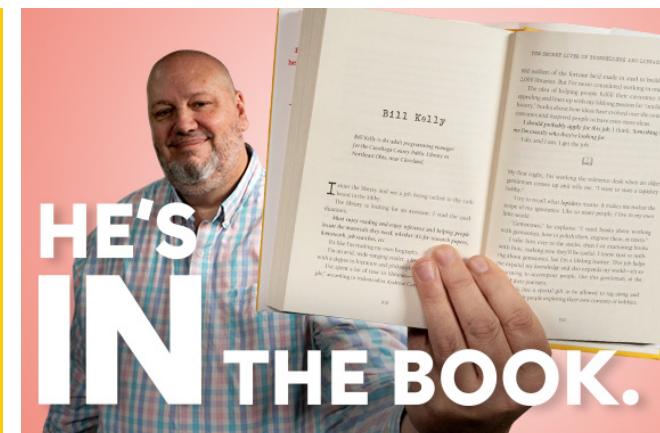
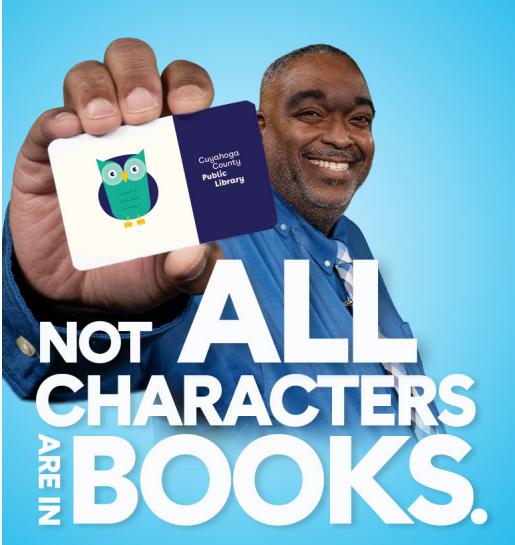


# Discover more.







65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

Board of Trustees  
Cuyahoga County Public Library  
2111 Snow Rd  
Parma, OH 44134

We have reviewed the *Independent Auditor's Report* of the Cuyahoga County Public Library, Cuyahoga County, prepared by Julian & Grube, Inc., for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Cuyahoga County Public Library is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 30, 2025

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**CUYAHOGA COUNTY PUBLIC LIBRARY**

**ADMINISTRATIVE OFFICES, PARMA, OHIO**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE YEAR ENDED DECEMBER 31, 2024**

**Issued by:**  
**Greg Cordek**  
**Chief Financial Officer/Fiscal Officer**



## **INTRODUCTORY SECTION**



**Cuyahoga County Public Library**  
*Annual Comprehensive Financial Report*  
*For the Year Ended December 31, 2024*  
*Table of Contents*

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June 20, 2025

To the Board of Library Trustees and the Citizens of the Cuyahoga County Public Library District:

It is with great pleasure that we submit to you Cuyahoga County Public Library's (the Library) 2024 Annual Comprehensive Financial Report (ACFR). It has been prepared by the Library's Finance Division for the year ended December 31, 2024. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the Library. We believe the data as presented is accurate in all material respects, that it is presented in a manner designed to set forth fairly the financial position and results of operations of the Library, and that all disclosures necessary to enable the reader to gain the maximum understanding of the Library's financial activity have been included. This report will provide the taxpayers of the Cuyahoga County Public Library District with comprehensive financial data in a format that enables them to gain a true understanding of the Library's financial status.

The Library is required to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires that public offices reporting on a GAAP basis to file unaudited General Purpose External Financial Statements with the Auditor of State within 150 days of year-end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report. It has adopted a comprehensive framework for internal control that it has established for this purpose. Because the cost of the internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Ohio law requires independent audits to be performed on all financial operations of the Library either by the Auditor of the State of Ohio or an independent public accounting firm, if permitted by the Auditor of State. The independent public accounting firm Julian & Grube, Inc. rendered an opinion on the Library's financial statements as of December 31, 2024, and the Independent Auditor's Report on the basic financial statements is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

## **REPORTING ENTITY**

Cuyahoga County Public Library is organized under the Ohio Revised Code as a county district public library. It is a separate political subdivision governed by a seven-member Board of Trustees authorized by the State of Ohio to establish policies and develop an annual budget. The Library Board members are charged with representing the citizens' interest while promoting the highest level of library service appropriate to the community, in accordance with State law. Board members are appointed for seven-year terms by Cuyahoga County government and the Court of Common Pleas and serve without remuneration. The Library Board has no taxing authority and must have Cuyahoga County government place ballot issues before the voters in its service district.

The Library's three primary funding sources are a local 2.5 mill continuing property tax approved by the voters in the 47 communities served by the Library in 2008, a 1 mill continuing property tax approved by voters in 2020, and the State of Ohio's Public Library Fund (PLF) which has been set at 1.70 percent of the State's general revenue fund for the FY 2024-2025 biennium budget.

The Chief Executive Officer is responsible for the administration of the Library, and the Chief Financial Officer oversees the Library's financial affairs. The Board of Library Trustees has appointed Tracy Strobel to the position of Chief Executive Officer and Greg Cordek to the position of Chief Financial Officer.

## **PROFILE OF GOVERNMENT**

In 1921, the State Legislature of Ohio passed a law which enabled the establishment of a county district library for any area not served by a free public library, subject to a vote of the people. As residents began moving into outlying areas of Cuyahoga County and the need for library services to these residents became more evident, a referendum was placed on the November 7, 1922, general election ballot authorizing a county library district. The issue passed by more than two to one, making Cuyahoga County Public Library the first county library in Ohio to be organized under the new law. The original petition called for the inclusion of all of Cuyahoga County not then served by an existing public library. In 1922, only eight communities had tax-supported library service – East Cleveland, Euclid, Cleveland, Cleveland Heights/University Heights, Lakewood, Rocky River, Shaker Heights, and Westlake – and only a few other communities had libraries supported by private funds.

The newly appointed Library Board met on March 4, 1923. Because its Board members wanted to provide immediate service, the new Cuyahoga County Public Library system began operations as a department of the Cleveland Public Library and reimbursed Cleveland Public Library for all services rendered. However, from the beginning Cuyahoga County Public Library hired its own personnel and purchased and processed its own books.

Making library service available through the schools in the new district proved to be the best way to serve county residents. Many schools had ample space and were willing to make quarters available rent-free. According to the first Cuyahoga County Public Library report, covering the period from April 1924 through December 1925, eight branches and 49 stations and classroom libraries were opened. The book collection figure was 45,468 and the circulation for the first 21 months of operation was 285,569.

In May of 1925, the Library moved from its rented quarters in the Kinney & Levan Building at East 14<sup>th</sup> Street and Euclid Avenue in Cleveland to the Crown Annex Building on West Third Street in Cleveland. Book cars, followed by bookmobiles, gave way to branch libraries as local communities saw the value of having a library which served as a community center rather than just a warehouse for books.

From 1955 to 1965, 20 new branches were added to the Library system and four existing branches were expanded. Annual circulation grew to six million items. In 1968, the Library's administrative offices and support services were relocated to a building purchased by the Board of Trustees at 4510 Memphis Avenue in Cleveland.

By the mid-1980s, circulation had grown to more than 10 million items annually and technology presented needs that required a move to a new building. In 1990, the Library's Administrative Offices were moved to a nine-acre campus at 2111 Snow Road in Parma, the largest suburban community served by Cuyahoga County Public Library. The Administrative Offices central location and proximity to all of the interstate highways make it an ideal location for delivery of materials to branches.

Currently, Cuyahoga County Public Library has 27 branches that serve 47 communities and is open seven days and four nights a week. Cuyahoga County Public Library consistently ranks among the busiest library systems per capita in the United States.

## **ECONOMIC CONDITIONS AND OUTLOOK**

Cuyahoga County Public Library's three primary funding sources are Ohio's Public Library Fund (PLF), a 2.5 mill continuing property tax that was approved by voters in the 47 communities in the Library's service district in 2008, and a 1 mill continuing property tax approved by voters in 2020. Other sources of revenue for the Library include passport acceptance and photo fees, competitive grants from local, state, and national government entities and foundations, and philanthropic contributions from the community.

## **LONG-TERM FINANCIAL PLANNING**

On November 3, 2020, voters in the 47 communities in the Library's service district approved Issue 70 – the addition of 1 mill to the Library's existing 2.5 mill levy – by a 59.60 percent margin. The additional mill costs the average Cuyahoga County homeowner less than \$4 per month. The passage of Issue 70 enables the Library to:

- Operate its 27 branches
- Preserve evening and weekend hours
- Make necessary safety and security enhancements
- Sustain a robust materials collection
- Maintain critical programs

## **RELEVANT FINANCIAL POLICIES**

The Library's Finance Division had a Procedures Manual that was created some time ago. The Finance Division identified the need to rewrite and update the manual. The updated version was completed during 2014.

## **MAJOR INITIATIVES**

### **Strategic Plan**

In 2023, the Library adopted a new strategic plan to guide the organization as it embarks on its second century of service to the community. The plan consists of three overarching goals:

#### **Goal 1: Advance literacy and lifelong learning through innovative programs and services that meet the diverse needs and interests of our communities.**

- **Review and enhance programs and services for all generations of readers.**
  - Improve access to a collection that exceeds expectations.
  - Expand readers' advisory services.
  - Advance programming that encourages reading and writing and celebrates authors.
  - Increase early literacy programs to reach every family in our service district.
  - Partner with families, caregivers and schools to improve K-12 grade-level reading.
  - Improve adult literacy rates by increasing participation in Aspire Greater Cleveland.
- **Support student success through programs and partnerships with families, school districts and other community agencies.**
  - Help children begin school with necessary kindergarten readiness skills.
  - Provide K-12 students with out-of-school time experiences that inspire curiosity and support educational outcomes.
  - Reduce barriers to student resources.
- **Contribute to the region's economic growth.**
  - Establish our position in the workforce development ecosystem by increasing awareness of services and expanding partnerships.
  - Increase Innovation Centers and services to support entrepreneurs and small business growth.
  - Offer programs that support non-traditional pathways to educational attainment.

## **Goal 2: Prioritize connections with our customers and our communities.**

- **Build and enhance our reputation in the community.**
  - Deliver excellent customer service that delights and exceeds expectations.
  - Implement rebranding program.
  - Revise communications strategies to ensure they are inclusive and connect with all residents in our service district.
  - Strengthen relationships with community organizations and businesses to generate and expand Library support.
- **Strengthen the region's social infrastructure.**
  - Expand information literacy offerings to support informed participation in civic life.
  - Provide open, welcoming spaces that encourage collaboration and connection.
  - Increase programming that promotes civic dialogue.
- **Refine processes and partnerships to serve our communities through our dynamic, welcoming spaces and commitment to open access for all.**
  - Collaborate with local government and organizations to deliver information services related to e-government, transportation, housing and food assistance.
  - Engage in partnerships to address health disparities in our communities.

## **Goal 3: Nurture a culture of inclusion and respect that empowers staff and equitably connects our communities to opportunity.**

- **Prioritize digital equity and inclusion.**
  - Increase digital literacy training inside and outside library branches to expand opportunity for all.
  - Help narrow the digital divide and connect all residents to the digital economy.
- **Integrate diversity, equity and inclusion into program and service planning.**
  - Develop a portfolio of programs that celebrate and advance cultural understanding.
  - Build a collection that reflects and represents the diversity of the communities we serve.
  - Ensure accountability through DEI outcome reporting.
- **Integrate diversity, equity and inclusion into the Library operations.**
  - Train and support staff as we strengthen our organizational cultural competency.
  - Develop talent recruitment and retention programs to grow and support a diverse workforce.
  - Contribute to economic opportunity for all by establishing a supplier diversity program.

### **Our Mission**

To empower individuals and communities by providing opportunities for all to read, learn, create and connect.

### **Our Vision**

We envision a thriving and inclusive Cuyahoga County where all residents benefit from and are inspired by the Library's innovative resources, services and programs.

### **Trending Upward**

The Library cardholders borrowed more than 11.5 million items in 2024, a nearly 5 percent increase over the previous year. Overall growth in circulation was driven in large part by increasing demand for our Libby collection (eBook and eAudiobook content) which eclipsed 3.8 million items borrowed – a new Library record.

While Libby eBook circulation increased 3 percent, Libby eAudiobook circulation skyrocketed, increasing nearly 22 percent. It is likely this trend will continue as AI-generated narration is making it possible for publishers to bring more eAudiobook titles to market at a lower cost, resulting in a larger selection of titles to borrow.

Circulation – 2024 Year-End	
<b>11,584,178 (+4.69% YoY)</b> TOTAL CIRCULATION – ALL MATERIALS	<b>4,227,464 (+9.20%)</b> CIRCULATION – ALL DIGITAL CONTENT
<b>2,013,114 (+3.21%)</b> OVERDRIVE/LIBBY EBOOKS BORROWED	<b>1,865,367 (+21.50%)</b> OVERDRIVE/LIBBY AUDIOBOOKS BORROWED
<b>96,410 (-6.13% YoY)</b> KANOPY STREAMING VIDEOS BORROWED	<b>103,482 (-16.94% YoY)</b> FLIPSTER DIGITAL MAGAZINES
<b>2,347 (+89.58%)</b> HOOPLA BINGE PASSES BORROWED	<b>41,246 (+10.23%)</b> HOOPLA STREAMING MUSIC ALBUMS BORROWED
<b>40,276 (+17.60%)</b> HOOPLA STREAMING TV SHOWS BORROWED	<b>34,424 (+41.13%)</b> HOOPLA STREAMING MOVIES BORROWED
<b>30,798 (+9.99%)</b> HOOPLA DIGITAL COMICS BORROWED	

Customer visits rose more than 7 percent in 2024 as more customers visited the Library's branches to borrow materials, attend programs and use free amenities such as meeting rooms, study rooms, printers and technology access.

<b>3,917,787 (+7.35%)</b> CUSTOMER VISITS	<b>13,765</b> LIBRARY PROGRAMS
<b>287,339</b> PROGRAM ATTENDANCE	<b>64,065</b> STUDY ROOM BOOKINGS
<b>7,165</b> LIBRARY MEETING ROOM BOOKINGS	<b>549,532</b> HOURS OF PUBLIC COMPUTER USE
<b>3,481,173</b> HOURS OF WI-FI USE	<b>5,840,139</b> PAGES PRINTED

The Library also saw a significant increase in library card applications and new cardholders in 2024, driven in part by strategic marketing efforts promoting the many benefits of owning a library card.

<b>512,763</b> TOTAL CARDHOLDERS (as of December 31, 2024)	<b>41,661 (+15.87% YoY)</b> NEW BORROWERS ADDED (as of December 31, 2024)
---	--

### Author Events

The Library continued to grow its reputation as a prime destination for authors to visit and connect with their fans. In 2024, we hosted more than 140 authors from all over the world, including perennial bestseller James Patterson, acclaimed historian Timothy Snyder, popular legal thriller author Lisa Scottoline, and Hollywood actor/director Ed Burns.

In March, the Library hosted National Book Award winner Percival Everett at a special event held in collaboration with the Cleveland Foundation's Anisfield-Wolf Book Awards (AWBA). Everett, a past AWBA winner, announced the winners of the 89th AWBA from the stage at our Sari Feldman Auditorium.



National Book Award and Anisfield-Wolf Book Award winner  
Percival Everett speaks at CCPL.

<b>141</b> AUTHOR EVENTS AT LIBRARY	<b>10,330</b> AUTHOR EVENT ATTENDANCE
--	--

## Workforce Development

The Library plays a critical role in our region's workforce development by offering non-traditional pathways to educational attainment for adults. Through Aspire Greater Cleveland, we are helping county residents earn their high school equivalency (HSE) diplomas, gain skills for today's job market, learn English as a second language and become U.S. Citizens.

Our Project Learn corrections program provides adult education services to incarcerated and formerly incarcerated adults across Cuyahoga County, including the City of Cleveland. The Library currently offers Project Learn classes at the Cuyahoga County Corrections Center, the Nancy McDonnell Community Based Corrections Facility, North Star Neighborhood Reentry Resource Center and Lutheran Metropolitan Ministries. Students are referred to the program through strategic partnerships with Towards Employment and the Cuyahoga County Probation Department students. The goals of Project Learn are to reduce recidivism and help students gain their HSE diplomas so they can obtain employment or enroll in postsecondary education or training programs.



CCPL Adult Education Services Director Jami Harris gives a presentation at the Parma Heights Branch.

<b>765</b> STUDENTS ENROLLED IN ENGLISH FOR SPEAKERS OF OTHER LANGUAGES CLASSES	<b>437</b> STUDENTS ENROLLED IN GED® PREP CLASSES
<b>27</b> GED DIPLOMAS EARNED	<b>59</b> STUDENTS ENROLLED IN U.S. CITIZENSHIP CLASSES
<b>20</b> NEW U.S. CITIZENS	<b>214</b> STUDENTS ENROLLED IN PROJECT LEARN

Through our free computer classes, residents can earn a Northstar Digital Literacy certification - a valuable credential in today's job market, where even entry-level positions often require basic computer skills.

<b>252</b> FREE COMPUTER CLASSES HOSTED (IN-PERSON & VIRTUAL)	<b>2,005</b> COMPUTER CLASS PARTICIPANTS (IN-PERSON & VIRTUAL)
<b>65</b> STUDENTS WHO ACHIEVED NORTHSTAR DIGITAL LITERACY CERTIFICATION	

## Career Services

Since 1976, the Library has helped adults at all stages of their working lives acquire the skills employers desire, find jobs, and transition to new careers. Our Cuyahoga Works: Job & Career Services' professional career coaches take pride in helping job seekers put their best foot forward to find employment, advance their careers, or pursue new career paths.



CCPL Career Services Coach Ben Morrison (left) provides a customer with resume help.

<b>68</b> WORKSHOPS	<b>2,138</b> WORKSHOP ATTENDANCE
<b>1,290</b> IN-PERSON ONE-ON-ONE CAREER COUNSELING SESSIONS	<b>95</b> VIRTUAL ONE-ON-ONE CAREER COUNSELING SESSIONS

## Food Assistance Programs

In 2024, the Library collaborated with the Great Cleveland Food Bank to host monthly mobile pantry food distribution events at branches throughout the year. These events provided county residents in need with fresh produce and shelf stable food items. Many of the residents served by the mobile pantry are seniors on fixed incomes.

The Library's Kids Café and Summer Lunch programs helped ensure K-12 students had access to nutritious meals and snacks during out-of-school time.



Cars line up to receive food assistance at a Mobile Pantry event held at CCPL.

<b>4,185</b> UNIQUE HOUSEHOLDS SERVED THROUGH CCPL MOBILE PANTRY EVENTS	<b>255,393</b> MOBILE PANTRY MEALS PROVIDED
<b>30,954</b> MEALS SERVED AFTER SCHOOL THROUGH THE KIDS CAFÉ PROGRAM	<b>7,165</b> SUMMER LUNCHES SERVED

## Student Success

The Library supports students success through programs and partnerships with families, school districts and other community agencies. Our Student Success Centers program, which is offered at twelve branches during the school year, continues to help students improve their grades and subject comprehension during out-of-school time.

**22,170**

TOTAL ATTENDANCE FOR STUDENT SUCCESS CENTER SESSIONS

**91.95%**

PERCENTAGE OF SURVEYED PARENTS THAT STATED STUDENT SUCCESS CENTERS HELPED THEIR CHILD BETTER UNDERSTAND THEIR HOMEWORK



A CCPL Student Success Center tutor (right) helps a student with a homework assignment.

The Library's afterschool 1-2-3 BOOST and 1-2-3 READ grade level reading programs provide struggling readers with the extra help they need to improve their reading skill and comprehension. The goal of these programs is to ensure students can read at grade level prior to entering fourth grade, when they'll be expected to be proficient readers. Essentially, we are helping students transition from learning to read, to reading to learn. More than 96 percent of students enrolled in these programs made progress toward reading at grade level in 2024.

<b>2,354</b> 123 READ (GRADES 1-3) PROGRAM ATTENDANCE	<b>97.40%</b> STUDENTS WHO MADE PROGRESS TOWARD GRADE LEVEL READING
<b>849</b> 123 BOOST (KINDERGARTEN) PROGRAM ATTENDANCE	<b>96.40%</b> STUDENTS WHO MADE PROGRESS TOWARD GRADE LEVEL READING

Kindergarten readiness programs like the Library's Kindergarten Club (K-Club) help level the playing field for families whose children have not had the benefit of classroom-style preschool, daycare or Head Start programs. Through K-Club, children entering kindergarten learn valuable skills for a successful transition to the classroom, such as following directions, letter and number recognition, and taking turns. In 2024, more than 150 families enrolled in K-Club.

<b>154</b> FAMILIES ENROLLED IN K-CLUB	<b>9.63 (OUT OF 10)</b> AVERAGE RATING OF K-CLUB'S EFFECTIVENESS BY SURVEYED PARENTS
---	---

### **Maker Spaces**

The Library's Innovation Centers provide users with free access to design software, emerging technologies and production equipment. Designed to contribute to the region's economic growth and support local entrepreneurs, the Centers also serve as learning spaces where adult learners gain new skills and explore their creativity. Users must complete an orientation class before they can use the Centers. Once the orientation is completed, they are free to book the space for a session anytime during regular library hours. Additional classes must be completed before using some of the Centers' more complex equipment, such as PNC routers and professional embroidery equipment.



The Bay Village Branch Innovation Center is one of the busiest in the CCPL system.

The Jack, Joseph and Morton Mandel Memory Lab is a different type of maker space geared toward the preservation of cherished memories through the digitization of analog technologies. Adults who have completed an orientation class can use the Lab during regular library hours to convert old photographs, vinyl records, 8mm film and other legacy formats into digital files.

The Library currently offers Innovation Centers at seven branches (Bay Village, Brooklyn, Fairview Park, Garfield Heights, Mayfield, Parma-Snow and Warrensville Heights). New Centers are planned the Parma Heights and Solon branches in 2025. The Memory Lab is located in the South Euclid-Lyndhurst Branch.

INNOVATION CENTERS (ALL LOCATIONS)		
9,314 USER SESSIONS	228 ORIENTATION CLASSES	1,449 NEW USERS

### Facilities Master Plan

The Library's branches serve as vital community hubs where customers of all ages benefit from access to books, broadband internet, community meeting spaces, thousands of programs and classes for all ages, and much more. We are committed to providing vibrant, flexible libraries that enrich our customers' lives and further advance our mission, vision and strategic objectives.

Our Facilities Master Plan (FMP) lays out a roadmap for the next 10 years of capital improvements. It is a comprehensive plan that considers every Library location and provides recommendations to ensure all of our facilities are well maintained. The FMP also includes recommendations for strategic renovations and replacement projects. Several of those projects are underway.

### Brooklyn Branch

On Saturday, November 16, 2024, the Library hosted a ribbon cutting ceremony and grand opening celebration for its new Brooklyn Branch located at 7619 Memphis Avenue. The 25,000-square-foot branch features a new children's space that features the Library's first exploration into "big body play" in a space that is inspired by *Just Ask!: Be Different, Be Brave, Be You*, a children's book by Supreme Court Justice Sotomayor and featuring illustrations by Rafael Lopez. Other features include:

- An Innovation Center makerspace that provides free access to computers, software and the latest production equipment.
- A Pearson Vue Test Center, delivering certification exams that drive workforce development through computer-based testing.
- A 360-degree fireplace.
- A full-service drive-up window to ensure greater accessibility for visitors.
- Collaboration and meeting spaces.
- An outdoor space featuring percussion play outdoor musical instruments.



The Big Body Play children's area at the new CCPL Brooklyn Branch.

The ceremony included remarks from the Library Chief Executive Officer Tracy Strobel, Cuyahoga County Executive Chris Ronayne, Brooklyn Mayor Ron Van Kirk, Ohio State Representative Tom Patton, Ohio State Senator Matt Dolan and the Library Board of Trustees President Allyn Davies. More than 1,000 people attended the celebration which featured a performance by the Brooklyn High School Chorale ensemble, commemorative library cards, Innovation Center demonstrations, family activities, gifts from Scholastic Books, and a storytime featuring *Just Ask!: Be Different, Be Brave, Be You* in English and Spanish.



An evening view of the new CCPL Brooklyn Branch from Memphis Ave.

### Parma Heights Branch

On October 17, 2024, the Library broke ground on the construction of a new Parma Heights Branch which will be located at 6206 Pearl Road. The larger, 22,000-square-foot branch will feature an Innovation Center makerspace that provides free access to computers, software and the latest production equipment. Other features will include a full-service drive-up window to ensure greater accessibility for visitors, more collaboration and meeting spaces, and outdoor green space. It will also include the headquarters of the Library's Aspire Greater Cleveland adult education services and workforce development program.



Breaking ground for the new CCPL Parma Heights Branch.

Through a partnership between the Library, The Centers for Families and Children (The Centers), Cuyahoga Community College (Tri-C) and the City of Parma Heights, the new Parma Heights Branch will serve as a regional Early Childhood Education and Training Center (ECE Training Center). The ECE Training Center will provide early childhood care focused on early literacy — as well as workforce development opportunities for the region's aspiring early childhood educators. Completion of the new branch is expected in late 2025.



Architectural rendering of the future Parma Heights Branch

### Solon Branch

On May 29, 2024, the Library broke ground for a 4,000-square-foot expansion of the Solon Branch that will include the addition of a full-service drive-up window to ensure greater accessibility for visitors, more collaboration and meeting space and the largest, most advanced Innovation Center in the Library system. The project received financial support from the City of Solon, United States Senator Sherrod Brown, Cuyahoga County Councilmember Jack Schron, Burton D. Morgan Foundation, and the Library Foundation.

Solon-based manufacturing company Swagelok, donated \$500,000 in support of the new Innovation Center as part of a plan to create a space focused on nurturing the most in-demand, entry-level skills that local businesses seek, educating students about career pathways in smart manufacturing and providing free access to design software, equipment, and training that supports regional workforce development. Users that complete a free orientation class offered by the Library will be able to access and use the Center's various design and production tools, including a vacuum former, waterjet cutter and other equipment.

## **Beachwood Branch**

In March, the Library took the first steps toward constructing a new Beachwood Branch. The new branch will be located on the site of the Library's current branch at the corner of Shaker Boulevard and Richmond Road. Plans for the new branch include a 400-seat auditorium. The Library has selected CBLH Design and Group 4 Architecture, an award-winning firm with extensive experience in creating libraries, as the design firms for the project.

As part of the initial design phase, the Library and the project architects conducted community outreach efforts to share information about this exciting new project and collect feedback from Beachwood community members and the Library customers. The listening sessions included the Library leadership and project architects.

## **Brecksville Branch**

In 2024, we completed a renovation of the Brecksville Branch that resulted in the addition of study rooms, a drive-up service window and a replacement of the front entryway to increase accessibility for people of all abilities.

## **OTHER INFORMATION**

### **Independent Audit**

Included in this report is an unmodified audit opinion rendered on the Library's financial statements as of and for the year ended December 31, 2024, by our independent auditor, Julian & Grube, Inc.

The Library management plans to continue to subject financial statements to an annual independent audit as part of the preparation of an Annual Comprehensive Financial Report. An annual audit also serves to maintain and strengthen the Library's accounting and budgetary controls.

## **Awards**

### **Library of Congress 2024 Literacy Award**

On the day after International Literacy Day (September 9, 2024), the Library was honored with a Library of Congress 2024 Literacy Award. The Literacy Awards Program recognizes organizations in the United States and abroad that provide exemplary, innovative, sustainable and replicable strategies to promote literacy and reading. Twenty-four organizations from all over the world were honored in six categories. As an honoree in the Program's Successful Practices category, the Library received a \$10,000 prize.

In its awards announcement, the Library of Congress praised the Library for "building readers' entire support networks by involving and equipping caregivers, family members and teachers with tools and spaces that promote reading and learning."

### **Excellence in Financial Reporting**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Cuyahoga County Public Library for its Annual Comprehensive Financial Report for the year ended December 31, 2023. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report, whose contents conform to program standards.



Librarian of Congress Dr. Carla Hayden (left) presents the Library Congress of Literacy Award to CCPL CEO Tracy Strobel (right)

The ACFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement requirements and we are submitting it to GFOA.

**Acknowledgements**

We wish to express our appreciation to the members of the Board of Library Trustees for their continued support in planning and conducting the financial operations of the Library and for the fiscal responsibility that they have demonstrated throughout the year.

Respectfully submitted,



Greg Cordek, Chief Financial Officer / Fiscal Officer



Tracy Strobel, Chief Executive Officer



Robert W. Dolan, Finance Director / Deputy Fiscal Officer

# Cuyahoga County Public Library

List of Principle Officials as of December 31, 2024

## Board of Library Trustees



Allyn Davies  
President (1)



Edward H. Blakemore  
Vice President (2)



Amira Thomas  
Secretary (3)



Saleh S. Awadallah  
Trustee



Dean E. DePiero  
Trustee



William J. Leonard  
Trustee



Patricia A. Shlonsky  
Trustee

(1) As of January 28, 2025, Allyn Davies was elected President, (2) Edward H. Blakemore was elected Vice President, (3) Amira Thomas was elected Secretary.

## Administration



Tracy Strobel  
Chief Executive Officer



Daniel Barden  
Technical Services  
Director



Enda Bracken  
Branch Services  
Director



Holly Camino  
Branch Services Director



Greg Cordek  
Chief Financial Officer/  
Fiscal Officer



Robert Dolan  
Finance Director/  
Deputy Fiscal Officer



Lane Edwards  
Branch Services  
Director



Monique Good  
Chief Human  
Resources Officer



James Haprian  
Information Technology  
Director



Pam Jankowski  
Chief Public  
Services Officer



Kate McCreary  
Chief Communications &  
External Relations Officer



Jeff Mori  
Chief Operations  
Officer



Rebecca Ranallo  
Literacy & Learning  
Director

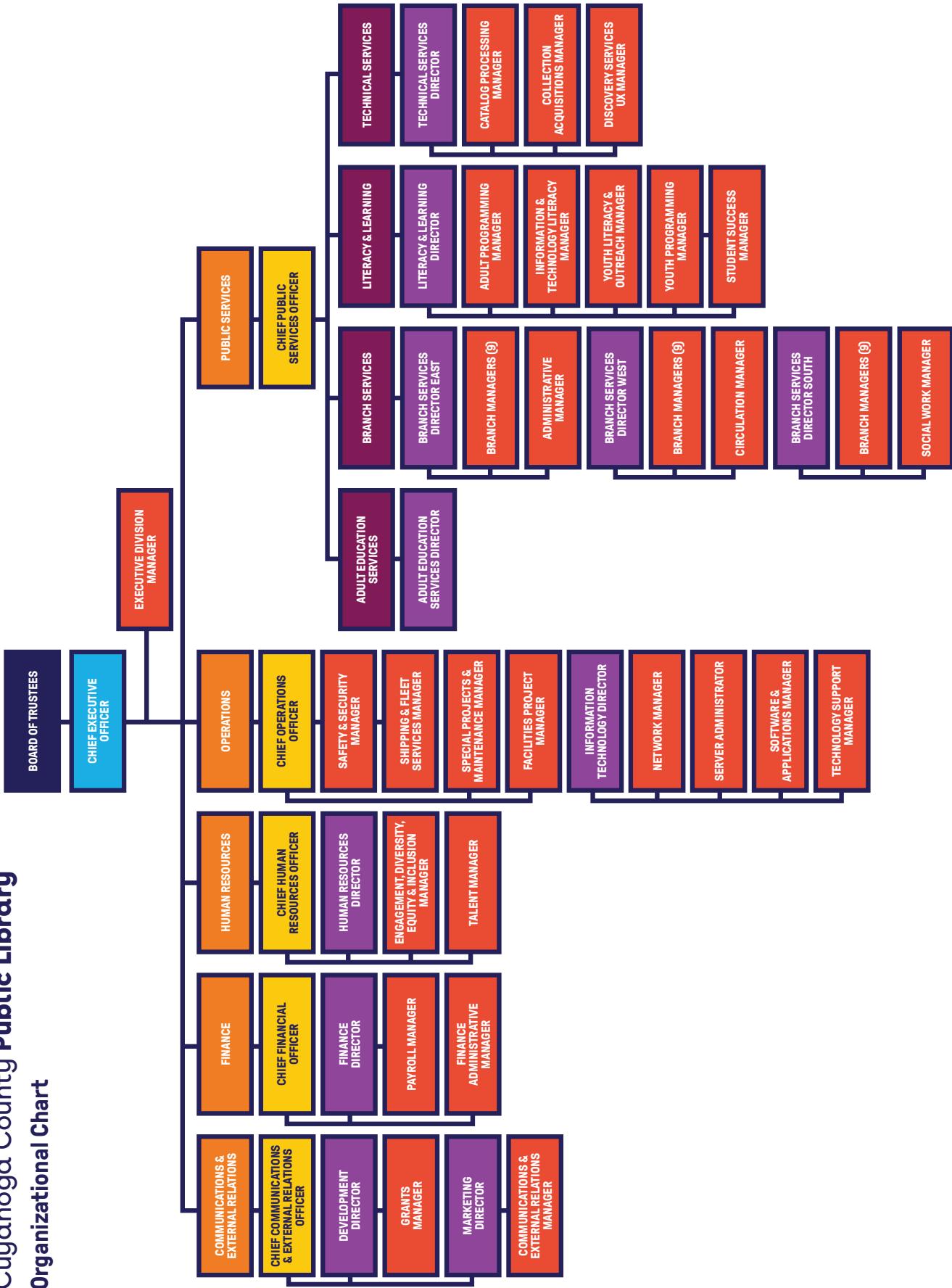


Rob Rua  
Marketing Director



Hadiya Williams  
Human Resources  
Director

# Cuyahoga County Public Library Organizational Chart





Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Cuyahoga County Public Library  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Monell*

Executive Director/CEO

## **FINANCIAL SECTION**



## Independent Auditor's Report

Cuyahoga County Public Library  
Cuyahoga County  
2111 Snow Road  
Parma, Ohio 44134

To the Members of the Board of Trustees and Management:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Cuyahoga County Public Library, Cuyahoga County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Cuyahoga County Public Library's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Cuyahoga County Public Library, as of December 31, 2024, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of Cuyahoga County Public Library and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As discussed in Note 19 to the financial statements, Cuyahoga County Public Library restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences". Our opinions are not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Cuyahoga County Public Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Cuyahoga County Public Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Cuyahoga County Public Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Cuyahoga County Public Library  
Cuyahoga County  
Independent Auditor's Report

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of net pension and other postemployment benefit assets and liabilities and pension and other postemployment benefit contributions listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cuyahoga County Public Library's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2025 on our consideration of Cuyahoga County Public Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Cuyahoga County Public Library's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Cuyahoga County Public Library's internal control over financial reporting and compliance.

