

EAST MUSKINGUM LOCAL  
SCHOOL DISTRICT  
MUSKINGUM COUNTY, OHIO

*SINGLE AUDIT*

FOR THE FISCAL YEAR ENDED  
JUNE 30, 2024







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Columbus, Ohio 43215  
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Board of Education  
East Muskingum Local School District  
13505 John Glenn School Road  
New Concord, Ohio 43762

We have reviewed the *Independent Auditor's Report* of the East Muskingum Local School District, Muskingum County, prepared by Rea & Associates, Inc., for the audit period July 1, 2023 through June 30, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following:

The Auditor of State is conducting an investigation, which is on-going as of the date of this report. Dependent on the outcome of the investigation, results may be reported on at a later date.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The East Muskingum Local School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**April 03, 2025**

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**East Muskingum Local School District**

**Muskingum County, Ohio**

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**Muskingum County, Ohio**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Education  
East Muskingum Local School District  
13505 John Glenn School Road  
New Concord, Ohio 43762

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the East Muskingum Local School District, Muskingum County, Ohio (the "School District"), as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the East Muskingum Local School District, Muskingum County, Ohio, as of June 30, 2024, and the respective changes in financial position, and where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and pension and other post-employment benefit schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the

East Muskingum Local School District  
Independent Auditor's Report  
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information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2025 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Zanesville, Ohio  
January 29, 2025

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2024*

*Unaudited*

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The discussion and analysis of the East Muskingum Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2024. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for the fiscal year 2024 are as follows:

- Through an award from The Ohio Facilities Construction Commission (OFCC) and Ohio's K-12 School Safety Grant Program, during fiscal year 2024, the School District was able to install extensive communication and security features throughout the School District's buildings.
- The School District's enrollment decreased slightly from 2,080 students in fiscal year 2023 to 2,029 students in fiscal year 2024.
- At fiscal year end, the School District's long-term obligations consisted of leases payable, compensated absences payable, longevity benefits payable, and net pension and OPEB liabilities. During the fiscal year, the School District's outstanding general obligation bonds were paid in full.
- In November 2023, residents approved a 1.3 mill Emergency Operating Levy for the School District. This levy replaced an expiring bond and classroom maintenance levy and will generate a fixed dollar amount of \$515,000 annually. There was a second item on the ballot in November 2023, which was to renew an already existing Emergency Operating Levy, originally passed in 1993 and voted on every five years. Residents also voted in favor of this renewal, which will generate the same fixed dollar amount as in the past, of \$394,200 annually.

### **Using this Basic Financial Statements Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column and also provide information in more detail than the government-wide statements.

# **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2024*

*Unaudited*

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## ***Reporting the School District as a Whole***

### *Statement of Net Position and Statement of Activities*

While these documents contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during the 2024 fiscal year?"

The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and all liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Position and the Statement of Activities, all of the School District's activities are reported as governmental including instruction, support services, operation of non-instructional services, extracurricular activities, and debt service.

## ***Reporting the School District's Most Significant Funds***

### *Fund Financial Statements*

The analysis of the School District's major funds begins on page 11. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Permanent Improvement Levy Capital Projects Fund.

**Governmental Funds** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

# East Muskingum Local School District, Ohio

*Management's Discussion and Analysis  
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**Proprietary Funds** Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The School District's only fund of this type is the Self-Insurance Internal Service Fund. However, the activity of this fund is combined with the Governmental Activities on the entity wide financial statements.

## The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for fiscal year 2024 compared to fiscal year 2023.

**Table 1 - Net Position**

	Governmental Activities		
	2024	2023	Change
<b>Assets</b>			
Current and Other Assets	\$21,299,999	\$20,673,811	\$626,188
Net OPEB Asset	1,446,221	1,975,229	(529,008)
Capital Assets	17,002,808	16,747,714	255,094
<b>Total Assets</b>	<b>39,749,028</b>	<b>39,396,754</b>	<b>352,274</b>
<b>Deferred Outflows of Resources</b>			
Pension	3,982,798	5,068,199	(1,085,401)
OPEB	736,846	453,869	282,977
<b>Total Deferred Outflows of Resources</b>	<b>4,719,644</b>	<b>5,522,068</b>	<b>(802,424)</b>
<b>Liabilities</b>			
Current and Other Liabilities	3,758,513	4,111,086	(352,573)
Long-Term Liabilities:			
Due Within One Year	104,332	666,872	(562,540)
Due in More Than One Year:			
Net Pension Liability	19,960,993	21,127,833	(1,166,840)
Net OPEB Liability	1,208,388	1,102,872	105,516
Other Amounts	2,015,110	2,090,712	(75,602)
<b>Total Liabilities</b>	<b>27,047,336</b>	<b>29,099,375</b>	<b>(2,052,039)</b>
<b>Deferred Inflows of Resources</b>			
Property Taxes not Levied to Finance Current Year Operations	5,480,870	6,254,516	(773,646)
Deferred Charge on Refunding	0	11,375	(11,375)
Pension	1,726,411	1,825,421	(99,010)
OPEB	2,320,529	2,894,430	(573,901)
<b>Total Deferred Inflows of Resources</b>	<b>9,527,810</b>	<b>10,985,742</b>	<b>(1,457,932)</b>
<b>Net Position</b>			
Net Investment in Capital Assets	16,913,100	16,124,387	788,713
Restricted	4,040,091	3,361,324	678,767
Unrestricted (Deficit)	(13,059,665)	(14,652,006)	1,592,341
<b>Total Net Position</b>	<b>\$7,893,526</b>	<b>\$4,833,705</b>	<b>\$3,059,821</b>

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2024*

*Unaudited*

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The net pension liability is the largest liability reported by the School District at June 30, 2024. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets of governmental activities increased \$352,274. Current and other assets reflect an overall increase in the amount of \$626,188. Cash and cash equivalents increased by \$820,857 from the prior fiscal year, as a result of favorable updates to the State Foundation funding equations for the current fiscal year. Intergovernmental receivables decreased by \$167,332 from the prior fiscal year due to less grant awards in fiscal year 2024, specifically related to Elementary and Secondary School Emergency Relief (ESSER) Grants for the School District. Capital assets increased by \$255,094 due to current year capital asset additions exceeding current year deletions and depreciation/amortization expense. These increases were offset by a decrease of \$529,008 in the School District's OPEB asset. The School District reflects an OPEB asset in the amount of \$1,446,221. See Note 13 for more information.

Total deferred outflows of resources decreased \$802,424, due to the net differences between expected and actual experience, earnings on investments, payments subsequent to the measurement date, and changes of assumptions related to the School District's proportionate share of the net pension and OPEB liabilities.

In an effort to promote comparability with other governments, the School District updated its calculation of net position restricted for pension and OPEB plans for fiscal year 2024. This change impacted the amounts presented as net position restricted for an OPEB plan and unrestricted net position. GASB 100 does not require amounts prior to those presented in the basic financial statements to be updated for a change in accounting principle.

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

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*Unaudited*

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Total liabilities decreased \$2,052,039. Current and other liabilities decreased \$352,573, primarily related to the decrease in unearned revenue on federal grants. Long-term liabilities decreased \$1,699,466, primarily due to the decrease in the net pension liability of \$1,166,840, the decrease in other amounts due in more than one year liabilities in the amount of \$75,602, and the decrease in due in one year in the amount of \$562,540. The decreases in other amounts due in more than one year and due in one year liabilities are due to payments on outstanding debt. The changes in the net pension and OPEB liabilities represent changes in the School District's proportionate share of the STRS and SERS unfunded benefits. Changes in pension / OPEB benefits, contribution rates, and return on investments affect the balance of these liabilities.

Total deferred inflows of resources decreased \$1,457,932. This decrease was the result of three factors; a decrease in deferred inflows of resources for property taxes, a decrease in deferred inflows of resources related to pension due to changes in pension plan investments, and a decrease in deferred inflows of resources related to OPEB due to changes in assumptions.

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# East Muskingum Local School District, Ohio

*Management's Discussion and Analysis  
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Table 2 shows the changes in net position for the fiscal year 2024 and comparisons to fiscal year 2023.

**Table 2 - Changes in Net Position**

<b>Revenues</b>	Governmental Activities		
	2024	2023	Change
<b>Program Revenues</b>			
Charges for Services and Sales	\$2,289,866	\$2,162,899	\$126,967
Operating Grants, Contributions, and Interest	3,946,740	4,090,375	(143,635)
Capital Grants and Contributions	827,905	698,205	129,700
<b>Total Program Revenues</b>	<b>7,064,511</b>	<b>6,951,479</b>	<b>113,032</b>
<b>General Revenues</b>			
Property Taxes	10,384,655	9,222,938	1,161,717
Grants and Entitlements	11,758,014	10,680,201	1,077,813
Investment Earnings/Interest	434,762	62,242	372,520
Donations	1,228	0	1,228
Gain on Sale of Capital Assets	24,600	0	24,600
Miscellaneous	29,263	56,289	(27,026)
<b>Total General Revenues</b>	<b>22,632,522</b>	<b>20,021,670</b>	<b>2,610,852</b>
<b>Total Revenues</b>	<b>29,697,033</b>	<b>26,973,149</b>	<b>2,723,884</b>
<b>Program Expenses</b>			
<b>Instruction</b>			
Regular	11,122,032	11,981,377	(859,345)
Special	3,671,345	3,405,964	265,381
Vocational	265,162	285,334	(20,172)
Student Intervention Services	1,053,818	990,929	62,889
<b>Support Services</b>			
Pupils	814,885	676,202	138,683
Instructional Staff	405,731	466,115	(60,384)
Board of Education	42,239	27,137	15,102
Administration	1,955,881	2,188,301	(232,420)
Fiscal	781,546	629,504	152,042
Operation and Maintenance of Plant	2,504,007	2,009,672	494,335
Pupil Transportation	1,691,438	1,461,544	229,894
Central	246,991	203,684	43,307
<b>Operation of Non-Instructional Services:</b>			
Food Service Operations	1,273,111	1,178,977	94,134
Other	13,162	0	13,162
<b>Extracurricular Activities</b>	<b>795,864</b>	<b>802,538</b>	<b>(6,674)</b>
<b>Total Expenses</b>	<b>26,637,212</b>	<b>26,307,278</b>	<b>329,934</b>
<b>Change in Net Position</b>	<b>3,059,821</b>	<b>665,871</b>	<b>2,393,950</b>
<b>Net Position Beginning of Year</b>	<b>4,833,705</b>	<b>4,167,834</b>	<b>665,871</b>
<b>Net Position End of Year</b>	<b>\$7,893,526</b>	<b>\$4,833,705</b>	<b>\$3,059,821</b>

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2024*

*Unaudited*

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Net position increased by \$3,059,821 in fiscal year 2024. Overall revenues reflect an increase in the amount of \$2,723,884. Program revenues increased in the amount of \$113,032, while general revenues increased by \$2,610,852. The general revenues increases are the result of adjustments in property tax revenue and grants and entitlements, due to modifications in public utility taxes and updates to the State Foundation funding equations for the current fiscal year.

The School District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. Inflation alone will not increase the amount of funds generated by a tax levy. As the result of legislation enacted in 1976, the revenue from tax on real property generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property taxes made up approximately 35 percent of revenues for governmental activities for the School District in fiscal year 2024. The remaining 65 percent of revenues are received through outside sources, such as restricted and unrestricted grants in aid and tuition received from students.

Total instruction comprises approximately 60 percent of governmental program expenses. Of the instructional expenses, approximately 69 percent is for regular instruction, approximately 23 percent is for special instruction, and approximately 8 percent is for vocational instruction and student intervention services.

