



OHIO AUDITOR OF STATE
KEITH FABER



**CITY OF LOUISVILLE
STARK COUNTY**

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Attachment: Annual Comprehensive Financial Report

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

City of Louisville
Stark County
215 South Mill Street
Louisville, Ohio 44641

To the City of Louisville:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Louisville, Stark County, Ohio (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated September 15, 2025.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings as items 2024-001 and 2024-002 that we consider to be material weaknesses.

City of Louisville
Stark County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's responses to the findings identified in our audit and described in the accompanying schedule of findings. The City's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

KEITH FABER
Ohio Auditor of State



Tiffany L. Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 15, 2025

**CITY OF LOUISVILLE
Stark County**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2024**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

FINDING NUMBER 2024-001

Material Weakness

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

Sound financial reporting is the responsibility of the Finance Director and the City Council and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. The City did not have policies and procedures in place for certain financial statement accounts, which led to the following proposed reclassifications and adjustments to the financial statements:

- The City received a settlement in the amount of \$774,585 from the Jean Metzger Revocable Trust that was recorded as intergovernmental rather than contributions and donations in the Major Capital Improvement Fund. The financial statements have been updated to reflect this reclassification.
- Accounts payable in the Major Water Fund and Business Type Activities was understated by \$57,287 due to an error.
- Accounts payable in the Major Street, Construction, Maintenance and Repair Fund, Other Governmental Funds and Governmental Activities were overstated by \$55,791, \$5,507 and \$61,298, respectively, due to errors.

To help ensure the City's financial statements are accurate, the City should adopt policies and procedures to identify and correct errors. The City should review the financial statements prior to submission for audit.

Official's Response:

The City is committed to the fair presentation of its annual financial statements. Additional reviews of receipt classification will be done going forward. Additionally, care will be taken to ensure that accounts payable are identified properly.

FINDING NUMBER 2024-002

Material Weakness

Governmental Accounting Standards Board (GASB) Codification 2300.102 explains the notes to the financial statements should communicate information essential for fair presentation of the basic financial statements that is not displayed on the face of the financial statements. As such, the notes form an integral part of the basic financial statements.

GASB 38, Paragraph 10 provides governments should disclose the following details of debt service requirements to maturity: Principal and interest requirements to maturity, presented separately, for each of the five subsequent fiscal years and in five-year increments thereafter. The debt note disclosure included in the Hinkle System filing for the fiscal year ended December 31, 2024 inaccurately reported the debt service requirements to maturity for the Business-Type Activities. The 2022 Ohio Water Development Authority Loan, with outstanding principal and interest of \$1,648,687 and \$85,971, respectively, and the 2021 Ohio Public Works Commission Loan with outstanding principal of \$725,000, were not included in the debt service requirements to maturity portion of the note disclosure. These loans were excluded from the fiscal year 2023 presentation because the loans were not finalized; however, the loans were finalized during 2024, and amortization schedules were available from the respective lenders. The notes to the financial statements have been adjusted to report the correct amounts.

GASB 34, Paragraph 131 provides the budgetary comparison schedule should be accompanied by information that reconciles budgetary information to GAAP information. The budgetary basis of accounting note disclosure included in the Hinkle System filing for the year ended December 31, 2024 inaccurately reported the revenue accruals, expenditure accruals and budget basis net change in fund balance for the General fund as follows:

Description	Reported Amount	Actual Amount	Difference
Revenue Accruals	(\$85,975)	(\$13,937)	(\$72,038)
Expenditure Accruals	\$7,677,757	\$117,608	\$7,560,149
Budget Basis Net Change in Fund Balance	\$8,058,465	\$570,354	\$7,488,111

The notes to the financial statements have been adjusted to report the correct amounts.

The City should implement controls over financial reporting to ensure the notes to the financial statements are complete and accurate.

Official's Response:

The City is committed to the fair presentation of its annual financial statements. Additional reviews will be done going forward to ensure that the notes to the financial statements tie properly to the activity presented on the statements themselves.



SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
2 CFR 200.511(b)
December 31, 2024

Finding Number	Finding Summary	Status	Additional Information
2023-001	Ohio Rev. Code § 117.38 – Annual financial report not filed timely.	Corrective Action Taken and Finding is Fully Corrected	N/A

City of Louisville, Ohio

Annual Comprehensive Financial Report



For the year ended

December 31, 2024



CITY OF LOUISVILLE, OHIO

Annual Comprehensive Financial Report

Year Ended December 31, 2024

Prepared By: Department of Finance



INTRODUCTORY SECTION



City of Louisville, Ohio
Annual Comprehensive Financial Report
Year Ended December 31, 2024

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Annual Comprehensive Financial Report
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Department of Finance

September 15, 2025

To the Citizens, Mayor-Councilmember, and Members of Council of the City of Louisville, Ohio:

We are pleased to present our 2024 Annual Comprehensive Financial Report for the City of Louisville for your review. This report, for the year ended December 31, 2024, has been prepared using generally accepted accounting principles for governments, and contains the financial statements and other financial and statistical data that provide complete and full disclosure of all material financial aspects of the City of Louisville ("the City"). This report represents the commitment of the City to adhere to nationally recognized standards of excellence in financial reporting. Ohio law requires that every City prepare and publish their financial statements in accordance with generally accepted accounting principles (GAAP) and have, at a minimum, a biennial audit. The City chooses to have an annual audit and this report is published to fulfill that requirement for the year ended December 31, 2024.

Responsibility for both the accuracy of the data and completeness and fairness of the entire presentation rests with the management of the City, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of any material misstatements.

State statutes require the City to be subjected to an examination by the Auditor of State. Either the Auditor of State of Ohio or, if the Auditor permits, an independent public accounting firm conducts these audits. The Auditor of State of Ohio performed these services and has issued an unmodified ("clean") opinion on the City's financial statements for the year ended December 31, 2024. The Independent Auditor's Report on the basic financial statements is included in the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City of Louisville, encompassing an area of approximately 5.4 square miles, is in the east central portion of Stark County, Ohio. The City had a population of 9,521 as reported in 2020 by the Bureau of Census. State Route 44 (North Chapel Street) and State Route 153 (Main Street) intersect in the City's business district, and United States Route 62 passes through the northwestern corner of the City. In addition to the highway system, Norfolk Southern Corporation operates a railroad line running between Chicago and New York that passes through the center of the City.

Louisville is a “home-rule” city as defined by the State of Ohio and the Ohio Constitution Article XVIII, and operates pursuant to its Charter under a Council-Manager form of government. The Mayor is one of five Council Members. Each council member is elected at large for a four-year term. The terms are staggered and the elections are nonpartisan. The City Council appoints the City Manager, who has full responsibility for carrying out Council policies and administering City operations. The City Manager appoints, with consent of Council, the Finance Director and City Law Director. The Mayor-Council Member and Council appoint boards and commissions, which include the Board of Zoning Appeals, Planning Commission, Design Review Board, Tree Commission, Civil Service Commission and the Parks Advisory Committee.

Louisville has the proud history of being nationally recognized as Constitution Town. This is in honor of the ratification of the U.S. Constitution in 1789. In 1952, a Louisville resident, Mrs. Olga T. Weber, petitioned federal, state, and municipal officials to establish a Constitution Day. Louisville’s presiding Mayor, Gerald A. Romary, proclaimed September 17, 1952, as that day in the City. The following April, Mrs. Weber requested that the Ohio General Assembly proclaim September 17th as statewide Constitution Day. A bill to that effect was introduced, passed and signed by Governor Frank J. Lausche. Additionally, in August 1953, at Mrs. Weber’s urging, the United States Senate passed a resolution designating September 17-23 as Constitution Week. It was approved and signed by President Dwight D. Eisenhower. On April 15, 1957, the City Council of Louisville declared the City “Constitution Town”. The Ohio State Archaeological and Historical Society later donated four historical markers explaining Louisville’s role as originator of Constitution Day. These markers are placed at each of the main entrances to the City.

The City’s population has steadily increased over the last 100 years. Even during the decade of the 1970’s, when every other city in Stark County’s population declined, Louisville still continued to grow. The most active decades of growth were the 1920s and 1950s. Percentage population gains during those two time periods were 55.9% and 34.6%, respectively.

The City is empowered to levy a property tax on real property located within its boundaries. It also is empowered by Ohio statute to extend its corporate limits by annexation, which it has done from time to time. The development of the Colonial Foundry and the Superior Sheet Steel Corporation contributed directly to the large population growth during the sub-urbanization trends and the City’s active annexation program. When Louisville passed the 5,000-population mark in the 1950s, its status was changed from a village to a city.

Water service within the City is provided by the City water system and is purchased directly by the consumers. Sewage collection and disposal is also provided by the City. Electricity is obtained from American Electric Power (AEP), and natural gas is supplied by Dominion East Ohio Gas Company. Police protection is provided by the City’s Police Department. Fire protection is provided by the City’s Fire Suppression and Emergency Medical Services Department. Solid waste collection is provided by private contractors selected by residents (the City does not contract with those private contractors), and solid waste from the City is sent to American Landfill.

The City carries several types of insurance: property, fleet, general liability, public officials’ liability, police professional liability, paramedic liability, employee medical, dental, vision, prescription, and life insurances, and State of Ohio Workers’ Compensation. In addition to the City’s administrative policies concerning risk control, each major department has its own risk control policies and procedures which are designed to control exposures to risk by employees and citizens.

Profile of the City

The City of Louisville residents are served by a diversified set of nearby transportation facilities, including State highways, 44 and 153, U.S. Highway 62 and I-77 in Canton. It is served by Norfolk Southern Corporation for freight rail services, Amtrak for passenger rail services located in nearby Alliance, and is served by passenger and freight air services at Akron-Canton Regional Airport, located within 20 miles of the City. Public mass transit for the area is provided by the Stark Area Regional Transit Authority (SARTA) which offers fixed route and curb service within and between the cities of Stark County.

Banking and financial services are provided to the City area by offices of commercial banks and savings banks, all of which have their principal offices elsewhere.

Two daily newspapers serve the City. The City is within the broadcast area of numerous television stations and AM and FM radio stations. Multichannel cable TV service, including educational, governmental and public access channels, is provided by Spectrum.

A quality education for our children is provided by the Louisville City School District. The individual schools have earned many state and national recognitions, including the National Blue Ribbon School of Excellence Award and the U.S. News & World Report's "Top High Schools in America" Silver Award.

Within commuting distance are several public and private two-year and four-year colleges and universities, including the University of Mount Union, the University of Akron, Kent State University, Northeast Ohio Medical University, Walsh University, Malone University, and the Stark State College.

The City is served by two acute-care hospitals located nearby in the City of Canton: Aultman Hospital (682 beds) and Cleveland Clinic Mercy Medical Center (476 beds); and an additional acute-care hospital located in the County: Alliance Community Hospital (184 beds). Heartland Behavioral Healthcare Hospital, a 157-bed public adult psychiatric hospital operated by the State, is also located in the County.

The YMCA and the Louisville-Nimishillen Historical Society are located in the City. Within a 20-minute drive from the City are the locations of the Pro Football Hall of Fame and McKinley Presidential Library and Museum. These and other facilities in the area offer an extensive variety of cultural and educational programs to the residents of Louisville. The City of Louisville owns seven parks totaling 126 acres offering residents a variety of activities to improve health and fitness. Various features include a fish pond, walking trails, children play areas, picnic areas, sports fields, dog park, skate park, disc golf, ice rink, splash pad, pickleball and basketball courts. Pavilions with restrooms, electrical amenities, and grilling are available for special occasions.

Reporting Entity

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. For financial reporting purposes, the City includes in this report all funds, agencies, boards, and commissions that are controlled by, or dependent on, the City's legislative branch. "Controlled by" or "dependent on" the City is determined on the basis of budget adoption, taxing authority, outstanding debts secured by revenues or general taxing authority of the City, and/or the City's obligation to fund any deficits that may occur. A more detailed description of the reporting entity can be found in Note 1(A) of the notes to the basic financial statements.

The City provides the full range of municipal services contemplated by its charter. These services include security of persons and property (police and fire), public health and welfare, leisure time activities, community environment, basic utility services (water and sewer), transportation (street maintenance, ice and snow removal), and general government (administration). Council and the City Manager have ultimate responsibility for these services. The services are explained in more detail as follows:

- *Security of persons and property* - To reduce the amounts and effect of external harms and to ensure an atmosphere of personal security from external events. This includes, but is not limited to, Police, Emergency Medical Services, Fire, and Street Lighting.
- *Public health and welfare* - To provide for the physical well-being of the citizenry by providing basic preventative health care or assistance when needed. This consists mainly of the City's share of the cost of the Stark County Health Department, which provides services to the citizens of Louisville.
- *Leisure time activities* - To provide support of special events and park areas for activities that are varied, safe, and enjoyable for individuals, groups, and families.
- *Community environment* - To provide a satisfactory living environment for the citizenry, including decent housing and pleasant surroundings that are conducive to personal and family well-being. This program includes Planning, Zoning, Building Inspections, and Code Enforcement.
- *Basic utility services* - To provide the citizenry with utility services at an affordable price that also assures necessary supply. This includes water and sewage treatment.
- *Transportation* - To purchase, construct, maintain and repair facilities and equipment needed to transport people, goods, and supplies quickly, safely, and pleasurable. This includes the Maintenance Division for streets and highways.
- *General government* - To provide general administrative services to ensure that the aforementioned programs are administered in a manner consistent with, and in the best interest of, the citizenry. This includes City Manager, Finance, Law, Personnel, Mayor's Court, and City Council.

The Budget as a Policy Document

The budget is a policy document that sets service levels for the City. The goal is to provide the Council with a management tool to establish broad goals and objectives within which the administration will operate. That is, emphasis should not necessarily be placed entirely upon the expenditure limitation aspect of budgeting; rather, expenditure control should be exercised administratively in conjunction with policy decisions. Just as citizens evaluate the effectiveness of government on the basis of delivered services, the intent of the budget preparation process is to focus policy attention upon the means and ends to achieve the desired goals of government.

While the adopted budget establishes appropriation levels, specific procedures for controlling expenditures continue to be developed, expanded, and refined to ensure that day-to-day execution is in compliance with the approved program. The City Manager, in conjunction with the Director of Finance, is responsible for reviewing all requests for expenditures initiated by designated requisitioning authorities to determine their compliance with the adopted budget. The City designs its budget of expenditures/expenses based on the collaborative efforts of the City's management and department heads. The budget/appropriation is at the fund/department/object (personal services/other expenses). The budget is then presented to Council for approval in the legislative process. Prior to submitting the budget to Council, the Director of Finance determines if the resources are available or anticipated to be collected during the year. This estimated revenue must be submitted to the County Auditor for certification that sufficient resources are available to cover appropriations, and upon this certification the appropriation measure is then in effect.

These budget control procedures are important management tools which allow more effective use of the dollars spent in the total City program. As a necessary by-product, these procedures also ensure compliance with State and Federal financial statutes, City Council and administration policies, and the City Charter.

Relevant Financial Policies

It is the mission of the City to develop, maintain, and implement financial accounting policies and procedures and protect and optimize the financial resources of the City. The City provides a sound accounting system for safeguarding the City's assets through recording and reporting of financial transactions according to mandated laws and guidelines of the Federal law, Ohio Revised Codes, GAAP, and the City's Codified Ordinances. The department goals are to develop sound fiscal policies, provide solid financial management for the City, maintain reserves and fiscal integrity, and protect the assets of the citizens of Louisville.

The City's positive financial position and outlook are largely due to alignment of the City's budget with the strategies identified in the City's Comprehensive Plan ("Plan"). The 2000 Plan was updated in 2016, and outlines the City's vision and strategies for community services and facilities, housing, economic development, land use, and infrastructure. The Plan serves as a resourceful guide for Council and management to responsibly and efficiently allocate the City resources. In 2019, the City obtained feedback and began creating strategies to implement the Plan with appropriate methodologies to foster economic development, improve facilities and services, and increase connectivity and collaboration within the community.

The City's investment policy, as updated in 2019, is to invest public funds in a manner which will ensure the preservation of capital while providing the highest investment return with the maximum security, meeting the daily cash flow needs of the City, and conforming to all State and local statutes governing the investment of public funds.

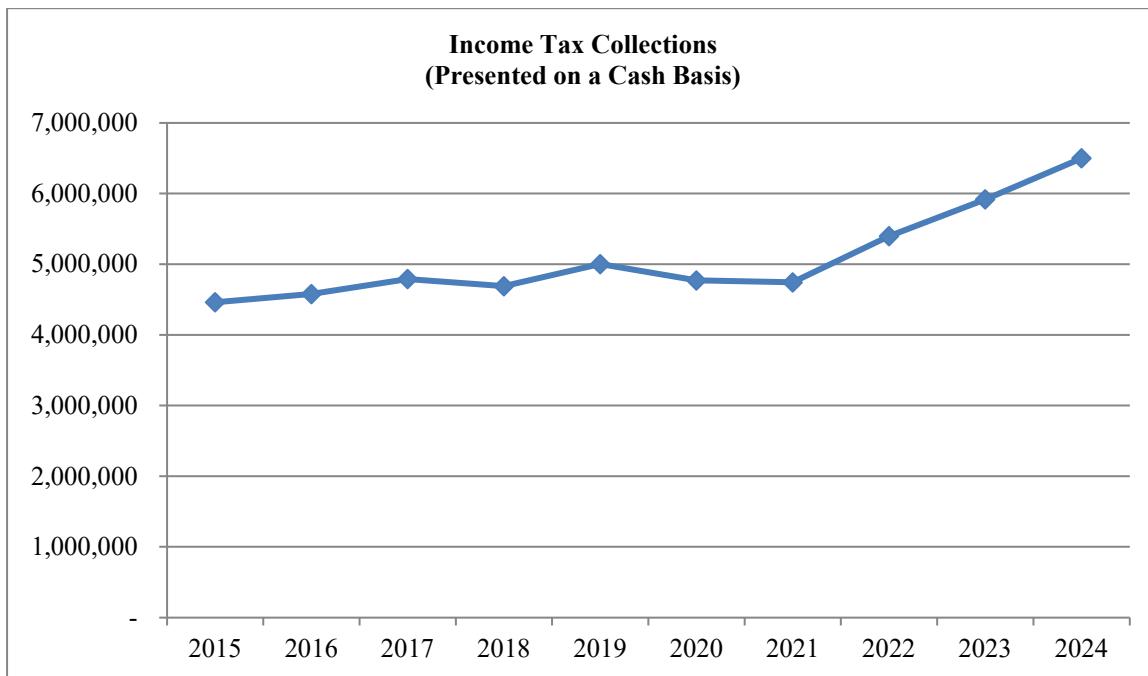
Local Economy

The City's economy benefits from the strong retail, manufacturing, and warehousing bases of the County and surrounding areas. The area's well-established transportation network, with access to rail, air, water, and land travel, provides access to regional markets. The City is within 20 miles of the Akron-Canton Regional Airport, the state-of-the-art, 28-acre Northeast Ohio Intermodal Terminal (NEOMODAL), and Foreign Trade Zone No. 181.

Once dominated by the steel industry, the City's economic base continues to diversify. In 2009, the City revised its Unified Development Code to enable further development of properties and expansion of economic opportunities in the City. Following the adoption of a Comprehensive Land Use Plan in 2016, the Louisville Community Reinvestment Area was expanded to incentivize investment, as well as the development of a revolving loan fund (through the City's Community Improvement Corporation).

The City's residential base includes new construction as well as century homes with a wide range of values. Prior to 2008, the City was experiencing annual growth in its housing stock as evidenced by increased population. The City has recently seen an uptick in the construction of new housing.

Income Tax Collections: The City of Louisville's income tax is governed and administered by Chapters 191 and 192 of the City's Codified Ordinances and the Internal Revenue Code. Louisville income tax is levied at 2% of all salaries, wages, commissions, and other compensations earned by residents, sixteen years of age or older, for tax years 2023 and prior and eighteen years of age or older for tax years 2024 and subsequent and for nonresidents' labor performed or services rendered within Louisville City limits. Income tax revenue comprises more than 55% of the funding for the general City operations.



The City's income tax ordinance provided for 75% be used for general operations and 25% be used for the enterprise operations of the City for tax years 2020 and prior. Issue 6 was passed in 2020, allowing 100% to be used for general operations effective January 1, 2021, and going forward. Effective January 1, 2007, an income tax credit allowance of 60% is allowed for taxes paid to another municipality (up to Louisville's tax rate of 2%) for residential filers.

Long-Term Financial Planning

As part of the annual budget process, the City Manager and City Council review five-year capital budget projections. Based on these estimates, financial strategies are developed to maximize services supplied and infrastructure improvements needed.

The City continues to adhere to a pay as you go philosophy as it relates to small projects and equipment purchases. By only borrowing for large projects and financed purchases, keeping debt levels low, it provides the City the opportunity to borrow in low interest environments. By continuing to pay down its debt, the City paid \$265,261 in debt principal in 2024.

The City issued \$8,150,000 in bond anticipation notes in 2024 for the purpose of constructing a new fire station. The notes were rolled into bonds during 2025.

Major Initiatives

The City continues to explore annexation options. At the request of property owners outside, but adjacent to, the City; the City annexed 135.659 acres in 2014. Water and sewer utilities were extended to these properties in 2015, and the owners plan to develop the land with businesses, as allowed by the City's zoning code. The comprehensive Land Use Plan identified areas for growth and the City continues to plan for additional utility extensions to serve these areas.

The City received grants and other funds to develop the Beck Industrial Commerce Center. Upon completion of development in 2013, Chesapeake, a major oil and gas company, purchased the entire industrial park and relocated its regional headquarters to the site. In 2019, Encino Energy purchased the entire industrial park from Chesapeake then sold a majority of the acreage to Groffre Investments in 2020. The entire site includes almost 200 acres housing a five-story office building with over 200,000 square feet

of space. Located in the southwest portion of the City, the site aids the City by revitalizing non-residential resources, while encouraging office and industrial development within the City's tax base. The Beck Industrial Commerce Center is also expected to create future economic growth in the Louisville area by offering a premium industrial site for business development.

In 2016, the City applied for and received notification of award from Ohio Public Works Commission for a \$1,500,000, thirty-year, zero-percent loan to assist with replacing the final clarifiers at the Wastewater Treatment Plant; (\$1,267,592.56 final loan amount). Total cost of this project was estimated at \$3,548,188, with completion in 2019. The City's local share of \$2,048,188 is funded with utility income tax and utility service revenue.

In 2018, the City applied for and received notification of award from the Ohio Public Works Commission for a \$207,000 grant and a \$1,173,000, thirty-year, zero-percent loan to assist with the Water Treatment Plant improvement project. The remainder of the project is funded by thirty-year low interest loan through the Ohio Water Development Authority. This project was completed in 2020.

In 2018, the City applied for and received notification of award from the Ohio Public Works Commission for a \$750,000 grant and a \$750,000, thirty-year, zero-percent loan to assist with the Wastewater Treatment Plant Phase II improvement project. The remainder of the project is funded by thirty-year low interest loan through the Ohio Water Development Authority / WPCLF. This project was completed in 2023.

In 2024, the City applied for and received notification of award from the Ohio Public Works Commission for a \$750,000 grant and a \$750,000, thirty-year, zero-percent loan to assist with the Steeplechase improvement project. This project will be completed in 2025.

