



#### CITY OF DELPHOS ALLEN COUNTY DECEMBER 31, 2016

# TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis - For the Year Ended December 31, 2016	
Basic Financial Statements:	
Government-wide Financial Statements: Statement of Net Position – Cash Basis – December 31, 2016	11
Statement of Activities - Cash Basis – For the Year Ended December 31, 2016	12
Fund Financial Statements: Statement of Assets and Fund Balances – Cash Basis Governmental Funds – December 31, 2016	13
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities – Cash Basis – December 31, 2016	14
Statement of Receipts, Disbursements and Changes in Fund Balances – Cash Basis Governmental Funds – For the Year Ended December 31, 2016	15
Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances of Governmental Funds to the Statement of Activities – Cash Basis -For the Year Ended December 31, 2016	16
Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual (Budget Basis) – For the Year Ended December 31, 2016 General Fund Income Tax Fund.	
Statement of Fund Net Position – Cash Basis Proprietary Funds – December 31, 2016	19
Statement of Receipts, Disbursements and Changes in Fund Net Position – Cash Basis Proprietary Funds – For the Year Ended December 31, 2016	20
Notes to the Basic Financial Statements – For the Year Ended December 31, 2016	21
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	49
Schedule of Findings	51
Prepared by Management:	
Summary Schedule of Prior Audit Findings	53

This page intentionally left blank.



#### INDEPENDENT AUDITOR'S REPORT

City of Delphos Allen County 608 N. Canal Street Delphos, Ohio 45833

To the City Mayor and Council:

#### **Report on the Financial Statements**

We have audited the accompanying cash-basis financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Delphos, Allen County, Ohio (the City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 1 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

One First National Plaza, 130 W. Second St., Suite 2040, Dayton, Ohio 45402 Phone: 937-285-6677 or 800-443-9274 www.ohioauditor.gov City of Delphos Allen County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the City of Delphos, Allen County, Ohio, as of December 31, 2016, and the respective changes in cash financial position and where applicable cash flow and the respective budgetary comparison for the General and Income Tax Funds thereof for the year then ended in accordance with the accounting basis described in Note 1.

#### Accounting Basis

Ohio Administrative Code § 117-2-03(B) requires the City to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 1 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Other Matter

#### Other Information

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2019, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Entity's internal control over financial reporting and compliance.

uth tobu

Keith Faber Auditor of State Columbus, Ohio

February 20, 2019

This discussion and analysis of the City of Delphos's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2016, within the limitations of the City's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the City's financial performance.

# Financial Highlights

Key highlights for 2016 are as follows:

- In total, net position increased \$593,673. Net position of governmental activities increased \$701,770, which represents a 40 percent increase from 2015. Net position of business-type activities decreased \$108,097 or 11 percent from 2015.
- The City's general receipts accounted for \$4,851,226 in receipt or 44 percent of all receipts. Program specific receipts in the form of charges of services and sales, operating grants, capital grants, contributions and interest accounted for \$6,131,115 or 56 percent of total receipts of \$10,982,341.
- Total program disbursements were \$10,388,668; \$3,325,706 in governmental activities and \$7,062,962 in business-type activities.
- Outstanding debt decreased from \$34,182,587 to \$31,906,753 through payment of debt.

# Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the City's cash basis of accounting.

# **Report Components**

The statement of net position and the statement of activities provide information about the cash activities of the City as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the City as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns. In the case of the City of Delphos, the general and income tax funds are the most significant governmental funds. The water and sewer funds are the most significant enterprise funds.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The City has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the City's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related disbursements (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

# Reporting the City of Delphos as a Whole

# Statement of Net Position and the Statement of Activities

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole City, within the limitations of cash basis accounting. The statement of net position presents the cash balances and investments of the governmental and business-type activities of the City at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the City's general receipts.

These statements report the City's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the City's financial health. Over time, increases or decreases in the City's cash position is one indicator of whether the City's financial health is improving or deteriorating. When evaluating the City's financial condition, you should also consider other non-financial factors as well such as the City's property tax base, the condition of the City's capital assets and infrastructure, the extent of the City's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local receipt sources such as property and income taxes.

In the Statement of Net Position and the Statement of Activities, the City is divided into two distinct kinds of activities:

- Governmental Activities Most of the City's programs and services are reported here, including general government, security of persons and property, public health, community and economic development, leisure time activities and transportation.
- Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the disbursements of the goods or services provided. The City's water, sewer and sanitation funds are reported as business activities.

#### Reporting the City of Delphos's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been safeguarded for specific activities or objectives. The City uses many funds to account for financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund and income tax fund.

*Governmental Funds* Most of the City's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the City's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the City's programs. The City's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

**Proprietary Funds** The City maintains two types of proprietary funds, an internal service fund and enterprise funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various departments. The City uses an internal service fund to account for the employee premium contributions for dental and vision as well as the City's contribution to the employee's HRA accounts. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements.

When the City charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. There are two major funds in the enterprise funds, the water and sewer funds.

# The City of Delphos as a Whole

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2016 compared to 2015:

		1	Table 1								
	Governmen	let	Position	<b>1</b>	Business-T	ype .	Activities		To	otal	
	2016		2015		2016		2015	2016			2015
Assets											
Equity in Pooled Cash and Cash Equivalents	\$ 2,462,989	\$	1,761,219	\$	855,049	\$	963,146	\$ 3	3,318,038	\$ 1	2,724,365
Net Position											
Restricted For:											
Capital Outlay	\$ 2,339	\$	0	\$	0	\$	0	\$	2,339	\$	0
Public Safety	292,034		228,702		0		0		292,034		228,702
Street Maintenance	282,595		291,264		0		0		282,595		291,264
Economic Development	1,050		1,050		0		0		1,050		1,050
Other Purposes	173,806		154,122		0		0		173,806		154,122
Unrestricted	 1,711,165		1,086,081		855,049		963,146	2	2,566,214		2,049,227
Total Net Position	\$ 2,462,989	\$	1,761,219	\$	855,049	\$	963,146	\$ 3	3,318,038	\$ :	2,724,365

A portion of the City's net position, \$751,824 or 23 percent represents resources that are subject to external restrictions on how they may be used. The balance of unrestricted net position of \$2,566,214 may be used to meet the government's ongoing obligations to citizens and creditors for governmental and business-type activities.

The \$701,770 increase in governmental cash and cash equivalents within the governmental activities was primarily caused by an increase in income tax receipts. Cash and cash equivalents decreased \$108,097 within the business-type activities as disbursements continued to outpace receipts and transfers in.

