



OHIO AUDITOR OF STATE  
**KEITH FABER**





**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis)	
All Governmental Fund Types	
For the Year Ended December 31, 2024.....	5
Notes to the Financial Statements	
For the Year Ended December 31, 2024.....	7
Schedule of Expenditures of Federal Awards	
For the Year Ended December 31, 2024.....	13
Notes to the Schedule of Expenditures of Federal Awards	
For the Year Ended December 31, 2024.....	14
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	15
Independent Auditor's Report on Compliance with Requirements Applicable to Each Federal Program and on Internal Control Over Compliance Required by <i>Uniform Guidance</i> .....	17
Schedule of Findings .....	21
Prepared by Management:	
Summary Schedule of Prior Audit Findings.....	27
Corrective Action Plan.....	29

**This page intentionally left blank.**

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

### **Report on the Audit of the Financial Statements**

#### ***Unmodified and Adverse Opinions***

We have audited the financial statements of the Fayette County General Health District, Fayette County, Ohio (the District), which comprises the cash balances, receipts and disbursements for each governmental fund type as of and for the year ended December 31, 2024, and the related notes to the financial statements.

#### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the year ended December 31, 2024, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 1.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District, as of December 31, 2024, or the changes in financial position thereof for the year then ended.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1 of the financial statements, the financial statements are prepared by District on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the District's financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025

**This page intentionally left blank.**

**Fayette County General Health District**  
**Fayette County**  
*Combined Statement of Receipts, Disbursements  
 and Changes in Fund Balances (Regulatory Cash Basis)*  
*All Governmental Fund Types*  
*For the Year Ended December 31, 2024*

	General	Special Revenue	Totals (Memorandum Only)
<b>Cash Receipts</b>			
Property Taxes	\$1,325,368	\$ -	\$ 1,325,368
Charges for Services	426,000		426,000
Fines, Licenses and Permits	4,150	129,287	133,437
Intergovernmental:			-
Grants	177,234	1,382,819	1,560,054
Other	323,607		323,607
Fees	63,865		63,865
Refunds	3,719		3,719
State Subsidy	5,297		5,297
Miscellaneous	61,139	270,589	331,727
<i>Total Cash Receipts</i>	<u>2,390,379</u>	<u>1,782,695</u>	<u>4,173,074</u>
<b>Cash Disbursements</b>			
Current:			
Health:			
Salaries	1,239,064	1,332,532	2,571,596
Supplies	48,786	268,552	317,338
Medical Insurance	260,718	134,486	395,204
Contract Services	91,362	71,413	162,775
Medicare Tax	17,517	18,643	36,160
Travel and Expense	11,446	34,745	46,191
Public Employees Retirement	162,937	175,389	338,326
Worker's Compensation	7,243	11,596	18,839
Utilities	42,047		42,047
Maintenance	9,909		9,909
Fayette Co. Insurance	23,658		23,658
Other Expense	41,918	46,941	88,859
Payment to State		17,986	17,986
Water Test Fees		2,211	2,211
<i>Total Cash Disbursements</i>	<u>1,956,605</u>	<u>2,114,494</u>	<u>4,071,099</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>433,774</u>	<u>(331,799)</u>	<u>101,975</u>
<b>Other Financing Receipts (Disbursements)</b>			
Transfers In		78,268.00	78,268
Transfers Out	(78,268)		(78,268)
Advances In	182,000	459,700	641,700
Advances Out	(459,700)	(182,000)	(641,700)
Other Financing Sources	325		325
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(355,643)</u>	<u>355,968</u>	<u>325</u>
<i>Net Change in Fund Cash Balances</i>	<u>78,131</u>	<u>24,169</u>	<u>102,300</u>
<i>Fund Cash Balances, January 1</i>	<u>108,445</u>	<u>729,145</u>	<u>837,590</u>
<b>Fund Cash Balances, December 31</b>	<b><u>\$ 186,576</u></b>	<b><u>\$ 753,314</u></b>	<b><u>\$939,890</u></b>

**This page intentionally left blank.**

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024**

**1. Summary of Significant Accounting Policies**

**A. Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Fayette County General Health District, Fayette County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include public health preparedness, communicable disease investigations, immunization clinics, inspections, public health nursing services and issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

**B. Accounting Basis**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit.

**C. Deposits and Investments**

As required by the Ohio Revised Code, the Fayette County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

**D. Fund Accounting**

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

**1. General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

**2. Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024  
(Continued)**

**1. Summary of Significant Accounting Policies (Continued)**

Women, Infants, and Children (WIC) Fund - This is a Federal grant fund accounts for the Special Supplemental Nutrition Program.

Help Me Grow Fund - This fund receives federal and state funds for families that have delays and disabilities from birth to three years old.

**E. Budgetary Process**

The Ohio Revised Code requires the District to budget each fund annually.

**1. Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments.

**2. Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**3. Encumbrances**

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2024 budgetary activity appears in Note 2.

**F. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**1. Nonspendable**

The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**2. Restricted**

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provision.

