428 Second St. Marietta, OH 45750 740.373.0056

1035 Murdoch Ave Parkersburg, WV 26101 304.422.2203

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VILLAGE OF NEW STRAITSVILLE
PERRY COUNTY
Regular Audit
For the Years Ended December 31, 2014 and 2013

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Village Council Village of New Straitsville 114 W. Main Street New Straitsville, Ohio 43766

We have reviewed the *Independent Auditor's Report* of the Village of New Straitsville, Perry County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2013 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of New Straitsville is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

**December 4, 2015** 



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#### INDEPENDENT AUDITOR'S REPORT

August 21, 2015

Village of New Straitsville Perry County 114 West Main Street New Straitsville, Ohio 43766

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the **Village of New Straitsville**, Perry County, (the Village) as of and for the years ended December 31, 2014 and 2013.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.



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Village of New Straitsville Perry County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1B of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Basis for Additional Opinion Qualification, Additional Opinion Qualification and Unmodified Opinions* paragraphs below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2014 and 2013, or changes in financial position or cash flows thereof for the years then ended.

#### Basis for Additional Opinion Qualification

Total operating cash disbursements are reported at \$844,287 for the year ended December 31, 2013, which are 70% of Proprietary Fund type disbursements. The Village did not properly classify these disbursement transactions on the financial statements according to Ohio Administrative Code Section 117-2-02(A). Consequently, we were unable to determine whether any adjustment to this amount is necessary.

#### Additional Opinion Qualification

In our opinion, except for the possible effects of the matter described in the *Basis for Additional Opinion Modification* paragraph, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Proprietary Funds of the Village of New Straitsville, Perry County, as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

#### **Unmodified Opinions**

In our opinion, the financial statements present fairly, in all material respects, the combined cash balances of the General Fund, Special Revenue Funds and Fiduciary Funds of the Village of New Straitsville, Perry County, as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1B.

Village of New Straitsville Perry County Independent Auditor's Report Page 3

#### Emphasis of Matter

The accompanying financial statements have been prepared assuming the Village will continue as a going concern. As discussed in Note 10 to the financial statements, the Village has suffered recurring net losses and has a deficit in the Special Revenue Street Construction, Maintenance and Repair Fund, Community Center Fund and Sewer Operating Fund at December 31, 2014. These conditions raise substantial doubt about the Village's ability to continue as a going concern. Management's plans regarding those matters are also described in Note 11. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

Our opinion is not modified with respect to this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 21, 2015, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

**Perry and Associates** 

Certified Public Accountants, A.C.

Lery & associates CAB'S A. C.

Marietta, Ohio

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

Oash Bassints	General		Special Revenue		Totals morandum Only)
Cash Receipts Property and Other Local Taxes Intergovernmental Charges for Services	\$	20,601 20,418	\$	48,415 34,479 35,664	\$ 69,016 54,897 35,664
Fines, Licenses and Permits Miscellaneous		27,859 2,995		339 10,486	28,198 13,481
Total Cash Receipts		71,873		129,383	 201,256
Cash Disbursements Current:					
Security of Persons and Property Leisure Time Activities		-		83,070 11,382	83,070 11,382
Basic Utility Services		-		249	249
Transportation General Government		- 55,597		22,393 13,087	22,393 68,684
Debt Service:		00,007		10,007	00,004
Principal Retirement		1,990		5,968	7,958
Interest and Fiscal Charges		129		471	 600
Total Cash Disbursements		57,716		136,620	 194,336
Excess of Receipts Over Disbursements		14,157		(7,237)	6,920
Other Financing Receipts (Disbursements)				10 500	10 500
Sale of Capital Assets Transfers In		-		10,509 21,661	10,509 21,661
Transfers Out		(21,661)			 (21,661)
Total Other Financing Receipts (Disbursements)		(21,661)		32,170	 10,509
Net Change in Fund Cash Balances		(7,504)		24,933	17,429
Fund Cash Balances, January 1		12,428		51,154	63,582
Fund Cash Balances, December 31				100 101	100 101
Restricted Unassigned (Deficit)		4,924		100,401 (24,314)	100,401 (19,390)
Fund Cash Balances, December 31	\$	4,924	\$	76,087	\$ 81,011

