



OHIO AUDITOR OF STATE  
**KEITH FABER**





**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

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65 East State Street  
Columbus, Ohio 43215  
[ContactUs@ohioauditor.gov](mailto:ContactUs@ohioauditor.gov)  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT

Coshocton County Agricultural Society  
Coshocton County  
707 Kenilworth Avenue  
Coshocton, Ohio 43812

To the Board of Directors:

### **Report on the Audit of the Financial Statements**

#### ***Qualified and Adverse Opinions***

We have audited the financial statements of the Coshocton County Agricultural Society, Coshocton County, Ohio (the Society), which comprises the cash balances, receipts and disbursements as of and for the years ended November 30, 2022 and 2021, and the related notes to the financial statements.

#### ***Opinion Qualification on Regulatory Basis of Accounting***

In our opinion, except for the possible effects of the matter described in the *Basis for Additional Opinion Qualification* section of our report, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements as of and for the years ended November 30, 2022 and 2021, and the related notes of the Coshocton County Agricultural Society, Coshocton County in accordance with the financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit, described in Note 2.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Society, as of November 30, 2022 and 2021, or the changes in financial position or, where applicable, cash flows thereof for the year then ended.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Society, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our adverse and qualified audit opinions.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the financial statements are prepared by the Society on the basis of the financial reporting provisions of Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

***Basis for Additional Opinion Qualification***

Admissions receipts are reported at \$425,518 for the year ended November 30, 2022, which is 45 percent of operating and non-operating receipts. Other operating receipts are reported at \$96,589, and \$54,798, for the years ended November 30, 2022 and 2021, respectively, which are ten percent of operating and non-operating receipts for the year ended November 30, 2022 and six percent of operating and non-operating receipts for the year ended November 30, 2021. Donations and contributions non-operating receipts are reported at \$237,579, and \$212,283, for the years ended November 30, 2022 and 2021, respectively, which are 25 percent of operating and non-operating receipts for the year ended November 30, 2022 and 25 percent of operating and non-operating receipts for the year ended November 30, 2021. Disbursements are reported at \$1,021,976 and \$710,574 for the years ended November 30, 2022 and 2021, respectively. We were unable to obtain sufficient appropriate audit evidence supporting nonpayroll disbursements of \$921,460 and \$624,007 which are 90 percent and 88 percent of disbursements for the years ended November 30, 2022 and 2021, respectively. We were unable to obtain sufficient appropriate audit evidence supporting the amounts recorded as other operating receipts and donations and contributions receipts for the years ended November 30, 2022 and 2021, respectively. We were unable to obtain sufficient appropriate audit evidence supporting the amount recorded as admissions receipts for the year ended November 30, 2022. Consequently, we were unable to determine whether any adjustments to these amounts were necessary.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Society's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Society's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Society's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated August 12, 2025, on our consideration of the Society's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Society's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Society's internal control over financial reporting and compliance.

KEITH FABER  
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

August 12, 2025

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**Coshcocton County Agricultural Society**  
*Coshcocton County*  
*Statement of Receipts, Disbursements and*  
*Change in Fund Balance (Regulatory Cash Basis)*  
*For the Year Ended November 30, 2022*

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**Operating Receipts**

Admissions	\$425,518
Privilege Fees	134,948
Rentals	46,792
Sustaining and Entry Fees	10,150
Pari-mutuel Wagering Commission	840
Other Operating Receipts	<u>96,589</u>

*Total Operating Receipts* 714,837

**Operating Disbursements**

Wages and Benefits	112,998
Utilities	40,289
Professional Services	292,151
Equipment and Grounds Maintenance	37,873
Property and Rent Services	30,799
Race Purse	110,116
Senior Fair	117,433
Junior Fair	29,036
Capital Outlay	134,927
Other Operating Disbursements	<u>116,354</u>

*Total Operating Disbursements* 1,021,976

*Deficiency of Operating Receipts*

*Under Operating Disbursements* (307,139)

**Non-Operating Receipts**

State Support	275
Local Support	2,800
Donations/Contributions	237,579
Investment Income	<u>57</u>

*Net Non-Operating Receipts* 240,711

*Deficiency of Receipts Under Disbursements* (66,428)

Cash Balance, Beginning of Year 309,937

*Cash Balance, End of Year* \$243,509

*The notes to the financial statements are an integral part of this statement.*

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**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2022*

