31	\$	79,979	\$	420,610	\$	-	\$	500,589

See notes to financial statements.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### **1. REPORTING ENTITY**

### **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Mary Ann Township, Licking County, (the Township) as a body corporate and politic. A publically-elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Basis of Presentation

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#### **B.** Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

## **General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

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**Fire Levy Fund** – This fund receives property tax money levied for the funding of the fire department, as well as charges for services for contract fire protection and emergency medical services provided to other Townships.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Capital Projects Fund**

These funds account for receipts restricted to acquiring or constructing major capital projects. The Township had the following significant Capital Projects Fund:

Motor Vehicle Bond Fund – This fund received bond monies to purchase a new ambulance.

### C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

#### **D.** Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary 2017 appears in Note 3.

#### E. Deposits and Investments

The Township's accounting basis includes investment as assets. This basis does not record disbursement for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

## G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

### H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

### Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Budgetary activity for the year ended December 31, 2017 is as follows:

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## 3. BUDGETARY ACTIVITY

2017 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$ 138,551	\$ 148,901	\$ 10,350
Special Revenue	707,432	663,149	(44,283)
Capital Projects	154,214	154,214	-
Total	\$ 1,000,197	\$ 966,264	\$ (33,933)

2017 Budgeted vs. Actual Budgetary Basis Expenditures						
	A	ppropriation		Budgetary		
Fund Type		Authority	E	xpenditures		Variance
General	\$	188,470	\$	145,049	\$	43,421
Special Revenue		897,814		693,144		204,670
Capital Projects		154,214		154,214		-
Total	\$	1,240,498	\$	992,407	\$	248,091

# 4. EQUITY IN POOLED CASH

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	 2017
Demand Deposits	\$ 500,589
Total Deposits	\$ 500,589

**Deposits**: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 6. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.). functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2017, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2017.

	2017
Assets	\$40,010,732
Liabilities	(8,675,465)
Retained Earnings	\$31,335,267

At December 31, 2017 the liabilities above include approximately \$8.0 million of estimated incurred claims payable. The assets above also include approximately \$6.9 million of unpaid claims to be billed to approximately 1,016 member governments in the future, as of December 31, 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the Township's share of these unpaid claims collectible in future years is approximately \$5,371.

Based on discussion with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

## NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### 6. RISK MANAGEMENT(Continued)

Contributions to OTARMA				
2017	\$12,207			
2016	11,998			
2015	11,602			

After completing one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

## 7. DEFINED BENEFIT PENSION PLANS

### Ohio Public Employees Retirement System

Some of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2017.

## Ohio Police and Fire Retirement

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). OP&F is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OP&F participants contributed 12.25% of their wages and the Township contributed to OP&F and amount equal to 24.00% of full-time fire fighter's wages. The Township has paid all contributions required through December 31, 2017.

#### Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2017.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2017

### 8. POSTEMPLOYMENT BENEFITS

Both OPERS and OP&F offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits, and OP&F contributes 0.5 percent to fund these benefits.

## 9. DEBT

Debt outstanding at December 31, 2017 was as follows:

	Principal		Interest rate
Mary Ann Township Hall Bond	\$	38,956	3.04%
Land Note		11,171	3.98%
Ambulance Squad		154,214	3.48%
OPWC Houdeshell Road CQ05S		13,910	0.00%
Total	\$	218,251	

In 2007, the Township issued a general obligation bond to finance the purchase of a school building to serve as the Township Hall. In 2011, the Township issued \$25,000 in notes to finance the purchase of land for Barnes Cemetery. In 2016 the Township received from the Ohio Public Works Commission a loan for \$15,455 to be used for widening Houdeshell Road. In 2017, the Township issued a general obligation bond for the purchase of an ambulance squad. The loans are collateralized by the full faith and credit of the Township.