Table 2 shows the changes in net position for fiscal year 2016 as compared to fiscal year 2015.

		nmental vities		ss-Type vities	Te	otal
	2016	2015	2016	2015	2016	2015
Receipts						
Program Receipts:						
Charges for Services	\$ 603,242	\$ 617,805	\$ 5,096,859	\$ 5,047,664	\$ 5,700,101	\$ 5,665,469
Operating Grants	431,014	337,195	0	0	431,014	337,195
Capital Grants	0	56,583	0	232,000	0	288,583
General Receipts:						
Property Taxes	396,145	387,943	0	0	396,145	387,943
Income Taxes	3,686,767	3,289,611	0	0	3,686,767	3,289,611
Grants and Entitlements	227,013	199,334	0	0	227,013	199,334
Proceeds of OPWC Loans	0	0	418,820	550,328	418,820	550,328
Investment Earnings	4,169	3,319	0	0	4,169	3,319
Miscellaneous	9,126	14,643	109,186	3,313	118,312	17,956
Total Receipts	5,357,476	4,906,433	5,624,865	5,833,305	10,982,341	10,739,738
Program Disbursements						
General Government	391,641	338,623	0	0	391,641	338,623
Security of Persons and Property	1,907,914	1,781,819	0	0	1,907,914	1,781,819
Public Health	45,101	45,101	0	0	45,101	45,101
Leisure Time Services	487,014	395,810	0	0	487,014	395,810
Community Development	2,661	0	0	0	2,661	0
Transportation	452,581	371,772	0	0	452,581	371,772
Capital Outlay	27,255	0	0	0	27,255	0
Interest and Fiscal Charges	1,646	0	0	0	1,646	0
Principal Retirement	9,893	11,539	0	0	9,893	11,539
Enterprise Operations:						
Water	0	0	2,638,090	2,202,185	2,638,090	2,202,185
Sewer	0	0	3,950,915	4,533,581	3,950,915	4,533,581
Sanitation	0	0	473,957	465,519	473,957	465,519
Total Program Disbursements	3,325,706	2,944,664	7,062,962	7,201,285	10,388,668	10,145,949
Increase (Decrease) in Net Position	2,031,770	1,961,769	(1,438,097)	(1,367,980)	593,673	593,789
Transfers	(1,330,000)	(1,150,000)	1,330,000	1,150,000	0	0
Change in Net Position	701,770	811,769	(108,097)	(217,980)	593,673	593,789
Net Position Beginning of Year	1,761,219	949,450	963,146	1,181,126	2,724,365	2,130,576
Net Position End of Year	\$ 2,462,989	\$ 1,761,219	\$ 855,049	\$ 963,146	\$ 3,318,038	\$ 2,724,365

# Table 2Changes in Net Position

#### **Governmental Activities**

The funding for the governmental activities comes from several different sources, the most significant being the municipal income tax. Other prominent sources are property taxes, grants and entitlements, charges for services and investment interest.

General receipts include grants and entitlements, such as local government funds. With the combination of property tax, income tax and intergovernmental funding all disbursements in the governmental activities are funded. The City monitors its sources of receipts very closely for fluctuations.

Police and fire represent the largest disbursement of the Governmental Activities. This disbursement of \$1,907,914 represents 57 percent of the total governmental activities disbursements. The police and fire departments operate primarily out of the General fund.

The City's Street Maintenance and Repair Department provides the City and its citizens many services that include public road salting, leaf and debris pickup, paint striping and alley profiling. These disbursements totaled \$452,581, or 14 percent of total governmental activities disbursements during 2016.

The City also maintains a cemetery (public health services) and a park (leisure time activities) within the City. These areas had disbursements of \$532,115 in 2016 equaling 16 percent of the total governmental services disbursements.

# **Business-type Activities**

Business-type activities include water, sewer and sanitation operations. The receipts are generated primarily from charges for services. In 2016, charges for services were \$5,096,859 accounting for 91 percent of the business-type receipts. The total disbursements for the utilities were \$7,062,962, thus leaving a decrease in net position of \$108,097 for the business-type activities (after transfers of \$1,330,000 from the governmental funds).

# The City's Funds

Information about the City's governmental funds begins on page 13. All governmental funds had receipts of \$5,357,476 and disbursements of \$3,331,215. The funds are monitored consistently with adjustments made throughout the year in budgets to accommodate yearly receipts.

The general fund's net change in fund balance for fiscal year 2016 was an increase of \$552,261 primarily caused by an increase in income tax receipts.

The fund balance of the income tax fund increased by \$48,176 due to timing differences between income tax collections versus expenditures and transfers out to other City funds.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for the business-type activities, but in more detail.

Unrestricted net position of the water fund, sewer fund and sanitation fund at the end of the year amounted to \$431,869, \$402,686 and \$20,494 respectively. The total growth in cash position for the water fund and sanitation funds was \$60,463 and \$6,184 respectively while the sewer fund saw a decline of \$174,744. Other factors concerning the finances of these funds have already been addressed in the discussion of the business-type activities.

# General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of 2016, the City did not amend its general fund budget. All recommendations for appropriation changes come to Council from the City Auditor. The Finance Committee of Council reviews them, and they make their recommendation to the Council as a whole.

For the general fund, the actual budget basis receipts were \$3,262,935, representing an increase of \$172,261 over the final budget estimate of \$3,090,674 primarily caused by an underestimation of property tax receipts.

Final disbursement appropriations were \$1,253,897 higher than actual disbursements of \$2,020,775 as the City recognized cost savings in 2016.

#### Debt Administration

The outstanding debt for the City as of December 31, 2016 was \$31,906,753. See Notes 6 and 7 for additional details. Table 3 summarizes outstanding debt.

	(	Government	al Ac	tivities	Business-Type Activities					Total			
		2016		2015		2016		2015		5 2016		2015	
Leases	\$	10,685	\$	20,578	\$	0	\$	0	\$	10,685	\$	20,578	
General Obligation Bonds		0		0		841,080		1,060,623		841,080		1,060,623	
OPWC Loans		0		0		1,082,405		687,929		1,082,405		687,929	
OWDA Loans		0		0		29,972,583		32,413,457		29,972,583		32,413,457	
Total	\$	10,685	\$	20,578	\$	31,896,068	\$	34,162,009	\$	31,906,753	\$	34,182,587	

# Table 3Outstanding Debt, at December 31

### Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Auditor of City of Delphos, 608 North Canal Street, Delphos, Ohio 45833-2401 or call (419) 695-4010.

This page intentionally left blank.

# **City of Delphos Allen County, Ohio** *Statement of Net Position - Cash Basis December 31, 2016*

	GovernmentalBusiness-TypeActivitiesActivities				Total		
Assets Equity in Pooled Cash and Cash Equivalents	\$	2,462,989	\$	855,049	\$	3,318,038	
Net Position							
Restricted For: Capital Outlay	\$	2,339	\$	0	\$	2,339	
Public Safety	Ŧ	292,034	Ŧ	0	Ŧ	292,034	
Street Maintenance		282,595		0		282,595	
Economic Development		1,050		0		1,050	
Other Purposes		173,806		0		173,806	
Unrestricted		1,711,165		855,049		2,566,214	
Total Net Position	\$	2,462,989	\$	855,049	\$	3,318,038	

