

# **CITY OF WORTHINGTON, OHIO**

FRANKLIN COUNTY

REGULAR AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2024





65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

City Council  
City of Worthington  
6550 N. High Street  
Worthington, Ohio 43085

We have reviewed the *Independent Auditors' Report* of the City of Worthington, Franklin County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Worthington is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

**August 15, 2025**

**This page intentionally left blank.**

## TABLE OF CONTENTS

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	1 - 2
---	-------

Attachment: Annual Comprehensive Financial Report

**This page intentionally left blank.**



4449 Easton Way, Suite 400,  
Columbus, OH 43219  
P: 614.885.2208 | F: 614.885.8159

## **INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the City Manager and Members of City Council  
City of Worthington, Ohio:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Worthington, Ohio (the "City") as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 12, 2025.

### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Columbus, Ohio  
June 12, 2025

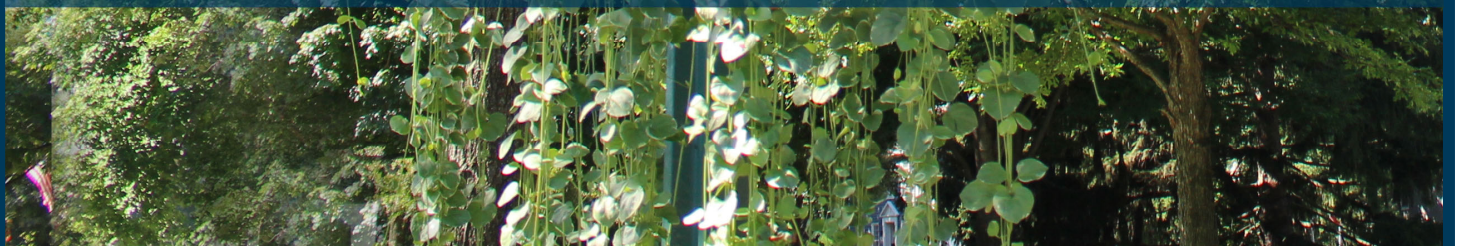




**City of Worthington, Ohio**

# **Annual Comprehensive Financial Report**

**Fiscal Year January 1—December 31, 2024**







ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED  
DECEMBER 31, 2024

Issued by:  
Department of Finance  
Scott F. Bartter  
Director



## TABLE OF CONTENTS

---

### **I**

#### **INTRODUCTORY SECTION**

<b>A</b>	Letter of Transmittal .....	v
<b>B</b>	List of Principal Officials .....	xii
<b>C</b>	City Organizational Chart .....	xiii
<b>D</b>	Certificate of Achievement for Excellence in Financial Reporting .....	xiv

### **II**

#### **FINANCIAL SECTION**

<b>A</b>	Independent Auditors' Report.....	1
<b>B</b>	Management's Discussion and Analysis .....	5
<b>C</b>	Basic Financial Statements:	
	Government-wide Financial Statements:	
	Statement of Net Position .....	16
	Statement of Activities .....	18
	Fund Financial Statements:	
	<i>Governmental Funds:</i>	
	Balance Sheet .....	20
	Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	22
	Statement of Revenues, Expenditures and Changes in Fund Balances .....	24
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	26
	Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
	General Fund .....	28
	<i>Fiduciary Funds:</i>	
	Statement of Net Position .....	29
	Statement of Changes in Net Position .....	30
	Notes to the Basic Financial Statements.....	31

**D Required Supplementary Information:**

Schedule of City's Proportionate Share of the Net Pension Liability .....	86
Schedule of City Pension Contributions .....	88
Schedule of City's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability/Asset.....	90
Schedule of City Other Postemployment Benefit (OPEB) Contributions .....	92
Notes to the Required Supplementary Information .....	94

**E Combining and Individual Fund Statements and Schedules:**

**Nonmajor Governmental Financial Statements:**

Combining Balance Sheet.....	103
Combining Statement of Revenues, Expenditures and Changes in Fund Balances.....	104
Combining Balance Sheet – Nonmajor Special Revenue Funds .....	105
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds .....	109
Combining Balance Sheet – Nonmajor Debt Service Funds .....	113
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Debt Service Funds .....	114

**Individual Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):**

**Major Governmental Funds:**

<i>General Fund</i> .....	115
<i>Capital Projects Fund:</i>	
Tax Increment Financing Fund .....	120
Capital Improvement Fund.....	121

Nonmajor Governmental Funds:

*Special Revenue Funds:*

Property Assessed Clean Energy Fund.....	122
Payroll Reserve Fund .....	123
Street, Construction, Maintenance and Repair Fund.....	124
State Highway Fund .....	125
Water Fund.....	126
Sanitary Sewer Fund .....	127
Police Pension Fund .....	128
Law Enforcement Fund.....	129
Municipal Motor Vehicle License Tax Fund .....	130
Enforcement and Education Fund .....	131
Ohio Opioid Settlement Fund.....	132
Court Clerk Computer Fund.....	133
Economic Development Fund .....	134
Convention and Visitor's Bureau Fund.....	135
Law Enforcement Continuing Education Fund.....	136
FEMA Fund.....	137
Special Parks Fund .....	138
Bicentennial Trust Fund .....	139

*Debt Service Funds:*

General Obligation Bond Retirement Fund.....	140
Special Assessment Bond Retirement Fund.....	141

*Capital Projects Funds:*

Trunk Sewer Fund .....	142
------------------------	-----

Fiduciary Funds – Custodial Funds:

Combining Statement of Net Position .....	144
Combining Statement of Changes in Net Position .....	146

**III**

**STATISTICAL SECTION**

Net Position by Component - Last Ten Years .....	S 2
Changes in Net Position - Last Ten Years.....	S 4
Fund Balances, Governmental Funds - Last Ten Years .....	S 8
Changes in Fund Balances, Governmental Funds - Last Ten Years .....	S 10
Income Tax Revenues by Source, Governmental Funds - Last Ten Years .....	S 14
Income Tax Statistics - Current Year and Nine Years Ago .....	S 17
Ratios of Outstanding Debt by Type - Last Ten Years .....	S 18
Ratios of General Bonded Debt Outstanding - Last Ten Years .....	S 20
Computation of Direct and Overlapping Debt Attributable to Governmental Activities - Current Year .....	S 23
Debt Limitations - Last Ten Years .....	S 24
Demographic and Economic Statistics - Last Ten Years .....	S 26
Principal Employers - Current Year and Nine Years Ago .....	S 29
Full Time Equivalent Employees by Function - Last Ten Years .....	S 30
Operating Indicators by Function - Last Ten Years .....	S 32
Capital Asset Statistics by Function - Last Seven Years.....	S 34





## Introductory Section

# Introductory Section





June 12, 2025

To: Members of City Council and Citizens of the City of Worthington

The Annual Comprehensive Financial Report of the City of Worthington, Ohio (City), for fiscal year ended December 31, 2024, is submitted herewith. The report has a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with generally accepted government auditing standards by Clark Schaefer Hackett. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report. The MD&A provides a narrative introduction, overview, and analysis of the basic financial statements and complements this letter of transmittal and should be read in conjunction with it.

The City's Finance Department is responsible for management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of the information contained in the report, based upon a comprehensive framework of internal controls that it has established for this purpose. Because the cost of internal controls should not exceed its anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

In developing and revising the City's accounting and reporting control systems, consideration is given to the adequacy of internal controls to provide reasonable but not absolute assurance regarding the safeguarding of assets from loss, theft or misuse, and reliability of financial records for preparing the City's financial statements in conformity with GAAP and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management.

As management, we believe the data presented is accurate in all material respects and that all disclosures necessary to enable the reader to acquire the maximum understanding of the City's financial activity have been included.

# ***CITY OF WORTHINGTON***

---

## ***Letter of Transmittal***

***For the Year Ended December 31, 2024***

---

### **Profile of the City**

The City of Worthington, with a population of approximately 15,000, is located in the northern quadrant of Franklin County, on the I-270 outer belt, adjacent to Columbus, Ohio, the Capital of the State of Ohio. The City encompasses 5.5 square miles and has a daytime population of approximately 35,000. The City was founded in 1803, the year of Ohio statehood, by the Scioto Land Company which was formed in 1802 in Granby, Connecticut. The Village was named by James Kilbourne, community leader, in honor of Thomas Worthington, who had actively advocated Ohio statehood and who later served as State Senator and Governor.

The Village of Worthington was incorporated in 1835, became a city in 1956, and in 1957 adopted a city charter approving a council/city manager form of government. The City is an independent political subdivision of the State of Ohio and operates subject to the provisions of the Ohio Constitution, various sections of the Ohio Revised Code, and the City's Charter. The City Manager is the chief executive and administrative officer of the City and is charged with the responsibility for the administration of all municipal affairs as empowered by the Charter.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the organization's budget, the issuance of its debt, or the levying of its taxes.

*Discretely Presented Component Unit* – A 10-member board governs the Worthington Community Improvement Corporation (CIC). For financial reporting purposes, the CIC is reported separately from the City's operations because its purpose is to assist the City as a whole in the revitalization and enhancement of the property within the City, and its governing body is not the same as that of the primary government.

The annual budget serves as the foundation for the City's financial planning and control. The City complies with requirements of the Ohio Revised Code in the adoption of the budget. Appropriations for the operation of various City departments are established through the passage of an ordinance by City Council. Budgetary control is facilitated through the maintenance of an encumbrance system for purchase orders, and through the use of the City's automated financial system. The City Council is required to hold public hearings on the proposed budget and to adopt the budget no later than December 31, the close of the City's fiscal year. The appropriated budget is prepared by fund, department or function, and category (i.e. personnel services and other than personnel services). The City Council may pass supplemental appropriations at any time by ordinance.

## ***Letter of Transmittal For the Year Ended December 31, 2024***

---

### **Economic Condition and Outlook**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

In recent years there has been significant economic development in and around the City and throughout Central Ohio, particularly in the areas of distribution, insurance, professional services, and retail.

While predominately a residential community, the City possesses a healthy mix of industrial and commercial enterprises. The City benefits from the strong Central Ohio economy. Unemployment in the County is traditionally well below state and national levels.

Most of the geographic area of the City is fully developed, with approximately 64% being residential and 19% being commercial or industrial. While there are limited sites for new development, there are numerous sites for redevelopment and sites where positive economic initiatives have recently been complete or are underway. A few examples include:

- Downtown Worthington – The City’s downtown area has a high occupancy rate, which is a positive reflection on the efforts and activities of the City, merchants and various community partners. The City’s Operating Budget contains recurring funding for the Worthington Partnership, which the City first funded in 2016, to help ensure support for this vital and iconic part of the City. Additionally, in 2019 the Worthington Partnership assumed the duties of the Convention and Visitors Bureau (CVB) and receives financial support from the City for enhanced community marketing efforts. The City has continued to see investment in older downtown residential and commercial buildings in recent years, such as the full renovation of office buildings at 25 W. New England Avenue and 579 High Street. The renovation and occupation of the Kilbourne Memorial Library Building owned by the City on the Village Green has been a success having been converted to a mix of retail, co-working, and maker space. This dynamic mix of uses has contributed to new vibrancy north of State Route 161, outside of the traditional central business district. This includes the area near North and High Streets where the conversion of a former car repair shop to a bank, renovation of retail facades, and completion of two two-story office/retail building has attracted new retail, office and entertainment tenants.
- East Wilson Bridge Road Corridor – Reinvestment has occurred along East Wilson Bridge Road with the expansion of MedVet Medical & Cancer Center for Pets, the reconstruction of a McDonald’s, construction of new apartments and the planned construction of a new Chick-Fil-A. Construction has finished on the Northeast Gateway Intersection project, a \$17 million-dollar improvement of the intersection of Huntley Road, Worthington-Galena, and East Wilson Bridge Road. This project utilized Federal, State and local dollars and has significantly improved traffic conditions surrounding the City’s industrial corridor. Additional public investment involving a new waterline and road resurfacing in this

### ***Letter of Transmittal***

***For the Year Ended December 31, 2024***

---

corridor has also been completed. All phases of improvements to McCord Park have been completed which involved the renovation of ballfield, installation of a new restroom facility, replacement of a playground, creation of the full-size soccer field, installation of reservable shelters and the installation of a multi-use path. This 25-acre park in the East Wilson Bridge Road Corridor is adjacent to the Worthington Community Center and hosts numerous community events. Additionally, the Community Improvement Corporation (the “CIC”) has acquired four residential parcels and identified a development partner for the construction of office space.

- Façade Improvement Program (FACE) – The FACE grant and loan program has achieved success in improving aesthetics and attracting investment in the eastern industrial portions of the City. The CIC recommended and City Council approved, using some of these funds to offer energy efficiency analyses for commercial buildings, with a goal of encouraging property owners to use the Property Assessed Clean Energy (PACE) program to invest in energy efficiency retrofits. This has the dual goal of lowering the City’s carbon footprint and enhancing older office buildings. The City has extended the FACE program to other areas of the City, with a focus on allowing office buildings outside the industrial corridor to be eligible for façade renovation grants.
- Two redevelopment projects focused on the area near Proprietors Road and SR-161 have been completed. The Kemper House, a memory care facility, opened on Proprietor’s Road representing the final piece of the redevelopment of the former Worthington Foods site. Across the street, Boundless, a not for profit serving the developmentally disabled acquired the former Harding Hospital site, utilizes it for their administrative offices, and is pursuing implementation of plans for the property. They have constructed, and are now operating, a health center serving all ages, with a focus on people with intellectual and developmental disabilities, autism and mental health challenges. The health center provides primary care, dental care, behavioral health care, and speech and language therapy. Boundless has identified a development partner to pursue new investment in underutilized portions of their property. The developer is evaluating the site and meeting with neighbors in advance of filing a proposed development application with the City.
- The Shops at Worthington Place were purchased by new owners who have proposed a significant redevelopment, called High North, with a Planned Unit Development that includes approximately office, residential, restaurant, and retail in two phases. To accomplish this catalytic project, parking structures will be needed, and a portion of the current shops would be demolished. The High North project has received development approvals from the City and the City has approved a tax increment financing arrangement to support the structured parking in Phase I of this project.

# ***CITY OF WORTHINGTON***

---

## ***Letter of Transmittal***

***For the Year Ended December 31, 2024***

---

- The City has recently completed an in-depth analysis and planning process focused on the northeast portion of the City which is currently an older industrial corridor. The Northeast Area Plan recommends pursuit of an Eco Innovation Corridor focused on economic and environmental sustainability with the incorporation of mixed-use zones, investment in connectivity projects and preservation of open space and ecology. Work will occur in 2025 to begin implementation of the recommendations.

In inventorying the City's economic development programs, initiatives, and assets, it quickly becomes apparent that the City has a long and successful history of planned development, a track-record of proactive economic development initiatives, and a well-regarded economic development office and professional staff.

### **Long-term Financial Planning**

A significant portion of the City's role in reinvesting in Worthington is to protect those investments already made as the community grew and took shape over the course of many decades – our underground and surface infrastructure and public facilities such as the Community Center, Griswold Senior Center, and parks. The City remains committed to improving its aging infrastructure through its annually updated five-year Capital Improvement Program (CIP).

In 2018, Worthington City Council adopted a revised General Fund Carryover Policy to assist the City in maintaining long-term financial stability. The revised policy increases the minimum General Fund balance to 35% of prior year expenditures and incorporates a financial action plan in the event the City falls below the policy floor. Additionally, in 2018 the City Council adopted a new debt policy to establish parameters and provide guidance governing the issuance, management, evaluation, and reporting of all debt obligations of the City.

In 2019, the City established a twenty-seventh pay reserve, distinct and separate from the fund balance, to have funds available to pay every eleven years when a "twenty-seventh" payday occurs. The City will put aside funds each year to pay for this periodic occurrence.

In 2021 S&P Global Ratings assigned a rating of AAA to the city of Worthington, a rating that was reaffirmed in 2023.

City Council prioritized a citizen-led comprehensive visioning process to consider the community's vision for the future in 2020. The results of this visioning process direct the current policy agenda and the future goals of the City. In 2025, the City will build upon this visioning work with an update to the City's Comprehensive Plan. The update to the Comprehensive Plan, which serves as the City's vision for its physical development, will consider such topical areas as land use, housing, economic development, sustainability, transportation, utilities, community character and open space. The update will be informed by an analysis of the fiscal impacts of various types of land use to ensure the City is preserving and growing its tax base.

# ***CITY OF WORTHINGTON***

---

## ***Letter of Transmittal***

***For the Year Ended December 31, 2024***

---

### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Worthington, Ohio for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2023. To be awarded a Certificate of Achievement, a governmental unit must prepare an easily readable and efficiently organized Annual Comprehensive Financial Report whose contents satisfy all program standards. The report must satisfy both generally accepted accounting principles (GAAP) and applicable legal requirements respective to the reporting entity.

A Certificate of Achievement is valid for a period of one year only. We believe this current report continues to conform to the Certificate of Achievement for Excellence in Financial Reporting program requirements and are submitting it to the GFOA.

### **Acknowledgements**

The preparation of this report was made possible by the diligence of the staff of the entire Finance Department. Their initiative and conscientious work ensured the integrity of the information contained herein and guaranteed this report's successful completion.

In closing, we would like to thank City Council for their support in maintaining the highest standards of professionalism in the management of the City of Worthington's finances

Respectfully submitted,



---

Scott F. Bartter, Finance Director



---

Robyn Stewart, City Manager





# ***CITY OF WORTHINGTON***

---

## ***List of Principal Officials***

***For the Year Ended December 31, 2024***

---



For the Year Ended December 31, 2024

### **City Council**

President	Rachael Dorothy
President Pro Tempore	Beth Kowalczyk
Member of Council	Katy Brewer
Member of Council	Peter Bucher
Member of Council	Rebecca Hermann
Member of Council	Amy Lloyd
Member of Council	David Robinson

### **Appointed Officials**

City Manager	Robyn Stewart
Mayor	Scott Holmes
Vice-Mayor	Joseph Mas

### **Executive Staff**

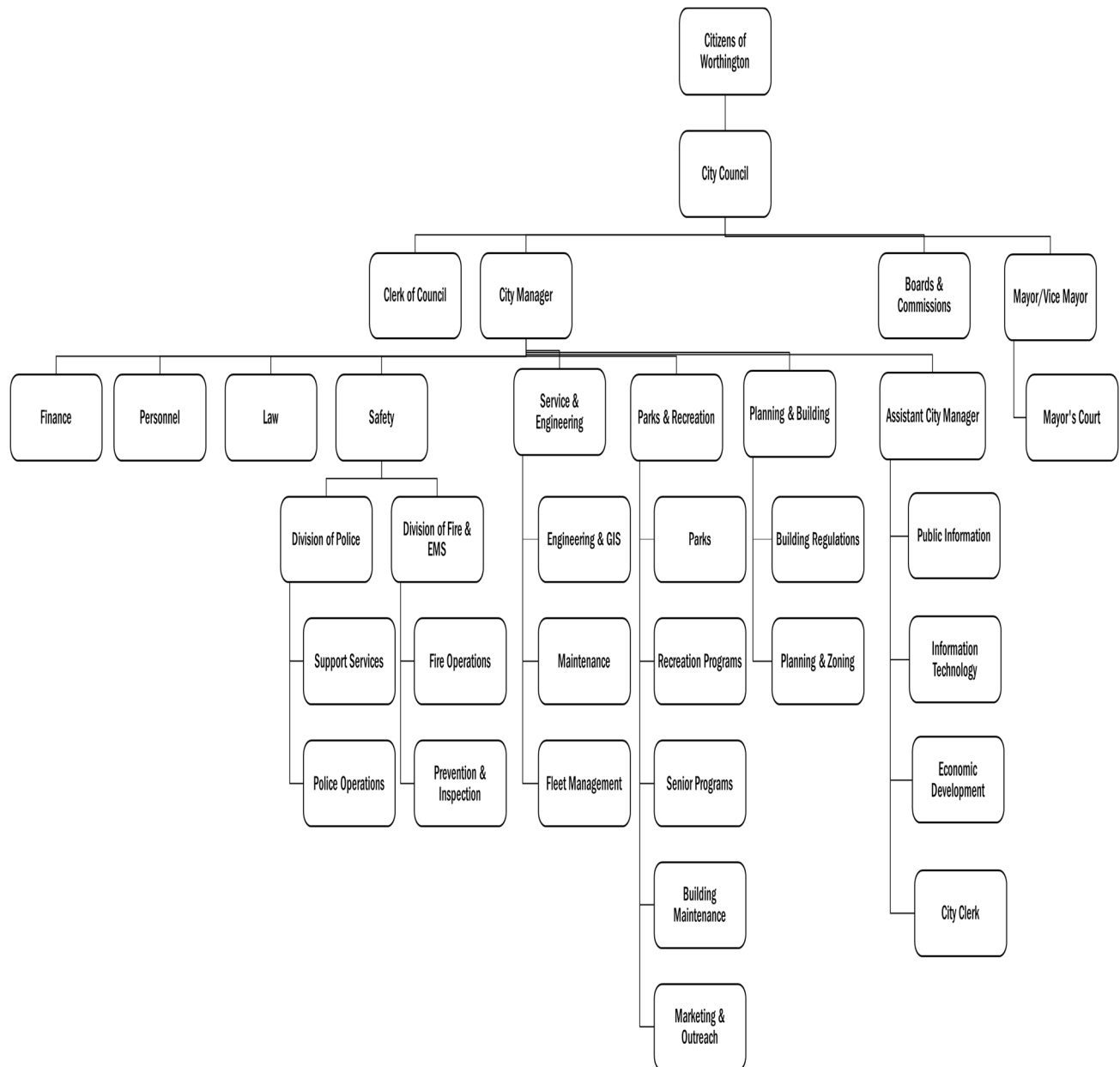
Assistant City Manager & Economic Development Director	David McCorkle
City Clerk	Daniel Ruggiero
Clerk of Courts	Nickolas Johnson
Director of Finance	Scott F. Bartter
Director of Information Technology	Gene Oliver
Director of Communications	Anne Brown
Director of Law	Tom Lindsey
Director of Parks & Recreation	Darren Hurley
Director of Personnel	Angela Harris
Director of Planning & Building	Lee Brown
Director of Service & Engineering	John Moorehead
Fire Division Chief	Mark Zambito
Police Division Chief	Stephen Mylett

# CITY OF WORTHINGTON

---

## City Organizational Chart For the Year Ended December 31, 2024

---



***Government Finance Officers Association of the United States and Canada  
Certificate of Achievement for Excellence in Financial Reporting***

---



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Worthington  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morill*

Executive Director/CEO



**Financial Section**

# **Financial Section**





4449 Easton Way, Suite 400,  
Columbus, OH 43219  
P: 614.885.2208 | F: 614.885.8159

## **INDEPENDENT AUDITORS' REPORT**

To the City Manager and City Council  
City of Worthington, Ohio:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Worthington, Ohio (the "City"), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2024, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that

includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and OPEB liabilities/(assets) and pension and OPEB contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial



statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical section but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 12, 2025 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Worthington's internal control over financial reporting and compliance.

*Clark, Schaefer, Hackett & Co.*

Columbus, Ohio  
June 12, 2025



# **CITY OF WORTHINGTON**

---

## ***Management's Discussion and Analysis For the Year Ended December 31, 2024***

***Unaudited***

---

The discussion and analysis of the City of Worthington's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

### **FINANCIAL HIGHLIGHTS**

#### **Key financial highlights for 2024 are as follows:**

- ❑ Net position increased \$9,632,246, which represents a 13% increase from 2023.
- ❑ General revenues accounted for \$44,907,941 in revenue or 87% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$6,585,964 or 13% of total revenues of \$51,493,905.
- ❑ The City had \$41,861,659 in expenses related to governmental activities; only \$6,585,964 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$44,907,941 were also available to provide for these programs.
- ❑ Among major funds, the general fund had \$40,639,452 in revenues and \$32,429,452 in expenditures. The general fund's fund balance increased \$5,135,469 to \$35,535,580.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of four parts – *management's discussion and analysis*, the *basic financial statements*, *required supplementary information*, and an optional section that presents *combining statements* for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

1. *The Government-Wide Financial Statements* – These statements provide both long-term and short-term information about the City's overall financial status.
2. *The Fund Financial Statements* – These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

## **Government-Wide Financial Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how it has changed. Net position is one way to measure the City's financial health.

- Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The government-wide financial statements of the City reflect the following category of activities:

- *Governmental Activities* – All of the City's program's and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, basic utility services, transportation, general government, interest and fiscal charges, and other expenses.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

***Governmental Funds*** – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Fiduciary Funds*** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Net Position and Statement of Changes in Net Position.

