# City of Defiance, Ohio



## **Comprehensive Annual Financial Report**

for the year ended December 31, 2018



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Members of Council City of Defiance 631 Perry Street Defiance, Ohio 43512

We have reviewed the *Independent Auditor's Report* of the City of Defiance, Defiance County, prepared by Julian & Grube, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Defiance is responsible for compliance with these laws and regulations

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Keith Faber Auditor of State Columbus, Ohio

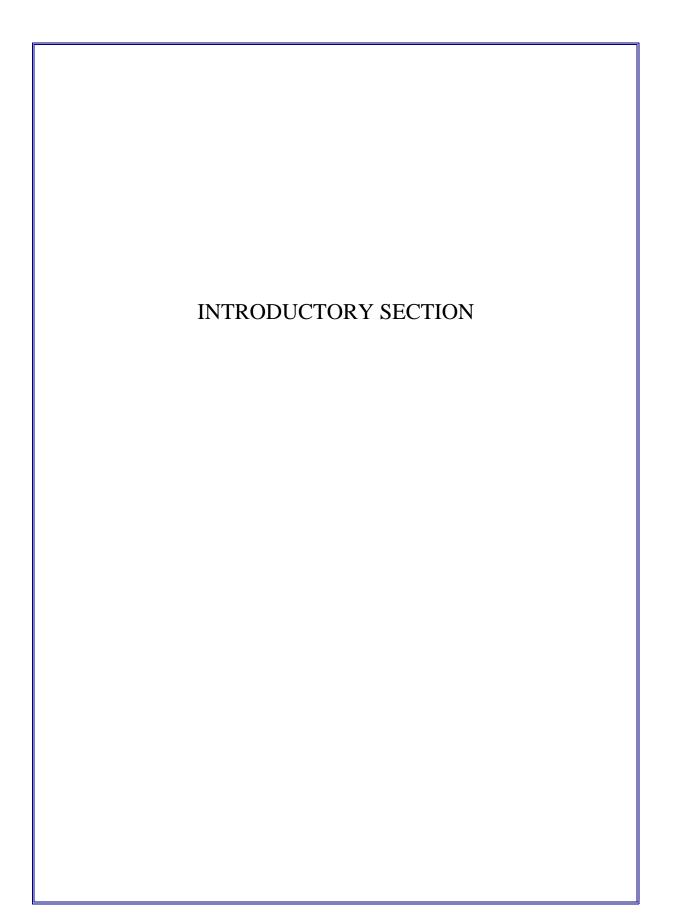
July 29, 2019

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# **CITY OF DEFIANCE, OHIO** COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

JOHN W. LEHNER FINANCE DIRECTOR

PREPARED BY THE CITY FINANCE DEPARTMENT



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#### **CITY OF DEFIANCE, OHIO** COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

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Mike McCann, Mayor Jeffery S. Leonard, City Administrator John W. Lehner, Finance Director Sean C. O'Donnell, Law Director

June 26, 2019

Honorable Mayor Mike McCann Members of City Council Citizens of Defiance, Ohio

#### Transmittal Letter

I am pleased to submit the Comprehensive Annual Financial Report (CAFR) for the City of Defiance, Ohio (the "City") for the year ended December 31, 2018. The CAFR is the official report of the City's operations and financial position for the year, and has been developed for the benefit of Defiance residents and elected officials, investment banks, underwriters and all other interested parties. The financial statements are presented in conformity with accounting principles generally accepted in the United States of America (GAAP) as set forth by the Governmental Accounting Standards Board (GASB).

The CAFR consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for these representations, the management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City is required by State law to have an annual audit performed by the Auditor of State's Office or an independent public accounting firm, if permitted by the Auditor of State. Julian & Grube, Inc. performed the audit for the year ended December 31, 2018, and they have issued an unmodified ("clean") opinion. The Independent Auditor's Report on the City's financial statements is included in the Financial Section of this report.

As part of the City's independent audit, tests are made to determine the adequacy of the internal controls, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2018 provided no instances of material weaknesses in the internal controls or significant violations of applicable laws and regulations.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Auditor's Report.

#### **Profile of the Government**

The City of Defiance is located in the northwest corner of Ohio and serves as the county seat of Defiance County. It was named for Fort Defiance, built at the confluence of the Auglaize and Maumee Rivers as a frontier outpost in 1794 and utilized as a staging area for attacks against the British in the War of 1812. The City was founded in 1823.

Today, the City of approximately 16,663 residents serves as a significant commercial center for a fivecounty, predominantly agricultural area, and is home to numerous industrial operations, including those of General Motors (automotive) and Johns Manville (construction materials/insulation). It is also home to Defiance College, an independent liberal arts college founded in 1850.

The City of Defiance is a home-rule municipal corporation operating under the laws of the State of Ohio. The City's charter was adopted in its original form on November 8, 1983 and provides for a "Mayor-Council" form of government. The laws of the State of Ohio prevail when conflicts exist between the charter and the State Constitution and in matters where the charter is silent. The charter can only be amended by a majority vote of the City's registered voters.

The Mayor is elected to a four-year term that begins on the first day of January following the election. According to the charter, the Mayor is the chief executive officer of the City and is responsible to the electors for enforcement of all laws and ordinances, and for control and proper operation of all departments and divisions. The Mayor appoints a City Administrator, Law Director, and Finance Director with the advice and consent of a majority of City Council. The City Administrator serves as the principal managerial aide to the Mayor.

Legislative authority is vested in a seven-member City Council, three of whom are elected at-large and four from existing wards. City Council members are elected to staggered four-year terms in the odd numbered years, and terms begin on the first day of January following the election. The City Council enacts legislation in the form of ordinances and resolutions relative to City services, appropriating and borrowing monies, and other municipal purposes. The President of City Council is elected at-large to a four-year term. The President presides over all City Council meetings, renders a vote only in case of a tie, and serves as the acting Mayor when the Mayor is absent or for any reason unable to perform the duties of the office.

The City Council is required to adopt an annual appropriation measure, which serves as the foundation for the City's financial planning and control. The legal level of budgetary control as established in the appropriation ordinance is at the fund, department, and object level ("personnel", "operating", etc.). Budgetary modifications at the legal level of control may only be made by a subsequent ordinance of City Council.

The City provides a full range of municipal services including police, fire, and emergency medical services; water and sewer utilities; street maintenance; parks and recreation; planning and zoning; a municipal court; and general administrative services.



#### **Local Economy**

The City of Defiance is a commercial hub for the surrounding five-county area, offering abundant shopping and dining opportunities. The economy is also fueled by several significant manufacturing facilities, two hospitals, Defiance College, and many other small businesses. In addition, two regional banks make their headquarters in Defiance.

The local economy in 2018 held on to the strength it had been exhibiting in recent years, as evidenced by numerous factors. Income tax receipts, the City's largest single source of revenue, were down *slightly* (0.2%), but exceeded \$10.3 million for the second year in a row, and in fact, for only the second time ever. Following the momentum of 2017, several new retail enterprises opened in 2018, as expected, and again, there is anticipated growth to come in 2019. Unemployment rates in Defiance County fell to 4.4%, which was again, better than the statewide average of 4.6%, but not quite as good as the national figure of 3.9%.

The City maintains an AA- bond rating from Standard & Poor's Ratings Services. 2018 was the fifth year of collecting income taxes at the 1.8 percent rate approved in 2013 that, again, is proving to be a source of projected long-term stability in the City's general fund.

#### Long-Term Financial Planning

The local unemployment rate is a key factor in the City's long-term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower income tax collections. Fortunately, the City's income tax revenues have remained stable or have increased. However, in order to avoid any potential revenue shortfalls should income tax collections decline significantly; the City has taken a conservative approach with current spending. Budget restraints have been implemented in order to curb spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

City Council is required to adopt a final budget no later than the close of the year. This annual budget serves as the foundation for the City's financial planning and control. The budget is prepared at the legal level of budgetary control, which is by fund, department, and object level for all funds.

With the decrease in revenue from the State of Ohio, the City has had to make difficult decisions with regards to employee benefits and staffing levels. Any increase in income tax revenue from economic development will assist in offsetting the decrease in revenue received from the State.

#### **Major Initiatives**

The general fund cash balance dropped 4.1% in 2018, to \$3.55 million, but the decline was based solely on a one-time transfer of available funds to supplement the City's capital improvements budget, namely for street repair and improvement projects – items that suffered for limited funding throughout much of the prior ten years. It has been a conscious decision of the City Council and administration to use portions of growing general fund reserves to accelerate the streets improvement program. The City has also been using its designated capital improvements funding, as well as available grant dollars, to aggressively improve parks, trails and other public lands, in an effort to bolster its abundant natural assets.

The City continues to work with the Ohio EPA through a multi-year process to evaluate strategies for addressing combined sewer overflows into the Maumee and Auglaize Rivers, and whether a cost-effective strategy can be developed that would also help with deteriorating warm-weather conditions in Lake Erie. The Maumee River watershed is the largest watershed of any river feeding the Great Lakes. Costs associated with the City's initial plan, as proscribed by the original consent order, became prohibitive after an investment of over \$30 million in the first eight years of a twenty-year plan. Results of the evaluation effort are promising, offering projected costs over 40 percent less than the initial plan costs of \$118 million.

The City has plans to pursue several new capital projects in 2019, some of which will require the issuance of net debt. New general obligation debt will be issued to support a major process upgrade in the water treatment plant, and the City will take advantage of favorable loan opportunities through the State of Ohio to, likewise, fund a significant process improvement in the wastewater treatment plant, as well.

#### Awards and Acknowledgments

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Defiance, Ohio for its comprehensive annual financial report for the year ended December 31, 2017. The Certificate of Achievement is a prestigious national award that recognizes conformance with the highest standard of preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

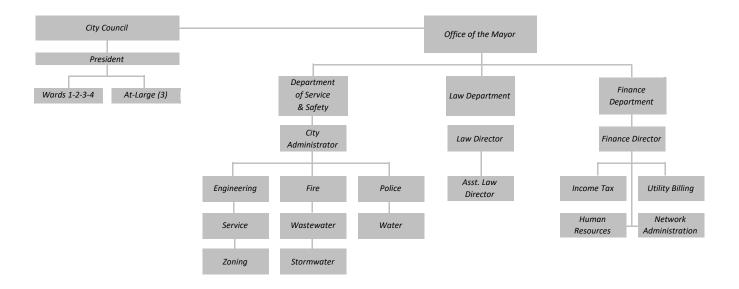
In addition, the City received for a fifth consecutive year the *Ohio Auditor of State Award with Distinction* for its "clean" audit report for the year ended December 31, 2017.

I would like to express my appreciation to the employees of the Defiance Finance Department for their hard work and professionalism. The successful preparation of this document would not be possible without their efforts. I would also like to thank the Mayor and Members of City Council for their ongoing support of excellence in financial reporting and disclosure, and to Julian & Grube, Inc. for their assistance with the preparation of this CAFR.

Respectfully submitted,

John W. Lehner Finance Director





## **CITY OF DEFIANCE, OHIO** LIST OF ELECTED AND APPOINTED OFFICIALS AS OF DECEMBER 31, 2018

## Elected Officials

Mayor

Mike McCann

City Council:	
President	David McMaster
At-Large	Joe Eureste
At-Large	Steve Waxler
At-Large	Jill Krutsch
1 <sup>st</sup> Ward	Peter Lundberg
2 <sup>nd</sup> Ward	John Hancock
3 <sup>rd</sup> Ward	David Plant
4 <sup>th</sup> Ward	Chris Engel

Municipal Court Judge

John T. Rohrs, III

## Appointed Officials

City Administrator Law Director Finance Director Council Clerk Municipal Court Clerk Jeffery S. Leonard Sean O'Donnell John W. Lehner Lisa Elders Julie Fitzenrider



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

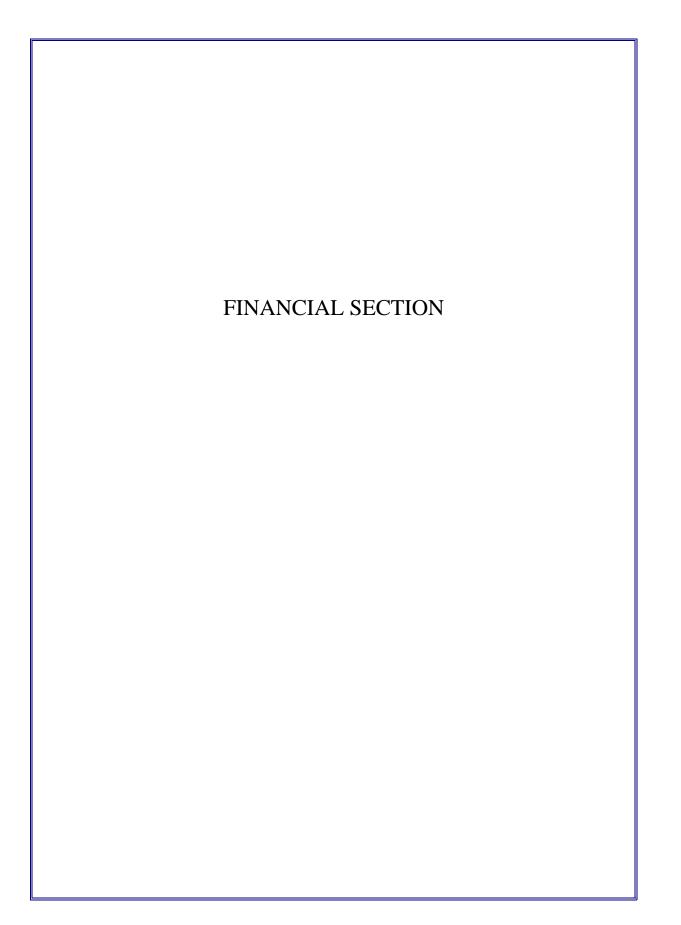
# City of Defiance Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2017

Christophen P. Monill

Executive Director/CEO



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# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

City of Defiance Defiance County 631 Perry Street Defiance, Ohio 43512

To the Members of Council and Mayor:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Defiance, Defiance County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Defiance's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Defiance's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Defiance's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Defiance Defiance County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Defiance, Defiance County, Ohio, as of December 31, 2018, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General and Police and Fire Funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during fiscal year 2018, the City of Defiance adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension assets, net pension and other postemployment benefit liabilities, and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the City of Defiance's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Defiance Defiance County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2019, on our consideration of the City of Defiance's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Defiance's internal control over financial reporting and compliance.

Julian & Sube, the.

Julian & Grube, Inc. June 26, 2019

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The management's discussion and analysis of the City of Defiance's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to provide a narrative that describes the City's performance as a whole. To obtain a more detailed understanding, one should also review the transmittal letter, the notes to the basic financial statements, and the basic financial statements.

#### **Financial Highlights**

Key financial highlights for 2018 are as follows:

- The total net position of the City decreased \$296,177. Net position of governmental activities decreased \$2,016,722 from 2017's restated net position, and net position of business-type activities increased \$1,720,545 from 2017's restated net position.
- ➢ General revenues accounted for \$12,093,553 or 72.56% of total governmental activities revenue. Program specific revenues accounted for \$4,573,847 or 27.44% of total governmental activities revenue.
- The City had \$18,668,404 in expenses related to governmental activities; \$4,573,847 of these expenses were offset by program specific charges for services, grants, or contributions. The remaining expenses of the governmental activities were offset by general revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$12,093,553.
- The City has three major governmental funds, the general fund, the police and fire fund, and the capital improvements fund. The general fund had revenues and other financing sources of \$11,487,605 in 2018, while the expenditures and other financing uses totaled \$11,612,177. The net decrease in fund balance for the general fund was \$124,572.
- ▶ The police and fire fund had revenues and other financing sources in the amount of \$5,965,148 in 2018, and expenditures totaling \$5,834,831. The net increase in fund balance for the police and fire fund was \$130,317.
- The capital improvements fund had revenues and other financing sources of \$3,689,600 and expenditures of \$4,284,585 in 2018. The net decrease in fund balance for the capital improvements fund was \$594,985.
- Net position for the business-type activities, which is made up of the sewer, water, refuse, and utility deposit enterprise funds, increased in 2018 by \$1,720,545. The increase in business-type activities net position is a result of revenues from charges for services and sales continuing to outpace the operating expenses of the City's enterprise funds.
- ➢ In the general fund, the actual revenues and other financing sources came in \$107,364 greater than the amounts reported in the final budget, and actual expenditures and other financing uses were \$186,647 less than the amounts reported in the final budget as a result of closely monitored spending practices. Budgeted revenues and other financing sources were unchanged from the original to the final budget. Budgeted expenditures and other financing uses increased \$2,202,728 from the original to the final budget.

#### Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### **Reporting the City as a Whole**

#### Statement of Net Position and Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City do financially during 2017?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements, and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's sewer, water, refuse, and utility deposits operations are reported here.

The City's statement of net position and statement of activities can be found on pages 23-25 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental funds and proprietary funds begins on page 15.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, the police and fire fund, and the capital improvements fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 26-31 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer, water, refuse, and utility deposits management functions. The City's major enterprise funds are the sewer fund and the water fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 32-37 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 38 of this report.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 39-99 of this report.

#### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension/OPEB liabilities. The required supplementary information can be found on pages 102-114 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Government-wide Financial Analysis**

The table below provides a summary of the City's assets, deferred inflows of resources, liabilities, deferred outflows of resources and net position at December 31, 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

	Government	tal Activities	Business-ty	pe Activities	Total		
		Restated		Restated		Restated	
	<u>2018</u>	2017	2018	2017	2018	2017	
Assets							
Current and other assets	\$ 12,421,973	\$ 13,584,940	\$ 8,936,174	\$ 9,248,410	\$ 21,358,147	\$ 22,833,350	
Capital assets, net	27,059,660	23,890,074	76,553,082	72,172,772	103,612,742	96,062,846	
Total assets	39,481,633	37,475,014	85,489,256	81,421,182	124,970,889	118,896,196	
<b>Deferred outflows of resources</b>							
Unamortized deferred charges	-	-	66,659	80,217	66,659	80,217	
Pension	2,532,528	3,782,583	594,289	1,250,812	3,126,817	5,033,395	
OPEB	1,135,182	56,880	131,084	27,887	1,266,266	84,767	
Total deferred							
outflows of resources	3,667,710	3,839,463	792,032	1,358,916	4,459,742	5,198,379	
<u>Liabilities</u>							
Current liabilities	809,241	1,648,385	1,299,111	2,099,431	2,108,352	3,747,816	
Long-term liabilies:							
Due within one year	1,062,257	663,235	3,706,840	3,380,459	4,769,097	4,043,694	
Net pension liability	12,710,741	14,216,477	2,178,697	3,092,675	14,889,438	17,309,152	
Net OPEB liability	11,117,689	9,465,739	1,600,583	1,486,589	12,718,272	10,952,328	
Other amounts	7,760,805	5,085,900	35,033,032	32,577,723	42,793,837	37,663,623	
Total liabilities	33,460,733	31,079,736	43,818,263	42,636,877	77,278,996	73,716,613	
<b>Deferred inflows of resources</b>							
Property taxes	764,200	726,800	-	-	764,200	726,800	
Pension	1,168,613	89,856	521,603	42,295	1,690,216	132,151	
OPEB	354,434		119,951		474,385		
Total deferred							
inflows of resources	2,287,247	816,656	641,554	42,295	2,928,801	858,951	
Net position							
Net investment in capital assets	20,731,337	17,918,840	37,714,003	35,185,014	58,445,340	53,103,854	
Restricted	4,162,150	4,361,510	-	-	4,162,150	4,361,510	
Unrestricted (deficit)	(17,492,124)	(12,862,265)	4,107,468	4,915,912	(13,384,656)	(7,946,353)	
Total net position	\$ 7,401,363	\$ 9,418,085	\$ 41,821,471	\$ 40,100,926	\$ 49,222,834	\$ 49,519,011	

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$18,826,944 to \$9,418,085 for governmental activities and \$41,559,628 to \$40,100,926 for business-type activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2018, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$49,222,834. At December 31, 2018, net position was \$7,401,363 and \$41,821,471 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At December 31, 2018, capital assets represented 82.91% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, improvements other than buildings, equipment, vehicles, and infrastructure. Capital assets of the governmental activities equaled 68.54% of total assets, while capital assets of the business-type activities represented 89.55% of total assets. The net investment in capital assets at December 31, 2018 was \$20,731,337 and \$37,714,003 in governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$4,162,150, represents resources that are subject to external restriction on how they may be used.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The table below shows the changes in net position for 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

	Change in Net Position					
	Governmental Activities <u>2018</u>	Business-type Activities <u>2018</u>	Restated Governmental Activities <u>2017</u>	Restated Business-type Activities <u>2017</u>	2018 <u>Total</u>	Restated 2017 <u>Total</u>
Revenues:						
Program revenues: Charges for services and sales Operating grants and contributions Capital grants and contributions	\$ 2,200,169 1,437,649 936,029	\$ 13,859,444 	\$ 2,065,975 1,340,732 793,763	\$ 13,798,611 	\$ 16,059,613 1,437,649 1,102,904	\$ 15,864,586 1,340,732 1,299,349
Total program revenues	4,573,847	14,026,319	4,200,470	14,304,197	18,600,166	18,504,667
General revenues: Property taxes Income taxes Unrestricted grants and entitlements Investment earnings Change in FMV of investments	1,128,027 10,472,913 277,998 143,101 (76,555)	136,321	1,101,059 10,359,066 256,159 109,024 (8,649)	106,219	1,128,027 10,472,913 277,998 279,422 (76,555)	1,101,059 10,359,066 256,159 215,243 (8,649)
Miscellaneous	148,069	26,237	204,560	71,863	174,306	276,423
Total general revenues	12,093,553	162,558	12,021,219	178,082	12,256,111	12,199,301
Total revenues	16,667,400	14,188,877	16,221,689	14,482,279	30,856,277	30,703,968
Expenses: General government Security of persons and property Public health and welfare Transportation Community environment Leisure time activity Economic development Interest and fiscal charges Water Sewer Other business-type activities	3,793,710 8,180,214 406,612 2,156,599 870,056 866,710 2,225,249 169,254	- - - 5,381,989 5,810,777 1,291,284	3,644,171 7,320,631 361,793 1,977,817 791,726 787,699 363,603 117,760	- - - 5,440,424 5,783,646 938,888	3,793,710 8,180,214 406,612 2,156,599 870,056 866,710 2,225,249 169,254 5,381,989 5,810,777 1,291,284	3,644,171 7,320,631 361,793 1,977,817 791,726 787,699 363,603 117,760 5,440,424 5,783,646 938,888
Total expenses	18,668,404	12,484,050	15,365,200	12,162,958	31,152,454	27,528,158
Change in net position before transfers	(2,001,004)	1,704,827	856,489	2,319,321	(296,177)	3,175,810
Transfers	(15,718)	15,718	(48,876)	48,876		
Change in net position	(2,016,722)	1,720,545	807,613	2,368,197	(296,177)	3,175,810
Net position, beginning of year (restated)	9,418,085	40,100,926	N/A	N/A	49,519,011	N/A
Net position, end of year	\$ 7,401,363	\$ 41,821,471	\$ 9,418,085	\$ 40,100,926	\$ 49,222,834	\$ 49,519,011

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$84,767 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$1,097,857.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities	Business-Type Activities
Total 2018 program expenses under GASB 75	\$ 18,668,404	\$ 12,484,050
OPEB expense under GASB 75 2018 contractually required contributions	(958,608) 30,526	(139,249) 8,501
Adjusted 2018 program expenses	17,740,322	12,353,302
Total 2017 program expenses under GASB 45	15,365,200	12,162,958
Increase (decrease) in program expenses not related to OPEB	\$ 2,375,122	\$ 190,344

#### **Governmental Activities**

Governmental activities net position decreased \$2,016,722 in 2018.

During 2018, the City's income tax revenue increase approximately \$114,000 over 2017. The income tax revenues were the result of decreasing unemployment during 2018.

Security of persons and property, which primarily supports the operations of the police and fire departments, accounted for \$8,180,214 of the total expenses of the City. These expenses were partially funded by \$1,242,279 in direct charges to users of the services, \$192,993 in operating grants and contributions, and \$200,000 in capital grants and contributions. Transportation expenses totaled \$2,156,599 in 2018. Transportation expenses were partially funded by \$1,052,398 in operating grants and contributions and \$475,223 in capital grants and contributions.

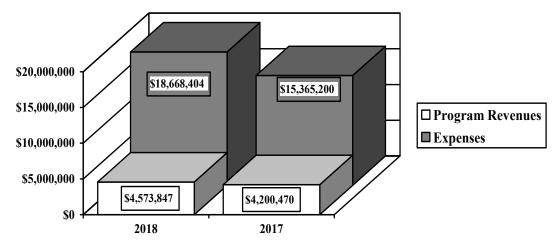
The State and federal government contributed to the City a total of \$1,437,649 in operating grants and contributions and \$936,029 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$162,551 subsidized general government operations and \$28,924 subsidized economic development programs. Of the total capital grants and contributions, \$41,164 subsidized community environment activities and \$219,642 subsidized leisure time activities.

Economic development expenses increased due to the City providing \$2 million to the Community Improvement Corporation of Defiance County in order to purchase land for the development of a business park.

General revenues totaled \$12,093,553 and amounted to 72.56% of total governmental activities revenue. These revenues primarily consist of property and income tax revenue totaling \$11,600,940. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government revenue and property tax reimbursements, making up \$277,998.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following shows, for governmental activities, the total cost of services and the net cost of services for 2018 and 2017. That is, it identifies the cost of these services supported by general revenues (such as tax revenue and unrestricted State grants and entitlements). The graph and table that follow illustrate the City's dependence upon general revenues, as program revenues are not sufficient to cover total governmental expenses.



### Governmental Activities - Program Revenues vs. Total Expenses

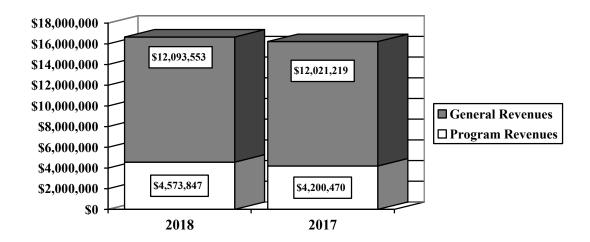
#### **Governmental Activities**

	Total Cost ofNet Cost ofServicesServices20182018		Services	Total Cost of Services <u>2017</u>		Net Cost of Services <u>2017</u>		
Program Expenses:								
General government	\$	3,793,710	\$	2,985,599	\$	3,644,171	\$	2,988,600
Security of persons and property		8,180,214		6,544,942		7,320,631		6,064,883
Public health and welfare		406,612		342,662		361,793		260,185
Transportation		2,156,599		628,978		1,977,817		731,488
Community environment		870,056		734,002		791,726		282,357
Leisure time activity		866,710		620,636		787,699		524,790
Economic development		2,225,249		2,068,484		363,603		194,667
Interest and fiscal charges		169,254		169,254		117,760		117,760
Total	\$	18,668,404	\$	14,094,557	\$	15,365,200	\$	11,164,730

The dependence upon general revenues for governmental activities is apparent, with 75.50% of expenses supported through taxes and other general revenues.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

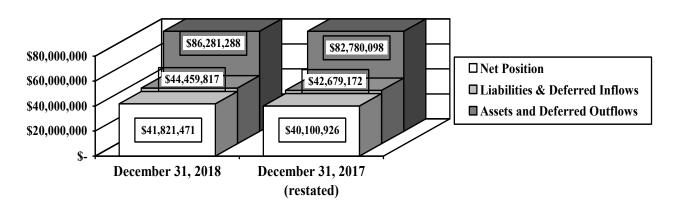
#### **Governmental Activities - General and Program Revenues**



#### **Business-type Activities**

Business-type activities include the sewer, water, refuse, and utility deposit enterprise funds. These programs had program revenues of \$14,026,319, general revenues of \$162,558, expenses of \$12,484,050, and \$15,718 in transfers in in 2018. The graph below shows the business-type activities assets and deferred outflows of resources, liabilities, and net position at December 31, 2018 and December 31, 2017. The net position at December 31, 2017 has been restated as described in Note 3.

#### Net Position of Business-type Activities



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

# Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

# Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

The City's governmental funds reported a combined fund balance of \$9,417,852, which is a \$479,352 decrease from last year's total balance of \$9,897,204. The table below indicates the fund balances and the total change in fund balances as of December 31, 2018 and December 31, 2017 for all major and nonmajor governmental funds.

	nd Balances mber 31, 2018	-	und Balances cember 31, 2017	Increase (Decrease)
Major funds:				
General	\$ 4,263,294	\$	4,387,866	\$ (124,572)
Police and fire	287,346		157,029	130,317
Capital improvements	453,612		1,048,597	(594,985)
Nonmajor governmental funds	 4,413,600		4,303,712	 109,888
Total	\$ 9,417,852	\$	9,897,204	\$ (479,352)

### **General Fund**

The City's general fund balance decreased \$124,572. The table that follows assists in illustrating the revenues of the general fund for 2018 and 2017.

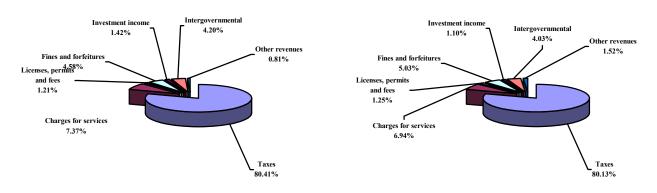
	2018	2017	Increase/	Percentage
	Amount	Amount	(Decrease)	Change
Revenues				
Taxes	\$ 7,535,440	\$ 7,555,620	\$ (20,180)	(0.27) %
Charges for services	690,802	654,361	36,441	5.57 %
Licenses, permits and fees	113,050	117,897	(4,847)	(4.11) %
Fines and forfeitures	429,173	474,040	(44,867)	(9.46) %
Investment income	132,871	103,296	29,575	28.63 %
Intergovernmental	393,227	380,073	13,154	3.46 %
Other	76,081	143,282	(67,201)	(46.90) %
Total	<u>\$ 9,370,644</u>	<u>\$ 9,428,569</u>	<u>\$ (57,925)</u>	(0.61) %

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Overall revenues of the general fund decreased \$57,925 or 0.61%. Investment income increased \$29,575 or 28.63% primarily due to slightly higher interest rates on City investments during 2018. Charges for services increased \$36,441 or 5.57% due to greater revenue from EMS runs. Other revenues decreased \$67,201 or 46.90% primarily due to a reduction in reimbursement revenue received by the City in 2018. All other revenue classifications remained comparable to the prior year.

#### Revenues - 2018

Revenues - 2017

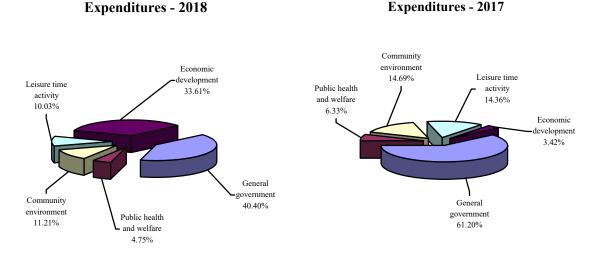


The table that follows assists in illustrating the expenditures of the general fund for 2018 and 2017.

	_	2018 Amount	_	2017 Amount	Increase/ Decrease)	Percentage Change	
Expenditures							
General government	\$	2,642,825	\$	2,662,438	\$ (19,613)	(0.74)	%
Public health and welfare		310,489		275,466	35,023	12.71	%
Community environment		733,652		639,132	94,520	14.79	%
Leisure time activity		656,339		624,519	31,820	5.10	%
Economic development		2,198,872		148,778	 2,050,094	1,377.96	%
Total	\$	6,542,177	\$	4,350,333	\$ 2,191,844	50.38	%

Overall expenditures of the general fund increased \$2,191,844 or 50.38%. Economic development expenditures increased \$2,050,094 or 1,377.96% due to an increase in expenditures related to the development of a business park that is described in Note 12.A.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)



#### **Police and Fire Fund**

The police and fire fund had revenues and other financing sources in the amount of \$5,965,148 in 2018, and expenditures totaling \$5,834,831. The net increase in fund balance for the police and fire fund was \$130,317. The expenditures of the police and fire fund were subsidized by income tax revenues of \$1,739,931, grants of \$60,217, and transfers of \$4,165,000 from the general fund.

#### Capital Improvements Fund

The capital improvements fund had revenues and other financing sources of \$3,689,600 and expenditures of \$4,284,585 in 2018. The net decrease in fund balance for the capital improvements fund was \$594,985. This decrease in fund balance is mainly attributable to greater spending on capital items during 2018.

## **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund and the police and fire fund. In the general fund, the actual revenues and other financing sources were \$11,496,944, which was \$107,364 greater than the final budgeted revenues and other financing sources of \$11,389,580. Original budgeted revenues and other financing sources were \$9,532,812, which is \$1,856,768 less than the final budgeted amounts. Actual expenditures and other financing uses were \$11,787,815, which was \$186,647 less than the final budgeted expenditures and other financing uses of \$11,974,462 due to the City's conservative budgeting practices. Original budgeted expenditures and other financing uses were \$9,771,734, which is \$2,202,728 less than the final budgeted amounts.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service fund activities. The only interfund activity reported in the government-wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers), whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

# **Capital Assets and Debt Administration**

#### Capital Assets

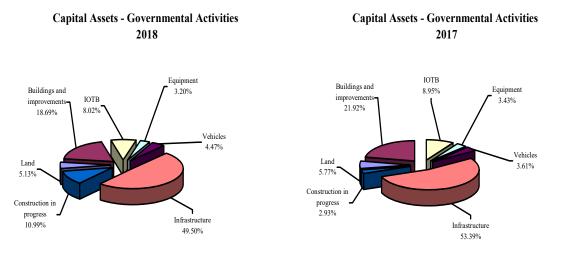
At December 31, 2018, the City had \$103,612,742 (net of accumulated depreciation) invested in land, construction in progress, land improvements, buildings and improvements, improvements other than buildings, equipment, vehicles, and infrastructure. Of this total, \$27,059,660 was reported in governmental activities and \$76,553,082 was reported in business-type activities. The following table shows December 31, 2018 balances compared to December 31, 2017.