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024  
(Continued)**

**1. Summary of Significant Accounting Policies (Continued)**

**3. Committed**

The District can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the District amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**4. Assigned**

Fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**5. Unassigned**

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**G. Property, Plant, and Equipment**

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**H. Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**2. Budgetary Activity**

Budgetary activity for the year ending December 31, 2024, follows:

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024  
(Continued)**

**2024 Budgeted vs. Actual Receipts**

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$2,168,000	\$2,390,704	\$222,704
Special Revenue	1,551,791	1,860,963	309,172
<b>Total</b>	<b>\$3,719,791</b>	<b>\$4,251,667</b>	<b>\$531,876</b>

**2024 Budgeted vs. Actual Budgetary Basis Expenditures**

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,168,000	\$2,034,873	\$133,127
Special Revenue	2,251,797	2,114,494	137,303
<b>Total</b>	<b>\$4,419,797</b>	<b>\$4,149,367</b>	<b>\$270,430</b>

**3. Intergovernmental Funding and Property Tax**

*Intergovernmental Funding*

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

*Property Taxes*

The County Commissioners serve as a taxing authority for a special levy outside the ten-mill limitation to provide the District with sufficient funds for health programs. The levy generated \$1,325,368 in 2024. The financial statements present these amounts as property tax receipts

**4. Retirement Systems**

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2024, OPERS members contributed 10%, of their gross salaries and the District contributed an amount equaling 14%, of participants' gross salaries. The District has paid all contributions required through December 31, 2024.

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024  
(Continued)**

**5. Defined Benefit Pension Plans**

***Ohio Public Employees Retirement Statement***

The District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS offers a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions through December 31, 2024.

**6. Risk Management**

The District is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

<u>2024</u>	
Cash and Investments	\$48,150,572
Actuarial Liabilities	\$22,652,556

**7. Contingent Liabilities**

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2024  
(Continued)**

**8. Ohio Department of Health Funds**

During the year ended December 31, 2024, the District received federal funding passed through the Ohio Department of Health as follows:

<b>Grant Name</b>	<b>Assistance Listing Number</b>	<b>Funding Source</b>	<b>2024 Receipts</b>
Public Health Emergency Preparedness	93.069	PH1524, PH0125	55,900
Public Health Workforce	93.354	WF0223	95,234
Family Planning Services	93.217	RH0625, RH0524	94,477
Maternal and Child Health Services Block Grant	93.994	RH0322	10,203
Preconception Health and Wellness	93.994	PW0124	30,675
Maternal, Infant, and Early Childhood Home Visiting	93.870	MH1124	223,653
COVID-19 Enhanced Operations	93.323	EO0323	76,295
COVID-19 Bridge Vaccination	93.268	CB0124	8,700
<b>Total Federal Receipts</b>			<b>595,137</b>

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title</b>	<b>Assistance Listing Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<i>Passed Through Ohio Department of Health</i>			
COVID-19 Enhanced Operations	93.323	02410012EO0323	78,388
COVID-19 Bridge Vaccination	93.268	02410012CB0124	9,700
Public Health Workforce	93.354	02410012WF0223	96,587
Public Health Emergency Preparedness	93.069	02410012PH0125 02410012PH1524	33,150 22,750 55,900
Family Planning Services	93.217	02410011RH0625 02410011RH0524	58,842 28,635 87,477
Preconception Health and Wellness	93.994	02410011PW0124	17,175
Maternal and Child Health Services Block Grant	93.994	02410011RH0423	8,150
Maternal, Infant, and Early Childhood Home Visiting	93.870	02410011MH1124-01 02410011MH1123	76,352 194,615 270,967
Total U.S. Department of Health and Human Services			<b><u>624,344</u></b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Health</i>			
WIC Special Supplemental Nutrition Program	10.557	02411011WA1825	62,238
	10.557	02410011WA1724	153,218
Total U.S. Department of Agriculture			<b><u>215,456</u></b>
<b>Total Expenditures of Federal Awards</b>			<b><u>\$839,800</u></b>

*The accompanying notes are an integral part of this schedule.*

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Fayette County General Health District (the District) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type as of and for the year ended December 31, 2024 and the related notes to the financial statements of the Fayette County General Health District, Fayette County, Ohio (the District) and have issued our report thereon dated December 3, 2025, wherein we noted the District followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2024-001 that we consider to be a material weakness.

Fayette County General Health District  
Fayette County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by *Government Auditing Standards*  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District responses to the findings identified in our audit and described in the accompanying schedule of findings and corrective action plan. The District responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited Fayette County General Health District's, Fayette County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Fayette County General Health District's major federal programs for the year ended December 31, 2024. Fayette County General Health District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Fayette County General Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each its major federal programs for the year ended December 31, 2024.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Fayette County General Health District

Fayette County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 2

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with Uniform Guidance, and which are described in the accompanying schedule of findings as item 2024-002 and 2024-003. Our opinion on each major federal program is not modified with respect to these matters.