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**Note 1 – Reporting Entity**

The Agricultural Society of Coshocton (the Society), Coshocton County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Society is a county agricultural society corporation formed under Chapter 1711 of the Ohio Revised Code. The Society was founded in 1851 to operate an annual agricultural fair. The Society sponsors the week – long Coshocton County Fair during October. During the fair, harness races are held, culminating in the running of the Home Talent Stakes. Coshocton County is not financially accountable for the Society. The Board of Directors manages the Society. The Board is made up of 18 directors serving staggered three-year terms. Society members elect Board members from its membership. Members of the Society must be residents of Coshocton County and pay an annual membership fee to the Society.

The reporting entity includes all activity occurring on the fairgrounds and simulcast activity occurring at other locations relating to the harness races. This includes the annual fair, harness racing during fair week and simulcast relating to harness racing. Other year-round activities at the fairgrounds including facility rental, track rental, and community events including Balloon Races, Relay for Life, Rough Truck, Fireworks, 4-H Activities, Horse and Llama Shows. The reporting entity does not include any other activities or entities of Coshocton County, Ohio.

The Junior Fair Board's financial activity is reported in the Society's financial statement.

The Society's management believes this financial statement presents all activities for which the Society is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

***Basis of Presentation***

The Society's financial statement consists of a statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

***Basis of Accounting***

This financial statement follows the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). This basis is similar to the cash receipts and disbursements accounting basis. The Society recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

This statement includes adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit.

***Deposits***

All deposits are maintained in savings accounts and checking accounts.

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2022*

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### ***Capital Assets***

The Society records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statement does not report these items as assets.

### ***Income Tax Status***

The Society is a not-for-profit organization, exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code. The Society is not a private foundation within the meaning of Section 509(a). Contributions to the Society are deductible per Section 170(b)(1)(A)(v1). Management is unaware of any actions or events that would jeopardize the Society's tax status.

### ***Race Purse***

Home Talent stake races are held during the Coshocton County Fair. The Society pays all Sustaining and Entry fees and the required portion of the cash received from the Ohio Fairs Fund as Race Purse to winning horses.

***Sustaining and Entry Fees*** Horse owners and Ohio Harness Horsemen's Association pay fees to the Society to qualify horses for entry into stake races. They must make payment before a horse can participate in a stake race. The accompanying financial statement reports these fees as Sustaining and Entry Fees.

***Ohio Fairs Fund*** The State of Ohio contributes money to the Society from the Ohio Fairs Fund to supplement the race purse. See Note 4 for additional information.

### ***Pari-mutuel Wagering***

A wagering system totals the amounts wagered and adjusts the payoff to reflect the relative amount bet on different horses and various odds. The total amount bet (also known as the "handle"), less commission, is paid to bettors in accordance with the payoffs, as the pari-mutuel wagering system determines. The Society contracts with a totalizer service to collect bets and provide the pari-mutuel wagering system.

Pari-mutuel wagering commission (the commission) is the Society's share of total pari-mutuel wagers after payment of amounts to winning bettors. The commission is determined by applying a statutory percentage to the total amount bet and is reflected in the accompanying financial statement as Pari-mutuel Wagering Commission. See Note 4 for additional information.

### ***Note 3 – Deposits***

The Society maintains a deposits pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at November 30 was as follows:

	<u>2022</u>
Demand deposits	<u>\$135,551</u>
Other time deposits (savings and NOW accounts)	<u>107,958</u>
Total deposits	<u>243,509</u>

Deposits are insured by the Federal Deposit Insurance Corporation.

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2022*

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**Note 4 – Horse Racing**

***State Support Portion of Purse***

The financial statement reports Ohio Fairs Fund money, received to supplement purse for the fiscal year ended November 30, 2022, in the amount of \$3,217 as State Support.

***Pari-mutuel Wagering***

The Society does not record the Total Amount Bet or the Payoff to Bettors in the accompanying financial statement, rather, it records the Pari-mutuel Wagering Commission which is the Society's share of total pari-mutuel wagers after paying winning bettors. The expenses of providing the pari-mutuel wagering system are called Tote Services, and these expenses are included in Professional Service Disbursements. State taxes, which are also paid from the Pari-mutuel Wagering Commission, are reflected in Other Operating Disbursements, and the amount remaining is the Society's net portion.