# CITY OF WORTHINGTON

## Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a comparison of the City's net position as of December 31, 2024 and 2023:

	Governmental Activities	
	2024	2023
Current and Other Assets	\$76,230,403	\$70,315,838
Net OPEB Asset	407,357	0
Capital Assets, Net	67,302,456	65,974,240
Total Assets	143,940,216	136,290,078
Deferred Outflows of Resources	12,533,531	16,398,519
Net Pension Liability	38,253,583	40,114,355
Net OPEB Liability	2,013,177	2,312,460
Other Long-term Liabilities	20,256,714	19,905,462
Other Liabilities	2,806,810	5,116,369
Total Liabilities	63,330,284	67,448,646
Deferred Inflows of Resources	9,356,501	9,920,454
Net Position		
Net Investment in Capital Assets	49,628,283	45,534,824
Restricted	10,868,906	9,205,197
Unrestricted	23,289,773	20,579,476
Total Net Position	\$83,786,962	\$75,319,497

The net pension liability is reported by the City pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net OPEB liability/asset is reported by the City pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB, and net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

## ***CITY OF WORTHINGTON***

---

### ***Management's Discussion and Analysis For the Year Ended December 31, 2024***

***Unaudited***

---

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

# ***CITY OF WORTHINGTON***

## ***Management's Discussion and Analysis For the Year Ended December 31, 2024***

***Unaudited***

**Changes in Net Position** – The following table shows the changes in net position for fiscal years 2024 and 2023:

	Governmental Activities	
	2024	2023
Revenues		
Program revenues:		
Charges for Services and Sales	\$5,167,232	\$4,161,191
Operating Grants and Contributions	1,400,990	1,377,276
Capital Grants and Contributions	17,742	0
Total Program Revenues	6,585,964	5,538,467
General revenues:		
Property Taxes	5,620,897	4,913,609
Municipal Income Taxes	35,352,944	34,541,958
Other Local Taxes	82,040	79,361
Intergovernmental, Unrestricted	1,048,817	950,800
Investment Earnings	2,380,019	2,158,147
Miscellaneous	423,224	643,639
Total General Revenues	44,907,941	43,287,514
Total Revenues	51,493,905	48,825,981
Program Expenses		
Security of Persons and Property	17,116,887	16,107,373
Public Health and Welfare Services	85,083	81,035
Leisure Time Activities	7,629,153	6,455,020
Community Environment	1,323,349	1,238,630
Basic Utility Services	1,419,890	1,400,742
Transportation	2,811,130	2,771,109
General Government	11,026,162	10,783,431
Interest on Long Term Debt	450,005	559,543
Total Expenses	41,861,659	39,396,883
Change in Net Position	9,632,246	9,429,098
Net Position as Previously Reported	75,319,497	65,890,399
Change in Accounting Principle	(1,164,781)	0
Beginning Net Position - Restated	74,154,716	65,890,399
Ending Net Position	\$83,786,962	\$75,319,497

### ***Governmental Activities***

Governmental activities net position increased \$9,632,246, or 13% in 2024. The City negotiated a new contract for fire service protection provided to Sharon Township in 2024. The City also increased the fees charged for EMS transports. In addition, recreation programming and community recreation center memberships increased in 2024. These changes all contributed to an increase in charges for services when compared with the prior year. An increase in property taxes can be attributed to an increase in the assessed value of property.

An increase in staffing was needed to accommodate the increase in community recreational programming, which contributed to an increase in leisure time activities expense. The hiring of additional public safety employees, as well as the negotiation of a new labor contract resulted in increased expense for security of persons and property.

# CITY OF WORTHINGTON

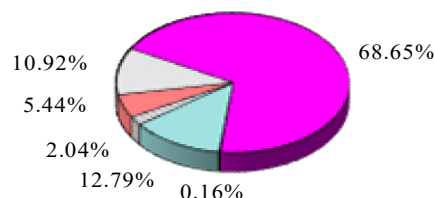
## Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

The City also receives an income tax and a hotel/motel tax. The income tax is based on 2.5% of all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate. The hotel/motel tax is based on 6.00% of all lodging revenues.

Property taxes and income taxes made up 10.92% and 68.65% respectively, of revenues for governmental activities in 2024, while other local taxes made up 0.16%. The City's reliance upon tax revenues is demonstrated by the following graph indicating 79.73% of total revenues from general tax revenues:

Revenue Sources	2024	Percent of Total
Property Taxes	\$5,620,897	10.92%
Income Taxes	35,352,944	68.65%
Other Local Taxes	82,040	0.16%
Program Revenues	6,585,964	12.79%
Intergovernmental, Unrestricted	1,048,817	2.04%
General Other	2,803,243	5.44%
Total Revenue	\$51,493,905	100.00%



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$63,408,983, which is an increase from last year's balance of \$55,118,643. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2024 and 2023:

	Fund Balance December 31, 2024	Fund Balance December 31, 2023	Increase (Decrease)
General	\$35,535,580	\$30,400,111	\$5,135,469
Tax Increment Financing	3,620,726	3,109,395	511,331
Capital Improvement	17,894,727	16,263,938	1,630,789
Other Governmental	6,357,950	5,345,199	1,012,751
Total	\$63,408,983	\$55,118,643	\$8,290,340

**General Fund** – The City's General Fund balance change is due to various reasons. The tables that follow assist in illustrating the financial activities and balance of the General Fund:



# CITY OF WORTHINGTON

## Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

	2024 Revenues	2023 Revenues	Increase (Decrease)
Property Taxes	\$3,948,574	\$3,103,596	\$844,978
Municipal Income Taxes	28,130,006	27,453,242	676,764
Other Local Taxes	3,703	3,402	301
Intergovernmental Revenues	981,981	875,849	106,132
Charges for Services	4,547,105	3,372,124	1,174,981
Licenses, Permits and Fees	353,512	478,483	(124,971)
Investment Earnings	2,355,682	2,184,664	171,018
Special Assessments	32,977	32,977	0
Fines and Forfeitures	72,319	58,000	14,319
All Other Revenue	213,593	312,008	(98,415)
Total	\$40,639,452	\$37,874,345	\$2,765,107

General Fund revenues increased approximately 7% when compared with the prior year. This increase can mostly be attributed to an increase in property tax receipts and charges for services. The primary factors contributing to these increases are detailed above as part of the discussion of governmental activities.

	2024 Expenditures	2023 Expenditures	Increase (Decrease)
Security of Persons and Property	\$14,370,255	\$13,345,996	\$1,024,259
Public Health and Welfare Services	85,083	81,035	4,048
Leisure Time Activities	6,278,971	5,877,829	401,142
Community Environment	1,285,815	1,256,527	29,288
Basic Utility Services	1,211,095	1,197,357	13,738
General Government	9,198,233	9,402,038	(203,805)
Total	\$32,429,452	\$31,160,782	\$1,268,670

General Fund expenditures increased \$1,268,670, or 4% from the prior year. This increase was due primarily to increases in security of persons and property and leisure time activities. The primary factors contributing to these increases are detailed above as part of the discussion of governmental activities.

**Tax Increment Financing Fund** – The City's Tax Increment Financing Fund balance increased \$511,331, or 16%. This fund reports amounts received in lieu of property taxes generated by various tax increment financing agreements. Expenditures are for various infrastructure improvements. Revenues and expenditures were consistent with the prior year, with revenues continuing to outpace expenditures.

**Capital Improvement Fund** – The City's Capital Improvement Fund balance increased \$1,630,789, or 10% in 2024. The primary revenue sources in this fund in 2024 were income taxes, permissive license fees, and transfers. Expenditures included \$6.5 million of outlays for various capital improvements.

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. During 2024 the City amended its General Fund budget several times.

# CITY OF WORTHINGTON

## Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

General fund original and final revenue and expenditure estimates were not significantly different. Actual revenues were 22% more than final estimates, which was the result of increases in income taxes, charges for services, and investment earnings. Actual budget basis expenditures were 8% less than final budget estimates.

### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At the end of fiscal year 2024, the City had \$67,302,456 net of accumulated depreciation invested in land, construction in progress, land improvements, buildings, infrastructure, equipment and furniture, and vehicles. The following table shows fiscal year 2024 and 2023 balances:

	Governmental Activities		Increase (Decrease)
	2024	2023	
Land	\$9,216,299	\$9,216,299	\$0
Construction In Progress	16,670,579	22,150,956	(5,480,377)
Land Improvements	4,730,917	2,732,441	1,998,476
Buildings	23,707,263	23,058,033	649,230
Infrastructure	55,620,360	52,333,429	3,286,931
Equipment and Furniture	13,427,946	10,559,560	2,868,386
Vehicles	7,977,343	7,326,956	650,387
Less: Accumulated Depreciation	(64,048,251)	(61,403,434)	(2,644,817)
Totals	\$67,302,456	\$65,974,240	\$1,328,216

Capital asset activity included significant improvements to McCord Park, pickleball court installation, and playground improvements. Other acquisitions included various equipment and vehicle additions for police, fire, and parks.

As of December 31, 2024, the City had contractual commitments of \$10,530,373 related to street improvements, equipment replacements, and building improvements. Additional information on the City's capital assets can be found in Note 8.

#### Debt and Other Long-Term Obligations

The following table summarizes the City's debt and other long-term obligations outstanding as of December 31, 2024 and 2023:

	2024	2023
Governmental Activities:		
General Obligation Bonds	\$16,450,733	\$17,379,731
OPWC Loans	446,094	474,331
Compensated Absences	3,359,887	2,051,400
Total Governmental Activities	\$20,256,714	\$19,905,462

The increase in compensated absences is primarily due to the implementation of GASB Statement 101.

Additional information on the City's debt and other long-term obligations can be found in Note 12.

## **ECONOMIC FACTORS**

The City of Worthington is building upon its efforts to implement a robust, multi-faceted, and professional economic development program. The City has witnessed the re-emergence of the downtown retailers' association, the Worthington Partnership, and deployed a mix of property tax incentives and income tax incentives to support physical infrastructure improvements and payroll growth, respectively.

Worthington is an inner-ring, infill community. Understanding that Worthington's economic sustainability hinges not on further growth via new land masses and annexation, but on continual investment and at times, re-use and redevelopment in existing commercial property inventory, the City has been working aggressively to encourage new investments and identify public funding mechanisms to encourage commercial redevelopment opportunities.

Efforts continue to advance, as Worthington is experiencing a number of development activities:

- Continued focus has been placed on ensuring the economic vitality of the Wilson Bridge Road Corridor. There have been several initiatives in this important area including:
  - The Worthington Community Improvement Corporation's acquisition of four residential parcels for the purpose of long-term redevelopment to revenue-generating office space.
  - The Shops at Worthington Place were purchased by new owners who have proposed a significant mixed-use redevelopment, called High North, which is proposed to include office, residential, restaurant, and retail space.
  - A Planned Use Development (PUD) has been approved for a mixed-use project at the former Holiday Inn site, called the Worthington Gateway. Nearing completed, the Worthington Gateway has approximately 45,000 square feet of retail, restaurant, and professional services space, as well as 60,000 square feet of Class A office space.
  - Attraction and retention of two employers, NODIS Corp. and Cleverley & Associates, respectively.
  - Construction of the Northeast Gateway is complete, a \$17 million traffic improvement project that has improved traffic congestion and provides a distinctive gateway into the Huntley Road industrial corridor and the eastern portion of the Wilson Bridge Road corridor.
- The City continued to see the opening of several businesses at Linworth Crossing Plaza, a new 40,000 square foot. retail development at the City's western gateway.
- Two redevelopment projects have been completed in the area near Proprietors Road and SR-161. The Kemper House, a memory care facility, opened on Proprietor's Road representing the final piece of the redevelopment of the former Worthington Foods site. Across the street, I Am Boundless, a not for profit serving the developmentally disabled has acquired the former Harding Hospital site, utilizes it for their administrative offices, and is pursuing implementation of plans for the property. They have constructed, and are now operating, a health center serving all ages, with a focus on people with intellectual and developmental disabilities, autism and mental health challenges. The health center provides primary care, dental care, behavioral health care, and speech and language therapy. They have selected a development partner to develop plans for underutilized portions of the site. This developer in evaluating the site and meeting with neighbors in advance of submitting a development proposal to the City.

## ***CITY OF WORTHINGTON***

---

### ***Management's Discussion and Analysis For the Year Ended December 31, 2024***

***Unaudited***

---

- The City completed the Northeast Area Plan in 2024 that focused on the industrial corridor in the eastern portion of Worthington. The Plan calls for the creation of an Eco Innovation District focused on economic and environmental sustainability with the addition of mixed use zones, investments in connectivity, and preservation or creation of open spaces. Many businesses and property owners in the area were involved with the planning process and support the recommendations.
- One of the City's largest employers recently split into two companies. One of the companies is planning to move into office space outside the City limits within the next 12-24 months. The other company plans to expand into the space to be vacated and is expected to grow their workforce within the City.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Scott F. Bartter, Director of Finance for the City of Worthington.



# CITY OF WORTHINGTON

## Statement of Net Position December 31, 2024

	Governmental Activities	Component Unit Community Improvement Corporation
<b>Assets:</b>		
Pooled Cash and Investments	\$ 60,251,076	\$ 0
Cash and Cash Equivalents	0	100,678
Cash and Cash Equivalents in Segregated Accounts	94,593	0
Receivables:		
Taxes	13,141,044	0
Accounts	370,595	0
Intergovernmental	1,245,011	0
Interest	373,612	0
Special Assessments	6,941	0
Leases	0	49,399
Settlement	152,676	0
Loans	22,032	0
Prepaid Items	360,557	382
Restricted Assets:		
Cash and Cash Equivalents with Fiscal Agent	212,266	0
Real Estate Held for Development	0	975,955
Net OPEB Asset	407,357	0
Capital Assets:		
Capital Assets Not Being Depreciated	25,886,878	0
Capital Assets Being Depreciated, Net	41,415,578	0
<b>Total Assets</b>	<b>143,940,216</b>	<b>1,126,414</b>
<b>Deferred Outflows of Resources:</b>		
Pension	11,139,344	0
OPEB	1,394,187	0
<b>Total Deferred Outflows of Resources</b>	<b>12,533,531</b>	<b>0</b>
<b>Liabilities:</b>		
Accounts Payable	663,697	0
Accrued Wages and Benefits	424,550	0
Intergovernmental Payable	601,922	0
Contracts Payable	524,734	0
Property Taxes Payable	0	8,108
Retainage Payable	252,612	0
Payroll Withholding	178,486	0
Unearned Revenue	118,621	0
Accrued Interest Payable	42,188	0
Noncurrent Liabilities:		
Due Within One Year	2,610,259	0
Due in More Than One Year:		
Net Pension Liability	38,253,583	0
Net OPEB Liability	2,013,177	0
Other Amounts Due in More Than One Year	17,646,455	0
<b>Total Liabilities</b>	<b>63,330,284</b>	<b>8,108</b>

(Continued)

## ***CITY OF WORTHINGTON***

---

	<b>Governmental Activities</b>	<b>Component Unit Community Improvement Corporation</b>
<b>Deferred Inflows of Resources:</b>		
Property Tax Levy for Next Fiscal Year	5,161,947	0
Leases	0	41,399
Pension	1,975,586	0
OPEB	2,218,968	0
<b>Total Deferred Inflows of Resources</b>	<b>9,356,501</b>	<b>41,399</b>
<b>Net Position:</b>		
Net Investment in Capital Assets	49,628,283	0
Restricted For:		
Capital Projects	4,317,548	0
Debt Service	2,402,139	0
Street Improvements	1,193,528	0
Law Enforcement	2,035,274	0
Mayor's Court Improvements	168,707	0
Building Inspection	15,043	0
Performance Deposits	72,087	0
OPEB	407,357	0
Addiction Treatment	257,223	0
Unrestricted	23,289,773	1,076,907
<b>Total Net Position</b>	<b>\$ 83,786,962</b>	<b>\$ 1,076,907</b>

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON

## Statement of Activities For the Year Ended December 31, 2024

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities:</b>				
Security of Persons and Property	\$ 17,116,887	\$ 1,855,332	\$ 194,643	\$ 0
Public Health and Welfare Services	85,083	218,351	0	0
Leisure Time Activities	7,629,153	2,739,975	0	0
Community Environment	1,323,349	211,120	0	0
Basic Utility Services	1,419,890	82,049	0	0
Transportation	2,811,130	0	1,200,865	17,742
General Government	11,026,162	60,405	5,482	0
Interest on Long Term Debt	450,005	0	0	0
<b>Total Primary Government</b>	<b>\$ 41,861,659</b>	<b>\$ 5,167,232</b>	<b>\$ 1,400,990</b>	<b>\$ 17,742</b>
<b>Component Unit:</b>				
Community Improvement Corporation	\$ 12,753	\$ 31,129	\$ 0	\$ 0

### General Revenues

Property Taxes Levied for:

General Purposes

Bond Retirement

Police Pension

Capital Projects

Municipal Income Taxes

Other Local Taxes

Intergovernmental, Unrestricted

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position as Previously Reported

Change in Accounting Principle (GASB Statement 101)

Net Position Beginning of Year as Restated

Net Position End of Year

See accompanying notes to the basic financial statements



# ***CITY OF WORTHINGTON***

Net (Expense) Revenue and Changes in Net Position	Component Unit
Governmental Activities	Community Improvement Corporation
\$ (15,066,912)	
133,268	
(4,889,178)	
(1,112,229)	
(1,337,841)	
(1,592,523)	
(10,960,275)	
(450,005)	
<u>\$ (35,275,695)</u>	
	<u>\$ 18,376</u>
4,017,139	0
149,293	0
263,458	0
1,191,007	0
35,352,944	0
82,040	0
1,048,817	0
2,380,019	482
423,224	0
<u>44,907,941</u>	<u>482</u>
9,632,246	18,858
75,319,497	1,058,049
(1,164,781)	
<u>74,154,716</u>	
<u>\$ 83,786,962</u>	<u>\$ 1,076,907</u>

# CITY OF WORTHINGTON

## Balance Sheet Governmental Funds December 31, 2024

	General	Tax Increment Financing	Capital Improvement
<b>Assets:</b>			
Pooled Cash and Investments	\$ 32,377,617	\$ 4,004,726	\$ 17,522,767
Cash and Cash Equivalents in Segregated Accounts	6,953	0	0
Receivables:			
Taxes	10,401,330	743,500	1,567,712
Accounts	363,040	0	0
Intergovernmental	497,597	0	0
Interest	373,612	0	0
Special Assessments	0	0	6,941
Settlement	0	0	0
Loans	22,032	0	0
Interfund Loans Receivable	350,000	0	153,738
Prepaid Items	251,150	0	109,407
Restricted Assets:			
Cash and Cash Equivalents with Fiscal Agent	0	0	212,266
<b>Total Assets</b>	<b>\$ 44,643,331</b>	<b>\$ 4,748,226</b>	<b>\$ 19,572,831</b>
<b>Liabilities:</b>			
Accounts Payable	\$ 655,893	\$ 0	\$ 0
Accrued Wages and Benefits Payable	408,206	0	0
Intergovernmental Payable	423,731	34,000	31,201
Contracts Payable	0	0	524,734
Retainage Payable	0	0	252,612
Payroll Withholding	178,486	0	0
Interfund Loans Payable	0	350,000	0
Unearned Revenue	0	0	0
<b>Total Liabilities</b>	<b>1,666,316</b>	<b>384,000</b>	<b>808,547</b>
<b>Deferred Inflows of Resources:</b>			
Unavailable Amounts	3,438,374	0	869,557
Property Tax Levy for Next Fiscal Year	4,003,061	743,500	0
<b>Total Deferred Inflows of Resources</b>	<b>7,441,435</b>	<b>743,500</b>	<b>869,557</b>
<b>Fund Balances:</b>			
Nonspendable	671,292	0	109,407
Restricted	0	3,620,726	0
Committed	977,629	0	17,785,320
Assigned	10,166,588	0	0
Unassigned	23,720,071	0	0
<b>Total Fund Balances</b>	<b>35,535,580</b>	<b>3,620,726</b>	<b>17,894,727</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 44,643,331</b>	<b>\$ 4,748,226</b>	<b>\$ 19,572,831</b>

See accompanying notes to the basic financial statements

## ***CITY OF WORTHINGTON***

---

<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
\$ 6,345,966	\$ 60,251,076
87,640	94,593
428,502	13,141,044
7,555	370,595
747,414	1,245,011
0	373,612
0	6,941
152,676	152,676
0	22,032
0	503,738
0	360,557
0	212,266
<u>\$ 7,769,753</u>	<u>\$ 76,734,141</u>
\$ 7,804	\$ 663,697
16,344	424,550
112,990	601,922
0	524,734
0	252,612
0	178,486
153,738	503,738
118,621	118,621
<u>409,497</u>	<u>3,268,360</u>
586,920	4,894,851
415,386	5,161,947
<u>1,002,306</u>	<u>10,056,798</u>
0	780,699
5,974,418	9,595,144
383,532	19,146,481
0	10,166,588
0	23,720,071
<u>6,357,950</u>	<u>63,408,983</u>
<u>\$ 7,769,753</u>	<u>\$ 76,734,141</u>

## ***CITY OF WORTHINGTON***

---

### ***Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2024***

---

<b>Total Governmental Fund Balances</b>		<b>\$ 63,408,983</b>
---	--	----------------------

*Amounts reported for governmental activities in the  
statement of net position are different because*

Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		67,302,456
--	--	------------

Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		4,894,851
--	--	-----------

The net pension and OPEB liabilities are not due and payable in the current  
period, therefore, the liabilities and related deferred inflows/outflows  
are not reported in the governmental funds.

Deferred Outflows - Pension	11,139,344	
Deferred Inflows - Pension	(1,975,586)	
Net Pension Liability	(38,253,583)	
Deferred Outflows - OPEB	1,394,187	
Deferred Inflows - OPEB	(2,218,968)	
Net OPEB Asset	407,357	
Net OPEB Liability	(2,013,177)	(31,520,426)

Long-term liabilities, including bonds payable, are not due  
and payable in the current period and therefore are not  
reported in the funds.

General Obligation Bonds Payable	(16,450,733)	
OPWC Loans Payable	(446,094)	
Compensated Absences Payable	(3,359,887)	
Accrued Interest Payable	(42,188)	(20,298,902)

<b><i>Net Position of Governmental Activities</i></b>		<b><u><u>\$ 83,786,962</u></u></b>
---	--	------------------------------------

See accompanying notes to the basic financial statements



# ***CITY OF WORTHINGTON***

## ***Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2024***

	General	Tax Increment Financing	Capital Improvement
<b>Revenues:</b>			
Property Taxes	\$ 3,948,574	\$ 1,230,474	\$ 0
Municipal Income Taxes	28,130,006	0	7,023,165
Other Local Taxes	3,703	0	0
Intergovernmental Revenues	981,981	0	465,125
Charges for Services	4,547,105	0	0
Licenses, Permits and Fees	353,512	0	0
Investment Earnings	2,355,682	0	0
Special Assessments	32,977	0	21,417
Fines and Forfeitures	72,319	0	0
All Other Revenue	213,593	1,867	48,640
<b>Total Revenues</b>	<b>40,639,452</b>	<b>1,232,341</b>	<b>7,558,347</b>
<b>Expenditures:</b>			
Current:			
Security of Persons and Property	14,370,255	0	0
Public Health and Welfare Services	85,083	0	0
Leisure Time Activities	6,278,971	0	0
Community Environment	1,285,815	0	0
Basic Utility Services	1,211,095	0	0
Transportation	0	0	0
General Government	9,198,233	721,010	462,756
Capital Outlay	0	0	6,013,226
Debt Service:			
Principal Retirement	0	0	28,237
Interest and Fiscal Charges	0	0	0
<b>Total Expenditures</b>	<b>32,429,452</b>	<b>721,010</b>	<b>6,504,219</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	8,210,000	511,331	1,054,128
<b>Other Financing Sources (Uses):</b>			
Transfers In	0	0	1,925,000
Transfers Out	(3,074,531)	0	(1,348,339)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,074,531)</b>	<b>0</b>	<b>576,661</b>
Net Change in Fund Balances	5,135,469	511,331	1,630,789
<b>Fund Balances at Beginning of Year</b>	<b>30,400,111</b>	<b>3,109,395</b>	<b>16,263,938</b>
<b>Fund Balances End of Year</b>	<b>\$ 35,535,580</b>	<b>\$ 3,620,726</b>	<b>\$ 17,894,727</b>

See accompanying notes to the basic financial statements

## ***CITY OF WORTHINGTON***

---

<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 409,732	\$ 5,588,780
0	35,153,171
7,187	10,890
1,568,757	3,015,863
83,919	4,631,024
0	353,512
3,590	2,359,272
0	54,394
6,665	78,984
100,560	364,660
<u>2,180,410</u>	<u>51,610,550</u>
908,680	15,278,935
0	85,083
136,268	6,415,239
0	1,285,815
167,221	1,378,316
970,356	970,356
101,460	10,483,459
0	6,013,226
845,000	873,237
536,544	536,544
<u>3,665,529</u>	<u>43,320,210</u>
(1,485,119)	8,290,340
2,647,870	4,572,870
(150,000)	(4,572,870)
<u>2,497,870</u>	<u>0</u>
1,012,751	8,290,340
5,345,199	55,118,643
<u>\$ 6,357,950</u>	<u>\$ 63,408,983</u>

## ***CITY OF WORTHINGTON***

---

### ***Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Year Ended December 31, 2024***

---

Net Change in Fund Balances - Total Governmental Funds \$ 8,290,340

***Amounts reported for governmental activities in the statement of  
activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.

Capital Outlay	4,874,400	
Depreciation Expense	<u>(3,480,166)</u>	1,394,234

The statement of activities reports losses arising from the disposal of capital assets. Conversely, the governmental funds do not report any loss on the disposal of capital assets.

(66,018)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

(116,645)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:

Pension	2,859,774	
OPEB	<u>41,567</u>	2,901,341

Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities/asset are reported as pension/OPEB expense in the statement of activities:

Pension	(3,663,268)	
OPEB	<u>76,192</u>	(3,587,076)

(Continued)



## ***CITY OF WORTHINGTON***

---

---

Repayment of bond, loan, and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

General Obligation Bond Principal Payment	845,000	
Bond Premium Amortization	83,998	
OPWC Loan Principal Payment	<u>28,237</u>	957,235

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.