*Julian & Grube, Inc.*

Julian & Grube, Inc.  
June 20, 2025

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**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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The management's discussion and analysis of the Cuyahoga County Public Library's (the Library) financial performance provides an overall review of the Library's financial activities for the year ended December 31, 2024. The intent of this management's discussion and analysis is to look at the Library's financial performance as a whole. Readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Library's financial performance.

## **Financial Highlights**

Key financial highlights for 2024 are as follows:

- The Brooklyn Branch opened in November 2024. The cost of this 25,000 square foot project was approximately \$19,000,000. This project included a children's space; an innovation center makerspace that provides free access to computers; software and the latest production equipment; a Pearson Vue Test Center; delivering certification exams that drive workforce development through computer-based testing; a 360-degree fireplace; a full-service drive-up window to ensure greater accessibility for visitors; collaboration and meeting spaces; and an outdoor space featuring percussion play outdoor musical instruments.
- During the fall of 2024, the Library broke ground for the construction of the new Parma Heights branch. This 22,000 square foot branch is estimated to cost approximately \$16,000,000 and will feature an innovation center and will also be the headquarters for our Aspire Greater Cleveland adult education services and workforce development program. Other features will include a full-service drive-up window to ensure greater accessibility for visitors, more collaboration and meeting spaces, and outdoor green space. This branch is expected to open during the winter of 2026.
- The Solon Branch broke ground in May 2024 to build a 4,000 square foot expansion to include Cuyahoga County Public Library's most advanced innovation center, more meeting spaces and a drive-up window. The approximate cost of this expansion, which opened in March 2025, was \$6,000,000.
- In 2024, we completed a renovation of the Brecksville Branch that resulted in the addition of study rooms, a drive-up service window and a replacement of the front entryway. This project was approximately \$1,000,000.
- In March 2024, the Library took the first steps toward constructing a new Beachwood Branch.
- The Library has continued working to refresh all audio and video equipment among all branches. This large scale systemwide technology initiative amounted to approximately \$1,000,000 in 2024.

## **Using This Annual Comprehensive Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the Cuyahoga County Public Library as a financial whole or as an entire operating entity. The statements provide a detailed look at the Library's specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole Library, presenting both an aggregate view of the Library's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements also look at the Library's most significant funds with all other nonmajor funds presented in total in one column.

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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## **Reporting the Cuyahoga County Public Library as a Whole**

### *Statement of Net Position and the Statement of Activities*

These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the Library's net position and the changes in net position. The change in net position is important because it tells the reader whether, for the Library as a whole, the financial position of the Library has improved or diminished. However, in evaluating the overall position of the Library, non-financial information such as changes in the Library's tax base and the condition of the Library's capital assets also needs to be evaluated.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets plus Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Expenses and Revenues
- General Revenues
- Net Position Beginning of Year and Year's End

The component unit financial statements identify the financial data of the Library's component unit, Cuyahoga County Public Library Foundation.

The Foundation is a legally separate, non-profit organization established to receive, hold, invest and administer donations, and to make expenditures to or for the exclusive benefit of the Library. The Foundation is included as a component unit of the Library due to the amount of equity the Foundation has accumulated on the Library's behalf. The Library does not appoint any of the members of the Cuyahoga County Public Library Foundation's governing board or approve the budget or the issuance of debt of the Foundation.

## **Reporting the Cuyahoga County Public Library's Most Significant Funds**

### *Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Cuyahoga County Public Library uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Library's funds can be classified as either governmental or fiduciary. Fund financial reports provide detailed information about the Library's major funds. The Library has established funds that account for the multitude of services and facilities provided to our residents. However, these fund financial statements focus on the Library's most significant funds. In the case of the Cuyahoga County Public Library, our major funds are the general fund and capital improvement capital projects fund.

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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**Governmental Funds** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. All Library activities are reported in the governmental funds focusing on how money flows into and out of those funds and the balances left at year end available for spending in future periods. Our funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the Library's general operations and the basic services it provides. Governmental fund information helps one determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Fiduciary Funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the Library. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Library's own programs. The Library's fiduciary funds are custodial.

### The Cuyahoga County Public Library as a Whole

Recall that the Statement of Net Position pictures the Library as a whole. Table 1 provides a summary of the Library's net position for 2024 compared to 2023.

**Table 1**  
*Net Position*

	2024	2023	Change
<b>Assets</b>			
Current and Other Assets	\$151,509,971	\$148,403,771	\$3,106,200
Net Pension Asset	329,114	244,289	84,825
Net OPEB Asset	1,653,279	0	1,653,279
Capital Assets, Net	123,894,862	110,479,471	13,415,391
<i>Total Assets</i>	<i>277,387,226</i>	<i>259,127,531</i>	<i>18,259,695</i>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	2,140,384	2,320,858	(180,474)
Pension	15,303,344	23,363,893	(8,060,549)
OPEB	1,473,674	3,572,205	(2,098,531)
<i>Total Deferred Outflows of Resources</i>	<i>\$18,917,402</i>	<i>\$29,256,956</i>	<i>(\$10,339,554)</i>

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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**Table 1**  
*Net Position (continued)*

	2024	2023	Change
<b>Liabilities</b>			
Current and Other Liabilities	\$8,319,499	\$4,887,506	(\$3,431,993)
Long-Term Liabilities			
Due Within One Year	8,685,625	7,216,140	(1,469,485)
Due in More Than One Year			
Net Pension Liability	48,790,074	55,173,122	6,383,048
Net OPEB Liability	0	1,159,166	1,159,166
Other	42,436,157	45,851,303	3,415,146
<i>Total Liabilities</i>	<i>108,231,355</i>	<i>114,287,237</i>	<i>6,055,882</i>
<b>Deferred Inflows of Resources</b>			
Property Taxes	60,834,695	59,889,299	(945,396)
Payments in Lieu of Taxes	123,780	28,000	(95,780)
Leases	5,747	28,294	22,547
Pension	128,138	79,896	(48,242)
OPEB	946,045	382,408	(563,637)
<i>Total Deferred Inflows of Resources</i>	<i>62,038,405</i>	<i>60,407,897</i>	<i>(1,630,508)</i>
<b>Net Position</b>			
Net Investment in Capital Assets	77,850,903	63,707,425	14,143,478
Restricted for:			
Debt Service	210,914	78,585	132,329
Pension and OPEB Plans	1,982,393	244,289	1,738,104
Other Purposes	1,286,788	2,468,882	(1,182,094)
Gates Mills Children's Activities			
Expendable	649	359	290
Nonexpendable	4,919	4,919	0
Unrestricted	44,698,302	47,184,894	(2,486,592)
<i>Total Net Position</i>	<i>\$126,034,868</i>	<i>\$113,689,353</i>	<i>\$12,345,515</i>

***New Accounting Pronouncements***

For 2024, the Library implemented GASB Statement No. 101 *Compensated Absences*. The Library also implemented GASB Statement No. 100 *Accounting Changes and Error Corrections*, which does not require Management Discussion and Analysis information for years prior to periods presented in the basic financial statements to be restated for changes in accounting principle. The implementation of GASB 101 resulted in recognizing an increase in compensated absences liabilities of \$2,473,271 in governmental activities at January 1, 2024. These amounts also impacted beginning net position for the cumulative effect of additional compensated absences expense. (See Note 19)

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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***Governmental Activities***

The net pension liability (NPL) is the largest single liability reported by the Library at December 31, 2024. GASB notes that pension and OPEB liabilities, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the Library is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Cuyahoga County Public Library, net position increased in 2024 from 2023. By comparing assets, liabilities and deferred outflows/inflows of resources one can see that the overall position of the Library is good. The net position increase is primarily due to increases in cash and capital assets. Carryover cash increases can be attributed to the increase in property tax collection related to the tax levy passed in 2020. A portion of these property tax collections have been set aside for future capital improvements. The Library's total liabilities decreased compared to the previous year due to the decrease in the net pension and OPEB liabilities which was offset by the pay down of debt. The net pension and OPEB liability increase represents the Library's proportionate share of the OPERS traditional plan's unfunded benefits. As indicated above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2024 and 2023.

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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**Table 2**  
*Change in Net Position*

	2024	2023	Change
<b>Revenues</b>			
<i>Program Revenues</i>			
Charges for Services	\$1,425,856	\$2,052,647	(\$626,791)
Operating Grants and Contributions	3,377,009	3,628,677	(251,668)
Capital Grants and Contributions	1,359,663	126,699	1,232,964
<i>Total Program Revenues</i>	<u>6,162,528</u>	<u>5,808,023</u>	<u>354,505</u>
<i>General Revenues</i>			
Property Taxes	59,780,298	58,874,693	905,605
Payments in Lieu of Taxes	142,833	0	142,833
Grants and Entitlements not Restricted	30,405,199	29,487,264	917,935
Unrestricted Contributions and Donations	160,106	319,276	(159,170)
Investment Earnings/Interest	3,657,718	3,381,060	276,658
Miscellaneous	120,431	115,833	4,598
<i>Total General Revenues</i>	<u>94,266,585</u>	<u>92,178,126</u>	<u>2,088,459</u>
<i>Total Revenues</i>	<u>100,429,113</u>	<u>97,986,149</u>	<u>2,442,964</u>
<b>Program Expenses</b>			
Library Services:			
Public Service and Programs	51,071,168	47,289,545	3,781,623
Collection Development and Processing	2,192,942	2,313,220	(120,278)
Support Services:			
Facilities Operations and Maintenance	10,184,379	10,954,380	(770,001)
Information Services	4,055,322	5,030,206	(974,884)
Business Administration	16,881,272	14,029,001	2,852,271
Interest and Fiscal Charges	1,225,244	1,060,998	164,246
<i>Total Program Expenses</i>	<u>85,610,327</u>	<u>80,677,350</u>	<u>4,932,977</u>
<i>Change in Net Position</i>	<u>14,818,786</u>	<u>17,308,799</u>	<u>(2,490,013)</u>
Net Position Beginning of Year			
as Previously Reported	113,689,353	96,380,554	17,308,799
Restatement - Change in Accounting Principle	<u>(2,473,271)</u>	<u>0</u>	<u>(2,473,271)</u>
<i>Restated Net Position Beginning of Year</i>	<u>111,216,082</u>	<u>96,380,554</u>	<u>14,835,528</u>
<i>Net Position End of Year</i>	<u>\$126,034,868</u>	<u>\$113,689,353</u>	<u>\$12,345,515</u>

***New Accounting Pronouncements***

The above table separately reflects the restatement for changes in accounting principles related to the implementation of GASB Statement No. 101, *Compensated Absences*. GASB Statement No. 100, *Accounting Changes and Error Corrections* does not require Management Discussion and Analysis information for years prior to periods presented in the basic financial statements to be restated for changes in accounting principle. The 2023 information does not reflect activity related to the additional compensated absences expenses required under GASB 101, *Compensated Absences*. (See also explanation of new accounting pronouncements provided related to Net Position – Table 1 and explanation provided in Note 19).

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

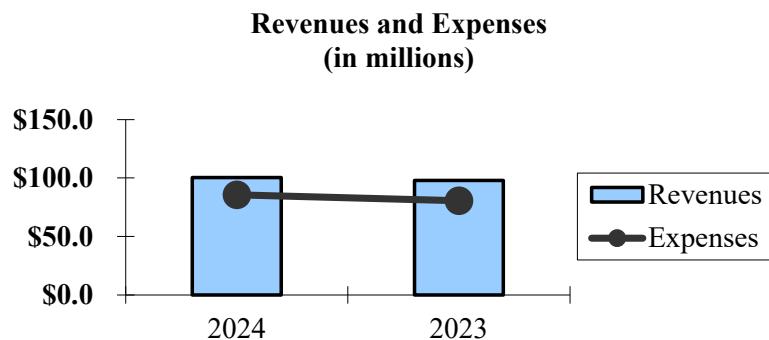
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## Governmental Activities

The vast majority of revenue supporting all governmental activities is general revenue. The most significant portions of the general revenues are local property taxes and intergovernmental revenues. The remaining amount of revenue received was in the form of program revenues.

**Graph 1**  
**Revenues and Expenses**  
(In Millions)

	2024	2023
Revenues	\$100.4	\$97.9
Expenses	85.6	80.6



## Analysis of Overall Financial Positions and Results of Operations

In Table 3 below, the total cost of services column contains all costs related to the programs and the net cost of services column shows how much of the total amount is not covered by program revenues. The net costs are program costs that must be covered by unrestricted State aid (Public Library Fund) or property taxes.

**Table 3**  
*Total and Net Cost of Program Services*  
*Governmental Activities*

Programs	Total Cost of Services 2024	Total Cost of Services 2023	Net Cost of Services 2024	Net Cost of Services 2023
<b>Library Services:</b>				
Public Service and Programs	\$51,071,168	\$47,289,545	\$46,716,180	\$42,565,834
Collection Development and Processing	2,192,942	2,313,220	2,192,942	2,313,220
<b>Support Services:</b>				
Facilities Operations and Maintenance	10,184,379	10,954,380	8,824,244	10,357,681
Information Services	4,055,322	5,030,206	3,982,951	4,901,513
Business Administration	16,881,271	14,029,001	16,506,238	13,670,081
Interest	1,225,244	1,060,998	1,225,244	1,060,998
<b>Total Expenses</b>	<b>\$85,610,326</b>	<b>\$80,677,350</b>	<b>\$79,447,799</b>	<b>\$74,869,327</b>

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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## **Governmental Activities**

Several revenue sources fund our governmental activities with the Library property tax being the largest contributor. Property tax revenues account for a large portion of total revenues. General revenues from grants and entitlements, such as local government funds, are the next largest source of revenue. This would include the funds received by the State through the Public Library Fund.

The Library did see a decrease in the amount of funding it receives from the State of Ohio through the Public Library Fund. This decrease was attributed to a decrease in the funds collected as general revenues of the State. Public Libraries in Ohio under permanent law receive 1.70 percent of the general revenues from the State. The percent was set at 1.70 percent for the State's fiscal year 2024-2025 biennium.

The Library System's geographic boundaries encompass 47 communities throughout Cuyahoga County. These communities are primarily residential in nature. The Library has experienced increased costs, particularly in the areas of staffing, healthcare benefits for employees and Library materials. And although foreclosures and overall increases in delinquencies have slowed down from the past several years and the State economy is slowly increasing, there is still cause for concern today and into the future.

Although the Library relies heavily upon local property taxes to support its operations, we continue to actively solicit and receive additional grant and entitlement funds to help offset operating and program costs. Our Development Office continues to actively seek grant funds to fund special programs and new services. They have been very successful in securing funding for these services and will continue to seek other grant funds that may be available.

## **The Library's Funds**

Information about the Library's governmental funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenue of \$100,819,561 and expenditures of \$102,696,199. The general fund had a decrease in fund balance due an increase in transfers to the capital improvement fund compared to the prior year. The capital improvement fund realized a fund balance increase due to transfers from the general fund to fund current and future capital improvements offset by an increase in capital outlay expenditures. Other governmental funds had a decrease in fund balance due to an increase in expenditures offset by an increase in intergovernmental. As one can see from the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds, property taxes from the communities that we serve are the largest source of revenue, accounting for 64.35 percent of the total general fund revenue.

## **General Fund Budgetary Highlights**

The Library's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund. During the course of 2024, the Library amended its general fund budget. The most significant amendment was an increase in December of \$1,000,000. Most of this increase came from larger than expected revenues from the property tax receipts and larger than expected investment earnings due to interest rates holding steady for the first 3 quarters. The Library uses an operational cost center budget process and has in place systems that are designed to tightly control expenditures but provide flexibility for program-based decision and management.

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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Actual revenues came in just below final budgeted revenues. Property tax collections came in just above the amount certified by the County and intergovernmental revenues came in below the amount anticipated. Final budget basis expenditures were lower than the original estimate due to a decrease in anticipated public services and programs spending during the second half of the year. The Library's actual expenditures were \$7,608 lower than the final estimate. This is due in large part to the Library's continued commitment to provide quality service while still controlling cost.

## **Capital Assets and Debt**

### ***Capital Assets***

Table 4 summarizes the Library's capital assets:

**Table 4**  
*Capital Assets at December 31*  
*(Net of Accumulated Depreciation and Amortization)*

	Governmental Activities		
	2024	2023	Change
Land	\$6,739,960	\$6,739,960	\$0
Construction in Progress	8,162,127	5,466,037	2,696,090
Land Improvements	1,250,904	1,493,944	(243,040)
Buildings and Building Improvements	101,119,748	88,480,054	12,639,694
Furniture, Fixtures and Equipment	2,457,909	3,043,507	(585,598)
Vehicles	602,134	589,013	13,121
Software	792,884	830,923	(38,039)
Intangible Right to Use Lease - Equipment	1,509,473	2,081,008	(571,535)
Intangible Right to Use Subscription - Software	1,259,723	1,755,025	(495,302)
<b>Total Capital Assets</b>	<b>\$123,894,862</b>	<b>\$110,479,471</b>	<b>\$13,415,391</b>

During 2024, capital assets net of accumulated depreciation/amortization increased from the prior year. This increase was due to current year additions offset by an additional year of depreciation/amortization. The largest addition was to Construction in Progress. The overall increase in Construction in Progress can be attributed to continuing projects including the construct of the new Brooklyn Branch. For additional information on the Library's capital assets see Note 11 to the basic financial statements.

**Cuyahoga County Public Library**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2024*  
*Unaudited*

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**Debt**

Table 5 summarizes the long-term debt outstanding:

**Table 5**  
*Outstanding Long-term Debt*  
*Governmental Activities*

	<u>2024</u>	<u>2023</u>	<u>Change</u>
Library Fund Facilities Notes	\$41,865,000	\$45,395,000	(\$3,530,000)
Leases	1,684,847	2,004,876	(320,029)
Subscriptions	<u>1,049,571</u>	<u>1,400,750</u>	<u>(351,179)</u>
Total	<u>\$44,599,418</u>	<u>\$48,800,626</u>	<u>(\$4,201,208)</u>

The Library issued the Library Fund Facilities Refunding Notes to currently refund notes previously issued in 2010. The current refunding was undertaken to take advantage of lower interest rates. The notes are retired through the debt service fund. During 2024, the Library entered into lease agreements for coin boxes and laptops. Prior leases include desktop computers, laptops and various printers. The Library also entered into new subscription agreements during 2024. These agreements were for various software subscriptions. The leases and subscriptions are paid from the general fund. See Note 15 for additional information on the Library's long-term obligations.

**Current Financial Related Activities**

The Cuyahoga County Public Library has continued to maintain the highest level of service to the customers of our communities. The Cuyahoga County Public Library is financially strong. This past year saw increases in collections from both our 2.5 mill and 1.0 mill real estate levies due to an increase in assessed valuations and our distribution from the Public Library Fund. The Board of Library Trustees and administration continues to closely monitor revenues and expenditures in accordance with its financial forecast to keep the library financially strong.

The Cuyahoga County Public Library relies on its property taxpayers to support its operations and the fiscal capacity and community support for the Library is quite strong. The Cuyahoga County Public Library voters passed an operating levy in 2008, which will continue and passed an additional 1.0 mill levy in November 2020 to help the general operations and permanent improvements of the Library. The Cuyahoga County Public Library will begin to work through the new Facilities Master Plan. Through the work that has already been completed and the work to come over the next ten years, the master plan will allow the Library to reduce operating funds through efficiency in building systems.

**Contacting the Library's Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the Library's finances and demonstrates the Library's accountability for all money it receives, spends, and invests. Please direct any questions about this report or financial information inquiries to Chief Financial Officer/Fiscal Officer, Greg Cordek, Cuyahoga County Public Library, 2111 Snow Road, Parma, Ohio 44134, or email [gcordek@cuyahogalibrary.org](mailto:gcordek@cuyahogalibrary.org).

## Basic Financial Statements

**Cuyahoga County Public Library**

*Statement of Net Position*

*December 31, 2024*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$69,299,846
Cash and Cash Equivalents in Segregated Accounts	1,360,027
Accrued Interest Receivable	131,735
Accounts Receivable	73,700
Lease Receivable	7,653
Loans Receivable	141,426
Intergovernmental Receivable	15,525,609
Prepaid Items	915,134
Property Taxes Receivable	63,931,061
Payments in Lieu of Taxes Receivable	123,780
Net Pension Asset	329,114
Net OPEB Asset	1,653,279
Nondepreciable Capital Assets, Net	14,902,087
Depreciable Capital Assets, Net	<u>108,992,775</u>
<i>Total Assets</i>	<u>277,387,226</u>
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	2,140,384
Pension	15,303,344
OPEB	<u>1,473,674</u>
<i>Total Deferred Outflows of Resources</i>	<u>18,917,402</u>
<b>Liabilities</b>	
Accounts Payable	1,679,774
Contracts Payable	2,224,898
Retainage Payable	1,360,027
Accrued Wages	2,180,393
Intergovernmental Payable	528,385
Matured Compensated Absences Payable	4,234
Accrued Interest Payable	64,686
Accrued Other Leave Payable	110,639
Payroll Withholding Payable	166,463
Long-Term Liabilities:	
Due Within One Year	8,685,625
Due In More Than One Year	
Net Pension Liability (See Note 12)	48,790,074
Other Amounts Due in More than One Year	<u>42,436,157</u>
<i>Total Liabilities</i>	<u>108,231,355</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	60,834,695
Payments in Lieu of Taxes	123,780
Leases	5,747
Pension	128,138
OPEB	<u>946,045</u>
<i>Total Deferred Inflows of Resources</i>	<u>62,038,405</u>
<b>Net Position</b>	
Net Investment in Capital Assets	77,850,903
Restricted for:	
Debt Service	210,914
Unclaimed Monies	10,765
Pension and OPEB Plans	1,982,393
Student Success	38,065
Enrichment and Literacy	76,040
Library Support	267,030
Branch Support	831,179
Other Purposes	63,709
Gates Mills Children's Activities	649
Expendable	4,919
Nonexpendable	<u>44,698,302</u>
<i>Total Net Position</i>	<u>\$126,034,868</u>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Statement of Financial Position*  
*Component Unit - Cuyahoga County Public Library Foundation*  
*December 31, 2024*

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<b>Current Assets</b>	
Cash and Cash Equivalents	\$209,711
Prepaid Expenses and Other Assets	<u>24,748</u>
<i>Total Current Assets</i>	<b>234,459</b>
<b>Long-Term Assets</b>	
Marketable Securities	<u>9,367,288</u>
<i>Total Assets</i>	<b><u>\$9,601,747</u></b>
<b>Current Liabilities</b>	
Deferred Revenue	\$151,493
Charitable Gift Annuity	<u>1,548</u>
<i>Total Liabilities</i>	<b><u>153,041</u></b>
<b>Net Assets</b>	
Without Donor Restrictions	8,701,763
With Donor Restrictions	<u>746,943</u>
<i>Total Net Assets</i>	<b><u>9,448,706</u></b>
<i>Total Liabilities and Net Assets</i>	<b><u>\$9,601,747</u></b>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**

*Statement of Activities*

*For the Year Ended December 31, 2024*

	Program Revenues				Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Governmental Activities</b>					
Library Services:					
Public Service and Programs	\$51,071,168	\$977,979	\$3,377,009	\$0	(\$46,716,180)
Collection Development and Processing	2,192,942	0	0	0	(2,192,942)
Support Services:					
Facilities Operations and Maintenance	10,184,379	472	0	1,359,663	(8,824,244)
Information Services	4,055,322	72,371	0	0	(3,982,951)
Business Administration	16,881,272	375,034	0	0	(16,506,238)
Interest	<u>1,225,244</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(1,225,244)</u>
<i>Total Governmental Activities</i>	<u><i>\$85,610,327</i></u>	<u><i>\$1,425,856</i></u>	<u><i>\$3,377,009</i></u>	<u><i>\$1,359,663</i></u>	<u><i>(79,447,799)</i></u>
 <b>General Revenues</b>					
Property Taxes Levied for General Purposes					59,780,298
Payments in Lieu of Taxes					142,833
Grants and Entitlements not Restricted to Specific Programs					30,405,199
Unrestricted Contributions and Donations					160,106
Investment Earnings/Interest					3,657,718
Miscellaneous					<u>120,431</u>
<i>Total General Revenues</i>					<u>94,266,585</u>
 Change in Net Position					<u>14,818,786</u>
 <i>Net Position Beginning of Year as Previously Reported</i>					<u>113,689,353</u>
Change in Accounting Principle - See Note 19					<u>(2,473,271)</u>
 <i>Net Position Beginning of Year</i>					<u>111,216,082</u>
 <i>Net Position End of Year</i>					<u>\$126,034,868</u>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Statement of Activities*  
**Component Unit - Cuyahoga County Public Library Foundation**  
**For the Year Ended December 31, 2024**

	Without Donor Restrictions	With Donor Restrictions	Total
<b>Support, Revenues and Gains</b>			
Direct Public Support	\$423,536	\$0	\$423,536
Investment Income	213,698	16,556	230,254
Gain/Loss on Investments	526,417	24,008	550,425
Special Events	432,852	0	432,852
<i>Total Support, Revenues and Gains</i>	<u>1,596,503</u>	<u>40,564</u>	<u>1,637,067</u>
<b>Expenses</b>			
Program Services:			
Cuyahoga County Public Library Grant	299,128	0	299,128
Supporting Services:			
Management and General	59,878	3,052	62,930
Fund Raising:			
Special Events	277,215	0	277,215
<i>Total Supporting Services</i>	<u>337,093</u>	<u>3,052</u>	<u>340,145</u>
<i>Total Expenses</i>	<u>636,221</u>	<u>3,052</u>	<u>639,273</u>
Change in Net Assets	960,282	37,512	997,794
<i>Net Assets Beginning of Year</i>	<u>7,741,481</u>	<u>709,431</u>	<u>8,450,912</u>
<i>Net Assets End of Year</i>	<u>\$8,701,763</u>	<u>\$746,943</u>	<u>\$9,448,706</u>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**

*Balance Sheet  
Governmental Funds  
December 31, 2024*

	General	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$2,943,986	\$64,771,830	\$1,573,265	\$69,289,081
Cash and Cash Equivalents In Segregated Accounts	0	1,360,027	0	1,360,027
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	10,765	0	0	10,765
Receivables:				
Property Taxes	63,931,061	0	0	63,931,061
Payments in Lieu of Taxes	123,780	0	0	123,780
Accounts	11,738	0	61,962	73,700
Lease	7,653	0	0	7,653
Loans	141,426	0	0	141,426
Intergovernmental	15,447,496	0	78,113	15,525,609
Accrued Interest	20	131,715	0	131,735
Interfund Receivable	156,865	0	0	156,865
Prepaid Items	898,311	3,327	13,496	915,134
<i>Total Assets</i>	<u>\$83,673,101</u>	<u>\$66,266,899</u>	<u>\$1,726,836</u>	<u>\$151,666,836</u>
<b>Liabilities</b>				
Accounts Payable	\$1,666,994	\$0	\$12,780	\$1,679,774
Contracts Payable	0	2,224,898	0	2,224,898
Accrued Wages	2,180,393	0	0	2,180,393
Intergovernmental Payable	528,385	0	0	528,385
Retainage Payable	0	1,360,027	0	1,360,027
Payroll Withholding Payable	166,463	0	0	166,463
Interfund Payable	0	0	156,865	156,865
Matured Compensated Absences Payable	4,234	0	0	4,234
<i>Total Liabilities</i>	<u>4,546,469</u>	<u>3,584,925</u>	<u>169,645</u>	<u>8,301,039</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	60,834,695	0	0	60,834,695
Payments in Lieu of Taxes	123,780	0	0	123,780
Leases	5,747	0	0	5,747
Unavailable Revenue	13,772,274	0	11,476	13,783,750
<i>Total Deferred Inflows of Resources</i>	<u>74,736,496</u>	<u>0</u>	<u>11,476</u>	<u>74,747,972</u>
<b>Fund Balances</b>				
Nonspendable	1,032,824	3,327	18,415	1,054,566
Restricted	0	0	1,537,163	1,537,163
Committed	1,787,493	0	0	1,787,493
Assigned	617,102	62,678,647	0	63,295,749
Unassigned (Deficit)	952,717	0	(9,863)	942,854
<i>Total Fund Balances</i>	<u>4,390,136</u>	<u>62,681,974</u>	<u>1,545,715</u>	<u>68,617,825</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u><u>\$83,673,101</u></u>	<u><u>\$66,266,899</u></u>	<u><u>\$1,726,836</u></u>	<u><u>\$151,666,836</u></u>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 December 31, 2024*

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**Total Governmental Fund Balances** \$68,617,825

*Amounts reported for governmental activities in the statement of net position are different because*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 123,894,862

Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds:

Delinquent Property Taxes	3,096,366
Intergovernmental	10,670,986
Contributions, Gifts and Donations	11,476
Patron Fines and Fees	3,188
Miscellaneous	1,734

Total 13,783,750

The net pension asset, net pension liability and net OPEB asset are not due and payable in the current period; therefore, the asset/liability and related deferred inflows/outflows are not reported in governmental funds:

Net Pension Asset	329,114
Deferred Outflows - Pension	15,303,344
Deferred Inflows - Pension	(128,138)
Net Pension Liability	(48,790,074)
Net OPEB Asset	1,653,279
Deferred Outflows - OPEB	1,473,674
Deferred Inflows - OPEB	(946,045)

Total (31,104,846)

In the statement of activities, interest is accrued on outstanding notes, whereas in governmental funds, an interest expenditure is reported when due. (64,686)

Accrued other leave payable are not expected to be paid with expendable available financial resources and therefore are not reported in the funds. (110,639)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

Library Fund Facilities Notes	(41,865,000)
Compensated Absences	(6,522,364)
Leases	(1,684,847)
Subscriptions	(1,049,571)

Total (51,121,782)

Deferred outflows of resources represent deferred charges on refundings, which is not reported in the funds. 2,140,384

*Net Position of Governmental Activities* \$126,034,868

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2024*

	General	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$59,969,528	\$0	\$0	\$59,969,528
Payments in Lieu of Taxes	142,833	0	0	142,833
Patron Fines and Fees	1,145,798	0	0	1,145,798
Intergovernmental	30,620,589	0	2,237,954	32,858,543
Investment Earnings/Interest	763,892	2,670,719	223,107	3,657,718
Contributions, Gifts and Donations	160,106	1,359,663	1,127,579	2,647,348
Lease	22,547	0	0	22,547
Refunds and Reimbursements	245,920	472	10,000	256,392
Miscellaneous	118,854	0	0	118,854
<i>Total Revenues</i>	<i>93,190,067</i>	<i>4,030,854</i>	<i>3,598,640</i>	<i>100,819,561</i>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	39,236,015	0	2,977,440	42,213,455
Collection Development and Processing	1,881,540	0	0	1,881,540
Support Services:				
Facilities Operations and Maintenance	8,697,357	0	0	8,697,357
Information Services	3,122,882	0	0	3,122,882
Business Administration	15,268,062	0	0	15,268,062
Capital Outlay	4,163,116	20,228,621	855,509	25,247,246
Debt Service:				
Principal Retirement	1,689,155	0	3,530,000	5,219,155
Interest	249,482	0	797,020	1,046,502
<i>Total Expenditures</i>	<i>74,307,609</i>	<i>20,228,621</i>	<i>8,159,969</i>	<i>102,696,199</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>18,882,458</i>	<i>(16,197,767)</i>	<i>(4,561,329)</i>	<i>(1,876,638)</i>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	13,624	0	0	13,624
Inception of Lease	843,505	0	0	843,505
Inception of Subscriptions	174,442	0	0	174,442
Transfers In	10,502	18,637,030	4,762,911	23,410,443
Transfers Out	(22,272,235)	0	(1,138,208)	(23,410,443)
<i>Total Other Financing Sources (Uses)</i>	<i>(21,230,162)</i>	<i>18,637,030</i>	<i>3,624,703</i>	<i>1,031,571</i>
<i>Net Change in Fund Balances</i>	<i>(2,347,704)</i>	<i>2,439,263</i>	<i>(936,626)</i>	<i>(845,067)</i>
<i>Fund Balances Beginning of Year</i>	<i>6,737,840</i>	<i>60,242,711</i>	<i>2,482,341</i>	<i>69,462,892</i>
<i>Fund Balances End of Year</i>	<i>\$4,390,136</i>	<i>\$62,681,974</i>	<i>\$1,545,715</i>	<i>\$68,617,825</i>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
 in Fund Balances of Governmental Funds to the Statement of Activities  
 For the Year Ended December 31, 2024*

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**Net Change in Fund Balances - Total Governmental Funds** (\$845,067)

***Amounts reported for governmental activities in the statement of activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which capital outlay exceeded depreciation/amortization in the current period:

Capital Asset Additions	23,438,945
Depreciation/Amortization	<u>(8,692,240)</u>
Total	14,746,705

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the proceeds and loss on disposal of assets:

Sale of Capital Assets	(13,624)
Loss on Disposal of Assets	<u>(1,317,690)</u>
Total	(1,331,314)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	(189,230)
Patrons Fines and Fees	1,119
Intergovernmental	(215,390)
Contributions, Gifts and Donations	11,476
Miscellaneous	<u>1,577</u>
Total	(390,448)

Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

5,219,155

Some expenses reported in the statement of activities, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Accrued Interest on Notes	1,732
Amortization of Deferred Charge on Refunding	<u>(180,474)</u>
Total	(178,742)

Some expenses require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Compensated Absences	(126,822)
Accrued Other Leave Payable	<u>233,907</u>
Total	107,085

Other financing sources in the governmental funds increase long-term liabilities in the statement of net position.

