



OHIO AUDITOR OF STATE  
**KEITH FABER**





**MEDINA COUNTY COMBINED GENERAL HEALTH DISTRICT**  
**MEDINA COUNTY**  
**DECEMBER 31, 2024**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis.....	5
Statement of Net Position – Cash Basis December 31, 2024.....	11
Statement of Activities – Cash Basis For the Year Ended December 31, 2024 .....	12
Statement of Assets and Fund Balances – Cash Basis Governmental Funds December 31, 2024.....	13
Statement of Cash Receipts, Disbursements and Changes In Fund Balances – Cash Basis – Governmental Funds For the Year Ended December 31, 2024 .....	14
Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2024 .....	15
Notes to the Basic Financial Statements For the Year Ended December 31, 2024 .....	16
Schedule of Expenditures of Federal Awards.....	33
Notes to the Schedule of Expenditures of Federal Awards .....	34
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	35
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance.....	37
Schedule of Findings .....	41
Prepared by Management:	
Summary Schedule of Prior Audit Findings .....	43

**This Page Intentionally Left Blank.**

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Medina County Combined General Health District  
Medina County  
4800 Ledgewood Drive  
Medina, Ohio 44256

To the Board of Health:

### ***Report on the Audit of the Financial Statements***

#### ***Opinions***

We have audited the cash-basis financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Medina County Combined General Health District, Medina County, Ohio (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the District, as of December 31, 2024, and the respective changes in cash-basis financial position thereof and the budgetary comparison for the General Fund for the year then ended in accordance with the cash-basis of accounting described in Note 2.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter - Accounting Basis***

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual financial report. The other information comprises the management's discussion & analysis but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 22, 2025

**This page intentionally left blank.**

# **Medina County Combined General Health District**

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

## **For the Year Ended December 31, 2024**

---

The discussion and analysis of the Medina County Combined General Health District's (the "Health District") financial performance provides an overall review of the Health District's financial activities for the year ended December 31, 2024, within the limitations of the Health District's cash basis of accounting. The intent of this discussion and analysis is to look at the Health District's financial performance as a whole. Readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the Health District's financial performance.

### **Financial Highlights**

Key financial highlights for the year 2024 are as follows:

- Net position increased \$853,526 from 2023.
- Total 2024 cash receipts increased by \$461,915 compared to 2023.
- Total 2024 disbursements increased \$1,005,952 compared to 2023.

### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Health District's cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Health District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions on a cash basis of accounting.

The Statement of Net Position – Cash Basis and Statement of Activities – Cash Basis provide information about the activities of the whole Health District, presenting both an aggregate view of the Health District's finances, and a longer-term view of those finances. Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Health District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements, and provide expanded explanation and detail regarding the information reported in the statements.

# **Medina County Combined General Health District**

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

**For the Year Ended December 31, 2024**

---

## **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Health District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Health District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

### ***Reporting the Health District as a Whole***

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis reflect how the Health District did financially during 2024, within the limitations of the cash basis of accounting. The Statement of Net Position – Cash Basis presents the cash balances of the governmental activities of the Health District at year end. The Statement of Activities – Cash Basis compares disbursements with program receipts for each governmental activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of disbursements with program receipts identifies how each governmental function draws from the Health District's general receipts.

These statements report the Health District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Health District's financial health. Over time, increases or decreases in the Health District's cash position is one indicator of whether the Health District's financial health is improving or deteriorating. When evaluating the Health District's financial condition, you should also consider other non-financial factors as well, such as the Health District's property tax base, the condition of the Health District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth.

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis present governmental activities, which include all the Health District's services. The Health District has no business-type activities.

### **Reporting the Health District's Most Significant Funds**

#### *Fund Financial Statements*

Fund financial statements provide detailed information about the Health District's major funds – not the Health District as a whole. The Health District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the operating funds of the Health District are governmental.

# Medina County Combined General Health District

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

## For the Year Ended December 31, 2024

---

**Governmental Funds** - The Health District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed short-term view of the Health District's governmental operations and the health services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Health District's health programs.