	Government	nental Activities Business-type			pe /	Activities			otal		
	<u>2018</u>		<u>2017</u>		2018		<u>2017</u>		<u>2018</u>		<u>2017</u>
Land	\$ 1,387,788	\$	1,378,358	\$	662,207	\$	359,741	\$	2,049,995	\$	1,738,099
Construction in progress	2,974,016		700,951		6,852,223		1,754,114		9,826,239		2,455,065
Land improvements	-		-		263,089		231,174		263,089		231,174
Buildings and improvements	5,057,282		5,236,422		14,408,506		15,062,039		19,465,788		20,298,461
IOTB	2,169,527		2,137,390		-		-		2,169,527		2,137,390
Equipment	864,860		819,130		2,000,382		2,093,389		2,865,242		2,912,519
Vehicles	1,210,003		861,859		315,519		283,991		1,525,522		1,145,850
Infrastructure	 13,396,184		12,755,964		52,051,156		52,388,324		65,447,340		65,144,288
Totals	\$ 27,059,660	\$	23,890,074	\$	76,553,082	\$	72,172,772	\$	103,612,742	\$	96,062,846

#### Capital Assets at December 31 (Net of Accumulated Depreciation)

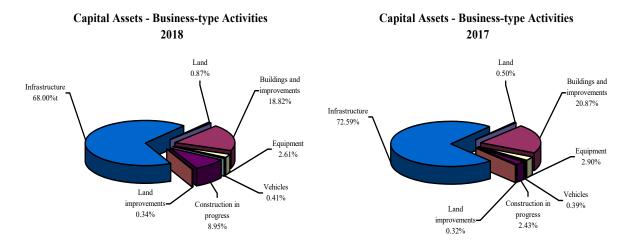
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The following graphs show the breakdown of governmental activities capital assets by category at December 31, 2018 and December 31, 2017.



The infrastructure capital asset category includes roads, bridges, culverts, sidewalks, and curbs. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 49.50% of the City's total governmental activities capital assets at December 31, 2018.

The following graphs show the breakdown of business-type activities capital assets by category at December 31, 2018 and December 31, 2017.



The City's largest business-type activities capital asset category is infrastructure, which primarily includes sewer lines and water lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 68.00% of the City's total business-type activities capital assets at December 31, 2018.

See Note 9 for additional detail on the City's capital assets.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

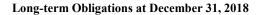
#### **Debt** Administration

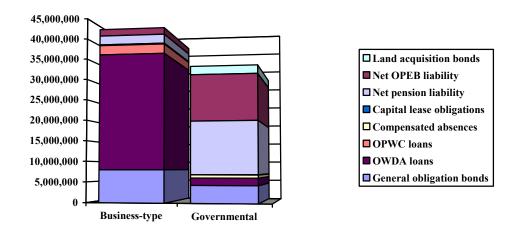
The City had the following long-term obligations outstanding at December 31, 2018 and December 31, 2017.

	Governmental A	Activities	
			Restated
	<u>2018</u>		<u>2017</u>
General obligation bonds	\$ 4,243,000	\$	3,060,000
Land acquisition bonds	2,000,000		-
OWDA loans	1,748,385		1,864,944
Capital lease obligations	50,487		80,240
Net pension liability	12,710,741		14,216,477
Net OPEB liability	11,117,689		9,465,739
Compensated absences	 754,001		714,638
Total long-term obligations	\$ 32,624,303	\$	29,402,038
	Business-type A	<u>Activities</u>	
			Restated
	<u>2018</u>		2017
General obligation bonds	\$ 7,945,205	\$	5,903,568
OWDA loans	28,006,203		27,048,372
OPWC loans	2,299,029		2,452,740
Net pension liability	2,178,697		3,092,675
Net OPEB liability	1,600,583		1,486,589
Compensated absences	 194,517		186,078
Total long-term obligations	\$ 42,224,234	\$	40,170,022

See Note 12 for additional detail on the City's debt administration.

A comparison of the long-term obligations by category is depicted in the graph below.





# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Economic Factors and Next Year's Budget**

The following economic factors currently affect the City of Defiance, and were considered in developing the City's 2019 budget:

- After four consecutive years of steady growth, the City's income tax revenues leveled off in 2018, decreasing \$21,952 (on a cash basis) from 2017 collections, or 0.2%. Employee withholding increased 3.7%, which was a good sign for the local workforce, but reductions in corporate and individual filings offset that growth. Corporate filings were down 16.6% and receipts from individual filers were down 2.5%.
- The local unemployment rate in 2018 averaged 4.4%. This was slightly lower than the State of Ohio (4.6%) and somewhat higher than the comparable national rate (3.9%).
- Following 2018, in which City employee health insurance rates increased less than 1.0%, rates were increased 4.2% for 2019. For the 3-year period 2017-2019, the City's health insurance premium increases have averaged just over 3.1%. This favorable period is attributable to the continued strong overall performance of the self-insurance pool in which the City participates.
- Wage increases for all AFSCME and non-bargaining unit employees were budgeted at 2.0% for 2019; wage increases for the police and fire unions were budgeted at 2.75% for 2019.
- Interest rates on investments improved in 2018 (weighted average yield of 2.20% at year-end versus 1.74% in 2017). Posted interest earnings totaled nearly \$269,000 in 2018.
- City water and sewer rates were adjusted for 2019 by a combined net increase of less than 1.0% for a typical residential user.

In 2018, the local economy maintained a positive trajectory, with continued signs of full-employment, expansion in the retail sector, and progress on other promising commercial and industrial development. Income tax revenues, while very slightly down, were still near all-time highs. The City continues to hold economic development as one of its highest priorities. Expanding the employment base, especially in manufacturing and professional service industries, is a key to the City's future prosperity. As resources allow, efforts to address infrastructure maintenance needs, including streets, parks beautification, and expansion of park lands and recreational opportunities along the City's river front will continue. Attention to such "quality of life" issues is believed to be an important aspect of the City's economic development efforts.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, City of Defiance, 631 Perry Street, Defiance, Ohio 43512

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# STATEMENT OF NET POSITION DECEMBER 31, 2018

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and cash equivalents	\$ 7,566,656	\$ 7,309,677	\$ 14,876,333
Cash in segregated accounts.	502,661	-	502,661
Receivables (net of allowance for uncollectibles):			
Income taxes	1,634,406	-	1,634,406
Property and other local taxes	886,290		886,290
Accounts	212,320	759,386	971,706
Loans receivable	803,542	-	803,542
Special assessments	144,983	21,193	166,176
Accrued interest	25,664	39,108	64,772
Due from other governments	635,977	-	635,977
Materials and supplies inventory	33,990	89,768	123,758
Net pension asset	28,451	18,957	47,408
Internal balance	(52,967)	52,967	-
Restricted assets:			
Equity in pooled cash and cash equivalents	-	569,334	569,334
Cash in segregated accounts	-	75,784	75,784
Capital assets:			
Land and construction in progress	4,361,804	7,514,430	11,876,234
Depreciable capital assets, net	22,697,856	69,038,652	91,736,508
Total capital assets, net	27,059,660	76,553,082	103,612,742
Total assets	39,481,633	85,489,256	124,970,889
Deferred outflows of resources:			
Unamortized deferred charges on debt refunding.	_	66,659	66,659
Pension.	2,532,528	594,289	3,126,817
OPEB	1,135,182	131,084	1,266,266
Total deferred outflows of resources	3,667,710	792,032	4,459,742
	5,007,710	192,032	4,439,742
Liabilities:			
Accounts payable	177,659	130,571	308,230
Contracts payable	259,262	478,589	737,851
Accrued wages and benefits payable	134,716	43,991	178,707
Due to other governments	195,263	42,326	237,589
Accrued interest payable	42,341	34,300	76,641
Payable from restricted assets - refundable deposits.	-	569,334	569,334
Long-term liabilities			
Due within one year	1,062,257	3,706,840	4,769,097
Due in more than one year:			
Due in more than one year - net pension liability.	12,710,741	2,178,697	14,889,438
Due in more than one year - net OPEB liability	11,117,689	1,600,583	12,718,272
Other amounts due in more than one year	7,760,805	35,033,032	42,793,837
Total liabilities	33,460,733	43,818,263	77,278,996
	<u>, , , , , , , , , , , , , , , , , </u>		· · · · · · · · · · · · · · · · · · ·
Deferred inflows of resources:	764 200		7(1 200
Property taxes levied for the next year	764,200	-	764,200
Pension	1,168,613	521,603	1,690,216
OPEB	354,434	119,951	474,385
Total deferred inflows of resources	2,287,247	641,554	2,928,801
Net position:			
Net investment in capital assets	20,731,337	37,714,003	58,445,340
Restricted for:			
Capital projects	16,045	-	16,045
Debt service	727,762	-	727,762
Transportation projects	209,713	-	209,713
Safety projects	318,949	-	318,949
Special projects	472,256	-	472,256
Community environment projects	41,132	-	41,132
Economic development projects	1,461,066	-	1,461,066
Health projects.	4,702	-	4,702
Museum trust.	510,001	_	510,001
Other purposes.	400,524	-	400,524
Unrestricted (deficit)	(17,492,124)	4,107,468	(13,384,656)
Total net position	\$ 7,401,363	\$ 41,821,471	\$ 49,222,834
	$\psi$ 7,701,303	ψ +1,021,+/1	φ τ2,222,034

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

				Prog	ram Revenues		
		C	harges for	Oper	ating Grants	Cap	oital Grants
	Expenses	Serv	ices and Sales	and C	Contributions	and (	Contributions
Governmental activities:							
General government	\$ 3,793,710	\$	645,560	\$	162,551	\$	-
Security of persons and property	8,180,214		1,242,279		192,993		200,000
Public health and welfare.	406,612		63,167		783		-
Transportation	2,156,599		-		1,052,398		475,223
Community environment	870,056		94,890		-		41,164
Leisure time activity	866,710		26,432		-		219,642
Economic development.	2,225,249		127,841		28,924		-
Interest and fiscal charges	169,254		-		-		-
Total governmental activities	 18,668,404		2,200,169		1,437,649		936,029
Business-type activities:							
Sewer	5,810,777		7,289,055		-		166,875
Water	5,381,989		5,587,145		-		-
Other business-type activities:							
Refuse	1,291,284		983,244		-		-
Total business-type activities	 12,484,050		13,859,444		-		166,875
Total primary government	\$ 31,152,454	\$	16,059,613	\$	1,437,649	\$	1,102,904

# General revenues:

Income taxes levied for:
General purposes
Special purposes
Capital purposes
Property taxes levied for:
General purposes
Special purposes
Grants and entitlements not restricted
to specific programs
Investment earnings
Decrease in fair value of investments
Miscellaneous
Total general revenues
Transfers
Total general revenues and transfers
Change in net position
Net position at beginning of year (restated)
Net position at end of year

Governmental	Revenue and Changes Business-type	In ACC I USILIOII
		Tatal
Activities	Activities	Total
\$ (2,985,599)	\$ -	\$ (2,985,599)
	<b>э</b> -	
(6,544,942)	-	(6,544,942)
(342,662)	-	(342,662)
(628,978)	-	(628,978)
(734,002)	-	(734,002)
(620,636)	-	(620,636)
(2,068,484)	-	(2,068,484)
(169,254)	-	(169,254)
(14,094,557)	-	(14,094,557)
-	1,645,153	1,645,153
-	205,156	205,156
	,	
-	(308,040)	(308,040)
-	1,542,269	1,542,269
(14,094,557)	1,542,269	(12,552,288)
6,949,666	-	6,949,666
1,776,295	-	1,776,295
1,746,952	-	1,746,952
577,777	-	577,777
550,250	-	550,250
255 000		277.000
277,998	-	277,998
143,101	136,321	279,422
(76,555)	-	(76,555)
148,069	26,237	174,306
12,093,553	162,558	12,256,111
(15,718)	15,718	
(-,,-*)		
12,077,835	178,276	12,256,111
(2,016,722)	1,720,545	(296,177)
9,418,085	40,100,926	49,519,011
\$ 7,401,363	\$ 41,821,471	\$ 49,222,834

	Net (Expense)	Revenue and	Changes in	n Net Position
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# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

	General		Police and Fire		Capital Improvement		Nonmajor Governmental Funds		Total Governmental Funds	
Assets:										
Equity in pooled cash and cash equivalents	\$	3,465,210	\$	235,507	\$	519,593	\$	2,888,605	\$	7,108,915
Cash in segregated accounts.		-		-		-		502,661		502,661
Receivables (net of allowance for uncollectibles):		1								
Income taxes		1,084,920		272,455		272,455		4,576		1,634,406
Property and other local taxes		627,800		-		-		258,490		886,290
Accounts		119,772		-		-		92,548		212,320
Loans receivable		-		-		-		803,542		803,542
Special assessments		-		-		-		144,983		144,983
Accrued interest		19,570		-		-		3,574		23,144
Due from other governments		155,250		60,217		4,561		415,949		635,977
Materials and supplies inventory		-		-		-		33,990		33,990
Total assets	\$	5,472,522	\$	568,179	\$	796,609	\$	5,148,918	\$	11,986,228
Liabilities:										
Accounts payable	\$	131,566	\$	26,962	\$	3,114	\$	16,017	\$	177,659
Contracts payable		-		-		259,262		-		259,262
Accrued wages and benefits payable		48,634		76,538		-		9,544		134,716
Compensated absences payable		13,754		-		-		-		13,754
Due to other governments		45,826		96,712		-		52,725		195,263
Total liabilities.		239,780		200,212		262,376		78,286		780,654
Deferred inflows of resources:										
Property taxes levied for the next year		592,200		-		-		172,000		764,200
Delinquent property tax revenue not available.		35,600		-		-		-		35,600
Accrued interest not available		8,538		-		-		1,559		10,097
Special assessments revenue not available		-		-		-		144,983		144,983
Miscellaneous revenue not available.		-		-		-		53,494		53,494
Income tax revenue not available		237,023		80,621		80,621		1,354		399,619
Intergovernmental revenue not available		96,087						283,642		379,729
Total deferred inflows of resources		969,448		80,621		80,621		657,032		1,787,722
Fund balances:										
Nonspendable		5,748		-		-		33,990		39,738
Restricted		-		287,346		-		4,354,155		4,641,501
Committed		_		207,310		453,612		25,455		479,067
Assigned.		960,180				155,012		25,155		960,180
Unassigned.		3,297,366		-		-		-		3,297,366
Total fund balances.		4,263,294		287,346		453,612		4,413,600		9,417,852
		4,203,294		207,540		433,012		4,413,000		7,417,032
Total liabilities, deferred inflows	¢	5 470 500	¢	<b>5</b> (0.170	¢	706 600	¢	5 149 010	¢	11.09/ 229
of resources and fund balances	\$	5,472,522	\$	568,179	3	796,609	\$	5,148,918	\$	11,986,228

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total governmental fund balances		\$	9,417,852
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			27,059,660
Other long-term assets are not available to pay for current period expenditur and therefore are deferred inflows of resources in the funds. Income taxes receivable Property and other local taxes receivable Accounts receivable Special assessments receivable Intergovernmental receivable	res \$ 399,619 35,600 53,494 144,983 379,729		
Accrued interest receivable Total	10,097		1,023,522
An internal service fund is used by management to charge the costs of health to individual funds. The assets and liabilities of the internal service fund as in governmental activities on the statement of not position. The net position	re included		
in governmental activities on the statement of net position. The net positio internal service fund, including an internal balance of \$52,967, is:	on of the		407,294
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.			(42,341)
Unamortized premiums on bond issuances are not recognized in the funds.			(27,189)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds Net pension asset Deferred outflows of resources Deferred inflows of resources Net pension liability Total	28,451 2,532,528 (1,168,613) (12,710,741)		(11,318,375)
The net OPEB liability is not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds. Deferred outflows of resources Deferred inflows of resources Net OPEB liability Total	1,135,182 (354,434) (11,117,689)		(10,336,941)
Long-term liabilities, including bonds payable, loans payable, and compensa absences payable are not due and payable in the current period and therefor are not reported in the funds. General obligation bonds payable Land acquisition bonds payable OWDA loans payable Capital lease obligations payable Compensated absences payable Total		£	(8,782,119)
Net position of governmental activities		\$	7,401,363

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	General		Police and General Fire			Capital provement	Nonmajor Governmental Funds		Total Governmental Funds	
Revenues:	¢	6 0 40 0 60	¢	1 530 021	¢	1 530 021	٩	20.225	٩	10 440 250
Income taxes.	\$	6,940,263	\$	1,739,931	\$	1,739,931	\$	29,225	\$	10,449,350
Property and other local taxes		595,177		-		-		550,250		1,145,427
Charges for services		690,802 113,050		-		-		209,294		690,802 322,344
Fines and forfeitures.		429,173		-		-		326,346		522,544 755,519
Intergovernmental		393,227		60,217		815,929		1,219,405		2,488,778
Special assessments		595,227		00,217		615,929		115,280		115,280
		132,871		_		_		32,307		165,178
		1,650		_		_		297,658		299,308
Decrease in fair value of investments.		(44,752)		-		-		(31,803)		(76,555)
Other.		119,183		-		88,303		63,099		270,585
Total revenues		9,370,644		1,800,148		2,644,163		2,811,061		16,626,016
Expenditures: Current:										
General government		2,642,825		-		-		655,240		3,298,065
Security of persons and property		-		5,834,831		-		1,032,989		6,867,820
Public health and welfare		310,489		-		-		-		310,489
Transportation		-		-		-		1,044,641		1,044,641
Community environment		733,652		-		-		-		733,652
Leisure time activity		656,339		-		-		-		656,339
Economic development		2,198,872		-		-		26,377		2,225,249
Capital outlay		-		-		4,098,159		902,313		5,000,472
Principal retirement		-		-		59,753		266,559		326,312
Interest and fiscal charges.		-		-		116,673		8,106		124,779
Bond issuance costs		-		-		10,000		3,000		13,000
Total expenditures		6,542,177		5,834,831		4,284,585		3,939,225		20,600,818
Excess (deficiency) of revenues										
over (under) expenditures		2,828,467		(4,034,683)		(1,640,422)		(1,128,164)		(3,974,802)
Other financing sources (uses):										
Bond issuance.		2,000,000		-		202,000		1,161,000		3,363,000
Sale of capital assets		116,961		-		-		-		116,961
Transfers in		-		4,165,000		843,437		535,489		5,543,926
Transfers (out).		(5,070,000)		-		-		(458,437)		(5,528,437)
Total other financing sources (uses)		(2,953,039)		4,165,000		1,045,437		1,238,052		3,495,450
Net change in fund balances		(124,572)		130,317		(594,985)		109,888		(479,352)
Fund balances at beginning of year		4,387,866		157,029		1,048,597		4,303,712		9,897,204
Fund balances at end of year	\$	4,263,294	\$	287,346	\$	453,612	\$	4,413,600	\$	9,417,852

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net change in fund balances - total governmental funds		\$ (479,352)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 4,809,994 (1,518,000)	3,291,994
The net effect of various transactions involving capital assets is to decrease net position.		(122,408)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Income tax revenue Property and other local tax revenue Special assessments revenue Intergovernmental revenue Investment income Other revenue	 23,563 (17,400) 12,561 6,825 4,242 5,087	
Total		34,878
The issuance of bonds are reported as other financing sources in the governmental funds; however, in the statement of activities they are not reported as revenues as they increase the liabilities on the statement of net position.		(3,363,000)
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		326,312
In the statement of activities, interest is accrued on outstanding bonds, whereas, in the governmental funds, an interest expenditure is reported when due. The following items resulted in more interest being reported in the statement of activities. Increase in accrued interest payable Amortization of bond premium Total	 (33,599) 2,124	(31,475)
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. Pension OPEB Total	 1,188,790 30,526	1,219,316
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities. Pension OPEB Total	 (2,000,491) (958,608)	(2,959,099)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(59,784)
The internal service fund used by management to charge the costs of health care to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund, including internal balance activity of \$57,078,		
is allocated among the governmental activities.		 125,896
Change in net position of governmental activities		\$ (2,016,722)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive		
		Original		Final		Actual		egative	
Revenues:									
Income taxes	\$	5,698,974	\$	6,809,000	\$	6,855,366	\$	46,366	
Property and other local taxes		474,867		567,360		595,177		27,817	
Charges for services		678,453		810,600		742,315		(68,285)	
Licenses, permits and fees		91,314		109,100		113,050		3,950	
Fines and forfeitures		380,573		454,700		439,590		(15,110)	
Intergovernmental		329,618		393,820		392,244		(1,576)	
Investment income		83,698		100,000		132,429		32,429	
Donations		-		-		1,650		1,650	
Other		112,992		135,000		108,162		(26,838)	
Total revenues		7,850,489		9,379,580		9,379,983		403	
Expenditures:									
Current:									
General government.		2,263,802		2,784,549		2,767,914		16,635	
Public health and welfare		263,091		321,832		315,228		6,604	
Community environment		609,469		750,367		742,553		7,814	
Leisure time activity		578,781		708,007		693,479		14,528	
Economic development		1,825,145		2,233,490		2,198,641		34,849	
Total expenditures		5,540,288		6,798,245		6,717,815		80,430	
Excess of revenues over expenditures		2,310,201		2,581,335		2,662,168		80,833	
Other financing sources (uses):									
Bond issuance.		1,673,953		2,000,000		2,000,000		-	
Sale of capital assets		8,370		10,000		116,961		106,961	
Transfers (out)		(4,231,446)		(5,176,217)		(5,070,000)		106,217	
Total other financing sources (uses)		(2,549,123)		(3,166,217)		(2,953,039)		213,178	
Net change in fund balances		(238,922)		(584,882)		(290,871)		294,011	
Fund balances at beginning of year		3,574,583		3,574,583		3,574,583		-	
Prior year encumbrances appropriated		124,589		124,589		124,589		-	
Fund balance at end of year	\$	3,460,250	\$	3,114,290	\$	3,408,301	\$	294,011	

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE AND FIRE FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Income taxes	\$ 1,720,000	\$ 1,835,000	\$ 1,721,587	\$ (113,413)
Total revenues	1,720,000	1,835,000	1,721,587	(113,413)
<b>Expenditures:</b> Current:				
Security of persons and property	6,054,712	6,170,412	5,859,247	311,165
Total expenditures	6,054,712	6,170,412	5,859,247	311,165
Excess of expenditures over revenues	(4,334,712)	(4,335,412)	(4,137,660)	197,752
Other financing sources:				
Transfers in	4,165,000	4,165,000	4,165,000	
Total other financing sources	4,165,000	4,165,000	4,165,000	
Net change in fund balances	(169,712)	(170,412)	27,340	197,752
Fund balances at beginning of year	146,103	146,103	146,103	-
Prior year encumbrances appropriated	24,421	24,421	24,421	-
Fund balance at end of year	\$ 812	\$ 112	\$ 197,864	\$ 197,752

# STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

_	Business-type Activities - Enterprise Funds								
	Sewer	Sewer Water Nonmajor		Total	Internal Service Fund				
Assets:	Sewei	Water	Tonnajor	Total	<u> </u>				
Current assets:									
Equity in pooled cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$ 5,166,899	\$ 2,011,978	\$ 130,800	\$ 7,309,677	\$ 457,741				
Accounts	407,803	262,501	89,082	759,386	-				
Accrued interest	28,232	10,876	-	39,108	2,520				
Special assessments	-	21,193	-	21,193	-				
Materials and supplies inventory.	21,263	68,505	-	89,768	-				
Total current assets.	5,624,197	2,375,053	219,882	8,219,132	460,261				
Noncurrent assets:									
Restricted equity in pooled cash									
and cash equivalents	-	-	569,334	569,334	-				
Restricted cash in segregated accounts	-	-	75,784	75,784	-				
Net pension asset	9,225	9,732	-	18,957	-				
Capital assets:									
Land and construction in progress.	6,550,629	963,801	-	7,514,430	-				
Depreciable capital assets, net	43,519,328	25,519,324	-	69,038,652	-				
Total capital assets, net	50,069,957	26,483,125	-	76,553,082	-				
Total noncurrent assets	50,079,182	26,492,857	645,118	77,217,157					
Total assets	55,703,379	28,867,910	865,000	85,436,289	460,261				
Deferred outflows of resources:									
Unamortized deferred charges on refunding	-	66,659	-	66,659	-				
Pension	288,023	306,266	-	594,289	-				
OPEB	61,457	69,627	-	131,084	-				
—	\$ 349,480	\$ 442,552	\$ -	\$ 792,032	\$ -				

- - Continued

## STATEMENT OF NET POSITION PROPRIETARY FUNDS (CONTINUED) DECEMBER 31, 2018

	B	Governmental Activities -			
	Sewer	Water	Nonmajor	Total	Internal Service Fund
Liabilities:			j		
Current liabilities:					
Accounts payable	\$ 30,689	\$ 50,944	\$ 48,938	\$ 130,571	\$ -
Contracts payable	319,634	158,955	-	478,589	-
Accrued wages and benefits payable	20,998	22,993	-	43,991	-
Due to other governments	17,516	24,810	-	42,326	-
Accrued interest payable	29,208	5,092	-	34,300	-
Payable from restricted assets:					
Refundable deposits	-	-	569,334	569,334	-
Compensated absences payable - current	52,482	71,293	-	123,775	-
General obligation bonds payable - current	583,000	860,000	-	1,443,000	-
OWDA loans payable - current	1,796,493	209,459	-	2,005,952	-
OPWC loans payable - current	10,710	123,403		134,113	
Total current liabilities.	2,860,730	1,526,949	618,272	5,005,951	
Long-term liabilities:					
Compensated absences payable	18,571	52,171	-	70,742	-
General obligation bonds payable	4,357,415	2,439,708	-	6,797,123	-
OWDA loans payable	20,557,712	5,442,539	-	26,000,251	-
OPWC loans payable.	5,355	2,159,561	-	2,164,916	-
Net OPEB liability	778,915	821,668	-	1,600,583	-
Net pension liability	1,060,251	1,118,446		2,178,697	
Total noncurrent liabilities	26,778,219	12,034,093		38,812,312	
Total liabilities	29,638,949	13,561,042	618,272	43,818,263	
Deferred inflows of resources:					
Pension.	253,831	267,772	-	521,603	-
OPEB	58,742	61,209	-	119,951	-
Total deferred inflows of resources	312,573	328,981		641,554	
Net position:					
Net investment in capital assets	22,439,638	15,274,365	-	37,714,003	-
Unrestricted	3,661,699	146,074	246,728	4,054,501	460,261
Total net position	\$ 26,101,337	\$ 15,420,439	\$ 246,728	41,768,504	\$ 460,261
Adjustment to reflect the consolidation of the internal	service fund activit	ies related to enterpr	ise funds.	52,967	
Net position of business-type activities				\$ 41,821,471	

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	B	Governmental Activities -			
	Sewer	Water	Nonmajor	Total	Internal Service Fund
<b>Operating revenues:</b>	Sewer		Tonnajor	1000	<u> </u>
Charges for services	\$ 7,289,055	\$ 5,566,232	\$ 983,244	\$ 13,838,531	\$ 3,199,991
Tap-in fees	-	20,913	-	20,913	-
Other	13,827	12,410		26,237	-
Total operating revenues	7,302,882	5,599,555	983,244	13,885,681	3,199,991
Operating expenses:					
Personal services	2,299,351	2,300,369	-	4,599,720	-
Contract services	646,952	620,567	-	1,267,519	-
Materials and supplies	443,858	871,897	-	1,315,755	-
Administrative costs	42,078	16,024	-	58,102	-
Utilities	291,990	294,998	1,291,284	1,878,272	-
Claims	-	-	-	-	3,023,523
Depreciation	1,386,012	927,061	-	2,313,073	-
Other		44,218		44,218	
Total operating expenses	5,110,241	5,075,134	1,291,284	11,476,659	3,023,523
Operating income (loss)	2,192,641	524,421	(308,040)	2,409,022	176,468
Nonoperating revenues (expenses):					
Interest revenue	93,811	42,510	-	136,321	6,506
Loss on sale of capital assets	(6,650)	(6,389)	-	(13,039)	-
Interest and fiscal charges	(695,758)	(328,672)	-	(1,024,430)	-
Bond issuance costs	(27,000)	-		(27,000)	
Total nonoperating revenues (expenses)	(635,597)	(292,551)		(928,148)	6,506
Income (loss) before transfers and					
capital contributions	1,557,044	231,870	(308,040)	1,480,874	182,974
Transfers (out).	(15,489)	-	-	(15,489)	-
Capital contributions	166,875	31,207		198,082	
Change in net position	1,708,430	263,077	(308,040)	1,663,467	182,974
Net position at beginning of year (restated)	24,392,907	15,157,362	554,768		277,287
Net position at end of year	\$ 26,101,337	\$ 15,420,439	\$ 246,728		\$ 460,261
Adjustment to reflect the consolidation of internal ser	vice fund activities	related to enterprise	funds.	57,078	
Change in net position of business-type activities				\$ 1,720,545	
change in not position of cusiness type derivities				\$ 1,720,515	

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# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Business-type Activities - Enterprise Funds						Government: Activities - Internal Servi		
		Sewer		Water	I	Nonmajor		Total	Inte	rnal Service Fund
Cash flows from operating activities:						(oning)or		1000		1 4.14
Cash received from charges for services	\$	7,292,222	\$	5,561,209	\$	1,039,785	\$	13,893,216	\$	3,199,991
Cash received from tap-in fees.		-		20,913		-		20,913		-
Cash received from other operations.		18,355		12,410		-		30,765		-
Cash payments for personal services		(2,129,719)		(2,118,042)		-		(4,247,761)		-
Cash payments for contractual services		(653,177)		(625,260)		-		(1,278,437)		-
Cash payments for administrative costs		(42,298)		(16,786)		-		(59,084)		-
Cash payments for materials and supplies		(449,358)		(851,498)		-		(1,300,856)		-
Cash payments for claims		-		-		-		-		(3,023,523)
Cash payments for utilities.		(290,694)		(294,275)		(1,289,849)		(1,874,818)		-
Cash payments for other operations		-		(44,218)		(20,800)		(65,018)		-
Net cash provided by (used in)				· · · /		, · · /		, · · /		
operating activities		3,745,331		1,644,453		(270,864)		5,118,920		176,468
Cash flows from noncapital financing activities:										
Cash payments for transfers out		(15,489)		-		-		(15,489)		-
Net cash used in noncapital										
financing activities		(15,489)		-		-		(15,489)		-
Cash flows from capital and related										
financing activities:										
Cash payments for the acquisition of capital assets .		(5,484,380)		(761,686)		-		(6,246,066)		-
Cash received from issuance of loans		2,927,425		-		-		2,927,425		-
Cash received from issuance of bonds		3,157,000		-		-		3,157,000		-
Cash payments for principal retirement		(3,409,155)		(1,194,150)		-		(4,603,305)		-
Cash payments for interest and fiscal charges		(725,247)		(310,415)		-		(1,035,662)		-
Cash received from capital contributions		166,875		-		-		166,875		-
Net cash used in capital and related										
financing activities		(3,367,482)		(2,266,251)		-		(5,633,733)		-
Cash flows from investing activities:										
Cash received from interest earned	_	83,469		41,289	_	-	_	124,758		5,056
Net cash provided by investing activities		83,469		41,289		-		124,758		5,056
Net increase (decrease) in cash and										
cash equivalents		445,829		(580,509)		(270,864)		(405,544)		181,524
Cash and cash equivalents at beginning of year		4,721,070		2,592,487		1,046,782		8,360,339		276,217
Cash and cash equivalents at end of year	\$	5,166,899	\$	2,011,978	\$	775,918	\$	7,954,795	\$	457,741

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#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

	Business-type Activities - Enterprise Funds								vernmental ctivities -
	Sewer		Water	N	onmajor		Total	Inte	rnal Service Fund
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					•				
Operating income (loss)	2,192,641	\$	524,421	\$	(308,040)	\$	2,409,022	\$	176,468
Adjustments:									
Depreciation	1,386,012		927,061		-		2,313,073		-
Changes in assets and liabilities:									
Decrease (increase) in accounts receivable.	7,695		(5,023)		(5,152)		(2,480)		-
Increase in materials and supplies inventory	(7,384)		(7,788)		-		(15,172)		-
Increase in net pension asset.	(3,381)		(3,634)		-		(7,015)		-
Decrease in deferred outflows - pension	329,054		327,469		-		656,523		-
Increase in deferred outflows - OPEB	(47,811)		(55,386)		-		(103,197)		-
Increase (decrease) in accounts payable	(3,265)		24,414		1,435		22,584		-
Decrease in accrued wages and benefits	(2,724)		(3,795)		-		(6,519)		-
Increase in compensated absences payable	2,783		5,656		-		8,439		-
Increase in due to other governments	1,377		2,117		-		3,494		-
Increase in utility deposits payable	-		-		40,893		40,893		-
Decrease in net pension liability	(453,097)		(460,881)		-		(913,978)		-
Increase in net OPEB liability.	51,478		62,516		-		113,994		-
Increase in deferred inflows - pension	233,211		246,097		-		479,308		-
Increase in deferred inflows - OPEB	58,742		61,209		-		119,951		-
Net cash provided by (used in) operating activities \$	3,745,331	\$	1,644,453	\$	(270,864)	\$	5,118,920	\$	176,468

#### Non-cash transactions:

At December 31, 2018 and December 31, 2017, the sewer fund purchased \$319,634 and \$44,929 in capital assets on account, respectively. During 2018, the water fund received \$31,207 in capital contributions from governmental activities.

At December 31, 2018 and December 31, 2017, the water fund purchased \$158,955 and \$4,511 in capital assets on account, respectively. During 2018, governmental activities transferred fully depreciated capital assets to the water fund in the amount of \$3,695.