2,541

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Compensated Absences	<u>(143,706)</u>
----------------------	------------------

***Change in Net Position of Governmental Activities***

\$ 9,632,246

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON

## Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Property Taxes	\$ 3,087,829	\$ 3,968,735	\$ 3,948,574	\$ (20,161)
Municipal Income Taxes	24,365,145	24,365,145	28,139,103	3,773,958
Other Local Taxes	2,720	2,720	3,646	926
Intergovernmental Revenue	795,311	895,362	972,599	77,237
Charges for Services	2,966,391	2,966,391	4,703,517	1,737,126
Licenses, Permits and Fees	421,500	421,500	354,832	(66,668)
Investment Earnings	400,000	400,000	2,142,821	1,742,821
Fines and Forfeitures	75,000	75,000	69,524	(5,476)
All Other Revenues	250,750	241,421	218,191	(23,230)
Total Revenues	32,364,646	33,336,274	40,552,807	7,216,533
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	15,853,517	16,108,622	14,761,721	1,346,901
Public Health and Welfare Services	105,506	105,506	105,427	79
Leisure Time Activities	6,774,856	6,775,019	6,438,242	336,777
Community Environment	1,683,503	1,683,002	1,603,935	79,067
Basic Utility Services	1,309,345	1,267,345	1,243,811	23,534
General Government	11,332,628	11,531,861	10,216,626	1,315,235
Total Expenditures	37,059,355	37,471,355	34,369,762	3,101,593
Excess (Deficiency) of Revenues Over (Under) Expenditures	(4,694,709)	(4,135,081)	6,183,045	10,318,126
<b>Other Financing Sources (Uses):</b>				
Transfers In	59,329	59,329	352,011	292,682
Transfers Out	(5,927,531)	(5,927,531)	(5,924,531)	3,000
Total Other Financing Sources (Uses):	(5,868,202)	(5,868,202)	(5,572,520)	295,682
Net Change in Fund Balance	(10,562,911)	(10,003,283)	610,525	10,613,808
Fund Balance at Beginning of Year	22,056,128	22,056,128	22,056,128	0
Prior Year Encumbrances	4,177,238	4,177,238	4,177,238	0
Fund Balance at End of Year	\$ 15,670,455	\$ 16,230,083	\$ 26,843,891	\$ 10,613,808

See accompanying notes to the basic financial statements

## ***CITY OF WORTHINGTON***

---

### ***Statement of Net Position Fiduciary Funds December 31, 2024***

---

	Custodial
<b>Assets:</b>	
Cash and Cash Equivalents	\$ 73,782
Cash and Cash Equivalents in Segregated Accounts	3,047
Receivables:	
Property Taxes	19,569
<b>Total Assets</b>	<b>96,398</b>
<b>Liabilities:</b>	
Intergovernmental Payable	89,948
<b>Total Liabilities</b>	<b>89,948</b>
<b>Net Position:</b>	
Restricted For:	
Permits and Fees	6,450
<b>Total Net Position</b>	<b>\$ 6,450</b>

See accompanying notes to the basic financial statements

## ***CITY OF WORTHINGTON***

---

### ***Statement of Changes in Net Position Fiduciary Funds For the Year Ended December 31, 2024***

---

	<u>Custodial</u>
<b>Additions:</b>	
Fines and Forfeiture Collections for other Governments	\$ 33,472
Fee Collections for other Governments	36,400
Income Tax Collections for other Governments	<u>167,161</u>
Total Additions	<u>237,033</u>
<b>Deductions:</b>	
Distribution of Fines and Forfeitures to other Governments	33,472
Distribution of Fees to other Governments	29,950
Distribution of Income Taxes to other Governments	<u>167,161</u>
Total Deductions	<u>230,583</u>
Change in Net Position	6,450
Net Position at Beginning of Year	<u>0</u>
Net Position End of Year	<u><u>\$ 6,450</u></u>

See accompanying notes to the basic financial statements

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Worthington (“the City”) is a charter municipal corporation operating under the laws of the State of Ohio. A charter was first adopted in November, 1956, before the Village of Worthington became a City. The City was incorporated on November 8, 1960.

The municipal government provided by the charter is known as a Council-Manager form of government. Legislative power is vested in a seven-member council, each elected to four-year terms. The Council appoints the Mayor and the City Manager. The City Manager is the chief executive officer and the head of the administrative agencies of the City. The City Manager appoints all department heads and employees, except as otherwise provided in the charter.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **A. Reporting Entity**

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds and departments that are not legally separate from the City. The City provides various services including police protection, fire protection, parks and recreation (including the community center), planning, zoning, street maintenance and repair, community development, and public health and welfare. These activities comprise the primary governmental unit of the City and are directly responsible to Council and the City Manager. Therefore, they are included in the reporting entity.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, “*The Financial Reporting Entity*,” as amended by GASB Statement No. 39, “*Determining Whether Certain Organizations Are Component Units*,” and GASB Statement No. 61, “*The Financial Reporting Entity - Omnibus*” in that the financial statements include all organizations, activities, functions and component units for which the City (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either the City's ability to impose its will over the organization or the possibility that the organization will provide a financial benefit to, or impose a financial burden on, the City. Based on the foregoing, the City has one component unit, the Worthington Community Improvement Corporation.

Discretely Presented Component Unit - The component unit column in the government-wide financial statements includes the financial data of the City's component unit. The City of Worthington Community Improvement Corporation (the “CIC”) was formed pursuant to passage of City of Worthington Ordinance 13-2006, passed April 3, 2006 and incorporated as a not-for-profit corporation under Title XVII, Chapters 1702 and 1724 of the Ohio Revised Code for the purpose of advancing, encouraging and promoting the industrial, economic, commercial and civic development of the City of Worthington and its environment.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **A. Reporting Entity (Continued)**

The CIC is designated by the City as its agency for the industrial, commercial, distribution and research development in the City, in order to promote health, safety, morals and general welfare of the residents of the City of Worthington.

The CIC is a legally separate entity and is reported as a component unit of the City due to the nature and significance of the CIC's relationship with the City, and the fact that the CIC is financially closely related to the City. Historically, CIC revenues consist almost entirely of contributions from the City, which are used to further economic development efforts of the City. Complete financial statements can be obtained from the City's finance department. See Note 17 for additional note disclosures regarding the CIC.

The City of Worthington Mayor's Court has been included in the City's financial statements as a custodial fund. The Mayor is an appointed City official who has a fiduciary responsibility for the collection and distribution of court fees and fines.

This space intentionally left blank.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **A. Reporting Entity** (Continued)

The City is a member of the Central Ohio Health Care Consortium, (the “Pool”) a risk sharing self-insurance pool which provides health insurance to the City. The Pool, which commenced business on January 1, 1992, has eleven members consisting of various cities, villages, and townships. The members have entered into an irrevocable agreement to remain a member of the Pool for a minimum of three years. The Consortium established a new Pool, effective January 1, 1995, to continue its self-insurance program. The new Pool retained the major attributes of the original Pool. The Consortium transferred an amount from the original Pool Trust account to the new Pool Trust account in 1995, which was equal to a total of each member’s average monthly contribution. The Consortium elected to distribute excess contributions from the original Pool to its participating members. The Pool is governed by a Board of Directors consisting of one director appointed by each member. The Board elects a chairman, a vice chairman and a secretary. The Board is responsible for its own financial matters, and the Pool maintains its own books of account. Budgeting and financing of the Pool is subject to the approval of the Board. The City has no explicit and measurable equity interest in the Pool. With the passage of Resolution No. 71-2024, the City committed to a twelfth three-year term through 2027. The City has no ongoing financial responsibility other than the three-year minimum membership. See Note 11.

#### **B. Basis of Presentation - Fund Accounting**

The City uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain City functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the various funds of the City are grouped into the following generic fund types under the broad fund categories of governmental and fiduciary.

#### ***Governmental Fund Types***

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is upon determination of “financial flow” (sources, uses and balances of financial resources). The following are the City's major governmental funds:

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **B. Basis of Presentation - Fund Accounting (Continued)**

General Fund - This fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the City.

Tax Increment Financing Fund - This fund is used to account for payments received in lieu of property taxes to be used for public improvements.

Capital Improvement Fund - This fund is used to account for financial resources to be used for the acquisition of capital assets and the construction of major capital facilities.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects, and (c) financial resources that are restricted, committed, or assigned to expenditures for principal and interest.

#### ***Fiduciary Funds***

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Fiduciary funds are used to account for assets the City holds in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. The City's only fiduciary funds are custodial funds, which account for the mayor's court activity, sewer system capacity fees, building permit surcharges, and activity of the Sharon Township Joint Economic Development District.

#### **C. Basis of Presentation – Financial Statements**

Government-wide Financial Statements – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

Interfund receivables and payables between governmental activities have been eliminated in the government-wide Statement of Net Position. These eliminations minimize the duplicating effect on assets and liabilities within the governmental activities. Interfund services provided and used are not eliminated through the process of consolidation.

The government-wide statements are prepared using the economic resources measurement focus. The governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function.



# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **C. Basis of Presentation – Financial Statements** (Continued)

Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. The custodial funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the balance sheet.

#### **D. Basis of Accounting**

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

The accrual basis of accounting is followed by the government-wide financial statements and fiduciary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the time of related cash flows. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operations of the City are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **D. Basis of Accounting** (Continued)

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

Revenues considered susceptible to accrual at year end include income taxes, interest on investments and state levied locally shared taxes (including motor vehicle license fees, gasoline tax, and local government assistance). Other revenues, including licenses, permits, certain charges for services, fines and forfeitures, and miscellaneous revenues, are recorded as revenues when received in cash because generally these revenues are not measurable until actually received.

Special assessment installments and related accrued interest, which are measurable but not available at December 31, 2024, are recorded as deferred inflows of resources. Property taxes measurable as of December 31, 2024, but which are not intended to finance 2024 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred inflows of resources. Property taxes are further described in Note 5.

#### **E. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds other than the custodial funds, are legally required to be budgeted and appropriated. The City did not adopt a budget for the Subdivision Trust and Performance Trust Special Revenue Funds. These funds were classified as special revenue funds for GAAP reporting. The legal level of budgetary control is at the object level (personal services and other expenditures) within each department. Budgetary modifications may only be made by resolution of the City Council.

##### **1. Tax Budget**

Prior to July 20 of each year, the City must submit to the County Budget Commission a Council-adopted operating budget of the City for the year commencing the following January 1. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process (Continued)**

##### **2. Estimated Resources**

Prior to October 1, the City accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the estimated fund balance and the projected revenues of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the fiscal officer determines that the revenue collected is greater or less than the current estimates. The amounts reported on the budgetary statements reflect the amounts in the final amended certificate issued during 2024.

##### **3. Appropriations**

A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. Appropriations may not exceed current estimated resources, as certified in the Official Amended Certificate of Estimated Resources. Supplemental appropriations may be adopted during the year only by an ordinance of Council. During the year, several supplemental appropriation measures were passed. The budget figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" represent the final appropriation amounts, including all amendments and modifications.

##### **4. Encumbrances**

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities.

##### **5. Lapsing of Appropriations**

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding calendar year and need not be reappropriated.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process** (Continued)

##### **6. Budgetary Basis of Accounting**

The City's budgetary process accounts for certain transactions on a basis other than accounting principles generally accepted in the United States of America (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on the cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. In addition, under the budgetary basis, encumbrances are recognized as expenditures and note proceeds are recognized as an other financing source. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" for the General Fund:

<u>Net Change in Fund Balance</u>	
	<u>General Fund</u>
GAAP Basis (as reported)	\$5,135,469
Increase (Decrease):	
Accrued Revenues at December 31, 2024 received during 2025	(3,935,519)
Accrued Revenues at December 31, 2023 received during 2024	3,839,507
Accrued Expenditures at December 31, 2024 paid during 2025	1,666,316
Accrued Expenditures at December 31, 2023 paid during 2024	(1,374,200)
2023 Prepaids for 2024	192,060
2024 Prepaids for 2025	(251,150)
Change in Interfund Loans	300,000
Outstanding Encumbrances	(4,743,345)
Perspective Difference:	
Activity of Funds Reclassified for GAAP Reporting Purposes	<u>(218,613)</u>
Budget Basis	<u><u>\$610,525</u></u>

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **F. Cash and Cash Equivalents**

Cash and cash equivalents include amounts in federal securities, demand deposits, repurchase agreements, the State Treasury Asset Reserve (STAR Ohio) and certificates of deposit with original maturity dates of three months or less. Except for cash in segregated accounts, the City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 4, "Cash, Cash Equivalents and Investments."

Cash and cash equivalents in segregated accounts represents bonds and inspection fees collected for public improvements being made by owners, developers, and contractors working in the City, and funds generated by mayor's court activity.

Investment earnings of \$1,130,045 earned by other funds were credited to the General Fund as required by State Statute.

#### **G. Investments**

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72, "Fair Value Measurement and Application," the City records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements. See Note 4, "Cash, Cash Equivalents and Investments."

The City's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

#### **H. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2024 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **I. Capital Assets and Depreciation**

Capital assets are defined by the City as assets with an initial, individual cost of more than \$5,000.

##### **1. Property, Plant and Equipment - Governmental Activities**

Governmental activities capital assets are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost. The capital asset values were initially determined at December 31, 1990, assigning original acquisition costs when such information was available. In cases where information supporting original costs was not available, estimated historical costs were developed.

For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition. Donated capital assets are capitalized at acquisition value on the date donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized. These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements.

##### **2. Depreciation**

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives (in years)</u>
Land Improvements	30
Buildings	20 - 50
Infrastructure	15 - 40
Equipment and Furniture	5 - 20
Vehicles	3 - 15

#### **J. Accrued Liabilities and Long-Term Obligations**

Long-term liabilities are being repaid from the following funds:

<u>Obligation</u>	<u>Fund</u>
General Obligation Notes/ Bonds	General Obligation Bond Retirement Fund
Installment Loan	Capital Improvement Fund
OPWC Loans	Capital Improvement Fund
Net Pension and OPEB Liabilities	General Fund, Street Maintenance and Repair Fund, State Highway Improvement Fund, Water Fund, Sanitary Sewer Fund, Parks and Recreation Fund

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **J. Accrued Liabilities and Long-Term Obligations** (Continued)

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and net pension/OPEB liabilities that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### **K. Compensated Absences**

City employees earn sick leave at the rate of ten hours per month. Sick leave may be accumulated and carried forward from year to year without limit. An employee who is to be separated from City service through retirement, layoff, or resignation in good standing after completion of fifteen years continuous service with the City and has accumulated more than 232 hours of sick leave, is eligible to be paid for thirty percent of the total accrued hours up to a maximum of 640 hours paid. City employees earn vacation leave at varying rates depending upon the length of service. City employees can earn compensatory time for any work in excess of their normal hours of work per day in lieu of overtime pay. Employees earn compensatory time at the rate of one and one-half times for overtime hours worked.

GASB Statement No. 101, “*Compensated Absences*”, requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. GASB Statement No. 101 establishes guidance for measuring a liability for leave that has not been used, generally using an employee’s pay rate as of the date of the financial statements. In addition, certain salary related payments that are directly and incrementally associated with the payments for leave should be included in the measurement of the liability. Accrued vacation and sick leave are accumulated to City employees at varying amounts and are attributable to services already rendered. At the time of the employee’s termination, such accruals are paid to the employee at varying rates from the fund to which the employee’s payroll is charged. The City utilizes a first-in, first-out (FIFO) flow assumption for purposes of measuring the amount to be paid in the next reporting period.

For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. For governmental funds, the portion of unpaid compensated absences expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account “Compensated Absences Payable.” In the government wide statement of net position, “Compensated Absences Payable” is recorded within the “Due within one year” account and the long-term portion of the liability is recorded within the “Due in more than one year” account.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **L. Net Position**

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **M. Pension/OPEB**

The provision for pension/OPEB cost is recorded when the related payroll is accrued and the obligation is incurred. For purposes of measuring the net pension and OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

#### **N. Intergovernmental Revenues**

In governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis, and shared revenues are recorded as intergovernmental receivables and revenues when measurable and available. Reimbursable grants are recorded as intergovernmental receivables and revenues when the related expenditures are made.

#### **O. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

#### **P. Interfund Assets/Liabilities**

Receivables and payables arising between funds for goods provided or services rendered are classified as "Due From/To Other Funds" on the balance sheet. The City had no "Due From/To Other Funds" at December 31, 2024. Short-term interfund loans are classified as "Interfund Receivables/Payables," while long-term interfund loans are classified as "Interfund Loan Receivables/Payables."



# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Q. Restricted Assets**

Cash with fiscal agent is classified as restricted assets on the balance sheet because these funds are being held for specified purposes.

#### **R. Fund Balances**

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components – nonspendable, restricted, committed, assigned and unassigned.

*Nonspendable* – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

*Restricted* – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

*Committed* – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts.

*Assigned* – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. Assigned amounts represent intended uses established by policies of City Council, including giving the Finance Director the authority to constrain monies for intended purposes. City Council may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget. Through the City's purchasing policy, City Council has given the Finance Director the authority to constrain monies for intended purposes, which are also reported as assigned fund balance.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **R. Fund Balances** (Continued)

*Unassigned* – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources (committed, assigned and unassigned) as they are needed. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **S. Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **T. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows for deferred pension/OPEB amounts. Deferred outflows of resources are reported for pension/OPEB amounts on the government-wide statement of net position. See Notes 9 and 10.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension/OPEB are reported on the government-wide statement of net position. See Notes 9 and 10.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION**

For 2024 the City implemented Governmental Accounting Standards Board (GASB) Statement No. 100, “Accounting Changes and Error Corrections” and Statement No. 101, “Compensated Absences.”

GASB Statement No. 100 addresses accounting and financial reporting requirements for accounting changes and error corrections.

GASB Statement No. 101 updates the recognition and measurement guidance for compensated absences.

The implementation of GASB Statement 101 had the following effect on net position as reported December 31, 2023:

	Governmental Activities
Net Position at December 31, 2023, as Reported	\$75,319,497
Adjustments:	
Increase in Compensated Absences	<u>(1,164,781)</u>
Net Position at December 31, 2023, as Restated	<u><u>\$74,154,716</u></u>

This space intentionally left blank.

# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 3 – FUND BALANCE CLASSIFICATION

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Tax Increment Financing Fund	Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
<b>Nonspendable:</b>					
Prepaid Items	\$251,150	\$0	\$109,407	\$0	\$360,557
Interfund Loans Receivable	350,000	0	0	0	350,000
Unclaimed Funds	70,142	0	0	0	70,142
<b>Total Nonspendable</b>	<b>671,292</b>	<b>0</b>	<b>109,407</b>	<b>0</b>	<b>780,699</b>
<b>Restricted:</b>					
Street Maintenance and Repair	0	0	0	796,864	796,864
Law Enforcement	0	0	0	2,011,287	2,011,287
Court Improvements	0	0	0	168,707	168,707
Performance Deposits	0	0	0	72,087	72,087
Building Code Inspection	0	0	0	15,043	15,043
Debt Retirement	0	0	0	2,430,734	2,430,734
Addiction Treatment	0	0	0	104,547	104,547
Capital Improvements	0	3,620,726	0	375,149	3,995,875
<b>Total Restricted</b>	<b>0</b>	<b>3,620,726</b>	<b>0</b>	<b>5,974,418</b>	<b>9,595,144</b>
<b>Committed:</b>					
Economic Development	977,629	0	0	0	977,629
Parks and Recreation	0	0	0	81,359	81,359
Water Public Works	0	0	0	122,370	122,370
Sewer Public Works	0	0	0	94,929	94,929
Bicentennial Celebration	0	0	0	83,024	83,024
Convention and Visitor's Bureau	0	0	0	1,850	1,850
Capital Improvements	0	0	17,785,320	0	17,785,320
<b>Total Committed</b>	<b>977,629</b>	<b>0</b>	<b>17,785,320</b>	<b>383,532</b>	<b>19,146,481</b>
<b>Assigned:</b>					
Materials and Supplies	3,940,617	0	0	0	3,940,617
Subsequent Year Appropriations	6,225,971	0	0	0	6,225,971
<b>Total Assigned</b>	<b>10,166,588</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>10,166,588</b>
<b>Unassigned (Deficits):</b>	<b>23,720,071</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>23,720,071</b>
<b>Total Fund Balances</b>	<b>\$35,535,580</b>	<b>\$3,620,726</b>	<b>\$17,894,727</b>	<b>\$6,357,950</b>	<b>\$63,408,983</b>

In 2018, City Council adopted a revised General Fund Carryover Policy to assist the City in maintaining long-term financial stability. The revised policy increases the minimum General Fund balance to 35% of prior year expenditures and incorporates a financial action plan in the event the City falls below the policy floor. This policy remained unchanged through 2024.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. The City has a formal adopted investment policy, with the main objective being the preservation of capital and the protection of investment principal.

Statutes require the classification of funds held by the City into three categories. Category 1 consists of “active” funds - those funds required to be kept in a “cash” or “near cash” status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of “inactive” funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of “interim” funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, and government national mortgage association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- The State Treasury Asset Reserve of Ohio (STAR Ohio), and
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.

# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### A. Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At December 31, 2024, the carrying amount of the City's deposits, including segregated accounts, was \$11,601,541 and the bank balance was \$11,732,209. Of the bank balance, \$10,300,087 was covered by federal depository insurance and \$1,432,122 was exposed to custodial risk and was collateralized with securities held in the Ohio Pooled Collateral System.

The City had \$212,266 related to permissive tax monies held and secured by Franklin County, which is reported as cash and cash equivalents with fiscal agent.

#### B. Investments

The City's investments at December 31, 2024 were as follows:

	Measurement	Credit	Fair Value	Concentration	Investment Maturities (in Years)		
	Value	Rating	Hierarchy	of Credit Risk	less than 1	1-3	3-5
STAR Ohio <sup>3</sup>	\$20,574,614	AAAm <sup>1</sup>	NA	41.96%	\$20,574,614	\$0	\$0
Repurchase Agreement	7,561,565	*	Level 2	15.42%	7,561,565	0	0
Government Money Market	636,053	AA+ <sup>1</sup>	Level 1	1.30%	636,053	0	0
U.S. Treasuries	10,863,161	AA+ <sup>1</sup>	Level 1	22.15%	0	4,113,189	6,749,972
FHLB	2,223,693	AA+ <sup>1</sup>	Level 2	4.54%	0	2,223,693	0
FHLMC	960,760	AA+ <sup>1</sup>	Level 2	1.96%	0	0	960,760
Negotiable CD's	6,213,377	AAA <sup>2</sup>	Level 2	12.67%	977,204	4,235,438	1,000,735
Total Investments	<u>\$49,033,223</u>			<u>100.00%</u>	<u>\$29,749,436</u>	<u>\$10,572,320</u>	<u>\$8,711,467</u>

<sup>1</sup> Standard & Poor's

<sup>2</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

<sup>3</sup> Reported at amortized cost

\* United States Treasury and United States Agency securities underlie the repurchase agreements and are therefore not subject to credit risk disclosures.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 4 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

#### **B. Investments** (Continued)

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Active markets are those in which transactions for the asset or liability occur in sufficient frequency and volume to provide pricing information on an ongoing basis. Quoted prices are available in active markets for identical assets or liabilities as of the reporting date. Level 2 inputs are significant other observable inputs. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs.

*Investment Credit Risk* – The City has no credit risk policy beyond the requirements of State Statute.

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date. The City does not have a policy regarding interest rate risk.

*Concentration of Credit Risk* – The City limits the amount the City may invest in one issuer to 30% of the City's investable funds. The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Of the City's investment in repurchase agreements, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the City. The City has no policy on custodial credit risk and is governed by the Ohio Revised Code as described under Deposits.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 5 - TAXES**

#### **A. Property Taxes**

Property taxes include amounts levied against all real estate and public utility property located in the City. Real property taxes (other than public utility) collected during 2024 were levied after October 1, 2023 on assessed values as of January 1, 2023, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2023. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing Cities in the County, including the City of Worthington. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2024, was \$5.00 per \$1,000 of assessed value. Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .50% (5.00 mills) of assessed value.

The assessed values of real and public utility tangible personal property upon which 2024 property tax receipts were based are as follows:

<u>Category</u>	<u>Amount</u>
Real Property Tax	\$960,071,600
Public Utility Tangible Personal	<u>22,556,880</u>
Total Assessed Valuation	<u>\$982,628,480</u>

Property taxes receivable represent real and public utility taxes and outstanding delinquencies which are measurable as of December 31, 2024. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2024 operations. The receivable is therefore offset by a credit to deferred inflows of resources.



# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 5 – TAXES (Continued)**

#### **A. Property Taxes (Continued)**

##### **Tax Abatement Disclosures**

Pursuant to Ohio Revised Code Section 5709 the City of Worthington has established three (3) Community Reinvestment Areas (CRAs). As established with City of Worthington Resolution 15-2007, the minimum qualifying criteria for tax exemption under a CRA is as follows.

<u>Land Use</u>	<u>Min. Investment in New Construction</u>	<u>Min Number of New Employees</u>	<u>Max Term</u>
Residential	No exemption permitted		
Industrial	\$1,000,000	25 Employees or \$1,000,000 of employee compensation	10 years
Commercial	\$1,000,000	25 Employees or \$1,000,000 of employee compensation	10 years

The City has offered the CRA abatements to encourage economic stability, maintain property values, and generate new employment opportunities and population growth.

Below is information relevant to the disclosure of this program for the year ending December 31, 2024.

	<u>Total Amount of Taxes Abated For the year 2024</u>
<i>Community Reinvestment Area (CRA)</i>	
FC Bank	<u>\$45,315</u>
	<u><u>\$45,315</u></u>

#### **B. Income Tax**

The City levies and collects an income tax of 2.5 percent on all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City monthly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

The City entered into an agreement with the Regional Income Tax Agency (R.I.T.A.) for the administration and collection of all City income tax effective July 1, 2002. Collections are distributed twice per month to the City less a 3.0% collection fee. An annual reconciliation is performed each year to determine each community's proportionate share of the collection expense and an adjustment is made at the time of the fixed 3.0% collection fee.

## ***CITY OF WORTHINGTON***

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

#### **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2024 consisted of taxes, intergovernmental receivables arising from shared revenues, settlements, special assessments, loans, interest, and utility and emergency medical service accounts.