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

Enterprise		Proprietary		Fiduciary	Totals	
Operating Cash Receipts         Enterprise         Agency         Only)           Charges for Services         \$ 354,479         \$ - \$ 354,47           Total Operating Cash Receipts         354,479         - \$ 354,47           Operating Cash Disbursements           Personal Services         63,299         - 63,29           Employee Fringe Benefits         14,876         - 14,87           Contractual Services         127,268         - 127,268           Supplies and Materials         33,774         - 33,77           Other         44         - 2           Total Operating Cash Disbursements         239,261         - 239,26           Operating Income         115,218         - 115,21           Non-Operating Receipts (Disbursements)         92,516         - 92,51           Miscellaneous Receipts         4,262         - 4,26           Capital Outlay         (93,040)         - 93,040           Principal Retirement         (57,011)         - 57,01           Interest and Other Fiscal Charges         (54,737)         - 38,021         38,021           Other Non-Operating Cash Receipts         - 38,021         38,021         38,02           Other Non-Operating Receipts (Disbursements)         (108,010)         - (38,021)		Fund	Туре	Fund Type		Totals
Operating Cash Receipts         Enterprise         Agency         Only)           Charges for Services         \$ 354,479         \$ - \$ 354,47           Total Operating Cash Receipts         354,479         - \$ 354,47           Operating Cash Disbursements           Personal Services         63,299         - 63,29           Employee Fringe Benefits         14,876         - 14,87           Contractual Services         127,268         - 127,268           Supplies and Materials         33,774         - 33,77           Other         44         - 2           Total Operating Cash Disbursements         239,261         - 239,26           Operating Income         115,218         - 115,21           Non-Operating Receipts (Disbursements)         92,516         - 92,51           Miscellaneous Receipts         4,262         - 4,26           Capital Outlay         (93,040)         - 93,040           Principal Retirement         (57,011)         - 57,01           Interest and Other Fiscal Charges         (54,737)         - 38,021         38,021           Other Non-Operating Cash Receipts         - 38,021         38,021         38,02           Other Non-Operating Receipts (Disbursements)         (108,010)         - (38,021)					(Me	morandum
Operating Cash Receipts         \$ 354,479         \$ -         \$ 354,47           Total Operating Cash Receipts         354,479         -         354,47           Operating Cash Receipts           Personal Services         63,299         -         63,29           Employee Fringe Benefits         14,876         -         14,87           Contractual Services         127,268         -         127,26           Supplies and Materials         33,774         -         33,77           Other         44         -         44           Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         92,516         -         92,51           Other Debt Proceeds         92,516         -         92,51           Miscellaneous Receipts (Disbursements)         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,021           Other Non-Operat		Ente	rprise	Agency	(IVIC	
Charges for Services         \$ 354,479         \$ -         \$ 354,477           Total Operating Cash Receipts         354,479         -         354,477           Operating Cash Disbursements           Personal Services         63,299         -         63,29           Employee Fringe Benefits         14,876         -         14,876           Contractual Services         127,268         -         127,268           Supplies and Materials         33,774         -         33,774           Other         44         -         -         4           Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         92,516         -         239,26           Other Debt Proceeds         92,516         -         92,51           Miscellaneous Receipts (Disbursements)         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,011           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,021	Operating Cash Receipts			<u> </u>		J J /
Operating Cash Disbursements           Personal Services         63,299         - 63,29           Employee Fringe Benefits         14,876         - 14,87           Contractual Services         127,268         - 127,26           Supplies and Materials         33,774         - 33,77           Other         44         - 4           Total Operating Cash Disbursements         239,261         - 239,26           Operating Income         115,218         - 115,21           Non-Operating Receipts (Disbursements)         92,516         - 92,51           Miscellaneous Receipts         4,262         - 4,26           Capital Outlay         (93,040)         - (93,04           Principal Retirement         (57,011)         - (57,01           Interest and Other Fiscal Charges         (54,737)         - (54,73           Other Non-Operating Cash Receipts         - 38,021         38,02           Other Non-Operating Cash Disbursements         - (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,01           Income before Transfers         7,208         - 7,20           Transfers In         8,400         - 8,40           Transfers Out         (8,400)         - (8		\$ 3	54,479	\$ -	\$	354,479
Personal Services         63,299         -         63,299           Employee Fringe Benefits         14,876         -         14,87           Contractual Services         127,268         -         127,26           Supplies and Materials         33,774         -         33,77           Other         44         -         -         4           Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         92,516         -         92,51           Miscellaneous Receipts (Disbursements)         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,02           Other Non-Operating Cash Disbursements         -         (38,021)         (38,02           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40	Total Operating Cash Receipts	3	54,479			354,479
Employee Fringe Benefits         14,876         - 14,876           Contractual Services         127,268         - 127,26           Supplies and Materials         33,774         - 33,77           Other         44         - 4           Total Operating Cash Disbursements         239,261         - 239,26           Operating Income         115,218         - 115,21           Non-Operating Receipts (Disbursements)         92,516         - 92,51           Miscellaneous Receipts         4,262         - 4,26           Capital Outlay         (93,040)         - (93,04           Principal Retirement         (57,011)         - (57,01           Interest and Other Fiscal Charges         (54,737)         - (54,73           Other Non-Operating Cash Receipts         - 38,021         38,021           Other Non-Operating Receipts (Disbursements)         - (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,01           Income before Transfers         7,208         - 7,20           Transfers In         8,400         - 8,40           Transfers Out         (8,400)         - (8,40           Net Change in Fund Cash Balances         7,208         - 7,20	Operating Cash Disbursements					
Contractual Services         127,268         - 127,268           Supplies and Materials         33,774         - 33,77           Other         44         - 4           Total Operating Cash Disbursements         239,261         - 239,26           Operating Income         115,218         - 115,21           Non-Operating Receipts (Disbursements)         92,516         - 92,51           Miscellaneous Receipts         4,262         - 4,26           Capital Outlay         (93,040)         - (93,04           Principal Retirement         (57,011)         - (57,01           Interest and Other Fiscal Charges         (54,737)         - (54,73           Other Non-Operating Cash Receipts         - 38,021         38,021           Other Non-Operating Cash Disbursements         - (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,01           Income before Transfers         7,208         - 7,20           Transfers In         8,400         - 8,40           Transfers Out         (8,400)         - 7,20           Net Change in Fund Cash Balances         7,208         - 7,20	Personal Services	(	63,299	-		63,299
Supplies and Materials         33,774         -         33,774           Other         44         -         44           Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         0         -         92,516         -         92,51           Miscellaneous Receipts         92,516         -         92,51         -         92,51         -         92,51           Miscellaneous Receipts         93,040         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         93,04         -         -         93,04         -         -         93,04         -         -         93,04         -         -         -         -         -         -         -         -				-		14,876