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND DECEMBER 31, 2018

	A	gency
Assets: Cash in segregated accounts	\$	10,044
Total assets.	\$	10,044
Liabilities: Due to other governments	\$	10,044
Total liabilities.	\$	10,044

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Defiance, Ohio (the "City"), located in Defiance County, is a politic and corporate body established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio and its charter. The City operates under a Council/Mayor form of government and provides the following services to its residents: public safety, highways and streets, water, sewer, health and social services, culture-recreation, public improvements, planning and zoning, and general administrative services.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

# A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Governing Board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete. Based upon the foregoing criteria, the City has no component units.

The primary government consists of all funds, agencies, departments, and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police protection, fire fighting and prevention, emergency medical services, street maintenance and repair, parks and recreation, water, sanitary sewer, public service, and planning and zoning.

The following organizations are described due to their relationship with the City:

# JOINTLY GOVERNED ORGANIZATIONS

<u>Maumee Valley Planning Organization (MVPO)</u> - The City is a member of the MVPO, which is a jointly governed organization between Defiance, Fulton, Henry, Paulding, and Williams Counties and the respective townships and municipalities in each of those counties. The purpose of the MVPO is to act as a joint regional planning commission to write and administer Community Development Block Grants (CDBG) and help with housing rehabilitation in the area.

The MVPO is governed by a Board consisting of fifteen members. The Board is made up of one County Commissioner from each member county, as well as one township representative and one municipal representative for each of the five member counties. The main source of revenue is fees charged by the MVPO to administer CDBG grants, and a per capita amount from each participating city.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City provides resources to the Executive Council based on a membership fee and services provided to the City. The MVPO exercises total control over the operation of the MVPO including budgeting, contracting, and designating management. The City has no ongoing financial interest or responsibility for the MVPO. In 2018, the City contributed \$14,448 for the MVPO's operations. Information can be obtained from Brett J. Kolb, Fulton County Auditor, 152 South Fulton Avenue, Suite 165, Wauseon, Ohio 43567.

<u>Noble Township - City of Defiance Joint Economic Development District</u> - The City and Noble Township agreed to create a joint economic development district (JEDD). The JEDD is wholly situated within Noble Township, Defiance County. The purpose of the JEDD is to facilitate economic development to create and preserve employment opportunities within the JEDD.

The JEDD is governed by a Board of Directors consisting of five members. The Board of Directors is made up of one representative appointed by the City, Noble Township, the JEDD business owners' association, the JEDD employees' association, and one "at-large member". The main source of revenue is a tax levied upon the income earned by persons working in the JEDD, and the net profits of businesses located in the JEDD. The tax is at rates equal to those levied upon earned income and profits by the City.

#### JOINT VENTURES WITHOUT EQUITY INTEREST

<u>Multi-Area Narcotics Task Force (MANTF)</u> - The City is a member of the MANTF, which is a joint venture between Defiance, Paulding, and Putnam Counties, and the Cities of Defiance and Bryan. The purpose of the drug task force is to act as a joint task force in the fight against narcotics. The MANTF is jointly controlled by the Chief Law Enforcement Officer of each respective entity.

The main source of revenue for the MANTF is from federal grants and local matching shares from the entities. The City has no ongoing financial responsibility to the MANTF. The City has indirect access to the net resources of the MANTF since the City is able to influence the MANTF to use its surplus resources to undertake projects of interest to the City's residents. This access to the net resources of the Governing Board has not been explicitly defined, nor is it currently measurable. In 2018, the City contributed \$25,000 to the MANTF. Financial statements for the MANTF can be obtained through the Defiance County Sheriff's Office located at 113 Biede Street, Defiance, Ohio 43512.

<u>Community Improvement Corporation of Defiance County (Corporation)</u> - The Corporation shall be exercised, conducted, and controlled by the Board of Trustees and the Board of Trustees shall name a minimum of nine and a maximum of fifteen trustees with forty percent of the trustees to be elected officials. Further, each shall be a member of the Corporation and all of whom shall be citizens of the United States. Defiance County, the City of Defiance, and the villages and townships of Defiance County participate in the operation of the Corporation. The Corporation duties are to advance, encourage, and promote the industrial, economic, commercial, and civic development.

The Defiance County Economic Development Employment Agreement between the Board of Trustees of the Corporation and the Defiance County Director of Economic Development states that the County's Director of Economic Development may serve as Executive Director of the Corporation, as such the Corporation has agreed to furnish Defiance County with the funds needed to pay his salary. The City of Defiance partially funds the Corporation to pay the salary of the Director of the Defiance County Economic Development. The City's degree of control over the Board of Trustees is limited to its representation on the Board of Trustees. The City made \$2,040,108 in payments to the Corporation in 2018. Information can be obtained from Jerry Hayes, Executive Director, 1300 East Second Street, Suite 201, Defiance, Ohio 43512.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### RELATED ORGANIZATION

<u>Defiance Public Library (Library)</u> - The Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by City Council. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the City for operational subsidies. Although the City does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Defiance Public Library, Charlene Lee, Chief Fiscal Officer, 320 Fort Street, Defiance, Ohio 43512.

# B. Basis of Presentation - Fund Accounting

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-Wide Financial Statements* - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service fund are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City. The City does not eliminate interfund services provided and used when consolidating activities.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Police and fire fund</u> - The police and fire fund accounts for and reports financial resources resulting from the City's additional 0.3% income tax levy that are restricted for use in the operations of the police and fire departments.

<u>Capital improvements fund</u> - The capital improvements fund accounts for financial resources that are committed to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Other governmental funds of the City are used to account for (a) financial resources that are restricted for expenditures related to building renovations and improvements of the City's courthouse, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects, and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Enterprise Funds* - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Sewer fund</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Water fund</u> - This fund accounts for the provision of water treatment and distribution to the residential and commercial users located within the City.

Other enterprise funds of the City are used to account for refuse collection and utility deposits. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the basic financial statements.

*Internal Service Fund* - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund is used to account for employee health insurance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Fiduciary Funds* - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary fund is an agency fund that accounts for the municipal court.

#### D. Measurement Focus and Basis of Accounting

*Government-Wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows of resources, current liabilities, and current deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services. Operating expenses from the enterprise funds include personnel and other expenses related to sewer, water, refuse, and utility deposits, and operating expenses for the internal service fund include claims expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

# E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Revenues - Exchange and Nonexchange Transactions** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants and entitlements, and donations. On the accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants and entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, State-levied locally shared taxes (including gasoline tax, local government funds, and permissive tax), fines and forfeitures, fees, and special assessments.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 15 and 16 for deferred outflows of resources related the City's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

See Notes 15 and 16 for deferred inflows of resources related to the City's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### F. Budgetary Data

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriations resolution, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount City Council may appropriate. The appropriations resolution is City Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by City Council. The legal level of budgetary control as established in the appropriations ordinance is at the fund, department, and object level ("personnel," "operating," etc.). Budgetary modifications at the legal level of control may only be made by a subsequent resolution of City Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by City Council.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by City Council during the year.

#### G. Health Care

The Comprehensive Omnibus Budget Reconciliation Act (COBRA) of 1986 required the City to offer and provide terminated or retired employees continued participation in the City's employee health care benefits program, provided that the employees pay the rate established by the plan administrator. The City incurred no expenditures or revenues in providing these services. The participating former employees make premium payments directly to the City's insurance provider and the insurance provider is responsible for all claims.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Cash and Investments

To improve cash management, cash received by the City, other than cash in segregated accounts, is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During 2018, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio), negotiable and nonnegotiable certificates of deposit, commercial paper, a U.S. Government money market mutual fund, and federal agency securities. Investments are reported at fair value, except for nonnegotiable certificates of deposit, which are reported at cost.

During 2018, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, City Council has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue earned and credited to the general fund during 2018 amounted to \$132,871, which included \$69,447 assigned from other funds of the City.

The City has segregated bank accounts for monies held separate from the City's central bank account. These monies are held for museum trust, environmental trust, and municipal court operations. These interest bearing depository accounts are presented on the basic financial statements as "cash in segregated accounts" since they are not required to be deposited into the City treasury.

For purposes of the statement of cash flows and for presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the City's investment account at year end is provided in Note 4.

# I. Restricted Assets

Customer deposits and environmental trust resources in the nonmajor enterprise funds are classified as restricted assets because these funds are being held for specified purposes.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# J. Inventories of Materials and Supplies

Inventory is stated at cost (first-in, first-out) in the governmental funds, and at the lower of cost (firstin, first-out) or market in the proprietary funds. The costs of inventory items are recorded as expenditures in the governmental funds when purchased and expenses in the proprietary funds when used.

On the governmental fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

# K. Capital Assets

General capital assets are capital assets that are associated with, and generally arise from, governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the governmental fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$2,500. The City's infrastructure consists primarily of roads, bridges, culverts, and sanitary sewers. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized for the business-type activities.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-type Activities
Description	Estimated Lives	Estimated Lives
Improvements other than buildings	15 - 30 years	N/A
Land improvements	N/A	15 - 20 years
Buildings and improvements	15 - 45 years	15 - 50 years
Equipment	10 - 20 years	10 - 30 years
Infrastructure	30 years	30 - 50 years
Vehicles	6 - 15 years	6 - 15 years

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# L. Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", vacation leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at year end by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future.

American Federation of State, County and Municipal Employees (AFSCME) and non-bargaining employees with a minimum of ten years of service are paid one day for every two days sick leave for the first 120 days of accumulated sick leave, and one day for every seven days for accumulated sick leave in excess of 120 days upon retirement, if hired prior to August 1, 1998. Non-bargaining employees with a minimum of ten years of service hired after August 1, 1998 are paid one day for every two days accumulated sick leave, not to exceed 120 days.

International Union of Police Associations (IUPA) bargaining unit employees who retire after ten years of continuous service will be compensated at one day's pay for every two days of accumulated, but unused sick leave, not to exceed 120 days. However, IUPA bargaining unit individuals employed for ten years or more as of December 31, 1991 shall be eligible for sick leave conversion upon retirement at one day for each two days accumulation without limit. Beginning January 1, 1992, an IUPA bargaining unit individual with 22 or more years of service who resigns shall be eligible for payment for one day's pay for every two days of accumulated, but unused sick leave, not to exceed 120 days.

International Association of Firefighters (IAFF) bargaining unit individuals with ten or more years of service shall, upon retirement under provision of the Police & Firefighters Pension Fund, be eligible for payment of one-half of the employee's accrued, but unused sick leave earned up to a maximum payment for 50 24-hour days. An IAFF bargaining unit individual with 22 or more years of service who retires or resigns from the City shall be eligible for payment for one-half of accrued, but unused sick leave up to a maximum payment for 50 24-hour days.

The total liability for vacation leave and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation leave and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation leave and sick leave at various rates.

The entire compensated absences liability is reported on the government-wide financial statements and proprietary fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded, when applicable, in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

#### M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences, and claims and judgements that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans, and capital lease obligations are recognized as liabilities on the governmental funds statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

On the government-wide financial statements and proprietary fund financial statements, bond premiums are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of applicable bond premiums.

#### N. Interfund Activity

Transfers between governmental activities and business-type activities on the government-wide financial statements are reported in the same manner as general revenues. The net residual amounts due between governmental activities and business-type activities are presented as internal balances.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### **O.** Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision-making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted or committed. City Council has, by ordinance, authorized the Finance Director to assign fund balance. The City may also assign fund balance in the general fund when appropriating fund balance to cover a gap between estimated receipts and appropriations in the subsequent year's appropriated budget.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### P. Contributions of Capital

Contributions of capital in governmental activities and proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, from grants or outside contributions of resources restricted to capital acquisition and construction, or from other funds within the City.

During 2018, the sewer fund received \$166,875 in capital contributions in the form of grants restricted to capital acquisition and construction. The water fund received \$31,207 in capital contributions from the governmental activities.

#### Q. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **R.** Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net position restricted for other purposes consists of resources restricted to court computerization, cable television franchise fees, and peace officer training.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. The City reported neither type of transaction during 2018.

# T. Bond Issuance Costs/Bond Premium and Discount/Deferred Charges on Refunding

On both the government-wide financial statements and the fund financial statements, bond issuance costs are recognized in the period in which these items are incurred.

On the government-wide financial statements, bond premiums and discounts are amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds and bond discounts are presented as a reduction to the face amount of the bonds.

On the governmental fund financial statements, bond premiums and discounts are recognized in the period in which these items are incurred. The reconciliation between the face value of bonds and the amount reported on the statement of net position is presented in Note 12.

For current and advance refundings resulting in the defeasance of debt reported in the governmentwide financial statements and enterprise funds, the difference between the reacquisition price and the net carrying amount of the old debt is amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred inflow of resources or a deferred outflow of resources.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### U. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension/OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## V. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### Change in Accounting Principles/Restatement of Net Position

For fiscal year 2018, the City has implemented GASB Statement No. 75, "<u>Accounting and Financial</u> <u>Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "<u>Certain Debt Extinguishments Issues</u>".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the City's postemployment benefit plan disclosures and added required supplementary information which is presented after the notes to the basic financial statements.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the City.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

A net position restatement is required in order to implement GASB Statement No 75. The governmental activities and business-type activities at January 1, 2018 have been restated as follows:

	Governmental	Business-Type	Water	Sewer
	Activities	Activities	Fund	Fund
Net position as previously reported Deferred outflows - payments	\$ 18,826,944	\$ 41,559,628	\$ 15,902,273	\$ 25,106,698
subsequent to measurement date	56,880	27,887	14,241	13,646
Net OPEB liability	(9,465,739)	(1,486,589)	(759,152)	(727,437)
Restated net position at January 1, 2018	\$ 9,418,085	\$ 40,100,926	\$ 15,157,362	\$ 24,392,907

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

## NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one-hundred-eighty days and two hundred seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Finance Director by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At December 31, 2018, the City had \$2,250 in undeposited cash on hand, which is included on the basic financial statements of the City as part of "equity in pooled cash and cash equivalents".

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

## B. Cash in Segregated Accounts

At December 31, 2018, the City had \$588,489 in cash in segregated accounts held for museum trust, environmental trust, and municipal court operations. This amount is not included in "Deposits with Financial Institutions" below.

#### C. Deposits with Financial Institutions

At December 31, 2018, the carrying amount of all City deposits was \$4,321,332. Based on the criteria described in GASB Statement No. 40, "<u>Deposits and Investment Risk Disclosures</u>", as of December 31, 2018, \$1,774,294 of the City's bank balance of \$4,785,532 was exposed to custodial credit risk as discussed below, while \$3,011,238 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the City's financial institutions were approved for a reduced collateral rate through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### **D.** Investments

At December 31, 2018, the City had the following investments and maturities:

		Investment Maturities					
Measurement	Measurement	6 Months or	7 to 12	13 to 18	19 to 24	Greater than	
Investment Type	Value	Less	Months	Months	Months	24 Months	
Amortized cost:							
STAR Ohio	\$ 1,094,908	\$ 1,094,908	\$-	\$ -	\$-	\$ -	
Fair value:							
FHLMC	2,013,322	-	-	247,825	687,505	1,077,992	
FNMA	491,635	-	-	-	491,635	-	
FFCB	920,642	-	-	-	-	920,642	
FHLB	245,585	-	-	-	-	245,585	
Negotiable CDs	4,130,662	-	1,480,498	243,497	487,612	1,919,055	
Commercial paper	1,913,175	1,913,175	-	-	-	-	
U.S. Government							
money market	312,156	312,156					
Total	\$ 11,122,085	\$ 3,320,239	\$ 1,480,498	\$ 491,322	\$ 1,666,752	\$ 4,163,274	

The weighted average maturity of investments is 1.58 years.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The City's investment in a U.S. Government money market is valued using quoted prices in active markets (Level 1 inputs). The City's investments in federal agency securities, commercial paper and negotiable certificates of deposit are valued using quoted market prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the City's investment policy limits investment portfolio maturities to five years or less except for investments in City owned bonds, which extend beyond five years.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The U.S. Government money market mutual fund carries a rating of AAAm by Standard & Poor's. The City's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. The City's investments in commercial paper were rated A-1 by Standard & Poor's. The City's investments in negotiable certificates of deposit are fully insured by the FDIC. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

*Concentration of Credit Risk:* The City places no limit on the amount that may be invested in any one issuer. The percentage of each investment type held by the City at December 31, 2018 follows:

Measurement	Μ	leasurement	
Investment Type		Value	% of Total
Amortized cost:			
STAR Ohio	\$	1,094,908	9.84
Fair value:			
FHLMC		2,013,322	18.10
FNMA		491,635	4.42
FFCB		920,642	8.28
FHLB		245,585	2.21
Negotiable CDs		4,130,662	37.14
Commercial paper		1,913,175	17.20
U.S. Government money			
market		312,156	2.81
Total	\$	11,122,085	100.00

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

## E. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and cash equivalents as reported on the statement of net position at December 31, 2018:

Cash and investments per note	
Carrying amount of deposits	\$ 4,321,332
Investments	11,122,085
Cash in segregated accounts	588,489
Cash on hand	 2,250
Total	\$ 16,034,156
Cash and cash equivalents per statement of net position	
Governmental activities	\$ 8,069,317
Business-type activities	7,954,795
Agency fund	 10,044
Total	\$ 16,034,156

## **NOTE 5 - INTERFUND TRANSACTIONS**

During 2018, interfund transfers consisted of the following, as reported in the fund financial statements:

Transfers from the general fund to:	
Police and fire fund	\$ 4,165,000
Capital improvement	385,000
Nonmajor governmental funds	520,000
Transfer from the nonmajor governmental funds to:	
Capital improvement	458,437
Transfer from the sewer fund to:	
Nonmajor bond retirement fund	 15,489
Total transfers	\$ 5,543,926

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated for reporting on the government-wide financial statements. Transfers between enterprise funds are eliminated for reporting on the government-wide financial statements. Transfers between governmental activities and business-type activities are reported as transfers in the statement of activities.

All transfers made were in accordance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Defiance. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2018 and for which there is an enforceable legal claim. In the governmental funds, property and other local taxes receivable has been offset by a deferred inflow of resources for the current portion, since the current taxes were not levied to finance 2018 operations, and the delinquent portion, since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue is unavailable.

The full tax rate for all City operations for the year ended December 31, 2018 was \$3.00 per \$1,000 of assessed value. The assessed values of real property and public utility personal property upon which 2018 property tax receipts were based are as follows:

Real property	
Residential/agricultural	\$ 202,901,140
Commercial/industrial/mineral	90,031,660
Public utility	
Real	54,300
Personal	 29,578,410
Total assessed value	\$ 322,565,510

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 7 - LOCAL INCOME TAX

The locally levied income tax rate of 1.5 percent was increased to 1.8 percent effective January 1, 2014, and is applied to gross salaries, wages, and other personal service compensation earned by residents both within and outside of the City, and to earnings of nonresidents (except certain transients) earned within the City. It also applies to net income of for-profit organizations conducting business within the City. Income tax revenues are reported to the extent that they are measurable and available to finance current operations at December 31, 2018. Income tax revenue for 2018 was \$10,449,350 on the modified accrual basis of accounting.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2018 consisted of income taxes, property and other local taxes, accounts (billings for user charged services), loans receivable, special assessments, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2018.

A list of the principal items of receivables reported on the statement of net position follows:

Governmental activities:	
Income taxes	\$1,634,406
Property and other local taxes	886,290
Accounts	212,320
Loans receivable	803,542
Special assessments	144,983
Accrued interest	25,664
Due from other governments	635,977
<b>Business-type activities:</b>	
Accounts	759,386
Special assessments	21,193
Accrued interest	39,108

Receivables have been disaggregated on the face of the basic financial statements. The only receivables not expected to be collected within the subsequent year are the special assessments, which are collected over the life of the assessments, and loans receivable, which are collected over the term of the loans.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 9 - CAPITAL ASSETS**

The following activity occurred in the City's governmental activities capital assets during 2018:

	Bala	ince					Balance
Governmental activities:	January	1,2018		Additions	 Disposals	Dec	ember 31, 2018
Capital assets, not being depreciated:							
Land	\$ 1,3	78,358	\$	9,430	\$ -	\$	1,387,788
Construction in progress	7	00,951		3,798,009	(1,524,944)		2,974,016
Total capital assets, not being depreciated	2,0	79,309		3,807,439	 (1,524,944)		4,361,804
Capital assets, being depreciated:							
Buildings and improvements	9,9	80,237		122,951	(55,900)		10,047,288
Improvements other than buildings	3,3	26,143		173,390	-		3,499,533
Equipment	2,8	25,108		214,624	(30,357)		3,009,375
Vehicles	3,3	07,500		654,785	(149,360)		3,812,925
Infrastructure	24,9	51,325		1,382,615	 -		26,333,940
Total capital assets, being depreciated	44,3	90,313		2,548,365	 (235,617)		46,703,061
Less: accumulated depreciation:							
Buildings and improvements	(4,7	43,815)		(272,787)	26,596		(4,990,006)
Improvements other than buildings	(1,1	88,753)		(141,253)	-		(1,330,006)
Equipment	(2,0	05,978)		(155,426)	16,889		(2,144,515)
Vehicles	(2,4	45,641)		(227,005)	69,724		(2,602,922)
Infrastructure	(12,1	95,361)		(742,395)	 -		(12,937,756)
Total accumulated depreciation	(22,5	79,548)	_	(1,538,866)	 113,209		(24,005,205)
Total capital assets, net	\$ 23,8	90,074	\$	4,816,938	\$ (1,647,352)	\$	27,059,660

During 2018, the City transferred a vehicles from the sewer fund to the governmental activities. The cost of the capital assets totaled \$20,866 and the associated accumulated depreciation totaled \$20,866. These amounts are included in the additions column in the table above.

Depreciation expense was charged to governmental activities as follows:

Governmental activities:		
General government	\$	227,886
Security of persons and property		218,595
Public health and welfare		47,382
Transportation		844,895
Community environment		43,242
Leisure time activity		136,000
Total depreciation expense - governmental activities	<u>\$ 1</u>	,518,000

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 9 - CAPITAL ASSETS - (Continued)

The following activity occurred in the City's business-type activities capital assets during 2018:

	Balance			Balance
<b>Business-type activities:</b>	January 1, 2018	Additions	Disposals	December 31, 2018
Capital assets, not being depreciated:				
Land	\$ 359,741	\$ 302,466	\$ -	\$ 662,207
Construction in progress	1,754,114	6,032,379	(934,270)	6,852,223
Total capital assets, not being depreciated	2,113,855	6,334,845	(934,270)	7,514,430
Capital assets, being depreciated:				
Land improvements	1,010,258	65,018	-	1,075,276
Buildings and improvements	30,342,104	19,579	-	30,361,683
Equipment	4,563,361	146,755	(33,783)	4,676,333
Vehicles	1,170,878	112,865	(73,166)	1,210,577
Infrastructure	69,998,080	965,325		70,963,405
Total capital assets, being depreciated	107,084,681	1,309,542	(106,949)	108,287,274
Less: accumulated depreciation:				
Land improvements	(779,084)	(33,103)	-	(812,187)
Buildings and improvements	(15,280,065)	(673,112)	-	(15,953,177)
Equipment	(2,469,972)	(226,723)	20,744	(2,675,951)
Vehicles	(886,887)	(81,337)	73,166	(895,058)
Infrastructure	(17,609,756)	(1,302,493)	_	(18,912,249)
Total accumulated depreciation	(37,025,764)	(2,316,768)	93,910	(39,248,622)
Total capital assets, net	\$ 72,172,772	\$ 5,327,619	<u>\$ (947,309)</u>	\$ 76,553,082

During 2018, the City transferred a vehicle from the governmental activities to the water fund. The cost of this capital asset was \$3,695 and the associated accumulated depreciation was \$3,695. These amounts are included in the additions column of the table above.

Depreciation expense was charged to business-type activities as follows:

Business-type activities:	
Sewer	\$ 1,386,012
Water	 927,061
Total depreciation expense - business-type activities	\$ 2,313,073

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 10 - OTHER EMPLOYEE BENEFITS**

## Compensated Absences

#### Accumulated Unpaid Vacation Leave

City employees earn vacation leave at varying rates based upon length of service. In the case of death or retirement, an employee (or his estate) is paid for his unused vacation leave. The total obligation for vacation leave for the City as a whole amounted to \$459,714 at December 31, 2018. Amounts are recorded as a fund liability and/or on the government-wide financial statements, as applicable.

#### Accumulated Unpaid Sick Leave

City employees earn sick leave at varying rates based upon length of service. Upon retirement, an employee is paid a percentage of his accumulated sick leave within various limits. The total obligation for sick leave for the City as a whole amounted to \$488,804 at December 31, 2018. Amounts are recorded as a fund liability and/or on the government-wide financial statements, as applicable.

## NOTE 11 - CAPITAL LEASES

In 2014, the City entered into a capital lease agreement for a tractor. This lease agreement meets the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds.

The tractor has been capitalized in the governmental activities. The cost of the capital asset resulting from the capital lease in the governmental activities totals \$196,890, which represents the present value of the minimum lease payments at the time of acquisition. As of December 31, 2018, accumulated depreciation was \$147,668, resulting in a net book value of \$49,222. A corresponding liability has been recorded in the governmental activities long-term obligations. Principal payments in 2018 totaled \$29,753. The capital lease payments were made from the capital improvements fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease agreement, and the present value of the minimum lease payments as of December 31, 2018:

Year Ending		
December 31,	A	Mount
2019	\$	51,800
Total Less: amount representing interest		51,800 (1,313)
Present value of net minimum lease payments	\$	50,487

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 12 - LONG-TERM OBLIGATIONS

#### A. Governmental Activities Long-Term Obligations

Long-term obligations at December 31, 2017 have been restated as described in Note 3. During 2018, the following changes occurred in governmental activities long-term obligations.

	Restated Balance			Balance	Amount Due in	
Governmental activities:	1/1/18	Additions	Reductions	12/31/18	One Year	
General obligation bonds:						
Series 2011 Bonds - 2.00-4.00%	\$ 3,060,000	\$ -	\$ (180,000)	\$ 2,880,000	\$ 185,000	
Series 2018 Bonds - Ambulance - 2.86%	-	202,000	-	202,000	37,000	
Series 2018 Bonds - S. Clinton St 2.86%	-	253,000	-	253,000	47,000	
Series 2018 Bonds - Splash Pad - 2.86%		908,000		908,000	167,000	
Total general obligation bonds	3,060,000	1,363,000	(180,000)	4,243,000	436,000	
Land acquisition bonds - 2.75%	-	2,000,000	-	2,000,000	109,518	
OWDA loan - 0%	1,864,944	-	(116,559)	1,748,385	116,559	
Capital lease obligation	80,240	-	(29,753)	50,487	50,487	
Net pension liability	14,216,477	-	(1,505,736)	12,710,741	-	
Net OPEB liability	9,465,739	1,651,950	-	11,117,689	-	
Compensated absences	714,638	367,294	(327,931)	754,001	349,693	
Total	\$ 29,402,038	\$ 5,382,244	<u>\$ (2,159,979)</u>	32,624,303	\$ 1,062,257	
Add: unamortized bond premium				27,189		
Total on statement of net position				\$ 32,651,492		

#### **General Obligation Bonds**

On October 4, 2011, the City issued general obligation bonds (Municipal Court Improvement Bonds, Series 2011). These bonds are general obligations of the City, for which its full faith and credit is pledged for repayment. The bonds were issued to provide resources for building renovations and improvements to the City's courthouse. The bonds have an annual interest rate ranging from 2.00% to 4.00% and are scheduled to mature on December 1, 2031. Principal and interest payments on the general obligation bonds are being made from the capital improvements fund and the special projects fund (a nonmajor governmental fund).

On September 5, 2018, the City issued various purpose general obligation bonds (Series 2018 Bonds). These bonds are general obligations of the City, for which its full faith and credit is pledged for repayment. The bonds were issued to provide resources to retire the 2017 bond anticipation notes described in Note 13 and to provide additional funds for an ambulance and splash pad construction. The bonds have an annual interest rate of 2.86% and are scheduled to mature on December 1, 2023. Principal and interest payments on the general obligation bonds will be made from the capital improvements fund and the splash pad trust fund, a nonmajor governmental fund.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

#### Land Acquisition Bonds

During 2018, the City issued \$2,000,000 in land acquisition bonds, which were purchased by ProMedica, in order to provide funds to the Community Improvement Corporation of Defiance County to purchase land for the development of a business park. The bonds bear an interest rate of 2.75% and are scheduled to mature on August 1, 2033. Payment of principal and interest on the bonds will be made from the general fund.

#### OWDA Loan

In 2012, the City entered into an interest free debt financing arrangement to fund Richland Township sanitary sewer improvements through the Ohio Water Development Authority (OWDA). The City's total borrowing on this loan was \$2,331,180. Loan repayments began in 2014 and are scheduled to continue through 2033. The debt service payments are reported in the bond retirement fund (a nonmajor governmental fund).

Capital Lease Obligation

The capital lease obligation is described in Note 11.

#### Compensated Absences

The compensated absences will be paid primarily out of the general fund and the police and fire fund.

#### Net Pension Liability and Net OPEB Liability

The net pension liability and net OPEB liability is described in Notes 15 and 16.

#### Future Debt Service Requirements

The following is a summary of the City's future annual debt service requirements for the governmental activities long-term obligations:

General Obligation Bonds							0	WDA Loan
Year Ending	]	Principal		Interest		Total		Principal
2019	\$	436,000	\$	145,652	\$	581,652	\$	116,559
2020		455,000		125,129		580,129		116,559
2021		469,000		111,849		580,849		116,559
2022		482,000		98,162		580,162		116,559
2023		496,000		84,098		580,098		116,559
2024 - 2028		1,125,000		272,725		1,397,725		582,795
2029 - 2033		780,000		61,245		841,245		582,795
Total	\$	4,243,000	\$	898,860	\$	5,141,860	\$	1,748,385

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

	Land Acquisition Bonds							
Year Ending	Principal			Interest		Total		
2019	\$	109,518	\$	55,000	\$	164,518		
2020		112,530		51,988		164,518		
2021		115,625		48,894		164,519		
2022		118,804		45,714		164,518		
2023		122,071		42,447		164,518		
2024 - 2028		662,598		159,995		822,593		
2029 - 2033		758,854		63,737		822,591		
Total	\$	2,000,000	\$	467,775	\$	2,467,775		

#### Legal Debt Margin

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2018, the City's voted debt margin was \$28,229,175 and the unvoted debt margin was \$17,741,103.

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

#### B. Business-Type Activities Long-Term Obligations

Long-term obligations at December 31, 2017 have been restated as described in Note 3. During 2018, the following changes occurred in business-type activities long-term obligations.

		Restated							
	Interest	Balance					Balance	Α	mount Due
<b>Business-type activities:</b>	Rate	 1/1/18	_	Additions	Reductions	-	12/31/18	iı	n One Year
General obligation bonds:									
Waterworks - Series 2016 Refunding:									
Current interest bonds	0.75-2.23%	\$ 2,470,000	\$	-	\$ (475,000)	\$	1,995,000	\$	485,000
Capital appreciation bonds	2.15%	209,999		-	-		209,999		-
Accreted interest		58,569		59,637	-		118,206		-
Waterworks - Series 2016A Refunding	3.00%	1,150,000		-	(375,000)		775,000		375,000
Sewer - Series 2016B Improvement	3.00%	2,015,000		-	(325,000)		1,690,000		330,000
Sewer - Series 2018 CSO	2.86%	 -		3,157,000		_	3,157,000	_	253,000
Total general obligation bonds		 5,903,568		3,216,637	(1,175,000)	_	7,945,205	_	1,443,000
Other long-term obligations:									
OWDA loans	2.38-4.14%	27,048,372		2,927,425	(1,969,594)		28,006,203		2,005,952
OPWC loans	0.00%	2,452,740		-	(153,711)		2,299,029		134,113
Net pension liability		3,092,675		-	(913,978)		2,178,697		-
Net OPEB liability		1,486,589		113,994	-		1,600,583		-
Compensated absences		 186,078		126,981	(118,542)	_	194,517	_	123,775
Total other long-term obligations		 34,266,454		3,168,400	(3,155,825)	_	34,279,029	_	2,263,840
Total		\$ 40,170,022	\$	6,385,037	<u>\$ (4,330,825)</u>		42,224,234	\$	3,706,840
Add: unamortized bond premium							294,918		
Total on statement of net position						\$	42,519,152		

#### General Obligation Bonds

General obligation bonds are expected to be retired with revenues of the enterprise funds. General obligation bonds are secured by the City's ability to levy a voted or unvoted property tax within limitations of Ohio law.

On September 13, 2016, the City issued Series 2016 Waterworks System Improvement Refunding Bonds to advance refund the outstanding balance of the Series 2007 Waterworks System Improvement Refunding Bonds. The proceeds issued for the advance refunding were used to purchase State and Local Government Series (SLGS) securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt.

The Series 2016 Bonds are comprised of both current interest bonds, par value \$2,970,000, and capital appreciation bonds, par value \$209,999. The interest rates on the current interest bonds range from 0.75% to 2.23%. The capital appreciation bonds mature on December 1, 2020 (approximate initial offering yield to maturity 2.15%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$490,000. A total of \$118,206 in accreted interest on the capital appreciation bonds has been included on the statement of net position at December 31, 2018.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$97,727. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2023.

On February 18, 2016, the City issued Series 2016A Waterworks System Improvement Refunding Bonds to currently refund the outstanding balance of the Series 2005 Waterworks System Improvement Refunding Bonds.

The Series 2016A Bonds are comprised of current interest bonds, par value \$1,875,000. The interest rate on the current interest bonds is 3.00%. Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2020.

On February 18, 2016, the City issued Series 2016B Sanitary Sewerage System Improvement Bonds, par value \$2,620,000. The proceeds of this issue were used to retire \$2,704,000 in bond anticipation notes. The interest rate on the Series 2016B Bonds is 3.00%. Interest payments are due on June 1 and December 1 of each year. The final maturity stated in this issue is December 1, 2023.