**City of Delphos Allen County, Ohio** Statement of Activities - Cash Basis

For the Year Ended December 31, 2016

						Net (Disbursements) Receipts and Changes in Net Position					
	Disbursements	Charges for Services and Sales		Operating Grants, Contributions and Interest		Governmental Activities		Business-Type Activities			Total
Governmental Activities											
General Government	\$ 391,641	\$	168,181	\$	0	\$	(223,460)	\$	0	\$	(223,460)
Security of Persons and Property	1,907,914		361,795		104,655		(1,441,464)		0		(1,441,464)
Public Health	45,101		0		0		(45,101)		0		(45,101)
Leisure Time Services	487,014		73,266		0		(413,748)		0		(413,748)
Community Development	2,661		0		0		(2,661)		0		(2,661)
Transportation	452,581		0		326,359		(126,222)		0		(126,222)
Capital Outlay	27,255		0		0		(27,255)		0		(27,255)
Interest and Fiscal Charges	1,646		0		0		(1,646)		0		(1,646)
Principal Retirement	9,893		0		0		(9,893)		0		(9,893)
Total Governmental Activities	3,325,706		603,242		431,014		(2,291,450)		0		(2,291,450)
<b>Business-Type Activities</b>											
Water	2,638,090		2,165,842		0		0		(472,248)		(472,248)
Sewer	3,950,915		2,450,876		0		0		(1,500,039)		(1,500,039)
Sanitation	473,957		480,141		0		0		6,184		6,184
Total Business-Type Activities	7,062,962		5,096,859		0		0		(1,966,103)		(1,966,103)
Total Primary Government	\$ 10,388,668	\$	5,700,101	\$	431,014		(2,291,450)		(1,966,103)		(4,257,553)

General Receipts:			
Property Taxes Levied for:			
General Purposes	341,106	0	341,106
Police and Fire Pension	55,039	0	55,039
Income Taxes Levied for:			
General Purposes	2,106,950	0	2,106,950
Capital Improvements	1,072,214	0	1,072,214
Parks and Recreation	507,603	0	507,603
Grants and Entitlements not Restricted			
to Specific Programs	227,013	0	227,013
Proceeds of OPWC Loans	0	418,820	418,820
Investment Earnings	4,169	0	4,169
Miscellaneous	9,126	109,186	118,312
Total General Receipts	4,323,220	528,006	4,851,226
Transfers	(1,330,000)	1,330,000	0
Change in Net Position	701,770	(108,097)	593,673
Net Position Beginning of Year	1,761,219	963,146	2,724,365
Net Position End of Year	\$ 2,462,989	\$ 855,049	\$ 3,318,038

# City of Delphos Allen County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds December 31, 2016

	General Fund		Income Tax Fund			All Other vernmental Funds	Go	Total overnmental Funds
Assets	¢	1 220 0.07	¢	007.040	Φ	764.004	¢	0 000 100
Equity in Pooled Cash and Cash Equivalents	\$	1,339,067	\$	227,342	\$	764,024	\$	2,330,433
Fund Balances								
Nonspendable	\$	7,039	\$	0	\$	0	\$	7,039
Restricted		0		0		744,785		744,785
Committed		0		227,342		19,239		246,581
Assigned		1,332,028		0		0		1,332,028
Total Fund Balances	\$	1,339,067	\$	227,342	\$	764,024	\$	2,330,433

# City of Delphos Allen County, Ohio

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities - Cash Basis December 31, 2016

Total Governmental Fund Balances	\$ 2,330,433
Amounts reported for governmental activities in the statement of net position are different because	
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets of the internal service fund are included in governmental activities in the	
statement of net position.	 132,556
Net Position of Governmental Activities	\$ 2,462,989

#### City of Delphos Allen County, Ohio Statement of Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds For the Year Ended December 31, 2016

	General Fund	Income Tax Fund	All Other Governmental Funds	Total Governmental Funds
Receipts				
Property Taxes	\$ 341,107	\$ 0	\$ 55,040	\$ 396,147
Income Taxes	2,106,949	1,072,214	507,603	3,686,766
Charges for Services	518,114	0	0	518,114
Licenses and Permits	65,184	0	900	66,084
Fines and Forfeitures	0	0	294	294
Intergovernmental	199,757	0	443,130	642,887
Interest	4,169	0	0	4,169
Rent	18,750	0	0	18,750
Contributions and Donations	0	0	15,139	15,139
Other	9,006	50	70	9,126
Total Receipts	3,263,036	1,072,264	1,022,176	5,357,476
Disbursements				
Current:				
General Government	198,099	194,088	0	392,187
Security of Persons and Property	1,629,486	0	282,117	1,911,603
Public Health	45,101	0	0	45,101
Leisure Time Services	0	0	487,560	487,560
Community Development	0	0	2,661	2,661
Transportation	136,550	0	316,759	453,309
Capital Outlay	0	0	27,255	27,255
Debt Service:				
Principal Retirement	9,893	0	0	9,893
Interest and Fiscal Charges	1,646	0		1,646
Total Disbursements	2,020,775	194,088	1,116,352	3,331,215
Excess of Receipts Over (Under) Disbursements	1,242,261	878,176	(94,176)	2,026,261
Other Financing Sources (Uses)				
Transfers In	0	0	190,000	190,000
Transfers Out	(690,000)	(830,000)	0	(1,520,000)
Total Other Financing Sources (Uses)	(690,000)	(830,000)	190,000	(1,330,000)
Net Change in Fund Balance	552,261	48,176	95,824	696,261
Fund Balance Beginning of Year	786,806	179,166	668,200	1,634,172
Fund Balance End of Year	\$ 1,339,067	\$ 227,342	\$ 764,024	\$ 2,330,433

# City of Delphos Allen County, Ohio

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances of Governmental Funds to the Statement of Activities - Cash Basis For The Year Ended December 31, 2016

Net Change in Fund Balances - Total Governmental Funds	\$ 696,261
Amounts reported for governmental activities in the statement of activities are different because	
The internal service funds used by management to charge the cost of insurance to individual funds is not reported in the entity-wide statements of activities. Governmental expenditures and related internal service fund revenues are	
eliminated. The change for governmental funds is reported for the year.	5,509
Change in Net Position of Governmental Activities	\$ 701,770

#### **City of Delphos Allen County, Ohio** *Statement of Receipts, Disbursements and Changes*

# in Fund Balance - Budget and Actual (Budget Basis)

# General Fund

For the Year Ended December 31, 2016

	Budgeted Amounts						 
		Original		Final		Actual	riance with nal Budget
Receipts							 <u> </u>
Property Taxes	\$	320,991	\$	320,991	\$	341,107	\$ 20,116
Income Taxes		1,804,837		1,804,837		2,106,949	302,112
Charges for Services		508,189		508,189		518,114	9,925
Licenses and Permits		59,150		59,150		65,184	6,034
Intergovernmental		372,434		372,434		199,757	(172,677)
Interest		3,010		3,010		4,169	1,159
Rent		18,043		18,043		18,750	707
Other		4,020		4,020		8,905	 4,885
Total Receipts		3,090,674		3,090,674		3,262,935	172,261
Disbursements							
Current:							
General Government		1,241,961		1,241,961		198,099	1,043,862
Security of Persons and Property		1,858,440		1,858,440		1,629,486	228,954
Public Health		45,500		45,500		45,101	399
Transportation		117,232		117,232		136,550	(19,318)
Debt Service:							
Principal Retirement		9,893		9,893		9,893	0
Interest and Fiscal Charges		1,646		1,646		1,646	 0
Total Disbursements		3,274,672		3,274,672		2,020,775	 1,253,897
Excess of Receipts Over (Under) Disbursements		(183,998)		(183,998)		1,242,160	 1,426,158
Other Financing Sources (Uses)							
Transfers Out		(585,000)		(585,000)		(690,000)	 (105,000)
Net Change in Fund Balance		(768,998)		(768,998)		552,160	1,321,158
Fund Balance Beginning of Year		777,328		777,328		777,328	 0
Fund Balance End of Year	\$	8,330	\$	8,330	\$	1,329,488	\$ 1,321,158