The Health District's most significant governmental fund is presented on the financial statements in a separate column. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Health District's major governmental fund is the General Fund. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

### The Health District as a Whole

Table 1 provides a summary of the Health District's net position for 2024 compared to 2023 on a cash basis:

Table 1  
Net Position

	Governmental Activities		
	2024	2023	Change
<b>Assets:</b>			
Equity in pooled cash and cash equivalents	\$ <u>13,026,546</u>	\$ <u>12,173,020</u>	\$ <u>853,526</u>
<b>Net Position:</b>			
Restricted for:			
Health center	215,610	276,784	(61,174)
Environmental health	2,075,007	2,079,453	(4,446)
Community health	442,029	488,487	(46,458)
Unrestricted	<u>10,293,900</u>	<u>9,328,296</u>	<u>965,604</u>
Total net position	\$ <u>13,026,546</u>	\$ <u>12,173,020</u>	\$ <u>853,526</u>

Net position increased due to receipts continuing to outpace disbursements during the year.

# Medina County Combined General Health District

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

**For the Year Ended December 31, 2024**

Table 2 reflects the change in net position in 2024, and provides a comparison to 2023 amounts:

Table 2  
Changes in Net Position

	Governmental Activities		
	2024	2023	Change
<b>Receipts:</b>			
Program receipts			
Charges for services and sales	\$ 3,688,489	\$ 3,074,499	\$ 613,990
Operating grants, contributions and interest	<u>2,648,703</u>	<u>2,830,548</u>	<u>(181,845)</u>
Total program receipts	<u>6,337,192</u>	<u>5,905,047</u>	<u>432,145</u>
General receipts			
Property taxes	3,118,504	3,069,831	48,673
Grants and entitlements not restricted to specific programs	456,968	424,959	32,009
Miscellaneous	<u>28,969</u>	<u>79,881</u>	<u>(50,912)</u>
Total general receipts	<u>3,604,441</u>	<u>3,574,671</u>	<u>29,770</u>
Total receipts	<u>9,941,633</u>	<u>9,479,718</u>	<u>461,915</u>
<b>Program Disbursements:</b>			
Health center	3,345,044	2,830,354	514,690
Environmental health	1,696,668	1,709,312	(12,644)
Community health	2,630,456	2,182,164	448,292
Administrative services	1,345,608	1,345,448	160
Capital outlay	<u>70,331</u>	<u>14,877</u>	<u>55,454</u>
Total program disbursements	<u>9,088,107</u>	<u>8,082,155</u>	<u>1,005,952</u>
Change in net position	853,526	1,397,563	(544,037)
Net position beginning of year	<u>12,173,020</u>	<u>10,775,457</u>	<u>1,397,563</u>
Net position end of year	\$ <u>13,026,546</u>	\$ <u>12,173,020</u>	\$ <u>853,526</u>

Program receipts consist primarily of charges for services for birth and death certificates, food service licenses, campgrounds, swimming pools and spas, septic and water system permits, dental and medical primary care services, and state and federal operating grants and donations. General receipts are those consisting mainly of property taxes levied for general health district purposes.

Charges for services and sales increased due to an increase in health center Medicaid services. Operating grants, contributions and interest decreased due to a decrease in state and federal funding.

Health center and community health disbursements increased primarily due to an increase in personnel costs.

# **Medina County Combined General Health District**

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

## **For the Year Ended December 31, 2024**

---

### **Governmental Activities**

If you look at the Statement of Activities – Cash Basis, you will see that the first column lists the major services provided by the Health District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for the health center, which includes medical primary care and dental services, environmental health, community health, which account for the majority of all governmental disbursements, and administrative services, which includes vital statistics. Capital outlay accounts for the remaining governmental disbursements.

The next two columns of the Statement titled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Health District that must be used to provide a specific service. The net cost column compares the program receipts to the cost of the service. This "Net Cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers and state subsidies. These net costs are paid from the general receipts which are presented at the bottom of the Statement.

The Health District continually strives to reduce dependence upon property taxes and local subsidies by actively pursuing federal and state grants, donations, and charging rates for services that are closely related to costs. The Health District costs were partially supported through property taxes. The Health District continues to update the charges for all its services and review billing practices and procedures to improve reimbursements due to the Health District from Medicare, Medicaid, private insurance, and fees.

### **The Health District's Funds**

As noted earlier, the Health District uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

The focus of the Health District's governmental funds is to provide information on receipts, disbursements, and balances of spendable resources. Such information is useful in assessing the Health District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the Health District's net resources available for spending at the end of the year.

