

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO**

AUDIT REPORT

**FOR THE YEAR
ENDED DECEMBER 31, 2018**

James G. Zupka, CPA, Inc.
Certified Public Accountants

OHIO AUDITOR OF STATE
KEITH FABER

88 East Broad Street
Columbus, Ohio 43215
IPARepoort@ohioauditor.gov
(800) 282-0370

Members of City Council
City of Mansfield
30 North Diamond Street
Mansfield, Ohio 44902

We have reviewed the *Independent Auditor's Report* of the City of Mansfield, Richland County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Mansfield is responsible for compliance with these laws and regulations.



Keith Faber
Auditor of State
Columbus, Ohio

July 29, 2019

This page intentionally left blank.

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
AUDIT REPORT
FOR THE YEAR ENDED DECEMBER 31, 2018**

TABLE OF CONTENTS

	<u>Page</u>
Independent Auditor's Report	Under Separate Cover
Comprehensive Annual Financial Report	Under Separate Cover
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	1-2
Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	3-5
Schedule of Expenditures of Federal Awards	6-7
Notes to the Schedule of Expenditures of Federal Awards	8-9
Schedule of Findings and Questioned Costs	10
Schedule of Prior Audit Findings and Recommendations	11

JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants
5240 East 98th Street
Garfield Hts., Ohio 44125*

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Members of City Council
City of Mansfield
Mansfield, Ohio

The Honorable Keith Faber
Auditor of State
State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio, (the City) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 15, 2019, wherein we noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



James G. Zupka, CPA, Inc.
Certified Public Accountants

June 15, 2019

JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants
5240 East 98th Street
Garfield Hts., Ohio 44125*

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

**REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM; REPORT
ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON
THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
REQUIRED BY THE UNIFORM GUIDANCE**

To the Members of City Council
City of Mansfield
Mansfield, Ohio

The Honorable Keith Faber
Auditor of State
State of Ohio

Report on Compliance for Each Major Federal Program

We have audited the City of Mansfield, Richland County, Ohio's (the City) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the City's major federal program for the year ended December 31, 2018. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Mansfield complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2018.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 15, 2019, which contained unmodified opinions on those financial statements, wherein we noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purpose of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



James G. Zupka, CPA, Inc.
Certified Public Accountants

June 15, 2019

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018**

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Grant Number	Passed Through Subrecipients	Federal Expenditures
<u>U.S. Department of Housing and Urban Development</u>				
<i>Direct Programs</i>				
CDBG - Entitlement Grants Cluster:				
Community Development Block Grants - Entitlement Grants	14.218	CB-14-MC-39-0017	\$ 0	\$ 1,631
Community Development Block Grants - Entitlement Grants	14.218	CB-16-MC-39-0017	10,597	409,584
Community Development Block Grants - Entitlement Grants	14.218	CB-17-MC-39-0017	104,793	394,201
Community Development Block Grants - Entitlement Grants	14.218	CB-18-MC-39-0017	18,990	19,345
Total CDBG - Entitlement Grants Cluster			<u>134,380</u>	<u>824,761</u>
HOME Investment Partnerships Program	14.239	CB-14-MC-39-0017	0	2,517
HOME Investment Partnerships Program	14.239	CB-15-MC-39-0017	0	5,186
HOME Investment Partnerships Program	14.239	CB-16-MC-39-0017	0	26,795
HOME Investment Partnerships Program	14.239	CB-17-MC-39-0017	28,112	48,137
HOME Investment Partnerships Program	14.239	CB-18-MC-39-0017	0	2,296
<i>Total CFDA #14.239</i>			<u>28,112</u>	<u>84,931</u>
Total U.S. Department of Housing and Urban Development			<u>162,492</u>	<u>909,692</u>
<u>U.S. Department of Commerce</u>				
<i>Direct Programs</i>				
Economic Development Cluster:				
Economic Adjustment Assistance	11.307	06-39-02166-01	0	434,600
Total U.S. Department of Commerce			<u>0</u>	<u>434,600</u>
<u>U.S. Department of Transportation</u>				
<i>Direct Programs</i>				
Airport Improvement Program	20.106	3-39-0049-030-2017	0	145,139
<i>Total CFDA #20.106</i>			<u>0</u>	<u>145,139</u>
<i>Total Direct Programs</i>			<u>0</u>	<u>145,139</u>
<i>Passed Through the Ohio Department of Transportation</i>				
Highway Planning and Construction Cluster:				
Highway Planning and Construction	20.205	98817	0	18,244
Highway Planning and Construction	20.205	98078	0	144,577
Total Highway Planning and Construction Cluster			<u>0</u>	<u>162,821</u>
<i>Total Passed Through the Ohio Department of Transportation</i>			<u>0</u>	<u>162,821</u>
Total U.S. Department of Transportation			<u>0</u>	<u>307,960</u>
<u>U.S. Department of Homeland Security</u>				
<i>Passed Through the Ohio Department of Public Safety and Emergency Medical Services</i>				
Assistance to Firefighters Grant	97.044	EMW-2016-FO-4188	0	308,628
<i>Total CFDA #97.044</i>			<u>0</u>	<u>308,628</u>
<i>Total Passed Through the Ohio Department of Public Safety and Emergency Medical Services</i>			<u>0</u>	<u>308,628</u>
Total U.S. Department of Homeland Security			<u>0</u>	<u>308,628</u>

(Continued)

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018
(CONTINUED)**

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federal CFDA Number	Grant Number	Passed Through Subrecipients	Federal Expenditures
U.S. Department of Justice				
<i>Direct Programs</i>				
Violence Against Women Formula Grants	16.588	2016-WF-VA2-8854	0	3,686
Violence Against Women Formula Grants	16.588	2016-WF-VA2-8854	0	60,000
<i>Total CFDA #16.588</i>			<u>0</u>	<u>63,686</u>
Bulletproof Vest Partnership Program	16.607	2016BUBX07038991	0	11,314
Public Safety Partnership and Community Policing Grants	16.710	2015UMWX0042	0	129,842
<i>Total Direct Programs</i>			<u>0</u>	<u>204,842</u>
<i>Passed Through the National Association of Police Athletic League, Inc.</i>				
Juvenile Mentoring Program	16.726	2016-JU-FX-0014	0	1,612
Juvenile Mentoring Program	16.726	2017-JU-FX-0014	0	29,544
<i>Total CFDA #16.726</i>			<u>0</u>	<u>31,156</u>
<i>Passed Through the Ohio Bureau of Criminal Identification and Investigation, Office of the Attorney General</i>				
DNA Index System Backlog Reduction	16.564	2016-DN-BX-K446	0	49,573
DNA Index System Backlog Reduction	16.564	2017-DN-BX-K446	0	59,311
<i>Total CFDA #16.564</i>			<u>0</u>	<u>108,884</u>
<i>Passed Through the Office of the Ohio Attorney General</i>				
Crime Victim Assistance	16.575	2018VAGENE019	0	38,967
Crime Victim Assistance	16.575	2018SAGENE019	0	2,634
Crime Victim Assistance	16.575	2019VAGENE019	0	9,015
Crime Victim Assistance	16.575	2019SAGENE019	0	100
<i>Total CFDA #16.575</i>			<u>0</u>	<u>50,716</u>
<i>Passed Through the Office of Criminal Justice Services</i>				
Justice Assistance Grant (JAG) Program				
Edward Byrne Memorial Justice Assistance Grant Program	16.738	17-JG-A01-6404	78,750	90,000
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2016-DL-LEF-5808A	9,250	104,208
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2016-DL-LEF-5808	38,002	112,078
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2017-DL-LEF-5808	5,768	143,942
<i>Total CFDA #16.738</i>			<u>131,770</u>	<u>450,228</u>
Paul Coverdell Forensic Sciences Improvement Grant Program	16.742	2017-PC-NFS-7809	0	3,329
<i>Total Pass Through Programs</i>			<u>131,770</u>	<u>644,313</u>
Total U.S. Department of Justice			<u>131,770</u>	<u>849,155</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 294,262</u>	<u>\$ 2,810,035</u>

See accompanying notes to the Schedule of Expenditures of Federal Awards.

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2018**

NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Mansfield under programs of the federal government for the year ended December 31, 2018. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Mansfield, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the City of Mansfield.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE 3: INDIRECT COST RATE

The City of Mansfield has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 4: SUBRECIPIENTS

The City passes certain federal awards received from the U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As Note 2 describes, the City reports expenditures of Federal awards to subrecipients when paid in cash. In addition, the City also passed through Department of Justice funds for the Project Safe Neighborhoods Program.

As a subrecipient, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE 5: MATCHING REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**CITY OF MANSFIELD
 RICHLAND COUNTY, OHIO
 NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 DECEMBER 31, 2018
 (CONTINUED)**

NOTE 6: COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The City has a revolving loan fund (RFL) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. The Schedule reports loans made and administrative costs as disbursements on the Schedule. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans, but are not included as expenditures on the Schedule.

These loans are collateralized by mortgages on the property.

Activity in the CDBG revolving loan fund during 2018 is as follows:

Beginning loans receivable balance as of January 1, 2018	\$ 1,414,244
Loans made	48,000
Loan Principal repaid	(113,785)
Loan principal write-offs	(342,630)
Ending loans receivable balance as of December 31, 2018	<u>\$ 1,005,829</u>
 Cash balance on hand in the Revolving Loan Fund as of December 31, 2018	 <u>\$ 630,348</u>

The table above reports gross loans receivable. Of the loans receivable as of December 31, 2018, the City estimates \$279,816 to be uncollectible.

**CITY OF MANSFIELD
 RICHLAND COUNTY, OHIO
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 UNIFORM GUIDANCE
 DECEMBER 31, 2018**

1. SUMMARY OF AUDITOR'S RESULTS

2018(i)	Type of Financial Statement Opinion	Unmodified
2018(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2018(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2018(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2018(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2018(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2018(v)	Type of Major Programs' Compliance Opinions	Unmodified
2018(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2018(vii)	Major Programs (list): Community Development Block Grant CFDA #14.218	
2018(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2018(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS
FOR THE YEAR ENDED DECEMBER 31, 2018**

The prior audit report, as of December 31, 2017, included no findings or citations. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

City of Mansfield, Ohio



Comprehensive Annual Financial Report
For The Year Ended December 31, 2018

City of Mansfield, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2018

Issued by:

City of Mansfield
Department of Finance

Linn Steward, CPA
Director of Finance

INTRODUCTORY SECTION

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2018
Table of Contents

	<u>Page</u>
I. Introductory Section	
Table of Contents	i
Letter of Transmittal	vi
GFOA Certificate of Achievement	xi
List of Principal Officials.....	xii
Organizational Chart.....	xiii
 II. Financial Section	
Independent Auditor’s Report.....	1
Management’s Discussion and Analysis.....	5
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	18
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities.....	19
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	20
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	21
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual:	
General Fund	22
Community Development Fund	23
Safety Services Fund	24
Grants Fund	25
Statement of Fund Net Position – Proprietary Funds	26
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds	27

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2018
Table of Contents (continued)

	<u>Page</u>
Statement of Cash Flows – Proprietary Funds	28
Statement of Fiduciary Assets and Liabilities – Agency Funds	30
Notes to the Basic Financial Statements.....	31
 Required Supplementary Information:	
Schedule of the City’s Proportionate Share of the Net Pension Liability – Ohio Public Employees Retirement System – Traditional Plan – Last Five Years	82
Schedule of the City’s Proportionate Share of the Net Pension Asset – Ohio Public Employees Retirement System – Combined Plan – 2018.....	83
Schedule of the City’s Proportionate Share of the Net OPEB Liability – Ohio Public Employees Retirement System – OPEB Plan – Last Two Years.....	84
Schedule of the City’s Proportionate Share of the Net Pension Liability – Ohio Police and Fire Pension Fund – Last Five Years	85
Schedule of the City’s Proportionate Share of the Net OPEB Liability – Ohio Police and Fire Pension Fund – Last Two Years	86
Schedule of City Contributions – Ohio Public Employees Retirement System – Last Six Years	87
Schedule of City Contributions – Ohio Police and Fire Pension Fund – Last Six Years.....	88
Notes to the Required Supplementary Information	89
 Combining Statements and Individual Fund Statements and Schedules:	
Combining Statements – Nonmajor Governmental Funds:	
Fund Descriptions.....	91
Combining Balance Sheet – Nonmajor Governmental Funds.....	94
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds.....	95
Combining Balance Sheet – Nonmajor Special Revenue Funds.....	96
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds.....	100

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2018
Table of Contents (continued)

	<u>Page</u>
Combining Balance Sheet – Nonmajor Capital Projects Funds	104
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds	106
Combining Statements – Internal Service Funds:	
Fund Descriptions.....	109
Combining Statement of Fund Net Position – Internal Service Funds.....	110
Combining Statement of Revenues, Expenses and Changes in Fund Net Position – Internal Service Funds	112
Combining Statement of Cash Flows – Internal Service Funds	114
Combining Statements – Agency Funds:	
Fund Descriptions.....	116
Combining Statement of Changes in Assets and Liabilities – Agency Funds.....	117
Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balances/Equity – Budget (Non-GAAP Basis) and Actual:	
Major Funds:	
General Fund.....	121
Community Development Fund.....	125
Safety Services Fund.....	126
Grants Fund.....	127
Water Fund.....	128
Sewer Fund	129
Airport Fund.....	130
Nonmajor Funds:	
Street Construction, Maintenance, and Repair Fund.....	131
State Highway Fund.....	132
Alarm Monitoring Fund.....	133
Regional Community Advancement Fund.....	134
Drug Enforcement Fund.....	135
Drug Law Enforcement Fund	136
Law Enforcement Fund.....	137
Permissive Sales Tax Fund	138
Industrial Development Fund.....	139
Indigent Drivers Alcohol Treatment Fund.....	140
Indigent Drivers Alcohol Monitoring Fund	141
Court Computerization Fund	142
Legal Research Fund.....	143
Probation Services Fund	144

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2018
Table of Contents (continued)

	<u>Page</u>
Court Costs Fund	145
Boulevard Assessments Fund	146
PAL Donations Fund	147
DARE Donations Fund	148
K-9 Donations Fund	149
Parks and Recreation Fund	150
Street Lighting Fund	151
Demolition Fund	152
Honor Guard Donations Fund	153
27th Pay Reserve Fund	154
Separation Fund	155
Budget Stabilization Fund	156
Debt Service Fund	157
Street Resurfacing Fund	158
Ohio Public Works Commission Fund	159
Reid Industrial Park Project Fund	160
Police Capital Equipment Fund	161
Electrical Service Upgrade Fund	162
Fire Capital Equipment Fund	163
Capital Equipment Fund	164
Permanent Improvements Fund	165
Garage Operating Fund	166
Information Technology Fund	167
Utility Collections Fund	168
Health Insurance Fund	169
Property/Liability Insurance Fund	170
Workers' Compensation Fund	171
III. Statistical Section	
Statistical Section Description	S1
Net Position by Component – Last Ten Years	S2
Changes in Net Position – Last Ten Years	S4
Fund Balances, Governmental Funds – Last Ten Years	S8
Changes in Fund Balances, Governmental Funds – Last Ten Years	S10
Assessed Valuation and Estimated Actual Values of Taxable Property – Last Ten Years	S12
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	S14
Property Tax Levies and Collections – Last Ten Years	S16
Principal Real Property Taxpayers – 2018 and 2009	S17
Income Tax Revenue Base and Collections – Last Ten Years	S18

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2018
Table of Contents (continued)

	<u>Page</u>
Top Ten Income Tax Withholding Accounts – Last Ten Years.....	S19
Ratio of Outstanding Debt to Total Personal Income and Debt Per Capita – Last Ten Years	S20
Ratio of General Obligation Bonded Debt to Estimated Actual Value of Taxable Property and Bonded Debt per Capita – Last Ten Years.....	S22
Computation of Direct and Overlapping Governmental Activities Debt	S23
Legal Debt Margin – Last Ten Years	S24
Demographic and Economic Statistics – Last Ten Years.....	S26
Principal Employers – 2018 and 2009.....	S27
Full-Time Equivalent City Government Employees by Function/Program – Last Ten Years.....	S28
Operating Indicators by Function/Program – Last Ten Years.....	S30
Capital Assets Statistics by Function/Program – Last Ten Years	S32



City of Mansfield

Linn Steward CPA, Finance Director
30 North Diamond Street – Mansfield, OH 44902

Email: lsteward@ci.mansfield.oh.us – Office: (419)755-9781 Fax-(419)755-9405

June 15, 2019

Citizens of Mansfield and
Members of Mansfield City Council

As the Finance Director for the City of Mansfield, I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Mansfield, Ohio for the year ended December 31, 2018. The report has been prepared for the citizens of Mansfield, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City.

This Comprehensive Annual Financial Report enables the City of Mansfield (the City) to comply with the Ohio Administrative Code Section 117-2-03(B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires cities reporting on a GAAP basis to file an unaudited annual report with the Auditor of State within 150 days of year end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

James G. Zupka, CPA, Inc. has issued an unmodified (“clean”) opinion on the City of Mansfield’s financial statements for the year ended December 31, 2018. The independent auditor’s report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City, founded in 1808, is conveniently located in Richland County in north central Ohio, approximately 65 miles northeast of the City of Columbus and 75 miles southwest of the City of Cleveland. The City is the county seat and the largest city in the county, covering an area of 30.87 square miles. Mansfield was initially incorporated as a village in 1828, and was later incorporated as a city in 1857. The City’s 2010 population was 47,821, according to the U.S. Census.

The City operates under and is governed by its Charter, first adopted by the voters in 1982 and has been and may be amended by the voters from time to time. The City is also subject to some general laws that are applicable to all cities. Under the Ohio Constitution, the City may exercise all powers of local self-government, and police powers to the extent not in conflict with applicable general laws.

The Charter provides for a “Mayor-Council” form of government. In addition, a President of Council, Finance Director, Law Director, two Judges and a Clerk of the Municipal Court are also elected. Council members serve four year, staggered terms; the President of Council, the Mayor, Finance Director, Clerk of Courts, and Law Director serve four year terms, and judicial officials serve six year terms.

Legislative authority is vested in an eight member council. Two members are elected at-large and six members are elected from wards. Council fixes compensation of City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating business and trades, and other municipal purposes. The President of Council is the presiding officer at council meetings and acts as Mayor of the City in the Mayor’s absence. The President of Council has no vote in council except in the event of a tie.

Local Economy

The City is an important industrial and marketing center strategically located between Cleveland and Columbus. It is the largest populated city between the two cities off Interstate 71 making it a desirable crossroads for business. In addition, the City has immediate access to six State and U.S. Highways, with sixteen motor freight truck line offices or terminals.

Conrail and Ashland Short Line Railway provide rail service to the Mansfield area and industrial parks. These rail services provide local industries with easy access for transporting supplies and products.

The City owned-and-operated Mansfield Lahm Airport, located within the City, is easily accessible to both residents and industry. With a 9,001 foot primary runway and a 6,795 foot crosswind runway, control tower operations and precision approaches, the airport can handle large and small military and civilian airplanes. It encompasses over 2,400 acres with immediate access to a number of adjoining industrial parks comprising approximately 90 businesses that contribute to the economy of Mansfield. Mansfield Lahm Airport is home to the 179th Airlift Wing of the Ohio Air National Guard, and the 200th Red Horse detachment.

Mansfield is home to three institutions of higher learning. Sited on a shared campus are North Central State College, and the Mansfield branch of the Ohio State University. Ashland University’s College of Nursing and Health Sciences is also located in Mansfield.

The City offers several economic development tools to attract business and industry. Enterprise zone benefits pursuant to Ohio Law may be offered by contract to entities who agree to make a capital investment to create and/or retain jobs. Additionally, the City actively promotes economic development by offering retention and expansion support and assistance for those businesses already located in the community. These programs are designed to help offset the high cost of business start-up activities as well as assist existing businesses to grow and remain competitive in the long-term.

The City is home to many generations of skilled workers eager to continue the region’s prominence in industrial areas including high tech fuel cell development, pump production, steel production and fabrication, and automotive parts assembly.

In recent years, the healthcare industry has grown in the City. The largest employer in the City is the OhioHealth MedCentral Health System. MedCentral offers laboratory and diagnostic imaging services. In addition, it offers a Level II Trauma Center and Level II Perinatal Department. MedCentral also provides complete cardiac care at the MedCentral Heart Care Center; comprehensive neurological services at MedCentral Rapid Response walk-in medical center; MedCentral WorkAble industrial health and safety services; and MedCentral Home Care and Hospice.

Manufacturing employment remains a crucial component in the economic vitality of the City. Several industrial parks have been developed in the vicinity of Mansfield Lahm Airport. The City has invested in infrastructure to provide turnkey operations for more than 90 businesses that are located in the airport area. With the backing of a HUD 108 loan, plus grants from the Ohio Department of Development, more than 100 acres have been turned into sites for new and expanding companies. There are approximately 6,000 employees working in the area. With new infrastructure and development planned for the Airport West Industrial Park and the Reid Industrial Park, the City is hopeful additional jobs will be created in the future.

Long-Term Financial Planning

The City prefers to pay for its governmental capital items from existing capital improvement funds. The City currently maintains capital project funds for street resurfacing, Ohio Public Works, Reid industrial park, police capital equipment, electrical service upgrade, fire capital equipment, other capital equipment and permanent improvements. The City plans to use available cash to purchase equipment, including a new plow truck for the street department. With the unanticipated safety services fund revenue, the City plans to fund operations; however, a 15 year lease-purchase agreement is required for a new ladder truck and the issuance of debt may be needed for a new police training facility. Various purpose bonds were issued in 2002, and refunded in 2013, for the purpose of furnishing and equipping a building for the service departments, constructing a new fire station, and constructing three public streets in and around the airport industrial complex. Various purpose bonds were issued in 2009, and partially refunded in 2016, for the purpose of constructing, furnishing and equipping a new fire station and improving the City's courtroom security system.

The City prefers to pay for business-type capital items with existing reserves, but the issuance of debt in 2019 is necessary to acquire and install new water meters and related equipment for the City's water system. Additional borrowings may be necessary to fund the proposed Touby Run Flood Mitigation Project and/or future Ohio Environmental Protection Agency (EPA) mandates. Various purpose bonds were issued in 2009, and partially refunded in 2016, for the purpose of improving the City's wastewater treatment plant. Pursuant to Ohio EPA requirements, Sewer Bonds were issued in 2016 for the purpose of renovating, improving and increasing the capacity of the City's waste water treatment plant.

Relevant Financial Policies

In 2003, an ordinance was passed establishing EMS response service and transport fees. An amendment to the ordinance was passed in 2014, changing the allocation of fees. Each year, ninety-five percent of the first \$1.5 million in proceeds are deposited and used by the City's safety services fund. Five percent of the first \$1.5 million in proceeds are deposited into a capital equipment fund for the Fire Department. All proceeds in excess of \$1.5 million are equally divided between the safety services fund and the fire capital equipment fund.

In 2012, an ordinance was passed to establish a separation reserve for the purpose of accumulating resources for the payment of sick leave, vacation leave and compensatory time off upon an employee's retirement or separation from the City. This measure ensures the City has funds available to offset contractually obligated compensated absence liabilities.

In 2013, an ordinance was passed to establish a budget stabilization reserve for the purpose of accumulating resources to stabilize departmental budgets against cyclical changes in revenues and expenditures. This measure ensures the City can provide consistent uninterrupted municipal services in the event of economic disruption.

In 2014, an ordinance was passed adopting a long-term financial planning policy to promote the City's on-going financial sustainability. The policy provides guidance to help ensure long-term service and infrastructure needs are met without unplanned increases in rates or disruptive cuts to services, while maintaining reserves adequate to buffer the City against risks.

In 2017, an ordinance was passed to establish a 27th pay reserve fund for the purpose of accumulating resources for an additional pay date occurring in the fiscal year 2020 and every 11 calendar years thereafter.

Major Initiatives

With the use of local tax dollars, the City continues to revitalize neighborhoods by demolishing blighted properties. The City contracts with the Richland County Land Reutilization Corporation (RCLRC), also known as the "land bank", to manage its demolition program. The land bank aids in expediting many processes in order to return otherwise abandoned properties back to the tax base by "cleaning" the title of liens and pending legal matters and selling it to a viable party.

The City continues to make improvements to the Mansfield Lahm Airport. The City has been approved to receive Federal and State funds, totaling approximately \$4.9 million, to relocate Taxiway E and reconstruct Taxiway D. These improvements are projected to cost approximately \$5.2 million.

Pursuant to EPA mandates, the City continues to renovate, improve and increase the capacity of the City's wastewater treatment plant and sanitary sewer system, including rehabilitation of the Park Avenue Lift Station. This \$10 million project is being funded with the issuance of 2016 general obligation sewer bonds.

Cultural Opportunities

The Miss Ohio Pageant is held in Mansfield each June. The pageant is a source of community wide support and pride, from the Miss Ohio festival and parade to the crowning of Miss Ohio at the historic grand Renaissance Theater, a 1920's grand baroque theater.

The downtown Richland Carousel Park provides entertainment for children and adults. Other local entertainment options include theatrical productions at the Mansfield Playhouse, shows at the Mansfield Art Center, and classes at the Richland Academy of Arts and Sciences.

Kingwood Center is a 47 acre garden estate that is open to the public and hosts many events during the year.

The Ohio State Reformatory Historic Site receives visitors from all over the world. Every year tourists, movie buffs, thrill seekers and paranormal investigators walk through the halls of this majestic structure. The buildings and grounds have been used in various movies including "The Shawshank Redemption".

The Mansfield area has many recreational opportunities, as well, including 29 parks covering 291 acres. The parks vary in what they have to offer including baseball and softball fields, basketball courts, tennis and volleyball courts, fishing areas, picnic areas with public grills, and playgrounds. The City also maintains two swimming pools for the public to enjoy during the summer months. Clearfork Reservoir is located seven miles southwest of Mansfield near State Route 97. The lake together with 1,000 acres of surrounding land is available for picnicking, boating, fishing, camping, hiking, hunting and other forms of recreation. Those looking for exercise can try bicycling or in-line skating on the 18 mile B&O Bike Trail, which begins at North Lake Park in the City, running south through Lexington and Bellville and ending in Butler.

Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Mansfield, Ohio, for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2017. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR). The contents of this report must conform to program standards and must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Mansfield has received a Certificate of Achievement for the last thirty-three years (years ended 1985-2017). We believe our current report continues to conform to Certificate of Achievement program requirements, and we are submitting it to the Government Finance Officers Association of the United States and Canada (GFOA) to determine its eligibility for another certificate.

The CAFR is available by request or can be accessed through the internet on our web site at www.ci.mansfield.oh.us.

I would like to offer my sincere appreciation to Scott Arnett and all the staff members in the Finance Department. I am grateful for their dedicated efforts which helped produce this report.

Sincere thanks goes to the Local Government Services Section of the Auditor of State's Office for their assistance in the organization and final review of our 2018 Comprehensive Annual Financial Report.

Special thanks is extended to members of City council, elected officials, department heads and City employees whose continued support and cooperation is necessary for the City of Mansfield to conform to reporting requirements established for municipal governments.

Finally, I wish to thank the citizens of Mansfield for the opportunity to serve as Finance Director.

Sincerely,

A handwritten signature in black ink that reads "Linn Steward". The signature is written in a cursive style with a large, sweeping initial "L".

Linn Steward, CPA
Finance Director



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Mansfield
Ohio**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2017

Christopher P. Morill

Executive Director/CEO

City of Mansfield, Ohio

***Principal Officials
December 31, 2018***

Elected Officials

Mayor.....	Timothy L. Theaker
Director of Finance	Linn D. Steward
Director of Law.....	John R. Spon
Municipal Court Judge.....	Frank Ardis
Municipal Court Judge.....	Jerry E. Ault
Clerk of Court	Daniel F. Smith
President of Council.....	Phillip E. Scott
Council Members	
Ward 1.....	David Falquette
Ward 2.....	Jeffrey W. Rock
Ward 3.....	John VanHarlingen
Ward 4.....	Walden A. Jefferson
Ward 5.....	Jason T. Lawrence
Ward 6.....	Garnetta Pender (1)
At Large	Don M. Bryant
At Large	Clifford Mears, Jr.

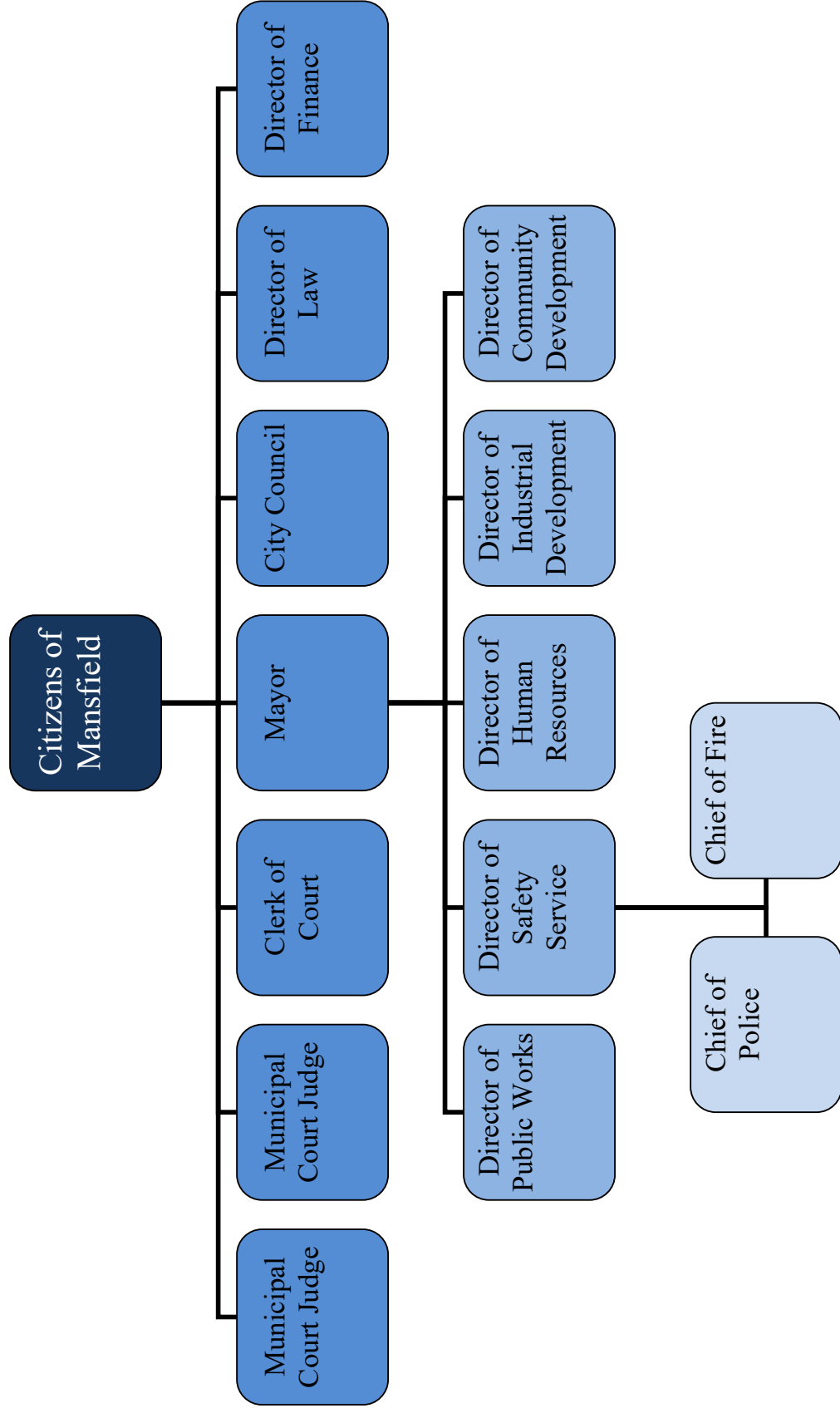
Appointed Officials

Director of Safety Service.....	Lori A. Cope
Director of Public Works	Dave L. Remy (2)
Director of Human Resources.....	Dave L. Remy (2)
Director of Industrial Development	Timothy R. Bowersock
Director of Community Development	Tracy M. Bond
Chief of Police	Kenneth A. Coontz, Jr. (3)
Chief of Fire.....	Steven J. Strickling

The present terms of the executive branch and the President of Council will expire December 31, 2019. The present terms of the legislative branch will expire December 31, 2019, or December 31, 2021. All members of Council serve a four year term. All appointed officials serve at the pleasure of the Mayor.

- (1) Garnetta Pender retired on December 31, 2018. She was replaced by Jean E. Taddie on January 10, 2019.
- (2) On December 31, 2018, Dave L. Remy was Director of Human Resources and acting Director of Public Works. He became full-time Director of Public Works on February 4, 2019. Former Chief of Police Kenneth A. Coontz, Jr. became the new Director of Human Resources on April 8, 2019.
- (3) On April 10, 2019, Assistant Chief Keith T. Porch was appointed Chief of Police.

City of Mansfield, Ohio Organizational Structure



(This Page Intentionally Left Blank)

FINANCIAL SECTION

(This Page Intentionally Left Blank)

JAMES G. ZUPKA, C.P.A., INC.

*Certified Public Accountants
5240 East 98th Street
Garfield Hts., Ohio 44125*

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Members of City Council
City of Mansfield
Mansfield, Ohio

The Honorable Keith Faber
Auditor of State
State of Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio, (the City) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield as of December 31, 2018, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparisons for the General Fund and the Community Development Fund, Safety Services Fund, and Grants Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the basic financial statements, during 2018, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2019, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



James G. Zupka, CPA, Inc.
Certified Public Accountants

June 15, 2019

(This Page Intentionally Left Blank)

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

The management's discussion and analysis of the City of Mansfield's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights:

Key Financial highlights for 2018 were as follows:

- During 2018, the City's net position decreased by \$4.1 million. This decrease is primarily due to the decrease of deferred outflows of pension/OPEB and the increase of deferred inflows of pension/OPEB, offset by the increase of the net pension asset and decrease of the net pension/OPEB liabilities due to changes in assumptions and decreases in the proportionate share of the City compared to the entire pension/OPEB plans.
- The City's net capital assets increased over \$3.9 million. Some of the capital assets purchased in 2018 include six service trucks, two police utility vehicles, a sewer truck with mounted camera system, and an ambulance. In addition, the frame rails and underbody of two fire trucks were completely refurbished. A new maintenance building was constructed, and the elevators in the municipal building were replaced. Improvements were made to Trimble Road, the Bowman Street Bridge, and the City's wastewater treatment plant.
- The balance of outstanding debt decreased from \$16.3 million in 2017 to \$15.2 million in 2018. This decrease is attributable to debt being paid down in 2018 with no new issuances.
- In 2018, the City set-aside \$91,154 in the budget stabilization reserve, bringing the reserve balance to \$4.9 million, which is 100 percent of the reserve's calculated target balance.
- The City established and fully funded the new 27th pay reserve fund. By setting aside \$711,280, the City has available funds for the additional pay expected in 2020.
- The Council authorized a \$360,000 partial redemption of the manuscript bond issued in 2017. The partial redemption changes the final bond maturity from June 1, 2027, to December 31, 2023, and provides the general fund with a savings of \$94,781 during the life of the bond.
- In 2018, on a cash basis, budgetary fund balances in the general fund decreased by \$1,274,100. This decrease was due to the partial redemption of \$360,000 of the manuscript bond and setting aside \$711,280 in the new 27th pay reverse fund.

Using This Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City of Mansfield as a financial whole or as an entire operating entity. The statements proceed to provide an increasingly detailed look at the City's specific financial condition.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

Reporting the City of Mansfield as a Whole

Statement of Net Position and Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City do financially during 2018?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. The basis of this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid. These two statements report the City's net position and the changes in that position. The changes in net position are important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

The *Statement of Net Position* and the *Statement of Activities* are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position
- Program Revenues and Expenses
- General Revenues
- Net Position Beginning of Year and Year's End

Reporting the City of Mansfield's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about the City's major funds based on the restrictions on the use of monies. The City has established many funds which account for the multitude of services, facilities and infrastructure provided to our stakeholders; however, these fund financial statements focus on the City's most significant funds. In the case of the City of Mansfield, the major funds are the general, community development, safety services, grants, water, sewer, and airport funds.