During 2024, expenditures included miscellaneous other roadway repairs including crack sealing, concrete roadway replacement program, and asphalt roadway repairs throughout the City; an annual asphalt pavement replacement program, a city sidewalk replacement program, and a curb replacement program. The City was able to utilize funds from the water, sanitary sewer, and storm sewer funds for the replacement of water lines and fire hydrants and appurtenances.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Louisville, Ohio, for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2023. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report whose contents conform to program standards. The Annual Comprehensive Financial Report must satisfy both Generally Accepted Accounting Principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The City of Louisville has received a Certificate of Achievement consecutively since 1991. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA for award consideration.

Successful preparation of a report of this scope could not have been accomplished without the dedication of the Finance Department staff. Further appreciation is extended to the Office of the City Manager, City Council, Stark County Auditor's Office, and City department heads and staff, for their assistance with research and gathering pertinent information in compiling this report.

In addition, we would like to thank the residents and taxpayers of the City of Louisville for entrusting us with the administration of their local government.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Matt Bupp".

Matt Bupp
Finance Director

City of Louisville, Ohio

Public Officials Roster

December 31, 2024

Elected Officials

Patricia A. Fallot	Mayor – Councilmember
Joanie Aljancic	Councilmember
Mycha Mills	Councilmember
Corey M. Street	Councilmember
James Taylor	Councilmember

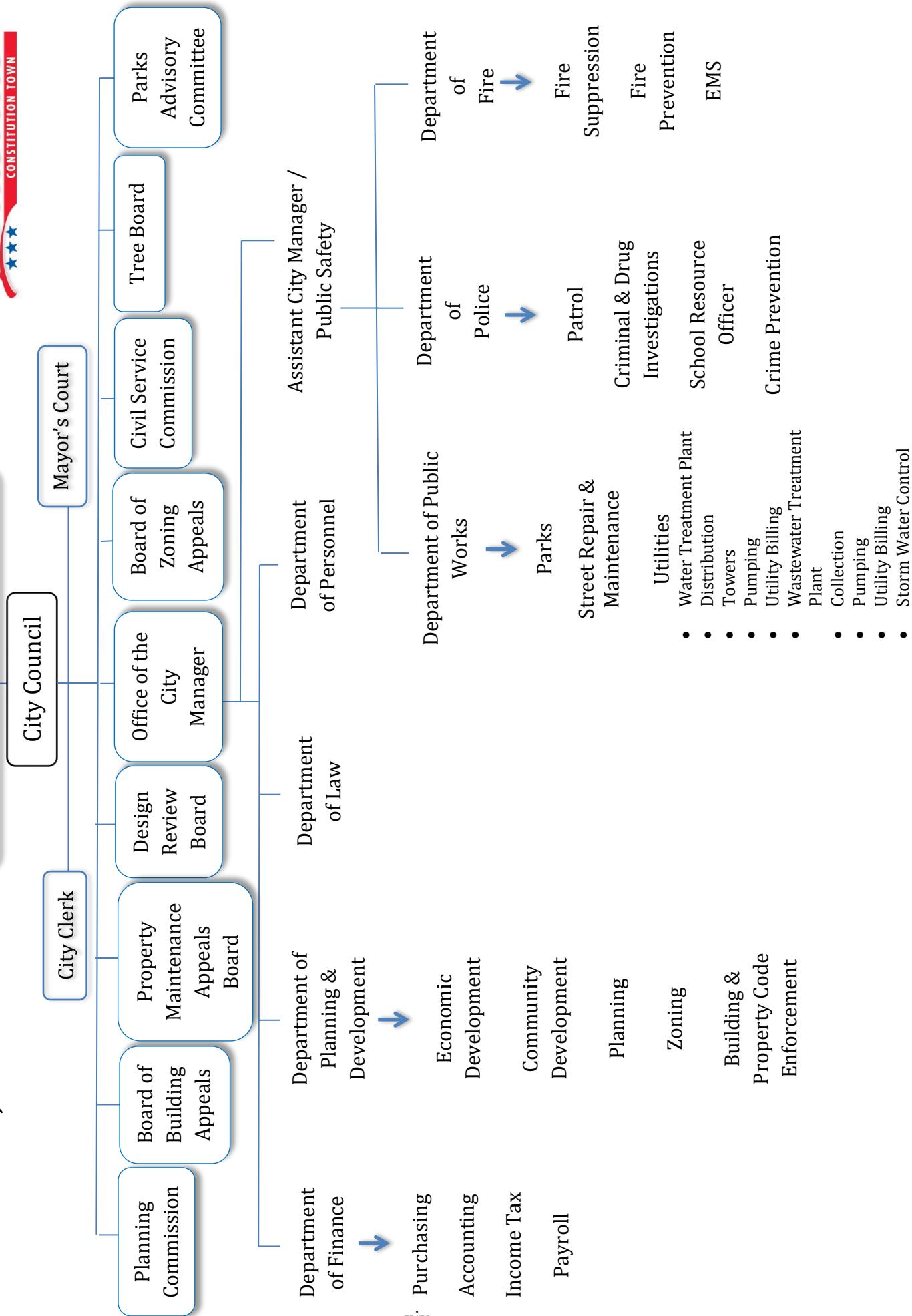
Appointed Officials

Andrew Turowski	City Manager from 5/3/2025, Police Chief and Interim City Manager through 5/2/2025
Rachel Carosello	Police Chief from 5/3/2025
Tiffany Justice.....	City Clerk, HR Administrator
Matt Bubp	Director of Finance
Tonya Rogers	Law Director
Rodney Bordner.....	Fire Chief
Daniel Millsap	Service / Public Works Director
David Maley	Director of Planning & Development
Magan Denzer.....	Deputy City Clerk through 6/3/2024
Kaitlyn Carpenter.....	Deputy City Clerk from 6/4/2024



City of Louisville, Ohio
Organizational Chart
Revised: June 2024

Citizens of Louisville





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Louisville
Ohio**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2023

Christopher P. Monell

Executive Director/CEO



FINANCIAL SECTION





65 East State Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
800-282-0370

INDEPENDENT AUDITOR'S REPORT

City of Louisville
Stark County
215 South Mill Street
Louisville, Ohio 44641

To the City Council:

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Louisville, Stark County, Ohio (City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Louisville, Stark County, Ohio as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Street Construction, Maintenance and Repair and Local Fiscal Recovery funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedule are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedule are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated September 15, 2025, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

KEITH FABER
Ohio Auditor of State



Tiffany L Ridenbaugh, CPA, CFE, CGFM
Chief Deputy Auditor

September 15, 2025

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

The management's discussion and analysis of the City of Louisville's ("the City") financial statements provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the transmittal letter, basic financial statements and notes to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2024 are as follows:

- The total net position of the City increased \$2,852,225. Net position of governmental activities increased \$3,018,845, which represents a 17.8% increase over 2023, as restated. Net position of business-type activities decreased \$166,620 or 0.7% from 2023, as restated.
- General revenues for governmental activities, accounted for \$7,878,335 or 68.2% of total governmental activities revenue. Program specific revenues accounted for \$3,677,276 or 31.8% of total governmental activities revenue.
- The City had \$8,536,766 in expenses related to governmental activities; only \$3,677,276 of these expenses were offset by program specific charges for services and sales, operating grants, contributions and interest and capital grants and contributions. General revenues of \$7,878,335 were adequate to provide for these programs.
- For business-type activities, total expenses were \$3,651,136; these expenses were offset by \$3,453,097 of program specific charges for services and sales and capital grants and contributions. General revenues of \$31,419 were less than adequate to provide for these programs.
- The general fund, the City's largest and a major governmental fund, had revenues of \$8,072,402 in 2024, or 69.6% of total governmental funds. Expenditures of the general fund were \$5,887,671, or 50.7% of total governmental funds. The general fund balance increased \$954,731 or 24.7% in 2024.
- The City implemented a new accounting standard which resulted a restatement of net position and reporting a larger compensated absences liability going forward.

Using this Annual Comprehensive Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide summary information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Fund financial statements provide the next level of detail. For governmental funds, these statements show how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor governmental funds presented in total in one column. In the case of the City, there are four major governmental funds and two major business-type funds.

Reporting the City as a Whole

Statement of Net Position and Statement of Activities

While this document contains a number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and answers the question, "How did we do financially during 2024?" These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

- **Governmental Activities** – Most of the City's programs and services are reported here including general government, security of persons and property, transportation and community environment. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.
- **Business-Type Activities** – These services are provided on a fee-for-usage basis to recover all or a significant portion of the expenses of the goods or services provided. The City's business-type activities include water and sewer services.

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds. Fund financial reports provide detailed information about the activities within the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the general fund, street construction, maintenance and repair fund, local fiscal recovery fund and capital improvements fund. An analysis of the City's major governmental funds begins on page 14.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains fourteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the major fund, which was identified earlier. Data from the other nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements, which can be found on pages 94-99 in this report. The basic governmental fund financial statements can be found on pages 22-28 of this report.

Proprietary Funds

Proprietary funds (water and sewer) have historically operated as enterprise funds and are used to report the same functions presented as business-type activities in the government-wide financial statements. Since they use the same basis of accounting as business-type activities, these fund statements will essentially match the information provided in statements for the City as a whole. The basic proprietary fund financial statements can be found on pages 30-33 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found beginning on page 34 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents the required supplementary information which can be found on pages 82-92 and the combining and individual fund statements and schedules, which can be found beginning on page 94 of this report.

Government-wide Financial Analysis

The statement of net position provides the perspective of the City as a whole. Table 1, on the next page, provides a summary of the City's net position for 2024 compared to 2023.

City of Louisville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2024
Unaudited

Table 1
Net Position

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
<u>Assets</u>						
Current assets	\$ 20,074,897	\$ 10,997,101	\$ 5,776,493	\$ 6,383,848	\$ 25,851,390	\$ 17,380,949
Internal balances	(25,548)	-	25,548	-	-	-
Net OPEB asset	70,229	-	50,854	-	121,083	-
Capital assets	<u>16,092,347</u>	<u>12,721,550</u>	<u>24,377,644</u>	<u>24,090,703</u>	<u>40,469,991</u>	<u>36,812,253</u>
Total assets	<u>36,211,925</u>	<u>23,718,651</u>	<u>30,230,539</u>	<u>30,474,551</u>	<u>66,442,464</u>	<u>54,193,202</u>
<u>Deferred outflows of resources</u>						
Pension	1,731,211	2,117,283	416,502	620,256	2,147,713	2,737,539
OPEB	<u>228,415</u>	<u>365,192</u>	<u>44,464</u>	<u>110,330</u>	<u>272,879</u>	<u>475,522</u>
Total deferred outflows of resources	<u>1,959,626</u>	<u>2,482,475</u>	<u>460,966</u>	<u>730,586</u>	<u>2,420,592</u>	<u>3,213,061</u>
<u>Liabilities</u>						
Other liabilities	1,926,284	980,869	206,211	198,578	2,132,495	1,179,447
Long-term liabilities:						
Due within one year	368,717	338,676	308,078	233,011	676,795	571,687
Due in more than one year:						
Net pension liability	5,757,361	5,826,014	1,332,358	1,490,058	7,089,719	7,316,072
Net OPEB liability	296,049	332,658	-	36,362	296,049	369,020
Other amounts	<u>8,597,900</u>	<u>305,932</u>	<u>5,256,795</u>	<u>5,369,439</u>	<u>13,854,695</u>	<u>5,675,371</u>
Total liabilities	<u>16,946,311</u>	<u>7,784,149</u>	<u>7,103,442</u>	<u>7,327,448</u>	<u>24,049,753</u>	<u>15,111,597</u>
<u>Deferred inflows of resources</u>						
Property taxes	717,133	524,234	-	-	717,133	524,234
Pension	259,866	401,381	17,398	53,882	277,264	455,263
OPEB	<u>305,877</u>	<u>327,273</u>	<u>29,140</u>	<u>11,992</u>	<u>335,017</u>	<u>339,265</u>
Total deferred inflows of resources	<u>1,282,876</u>	<u>1,252,888</u>	<u>46,538</u>	<u>65,874</u>	<u>1,329,414</u>	<u>1,318,762</u>
<u>Net Position</u>						
Net investment in capital assets	13,834,655	12,517,787	19,123,233	18,677,310	32,957,888	31,195,097
Restricted	4,071,592	716,553	-	-	4,071,592	716,553
Unrestricted	<u>2,036,117</u>	<u>3,929,749</u>	<u>4,418,292</u>	<u>5,134,505</u>	<u>6,454,409</u>	<u>9,064,254</u>
Total net position	<u>\$ 19,942,364</u>	<u>\$ 17,164,089</u>	<u>\$ 23,541,525</u>	<u>\$ 23,811,815</u>	<u>\$ 43,483,889</u>	<u>\$ 40,975,904</u>

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the City's assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$43,483,889. This amounts to \$19,942,364 in governmental activities and \$23,541,525 in business-type activities.

The largest portion of the City's net position, 75.8%, reflects its investment in capital assets less any related debt used to acquire those assets. Capital assets include land, right of ways, land improvements, buildings and improvements, machinery and equipment, vehicles, infrastructure, and construction in progress. Capital assets, net of related debt to acquire the assets at December 31, 2024, were \$32,957,888. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2024, the City is able to report positive balances of the three categories of net position, for the government as a whole.

A portion of the City's governmental net position, \$ 4,071,592 or 20.4%, represent resources that are subject to external restrictions on how they may be used. Of total restricted net position, \$3,115,224 is for capital projects, \$873,587 is for transportation, \$55,557 is for safety services programs and \$27,224 is for other purposes. The remaining balance of governmental unrestricted net position of \$2,036,117 is available to meet the City's ongoing obligations to citizens and creditors.

The City's statement of activities prepared on an accrual basis of accounting includes an annual pension expense and annual OPEB expense equal to its proportionate share of each plan's change in net pension liability and net OPEB liability not accounted for as deferred inflows/outflows.

Table 2 shows the changes in net position for governmental and business-type activities for years 2024 and 2023.

City of Louisville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2024
Unaudited

Table 2
Changes in Net Position

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Revenues						
Program revenues:						
Charges for services	\$ 1,241,333	\$ 1,206,501	\$ 3,358,973	\$ 3,222,316	\$ 4,600,306	\$ 4,428,817
Operating grants, contributions and interest	1,345,555	985,154	-	-	1,345,555	985,154
Capital grants and contributions	1,090,388	348,534	94,124	352,680	1,184,512	701,214
General revenues:						
Property and other taxes	542,380	524,865	-	-	542,380	524,865
Municipal income taxes	6,339,171	5,575,669	31,419	61,110	6,370,590	5,636,779
Grants and entitlements	350,985	361,581	-	-	350,985	361,581
Investment earnings	582,204	440,706	-	-	582,204	440,706
Other	63,595	37,925	-	-	63,595	37,925
Total revenues	<u>11,555,611</u>	<u>9,480,935</u>	<u>3,484,516</u>	<u>3,636,106</u>	<u>15,040,127</u>	<u>13,117,041</u>
Program Expenses						
Governmental Activities:						
General government	1,582,473	1,703,739	-	-	1,582,473	1,703,739
Security of persons and property	4,225,460	3,782,929	-	-	4,225,460	3,782,929
Public health and welfare	104,726	83,385	-	-	104,726	83,385
Transportation	1,520,412	1,733,875	-	-	1,520,412	1,733,875
Community environment	406,536	362,015	-	-	406,536	362,015
Leisure time activities	335,982	293,256	-	-	335,982	293,256
Interest and fiscal charges	361,177	8,864	-	-	361,177	8,864
Business-Type Activities:						
Water	-	-	1,770,109	1,734,456	1,770,109	1,734,456
Sewer	-	-	1,881,027	1,976,806	1,881,027	1,976,806
Total program expenses	<u>8,536,766</u>	<u>7,968,063</u>	<u>3,651,136</u>	<u>3,711,262</u>	<u>12,187,902</u>	<u>11,679,325</u>
Change in net position before transfers	<u>3,018,845</u>	<u>1,512,872</u>	<u>(166,620)</u>	<u>(75,156)</u>	<u>2,852,225</u>	<u>1,437,716</u>
Transfers	-	32,871	-	(32,871)	-	-
Change in net position	<u>3,018,845</u>	<u>1,545,743</u>	<u>(166,620)</u>	<u>(108,027)</u>	<u>2,852,225</u>	<u>1,437,716</u>
Net position, beginning of year	<u>17,164,089</u>	<u>15,618,346</u>	<u>23,811,815</u>	<u>23,919,842</u>	<u>40,975,904</u>	<u>39,538,188</u>
Restatement	<u>(240,570)</u>	<u>-</u>	<u>(103,670)</u>	<u>-</u>	<u>(344,240)</u>	<u>-</u>
Net position, end of year	<u>\$ 19,942,364</u>	<u>\$ 17,164,089</u>	<u>\$ 23,541,525</u>	<u>\$ 23,811,815</u>	<u>\$ 43,483,889</u>	<u>\$ 40,975,904</u>

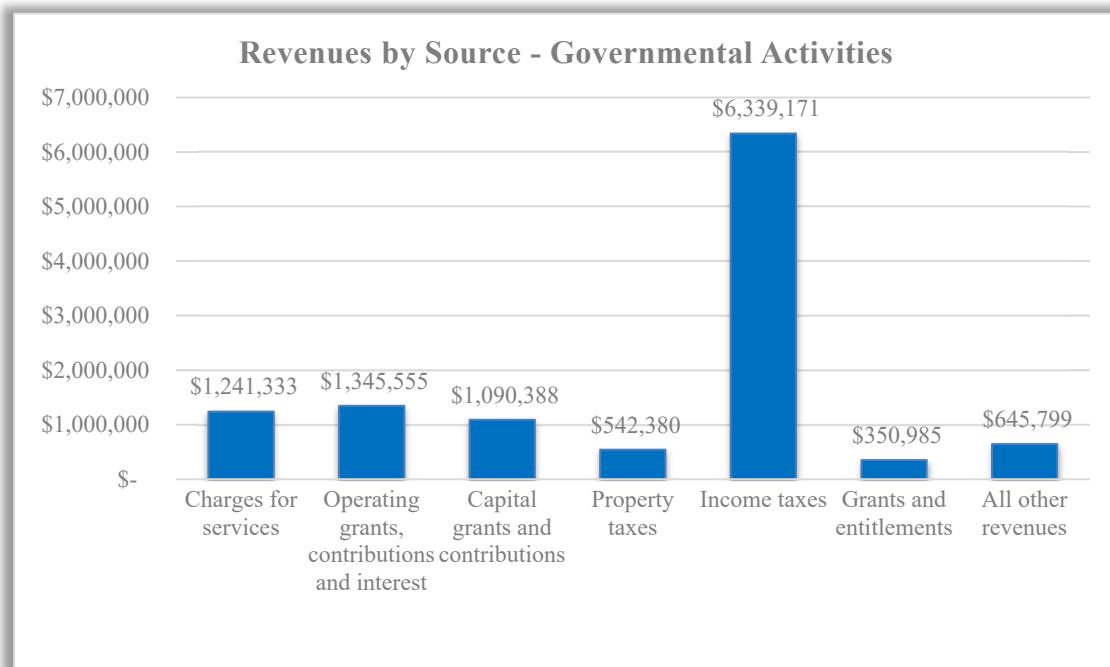
City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Governmental Activities

Governmental activities net position increased \$3,018,845 or 17.8% in 2024 from 2023. This increase was not due to any one item but rather an overall increase in revenues exceeding the increase in expenses. The City's funding for these governmental activities comes from a variety of sources, the most significant being the \$6,339,171 of municipal income tax. See Note 12 for further information on income tax revenues.

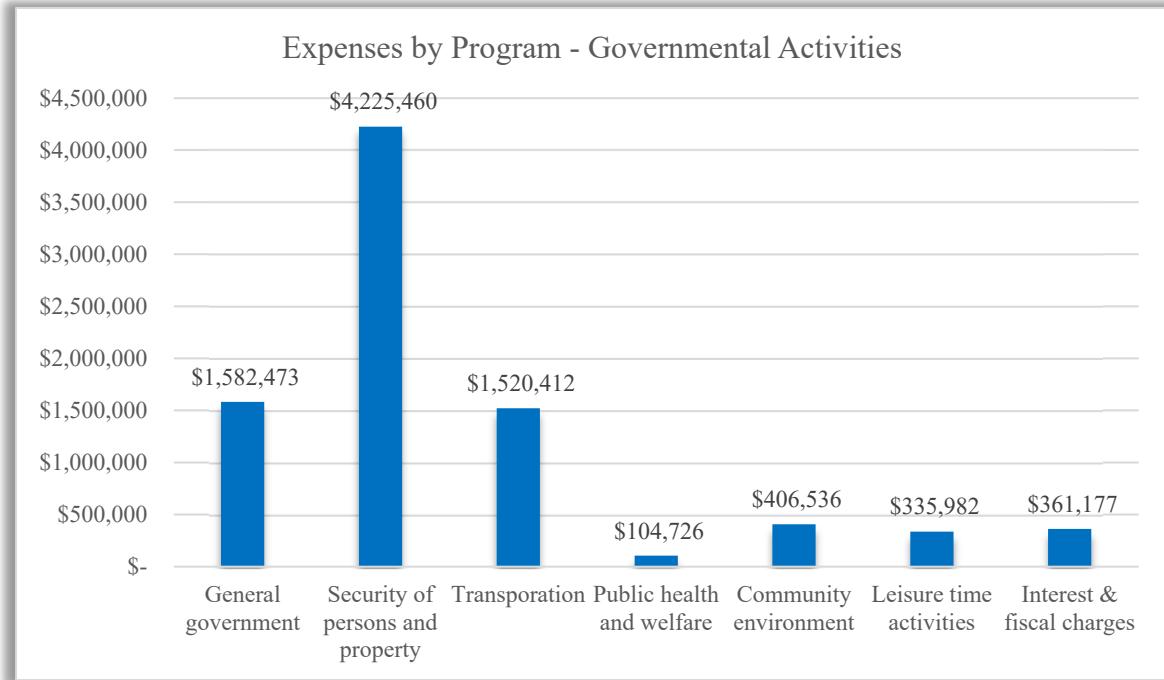
Intergovernmental revenue (i.e. state shared support) represents a large source of general revenue for governmental activities. In 2024, the City received \$350,985 in unrestricted intergovernmental revenues or 3.0% of total revenues. Investment earnings include adjustments for reporting the change in fair value of investments. For 2024, this account is showing revenue of \$582,204 and is included in the chart below with other revenues.



Program restricted charges for services and operating grants, contributions and interest represent monies the City is awarded that are required to be used for specific purposes. In 2024, the City received \$1,241,333 in charges for services, a combined total of \$2,435,943 in various operating and capital grants, contributions and interest.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited



The City's governmental activity expenses totaled \$8,536,766 in 2024, with security of persons and property, general government and transportation representing the largest portion of this figure at 85.8%. The City's governmental activity expenses increased by \$568,703 from 2023, this increase is related to an increase in pension expense and other operating expenses.