Inception of Lease	(843,505)
Inception of Subscriptions	<u>(174,442)</u>
Total	(1,017,947)

Contractually required contributions are reported as expenditures in governmental funds however, the statement of net position reports these amounts as deferred outflows:

Pension	4,468,142
OPEB	<u>51,017</u>
Total	4,519,159

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB asset/liability are reported as pension/OPEB expense in the statement of activities:

Pension	(6,109,060)
OPEB	<u>99,260</u>
Total	(6,009,800)

*Change in Net Position of Governmental Activities*

\$14,818,786

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund*  
*For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Property Taxes	\$59,958,349	\$59,967,686	\$59,969,528	\$1,842
Payments in Lieu of Taxes	0	142,833	142,833	0
Patron Fines and Fees	950,000	1,146,100	1,144,557	(1,543)
Intergovernmental	30,256,320	30,281,745	30,039,960	(241,785)
Interest	450,125	762,935	763,406	471
Contributions, Gifts and Donations	20,000	159,410	159,406	(4)
Rentals	23,110	23,110	19,255	(3,855)
Refunds and Reimbursements	157,170	292,305	292,305	0
Miscellaneous	99,720	128,165	118,697	(9,468)
<i>Total Revenues</i>	<u>91,914,794</u>	<u>92,904,289</u>	<u>92,649,947</u>	<u>(254,342)</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	39,904,934	39,943,898	39,935,143	8,755
Collection Development and Processing	2,123,662	2,185,606	2,185,503	103
Support Services:				
Facilities Operations and Maintenance	9,618,732	9,143,922	9,143,738	184
Information Services	5,099,716	3,980,571	3,980,455	116
Business Administration	17,334,101	15,777,491	15,779,069	(1,578)
Capital Outlay	<u>7,393,465</u>	<u>3,818,350</u>	<u>3,818,322</u>	<u>28</u>
<i>Total Expenditures</i>	<u>81,474,610</u>	<u>74,849,838</u>	<u>74,842,230</u>	<u>7,608</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>10,440,184</u>	<u>18,054,451</u>	<u>17,807,717</u>	<u>(246,734)</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	25,000	25,000	20,921	(4,079)
Advances In	306,646	306,646	306,646	0
Advances Out	0	(156,870)	(156,865)	5
Transfers In	0	10,505	10,502	(3)
Transfers Out	<u>(15,557,415)</u>	<u>(23,025,317)</u>	<u>(22,272,235)</u>	<u>753,082</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(15,225,769)</u>	<u>(22,840,036)</u>	<u>(22,091,031)</u>	<u>749,005</u>
<i>Net Change in Fund Balance</i>	<u>(4,785,585)</u>	<u>(4,785,585)</u>	<u>(4,283,314)</u>	<u>502,271</u>
<i>Fund Balance Beginning of Year</i>	521,538	521,538	521,538	0
Prior Year Encumbrances Appropriated	<u>4,284,204</u>	<u>4,284,204</u>	<u>4,284,204</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$20,157</u>	<u>\$20,157</u>	<u>\$522,428</u>	<u>\$502,271</u>

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**

*Statement of Fiduciary Net Position*

*Custodial Funds*

*December 31, 2024*

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**Assets**

Equity in Pooled Cash and Cash Equivalents \$14,965

**Liabilities**

Due to Other Organizations 14,965

**Net Position**

Restricted for Individuals and Other Governments \$0

See accompanying notes to the basic financial statements

**Cuyahoga County Public Library**  
*Statement of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2024*

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**Additions**

Contributions for Other Organizations	\$6,402
Fundraiser Sales for Other Organizations	<u>213,972</u>

<i>Total Additions</i>	220,374
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**Deductions**

Distributions to Other Organizations	<u>220,374</u>
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<i>Change in Fiduciary Net Position</i>	0
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<i>Net Position Beginning of Year</i>	<u>0</u>
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<i>Net Position End of Year</i>	<u><u>\$0</u></u>
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See accompanying notes to the basic financial statements

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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### **Note 1 - Description of the Library and Reporting Entity**

The Cuyahoga County Public Library (the Library) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Library has its own Board of Trustees of seven members who are appointed by the Cuyahoga County Executive and the Common Pleas Judges. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Chief Executive Officer and financial accountability being solely that of the Chief Financial Officer/Fiscal Officer. The Library provides the community with various educational and literary resources.

Under the provisions of Statement No. 14 of the Governmental Accounting Standards Board (GASB), “The Financial Reporting Entity,” as amended by GASB Statement No. 39, “Determining Whether Certain Organizations Are Component Units” and GASB Statement No. 61, The Financial Reporting Entity: Omnibus,” The Library is considered to be a related organization of Cuyahoga County.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. The Library is also financially accountable for any organizations for which the Library approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Library. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Library, are accessible to the Library and are significant in amount to the Library.

*Discretely Presented Component Unit* The component unit financial statements identified the financial data of the Library's component unit, Cuyahoga County Public Library Foundation, which is reported separately to emphasize that it is legally separate from the Library.

*Cuyahoga County Public Library Foundation* The Cuyahoga County Public Library Foundation (the Foundation) is a not-for-profit organization which operates under a Board of Trustees. Since the economic resources received by the Foundation are primarily for the benefit of and are generally accessible to the Library, the Foundation is included as a component unit of the Library. The Foundation is a charitable organization established to receive, hold, invest and administer donations, and to make expenditures to or for the exclusive benefit of the Library. The Foundation is included as a component unit of the Library due to the significance of the equity the Foundation has accumulated on the Library's behalf. The Library does not appoint any of the members of the Cuyahoga County Public Library Foundation's governing board or approve the budget or the issuance of debt of the Foundation. Certain disclosures related to the Foundation can be found in Note 22. Separately issued financial statements can be obtained from the Cuyahoga County Public Library, 2111 Snow Road, Parma, Ohio, 44134.

The Foundation uses a non-governmental GAAP reporting model; therefore the Foundation's statement of financial position and statement of activities are reported on a separate page following the Library's statement of net position and statement of activities.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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The Friends of the Cuyahoga County Public Library consist of twenty-five separate not-for-profit organizations each with a self-appointing board. The Library is not financially accountable for any of the organizations, nor does the Library approve the budgets or the issuance of debt of the organizations. Therefore, these organizations have been excluded from the reporting entity of the Library.

The Library participates in the Cooperative Council of Governments, Inc. a jointly governed organization. This organization is presented in Note 18 to the basic financial statements.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Information in the following notes to the basic financial statements is applicable to the primary government. Information for the component unit is presented in Note 22.

### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the Cuyahoga County Public Library have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the Library's accounting policies are described below.

#### ***Basis of Presentation***

The Library's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the Library as a whole. These statements include the financial activities of the Library, except for fiduciary funds. The statements distinguish between those activities of the Library that are governmental and those that are considered business-type. However, the Library has only governmental activities; therefore no business-type activities are presented.

The statement of net position presents the financial condition of the governmental activities of the Library at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Library's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Library, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the Library.

***Fund Financial Statements*** During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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### ***Fund Accounting***

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Library's funds are classified as either governmental or fiduciary.

**Governmental Funds** Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the Library's major governmental funds:

**General Fund** The general fund accounts for and reports all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Capital Improvement Fund** The capital improvement fund accounts for and reports donations and transfers that are assigned for the acquisition or construction of major capital facilities.

The other governmental funds of the Library account for grants and other resources whose use is nonspendable, restricted, committed or assigned to a particular purpose.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The Library does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The Library's fiduciary funds are custodial funds. The Library's custodial funds account for amounts collected and distributed from the friends book sales, union candy fundraisers and donations for the United Way and Community Shares Charitable campaigns. The liabilities represent amounts where no further action is needed to release the assets to the member libraries.

### ***Measurement Focus***

**Government-wide Financial Statements** The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the Library are included on the Statement of Net Position. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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Like the government-wide statements, all fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of fiduciary net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds, as applicable.

### ***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statement presented for fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Library, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the Library receives value without directly giving equal value in return, include property taxes, Public Library Fund payments, grants, entitlements and donations. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from Public Library Fund payments, grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Library must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Library on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: interest, federal and state grants and subsidies, state-levied locally shared taxes, fees and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Library, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB are explained in Notes 12 and 13.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Library, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB, leases and unavailable revenue. Property taxes and payments in lieu of taxes, represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. The deferred inflow for leases is related to leases receivable and is being recognized as lease revenue in a systematic and rational manner over the term of the lease. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Library, unavailable revenue includes delinquent property taxes, Public Library Fund payments, grants, entitlements, contributions, gifts and donations, patron fines and fees, and miscellaneous revenue. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 21. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 12 and 13)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### ***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources, and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### ***Cash, Cash Equivalents and Investments***

To improve cash management, cash received by the Library is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the Library's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents."

The Library has segregated bank accounts for monies held separate from the Library's central bank accounts. These interest-bearing depository accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the Library Treasury.

During 2024, investments were limited to STAR Ohio, commercial paper, First American U.S. Treasury Money Market Mutual Fund, Federated Government Obligation Money Market Mutual Fund, U.S. Treasury notes, federal home loan mortgage corporation bonds, negotiable certificates of deposit, federal farm credit bank bonds, federal home loan banks bonds and municipal bonds.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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Except for STAR Ohio, the commercial paper and the money market mutual funds, investments are reported at fair value, which is based on quoted market prices. The money market mutual funds are measured at net asset value.

The Library's commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than two hundred seventy days.

STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The Library measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For fiscal year 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment Earnings/Interest revenue credited to the general fund during 2024 amounted to \$763,892 which includes \$610,453 assigned from other Library funds.

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents.

### ***Restricted Assets***

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the general fund includes unclaimed monies legally required to be maintained until the end of a five-year holding period.

### ***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2024, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and reflecting the expenditure/expense in the year in which the services are consumed.

### ***Capital Assets***

All capital assets of the Library are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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All capital assets (except for intangible right to use lease assets and subscription assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The Library was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The Library maintains a capitalization threshold of five thousand dollars with the exception of land as land is listed regardless of cost. The Library does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated or amortized except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	15-30 Years
Buildings and Building Improvements	15-40 Years
Furniture, Fixtures and Equipment	5-15 Years
Vehicles	8 years
Software	5-15 Years

The Library is reporting intangible right to use assets related to lease assets and subscription assets. The lease assets include equipment and represent nonfinancial assets which are being utilized for a period of time through leases from another entity. Subscription assets represent intangible right to use assets related to the use of another party's IT software. These intangible right to use assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

### ***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activity column of the statement of net position.

### ***Compensated Absences***

For the Library, compensated absences includes leave for which employees may receive cash payments when the leave is used for time off or receive cash payments for unused leave upon termination of employment. These payments could occur during employment or upon termination of employment. Compensated absences generally do not have a set payment schedule. The Library does not offer noncash settlements. The Library uses a first-in first-out flow assumption for compensated absences.

Liabilities should be recognized for leave that has not been used if the leave is attributable to services already rendered, the leave accumulates and is allowed to be carried over to subsequent years, and the leave is more likely than not to be used for time off or otherwise paid in cash. For the Library, this leave includes sick, vacation and floating holiday time. However, the Library also has certain compensated absences that are dependent upon the occurrence of a sporadic events that affects a relatively small proportion of employees. A liability for these types of leave is recognized when the leave commences. For the Library this type of leave includes bereavement leave, military leave, personal leave, and jury duty leave. Holiday leave taken on a specific date, not at the discretion of the employee is recognized as a liability when used. The liability for compensated absences includes salary related payments.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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Holiday benefits are accrued as a liability for each holiday an employee decides to float when the library remains open. Floating holidays can be floated up to a maximum of 180 days following the day on which the holiday is officially observed. The outstanding liability is recorded as “accrued other leave payable” on the statement of net position rather than as a long-term liability.

Liabilities for compensated absences are recognized in financial statements prepared using the economic resources measurement focus for leave that has not been used and leave that has been used but not yet paid or settled.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “matured compensated absences payable” in the fund from which the employees who have unpaid leave are paid.

### ***Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgements, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits. Leases, subscriptions payable and long-term notes are recognized as a liability on the governmental fund financial statements when due.

### ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. Nonspendable fund balance in the general fund includes unclaimed monies legally required to be maintained until the end of a five-year holding period offset by any estimated liability for payments to claimants. It also includes the long-term amount of loans receivable, unless the use of the proceeds from the collection of those receivables is restricted, committed, or assigned.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions.

## Cuyahoga County Public Library

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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**Committed:** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Library Board. Those committed amounts cannot be used for any other purpose unless the Library Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned:** Amounts in the assigned fund balance classification are intended to be used by the Library for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the Library Board. In the general fund, assigned amounts represent intended uses established by the Library Board or a Library official delegated that authority by resolution or by State statute. State statute authorizes the fiscal officer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The Library Board assigned fund balance to cover a gap between 2025's estimated revenues and appropriated budget.

**Unassigned:** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### ***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation and amortization, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net position for unclaimed monies represents amounts required to be maintained until the end of a five-year holding period offset by any estimated liability for payments to claimants. Restricted net position for pension and OPEB plans represent the corresponding restricted asset amounts held in trust by the pension and OPEB plans for future benefits. Net position restricted for other purposes include project build, WVH Garden, adult education, family engagement, social emotional learning, Library2You, the digital literacy program and summer camps. The Library applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### ***Internal Activity***

Transfers between governmental activities are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### ***Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### ***Leases and SBITAs***

The Library serves as both lessee and lessor in various noncancelable leases which are accounted for as follows:

***Lessee*** At the commencement of a lease, the Library initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

***Lessor*** At the commencement of a lease, the Library initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

The Library is reporting Subscription-Based Information Technology Arrangements (SBITAs) for various noncancelable IT software contracts. At the commencement of the subscription term, the Library initially measures the subscription liability at the present value of payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of the subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at the commencement of the subscription term, plus certain initial implementation costs. Subsequently, the subscription asset is amortized in a systematic and rational manner over the shorter of the subscription term or the useful life of the underlying IT asset. Subscription assets are reported with other capital assets and subscription payables are reported with long-term debt on the statement of net position.

### ***Deferred Charge on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the loss on refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the straight-line method and is presented as deferred outflows of resources on the statement of net position.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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### ***Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The budgetary process is prescribed by provisions of the Ohio Administrative Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates.

The certificate of estimated resources establishes a limit on the amount the Board of Trustees may appropriate. The appropriations resolution is the Board of Trustees' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board of Trustees. The legal level of control has been established by the Board of Trustees at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Trustees. The Chief Operations Officer/Fiscal Officer has been given authority to allocate Board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Chief Operations Officer /Fiscal Officer. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts in the original and final amended certificate in effect at the time original and final appropriations were passed.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board of Trustees during the year.

### **Note 3 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

# Cuyahoga County Public Library

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

Fund Balances	General	Capital Improvement	Other Governmental Funds	Total
<b><u>Nonspendable:</u></b>				
Prepaid Items	\$898,311	\$3,327	\$13,496	\$915,134
Unclaimed Monies	10,765	0	0	10,765
Loans	123,748	0	0	123,748
Gates Mills Children's Activities	0	0	4,919	4,919
<i>Total Nonspendable</i>	<i>1,032,824</i>	<i>3,327</i>	<i>18,415</i>	<i>1,054,566</i>
<b><u>Restricted for:</u></b>				
Debt Service	0	0	275,600	275,600
Library Programs and Services	0	0	1,260,914	1,260,914
Gates Mills Children's Activities	0	0	649	649
<i>Total Restricted</i>	<i>0</i>	<i>0</i>	<i>1,537,163</i>	<i>1,537,163</i>
<b><u>Committed to:</u></b>				
Library Programs and Services	671,046	0	0	671,046
Library Materials	629,181	0	0	629,181
Capital Improvements and Repair	487,266	0	0	487,266
<i>Total Committed</i>	<i>1,787,493</i>	<i>0</i>	<i>0</i>	<i>1,787,493</i>
<b><u>Assigned to:</u></b>				
Capital Improvements and Repair	0	62,678,647	0	62,678,647
2025 Operations	500,000	0	0	500,000
Purchases on Order				
Purchased Services	57,429	0	0	57,429
Material and Supplies	16,315	0	0	16,315
Capital Outlay	43,358	0	0	43,358
<i>Total Assigned</i>	<i>617,102</i>	<i>62,678,647</i>	<i>0</i>	<i>63,295,749</i>
Unassigned (Deficit)	952,717	0	(9,863)	942,854
<b>Total Fund Balances</b>	<b>\$4,390,136</b>	<b>\$62,681,974</b>	<b>\$1,545,715</b>	<b>\$68,617,825</b>

## **Note 4 - Budgetary Basis of Accounting**

While the Library is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis (generally accepted accounting principles) are:

- a) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- b) Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).

**Cuyahoga County Public Library**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*

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- c) Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- d) Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund.

Net Change in Fund Balance	
GAAP Basis	(\$2,347,704)
Net Adjustment for Revenue Accruals	(532,823)
Net Adjustment for Expenditure Accruals	713,292
Advance In	306,646
Advance Out	(156,865)
Encumbrances	<u>(2,265,860)</u>
Budget Basis	<u>(\$4,283,314)</u>

### **Note 5 - Deposits and Investments**

State statutes classify monies held by the Library into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Library Trustees has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. A list of permissible investments for interim deposits follows.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement exceeds the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Interim deposits in the eligible institutions applying for interim monies to be evidenced by time certificates of deposit or by savings or deposit accounts, including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio, or political subdivisions of Ohio, provided that, with respect to bonds or other obligations of political subdivisions, (a) the bonds or other obligations are payable from general revenues of the political subdivision and backed by the full faith and credit of the political subdivision, (b) the bonds or other obligations are rated at the time of purchase in the three highest classifications established by at least one nationally recognized standard rating service and purchased through a registered securities broker or dealer, (c) the aggregate value of the bonds or other obligations does not exceed twenty percent of interim monies available for investment at the time of purchase, and (d) the Library is not the sole purchaser of the bonds or other obligations at original issuance;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio) and any other investment alternative offered to political subdivisions by the Treasurer of State;
8. Up to forty percent of interim monies available for investment in either commercial paper notes or bankers acceptances. Investment in commercial paper notes is limited to notes issued by an entity that is defined in section 1705.01(D) of the Ohio Revised Code and that has assets exceeding five hundred million dollars, and (a) the notes are rated at the time of purchase in the highest classification established by at least two nationally recognized standard rating services, (b) the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation, (c) the notes mature not later than two hundred seventy days after purchase, and (d) the investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim monies available for investment at the time of purchase. Investment in bankers acceptances is limited to acceptances of banks that are insured by the FDIC and that mature not later than one hundred eighty days after purchase; and,
9. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Chief Operations Officer/Fiscal Officer or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

## Cuyahoga County Public Library

Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

### Deposits

**Custodial credit risk** for deposits is the risk that in the event of bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2024, \$747,679 of the Library's total bank balance of \$20,155,598 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The Library's financial institutions participate in the Ohio Pooled Collateral System (OPCS) and three of the financial institutions were approved for a reduced collateral floor of 85 percent resulting in the uninsured and uncollateralized balance.

The Library has no deposit policy for custodial risk beyond the requirements of State Statute. Ohio Law requires that deposits be either insured or be protected by:

Eligible securities pledged to the Library and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

### Investments

As of December 31, 2024, the Library had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Moody's Rating	Percent of Total Investments
Net Asset Value Per Share				
STAR Ohio	\$14,102,922	Average of 27.2 Days	N/A	N/A
First American U.S. Treasury Money Market Mutual Fund	385,076	Less than one year	Aaa-mf	N/A
Federated Government Obligation Money Market Mutual Fund	925,869	Less than one year	Aaa-mf	N/A
Total Net Asset Value Per Share	<u>15,413,867</u>			
Amortized Cost				
Commercial Paper	<u>14,181,051</u>	Less than one year	P-1	28.49%
Fair Value - Level Two Inputs				
U.S. Treasury Notes	5,727,067	Less than five years	Aaa	11.50%
Federal Home Loan Mortgage Corporation Bonds	1,156,472	Less than five years	Aaa	N/A
Negotiable Certificates of Deposit	2,937,393	Less than five years	N/A	5.90%
Federal Farm Credit Bank Bonds	3,456,082	Less than three years	Aaa	6.95%
Federal Home Loan Bank Bonds	4,987,931	Less than five years	Aaa	10.02%
Municipal Bond - Cincinnati CSD	1,403,206	Less than one years	Aaa	N/A
Municipal Bond - Columbus, Ohio	498,420	Less than one years	Aaa	N/A
Total Fair Value - Level Two Inputs	<u>20,166,571</u>			
Total Investments	<u>\$49,761,489</u>			

The Library categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Library's recurring fair value measurements as of December 31, 2024. The Library's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Library does not have an investment policy beyond the requirements of State Statute. Ohio Law addresses interest rate risk by requiring that the Library's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding the need to sell securities on the open market prior to maturity.

**Custodial Credit Risk** Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library has no investment policy dealing with investment custodial risk beyond the requirement in State Statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Chief Operations Officer/Fiscal Officer or qualified trustee.

**Credit Risk** The Moody's ratings of the Library's investments are listed in the table above. STAR Ohio and the Money Market Mutual Funds carry a rating of AAA by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized statistical rating organization, the Money Market Mutual Funds be rated in the highest category at the time of purchase by at least one nationally recognized statistical rating organization and the commercial paper be rated in the highest category at the time of purchase by at least two nationally recognized statistical rating organizations. The Library has no investment policy that addresses credit risk.

**Concentration of Credit Risk** The Library places no limit on the amount it may invest in any one issuer.

### **Note 6 - Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the 47 communities serviced within Cuyahoga County. Property tax revenue received during 2024 for real and public utility property taxes represents collections of 2023 taxes.

2024 real property taxes were levied after October 1, 2024, on the assessed value as of January 1, 2024, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2024 real property taxes are collected in and intended to finance 2025.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes which became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes.

The full tax rate for all Library operations for the year ended December 31, 2024, was \$3.50 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2024 property tax receipts were based are as follows:

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

Category	Assessed Values
Real Estate	
Residential/Agricultural	\$15,896,642,110
Other Real Estate	5,168,708,910
Tangible Personal Property	
Public Utility	840,115,830
Total	<u><u>\$21,905,466,850</u></u>

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the Library. The County Fiscal Officer periodically remits to the Library its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2024, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2024 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

### ***Tax Abatements***

For 2024, the Library's property taxes were reduced by \$412,000 under various tax abatement agreements entered into by the following subdivisions:

City of Strongsville	\$89,852
Village of North Randall	64,150
Village of Glenwillow	62,924
City of Brooklyn	23,155
City of Cuyahoga Heights	17,407
Village of Highland Hills	16,992
City of Garfield Heights	15,983
City of North Olmsted	15,832
City of Brook Park	14,522
City of Middleburg Heights	13,574
City of Solon	12,761
City of Bedford Heights	12,598
City of Warrensville Heights	10,088
City of Berea	8,406
City of Parma	6,746
Village of Oakwood	5,973
Village of Mayfield	3,942
City of Bedford	3,610
City of Richmond Heights	3,042
Village of Brooklyn Heights	2,669
City of North Royalton	2,423
Village of Walton Hills	1,678
City of Highland Heights	1,055
City of Fairview Park	835
City of Beachwood	697
City of South Euclid	535
City of Olmsted Falls	329
City of Lyndhurst	222

**Cuyahoga County Public Library**  
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### **Note 7 - Receivables**

Receivables at December 31, 2024, consisted of property taxes, payments in lieu of taxes, accounts, interfund, accrued interest, loans, intergovernmental and leases. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables except property taxes, leases and the City of Brook Park loans receivable are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Intergovernmental Receivables	Amounts
Public Library Fund	\$13,050,253
Homestead and Rollback	2,395,293
Aspire Federal Grant	77,140
Ohio Bureau of Workers' Compensation	1,524
Supplemental Nutrition Assistance Program	973
Job & Family Services - Unemployment refund	426
Total	<u><u>\$15,525,609</u></u>

### ***Loans Receivable***

The Library signed a Memo Of Understanding with the City of Brook Park to jointly repair the parking lot, entrances and Memorial Drive at the Brook Park Branch. The City of Brook Park is the owner of the parcel of land the Library is located as well as the adjacent parking lot which is leased to the Library. The Library and City of Brook Park agree that the Library shall pay the entire sum of \$229,137 for repairs and the City of Brook Park shall repay the Library the sum of \$167,270 over a period of ten years at zero percent interest which began June 1, 2023. As of December 31, 2024, the outstanding balance was \$141,426. Loans receivable expected to be collected in more than one year amount to \$123,748 in the general fund.

### ***Leases Receivable***

The Library is reporting leases receivable of \$7,653 in the general fund at December 31, 2024. These amounts represent the discounted future lease payments. This discount is being amortized using the interest method. For 2024, the Library recognized lease revenue of \$22,547 and interest revenue of \$486 in the general fund related to lease payments received. These lease revenue amounts exclude short-term leases. A description of the Library's lease arrangement is as follows:

*Day Care Lease* – The Library has entered into a lease agreement with The Centers for Families and Children at the Maple Heights Branch of the Library. The lease commencement date was in 2017 and the lease ending date is in 2025. The Library receives lease payments monthly in the general fund. The 2025 lease amounts receivable is \$7,653 in principal and \$30 in interest revenue.

### ***Payment in Lieu of Taxes***

The Library is party to Tax Increment Financing (TIF) agreements. Municipalities, townships and counties can enter into TIF agreements which lock in real property at its unimproved value for up to 30 years in a defined TIF district. Some TIF agreements also require the TIF government to allocate service payments to school districts and other governments to help offset the property taxes these governments would have received had the improvements to real property not been exempted. The service payments that the Library receives as part of the TIF agreements are presented on the financial statements as Payments in Lieu of Taxes.

**Cuyahoga County Public Library**  
*Notes to the Basic Financial Statements*  
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## **Note 8 - Risk Management**

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2024, the Library contracted with several companies for various types of insurance coverage as follows:

Company	Type of Coverage	Deductible	Coverage
Cincinnati Insurance Company	General Liability	N/A	\$2,000,000
	Automobile Liability	\$1,000	1,000,000
	Uninsured/Underinsured Motorist	N/A	1,000,000
	Umbrella Liability	N/A	20,000,000
	Employee Benefits Liability	1,000	1,000,000
	Public Official Liability	N/A	10,000,000
	Cyber Risk	10,000	3,000,000
Travelers Insurance Company	Crime	1,000	1,000,000
The Hartford	Commercial Property	25,000	359,948,317
	Flood	50,000	10,000,000
	Flood - Warrensville Heights Branch only	100,000	10,000,000
	Flood - Gates Mills Branch only	100,000	1,000,000
	Earthquake	50,000	10,000,000

In addition to the above, Operations Director/Fiscal Officer and the Asst. Operations Director/Deputy Finance Officer are bonded for \$1,000,000. Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

The Library provides health insurance to employees through a private carrier. Dental coverage is also provided. The Library's liability for health care is limited to the premiums paid.

## **Note 9 - Contingencies**

### ***Grants***

The Library receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or any other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Library.

### ***Litigation***

As of December 31, 2024, the Library was not party to any legal proceedings.

**Cuyahoga County Public Library**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2024*

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## **Note 10 - Interfund Transactions**

### ***Interfund Transfers***

Interfund transfers for the year ended December 31, 2024, consisted of the following:

<b>Transfer To</b>	<b>Transfer From</b>		
	<b>General</b>	<b>Other Governmental Funds</b>	<b>Total</b>
General	\$0	\$10,502	\$10,502
Capital Improvement	17,546,420	1,090,610	18,637,030
Other Governmental Funds:			
Adult Education Services	271,687	0	271,687
Family Engagement	5,000	0	5,000
Hotspot Lending Program	19,830	0	19,830
Student Success	26,997	0	26,997
Summer Camps	66,282	0	66,282
Special School Programming	9,000	0	9,000
Library Support	0	7,096	7,096
Branch Support	0	30,000	30,000
Debt Service	4,327,019	0	4,327,019
Grand Total	<u>\$22,272,235</u>	<u>\$1,138,208</u>	<u>\$23,410,443</u>

The transfers from the general fund to the adult education services, family engagement, hotspot lending program, student success, summer camps and special school programming special revenue funds were to move unassigned balances to support library programs accounted for in the other funds. The transfer from the general fund to the debt service fund was to meet debt service obligations in the debt service fund. The transfers from the general fund to the capital improvement fund were for the purpose of reserving funds to cover capital improvements. The transfer from the library support special revenue fund to the general fund was to close remaining balance on an inactive fund. The transfer from the branch support special revenue fund to the capital improvement fund was to set aside funds to cover capital improvements. The transfers between the branch support special revenue fund and the library support special revenue fund was to support library programs accounted for in the other fund.

