Basic Financial Statements

Year Ended June 30, 2016

With Independent Auditors' Report





Board of Education Ross-Pike Educational Service District 475 Western Avenue, Suite E Chillicothe, Ohio 45601

We have reviewed the *Independent Auditors' Report* of the Ross-Pike Educational Service District, Ross County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2015 through June 30, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ross-Pike Educational Service District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

February 3, 2017



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INDEPENDENT AUDITORS' REPORT

To the Board of Education

Ross-Pike Educational Service District:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Ross-Pike Educational Service District (the "District"), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Ross-Pike Educational Service District as of June 30, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension liabilities and pension contributions on pages 4 - 12 and 56 - 57, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Ross-Pike Educational Service District's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the budgetary comparison information on pages 53 – 55 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditures of federal awards and budgetary comparison information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and budgetary comparison information are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2016 on our consideration of Ross-Pike Educational Service District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Ross-Pike Educational Service District's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Cincinnati, Ohio December 14, 2016

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

The management discussion and analysis of the Ross-Pike Educational Service District's financial performance provides an overview and analysis of the Educational Service District's financial activities for the fiscal year ended June 30, 2016. The intent of this discussion and analysis is to look at the Educational Service District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the Educational Service District's financial performance.

Financial Highlights

- ► In total, net position of governmental activities increased \$219,202, from a deficit of \$10,626,250 to a deficit balance of \$10,407,048 which represents a 2.06 percent increase from 2015.
- General revenues accounted for \$690,459 or 7.18 percent of all revenues. Program specific revenues in the form of charges for services and operating grants and contributions accounted for \$8,928,919 or 92.82 percent of total revenues of \$9,619,378.
- The Educational Service District had \$9,400,176 in expenses related to governmental activities; \$8,928,919 of these expenses were offset by program specific charges for services and operating grants or contributions. General revenues supporting governmental activities (primarily unrestricted grants and entitlements) of \$690,459 were used to provide for the remainder of these programs.
- ► The Educational Service District major governmental funds are the General Fund and IDEA Part B Fund. The General Fund had \$7,353,346 in revenues and \$7,166,668 in expenditures. During fiscal year 2016, the General Fund balance increased \$186,678 from \$3,129,124 to \$3,315,802.
- ► The IDEA Part B Fund had \$1,265,222 in revenues and \$1,252,272 in expenditures. During fiscal year 2016, the IDEA Part B Fund deficit increased \$12,950 from a deficit of \$19,988 to a deficit of \$7,038.

Using these Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Ross-Pike Educational Service District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net position* and *statement of activities* provide information about the activities of the whole Educational Service District, presenting both an aggregate view of the Educational Service District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending.

The fund financial statements also look at the Educational Service District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Educational Service District, the General Fund and IDEA Part B Fund are by far the most significant funds, and the only governmental funds reported as major funds.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Reporting the Educational Service District as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the Educational Service District to provide programs and activities, the view of the Educational Service District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2016?" The statement of net position and statement of activities answer this question. These statements include all assets, liabilities, deferred outflows, deferred inflows, revenues and expenses using the accrual basis of accounting which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the Educational Service District's net position and changes in overall net position. This change in net position is important because it tells the reader that, for the Educational Service District as a whole, the financial position of the Educational Service District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Educational Service District's facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the Educational Service District's programs and services, including instruction, support services, and operation of non-instructional services.

The Educational Service District's statement of net position and statement of activities can be found on pages 13-14 of this report.

Reporting the Educational Service District's Most Significant Funds

Fund Financial Statements

The analysis of the Educational Service District's major governmental funds begins on page 11. Fund financial reports provide detailed information about the Educational Service District's major funds. The Educational Service District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Educational Service District's most significant funds. The Educational Service District's major governmental funds are the General Fund and IDEA Part B Fund.

Governmental Funds

Most of the Educational Service District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called *modified* accrual accounting, which measures cash and all other *financial assets* that can readily be converted to cash.

The governmental fund financial statements provide a detailed *short-term* view of the Educational Service District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-18 of this report.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Proprietary Funds

The Educational Service District's proprietary fund is an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Educational Service District's various functions. The Educational Service District's internal service fund accounts for dental and vision self-insurance programs. The basic proprietary fund financial statements can be found on pages 19-21 of this report.

Reporting the Educational Service District's Fiduciary Responsibilities

The Educational Service District acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. The Educational Service District's fiduciary activities are reported in a separate statement of fiduciary net assets and liabilities. These activities are excluded from the Educational Service District's other financial statements because the assets cannot be utilized by the Educational Service District to finance its operations. The agency funds are used to account for virtual learning programs and district agency.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 23-52 of this report.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

The Educational Service District as a Whole

Recall that the statement of net position provides the perspective of the Educational Service District as a whole. Table 1 provides a summary of the Educational Service District's net position for 2016 compared to fiscal year 2015:

Table 1 **Net Position at Year End**

Governmental Activities

2016 2015 Assets: Current and Other Assets \$4,919,452 \$4,998,579 69,706 Capital Assets, Net 97,358 **Total Assets** 5,016,810 5,068,285 Deferred Outflows of Resources: Pension 1,000,095 1,654,114 Liabilities: **Current Liabilites** 1,245,362 1,388,394 Long-Term Liabilities Due Within One Year 39.812 39,935 Due in More Than One Year: Net Pension Liability 14,606,959 12,736,923 Other Amounts 268,961 231,248 Total Liabilities 16,161,094 14,396,500 Deferred Inflows of Resources: Pension 916,878 2,298,130 Net Position: Net Investment in Capital Assets 97,358 69,706 Restricted 246,316 357,710 (10,750,722)Unrestricted (11,053,666)**Total Net Position** (\$10,407,048)(\$10,626,250)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB Statement No. 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB Statement No. 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Under the new standards required by GASB Statement No. 68, the net pension liability equals the Educational Service District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligation, whether funded or unfunded, are part of the "employment exchange"- that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government as a liability since they received the benefit of the exchange. However, the Educational Service District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer the employee, because all parties enter the employment exchange with notice as to law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statement No. 68, the Educational Service District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB Statement No. 68, the Educational Service District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

At fiscal year-end, capital assets represented 1.94% of total assets. Capital assets include furniture and equipment and educational materials. Capital assets, net of accumulated depreciation at June 30, 2016, were \$97,358. These capital assets are used to provide services to students of other school districts and are not available for future spending.

Current liabilities decreased \$143,032 or 10.30% from fiscal year 2015 due primarily to decreases in both accrued wages and benefits and intergovernmental payable.

Long-term liabilities increased by \$1,907,626 or 14.66% as the result of an increase in net pension liability.

A portion of the Educational Service District's net position, \$246,316, represents resources that are subject to external restriction on how they may be used. The balance of unrestricted net position is a deficit \$10,750,722.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Table 2 shows the changes in net position for fiscal year 2016 and comparisons to fiscal year 2015.