Other         44         -         4           Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         0ther Debt Proceeds         92,516         -         92,51           Miscellaneous Receipts         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,021           Other Non-Operating Cash Disbursements         -         (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,01           Income before Transfers         7,208         -         7,20           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40           Net Change in Fund Cash Balances         7,208         -         7,20				-		127,268
Total Operating Cash Disbursements         239,261         -         239,26           Operating Income         115,218         -         115,21           Non-Operating Receipts (Disbursements)         92,516         -         92,51           Miscellaneous Receipts         92,516         -         92,51           Miscellaneous Receipts         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,021         38,021           Other Non-Operating Cash Disbursements         -         (38,021)         (38,021)         (38,022)           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,01)           Income before Transfers         7,208         -         7,20           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40           Net Change in Fund Cash Balances         7,208         -         7,20	Supplies and Materials	;	33,774	-		33,774
Non-Operating Receipts (Disbursements)         92,516         92,51           Other Debt Proceeds         92,516         92,51           Miscellaneous Receipts         4,262         4,26           Capital Outlay         (93,040)         93,04           Principal Retirement         (57,011)         657,011           Interest and Other Fiscal Charges         (54,737)         54,73           Other Non-Operating Cash Receipts         38,021         38,021           Other Non-Operating Cash Disbursements         (38,021)         (38,021)           Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,01)           Income before Transfers         7,208         - 7,20           Transfers In         8,400         - 8,40           Transfers Out         (8,400)         - (8,40)           Net Change in Fund Cash Balances         7,208         - 7,20	Other		44			44
Non-Operating Receipts (Disbursements)           Other Debt Proceeds         92,516         -         92,516           Miscellaneous Receipts         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,02           Other Non-Operating Cash Disbursements         -         (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,010)           Income before Transfers         7,208         -         7,20           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40           Net Change in Fund Cash Balances         7,208         -         7,20	Total Operating Cash Disbursements	2	39,261			239,261
Other Debt Proceeds         92,516         -         92,516           Miscellaneous Receipts         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,02           Other Non-Operating Cash Disbursements         -         (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,010)           Income before Transfers         7,208         -         7,20           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40           Net Change in Fund Cash Balances         7,208         -         7,20	Operating Income	1	15,218			115,218
Other Debt Proceeds         92,516         -         92,516           Miscellaneous Receipts         4,262         -         4,26           Capital Outlay         (93,040)         -         (93,04           Principal Retirement         (57,011)         -         (57,01           Interest and Other Fiscal Charges         (54,737)         -         (54,73           Other Non-Operating Cash Receipts         -         38,021         38,02           Other Non-Operating Cash Disbursements         -         (38,021)         (38,02           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,010)           Income before Transfers         7,208         -         7,20           Transfers In         8,400         -         8,40           Transfers Out         (8,400)         -         (8,40           Net Change in Fund Cash Balances         7,208         -         7,20	Non-Operating Receipts (Disbursements)					
Miscellaneous Receipts       4,262       -       4,26         Capital Outlay       (93,040)       -       (93,04         Principal Retirement       (57,011)       -       (57,01         Interest and Other Fiscal Charges       (54,737)       -       (54,73         Other Non-Operating Cash Receipts       -       38,021       38,02         Other Non-Operating Cash Disbursements       -       (38,021)       (38,02         Total Non-Operating Receipts (Disbursements)       (108,010)       -       (108,010)         Income before Transfers       7,208       -       7,20         Transfers In       8,400       -       8,40         Transfers Out       (8,400)       -       (8,40         Net Change in Fund Cash Balances       7,208       -       7,20			92,516	_		92,516
Principal Retirement         (57,011)         - (57,011)           Interest and Other Fiscal Charges         (54,737)         - (54,737)           Other Non-Operating Cash Receipts         - 38,021         38,022           Other Non-Operating Cash Disbursements         - (38,021)         (38,022)           Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,010)           Income before Transfers         7,208         - 7,200           Transfers In         8,400         - 8,400           Transfers Out         (8,400)         - (8,400)           Net Change in Fund Cash Balances         7,208         - 7,200	Miscellaneous Receipts			-		4,262
Interest and Other Fiscal Charges       (54,737)       - (54,737)         Other Non-Operating Cash Receipts       - 38,021       38,02         Other Non-Operating Cash Disbursements       - (38,021)       (38,02         Total Non-Operating Receipts (Disbursements)       (108,010)       - (108,010)         Income before Transfers       7,208       - 7,200         Transfers In Transfers Out       8,400       - 8,400         Net Change in Fund Cash Balances       7,208       - 7,200	Capital Outlay	(	93,040)	-		(93,040)
Other Non-Operating Cash Receipts         -         38,021         38,021         38,022           Other Non-Operating Cash Disbursements         -         (38,021)         (38,022)           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,010)           Income before Transfers         7,208         -         7,200           Transfers In Transfers Out         8,400         -         8,400           Net Change in Fund Cash Balances         7,208         -         7,200	Principal Retirement	(	57,011)	-		(57,011)
Other Non-Operating Cash Disbursements         -         (38,021)         (38,022)           Total Non-Operating Receipts (Disbursements)         (108,010)         -         (108,010)           Income before Transfers         7,208         -         7,200           Transfers In Transfers Out         8,400         -         8,400           Net Change in Fund Cash Balances         7,208         -         7,200	Interest and Other Fiscal Charges	(:	54,737)	-		(54,737)
Total Non-Operating Receipts (Disbursements)         (108,010)         - (108,010)           Income before Transfers         7,208         - 7,200           Transfers In Transfers Out         8,400         - 8,400           Net Change in Fund Cash Balances         7,208         - 7,200	Other Non-Operating Cash Receipts		-	38,021		38,021
Income before Transfers       7,208       -       7,200         Transfers In Transfers Out       8,400       -       8,400         Net Change in Fund Cash Balances       7,208       -       7,200	Other Non-Operating Cash Disbursements			(38,021)		(38,021)
Transfers In         8,400         -         8,400           Transfers Out         (8,400)         -         (8,400)           Net Change in Fund Cash Balances         7,208         -         7,200	Total Non-Operating Receipts (Disbursements)	(1	08,010)			(108,010)
Transfers Out         (8,400)         -         (8,400)           Net Change in Fund Cash Balances         7,208         -         7,200	Income before Transfers		7,208	-		7,208
Net Change in Fund Cash Balances 7,208 - 7,20	Transfers In		8,400	-		8,400
	Transfers Out					(8,400)
Fund Cash Balances, January 1 55.834 - 55.83	Net Change in Fund Cash Balances		7,208	-		7,208
	Fund Cash Balances, January 1		55,834			55,834
Fund Cash Balances, December 31 \$ 63,042 \$ - \$ 63,042	Fund Cash Balances, December 31	\$	63,042	\$ -	\$	63,042