### ***Interfund Balances***

Interfund balances at December 31, 2024, consisted of an interfund receivable in the general fund of \$156,865 and interfund payables in the other governmental funds. The balance resulted from advances made from the general fund during 2024. These advances were made to cover qualifying expenditures in the fund which will be reimbursed when grant money is received by the Library.

# Cuyahoga County Public Library

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

## **Note 11 - Capital Assets**

Capital asset activity for the year ended December 31, 2024, was as follows:

	Balance 01/01/2024	Additions	Deletions	Balance 12/31/24
<b>Governmental Activities</b>				
<i>Nondepreciable Capital Assets</i>				
Land	\$6,739,960	\$0	\$0	\$6,739,960
Construction in progress	5,466,037	20,998,503	(18,302,413)	8,162,127
<i>Total Nondepreciable Capital Assets</i>	<u>12,205,997</u>	<u>20,998,503</u>	<u>(18,302,413)</u>	<u>14,902,087</u>
<i>Depreciable Capital Assets</i>				
<i>Tangible Assets</i>				
Land Improvements	6,521,193	0	(121,433)	6,399,760
Buildings and Building Improvements	147,782,207	18,575,560	(743,824)	165,613,943
Furniture, Fixtures and Equipment	7,137,804	774,848	(1,193,963)	6,718,689
Vehicles	1,383,832	151,180	(27,964)	1,507,048
Software	3,450,258	223,320	0	3,673,578
<i>Total Tangible Assets</i>	<u>166,275,294</u>	<u>19,724,908</u>	<u>(2,087,184)</u>	<u>183,913,018</u>
<i>Intangible Right to Use</i>				
<i>Lease Assets</i>				
Intangible Right to Use - Equipment	3,400,632	843,505	(591,219)	3,652,918
<i>Subscription Assets</i>				
Intangible Right to Use - Software	2,346,742	174,442	0	2,521,184
<i>Total Intangible Assets</i>	<u>5,747,374</u>	<u>1,017,947</u>	<u>(591,219)</u>	<u>6,174,102</u>
<i>Total Depreciable Capital Assets</i>	<u>172,022,668</u>	<u>20,742,855</u>	<u>(2,678,403)</u>	<u>190,087,120</u>
<i>Less Accumulated Depreciation/Amortization</i>				
<i>Depreciation</i>				
Land Improvements	(5,027,249)	(243,040)	121,433	(5,148,856)
Buildings and Building Improvements	(59,302,153)	(5,546,792)	354,750	(64,494,195)
Furniture, Fixtures and Equipment	(4,094,297)	(418,206)	251,723	(4,260,780)
Vehicles	(794,819)	(138,059)	27,964	(904,914)
Software	(2,619,335)	(261,359)	0	(2,880,694)
<i>Total Depreciation</i>	<u>(71,837,853)</u>	<u>(6,607,456)</u>	<u>755,870</u>	<u>(77,689,439)</u>
<i>Amortization</i>				
<i>Intangible Right to Use</i>				
<i>Lease Assets</i>				
Intangible Right to Use Lease - Equipment	(1,319,624)	(1,415,040)	591,219	(2,143,445)
<i>Subscription Assets</i>				
Intangible Right to Use - Software	(591,717)	(669,744)	0	(1,261,461)
<i>Total Amortization</i>	<u>(1,911,341)</u>	<u>(2,084,784)</u>	<u>591,219</u>	<u>(3,404,906)</u>
<i>Total Accumulated Depreciation/Amortization</i>	<u>(73,749,194)</u>	<u>(8,692,240) *</u>	<u>1,347,089</u>	<u>(81,094,345)</u>
<i>Total Depreciable Capital Assets, Net</i>	<u>98,273,474</u>	<u>12,050,615</u>	<u>(1,331,314)</u>	<u>108,992,775</u>
<i>Total Governmental Capital Assets, net</i>	<u>\$110,479,471</u>	<u>\$33,049,118</u>	<u>(\$19,633,727)</u>	<u>\$123,894,862</u>

## Cuyahoga County Public Library

Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

\* Depreciation/amortization expense was charged to governmental activities as follows:

	Depreciation	Amortization			Total
		Lease Assets	Subscription Assets		
<b>Library Services:</b>					
Public Service and Programs	\$4,706,332	\$0	\$64,685	\$4,771,017	
Collection Development and Processing	15,550	0	261,269	276,819	
<b>Support Services:</b>					
Facilities Operations and Maintenance	1,401,570	17,844	0	1,419,414	
Information Services	338,792	420,966	110,553	870,311	
Business Administration	145,212	976,230	233,237	1,354,679	
<b>Total</b>	<b>\$6,607,456</b>	<b>\$1,415,040</b>	<b>\$669,744</b>	<b>\$8,692,240</b>	

### Note 12 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### *Net Pension Liability (Asset)/Net OPEB Liability (Asset)*

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions--between an employer and its employees--of salaries and benefits for employee services. Pensions/OPEB are provided to an employee--on a deferred-payment basis--as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the Library's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Library's obligation for this liability to annually required payments. The Library cannot control benefit terms or the manner in which pensions are financed; however, the Library does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients.

## **Cuyahoga County Public Library**

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable*. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

### ***Ohio Public Employees Retirement System (OPERS)***

Plan Description – Library employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2024, the Combined Plan was consolidated into the Traditional Pension Plan, as approved by the legislature in House Bill 33. The Traditional Pension Plan includes members of the legacy Combined Plan, a hybrid defined benefit/defined contribution plan which was closed to new members effective January 1, 2022. New members are no longer able to select the Combined Plan and current members are no longer able to make a plan change to the Combined Plan. The Combined Plan was consolidated into the Traditional Pension Plan effective January 1, 2024, as a separate division. No changes were made to the benefit design features of the Combined Plan as part of this consolidation so that members in this plan will experience no changes. The Library's 2024 net pension liability (asset) for OPERS is measured as of December 31, 2023, and reflects the Traditional Plan and the Combined Plan as two separate plans. The Library's 2025 financial statements will reflect the effects of the Combined Plan being consolidated into the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to Final Average Salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

# Cuyahoga County Public Library

## Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

## Cuyahoga County Public Library

Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

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Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>	
	<u>Traditional</u>	<u>Combined</u>
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension **	14.0 %	12.0 %
Post-employment Health Care Benefits **	0.0	2.0
Total Employer	<u>14.0 %</u>	<u>14.0 %</u>
Employee	<u>10.0 %</u>	<u>10.0 %</u>

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

For 2024, the Library's contractually required contribution was \$4,406,618 for the traditional plan, \$61,524 for the combined plan and \$133,757 for the member-directed plan. Of these amounts, \$458,357 is reported as an intergovernmental payable for the traditional plan, \$6,388 for the combined plan, and \$13,909 for the member-directed plan.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Library's proportion of the net pension liability (asset) was based on the Library's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the Library's defined benefit pension plans:

## Cuyahoga County Public Library

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

	OPERS Traditional Plan	OPERS Combined Plan	Total
<b>Proportion of the Net Pension Liability/Asset:</b>			
Current Measurement Date	0.186361%	0.107070%	
Prior Measurement Date	<u>0.186774%</u>	<u>0.103649%</u>	
Change in Proportionate Share	<u>-0.000413%</u>	<u>0.003421%</u>	
<b>Proportionate Share of the:</b>			
Net Pension Liability	\$48,790,074	\$0	\$48,790,074
Net Pension Asset	0	329,114	329,114
Pension Expense	6,082,000	27,060	6,109,060

2024 pension expense for the member-directed defined contribution plan was \$133,757. The aggregate pension expense for all pension plans was a negative \$6,242,817 for 2024.

At December 31, 2024, the Library reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS Traditional Plan	OPERS Combined Plan	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$797,432	\$13,336	\$810,768
Changes of assumptions	0	12,214	12,214
Net difference between projected and actual earnings on pension plan investments	9,847,918	53,528	9,901,446
Changes in proportion and differences between Library contributions and proportionate share of contributions	53,291	57,483	110,774
Library contributions subsequent to the measurement date	<u>4,406,618</u>	<u>61,524</u>	<u>4,468,142</u>
Total Deferred Outflows of Resources	<u>\$15,105,259</u>	<u>\$198,085</u>	<u>\$15,303,344</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$32,551	\$32,551
Changes in proportion and differences between Library contributions and proportionate share of contributions	48,265	47,322	95,587
Total Deferred Inflows of Resources	<u>\$48,265</u>	<u>\$79,873</u>	<u>\$128,138</u>

\$4,468,142 reported as deferred outflows of resources related to pension resulting from Library contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

## Cuyahoga County Public Library

*Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

Year Ending December 31:	OPERS Traditional Plan	OPERS Combined Plan	Total
2025	\$2,480,502	\$11,389	\$2,491,891
2026	3,287,794	17,943	3,305,737
2027	6,284,386	33,331	6,317,717
2028	(1,402,306)	(7,656)	(1,409,962)
2029	0	(1,053)	(1,053)
Thereafter	<hr/>	<hr/>	<hr/>
	0	2,734	2,734
Total	<hr/>	<hr/>	<hr/>
	<b>\$10,650,376</b>	<b>\$56,688</b>	<b>\$10,707,064</b>

### ***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67:

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	2.75 percent	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation	2.75 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3.0 percent, simple	3.0 percent, simple
Post-January 7, 2013 Retirees (Current Year)	2.3 percent, simple through 2024, then 2.05 percent, simple	2.3 percent, simple through 2024, then 2.05 percent, simple
Post-January 7, 2013 Retirees (Prior Year)	3.0 percent, simple through 2023, then 2.05 percent, simple	3.0 percent, simple through 2023, then 2.05 percent, simple
Investment Rate of Return	6.9 percent	6.9 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

## Cuyahoga County Public Library

### Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

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During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.2 percent for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00%	2.85%
Domestic Equities	21.00	4.27
Real Estate	13.00	4.46
Private Equity	15.00	7.52
International Equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	<u>100.00%</u>	

**Discount Rate** The discount rate used to measure the total pension liability was 6.9 percent for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Library's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** The following table presents the Library's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the Library's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

## Cuyahoga County Public Library

Notes to the Basic Financial Statements

For the Year Ended December 31, 2024

<b>Library's proportionate share of the net pension liability (asset)</b>	Current		
	1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
OPERS Traditional Plan	\$76,808,686	\$48,790,074	\$25,486,730
OPERS Combined Plan	(199,150)	(329,114)	(431,492)

### Note 13 - Defined Benefit OPEB Plans

See Note 12 for a description of the net OPEB liability (asset).

#### ***Ohio Public Employees Retirement System (OPERS)***

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined, and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit; or

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**Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52; or

**Group C** 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>	<b>Age and Service Requirements</b> <i>December 1, 2014 or Prior</i>
Any Age with 10 years of service credit  <i>January 1, 2015 through December 31, 2021</i>  Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Any Age with 10 years of service credit  <i>January 1, 2015 through December 31, 2021</i>  Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Any Age with 10 years of service credit  <i>January 1, 2015 through December 31, 2021</i>  Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

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OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10 percent each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20 percent per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy** - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.0 percent of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.0 percent. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Library's contractually required contribution was \$51,017 for 2024. Of this amount, \$5,304 is reported as an intergovernmental payable.

### ***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the

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expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Library's proportion of the net OPEB liability (asset) was based on the Library's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>
Proportion of the Net OPEB Asset:	
Current Measurement Date	0.183184%
Prior Measurement Date	<u>0.183843%</u>
Change in Proportionate Share	<u>-0.000659%</u>
Proportionate Share of the Net OPEB Asset	(\$1,653,279)
OPEB Expense	(99,260)

At December 31, 2024, the Library reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>
<b>Deferred Outflows of Resources</b>	
Changes of assumptions	\$425,638
Net difference between projected and actual earnings on OPEB plan investments	992,889
Changes in proportion and differences between Library contributions and proportionate share of contributions	4,130
Library contributions subsequent to the measurement date	<u>51,017</u>
Total Deferred Outflows of Resources	<u>\$1,473,674</u>
<b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$235,310
Changes of assumptions	710,695
Changes in proportion and differences between Library contributions and proportionate share of contributions	40
Total Deferred Inflows of Resources	<u>\$946,045</u>

\$51,017 reported as deferred outflows of resources related to OPEB resulting from Library contributions subsequent to the measurement date will be recognized as an increase of the net OPEB asset in 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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### OPERS

Year Ending December 31:

2025	(\$39,339)
2026	78,337
2027	772,876
2028	<u>(335,262)</u>
Total	<u>\$476,612</u>

### *Actuarial Assumptions - OPERS*

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between the System and plan members. The actuarial valuation used the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	2.75 percent
Projected Salary Increases,	2.75 to 10.75 percent including wage inflation
Single Discount Rate	5.70 percent
Prior Year Single Discount Rate	5.22 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	3.77 percent
Prior Year Municipal Bond Rate	4.05 percent
Health Care Cost Trend Rate	5.5 percent, initial 3.50 percent, ultimate in 2038
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received

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continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.0 percent for 2023.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00%	2.82%
Domestic Equities	25.00	4.27
Real Estate Investment Trust	5.00	4.68
International Equities	25.00	5.16
Risk Parity	3.00	4.38
Other investments	5.00	2.43
Total	<u>100.00%</u>	

**Discount Rate** A single discount rate of 5.70 percent was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22 percent. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.77 percent. (Fidelity Index's "20-Year Municipal GO AA Index") The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

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#### ***Sensitivity of the Library's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate***

The following table presents the Library's proportionate share of the net OPEB liability calculated using the single discount rate of 5.70 percent, as well as what the Library's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.70 percent) or one-percentage-point higher (6.70 percent) than the current rate:

	1% Decrease (4.70%)	Current Discount Rate (5.70%)	1% Increase (6.70%)
Library's proportionate share of the net OPEB liability (asset)	\$908,593	(\$1,653,279)	(\$3,775,422)

#### ***Sensitivity of the Library's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate***

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability or asset. The following table presents the net OPEB liability or asset calculated using the assumed trend rates, and the expected net OPEB liability or asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
Library's proportionate share of the net OPEB (asset)	(\$1,721,930)	(\$1,653,279)	(\$1,575,382)

## **Note 14 - Employee Benefits**

### ***Compensated Absences***

All full-time and part-time benefit eligible employees earn vacation based on years of service and job grade. An employee can accrue between 80 hours and 200 hours annually. Annual vacation may be carried forward from one year to the next, up to a limit of 1.5 times their annual accrual. Full-time benefit eligible employees who has already taken not less than ten days of vacation in the current calendar year (pro-rated for part-time employees) can submit a written request on a form prescribed by the Library requesting to cash out to 40 hours of vacation (pro-rated for part-time employees). This optional cash out will be made in December of each year. Accrued vacation leave is paid upon retirement, termination, or death of the employee.

Benefit eligible employees can float the Presidents Day, Veterans Day, Columbus Day, Martin Luther King and Juneteenth Day holidays up to a maximum of 180 days. Part-time employees may float the New Years Day, Memorial Day, Independence Day, Labor Day, Thanksgiving Day, Christmas Day, Christmas Eve, and New Years Eve holidays up to a maximum of 180 days. Unused holidays that have not expired are paid out upon retirement, termination or death of the employee.

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Sick leave is accrued for all full-time employees based on their hire date and job grade. A full-time management or confidential employee hired on or before March 31, 2010 accumulates sick leave at a rate of .05775 per hour up to 120 hours for a full year's employment. A full-time management or confidential employee hired on or after April 1, 2010 accumulates sick leave depending on job grade at either the rate of .0385 per hour up to 60 hours per year or .05775 per hour up to 120 hours for a full year's employment. Sick leave is accrued for bargaining unit employees hired on or before March 31, 2010 at an accrual rate of .05775 per hour up to 120 hours for a full year's employment and a total accumulation not to exceed 800 hours, plus current year. Sick leave is accrued for bargaining unit employees hired on or after April 1, 2010 at an accrual rate of .0461 per hour up to 96 hours for a full year's employment and a total accumulation not to exceed 800 hours, plus current year. Part-time employees working sixteen hours or more per week shall receive a pro-rata share. Upon retirement, a management or confidential employee can be paid a percentage of accumulated, unused sick leave depending on years of service. Retiring bargaining unit employees are paid unused sick leave as outlined in the bargaining unit contract.

### **Deferred Compensation**

Library employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 456 and is considered an other employee benefit plan. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

### **Note 15 - Long-Term Obligations**

The changes in the Library's long-term obligations during the year consist of the following:

	Principal Outstanding 01/01/24	Additions	Deletions	Principal Outstanding 12/31/2024	Amounts Due In One Year
<b><i>Governmental Activities</i></b>					
Library Facilities Refunding Notes, Series 2021	\$45,395,000	\$0	\$3,530,000	\$41,865,000	\$3,550,000
<b><i>Other Long-Term Obligations</i></b>					
Net Pension Liability	55,173,122	0	6,383,048	48,790,074	0
Net OPEB Liability	1,159,166	0	1,159,166	0	0
Compensated Absences	6,395,542	126,822	0	6,522,364	3,434,359
Lease	2,004,876	843,505	1,163,534	1,684,847	1,197,126
Subscriptions	1,400,750	174,442	525,621	1,049,571	504,140
<i>Total General Long-Term Obligations</i>	<u>\$111,528,456</u>	<u>\$1,144,769</u>	<u>\$12,761,369</u>	<u>\$99,911,856</u>	<u>\$8,685,625</u>

Increases and decreases to compensated absences are presented net on the above table. Lease payable and subscription payable will be paid from the general fund. There is no repayment schedule for the net pension liabilities. However, employer pension contributions are made from the general fund. For additional information related to the net pension and OPEB liabilities see Notes 12 and 13, respectively.

On July 15, 2021, the Library issued library facilities refunding notes, in the amount of \$47,390,000, to refund a portion of refunding notes previously issued in 2014 to refund a portion of the 2010 library fund facilities notes. The refunding was undertaken to take advantage of lower interest rates. The notes were issued with interest rates varying from 0.19 to 2.45 percent and were issued for a 15-year period with final maturity on December 1, 2035. The notes will be retired through the debt service fund.

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Net proceeds of \$47,001,668 were deposited in an irrevocable trust with an escrow agent to provide for all future payments on the refunded 2014 Library Fund Facilities Notes. As a result, \$44,578,813 of these notes was considered defeased and the liability for the refunded notes has been removed from the Library's financial statements. Accordingly, the trust account assets and liabilities for the defeased notes are not included in the Library's financial statements.

The Library has pledged a portion of public library fund revenue to repay the Library Fund Facilities Notes. The notes are paid solely from public library fund revenue and payable through 2035. Annual principal and interest payments on the notes are to require less than 22 percent of public library fund revenue. The total principal and interest remaining to be paid on the notes is \$47,271,522. Principal and interest paid for the current year were \$4,327,020 and total public library fund revenue was \$25,234,184.

Principal and interest requirements to maturity for the Library Fund Facilities Notes, outstanding at December 31, 2024, are as follows:

Year	Serial Notes	
	Principal	Interest
2025	\$3,550,000	\$776,228
2026	3,575,000	744,740
2027	3,605,000	704,092
2028	3,655,000	651,892
2029	3,710,000	593,484
2030-2034	19,605,000	1,833,960
2035	4,165,000	102,126
	<u>\$41,865,000</u>	<u>\$5,406,522</u>

The Library has outstanding agreements to lease laptops, desktops, various printers and a postage machine and also has various outstanding subscription contracts for the use of SBITA Vendor's IT software. The future lease/subscription payments were discounted based on the interest rate implicit in the lease or using the Library's incremental borrowing rate. This discount is being amortized using the interest method over the life of the lease/subscription. A summary of the principal and interest amounts for the remaining leases/subscriptions is as follows:

Year	Leases		Subscriptions	
	Principal	Interest	Principal	Interest
2025	\$1,197,126	\$87,757	\$504,140	\$76,778
2026	405,870	25,193	294,283	40,322
2027	80,404	6,694	251,148	19,717
2028	1,447	126	0	0
	<u>\$1,684,847</u>	<u>\$119,770</u>	<u>\$1,049,571</u>	<u>\$136,817</u>

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## **Note 16 - Significant Commitments**

### ***Contractual Commitments***

As of December 31, 2024, the Library had the following contractual construction commitments outstanding:

<u>Construction Project</u>	<u>Contract Amount</u>	<u>Amount Paid to date</u>	<u>Remaining Contract</u>
Beachwood Branch	\$2,014,058	\$448,586	\$1,565,472
Brooklyn Branch	18,526,666	16,974,577	1,552,089
Brecksville Branch	1,019,518	932,902	86,616
Parma Heights Branch	14,186,939	1,744,218	12,442,721
Solon Branch	<u>2,695,825</u>	<u>480,226</u>	<u>2,215,599</u>
<b>Total</b>	<b><u>\$38,443,006</u></b>	<b><u>\$20,580,509</u></b>	<b><u>\$17,862,497</u></b>

All of the remaining contract amounts were encumbered at year end. The amounts of \$2,224,898 and \$1,360,027 in contracts payable and retainage payable, respectively, have been capitalized.

### ***Encumbrances***

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<b>Governmental Funds</b>	
General	\$2,265,860
Capital Improvement	17,862,497
Other Governmental Funds	<u>2,976</u>
<i>Total Governmental Funds</i>	<b><u>\$20,131,333</u></b>

## **Note 17 - Donor-Restricted Endowment**

The Library's permanent fund includes a donor-restricted endowment. The Net Position-Nonexpendable amount of \$4,919 represents the principal portion of the endowment. The Net Position-Expendable amount of \$649 represents the interest earnings on the donor-restricted endowment and is available for expenditure by the governing board, for purposes consistent with the endowment's intent. State law permits the governing board to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise.

## **Note 18 - Jointly Governed Organization**

The Cooperative Council of Governments, Inc. (CCOG) is a council of governments formed on November 19, 2013 to develop and promote opportunities for public sector, private sector, and not-for-profit organizations to improve their operations, reduce their costs, and increase their efficiencies to augment their capacity to better serve their constituents and customers. The CCOG's operations are controlled by their board, which is

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comprised of representatives from each participating member. Current members include the Library, the City of Solon and the Kenston Local School District. The Library did not contribute to CCOG during 2024. Financial statements can be obtained from the CCOG's Secretary, 6001 Cochran Rd, Suite 333, Solon, OH 44139.

### **Note 19 - Change in Accounting Principles and Restatement of Net Position**

#### ***Change in Accounting Principles***

For 2024, the Library implemented Governmental Accounting Standards Board (GASB) Statement No. 100, *Accounting Changes and Error Corrections*, and related guidance from GASB Implementation Guide No. 2023-1, *Implementation Guidance Update — 2023*. The Library also implemented Question 5.1 from GASB Implementation Guide No. 2021-1, *Implementation Guidance Update — 2021* and GASB Statement No. 101, *Compensated Absences*.

GASB 100 will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision-useful, understandable, and comprehensive information for users about accounting changes and error corrections.

Question 5.1 from Implementation Guide 2021-1 addresses the collective significance of applying the capitalization threshold to individual items in a group of assets. The Library reviewed its capital asset groupings and determined there were no asset groups where individually the assets were under the capitalization threshold yet were significant collectively.

The implementation of GASB Statement No. 100 and GASB Implementation Guides 2021-1 and 2023-1 did not have any effect on beginning net position/fund balance.

GASB 101 will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave. The Library's financial statements report compensated absences in two separate line items, accrued other leave payable are reported separately from the remainder of the compensated absences liability (see page 33 and 34). The compensated absences restatement resulted in recognizing an accrued other leave payable of \$344,546 and recognizing an additional compensated absences payable amount of \$2,128,725 for governmental activities. These amounts also impacted beginning net position for the cumulative effect of additional compensated absences expense. This change in accounting principle is separately displayed in the accompanying financial statements.

### **Note 20 - Accountability**

The adult education services and family engagement special revenue funds had deficit fund balances at December 31, 2024, in the amounts of \$2,843 and \$7,020, respectively. These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

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*For the Year Ended December 31, 2024*

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## **Note 21 - Related Party Transactions**

During 2024, the Library received \$299,128 in grant monies from the Cuyahoga County Public Library Foundation.

## **Note 22 - Cuyahoga County Public Library Foundation**

### ***Description of Organization***

The Cuyahoga County Public Library Foundation (the “Foundation”) was incorporated in January 2002, as a tax-exempt nonprofit corporation under Section 501(c)(3) of the Internal Revenue Code for the purpose of raising funds to advance the purpose and mission of the Cuyahoga County Public Library (the “Library”). The Foundation is classified as a public charity under Code Section 509(a)(3) and is exempt from income taxes. The Foundation is a component unit of Cuyahoga County Public Library.

The Foundation is governed by a Board of Directors and is a separate and distinct entity from the Library.

***Basis of Accounting and Financial Statement Presentation*** - The financial statements of the Foundation are prepared on the accrual basis of accounting. The accompanying financial statements of the Foundation present information regarding its net assets and activities in the following two categories:

***Without Donor Restrictions*** – Net assets available for use in general operations and not subject to donor restrictions. This may include funds designated by the Board of Directors (the “Board”) for specific purposes.

***With Donor Restrictions*** – Net assets subject to donor-imposed restrictions. Some donor-imposed restrictions are temporary in nature, such as those that will be met by the passage of time and/or as used for donor specified purposes. Other donor-imposed restrictions are perpetual in nature, where the donor stipulates those resources be maintained in perpetuity and the income from such investments is available for general or specific use.

The Foundation follows authoritative guidance issued by the Financial Accounting Standards Board (FASB) which established the Accounting Standards Codification (ASC) as the single source of authoritative accounting principles generally accepted in the United States of America.

***Cash Equivalents*** – For purposes of the statement of financial position, the Foundation considers unrestricted funds (assets without donor restrictions) to be highly liquid investments and cash or cash equivalents. Permanently restricted funds (net assets with donor restrictions) are not considered cash or cash equivalents and are included in the marketable securities account.

***Investments*** – Investments in marketable securities with readily determinable fair values and all investments in debt securities are reported at their fair values in the balance sheet.

***Concentrations of Credit Risk*** – Financial instruments which potentially subject the Foundation to concentrations of credit risk consist of cash and temporary investments and investment securities.

The Foundation maintains its cash and cash equivalents with national financial institutions, the balances at times may exceed federally insured limits.

## **Cuyahoga County Public Library**

### *Notes to the Basic Financial Statements*

*For the Year Ended December 31, 2024*

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The Foundation has significant investments in equity securities and is, therefore, subject to concentrations of credit risk. Investments are managed by investment advisors who are supervised by the Directors. The investment advisors are required to manage the Foundation's investments in accordance with its investment policy. The investment policy contains investment criteria that the Foundation believes should reduce, to an extent, the potential for significant concentrations of credit risk. Though the fair value of investments is subject to fluctuations on a year-to-year basis, the Directors believe that the investment policy is prudent for the long-term welfare of the Foundation.

### ***Cash and Cash Equivalents***

Cash and cash equivalents consisted of Unrestricted-available for operating expenses of \$209,711 at December 31, 2024.

### ***Marketable Securities***

During 2024, the Foundation invested in various mutual funds with a fair value of \$9,367,288 using Level 1 inputs. The Foundation categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets.

The following schedule summarizes investment return for the year ended December 31, 2024:

	<u>Unrestricted</u>	<u>Restricted</u>	<u>Total</u>
Interest and dividends	\$213,698	\$16,556	\$230,254
Net realized and unrealized gains	526,417	24,008	550,425
<b>Total</b>	<b>\$740,115</b>	<b>\$40,564</b>	<b>\$780,679</b>

### ***Related Party Transactions***

During 2024, the Foundation provided \$299,128 in grant monies to the Cuyahoga County Public Library.

### ***Underwater Endowment***

From time to time, the fair value of assets associated with donor-restricted funds may fall below the level that the donor or the Uniform State Prudent Management of Institutional Funds Act (UPMIFA) requires the organization to retain as a fund of perpetual duration.

A deficiency of this nature exists in the donor-restricted fund, which has an original gift value of \$750,000, a current fair value of \$745,448, and a deficiency of \$4,552 as of December 31, 2024.

This deficiency resulted from unfavorable market fluctuations that occurred over the past few years after the appropriation for the Writers Center Stage series that was deemed prudent by the board of trustees.

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## Required Supplementary Information

**Cuyahoga County Public Library, Ohio**  
*Required Supplementary Information*  
*Schedule of the Library's Proportionate Share of the*  
*Net Pension Liability*  
*Ohio Public Employees Retirement System - Traditional Plan*  
*Last Ten Years*

	2024	2023	2022	2021
Library's Proportion of the Net Pension Liability	0.186361%	0.186774%	0.185211%	0.170721%
Library's Proportionate Share of the Net Pension Liability	\$48,790,074	\$55,173,122	\$16,114,107	\$25,280,064
Library's Covered Payroll	\$30,675,229	\$28,952,143	\$26,875,936	\$24,044,957
Library's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	159.05%	190.57%	59.96%	105.14%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	79.01%	75.74%	92.62%	86.88%

Amounts presented for each year were determined as of the Library's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
0.197434%	0.202774%	0.202079%	0.212769%	0.212802%	0.219106%
\$39,024,169	\$55,535,687	\$31,702,277	\$48,316,220	\$36,859,990	\$26,426,632
\$27,779,271	\$27,388,564	\$26,696,023	\$27,505,692	\$26,483,258	\$26,862,533
140.48%	202.77%	118.75%	175.66%	139.18%	98.38%
82.17%	74.70%	84.66%	77.25%	81.08%	86.45%

**Cuyahoga County Public Library, Ohio**  
*Required Supplementary Information*  
*Schedule of the Library's Proportionate Share of the*  
*Net Pension Asset*  
*Ohio Public Employees Retirement System - Combined Plan*  
*Last Seven Years (1)*

	2024	2023	2022
Library's Proportion of the Net Pension Asset	0.107070%	0.103649%	0.118266%
Library's Proportionate Share of the Net Pension Asset	\$329,114	\$244,289	\$465,975
Library's Covered Payroll	\$491,650	\$479,293	\$539,171
Library's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-66.94%	-50.97%	-86.42%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	144.55%	137.14%	169.88%

(1) Amounts for the combined plan are not presented prior to 2018 as the Library's participation in this plan was considered immaterial in previous years.