#### **City of Delphos Allen County, Ohio** *Statement of Receipts, Disbursements and Changes*

# in Fund Balance - Budget and Actual (Budget Basis)

Income Tax Fund

For the Year Ended December 31, 2016

	Budgeted Amounts							
	Original		Final		Actual		Variance with Final Budget	
Receipts Income Taxes Other	\$	950,477 0	\$	1,150,468 9	\$	1,072,214 50	\$	(78,254) 41
Total Receipts		950,477		1,150,477		1,072,264		(78,213)
<b>Disbursements</b> Current: General Government		299,163		337,068		194,088		142,980
Excess of Receipts Over (Under) Disbursements		651,314		813,409		878,176		64,767
<b>Other Financing Sources (Uses)</b> Transfers Out		(830,000)		(992,095)		(830,000)		162,095
Net Change in Fund Balance		(178,686)		(178,686)		48,176		226,862
Fund Balance Beginning of Year		179,166		179,166		179,166		0
Fund Balance End of Year	\$	480	\$	480	\$	227,342	\$	226,862

#### **City of Delphos Allen County, Ohio** Statement of Fund Net Position - Cash Basis Proprietary Funds December 31, 2016

	Water Fund	Enterpi Sewer Fund	Governmental Activities - Internal Service Fund		
Assets Equity in Pooled Cash and Cash Equivalents	\$ 431,869	\$ 402,686	\$ 20,494	\$ 855,049	\$ 132,556
Net Position Unrestricted	\$ 431,869	\$ 402,686	\$ 20,494	\$ 855,049	\$ 132,556

#### City of Delphos Allen County, Ohio Statement of Receipts, Disbursements and Changes in Fund Net Position - Cash Basis Proprietary Funds For the Year Ended December 31, 2016

	Enterprise Funds				Governmental	
	Water Fund	Sewer Fund	All Other Enterprise Funds	Total	Activities - Internal Service Fund	
Operating Receipts						
Charges for Services	\$ 2,156,730	\$ 2,450,376	\$ 480,141	\$ 5,087,247	\$ 177,634	
Tap-In Fees	9,112	500	0	9,612	0	
Other	3,564	8,336	0	11,900	0	
Total Operating Receipts	2,169,406	2,459,212	480,141	5,108,759	177,634	
Operating Disbursements						
Personal Services	429,970	446,696	20,212	896,878	0	
Contractual Services	260,182	708,078	450,694	1,418,954	34,328	
Materials and Supplies	254,463	48,256	3,051	305,770	0	
Claims	0	0	0	0	137,797	
Capital Outlay	382,059	1,092,138	0	1,474,197	0	
Total Operating Disbursements	1,326,674	2,295,168	473,957	4,095,799	172,125	
Operating Income	842,732	164,044	6,184	1,012,960	5,509	
Non-Operating Receipts (Disbursements)						
Other Non-Operating Receipts	0	97,286	0	97,286	0	
Proceeds from OPWC Loans	329,147	89,673	0	418,820	0	
Interest and Fiscal Charges	(282,402)	0	0	(282,402)	0	
Principal Retirement	(1,029,014)	(1,655,747)	0	(2,684,761)	0	
Total Non-Operating Receipts (Disbursements)	(982,269)	(1,468,788)	0	(2,451,057)	0	
Income (Loss) Before Transfers	(139,537)	(1,304,744)	6,184	(1,438,097)	5,509	
Transfers In	200,000	1,130,000	0	1,330,000	0	
Change in Net Position	60,463	(174,744)	6,184	(108,097)	5,509	
Net Position Beginning of Year	371,406	577,430	14,310	963,146	127,047	
Net Position End of Year	\$ 431,869	\$ 402,686	\$ 20,494	\$ 855,049	\$ 132,556	

#### Note 1 – Summary of Significant Accounting Policies

The City of Delphos, Allen County, Ohio (the City), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City is directed by a seven-member Council, of which three seats are elected at-large and four by City ward for four year terms. The Council President votes to break a tie. The Mayor is elected to a four-year term.

The reporting entity is comprised of the primary government and other organizations that were included to ensure that the financial statements are not misleading.

# A. Reporting Entity

The City is a home rule municipal corporation established under the laws of the State of Ohio, which operates under the laws of the State of Ohio. The City operates under a part-time Mayor/Council and full-time City Safety/Service Director form of government. The Mayor and Council are elected.

In evaluating how to define the City for financial reporting purposes, management has considered all agencies, departments and organizations making up the City and its potential component units consistent with Governmental Accounting Standards Board Statement No. 14, *The Financial Reporting Entity* and No. 39, *Determining Whether Certain Organizations are Component Units – an Amendment of GASB Statement No. 14*, as amended by GASB 61.

The primary government comprises all activities and services which are not legally separate for the City. The City provides various services, including public safety (police and fire), highways and streets, parks and recreation, public improvements, community development (planning and zoning), water and sewer, sanitation, and general administrative and legislative services. The operation of each of these activities is directly controlled by Council through the budgetary process. None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and either the City is able to significantly influence the programs or services performed or provided by the organization; or the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. Currently, the City has no component units.

#### B. Basis of Presentation

The City's basic financial statements consist of government-wide financial statements, including a statement of net position, a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

*Government-wide Financial Statements* – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct disbursements and program receipts for each program or function of the City's governmental activities and for the business-type activities of the City. Direct disbursements are those that are specifically associated with a service, program or department and, therefore, clearly identifiable to a particular function. The policy of the City is to not allocate indirect disbursements to the functions in the statement of activities. Program receipts include charges paid by recipients of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Receipts which are not classified as program receipt are presented as general receipts of the City with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general receipts of the City.

*Fund Financial Statements* – During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

# C. Fund Accounting

The City uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the City are divided into two categories, governmental and proprietary.

# Governmental Funds

The City classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The following is the City's major governmental funds:

*General Fund* – This fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Income Tax Fund* – Per City Ordinance, this fund receives 33 percent of the City's 1 percent unvoted income tax levy. Administrative costs of the income tax department are paid from this fund, and any residual funds are transferred to the sewer fund for sewer system improvements.

The other governmental funds of the City account for grants and other resources to which the City is bound to observe constraints imposed upon the use of the resources.

**Proprietary Funds** - Proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those found in the private sector. All proprietary funds are accounted for on a flow of economic resources measurement focus. With this approach, the focus is upon the determination of net income, financial position and cash flows. Proprietary funds are classified either as enterprise or internal service.