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

		General		Special Revenue	Totals (Memorandum Only)		
Cash Receipts	•		•		•		
Property and Other Local Taxes	\$	25,135	\$	36,372	\$	61,507	
Intergovernmental		19,340		59,143		78,483	
Charges for Services		-		36,705		36,705	
Fines, Licenses and Permits		12,686		1,602		14,288	
Miscellaneous		4,348		3,346		7,694	
Total Cash Receipts		61,509		137,168		198,677	
Cash Disbursements							
Current: Security of Persons and Property				114,674		114,674	
Leisure Time Activities		-		6,274		6,274	
		-		1,942			
Transportation General Government		43,289		42,142		1,942 85,431	
Debt Service:		43,209		42,142		65,451	
Principal Retirement		1,741		5,239		6,980	
Interest and Fiscal Charges		201		5,239		865	
interest and i iscal charges		201		004		003	
Total Cash Disbursements		45,231		170,935		216,166	
Excess of Receipts Over (Under) Disbursements		16,278		(33,767)		(17,489)	
Other Financing Receipts (Disbursements) Transfers In		_		19,000		19,000	
Transfers Out		(19,000)		-		(19,000)	
Total Other Financing Receipts (Disbursements)		(19,000)		19,000			
Net Change in Fund Cash Balances		(2,722)		(14,767)		(17,489)	
Fund Cash Balances, January 1		15,150		65,921		81,071	
Fund Cash Balances, December 31							
Restricted		-		70,872		70,872	
Unassigned (Deficit)		12,428		(19,718)		(7,290)	
Fund Cash Balances, December 31	\$	12,428	\$	51,154	\$	63,582	

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	Proprietary Fund Type		Fiduciary Fund Type			Totals
	Enterprise		Agency		(Me	morandum Only)
Operating Cash Receipts Charges for Services	\$	358,213	\$		\$	358,213
Total Operating Cash Receipts		358,213				358,213
Operating Cash Disbursements						
Contractual Services		586,656		-		586,656
Other		257,631				257,631
Total Operating Cash Disbursements		844,287				844,287
Operating Income		(486,074)				(486,074)
Non-Operating Receipts (Disbursements)						
Intergovernmental		601,349		-		601,349
Other Debt Proceeds		257,742		-		257,742
Miscellaneous Receipts		13,300		-		13,300
Capital Outlay		(176,471)		-		(176,471)
Principal Retirement		(133,231)		-		(133,231)
Interest and Other Fiscal Charges		(49,583)		-		(49,583)
Other Non-Operating Cash Receipts		-	1	9,906		19,906
Other Non-Operating Cash Disbursements			(1	9,906)		(19,906)
Total Non-Operating Receipts (Disbursements)		513,106				513,106
Income before Capital Contributions and Transfers		27,032		-		27,032
Transfers In		89,848		-		89,848
Transfers Out		(89,848)				(89,848)
Net Change in Fund Cash Balances		27,032		-		27,032
Fund Cash Balances, January 1		28,802				28,802
Fund Cash Balances, December 31	\$	55,834	\$		\$	55,834

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of New Straitsville, Perry County, (the Village) as a body corporate and politic. A publicly-elected six-member Council directs the Village. The Village provides general governmental services, street maintenance and repair, water and sewer utilities, park operations, police, fire and emergency medical services.