Table 2
Net Position at Year End

Governmental Activities 2016 2015 Revenues: Program Revenues: \$7,034,762 Charges for Services \$6,983,164 **Operating Grants and Contributions** 1,894,157 1,800,224 General Revenues: Grants and Entitlements 336,396 433,882 **Investment Earnings** 53,775 15,686 Miscellaneous 300,288 236,761 Total Revenues 9,619,378 9,469,717 Expenses: Program Expenses: Instruction: Regular 87,995 81,344 Special 4,294,902 4,128,349 Other 15,709 15,142 **Support Services:** Pupil 1,485,033 1,718,774 Instructional Staff 2,282,060 1,959,671 **Board of Education** 72,429 61,987 Administration 635,370 794,762 **Fiscal** 300,538 247,961 Operations and Maintenance 152,817 132,091 Central 69,826 72,112 0 Operations of Non-Instructional Services 3,497 9,212,193 **Total Expenses** 9,400,176 219,202 257,524 Change in Net Position Net Position at Beginning of Year (10,626,250)(10,883,774)Net Position at Year End (\$10,407,048) (\$10,626,250)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Governmental Activities

Net Position of the Educational Service District's governmental activities increased \$219,202. Total governmental expenses of \$9,400,176 were offset by program revenues of \$8,928,919 and general revenues of \$690,459. Program revenues supported 94.99% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from charges for services. This revenue source represents 73.13% of total governmental revenue. The largest expense of the Educational Service District is for support services programs. Support services expenses totaled \$4,998,073 or 53.17% of total governmental expenses for fiscal year 2016.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2016 and 2015. That is, it identifies the cost of these services supported by unrestricted State grants and entitlements.

Table 3

Net Cost of Governmental Activities

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2016	2016	2015	2015
Program Expenses:				
Instruction:				
Regular	\$87,995	\$87,995	\$81,344	\$81,344
Special	4,294,902	639,363	4,128,349	788,220
Other	15,709	15,709	15,142	15,142
Support Services:				
Pupil	1,485,033	270,965	1,718,774	189,873
Instructional Staff	2,282,060	(814,230)	1,959,671	(913,310)
Board of Education	72,429	72,429	61,987	61,987
Administration	635,370	103,495	794,762	91,537
Fiscal	300,538	18,980	247,961	28,501
Operations and Maintenance	152,817	17,738	132,091	13,399
Central	69,826	69,826	72,112	72,112
Operation of Non-Instructional Services	3,497	(11,013)	0	0
Total Expenses	\$9,400,176	\$471,257	\$9,212,193	\$428,805

For all governmental activities, program revenue support is 94.99% and 95.35% at June 30, 2016 and 2015 respectively, of total governmental activities expenses. The Educational Service District's charges for services and operating grants and contributions, as a whole, are by far the primary support for Educational Service District's programs and services provided.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

Fund Balances

The Educational Service District's governmental funds reported a combined fund balance of \$3,310,907 which is more than the previous fiscal year's fund balance of \$3,133,134. The schedule below indicates the total change in fund balance as of June 30, 2016 and 2015.

	Fund Balance/(Deficit) June 30, 2016	Fund Balance/(Deficit) June 30, 2015	Increase (Decrease)	Increase (Decrease)
General	\$3,315,802	\$3,129,124	\$186,678	5.97%
IDEA Part B	(7,038)	(19,988)	12,950	64.79%
Other Governmental	2,143	23,998	(21,855)	(91.07%)
Total	\$3,310,907	\$3,133,134	\$177,773	5.67%

General Fund

The Educational Service District's General fund balance increased \$186,678.

The table that follows assists in illustrating the financial activities and fund balance of the General Fund.

	2016 Amount	2015 Amount	Increase (Decrease)	Increase (Decrease)
Revenues:				
Tuition	\$6,408,918	\$6,525,682	(\$116,764)	(1.79%)
Charges for Services	229,439	199,461	29,978	15.03%
Interest	53,775	15,686	38,089	242.82%
Intergovernmental	414,012	433,282	(19,270)	(4.45%)
All Other Revenues	247,202	196,047	51,155	26.09%
Total	\$7,353,346	\$7,370,158	(\$16,812)	(0.23%)
Expenditures:			_	
Instruction	\$3,966,988	\$4,024,119	(\$57,131)	(1.42%)
Support Services	3,199,680	3,233,460	(33,780)	(1.04%)
Total	\$7,166,668	\$7,257,579	(\$90,911)	(1.25%)

Revenues of the General Fund decreased \$16,812 or 0.23%. Tuition revenues decreased \$116,764 or 1.79%. This decrease is primarily due to a decrease in excess costs charged to schools.

Expenditures of the General Fund decreased \$90,911 or 1.25%. This decrease is primarily due to a decrease in Instruction expenditures of \$57,131 or 1.42%.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016 (Unaudited)

IDEA Part B Fund

The IDEA Part B fund had \$1,265,222 in revenues and \$1,252,272 in expenditures. During fiscal year 2016, the IDEA Part B fund balance increased \$12,950 from a deficit of \$19,988 to a deficit of \$7,038. The increase is due to revenues for this grant revenue exceeding grant expenditures for fiscal 2016.

Capital Assets

At the June 30, 2016, the Educational Service District had \$97,358 invested in furniture and equipment and educational media. This entire amount is reported in governmental activities. The following table shows June 30, 2016 balances compared to June 30, 2015.

Table 4
Capital Assets at Year End

	Governmental Activities		
	2016	2015	
Depreciable Capital Assets:			
Furniture and Equipment	\$97,358	\$69,706	
Capital Assets, Net	\$97,358	\$69,706	

The overall increase in capital assets of \$27,652 is due to capital asset additions exceeding disposals and current year depreciation during fiscal year 2016. See Note 8 to the basic financial statements for additional information on the Educational Service District's capital assets.

Current Financial Related Activities

The Educational Service District is financially solvent. As the preceding information shows, the Educational Service District relies heavily on contracts with local and city school districts in Ross and Pike Counties, as well as State foundation revenue and grants. The contracts with our local and city school districts, and providing the fiscal and administrative role to several entities, the Educational Service District will be able to provide the necessary funds to meet operating expenses in the future.

Contacting the Educational Service District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Educational Service District's finances and to show the Educational Service District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Erin Kirby, Treasurer, Ross-Pike Educational Service District, 475 Western Ave., Suite E, Chillicothe, OH.

Statement of Net Position June 30, 2016

	Governmental Activities
Assets: Equity in Pooled Cash and Investments	\$4,129,141
Accounts Receivable	60
Intergovernmental Receivable	780,215
Accrued Interest Receivable	10,036
Depreciable Capital Assets, Net	97,358
Total Assets	5,016,810
Deferred Ouflows of Resources:	
Pensions	1,654,114
Total Deferred Outflows of Resources	1,654,114
Liabilities:	
Accrued Wages and Benefits	847,645
Intergovernmental Payable	378,482
Matured Compensated Absences Payable	14,643
Claims Payable	4,592
Long-Term Liabilities:	20.012
Due within One Year	39,812
Due in More Than One Year: Net Pension Liability	14,606,959
Other Amounts Due in More Than One Year	268,961
Outer Amounts Due in More Than One Tear	
Total Liabilities	16,161,094
Deferred Inflows of Resources:	
Pensions	916,878
Total Deferred Inflows of Resources	916,878
Net Position:	
Net Investment in Capital Assets	97,358
Restricted for:	
IDEA Part B Program	62,948
Professional Development	69,828
Preschool Expansion Program	49,204
Other Purposes Unrestricted (Deficit)	64,336 (10,750,722)
Oniesurcica (Denett)	(10,750,722)
Total Net Position	(\$10,407,048)

Statement of Activities For the Fiscal Year Ended June 30, 2016

		Program	Revenues	Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
Governmental Activities:				
Instruction:	***		+ -	
Regular	\$87,995	\$0	\$0	(\$87,995)
Special	4,294,902	3,451,021	204,518	(639,363)
Other	15,709	0	0	(15,709)
Support Services:	1 405 022	1.055.045	106 100	(270.065)
Pupils	1,485,033	1,077,945	136,123	(270,965)
Instructional Staff	2,282,060	1,665,919	1,430,371	814,230
Board of Education	72,429	502.448	0	(72,429)
Administration	635,370	503,448	28,427	(103,495)
Fiscal	300,538	212,937	68,621	(18,980)
Operation and Maintenance of Plant	152,817	108,982	26,097	(17,738)
Central	69,826	0	0	(69,826)
Operation of Non-Instructional Services	3,497	14,510	0	11,013
Total Governmental Activities	\$9,400,176	\$7,034,762	\$1,894,157	(471,257)
	General Revenues: Grants and Entitleme Investment Earnings Miscellaneous	ents not Restricted to S	pecific Programs	336,396 53,775 300,288
	Total General Reven	ues		690,459
	Change in Net Positi	on		219,202
	Net Position at Begin	nning of Year		(10,626,250)
	Net Position at End	of Year		(\$10,407,048)