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and corrective action plan. The District's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

### ***Report on Internal Control over Compliance***

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

Fayette County General Health District

Fayette County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 3

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings as items list the reference numbers of the related findings 2024-002 and 2024-003, to be significant deficiencies.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's responses to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and corrective action plan. The District's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025

**This page intentionally left blank.**

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2024**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Adverse under GAAP, unmodified under the regulatory basis.
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	Yes
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Special Supplemental Nutrition Program for Women, Infants and Children (WIC) Maternal, Infant and Early Childhood Home Visiting (MIECHV)
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2024-001**

**Material Weakness**

**Posting Errors**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

**FINDING NUMBER 2024-001**  
 (Continued)

The District lacked controls to ensure that transactions were posted accurately. We identified the following errors with financial reporting in 2024:

2024					
Transaction as Posted (incorrect)			Correct Transaction Posting		
Fund	Account	Amount	Fund	Account	Amount
General	Miscellaneous	\$ 177,234	General	Intergovernmental - Grants	\$ 177,234
The District incorrectly recorded grant receipts in the General Fund as Miscellaneous that should have been recorded as Intergovernmental Grant Receipts.					
General	Miscellaneous Miscellaneous – BCMH Fees	\$ 228,955 4,656 2,216	General	Intergovernmental - Other	\$ 235,827
The District incorrectly recorded Intergovernmental receipts in the General Fund as Miscellaneous, BCMH, and Fees that should have been recorded as Intergovernmental - Other Receipts.					
General	Miscellaneous	\$53,268	Fund 1342 MIECHV	Intergovernmental	\$53,268
The District incorrectly recorded grant receipts in the General Fund as miscellaneous and should have been recorded as Intergovernmental in the MIECHV fund.					
General	Advances In Advances Out	100,325 100,000	General	Property Taxes Other Financing Sources	\$100,000 \$325
The District incorrectly recorded a Property Tax advance as an Advance IN and Out instead of Property Taxes when the original receipt was received. The District recorded an other financing sources receipt as an advance in.					
General	Miscellaneous	\$84,995	Fund 1442 COVID19	Intergovernmental	\$84,995
General	Salaries Supplies Contract Services Other Expenses	\$15,046 \$18,198 \$39,500 \$15,300	Fund 1442 COVID19	Salaries Supplies Contract Services Other Expenses	\$15,046 \$18,198 \$39,500 \$15,300
The District incorrectly recorded COVID19 grant receipts and expenditures in the General fund and should have recorded them in the COVID19 fund.					
Fund 1106, Family Planning	Miscellaneous	\$ 144,341	Fund 1106, Family Planning	Intergovernmental - Grants	\$ 144,341
Grant receipts were incorrectly recorded as miscellaneous receipts in Fund 1106, Family Planning, that should have been recorded as Intergovernmental Grant receipts.					

**FINDING NUMBER 2024-001**  
**(Continued)**

These errors were not identified and corrected prior to the District preparing its financial statements and notes to the financial statements due to deficiencies in the District's internal controls over financial statement monitoring. Failure to accurately post and report transactions could result in material errors in the District's financial statements and reduces the District's ability to monitor financial activity and to make sound decisions which effect the overall available cash positions of the District. The District also made errors in financial reporting in the Statement of Receipts, Disbursements, and Changes in Fund Balances in amounts ranging from \$4,706 to \$8,886 in 2024.

The District corrected the financial statements and accounting records, as approved by management, where appropriate.

To help ensure the District's financial statements are complete and accurate, the District should implement internal control procedures to identify and correct errors and omissions in the recording of financial transactions.

**Officials' Response:**

See Corrective Action Plan for District's response.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

**1. Federal Schedule**

<b>Finding Number:</b>	<b>2024-002</b>
<b>Assistance Listing Number and Title:</b>	<b>AL # 10.557 Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)</b>
<b>Federal Award Identification Number / Year:</b>	<b>02410011WA1825 – FFY25</b>
<b>Federal Agency:</b>	<b>Department of Agriculture</b>
<b>Compliance Requirement:</b>	<b>2 CFR § 200.430(f) and 2 CFR § 400.1</b>
<b>Allowable Costs/Costs Principles</b>	
<b>Pass-Through Entity:</b>	<b>Ohio Department of Health</b>
<b>Repeat Finding from Prior Audit?</b>	<b>Yes</b>

**Noncompliance and Significant Deficiency**

The U.S. Department of Agriculture (USDA) has adopted the Office of Management and Budget's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards as codified in 2 CFR Part 200, through its own regulation at 2 CFR § 400.1. This adoption gives regulatory effect to 2 CFR § 200.430(f) which governs the allowability of fringe benefits under Federal awards. 2 CFR § 200.430(f) states that fringe benefits are allowable provided they are reasonable and required by law, employer-employee agreement or established policy. USDA's incorporation of this provision via 2 CFR § 400.1 makes it enforceable for all USDA-funded programs and awards including the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) program.

OGAPP Manual 100.3, B2.4 Personnel Costs, states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

**FINDING NUMBER 2024-002**  
**(Continued)**

The District received approval from ODH via GMIS in 2023 for bonuses to be paid, however, due to a lack of internal controls, the bonuses were in excess of the amounts allowed under OGAPP (3%, or \$1,500). The excess bonus amounts considered unallowable for the WIC program totaled \$1,907. The unallowable bonus amounts paid are under the \$25,000 federal threshold and therefore would not be considered as questioned costs for the program.

The District should establish and implement internal controls to ensure all requirements from the federal and pass-through entities are followed to help ensure compliance and reduce the risk of misuse of funds.

**Officials' Response:**

See Corrective Action Plan for District's response.