The Village is also affiliated with the Coal Township Union Cemetery. The Village of New Straitsville and Coal Township appoint the Board of Trustees of the Union Cemetery. Taxes levied by the Village for cemetery maintenance area collected by Perry County, and distributed to the Union Cemetery. The Union Cemetery is a legally separate entity that prepares and files its own financial statements. The financial activity of the Union Cemetery is not included in the accompanying financial statements. The Auditor of State performs independent audits of the Union Cemetery

The Village participates in a public entity risk pool. Note 7 to the financial statements provides additional information for this entity.

Public Entity Risk Pool:

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members").

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

The Village did not properly classify its Proprietary Fund operating disbursements in the accompanying 2013 financial statements. This is a material departure from the requirements of Ohio Administrative Code Section 117-02-02(A) (effective July 1, 2000). These Ohio Administrative Code Sections require classifying disbursements.

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Deposits

During the period the Village maintained all funds in checking accounts.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

#### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village has the following significant Special Revenue Funds:

<u>Street Construction, Maintenance and Repair Fund</u> – This fund receives gasoline tax and motor vehicle license tax money for constructing, maintaining, and repairing Village streets.

<u>Fire Fund</u> – This fund receives property tax money and contracted services revenue to provide fire protection and maintain fire equipment.

#### 3. Enterprise Funds

These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

<u>Water Fund</u> – This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Sewer Fund</u> – This fund receives charges for services from residents to cover the cost of providing this utility.

#### 4. Fiduciary Funds (Agency Funds)

Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 4. Fiduciary Funds (Agency Funds) (Continued)

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund accounts for Mayor's Court activity.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2014 and 2013 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Fund Balance (Continued)

#### 3. Committed

Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 2. EQUITY IN POOLED DEPOSITS

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

	2014			2013		
Demand deposits	\$	144,053	\$	119,416		
Total deposits	\$	144,053	\$	119,416		

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2014 and 2013 follows:

2014	Budgeted	VS.	Actual	Recei	pts

	Budgeted		Actual							
Fund Type	Receipts		Receipts		Receipts Re		Receipts		\	/ariance
General	\$	72,417	\$	71,873	\$	(544)				
Special Revenue		158,715		161,553		2,838				
Enterprise		700,400		459,657		(240,743)				
Total	\$	931,532	\$	693,083	\$	(238,449)				

2014 Budgeted vs. Actual Budgetary Basis Expenditures

App	Appropriation Budgetary								
Authority		Authority		Authority		Expenditures		V	'ariance
\$	62,000	\$	79,377	\$	(17,377)				
	193,500		136,620		56,880				
	438,953		452,449		(13,496)				
\$	694,453	\$	668,446	\$	26,007				
	\$	\$ 62,000 193,500 438,953	Authority Exp \$ 62,000 \$ 193,500 438,953	Authority         Expenditures           \$ 62,000         \$ 79,377           193,500         136,620           438,953         452,449	Authority         Expenditures         V           \$ 62,000         \$ 79,377         \$           193,500         136,620           438,953         452,449				

2013 Budgeted vs. Actual Receipts

	Budgeted		Actual													
Fund Type	Receipts		Receipts		Rece		Receipts		eceipts Receipts		Receipt		Receipts		V	ariance
General	\$	40,246	\$	61,509	\$	21,263										
Special Revenue		89,888		156,168		66,280										
Enterprise		448,900		1,323,933		875,033										
Total	\$	579,034	\$	1,541,610	\$	962,576										

2013 Budgeted vs. Actual Budgetary Basis Expenditures

2010 Badgotod Vo. Alotadi Badgotai y Badio Exponditareo																		
	App	Appropriation Budgetary																
Fund Type	Authority Expenditures		Authority		Authority		Authority		Authority		Authority		Expenditures		Expenditures		Variance	
General	\$	39,000	\$	64,231	\$	(25,231)												
Special Revenue		134,200		170,935		(36,735)												
Enterprise		353,000		1,296,901		(943,901)												
Total	\$	526,200	\$	1,532,067	\$ (	1,005,867)												

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the General Fund, Street Construction, Maintenance and Repair Fund, Police Fund and Sewer Operating Fund in 2014. Budgetary expenditures exceeded appropriation authority in the General Fund, Fire Fund, EMS Fund, Police Fund and Water Fund in 2013.

Contrary to Ohio law, appropriations exceeded estimated resources in the Street Construction and Maintenance Fund, State Highway Fund, Parks & Recreation Funds and Sewer Operating Fund in 2014. Appropriations exceeded estimated resources in the Street Construction and Maintenance Fund, Parks and Recreation Funds, FEMA Fund and Sewer Fund in 2013.