*Enterprise Funds* – The enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing services to the general public on a continuing basis be financed or recovered primarily through user charges.

*Water Fund* – The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within and outside of the City.

*Sewer Fund* – This fund accounts for the receipt of funds from sewer service to the residents of the City and to customers outside the City, and to account for disbursements in regard to sewer service and capital improvement of these services.

The other enterprise funds of the City account for sanitation service to its residential and commercial users located within and outside of the City.

*Internal Service Fund* – The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund accounts for receipts of the healthcare premium and the disbursements to cover health insurance claims incurred by employees of the City.

# D. Basis of Accounting

The City's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the City's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and deferred outflows and their related receipts (such as accounts receivable and receipt for billed or provided services not yet collected) and certain liabilities and deferred inflows and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid, and accrued liabilities and the related disbursements) are not recorded in these financial statements.

# E. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the City Council may appropriate. The appropriations ordinance is the City Council's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the City Council. The legal level of control has been established at the fund/department/personal services level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the City Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the City Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the City Council during the year.

# F. Pooled Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents." Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

During fiscal year 2016, the City's investments were limited to a money market deposit account. Investment procedures are restricted by the provisions of the Ohio Revised Code and the City's investment policy. Interest receipt credited to the general fund during 2016 amounted to \$4,169 which includes \$2,702 assigned from other City funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

# G. Materials and Supplies Inventory

The City reports disbursements for inventories when paid. These items are not reflected as assets in the accompanying financial statements.

# H. Prepaid Items

The City reports disbursements for prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

# I. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

# J. Compensated Absences

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the City's cash basis of accounting.

# K. Long-Term Obligations

The City's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither are other financing sources nor capital outlay disbursements reported at inception. Lease payments are reported when paid.

# L. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources / uses in governmental funds and after nonoperating receipts / disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

# M. Operating Receipts and Disbursements

Operating receipts are those receipts that are generated directly from the primary activity of the proprietary funds. For the City, these receipts are charges for services for the water, sewer, garbage and insurance funds. Operating disbursements are necessary costs incurred to provide the goods and services that is the primary activity of the fund. All receipts and disbursements not meeting this definition are reported as non-operating.

# N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

# **O.** Net Position

Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include primarily resources restricted for street maintenance and repairs and parks and recreation.

The City's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net positions are available.

# P. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of City Council. Those committed amounts cannot be used for any other purpose unless Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the City. The City Council has by resolution authorized the City Auditor to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated receipt and appropriations in the subsequent year's appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The City applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Q. Implementation of New Accounting Principles

For the year ended December 31, 2016, the City has (to the extent it applies to the cash basis of accounting) implemented Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, GASB Statement No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, GASB Statement No. 77, Tax Abatement Disclosures, GASB Statement No. 78, Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans, and GASB Statement No. 79, Certain External Investment Pools and Pool Participants.* 

GASB Statement No. 72 clarifies the definition of fair value for financial reporting purposes, establishes general principles for measuring fair value, provides additional fair value application guidance, and enhances disclosures about fair value measurements. The implementation of GASB Statement No. 72 did not have an effect on the financial statements of the City.

GASB Statement No. 73 establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68 as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also clarifies the application of certain provisions of GASB Statements 67 and 68. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the City.

GASB Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the City.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of this statement did not result in any change in the City's financial statements as the City does not have any material GASB Statement No. 77 tax abatements.

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multipleemployer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the City.

GASB Statement No. 79 establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement provides accounting and financial reporting guidance also establishes additional note disclosure requirements for governments that participate in those pools. The implementation of GASB Statement No. 79 did not have an effect on the financial statements of the City.

# Note 2 – Budgetary Basis of Accounting

The statement of receipts, disbursements and changes in fund balance - budget and actual (budget basis) presented for the general and income tax funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the cash basis are that:

a. Some funds are included in the general fund (cash basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the cash basis for the general and income tax funds are as follows:

# City of Delphos Allen County, Ohio

#### Notes to the Basic Financial Statements For the Year Ended December 31, 2016 (Continued)

	(	General		
Cash Basis	\$	552,261	\$	48,176
Funds Budgeted Elsewhere*		(101)		0
Budget Basis	\$	552,160	\$	48,176

\* As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a cash basis. This includes the sister city and unclaimed monies funds.

# Note 3 – Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or can be withdrawn on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that City Council has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days.;
- 4. Time certificates of deposit or savings or deposit accounts, including but not limited to passbook accounts;
- 5. Bonds and any other obligations of the State of Ohio;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio and STAR Plus).
- 8. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in any amount not to exceed forty percent of the interim monies available for investment at any one time; and
- 9. Under limited circumstances, corporate note interests noted in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within 5 years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the City's name. During 2016, the City and public depositories complied with the provisions of these statutes.

# **Deposits with Financial Institutions**

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the uninsured public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the City.

At year-end, the carrying amount of the City's deposits was \$3,317,795, which excludes \$243 of cash on hand. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures* as of December 31, 2016, \$3,064,375 of the City's bank balance of \$3,352,428 was exposed to custodial risk as discussed above, while \$288,053 was covered by Federal Deposit Insurance Corporation.

# Note 4 – Taxes

#### A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2016 for real and public utility property taxes represents collections of the 2015 taxes.

2016 real property taxes were levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes which became a lien December 31, 2015, are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2016, was \$6.75 per \$1,000 of assessed valuation. The assessed values of real property and public utility tangible property upon which 2016 property tax receipts were based are as follows:

	Allen County Van Wert Co			Wert County
Real Property	\$	66,905,890	\$	32,822,830
Public Utilities - Real		1,290		960
Public Utilities - Personal		2,176,180		1,328,150
Total Assessed Value	\$	69,083,360	\$	34,151,940

# B. Income Taxes

The City levies an income tax of 1.75 percent on all income earned within the City, as well as incomes of City residents earned outside the City. Residents are granted a 0.75 percent credit on income earned and taxed by another Ohio municipality. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

The City allocates income tax receipts to the general, income tax and park funds. Tax receipts amounted to \$3,686,766 in 2016. A new levy 0.25 percent was passed in 2014 with receipts going to the park fund. The remaining income tax is to be divided 67 percent to the general fund and 33 percent to the income tax fund with any disbursements of the income tax process to be charged to the income tax fund and the remainder to be transferred to the sewer fund for sewer system improvements. The 0.5 percent of the income tax was voter approved for safety services.

# Note 5 – Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters.

The City maintains comprehensive insurance coverage with independent third parties for real property, building, vehicle, general liability and professional liability insurance. There were no settled claims from these risks that have exceeded commercial insurance coverage for the past three years, nor has insurance coverage been significantly reduced in the past year.

Workers' Compensation coverage is provided by the State of Ohio and is based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

The City is partially self-insured. The insurance fund (an internal service fund) is used to account for employee premium contributions and for dental and vision premium payments. The City maintains comprehensive insurance coverage with an independent party for employee benefits. The City also contributes an amount determined by Council for each full-time employee to this fund. This amount pays for the medical out-of-pocket disbursements for the employee up to the contribution of the City.