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## East Muskingum Local School District, Ohio

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited*

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The Statement of Activities shows the cost of program services and the charges for services, grants, and contributions offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3 - Governmental Activities**

	Total Cost of Services 2024	Net Cost of Services 2024	Total Cost of Services 2023	Net Cost of Services 2023
Instruction:				
Regular	\$11,122,032	\$10,089,280	\$11,981,377	\$9,663,616
Special	3,671,345	1,073,416	3,405,964	1,427,871
Vocational	265,162	165,696	285,334	179,780
Student Intervention Services	1,053,818	57,485	990,929	990,929
Support Services:				
Pupils	814,885	797,829	676,202	676,202
Instructional Staff	405,731	374,924	466,115	393,886
Board of Education	42,239	42,239	27,137	27,137
Administration	1,955,881	1,955,881	2,188,301	2,188,301
Fiscal	781,546	779,380	629,504	627,142
Operation and Maintenance of Plant	2,504,007	1,785,594	2,009,672	1,420,990
Pupil Transportation	1,691,438	1,655,847	1,461,544	1,319,663
Central	246,991	230,146	203,684	188,264
Operation of Non-Instructional Services:				
Food Service Operations	1,273,111	134,232	1,178,977	(31,573)
Other	13,162	1,570	0	0
Extracurricular Activities	795,864	429,182	802,538	283,591
Total Expenses	<u>\$26,637,212</u>	<u>\$19,572,701</u>	<u>\$26,307,278</u>	<u>\$19,355,799</u>

The dependence upon tax revenues and State subsidies for governmental activities is apparent, with approximately 73 percent of the School District's activities being supported through taxes, unrestricted grants and entitlements, and other general revenues.

### **The School District's Major Funds**

The School District's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources in the amount of \$30,252,099 and expenditures and other financing uses in the amount of \$28,735,337. The fund balance for all governmental funds at June 30, 2024, is \$9,490,314.

The General Fund had total revenues and other financing sources of \$24,514,453 and expenditures and other financing uses of \$22,662,293. The General Fund's balance at June 30, 2024, increased by \$1,852,160, as a result of adjustments in State Foundation revenue. The General Fund has an ending fund balance of \$6,772,879.

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2024  
Unaudited*

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The Permanent Improvement Levy Capital Projects Fund had total revenues and other financing sources of \$1,705,688 and expenditures of \$1,283,587. The Permanent Improvement Levy Capital Projects Fund's balance at June 30, 2024, increased by \$422,101, due to this net effect of revenues exceeding expenditures, which includes a transfer of \$800,000 from the General Fund for construction and maintenance related projects. The Permanent Improvement Levy Capital Projects Fund has an ending fund balance of \$1,930,698.

### *General Fund Budgeting Highlights*

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, budget basis revenues were \$858,909 higher than final estimates of \$22,690,642. Of this difference, the majority was due to conservative property tax, interest, and tuition and fees revenue estimates.

Budget basis expenditures were \$2,035,825 lower than final estimates of \$23,943,706. The largest variance in expenditures was in regular instruction. The School District had anticipated additional expenditures in this program that did not occur.

The General Fund unencumbered ending cash balance totaled \$5,290,459, which was \$2,098,334 above the final budgeted amount of \$3,192,125.

### **Capital Assets and Debt Administration**

#### *Capital Assets*

At the end of fiscal year 2024, the School District had \$17,002,808 invested in land; land improvements; buildings and improvements; furniture, fixtures, and equipment; and vehicles, net of depreciation / amortization.

Table 4 shows fiscal year 2024 balances compared to fiscal year 2023 balances.

**Table 4 - Capital Assets, Net of Depreciation/Amortization**

	<b>Governmental Activities</b>	
	<b>2024</b>	<b>2023</b>
Land	\$238,139	\$238,139
Construction in Progress	0	33,431
Land Improvements	622,185	672,815
Buildings and Improvements	12,810,371	13,163,198
Furniture and Equipment	1,808,677	1,126,137
Vehicles	1,433,728	1,378,863
Intangible Right to Use - Equipment	89,708	135,131
<b>Totals</b>	<b>\$17,002,808</b>	<b>\$16,747,714</b>

See Note 10 to the basic financial statements for more detailed information of the School District's capital assets.

## **East Muskingum Local School District, Ohio**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2024*

*Unaudited*

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### ***Debt***

At June 30, 2024, the School District has a lease payable of \$89,708, with \$35,280 due within one year. The School District retired its general obligation bonds during the fiscal year.

See Note 14 to the basic financial statements for more information on the School District's debt. The net pension liability under GASB 68 and the net OPEB liability under GASB 75 are also reported as a long-term obligation that has been previously disclosed within the management's discussion and analysis.

### **Economic Factors**

Based on the most recent five year forecast adopted by the Board of Education, the School District has a projected excess of revenues over expenditures for fiscal year 2024 in the amount of \$375,188 and for fiscal year 2025 in the amount of \$692,754. However, deficit spending is projected for fiscal year 2026, fiscal year 2027, and fiscal year 2028. The Board of Education and Administration of the School District must maintain careful financial planning and prudent fiscal management in order to maintain the financial stability of the School District.

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Kandi Raach, Treasurer at East Muskingum Local School District, 13505 John Glenn School Road, New Concord, Ohio 43762, or e-mail at [kraach@eastmschools.org](mailto:kraach@eastmschools.org).

**East Muskingum Local School District, Ohio**

*Statement of Net Position*

June 30, 2024

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$9,498,130
Cash and Cash Equivalents in Segregated Accounts	570
Accounts Receivable	33,662
Accrued Interest Receivable	30,146
Intergovernmental Receivable	1,065,364
Inventory Held for Resale	25,514
Materials and Supplies Inventory	118,113
Prepaid Items	225,508
Property Taxes Receivable	10,302,992
Net OPEB Asset	1,446,221
Nondepreciable Capital Assets	244,989
Depreciable Capital Assets, Net	<u>16,757,819</u>
Total Assets	<u>39,749,028</u>
<b>Deferred Outflows of Resources</b>	
Pension	3,982,798
OPEB	<u>736,846</u>
Total Deferred Outflows of Resources	<u>4,719,644</u>
<b>Liabilities</b>	
Accounts Payable	171,549
Accrued Wages and Benefits Payable	1,920,111
Intergovernmental Payable	959,366
Matured Compensated Absences Payable	97,001
Matured Longevity Benefits Payable	221,649
Unearned Revenue	29,300
Claims Payable	359,537
Long-Term Liabilities:	
Due Within One Year	104,332
Due in More Than One Year:	
Net Pension Liability	19,960,993
Net OPEB Liability	1,208,388
Other Amounts	<u>2,015,110</u>
Total Liabilities	<u>27,047,336</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	5,480,870
Pension	1,726,411
OPEB	<u>2,320,529</u>
Total Deferred Inflows of Resources	<u>9,527,810</u>
<b>Net Position</b>	
Net Investment in Capital Assets	16,913,100
Restricted for:	
Food Service Operations	294,536
State Programs	9,240
Classroom Facilities Maintenance	14,547
Capital Projects	1,979,153
Debt Service	85,324
District Managed Activities	122,727
District Managed Student Activities	88,343
OPEB Plan	1,446,221
Unrestricted (Deficit)	<u>(13,059,665)</u>
Total Net Position	<u>\$7,893,526</u>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**

*Statement of Activities*

*For the Fiscal Year Ended June 30, 2024*

	Program Revenues			Net (Expense) Revenue and Change in Net Position	
	Expenses	Charges for Services and Sales	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$11,122,032	\$218,775	\$613,513	\$200,464	(\$10,089,280)
Special	3,671,345	238,490	2,359,439	0	(1,073,416)
Vocational	265,162	0	99,466	0	(165,696)
Student Intervention Services	1,053,818	996,333	0	0	(57,485)
Support Services:					
Pupils	814,885	0	17,056	0	(797,829)
Instructional Staff	405,731	0	28,937	1,870	(374,924)
Board of Education	42,239	0	0	0	(42,239)
Administration	1,955,881	0	0	0	(1,955,881)
Fiscal	781,546	0	14	2,152	(779,380)
Operation and Maintenance of Plant	2,504,007	40,683	133,647	544,083	(1,785,594)
Pupil Transportation	1,691,438	0	7,300	28,291	(1,655,847)
Central	246,991	4,860	11,985	0	(230,146)
Operation of Non-Instructional Services:					
Food Service Operations	1,273,111	475,088	663,791	0	(134,232)
Other	13,162	0	11,592	0	(1,570)
Extracurricular Activities	795,864	315,637	0	51,045	(429,182)
<b>Total Governmental Activities</b>	<b>\$26,637,212</b>	<b>\$2,289,866</b>	<b>\$3,946,740</b>	<b>\$827,905</b>	<b>(19,572,701)</b>
<b>General Revenues</b>					
Property Taxes Levied for:					
General Purposes					9,558,350
Capital Outlay					826,305
Grants and Entitlements not					
Restricted to Specific Programs					11,758,014
Investment Earnings/Interest					434,762
Donations not Restricted to Specific Programs					1,228
Gain on Sale of Capital Assets					24,600
Miscellaneous					29,263
			<b>Total General Revenues</b>		<b>22,632,522</b>
Change in Net Position					3,059,821
Net Position Beginning of Year					<b>4,833,705</b>
Net Position End of Year					<b>\$7,893,526</b>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**

*Balance Sheet*

*Governmental Funds*

*June 30, 2024*

	<u>General</u>	<u>Permanent Improvement Levy</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$5,433,725	\$1,633,613	\$998,803	\$8,066,141
Cash and Cash Equivalents in Segregated Accounts	0	0	570	570
Accounts Receivable	14,274	0	19,388	33,662
Intergovernmental Receivable	702,783	0	362,581	1,065,364
Accrued Interest Receivable	30,146	0	0	30,146
Inventory Held for Resale	0	0	25,514	25,514
Materials and Supplies Inventory	113,526	0	4,587	118,113
Prepaid Items	220,646	4,496	366	225,508
Interfund Receivable	126,118	0	0	126,118
Property Taxes Receivable	9,494,155	808,837	0	10,302,992
<b>Total Assets</b>	<b>\$16,135,373</b>	<b>\$2,446,946</b>	<b>\$1,411,809</b>	<b>\$19,994,128</b>
<b>Liabilities</b>				
Matured Compensated Absences Payable	\$97,001	\$0	\$0	\$97,001
Matured Longevity Benefits Payable	221,649	0	0	221,649
Accounts Payable	114,055	49,469	8,025	171,549
Accrued Wages and Benefits Payable	1,645,908	0	274,203	1,920,111
Interfund Payable	0	0	126,118	126,118
Unearned Revenue	0	0	29,300	29,300
Intergovernmental Payable	915,651	0	43,715	959,366
<b>Total Liabilities</b>	<b>2,994,264</b>	<b>49,469</b>	<b>481,361</b>	<b>3,525,094</b>
<b>Deferred Inflows of Resources</b>				
Property Taxes	5,062,546	418,324	0	5,480,870
Unavailable Revenue	1,305,684	48,455	143,711	1,497,850
<b>Total Deferred Inflows of Resources</b>	<b>6,368,230</b>	<b>466,779</b>	<b>143,711</b>	<b>6,978,720</b>
<b>Fund Balances</b>				
Nonspendable:				
Materials and Supplies Inventory	113,526	0	4,587	118,113
Prepaid Items	220,646	4,496	366	225,508
Restricted for:				
Food Service Operations	0	0	296,203	296,203
State Programs	0	0	9,240	9,240
Classroom Facilities Maintenance	0	0	14,547	14,547
Capital Projects	0	1,926,202	0	1,926,202
Debt Service	0	0	85,324	85,324
District Managed Activities	0	0	122,727	122,727
District Managed Student Activities	0	0	88,343	88,343
Committed to:				
Capital Improvements	0	0	35,000	35,000
Assigned to:				
Purchases on Order	164,399	0	0	164,399
Capital Projects	0	0	250,000	250,000
Public School Support	91,633	0	0	91,633
Unassigned (Deficit)	6,182,675	0	(119,600)	6,063,075
<b>Total Fund Balances</b>	<b>6,772,879</b>	<b>1,930,698</b>	<b>786,737</b>	<b>9,490,314</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$16,135,373</b>	<b>\$2,446,946</b>	<b>\$1,411,809</b>	<b>\$19,994,128</b>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**  
*Reconciliation of Total Governmental Fund Balances  
 to Net Position of Governmental Activities*  
*June 30, 2024*

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**Total Governmental Fund Balances** \$9,490,314

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 17,002,808

Other long-term assets are not available to pay for current-period expenditures and, therefore, are reported as deferred inflows of resources in the funds:

Delinquent Property Taxes	655,512
Intergovernmental Revenues	115,204
Investment Earnings/Interest	12,741
Charges for Services and Sales	19,388
Tuition and Fees	683,713
Miscellaneous Revenue	<u>11,292</u>
<b>Total</b>	<b>1,497,850</b>

An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position.