Contrary to Ohio law, the Street Construction, Maintenance and Repair Fund, Community Center Fund and Sewer Operating Fund had negative fund balances as of December 31, 2014 and 2013.

Contrary to Ohio law, certification of availability of unencumbered appropriations for expenditure was not obtained for expenditures in 2014 and 2013.

#### 4. PROPERTY TAXES

Real property taxes become a lien on January 1 preceding the October 1 date for which the council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. DEBT

Debt outstanding at December 31, 2014 was as follows:

	Principal	Interest Rate
Sewer System Mortgage Bonds	\$ 1,392,000	3.25%
OWDA (#3939) - Elevated Storage Tank	111,870	1.50%
Backhoe Loan	7,787	5.30%
Peoples National Bank - Truck Loan	14,776	3.45%
OWDA (#6246) - Waterline & Meter Replacement	279,197	3.45%
OWDA (#6284) - Generator Installation	20,255	1.50%
OPWC #CR04C - Water Storage Tank Replacement	8,398	2.00%
Total	\$ 1,834,283	

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 5. DEBT (Continued)

The sewer system mortgage revenue bonds were issued in 1999 to refund sewer system temporary revenue bonds that were issued in 1997 as interim financing for the sewer system construction project. The Village has pledged sewer system revenue to pay the mortgage revenue bonds.

The OWDA Elevated Storage Tank loan was issued in August of 2003 with semi-annual payments of \$3,394 from the Water Fund and was for the purpose of constructing an elevated storage tank.

The backhoe loan relates to an acquisition of a Case backhoe that was purchased in 2008 with monthly payments starting in October 2008 of \$883. This debt is payable from general revenues of the Village. The full faith and credit of the Village have been pledged to repay the backhoe loan.

The Village entered into a loan agreement in April 2011 with Peoples National Bank for the purchase of a truck with monthly payments of \$550. The truck collateralized the loan.

The OWDA Waterline & Meter Replacement loan relates to the Village's waterline & meter replacement project. The loan was closed as of the date of the audit report, however the amortization was not complete; therefore we have no information regarding payments and amortization. This loan is payable from the Water Fund.

The OWDA Generator Installation loan was issued in 2012 and relates to the waterline & meter replacement project with semi-annual payments of \$438 payable from the Water Fund.

The OPWC loan was issued in 2004 and relates to a water storage tank replacement with semi-annual payments of \$487 payable from the Water Fund. This loan was not disclosed in the prior audit report. The amount outstanding as of December 31, 2012 was \$9,584.

Amortization of the above debt, including interest, is scheduled as follows:

	Sewer	OWDA	Backhoe	Truck	OWDA	OPWC
Year ending December 31:	Bonds	#3939	Loan	Loan	#6284	CR04C
2015	\$ 82,16	2 \$ 6,788	\$ 7,947	\$ 6,600	\$ 876	\$ 974
2016	82,16	6,788	-	6,600	876	974
2017	82,16	6,788	-	2,200	876	974
2018	82,16	6,788	-	-	876	974
2019	82,16	6,788	-	-	876	974
2020-2024	410,81	0 33,940	-	-	4,380	4,870
2025-2029	410,81	0 33,940	-	-	4,380	-
2030-2034	410,81	0 27,152	-	-	4,380	-
2035-2039	328,64	- 8	-	-	4,380	-
2040-2044		<u>-</u>			3,066	
Total	\$ 1,971,88	\$ 128,972	\$ 7,947	\$ 15,400	\$ 24,966	\$ 9,740

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 6. RETIREMENT SYSTEMS

The Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2014 and 2013, OPERS members contributed 10.0% of their gross salaries, and the Village contributed an amount equaling 14.0% of participants' gross salaries. The Village has paid all contributions required through December 31, 2014.

#### 7. RISK MANAGEMENT

#### Risk Pool Membership

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss, except OPRM retains 41.5% (effective November 1, 2011) of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. The Plan's property retention remained unchanged from prior years. This change was made to balance the reinsurance market conditions. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 774 and 783 members as of December 31, 2013 and 2014 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 7. RISK MANAGEMENT (Continued)

#### **Risk Pool Membership (Continued)**

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2013 and 2014.

	2013	2014
Assets	\$13,774,304	\$14,830,185
Liabilities	(7,968,395)	(8,942,504)
Members'		
Equity	\$5,805,909	\$5,887,681

You can read the complete audited financial statements for OPRM at the Plan's website, <a href="https://www.ohioplan.org">www.ohioplan.org</a>.

#### 8. CONTINGENT LIABILITIES

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### 9. TRANSFERS

During 2014, the following transfers were made:

	_ i ransie	Transfers in		Transfers Out	
General	\$	-	\$	(21,661)	
Police		21,661		-	
Sewer Operating		-		(8,400)	
Sewer Reserve		8,400		-	
Total	\$	30,061	\$	(30,061)	

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 9. TRANSFERS (Continued)

During 2013, the following transfers were made:

	Transfers In		Transfers Out	
General	\$	-	\$	(19,000)
Police		19,000		-
Sewer Operating		-		(84,648)
Sewer Reserve		8,400		-
Sewer Payment		76,248		-
Water Operating		-		(5,200)
Water Construction		5,200		-
Total	\$	108,848	\$	(108,848)

During 2014, the Village transferred money from the General Fund to the Police Fund for police operations and from the Sewer Operating Fund to the Sewer Reserve Fund to meet debt coverage obligations.