Governmental Funds

Most of the City's activities are reported in the governmental funds which focus on how money flows into and out of those funds and the available balances left at year end for spending in future periods. Governmental funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Government fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

Proprietary Funds

The City maintains two different types of proprietary funds, enterprise and internal service funds. The enterprise funds (water, sewer, and airport) operate using the same basis of accounting as business-type activities; therefore, these statements will essentially match the information provided in the statements for the City as a whole. The City's major enterprise funds are the water, sewer, and airport funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type.

The City as a Whole

The Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2018 compared to 2017.

Table 1
Net Position

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Assets						
Current and Other Assets	\$39,941,831	\$40,360,707	\$21,100,783	\$23,312,938	\$61,042,614	\$63,673,645
Capital Assets, Net	83,643,359	80,115,573	58,910,588	58,554,237	142,553,947	138,669,810
Net Pension Asset	23,230	0	11,966	0	35,196	0
<i>Total Assets</i>	<u>123,608,420</u>	<u>120,476,280</u>	<u>80,023,337</u>	<u>81,867,175</u>	<u>203,631,757</u>	<u>202,343,455</u>
Deferred Outflows of Resources						
Deferred Charges on Refunding	243,124	265,227	99,906	108,989	343,030	374,216
Pension	7,189,647	11,897,278	1,761,922	2,812,111	8,547,296	14,631,677
OPEB	3,354,236	147,625	477,235	39,817	3,602,146	187,442
<i>Total Deferred Outflows of Resources</i>	<u>10,787,007</u>	<u>12,310,130</u>	<u>2,339,063</u>	<u>2,960,917</u>	<u>12,492,472</u>	<u>15,193,335</u>
Liabilities						
Current and Other Liabilities	3,491,660	3,211,013	1,970,547	1,605,512	5,462,207	4,816,525
Long-Term Liabilities:						
Due Within One Year	3,157,169	3,048,215	681,835	668,964	3,839,004	3,717,179
Due in More Than One Year:						
Net Pension Liability	41,037,378	48,149,437	5,057,856	6,532,224	46,095,234	54,681,661
Net OPEB Liability	35,295,849	31,110,492	3,335,856	2,763,756	38,631,705	33,874,248
Other Amounts	6,798,618	7,179,149	10,694,599	11,416,209	17,493,217	18,595,358
<i>Total Liabilities</i>	<u>89,780,674</u>	<u>92,698,306</u>	<u>21,740,693</u>	<u>22,986,665</u>	<u>111,521,367</u>	<u>115,684,971</u>
Deferred Inflows of Resources						
Property Taxes	1,676,400	1,472,779	0	0	1,676,400	1,472,779
Pension	4,684,422	497,804	1,193,521	39,027	5,473,670	459,119
OPEB	1,591,859	0	248,500	0	1,611,034	0
<i>Total Deferred Inflows of Resources</i>	<u>\$7,952,681</u>	<u>\$1,970,583</u>	<u>\$1,442,021</u>	<u>\$39,027</u>	<u>\$8,761,104</u>	<u>\$1,931,898</u>

(continued)

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

Table 1
Net Position (continued)

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Net Position						
Net Investment in Capital Assets	\$81,003,247	\$76,784,252	\$50,745,442	\$50,518,324	\$131,748,689	\$127,302,576
Restricted:						
Capital Projects	2,254,276	3,179,752	0	0	2,254,276	3,179,752
Debt Service	2,595	414	0	0	2,595	414
Other Purposes	10,339,489	12,194,914	2,837,104	3,940,033	13,176,593	16,134,947
Unrestricted (Deficit)	(56,937,535)	(54,041,811)	5,597,140	7,344,043	(51,340,395)	(46,697,768)
<i>Total Net Position</i>	<u>\$36,662,072</u>	<u>\$38,117,521</u>	<u>\$59,179,686</u>	<u>\$61,802,400</u>	<u>\$95,841,758</u>	<u>\$99,919,921</u>

The net pension liability (NPL) is one of the largest single liabilities reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, “Accounting and Financial Reporting for Pensions – an Amendment of GASB Statement 27.” For 2018, the City adopted GASB Statement 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,” which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed that follow, many end users of this financial statement will gain a clearer understanding of the City’s actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan’s net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio’s statewide pension/OPEB plans and state law governing those systems require additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension asset, net pension liability, and net OPEB liability to equal the City’s proportionate share of each plan’s collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees’ past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability (asset) and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$133,606,727 to \$99,919,921.

Over time, net position can serve as a useful indicator of a government's financial position. The City's net position decreased due to the decrease of deferred outflows of pension/OPEB and the increase of deferred inflows of pension/OPEB, offset by the increase of the net pension asset and decrease of the net pension/OPEB liabilities due to changes in assumptions and decreases in the proportionate share of the City compared to the entire pension/OPEB plans.

Table 2 shows the changes in net position for the year ended December 31, 2018.

Table 2
Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues						
<i>Program Revenues:</i>						
Charges for Services and Operating Assessments	\$9,351,986	\$9,176,579	\$18,637,269	\$16,443,308	\$27,989,255	\$25,619,887
Operating Grants, Contributions and Interest	7,003,155	10,637,958	0	616	7,003,155	10,638,574
Capital Grants and Contributions	361,675	747,650	0	0	361,675	747,650
Total Program Revenues	\$16,716,816	\$20,562,187	\$18,637,269	\$16,443,924	\$35,354,085	\$37,006,111

(continued)

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

Table 2
Changes in Net Position (continued)

	Governmental Activities		Business-Type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues						
<i>General Revenues:</i>						
Property Taxes	\$1,751,936	\$1,688,865	\$0	\$0	\$1,751,936	\$1,688,865
Income Taxes	30,670,279	31,303,705	0	0	30,670,279	31,303,705
Grants and Entitlements	2,271,307	1,838,113	0	0	2,271,307	1,838,113
Gain on Sale of Capital Assets	314,719	20,648	0	0	314,719	20,648
Interest	681,205	446,697	78,929	93,209	760,134	539,906
Other	263,716	397,531	408	17,302	264,124	414,833
<i>Total General Revenues</i>	<u>35,953,162</u>	<u>35,695,559</u>	<u>79,337</u>	<u>110,511</u>	<u>36,032,499</u>	<u>35,806,070</u>
<i>Total Revenues</i>	<u>52,669,978</u>	<u>56,257,746</u>	<u>18,716,606</u>	<u>16,554,435</u>	<u>71,386,584</u>	<u>72,812,181</u>
<i>Program Expenses:</i>						
General Government	17,014,153	18,450,791	0	0	17,014,153	18,450,791
Security of Persons and Property	30,617,258	27,335,982	0	0	30,617,258	27,335,982
Transportation	2,604,723	393,285	0	0	2,604,723	393,285
Community Environment	2,097,727	2,253,958	0	0	2,097,727	2,253,958
Public Health Services	2,000	700	0	0	2,000	700
Leisure Time Activities	900,838	943,737	0	0	900,838	943,737
Interest and Fiscal Charges	167,208	208,912	0	0	167,208	208,912
Water	0	0	9,688,644	8,852,957	9,688,644	8,852,957
Sewer	0	0	11,228,666	10,896,465	11,228,666	10,896,465
Airport	0	0	1,143,530	1,185,424	1,143,530	1,185,424
<i>Total Program Expenses</i>	<u>53,403,907</u>	<u>49,587,365</u>	<u>22,060,840</u>	<u>20,934,846</u>	<u>75,464,747</u>	<u>70,522,211</u>
<i>Increase (Decrease) in Net Position</i>						
<i>Before Transfers</i>	(733,929)	6,670,381	(3,344,234)	(4,380,411)	(4,078,163)	2,289,970
Transfers	(721,520)	(867,157)	721,520	867,157	0	0
Change in Net Position	<u>(1,455,449)</u>	<u>5,803,224</u>	<u>(2,622,714)</u>	<u>(3,513,254)</u>	<u>(4,078,163)</u>	<u>2,289,970</u>
Net Position Beginning of Year - Restated	<u>38,117,521</u>	<u>N/A</u>	<u>61,802,400</u>	<u>N/A</u>	<u>99,919,921</u>	<u>N/A</u>
Net Position End of Year	<u>\$36,662,072</u>	<u>\$38,117,521</u>	<u>\$59,179,686</u>	<u>\$61,802,400</u>	<u>\$95,841,758</u>	<u>\$99,919,921</u>

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$187,442 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$3,021,666. Consequently, in order to compare 2018 total program expenses to 2017, the preceding adjustments are needed:

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

	Governmental Activities	Business-Type Activities	Total
Total 2018 program expenses under GASB 75	\$53,403,907	\$22,060,840	\$75,464,747
OPEB expense under GASB 75	(2,636,058)	(385,608)	(3,021,666)
2018 contractually required contribution	65,453	2,426	67,879
Adjusted 2018 program expenses	50,833,302	21,677,658	72,510,960
Total 2017 program expenses under GASB 45	49,587,365	20,934,846	70,522,211
Increase in program expenses not related to OPEB	<u>\$1,245,937</u>	<u>\$742,812</u>	<u>\$1,988,749</u>

The overall financial strength of the City has been reduced from 2017 to 2018 as a result of the increase in program expenses. This was due to increased pension/OPEB expense from the prior year.

The most significant increases in governmental expenses occurred in the areas of security of persons and property and transportation, resulting mostly from the net pension/OPEB liabilities. Water and sewer expenses also increased due to employee costs.

Governmental Activities

Governmental activities net position decreased in 2018. This decrease is a result of an increase in program expenses and a decrease in operating grants, contributions and interest.

Security of persons and property, which primarily supports the operations of the police and fire departments, is the largest component of the total expenses of the City.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State and Federal grants and entitlements. As can be seen in Table 3, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

Table 3
Governmental Activities

Programs	Total Cost of Services 2018	Net Cost of Services 2018	Total Cost of Services 2017	Net Cost of Services 2017
General Government	\$17,014,153	(\$7,207,947)	\$18,450,791	(\$5,057,181)
Security of Persons and Property	30,617,258	(26,559,027)	27,335,982	(23,755,519)
Transportation	2,604,723	(206,629)	393,285	2,828,031
Community Environment	2,097,727	(1,699,888)	2,253,958	(1,977,746)
Public Health Services	2,000	(2,000)	700	(353)
Leisure Time Activities	900,838	(844,392)	943,737	(853,498)
Interest and Fiscal Charges	167,208	(167,208)	208,912	(208,912)
Total	<u>\$53,403,907</u>	<u>(\$36,687,091)</u>	<u>\$49,587,365</u>	<u>(\$29,025,178)</u>

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

The dependence upon general revenues for governmental activities is apparent, with approximately 69 percent of expenses supported through taxes and other general revenues.

The City's Funds

The City of Mansfield uses fund accounting as mandated by governmental legal requirements. The importance of accounting and reporting using this method is to demonstrate compliance with these finance related requirements.

Governmental Funds

Information about the City's governmental funds begins with the balance sheet on page 18. These funds are accounted for by using the modified accrual basis of accounting.

The most significant funds are the general fund and the community development, safety services and grants special revenue funds.

The City's governmental funds reported a combined fund balance of about \$26.9 million, which is a decrease from last year's total of \$27.6 million.

Because the general fund continues to have revenues outpacing expenditures, the fund saw an increase in fund balance during 2018.

The community development fund saw a small decrease in fund balance as expenditures exceeded revenues due to the increase in expenditures from 2017 due to write-offs of loans receivable during 2018.

The safety services fund saw a decrease in fund balance largely due to an increase in security of persons and property expenses.

The grants fund saw a slight decrease in fund balance due to expenditures outpacing revenues and transfers. Both intergovernmental revenues and expenditures for general government decreased significantly from 2017. This is due to the large decrease in the number of capital improvement projects funded by 2018 grants.

Business-Type Funds

The City has three business-type activities, the water, sewer, and airport operations funds. In 2018, the net position for the water fund decreased as a result of operating expenses increasing and operating revenues decreasing from 2017. The decreases in charges for services was due to lower average daily consumption from the prior year. The net position for the sewer fund increased due to increases in charges for services revenue. The airport fund saw a decrease in net position due to expenses outpacing revenues.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio and local laws and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The City constantly monitors the estimated revenues and appropriations and performs detailed reviews of each estimated revenue and appropriation account. During the course of 2018, the City amended the overall budget many different times as a result of these reviews and discussions with the various departments. In 2018, the general fund's final revenue estimate closely matched the original budget estimate. The general fund's actual revenues exceeded

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

final budgeted revenues due to higher than estimated revenues of every type. The final budgeted expenditures were slightly lower than original estimates. Actual expenditures came in lower than the final budgeted amounts because of lower actual expenditures in all departments due to conservative spending by the City.

Capital Assets and Debt Administration

Capital Assets

The most significant additions in capital assets are in the areas of land improvements, machinery and equipment, infrastructure in both governmental and business-type activities, due to grant-funded airport and road projects, the on-going commitment of several improvement projects, and the purchase of miscellaneous equipment. Overall, capital assets increased as additions outpaced annual depreciation and deletions. For more information on capital assets, see Note 10 in the basic financial statements.

Debt

In 2018, the City continued to make annual principal payments on all debt issuances; therefore, decreasing the overall balance of debt. For more information on the City's debt, see Notes 11 and 12 in the basic financial statements.

Current Financial Related Activities

With the development and adoption of several financial policies, the City remains committed to providing financial sustainability beyond a single budget cycle. The City used these policies to effectively and efficiently balance the 2019 budget with the projected resources available. Management closely monitors revenues and expenditures throughout the year and makes adjustments if needed. The continued goal of the City is to provide high quality services while maintaining healthy fund balances.

During 2018, an additional \$91,154 was set aside in the City's budget stabilization fund. In 2013, the City adopted a policy to maintain a budget stabilization reserve with a target balance of twenty percent of the prior year's actual general fund expenditures. On December 31, 2018, the reserve balance was \$4,931,803, which is 100 percent of the calculated target balance. The purpose of this reserve is to ensure the City can provide consistent, uninterrupted municipal services in the event of economic disruption.

During 2018, the City set aside \$603,950 in the separation fund. In 2018, the City calculated a target balance of \$2,527,557 based on an employee's age, years of service and compensated absence liability. After receiving an additional \$18,074 in rebates, and paying \$730,418 in separation payouts during the year, a balance of \$1,815,212 remained available to fund future separation liabilities. The City's goal is to fund the target balance at the beginning of each budget year.

During 2018, the City set aside \$711,280 in the new 27th pay reserve fund to ensure the City can fund, without interruption, the one additional pay, which occurs every 11 calendar years. The amount set aside in 2018 meets the calculated target balance needed to fund the 27 pays occurring in 2020.

The City continues to benefit from revenue generated by an additional one-quarter percent income tax approved, and renewed, by the citizens. This tax, commonly known as the PRIDE tax, provides funding for parks and recreation, illumination (street lighting), demolitions and emergency services.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2018
Unaudited

The City's finances during 2018 reflected a positive outcome. Municipal income tax receipts exceeded estimates by \$759,850 and \$471,438 in the general and safety services funds, respectively.

Pursuant to Ohio Environmental Protection Agency (EPA) mandates, the City continues renovations and improvements to the wastewater treatment plant and sanitary sewer system. This \$10,000,000 project is being funded with general obligation sewer bonds. The first phase of this project was completed during 2018.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends or invests. If you have any questions about this report or need financial information contact the Director of Finance, Linn Steward, CPA, City of Mansfield, 30 North Diamond Street, Mansfield, Ohio 44902, telephone (419) 755-9781 or the website at ci.mansfield.oh.us.

City of Mansfield, Ohio
Statement of Net Position
December 31, 2018

	Governmental Activities	Business-Type Activities *	Total *
Assets			
Equity in Pooled Cash and Cash Equivalents	\$27,849,581	\$17,460,957	\$45,310,538
Internal Balance	(115,494)	115,494	0
Accounts Receivable	361,250	2,575,464	2,936,714
Accrued Interest Receivable	131,423	1,344	132,767
Intergovernmental Receivable	3,125,280	731,800	3,857,080
Materials and Supplies Inventory	878,085	215,724	1,093,809
Income Taxes Receivable	4,274,643	0	4,274,643
Property Tax Receivable	2,241,477	0	2,241,477
Special Assessments Receivable	275,031	0	275,031
Loans Receivable	920,555	0	920,555
Nondepreciable Capital Assets	3,996,569	2,111,135	6,107,704
Depreciable Capital Assets, Net	79,646,790	56,799,453	136,446,243
Net Pension Asset	23,230	11,966	35,196
<i>Total Assets</i>	<u>123,608,420</u>	<u>80,023,337</u>	<u>203,631,757</u>
Deferred Outflows of Resources			
Deferred Charges on Refunding	243,124	99,906	343,030
Pension	7,189,647	1,761,922	8,547,296
OPEB	3,354,236	477,235	3,602,146
<i>Total Deferred Outflows of Resources</i>	<u>10,787,007</u>	<u>2,339,063</u>	<u>12,492,472</u>
Liabilities			
Accounts Payable	830,888	1,149,880	1,980,768
Contracts Payable	629,329	472,987	1,102,316
Accrued Wages	976,752	235,454	1,212,206
Intergovernmental Payable	395,627	86,569	482,196
Matured Compensated Absences Payable	35,694	0	35,694
Accrued Interest Payable	18,222	25,657	43,879
Claims Payable	605,148	0	605,148
Long-Term Liabilities:			
Due Within One Year	3,157,169	681,835	3,839,004
Due in More Than One Year:			
Net Pension Liability (See Note 15)	41,037,378	5,057,856	46,095,234
Net OPEB Liability (See Note 16)	35,295,849	3,335,856	38,631,705
Other Amounts	6,798,618	10,694,599	17,493,217
<i>Total Liabilities</i>	<u>89,780,674</u>	<u>21,740,693</u>	<u>111,521,367</u>
Deferred Inflows of Resources			
Property Taxes	1,676,400	0	1,676,400
Pension	4,684,422	1,193,521	5,473,670
OPEB	1,591,859	248,500	1,611,034
<i>Total Deferred Inflows of Resources</i>	<u>7,952,681</u>	<u>1,442,021</u>	<u>8,761,104</u>
Net Position			
Net Investment in Capital Assets	81,003,247	50,745,442	131,748,689
Restricted for:			
Capital Projects	2,254,276	0	2,254,276
Debt Service	2,595	0	2,595
Community Development	3,471,075	0	3,471,075
Transportation	2,049,519	0	2,049,519
Grants	1,011,720	0	1,011,720
Court Services	981,043	0	981,043
Public Safety	2,031,986	0	2,031,986
Replacement and Improvement	0	2,837,104	2,837,104
Other Purposes	794,146	0	794,146
Unrestricted (Deficit)	(56,937,535)	5,597,140	(51,340,395)
<i>Total Net Position</i>	<u>\$36,662,072</u>	<u>\$59,179,686</u>	<u>\$95,841,758</u>

* After deferred outflows of resources and deferred inflows of resources related to the change in internal proportionate share of pension and OPEB related items have been eliminated.

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Activities
For the Year Ended December 31, 2018

	Program Revenues			
	Expenses	Charges for Services and Operating Assessments	Operating Grants, Contributions and Interest	Capital Grants and Contributions
Governmental Activities				
General Government	\$17,014,153	\$7,102,043	\$2,364,188	\$339,975
Security of Persons and Property	30,617,258	1,995,764	2,062,467	0
Transportation	2,604,723	2,025	2,374,369	21,700
Community Environment	2,097,727	240,054	157,785	0
Public Health Services	2,000	0	0	0
Leisure Time Activities	900,838	12,100	44,346	0
Interest and Fiscal Charges	167,208	0	0	0
<i>Total Governmental Activities</i>	<u>53,403,907</u>	<u>9,351,986</u>	<u>7,003,155</u>	<u>361,675</u>
Business-Type Activities				
Water	9,688,644	6,292,607	0	0
Sewer	11,228,666	12,098,681	0	0
Airport	1,143,530	245,981	0	0
<i>Total Business-Type Activities</i>	<u>22,060,840</u>	<u>18,637,269</u>	<u>0</u>	<u>0</u>
<i>Totals</i>	<u>\$75,464,747</u>	<u>\$27,989,255</u>	<u>\$7,003,155</u>	<u>\$361,675</u>

General Revenues

Property Taxes Levied for:
General Purposes
Safety Services
Income Taxes Levied for:
General Purposes
Safety Services
Street Resurfacing
Parks and Recreation
Street Lighting
Demolition
Grants and Entitlements not Restricted
to Specific Programs
Gain on Sale of Capital Assets
Interest
Other

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

*Net Position Beginning of Year -
Restated (See Note 3)*

Net Position End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue
and Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$7,207,947)	\$0	(\$7,207,947)
(26,559,027)	0	(26,559,027)
(206,629)	0	(206,629)
(1,699,888)	0	(1,699,888)
(2,000)	0	(2,000)
(844,392)	0	(844,392)
(167,208)	0	(167,208)
(36,687,091)	0	(36,687,091)
0	(3,396,037)	(3,396,037)
0	870,015	870,015
0	(897,549)	(897,549)
0	(3,423,571)	(3,423,571)
(36,687,091)	(3,423,571)	(40,110,662)
1,458,166	0	1,458,166
293,770	0	293,770
15,338,129	0	15,338,129
9,583,275	0	9,583,275
3,834,732	0	3,834,732
842,027	0	842,027
307,006	0	307,006
765,110	0	765,110
2,271,307	0	2,271,307
314,719	0	314,719
681,205	78,929	760,134
263,716	408	264,124
35,953,162	79,337	36,032,499
(721,520)	721,520	0
35,231,642	800,857	36,032,499
(1,455,449)	(2,622,714)	(4,078,163)
38,117,521	61,802,400	99,919,921
\$36,662,072	\$59,179,686	\$95,841,758

City of Mansfield, Ohio

Balance Sheet

Governmental Funds

December 31, 2018

	General	Community Development	Safety Services	Grants	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$13,321,782	\$630,348	\$1,924,280	\$425,780	\$9,360,390	\$25,662,580
Income Taxes Receivable	2,137,321	0	1,335,826	0	801,496	4,274,643
Property Taxes Receivable	1,870,014	0	371,463	0	0	2,241,477
Accounts Receivable	286,624	5,746	1,071	0	67,809	361,250
Interfund Receivable	48,000	0	0	0	0	48,000
Intergovernmental Receivable	1,162,704	112,862	58,425	609,832	1,181,457	3,125,280
Accrued Interest Receivable	123,264	6,970	0	0	1,189	131,423
Loans Receivable	0	726,012	0	0	194,543	920,555
Special Assessments Receivable	270,377	0	0	0	4,654	275,031
Materials and Supplies Inventory	59,463	1,114	71,512	20,817	712,082	864,988
Restricted Assets:						
Equity in Pooled Cash and Cash Equivalents	248,713	0	0	0	0	248,713
Total Assets	\$19,528,262	\$1,483,052	\$3,762,577	\$1,056,429	\$12,323,620	\$38,153,940
Liabilities						
Accounts Payable	\$112,012	\$77,391	\$116,494	\$30,163	\$427,456	\$763,516
Contracts Payable	0	0	0	0	629,329	629,329
Accrued Wages	157,801	8,678	660,865	21,317	78,321	926,982
Intergovernmental Payable	73,171	9,950	242,954	6,951	43,604	376,630
Matured Compensated Absences Payable	2,212	0	33,482	0	0	35,694
Accrued Interest Payable	1,344	0	0	0	0	1,344
Interfund Payable	430,000	0	48,000	0	0	478,000
Total Liabilities	776,540	96,019	1,101,795	58,431	1,178,710	3,211,495
Deferred Inflows of Resources						
Property Taxes	1,401,000	0	275,400	0	0	1,676,400
Unavailable Revenue	3,404,791	74,500	1,043,592	424,278	1,406,974	6,354,135
Total Deferred Inflows of Resources	4,805,791	74,500	1,318,992	424,278	1,406,974	8,030,535
Fund Balances						
Nonspendable	308,176	1,114	71,512	20,817	712,082	1,113,701
Restricted	0	1,311,419	1,270,278	552,903	6,383,371	9,517,971
Committed	2,537,786	0	0	0	2,642,483	5,180,269
Assigned	492,452	0	0	0	0	492,452
Unassigned	10,607,517	0	0	0	0	10,607,517
Total Fund Balances	13,945,931	1,312,533	1,341,790	573,720	9,737,936	26,911,910
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$19,528,262	\$1,483,052	\$3,762,577	\$1,056,429	\$12,323,620	\$38,153,940

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Reconciliation of Total Governmental Fund Balances to
 Net Position of Governmental Activities
 December 31, 2018*

Total Governmental Fund Balances		\$26,911,910
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		83,643,359
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds:		
Delinquent Property Taxes	565,077	
Income Taxes	2,860,647	
Charges for Services	3,660	
Licenses, Permits and Fees	157,099	
Fines and Forfeitures	30,383	
Intergovernmental	2,456,492	
Special Assessments	275,031	
Other	5,746	
Total	6,354,135	6,354,135
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(2,734,507)	
Capital Leases	(134,344)	
Police and Fire Pension Liability	(922,252)	
Compensated Absences	(6,164,684)	
Total	(9,955,787)	(9,955,787)
Deferred charges on refunding related to the issuance of long-term refunding debt will be amortized over the life of the debt on the statement of net position.		243,124
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(16,878)
Internal service funds are used by management to charge the cost of garage operations, information technology, utility collections, health insurance, property/liability insurance, and workers' compensation to the individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position:		
Net Position	(617,392)	
Capital Assets	(342,700)	
Internal Balances	314,506	
Net Pension Asset	(3,168)	
Deferred Outflows - Pension	(379,830)	
Deferred Outflows - OPEB	(65,623)	
Net Pension Liability	1,338,843	
Net OPEB Liability	883,020	
Deferred Inflows - Pension	325,881	
Deferred Inflows - OPEB	71,067	
Total	1,524,604	1,524,604
The net pension/OPEB assets/liabilities are not due and payable in the current period; therefore, the asset/liabilities and related deferred inflows/outflows are not reported in the funds:		
Net Pension Asset	23,230	
Deferred Outflows - Pension	7,189,647	
Deferred Outflows - OPEB	3,354,236	
Net Pension Liability	(41,037,378)	
Net OPEB Liability	(35,295,849)	
Deferred Inflows - Pension	(4,684,422)	
Deferred Inflows - OPEB	(1,591,859)	
Total	(72,042,395)	(72,042,395)
<i>Net Position of Governmental Activities</i>		\$36,662,072

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2018

	General	Community Development	Safety Services	Grants	Other Governmental Funds	Total Governmental Funds
Revenues						
Property Taxes	\$1,445,790	\$0	\$291,235	\$0	\$0	\$1,737,025
Municipal Income Tax	15,409,720	0	9,628,020	0	5,775,722	30,813,462
Charges for Services	3,442,919	0	1,482,799	3,480	487,263	5,416,461
Licenses, Permits and Fees	1,400,676	0	93,230	0	37,235	1,531,141
Fines and Forfeitures	1,152,447	0	31,450	0	1,215,167	2,399,064
Intergovernmental	2,151,658	764,191	123,409	4,024,735	3,326,477	10,390,470
Contributions and Donations	0	0	0	0	500	500
Special Assessments	19,135	0	0	0	4,214	23,349
Interest	649,827	27,044	0	0	4,334	681,205
Other	96,760	11,773	63,229	22,524	69,430	263,716
<i>Total Revenues</i>	<u>25,768,932</u>	<u>803,008</u>	<u>11,713,372</u>	<u>4,050,739</u>	<u>10,920,342</u>	<u>53,256,393</u>
Expenditures						
Current:						
General Government	11,596,255	0	0	2,663,032	2,023,912	16,283,199
Security of Persons and Property	11,910	0	24,307,447	1,619,302	551,939	26,490,598
Public Health and Welfare	2,000	0	0	0	0	2,000
Transportation	0	0	0	0	2,593,708	2,593,708
Community Environment	540,652	941,034	0	31,627	521,037	2,034,350
Leisure Time Activities	700	0	0	51,735	758,785	811,220
Capital Outlay	0	0	0	0	5,339,207	5,339,207
Debt Service:						
Principal Retirement	0	0	38,069	0	384,945	423,014
Interest and Fiscal Charges	26,957	0	40,413	0	90,957	158,327
<i>Total Expenditures</i>	<u>12,178,474</u>	<u>941,034</u>	<u>24,385,929</u>	<u>4,365,696</u>	<u>12,264,490</u>	<u>54,135,623</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>13,590,458</u>	<u>(138,026)</u>	<u>(12,672,557)</u>	<u>(314,957)</u>	<u>(1,344,148)</u>	<u>(879,230)</u>
Other Financing Sources (Uses)						
Sale of Capital Assets	0	0	13,352	0	554,225	567,577
Transfers In	470,742	0	12,095,056	181,178	1,256,845	14,003,821
Transfers Out	(13,410,796)	0	(788,663)	0	(137,850)	(14,337,309)
<i>Total Other Financing Sources (Uses)</i>	<u>(12,940,054)</u>	<u>0</u>	<u>11,319,745</u>	<u>181,178</u>	<u>1,673,220</u>	<u>234,089</u>
<i>Net Change in Fund Balances</i>	650,404	(138,026)	(1,352,812)	(133,779)	329,072	(645,141)
<i>Fund Balances Beginning of Year</i>	<u>13,295,527</u>	<u>1,450,559</u>	<u>2,694,602</u>	<u>707,499</u>	<u>9,408,864</u>	<u>27,557,051</u>
<i>Fund Balances End of Year</i>	<u>\$13,945,931</u>	<u>\$1,312,533</u>	<u>\$1,341,790</u>	<u>\$573,720</u>	<u>\$9,737,936</u>	<u>\$26,911,910</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2018*

Net Change in Fund Balances - Total Governmental Funds	(\$645,141)
 <i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:	
Capital Outlays	8,152,151
Current Year Depreciation	(4,009,944)
Total	4,142,207
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.	
	(614,421)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:	
Delinquent Property Taxes	14,911
Income Taxes	(143,183)
Charges for Services	3,660
Licenses, Permits and Fees	16,781
Fines and Forfeitures	(10,844)
Intergovernmental	(754,833)
Special Assessments	(27,626)
Total	(901,134)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces the long-term liabilities in the statement of net position.	
	423,014
In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, an interest expenditure is reported when due:	
Accrued Interest on Bonds	2,179
Amortization of Bond Premium	11,043
Amortization of Deferred Charges on Refunding	(22,103)
Total	(8,881)
Some expenses, such as compensated absences, reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
	(162,480)
The internal service funds used by management are not reported in the statement of activities. Governmental fund expenditures and related internal service fund revenue are eliminated. The net revenue (expense) of the internal service funds is allocated among the governmental expenses:	
Change in Net Position	130,818
Capital Assets - Depreciation	176,592
Change in Internal Balance	100,358
Contractually Required Contributions - Pension	(166,291)
Contractually Required Contributions - OPEB	(642)
Pension Expense	328,193
OPEB Expense	71,924
Total	640,952
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:	
Pension	3,816,056
OPEB	65,453
Total	3,881,509
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liabilities are reported as pension/OPEB expense in the statement of activities:	
Pension	(5,575,016)
OPEB	(2,636,058)
Total	(8,211,074)
<i>Change in Net Position of Governmental Activities</i>	<i>(\$1,455,449)</i>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$1,406,000	\$1,406,000	\$1,445,790	\$39,790
Municipal Income Tax	14,579,520	14,579,520	15,339,370	759,850
Charges for Services	3,438,941	3,438,941	3,442,736	3,795
Licenses, Permits and Fees	1,007,650	1,007,650	1,400,966	393,316
Fines and Forfeitures	1,042,000	1,042,000	1,157,735	115,735
Intergovernmental	1,814,151	1,814,151	2,152,265	338,114
Special Assessments	15,000	15,000	19,135	4,135
Interest	345,500	345,500	642,234	296,734
Other	37,000	37,150	76,899	39,749
<i>Total Revenues</i>	23,685,762	23,685,912	25,677,130	1,991,218
Expenditures				
Current:				
General Government	12,815,957	12,298,812	11,538,277	760,535
Security of Persons and Property	11,297	12,420	11,910	510
Public Health and Welfare	12,880	12,880	2,000	10,880
Community Environment	604,448	605,077	585,124	19,953
Leisure Time Activities	5,000	5,150	700	4,450
Debt Service:				
Principal Retirement	75,000	435,000	435,000	0
Interest and Fiscal Charges	31,781	31,781	31,781	0
<i>Total Expenditures</i>	13,556,363	13,401,120	12,604,792	796,328
<i>Excess of Revenues Over Expenditures</i>	10,129,399	10,284,792	13,072,338	2,787,546
Other Financing Uses				
Transfers Out	(15,527,465)	(15,632,065)	(14,346,438)	1,285,627
<i>Net Change in Fund Balance</i>	(5,398,066)	(5,347,273)	(1,274,100)	4,073,173
<i>Fund Balance Beginning of Year</i>	6,067,586	6,067,586	6,067,586	0
Prior Year Encumbrances Appropriated	950,975	950,975	950,975	0
<i>Fund Balance End of Year</i>	\$1,620,495	\$1,671,288	\$5,744,461	\$4,073,173

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Fund
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$2,010,362	\$2,010,362	\$885,079	(\$1,125,283)
Interest	30,200	30,200	27,691	(2,509)
Other	139,000	139,000	124,824	(14,176)
<i>Total Revenues</i>	2,179,562	2,179,562	1,037,594	(1,141,968)
Expenditures				
Current:				
Community Environment	1,956,547	1,944,667	1,311,344	633,323
<i>Net Change in Fund Balance</i>	223,015	234,895	(273,750)	(508,645)
<i>Fund Balance Beginning of Year</i>	224,053	224,053	224,053	0
Prior Year Encumbrances Appropriated	317,393	317,393	317,393	0
<i>Fund Balance End of Year</i>	<u>\$764,461</u>	<u>\$776,341</u>	<u>\$267,696</u>	<u>(\$508,645)</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Safety Services Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$275,400	\$275,400	\$291,235	\$15,835
Municipal Income Tax	9,112,200	9,112,200	9,583,638	471,438
Charges for Services	1,482,988	1,482,988	1,478,359	(4,629)
Licenses, Permits and Fees	86,075	86,075	93,230	7,155
Fines and Forfeitures	22,000	22,000	31,179	9,179
Intergovernmental	39,500	39,500	126,391	86,891
Other	135,219	257,393	63,229	(194,164)
<i>Total Revenues</i>	11,153,382	11,275,556	11,667,261	391,705
Expenditures				
Current:				
Security of Persons and Property	25,927,035	25,946,790	25,009,861	936,929
<i>Excess of Revenues Under Expenditures</i>	(14,773,653)	(14,671,234)	(13,342,600)	1,328,634
Other Financing Sources (Uses)				
Sale of Capital Assets	13,352	13,352	13,352	0
Transfers In	12,359,537	12,359,537	12,095,056	(264,481)
Transfers Out	(788,663)	(788,663)	(788,663)	0
<i>Total Other Financing Sources (Uses)</i>	11,584,226	11,584,226	11,319,745	(264,481)
<i>Net Change in Fund Balance</i>	(3,189,427)	(3,087,008)	(2,022,855)	1,064,153
<i>Fund Balance Beginning of Year</i>	3,011,598	3,011,598	3,011,598	0
Prior Year Encumbrances Appropriated	339,409	339,409	339,409	0
<i>Fund Balance End of Year</i>	\$161,580	\$263,999	\$1,328,152	\$1,064,153

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Grants Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	\$70,000	\$70,000	\$46,130	(\$23,870)
Intergovernmental	7,796,814	13,336,767	3,906,374	(9,430,393)
Other	2,008	33,460	22,524	(10,936)
<i>Total Revenues</i>	<u>7,868,822</u>	<u>13,440,227</u>	<u>3,975,028</u>	<u>(9,465,199)</u>
Expenditures				
Current:				
General Government	7,229,043	11,965,622	7,445,397	4,520,225
Security of Persons and Property	1,518,501	2,071,567	1,663,923	407,644
Community Environment	27,490	31,690	31,330	360
Leisure Time Activities	42,134	59,134	57,238	1,896
<i>Total Expenditures</i>	<u>8,817,168</u>	<u>14,128,013</u>	<u>9,197,888</u>	<u>4,930,125</u>
<i>Excess of Revenues Under Expenditures</i>	(948,346)	(687,786)	(5,222,860)	(4,535,074)
Other Financing Sources				
Transfers In	181,178	181,178	181,178	0
<i>Net Change in Fund Balance</i>	(767,168)	(506,608)	(5,041,682)	(4,535,074)
<i>Fund Balance Beginning of Year</i>	62,858	62,858	62,858	0
Prior Year Encumbrances Appropriated	709,001	709,001	709,001	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$4,691</u>	<u>\$265,251</u>	<u>(\$4,269,823)</u>	<u>(\$4,535,074)</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2018

	Business-Type Activities				Governmental Activities - Internal Service Funds
	Water	Sewer	Airport	Total	
Assets					
<i>Current Assets</i>					
Equity in Pooled Cash and Cash Equivalents	\$7,278,597	\$7,201,443	\$143,813	\$14,623,853	\$1,938,288
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	0	2,837,104	0	2,837,104	0
Accounts Receivable	1,015,023	1,559,381	1,060	2,575,464	0
Interfund Receivable	430,000	0	0	430,000	0
Intergovernmental Receivable	0	681,100	50,700	731,800	0
Accrued Interest Receivable	1,344	0	0	1,344	0
Material and Supplies Inventory	147,002	31,375	37,347	215,724	13,097
<i>Total Current Assets</i>	<u>8,871,966</u>	<u>12,310,403</u>	<u>232,920</u>	<u>21,415,289</u>	<u>1,951,385</u>
<i>Noncurrent Assets</i>					
Non Depreciable Capital Assets	301,341	447,137	1,362,657	2,111,135	0
Depreciable Capital Assets, Net	14,641,897	35,542,357	6,615,199	56,799,453	342,700
Net Pension Asset	5,631	5,983	352	11,966	3,168
<i>Total Noncurrent Assets</i>	<u>14,948,869</u>	<u>35,995,477</u>	<u>7,978,208</u>	<u>58,922,554</u>	<u>345,868</u>
<i>Total Assets</i>	<u>23,820,835</u>	<u>48,305,880</u>	<u>8,211,128</u>	<u>80,337,843</u>	<u>2,297,253</u>
Deferred Outflows of Resources					
Deferred Charges on Refunding	0	99,906	0	99,906	0
Pension	765,828	918,381	78,825	1,763,034	379,830
OPEB	169,589	300,943	7,291	477,823	65,623
<i>Total Deferred Outflows of Resources</i>	<u>935,417</u>	<u>1,319,230</u>	<u>86,116</u>	<u>2,340,763</u>	<u>445,453</u>
Liabilities					
<i>Current Liabilities</i>					
Accounts Payable	636,023	498,711	15,146	1,149,880	67,372
Contracts Payable	66,540	406,447	0	472,987	0
Accrued Wages	97,689	91,519	46,246	235,454	49,770
Intergovernmental Payable	35,602	41,932	9,035	86,569	18,997
Claims Payable	0	0	0	0	605,148
Accrued Interest Payable	158	25,499	0	25,657	0
OPWC Loans Payable	10,000	0	0	10,000	0
OWDA Loans Payable	48,306	112,126	0	160,432	0
General Obligation Bonds Payable	15,056	496,347	0	511,403	0
<i>Total Current Liabilities</i>	<u>909,374</u>	<u>1,672,581</u>	<u>70,427</u>	<u>2,652,382</u>	<u>741,287</u>
<i>Long-Term Liabilities (net of current portion)</i>					
OPWC Loans Payable	85,000	0	0	85,000	0
OWDA Loans Payable	274,473	637,091	0	911,564	0
General Obligation Bonds Payable	49,224	9,648,811	0	9,698,035	0
Net Pension Liability	2,380,168	2,528,928	148,760	5,057,856	1,338,843
Net OPEB Liability	1,569,815	1,667,928	98,113	3,335,856	883,020
<i>Total Long-Term Liabilities</i>	<u>4,358,680</u>	<u>14,482,758</u>	<u>246,873</u>	<u>19,088,311</u>	<u>2,221,863</u>
<i>Total Liabilities</i>	<u>5,268,054</u>	<u>16,155,339</u>	<u>317,300</u>	<u>21,740,693</u>	<u>2,963,150</u>
Deferred Inflows of Resources					
Pension	561,606	596,818	36,209	1,194,633	325,881
OPEB	116,941	124,250	7,897	249,088	71,067
<i>Total Deferred Inflows of Resources</i>	<u>678,547</u>	<u>721,068</u>	<u>44,106</u>	<u>1,443,721</u>	<u>396,948</u>
Net Position					
Net Investment in Capital Assets	14,461,179	28,306,407	7,977,856	50,745,442	342,700
Restricted for Replacement and Improvement	0	2,837,104	0	2,837,104	0
Unrestricted (Deficit)	4,348,472	1,605,192	(42,018)	5,911,646	(960,092)
<i>Total Net Position</i>	<u>\$18,809,651</u>	<u>\$32,748,703</u>	<u>\$7,935,838</u>	<u>59,494,192</u>	<u>(\$617,392)</u>

Some amounts reported for business-type activities in the statement of net position are different because they include accumulated underpayments to the internal service funds.