# Note 6 –Leases

In 2015, the City entered into a three year lease for the acquisition of a police cruiser in the amount of \$32,117. Principal payments in the amount of \$9,893 were made during 2016. Lease payments are reflected as debt service payments in the basic financial statements for the governmental funds. These disbursements are reflected as function disbursements on a budgetary basis.

The following is a schedule of the future long-term minimum lease payments required under lease and the present value of the minimum lease payments as of December 31, 2016:

		 ernmental ctivities
Year ending December 31,	2017	\$ 11,539
Less: amount representing interest at the City's incremental borrowing rate of interest Present value of net minimum lease payments		\$ (854) 10,685

# Note 7 – Long-Term Obligations

Changes in the long-term obligations of the City during 2016 were as follows:

	Outstanding 1/1/2016	Additions	Deletions	Outstanding 12/31/2016	Amounts Due In One Year
Governmental activities:					
Lease obligation	\$ 20,578	\$ 0	\$ (9,893)	\$ 10,685	\$ 10,685
Business-Type activities:					
General Obligation Bonds:					
Water plant improvement,					
3.25% -4.875%	\$ 1,060,623	\$ 0	\$ (219,543)	\$ 841,080	\$ 228,526
Total General Obligation Bonds	1,060,623	0	(219,543)	841,080	228,526
OWDA loans:	20 7 40 0 45	0	(1 (20 7 47)	10 101 100	1 (55.262
2005 OWDA loan, .95%	20,740,945	0	(1,639,747)	19,101,198	1,655,362
2006 OWDA loan, 2.00%	10,516,934	0	(748,465)	9,768,469	763,509
2007 OWDA loan, 4.32%	688,260	0	(19,257)	669,003	20,098
2007 OWDA loan, 2.00%	413,350	0	(30,802)	382,548	31,421
2013 OWDA loan, 2.00%	53,968	0	(2,603)	51,365	2,656
Total OWDA Loans	32,413,457	0	(2,440,874)	29,972,583	2,473,046
OPWC Loans:					
1999 OPWC loan, 0%	27,620	0	(3,945)	23,675	7,891
2007 OPWC loan, 0%	109,981	0	(4,399)	105,582	8,798
2015 OPWC loan, 0%	550,328	89,672	(16,000)	624,000	32,000
2016 OPWC loan, 0%	0	329,148	0	329,148	0
Total OPWC Loans	687,929	418,820	(24,344)	1,082,405	48,689
Total business-type activities,					
	\$ 34,162,009	\$ 418,820	\$ (2.684.761)	\$ 31.896.068	\$ 2.750.261
long-term liabilities	\$ 34,162,009	\$ 418,820	\$ (2,684,761)	\$ 31,896,068	\$ 2,750,261

The 2005, Ohio Water Development Authority (OWDA) loan was for construction of a new wastewater treatment plant. The full amount of the loan was \$32,843,045 and matures in the year 2028. The wastewater treatment plant was up and running in October 2007. Income taxes and receipt of the facilities charges will be pledged to repay the debt. The loan matures in the year 2028.

The 2006 and 2007 Ohio Water Development Authority (OWDA) loans were for construction of a new water treatment plant and reservoir. The loan amounts are \$15,294,870 and \$635,090 respectively. The wastewater treatment plant was up and running in October 2007. The City's water system receipts will be used for the principal repayment. Both loans mature in the year 2028.

The 2007 Ohio Water Development Authority (OWDA) loan was for the construction of an upground water reservoir tank. The full amount of the loan was \$789,208 and matures in the year 2037.

The 2013 Ohio Water Development Authority (OWDA) loan is for the construction of a waterline loop. Construction was started in 2013. The loan was approved for \$60,257. The City's water system receipts will be used for the principal repayment. This loan matures in the year 2033.

The 1999 Ohio Public Works Commission (OPWC) loan is for the construction of an elevated water tank. Construction started and completed in 2000. The full amount of the loan was \$157,813 and matures in the year 2019. The City water system receipt will be used for the principal repayment.

The 2007 Ohio Public Works Commission (OPWC) loan is for the construction of an upground waterline. Construction was started and completed in 2007. The full amount of the loan was \$175,968 and matures in the year 2028. The City water system receipts will be used for the principal repayment.

The 2015 Ohio Public Works Commission (OPWC) loan is for improvements to the wastewater treatment plant. Construction was started in 2015. The full amount of the loan is \$640,000 and matures in the year 2036. The City sewer system receipts will be used for the principal repayment.

The 2016 Ohio Public Works Commission (OPWC) loan is for water meter replacement. Construction was started in 2016. The loan balance at December 31, 2016 was \$329,148. The full amount of the loan is \$811,500 and matures in the year 2036. The City water system receipts will be used for the principal repayment. Since the loan has not been fully drawn down, there is no amortization schedule available and therefore has not been included in the amortization table below.

The \$3,585,000 water plant improvement general obligation bonds mature in 2018 and bear interest rates ranging from 3.25 percent to 4.875 percent. The bonds represent general obligations of the City and have been used to fund various improvements being made to the South Water Plant. These bonds will be paid from receipts generated by the water system. These were paid off by the issuance of the January 5, 2010 refunding bonds described in the following paragraph.

On January 5, 2010, the City issued \$2,125,000 Water System Improvements Refunding Bonds, Series 2010, for the purpose of paying part of the cost of refunding the Water System Improvement Bonds, Series 1999, dated April 1, 1999. These bonds were issued for the purpose of financing the part of the costs of acquiring, constructing, renovating and remodeling improvements to the water supply and waterworks system of the Issuer, including upgrading the water treatment plant, clearwell, nano filters, and aerators. This bond is subject to redemption at the option of the Issuer in whole or in part at any time in inverse order of maturity at a price equal to the principal amount to be redeemed plus accrued interest to the date of redemption. These bonds will mature in 2020 and bear a fixed interest rate of 4 percent.

The OWDA Water Pollution Control Loan Fund Refinancing Agreement pledges wastewater fund income to pay debt service. In addition, special provisions exist regarding redemptions of principal, maintenance, operation, insurance and condemnation of the project facilities.

The City has pledged future water and sewer receipts, net of specified operating disbursements to repay \$31,054,988 of Ohio Public Works Commission (OPWC) loans and Ohio Water Development Authority (OWDA) loans. Annual principal and interest payments, as a percentage of net customer receipts, on the loans are expected to be similar over the term of the loans as in the current year, which were 94.34 percent. The total principal and interest remaining to be paid on the loans is \$32,680,107. Principal and interest paid for the current year and total net receipts were \$2,707,237 and \$2,869,699, respectively.