Receipts continue to outpace disbursements in the general fund accounting for the increase in fund balance.

# **Medina County Combined General Health District**

Medina County, Ohio

Management's Discussion and Analysis (Unaudited)

## **For the Year Ended December 31, 2024**

---

### **General Fund Budgeting Highlights**

The Health District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of 2024, the Health District amended its budget, and the budgetary statement reflects both the original and final amounts.

For the general fund, final budget basis receipts were more than actual receipts mainly in receipts for property and other local taxes. The original budget basis receipts were less than final budget basis receipts mainly due to an increase in property and other local taxes and charges for services.

Final disbursement appropriations were higher than the actual disbursements due to a decrease in all disbursement categories. Original disbursement appropriations were lower than final disbursement appropriations.

### **Current Related Financial Activities**

The Health District passed its levy renewal of 0.70 mills in November 2022. This will assure local operational funding to help off-set the costs of providing public health services to Medina County residents for an additional 10 years.

### **Contacting the Health District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the Health District's finances and to reflect the Health District's accountability for the money it receives. Questions concerning any of the information in this report or requests for additional information should be directed to David H. McElhatten, Director of Administrative Services, 330-723-9688.

# **Medina County Combined General Health District**

Medina County, Ohio

Statement of Net Position – Cash Basis

December 31, 2024

---

	<u>Governmental Activities</u>
Assets:	
Equity in pooled cash and cash equivalents	\$ <u>13,026,546</u>
Net position:	
Restricted for:	
Health center	\$ 215,610
Environmental health	2,075,007
Community health	442,029
Unrestricted	<u>10,293,900</u>
Total net position	\$ <u>13,026,546</u>

See accompanying notes to the basic financial statements

# Medina County Combined General Health District

Medina County, Ohio

Statement of Activities – Cash Basis

For the Year Ended December 31, 2024

	Program Cash Receipts			Net (Disbursements) Receipts and Changes in Net Position	
	Cash Disbursements	Operating			
		Charges for Services and Sales	Grants, Contributions and Interest		
Governmental activities:					
Health:					
Health center	\$ 3,345,044	\$ 1,409,114	\$ 1,260,862	\$ (675,068)	
Environmental health	1,696,668	1,521,281	25,000	(150,387)	
Community health	2,630,456	332,792	1,076,842	(1,220,822)	
Administrative services	1,345,608	425,302	285,999	(634,307)	
Capital outlay	<u>70,331</u>	<u>-</u>	<u>-</u>	<u>(70,331)</u>	
Total	<u><u>\$ 9,088,107</u></u>	<u><u>\$ 3,688,489</u></u>	<u><u>\$ 2,648,703</u></u>	<u><u>\$ (2,750,915)</u></u>	
General receipts:					
Property taxes levied for:					
General Health District purposes				3,118,504	
Grants and entitlements					
not restricted to specific programs				456,968	
Miscellaneous				<u>28,969</u>	
Total general receipts				<u>3,604,441</u>	
Change in net position				853,526	
Net position, beginning of year				<u>12,173,020</u>	
Net position, end of year				<u><u>\$ 13,026,546</u></u>	

See accompanying notes to the basic financial statements

# Medina County Combined General Health District

Medina County, Ohio

Statement of Assets and Fund Balances – Cash Basis

Governmental Funds

December 31, 2024

---

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>			
Equity in pooled cash and cash equivalents	\$ <u>10,546,047</u>	\$ <u>2,480,499</u>	\$ <u>13,026,546</u>
<b>Fund balances:</b>			
Restricted	\$ -	\$ 2,732,646	\$ 2,732,646
Committed	\$ 2,065,304	\$ -	\$ 2,065,304
Assigned	\$ 213,231	\$ -	\$ 213,231
Unassigned	\$ <u>8,267,512</u>	\$ <u>(252,147)</u>	\$ <u>8,015,365</u>
Total fund balances	\$ <u>10,546,047</u>	\$ <u>2,480,499</u>	\$ <u>13,026,546</u>