Net position of business-type activities (314,506)

\$59,179,686

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position*
Proprietary Funds
For the Year Ended December 31, 2018

	Business-Type Activities			Total	Governmental Activities - Internal Service Funds
	Water	Sewer	Airport		
Operating Revenues					
Charges for Services	\$6,292,607	\$12,098,681	\$245,981	\$18,637,269	\$14,692,917
Other	408	0	0	408	0
<i>Total Operating Revenues</i>	<u>6,293,015</u>	<u>12,098,681</u>	<u>245,981</u>	<u>18,637,677</u>	<u>14,692,917</u>
Operating Expenses					
Personal Services	1,985,355	1,809,631	220,901	4,015,887	1,124,278
Fringe Benefits	1,637,819	1,877,090	192,937	3,707,846	1,089,372
Contractual Services	3,455,335	4,347,802	175,547	7,978,684	3,010,932
Materials and Supplies	1,123,500	724,582	28,343	1,876,425	595,705
Depreciation	815,147	1,634,192	481,815	2,931,154	176,592
Utilities	602,775	498,102	37,474	1,138,351	23,226
Other	7,892	0	5,013	12,905	0
Claims Expense	0	0	0	0	8,515,525
<i>Total Operating Expenses</i>	<u>9,627,823</u>	<u>10,891,399</u>	<u>1,142,030</u>	<u>21,661,252</u>	<u>14,535,630</u>
<i>Operating Income (Loss)</i>	<u>(3,334,808)</u>	<u>1,207,282</u>	<u>(896,049)</u>	<u>(3,023,575)</u>	<u>157,287</u>
Non-Operating Revenues (Expenses)					
Interest	26,957	51,972	0	78,929	0
Interest and Fiscal Charges	(5,436)	(293,794)	0	(299,230)	0
<i>Total Non-Operating Revenues (Expenses)</i>	<u>21,521</u>	<u>(241,822)</u>	<u>0</u>	<u>(220,301)</u>	<u>0</u>
<i>Loss Before Capital Contribution and Transfers</i>	<u>(3,313,287)</u>	<u>965,460</u>	<u>(896,049)</u>	<u>(3,243,876)</u>	<u>157,287</u>
Capital Contributions	0	361,563	0	361,563	0
Transfers In	0	0	453,864	453,864	0
Transfers Out	(45,585)	(43,968)	(4,354)	(93,907)	(26,469)
<i>Change in Net Position</i>	<u>(3,358,872)</u>	<u>1,283,055</u>	<u>(446,539)</u>	<u>(2,522,356)</u>	<u>130,818</u>
<i>Net Position Beginning of Year - Restated (See Note 3)</i>	<u>22,168,523</u>	<u>31,465,648</u>	<u>8,382,377</u>		<u>(748,210)</u>
<i>Net Position End of Year</i>	<u><u>\$18,809,651</u></u>	<u><u>\$32,748,703</u></u>	<u><u>\$7,935,838</u></u>		<u><u>(\$617,392)</u></u>

Some amounts reported for business-type activities in the statement of activities are different because a portion of the net expense of the internal service funds are reported with business-type activities.

Change in net position of business-type activities

(100,358)

(\$2,622,714)

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2018

	Business-Type Activities				Governmental Activities - Internal Service Funds
	Water	Sewer	Airport	Total	
Cash Flows from Operating Activities					
Cash Received From Customers	\$6,059,421	\$11,605,104	\$277,697	\$17,942,222	\$0
Cash Received from Interfund Services Provided	0	0	0	0	14,692,917
Other Cash Receipts	408	0	0	408	0
Cash Payments to Suppliers for Goods and Services	(4,887,309)	(5,511,531)	(256,864)	(10,655,704)	(3,692,419)
Cash Payments for Employee Services	(1,986,429)	(1,812,087)	(183,356)	(3,981,872)	(1,124,903)
Cash Payments for Employee Benefits	(1,163,347)	(1,332,635)	(132,750)	(2,628,732)	(862,636)
Cash Payments for Claims	0	0	0	0	(8,498,854)
Other Cash Payments	(11,616)	(5,237)	(5,013)	(21,866)	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(1,988,872)</u>	<u>2,943,614</u>	<u>(300,286)</u>	<u>654,456</u>	<u>514,105</u>
Cash Flows from Noncapital Financing Activities					
Transfers In	0	0	453,864	453,864	0
Transfers Out	(45,585)	(43,968)	(4,354)	(93,907)	(26,469)
Repayment of Interfund Activity - Manuscript Bonds	435,000	0	0	435,000	0
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>389,415</u>	<u>(43,968)</u>	<u>449,510</u>	<u>794,957</u>	<u>(26,469)</u>
Cash Flows From Capital and Related Financing Activities					
Acquisition of Capital Assets	(333,424)	(2,512,925)	(79,593)	(2,925,942)	0
Principal Paid on General Obligation Bonds	(14,742)	(485,382)	0	(500,124)	0
Interest Paid on General Obligation Bonds	(3,587)	(316,763)	0	(320,350)	0
Principal Paid on OPWC Loans	(10,000)	0	0	(10,000)	0
Principal Paid on OWDA Loans	(47,827)	(111,013)	0	(158,840)	0
Interest Paid on OWDA Loans	(2,186)	(8,326)	0	(10,512)	0
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(411,766)</u>	<u>(3,434,409)</u>	<u>(79,593)</u>	<u>(3,925,768)</u>	<u>0</u>
Cash Flows from Investing Activities					
Interest on Investments	31,781	51,972	0	83,753	0
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	<u>(1,979,442)</u>	<u>(482,791)</u>	<u>69,631</u>	<u>(2,392,602)</u>	<u>487,636</u>
Cash and Cash Equivalents Beginning of Year	<u>9,258,039</u>	<u>10,521,338</u>	<u>74,182</u>	<u>19,853,559</u>	<u>1,450,652</u>
Cash and Cash Equivalents End of Year	<u>\$7,278,597</u>	<u>\$10,038,547</u>	<u>\$143,813</u>	<u>\$17,460,957</u>	<u>\$1,938,288</u>

(continued)

City of Mansfield, Ohio
Statement of Cash Flows
Proprietary Funds (continued)
For the Year Ended December 31, 2018

	Business-Type Activities			Total	Governmental Activities - Internal Service Funds
	Water	Sewer	Airport		
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities					
<i>Operating Income (Loss)</i>	(\$3,334,808)	\$1,207,282	(\$896,049)	(\$3,023,575)	\$157,287
Adjustments:					
Depreciation	815,147	1,634,192	481,815	2,931,154	176,592
<i>(Increase) Decrease in Assets:</i>					
Accounts Receivable	(233,186)	(418,290)	5,781	(645,695)	0
Intergovernmental Receivable	0	(75,287)	25,935	(49,352)	0
Materials and Supplies Inventory	(13,655)	(9,398)	(2,529)	(25,582)	2,876
Net Pension Asset	(2,005)	(2,006)	(129)	(4,140)	(1,164)
<i>Decrease in Deferred Outflows of Resources:</i>					
Pension	546,945	566,348	65,834	1,179,127	288,911
OPEB	99,301	160,671	4,708	264,680	42,371
<i>Increase (Decrease) in Liabilities:</i>					
Accounts Payable	252,621	224,821	(13,055)	464,387	(65,432)
Contracts Payable	55,335	94,118	0	149,453	0
Accrued Wages	(1,074)	(2,456)	37,545	34,015	(625)
Intergovernmental Payable	(14,773)	(36,810)	623	(50,960)	(6,448)
Retainage Payable	0	(230,920)	0	(230,920)	0
Claims Payable	0	0	0	0	16,671
Net Pension Liability	51,055	54,235	3,192	108,482	29,117
Net OPEB Liability	85,132	90,454	5,321	180,907	47,886
<i>Decrease in Deferred Inflows of Resources:</i>					
Pension	(265,672)	(282,278)	(17,170)	(565,120)	(154,962)
OPEB	(29,235)	(31,062)	(2,108)	(62,405)	(18,975)
<i>Total Adjustments</i>	<u>1,345,936</u>	<u>1,736,332</u>	<u>595,763</u>	<u>3,678,031</u>	<u>356,818</u>
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(\$1,988,872)</u>	<u>\$2,943,614</u>	<u>(\$300,286)</u>	<u>\$654,456</u>	<u>\$514,105</u>

Noncash Capital Financing Activities

During 2018, assets relating to sewer of \$361,563 were transferred from governmental activities to business-type activities.

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Fiduciary Assets and Liabilities
Agency Funds
December 31, 2018

Assets	
Equity in Pooled Cash and Cash Equivalents	\$593,536
Accounts Receivable	4,185
Taxes Receivable	<u>13,565</u>
<i>Total Assets</i>	<u><u>\$611,286</u></u>
Liabilities	
Accounts Payable	\$143,945
Intergovernmental Payable	67,144
Due to Individuals	174,051
Undistributed Assets	<u>226,146</u>
<i>Total Liabilities</i>	<u><u>\$611,286</u></u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 1 – Description of the City and Reporting Entity

The City of Mansfield (the "City") is a charter municipal corporation, incorporated under the laws of the State of Ohio. The City charter provides for an elected mayor, council (six wards, two at-large, and a president), finance director, and law director. In addition, two judges and a clerk of the municipal court are elected. Council members serve four year, staggered terms; the president of council, mayor, finance director, clerk of courts, and law director serve four year terms; and judges serve six year terms.

Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Mansfield, this includes the agencies and departments that provide the following services: police and fire protection, municipal court system, sewage treatment, water treatment, airport, street maintenance, and parks and recreation, and general administrative services.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and 1) the City is able to significantly influence the programs or services performed or provided by the organization; or 2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or levying of taxes, or determining the budget, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The City has no component units.

The City participates in a shared risk pool, the Public Entities Pool of Ohio (PEP). This organization is presented in Note 14 to the basic financial statements.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described as follows.

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of the governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and governmental fund liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

General Fund The general fund accounts and reports for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Mansfield and/or the general laws of Ohio.

Community Development Fund The community development fund accounts for and reports restricted grants received from the Federal Government under the Community Development Block Grant Program, the Home Grant Program, and the Economic Development Loan Repayment Program.

Safety Services Fund The safety services fund accounts for and reports restricted voted income tax revenue collected for police and fire department operations.

Grants Fund The grants fund accounts for and reports restricted federal, state, and/or local grants revenue received by the City for various programs.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water Fund The water fund accounts for the City's provision of water treatment and distribution to the residential and commercial users of the City.

Sewer Fund The sewer fund accounts for the City's provision of sanitary sewer service to the residential and commercial users of the City.

Airport Fund The airport fund accounts for the City's airport facility operations.

Internal Service Funds The internal service funds account for the financing or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis. The City's internal service funds account for the operations of garage services, information technology, utility collections, health insurance, property and liability insurance, and workers' compensation.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. The agency funds are used for Ohio State Patrol (OSP) fines, sewer and street openings, building security, payroll, demolition appeal bonds, flexible spending accounts, municipal court, transient occupancy tax, and board of standards assessments.

Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statement for governmental funds.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, fines and forfeitures, grants and fees.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferred charge on refunding, pension, and OPEB reported on the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. The deferred outflows related to pension and OPEB plans are explained in Notes 15 and 16.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes; income taxes; charges for services, licenses, permits and fees; fines and forfeitures; special assessments; intergovernmental grants and other revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balances to net position of governmental activities found on page 19. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 15 and 16).

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized when they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of budgetary control has been established by City Council at the function level of expenditures by personal services and all other expenditure categories within each department for all funds pursuant to Ohio Revised Code Section 5705.38(C). Budgetary modifications may only be made by ordinance of the City Council at the legal level of control. The Finance Director has been authorized to allocate appropriations within expenditure categories as appropriated by Council. Budgetary statements are presented beyond the legal level of control for informational purposes only.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the original and final amended official certificate of estimated resources when the original and final appropriations were enacted by Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

During 2018, the donations against injection wells special revenue fund had no budgetary activity; therefore, budgetary information is not provided for this fund.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Cash, Cash Equivalents, and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2018, investments were limited to federal home loan mortgage corporation bonds, federal farm credit bank bonds, federal home loan bank bonds, and federal national mortgage association bonds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue is assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2018 amounted to \$649,827, which includes \$227,660 assigned from other City funds.

Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws or other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies. The City has restricted assets within enterprise funds for replacement and improvement of its capital assets.

Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are valued at their acquisition values as of the date received. The City maintains a capitalization threshold of ten thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation for governmental and business-type capital assets is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings	80 years
Land Improvements	7 - 50 years
Machinery and Equipment	15 - 50 years
Infrastructure	12 - 50 years

The City's infrastructure consists of streets, bridges, traffic signals, water lines, and sanitary sewer lines, and storm sewer lines.

Interfund Balances

On the fund financial statements, receivables and payables resulting from transactions between funds for services provided or good received and from short-term interfund loans are classified as "interfund receivables/payables." Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, and compensatory time to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences," as interpreted by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements," vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at year end by those employees for whom it is probable they will become eligible to receive termination payments and by those employees for whom it is probably they will become eligible to receive termination benefits in the future. The liability included the employees who are currently eligible to receive termination benefits and the employees who are at least 40 years old with at least 20 years of service and will reach full retirement eligibility in the future.

The total liability for vacation leave, sick leave, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation, compensatory time and sick leave at various rates.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences” in the fund from which the compensated absences will be paid.

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liabilities, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans’ fiduciary net position is not sufficient for payment of those benefits.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, unless the use of the proceeds from the collection of those receivables is restricted, committed, or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party—such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level of formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council also assigned fund balance for the adopt-a-park program.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the City, these revenues are charges for services for the enterprise and internal service programs. Operating expenses are necessary costs incurred to provide the service for the primary activities of the funds. Revenues and expenses not meeting these definitions are reported as nonoperating.

Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from contributions of resources restricted to capital acquisition.

Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Premiums

On the government-wide financial statements, bond premiums are deferred and amortized for the term of the bonds using the straight-line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are received in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the projects fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets.

Net position are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for unclaimed monies, boulevard assessments, and donations against injection wells.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 3 – Changes in Accounting Principles and Restatement of Net Position

For 2018, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*, Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, and related guidance from (GASB) Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)*.

For 2018, the City also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-1*. These changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position.

GASB 75 established standards for measuring and recognizing postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported December 31, 2017:

	Governmental Activities	Business-Type Activities	Total
Net Position at December 31, 2017	\$69,080,388	\$64,526,339	\$133,606,727
Adjustments:			
Deferred Outflow - Payments Subsequent to Measurement Date	147,625	39,817	187,442
Net OPEB Liability	(31,110,492)	(2,763,756)	(33,874,248)
Restated Net Position at December 31, 2017	\$38,117,521	\$61,802,400	\$99,919,921

	Water	Sewer	Airport	Total Enterprise Funds	Internal Service
Net Position at December 31, 2017	\$23,530,492	\$32,736,820	\$8,473,175	\$64,740,487	\$68,972
Adjustments:					
Deferred Outflow - Payments Subsequent to Measurement Date	19,909	18,581	1,327	39,817	11,945
Net OPEB Liability	(1,381,878)	(1,289,753)	(92,125)	(2,763,756)	(829,127)
Restated Net Position at December 31, 2017	\$22,168,523	\$31,465,648	\$8,382,377	62,016,548	(\$748,210)
			Internal Activity	(214,148)	
			Restated Net Position at December 31, 2017	\$61,802,400	

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 4 – Accountability

At December 31, 2018, the garage operating and utility collections internal service funds had deficit net position of \$578,131 and \$1,122,427, respectively. The deficits were caused by the accrual of the net pension/OPEB liabilities. The general fund is liable for the deficit in these funds and provides transfers when cash is required, not when accruals occur.

Note 5 – Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balance/net position on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The statement of revenues, expenditures and changes in fund balances – budget (non-GAAP basis) and actual presented for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Unrecorded cash represents amounts received by not included as revenue on the budgetary statements, but which are reported on the operating statements prepared using GAAP.
3. Investments are reported at cost (budget) rather than fair value (GAAP).
4. Budgetary revenues and expenditures of the 27th pay reserve, separation, and budget stabilization funds are classified to general fund for GAAP Reporting.
5. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
6. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and for the major special revenue funds.

Net Change in Fund Balances

	General	Community Development	Safety Services	Grants
GAAP Basis	\$650,404	(\$138,026)	(\$1,352,812)	(\$133,779)
Net Adjustment for Revenue Accruals	1,004,031	234,586	(32,698)	(81,711)
Beginning Unrecorded Cash	8,807	0	7,736	6,132
Ending Unrecorded Cash	(29,521)	0	(21,149)	(132)
Beginning Change in Fair Value of Investments	(381,053)	0	0	0
Ending Change in Fair Value of Investments	259,650	0	0	0
Perspective Differences:				
27th Pay Reserve	(711,280)	0	0	0
Separation	108,394	0	0	0
Budget Stabilization	(91,154)	0	0	0
Net Adjustment for Expenditure Accruals	(1,495,659)	(7,658)	(48,953)	(136,721)
Adjustments for Encumbrances	(596,719)	(362,652)	(574,979)	(4,695,471)
Budget Basis	<u>(\$1,274,100)</u>	<u>(\$273,750)</u>	<u>(\$2,022,855)</u>	<u>(\$5,041,682)</u>

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 6 – Deposits and Investments

The City is a charter City and has adopted an investment policy through City ordinance. The City has elected to follow the provisions of State statute and classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivision of the State of Ohio, if training requirements have been met;

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
3. Obligations of the City.

Cash on Hand

At December 31, 2018, the City had \$64,762 in unrecorded cash on hand which is included on the financial statements of the City as part of "Equity in Pooled Cash and Cash Equivalents."

Investments

Investments are reported at fair value. As of December 31, 2018, the City had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
Fair Value - Level Two Inputs:				
Federal Home Loan Mortgage Corporation Bonds	\$2,953,448	Less than two years	AA+	16.65 %
Federal Farm Credit Bank Bonds	4,935,459	Less than two years	AA+	27.81
Federal Home Loan Bank Bonds	3,946,303	Less than three years	AA+	22.24
Federal National Mortgage Association Bonds	5,909,625	Less than three years	AA+	33.30
Total Investments	\$17,744,835			100.00 %

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The preceding chart identifies the City's recurring fair value measurements as of December 31, 2018. The City's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments.

Credit Risk Credit Risk is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that requires securities purchased pursuant to this division shall be delivered into the custody of the Finance Director or an agent designated by the Finance Director.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The City's investment policy places no limit on the amount it may invest in any one issuer.

Note 7 – Receivables

Receivables at December 31, 2018, consisted primarily of municipal income taxes, property taxes, special assessments, intergovernmental receivables arising from grants, entitlements and shared revenues, interest, loans, and accounts (billings for user charged services).

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables, except property taxes and loans, are expected to be received within one year. Property taxes although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Special assessments in the general fund and boulevard assessment fund are expected to be collected within one year. At December 31, 2018, the amount of delinquent special assessments was \$275,031 in the general fund.

The community development block grant monies loaned to local businesses are reported as loans receivable and are considered collectible in full. Loans expected to be collected in more than one year amount to \$726,012 and \$194,543 in the community development and industrial development funds, respectively. At December 31, 2018, there were no delinquent loans.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2018 for real and public utility property taxes represents collections of 2017 taxes.

2018 real property taxes were levied after October 1, 2018, on the assessed value as of January 1, 2018, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2018 real property taxes are collected in and intended to finance 2019.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes which became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2018, was \$3.60 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2018 property tax receipts were based are as follows:

	<u>Assessed Value</u>
Real Property	
Residential/Agricultural	\$372,126,870
Commercial Industrial/PU	172,369,010
Public Utility Property	<u>28,847,670</u>
Total Assessed Value	<u><u>\$573,343,550</u></u>

The Richland County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Mansfield. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2018, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2018 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as receivable and revenue while on the modified accrual basis the revenue has been recorded as deferred inflows of resources – unavailable revenue.

Income Tax

The City levies a municipal income tax of 2.00 percent on salaries, wages, commissions and other compensation, and net profits earned within the City as well as incomes of residents earned outside of the City. In November 2013, an increase of 0.25 percent was passed which increased the income tax rate from 1.75 percent. This increase was effective January 1, 2014, on substantially all income earned within the City. Residents of the City are granted a credit up to one percent for taxes paid to other municipalities. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax revenues receipted for 2018, after income tax department expenditures, are credited to the following funds: general, safety services, parks and recreation, demolition, street lighting and street resurfacing. The income tax receivable amounts are based on the 2019 allocation.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Intergovernmental Receivables

A summary of the principal items of intergovernmental receivables follows:

	<u>Amounts</u>
Governmental Activities:	
Gasoline and Cents Per Gallon Taxes	\$768,628
Local Government Funds	625,669
Richland County Judges Salary Reimbursement	358,082
Motor Vehicle Registrations	246,589
Clean Ohio Assistance Grant	201,688
Ohio Public Works Commission Grant	153,872
Drug Enforcement Grants	147,743
Homestead and Rollback	119,000
Forensic Science Grant	115,461
Community Development Grants	112,862
Community Corrections Grant	64,874
Municipal Court Justice Reinvestment Grant	59,607
Liquor Permits	50,000
Public Defender Reimbursements	21,074
Family Violence Grant	17,569
Federal Aviation Administration Grant	13,723
Crime Victims Grants	11,315
Regional Community Advancement Contracts	11,137
Historical Grant	8,000
Cigarette Licenses	6,000
Police Athletic League Mentoring Grant	5,615
Municipal Building Office Lease	1,879
Child Endangering Grant	1,503
Indigent Drivers Treatment and Monitoring	1,231
Bulletproof Vest Grant	800
Community Oriented Policing Services Grant	553
Violent Fugitive Task Force Grant	526
Immobilization Fees	280
Total	<u>\$3,125,280</u>
Business-Type Activities:	
Sewer Usage Reimbursement	\$681,100
Ohio Air National Guard Contract	50,700
Total	<u>\$731,800</u>

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 8 – Tax Abatements

As of December 31, 2018, the City of Mansfield provided real estate tax abatements through two programs: The Community Reinvestment Area (CRA) tax abatements and Enterprise Zone tax exemptions.

Community Reinvestment Area (CRA)

Pursuant to Ohio Revised Code Chapter 5709, the City established a Community Reinvestment Area to provide property tax abatements to encourage investment in real property and the creation of jobs. Abatements are obtained through application by the property owner, including proof that the investments in real property and job creation have been made, and equal 100 percent of the additional property tax resulting from the increase in assessed value as a result of the improvement. The amount of the abatement is deducted from the recipient’s tax bill.

Enterprise Zone Tax Exemptions

Pursuant to Ohio Revised Code Chapter 5709, the City established an Enterprise Zone to provide property tax abatements to encourage investment in real property and the creation and retention of jobs. Abatements are obtained through application by the entity that owns the property, including proof that the minimum investment and/or job creation or retention has been made, and equal 100 percent of the additional property tax resulting from the increase in assessed value as a result of the improvement. The amount of the abatement is deducted from the recipient’s tax bill.

The information relevant to the disclosure of those programs for the year ended December 31, 2018, is as follows:

Tax Abatement Program	Amount of 2018 Taxes Abated
<i>Community Reinvestment Area (CRA):</i>	
Development of Property and Employment	\$39,593
<i>Enterprise Zone Tax Exemptions:</i>	
Development of Property and Employment	88,560

Note 9 – Internal Activity

Interfund Transfers

Interfund transfers for the year ended December 31, 2018, consisted of the following, as reported in the fund financial statements:

Transfers To	Transfers From						Internal Service Funds	Total
	General	Safety Services	Other Governmental Funds	Water	Sewer	Airport		
General	\$0	\$324,835	\$25,531	\$45,585	\$43,968	\$4,354	\$26,469	\$470,742
Safety Services	12,095,056	0	0	0	0	0	0	12,095,056
Grants	11,600	169,578	0	0	0	0	0	181,178
Other Governmental Funds	850,276	294,250	112,319	0	0	0	0	1,256,845
Airport Enterprise Fund	453,864	0	0	0	0	0	0	453,864
Total	\$13,410,796	\$788,663	\$137,850	\$45,585	\$43,968	\$4,354	\$26,469	\$14,457,685

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The transfers in to the general fund were for the other funds' share of compensated absences costs. Transfers to other funds were to support the operations of those funds, provide matching funds for grants and provide resources for debt payments.

Interfund Balances

At December 31, 2018, the safety services fund owed \$48,000 to the general fund for services provided, which will be paid back within one year.

The water fund interfund balance of \$430,000 represents a manuscript bond that was issued on April 7, 2017, at 3.75 percent. This bond matures on December 31, 2023, and was used for the purpose of renovating, improving, and or replacing the City's administration building elevators. The bond will be paid out of the general fund. A repayment schedule for the remaining outstanding balance is as follows:

Years	City Administrative Building Improvements		
	Principal	Interest	Total
2019	\$80,000	\$15,375	\$95,375
2020	80,000	12,375	92,375
2021	90,000	9,281	99,281
2022	90,000	5,906	95,906
2023	90,000	2,532	92,532
Total	\$430,000	\$45,469	\$475,469

Internal Balances – Change in Proportionate Share

The City uses an internal proportionate share to allocate its net pension/OPEB liabilities (asset) and corresponding deferred outflows/inflows of resources and pension/OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension/OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Eliminations made in the business-type activities column related to pension include deferred outflows of resources for the sewer enterprise fund and deferred inflows of resources for the airport enterprise fund in the amount of \$1,112. Eliminations made in the business-type activities column related to OPEB include deferred outflows of resources for the sewer fund and deferred inflows of resources for the airport enterprise fund in the amount of \$588.

Eliminations made in the total column of the entity wide statement of net position related to pension include deferred outflows of resources for the business-type activities (\$123,066 related to the water enterprise fund and \$281,207 related to the sewer enterprise fund) and deferred inflows of resources for the governmental activities in the amount of \$404,273. Eliminations made in the total column of the entity wide statement of net position related to OPEB include deferred outflows of resources for the business-type activities (\$52,924 related to the water enterprise fund and \$176,401 related to the sewer enterprise fund) and deferred inflows of resources for the governmental activities in the amount of \$229,325.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 10 – Capital Assets

Capital asset activity for the year ended December 31, 2018, was as follows:

	Balance 12/31/17	Additions	Deletions	Transfers	Balance 12/31/18
Governmental Activities					
<i>Capital Assets, not being depreciated:</i>					
Land	\$3,503,205	\$5,500	(\$230,025)	\$0	\$3,278,680
Construction in Progress	7,819,608	511,178	(7,612,897)	0	717,889
<i>Total Capital Assets, not being depreciated</i>	<u>11,322,813</u>	<u>516,678</u>	<u>(7,842,922)</u>	<u>0</u>	<u>3,996,569</u>
<i>Capital Assets, being depreciated:</i>					
Land Improvements	19,438,428	7,278,050	0	(361,563)	26,354,915
Buildings and Improvements	16,052,084	50,811	0	0	16,102,895
Machinery and Equipment	16,789,505	1,019,913	(465,893)	(24,974)	17,318,551
Infrastructure	148,061,116	6,899,596	(28,077)	0	154,932,635
<i>Total Capital Assets, being depreciated</i>	<u>200,341,133</u>	<u>15,248,370</u>	<u>(493,970)</u>	<u>(386,537)</u>	<u>214,708,996</u>
Less Accumulated Depreciation:					
Land Improvements	(6,124,247)	(951,554)	0	0	(7,075,801)
Buildings and Improvements	(9,957,243)	(293,919)	0	0	(10,251,162)
Machinery and Equipment	(13,093,834)	(1,001,105)	443,060	24,974	(13,626,905)
Infrastructure	(102,373,049)	(1,763,366)	28,077	0	(104,108,338)
Total Accumulated Depreciation	<u>(131,548,373)</u>	<u>(4,009,944) *</u>	<u>471,137</u>	<u>24,974</u>	<u>(135,062,206)</u>
Total Capital Assets being depreciated, net	<u>68,792,760</u>	<u>11,238,426</u>	<u>(22,833)</u>	<u>(361,563)</u>	<u>79,646,790</u>
Governmental Activities Capital Assets, Net	<u>\$80,115,573</u>	<u>\$11,755,104</u>	<u>(\$7,865,755)</u>	<u>(\$361,563)</u>	<u>\$83,643,359</u>

*Depreciation expense was charged to governmental functions as follows:

General Government	\$1,094,297
Securities of Persons and Property	634,131
Transportation	2,197,386
Community Environment	16,464
Leisure Time Activities	<u>67,666</u>
Total Depreciation Expense	<u>\$4,009,944</u>

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

	Balance 12/31/17	Additions	Deletions	Transfers	Balance 12/31/18
Business-Type Activities					
<i>Capital Assets, not being depreciated:</i>					
Land	\$1,878,535	\$0	\$0	\$0	\$1,878,535
Construction in Progress	6,909,909	1,325,854	(8,003,163)	0	232,600
<i>Total Capital Assets, not being depreciated</i>	<u>8,788,444</u>	<u>1,325,854</u>	<u>(8,003,163)</u>	<u>0</u>	<u>2,111,135</u>
<i>Capital Assets, being depreciated:</i>					
Land Improvements	47,380,843	8,700,146	0	361,563	56,442,552
Buildings and Improvements	13,307,832	0	0	0	13,307,832
Machinery and Equipment	11,228,479	607,584	(168,903)	24,974	11,692,134
Infrastructure	68,847,088	295,521	0	0	69,142,609
<i>Total Capital Assets, being depreciated</i>	<u>140,764,242</u>	<u>9,603,251</u>	<u>(168,903)</u>	<u>386,537</u>	<u>150,585,127</u>
Less Accumulated Depreciation:					
Land Improvements	(30,393,332)	(1,234,407)	0	0	(31,627,739)
Buildings and Improvements	(8,810,101)	(197,214)	0	0	(9,007,315)
Machinery and Equipment	(8,917,053)	(352,385)	168,903	(24,974)	(9,125,509)
Infrastructure	(42,877,963)	(1,147,148)	0	0	(44,025,111)
<i>Total Accumulated Depreciation</i>	<u>(90,998,449)</u>	<u>(2,931,154)</u>	<u>168,903</u>	<u>(24,974)</u>	<u>(93,785,674)</u>
Total Capital Assets being depreciated, net	49,765,793	6,672,097	0	361,563	56,799,453
Business-Type Activities Capital Assets, Net	<u>\$58,554,237</u>	<u>\$7,997,951</u>	<u>(\$8,003,163)</u>	<u>\$361,563</u>	<u>\$58,910,588</u>

During 2018, related assets with a book value of \$361,563 were transferred from land improvements governmental activities to land improvements business-type activities.