Balance Sheet Governmental Funds June 30, 2016

Assets:	General	IDEA Part B	Other Governmental Funds	Total Governmental Funds
Equity in Pooled Cash and Investments	\$3,932,047	\$0	\$69,830	\$4,001,877
Accounts Receivable	60	0	0	60
Intergovernmental Receivable	264,373	210,987	304,855	780,215
Accrued Interest Receivable	10,036	0	0	10,036
Interfund Receivable	160,822	0	0	160,822
Total Assets	\$4,367,338	\$210,987	\$374,685	\$4,953,010
Liabilities:				
Accrued Wages and Benefits	\$706,243	\$78,925	\$62,477	\$847,645
Intergovernmental Payable	345,293	21,035	12,154	378,482
Matured Compensated Absences Payable	0	0	14,643	14,643
Interfund Payable	0	64,363	96,459	160,822
Total Liabilities	1,051,536	164,323	185,733	1,401,592
Deferred Inflows of Resources:				
Unavailable Revenue	0	53,702	186,809	240,511
Fund Balances:				
Restricted	0	0	73,830	73,830
Committed	61,252	0	0	61,252
Assigned	13,463	0	0	13,463
Unassigned	3,241,087	(7,038)	(71,687)	3,162,362
Total Fund Balances	3,315,802	(7,038)	2,143	3,310,907
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$4,367,338	\$210,987	\$374,685	\$4,953,010

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2016

Total Governmental Funds Balances		\$3,310,907
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		97,358
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds: Intergovernmental Receivable		240,511
Long-Term liabilities are not due and payable in the current period and therefore are not reported in the funds.		(308,773)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in the governmental funds: Deferred Outflows - Pension	1,654,114	
Net Pension Liability Deferred Outflows - Pension	(14,606,959) (916,878)	
Total		(13,869,723)
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		122,672
Net Position of Governmental Activities		(\$10,407,048)

ROSS-PIKE EDUCATIONAL SERVICE DISTRICT
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds For the Fiscal Year Ended June 30, 2016

	General	IDEA Part B	Other Governmental Funds	Total Governmental Funds
Revenues:				
Intergovernmental	\$414,012	\$1,265,222	\$664,331	\$2,343,565
Tuition	6,408,918	0	337,950	6,746,868
Charges for Services	229,439	0	58,455	287,894
Interest	53,775	0	0	53,775
Gifts and Contributions	650	0	3,883	4,533
Miscellaneous	246,552	0	53,736	300,288
Total Revenues	7,353,346	1,265,222	1,118,355	9,736,923
Expenditures:				
Current:				
Instruction:				
Regular	89,509	0	0	89,509
Special	3,861,770	0	508,350	4,370,120
Other	15,709	0	0	15,709
Support Services:				
Pupils	1,391,138	0	121,450	1,512,588
Instructional Staff	809,620	1,161,443	343,166	2,314,229
Board of Education	72,622	0	0	72,622
Administration	508,640	17,802	125,015	651,457
Fiscal	220,189	51,355	22,779	294,323
Operation and Maintenance of Plant	127,645	21,672	3,500	152,817
Central	69,826	0	0	69,826
Operation of Non-Instructional Services	0	0	3,497	3,497
Intergovernmental	0	0	12,453	12,453
Total Expenditures	7,166,668	1,252,272	1,140,210	9,559,150
Net Change in Fund Balances	186,678	12,950	(21,855)	177,773
Fund Balances at Beginning of Year	3,129,124	(19,988)	23,998	3,133,134
Fund Balances at End of Year	\$3,315,802	(\$7,038)	\$2,143	\$3,310,907

ROSS-PIKE EDUCATIONAL SERVICE DISTRICT Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2016

Net Change in Fund Balances - Total Governmental Funds	\$177,773
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. Capital Asset Additions Current Year Depreciation	48,593 (20,941)
Total	27,652
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These revenues consist of: Intergovernmental revenue	(117,545)
Some expenses reported in the statement of activities, including compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.	(37,590)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.	951,592
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.	(786,357)
The internal service funds used by management to charge the cost of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue of the internal service fund is allocated among the governmental activities.	3,677
Change in Net Position of Governmental Activities	\$219,202
See accompanying notes to the basic financial statements.	

Statement of Fund Net Position Proprietary Fund June 30, 2016

	Governmental Activities
	Internal Service
Assets:	
Current Assets: Equity in Pooled Cash and Investments	\$127,264
Total Assets	127,264
<u>Liabilities:</u> Current Liabilities:	
Claims Payable	4,592
Total Liabilities	4,592
Net Position: Unrestricted	122,672
Total Net Position	\$122,672

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Fund For the Fiscal Year Ended June 30, 2016

Operating Revenues: Internal Service Charges for Services \$71,139 Total Operating Revenues 71,139 Operating Expenses: 67,462 Claims 67,462 Total Operating Expenses 67,462 Operating Income/Change in Net Position 3,677 Net Position at Beginning of Year 118,995 Net Position at End of Year \$122,672		Governmental Activities
Charges for Services\$71,139Total Operating Revenues71,139Operating Expenses: Claims67,462Total Operating Expenses67,462Operating Income/Change in Net Position3,677Net Position at Beginning of Year118,995		
Total Operating Revenues71,139Operating Expenses: Claims67,462Total Operating Expenses67,462Operating Income/Change in Net Position3,677Net Position at Beginning of Year118,995		ф 71 12 0
Operating Expenses:Claims67,462Total Operating Expenses67,462Operating Income/Change in Net Position3,677Net Position at Beginning of Year118,995	Charges for Services	\$/1,139
Claims67,462Total Operating Expenses67,462Operating Income/Change in Net Position3,677Net Position at Beginning of Year118,995	Total Operating Revenues	71,139
Total Operating Expenses 67,462 Operating Income/Change in Net Position 3,677 Net Position at Beginning of Year 118,995		67.462
Operating Income/Change in Net Position 3,677 Net Position at Beginning of Year 118,995	Claims	67,462
Net Position at Beginning of Year	Total Operating Expenses	67,462
	Operating Income/Change in Net Position	3,677
Net Position at End of Year \$122,672	Net Position at Beginning of Year	118,995
	Net Position at End of Year	\$122,672

Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended June 30, 2016

	Governmental Activities
	Internal Service
Cash Flows from Operating Activities: Cash Received from Interfund Services Provided Cash Payments for Claims	\$71,139 (70,870)
Net Cash from Operating Activities	269
Net Increase in Cash and Cash Equivalents	269
Cash and Cash Equivalents at Beginning of Year	126,995
Cash and Cash Equivalents at End of Year	\$127,264
Reconciliation of Operating Income to Net Cash from Operating Activities: Operating Income	\$3,677
<u>Changes in Liabilities:</u> Decrease in Claims Payable	(3,408)
Net Cash from Operating Activities	\$269

Statement of Fiduciary Assets and Liabilities Fiduciary Fund June 30, 2016

	Agency
Assets:	
Equity in Pooled Cash and Investments	\$4,967
Total Assets	\$4,967
<u>Liabilities:</u>	
Undistributed Monies	\$4,967
Total Liabilities	\$4,967

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE DISTRICT AND REPORTING ENTITY

Description of the Educational Service District

The Ross-Pike Educational Service District (the "Educational Service District") is located in Chillicothe, Ohio, the county seat. The Educational Service District is a government resulting from a consolidation of the former Ross County Educational Service District and the former Pike County Educational Service District. The Educational Service District began operations on July 1, 1999. The Educational Service District supplies supervisory, special education, administrative, and other services to the Union-Scioto, Adena, Zane Trace, Southeastern, Huntington, Western, Eastern, Scioto Valley (Pike) and Paint Valley Local School Districts and the Waverly City School District. The Educational Service District furnishes leadership and consulting services designed to strengthen the school districts in areas they are unable to finance or staff independently.