#### **NOTE 7 – TRANSFERS AND INTERFUND RECEIVABLES/PAYABLES**

Transfers are used to move revenues from the funds that statute or budget requires to collect them to the funds that statute or budget requires to expend them; to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments are due, and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Following is a summary of transfers in and out for all funds for 2024:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$0	\$3,074,531
Capital Improvement Fund	1,925,000	1,348,339
Nonmajor Governmental Funds	2,647,870	150,000
Total All Funds	<u>\$4,572,870</u>	<u>\$4,572,870</u>

Transfers out of the Capital Improvement Fund were for debt service payments. Transfers out of nonmajor governmental funds were for the City's match for street construction projects, and for reclasses related to debt retirement. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Interfund transfers between governmental funds are eliminated in the government-wide financial statements.

Individual interfund loan receivable and payable balances at December 31, 2024 were as follows:

	<u>Interfund Loans Receivable</u>	<u>Interfund Loans Payable</u>
General Fund	\$350,000	\$0
Tax Increment Financing Fund	0	350,000
Capital Improvement Fund	153,738	0
Nonmajor Governmental Funds	0	153,738
Totals	<u>\$503,738</u>	<u>\$503,738</u>

Interfund loan balances represent special assessment collections receipted in the Special Assessment Bond Retirement Fund which are due to the Capital Improvement Fund as well as advances made from the General Fund to the Tax Increment Financing Fund to fund development projects. Interfund loan receivable and payable balances are eliminated in the governmental activities column on the statement of net position.

# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 8 - CAPITAL ASSETS

Summary by category of changes in governmental activities capital assets at December 31, 2024:

#### **Historical Cost:**

Class	December 31, 2023	Additions	Deletions	December 31, 2024
<b>Capital assets not being depreciated:</b>				
Land	\$9,216,299	\$0	\$0	\$9,216,299
Construction in Progress	22,150,956	3,291,560	(8,771,937)	16,670,579
	31,367,255	3,291,560	(8,771,937)	25,886,878
<b>Capital assets being depreciated:</b>				
Land Improvements	2,732,441	2,344,372	(345,896)	4,730,917
Buildings	23,058,033	659,914	(10,684)	23,707,263
Infrastructure	52,333,429	3,286,931	0	55,620,360
Equipment and Furniture	10,559,560	3,224,419	(356,033)	13,427,946
Vehicles	7,326,956	839,141	(188,754)	7,977,343
Total Cost	\$127,377,674	\$13,646,337	(\$9,673,304)	\$131,350,707

#### **Accumulated Depreciation:**

Class	December 31, 2023	Additions	Deletions	December 31, 2024
Land Improvements	(\$2,031,139)	(\$148,659)	\$345,896	(\$1,833,902)
Buildings	(15,733,438)	(534,053)	10,684	(16,256,807)
Infrastructure	(35,066,550)	(1,459,048)	0	(36,525,598)
Machinery and Equipment	(4,257,369)	(855,077)	306,454	(4,805,992)
Vehicles	(4,314,938)	(483,329)	172,315	(4,625,952)
Total Depreciation	(\$61,403,434)	(\$3,480,166) *	\$835,349	(\$64,048,251)
<b>Net Value:</b>	<b>\$65,974,240</b>			<b>\$67,302,456</b>

\* Depreciation was charged to governmental functions as follows:

Security of Persons and Property	\$695,067
Leisure Time Activities	960,724
Transportation	1,764,519
General Government	59,856
Total Depreciation Expense	<u>\$3,480,166</u>

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS**

#### ***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed.

**Notes to the Basic Financial Statements  
For the Year Ended December 31, 2024**

**NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement. Law enforcement and public safety members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2024 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee	10.0 %
<b>2024 Actual Contribution Rates</b>	
Employer:	
Pension	14.0 %
Post-employment Health Care Benefits	<u>0.0</u>
Total Employer	<u>14.0 %</u>
Employee	<u>10.0 %</u>

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$1,074,392 for 2024. Of this amount, \$96,706 is reported as an intergovernmental payable.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

#### ***Plan Description – Ohio Police & Fire Pension Fund (OPF)***

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension or disability benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

# ***CITY OF WORTHINGTON***

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$1,785,382 for 2024. Of this amount, \$199,954 is reported as an intergovernmental payable.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportionate Share of the Net Pension Liability	\$11,614,415	\$26,639,168	\$38,253,583
Proportion of the Net Pension Liability-2024	0.044363%	0.275728%	
Proportion of the Net Pension Liability-2023	0.044038%	0.285350%	
Percentage Change	<u>0.000325%</u>	<u>(0.009622%)</u>	
Pension Expense	\$1,308,931	\$2,354,337	\$3,663,268



# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Changes in assumptions	\$0	\$1,683,566	\$1,683,566
Differences between expected and actual experience	189,829	855,197	1,045,026
Net difference between projected and actual earnings on pension plan investments	2,344,283	3,018,779	5,363,062
Change in proportionate share	57,415	130,501	187,916
City contributions subsequent to the measurement date	1,074,392	1,785,382	2,859,774
Total Deferred Outflows of Resources	<u>\$3,665,919</u>	<u>\$7,473,425</u>	<u>\$11,139,344</u>
<b>Deferred Inflows of Resources</b>			
Changes in assumptions	\$0	\$404,547	\$404,547
Differences between expected and actual experience	0	297,928	297,928
Change in proportionate share	0	1,273,111	1,273,111
Total Deferred Inflows of Resources	<u>\$0</u>	<u>\$1,975,586</u>	<u>\$1,975,586</u>

\$2,859,774 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2025	\$631,691	\$983,780	\$1,615,471
2026	797,669	1,113,404	1,911,073
2027	1,495,989	1,856,940	3,352,929
2028	(333,822)	(242,458)	(576,280)
2029	0	764	764
2030	0	27	27
Total	<u>\$2,591,527</u>	<u>\$3,712,457</u>	<u>\$6,303,984</u>

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation.

# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

The total pension liability in the December 31, 2023 and December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	December 31, 2023
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3.0 percent, simple
Post-January 7, 2013 Retirees	2.3 percent, simple through 2024, then 2.05 percent, simple
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age
	December 31, 2022
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA (Pre 1/7/13 retirees)	3.0 percent simple
COLA or Ad Hoc COLA (Post 1/7/13 retirees)	3 percent simple through 2023. 2.05 percent simple, thereafter
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.2 percent for 2023.

# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00%	2.85%
Domestic Equities	21.00	4.27
Real Estate	13.00	4.46
Private Equity	15.00	7.52
International Equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	100.00%	

**Discount Rate** The discount rate used to measure the total pension liability was 6.9 percent. The discount rate for the prior year was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share of the net pension liability	\$18,284,210	\$11,614,415	\$6,067,084

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

##### ***Actuarial Assumptions – OPF***

OPF's total pension liability as of December 31, 2023 is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2023, compared with January 1, 2022, are presented below.

	January 1, 2023	January 1, 2022
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	7.5 percent	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent	3.25 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5	Inflation rate of 2.75 percent plus productivity increase rate of 0.5
Cost of Living Adjustments	2.2 percent simple	2.2 percent simple

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

## ***CITY OF WORTHINGTON***

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

#### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	18.60 %	4.10 %
Non-US Equity	12.40	4.90
Private Markets	10.00	7.30
Core Fixed Income *	25.00	2.40
High Yield Fixed Income	7.00	4.10
Private Credit	5.00	6.80
U.S. Inflation Linked Bonds*	15.00	2.10
Midstream Energy Infrastructure	5.00	5.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Private Real Estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: Assumptions are geometric.

\* levered 2.0x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

***Discount Rate*** For 2023, the total pension liability was calculated using the discount rate of 7.50 percent. The discount rate used for 2022 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

***Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$35,285,563	\$26,639,168	\$19,448,851

This Space Intentionally Left Blank

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS**

#### ***Net OPEB Liability (Asset)***

The net OPEB liability (asset) reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit; or

**Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52; or

**Group C** 32 years of qualified health care service credit and at least age 55.



## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
<b>Age and Service Requirements December 1, 2014 or Prior</b>	<b>Age and Service Requirements December 1, 2014 or Prior</b>	<b>Age and Service Requirements December 1, 2014 or Prior</b>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
<b>January 1, 2015 through December 31, 2021</b>	<b>January 1, 2015 through December 31, 2021</b>	<b>January 1, 2015 through December 31, 2021</b>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

***Notes to the Basic Financial Statements  
For the Year Ended December 31, 2024***

---

**NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10 percent each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20 percent per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. For fiscal year 2024, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.0 percent. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2024.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

##### ***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$41,567 for 2024. Of this amount, \$4,671 is reported as an intergovernmental payable.

#### ***OPEB Liabilities (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS	OP&F	Total
Proportionate Share of the Net OPEB Liability (Asset)	(\$407,357)	\$2,013,177	\$1,605,820
Proportion of the Net OPEB Liability (Asset) -2024	0.045135%	0.275728%	
Proportion of the Net OPEB Liability (Asset) -2023	0.044543%	0.285350%	
Percentage Change	0.000592%	(0.009622%)	
OPEB Expense	(\$78,228)	\$2,036	(\$76,192)

This Space Intentionally Left Blank

# ***CITY OF WORTHINGTON***

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Changes in assumptions	\$104,873	\$692,756	\$797,629
Differences between expected and actual experience	0	96,807	96,807
Net difference between projected and actual earnings on OPEB plan investments	244,640	148,657	393,297
Change in proportionate share	0	64,887	64,887
City contributions subsequent to the measurement date	0	41,567	41,567
Total Deferred Outflows of Resources	<u>\$349,513</u>	<u>\$1,044,674</u>	<u>\$1,394,187</u>
<b>Deferred Inflows of Resources</b>			
Changes in assumptions	\$175,108	\$1,296,438	\$1,471,546
Differences between expected and actual experience	57,979	369,966	427,945
Change in proportionate share	0	319,477	319,477
Total Deferred Inflows of Resources	<u>\$233,087</u>	<u>\$1,985,881</u>	<u>\$2,218,968</u>

\$41,567 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2025	(\$10,338)	(\$122,321)	(\$132,659)
2026	18,938	(127,316)	(108,378)
2027	190,430	(81,177)	109,253
2028	(82,604)	(200,659)	(283,263)
2029	0	(207,709)	(207,709)
2030	0	(219,900)	(219,900)
2031	0	(19,800)	(19,800)
2032	0	(3,892)	(3,892)
Total	<u>\$116,426</u>	<u>(\$982,774)</u>	<u>(\$866,348)</u>

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

#### ***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	2.75 percent
Projected Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	5.70 percent
Prior measurement date	5.22 percent
Investment Rate of Return:	
Current measurement date	6.00 percent
Prior measurement date	6.00 percent
Municipal Bond Rate:	
Current measurement date	3.77 percent
Prior measurement date	4.05 percent
Health Care Cost Trend Rate:	
Current measurement date	5.5 percent initial, 3.5 percent ultimate in 2038
Prior measurement date	5.5 percent initial, 3.5 percent ultimate in 2036
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five year period ended December 31, 2020.

## CITY OF WORTHINGTON

### Notes to the Basic Financial Statements For the Year Ended December 31, 2024

#### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.0 percent for 2023.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	37.00%	2.82%
Domestic Equities	25.00	4.27
Real Estate Investment Trust	5.00	4.68
International Equities	25.00	5.16
Risk Parity	3.00	4.38
Other investments	5.00	2.43
Total	100.00%	

**Discount Rate** A single discount rate of 5.70 percent was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22 percent. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.77 percent. (Fidelity Index's "20-Year Municipal GO AA Index")

## CITY OF WORTHINGTON

### Notes to the Basic Financial Statements For the Year Ended December 31, 2024

#### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate*** The following table presents the City's proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70 percent, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70 percent) or one-percentage-point higher (6.70 percent) than the current rate:

	1% Decrease (4.70%)	Current Discount Rate (5.70%)	1% Increase (6.70%)
City's proportionate share of the net OPEB liability (asset)	\$223,870	(\$407,357)	(\$930,232)

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability or asset. The following table presents the net OPEB liability or asset calculated using the assumed trend rates, and the expected net OPEB liability or asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability (asset)	(\$424,269)	(\$407,357)	(\$388,161)



# CITY OF WORTHINGTON

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

#### Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

	January 1, 2023	January 1, 2022
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	7.5 percent	7.5 percent
Projected Salary Increases	3.50 percent to 10.5 percent	3.25 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5	Inflation rate of 2.75 percent plus productivity increase rate of 0.5
Single discount rate	4.07 percent	4.27 percent
Cost of Living Adjustments	2.2 percent simple	2.2 percent simple
Projected Depletion Year of OPEB Assets	2038	2036

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

# ***CITY OF WORTHINGTON***

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic Equity	18.60 %	4.10 %
Non-US Equity	12.40	4.90
Private Markets	10.00	7.30
Core Fixed Income *	25.00	2.40
High Yield Fixed Income	7.00	4.10
Private Credit	5.00	6.80
U.S. Inflation Linked Bonds*	15.00	2.10
Midstream Energy Infrastructure	5.00	5.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Private Real Estate	12.00	5.40
Commodities	2.00	3.50
Total	<u>125.00 %</u>	

Note: Assumptions are geometric.

\* levered 2.0x

# CITY OF WORTHINGTON

---

## Notes to the Basic Financial Statements For the Year Ended December 31, 2024

---

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** For 2023, the total OPEB liability was calculated using the discount rate of 4.07 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.5 percent was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38 percent was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07 percent.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** The net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07 percent), or one percentage point higher (5.07 percent) than the current rate.

	1% Decrease (3.07%)	Current Discount Rate (4.07%)	1% Increase (5.07%)
City's proportionate share of the net OPEB liability	\$2,479,677	\$2,013,177	\$1,620,294

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

This Space Intentionally Left Blank

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 11 - RISK MANAGEMENT**

#### **A. Insurance**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2024, the City contracted with various insurance agencies for various insurance, which includes the following types of insurance, amount of coverage and the amount of deductible:

Type of Coverage	Coverage	Deductible
General Liability	\$2,000,000	\$5,000
Automobile	1,000,000	500/1,000
Property	78,326,425	5,000
Boiler and Machinery	78,326,425	5,000
Crime	250,000	2,500
Public Officials	1,000,000	10,000
Law Enforcement	1,000,000	10,000
Abuse/Molestation	1,000,000	0
Cyber	1,000,000	10,000
Umbrella	5,000,000	0

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance from the prior year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### **B. Health Care Benefits**

The City participates in the Central Ohio Health Care Consortium (COHCC), a risk-sharing pool, which provides employee health care benefits for all full-time employees who wish to participate in the plan. The COHCC consists of eleven political subdivisions that pool risk for basic hospital, surgical and prescription drug coverage. The COHCC is governed by a Board of Directors consisting of one director appointed by each member municipality. The Board elects a chairman, vice-chairman, secretary and treasurer. The Board is responsible for its own financial matters and the COHCC maintains its own books of account. Budgeting and financing of the COHCC are subject to the approval of the Board. The City pays monthly contributions to the COHCC, which are used to purchase excess loss insurance for the COHCC to pay current claims and related claim settlement expenses and to establish and maintain sufficient reserves. The monthly contribution is determined for each member in accordance with the number of covered officers and employees, and the prior loss experience of the respective member group. The funds are maintained in a bank trust account established for the sole purpose and benefit of the COHCC's operations. Financial information for the COHCC can be obtained from Scott F. Barter, Treasurer, COHCC, 6550 North High Street, Worthington, OH 43085.

***Notes to the Basic Financial Statements  
For the Year Ended December 31, 2024***

---

**NOTE 11 - RISK MANAGEMENT (Continued)**

**B. Health Care Benefits (Continued)**

The COHCC has entered into an agreement for specific stop loss coverage with a commercial insurance carrier. The specific stop loss coverage has been structured to indemnify the COHCC for medical claims paid on an individual in excess of \$250,000, with an unlimited individual lifetime maximum. Aggregate stop loss coverage was discontinued effective 1/1/2020. In the event the consortium incurs net plan expenses in any year which exceed amounts paid to the COHCC and including plan cash reserves, the payment of all excess expenses shall revert to the member political subdivisions of the COHCC. No such loss has occurred in the past ten years.

The City currently has no specified percentage share of the COHCC. The only time at which a percentage share would be calculated occurs if the COHCC votes to terminate ongoing operations. After a vote to terminate the COHCC, the Board would wind-up the COHCC's business as quickly as practicable, but in any event would complete this process no later than twelve months after the termination date. During such period, the COHCC would continue to pay all claims and expenses until the COHCC's funds are exhausted. After payment of all claims and expenses, or upon the termination of the aforesaid twelve month period, any remaining surplus funds held by the COHCC would be paid to the members of the COHCC who are members as of the termination date. The Board would determine the manner in which such surplus funds would be distributed, and would consider the percentage relationship which each member's contributions to the COHCC for the prior three calendar years of the COHCC bore to all members' contributions to the COHCC for that same period. The City's payment for health insurance coverage to COHCC in 2024 was \$2,735,671. Dental, vision and life insurance benefits are also provided. The family and single rates are not gender and age sensitive, and are the same for each class of employees.

This Space Intentionally Left Blank

# ***CITY OF WORTHINGTON***

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

### **NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM LIABILITIES**

Detail of the changes in the long-term debt and other long-term liabilities of the City for the year ended December 31, 2024, was as follows:

	Restated Balance December 31, 2023	Issued	(Retired)	Balance December 31, 2024	Amount Due Within One Year
<b>Governmental Activities Debt:</b>					
General Obligation Bonds:					
2017 2.21% Various Purpose	\$2,310,000	\$0	(\$260,000)	\$2,050,000	\$270,000
2021 2.0-5.0% Various Purpose	9,135,000	0	(450,000)	8,685,000	465,000
2023 4.0-5.0% Various Purpose	4,400,000	0	(135,000)	4,265,000	140,000
Premium	1,534,731	0	(83,998)	1,450,733	0
Total General Obligation Bonds	17,379,731	0	(928,998)	16,450,733	875,000
OPWC Loans:					
0.00% Old Worthington ADA Ramps	35,145	0	(7,810)	27,335	7,810
0.00% Kenyonbrook Sanitary Sewer	439,186	0	(20,427)	418,759	20,427
Total OPWC Loans	474,331	0	(28,237)	446,094	28,237
<b>Governmental Activities Other Long-Term Liabilities:</b>					
Compensated Absences	3,216,181	143,706	0	3,359,887	1,707,022
Total Governmental Activities Long-Term Debt and Other Long-Term Liabilities	\$21,070,243	\$143,706	(\$957,235)	\$20,256,714	\$2,610,259

The change in compensated absences is a net change for the year. The Ohio Public Works Commission Loans are direct borrowings.

In 2008 the City received a \$156,201 Ohio Public Works Commission loan for installation of Americans with Disabilities Act ramps in Old Worthington. The loan carries a 0% interest rate and matures in 2028.

In 2015 the City received a \$612,816 Ohio Public Works Commission loan for sanitary sewer improvements. The loan carries a 0% interest rate and matures in 2045.

On January 18, 2017, the City issued \$3,960,000 of general obligation bonds to retire notes previously issued in the amount of \$1,560,000 for the acquisition of a fire truck, constructing and installing a waterline for the Davis Estates subdivision and for the community center window replacement project. In addition to retiring notes previously issued, the bond proceeds are for various roadway and sewer projects. The bonds carry an interest rate of 2.21% and mature in 2032. These bonds are direct placement debt.

## ***CITY OF WORTHINGTON***

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

#### **NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM LIABILITIES (Continued)**

In August 2021 the City issued \$9,985,000 of various purpose general obligation bonds for improvements to parks, water, sewer, public safety building, street, and other various improvements. The bonds carry an interest rate of 2.00% to 5.00% and mature in 2041.

In May 2023 the City issued \$4,400,000 of various purpose general obligation bonds to fund McCord Park Phase 2 improvements as well as sewer improvements. The bonds carry an interest rate of 4.00% to 5.00% and mature in 2043.

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and the refinancing of bond anticipation notes. General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. All general obligation bond issues will be paid through the General Obligation Debt Retirement Fund.

#### **A. Principal and Interest Requirements**

A summary of the City's future long-term debt funding requirements, including principal and interest payments as of December 31, 2024, follows:

Years	General Obligation Bonds		OPWC Loans	
	Principal	Interest	Principal	Interest
2025	\$875,000	\$506,256	\$28,237	\$0
2026	910,000	474,688	28,237	0
2027	955,000	441,710	28,237	0
2028	985,000	407,062	24,333	0
2029	1,025,000	365,904	20,428	0
2030-2034	4,615,000	1,250,046	102,135	0
2035-2039	3,805,000	622,650	102,135	0
2040-2044	1,830,000	141,800	102,135	0
2045	0	0	10,217	0
Totals	<u>\$15,000,000</u>	<u>\$4,210,116</u>	<u>\$446,094</u>	<u>\$0</u>

The Ohio Public Works Commission Loans and Installment Loans are direct borrowings.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

#### **NOTE 13 - SIGNIFICANT COMMITMENTS**

The City had the following contractual commitments at December 31, 2024:

<u>Project</u>	<u>Amount</u>
Selby Bridge Replacement	\$2,121,589
NE Gateway Wilson Bridge/Huntley/WG Intersection Study	2,052,187
Fire Dept Ladder Truck	1,650,000
Northbrook Relief Sewer Phase II	888,598
Fire Dept Engine Rescue	850,000
HVAC Improvement Program	613,748
2024 New & Replacement Equipment	387,278
Fiber Connectivity Project	245,000
Fire Station HVAC Program	225,000
2024 Street Improvement Program	196,406
Bicycle and Pedestrian Imp Program	138,016
Park Overlook Dr Waterline	128,336
Arterial Improvement Design-Linworth,Snouffer and Godown	127,580
2023 Street Improvement Program	113,895
Fire Station Bathroom	100,000
2021 Bicycle and Pedestrian Improvement	90,515
Kenyonbrook Sanitary Sewer	75,134
Griswold Center Kitchen, RR and 2nd Floor Renovations	75,000
Waterline Improvements, Old Wilson Bridge to Worthington Mall	74,905
Kenyonbrook Trunk Sewer Improvement	69,596
2022 New and Replacement Equipment	60,631
Streetscape Improvements - High and North	45,525
2021 Building Improvement Program	39,942
Contingencies	38,000
2024 Building Improvement Program	34,899
Bicyce Blvd Pilot Project	32,042
Community Wayfinding Signage Project	31,551
Park Facility and Amenity Replacement and Improvements	25,000
	<u>\$10,530,373</u>

At December 31, 2024 the City had encumbrance commitments in the Governmental Funds as follows:

<u>Fund</u>	<u>Encumbrances</u>
General Fund	\$4,743,345
Tax Increment Financing Fund	1,798,156
Capital Improvement Fund	11,628,815
Other Governmental Funds	<u>236,237</u>
Total Governmental Funds	<u>\$18,406,553</u>



# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 14 - CONTINGENT LIABILITIES**

#### **A. Litigation**

The City is of the opinion that the ultimate disposition of all claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### **B. State and Federal Grants**

For the period January 1, 2024, to December 31, 2024, the City received state and federal grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

### **NOTE 15 – JOINTLY GOVERNED ORGANIZATIONS**

*Mid-Ohio Regional Planning Commission* - The City is a participant in the Mid-Ohio Regional Planning Commission (MORPC), a jointly governed organization. MORPC is composed of 84 representatives appointed by member governments who make up the commission, the policy-making body of MORPC, and the oversight board. MORPC is a voluntary association of local governments in central and south-central Ohio and a regional planning agency whose membership includes 44 political subdivisions in and around Franklin, Delaware, Fairfield, Licking, Madison, Morrow, Pickaway, Ross and Union counties. MORPC's area of interest also includes Fayette, Marion, and Knox counties resulting in a strong 12-county region. The purpose of the organization is to improve the quality of life for member communities by improving housing conditions, to promote and support livability/sustainability measures as a means of addressing regional growth challenges, and to administer and facilitate the availability of regional environmental infrastructure program funding to the full advantage of MORPC's members.

*Northwest Regional Emergency Communications Center (NRECC)* – With the passage of Resolution 31-2019, City Council authorized the City Manager to enter into a three-year agreement with the City of Dublin for the Northwest Regional Emergency Communications Center to provide public safety dispatching communication services. The agreement would commence on January 1, 2020. With Resolution 26-2023, City Council authorized the renewal of the NRECC agreement. The Northwest Regional Emergency Communications Center, operated by the City of Dublin, currently serves the communities of Dublin, Hilliard and Upper Arlington, and is governed by an executive committee and two operational committees which allow for each of the jurisdictions served by the Center to have input on how the Center operates and interacts with the community, police, firefighters and paramedics.

### **NOTE 16 – JOINT VENTURE**

*Central Ohio Interoperable Radio System Council of Governments* - The City joined the City of Dublin and Delaware County to create the Central Ohio Interoperable Radio System Council of Governments (COG), which is a joint venture. The COG was created in order to allow the members to collaborate to create an improved dispatching system with enhanced technology, redundancy, spectrum efficiency, and interoperability that will better serve the residents of each member's political subdivision. The City does not have an equity interest in the COG.

# ***CITY OF WORTHINGTON***

---

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2024***

---

### **NOTE 17 – COMPONENT UNIT**

The component unit column in the government-wide financial statements includes the financial data of the City's component unit, the Worthington Community Improvement Corporation (CIC).

#### **A. Basis of Accounting**

The basic financial statements of the CIC are prepared using the accrual basis of accounting in conformity with GAAP.

#### **B. Basis of Presentation**

The CIC's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

The CIC distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally resulted from providing services in connection with the CIC's principal ongoing operation. The principal operating revenues of the CIC are contributions from the City. Operating expenses for the CIC include professional fees and service contract fees. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

#### **C. Federal Income Tax**

The City of Worthington Community Improvement Corporation is exempt from federal income tax under Section 501 (c) (3) of the Internal Revenue Code.