Note 11 – Long-Term Obligations

The original issue date, interest rate, original issuance and maturity date for each of the City's bonds and loans follows:

	Original Issue Date	Interest Rate	Original Issue Amount
Governmental Activities:			
<i>General Obligation Bonds</i>			
Various Purpose Bonds	2009	4.00 to 6.00 %	\$2,620,000
Refunding Bonds	2013	3.00 to 5.00	1,112,031
Refunding Bonds	2016	2.00 to 4.00	1,885,000
Business-Type Activities:			
<i>General Obligation Bonds</i>			
Various Purpose Bonds	2009	4.00 to 6.00	1,080,000
Refunding Bonds	2013	3.00 to 5.00	1,242,969
Refunding Bonds	2016	2.00 to 4.00	775,000
Sewer Bonds	2016	2.00 to 4.00	10,000,000
<i>Loans Payable</i>			
Ohio Water Development Authority Loans	2010	1.00	1,621,072
OPWC Loan - Bowman Street - Cairns Road Water Line	2008	0.00	200,000

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

A schedule of changes in bonds and other long-term obligations of the City during 2018 follows:

	Amounts Outstanding 12/31/17	Additions	Reductions	Amounts Outstanding 12/31/18	Amounts Due in One Year
Governmental Activities:					
General Obligation Bonds:					
Series 2009 Various Purpose Bonds	\$235,000	\$0	(\$115,000)	\$120,000	\$120,000
Series 2013 Refunding Bonds	922,752	0	(174,877)	747,875	178,597
Unamortized Premium	21,321	0	(4,264)	17,057	0
Series 2016 Refunding Bonds	1,805,000	0	(30,000)	1,775,000	35,000
Unamortized Premium	81,354	0	(6,779)	74,575	0
Total General Obligation Bonds	3,065,427	0	(330,920)	2,734,507	333,597
Other Long-Term Obligations:					
Capital Lease	199,412	0	(65,068)	134,344	66,461
Police and Fire Pension	960,321	0	(38,069)	922,252	39,704
Compensated Absences	6,002,204	3,082,459	(2,919,979)	6,164,684	2,717,407
Total Other Long-Term Obligations	7,161,937	3,082,459	(3,023,116)	7,221,280	2,823,572
Net Pension Liability:					
OPERS	15,241,852	0	(5,423,664)	9,818,188	0
OPF	32,907,585	0	(1,688,395)	31,219,190	0
Total Net Pension Liability	48,149,437	0	(7,112,059)	41,037,378	0
Net OPEB Liability:					
OPERS	6,448,764	26,724	0	6,475,488	0
OPF	24,661,728	4,158,633	0	28,820,361	0
Total Net OPEB Liability	31,110,492	4,185,357	0	35,295,849	0
Total Governmental Long-Term Liabilities	\$89,487,293	\$7,267,816	(\$10,466,095)	\$86,289,014	\$3,157,169
Business-Type Activities:					
General Obligation Bonds:					
<i>Water:</i>					
Series 2013 Refunding Bonds	\$77,789	\$0	(\$14,742)	\$63,047	\$15,056
Unamortized Premium	1,541	0	(308)	1,233	0
<i>Sewer:</i>					
Series 2009 Various Purpose Bonds	95,000	0	(45,000)	50,000	50,000
Series 2013 Refunding Bonds	239,459	0	(45,382)	194,077	46,347
Unamortized Premium	4,696	0	(939)	3,757	0
Series 2016 Refunding Bonds	745,000	0	(15,000)	730,000	15,000
Unamortized Premium	33,667	0	(2,806)	30,861	0
Series 2016 Sewer Bonds	9,160,000	0	(380,000)	8,780,000	385,000
Unamortized Premium	392,185	0	(35,722)	356,463	0
Total General Obligation Bonds	10,749,337	0	(539,899)	10,209,438	511,403
Loans Payable:					
<i>Water:</i>					
OPWC - Bowman St. - Cairns Rd. Water Line	105,000	0	(10,000)	95,000	10,000
Ohio Water Development Authority Loans	370,606	0	(47,827)	322,779	48,306
<i>Sewer:</i>					
Ohio Water Development Authority Loans	860,230	0	(111,013)	749,217	112,126
Total Loans Payable	\$1,335,836	\$0	(\$168,840)	\$1,166,996	\$170,432

(continued)

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

	Amounts Outstanding 12/31/17	Additions	Reductions	Amounts Outstanding 12/31/18	Amounts Due in One Year
Business-Type Activities (continued):					
Net Pension Liability - OPERS:					
Water	\$3,266,112	\$0	(\$885,944)	\$2,380,168	\$0
Sewer	3,048,371	0	(519,443)	2,528,928	0
Airport	217,741	0	(68,981)	148,760	0
<i>Total Net Pension Liability - OPERS</i>	<u>6,532,224</u>	<u>0</u>	<u>(1,474,368)</u>	<u>5,057,856</u>	<u>0</u>
Net OPEB Liability - OPERS:					
Water	1,381,878	187,937	0	1,569,815	0
Sewer	1,289,753	378,175	0	1,667,928	0
Airport	92,125	5,988	0	98,113	0
<i>Total Net OPEB Liability - OPERS</i>	<u>2,763,756</u>	<u>572,100</u>	<u>0</u>	<u>3,335,856</u>	<u>0</u>
<i>Total Business-Type Long-Term Liabilities</i>	<u>\$21,381,153</u>	<u>\$572,100</u>	<u>(\$2,183,107)</u>	<u>\$19,770,146</u>	<u>\$681,835</u>

General obligation bond issues will be paid through the debt service fund from general property tax revenue and transfers of available income tax revenue. The police and fire pension liability is paid through the safety services special revenue fund using unvoted general property tax revenue. The capital lease will be paid from the fire capital equipment fund. Compensated absences will be paid from the general fund. There is no repayment schedule for the net pension/OPEB liabilities; however, employer pension/OPEB contributions are made from the general, street construction, maintenance and repair, regional community advancement, community development, safety services, industrial development, court computerization, grants, probation services, court costs, parks and recreation, water, sewer, airport, garage operating, information technology, and utility collections funds. For additional information related to the net pension liability and the net OPEB liability see Notes 15 and 16, respectively.

The various purpose bonds issued in 2009 in the amount of \$2,620,000 were to pay the costs of issuance and to pay and retire outstanding notes issued in anticipation of bonds for the following purposes: Constructing, furnishing and equipping the new fire station and improving the City's courtroom security system. The various purpose bonds were partially refunded in 2016.

In 2013, the City issued general obligation bonds in the amount of \$2,355,000 to currently refund various purpose bonds previously issued in 2002. The current refunding was undertaken to lower interest costs. The bonds were issued for a ten year period with final maturity on December 1, 2022, and have an interest rate of 3-5 percent. The bonds will be retired from the debt service fund and the water and sewer enterprise funds.

In 2016, the City issued \$2,660,000 in general obligation bonds for the purpose of refunding a portion of the 2009 various purpose bond issue in order to take advantage of lower interest rates. The bonds were issued for a fourteen year period with a final maturity at December 1, 2029, and have an interest rate of 2-4 percent. The bonds will be retired from the debt service and sewer enterprise funds. The proceeds of the new bonds were placed in an irrevocable trust with an escrow agent to partially refund the 2009 various purpose bonds. As a result, \$2,736,584 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. On December 31, 2018, \$2,407,951 of the defeased bonds are still outstanding.

The 2016 sewer bonds were issued in the amount of \$10,000,000 for the purpose of renovating, improving, and increasing the capacity of the City's wastewater treatment plant and sanitary sewer system. The bonds were issued for a twenty year period with maturity on December 1, 2035, and have an

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

interest rate of 2-4 percent. The bonds were sold at a premium of \$460,823. These bonds are being repaid from the City's sewer enterprise fund. At December 31, 2018, unspent proceeds of the bonds were \$2,837,104.

The OWDA and OPWC enterprise fund loans are being paid from water and sewer fund user fees. In the event that the water and sewer funds would fail to pay the loans, payment would be made by any general tax revenues collected in the general fund.

The City's overall debt margin was \$57,577,671 and the unvoted legal debt margin was \$28,910,493 at December 31, 2018.

Principal and interest requirements to retire the long-term obligations at December 31, 2018, are as follows:

	Governmental Activities					
	General Obligation Bonds			Police and Fire Pension Liability		
	Principal	Interest	Total	Principal	Interest	Total
2019	\$333,597	\$77,561	\$411,158	\$39,704	\$38,778	\$78,482
2020	351,038	66,103	417,141	41,409	37,073	78,482
2021	354,760	57,222	411,982	43,188	35,294	78,482
2022	348,480	48,230	396,710	45,043	33,439	78,482
2023	165,000	39,325	204,325	46,977	31,505	78,482
2024-2028	890,000	126,425	1,016,425	266,941	125,468	392,409
2029-2033	200,000	8,000	208,000	329,410	62,999	392,409
2034-2035	0	0	0	109,580	4,616	114,196
Total	\$2,642,875	\$422,866	\$3,065,741	\$922,252	\$369,172	\$1,291,424

	Business-Type Activities						
	General Obligation Bonds			Loans Payable			
	Principal	Interest	Total	OPWC Loans Principal	OWDA Loan		Total
2019	\$511,403	\$307,877	\$819,280	\$10,000	\$160,432	\$10,320	\$170,752
2020	523,961	295,785	819,746	10,000	162,041	8,711	170,752
2021	530,241	284,666	814,907	10,000	163,665	7,087	170,752
2022	541,519	273,408	814,927	10,000	165,306	5,446	170,752
2023	485,000	261,912	746,912	10,000	166,963	3,789	170,752
2024-2028	2,640,000	1,102,211	3,742,211	45,000	253,589	2,540	256,129
2029-2033	3,145,000	603,800	3,748,800	0	0	0	0
2034-2035	1,440,000	65,100	1,505,100	0	0	0	0
Total	\$9,817,124	\$3,194,759	\$13,011,883	\$95,000	\$1,071,996	\$37,893	\$1,109,889

Note 12 – Leases

Capital Leases

During 2016, the City entered into leases for two equipped EMS trucks. The lease obligations meet the criteria for capital leases and have been recorded as capital assets on the government-wide statements. The capital assets were capitalized at the present value of the minimum lease payments at the time the leases were entered into.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The assets acquired through the capital leases are as follows:

	Governmental Activities
Machinery and Equipment	\$332,452
Less: Accumulated Depreciation	(138,522)
Current Book Value	\$193,930

The following is a schedule of the future long-term minimum lease payments required under the capital lease and present value of the minimum lease payments is as follows:

	Governmental Activities
2019	\$69,336
2020	69,335
Total Minimum Lease Payments	138,671
Less: Amount Representing Interest	(4,327)
Total	\$134,344

Operating Leases

The City is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the City's basic financial statements. Total costs for such leases were \$127,788 for the year ended December 31, 2018. There is one remaining year of minimum rental payments required under operating leases that have initial or remaining noncancellable lease terms in the amount of \$75,573 to be paid in 2019.

Note 13 – Contingencies

Grants

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2018.

Note 14 – Risk Management

The City is exposed to various risks of property and casualty losses, and injuries to employees.

The City belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Risk Services Group, Inc. (York), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is administered by York.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

The Pool uses reinsurance and excess risk-sharing arrangements to reduce its exposure to loss. These agreements permit recovery of a portion of its claims from reinsurers and a risk-sharing pool; however, they do not discharge the Pool's primary liability for such payments. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, the Pool retains insured risks up to an amount specified in the contracts. (At December 31, 2018, the Pool retained \$500,000 for casualty claims and \$250,000 for property claims). The Board of Directors and York periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain. There has been no significant reduction in coverage from last year.

Financial Position PEP's financial statements (for which an independent audit is still ongoing) conform to generally accepted accounting principles, and preliminarily show the following assets, liabilities and net position at December 31, 2018 and 2017:

Casualty and Property Coverage	2018	2017
Assets	\$49,921,998	\$44,452,326
Liabilities	14,676,199	13,004,011
Net Position - Unrestricted	\$35,245,799	\$31,448,315

The casualty coverage assets and net position above include approximately \$11.8 million and \$11.3 million of unpaid claims to be billed to approximately 538 member governments in the future, as of December 31, 2018 and 2017, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The City's share of these unpaid claims collectible in future years is approximately \$901,878. This payable includes subsequent year's contributions due if the City terminates participation, as described in the last paragraph as follows.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed as follows. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

The contributions for the past two years are as follows:

Year	Contributions to PEP
2018	\$429,673
2017	430,688

After completing one year of membership, members may withdraw on each anniversary date of the date they joined PEP, provided they give written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligations to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to withdrawal.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The City obtained insurance coverage from the Pool for losses relating to general liability, law enforcement liability, public officials liability, auto liability/physical damage, and property coverage. The City carries additional insurance coverage for other risks including aviation liability.

Settled claims have not exceeded insurance coverage in any of the past four years and there has been no significant reduction in coverage from the prior year.

Workers' Compensation

Workers' compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based on accident history and administrative costs. The City also pays unemployment claims to the State of Ohio as incurred.

Medical and Dental Benefits

The City has elected to provide employee medical and dental benefits through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. This plan provides a medical plan with a \$200 single and \$400 family deductible. The City uses a third party administrator to review, process, and pay all claims on behalf of the City.

The City purchases stop-loss coverage for claims in excess of \$200,000 per employee, per year and an aggregate of \$1,000,000 for the basic PPO plans. The City pays into the self-insurance internal service fund \$768 for single coverage and \$1,922 per family coverage per employee per month and employees pay an additional amount per month. For the PPO option plan, the City pays \$741 for single and \$1,853 for family. This premium is paid by the fund that pays the salary of the employee and is based on historical cost information.

The claims liability of \$605,148 reported in the Internal Service fund at December 31, 2018, is estimated by a third party administrator and is based on the requirements of GASB Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the fund's claims liability amounts in 2017 and 2018 are as follows:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2017	\$657,516	\$7,584,487	\$7,653,526	\$588,477
2018	588,477	8,515,525	8,498,854	605,148

Note 15 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset)/Net OPEB Liability

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liabilities (asset) represent the City's proportionate share of each pension/OPEB plans' collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plans' fiduciary net position. The net pension/OPEB liabilities (asset) calculation are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments (COLA) and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for these liabilities to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liabilities are solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liabilities (asset). Resulting adjustments to the net pension/OPEB liabilities (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code (ORC) permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a net pension asset or long-term *net pension/OPEB liabilities* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 16 for the required OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System. OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (800) 222-7377.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS' financial report referenced previously for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	Combined Plan Formula: 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, an annual COLA is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a COLA of the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the members' contributions plus or minus the investment gains or losses resulting from the members' investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions as follows:

	State and Local
2018 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
 2018 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
 Total Employer	 14.0 %
 Employee	 10.0 %

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2018, the City’s contractually required contribution was \$1,828,489 for the traditional plan, \$19,186 for the combined plan and \$17,845 for the member-directed plan. Of this amount, \$172,585, \$1,802 and \$1,679, respectively, are reported as an intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund, a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments (COLA), and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the members' average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OPF's financial report referenced previously for additional information, including requirements for Deferred Retirement Option Plan (DROP) provisions and reduced and unreduced benefits):

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the members' base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
2018 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2018 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	<u>0.50</u>	<u>0.50</u>
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$2,596,591 for 2018. Of this amount, \$182,546 is reported as an intergovernmental payable.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2018, the specific liability of the City was \$922,252 payable in semi-annual payments through the year 2035.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.094824%	0.025854%	0.508667%	
Prior Measurement Date	0.095886%	0.012014%	0.519547%	
Change in Proportionate Share	<u>-0.001062%</u>	<u>0.013840%</u>	<u>-0.010880%</u>	
Proportionate Share of the:				
Net Pension Asset	\$0	\$35,196	\$0	\$35,196
Net Pension Liability	14,876,044	0	31,219,190	46,095,234
Pension Expense	\$3,305,534	(\$15,519)	\$3,631,560	\$6,921,575

2018 pension expense for the member-directed defined contribution plan was \$17,845.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
Deferred Outflows of Resources				
Differences between expected and actual experience	\$15,191	\$0	\$473,772	\$488,963
Changes of assumptions	1,777,788	3,076	1,360,385	3,141,249
Changes in proportion and differences between City contributions and proportionate share of contributions	118,782	0	354,036	472,818
City contributions subsequent to the measurement date	<u>1,828,489</u>	<u>19,186</u>	<u>2,596,591</u>	<u>4,444,266</u>
Total Deferred Outflows of Resources	<u>\$3,740,250</u>	<u>\$22,262</u>	<u>\$4,784,784</u>	<u>\$8,547,296</u>

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
Deferred Inflows of Resources				
Differences between expected and actual experience	\$293,160	\$10,485	\$56,476	\$360,121
Net difference between projected and actual earnings on pension plan investments	3,193,691	5,553	1,079,944	4,279,188
Changes in proportion and differences between City contributions and proportionate share of contributions	111,289	6,715	716,357	834,361
Total Deferred Inflows of Resources	\$3,598,140	\$22,753	\$1,852,777	\$5,473,670

\$4,444,266 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS Traditional Plan	OPERS Combined Plan	OPF	Total
2019	\$1,384,928	(\$2,574)	\$711,552	\$2,093,906
2020	(352,637)	(2,724)	427,625	72,264
2021	(1,406,331)	(3,969)	(690,938)	(2,101,238)
2022	(1,312,339)	(3,838)	(430,040)	(1,746,217)
2023	0	(1,888)	257,526	255,638
Thereafter	0	(4,684)	59,691	55,007
Total	(\$1,686,379)	(\$19,677)	\$335,416	(\$1,370,640)

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2017, are presented as follows:

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.15 percent, simple
Investment Rate of Return	7.5 percent	7.5 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the traditional pension plan, the defined benefit component of the combined plan and the annuitized accounts of the member-directed plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82 percent for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table that follows displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.20 %
Domestic Equities	19.00	6.37
Real Estate	10.00	5.26
Private Equity	10.00	8.97
International Equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

Discount Rate The discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members; therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.5 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent) or one percentage point higher (8.5 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability (asset):			
OPERS Traditional Plan	\$26,416,070	\$14,876,044	\$5,255,146
OPERS Combined Plan	(19,132)	(35,196)	(46,279)

Changes between Measurement Date and Report Date

In October of 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the City's net pension liability is not known.

Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2017, compared with January 1, 2016, are presented as follows:

	January 1, 2017	January 1, 2016
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

For the January 1, 2016 valuation, rates of death were based on the RP-2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2017, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income *	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
Total	120.00 %	

Note: Assumptions are geometric.

* levered 2x

OPF's Board of Trustees has incorporated the risk parity concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate For 2017, the total pension liability was calculated using the discount rate of 8.00 percent. The discount rate used for 2016 was 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members; therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$43,277,984	\$31,219,190	\$21,384,141

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 16 – Defined Benefit OPEB Plans

See Note 15 for a description of the net OPEB liability.

Ohio Public Employees Retirement System

Plan Description – The Ohio Public Employees Retirement System administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member-directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' financial report referenced later for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, State and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

beginning January 1, 2018, decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$7,138 for 2018. Of this amount, \$672 is reported as an intergovernmental payable.

Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund sponsored health care program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OPF provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OPF provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an OPEB as described in GASB Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OPF issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OPF was \$60,741 for 2018. Of this amount, \$4,224 is reported as an intergovernmental payable.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OPF's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OPF	Total
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.090350%	0.508667%	
Prior Measurement Date	0.091210%	0.519547%	
Change in Proportionate Share	<u>-0.000860%</u>	<u>-0.010880%</u>	
Proportionate Share of the Net OPEB Liability	\$9,811,344	\$28,820,361	\$38,631,705
OPEB Expense	\$799,180	\$2,222,486	\$3,021,666

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OPF</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$7,643	\$0	\$7,643
Changes of assumptions	714,370	2,812,254	3,526,624
City contributions subsequent to the measurement date	<u>7,138</u>	<u>60,741</u>	<u>67,879</u>
Total Deferred Outflows of Resources	<u><u>\$729,151</u></u>	<u><u>\$2,872,995</u></u>	<u><u>\$3,602,146</u></u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$0	\$145,358	\$145,358
Net difference between projected and actual earnings on pension plan investments	730,880	189,708	920,588
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>58,767</u>	<u>486,321</u>	<u>545,088</u>
Total Deferred Inflows of Resources	<u><u>\$789,647</u></u>	<u><u>\$821,387</u></u>	<u><u>\$1,611,034</u></u>

\$67,879 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	<u>OPERS</u>	<u>OPF</u>	<u>Total</u>
2019	\$134,380	\$271,370	\$405,750
2020	134,380	271,370	405,750
2021	(153,674)	271,370	117,696
2022	(182,720)	271,370	88,650
2023	0	318,797	318,797
Thereafter	<u>0</u>	<u>586,590</u>	<u>586,590</u>
Total	<u><u>(\$67,634)</u></u>	<u><u>\$1,990,867</u></u>	<u><u>\$1,923,233</u></u>

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial 3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the traditional pension plan, combined plan and member-directed plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The following table displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.85 percent) or one percentage point higher (4.85 percent) than the current rate:

	1% Decrease (2.85%)	Current Discount Rate (3.85%)	1% Increase (4.85%)
City's proportionate share of the net OPEB liability	\$13,034,795	\$9,811,344	\$7,203,606

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Retiree health care valuations use a health care cost trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$9,387,365	\$9,811,344	\$10,249,304

Changes between Measurement Date and Report Date

In October of 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change will be effective for the 2018 valuation. The exact amount of the impact to the City's net OPEB liability is not known.

Actuarial Assumptions – OPF

OPF's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OPF's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented as follows:

Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	3.24 percent
Prior measurement date	3.79 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The OPF health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 15.

Discount Rate The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

rate of return 8 percent. Based on those assumptions, OPF’s fiduciary net position was projected to not be able to make all future benefit payments of current plan members; therefore, a municipal bond rate of 3.16 percent at December 31, 2017, and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan’s fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	1% Decrease (2.24%)	Current Discount Rate (3.24%)	1% Increase (4.24%)
City's proportionate share of the net OPEB liability	\$36,025,797	\$28,820,361	\$23,276,041

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

Year	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current health care cost trend current rates as outlined in the previous table, a one percent decrease in the trend rates and a one percent increase in the trend rates.

	1% Decrease	Current Rates	1% Increase
City's proportionate share of the net OPEB liability	\$22,388,174	\$28,820,361	\$37,488,770

Changes between Measurement Date and Report Date

In March 2018, the OPF Board of Trustees approved the implementation date and framework for a new health care model. Beginning January 1, 2019, the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OPF will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City’s net OPEB liability is not known.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 17 – Other Employee Benefits

Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn vacation leave at varying rates based upon length of service. For sworn police and fire personnel, vacation leave is accrued on January 1 of every year, regardless of the employee’s anniversary date. Vacation time will accrue on January 1, 2018, and is not reflected in the financial statements. For sworn police officers, vacation balances unused at December 31 can be carried over and accumulated for up to three years, upon request. Any unused vacation in excess of three years is lost. For sworn fire personnel, vacation balances must be used within the calendar year. Any unused vacation after the calendar year is lost. For all other City employees, vacation leave is accrued on their anniversary date and the vacation earned may be carried over and accumulated for up to three years. Any unused vacation in excess of three years is lost. These amounts are reflected in the basic financial statements. Upon separation from the City, the employee (or their estate) is paid for their accumulated unused vacation leave balance.

All City employees, excluding firefighters, earn .05769 hours of sick leave for each non-overtime hour in active pay status. Firefighters hired after April 1, 2014, accrue sick leave at a rate of .0577 hours for each non-overtime hour in active pay status. Firefighters hired before April 1, 2014, except the fire chief and assistant fire chiefs, earn .0769 hours of sick leave for each non-overtime hour in active pay status. The fire chief earns .05769 and the assistant fire chiefs earn .0928 hours of sick leave for each non-overtime hour in active pay status. Employees may accrue and carry over all sick leave earned with no limits. Upon separation from the City, employees with at least eight years of service are paid a pro-rata amount of their accumulated unused sick leave. The pro-rata amount is determined in each negotiated work agreement with the City.

Life Insurance

The City provides life insurance to its employees through OneAmerica.

Note 18 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Community Development	Safety Services	Grants	Other Governmental Funds	Total
<u>Nonspendable:</u>						
Inventory	\$59,463	\$1,114	\$71,512	\$20,817	\$712,082	\$864,988
Unclaimed Monies	248,713	0	0	0	0	248,713
<i>Total Nonspendable</i>	<u>\$308,176</u>	<u>\$1,114</u>	<u>\$71,512</u>	<u>\$20,817</u>	<u>\$712,082</u>	<u>\$1,113,701</u>

(continued)

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Fund Balances (continued)	General	Community Development	Safety Services	Grants	Other Governmental Funds	Total
Restricted for:						
Capital Projects	\$0	\$0	\$0	\$0	\$1,896,695	\$1,896,695
Debt Service	0	0	0	0	19,473	19,473
Community Development	0	1,311,419	0	0	0	1,311,419
Transportation	0	0	0	0	484,599	484,599
Grants	0	0	0	552,903	0	552,903
Court Services	0	0	0	0	498,290	498,290
Public Safety	0	0	1,270,278	0	624,134	1,894,412
Community Environment	0	0	0	0	4,065	4,065
Indigent Driver Programs	0	0	0	0	276,405	276,405
Boulevard Lawn Improvements	0	0	0	0	5,174	5,174
Parks and Recreation	0	0	0	0	450,076	450,076
Street Lighting	0	0	0	0	111,934	111,934
Demolition	0	0	0	0	2,012,526	2,012,526
Total Restricted	0	1,311,419	1,270,278	552,903	6,383,371	9,517,971
Committed to:						
Safety Town	11,294	0	0	0	0	11,294
Alarm Monitoring	0	0	0	0	65,108	65,108
Community Advancement	0	0	0	0	60,911	60,911
Industrial Development	0	0	0	0	436,879	436,879
Court Services	0	0	0	0	1,107,078	1,107,078
Capital Projects	0	0	0	0	972,507	972,507
27th Pay Reserve	711,280	0	0	0	0	711,280
Separation	1,815,212	0	0	0	0	1,815,212
Total Committed	2,537,786	0	0	0	2,642,483	5,180,269
Assigned to:						
Adopt-a-Park	7,746	0	0	0	0	7,746
Purchases on Order	484,706	0	0	0	0	484,706
Total Assigned	492,452	0	0	0	0	492,452
Unassigned	10,607,517	0	0	0	0	10,607,517
Total Fund Balances	\$13,945,931	\$1,312,533	\$1,341,790	\$573,720	\$9,737,936	\$26,911,910

In addition to the preceding fund balance constraints, the City has a general fund budget stabilization arrangement that does not meet the criteria to be classified as restricted or committed. Pursuant to Ohio Revised Code Section 5705.13, the City established by resolution a budget stabilization reserve to provide options to respond to unexpected issues and afford a buffer against shocks and other forms of risk such as revenue volatility, unexpected infrastructure failure, or disaster situations. Expenditures of a recurring nature are not addressed through the use of this arrangement. The target balance for the budget stabilization fund is twenty percent of total prior year actual general fund expenditures. It is the intent of the City to limit the use of the budget stabilization fund to address unanticipated, non-recurring needs and action must be authorized by a majority vote of City Council. The balance in the reserve at December 31, 2018, is \$4,931,803.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 19 – Significant Commitments

Contractual Commitments

As of December 31, 2018, the City had the following contractual commitments:

Project	Contract Amount	Amount Paid	Remaining on Contract
Airport Taxiway Reconstruction Project	\$5,025,246	\$426,535	\$4,598,711
Street Resurfacing	4,339,213	3,427,662	911,551
GIS Utility Mapping Project	1,165,872	955,919	209,953
Demolition Projects	826,000	96,925	729,075
Sewer Inflow & Infiltration Project	592,682	338,865	253,817
Touby's Run Flood Hazard Reduction Project	564,715	192,858	371,857
Municipal Court Software Project	429,314	276,969	152,345
Sewer Flow Monitoring	363,000	321,498	41,502
Straub Road Water Tower Maintenance	276,539	0	276,539
Park Avenue Pump Station Design	250,000	133,991	116,009
Water Treatment Plant South Field Line Replacement	236,000	42,727	193,273
Woodland Reservoir Trihalomethane Removal	227,033	0	227,033
Clearfork Reservoir Seepage Mitigation Design	201,900	0	201,900
Water Treatment Plant Asset Management Plan	186,000	170,010	15,990
North Lake Park Bridge Design	158,018	6,961	151,057
Bowman Street Valve Installation	93,750	0	93,750
2019 Dodge Charger Police Vehicles	75,904	54,432	21,472
Sterkel Park Planning	58,000	56,426	1,574
Total	<u>\$15,069,186</u>	<u>\$6,501,778</u>	<u>\$8,567,408</u>

All of the amounts remaining on these contracts were encumbered at year end.

Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<i>Governmental Funds:</i>		<i>Proprietary Funds:</i>	
General	\$596,719	Water	\$2,487,231
Community Development	362,652	Sewer	3,032,560
Safety Services	574,979	Airport	143,202
Grant	4,695,471		
Other Governmental Funds	2,682,854	Total	<u>\$5,662,993</u>
Total	<u>\$8,912,675</u>	Internal Service Funds	<u>\$413,775</u>

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2018

Note 20 – Subsequent Events

On March 4, 2019, the City entered into discussions with the unions regarding grievances related to employee health insurance contributions. On May 7, 2019, Council authorized the safety service and public works directors to enter into settlement agreements with the unions on behalf of the City. On May 24, 2019, the finance director issued payments to the interested parties pursuant to the settlement agreements, and accordingly to non-bargaining employees, in the sum of \$393,110.

On March 15, 2019, the City entered into a fifteen year lease-purchase agreement in the amount of \$848,956 for the purpose of a new ladder truck.

On May 7, 2019, the citizens of Mansfield voted to renew the 0.5 percent income tax levy for police and fire activities. The renewal levy is scheduled to expire on December 31, 2023.

On May 21, 2019, Council authorized the issuance of direct placement bonds in the amount of \$13.3 million for the purpose of acquiring and installing new water meters for the City's water system. The maximum maturity of the proposed bonds is ten years.

Required Supplementary Information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
*Last Five Years (1) **

	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.094824%	0.095886%	0.093199%	0.093212%	0.093212%
City's Proportionate Share of the Net Pension Liability	\$14,876,044	\$21,774,076	\$16,143,240	\$11,242,407	\$10,988,479
City's Covered Payroll	\$13,025,577	\$12,397,700	\$11,508,800	\$11,427,733	\$11,212,938
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	114.21%	175.63%	140.27%	98.38%	98.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	84.66%	77.25%	81.08%	86.45%	86.36%

(1) Although this schedule is intended to show information for ten years, information prior to 2014 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Asset
Ohio Public Employees Retirement System - Combined Plan
2018 (1) *

	2018
City's Proportion of the Net Pension Asset	0.025854%
City's Proportionate Share of the Net Pension Asset	\$35,196
City's Covered Payroll	\$105,885
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-33.24%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	137.28%

(1) Amounts for the combined plan are not presented prior to 2018 as the City's participation in this plan was considered immaterial in previous years.

* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Public Employees Retirement System - OPEB Plan
*Last Two Years (1) **

	2018	2017
City's Proportion of the Net OPEB Liability	0.090350%	0.091210%
City's Proportionate Share of the Net OPEB Liability	\$9,811,344	\$9,212,520
City's Covered Payroll	\$13,166,637	\$12,608,292
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	74.52%	73.07%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	54.14%	54.04%

(1) Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Police and Fire Pension Fund
*Last Five Years (1) **

	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.508667%	0.519547%	0.509800%	0.517346%	0.517346%
City's Proportionate Share of the Net Pension Liability	\$31,219,190	\$32,907,585	\$32,795,792	\$26,800,685	\$25,196,378
City's Covered Payroll	\$10,943,848	\$10,687,145	\$11,407,035	\$10,149,764	\$9,798,552
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	285.27%	307.92%	287.50%	264.05%	257.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	70.91%	68.36%	66.77%	71.71%	73.00%

(1) Although this schedule is intended to show information for ten years, information prior to 2014 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Ohio Police and Fire Pension Fund
*Last Two Years (1) **

	2018	2017
City's Proportion of the Net OPEB Liability	0.508667%	0.519547%
City's Proportionate Share of the Net OPEB Liability	\$28,820,361	\$24,661,728
City's Covered Payroll	\$10,943,848	\$10,687,145
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	263.35%	230.76%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	14.13%	15.96%

(1) Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Public Employees Retirement System
Last Six Years (1)

	2018	2017	2016	2015	2014	2013
Net Pension Liability - Traditional Plan						
Contractually Required Contribution	\$1,828,489	\$1,693,325	\$1,487,724	\$1,381,056	\$1,371,328	\$1,457,682
Contributions in Relation to the Contractually Required Contribution	<u>(1,828,489)</u>	<u>(1,693,325)</u>	<u>(1,487,724)</u>	<u>(1,381,056)</u>	<u>(1,371,328)</u>	<u>(1,457,682)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll	\$13,060,636	\$13,025,577	\$12,397,700	\$11,508,800	\$11,427,733	\$11,212,938
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>	<u>12.00%</u>	<u>12.00%</u>	<u>13.00%</u>
Net Pension Asset - Combined Plan (3)						
Contractually Required Contribution	\$19,186	\$13,765	\$5,612	\$2,022		
Contributions in Relation to the Contractually Required Contribution	<u>(19,186)</u>	<u>(13,765)</u>	<u>(5,612)</u>	<u>(2,022)</u>		
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>		
City Covered Payroll	\$137,043	\$105,885	\$46,767	\$16,850		
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>	<u>12.00%</u>		
Net OPEB Liability - OPEB Plan (4)						
Contractually Required Contribution	\$7,138	\$132,722	\$255,442			
Contributions in Relation to the Contractually Required Contribution	<u>(7,138)</u>	<u>(132,722)</u>	<u>(255,442)</u>			
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>			
City Covered Payroll (2)	\$13,376,129	\$13,166,637	\$12,608,292			
OPEB Contributions as a Percentage of Covered Payroll	<u>0.05%</u>	<u>1.01%</u>	<u>2.03%</u>			

(1) Although this schedule is intended to show information for ten years, information prior to 2013 is not available. An additional column will be added each year.

(2) The OPEB plan includes the members from the traditional plan, the combined plan and the member-directed plan. The member-directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

(3) Information prior to 2015 is not available.

(4) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Required Supplementary Information
Schedule of City Contributions
Ohio Police and Fire Pension Fund
Last Six Years (1)

	2018	2017	2016	2015	2014	2013
Net Pension Liability						
Contractually Required Contribution	\$2,596,591	\$2,334,531	\$2,272,964	\$2,426,044	\$2,165,060	\$1,791,736
Contributions in Relation to the Contractually Required Contribution	<u>(2,596,591)</u>	<u>(2,334,531)</u>	<u>(2,272,964)</u>	<u>(2,426,044)</u>	<u>(2,165,060)</u>	<u>(1,791,736)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City Covered Payroll (2)	\$12,148,287	\$10,943,848	\$10,687,145	\$11,407,035	\$10,149,764	\$9,798,552
Pension Contributions as a Percentage of Covered Payroll	<u>21.37%</u>	<u>21.33%</u>	<u>21.27%</u>	<u>21.27%</u>	<u>21.33%</u>	<u>18.29%</u>
Net OPEB Liability						
Contractually Required Contribution	\$60,741	\$54,720	\$53,436	\$57,035	\$50,748	\$354,381
Contributions in Relation to the Contractually Required Contribution	<u>(60,741)</u>	<u>(54,720)</u>	<u>(53,436)</u>	<u>(57,035)</u>	<u>(50,748)</u>	<u>(354,381)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>0.50%</u>	<u>3.62%</u>
Total Contributions as a Percentage of Covered Payroll	<u>21.87%</u>	<u>21.83%</u>	<u>21.77%</u>	<u>21.77%</u>	<u>21.83%</u>	<u>21.91%</u>

(1) Although this schedule is intended to show information for ten years, information prior to 2013 is not available. An additional column will be added each year.

(2) The City's covered payroll is the same for pension and OPEB.

See accompanying notes to the required supplementary information

City of Mansfield, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2018

Changes in Assumptions – OPERS Pension

Amounts reported beginning in 2017 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented as follows:

	2017	2016 and prior
Wage Inflation	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

City of Mansfield, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2018

Changes in Assumptions – OPF Pension

Amounts reported for 2018 incorporate changes in assumptions used by OPF in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented as follows:

	2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported for 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported for 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

Changes in Assumptions – OPERS OPEB

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

Changes in Assumptions – OPF OPEB

For 2018, the single discount rate changed from 3.79 percent to 3.24 percent.

Combining and Individual Fund Statements and Schedules

Fund Descriptions – Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Street Construction, Maintenance and Repair Fund To account for and report State-levied and controlled gasoline tax and vehicle license fees restricted for routine street maintenance.