The Ross-Pike Educational Service District operates under a locally-elected Board form of government consisting of five members from Ross County, plus four Board members from the Pike County Joint Vocational school, who are elected for staggered four-year terms and two members that are appointed by the nine elected Board members. The Educational Service District has 115 support staff employees and 80 certified teaching and supervisory personnel that provides services to the local and city school districts and the career technology Districts.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the Educational Service District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Educational Service District's accounting policies are described below.

A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus." The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Educational Service District consists of all funds, departments, boards, and agencies that are not legally separate from the Educational Service District. For Ross-Pike Educational Service District, this includes general operations and student related activities.

Component units are legally separate organizations for which the Educational Service District is financially accountable. The Educational Service District is financially accountable for an organization if the Educational Service District appoints a voting majority of the organization's governing board and (1) the Educational Service District is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service District is legally entitled to or can otherwise access the organization's resources; or (3) the Educational Service District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the Educational Service District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Educational Service District in that the Educational Service District approves the budget, the issuance of debt, or the levying of taxes. The Educational Service District has no component units.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Jointly Governed Organizations

South Central Ohio Computer Association

The Educational Service District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Highland, Adams, Brown, Pike, Scioto, Ross, Jackson, Vinton and Lawrence Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The Governing Board of SCOCA consists of two representatives from each county in the SCOCA service region designated by the Ohio Department of Education, two representatives of the school treasurers, and one representative from the fiscal agent. The Educational Service District paid SCOCA \$58,341 for services provided during the year. Financial information can be obtained from their fiscal agent, META Solutions, 100 Executive Drive Marion, OH 43302.

Pickaway-Ross Career and Technology Center

The Pickaway-Ross Career and Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of eleven representatives from the various City and County Boards within Pickaway and Ross Counties, and the Educational Service District, each of which possesses its own budgeting and taxing authority. During fiscal year 2016, the Educational Service District made no payments to the Pickaway-Ross Career and Technology Center. To obtain financial information write to the Pickaway-Ross Career and Technology Center, Ben Van Horn, who serves as Treasurer, at 895 Crouse Chapel Road, Chillicothe, Ohio 45601.

Insurance Purchasing Pools

Workers' Compensation Group Rating Program

The Educational Service District participates in a Workers' Compensation Group Rating Program (GRP) administered by Sheakley Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the Educational Service District by virtue of its grouping and representation with other participants in the GRP. The Educational Service District pays a fee to the GRP to cover the costs of administering the program.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Ross County School Employees Insurance Consortium

The Ross County School Employees Insurance Consortium (the "Consortium"), a shared risk-pool, currently operates to provide medical insurance coverage to enrolled employees of the consortium members and to eligible dependents of those enrolled employees. Seven school districts within Ross County and its surrounding area have entered into an agreement with the Ross-Pike Educational Service District to form the Ross County School Employees Insurance Consortium. The overall objectives of the Consortium are to formulate and administer a program of medical insurance for the benefit of the Consortium members' employees and their dependents, to obtain lower costs for insurance coverage, and to secure cost control by implementing a program of comprehensive loss control. The Consortium's business and affairs are managed by a Council consisting of one representative for each participating school. The participating school districts pay an administrative fee to the fiscal agent to cover the costs of administering the Consortium.

Accordingly, the Ross County School Employees Insurance Consortium is not part of the Education Service District and its operations are not included as part of the reporting entity. To obtain financial information, write to the Ross-Pike Educational Service District, Erin Kirby who serves as Treasurer, at 475 Western Avenue, Chillicothe, Ohio 45601.

B. Basis of Presentation

The Educational Service District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the Educational Service District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the Educational Service District that are governmental and those that are considered business-type activities. The Educational Service District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the Educational Service District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Educational Service District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Educational Service District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Educational Service District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fund Financial Statements

During the year, the Educational Service District segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Educational Service District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented on the face of the proprietary statements. Fiduciary funds are reported by type.

C. Fund Accounting

The Educational Service District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with self-balancing set of accounts. The funds of the Educational Service District can be classified using three categories: governmental, proprietary and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions of the Educational Service District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, liabilities and deferred inflows is reported as fund balance.

The following are the Educational Service District's major governmental funds:

<u>General Fund</u> - This fund is the operating fund of the Educational Service District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the Educational Service District for any purpose provided it is expended or transferred according to the general laws of Ohio.

IDEA Part B Fund - This fund is used to account for and report receipts and expenditures associated with providing public education to children with disabilities.

Proprietary Fund

Proprietary funds are used to account for the Educational Service District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. Proprietary funds consist of enterprise funds and internal service funds; the Educational Service District has no enterprise funds.

<u>Internal Service Fund</u> – This fund is used to account for and report the financing of goods or services provided by one department or agency to other departments or agencies of the Educational Service District, or to other governments, on a cost-reimbursement basis. The Educational Service District's only internal service fund accounts for the self-insurance program for employee dental and vision claims.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. The Educational Service District's only fiduciary fund is the agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The Educational Service District's agency funds account for virtual learning programs and a district agency fund.

D. Measurement Focus and Basis of Accounting

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the Educational Service District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (e.g. revenues) and decreases (e.g. expenses) in net total position. The statement of cash flows provides information about how the Educational Service District finances and meets the cash flow needs of its proprietary activities.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide, proprietary fund and fiduciary fund financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the Educational Service District receives value without directly giving equal value in return, include grants, entitlements and donations.

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the Educational Service District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: grants, interest, contractual service fees and charges for services.

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Educational Service District, deferred outflows of resources are reported on the government-wide statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 10.

In addition to the liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources until that time. For the Educational Service District, deferred inflows of resources include pension and unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Educational Service District unavailable revenue includes intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 10)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, except for the costs of accumulated unpaid vacation, personal leave and sick leave. They are reported as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

F. Budgetary Process

Although not legally required, the Educational Service District adopts its budget for all funds, other than agency funds. The budget includes the estimated resources and expenditures for each fund and consists of three parts; Part (A) includes entitlement funding from the State, Part (B) includes the cost of all other lawful expenditures of the Educational Service District (which are apportioned by the State Department of Education to each local Board of Education under the supervision of the Educational Service District) and Part (C) includes the adopted appropriation resolution.

In fiscal year 2004, the Educational Service District's requirement to file budgetary information with the Ohio Department of Education was eliminated. Even though the budgetary process for the Educational Service District was discretionary, the Educational Service District continued to have its Board approve appropriations. The Educational Service District's Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board.

The level of control has been established by the Board at the fund level for all funds. Budgetary information for the General fund and the IDEA Part B fund have been presented as supplementary information to the basic financial statements.

G. Equity in Pooled Cash and Investments

To improve cash management, all cash received by the Educational Service District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through Educational Service District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

During fiscal year 2016, investments were limited to federal agency securities, U.S. Treasury notes, U.S. Government money market account and certificates of deposit. Except for nonparticipating investment contracts, investments are recorded at fair value that is based upon quoted market prices. Nonparticipating investment contracts, are reported at cost.