**2. Federal Schedule**

<b>Finding Number:</b>	<b>2024-003</b>
<b>Assistance Listing Number and Title:</b>	<b>AL # 93.870 Maternal, Infant, and Early Childhood Home Visiting (MIECHV)</b>
<b>Federal Award Identification Number / Year:</b>	<b>02410011WA1825 – FFY25</b>
<b>Federal Agency:</b>	<b>Department of Health and Human Services</b>
<b>Compliance Requirement:</b>	<b>Allowable Costs/Costs Principles</b>
<b>Pass-Through Entity:</b>	<b>Ohio Department of Health</b>
<b>Repeat Finding from Prior Audit?</b>	<b>No</b>

**Noncompliance and Significant Deficiency**

**45 CFR 75.420(f)** states that incentive compensation to employees based on cost reduction, or efficient performance, suggestion awards, safety awards, etc., is allowable to the extent that the overall compensation is determined to be reasonable and such costs are paid or accrued pursuant to an agreement entered into in good faith between the non-Federal entity and the employees before the services were rendered, or pursuant to an established plan followed by the non-Federal entity so consistently as to imply, in effect, an agreement to make such payment. This code section applies to the Maternal, Infant, and Early Childhood Home Visiting (MIECHV) program.

OGAPP Manual 100.3, B2.4 Personnel Costs, states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

Due to a lack of internal controls, the District paid out bonuses in excess of the amounts allowable under OGAPP (3%, or \$1,500) from MIECHV funds during 2024. The excess bonus amounts considered unallowable for the MIECHV program totaled \$1,367. The unallowable bonuses paid are under the \$25,000 federal threshold and therefore would not be considered as questioned costs for either program. The District did not receive approval from ODH for the bonuses paid out in 2024.

**FINDING NUMBER 2024-003**  
**(Continued)**

The District should establish and implement internal controls to ensure all requirements from the federal and pass-through entities are followed to help ensure compliance and reduce the risk of misuse of funds.

**Officials' Response:**

See Corrective Action Plan for District's response.

**This page intentionally left blank.**



# Fayette County Public Health

Prevent. Promote. Protect

317 South Fayette Street  
Washington Court House, Ohio 43160  
Phone: 740-333-3590  
Fax: 740-333-3528  
<http://www.faycohd.org>

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

2 CFR 200.511(b)

December 31, 2024

Finding Number	Finding Summary	Status	Additional Information
2023-001	Material Weakness - lack of controls to ensure that transactions were posted accurately.	Not Corrected	Reissued as Finding Number 2024-001
2023-002	Finding – Federal Award AL# 10.557 – WIC  Non Compliance and Material Weakness – payment of unallowable bonuses.	Not corrected	Reissued as Finding Number 2024-002

**This page intentionally left blank.**



# Fayette County Public Health

Prevent. Promote. Protect

317 South Fayette Street  
Washington Court House, Ohio 43160  
Phone: 740-333-3590  
Fax: 740-333-3528  
<http://www.faycohd.org>

## CORRECTIVE ACTION PLAN

2 CFR § 200.511(c)

December 24, 2024

**Finding Number:** 2024-001

**Planned Corrective Action:**

- A. Implement Enhanced Review Procedures

All journal entries and accounting coding will undergo a two tier review. The fiscal officer of Fayette County Public Health, as well as the Bookkeeping Dept of the Fayette County Auditor's Office will review the posting when necessary or questions arise.

- B. Staff Training

The fiscal officer will receive more self guided training on proper account coding

- C. Monthly Reconciliations

The Fiscal Officer will implement monthly reconciliations between both the Health Dept's Sage Accounting System and the County VIP system. These will be with all general ledger and grant sub ledgers each month.

- D. At year end, the Fiscal Officer will perform a full ledger review to identify and correct unusual or incorrect transactions.

**Anticipated Completion Date:** 12/31/2025

**Responsible Contact Person:** Stacey Mathews

**Finding Number:** 2024-002

**Planned Corrective Action:** Develop and Implement Comprehensive Written Policies and Procedures. We will revise and formalize internal controls that address all major federal compliance areas, including:

- **Allowable/unallowable costs**
- **Time and effort reporting**
- **Payroll allocations**
- **Prior approvals**
- **Subrecipient monitoring**
- **Grant closeout**

Going forward, we must be sure to follow the rules in OGAPP Manual 100.3, B2.4 Personnel Costs, which states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

**Anticipated Completion Date:** 12/31/2025

**Responsible Contact Person:** Stacey Mathews



# Fayette County Public Health

Prevent. Promote. Protect

317 South Fayette Street  
Washington Court House, Ohio 43160  
Phone: 740-333-3590  
Fax: 740-333-3528  
<http://www.faycohd.org>