State Highway Fund To account for and report restricted State gasoline tax and motor vehicle registration fees for maintenance of State highways within the City.

Alarm Monitoring Fund To account for and report monies committed for monitoring residential and commercial alarm systems.

Regional Community Advancement Fund To account for and report grants and other miscellaneous contracts committed for the operation of the City's Regional Community Advancement building on Bowman Street.

Drug Enforcement Fund To account for and report the mandatory fines received from the prosecution of misdemeanor drug offenses which are restricted for drug education.

Drug Law Enforcement Fund To account for and report the deposit and expenditure of mandatory fines for drug trafficking offenses which are restricted for law enforcement.

Law Enforcement Fund To account for and report monies collected from the sale of contraband which are restricted for law enforcement.

Permissive Sales Tax Fund To account for and report the distribution of sales tax collected by Richland County. Monies are restricted for road improvements on state highways, county roads entering the City, or streets with a common border with another entity, or for other purposes as permitted by the County.

Industrial Development Fund To account for miscellaneous revenues committed for the promotion and development of the local industrial environment.

Indigent Drivers Alcohol Treatment Fund To account for and report monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol which are restricted for treatment programs.

Indigent Drivers Alcohol Monitoring Fund To account for and report monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol which are restricted for the purchase of alcohol monitoring devices.

Court Computerization Fund To account for and report court fees restricted for the purpose of funding the computerization of the court.

Legal Research Fund To account for and report court fees restricted for the purpose of making computerized legal research services available.

Probation Services Fund To account for and report monies received by the Municipal Court Department of Probation for monthly probation supervision fees which are restricted to court services.

(continued)

Fund Descriptions – Nonmajor Governmental Funds (continued)

Nonmajor Special Revenue Funds (continued)

Court Costs Fund To account for and report additional fees and costs imposed by the Mansfield Municipal Court committed for improvements and maintenance of the City's court facilities.

Boulevard Assessments Fund To account for and report the receipt and use of special assessments levied against properties in the Glenwood and Parkwood Boulevard areas restricted for the improvement of the lawn strips in the middle of these boulevards.

PAL Donations Fund To account for and report private donations restricted for miscellaneous operating expenses of the local Police Athletic League (PAL) program.

DARE Donations Fund To account for and report private donations restricted for miscellaneous operating expenses of the local Drug Abuse Resistance Education (DARE) program.

K-9 Donations Fund To account for and report private donations restricted for miscellaneous operating expenses of the City's K-9 program.

Donations Against Injection Wells Fund To account for and report private donations restricted for professional services associated with the opposition to the construction of injection wells. This fund did not have any budgetary activity in 2018, therefore, budgetary information is not provided.

Parks and Recreation Fund To account for and report municipal income taxes restricted for parks and recreation projects and programs.

Street Lighting Fund To account for and report municipal income taxes restricted to pay the costs of electricity for street lighting.

Demolition Fund To account for and report municipal income taxes restricted to pay the costs of demolishing old buildings within the City.

Honor Guard Donations Fund To account for and report private donations restricted for miscellaneous operating expenses of the Honor Guard program.

27th Pay Reserve Fund To account for and report the accumulation of resources for the calendar years with an additional pay. This fund is included with the general fund for GAAP reporting.

Separation Fund To account for and report the accumulation of resources for the payment of sick leave, vacation leave, and compensatory time off upon retirement. This fund is included with the general fund for GAAP reporting.

Budget Stabilization Fund To account for and report the accumulation of resources for future budgetary needs. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Nonmajor Debt Service Fund

The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest.

Debt Service Fund To account for and report financial resources that are restricted for the payment of debt principal and interest.

(continued)

Fund Descriptions – Nonmajor Governmental Funds (continued)

Nonmajor Capital Projects Funds

Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Street Resurfacing Fund To account for and report the one quarter percent income tax collections restricted solely for the resurfacing of City Streets.

Ohio Public Works Commission Fund To account for and report grant money received from the Ohio Public Works Commission which is restricted for construction and improvement projects.

Reid Industrial Park Project Fund To account for and report loan proceeds and grant funds from the Ohio Department of Development and the Ohio Air National Guard restricted for infrastructure improvements to a new industrial park near the Mansfield Lahm Airport.

Police Capital Equipment Fund To account for and report transfers from the general fund as part of the Selective Traffic Enforcement Program (STEP) committed for the purchase of police equipment.

Electrical Service Upgrade Fund To account for and report transfers from the general fund committed to pay the costs of an electrical service upgrade.

Fire Capital Equipment Fund To account for and report charges for services committed for the purchase of fire equipment.

Capital Equipment Fund To account for and report sale of capital assets committed for the purchase of equipment for the City.

Permanent Improvements Fund To account for and report sale of City-owned permanent improvements, including land and interests therein, committed for the construction or acquisition of new permanent improvements.

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2018

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$6,159,126	\$19,473	\$3,181,791	\$9,360,390
Income Taxes Receivable	267,166	0	534,330	801,496
Accounts Receivable	67,809	0	0	67,809
Intergovernmental Receivable	1,027,585	0	153,872	1,181,457
Accrued Interest Receivable	1,189	0	0	1,189
Loans Receivable	194,543	0	0	194,543
Special Assessments Receivable	4,654	0	0	4,654
Materials and Supplies Inventory	712,082	0	0	712,082
<i>Total Assets</i>	<u>\$8,434,154</u>	<u>\$19,473</u>	<u>\$3,869,993</u>	<u>\$12,323,620</u>
Liabilities				
Accounts Payable	\$423,575	\$0	\$3,881	\$427,456
Contracts Payable	0	0	629,329	629,329
Accrued Wages	78,321	0	0	78,321
Intergovernmental Payable	33,604	0	10,000	43,604
<i>Total Liabilities</i>	<u>535,500</u>	<u>0</u>	<u>643,210</u>	<u>1,178,710</u>
Deferred Inflows of Resources				
Unavailable Revenue	1,049,393	0	357,581	1,406,974
Fund Balances				
Nonspendable	712,082	0	0	712,082
Restricted	4,467,203	19,473	1,896,695	6,383,371
Committed	1,669,976	0	972,507	2,642,483
<i>Total Fund Balances</i>	<u>6,849,261</u>	<u>19,473</u>	<u>2,869,202</u>	<u>9,737,936</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$8,434,154</u>	<u>\$19,473</u>	<u>\$3,869,993</u>	<u>\$12,323,620</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2018

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Municipal Income Tax	\$1,923,092	\$0	\$3,852,630	\$5,775,722
Charges for Services	268,252	0	219,011	487,263
Licenses, Permits and Fees	37,235	0	0	37,235
Fines and Forfeitures	1,215,167	0	0	1,215,167
Intergovernmental	2,964,802	0	361,675	3,326,477
Contributions and Donations	500	0	0	500
Special Assessments	4,214	0	0	4,214
Interest	4,334	0	0	4,334
Other	38,294	0	31,136	69,430
<i>Total Revenues</i>	<u>6,455,890</u>	<u>0</u>	<u>4,464,452</u>	<u>10,920,342</u>
Expenditures				
Current:				
General Government	2,023,912	0	0	2,023,912
Security of Persons and Property	551,939	0	0	551,939
Transportation	2,593,708	0	0	2,593,708
Community Environment	521,037	0	0	521,037
Leisure Time Activities	758,785	0	0	758,785
Capital Outlay	0	0	5,339,207	5,339,207
Debt Service:				
Principal Retirement	0	319,877	65,068	384,945
Interest and Fiscal Charges	0	86,690	4,267	90,957
<i>Total Expenditures</i>	<u>6,449,381</u>	<u>406,567</u>	<u>5,408,542</u>	<u>12,264,490</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>6,509</u>	<u>(406,567)</u>	<u>(944,090)</u>	<u>(1,344,148)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	554,225	554,225
Transfers In	842,994	406,569	7,282	1,256,845
Transfers Out	(137,850)	0	0	(137,850)
<i>Total Other Financing Sources (Uses)</i>	<u>705,144</u>	<u>406,569</u>	<u>561,507</u>	<u>1,673,220</u>
<i>Net Change in Fund Balances</i>	711,653	2	(382,583)	329,072
<i>Fund Balances Beginning of Year</i>	<u>6,137,608</u>	<u>19,471</u>	<u>3,251,785</u>	<u>9,408,864</u>
<i>Fund Balances End of Year</i>	<u><u>\$6,849,261</u></u>	<u><u>\$19,473</u></u>	<u><u>\$2,869,202</u></u>	<u><u>\$9,737,936</u></u>

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2018

	Street Construction, Maintenance and Repair	State Highway	Alarm Monitoring	Regional Community Advancement	Drug Enforcement
Assets					
Equity in Pooled Cash and Cash Equivalents	\$197,009	\$58,052	\$65,801	\$51,691	\$6,805
Income Taxes Receivable	0	0	0	0	0
Accounts Receivable	0	0	0	0	0
Intergovernmental Receivable	939,076	76,141	0	11,137	0
Accrued Interest Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Special Assessments Receivable	0	0	0	0	0
Materials and Supplies Inventory	698,972	0	0	0	0
<i>Total Assets</i>	<u>\$1,835,057</u>	<u>\$134,193</u>	<u>\$65,801</u>	<u>\$62,828</u>	<u>\$6,805</u>
Liabilities					
Accounts Payable	\$47,863	\$1,905	\$693	\$0	\$0
Accrued Wages	33,604	0	0	1,496	0
Intergovernmental Payable	14,002	0	0	421	0
<i>Total Liabilities</i>	<u>95,469</u>	<u>1,905</u>	<u>693</u>	<u>1,917</u>	<u>0</u>
Deferred Inflows of Resources					
Unavailable Revenue	801,002	64,946	0	0	0
Fund Balances					
Nonspendable	698,972	0	0	0	0
Restricted	239,614	67,342	0	0	6,805
Committed	0	0	65,108	60,911	0
<i>Total Fund Balances</i>	<u>938,586</u>	<u>67,342</u>	<u>65,108</u>	<u>60,911</u>	<u>6,805</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$1,835,057</u>	<u>\$134,193</u>	<u>\$65,801</u>	<u>\$62,828</u>	<u>\$6,805</u>

<u>Drug Law Enforcement</u>	<u>Law Enforcement</u>	<u>Permissive Sales Tax</u>	<u>Industrial Development</u>	<u>Indigent Drivers Alcohol Treatment</u>	<u>Indigent Drivers Alcohol Monitoring</u>	<u>Court Computerization</u>
\$51,933	\$68,298	\$180,037	\$249,014	\$230,368	\$48,412	\$261,128
0	0	0	0	0	0	0
0	0	0	0	1,752	412	10,086
0	0	0	0	0	1,231	0
0	0	0	1,189	0	0	0
0	0	0	194,543	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	1,950
<u>\$51,933</u>	<u>\$68,298</u>	<u>\$180,037</u>	<u>\$444,746</u>	<u>\$232,120</u>	<u>\$50,055</u>	<u>\$273,164</u>
\$0	\$564	\$2,394	\$39	\$5,770	\$0	\$7,221
0	0	0	3,208	0	0	2,436
0	0	0	4,620	0	0	797
0	564	2,394	7,867	5,770	0	10,454
0	0	0	0	0	0	0
0	0	0	0	0	0	1,950
51,933	67,734	177,643	0	226,350	50,055	260,760
0	0	0	436,879	0	0	0
51,933	67,734	177,643	436,879	226,350	50,055	262,710
<u>\$51,933</u>	<u>\$68,298</u>	<u>\$180,037</u>	<u>\$444,746</u>	<u>\$232,120</u>	<u>\$50,055</u>	<u>\$273,164</u>

(continued)

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2018

	Legal Research	Probation Services	Court Costs	Boulevard Assessments	PAL Donations
Assets					
Equity in Pooled Cash and Cash Equivalents	\$235,167	\$469,822	\$1,089,138	\$5,714	\$5,100
Income Taxes Receivable	0	0	0	0	0
Accounts Receivable	3,026	8,673	43,860	0	0
Intergovernmental Receivable	0	0	0	0	0
Accrued Interest Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Special Assessments Receivable	0	0	0	4,654	0
Materials and Supplies Inventory	0	7,916	448	0	0
<i>Total Assets</i>	<u>\$238,193</u>	<u>\$486,411</u>	<u>\$1,133,446</u>	<u>\$10,368</u>	<u>\$5,100</u>
Liabilities					
Accounts Payable	\$663	\$1,524	\$838	\$540	\$0
Accrued Wages	0	3,596	17,351	0	0
Intergovernmental Payable	0	1,151	7,731	0	0
<i>Total Liabilities</i>	<u>663</u>	<u>6,271</u>	<u>25,920</u>	<u>540</u>	<u>0</u>
Deferred Inflows of Resources					
Unavailable Revenue	0	0	0	4,654	0
Fund Balances					
Nonspendable	0	7,916	448	0	0
Restricted	237,530	472,224	0	5,174	5,100
Committed	0	0	1,107,078	0	0
<i>Total Fund Balances</i>	<u>237,530</u>	<u>480,140</u>	<u>1,107,526</u>	<u>5,174</u>	<u>5,100</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$238,193</u>	<u>\$486,411</u>	<u>\$1,133,446</u>	<u>\$10,368</u>	<u>\$5,100</u>

<u>DARE Donations</u>	<u>K-9 Donations</u>	<u>Donations Against Injection Wells</u>	<u>Parks and Recreation</u>	<u>Street Lighting</u>	<u>Demolition</u>	<u>Honor Guard Donations</u>	<u>Total Nonmajor Special Revenue Funds</u>
\$5,719	\$14,119	\$4,065	\$446,256	\$136,212	\$2,278,766	\$500	\$6,159,126
0	0	0	117,553	42,747	106,866	0	267,166
0	0	0	0	0	0	0	67,809
0	0	0	0	0	0	0	1,027,585
0	0	0	0	0	0	0	1,189
0	0	0	0	0	0	0	194,543
0	0	0	0	0	0	0	4,654
0	0	0	2,796	0	0	0	712,082
<u>\$5,719</u>	<u>\$14,119</u>	<u>\$4,065</u>	<u>\$566,605</u>	<u>\$178,959</u>	<u>\$2,385,632</u>	<u>\$500</u>	<u>\$8,434,154</u>
\$0	\$0	\$0	\$13,553	\$38,418	\$301,590	\$0	\$423,575
0	0	0	16,630	0	0	0	78,321
0	0	0	4,882	0	0	0	33,604
0	0	0	35,065	38,418	301,590	0	535,500
0	0	0	78,668	28,607	71,516	0	1,049,393
0	0	0	2,796	0	0	0	712,082
5,719	14,119	4,065	450,076	111,934	2,012,526	500	4,467,203
0	0	0	0	0	0	0	1,669,976
5,719	14,119	4,065	452,872	111,934	2,012,526	500	6,849,261
<u>\$5,719</u>	<u>\$14,119</u>	<u>\$4,065</u>	<u>\$566,605</u>	<u>\$178,959</u>	<u>\$2,385,632</u>	<u>\$500</u>	<u>\$8,434,154</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2018

	Street Construction, Maintenance and Repair	State Highway	Alarm Monitoring	Regional Community Advancement	Drug Enforcement
Revenues					
Municipal Income Tax	\$0	\$0	\$0	\$0	\$0
Charges for Services	0	0	0	700	0
Licenses, Permits and Fees	2,025	0	33,980	0	0
Fines and Forfeitures	0	0	0	0	611
Intergovernmental	2,111,534	171,205	0	85,736	0
Contributions and Donations	0	0	0	0	0
Special Assessments	0	0	0	0	0
Interest	3,009	1,325	0	0	0
Other	0	0	0	0	0
<i>Total Revenues</i>	<u>2,116,568</u>	<u>172,530</u>	<u>33,980</u>	<u>86,436</u>	<u>611</u>
Expenditures					
Current:					
General Government	0	0	0	95,268	0
Security of Persons and Property	0	0	18,190	0	0
Transportation	2,303,852	221,503	0	0	0
Community Environment	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0
<i>Total Expenditures</i>	<u>2,303,852</u>	<u>221,503</u>	<u>18,190</u>	<u>95,268</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(187,284)</u>	<u>(48,973)</u>	<u>15,790</u>	<u>(8,832)</u>	<u>611</u>
Other Financing Sources (Uses)					
Transfers In	513,876	0	0	0	0
Transfers Out	(102,447)	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>411,429</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	224,145	(48,973)	15,790	(8,832)	611
<i>Fund Balances Beginning of Year</i>	<u>714,441</u>	<u>116,315</u>	<u>49,318</u>	<u>69,743</u>	<u>6,194</u>
<i>Fund Balances End of Year</i>	<u>\$938,586</u>	<u>\$67,342</u>	<u>\$65,108</u>	<u>\$60,911</u>	<u>\$6,805</u>

<u>Drug Law Enforcement</u>	<u>Law Enforcement</u>	<u>Permissive Sales Tax</u>	<u>Industrial Development</u>	<u>Indigent Drivers Alcohol Treatment</u>	<u>Indigent Drivers Alcohol Monitoring</u>	<u>Court Computerization</u>
\$0	\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	7,500	0	0	0
0	0	0	0	0	0	0
11,688	30,684	0	0	28,755	62	207,080
0	0	566,422	0	13,231	16,674	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
1,145	0	0	1	0	0	2,565
<u>12,833</u>	<u>30,684</u>	<u>566,422</u>	<u>7,501</u>	<u>41,986</u>	<u>16,736</u>	<u>209,645</u>
0	0	0	417,654	0	0	174,038
5,986	45,312	440,000	0	27,086	9,764	0
0	0	68,353	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
<u>5,986</u>	<u>45,312</u>	<u>508,353</u>	<u>417,654</u>	<u>27,086</u>	<u>9,764</u>	<u>174,038</u>
<u>6,847</u>	<u>(14,628)</u>	<u>58,069</u>	<u>(410,153)</u>	<u>14,900</u>	<u>6,972</u>	<u>35,607</u>
0	0	0	109,633	0	0	0
0	0	0	(2,038)	0	0	0
0	0	0	107,595	0	0	0
6,847	(14,628)	58,069	(302,558)	14,900	6,972	35,607
<u>45,086</u>	<u>82,362</u>	<u>119,574</u>	<u>739,437</u>	<u>211,450</u>	<u>43,083</u>	<u>227,103</u>
<u>\$51,933</u>	<u>\$67,734</u>	<u>\$177,643</u>	<u>\$436,879</u>	<u>\$226,350</u>	<u>\$50,055</u>	<u>\$262,710</u>

(continued)

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2018

	Legal Research	Probation Services	Court Costs	Boulevard Assessments	PAL Donations
Revenues					
Municipal Income Tax	\$0	\$0	\$0	\$0	\$0
Charges for Services	0	247,952	0	0	0
Licenses, Permits and Fees	0	0	1,230	0	0
Fines and Forfeitures	52,738	0	883,549	0	0
Intergovernmental	0	0	0	0	0
Contributions and Donations	0	0	0	0	0
Special Assessments	0	0	0	4,214	0
Interest	0	0	0	0	0
Other	0	16,978	0	0	2,400
<i>Total Revenues</i>	<u>52,738</u>	<u>264,930</u>	<u>884,779</u>	<u>4,214</u>	<u>2,400</u>
Expenditures					
Current:					
General Government	100,364	133,334	654,579	3,013	0
Security of Persons and Property	0	0	0	0	1,104
Transportation	0	0	0	0	0
Community Environment	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0
<i>Total Expenditures</i>	<u>100,364</u>	<u>133,334</u>	<u>654,579</u>	<u>3,013</u>	<u>1,104</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(47,626)</u>	<u>131,596</u>	<u>230,200</u>	<u>1,201</u>	<u>1,296</u>
Other Financing Sources (Uses)					
Transfers In	0	0	0	0	0
Transfers Out	0	0	(27,332)	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>(27,332)</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	<u>(47,626)</u>	<u>131,596</u>	<u>202,868</u>	<u>1,201</u>	<u>1,296</u>
<i>Fund Balances Beginning of Year</i>	<u>285,156</u>	<u>348,544</u>	<u>904,658</u>	<u>3,973</u>	<u>3,804</u>
<i>Fund Balances End of Year</i>	<u>\$237,530</u>	<u>\$480,140</u>	<u>\$1,107,526</u>	<u>\$5,174</u>	<u>\$5,100</u>

DARE Donations	K-9 Donations	Donations Against Injection Wells	Parks and Recreation	Street Lighting	Demolition	Honor Guard Donations	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$845,964	\$308,438	\$768,690	\$0	\$1,923,092
0	0	0	12,100	0	0	0	268,252
0	0	0	0	0	0	0	37,235
0	0	0	0	0	0	0	1,215,167
0	0	0	0	0	0	0	2,964,802
0	0	0	0	0	0	500	500
0	0	0	0	0	0	0	4,214
0	0	0	0	0	0	0	4,334
5,383	9,822	0	0	0	0	0	38,294
5,383	9,822	0	858,064	308,438	768,690	500	6,455,890
0	0	0	0	445,662	0	0	2,023,912
1,997	2,500	0	0	0	0	0	551,939
0	0	0	0	0	0	0	2,593,708
0	0	0	0	0	521,037	0	521,037
0	0	0	758,785	0	0	0	758,785
1,997	2,500	0	758,785	445,662	521,037	0	6,449,381
3,386	7,322	0	99,279	(137,224)	247,653	500	6,509
0	0	0	0	219,485	0	0	842,994
0	0	0	(6,033)	0	0	0	(137,850)
0	0	0	(6,033)	219,485	0	0	705,144
3,386	7,322	0	93,246	82,261	247,653	500	711,653
2,333	6,797	4,065	359,626	29,673	1,764,873	0	6,137,608
\$5,719	\$14,119	\$4,065	\$452,872	\$111,934	\$2,012,526	\$500	\$6,849,261

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2018

	Street Resurfacing	Ohio Public Works Commission	Reid Industrial Park Project	Police Capital Equipment	Electrical Service Upgrade
Assets					
Equity in Pooled Cash and Cash Equivalents	\$2,091,782	\$0	\$106,587	\$43,824	\$65,834
Income Taxes Receivable	534,330	0	0	0	0
Intergovernmental Receivable	0	153,872	0	0	0
<i>Total Assets</i>	<u>\$2,626,112</u>	<u>\$153,872</u>	<u>\$106,587</u>	<u>\$43,824</u>	<u>\$65,834</u>
Liabilities					
Accounts Payable	\$0	\$0	\$2,966	\$915	\$0
Contracts Payable	475,457	153,872	0	0	0
Intergovernmental Payable	0	0	0	0	0
<i>Total Liabilities</i>	<u>475,457</u>	<u>153,872</u>	<u>2,966</u>	<u>915</u>	<u>0</u>
Deferred Inflows of Resources					
Unavailable Revenue	357,581	0	0	0	0
Fund Balances					
Restricted	1,793,074	0	103,621	0	0
Committed	0	0	0	42,909	65,834
<i>Total Fund Balances</i>	<u>1,793,074</u>	<u>0</u>	<u>103,621</u>	<u>42,909</u>	<u>65,834</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$2,626,112</u>	<u>\$153,872</u>	<u>\$106,587</u>	<u>\$43,824</u>	<u>\$65,834</u>

Fire Capital Equipment	Capital Equipment	Permanent Improvements	Total Nonmajor Capital Projects Funds
\$229,314	\$90,225	\$554,225	\$3,181,791
0	0	0	534,330
0	0	0	153,872
<u>\$229,314</u>	<u>\$90,225</u>	<u>\$554,225</u>	<u>\$3,869,993</u>
\$0	\$0	\$0	\$3,881
0	0	0	629,329
10,000	0	0	10,000
10,000	0	0	643,210
0	0	0	357,581
0	0	0	1,896,695
219,314	90,225	554,225	972,507
219,314	90,225	554,225	2,869,202
<u>\$229,314</u>	<u>\$90,225</u>	<u>\$554,225</u>	<u>\$3,869,993</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2018

	Street Resurfacing	Ohio Public Works Commission	Reid Industrial Park Project	Police Capital Equipment	Electrical Service Upgrade
Revenues					
Municipal Income Tax	\$3,852,630	\$0	\$0	\$0	\$0
Charges for Services	0	0	0	0	0
Intergovernmental	0	361,675	0	0	0
Other	0	0	0	0	0
<i>Total Revenues</i>	<u>3,852,630</u>	<u>361,675</u>	<u>0</u>	<u>0</u>	<u>0</u>
Expenditures					
Capital Outlay	4,737,961	361,675	8,789	1,570	0
Debt Service:					
Principal Retirement	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	0	0
<i>Total Expenditures</i>	<u>4,737,961</u>	<u>361,675</u>	<u>8,789</u>	<u>1,570</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(885,331)</u>	<u>0</u>	<u>(8,789)</u>	<u>(1,570)</u>	<u>0</u>
Other Financing Sources					
Sale of Capital Assets	0	0	0	0	0
Transfers In	0	0	0	5,066	2,216
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>5,066</u>	<u>2,216</u>
<i>Net Change in Fund Balances</i>	<u>(885,331)</u>	<u>0</u>	<u>(8,789)</u>	<u>3,496</u>	<u>2,216</u>
<i>Fund Balances Beginning of Year</i>	<u>2,678,405</u>	<u>0</u>	<u>112,410</u>	<u>39,413</u>	<u>63,618</u>
<i>Fund Balances End of Year</i>	<u><u>\$1,793,074</u></u>	<u><u>\$0</u></u>	<u><u>\$103,621</u></u>	<u><u>\$42,909</u></u>	<u><u>\$65,834</u></u>

Fire Capital Equipment	Capital Equipment	Permanent Improvements	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$3,852,630
219,011	0	0	219,011
0	0	0	361,675
0	31,136	0	31,136
<u>219,011</u>	<u>31,136</u>	<u>0</u>	<u>4,464,452</u>
218,880	10,332	0	5,339,207
65,068	0	0	65,068
4,267	0	0	4,267
<u>288,215</u>	<u>10,332</u>	<u>0</u>	<u>5,408,542</u>
(69,204)	20,804	0	(944,090)
0	0	554,225	554,225
0	0	0	7,282
<u>0</u>	<u>0</u>	<u>554,225</u>	<u>561,507</u>
(69,204)	20,804	554,225	(382,583)
<u>288,518</u>	<u>69,421</u>	<u>0</u>	<u>3,251,785</u>
<u>\$219,314</u>	<u>\$90,225</u>	<u>\$554,225</u>	<u>\$2,869,202</u>

(This Page Intentionally Left Blank)

Fund Descriptions – Internal Service Funds

Internal service funds are established to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Garage Operating Fund To account for the operation of the municipal vehicle repair garage for work performed for all departments and for the operation of a vehicle/equipment motor pool.

Information Technology Fund To account for the operation of the municipal data processing department for work performed in all departments.

Utility Collections Fund To account for the operation of the utility collections department for service provided to the water, sewer, codes and permits, and parking departments. The funds using the utility billing service are charged for the cost of the operation.

Health Insurance Fund To account for the expenses incurred in the activity of self insurance by the City for employee health insurance.

Property/Liability Insurance Fund To account for the expenses incurred in the activity of liability insurance as a participant in the Public Entities Pool of Ohio (PEP Pool).

Workers' Compensation Fund To account for the expenses incurred in the activity of the State Workers' Compensation System.

City of Mansfield, Ohio
Combining Statement of Fund Net Position
Internal Service Funds
December 31, 2018

	Garage Operating	Information Technology	Utility Collections
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$169,096	\$63,523	\$101,568
Materials and Supplies Inventory	11,162	0	1,935
<i>Total Current Assets</i>	<u>180,258</u>	<u>63,523</u>	<u>103,503</u>
Noncurrent Assets:			
Capital Assets:			
Depreciable Capital Assets, Net	40,670	249,801	52,229
Net Pension Asset	1,056	352	1,760
<i>Total Noncurrent Assets</i>	<u>41,726</u>	<u>250,153</u>	<u>53,989</u>
<i>Total Assets</i>	<u>221,984</u>	<u>313,676</u>	<u>157,492</u>
Deferred Outflows of Resources			
Pension	112,878	78,826	188,126
OPEB	21,874	7,291	36,458
<i>Total Deferred Outflows of Resources</i>	<u>134,752</u>	<u>86,117</u>	<u>224,584</u>
Liabilities			
Current Liabilities:			
Accounts Payable	43,077	9,605	8,676
Accrued Wages	13,010	6,904	29,856
Intergovernmental Payable	5,842	2,080	11,075
Claims Payable	0	0	0
<i>Total Current Liabilities</i>	<u>61,929</u>	<u>18,589</u>	<u>49,607</u>
Long-Term Liabilities:			
Net Pension Liability	446,281	148,760	743,802
Net OPEB Liability	294,340	98,113	490,567
<i>Total Long-Term Liabilities</i>	<u>740,621</u>	<u>246,873</u>	<u>1,234,369</u>
<i>Total Liabilities</i>	<u>802,550</u>	<u>265,462</u>	<u>1,283,976</u>
Deferred Inflows of Resources			
Pension	108,628	36,208	181,045
OPEB	23,689	7,896	39,482
<i>Total Deferred Inflows of Resources</i>	<u>132,317</u>	<u>44,104</u>	<u>220,527</u>
Net Position			
Investment in Capital Assets	40,670	249,801	52,229
Unrestricted (Deficit)	(618,801)	(159,574)	(1,174,656)
<i>Total Net Position</i>	<u>(\$578,131)</u>	<u>\$90,227</u>	<u>(\$1,122,427)</u>

Health Insurance	Property/ Liability Insurance	Workers' Compensation	Total
\$1,349,925	\$74,138	\$180,038	\$1,938,288
0	0	0	13,097
1,349,925	74,138	180,038	1,951,385
0	0	0	342,700
0	0	0	3,168
0	0	0	345,868
1,349,925	74,138	180,038	2,297,253
0	0	0	379,830
0	0	0	65,623
0	0	0	445,453
6,014	0	0	67,372
0	0	0	49,770
0	0	0	18,997
605,148	0	0	605,148
611,162	0	0	741,287
0	0	0	1,338,843
0	0	0	883,020
0	0	0	2,221,863
611,162	0	0	2,963,150
0	0	0	325,881
0	0	0	71,067
0	0	0	396,948
0	0	0	342,700
738,763	74,138	180,038	(960,092)
\$738,763	\$74,138	\$180,038	(\$617,392)

City of Mansfield, Ohio
*Combining Statement of Revenues,
Expenses and Changes in Fund Net Position
Internal Service Funds
For the Year Ended December 31, 2018*

	Garage Operating	Information Technology	Utility Collections
Operating Revenues			
Charges for Services	\$1,247,861	\$673,363	\$1,702,635
Operating Expenses			
Personal Services	328,958	151,627	643,693
Fringe Benefits	308,312	175,282	605,778
Contractual Services	195,300	408,010	425,717
Materials and Supplies	466,682	7,931	116,030
Depreciation	2,362	153,164	21,066
Utilities	14,549	0	8,677
Claims Expense	0	0	0
<i>Total Operating Expenses</i>	<u>1,316,163</u>	<u>896,014</u>	<u>1,820,961</u>
<i>Operating Income (Loss) Before Transfers</i>	(68,302)	(222,651)	(118,326)
Transfers Out	<u>(9,083)</u>	<u>(3,762)</u>	<u>(13,624)</u>
<i>Change in Net Position</i>	(77,385)	(226,413)	(131,950)
<i>Net Position Beginning of Year</i>	<u>(500,746)</u>	<u>316,640</u>	<u>(990,477)</u>
<i>Net Position End of Year</i>	<u><u>(\$578,131)</u></u>	<u><u>\$90,227</u></u>	<u><u>(\$1,122,427)</u></u>

Health Insurance	Property/ Liability Insurance	Workers' Compensation	Total
\$9,956,855	\$525,500	\$586,703	\$14,692,917
0	0	0	1,124,278
0	0	0	1,089,372
1,021,103	439,010	521,792	3,010,932
0	0	5,062	595,705
0	0	0	176,592
0	0	0	23,226
8,503,173	12,352	0	8,515,525
9,524,276	451,362	526,854	14,535,630
432,579	74,138	59,849	157,287
0	0	0	(26,469)
432,579	74,138	59,849	130,818
306,184	0	120,189	(748,210)
\$738,763	\$74,138	\$180,038	(\$617,392)

City of Mansfield, Ohio
Combining Statement of Cash Flows
Internal Service Funds
December 31, 2018

	Garage Operating	Information Technology	Utility Collections
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash Received from Interfund Services Provided	\$1,247,861	\$673,363	\$1,702,635
Cash Payments to Suppliers for Goods and Services	(714,930)	(411,729)	(558,402)
Cash Payment for Employee Services	(335,538)	(152,050)	(637,315)
Cash Payment for Employee Benefits	(246,558)	(116,424)	(499,654)
Cash Payments for Claims	0	0	0
<i>Net Cash Provided by (Used for) Operating Activities</i>	(49,165)	(6,840)	7,264
Cash Flows from Noncapital Financing Activities			
Transfers Out	(9,083)	(3,762)	(13,624)
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	(58,248)	(10,602)	(6,360)
<i>Cash and Cash Equivalents Beginning of Year</i>	227,344	74,125	107,928
<i>Cash and Cash Equivalents End of Year</i>	\$169,096	\$63,523	\$101,568
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities			
Operating Income (Loss)	(\$68,302)	(\$222,651)	(\$118,326)
Adjustments:			
Depreciation	2,362	153,164	21,066
(Increase) Decrease in Assets:			
Materials and Supplies Inventory	2,467	0	409
Net Pension Asset	(388)	(129)	(647)
Decrease in Deferred Outflows of Resources:			
Pension	83,653	65,834	139,424
OPEB	14,124	4,708	23,539
Increase (Decrease) in Liabilities:			
Accounts Payable	(40,866)	4,212	(8,387)
Accrued Wages	(6,580)	(423)	6,378
Intergovernmental Payable	(3,322)	(788)	(2,338)
Claims Payable	0	0	0
Net Pension Liability	9,706	3,235	16,176
Net OPEB Liability	15,962	5,320	26,604
Decrease in Deferred Inflows of Resources:			
Pension	(51,656)	(17,214)	(86,092)
OPEB	(6,325)	(2,108)	(10,542)
<i>Total Adjustments</i>	19,137	215,811	125,590
<i>Net Cash Provided by (Used for) Operating Activities</i>	(\$49,165)	(\$6,840)	\$7,264

<u>Health Insurance</u>	<u>Property/ Liability Insurance</u>	<u>Workers' Compensation</u>	<u>Total</u>
\$9,956,855	\$525,500	\$586,703	\$14,692,917
(1,017,404)	(439,010)	(550,944)	(3,692,419)
0	0	0	(1,124,903)
0	0	0	(862,636)
<u>(8,486,502)</u>	<u>(12,352)</u>	<u>0</u>	<u>(8,498,854)</u>
452,949	74,138	35,759	514,105
0	0	0	(26,469)
<u>452,949</u>	<u>74,138</u>	<u>35,759</u>	<u>487,636</u>
896,976	0	144,279	1,450,652
<u>\$1,349,925</u>	<u>\$74,138</u>	<u>\$180,038</u>	<u>\$1,938,288</u>
<u>\$432,579</u>	<u>\$74,138</u>	<u>\$59,849</u>	<u>\$157,287</u>
0	0	0	176,592
0	0	0	2,876
0	0	0	(1,164)
0	0	0	288,911
0	0	0	42,371
3,699	0	(24,090)	(65,432)
0	0	0	(625)
0	0	0	(6,448)
16,671	0	0	16,671
0	0	0	29,117
0	0	0	47,886
0	0	0	(154,962)
<u>0</u>	<u>0</u>	<u>0</u>	<u>(18,975)</u>
<u>20,370</u>	<u>0</u>	<u>(24,090)</u>	<u>356,818</u>
<u>\$452,949</u>	<u>\$74,138</u>	<u>\$35,759</u>	<u>\$514,105</u>

Fund Descriptions - Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The following is the City's fiduciary fund type:

Agency Funds

These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

OSP Fines Fund To account for monies collected through Ohio State Patrol fines that are then distributed to the local Law Library organization.

Sewer and Street Opening Fund To account for monies deposited with the City by individuals who intend to excavate portions of City streets or sidewalks.