Security of persons and property, which primarily supports the operations of the City's police, fire and emergency medical services, accounts for \$4,225,460 of expenses, or 49.5% of total governmental expenses of the City. These expenses were funded by \$476,343 charges to users and \$13,700 operating grants contributions and interest. General government expenses, which primarily include legislative, executive and financial management, totaled \$1,582,473 or 18.5% of total governmental expenses. General government expenses were covered by \$302,325 charges to users and \$606,935 operating grants contributions and interest.

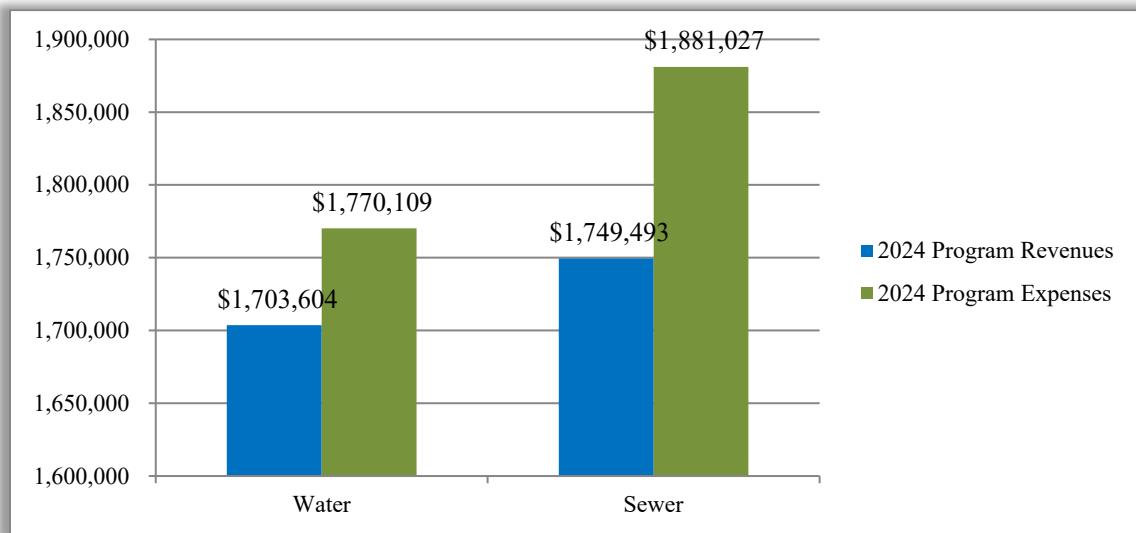
At \$1,520,412 or 17.8%, transportation represents the City's third largest category of governmental activity expenses. This category of governmental expenses supports the operations of the maintenance division for street and highway activities. These expenses were funded by \$1,276,677 in direct charges to users, capital and operating grants, contributions and interest.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Business-Type Activities

The water and sewer funds represent the City's business-type activities. These programs had program revenues of \$3,453,097 and expenses of \$3,651,136 for the year 2024. Business-type activities reported a decrease in net position of \$166,620, or 0.7% as compared to 2023. For this year, the decrease in net position was attributed to current year expenses exceeding current year revenues.



Government-wide Pension and OPEB Discussion

As a result of implementing the accounting standards for pension and OPEB, the City is reporting a net pension/OPEB liability, related deferred inflows of resources and expenses for the year which have a negative effect on net position. In addition, the City is reporting, net OPEB asset, deferred outflows of resources related to pension and OPEB, which have a positive impact on net position. The pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the City's net position, additional information is presented below.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

	2024	2023	2024	2023
	Governmental Activities	Governmental Activities	Business-Type Activities	Business-Type Activities
Deferred outflows of resources for:				
Pension	\$ 1,731,211	\$ 2,117,283	\$ 416,502	\$ 620,256
OPEB	228,415	365,192	44,464	110,330
Deferred inflows of resources for:				
Pension	(259,866)	(401,381)	(17,398)	(53,882)
OPEB	(305,877)	(327,273)	(29,140)	(11,992)
Net pension liability	(5,757,361)	(5,826,014)	(1,332,358)	(1,490,058)
Net OPEB liability	(296,049)	(332,658)	-	(36,362)
Net OPEB asset	<u>70,229</u>	<u>-</u>	<u>50,854</u>	<u>-</u>
Impact on net position from pension and OPEB reporting	<u><u>\$ (4,589,298)</u></u>	<u><u>\$ (4,404,851)</u></u>	<u><u>\$ (867,076)</u></u>	<u><u>\$ (861,708)</u></u>
Expenses:				
General government	\$ 6,879	\$ (66,233)	\$ -	\$ -
Security of persons and property	169,066	249,036	-	-
Leisure time activities	1,458	(12,384)	-	-
Community and economic development	2,928	(20,202)	-	-
Transportation	4,116	(35,830)	-	-
Water	-	-	2,684	83,681
Sewer	-	-	2,684	180,117
Net expense impact	<u><u>\$ 184,447</u></u>	<u><u>\$ 114,387</u></u>	<u><u>\$ 5,368</u></u>	<u><u>\$ 263,798</u></u>

For 2024, the net expense impact of GASB Statement No. 68 and 75 was \$184,447 for governmental activities and \$5,368 for business-type activities. This was for reporting the changes on the City's proportionate share of the pension and other post-employment benefit (OPEB) liability/asset for the Ohio Public Employees Retirement System and Ohio Police & Fire Pension Fund. This adjustment was a positive expense adjustment which increased expenses related to this pension and OPEB impact.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. At December 31, 2024, governmental funds reported a combined fund balance of \$16,268,812, an increase of \$8,230,651 as compared to the prior year. Of this amount \$4,015,461 or 24.7% has an unassigned fund balance that is available for spending at the discretion of the City. The remainder fund balance of \$12,253,351 consists of \$166,421 or 1.0% as nonspendable, related to materials and supplies and prepaid items that are not in spendable form; \$9,867,125 or 60.6% that is restricted for various purposes; \$1,446,235 or 8.9% committed for debt service, fire and EMS services and storm water and \$773,570 or 4.8% assigned for purchases on order, compensated absences and next year's budget.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

The general fund is the main governmental operating fund of the City. At the end of 2024, the fund balance of the general fund was \$4,824,677, a 24.7% increase from the prior year. The reason for the increase in the general fund balance was primarily due to an overall increase in revenues exceeding the increase in expenditures. Particularly, the increase in revenues were related to income tax and property tax. The increase in income tax revenue was from an increase in net profit taxes and an increase in collections on delinquent accounts. For 2024, there was an increase in expenditures for general government, capital outlay, and security of persons and property when compared to the previous year.

At the end of 2024, the capital projects fund balance was \$9,111,202, a 228.5% increase from the prior year. The reason for the increase is from the receipt of note proceeds for a new construction project. Table 3 below reports year 2024 balances compared to 2023:

**Table 3
Change in Fund Balance**

	Fund Balance			
	December 31, 2024	December 31, 2023	Increase (Decrease)	Percent Change
General	\$ 4,824,677	\$ 3,869,946	\$ 954,731	24.7%
Street construction, maintenance and repair	540,663	468,704	71,959	15.4%
Local fiscal recovery	-	-	-	n/a
Capital improvements	9,111,202	2,773,876	6,337,326	228.5%
Other governmental funds	1,792,270	925,635	866,635	93.6%
	<u>\$ 16,268,812</u>	<u>\$ 8,038,161</u>	<u>\$ 8,230,651</u>	

Table 4 below assists in illustrating the changes in financial activities for the general fund for year 2024 balances compared to 2023:

City of Louisville, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2024
Unaudited

Table 4
Change in Financial Activities for the General Fund

	December 31, 2024	December 31, 2023	Increase (Decrease)	Percent Change
Revenues:				
Income tax	\$ 6,369,526	\$ 5,901,079	\$ 468,447	7.9%
Property and other taxes	542,715	522,467	20,248	3.9%
Charges for services	145,930	187,486	(41,556)	-22.2%
Licenses and permits	216,249	188,518	27,731	14.7%
Fines and forfeitures	20,758	9,206	11,552	125.5%
Intergovernmental	342,480	372,361	(29,881)	-8.0%
Investment income	364,469	440,706	(76,237)	-17.3%
Contributions and donations	1,260	17,550	(16,290)	-92.8%
Other	69,015	21,552	47,463	220.2%
Total revenue	\$ 8,072,402	\$ 7,660,925	\$ 411,477	
Expenditures:				
Current:				
General government	\$ 1,495,204	\$ 1,353,563	\$ 141,641	10.5%
Security of persons and property	3,177,074	2,855,333	321,741	11.3%
Public health and welfare	104,726	83,385	21,341	25.6%
Community environment	381,585	378,609	2,976	0.8%
Leisure time activities	267,446	238,551	28,895	12.1%
Capital outlay	354,262	138,933	215,329	155.0%
Debt service:				
Principal retirement	100,093	96,639	3,454	3.6%
Interest and fiscal charges	7,281	10,735	(3,454)	-32.2%
Total expenditures	\$ 5,887,671	\$ 5,155,748	\$ 731,923	

Budgeting Highlights - General Fund

The City's budgeting process is prescribed by the Ohio Revised Code (ORC) and the provisions of the City's Charter. Essentially, the budget is the City's appropriations that are restricted by the amounts of anticipated revenues certified by the County Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

Final general fund budgeted revenues and other financing sources increased \$1,381,750, from \$6,919,000 to the final budgeted amount of \$8,300,750 for the year end December 31, 2024. This increase was primarily for an increase in municipal income tax revenues. This is due to the municipal tax revenues being unknown at the original budgeting process.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Final budgeted expenditures and other financing uses were less than the original budgeted expenditures and other financing uses by \$396,680. This was mainly due to decreases in general government and security of persons and property from what was originally budgeted. Actual expenditures and other financing uses of \$7,488,111 for the year were \$126,171 less than the \$7,614,282 final budgeted amounts. The majority of this change was reported in general government and leisure time activities due to conservative spending.

Capital Assets and Debt Administration

Capital Assets

At the end of 2024, the City had \$40,469,991 (net of accumulated depreciation) invested in land, right of ways, land improvements, buildings and improvements, machinery and equipment, vehicles, infrastructure and construction in progress. Of this total, \$16,092,347 was reported in governmental activities and \$24,377,644 was reported in business-type activities. Table 5 below reports the year 2024 balances compared to 2023:

Table 5
Capital Assets, at December 31
(Net of Depreciation)

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Land	\$ 617,622	\$ 617,622	\$ 352,487	\$ 352,487	\$ 970,109	\$ 970,109
Right of ways	812,350	812,350	-	-	812,350	812,350
Land improvements	718,303	342,757	188,315	209,208	906,618	551,965
Buildings and building improvements	817,647	853,060	9,336,687	6,423,617	10,154,334	7,276,677
Machinery and equipment	571,887	548,628	3,002,199	3,005,220	3,574,086	3,553,848
Vehicles	625,233	757,762	568,303	123,759	1,193,536	881,521
Infrastructure	8,374,063	7,153,964	10,689,467	9,810,855	19,063,530	16,964,819
Construction in progress	<u>3,555,242</u>	<u>1,635,407</u>	<u>240,186</u>	<u>4,165,557</u>	<u>3,795,428</u>	<u>5,800,964</u>
Total	<u>\$16,092,347</u>	<u>\$12,721,550</u>	<u>\$24,377,644</u>	<u>\$24,090,703</u>	<u>\$40,469,991</u>	<u>\$36,812,253</u>

The most significant change during 2024 to the amount of net capital assets was due to an increase of Building and building improvements and infrastructure from completed construction projects. See Note 7 to the basic financial statements for detail on the governmental and business-type activities capital assets.

City of Louisville, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2024 Unaudited

Debt Administration

At December 31, 2024, the City had total long-term debt outstanding of \$13,508,081. Of this total, \$289,564 is due within one year and \$13,218,517 is due in more than one year.

**Table 6
Outstanding Debt, at December 31**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Bond anticipation note	\$ 8,150,000	\$ -	\$ -	\$ -	\$ 8,150,000	\$ -
OPWC loans	-	-	2,817,477	2,923,830	2,817,477	2,923,830
OWDA loan	-	-	2,436,934	2,489,563	2,436,934	2,489,563
Financed purchase	103,670	203,763	-	-	103,670	203,763
Total	<u>\$ 8,253,670</u>	<u>\$ 203,763</u>	<u>\$ 5,254,411</u>	<u>\$ 5,413,393</u>	<u>\$ 13,508,081</u>	<u>\$ 5,617,156</u>

The Ohio Public Works Commission (OPWC) loans will be repaid with a combination of utility income tax and utility service revenue from the water and sewer enterprise funds. The Ohio Water Development Authority (OWDA) will be repaid with a combination of utility income tax and utility service revenue from the water enterprise fund. Also, the City has a financed purchase of \$103,670 in governmental activities which will be repaid from the general fund. During 2024, a bond anticipation note was issued to provide resources to begin the planning, construction and furnishing of a fire station.

At December 31, 2024, the City's overall legal debt margin was \$3,679,348, with an unvoted debt margin of \$14,433,301. The City's credit rating remained unchanged in 2024 as compared to 2023. See Note 9 and 10 to the basic financial statements for details on the City's long-term obligations.

Current Issues Affecting Financial Condition

The City of Louisville is strong financially. In addition, the City of Louisville's systems of budgeting and internal controls are well regarded and the City is well prepared to meet the challenges of the future. In conclusion, management has been committed to provide the residents of the City of Louisville with full disclosure of the financial position of the City.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Matt Bupp, City of Louisville Finance Director, 215 South Mill Street, Louisville, Ohio 44641, (330) 875-3434, or visit our web site at www.louisvilleohio.com.

City of Louisville, Ohio

Statement of Net Position

December 31, 2024

	Primary Government			Component Unit	
	Governmental Activities	Business-Type Activities	Total	Louisville Community	Improvement Corporation
Assets:					
Equity in pooled cash and cash equivalents	\$ 15,183,121	\$ 5,232,870	\$ 20,415,991	\$ 201,041	
Receivables:					
Income tax	1,774,402	107,216	1,881,618		-
Property and other taxes	749,843	-	749,843		-
Accounts	296,252	417,637	713,889		-
Special assessments	54,468	-	54,468		-
Accrued interest	48,870	-	48,870		-
Due from other governments	481,018	-	481,018		-
Materials and supplies inventory	119,791	2,778	122,569		-
Prepaid items	46,630	15,992	62,622		471
Internal balances	(25,548)	25,548	-		-
Assets held for resale	1,320,502	-	1,320,502		111,252
Net OPEB asset	70,229	50,854	121,083		-
Nondepreciable capital assets	4,985,214	592,673	5,577,887		-
Depreciable capital assets	21,911,793	41,245,762	63,157,555		-
Accumulated depreciation	(10,804,660)	(17,460,791)	(28,265,451)		-
Total assets	36,211,925	30,230,539	66,442,464		312,764
Deferred outflows of resources:					
Pension	1,731,211	416,502	2,147,713		-
OPEB	228,415	44,464	272,879		-
Total deferred outflows of resources	1,959,626	460,966	2,420,592		-
Liabilities:					
Accounts payable	770,646	113,614	884,260		-
Accrued wages and benefits	166,078	53,764	219,842		-
Due to other governments	245,467	38,833	284,300		-
Unearned revenue	248,299	-	248,299		-
Undistributed monies	2,868	-	2,868		-
Income tax refunds payable	134,357	-	134,357		-
Accrued interest payable	358,569	-	358,569		-
Long-term liabilities:					
Due within one year	368,717	308,078	676,795		-
Due in more than one year:					
Net pension liability	5,757,361	1,332,358	7,089,719		-
Net OPEB liability	296,049	-	296,049		-
Other amounts due in more than one year	8,597,900	5,256,795	13,854,695		-
Total liabilities	16,946,311	7,103,442	24,049,753		-
Deferred inflows of resources:					
Property taxes	717,133	-	717,133		-
Pension	259,866	17,398	277,264		-
OPEB	305,877	29,140	335,017		-
Total deferred inflows of resources	1,282,876	46,538	1,329,414		-
Net position:					
Net investment in capital assets	13,834,655	19,123,233	32,957,888		-
Restricted for capital projects	3,115,224	-	3,115,224		-
Restricted for transportation	873,587	-	873,587		-
Restricted for safety services	55,557	-	55,557		-
Restricted for other purposes	27,224	-	27,224		6,593
Unrestricted	2,036,117	4,418,292	6,454,409		306,171
Total net position	\$ 19,942,364	\$ 23,541,525	\$ 43,483,889		\$ 312,764

See accompanying notes to the basic financial statements.

City of Louisville, Ohio
Statement of Activities
For the Year Ended December 31, 2024

	Expenses	Program Revenues			
		Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions	
Governmental Activities:					
General government	\$ 1,582,473	\$ 302,325	\$ 606,935	\$ -	
Security of persons and property	4,225,460	476,343	13,700	-	
Public health and welfare	104,726	-	-	-	
Transportation	1,520,412	235,954	724,920	315,803	
Community environment	406,536	216,621	-	-	
Leisure time activities	335,982	10,090	-	774,585	
Interest and fiscal charges	361,177	-	-	-	
Total governmental activities	<u>8,536,766</u>	<u>1,241,333</u>	<u>1,345,555</u>	<u>1,090,388</u>	
Business-Type Activities:					
Water	1,770,109	1,656,542	-	47,062	
Sewer	1,881,027	1,702,431	-	47,062	
Total business-type activities	<u>3,651,136</u>	<u>3,358,973</u>	<u>-</u>	<u>94,124</u>	
Total primary government	<u>\$ 12,187,902</u>	<u>\$ 4,600,306</u>	<u>\$ 1,345,555</u>	<u>\$ 1,184,512</u>	
Component Unit:					
LCIC	<u>\$ 5,714</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
General revenues:					
Property taxes levied for:					
General purposes					
Income tax levied for:					
General purposes					
Water utility services					
Sewer utility services					
Grants and entitlements not restricted to specific programs					
Investment earnings					
Other					
Total general revenues					
Change in net position					
Net position at beginning of year - as previously reported					
Restatement - change in accounting principle					
Net position at end of year					

See accompanying notes to the basic financial statements.

Net (Expense) Revenue and Changes in Net Position

Primary Government			Component Unit	
Governmental Activities	Business-Type Activities	Total	Louisville Community Improvement Corporation	
\$ (673,213)	\$ -	\$ (673,213)	\$ -	-
(3,735,417)	-	(3,735,417)		-
(104,726)	-	(104,726)		-
(243,735)	-	(243,735)		-
(189,915)	-	(189,915)		-
448,693	-	448,693		-
(361,177)	-	(361,177)		-
<u>(4,859,490)</u>	<u>-</u>	<u>(4,859,490)</u>		-
-	(66,505)	(66,505)		-
-	(131,534)	(131,534)		-
-	(198,039)	(198,039)		-
<u>(4,859,490)</u>	<u>(198,039)</u>	<u>(5,057,529)</u>		-
-	-	-	-	(5,714)
542,380	-	542,380		-
6,339,171	-	6,339,171		-
-	7,640	7,640		-
-	23,779	23,779		-
350,985	-	350,985		-
582,204	-	582,204	1,894	
63,595	-	63,595	14,254	
<u>7,878,335</u>	<u>31,419</u>	<u>7,909,754</u>		16,148
3,018,845	(166,620)	2,852,225		10,434
<u>17,164,089</u>	<u>23,811,815</u>	<u>40,975,904</u>		302,330
(240,570)	(103,670)	(344,240)		-
<u>\$ 19,942,364</u>	<u>\$ 23,541,525</u>	<u>\$ 43,483,889</u>	<u>\$ 312,764</u>	

City of Louisville, Ohio

Balance Sheet

Governmental Funds

December 31, 2024

	General	Street Construction, Maintenance and Repair	Local Fiscal Recovery	Capital Improvements	Other Governmental Funds	Total Governmental Funds
Assets:						
Equity in pooled cash and cash equivalents	\$ 4,529,951	\$ 366,295	\$ 248,299	\$ 8,439,755	\$ 1,598,821	\$ 15,183,121
Receivables:						
Income tax	1,774,402	-	-	-	-	1,774,402
Property and other taxes	749,843	-	-	-	-	749,843
Accounts	22,358	20	-	-	273,874	296,252
Special assessments	54,468	-	-	-	-	54,468
Accrued interest	48,870	-	-	-	-	48,870
Due from other governments	172,939	264,656	-	1,289	42,134	481,018
Materials and supplies inventory	-	110,807	-	-	8,984	119,791
Prepaid items	35,646	5,622	-	-	5,362	46,630
Assets held for resale	-	-	-	1,320,502	-	1,320,502
Total assets	\$ 7,388,477	\$ 747,400	\$ 248,299	\$ 9,761,546	\$ 1,929,175	\$ 20,074,897
Liabilities, deferred inflows of resources and fund balances						
Liabilities:						
Accounts payable	\$ 108,081	\$ 6,478	\$ -	\$ 639,402	\$ 16,685	\$ 770,646
Interfund payable	25,548	-	-	-	-	25,548
Accrued wages and benefits	138,932	12,896	-	-	14,250	166,078
Due to other governments	206,769	8,491	-	10,942	19,265	245,467
Unearned revenue	-	-	248,299	-	-	248,299
Undistributed monies	2,868	-	-	-	-	2,868
Income tax refunds payable	134,357	-	-	-	-	134,357
Total liabilities	616,555	27,865	248,299	650,344	50,200	1,593,263
Deferred inflows of resources:						
Property taxes	717,133	-	-	-	-	717,133
Unavailable revenue - other	1,210,192	178,872	-	-	86,705	1,475,769
Unavailable revenue - delinquent property taxes	19,920	-	-	-	-	19,920
Total deferred inflows of resources	1,947,245	178,872	-	-	86,705	2,212,822
Fund balances:						
Nonspendable	35,646	116,429	-	-	14,346	166,421
Restricted	-	424,234	-	9,111,202	331,689	9,867,125
Committed	-	-	-	-	1,446,235	1,446,235
Assigned	773,570	-	-	-	-	773,570
Unassigned	4,015,461	-	-	-	-	4,015,461
Total fund balances	4,824,677	540,663	-	9,111,202	1,792,270	16,268,812
Total liabilities, deferred inflows of resources and fund balances	\$ 7,388,477	\$ 747,400	\$ 248,299	\$ 9,761,546	\$ 1,929,175	\$ 20,074,897

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Reconciliation of Total Governmental Fund Balances to

Net Position of Governmental Activities

December 31, 2024

Total governmental fund balances	\$ 16,268,812
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	16,092,347
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Other long-term assets are not available to pay for current-period expenditures and therefore are offset by deferred inflows of resources in the funds:

Property and other taxes	\$ 19,920
Income taxes	1,033,553
Special assessments	54,468
Intergovernmental	315,181
Charges for services	72,202
Other	365
Total	1,495,689

The net pension/OPEB liability is not due and payable in the current period; therefore, the liability or asset and related deferred inflows/outflows are not reported in the funds:

Net OPEB asset	\$ 70,229
Deferred outflows - pension	1,731,211
Deferred inflows - pension	(259,866)
Net pension liability	(5,757,361)
Deferred outflows - OPEB	228,415
Deferred inflows - OPEB	(305,877)
Net OPEB liability	(296,049)
Total	(4,589,298)

Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.