Amounts presented for each year were determined as of the Library's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018
0.089908%	0.105417%	0.122477%	0.128695%
\$259,531	\$219,820	\$136,957	\$175,195
\$396,221	\$469,264	\$523,821	\$526,131
-65.50%	-46.84%	-26.15%	-33.30%
157.67%	145.28%	126.64%	137.28%

**Cuyahoga County Public Library, Ohio**  
*Required Supplementary Information*  
*Schedule of the Library's Proportionate Share of the*  
*Net OPEB (Asset) Liability*  
*Ohio Public Employees Retirement System*  
*Last Eight Years (1)*

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	2024	2023	2022
Library's Proportion of the Net OPEB Asset/Liability	0.183184%	0.183843%	0.184010%
Library's Proportionate Share of the Net OPEB (Asset) Liability	(\$1,653,279)	\$1,159,166	(\$5,763,475)
Library's Covered Payroll	\$32,338,867	\$30,598,211	\$28,683,832
Library's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-5.11%	3.79%	-20.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	107.76%	94.79%	128.23%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the Library's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

2021	2020	2019	2018	2017
0.168512%	0.195130%	0.200431%	0.199850%	0.210590%
(\$3,002,176)	\$26,952,522	\$26,131,471	\$21,702,238	\$21,270,305
\$25,484,803	\$29,479,910	\$29,071,935	\$28,297,229	\$28,650,700
-11.78%	91.43%	89.89%	76.69%	74.24%
115.57%	47.80%	46.33%	54.14%	54.04%

**Cuyahoga County Public Library, Ohio**  
*Required Supplementary Information*  
*Schedule of the Library's Contributions*  
*Ohio Public Employees Retirement System*  
*Last Ten Years*

	2024	2023	2022	2021
<b>Net Pension Liability - Traditional Plan</b>				
Contractually Required Contribution	\$4,406,618	\$4,294,532	\$4,053,300	\$3,762,631
Contributions in Relation to the Contractually Required Contribution	<u>(4,406,618)</u>	<u>(4,294,532)</u>	<u>(4,053,300)</u>	<u>(3,762,631)</u>
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
Library Covered Payroll	\$31,475,843	\$30,675,229	\$28,952,143	\$26,875,936
Pension Contributions as a Percentage of Covered Payroll	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>
<b>Net Pension Asset - Combined Plan</b>				
Contractually Required Contribution	\$61,524	\$58,998	\$67,101	\$75,484
Contributions in Relation to the Contractually Required Contribution	<u>(61,524)</u>	<u>(58,998)</u>	<u>(67,101)</u>	<u>(75,484)</u>
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
Library Covered Payroll	\$512,700	\$491,650	\$479,293	\$539,171
Pension Contributions as a Percentage of Covered Payroll	<u><u>12.00%</u></u>	<u><u>12.00%</u></u>	<u><u>14.00%</u></u>	<u><u>14.00%</u></u>
<b>Net OPEB Liability - OPEB Plan (1)</b>				
Contractually Required Contribution	\$51,017	\$48,157	\$46,671	\$50,749
Contributions in Relation to the Contractually Required Contribution	<u>(51,017)</u>	<u>(48,157)</u>	<u>(46,671)</u>	<u>(50,749)</u>
Contribution Deficiency (Excess)	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>
Library Covered Payroll (2)	\$33,235,118	\$32,338,867	\$30,598,211	\$28,683,832
OPEB Contributions as a Percentage of Covered Payroll	<u><u>0.15%</u></u>	<u><u>0.15%</u></u>	<u><u>0.15%</u></u>	<u><u>0.18%</u></u>

(1) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.  
(2) The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan. The member directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

See accompanying notes to the required supplementary information

2020	2019	2018	2017	2016	2015
\$3,366,294	\$3,889,098	\$3,834,399	\$3,470,483	\$3,300,683	\$3,177,991
(3,366,294)	(3,889,098)	(3,834,399)	(3,470,483)	(3,300,683)	(3,177,991)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$24,044,957	\$27,779,271	\$27,388,564	\$26,696,023	\$27,505,692	\$26,483,258
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>	<u>12.00%</u>
 \$55,471	 \$65,697	 \$73,335	 \$68,397	 \$68,701	 \$63,277
(55,471)	(65,697)	(73,335)	(68,397)	(68,701)	(63,277)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$396,221	\$469,264	\$523,821	\$526,131	\$572,508	\$527,308
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>	<u>12.00%</u>	<u>12.00%</u>
 \$41,745	 \$49,255	 \$46,382	 \$315,224	 \$584,464	
(41,745)	(49,255)	(46,382)	(315,224)	(584,464)	
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	
\$25,484,803	\$29,479,910	\$29,071,935	\$28,297,229	\$28,650,700	
<u>0.16%</u>	<u>0.17%</u>	<u>0.16%</u>	<u>1.11%</u>	<u>2.04%</u>	

**Cuyahoga County Public Library**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2024*

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**Changes in Assumptions – OPERS Pension – Traditional Plan**

Amounts reported beginning in 2022 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented below:

	2022	2019 through 2021	2018 and 2017	2016 and prior
Wage Inflation	2.75 percent	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases	2.75 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:				
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related to COLA or Ad Hoc COLA for Post-January 7, 2013, retirees are as follows:

2024	2.3 percent, simple through 2024 then 2.05 percent, simple
2023	3.0 percent, simple through 2023 then 2.05 percent, simple
2022	3.0 percent, simple through 2022 then 2.05 percent, simple
2021	0.5 percent, simple through 2021 then 2.15 percent, simple
2020	1.4 percent, simple through 2020 then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018 then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018 then 2.80 percent, simple

Amounts reported beginning in 2022 use pre-retirement mortality rates based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all these tables.

Amounts reported for 2017 through 2021 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females.

**Cuyahoga County Public Library**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2024*

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Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

### **Changes in Assumptions – OPERS Pension – Combined Plan**

Amounts reported beginning in 2022 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in prior years are presented below:

	2022	2019 through 2021	2018
Wage Inflation	2.75 percent	3.25 percent	3.25 percent
Future Salary Increases	2.75 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation	3.25 to 8.25 percent including wage inflation
COLA or Ad Hoc COLA:			
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	6.9 percent	7.2 percent	7.5 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

Since 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013, retirees as the Traditional Plan.

### **Changes in Assumptions – OPERS OPEB**

Wage Inflation:	
Beginning in 2022	2.75 percent
2021 and prior	3.25 percent
Projected Salary Increases (including wage inflation):	
Beginning in 2022	2.75 to 10.75 percent
2021 and prior	3.25 to 10.75 percent
Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent

**Cuyahoga County Public Library**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2024*

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**Municipal Bond Rate:**

2024	3.77 percent
2023	4.05 percent
2022	1.84 percent
2021	2.00 percent
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent

**Single Discount Rate:**

2024	5.70 percent
2023	5.22 percent
2022	6.00 percent
2021	6.00 percent
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent

**Health Care Cost Trend Rate:**

2024	5.50 percent, initial
2023	3.5 percent, ultimate in 2038
	5.5 percent, initial
2022	3.5 percent, ultimate in 2036
	5.5 percent, initial
2021	3.5 percent, ultimate in 2034
	8.5 percent, initial
2020	3.5 percent, ultimate in 2035
	10.5 percent, initial
2019	3.5 percent, ultimate in 2030
	10.0 percent, initial
2018	3.25 percent, ultimate in 2029
	7.5 percent, initial
	3.25 percent, ultimate in 2028

**Changes in Benefit Terms – OPERS OPEB**

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in 2021.

## Combining and Individual Fund Statements and Schedules

## Combining Statements – Non major Governmental Funds

### *Non major Special Revenue Funds*

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

**Libraries Accelerated Learning Fund** – This fund accounts for and reports federal grant money restricted for new accelerated learning opportunities to support students in overcoming learning disruptions caused by the pandemic.

**Project Build Fund** – This fund accounts for and reports grant money from the National Science Foundation restricted for the project build program that will be a series of engineering-focused programs at the Library.

**WVH Garden Fund** – This fund accounts for and reports contributions from the National Center for Families Learning restricted for the Let's Learn Together Outside program at the Warrensville Heights Branch.

**Adult Education Services Fund** – This fund accounts for and reports state and federal grant money and contributions restricted for the Adult Education Services Program.

**Family Engagement Fund** – This fund accounts for and reports contributions restricted for the Family Engagement Program. Formerly referred to as the Baby Club Fund.

**Food and Culinary Literacy Fund** – This fund accounts for and reports contributions restricted for the culinary literacy program to engage youth and adults in learning through food.

**Hotspot Lending Program Fund** – This fund accounts for and reports federal grant money restricted to support the hotspot lending program at four branches of the Library.

**Digital Literacy Fund** – This fund accounts for and reports federal grant money and contributions restricted for a digital literacy program to assist with the digital divide that came to light during COVID.

**Student Success Fund** – This fund accounts for and reports contributions from the Cleveland Foundation restricted to support the Student Success program. Formerly referred to as the Homework Centers Fund.

**Summer Camps Fund** – This fund accounts for and reports donations restricted to support the summer day camps for youth.

**SLN Innovation Center Fund** – This fund accounts for and reports local and federal grant money restricted for the expansion of the Solon Innovation Center at the Solon Branch.

**Special School Programming Fund** – This fund accounts for and reports grant money and contributions that are restricted for enrichment and literacy based programming to help youth connect to reading and reach their maximum potential.

**Library Support Fund** – This fund accounts for and reports restricted donations and gifts that are given to the individual branches and several divisions within administration designated by the contributors. The money can be spent at the discretion of the branch or division which receives the money.

**Branch Support Fund** – This fund accounts for and reports restricted donations and gifts that are given to the individual branches for a specific purpose designated by the contributors.

**Social Emotional Learning Fund** – This fund accounts for and reports restricted donations and gifts that are used to help individuals develop essential skills for managing emotions, setting goals, and making responsible decisions.

(continued)

## Combining Statements – Non major Governmental Funds (continued)

### *Non major Special Revenue Funds (continued)*

**Library2You Fund** – This fund accounts for and reports restricted donations and gifts that are given to the individual branches to use for as a free delivery service. The fund did not have any budgetary activity in 2024; therefore, budgetary information is not provided.

### *Non major Debt Service Fund*

The debt service fund is used to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest.

**Debt Service Fund** – This fund accounts for and reports the accumulation of resources restricted for the payment of general long-term debt principal, interest and related costs.

### *Non major Permanent Fund*

The Permanent fund is used to account for and report resources received that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the Library's programs, that is, for the benefit of the Library.

**Levenson Memorial Fund** – This fund accounts for and reports contributions from an estate. This principal amount must remain intact, with the interest earned restricted for children's library activities at the discretion of the Gates Mills branch supervisors.

**Cuyahoga County Public Library**

*Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2024*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$1,292,097	\$275,600	\$5,568	\$1,573,265
Receivables:				
Accounts	61,962	0	0	61,962
Intergovernmental	78,113	0	0	78,113
Prepaid Items	13,496	0	0	13,496
<i>Total Assets</i>	<u>\$1,445,668</u>	<u>\$275,600</u>	<u>\$5,568</u>	<u>\$1,726,836</u>
<b>Liabilities</b>				
Accounts Payable	\$12,780	\$0	\$0	\$12,780
Interfund Payable	156,865	0	0	156,865
<i>Total Liabilities</i>	<u>169,645</u>	<u>0</u>	<u>0</u>	<u>169,645</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	11,476	0	0	11,476
<b>Fund Balances</b>				
Nonspendable	13,496	0	4,919	18,415
Restricted	1,260,914	275,600	649	1,537,163
Unassigned (Deficit)	(9,863)	0	0	(9,863)
<i>Total Fund Balances</i>	<u>1,264,547</u>	<u>275,600</u>	<u>5,568</u>	<u>1,545,715</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u><u>\$1,445,668</u></u>	<u><u>\$275,600</u></u>	<u><u>\$5,568</u></u>	<u><u>\$1,726,836</u></u>

**Cuyahoga County Public Library**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Governmental Funds*  
*For the Year Ended December 31, 2024*

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Intergovernmental	\$2,237,954	\$0	\$0	\$2,237,954
Investment Earnings/Interest	91,719	131,098	290	223,107
Contributions, Gifts and Donations	1,127,579	0	0	1,127,579
Refunds and Reimbursements	10,000	0	0	10,000
<i>Total Revenues</i>	<i>3,467,252</i>	<i>131,098</i>	<i>290</i>	<i>3,598,640</i>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	2,976,940	500	0	2,977,440
Capital Outlay	855,509	0	0	855,509
Debt Service:				
Principal Retirement	0	3,530,000	0	3,530,000
Interest	0	797,020	0	797,020
<i>Total Expenditures</i>	<i>3,832,449</i>	<i>4,327,520</i>	<i>0</i>	<i>8,159,969</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(365,197)</i>	<i>(4,196,422)</i>	<i>290</i>	<i>(4,561,329)</i>
<b>Other Financing Sources (Uses)</b>				
Transfers In	435,892	4,327,019	0	4,762,911
Transfers Out	(1,138,208)	0	0	(1,138,208)
<i>Total Other Financing Sources (Uses)</i>	<i>(702,316)</i>	<i>4,327,019</i>	<i>0</i>	<i>3,624,703</i>
<i>Net Change in Fund Balances</i>	<i>(1,067,513)</i>	<i>130,597</i>	<i>290</i>	<i>(936,626)</i>
<i>Fund Balances Beginning of Year</i>	<i>2,332,060</i>	<i>145,003</i>	<i>5,278</i>	<i>2,482,341</i>
<i>Fund Balances End of Year</i>	<i>\$1,264,547</i>	<i>\$275,600</i>	<i>\$5,568</i>	<i>\$1,545,715</i>

**Cuyahoga County Public Library**

*Combining Balance Sheet*

*Nonmajor Special Revenue Funds*

*December 31, 2024*

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	<u>Project Build</u>	<u>WVH Garden</u>	<u>Adult Education Services</u>	<u>Family Engagement</u>
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$3,961	\$1,150	\$57,480	\$0
Receivables:				
Accounts	0	0	3,027	28,124
Intergovernmental	0	0	78,113	0
Prepaid Items	<u>0</u>	<u>0</u>	<u>5,972</u>	<u>0</u>
<i>Total Assets</i>	<u><u>\$3,961</u></u>	<u><u>\$1,150</u></u>	<u><u>\$144,592</u></u>	<u><u>\$28,124</u></u>
<b>Liabilities</b>				
Accounts Payable	\$0	\$0	\$2,279	\$6,707
Interfund Payable	<u>0</u>	<u>0</u>	<u>139,184</u>	<u>17,681</u>
<i>Total Liabilities</i>	<u><u>0</u></u>	<u><u>0</u></u>	<u><u>141,463</u></u>	<u><u>24,388</u></u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	<u>0</u>	<u>0</u>	<u>0</u>	<u>10,756</u>
<b>Fund Balances</b>				
Nonspendable	0	0	5,972	0
Restricted	3,961	1,150	0	0
Unassigned (Deficit)	<u>0</u>	<u>0</u>	<u>(2,843)</u>	<u>(7,020)</u>
<i>Total Fund Balances (Deficit)</i>	<u><u>3,961</u></u>	<u><u>1,150</u></u>	<u><u>3,129</u></u>	<u><u>(7,020)</u></u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u><u>\$3,961</u></u>	<u><u>\$1,150</u></u>	<u><u>\$144,592</u></u>	<u><u>\$28,124</u></u>

Food and Culinary Literacy	Digital Literacy	Student Success	Summer Camps	Special School Programming	Library Support	Branch Support
\$8,253	\$65,787	\$17,684	\$32,005	\$417	\$266,681	\$830,679
0	2,000	17,000	0	1,311	0	500
0	0	0	0	0	0	0
<u>0</u>	<u>0</u>	<u>3,924</u>	<u>0</u>	<u>0</u>	<u>3,600</u>	<u>0</u>
<b>\$8,253</b>	<b>\$67,787</b>	<b>\$38,608</b>	<b>\$32,005</b>	<b>\$1,728</b>	<b>\$270,281</b>	<b>\$831,179</b>
\$0	\$0	\$543	\$0	\$0	\$3,251	\$0
0	0	0	0	0	0	0
<u>0</u>	<u>0</u>	<u>543</u>	<u>0</u>	<u>0</u>	<u>3,251</u>	<u>0</u>
0	0	0	0	720	0	0
0	0	3,924	0	0	3,600	0
8,253	67,787	34,141	32,005	1,008	263,430	831,179
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<b>8,253</b>	<b>67,787</b>	<b>38,065</b>	<b>32,005</b>	<b>1,008</b>	<b>267,030</b>	<b>831,179</b>
<b>\$8,253</b>	<b>\$67,787</b>	<b>\$38,608</b>	<b>\$32,005</b>	<b>\$1,728</b>	<b>\$270,281</b>	<b>\$831,179</b>

(continued)

**Cuyahoga County Public Library**  
*Combining Balance Sheet*  
*Nonmajor Special Revenue Funds (continued)*  
*December 31, 2024*

	Social Emotional Learning	Library2You	Total Nonmajor Special Revenue Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$8,000	\$0	\$1,292,097
Receivables:			
Accounts	0	10,000	61,962
Intergovernmental	0	0	78,113
Prepaid Items	<u>0</u>	<u>0</u>	<u>13,496</u>
<i>Total Assets</i>	<u><u>\$8,000</u></u>	<u><u>\$10,000</u></u>	<u><u>\$1,445,668</u></u>
<b>Liabilities</b>			
Accounts Payable	\$0	\$0	\$12,780
Interfund Payable	<u>0</u>	<u>0</u>	<u>156,865</u>
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>169,645</u>
<b>Deferred Inflows of Resources</b>			
Unavailable Revenue	<u>0</u>	<u>0</u>	<u>11,476</u>
<b>Fund Balances</b>			
Nonspendable	0	0	13,496
Restricted	8,000	10,000	1,260,914
Unassigned (Deficit)	<u>0</u>	<u>0</u>	<u>(9,863)</u>
<i>Total Fund Balances (Deficit)</i>	<u>8,000</u>	<u>10,000</u>	<u>1,264,547</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u><u>\$8,000</u></u>	<u><u>\$10,000</u></u>	<u><u>\$1,445,668</u></u>

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**Cuyahoga County Public Library**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds*  
*For the Year Ended December 31, 2024*

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	Libraries Accelerated Learning	Project Build	WVH Garden	Adult Education Services
<b>Revenues</b>				
Intergovernmental	\$168,196	\$0	\$0	\$1,075,933
Investment Earnings/Interest	0	0	0	3,555
Contributions, Gifts and Donations	0	0	0	179,968
Refunds and Reimbursements	0	0	0	0
<i>Total Revenues</i>	<u>168,196</u>	<u>0</u>	<u>0</u>	<u>1,259,456</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	179,333	21,524	855	1,821,890
Capital Outlay	0	0	0	0
<i>Total Expenditures</i>	<u>179,333</u>	<u>21,524</u>	<u>855</u>	<u>1,821,890</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(11,137)</u>	<u>(21,524)</u>	<u>(855)</u>	<u>(562,434)</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	0	271,687
Transfers Out	0	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>271,687</u>
<i>Net Change in Fund Balances</i>	<u>(11,137)</u>	<u>(21,524)</u>	<u>(855)</u>	<u>(290,747)</u>
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>11,137</u>	<u>25,485</u>	<u>2,005</u>	<u>293,876</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$0</u></u>	<u><u>\$3,961</u></u>	<u><u>\$1,150</u></u>	<u><u>\$3,129</u></u>

Family Engagement	Food and Culinary Literacy	Hotspot Lending Program	Digital Literacy	Student Success
\$0	\$0	\$101,206	\$32,619	\$10,000
0	0	0	0	0
214,274	6,750	0	202,000	312,300
0	0	0	0	0
<b>214,274</b>	<b>6,750</b>	<b>101,206</b>	<b>234,619</b>	<b>322,300</b>
226,442	17,808	2,054	159,678	345,433
0	0	0	0	0
<b>226,442</b>	<b>17,808</b>	<b>2,054</b>	<b>159,678</b>	<b>345,433</b>
(12,168)	(11,058)	99,152	74,941	(23,133)
5,000	0	19,830	0	26,997
0	0	0	0	0
<b>5,000</b>	<b>0</b>	<b>19,830</b>	<b>0</b>	<b>26,997</b>
(7,168)	(11,058)	118,982	74,941	3,864
148	19,311	(118,982)	(7,154)	34,201
<b>(\$7,020)</b>	<b>\$8,253</b>	<b>\$0</b>	<b>\$67,787</b>	<b>\$38,065</b>

(continued)

**Cuyahoga County Public Library**  
*Combining Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Nonmajor Special Revenue Funds (continued)*  
*For the Year Ended December 31, 2024*

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	Summer Camps	SNL Innovation Center	Special School Programming	Library Support
<b>Revenues</b>				
Intergovernmental	\$0	\$850,000	\$0	\$0
Investment Earnings/Interest	0	0	0	0
Contributions, Gifts and Donations	70,565	0	14,199	95,868
Refunds and Reimbursements	0	0	0	10,000
<i>Total Revenues</i>	<u>70,565</u>	<u>850,000</u>	<u>14,199</u>	<u>105,868</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	114,847	0	23,762	51,314
Capital Outlay	0	850,000	0	5,509
<i>Total Expenditures</i>	<u>114,847</u>	<u>850,000</u>	<u>23,762</u>	<u>56,823</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(44,282)</u>	<u>0</u>	<u>(9,563)</u>	<u>49,045</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	66,282	0	9,000	7,096
Transfers Out	0	0	0	(40,502)
<i>Total Other Financing Sources (Uses)</i>	<u>66,282</u>	<u>0</u>	<u>9,000</u>	<u>(33,406)</u>
<i>Net Change in Fund Balances</i>	<u>22,000</u>	<u>0</u>	<u>(563)</u>	<u>15,639</u>
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>10,005</u>	<u>0</u>	<u>1,571</u>	<u>251,391</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$32,005</u></u>	<u><u>\$0</u></u>	<u><u>\$1,008</u></u>	<u><u>\$267,030</u></u>

Branch Support	Social Emotional Learning	Library2You	Total Nonmajor Special Revenue Funds
\$0	\$0	\$0	\$2,237,954
88,164	0	0	91,719
1,655	20,000	10,000	1,127,579
0	0	0	10,000
<b>89,819</b>	<b>20,000</b>	<b>10,000</b>	<b>3,467,252</b>
0	12,000	0	2,976,940
0	0	0	855,509
<b>0</b>	<b>12,000</b>	<b>0</b>	<b>3,832,449</b>
<b>89,819</b>	<b>8,000</b>	<b>10,000</b>	<b>(365,197)</b>
30,000	0	0	435,892
(1,097,706)	0	0	(1,138,208)
(1,067,706)	0	0	(702,316)
(977,887)	8,000	10,000	(1,067,513)
1,809,066	0	0	2,332,060
<b>\$831,179</b>	<b>\$8,000</b>	<b>\$10,000</b>	<b>\$1,264,547</b>

## **Fiduciary Funds**

Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the Library's own source revenue. The liabilities represent amounts where no further action is needed to release the assets. The following is a description of the Library's custodial funds:

### ***Custodial Funds***

***Friends Book Sale Fund*** – This fund accounts for the collection and distribution of donations from the book sales within each library for the benefit of the Friends of the Cuyahoga County Public Library. When the donations are collected, no further action is needed to release the assets to the beneficiary.

***Union Candy Money Fund*** – This fund accounts for the collection and distribution of donations from the union candy fundraisers for the benefit of the union. When the donations are collected, no further action is needed to release the assets to the beneficiary.

***United Way and Community Shares Fund*** – This fund accounts for the donations received from the United Way and Community Shares Charitable campaign for the benefit of these two charities. When the donations are collected, no further action is needed to release the assets to the beneficiary.

**Cuyahoga County Public Library**  
*Combining Statement of Fiduciary Net Position*  
*Custodial Funds*  
*December 31, 2024*

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	Friends Book Sale	Union Candy Money	Total Custodial Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$9,975	\$4,990	\$14,965
<b>Liabilities</b>			
Due to Other Organizations	<u>9,975</u>	<u>4,990</u>	<u>14,965</u>
<b>Net Position</b>			
Restricted for: Individuals and Other Governments	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

**Cuyahoga County Public Library**  
*Combining Statement of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*For the Year Ended December 31, 2024*

	Friends Book Sale	Union Candy Money	United Way and Community Shares	Total Custodial Funds
<b>Additions</b>				
Contributions for				
Other Organizations	\$0	\$0	\$6,402	\$6,402
Fundraiser Sales for				
Other Organizations	<u>145,544</u>	<u>68,428</u>	<u>0</u>	<u>213,972</u>
<i>Total Additions</i>	<i>145,544</i>	<i>68,428</i>	<i>6,402</i>	<i>220,374</i>
<b>Deductions</b>				
Distributions to				
Other Organizations	<u>145,544</u>	<u>68,428</u>	<u>6,402</u>	<u>220,374</u>
<i>Change in Fiduciary Net Position</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>
<i>Net Position Beginning of Year</i>	<i>0</i>	<i>0</i>	<i>0</i>	<i>0</i>
<i>Net Position End of Year</i>	<i><u>\$0</u></i>	<i><u>\$0</u></i>	<i><u>\$0</u></i>	<i><u>\$0</u></i>

Individual Fund Schedules of Revenues,  
Expenditures  
and Changes in Fund Balance –  
Budget (Non-GAAP Basis) and Actual

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Property Taxes	\$59,958,349	\$59,967,686	\$59,969,528	\$1,842
Payments in Lieu of Taxes	0	142,833	142,833	0
Patron Fines and Fees	950,000	1,146,100	1,144,557	(1,543)
Intergovernmental	30,256,320	30,281,745	30,039,960	(241,785)
Interest	450,125	762,935	763,406	471
Contributions, Gifts and Donations	20,000	159,410	159,406	(4)
Rentals	23,110	23,110	19,255	(3,855)
Refunds and Reimbursements	157,170	292,305	292,305	0
Miscellaneous	99,720	128,165	118,697	(9,468)
<i>Total Revenues</i>	<u>91,914,794</u>	<u>92,904,289</u>	<u>92,649,947</u>	<u>(254,342)</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	23,202,798	23,803,786	23,803,336	450
Fringe Benefits	3,621,964	3,635,134	3,634,898	236
Purchased Services	2,157,110	1,589,284	1,588,851	433
Materials and Supplies	10,913,112	10,904,709	10,897,095	7,614
Other	9,950	10,985	10,963	22
Total Public Service and Programs	<u>39,904,934</u>	<u>39,943,898</u>	<u>39,935,143</u>	<u>8,755</u>
Collection Development and Processing				
Salaries and Wages	1,612,221	1,565,685	1,565,656	29
Fringe Benefits	252,420	237,785	237,749	36
Purchased Services	117,960	325,820	325,793	27
Materials and Supplies	140,331	55,676	55,669	7
Other	730	640	636	4
Total Collection Development and Processing	<u>2,123,662</u>	<u>2,185,606</u>	<u>2,185,503</u>	<u>103</u>
Total Library Services	<u>42,028,596</u>	<u>42,129,504</u>	<u>42,120,646</u>	<u>8,858</u>
Support Services:				
Facilities Operations and Maintenance				
Salaries and Wages	2,012,786	1,881,956	1,881,927	29
Fringe Benefits	314,602	286,912	286,879	33
Purchased Services	6,707,066	6,485,336	6,485,263	73
Materials and Supplies	583,053	489,638	489,589	49
Other	1,225	80	80	0
Total Facilities Operations and Maintenance	<u>\$9,618,732</u>	<u>\$9,143,922</u>	<u>\$9,143,738</u>	<u>\$184</u>

(continued)

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
General Fund (continued)*  
For the Year Ended December 31, 2024

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
Information Services				
Salaries and Wages	\$1,291,184	\$1,191,359	\$1,191,335	\$24
Fringe Benefits	201,455	172,625	172,595	30
Purchased Services	3,311,931	2,370,446	2,370,398	48
Materials and Supplies	292,101	245,841	245,827	14
Other	3,045	300	300	0
Total Information Services	<u>5,099,716</u>	<u>3,980,571</u>	<u>3,980,455</u>	<u>116</u>
Business Administration				
Salaries and Wages	3,381,011	3,317,936	3,317,880	56
Fringe Benefits	7,909,559	7,149,019	7,148,948	71
Purchased Services	5,289,901	4,828,096	4,829,873	(1,777)
Materials and Supplies	377,002	337,087	337,041	46
Other	376,628	145,353	145,327	26
Total Business Administration	<u>17,334,101</u>	<u>15,777,491</u>	<u>15,779,069</u>	<u>(1,578)</u>
Total Support Services	<u>32,052,549</u>	<u>28,901,984</u>	<u>28,903,262</u>	<u>(1,278)</u>
Capital Outlay				
Building Improvements	4,405,109	1,097,774	1,097,771	3
Furniture and Equipment	2,445,131	2,346,671	2,346,652	19
Software	175,300	222,725	222,719	6
Motor Vehicles	367,925	151,180	151,180	0
Total Capital Outlay	<u>7,393,465</u>	<u>3,818,350</u>	<u>3,818,322</u>	<u>28</u>
<i>Total Expenditures</i>	<u>81,474,610</u>	<u>74,849,838</u>	<u>74,842,230</u>	<u>7,608</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>10,440,184</u>	<u>18,054,451</u>	<u>17,807,717</u>	<u>(246,734)</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	25,000	25,000	20,921	(4,079)
Advances In	306,646	306,646	306,646	0
Advances Out	0	(156,870)	(156,865)	5
Transfers In	0	10,505	10,502	(3)
Transfers Out	(15,557,415)	(23,025,317)	(22,272,235)	753,082
<i>Total Other Financing Sources (Uses)</i>	<u>(15,225,769)</u>	<u>(22,840,036)</u>	<u>(22,091,031)</u>	<u>749,005</u>
<i>Net Change in Fund Balance</i>	<u>(4,785,585)</u>	<u>(4,785,585)</u>	<u>(4,283,314)</u>	<u>502,271</u>
<i>Fund Balance Beginning of Year</i>	<u>521,538</u>	<u>521,538</u>	<u>521,538</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>4,284,204</u>	<u>4,284,204</u>	<u>4,284,204</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$20,157</u>	<u>\$20,157</u>	<u>\$522,428</u>	<u>\$502,271</u>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Capital Improvement Fund  
For the Year Ended December 31, 2024*

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Interest	\$200,000	\$1,763,590	\$2,762,217	\$998,627
Contributions, Gifts and Donations	550,000	1,895,800	1,359,663	(536,137)
Refunds and Reimbursements	0	0	472	472
<i>Total Revenues</i>	<u>750,000</u>	<u>3,659,390</u>	<u>4,122,352</u>	<u>462,962</u>
<b>Expenditures</b>				
Current:				
Support Services:				
Facilities Operations and Maintenance	5,071,453	6,499,153	6,908,353	(409,200)
Purchased Services	0	77,830	77,825	5
Materials and Supplies	0	0	0	0
<i>Total Support Services</i>	<u>5,071,453</u>	<u>6,576,983</u>	<u>6,986,178</u>	<u>(409,195)</u>
Capital Outlay				
Building	21,773,543	25,429,853	23,141,414	2,288,439
Building Improvements	405,560	4,245,036	4,244,749	287
Furniture and Equipment	1,117,994	1,506,678	1,497,056	9,622
<i>Total Capital Outlay</i>	<u>23,297,097</u>	<u>31,181,567</u>	<u>28,883,219</u>	<u>2,298,348</u>
<i>Total Expenditures</i>	<u>28,368,550</u>	<u>37,758,550</u>	<u>35,869,397</u>	<u>1,889,153</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(27,618,550)</u>	<u>(34,099,160)</u>	<u>(31,747,045)</u>	<u>2,352,115</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	1,090,610	18,637,030	17,546,420
<i>Net Change in Fund Balance</i>	<u>(27,618,550)</u>	<u>(33,008,550)</u>	<u>(13,110,015)</u>	<u>19,898,535</u>
<i>Fund Balance Beginning of Year</i>	<u>43,850,717</u>	<u>43,850,717</u>	<u>43,850,717</u>	<u>0</u>
Prior Year Encumbrances Appropriated	16,068,550	16,068,550	16,068,550	0
<i>Fund Balance End of Year</i>	<u>\$32,300,717</u>	<u>\$26,910,717</u>	<u>\$46,809,252</u>	<u>\$19,898,535</u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Libraries Accelerated Learning Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Intergovernmental	\$204,441	\$204,441	\$188,679	(\$15,762)
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	82,222	82,222	74,436	7,786
Fringe Benefits	12,728	12,728	11,501	1,227
Purchased Services	42,264	42,264	42,260	4
Materials and Supplies	46,662	46,662	39,917	6,745
Total Expenditures	183,876	183,876	168,114	15,762
Excess of Revenues Over (Under) Expenditures	20,565	20,565	20,565	0
<b>Other Financing Sources (Uses)</b>				
Advances Out	(20,565)	(20,565)	(20,565)	0
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Project Build Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>	\$0	\$0	\$0	\$0
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	25,485	25,485	21,524	3,961
Materials and Supplies	25,485	25,485	21,524	3,961
<i>Net Change in Fund Balance</i>	(25,485)	(25,485)	(21,524)	3,961
<i>Fund Balance Beginning of Year</i>	25,485	25,485	25,485	0
<i>Fund Balance End of Year</i>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$3,961</u></u>	<u><u>\$3,961</u></u>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
WVH Garden Fund  
For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	0	500	500	0
Materials and Supplies	2,005	1,505	355	1,150
<i>Total Expenditures</i>	<i>2,005</i>	<i>2,005</i>	<i>855</i>	<i>1,150</i>
<i>Net Change in Fund Balance</i>	<i>(2,005)</i>	<i>(2,005)</i>	<i>(855)</i>	<i>1,150</i>
<i>Fund Balance Beginning of Year</i>	<i>2,005</i>	<i>2,005</i>	<i>2,005</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<b><i>\$0</i></b>	<b><i>\$0</i></b>	<b><i>\$1,150</i></b>	<b><i>\$1,150</i></b>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**Adult Education Services Fund**  
*For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Intergovernmental	\$892,355	\$1,874,627	\$1,234,037	(\$640,590)
Interest	1,085	1,085	3,555	2,470
Contributions, Gifts and Donations	153,960	385,270	180,163	(205,107)
<i>Total Revenues</i>	<i>1,047,400</i>	<i>2,260,982</i>	<i>1,417,755</i>	<i>(843,227)</i>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	926,031	1,958,727	1,285,541	673,186
Fringe Benefits	191,854	570,859	431,873	138,986
Purchased Services	17,921	149,565	84,852	64,713
Materials and Supplies	2,796	66,216	16,216	50,000
Other	444	944	0	944
<i>Total Expenditures</i>	<i>1,139,046</i>	<i>2,746,311</i>	<i>1,818,482</i>	<i>927,829</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(91,646)</i>	<i>(485,329)</i>	<i>(400,727)</i>	<i>84,602</i>
<b>Other Financing Sources (Uses)</b>				
Advances In	0	139,185	139,184	(1)
Advances Out	(32,908)	(32,908)	(32,908)	0
Transfers In	99,320	353,818	271,687	(82,131)
<i>Total Other Financing Uses</i>	<i>66,412</i>	<i>460,095</i>	<i>377,963</i>	<i>(82,132)</i>
<i>Net Change in Fund Balance</i>	<i>(25,234)</i>	<i>(25,234)</i>	<i>(22,764)</i>	<i>2,470</i>
<i>Fund Balance Beginning of Year</i>	<i>80,244</i>	<i>80,244</i>	<i>80,244</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<i>\$55,010</i>	<i>\$55,010</i>	<i>\$57,480</i>	<i>\$2,470</i>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Family Engagement Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Intergovernmental	\$119,309	\$0	\$0	\$0
Contributions, Gifts and Donations	<u>69,568</u>	<u>239,885</u>	<u>227,099</u>	<u>(12,786)</u>
<i>Total Revenues</i>	<u>188,877</u>	<u>239,885</u>	<u>227,099</u>	<u>(12,786)</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	76,567	93,456	92,822	634
Fringe Benefits	11,426	14,392	14,361	31
Purchased Services	59,567	93,992	93,992	0
Materials and Supplies	<u>16,154</u>	<u>35,567</u>	<u>23,443</u>	<u>12,124</u>
<i>Total Expenditures</i>	<u>163,714</u>	<u>237,407</u>	<u>224,618</u>	<u>12,789</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>25,163</u>	<u>2,478</u>	<u>2,481</u>	<u>3</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	0	17,685	17,681	(4)
Advances Out	(25,163)	(25,163)	(25,162)	1
Transfers In	<u>0</u>	<u>5,000</u>	<u>5,000</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(25,163)</u>	<u>(2,478)</u>	<u>(2,481)</u>	<u>(3)</u>
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Food and Culinary Literacy Fund  
For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Contributions, Gifts and Donations	<u>\$6,750</u>	<u>\$6,750</u>	<u>\$6,750</u>	<u>\$0</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	19,311	0	0	0
Materials and Supplies	<u>0</u>	<u>26,061</u>	<u>17,808</u>	<u>8,253</u>
Total Expenditures	<u>19,311</u>	<u>26,061</u>	<u>17,808</u>	<u>8,253</u>
Net Change in Fund Balance	(12,561)	(19,311)	(11,058)	8,253
Fund Balance Beginning of Year	<u>19,311</u>	<u>19,311</u>	<u>19,311</u>	<u>0</u>
Fund Balance End of Year	<u>\$6,750</u>	<u>\$0</u>	<u>\$8,253</u>	<u>\$8,253</u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**Hotspot Lending Program Fund**  
*For the Year Ended December 31, 2024*