Building Security Fund To account for deposits received from individuals to guarantee proper demolition and removal of structures damaged by fire.

Payroll Agency Fund To account for monies aggregated from the various operating funds for payroll and payroll-related liabilities. As a pay period closes, the operating funds record the gross pay as expenditures or expense; the payroll agency funds simultaneously records the various liabilities.

Demolition Appeal Bond Fund To account for commercial performance bonds on demolition appeals.

Flexible Spending Account Fund To account for resources that belong to City employees to be used for medical expenses.

Municipal Court Fund To account for monies that flow through the Clerk of Courts office.

Transient Occupancy Tax Fund To account for collections of local tax on hotel/motel guests. Monies collected go to the Richland County Convention & Visitors Bureau, the local Main Street USA, and other miscellaneous agencies.

Board of Standards Assessments Fund To account for the fees related to the acceptance and approval of building plans.

City of Mansfield, Ohio
Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Year Ended December 31, 2018

	Beginning Balance 12/31/17	Additions	Deductions	Ending Balance 12/31/18
OSP Fines				
Assets				
Accounts Receivable	\$4,938	\$58,274	\$59,027	\$4,185
Liabilities				
Due to Individuals	\$4,938	\$58,274	\$59,027	\$4,185
Sewer and Street Opening				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$30,497	\$1,620	\$300	\$31,817
Liabilities				
Due to Individuals	\$30,497	\$1,620	\$300	\$31,817
Building Security				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$71,209	\$42,832	\$27,389	\$86,652
Liabilities				
Due to Individuals	\$71,209	\$42,832	\$27,389	\$86,652
Payroll Agency				
Assets				
Cash and Cash Equivalents with Fiscal Agents	\$0	\$26,198,237	\$26,198,237	\$0
Liabilities				
Accounts Payable	\$0	\$581,628	\$581,628	\$0
Intergovernmental Payable	0	6,469,708	6,469,708	0
Due to Individuals	0	19,146,901	19,146,901	0
Total Liabilities	\$0	\$26,198,237	\$26,198,237	\$0
Demolition Appeal Bond				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$25,000	\$10,000	\$20,000	\$15,000
Liabilities				
Due to Individuals	\$25,000	\$10,000	\$20,000	\$15,000

(continued)

City of Mansfield, Ohio
Combining Statement of Changes in Assets and Liabilities
Agency Funds (continued)
For the Year Ended December 31, 2018

	Beginning Balance 12/31/17	Additions	Deductions	Ending Balance 12/31/18
<i>Flexible Spending Account</i>				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$15,422	\$77,939	\$68,617	\$24,744
Accounts Receivable	0	1,833	1,833	0
Total Assets	\$15,422	\$79,772	\$70,450	\$24,744
Liabilities				
Accounts Payable	\$1,519	\$1,833	\$0	\$3,352
Due to Individuals	13,903	77,939	70,450	21,392
Total Liabilities	\$15,422	\$79,772	\$70,450	\$24,744
<i>Municipal Court</i>				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$432,215	\$5,281,075	\$5,278,219	\$435,071
Liabilities				
Accounts Payable	\$138,455	\$2,519,912	\$2,524,557	\$133,810
Intergovernmental Payable	74,576	1,007,938	1,015,622	66,892
Due to Individuals	4,247	113,786	109,810	8,223
Undistributed Assets	214,937	1,639,439	1,628,230	226,146
Total Liabilities	\$432,215	\$5,281,075	\$5,278,219	\$435,071
<i>Transient Occupancy Tax</i>				
Assets				
Taxes Receivable	\$13,658	\$265,312	\$265,405	\$13,565
Liabilities				
Accounts Payable	\$6,829	\$132,657	\$132,703	\$6,783
Due to Individuals	6,829	132,655	132,702	6,782
Total Liabilities	\$13,658	\$265,312	\$265,405	\$13,565
<i>Board of Standards Assessments</i>				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$267	\$3,349	\$3,364	\$252
Liabilities				
Intergovernmental Payable	\$267	\$3,349	\$3,364	\$252

(continued)

City of Mansfield, Ohio
Combining Statement of Changes in Assets and Liabilities
Agency Funds (continued)
For the Year Ended December 31, 2018

	Beginning Balance 12/31/17	Additions	Deductions	Ending Balance 12/31/18
Total - All Agency Funds				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$574,610	\$5,416,815	\$5,397,889	\$593,536
Cash and Cash Equivalents with Fiscal Agents	0	26,198,237	26,198,237	0
Accounts Receivable	4,938	60,107	60,860	4,185
Taxes Receivable	13,658	265,312	265,405	13,565
<i>Total Assets</i>	<u>\$593,206</u>	<u>\$31,940,471</u>	<u>\$31,922,391</u>	<u>\$611,286</u>
Liabilities				
Accounts Payable	\$146,803	\$3,236,030	\$3,238,888	\$143,945
Intergovernmental Payable	74,843	7,480,995	7,488,694	67,144
Due to Individuals	156,623	19,584,007	19,566,579	174,051
Undistributed Assets	214,937	1,639,439	1,628,230	226,146
<i>Total Liabilities</i>	<u>\$593,206</u>	<u>\$31,940,471</u>	<u>\$31,922,391</u>	<u>\$611,286</u>

**Individual Fund Schedules of Revenues,
Expenditures/Expenses
and Changes in Fund Balances/Equity -
Budget (Non-GAAP Basis) and Actual**

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive
	Original	Final		
Revenues				
Property Taxes	\$1,406,000	\$1,406,000	\$1,445,790	\$39,790
Municipal Income Tax	14,579,520	14,579,520	15,339,370	759,850
Charges for Services	3,438,941	3,438,941	3,442,736	3,795
Licenses, Permits and Fees	1,007,650	1,007,650	1,400,966	393,316
Fines and Forfeitures	1,042,000	1,042,000	1,157,735	115,735
Intergovernmental	1,814,151	1,814,151	2,152,265	338,114
Special Assessments	15,000	15,000	19,135	4,135
Interest	345,500	345,500	642,234	296,734
Other	37,000	37,150	76,899	39,749
<i>Total Revenues</i>	<i>23,685,762</i>	<i>23,685,912</i>	<i>25,677,130</i>	<i>1,991,218</i>
Expenditures				
Current:				
General Government:				
City Council:				
Salaries and Wages	156,783	163,920	163,920	0
Fringe Benefits	84,937	87,071	86,994	77
Purchased Services	7,100	6,186	4,463	1,723
Materials and Supplies	710	1,300	849	451
<i>Total City Council</i>	<i>249,530</i>	<i>258,477</i>	<i>256,226</i>	<i>2,251</i>
Human Resources Director:				
Salaries and Wages	120,344	119,944	118,939	1,005
Fringe Benefits	61,242	61,642	61,584	58
Purchased Services	95,191	71,654	42,056	29,598
Materials and Supplies	2,500	2,500	1,425	1,075
Capital Outlay	2,178	1,500	0	1,500
<i>Total Human Resources Director</i>	<i>281,455</i>	<i>257,240</i>	<i>224,004</i>	<i>33,236</i>
Mayor:				
Salaries and Wages	135,220	135,220	134,891	329
Fringe Benefits	79,102	79,102	79,034	68
Purchased Services	2,744	1,597	1,597	0
Materials and Supplies	2,850	3,625	3,166	459
Other	200	93	45	48
<i>Total Mayor</i>	<i>220,116</i>	<i>219,637</i>	<i>218,733</i>	<i>904</i>
Finance Director:				
Salaries and Wages	507,924	507,924	481,278	26,646
Fringe Benefits	270,543	270,543	270,319	224
Purchased Services	29,539	28,249	25,047	3,202
Materials and Supplies	9,930	9,146	7,011	2,135
Capital Outlay	7,138	6,898	5,897	1,001
<i>Total Finance Director</i>	<i>\$825,074</i>	<i>\$822,760</i>	<i>\$789,552</i>	<i>\$33,208</i>

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Law Director:				
Salaries and Wages	\$479,591	\$479,591	\$462,279	\$17,312
Fringe Benefits	223,137	223,137	222,917	220
Purchased Services	51,202	49,999	27,765	22,234
Materials and Supplies	36,399	35,885	35,164	721
Capital Outlay	24,343	21,475	21,105	370
Other	7,000	7,000	2,212	4,788
Total Law Director	821,672	817,087	771,442	45,645
Municipal Court:				
Salaries and Wages	781,109	781,109	769,358	11,751
Fringe Benefits	419,358	419,358	419,004	354
Purchased Services	254,866	228,318	210,295	18,023
Materials and Supplies	0	4,000	3,492	508
Capital Outlay	52,468	68,308	63,674	4,634
Total Municipal Court	1,507,801	1,501,093	1,465,823	35,270
Clerk of Court:				
Salaries and Wages	895,351	895,351	832,638	62,713
Fringe Benefits	481,512	481,512	471,718	9,794
Purchased Services	69,379	64,839	55,986	8,853
Materials and Supplies	21,200	25,200	23,012	2,188
Capital Outlay	20,000	19,573	18,573	1,000
Total Clerk of Court	1,487,442	1,486,475	1,401,927	84,548
Civil Service Commission:				
Salaries and Wages	17,550	17,550	17,550	0
Fringe Benefits	3,172	3,173	3,163	10
Purchased Services	30,700	30,662	20,393	10,269
Total Civil Service Commission	51,422	51,385	41,106	10,279
Safety/Service Director:				
Salaries and Wages	118,364	118,364	116,985	1,379
Fringe Benefits	73,855	73,855	70,770	3,085
Purchased Services	6,000	5,093	4,711	382
Materials and Supplies	3,000	3,000	1,074	1,926
Capital Outlay	5,000	5,000	1,651	3,349
Total Safety/Service Director	206,219	205,312	195,191	10,121
Engineering:				
Salaries and Wages	381,513	369,013	333,978	35,035
Fringe Benefits	184,012	183,062	170,505	12,557
Purchased Services	49,395	107,671	105,723	1,948
Materials and Supplies	3,019	6,414	6,382	32
Capital Outlay	30,000	26,586	26,239	347
Total Engineering	\$647,939	\$692,746	\$642,827	\$49,919

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
City Building and Public Lands:				
Salaries and Wages	\$160,164	\$160,164	\$154,347	\$5,817
Fringe Benefits	104,454	104,454	104,393	61
Purchased Services	388,738	210,831	173,907	36,924
Materials and Supplies	107,224	81,164	74,267	6,897
Capital Outlay	760,551	483,726	480,378	3,348
Total City Building and Public Lands	1,521,131	1,040,339	987,292	53,047
Income Tax:				
Salaries and Wages	358,452	358,452	331,848	26,604
Fringe Benefits	244,799	244,799	244,636	163
Purchased Services	59,697	48,507	43,390	5,117
Materials and Supplies	4,353	5,515	5,305	210
Capital Outlay	9,335	9,335	6,815	2,520
Total Income Tax	676,636	666,608	631,994	34,614
Ocie Hill Center:				
Salaries and Wages	19,040	19,040	10,403	8,637
Fringe Benefits	3,239	3,239	1,632	1,607
Purchased Services	45,594	35,594	19,452	16,142
Materials and Supplies	3,365	3,365	2,786	579
Utilities	36,000	46,000	46,000	0
Total Ocie Hill Center	107,238	107,238	80,273	26,965
Non-Departmental:				
Fringe Benefits	42,706	32,543	21,814	10,729
Purchased Services	3,315,220	3,306,744	3,068,841	237,903
Materials and Supplies	2,312	2,312	2,308	4
Utilities	274,544	253,316	233,316	20,000
Other	567,500	567,500	505,450	62,050
Total Non-Departmental	4,202,282	4,162,415	3,831,729	330,686
Unclaimed Money:				
Other	10,000	10,000	158	9,842
Total General Government	12,815,957	12,298,812	11,538,277	760,535
Security of Persons and Property:				
Safety Town:				
Salaries and Wages	9,576	10,116	9,863	253
Fringe Benefits	1,721	1,804	1,760	44
Materials and Supplies	0	500	287	213
Total Security of Persons and Property	11,297	12,420	11,910	510
Public Health and Welfare:				
Human Relations:				
Other	\$12,880	\$12,880	\$2,000	\$10,880

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Community Environment:				
Codes and Permits:				
Salaries and Wages	\$298,959	\$305,109	\$303,478	\$1,631
Fringe Benefits	163,218	170,518	170,399	119
Purchased Services	47,672	34,659	28,653	6,006
Materials and Supplies	6,691	8,339	6,548	1,791
Capital Outlay	86,408	84,952	75,807	9,145
Other	1,500	1,500	239	1,261
Total Community Environment	604,448	605,077	585,124	19,953
Leisure Time Activities:				
Adopt-A-Park				
Other	5,000	5,150	700	4,450
Debt Service:				
Principal Retirement	75,000	435,000	435,000	0
Interest and Fiscal Charges	31,781	31,781	31,781	0
Total Debt Service	106,781	466,781	466,781	0
<i>Total Expenditures</i>	<i>13,556,363</i>	<i>13,401,120</i>	<i>12,604,792</i>	<i>796,328</i>
<i>Excess of Revenues Over Expenditures</i>	<i>10,129,399</i>	<i>10,284,792</i>	<i>13,072,338</i>	<i>2,787,546</i>
Other Financing Uses				
Transfers Out	(15,527,465)	(15,632,065)	(14,346,438)	1,285,627
<i>Net Change in Fund Balance</i>	<i>(5,398,066)</i>	<i>(5,347,273)</i>	<i>(1,274,100)</i>	<i>4,073,173</i>
<i>Fund Balance Beginning of Year</i>	<i>6,067,586</i>	<i>6,067,586</i>	<i>6,067,586</i>	<i>0</i>
Prior Year Encumbrances Appropriated	950,975	950,975	950,975	0
<i>Fund Balance End of Year</i>	<i>\$1,620,495</i>	<i>\$1,671,288</i>	<i>\$5,744,461</i>	<i>\$4,073,173</i>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$2,010,362	\$2,010,362	\$885,079	(\$1,125,283)
Interest	30,200	30,200	27,691	(2,509)
Other	139,000	139,000	124,824	(14,176)
<i>Total Revenues</i>	<u>2,179,562</u>	<u>2,179,562</u>	<u>1,037,594</u>	<u>(1,141,968)</u>
Expenditures				
Current:				
Community Environment:				
Salaries and Wages	198,419	198,419	194,516	3,903
Fringe Benefits	85,356	85,356	85,268	88
Purchased Services	1,645,344	1,632,896	1,014,814	618,082
Materials and Supplies	12,240	11,734	5,237	6,497
Utilities	1,500	1,500	0	1,500
Capital Outlay	3,688	3,688	3,688	0
Other	10,000	11,074	7,821	3,253
<i>Total Expenditures</i>	<u>1,956,547</u>	<u>1,944,667</u>	<u>1,311,344</u>	<u>633,323</u>
<i>Net Change in Fund Balance</i>	223,015	234,895	(273,750)	(508,645)
<i>Fund Balance Beginning of Year</i>	224,053	224,053	224,053	0
Prior Year Encumbrances Appropriated	317,393	317,393	317,393	0
<i>Fund Balance End of Year</i>	<u>\$764,461</u>	<u>\$776,341</u>	<u>\$267,696</u>	<u>(\$508,645)</u>

City of Mansfield, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Safety Services Fund
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$275,400	\$275,400	\$291,235	\$15,835
Municipal Income Tax	9,112,200	9,112,200	9,583,638	471,438
Charges for Services	1,482,988	1,482,988	1,478,359	(4,629)
Licenses, Permits and Fees	86,075	86,075	93,230	7,155
Fines and Forfeitures	22,000	22,000	31,179	9,179
Intergovernmental	39,500	39,500	126,391	86,891
Other	135,219	257,393	63,229	(194,164)
<i>Total Revenues</i>	<u>11,153,382</u>	<u>11,275,556</u>	<u>11,667,261</u>	<u>391,705</u>
Expenditures				
Current:				
Security of Persons and Property:				
Salaries and Wages	13,012,043	13,067,043	12,831,378	235,665
Fringe Benefits	8,267,872	8,347,646	8,318,261	29,385
Purchased Services	2,515,857	2,608,437	2,053,862	554,575
Materials and Supplies	578,772	555,837	539,206	16,631
Utilities	85,705	84,057	82,769	1,288
Capital Outlay	1,190,478	1,007,822	934,067	73,755
Other	276,308	275,948	250,318	25,630
<i>Total Expenditures</i>	<u>25,927,035</u>	<u>25,946,790</u>	<u>25,009,861</u>	<u>936,929</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(14,773,653)</u>	<u>(14,671,234)</u>	<u>(13,342,600)</u>	<u>1,328,634</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	13,352	13,352	13,352	0
Transfers In	12,359,537	12,359,537	12,095,056	(264,481)
Transfers Out	(788,663)	(788,663)	(788,663)	0
<i>Total Other Financing Sources (Uses)</i>	<u>11,584,226</u>	<u>11,584,226</u>	<u>11,319,745</u>	<u>(264,481)</u>
<i>Net Change in Fund Balance</i>	(3,189,427)	(3,087,008)	(2,022,855)	1,064,153
<i>Fund Balance Beginning of Year</i>	3,011,598	3,011,598	3,011,598	0
Prior Year Encumbrances Appropriated	339,409	339,409	339,409	0
<i>Fund Balance End of Year</i>	<u>\$161,580</u>	<u>\$263,999</u>	<u>\$1,328,152</u>	<u>\$1,064,153</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Grants Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$70,000	\$70,000	\$46,130	(\$23,870)
Intergovernmental	7,796,814	13,336,767	3,906,374	(9,430,393)
Other	2,008	33,460	22,524	(10,936)
<i>Total Revenues</i>	7,868,822	13,440,227	3,975,028	(9,465,199)
Expenditures				
Current:				
General Government:				
Salaries and Wages	353,533	430,916	334,523	96,393
Fringe Benefits	77,614	121,858	112,966	8,892
Purchased Services	465,645	428,425	179,705	248,720
Materials and Supplies	53,615	59,226	40,237	18,989
Capital Outlay	6,278,636	10,918,420	6,771,189	4,147,231
Other	0	6,777	6,777	0
<i>Total General Government</i>	7,229,043	11,965,622	7,445,397	4,520,225
Security of Persons and Property:				
Salaries and Wages	532,348	581,991	433,846	148,145
Fringe Benefits	271,078	306,349	217,217	89,132
Purchased Services	97,914	226,791	142,624	84,167
Materials and Supplies	61,572	83,682	74,901	8,781
Capital Outlay	539,093	762,738	702,335	60,403
Other	16,496	110,016	93,000	17,016
<i>Total Security of Persons and Property</i>	1,518,501	2,071,567	1,663,923	407,644
Community Environment:				
Salaries and Wages	0	3,435	3,370	65
Fringe Benefits	0	765	602	163
Purchased Services	26,000	26,000	26,000	0
Materials and Supplies	132	132	0	132
Other	1,358	1,358	1,358	0
<i>Total Community Environment</i>	27,490	31,690	31,330	360
Leisure Time Activities:				
Purchased Services	26,229	26,229	24,333	1,896
Capital Outlay	0	16,850	16,850	0
Other	15,905	16,055	16,055	0
<i>Total Leisure Time Activities</i>	42,134	59,134	57,238	1,896
<i>Total Expenditures</i>	8,817,168	14,128,013	9,197,888	4,930,125
<i>Excess of Revenues Under Expenditures</i>	(948,346)	(687,786)	(5,222,860)	(4,535,074)
Other Financing Sources				
Transfers In	181,178	181,178	181,178	0
<i>Net Change in Fund Balance</i>	(767,168)	(506,608)	(5,041,682)	(4,535,074)
<i>Fund Balance Beginning of Year</i>	62,858	62,858	62,858	0
Prior Year Encumbrances Appropriated	709,001	709,001	709,001	0
<i>Fund Balance (Deficit) End of Year</i>	\$4,691	\$265,251	(\$4,269,823)	(\$4,535,074)

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Water Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$6,609,700	\$6,609,700	\$6,059,421	(\$550,279)
Interest	0	0	31,781	31,781
Other	0	0	408	408
<i>Total Revenues</i>	<u>6,609,700</u>	<u>6,609,700</u>	<u>6,091,610</u>	<u>(518,090)</u>
Expenses				
Salaries and Wages	2,124,518	2,138,118	1,986,429	151,689
Fringe Benefits	1,348,785	1,348,612	1,163,347	185,265
Contractual Services	4,365,779	4,636,462	4,589,809	46,653
Materials and Supplies	1,489,032	1,371,947	1,294,329	77,618
Utilities	775,777	758,764	726,258	32,506
Capital Outlay	2,139,143	1,283,472	1,089,228	194,244
Other	45,369	26,660	19,956	6,704
Debt Service:				
Principal Retirement	72,570	72,569	72,569	0
Interest and Fiscal Charges	5,773	5,773	5,773	0
<i>Total Expenses</i>	<u>12,366,746</u>	<u>11,642,377</u>	<u>10,947,698</u>	<u>694,679</u>
<i>Excess of Revenues Under Expenses Before Transfers</i>	(5,757,046)	(5,032,677)	(4,856,088)	176,589
Transfers Out	(45,585)	(45,585)	(45,585)	0
<i>Net Change in Fund Equity</i>	(5,802,631)	(5,078,262)	(4,901,673)	176,589
<i>Fund Equity Beginning of Year</i>	8,184,823	8,184,823	8,184,823	0
Prior Year Encumbrances Appropriated	1,938,217	1,938,217	1,938,217	0
<i>Fund Equity End of Year</i>	<u>\$4,320,409</u>	<u>\$5,044,778</u>	<u>\$5,221,367</u>	<u>\$176,589</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2018

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Charges for Services	\$11,050,962	\$11,050,962	\$11,605,104	\$554,142
Interest	0	0	51,972	51,972
<i>Total Revenues</i>	<u>11,050,962</u>	<u>11,050,962</u>	<u>11,657,076</u>	<u>606,114</u>
Expenses				
Salaries and Wages	2,078,073	2,078,073	1,812,087	265,986
Fringe Benefits	1,458,644	1,458,644	1,332,635	126,009
Contractual Services	9,481,898	9,107,527	6,540,580	2,566,947
Materials and Supplies	832,753	1,211,639	958,443	253,196
Utilities	657,657	725,227	705,227	20,000
Capital Outlay	5,015,441	4,388,377	2,852,730	1,535,647
Other	55,901	55,701	5,273	50,428
Debt Service:				
Principal Retirement	596,395	596,395	596,395	0
Interest and Fiscal Charges	325,089	325,089	325,089	0
<i>Total Expenses</i>	<u>20,501,851</u>	<u>19,946,672</u>	<u>15,128,459</u>	<u>4,818,213</u>
<i>Excess of Revenues Under Expenses Before Transfers</i>	(9,450,889)	(8,895,710)	(3,471,383)	5,424,327
Transfers Out	(43,968)	(43,968)	(43,968)	0
<i>Net Change in Fund Equity</i>	(9,494,857)	(8,939,678)	(3,515,351)	5,424,327
<i>Fund Equity Beginning of Year</i>	7,481,593	7,481,593	7,481,593	0
Prior Year Encumbrances Appropriated	3,039,744	3,039,744	3,039,744	0
<i>Fund Equity End of Year</i>	<u>\$1,026,480</u>	<u>\$1,581,659</u>	<u>\$7,005,986</u>	<u>\$5,424,327</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Airport Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$161,746	\$161,746	\$277,697	\$115,951
Expenses				
Personal Services	226,426	226,426	183,356	43,070
Fringe Benefits	136,441	136,441	132,750	3,691
Contractual Services	294,473	286,882	209,651	77,231
Materials and Supplies	91,551	70,666	43,394	27,272
Utilities	47,161	45,314	44,010	1,304
Capital Outlay	188,262	188,118	182,604	5,514
Other	6,000	6,000	5,013	987
<i>Total Expenses</i>	990,314	959,847	800,778	159,069
<i>Excess of Revenues Under Expenses Before Transfers</i>	(828,568)	(798,101)	(523,081)	275,020
Transfers In	759,823	759,823	453,864	(305,959)
Transfers Out	(4,354)	(4,354)	(4,354)	0
<i>Net Change in Fund Equity</i>	(73,099)	(42,632)	(73,571)	(30,939)
<i>Fund Equity Beginning of Year</i>	1,083	1,083	1,083	0
Prior Year Encumbrances Appropriated	73,099	73,099	73,099	0
<i>Fund Equity End of Year</i>	\$1,083	\$31,550	\$611	(\$30,939)

City of Mansfield, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction, Maintenance, and Repair Fund
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Licenses, Permits and Fees	\$1,000	\$1,000	\$2,025	\$1,025
Intergovernmental	1,945,000	1,945,000	2,127,537	182,537
Interest	2,000	2,000	3,009	1,009
<i>Total Revenues</i>	<u>1,948,000</u>	<u>1,948,000</u>	<u>2,132,571</u>	<u>184,571</u>
Expenditures				
Current:				
Transportation:				
Salaries and Wages	816,587	816,587	648,490	168,097
Fringe Benefits	466,459	466,459	416,196	50,263
Purchased Services	986,563	970,783	824,554	146,229
Materials and Supplies	749,489	839,729	831,517	8,212
Utilities	31,813	30,153	30,153	0
Capital Outlay	294,880	294,880	287,476	7,404
Other	500	500	0	500
<i>Total Expenditures</i>	<u>3,346,291</u>	<u>3,419,091</u>	<u>3,038,386</u>	<u>380,705</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(1,398,291)</u>	<u>(1,471,091)</u>	<u>(905,815)</u>	<u>565,276</u>
Other Financing Sources (Uses)				
Transfers In	1,007,067	1,111,667	513,876	(597,791)
Transfers Out	(102,447)	(102,447)	(102,447)	0
<i>Total Other Financing Sources (Uses)</i>	<u>904,620</u>	<u>1,009,220</u>	<u>411,429</u>	<u>(597,791)</u>
<i>Net Change in Fund Balance</i>	(493,671)	(461,871)	(494,386)	(32,515)
<i>Fund Balance Beginning of Year</i>	2,972	2,972	2,972	0
Prior Year Encumbrances Appropriated	493,671	493,671	493,671	0
<i>Fund Balance End of Year</i>	<u>\$2,972</u>	<u>\$34,772</u>	<u>\$2,257</u>	<u>(\$32,515)</u>

City of Mansfield, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$153,500	\$153,500	\$172,503	\$19,003
Interest	300	300	1,325	1,025
<i>Total Revenues</i>	153,800	153,800	173,828	20,028
Expenditures				
Current:				
Transportation:				
Salaries and Wages	80,000	80,000	80,000	0
Materials and Supplies	146,927	144,477	141,598	2,879
<i>Total Expenditures</i>	226,927	224,477	221,598	2,879
<i>Net Change in Fund Balance</i>	(73,127)	(70,677)	(47,770)	22,907
<i>Fund Balance Beginning of Year</i>	29,695	29,695	29,695	0
Prior Year Encumbrances Appropriated	74,127	74,127	74,127	0
<i>Fund Balance End of Year</i>	\$30,695	\$33,145	\$56,052	\$22,907

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Alarm Monitoring Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Licenses, Permits, and Fees	\$24,000	\$24,000	\$33,980	\$9,980
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	33,409	32,579	32,558	21
Materials and Supplies	1,500	950	376	574
Capital Outlay	8,400	8,400	8,400	0
<i>Total Expenditures</i>	43,309	41,929	41,334	595
<i>Net Change in Fund Balance</i>	(19,309)	(17,929)	(7,354)	10,575
<i>Fund Balance Beginning of Year</i>	25,534	25,534	25,534	0
Prior Year Encumbrances Appropriated	27,009	27,009	27,009	0
<i>Fund Balance End of Year</i>	<u>\$33,234</u>	<u>\$34,614</u>	<u>\$45,189</u>	<u>\$10,575</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Regional Community Advancement Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Charges for Services	\$0	\$0	\$700	700
Intergovernmental	<u>120,191</u>	<u>120,191</u>	<u>87,485</u>	<u>(32,706)</u>
<i>Total Revenues</i>	<u>120,191</u>	<u>120,191</u>	<u>88,185</u>	<u>(32,006)</u>
Expenditures				
Current:				
General Government:				
Salaries and Wages	67,686	67,686	54,020	13,666
Fringe Benefits	48,551	48,551	36,295	12,256
Purchased Services	16,651	15,943	3,561	12,382
Materials and Supplies	500	500	0	500
Utilities	8,533	6,282	6,282	0
Other	<u>2,124</u>	<u>2,124</u>	<u>2,124</u>	<u>0</u>
<i>Total Expenditures</i>	<u>144,045</u>	<u>141,086</u>	<u>102,282</u>	<u>38,804</u>
<i>Net Change in Fund Balance</i>	(23,854)	(20,895)	(14,097)	6,798
<i>Fund Balance Beginning of Year</i>	50,173	50,173	50,173	0
Prior Year Encumbrances Appropriated	<u>14,185</u>	<u>14,185</u>	<u>14,185</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$40,504</u></u>	<u><u>\$43,463</u></u>	<u><u>\$50,261</u></u>	<u><u>\$6,798</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Drug Enforcement Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$0	\$0	\$611	\$611
Expenditures				
Current:				
General Government:				
Purchased Services	<u>2,400</u>	<u>2,400</u>	<u>0</u>	<u>2,400</u>
<i>Net Change in Fund Balance</i>	(2,400)	(2,400)	611	3,011
<i>Fund Balance Beginning of Year</i>	<u>6,194</u>	<u>6,194</u>	<u>6,194</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$3,794</u></u>	<u><u>\$3,794</u></u>	<u><u>\$6,805</u></u>	<u><u>\$3,011</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Drug Law Enforcement Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$8,000	\$8,000	\$11,688	\$3,688
Other	<u>2,000</u>	<u>2,000</u>	<u>1,145</u>	<u>(855)</u>
<i>Total Revenues</i>	10,000	10,000	12,833	2,833
Expenditures				
Current:				
Security of Persons and Property:				
Other	<u>54,303</u>	<u>51,696</u>	<u>18,082</u>	<u>33,614</u>
<i>Net Change in Fund Balance</i>	(44,303)	(41,696)	(5,249)	36,447
<i>Fund Balance Beginning of Year</i>	41,611	41,611	41,611	0
Prior Year Encumbrances Appropriated	<u>3,694</u>	<u>3,694</u>	<u>3,694</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,002</u></u>	<u><u>\$3,609</u></u>	<u><u>\$40,056</u></u>	<u><u>\$36,447</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Fines and Forfeitures	\$11,000	\$21,000	\$30,684	\$9,684
Expenditures				
Current:				
General Government:				
Purchased Services	15,000	15,000	0	15,000
Capital Outlay	15,285	15,285	0	15,285
Total General Government	30,285	30,285	0	30,285
Security of Persons and Property:				
Other	63,077	72,927	48,327	24,600
<i>Total Expenditures</i>	93,362	103,212	48,327	54,885
<i>Net Change in Fund Balance</i>	(82,362)	(82,212)	(17,643)	64,569
<i>Fund Balance Beginning of Year</i>	80,724	80,724	80,724	0
Prior Year Encumbrances Appropriated	1,638	1,638	1,638	0
<i>Fund Balance End of Year</i>	\$0	\$150	\$64,719	\$64,569

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Permissive Sales Tax Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Intergovernmental	<u>\$600,000</u>	<u>\$600,000</u>	<u>\$566,422</u>	<u>(\$33,578)</u>
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	<u>440,000</u>	<u>440,000</u>	<u>440,000</u>	<u>0</u>
Transportation:				
Purchased Services	130,386	107,800	104,435	3,365
Capital Outlay	<u>61,763</u>	<u>36,402</u>	<u>35,742</u>	<u>660</u>
Total Transportation	<u>192,149</u>	<u>144,202</u>	<u>140,177</u>	<u>4,025</u>
<i>Total Expenditures</i>	<u>632,149</u>	<u>584,202</u>	<u>580,177</u>	<u>4,025</u>
<i>Net Change in Fund Balance</i>	(32,149)	15,798	(13,755)	(29,553)
<i>Fund Balance Beginning of Year</i>	52,050	52,050	52,050	0
Prior Year Encumbrances Appropriated	<u>71,349</u>	<u>71,349</u>	<u>71,349</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$91,250</u>	<u>\$139,197</u>	<u>\$109,644</u>	<u>(\$29,553)</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Industrial Development Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Charges for Services	\$1,650	\$1,650	\$7,500	\$5,850
Interest	1,400	1,400	5,114	3,714
Other	0	0	7,924	7,924
<i>Total Revenues</i>	<u>3,050</u>	<u>3,050</u>	<u>20,538</u>	<u>17,488</u>
Expenditures				
Current:				
General Government:				
Salaries and Wages	79,879	79,879	79,022	857
Fringe Benefits	27,003	27,003	26,962	41
Purchased Services	147,472	145,460	37,585	107,875
Materials and Supplies	18,000	18,000	15,719	2,281
Other	3,833	3,833	2,908	925
<i>Total Expenditures</i>	<u>276,187</u>	<u>274,175</u>	<u>162,196</u>	<u>111,979</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(273,137)</u>	<u>(271,125)</u>	<u>(141,658)</u>	<u>129,467</u>
Other Financing Sources (Uses)				
Transfers In	202,903	202,903	109,633	(93,270)
Transfers Out	(2,038)	(2,038)	(2,038)	0
<i>Total Other Financing Sources (Uses)</i>	<u>200,865</u>	<u>200,865</u>	<u>107,595</u>	<u>(93,270)</u>
<i>Net Change in Fund Balance</i>	<u>(72,272)</u>	<u>(70,260)</u>	<u>(34,063)</u>	<u>36,197</u>
<i>Fund Balance Beginning of Year</i>	244,594	244,594	244,594	0
Prior Year Encumbrances Appropriated	<u>23,672</u>	<u>23,672</u>	<u>23,672</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$195,994</u>	<u>\$198,006</u>	<u>\$234,203</u>	<u>\$36,197</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Drivers Alcohol Treatment Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$26,000	\$26,000	\$28,833	\$2,833
Intergovernmental	20,000	20,000	13,231	(6,769)
<i>Total Revenues</i>	<u>46,000</u>	<u>46,000</u>	<u>42,064</u>	<u>(3,936)</u>
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	39,905	31,515	21,315	10,200
Materials and Supplies	10,000	13,485	13,485	0
<i>Total Expenditures</i>	<u>49,905</u>	<u>45,000</u>	<u>34,800</u>	<u>10,200</u>
<i>Net Change in Fund Balance</i>	(3,905)	1,000	7,264	6,264
<i>Fund Balance Beginning of Year</i>	204,715	204,715	204,715	0
Prior Year Encumbrances Appropriated	4,905	4,905	4,905	0
<i>Fund Balance End of Year</i>	<u>\$205,715</u>	<u>\$210,620</u>	<u>\$216,884</u>	<u>\$6,264</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Drivers Alcohol Monitoring Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$15,000	\$15,000	\$16,397	\$1,397
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	<u>17,682</u>	<u>15,634</u>	<u>14,398</u>	<u>1,236</u>
<i>Net Change in Fund Balance</i>	(2,682)	(634)	1,999	2,633
<i>Fund Balance Beginning of Year</i>	39,731	39,731	39,731	0
Prior Year Encumbrances Appropriated	<u>2,682</u>	<u>2,682</u>	<u>2,682</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$39,731</u></u>	<u><u>\$41,779</u></u>	<u><u>\$44,412</u></u>	<u><u>\$2,633</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Court Computerization Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final Budget		
Revenues				
Fines and Forfeitures	\$210,000	\$210,000	\$208,317	(\$1,683)
Other	0	0	2,565	2,565
<i>Total Revenues</i>	<u>210,000</u>	<u>210,000</u>	<u>210,882</u>	<u>882</u>
Expenditures				
Current:				
General Government:				
Salaries and Wages	58,046	58,046	58,045	1
Fringe Benefits	25,474	25,474	25,446	28
Purchased Services	102,313	99,171	70,504	28,667
Materials and Supplies	22,905	17,500	2,137	15,363
Capital Outlay	124,529	156,529	145,359	11,170
Other	0	3,000	2,760	240
<i>Total Expenditures</i>	<u>333,267</u>	<u>359,720</u>	<u>304,251</u>	<u>55,469</u>
<i>Net Change in Fund Balance</i>	(123,267)	(149,720)	(93,369)	56,351
<i>Fund Balance Beginning of Year</i>	133,232	133,232	133,232	0
Prior Year Encumbrances Appropriated	<u>98,247</u>	<u>98,247</u>	<u>98,247</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$108,212</u></u>	<u><u>\$81,759</u></u>	<u><u>\$138,110</u></u>	<u><u>\$56,351</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Legal Research Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final Budget</u>		Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$50,000	\$50,000	\$53,115	\$3,115
Expenditures				
Current:				
General Government:				
Purchased Services	<u>229,716</u>	<u>229,716</u>	<u>186,766</u>	<u>42,950</u>
<i>Net Change in Fund Balance</i>	(179,716)	(179,716)	(133,651)	46,065
<i>Fund Balance Beginning of Year</i>	117,782	117,782	117,782	0
Prior Year Encumbrances Appropriated	<u>179,716</u>	<u>179,716</u>	<u>179,716</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$117,782</u></u>	<u><u>\$117,782</u></u>	<u><u>\$163,847</u></u>	<u><u>\$46,065</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Probation Services Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$171,000	\$171,000	\$247,952	\$76,952
Other	5,000	5,000	16,978	11,978
<i>Total Revenues</i>	176,000	176,000	264,930	88,930
Expenditures				
Current:				
General Government:				
Salaries and Wages	82,526	82,526	29,889	52,637
Fringe Benefits	61,108	61,108	47,787	13,321
Purchased Services	62,233	61,283	57,164	4,119
Materials and Supplies	16,863	14,659	4,212	10,447
Capital Outlay	5,000	5,000	1,143	3,857
<i>Total Expenditures</i>	227,730	224,576	140,195	84,381
<i>Net Change in Fund Balance</i>	(51,730)	(48,576)	124,735	173,311
<i>Fund Balance Beginning of Year</i>	324,496	324,496	324,496	0
Prior Year Encumbrances Appropriated	19,404	19,404	19,404	0
<i>Fund Balance End of Year</i>	\$292,170	\$295,324	\$468,635	\$173,311