See accompanying notes to the basic financial statements

# Medina County Combined General Health District

Medina County, Ohio

## Statement of Cash Receipts, Disbursements and Changes in Fund Balances – Cash Basis – Governmental Funds

For the Year Ended December 31, 2024

	General Fund	Other Governmental Funds	Total Governmental Funds
<b>Receipts:</b>			
Property and other local taxes	\$ 3,118,504	\$ -	\$ 3,118,504
Intergovernmental	573,571	2,532,100	3,105,671
Charges for services	2,516,762	1,134,674	3,651,436
Rent	37,053	-	37,053
Miscellaneous	28,969	-	28,969
<b>Total receipts</b>	<b>6,274,859</b>	<b>3,666,774</b>	<b>9,941,633</b>
<b>Disbursements:</b>			
Current:			
Health:			
Health center	2,117,831	1,227,213	3,345,044
Environmental health	532,548	1,164,120	1,696,668
Community health	1,385,833	1,244,623	2,630,456
Administrative services	1,155,828	189,780	1,345,608
Capital outlay	70,331	-	70,331
<b>Total disbursements</b>	<b>5,262,371</b>	<b>3,825,736</b>	<b>9,088,107</b>
Net change in fund balances	1,012,488	(158,962)	853,526
Fund balances, beginning of year	9,533,559	2,639,461	12,173,020
<b>Fund balances, end of year</b>	<b>\$ 10,546,047</b>	<b>\$ 2,480,499</b>	<b>\$ 13,026,546</b>

See accompanying notes to the basic financial statements

# Medina County Combined General Health District

Medina County, Ohio

Statement of Receipts, Disbursements, and Changes in Cash Basis Fund Balance

Budget and Actual – Budget Basis

General Fund

For the Year Ended December 31, 2024

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Receipts:</b>				
Property and other local taxes	\$ 3,048,763	\$ 4,265,400	\$ 3,118,504	\$ (1,146,896)
Intergovernmental	560,743	784,513	573,571	(210,942)
Charges for services	2,460,479	3,442,355	2,516,762	(925,593)
Rent	36,225	50,681	37,053	(13,628)
Miscellaneous	28,320	39,622	28,969	(10,653)
<b>Total receipts</b>	<b>6,134,530</b>	<b>8,582,571</b>	<b>6,274,859</b>	<b>(2,307,712)</b>
<b>Disbursements:</b>				
Current:				
Health:				
Health center	2,992,157	3,007,657	2,210,539	797,118
Environmental health	648,559	653,559	548,977	104,582
Community health	2,154,712	2,173,712	1,405,094	768,618
Administrative services	1,365,835	1,400,835	1,239,310	161,525
Capital outlay	76,000	76,000	71,682	4,318
<b>Total disbursements</b>	<b>7,237,263</b>	<b>7,311,763</b>	<b>5,475,602</b>	<b>1,836,161</b>
Net change in fund balance	(1,102,733)	1,270,808	799,257	(471,551)
Fund balance, beginning of year	9,324,639	9,324,639	9,324,639	-
Prior year encumbrances appropriated	208,920	208,920	208,920	-
<b>Fund balance, end of year</b>	<b>\$ 8,430,826</b>	<b>\$ 10,804,367</b>	<b>\$ 10,332,816</b>	<b>\$ (471,551)</b>

See accompanying notes to the basic financial statements

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 1: Reporting Entity**

A seven-member appointed Board of Health governs the Medina County Combined General Health District (the “Health District”). Two members are appointed by the District Advisory Council on behalf of the Townships, one member is appointed by the District Advisory Council as a medical representative, one member is appointed by the Licensing Council that represents vendors who are inspected or certified by the Health District, and one member each is appointed by the Cities of Brunswick, Medina, and Wadsworth. The Board appoints a health commissioner and all employees of the Health District.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the Health District are not misleading.

#### ***Primary Government***

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Health District. The Health District’s services include certification of birth and death records, communicable disease investigations, immunization clinics, environmental health inspections, reproductive health consultation, primary medical care including limited laboratory testing, preventative and restorative dental care, women-infant-children nutritional education, the issuance of health-related licenses and permits, health education, and public health emergency response planning.

The Health District’s management believes these financial statements present all activities for which the Health District is financially accountable.

#### ***Public Entity Risk Pool***

The Health District participates in a public entity risk pool, Public Entities Pool of Ohio. Note 5 to the financial statements provides additional information for this entity.