	<u>2022</u>
Total Amount Bet (Handle)	\$ 7,273
Less: Payoff to Bettors	<u>(5,797)</u>
Parimutuel Wagering Commission	1,476
Tote Service Set Up Fee	(1,150)
Tote Service Commission	(146)
State Tax	<u>(203)</u>
Society Portion	<u><u>\$ (23)</u></u>

**Note 5 – Risk Management**

**Risk Pool Membership**

The Society is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Society's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2022*

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The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

<u>2022</u>	
Cash and investments	\$42,310,794
Actuarial liabilities	\$15,724,479

The Coshocton County Commissioners provide general insurance coverage for all the buildings on the Coshocton County Fairgrounds pursuant to Ohio Revised Code Section 1711.24. A private company provides general liability and vehicle insurance with aggregate limits of \$2,000,000 and \$2,000,000, respectively. This policy includes crime coverage for employee dishonesty with limits of liability of \$60,000.

**Note 6 – Social Security**

Society employees contributed to Social Security. This plan provides retirement benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Society contributed an amount equal to 6.2 percent of participants' gross salaries. The Society has paid all contributions required through November 30, 2022.

**Note 7 – Subsequent Events**

On March 17, 2025, the Society approved spending up to \$140,000 on a new pavilion. The pavilion will be funded by grants from the Ohio Department of Development and Ohio Department of Agriculture.

**Coshcocton County Agricultural Society**  
*Coshcocton County*  
*Statement of Receipts, Disbursements and*  
*Change in Fund Balance (Regulatory Cash Basis)*  
*For the Year Ended November 30, 2021*

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**Operating Receipts**

Admissions	\$343,786
Privilege Fees	128,614
Rentals	44,557
Sustaining and Entry Fees	7,350
Pari-mutuel Wagering Commission	223
Other Operating Receipts	<u>54,798</u>

*Total Operating Receipts* 579,328

**Operating Disbursements**

Wages and Benefits	94,723
Utilities	32,466
Professional Services	235,368
Equipment and Grounds Maintenance	38,016
Property and Rent Services	23,734
Race Purse	92,268
Senior Fair	104,323
Junior Fair	29,909
Capital Outlay	10,415
Other Operating Disbursements	<u>48,297</u>

*Total Operating Disbursements* 709,519

*Deficiency of Operating Receipts*

*Under Operating Disbursements* (130,191)

**Non-Operating Receipts (Disbursements)**

State Support	66,645
Local Support	2,800
Donations/Contributions	212,283
Investment Income	60
Debt Service	<u>(1,055)</u>

*Net Non-Operating Receipts (Disbursements)* 280,733

*Excess of Receipts Over Disbursements* 150,542

Cash Balance, Beginning of Year 159,395

*Cash Balance, End of Year* \$309,937

*The notes to the financial statements are an integral part of this statement.*

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**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2021*

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**Note 1 – Reporting Entity**

The Agricultural Society of Coshocton (the Society), Coshocton County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Society is a county agricultural society corporation formed under Chapter 1711 of the Ohio Revised Code. The Society was founded in 1851 to operate an annual agricultural fair. The Society sponsors the week – long Coshocton County Fair during October. During the fair, harness races are held, culminating in the running of the Home Talent Stakes. Coshocton County is not financially accountable for the Society. The Board of Directors manages the Society. The Board is made up of 18 directors serving staggered three-year terms. Society members elect Board members from its membership. Members of the Society must be residents of Coshocton County and pay an annual membership fee to the Society.

The reporting entity includes all activity occurring on the fairgrounds and simulcast activity occurring at other locations relating to the harness races. This includes the annual fair, harness racing during fair week and simulcast relating to harness racing. Other year-round activities at the fairgrounds including facility rental, track rental, and community events including Balloon Races, Relay for Life, Rough Truck, Fireworks, 4-H Activities, Horse and Llama Shows. The reporting entity does not include any other activities or entities of Coshocton County, Ohio.

The Junior Fair Board's financial activity is reported in the Society's financial statement.

The Society's management believes this financial statement presents all activities for which the Society is financially accountable.

**Note 2 – Summary of Significant Accounting Policies**

***Basis of Presentation***

The Society's financial statement consists of a statement of receipts, disbursements and changes in fund balances (regulatory cash basis).