**Finding Number:**

2024-003

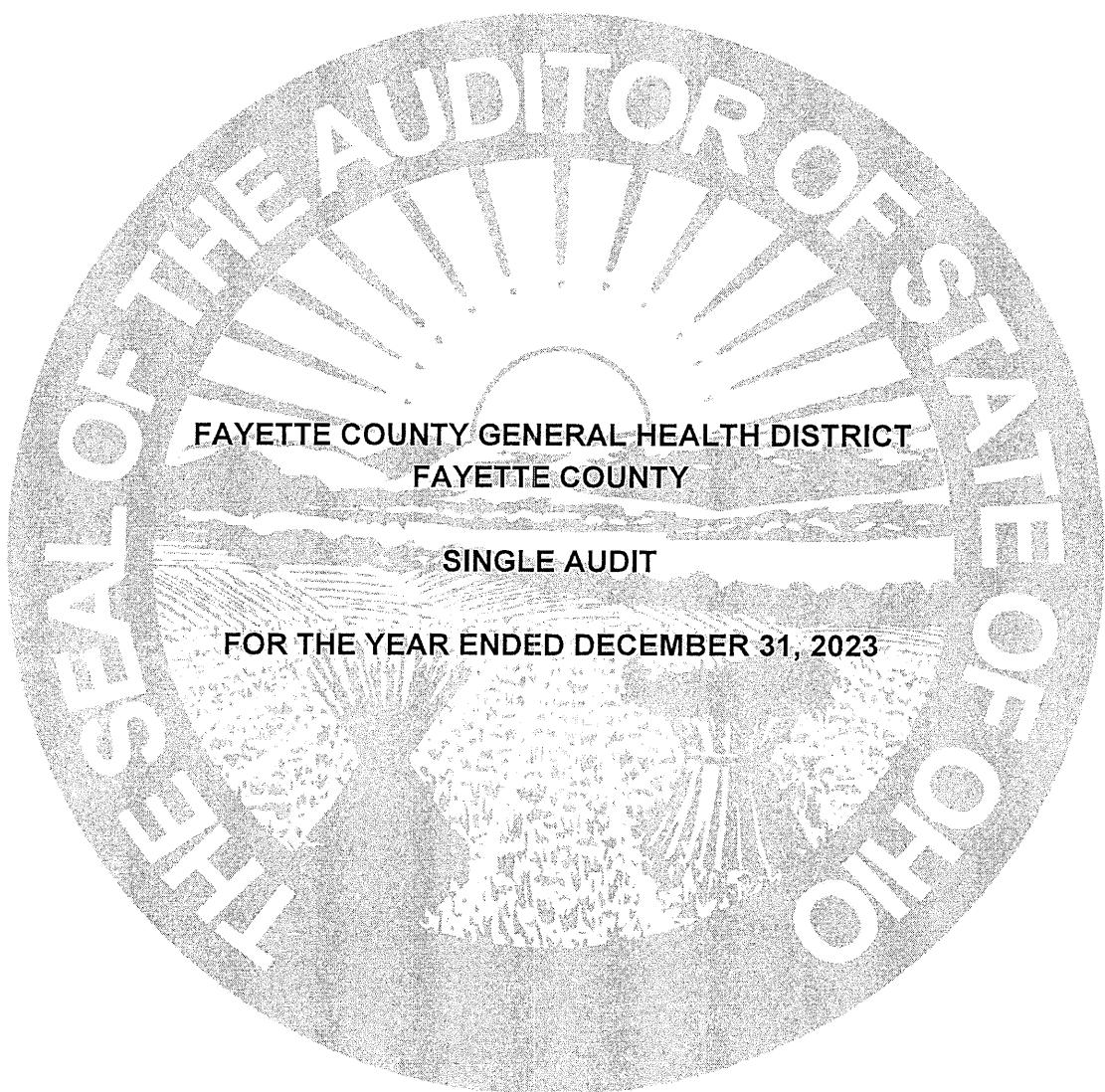
**Planned Corrective Action:**

Develop and Implement Comprehensive Written Policies and Procedures. We will revise and formalize internal controls that address all major federal compliance areas, including:

- **Allowable/unallowable costs**
- **Time and effort reporting**
- **Payroll allocations**
- **Prior approvals**
- **Subrecipient monitoring**
- **Grant closeout**

Going forward, we must be sure to follow the rules in OGAPP Manual 100.3, B2.4 Personnel Costs, which states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

**Anticipated Completion Date:** 12/31/2025  
**Responsible Contact Person:** Stacey Mathews



OHIO AUDITOR OF STATE  
KEITH FABER





**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2023.....	5
Notes to the Financial Statements For the Year Ended December 31, 2023.....	7
Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023.....	13
Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023.....	14
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	15
Independent Auditor's Report on Compliance with Requirements Applicable to Each Federal Program and on Internal Control Over Compliance Required by <i>Uniform Guidance</i> .....	17
Schedule of Findings .....	21
Prepared by Management:	
Summary Schedule of Prior Audit Findings.....	25
Corrective Action Plan.....	27

**This page intentionally left blank.**



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

### **Report on the Audit of the Financial Statements**

#### ***Unmodified and Adverse Opinions***

We have audited the financial statements of the Fayette County General Health District, Fayette County, Ohio (the District), which comprises the cash balances, receipts and disbursements for each governmental fund type as of and for the year ended December 31, 2023, and the related notes to the financial statements.

#### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the year ended December 31, 2023, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 1.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District, as of December 31, 2023, or the changes in financial position thereof for the year then ended.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1 of the financial statements, the financial statements are prepared by District on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the District's financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2025, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025

**This page intentionally left blank.**

**Fayette County General Health District**  
**Fayette County**  
*Combined Statement of Receipts, Disbursements  
 and Changes in Fund Balances (Regulatory Cash Basis)*  
*All Governmental Fund Types*  
*For the Year Ended December 31, 2023*