(358,569)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

Bond anticipation note	\$ (8,150,000)
Financed purchases payable	(103,670)
Compensated absences	(712,947)
Total	(8,966,617)

Net position of governmental activities

\$ 19,942,364

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2024

	General	Street Construction, Maintenance and Repair	Local Fiscal Recovery	Capital Improvements	Other Governmental Funds	Total Governmental Funds
Revenues:						
Income tax	\$ 6,369,526	\$ -	\$ -	\$ -	\$ -	\$ 6,369,526
Property and other taxes	542,715	-	-	-	-	542,715
Charges for services	145,930	-	-	-	681,476	827,406
Licenses and permits	216,249	-	-	-	-	216,249
Fines and forfeitures	20,758	-	-	-	7,222	27,980
Intergovernmental	342,480	578,787	593,030	201,289	201,418	1,917,004
Investment income	364,469	-	-	-	245,924	610,393
Contributions and donations	1,260	-	-	774,585	-	775,845
Rentals	-	-	-	131,919	-	131,919
Other	69,015	2,754	-	7,045	107,177	185,991
Total revenues	8,072,402	581,541	593,030	1,114,838	1,243,217	11,605,028
Expenditures:						
Current:						
General government	1,495,204	-	2,388	-	16,299	1,513,891
Security of persons and property	3,177,074	-	227,334	-	402,172	3,806,580
Public health and welfare	104,726	-	-	-	-	104,726
Transportation	-	618,809	-	-	474,006	1,092,815
Community environment	381,585	-	-	-	-	381,585
Leisure time activities	267,446	-	-	-	-	267,446
Capital outlay	354,262	140,773	363,308	2,927,512	464,834	4,250,689
Debt service:						
Principal retirement	100,093	-	-	-	-	100,093
Interest and fiscal charges	7,281	-	-	-	-	7,281
Issuance costs	-	-	-	-	28,611	28,611
Total expenditures	5,887,671	759,582	593,030	2,927,512	1,385,922	11,553,717
Excess of revenues over (under) expenditures	2,184,731	(178,041)	-	(1,812,674)	(142,705)	51,311
Other financing sources (uses):						
Bond anticipation notes issued	-	-	-	8,150,000	-	8,150,000
Premium on notes issued	-	-	-	-	29,340	29,340
Transfers - in	-	250,000	-	-	980,000	1,230,000
Transfers - out	(1,230,000)	-	-	-	-	(1,230,000)
Total other financing sources (uses)	(1,230,000)	250,000	-	8,150,000	1,009,340	8,179,340
Net change in fund balance	954,731	71,959	-	6,337,326	866,635	8,230,651
Fund balances at beginning of year	3,869,946	468,704	-	2,773,876	925,635	8,038,161
Fund balances at end of year	\$ 4,824,677	\$ 540,663	\$ -	\$ 9,111,202	\$ 1,792,270	\$ 16,268,812

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2024

Net change in fund balances - Total governmental funds \$ 8,230,651

*Amounts reported for governmental activities in the statement of activities are
different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

In the current period, these amounts are:

Capital outlay	\$ 4,250,689
Depreciation expense	<u>(786,434)</u>
Excess of depreciation expense over capital outlay	3,464,255

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (93,458)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These activities consist of:

Property and other taxes	\$ (335)
Income taxes	(30,355)
Special assessments	20,390
Intergovernmental	29,092
Charges for services	25,796
Other	<u>(6,680)</u>
Net change in deferred inflows of resources during the year	37,908

Contractually required contributions are reported as expenditures in the governmental funds; however, the statement of net position reports these amounts as deferred outflows.

Pension	419,176
OPEB	6,514

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.

Pension	(595,080)
OPEB	(15,057)

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Increase in compensated absences	\$ (31,532)
Increase in accrued interest	<u>(354,625)</u>
Total additional expenditures	(386,157)

Payment of financed purchase principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 100,093

Note proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the government-wide statements, however, issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities.

(8,150,000)

Change in net position of governmental activities \$ 3,018,845

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

**Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Municipal income tax	\$ 5,246,301	\$ 6,447,212	\$ 6,447,212	\$ -
Property and other taxes	530,232	536,629	536,629	-
Charges for services	205,200	145,930	145,930	-
Licenses and permits	163,796	216,621	216,621	-
Fines and forfeitures	19,000	20,758	20,758	-
Intergovernmental	363,650	574,226	331,941	(242,285)
Interest	148,498	218,025	218,025	-
Contributions and donations	18,800	1,260	1,260	-
Other	147,700	68,051	68,051	-
Total revenues	6,843,177	8,228,712	7,986,427	(242,285)
Expenditures:				
Current:				
General government	2,061,601	1,729,647	1,635,322	94,325
Security of persons and property	3,731,242	3,349,176	3,341,104	8,072
Public health and welfare	127,068	97,762	97,762	-
Basic utility services	-	10,452	10,452	-
Community environment	620,199	419,263	418,364	899
Leisure time activities	439,714	776,844	753,969	22,875
Total expenditures	6,979,824	6,383,144	6,256,973	126,171
Excess of revenues over (under) expenditures	(136,647)	1,845,568	1,729,454	(116,114)
Other financing sources (uses):				
Sale of capital assets	3,785	-	-	-
Transfers - in	72,038	72,038	72,038	-
Transfers - out	(1,031,138)	(1,231,138)	(1,231,138)	-
Total other financing sources (uses)	(955,315)	(1,159,100)	(1,159,100)	-
Net change in fund balance	(1,091,962)	686,468	570,354	(116,114)
Fund balance at beginning of year	3,168,016	3,168,016	3,168,016	-
Prior year encumbrances appropriated	401,731	401,731	401,731	-
Fund balance at end of year	\$ 2,477,785	\$ 4,256,215	\$ 4,140,101	\$ (116,114)

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

**Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction, Maintenance and Repair Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ 527,445	\$ 580,625	\$ 580,625	\$ -
Contributions and donations	300	-	-	-
Other	1,400	2,734	2,734	-
Total revenues	<u>529,145</u>	<u>583,359</u>	<u>583,359</u>	<u>-</u>
<u>Expenditures:</u>				
Current:				
Transportation	<u>952,727</u>	<u>918,712</u>	<u>901,198</u>	<u>17,514</u>
Excess of revenues under expenditures	<u>(423,582)</u>	<u>(335,353)</u>	<u>(317,839)</u>	<u>17,514</u>
Other financing sources:				
Sale of capital assets	4,225	-	-	-
Transfers - in	250,000	250,000	250,000	-
Total other financing sources	<u>254,225</u>	<u>250,000</u>	<u>250,000</u>	<u>-</u>
Net change in fund balance	(169,357)	(85,353)	(67,839)	17,514
Fund balance at beginning of year	184,847	184,847	184,847	-
Prior year encumbrances appropriated	<u>154,873</u>	<u>154,873</u>	<u>154,873</u>	<u>-</u>
Fund balance at end of year	<u>\$ 170,363</u>	<u>\$ 254,367</u>	<u>\$ 271,881</u>	<u>\$ 17,514</u>

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

**Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Local Fiscal Recovery Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ -	\$ 277,142	\$ 277,142	\$ -
<u>Expenditures:</u>				
Current:				
General government	563,374	563,374	562,355	1,019
Security of persons and property	1,017	227,335	227,334	1
Total expenditures	<u>564,391</u>	<u>790,709</u>	<u>789,689</u>	<u>1,020</u>
Net change in fund balance	(564,391)	(513,567)	(512,547)	1,020
Fund balance at beginning of year	-	-	-	-
Prior year encumbrances appropriated	<u>564,391</u>	<u>564,391</u>	<u>564,391</u>	<u>-</u>
Fund balance at end of year	<u>\$ -</u>	<u>\$ 50,824</u>	<u>\$ 51,844</u>	<u>\$ 1,020</u>

See accompanying notes to the basic financial statements.



City of Louisville, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2024

	Business-Type Activities - Enterprise Funds		
	Water	Sewer	Total
<u>Assets:</u>			
Current assets:			
Equity in pooled cash and cash equivalents	\$ 3,178,518	\$ 2,054,352	\$ 5,232,870
Receivables:			
Income tax	53,608	53,608	107,216
Accounts	198,269	219,368	417,637
Interfund	9,174	16,374	25,548
Materials and supplies inventory	1,238	1,540	2,778
Prepaid items	7,807	8,185	15,992
Total current assets	3,448,614	2,353,427	5,802,041
Noncurrent assets:			
Net OPEB asset	25,427	25,427	50,854
Capital assets:			
Land	252,779	99,708	352,487
Construction in progress	117,653	122,533	240,186
Depreciable capital assets	18,477,905	22,767,857	41,245,762
Accumulated depreciation	(8,356,500)	(9,104,291)	(17,460,791)
Total noncurrent assets	10,517,264	13,911,234	24,428,498
Total assets	13,965,878	16,264,661	30,230,539
<u>Deferred outflows of resources:</u>			
Pension	208,251	208,251	416,502
OPEB	22,232	22,232	44,464
Total deferred outflows of resources	230,483	230,483	460,966
<u>Liabilities:</u>			
Current liabilities:			
Accounts payable	82,197	31,417	113,614
Accrued wages and benefits	26,877	26,887	53,764
Due to other governments	16,613	22,220	38,833
Compensated absences payable	67,375	54,809	122,184
OPWC loans payable	39,100	67,253	106,353
OWDA loans payable	23,474	56,067	79,541
Total current liabilities	255,636	258,653	514,289
Noncurrent liabilities:			
Compensated absences payable	95,985	92,293	188,278
OPWC loans payable, net of current portion	997,050	1,714,074	2,711,124
OWDA loans payable, net of current portion	764,773	1,592,620	2,357,393
Net pension liability	666,179	666,179	1,332,358
Total noncurrent liabilities	2,523,987	4,065,166	6,589,153
Total liabilities	2,779,623	4,323,819	7,103,442

(Continued)

City of Louisville, Ohio

Statement of Fund Net Position

Proprietary Funds

December 31, 2024

(Continued)

Business-Type Activities - Enterprise Funds

	Water	Sewer	Total
<u>Deferred inflows of resources:</u>			
Pension	8,699	8,699	17,398
OPEB	14,570	14,570	29,140
Total deferred inflows of resources	23,269	23,269	46,538
<u>Net position:</u>			
Net investment in capital assets	8,667,440	10,455,793	19,123,233
Unrestricted	2,726,029	1,692,263	4,418,292
Total net position	\$ 11,393,469	\$ 12,148,056	\$ 23,541,525

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Statement of Revenues, Expenses and Changes in Fund Net Position

Proprietary Funds

For the Year Ended December 31, 2024

	Business-Type Activities - Enterprise Funds		
	Water	Sewer	Total
Operating revenues:			
Charges for services	\$ 1,597,292	\$ 1,654,131	\$ 3,251,423
Tap-in fees	59,250	48,300	107,550
Total operating revenues	1,656,542	1,702,431	3,358,973
Operating expenses:			
Personal services	531,346	530,179	1,061,525
Fringe benefits	286,579	288,381	574,960
Contractual services	384,455	281,998	666,453
Supplies and materials	104,904	99,856	204,760
Depreciation	444,668	671,409	1,116,077
Total operating expenses	1,751,952	1,871,823	3,623,775
Operating loss	(95,410)	(169,392)	(264,802)
Nonoperating revenues (expenses):			
Municipal income tax	7,640	23,779	31,419
Loss on sale of capital assets	(2,288)	-	(2,288)
Interest and fiscal charges	(15,869)	(9,204)	(25,073)
Total nonoperating revenues (expenses)	(10,517)	14,575	4,058
Loss before capital contributions and transfers	(105,927)	(154,817)	(260,744)
Capital contributions	47,062	47,062	94,124
Transfers - in	-	65,525	65,525
Transfers - out	(65,525)	-	(65,525)
Total capital contributions and transfers	(18,463)	112,587	94,124
Change in net position	(124,390)	(42,230)	(166,620)
Net position at beginning of year - as previously reported	11,568,963	12,242,852	23,811,815
Restatement - change in accounting principle	(51,104)	(52,566)	(103,670)
Net position at end of year	\$ 11,393,469	\$ 12,148,056	\$ 23,541,525

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2024

	Business-Type Activities - Enterprise Funds		
	Water	Sewer	Total
Cash flows from operating activities:			
Cash received from customers	\$ 1,652,100	\$ 1,693,071	\$ 3,345,171
Cash payments for employee services and benefits	(796,108)	(799,821)	(1,595,929)
Cash payments to suppliers for goods and services	(425,912)	(363,584)	(789,496)
Net cash provided by operating activities	<u>430,080</u>	<u>529,666</u>	<u>959,746</u>
Cash flows from noncapital financing activities:			
Transfers to other funds	(65,525)	-	(65,525)
Transfers from other funds	-	65,525	65,525
Income taxes received	18,336	34,475	52,811
Net cash provided by			
noncapital financing activities	<u>(47,189)</u>	<u>100,000</u>	<u>52,811</u>
Cash flows from capital and related financing activities:			
Interest paid on loans	(23,972)	(3,018)	(26,990)
Principal payment on loans and financed purchase	(73,459)	(91,709)	(165,168)
Capital contributions received	47,062	47,062	94,124
Acquisition of capital assets	(889,929)	(594,921)	(1,484,850)
Net cash used for capital and related financing activities	<u>(940,298)</u>	<u>(642,586)</u>	<u>(1,582,884)</u>
Net increase in cash and cash equivalents			
Cash and cash equivalents at beginning of year	<u>3,735,925</u>	<u>2,067,272</u>	<u>5,803,197</u>
Cash and cash equivalents at end of year	<u>\$ 3,178,518</u>	<u>\$ 2,054,352</u>	<u>\$ 5,232,870</u>
Reconciliation of operating loss to net cash provided by operating activities:			
Operating loss	\$ (95,410)	\$ (169,392)	\$ (264,802)
Adjustments to reconcile operating loss to net cash provided by operating activities:			
Depreciation	444,668	671,409	1,116,077
Change in assets, deferred outflows, liabilities and inflows of resources:			
(Increase) decrease in assets and deferred outflows of resources:			
Accounts receivable	(4,442)	(9,360)	(13,802)
Materials and supplies inventory	4,225	4,930	9,155
Prepaid items	(1,060)	(1,157)	(2,217)
Interfund receivable	(174)	(2,874)	(3,048)
Net OPEB asset	(25,427)	(25,427)	(50,854)
Deferred outflows of resources - pension/OPEB	134,810	134,810	269,620
Increase (decrease) in liabilities and deferred inflows of resources:			
Accounts payable	59,194	8,042	67,236
Accrued wages and benefits	6,415	6,546	12,961
Compensated absences	9,283	8,452	17,735
Due to other governments	4,697	10,386	15,083
Net pension liability	(78,850)	(78,850)	(157,700)
Net OPEB liability	(18,181)	(18,181)	(36,362)
Deferred inflows of resources - pension/OPEB	(9,668)	(9,668)	(19,336)
Net cash provided by operating activities	<u>\$ 430,080</u>	<u>\$ 529,666</u>	<u>\$ 959,746</u>

See accompanying notes to the basic financial statements.

City of Louisville, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2024

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Louisville (the “City”) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. City Government and Reporting Entity

The City operates under its Charter and is governed by an elected Mayor-Council Member and four other Council Members.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are fairly presented and complete. The primary government consists of all funds, departments, boards and commissions that are not legally separate from the City. The City provides municipal services such as police, fire fighting and prevention, parks and recreation, and street maintenance. The City also operates certain enterprise operations such as a sewage treatment plant and a water treatment plant. The operations of all of these services are included in the reporting entity.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The City has assumed a financial burden of the Louisville Community Improvement Corporation (LCIC) as a result of various transactions including the sale and purchase of land. Also, the majority of the LCIC's board is appointed by the City. The City has chosen the discrete method of presentation of the LCIC because it provides services to the primary government and the citizens of the City as opposed to only the primary government. The discrete method of presentation requires component unit data to be reported together with, but separately from the data of the primary government in the government-wide financial statements. See Note 18 for more information.

A complete copy of the LCIC financial statements may be obtained by contacting the City's Finance Department.

The City is associated with the Stark County Council of Governments, which is defined as a Jointly Governed Organization. This organization is presented in Note 17.

B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government and its component unit. The statements of the primary government distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that are required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and proprietary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use, and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of financial position and changes in financial position. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The City's major governmental funds are the general fund, street construction, maintenance and repair fund, local fiscal recovery fund and the capital improvements fund.

General Fund: The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the laws and regulations of the City and/or the general laws of Ohio.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Street Construction, Maintenance and Repair Fund – To account for restricted revenue derived from gasoline taxes and vehicle registration fees at the State and County level; used to support the street maintenance and snow removal departments.

Local Fiscal Recovery

The local fiscal recovery is an American rescue plan fund that was created in 2021 to account for monies received from the federal government as part of the American Rescue Plan Act of 2021. The grant will be used to offset revenue losses in various departments.

Capital Improvements

The capital improvements capital projects fund is established to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds.

Proprietary Funds

Proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon determination of changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise.

Enterprise Funds

Enterprise activities are financed and operated in a manner similar to private sector business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

Water Fund: The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer Fund: The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

D. Measurement Focus and Basis of Accounting

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position. Internal transactions are eliminated within the governmental funds as well as within the business-type funds, provided they are from dissimilar programs. In addition, internal balances within the governmental funds have been eliminated.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds and the component unit are accounted for on a flow of economic resources measurement focus. All assets, liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement revenues, expenses and changes in fund net position present increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and proprietary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, "available" means expected to be received within sixty days of year-end.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 11). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline and motor vehicle license taxes), fines and forfeitures, grants and entitlements, fees and rentals.

Deferred Outflows/Inflows of Resources

In addition to assets, the statements of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and other postemployment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Note 14.

In addition to liabilities, the statements of net position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future periods and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance fiscal year 2025 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents revenues which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, intergovernmental grants, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and the proprietary funds statement of fund net position. (See Note 14)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

E. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reported in the basic financial statements:

Tax Budget: A tax budget of estimated revenue and expenditures for all funds is submitted to the County Auditor, Secretary of the County Budget Commission, by August 20th of each year, for the period January 1 to December 31 of the following year. All City funds are legally required to be budgeted. The purpose of the tax budget is to reflect the need for existing (or increased) tax rates.

Estimated Resources: The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the Official Certificate of Estimated Resources, which states the projected revenue of each fund.

On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the Finance Director determines that revenue to be collected will be greater or less than the prior estimates and the budget commission finds the revised estimates to be reasonable. The amounts set forth in the financial statements as the original budgeted amounts represent estimates from the certificate of estimated resources when the original appropriations were adopted, whereas the final budgeted amounts, represent estimates from the final amended certificate issued for 2024.

Appropriations: An appropriation ordinance (the appropriated budget), to control the level of expenditures for all funds, must be legally enacted on or about January 1. Appropriations may not exceed estimated resources as established in the Official Amended Certificate of Estimated Resources. Supplemental appropriations may be adopted by Council action. Amounts shown as original budgeted amounts in the financial statements represent carried-over appropriations plus the first appropriation ordinance for that fund that covered the entire year, whereas the final budgeted amount includes these same appropriated amounts and all supplemental appropriations. During the year, several supplemental appropriation measures were passed.

The City administration may at any time transfer an unencumbered appropriation balance or portion thereof between general classifications of expenditures within an office, department or agency. Within the last three months of the budget year, Council may, by resolution, transfer any unencumbered appropriation balance or portion thereof from one department to another.

The Appropriated Budget: The legal level of control has been established by Council at the department level for all funds and within each department, the amount for personal services. Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation ordinance without authority from Council. Expenditures plus encumbrances may not legally exceed appropriations at the level of appropriation adopted by Council. The appropriations set by Council must remain fixed unless amended by Council ordinance. The Finance Director may make more detailed appropriation allocations as long as the allocations are within Council's appropriated amount.

City of Louisville, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2024

Lapsing of Appropriations: At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried over for the subsequent year's expenditures and is not reappropriated.

F. Deposits and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Each fund's interest in the pool is presented as "Equity in pooled cash and cash equivalents" on the financial statements.

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost.

During 2024, investments were limited to interest in the State Treasury Asset Reserve of Ohio (STAR Ohio), certificates of deposits, U.S. Treasury, governmental obligation mutual sweep and government-sponsored enterprise investments. The government-sponsored enterprise (GSE) investments, which are not backed by the full faith and credit of the federal government, were held as investments at year-end by the City. The GSE investments held were issued from Federal Home Loan Bank (FHLB), Federal Agricultural Mortgage Corporation (AGM), Federal Farm Credit Bank (FFCB), Federal National Mortgage Association (FNMA), Federal Home Loan Mortgage Corporation (FHLMC), Tennessee Valley Authority (TVA) and Private Export Funding Corporation (PEFCO). Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value, which is based on quoted market prices.

The City's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2024, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice is appreciated 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Interest allocation is determined by the Ohio Constitution, state statutes and local ordinances adopted under City Charter. Under these provisions, City funds that may be required to receive interest allocations are: 1) special tax levy funds, 2) the motor vehicle license fund and 3) under certain circumstances, the capital projects fund. All remaining interest is credited to the general fund.

For purposes of the statement of cash flows and for presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments, if not purchased from the pool.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

G. Inventory of Supplies

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure/expense in the governmental and proprietary funds when used under the consumption method.

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2024 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure or expense is reported in the year in which services are consumed.

I. Assets Held for Resale

Assets held for resale include a parcel of land and a building to be held and sold for future economic development. Assets held for resale of governmental funds are stated at cost.

J. Capital Assets and Depreciation

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of roads and water and sewer lines. All infrastructure assets belonging to business-type activities are reported as such, whereas infrastructure belonging to governmental activities is reported prospectively beginning in 2004. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land, right of ways and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

<u>Asset Class</u>	Governmental and Business-Type Activities <u>Estimated Useful Life</u>
Buildings	30 - 40 years
Building improvements	10 - 40 years
Land improvements	10 - 20 years
Machinery, equipment and vehicles	3 - 15 years
Infrastructure	40 years

K. Pension and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability or asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

The current accounting standard requires Cities to report their proportionate share of the net pension/OPEB liability or asset using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. Under the new standards, the net pension/OPEB liability or asset equals the City's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the City. However, the City is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension/OPEB benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension/OPEB liability. The City has no control over the changes in the benefits, contributions rates, and return on investments affecting the balance of the liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension/OPEB liability or asset is satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits used or as compensation in accordance with the severance policy. A liability for the estimated value of sick leave that will be used by employees as time off and/or paid at separation is included in the liability for compensated absences. The entire compensated absences liability is reported on the government-wide financial statements.

M. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and the net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Financed purchases and long-term loans are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

City of Louisville, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2024

Restricted – The fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances). Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official (typically the Finance Director) delegated that authority by City Charter or ordinance, or by State Statute.

Unassigned – The unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) fund balances are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

O. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as “interfund receivables/payables.” Interfund loans, which do not represent available expendable resources, are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

P. Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds, most of which are in the form of transfers of resources to provide services, construct assets and service debt. The accompanying financial statements generally reflect such transactions as transfers. Operating subsidies are also recorded as transfers. These amounts are eliminated in the governmental activities column of the statement of net position.

Transactions that constitute reimbursements for expenditures or expenses initially made from a fund that are properly allocable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditures and expenses in the fund that is reimbursed.