***Basis of Accounting***

This financial statement follows the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

This statement includes adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit.

***Deposits***

All deposits are maintained in savings accounts and checking accounts.

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2021*

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### ***Capital Assets***

The Society records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statement does not report these items as assets.

### ***Income Tax Status***

The Society is a not-for-profit organization, exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code. The Society is not a private foundation within the meaning of Section 509(a). Contributions to the Society are deductible per Section 170(b)(1)(A)(v1). Management is unaware of any actions or events that would jeopardize the Society's tax status.

### ***Race Purse***

Home Talent stake races are held during the Coshocton County Fair. The Society pays all Sustaining and Entry fees and the required portion of the cash received from the Ohio Fairs Fund as Race Purse to winning horses.

***Sustaining and Entry Fees*** Horse owners and Ohio Harness Horsemen's Association pay fees to the Society to qualify horses for entry into stake races. They must make payment before a horse can participate in a stake race. The accompanying financial statement reports these fees as Sustaining and Entry Fees.

***Ohio Fairs Fund*** The State of Ohio contributes money to the Society from the Ohio Fairs Fund to supplement the race purse. See Note 4 for additional information.

### ***Pari-mutuel Wagering***

A wagering system totals the amounts wagered and adjusts the payoff to reflect the relative amount bet on different horses and various odds. The total amount bet (also known as the "handle"), less commission, is paid to bettors in accordance with the payoffs, as the pari-mutuel wagering system determines. The Society contracts with a totalizer service to collect bets and provide the pari-mutuel wagering system.

Pari-mutuel wagering commission (the commission) is the Society's share of total pari-mutuel wagers after payment of amounts to winning bettors. The commission is determined by applying a statutory percentage to the total amount bet and is reflected in the accompanying financial statement as Pari-mutuel Wagering Commission. See Note 4 for additional information.

### ***Note 3 – Deposits***

The Society maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at November 30 was as follows:

	<b>2021</b>
Demand deposits	<b>\$127,001</b>
Other time deposits (savings and NOW accounts)	<b>182,936</b>
Total deposits	<b><u>309,937</u></b>

Deposits are insured by the Federal Deposit Insurance Corporation.

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2021*

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**Note 4 – Horse Racing**

***State Support Portion of Purse***

The financial statement reports Ohio Fairs Fund money, received to supplement purse for the fiscal year ended November 30, 2021, in the amount of \$2,364 as State Support.

***Pari-mutuel Wagering***

The Society does not record the Total Amount Bet or the Payoff to Bettors in the accompanying financial statement, rather, it records the Pari-mutuel Wagering Commission which is the Society's share of total pari-mutuel wagers after paying winning bettors. The expenses of providing the pari-mutuel wagering system are called Tote Services, and these expenses are included in Professional Service Disbursements. State taxes, which are also paid from the Pari-mutuel Wagering Commission, are reflected in Other Operating Disbursements, and the amount remaining is the Society's net portion.

	<u>2021</u>
Total Amount Bet (Handle)	\$ 5,860
Less: Payoff to Bettors	<u>(4,655)</u>
Parimutuel Wagering Commission	1,205
Tote Service Set Up Fee	(1,050)
Tote Service Commission	(71)
State Tax	<u>(176)</u>
Society Portion	<u><u>\$ (92)</u></u>

**Note 5 – Risk Management**

**Risk Pool Membership**

The Society is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Society's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

**Agricultural Society of Coshocton**  
*Coshocton County*  
*Notes to the Financial Statement*  
*For the Fiscal Year Ended November 30, 2021*

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The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

<u>2021</u>	
Cash and investments	\$41,996,850
Actuarial liabilities	\$14,974,099

The Coshocton County Commissioners provide general insurance coverage for all the buildings on the Coshocton County Fairgrounds pursuant to Ohio Revised Code Section 1711.24. A private company provides general liability and vehicle insurance with aggregate limits of \$1,000,000 and \$1,000,000, respectively. This policy includes crime coverage for employee dishonesty with limits of liability of \$60,000.

**Note 6 – Social Security**

Society employees contributed to Social Security. This plan provides retirement benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Society contributed an amount equal to 6.2 percent of participants' gross salaries. The Society has paid all contributions required through November 30, 2021.