	General	Special Revenue	Totals (Memorandum Only)
<b>Cash Receipts</b>			
Property Taxes	\$ 1,065,384		\$ 1,065,384
Charges for Services	389,625		389,625
Fines, Licenses and Permits		98,958	98,958
Intergovernmental:			
Grants	98,510	1,308,429	1,406,939
Other	276,777		276,777
Fees	69,906		69,906
Refunds	16,534		16,534
State Subsidy	5,297		5,297
Miscellaneous	<u>91,428</u>	<u>269,365</u>	<u>360,793</u>
<i>Total Cash Receipts</i>	<u>2,013,461</u>	<u>1,676,752</u>	<u>3,690,213</u>
<b>Cash Disbursements</b>			
Current:			
Health:			
Salaries	1,128,166	1,314,865	2,443,031
Supplies	57,786	240,756	298,542
Medical Insurance	276,011	140,967	416,978
Contract Services	83,968	36,492	120,460
Medicare Tax	16,018	18,279	34,297
Travel and Expense	6,514	15,536	22,050
Public Employees Retirement	151,485	158,850	310,335
Worker's Compensation	5,678	3,585	9,263
Utilities	27,423		27,423
Maintenance	4,735		4,735
Fayette Co. Insurance	16,962		16,962
Other Expense	62,080	23,343	85,423
Payment to State		19,855	19,855
Water Test Fees		<u>2,203</u>	<u>2,203</u>
<i>Total Cash Disbursements</i>	<u>1,836,826</u>	<u>1,974,731</u>	<u>3,811,557</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>176,635</u>	<u>(297,979)</u>	<u>(121,344)</u>
<b>Other Financing Receipts (Disbursements)</b>			
Transfers In		7,482	7,482
Transfers Out	(7,482)		(7,482)
Advances In	55,000	276,000	331,000
Advances Out	<u>(276,000)</u>	<u>(55,000)</u>	<u>(331,000)</u>
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(228,482)</u>	<u>228,482</u>	<u>0</u>
<i>Net Change in Fund Cash Balances</i>	<u>(51,847)</u>	<u>(69,497)</u>	<u>(121,344)</u>
<i>Fund Cash Balances, January 1</i>	<u>160,292</u>	<u>798,642</u>	<u>958,934</u>
<b>Fund Cash Balances, December 31</b>	<u>\$ 108,455</u>	<u>\$ 729,145</u>	<u>\$ 837,590</u>

**This page intentionally left blank.**

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023**

**1. Summary of Significant Accounting Policies**

**A. Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Fayette County General Health District, Fayette County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include public health preparedness, communicable disease investigations, immunization clinics, inspections, public health nursing services and issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

**B. Accounting Basis**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit.

**C. Deposits and Investments**

As required by the Ohio Revised Code, the Fayette County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

**D. Fund Accounting**

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

**1. General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

**2. Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY

NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023  
(Continued)

**1. Summary of Significant Accounting Policies (Continued)**

Women, Infants, and Children (WIC) Fund - This is a Federal grant fund accounts for the Special Supplemental Nutrition Program.

Help Me Grow Fund - This fund receives federal and state funds for families that have delays and disabilities from birth to three years old.

**E. Budgetary Process**

The Ohio Revised Code requires the District to budget each fund annually.

**Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments.

**Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances**

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2023 budgetary activity appears in Note 2.

**F. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable**

The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted**

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors,

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023  
(Continued)**

**1. Summary of Significant Accounting Policies (Continued)**

or laws or regulations of other governments; or is imposed by law through constitutional provision.

**Committed**

The District can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the District amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned**

Fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned**

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**G. Property, Plant, and Equipment**

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**H. Accumulated Leave**

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023  
(Continued)**

**2. Budgetary Activity**

Budgetary activity for the year ending December 31, 2023, follows:

2023 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$2,339,120	\$2,013,461	(\$325,659)
Special Revenue	1,585,175	1,684,234	99,059
Total	<u>\$3,924,295</u>	<u>\$3,697,695</u>	<u>(\$226,600)</u>

2023 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$2,281,000	\$1,844,308	\$436,692
Special Revenue	2,180,836	1,974,731	206,105
Total	<u>\$4,461,836</u>	<u>\$3,819,039</u>	<u>\$642,797</u>

**3. Intergovernmental Funding and Property Tax**

*Intergovernmental Funding*

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

*Property Taxes*

The County Commissioners serve as a taxing authority for a special levy outside the ten-mill limitation to provide the District with sufficient funds for health programs. The levy generated \$1,065,384 in 2023. The financial statements present these amounts as property tax receipts.

**4. Retirement Systems**

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2023, OPERS members contributed 10%, of their gross salaries and the District contributed an amount equaling 14%, of

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023  
(Continued)**

participants' gross salaries. The District has paid all contributions required through December 31, 2023.

**5. Defined Benefit Pension Plans**

***Ohio Public Employees Retirement Statement***

The District employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS offers a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions through December 31, 2023.

**6. Risk Management**

The District is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the District policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

<u>2023</u>	
Cash and Investments	\$43,996,442
Actuarial Liabilities	\$19,743,401

**7. Contingent Liabilities**

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
DECEMBER 31, 2023  
(Continued)**

**8. Ohio Department of Health Funds**

During the year ended December 31, 2023, the District received federal funding passed through the Ohio Department of Health as follows:

<b>Grant Name</b>	<b>Assistance Listing Number</b>	<b>Funding Source</b>	<b>2023 Receipts</b>
Public Health Emergency Preparedness	93.069	PH0125, PH1524, PH1423	70,200
Public Health Workforce	93.354	WF0223, WF0122	41,402
Family Planning Services	93.217	RH0524	28,956
Maternal and Child Health Services Block Grant	93.994	RH0423	32,878
Maternal, Infant, and Early Childhood Home Visiting	93.870	MH1124, MH1123	241,700
COVID-19 Enhanced Operations	93.323	EO0323	1,447
COVID-19 Vaccination	93.268	CN0122	24.664
<b>Total Federal Receipts</b>			<b><u>441,247</u></b>