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	<b>Budgeted Amounts</b>			<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>	<b>Actual</b>	
<b>Revenues</b>				
Intergovernmental	\$0	\$101,206	\$101,206	\$0
Contributions, Gifts and Donations	118,982	0	0	0
<i>Total Revenues</i>	118,982	101,206	101,206	0
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	0	2,054	2,054	0
<i>Excess of Revenues Over (Under) Expenditures</i>	118,982	99,152	99,152	0
<b>Other Financing Sources (Uses)</b>				
Advances Out	(118,982)	(118,982)	(118,982)	0
Transfers In	0	19,830	19,830	0
<i>Total Other Financing Sources (Uses)</i>	(118,982)	(99,152)	(99,152)	0
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Digital Literacy Fund  
For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Intergovernmental	\$131,303	\$131,303	\$126,768	(\$4,535)
Contributions, Gifts and Donations	0	230,000	200,000	(30,000)
<i>Total Revenues</i>	<u>131,303</u>	<u>361,303</u>	<u>326,768</u>	<u>(34,535)</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	25,985	210,213	125,324	84,889
Fringe Benefits	4,015	34,795	19,362	15,433
Materials and Supplies	0	14,992	14,992	0
<i>Total Expenditures</i>	<u>30,000</u>	<u>260,000</u>	<u>159,678</u>	<u>100,322</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>101,303</u>	<u>101,303</u>	<u>167,090</u>	<u>65,787</u>
<b>Other Financing Sources (Uses)</b>				
Advances Out	<u>(101,303)</u>	<u>(101,303)</u>	<u>(101,303)</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	<u>0</u>	<u>0</u>	<u>65,787</u>	<u>65,787</u>
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><b>\$0</b></u>	<u><b>\$0</b></u>	<u><b>\$65,787</b></u>	<u><b>\$65,787</b></u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Student Success Fund  
For the Year Ended December 31, 2024*

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	<b>Budgeted Amounts</b>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Intergovernmental	\$0	\$10,000	\$10,000	\$0
Contributions, Gifts and Donations	147,052	542,313	295,300	(247,013)
<i>Total Revenues</i>	<u>147,052</u>	<u>552,313</u>	<u>305,300</u>	<u>(247,013)</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	134,744	448,737	259,177	189,560
Fringe Benefits	26,611	76,791	40,055	36,736
Purchased Services	0	12,400	12,400	0
Materials and Supplies	14,558	53,651	31,842	21,809
Total Library Services	175,913	591,579	343,474	248,105
Capital Outlay				
Software	0	16,600	0	16,600
<i>Total Expenditures</i>	<u>175,913</u>	<u>608,179</u>	<u>343,474</u>	<u>264,705</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(28,861)</u>	<u>(55,866)</u>	<u>(38,174)</u>	<u>17,692</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	27,005	26,997	(8)
<i>Net Change in Fund Balance</i>	<u>(28,861)</u>	<u>(28,861)</u>	<u>(11,177)</u>	<u>17,684</u>
<i>Fund Balance Beginning of Year</i>	<u>28,861</u>	<u>28,861</u>	<u>28,861</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$17,684</u>	<u>\$17,684</u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Summer Camps Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Contributions, Gifts and Donations	\$104,900	\$38,565	\$70,565	\$32,000
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	9,929	26,872	26,872	0
Fringe Benefits	1,546	4,152	4,152	0
Purchased Services	2,580	16,449	16,449	0
Materials and Supplies	100,850	67,432	67,374	58
Total Expenditures	114,905	114,905	114,847	58
Excess of Revenues Over (Under) Expenditures	(10,005)	(76,340)	(44,282)	32,058
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	66,335	66,282	(53)
Net Change in Fund Balance	(10,005)	(10,005)	22,000	32,005
Fund Balance Beginning of Year	10,005	10,005	10,005	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$32,005</u>	<u>\$32,005</u>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
**SLN Innovation Center Fund**  
*For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	850,000	0	0	0
Capital Outlay				
Building Improvements	0	850,000	850,000	0
<i>Total Expenditures</i>	<i>850,000</i>	<i>850,000</i>	<i>850,000</i>	<i>0</i>
<i>Net Change in Fund Balance</i>	<i>(850,000)</i>	<i>(850,000)</i>	<i>(850,000)</i>	<i>0</i>
<i>Fund Balance Beginning of Year</i>	<i>850,000</i>	<i>850,000</i>	<i>850,000</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<b><i>\$0</i></b>	<b><i>\$0</i></b>	<b><i>\$0</i></b>	<b><i>\$0</i></b>

**Cuyahoga County Public Library**  
*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Special School Programming Fund  
For the Year Ended December 31, 2024*

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	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Contributions, Gifts and Donations	\$24,226	\$24,226	\$22,905	(\$1,321)
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Salaries and Wages	7,761	7,796	7,796	0
Fringe Benefits	1,239	1,213	1,204	9
Purchased Services	12,305	10,709	9,430	1,279
Materials and Supplies	4,195	5,782	5,332	450
Total Expenditures	<u>25,500</u>	<u>25,500</u>	<u>23,762</u>	<u>1,738</u>
Excess of Revenues Over (Under) Expenditures	(1,274)	(1,274)	(857)	417
<b>Other Financing Sources (Uses)</b>				
Advances Out	(7,726)	(7,726)	(7,726)	0
Transfers In	<u>9,000</u>	<u>9,000</u>	<u>9,000</u>	<u>0</u>
Total Other Financing Sources (Uses)	<u>1,274</u>	<u>1,274</u>	<u>1,274</u>	<u>0</u>
Net Change in Fund Balance	0	0	417	417
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$417</u>	<u>\$417</u>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Library Support Fund  
For the Year Ended December 31, 2024*

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Contributions, Gifts and Donations	\$15,000	\$15,000	\$96,226	\$81,226
Refunds and Reimbursements	10,000	10,000	10,000	0
<i>Total Revenues</i>	<i>25,000</i>	<i>25,000</i>	<i>106,226</i>	<i>81,226</i>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	87,889	31,478	21,714	9,764
Materials and Supplies	45,644	54,740	34,275	20,465
Total Library Services	133,533	86,218	55,989	30,229
Capital Outlay				
Furniture and Equipment	7,785	14,595	9,109	5,486
<i>Total Expenditures</i>	<i>141,318</i>	<i>100,813</i>	<i>65,098</i>	<i>35,715</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(116,318)</i>	<i>(75,813)</i>	<i>41,128</i>	<i>116,941</i>
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	7,096	7,096
Transfers Out	0	(40,505)	(40,502)	3
<i>Total Other Financing Sources (Uses)</i>	<i>0</i>	<i>(40,505)</i>	<i>(33,406)</i>	<i>7,099</i>
<i>Net Change in Fund Balance</i>	<i>(116,318)</i>	<i>(116,318)</i>	<i>7,722</i>	<i>124,040</i>
<i>Fund Balance Beginning of Year</i>	<i>254,665</i>	<i>254,665</i>	<i>254,665</i>	<i>0</i>
Prior Year Encumbrances Appropriated	1,318	1,318	1,318	0
<i>Fund Balance End of Year</i>	<i>\$139,665</i>	<i>\$139,665</i>	<i>\$263,705</i>	<i>\$124,040</i>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Branch Support Fund  
For the Year Ended December 31, 2024*

	<u>Budgeted Amounts</u>			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Interest	\$17,595	\$17,595	\$88,164	\$70,569
Contributions, Gifts and Donations	<u>46,320</u>	<u>46,320</u>	1,155	(45,165)
<i>Total Revenues</i>	<i>63,915</i>	<i>63,915</i>	89,319	25,404
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	69,000	55,975	0	55,975
Purchased Services	<u>69,000</u>	<u>55,975</u>	<u>0</u>	<u>55,975</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(5,085)</i>	<i>7,940</i>	89,319	81,379
<b>Other Financing Sources (Uses)</b>				
Transfers In	0	0	30,000	30,000
Transfers Out	<u>(1,084,681)</u>	<u>(1,097,706)</u>	<u>(1,097,706)</u>	<u>0</u>
<i>Total Other Financing Sources (Uses)</i>	<i>(1,084,681)</i>	<i>(1,097,706)</i>	<i>(1,067,706)</i>	<i>30,000</i>
<i>Net Change in Fund Balance</i>	<i>(1,089,766)</i>	<i>(1,089,766)</i>	(978,387)	111,379
<i>Fund Balance Beginning of Year</i>	<i>1,809,066</i>	<i>1,809,066</i>	1,809,066	0
<i>Fund Balance End of Year</i>	<i><u>\$719,300</u></i>	<i><u>\$719,300</u></i>	<i><u>\$830,679</u></i>	<i><u>\$111,379</u></i>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Social Emotional Learning Fund  
For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Contributions, Gifts and Donations	\$20,000	\$20,000	\$20,000	\$0
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Purchased Services	20,000	20,000	12,000	8,000
Net Change in Fund Balance	0	0	8,000	8,000
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$8,000	\$8,000

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Debt Service Fund  
For the Year Ended December 31, 2024*

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Interest	\$32,000	\$131,098	\$131,098	\$0
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	0	500	500	0
Purchased Services	0	500	500	0
Debt Service:				
Principal Retirement	3,530,000	3,530,000	3,530,000	0
Interest and Fiscal Charges	797,019	797,020	797,020	0
Total Debt Service	4,327,019	4,327,020	4,327,020	0
<i>Total Expenditures</i>	<i>4,327,019</i>	<i>4,327,520</i>	<i>4,327,520</i>	<i>0</i>
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>(4,295,019)</i>	<i>(4,196,422)</i>	<i>(4,196,422)</i>	<i>0</i>
<b>Other Financing Sources (Uses)</b>				
Transfers In	4,295,019	4,305,921	4,327,019	21,098
<i>Net Change in Fund Balance</i>	<i>0</i>	<i>109,499</i>	<i>130,597</i>	<i>21,098</i>
<i>Fund Balance Beginning of Year</i>	<i>145,003</i>	<i>145,003</i>	<i>145,003</i>	<i>0</i>
<i>Fund Balance End of Year</i>	<i>\$145,003</i>	<i>\$254,502</i>	<i>\$275,600</i>	<i>\$21,098</i>

**Cuyahoga County Public Library**

*Schedule of Revenues, Expenditures and Changes  
in Fund Balance - Budget (Non-GAAP Basis) and Actual  
Levenson Memorial Fund  
For the Year Ended December 31, 2024*

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	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Interest	\$125	\$125	\$290	\$165
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs				
Materials and Supplies	1,076	1,009	0	1,009
<i>Net Change in Fund Balance</i>	(951)	(884)	290	1,174
<i>Fund Balance Beginning of Year</i>	5,264	5,264	5,264	0
Prior Year Encumbrances Appropriated	14	14	14	0
<i>Fund Balance End of Year</i>	<b>\$4,327</b>	<b>\$4,394</b>	<b>\$5,568</b>	<b>\$1,174</b>

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## **STATISTICAL SECTION**



## Statistical Section

This part of the Cuyahoga County Public Library, Ohio's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the Library's overall financial health.

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Contents	Pages(s)
<b><i>Financial Trends</i></b> .....	<b><i>S2 – S9</i></b>
These schedules contain trend information to help the reader understand how the Library's financial performance and well-being have changed over time.	
<b><i>Revenue Capacity</i></b> .....	<b><i>S10 – S18</i></b>
These schedules contain information to help the reader assess the Library's most significant local revenue, the property tax.	
<b><i>Debt Capacity</i></b> .....	<b><i>S19 – S21</i></b>
These schedules present information to help the reader assess the affordability of the Library's current levels of outstanding debt and the Library's ability to issue additional debt in the future.	
<b><i>Economic and Demographic Information</i></b> .....	<b><i>S22 – S23</i></b>
These schedules offer economic and demographic indicators to help the reader understand the environment within which the Library's financial activities take place.	
<b><i>Operating Information</i></b> .....	<b><i>S24 – S33</i></b>
These schedules contain service and infrastructure data to help the reader understand how the information in the Library's financial report relates to the services the Library provides and the activities it performs.	

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

**Cuyahoga County Public Library**

*Net Position By Component*

*Last Ten Years*

*(Accrual Basis of Accounting)*

	2024	2023	2022	2021
<b>Governmental Activities</b>				
Net Investment in Capital Assets	\$77,850,903	\$63,707,425	\$57,697,438	\$54,325,385
Restricted:				
Debt Service	210,914	78,585	0	0
Unclaimed Monies	10,765	0	0	0
Pension and OPEB Plans	1,982,393	244,289	6,229,450	3,261,707
Student Success (1)	38,065	34,201	0	4,903
Enrichment and Literacy	76,040	0	10,698	122,389
Project Learn	0	0	0	0
Adult Education	0	293,876	520,582	448,396
College Prep Program	0	0	0	0
Library Support	267,030	251,391	272,924	494,713
Branch Support	831,179	1,809,066	1,315,590	1,384,214
Other Purposes	63,709	80,348	313,687	452,479
South Euclid Books and Periodicals				
Expendable	0	0	0	0
Nonexpendable	0	0	0	0
Gates Mills Children's Activities				
Expendable	649	359	837	1,846
Nonexpendable	4,919	4,919	4,919	4,919
Unrestricted (Deficit)	<u>44,698,302</u>	<u>47,184,894</u>	<u>30,014,429</u>	<u>4,564,548</u>
<i>Total Governmental Activities</i>				
Net Position	<u>\$126,034,868</u>	<u>\$113,689,353</u>	<u>\$96,380,554</u>	<u>\$65,065,499</u>

Note: The Library Implemented GASB 75 in 2018, GASB 84 in 2019, GASB 87 in 2022 and GASB 96 in 2023.

(1) Formerly referred to as Homework Centers.

2020	2019	2018	2017	2016	2015
\$49,988,051	\$50,175,788	\$51,704,596	\$46,292,530	\$44,626,636	\$40,610,617
0	0	0	0	0	0
0	0	0	0	0	0
219,820	136,957	175,195	0	0	0
11,083	22,753	35,779	21,807	441	3,861
65,119	36,784	35,124	63,728	46,053	57,422
143,745	314,300	441,412	384,224	0	0
123,471	96,348	122,288	15,532	0	0
3,882	8,423	63,465	82,048	85,173	68,108
506,882	831,814	769,610	1,278,855	844,135	854,937
771,783	476,496	414,929	502,850	480,044	448,400
104,748	154,268	219,359	203,775	273,279	356,458
0	0	0	10,098	10,329	10,933
0	0	0	50,000	50,000	50,000
1,841	1,793	1,639	1,513	1,445	1,411
4,919	4,919	4,919	4,919	4,919	4,919
(35,622,301)	(35,936,776)	(29,243,469)	(21,819,787)	6,344,729	15,351,749
<u>\$16,323,043</u>	<u>\$16,323,867</u>	<u>\$24,744,846</u>	<u>\$27,092,092</u>	<u>\$52,767,183</u>	<u>\$57,818,815</u>

**Cuyahoga County Public Library**

*Changes in Net Position*

*Last Ten Years*

*(Accrual Basis of Accounting)*

	2024	2023	2022	2021
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
Library Services:				
Public Service and Programs	\$977,979	\$1,095,034	\$817,520	\$1,041,497
Support Services:				
Facilities Operations and Maintenance	472	470,000	0	0
Information Services	72,371	128,693	0	0
Business Administration	375,034	358,920	366,312	517,642
Subtotal - Charges for Services	<u>1,425,856</u>	<u>2,052,647</u>	<u>1,183,832</u>	<u>1,559,139</u>
Operating Grants and Contributions:				
Library Services:				
Public Service and Programs	3,377,009	3,628,677	2,234,451	3,240,450
Support Services:				
Facilities Operations and Maintenance	0	0	15,000	0
Business Administration	0	0	0	0
Subtotal - Operating Grants and Contributions	<u>3,377,009</u>	<u>3,628,677</u>	<u>2,249,451</u>	<u>3,240,450</u>
Capital Grants and Contributions:				
Library Services:				
Public Service and Programs	0	0	239,399	197,500
Support Services:				
Facilities Operations and Maintenance	1,359,663	126,699	0	0
<i>Total Program Revenues</i>	<u>6,162,528</u>	<u>5,808,023</u>	<u>3,672,682</u>	<u>4,997,089</u>
<b>Expenses</b>				
Governmental Activities:				
Library Services:				
Public Service and Programs	51,071,168	47,289,545	33,652,088	23,281,516
Collection Development and Processing	2,192,942	2,313,220	1,171,581	538,768
Support Services:				
Facilities Operations and Maintenance	10,184,379	10,954,380	10,686,282	8,636,056
Information Services	4,055,322	5,030,206	0	0
Business Administration	16,881,272	14,029,001	16,151,596	14,903,859
Interest and Fiscal Charges	1,225,244	1,060,998	961,702	1,324,559
<i>Total Governmental Activities Expenses</i>	<u>85,610,327</u>	<u>80,677,350</u>	<u>62,623,249</u>	<u>48,684,758</u>
<b>Net Expense</b>				
Governmental Activities				
	<u>(79,447,799)</u>	<u>(74,869,327)</u>	<u>(58,950,567)</u>	<u>(43,687,669)</u>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental Activities				
Property Taxes Levied For:				
General Purposes	59,780,298	58,874,693	58,136,826	59,076,164
Payments in Lieu of Taxes	142,833	0	0	0
Grants and Entitlements not Restricted to				
Specific Programs	30,405,199	29,487,264	31,458,257	32,153,882
Unrestricted Contributions and Donations	160,106	319,276	150,572	63,658
Investment Earnings/Interest	3,657,718	3,381,060	354,251	(16,830)
Gain on Sale of Capital Assets	0	0	21,313	0
Miscellaneous	120,431	115,833	144,403	80,096
<i>Total Governmental Activities</i>	<u>94,266,585</u>	<u>92,178,126</u>	<u>90,265,622</u>	<u>91,356,970</u>
<b>Change in Net Position</b>				
Governmental Activities				
	<u>\$14,818,786</u>	<u>\$17,308,799</u>	<u>\$31,315,055</u>	<u>\$47,669,301</u>

2020	2019	2018	2017	2016	2015
\$767,966	\$1,183,074	\$1,268,435	\$1,229,952	\$1,281,237	\$1,145,841
0	0	0	0	0	0
0	0	0	0	0	0
348,259	486,994	510,727	494,338	487,775	417,190
1,116,225	1,670,068	1,779,162	1,724,290	1,769,012	1,563,031
2,296,569	2,347,943	2,624,628	2,243,345	1,171,454	1,487,106
678,224	0	0	0	0	0
25,000	25,000	0	0	1,419	1,566
2,999,793	2,372,943	2,624,628	2,243,345	1,172,873	1,488,672
10,000	134,086	719,100	0	0	0
0	0	0	0	0	0
4,126,018	4,177,097	5,122,890	3,967,635	2,941,885	3,051,703
42,337,118	50,752,520	45,790,642	46,374,031	42,537,292	41,601,802
2,011,259	2,401,521	2,121,518	2,427,272	2,474,764	2,464,204
7,512,900	7,477,990	6,990,331	6,740,507	6,645,242	5,246,534
0	0	0	0	0	0
15,424,778	16,812,195	15,128,607	15,431,813	14,048,522	13,653,527
1,951,228	2,001,535	2,009,378	2,070,168	2,159,093	2,246,892
69,237,283	79,445,761	72,040,476	73,043,791	67,864,913	65,212,959
(65,111,265)	(75,268,664)	(66,917,586)	(69,076,156)	(64,923,028)	(62,161,256)
39,026,357	38,749,647	37,868,786	37,035,992	35,891,599	36,321,193
0	0	0	0	0	0
25,732,705	27,218,362	25,411,229	25,083,588	23,696,030	26,404,710
49,610	46,529	723,049	1,661,275	0	0
232,689	676,773	340,525	251,846	143,468	131,071
0	0	0	0	21,371	0
69,080	156,374	205,872	323,445	118,928	67,223
65,110,441	66,847,685	64,549,461	64,356,146	59,871,396	62,924,197
(\$824)	(\$8,420,979)	(\$2,368,125)	(\$4,720,010)	(\$5,051,632)	\$762,941

**Cuyahoga County Public Library**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2024	2023	2022	2021
General Fund				
Nonspendable	\$1,032,824	\$941,815	\$1,080,698	\$967,374
Committed	1,787,493	3,617,143	2,105,125	2,640,904
Assigned	617,102	1,135,919	516,137	650,812
Unassigned	952,717	1,042,963	2,001,531	1,391,877
<i>Total General Fund</i>	<i>4,390,136</i>	<i>6,737,840</i>	<i>5,703,491</i>	<i>5,650,967</i>
All Other Governmental Funds				
Nonspendable	21,742	37,883	19,611	32,767
Restricted	1,537,163	2,578,286	2,438,589	2,888,122
Assigned	62,678,647	60,235,101	48,042,888	32,920,869
Unassigned (Deficit)	(9,863)	(126,218)	(38,564)	(176,647)
<i>Total All Other Governmental Funds</i>	<i>64,227,689</i>	<i>62,725,052</i>	<i>50,462,524</i>	<i>35,665,111</i>
<i>Total Governmental Funds</i>	<i><u>\$68,617,825</u></i>	<i><u>\$69,462,892</u></i>	<i><u>\$56,166,015</u></i>	<i><u>\$41,316,078</u></i>

Note: The Library Implemented GASB 97 in 2023

2020	2019	2018	2017	2016	2015
\$698,836	\$710,012	\$567,557	\$451,417	\$420,589	\$383,160
1,548,602	1,865,820	376,200	507,454	522,688	3,678,334
608,508	3,293,099	1,964,382	94,709	76,864	78,727
3,278,228	1,235,598	1,009,801	3,301,783	1,624,534	2,215,454
<u>6,134,174</u>	<u>7,104,529</u>	<u>3,917,940</u>	<u>4,355,363</u>	<u>2,644,675</u>	<u>6,355,675</u>
14,696	34,031	16,167	56,791	56,683	56,605
1,702,256	1,811,505	2,036,256	2,534,506	1,720,229	1,460,204
21,705,179	14,955,945	14,952,315	17,560,350	20,594,087	22,037,619
0	(72,223)	(20,583)	0	(8,531)	(33,443)
<u>23,422,131</u>	<u>16,729,258</u>	<u>16,984,155</u>	<u>20,151,647</u>	<u>22,362,468</u>	<u>23,520,985</u>
<u><b>\$29,556,305</b></u>	<u><b>\$23,833,787</b></u>	<u><b>\$20,902,095</b></u>	<u><b>\$24,507,010</b></u>	<u><b>\$25,007,143</b></u>	<u><b>\$29,876,660</b></u>

**Cuyahoga County Public Library**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2024	2023	2022	2021
<b>Revenues</b>				
Property Taxes	\$59,969,528	\$59,394,794	\$58,211,919	\$57,769,730
Payments in Lieu of Taxes	142,833	0	0	0
Patron Fines and Fees	1,145,798	1,175,925	903,269	657,478
Intergovernmental	32,858,543	32,610,879	32,674,940	30,074,438
Investment Earnings/Interest	3,657,718	3,381,060	354,251	(16,830)
Contributions, Gifts and Donations	2,647,348	1,649,235	1,447,505	2,288,383
Lease	22,547	21,860	19,453	0
Rentals	0	0	0	23,156
Refunds and Reimbursements	256,392	863,978	261,729	876,505
Miscellaneous	118,854	116,022	144,081	80,771
<i>Total Revenues</i>	<u>100,819,561</u>	<u>99,213,753</u>	<u>94,017,147</u>	<u>91,753,631</u>
<b>Expenditures</b>				
Current:				
Library Services:				
Public Service and Programs	42,213,455	41,122,324	40,020,150	38,164,923
Collection Development and Processing	1,881,540	2,143,158	1,872,018	1,774,873
Support Services:				
Facilities Operations and Maintenance	8,697,357	9,220,352	9,370,367	8,297,226
Information Services	3,122,882	5,081,282	0	0
Business Administration	15,268,062	12,292,320	17,064,293	17,577,613
Capital Outlay	25,247,246	13,687,114	5,807,111	9,871,121
Debt Service:				
Principal Retirement	5,219,155	5,113,591	3,926,023	3,546,788
Interest	1,046,502	1,168,508	1,068,794	1,486,663
Note Issuance Costs	0	0	0	387,132
<i>Total Expenditures</i>	<u>102,696,199</u>	<u>89,828,649</u>	<u>79,128,756</u>	<u>81,106,339</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,876,638)</u>	<u>9,385,104</u>	<u>14,888,391</u>	<u>10,647,292</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	13,624	39,754	21,313	38,146
Inception of Lease	843,505	2,188,138	120,216	686,003
Inception of Subscriptions	174,442	1,683,881	0	0
Payment to Refunded Escrow Agent	0	0	0	(47,001,668)
Refunding Notes Issued	0	0	0	47,390,000
Transfers In	23,410,443	19,617,650	23,852,971	24,040,779
Transfers Out	<u>(23,410,443)</u>	<u>(19,617,650)</u>	<u>(23,852,971)</u>	<u>(24,040,779)</u>
<i>Total Other Financing Sources (Uses)</i>	<u>1,031,571</u>	<u>3,911,773</u>	<u>141,529</u>	<u>1,112,481</u>
<i>Net Change in Fund Balances</i>	<u><b><i>(\$845,067)</i></b></u>	<u><b><i>\$13,296,877</i></b></u>	<u><b><i>\$15,029,920</i></b></u>	<u><b><i>\$11,759,773</i></b></u>
Debt Service as a Percentage of Noncapital Expenditures	7.9%	8.2%	6.7%	7.0%

2020	2019	2018	2017	2016	2015
\$38,768,358	\$38,834,660	\$38,085,183	\$37,631,698	\$37,215,695	\$36,670,807
0	0	0	0	0	0
445,120	1,337,525	1,356,592	1,289,944	1,337,185	1,482,868
28,981,407	27,535,698	26,636,215	25,324,994	24,606,885	25,501,002
232,689	676,773	340,525	251,846	143,468	131,071
1,186,756	1,290,043	2,104,075	3,272,735	1,161,725	1,350,248
0	0	0	0	0	0
19,255	23,106	23,481	0	0	0
653,925	309,037	397,414	434,346	431,827	80,163
68,381	169,759	192,487	323,445	118,928	67,223
<u>70,355,891</u>	<u>70,176,601</u>	<u>69,135,972</u>	<u>68,529,008</u>	<u>65,015,713</u>	<u>65,283,382</u>
33,799,134	38,145,371	38,383,258	36,537,244	36,283,272	36,423,965
1,722,347	1,841,034	1,815,582	1,922,086	2,206,246	2,335,202
6,177,187	6,017,252	5,539,227	5,748,470	6,053,791	5,203,487
0	0	0	0	0	0
14,407,026	15,626,266	14,480,299	13,997,297	13,640,791	12,980,261
3,435,501	1,806,447	7,867,826	6,181,100	7,298,877	11,347,748
3,029,550	3,048,632	2,440,000	2,380,000	2,290,000	2,200,000
2,087,085	2,170,994	2,225,481	2,284,981	2,376,581	2,464,581
0	0	0	0	0	0
<u>64,657,830</u>	<u>68,655,996</u>	<u>72,751,673</u>	<u>69,051,178</u>	<u>70,149,558</u>	<u>72,955,244</u>
<u>5,698,061</u>	<u>1,520,605</u>	<u>(3,615,701)</u>	<u>(522,170)</u>	<u>(5,133,845)</u>	<u>(7,671,862)</u>
18,817	14,962	10,786	22,037	21,371	0
5,640	1,396,125	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
13,424,485	5,246,705	8,195,894	5,941,665	6,194,913	10,176,732
(13,424,485)	(5,246,705)	(8,195,894)	(5,941,665)	(6,194,913)	(10,176,732)
<u>24,457</u>	<u>1,411,087</u>	<u>10,786</u>	<u>22,037</u>	<u>21,371</u>	<u>0</u>
<u>\$5,722,518</u>	<u>\$2,931,692</u>	<u>(\$3,604,915)</u>	<u>(\$500,133)</u>	<u>(\$5,112,474)</u>	<u>(\$7,671,862)</u>
8.3%	7.8%	7.1%	7.4%	7.4%	7.5%

**Cuyahoga County Public Library**  
*Assessed Valuation and Estimated Actual Values of Taxable Property*  
*Last Ten Years*

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value			Public Utility	
	Residential/ Agricultural	Commercial Industrial/PU	Estimated Actual Value	Assessed Value	Estimated Actual Value
2024	\$15,896,642,110	\$5,168,708,910	\$60,186,717,200	\$840,115,830	\$954,677,080
2023	15,820,352,630	5,111,819,540	59,806,206,200	810,016,700	920,473,523
2022	15,745,226,270	5,086,491,250	59,519,192,914	763,696,500	867,836,932
2021	13,607,916,520	4,816,927,270	52,642,410,829	722,396,920	820,905,591
2020	13,561,475,480	4,745,604,040	52,305,941,486	680,952,360	773,809,500
2019	13,501,454,120	4,718,225,920	52,056,228,686	637,557,310	724,496,943
2018	12,282,293,170	4,492,056,970	47,926,714,686	603,615,170	685,926,330
2017	12,250,256,820	4,425,592,190	47,645,282,886	545,291,800	619,649,773
2016	12,203,598,620	4,506,345,970	47,742,698,829	488,068,030	554,622,761
2015	12,011,957,970	4,695,230,540	47,734,824,314	460,120,140	522,863,795

Source: Cuyahoga County, Ohio; County Fiscal Officer

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 2 1/2 percent rollback, and homestead exemptions before being billed.