### **Note 2: Summary of Significant Accounting Policies**

As discussed further in Note 2, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the Health District’s accounting policies.

#### ***Basis of Presentation***

The Health District’s basic financial statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2024**

---

## **Note 2: Summary of Significant Accounting Policies (continued)**

**Government-Wide Financial Statements** The Statement of Net Position and the Statement of Activities display information about the Health District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

The Statement of Net Position presents the cash and cash equivalent balances of the governmental activities of the Health District at year end. The Statement of Activities compares disbursements and program receipts for each program or function of the Health District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible. Program receipts include charges paid by the recipient for the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

**Fund Financial Statements** During the year, the Health District segregates transactions related to certain Health District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Health District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type. The Health District has no fiduciary funds.

### ***Fund Accounting***

The Health District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All the funds of the Health District are presented as governmental funds.

**Governmental Funds** Governmental funds are those through which the governmental functions of the Health District are financed. The following is the Health District's major governmental fund:

The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the Health District account for grants and other resources to which the Health District is bound to observe constraints imposed on the use of resources.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 2: Summary of Significant Accounting Policies (continued)**

#### ***Basis of Accounting***

The Health District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Health District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and deferred outflows and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and deferred inflows and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and their related expenses) are not recorded in these financial statements.

#### ***Budgetary Process***

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Health may appropriate. The appropriations resolution is the Board of Health's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the Board of Health. The legal level of control has been established by the Board of Health at the fund, personal services and other, level for all funds.

ORC Section 5705.28(C)(1) requires the Health District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the Health District by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the district if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the Health District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April the Health District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The amounts reported as the original budgeted amounts on the budgetary statement reflect the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statement reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board of Health.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 2: Summary of Significant Accounting Policies (continued)**

#### ***Budgetary Process (continued)***

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriations passed by the Board of Health during the year.

#### ***Cash and Investments***

The County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposit and investment disclosures for the County as a whole may be obtained from the Medina County Treasurer, 144 North Broadway, Medina, Ohio.

#### ***Restricted Assets***

Assets are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

#### ***Inventory and Prepaid Items***

The Health District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### ***Capital Assets***

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### ***Accumulated Leave***

For 2024, GASB Statement No. 101, *Compensated Absences*, was effective. GASB 101 defines a compensated absence as leave for which employees may receive cash payments when the leave is used for time off or receive cash payments for unused leave upon termination of employment. These payments could occur during employment or upon termination of employment. Compensated absences generally do not have a set payment schedule. This GASB pronouncement had no effect on beginning net position/fund balance as unpaid leave is not reflected as a liability under the Health District's cash basis of accounting.

Health District employees earn sick and vacation time that can be used for time off. In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. The Health District does not offer noncash settlements.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 2: Summary of Significant Accounting Policies (continued)**

#### ***Employer Contributions to Cost-Sharing Pension Plans***

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

#### ***Long-Term Obligations***

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset (including the tangible right-to-use) when entering into a lease, SBITA or financed purchase transaction is not the result of a cash transaction, neither another financing source nor a capital outlay expenditure is reported at inception. Lease payments, SBITA payments, and financed purchase payments are reported when paid.

#### ***Leases and SBITAs***

The Health District is the lessee (as defined by GASB 87) in various leases related to buildings and equipment under non-cancelable leases. Lease payables are not reflected under the Health District's cash basis of accounting. Lease disbursements are recognized when they are paid.

The Health District has entered into noncancelable Subscription-Based Information Technology Arrangements (SBITA) contracts (as defined by GASB 96) for several types of software including contracts related to practice management, chart software, and various other software. Subscription assets/liabilities are not reflected under the Health District's cash basis of accounting. Subscription disbursements are recognized when they are paid.

#### ***Net Position***

Net position is reported as restricted when there are limitations imposed either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes primarily include amounts restricted for state and federal grants.

The Health District's policy is to first apply restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted resources are available.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 2: Summary of Significant Accounting Policies (continued)**

#### ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. The Health District did not have any nonspendable fund balances.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Health. Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the Health District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Health or a Health District official delegated that authority by resolution, or by State statute.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Health District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 2: Summary of Significant Accounting Policies (continued)**

#### ***Internal Activity***

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

#### ***New Accounting Pronouncements***

For 2024, GASB Statement No. 100, *Accounting Changes and Error Corrections* was effective. This GASB pronouncement had no effect on beginning net position/fund balance as the Health District had no accounting changes or error corrections related to 2024. See the Accumulated Leave section of Note 2 for discussion of the implementation of GASB Statement No. 101, *Compensated Absences*.