	General Oblig		bligation Bonds			OWDA Loans		OWDA Loans			OPV	VC Loans	 Tot	als	
	Р	rincipal	In	terest		Principal		Interest	terest Principal		Principal Principal		Interest		
2017	\$	228,526	\$	31,400	\$	2,473,046	\$	228,765	\$	48,689	\$ 2,750,261	\$	260,165		
2018		237,758		22,168		2,505,717		211,858		48,690	2,792,165		234,026		
2019		247,364		12,562		2,538,901		194,587		48,691	2,834,956		207,149		
2020		127,432		2,569		2,572,604		176,950		40,799	2,740,835		179,519		
2021		0		0		2,606,836		158,933		40,798	2,647,634		158,933		
2022-2026		0		0		13,566,947		510,625		203,993	13,770,940		510,625		
2027-2031		0		0		3,447,701		106,027		177,597	3,625,298		106,027		
2032-2036		0		0		213,585		35,838		144,000	357,585		35,838		
2037		0		0		47,246		1,536	_	0	 47,246		1,536		
Totals	\$	841,080	\$	68,699	\$	29,972,583	\$	1,625,119	\$	753,257	\$ 31,566,920	\$	1,693,818		

The annual requirements to amortize all bonded debt and loans as of December 31, 2016 are as follows:

# **Note 8 - Defined Benefit Pension Plans**

## Net Pension Asset/Liability

The net pension asset/liability represents an asset/liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension asset/liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension asset/liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension asset/liability. Resulting adjustments to the net pension asset/liability would be effective when the changes are legally enforceable.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional and combined plans; therefore, the following disclosure focuses on these two plans.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

# City of Delphos Allen County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2016 (Continued)

<b>Group A</b>	<b>Group B</b>	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2016 Statutory Maximum Contribution Rates	
Employer	14.00 %
Employee	10.00 %
2016 Actual Contribution Rates	
Employer:	
Pension	12.00 %
Post-employment Health Care Benefits	2.00
Total Employer	14.00 %
Employee	10.00 %

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$133,410 for year 2016.

#### Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

# **City of Delphos Allen County, Ohio**

# Notes to the Basic Financial Statements For the Year Ended December 31, 2016 (Continued)

	Police	Firefighters
2016 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2016 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$184,251 for 2016.

## Net Pension Asset/Liability

The net pension asset/liability for OPERS was measured as of December 31, 2015, and the total pension asset/liability used to calculate the net pension asset/liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2015, and was determined by rolling forward the total pension liability as of January 1, 2015, to December 31, 2015. The City's proportion of the net pension asset/liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	Tra	OPERS aditional Plan	С	OPERS ombined Plan	OPF	Total
Proportionate Share of the Net						
Pension Liability	\$	1,396,786	\$	0	\$ 2,201,388	\$ 3,598,174
Proportionate Share of the Net						
Pension (Asset)	\$	0	\$	(5,776)	\$ 0	\$ (5,776)
Proportion of the Net Pension Asset/Liability:						
Current Measurement Period		0.00806400%		0.01187000%	0.03422000%	
Prior Measurement Period		0.00802800%		0.01030800%	 0.03753490%	
Change in Proportionate Share		0.00003600%		0.00156200%	 -0.00331490%	

## **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension asset/liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Information	Traditional Pension Plan	Combined Pension Plan
Wage Inflation	3.75 percent	3.75 percent
Future Salary Increases, including inflation	4.25 percent to 10.05 percent, including wage inflation at 3.75 percent	4.25 percent to 8.05 percent, including wage inflation at 3.75 percent
COLA or Ad Hoc COLA	Pre 01/07/2013 retirees 3.00 percent, simple, Post 01/07/13 retirees: 3.00 percent simple through 2018, then 2.80 percent simple	Pre 01/07/2013 retirees 3.00 percent, simple, Post 01/07/13 retirees: 3.00 percent simple through 2018, then 2.80 percent simple
Investment Rate of Return	8.00 percent	8.00 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.4 percent for 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

# City of Delphos Allen County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2016 (Continued)

	Target	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	20.70	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	18.30	7.40
Other Investments	18.00	4.59
Total	100.00 %	5.27 %

*Discount Rate* The discount rate used to measure the total pension asset/liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset/liability.

Sensitivity of the City's Proportionate Share of the Net Pension Asset/Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension asset/liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension asset/liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

				Current		
	1%	Decrease	D	iscount Rate	1%	Increase
City's proportionate share of the		(7.00%)		(8.00%)	(	9.00%)
net pension (asset)/liability:						
Traditional Plan	\$	2,225,422		1,396,786	\$	697,859
Combined Plan		(119)	\$	(5,776)		(10,327)

## Changes Between Measurement Date and Report Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact the annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8 percent to 7.5 percent. Although the exact amount of these changes is not known, the impact to the City's net pension liability is expected to be significant.

#### Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2015 is based on the results of an actuarial valuation date of January 1, 2015, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2015, are presented below:

Valuation Date	January 1, 2015
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11.00 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent, simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2015 are summarized as follows:

# City of Delphos Allen County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2016 (Continued)

Asset Class Domestic Equity Non-US Equity Core Fixed Income* Global Inflation Protected* High Yield Real Estate	Target Allocation 16.00 16.00 20.00 20.00 15.00 12.00	10 Year Expected Real Rate of Return** 6.50 % 6.70 3.50 3.50 6.35 5.80	30 Year Expected Real <u>Rate of Return**</u> 7.80 % 8.00 5.35 4.73 7.21 7.43
Private Markets	8.00	9.50	10.73
Timber	5.00	6.55	7.35
Master Limited Partnerships	8.00	9.65	10.75
Total	120.00 %		

Note: Assumptions are geometric.

\* levered 2x

\*\* Numbers include inflation

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

*Discount Rate* The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current						
	1% Decrease (7.25%)		Dis	(8.25%)	1% Increase (9.25%)		
City's proportionate share of the			(8.23%)		(9.23%)		
net pension liability:	\$	2,903,347	\$	2,201,388	\$	1,606,775	

#### **Note 9: Post-Employment Benefits**

#### **Ohio Public Employees Retirement System**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Postemployment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2015 CAFR details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, State and Local employers contributed at a rate of 14.0 percent of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016 as recommended by OPERS' actuary. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2016 was 4.0 percent.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2016, 2015, and 2014 were \$22,235, \$20,936 and \$20,657, respectively. The full amount has been contributed for all years.

# Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OPF) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OPF. OPF provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OPF provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OPF meets the definition of an Other Post-employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate, OPF to provide OPEB benefits. Authority for the OPF Board of Trustees to provide healthcare coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OPF issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OPF, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OPF's website at <u>www.op-f.org</u>.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OPF defined benefit pension plan. Participating employers are required Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24.0 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24.0 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OPF maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OPF Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contribution allocated to health care was 0.5 percent of covered payroll from January 1, 2016 through December 31, 2016. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OPF Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OPF, which were allocated to fund post-employment health care benefits, for police and firefighters were \$2,553 and \$1,856 for the year ended December 31, 2016, \$2,353 and \$1,221 for the year ended December 31, 2015, and \$2,513 and \$1,305 for the year ended December 31, 2014. The full amount has been contributed for all years.

## Note 10 – Contingencies

The City of Delphos may be a party to legal proceedings seeking damages. The City management is of the opinion that the ultimate disposition of the claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for disbursements disallowed under the terms of the grant. Based on prior experience, City management believes such disallowance, if any, will be immaterial.