Q. Net Position

Net position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes includes amounts to provide general government services. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer treatment and water services. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

S. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 2 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental fund and all other governmental funds are as follows:

Fund Balances	General	Street Construction, Maintenance and Repair	Local Fiscal Recovery	Capital Improvements	Other Governmental Funds	Total Governmental Funds
<u>Nonspendable</u>						
Materials and supplies inventory	\$ -	\$ 110,807	\$ -	\$ -	\$ 8,984	\$ 119,791
Prepays	<u>35,646</u>	<u>5,622</u>	<u>-</u>	<u>-</u>	<u>5,362</u>	<u>46,630</u>
Total nonspendable	<u>35,646</u>	<u>116,429</u>	<u>-</u>	<u>-</u>	<u>14,346</u>	<u>166,421</u>
<u>Restricted for</u>						
Streets and highways	-	424,234	-	-	248,908	673,142
Capital improvements	-	-	-	9,111,202	-	9,111,202
Court activities	-	-	-	-	14,297	14,297
Police services	-	-	-	-	55,557	55,557
OneOhio opioid settlement	-	-	-	-	12,927	12,927
Total restricted	<u>-</u>	<u>424,234</u>	<u>-</u>	<u>9,111,202</u>	<u>331,689</u>	<u>9,867,125</u>
<u>Committed</u>						
Fire and EMS services	-	-	-	-	872,690	872,690
Debt service payments	-	-	-	-	220,129	220,129
Storm water	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>353,416</u>	<u>353,416</u>
Total committed	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,446,235</u>	<u>1,446,235</u>
<u>Assigned</u>						
Various purchases on order *	448,072	-	-	-	-	448,072
Compensated absences	115,548	-	-	-	-	115,548
Next year's budget	<u>209,950</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>209,950</u>
Total assigned	<u>773,570</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>773,570</u>
Unassigned	<u>4,015,461</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>4,015,461</u>
Total fund balances	<u>\$ 4,824,677</u>	<u>\$ 540,663</u>	<u>\$ -</u>	<u>\$ 9,111,202</u>	<u>\$ 1,792,270</u>	<u>\$ 16,268,812</u>

*Various purchases on order consist primarily of materials and supplies and contractual services.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 3 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The statement of revenues, expenditures, and changes in fund balances - budget (Non-GAAP basis) and actual presented for the general, street construction, maintenance and repair and local fiscal recovery funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- a. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- b. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- c. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- d. Encumbrances are treated as expenditures (budget basis) rather than assigned fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general, street construction, maintenance and repair and the local fiscal recovery funds.

	Net Change in Fund Balance			
	<u>General</u>	<u>Street Construction, Maintenance and Repair</u>	<u>Local Fiscal Recovery</u>	
GAAP Basis	\$ 954,731	\$ 71,959	\$ -	
Revenue accruals	(13,937)	1,818	(315,888)	
Expenditure accruals	117,608	(47,202)	(204)	
Encumbrances (Budget Basis) outstanding at year end	(488,048)	(94,414)	(196,455)	
Budget Basis	<u>\$ 570,354</u>	<u>\$ (67,839)</u>	<u>\$ (512,547)</u>	

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 4 – DEPOSITS AND INVESTMENTS

Primary Government

The City's Charter specifies that deposits and investments of the City will adhere to State statutes, except as modified by Council Ordinance. The charter of the City and the City's investment policy indicate that the Director of Finance has responsibility for selecting depositories and investing funds that are not required to be used for a period of six months or more. Under these provisions, the City is to limit deposits and investments of City funds to insured demand deposit accounts, certificates of deposit, United States treasury obligations, obligations of any federal government agency or instrumentality, repurchase agreements, banker's acceptances, bonds and other obligations of the State of Ohio or the City of Louisville, Ohio, without regard to length of maturity or interest rate, no-load money market funds, NOW accounts, Super NOW accounts, or any other similar account authorized by the Federal Reserve's Depository Institutions Deregulation Committee, provided that such accounts are secured by collateral, and the State Treasury Asset Reserve (Star Ohio).

Before transacting a repurchase agreement with a particular broker/dealer, a master repurchase agreement must be entered into between the City and that particular broker.

The City had \$410 in undeposited cash on hand which is included as part of "equity in pooled cash and cash equivalents."

A. Deposits

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose fair value at all times shall be at least one hundred five percent of the deposits being secured. If the institution participates in the Ohio Pooled Collateral System (OPCS), the total fair value of the securities pledged can be one hundred two percent or lower if permitted by the Treasurer of State.

B. Investments

As of December 31, the City had the following investments and maturities:

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Investment Type	Fair Value	Percentage of Investments	Investment Maturities (in years)		
			< 1 year	< 2 years	2-5 years
Federal Home Loan Mortgage Corporation	\$ 194,178	1.02%	\$ 194,178	\$ -	\$ -
Federal Home Loan Bank	879,152	4.63%	-	520,301	358,851
Federal Agricultural Mortgage Corporation	305,830	1.61%	-	305,830	-
Federal Farm Credit Bank Bonds	1,998,877	10.53%	422,282	363,805	1,212,790
Federal National Mortgage Association	1,159,761	6.11%	1,023,875	-	135,886
US Treasury	4,188,427	22.06%	438,478	786,473	2,963,476
Tennessee Valley Authority	147,582	0.78%	-	-	147,582
Private Export Funding Corporation	176,951	0.93%	-	-	176,951
Negotiable certificates of deposit	692,099	3.65%	369,119	188,344	134,636
STAR Ohio	9,217,235	48.55%	9,217,235	-	-
Government obligation mutual sweep	<u>24,437</u>	<u>0.13%</u>	<u>24,437</u>	<u>-</u>	<u>-</u>
Total investments	<u><u>\$ 18,984,529</u></u>	<u><u>100.00%</u></u>	<u><u>\$ 11,689,604</u></u>	<u><u>\$ 2,164,753</u></u>	<u><u>\$ 5,130,172</u></u>

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The preceding table identifies the City's recurring fair value measurement as of December 31, 2024. As previously discussed, Star Ohio is reported at its net asset value. The City's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Interest earnings are distributed to certain special revenue funds based on daily cash balances and the remainder is reported in the general fund. Interest revenue credited to the general fund during 2024 amounted to \$364,469, which includes \$271,871 assigned from other City funds.

Custodial Credit Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed. The investments in the U.S. Treasury, Tennessee Valley Authority (TVA), Private Export Funding Corporation (PEFCO), Federal Home Loan Mortgage Corporation (FHLMC), Federal Home Loan Bank (FHLB), Federal Agricultural Mortgage Corporation (FAMC), Federal Farm Credit Bank (FFCB) and Federal National Mortgage Association (FNMA) are held by the counterparty's trust department or agent and not in the City's name. All of the City's negotiable certificates of deposit are registered securities.

Interest Rate Risk - In accordance with the investment policy, the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio in years, unless matched to a specific obligation of debt of the City.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Credit Risk - The City's investment policy limits its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have the highest credit quality rating issued by nationally recognized statistical rating organizations. The City's investments in FHLMC, FHLB, FAMC, FFCB, FNMA, TVA and PEFCO have an Aaa credit rating from Moody's. The City's investment in STAR Ohio has an AAA credit rating from S&P. The City's investments in negotiable certificates of deposit were not rated or the ratings were unavailable.

Concentration of Credit Risk - is the possibility of loss attributed to the magnitude of the City's investment in a single issuer. Only the investments of the City in FFCB and FNMA were 5% or more for a single issuer. The City places no limit on the amount the City may invest in any one issuer. The table above is the City's allocation as of December 31, 2024.

Component Unit

Deposits

The carrying amount of the Louisville Community Improvement Corporation's bank balance was \$201,041 at December 31, 2024. Of the bank balances, none of the monies were collateralized with securities held by the pledging financial institution's trust department or agent but not in the Corporation's name.

NOTE 5 - RECEIVABLES

Receivables at December 31, 2024 for governmental funds consisted primarily of municipal income taxes, property and other taxes, amounts due from other governments and accounts.

Due from other governments consists primarily of entitlements to be received from the state. A summary of the intergovernmental receivables follows:

<u>Governmental Activities</u>	<u>Amount</u>
Cents per gallon and excise tax	\$ 258,613
Homestead and rollback	44,696
Local government	109,954
Motor vehicle tax	27,502
Permissive sales tax	6,771
State and Federal grants	<u>33,482</u>
Total	<u>\$ 481,018</u>

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 6 – INTERFUND TRANSFERS AND BALANCES

A. Transfers

Interfund transfers for the year ended December 31, 2024, consisted of the following:

Transfer to	Transfer from		
	General fund	Water fund	Total
Street construction, maintenance and repair fund	\$ 250,000	\$ -	\$ 250,000
Other governmental funds	980,000	-	980,000
Enterprise fund:			
Sewer fund	-	65,525	65,525
Total transfers	<u>\$ 1,230,000</u>	<u>\$ 65,525</u>	<u>\$ 1,295,525</u>

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

B. Balances

Interfund receivables and payables are due to the timing of the receipt of grant monies by the major and nonmajor funds. All interfund balances are typically repaid within one year or when the grant is completed. Interfund balances at December 31, 2024, consist of interfund receivable/payables between the general fund and the water and sewer business-type activities enterprise funds in the amount of \$9,174 and \$16,374, respectively.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 7 - CAPITAL ASSETS

Governmental Activities: The summary of the governmental capital asset activity as of December 31, 2024 follows:

<u>Governmental activities</u>	<u>Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u>
	<u>12/31/2023</u>			<u>12/31/2024</u>
Capital assets, not being depreciated:				
Land	\$ 617,622	\$ -	\$ -	\$ 617,622
Right of ways	812,350	-	-	812,350
Construction in progress	<u>1,635,407</u>	<u>3,842,301</u>	<u>(1,922,466)</u>	<u>3,555,242</u>
Total capital assets, not being depreciated	<u>3,065,379</u>	<u>3,842,301</u>	<u>(1,922,466)</u>	<u>4,985,214</u>
Capital assets, being depreciated:				
Land improvements	1,246,152	422,069	-	1,668,221
Buildings and building improvements	2,283,993	-	-	2,283,993
Machinery and equipment	1,488,488	143,305	(79,047)	1,552,746
Vehicles	3,570,232	60,884	(82,942)	3,548,174
Infrastructure	<u>11,241,388</u>	<u>1,617,271</u>	<u>-</u>	<u>12,858,659</u>
Total capital assets, being depreciated	<u>19,830,253</u>	<u>2,243,529</u>	<u>(161,989)</u>	<u>21,911,793</u>
Less accumulated depreciation:				
Land improvements	(903,395)	(46,523)	-	(949,918)
Buildings and building improvements	(1,430,933)	(35,413)	-	(1,466,346)
Machinery and equipment	(939,860)	(113,913)	72,914	(980,859)
Vehicles	(2,812,470)	(193,413)	82,942	(2,922,941)
Infrastructure	<u>(4,087,424)</u>	<u>(397,172)</u>	<u>-</u>	<u>(4,484,596)</u>
Total accumulated depreciation	<u>(10,174,082)</u>	<u>(786,434)</u>	<u>155,856</u>	<u>(10,804,660)</u>
Total capital assets being depreciated, net	<u>9,656,171</u>	<u>1,457,095</u>	<u>(6,133)</u>	<u>11,107,133</u>
Governmental activities capital assets, net	<u>\$ 12,721,550</u>	<u>\$ 5,299,396</u>	<u>\$ (1,928,599)</u>	<u>\$ 16,092,347</u>

Depreciation Expense: Depreciation expense charged to governmental functions for the year ending December 31, 2024 is as follows:

	<u>Amount</u>
General government	\$ 65,776
Security of persons and property	229,774
Economic development	96
Transportation	427,330
Leisure time activities	<u>63,458</u>
	<u>\$ 786,434</u>

City of Louisville, Ohio

Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Business-type Activities: The summary of the business-type activities' capital asset activity as of December 31, 2024 follows:

<u>Business-type activities</u>	<u>Balance</u> <u>12/31/2023</u>	<u>Increases</u>	<u>Decreases</u>	<u>Balance</u> <u>12/31/2024</u>
Capital assets, not being depreciated:				
Land	\$ 352,487	\$ -	\$ -	\$ 352,487
Construction in progress	<u>4,165,557</u>	<u>516,200</u>	<u>(4,441,571)</u>	<u>240,186</u>
Total capital assets, not being depreciated	<u>4,518,044</u>	<u>516,200</u>	<u>(4,441,571)</u>	<u>592,673</u>
Capital assets, being depreciated:				
Land improvements	290,406	-	-	290,406
Buildings and building improvements	12,839,061	3,223,437	(65,157)	15,997,341
Machinery and equipment	3,807,347	372,191	(7,625)	4,171,913
Vehicles	720,727	485,930	-	1,206,657
Infrastructure	<u>18,330,326</u>	<u>1,249,119</u>	<u>-</u>	<u>19,579,445</u>
Total capital assets, being depreciated	<u>35,987,867</u>	<u>5,330,677</u>	<u>(72,782)</u>	<u>41,245,762</u>
Less accumulated depreciation:				
Land improvements	(81,198)	(20,893)	-	(102,091)
Buildings and building improvements	(6,415,444)	(310,367)	65,157	(6,660,654)
Machinery and equipment	(802,127)	(372,924)	5,337	(1,169,714)
Vehicles	(596,968)	(41,386)	-	(638,354)
Infrastructure	<u>(8,519,471)</u>	<u>(370,507)</u>	<u>-</u>	<u>(8,889,978)</u>
Total accumulated depreciation	<u>(16,415,208)</u>	<u>(1,116,077)</u>	<u>70,494</u>	<u>(17,460,791)</u>
Total capital assets being depreciated, net	<u>19,572,659</u>	<u>4,214,600</u>	<u>(2,288)</u>	<u>23,784,971</u>
Business-type activities capital assets, net	<u>\$ 24,090,703</u>	<u>\$ 4,730,800</u>	<u>\$ (4,443,859)</u>	<u>\$ 24,377,644</u>

Depreciation Expense: Depreciation expense charged to business-type activities for the year ending December 31, 2024 is as follows:

	<u>Amount</u>
Water	\$ 444,668
Sewer	<u>671,409</u>
Total	<u>\$ 1,116,077</u>

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 8 - COMPENSATED ABSENCES

City employees earn vacation leave at varying rates based upon length of service, from two to six weeks per year. Vacation is required to be taken within two years of the date it is earned, except for certain circumstances. In the event of a termination of employment, death, or retirement, employees (or their estates) are paid for unused vacation leave.

City employees earn sick leave at the rate of 4.6 hours for each 80 hours worked. Sick leave accrual is continuous, without limit. In the case of death or retirement, full-time employees hired prior to January 1, 2006, (or the employees' estates) with ten years or more of service are paid a maximum of 1,200 hours of accumulated, unused sick leave. Full-time employees hired on or after January 1, 2006, with ten or more years of service with the City, are paid 50% of accumulated, unused sick leave to a maximum of 1,200 hours plus 25% for hours in excess of 1,200 to a maximum of 2,400 hours.

NOTE 9 - BONDED DEBT AND OTHER LONG-TERM OBLIGATIONS

Governmental Activities: A summary of the governmental activities' debt and other long-term obligations as of December 31, 2024 follows:

	Restated Balance <u>January 1</u>			Amount Outstanding <u>December 31</u>	Amount Due in <u>One Year</u>
<u>Governmental activities</u>					
Fire station construction note, 4.375%	\$ -	\$ 8,150,000	\$ -	\$ 8,150,000	\$ -
<u>Other long-term obligations</u>					
Compensated absences *	681,415	31,532	-	712,947	265,047
Financed purchases	203,763	-	(100,093)	103,670	103,670
Net pension liability:					
OPERS	2,057,701	-	(217,779)	1,839,922	-
OP&F	3,768,313	149,126	-	3,917,439	-
Net OPEB liability:					
OPERS	50,215	-	(50,215)	-	-
OP&F	282,443	13,606	-	296,049	-
Total other long-term obligations	<u>7,043,850</u>	<u>194,264</u>	<u>(368,087)</u>	<u>6,870,027</u>	<u>368,717</u>
Total governmental activities	<u>\$ 7,043,850</u>	<u>\$ 8,344,264</u>	<u>\$ (368,087)</u>	<u>\$ 15,020,027</u>	<u>\$ 368,717</u>

* Changes in compensated absences is presented as a net change.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Business-type Activities: A summary of the business-type activities' debt and other long-term obligations as of December 31, 2024 follows:

	Restated Balance <u>January 1</u>	Additions	Reductions	Amount Outstanding <u>December 31</u>	Amount Due in <u>One Year</u>
<u>Business-type activities</u>					
<u>Other long-term obligations</u>					
Ohio Public Works Commission (OPWC)					
2021 OPWC - Wastewater treatment plant phase II loan, 0%	\$ 750,000	\$ -	\$ (25,000)	\$ 725,000	\$ 25,000
2020 OPWC - Water treatment plant electrical and HVAC loan, 0%	1,075,250	-	(39,100)	1,036,150	39,100
2018 OPWC - Wastewater treatment plant final clarifiers loan, 0%	1,098,580	-	(42,253)	1,056,327	42,253
Ohio Water Development Authority (OWDA)					
2021 OWDA - Wastewater treatment plant phase II improvements loan, 0.36%	1,666,957	6,186	(24,456)	1,648,687	56,067
2019 OWDA - Water treatment plant improvements loan, 1.97%	822,606	-	(34,359)	788,247	23,474
Compensated absences *	292,727	17,735	-	310,462	122,184
Net pension liability:					
OPERS - Water portion	745,029	-	(78,850)	666,179	-
OPERS - Sewer portion	745,029	-	(78,850)	666,179	-
Net OPEB liability:					
OPERS - Water portion	18,181	-	(18,181)	-	-
OPERS - Sewer portion	18,181	-	(18,181)	-	-
Total business-type activities	<u>\$ 7,232,540</u>	<u>\$ 23,921</u>	<u>\$ (359,230)</u>	<u>\$ 6,897,231</u>	<u>\$ 308,078</u>

* Changes in compensated absences is presented as a net change.

Loans: The 2021 OPWC loan outstanding was finalized during 2024 and will require equal payments over thirty years, maturing in 2053, for the wastewater treatment plant improvements project. The 2020 OPWC loan was for electrical and HVAC improvements at the water treatment plant and matures in 2051. The 2018 OPWC interest free loan outstanding will require equal payments over thirty years, maturing in 2049, for the wastewater treatment clarifier project. The 2019 OWDA loan was used for a water treatment plant improvement project. During 2024, the City made a drawdown of \$6,186 from the 2022 OWDA loan. This was used for a water treatment plant improvement project and has not been finalized.

During the year the City decided to issue \$8,150,000 for a fire station note. The note is issued in anticipation of the issuance of bonds for the purpose of paying costs of construction, furnishing, equipping and otherwise improving a new municipal; fire and emergency medical services station.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Compensated absences: Sick leave benefits will be paid from the fund from which the person is paid. Most sick leave is paid from the general fund and the water and sewer enterprise funds.

Normally the City would pay net pension/OPEB liability obligations from the fund benefitting from employee services. However, in Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB against the public employer.

The annual requirements to amortize all loans as of December 31, 2024 for business-type activities, are as follows:

Business-type Activities:

	OWDA Loan		OWDA Loan		OPWC Loans	
	2019 Water treatment		2022 Wastewater treatment		Water	Sewer
	Principal	Interest	Principal	Interest	Principal	Principal
2025	\$ 23,474	\$ 15,413	\$ 56,067	\$ 5,885	\$ 39,100	\$ 67,253
2026	23,938	14,949	56,269	5,683	39,100	67,253
2027	24,412	14,475	56,472	5,480	39,100	67,253
2028	24,896	13,992	56,675	5,277	39,100	67,253
2029	25,389	13,499	56,880	5,072	39,100	67,253
2030-2034	134,684	59,752	287,488	22,273	195,500	336,266
2035-2039	148,554	45,882	292,705	17,056	195,500	336,265
2040-2044	163,853	30,583	298,016	11,744	195,500	336,266
2045-2049	180,727	13,709	303,424	6,336	195,500	336,265
2050-2053	38,320	567	184,691	1,165	58,650	100,000
	<u>\$ 788,247</u>	<u>\$ 222,821</u>	<u>\$ 1,648,687</u>	<u>\$ 85,971</u>	<u>\$ 1,036,150</u>	<u>\$ 1,781,327</u>

NOTE 10 – FINANCED PURCHASES

During 2016, the City entered into a financed purchase for the acquisition of an aerial ladder truck to be used in governmental activities. Financed purchase payments are reflected as debt service payments in the basic financial statements for the governmental funds. These expenditures are reflected as related function expenditures on a budgetary basis.

Governmental capital assets consisting of a vehicle has been capitalized in the amount of \$921,479. The depreciation expense of this asset is reported within governmental activities. The payment of \$107,374, including interest of \$7,281, was paid from the general fund during the year.

Following is a schedule of the future long-term payments required under the financed purchase agreement as of December 31, 2024:

<u>Year</u>	Governmental	
	<u>Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2025	\$ 103,670	\$ 3,704

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 11 - PROPERTY TAX

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Louisville. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion of the receivable has been offset by deferred inflows of resources since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as a revenue while on a modified accrual basis the revenue is a deferred inflow.

The full tax rate for all City operations for the year ended December 31, 2024, was \$2.80 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2023 property tax receipts were based are as follows:

<u>Property Category</u>	<u>Valuations for 2024 Collections</u>		
	<u>Assessed Value</u>	<u>Percent</u>	
Real Property			
Residential and agricultural	\$ 171,464,750	79.72	%
Commercial and industrial	36,708,100	17.07	
Public utilities	6,906,210	3.21	
Total	\$ <u>215,079,060</u>	<u>100.00</u>	%

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 12 - INCOME TAX

The City's municipal income tax rate is levied on gross salaries, wages and other personal service compensation earned by residents both in and out of the City and to earnings of nonresidents (except certain transients) earned in the City. It also applies to net income of business organizations conducted within the City. Beginning January 1, 1988, the municipal income tax rate was increased by .5% to 2%, with the increase designated for the purpose of expansion of the City's wastewater treatment and water facilities as approved by voters. In 2020, the voters approved a change to the tax distribution where the tax collections would no longer be designated for the wastewater treatment and water treatment facilities. All tax receipts are therefore allocated to the general fund unless they are related to tax years 2020 and prior.

The City allows a credit of 60% (up to a 2% rate) on income tax earned outside the City and paid to another municipality.

NOTE 13 - CONTINGENCIES

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, City management believes such disallowance, if any, will be immaterial.

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the City would be responsible to address any public safety issues associated with their waste water treatment facilities. Any potential asset retirement obligation associated with these public safety issues are not reasonably estimable. Currently, there is significant uncertainty as to what public safety items may need addressed; therefore, a reliable estimated amount cannot be determined.

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 14 - DEFINED BENEFIT PENSION AND OPEB PLANS

Pensions and OPEB are a component of exchange transactions between an employer and its employees of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred-payment basis as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

A. DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan. Substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and service requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and service requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and service requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
2024 Statutory maximum contribution rates	
Employer	14.00%
Employee	10.00%
2024 Actual contribution rates	
Employer:	
Pension	14.00%
Post-employment health care benefits	<u>0.00%</u>
Total employer	<u>14.00%</u>
Employee	<u>10.00%</u>

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$287,019 for 2024. Of this amount, \$42,259 is reported as due to other governments.