Following Ohio statutes, the Educational Service District has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2016 amounted to \$53,775, which includes \$5,713 assigned from other Educational Service District funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

H. Capital Assets and Depreciation

All capital assets of the Educational Service District are general capital assets that are associated with governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The Educational Service District maintains a capitalization threshold of five hundred dollars. The Educational Service District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Furniture	10 - 20 years
Educational Media	3-6 years
Computers and Equipment	4-6 years

I. Compensated Absences

Compensated absences of the Educational Service District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the Educational Service District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with at least 10 years of service at age 50 were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum, payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated unpaid leave will be paid. The noncurrent portion of the liability is not reported.

J. Accrued Liabilities and Long-Term Liabilities

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year.

K. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

L. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term Interfund loans from the general fund to cover negative cash balances in other governmental funds are classified as "Interfund payables and receivables". These amounts are eliminated in the governmental-type activities columns on the statement of net position.

M. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Interfund transfers within governmental activities are eliminated in the statement of activities.

N. Net Position

Net Position represents the difference between assets and liabilities and deferred outflows/inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Educational Service District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The Educational Service District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Educational Service District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications as follows:

<u>Nonspendable</u> – amounts that cannot be spent because they are either not in a spendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – amounts that can be spent only for specific purposes because either (a) constraints imposed by law through constitutional provisions, charter requirements or enabling legislation (Educational Service District resolutions); or (b) constraints that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments.

Enabling legislation authorized the Educational Service District to assess, levy, charge, or otherwise mandates payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the Educational Service District can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specific by the legislation.

<u>Committed</u> – amounts that can only be used for specific purposes pursuant to constraints imposed by formal resolutions of the Board of Education – the Educational Service District's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Board of Education removes the specified use by taking the same type of action as when imposing the commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – amounts constrained by the Educational Service District's "intent" to be used for specific purposes, but are neither restricted nor committed. The Board of Education, Superintendent and Treasurer have the authority to assign amount to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

<u>Unassigned</u> – this is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

When expenditures are incurred for purposes for which both restricted and unrestricted fund balances are available, the Educational Service District considers restricted funds to have been spent first. When expenditures are incurred for which committed, assigned or unassigned fund balances are available, the Educational Service District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Education has provided otherwise in its commitment or assignment actions.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

P. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the Educational Service District, these revenues are charges for services for life and dental benefits provided to employees. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. Non-operating revenues and expenses are those that are not generated directly by the Educational Service District's primary mission. The Educational Service District did not report non-operating revenues or expenses for fiscal year 2016.

NOTE 3 - <u>NEW GASB PRONOUNCEMENTS</u>

For fiscal year 2016, the Educational Service District implemented GASB Statement No. 72, "Fair Value Measurement and Application", GASB Statement No. 73, "Accounting and Financial Reporting for Pensions and Related Assets that are not within the Scope of GASB 68, and Amendments to Certain Provisions of GASB Statements 67 and 38", and GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Government." The implementation of GASB Statements Nos. 72, 73 and 76 had no effect on the prior period fund balances/net position of the Educational Service District.

NOTE 4 – ACCOUNTABILITY

Deficit Balances

Fund balances at June 30, 2016 included the following individual fund deficits:

	<u>Deficit</u>
Nonmajor Funds	
Alternative Schools	\$52,277
Miscellaneous State Grants	10,896
Miscellaneous Federal Grants	8,514
IDEA B	7.038

The General Fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments from accrued liabilities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 5 – <u>DEPOSITS AND INVESTMENTS</u>

State statutes classify monies held by the Educational Service District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Educational Service District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

Protection of the Educational Service District deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Educational Service District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash on Hand

At fiscal year end, the Educational Service District had \$25 in undeposited cash on hand which is included on the financial statements of the Educational Service District as part of "equity in pooled cash and investments."

B. Deposits with Financial Institutions

At June 30, 2016, the carrying amount of all Educational Service District deposits was \$2,632,978. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2016, \$1,424,782 of the Educational Service District's bank balance of \$2,801,595 was exposed to custodial credit risk as discussed below, while \$1,376,813 was covered by the FDIC.

<u>Deposits:</u> Custodial credit risk is the risk that, in the event of a bank failure, the Educational Service District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Educational Service District.

The Educational Service District has no deposit policy for custodial credit risk beyond the requirements of State statue. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Educational Service District to a successful claim by the FDIC.

C. <u>Investments:</u> As of June 30, 2016, the Educational Service District had the following investments and maturities:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

Investment Type	Fair Value	6 Months or Less	7 to 12 Months	13 to 18 Months	19 to 24 Months	Greater than 24 Months
FHLB	\$175,501	\$0	\$175,501	\$0	\$0	\$0
FFCB	265,172	0	0	0	70,002	195,170
FNMA	448,029	0	0	0	185,732	262,297
FHLMC	355,238	0	0	95,176	0	260,062
U.S. Government money market	257,165	257,165	0	0	0	0
Total	\$1,501,105	\$257,165	\$175,501	\$95,176	\$255,734	\$717,529

For fiscal year 2016, Governmental Accounting Standards Board (GASB) Statement No. 72, "Fair Value Measurement and Application," was effective. These GASB pronouncements had no effect on beginning net position. Accordingly, the District has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the District's recurring fair value measurements as of June 30, 2016. All of the District's investments are valued using pricing sources as provided by the investments managers (Level 2 inputs)

<u>Interest Rate Risk:</u> As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the Educational Service District's investment policy limits investment portfolio maturities to five years or less.

<u>Credit Risk:</u> The Educational Service District's investment policy does not address credit risk. Standard and Poor's has assigned the Federal Home Loan Bank Bonds, Federal Farm Credit Bank Discount Notes, Federal National Mortgage Association, Federal Home Loan Mortgage Corporation a rating of "AA+".

<u>Custodial Credit Risk:</u> For investments, custodial credit risk is the risk that, in the event of the failure of the counter party, the Educational Service District will not be able to recover the value of its investments or collateral securities in the possession of an outside party. Educational Service District policy provides that investment collateral is held by the counter party as trust department or agent, and may be held in the name of the Educational Service District or not.

<u>Concentration of Credit Risk:</u> The Educational Service District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Educational Service District at June 30, 2016:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 5 - <u>DEPOSITS AND INVESTMENTS</u> - (Continued)

Investment Type	Fair Value	% of Total
FHLB	\$175,501	11.69%
FFCB	265,172	17.67%
FNMA	448,029	29.85%
FHLMC	355,238	23.66%
U.S. Government money market	257,165	17.13%
Total	\$1,501,105	100%

D. Reconciliation of Cash and Investments to the Statement of Net Position:

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2016:

Cash and Investments - Note 5	
Carrying amounts of deposits	\$2,632,978
Investments	1,501,105
Cash on hand	25
Total	\$4,134,108
Cash and Investments - Statement of Net Position	
Governmental Activities	\$4,129,141
Fiduciary Fund	4,967
Total	\$4,134,108

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 6 - <u>INTERFUND TRANSACTIONS</u>

Interfund receivables and payables consisted of the following at June 30, 2016:

Fund	Interfund Receivable	Interfund Payable
General Fund	\$160,822	\$0
IDEA Part B	0	64,363
Nonmajor Special Revenue Funds: Alternative School	0	5,849
Preschool Expansion Grant	0	26,393
Miscellaneous State Grants	0	16,122
Title I	0	21,282
Preschool Grant	0	1,933
Miscellaneous Federal Grants	0	24,880
Total Nonmajor Special Revenue Funds	0	96,459
Total	\$160,822	\$160,822

All the interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made.