## Note 11 – Interfund Transfers

Transfers during 2016 consisted of the following:

	Transfer From						
	Income						
Transfer To	General			Tax	Total		
Nonmajor Governmental	\$	190,000	\$	0	\$	190,000	
Water Fund		200,000		0		200,000	
Sewer Fund		300,000		830,000		1,130,000	
Total	\$	690,000	\$	830,000	\$	1,520,000	

Transfers are used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and use unrestricted receipts collected in the general fund to finance various programs accounted for in other funds in accordance with budget authorizations.

The income tax fund transferred \$830,000 to the sewer fund, per City Ordinance, for repayment of debt related to construction projects. The general fund transferred \$190,000 to various non-major governmental funds to provide additional resources for current operations, \$200,000 to the water fund for repayment of debt related to construction projects and \$300,000 to the sewer fund for capital improvements.

# Note 12 – Fund Balance

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	General Fund		Income Tax		Other Governmental		Total	
			1 u X		Governmentar			
Nonspendable for:								
Unclaimed Monies	\$ 7,03	9	\$	0	\$	0	\$	7,039
Restricted for:								
Street Maintenance		0		0		282,595		282,595
Public Safety		0		0		292,034		292,034
Economic Development		0		0		3,389		3,389
Parks and Recreation		0		0		161,732		161,732
Other Purposes		0		0		5,035		5,035
Total Restricted		0		0		744,785		744,785
Committed for:								
Income Tax		0		227,342		0		227,342
Guaranteed Street Bond		0		0		19,239		19,239
Total Committed		0		227,342		19,239		246,581
Assigned for:								
Subsequent Year Appropriations	1,332,02	8		0		0		1,332,028
Total Fund Balance	\$ 1,339,06	7	\$	227,342	\$	764,024	\$	2,330,433

#### Note 13 – Non-Compliance

Ohio Administrative Code Section 117-2-03(B) requires the City to file annual financial reports which are prepared using generally accepted accounting principles (GAAP). For the year 2016, the City prepared financial statements that, although formatted similar to financial statements prescribed by Governmental Accounting Standard Board Statement No. 34, report on the basis of cash receipts and cash disbursements rather than GAAP. The accompanying financial statements and notes omit assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equities, and disclosures that, while material, cannot be determined at this time. Pursuant to Ohio Revised Code Section 117.38, the City may be fined and subject to various other administrative remedies for its failure to file the required financial report.



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Delphos Allen County 608 N. Canal Street Delphos, Ohio 45833

To the City Mayor and Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Delphos, Allen County, (the City) as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated February 20, 2019 wherein we noted the City uses a special purpose framework other than generally accepted accounting principles.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2016-002 to be a material weakness.

One First National Plaza, 130 W. Second St., Suite 2040, Dayton, Ohio 45402 Phone: 937-285-6677 or 800-443-9274 www.ohioauditor.gov City of Delphos Allen County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matter we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2016-001.

#### City's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not subject the City's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

athetabu

Keith Faber Auditor of State Columbus, Ohio

February 20, 2019

#### CITY OF DELPHOS ALLEN COUNTY

#### SCHEDULE OF FINDINGS DECEMBER 31, 2016

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2016-001

#### Noncompliance

**Ohio Rev. Code § 117.38** provides, in part, that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code § 117-2-03(B)** further clarifies the requirements of Ohio Rev. Code § 117.38 which requires a City to file its annual financial report which is prepared using generally accepted accounting principles (GAAP).

The City prepared financial statements for 2016 that, although formatted similar to financial statements prescribed by Governmental Accounting Standards Board No. 34 report on the basis of cash receipts and cash disbursements, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38, the City may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the City's ability to evaluate and monitor the overall financial condition of the City. To help provide the users with more meaningful financial statements, the City should prepare its annual financial statements according to generally accepted accounting principles.

#### Official's Response:

It was decided by City Officials that the City of Delphos would not do GAAP conversion for the years 2014, 2015 and 2016. In 2017 the City of Delphos went back to GAAP reporting.

#### FINDING NUMBER 2016-002

#### Accuracy of Financial Reporting - Material Weakness

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of its financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16

The City posted all transactions to the accounting system; however, not all transactions were posted to the correct accounts and/or funds. The following items were not properly recorded during 2016:

• The revenue and expenditures of a FEMA grant were incorrectly posted to the General Fund. An adjustment of \$80,128 to reclassify the grant activity was made to decrease both intergovernmental revenue and security of persons expenditures in the General Fund. An adjustment was made to establish a FEMA grant special revenue fund. An increase of \$80,128 in intergovernmental revenue and security of persons expenditures was made. The above adjustment also affected the General Fund budgetary statement presented. Intergovernmental revenue and security of persons expenditures was made.

City of Delphos Allen County Schedule of Findings Page 2

#### FINDING NUMBER 2016-002 (Continued)

• The FEMA grant revenue was incorrectly posted as general revenue instead of as operating grants – program revenue on the Statement of Activities. An adjustment of \$80,128 was made to properly reflect the grant funds against the security of persons expenditure line item in program revenue.

The failure to correctly classify financial activity in the accounting system and financial statements may impact the user's understanding of the financial operations, the City's ability to make sound financial decisions, the City's ability to comply with budgetary laws, and may result in material misstatement to the financial statements.

The City should establish and implement policies and procedures to provide for a review of the classification of the revenues and expenditures prior to completion of the annual financial statements to determine accurate classifications. Additionally, The City should also utilize resources available on the Auditor of State's website (<a href="http://www.ohioauditor.gov">www.ohioauditor.gov</a>) to verify they are using the most up to date information available.

#### Officials' Response:

This error for FEMA reporting has been noted. Future plans for the City would be to set-up a separate fund. The last receipt for this Grant was February of 2018, advice and procedure will be discussed with our financial consultant.



# City of Delphos

608 N. Canal St. Delphos. OH45833 419-695-4010 www.citvofde/ohos.com

Joshua P Gillespie, Mayor Shane Coleman. Safety Service Director

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2016

Finding	Finding		
Number	Summary	Status	Additional Information
2015-001	Ohio Rev. Code 733.11 –	Corrected	These issues have been resolved. The City worked with
	Inaccurate Financial Statement		our financial statement consultant, Rea & Associates. The
	Reporting.		issues listed have been corrected.
2015-002		Not	The City has resolved the issue of reporting in GAAP
	Ohio Rev. Code 117.38 and	corrected	statements. Effective for the reporting year of 2017 the
	Ohio Adm. Code 117-2-03 –		
	Failure to file financial		City reported GAAP statements and plan on continuing in
	statements in accordance with		the future
	GAAP.		
			Repeated as Finding 2016-001
2015-003	Material Weakness – OPWC	Fully	In 2016, after the state audit for the City, our
	Project Accounting and	Corrected	accounting practices have been modified to record
	Reporting		receipts and expenditures for money that are paid on
			the behalf of the City of Delphos.

This page intentionally left blank.



# **CITY OF DELPHOS**

## ALLEN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED MAY 14, 2019

> 88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370 www.ohioauditor.gov