# OHIO AUDITOR OF STATE KEITH FABER



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Coshocton County Agricultural Society  
Coshocton County  
707 Kenilworth Avenue  
Coshocton, Ohio 43812

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements as of and for the years ended November 30, 2022 and 2021 and the related notes to the financial statements of the Coshocton County Agricultural Society, Coshocton County, Ohio (the Society) and have issued our report thereon dated August 12, 2025, wherein we noted the Society followed the financial reporting provision of Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit. We qualified our opinion for 2022 and 2021 for Other Operating Receipts, Donations and Contributions Receipts and Nonpayroll Disbursements because sufficient documentation was not maintained to support the amounts reported. We qualified our opinion for 2022 for Admissions Receipts because sufficient documentation was not maintained to support the amounts reported.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Society's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Society's internal control. Accordingly, we do not express an opinion on the effectiveness of the Society's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings we identified certain deficiencies in internal control that we consider to be material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Society's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items 2022-001 and 2022-002 to be material weaknesses.

Coshocton County Agricultural Society  
Coshocton County  
Independent Auditor's Report on Internal Control Over  
Financial Reporting and on Compliance and Other Matters  
Required by *Government Auditing Standards*  
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A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as item 2022-003 to be a significant deficiency.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Society's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item 2022-001.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Society's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Society's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER  
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

August 12, 2025

**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS  
NOVEMBER 30, 2022 AND 2021**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

**FINDING NUMBER 2022-001**

**Noncompliance and Material Weakness**

**Ohio Admin. Code 117-2-02(A)** states all local public offices shall maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets (and liabilities, if generally accepted accounting principles apply), document compliance with finance-related legal and contractual requirements, and prepare financial statements required by rule 117-2-03 of the Administrative Code.

**Ohio Admin. Code 117-2-02(B)** states that the management of each local public office is responsible for the assertions underlying the information in the public office's financial statements. The accounting system should assure that the following assertions are achieved for all transaction types and account balances applicable to the local public office's operations, considering the basis of accounting applicable to it. Assertions include:

- Occurrence: Transactions and events that have been recorded or disclosed have occurred, and such transactions and events pertain to the entity;
- Completeness: All transactions and events that should have been recorded have been recorded, and all related disclosures that should have been included in the financial statements have been included;
- Accuracy: Amounts and other data relating to recorded transactions and events have been recorded appropriately, and related disclosures have been appropriately measured and described;
- Cutoff: Transactions and events have been recorded in the correct accounting period;
- Classification: Transactions and events have been recorded in the proper accounts.
- Presentation: Transactions and events are appropriately aggregated or disaggregated and clearly described, and related disclosures are relevant and understandable in the context of the requirements of the applicable financial reporting framework, or as prescribed by the auditor of state.

The Society utilized the QuickBooks accounting software in 2022 and 2021. However, support was not maintained for all transactions recorded in the accounting system. The following deficiencies were noted in 2022:

- The Society did not maintain support for \$34,545 of disbursements tested. This was projected to result in an overall error of \$174,826 of unsupported disbursements. In addition, \$19,560 of disbursements to vendors and prize winners that were paid in cash did not have supporting documentation. This represented 21% of \$921,460 of nonpayroll disbursements that could not be substantiated due to the lack of support. Nonpayroll disbursements were 90% of total disbursements;
- The Society received \$53,196 of Admissions receipts that could not be substantiated through the support provided. This represented 13% of \$425,518 in Admissions receipts. Admissions receipts were 45% of operating and non-operating receipts;
- \$303 in Other Operating Receipts could not be substantiated due to lack of support. This was projected to result in \$61,874 in unsubstantiated receipts. This represented 64% of Other Operating Receipts. Other Operating Receipts were ten percent of operating and non-operating receipts;

**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS  
NOVEMBER 30, 2022 AND 2021  
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2022-001 (Continued)**

**Noncompliance and Material Weakness (Continued)**

- \$260 in Donations and Contributions could not be substantiated due to lack of support. This was projected to result in \$35,436 of unsubstantiated receipts. This represented 15% of Donations and Contributions. Donations and Contributions were 25% of operating and non-operating receipts.