On September 5, 2018, the City issued Series 2018 CSO Bonds, par value \$3,157,000. These bonds were used to retire the 2017 bond anticipation note described in Note 13 and to provide additional funds for construction. The interest rate on the Series 2018 Bonds is 2.86%. Interest payments are due on June 1 and December 1 of each year. The final maturity stated in this issue is December 1, 2028.

#### Compensated Absences

The compensated absences will be paid out of the sewer fund and the water fund.

#### Net Pension Liability and Net OPEB Liability

The net pension liability and net OPEB liability is described in Notes 15 and 16.

#### Future Debt Service Requirements

The following is a summary of the City's future annual debt service requirements for the business-type activities bonds:

		General Obligation Bonds								
	Cur	rent Interest B	onds	Capital	Appreciation	Bonds				
Year Ending	Principal	Interest	Total	Principal	Interest	Total				
2019	\$ 1,443,000	\$ 213,592	\$ 1,656,592	\$-	\$-	\$-				
2020	1,007,000	163,658	1,170,658	209,999	280,001	490,000				
2021	1,117,000	137,093	1,254,093	-	-	-				
2022	1,151,000	109,626	1,260,626	-	-	-				
2023	1,181,000	80,164	1,261,164	-	-	-				
2024 - 2028	1,718,000	150,579	1,868,579							
Total	\$ 7,617,000	<u>\$ 854,712</u>	<u>\$ 8,471,712</u>	\$ 209,999	\$ 280,001	\$ 490,000				

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

#### OWDA Loans

The City constructed a wastewater treatment facility in 1990. The project was financed through expenditure by the Ohio Water Development Authority (OWDA). In 1999, the City began making major improvements to its wastewater treatment facility, which was also partially financed by OWDA. Beginning in 2008, the City borrowed money through the OWDA to finance water reservoir construction and sewer improvement construction. Any OWDA loan currently classified as "open" relates to a project where final disbursements have not been made from the OWDA, and therefore future debt service requirements have not been finalized and are not presented in the schedule of future debt service requirements.

Balance

At December 31, 2018, the City had the following OWDA loans outstanding:

	Interest	Maturity	Outstanding
Purpose	Rate	Date	12/31/2018
	Rate	Date	12/31/2010
<u>Sewer Fund:</u>			
Wastewater treatment plant improvements	3.91%	7/1/2020	\$ 846,397
Group 6 sewer planning	3.25%	7/1/2029	303,158
Group 4 sewer design	3.25%	1/1/2029	493,251
Group 1/3 combined sewer separation	3.36%	1/1/2030	2,710,148
Group 2 express sewer	3.36%	1/1/2030	1,540,046
Group 5 sewer planning/SSES	3.25%	1/1/2031	308,988
Group 6 sewer design	3.25%	1/1/2030	259,852
Group 4 sewer separation	3.53%	1/1/2031	4,416,505
Group 5 design	4.14%	1/1/2031	128,547
Group 31A river intrusion elimination project	4.14%	1/1/2031	346,427
Group 6 sewer separation	3.70%	1/1/2031	1,443,909
Group 5 sewer separation	3.25%	1/1/2031	2,294,080
Group 12/14 sewer planning	2.62%	7/1/2031	373,770
LTCP planning	3.28%	1/1/2034	386,543
Group 14/15 sewer separation	2.45%	1/1/2034	1,742,165
2012 CSO long-term control planning	2.69%	1/1/2034	339,654
CSO LTCP planning pace - year 2013	2.38%	7/1/2035	435,539
Group 13 inflow reduction	3.40%	7/1/2034	285,613
CSO LTCP planning - year 2015	2.03%	1/1/2036	328,593
<u>"Open" OWDA Loan</u>			
Auglaize interceptor sewer rehab	1.83%	1/1/2037	443,595
College Place inflow reduction CSO	0.00%	1/1/2039	1,021,192
East High Street inflow reduction CSO	0.00%	1/1/2039	1,906,233
	0.0070	1, 1, 2009	22,354,205
			22,337,203
Water Fund:			
Reservoir construction	4.09%	7/1/2037	5,651,998
Total OWDA loans			\$ 28,006,203

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

The City has pledged future sewer revenues and water revenues to repay OWDA loans. The loans are payable solely from sewer fund revenues and water fund revenues, and are payable through 2039. Annual principal and interest payments on the loans are expected to require 54.52 percent of net revenues and 21.83 percent of total revenues. The total principal and interest remaining to be paid on the loans is \$30,706,541. Principal and interest paid for the current year was \$2,816,713, total net revenues were \$5,166,456 and total revenues were \$12,902,437.

#### Future Debt Service Requirements

The following is a summary of the City's future annual debt service requirements for the business-type activities OWDA loans (the schedule below will not agree to the balance of OWDA loans outstanding in the schedule of long-term obligations due to various loans still being "open" at December 31, 2018):

	 OWDA Loans Payable						
Year Ending	 Principal		Interest		Total		
2019	\$ 2,005,952	\$	773,315	\$	2,779,267		
2020	1,784,511		710,729		2,495,240		
2021	1,548,370		659,160		2,207,530		
2022	1,601,645		610,252		2,211,897		
2023	1,656,785		559,633		2,216,418		
2024 - 2028	9,181,152		1,974,562		11,155,714		
2029 - 2033	5,336,737		665,625		6,002,362		
2034 - 2037	 1,520,031		118,082		1,638,113		
Total	\$ 24,635,183	\$	6,071,358	\$	30,706,541		

# OPWC Loans

Improvements to the City's water treatment facilities were financed through expenditures by the Ohio Public Works Commission (OPWC). At December 31, 2018, the City has the following loans outstanding with OPWC:

	Interest Rate	Maturity Date	Balance Outstanding <u>12/31/2018</u>
<u>Water Fund:</u> OPWC loan	0.00%	7/1/2037	\$ 2,282,964
<u>Sewer Fund:</u> OPWC loan	0.00%	7/1/2020	16,065
Total OPWC loans			\$ 2,299,029

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

The OPWC loans are payable in semi-annual installments of principal and interest (if applicable).

#### Future Debt Service Requirements

The following is a summary of the City's future annual debt service requirements for the business-type activities OPWC loans:

	OPWC Loans Payable							
Year Ending	Principal			Interest		Total		
2019	\$	134,113	\$	_	\$	134,113		
2020	•	128,759	•	-	•	128,759		
2021		123,403		-		123,403		
2022		123,403		-		123,403		
2023		123,403		-		123,403		
2024 - 2028		617,017		-		617,017		
2028 - 2033		617,017		-		617,017		
2034 - 2037		431,914		-		431,914		
Total	\$	2,299,029	\$		\$	2,299,029		

# NOTE 13 - NOTES PAYABLE

#### **Business-type** Activities

On September 20, 2017, the City issued \$1,305,000 in bond anticipation notes to refinance the September 21, 2016 bond anticipation notes. The bond anticipation notes outstanding at December 31, 2017 bore interest at a rate of 2.25% and matured on September 20, 2018. Proceeds of the bond anticipation note issuances are being used to finance improvements to the City's sanitary sewer system. The bond anticipation notes were retired using proceeds from the Series 2018 bond issue.

### **Governmental Activities**

On September 20, 2017, the City issued \$1,025,000 in bond anticipation notes to refinance the September 21, 2016 bond anticipation notes and provide \$500,000 for construction of a splash pad. The bond anticipation notes outstanding at December 31, 2017 bore interest at a rate of 2.25% and matured on September 20, 2018. The bond anticipation notes were retired using proceeds from the Series 2018 bond issue.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 13 - NOTES PAYABLE - (Continued)**

A summary of the bond anticipation note transactions for the year ended December 31, 2018 follows:

	Maturity Date	Outstanding 1/1/2018	Issued	Retired	Outstanding 12/31/2018
Business-type activities: Sewer bond anticipation notes:					
Series 2017 BAN - 2.25%	9/20/2018	\$ 1,305,000	\$ -	\$ (1,305,000)	\$ -
Governmental activities:					
Capital improvement fund:					
Series 2017 BAN - 2.25%	9/20/2018	525,000	-	(525,000)	-
Splash pad trust fund:					
Series 2017 BAN - 2.25%	9/20/2018	500,000	_	(500,000)	
Total bond anticipation notes		\$ 2,330,000	\$ -	\$ (2,330,000)	\$ -

# **NOTE 14 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters, and injuries to employees. To manage these risks, the City participates in various jointly funded pools, both risk sharing and group rated, to provide separate and distinct coverage for each type of risk, as described below.

# A. BORMA Property and Casualty Pool

During 2018, the City participated in the Buckeye Ohio Risk Management Agency (BORMA), Inc. and Public Entity Risk Consortium (PERC) joint risk sharing pools for property, liability, and crime insurance. Member contributions to the pools are calculated annually to produce a sufficient sum of money within the pools to fund loss payment obligations for claims and administrative expenses. The City's contributions in 2018 totaled \$224,841.

For the plan year, which includes December 31, 2018, BORMA, Inc. is subject to a \$25,000 per occurrence retention for any property or liability loss. The loss amount in excess of BORMA, Inc.'s \$25,000 retention is covered through PERC and various excess insurance companies up to the following amounts:

Property	\$250,000,000
Boiler & Machinery	100,000,000
General Liability	10,000,000
Auto Liability	10,000,000
Law Enforcement Liability	10,000,000
Public Officials Liability	10,000,000
Employee Dishonesty	1,000,000
Depositors Forgery	500,000
Money & Securities	500,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 14 - RISK MANAGEMENT - (Continued)**

The City's individual liability is \$1,000 per occurrence for property and crime losses. The limits are inclusive of the above noted retentions.

Settled claims have not exceeded this coverage in any of the past three years, and there has not been a significant reduction in coverage from the prior year.

#### B. BORMA Benefits Pool

The BORMA Benefits Pool (the "Pool") is for employee benefits and includes life insurance, accidental death and dismemberment insurance, health insurance, and prescription drug insurance. Plan options and levels of coverage are established independently by each Pool member for its employees. Premiums paid into the Pool by each member are based on the level of coverage within each respective plan. The Pool includes thirteen public entities in the State of Ohio. Member contributions are calculated annually to produce a sufficient sum of money within the Pool to fund administrative expenses and to create reserves for claims.

As of December 31, 2018, the Pool had total reported assets of \$7,880,882. The 2018 monthly premiums paid by the City per covered employee were \$2,021 for family coverage, \$1,330 for two-party coverage with spouse, \$1,188 for two-party coverage with child, and \$638 for single coverage. The monthly life insurance premium was \$1.74. The cost of coverage for premiums is paid out of each respective fund and division that pays the salary of the individuals covered under the plan. Employees contribute a portion of each monthly premium through payroll withholding. During 2018, the City paid \$3,007,203 into the Pool for all covered benefits. The amount of risk retained by the Pool in 2018 was \$250,000 per individual; coverage in excess of this amount was provided by Aetna Life Insurance Co.

BORMA, Inc., PERC and the BORMA Benefits Pool each have the ability to require member entities to make supplemental payments in the event reserves are not adequate to cover claims. The probability of this occurring is considered remote due to the adequacy of the reserves and premium levels. Therefore, no additional amounts have been disclosed in the basic financial statements. Audited financial statements are maintained separately by each pool.

#### C. Workers' Compensation

The City participates in the State of Ohio Bureau of Workers' Compensation Group Rating Program through its membership in the Ohio Municipal League. The City pays the State Workers' Compensation System an annual premium that is a computed percentage of the previous year's payroll, plus administrative costs. Annual premiums are based on the previous five years' loss history. In 2018, the City paid \$28,581 in net workers' compensation premiums and administrative costs, after discounts and rebates.

#### D. <u>State Unemployment Benefits</u>

Political subdivisions in Ohio are not required to pay the State's unemployment tax. Instead, the City pays unemployment benefits claims directly to the Ohio Department of Job and Family Services, as they occur. During 2018, the City paid \$0 to the Ohio Department of Job and Family Services for unemployment benefits claims.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 15 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for this contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local State and Local		State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

**G**4.4

	State		
	and Local		
2018 Statutory Maximum Contribution Rates			
Employer	14.0	%	
Employee	10.0	%	
2018 Actual Contribution Rates			
Employer:			
Pension	14.0	%	
Post-employment Health Care Benefits	0.0	%	
Total Employer	14.0	%	
Employee	10.0	%	

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$737,075 for 2018. Of this amount, \$75,022 is reported as due to other governments.

## Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2018 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2018 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$746,452 for 2018. Of this amount, \$41,690 is reported as due to other governments.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability as measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

					0	PERS -			
		OPERS -	C	PERS -	Μ	lember-			
	]	Traditional	C	ombined	D	Directed		OP&F	 Total
Proportion of the net pension liability/asset prior measurement date	0	.03309300%	0.0	)5144200%	0.0	9280100%	0.	15463300%	
Proportion of the net pension liability/asset current measurement date	<u>0</u>	<u>.03473000</u> %	<u>0.0</u>	) <u>3249500</u> %	<u>0.0</u>	<u>9088000</u> %	<u>0</u> .	<u>15382600</u> %	
Change in proportionate share	0	.00163700%	- <u>0.(</u>	0 <u>1894700</u> %	- <u>0.0</u>	0192100%	- <u>0</u>	.00080700%	
Proportionate share of the net pension liability	\$	5,448,464	\$	-	\$	-	\$	9,440,974	\$ 14,889,438
Proportionate share of the net pension asset		-		44,236		3,172		-	47,408
Pension expense		1,323,375		7,141		(1,030)		1,180,580	2,510,066

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS -	C	PERS -		OPERS - Member-				
	]	Traditional	C	ombined		Directed		OP&F		Total
Deferred outflows										
of resources										
Differences between expected and										
actual experience	\$	5,565	\$	-	\$	6,169	\$	143,275	\$	155,009
Changes of assumptions		651,129		3,866		376		411,394		1,066,765
Changes in employer's proportionate percentage/ difference between										
employer contributions		205,969		-		-		215,547		421,516
City contributions subsequent to the				10.404		52.1.52		- 1 ( 150		1 400 505
measurement date		664,519		19,404		53,152		746,452		1,483,527
Total deferred	<b></b>	1 507 100	<u>ф</u>	22.070	Φ.	50 (07	Φ.	1 516 669	<u>_</u>	2 126 017
outflows of resources	\$	1,527,182	\$	23,270	\$	59,697	\$	1,516,668	\$	3,126,817
Deferred inflows of resources										
Differences between expected and										
actual experience	\$	107,372	\$	13,180	\$	-	\$	17,079	\$	137,631
Net difference between projected and actual earnings										
on pension plan investments		1,169,715		6,980		897		326,587		1,504,179
Changes in employer's proportionate percentage/ difference between										
employer contributions		5,995		-		-		42,411		48,406
Total deferred		, -						,		, -
inflows of resources	\$	1,283,082	\$	20,160	\$	897	\$	386,077	\$	1,690,216
									-	

\$1,483,527 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS - raditional	-	OPERS - ombined	N	DPERS - Member- Directed	OP&F	Total
Year Ending December 31:							
2019	\$ 603,103	\$	(2,218)	\$	708	\$ 290,525	\$ 892,118
2020	(27,789)		(2,411)		685	204,663	175,148
2021	(515,078)		(3,973)		564	(131,338)	(649,825)
2022	(480,655)		(3,806)		583	(103,754)	(587,632)
2023	-		(1,357)		858	100,366	99,867
Thereafter	 		(2,529)		2,250	 23,677	 23,398
Total	\$ (420,419)	\$	(16,294)	\$	5,648	\$ 384,139	\$ (46,926)

## **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation	3.25%
Future salary increases, including inflation	3.25% to 10.75% including wage inflation
COLA or ad hoc COLA	Pre 1/7/2013 retirees: 3.00%, simple
	Post 1/7/2013 retirees: 3.00%, simple
	through 2018, then 2.15% simple
Investment rate of return	7.50%
Actuarial cost method	Individual entry age

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Nortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Waishtad Arranges

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Realestate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.50%, postexperience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount **Rate** - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

				Current		
	10	% Decrease (6.50%)	Di	iscount Rate (7.50%)	1	% Increase (8.50%)
City's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$	9,675,083	\$	5,448,464	\$	1,924,737
Combined Plan		(24,046)		(44,236)		(58,166)
Member-Directed Plan		(1,818)		(3,172)		(4,544)

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2017, are presented below. The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the investment rate of return from 8.25% to 8.00%, (b) projected salary increases decreased from 4.25% - 11.00% to 3.75% - 10.50%, (c) payroll increases decreased from 3.75% to 3.25%, (d) inflation assumptions decreased from 3.25% to 2.75% and (e) Cost of Living Adjustments (COLAs) decreased from 2.60% to 2.20%.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost of living adjustments	2.20% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2017 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.22 %	5.39 %
Non-US Equity	16.00	4.41	5.59
Private Markets	8.00	6.67	8.08
Core Fixed Income *	23.00	1.57	2.71
High Yield Fixed Income	7.00	2.94	4.71
Private Credit	5.00	6.93	7.26
Global Inflation			
Protected Securities *	17.00	0.98	2.52
Master Limited Partnerships	8.00	7.50	7.93
RealAssets	8.00	6.88	7.24
Private Real Estate	12.00	5.58	6.34
Total	120.00 %		
A.T			

Note: assumptions are geometric.

\* levered 2x

\*\* numbers include inflation

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.00%. A discount rate of 8.25% was used in the prior measurement period. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount **Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	Current					
	1% Decrease (7.00%)	1% Increase (9.00%)				
City's proportionate share						
of the net pension liability	\$ 13,087,696	\$ 9,440,974	\$ 6,466,779			

#### **NOTE 16 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability

For 2018, Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" was effective. This GASB pronouncement had no effect on beginning net position as reported January 1, 2018, as the net OPEB liability is not reported in the accompanying financial statements. The net OPEB liability has been disclosed below.

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$21,260 for 2018. Of this amount, \$2,164 is reported as due to other governments.

## Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$17,767 for 2018. Of this amount, \$992 is reported as due to other governments.

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS		OP&F			Total
Proportion of the net OPEB liability prior measurement date	0	.03576300%	0.	.15463300%		
Proportion of the net OPEB liability						
current measurement date	0	.03686000%	0.	.15382600%		
Change in proportionate share	0	<u>.00109700</u> %	-0	<u>.00080700</u> %		
Proportionate share of the net OPEB liability	\$	4,002,723	\$	8,715,549	\$	12,718,272
OPEB expense	Ψ	380,348	Ψ	717,509	Ψ	1,097,857

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS		OP&F	Total	
Deferred outflows					
of resources					
Differences between					
expected and					
actual experience	\$ 3,118	\$	-	\$	3,118
Changes of assumptions	291,440		850,454		1,141,894
Changes in employer's					
proportionate percentage/					
difference between					
employer contributions	82,227		-		82,227
City contributions					
subsequent to the					
measurement date	21,260		17,767		39,027
Total deferred	 				
outflows of resources	\$ 398,045	\$	868,221	\$	1,266,266
Deferred inflows of resources					
Differences between					
expected and					
actual experience	\$ -	\$	43,957	\$	43,957
Net difference between			,		,
projected and actual earnings					
on pension plan investments	298,176		57,370		355,546
Changes in employer's	2		,		,
proportionate percentage/					
difference between					
employer contributions	718		74,164		74,882
Total deferred			-		-
inflows of resources	\$ 298,894	\$	175,491	\$	474,385
	 	*		+	

\$39,027 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2019	\$	105,255	\$	87,068	\$	192,323
2020		105,255		87,068		192,323
2021		(58,075)		87,070		28,995
2022	(74,544)			97,142		22,598
2023		-		111,482		111,482
Thereafter		-		205,133		205,133
Total	\$	77,891	\$	674,963	\$	752,854

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

**Discount Rate** A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

		Current					
	10	1% Decrease (2.85%)		Discount Rate (3.85%)		1% Increase (4.85%)	
City's proportionate share		· · · · · ·		<u>, , , , , , , , , , , , , , , , , , , </u>	`	<i>,</i>	
of the net OPEB liability	\$	5,317,792	\$	4,002,723	\$ 2	2,938,848	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current Health					
	Care Trend Rate					
	1% Decrease Assumption 1% Increase					
City's proportionate share						
of the net OPEB liability	\$	3,829,754	\$	4,002,723	\$ 4,181,398	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2017, with actuarial liabilities			
	rolled forward to December 31, 2017			
Actuarial Cost Method	Entry Age Normal			
Investment Rate of Return	8.0 percent			
Projected Salary Increases	3.75 percent to 10.5 percent			
Payroll Growth	Inflation rate of 2.75 percent plus			
	productivity increase rate of 0.5 percent			
Single discount rate:				
Currrent measurement date	3.24 percent			
Prior measurement date	3.79 percent			
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple			
	for increased based on the lesser of the			
	increase in CPI and 3 percent			

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income*	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
Total	120.00 %	
Note: Assumptions are geometric.		

\*levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	Current					
			count Rate 3.24%)	1% Increase (4.24%)		
City's proportionate share						
of the net OPEB liability	\$ 10,894,562	\$	8,715,549	\$ 7,038,924		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

Year	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

		Current Health								
			Car	e Trend Rate						
	19	% Decrease	A	ssumption	1% Increase					
City's proportionate share										
of the net OPEB liability	\$	6,770,408	\$	8,715,549	\$ 11,336,980					

# **NOTE 17 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statements of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and for the police and fire fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

#### Net Change in Fund Balance

	General	Police and Fire
Budget basis	\$ (290,871)	\$ 27,340
Net adjustment for revenue accruals	(11,308)	78,561
Net adjustment for expenditure accruals	37,661	(13,227)
Funds budgeted elsewhere	1,963	-
Adjustment for encumbrances	137,983	37,643
GAAP basis	<u>\$ (124,572)</u>	\$ 130,317

The unclaimed monies fund is legally budgeted in a separate fund classification, but is considered part of the general fund on a GAAP basis.

# **NOTE 18 - LOANS RECEIVABLE**

Loans receivable represent low interest loans made by the City for development projects and businesses under the Community Development Block Grant (CDBG) Program. A summary of the loans receivable activity is as follows:

	Balance			Balance
	1/1/2018	Additions	Deletions	12/31/2018
CDBG loans	\$ 732,163	<u>\$ 261,034</u>	<u>\$ (189,655)</u>	\$ 803,542

The loans receivable are reported in the nonmajor governmental funds. Fund balance has been restricted for the outstanding balance due at year end.

# **NOTE 19 - CONTINGENCIES**

# A. Grants

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2018.

# **B.** Litigation

At December 31, 2018, the City is party to legal proceedings. The amount of the liability, if any, cannot be reasonably estimated at this time. However, in the opinion of the City's management, any such claims and lawsuits will not have a material adverse effect on the overall financial position of the City at December 31, 2018.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 20 - CONTRACTUAL COMMITMENTS**

At December 31, 2018, the City had the following outstanding contractual commitments:

Vendor		Contract Amount	An	nount Paid	 Amount Outstanding
Beckett & Raeder, Inc.	\$	27,660	\$	26,350	\$ 1,310
Mannik & Smith Group		289,112		109,754	179,358
VTF Excavation, LLC		2,840,232		1,906,233	933,999
Helms & Sons Excavating, Inc.		1,199,333		1,021,192	178,141
Smith Paving & Excavating, Inc.		160,018		148,833	11,185
EmNet, LLC		85,351		71,776	13,575
Richland Co. & Associates		158,765		-	158,765
DGL Consulting, Inc.		141,600		-	141,600
Jones & Henry Engineers, Inc.		214,177		16,954	197,223
Burgess & Niple, Inc.		322,850		122,326	200,524
Inland Waters Pollution Control, Inc.		500,000		271,984	228,016
Mosser Construction, Inc.		2,186,275		1,988,850	197,425
Bockrath & Associates		59,650		37,972	21,678
Environmental Remediation Contractor		243,878		186,304	57,574
Koester Corporation		352,613		216,762	135,851
RZ Zachrich Construction, Inc.		20,000		-	20,000
Stantec Consulting Services, Inc.	_	283,898		51,390	 232,508
Total contractual commitments	\$	9,085,412	\$	6,176,680	\$ 2,908,732

# **NOTE 21 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	Year End						
<u>Fund</u>	Encu	umbrances					
General	\$	96,930					
Police and fire		9,890					
Nonmajor governmental funds		49,200					
Total	\$	156,020					

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 22 - FUND BALANCE**

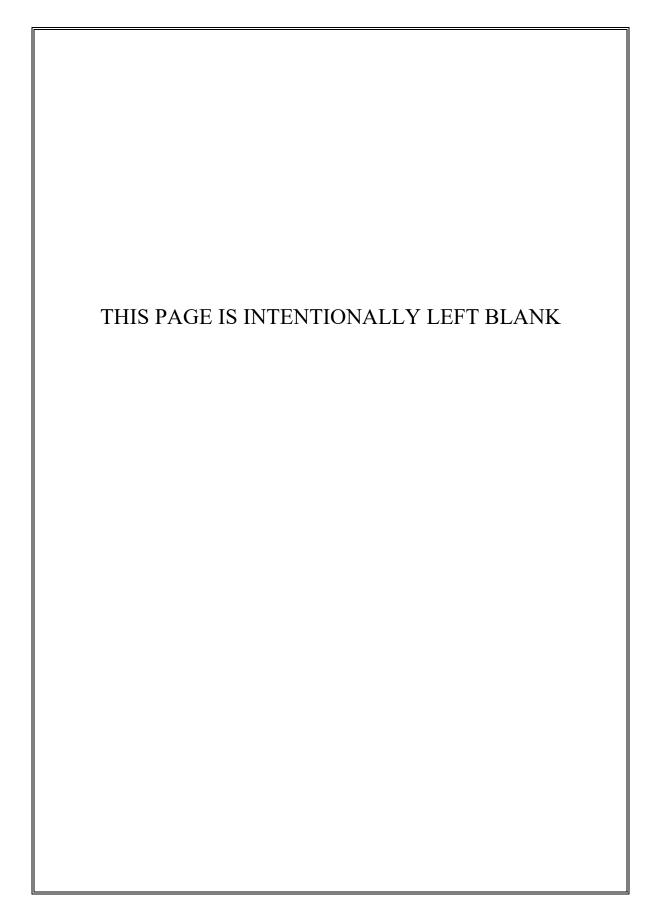
Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all nonmajor governmental funds are presented below:

Fund Balance	General	Police and Fire	Capital Improvements	Nonmajor Governmental Funds	Total Governmental Funds	
Nonspendable:						
Materials and supplies inventory	\$ -	\$ -	\$ -	\$ 33,990	\$ 33,990	
Unclaimed monies	5,748				5,748	
Total nonspendable	5,748			33,990	39,738	
Restricted:						
Debt service	-	-	-	602,796	602,796	
Capital projects	-	-	-	16,045	16,045	
Street construction, maintenance & repair	-	-	-	393,440	393,440	
Police and fire pension	-	-	-	121,174	121,174	
Court programs	-	-	-	812,015	812,015	
Community development programs	-	-	-	41,132	41,132	
Probation programs	-	-	-	203,340	203,340	
Police and fire programs	-	287,346	-	97,431	384,777	
Revolving loan program	-	-	-	1,233,187	1,233,187	
Museum trust	-	-	-	510,001	510,001	
Other purposes				323,594	323,594	
Total restricted		287,346		4,354,155	4,641,501	
Committed:						
Capital projects	-	-	453,612	-	453,612	
Other purposes				25,455	25,455	
Total committed			453,612	25,455	479,067	
Assigned:						
Subsequent year appropriations	863,019	-	-	-	863,019	
Other purposes	97,161				97,161	
Total assigned	960,180				960,180	
Unassigned	3,297,366				3,297,366	
Total fund balances	\$ 4,263,294	\$ 287,346	\$ 453,612	\$ 4,413,600	\$ 9,417,852	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## **NOTE 23 - TAX ABATEMENTS**

The City was part of multiple Enterprise Zone (EZ) tax abatement agreements with local businesses. Enterprise zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation or job retention. These tax abatements reduce assessed value by a percentage agreed upon by all parties that authorize these types of agreements. Taxes can be abated up to 100% for up to 12 years. A majority of the City's abatements are for 10 years or less and are 70-75% abated. The total assessed value of real property subject to exemption for 2018 was \$6,352,562. The total value of taxes abated for 2018 was \$19,058.



# REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

## LAST FIVE YEARS

	 2018	 2017	 2016	 2015	 2014
Traditional Plan:					
City's proportion of the net pension liability	0.034730%	0.033093%	0.032196%	0.032678%	0.032678%
City's proportionate share of the net pension liability	\$ 5,448,464	\$ 7,514,858	\$ 5,576,753	\$ 3,941,332	\$ 3,852,309
City's covered payroll	\$ 4,650,831	\$ 4,316,075	\$ 4,056,008	\$ 3,871,183	\$ 3,809,092
City's proportionate share of the net pension liability as a percentage of its covered payroll	117.15%	174.11%	137.49%	101.81%	101.13%
Plan fiduciary net position as a percentage of the total pension liability	84.66%	77.25%	81.08%	86.45%	86.36%
Combined Plan:					
City's proportion of the net pension asset	0.032495%	0.051442%	0.057060%	0.054957%	0.054957%
City's proportionate share of the net pension asset	\$ 44,236	\$ 28,631	\$ 27,767	\$ 21,160	\$ 5,767
City's covered payroll	\$ 133,085	\$ 200,242	\$ 193,458	\$ 200,892	\$ 173,162
City's proportionate share of the net pension asset as a percentage of its covered payroll	33.24%	14.30%	14.35%	10.53%	3.33%
Plan fiduciary net position as a percentage of the total pension asset	137.28%	116.55%	116.90%	114.83%	104.56%
Member Directed Plan:					
City's proportion of the net pension asset	0.090880%	0.092801%	0.088535%	n/a	n/a
City's proportionate share of the net pension asset	\$ 3,172	\$ 387	\$ 338	n/a	n/a
City's covered payroll	\$ 498,100	\$ 381,383	\$ 493,075	n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.64%	0.10%	0.07%	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	124.45%	103.40%	103.91%	n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST FIVE YEARS

		2018		2017		2016		2015		2014	
City's proportion of the net pension liability	0.15382600%		0.15463300%		0.15285400%		0.14738390%		0.14738390%		
City's proportionate share of the net pension liability	\$	9,440,974	\$	9,794,294	\$	9,833,171	\$	7,635,101	\$	7,178,059	
City's covered payroll	\$	3,400,922	\$	3,380,349	\$	3,147,448	\$	2,851,291	\$	2,710,020	
City's proportionate share of the net pension liability as a percentage of its covered payroll		277.60%		289.74%		312.42%		267.78%		264.87%	
Plan fiduciary net position as a percentage of the total pension liability		70.91%		68.36%		66.77%		72.20%		73.00%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	 2018		2017	2016			2015	
Traditional Plan:								
Contractually required contribution	\$ 664,519	\$	604,608	\$	517,929	\$	486,721	
Contributions in relation to the contractually required contribution	 (664,519)		(604,608)		(517,929)		(486,721)	
Contribution deficiency (excess)	\$ -	\$	-	\$	-	\$		
City's covered payroll	\$ 4,746,564	\$	4,650,831	\$	4,316,075	\$	4,056,008	
Contributions as a percentage of covered payroll	14.00%		13.00%		12.00%		12.00%	
Combined Plan:								
Contractually required contribution	\$ 19,404	\$	17,301	\$	24,029	\$	23,215	
Contributions in relation to the contractually required contribution	 (19,404)		(17,301)		(24,029)		(23,215)	
Contribution deficiency (excess)	\$ 	\$		\$		\$		
City's covered payroll	\$ 138,600	\$	133,085	\$	200,242	\$	193,458	
Contributions as a percentage of covered payroll	14.00%		13.00%		12.00%		12.00%	
Member Directed Plan:								
Contractually required contribution	\$ 53,152	\$	49,810	\$	45,766	\$	59,169	
Contributions in relation to the contractually required contribution	 (53,152)	. <u></u>	(49,810)		(45,766)		(59,169)	
Contribution deficiency (excess)	\$ 	\$		\$		\$		
City's covered payroll	\$ 531,520	\$	498,100	\$	381,383	\$	493,075	
Contributions as a percentage of covered payroll	10.00%		10.00%		12.00%		12.00%	

Note: Information prior to 2010 for the City's combined plan and prior to 2015 for the City's member directed plan was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

 2014	 2013	 2012	 2011	 2010	 2009
\$ 464,542	\$ 495,182	\$ 379,087	\$ 405,857	\$ 360,086	\$ 355,140
 (464,542)	 (495,182)	 (379,087)	 (405,857)	 (360,086)	 (355,140)
\$ -	\$ -	\$ 	\$ -	\$ 	\$ 
\$ 3,871,183	\$ 3,809,092	\$ 3,790,870	\$ 4,058,570	\$ 4,036,839	\$ 4,368,266
12.00%	13.00%	10.00%	10.00%	8.92%	8.13%
\$ 24,107	\$ 22,511	\$ 13,518	\$ 13,546	\$ 15,599	
 (24,107)	 (22,511)	 (13,518)	 (13,546)	 (15,599)	
\$ -	\$ -	\$ -	\$ -	\$ -	
\$ 200,892	\$ 173,162	\$ 170,038	\$ 170,390	\$ 160,980	
12.00%	13.00%	7.95%	7.95%	9.69%	

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

	2018			2017		2016	2015	
Police:								
Contractually required contribution	\$	374,164	\$	357,329	\$	356,195	\$	326,523
Contributions in relation to the contractually required contribution		(374,164)		(357,329)		(356,195)		(326,523)
Contribution deficiency (excess)	\$		\$		\$		\$	
City's covered payroll	\$	1,969,284	\$	1,880,679	\$	1,874,711	\$	1,718,542
Contributions as a percentage of covered payroll		19.00%		19.00%		19.00%		19.00%
Fire:								
Contractually required contribution	\$	372,288	\$	357,257	\$	353,825	\$	335,793
Contributions in relation to the contractually required contribution		(372,288)		(357,257)		(353,825)		(335,793)
contractuarly required contribution		(372,200)		(337,237)		(555,625)		(333,773)
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-
City's covered payroll	\$	1,584,204	\$	1,520,243	\$	1,505,638	\$	1,428,906
Contributions as a percentage of covered payroll		23.50%		23.50%		23.50%		23.50%