1,072,452

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:

Leases Payable	(89,708)
Compensated Absences	(779,883)
Longevity Benefits Payable	<u>(1,249,851)</u>
<b>Total</b>	<b>(2,119,442)</b>

The net OPEB asset and net pension/OPEB liability are not due and payable in the current period and therefore the asset, liability, and related deferred inflows/outflows are not reported in governmental funds:

Net OPEB Asset	1,446,221
Deferred Outflows - Pension	3,982,798
Deferred Inflows - Pension	(1,726,411)
Net Pension Liability	(19,960,993)
Net OPEB Liability	(1,208,388)
Deferred Outflows - OPEB	736,846
Deferred Inflows - OPEB	<u>(2,320,529)</u>
<b>Total</b>	<b>(19,050,456)</b>

Net Position of Governmental Activities **\$7,893,526**

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2024*

	General	Permanent Improvement Levy	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$9,459,153	\$819,458	\$16,154	\$10,294,765
Intergovernmental	13,130,266	55,230	3,193,029	16,378,525
Investment Earnings/Interest	430,466	0	3,316	433,782
Tuition and Fees	1,332,052	0	0	1,332,052
Extracurricular Activities	37,299	0	305,806	343,105
Rent	13,215	0	0	13,215
Charges for Services and Sales	4,860	0	470,404	475,264
Contributions and Donations	84,421	10,000	35,000	129,421
Miscellaneous	19,121	0	8,249	27,370
<b>Total Revenues</b>	<b>24,510,853</b>	<b>884,688</b>	<b>4,031,958</b>	<b>29,427,499</b>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	9,642,086	101,048	810,184	10,553,318
Special	2,636,184	0	1,081,030	3,717,214
Vocational	266,005	0	0	266,005
Student Intervention Services	1,053,818	0	0	1,053,818
Support Services:				
Pupils	808,684	0	17,056	825,740
Instructional Staff	361,954	33,125	28,937	424,016
Board of Education	42,239	0	0	42,239
Administration	1,952,230	0	0	1,952,230
Fiscal	742,592	38,138	5,091	785,821
Operation and Maintenance of Plant	2,022,620	877,770	720,834	3,621,224
Pupil Transportation	1,645,063	105,826	52,621	1,803,510
Central	235,006	0	11,985	246,991
Operation of Non-Instructional Services:				
Food Service Operations	731	0	1,271,628	1,272,359
Other	1,570	0	11,592	13,162
Extracurricular Activities	451,511	0	292,286	743,797
Capital Outlay	0	90,746	0	90,746
Debt Service:				
Principal Retirement	0	34,497	485,000	519,497
Interest	0	2,437	1,213	3,650
<b>Total Expenditures</b>	<b>21,862,293</b>	<b>1,283,587</b>	<b>4,789,457</b>	<b>27,935,337</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>2,648,560</b>	<b>(398,899)</b>	<b>(757,499)</b>	<b>1,492,162</b>
<b>Other Financing Sources (Use)</b>				
Transfer In	0	800,000	0	800,000
Proceeds from Sale of Capital Assets	3,600	21,000	0	24,600
Transfer Out	(800,000)	0	0	(800,000)
<b>Total Other Financing Sources (Use)</b>	<b>(796,400)</b>	<b>821,000</b>	<b>0</b>	<b>24,600</b>
Net Change in Fund Balances	1,852,160	422,101	(757,499)	1,516,762
Fund Balances Beginning of Year	4,920,719	1,508,597	1,544,236	7,973,552
<b>Fund Balances End of Year</b>	<b>\$6,772,879</b>	<b>\$1,930,698</b>	<b>\$786,737</b>	<b>\$9,490,314</b>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**  
*Reconciliation of the Changes in Fund Balances of Governmental Funds to the Statement of Activities*  
*For the Fiscal Year Ended June 30, 2024*

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Net Change in Fund Balances - Total Governmental Funds \$1,516,762

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which capital outlay exceeded depreciation/amortization in the current period:

Capital Asset Additions - Capital Outlay	1,576,783	
Current Year Depreciation/Amortization	<u>(1,321,689)</u>	255,094

Governmental funds report only the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of proceeds and gain on disposal of capital assets:

Gain on Disposal of Capital Assets	24,600	
Proceeds from the Sale of Capital Assets	<u>(24,600)</u>	0

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	89,890	
Intergovernmental Revenues	22,625	
Investment Earnings/Interest	4,296	
Charges for Services and Sales	4,684	
Tuition and Fees	121,546	
Miscellaneous	<u>1,893</u>	244,934

Repayments of principal are expenditures in the governmental funds, but the repayments reduce long-term liabilities in the statement of net position:

General Obligation Refunding Bonds	485,000	
Leases	<u>34,497</u>	519,497

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:

Accrued Interest	195	
Amortization of Deferred Charge on Refunding	<u>11,375</u>	11,570

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Compensated Absences	36,941	
Longevity Benefits Payable	<u>81,704</u>	118,645

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	1,762,691	
OPEB	<u>43,393</u>	1,806,084

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset/liability are reported as pension/OPEB expense in the statement of activities:

Pension	(1,582,242)	
OPEB	<u>178,961</u>	(1,403,281)

The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. The net change in net position of the internal service fund is reported with governmental activities.

(9,484)

Change in Net Position of Governmental Activities \$3,059,821

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2024*

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Property Taxes	\$8,250,000	\$8,250,000	\$8,705,849	\$455,849
Intergovernmental	13,182,142	13,182,142	13,187,161	5,019
Interest	140,000	140,000	291,253	151,253
Tuition and Fees	1,099,020	1,099,020	1,326,864	227,844
Rent	12,915	12,915	13,215	300
Charges for Services	5,000	5,000	4,860	(140)
Contributions and Donations	1,200	1,200	1,228	28
Miscellaneous	365	365	19,121	18,756
Total Revenues	<u>22,690,642</u>	<u>22,690,642</u>	<u>23,549,551</u>	<u>858,909</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	10,243,358	12,243,361	9,764,770	2,478,591
Special	2,441,641	2,441,641	2,580,160	(138,519)
Vocational	313,441	313,441	270,974	42,467
Student Intervention Services	953,205	953,205	993,851	(40,646)
Support Services:				
Pupils	783,543	783,543	789,460	(5,917)
Instructional Staff	325,223	325,223	366,924	(41,701)
Board of Education	59,353	59,353	42,423	16,930
Administration	2,133,987	2,133,987	2,084,354	49,633
Fiscal	659,930	659,930	867,060	(207,130)
Operation and Maintenance of Plant	1,900,238	1,900,238	1,983,043	(82,805)
Pupil Transportation	1,590,414	1,590,414	1,558,563	31,851
Central	211,950	211,950	249,892	(37,942)
Operation of Non-Instructional Services:				
Food Service Operations	0	0	760	(760)
Other	0	0	810	(810)
Extracurricular Activities	<u>327,420</u>	<u>327,420</u>	<u>354,837</u>	<u>(27,417)</u>
Total Expenditures	<u>21,943,703</u>	<u>23,943,706</u>	<u>21,907,881</u>	<u>2,035,825</u>
Excess of Revenues Over (Under) Expenditures	<u>746,939</u>	<u>(1,253,064)</u>	<u>1,641,670</u>	<u>2,894,734</u>
<b>Other Financing Source (Use)</b>				
Proceeds from Sale of Capital Assets	0	0	3,600	3,600
Transfer Out	0	0	(800,000)	(800,000)
Total Other Financing Source (Use)	<u>0</u>	<u>0</u>	<u>(796,400)</u>	<u>(796,400)</u>
Net Change in Fund Balance	<u>746,939</u>	<u>(1,253,064)</u>	<u>845,270</u>	<u>2,098,334</u>
Fund Balance Beginning of Year	<u>4,389,621</u>	<u>4,389,621</u>	<u>4,389,621</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>55,568</u>	<u>55,568</u>	<u>55,568</u>	<u>0</u>
Fund Balance End of Year	<u>\$5,192,128</u>	<u>\$3,192,125</u>	<u>\$5,290,459</u>	<u>\$2,098,334</u>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**

*Statement of Fund Net Position  
Self-Insurance Internal Service Fund  
June 30, 2024*

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	Medical-Dental Insurance
<b>Current Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$1,431,989</u>
<b>Current Liabilities</b>	
Claims Payable	<u>359,537</u>
<b>Net Position</b>	
Unrestricted	<u><u>\$1,072,452</u></u>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**  
*Statement of Revenues, Expenses, and Changes in Fund Net Position*  
*Self-Insurance Internal Service Fund*  
*For the Fiscal Year Ended June 30, 2024*

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	Medical-Dental Insurance
<b>Operating Revenues</b>	
Charges for Services	<u>\$4,093,390</u>
<b>Operating Expenses</b>	
Purchased Services	462,967
Claims	<u>3,639,907</u>
Total Operating Expenses	<u>4,102,874</u>
Operating Loss	(9,484)
Net Position Beginning of Year	<u>1,081,936</u>
Net Position End of Year	<u><u>\$1,072,452</u></u>

See accompanying notes to the basic financial statements

**East Muskingum Local School District, Ohio**

*Statement of Cash Flows*

*Self-Insurance Internal Service Fund*  
*For the Fiscal Year Ended June 30, 2024*

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	Medical-Dental Insurance
<b>Increase (Decrease) in Cash and Cash Equivalents</b>	
<b>Cash Flows from Operating Activities:</b>	
Cash Received from Interfund Services Provided	\$4,093,390
Cash Payments to Suppliers for Services	(462,967)
Cash Payments for Claims	<u>(3,554,349)</u>
Net Cash Provided by Operating Activities	76,074
Cash and Cash Equivalents Beginning of Year	<u>1,355,915</u>
Cash and Cash Equivalents End of Year	<u><u>\$1,431,989</u></u>
<b>Reconciliation of Operating Loss to Net Cash Provided by Operating Activities</b>	
Operating Loss	(\$9,484)
<b>Changes in Liabilities:</b>	
Increase in Claims Payable	<u>85,558</u>
Net Cash Provided by Operating Activities	<u><u>\$76,074</u></u>

See accompanying notes to the basic financial statements

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### **Note 1 - Description of the School District and Reporting Entity**

The East Muskingum Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and federal guidelines.

The School District was established in 1958. The School District serves an area of approximately 192 square miles. It is located in Muskingum and Guernsey Counties and includes all of the Village of New Concord, Ohio. The School District is staffed by 100 classified employees, 128 certificated full-time teaching personnel, and 12 administrative employees who provide services to 2,029 students and other community members. The School District currently operates six instructional buildings, two administrative buildings, and four garage/storage buildings.

#### *Reporting Entity*

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burden on, the primary government. The School District has no component units.