The following deficiencies were noted in 2021:

- The Society did not maintain support for \$3,707 of disbursements tested. This was projected to result in an overall error of \$31,247 of unsupported disbursements. In addition, \$28,510 of disbursements to vendors and prize winners that were paid in cash did not have supporting documentation. Another \$1,220 of unsupported disbursements were documented in other testing. This represented 10% of \$624,007 of nonpayroll disbursements that could not be substantiated due to the lack of support. Nonpayroll disbursements were 88% of total disbursements;
- \$1,075 of Other Operating Receipts could not be substantiated due to lack of support. This was projected to result in \$47,126 of unsubstantiated receipts. This represented 86% of Other Operating Receipts. Other Operating Receipts were 6% of operating and non-operating receipts;
- \$1,300 of Donations and Contributions could not be substantiated due to lack of support. This was projected to result in \$63,753 in unsubstantiated receipts. This represented 30% of Donations and Contributions. Donations and Contributions were 25% of operating and non-operating receipts.

Documentation was not maintained to support various assertions on the receipt and disbursement types indicated above. Failure to maintain underlying documentation and support of financial transactions can increase the risk of fraud, result in financial statement misstatements, and receipts received for incorrect amounts.

The Society should create a system of internal controls that will help to ensure that support is properly maintained for all transactions. This system could include, but is not limited to:

- Maintaining documentation attached to sequential receipts;
- Utilizing sequential tickets for membership, season fair passes, et cetera and maintaining unused passes;
- Maintaining folders for various receipt types ensuring that documentation is placed there;
- Utilizing one location to maintain support.

This will help to ensure that financial statements are correctly presented and mitigate risks for fraud occurring.

**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS  
NOVEMBER 30, 2022 AND 2021  
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2022-002**

**Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

Errors identified in the Society's financial statements and notes to the financial statements required audit adjustment and reclassification as follows:

The following errors were identified in 2022:

- The Society presented financial statements with an ending cash balance of \$127,479. However, the Society's accounting system indicated the cash balance was \$243,509. The difference occurred as the Society presented financial statements that excluded multiple accounts, receipts and disbursements as follows:
  - Opening Cash Balances were understated by \$154,588;
  - Nonexistent deposits in transit resulted in cash being overstated by \$538. Privilege Fees, Other Operating Receipts and Admissions were overstated by \$293, \$165 and \$80, respectively;
  - Cash balances were overstated by \$38,020 as a result of various activity being improperly recorded. Wages and Benefits, Utilities, Race Purse, Capital Outlay and Other Operating Disbursements were understated by \$11,830, \$1,066, \$8,850, \$290 and \$46,224, respectively. Admissions, Privilege Fees, Investment Income and Donations and Contributions receipts were understated by \$10,672, \$8,464, \$57 and \$21,630, respectively. Other Operating Receipts, State Support, Local Support and Rental receipts were overstated by \$13,867, \$11,809, \$40,400 and \$1,774, respectively. Professional Services, Equipment and Ground Maintenance, Property and Rent Services, Senior Fair, Junior Fair and Debt Service disbursements were overstated by \$13,663, \$3,558, \$1,139, \$33,507, \$366 and \$5,034, respectively.

The following errors were identified in 2021:

- Donations and Contributions were understated by \$88,652 and certain donations were reported as State Support;
- Privilege Fees were understated by \$9,111 as certain amounts were reported within Other Operating Receipts;
- Donations and Contributions, Other Operating Receipts, Other Operating Disbursements, Race Purse, Senior Fair and Professional Services were overstated by \$300, \$37,575, \$4,700, \$375, \$32,600 and \$200, respectively. This occurred because the Society withdraws cash for change for the fair and other events and records the withdrawal as a disbursement and the re-depositing of the change amounts as receipts.

**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS  
NOVEMBER 30, 2022 AND 2021  
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2022-002 (Continued)**

**Material Weakness (Continued)**

Sound financial reporting is the responsibility of the Society and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. These adjustments and reclassifications were agreed to by management, and the financial statements and accounting system have been adjusted accordingly.

In addition, the following insignificant adjustments and reclassifications were noted in the Society's financial statements:

- Various classification and reporting errors occurred between (\$12,085) and \$12,085.

Failure to properly report financial activity could result in material misstatements occurring and remaining undetected and fail to provide management with an accurate picture of the Society's financial position and operations.

To help ensure the Society's financial statements and notes to the financial statements are complete and accurate, the Society should take the necessary steps to ensure that all revenues, disbursements and cash balances of the Society are properly presented and disclosed in the Society's financial statements and related note disclosures.