During 2013, the Village transferred money from the General Fund to the Police Fund for police operations and from the Sewer Operating Fund to the Sewer Reserve and Sewer Payment Funds to meet debt coverage obligations. Transfers to the Water Construction Fund from the Water Operating Fund were made in order to cover expenses that were originally paid from these funds

Transfers for both years were determined to be appropriate and in compliance with the Ohio Revised Code.

#### 10. DEFICIT FUND BALANCES

The Village had deficit fund balances of \$6,214 in the Street Construction, Maintenance and Repair Fund, \$13,504 in the Community Center Fund and \$49,101 in the Sewer Operating Fund in as of December 31, 2013. The Village had deficit fund balances of \$11,706 in the Street Construction, Maintenance and Repair Fund, \$12,608 in the Community Center Fund and \$38,241 in the Sewer Operating Fund in as of December 31, 2014.

#### 11. GOING CONCERN

The Village expenses have exceeded revenues for the past several years.

While the Village is in a positive cash balance position overall, a significant portion of the cash is in the Special Revenue Fire Fund and the Proprietary Sewer Reserve Fund. The use of these funds is limited either by statute, levy ballot language or debt covenant agreement and therefore, the Village is not permitted to uses these monies to remedy the deficit balances.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013 (Continued)

#### 11. GOING CONCERN (Continued)

Based on information currently available, the Village has implemented a plan on increasing overall fund balance in the Sewer Operating Fund. The Village began receiving levy funds in 2013 that is helping increase revenues in the Community Center and Parks and Recreation Funds. The Village's Council is also looking into various ways for the Village to reduce expenses.

The Auditor of State has various remedies available to it, the most severe of which include placing the Village on fiscal watch or fiscal emergency. The Village does not know if such action will be taken.

The accompanying financial statements do not include any adjustments that might be necessary if the Village is unable to continue as a going concern.





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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

August 21, 2015

Village of New Straitsville Perry County 114 West Main Street New Straitsville, Ohio 43766

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the **Village of New Straitsville**, Perry County, (the Village) as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements and have issued our report thereon dated August 21, 2015, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We qualified our opinion on Proprietary Fund Type Total Operating Disbursements and noted the Village has suffered recurring negative fund balances and will continue as a going concern.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of audit findings we identified certain deficiencies in internal control over financial reporting, that we consider material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2014-001 described in the accompanying schedule of audit findings to be a material weakness.

#### ... "bringing more to the table"

Tax- Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll
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#### **Compliance and Other Matters**

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* as findings 2014-002 through 2014-004.

We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated August 21, 2015.

#### Village's Response to Findings

The Village's response to the findings identified in our audit is described in the accompanying schedule of audit findings. We did not audit the Village's responses and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry & Associates

Certified Public Accountants, A.C.

Kerry Marocutez CABS A. C.

Marietta, Ohio

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2014-001**

#### **Material Weakness**

#### Posting Receipts, Disbursements and Fund Balances

Receipts and disbursements should be posted to the fund and line item accounts as established by Ohio Administrative Code. Fund balances should be properly classified based on Governmental Accounting Standards Statement No. 54.

During 2014 and 2013, receipts, disbursements and fund balances were not always posted or classified correctly. The following errors were noted:

- Debt proceeds, debt principal forgiveness, and the corresponding capital outlay disbursements were not posted to the accounting records;
- Pass-through grants and the corresponding capital outlay disbursements were not always posted to the accounting system;
- Transfers were recorded as receipts and disbursements instead of transfers-in and transfers-out;
- Transfers were recorded to correct mispostings during the UAN conversion process instead of adjusting the actual receipt or disbursement;
- Debt payments were not correctly recorded as principal and interest;
- Rollback receipts were recorded as Property Tax receipts instead of Intergovernmental receipts;
- Property Tax, Intergovernmental, State Highway and Gasoline Excise Tax receipts were not always posted to the proper funds;
- Mayor's Court activity was not properly presented on the financial statements;
- An insurance claim check was improperly recorded to the Sewer Fund instead of the Water Fund for stolen water lines;
- Total Operating Disbursements in the Proprietary Funds were not properly classified in 2013 (we
  were unable to determine the proper posting of these disbursements, therefore they were not
  adjusted or reclassified)
- Fund balance classifications for various Special Revenue Funds were improperly recorded as Committed instead of Restricted.

Not posting receipts and disbursements or classifying fund balances accurately resulted in the financial statements requiring several adjustments and reclassifications (except as noted above). The Village has made all adjustments to its accounting system. The financial statements reflect all adjustments and reclassifications (except as noted above).

To help ensure accuracy and reliability in the financial reporting process, we recommend that management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

We also recommend the Fiscal Officer refer to Ohio Administrative Code and/or the Ohio Village Handbook for guidance to determine the proper establishment of receipt and disbursement accounts and posting of receipts and disbursements. The Fiscal Officer should refer to Auditor of State Bulletin 2011-004 for assistance in properly classifying fund balances.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2014-001 (Continued)**

**Material Weakness (Continued)** 

Posting Receipts, Disbursements and Fund Balances (Continued)

**Management's Response** – All of these issues were a part of past error postings, the conversion process and the non-posting of grant/loan amounts. All issues are taken into account for future reference so as not to be repetitive.