NOTE 7 - <u>RECEIVABLES</u>

Receivables at June 30, 2016 consist of accounts, intergovernmental and accrued interest. All receivables are considered collectible in full. A summary of the principal items of receivables reported on the statement of net position follows:

Governmental Activities:

Accounts	\$60
Intergovernmental	780,215
Accrued Interest	10,036
Total	\$790,311

All receivables are expected to be collected within the subsequent year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 8 - CAPITAL ASSETS

Capital asset governmental activity for the fiscal year ended June 30, 2016 was as follows:

	Balance at June 30, 2015	Additions	Deletions	Balance at June 30, 2016
Governmental Activities:				
Capital Assets, being depreciated:				
Furniture and Equipment	\$404,094	\$48,593	(\$32,315)	420,372
Educational Media	861	0	0	861
Total Capital Assets, being depreciated	404,955	48,593	(32,315)	421,233
Less: Accumulated Depreciation:				
Furniture and Equipment	(334,388)	(20,941)	32,315	(323,014)
Educational Media	(861)	0	0	(861)
Total Accumulated Depreciation	(335,249)	(20,941)	32,315	(323,875)
Depreciable Capital Assets, Net	69,706	27,652	0	97,358
Governmental Activities Capital Assets, Net	\$69,706	\$27,652	\$0	\$97,358

Depreciation expense was charged to governmental functions as follow:

Instruction:	
Special	\$1,369
Support Services:	
Pupil	1,570
Instructional Staff	9,497
Administration	8,505
Total Depreciation Expense	\$20,941

NOTE 9 - <u>RISK MANAGEMENT</u>

A. Property

The Educational Service District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2016, the Educational Service District contracted through the Ohio School Plan for property insurance. Coverage's provided are as follows:

Building and Contents-Replacement cost (\$1,000 deductible)

\$202,250

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 9 - RISK MANAGEMENT- (Continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

The Educational Service District belongs to the Ohio School Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to 304 Ohio schools ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, general liability, educator's legal liability, automobile and violence coverage, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's specific deductible.

The Plan issues its own policies and reinsures the Plan with reinsurance carriers. Effective January 1, 2004, the Plan elected to participate in a paid loss ratio corridor deductible in its first \$1 million layer of casualty reinsurance. The corridor includes losses paid between 65% and 80% of premiums earned under this treaty. If the Plan's paid loss ratio reaches 65%, the plan would pay all the losses incurred related to this treaty up to the next 15% of premiums earned. Reinsurance coverage would resume after a paid loss ratio of 80% is exceeded. Effective November 1, 2009, the Plan's loss corridor includes losses paid between 80% and 85% of the premiums earned under this treaty. Effective July 1, 2010, the Plan retained 100% of the first \$150,000 layer of property. The Plan's annual loss aggregate under this property treaty is \$1.5 million effective July 1, 2011. Effective July 1, 2012, the plan's annual loss aggregate under this property treaty is \$1.75 million (See the Plan's audited financial statements on the website for more details). The individual members are responsible for their self-retention (deductible) amounts, which vary from member to member.

B. Risk Pool Membership

In the event that the reinsurance company should be unable to meet their obligations under the existing reinsurance agreements, the Plan would be liable for such defaulted amounts. Conversely, should the Plan be unable to meet its obligations, amounts due the Plan under the reinsurance contracts shall be payable by the reinsurers on the basis of the liability of the Plan under the original Plan policies reinsured without dilution. The Plan evaluates the financial condition of its reinsurers and monitors the concentrations of credit risk to minimize its exposure to significant losses from reinsurer insolvencies.

The Plan's audited financial statements conform with accounting principles generally accepted in the United States of America, and reported the following assets, liabilities and net assets at December 31, 2015 and 2014 (the latest information available):

	2015	2014
Assets	\$9,313,853	\$7,974,679
Liabilities	(3,956,512)	(2,780,801)
Net Assets	\$5,357,341	\$5,193,878

You can read the complete audited financial statements for the Ohio School Plan at the Plan's website, www.ohioschoolplan.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 9 - RISK MANAGEMENT- (Continued)

C. OASBO Workers' Compensation Group Rating Plan

For fiscal year 2016, the Educational Service District participated in the Ohio School Boards Association Worker's Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2 A). The intent of the GRP is to achieve the benefit of a reduced premium for the Educational Service District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley Inc. provides administrative, cost control and actuarial services to the GRP.

D. Employee Medical/Dental/Vision Benefits

The Educational Service District is a member of the Ross County Insurance Consortium, a public entity shared risk pool consisting of school districts within the County offering medical, dental and vision insurance to their employees. Monthly premiums are paid to the Ross County Insurance Consortium as fiscal agent, who in turns pays the claims on the Educational Service District's behalf. The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the Council shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the Plan due up to the date of termination plus extended benefits, if any, provided under the Plan. Such claims and expenses shall be paid from the funds of the Council.

The Educational Service District is self-insured for dental and vision insurance through Professional Risk Management, a Meritain Health Company. The claims liability of \$4,592 reported in the Internal Service Fund at June 30, 2016 is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Premiums are paid from the same funds that pay the employees' salaries.

Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Balance at Beginning of Year	Current Year Claims	Claims Payments	Balance at End of Year
2015	\$8,000	\$73,118	\$73,118	\$8,000
2016	8,000	67,462	70,870	4,592

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u>

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the Educational Service District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Educational Service District's obligation for this liability to annually required payments. The Educational Service District cannot control benefit terms or the manner in which pensions are financed; however, the Educational Service District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description - School Employees Retirement System (SERS)

Plan Description – Educational Service District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

^{*} Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the Educational Service District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2016, the allocation to pension, death benefits, and Medicare B was 14 percent. None of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The Educational Service District's contractually required contribution to SERS was \$311,415 for fiscal year 2016.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – Educational Service District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 65 with five years of qualifying service credit, or age 55 with 25 years of service, or 31 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2017, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 65 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2015, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2016, plan members were required to contribute 13 percent of their annual covered salary. The Educational Service District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2016 contribution rates were equal to the statutory maximum rates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u> - (Continued)

The Educational Service District's contractually required contribution to STRS was \$640,177 for fiscal year 2016. Of this amount \$100,782 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Educational Service District's proportion of the net pension liability was based on the Educational Service District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$2,983,062	\$11,623,897	\$14,606,959
Proportion of the Net Pension Liability	0.05227850%	0.04205907%	
Pension Expense	\$256,910	\$529,447	\$786,357

At June 30, 2016, the Educational Service District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$47,525	\$529,476	\$577,001
Changes in Proportion and Differences between Educational Service			
District Contributions and Proportionate Share of Contributions	69,811	55,710	125,521
Educational Service District contributions			
subsequent to the measurement date	311,415	640,177	951,592
Total Deferred Outflows of Resources	\$428,751	\$1,225,363	\$1,654,114
Deferred Inflows of Resources			
Net difference between projected and			
actual earnings on pension plan investments	\$89,120	\$827,758	\$916,878
Total Deferred Inflows of Resources	\$89,120	\$827,758	\$916,878

\$951,592 reported as deferred outflows of resources related to pension resulting from Educational Service District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u> - (Continued)

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2017	(\$10,522)	(\$172,127)	(\$182,649)
2018	(10,522)	(172,127)	(182,649)
2019	(10,744)	(172,126)	(182,870)
2020	60,004	273,808	333,812
Tracel	Φ20 21 <i>C</i>	(\$2.42.572)	(\$21.4.25 <i>(</i>)
Total	\$28,216	(\$242,572)	(\$214,356)

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2015, are presented below:

Wage Inflation 3.25 percent
Future Salary Increases, including inflation 4.00 percent to 22 percent
COLA or Ad Hoc COLA 3 percent
Investment Rate of Return 7.75 percent net of investments expense, including inflation
Actuarial Cost Method Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.00 %
US Stocks	22.50	5.00
Non-US Stocks	22.50	5.50
Fixed Income	19.00	1.50
Private Equity	10.00	10.00
Real Assets	10.00	5.00
Multi-Asset Strategies	15.00	7.50
Total	100.00 %	

Discount Rate The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the Educational Service District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.75%)	(7.75%)	(8.75%)
Educational Service District's proportionate			
share of the net pension liability	\$4,136,435	\$2,983,062	\$2,011,827

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u> - (Continued)

Actuarial Assumptions - STRS

The total pension liability in the June 30, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75 percent

Projected salary increases 2.75 percent at age 70 to 12.25 percent at age 20

Investment Rate of Return 7.75 percent, net of investment expenses

Cost-of-Living Adjustments 2 percent simple applied as follows: for members retiring before

(COLA) August 1, 2013, 2 percent per year; for members retiring August 1, 2013,

or later, 2 percent COLA paid on fifth anniversary of retirement date.