 2014	2013		2012		 2011	 2010	2009	
\$ 304,580	\$	253,276	\$	200,811	\$ 210,059	\$ 212,356	\$	194,179
 (304,580)		(253,276)		(200,811)	 (210,059)	 (212,356)		(194,179)
\$ -	\$	-	\$	-	\$ -	\$ -	\$	
\$ 1,603,053	\$	1,594,602	\$	1,574,988	\$ 1,647,522	\$ 1,665,537	\$	1,522,973
19.00%		15.88%		12.75%	12.75%	12.75%		12.75%
\$ 293,336	\$	227,254	\$	200,587	\$ 215,516	\$ 221,543	\$	224,642
 (293,336)		(227,254)		(200,587)	 (215,516)	 (221,543)		(224,642)
\$ -	\$		\$		\$ 	\$ 	\$	
\$ 1,248,238	\$	1,114,901	\$	1,162,823	\$ 1,249,368	\$ 1,284,307	\$	1,302,272
23.50%		20.38%		17.25%	17.25%	17.25%		17.25%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TWO YEARS

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	2018			2017		
City's proportion of the net OPEB liability		0.036860%		0.035763%		
City's proportionate share of the net OPEB liability	\$	4,002,723	\$	3,612,247		
City's covered payroll	\$	5,282,016	\$	4,897,700		
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		75.78%		73.75%		
Plan fiduciary net position as a percentage of the total OPEB liability		54.14%		54.05%		

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TWO YEARS

	2018		2017	
City's proportion of the net OPEB liability	0	.15826000%	(	0.15463300%
City's proportionate share of the net OPEB liability	\$	8,715,549	\$	7,340,081
City's covered payroll	\$	3,400,922	\$	3,380,349
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		256.27%		217.14%
Plan fiduciary net position as a percentage of the total OPEB liability		14.13%		15.96%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	2018		2017		2016		2015	
Contractually required contribution	\$	21,260	\$	67,763	\$	112,005	\$	84,989
Contributions in relation to the contractually required contribution		(21,260)		(67,763)		(112,005)		(84,989)
Contribution deficiency (excess)	\$		\$		\$		\$	_
City's covered payroll	\$	5,416,684	\$	5,282,016	\$	4,897,700	\$	4,742,541
Contributions as a percentage of covered payroll		0.39%		1.28%		2.29%		1.79%

 2014	 2013	 2012	 2011	 2010	 2009
\$ 84,007	\$ 39,823	\$ 161,922	\$ 172,651	\$ 212,229	\$ 256,793
 (84,007)	 (39,823)	 (161,922)	 (172,651)	 (212,229)	 (256,793)
\$ 	\$ 	\$ -	\$ 	\$ 	\$ 
\$ 4,072,075	\$ 3,982,254	\$ 3,960,908	\$ 4,228,960	\$ 4,197,819	\$ 4,368,266
2.06%	1.00%	4.09%	4.08%	5.06%	5.88%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

	 2018	 2017	 2016	 2015
Police:				
Contractually required contribution	\$ 9,846	\$ 9,403	\$ 9,374	\$ 8,825
Contributions in relation to the contractually required contribution	 (9,846)	 (9,403)	 (9,374)	 (8,825)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
City's covered payroll	\$ 1,969,284	\$ 1,880,679	\$ 1,874,711	\$ 1,718,542
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%
Fire:				
Contractually required contribution	\$ 7,921	\$ 7,601	\$ 7,528	\$ 7,145
Contributions in relation to the	(7.021)	(7,(01))	(7.529)	(7.145)
contractually required contribution	 (7,921)	 (7,601)	 (7,528)	 (7,145)
Contribution deficiency (excess)	\$ -	\$ 	\$ 	\$ 
City's covered payroll	\$ 1,584,204	\$ 1,520,243	\$ 1,505,638	\$ 1,428,906
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

 2014 2013		2012		2011		2010		2009		
\$ 8,427	\$	52,900	\$	106,312	\$	111,208	\$	112,424	\$	102,801
 (8,427)		(52,900)		(106,312)		(111,208)		(112,424)		(102,801)
\$ 	\$		\$		\$		\$		\$	
\$ 1,603,053	\$	1,594,602	\$	1,574,988	\$	1,647,522	\$	1,665,537	\$	1,522,973
0.53%		3.32%		6.75%		6.75%		6.75%		6.75%
\$ 6,432	\$	37,212	\$	78,490	\$	84,333	\$	86,691	\$	87,904
 (6,432)		(37,212)		(78,490)		(84,333)		(86,691)		(87,904)
\$ 	\$		\$		\$	_	\$	-	\$	
\$ 1,248,238	\$	1,114,901	\$	1,162,823	\$	1,249,368	\$	1,284,307	\$	1,302,272
0.52%		3.34%		6.75%		6.75%		6.75%		6.75%

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2018

#### PENSION

## OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2014-2018.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2014-2018.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.

## OTHER POSTEMPLOYMENT BENEFITS (OPEB)

## OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2017-2018.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2017-2018.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25%, (e) payroll growth was reduced from 3.75% to 3.25% and (f) the discount rate (interest rate) was reduced from 3.79% to 3.24%.

# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

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#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### GENERAL FUND

The general fund accounts for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for all specific financial resources (other than debt service and capital projects) that are legally committed or restricted for specified expenditure purposes. Following is a description of the City's special revenue funds:

#### **Major Special Revenue Fund**

#### Police and Fire Fund

This fund accounts for and reports financial resources resulting from the City's additional 0.3% income tax levy that are restricted for use in the operations of the police and fire departments.

#### **Nonmajor Special Revenue Funds**

#### State Highway Improvements Fund

This fund accounts for the portion of the State gasoline tax and motor vehicle registration fees designated for maintenance of state highways within the City.

#### Permissive Tax Fund

This fund accounts for local vehicle license fees designated for the maintenance of streets within the City.

# Street Construction, Maintenance and Repair Fund

This fund accounts for the portion of State gasoline tax and motor vehicle registration fees designated for the maintenance of the streets within the City.

#### **Indigent Drivers Fund**

This fund accounts for revenues generated from fines imposed by the municipal court for DUI arrests to be used for DUI enforcement training for police officers and other traffic safety programs.

#### Municipal Probation Services Fund

This fund accounts for fees collected from convicted offenders placed on probation and used to support the operations of the probation department.

#### **Probation Grant Fund**

This fund accounts for State grant monies that support the operations of the probation department.

#### **Court Computerization Fund**

This fund accounts for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

#### Tree of Life Fund

This fund accounts for monies donated to pay for the planting of trees, shrubs, flowers, etc. on public lands and right-of-ways within the City.

#### Special Project Fund

This fund accounts for monies received for specific court costs that are designated for various statutorily authorized purposes.

#### **OVI** Special Project Fund

This fund accounts for fines and court costs levied against those convicted of driving under the influence of alcohol or drugs and used exclusively for statutorily authorized purposes.

#### Cable TV - Franchise Fund

This fund accounts for franchise fees collected from local cable television operators and used to support the Defiance Community Cultural Council, whose purpose, among other things, is to record and televise City Council meetings.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

## Nonmajor Special Revenue Funds (Continued)

#### Housing Rehabilitation Grant Fund

This fund accounts for monies received from the Community Development Housing Rehabilitation Grant.

#### **Revolving Loan - Industrial Fund**

This fund accounts for monies received as development grants that become loans to a qualified industry for the purpose of economic development. As the initial loans are repaid, the money is perpetually "re-loaned" to stimulate growth in the community.

#### **Peace Officer Training Fund**

To account for monies received from the State as reimbursement to the police department for qualified training expenses.

#### **Reservoir Enhancement Fund**

This fund accounts for monies donated for the purpose of funding projects and enhancements for recreational purposes on the reservoir grounds.

# **Riverside Cemetery Enhancement Fund**

This fund accounts for monies donated for the purpose of funding maintenance and enhancement projects at the municipal cemetery.

#### Hotel/Motel Tax Fund

This fund accounts for proceeds of the City's transient guest tax, half of which is used to fund the Downtown Defiance Visitors' Bureau, and half of which is used for discretionary municipal purposes.

#### Museum Trust Fund

This fund accounts for donations received and expenditures incurred in the operation of the City's museum.

#### **Cemetery Trust Fund**

This fund accounts for monies received from the sale of cemetery lots, burial permits, and general funds for burial services and upkeep of the City's cemetery.

#### **Police Pension Fund**

This fund accounts for property taxes levied and other monies received for the payment of the accrued liability for police disability and pension benefits.

#### Fire Pension Fund

This fund accounts for property taxes levied and other monies received for the payment of the accrued liability for fire disability and pension benefits.

#### Law Enforcement Trust Fund

This fund accounts for monies donated to the police department for discretionary equipment and training needs.

#### East Side Firehouse Fund

This fund accounts for monies donated to restore and maintain the historic East Side Firehouse.

#### Fire and Rescue Trust Fund

This fund accounts for monies donated to the fire department for the purpose of providing equipment and training related to the City's fire and rescue services.

#### Fire Damage Repair Fund

This fund accounts for monies received from property insurance providers on behalf of private property owners and held in escrow pending the demolition or reclamation of residential properties damaged by fire.

#### FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### Nonmajor Special Revenue Funds (Continued)

#### Park and Recreation Trust Fund

This fund accounts for monies donated for equipment and improvements to enhance the City's parks and recreation programs.

#### **Probation Incentive Grant**

This fund accounts for monies received from the Ohio Department of Rehabiliation and Correction for the purpose of adopting and administering evidence-based programs, policies, projects or other practices to reduce the number of offenders on community control who violate the conditions of their supervision and are incarcerated.

The following fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis):

#### **Unclaimed Monies Fund**

This fund accounts for uncashed checks issued by the City.

#### DEBT SERVICE FUNDS

Debt service funds are used to account for the accumulation of resources and the payments of principal, interest, and costs related to bond retirement and other debt obligations. Following is a description of the City's debt service fund:

## **Nonmajor Debt Service Fund**

#### **Bond Retirement Fund**

This fund accounts for the resources received from special assessments that are restricted for the payment of principal, interest, and other fiscal charges on governmental OWDA loans.

# CAPITAL PROJECTS FUNDS

Capital projects funds are used to account for the acquisition and construction of major capital facilities other than those financed by the proprietary fund types. Following is a description of the City's capital projects fund:

#### **Major Capital Projects Fund**

# Capital Improvements Fund

This fund accounts for resources used to purchase equipment and construct capital assets.

#### **Nonmajor Capital Projects Fund**

#### Splash Pad Trust Fund

This fund accounts for donations made to the City that are restricted for the construction of a splash pad.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **GENERAL FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
	\$ 5,698,974	\$ 6,809,000	\$ 6,855,366	\$ 46,366	
Property and other local taxes	474,867	567,360	595,177	27,817	
Charges for services	678,453	810,600	742,315	(68,285)	
Licenses, permits and fees	91,314	109,100	113,050	3,950	
Fines and forfeitures	380,573	454,700	439,590	(15,110)	
Intergovernmental	329,618	393,820	392,244	(1,576)	
Investment income	83,698	100,000	132,429	32,429	
Donations.	- 112,992	125.000	1,650	1,650	
	7,850,489	<u> </u>	108,162 9,379,983	(26,838) 403	
Total revenues	7,830,489	9,379,380	9,579,985	403	
Expenditures: Current:					
General Government:					
City Council:					
Salaries and wages	31,485	39,495	41,443	(1,948)	
Operating	25,356	31,017	30,381	636	
Total city council	56,841	70,512	71,824	(1,312)	
	50,041	70,312	/1,024	(1,512)	
Municipal Court:					
Salaries and wages	611,719	748,300	732,945	15,355	
Operating	57,348	70,153	68,713	1,440	
Total municipal court	669,067	818,453	801,658	16,795	
County Law Library:					
Operating	40,051	48,993	47,988	1,005	
Total county law library	40,051	48,993	47,988	1,005	
Mayor:					
Salaries and wages	83,729	103,887	105,881	(1,994)	
Operating	10,670	13,052	12,784	268	
Total mayor	94,399	116,939	118,665	(1,726)	
City Administrator:					
Salaries and wages	68,329	84,983	87,177	(2,194)	
Operating	13,655	16,704	16,361	343	
Total city administrator	81,984	101,687	103,538	(1,851)	
	01,704	101,007	105,558	(1,001)	
Finance Department:					
Salaries and wages	193,882	241,290	247,950	(6,660)	
Operating	64,448	78,838	77,220	1,618	
Total finance department	258,330	320,128	325,170	(5,042)	
County and State Charges:					
Operating	51,408	62,886	61,596	1,290	
Total county and state charges	51,408	62,886	61,596	1,290	
Law Department:					
Salaries and wages	192,531	238,614	242,446	(3,832)	
Operating	14,104	17,253	16,899	(5,852)	
Total law department.	206,635	255,867	259,345	(3,478)	
	200,033	233,007	207,545	(3,770)	

- - Continued

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **GENERAL FUND (CONTINUED)** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Civil Service:	¢ 7.((1	¢ 0.271	¢ 0.170	¢ 102	
Salaries and wages	\$ 7,661	\$ 9,371 21.028	\$ 9,179	\$ 192 422	
Operating	<u>17,198</u> 24,859	21,038 30,409	20,606 29,785	432 624	
	24,039	50,409	29,785	024	
Land and Buildings:					
Salaries and wages	127,705	156,219	153,013	3,206	
Operating	361,412	442,106	433,034	9,072	
Total land and buildings	489,117	598,325	586,047	12,278	
Insurance Pool:					
Operating	43,868	57,904	66,059	(8,155)	
Total insurance pool	43,868	57,904	66,059	(8,155)	
Income Tax Collection and Distribution:					
Salaries and wages	71,418	87,364	85,571	1,793	
Operating	175,825	215,082	210,668	4,414	
Total income tax	170,020			.,	
collection and distribution	247,243	302,446	296,239	6,207	
Total General Government	2,263,802	2,784,549	2,767,914	16,635	
Public Health and Welfare:					
Cemetery:					
Salaries and wages	221,169	270,551	264,999	5,552	
Operating	41,922	51,281	50,229	1,052	
Total cemetery	263,091	321,832	315,228	6,604	
	205,071	521,052	515,220	0,004	
Total Public Health and Welfare	263,091	321,832	315,228	6,604	
Community Environment:					
Building Inspection:					
Salaries and wages	110,578	135,267	132,491	2,776	
Operating	23,829	29,149	28,551	598	
Total building inspection	134,407	164,416	161,042	3,374	
Engineering:					
Salaries and wages	420,525	519,237	516,166	3,071	
Operating	54,537	66,714	65,345	1,369	
Total engineering	475,062	585,951	581,511	4,440	
Total Community Environment	609,469	750,367	742,553	7,814	
Leisure Time Activity:					
Parks and Recreation:					
Salaries and wages	327,025	400,041	391,832	8,209	
Operating	251,756	307,966	301,647	6,319	
Total parks and recreation	578,781	708,007	693,479	14,528	
Total Leisure Time Activity	578,781	708,007	693,479	14,528	
Four Deloure Triffe Activity	570,701	/00,007	UJJ,T/J	17,320	

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# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **GENERAL FUND (CONTINUED)** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Economic Development: Development Department:	ф. 1.025.145	<b>(</b>	¢ 0.100.(41	¢ 24.040
Operating	\$ 1,825,145	\$ 2,233,490	\$ 2,198,641	\$ 34,849
Total development department	1,825,145	2,233,490	2,198,641	34,849
Total Economic Development	1,825,145	2,233,490	2,198,641	34,849
Total expenditures	5,540,288	6,798,245	6,717,815	80,430
Excess of revenues over expenditures	2,310,201	2,581,335	2,662,168	80,833
Other financing sources (uses):				
Issuance of bonds	1,673,953	2,000,000	2,000,000	-
Sale of capital assets.	8,370	10,000	116,961	106,961
Transfers (out).	(4,231,446)	(5,176,217)	(5,070,000)	106,217
Total other financing sources (uses)	(2,549,123)	(3,166,217)	(2,953,039)	213,178
Net change in fund balances	(238,922)	(584,882)	(290,871)	294,011
Fund balances at beginning of year	3,574,583	3,574,583	3,574,583	-
Prior year encumbrances appropriated .	124,589	124,589	124,589	-
Fund balance at end of year	\$ 3,460,250	\$ 3,114,290	\$ 3,408,301	\$ 294,011

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **POLICE AND FIRE FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				<u> </u>
Income taxes	\$ 1,720,000	\$ 1,835,000	\$ 1,721,587	\$ (113,413)
Total revenues	1,720,000	1,835,000	1,721,587	(113,413)
Expenditures:				
Current:				
Security of Persons and Property:				
Police:	2 074 240	2 021 075	0.070.000	150.052
Salaries and wages	2,974,240	3,031,075	2,878,222	152,853
Operating	<u>385,347</u> <u>3,359,587</u>	<u>392,711</u> 3,423,786	<u> </u>	<u> </u>
	5,557,567	5,425,780	5,251,125	172,037
Fire:				
Salaries and wages	2,329,409	2,373,921	2,254,208	119,713
Operating	365,716	372,705	353,910	18,795
Total fire	2,695,125	2,746,626	2,608,118	138,508
Total expenditures	6,054,712	6,170,412	5,859,247	311,165
Excess of expenditures over revenues	(4,334,712)	(4,335,412)	(4,137,660)	197,752
Other financing sources:				
Transfers in	4,165,000	4,165,000	4,165,000	-
Total other financing sources	4,165,000	4,165,000	4,165,000	
Net change in fund balances	(169,712)	(170,412)	27,340	197,752
Fund balances at beginning of year	146,103	146,103	146,103	-
Prior year encumbrances appropriated	24,421	24,421	24,421	
Fund balance at end of year	\$ 812	\$ 112	\$ 197,864	\$ 197,752

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CAPITAL IMPROVEMENTS FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Income taxes	\$ 1,810,000	\$ 1,810,000	\$ 1,721,587	\$ (88,413)	
Intergovernmental	1,260,920	1,525,585	860,113	(665,472)	
Other		28,504	88,681	60,177	
Total revenues	3,070,920	3,364,089	2,670,381	(693,708)	
Expenditures:					
Current:					
Capital Outlay:					
Operating	4,537,027	4,602,669	4,157,085	445,584	
Total capital outlay	4,537,027	4,602,669	4,157,085	445,584	
Debt Service:					
Principal retirement	105,000	105,000	105,000	-	
Interest and fiscal charges	109,450	109,450	109,450	-	
Total debt service	214,450	214,450	214,450	-	
Total expenditures	4,751,477	4,817,119	4,371,535	445,584	
Excess of expenditures over revenues	(1,680,557)	(1,453,030)	(1,701,154)	(248,124)	
Other financing sources:					
Bonds issuance	-	-	202,000	202,000	
Transfers in	385,000	385,000	385,000	-	
Total other financing sources	385,000	385,000	587,000	202,000	
Net change in fund balances	(1,295,557)	(1,068,030)	(1,114,154)	(46,124)	
Fund balances at beginning of year	427,270	427,270	427,270	-	
Prior year encumbrances appropriated .	961,337	961,337	961,337	-	
Fund balance at end of year	\$ 93,050	\$ 320,577	\$ 274,453	\$ (46,124)	

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2018

		Nonmajor ccial Revenue Funds	Nonmajor Debt Service Fund		Nonmajor Capital Projects Fund		Total Nonmajor Governmental Funds	
Assets: Equity in pooled cash and cash equivalents	\$	2,264,924	\$	602,796	\$	20,885	\$	2,888,605
Cash in segregated accounts	φ	2,204,924 502,661	φ		ð	- 20,885	φ	2,888,003 502,661
Receivables (net of allowance for uncollectibles):								
		4,576		-		-		4,576
Property and other local taxes.		258,490		-		-		258,490
Accounts		92,548		-		-		92,548
Loans receivable.		803,542		-		-		803,542
Special assessments.		-		144,983		-		144,983
Accrued interest.		3,574		-		-		3,574
Due from other governments		415,949		-		-		415,949
Materials and supplies inventory	Φ.	33,990	<b></b>	-	<u>ф</u>	-	<b>•</b>	33,990
Total assets	\$	4,380,254	\$	747,779	\$	20,885	\$	5,148,918
Liabilities:								
Accounts payable	\$	11,177	\$	-	\$	4,840	\$	16,017
Accrued wages and benefits payable		9,544		-		-		9,544
Due to other governments		52,725		-		-		52,725
Total liabilities		73,446		-		4,840		78,286
Deferred inflows of resources:								
Property taxes levied for the next year		172,000		-		-		172,000
Accrued interest not available.		1,559		-		-		1,559
Special assessments revenue not available		-		144,983		-		144,983
Miscellaneous revenue not available		53,494		-		-		53,494
Income tax revenue not available		1,354		-		-		1,354
Intergovernmental revenue not available		283,642		-		-		283,642
Total deferred inflows of resources		512,049		144,983		-		657,032
Fund balances:								
Nonspendable		33,990		-		-		33,990
Restricted		3,735,314		602,796		16,045		4,354,155
Committed		25,455		-		-		25,455
Total fund balances		3,794,759		602,796		16,045		4,413,600
Total liabilities, deferred inflows								
of resources and fund balances	\$	4,380,254	\$	747,779	\$	20,885	\$	5,148,918

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:         Income taxes	\$ 29,225 550,250 209,294 326,346	\$ -	¢	
Property and other local taxes	550,250 209,294	5 -		¢ 00.005
	209,294		\$ -	\$ 29,225
Licenses permits and tees		-	-	550,250
	1/0 140	-	-	209,294
Fines and forfeitures	· · · · · · · · · · · · · · · · · · ·	-	-	326,346
Intergovernmental	1,219,405	-	-	1,219,405
Special assessments	-	115,280	-	115,280
Investment income	32,307	-	-	32,307
Donations.	177,558	-	120,100	297,658
Decrease in fair market value of investments.	(31,803)	-	-	(31,803)
Other	63,099	-	-	63,099
Total revenues.	2,575,681	115,280	120,100	2,811,061
Expenditures:				
Current:		2.565		(55.040
General government	651,675	3,565	-	655,240
Security of persons and property	1,032,989	-	-	1,032,989
Transportation	1,044,641	-	-	1,044,641
Economic development	26,377	-	-	26,377
Capital outlay.	3,800	-	898,513	902,313
Debt service:	150.000	116 550		266.550
Principal retirement.	150,000	116,559	-	266,559
Interest and fiscal charges	-	-	8,106	8,106
Bond issuance costs	3,000	-	-	3,000
Total expenditures	2,912,482	120,124	906,619	3,939,225
Excess (deficiency) of revenues				
over (under) expenditures	(336,801)	(4,844)	(786,519)	(1,128,164)
Other financing sources (uses):				
Bond issuance	253,000	-	908,000	1,161,000
Transfers in	520,000	15,489	-	535,489
Transfers (out).	(458,437)	-	-	(458,437)
Total other financing sources (uses)	314,563	15,489	908,000	1,238,052
Net change in fund balances	(22,238)	10,645	121,481	109,888
Fund balances (deficit) at beginning of year.	3,816,997	592,151	(105,436)	4,303,712
Fund balances at end of year	\$ 3,794,759	\$ 602,796	\$ 16,045	\$ 4,413,600

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# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2018

		State Iighway provements	Ре	ermissive Tax	Ma	Street nstruction, nintenance nd Repair		ndigent Drivers
Assets:	¢	122 590	\$	62 726	\$	07.074	¢	41 741
Equity in pooled cash and cash equivalents Cash in segregated accounts	\$	122,589	2	63,736	2	97,974	\$	41,741
Receivables (net of allowance for uncollectibles):		-		-		-		-
Income taxes		_		_		4,576		-
Property and other local taxes		-		-		-		-
Accounts		-		-		-		698
Loans receivable.		-		-		-		-
Accrued interest.		676		-		540		-
Due from other governments		29,608		-		375,641		-
Materials and supplies inventory		-		-		33,990		-
Total assets.	\$	152,873	\$	63,736	\$	512,721	\$	42,439
Liabilities:								
Accounts payable	\$	823	\$	6,073	\$	1,827	\$	654
Accrued wages and benefits payable		-		-		9,544		-
Due to other governments		-		-		8,807		-
Total liabilities		823		6,073		20,178		654
Deferred inflows of resources:								
Property taxes levied for the next year		-		-		-		-
Accrued interest not available		295		-		235		-
Miscellaneous revenue not available		-		-		-		-
Income tax revenue not available		-		-		1,354		-
Intergovernmental revenue not available		20,471		-		252,471		
Total deferred inflows of resources		20,766		-		254,060		-
Fund balances:								
Nonspendable		-		-		33,990		-
Restricted		131,284		57,663		204,493		41,785
Committed		-		-		-		-
Total fund balances		131,284		57,663		238,483		41,785
Total liabilities, deferred inflows								
of resources and fund balances	\$	152,873	\$	63,736	\$	512,721	\$	42,439

Р	Iunicipal robation Services	obation Grant	Court puterization	Tree of Life	Special Project	OVI Special Project
\$	195,479	\$ 1,340	\$ 335,133	\$ 4,018	\$ 268,599	\$ 192,825
	-	-	-	-	-	-
	-	-	-	-	-	-
	- 5,237	-	- 4,767	-	- 9,543	1,342
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
\$	200,716	\$ 1,340	\$ 339,900	\$ 4,018	\$ 278,142	\$ 194,167
\$	138	\$ 1,123	\$ 141	\$ -	\$ -	\$ 53
	- 48	- 95	-	-	-	-
	186	 1,218	 141	 	 	 53
		 <u> </u>	 		 	
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	-	-	-	-	-
	-	 -	 -	 -	 -	 -
	- 200,530	- 122	- 339,759	-	278,142	- 194,114
	- 200,550	-	359,759	4,018	- 278,142	- 194,114
	200,530	 122	 339,759	 4,018	 278,142	194,114
\$	200,716	\$ 1,340	\$ 339,900	\$ 4,018	\$ 278,142	\$ 194,167

- - Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2018

		ble TV - ·anchise	Housing Rehabilitation Grant		Revolving Loan - Industrial		Peace Officer Training	
Assets:	¢		¢	41 122	¢	429.216	¢	7 071
Equity in pooled cash and cash equivalents Cash in segregated accounts	\$	-	\$	41,132	\$	428,316	\$	7,271
Receivables (net of allowance for uncollectibles):		-		-		_		-
Income taxes		-		-		-		-
Property and other local taxes		-		-		-		-
Accounts		53,494		-		-		-
Loans receivable		-		-		803,542		-
Accrued interest.		-		-		2,358		-
Due from other governments		-		-		-		-
Materials and supplies inventory		-	<u>_</u>	-	<b>•</b>	-		-
Total assets.	\$	53,494	\$	41,132	\$	1,234,216	\$	7,271
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Accrued wages and benefits payable.	Ŷ	-	Ŷ	-	Ŷ	-	Ŷ	-
Due to other governments		-		-		-		-
Total liabilities		-		-		-		-
Deferred inflows of resources:								
Property taxes levied for the next year		_		_		_		_
Accrued interest not available		_		-		1,029		-
Miscellaneous revenue not available.		53,494		-		-,		-
Income tax revenue not available		-		-		-		-
Intergovernmental revenue not available		-	_	-		-		-
Total deferred inflows of resources		53,494		-		1,029		-
Fund balances:								
Nonspendable		-		-		-		-
Restricted		-		41,132		1,233,187		7,271
Committed		-	_	-		-		-
Total fund balances		-		41,132		1,233,187		7,271
Total liabilities, deferred inflows								
of resources and fund balances	\$	53,494	\$	41,132	\$	1,234,216	\$	7,271

	eservoir ancement	Ce	verside metery ancement	H	otel/Motel Tax		Museum Trust		metery Frust		Police Pension
\$	20,772	\$	3,641	\$	234,643	\$	7,340 502,661	\$	1,061	\$	82,602
	-		-		- 86,490		-		-		- 86,000
	-		-				-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		5,350
\$	20,772	\$	3,641	\$	321,133	\$	510,001	\$	1,061	\$	173,952
\$	-	\$	-	\$	345	\$	-	\$	_	\$	-
Ŷ	-	Ŷ	-	Ŷ	-	Ŷ	-	Ψ	-	Ŷ	-
	-		-		43,681		-		-		-
	-		-		44,026		-		-		
	-		-		-		-		-		86,000
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		5,350
	-		-		-		-		-		91,350
	-		-		-		-		-		_
	-		3,641		277,107		510,001		1,061		82,602
	20,772		-		-		-		-		-
	20,772		3,641		277,107		510,001		1,061		82,602
\$	20,772	\$	3,641	\$	321,133	\$	510,001	\$	1,061	\$	173,952

- - Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2018

Aseris:Equity in pooled cash and cash equivalents\$ $38,572$ \$ $22,962$ \$ $610$ \$ $39,308$ Cash in segregated accountsReceivables (net of allowance for uncollectibles):Income taxesProperty and other local taxes.86,000AccountsDue from other governments5,350Total assets.522,962\$ 610\$ 39,308Liabilities:Accrued interestDue to other governmentsTotal assetsDue to other governmentsDue to other governmentsDue to other governmentsDue to other governmentsDue to other governments<		]	Fire Pension		Law forcement Trust		st Side ehouse	]	ire and Rescue Trust
Cash in segregated accounts       -		¢	28 572	¢	22.062	¢	610	¢	20 208
Receivables (net of allowance for uncollectibles):Income taxesProperty and other local taxes.86,000AccountsLoans receivableDue from other governments5,350Total assets. $$$ $$$ $$$ $$$ Accounts payable $$$ $$$ $$$ $$$ Total assets. $$$ $$$ $$$ $$$ Accounts payable $$$ $$$ $$$ $$$ Accounts payable $$$ $$$ $$$ $$$ Accounts payableDue to other governmentsDue to other governmentsDue to other governmentsTotal liabilitiesAccrued wages and benefits payableTotal liabilitiesDue to other governmentsTotal liabilitiesTotal liabilitiesTotal liabilitiesTotal differed inflows of resources:Property taxes levied for the next year.86,000-Income tax revenue not availableIncome tax revenue not availableIntergovernmental revenue not availableTotal deferred inflows of resources.91,350Total deferred inflows of resources <td></td> <td>Э</td> <td>- 38,372</td> <td>Ф</td> <td>- 22,902</td> <td>Ф</td> <td></td> <td>\$</td> <td>59,508</td>		Э	- 38,372	Ф	- 22,902	Ф		\$	59,508
Income taxes       - <t< td=""><td>0 0</td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	0 0								
AcountsLoans receivableAccrued interestDue from other governments5,350Total assets $$129,922$ $$22,962$ $$610$ $$39,308$ Liabilities:Accounts payable $$$-$$-$$-$$-$$Accounts payable$$-$$-$$-$$Due to other governmentsDue to other governmental revenue not availableIntergovernmental revenue not availableIntergovernmental revenue not availableIntergovernmental revenue not availableTotal deferred inflows of resources91,350Fund balances:NonspendableTotal fund balancesTotal fund balancesTotal fund balancesTotal fund balancesTotal fund $			-		-		-		-
Loans receivableAccrued interest.5,350Due from other governments5,350Total assets. $$ 129,922$ $$ 22,962$ $$ 610$ $$ 39,308$ Liabilities:Accounds payable $$ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $ $	1 5		86,000		-		-		-
Accrued interest.       -			-		-		-		-
Due from other governments5,350Materials and supplies inventory $$$ $$$ $$$ $$$ $$$ $$$ $$$ Total assets $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ Liabilities: $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ Accounts payable $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ $$$ Due to other governmentsTotal liabilitiesTotal liabilitiesTotal liabilitiesDue to other governments <td< td=""><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td></td<>			-		-		-		-
Materials and supplies inventory       -					-		-		-
Total assets.       \$       129,922       \$       22,962       \$       610       \$       39,308         Liabilities:       \$			5,350		-		-		-
Liabilities:         Accounts payable       \$ <t< td=""><td></td><td>\$</td><td>129 922</td><td>\$</td><td>22.962</td><td>\$</td><td>610</td><td>\$</td><td>39 308</td></t<>		\$	129 922	\$	22.962	\$	610	\$	39 308
Accounts payable		<b>•</b>	129,922	<b></b>	22,902		010	¥	57,500
Accrued wages and benefits payableDue to other governmentsTotal liabilitiesDeferred inflows of resources:Property taxes levied for the next year.86,000Accrued interest not availableMiscellaneous revenue not availableIncome tax revenue not availableIntergovernmental revenue not available5,350Total deferred inflows of resources.91,350Fund balances:NonspendableTotal fund balances610Total fund balances610Total fund balancesTotal fund balances610Total fund balancesTotal fund balance	Liabilities:								
Due to other governments       - </td <td>Accounts payable</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td> <td>\$</td> <td>-</td>	Accounts payable	\$	-	\$	-	\$	-	\$	-
Total liabilitiesDeferred inflows of resources: Property taxes levied for the next year.86,000Accrued interest not availableMiscellaneous revenue not availableIncome tax revenue not availableIntergovernmental revenue not available5,350Total deferred inflows of resources.91,350Fund balances: NonspendableNonspendableTotal fund balancesTotal fund balances610Total fund balances61039,308			-		-		-		-
Deferred inflows of resources:Property taxes levied for the next year.86,000Accrued interest not availableMiscellaneous revenue not availableIncome tax revenue not availableIntergovernmental revenue not available5,350Total deferred inflows of resources.91,350Fund balances:NonspendableRestricted38,57222,962-39,308Committed610-Total fund balances38,57222,96261039,308			-		-		-		-
Property taxes levied for the next year.       86,000       -       -       -         Accrued interest not available       -       -       -       -       -         Miscellaneous revenue not available       -       -       -       -       -       -         Income tax revenue not available       -	Total liabilities	. <u> </u>			-		-		-
Accrued interest not availableMiscellaneous revenue not availableIncome tax revenue not availableIntergovernmental revenue not available5,350Total deferred inflows of resources91,350Fund balances:NonspendableRestricted38,57222,962-39,308Committed610-Total fund balances61039,308	Deferred inflows of resources:								
Miscellaneous revenue not available.       -	Property taxes levied for the next year		86,000		-		-		-
Income tax revenue not available       -	Accrued interest not available		-		-		-		-
Intergovernmental revenue not available       5,350       -			-		-		-		-
Total deferred inflows of resources.       91,350       -        -       -       - </td <td></td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td>			-		-		-		-
Fund balances:         Nonspendable         Restricted         Committed         Total fund balances         38,572         22,962         610         -         610         -         38,572         22,962         610         -         38,572         22,962         610         39,308					-		-		-
Nonspendable       -       -       -       -       -       -       -       39,308         Committed       -       -       610       -       -       610       -         Total fund balances       38,572       22,962       610       39,308	lotal deferred inflows of resources	. <u> </u>	91,350		-		-		-
Restricted	Fund balances:								
Restricted	Nonspendable		-		-		-		-
Total fund balances         38,572         22,962         610         39,308	Restricted		38,572		22,962		-		39,308
			-		-				-
Total liabilities, deferred inflows	Total fund balances		38,572		22,962		610		39,308
	Total liabilities, deferred inflows								
of resources and fund balances		\$	129,922	\$	22,962	\$	610	\$	39,308

e Damage Repair	k and tion Trust	In	obation centive Grant	Total Nonmajor Special Revenue Funds		
\$ 10,423	\$ 55	\$	2,782	\$	2,264,924	
-	-		-		502,661	
-	-		-		4,576	
-	-		-		258,490	
17,467	-		-		92,548	
-	-		-		803,542	
-	-		-		3,574	
-	-		-		415,949	
-	-		-		33,990	
\$ 27,890	\$ 55	\$	2,782	\$	4,380,254	
\$ -	\$ -	\$	-	\$	11,177	
-	-		-		9,544	
 -	 -		94		52,725	
 -	 -		94		73,446	
-	-		-		172,000	
-	-		-		1,559	
-	-		-		53,494	
-	-		-		1,354	
 -	 -		-		283,642	
 	 				512,049	
					33,990	
- 27,890	-		2,688		3,735,314	
27,000	55		2,088		25,455	
 27,890	 55		2,688		3,794,759	
 ,	 		· · · ·			
\$ 27,890	\$ 55	\$	2,782	\$	4,380,254	