### **Note 3: Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$213,231 for the general fund.

### **Note 4: Taxes**

#### ***Property taxes***

Property taxes include amounts levied against all real and public utility property located in the Health District. Property tax revenue received during 2024 for real and public utility property taxes represents collections of 2023 taxes.

2024 real property taxes are levied after October 1, 2024, on the assessed value as of January 1, 2024, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2024 real property taxes are collected in and intended to finance 2025.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 4: Taxes (continued)**

#### *Property taxes (continued)*

Public utility personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes which became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes.

The full tax rate for all Health District operations for the year ended December 31, 2024, was \$0.97 per \$1,000 of assessed value. The assessed values of real property and public utility property upon which 2024 property tax receipts were based are as follows:

Real property	\$ 7,358,239,770
Public utility property	<u>374,129,790</u>
Total assessed value	\$ <u>7,732,369,560</u>

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the Health District. The County Auditor periodically remits to the Health District its portion of the taxes collected.

#### *Tax abatements*

As of December 31, 2024, several subdivisions within the County provide tax abatements through Community Reinvestment Area (CRA) Tax Abatements.

#### *Community Reinvestment Area (CRA)*

Pursuant to Ohio Revised Code Chapter 5709, nine subdivisions of the County have established Community Reinvestment Areas to provide property tax abatements to encourage revitalization of existing buildings and the construction of new structures. Abatements are obtained through application by the property owner, including proof that the improvements have been made. The amount of the abatement is a reduction in taxable assessed valuation.

The Health District's portion of property taxes not received due to CRA's was \$47,360 in 2024.

### **Note 5: Risk Management**

The Health District is exposed to various risks of property and casualty losses, and injuries to employees. The Health District insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 5: Risk Management (continued)**

The Health District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims loss control, risk management, and reinsurance services for PEP. PEP is a member of American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### ***Casualty and Property Coverage***

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### ***Financial Position***

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2024:

	<u>2024</u>
Cash and investments	\$ 48,150,572
Actuarial liabilities	<u>(22,652,556)</u>
	<u>\$ 25,498,016</u>

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership. The Health District contributed \$35,985 to PEP in 2024.

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing (via certified mail) 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 6: Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### ***Net Pension Liability/Net OPEB Liability***

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the Health District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Health District's obligation for this liability to annually required payments. The Health District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Health District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The net pension/net OPEB liability (asset) are not reported on the face of the financial statements, but rather are disclosed in the notes because of the use of the cash basis framework.

The remainder of this note includes the pension disclosures. See Note 7 for the OPEB disclosures.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2024

---

### Note 6: Defined Benefit Pension Plans (continued)

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Health District employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the combined plan, and current members may no longer make a plan change to this plan. While members (e.g. Health District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional plan were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>State and Local Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>State and Local Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35 years

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 6: Defined Benefit Pension Plans (continued)**

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)***

FAS represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

		<u>Traditional</u>
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer		14%
Employee		10%
<b>2024 Actual Contribution Rates - Traditional</b>		
Employer:		
Pension		14%
Post-employment Health Care Benefits		-
Total Employer		<u><u>14%</u></u>
Employee		10%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2024, The Health District's contractually required contribution was \$655,521 for the traditional plan, \$24,967 for the combined plan and \$21,723 for the member-directed plan.

#### ***Social Security***

Some Health District employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Health District contributed an amount equal to 6.2 percent of participants' gross salaries. The Health District has paid all contributions required through December 31, 2024.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 7: Defined Benefit OPEB Plans**

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the traditional pension, combined and member-directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the traditional pension and combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the traditional pension plan or combined plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit;

**Group C** 32 years of total service cred with at least 20 years of qualified health care service credit.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2024

---

### Note 7: Defined Benefit OPEB Plans (continued)

#### *Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)*

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

**Group C** 32 years of qualified health care service credit and at least age 55.

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
<b>January 1, 2015 through</b> <i>December 31, 2021</i>	<b>January 1, 2015 through</b> <i>December 31, 2021</i>	<b>January 1, 2015 through</b> <i>December 31, 2021</i>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

# **Medina County Combined General Health District**

Medina County, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2024**

---

### **Note 7: Defined Benefit OPEB Plans (continued)**

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)***

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy** - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4 percent. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Health District's contractually required contribution was \$12,850 for 2024.