The School District participates in five organizations which are defined as jointly governed organizations and two insurance purchasing pools. These organizations are the Licking Area Computer Association (LACA), Mid-East Career and Technology Centers, the Metropolitan Educational Technology Association (META), the Coalition of Rural and Appalachian Schools (CORAS), the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA), the Ohio SchoolComp Workers' Compensation Group Rating Program, and the Ohio School Benefits Cooperative. These organizations are presented in Notes 18 and 19 to the basic financial statements.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities of the School District that are governmental (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). The School District, however, does not have any business-type activities.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### ***Fund Accounting***

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and proprietary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental funds:

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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**General Fund** The General Fund is the operating fund of the School District and is used to account for and report all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Permanent Improvement Levy Fund** The Permanent Improvement Levy Capital Projects Fund of the School District is used to account for permanent improvement levy proceeds restricted to be used for expenditures of instructional materials and expenditures related to acquiring, constructing, and improving school facilities.

The other governmental funds of the School District account for grants and other resources whose use is restricted or assigned to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as enterprise or internal service; the School District has no enterprise funds.

**Internal Service Fund** The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical/surgical, prescription drug, and dental claims.

### **Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

## **East Muskingum Local School District, Ohio**

### *Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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For proprietary funds, the Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

### ***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the accrual basis, payments from property taxes (See Note 7) are recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, investment earnings/interest, tuition and fees, charges for services, grants, and miscellaneous revenue.

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned. On governmental fund financial statements, revenue received as of June 30, 2024, for fiscal year 2025 for services and federal grants, has been recorded as unearned revenue.

***Deferred Outflows/Inflows of Resources*** In addition to assets, statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide Statement of Net Position for pension and OPEB plans. The deferred outflows of resources related to pension/OPEB are explained in Notes 12 and 13.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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In addition to liabilities, statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2024, but which were levied to finance fiscal year 2025 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, investment earnings/interest, charges for services and sales, tuition and fees, miscellaneous revenues, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide Statement of Net Position. (See Notes 12 and 13)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### ***Cash and Investments***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The School District has a separate bank account for athletic monies. The athletic account monies are kept separate from the School District treasury. This account is presented on the financial statements as "cash and cash equivalents in segregated accounts".

During fiscal year 2024, the School District's investments were limited to money market mutual funds and negotiable certificates of deposits. Investments are reported at fair value.

Under existing Ohio statutes all investment earnings/interest are assigned to the General Fund unless statutorily required to be credited to a specific fund. Investment earnings/interest revenue credited to the General Fund during fiscal year 2024 amounted to \$430,466, which includes \$182,321 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

### ***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2024, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption and donated and purchased food held for resale.

### ***Capital Assets***

All of the School District's capital assets are general capital assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets capital asset groupings (except for intangible right-to-use lease assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition values as of the date received. The School District was able to estimate the historical cost for the initial reporting of capital assets by backtrending (i.e. estimating the current replacement cost of the assets to be capitalized and using an appropriate price-index to deflate the costs to the acquisition year or estimated acquisition year). The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	15 years
Buildings and Improvements	10-50 years
Furniture, Fixtures, and Equipment	5-20 years
Vehicles	10-15 years

The School District is reporting intangible right to use assets related to lease assets. The lease assets include equipment and represent nonfinancial assets which are being utilized for a period of time through leases from another entity. These intangible right to use assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

### ***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Employees who qualify for vacation benefits can accrue up to a maximum of the immediately preceding two years, plus the prorated portion of earned but unavailable for use vacation time of the current year. The School District records a liability for accumulated unused vacation time when earned for vacation eligible employees with more than one year of service.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave after twenty-five years of current service with the School District.

The entire compensated absences liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded as "matured compensated absences payable" in the fund from which these payments will be made.

### ***Longevity Benefits Payable***

Longevity benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive this benefit and those the School District has identified as probable of receiving this benefit in the future. The liability for longevity benefits is based on the employees' length of employment with the School District and the employees' annual salary earned at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for this benefit after twenty-five years of service with the School District. The benefit is paid in one lump sum at the time of retirement from the fund and function that pays the employees' salaries.

The longevity benefits liability is reported on the government-wide financial statements.

On the governmental fund financial statements, longevity benefits are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee retirements. These amounts are recorded as "matured longevity benefits payable" in the fund from which these payments will be made.

### ***Lease Payable***

The School District serves as the lessee in a noncancellable lease which is accounted for as follows:

**Lessee** At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and longevity benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds and leases are recognized as a liability on the governmental fund financial statements when due.

### ***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### ***Internal Activity***

Transfers within governmental activities are eliminated on the government-wide statements.

Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### ***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables". These amounts are eliminated on the Statement of Net Position.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

***Nonspendable:*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It can also include the long-term amount of loans receivable, prepaids, as well as inventory, unless the use of the proceeds from the collection of those receivables, or from the use of the prepaids or inventory, is restricted, committed, or assigned.

***Restricted:*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or is imposed by law through constitutional provisions.

***Committed:*** The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for the use in satisfying those contractual requirements.

***Assigned:*** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the School District Board of Education delegated that authority by State statute. State statute authorizes the Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The Board of Education has also assigned fund balance for capital projects and public school support.

***Unassigned:*** The unassigned fund balance is the residual classification for the General Fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, and assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Restricted Net Position for the OPEB plan represents the corresponding restricted asset amounts held in trust by the OPEB plan for future benefits.

### ***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

### ***Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

### ***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### ***Budgetary Data***

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The Treasurer has been authorized to allocate Board appropriations to the function and object level.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statement reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the amended certificate of estimated resources in effect at the time the final appropriations were passed by the Board.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### **Note 3 - Changes in Accounting Principles**

For fiscal year 2024, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 100, Accounting Changes and Error Corrections, and related guidance from GASB Implementation Guide No. 2023-1, Implementation Guidance Update - 2023. The School District also implemented Question 5.1 from GASB Implementation Guide No. 2021-1, Implementation Guidance Update - 2021.

GASB 100 will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision-useful, understandable, and comprehensive information for users about accounting changes and error corrections.

Question 5.1 from Implementation Guide 2021-1 addresses the collective significance of applying the capitalization threshold to individual items in a group of assets.

The implementation of GASB Statement No. 100 and GASB Implementation Guides 2021-1 and 2023-1 did not have any effect on beginning net position.

In an effort to promote comparability with other governments, the School District updated its calculation of net position restricted for an OPEB plan for fiscal year 2024. This change had no impact on beginning net position, but rather impacted the amounts presented as net position restricted for OPEB plan and unrestricted net position.

### **Note 4 - Accountability**

The following funds had deficit fund balances as of June 30, 2024:

Special Revenue Funds	Amount
Title I Grant	(\$16,638)
Early Childhood Education Grant	(2,438)
ESSER Grant	(77,564)
Title II-A Grant	(1,958)
Miscellaneous Federal Grants	(21,002)
	<u>(\$119,600)</u>

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the General Fund needed for operations until the receipt of grant monies. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### Note 5 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP (modified accrual) basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as a restricted, committed, or assigned fund balance (GAAP basis).
4. Prepaid items are reported on the balance sheet (GAAP basis) but not on the budget basis.
5. Fair value adjustments for investments and negative cash advances to other funds are reported on the balance sheet (GAAP basis), but not on the budgetary basis.
6. Certain funds are accounted for as separate funds internally with legally adopted budgets (budget basis) that do not meet the definition of special revenue funds under GASB Statement No. 54 and were reported with the General Fund (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the General Fund.

Net Change in Fund Balance	
GAAP Basis	\$1,852,160
Net Adjustment for Revenue Accruals	(741,322)
Net Adjustment for Expenditure Accruals	323,032
Beginning of Fiscal Year:	
Fair Value Adjustment for Investments	(181,554)
Prepaid Items	114,391
Negative cash advance to other funds	(430,080)
End of Fiscal Year:	
Fair Value Adjustment for Investments	59,746
Prepaid Items	(220,646)
Negative cash advance to other funds	126,118
To reclassify excess of revenues and other sources of financial resources over expenditures and other uses of financial resources into financial statement fund types.	174,794
Adjustment for Encumbrances	(231,369)
Budget Basis	<u><u>\$845,270</u></u>

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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### **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active deposits are public deposits necessary to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### Investments

As of June 30, 2024, the School District had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Rating	Rating Agency	Percent of Total Investments
<b>Fair Value - Level One Inputs:</b>					
National Institution Government Select Portfolio Money Market	\$4,347,929	Under one year	Aaa-mf	Moody's	50.29%
<b>Fair Value - Level Two Inputs:</b>					
Negotiable Certificates of Deposit	4,298,258	Under five years	N/A	N/A	49.71%
<b>Total Investments</b>	<b>\$8,646,187</b>				

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2024. All of the School District's investments measured at fair value are valued using other significant observable inputs (Level 2 inputs).

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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Interest Rate Risk. The School District's investment policy addresses interest rate risk to the extent that it allows the Treasurer to invest funds to a maximum maturity of five years, and allows for the withdrawal of funds from approved public depositories or sale of negotiable instruments prior to maturity. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and that an investment must be purchased with the expectation that it will be held to maturity.

Credit Risk. The credit ratings for the School District's securities are listed above. Ohio law requires that the money market mutual funds be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk. The School District places no limit on the amount it may invest in any one issuer. The percentage of total investments is listed in the table above.

### **Note 7 - Property Taxes and Tax Abatements**

#### ***Property Taxes***

Property taxes are levied and assessed on a calendar year basis while the School District's fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2024 represents collections of calendar year 2023 taxes. Real property taxes received in calendar year 2024 were levied after April 1, 2023, on the assessed value listed as of January 1, 2023, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2024 represents collections of calendar year 2023 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2022, were levied after April 1, 2023, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Muskingum and Guernsey Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the counties by June 30, 2024, are available to finance fiscal year 2024 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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Accrued property taxes receivable includes real property and public utility property taxes which were measurable as of June 30, 2024, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources - property taxes.

The amount available as an advance and recognized as revenue at June 30, 2024, was \$3,824,552 in the General Fund and \$342,058 in the Permanent Improvement Levy Capital Projects Fund. The amount available as an advance at June 30, 2023, was \$3,071,248 in the General Fund, \$46,268 in the Classroom Facilities Special Revenue Fund, \$156,771 in the Bond Retirement Debt Service Fund, and \$272,330 in the Permanent Improvement Levy Capital Projects Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources - unavailable revenue.

The assessed values upon which the fiscal year 2024 taxes were collected are:

	2023 Second-Half Collections		2024 First-Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$336,482,980	83.68%	\$334,414,320	83.03%
Public Utility Personal	65,611,320	16.32%	68,336,690	16.97%
Total	<u>\$402,094,300</u>	<u>100.00%</u>	<u>\$402,751,010</u>	<u>100.00%</u>
Tax rate per \$1,000 of assessed valuation		\$36.91		\$36.31

The decrease in the tax rate per \$1,000 was attributed to a decrease in the amount required for debt retirement.

### ***Tax Abatements***

The School District property taxes were reduced under Enterprise Zone Tax Exemption agreements entered into by Muskingum County with companies within the School District's boundaries. Pursuant to the financing agreements, Muskingum County is being compensated, in part, for lost real property taxes that otherwise would have been due each year. The School District does not share in these payments. The total tax abated amount for the School District was \$91,010 for fiscal year 2024.

### **Note 8 - Receivables**

Receivables at June 30, 2024, consisted of property taxes, intergovernmental, accounts, interfund, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. Delinquent property taxes deemed collectible by the County Auditors and recorded as a receivable in the amount of \$655,512 may not be collected in one year. All other receivables are expected to be received within one year.