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

Revenues:       \$			State lighway rovements	Pe	ermissive Tax	Con Mai	Street struction, intenance d Repair	Indigent Drivers	
Property and other local taxes       -       <		¢		¢		¢	20.225	¢	
Licenses, permits and fees.       -       -       -       -       21,490         Intergovernmental       2,331       -       1,108       -       -       -       21,490         Donations.       -       -       -       -       -       -       21,490         Investment income       2,331       -       1,108       -		\$	-	\$	-	\$	29,225	\$	-
Fines and forfeitures       -       -       21,490         Intergovernmental       59,653       133,437       855,502       -         Investment income       2,331       -       1,108       -         Donations       -       -       -       -       -         Investment income       2,331       -       -       -       -       -         Donations       - <td< td=""><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td></td<>			-		-		-		-
Intergovernmental       59,653       133,437 $855,502$ -         Investment income       2,331       -       1,108       -         Donations       -       -       -       -       -         Increase in fair market value of investments.       -       -       -       -       -         Other       - <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td>	-		-		-		-		-
Investment income       2,331       -       1,108       -         Donations       -			-		-		-		21,490
Donations.       -	-		,		133,437				-
Increase in fair market value of investments.       - <td< td=""><td></td><td></td><td>2,331</td><td></td><td>-</td><td></td><td>1,108</td><td></td><td>-</td></td<>			2,331		-		1,108		-
Other       -       -       7,591       -         Total revenues. $61,984$ $133,437$ $893,426$ $21,490$ Expenditures:       Current:       General government       -			-		-		-		-
Total revenues.       61,984       133,437       893,426       21,490         Expenditures: Current: General government       - <th< td=""><td></td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td><td></td><td>-</td></th<>			-		-		-		-
Expenditures:           Current:         General government         -			-		-				-
Current:       General government	l otal revenues.		61,984		133,437		893,426		21,490
General government       -       -       -       -       -       34,481         Transportation       90,622       6,073       947,946       -       -       -       34,481         Transportation       -       -       -       -       34,481       -       -       -       34,481         Transportation       -       <	Expenditures:								
Security of persons and property.       -       -       -       34,481         Transportation       90,622       6,073       947,946       -         Economic development       -       -       -       -       -         Capital outlay       -       -       -       -       -       -         Debt service:       -	Current:								
Transportation       90,622       6,073       947,946       -         Economic development       -       -       -       -         Capital outlay.       -       -       -       -       -         Debt service:       -       -       -       -       -       -         Principal retirement.       -	General government		-		-		-		-
Economic development       -	Security of persons and property		-		-		-		34,481
Capital outlay.       -	Transportation		90,622		6,073		947,946		-
Debt service:       -       <	Economic development		-		-		-		-
Principal retirement.       - <td>Capital outlay</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td>	Capital outlay		-		-		-		-
Bond issuance costs. $ 3,000$ $ -$ Total expenditures       90,622       9,073       947,946       34,481         Excess (deficiency) of revenues over (under) expenditures       (28,638)       124,364       (54,520)       (12,991)         Other financing sources: Bond issuance $-$ 253,000 $ -$ Transfers in $   -$ Total other financing sources $  -$ Net change in fund balances       (28,638)       (6,073)       (54,520)       (12,991)         Fund balances at beginning of year.       159,922       63,736       293,003       54,776	Debt service:		-		-		-		-
Total expenditures       90,622       9,073       947,946       34,481         Excess (deficiency) of revenues over (under) expenditures       (28,638)       124,364       (54,520)       (12,991)         Other financing sources: Bond issuance       253,000       -       -       -       -         Transfers in       -       -       -       -       -       -         Total other financing sources       - </td <td>Principal retirement.</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td> <td></td> <td>-</td>	Principal retirement.		-		-		-		-
Excess (deficiency) of revenues over (under) expenditures	Bond issuance costs		-		3,000		-		-
over (under) expenditures	Total expenditures		90,622		9,073		947,946		34,481
over (under) expenditures	Excess (deficiency) of revenues								
Other financing sources:         Bond issuance			(28,638)		124 364		(54 520)		(12, 991)
Bond issuance       -       253,000       -       -         Transfers in       -       -       -       -         Transfers (out)       -       (383,437)       -       -         Total other financing sources       -       (130,437)       -       -         Net change in fund balances       (28,638)       (6,073)       (54,520)       (12,991)         Fund balances at beginning of year.       159,922       63,736       293,003       54,776			(20,030)		124,504		(34,320)		(12,771)
Transfers in	Other financing sources:								
Transfers (out)       -       (383,437)       -       -         Total other financing sources       -       (130,437)       -       -         Net change in fund balances       (28,638)       (6,073)       (54,520)       (12,991)         Fund balances at beginning of year       159,922       63,736       293,003       54,776	Bond issuance		-		253,000		-		-
Transfers (out)       -       (383,437)       -       -         Total other financing sources       -       (130,437)       -       -         Net change in fund balances       (28,638)       (6,073)       (54,520)       (12,991)         Fund balances at beginning of year       159,922       63,736       293,003       54,776	Transfers in		-		-		-		-
Net change in fund balances	Transfers (out)		-		(383,437)		-		-
Fund balances at beginning of year.         159,922         63,736         293,003         54,776	Total other financing sources		-		(130,437)		-		-
	Net change in fund balances		(28,638)		(6,073)		(54,520)		(12,991)
	Fund balances at beginning of year		159,922		63,736		293,003		54,776
		\$	131,284	\$	57,663	\$	238,483	\$	41,785

Pr	unicipal obation ervices	Probation Grant	Con	Court puterization		Tree of Life		Special Project		OVI Special Project
\$	-	\$	- \$	-	\$	-	\$	-	\$	-
	-		-	-		-		-		-
	29,725		-	87,278		-		173,990		10,258
	500	61,64	-1	-		-		-		-
	-		-	-		-		-		-
	-		-	-		-		-		-
	9,701		-	-		50		-		9,471
	39,926	61,64	1	87,278		50		173,990		19,729
				50 7(4						
	- 43,995	64,48	-	52,764		-		-		- 228
		04,40	-	_		-		-		-
	-		-	-		-		-		-
	-		-	-		-		-		-
	-		-	-		-		-		-
	-		-	-		-		150,000		-
	43,995	64,48	4	52,764		-		150,000		228
	(4,069)	(2,84	3)	34,514		50		23,990		19,501
	(4,009)	(2,04	<u> </u>	34,314		50		23,990		19,301
	-		-	-		-		-		-
	-		-	-		-		-		-
				-				-		-
	(4,069)	(2,84	-3)	34,514		50		23,990		19,501
<u></u>	204,599	2,96		305,245	<u>_</u>	3,968	¢	254,152	<u>_</u>	174,613
\$	200,530	\$ 12	\$	339,759	\$	4,018	\$	278,142	\$	194,114

- - Continued

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

	Cable TV - Franchise	Housing Rehabilitation Grant	Revolving Loan - Industrial	Peace Officer Training	
Revenues:	¢	¢	<b>A</b>	¢	
	\$ -	\$ -	\$ -	\$ -	
Property and other local taxes	- 209,294	-	-	-	
Licenses, permits and fees	209,294	-	-	-	
Intergovernmental	-	-	-	-	
		_	28,514	_	
Donations.	-	-		-	
Increase in fair market value of investments.	-	-	-	-	
Other	-	-	56	-	
Total revenues.	209,294	-	28,570		
Expenditures:					
Current:					
General government	209,294	-	-	-	
Security of persons and property	-	-	-	310	
Transportation	-	-	-	-	
Economic development	-	20,505	5,872	-	
Capital outlay.	-	-	-	-	
Debt service:	-	-	-	-	
Principal retirement.	-	-	-	-	
Bond issuance costs	-	-		-	
Total expenditures	209,294	20,505	5,872	310	
Excess (deficiency) of revenues					
over (under) expenditures		(20,505)	22,698	(310)	
Other financing sources:					
Bond issuance	-	-	-	-	
Transfers in	-	-	-	-	
Transfers (out)					
Total other financing sources					
Net change in fund balances	-	(20,505)	22,698	(310)	
Fund balances at beginning of year		61,637	1,210,489	7,581	
Fund balances at end of year	\$ -	\$ 41,132	\$ 1,233,187	\$ 7,271	

Reservoir Enhancement	Riverside Cemetery Enhancement	Hotel/Motel Tax	Museum Trust	Cemetery Trust	Police Pension
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	378,060	-	-	86,095
-	-	-	-	-	-
-	-	-	-	-	-
309	45	-	-	-	10,765
-	738	-	162,242	-	-
-	-	-	(31,803)	-	-
-	-	24	-	-	-
309	783	378,084	130,439	-	96,860
1,285 - - - - - - - - - - - - - - - - - - -	- - - - - - - - - - - - -	381,845 - - - - - - - - - - - - - - - - - - -	6,487 - - - - - - - - - - - - - - - - - - -	- - - - - - - - - - - - - - - - - -	384,654
(976)	783	(3,761)	123,952		(287,794)
		- - - -	- - - -	-	270,000
(976)	783	(3,761)	123,952	-	(17,794)
21,748	2,858	280,868	386,049	1,061	100,396
\$ 20,772	\$ 3,641	\$ 277,107	\$ 510,001	\$ 1,061	\$ 82,602

- - Continued

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018

	]	Fire Pension	tw cement ust	East Side Firehouse		
Revenues:				*		
	\$	-	\$ -	\$	-	
Property and other local taxes		86,095	-		-	
Licenses, permits and fees		-	-		-	
Fines and forfeitures		-	3,605		-	
Intergovernmental		10,765	-		-	
Investment income		-			-	
Donations.		-	7,441		-	
Increase in fair market value of investments		-	-		-	
Other		-	 340		-	
Total revenues		96,860	 11,386		-	
Expenditures:						
Current:						
General government		_	-		_	
Security of persons and property		379,211	22,422		1,500	
Transportation						
Economic development		_	-		_	
		_	-		_	
Debt service:						
Principal retirement.		_	-		_	
Bond issuance costs.		_	-		_	
Total expenditures		379,211	 22,422		1,500	
		577,211	 22,722		1,500	
Excess (deficiency) of revenues						
over (under) expenditures		(282,351)	 (11,036)		(1,500)	
Other financing connect						
Other financing sources: Bond issuance						
		250,000	-		-	
Transfers in $\ldots$		250,000	-		-	
Transfers (out) $\ldots$		-	 -			
Total other financing sources		250,000	 -		-	
Net change in fund balances		(32,351)	(11,036)		(1,500)	
Fund balances at beginning of year		70,923	33,998		2,110	
Fund balances at end of year	\$	38,572	\$ 22,962	\$	610	
·			 			

]	Fire and Rescue Trust	Fire Damage Repair		Park and Recreation Trust		Probation Incentive Grant		Total Nonmajor cial Revenue Funds
\$	-	\$	-	\$ -	\$	-	\$	29,225
	-		-	-		-		550,250
	-		-	-		-		209,294
	-		-	-		-		326,346
	40,247		-	-		46,895		1,219,405
	-		-	-		-		32,307
	7,137		-	-		-		177,558
	-		-	-		-		(31,803)
	-		35,866	-		-		63,099
	47,384		35,866	 -		46,895		2,575,681
	-		-	-		-		651,675
	4,015		28,399	-		69,290		1,032,989
	-		-	-		-		1,044,641
	-		-	-		-		26,377
	-		-	3,800		-		3,800
	-		-	-		-		150,000
	-		-	-		-		3,000
	4,015		28,399	 3,800		69,290		2,912,482
	43,369		7,467	 (3,800)		(22,395)		(336,801)
	-		-	-		-		253,000
	-		-	-		-		520,000
	(75,000)		-	 -		-		(458,437)
	(75,000)		-	 -		-		314,563
	(31,631)		7,467	(3,800)		(22,395)		(22,238)
	70,939		20,423	3,855		25,083		3,816,997
\$	39,308	\$	27,890	\$ 55	\$	2,688	\$	3,794,759

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **STATE HIGHWAY IMPROVEMENTS FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Fina	nce with l Budget ositive
	Origi	nal	Final		Actual		(Negative)	
Revenues:								
Intergovernmental	\$	64,000	\$	64,000	\$	59,587	\$	(4,413)
Investment income		2,200		2,200		2,489		289
Total revenues		66,200		66,200		62,076		(4,124)
Expenditures:								
Current:								
Transportation:								
Capital Improvements:								
Operating	1	81,631		181,631		95,698		85,933
Total capital improvements	1	81,631		181,631		95,698		85,933
Total expenditures	1	81,631		181,631		95,698		85,933
Net change in fund balances	(1	15,431)		(115,431)		(33,622)		81,809
Fund balances at beginning of year	1	17,462		117,462		117,462		-
Prior year encumbrances appropriated .		32,631		32,631		32,631		-
Fund balance at end of year	\$	34,662	\$	34,662	\$	116,471	\$	81,809

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PERMISSIVE TAX FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

Budgeted Amounts Fi	inal Budget Positive	
Original Final Actual	(Negative)	
Revenues:		
Intergovernmental	-	
Total revenues.         133,438         133,438         133,438	-	
Expenditures:		
Current:		
Transportation:		
Capital Improvements:		
Operating	-	
Total capital improvements         -         3,000         3,000	-	
Debt Service:		
Principal retirement	-	
Interest and fiscal charges	-	
Total debt service.         383,438         383,438         383,438	-	
Total expenditures         383,438         386,438         386,438	-	
Excess of expenditures over revenues         (250,000)         (253,000)         (253,000)	-	
Other financing sources:		
Bonds issuance	253,000	
Note issuance	(250,000)	
Total other financing sources.         250,000         250,000         253,000	3,000	
Net change in fund balances	3,000	
Fund balances at beginning of year.         63,736         63,736         63,736	-	
Fund balance at end of year       \$ 63,736       \$ 60,736       \$ 63,736	3,000	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Income taxes	\$ 29,000	\$ 29,000	\$ 28,917	\$ (83)	
Intergovernmental	915,000	915,000	854,684	(60,316)	
Investment income	2,200	2,200	1,385	(815)	
Other	2,000	2,000	7,443	5,443	
Total revenues.	948,200	948,200	892,429	(55,771)	
Expenditures:					
Current:					
Transportation:					
Highway and Streets:					
Salaries and wages	778,620	778,620	681,804	96,816	
Operating	327,010	327,010	289,632	37,378	
Total expenditures	1,105,630	1,105,630	971,436	134,194	
Net change in fund balances	(157,430)	(157,430)	(79,007)	78,423	
Fund balances at beginning of year	109,729	109,729	109,729	-	
Prior year encumbrances appropriated .	64,480	64,480	64,480	-	
Fund balance at end of year	\$ 16,779	\$ 16,779	\$ 95,202	\$ 78,423	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) INDIGENT DRIVERS FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts							nce with I Budget
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Fines and forfeitures	\$	18,000	\$	18,000	\$	22,074	\$	4,074
Total revenues		18,000		18,000		22,074		4,074
Expenditures:								
Current:								
Security of Persons and Property:								
Municipal Court:								
Operating		23,745		39,745		37,169		2,576
Total expenditures		23,745		39,745		37,169		2,576
Net change in fund balances		(5,745)		(21,745)		(15,095)		6,650
Fund balances at beginning of year		51,259		51,259		51,259		-
Prior year encumbrances appropriated .		3,745		3,745		3,745		-
Fund balance at end of year	\$	49,259	\$	33,259	\$	39,909	\$	6,650

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL PROBATION SERVICES FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Fina	ance with l Budget ositive
	Original		Final		Actual		(Negative)	
Revenues:								
Fines and forfeitures	\$	20,000	\$	20,000	\$	29,303	\$	9,303
Intergovernmental		-		-		500		500
Other		-		-		9,686		9,686
Total revenues.		20,000		20,000		39,489		19,489
Expenditures:								
Current:								
Security of Persons and Property:								
Municipal Probation Service:								
Salaries and wages		65,455		65,455		35,483		29,972
Operating		21,000		21,000		8,576		12,424
Total expenditures		86,455		86,455		44,059		42,396
Net change in fund balances		(66,455)		(66,455)		(4,570)		61,885
Fund balances at beginning of year		199,885		199,885		199,885		-
Fund balance at end of year	\$	133,430	\$	133,430	\$	195,315	\$	61,885

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PROBATION GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	Amoun			Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Intergovernmental	\$	30,821	\$	61,641	\$	61,641	\$	-
Total revenues		30,821		61,641		61,641		-
Expenditures:								
Current:								
Security of Persons and Property:								
Municipal Probation Service:								
Salaries and wages		26,151		57,015		57,005		10
Operating		3,260		8,249		7,106		1,143
Total expenditures		29,411		65,264		64,111	. <u> </u>	1,153
Net change in fund balances		1,410		(3,623)		(2,470)		1,153
Fund balances at beginning of year		3,810		3,810		3,810		-
Fund balance at end of year	\$	5,220	\$	187	\$	1,340	\$	1,153

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COURT COMPUTERIZATION FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	Amoun			Fina	ance with I Budget	
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Fines and forfeitures	\$	90,000	\$	90,000	\$	89,445	\$	(555)
Total revenues		90,000		90,000		89,445		(555)
Expenditures:								
Current:								
General Government:								
Municipal Court:								
Operating		76,994		76,994		59,800		17,194
Total expenditures		76,994		76,994		59,800		17,194
Net change in fund balances		13,006		13,006		29,645		16,639
Fund balances at beginning of year		292,564		292,564		292,564		-
Prior year encumbrances appropriated .		6,994		6,994		6,994		-
Fund balance at end of year	\$	312,564	\$	312,564	\$	329,203	\$	16,639

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **TREE OF LIFE FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	Original		Final		Actual		Positive (Negative)	
Revenues: Other	\$	-	\$	-	\$	50 50	\$	50 50
Expenditures: Current: Leisure time activity: Parks and Recreation: Operating		1,860 1,860		1,860 1,860		-		1,860 1,860
Net change in fund balance		(1,860)		(1,860)		50		1,910
Fund balances at beginning of year Fund balance at end of year	\$	3,968 2,108	\$	3,968 2,108	\$	3,968 4,018	\$	- 1,910

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPECIAL PROJECT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Budgeted Amounts								
	Original	Final	Actual	Positive (Negative)				
Revenues:      Fines and forfeitures      Total revenues	\$ 180,000 180,000	\$ 180,000 180,000	\$ 178,463 178,463	\$ (1,537) (1,537)				
Expenditures: Current: General Government: Municipal Court: Operating	<u> </u>	<u> </u>	<u> </u>	<u> </u>				
Debt Service: Principal retirement	<u>150,000</u> <u>150,000</u> 165,000	<u>150,000</u> <u>150,000</u> 165,000	<u>150,000</u> <u>150,000</u> 150,000					
Net change in fund balances	15,000	15,000	28,463	13,463				
Fund balances at beginning of year Fund balance at end of year	240,136 \$ 255,136	240,136 \$ 255,136	240,136 \$ 268,599	\$ 13,463				

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **OVI SPECIAL PROJECT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive		
	Original		Final		Actual		(Negative)		
<b>Revenues:</b> Fines and forfeitures	\$	9,000 10,000	\$	9,000 10.000	\$	10,241 9,463	\$	1,241 (537)	
Total revenues		19,000		19,000		19,704		704	
Expenditures: Current: Security of Persons and Property: Municipal Court:									
Operating		5,000 5,000		5,000 5,000		751 751		4,249 4,249	
Net change in fund balances		14,000		14,000		18,953		4,953	
Fund balances at beginning of year Fund balance at end of year	\$	173,297 187,297	\$	173,297 187,297	\$	173,297 192,250	\$	4,953	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CABLE TV - FRANCHISE FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive (Negative)	
	Original Final		Actual					
Revenues: Licenses, permits and fees Total revenues	\$	182,000 182,000	\$	212,000 212,000	\$	209,295 209,295	\$	(2,705) (2,705)
Expenditures: Current: General Government: Cable TV: Operating		<u>182,000</u> 182,000		212,000 212,000		209,295 209,295		2,705 2,705
Net change in fund balances		-		-		-		-
Fund balances at beginning of year Fund balance at end of year	\$	-	\$	-	\$	-	\$	-

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HOUSING REHABILITATION GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	Amou			Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)	
Expenditures:								
Current:								
Economic Development:								
Housing Rehabilitation:								
Operating	\$	-	\$	20,505	\$	20,505	\$	-
Total expenditures		-		20,505		20,505		-
Net change in fund balances		-		(20,505)		(20,505)		-
Fund balances at beginning of year		61,637		61,637		61,637		-
Fund balance at end of year	\$	61,637	\$	41,132	\$	41,132	\$	-

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **REVOLVING LOAN - INDUSTRIAL FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgete	d Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:         Intergovernmental         Investment income         Other         Total revenues	\$ 412,000 5,000 	\$ 412,000 5,000 	\$ - 7,133 <u>56</u> 7,189	\$ (412,000) 2,133 <u>56</u> (409,811)	
Expenditures: Current: Economic Development: Capital Improvement: Operating	1,073,988 1,073,988	<u>423,988</u> <u>423,988</u>	<u>287,431</u> 287,431	<u>136,557</u> <u>136,557</u>	
Excess of expenditures over revenues	(656,988)	(6,988)	(280,242)	(273,254)	
Other financing sources: Other financing sources	<u>181,474</u> 181,474	<u>181,474</u> 181,474	<u>211,199</u> 211,199	29,725 29,725	
Net change in fund balances	(475,514)	174,486	(69,043)	(243,529)	
Fund balances at beginning of year Prior year encumbrances appropriated . Fund balance at end of year	457,901 17,988 \$ 375	457,901 17,988 \$ 650,375	457,901 17,988 \$ 406,846	\$ (243,529)	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PEACE OFFICER TRAINING FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgete	d Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues: Intergovernmental	\$	\$	<u>\$                                    </u>	\$ (5,000) (5,000)	
Expenditures: Security of Persons and Property: Operating	<u> </u>	<u> </u>	<u>310</u> 310	<u>5,190</u> 5,190	
Net change in fund balances	(500)	(500)	(310)	190	
Fund balances at beginning of year Fund balance at end of year	7,581 \$ 7,081	7,581 \$ 7,081	7,581 \$ 7,271	\$ 190	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **RESERVOIR ENHANCEMENT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive (Negative)	
	Original		Final		Actual			
Revenues:								
Investment income	\$	250	\$	250	\$	309	\$	59
Total revenues		250		250		309		59
Expenditures:								
Current:								
General Government:								
Reservoir Enhancement:								
Operating		21,285		21,285		21,285		-
Total expenditures		21,285		21,285		21,285		-
Net change in fund balances		(21,035)		(21,035)		(20,976)		59
Fund balances at beginning of year		20,463		20,463		20,463		-
Prior year encumbrances appropriated .		1,285		1,285		1,285		-
Fund balance at end of year	\$	713	\$	713	\$	772	\$	59

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **RIVERSIDE CEMETERY ENHANCEMENT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	Original		Final		Actual		Positive (Negative)	
Revenues: Investment income	\$	-	\$	-	\$	45 738	\$	45 738
Total revenues		-		-		783		783
Expenditures: Current: General Government: Cemetery Enhancements:								
Operating		2,850		2,850		-		2,850
Total expenditures		2,850		2,850		-		2,850
Net change in fund balances.		(2,850)		(2,850)		783		3,633
Fund balances at beginning of year Fund balance at end of year	\$	2,858	\$	2,858	\$	2,858 3,641	\$	3,633

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HOTEL/MOTEL TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive	
	Original			Final	Actual		(Negative)	
Revenues:								
Property and other local taxes	\$	350,000	\$	350,000	\$	384,777	\$	34,777
Other		-		24,400		24		(24,376)
Total revenues		350,000		374,400		384,801		10,401
Expenditures:								
Current:								
General Government:								
General Operating:								
Salaries and wages		36,285		36,285		35,650		635
Operating		155,650		155,650		153,680		1,970
Total general operating		191,935		191,935		189,330		2,605
Capital Improvements:								
Operating		124,600		192,390		192,388		2
Total capital improvements		124,600		192,390		192,388		2
Total expenditures		316,535		384,325		381,718		2,607
Net change in fund balances		33,465		(9,925)		3,083		13,008
Fund balances at beginning of year	-	231,215	-	231,215		231,215	-	-
Fund balance at end of year	\$	264,680	\$	221,290	\$	234,298	\$	13,008

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUSEUM TRUST FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Fina	nce with I Budget
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Donations	\$	4,500	\$	4,500	\$	3,940	\$	(560)
Total revenues		4,500		4,500		3,940		(560)
Expenditures:								
Current:								
General Government:								
Trust Fund:								
Operating		9,750		9,750		6,584		3,166
Total expenditures		9,750		9,750		6,584		3,166
Net change in fund balances		(5,250)		(5,250)		(2,644)		2,606
Fund balances at beginning of year		9,984		9,984		9,984		-
Fund balance at end of year	\$	4,734	\$	4,734	\$	7,340	\$	2,606

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CEMETERY TRUST FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	Original		Final		Actual		Positive (Negative)	
Expenditures:								
Current:								
General Government:								
Cemetery Perpetual Trust:								
Operating	\$	1,050	\$	1,050	\$	-	\$	1,050
Total expenditures		1,050		1,050		-		1,050
Net change in fund balances		(1,050)		(1,050)		-		1,050
Fund balances at beginning of year		1,061		1,061		1,061		-
Fund balance at end of year	\$	11	\$	11	\$	1,061	\$	1,050

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **POLICE PENSION FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	l Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Property and other local taxes	\$ 83,020 10,000	\$ 83,020 10,000	\$ 86,095 10,765	\$ 3,075 765	
Total revenues	93,020	93,020	96,860	3,840	
Expenditures:					
Current: Security of Persons and Property: Police Pension:					
Salaries and wages	413,000	413,000	382,878	30,122	
Operating	2,000	2,000	1,776	224	
Total expenditures	415,000	415,000	384,654	30,346	
Excess of expenditures over revenues	(321,980)	(321,980)	(287,794)	34,186	
Other financing sources:					
Transfers in	270,000	270,000	270,000	-	
Total other financing sources	270,000	270,000	270,000		
Net change in fund balances	(51,980)	(51,980)	(17,794)	34,186	
Fund balances at beginning of year	100,396	100,396	100,396		
Fund balance at end of year	\$ 48,416	\$ 48,416	\$ 82,602	\$ 34,186	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **FIRE PENSION FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Property and other local taxes	\$ 83,020 10,000	\$ 83,020 10,000	\$ 86,095 10,765	\$ 3,075 765	
Total revenues	93,020	93,020	96,860	3,840	
Expenditures: Current: Security of Persons and Property: Fire Pension:					
Salaries and wages	388,000 2,000	388,000 2,000	377,435 1,776	10,565 224	
Operating	390,000	390,000	379,211	10,789	
Excess of expenditures over revenues	(296,980)	(296,980)	(282,351)	14,629	
Other financing sources:					
Transfers in	250,000	250,000	250,000		
Total other financing sources	250,000	250,000	250,000	-	
Net change in fund balances	(46,980)	(46,980)	(32,351)	14,629	
Fund balances at beginning of year Fund balance at end of year	70,923           \$ 23,943	70,923 \$ 23,943	70,923 \$ 38,572	\$ 14,629	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Fina	ance with l Budget ositive
	Original		Final		Actual		(Negative)	
Revenues:								
Fines and forfeitures	\$	1,500	\$	1,500	\$	3,605	\$	2,105
Donations		500		500		7,441		6,941
Other		-		-		340		340
Total revenues		2,000		2,000		11,386		9,386
Expenditures:								
Current:								
Security of Persons and Property:								
Police:								
Operating		23,300		23,300		22,422		878
Total expenditures		23,300		23,300		22,422		878
Net change in fund balances		(21,300)		(21,300)		(11,036)		10,264
Fund balances at beginning of year		33,698		33,698		33,698		-
Prior year encumbrances appropriated .		300		300		300		-
Fund balance at end of year	\$	12,698	\$	12,698	\$	22,962	\$	10,264

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **EAST SIDE FIREHOUSE FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	0	riginal		Final		Actual		sitive gative)
Expenditures:								
Current:								
Security of Persons and Property:								
Fire:								
Operating	\$	2,110	\$	2,110	\$	1,500	\$	610
Total expenditures		2,110		2,110		1,500		610
Net change in fund balance		(2,110)		(2,110)		(1,500)		610
Fund balances at beginning of year		2,110	<u></u>	2,110	-	2,110	-	-
Fund balance at end of year	\$	-	\$	-	\$	610	\$	610

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **FIRE AND RESCUE TRUST FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	0	riginal	Final		Actual		Positive (Negative)	
Revenues:         Intergovernmental         Donations.         Total revenues	\$	40,000	\$	40,000	\$	40,247 7,137 47,384	\$	247 7,137 7,384
Expenditures: Current: Security of Persons and Property: Fire: Operating		75,000		79,400		79,015		385
Total expenditures		75,000 (35,000)		79,400 (39,400)		79,015 (31,631)		385 7,769
Fund balances at beginning of year Fund balance at end of year	\$	70,939 35,939	\$	70,939 31,539	\$	70,939 39,308	\$	7,769

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **FIRE DAMAGE REPAIR FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Final	ice with Budget
	Original		Final		Actual		Positive (Negative)	
Revenues:								
Other	\$	-	\$	18,399	\$	18,399	\$	-
Total revenues		-		18,399		18,399		-
Expenditures:								
Current:								
Security of Persons and Property:								
Fire:								
Operating		10,000		28,399		28,399		-
Total expenditures		10,000		28,399		28,399		-
Net change in fund balances		(10,000)		(10,000)		(10,000)		-
Fund balances at beginning of year		10,423		10,423		10,423		-
Prior year encumbrances appropriated .		10,000		10,000		10,000		-
Fund balance at end of year	\$	10,423	\$	10,423	\$	10,423	\$	-

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PARK AND RECREATION TRUST FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget	
	Or	riginal		Final		Actual	Posi (Nega	
Expenditures: Current: Capital Outlay: Parks and Recreation:								
Operating	\$	3,800 3,800	\$	3,800 3,800	\$	3,800 3,800	\$	-
Net change in fund balances		(3,800)		(3,800)		(3,800)		-
Fund balances at beginning of year Prior year encumbrances appropriated . Fund balance at end of year	\$	55 3,800 55	\$	55 3,800 55	\$	55 3,800 55	\$	- - -

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PROBATION INCENTIVE GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive	
	(	Driginal		Final		Actual		egative)
<b>Revenues:</b> Intergovernmental	\$	-	\$	54,201 54,201	\$	46,895 46,895	\$	(7,306) (7,306)
Expenditures: Current: Security of Persons and Property: Municipal Probation Service: Salaries and wages		<u>-</u>		<u>69,201</u> 69,201		<u>69,196</u> 69,196		<u> </u>
Net change in fund balances		-		(15,000)		(22,301)		(7,301)
Fund balances at beginning of year Fund balance at end of year	\$	25,083 25,083	\$	25,083 10,083	\$	25,083 2,782	\$	(7,301)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **UNCLAIMED MONIES FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts						Variance with Final Budget Positive	
	Original		Final		Actual		(Negative)	
Revenues:								
Other	\$	380	\$	380	\$	1,969	\$	1,589
Total revenues		380		380		1,969		1,589
Expenditures:								
Current:								
Finance Department:								
Operating		50		50		6		44
Total expenditures		50		50		6		44
Net change in fund balances		330		330		1,963		1,633
Fund balances at beginning of year		3,785		3,785		3,785		-
Fund balance at end of year	\$	4,115	\$	4,115	\$	5,748	\$	1,633

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BOND RETIREMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Variance with Final Budget Positive			
	Original	Final	Actual	(Negative)	
Revenues:					
Special assessments	\$ 102,817	\$ 102,817	\$ 115,280	\$ 12,463	
Total revenues.	102,817	102,817	115,280	12,463	
Expenditures:					
Current:					
General Government:					
County and State Charges:					
Operating	5,000	5,000	3,565	1,435	
Total county and state charges	5,000	5,000	3,565	1,435	
Debt Service:					
Principal retirement	101,070	101,070	101,070	-	
Total debt service	101,070	101,070	101,070		
Total expenditures	106,070	106,070	104,635	1,435	
Net change in fund balances	(3,253)	(3,253)	10,645	13,898	
Fund balances at beginning of year	592,151	592,151	592,151	-	
Fund balance at end of year	\$ 588,898	\$ 588,898	\$ 602,796	\$ 13,898	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SPLASH PAD TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
Donations	\$ 229,000	\$ 229,000	\$ 120,100	\$ (108,900)	
Total revenues	229,000	229,000	120,100	(108,900)	
Expenditures:					
Current: Capital Outlay:					
Operating	677,935	967,935	964,422	3,513	
Total capital outlay	677,935	967,935	964,422	3,513	
Debt service:					
Principal retirement	500,000	500,000	500,000	-	
Interest and fiscal charges	11,250	11,250	11,250	-	
Total debt service	511,250	511,250	511,250		
Total expenditures	1,189,185	1,479,185	1,475,672	3,513	
Excess of expenditures over revenues	(960,185)	(1,250,185)	(1,355,572)	(105,387)	
Other financing sources:					
Bond issuance	-	290,000	908,000	618,000	
Note issuance	500,000	500,000	-	(500,000)	
Total other financing sources	500,000	790,000	908,000	118,000	
Net change in fund balance	(460,185)	(460,185)	(447,572)	12,613	
Fund balance at beginning of year	93,138	93,138	93,138	-	
Prior year encumbrances appropriated .	367,935	367,935	367,935	-	
Fund balance at end of year	\$ 888	\$ 888	\$ 13,501	\$ 12,613	

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#### FUND DESCRIPTIONS - PROPRIETARY FUNDS

#### **ENTERPRISE FUNDS**

Enterprise funds are used to account for the financing of costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis that are financed or recovered primarily through user charges. Following is a description of the City's enterprise

#### **Major Enterprise Funds**

#### Sewer Fund

This fund accounts for the sanitary sewer services provided to the residents and commercial users of the City. The costs of providing these services are financed primarily through user charges.