Ohio Police and Fire Pension Fund

Plan Description - City full-time police and firefighters participate in the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is

City of Louisville, Ohio
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calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, statutory survivors and annuity beneficiaries. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

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	<u>Police</u>	<u>Firefighters</u>
2024 Statutory maximum contribution rates		
Employer	19.50%	24.00%
Employee	12.25%	12.25%
2024 Actual contribution rates		
Employer:		
Pension	19.00%	23.50%
Post-employment health care benefits	<u>0.50%</u>	<u>0.50%</u>
Total employer	<u>19.50%</u>	<u>24.00%</u>
Employee	12.25%	12.25%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$252,705 for 2024. Of this amount, \$39,923 is reported as due to other governments.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Proportion of the net pension liability - prior measurement date	0.012010%	0.039671%	
Proportion of the net pension liability - current measurement date	<u>0.012117%</u>	<u>0.040547%</u>	
Change in proportionate share	<u>0.000107%</u>	<u>0.000877%</u>	
Proportionate share of the net pension liability	\$ 3,172,280	\$ 3,917,439	\$ 7,089,719
Pension expense	\$ 309,795	\$ 406,403	\$ 716,198

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At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred outflows of resources			
Differences between expected and actual experience	\$ 51,848	\$ 125,761	\$ 177,609
Net difference between projected and actual earnings on pension plan investments	640,301	443,928	1,084,229
Changes of assumptions	-	247,578	247,578
Changes in proportion and differences between City contributions and proportionate share of contributions	12,505	86,068	98,573
City contributions subsequent to the measurement date	<u>287,019</u>	<u>252,705</u>	<u>539,724</u>
Total deferred outflows of resources	<u><u>\$ 991,673</u></u>	<u><u>\$ 1,156,040</u></u>	<u><u>\$ 2,147,713</u></u>
Deferred inflows of resources			
Differences between expected and actual experience	\$ -	\$ 43,812	\$ 43,812
Changes of assumptions	-	59,491	59,491
Changes in proportion and differences between City contributions and proportionate share of contributions	<u>41,426</u>	<u>132,535</u>	<u>173,961</u>
Total deferred inflows of resources	<u><u>\$ 41,426</u></u>	<u><u>\$ 235,838</u></u>	<u><u>\$ 277,264</u></u>

\$539,724 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year ending December 31:	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
2025	\$ 127,285	\$ 182,202	\$ 309,487
2026	218,515	192,362	410,877
2027	408,604	293,633	702,237
2028	(91,176)	(30,247)	(121,423)
2029	-	29,547	29,547
Total	<u><u>\$ 663,228</u></u>	<u><u>\$ 667,497</u></u>	<u><u>\$ 1,330,725</u></u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation	
Current measurement date	2.75 percent
Prior measurement date	2.75 percent
Future Salary Increases, including inflation	
Future salary increases, including inflation -Traditional plan	
Current measurement date	2.75 percent to 10.75 percent
Prior measurement date	2.75 percent to 10.75 percent
COLA or Ad Hoc COLA:	
Current measurement date	Pre January 7, 2013 retirees, 3 percent, simple
	Post January 7, 2013 retirees, 2.3 percent, simple
	through 2024, then 2.05 percent, simple
Prior measurement date	Post January 7, 2013 retirees, 3 percent, simple
	through 2023, then 2.05 percent, simple
Investment rate of return	
Current measurement date	6.9 percent
Prior measurement date	6.9 percent
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.2 percent for 2023.

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The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major class that is included in the Defined benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized below:

<u>Asset class</u>	<u>Target allocation</u>	Weighted average long-term expected real rate of return (arithmetic)
Fixed income	24.00%	2.85%
Domestic equities	21.00%	4.27%
Real estate	13.00%	4.46%
Private equity	15.00%	7.52%
International equities	20.00%	5.16%
Risk parity	2.00%	4.38%
Other investments	<u>5.00%</u>	3.46%
Total	<u>100.00%</u>	

Discount Rate The discount rate used to measure the total pension liability was 6.9%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 6.9%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.9%) or one-percentage-point higher (7.9%) than the current rate:

		Current	
	1% Decrease	discount rate	1% Increase
	<u>(5.90%)</u>	<u>(6.90%)</u>	<u>(7.90%)</u>
City's proportionate share of the net pension liability	\$ 4,994,022	\$ 3,172,280	\$ 1,657,121

City of Louisville, Ohio
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Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered are: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.03 years at December 31, 2023.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2023, are presented below:

Valuation date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial cost method	Entry age normal
Investment rate of return	7.50 percent
Projected salary increases	3.75 percent to 10.50 percent
Payroll increases	3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent, plus productivity increase rate of 0.50 percent
Cost of living adjustments	2.20 percent simple

Healthy Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP- 2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

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Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized below:

<u>Asset class</u>	<u>Target allocation</u>	<u>Long-term expected real rate of return**</u>
Domestic equity	18.60%	4.10%
Non-US equity	12.40%	4.90%
Private markets	10.00%	7.30%
Core fixed income *	25.00%	2.40%
High yield	7.00%	4.10%
Private credit	5.00%	6.80%
U.S. inflation linked bonds*	15.00%	2.10%
Midstream energy infrastructure	5.00%	5.80%
Real assets	8.00%	6.00%
Gold	5.00%	3.50%
Real estate	12.00%	5.40%
Commodities	<u>2.00%</u>	3.50%
Total	<u>125.00%</u>	

Note: Assumptions are geometric

* Levered 2x.

**Geometric mean, net of expected inflation.

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OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in core fixed income and U.S. inflation linked bonds and the implementation approach for gold.

Discount Rate The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate
Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease <u>(6.50%)</u>	Current discount rate <u>(7.50%)</u>	1% Increase <u>(8.50%)</u>
City's proportionate share of the net pension liability	\$ 5,188,939	\$ 3,917,439	\$ 2,860,062

B. DEFINED BENEFIT OPEB PLANS

Ohio Public Employees Retirement System

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

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With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

Group A 30 years of total service with at least 20 years of qualified health care service credit;

Group B 31 years of total service credit with at least 20 years of qualified health care service credit; **Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

Group A 30 years of qualified health care service credit;

Group B 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

Group C 32 years of qualified health care service credit and at least age 55.

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A Age and service requirements: December 1, 2014 or prior Any age with 10 years of service credit	Group B Age and service requirements: December 1, 2014 or prior Any age with 10 years of service credit	Group C Age and service requirements: December 1, 2014 or prior Any age with 10 years of service credit
January 1, 2015 through December 31, 2021	January 1, 2015 through December 31, 2021	January 1, 2015 through December 31, 2021
Age 60 with 20 years of service credit or Any age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

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See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, will vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

City of Louisville, Ohio

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Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2024.

Ohio Police and Firemen's Disability and Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

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For the Year Ended December 31, 2024

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$6,514 for 2024. Of this amount, \$1,005 is reported as *due to other governments*.

OPEB Liability or Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB asset and total OPEB asset for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2022, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Proportion of the net OPEB liability or asset - prior measurement date	0.013731%	0.039671%	
Proportion of the net OPEB liability or asset - current measurement date	<u>0.013416%</u>	<u>0.040547%</u>	
Change in proportionate share	<u>-0.000315%</u>	<u>0.000877%</u>	
Proportionate share of the net OPEB liability (asset)	\$ (121,083)	\$ 296,049	\$ 174,966
OPEB expense	\$ (10,008)	\$ 20,863	\$ 10,855

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
Deferred outflows of resources			
Differences between expected and actual experience	\$ -	\$ 14,236	\$ 14,236
Net difference between projected and actual earnings on OPEB plan investments	72,717	21,862	94,579
Changes of assumptions	31,173	101,874	133,047
Changes in proportion and differences between City contributions and proportionate share of contributions	1,975	22,528	24,503
City contributions subsequent to the measurement date	-	6,514	6,514
Total deferred outflows of resources	<u>\$ 105,865</u>	<u>\$ 167,014</u>	<u>\$ 272,879</u>
Deferred inflows of resources			
Differences between expected and actual experience	\$ 17,234	\$ 54,405	\$ 71,639
Changes of assumptions	52,050	190,649	242,699
Changes in proportion and differences between City contributions and proportionate share of contributions	97	20,582	20,679
Total deferred inflows of resources	<u>\$ 69,381</u>	<u>\$ 265,636</u>	<u>\$ 335,017</u>

\$6,514 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or asset in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending December 31:	<u>OPERS</u>	<u>OP&F</u>	<u>Total</u>
2025	\$ (1,900)	\$ 3,455	\$ 1,555
2026	6,334	(12,829)	(6,495)
2027	56,604	(8,244)	48,360
2028	(24,554)	(26,672)	(51,226)
2029	-	(28,393)	(28,393)
Thereafter	-	(32,453)	(32,453)
Total	<u>\$ 36,484</u>	<u>\$ (105,136)</u>	<u>\$ (68,652)</u>

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022 rolled forward to the measurement date of December 31, 2023. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Experience study	5 - year period ended December 31, 2020
Wage inflation	2.75 percent
Projected salary increases	2.75 to 10.75 percent (includes wage inflation)
Single discount rate:	
Current measurement date	5.70 percent
Prior measurement date	5.22 percent
Investment rate of return	6.00 percent
Municipal bond rate	3.77 percent
Health care cost trend rate	5.50 percent, initial 3.50 percent, ultimate in 2038
Actuarial cost method	Individual entry age normal

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care- related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.0 percent for 2023.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

<u>Asset class</u>	<u>Target allocation</u>	Weighted average long-term expected real rate of return (arithmetic)
Fixed income	37.00%	2.82%
Domestic equities	25.00%	4.27%
Real estate investment trust	5.00%	4.68%
International equities	25.00%	5.16%
Risk parity	3.00%	4.38%
Other investments	<u>5.00%</u>	2.43%
Total	<u>100.00%</u>	

Discount Rate - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70 percent, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70 percent) or one-percentage-point higher (6.70 percent) than the current rate:

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

	1% Decrease <u>(4.70%)</u>	Current discount rate <u>(5.70%)</u>	1% Increase <u>(6.70%)</u>
Proportionate share of the net OPEB liability/(asset)	\$ 66,543	\$ (121,083)	\$ (276,504)

Sensitivity of the City's Proportionate Share of the Net OPEB asset to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

	1% Decrease	Current health care cost trend rate <u>assumption</u>	1% Increase
Proportionate share of the net OPEB asset	(\$126,110)	(\$121,083)	(\$115,378)

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2023 is based on the results of an actuarial valuation date of January 1, 2023, rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial cost method	Entry age normal
Investment rate of return	
Current measurement date	7.50 percent
Prior measurement date	7.50 percent
Projected salary increases	
Current measurement date	3.50 percent to 10.50 percent
Prior measurement date	3.75 percent to 10.50 percent
Payroll growth	3.25 percent
Single discount rate:	
Current measurement date	4.07 percent
Prior measurement date	4.27 percent
Cost of living adjustments	2.20 percent simple

Health Mortality

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP- 2021 Improvement Scale.

Disabled Mortality

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

Contingent Annuitant Mortality

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

Pre-Retirement Mortality

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14 A.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

Discount Rate For 2023, the total OPEB liability was calculated using the discount rate of 4.07 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, for 2023, the long-term assumed rate of return on investments of 7.50 percent was applied to periods before December 31, 2037, and Municipal Bond Index Rate of 3.38 percent was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07 percent.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate
- Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net OPEB liability calculated using the discount rate of 4.07 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07 percent), or one percentage point higher (5.07 percent), than the current rate.

		Current discount rate	
	1% Decrease (3.07%)	(4.07%)	1% Increase (5.07%)
City's proportionate share of the net OPEB liability	\$ 364,650	\$ 296,049	\$ 238,273

NOTE 15 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters.

The City has contracted with Ohio Government Risk Management Plan, an Ohio government risk management program. The Plan was formed in June 1988 for the primary purpose of managing third-party liability claims against its members. The Plan provides property, liability, error and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members. The Plan has chosen to adopt the forms and endorsements of conventional insurance coverage and to reinsure these coverages 100%, rather than utilize a risk pool of member funds to pay individual and collective losses up to a given retention, and then have excess reinsurance coverage above the retention amount. Therefore, the City is only responsible for its self-retention (deductible) amount. The City's settled claims have not exceeded insurance coverage and has not had any reduction in insurance coverage in the past three years.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 16 – CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

Construction commitments

At December 31, 2024, various projects within the City had contractual commitments as follows:

<u>Project</u>	<u>Contract Amount</u>	<u>Amount Paid</u>	<u>Remaining Commitment</u>
Engineering for main line trunk sewer project	\$ 672,255	\$ 380,255	\$ 292,000
Sewer main repair two sections	60,924	18,424	42,500
Engineering design - US 62 water extension	137,388	94,115	43,273
Fire station construction and various other projects	9,761,165	2,269,181	7,491,984
City park improvements	774,585	-	774,585

Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

<u>Fund</u>	<u>Year end encumbrances</u>
General fund	\$ 448,072
Street construction, maintenance and repair fund	36,573
Local fiscal recovery fund	196,455
Capital improvements fund	7,757,075
Nonmajor governmental funds	<u>518,442</u>
Total	<u><u>\$ 8,956,617</u></u>

NOTE 17 – JOINTLY GOVERNED ORGANIZATION

The City participates in the Stark County Council of Governments (the Council), which is a statutorily created political subdivision of the State. The Council is jointly governed among Stark County, municipalities and townships with twenty-four participants providing twenty-seven representatives, which direct the operations of the Stark County Metropolitan Narcotics Unit and the Stark County Crime Laboratory. The City appoints one representative which has a membership share based on the percentage of contractual financial contributions to the total funding. Each participant is entitled to vote its percentage share. The board exercises total authority over the operation of the Council including budgeting, appropriation, contracting and designating management. Continued existence of the Council is dependent on the County's continued participation. The Council does not provide specific financial benefits or impose specific financial burdens on the City. The City does not have an equity interest in the Council. During 2024, the City did not contribute to the Council. Financial statements of the Council can be obtained from the Stark County Council of Governments P.O. Box 21451, Canton, Ohio 44701-1451.

City of Louisville, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2024

NOTE 18 – DISCRETELY PRESENTED COMPONENT UNIT

The component unit column in the basic financial statements identifies the financial data of the City's component unit, Louisville Community Improvement Corporation. It is reported separately to emphasize that it is legally separate from the City.

Louisville Community Improvement Corporation (LCIC): The Louisville Community Improvement Corporation is a not-for-profit, community improvement corporation, as authorized under Chapter 1724 of the Ohio Revised Code. The sole purpose for which the LCIC was organized was to advance, encourage, and promote the industrial, commercial, and civic development of the City of Louisville, Ohio by acting as a designated agency of the City, for the industrial, commercial, distribution, and research development. Complete financial statements can be obtained from the Louisville Community Improvement Corporation.

NOTE 19 – RESTATEMENT OF NET POSITION

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". As a result of implementing the new standard, a restatement of the prior year's compensated absences balance was necessary.

	<u>12/31/2023</u> <u>As Previously Reported</u>	<u>Change in Accounting Principle</u>	<u>12/31/2023</u> <u>As Restated</u>
Net position:			
Governmental activities	\$ 17,164,089	\$ (240,570)	\$ 16,923,519
Business-type activities	<u>23,811,815</u>	<u>(103,670)</u>	<u>23,708,145</u>
Total net position	<u>\$ 40,975,904</u>	<u>\$ (344,240)</u>	<u>\$ 40,631,664</u>
 Proprietary fund:			
Water	\$ 11,568,963	\$ (51,104)	\$ 11,517,859
Sewer	<u>12,242,852</u>	<u>(52,566)</u>	<u>12,190,286</u>
Total proprietary funds	<u>\$ 23,811,815</u>	<u>\$ (103,670)</u>	<u>\$ 23,708,145</u>

NOTE 20 – SUBSEQUENT EVENT

The City issued \$8,555,000 general obligation bonds to provide resources for the fire station construction project. The bonds consisted of serial and term bonds with final maturity in 2055. All of the bonds carry a 5.00% interest rate except the 2-year term bonds that mature in 2046, which have a 4.75% interest rate.

Required Supplementary Information



City of Louisville, Ohio

Required Supplementary Information

Schedule of the City's Proportionate Share of the Net Pension Liability

Last Ten Years

	2024	2023	2022	2021
Ohio Public Employees Retirement System - Traditional Plan				
City's proportion of the net pension liability	0.012117%	0.012010%	0.013225%	0.012351%
City's proportionate share of the net pension liability	\$ 3,172,280	\$ 3,547,759	\$ 1,150,629	\$ 1,828,914
City's covered payroll	\$ 1,994,479	\$ 1,861,729	\$ 1,919,379	\$ 1,739,543
City's proportionate share of the net pension liability as a percentage of its covered payroll	159.05%	190.56%	59.95%	105.14%
Plan fiduciary net position as a percentage of total pension liability	79.01%	75.74%	92.62%	86.88%
 Ohio Police and Fire Pension Fund				
City's proportion of the net pension liability	0.040547%	0.039671%	0.042587%	0.041888%
City's proportionate share of the net pension liability	\$ 3,917,439	\$ 3,768,313	\$ 2,660,602	\$ 2,855,549
City's covered payroll	\$ 1,143,619	\$ 1,075,209	\$ 1,031,351	\$ 1,024,711
City's proportionate share of the net pension liability as a percentage of its covered payroll	342.55%	350.47%	257.97%	278.67%
Plan fiduciary net position as a percentage of total pension liability	63.63%	62.90%	75.03%	70.65%

(1) Amounts presented are as of the City's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

2020	2019	2018	2017	2016	2015
0.011767%	0.011987%	0.012143%	0.012323%	0.011884%	0.012634%
\$ 2,325,827	\$ 3,282,996	\$ 1,905,001	\$ 2,798,344	\$ 2,058,459	\$ 1,523,802
\$ 1,655,643	\$ 1,798,886	\$ 1,626,715	\$ 1,570,433	\$ 1,446,942	\$ 1,445,233
140.48%	182.50%	117.11%	178.19%	142.26%	105.44%
82.17%	74.70%	84.66%	77.25%	81.08%	86.45%
2020	2019	2018	2017	2016	2015
0.041929%	0.040161%	0.039510%	0.039082%	0.040762%	0.033764%
\$ 2,824,575	\$ 3,278,199	\$ 2,424,929	\$ 2,475,410	\$ 2,622,234	\$ 1,749,127
\$ 979,049	\$ 963,972	\$ 885,007	\$ 846,141	\$ 854,166	\$ 650,589
288.50%	340.07%	274.00%	292.55%	306.99%	268.85%
69.89%	63.07%	70.91%	68.36%	66.77%	71.71%

City of Louisville, Ohio

Required Supplementary Information
Schedule of the City's Contributions
Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Ohio Public Employees Retirement System - Traditional Plan					
Contractually required contribution	\$ 287,019	\$ 279,227	\$ 260,642	\$ 268,713	\$ 243,536
Contributions in relation to contractually required contribution	<u>(287,019)</u>	<u>(279,227)</u>	<u>(260,642)</u>	<u>(268,713)</u>	<u>(243,536)</u>
Contribution deficiency (excess)	<u>\$ -</u>				
City covered payroll	\$ 2,050,136	\$ 1,994,479	\$ 1,861,729	\$ 1,919,379	\$ 1,739,543
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%	14.00%
 Ohio Police and Fire Pension Fund					
	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 252,705	\$ 243,019	\$ 228,482	\$ 219,162	\$ 217,751
Contributions in relation to contractually required contribution	<u>(252,705)</u>	<u>(243,019)</u>	<u>(228,482)</u>	<u>(219,162)</u>	<u>(217,751)</u>
Contribution deficiency (excess)	<u>\$ -</u>				
City covered payroll	\$ 1,189,200	\$ 1,143,619	\$ 1,075,209	\$ 1,031,351	\$ 1,024,711
Contributions as a percentage of covered payroll	21.25%	21.25%	21.25%	21.25%	21.25%

See accompanying notes to the required supplementary information.

2019	2018	2017	2016	2015
\$ 231,790	\$ 251,844	\$ 211,473	\$ 188,452	\$ 173,633
<u>(231,790)</u>	<u>(251,844)</u>	<u>(211,473)</u>	<u>(188,452)</u>	<u>(173,633)</u>
<u><u>\$ -</u></u>				
\$ 1,655,643	\$ 1,798,886	\$ 1,626,715	\$ 1,570,433	\$ 1,446,942
14.00%	14.00%	13.00%	12.00%	12.00%

2019	2018	2017	2016	2015
\$ 208,048	\$ 204,844	\$ 188,064	\$ 179,805	\$ 171,602
<u>(208,048)</u>	<u>(204,844)</u>	<u>(188,064)</u>	<u>(179,805)</u>	<u>(171,602)</u>
<u><u>\$ -</u></u>				
\$ 979,049	\$ 963,972	\$ 885,007	\$ 846,141	\$ 854,166
21.25%	21.25%	21.25%	21.25%	20.09%

City of Louisville, Ohio

Required Supplementary Information

Schedule of the City's Proportionate Share of the Net OPEB Liability or Asset

Last Eight Years (1)

	2024	2023	2022	2021
Ohio Public Employees Retirement System				
City's proportion of the net OPEB liability or asset	0.013416%	0.013731%	0.014133%	0.013131%
City's proportionate share of the net OPEB liability (asset)	\$ (121,083)	\$ 86,577	\$ (442,667)	\$ (233,939)
City's covered payroll	\$ 1,994,479	\$ 1,861,729	\$ 1,919,379	\$ 1,739,543
City's proportionate share of the net OPEB liability or asset as a percentage of its covered payroll	6.07%	4.65%	23.06%	13.45%
Plan fiduciary net position as a percentage of total OPEB liability or asset	107.76%	94.79%	128.23%	115.57%
Ohio Police and Fire Pension Fund				
City's proportion of the net OPEB liability	0.040547%	0.039671%	0.042587%	0.041888%
City's proportionate share of the net OPEB liability	\$ 296,049	\$ 282,443	\$ 466,792	\$ 443,811
City's covered payroll	\$ 1,252,800	\$ 1,178,400	\$ 1,129,800	\$ 1,122,800
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	23.63%	23.97%	41.32%	39.53%
Plan fiduciary net position as a percentage of total OPEB liability	51.89%	52.59%	46.86%	45.42%

(1) Information prior to 2017 is not available and the amounts presented are as of the City's measurement date which is the prior year end.

(2) Restated during 2018.

See accompanying notes to the required supplementary information.