Total			Weighted Average Tax Rate (per \$1,000 of Assessed Value)
Assessed Value	Estimated Actual Value	Ratio	
\$21,905,466,850	\$61,141,394,280	35.83 %	\$2.9524
21,742,188,870	60,726,679,723	35.80	2.9516
21,595,414,020	60,387,029,846	35.76	2.9505
19,147,240,710	53,463,316,419	35.81	3.3044
18,988,031,880	53,079,750,986	35.77	2.2981
18,857,237,350	52,780,725,629	35.73	2.2951
17,377,965,310	48,612,641,016	35.75	2.4824
17,221,140,810	48,264,932,659	35.68	2.4784
17,198,012,620	48,297,321,590	35.61	2.4783
17,167,308,650	48,257,688,110	35.57	2.5000

**Cuyahoga County Public Library**  
*Property Tax Rates - Direct and Overlapping Governments*  
*(Per \$1,000 of Assessed Valuation)*  
*Last Ten Years*

	2024	2023	2022	2021
<b>Voted Millage - by levy</b>				
2020 Current Expense				
Residential/Agricultural Real	\$0.8681	\$0.8675	\$0.8678	\$1.0000
Commercial/Industrial and Public Utility Real	0.9547	0.9537	0.9541	1.0000
Public Utility Personal	1.0000	1.0000	1.0000	1.0000
2008 Current Expense				
Residential/Agricultural Real	1.9651	1.9636	1.9642	2.2636
Commercial/Industrial and Public Utility Real	2.2821	2.2797	2.2806	2.3903
Public Utility Personal	2.5000	2.5000	2.5000	2.5000
<b>Total Millage</b>				
Residential/Agricultural Real	<u>\$2.8332</u>	<u>\$2.8311</u>	<u>\$2.8320</u>	<u>\$3.2636</u>
Commercial/Industrial and Public Utility Real	<u>3.2368</u>	<u>3.2334</u>	<u>3.2347</u>	<u>3.3903</u>
General Business and Public Utility Personal	<u>3.5000</u>	<u>3.5000</u>	<u>3.5000</u>	<u>3.5000</u>
<b>Total Weighted Average Tax Rate</b>	<b>\$2.9524</b>	<b>\$2.9516</b>	<b>\$2.9505</b>	<b>\$3.3044</b>
<b>Overlapping Rates by Taxing District</b>				
Cuyahoga County	\$12.2602 - 14.85000	12.2519 - 14.85000	12.2552 - 14.85000	14.0063 - 14.85000
<b>Cities/Villages</b>				
Bay Village	\$0.0000	\$14.9000	\$14.9000	\$14.9000
Beachwood	1.6000	4.0000	4.0000	4.0000
Bedford	21.7000	21.7000	21.7000	21.7000
Bedford Heights	21.9000	21.9000	21.9000	21.9000
Bentleyville	5.4886 - 8.9000	5.7524 - 8.9000	5.8715 - 8.9000	6.0087 - 8.9000
Berea	11.2375 - 16.8000	11.2351 - 16.8000	11.2365 - 16.8000	11.5630 - 16.8000
Brecksville	8.2100	8.2100	8.2100	8.2100
Broadview Heights	9.6712 - 12.5200	9.6699 - 12.5200	9.6721 - 12.5200	9.8593 - 12.5200
Brook Park	4.6485 - 4.7500	4.6479 - 4.7500	4.6557 - 4.7500	4.6698 - 4.7500
Brooklyn	5.9000	5.9000	5.9000	5.9000
Brooklyn Heights	3.4000 - 4.4000	3.4000 - 4.4000	3.4000 - 4.4000	3.4000 - 4.4000
Chagrin Falls	6.7344 - 8.3000	6.7185 - 8.3000	6.7210 - 8.3000	7.3136 - 8.3000
Cleveland	12.7000	12.7000	12.7000	12.7000
Cuyahoga Heights	2.0000	4.4000	4.4000	4.4000
Fairview Park	12.8409 - 13.2900	11.3503 - 11.8000	11.3502 - 11.8000	11.4718 - 11.8000
Garfield Heights	28.9000	28.5000	29.1300	28.5000
Gates Mills	12.3446 - 14.4800	12.2984 - 14.4800	12.2950 - 14.4800	12.4579 - 14.4800
Glenwillow	3.3000	3.3000	3.3000	3.3000
Highland Hills	11.4913 - 20.7000	11.5976 - 20.7000	11.5979 - 20.7000	12.2577 - 20.7000
Highland Heights	4.0000	4.0000	4.0000	4.0000
Hunting Valley	15.9705 - 16.1000	16.0143 - 16.1000	15.957 - 16.1000	16.1000
Independence	2.2000	2.2000	2.2000	2.2000
Lyndhurst	11.5000	11.5000	11.5000	11.5000
Maple Heights	18.5631 - 20.0000	18.5684 - 20.0000	18.5665 - 20.0000	19.4905 - 20.0000
Mayfield	3.7221 - 5.0000	3.7217 - 5.0000	3.7218 - 5.0000	3.7540 - 5.0000
Mayfield Heights	10.0000	10.0000	10.0000	10.0000
Middleburg Heights	4.6495 - 5.4500	4.6495 - 5.4500	4.6495 - 5.4500	4.6825 - 5.4500
Moreland Hills	10.3000	10.3000	10.3000	10.3000
North Olmsted	11.8000	11.8000	12.2000	12.2000
North Randall	3.3000	3.3000	3.3000	4.4641 - 4.8000
North Royalton	6.3065 - 8.2000	6.3045 - 8.2000	5.9629 - 8.2000	6.4256 - 8.2000
Oakwood	3.8000	3.8000	3.8000	3.8000
Olmsted Falls	8.3779 - 12.6500	8.3834 - 12.6500	8.3941 - 12.6500	9.1999 - 12.6500
Orange	7.0000	7.0000	7.0000	7.0000
Parma	6.2501 - 7.4000	6.2490 - 7.4000	6.2485 - 7.4000	6.9373 - 7.4000
Parma Heights	10.0000	10.0000	10.0000	10.0000
Pepper Pike	8.8756 - 9.5000	8.7687 - 9.5000	8.7688 - 9.5000	8.9201 - 9.5000
Richmond Heights	14.5580 - 17.1000	14.5552 - 17.1000	14.5552 - 17.1000	14.6851 - 17.1000
Seven Hills	10.7838 - 13.2400	10.6696 - 13.2400	10.6582 - 13.2400	11.7205 - 13.2400
SOLON	3.6061 - 3.8000	3.6062 - 3.8000	3.6062 - 3.8000	3.6320 - 3.8000
South Euclid	16.9619 - 18.8500	16.9507 - 18.8500	16.9576 - 18.8500	18.0996 - 18.8500
Strongsville	6.2662 - 9.3000	6.2589 - 9.3000	6.2597 - 9.3000	6.7699 - 9.3000
Valleyview	6.3423 - 6.7000	6.3425 - 6.7000	6.3415 - 6.7000	6.5352 - 6.7000
Walton Hills	3.3000	3.3000	3.3000	3.3000
Warrensville Heights	5.7883 - 9.7000	5.7851 - 9.7000	5.7847 - 9.7000	6.2557 - 9.7000
Woodmere	4.3000	4.3000	4.3000	4.3000

2020	2019	2018	2017	2016	2015
\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000	\$0.0000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
0.0000	0.0000	0.0000	0.0000	0.0000	0.0000
2.2594	2.2596	2.4755	2.4707	2.4695	2.5000
2.3798	2.3691	2.4987	2.4969	2.5000	2.5000
2.5000	2.5000	2.5000	2.5000	2.5000	2.5000
<b>\$2.2594</b>	<b>\$2.2596</b>	<b>\$2.4755</b>	<b>\$2.4707</b>	<b>\$2.4695</b>	<b>\$2.5000</b>
<b>2.3798</b>	<b>2.3691</b>	<b>2.4987</b>	<b>2.4969</b>	<b>2.5000</b>	<b>2.5000</b>
<b>2.5000</b>	<b>2.5000</b>	<b>2.5000</b>	<b>2.5000</b>	<b>2.5000</b>	<b>2.5000</b>
<b>\$2.2981</b>	<b>\$2.2951</b>	<b>\$2.4824</b>	<b>\$2.4784</b>	<b>\$2.4783</b>	<b>\$2.5000</b>
<b>\$12.8012 - 14.0500</b>	<b>\$12.7973 - 14.0500</b>	<b>\$13.9141 - 14.0500</b>	<b>\$13.8802 - 14.0500</b>	<b>\$13.8698 - 14.0500</b>	<b>\$14.0195 - 14.0500</b>
<b>\$14.9000</b>	<b>\$14.9000</b>	<b>\$14.9000</b>	<b>\$14.9000</b>	<b>\$14.9000</b>	<b>\$14.9000</b>
4.0000	4.0000	4.0000	4.0000	4.0000	4.0000
21.7000	21.7000	21.7000	21.7000	21.7000	21.7000
21.9000	21.9000	21.9000	21.9000	21.9000	21.9000
7.3231 - 8.9000	7.3327 - 8.9000	7.5305 - 8.9000	7.5156 - 8.9000	7.5117 - 8.9000	7.5206 - 8.9000
12.0590 - 16.3000	12.0640 - 16.3000	12.2858 - 16.3000	12.7815 - 16.8000	12.2855 - 16.3000	12.2609 - 16.3000
8.2100	8.2100	8.2100	8.2100	8.2100	8.2100
9.8587 - 12.5200	9.8606 - 12.5200	9.2960 - 11.8200	9.2954 - 11.8200	9.2958 - 11.8200	7.9083 - 10.4000
4.7070 - 4.7500	4.7070 - 4.7500	4.7379 - 4.7500	4.7377 - 4.7500	4.7676 - 4.7500	4.6764 - 4.7500
5.9000	5.9000	5.9000	5.9000	5.9000	5.9000
4.4000	4.4000	4.4000	4.4000	4.4000	4.4000
7.3036 - 8.3000	7.3021 - 8.3000	8.2916 - 8.9000	8.6901 - 9.3000	8.7842 - 9.4000	8.9221 - 9.3000
12.7000	12.7000	12.7000	12.7000	12.7000	12.7000
4.4000	4.4000	4.4000	4.4000	4.4000	4.4000
11.4714 - 11.8000	11.4712 - 11.8000	11.5629 - 11.8000	11.5640 - 11.8000	11.5636 - 11.8000	11.6115 - 11.8000
28.3000	29.3000	28.0600	29.4000	27.2000	27.2000
12.2576 - 14.4000	12.2608 - 14.4000	12.6592 - 14.4000	12.5937 - 14.4000	12.6041 - 14.4000	13.0219 - 14.4000
3.3000	3.3000	3.3000	3.3000	3.3000	3.3000
18.0991 - 20.7000	18.0032 - 20.7000	19.3344 - 20.7000	19.2801 - 20.7000	19.2801 - 20.7000	11.0053 - 20.7000
4.0000	4.0000	4.0000	4.0000	4.0000	4.0000
8.1000	8.1000	8.1000	8.1000	5.1000	5.1000
2.2000	2.2000	2.2000	2.2000	2.2000	2.2000
11.5000	11.5000	11.5000	11.5000	11.5000	11.5000
19.6743 - 20.0000	19.6706 - 20.0000	20.0000	16.8000	16.8000	15.5000
4.1668 - 7.3000	4.1661 - 7.3000	4.2204 - 7.3000	4.2180 - 7.3000	4.2176 - 7.3000	4.2208 - 7.3000
10.0000	10.0000	10.0000	10.0000	10.0000	10.0000
4.6826 - 5.4500	4.6825 - 5.4500	4.7069 - 5.4500	4.7067 - 5.4500	4.7066 - 5.4500	4.7068 - 5.4500
10.3000	10.3000	7.3000	7.3000	7.3000	7.3000
12.2000	13.3000	13.3000	13.3000	13.3000	13.3000
4.4580 - 4.8000	4.4580 - 4.8000	4.551 - 4.8000	4.5551 - 4.8000	4.5551 - 4.8000	4.4616 - 4.8000
6.4279 - 8.2000	6.4287 - 8.2000	6.8378 - 8.2000	6.0205 - 8.2000	6.0196 - 8.2000	6.0518 - 8.2000
3.8000	3.8000	3.8000	3.8000	3.8000	3.8000
9.2144 - 12.65000	9.2165 - 12.65000	9.8050 - 12.6500	9.8016 - 12.6500	10.5030 - 13.3500	10.5637 - 13.3500
7.0000	7.0000	7.0000	7.0000	7.1000	7.1000
6.9356 - 7.4000	6.9349 - 7.4000	7.4000	7.5000	7.5000	7.5510 - 7.6000
10.0000	10.0000	10.0000	10.0000	10.0000	10.0000
9.2529 - 9.5000	9.2618 - 9.5000	9.3596 - 9.5000	9.3553 - 9.5000	9.3559 - 9.5000	9.1995 - 9.5000
15.8800 - 18.3000	15.8778 - 18.3000	15.9788 - 18.3000	15.9742 - 18.3000	15.7728 - 18.1000	15.7457 - 18.1000
12.8322 - 13.4900	12.8373 - 13.4900	14.2100 - 14.3900	14.2048 - 14.3900	10.9096 - 11.1000	11.2000
3.6320 - 3.8000	3.6319 - 3.8000	3.6512 - 3.8000	3.6505 - 3.8000	3.6505 - 3.8000	3.6722 - 3.8000
18.0575 - 18.8500	18.0411 - 18.8500	18.8500 - 18.8500	18.8500 - 18.8500	16.3500 - 16.3500	16.2605 - 16.3500
6.7697 - 9.3000	6.7749 - 9.3000	7.1610 - 9.3000	7.1627 - 9.3000	7.1672 - 9.3000	7.7790 - 9.8000
6.5318 - 6.7000	6.5316 - 6.7000	6.6987 - 6.7000	6.6963 - 6.7000	6.7000	6.7000
3.3000	3.3000	0.3000	0.3000	0.3000	0.3000
6.2429 - 9.7000	6.2400 - 9.7000	6.6244 - 9.7000	6.6226 - 9.7000	6.6175 - 9.7000	6.4330 - 9.7000
4.3000	4.3000	4.3000	4.3000	4.3000	4.3000

(continued)

**Cuyahoga County Public Library**  
*Property Tax Rates - Direct and Overlapping Governments (continued)*  
*(Per \$1,000 of Assessed Valuation)*  
*Last Ten Years*

	2024	2023	2022	2021
<b>Townships</b>				
Chagrin Falls	\$0.4000	\$0.4000	\$0.4000	\$0.4000
Olmsted	18.2719 - 31.5000	18.2524 - 31.5000	18.2526 - 31.5000	20.3164 - 31.5000
<b>Special Districts</b>				
Chagrin Falls Township Fire District	\$0.8000	\$0.8000	\$0.8000	\$0.8000
Cleveland Metro Parks	2.7424 - 2.7500	2.7404 - 2.7500	2.1502 - 2.7500	2.4849 - 2.7500
Cleveland Cuyahoga Port Authority	.0889 - 0.1300	.0888 - 0.1300	.0888 - 0.1300	0.1032 - 0.1300
Cuyahoga Community College	4.3542 - 5.3000	3.9515 - 4.9000	3.9526 - 4.9000	4.5121 - 4.9000
<b>Joint Vocational Schools</b>				
Cuyahoga Valley JVS	\$2.0000	\$2.0000	\$2.0000	\$2.0000
Polaris JVS	2.5293 - 3.0900	2.5273 - 3.0900	2.5274 - 3.0900	2.6858 - 3.0900
<b>Schools</b>				
Bay Village City	\$51.2262 - 128.3300	\$51.2735 - 128.4000	\$44.6337 - 121.7800	\$50.5244 - 121.7800
Beachwood City	41.7723 - 93.5800	39.3326 - 91.1800	39.6679 - 91.5000	42.8053 - 91.7000
Bedford City	46.6129 - 85.6200	36.6576 - 75.7200	36.6487 - 75.7200	42.3994 - 75.7200
Berea City	36.2074 - 81.5000	38.1932 - 81.5000	38.6004 - 81.9000	44.4869 - 81.9000
Brecksville-Broadview Heights City	36.9562 - 82.5300	36.9986 - 82.6300	37.1606 - 82.7900	41.4252 - 82.79
Brooklyn City	47.8759 - 61.8000	47.6395 - 61.5500	49.7869 - 63.7000	53.8016 - 64.0000
Chagrin Falls Exempted Village	49.1410 - 123.5700	54.2001 - 123.6000	54.6570 - 124.0000	57.8814 - 124.1000
Cuyahoga Heights Local	25.4866 - 35.7000	25.4830 - 35.7000	25.4703 - 35.7000	28.1791 - 35.7000
Fairview Park City	47.9871 - 101.8400	47.9505 - 101.8000	51.3209 - 105.2200	59.6803 - 106.0200
Garfield Heights City	59.7627 - 71.2600	59.4630 - 71.2600	66.6480 - 78.5100	67.6098 - 78.5100
Independence Local	32.3073 - 34.6500	32.4496 - 34.8500	32.4511 - 34.8500	33.0848 - 35.3000
Maple Heights City	60.8460 - 81.3000	60.8746 - 81.3000	69.7643 - 90.2000	73.3894 - 90.2000
Mayfield City	46.7747 - 90.6700	46.7378 - 90.6700	46.7423 - 90.6700	50.5256 - 90.6700
North Olmsted City	53.5276 - 103.8000	53.5108 - 103.8000	46.2011 - 96.5000	53.6257 - 96.5000
North Royalton City	39.5168 - 64.7000	39.5024 - 64.7000	41.5027 - 66.7000	41.5542 - 66.7000
Olmsted Falls City	50.0647 - 106.9000	50.0229 - 106.9000	50.0347 - 106.9000	56.3485 - 106.9000
Orange City	41.4744 - 90.2000	42.2500 - 90.9000	42.3328 - 90.9000	44.4810 - 90.9000
Parma City	42.8912 - 71.2000	42.8952 - 71.2000	46.1911 - 74.5000	51.4320 - 74.9000
Richmond Heights Local	55.9632 - 99.7800	55.6439 - 99.5800	56.0452 - 99.9800	60.8365 - 99.9800
Solon City	48.0144 - 88.8000	48.3243 - 89.1000	48.3256 - 89.1000	51.9984 - 89.1000
South Euclid-Lyndhurst City	59.1754 - 113.2900	59.0805 - 113.3000	59.1056 - 113.2900	68.8829 - 113.2900
Strongsville City	38.3141 - 86.6800	38.2776 - 86.6800	38.5852 - 86.9800	43.7372 - 87.4800
Warrensville Heights City	58.4716 - 95.9000	60.0285 - 97.5000	59.5230 - 97.0000	67.8303 - 97.8000

Source: Ohio Department of Taxation

Note: The rates presented for a particular tax year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The Library's basic property tax rate may be increased only by a majority vote of the Library's residents.

Overlapping rates are those of local and county governments that apply to property owners within the Cities.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes.

2020	2019	2018	2017	2016	2015
\$0.4000 20.3754 - 31.5000	\$0.4000 16.4320 - 27.5000	\$0.4000 17.7493 - 27.5000	\$0.4000 17.7170 - 27.5000	\$0.4000 17.7328 - 27.5000	\$0.4000 18.0081 - 27.5000
\$0.8000 2.4797 - 2.7500	\$0.8000 2.4827 - 2.7500	\$0.8000 2.7183 - 2.7500	\$0.8000 2.7112 - 2.7500	\$0.8000 2.779 - 2.7500	\$0.8000 2.7368 - 2.7500
0.1030 - 0.1300 4.5035 - 4.9000	0.1029 - 0.1300 4.1023 - 4.5000	0.1131 - 0.1300 4.4569 - 4.5000	0.1128 - 0.1300 3.9461 - 4.0000	0.1127 - 0.1300 3.9428 - 4.0000	0.1127 - 0.1300 3.9906 - 4.0000
\$2.0000 2.6859 - 3.0900	\$2.0000 2.6879 - 3.0900	\$2.0000 2.9858 - 3.0900	\$2.0000 2.9848 - 3.0900	\$2.0000 2.2960 - 2.4000	\$2.0000 2.1745-2.4000
\$50.3936 - 121.7800 43.1121 - 92.1000	\$50.7635 - 122.1800 43.1048 - 92.1000	\$57.4924 - 122.1800 40.3078 - 86.2000	\$57.7192 - 122.4100 40.4946 - 86.4000	\$52.0512 - 116.8100 40.4524 - 86.4000	\$55.4302 - 116.8100 41.8402 - 86.4000
42.2903 - 75.7200 44.6639 - 82.1000	42.2539 - 75.7200 44.7861 - 82.2000	45.3116 - 75.7200 48.6824 - 82.2000	45.2045 - 75.7200 48.6417 - 82.2000	45.165202 - 75.7200 44.4553 - 78.0000	44.7465 - 75.7500 44.7135 - 78.7000
41.2320 - 82.6300 54.5836 - 64.8000	41.4324 - 82.7900 48.4732 - 58.7000	44.8382 - 82.8900 51.3082 - 48.7920	38.9210 - 77.0000 51.7721 - 59.8000	38.9562 - 77.0000 51.7511 - 59.8000	39.9725 - 77.0000 49.0033 - 60.2000
59.3948 - 124.1000 28.1506 - 35.7000	59.3825 - 124.1000 28.1502 - 35.7000	61.5733 - 124.1000 30.1360 - 35.7000	53.2460 - 115.2000 30.1165 - 35.7000	53.3126 - 115.3000 30.1361 - 35.7000	54.2388 - 115.3000 29.9293 - 35.7000
51.7581 - 98.1200 74.6979 - 80.0600	52.3514 - 98.7200 80.8309 - 86.2600	57.0091 - 66.2745 83.1684 - 86.2600	56.9658 - 98.6200 84.4587 - 87.7600	54.4973 - 96.1700 77.6276 - 81.0600	57.0919 - 96.4700 69.6492 - 81.0600
33.4397 - 35.7000 78.3281 - 92.7000	34.4428 - 36.7000 78.3083 - 92.7000	34.7439 - 36.7000 78.9111 - 91.5000	34.7329 - 36.7000 78.7734 - 91.5000	34.1022 - 36.1000 75.8603 - 88.7000	34.3753 - 35.8000 70.8478 - 88.2000
50.2626 - 90.6700 53.6127 - 97.1000	50.2354 - 90.6700 54.1915 - 97.1000	53.9211 - 90.6700 59.9663 - 97.1000	53.8388 - 90.7200 59.7381 - 96.9000	47.2295 - 84.1200 59.7329 - 96.9000	47.5242 - 84.1200 60.7606 - 96.9000
41.8544 - 67.0000 49.2875 - 99.7000	43.3548 - 68.5000 49.6759 - 100.0000	44.4431 - 68.5000 53.7396 - 100.0000	41.6366 - 65.7000 54.0417 - 100.4000	41.6407 - 65.7000 55.8188 - 102.2000	41.6295 - 65.7000 56.5034 - 102.2000
44.3483 - 91.0000 51.4158 - 74.9000	44.3390 - 91.0000 52.3733 - 75.8600	45.9804 - 91.2000 55.4407 - 75.8600	45.6793 - 91.2000 55.3675 - 75.8100	45.6578 - 91.2000 55.2463 - 75.7100	47.5694 - 91.1000 54.6273 - 75.5100
60.6339 - 99.9800 51.9373 - 89.1000	60.5447 - 99.9800 45.0210 - 82.2000	64.6262 - 99.9800 47.3343 - 82.2000	52.4409 - 87.9000 47.2526 - 82.2000	52.4040 - 87.9000 47.2543 - 82.2000	51.5521 - 87.9000 49.6833 - 82.2000
61.7711 - 106.3900 43.9355 - 87.6800	61.7027 - 106.3900 38.0813 - 81.7800	68.2019 - 107.7000 41.0157 - 81.7800	68.0607 - 107.7000 41.0288 - 81.7800	68.0467 - 107.8000 41.0607 - 81.7800	65.7911 - 107.6000 41.9227 - 81.7800
63.2308 - 98.4000	69.4776 - 99.7000	68.8733 - 93.2000	68.0382 - 92.4000	67.2653 - 91.7000	64.3691 - 91.8000

**Cuyahoga County Public Library**  
*Real Property and Public Utility Tax Levies And Collections*  
*Last Ten Years*

Collection Year	Total Tax Levy(1)	Current Tax Collections(1)	Percent of Current Tax Collections To Current Tax Levy	Delinquent Tax Collection(3)	Total Tax Collections(2)
2024	\$64,823,388	\$63,138,608	97.40%	\$1,707,292	\$64,845,900
2023	64,119,420	62,000,095	96.69	2,099,064	64,099,159
2022	63,706,744	60,983,723	95.73	1,947,121	62,930,844
2021	63,293,711	61,144,678	96.60	1,511,752	62,656,430
2020	43,763,743	42,253,091	96.55	1,031,414	43,284,505
2019	43,338,133	42,019,453	96.96	1,161,818	43,181,271
2018	43,207,704	41,499,910	96.05	1,195,311	42,695,221
2017	42,829,814	41,194,354	96.18	1,051,306	42,245,660
2016	42,617,955	40,886,516	95.94	930,885	41,817,401
2015	42,869,195	40,382,191	94.20	1,095,353	41,477,544

Source: Cuyahoga County, Ohio; County Fiscal Officer

- (1) Information for Real and Public Utility Property Only.
- (2) State Reimbursements of Rollback and Homestead Exemptions are included.
- (3) We are aware of the requirement to report delinquent tax collections by levy year rather than by collection year. However, the County's current computer system tracks levy amounts by current levy and delinquent levy. Once amounts become part of the delinquent levy, the ability to track information by levy year is lost. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. We are looking at options to improve the presentation.

Percent of Total Tax Collections To Tax Levy	Accumulated Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Total Tax Levy
100.03%	\$3,110,407	4.80%
99.97	3,285,596	5.12
98.78	3,805,697	5.97
98.99	3,880,790	6.13
98.90	2,574,356	5.88
99.64	2,316,357	5.34
98.81	2,401,370	5.56
98.64	2,617,767	6.11
98.12	3,213,473	7.54
96.75	4,537,569	10.58

**Cuyahoga County Public Library**

*Principal Real Property Taxpayers*

*2024 and 2015*

**2024**

<b>Taxpayer</b>	<b>Assessed Valuation</b>	<b>Percentage of Total Assessed Valuation</b>
Brookfiled Properties	\$330,136,800	1.52 %
Progressive Direct Insurance Company	225,546,800	1.03
City of Cleveland	152,314,900	0.70
Square Mile Orange Village, LLC	134,615,700	0.61
First Interstate	134,309,500	0.61
University Hospitals Health Systems	112,450,700	0.51
K&D Properties	92,148,200	0.42
Eaton Corporation	84,200,000	0.38
Four Seasons Apartments	77,416,000	0.35
OLP Beachwood OH LLC	<u>67,250,000</u>	<u>0.31</u>
 Total	 <u>\$1,410,388,600</u>	 <u>6.44 %</u>
Total Assessed Valuation	<u>\$21,905,466,850</u>	

**2015**

<b>Taxpayer</b>	<b>Assessed Valuation</b>	<b>Percentage of Total Assessed Valuation</b>
Cleveland Electric Illuminating Company	\$327,167,210	1.90 %
American Transmission Systems	96,306,460	0.56
Beachwood PL LTD	76,479,260	0.45
University Hospital Health System	59,009,730	0.34
City of Cleveland	47,726,470	0.28
Legacy Village Investors, LLC	38,746,270	0.23
Southpark Mall, LLC	37,433,390	0.22
Star-West Great Northern Mall LLC	35,378,680	0.21
Cleveland Clinic	29,879,220	0.17
Progressive Direct Insurance Company	<u>29,129,940</u>	<u>0.17</u>
 Total	 <u>\$777,256,630</u>	 <u>4.53 %</u>
Total Assessed Valuation	<u>\$17,167,308,650</u>	

Source: Cuyahoga County Fiscal Officer

**Cuyahoga County Public Library**  
*Ratios of Outstanding Debt to*  
*Total Personal Income and Debt Per Capita (1)*  
*Last Ten Years*

Year	Library Fund Facilities Notes	Leases	Subscriptions	Total	Total Personal Income	Percentage Of Personal Income	Population	Per Capita
2024	\$41,865,000	\$1,684,847	\$1,049,571	\$44,599,418	\$25,584,135,990	0.17%	615,610	\$72.45
2023	45,395,000	2,004,876	1,400,750	48,800,626	24,570,034,803	0.20	617,229	79.06
2022	49,106,752	895,849	176,349	50,178,950	22,154,357,160	0.23	609,960	82.27
2021	52,718,503	1,226,656	0	53,945,159	21,840,459,732	0.25	634,934	84.96
2020	53,119,790	1,011,724	0	54,131,514	20,190,797,904	0.27	609,736	88.78
2019	55,762,264	1,520,634	0	57,282,898	19,316,954,500	0.30	607,375	94.31
2018	58,440,435	658,141	0	59,098,576	18,554,093,910	0.32	609,510	96.96
2017	61,090,290	0	0	61,090,290	17,824,062,801	0.34	611,607	99.88
2016	63,680,145	0	0	63,680,145	17,482,578,300	0.36	619,620	102.77
2015	66,180,000	0	0	66,180,000	17,341,265,268	0.38	621,729	106.45

Note: The Library Implemented GASB 97 in 2023

(1) The Library has no direct debt limits.

# **Cuyahoga County Public Library**

*Pledged Revenue Coverage*

*Public Library Fund*

*Last Ten Years*

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Year	Public Library Fund (1)	Debt Service Requirements			Coverage
		Principal	Interest	Total	
2024	\$25,234,184	\$3,530,000	\$797,020	\$4,327,020	5.83
2023	26,754,162	3,575,000	912,379	4,487,379	5.96
2022	26,345,223	3,475,000	1,023,250	4,498,250	5.86
2021	24,353,462	3,085,000	1,453,182	4,538,182	5.37
2020	21,595,532	2,515,000	2,075,056	4,590,056	4.70
2019	21,635,812	2,515,000	2,150,506	4,665,506	4.64
2018	20,769,026	2,440,000	2,225,481	4,665,481	4.45
2017	19,967,033	2,380,000	2,284,981	4,664,981	4.28
2016	19,886,828	2,290,000	2,376,581	4,666,581	4.26
2015	20,229,694	2,200,000	2,464,581	4,664,581	4.34

(1) Public Library Fund revenue is reported as a component of intergovernmental revenue.

**Cuyahoga County Public Library**  
*Computation of Direct and Overlapping  
 Debt Attributable to Governmental Activities*  
 December 31, 2024

Jurisdiction	Governmental Activities Debt	Percentage Applicable to Library (1)	Amount Applicable to the Library
<b>Direct</b>			
Library Fund Facilities Notes	\$41,865,000	100.00 %	\$41,865,000
Leases	1,684,847	100.00	1,684,847
Subscriptions	1,049,571	100.00	1,049,571
<i>Total Direct Debt</i>	<i>44,599,418</i>		<i>44,599,418</i>
<b>Overlapping (2)</b>			
Cuyahoga County	1,130,525,826	60.96	689,168,544
All Cities wholly within the Library	152,401,121	100.00	152,401,121
All Villages wholly within the Library	24,313,314	100.00	24,313,314
All School Districts wholly within the Library	601,572,505	100.00	601,572,505
Brook Park City	6,180,000	95.79	5,919,822
Cleveland City	212,295,000	0.78	1,655,901
Fairview Park City	13,550,000	91.89	12,451,095
Garfield Heights City	6,705,000	94.83	6,358,352
South Euclid City	3,622,000	91.67	3,320,287
Olmsted Falls City School District	26,471,619	97.01	25,680,118
Strongsville City School District	55,570,000	99.71	55,408,847
Chagrin Falls Exempted Village School District	28,685,000	63.29	18,154,737
Polaris Career Center	590,000	99.55	587,345
Cuyahoga Community College	177,515,000	60.96	108,213,144
<i>Total Overlapping Debt</i>	<i>2,439,996,385</i>		<i>1,705,205,132</i>
<i>Total Direct and Overlapping Debt</i>	<i><u>\$2,484,595,803</u></i>		<i><u>\$1,749,804,550</u></i>

Source: Ohio Municipal Advisory Council (OMAC)

(1) Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the Library by the total assessed valuation of the government. The valuations used were for the 2023 tax year, 2024 collection year.