#### **D. Deposits**

As of December 31, 2024, the carrying amount of the CIC's deposits was in the amount of \$100,678. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosure", as of December 31, 2024 the entire bank balance was covered by the Federal Deposit Insurance Corporation. There are no significant statutory restrictions regarding the deposits and investments of funds held by the not-for-profit corporation.

#### **E. Real Estate Held for Development**

At December 31, 2024 the CIC reported \$975,955 of real estate held for development. Additional property purchases in the East Wilson Bridge Road corridor are expected, with the intent to develop this property into commercial space.

#### **F. Contributions from the City**

The CIC received no contributions from the City in 2024.

***REQUIRED SUPPLEMENTARY INFORMATION***

---

## ***CITY OF WORTHINGTON***

---

### ***Schedule of City's Proportionate Share of the Net Pension Liability Last Ten Years***

---

#### **Ohio Public Employees Retirement System**

Year	2015	2016	2017	2018
City's proportion of the net pension liability (asset)	0.052367%	0.051182%	0.049793%	0.051531%
City's proportionate share of the net pension liability (asset)	\$6,316,045	\$8,865,381	\$11,307,168	\$8,084,188
City's covered payroll	\$6,439,617	\$6,393,258	\$6,484,525	\$6,835,277
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	98.08%	138.67%	174.37%	118.27%
Plan fiduciary net position as a percentage of the total pension liability	86.45%	81.08%	77.25%	84.66%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

#### **Ohio Police and Fire Pension Fund**

Year	2015	2016	2017	2018
City's proportion of the net pension liability (asset)	0.320344%	0.321738%	0.310223%	0.322982%
City's proportionate share of the net pension liability (asset)	\$16,595,134	\$20,697,616	\$19,649,242	\$19,822,876
City's covered payroll	\$6,315,026	\$6,460,034	\$6,620,503	\$6,990,813
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	262.79%	320.39%	296.79%	283.56%
Plan fiduciary net position as a percentage of the total pension liability	72.20%	66.77%	68.36%	70.91%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

The schedule is reported as of the measurement date of the Net Pension Liability, which is the prior year end.

See notes to the required supplementary information

***CITY OF WORTHINGTON***

---

---

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
0.052514%	0.052154%	0.045381%	0.043468%	0.044038%	0.044363%
\$14,382,520	\$10,308,590	\$6,719,937	\$3,781,891	\$13,008,844	\$11,614,415
\$7,131,850	\$7,281,807	\$6,317,093	\$6,031,921	\$6,849,993	\$7,322,436
201.67%	141.57%	106.38%	62.70%	189.91%	158.61%
74.70%	82.17%	86.88%	92.62%	75.74%	79.01%

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
0.304814%	0.297303%	0.302380%	0.288780%	0.285350%	0.275728%
\$24,880,876	\$20,027,911	\$20,613,522	\$18,041,291	\$27,105,511	\$26,639,168
\$6,847,709	\$7,002,528	\$7,103,344	\$7,321,238	\$7,669,583	\$7,798,337
363.35%	286.01%	290.19%	246.42%	353.42%	341.60%
63.07%	69.89%	70.65%	75.03%	62.90%	63.63%

## ***CITY OF WORTHINGTON***

---

### ***Schedule of City Pension Contributions Last Ten Years***

---

#### **Ohio Public Employees Retirement System**

Year	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Contractually required contribution	\$767,191	\$778,143	\$888,586	\$998,459
Contributions in relation to the contractually required contribution	<u>767,191</u>	<u>778,143</u>	<u>888,586</u>	<u>998,459</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's covered payroll	\$6,393,258	\$6,484,525	\$6,835,277	\$7,131,850
Contributions as a percentage of covered payroll	12.00%	12.00%	13.00%	14.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

#### **Ohio Police and Fire Pension Fund**

Year	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Contractually required contribution	\$1,383,353	\$1,420,678	\$1,497,060	\$1,464,952
Contributions in relation to the contractually required contribution	<u>1,383,353</u>	<u>1,420,678</u>	<u>1,497,060</u>	<u>1,464,952</u>
Contribution deficiency (excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's covered payroll	\$6,460,034	\$6,620,503	\$6,990,813	\$6,847,709
Contributions as a percentage of covered payroll	21.41%	21.46%	21.41%	21.39%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

See notes to the required supplementary information

**CITY OF WORTHINGTON**

---

---

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$1,019,453	\$884,393	\$844,469	\$958,999	\$1,025,141	\$1,074,392
<u>1,019,453</u>	<u>884,393</u>	<u>844,469</u>	<u>958,999</u>	<u>1,025,141</u>	<u>1,074,392</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,281,807	\$6,317,093	\$6,031,921	\$6,849,993	\$7,322,436	\$7,674,229
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$1,503,453	\$1,518,554	\$1,572,781	\$1,644,498	\$1,671,909	\$1,785,382
<u>1,503,453</u>	<u>1,518,554</u>	<u>1,572,781</u>	<u>1,644,498</u>	<u>1,671,909</u>	<u>1,785,382</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,002,528	\$7,103,344	\$7,321,238	\$7,669,583	\$7,798,337	\$8,313,465
21.47%	21.38%	21.48%	21.44%	21.44%	21.48%

## ***CITY OF WORTHINGTON***

---

### ***Schedule of the City's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability (Asset) Last Eight Years***

---

#### **Ohio Public Employees Retirement System**

Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.050253%	0.052212%	0.053116%
City's proportionate share of the net OPEB liability (asset)	\$5,075,727	\$5,669,804	\$6,925,071
City's covered payroll	\$6,484,525	\$6,835,277	\$7,131,850
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	78.27%	82.95%	97.10%
Plan fiduciary net position as a percentage of the total OPEB liability	54.04%	54.14%	46.33%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

#### **Ohio Police and Fire Pension Fund**

Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.310223%	0.322982%	0.304814%
City's proportionate share of the net OPEB liability (asset)	\$14,725,610	\$18,299,719	\$2,775,798
City's covered payroll	\$6,620,503	\$6,990,813	\$6,847,709
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	222.42%	261.77%	40.54%
Plan fiduciary net position as a percentage of the total OPEB liability	15.96%	14.13%	46.57%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability, which is the prior year end.

See notes to the required supplementary information



## ***CITY OF WORTHINGTON***

---

---

<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
0.052920%	0.046387%	0.044130%	0.044543%	0.045135%
\$7,309,625	(\$826,424)	(\$1,382,223)	\$280,849	(\$407,357)
\$7,281,807	\$6,317,093	\$6,031,921	\$6,849,993	\$7,322,436
100.38%	(13.08%)	(22.92%)	4.10%	(5.56%)
47.80%	115.57%	128.23%	94.79%	107.76%

<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
0.297303%	0.302380%	0.288780%	0.285350%	0.275728%
\$2,936,677	\$3,203,766	\$3,165,274	\$2,031,611	\$2,013,177
\$7,002,528	\$7,103,344	\$7,321,238	\$7,669,583	\$7,798,337
41.94%	45.10%	43.23%	26.49%	25.82%
47.08%	45.42%	46.86%	52.59%	51.89%

## ***CITY OF WORTHINGTON***

---

### ***Schedule of City Other Postemployment Benefit (OPEB) Contributions Last Ten Years***

---

#### **Ohio Public Employees Retirement System**

Year	2015	2016	2017	2018
Contractually required contribution	\$127,865	\$129,691	\$68,353	\$0
Contributions in relation to the contractually required contribution	127,865	129,691	68,353	0
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered payroll	\$6,393,258	\$6,484,525	\$6,835,277	\$7,131,850
Contributions as a percentage of covered payroll	2.00%	2.00%	1.00%	0.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

#### **Ohio Police and Fire Pension Fund**

Year	2015	2016	2017	2018
Contractually required contribution	\$32,300	\$33,103	\$34,954	\$34,239
Contributions in relation to the contractually required contribution	32,300	33,103	34,954	34,239
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered payroll	\$6,460,034	\$6,620,503	\$6,990,813	\$6,847,709
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

See notes to the required supplementary information

**CITY OF WORTHINGTON**

---

---

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$0	\$0	\$0	\$0	\$0	\$0
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,281,807	\$6,317,093	\$6,031,921	\$6,849,993	\$7,322,436	\$7,674,229
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$35,013	\$35,517	\$36,606	\$38,348	\$38,992	\$41,567
<u>35,013</u>	<u>35,517</u>	<u>36,606</u>	<u>38,348</u>	<u>38,992</u>	<u>41,567</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,002,528	\$7,103,344	\$7,321,238	\$7,669,583	\$7,798,337	\$8,313,465
0.50%	0.50%	0.50%	0.50%	0.50%	0.50%

***Notes to the Required Supplementary Information  
For the Year Ended December 31, 2024***

---

**NET PENSION LIABILITY**

**OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

*Changes in benefit terms:* There were no changes in benefit terms for the period 2015-2024.

*Changes in assumptions:*

2015-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%
- Decrease in wage inflation from 3.75% to 3.25%
- Change in future salary increases from a range of 4.25%-10.02% to 3.25%-10.75%
- Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table.

2018: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2019: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 7.50% to 7.20%

2020: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 3.00% to 1.4% for post 1/7/13 retirees.

2021: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 1.4% to 0.5% for post 1/7/13 retirees.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 0.5% to 3.00% for post 1/7/13 retirees.
- Reduction in actuarial assumed rate of return from 7.20% to 6.90%.
- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables.
- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.
- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

2023-2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Required Supplementary Information For the Year Ended December 31, 2024***

---

#### **NET PENSION LIABILITY** (Continued)

##### **OHIO POLICE AND FIRE (OP&F) PENSION FUND**

*Changes in benefit terms:* There were no changes in benefit terms for the period 2015-2024.

*Changes in assumptions:*

2015-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.25% to 8.00%
- Decrease salary increases from 3.75% to 3.25%
- Change in payroll growth from 3.75% to 3.25%
- Reduce DROP interest rate from 4.5% to 4.0%
- Reduce CPI-based COLA from 2.6% to 2.2%
- Inflation component reduced from 3.25% to 2.75%
- For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006
- For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%

2023: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table
- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table
- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table
- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table

2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

***Notes to the Required Supplementary Information  
For the Year Ended December 31, 2024***

---

**NET OPEB LIABILITY (ASSET)**

**OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

*Changes in benefit terms:* There were no changes in benefit terms for the periods 2018-2021, and 2023-2024.

2022: Group plans for non-Medicare retirees and re-employed retirees replaced with individual medical plans. OPERS will provide a subsidy or allowance via an HRA.

*Changes in assumptions:*

For 2018, the single discount rate changed from 4.23% to 3.85%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.85% to 3.96%.
- Reduction in actuarial assumed rate of return from 6.50% to 6.00%
- Change in health care cost trend rate from 7.5% to 10%
- The Municipal Bond Rate changed from 3.31% to 3.71%

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.96% to 3.16%.
- Change in health care cost trend rate from 10.0% to 10.5%
- The Municipal Bond Rate changed from 3.71% to 2.75%

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.16% to 6.00%.
- Change in health care cost trend rate from 10.5% to 8.5%
- The Municipal Bond Rate changed from 2.75% to 2.00%

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- Change in health care cost trend rate from 8.5% to 5.5%
- The Municipal Bond Rate changed from 2.00% to 1.84%
- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables.
- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.
- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Required Supplementary Information For the Year Ended December 31, 2024***

---

#### **NET OPEB LIABILITY (ASSET)** (Continued)

##### **OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)** (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The Municipal Bond Rate changed from 1.84% to 4.05%
- The single discount rate changed from 6.00% to 5.22%.

2024: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The Municipal Bond Rate changed from 4.05% to 3.77%
- The single discount rate changed from 5.22% to 5.70%.

##### **OHIO POLICE AND FIRE (OP&F) PENSION FUND**

###### *Changes in benefit terms:*

2018: There were no changes in benefit terms.

2019: The retiree health care model and the current self-insured health care plan were replaced with a stipend-based health care model.

2020 - 2024: There were no changes in benefit terms.

###### *Changes in assumptions:*

2018: The single discount rate changed from 3.79% to 3.24%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.24% to 4.66%.

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 4.66% to 3.56%.

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.56% to 2.96%.
- The payroll growth rate changed from 2.75% to 3.25%.

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.96% to 2.84%.
- The investment rate of return changed from 8.0% to 7.5%.

## ***CITY OF WORTHINGTON***

---

### ***Notes to the Required Supplementary Information For the Year Ended December 31, 2024***

---

#### **NET OPEB LIABILITY (ASSET)** (Continued)

##### **OHIO POLICE AND FIRE (OP&F) PENSION FUND** (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.84% to 4.27%.
- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table
- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table
- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table
- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table

2024: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 4.27% to 4.07%.

This Space Intentionally Left Blank



***C*OMBINING AND *I*NDIVIDUAL *F*UND  
*S*TATEMENTS AND *S*CHEDULES**

---

***T*HE FOLLOWING COMBINING STATEMENTS AND SCHEDULES INCLUDE  
THE MAJOR AND NONMAJOR GOVERNMENTAL FUNDS AND FIDUCIARY  
FUNDS.**

# ***CITY OF WORTHINGTON***

---

## ***Nonmajor Governmental Funds***

---

### ***Special Revenue Funds***

---

Special Revenue funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditures for specified purposes.

#### **Property Assessed Clean Energy Fund**

To account for special assessments that are levied by the City and remitted to the Franklin County Finance Authority, as part of the Property Assessed Clean Energy Program. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

#### **Payroll Reserve Fund**

To account for resources accumulated for payment of salaries during any fiscal year when the number of pay periods exceeds the usual number. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

#### **Street Construction, Maintenance and Repair Fund**

To account for revenues distributed by the State from the motor vehicle registration and gasoline tax. Expenditures may only be used for City street construction, maintenance and repair.

#### **State Highway Fund**

To account for the portion of the state gasoline tax designated for construction, maintenance and repair of State highways located within the City.

#### **Water Fund**

To account for the operation of the water distribution system. This fund receives proceeds from the City water surcharge and water permit fees as paid to and distributed by the City of Columbus.

#### **Sanitary Sewer Fund**

To account for the operation of the sanitary sewer distribution system. This fund receives proceeds from the City sewer surcharge and sewer permit fees as paid to and distributed by the City of Columbus.

#### **Police Pension Fund**

To account for property taxes levied to fund police retirement plan contributions.

#### **Law Enforcement Fund**

To account for revenues received by the Police Department for contraband per state statute.

(Continued)

***Special Revenue Funds (Continued)***

---

**Municipal Motor Vehicle License Tax Fund**

To account for the permissive auto license taxes levied for street construction, maintenance and repairs.

**Enforcement and Education Fund**

To account for revenues received from mandatory fines for drug offenses.

**Ohio Opioid Settlement Fund**

To account for monies obtained and distributed by the State of Ohio for opioid settlements from drug manufacturers and distributors. It is designated for resources to assist with community drug recovery, prevention and treatment.

**Court Clerk Computer Fund**

To account for the assessment fee charged to each issued citation to be used only for the purchase and maintenance of computerizing the Mayor's Court operations.

**Economic Development Fund**

To account for the activities associated with offering certain economic incentives provided to businesses who meet specific criteria. This fund receives non-tax revenue transfers from the General Fund. (The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances are not presented because this fund is reported as part of the General Fund on a GAAP basis.)

**Convention and Visitor's Bureau Fund**

To account for hotel taxes to be used to promote tourism in the City.

**Law Enforcement Continuing Education Fund**

To account for monies to be used for continuing professional training programs for law enforcement officers.

**FEMA Fund**

To account for Federal Emergency Management Agency funds received from the State of Ohio.

**Special Parks Fund**

To account for the Public Area Fee Payments related to the development of residential, industrial, and commercial property. Fees are received as a result of new or redevelopment projects in lieu of dedicated public property for park lands. The City matches the public use fee payments as required by State statute. These fees are to be used for the capital costs associated with the City's parks, playgrounds, and recreation areas.

**Bicentennial Trust Fund**

To account for the pledges, contributions, donations, and City advances designated for the City 2003 Bicentennial Celebration.

(Continued)

## ***CITY OF WORTHINGTON***

---

### ***Nonmajor Governmental Funds (Continued)***

---

#### ***Special Revenue Funds (Continued)***

---

##### **Subdivision Trust Fund**

To account for bonds and inspection fees collected for public improvements being made by owners or developers in the City. (This fund is not part of the City's appropriated budget therefore no budgetary schedule is presented.)

##### **Performance Trust Fund**

To account for bond payments made by contractors working within the City to ensure their project is completed within City requirements. The bond is released back to the contractor upon the successful completion and inspection of the project. (This fund is not part of the City's appropriated budget therefore no budgetary schedule is presented.).

### ***Debt Service Funds***

---

The debt service funds are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special assessment levies when the government is obligated in some manner for the payment.

##### **General Obligation Bond Retirement Fund**

To account for property taxes and transfers to be used for payments of principal and interest on the City's general obligation bonds.

##### **Special Assessment Bond Retirement Fund**

To account for the accumulation of special assessment revenues collected by the County Treasurer and remitted to the City by the County Auditor for payment of principal and interest on the City's special assessment bonds.

### ***Capital Projects Fund***

---

The Capital Projects Funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

##### **Trunk Sewer Fund**

To account for the City's portion of the sewer system capacity charge collected for the maintenance of the main trunk sanitary sewer lines.

# CITY OF WORTHINGTON

## Combining Balance Sheet Nonmajor Governmental Funds December 31, 2024

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Assets:</b>				
Pooled Cash and Cash Equivalents	\$ 3,386,345	\$ 2,584,472	\$ 375,149	\$ 6,345,966
Cash and Cash Equivalents in Segregated Accounts	87,640	0	0	87,640
Receivables:				
Taxes	273,666	154,836	0	428,502
Accounts	7,555	0	0	7,555
Intergovernmental	738,411	9,003	0	747,414
Settlement	152,676	0	0	152,676
<b>Total Assets</b>	<b>\$ 4,646,293</b>	<b>\$ 2,748,311</b>	<b>\$ 375,149</b>	<b>\$ 7,769,753</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 7,804	\$ 0	\$ 0	\$ 7,804
Accrued Wages and Benefits Payable	16,344	0	0	16,344
Intergovernmental Payable	112,990	0	0	112,990
Interfund Loans Payable	0	153,738	0	153,738
Unearned Revenue	118,621	0	0	118,621
<b>Total Liabilities</b>	<b>255,759</b>	<b>153,738</b>	<b>0</b>	<b>409,497</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable Amounts	573,327	13,593	0	586,920
Property Tax Levy for Next Fiscal Year	265,140	150,246	0	415,386
<b>Total Deferred Inflows of Resources</b>	<b>838,467</b>	<b>163,839</b>	<b>0</b>	<b>1,002,306</b>
<b>Fund Balances:</b>				
Restricted	3,168,535	2,430,734	375,149	5,974,418
Committed	383,532	0	0	383,532
<b>Total Fund Balances</b>	<b>3,552,067</b>	<b>2,430,734</b>	<b>375,149</b>	<b>6,357,950</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 4,646,293</b>	<b>\$ 2,748,311</b>	<b>\$ 375,149</b>	<b>\$ 7,769,753</b>

# CITY OF WORTHINGTON

## Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2024

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Revenues:</b>				
Property Taxes	\$ 261,531	\$ 148,201	\$ 0	\$ 409,732
Other Local Taxes	7,187	0	0	7,187
Intergovernmental Revenues	1,551,089	17,668	0	1,568,757
Charges for Services	83,919	0	0	83,919
Investment Earnings	3,590	0	0	3,590
Fines and Forfeitures	6,665	0	0	6,665
All Other Revenues	100,560	0	0	100,560
<b>Total Revenue</b>	<b>2,014,541</b>	<b>165,869</b>	<b>0</b>	<b>2,180,410</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	908,680	0	0	908,680
Leisure Time Activities	136,268	0	0	136,268
Basic Utility Services	167,221	0	0	167,221
Transportation	970,356	0	0	970,356
General Government	101,460	0	0	101,460
Debt Service:				
Principal Retirement	0	845,000	0	845,000
Interest & Fiscal Charges	0	536,544	0	536,544
<b>Total Expenditures</b>	<b>2,283,985</b>	<b>1,381,544</b>	<b>0</b>	<b>3,665,529</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(269,444)	(1,215,675)	0	(1,485,119)
<b>Other Financing Sources (Uses):</b>				
Transfers In	1,299,531	1,348,339	0	2,647,870
Transfers Out	(150,000)	0	0	(150,000)
<b>Total Other Financing Sources (Uses)</b>	<b>1,149,531</b>	<b>1,348,339</b>	<b>0</b>	<b>2,497,870</b>
Net Change in Fund Balances	880,087	132,664	0	1,012,751
<b>Fund Balances at Beginning of Year</b>	<b>2,671,980</b>	<b>2,298,070</b>	<b>375,149</b>	<b>5,345,199</b>
<b>Fund Balances End of Year</b>	<b>\$ 3,552,067</b>	<b>\$ 2,430,734</b>	<b>\$ 375,149</b>	<b>\$ 6,357,950</b>

# CITY OF WORTHINGTON

## Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

	Street Construction Maintenance and Repair	State Highway	Water	Sanitary Sewer
<b>Assets:</b>				
Pooled Cash and Investments	\$ 473,541	\$ 87,710	\$ 119,800	\$ 94,039
Cash and Cash Equivalents in Segregated Accounts	0	0	0	0
Receivables:				
Taxes	0	0	0	0
Accounts	0	0	4,014	3,541
Intergovernmental	456,183	36,990	0	0
Settlement	0	0	0	0
<b>Total Assets</b>	<b>\$ 929,724</b>	<b>\$ 124,700</b>	<b>\$ 123,814</b>	<b>\$ 97,580</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 2,734	\$ 147	\$ 11	\$ 1,218
Accrued Wages and Benefits Payable	12,557	2,037	875	875
Intergovernmental Payable	8,011	1,298	558	558
Unearned Revenue	0	0	0	0
<b>Total Liabilities</b>	<b>23,302</b>	<b>3,482</b>	<b>1,444</b>	<b>2,651</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable Amounts	304,122	24,660	0	0
Property Tax Levy for Next Fiscal Year	0	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>304,122</b>	<b>24,660</b>	<b>0</b>	<b>0</b>
<b>Fund Balances:</b>				
Restricted	602,300	96,558	0	0
Committed	0	0	122,370	94,929
<b>Total Fund Balances</b>	<b>602,300</b>	<b>96,558</b>	<b>122,370</b>	<b>94,929</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 929,724</b>	<b>\$ 124,700</b>	<b>\$ 123,814</b>	<b>\$ 97,580</b>

(Continued)

# CITY OF WORTHINGTON

## Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

	Police Pension	Law Enforcement	Municipal Motor Vehicle License Tax	Enforcement and Education
<b>Assets:</b>				
Pooled Cash and Investments	\$ 1,973,526	\$ 9,615	\$ 64,065	\$ 50,735
Cash and Cash Equivalents in Segregated Accounts	0	0	0	0
Receivables:				
Taxes	273,240	0	0	0
Accounts	0	0	0	0
Intergovernmental	15,887	0	101,823	0
Settlement	0	0	0	0
<b>Total Assets</b>	<b>\$ 2,262,653</b>	<b>\$ 9,615</b>	<b>\$ 165,888</b>	<b>\$ 50,735</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 0	\$ 0	\$ 0	\$ 0
Accrued Wages and Benefits Payable	0	0	0	0
Intergovernmental Payable	102,565	0	0	0
Unearned Revenue	0	0	0	0
<b>Total Liabilities</b>	<b>102,565</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Deferred Inflows of Resources:</b>				
Unavailable Amounts	23,987	0	67,882	0
Property Tax Levy for Next Fiscal Year	265,140	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>289,127</b>	<b>0</b>	<b>67,882</b>	<b>0</b>
<b>Fund Balances:</b>				
Restricted	1,870,961	9,615	98,006	50,735
Committed	0	0	0	0
<b>Total Fund Balances</b>	<b>1,870,961</b>	<b>9,615</b>	<b>98,006</b>	<b>50,735</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 2,262,653</b>	<b>\$ 9,615</b>	<b>\$ 165,888</b>	<b>\$ 50,735</b>



# ***CITY OF WORTHINGTON***

Ohio Opioid Settlement	Court Clerk Computer	Convention and Visitor's Bureau	Law Enforcement Continuing Education	FEMA	Special Parks
\$ 104,547	\$ 168,384	\$ 4,931	\$ 71,069	\$ 0	\$ 81,359
0	510	0	0	0	0
0	0	426	0	0	0
0	0	0	0	0	0
0	0	0	8,907	118,621	0
152,676	0	0	0	0	0
<u>\$ 257,223</u>	<u>\$ 168,894</u>	<u>\$ 5,357</u>	<u>\$ 79,976</u>	<u>\$ 118,621</u>	<u>\$ 81,359</u>
\$ 0	\$ 187	\$ 3,507	\$ 0	\$ 0	\$ 0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	118,621	0
<u>0</u>	<u>187</u>	<u>3,507</u>	<u>0</u>	<u>118,621</u>	<u>0</u>
152,676	0	0	0	0	0
0	0	0	0	0	0
<u>152,676</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
104,547	168,707	0	79,976	0	0
0	0	1,850	0	0	81,359
<u>104,547</u>	<u>168,707</u>	<u>1,850</u>	<u>79,976</u>	<u>0</u>	<u>81,359</u>
<u>\$ 257,223</u>	<u>\$ 168,894</u>	<u>\$ 5,357</u>	<u>\$ 79,976</u>	<u>\$ 118,621</u>	<u>\$ 81,359</u>

(Continued)