2020	2019	2018	2017 (2)
0.012667%	0.012747%	0.012544%	0.012765%
\$ 1,749,642	\$ 1,661,908	\$ 1,362,186	\$ 1,289,308
\$ 1,655,643	\$ 1,798,886	\$ 1,787,600	\$ 1,764,550
105.68%	92.39%	76.20%	73.07%
47.80%	46.33%	54.14%	54.05%

2020	2019	2018	2017 (2)
0.041929%	0.040161%	0.039510%	0.039082%
\$ 414,165	\$ 365,727	\$ 2,238,593	\$ 1,855,131
\$ 1,027,400	\$ 1,055,800	\$ 968,400	\$ 926,200
40.31%	34.64%	231.16%	200.29%
47.10%	46.57%	14.13%	15.96%

City of Louisville, Ohio

Required Supplementary Information
Schedule of the City's Contributions - OPEB
Last Ten Years

	2024	2023	2022	2021	2020
Ohio Public Employees Retirement System					
Contractually required contribution	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions in relation to contractually required contribution	_____ -	_____ -	_____ -	_____ -	_____ -
Contribution deficiency (excess)	<u>\$ -</u>				
City covered payroll	\$ 2,050,136	\$ 1,994,479	\$ 1,861,729	\$ 1,919,379	\$ 1,739,543
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%

Ohio Police and Fire Pension Fund

	2024	2023	2022	2021	2020
Ohio Police and Fire Pension Fund					
Contractually required contribution	\$ 6,514	\$ 6,264	\$ 5,892	\$ 5,649	\$ 5,614
Contributions in relation to contractually required contribution	<u>(6,514)</u>	<u>(6,264)</u>	<u>(5,892)</u>	<u>(5,649)</u>	<u>(5,614)</u>
Contribution deficiency (excess)	<u>\$ -</u>				
City covered payroll	\$ 1,302,800	\$ 1,252,800	\$ 1,178,400	\$ 1,129,800	\$ 1,122,800
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%	0.50%

See accompanying notes to the required supplementary information.

2019	2018	2017	2016	2015
\$ -	\$ -	\$ 17,876	\$ 35,291	\$ 33,309
<u>-</u>	<u>-</u>	<u>(17,876)</u>	<u>(35,291)</u>	<u>(33,309)</u>
<u><u>\$ -</u></u>				
\$ 1,655,643	\$ 1,798,886	\$ 1,787,600	\$ 1,764,550	\$ 1,665,450
0.00%	0.00%	1.00%	2.00%	2.00%

2019	2018	2017	2016	2015
\$ 5,137	\$ 5,279	\$ 4,842	\$ 4,631	\$ 4,422
<u>(5,137)</u>	<u>(5,279)</u>	<u>(4,842)</u>	<u>(4,631)</u>	<u>(4,422)</u>
<u><u>\$ -</u></u>				
\$ 1,027,400	\$ 1,055,800	\$ 968,400	\$ 926,200	\$ 884,400
0.50%	0.50%	0.50%	0.50%	0.50%

City of Louisville, Ohio
Notes to Required Supplementary Information
For the Year Ended December 31, 2024

Net Pension Liability

Ohio Public Employees Retirement System (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2024. See the notes to the basic financial statements for the methods and assumptions in this calculation.

Ohio Police and Fire Pension Fund

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2024. See the notes to the basic financial statements for the methods and assumptions in this calculation.

Net OPEB Liability or Asset

Ohio Public Employees Retirement System (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2024. See the notes to the basic financial statements for the methods and assumptions in this calculation.

Ohio Police and Fire Pension Fund

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2024. See the notes to the basic financial statements for the methods and assumptions in this calculation.



Combining Statements

Combining Statements – Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted or committed to expenditures for specified purposes. A description of the City's special revenue funds follows:

- State Highway - To account for the portion (7 ½%) of gasoline taxes and vehicle registration fees restricted for maintenance of state highways.
- Motor Vehicle License - To account for vehicle registration fees received via the municipal permissive tax; used entirely for the purchase of material restricted to resurfacing City streets.
- Mayor's Court Computerization - To account for additional court fees restricted for computerization of the Mayor's court and for the acquisition and maintenance of legal research services for the Mayor's court.
- Emergency Services Charges - To account for fees committed to paramedic services of the Fire and EMS Departments.
- OneOhio Opioid Settlement - To account for funds received from the OneOhio settlement with national opioid distributors to combat the opioid epidemic within the City.
- Law Enforcement Continuing Professional Training - To account for monies restricted for continuing professional training for law enforcement officers.
- Law Enforcement Education - To account for fine monies restricted to educate the general public regarding drunk driving.
- Law Enforcement Trust - To account for forfeiture monies restricted to educate the general public regarding drug abuse.
- Storm Water – To account for the storm water user's fee committed for storm water maintenance and repairs.

Nonmajor Debt Service Fund

The debt service fund is used to account for the accumulation of resources that are restricted, committed or assigned for the payment of general obligation bond principal and interest and certain other long-term obligations from governmental resources when the government is obligated in some manner for the payment.

City of Louisville, Ohio

Combining Balance Sheet

Nonmajor Governmental Funds

December 31, 2024

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Total Nonmajor Governmental Funds
Assets:			
Equity in pooled cash and cash equivalents	\$ 1,378,692	\$ 220,129	\$ 1,598,821
Receivables:			
Accounts	273,874	-	273,874
Due from other governments	42,134	-	42,134
Materials and supplies inventory	8,984	-	8,984
Prepaid items	5,362	-	5,362
Assets held for resale	-	-	-
Total assets	\$ 1,709,046	\$ 220,129	\$ 1,929,175
Liabilities, deferred inflows of resources and fund balances			
Liabilities:			
Accounts payable	\$ 16,685	\$ -	\$ 16,685
Accrued wages and benefits	14,250	-	14,250
Due to other governments	19,265	-	19,265
Total liabilities	\$ 50,200	\$ -	\$ 50,200
Deferred inflows of resources:			
Unavailable revenue - other	86,705	-	86,705
Fund balances:			
Nonspendable	14,346	-	14,346
Restricted	331,689	-	331,689
Committed	1,226,106	220,129	1,446,235
Total fund balances	\$ 1,572,141	\$ 220,129	\$ 1,792,270
Total liabilities, deferred inflows of resources and fund balances	\$ 1,709,046	\$ 220,129	\$ 1,929,175

City of Louisville, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended December 31, 2024

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Total Nonmajor Governmental Funds
Revenues:			
Charges for services	\$ 681,476	\$ -	\$ 681,476
Fines and forfeitures	7,222	-	7,222
Intergovernmental	201,418	-	201,418
Investment income	28,189	217,735	245,924
Other	107,177	-	107,177
Total revenues	1,025,482	217,735	1,243,217
Expenditures:			
Current:			
General government	16,299	-	16,299
Security of persons and property	402,172	-	402,172
Transportation	474,006	-	474,006
Capital outlay	464,834	-	464,834
Debt service:			
Issuance costs	-	28,611	28,611
Total expenditures	1,357,311	28,611	1,385,922
Excess of revenues over (under) expenditures	(331,829)	189,124	(142,705)
Other financing sources:			
Premium on notes issued	-	29,340	29,340
Transfers - in	980,000	-	980,000
Total other financing sources	980,000	29,340	1,009,340
Net change in fund balance	648,171	218,464	866,635
Fund balances at beginning of year	923,970	1,665	925,635
Fund balances at end of year	\$ 1,572,141	\$ 220,129	\$ 1,792,270

City of Louisville, Ohio

Combining Balance Sheet

Nonmajor Special Revenue Funds

December 31, 2024

	State Highway Fund	Motor Vehicle License Fund	Mayor's Court Computerization Fund	Emergency Services Charges Fund
Assets:				
Equity in pooled cash and cash equivalents	\$ 53,209	\$ 85,190	\$ 14,297	\$ 843,163
Receivables:				
Accounts	57,103	40,145	-	146,659
Due from other governments	21,458	6,771	-	-
Materials and supplies inventory	8,984	-	-	-
Prepaid items	225	-	-	5,137
Total assets	<u>\$ 140,979</u>	<u>\$ 132,106</u>	<u>\$ 14,297</u>	<u>\$ 994,959</u>
Liabilities, deferred inflows of resources and fund balances				
Liabilities:				
Accounts payable	\$ 465	\$ -	\$ -	\$ 11,982
Accrued wages and benefits	-	-	-	14,250
Due to other governments	-	-	-	18,698
Total liabilities	<u>465</u>	<u>-</u>	<u>-</u>	<u>44,930</u>
Deferred inflows of resources:				
Unavailable revenue - other	<u>14,503</u>	<u>-</u>	<u>-</u>	<u>72,202</u>
Fund balances:				
Nonspendable	9,209	-	-	5,137
Restricted	116,802	132,106	14,297	-
Committed	-	-	-	872,690
Total fund balances	<u>126,011</u>	<u>132,106</u>	<u>14,297</u>	<u>877,827</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 140,979</u>	<u>\$ 132,106</u>	<u>\$ 14,297</u>	<u>\$ 994,959</u>

OneOhio Opioid Settlement Fund	Law Enforcement Continuing Professional Training Fund	Law Enforcement Education Fund	Law Enforcement Trust Fund	Storm Water Fund	Total Nonmajor Special Revenue Funds
\$ 12,927	\$ 501	\$ 2,342	\$ 38,809	\$ 328,254	\$ 1,378,692
-	-	-	-	29,967	273,874
-	13,905	-	-	-	42,134
-	-	-	-	-	8,984
-	-	-	-	-	5,362
\$ 12,927	\$ 14,406	\$ 2,342	\$ 38,809	\$ 358,221	\$ 1,709,046
\$ -	\$ -	\$ -	\$ -	\$ 4,238	\$ 16,685
-	-	-	-	-	14,250
-	-	-	-	567	19,265
-	-	-	-	4,805	50,200
 - 	 - 	 - 	 - 	 - 	 86,705
 - 12,927 - 12,927 \$ 12,927	 - 14,406 - 14,406 \$ 14,406	 2,342 - 2,342 \$ 2,342	 38,809 - 38,809 \$ 38,809	 - 353,416 - 353,416 \$ 358,221	 - 331,689 - 1,226,106 \$ 1,709,046

City of Louisville, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds

For the Year Ended December 31, 2024

	State Highway Fund	Motor Vehicle License Fund	Mayor's Court Computerization Fund	Emergency Services Charges Fund
Revenues:				
Charges for services	\$ -	\$ -	\$ -	\$ 445,522
Fines and forfeitures	-	-	2,197	-
Intergovernmental	43,113	93,567	-	3,771
Investment income	-	28,189	-	-
Other	57,103	40,145	-	31
Total revenues	<u>100,216</u>	<u>161,901</u>	<u>2,197</u>	<u>449,324</u>
Expenditures:				
Current:				
General government	-	-	3,103	-
Security of persons and property	-	-	-	400,672
Transportation	19,312	450,536	-	-
Capital outlay	-	49,940	-	54,320
Total expenditures	<u>19,312</u>	<u>500,476</u>	<u>3,103</u>	<u>454,992</u>
Excess of revenues over (under) expenditures	<u>80,904</u>	<u>(338,575)</u>	<u>(906)</u>	<u>(5,668)</u>
Other financing sources:				
Transfers - in	-	450,000	-	530,000
Net change in fund balance	80,904	111,425	(906)	524,332
Fund balances at beginning of year	45,107	20,681	15,203	353,495
Fund balances at end of year	<u>\$ 126,011</u>	<u>\$ 132,106</u>	<u>\$ 14,297</u>	<u>\$ 877,827</u>

OneOhio Opioid Settlement Fund	Law Enforcement Continuing Professional Training Fund	Law Enforcement Education Fund	Law Enforcement Trust Fund	Storm Water Fund	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ 235,954	\$ 681,476
-	-	680	4,345	-	7,222
-	13,905	-	-	47,062	201,418
-	-	-	-	-	28,189
9,898	-	-	-	-	107,177
<u>9,898</u>	<u>13,905</u>	<u>680</u>	<u>4,345</u>	<u>283,016</u>	<u>1,025,482</u>
 - 13,196	 - 1,500	 - 3,900	 - 3,900	 - 360,832	 16,299 402,172 474,006 464,834 1,357,311
<u>9,898</u>	<u>709</u>	<u>(820)</u>	<u>445</u>	<u>(77,816)</u>	<u>(331,829)</u>
 - -	 - -	 - -	 - -	 - -	 980,000
9,898	709	(820)	445	(77,816)	648,171
3,029	13,697	3,162	38,364	431,232	923,970
<u>\$ 12,927</u>	<u>\$ 14,406</u>	<u>\$ 2,342</u>	<u>\$ 38,809</u>	<u>\$ 353,416</u>	<u>\$ 1,572,141</u>

Individual Fund Schedules of Revenues, Expenditures and
Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Municipal income tax	\$ 5,246,301	\$ 6,447,212	\$ 6,447,212	\$ -
Property and other taxes	530,232	536,629	536,629	-
Charges for services	205,200	145,930	145,930	-
Licenses and permits	163,796	216,621	216,621	-
Fines and forfeitures	19,000	20,758	20,758	-
Intergovernmental	363,650	574,226	331,941	(242,285)
Interest	148,498	218,025	218,025	-
Contributions and donations	18,800	1,260	1,260	-
Other	147,700	68,051	68,051	-
Total revenues	6,843,177	8,228,712	7,986,427	(242,285)
<u>Expenditures:</u>				
Current:				
General government				
Office of city council				
Personal services	48,296	52,248	52,248	-
Operations and maintenance	26,677	81,041	81,013	28
Total office of city council	74,973	133,289	133,261	28
Office of the city manager				
Personal services	287,630	124,124	124,124	-
Operations and maintenance	57,590	46,327	13,799	32,528
Total office of the city manager	345,220	170,451	137,923	32,528
Department of finance and tax				
Personal services	673,590	547,076	547,074	2
Operations and maintenance	150,932	154,716	133,517	21,199
Total department of finance and tax	824,522	701,792	680,591	21,201
Mayor's court				
Personal services	13,228	13,886	13,886	-
Operations and maintenance	21,592	13,208	8,401	4,807
Total mayor's court	34,820	27,094	22,287	4,807
Civil service commission				
Operations and maintenance	21,350	16,479	16,479	-
Division of lands and buildings				
Operations and maintenance	159,067	117,694	113,460	4,234

(Continued)

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Department of law				
Operations and maintenance	310,181	282,861	252,917	29,944
Total department of law	310,181	282,861	252,917	29,944
Other administrative				
Operations and maintenance	291,468	279,987	278,404	1,583
Total general government	2,061,601	1,729,647	1,635,322	94,325
Security of persons and property				
Division of police				
Personal services	1,967,357	1,875,951	1,875,950	1
Operations and maintenance	418,403	381,833	377,442	4,391
Total division of police	2,385,760	2,257,784	2,253,392	4,392
Division of fire				
Personal services	820,432	551,760	551,760	-
Operations and maintenance	328,113	311,008	307,535	3,473
Total division of fire	1,148,545	862,768	859,295	3,473
Division of street lighting				
Operations and maintenance	158,137	189,145	189,008	137
Division of traffic control maintenance				
Operations and maintenance	21,700	21,208	21,208	-
Division of fire prevention/inspections				
Personal services	14,028	15,373	15,373	-
Operations and maintenance	3,072	2,898	2,828	70
Total division of fire prevention/inspections	17,100	18,271	18,201	70
Total security of persons and property	3,731,242	3,349,176	3,341,104	8,072
Public health and welfare				
Board of health				
Operations and maintenance	127,068	97,762	97,762	-
Basic utility services				
Division of water treatment				
Personal services	-	10,452	10,452	-
Community environment				
Division of planning and development				
Personal services	236,397	202,912	202,912	-
Operations and maintenance	240,376	88,715	87,968	747
Total division of planning and development	476,773	291,627	290,880	747

(Continued)

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Division of housing and building code				
Personal services	133,494	120,014	120,014	-
Operations and maintenance	9,932	7,622	7,470	152
Total division of housing and building code	143,426	127,636	127,484	152
Total community environment	620,199	419,263	418,364	899
Leisure time activities				
Division of parks				
Personal services	192,698	139,499	139,499	-
Operations and maintenance	151,157	541,486	519,970	21,516
Total division of parks	343,855	680,985	659,469	21,516
Special events				
Operations and maintenance	95,859	95,859	94,500	1,359
Total leisure time activities	439,714	776,844	753,969	22,875
Total expenditures	6,979,824	6,383,144	6,256,973	126,171
Excess of revenues over (under) expenditures	(136,647)	1,845,568	1,729,454	(116,114)
Other financing sources (uses):				
Sale of capital assets	3,785	-	-	-
Transfers - in	72,038	72,038	72,038	-
Transfers - out	(1,031,138)	(1,231,138)	(1,231,138)	-
Total other financing sources (uses)	(955,315)	(1,159,100)	(1,159,100)	-
Net change in fund balance	(1,091,962)	686,468	570,354	(116,114)
Fund balance at beginning of year	3,168,016	3,168,016	3,168,016	-
Prior year encumbrances appropriated	401,731	401,731	401,731	-
Fund balance at end of year	\$ 2,477,785	\$ 4,256,215	\$ 4,140,101	\$ (116,114)

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction, Maintenance and Repair Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Intergovernmental	\$ 527,445	\$ 580,625	\$ 580,625	\$ -
Contributions and donations	300	-	-	-
Other	1,400	2,734	2,734	-
Total revenues	<u>529,145</u>	<u>583,359</u>	<u>583,359</u>	<u>-</u>
Expenditures:				
Current:				
Transportation				
Division of street maintenance				
Personal services	454,357	447,692	447,692	-
Operations and maintenance	280,027	276,088	260,198	15,890
Total division of street maintenance	<u>734,384</u>	<u>723,780</u>	<u>707,890</u>	<u>15,890</u>
Division of snow and ice removal				
Operations and maintenance	218,343	194,932	193,308	1,624
Total expenditures	<u>952,727</u>	<u>918,712</u>	<u>901,198</u>	<u>17,514</u>
Excess of revenues under expenditures	<u>(423,582)</u>	<u>(335,353)</u>	<u>(317,839)</u>	<u>17,514</u>
Other financing sources:				
Sale of capital assets	4,225	-	-	-
Transfers - in	250,000	250,000	250,000	-
Total other financing sources	<u>254,225</u>	<u>250,000</u>	<u>250,000</u>	<u>-</u>
Net change in fund balance	<u>(169,357)</u>	<u>(85,353)</u>	<u>(67,839)</u>	<u>17,514</u>
Fund balance at beginning of year	184,847	184,847	184,847	-
Prior year encumbrances appropriated	<u>154,873</u>	<u>154,873</u>	<u>154,873</u>	<u>-</u>
Fund balance at end of year	<u>\$ 170,363</u>	<u>\$ 254,367</u>	<u>\$ 271,881</u>	<u>\$ 17,514</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Local Fiscal Recovery Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ -	\$ 277,142	\$ 277,142	\$ -
<u>Expenditures:</u>				
Current:				
General government				
Department of finance and tax				
Operations and maintenance	563,374	563,374	562,355	1,019
Security of persons and property				
Division of fire				
Personal services	1,017	132,468	132,468	-
Division of emergency services				
Personal services	-	94,867	94,866	1
Total security of persons and property	1,017	227,335	227,334	1
Total expenditures	564,391	790,709	789,689	1,020
Net change in fund balance	(564,391)	(513,567)	(512,547)	1,020
Fund balance at beginning of year	-	-	-	-
Prior year encumbrances appropriated	564,391	564,391	564,391	-
Fund balance at end of year	\$ -	\$ 50,824	\$ 51,844	\$ 1,020

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Capital Improvements Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Intergovernmental	\$ 245,000	\$ 245,000	\$ 200,000	\$ (45,000)
Contributions and donations	-	774,585	774,585	-
Rentals	143,911	131,919	131,919	-
Other	-	7,045	7,045	-
Total revenues	388,911	1,158,549	1,113,549	(45,000)
Expenditures:				
Current:				
General government				
Division of lands and buildings				
Operations and maintenance	1,777,250	9,838,321	9,778,562	59,759
Leisure time activities				
Division of parks				
Operations and maintenance	-	774,585	774,585	-
Total expenditures	1,777,250	10,612,906	10,553,147	59,759
Excess of revenues under expenditures	(1,388,339)	(9,454,357)	(9,439,598)	14,759
Other financing sources:				
Bonds issued	-	8,150,000	8,150,000	-
Net change in fund balance	(1,388,339)	(1,304,357)	(1,289,598)	14,759
Fund balance at beginning of year	535	535	535	-
Prior year encumbrances appropriated	1,462,250	1,462,250	1,462,250	-
Fund balance at end of year	\$ 74,446	\$ 158,428	\$ 173,187	\$ 14,759

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ 42,616	\$ 43,262	\$ 43,262	\$ -
<u>Expenditures:</u>				
Current:				
Transportation				
Division of street maintenance				
Operations and maintenance	29,849	12,936	12,756	180
Division of snow and ice removal				
Operations and maintenance	16,663	14,706	14,706	-
Total expenditures	46,512	27,642	27,462	180
Net change in fund balance	(3,896)	15,620	15,800	180
Fund balance at beginning of year	23,216	23,216	23,216	-
Prior year encumbrances appropriated	6,945	6,945	6,945	-
Fund balance at end of year	\$ 26,265	\$ 45,781	\$ 45,961	\$ 180