#### Water Fund

This fund accounts for revenues generated from the charges for the treatment and provision of water to the residents and commercial users of the City.

#### **Nonmajor Enterprise Funds**

#### **Refuse Fund**

This fund accounts for the operations of providing refuse waste removal to the residents and commercial users located within the City.

#### Utility Deposit Fund

This fund accounts for the deposits used to provide water service to the residents and commercial users of the City.

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. Following is a description of the City's internal service fund:

#### Health Care Trust Fund

This fund accounts for the costs of medical benefits provided to the City's employees.

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Operating revenues:				
Charges for services	\$ 7,138,000	\$ 7,138,000	\$ 7,292,222	\$ 154,222
Other	3,000	3,000	18,355	15,355
Total operating revenues	7,141,000	7,141,000	7,310,577	169,577
Operating expenses:				
Personal services.	3,127,266	2,797,112	2,129,718	667,394
Contract services.	411,979	372,292	346,160	26,132
Materials and supplies	651,763	588,978	547,636	41,342
Administrative costs.	54,607	49,347	45,883	3,464
Utilities	393,470	352,893	326,175	26,718
Capital outlay	8,089,442	7,310,172	6,797,054	513,118
Other	177,555	160,450	149,188	11,262
Total operating expenses	12,906,082	11,631,244	10,341,814	1,289,430
Operating loss	(5,765,082)	(4,490,244)	(3,031,237)	1,459,007
Nonoperating revenues (expenses):				
Interest revenue	68,000	68,000	79,602	11,602
Sale of capital assets	50,000	50,000	-	(50,000)
Bonds issued	-	-	3,157,000	3,157,000
Issuance of loans	4,500,000	4,500,000	2,807,187	(1,692,813)
Issuance of notes	4,130,000	4,130,000	-	(4,130,000)
Principal retirement.	(4,075,805)	(3,683,175)	(3,424,645)	258,530
Interest and fiscal charges	(831,011)	(750,958)	(698,247)	52,711
Total nonoperating revenues (expenses)	3,841,184	4,313,867	1,920,897	(2,392,970)
Loss before capital contributions	(1,923,898)	(176,377)	(1,110,340)	(933,963)
Capital contributions	-	-	166,875	166,875
Net change in fund equity	(1,923,898)	(176,377)	(943,465)	(767,088)
Fund equity at beginning of year	2,149,681	2,149,681	2,149,681	-
Prior year encumbrances appropriated	2,560,565	2,560,565	2,560,565	-
Fund equity at end of year	\$ 2,786,348	\$ 4,533,869	\$ 3,766,781	\$ (767,088)

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **WATER FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Operating revenues:					
Charges for services	\$ 5,670,000	\$ 5,670,000	\$ 5,561,207	\$ (108,793)	
Tap-in fees	25,000	25,000	20,914	(4,086)	
Other	1,131,000	1,131,000	12,410	(1,118,590)	
Total operating revenues.	6,826,000	6,826,000	5,594,531	(1,231,469)	
Operating expenses:					
Personal services.	2,503,707	2,631,431	2,118,042	513,389	
Contract services.	565,738	591,511	487,918	103,593	
Materials and supplies	1,080,414	1,129,632	931,797	197,835	
Administrative costs	19,631	20,526	16,931	3,595	
Utilities	393,100	412,272	335,210	77,062	
Capital outlay	1,405,067	1,469,074	1,211,792	257,282	
Other	224,253	234,469	193,406	41,063	
Total operating expenses.	6,191,910	6,488,915	5,295,096	1,193,819	
Operating income	634,090	337,085	299,435	(37,650)	
Nonoperating revenues (expenses):					
Interest revenue	38,000	38,000	41,283	3,283	
Principal retirement.	(1,384,613)	(1,447,689)	(1,194,152)	253,537	
Interest and fiscal charges	(359,926)	(376,322)	(310,416)	65,906	
Total nonoperating revenues (expenses)	(1,706,539)	(1,786,011)	(1,463,285)	322,726	
Net change in fund equity	(1,072,449)	(1,448,926)	(1,163,850)	285,076	
Fund equity at beginning of year	2,191,998	2,191,998	2,191,998	-	
Prior year encumbrances appropriated	395,474	395,474	395,474	-	
Fund equity at end of year	\$ 1,515,023	\$ 1,138,546	\$ 1,423,622	\$ 285,076	

# COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2018

	I	Refuse	Utility Deposit	Total Nonmajor Enterprise Funds		
Assets:			 			
Current assets:						
Equity in pooled cash and cash equivalents	\$	130,800	\$ -	\$	130,800	
Receivables (net of allowance for uncollectibles):						
Accounts		89,082	-		89,082	
Total current assets.		219,882	 -		219,882	
Noncurrent assets:						
Restricted assets:						
Equity in pooled cash and cash equivalents		-	569,334		569,334	
Cash in segregated accounts		75,784	-		75,784	
Total noncurrent assets		75,784	 569,334		645,118	
Total assets		295,666	569,334		865,000	
Liabilities:						
Accounts payable		48,938	-		48,938	
Payable from restricted assets:			5(0.224		5(0.224	
Refundable deposits		- 40.020	 569,334		569,334	
Total liabilities		48,938	 569,334		618,272	
Net position:						
Unrestricted		246,728	 		246,728	
Total net position	\$	246,728	\$ -	\$	246,728	

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	]	Utility Refuse Deposit				Total Nonmajor Enterprise Funds		
Operating revenues:								
Charges for services	\$	983,244	\$	-	\$	983,244		
Total operating revenues		983,244		-		983,244		
Operating expenses:								
Utilities		1,291,284		-		1,291,284		
Total operating expenses		1,291,284		-		1,291,284		
Change in net position		(308,040)		-		(308,040)		
Net position at beginning of year		554,768		-		554,768		
Net position at end of year	\$	246,728	\$	-	\$	246,728		

# COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

		Refuse	Utility Deposit	Total Nonmajor Enterprise Funds	
Cash flows from operating activities:			 2		-
Cash received from charges for services	\$	978,092	\$ 61,693	\$	1,039,785
Cash payments for utilities.		(1,289,849)	-		(1,289,849)
Cash payments for other operations	<u> </u>	-	 (20,800)		(20,800)
Net cash provided by (used in)		$(211 \ 757)$	40.902		(270.9(4))
operating activities		(311,757)	 40,893		(270,864)
Net increase (decrease) in cash and					
cash equivalents		(311,757)	40,893		(270,864)
Cash and cash equivalents at beginning of year		518,341	 528,441		1,046,782
Cash and cash equivalents at end of year	\$	206,584	\$ 569,334	\$	775,918
Reconciliation of operating loss to net cash provided by (used in) operating activities:					
Operating loss.	\$	(308,040)	\$ -	\$	(308,040)
Adjustments to reconcile operating loss to net cash provided by operating activities:					
Changes in assets and liabilities:					
(Increase) in accounts receivable.		(5,152)	-		(5,152)
Increase in accounts payable		1,435	-		1,435
Increase in utility deposits payable		-	 40,893		40,893
Net cash provided by (used in) operating activities	\$	(311,757)	\$ 40,893	\$	(270,864)

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **REFUSE FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

		Budgeted	Amou	nts			Variance with Final Budget Positive		
	Original			Final		Actual		(Negative)	
Operating revenues:									
Charges for services	\$	945,000	\$	945,000	\$	978,092	\$	33,092	
Total operating revenues		945,000		945,000		978,092		33,092	
Operating expenses:									
Utilities	1	1,280,500		1,301,662		1,290,252		11,410	
Total operating expenses.	1	1,280,500		1,301,662		1,290,252		11,410	
Net change in fund equity		(335,500)		(356,662)		(312,160)		44,502	
Fund equity at beginning of year		117,960		117,960		117,960		-	
Prior year encumbrances appropriated		325,000		325,000		325,000		-	
Fund equity at end of year	\$	107,460	\$	86,298	\$	130,800	\$	44,502	

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **UTILITY DEPOSIT FUND** FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgetee	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Operating revenues:					
Charges for services	\$ 70,000	\$ 70,000	\$ 61,693	\$ (8,307)	
Total operating revenues	70,000	70,000	61,693	(8,307)	
Operating expenses:					
Utilities	25,000	25,000	20,800	4,200	
Total operating expenses.	25,000	25,000	20,800	4,200	
Net change in fund equity	45,000	45,000	40,893	(4,107)	
Fund equity at beginning of year	528,441	528,441	528,441	-	
Fund equity at end of year	\$ 573,441	\$ 573,441	\$ 569,334	\$ (4,107)	

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HEALTH CARE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Original	Amounts Final	Actual	Variance with Final Budget Positive (Negative)	
	Original	Tillal	Actual		
Operating revenues:         Charges for services         Other         Total operating revenues.	\$ 3,027,000	\$ 3,027,000	\$ 3,199,983 7 3,199,990	\$ 172,983 7 172,990	
Operating expenses: Claims	3,032,332	3,032,332 3,032,332	3,025,614 3,025,614	6,718 6,718	
Operating income (loss)	(5,332)	(5,332)	174,376	179,708	
Nonoperating revenues: Interest revenue	<u>3,200</u> <u>3,200</u>	3,200 3,200	4,313 4,313	<u>1,113</u> 1,113	
Net change in fund equity	(2,132)	(2,132)	178,689	180,821	
Fund equity at beginning of year Prior year encumbrances appropriated Fund equity at end of year	270,576 5,332 \$ 273,776	270,576 5,332 \$ 273,776	270,576 5,332 \$ 454,597	\$ 180,821	

#### FUND DESCRIPTIONS - FIDUCIARY FUNDS

#### FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agency for individuals, private organizations, other governments, and/or other funds. The City's only fiduciary fund is an agency fund.

#### AGENCY FUNDS

Agency funds maintain assets held by the City as an agent for individuals, private organizations, other governmental units, and/or other funds. These funds are purely custodial (assets equal liabilities) and therefore do not involve the measurement of results. Following is a description of the City's agency fund:

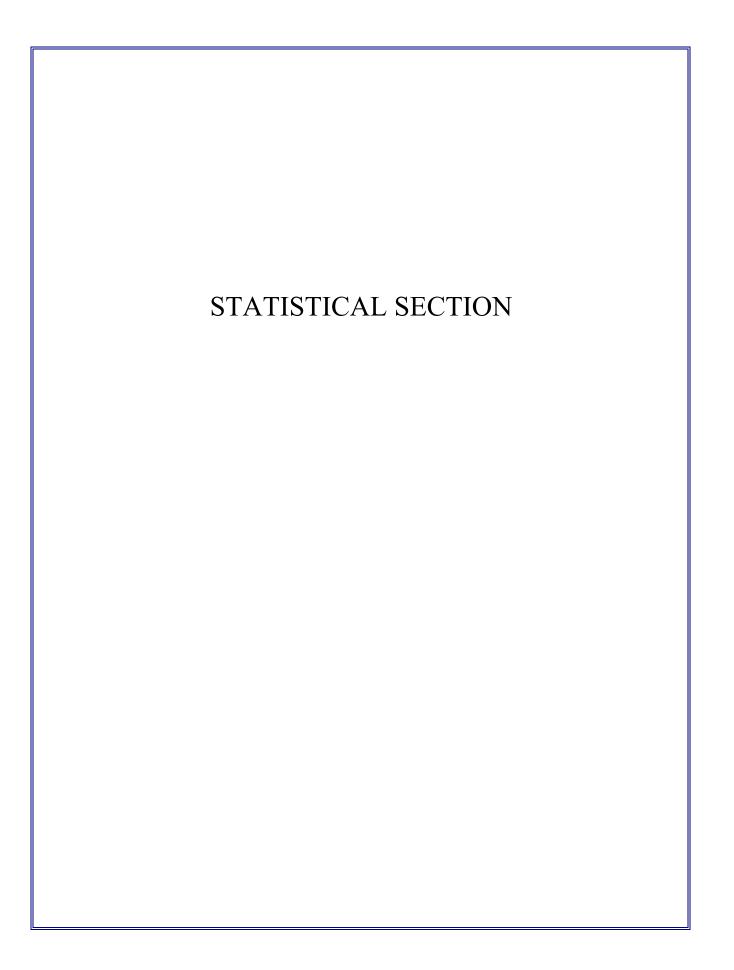
#### Municipal Court Fund

This fund accounts for assets received and disbursed by the municipal court as an agent or custodian related to various court matters

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2018

Municipal Court Fund Assets:	eginning Balance	Additions		Reductions		Ending Balance	
Cash in segregated accounts	\$ 124,807	\$	10,044	\$	124,807	\$	10,044
Total assets	\$ 124,807	\$	10,044	\$	124,807	\$	10,044
Liabilities:							
Due to other governments	\$ 124,807	\$	10,044	\$	124,807	\$	10,044
Total liabilities	\$ 124,807	\$	10,044	\$	124,807	\$	10,044

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#### CITY OF DEFIANCE, OHIO STATISTICAL SECTION

The Statistical Section presents detailed information as a context for understanding what the information in the preceding sections says about the City's overall financial health. It differs from the financial statements in that it usually covers more than one year and may present non-accounting data. For this reason, the Statistical Section is unaudited.

Table of Contents	Page
Schedules 1-4 reflect financial trends data to help the reader understand how the City's financial performance and well-being have changed over time.	184-193
Schedules 5-6 reflect revenue capacity and help the reader assess the City's most significant local revenue source, the income tax.	194-197
Schedules 7-11 reflect debt capacity and help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	198-207
Schedules 12-13 offer demographic and economic information to help the reader understand the environment within which the City's financial activities take place, and to provide information that facilitates comparisons of financial information over time and among governments.	208-209
Schedules 14-16 contain operating information to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	210-215

Sources: Unless otherwise noted, the information in these schedules is derived from the City's annual financial reports for the relevant year.

#### SCHEDULE 1 NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2018	2017 (1)		2016		2015
Governmental activities:						
Net investment in capital assets	\$ 20,731,337	\$	17,918,840	\$	16,547,338	\$ 14,972,611
Restricted for:						
Capital projects	16,045		230,490		178,127	-
Debt service	727,762		715,831		722,733	720,585
Transportation projects	209,713		307,179		427,612	804,151
Safety projects	318,949		374,231		455,825	527,162
Special projects	472,256		428,765		378,716	344,976
Community environment projects	41,132		61,637		41,220	54,699
Economic development projects	1,461,066		1,469,015		1,774,767	1,943,972
Health projects	4,702		3,919		3,161	1,422
Museum trust	510,001		386,049		332,600	-
Parks and recreation projects	-		-		-	-
Other purposes	400,524		384,394		297,697	423,454
Unrestricted (deficit)	(17,492,124)		(12,862,265)		(3,140,465)	(2,901,972)
Total governmental activities	 7,401,363		9,418,085		18,019,331	 16,891,060
Business-type activities:						
Net investment in capital assets	37,714,003		35,185,014		32,132,408	28,739,028
Unrestricted	4,107,468		4,915,912		7,059,023	7,495,520
Total business-type activities	 41,821,471		40,100,926		39,191,431	 36,234,548
Total primary government:						
Net investment in capital assets	58,445,340		53,103,854		48,679,746	43,711,639
Restricted	4,162,150		4,361,510		4,612,458	4,820,421
Unrestricted	(13,384,656)		(7,946,353)		3,918,558	4,593,548
Total primary government	\$ 49,222,834	\$	49,519,011	\$	57,210,762	\$ 53,125,608

(1) Unrestricted amounts have been restated to account for GASB Statement 75.

 2014	 2013	 2012		2011	 2010	2009		
\$ 14,422,564	\$ 14,481,473	\$ 14,851,497	\$	14,739,970	\$ 13,848,663	\$	14,665,319	
48,399	-	7,844		7,820	-		1,180,352	
714,360	683,737	844,314		1,085,623	1,237,297		1,188,099	
892,276	712,739	581,289		497,741	541,136		632,776	
506,120	553,081	498,201		618,436	625,783		583,247	
315,471	292,143	263,351		234,068	333,266		498,582	
16,832	19,132	47,820		4,804	23,804		27,686	
2,214,522	2,134,556	2,114,679		1,909,300	2,031,638		1,950,777	
526	3,094	6,684		5,861	5,367		6,169	
-	-	-		-	-		-	
-	-	-		-	-		34,995	
261,533	250,264	156,255		247,085	154,865		245,406	
 (4,364,958)	 3,354,535	 2,850,904		4,013,245	 3,667,142		2,597,515	
 15,027,645	 22,484,754	 22,222,838		23,363,953	 22,468,961		23,610,923	
26,579,042	21,292,299	21,768,542		18,422,430	15,279,312		15,197,096	
6,746,040	8,057,987	4,474,787		5,003,212	5,493,597		2,742,655	
 33,325,082	 29,350,286	26,243,329		23,425,642	 20,772,909		17,939,751	
41,001,606	35,773,772	36,620,039		33,162,400	29,127,975		29,862,415	
4,970,039	4,648,746	4,520,437		4,610,738	4,953,156		6,348,089	
 2,381,082	 11,412,522	 7,325,691		9,016,457	 9,160,739		5,340,170	
\$ 48,352,727	\$ 51,835,040	\$ 48,466,167	\$	46,789,595	\$ 43,241,870	\$	41,550,674	

# SCHEDULE 2 CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	 2018	2017		2016		2015	
Program revenues:							
Governmental activities:							
Charges for services and sales:							
General government	\$ 645,560	\$	637,646	\$	596,553	\$	586,116
Security of persons and property	1,242,279		1,093,831		1,076,534		1,171,564
Public health and welfare	63,167		69,450		85,339		66,674
Community environment	94,890		113,649		104,629		90,988
Leisure time activity	26,432		32,492		32,632		22,450
Economic development	127,841		118,907		116,665		110,454
Operating grants and contributions	1,437,649		1,340,732		1,413,213		1,863,760
Capital grants and contributions	 936,029		793,763		2,561,591		677,251
Total governmental activities	 4,573,847		4,200,470		5,987,156		4,589,257
Business-type activities:							
Charges for services and sales:							
Sewer	7,289,055		7,274,344		7,033,171		7,036,691
Water	5,587,145		5,559,843		5,919,633		5,931,419
Refuse	983,244		964,424		952,016		945,507
Capital grants and contributions	 166,875		505,586		287,275		239,844
Total business-type activities	 14,026,319		14,304,197		14,192,095		14,153,461
Total primary government	\$ 18,600,166	\$	18,504,667	\$	20,179,251	\$	18,742,718
Expenses:							
Governmental activities:							
General government	\$ 3,793,710	\$	3,644,171	\$	3,585,624	\$	3,641,100
Security of persons and property	8,180,214		7,320,631		7,462,722		6,405,325
Public health and welfare	406,612		361,793		413,763		333,559
Transportation	2,156,599		1,977,817		2,875,847		1,785,648
Community environment	870,056		791,726		586,442		424,611
Leisure time activity	866,710		787,699		878,295		722,802
Economic development	2,225,249		363,603		283,231		662,026
Utility services	-		-		-		-
Other	-		-		-		-
Interest and fiscal charges	169,254		117,760		118,987		119,328
Total governmental activities	 18,668,404		15,365,200		16,204,911		14,094,399
Business-type activities:							
Sewer	5,810,777		5,783,646		5,358,623		5,386,271
Water	5,381,989		5,440,424		5,033,472		4,920,630
Refuse	1,291,284		938,888		1,038,273		1,011,149
Total business-type activities	 12,484,050		12,162,958		11,430,368		11,318,050
Total primary government	\$ 31,152,454	\$	27,528,158	\$	27,635,279	\$	25,412,449
Net (expense) revenue:							
Governmental activities	\$ (14,094,557)	\$	(11,164,730)	\$	(10,217,755)	\$	(9,505,142)
Business-type activities	1,542,269		2,141,239		2,761,727		2,835,411
Total primary government	\$ (12,552,288)	\$	(9,023,491)	\$	(7,456,028)	\$	(6,669,731)

	2014		2013	2012			2011		2010	2009		
\$	442,820	\$	552,784	\$	391,824	\$	367,422	\$	289,696	\$	378,315	
	1,060,229		1,198,534		1,130,824		1,191,219		1,343,214		1,171,103	
	105,452		69,403		68,467		68,689		72,449		41,521	
	98,521		75,598		109,874		73,168		103,689		95,422	
	15,065		16,729		25,780		23,133		25,835		21,246	
	128,563		20,567		21,715		573		290		253	
	1,613,806		1,420,889		1,752,458		1,863,347		1,685,214		1,644,771	
	475,707		982,639		489,168		1,056,917		497,525		322,650	
	3,940,163		4,337,143		3,990,110		4,644,468		4,017,912		3,675,281	
	( 842 522		( 252 710		( 200 27(		( 112 2(0		5 070 005		4 (00 001	
	6,842,532		6,252,710		6,388,276		6,113,369		5,279,085		4,690,081	
	5,800,439		5,900,065		6,031,392 876,007		5,415,327 819,619		4,842,869		4,194,197	
	907,542 414,190		885,936		870,007		819,019		766,697		726,603 14,354	
	13,964,703		158,860 13,197,571		13,295,675		12,348,315		2,228,539		9,625,235	
\$	17,904,866	\$	17,534,714	\$	17,285,785	\$	16,992,783	\$	17,135,102	\$	13,300,516	
ψ	17,904,000	ψ	17,554,714	Ψ	17,205,705	ψ	10,772,705	Ψ	17,155,102	Ψ	15,500,510	
\$	2,943,207	\$	3,154,896	\$	3,065,260	\$	2,817,789	\$	3,429,558	\$	3,405,877	
	5,490,081		5,516,843		5,725,571		5,429,001		6,043,793		5,727,001	
	283,541		259,593		237,991		244,943		224,256		207,391	
	1,726,774		2,070,218		2,257,425		1,746,391		2,533,251		1,798,226	
	422,575		464,158		600,805		475,458		556,280		522,191	
	647,226		777,604		820,217		650,516		740,699		697,284	
	458,031		681,350		888,011		903,603		381,070		834,468	
	-		-		-		5,335		-		-	
	-		-		-		-		-		15,700	
	118,383		121,774		124,912		83,200		77,825		41,344	
	12,089,818		13,046,436		13,720,192		12,356,236		13,986,732		13,249,482	
	4,955,025		4,769,476		5,313,868		4,691,866		6,192,897		3,971,144	
	4,448,309		5,068,496		4,746,280		4,406,534		4,224,602		4,196,427	
	973,524		787,148		828,551		785,210		725,206		680,242	
	10,376,858		10,625,120		10,888,699		9,883,610		11,142,705		8,847,813	
\$	22,466,676	\$	23,671,556	\$	24,608,891	\$	22,239,846	\$	25,129,437	\$	22,097,295	
<i>c</i>	(0.4.1°	<i>c</i>		¢		¢	/	¢		¢		
\$	(8,149,655)	\$	(8,709,293)	\$	(9,730,082)	\$	(7,711,768)	\$	(9,968,820)	\$	(9,574,201)	
¢	3,587,845	¢	2,572,451	¢	2,406,976	¢	2,464,705	¢	1,974,485	¢	777,422	
\$	(4,561,810)	\$	(6,136,842)	\$	(7,323,106)	\$	(5,247,063)	\$	(7,994,335)	\$	(8,796,779)	

# SCHEDULE 2 CHANGES IN NET POSITION (CONTINUED) LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2018		2017	2016	2015	
General revenues and other changes in net position	:					
Governmental activities:						
Income taxes levied for:						
General purposes	\$	6,949,666	\$ 6,871,036	\$ 6,527,709	\$	6,481,829
Special purposes		1,776,295	1,758,540	1,658,961		1,642,395
Capital purposes		1,746,952	1,729,490	1,631,555		1,628,533
Property taxes levied for:						
General purposes		577,777	560,928	603,781		593,210
Special purposes		550,250	540,131	520,946		487,238
Grants and entitlements not restricted						
to specific programs		277,998	256,159	276,974		249,294
Investment earnings		143,101	109,024	65,862		38,491
Payments in lieu of taxes		-	-	-		-
Change in fair market value of investments		(76,555)	(8,649)	10,967		(17,150)
Miscellaneous		148,069	204,560	142,151		258,453
Transfers		(15,718)	(48,876)	(92,880)		6,264
Total governmental activities		12,077,835	 11,972,343	11,346,026		11,368,557
Business-type activities:						
Investment earnings		136,321	106,219	74,504		43,082
Miscellaneous		26,237	71,863	27,772		37,237
Transfers		15,718	48,876	92,880		(6,264)
Special items		-	 -	 -		-
Total business-type activities		178,276	 226,958	195,156		74,055
Total primary government	\$	12,256,111	\$ 12,199,301	\$ 11,541,182	\$	11,442,612
Change in net position:						
Governmental activities	\$	(2,016,722)	\$ 807,613	\$ 1,128,271	\$	1,863,415
Business-type activities		1,720,545	2,368,197	2,956,883		2,909,466
Total primary government	\$	(296,177)	\$ 3,175,810	\$ 4,085,154	\$	4,772,881

 2014		2013		2012		2011		2010	2009		
\$ 6,015,181	\$	5,760,134	\$	5,540,859	\$	5,209,705	\$	5,458,481	\$	5,227,106	
1,495,912		24,562		23,028		21,871		23,236		21,395	
1,521,532		1,411,401		1,381,685		1,312,258		1,394,167		1,283,680	
620,421		550,030		523,667		521,650		543,275		525,405	
439,290		412,283		403,551		365,707		334,523		305,992	
387,599		524,815		768,909		1,096,255		1,024,894		909,503	
5,153		32,216		25,118		19,885		13,353		22,217	
-		67,034		66,732		82,256		82,943		83,895	
-		-		-		-		-		-	
431,790		247,289		201,507		101,646		540,547		99,418	
 (1,737,268)		(58,555)		(346,089)		(50,409)		(588,561)		(6,465)	
 9,179,610		8,971,209		8,588,967		8,680,824		8,826,858		8,472,146	
37,063		30,295		19,942		14,382		5,659		9,888	
63,592		107,946		44,680		263,944		264,453		269,208	
1,737,268		58,555		346,089		50,409		588,561		6,465	
 -		337,710		-		-		-		437,711	
1,837,923		534,506		410,711		328,735		858,673		723,272	
\$ 11,017,533	\$	9,505,715	\$	8,999,678	\$	9,009,559	\$	9,685,531	\$	9,195,418	
\$ 1,029,955	\$	261,916	\$	(1,141,115)	\$	969,056	\$	(1,141,962)	\$	(1,102,055)	
 5,425,768		3,106,957		2,817,687		2,793,440		2,833,158		1,500,694	
\$ 6,455,723	\$	3,368,873	\$	1,676,572	\$	3,762,496	\$	1,691,196	\$	398,639	

# SCHEDULE 3 FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2018	 2017	 2016	2015		
General fund:						
Nonspendable	\$ 5,748	\$ 3,785	\$ 3,677	\$	3,488	
Committed	-	-	-		-	
Assigned	960,180	325,076	351,793		61,305	
Unassigned	3,297,366	4,059,005	3,505,898		3,176,273	
Reserved	-	-	-		-	
Unreserved	 -	 -	 -		-	
Total general fund	 4,263,294	 4,387,866	 3,861,368		3,241,066	
All other governmental funds:						
Nonspendable	33,990	25,796	45,395		62,290	
Restricted	4,641,501	4,508,700	4,865,781		5,080,218	
Committed	479,067	1,080,278	535,260		1,200,258	
Unassigned (deficit)	-	(105,436)	-		-	
Reserved	-	-	-		-	
Unreserved (deficit), reported in:						
Special revenue funds	-	-	-		-	
Capital projects funds	 -	 -	 -		-	
Total all other governmental funds	 5,154,558	 5,509,338	 5,446,436		6,342,766	
Total governmental funds	\$ 9,417,852	\$ 9,897,204	\$ 9,307,804	\$	9,583,832	

Note: The City implemented GASB Statement No. 54 in 2011.