# CITY OF WORTHINGTON

## Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

	Bicentennial Trust	Subdivision Trust	Performance Trust	Total Nonmajor Special Revenue Funds
<b>Assets:</b>				
Pooled Cash and Investments	\$ 83,024	\$ 0	\$ 0	\$ 3,386,345
Cash and Cash Equivalents in Segregated Accounts	0	15,043	72,087	87,640
Receivables:				
Taxes	0	0	0	273,666
Accounts	0	0	0	7,555
Intergovernmental	0	0	0	738,411
Settlement	0	0	0	152,676
<b>Total Assets</b>	<u>\$ 83,024</u>	<u>\$ 15,043</u>	<u>\$ 72,087</u>	<u>\$ 4,646,293</u>
<b>Liabilities:</b>				
Accounts Payable	\$ 0	\$ 0	\$ 0	\$ 7,804
Accrued Wages and Benefits Payable	0	0	0	16,344
Intergovernmental Payable	0	0	0	112,990
Unearned Revenue	0	0	0	118,621
<b>Total Liabilities</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>255,759</u>
<b>Deferred Inflows of Resources:</b>				
Unavailable Amounts	0	0	0	573,327
Property Tax Levy for Next Fiscal Year	0	0	0	265,140
<b>Total Deferred Inflows of Resources</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>838,467</u>
<b>Fund Balances:</b>				
Restricted	0	15,043	72,087	3,168,535
Committed	83,024	0	0	383,532
<b>Total Fund Balances</b>	<u>83,024</u>	<u>15,043</u>	<u>72,087</u>	<u>3,552,067</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 83,024</u>	<u>\$ 15,043</u>	<u>\$ 72,087</u>	<u>\$ 4,646,293</u>

## ***CITY OF WORTHINGTON***

### ***Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2024***

	Street Construction Maintenance and Repair	State Highway	Water	Sanitary Sewer
<b>Revenues:</b>				
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Other Local Taxes	0	0	0	0
Intergovernmental Revenues	925,665	75,055	0	0
Charges for Services	0	0	42,893	39,156
Investment Earnings	0	0	0	0
Fines and Forfeitures	0	0	0	0
All Other Revenue	0	0	0	0
<b>Total Revenues</b>	<b>925,665</b>	<b>75,055</b>	<b>42,893</b>	<b>39,156</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	0	0	0	0
Leisure Time Activities	0	0	0	0
Basic Utility Services	0	0	103,652	63,569
Transportation	874,314	96,042	0	0
General Government	0	0	0	0
<b>Total Expenditures</b>	<b>874,314</b>	<b>96,042</b>	<b>103,652</b>	<b>63,569</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	51,351	(20,987)	(60,759)	(24,413)
<b>Other Financing Sources (Uses):</b>				
Transfers In	0	30,000	75,000	35,000
Transfers Out	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>30,000</b>	<b>75,000</b>	<b>35,000</b>
Net Change in Fund Balances	51,351	9,013	14,241	10,587
<b>Fund Balances at Beginning of Year</b>	<b>550,949</b>	<b>87,545</b>	<b>108,129</b>	<b>84,342</b>
<b>Fund Balances End of Year</b>	<b>\$ 602,300</b>	<b>\$ 96,558</b>	<b>\$ 122,370</b>	<b>\$ 94,929</b>

(Continued)

## ***CITY OF WORTHINGTON***

### ***Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2024***

	Police Pension	Law Enforcement	Municipal Motor Vehicle License Tax	Enforcement and Education
<b>Revenues:</b>				
Property Taxes	\$ 261,531	\$ 0	\$ 0	\$ 0
Other Local Taxes	0	0	0	0
Intergovernmental Revenues	31,180	0	201,103	0
Charges for Services	0	0	0	0
Investment Earnings	0	0	0	0
Fines and Forfeitures	0	0	0	635
All Other Revenue	0	112	0	0
<b>Total Revenues</b>	<b>292,711</b>	<b>112</b>	<b>201,103</b>	<b>635</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	746,847	0	0	4,349
Leisure Time Activities	0	0	0	0
Basic Utility Services	0	0	0	0
Transportation	0	0	0	0
General Government	0	0	0	0
<b>Total Expenditures</b>	<b>746,847</b>	<b>0</b>	<b>0</b>	<b>4,349</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(454,136)	112	201,103	(3,714)
<b>Other Financing Sources (Uses):</b>				
Transfers In	1,094,531	0	0	0
Transfers Out	0	0	(150,000)	0
<b>Total Other Financing Sources (Uses)</b>	<b>1,094,531</b>	<b>0</b>	<b>(150,000)</b>	<b>0</b>
Net Change in Fund Balances	640,395	112	51,103	(3,714)
<b>Fund Balances at Beginning of Year</b>	<b>1,230,566</b>	<b>9,503</b>	<b>46,903</b>	<b>54,449</b>
<b>Fund Balances End of Year</b>	<b>\$ 1,870,961</b>	<b>\$ 9,615</b>	<b>\$ 98,006</b>	<b>\$ 50,735</b>

# ***CITY OF WORTHINGTON***

Ohio Opioid Settlement	Court Clerk Computer	Convention and Visitor's Bureau	Law Enforcement Continuing Education	FEMA	Special Parks
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
0	0	7,187	0	0	0
0	0	0	68,352	249,734	0
0	0	0	0	0	1,870
0	0	0	0	0	0
0	6,030	0	0	0	0
65,675	0	0	0	0	12,030
65,675	6,030	7,187	68,352	249,734	13,900
0	0	0	34,041	123,443	0
0	0	0	0	126,291	9,977
0	0	0	0	0	0
0	0	0	0	0	0
0	19,829	73,231	0	0	0
0	19,829	73,231	34,041	249,734	9,977
65,675	(13,799)	(66,044)	34,311	0	3,923
0	0	65,000	0	0	0
0	0	0	0	0	0
0	0	65,000	0	0	0
65,675	(13,799)	(1,044)	34,311	0	3,923
38,872	182,506	2,894	45,665	0	77,436
\$ 104,547	\$ 168,707	\$ 1,850	\$ 79,976	\$ 0	\$ 81,359

(Continued)

## ***CITY OF WORTHINGTON***

### ***Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2024***

	Bicentennial Trust	Subdivision Trust	Performance Trust	Total Nonmajor Special Revenue Funds
<b>Revenues:</b>				
Property Taxes	\$ 0	\$ 0	\$ 0	\$ 261,531
Other Local Taxes	0	0	0	7,187
Intergovernmental Revenues	0	0	0	1,551,089
Charges for Services	0	0	0	83,919
Investment Earnings	3,590	0	0	3,590
Fines and Forfeitures	0	0	0	6,665
All Other Revenue	0	43	22,700	100,560
<b>Total Revenues</b>	<b>3,590</b>	<b>43</b>	<b>22,700</b>	<b>2,014,541</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	0	0	0	908,680
Leisure Time Activities	0	0	0	136,268
Basic Utility Services	0	0	0	167,221
Transportation	0	0	0	970,356
General Government	0	0	8,400	101,460
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>8,400</b>	<b>2,283,985</b>
Excess (Deficiency) of Revenues Over (Under) Expenditures	3,590	43	14,300	(269,444)
<b>Other Financing Sources (Uses):</b>				
Transfers In	0	0	0	1,299,531
Transfers Out	0	0	0	(150,000)
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,149,531</b>
Net Change in Fund Balances	3,590	43	14,300	880,087
<b>Fund Balances at Beginning of Year</b>	<b>79,434</b>	<b>15,000</b>	<b>57,787</b>	<b>2,671,980</b>
<b>Fund Balances End of Year</b>	<b>\$ 83,024</b>	<b>\$ 15,043</b>	<b>\$ 72,087</b>	<b>\$ 3,552,067</b>

## ***CITY OF WORTHINGTON***

---

### ***Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2024***

---

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Total Nonmajor Debt Service Funds
<b>Assets:</b>			
Pooled Cash and Investments	\$ 2,306,024	\$ 278,448	\$ 2,584,472
Receivables:			
Taxes	154,836	0	154,836
Intergovernmental	9,003	0	9,003
<b>Total Assets</b>	<u>\$ 2,469,863</u>	<u>\$ 278,448</u>	<u>\$ 2,748,311</u>
<b>Liabilities:</b>			
Interfund Loans Payable	\$ 0	\$ 153,738	\$ 153,738
<b>Total Liabilities</b>	<u>0</u>	<u>153,738</u>	<u>153,738</u>
<b>Deferred Inflows of Resources:</b>			
Unavailable Amounts	13,593	0	13,593
Property Tax Levy for Next Fiscal Year	150,246	0	150,246
<b>Total Deferred Inflows of Resources</b>	<u>163,839</u>	<u>0</u>	<u>163,839</u>
<b>Fund Balances:</b>			
Restricted	2,306,024	124,710	2,430,734
<b>Total Fund Balances</b>	<u>2,306,024</u>	<u>124,710</u>	<u>2,430,734</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 2,469,863</u>	<u>\$ 278,448</u>	<u>\$ 2,748,311</u>

## ***CITY OF WORTHINGTON***

---

### ***Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2024***

---

	General Obligation Bond Retirement	Special Assessment Bond Retirement	Total Nonmajor Debt Service Funds
<b>Revenues:</b>			
Property Taxes	\$ 148,201	\$ 0	\$ 148,201
Intergovernmental Revenues	17,668	0	17,668
<b>Total Revenues</b>	<u>165,869</u>	<u>0</u>	<u>165,869</u>
<b>Expenditures:</b>			
Debt Service:			
Principal Retirement	845,000	0	845,000
Interest and Fiscal Charges	536,544	0	536,544
<b>Total Expenditures</b>	<u>1,381,544</u>	<u>0</u>	<u>1,381,544</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,215,675)	0	(1,215,675)
<b>Other Financing Sources (Uses):</b>			
Transfers In	1,348,339	0	1,348,339
<b>Total Other Financing Sources (Uses)</b>	<u>1,348,339</u>	<u>0</u>	<u>1,348,339</u>
Net Change in Fund Balances	132,664	0	132,664
<b>Fund Balances at Beginning of Year</b>	<u>2,173,360</u>	<u>124,710</u>	<u>2,298,070</u>
<b>Fund Balances End of Year</b>	<u>\$ 2,306,024</u>	<u>\$ 124,710</u>	<u>\$ 2,430,734</u>



# CITY OF WORTHINGTON

## *Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2024*

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Property Taxes	\$ 3,087,829	\$ 3,968,735	\$ 3,948,574	\$ (20,161)
Municipal Income Taxes	24,365,145	24,365,145	28,139,103	3,773,958
Other Local Taxes	2,720	2,720	3,646	926
Intergovernmental Revenues	795,311	895,362	972,599	77,237
Charges for Services	2,966,391	2,966,391	4,703,517	1,737,126
Licenses, Permits and Fees	421,500	421,500	354,832	(66,668)
Investment Earnings	400,000	400,000	2,142,821	1,742,821
Fines and Forfeitures	75,000	75,000	69,524	(5,476)
All Other Revenues	250,750	241,421	218,191	(23,230)
Total Revenues	32,364,646	33,336,274	40,552,807	7,216,533
<b>Expenditures:</b>				
Security of Persons and Property:				
Police - Administration:				
Personal Services	692,195	711,695	520,081	191,614
Nonpersonnel	304,133	307,130	278,014	29,116
Total Police - Administration	996,328	1,018,825	798,095	220,730
Police - Community Service:				
Personal Services	5,202,348	5,182,848	4,644,659	538,189
Nonpersonnel	101,907	101,907	92,408	9,499
Total Police - Community Service	5,304,255	5,284,755	4,737,067	547,688
Police - Support Service:				
Personal Services	499,883	499,883	417,444	82,439
Total Police - Support Service	499,883	499,883	417,444	82,439
Fire - Administration:				
Personal Services	335,096	335,096	314,628	20,468
Nonpersonnel	207,303	218,503	210,257	8,246
Total Fire - Administration	542,399	553,599	524,885	28,714
Fire - Operations:				
Personal Services	6,678,605	6,881,605	6,522,319	359,286
Nonpersonnel	462,055	468,163	451,834	16,329
Total Fire - Operations	7,140,660	7,349,768	6,974,153	375,615

(Continued)

# CITY OF WORTHINGTON

## *Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2024*

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Fire - Training and Prevention:				
Personal Services	325,396	357,196	299,638	57,558
Nonpersonnel	59,596	59,596	52,042	7,554
Total Fire - Training and Prevention	384,992	416,792	351,680	65,112
911 Dispatch:				
Nonpersonnel	985,000	985,000	958,397	26,603
Total 911 Dispatch	985,000	985,000	958,397	26,603
Total Security of Persons and Property	15,853,517	16,108,622	14,761,721	1,346,901
Public Health and Welfare Services:				
Board of Health:				
Nonpersonnel	105,506	105,506	105,427	79
Total Public Health and Welfare Services	105,506	105,506	105,427	79
Leisure Time Activities:				
Parks and Recreation - Administration:				
Personal Services	276,756	230,157	184,991	45,166
Nonpersonnel	88,789	89,432	88,450	982
Total Parks and Recreation - Administration	365,545	319,589	273,441	46,148
Parks Maintenance:				
Personal Services	1,012,684	991,284	950,093	41,191
Nonpersonnel	408,729	421,249	418,499	2,750
Total Parks Maintenance	1,421,413	1,412,533	1,368,592	43,941
Community Center Programs:				
Personal Services	2,554,191	2,638,691	2,521,822	116,869
Nonpersonnel	1,052,321	1,096,321	1,065,898	30,423
Total Community Center Programs	3,606,512	3,735,012	3,587,720	147,292
Recreation Programs:				
Personal Services	746,425	711,992	662,976	49,016
Nonpersonnel	311,137	350,137	328,144	21,993
Total Recreation Programs	1,057,562	1,062,129	991,120	71,009
Senior Citizen Programs:				
Personal Services	321,350	243,282	215,222	28,060
Nonpersonnel	2,474	2,474	2,147	327
Total Senior Citizen Programs	323,824	245,756	217,369	28,387
Total Leisure Time Activities	6,774,856	6,775,019	6,438,242	336,777

(Continued)

## ***CITY OF WORTHINGTON***

### ***Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2024***

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Community Environment:				
Planning and Building:				
Personal Services	883,792	883,792	818,324	65,468
Nonpersonnel	799,711	799,210	785,611	13,599
Total Community Environment	<u>1,683,503</u>	<u>1,683,002</u>	<u>1,603,935</u>	<u>79,067</u>
Basic Utility Services:				
Refuse:				
Nonpersonnel	1,309,345	1,267,345	1,243,811	23,534
Total Basic Utility Services	<u>1,309,345</u>	<u>1,267,345</u>	<u>1,243,811</u>	<u>23,534</u>
General Government:				
Personnel:				
Personal Services	602,127	602,127	431,297	170,830
Nonpersonnel	96,614	126,614	123,415	3,199
Total Personnel	<u>698,741</u>	<u>728,741</u>	<u>554,712</u>	<u>174,029</u>
Finance and Taxation:				
Personal Services	598,927	594,927	577,885	17,042
Nonpersonnel	1,553,089	1,667,089	1,495,122	171,967
Total Finance and Taxation	<u>2,152,016</u>	<u>2,262,016</u>	<u>2,073,007</u>	<u>189,009</u>
Legislative and Clerk:				
Personal Services	85,136	85,136	79,567	5,569
Nonpersonnel	211,067	211,067	199,638	11,429
Total Legislative and Clerk	<u>296,203</u>	<u>296,203</u>	<u>279,205</u>	<u>16,998</u>
Law:				
Personal Services	376,171	376,171	228,740	147,431
Nonpersonnel	662,153	662,153	633,090	29,063
Total Law	<u>1,038,324</u>	<u>1,038,324</u>	<u>861,830</u>	<u>176,494</u>
Mayor and Mayors Court:				
Personal Services	168,096	168,096	160,477	7,619
Nonpersonnel	18,008	18,008	10,809	7,199
Total Mayor and Mayors Court	<u>186,104</u>	<u>186,104</u>	<u>171,286</u>	<u>14,818</u>
Economic Development:				
Personal Services	202,668	202,668	104,091	98,577
Nonpersonnel	48,350	49,150	49,150	0
Total Economic Development	<u>251,018</u>	<u>251,818</u>	<u>153,241</u>	<u>98,577</u>

(Continued)

# CITY OF WORTHINGTON

## *Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – General Fund For the Year Ended December 31, 2024*

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Management Information Systems:				
Personal Services	590,665	590,665	570,892	19,773
Nonpersonnel	386,367	386,367	377,754	8,613
Total Management Information Systems	977,032	977,032	948,646	28,386
Service/Engineering - Administration:				
Personal Services	1,154,864	1,154,864	996,583	158,281
Nonpersonnel	553,499	547,199	540,357	6,842
Total Service/Engineering - Administration	1,708,363	1,702,063	1,536,940	165,123
Service/Engineering - Buildings and Structures:				
Personal Services	362,648	362,648	352,399	10,249
Nonpersonnel	386,585	454,585	454,388	197
Total Service/Engineering - Buildings and Structures	749,233	817,233	806,787	10,446
Service/Engineering - Grounds Maintenance:				
Personal Services	660,728	660,728	564,836	95,892
Nonpersonnel	345,684	319,684	223,414	96,270
Total Service/Engineering - Grounds Maintenance	1,006,412	980,412	788,250	192,162
Service/Engineering - Sanitation:				
Nonpersonnel	27,180	27,180	27,000	180
Total Service/Engineering - Sanitation	27,180	27,180	27,000	180
Service/Engineering - Fleet Maintenance:				
Personal Services	167,816	167,816	163,264	4,552
Nonpersonnel	177,903	183,103	176,054	7,049
Total Service/Engineering - Fleet Maintenance	345,719	350,919	339,318	11,601
Cultural Arts Center:				
Nonpersonnel	293,044	293,044	292,319	725
Total Cultural Arts Center	293,044	293,044	292,319	725
Administration:				
Personal Services	905,902	905,102	704,276	200,826
Nonpersonnel	209,852	208,185	193,489	14,696
Total Administration	1,115,754	1,113,287	897,765	215,522
General Miscellaneous:				
Nonpersonnel	487,485	507,485	486,320	21,165
Total General Miscellaneous	487,485	507,485	486,320	21,165
Total General Government	11,332,628	11,531,861	10,216,626	1,315,235
Total Expenditures	37,059,355	37,471,355	34,369,762	3,101,593

(Continued)

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Major Funds – General Fund  
For the Year Ended December 31, 2024***

---

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(4,694,709)	(4,135,081)	6,183,045	10,318,126
<b>Other Financing Sources (Uses):</b>				
Transfers In	59,329	59,329	352,011	292,682
Transfers Out	(5,927,531)	(5,927,531)	(5,924,531)	3,000
Total Other Financing Sources (Uses)	<u>(5,868,202)</u>	<u>(5,868,202)</u>	<u>(5,572,520)</u>	<u>295,682</u>
Net Change in Fund Balance	(10,562,911)	(10,003,283)	610,525	10,613,808
Fund Balance at Beginning of Year	22,056,128	22,056,128	22,056,128	0
Prior Year Encumbrances	<u>4,177,238</u>	<u>4,177,238</u>	<u>4,177,238</u>	<u>0</u>
Fund Balance at End of Year	<u>\$ 15,670,455</u>	<u>\$ 16,230,083</u>	<u>\$ 26,843,891</u>	<u>\$ 10,613,808</u>

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Major Funds – Capital Projects Fund– Tax Increment Financing Fund  
For the Year Ended December 31, 2024***

---

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Property Taxes	\$ 733,500	\$ 1,230,474	\$ 496,974
All Other Revenues	0	1,867	1,867
Total Revenues	733,500	1,232,341	498,841
<b>Expenditures:</b>			
General Government:			
Nonpersonnel	2,973,856	2,785,166	188,690
Total Expenditures	2,973,856	2,785,166	188,690
Net Change in Fund Balance	(2,240,356)	(1,552,825)	687,531
Fund Balance at Beginning of Year	1,961,239	1,961,239	0
Prior Year Encumbrances	1,798,156	1,798,156	0
Fund Balance at End of Year	\$ 1,519,039	\$ 2,206,570	\$ 687,531

# **CITY OF WORTHINGTON**

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Major Funds – Capital Projects Fund – Capital Improvement Fund  
For the Year Ended December 31, 2024***

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Municipal Income Taxes	\$ 6,286,286	\$ 7,025,439	\$ 739,153
Other Local Taxes	0	447,383	447,383
Intergovernmental Revenues	0	17,742	17,742
Special Assessments	25,000	56,750	31,750
All Other Revenues	150,000	1,973,640	1,823,640
Total Revenues	6,461,286	9,520,954	3,059,668
<b>Expenditures:</b>			
General Government:			
Nonpersonnel	573,112	564,189	8,923
Capital Outlay:			
Nonpersonnel	20,421,419	20,212,484	208,935
Debt Service:			
Principal Retirement	134,689	134,626	63
Total Expenditures	21,129,220	20,911,299	217,921
Excess (Deficiency) of Revenues Over (Under) Expenditures	(14,667,934)	(11,390,345)	3,277,589
<b>Other Financing Sources (Uses):</b>			
Transfers Out	(1,386,751)	(1,381,751)	5,000
Total Other Financing Sources (Uses)	(1,386,751)	(1,381,751)	5,000
Net Change in Fund Balance	(16,054,685)	(12,772,096)	3,282,589
Fund Balance at Beginning of Year	7,223,230	7,223,230	0
Prior Year Encumbrances	11,442,820	11,442,820	0
Fund Balance at End of Year	\$ 2,611,365	\$ 5,893,954	\$ 3,282,589

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	PROPERTY ASSESSED CLEAN ENERGY FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Special Assessments	\$ 33,000	\$ 32,977	\$ (23)
Total Revenues	33,000	32,977	(23)
<b>Expenditures:</b>			
General Government:			
Nonpersonnel	33,000	32,977	23
Total Expenditures	33,000	32,977	23
Net Change in Fund Balance	0	0	0
Fund Balance at Beginning of Year	0	0	0
Fund Balance at End of Year	\$ 0	\$ 0	\$ 0



## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	PAYROLL RESERVE FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Total Revenues	\$ 0	\$ 0	\$ 0
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Excess (Deficiency) of Revenues Over (Under) Expenditures	0	0	0
<b>Other Financing Sources (Uses):</b>			
Transfers In	50,000	50,000	0
Total Other Financing Sources (Uses)	50,000	50,000	0
Net Change in Fund Balance	50,000	50,000	0
Fund Balance at Beginning of Year	100,000	100,000	0
Fund Balance at End of Year	\$ 150,000	\$ 150,000	\$ 0

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Intergovernmental Revenues	\$ 990,000	\$ 929,280	\$ (60,720)
Total Revenues	990,000	929,280	(60,720)
<b>Expenditures:</b>			
Transportation:			
Personal Services	727,314	687,240	40,074
Nonpersonnel	190,947	190,945	2
Total Expenditures	918,261	878,185	40,076
Net Change in Fund Balance	71,739	51,095	(20,644)
Fund Balance at Beginning of Year	396,909	396,909	0
Prior Year Encumbrances	17,194	17,194	0
Fund Balance at End of Year	\$ 485,842	\$ 465,198	\$ (20,644)

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	STATE HIGHWAY FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Intergovernmental Revenues	\$ 85,000	\$ 75,347	\$ (9,653)
Total Revenues	85,000	75,347	(9,653)
<b>Expenditures:</b>			
Transportation:			
Personal Services	107,678	102,169	5,509
Nonpersonnel	25,000	0	25,000
Total Expenditures	132,678	102,169	30,509
Excess (Deficiency) of Revenues Over (Under) Expenditures	(47,678)	(26,822)	20,856
<b>Other Financing Sources (Uses):</b>			
Transfers In	25,000	30,000	5,000
Total Other Financing Sources (Uses)	25,000	30,000	5,000
Net Change in Fund Balance	(22,678)	3,178	25,856
Fund Balance at Beginning of Year	77,567	77,567	0
Prior Year Encumbrances	22	22	0
Fund Balance at End of Year	\$ 54,911	\$ 80,767	\$ 25,856

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	<b>WATER FUND</b>		Variance with Final Budget Positive (Negative)
	Final Budget	Actual	
<b>Revenues:</b>			
Charges for Services	\$ 45,000	\$ 43,266	\$ (1,734)
Total Revenues	45,000	43,266	(1,734)
<b>Expenditures:</b>			
Basic Utility Services:			
Personal Services	57,678	40,836	16,842
Nonpersonnel	62,678	62,677	1
Total Expenditures	120,356	103,513	16,843
Excess (Deficiency) of Revenues Over (Under) Expenditures	(75,356)	(60,247)	15,109
<b>Other Financing Sources (Uses):</b>			
Transfers In	75,000	75,000	0
Total Other Financing Sources (Uses)	75,000	75,000	0
Net Change in Fund Balance	(356)	14,753	15,109
Fund Balance at Beginning of Year	104,618	104,618	0
Prior Year Encumbrances	178	178	0
Fund Balance at End of Year	\$ 104,440	\$ 119,549	\$ 15,109

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	SANITARY SEWER FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Charges for Services	\$ 45,500	\$ 39,498	\$ (6,002)
Total Revenues	45,500	39,498	(6,002)
<b>Expenditures:</b>			
Basic Utility Services:			
Personal Services	60,902	43,334	17,568
Nonpersonnel	42,341	42,341	0
Total Expenditures	103,243	85,675	17,568
Excess (Deficiency) of Revenues Over (Under) Expenditures	(57,743)	(46,177)	11,566
<b>Other Financing Sources (Uses):</b>			
Transfers In	35,000	35,000	0
Total Other Financing Sources (Uses)	35,000	35,000	0
Net Change in Fund Balance	(22,743)	(11,177)	11,566
Fund Balance at Beginning of Year	81,513	81,513	0
Prior Year Encumbrances	15,065	15,065	0
Fund Balance at End of Year	\$ 73,835	\$ 85,401	\$ 11,566