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Assistance Listing Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<i>Passed Through Ohio Department of Health</i>			
COVID-19 Enhanced Operations	93.323	02410012EO0323	2,421
COVID-19 Vaccination	93.268	02410012CN0122	24,664
Public Health Workforce	93.354	02410012WF0223 02410012WF0122	39,084 23,569 62,653
Public Health Emergency Preparedness	93.069	02410012PH1524 02410012PH1423	42,250 37,862 80,112
Family Planning Services	93.217	02410011RH0524 02410011RH0423	56,159 24,546 80,705
Preconception Health and Wellness	93.994	02410011PW0124	15,275
Maternal and Child Health Services Block Grant	93.994	02410011RH0423	8,332
Maternal, Infant, and Early Childhood Home Visiting	93.870	02410011MH1124 02410011MH1123	70,885 199,854 270,739
Total U.S. Department of Health and Human Services			<b>544,901</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Health</i>			
WIC Special Supplemental Nutrition Program	10.557	02411011WA1724	54,977
	10.557	02410011WA1623	152,992
Total U.S. Department of Agriculture			<b>207,969</b>
<b>Total Expenditures of Federal Awards</b>			<b><u>\$752,870</u></b>

*The accompanying notes are an integral part of this schedule.*

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2023**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Fayette County General Health District (the District) under programs of the federal government for the year ended December 31, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements for each governmental fund type as of and for the year ended December 31, 2023 and the related notes to the financial statements of the Fayette County General Health District, Fayette County, Ohio (the District) and have issued our report thereon dated December 3, 2025, wherein we noted the District followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings as item 2023-001 that we consider to be a material weakness.

Fayette County General Health District  
Fayette County  
Independent Auditor's Report On Internal Control Over  
Financial Reporting And On Compliance And Other Matters  
Required By *Government Auditing Standards*  
Page 2

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**District Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the findings identified in our audit and described in the accompanying schedule of findings and corrective action plan. The District's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Fayette County General Health District  
Fayette County  
317 South Fayette Street  
Washington Court House, Ohio 43160

To the Board of Trustees:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Fayette County General Health District's, Fayette County, (District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Fayette County General Health District's major federal programs for the year ended December 31, 2023. Fayette County General Health District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Fayette County General Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each its major federal programs for the year ended December 31, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Fayette County General Health District

Fayette County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 2

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### ***Other Matters***

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with Uniform Guidance, and which is described in the accompanying schedule of findings as item 2023-002. Our opinion on each major federal program is not modified with respect to this matter.

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's responses to the noncompliance finding identified in our compliance audit described in the accompanying schedule of findings and corrective action plan. The District's responses were not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the responses.

Fayette County General Health District

Fayette County

Independent Auditor's Report on Compliance with Requirements

Applicable to Each Major Federal Program and on Internal Control Over Compliance

Required by the Uniform Guidance

Page 3

### **Report on Internal Control over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, as discussed below, we did identify a certain deficiency in internal control over compliance that we consider to be a significant deficiency.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiency in internal control over compliance described in the accompanying schedule of findings as item 2023-002 to be a significant deficiency.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Government Auditing Standards requires the auditor to perform limited procedures on the District's response to the internal control over compliance finding identified in our audit described in the accompanying schedule of findings and corrective action plan. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

December 3, 2025

**This page intentionally left blank.**

**FAYETTE COUNTY GENERAL HEALTH DISTRICT  
FAYETTE COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2023**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Adverse under GAAP, unmodified under the regulatory basis.
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	Yes
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	Yes
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Special Supplemental Nutrition Program for Women, Infants and Children (WIC) Maternal, Infant and Early Childhood Home Visiting (MIECHV)
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2023-001**

**Material Weakness**

**Posting Errors**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

The District lacked controls to ensure that transactions were posted accurately. We identified the following errors with financial reporting in 2023:

2023					
Transaction as Posted (incorrect)			Correct Transaction Posting		
Fund	Account	Amount	Fund	Account	Amount
General	Fees Charges for Services Fines, Licenses & Permits Miscellaneous	\$2,809 10,000 5,050 172,182	General	Intergovernmental - Grants	\$190,041
The District incorrectly recorded Grant receipts in the General Fund as Fees, Charges for Services, Fines/Licenses/Permits, and Miscellaneous that should have been recorded as Intergovernmental Grant Receipts.					
Fund 1106, Family Planning	Miscellaneous	\$115,608	Fund 1106, Family Planning	Intergovernmental - Grants	\$115,608
Grant receipts were incorrectly recorded as miscellaneous receipts in Fund 1106, Family Planning, and should have been recorded as Intergovernmental Grant receipts.					
General	Miscellaneous	\$83,752	General	Intergovernmental- Grants	\$83,752
Grant receipts were incorrectly recorded as miscellaneous receipts in the General Fund, and should have been recorded as Intergovernmental Grant receipts.					