## East Muskingum Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2024

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A summary of items of intergovernmental receivables follows:

<b><u>Governmental Activities</u></b>	
State Foundation Adjustments	\$676,313
ESSER Grants	180,468
Title VI-B IDEA Grant	102,192
Title I Grant	68,645
Miscellaneous Intergovernmental Receivables	11,292
Title II-A Grant	2,157
School Employees Retirement System Refund	18,254
Medicaid Reimbursements	6,043
Total Governmental Activities	<u><u>\$1,065,364</u></u>

### **Note 9 - Interfund Balances and Transfers**

#### ***Interfund Balances***

Interfund receivables and payables during the current fiscal year consisted of the following:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
Major Fund:		
General Fund	<u><u>\$126,118</u></u>	<u><u>\$0</u></u>
Other Nonmajor Governmental Funds:		
Early Childhood Education Grant	0	2,438
Title I Grant	0	28,263
Title II-A Grant	0	2,157
ESSER Grant	0	52,665
Miscellaneous Federal Grants	0	40,595
Total Other Nonmajor Governmental Funds	<u><u>0</u></u>	<u><u>126,118</u></u>
Total All Funds	<u><u>\$126,118</u></u>	<u><u>\$126,118</u></u>

Interfund balances are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires them and unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

#### ***Transfers***

The School District transferred \$800,000 from the General Fund to the Permanent Improvement Levy Capital Projects Fund for construction and maintenance related projects for the School District.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*

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### **Note 10 - Capital Assets**

Capital assets activity for the fiscal year ended June 30, 2024, was as follows:

	Balance 06/30/2023	Additions	Reductions	Balance 06/30/2024
<b>Governmental Activities</b>				
<i>Nondepreciable Capital Assets</i>				
Land	\$238,139	\$0	\$0	\$238,139
Land Improvements	6,850	0	0	6,850
Construction in Progress	<u>33,431</u>	<u>259,005</u>	<u>(292,436)</u>	<u>0</u>
<i>Total Nondepreciable Capital Assets</i>	<u>278,420</u>	<u>259,005</u>	<u>(292,436)</u>	<u>244,989</u>
<i>Depreciable Capital Assets</i>				
<i>Tangible Assets</i>				
Land Improvements	859,610	0	0	859,610
Buildings and Improvements	42,209,291	610,538	0	42,819,829
Furniture, Fixtures, and Equipment	2,449,106	803,454	(23,968)	3,228,592
Vehicles	<u>2,562,001</u>	<u>196,222</u>	<u>(67,029)</u>	<u>2,691,194</u>
<i>Total Tangible Assets</i>	<u>48,080,008</u>	<u>1,610,214</u>	<u>(90,997)</u>	<u>49,599,225</u>
Intangible Right to Use - Equipment	<u>174,519</u>	<u>0</u>	<u>0</u>	<u>174,519</u>
<i>Total Depreciable Capital Assets</i>	<u>48,254,527</u>	<u>1,610,214</u>	<u>(90,997)</u>	<u>49,773,744</u>
<i>Less Accumulated Depreciation/Amortization</i>				
<i>Depreciation</i>				
Land Improvements	(193,645)	(50,630)	0	(244,275)
Buildings and Improvements	(29,046,093)	(963,365)	0	(30,009,458)
Furniture, Fixtures, and Equipment	(1,322,969)	(120,914)	23,968	(1,419,915)
Vehicles	<u>(1,172,212)</u>	<u>(152,283)</u>	<u>67,029</u>	<u>(1,257,466)</u>
<i>Total Depreciation</i>	<u>(31,734,919)</u>	<u>(1,287,192)</u>	<u>90,997</u>	<u>(32,931,114)</u>
Intangible Right to Use - Equipment	<u>(50,314)</u>	<u>(34,497)</u>	<u>0</u>	<u>(84,811)</u>
<i>Total Accumulated Depreciation/Amortization</i>	<u>(31,785,233)</u>	<u>(1,321,689)</u> *	<u>90,997</u>	<u>(33,015,925)</u>
<i>Total Depreciable Capital Assets, Net</i>	<u>16,469,294</u>	<u>288,525</u>	<u>0</u>	<u>16,757,819</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$16,747,714</u>	<u>\$547,530</u>	<u>(\$292,436)</u>	<u>\$17,002,808</u>

Included in the additions and deletions in the above table is a reclassification of construction in progress in the amount of \$292,436, as a result of completion of building improvements.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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\* Depreciation/Amortization expense was charged to governmental functions as follows:

	Depreciation	Amortization	Total
Instruction:			
Regular	\$933,471	\$34,497	\$967,968
Special	2,100	0	2,100
Vocational	2,540	0	2,540
Support Services:			
Administration	2,108	0	2,108
Fiscal	4,000	0	4,000
Operation and Maintenance of Plant	127,317	0	127,317
Pupil Transportation	133,762	0	133,762
Food Service Operations	5,361	0	5,361
Extracurricular Activities	76,533	0	76,533
Total	<u>\$1,287,192</u>	<u>\$34,497</u>	<u>\$1,321,689</u>

### Note 11 - Risk Management

#### *Property and Liability*

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2024, the School District purchased its property, fleet, and liability insurance from Liberty Mutual Insurance. The types and amounts of coverage are as follows:

Building and Contents-replacement cost	\$117,911,674
Automobile Liability (\$1,000 Comprehensive/Collision deductible)	1,000,000
Uninsured/Underinsured Motorists	1,000,000
General Liability – Per Occurrence	1,000,000
General Liability - Aggregate Per Year	3,000,000
Violence Coverage - Per occurrence	300,000
Employee Benefits Liability – Per Occurrence	1,000,000
Employee Benefits Liability - Aggregate Per Year	3,000,000
Employer's Liability	1,000,000
School Leaders Errors and Omissions – Wrongful Acts	
Liability Limit (\$2,500 deductible)	1,000,000
Employers Stop Gap Liability	1,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last fiscal year.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### ***Workers' Compensation***

The School District participates in the workers' compensation program provided by the State of Ohio. The School District participates in the Ohio SchoolComp Workers' Compensation Group Rating Program (Program), an insurance purchasing pool (Note 19). The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for participants. The participating school districts continue to pay their own premiums and have the opportunity to receive premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating school districts can either receive a premium refund or assessment. The total premium for the entire group is the standard premium of the group.

Participation in the Program is limited to school districts that can meet the Program's selection criteria. The firm of Comp Management, Inc., a Sedgwick Company, serves as the third party administrator of the Program and provides administrative, cost control, and actuarial services. Each year, the School District pays an enrollment fee to the Program to cover the cost of administering the Program.

The School District may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Program prior to withdrawal.

### ***Employee Medical/Surgical and Dental Benefits***

The School District offers two medical/surgical insurance plans and one dental insurance plan to employees covered through the Self-Insurance Internal Service Fund. Monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The Board of Education pays a maximum of \$2,128.88 of the medical/surgical premiums for family coverage on both medical/surgical plans. The Board of Education pays a maximum of \$914.95 or \$899.95 for single coverage on either medical/surgical plan, respectively. The Board of Education pays a maximum of \$80 of the dental premiums for family coverage and \$40 for single coverage. The medical/surgical and dental premiums are paid from the fund that pays the salary of the covered employee. The claims liability of \$359,537 reported in the Self-Insurance Internal Service Fund at June 30, 2024, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. The School District purchases an aggregate stop-loss coverage policy in the amount of \$4,164,134. In addition, the School District has contracted for an excess stop-loss coverage, with a maximum allowable covered expense per individual of \$100,000 annually.

Changes in the fund's claims liability amount in fiscal years 2024 and 2023 were:

	<b>Balance at Beginning of Year</b>	<b>Current Year Claims</b>	<b>Claim Payments</b>	<b>Balance at End of Year</b>
2023	\$467,764	\$3,103,108	\$3,296,893	\$273,979
2024	273,979	3,639,907	3,554,349	359,537

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### **Note 12 - Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### **Net Pension Liability/Net OPEB Liability (Asset)**

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a net OPEB asset or long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2024, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2024, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District’s contractually required contribution to SERS was \$372,089 for fiscal year 2024. Of this amount, \$31,874 is reported as an intergovernmental payable.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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### **Plan Description - State Teachers Retirement System (STRS)**

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of-living increases are not affected by this change. Effective July 1, 2022, a one-time ad-hoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Effective July 1, 2023, a one-time ad-hoc COLA of 1 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2024 as long as they retired prior to July 1, 2019. Pursuant to Ohio Revised Code 3307.67(E) the STRS Ohio Retirement Board may adjust the COLA upon a determination by the board's actuary that a change will not materially impair the fiscal integrity of the system or is necessary to preserve the fiscal integrity of the system. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 34 years of service credit at any age.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 11.09 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 2.91 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2024 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2024, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,390,602 for fiscal year 2024. Of this amount, \$199,787 is reported as an intergovernmental payable.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	
Proportion of the Net Pension Liability:			
Current Measurement Date	0.07143930%	0.07436103%	
Prior Measurement Date	<u>0.07709620%</u>	<u>0.07628329%</u>	
Change in Proportionate Share	<u>-0.00565690%</u>	<u>-0.00192226%</u>	
Proportionate Share of the Net			Total
Pension Liability	\$3,947,390	\$16,013,603	\$19,960,993
Pension Expense	\$330,351	\$1,251,891	\$1,582,242

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$169,668	\$583,822	\$753,490
Changes of assumptions	27,962	1,318,807	1,346,769
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	21,309	98,539	119,848
School District contributions subsequent to the measurement date	<u>372,089</u>	<u>1,390,602</u>	<u>1,762,691</u>
Total Deferred Outflows of Resources	<u><u>\$591,028</u></u>	<u><u>\$3,391,770</u></u>	<u><u>\$3,982,798</u></u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$35,535	\$35,535
Changes of assumptions	0	992,683	992,683
Net difference between projected and actual earnings on pension plan investments	55,484	47,993	103,477
Changes in proportionate share and difference between School District contributions and proportionate share of contributions	<u>223,756</u>	<u>370,960</u>	<u>594,716</u>
Total Deferred Inflows of Resources	<u><u>\$279,240</u></u>	<u><u>\$1,447,171</u></u>	<u><u>\$1,726,411</u></u>

\$1,762,691 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2025	(\$30,182)	(\$177,819)	(\$208,001)
2026	(231,088)	(589,923)	(821,011)
2027	198,027	1,499,104	1,697,131
2028	<u>2,942</u>	<u>(177,365)</u>	<u>(174,423)</u>
Total	<u><u>(\$60,301)</u></u>	<u><u>\$553,997</u></u>	<u><u>\$493,696</u></u>

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2137.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2023, are presented below:

Inflation	2.4 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement
Investment Rate of Return	7.00 percent net of System expenses
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. As of June 30, 2023:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	0.75 %
US Equity	24.75	4.82
Non-US Equity Developed	13.50	5.19
Non-US Equity Emerging	6.75	5.98
Fixed Income/Global Bonds	19.00	2.24
Private Equity	12.00	7.49
Real Estate/Real Assets	17.00	3.70
Private Debt/Private Credit	<u>5.00</u>	5.64
<b>Total</b>	<b><u>100.00 %</u></b>	

**Discount Rate** The total pension liability for 2023 was calculated using the discount rate of 7.00 percent. The discount rate determination did not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 21-year amortization period of the unfunded actuarial accrued liability. The actuarially determined contribution rate for fiscal year 2023 was 14 percent. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability. The annual money-weighted rate of return, calculated as the internal rate of return on pension plan investments, for fiscal year 2023 was 6.90 percent.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$5,826,145	\$3,947,390	\$2,364,896

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### Actuarial Assumptions - STRS

Key methods and assumptions used in the June 30, 2023, actuarial valuation are presented below:

Inflation	2.50 percent
Salary increases	From 2.5 percent to 8.5 percent based on service
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	<u>100.00%</u>	

\* Final target weights reflected at October 1, 2022.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2023.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$24,625,375	\$16,013,603	\$8,730,398

### ***Social Security System***

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System. As of June 30, 2024, there are two employees who have elected Social Security. The Board of Education's liability is 6.2 percent of wages paid.

### **Note 13 - Defined Benefit OPEB Plans**

See Note 12 for a description of the net OPEB liability (asset).