#### **FINDING NUMBER 2014-002**

#### **Noncompliance**

**Ohio Rev. Code Section 733.40** states all fines, forfeitures, and costs in ordinance cases and all fees that are collected by the mayor that in any manner come into the mayor's hands, or that are due the mayor or marshal, chief of police, or other officer of the municipal corporation, any other fees and expenses that have been advanced out of the treasury of the municipal corporation, and all money received by the mayor for the use of the municipal corporation shall be paid by the mayor into the treasury of the municipal corporation on the first Monday of the following month and to the Treasurer of State by the 20<sup>th</sup> of the following month.

During 2014 and 2013, monies collected by the Mayor's Court were not always paid to the Village by the first Monday of the following month or to the Treasurer of State by the 20<sup>th</sup> of the following month.

We recommend the Mayor's Court pay all monies collected to the Village by the first Monday of the following month and to the State Treasurer by the 20<sup>th</sup> of the following month.

**Management's Response** – Changes have already been made to the transfer of Mayor's Court funds and the payment of state and county fees. Mayor's Court checking account is cleared out and transferred to the General Checking account on the last day of the month. Checks are then issued to the state and county for the fees owed for the current month.

#### **FINDING NUMBER 2014-003**

#### **Noncompliance**

**Ohio Rev. Code Section 5705.10** requires that money paid into a fund must be used only for the purposes for which such fund has been established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenses of another fund.

The Village had negative fund balances at December 31, 2014 as follows:

<u>Fund</u>	<u>Deficit</u>
Street Construction, Maintenance and Repair	(\$11,706)
Community Center (Delyn)	(\$12,608)
Sewer Operating	(\$38,241)

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2014-003 (Continued)**

#### **Noncompliance (Continued)**

The Village had negative fund balances at December 31, 2013 as follows:

<u>Fund</u>	<u>Deficit</u>
Street Construction, Maintenance and Repair	(\$6,214)
Community Center (Delyn)	(\$13,504)
Sewer Operating	(\$49,101)

A negative cash fund balance is an indication that revenues from other sources were used to pay obligations of these funds. Fund activity should be monitored by the Fiscal Officer to prevent future expenditures in excess of available resources. In those cases where additional funds are required, the resources should either be transferred or advanced to the fund in accordance with the Ohio Revised Code.

**Management's Response** – The Village is working diligently to remedy negative fund balances by financial planning and the use of a levy for the Community Center. Tentative plans are for a new levy for Street/Maintenance and Repair for Primary Election in 2016.

#### **FINDING NUMBER 2014-004**

#### **Noncompliance**

#### **Budgetary Controls**

The budget is an instrument of public policy: A governing board expresses its desires for using a government's limited resources through its appropriations. Ohio Rev. Code Section 5705 deals with a variety of budgetary requirements that all subdivisions must comply with in order to ensure fiscal responsibility.

In performing the audit we noted several violations of budgetary law which, although they do not in and of themselves, result in errors in financial reporting, may lead to the Village making financial decisions based on incorrect or incomplete information. We noted the following:

- Violations of 5705.39 indicating appropriations cannot exceed estimated resources;
- Violations of 5705.41(B) stating no subdivision is to expend money unless it has been appropriated (expenditures exceeded appropriations);
- Violations of 5705.41(D) relating to expenditures having prior certification of availability of funds.

Council should review the requirements of ORC section 5705 to be familiar with these laws and to make sure the Village is complying with applicable sections. If the Council does not consider this necessary, steps should be taken to make sure amounts are encumbered (purchase orders are used and assigned to each purchase prior to ordering), certifications of available funds are done by the Fiscal Officer prior to purchasing and unencumbered balances are tracked for each line item.

**Management's Response** – All violations either have been or are in the process of being addressed.

#### SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2012-01	ORC 5705.10 – Negative Fund Balances	No	Repeated as Finding 2014-003
2012-02	ORC 117.38 – Annual Financial Reporting	Yes	N/A
2012-03	ORC Section 733.40 – Mayor's Court remittances to Village and State	No	Repeated as Finding 2014-002
2012-04	Budgetary Controls	No	Repeated as Finding 2014-004
2012-05	Not issuing 1099-MISC	Yes	N/A
2012-06	ORC 733.28 – Not maintaining accurate accounting records	No	Repeated with Finding 2014-001
2012-07	ORC 731.13 – Not providing bonds	Yes	N/A
2012-08	Fund Balance Classifications	No	Repeated with Finding 2014-001
2012-09	Posting Receipts and Disbursements	No	Repeated as Finding 2014-001
2012-10	Destruction of Records	Yes	N/A
2012-11	Controls over community service being performed for Mayors Court fines	Yes	N/A
2012-12	Policy on Use of Government Property	Yes	N/A





#### **VILLAGE OF NEW STRAITSVILLE**

#### **PERRY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 17, 2015