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Court Costs Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Licenses, Permits, and Fees	\$1,000	\$1,000	\$2,410	\$1,410
Fines and Forfeitures	810,000	810,000	883,549	73,549
<i>Total Revenues</i>	<u>811,000</u>	<u>811,000</u>	<u>885,959</u>	<u>74,959</u>
Expenditures				
Current:				
General Government:				
Personal Services	517,449	517,449	380,358	137,091
Fringe Benefits	341,636	341,636	267,018	74,618
Purchased Services	64,668	59,959	3,288	56,671
Materials and Supplies	14,880	13,304	6,317	6,987
Capital Outlay	10,261	10,261	261	10,000
<i>Total Expenditures</i>	<u>948,894</u>	<u>942,609</u>	<u>657,242</u>	<u>285,367</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(137,894)	(131,609)	228,717	360,326
Other Financing Uses				
Transfers Out	(27,332)	(27,332)	(27,332)	0
<i>Net Change in Fund Balance</i>	(165,226)	(158,941)	201,385	360,326
<i>Fund Balance Beginning of Year</i>	879,638	879,638	879,638	0
Prior Year Encumbrances Appropriated	6,784	6,784	6,784	0
<i>Fund Balance End of Year</i>	<u>\$721,196</u>	<u>\$727,481</u>	<u>\$1,087,807</u>	<u>\$360,326</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Boulevard Assessments Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Special Assessments	\$4,300	\$4,300	\$4,214	(\$86)
Expenditures				
Current:				
General Government:				
Purchased Services	5,793	5,500	5,000	500
Materials and Supplies	3,555	1,750	1,750	0
<i>Total Expenditures</i>	<u>9,348</u>	<u>7,250</u>	<u>6,750</u>	<u>500</u>
<i>Net Change in Fund Balance</i>	(5,048)	(2,950)	(2,536)	414
<i>Fund Balance Beginning of Year</i>	1,874	1,874	1,874	0
Prior Year Encumbrances Appropriated	<u>3,348</u>	<u>3,348</u>	<u>3,348</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$174</u>	<u>\$2,272</u>	<u>\$2,686</u>	<u>\$414</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
PAL Donations Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Other	\$0	\$2,000	\$2,400	\$400
Expenditures				
Current:				
Security of Persons and Property:				
Materials and Supplies	<u>4,095</u>	<u>5,341</u>	<u>3,396</u>	<u>1,945</u>
<i>Net Change in Fund Balance</i>	(4,095)	(3,341)	(996)	2,345
<i>Fund Balance Beginning of Year</i>	2,096	2,096	2,096	0
Prior Year Encumbrances Appropriated	<u>2,000</u>	<u>2,000</u>	<u>2,000</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$755</u>	<u>\$3,100</u>	<u>\$2,345</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
DARE Donations Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Other	\$0	\$2,127	\$5,383	\$3,256
Expenditures				
Current:				
Security of Persons and Property:				
Materials and Supplies	<u>2,000</u>	<u>4,127</u>	<u>1,997</u>	<u>2,130</u>
<i>Net Change in Fund Balance</i>	(2,000)	(2,000)	3,386	5,386
<i>Fund Balance Beginning of Year</i>	<u>2,333</u>	<u>2,333</u>	<u>2,333</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$333</u></u>	<u><u>\$333</u></u>	<u><u>\$5,719</u></u>	<u><u>\$5,386</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
K-9 Donations Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Other	\$0	\$9,000	\$9,822	\$822
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	3,000	3,000	2,500	500
Materials and Supplies	2,000	2,000	0	2,000
Capital Outlay	0	9,000	7,800	1,200
<i>Total Expenditures</i>	<u>5,000</u>	<u>14,000</u>	<u>10,300</u>	<u>3,700</u>
<i>Net Change in Fund Balance</i>	(5,000)	(5,000)	(478)	4,522
<i>Fund Balance Beginning of Year</i>	6,297	6,297	6,297	0
Prior Year Encumbrances Appropriated	<u>500</u>	<u>500</u>	<u>500</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,797</u></u>	<u><u>\$1,797</u></u>	<u><u>\$6,319</u></u>	<u><u>\$4,522</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Parks and Recreation Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Municipal Income Tax	\$801,874	\$801,874	\$842,088	\$40,214
Charges for Services	13,000	13,000	12,100	(900)
<i>Total Revenues</i>	<u>814,874</u>	<u>814,874</u>	<u>854,188</u>	<u>39,314</u>
Expenditures				
Current:				
Leisure Time Activities:				
Salaries and Wages	317,697	317,697	290,683	27,014
Fringe Benefits	225,605	225,605	204,958	20,647
Purchased Services	212,641	227,256	180,430	46,826
Materials and Supplies	55,237	48,478	40,924	7,554
Utilities	47,896	40,918	39,382	1,536
Capital Outlay	117,000	99,646	68,094	31,552
Other	24,332	24,332	21,910	2,422
<i>Total Expenditures</i>	<u>1,000,408</u>	<u>983,932</u>	<u>846,381</u>	<u>137,551</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	(185,534)	(169,058)	7,807	176,865
Other Financing Uses				
Transfers Out	(6,033)	(6,033)	(6,033)	0
<i>Net Change in Fund Balance</i>	(191,567)	(175,091)	1,774	176,865
<i>Fund Balance Beginning of Year</i>	294,329	294,329	294,329	0
Prior Year Encumbrances Appropriated	53,052	53,052	53,052	0
<i>Fund Balance End of Year</i>	<u>\$155,814</u>	<u>\$172,290</u>	<u>\$349,155</u>	<u>\$176,865</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Lighting Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Municipal Income Tax	\$291,591	\$291,591	\$307,028	\$15,437
Expenditures				
Current:				
General Government:				
Purchased Services	19,881	19,881	9,348	10,533
Utilities	572,913	566,255	565,534	721
Capital Outlay	5,000	11,658	11,658	0
Other	8,484	8,484	7,767	717
<i>Total Expenditures</i>	<u>606,278</u>	<u>606,278</u>	<u>594,307</u>	<u>11,971</u>
<i>Excess of Revenues Under Expenditures</i>	(314,687)	(314,687)	(287,279)	27,408
Other Financing Sources				
Transfers In	246,893	246,893	219,485	(27,408)
<i>Net Change in Fund Balance</i>	(67,794)	(67,794)	(67,794)	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
Prior Year Encumbrances Appropriated	67,794	67,794	67,794	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Demolition Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Municipal Income Tax	<u>\$728,976</u>	<u>\$728,976</u>	<u>\$765,166</u>	<u>\$36,190</u>
Expenditures				
Current:				
Community Environment:				
Salaries and Wages	35,000	35,000	8,003	26,997
Fringe Benefits	7,898	7,898	1,401	6,497
Purchased Services	1,473,685	1,621,930	1,477,819	144,111
Materials and Supplies	2,000	2,000	0	2,000
Other	<u>21,211</u>	<u>21,211</u>	<u>19,418</u>	<u>1,793</u>
<i>Total Expenditures</i>	<u>1,539,794</u>	<u>1,688,039</u>	<u>1,506,641</u>	<u>181,398</u>
<i>Net Change in Fund Balance</i>	(810,818)	(959,063)	(741,475)	217,588
<i>Fund Balance Beginning of Year</i>	1,038,054	1,038,054	1,038,054	0
Prior Year Encumbrances Appropriated	<u>800,358</u>	<u>800,358</u>	<u>800,358</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,027,594</u></u>	<u><u>\$879,349</u></u>	<u><u>\$1,096,937</u></u>	<u><u>\$217,588</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Honor Guard Donations Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Contributions and Donations	\$500	\$500	\$500	\$0
Expenditures				
Current:				
Community Environment:				
Materials and Supplies	<u>500</u>	<u>500</u>	<u>0</u>	<u>500</u>
<i>Net Change in Fund Balance</i>	0	0	500	500
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$500</u>	<u>\$500</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
27th Pay Reserve Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues	\$0	\$0	\$0	\$0
Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over Expenditures</i>	0	0	0	0
Other Financing Sources				
Transfers In	<u>711,280</u>	<u>711,280</u>	<u>711,280</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	711,280	711,280	711,280	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$711,280</u></u>	<u><u>\$711,280</u></u>	<u><u>\$711,280</u></u>	<u><u>\$0</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Separation Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Other	\$0	\$0	\$18,074	\$18,074
Expenditures				
Current:				
General Government:				
Fringe Benefits	<u>865,854</u>	<u>865,854</u>	<u>730,418</u>	<u>135,436</u>
<i>Excess of Revenues Under Expenditures</i>	(865,854)	(865,854)	(712,344)	153,510
Other Financing Sources				
Transfers In	<u>603,950</u>	<u>603,950</u>	<u>603,950</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	(261,904)	(261,904)	(108,394)	153,510
<i>Fund Balance Beginning of Year</i>	<u>1,923,606</u>	<u>1,923,606</u>	<u>1,923,606</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,661,702</u></u>	<u><u>\$1,661,702</u></u>	<u><u>\$1,815,212</u></u>	<u><u>\$153,510</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Budget Stabilization Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues	\$0	\$0	\$0	\$0
Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over Expenditures</i>	0	0	0	0
Other Financing Sources				
Transfers In	<u>91,154</u>	<u>91,154</u>	<u>91,154</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	91,154	91,154	91,154	0
<i>Fund Balance Beginning of Year</i>	<u>4,840,649</u>	<u>4,840,649</u>	<u>4,840,649</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$4,931,803</u></u>	<u><u>\$4,931,803</u></u>	<u><u>\$4,931,803</u></u>	<u><u>\$0</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Service Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
Debt Service				
Principal Retirement	374,100	374,100	319,877	54,223
Interest and Fiscal Charges	107,468	107,468	86,690	20,778
<i>Total Expenditures</i>	<u>481,568</u>	<u>481,568</u>	<u>406,567</u>	<u>75,001</u>
<i>Excess of Revenues Under Expenditures</i>	(481,568)	(481,568)	(406,567)	75,001
Other Financing Sources				
Transfers In	481,569	481,569	406,569	(75,000)
<i>Net Change in Fund Balance</i>	1	1	2	1
<i>Fund Balance Beginning of Year</i>	<u>19,471</u>	<u>19,471</u>	<u>19,471</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$19,472</u></u>	<u><u>\$19,472</u></u>	<u><u>\$19,473</u></u>	<u><u>\$1</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Resurfacing Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Municipal Income Tax	\$3,644,880	\$3,644,880	\$3,834,844	\$189,964
Expenditures				
Capital Outlay	<u>5,863,670</u>	<u>5,674,167</u>	<u>4,958,166</u>	<u>716,001</u>
<i>Net Change in Fund Balance</i>	(2,218,790)	(2,029,287)	(1,123,322)	905,965
<i>Fund Balance Beginning of Year</i>	2,227,273	2,227,273	2,227,273	0
Prior Year Encumbrances Appropriated	<u>285,117</u>	<u>285,117</u>	<u>285,117</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$293,600</u></u>	<u><u>\$483,103</u></u>	<u><u>\$1,389,068</u></u>	<u><u>\$905,965</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Ohio Public Works Commission Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$561,124	\$561,124	\$221,261	(\$339,863)
Expenditures				
Capital Outlay	<u>561,124</u>	<u>561,124</u>	<u>221,261</u>	<u>339,863</u>
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Reid Industrial Park Project Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay	<u>112,409</u>	<u>112,409</u>	<u>22,765</u>	<u>89,644</u>
<i>Net Change in Fund Balance</i>	(112,409)	(112,409)	(22,765)	89,644
<i>Fund Balance Beginning of Year</i>	<u>112,410</u>	<u>112,410</u>	<u>112,410</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1</u></u>	<u><u>\$1</u></u>	<u><u>\$89,645</u></u>	<u><u>\$89,644</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Capital Equipment Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay	<u>41,219</u>	<u>40,637</u>	<u>4,168</u>	<u>36,469</u>
<i>Excess of Revenues Under Expenditures</i>	(41,219)	(40,637)	(4,168)	36,469
Other Financing Sources				
Transfers In	<u>4,000</u>	<u>4,000</u>	<u>5,066</u>	<u>1,066</u>
<i>Net Change in Fund Balance</i>	(37,219)	(36,637)	898	37,535
<i>Fund Balance Beginning of Year</i>	38,176	38,176	38,176	0
Prior Year Encumbrances Appropriated	<u>2,750</u>	<u>2,750</u>	<u>2,750</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$3,707</u></u>	<u><u>\$4,289</u></u>	<u><u>\$41,824</u></u>	<u><u>\$37,535</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Electrical Service Upgrade Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues	\$0	\$0	\$0	\$0
Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over Expenditures</i>	0	0	0	0
Other Financing Sources				
Transfers In	<u>0</u>	<u>0</u>	<u>2,216</u>	<u>2,216</u>
<i>Net Change in Fund Balance</i>	0	0	2,216	2,216
<i>Fund Balance Beginning of Year</i>	<u>63,618</u>	<u>63,618</u>	<u>63,618</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$63,618</u></u>	<u><u>\$63,618</u></u>	<u><u>\$65,834</u></u>	<u><u>\$2,216</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Capital Equipment Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	<u>\$247,012</u>	<u>\$247,012</u>	<u>\$219,011</u>	<u>(\$28,001)</u>
Expenditures				
Capital Outlay	193,880	218,880	218,880	0
Debt Service				
Principal Retirement	65,069	65,069	65,068	1
Interest and Fiscal Charges	<u>4,268</u>	<u>4,268</u>	<u>4,267</u>	<u>1</u>
<i>Total Expenditures</i>	<u>263,217</u>	<u>288,217</u>	<u>288,215</u>	<u>2</u>
<i>Net Change in Fund Balance</i>	(16,205)	(41,205)	(69,204)	(27,999)
<i>Fund Balance Beginning of Year</i>	94,638	94,638	94,638	0
Prior Year Encumbrances Appropriated	<u>193,880</u>	<u>193,880</u>	<u>193,880</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$272,313</u></u>	<u><u>\$247,313</u></u>	<u><u>\$219,314</u></u>	<u><u>(\$27,999)</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Capital Equipment Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Other	\$0	\$0	\$31,136	\$31,136
Expenditures				
Capital Outlay	<u>16,960</u>	<u>16,960</u>	<u>10,332</u>	<u>6,628</u>
<i>Net Change in Fund Balance</i>	(16,960)	(16,960)	20,804	37,764
<i>Fund Balance Beginning of Year</i>	<u>69,421</u>	<u>69,421</u>	<u>69,421</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$52,461</u></u>	<u><u>\$52,461</u></u>	<u><u>\$90,225</u></u>	<u><u>\$37,764</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Permanent Improvements Fund
For the Year Ended December 31, 2018

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues	\$0	\$0	\$0	\$0
Expenditures	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Excess of Revenues Over Expenditures</i>	0	0	0	0
Other Financing Sources				
Sale of Capital Assets	<u>0</u>	<u>0</u>	<u>554,225</u>	<u>554,225</u>
<i>Net Change in Fund Balance</i>	0	0	554,225	554,225
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$554,225</u>	<u>\$554,225</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Garage Operating Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$1,566,744	\$1,566,744	\$1,247,861	(\$318,883)
Expenses				
Personal Services	387,382	387,382	335,538	51,844
Fringe Benefits	257,169	257,169	246,558	10,611
Contractual Services	260,186	246,679	246,679	0
Materials and Supplies	827,985	702,629	615,832	86,797
Utilities	22,134	19,602	19,602	0
Capital Outlay	28,239	8,853	1,200	7,653
<i>Total Expenses</i>	<u>1,783,095</u>	<u>1,622,314</u>	<u>1,465,409</u>	<u>156,905</u>
<i>Excess of Revenues Under Expenses Before Transfers</i>	(216,351)	(55,570)	(217,548)	(161,978)
Transfers Out	<u>(9,083)</u>	<u>(9,083)</u>	<u>(9,083)</u>	<u>0</u>
<i>Net Change in Fund Equity</i>	(225,434)	(64,653)	(226,631)	(161,978)
<i>Fund Equity Beginning of Year</i>	1,909	1,909	1,909	0
Prior Year Encumbrances Appropriated	<u>225,434</u>	<u>225,434</u>	<u>225,434</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$1,909</u>	<u>\$162,690</u>	<u>\$712</u>	<u>(\$161,978)</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Information Technology Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$809,359	\$809,359	\$673,363	(\$135,996)
Expenses				
Personal Services	164,983	164,983	152,050	12,933
Fringe Benefits	119,261	119,261	116,424	2,837
Contractual Services	430,489	454,384	454,384	0
Materials and Supplies	10,927	10,824	9,104	1,720
Capital Outlay	152,830	123,655	11,248	112,407
<i>Total Expenses</i>	878,490	873,107	743,210	129,897
<i>Excess of Revenues Under Expenses Before Transfers</i>	(69,131)	(63,748)	(69,847)	(6,099)
Transfers Out	(3,762)	(3,762)	(3,762)	0
<i>Net Change in Fund Equity</i>	(72,893)	(67,510)	(73,609)	(6,099)
<i>Fund Equity Beginning of Year</i>	1,231	1,231	1,231	0
Prior Year Encumbrances Appropriated	72,893	72,893	72,893	0
<i>Fund Equity End of Year</i>	\$1,231	\$6,614	\$515	(\$6,099)

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Utility Collections Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$1,776,569	\$1,776,569	\$1,702,635	(\$73,934)
Expenses				
Personal Services	647,427	647,427	637,315	10,112
Fringe Benefits	512,497	512,497	499,654	12,843
Contractual Services	507,718	491,276	479,310	11,966
Materials and Supplies	154,506	155,010	152,603	2,407
Utilities	13,387	12,337	12,336	1
Capital Outlay	31,800	31,320	13,548	17,772
<i>Total Expenses</i>	<u>1,867,335</u>	<u>1,849,867</u>	<u>1,794,766</u>	<u>55,101</u>
<i>Excess of Revenues Under Expenses Before Transfers</i>	(90,766)	(73,298)	(92,131)	(18,833)
Transfers Out	<u>(13,624)</u>	<u>(13,624)</u>	<u>(13,624)</u>	<u>0</u>
<i>Net Change in Fund Equity</i>	(104,390)	(86,922)	(105,755)	(18,833)
<i>Fund Equity Beginning of Year</i>	3,540	3,540	3,540	0
Prior Year Encumbrances Appropriated	<u>104,390</u>	<u>104,390</u>	<u>104,390</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$3,540</u></u>	<u><u>\$21,008</u></u>	<u><u>\$2,175</u></u>	<u><u>(\$18,833)</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Health Insurance Fund
For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$9,932,552	\$9,994,026	\$9,956,855	(\$37,171)
Expenses				
Contractual Services	1,006,504	1,026,504	1,026,256	248
Claims Expense	8,301,781	8,781,781	8,486,502	295,279
<i>Total Expenses</i>	<u>9,308,285</u>	<u>9,808,285</u>	<u>9,512,758</u>	<u>295,527</u>
<i>Net Change in Fund Equity</i>	624,267	185,741	444,097	258,356
<i>Fund Equity Beginning of Year</i>	<u>896,976</u>	<u>896,976</u>	<u>896,976</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$1,521,243</u></u>	<u><u>\$1,082,717</u></u>	<u><u>\$1,341,073</u></u>	<u><u>\$258,356</u></u>

City of Mansfield, Ohio
*Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Property/Liability Insurance Fund
For the Year Ended December 31, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$525,500	\$525,500	\$525,500	\$0
Expenses				
Contractual Services	450,500	450,500	450,500	0
Claims Expense	75,000	75,000	75,000	0
<i>Total Expenses</i>	525,500	525,500	525,500	0
<i>Net Change in Fund Equity</i>	0	0	0	0
<i>Fund Equity Beginning of Year</i>	0	0	0	0
<i>Fund Equity End of Year</i>	\$0	\$0	\$0	\$0

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Workers' Compensation Fund
For the Year Ended December 31, 2017

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$601,209	\$603,017	\$586,703	(\$16,314)
Expenses				
Contractual Services	592,010	592,010	545,882	46,128
Materials and Supplies	34,829	34,829	5,062	29,767
Other	8,517	8,517	0	8,517
<i>Total Expenses</i>	<u>635,356</u>	<u>635,356</u>	<u>550,944</u>	<u>84,412</u>
<i>Net Change in Fund Equity</i>	(34,147)	(32,339)	35,759	68,098
<i>Fund Equity Beginning of Year</i>	<u>144,279</u>	<u>144,279</u>	<u>144,279</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u><u>\$110,132</u></u>	<u><u>\$111,940</u></u>	<u><u>\$180,038</u></u>	<u><u>\$68,098</u></u>

(This Page Intentionally Left Blank)

STATISTICAL SECTION

(This Page Intentionally Left Blank)

Statistical Section

This part of the City of Mansfield, Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

Contents	Pages(s)
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2 – S11
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue, the property tax and the municipal income tax.	S12 – S19
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S20 – S25
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S26 – S27
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S28 – S33

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

City of Mansfield, Ohio
Net Position By Component
Last Ten Years
(Accrual Basis of Accounting)

	2018	2017 (2)	2016	2015
Governmental Activities:				
Net Investment in Capital Assets	\$81,003,247	\$76,784,252	\$69,454,891	\$70,410,400
Restricted	12,596,360	15,375,080	14,708,878	16,431,362
Unrestricted (Deficit)	<u>(56,937,535)</u>	<u>(54,041,811)</u>	<u>(20,886,605)</u>	<u>(20,013,383)</u>
<i>Total Governmental Activities Net Position</i>	<u>36,662,072</u>	<u>38,117,521</u>	<u>63,277,164</u>	<u>66,828,379</u>
Business Type-Activities:				
Net Investment in Capital Assets	50,745,442	50,518,324	49,913,306	46,895,048
Restricted	2,837,104	3,940,033	9,530,000	1,943,312
Unrestricted	<u>5,597,140</u>	<u>7,344,043</u>	<u>8,596,287</u>	<u>17,319,454</u>
<i>Total Business-Type Activities Net Position</i>	<u>59,179,686</u>	<u>61,802,400</u>	<u>68,039,593</u>	<u>66,157,814</u>
Primary Government:				
Net Investment in Capital Assets	131,748,689	127,302,576	119,368,197	117,305,448
Restricted	15,433,464	19,315,113	24,238,878	18,374,674
Unrestricted (Deficit)	<u>(51,340,395)</u>	<u>(46,697,768)</u>	<u>(12,290,318)</u>	<u>(2,693,929)</u>
<i>Total Primary Government Net Position</i>	<u>\$95,841,758</u>	<u>\$99,919,921</u>	<u>\$131,316,757</u>	<u>\$132,986,193</u>

(1) The City reported the impact of GASB Statement No. 68 on net position beginning in 2014.

(2) The City reported the impact of GASB Statement No. 75 on net position beginning in 2017.

2014 (1)	2013	2012	2011	2010	2009
\$59,297,480	\$56,096,292	\$53,868,750	\$53,334,491	\$50,022,359	\$45,218,744
17,845,530	18,582,834	20,662,902	21,247,684	17,794,871	8,528,084
<u>(20,522,160)</u>	<u>7,041,243</u>	<u>(125,368)</u>	<u>(2,940,697)</u>	<u>(1,923,290)</u>	<u>5,929,372</u>
56,620,850	81,720,369	74,406,284	71,641,478	65,893,940	59,676,200
45,509,026	45,612,731	47,597,321	44,431,737	46,700,688	38,192,427
1,767,668	5,218,162	3,247,764	3,512,497	3,231,967	2,998,376
<u>20,431,386</u>	<u>19,325,344</u>	<u>19,358,220</u>	<u>15,498,260</u>	<u>10,104,011</u>	<u>6,363,897</u>
67,708,080	70,156,237	70,203,305	63,442,494	60,036,666	47,554,700
104,806,506	101,709,023	101,466,071	97,766,228	96,723,047	83,411,171
19,613,198	23,800,996	23,910,666	24,760,181	21,026,838	11,526,460
<u>(90,774)</u>	<u>26,366,587</u>	<u>19,232,852</u>	<u>12,557,563</u>	<u>8,180,721</u>	<u>12,293,269</u>
<u>\$124,328,930</u>	<u>\$151,876,606</u>	<u>\$144,609,589</u>	<u>\$135,083,972</u>	<u>\$125,930,606</u>	<u>\$107,230,900</u>

City of Mansfield, Ohio
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2018 (2)	2017	2016	2015 (1)
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government	\$7,102,043	\$6,776,448	\$6,898,410	\$6,152,157
Security of Persons and Property	1,995,764	2,121,599	2,031,485	1,919,236
Transportation	2,025	2,313	3,105	1,745
Community Environment	240,054	259,202	204,924	229,544
Public Health Services	0	347	0	0
Leisure Time Activities	12,100	16,670	1,505	15,802
Operating Grants, Contributions and Interest	7,003,155	10,637,958	4,638,605	5,798,766
Capital Grants and Contributions	361,675	747,650	0	6,465,586
<i>Total Governmental Activities Program Revenues</i>	<u>16,716,816</u>	<u>20,562,187</u>	<u>13,778,034</u>	<u>20,582,836</u>
Business-Type Activities:				
Charges for Services:				
Water	6,292,607	6,493,993	7,499,210	7,784,408
Sewer	12,098,681	9,769,851	8,173,171	6,873,213
Airport	245,981	179,464	161,453	266,738
Operating Grants and Contributions	0	616	660	0
Capital Grants and Contributions	0	0	19,396	28,638
<i>Total Business-Type Activities Program Revenues</i>	<u>18,637,269</u>	<u>16,443,924</u>	<u>15,853,890</u>	<u>14,952,997</u>
<i>Total Primary Government Program Revenues</i>	<u>35,354,085</u>	<u>37,006,111</u>	<u>29,631,924</u>	<u>35,535,833</u>
Expenses				
Governmental Activities:				
General Government	17,014,153	18,450,791	13,105,257	13,550,106
Security of Persons and Property	30,617,258	27,335,982	26,156,054	23,469,735
Transportation	2,604,723	393,285	4,196,798	3,564,419
Community Environment	2,097,727	2,253,958	1,739,973	1,836,411
Public Health Services	2,000	700	1,028	57
Leisure Time Activities	900,838	943,737	977,250	657,559
Interest and Fiscal Charges	167,208	208,912	102,088	162,503
<i>Total Governmental Activities Expenses</i>	<u>53,403,907</u>	<u>49,587,365</u>	<u>46,278,448</u>	<u>43,240,790</u>
Business-Type Activities:				
Water	9,688,644	8,852,957	7,689,537	7,085,893
Sewer	11,228,666	10,896,465	10,341,763	9,347,201
Airport	1,143,530	1,185,424	809,494	839,445
<i>Total Business-Type Activities Expenses</i>	<u>22,060,840</u>	<u>20,934,846</u>	<u>18,840,794</u>	<u>17,272,539</u>
<i>Total Primary Government Expenses</i>	<u>75,464,747</u>	<u>70,522,211</u>	<u>65,119,242</u>	<u>60,513,329</u>
Net (Expense)/Revenue				
Governmental Activities	(36,687,091)	(29,025,178)	(32,500,414)	(22,657,954)
Business-Type Activities	(3,423,571)	(4,490,922)	(2,986,904)	(2,319,542)
<i>Total Primary Government Net (Expense)/Revenue</i>	<u>(\$40,110,662)</u>	<u>(\$33,516,100)</u>	<u>(\$35,487,318)</u>	<u>(\$24,977,496)</u>

2014	2013	2012	2011	2010	2009
\$5,808,262	\$5,655,211	\$5,248,431	\$5,853,092	\$4,218,337	\$3,354,171
1,866,371	2,184,047	2,277,353	1,865,400	1,816,016	1,696,761
2,665	1,425	20,924	15,870	147,242	130,933
205,563	254,589	260,841	156,965	125,865	79,013
0	0	0	0	9,792	99,625
13,000	13,580	20,807	12,190	17,500	20,050
7,028,605	9,000,551	7,355,011	7,540,551	9,097,678	6,807,761
285,337	500,000	4,534,180	1,721,169	5,928,197	1,424,961
15,209,803	17,609,403	19,717,547	17,165,237	21,360,627	13,613,275
7,432,942	6,976,826	6,605,686	9,423,857	8,041,727	7,088,115
6,890,352	6,502,690	7,057,826	8,219,010	7,301,003	7,816,211
207,227	362,711	94,713	76,334	69,590	63,969
0	0	0	0	0	0
72,300	25,542	0	7,650	1,821,086	1,916,402
14,602,821	13,867,769	13,758,225	17,726,851	17,233,406	16,884,697
29,812,624	31,477,172	33,475,772	34,892,088	38,594,033	30,497,972
13,998,805	13,289,297	12,660,014	12,370,223	12,081,564	12,462,297
22,207,932	19,660,097	20,546,576	21,292,633	25,028,107	23,263,250
4,147,492	4,003,086	2,371,804	3,385,047	2,196,791	8,313,893
2,031,395	2,481,894	1,770,384	1,897,869	2,697,080	2,623,592
1,878	0	2,850	3,006	69,089	110,876
489,002	181,096	270,695	328,411	215,429	500,889
173,640	227,267	255,383	266,520	292,388	276,828
43,050,144	39,842,737	37,877,706	39,543,709	42,580,448	47,551,625
6,412,917	6,020,836	5,951,358	6,105,309	4,573,816	7,759,063
7,712,993	7,339,291	8,102,780	7,960,497	5,334,940	9,898,811
765,741	881,037	628,380	600,011	193,147	683,312
14,891,651	14,241,164	14,682,518	14,665,817	10,101,903	18,341,186
57,941,795	54,083,901	52,560,224	54,209,526	52,682,351	65,892,811
(27,840,341)	(22,233,334)	(18,160,159)	(22,378,472)	(21,219,821)	(33,938,350)
(288,830)	(373,395)	(924,293)	3,061,034	7,131,503	(1,456,489)
(\$28,129,171)	(\$22,606,729)	(\$19,084,452)	(\$19,317,438)	(\$14,088,318)	(\$35,394,839)

(continued)

City of Mansfield, Ohio
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2018 (2)	2017	2016	2015 (1)
General Revenues and Other Changes in Net Position				
Governmental Activities:				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$1,458,166	\$1,408,581	\$1,452,906	\$1,391,652
Safety Services	293,770	280,284	288,922	295,174
Other Purposes (3)	N/A	N/A	N/A	N/A
Income Taxes Levied For:				
General Purposes	15,338,129	15,647,848	14,572,881	14,578,008
Safety Services	9,583,275	9,778,211	9,100,436	9,084,784
Capital Projects	3,834,732	3,911,763	3,643,222	3,644,503
Parks and Recreation	842,027	860,015	798,157	790,151
Street Lighting	307,006	313,196	290,239	287,328
Demolition	765,110	792,672	725,598	718,320
Other Purposes (3)	N/A	N/A	N/A	N/A
Grants and Entitlements not Restricted to Specific Programs	2,271,307	1,838,113	2,039,778	2,179,846
Unrestricted Contributions and Donations	0	0	350,000	0
Interest	681,205	446,697	307,588	336,788
Gain on Sale of Capital Assets	314,719	20,648	0	0
Other	263,716	397,531	203,307	275,140
Transfers	(721,520)	(867,157)	(5,164,002)	(716,211)
<i>Total Governmental Activities</i>	<u>35,231,642</u>	<u>34,828,402</u>	<u>28,609,032</u>	<u>32,865,483</u>
Business-Type Activities:				
Income Taxes Levied For:				
Airport	0	0	0	0
Grants and Entitlements not Restricted to Specific Programs	0	0	0	0
Gain on Sale of Capital Assets	0	0	6,597	0
Interest	78,929	93,209	38,251	0
Other	408	17,302	0	53,065
Transfers	721,520	867,157	5,164,002	716,211
<i>Total Business-Type Activities</i>	<u>800,857</u>	<u>977,668</u>	<u>5,208,850</u>	<u>769,276</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>36,032,499</u>	<u>35,806,070</u>	<u>33,817,882</u>	<u>33,634,759</u>
Change in Net Position				
Governmental Activities	(1,455,449)	5,803,224	(3,891,382)	10,207,529
Business-Type Activities	(2,622,714)	(3,513,254)	2,221,946	(1,550,266)
<i>Total Primary Government Change in Net Position</i>	<u>(\$4,078,163)</u>	<u>\$2,289,970</u>	<u>(\$1,669,436)</u>	<u>\$8,657,263</u>

(1) The City reported the impact of GASB Statement No. 68 on expenses beginning in 2015.

(2) The City reported the impact of GASB Statement No. 75 on expenses beginning in 2018.

(3) For 2013 through 2018, property taxes and income taxes levied for other purposes were broken out by specific purpose.

2014	2013	2012	2011	2010	2009
\$1,541,321	\$1,406,017	\$1,593,457	\$1,200,704	\$2,024,365	\$1,921,449
317,811	298,852	N/A	N/A	N/A	N/A
N/A	N/A	353,430	272,948	417,383	382,588
14,072,999	13,780,252	13,473,707	12,595,608	365,730	339,453
8,726,965	6,890,126	N/A	N/A	N/A	N/A
3,518,254	3,445,063	3,377,760	3,431,901	18,211,023	18,035,032
743,792	0	N/A	N/A	N/A	N/A
252,012	0	N/A	N/A	N/A	N/A
673,890	0	N/A	N/A	N/A	N/A
N/A	N/A	6,755,692	6,863,802	3,050,004	3,089,291
1,962,974	3,479,024	2,402,217	3,225,813	3,719,190	8,094,480
0	0	0	0	0	0
276,990	173,419	193,855	310,072	326,473	413,969
0	29,073	91,557	225,027	84,756	167,581
1,139,822	325,678	157,425	135	1,927	68,484
(434,169)	(280,085)	(5,333,693)	0	(763,290)	0
32,792,661	29,547,419	23,065,407	28,126,010	27,437,561	32,512,327
0	0	0	306,338	257,365	263,384
0	0	35,962	22,810	53,198	73,888
0	0	141,877	0	0	0
0	0	5,265	10,530	15,600	20,670
3,134	46,242	27,865	5,116	18,366	34,337
434,169	280,085	5,333,693	0	763,290	0
437,303	326,327	5,544,662	344,794	1,107,819	392,279
33,229,964	29,873,746	28,610,069	28,470,804	28,545,380	32,904,606
4,952,320	7,314,085	4,905,248	5,747,538	6,217,740	(1,426,023)
148,473	(47,068)	4,620,369	3,405,828	8,239,322	(1,064,210)
\$5,100,793	\$7,267,017	\$9,525,617	\$9,153,366	\$14,457,062	(\$2,490,233)

City of Mansfield, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2018	2017	2016	2015
General Fund				
Nondspendable	\$308,176	\$258,973	\$254,005	\$244,361
Restricted	0	0	0	0
Committed	2,537,786	1,603,292	1,599,745	1,501,200
Assigned	492,452	883,778	559,625	2,055,494
Unassigned	10,607,517	10,549,484	10,100,608	7,338,976
Reserved	N/A	N/A	N/A	N/A
Unreserved (Deficit)	N/A	N/A	N/A	N/A
Total General Fund	13,945,931	13,295,527	12,513,983	11,140,031
All Other Governmental Funds				
Nondspendable	805,525	387,240	590,532	680,350
Restricted	9,517,971	11,650,348	10,516,095	10,203,452
Committed	2,642,483	2,223,936	1,846,740	1,600,694
Unassigned (Deficit)	0	0	0	(9,992)
Reserved	N/A	N/A	N/A	N/A
Unreserved, reported in:				
Special revenue funds	N/A	N/A	N/A	N/A
Debt service fund	N/A	N/A	N/A	N/A
Capital project funds	N/A	N/A	N/A	N/A
Total All Other Governmental Funds	12,965,979	14,261,524	12,953,367	12,474,504
Total Governmental Funds	\$26,911,910	\$27,557,051	\$25,467,350	\$23,614,535

Note: During 2011, the City implemented GASB 54. The 2010 amounts were restated to reflect this implementation.