### **Plan Description - School Employees Retirement System (SERS)**

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

The Health Care program is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The System's goal is to maintain a health care reserve account with a 20-year solvency period in order to ensure that fluctuations in the cost of health care do not cause an interruption in the program. However, during any period in which the 20-year solvency period is not achieved, the System shall manage the Health Care Fund on a pay-as-you-go basis.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2024, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2024, this amount was \$30,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2024, the School District's surcharge obligation was \$43,393.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$43,393 for fiscal year 2024. Of this amount, \$43,393 is reported as an intergovernmental payable.

### **Plan Description - State Teachers Retirement System (STRS)**

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Health care premiums were reduced by a Medicare Part B premium credit beginning in 2023. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

## East Muskingum Local School District, Ohio

### Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2024

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**Funding Policy** – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2024, STRS did not allocate any employer contributions to post-employment health care.

### **OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

The net OPEB liability (asset) was measured as of June 30, 2023, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an independent actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	
Proportion of the Net OPEB Liability (Asset):			
Current Measurement Date	0.07334920%	0.07436103%	
Prior Measurement Date	<u>0.07855160%</u>	<u>0.07628329%</u>	
Change in Proportionate Share	<u>-0.00520240%</u>	<u>-0.00192226%</u>	
Proportionate Share of the:			Total
Net OPEB Liability	\$1,208,388	\$0	\$1,208,388
Net OPEB (Asset)	\$0	(\$1,446,221)	(\$1,446,221)
OPEB Expense	(\$90,239)	(\$88,722)	(\$178,961)

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## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*

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At June 30, 2024, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$2,517	\$2,254	\$4,771
Changes of assumptions	408,592	213,050	621,642
Net difference between projected and actual earnings on OPEB plan investments	9,365	2,581	11,946
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	45,284	9,810	55,094
School District contributions subsequent to the measurement date	<u>43,393</u>	<u>0</u>	<u>43,393</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>\$509,151</u></b>	<b><u>\$227,695</u></b>	<b><u>\$736,846</u></b>

### **Deferred Inflows of Resources**

Differences between expected and actual experience	\$623,210	\$220,584	\$843,794
Changes of assumptions	343,194	954,194	1,297,388
Changes in Proportionate Share and difference between School District contributions and proportionate share of contributions	<u>170,594</u>	<u>8,753</u>	<u>179,347</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>\$1,136,998</u></b>	<b><u>\$1,183,531</u></b>	<b><u>\$2,320,529</u></b>

\$43,393 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
2025	(\$190,020)	(\$429,427)	(\$619,447)
2026	(163,586)	(194,627)	(358,213)
2027	(108,022)	(72,918)	(180,940)
2028	(78,169)	(99,593)	(177,762)
2029	(60,575)	(91,122)	(151,697)
Thereafter	<u>(70,868)</u>	<u>(68,149)</u>	<u>(139,017)</u>
<b>Total</b>	<b><u>(\$671,240)</u></b>	<b><u>(\$955,836)</u></b>	<b><u>(\$1,627,076)</u></b>

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

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### **Actuarial Assumptions – SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2023, are presented below:

<u>June 30, 2023</u>	
Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Fiduciary Net Position is Projected to be Depleted	2048
Municipal Bond Index Rate:	
Measurement Date	3.86 percent
Prior Measurement Date	3.69 percent
Single Equivalent Interest Rate,	
Measurement Date	4.27 percent
Prior Measurement Date	4.08 percent
Health Care Cost Trend Rate	
Medical Trend Assumption	
Measurement Date	6.75 to 4.40 percent
Prior Measurement Date	7.00 to 4.40 percent

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

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Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table. Mortality rates are projected using a fully generational projection with Scale MP-2020.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board on April 15, 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2023, was 4.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2023, was 4.08 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be depleted in 2048 by SERS' actuaries. The Fidelity General Obligation 20-year Municipal Bond Index Rate was used in the determination of the single equivalent interest rate for both the June 30, 2022, and the June 30, 2023, total OPEB liability. The Municipal Bond Index Rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate was 3.86 percent at June 30, 2023, and 3.69 percent at June 30, 2022.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.27%) and higher (5.27%) than the current discount rate (4.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2024*

	1% Decrease (3.27%)	Current Discount Rate (4.27%)	1% Increase (5.27%)
School District's proportionate share of the net OPEB liability	\$1,544,665	\$1,208,388	\$943,219
	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$887,761	\$1,208,388	\$1,633,262

### Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2023, actuarial valuation compared to the prior year are presented as follows:

	June 30, 2023	June 30, 2022
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by service from 2.5 percent to 8.5 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial 4.14 percent ultimate	7.50 percent initial 3.94 percent ultimate
Medicare	-10.94 percent initial 4.14 percent ultimate	-68.78 percent initial 3.94 percent ultimate
Prescription Drug		
Pre-Medicare	-11.95 percent initial 4.14 percent ultimate	9.00 percent initial 3.94 percent ultimate
Medicare	1.33 percent initial 4.14 percent ultimate	-5.47 percent initial 3.94 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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Actuarial assumptions used in the June 30, 2023, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2023. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2023. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2023.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2023, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current		
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB asset	(\$1,224,035)	(\$1,446,221)	(\$1,639,718)
	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB asset	(\$1,648,697)	(\$1,446,221)	(\$1,202,338)

## East Muskingum Local School District, Ohio

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2024*

### **Note 14 - Long-Term Obligations**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Outstanding 06/30/2023	Additions	Reductions	Outstanding 06/30/2024	Due Within One Year
<b><u>Governmental Activities:</u></b>					
2021 School Facilities Refunding					
Term Bonds	\$485,000	\$0	\$485,000	\$0	\$0
Leases Payable	124,205	0	34,497	89,708	35,280
Net Pension Liability:					
STRS	16,957,872	0	944,269	16,013,603	0
SERS	4,169,961	0	222,571	3,947,390	0
Total Net Pension Liability	21,127,833	0	1,166,840	19,960,993	0
Net OPEB Liability - SERS	1,102,872	105,516	0	1,208,388	0
Compensated Absences Payable	816,824	160,699	197,640	779,883	65,532
Longevity Benefits Payable	1,331,555	139,945	221,649	1,249,851	3,520
<b>Total Long-Term Obligations</b>	<b>\$24,988,289</b>	<b>\$406,160</b>	<b>\$2,105,626</b>	<b>\$23,288,823</b>	<b>\$104,332</b>

#### ***2021 School Facilities Refunding Serial Bonds***

On July 28, 2021, the School District issued \$1,425,000 of general obligation serial bonds. These bonds were issued to fully refund the 2012 School Facilities Refunding Bonds, as well as pay the costs of issuance of these bonds in the amount of \$26,500. The reacquisition price was less than the net carrying amount of the old debt by \$31,500. This amount was netted against the new debt and amortized over the remaining life of the refunding debt. The School District current refunded the 2012 general obligation bonds to reduce its total debt service payments over 3 years by \$77,391. These term bonds were repaid through the Bond Retirement Debt Service Fund and have been paid in full as of June 30, 2024.

#### ***Leases Payable***

The School District has outstanding agreements to lease copiers. The future lease payments were discounted based on the interest rate implicit in the lease or using the School District's incremental borrowing rate. This discount is being amortized using the interest method over the life of the lease. These leases will be paid from Permanent Improvement Levy Capital Projects Funds. A summary of the principal and interest amounts for the remaining leases is as follows:

## East Muskingum Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2024

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Fiscal Year	Principal	Interest	Total
2025	\$35,280	\$1,654	\$36,934
2026	36,081	853	36,934
2027	18,347	120	18,467
Total	<u>\$89,708</u>	<u>\$2,627</u>	<u>\$92,335</u>

### **Other Long-Term Liabilities**

There are no repayment schedules for the net pension liability or net OPEB liability. However, employer pension contributions are made from the following funds: General Fund and Food Service Special Revenue Fund. For additional information related to the net pension liability and net OPEB liability, see Note 12 and Note 13.

Compensated absences and longevity benefits payables will be paid from the fund from which the employees' salaries are paid. These funds include the General Fund and the Food Service Special Revenue Fund.

The School District obtained approval to participate in the Ohio School District Credit Enhancement Program on November 9, 2010. The additional level of security afforded by the Credit Enhancement Program provides the basis for consideration of a higher debt rating by certain rating agencies. As a result, the School District obtained a Moody's rating on the 2021 Refunding Bonds of Aa2.

The School District's overall legal debt margin was \$36,202,843, with an unvoted debt margin of \$402,303 at June 30, 2024.

### **Note 15 - Significant Commitments**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds	Encumbrances
General Fund	\$231,369
Permanent Improvement Levy	33,845
Nonmajor Governmental Funds	<u>86,314</u>
Total Governmental Funds	<u><u>\$351,528</u></u>

### **Note 16 - Set-Asides**

The School District is required by State statute to annually set-aside in the General Fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

## East Muskingum Local School District, Ohio

Notes to the Basic Financial Statements

For the Fiscal Year Ended June 30, 2024

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The following cash basis information describes the change in the fiscal year end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	<u>Capital Acquisition</u>
Set-Aside Reserve Balance June 30, 2023	\$0
Current Year Set-aside Requirement	458,639
Current Year Offsets	(968,923)
Current Year Qualifying Disbursements	<u>(739,636)</u>
Total	<u><u>(\$1,249,920)</u></u>
Balance Carried Forward to Future Fiscal Years	<u><u>\$0</u></u>

The School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount below zero. The excess in the capital maintenance set-aside may not be carried forward to reduce the set-aside requirement in future fiscal years.

### **Note 17 - Other Employee Benefits**

#### *Compensated Absences*

The criteria for determining vacation and sick leave components are derived from Board policy and State laws. Classified employees and administrators who are contracted to work a minimum of 260 days earn ten to twenty-five days of vacation per year, depending upon length of service. All employees who qualify for vacation time must be with the School District for one year before receiving vacation hours. All employees who qualify for vacation time can accrue up to a maximum of the immediately preceding two years, plus the prorated portion of earned but unavailable for use vacation time of the current year. The School District pays accumulated, unused vacation hours to employees who qualify for vacation time upon termination of employment at the employee's current rate of pay. Teachers, administrators, and staff who work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 220 days for all personnel. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit to a maximum of 40 days for all employees.

#### *Longevity Benefits Payable*

Employees who retire are eligible for a longevity/service benefit. Employees that have completed between one and ten years of service at the School District upon retirement, are paid a longevity benefit payment equal to one percent of their annual salary earned in the year of retirement multiplied by the years of service with the School District. Employees that have completed between eleven and twenty years of service at the School District upon retirement, are paid a longevity benefit payment equal to one and one quarter percent of their annual salary earned in the year of retirement multiplied by the years of service with the School District. Employees that have completed over twenty years of service at the School District upon retirement, are paid a longevity benefit payment equal to one and one half percent of their annual salary earned in the year of retirement multiplied by the years of service with the School District. Retirees must

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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notify the School District by March 1 of each year as to their intent to retire and to apply for the retirement/longevity benefit. Payment of the retirement/longevity benefit is limited to five percent of the number of employees in each year based upon seniority. The benefit is paid in one lump sum at the time of retirement from the fund and function that pays the employees' salaries.

### ***Life and Vision Insurance***

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Grady Benefits that contracts with OneAmerica.

The School District provides vision insurance to employees through Vision Service Plan.

### **Note 18 - Jointly Governed Organizations**

#### ***Licking Area Computer Association (LACA)***

The School District is a participant in LACA, which is a computer consortium. LACA is an association which serves 26 entities within the boundaries of Licking, Muskingum, Fairfield, Perry, Knox, and Medina Counties. These entities consist of public school districts, private schools, community schools, and educational service centers. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of LACA consists of the superintendents from all participating districts. The Board exercised total control over the operations of LACA including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The continued existence of LACA is not dependent on the School District's continued participation and the School District has no equity interest in the Association. The LACA constitution states that any school district withdrawing from the Association prior to the dissolution forfeits their claim to the Association's capital assets. The School District's total payments to LACA for computer and internet services during fiscal year 2024 were \$128,965. Financial information may be obtained from LACA at 150 South Quentin Road, Newark, Ohio 43055.