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2015, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Asset Class	TargetAllocation	Long-Term Expected Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
Total	100.00 %	

Discount Rate The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2015. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2015. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2015.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 10 - <u>DEFINED BENEFIT PENSION PLANS</u> - (Continued)

Sensitivity of the Educational Service District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the Educational Service District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the Educational Service District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.75%)	(7.75%)	(8.75%)
Educational Service District's proportionate			
share of the net pension liability	\$16,146,469	\$11,623,897	\$7,799,387

NOTE 11 - POSTEMPLOYMENT BENEFITS

School Employees Retirement System

Postemployment Benefits – In addition to a cost-sharing multiple employer defined benefit pension plan the School Employees Retirement System of Ohio (SERS) administers a postemployment benefit plan.

Health Care Plan – ORC 3309.375 and 3309.69 permit SERS to offer health care benefits to eligible retirees and beneficiaries. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. SERS offers several types of health plans from various vendors, including HMOs, PPOs. Medicare Advantage and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively.

The ORC provides the statutory authority to fund SERS' postemployment benefits through employer contributions. Active members do not make contributions to the postemployment benefit plans.

The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code Section 105(e). Each year after the allocation for statutorily required pensions and benefits, the Retirement Board allocates the remainder of the employer 14 percent contribution to the Health Care Fund. For the year ended June 30, 2016, the health care allocation is 0 percent. An addition health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2016, the minimum compensation level was established at \$23,000. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The Educational Service District's contributions assigned to health care for the fiscal years ended June 30, 2016, 2015, and 2014 were \$27,380, \$14,942, and \$27,763, respectively.

The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 11 - POSTEMPLOYMENT BENEFITS - (Continued)

The financial reports of SERS' Health Care and Medicare B plans are included in its Comprehensive Annual Financial Report. The report can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

State Teachers Retirement System

Plan Description – State Teachers Retirement System of Ohio (STRS Ohio) administers a pension plan that is comprised of: a Defined Benefits Plan, a self-directed Defined Contribution Plan, and a Combined Plan that is a hybrid of the Defined Benefits Plan and the Defined Contribution Plan.

Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple-employer health care plan. STRS Ohio provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums.

Pursuant to Chapter 3307 of the Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS Ohio. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. For fiscal year 2016, STRS Ohio did not allocate any employer contributions to post-employment health care. The Educational Service District's contributions for health care for the fiscal years ended June 30, 2016, 2015, and 2014 were \$0, \$0, and \$44,247 respectively.

STRS Ohio issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting www.strsoh.org or by requesting a copy by calling toll-free (888) 227-7877.

NOTE 12 – EMPLOYEE BENEFITS

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from board policy and State laws. Eligible classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon the length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time. Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 45 days for all employees

B. Life Insurance

The Educational Service District provides life insurance to full time employees through Mutual of Omaha.

C. <u>Deferred Compensation</u>

The Educational Service District employees may participate in the Ohio Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 13 - LONG-TERM LIABILITIES

The changes in the Educational Service District's long-term liabilities during fiscal year 2016 were as follows:

	Outstanding at July 1, 2015	Additions	Deductions	Outstanding at June 30, 2016	Amount Due In One Year
Governmental Activities:					
Net Pension Liability:					
STRS	\$10,170,974	\$1,452,923	\$0	\$11,623,897	\$0
SERS	2,565,949	417,113	0	2,983,062	0
Total Net Pension Liability	12,736,923	1,870,036	0	14,606,959	0
Compensated Absences Payable	271,183	168,945	131,355	308,773	39,812
Total Governmental Activities Long-Term Liabilities	\$13,008,106	\$2,038,981	\$131,355	\$14,915,732	\$39,812

The Educational Service District pays obligations related to employee compensation from the fund benefitting from their service. Compensated absences will be paid from the fund from which the employees' salaries are paid, with the most significant fund being the General Fund.

NOTE 14 - CONTINGENCIES

Grants

The Educational Service District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms of conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service District at June 30, 2016.

Litigation

The Educational Service District is currently not party to any legal proceedings.

NOTE 15 - STATE FUNDING

The Educational Service District is funded by the State Board of Education from State Funds for the cost of Part (A) of the budget. Part (B) of the budget is funded in the following way: \$6.50 times the Average Daily Membership (ADM-the total number of pupils under the Educational Service District's supervision) is apportioned by the State Board of Education from the local school districts to which the Educational Service District provides services from payments made under the State's foundation program. Simultaneously, \$26.82 times the sum of the ADM is paid by the State Board of Education from State Funds to the Educational Service District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

NOTE 16 – OTHER COMMITMENTS

The Educational Service District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at fiscal year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At June 30, 2016, the Educational Service District's commitments for encumbrances in the governmental funds were as follows:

Fund	June 30, 2016 Commitments
General	\$13,463
IDEA Part B	58,428
Other Governmental Funds	73,347
Total	\$145,238

NOTE 17 – <u>FUND BALANCES</u>

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Educational Service Center is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Nonmajor	Total
	General	IDEA Part B	Governmental Funds	Governmental Funds
Restricted: Special Revenues:				
Professional Development Grant State Grants Federal Grants	\$0 0 0	\$0 0 0	\$69,828 3,281 721	\$69,828 3,281 721
Total Restricted	0	0	73,830	73,830
Committed: Termination Benefits	61,252	0	0	61,252
Assigned: Encumbrances:				
Special	981	0	0	981
Administration Operation and Maintenance of Plant	8,943 3,539	0	0	8,943 3,539
Total Assigned	13,463	0	0	13,463
Unassigned	3,241,087	(7,038)	(71,687)	3,162,362
Total Fund Balances	\$3,315,802	(\$7,038)	\$2,143	\$3,310,907

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) General Fund For the Fiscal Year Ended June 30, 2016

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Intergovernmental			\$414,012	
Tuition			6,247,282	
Charges for Services			229,439	
Interest			27,160	
Gifts and Donations			650	
Miscellaneous			213,164	
Total Revenues			7,131,707	
Expenditures:				
Current:				
Instruction:				
Regular	10,000	98,400	96,927	1,473
Special	4,083,790	4,133,413	3,955,220	178,193
Other	15,000	15,708	15,708	0
Support Services:				
Pupils	1,312,800	1,478,600	1,440,989	37,611
Instructional Staff	825,575	877,575	811,285	66,290
Board of Education	88,950	98,458	72,627	25,831
Administration	772,329	573,329	525,149	48,180
Fiscal	232,100	232,169	221,771	10,398
Operation and Maintenance of Plant	130,628	150,628	131,184	19,444
Central	77,000	77,000	69,826	7,174
Total Expenditures	7,548,172	7,735,280	7,340,686	394,594
Net Change in Fund Balances			(208,979)	
Fund Balance at Beginning of Year			3,927,793	
Prior Year Encumbrances Appropriated			16,172	
Fund Balance at End of Year			\$3,734,986	

See accompanying notes to the supplementary information.