(2) The overlapping debt information is as of December 31, 2024.

**Cuyahoga County Public Library**

*Principal Employers*

*2024 and 2015*

2024			
Employer	Nature of Activity	Employees	Percentage of Total Employment
Progressive Corporation	Insurance Company	12,461	3.70 %
Giant Eagle Inc.	Food, Fuel and Pharmacy Retailer	9,339	2.78
Swagelok Company	Industrial Manufacturer	4,720	1.40
Ford Motor Company	Automobile Manufacturer	3,606	1.07
Nestle Prepared Foods Company	Food Manufacturer	3,131	0.93
Ken Ganley Companies LLC	Auto Dealership	2,320	0.69
Parker Hannifin Corporation	Motion and Control Technologies	2,200	0.65
Southwest General	Health Care Provider	1,825	0.54
Embassy Healthcare	Skilled Nursing and Assisted Living	1,800	0.54
Heinen's Inc	Grocery Store Chain	1,432	0.43
Total		42,834	12.73 %
Total Employment within the Library		336,600	
2015			
Employer	Nature of Activity	Employees	Percentage of Total Employment
Progressive Corporation	Insurance and Financial	9,330	2.79 %
Giant Eagle Inc	Food Reseller	9,016	2.70
Swagelok Company	Industrial Manufacturer	4,182	1.25
Nestle Prepared Foods Company	Food Manufacturer	2,277	0.68
Rockwell Automation Inc.	Distrubuter	1,899	0.57
Southwest General	Health Care Provider	1,817	0.54
Parma City School District	Public Education	1,584	0.47
Safeguard Properties Management LLC	Foreclosure Property Maintenance	1,416	0.43
Philips Medical Systems	Medical Manufacturer	1,025	0.31
Menorah Park Center for Senior Living	Assisted Living	956	0.29
Total		33,502	10.03 %
Total Employment within the Library		334,100	

Source: Crain's Cleveland Business and Ohio Department of Job and Family Services

**Cuyahoga County Public Library**  
*Demographic and Economic Statistics*  
*Last Ten Years*

Year	Population (1)	Total Personal Income (1)	Per Capita Income (1) Cuyahoga County	Unemployment Rate (2)		Estimated Actual Property Value (3)
				Cuyahoga County	State of Ohio	
2024	615,610	\$25,584,135,990	\$41,559	3.9%	4.3%	\$61,141,394,280
2023	617,229	24,570,034,803	39,807	3.5	3.8	60,726,679,723
2022	609,960	22,154,357,160	36,321	4.9	4.0	60,387,029,846
2021	634,934	21,840,459,732	34,398	6.5	5.1	53,463,316,419
2020	609,736	20,190,797,904	33,114	10.4	8.1	53,079,750,986
2019	607,375	19,316,954,500	31,804	4.2	4.1	52,780,725,629
2018	609,510	18,554,093,910	30,441	5.2	4.6	48,612,641,016
2017	611,607	17,824,062,801	29,143	5.9	5.0	48,264,932,659
2016	619,620	17,482,578,300	28,215	5.4	4.8	48,297,321,590
2015	621,729	17,341,265,268	27,892	4.0	4.6	48,257,688,110

Sources:

(1) U.S. Census Bureau 2020, 2017-2024 Estimates, Library Estimates based on Census.

(2) Ohio Bureau of Employment Services; U.S. Department of Labor, Bureau of Labor Statistics.

(3) Cuyahoga County, Ohio; County Fiscal Officer.

**Cuyahoga County Public Library**  
*Full-Time Equivalent Library Employees by Function/Program*  
*Last Ten Years*

Function/Program	2024	2023	2022	2021
<b>Public Service and Programs</b>				
Branch Services	11.12	9.82	6.00	4.00
Adult Education Services - Aspire	22.44	21.21	20.97	18.37
Literacy & Learning Division	42.92	37.89	32.77	33.40
Bay Village Branch	14.80	14.56	14.56	13.88
Beachwood Branch	14.17	14.88	14.10	13.22
Bedford Branch (1)	15.37	14.92	13.29	12.62
Berea Branch	14.35	13.72	11.72	11.62
Brecksville Branch	12.02	13.08	11.54	11.09
Brooklyn Branch	17.52	14.89	14.08	14.26
Brook Park Branch	11.97	10.91	10.13	12.08
Chagrin Falls Branch	12.15	11.05	10.27	10.57
Fairview Park Branch	18.32	18.24	16.83	17.16
Gates Mills Branch	3.67	3.48	4.03	4.18
Garfield Heights Branch	16.48	14.94	16.46	14.97
Independence Branch	9.45	10.53	9.35	10.15
Middleburgh Heights Branch	12.50	13.58	12.78	11.48
Maple Heights Branch	17.90	17.57	17.95	16.93
Mayfield Village Branch	17.75	16.49	21.07	19.87
North Olmsted Branch	17.85	16.69	16.99	17.87
North Royalton Branch	16.08	14.76	15.32	15.57
Olmsted Falls Branch	6.70	7.44	7.34	6.14
Orange Branch	10.53	11.10	11.12	11.72
Parma Heights Branch	11.98	11.62	9.56	10.56
Parma Power Branch (2)	21.27	20.51	20.54	22.45
Parma Snow Branch	18.83	17.46	16.76	19.74
Richmond Heights Branch	6.03	6.01	0.76	0.00
South Euclid - Lyndhurst Branch	18.88	16.78	15.19	16.32
Solon Branch	13.80	13.98	14.00	15.76
Strongsville Branch	18.47	18.55	18.96	17.83
Warrensville Branch	15.32	17.29	16.83	17.16
<b>Collection Development and Processing</b>				
Technical Services Division	2.00	2.00	2.00	2.00
Catalog Division	6.00	6.00	6.00	5.00
Processing Division	7.00	8.00	8.00	7.00
Acquisitions Division	4.00	5.00	5.00	5.00
Collection Development Division	4.80	5.40	5.80	5.80
<b>Facilities, Operations and Maintenance</b>				
Facilities	1.00	1.00	1.00	1.00
Shipping & Receiving	10.00	10.00	10.00	9.20
Maintenance	12.00	18.00	15.00	11.00
Environmental/Contract Services	0.00	0.00	0.00	2.00
Projects/Contracts	4.00	0.00	3.00	2.00
Environmental Services	0.00	0.00	0.00	0.00

2020	2019	2018	2017	2016	2015
3.00	3.00	3.00	3.00	3.00	3.00
21.08	29.06	22.22	21.42	0.00	0.00
23.58	34.41	30.70	28.63	25.06	16.70
12.90	14.08	14.52	14.76	14.76	14.74
13.06	13.35	14.45	14.93	14.01	16.14
14.09	13.94	13.53	14.54	15.30	15.52
12.72	13.10	13.26	14.02	14.67	14.75
12.12	11.85	12.12	13.86	15.35	15.12
13.06	14.47	16.73	17.13	19.00	19.45
11.79	13.49	13.93	14.26	14.59	14.26
10.37	10.62	11.63	12.01	12.39	11.14
18.90	19.96	20.23	21.95	24.53	27.19
5.66	6.06	5.06	4.68	4.46	5.06
15.47	14.89	15.67	15.30	16.56	15.28
9.22	10.53	11.48	11.95	12.69	13.25
12.38	12.89	10.71	12.74	13.01	13.68
18.47	19.38	22.02	23.94	25.76	23.95
19.24	21.47	21.09	21.09	23.18	24.78
18.25	20.04	20.60	20.06	22.20	20.32
15.14	16.93	16.13	17.01	16.63	17.14
5.44	6.72	7.02	5.79	5.92	6.67
10.77	11.95	12.51	12.26	13.11	12.86
11.32	10.58	10.70	10.32	10.80	11.18
23.14	21.81	22.45	22.83	24.35	24.38
18.64	20.54	21.71	21.20	23.46	22.09
0.00	0.38	0.38	0.38	0.38	0.25
17.77	18.29	17.63	16.89	17.75	18.72
13.49	14.46	15.83	16.47	18.37	18.52
17.67	20.17	20.72	21.48	22.66	22.28
16.68	16.04	16.80	15.93	15.58	16.59
2.00	2.00	1.00	1.00	1.00	1.00
5.00	5.00	5.00	6.00	7.00	8.00
8.50	10.00	10.00	11.00	15.50	15.50
5.00	5.00	5.00	6.00	6.00	6.00
4.80	6.80	6.80	6.80	6.60	6.60
1.00	2.00	2.00	2.00	3.00	3.00
10.00	10.00	11.00	11.50	8.00	8.00
11.00	14.00	12.00	12.00	13.00	13.00
2.00	3.00	4.00	3.00	2.00	2.00
1.00	1.00	1.00	1.00	1.00	1.00
0.00	0.00	0.00	0.00	1.00	1.00

(continued)

**Cuyahoga County Public Library**  
*Full-Time Equivalent Library Employees by Function/Program (continued)*  
*Last Ten Years*

Function/Program	2024	2023	2022	2021
<b>Business Administration</b>				
Executive Director	3.00	4.00	4.00	4.00
Communication & External Relations	3.00	3.00	2.00	4.00
Marketing	7.00	7.00	7.00	7.00
Graphics	4.00	5.00	5.00	5.00
Security	4.00	3.00	3.00	2.00
Development Office	5.00	4.00	4.00	3.00
Finance Division	7.00	7.00	6.00	6.00
Information Technologies Division	1.00	1.00	1.00	1.00
Internet & Media Services	3.00	3.00	3.00	3.00
Network Services	4.00	5.00	4.00	4.00
System Support/Help Desk	8.00	7.00	9.00	9.00
Human Resource Division	8.00	8.00	8.00	7.00
 Totals:	 <u>568.44</u>	 <u>556.35</u>	 <u>533.07</u>	 <u>525.97</u>

Source: Library Payroll Records

Method: Using total hours worked by all staff divided by  
a 40-hour work week at December 31.

- (1) The Southeast Branch was renamed the Bedford Branch in 2022.
- (2) The Parma South Branch was renamed Parma Powers Branch in 2022.

2020	2019	2018	2017	2016	2015
4.00	2.00	3.00	3.00	3.00	3.00
2.50	6.75	3.50	2.00	2.00	2.00
7.00	6.00	6.00	5.00	6.00	5.00
5.00	4.00	5.00	5.00	5.00	5.00
2.00	2.00	2.00	2.00	2.00	2.00
3.00	0.00	2.00	2.00	2.00	1.00
6.00	6.00	6.00	7.00	6.00	6.00
1.00	1.00	1.00	1.00	1.00	1.00
3.00	3.00	3.00	6.00	6.00	6.00
4.00	4.00	4.00	4.00	4.00	4.00
8.00	9.00	9.00	8.00	7.00	9.00
5.38	4.00	5.00	4.00	4.00	3.00
<b>516.60</b>	<b>561.01</b>	<b>562.13</b>	<b>570.13</b>	<b>571.63</b>	<b>567.11</b>

**Cuyahoga County Public Library**  
*Capital Assets Statistics by Function/Program*  
*Last Ten Years*

Function/Program	2024	2023	2022	2021
<b>Public Service</b>				
Number of Buildings	27	27	27	27
Public Meeting Rooms	85	79	79	70
Vehicles for Delivery	5	5	6	6
Parma Snow Auditorium	1	1	1	1
<b>Square Footage</b>				
Bay Village Branch	17,170	17,170	17,170	15,806
Beachwood Branch	18,626	18,626	18,626	18,626
Bedford Branch (2)	16,455	16,455	16,455	16,455
Berea Branch	15,666	15,666	15,666	15,666
Brecksville Branch	15,815	15,536	15,251	15,251
Brook Park Branch	13,774	13,774	13,774	13,774
Brooklyn Branch	27,400	17,400	17,400	17,400
Chagrin Falls Branch	12,806	12,806	12,806	12,806
Fairview Park Branch	44,225	44,225	44,225	44,225
Garfield Heights Branch	29,447	29,447	29,447	29,447
Gates Mills Branch	3,600	3,600	3,600	3,600
Independence Branch	16,530	16,530	16,530	16,530
Maple Heights Branch	48,434	48,434	48,434	48,434
Mayfield Village Branch	33,175	33,175	33,175	33,175
Metro Health Hospital	0	0	0	465
Middleburg Heights Branch	16,007	16,007	16,007	16,007
North Olmsted Branch	37,897	37,897	37,897	37,897
North Royalton Branch	28,893	28,893	28,893	28,893
Olmsted Falls Branch	5,940	5,940	5,940	5,940
Orange Branch	15,186	15,186	15,186	15,186
Parma Heights Branch	15,515	15,515	15,515	15,515
Parma Branch	43,918	43,918	43,918	43,918
Parma Powers Branch (3)	43,370	43,370	43,370	43,370
Richmond Branch (1)	0	0	0	3,364
Richmond Branch (1)	5,191	5,191	5,191	5,191
Solon Branch	22,538	22,538	22,538	22,538
South Euclid - Lyndhurst Branch	30,030	30,030	30,030	30,030
Southeast Branch	16,455	0	0	0
Strongsville Branch	36,002	36,002	36,002	36,002
Warrensville Branch	27,750	27,750	27,750	27,750
Public Use Copy Machines	55	48	50	50
Public Use PCs	1,672	1,662	1,529	1,417
<b>Administration</b>				
Square Footage				
Administration Building 2111 Snow Road	103,770	103,770	103,770	103,770
Administrative Multi Functional Copier, Printer, Fax & Scanner	35	42	40	40
Staff Use PCs	815	845	756	763

Source: Library Capital Asset Records

(1) The new Richmond Heights Branch opened in 2021.  
(2) The Southeast Library was renamed the Bedford Library in 2022.  
(3) The Parma South Branch was renamed Parma Powers Branch in 2022.

2020	2019	2018	2017	2016	2015
27	27	27	27	27	27
70	70	70	69	69	67
4	7	7	7	7	7
1	1	1	1	1	1
15,806	15,806	15,806	15,806	15,806	15,806
18,626	18,626	18,626	18,626	18,626	18,626
16,455	16,455	16,455	16,455	16,455	16,455
15,666	15,666	15,666	15,666	15,666	15,666
15,251	15,251	15,251	15,251	15,251	15,251
13,774	13,774	13,774	13,774	13,774	13,774
17,400	17,400	17,400	17,400	17,400	17,400
12,806	12,806	12,806	12,806	12,806	12,806
44,225	44,225	44,225	44,225	44,225	44,225
29,447	29,447	29,447	29,447	29,447	29,447
3,600	3,600	3,600	3,600	3,600	3,600
16,530	16,530	16,530	16,530	16,530	16,530
48,434	48,434	48,434	48,434	48,434	48,434
33,175	33,175	33,175	33,175	33,175	33,175
465	465	465	465	465	465
16,007	16,007	16,007	12,370	12,370	12,370
37,897	37,897	37,897	37,897	37,897	37,897
28,893	28,893	28,893	28,893	28,893	28,893
5,940	5,940	5,940	5,940	5,940	5,940
15,186	15,186	15,186	15,186	15,186	15,186
15,515	15,515	15,515	15,515	15,515	15,515
43,918	43,918	43,918	43,918	43,918	43,918
43,370	43,370	43,370	43,370	43,370	43,370
3,364	3,364	3,364	3,364	3,364	3,364
0	0	0	0	0	0
22,538	22,538	22,538	22,538	22,538	22,538
30,030	30,030	30,030	30,030	30,030	30,030
0	0	0	0	0	0
36,002	36,002	36,002	36,002	36,002	36,002
27,750	27,750	27,750	27,750	27,750	27,750
50	50	48	49	49	49
1,417	1,481	1,428	1,047	1,064	1,022
103,770	103,770	103,770	103,770	103,770	103,770
40	40	38	38	39	39
812	1,024	950	679	476	485

**Cuyahoga County Public Library**  
*Operating Indicators by Function/Program*  
*Last Ten Years*

Function/Program	2024	2023	2022
<b>Public Service and Administration</b>			
Circulation By Building			
Administration Building	426,537	99,261	44,723
Bay Village Library	262,827	213,333	178,174
Beachwood Library	402,153	314,774	255,735
Bedford Library (2)	128,097	89,017	81,867
Berea Library	240,409	198,898	168,413
Brecksville Library	358,626	357,073	243,070
Brook Park Library	152,867	109,029	91,166
Brooklyn Library	247,466	178,682	135,194
Chagrin Falls Library	147,051	119,413	99,838
Fairview Park Library	402,761	295,138	244,224
Garfield Heights Library	158,566	100,421	85,303
Gates Mills Library	37,826	29,724	23,935
Independence Library	202,388	161,983	136,404
Maple Heights Library	123,127	78,131	66,200
Mayfield Library	398,541	324,152	263,315
Metro Health Hospital	0	0	0
Middleburg Heights Library	231,279	175,331	153,728
North Olmsted Library	302,318	243,097	213,698
North Royalton Library	447,573	366,150	304,231
Olmsted Falls Library	129,468	109,079	96,368
Orange Library	189,662	150,777	130,066
Parma Heights Library	138,255	113,121	95,739
Parma Powers (3)	417,257	336,525	299,353
Parma Snow Library	390,289	299,491	253,049
Richmond Library	57,737	51,184	43,684
Solon Library	402,719	323,241	274,710
South Euclid-Lyndhurst Library	331,138	217,816	179,668
Strongsville Library	546,970	443,686	351,686
Warrensville Heights Library	102,807	60,425	54,505
Home Users (1)	0	0	0
Remote (1)	0	1,666,404	2,611,494
Institutional	0	618	879
E-Books	4,227,464	3,839,143	3,535,736
CCPL Mobile (smart phone app) (1)	0	0	0
Total Circulation, All Buildings	11,584,178	11,065,117	10,716,155
Circulation By Age Level			
Total Adult Circulation	5,991,117	4,400,843	3,567,533
Total Youth Circulation	842,715	731,573	682,629
Total Other Circulation (senior, staff, institution, home school, etc.)	514,071	5,932,701	6,465,993
Circulation By Type of Materials			
Books and Magazines	5,925,382	5,653,741	5,405,338
E-Books	2,147,394	3,638,425	3,341,288
Videocassettes and DVDs	956,931	1,186,002	1,346,164
Recordings (Discs, Tapes, CDs)	211,955	317,528	261,498
E-Media (Streaming Music & Video)	2,084,014	203,167	194,448
Other Items	73,006	66,254	167,419

2021	2020	2019	2018	2017	2016	2015
41,569	32,679	45,396	35,183	37,075	32,701	38,956
157,781	119,410	241,429	247,737	274,966	292,557	324,788
253,191	197,467	372,014	388,488	417,558	449,756	584,443
85,563	78,692	185,021	365,252	230,326	277,640	370,026
163,351	140,000	288,956	305,968	345,386	410,209	474,044
232,891	181,192	365,129	376,942	410,838	446,242	518,997
86,506	83,729	174,116	190,739	213,205	258,445	301,572
136,169	126,751	301,402	327,359	370,695	435,767	571,803
111,316	84,724	166,446	181,532	196,788	214,145	233,588
229,504	206,885	408,104	442,353	493,633	550,431	647,912
88,163	96,910	234,001	274,613	316,750	371,000	432,024
22,095	17,541	34,991	38,108	38,351	42,473	49,990
123,898	101,995	201,480	216,892	244,675	269,462	302,470
57,143	59,727	152,629	169,748	194,205	244,262	299,370
281,029	230,114	455,077	512,333	583,900	645,287	762,671
0	3,932	21,664	24,736	31,388	36,035	47,761
152,002	141,288	259,920	275,938	279,829	313,037	343,257
219,492	186,264	399,702	427,673	474,537	523,975	616,376
300,183	256,704	498,674	538,726	594,618	638,476	737,760
91,212	82,892	146,937	150,216	162,136	171,543	204,757
128,485	101,349	181,659	199,309	210,029	233,606	261,110
81,105	82,411	187,399	209,048	221,407	184,300	346,249
291,820	278,733	583,051	649,328	729,199	892,094	959,737
254,227	217,589	451,752	533,438	604,926	705,368	844,355
54,023	53,215	110,958	120,982	137,630	151,825	178,582
281,456	233,581	452,992	485,100	535,015	590,263	655,219
183,689	169,532	341,224	213,193	410,264	446,900	332,402
344,806	289,721	588,449	635,014	670,485	732,122	864,219
49,395	50,749	121,136	141,345	162,047	201,003	266,917
0	0	3,675,933	3,990,063	3,174,960	3,312,121	5,078,800
2,773,446	2,379,378	0	0	0	0	0
244	779	3,876	4,132	3,867	4,317	4,952
3,269,695	3,143,447	2,705,586	2,693,840	2,399,192	2,152,886	1,928,507
0	0	182,233	183,659	114,514	4,745	3,315
10,545,449	9,429,380	14,539,336	15,548,987	15,284,394	16,234,993	19,586,929
3,564,971	3,164,334	6,014,058	6,763,634	6,921,581	7,769,198	10,284,996
664,829	590,019	1,265,909	1,512,099	1,487,693	1,696,292	2,006,931
6,315,649	5,675,027	7,259,369	7,273,254	6,875,120	6,769,503	7,295,002
5,337,704	4,250,309	7,595,950	7,955,959	7,773,635	8,220,350	9,932,358
3,073,124	2,924,353	2,523,022	2,309,970	2,006,059	1,779,542	1,642,666
1,486,519	1,645,979	3,401,716	3,848,124	3,914,491	4,419,853	5,845,153
306,025	306,583	689,698	867,817	1,078,564	1,207,251	1,597,946
196,571	219,094	182,564	383,870	393,133	373,344	285,841
145,506	83,062	146,386	183,247	118,512	230,336	278,013

(continued)

**Cuyahoga County Public Library**  
*Operating Indicators by Function/Program (continued)*  
*Last Ten Years*

Function/Program	2024	2023	2022
<b>Library Collections Systemwide</b>			
Books	1,110,919	1,110,338	1,239,499
E-Books	510,334	454,404	715,621
Videocassettes and DVDs	176,508	184,878	263,980
Recordings (Discs, Tapes, CDs)	68,296	73,360	85,478
E-Media (Streaming Music & Video)	896,705	807,941	415,806
Other Items	10,343	10,028	24,823
Magazine Subscriptions	147	2,200	2,022
Databases Provided	40	48	48
<b>Electronic Resources</b>			
Number of PCs Available for Public	1,672	1,662	1,450
Number of Weekly Users of Electronic Resources	41,386	44,234	41,969
Annual Number of Users of Electronic Resources	2,152,081	2,300,171	2,182,409
<b>Public Service Transactions Systemwide</b>			
Average Weekly Building Attendance	75,342	70,182	51,663
Annual Building Attendance	3,917,787	3,649,444	2,998,491
Average Weekly Reference Transactions	54,099	15,696	16,185
Annual Reference Transactions	2,813,174	816,192	841,594
Total Annual Library Programs	13,233	13,765	10,152
Total Annual Library Programs Attendance	286,151	287,339	195,391
<b>Business Administration</b>			
Purchase orders Issued	23,130	5,686	4,963
Accounts Payable Checks/Vouchers Issued	5,204	5,120	4,957
Payroll Checks/Direct Deposits Processed/Issued	23,282	21,738	20,845
W-2s and 1099s Issued	1,148	1,132	1,079
Board Resolutions	28	46	44

Source: Library Circulation and Financial Records

(1) As of January 2020, Home Users and CCPL Mobile Indicators are included in a new category Remote.

(2) The Southeast Library was renamed the Bedford Library in 2022.

(3) The Parma South Branch was renamed Parma Powers Branch in 2022.

2021	2020	2019	2018	2017	2016	2015
1,310,237	1,320,226	1,390,716	1,760,337	1,544,865	1,551,993	1,646,809
446,988	524,793	404,949	354,181	330,455	275,030	385,746
360,384	395,540	406,733	482,458	448,902	475,986	490,334
121,018	132,280	148,724	193,399	225,630	256,771	278,381
564,947	318,588	320,089	288,155	328,906	1,000	1,145
23,854	19,688	18,552	19,915	7,769	10,355	11,176
2,233	2,233	2,673	3,003	3,421	3,694	5,143
49	50	39	44	48	45	44
1,417	1,417	1,481	1,428	1,047	1,064	1,022
46,185	38,873	52,950	48,059	41,712	44,787	40,766
2,401,624	2,021,414	2,753,394	2,499,074	2,169,053	2,328,934	2,119,855
46,448	68,255	95,881	100,771	125,696	130,373	142,091
2,415,283	2,047,666	4,985,812	5,240,072	6,536,189	6,779,385	7,388,748
15,264	21,791	26,204	25,528	25,296	23,330	25,452
793,702	893,451	1,362,582	1,327,482	1,315,366	1,213,160	1,323,530
5,709	3,888	14,115	15,156	16,269	15,783	14,864
119,403	40,219	328,826	337,112	343,394	333,152	318,472
4,781	3,786	5,490	4,980	4,469	4,475	4,262
4,791	4,076	5,524	5,739	5,826	5,698	6,169
20,413	20,686	22,842	22,644	22,560	22,070	21,883
1,053	1,135	1,143	1,375	1,367	1,279	1,179
44	21	40	47	50	53	58

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**CUYAHOGA COUNTY  
PUBLIC LIBRARY  
CUYAHOGA COUNTY, OHIO**

**SINGLE AUDIT**

**FOR THE YEAR ENDED  
DECEMBER 31, 2024**

**CUYAHOGA COUNTY PUBLIC LIBRARY**  
**CUYAHOGA COUNTY, OHIO**

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**CUYAHOGA COUNTY PUBLIC LIBRARY  
CUYAHOGA COUNTY, OHIO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>FEDERAL GRANTOR/ PASS THROUGH GRANTOR/ PROGRAM/CLUSTER TITLE</b>	<b>PASS-THROUGH ENTITY IDENTIFYING NUMBER / ADDITIONAL AWARD IDENTIFICATION</b>	<b>ASSISTANCE LISTING NUMBER</b>	<b>TOTAL FEDERAL EXPENDITURES</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Cuyahoga County Department of Job and Family Services Workforce Division</i>			
<i>SNAP Cluster</i>			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	2023-2024	10.561	\$ 11,200
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	2024-2025	10.561	3,603
<b>Total SNAP Cluster</b>			<b>14,803</b>
<b>Total U.S. Department of Agriculture</b>			<b>14,803</b>
<b>U.S. FEDERAL COMMUNICATIONS COMMISSION</b>			
<i>Direct</i>			
COVID-19 - Emergency Connectivity Fund Program - Services	COVID-19, ECOECF229000114211	32.009	2,053
Affordable Connectivity Outreach Grant	AGOACOGP2340025	32.011	32,619
<b>Total U.S. Federal Communications Commission</b>			<b>34,672</b>
<b>SMALL BUSINESS ADMINISTRATION</b>			
<i>Direct</i>			
Congressional Grants	SBAHQ23I0165	59.059	600,000
<b>Total Small Business Administration</b>			<b>600,000</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through Ohio Department of Higher Education</i>			
Adult Education - Basic Grants to States - Aspire Instructional	84.002A, 2023-2024	84.002A	494,120
Adult Education - Basic Grants to States - Aspire Instructional	84.002A, 2024-2025	84.002A	154,344
Adult Education - Basic Grants to States - Integrated English Literacy and Civics Education/ Integrated Education and Training	84.002A, 2023-2024	84.002A	105,208
<b>Total Adult Education Basic Grants to States</b>			<b>753,672</b>
<i>Passed Through Ohio Department of Education and Workforce</i>			
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Libraries Accelerating Learning	COVID-19, 84.425U, 2023-2024	84.425U	168,114
<b>Total U.S. Department of Education</b>			<b>921,786</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$ 1,571,261</b>

*The accompanying notes are an integral part of this schedule.*

**CUYAHOGA COUNTY PUBLIC LIBRARY  
CUYAHOGA COUNTY, OHIO**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 – BASIS OF PRESENTATION & SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Cuyahoga County Public Library (the “Library”) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Library, it is not intended to and does not present the financial position or changes in net position of the Library. Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be limited to reimbursement.

**NOTE 2 – DE MINIMIS INDIRECT COST RATE**

The Library has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3 – MATCHING REQUIREMENTS**

Certain Federal programs require the Library to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Library has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other  
Matters Based on an Audit of Financial Statements Performed in Accordance With  
*Government Auditing Standards***

Cuyahoga County Public Library  
Cuyahoga County  
2111 Snow Road  
Parma, Ohio 44134

To the Members of the Board of Trustees and Management:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Cuyahoga County Public Library, Cuyahoga County, Ohio, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Cuyahoga County Public Library's basic financial statements, and have issued our report thereon dated June 20, 2025, wherein we noted as described in Note 19 to the financial statements, Cuyahoga County Public Library restated beginning net position as a result of a change in accounting principle by implementing GASB Statement No. 101, "Compensated Absences".

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Cuyahoga County Public Library's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Cuyahoga County Public Library's internal control. Accordingly, we do not express an opinion on the effectiveness of Cuyahoga County Public Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Cuyahoga County Public Library's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Cuyahoga County Public Library

Cuyahoga County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Cuyahoga County Public Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Cuyahoga County Public Library's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Cuyahoga County Public Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Julian & Grube, Inc." The signature is cursive and fluid, with a small ampersand between "Julian" and "Grube".

Julian & Grube, Inc.

June 20, 2025

**Independent Auditor's Report on Compliance for Each Major Federal Program  
and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards  
Required by the Uniform Guidance**

Cuyahoga County Public Library  
Cuyahoga County  
2111 Snow Road  
Parma, Ohio 44134

To the Members of the Board of Trustees and Management:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Cuyahoga County Public Library's compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Cuyahoga County Public Library's major federal programs for the year ended December 31, 2024. Cuyahoga County Public Library's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

In our opinion, Cuyahoga County Public Library complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2024.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the "Auditor's Responsibilities for the Audit of Compliance" section of our report.

We are required to be independent of Cuyahoga County Public Library and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Cuyahoga County Public Library's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Cuyahoga County Public Library's federal programs.

Cuyahoga County Public Library

Cuyahoga County

Independent Auditor's Report on Compliance for Each Major Federal Program

and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards

Required by the Uniform Guidance

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Cuyahoga County Public Library's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Cuyahoga County Public Library's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Cuyahoga County Public Library's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Cuyahoga County Public Library's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Cuyahoga County Public Library's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Cuyahoga County Public Library

Cuyahoga County

Independent Auditor's Report on Compliance for Each Major Federal Program

and on Internal Control Over Compliance and on the Schedule of Expenditures of Federal Awards

Required by the Uniform Guidance

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Cuyahoga County Public Library, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise Cuyahoga County Public Library's basic financial statements. We issued our report thereon dated June 20, 2025, which contained unmodified opinions on those financial statements. Our opinion also explained that Cuyahoga County Public Library adopted GASB Statement No. 101, "Compensated Absences" during the year. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.



Julian & Grube, Inc.

June 20, 2025

CUYAHOGA COUNTY PUBLIC LIBRARY  
CUYAHOGA COUNTY, OHIO

SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2024

1. SUMMARY OF AUDITOR'S RESULTS		
(d)(1)(i)	<i>Type of Financial Statement Opinion</i>	Unmodified
(d)(1)(ii)	<i>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</i>	No
(d)(1)(ii)	<i>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	None reported
(d)(1)(iii)	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
(d)(1)(iv)	<i>Were there any material weaknesses in internal control reported for major federal programs?</i>	No
(d)(1)(iv)	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	None reported
(d)(1)(v)	<i>Type of Major Programs' Compliance Opinion</i>	Unmodified
(d)(1)(vi)	<i>Are there any reportable findings under 2 CFR § 200.516(a)?</i>	No
(d)(1)(vii)	<i>Major Program (listed):</i>	Adult Education-Basic Grants to States (ALN 84.002)
(d)(1)(viii)	<i>Dollar Threshold: Type A/B Programs</i>	Type A: >\$750,000 Type B: all others
(d)(1)(ix)	<i>Low Risk Auditee under 2 CFR § 200.520?</i>	Yes

2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

# OHIO AUDITOR OF STATE KEITH FABER



CUYAHOGA COUNTY PUBLIC LIBRARY

CUYAHOGA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/14/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)