**FINDING NUMBER 2022-003**

**Significant Deficiency**

The withdrawing of cash from bank accounts, while sometimes necessary, requires strong internal control procedures. Withdrawals should always be closely monitored by management and consistently follow Board approved policies and procedures over the withdrawing of cash, the subsequent disbursement of that cash, as well as the redeposit of remaining cash.

The Society wrote checks out to themselves from its operating bank account to provide start-up funds for fair events, paying vendors for services and disbursing cash prize winnings for events. The Society wrote \$123,770 of checks made out to themselves in fiscal year 2021 and fiscal year 2022 combined. The checks are signed by two authorized signatories which can include the Office Manager, Office Secretary, Treasurer or a Board Member. Of this amount, \$74,200 was redeposited into their bank account. Appropriate support was maintained for the redeposited amounts. In addition, one \$1,500 check written to themselves was not cashed. The remaining amount of \$48,070 was utilized to pay vendors and make cash prize winnings for various events. However, the Society was not able to provide documentation such as contracts, signed receipts that the correct individual received the funds, et cetera.

By not properly monitoring cash withdrawals and disbursements, the Society is at risk of funds being misused or misplaced. Also, disbursements made in cash increases the risk of misappropriation of assets, and that 1099's may not be issued to vendors as required.

**COSHOCTON COUNTY AGRICULTURAL SOCIETY  
COSHOCTON COUNTY**

**SCHEDULE OF FINDINGS  
NOVEMBER 30, 2022 AND 2021  
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

**FINDING NUMBER 2022-003 (Continued)**

**Significant Deficiency (Continued)**

The Society should limit the practice of withdrawing cash as much as possible. If the Society must withdraw cash for start-up money, we recommend the exact amount of the start-up cash be redeposited into the operating bank account and supporting documentation be maintained. If the Society determines it necessary to withdraw cash for payment of certain disbursements, a Board-approved set of policies and procedures should be followed. This could include the use of a reconciliation form to track the cash withdrawn, cash spent, and any cash redeposited, as well as a standard form for cash prize winners and vendors to sign acknowledging receipt of cash. Further, the Society should maintain supporting documentation for all cash disbursements. Without some of these additional procedures, as mentioned before, the Society is at risk of misuse of funds and potential misappropriation of assets.

**OTHER – FINDINGS FOR RECOVERY**

In addition, we identified the following other issues related to Findings for Recovery. These issues did not impact our GAGAS report.

**FINDING NUMBER 2022-004**

**Finding for Recovery/Noncompliance – Monies Collected but Not Accounted For**

Ohio Rev. Code § 117.24 requires the Auditor of State to determine whether “public money has been illegally expended, any public money collected has not been accounted for, any public money due has not been collected, or any public property has been converted or misappropriated. . . .” Those determinations in an audit report constitute “findings for recovery.” Ohio Rev. Code § 9.24(H)(3).

Under Ohio law, public officials are strictly liable for all public money received or collected by them or their subordinates under color of law. Ohio Rev. Code § 9.39; *Cordray v. Internat'l. Preparatory School*, 128 Ohio St.3d 50 (2010).

The Society Secretary is responsible for collecting and posting receipts as well as making bank deposits for receipts from privilege fees, rent, and other miscellaneous receipts.

The Society received \$55 by receipt 8613 on September 16, 2022, \$55 by receipt 8614 on September 16, 2022, \$80 on September 19, 2022 from an undocumented receipt number, \$55 by receipt 8612 on September 29, 2022 and \$293 by receipt 8588 on October 5, 2022. However, these receipts continued to be reported as a deposit in transit as of fiscal year end of November 30, 2022. They have not been accounted for and deposited subsequent to that date. This resulted in \$538 being collected but not accounted for.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code §117.28 a Finding for Recovery for public monies collected but unaccounted for is hereby issued against the former Secretary Maranda Reynolds and her bonding company, the Public Entities Pool of Ohio, in the amount of \$538 and in favor of the Society.

**Officials' Response:** We did not receive a response from Officials to these findings.

# OHIO AUDITOR OF STATE KEITH FABER



COSHOCTON COUNTY AGRICULTURAL SOCIETY

COSHOCTON COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/26/2025

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)