#### ***Mid-East Career and Technology Centers***

The Mid-East Career and Technology Centers is a jointly governed organization providing vocational education services to its thirteen member school districts. The Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school district's elected boards. The Board possesses its own taxing authority. The Board also exercised total control over the operations of Mid-East Career and Technology Centers including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The continued existence of the Center is not dependent on the School District's continued participation and no equity interest exists. During fiscal year 2024, the School District made no contributions to the Center. Financial information may be obtained from Mid-East Career and Technology Centers at 400 Richards Road, Zanesville, Ohio 43701.

#### ***Metropolitan Educational Technology Association (META)***

The School District participates in the Metropolitan Educational Technology Association (META), which is a jointly governed organization, created as a regional council of governments pursuant to Chapter 167 of the Ohio Revised Code. META is also known as META Solutions. META operates as, and has all the

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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powers of, a data acquisition site/information technology center pursuant to applicable provisions of the Ohio Revised Code. The organization was formed for the purpose of identifying, developing, and providing to members and nonmembers innovative educational and technological services and products, as well as expanded opportunities for cooperative purchasing. The School District uses the META purchasing cooperative. The General Assembly of META consists of one delegate from every member school district. The delegate is the superintendent of the school district or the superintendent's designee. The degree of control exercised by any participating school district is limited to its representation on the General Assembly. The General Assembly exercises total control over the operation of META including budgeting, appropriating, contracting, and designating management. During fiscal year 2024, the School District's membership payment for the purchasing cooperative was waived by META. Financial information can be obtained from Metropolitan Educational Technology Association at 100 Executive Drive, Marion, Ohio 43302.

### ***Coalition of Rural and Appalachian Schools (CORAS)***

The Coalition of Rural and Appalachian Schools (CORAS) is a jointly governed organization composed of 120 school districts and other educational institutions in the 32-county region of Ohio designated as Appalachia. The CORAS is operated by a nineteen-member board composed of one elected and one appointed (one appointed seat is empty) from each of the eight regions into which the 32 Appalachian counties are divided, one dean appointment from the Ohio University College of Education, and three ex-officio members. The Board exercises total control over the operations of the CORAS including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. The CORAS provides various in-service training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The CORAS is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the CORAS. During fiscal year 2024, the School District made a membership payment in the amount of \$325 to CORAS. Financial information may be obtained from the Coalition of Rural and Appalachian Schools at Ohio University at 322 Patton Hall, Athens, Ohio 45701.

### ***Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA)***

The Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Regional Council of Governments (OME-RESA) was created as a separate regional council of governments pursuant to State statutes. OME-RESA operates under the direction of a Board, which possesses its own taxing authority, consisting of one representative from each of the participating school district's elected boards. The Board also exercised total control over the operations of OME-RESA including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. OME-RESA provides educational management information and cooperative purchasing services to member districts. The School District participates in the sales service programs to purchase food, office, and classroom supplies. These programs allow schools to purchase supplies at reduced rates. During fiscal year 2024, the School District's fee was waived. The Jefferson County Educational Service Center serves as the fiscal agent and receives funding from the Ohio Department of Education and Workforce. Financial information may be obtained from OME-RESA at 2230 Sunset Boulevard, Suite 2, Steubenville, Ohio 43952.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### **Note 19 - Insurance Purchasing Pools**

#### ***Ohio SchoolComp Workers' Compensation Group Rating Program***

The Ohio SchoolComp Workers' Compensation Group Rating Program (Program) is a shared risk pool among school districts in Ohio. Section 4123.29, Ohio Revised Code, permits the establishment of employer group rating plans for workers' compensation rating purposes. The Program is governed by the Ohio School Board Association (OSBA) Executive Committee that consists of seven members as follows: the president of OSBA, Immediate Past President of OSBA, and five representatives elected from the participating school districts.

The Program, a Bureau of Workers' Compensation certified sponsor, established the program based upon guidelines set forth by the Bureau of Workers' Compensation (BWC). The Program created a group of school districts that will practice effective workplace safety and claims management to achieve lower premiums for workers compensation coverage than they would individually. The participating school districts continue to pay their own premiums and have the opportunity to receive premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating school districts can receive a premium refund of assessment. The Program's third party administrator (TPA), Comp Management, Inc., a Sedgwick Company, provides administrative, cost control, and actuarial services to the Program. The cost of the TPA will be paid by each school district in proportion to its payroll to the total payroll of the group. The School District paid \$500 in enrollment fees to the Program.

#### ***Ohio School Benefits Cooperative***

The School District participates in the Ohio School Benefits Cooperative, a claims servicing and group purchasing pool comprised of 39 members. The Ohio School Benefits Cooperative (OSBC) is created and organized pursuant to and as authorized by Section 9.833 of the Ohio Revised Code. OSBC is governed by a nine member Board of Directors, all of whom must be school district and/or educational service center administrators. The Muskingum Valley Educational Service Center serves as the fiscal agent for OSBC. OSBC is an unincorporated, non-profit association of its members which was created for the purpose of enabling members of the Plan to maximize benefits and/or reduce costs of medical, prescription drug, vision, dental, life and/or other group insurance coverage for their employees, and the eligible dependents and designated beneficiaries of such employees.

Participants paid an initial \$500 membership fee to OSBC. OSBC offers two options to participants. Participants may enroll in the joint insurance purchasing program for medical, prescription drug, vision dental and/or life insurance. A second option is available for self-insured participants that provides for the purchase of stop-loss insurance coverage through OSBC's third party administrator. Medical Mutual/Antares is the Administrator of the OSBC. During fiscal year 2024, the School District elected to participate in the self-insured purchasing program for medical, prescription drug, and dental.

## **East Muskingum Local School District, Ohio**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2024*

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### **Note 20 - Contingencies**

#### ***Grants***

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2024.

#### ***School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education and Workforce (DEW) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. DEW adjustments for fiscal year 2024 were finalized in November 2024.

#### ***Litigation***

The School District is currently not a party to any legal proceedings.

### **Note 21 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021, while the national state of emergency ended in April 2023. During fiscal year 2024, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

**Required  
Supplementary  
Information**

**East Muskingum Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	2024	2023	2022	2021
School District's Proportion of the Net Pension Liability	0.07143930%	0.07709620%	0.07590570%	0.07471780%
School District's Proportionate Share of the Net Pension Liability	\$3,947,390	\$4,169,961	\$2,800,700	\$4,941,993
School District's Covered Payroll	\$2,821,593	\$2,784,629	\$2,637,500	\$2,630,671
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	139.90%	149.75%	106.19%	187.86%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.06%	75.82%	82.86%	68.55%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
0.07209120%	0.07235620%	0.07272830%	0.07585630%	0.07605330%	0.07734700%
\$4,313,343	\$4,143,974	\$4,345,355	\$5,551,980	\$4,339,675	\$3,914,488
\$2,480,067	\$2,400,807	\$2,374,514	\$2,204,307	\$2,244,550	\$2,256,335
173.92%	172.61%	183.00%	251.87%	193.34%	173.49%
70.85%	71.36%	69.50%	62.98%	69.16%	71.70%

**East Muskingum Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Eight Fiscal Years (1) \**

	2024	2023	2022	2021
School District's Proportion of the Net OPEB Liability	0.07334920%	0.07855160%	0.07814820%	0.07754870%
School District's Proportionate Share of the Net OPEB Liability	\$1,208,388	\$1,102,872	\$1,479,020	\$1,685,388
School District's Covered Payroll	\$2,821,593	\$2,784,629	\$2,637,500	\$2,630,671
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	42.83%	39.61%	56.08%	64.07%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.02%	30.34%	24.08%	18.17%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available.  
 An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.07374140%	0.07349080%	0.07395480%	0.07695200%
\$1,854,441	\$2,038,833	\$1,984,752	\$2,193,417
\$2,480,067	\$2,400,807	\$2,374,514	\$2,204,307
74.77%	84.92%	83.59%	99.51%
15.57%	13.57%	12.46%	11.49%

**East Muskingum Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years \**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
School District's Proportion of the Net Pension Liability	0.07436103%	0.07628329%	0.07506279%	0.07487739%
School District's Proportionate Share of the Net Pension Liability	\$16,013,603	\$16,957,872	\$9,597,455	\$18,117,665
School District's Covered Payroll	\$10,078,386	\$9,987,450	\$9,289,507	\$9,078,464
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	158.89%	169.79%	103.32%	199.57%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	80.00%	78.90%	87.80%	75.50%

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
0.07433947%	0.07550470%	0.07646400%	0.07755320%	0.08005128%	0.08290091%
\$16,439,727	\$16,601,788	\$18,164,189	\$25,959,394	\$22,123,833	\$20,164,370
\$8,745,014	\$8,669,571	\$8,373,600	\$7,836,329	\$8,713,943	\$8,472,100
187.99%	191.49%	216.92%	331.27%	253.89%	238.01%
77.40%	77.30%	75.30%	66.80%	72.10%	74.70%

**East Muskingum Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset)*  
*School Teachers Retirement System of Ohio*  
*Last Eight Fiscal Years (1) \**

	2024	2023	2022	2021
School District's Proportion of the Net OPEB (Asset) Liability	0.07436103%	0.07628329%	0.07506279%	0.07487739%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$1,446,221)	(\$1,975,229)	(\$1,582,637)	(\$1,315,968)
School District's Covered Payroll	\$10,078,386	\$9,987,450	\$9,289,507	\$9,078,464
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-14.35%	-19.78%	-17.04%	-14.50%
Plan Fiduciary Net Position as a Percentage of the Total OPEB (Asset) Liability	168.50%	230.70%	174.70%	182.10%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017
0.07433947%	0.07550470%	0.07646400%	0.07755320%
(\$1,231,239)	(\$1,213,283)	\$2,983,344	\$4,147,565
\$8,745,014	\$8,669,571	\$8,373,600	\$7,836,329
-14.08%	-13.99%	35.63%	52.93%
174.70%	176.00%	47.10%	37.30%

**East Muskingum Local School District, Ohio**  
*Required Supplementary Information*  
*Schedule of School District Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2024	2023	2022	2021	2020
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$372,089	\$395,023	\$389,848	\$369,250	\$368,294
Contributions in Relation to the Contractually Required Contribution	<u>(372,089)</u>	<u>(395,023)</u>	<u>(389,848)</u>	<u>(369,250)</u>	<u>(368,294)</u>
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
School District Covered Payroll (1)	\$2,657,779	\$2,821,593	\$2,784,629	\$2,637,500	\$2,630,671
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>					
Contractually Required Contribution (2)	\$43,393	\$52,745	\$49,867	\$49,647	\$49,886
Contributions in Relation to the Contractually Required Contribution	<u>(43,393)</u>	<u>(52,745)</u>	<u>(49,867)</u>	<u>(49,647)</u>	<u>(49,886)</u>
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.63%</u>	<u>1.87%</u>	<u>1.79%</u>	<u>1.88%</u>	<u>1.90%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.63%</u>	<u>15.87%</u>	<u>15.79%</u>	<u>15.88%</u>	<u>15.90%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015
\$334,809	\$324,109	\$332,432	\$308,603	\$295,832
(334,809)	(324,109)	(332,432)	(308,603)	(295,832)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$2,480,067	\$2,400,807	\$2,374,514	\$2,204,307	\$2,244,550
<u>13.50%</u>	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.18%</u>
 \$56,763	 \$52,086	 \$41,012	 \$39,281	 \$59,207
<u>(56,763)</u>	<u>(52,086)</u>	<u>(41,012)</u>	<u>(39,281)</u>	<u>(59,207)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>2.29%</u>	<u>2.17%</u>	<u>1.73%</u>	<u>1.78%</u>	<u>2.64%</u>
<u>15.79%</u>	<u>15.67%</u>	<u>15.73%</u>	<u>15.78%</u>	<u>15.82%</u>