These errors were not identified and corrected prior to the District preparing its financial statements and notes to the financial statements due to deficiencies in the District's internal controls over financial statement monitoring. Failure to accurately post and report transactions could result in material errors in the District's financial statements and reduces the District's ability to monitor financial activity and to make sound decisions which affect the overall available cash positions of the District.

The District also made errors in financial reporting in the Statement of Receipts, Disbursements, and Changes in Fund Balances in amounts ranging from \$409 to \$27,084 in 2023.

The District corrected the financial statements and accounting records, as approved by management, where appropriate.

**FINDING NUMBER 2023-001**  
**(Continued)**

To help ensure the District's financial statements are complete and accurate, the District should implement internal control procedures to identify and correct errors and omissions in the recording of financial transactions.

**Officials' Response:**

See Corrective Action Plan for District's response.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

**. Federal Schedule**

<b>Finding Number:</b>	<b>2023-002</b>
<b>Assistance Listing Number and Title:</b>	<b>AL # 10.557 Special Supplemental Nutrition Program for Women, Infants, and Children (WIC)</b>
<b>Federal Award Identification Number / Year:</b>	<b>02410011WA1623 – FFY23</b>
<b>Federal Agency:</b>	<b>Department of Agriculture</b>
<b>Compliance Requirement:</b>	<b>Allowable Costs/Cost Principles</b>
<b>Pass-Through Entity:</b>	<b>Ohio Department of Health</b>
<b>Repeat Finding from Prior Audit?</b>	<b>No</b>

**Noncompliance and Significant Deficiency**

The U.S. Department of Agriculture (USDA) has adopted the Office of Management and Budget's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards as codified in **2 CFR Part 200**, through its own regulation at **2 CFR § 400.1**. This adoption gives regulatory effect to **2 CFR § 200.430(f)** which governs the allowability of fringe benefits under Federal awards. **2 CFR § 200.430(f)** states that fringe benefits are allowable provided they are reasonable and required by law, employer-employee agreement or established policy. USDA's incorporation of this provision via **2 CFR § 400.1** makes it enforceable for all USDA-funded programs and awards including the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC) program.

OGAPP Manual 100.3, B2.4 Personnel Costs, states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

The District received approval from ODH via GMIS in 2023 for bonuses to be paid, however, due to a lack of internal controls, the bonuses were in excess of the amounts allowed under OGAPP (3%, or \$1,500). The excess bonus amounts considered unallowable for the WIC program totaled \$1,933. The unallowable bonus amounts paid are under the \$25,000 federal threshold and therefore would not be considered as questioned costs for the program.

The District should establish and implement internal controls to ensure all requirements from the federal and pass-through entities are followed to help ensure compliance and reduce the risk of misuse of funds.

**FINDING NUMBER 2023-002**  
**(Continued)**

**Officials' Response**

See Corrective Action Plan for District's response.



# Fayette County Public Health

Prevent. Promote. Protect

317 South Fayette Street  
Washington Court House, Ohio 43160  
Phone: 740-333-3590  
Fax: 740-333-3528  
<http://www.faycohd.org>

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

2 CFR 200.511(b)

December 31, 2023

Finding Number	Finding Summary	Status	Additional Information
2022-001	Material Weakness - lack of controls to ensure that transactions were posted accurately.	Not Corrected	Reissued as Finding Number 2023-001

Equal Opportunity Employer and Provider of Services

**This page intentionally left blank.**



**CORRECTIVE ACTION PLAN**

**2 CFR § 200.511(c)**

**December 31, 2023**

**Finding Number:** 2023-001

**Planned Corrective Action:**

- A. Implement Enhanced Review Procedures

All journal entries and accounting coding will undergo a two tier review. The fiscal officer of Fayette County Public Health, as well as the Bookkeeping Dept of the Fayette County Auditor's Office will review the posting when necessary or questions arise.

- B. Staff Training

The fiscal officer will receive more self guided training on proper account coding

- C. Monthly Reconciliations

The Fiscal Officer will implement monthly reconciliations between both the Health Dept's Sage Accounting System and the County VIP system. These will be with all general ledger and grant sub ledgers each month.

- D. At year end, the Fiscal Officer will perform a full ledger review to identify and correct unusual or incorrect transactions.

**Anticipated Completion Date:** 12/31/2025

**Responsible Contact Person:** Stacey Mathews, Fiscal Officer

**Finding Number:** 2023-002

**Planned Corrective Action:** Develop and Implement Comprehensive Written Policies and Procedures. We will revise and formalize internal controls that address all major federal compliance areas, including:

- **Allowable/unallowable costs**
- **Time and effort reporting**
- **Payroll allocations**
- **Prior approvals**
- **Subrecipient monitoring**
- **Grant closeout**

Going forward, we must be sure to follow the rules in OGAPP Manual 100.3, B2.4 Personnel Costs, which states that even though costs of overtime/bonuses are chargeable to federal grants, they are only allowable to the extent that the costs comply with certain guidelines. For bonuses, they are limited to 3% of an employee's gross wages (not including fringes) or \$1,500, whichever is less. The Ohio Department of Health (ODH) program administrator must approve all bonuses and enter a comment in GMIS in the project comments section.

**Anticipated Completion Date:** 12/31/2025R

**Responsible Contact Person:** Stacey Mathews, Fiscal Officer



# OHIO AUDITOR OF STATE KEITH FABER



FAYETTE COUNTY GENERAL HEALTH DISTRICT

FAYETTE COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/18/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)