 2014		2013		2012		2011	 2010	2009	
\$ 1,414	\$	93	\$	93	\$	87	\$ -	\$	-
-		-		8,165		-	-		-
81,324		200,750		535,956		364,029	-		-
2,538,419		1,638,857		1,050,874		1,255,774	-		-
-		-		-		-	190,796		298,434
 -		-		-		-	 1,573,664		2,044,712
 2,621,157		1,839,700		1,595,088		1,619,890	 1,764,460		2,343,146
47,100		33,615		37,124		23,882	-		-
4,651,756		4,372,647		4,223,607		4,345,580	-		-
867,404		1,212,727		1,037,169		2,073,285	-		-
(90,666)		(498,051)		-		-	-		-
-		-		-		-	2,959,329		5,866,656
 -		-		-		-	 1,917,162 (3,128,520)		2,133,103 (3,148,530)
 5,475,594		5,120,938		5,297,900		6,442,747	 1,747,971		4,851,229
\$ 8,096,751	\$	6,960,638	\$	6,892,988	\$	8,062,637	\$ 3,512,431	\$	7,194,375

# SCHEDULE 4 CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2018			2017		2016	2015		
Revenues:									
Income taxes	\$	10,449,350	\$	10,525,260	\$	9,819,596	\$	9,731,224	
Property and other local taxes	Ψ	1,145,427	Ψ	1,108,298	Ŷ	1,115,263	Ŷ	1,093,043	
Payments in lieu of taxes		-,,,		-,,		-,,		-,-,-,-,-	
Charges for services		690,802		654,361		682,231		752,932	
Licenses, permits and fees		322,344		303,024		264,417		288,432	
Fines and forfeitures		755,519		830,344		745,139		736,546	
Intergovernmental		2,488,778		2,324,995		3,933,444		2,782,356	
Special assessments		115,280		138,504		119,791		122,734	
Investment income		165,178		137,310		102,619		87,084	
Donations		299,308		160,970		415,498		123,066	
Change in fair market value of investments		(76,555)		(8,649)		10,967		(17,150)	
Other		270,585		232,926		153,871		285,692	
Total revenues		16,626,016		16,407,343		17,362,836		15,985,959	
Expenditures:									
Current:		2 200 075		2 10 ( 700		2 001 (24		2 400 250	
General government		3,298,065		3,186,798		3,091,634		3,400,259	
Security of persons and property		6,867,820		6,498,441		6,387,578		6,007,907	
Public health and welfare		310,489		275,466		291,343		282,332	
Transportation		1,044,641		1,065,310		1,401,327		933,455	
Community environment		733,652		639,132		483,181		385,516	
Leisure time activity		656,339		624,519		650,598		615,564	
Economic development		2,225,249		562,262		386,731		662,026	
Other		-		-		-		-	
Capital outlay Debt service:		5,000,472		2,514,477		4,516,353		1,795,440	
		226 212		220 559		210 922		219 022	
Principal retirement		326,312 124,779		320,558 129,861		319,823		318,923	
Interest and fiscal charges Bond issuance costs				129,801		121,399		121,741	
Total expenditures		13,000 20,600,818		15,816,824		17,649,967		14,523,163	
Total expenditures		20,000,818		15,010,024		17,049,907		14,525,105	
Excess (deficiency) of revenues									
over (under) expenditures		(3,974,802)		590,519		(287,131)		1,462,796	
Other financing sources (uses):									
Premium on notes issued		-		9,616		-		-	
Issuance of bonds		3,363,000		-		-		-	
Premium on bonds issued		-		-		-		-	
Capital lease transaction		-		-		-		-	
Transfers in		5,543,926		4,748,928		4,264,652		4,260,305	
Transfers (out)		(5,528,437)		(4,777,509)		(4,258,724)		(4,254,041)	
Issuance of loans		-		-		-		-	
Sale of capital assets		116,961		17,846		5,175		18,021	
Total other financing sources (uses)		3,495,450		(1,119)		11,103		24,285	
Net change in fund balances	\$	(479,352)	\$	589,400	\$	(276,028)	\$	1,487,081	
Capital expenditures	\$	4,809,994	\$	2,749,728	\$	3,387,670	\$	1,705,584	
Debt service as a percentage of noncapital									
expenditures		2.86%		3.45%		3.09%		3.44%	

	2014		2013		2012		2011		2010		2009
¢	0.050.000	<i>•</i>	( ) 5 ) ( 5 )	¢	6 00 4 050	¢	6 645 015	¢		¢	(
\$	9,059,983	\$	6,859,653	\$	6,934,078	\$	6,645,815	\$	6,709,254	\$	6,574,354 833,037
	1,031,890		967,412 67,034		937,902 66,732		907,400 82,256		882,023 82,943		833,037 83,895
	- 677,255		752,837		671,448		664,054		695,129		571,591
	303,813		369,843		259,187		280,571		307,950		283,514
	741,019		790,492		796,536		795,442		838,380		857,055
	2,346,937		2,846,068		2,943,779		3,932,905		2,969,152		2,835,054
	34,246		36,196		40,992		41,695		88,403		111,684
	57,564		85,328		88,827		78,555		76,653		86,723
	52,343		7,553		6,480		40,284		31,167		12,050
			-		-		-		-		-
	429,910		245,989		198,445		99,346		518,328		99,418
	14,734,960		13,028,405		12,944,406		13,568,323		13,199,382		12,348,375
			<u> </u>				, ,				
	2,845,060		2,740,480		2,624,218		2,729,651		3,204,581		3,326,526
	5,505,787		5,179,234		5,223,915		5,162,340		5,633,172		5,494,652
	252,955		224,443		207,560		215,876		209,367		195,960
	873,971		845,468		1,003,738		1,090,575		1,286,092		944,909
	407,403		426,724		506,585		527,416		530,248		501,339
	557,923		552,903		595,366		543,357		542,834		565,067
	492,102		681,350		888,011		903,603		381,070		834,468
	-		-		-		-		-		15,700
	2,551,370		3,101,258		3,775,372		1,721,528		4,904,016		2,885,875
	331,625		184,686		164,543		106,308		104,703		107,723
	120,850		124,250		147,398		52,821		78,407		41,913
	-		-		-		75,000		-		-
	13,939,046		14,060,796		15,136,706		13,128,475		16,874,490		14,914,132
	795,914		(1,032,391)		(2,192,300)		439,848		(3,675,108)		(2,565,757)
			(1,00-,07-)		(_,.,_,,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				(2,2,2,2,2,2,2)		(_,c = c = , c = r )_
	-		-		-		-		-		-
	-		-		-		4,075,000		-		-
	-		-		-		42,588		-		-
	196,890		-		-		-		-		-
	4,200,300		380,000		410,000		1,459,967		671,356		456,000
	(4,167,713)		(388,085)		(499,681)		(1,467,197)		(678,192)		(462,465)
	110,722		1,108,126		1,112,332		-		-		-
	-		-		-		-		-		13,500
. <u> </u>	340,199		1,100,041		1,022,651		4,110,358		(6,836)		7,035
\$	1,136,113	\$	67,650	\$	(1,169,649)	\$	4,550,206	\$	(3,681,944)	\$	(2,558,722)
\$	1,314,436	\$	1,957,981	\$	2,299,108	\$	1,781,679	\$	3,863,981	\$	2,570,136
	3.58%		2.55%		2.43%		1.40%		1.41%		1.21%

#### SCHEDULE 5 INCOME TAX REVENUES BY SOURCE LAST TEN YEARS (CASH-BASIS)

	 2018	 2017	 2016	 2015
Income tax rate	1.80%	1.80%	1.80%	1.80%
Income tax receipts:				
Employee withholding	\$ 7,936,162	\$ 7,651,716	\$ 7,264,772	\$ 6,966,593
% of total	76.8%	73.9%	73.0%	72.6%
Corporate	1,411,990	1,693,685	1,470,360	1,561,195
% of total	13.7%	16.4%	14.8%	16.3%
Individuals	979,305	1,004,008	1,223,337	1,072,016
% of total	9.5%	9.7%	12.3%	11.2%
Total income tax receipts	\$ 10,327,457	\$ 10,349,409	\$ 9,958,469	\$ 9,599,804

**Source:** City of Defiance Income Tax

 2014	 2013	 2012	 2011	 2010	 2009
1.80%	1.50%	1.50%	1.50%	1.50%	1.50%
\$ 6,515,630 73.2%	\$ 5,425,774 79.8%	\$ 5,792,726 83.2%	\$ 5,533,044 82.6%	\$ 5,374,407 80.8%	\$ 5,245,899 79.6%
1,417,159 15.9%	706,863 10.4%	744,150 10.7%	701,004 10.5%	825,523 12.4%	880,991 13.4%
962,614 10.8%	668,325 9.8%	427,740 6.1%	461,777 6.9%	451,815 6.8%	462,826 7.0%
\$ 8,895,403	\$ 6,800,962	\$ 6,964,616	\$ 6,695,825	\$ 6,651,745	\$ 6,589,716

#### SCHEDULE 6 INCOME TAX RATES AND ALLOCATION BY FUND LAST TEN YEARS (CASH-BASIS)

	 2018	 2017	 2016	 2015
Tax Rate Components:				
General operations	1.195%	1.195%	1.195%	1.195%
Police and fire	0.3%	0.3%	0.3%	0.3%
Capital improvements	0.3%	0.3%	0.3%	0.3%
Street maintenance	0.005%	0.005%	0.005%	0.005%
Total income tax rate	 1.80%	 1.80%	 1.80%	 1.80%
Allocation of Receipts:				
General fund	\$ 6,855,366	\$ 6,869,938	\$ 6,610,431	\$ 6,381,313
% of total	66.4%	66.4%	66.4%	66.5%
Police and fire fund	1,721,587	1,725,247	1,660,077	1,589,045
% of total	16.7%	16.7%	16.7%	16.6%
Capital improvements fund	1,721,587	1,725,246	1,660,077	1,602,533
% of total	16.7%	16.7%	16.7%	16.7%
SCMR fund (street maintenance)	28,917	28,978	27,884	26,913
% of total	0.3%	0.3%	0.3%	0.3%
Total income tax allocated	\$ 10,327,457	\$ 10,349,409	\$ 9,958,469	\$ 9,599,804

Note: Section 181.01 of the Codified Ordinances of the City of Defiance sets the current income tax rate as follows:

One-half percent (0.5%) for the purposes of general municipal operation, replacement of equipment and the extension, and enlargement and improvement of municipal services and facilities for the City. This portion is allocated to the general fund.

One-half percent (0.5%) to provide funds for the purpose of making capital improvements, improving streets, storm sewers and present recreational facilities, and general improvement of municipal services and facilities for the City. Per Section 181.25, ninety-nine percent of this portion of the tax (0.495%) is allocated to general municipal operations, and one percent of this portion of the tax (0.005%) is allocated to the Street Construction, Maintenance and Repair Fund (SCMR).

Three-tenths percent (0.3%) to provide funds for the purpose of making capital improvements only. This portion is allocated to the capital fund.

Two-tenths percent (0.2%) to provide funds for the purpose of operation of all departments and divisions supported through the general fund. This portion of the tax became effective in June of 2005.

Three-tenths percent (0.3%) to provide funds for the purpose of operation of the police and fire divisions within the department of service and safety. This portion of the tax is allocated to the police and fire fund, and became effective in January of 2014.

Source: City of Defiance Income Tax Division.

 2014	 2013	 2012	 2011	 2010	 2009
1.195%	1.195%	1.195%	1.195%	1.195%	1.195%
0.3%	0.0%	0.0%	0.0%	0.0%	0.0%
0.3%	0.3%	0.3%	0.3%	0.3%	0.3%
0.005%	0.005%	0.005%	0.005%	0.005%	0.005%
 1.80%	 1.50%	 1.50%	 1.50%	 1.50%	 1.50%
\$ 6,110,345 68.7%	\$ 5,417,017 79.7%	\$ 5,548,478 79.7%	\$ 5,334,329 79.7%	\$ 5,298,498 79.7%	\$ 5,249,652 79.7%
1,225,003	-	-	-	-	-
13.8%	0.0%	0.0%	0.0%	0.0%	0.0%
1,534,374	1,360,193	1,392,923	1,339,176	1,331,064	1,318,096
17.2%	20.0%	20.0%	20.0%	20.0%	20.0%
25,681	23,752	23,215	22,320	22,184	21,968
0.3%	0.3%	0.3%	0.3%	0.3%	0.3%
\$ 8,895,403	\$ 6,800,962	\$ 6,964,616	\$ 6,695,825	\$ 6,651,745	\$ 6,589,716

#### SCHEDULE 7 RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

	 2018	 2017	 2016	 2015
Governmental activities:				
General obligation bonds payable <sup>4</sup> Special assessment bonds payable	\$ 4,293,487	\$ 3,089,313	\$ 3,266,437	\$ 3,443,561
Land acquisition bonds payable	2,000,000	-	-	-
OWDA loans payable	1,748,385	1,864,944	1,981,503	2,098,062
Capital lease obligations	50,487	80,240	109,239	137,503
Business-type activities:				
General obligation bonds payable <sup>4</sup>	8,240,123	6,270,992	7,429,523	5,743,854
Special assessment bonds payable	-	-	44,070	53,631
Bond anticipation notes	-	-	-	2,704,000
OWDA loans payable	28,006,203	27,048,372	28,469,070	30,198,958
OPWC loans payable	2,299,029	2,452,740	1,523,808	155,661
Capital lease obligations	 -	 -	 -	 -
Total primary government	\$ 46,637,714	\$ 40,806,601	\$ 42,823,650	\$ 44,535,230
Debt per capita:				
City population <sup>1</sup>	16,663	16,687	16,676	16,995
Outstanding debt per capita	\$ 2,799	\$ 2,445	\$ 2,568	\$ 2,620
Debt as percentage of personal income:				
Personal income <sup>2</sup>	\$ 654,022,750	\$ 628,882,969	\$ 602,470,528	\$ 625,382,010
Percentage of personal income	7.13%	6.49%	7.11%	7.12%
Business-type debt per customer:				
Number of customers <sup>3</sup>	6,611	6,593	6,654	6,649
Outstanding debt per customer	\$ 5,830	\$ 5,426	\$ 5,631	\$ 5,844

## Notes and sources:

<sup>1</sup>U.S. Census Bureau.

<sup>2</sup>U.S. Department of Commerce, Bureau of Economic Analysis (Defiance Micropolitan Statistical Area).

<sup>3</sup>Number of water customers per the City of Defiance Utility Billing Office.

<sup>4</sup>Includes unamortized bond premiums.

 2014	 2013	 2012	 2011	 2010	 2009
\$ 3,620,685	\$ 3,792,809 13,043	\$ 3,964,933 27,729	\$ 4,117,057 42,272	\$ 40,000 106,815	\$ 80,000 166,358
2,214,437 165,051	2,220,458	1,112,332	-	1,765	6,925
6,477,095 62,672 3,139,000 31,533,115 217,232	7,175,337 71,222 3,574,000 32,532,365 289,420	7,848,578 79,307 2,986,000 31,610,089 371,573	8,486,820 86,952 3,493,000 32,816,389 451,992	9,105,062 94,182 3,920,000 32,714,041 530,737	9,688,303 101,018 4,347,000 29,051,352 607,863 3,041
\$ 47,429,287	\$ 49,668,654	\$ 48,000,541	\$ 49,494,482	\$ 46,512,602	\$ 44,051,860
\$ 16,776 2,827	\$ 16,836 2,950	\$ 16,956 2,831	\$ 17,079 2,898	\$ 16,494 2,820	\$ 16,012 2,751
\$ 607,828,032 7.80%	\$ 610,001,952 8.14%	\$ 600,055,884 8.00%	\$ 569,123,517 8.70%	\$ 516,245,706 9.01%	\$ 493,057,516 8.93%
\$ 6,635 6,244	\$ 6,669 6,544	\$ 6,619 6,481	\$ 6,641 6,827	\$ 6,607 7,017	\$ 6,679 6,558

#### SCHEDULE 8 RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

	 2018	 2017	 2016	 2015
Population <sup>1</sup>	16,663	16,687	16,676	16,995
Assessed value <sup>2</sup>	\$ 322,565,510	\$ 309,257,400	\$ 309,257,400	\$ 320,277,520
<b>General bonded debt:</b> General obligation bonds payable <sup>3</sup>	\$ 12,533,610	\$ 9,360,305	\$ 10,695,960	\$ 9,187,415
Ratio of net bonded debt to assessed value	3.89%	3.03%	3.46%	2.87%
Net bonded debt per capita	\$ 752	\$ 561	\$ 641	\$ 541

Note: The amount restricted for debt service on the statement of net position is not for general obligation debt; therefore, it is not included on this schedule.

#### Sources:

<sup>1</sup>U.S. Census Bureau.

<sup>2</sup>Defiance County Auditor.

<sup>3</sup>Includes unamortized bond premiums.

 2014	 2013	 2012	 2011	 2010	 2009
16,776	16,836	16,956	17,079	16,494	16,012
\$ 319,027,680	\$ 299,057,480	\$ 300,457,400	\$ 276,385,000	\$ 277,919,920	\$ 280,455,300
\$ 10,097,780	\$ 10,968,146	\$ 11,813,511	\$ 12,603,877	\$ 9,145,062	\$ 9,768,303
3.17%	3.67%	3.93%	4.56%	3.29%	3.48%
\$ 602	\$ 651	\$ 697	\$ 738	\$ 554	\$ 610

#### SCHEDULE 9 DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2018

Jurisdiction	Ac	overnmental ctivities Debt Outstanding	Percentage Applicable to City	 Amount Applicable to City		
Direct - City of Defiance	\$	5,034,497	100.00%	\$ 5,034,497		
Overlapping Debt:						
Defiance County		2,234,173	34.89%	779,503		
Defiance City School District		22,620,000	82.85%	18,740,670		
Ayersville Local School District		13,161,121	23.47%	3,088,915		
Four County Career Center Joint Vocational School District		2,380,000	9.42%	224,196		
Northeastern Local School District		23,995,000	29.07%	6,975,347		
Total overlapping debt		64,390,294		 29,808,631		
Total direct and overlapping debt	\$	69,424,791		\$ 34,843,128		

**Note:** The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the City's taxable assessed property values that is within the subdivision's boundaries and dividing it by the City's total taxable assessed property values.

Source: Ohio Municipal Advisory Council.

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#### SCHEDULE 10 LEGAL DEBT MARGIN LAST TEN YEARS

	2018	2017	2016	2015
Total assessed property value	\$ 322,565,510	\$ 309,257,400	\$ 309,257,400	\$ 320,277,520
Overall legal debt limit	33,869,379	32,472,027	32,472,027	33,629,140
(10 1/2 % of assessed valuation)				
Debt outstanding:				
General obligation bonds payable <sup>2</sup>	12,188,205	8,963,568	10,224,593	8,860,000
Special assessment bonds payable	-	-	44,070	53,631
Land acquisition bonds payable	2,000,000	-	-	-
Bond anticipation notes	-	-	-	2,704,000
OWDA loans payable	29,754,588	28,913,316	30,450,573	32,297,020
OPWC loans payable	2,299,029	2,452,740	1,523,808	155,661
Total gross indebtedness	46,241,822	40,329,624	42,243,044	44,070,312
Less <sup>1</sup> :				
General obligation bonds payable <sup>2</sup>	7,945,205	5,903,568	6,989,593	5,450,000
Special assessment bonds payable	-	-	44,070	53,631
Bond anticipation notes	-	-	-	2,704,000
OWDA loans payable	29,754,588	28,913,316	30,450,573	32,297,020
OPWC loans payable	2,299,029	2,452,740	1,523,808	155,661
Total net debt applicable to debt limit	6,243,000	3,060,000	3,235,000	3,410,000
Add: debt service fund equity	602,796	592,151	570,714	565,440
Legal debt margin within				
10 1/2 % limitation	\$ 28,229,175	\$ 30,004,178	\$ 29,807,741	\$ 30,784,580
Legal debt margin as a percentage				
of the debt limit	83.35%	92.40%	91.80%	91.54%
Unvoted debt limit	17,741,103	17,009,157	17,009,157	17,615,264
Invested legal debt manain within				
Unvoted legal debt margin within 5 1/2 % limitation	\$ 17,741,103	\$ 17,009,157	\$ 17,009,157	\$ 17,615,264
	φ 17,711,105	φ 17,009,137	φ 17,009,137	φ 17,013,204
Unvoted legal debt margin as a percentage				
of the unvoted debt limit	100.00%	100.00%	100.00%	100.00%

#### Notes:

<sup>1</sup>Self-supporting and enterprise fund debt are not considered in the calculation of legal debt margin.

<sup>2</sup>Excludes unamortized bond premiums.

 2014	 2013		2012	 2011	 2010	 2009
\$ 319,027,680	\$ 299,057,480	\$	300,457,400	\$ 276,385,000	\$ 277,919,920	\$ 280,455,300
 33,497,906	 31,401,035		31,548,027	 29,020,425	 29,181,592	 29,447,807
9,725,000	10,550,000		11,350,000	12,095,000	8,635,000	9,215,000
62,672	84,265		107,036	129,224	200,997	267,376
3,139,000	3,574,000		2,986,000	3,493,000	3,920,000	4,347,000
33,747,552	34,752,823		31,610,089	32,816,389	32,714,041	29,051,352
 217,232	 289,420		371,573	 451,992	 530,737	 607,863
 46,891,456	 49,250,508		46,424,698	 48,985,605	 46,000,775	 43,488,591
6,140,000	6,795,000		7,425,000	8,020,000	8,595,000	9,135,000
62,672	84,265		107,036	129,224	200,997	267,376
3,139,000	3,574,000		2,986,000	3,493,000	3,920,000	4,347,000
33,747,552	34,752,823		31,610,089	32,816,389	32,714,041	29,051,352
 217,232	 289,420	. <u> </u>	371,573	 451,992	 530,737	 607,863
 3,585,000	 3,755,000		3,925,000	 4,075,000	 40,000	 80,000
556,615	620,652		765,828	1,007,820	1,003,362	954,176
\$ 30,469,521	\$ 28,266,687	\$	28,388,855	\$ 25,953,245	\$ 30,144,954	\$ 30,321,983
90.96%	90.02%		89.99%	89.43%	103.30%	102.97%
17,546,522	16,448,161		16,525,157	15,201,175	15,285,596	15,425,042
\$ 17,546,522	\$ 16,448,161	\$	16,525,157	\$ 15,201,175	\$ 15,285,596	\$ 15,425,042
100.00%	100.00%		100.00%	100.00%	100.00%	100.00%

#### SCHEDULE 11 PLEDGED REVENUE COVERAGE LAST TEN YEARS

	 2018	 2017	 2016	 2015
OWDA Loans - Sewer System <sup>1</sup>				
Gross revenues <sup>2</sup>	\$ 7,396,693	\$ 7,380,647	\$ 7,091,386	\$ 7,091,366
Direct operating expenses <sup>3</sup>	3,724,229	3,779,418	3,274,574	3,128,395
Net revenue available for debt service	 3,672,464	 3,601,229	 3,816,812	 3,962,971
Annual debt service requirement <sup>4</sup>	2,383,430	2,376,078	2,342,678	2,388,868
Coverage	1.54	1.52	1.63	1.66
OWDA Loans - Water Reservoir				
Gross revenues <sup>2</sup>	\$ 5,642,065	\$ 5,626,240	\$ 5,957,319	\$ 5,957,063
Direct operating expenses <sup>3</sup>	4,148,073	4,205,112	3,729,053	3,484,253
Net revenue available for debt service	 1,493,992	 1,421,128	2,228,266	 2,472,810
Annual debt service requirement <sup>4</sup>	433,283	433,107	432,939	438,506
Coverage	3.45	3.28	5.15	5.64

#### Notes:

<sup>1</sup>Includes multiple Ohio Water Development Authority loans used for an ongoing, multi-year combined sewer separation project.

<sup>2</sup>Gross revenues are derived from sewer and water customer user charges, and include interest revenue.

<sup>3</sup>Direct operating expenses do not include depreciation expense.

<sup>4</sup>Includes only principal and interest payments associated with pledged revenues.

Source: City of Defiance Finance Department.

 2014	 2013	 2012	 2011	 2010	 2009
\$ 6,895,460 2,820,670	\$ 6,270,952 3,035,848	\$ 6,437,330 3,664,100	\$ 6,364,585 2,954,268	\$ 5,528,935 4,941,769	\$ 4,950,558 2,884,596
 4,074,790	 3,235,104	 2,773,230	 3,410,317	 587,166	 2,065,962
2,321,512 1.76	2,087,309 1.55	2,905,438 0.95	3,061,015 1.11	2,035,828 0.29	1,407,607 1.47
\$ 5,843,398 3,061,255 2,782,143	\$ 6,030,551 3,712,770 2,317,781	\$ 6,045,464 3,328,556 2,716,908	\$ 5,442,437 2,885,831 2,556,606	\$ 4,863,131 2,692,862 2,170,269	\$ 4,196,841 2,702,414 1,494,427
438,506 6.34	438,505 5.29	438,506 6.20	431,761 5.92	444,610 4.88	444,610 3.36

#### SCHEDULE 12 DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

			Per Capita	Public	Ur	nemployment Rat	es <sup>4</sup>
		<b>Total Personal</b>	Personal	School	Defiance	State of	United
Year	Population <sup>1</sup>	Income <sup>2</sup>	Income <sup>2</sup>	Enrollment <sup>3</sup>	County	Ohio	States
2018	16,663	\$ 654,022,750	\$ 39,250	2,730	4.4%	4.6%	3.9%
2017	16,687	628,882,969	37,687	2,714	4.3%	4.9%	4.1%
2016	16,676	602,470,528	36,128	2,723	4.8%	4.9%	4.9%
2015	16,995	625,382,010	36,798	2,607	4.3%	4.6%	5.6%
2014	16,776	607,828,032	36,232	2,650	5.4%	5.7%	6.2%
2013	16,836	610,001,952	36,232	2,723	7.2%	7.4%	7.4%
2012	16,956	600,055,884	35,389	2,657	7.4%	7.4%	8.1%
2011	17,079	569,123,517	33,323	2,654	9.2%	8.7%	8.9%
2010	16,494	516,245,706	31,299	2,723	11.8%	10.0%	9.6%
2009	16,012	493,057,516	30,793	2,685	13.8%	10.2%	9.3%

#### Notes and Sources:

<sup>1</sup>U.S. Census Bureau.

<sup>2</sup>U.S. Department of Commerce, Bureau of Economic Analysis (Defiance Micropolitan Statistical Area).

<sup>3</sup>Defiance City Schools.

<sup>4</sup>U.S. Department of Labor, Bureau of Labor Statistics (annual average).

#### SCHEDULE 13 PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	Tax Year 2017					
Employer	Employees <sup>1</sup>	Rank	Percentage of Total City Employment			
Johns Manville Corporation (MFG)	737	1	3.50%			
Defiance City Schools	543	2	2.58%			
Defiance College	511	3	2.42%			
Defiance Metal Products (MFG)	467	4	2.22%			
Defiance County	447	5	2.12%			
Defiance Regional Medical Center	400	6	1.90%			
Wal Mart (RETAIL)	374	7	1.77%			
Meijer (RETAIL)	325	8	1.54%			
Mercy Medical Partners	289	9	1.37%			
First Federal of Defiance	251	10	1.19%			
	4,344	=	20.61%			
Total Employment Within the City	21,083					

	Tax Year 2008					
			Percentage of Total			
Employer	Employees <sup>1</sup>	Rank	City Employment			
Johns Manville Corporation (MFG)	756	1	3.71%			
General Motors Company (MFG)	713	2	3.50%			
Defiance Metal Products (MFG)	615	3	3.02%			
Defiance College	609	4	2.99%			
Defiance City Schools	521	5	2.56%			
Wal Mart (RETAIL)	407	6	2.00%			
Defiance County	381	7	1.87%			
Defiance Regional Medical Center	372	8	1.82%			
Meijer (RETAIL)	346	9	1.70%			
Fauster-Cameron (HLTH)	336	10	1.65%			
	5,056	=	24.82%			
Total Employment Within the City	20,388					

#### Notes:

<sup>1</sup>Employee figures are based on the number of W-2 forms filed with the City Income Tax Division and do not necessarily represent full-time equivalent positions. Furthermore, rank is based on this number, and does not necessarily correspond to a ranking by gross wages or amount of employee tax withheld.

<sup>2</sup>The information for tax year 2017 and tax year 2008 is the most current information covering a ten-year period available as of December 31, 2018.

Source: City of Defiance Income Tax Division.

#### SCHEDULE 14 FULL-TIME EQUIVALENT POSITION BY FUNCTION/DIVISION LAST TEN YEARS

Function/Division	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
General Government:										
Council*	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5	4.5
Municipal Court	14.0	13.5	13.3	12.9	13.0	12.5	13.5	13.8	13.3	13.2
Mayor	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Administrator	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Finance	4.8	4.8	4.9	4.3	3.8	3.8	3.7	3.8	3.8	3.9
Law	3.0	3.4	3.5	3.5	3.4	3.0	3.3	3.8	3.8	3.8
Civil Service*	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
Income Tax	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.7	2.0	2.0
Buildings and Land	2.5	2.2	2.1	1.9	1.6	1.6	1.6	1.6	1.6	1.6
Engineer	9.2	9.1	6.9	5.4	6.6	5.7	6.5	5.6	6.2	5.5
	42.5	42.0	39.6	37.0	37.4	35.6	37.6	38.3	38.7	38.0
Security of Persons and Property:										
Police	34.7	33.4	33.9	33.2	34.1	31.3	31.1	31.7	32.8	32.9
Fire	38.9	37.7	38.4	37.8	35.2	29.7	28.7	30.6	32.7	35.1
	73.6	71.1	72.3	71.0	69.3	61.0	59.8	62.3	65.5	68.0
Leisure Time Activities:										
Parks and Recreation	7.9	7.2	8.3	7.1	7.9	7.7	7.8	7.2	7.1	6.8
Cemetery	5.0	4.2	4.4	4.4	4.2	3.8	3.0	2.9	2.8	2.8
Cultural/Historian*	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5
	13.4	11.9	13.1	12.0	12.6	12.0	11.3	10.6	10.4	10.1
Community Development:										
Building Inspections	2.2	2.0	2.3	1.8	1.9	2.5	2.1	1.6	1.4	1.3
Transportation:										
Streets	10.6	10.2	10.3	10.8	11.6	9.6	10.1	11.1	11.2	12.0
Utility Services:										
Utility Billing	6.0	6.0	5.8	6.1	6.4	6.8	6.1	6.1	6.1	6.1
Water Treatment/Distribution	19.9	20.1	19.8	19.9	21.5	19.7	20.1	19.9	22.4	22.6
Wastewater Treatment/Collection	19.6	19.9	20.0	18.5	20.3	18.0	18.3	18.9	18.2	18.4
	45.5	46.0	45.6	44.5	48.2	44.5	44.5	44.9	46.7	47.1
Total	187.8	183.2	183.2	177.1	181.0	165.2	165.3	168.8	173.9	176.5

\* Part-time salaried positions count as 0.5 each.

**Note:** The numbers shown reflect total annual labor hours divided by annual hours in a full-time schedule--typically 2,080 hours--and include all full-time, part-time, seasonal, and overtime hours worked.

Source: City of Defiance Finance Department.

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#### SCHEDULE 15 OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015
General Government:				
General fund beginning balance (cash)	\$3,699,172	\$3,041,951	\$2,305,035	\$1,929,849
General fund revenues (cash)	12,298,444	10,394,316	9,881,035	9,740,976
General fund expenditures (cash)	12,451,332	9,737,095	9,144,119	9,365,790
General fund ending balance (cash)	\$3,546,284	\$3,699,172	\$3,041,951	\$2,305,035
Municipal Court:				
Cases heard and closed	9,782	10,749	9,191	9,163
Police:				
Total calls for services	17,934	20,434	17,517	16,964
Traffic violations	1,428	1,509	1,349	1,236
Motor vehicle accidents	789	832	830	896
Criminal arrests	1,110	1,417	1,132	1,322
Fire/Emergency Medical Services:				
Fire calls	565	487	410	437
EMS calls	2,268	2,356	2,088	2,189
Fire safety inspections	1,176	1,078	1,361	1,409
Building Inspections:				
Construction permits issued	970	1,070	1,151	998
Estimated value of construction	\$6,817,870	\$8,003,585	\$8,078,849	\$5,035,057
Recreation:				
Swimming pool memberships	35	68	52	38
Shelter house rentals	61	59	51	55
Streets:				
Salt usage (tons)	496	600	400	500
Cost of salt purchased	\$33,311	\$39,703	\$30,788	\$46,250
Water:				
Monthly avg. water treated (mil. Gal.)	88.2	91.1	91.2	84.7
Water customers	6,611	6,593	6,654	6,649
Water main breaks repaired	31	23	18	30
Water Pollution Control:				
Sewer lines cleaned/repaired (ft.)	65,189	68,220	85,143	70,100
Sewer customers	6,483	6,466	6,513	6,492

Sources: Various City of Defiance Divisions.

2014	2013	2012	2011	2010	2009
\$1,159,602	\$1,239,095	\$1,376,242	\$1,511,693	\$1,970,107	\$2,840,494
9,491,539	8,709,434	8,831,048	8,901,881	8,358,947	8,546,209
8,721,292	8,788,927	8,968,195	9,037,332	8,817,361	9,416,596
\$1,929,849	\$1,159,602	\$1,239,095	\$1,376,242	\$1,511,693	\$1,970,107
9,761	9,832	9,688	9,572	9,998	9,651
10.000	10.000		<b>22</b> 4 6 4		<b>a</b> a <b>(55</b>
18,203	18,353	21,030	23,194	25,834	28,655
1,571	1,983	1,485	1,590	1,710	2,003
909 1.500	805	846	826	821	900
1,596	2,045	2,031	2,164	2,185	2,669
415	603	629	474	574	579
1,841	1,439	1,477	1,609	1,475	1,348
1,019	1,142	1,296	848	35	12
897	925	1,007	937	1,161	1,208
\$5,649,615	\$5,902,162	\$6,253,697	\$4,913,011	\$7,161,765	\$6,800,582
\$2,017,012	<i>\$2,302,102</i>	<i><i><i>q</i>0,200,0001</i></i>	φ.,,, το, οττ	\$7,101,700	\$0,000,002
51	50	55	40	41	31
61	45	57	54	64	66
570	600	570	275	1,051	1,016
\$30,876	\$27,702	\$38,741	\$18,755	\$71,442	\$77,887
\$50,870	\$27,702	\$38,741	\$16,735	\$71,442	\$/7,007
90.7	98.4	106.8	97.9	112.2	108.4
6,635	6,669	6,619	6,641	6,607	6,679
32	50	0	49	74	36
84,500	76,000	86,440	32,304	17,640	19,480
6,495	6,523	6,422	6,438	6,426	6,480
0,775	0,525	0,722	0,750	0,720	0,700

#### SCHEDULE 16 CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015
Police:				
Stations	1	1	1	1
Vehicles	15	14	13	13
Fire/EMS:				
Stations	1	1	1	1
Vehicles - Fire	9	9	9	9
Vehicles - EMS	5	3	3	3
Parks and Recreation:				
Parks	8	8	8	8
Pools	1	1	1	1
Splash Pads	1	0	0	0
Tennis courts	8	8	8	8
Sand volleyball courts	2	2	2	2
Basketball courts	4	4	4	4
Ball fields	12	12	12	13
Park shelter houses	13	13	13	13
Streets:				
Streets (miles)	128.64	128.50	128.50	127.80
Vehicles	18	18	18	18
Water:				
Water lines (miles)	184.82	184.82	156.40	151.80
Towers	2	2	3	3
Tower capacity	2.0 mg	2.0 mg	1.6 mg	1.6 mg
Reservoir capacity	350 mg	350 mg	350 mg	350 mg

Sources: Various City of Defiance Divisions.

2014	2013	2012	2011	2010	2009
1	1	1	1	1	1
13	13	12	12	12	12
1	1	1	1	1	1
9	10	9	9	9	9
3	3	3	3	3	3
8	1	8	8	8	8
1	1	1	1	1	1
0	0	0	0	0	0
8	8	8	8	8	8
2	2	2	2	2	2
4	4	4	4	4	4
- 14	14	14	14	14	13
13	13	13	13	13	13
15	15	15	15	15	15
122.80	142.00	142.00	110.12	103.66	99.78
17	18	18	17	18	17
151.80	151.80	126.37	125.62	123.54	123.54
3	3	3	3	3	3
		-	-	-	
1.6 mg					
350 mg					

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## **CITY OF DEFIANCE DEFIANCE COUNTY, OHIO**

SUPPLEMENTAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2018

## CITY OF DEFIANCE DEFIANCE COUNTY, OHIO

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Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

City of Defiance Defiance County 631 Perry Street Defiance, Ohio 43512

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Defiance, Defiance County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Defiance's basic financial statements and have issued our report thereon dated June 26, 2019, wherein we noted as discussed in Note 3, the City of Defiance adopted Governmental Accounting Standards Board Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Defiance's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Defiance's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Defiance's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Defiance Defiance County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Compliance and Other Matters

As part of reasonably assuring whether the City of Defiance's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Defiance's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Defiance's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Sube, the.

Julian & Grube, Inc. June 26, 2019



## **CITY OF DEFIANCE**

**DEFIANCE COUNTY** 

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 8, 2019

> 88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370 www.ohioauditor.gov