# Medina County Combined General Health District

Medina County, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2024**

---

## **Note 8: Contingent Liabilities**

Amounts grantor agencies pay to the Health District are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

## **Note 9: Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Total</u>
<b>Restricted for:</b>			
Health center	\$ -	\$ 215,610	\$ 215,610
Environmental health	-	2,075,007	2,075,007
Community health	-	442,029	442,029
<b>Total restricted</b>	<b>-</b>	<b>2,732,646</b>	<b>2,732,646</b>
<b>Committed for:</b>			
Health benefit	209,956	-	209,956
Retirement	1,203,282	-	1,203,282
Capital outlay	652,066	-	652,066
<b>Total committed</b>	<b>2,065,304</b>	<b>-</b>	<b>2,065,304</b>
<b>Assigned for:</b>			
Encumbrances:			
Health center	92,708	-	92,708
Environmental health	16,429	-	16,429
Community health	19,261	-	19,261
Administrative services	83,482	-	83,482
Capital outlay	1,351	-	1,351
<b>Total assigned</b>	<b>213,231</b>	<b>-</b>	<b>213,231</b>
<b>Unassigned</b>	<b>8,267,512</b>	<b>(252,147)</b>	<b>8,015,365</b>
<b>Total Fund Balance</b>	<b>\$ 10,546,047</b>	<b>\$ 2,480,499</b>	<b>\$ 13,026,546</b>

**Medina County Combined General Health District**  
Medina County, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2024**

---

**Note 10: Accountability**

Fund balances at December 31, 2024 included the following individual fund deficits:

	<u>Fund Balance</u>
Non-Major Governmental Funds:	
Get Vaccinated Ohio Grant	\$ 24,007
FQHC Grant	78,481
Safe Communities	1,796
ODH WIC	19,488
HIV Prevention	5,956
COVID Enhanced Operations	60,052
ODH Medical Reserve Corp	38,995
Vaccine Grant	461
HRSA 2023 Bridge Access	3,378
ODH Creating Healthy Communities	<u>19,533</u>
	<u>\$ 252,147</u>

The general fund is liable for any deficit in these funds. The deficit fund balances resulted from timing of receipts and disbursements.

**MEDINA COUNTY COMBINED GENERAL HEALTH DISTRICT  
MEDINA COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>Federal Grantor/</b>		<b>Federal Assistance Listing Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Expenditures</b>
<b>Pass Through Grantor/ Program Title</b>				
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>				
<i>Passed through Ohio Department of Health</i>				
WIC Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	05210011WA1825 05210011WA1724		\$ 95,309 317,664 <u>412,973</u>
Total WIC Special Supplemental Nutrition Program for Women, Infants, and Children				
<b>Total U.S. Department of Agriculture</b>				<b>412,973</b>
<b><u>U.S. ENVIRONMENTAL PROTECTION AGENCY</u></b>				
<i>Passed through Ohio Department of Health</i>				
Beach Monitoring and Notification Program Implementation Grants	66.472	12E52611 12E52611		57,500 15,000 <u>72,500</u>
Total Beach Monitoring and Notification Program Implementation Grants				
<b>Total U.S. Environmental Protection Agency</b>				<b>72,500</b>
<b><u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u></b>				
<i>Direct Program</i>				
<i>Health Center Program Cluster:</i>				
Grants for New and Expanded Services Under the Health Center Program	93.527	H80CS33658-05-00 H8LCS51213-01-00 H80CS33658-05-02		222,626 15,884 24,534 <u>263,044</u>
Total Grants for New and Expanded Services Under the Health Center Program				
Health Center Program	93.224	H80CS33658-06-00 H80CS33658-06-01		233,062 233,062 <u>466,124</u>
COVID-19 American Rescue Plan Act - Health Center Program				
Total Health Center Program				
Total Health Center Program Cluster				<u>729,168</u>
<i>Passed through Ohio Department of Health</i>				
Medical Reserve Corps Small Grant Program	93.008	05210011MR0124		84,028
Family Planning Services	93.217	05210011RH0925		17,922
Immunization Cooperative Agreements	93.268	05210012GV0725 05210012GV0624		22,917 38,832 <u>61,749</u>
Total Immunization Cooperative Agreements				
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases	93.323	05210012EO0323		188,354
Public Health Emergency Preparedness	93.069	05210012PH0125 05210012PH1524		49,156 123,600 <u>172,756</u>
Total Public Health Emergency Preparedness				
National and State Tobacco Control Program	93.387	05210014TU0825		28,730
State Physical Activity and Nutrition	93.439	NU58DP006505		10,000
Grants for Capital Development in Health Centers	93.526	C8ECS43725-01-00		426,715
Center for Disease Control and Prevention Collaboration with Academia to Strengthen Public Health	93.967	05210012WF0223		189,780
Preventative Health and Health Services Block Grant	93.991	05210014CC0425		19,533
<b>Total U.S. Department of Health and Human Services</b>				<b>1,928,735</b>
<b><u>U.S. DEPARTMENT OF TRANSPORTATION</u></b>				
<i>Passed through Ohio Traffic Safety Office</i>				
State and Community Highway Safety	20.600	SC-2025-52-00-00-00020-00 SC-2024-52-00-00-00026-00		14,018 33,770 <u>47,788</u>
Total State and Community Highway Safety				
<b>Total U.S. Department of Transportation</b>				<b>47,788</b>
<b>Total</b>				<b>\$ 2,461,996</b>