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) IDEA Part B Fund For the Fiscal Year Ended June 30, 2016

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues: Intergovernmental			\$1,141,440	
Expenditures: Current:				
Support Services:				
Instructional Staff	1,138,876	1,285,597	1,212,446	73,151
Administration	35,512	30,310	17,802	12,508
Fiscal	0	51,355	51,355	0
Operation and Maintenance of Plant	30,370	22,690	21,672	1,018
Total Expenditures	1,204,758	1,389,952	1,303,275	86,677
Net Change in Fund Balances			(161,835)	
Fund Balance at Beginning of Year			(31,983)	
Prior Year Encumbrances Appropriated			71,028	
Fund Balance at End of Year			(\$122,790)	

See accompanying notes to the supplementary information.

Notes to the Supplementary Information For the Fiscal Year Ended June 30, 2016

NOTE 1 – <u>BUDGETARY BASIS OF ACCOUNTING</u>

Budgetary Process

The Educational Service District is no longer required under State statute to file budgetary information with the State Department of Education. However, the Educational Service District's Board does follow the budgetary process for control purposes. This is done by adopting an annual appropriation resolution which is the Board's authorization to spend resources. The resolution sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The level of control has been established by the Board at the fund level for all funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

Budgetary Basis of Accounting

The Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) for the General Fund and the IDEA Part B Special Revenue Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budget basis and modified accrual GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance (GAAP basis).
- 4. Investments are reported at fair value (GAAP basis) rather than cost (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

Net Change in Fund Balance

	General	IDEA Part B
Budget Basis	(\$208,979)	(\$161,835)
Adjustments:		
Revenue Accruals	183,579	123,782
Expenditure Accruals	144,685	(7,425)
Encumbrances	13,463	58,428
Prospective Difference:		
Activity of Funds Reclassified		
for GAAP Reporting Purposes	53,930	0
GAAP Basis	\$186,678	\$12,950

Schedule of the District's Proportionate Share of Net Pension Liability
Last Three Fiscal Years (1)

	2015	2014	2013
School Employees Retirement System of Ohio			
District's Proportion of the Net Pension Liability	0.05227850%	0.05070100%	0.05070100%
District's Proportionate Share of the Net Pension Liability	\$2,983,062	\$2,565,949	\$3,015,026
District's Covered-Employee Payroll	\$1,822,140	\$1,724,776	\$1,504,610
District's Proportionate Share of the Net Pension Liability as a Percentage of it's Covered-Employee Payroll	163.71%	148.77%	200.39%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.16%	71.70%	65.52%
State Teachers Retirement System of Ohio			
District's Proportion of the Net Pension Liability	0.04205907%	0.04181549%	0.04181549%
District's Proportionate Share of the Net Pension Liability	\$11,623,897	\$10,170,974	\$12,115,598
District's Covered-Employee Payroll	\$4,572,714	\$4,765,100	\$3,428,454
District's Proportionate Share of the Net Pension Liability as a Percentage of it's Covered-Employee Payroll	254.20%	213.45%	353.38%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.10%	74.70%	69.30%

⁽¹⁾ Prior Years Information is Not Available.

Amounts presented as of the Educational Service District's measurement date which is the prior fiscal year end.

Schedule of the District's Contributions Last Four Fiscal Years (1)

	2016	2015	2014	2013
School Employees Retirement System of Ohio				
Contractually Required Contributions	\$311,415	\$240,158	\$239,054	\$208,238
Contributions in Relation to the Contractually Required Contributions	(311,415)	(240,158)	(239,054)	(208,238)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District's Covered-Employee Payroll	\$2,224,393	\$1,822,140	\$1,724,776	\$1,504,610
Contributions as a Percentage of Covered-Employee Payroll	14.00%	13.18%	13.86%	13.84%
State Teachers Retirement System of Ohio				
Contractually Required Contributions	\$640,177	\$640,180	\$619,463	\$445,699
Contributions in Relation to the Contractually Required Contributions	(640,177)	(640,180)	(619,463)	(445,699)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
District's Covered-Employee Payroll	\$4,572,693	\$4,572,714	\$4,765,100	\$3,428,454
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	13.00%	13.00%

⁽¹⁾ Prior Years Information is Not Available.

Ross-Pike Educational Service District Schedule of Expenditures of Federal Awards Year Ended June 30, 2016

Federal Grantor/Program Title	Pass-Through Entity <u>Number</u>	Federal CFDA <u>Number</u>	Federal <u>Revenues</u>	Federal Expenditures
U.S. Department of Education: (Passed through Ohio Department of Education)				
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	2015 S010A150035	84.010 84.010	\$ 2,769 33,709 36,478	4,280 54,991 59,271
Special Education Cluster: Special Education - Grants to States Special Education - Grants to States Special Education - Preschool Grants Special Education - Preschool Grants Special Education - Early Learning Grant Special Education Cluster Total	2015 H027A150111 2015 H173A150119 H173A150119	84.027 84.027 84.173 84.173	33,503 1,107,938 1,761 50,430 4,115 1,197,747	65,637 1,179,210 1,417 52,617 7,008 1,305,889
Special Education - State Personnel Development Special Education - State Personnel Development	2015 2016	84.323 84.323	14,622 67,678 82,300	83,040 83,040
Race-to-the-Top - Early Learning Challenge Grant Total U.S. Department of Education	2016	84.412	23,428 1,339,953	32,946 1,481,146
Total Federal Awards			\$ 1,339,953	1,481,146

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the Ross-Pike Educational Service District (the "District") under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

To the Board of Education

Ross-Pike Educational Service District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Ross-Pike Educational Service District (the "District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 14, 2016.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cincinnati, Ohio

December 14, 2016

Clark, Schaefer, Hackett & Co.



REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE AS REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITORS' REPORT

To the Board of Education
Ross-Pike Educational Service District:

Report on Compliance for Each Major Federal Program

We have audited Ross-Pike Educational Service District's ("District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2016. The District's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

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Opinion on Each Major Federal Program

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Report on Internal Control over Compliance

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Cincinnati, Ohio December 14, 2016 Ross-Pike Educational Service District Schedule of Findings and Questioned Costs Year Ended June 30, 2016

Section I - Summary of Auditors' Results

Financial Statements

Type of auditors' report issued : unmodified

Internal control over financial reporting:

Material weakness(es) identified?
 none

Significant deficiency(ies) identified not
 considered to be material weaknesses?

considered to be material weaknesses? none

Noncompliance material to financial statements noted? none

Federal Awards

Internal Control over major programs:

Material weakness(es) identified?
 none

 Significant deficiency(ies) identified not considered to be material weaknesses?

none

Type of auditors' report issued on compliance for major programs: unmodified

Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?

none

Identification of major programs:

Special Education Cluster:

CFDA 84.027 – Special Education-Grants to States CFDA 84.173 – Special Education-Preschool Grants

Dollar threshold to distinguish between Type A and Type B Programs: \$750,000

Auditee qualified as low-risk auditee? yes

Section II - Financial Statement Findings

None

Section III - Federal Award Findings and Questioned Costs

None

Section IV - Schedule of Prior Audit Findings

Finding 2015-001

Condition: We performed tests to determine if the District was properly preparing semi-annual certifications for employees that work solely on a specific federal program to support salaries and wages. We noted certifications were not prepared for one employee to support salaries and wages.

Status: Corrected.





ROSS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED FEBRUARY 16, 2017