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	<b>POLICE PENSION FUND</b>		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Property Taxes	\$ 262,867	\$ 261,531	\$ (1,336)
Intergovernmental Revenues	31,210	31,180	(30)
Total Revenues	294,077	292,711	(1,366)
<b>Expenditures:</b>			
Security of Persons and Property:			
Personal Services	1,100,000	713,766	386,234
Total Expenditures	1,100,000	713,766	386,234
Excess (Deficiency) of Revenues Over (Under) Expenditures	(805,923)	(421,055)	384,868
<b>Other Financing Sources (Uses):</b>			
Transfers In	809,312	1,094,531	285,219
Total Other Financing Sources (Uses)	809,312	1,094,531	285,219
Net Change in Fund Balance	3,389	673,476	670,087
Fund Balance at Beginning of Year	1,300,050	1,300,050	0
Fund Balance at End of Year	\$ 1,303,439	\$ 1,973,526	\$ 670,087

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	<b>LAW ENFORCEMENT FUND</b>		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
All Other Revenues	\$ 2,500	\$ 112	\$ (2,388)
Total Revenues	2,500	112	(2,388)
<b>Expenditures:</b>			
Security of Persons and Property:			
Nonpersonnel	1,989	0	1,989
Total Expenditures	1,989	0	1,989
Net Change in Fund Balance	511	112	(399)
Fund Balance at Beginning of Year	7,514	7,514	0
Prior Year Encumbrances	1,989	1,989	0
Fund Balance at End of Year	<u>\$ 10,014</u>	<u>\$ 9,615</u>	<u>\$ (399)</u>

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	MUNICIPAL MOTOR VEHICLE LICENSE TAX FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Intergovernmental Revenues	\$ 185,000	\$ 197,675	\$ 12,675
Total Revenues	185,000	197,675	12,675
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Excess (Deficiency) of Revenues Over (Under) Expenditures	185,000	197,675	12,675
<b>Other Financing Sources (Uses):</b>			
Transfers Out	(150,000)	(150,000)	0
Total Other Financing Sources (Uses)	(150,000)	(150,000)	0
Net Change in Fund Balance	35,000	47,675	12,675
Fund Balance at Beginning of Year	16,390	16,390	0
Fund Balance at End of Year	\$ 51,390	\$ 64,065	\$ 12,675



## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

ENFORCEMENT AND EDUCATION FUND			Variance with Final Budget Positive (Negative)
	Final Budget	Actual	
<b>Revenues:</b>			
Fines and Forfeitures	\$ 2,500	\$ 635	\$ (1,865)
Total Revenues	2,500	635	(1,865)
<b>Expenditures:</b>			
Security of Persons and Property:			
Nonpersonnel	15,000	5,000	10,000
Total Expenditures	15,000	5,000	10,000
Net Change in Fund Balance	(12,500)	(4,365)	8,135
Fund Balance at Beginning of Year	54,449	54,449	0
Fund Balance at End of Year	\$ 41,949	\$ 50,084	\$ 8,135

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	OHIO OPIOID SETTLEMENT FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
All Other Revenues	\$ 0	\$ 65,675	\$ 65,675
Total Revenues	0	65,675	65,675
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Net Change in Fund Balance	0	65,675	65,675
Fund Balance at Beginning of Year	38,872	38,872	0
Fund Balance at End of Year	\$ 38,872	\$ 104,547	\$ 65,675

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

<b>COURT CLERK COMPUTER FUND</b>			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Fines and Forfeitures	\$ 10,000	\$ 5,862	\$ (4,138)
Total Revenues	10,000	5,862	(4,138)
<b>Expenditures:</b>			
General Government:			
Nonpersonnel	86,576	70,683	15,893
Total Expenditures	86,576	70,683	15,893
Net Change in Fund Balance	(76,576)	(64,821)	11,755
Fund Balance at Beginning of Year	180,288	180,288	0
Prior Year Encumbrances	1,876	1,876	0
Fund Balance at End of Year	<u>\$ 105,588</u>	<u>\$ 117,343</u>	<u>\$ 11,755</u>

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	ECONOMIC DEVELOPMENT FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
All Other Revenues	\$ 10,000	\$ 9,095	\$ (905)
Total Revenues	10,000	9,095	(905)
<b>Expenditures:</b>			
Community Environment:			
Nonpersonnel	492,881	283,596	209,285
Total Expenditures	492,881	283,596	209,285
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(482,881)	(274,501)	208,380
<b>Other Financing Sources (Uses):</b>			
Transfers In	300,000	300,000	0
Total Other Financing Sources (Uses)	300,000	300,000	0
Net Change in Fund Balance	(182,881)	25,499	208,380
Fund Balance at Beginning of Year	564,355	564,355	0
Prior Year Encumbrances	124,881	124,881	0
Fund Balance at End of Year	\$ 506,355	\$ 714,735	\$ 208,380

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Other Local Taxes	\$ 10,280	\$ 7,078	\$ (3,202)
Total Revenues	10,280	7,078	(3,202)
<b>Expenditures:</b>			
General Government:			
Nonpersonnel	76,851	76,262	589
Total Expenditures	76,851	76,262	589
Excess (Deficiency) of Revenues Over (Under) Expenditures	(66,571)	(69,184)	(2,613)
<b>Other Financing Sources (Uses):</b>			
Transfers In	65,000	65,000	0
Total Other Financing Sources (Uses)	65,000	65,000	0
Net Change in Fund Balance	(1,571)	(4,184)	(2,613)
Fund Balance at Beginning of Year	2,333	2,333	0
Prior Year Encumbrances	1,851	1,851	0
Fund Balance at End of Year	\$ 2,613	\$ 0	\$ (2,613)

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

<b>LAW ENFORCEMENT CONTINUING EDUCATION FUND</b>			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Intergovernmental Revenues	\$ 20,000	\$ 87,080	\$ 67,080
Total Revenues	20,000	87,080	67,080
<b>Expenditures:</b>			
Security of Persons and Property:			
Personal Services	34,200	34,041	159
Total Expenditures	34,200	34,041	159
Net Change in Fund Balance	(14,200)	53,039	67,239
Fund Balance at Beginning of Year	18,030	18,030	0
Fund Balance at End of Year	\$ 3,830	\$ 71,069	\$ 67,239

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	FEMA FUND		Variance with Final Budget Positive (Negative)
	Final Budget	Actual	
<b>Revenues:</b>			
Intergovernmental Revenues	\$ 450,000	\$ 249,734	\$ (200,266)
Total Revenues	450,000	249,734	(200,266)
<b>Expenditures:</b>			
Security of Persons and Property:			
Personal Services	320,000	123,443	196,557
Nonpersonnel	130,000	126,291	3,709
Total Expenditures	450,000	249,734	200,266
Net Change in Fund Balance	0	0	0
Fund Balance at Beginning of Year	0	0	0
Fund Balance at End of Year	\$ 0	\$ 0	\$ 0

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

	SPECIAL PARKS FUND		
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Charges for Services	\$ 5,000	\$ 1,870	\$ (3,130)
All Other Revenues	0	12,030	12,030
Total Revenues	5,000	13,900	8,900
<b>Expenditures:</b>			
Leisure Time Activities:			
Nonpersonnel	26,743	26,742	1
Total Expenditures	26,743	26,742	1
Excess (Deficiency) of Revenues Over (Under) Expenditures	(21,743)	(12,842)	8,901
<b>Other Financing Sources (Uses):</b>			
Transfers In	5,000	0	(5,000)
Total Other Financing Sources (Uses)	5,000	0	(5,000)
Net Change in Fund Balance	(16,743)	(12,842)	3,901
Fund Balance at Beginning of Year	70,131	70,131	0
Prior Year Encumbrances	11,743	11,743	0
Fund Balance at End of Year	\$ 65,131	\$ 69,032	\$ 3,901



## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Special Revenue Funds  
For the Year Ended December 31, 2024***

---

<b>BICENTENNIAL TRUST FUND</b>			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Investment Earnings	\$ 250	\$ 3,590	\$ 3,340
Total Revenues	250	3,590	3,340
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Net Change in Fund Balance	250	3,590	3,340
Fund Balance at Beginning of Year	79,434	79,434	0
Fund Balance at End of Year	\$ 79,684	\$ 83,024	\$ 3,340

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Debt Service Funds  
For the Year Ended December 31, 2024***

---

GENERAL OBLIGATION BOND RETIREMENT FUND			Variance with Final Budget Positive (Negative)
	Final Budget	Actual	
<b>Revenues:</b>			
Property Taxes	\$ 148,958	\$ 148,201	\$ (757)
Intergovernmental Revenues	17,686	17,668	(18)
Total Revenues	166,644	165,869	(775)
<b>Expenditures:</b>			
Debt Service:			
Principal Retirement	845,000	845,000	0
Interest and Fiscal Charges	542,671	536,544	6,127
Total Expenditures	1,387,671	1,381,544	6,127
Excess (Deficiency) of Revenues Over (Under) Expenditures	(1,221,027)	(1,215,675)	5,352
<b>Other Financing Sources (Uses):</b>			
Transfers In	1,319,137	1,348,339	29,202
Total Other Financing Sources (Uses)	1,319,137	1,348,339	29,202
Net Change in Fund Balance	98,110	132,664	34,554
Fund Balance at Beginning of Year	2,167,444	2,167,444	0
Prior Year Encumbrances	5,916	5,916	0
Fund Balance at End of Year	\$ 2,271,470	\$ 2,306,024	\$ 34,554

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Debt Service Funds  
For the Year Ended December 31, 2024***

---

SPECIAL ASSESSMENT BOND RETIREMENT FUND			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Total Revenues	\$ 0	\$ 0	\$ 0
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Net Change in Fund Balance	0	0	0
Fund Balance at Beginning of Year	278,448	278,448	0
Fund Balance at End of Year	<u>\$ 278,448</u>	<u>\$ 278,448</u>	<u>\$ 0</u>

## ***CITY OF WORTHINGTON***

---

***Schedule of Revenues, Expenditures and Changes in  
Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)  
Nonmajor Capital Projects Funds  
For the Year Ended December 31, 2024***

---

TRUNK SEWER FUND			
	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>			
Total Revenues	\$ 0	\$ 0	\$ 0
<b>Expenditures:</b>			
Total Expenditures	0	0	0
Net Change in Fund Balance	0	0	0
Fund Balance at Beginning of Year	375,149	375,149	0
Fund Balance at End of Year	\$ 375,149	\$ 375,149	\$ 0

## ***CITY OF WORTHINGTON***

---

### ***Fiduciary Funds***

---

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

#### ***Custodial Funds***

---

##### **Mayor's Court Fund**

To account for funds that flow through the City's Mayor's Court.

##### **Accrued Acreage Benefit Fund**

To account for sewer system capacity charges collected and remitted to the City of Columbus.

##### **Ohio Board of Building Standards (OBBS) Fund**

To account for the three percent surcharge levied on building permits issued in the City of Worthington by the State of Ohio and the one percent surcharge levied on residential permits. These funds are distributed to the State of Ohio on a monthly basis.

##### **Sharon Township JEDD Fund**

To account for the receipt and disbursement of income tax revenue pursuant to The Joint Economic Development District Agreement with Sharon Township.

## ***CITY OF WORTHINGTON***

---

### ***Combining Statement of Net Position Custodial Funds December 31, 2024***

---

	Mayor's Court	Accrued Acreage Benefit	OBBS
<b>Assets:</b>			
Pooled Cash and Investments	\$ 0	\$ 35,463	\$ 1,567
Cash and Cash Equivalents in Segregated Accounts	3,047	0	0
Receivables:			
Property Taxes	0	0	0
<b>Total Assets</b>	<u>3,047</u>	<u>35,463</u>	<u>1,567</u>
<b>Liabilities:</b>			
Intergovernmental Payable	3,047	30,441	139
<b>Total Liabilities</b>	<u>3,047</u>	<u>30,441</u>	<u>139</u>
<b>Net Position:</b>			
Restricted For:			
Permits and Fees	0	5,022	1,428
<b>Total Net Position</b>	<u>\$ 0</u>	<u>\$ 5,022</u>	<u>\$ 1,428</u>

## ***CITY OF WORTHINGTON***

---

---

Sharon Township JEDD	Total Custodial Funds
\$ 36,752	\$ 73,782
0	3,047
19,569	19,569
56,321	96,398
56,321	89,948
56,321	89,948
0	6,450
\$ 0	\$ 6,450

## ***CITY OF WORTHINGTON***

---

### ***Combining Statement of Changes in Net Position Custodial Funds For the Year Ended December 31, 2024***

---

	Mayor's Court	Accrued Acreage Benefit	OBBS
<b>Additions:</b>			
Fines and Forfeiture Collections for other Governments	\$ 33,472	\$ 0	\$ 0
Fee Collections for other Governments	0	33,485	2,915
Income Tax Collections for other Governments	0	0	0
<b>Total Additions</b>	<b>33,472</b>	<b>33,485</b>	<b>2,915</b>
<b>Deductions:</b>			
Distribution of Fines and Forfeitures to other Governments	33,472	0	0
Distribution of Fees to other Governments	0	28,463	1,487
Distribution of Income Taxes to other Governments	0	0	0
<b>Total Deductions</b>	<b>33,472</b>	<b>28,463</b>	<b>1,487</b>
Change in Net Position	0	5,022	1,428
<b>Net Position at Beginning of Year</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Position End of Year</b>	<b>\$ 0</b>	<b>\$ 5,022</b>	<b>\$ 1,428</b>



## ***CITY OF WORTHINGTON***

---

---

Sharon Township JEDD	Total Custodial Funds
\$ 0	\$ 33,472
0	36,400
167,161	167,161
167,161	237,033
0	33,472
0	29,950
167,161	167,161
167,161	230,583
0	6,450
0	0
\$ 0	\$ 6,450





**Statistical Section**

# **Statistical Section**



## ***STATISTICAL TABLES***

---

This part of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### ***Contents***

---

<b>Financial Trends</b>	S 2 – S 13
These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	
<b>Revenue Capacity</b>	S 14 – S 17
These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source, the income tax.	
<b>Debt Capacity</b>	S 18 – S 25
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
<b>Economic and Demographic Information</b>	S 26 – S 29
These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	
<b>Operating Information</b>	S 30 – S 35
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	
<b>Sources Note:</b>	
Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.	

## ***CITY OF WORTHINGTON***

*Net Position by Component  
Last Ten Years  
(accrual basis of accounting)*

		*	*	*
	2015	2016	2017	2018
<b>Governmental Activities:</b>				
Net Investment in Capital Assets	\$36,040,343	\$35,066,291	\$35,853,600	\$35,598,171
Restricted	2,737,671	3,738,858	3,882,091	4,193,594
Unrestricted	905,477	(43,393)	(18,845,342)	(19,184,400)
Total Primary Government Net Position	<u>\$39,683,491</u>	<u>\$38,761,756</u>	<u>\$20,890,349</u>	<u>\$20,607,365</u>

Source: City Finance Director's Office

\* As Restated

---

---

***CITY OF WORTHINGTON***

---

---

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
\$40,987,801	\$43,582,235	\$42,224,296	\$42,309,190	\$45,534,824	\$49,628,283
4,466,757	6,240,586	7,735,188	7,354,826	9,205,197	10,868,906
(9,014,333)	(11,527,739)	2,199,847	16,226,383	20,579,476	23,289,773
<u>\$36,440,225</u>	<u>\$38,295,082</u>	<u>\$52,159,331</u>	<u>\$65,890,399</u>	<u>\$75,319,497</u>	<u>\$83,786,962</u>

# CITY OF WORTHINGTON

*Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)*

	2015	2016	2017
<b>Expenses</b>			
Governmental Activities:			
Security of Persons and Property	\$12,601,769	\$13,827,841	\$14,453,396
Public Health and Welfare Services	54,045	42,559	73,770
Leisure Time Activities	5,681,219	6,019,675	6,474,760
Community Environment	844,283	1,098,121	1,028,043
Basic Utility Services	1,109,835	1,079,883	1,379,682
Transportation	2,075,204	2,457,842	2,709,083
General Government	7,068,167	7,620,278	8,187,827
Interest on Long Term Debt	227,741	147,987	199,009
<i>Total Primary Government Expenses</i>	<u>\$29,662,263</u>	<u>\$32,294,186</u>	<u>\$34,505,570</u>
<b>Program Revenues</b>			
Governmental Activities:			
Charges for Services			
Security of Persons and Property	\$1,327,412	\$1,354,344	\$1,358,886
Public Health and Welfare Services	0	0	0
Leisure Time Activities	2,172,924	2,211,620	2,283,207
Community Environment	222,788	243,883	245,942
Basic Utility Services	89,176	90,730	90,196
Transportation	5,085	0	251
General Government	0	2	2
Operating Grants and Contributions	1,261,922	1,202,627	934,301
Capital Grants and Contributions	0	0	0
<i>Total Primary Government Program Revenues</i>	<u>5,079,307</u>	<u>5,103,206</u>	<u>4,912,785</u>



# ***CITY OF WORTHINGTON***

2018	2019	2020	2021	2022	2023	2024
\$16,168,159	\$2,035,677	\$17,242,042	\$14,606,693	\$14,131,522	\$16,107,373	\$17,116,887
63,000	66,153	70,000	73,500	77,175	81,035	85,083
6,814,845	7,152,692	5,741,663	2,739,808	4,522,433	6,455,020	7,629,153
1,281,355	1,250,129	1,416,432	1,146,825	798,112	1,238,630	1,323,349
1,343,620	1,220,625	1,449,751	1,191,753	1,542,317	1,400,742	1,419,890
2,505,597	2,468,187	2,518,695	1,896,851	2,242,682	2,771,109	2,811,130
9,716,823	10,307,088	9,944,001	6,593,619	8,936,089	10,783,431	11,026,162
211,215	307,499	251,019	479,024	313,333	559,543	450,005
<u>\$38,104,614</u>	<u>\$24,808,050</u>	<u>\$38,633,603</u>	<u>\$28,728,073</u>	<u>\$32,563,663</u>	<u>\$39,396,883</u>	<u>\$41,861,659</u>
\$1,348,441	\$1,252,362	\$1,289,186	\$1,285,974	\$1,084,356	\$1,367,775	\$1,855,332
0	0	0	0	0	0	218,351
2,336,946	2,419,580	947,495	1,090,551	1,607,263	2,195,366	2,739,975
274,635	320,305	242,354	296,274	240,995	370,752	211,120
80,161	80,997	82,826	79,633	79,839	83,220	82,049
56	0	70,807	0	0	0	0
40,329	47,225	43,407	53,426	66,544	144,078	60,405
900,969	1,199,369	2,461,136	1,173,570	2,647,343	1,377,276	1,400,990
612,321	2,889,715	772,295	1,173,144	818,192	0	17,742
<u>5,593,858</u>	<u>8,209,553</u>	<u>5,909,506</u>	<u>5,152,572</u>	<u>6,544,532</u>	<u>5,538,467</u>	<u>6,585,964</u>

(continued)

## **CITY OF WORTHINGTON**

*Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)*

	2015	2016	2017
<b>Net (Expense)/Revenue</b>			
Governmental Activities	(24,582,956)	(27,190,980)	(29,592,785)
<i>Total Primary Government Net (Expense)/Revenue</i>	<u>(24,582,956)</u>	<u>(27,190,980)</u>	<u>(29,592,785)</u>
<b>General Revenues and Other Changes in Net Position</b>			
Governmental Activities:			
Property Taxes	\$2,503,244	\$2,758,956	\$2,800,084
Municipal Income Taxes	23,428,075	25,006,898	27,009,943
Other Local Taxes	233,061	217,345	185,435
Intergovernmental Revenue, Unrestricted	788,376	771,640	722,404
Investment Earnings	203,962	170,700	119,705
Miscellaneous	342,043	382,161	581,837
<i>Total Primary Government</i>	<u>\$27,498,761</u>	<u>\$29,307,700</u>	<u>\$31,419,408</u>
<b>Change in Net Position</b>			
Governmental Activities	\$2,915,805	\$2,116,720	\$1,826,623
<i>Total Primary Government Change in Net Position</i>	<u>\$2,915,805</u>	<u>\$2,116,720</u>	<u>\$1,826,623</u>

Source: City Finance Director's Office

# *CITY OF WORTHINGTON*

2018	2019	2020	2021	2022	2023	2024
<u>(32,510,756)</u>	<u>(16,598,497)</u>	<u>(32,724,097)</u>	<u>(23,575,501)</u>	<u>(26,019,131)</u>	<u>(33,858,416)</u>	<u>(35,275,695)</u>
<u><u>(32,510,756)</u></u>	<u><u>(16,598,497)</u></u>	<u><u>(32,724,097)</u></u>	<u><u>(23,575,501)</u></u>	<u><u>(26,019,131)</u></u>	<u><u>(33,858,416)</u></u>	<u><u>(35,275,695)</u></u>
\$3,441,389	\$3,487,243	\$3,639,209	\$4,252,861	\$4,420,313	\$4,913,609	\$5,620,897
26,986,800	26,745,221	26,770,166	31,731,764	33,760,465	34,541,958	35,352,944
97,172	15,587	73,905	83,170	81,306	79,361	82,040
724,696	872,887	785,472	943,170	917,986	950,800	1,048,817
365,681	767,218	459,424	(10,604)	(20,870)	2,158,147	2,380,019
548,212	543,201	2,850,778	439,389	590,999	643,639	423,224
<u>\$32,163,950</u>	<u>\$32,431,357</u>	<u>\$34,578,954</u>	<u>\$37,439,750</u>	<u>\$39,750,199</u>	<u>\$43,287,514</u>	<u>\$44,907,941</u>
<u>(\$346,806)</u>	<u>\$15,832,860</u>	<u>\$1,854,857</u>	<u>\$13,864,249</u>	<u>\$13,731,068</u>	<u>\$9,429,098</u>	<u>\$9,632,246</u>
<u><u>(\$346,806)</u></u>	<u><u>\$15,832,860</u></u>	<u><u>\$1,854,857</u></u>	<u><u>\$13,864,249</u></u>	<u><u>\$13,731,068</u></u>	<u><u>\$9,429,098</u></u>	<u><u>\$9,632,246</u></u>

# ***CITY OF WORTHINGTON***

## *Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)*

	2015	2016	2017	* 2018
General Fund				
Nonspendable	\$32,704	\$34,855	\$34,398	\$96,443
Restricted	0	0	0	0
Committed	504,457	540,221	587,181	569,887
Assigned	826,160	947,624	1,463,862	2,521,541
Unassigned	11,614,096	12,425,887	14,042,149	13,668,594
<i>Total General Fund</i>	<u>12,977,417</u>	<u>13,948,587</u>	<u>16,127,590</u>	<u>16,856,465</u>
 All Other Governmental Funds				
Nonspendable	58,609	57,314	64,131	59,897
Restricted	2,584,213	3,023,840	3,052,161	5,601,770
Committed	7,153,824	7,970,436	9,443,727	5,137,576
Assigned	0	0	0	0
Unassigned	0	0	0	0
<i>Total All Other Governmental Funds</i>	<u>9,796,646</u>	<u>11,051,590</u>	<u>12,560,019</u>	<u>10,799,243</u>
 <i>Total Governmental Funds</i>	<u>\$22,774,063</u>	<u>\$25,000,177</u>	<u>\$28,687,609</u>	<u>\$27,655,708</u>

Source: City Finance Director's Office

\* As Restated

---

---

***CITY OF WORTHINGTON***

---

---

2019	2020	2021	2022	2023	2024
\$84,753	\$103,272	\$1,000,184	\$830,769	\$912,202	\$671,292
0	0	0	0	0	0
703,685	706,580	431,364	611,646	815,430	977,629
3,382,414	3,538,550	3,166,205	6,472,165	8,791,742	10,166,588
14,218,139	16,511,559	19,137,062	19,287,621	19,880,737	23,720,071
18,388,991	20,859,961	23,734,815	27,202,201	30,400,111	35,535,580
59,158	67,083	75,060	81,744	72,423	109,407
3,747,734	5,424,954	6,915,456	6,497,079	8,513,004	9,595,144
4,206,241	2,572,217	12,110,986	16,567,928	16,133,105	18,168,852
0	0	0	0	0	0
0	0	0	0	0	0
8,013,133	8,064,254	19,101,502	23,146,751	24,718,532	27,873,403
\$26,402,124	\$28,924,215	\$42,836,317	\$50,348,952	\$55,118,643	\$63,408,983

# CITY OF WORTHINGTON

## Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2015	2016	2017	2018
<b>Revenues:</b>				
Property Taxes	\$2,533,210	\$2,712,413	\$2,787,849	\$3,424,243
Municipal Income Taxes	23,573,223	25,181,744	27,310,948	25,368,712
Other Local Taxes	233,061	217,345	185,435	97,172
Intergovernmental Revenues	1,638,930	1,914,292	1,578,200	2,399,337
Charges for Services	3,305,918	3,376,707	3,526,529	3,653,599
Licenses, Permits and Fees	453,276	519,593	466,285	507,901
Investment Earnings	203,962	170,700	113,804	356,120
Special Assessments	17,946	22,569	55,749	71,069
Fines and Forfeitures	192,953	168,407	172,714	164,488
All Other Revenue	137,832	109,590	359,220	268,073
<b>Total Revenue</b>	<b>32,290,311</b>	<b>34,393,360</b>	<b>36,556,733</b>	<b>36,310,714</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	11,862,349	11,870,390	12,632,285	12,624,584
Public Health and Welfare Services	54,045	42,559	73,770	63,000
Leisure Time Activities	5,194,138	5,303,025	5,263,937	5,458,303
Community Environment	818,167	1,046,297	870,069	1,027,970
Basic Utility Services	1,109,619	1,076,461	1,297,233	1,149,678
Transportation	905,003	1,046,176	1,101,114	955,364
General Government	6,929,128	7,465,688	7,429,858	8,324,660
Capital Outlay	3,435,649	3,368,398	5,609,059	6,734,263
Debt Service:				
Principal Retirement	6,949,119	2,418,237	2,602,950	1,038,639
Interest and Fiscal Charges	278,853	90,015	159,343	204,340
<b>Total Expenditures</b>	<b>37,536,070</b>	<b>33,727,246</b>	<b>37,039,618</b>	<b>37,580,801</b>
Excess (Deficiency) of Revenues Over Expenditures	(5,245,759)	666,114	(482,885)	(1,270,087)