The accompanying note to this schedule is an integral part of this schedule.

**MEDINA COUNTY COMBINED GENERAL HEALTH DISTRICT  
MEDINA COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR § 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Medina County Combined General Health District, Medina County (the District) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the cash-basis financial position or changes in cash-basis financial position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Medina County Combined General Health District  
Medina County  
4800 Ledgewood Drive  
Medina, Ohio 44256

To the Board of Health:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the cash-basis financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Medina County Combined General Health District, Medina County, Ohio (the District) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 22, 2025, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

---

Efficient • Effective • Transparent

Medina County Combined General Health District  
Medina County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by *Government Auditing Standards*  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 22, 2025



## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Medina County Combined General Health District  
Medina County  
4800 Ledgewood Drive  
Medina, Ohio 44256

To the Board of Health:

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited the Medina County Combined General Health District's, Medina County, (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Medina County Combined General Health District's major federal programs for the year ended December 31, 2024. The Medina County Combined General Health District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the Medina County Combined General Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Medina County Combined General Health District  
Medina County  
Independent Auditor's Report on Compliance with Requirements  
Applicable to Each Major Federal Program and on Internal Control Over  
Compliance Required by the Uniform Guidance  
Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 22, 2025

**This page intentionally left blank.**

MEDINA COUNTY COMBINED GENERAL HEALTH DISTRICT  
MEDINA COUNTY

SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2024

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	<ul style="list-style-type: none"><li>• Health Center Program Cluster</li><li>• WIC Special Supplemental Nutrition Program for Women, Infants, and Children, AL 10.557</li></ul>
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

None

**This page intentionally left blank.**



**Krista R. Wasowski, MSW, MPH**  
Health Commissioner

4800 Ledgewood Drive, Medina, Ohio 44256 ◆ 330-723-9688 ◆ [www.medinahealth.org](http://www.medinahealth.org)

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**

**2 CFR 200.511(b)**

**December 31, 2024**

Finding Number	Finding Summary	Status	Additional Information
2023-001	<b>Noncompliance and Significant Deficiency – Sliding Fee Discounts</b> Health Center patients did not receive the proper discount based on annual income.	Fully Corrected	

Health Center	Community Health	Environmental Health	WIC	Administrative Services
OPTION 1 330-723-9674 fax	OPTION 2 330-723-9697 fax	OPTION 3 330-723-9650 fax	OPTION 4 330-723-9630 fax	OPTION 6 330-723-9659 fax

# OHIO AUDITOR OF STATE KEITH FABER



MEDINA COUNTY COMBINED GENERAL HEALTH DISTRICT

MEDINA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/30/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)