2014	2013	2012	2011	2010	2009
\$230,030	\$212,022	\$42,725	\$49,520	\$42,336	N/A
0	0	129,750	100,303	26,618	N/A
1,473,567	1,071,113	4,659	2,631	8,873	N/A
1,606,733	2,114,505	999,514	556,695	4,288	N/A
6,948,690	4,878,364	4,322,814	4,027,857	757,213	N/A
N/A	N/A	N/A	N/A	N/A	\$2,306,556
N/A	N/A	N/A	N/A	N/A	(2,314,562)
10,259,020	8,276,004	5,499,462	4,737,006	839,328	(8,006)
411,699	250,942	282,476	252,126	304,188	N/A
11,016,585	9,354,162	8,616,366	7,770,075	7,281,498	N/A
1,268,797	1,245,737	1,825,711	1,937,986	1,912,080	N/A
0	(728)	(1,217,399)	(1,841,334)	(1,550,062)	N/A
N/A	N/A	N/A	N/A	N/A	3,430,572
N/A	N/A	N/A	N/A	N/A	2,281,100
N/A	N/A	N/A	N/A	N/A	14,364
N/A	N/A	N/A	N/A	N/A	2,828,450
12,697,081	10,850,113	9,507,154	8,118,853	7,947,704	8,554,486
\$22,956,101	\$19,126,117	\$15,006,616	\$12,855,859	\$8,787,032	\$8,546,480

City of Mansfield, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2018	2017	2016	2015
Revenues				
Property Taxes	\$1,737,025	\$1,710,723	\$1,737,100	\$1,760,669
Municipal Income Taxes	30,813,462	30,940,333	29,214,846	28,961,313
Charges for Services	5,416,461	5,341,893	5,434,342	4,821,723
Licenses, Permits and Fees	1,531,141	1,363,147	1,100,366	1,464,483
Fines and Forfeitures	2,399,064	2,366,933	2,489,203	2,372,743
Intergovernmental	10,390,470	14,000,636	8,641,823	15,312,621
Contributions and Donations	500	15,274	350,000	4,263
Special Assessments	23,349	27,698	17,845	14,696
Interest	681,205	446,697	307,588	395,555
Other	263,716	399,216	203,622	280,734
<i>Total Revenues</i>	<u>53,256,393</u>	<u>56,612,550</u>	<u>49,496,735</u>	<u>55,388,800</u>
Expenditures				
Current:				
General Government	16,283,199	18,451,709	13,384,219	18,821,731
Security of Persons and Property	26,490,598	24,797,234	23,601,259	24,643,585
Public Health and Welfare	2,000	700	1,028	57
Transportation	2,593,708	3,471,817	3,797,639	2,782,872
Community Environment	2,034,350	2,142,337	1,706,165	1,893,908
Leisure Time Activities	811,220	892,009	1,034,220	685,105
Capital Outlay	5,339,207	3,737,814	3,603,937	5,070,545
Debt Service:				
Principal Retirement	423,014	493,251	559,647	441,721
Refunded Bonds Redeemed	0	0	0	0
Interest and Fiscal Charges	158,327	202,693	96,557	169,733
Issuance Costs	0	0	35,184	0
<i>Total Expenditures</i>	<u>54,135,623</u>	<u>54,189,564</u>	<u>47,819,855</u>	<u>54,509,257</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(879,230)</u>	<u>2,422,986</u>	<u>1,676,880</u>	<u>879,543</u>
Other Financing Sources (Uses)				
General Obligation Bonds Issued	0	0	1,885,000	0
Premium on General Obligation Bonds Issued	0	0	94,912	0
Payment to Refunded Bond Escrow Account	0	0	(1,939,432)	0
Inception of Capital Lease	0	0	332,452	0
Sale of Capital Assets	567,577	82,964	83,280	0
Transfers In	14,003,821	13,538,088	13,044,928	13,708,242
Transfers Out	(14,337,309)	(13,954,337)	(13,325,205)	(13,929,351)
<i>Total Other Financing Sources (Uses)</i>	<u>234,089</u>	<u>(333,285)</u>	<u>175,935</u>	<u>(221,109)</u>
<i>Net Change in Fund Balances</i>	<u>(\$645,141)</u>	<u>\$2,089,701</u>	<u>\$1,852,815</u>	<u>\$658,434</u>
Debt Service as a Percentage of Noncapital Expenditures	1.3%	1.6%	1.6%	1.5%

2014	2013	2012	2011	2010	2009
\$1,763,332	\$1,830,474	\$1,800,415	\$1,507,537	\$2,445,489	\$2,386,719
27,919,093	24,006,334	23,210,618	22,639,125	21,595,452	21,515,827
4,424,862	4,349,087	3,955,765	1,884,773	2,014,192	1,699,492
1,129,323	1,053,984	1,301,348	1,059,463	597,049	754,461
2,190,646	2,444,442	1,962,732	2,508,701	2,830,775	2,317,850
11,002,716	12,578,460	15,263,618	14,199,861	18,788,739	12,094,597
27,455	0	0	0	0	0
23,199	23,855	25,418	31,769	49,359	56,273
333,355	232,284	193,855	247,033	326,473	413,969
1,126,482	326,680	583,093	165,725	843,375	552,476
49,940,463	46,845,600	48,296,862	44,243,987	49,490,903	41,791,664
13,888,293	13,731,491	16,120,475	9,157,244	8,615,629	9,262,486
21,574,972	19,393,860	20,843,700	20,852,533	25,333,268	24,600,304
1,878	0	2,850	7,052	76,351	109,486
2,684,333	2,785,732	2,668,509	2,197,989	2,300,961	2,528,206
2,026,344	2,380,426	1,481,028	1,895,861	2,778,561	2,573,024
455,504	154,075	188,096	283,280	419,944	460,698
4,830,024	3,391,288	3,105,163	5,312,992	8,185,288	3,965,385
483,253	484,901	481,404	425,000	415,000	320,000
0	2,275,000	0	0	0	0
181,178	234,862	255,791	268,236	307,533	292,983
0	102,278	0	0	0	0
46,125,779	44,933,913	45,147,016	40,400,187	48,432,535	44,112,572
3,814,684	1,911,687	3,149,846	3,843,800	1,058,368	(2,320,908)
0	2,355,000	0	0	0	2,620,000
0	55,118	0	0	0	64,448
0	0	0	0	0	0
0	0	363,494	0	0	100,000
0	33,222	82,557	225,027	84,756	167,581
12,873,590	11,767,859	12,243,698	596,240	1,584,644	1,660,461
(12,858,290)	(12,003,385)	(12,497,498)	(596,240)	(2,347,934)	(1,660,461)
15,300	2,207,814	192,251	225,027	(678,534)	2,952,029
\$3,829,984	\$4,119,501	\$3,342,097	\$4,068,827	\$379,834	\$631,121
1.7%	7.4%	2.0%	2.0%	2.0%	1.6%

City of Mansfield, Ohio
Assessed Valuation and Estimated Actual Values of Taxable Property
Last Ten Years

Collection Year	Real Property		Tangible Personal Property	
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value
2018	\$544,495,880	\$1,555,702,514	\$28,847,670	\$82,421,914
2017	524,905,750	1,499,730,714	27,829,710	79,513,457
2016	521,499,480	1,489,998,514	22,790,450	65,115,571
2015	529,849,870	1,513,856,771	19,473,330	55,638,086
2014	545,780,020	1,559,371,486	17,701,700	50,576,286
2013	555,161,930	1,586,176,943	16,081,610	45,947,457
2012	569,038,870	1,625,825,343	14,972,140	42,777,543
2011	601,577,670	1,718,793,343	14,328,390	40,938,257
2010	612,474,640	1,749,927,543	13,795,680	39,416,229
2009	611,164,890	1,746,185,400	13,509,070	38,597,343

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property tax has been phased out, and during the phase out period, all general business tangible personal property was assessed at 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers, (except telephone companies whose last year to pay tangible personal property tax was 2010).

The tangible personal property values associated with each year are the value that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent, 2 1/2 percent rollback, and homestead exemptions before being billed.

Source: Richland County Auditor

<u>Tangible Personal Property</u>					
<u>General Business</u>		<u>Totals</u>			
<u>Assessed Value</u>	<u>Estimated Actual Value</u>	<u>Assessed Value</u>	<u>Estimated Actual Value</u>	<u>Ratio</u>	<u>Tax Rate</u>
\$0	\$0	\$573,343,550	\$1,638,124,428	35.00%	\$3.60
0	0	552,735,460	1,579,244,171	35.00	3.60
0	0	544,289,930	1,555,114,085	35.00	3.60
0	0	549,323,200	1,569,494,857	35.00	3.60
0	0	563,481,720	1,609,947,772	35.00	3.60
0	0	571,243,540	1,632,124,400	35.00	3.60
0	0	584,011,010	1,668,602,886	35.00	3.60
0	0	615,906,060	1,759,731,600	35.00	3.60
0	0	626,270,320	1,789,343,772	35.00	3.60
43,950,179	703,202,864	668,624,139	2,487,985,607	26.87	3.60

City of Mansfield, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Years

	2018	2017	2016	2015
Unvoted Millage				
Operating	\$3.0000	\$3.0000	\$3.0000	\$3.0000
Fire and EMS	0.6000	0.6000	0.6000	0.6000
Total Unvoted Millage	\$3.6000	\$3.6000	\$3.6000	\$3.6000
Overlapping Rates by Taxing District				
Richland County				
Residential/Agricultural Real	\$10.2737	\$9.6730	\$9.7000	\$9.6800
Commercial/Industrial and Public Utility Real	13.3000	12.7349	12.7400	12.7005
General Business and Public Utility Personal	13.3000	12.8000	12.8000	12.8000
Mansfield City School District				
Residential/Agricultural Real	51.1686	49.9925	52.0400	48.8580
Commercial/Industrial and Public Utility Real	63.1325	62.2629	63.5700	60.2568
General Business and Public Utility Personal	73.5500	73.2500	74.2500	71.2500

Source: Ohio Department of Taxation

Notes: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Values Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Voted real property tax rates are reduced so that inflationary increases in value do not generate additional taxes.

Overlapping rates are those of local and county governments that apply to property owners within the City.

2014	2013	2012	2011	2010	2009
\$3.0000	\$3.0000	\$3.0000	\$3.0000	\$3.0000	\$3.0000
0.6000	0.6000	0.6000	0.6000	0.6000	0.6000
<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>

\$9.6386	\$9.4239	\$8.9852	\$8.9297	\$7.3447	\$7.6513
12.6630	12.6066	12.1184	11.9773	10.1881	10.6872
12.8000	12.8000	12.4000	12.4000	10.7000	11.4000

48.0516	46.7662	35.9179	46.7849	43.5925	42.0697
59.3991	58.9228	47.7719	58.4924	56.7670	54.8507
70.8500	70.4500	59.9500	71.3500	69.9500	68.6500

City of Mansfield, Ohio
Property Tax Levies and Collections
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)	Percent of Levy Collected
2018	\$2,267,961	\$1,752,033	77.25 %	\$102,157	\$1,854,190	81.76 %
2017	2,212,471	1,741,417	78.71	96,402	1,837,819	83.07
2016	2,230,129	1,769,259	79.33	123,922	1,893,181	84.89
2015	2,291,733	1,807,573	78.87	128,303	1,935,876	84.47
2014	2,327,052	1,816,255	78.05	118,242	1,934,497	83.13
2013	2,497,834	1,987,453	79.57	164,660	2,152,113	86.16
2012	2,427,781	1,907,952	78.59	111,979	2,019,931	83.20
2011	2,557,902	2,068,897	80.88	117,742	2,186,639	85.49
2010	2,608,552	1,955,101	74.95	130,546	2,085,647	79.95
2009	2,181,153	1,856,901	85.13	113,533	1,970,434	90.34

Source: Richland County Auditor

Note: The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

(1) Penalties and interest are included, since by Ohio law they become part of the tax obligation as assessment occurs.

City of Mansfield, Ohio
Principal Real Property Taxpayers
 2018 and 2009

Taxpayer	2018	
	Real Property Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Kurt Stimens	\$8,989,190	1.65%
Ohio Health MedCentral Health Systems	5,478,480	1.01
Newman Technology	4,180,400	0.77
Gorman Rupp Company	3,422,200	0.63
SSI Mansfield, LLC	2,655,920	0.49
Jay Industries, Incorporated	2,288,990	0.42
Wal Mart Real Estate	2,275,000	0.42
Richland Real Estate, LLC	1,921,430	0.35
Armco	1,756,500	0.32
City of Mansfield	1,674,310	0.30
Totals	<u>\$34,642,420</u>	<u>6.36%</u>
Total Real Property Assessed Valuation	<u>\$544,495,880</u>	

Taxpayer	2009	
	Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Newman Technology	\$5,354,610	0.88%
Wal Mart Real Estate	2,938,000	0.48
SSI Mansfield, LLC	2,818,420	0.46
Jay Industries, Incorporated	2,118,550	0.35
Armco	2,055,330	0.34
City of Mansfield	1,862,260	0.30
Willard Rental Properties	1,850,950	0.30
Johnny Appleseed Center	1,575,000	0.26
Graham Chevrolet	1,574,850	0.26
Wedgewood Estates	1,562,200	0.25
Totals	<u>\$23,710,170</u>	<u>3.88%</u>
Total Real Property Assessed Valuation	<u>\$611,164,890</u>	

Source: Richland County Auditor

City of Mansfield, Ohio
Income Tax Revenue Base and Collections
Last Ten Years

<u>Tax Year</u>	<u>Tax Rate (1)</u>	<u>Total Tax Collected (2)</u>	<u>Taxes from Withholding</u>	<u>Percentage of Taxes from Withholding</u>	<u>Taxes from Net Profits</u>	<u>Percentage of Taxes from Net Profits</u>	<u>Taxes from Individuals</u>	<u>Percentage of Taxes from Individuals</u>
2018	2.00%	\$30,672,134	\$24,209,516	78.93%	\$3,628,513	11.83%	\$2,834,105	9.24%
2017	2.00	31,063,436	24,229,922	78.00	4,122,085	13.27	2,711,428	8.73
2016	2.00	30,483,026	23,866,902	78.30	3,826,358	12.55	2,789,766	9.15
2015	2.00	29,150,718	22,680,536	77.80	3,774,999	12.95	2,695,183	9.25
2014	2.00	27,797,169	21,690,523	78.03	3,856,162	13.87	2,250,484	8.10
2013	1.75	24,305,208	18,903,396	77.78	3,228,400	13.28	2,173,412	8.94
2012	1.75	23,524,296	18,978,927	80.68	3,093,223	13.15	1,452,146	6.17
2011	1.75	23,740,740	18,569,475	78.22	3,684,580	15.52	1,486,685	6.26
2010	1.75	23,162,331	18,375,043	79.33	3,296,900	14.23	1,490,388	6.44
2009	1.75	22,962,928	18,533,033	80.71	2,914,595	12.69	1,515,300	6.60

(1) The City's basic income tax rate may only be increased by a majority vote of the City's residents. In November 2013, the voters approved an increase to 2.0% effective January 1, 2014.

(2) All collections are on a cash basis and include tax, penalty, interest, and court costs.

City of Mansfield, Ohio
Top Ten Income Tax Withholding Accounts
Last Ten Years

Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections	Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections
2018	1	\$1,720,763	7.11%	2017	1	\$1,618,079	6.68%
2018	2	1,343,784	5.55	2017	2	1,293,432	5.34
2018	3	800,388	3.31	2017	3	830,766	3.43
2018	4	783,261	3.24	2017	4	779,019	3.22
2018	5	722,584	2.98	2017	5	758,425	3.13
2018	6	685,888	2.83	2017	6	725,123	2.99
2018	7	646,034	2.67	2017	7	657,890	2.72
2018	8	523,939	2.16	2017	8	564,082	2.33
2018	9	504,284	2.08	2017	9	505,331	2.09
2018	10	449,888	1.86	2017	10	478,863	1.98
	Total	\$8,180,813	33.79%	Total		\$8,211,010	33.89%
2016	1	\$1,551,848	6.50%	2015	1	\$1,606,671	7.08%
2016	2	1,250,423	5.24	2015	2	1,230,921	5.43
2016	3	838,029	3.51	2015	3	847,435	3.74
2016	4	748,256	3.14	2015	4	696,624	3.07
2016	5	667,834	2.80	2015	5	677,842	2.99
2016	6	611,302	2.56	2015	6	600,629	2.65
2016	7	507,005	2.12	2015	7	524,314	2.31
2016	8	500,006	2.10	2015	8	500,182	2.20
2016	9	461,798	1.93	2015	9	459,856	2.03
2016	10	421,959	1.77	2015	10	427,171	1.88
	Total	\$7,558,460	31.67%	Total		\$7,571,645	33.38%
2014	1	\$1,638,498	7.55%	2013	1	\$1,390,331	7.35%
2014	2	1,115,949	5.14	2013	2	1,043,590	5.52
2014	3	836,477	3.86	2013	3	728,518	3.85
2014	4	643,978	2.97	2013	4	571,657	3.02
2014	5	628,835	2.90	2013	5	530,944	2.81
2014	6	628,248	2.90	2013	6	523,473	2.77
2014	7	572,388	2.64	2013	7	518,521	2.74
2014	8	539,245	2.49	2013	8	460,468	2.44
2014	9	450,991	2.08	2013	9	389,641	2.06
2014	10	402,581	1.85	2013	10	349,620	1.86
	Total	\$7,457,190	34.38%	Total		\$6,506,763	34.42%
2012	1	\$1,443,900	7.61%	2011	1	\$1,448,975	7.80%
2012	2	1,051,007	5.54	2011	2	1,035,504	5.58
2012	3	710,210	3.74	2011	3	701,425	3.78
2012	4	582,540	3.07	2011	4	539,267	2.90
2012	5	532,466	2.81	2011	5	512,125	2.76
2012	6	516,574	2.72	2011	6	473,930	2.55
2012	7	497,641	2.62	2011	7	413,655	2.23
2012	8	474,770	2.50	2011	8	402,901	2.17
2012	9	388,506	2.05	2011	9	381,222	2.05
2012	10	362,708	1.91	2011	10	366,206	1.97
	Total	\$6,560,322	34.57%	Total		\$6,275,210	33.79%
2010	1	\$1,434,242	7.81%	2009	1	\$1,460,849	7.88%
2010	2	1,032,882	5.62	2009	2	1,065,900	5.75
2010	3	725,392	3.95	2009	3	736,239	3.97
2010	4	543,692	2.96	2009	4	568,663	3.07
2010	5	517,690	2.82	2009	5	496,749	2.68
2010	6	476,933	2.60	2009	6	493,879	2.66
2010	7	460,848	2.51	2009	7	423,830	2.29
2010	8	444,903	2.42	2009	8	394,803	2.13
2010	9	428,300	2.33	2009	9	358,432	1.93
2010	10	321,869	1.74	2009	10	282,799	1.54
		\$6,386,751	34.76%			\$6,282,143	33.90%

Source: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Company names are not provided due to confidentiality regulations.

City of Mansfield, Ohio
*Ratio of Outstanding Debt to
Total Personal Income and Debt Per Capita
Last Ten Years*

Year	Governmental Activities			Business-type Activities	
	General Obligation Bonds	Loans	Capital Leases	General Obligation Bonds	Loans
2018	\$2,734,507	\$0	\$134,344	\$10,209,438	\$1,166,996
2017	3,065,427	0	199,412	10,749,337	1,335,836
2016	3,431,036	0	301,597	11,229,547	1,507,789
2015	3,813,582	0	113,794	855,000	1,682,873
2014	4,134,094	20,000	186,959	895,000	1,779,525
2013	4,449,606	90,000	258,038	935,000	1,798,906
2012	4,635,000	160,000	327,090	1,200,000	1,818,287
2011	5,010,000	230,000	0	1,650,000	1,837,668
2010	5,365,000	300,000	0	2,105,000	1,477,574
2009	5,710,000	370,000	100,000	2,550,000	255,358

(1) Personal income and population information is located on S26.

Source: City financial records

Total		
Total Debt	Percentage of Personal Income	Per Capita
\$14,245,285	1.72%	\$298
15,350,012	1.85	321
16,469,969	1.98	344
6,465,249	0.78	135
7,015,578	0.85	147
7,531,550	0.91	157
8,140,377	0.98	170
8,727,668	1.05	183
9,247,574	1.11	193
8,985,358	0.98	174

City of Mansfield, Ohio
*Ratio of General Obligation Bonded Debt to Estimated Actual
Value of Taxable Property and Bonded Debt Per Capita
Last Ten Years*

Year	Population (1)	Estimated Actual Value of Taxable Property (2)	General Bonded Debt Outstanding (3) (4)	Ratio of Bonded Debt to Estimated Actual Value	Bonded Debt Per Capita
2018	47,821	\$1,638,124,428	\$12,943,945	0.79 %	\$271
2017	47,821	1,579,244,171	13,814,764	0.87	289
2016	47,821	1,555,114,085	14,660,583	0.94	307
2015	47,821	1,569,494,857	4,668,582	0.30	98
2014	47,821	1,609,947,772	5,029,094	0.31	105
2013	47,821	1,632,124,400	5,384,606	0.33	113
2012	47,821	1,668,602,886	5,835,000	0.35	122
2011	47,821	1,759,731,600	6,660,000	0.38	139
2010	47,821	1,789,343,772	7,470,000	0.42	156
2009	51,600	2,487,985,607	8,260,000	0.33	160

(1) Source: U.S. Census Bureau

(2) Source: Richland County Auditor

(3) Includes general obligation bonds supported by enterprise activities because they are backed by the full faith and credit of the City.

(4) Although the general obligation bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

City of Mansfield, Ohio
Computation of Direct and Overlapping Governmental Activities Debt
December 31, 2018

Jurisdiction	Governmental Activities Debt Outstanding (1)	Percentage Applicable to City (2)	Amount Applicable to City
Direct - City of Mansfield			
General Obligation Bonds	\$2,734,507	100 %	\$2,734,507
Capital Lease	134,344	100	134,344
<i>Total Direct Debt</i>	<u>2,868,851</u>		<u>2,868,851</u>
Overlapping			
Richland County	23,584,195	31.58	7,447,889
Mansfield City School District	8,671,719	65.18	5,652,226
Crestview Local School District	3,292,626	0.45	14,817
Madison Local School District	25,992,853	18.62	4,839,869
Ontario Local School District	11,050,588	0.02	2,210
Pioneer Career and Technology Center	10,919,045	16.20	1,768,885
<i>Total Overlapping Debt</i>	<u>83,511,026</u>		<u>19,725,897</u>
Total	<u><u>\$86,379,877</u></u>		<u><u>\$22,594,748</u></u>

Source: Richland County Auditor

(1) Debt outstanding for the school districts is as of June 30, 2018.

(2) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

City of Mansfield, Ohio
Legal Debt Margin
Last Ten Years

	2018	2017	2016	2015
Total Assessed Property Value	\$573,343,550	\$552,735,460	\$544,289,930	\$549,323,200
Overall Legal Debt Limit (10 ½ Percent of Assessed Valuation)	\$60,201,073	\$58,037,223	\$57,150,443	\$57,678,936
Debt Outstanding:				
Various Purpose General Obligation Bonds	12,459,999	13,280,000	14,075,000	4,630,000
Less: Exempt Debt				
Unvoted General Obligation Bonds to be paid from Water and Sewer system revenues	(9,817,124)	(10,317,248)	(10,425,000)	(855,000)
Amount Available in Debt Service	(19,473)	(19,471)	(197,522)	(74,430)
Total Net Debt Applicable to Debt Limit	2,623,402	2,943,281	3,452,478	3,700,570
Legal Debt Margin Within 10 ½ Percent Limitations	\$57,577,671	\$55,093,942	\$53,697,965	\$53,978,366
Legal Debt Margin as a Percentage of the Debt Limit	95.64%	94.93%	93.96%	93.58%
Unvoted Debt Limitation (5 ½ Percent of Assessed Valuation)	\$31,533,895	\$30,400,450	\$29,935,946	\$30,212,776
Total Unvoted Debt Outstanding at Year End	12,459,999	13,280,000	14,075,000	4,630,000
Less:				
Unvoted General Obligation Bonds to be paid from Water and Sewer system revenues	(9,817,124)	(10,317,248)	(10,425,000)	(855,000)
Amount Available in Debt Service	(19,473)	(19,471)	(197,522)	(74,430)
Net Debt Within 5 ½ Percent Limitations	2,623,402	2,943,281	3,452,478	3,700,570
Unvoted Legal Debt Margin Within 5 ½ Percent Limitations	\$28,910,493	\$27,457,169	\$26,483,468	\$26,512,206
Legal Debt Margin as a Percentage of the Debt Limit	91.68%	90.32%	88.47%	87.75%

Source: City Financial Records

2014	2013	2012	2011	2010	2009
\$563,481,720	\$571,243,540	\$584,011,010	\$615,906,060	\$626,270,320	\$668,624,139
\$59,165,581	\$59,980,572	\$61,321,156	\$64,670,136	\$65,758,384	\$70,205,535
4,985,000	5,335,000	5,835,000	6,660,000	7,470,000	8,260,000
(895,000) (102,417)	(935,000) (108,272)	(1,200,000) (146,838)	(1,650,000) (99,762)	(2,105,000) (201,045)	(2,550,000) (86,281)
3,987,583	4,291,728	4,488,162	4,910,238	5,163,955	5,623,719
\$55,177,998	\$55,688,844	\$56,832,994	\$59,759,898	\$60,594,429	\$64,581,816
93.26%	92.84%	92.68%	92.41%	92.15%	91.99%
\$30,991,495	\$31,418,395	\$32,120,606	\$33,874,833	\$34,444,868	\$36,774,328
4,985,000	5,335,000	5,835,000	6,660,000	7,470,000	8,260,000
(895,000) (102,417)	(935,000) (108,272)	(1,200,000) (146,838)	(1,650,000) (99,762)	(2,105,000) (201,045)	(2,550,000) (86,281)
3,987,583	4,291,728	4,488,162	4,910,238	5,163,955	5,623,719
\$27,003,912	\$27,126,667	\$27,632,444	\$28,964,595	\$29,280,913	\$31,150,609
87.13%	86.34%	86.03%	85.50%	85.01%	84.71%

City of Mansfield, Ohio
Demographic and Economic Statistics
Last Ten Years

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (1)</u>	<u>Personal Income Per Capita (3)</u>	<u>Median Household Income (1)</u>	<u>City Unemployment Rate (2)</u>
2018	47,821	\$830,220,381	\$17,361	\$32,076	4.9%
2017	47,821	830,220,381	17,361	32,076	5.3
2016	47,821	830,220,381	17,361	32,076	5.5
2015	47,821	830,220,381	17,361	32,076	5.6
2014	47,821	830,220,381	17,361	32,076	6.4
2013	47,821	830,220,381	17,361	32,076	8.4
2012	47,821	830,220,381	17,361	32,076	8.4
2011	47,821	830,220,381	17,361	32,076	10.6
2010	47,821	830,220,381	17,361	32,076	11.9
2009	51,600	914,661,600	17,726	30,176	12.4

(1) Source: U. S. Census - 2009 from 2000 Federal Census;
2010-2018 from 2010 Federal Census

(2) Source: Bureau of Labor Statistics

(3) Computation of total personal income divided by population

City of Mansfield, Ohio

Principal Employers

2018 and 2009

2018

Employer	Employees	Percentage of Total City Employment
Ohio Health MedCentral Health Systems	2,400	4.78%
Newman Technology	1,200	2.39
Richland County Government	1,020	2.03
StarTek, Incorporated	875	1.74
CenturyLink, Incorporated	800	1.59
Jay Industries, Incorporated	760	1.52
Mansfield City School District	725	1.45
Therm-O-Disc, Incorporated	720	1.44
Mansfield Correctional Institution	680	1.36
Gorman Rupp Company	555	1.11
Total	9,735	19.41%
Total Employment within the City	50,160	

2009

Employer	Employees	Percentage of Total City Employment
Ohio Health MedCentral Health Systems	2,700	5.03%
Richland County Government	1,474	2.75
Newman Technology	1,100	2.05
Jay Industries, Incorporated	943	1.76
Gorman Rupp Company	809	1.51
Embarq	800	1.49
Therm-O-Disc, Incorporated	721	1.34
Mansfield City School District	700	1.30
Mansfield Correctional Institution	621	1.16
City of Mansfield	518	0.97
Total	10,386	19.36%
Total Employment within the City	53,646	

Source: City of Mansfield, Ohio, Department of Economic Development

City of Mansfield, Ohio
Full-Time Equivalent City Government Employees by Function/Program
Last Ten Years

Function/Program	2018	2017	2016	2015
General Government				
Council	10.00	10.00	11.00	11.00
Administration	4.00	4.00	4.00	3.00
Finance	17.00	17.00	18.00	16.00
Law	9.00	8.00	9.00	9.00
Courts	41.00	45.00	42.00	43.00
General Government	6.00	6.00	6.00	5.00
Economic and Community				
Development	5.00	5.00	4.00	5.00
Engineering	6.00	6.00	6.00	5.00
Maintenance	3.00	3.00	2.00	3.00
Codes and Permits	7.00	7.00	6.00	6.00
Litter Control	0.00	0.00	0.00	0.00
Regional Community				
Advancement	1.00	2.00	4.00	4.00
Parks and Recreation	7.00	6.00	6.00	4.00
Street and Highway	12.00	12.00	12.00	12.00
Police	115.00	113.00	120.00	115.00
Fire	94.00	92.00	94.00	95.00
Water	60.00	59.00	55.00	53.00
Sewer	37.00	38.00	38.00	33.00
Airport	4.00	4.00	4.00	4.00
Repair Garage	6.00	6.00	6.00	6.00
Information Technology	4.00	4.00	4.00	3.00
Totals:	<u>448.00</u>	<u>447.00</u>	<u>451.00</u>	<u>435.00</u>

Source: City Payroll Records

Method: Using 1.0 for each employee at year-end.

2014	2013	2012	2011	2010	2009
10.00	11.00	11.00	11.00	12.00	12.00
3.00	3.00	3.00	3.00	3.00	4.00
15.00	15.00	15.00	18.00	18.00	17.00
9.00	9.00	10.00	11.00	12.00	12.00
42.00	45.00	45.00	50.00	50.00	52.00
6.00	5.00	6.00	6.00	7.00	7.00
5.00	6.00	7.00	6.00	7.00	6.00
6.00	5.00	6.00	6.00	6.00	8.00
3.00	3.00	3.00	3.00	4.00	3.00
6.00	6.00	6.00	4.00	6.00	7.00
0.00	0.00	0.00	0.00	1.00	1.00
19.00	24.00	26.00	26.00	31.00	27.00
4.00	0.00	1.00	1.00	6.00	6.00
11.00	6.00	6.00	6.00	10.00	14.00
109.00	104.00	102.00	111.00	121.00	127.00
94.00	92.00	80.00	85.00	96.00	100.00
52.00	50.00	51.00	58.00	57.00	61.00
37.00	37.00	38.00	36.00	38.00	41.00
4.00	5.00	4.00	4.00	4.00	4.00
6.00	6.00	6.00	5.00	5.00	5.00
4.00	3.00	3.00	3.00	4.00	4.00
445.00	435.00	429.00	453.00	498.00	518.00

City of Mansfield, Ohio
Operating Indicators by Function/Program
Last Ten Years

Function/Program	2018	2017	2016	2015
General Government:				
Building permits issued	168	172	163	155
Code enforcements	3,510	2,856	2,688	1,595
Police:				
Calls for service	37,638	38,030	36,854	36,282
Traffic violations	3,517	3,548	3,877	3,825
Parking violations	4,862	4,230	4,357	4,334
Physical arrests	5,140	4,978	4,952	4,773
Fire:				
Emergency responses	7,874	8,895	8,647	8,032
Fire responses	2,926	1,989	1,915	1,886
Street/Highway:				
Street resurfacing mileage	17	17	20	16
Number of streets resurfaced	66	66	96	68
Tons of salt used	6,110	8,821	8,956	9,004
Leaf removal (cubic yards)	5,897	4,616	4,836	5,286
Water:				
Number of customers	18,667	18,158	18,653	18,463
Average daily consumption (millions of gallons)	9.41	9.95	10.47	10.29
Wastewater:				
Average daily sewage treatment (millions of gallons)	11.34	11.41	9.51	10.30

Source: City Records

2014	2013	2012	2011	2010	2009
278	272	287	190	185	164
1,805	3,933	2,566	2,155	2,426	3,070
37,098	36,134	37,241	35,613	37,352	37,548
4,012	3,539	5,398	5,106	6,348	5,616
4,587	3,886	4,071	4,363	4,957	6,928
4,611	4,885	5,198	4,975	5,090	4,364
7,855	7,494	7,393	6,997	6,608	6,234
1,770	1,647	1,664	1,556	1,547	1,450
22	15	12	11	8	15
102	77	60	64	51	104
11,796	15,455	8,167	4,285	8,045	7,742
5,339	5,148	6,024	4,215	1,789	9,170
18,511	18,494	18,696	18,652	18,628	19,800
9.90	9.37	9.39	9.19	8.93	7.86
10.55	11.09	10.01	10.91	9.91	9.81

City of Mansfield, Ohio
Capital Assets Statistics by Function/Program
Last Ten Years

Function/Program	2018	2017	2016	2015
Police				
Number of stations	1	1	1	1
Number of offices	2	2	2	2
Number of police vehicles	64	63	66	64
Fire				
Number of stations	5	5	5	5
Number of fire trucks	10	9	9	9
Number of rescue squads	7	6	6	6
Streets and Highways				
Mileage	321	321	295	295
Parks and Recreation				
Number of Parks	29	29	29	29
Acreage	291	291	291	291
Playgrounds	18	18	18	18
Swimming pools	2	2	2	2
Water				
Miles of water mains	335	335	250	250
Storage capacity (thousands of gallons)	14,500	14,500	14,500	14,500
Sewer				
Miles of sanitary sewer	291	291	200	200
Treatment capacity (thousands of gallons)	12,500	12,500	12,500	12,500

Sources: Various City departments

2014	2013	2012	2011	2010	2009
1	1	1	1	1	1
2	2	2	2	2	2
59	52	58	73	69	68
5	5	5	6	6	6
9	9	9	9	9	9
6	6	6	6	8	8
295	295	295	295	295	295
30	31	31	31	31	31
292	294	294	294	294	294
18	18	18	18	18	18
3	4	4	4	4	4
250	250	250	250	250	250
14,500	14,500	14,500	14,500	14,500	14,500
200	200	200	200	200	200
12,500	12,500	12,500	12,500	12,500	12,500

(This Page Intentionally Left Blank)

OHIO AUDITOR OF STATE KEITH FABER



CITY OF MANSFIELD

RICHLAND COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
AUGUST 8, 2019**