# ***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
\$3,534,141	\$3,635,106	\$4,231,022	\$4,424,433	\$4,899,441	\$5,588,780
26,717,808	26,757,531	31,268,523	33,294,382	34,308,326	35,153,171
15,587	6,381	12,027	11,005	10,008	10,890
4,904,706	3,965,219	3,263,228	4,383,670	2,133,382	3,015,863
3,665,959	2,141,270	2,290,346	2,797,768	3,460,696	4,631,024
504,161	446,072	458,531	411,015	478,483	353,512
759,179	466,355	(8,517)	(62,505)	2,187,712	2,359,272
85,963	60,413	75,642	58,062	90,621	54,394
133,882	57,281	40,093	60,912	63,696	78,984
338,378	2,710,416	347,855	449,366	626,624	364,660
40,659,764	40,246,044	41,978,750	45,828,108	48,258,989	51,610,550
13,261,938	14,589,957	13,644,289	13,848,489	14,060,203	15,278,935
66,153	70,000	73,500	77,175	81,035	85,083
5,529,247	4,446,915	4,438,689	5,256,252	5,893,255	6,415,239
1,078,509	1,237,042	1,521,237	1,010,210	1,256,527	1,285,815
1,194,753	1,369,712	1,204,224	1,513,665	1,402,305	1,378,316
929,710	922,649	957,490	943,550	925,464	970,356
8,939,437	8,464,213	8,837,578	9,734,929	10,711,441	10,483,459
9,935,584	5,155,972	6,902,128	4,829,669	12,665,729	6,013,226
1,236,308	1,269,174	1,296,680	725,470	720,281	873,237
298,392	198,319	400,250	376,064	628,591	536,544
42,470,031	37,723,953	39,276,065	38,315,473	48,344,831	43,320,210
(1,810,267)	2,522,091	2,702,685	7,512,635	(85,842)	8,290,340

(continued)

## ***CITY OF WORTHINGTON***

*Changes in Fund Balances, Governmental Funds  
Last Ten Years  
(modified accrual basis of accounting)*

	2015	2016	2017	2018
<b>Other Financing Sources (Uses):</b>				
Capital Lease Issuance	0	0	210,317	128,471
Bond Issuance	0	0	3,960,000	0
Premium on Debt Issuance	0	0	0	45,893
Sale of Notes	1,660,000	1,560,000	0	0
Insurance Proceeds	375,000	0	0	0
Refunding Bonds Issued	4,590,000	0	0	0
Transfers In	1,945,201	2,177,193	1,820,246	1,976,230
Transfers Out	(1,945,201)	(2,177,193)	(1,820,246)	(1,976,230)
<b>Total Other Financing Sources (Uses)</b>	<b>6,625,000</b>	<b>1,560,000</b>	<b>4,170,317</b>	<b>174,364</b>
<b>Net Change in Fund Balance</b>	<b>\$1,379,241</b>	<b>\$2,226,114</b>	<b>\$3,687,432</b>	<b>(\$1,095,723)</b>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	21.14%	8.27%	8.67%	3.84%

Source: City Finance Director's Office



***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
513,054	0	0	0	0	0
0	0	9,985,000	0	4,400,000	0
43,629	0	1,224,417	0	455,533	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
2,309,117	2,503,144	3,201,662	3,781,181	4,703,000	4,572,870
(2,309,117)	(2,503,144)	(3,201,662)	(3,781,181)	(4,703,000)	(4,572,870)
556,683	0	11,209,417	0	4,855,533	0
(\$1,253,584)	\$2,522,091	\$13,912,102	\$7,512,635	\$4,769,691	\$8,290,340
4.80%	4.32%	5.03%	3.16%	3.80%	3.67%

## ***CITY OF WORTHINGTON***

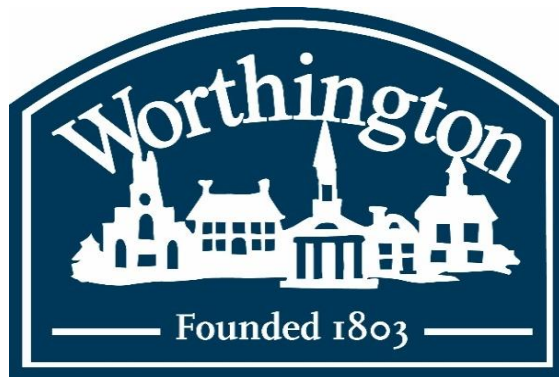
### *Income Tax Revenues by Source, Governmental Funds Last Ten Years*

<b>Tax year</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>
Income Tax Rate	2.50%	2.50%	2.50%	2.50%
Total Personal Income	\$540,626,455	\$540,926,478	\$530,503,028	\$414,607,177
Total Tax Collected	\$23,741,881	\$24,883,975	\$26,258,201	\$26,065,130
Income Tax Receipts				
Withholding	17,925,917	19,358,989	20,444,183	20,508,647
Percentage	75.5%	77.8%	77.9%	78.7%
Corporate	2,960,948	2,623,030	3,056,963	2,662,644
Percentage	12.5%	10.5%	11.6%	10.2%
Individuals	2,855,016	2,901,956	2,757,055	2,893,839
Percentage	12.0%	11.7%	10.5%	11.1%

Source: City Finance Department

## ***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
2.50%	2.50%	2.50%	2.50%	2.50%	2.50%
\$545,997,584	\$550,050,411	\$528,825,626	\$531,795,109	\$551,940,031	\$554,324,739
\$26,426,895	\$26,498,678	\$30,736,965	\$33,198,547	\$34,219,050	\$35,127,184
20,764,225	20,820,728	23,119,571	24,836,420	26,424,752	27,632,183
78.6%	78.6%	75.2%	74.8%	77.2%	78.7%
2,828,732	2,763,783	4,605,795	5,124,707	4,265,631	4,293,473
10.7%	10.4%	15.0%	15.4%	12.5%	12.2%
2,833,938	2,914,167	3,011,599	3,237,420	3,528,667	3,201,528
10.7%	11.0%	9.8%	9.8%	10.3%	9.1%



# ***CITY OF WORTHINGTON***

## *Income Tax Statistics Current Year and Nine Years Ago*

Calendar Year 2024				
Income Level	Number of Filers	Percent of Total	Local Taxable Income	Percent of Income
\$0 - \$19,999	849	19.02%	\$6,366,932	1.15%
20,000 - 49,999	604	13.53%	21,031,074	3.79%
50,000 - 74,999	515	11.54%	32,092,430	5.79%
75,000 - 99,999	485	10.86%	42,409,329	7.65%
Over 100,000	2,011	45.05%	452,424,973	81.62%
Total	4,464	100.00%	\$554,324,738	100.00%

Calendar Year 2015				
Income Level	Number of Filers	Percent of Total	Local Taxable Income	Percent of Income
\$0 - \$19,999	1,285	23.07%	\$9,986,869	1.82%
20,000 - 49,999	751	13.49%	24,033,866	4.38%
50,000 - 74,999	842	15.12%	49,720,177	9.07%
75,000 - 99,999	641	11.51%	55,798,470	10.18%
Over 100,000	2,050	36.81%	408,782,555	74.55%
Total	5,569	100.00%	\$548,321,937	100.00%

Source: City Finance Director's Office

## ***CITY OF WORTHINGTON***

### *Ratios of Outstanding Debt By Type Last Ten Years*

	2015	2016	2017	2018
<b>Governmental Activities</b>				
General Obligation Bonds	\$4,510,000	\$3,780,000	\$6,785,000	\$5,825,000
Ohio Public Works Commission Loans	700,228	671,991	629,635	601,398
Installment Loan	0	0	164,723	242,792
Total Primary Government	<u>\$5,210,228</u>	<u>\$4,451,991</u>	<u>\$7,579,358</u>	<u>\$6,669,190</u>
<b>Population (1)</b>				
City of Worthington	13,629	13,596	13,650	14,285
Outstanding Debt Per Capita	\$382	\$327	\$555	\$467
<b>Income (2)</b>				
Personal Income	\$540,626,455	\$540,926,478	\$530,503,028	\$414,607,177
Percentage of Personal Income	0.96%	0.82%	1.43%	1.61%

#### **Sources:**

- (1) MORPC Population Estimates
- (2) Regional Income Tax Agency

## ***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
\$4,845,000	\$3,840,000	\$14,029,417	\$13,298,196	\$17,379,731	\$16,450,733
573,161	544,924	516,687	488,450	474,331	446,094
527,775	291,838	43,395	16,162	0	0
<u>\$5,945,936</u>	<u>\$4,676,762</u>	<u>\$14,589,499</u>	<u>\$13,802,808</u>	<u>\$17,854,062</u>	<u>\$16,896,827</u>

14,442	14,692	14,786	14,786	14,786	14,786
\$412	\$318	\$987	\$934	\$1,207	\$1,143

\$545,997,584	\$550,050,411	\$528,825,626	\$531,795,109	\$551,940,031	\$554,324,739
1.09%	0.85%	2.76%	2.60%	3.23%	3.05%

## ***CITY OF WORTHINGTON***

### *Ratios of General Bonded Debt Outstanding Last Ten Years*

Year	2015	2016	2017	2018
<b>Population</b> <sup>(1)</sup>	13,629	13,596	13,650	14,285
<b>Personal Income</b> <sup>(2)</sup>	\$540,626,455	\$540,926,478	\$530,503,028	\$414,607,177
<b>General Bonded Debt</b> <sup>(3)</sup>				
General Obligation Bonds	\$4,510,000	\$3,780,000	\$6,785,000	\$5,825,000
<b>Resources Available to Pay Principal</b>	\$1,213,529	\$1,348,040	\$1,063,222	\$1,191,326
<b>Net General Bonded Debt</b>	\$3,296,471	\$2,431,960	\$5,721,778	\$4,633,674
<b>Ratio of Net Bonded Debt to Personal Income</b>	0.61%	0.45%	1.08%	1.12%
<b>Net Bonded Debt per Capita</b>	\$241.87	\$178.87	\$419.18	\$324.37

**Source:**

(1) MORPC Population Estimates

(2) Regional Income Tax Agency

(3) Includes all general obligation bonded debt supported by property taxes.



---

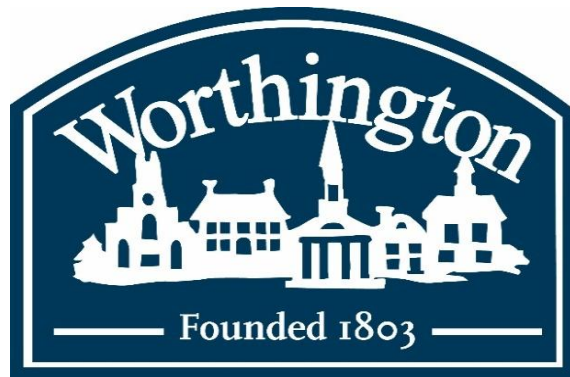
---

***CITY OF WORTHINGTON***

---

---

2019	2020	2021	2022	2023	2024
14,442	14,692	14,786	14,786	14,786	14,786
\$545,997,584	\$550,050,411	\$528,825,626	\$531,795,109	\$551,940,031	\$554,324,739
\$4,845,000	\$3,840,000	\$14,029,417	\$13,298,196	\$17,379,731	\$16,450,733
\$1,183,122	\$1,206,300	\$2,042,079	\$1,858,758	\$2,173,360	\$2,306,024
\$3,661,878	\$2,633,700	\$11,987,338	\$11,439,438	\$15,206,371	\$14,144,709
0.67%	0.48%	2.27%	2.15%	2.76%	2.55%
\$253.56	\$179.26	\$810.72	\$773.67	\$1,028.43	\$956.63



## ***CITY OF WORTHINGTON***

*Computation of Direct and Overlapping  
Debt Attributable to Governmental Activities  
December 31, 2024*

<b>Jurisdiction</b>	<b>Gross Debt Outstanding</b>	<b>Percentage Applicable to the City of Worthington</b>	<b>Amount Applicable to the City of Worthington</b>
<b>Direct:</b>			
City of Worthington	\$16,896,827	100.00%	\$16,896,827
<b>Overlapping:</b>			
Franklin County	81,223,216	1.95%	1,583,853
Worthington City Schools	319,774,000	30.59%	97,818,867
Columbus State Community College	178,035,000	1.95%	3,471,683
Solid Waste Authority of Central Ohio	45,065,000	1.86%	838,209
		Subtotal	103,712,612
		Total	\$120,609,439

**Source:** Ohio Municipal Advisory Council

**Note:** Percentages determined by dividing each overlapping subdivisions' assessed valuation within the City by the subdivisions' total assessed valuation.

# **CITY OF WORTHINGTON**

## *Debt Limitations Last Ten Years*

	2015	2016	2017	2018
<b>Total Debt</b>				
Net Assessed Valuation	\$582,555,670	\$584,612,080	\$650,365,580	\$650,262,970
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%
Legal Debt Limitation (\$) (1)	61,168,345	61,384,268	68,288,386	68,277,612
City Debt Outstanding (2)	4,510,000	3,780,000	6,785,000	5,825,000
Less: Applicable Debt Service Fund Amounts	(1,213,529)	(1,348,040)	(1,063,222)	(1,191,326)
Net Indebtedness Subject to Limitation	3,296,471	2,431,960	5,721,778	4,633,674
Overall Legal Debt Margin	<u>\$57,871,874</u>	<u>\$58,952,308</u>	<u>\$62,566,608</u>	<u>\$63,643,938</u>
Debt Margin as a Percentage of Debt Limit	94.61%	96.04%	91.62%	93.21%
<b>Unvoted Debt</b>				
Net Assessed Valuation	\$582,555,670	\$584,612,080	\$650,365,580	\$650,262,970
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%
Legal Debt Limitation (\$) (1)	32,040,562	32,153,664	35,770,107	35,764,463
City Debt Outstanding (2)	4,510,000	3,780,000	6,785,000	5,825,000
Less: Applicable Debt Service Fund Amounts	(1,213,529)	(1,348,040)	(1,063,222)	(1,191,326)
Net Indebtedness Subject to Limitation	3,296,471	2,431,960	5,721,778	4,633,674
Overall Legal Debt Margin	<u>\$28,744,091</u>	<u>\$29,721,704</u>	<u>\$30,048,329</u>	<u>\$31,130,789</u>

(1) Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.

(2) City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only.

**Source:** City Finance Director's Office

# ***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
\$657,692,980	\$754,629,800	\$760,080,460	\$763,334,190	\$982,628,480	\$989,537,640
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
69,057,763	79,236,129	79,808,448	80,150,090	103,175,990	103,901,452
4,845,000	3,840,000	14,029,417	13,298,196	17,379,731	16,450,733
(1,183,122)	(1,206,300)	(2,042,079)	(1,858,758)	(2,173,360)	(2,306,024)
3,661,878	2,633,700	11,987,338	11,439,438	15,206,371	14,144,709
\$65,395,885	\$76,602,429	\$67,821,110	\$68,710,652	\$87,969,619	\$89,756,743
94.70%	96.68%	84.98%	85.73%	85.26%	86.39%
\$657,692,980	\$754,629,800	\$760,080,460	\$763,334,190	\$982,628,480	\$989,537,640
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
36,173,114	41,504,639	41,804,425	41,983,380	54,044,566	54,424,570
4,845,000	3,840,000	14,029,417	13,298,196	17,379,731	16,450,733
(1,183,122)	(1,206,300)	(2,042,079)	(1,858,758)	(2,173,360)	(2,306,024)
3,661,878	2,633,700	11,987,338	11,439,438	15,206,371	14,144,709
\$32,511,236	\$38,870,939	\$29,817,087	\$30,543,942	\$38,838,195	\$40,279,861

## ***CITY OF WORTHINGTON***

### *Demographic and Economic Statistics Last Ten Years*

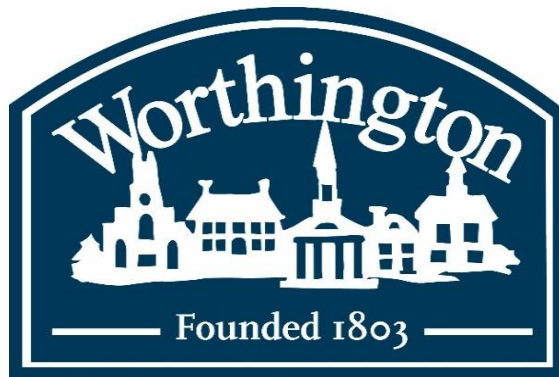
Calendar Year	2015	2016	2017	2018
<b>Population</b> (1)				
City of Worthington	13,629	13,596	13,650	14,285
<b>Income</b>				
Total Personal Income (2)	\$540,626,455	\$540,926,478	\$530,503,028	\$414,607,177
Per Capita Personal Income	39,667	39,786	38,865	29,024
Median Household Income (3)	90,445	91,075	98,784	102,731
<b>Unemployment Rate</b> (4)				
Federal	5.3%	4.9%	3.9%	3.9%
State	4.9%	5.0%	4.5%	4.6%
Franklin County	4.1%	6.1%	3.6%	3.5%

#### **Sources:**

- (1) MORPC Population Estimates
- (2) Regional Income Tax Agency
- (3) Data USA
- (4) Ohio Department of Job and Family Services Ohio Labor Market Information

***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
14,442	14,692	14,786	14,786	14,786	14,786
\$545,997,584	\$550,050,411	\$528,825,626	\$531,795,109	\$551,940,031	\$554,324,739
37,806	37,439	35,765	35,966	37,329	37,490
104,362	N/A	N/A	N/A	N/A	N/A
3.5%	6.7%	3.9%	3.4%	3.7%	4.2%
4.1%	5.5%	4.5%	4.0%	3.6%	4.8%
4.0%	5.7%	2.9%	3.4%	2.7%	4.9%





## ***CITY OF WORTHINGTON***

### *Principal Employers Current Year and Nine Years Ago*

		2024
Employer	Nature of Business	Rank (1)
Worthington Enterprises Inc	Manufacturing	1
Worthington City Schools	Education	2
Worthington Steel Company	Manufacturing	3
Worthington Cylinder Corp	Manufacturing	4
MedVet Associates	Animal Care	5
Diamond Innovations	Manufacturing	6
DLZ Corporation	Professional Services	7
AAA Club Alliance	Automotive	8
The Ohio State University	Health Care	9
Centric HC, Inc	Professional Services	10

		2015
Employer	Nature of Business	Rank (1)
Worthington City Schools	Education	1
MedVet Associates	Animal Care	2
Diamond Innovations	Manufacturing	3
Step by Step Academy	Health Care	4
Ohio Automobile Club	Automotive	5
The Association for the Developmentally Disabled	Health Care	6
Jack Maxton Chevrolet Inc	Automotive	7
Worthington Industries	Manufacturing	8
Homereach Homecare	Health Care	9
Worthington Steel Company	Manufacturing	10

**Source:** City Finance Director's Office

(1) Based on total payroll taxes

## ***CITY OF WORTHINGTON***

### *Full Time Equivalent Employees by Function Last Ten Years*

	2015	2016	2017	2018	2019
<b>Governmental Activities</b>					
General Government					
Finance	4.00	4.00	4.00	4.00	4.00
Legal/Court	3.50	3.50	3.50	3.50	3.50
Administration	10.00	10.25	10.25	11.25	11.25
Public Safety					
Police	47.00	47.00	47.00	47.00	48.00
Fire	41.00	41.00	41.00	41.00	41.00
Public Works					
Public Service & Engineering	24.00	24.00	24.00	24.00	24.00
Parks and Recreation					
Parks and Recreation	57.75	57.75	57.75	58.75	58.75
Community Environment					
Planning & Building	5.50	5.50	5.50	5.50	5.50
Total Employees	192.75	193.00	193.00	195.00	196.00

**Method:** 1.00 for each full-time, Part-time positions are calculated using a base of 2080 hours.

**Source:** City Finance Director's Office

***CITY OF WORTHINGTON***

2020	2021	2022	2023	2024
4.00	4.00	4.00	4.00	4.00
3.50	3.50	3.50	3.50	3.50
11.25	11.25	12.25	13.25	12.50
48.00	40.50	40.50	40.50	40.50
41.00	41.00	42.50	42.50	46.50
24.00	24.00	25.00	25.00	25.50
58.75	59.25	40.50	40.50	50.20
5.50	5.50	5.50	6.50	6.50
196.00	189.00	173.75	175.75	189.20

# CITY OF WORTHINGTON

## Operating Indicators by Function Last Ten Years

	2015	2016	2017	2018
<b>Governmental Activities</b>				
General Government				
Court				
Number of Mayor's Court Cases	2,462	2,018	2,291	2,169
Licenses and Permits				
Number of Building Permits	1,542	1,277	1,161	1,210
Number of Building Inspections	3,396	3,733	3,747	3,453
Information Technology				
Number of Website Visitors	302,867	340,191	328,421	331,868
<b>Public Safety</b>				
Police				
Number of Moving Citations Issued	1,977	2,005	2,145	2,029
Number of Non-moving Citations Issued	273	226	343	383
Number of Felony Arrests	28	54	60	33
Number of Misdemeanor Arrests	234	216	253	285
Number of Juvenile Arrests	36	43	20	22
Number of DUI/OVI Arrests	107	100	114	155
Number of Auto Accident Reports	448	458	469	463
Fire				
Number of Fire Calls	N/A	1,200	1,202	1,145
Number of EMS Runs	N/A	3,083	3,149	3,199
Number of Social Resident Checks	N/A	N/A	N/A	N/A
Number of Inspections	N/A	946	398	349
<b>Public Works</b>				
Street				
Centerline Miles of Streets Resurfaced	1.40	2.00	3.50	3.60
Number of Public Trees Trimmed	600	620	1,300	530
Curbside Leaf Pickup (# of households)	5,200	5,200	5,200	5,200
Curbside Leaf Pickup (#of Leaf Loads)	460	458	480	496
Sidewalk Repair Locations (# properties)	51	51	106	82
Snow and Ice Events	N/A	N/A	N/A	N/A
Fleet Work Orders	N/A	N/A	N/A	N/A
Utility Locations Marked	N/A	N/A	N/A	N/A
<b>Parks and Recreation</b>				
Parks and Recreation*				
Number of Classes / Events (Community Center)	1,651	1,728	1,769	1,462
Number of Classes / Events (Griswold Center)	453	404	374	368
Number of Community Center Memberships	N/A	7,661	8,908	5,838
Number of Community Center Day Passes Sold	19,884	32,204	34,561	38,621
Number of Griswold Memberships	1,030	799	789	625

\*2020 Parks and Recreation activity was significantly impacted by the Covid-19 pandemic.

**Source:** City Finance Director's Office

# ***CITY OF WORTHINGTON***

2019	2020	2021	2022	2023	2024
1,537	635	446	800	844	1,110
1,164	1,079	1,170	1,156	1,228	1,108
3,528	2,878	3,134	3,879	4,135	3,688
394,155	389,429	387,712	738,998	460,367	890,562
1,665	766	533	950	1,061	1,042
289	130	28	123	204	279
75	52	60	114	59	110
254	103	93	191	184	235
27	10	15	13	33	16
116	62	63	77	99	91
444	241	320	380	359	421
1,051	903	1,319	1,186	1,332	1,232
3,271	3,179	3,318	3,024	2,842	2,945
N/A	N/A	N/A	N/A	N/A	117
422	527	727	1,123	1,364	2,033
4.20	3.26	3.42	2.90	2.97	1.95
1,055	2,200	1,150	558	2,275	1,264
5,200	5,200	5,200	5,200	5,200	5,200
384	400	356	394	394	319
76	71	107	64	133	20
N/A	N/A	21	11	8	9
N/A	N/A	N/A	823	839	732
N/A	N/A	3,770	3,538	1,866	2,621
1,585	651	1,330	1,226	1,230	1,906
656	329	446	425	446	585
5,612	2,713	3,056	9,133	11,810	14,364
35,369	12,437	2,781	12,564	27,719	29,011
596	180	131	251	192	230

# ***CITY OF WORTHINGTON***

## *Capital Asset Statistics by Function Last Seven Years*

	2018	2019	2020	2021
<b>Governmental Activities</b>				
General Government				
Public Land and Buildings				
ROW Land (acres)	650	650	650	650
Buildings	3	3	3	3
Public Safety				
Police				
Stations	1	1	1	1
Vehicles	15	19	19	19
Fire				
Stations	1	1	1	1
Vehicles	14	15	15	15
Public Works				
Street				
Streets (lane miles)	130	130	130	130
Street Lights	170	170	170	170
Vehicles	25	29	29	29
Parks and Recreation				
Parks and Recreation				
Land (acres)	221	221	221	221
Buildings	8	8	8	8
Parks	20	20	20	20
Tennis Courts	8	8	8	8
Baseball/Softball Diamonds	10	10	10	10
Soccer Fields	5	5	5	5
Vehicles	8	9	9	9

Information is not available in this format for years prior to 2018

**Source:** City Finance Director's Office

***CITY OF WORTHINGTON***

2022	2023	2024
650	650	650
3	3	3
1	1	1
20	20	20
1	1	1
15	15	15
130	130	130
170	170	170
28	28	28
221	221	221
8	8	8
20	20	20
8	8	8
10	10	10
5	5	5
9	9	9





# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF WORTHINGTON**

**FRANKLIN COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 8/28/2025**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)