Year Ended December 31	ownship all Bond	Land Note	OPWC CQ05S	A	Ambulance Squad
2018	\$ 8,725	\$ 3,088	\$ 1,545	\$	34,012
2019	8,725	3,088	1,545		34,012
2020	8,725	3,088	1,545		34,012
2021	8,725	3,088	1,545		34,012
2022	8,725	-	1,545		34,012
2023-2027	-	-	6,185		-
Total	\$ 43,625	\$ 12,352	\$ 13,910	\$	170,060

Amortization of the above debt, including interest, is scheduled as follows:

## **10. PUBLIC ENTITY RISK POOL**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

## 11. RESTATEMENT OF FUND BALANCE

Fund balances in the Special Revenue Funds have been restated for the year ended December 31, 2016 for voided checks. The balance at December 31, 2016 was \$427,903 and was restated to \$428,567 as of January 1, 2017 for a difference of \$664.

## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS.

Mary Ann Township Licking County 11950 Wilkins Run Road NE Newark, Ohio 43055

To the Township Trustees:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Mary Ann Township, Licking County as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements and have issued our report thereon dated February 28, 2019, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered Mary Ann Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider Finding 2018-001 described in the accompanying schedule of findings to be a material weakness.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Mary Ann Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Entity's Response to Finding

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Township's response and, accordingly, we express no opinion on it.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Wilson, Phillips & Agin, CPA's, Inc.* Zanesville, Ohio February 28, 2019

## SCHEDULE OF FINDINGS DECEMBER 31, 2018 AND 2017

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### FINDING NUMBER 2018-001

### Material Weakness

All local offices shall maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

As a result of audit procedures, errors were noted that required reclassification to the financial statement as follows:

The following is related to 2018:

- A reclassification was made in the amount of \$6,294 from Property and Other Local Taxes to Intergovernmental Revenue in the General Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$4,089 from Property and Other Local Taxes to Intergovernmental Revenue in the Road & Bridge Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$5,813 from Property and Other Local Taxes to Intergovernmental Revenue in the Fire Levy Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$11,171 from Capital Outlay to Principal Retirement in the Road and Bridge Fund.
- A reclassification of \$890 from Unassigned Fund Balance to Assigned Fund Balance in the General Fund and \$4,762 from Restricted Fund Balance to Assigned Fund Balance in the Special Revenue Funds.

The following is related to 2017;

- A reclassification was made in the amount of \$5,716 from Property and Other Local Taxes to Intergovernmental Revenue in the General Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$3,918 from Property and Other Local Taxes to Intergovernmental Revenue in the Road & Bridge Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$8,898 from Property and Other Local Taxes to Intergovernmental Revenue in the Fire Levy Fund for Rollbacks incorrectly posted.
- A reclassification was made in the amount of \$2,571 from Capital Outlay to Principal Retirement in the Road and Bridge Fund.
- A reclassification of \$633 from Unassigned Fund Balance to Assigned Fund Balance in the General Fund and \$22,038 from Restricted Fund Balance to Assigned Fund Balance in the Special Revenue Funds.
- A reclassification was made in the amount of \$154,214 from Miscellaneous Receipts to Sale of Bonds in the Capital Projects Fund.
- A reclassification was made in the amount of \$4,731 from Miscellaneous Receipts to Sale of Capital Assets in the Fire Levy Fund.

## SCHEDULE OF FINDINGS DECEMBER 31, 2018 AND 2017

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### FINDING NUMBER 2018-001 (Continued)

Sound financial reporting is the responsibility of the Township and is essential to help ensure the information provided to the readers of financial statements is complete and accurate. To help ensure the Township's financial statements and notes to the financial statements are complete and accurate, the Township should adopt policies and procedures to identify and correct errors and omissions. In addition, the Township should review the financial statements and notes prior to submission for audit. The financial statements were adjusted accordingly.

Client Response: The Township will closely monitor all transactions and post correctly.

# SCHEDULE OF PRIOR AUDIT FINDINGS YEAR ENDED DECEMBER 31, 2018 AND 2017

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2016-001	Material Weakness Financial Reporting Reclasses		Not Corrected: Cited in current report as finding 2018-001

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## MARY ANN TOWNSHIP

LICKING COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JUNE 6, 2019

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