**East Muskingum Local School District, Ohio**

*Required Supplementary Information*

*Schedule of School District Contributions*

*State Teachers Retirement System of Ohio*

*Last Ten Fiscal Years*

	2024	2023	2022	2021	2020
<b>Net Pension Liability</b>					
Contractually Required Contribution	\$1,390,602	\$1,410,974	\$1,398,243	\$1,300,531	\$1,270,985
Contributions in Relation to the Contractually Required Contribution	(1,390,602)	(1,410,974)	(1,398,243)	(1,300,531)	(1,270,985)
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
School District Covered Payroll (1)	\$9,932,871	\$10,078,386	\$9,987,450	\$9,289,507	\$9,078,464
Pension Contributions as a Percentage of Covered Payroll	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>
<b>Net OPEB Liability (Asset)</b>					
Contractually Required Contribution	\$0	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0	0
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
OPEB Contributions as a Percentage of Covered Payroll	<u><u>0.00%</u></u>	<u><u>0.00%</u></u>	<u><u>0.00%</u></u>	<u><u>0.00%</u></u>	<u><u>0.00%</u></u>
Total Contributions as a Percentage of Covered Payroll	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015
\$1,224,302	\$1,213,740	\$1,172,304	\$1,097,086	\$1,219,952
(1,224,302)	(1,213,740)	(1,172,304)	(1,097,086)	(1,219,952)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$8,745,014	\$8,669,571	\$8,373,600	\$7,836,329	\$8,713,943
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
 \$0	 \$0	 \$0	 \$0	 \$0
 0	 0	 0	 0	 0
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
 <u>14.00%</u>	 <u>14.00%</u>	 <u>14.00%</u>	 <u>14.00%</u>	 <u>14.00%</u>

## **East Muskingum Local School District, Ohio**

### *Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2024*

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#### **Net Pension Liability**

##### **Changes in Benefit Terms/Assumptions - SERS**

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used. For 2021, the cost-of-living adjustment was reduced from 2.5 percent to 2 percent. For 2023 and 2024, the cost-of-living adjustment was increased from 2 percent to 2.5 percent.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	<u>Fiscal Year 2022</u>	<u>Fiscal Years 2021-2017</u>	<u>Fiscal Years 2016 and Prior</u>
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members was based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts reported for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with a fully generational projection and a five-year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

##### **Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal years 2017 and prior are presented as follows:

## East Muskingum Local School District, Ohio

*Notes to Required Supplementary Information  
For the Fiscal Year Ended June 30, 2024*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Years 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	Varies by Service from 2.5 percent to 8.5 percent	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	See Below	See Below	See Below
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustment (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring after August 1, 2013, or later, COLA commences on fifth anniversary of retirement date.

**Investment rate of return:**

Fiscal Years 2022 through 2024	7.00 percent, net of investment expenses, including inflation
Fiscal Years 2018 through 2021	7.45 percent, net of investment expenses, including inflation
Fiscal Year 2017 and prior	7.75 percent, net of investment expenses, including inflation

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal years 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set back two years through age 89 and no set-back for ages 90 and above. Females younger than age 80 are set back four years, one-year set-back from ages 80 through 89, and no setback from ages 90 and above.

# **East Muskingum Local School District, Ohio**

## *Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2024*

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### **Changes in Benefit Term - STRS Pension**

For 2024, demographic assumptions were changed based on the actuarial experience study for the period July 1, 2015, through June 30, 2021.

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient's retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

### **Net OPEB Liability**

#### **Changes in Assumptions - SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	<b>2022</b>	<b>2021 and Prior</b>
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation		
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

#### **Municipal Bond Index Rate:**

Fiscal year 2024	3.86 percent
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

#### **Single Equivalent Interest Rate, net of plan investment expense, including price inflation**

Fiscal year 2024	4.27 percent
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

## **East Muskingum Local School District, Ohio**

### *Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2024*

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#### **Changes in Assumptions - STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age-based to service-based. Healthcare trends were updated to reflect emerging claims and recoveries experience.

#### **Changes in Benefit Terms - STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020, to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020, from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021, from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021, to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

**East Muskingum Local School District, Ohio**

*Notes to Required Supplementary Information*

*For the Fiscal Year Ended June 30, 2024*

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For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022, premium based on June 30, 2021, enrollment distribution.

The non-Medicare subsidy percentage was increased effective January 1, 2022, from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

For fiscal year 2024, healthcare trends were updated to reflect emerging claims and recoveries experience as well as benefit changes effective January 1, 2024.

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Education  
East Muskingum Local School District  
13505 John Glenn School Road  
New Concord, Ohio 43762

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of East Muskingum Local School District, Muskingum County, Ohio (the "School District") as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated January 29, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

East Muskingum Local School District

Independent Auditor's Report on Internal Control over Financial Reporting and on

Compliance and Other Matters Based on an Audit of Financial Statements

Performed in Accordance with *Government Auditing Standards*

Page 2 of 2

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tested disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.

Zanesville, Ohio

January 29, 2025

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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Education  
East Muskingum Local School District  
13505 John Glenn School Road  
New Concord, Ohio 43762

**Report on Compliance for Each Major Federal Program*****Opinion on Each Major Federal Program***

We have audited East Muskingum Local School District's (the "School District"), Muskingum County, Ohio, compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2024. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying *Schedule of Findings and Questioned Costs*.

In our opinion, the School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (*Uniform Guidance*). Our responsibilities under those standards and the *Uniform Guidance* are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The School District's management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the School District's federal programs.

***Auditor's Responsibility for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the School District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

***Report on Internal Control Over Compliance***

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

East Muskingum Local School District  
Independent Auditor's Report on Compliance for Each Major Federal Program and  
Report on Internal Control over Compliance Required by the Uniform Guidance  
Page 3 of 3

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Zanesville, Ohio  
January 29, 2025

**East Muskingum Local School District**  
**Muskingum County, Ohio**

*Schedule of Expenditures of Federal Awards*  
*For the Fiscal Year Ended June 30, 2024*

<b>Federal Grantor/ Sub Grantor/ Program Title</b>	<b>Grant Year</b>	<b>ALN</b>	<b>Expenditures</b>	<b>Amounts Paid to Subrecipients</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>				
<i>Passed Through Ohio Department of Education and Workforce:</i>				
Title I Grants to Local Educational Agencies	2023	84.010A	45,377	-
Title I Grants to Local Educational Agencies	2024	84.010A	255,742	-
Title I Program for Neglected and Delinquent Children (F)	2024	84.010A	92,654	-
<i>Total Title I</i>			<u>393,773</u>	-
<i>Special Education Cluster:</i>				
Special Education Grants to States	2023	84.027A	90,988	-
Special Education Grants to States	2024	84.027A	<u>435,491</u>	-
<i>Special Education Grants to States Subtotal</i>			<u>526,479</u>	-
Special Education - Preschool Grants (F)	2024	84.173A	14,126	-
<i>Total Special Education Cluster</i>			<u>540,605</u>	-
Student Support and Academic Enrichment Program - Stronger Connections Grant	2024	84.424F	17,057	-
Student Support and Academic Enrichment Program	2024	84.424A	<u>28,936</u>	-
<i>Total Student Support and Academic Enrichment Program</i>			<u>45,993</u>	-
Supporting Effective Instruction State Grant	2023	84.367A	7,720	-
Supporting Effective Instruction State Grant	2024	84.367A	<u>52,310</u>	-
<i>Total Supporting Effective Instruction State Grant</i>			<u>60,030</u>	-
COVID-19: Education Stabilization Fund (ARP ESSER)	2023	84.425U	84,111	-
COVID-19: Education Stabilization Fund (ARP ESSER)	2024	84.425U	<u>601,186</u>	-
COVID-19: Education Stabilization Fund (ARP ESSER Homeless)	2024	84.425W	2,392	-
COVID-19: Education Stabilization Fund (ARP ESSER Homeless Targeted Support)	2024	84.425W	<u>16,500</u>	-
<i>Total COVID-19: Education Stabilization Fund</i>			<u>704,189</u>	-
<b>Total U.S. Department of Education</b>			<u>1,744,590</u>	-
<b>U. S. Department of the Treasury:</b>				
<i>Passed Through Ohio Facilities Construction Commission</i>				
COVID-19: Coronavirus State Fiscal Recovery Funds - Ohio K-12 School Safety Grant	N/A	21.027	<u>568,692</u>	-
<b>Total U.S. Department of the Treasury</b>			<u>568,692</u>	-
<b>U.S. DEPARTMENT OF AGRICULTURE</b>				
<i>Passed Through Ohio Department of Education and Workforce:</i>				
<i>Child Nutrition Cluster:</i>				
School Breakfast Program	2024	10.553	101,430	-
National School Lunch Program (non-cash assistance)	2024	10.555	81,833	-
National School Lunch Program	2024	10.555	<u>403,456</u>	-
COVID-19: National School Lunch Program (Supply Chain Disruption)	2024	10.555	<u>63,693</u>	-
<i>Total National School Lunch Program</i>			<u>548,982</u>	-
<i>Total Child Nutrition Cluster</i>			<u>650,412</u>	-
<b>Total U.S. Department of Agriculture</b>			<u>650,412</u>	-
<b>TOTAL FEDERAL ASSISTANCE</b>			<u>\$ 2,963,694</u>	<u>\$ -</u>

The accompanying notes are an integral part of this schedule.

**EAST MUSKINGUM LOCAL SCHOOLS  
MUSKINGUM COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
2 CFR 200.510(b)(6)  
**FOR THE YEAR ENDED JUNE 30, 2024**

**NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of East Muskingum Local School District (the School District) under programs of the federal government for the year ended June 30, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C - INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E - FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

**NOTE F - CONSORTIUM GRANT EXPENDITURES**

During the fiscal year ended June 30, 2024, the School District passed/transferred grant fund allocations to the Muskingum Valley Educational Service Center for Special Education Preschool Grants totaling \$14,126 and East Central Ohio Educational Service Center for Title I-D Neglected totaling \$92,654.

**NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The School District transferred the following amounts from 2023 to 2024 programs:

ARP ESSER	84.425U	740,380
ARP Homeless Round II	84.425W	2,392
Title I-A	84.010A	7,401
Title II-A	84.367A	1,928

**East Muskingum Local School District**  
**Muskingum County, Ohio**  
*Schedule of Findings and Questioned Costs*  
*2 CFR Section 200.515*  
*June 30, 2024*

**1. SUMMARY OF AUDITOR'S RESULTS**

(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	None reported
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material control weaknesses in internal control reported for major federal programs?	No
(d) (1) (iv)	Were there any significant deficiencies in internal control reported for major federal programs?	None reported
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unmodified
(d) (1) (vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d) (1) (vii)	Major Programs (list): COVID-19: Education Stabilization Fund  COVID-19: Coronavirus State Fiscal Recovery Funds - Ohio K-12 School Safety Grant	AL # 84.425U/84.425W  21.027
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED  
TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None were noted

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None were noted



## EAST MUSKINGUM SCHOOLS

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[www.eastmschools.org](http://www.eastmschools.org) • [info@eastmschools.org](mailto:info@eastmschools.org) (E) • 740-826-7194 (F)

**East Muskingum Local School District  
Muskingum County, Ohio**  
*Schedule of Prior Audit Findings  
2 CFR Section 200.511(b)  
June 30, 2024*

Finding Number	Finding Summary	Status	Additional Information
2023-001	Noncompliance and Material Weakness - Wage Rate Requirements	Finding no longer valid.	There are no further contracts under the award requiring compliance under the testing provisions.

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# OHIO AUDITOR OF STATE KEITH FABER



EAST MUSKINGUM LOCAL SCHOOL DISTRICT

MUSKINGUM COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/15/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)