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle License Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ 92,000	\$ 93,583	\$ 93,583	\$ -
Interest	16,717	28,189	28,189	-
Total revenues	<u>108,717</u>	<u>121,772</u>	<u>121,772</u>	<u>-</u>
<u>Expenditures:</u>				
Current:				
Transportation				
Division of street construction				
Operations and maintenance	<u>300,500</u>	<u>500,476</u>	<u>500,476</u>	<u>-</u>
Excess of revenues under expenditures	<u>(191,783)</u>	<u>(378,704)</u>	<u>(378,704)</u>	<u>-</u>
Other financing sources:				
Transfers - in	<u>250,000</u>	<u>450,000</u>	<u>450,000</u>	<u>-</u>
Net change in fund balance	58,217	71,296	71,296	-
Fund balance at beginning of year	13,894	13,894	13,894	-
Prior year encumbrances appropriated	-	-	-	-
Fund balance at end of year	<u>\$ 72,111</u>	<u>\$ 85,190</u>	<u>\$ 85,190</u>	<u>\$ -</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mayor's Court Computerization Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Fines and forfeitures	\$ 1,565	\$ 2,197	\$ 2,197	\$ -
<u>Expenditures:</u>				
Current:				
General government				
Mayor's court				
Operations and maintenance	4,000	3,103	3,103	-
Net change in fund balance	(2,435)	(906)	(906)	-
Fund balance at beginning of year	15,203	15,203	15,203	-
Fund balance at end of year	<u>\$ 12,768</u>	<u>\$ 14,297</u>	<u>\$ 14,297</u>	<u>\$ -</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Emergency Services Charges Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues:				
Charges for services	\$ 530,200	\$ 446,805	\$ 446,805	\$ -
Intergovernmental	40,000	3,771	3,771	-
Other	-	1	1	-
Total revenues	<u>570,200</u>	<u>450,577</u>	<u>450,577</u>	<u>-</u>
Expenditures:				
Current:				
Security of persons and property				
Division of emergency services				
Personal services	515,782	256,733	256,733	-
Operations and maintenance	590,409	562,204	561,810	394
Total expenditures	<u>1,106,191</u>	<u>818,937</u>	<u>818,543</u>	<u>394</u>
Excess of revenues over(under) expenditures	<u>(535,991)</u>	<u>(368,360)</u>	<u>(367,966)</u>	<u>394</u>
Other financing sources:				
Transfers - in	420,000	530,000	530,000	-
Net change in fund balance	(115,991)	161,640	162,034	394
Fund balance at beginning of year	283,668	283,668	283,668	-
Prior year encumbrances appropriated	3,278	3,278	3,278	-
Fund balance at end of year	<u>\$ 170,955</u>	<u>\$ 448,586</u>	<u>\$ 448,980</u>	<u>\$ 394</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
OneOhio Opioid Settlement Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Other	\$ 1,500	\$ 9,898	\$ 9,898	\$ -
<u>Expenditures:</u>				
Current:				
Security of persons and property				
Division of police				
Operations and maintenance	1,500	-	-	-
Net change in fund balance	-	9,898	9,898	-
Fund balance at beginning of year	3,029	3,029	3,029	-
Fund balance at end of year	<u>\$ 3,029</u>	<u>\$ 12,927</u>	<u>\$ 12,927</u>	<u>\$ -</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Continuing Professional Training Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Intergovernmental	\$ 6,500	\$ 12,756	\$ 12,756	\$ -
<u>Expenditures:</u>				
Current:				
Security of persons and property				
Division of police				
Personal services	-	13,197	13,196	1
Operations and maintenance	6,500	-	-	-
Total expenditures	6,500	13,197	13,196	1
Net change in fund balance	-	(441)	(440)	1
Fund balance at beginning of year	941	941	941	-
Fund balance at end of year	<u>\$ 941</u>	<u>\$ 500</u>	<u>\$ 501</u>	<u>\$ 1</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Education Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Fines and forfeitures	\$ 750	\$ 680	\$ 680	\$ -
<u>Expenditures:</u>				
Current:				
Security of persons and property				
Division of police				
Operations and maintenance	1,500	1,500	1,500	-
Net change in fund balance	(750)	(820)	(820)	-
Fund balance at beginning of year	3,162	3,162	3,162	-
Fund balance at end of year	<u>\$ 2,412</u>	<u>\$ 2,342</u>	<u>\$ 2,342</u>	<u>\$ -</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Trust Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Fines and forfeitures	\$ 975	\$ 4,345	\$ 4,345	\$ -
<u>Expenditures:</u>				
Current:				
Security of persons and property				
Division of police				
Operations and maintenance	21,120	18,831	18,831	-
Net change in fund balance	(20,145)	(14,486)	(14,486)	-
Fund balance at beginning of year	38,364	38,364	38,364	-
Fund balance at end of year	<u>\$ 18,219</u>	<u>\$ 23,878</u>	<u>\$ 23,878</u>	<u>\$ -</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Storm Water Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Charges for services	\$ 237,038	\$ 235,749	\$ 235,749	\$ -
Intergovernmental	-	47,062	47,062	-
Total revenues	<u>237,038</u>	<u>282,811</u>	<u>282,811</u>	<u>-</u>
<u>Expenditures:</u>				
Current:				
Transportation				
Division of storm water maintenance				
Operations and maintenance	<u>474,987</u>	<u>527,242</u>	<u>509,137</u>	<u>18,105</u>
Net change in fund balance	(237,949)	(244,431)	(226,326)	18,105
Fund balance at beginning of year	237,249	237,249	237,249	-
Prior year encumbrances appropriated	<u>199,986</u>	<u>199,986</u>	<u>199,986</u>	<u>-</u>
Fund balance at end of year	<u>\$ 199,286</u>	<u>\$ 192,804</u>	<u>\$ 210,909</u>	<u>\$ 18,105</u>

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Retirement Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<u>Revenues:</u>				
Interest	\$ -	\$ 217,735	\$ 217,735	\$ -
<u>Expenditures:</u>				
Debt service:				
Bond issuance costs	-	28,611	28,611	-
Excess of revenues under expenditures	-	189,124	189,124	-
Other financing sources:				
Premium on debt issued	-	29,340	29,340	-
Net change in fund balance	-	218,464	218,464	-
Fund balance at beginning of year	1,665	1,665	1,665	-
Fund balance at end of year	<u>\$ 1,665</u>	<u>\$ 220,129</u>	<u>\$ 220,129</u>	<u>\$ -</u>



Individual Fund Schedules of Revenues, Expenses and
Changes in Net Position – Budget (Non-GAAP Basis) and Actual

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Net Position - Budget (Non-GAAP Basis) and Actual
Water Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues:				
Charges for services	\$ 1,655,098	\$ 1,592,850	\$ 1,592,850	\$ -
Tap-in fees	12,000	59,250	59,250	-
Total revenues	1,667,098	1,652,100	1,652,100	-
Expenses:				
Personal services	603,468	576,209	576,209	-
Fringe benefits	229,600	225,449	225,449	-
Contractual services	507,898	346,022	339,736	6,286
Materials and supplies	144,358	104,517	104,497	20
Capital outlay	1,172,567	1,213,548	1,167,405	46,143
Total expenses	2,657,891	2,465,745	2,413,296	52,449
Operating loss	(990,793)	(813,645)	(761,196)	52,449
Nonoperating revenue (expenses):				
Municipal income taxes	233,525	18,336	18,336	-
Principal retirement	(73,286)	(73,459)	(73,459)	-
Interest and fiscal charges	(24,258)	(23,972)	(23,972)	-
Total nonoperating revenue (expenses)	135,981	(79,095)	(79,095)	-
Loss before other financing sources (uses)	(854,812)	(892,740)	(840,291)	52,449
Other financing sources and (uses):				
Capital contribution	-	47,062	47,062	-
Transfers - in	75,000	100,000	100,000	-
Transfers - out	(115,525)	(165,525)	(165,525)	-
Total other financing sources (uses)	(40,525)	(18,463)	(18,463)	-
Change in fund position	(895,337)	(911,203)	(858,754)	52,449
Net position at beginning of year	2,988,006	2,988,006	2,988,006	-
Prior year encumbrances appropriated	747,919	747,919	747,919	-
Net position at end of year	\$ 2,840,588	\$ 2,824,722	\$ 2,877,171	\$ 52,449

City of Louisville, Ohio

**Schedule of Revenues, Expenditures and Changes
In Net Position - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues:				
Charges for services	\$ 1,771,566	\$ 1,644,771	\$ 1,644,771	\$ -
Tap-in fees	11,800	48,300	48,300	-
Total revenues	1,783,366	1,693,071	1,693,071	-
Expenses:				
Personal services	613,720	579,073	579,073	-
Fringe benefits	232,697	226,318	226,319	(1)
Contractual services	479,604	322,452	317,350	5,102
Materials and supplies	111,264	97,776	97,776	-
Capital outlay	1,068,807	1,345,189	975,022	370,167
Total expenses	2,506,092	2,570,808	2,195,540	375,268
Operating loss	(722,726)	(877,737)	(502,469)	375,268
Nonoperating revenue (expenses):				
Municipal income tax	34,475	34,475	34,475	-
Principal retirement	(185,719)	(104,209)	(104,209)	-
Interest and fiscal charges	(6,581)	(3,018)	(3,018)	-
Total nonoperating revenue (expenses)	(157,825)	(72,752)	(72,752)	-
Loss before other financing sources	(880,551)	(950,489)	(575,221)	375,268
Other financing sources:				
Capital contribution	-	47,062	47,062	-
Transfers - in	40,525	65,525	65,525	-
Total other financing sources	40,525	112,587	112,587	-
Change in fund position	(840,026)	(837,902)	(462,634)	375,268
Net position at beginning of year	1,313,970	1,313,970	1,313,970	-
Prior year encumbrances appropriated	753,302	753,302	753,302	-
Net position at end of year	\$ 1,227,246	\$ 1,229,370	\$ 1,604,638	\$ 375,268

STATISTICAL SECTION



Statistical Section

This part of the City's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S2 - S10
Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue source(s), the property tax and the income tax.	S11 - S15
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S16 - S21
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S22 - S23
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S24 - S27

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

CITY OF LOUISVILLE, OHIO

Net Position by Component (1)

Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020 (2)</u>	Restated
<u>Governmental Activities</u>						
Net investment in capital assets	\$ 13,834,655	\$ 12,517,787	\$ 12,057,617	\$ 11,914,371	\$ 11,862,588	
Restricted	4,071,592	716,553	842,730	1,262,803	1,579,733	
Unrestricted	2,036,117	3,929,749	2,717,999	1,014,817	(715,791)	
Total governmental activities net position	<u>19,942,364</u>	<u>17,164,089</u>	<u>15,618,346</u>	<u>14,191,991</u>	<u>12,726,530</u>	
<u>Business-Type Activities</u>						
Net investment in capital assets	19,123,233	18,677,310	18,452,909	16,997,145	13,375,903	
Unrestricted	4,418,292	5,134,505	5,466,933	6,579,229	8,550,707	
Total business-type activities net position	<u>23,541,525</u>	<u>23,811,815</u>	<u>23,919,842</u>	<u>23,576,374</u>	<u>21,926,610</u>	
<u>Primary Government</u>						
Net investment in capital assets	32,957,888	31,195,097	30,510,526	28,911,516	25,238,491	
Restricted	4,071,592	716,553	842,730	1,262,803	1,579,733	
Unrestricted	6,454,409	9,064,254	8,184,932	7,594,046	7,834,916	
Total primary government net position	<u>\$ 43,483,889</u>	<u>\$ 40,975,904</u>	<u>\$ 39,538,188</u>	<u>\$ 37,768,365</u>	<u>\$ 34,653,140</u>	

Source: City of Louisville basic financial statements.

(1) Accrual basis of accounting.

(2) The City restated to correct an overstatement of accounts payable and expenditures at December 31, 2020.

(3) The City implemented GASB 75 during 2018 and as a result 2017 was restated.

Restated					
<u>2019</u>	<u>2018</u>	<u>2017 (3)</u>	<u>2016</u>	<u>2015</u>	
\$ 12,151,973	\$ 12,094,042	\$ 12,008,865	\$ 12,281,304	\$ 12,229,376	
1,296,951	1,090,384	963,782	845,644	750,487	
<u>(888,354)</u>	<u>(2,336,785)</u>	<u>(1,737,697)</u>	<u>1,190,011</u>	<u>1,005,040</u>	
<u>12,560,570</u>	<u>10,847,641</u>	<u>11,234,950</u>	<u>14,316,959</u>	<u>13,984,903</u>	
12,942,821	12,207,266	10,587,689	10,502,851	10,336,346	
7,086,484	6,567,976	6,845,993	5,809,480	4,370,633	
<u>20,029,305</u>	<u>18,775,242</u>	<u>17,433,682</u>	<u>16,312,331</u>	<u>14,706,979</u>	
25,094,794	24,301,308	22,596,554	22,784,155	22,565,722	
1,296,951	1,090,384	963,782	845,644	750,487	
<u>6,198,130</u>	<u>4,231,191</u>	<u>5,108,296</u>	<u>6,999,491</u>	<u>5,375,673</u>	
<u>\$ 32,589,875</u>	<u>\$ 29,622,883</u>	<u>\$ 28,668,632</u>	<u>\$ 30,629,290</u>	<u>\$ 28,691,882</u>	

CITY OF LOUISVILLE, OHIO
Changes in Net Position (1)
Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Expenses					
Governmental Activities:					
General government	\$ 1,582,473	\$ 1,703,739	\$ 1,468,400	\$ 849,650	\$ 1,494,121
Security of persons and property	4,225,460	3,782,929	3,234,605	3,004,083	3,355,203
Public health and welfare	104,726	83,385	83,103	89,724	72,969
Transportation	1,520,412	1,733,875	1,852,607	1,589,289	1,239,354
Community environment	406,536	362,015	214,879	126,456	484,905
Basic utility services	-	-	-	-	484
Leisure time activities	335,982	293,256	261,405	181,234	152,517
Interest and fiscal charges	361,177	8,864	13,585	21,675	26,284
Total governmental activities expenses	<u>8,536,766</u>	<u>7,968,063</u>	<u>7,128,584</u>	<u>5,862,111</u>	<u>6,825,837</u>
Business-Type Activities:					
Water	1,770,109	1,734,456	1,360,413	1,022,987	1,271,667
Sewer	1,881,027	1,976,806	1,440,816	1,184,348	1,379,835
Total business-type activities expenses	<u>3,651,136</u>	<u>3,711,262</u>	<u>2,801,229</u>	<u>2,207,335</u>	<u>2,651,502</u>
Total primary government expenses	<u>\$ 12,187,902</u>	<u>\$ 11,679,325</u>	<u>\$ 9,929,813</u>	<u>\$ 8,069,446</u>	<u>\$ 9,477,339</u>
Program Revenues					
Governmental Activities:					
Charges for services					
General government	\$ 302,325	\$ 354,680	\$ 234,820	\$ 169,096	\$ 163,985
Security of persons and property	476,343	445,870	354,082	387,367	359,373
Transportation	235,954	207,921	205,050	214,579	208,218
Community environment	216,621	191,215	161,665	175,870	169,061
Leisure time activities	10,090	6,815	6,200	6,888	565
Operating grants, contributions and interest	1,345,555	985,154	1,046,733	707,467	1,275,733
Capital grants and contributions	1,090,388	348,534	323,892	-	-
Total governmental activities program revenues	<u>3,677,276</u>	<u>2,540,189</u>	<u>2,332,442</u>	<u>1,661,267</u>	<u>2,176,935</u>
Business-Type Activities:					
Charges for services					
Water	1,656,542	1,624,605	1,571,335	1,564,405	1,627,621
Sewer	1,702,431	1,597,711	1,508,690	1,478,280	1,464,344
Capital grants and contributions	94,124	352,680	-	750,000	207,000
Total business-type activities program revenues	<u>3,453,097</u>	<u>3,574,996</u>	<u>3,080,025</u>	<u>3,792,685</u>	<u>3,298,965</u>
Total primary government program revenues	<u>\$ 7,130,373</u>	<u>\$ 6,115,185</u>	<u>\$ 5,412,467</u>	<u>\$ 5,453,952</u>	<u>\$ 5,475,900</u>
Net (expense)/revenue					
Governmental activities	\$ (4,859,490)	\$ (5,427,874)	\$ (4,796,142)	\$ (4,200,844)	\$ (4,648,902)
Business-type activities	(198,039)	(136,266)	278,796	1,585,350	647,463
Total primary government net expense	<u>\$ (5,057,529)</u>	<u>\$ (5,564,140)</u>	<u>\$ (4,517,346)</u>	<u>\$ (2,615,494)</u>	<u>\$ (4,001,439)</u>

CITY OF LOUISVILLE, OHIO

Changes in Net Position (1)

Last Ten Years

Continued

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Revenues and Other Changes in Net Position					
Governmental Activities:					
Property taxes levied for:					
General purposes	\$ 542,380	\$ 524,865	\$ 508,787	\$ 468,655	\$ 456,092
Income tax levied for:					
General purposes	6,339,171	5,575,669	5,740,923	4,874,906	3,748,356
Grants and entitlements not restricted to specific programs	350,985	361,581	332,974	344,504	280,880
Gain on sale of capital assets	-	-	-	-	-
Investment earnings	582,204	440,706	(384,263)	(87,155)	290,113
Other	63,595	37,925	24,076	65,395	8,866
Transfers	-	32,871	-	-	-
Total governmental activities	<u>7,878,335</u>	<u>6,973,617</u>	<u>6,222,497</u>	<u>5,666,305</u>	<u>4,784,307</u>
Business-Type Activities:					
Income tax levied for:					
Water utility services	7,640	36,467	32,336	4,390	727,927
Sewer utility services	23,779	24,643	32,336	60,024	521,915
Other	-	-	-	-	-
Transfers	-	(32,871)	-	-	-
Total business-type activities	<u>31,419</u>	<u>28,239</u>	<u>64,672</u>	<u>64,414</u>	<u>1,249,842</u>
Total primary government	<u><u>\$ 7,909,754</u></u>	<u><u>\$ 7,001,856</u></u>	<u><u>\$ 6,287,169</u></u>	<u><u>\$ 5,730,719</u></u>	<u><u>\$ 6,034,149</u></u>
Change in net position					
Governmental activities	\$ 3,018,845	\$ 1,545,743	\$ 1,426,355	\$ 1,465,461	\$ 135,405
Business-type activities	(166,620)	(108,027)	343,468	1,649,764	1,897,305
Total primary government	<u><u>\$ 2,852,225</u></u>	<u><u>\$ 1,437,716</u></u>	<u><u>\$ 1,769,823</u></u>	<u><u>\$ 3,115,225</u></u>	<u><u>\$ 2,032,710</u></u>

Source: City of Louisville basic financial statements.

(1) Accrual basis of accounting.

CITY OF LOUISVILLE, OHIO

Changes in Net Position (1)

Last Ten Years

Continued

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Expenses					
Governmental Activities:					
General government	\$ 1,499,084	\$ 1,316,959	\$ 1,452,835	\$ 1,045,516	\$ 1,118,995
Security of persons and property	1,608,618	3,426,558	3,042,626	2,895,871	2,500,837
Public health and welfare	74,924	95,667	113,804	94,167	90,079
Transportation	1,518,504	1,175,784	1,063,987	996,489	835,810
Community environment	399,922	298,476	308,542	261,543	291,723
Basic utility services	-	-	-	-	-
Leisure time activities	206,336	182,535	185,225	181,311	201,622
Interest and fiscal charges	29,587	35,323	33,705	26,193	14,623
Total governmental activities expenses	<u>5,336,975</u>	<u>6,531,302</u>	<u>6,200,724</u>	<u>5,501,090</u>	<u>5,053,689</u>
Business-Type Activities:					
Water	1,431,940	1,160,327	1,172,017	1,056,055	1,106,846
Sewer	1,417,140	1,361,080	1,011,187	958,109	966,393
Total business-type activities expenses	<u>2,849,080</u>	<u>2,521,407</u>	<u>2,183,204</u>	<u>2,014,164</u>	<u>2,073,239</u>
Total primary government expenses	<u>\$ 8,186,055</u>	<u>\$ 9,052,709</u>	<u>\$ 8,383,928</u>	<u>\$ 7,515,254</u>	<u>\$ 7,126,928</u>
Program Revenues					
Governmental Activities:					
Charges for services					
General government	\$ 185,434	\$ 292,143	\$ 259,659	\$ 255,490	\$ 238,558
Security of persons and property	373,112	449,375	345,998	368,166	335,212
Transportation	225,813	206,272	201,519	201,900	154,036
Community environment	172,960	65,441	57,826	56,855	48,819
Leisure time activities	5,023	5,910	5,198	5,545	6,704
Operating grants, contributions and interest	649,395	576,082	650,272	584,732	577,606
Capital grants and contributions	75,806	-	-	-	27,250
Total governmental activities program revenues	<u>1,687,543</u>	<u>1,595,223</u>	<u>1,520,472</u>	<u>1,472,688</u>	<u>1,388,185</u>
Business-Type Activities:					
Charges for services					
Water	1,469,313	1,397,230	1,270,817	1,226,405	1,304,450
Sewer	1,358,995	1,285,310	1,223,956	1,211,860	1,242,146
Capital grants and contributions	9,965	-	-	-	-
Total business-type activities program revenues	<u>2,838,273</u>	<u>2,682,540</u>	<u>2,494,773</u>	<u>2,438,265</u>	<u>2,546,596</u>
Total primary government program revenues	<u>\$ 4,525,816</u>	<u>\$ 4,277,763</u>	<u>\$ 4,015,245</u>	<u>\$ 3,910,953</u>	<u>\$ 3,934,781</u>
Net (expense)/revenue					
Governmental activities	\$ (3,649,432)	\$ (4,936,079)	\$ (4,680,252)	\$ (4,028,402)	\$ (3,665,504)
Business-type activities	(10,807)	161,133	311,569	424,101	473,357
Total primary government net expense	<u>\$ (3,660,239)</u>	<u>\$ (4,774,946)</u>	<u>\$ (4,368,683)</u>	<u>\$ (3,604,301)</u>	<u>\$ (3,192,147)</u>

CITY OF LOUISVILLE, OHIO

Changes in Net Position (1)

Last Ten Years

Continued

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
General Revenues and Other Changes in Net Position					
Governmental Activities:					
Property taxes levied for:					
General purposes	\$ 457,861	\$ 399,997	\$ 409,494	\$ 423,129	\$ 359,702
Income tax levied for:					
General purposes	3,794,626	3,536,558	3,611,791	3,538,813	3,318,897
Grants and entitlements not restricted to specific programs	247,161	258,997	192,844	220,627	219,958
Gain on sale of capital assets	-	-	-	119,017	-
Investment earnings	309,251	168,956	71,596	22,758	4,445
Other	553,462	184,262	40,096	36,114	53,186
Transfers	-	-	-	-	124,125
Total governmental activities	<u>5,362,361</u>	<u>4,548,770</u>	<u>4,325,821</u>	<u>4,360,458</u>	<u>4,080,313</u>
Business-Type Activities:					
Income tax levied for:					
Water utility services	717,152	600,418	898,261	869,245	729,063
Sewer utility services	547,718	578,234	305,664	309,031	374,453
Other	-	1,775	-	2,975	560
Transfers	-	-	-	-	(124,125)
Total business-type activities	<u>1,264,870</u>	<u>1,180,427</u>	<u>1,203,925</u>	<u>1,181,251</u>	<u>979,951</u>
Total primary government	<u>\$ 6,627,231</u>	<u>\$ 5,729,197</u>	<u>\$ 5,529,746</u>	<u>\$ 5,541,709</u>	<u>\$ 5,060,264</u>
Change in net position					
Governmental activities	\$ 1,712,929	\$ (387,309)	\$ (354,431)	\$ 332,056	\$ 414,809
Business-type activities	1,254,063	1,341,560	1,515,494	1,605,352	1,453,308
Total primary government	<u>\$ 2,966,992</u>	<u>\$ 954,251</u>	<u>\$ 1,161,063</u>	<u>\$ 1,937,408</u>	<u>\$ 1,868,117</u>

Source: City of Louisville basic financial statements.

(1) Accrual basis of accounting.

CITY OF LOUISVILLE, OHIO
Fund Balances, Governmental Funds (1)
Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
General Fund					
Nonspendable	\$ 35,646	\$ 36,245	\$ 20,268	\$ 27,145	\$ 28,175
Assigned	773,570	1,227,310	332,479	909,390	993,608
Unassigned	4,015,461	2,606,391	2,918,481	2,867,995	2,714,072
Total general fund	<u>\$ 4,824,677</u>	<u>\$ 3,869,946</u>	<u>\$ 3,271,228</u>	<u>\$ 3,804,530</u>	<u>\$ 3,735,855</u>
All Other Governmental Funds					
Nonspendable	\$ 14,346	\$ 111,922	\$ 89,910	\$ 115,185	\$ 116,739
Restricted	331,689	499,433	646,635	1,040,678	1,347,782
Committed	1,446,235	3,556,860	2,456,832	1,038,165	789,265
Total all other governmental funds	<u>\$ 1,792,270</u>	<u>\$ 4,168,215</u>	<u>\$ 3,193,377</u>	<u>\$ 2,194,028</u>	<u>\$ 2,253,786</u>

Source: City of Louisville basic financial statements.
 (1) Modified accrual basis of accounting.

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 34,287	\$ 42,236	\$ 37,003	\$ 36,835	\$ 9,656
787,258	930,905	1,081,341	847,582	534,215
2,448,717	2,081,866	1,942,340	1,979,422	2,215,335
<u>\$ 3,270,262</u>	<u>\$ 3,055,007</u>	<u>\$ 3,060,684</u>	<u>\$ 2,863,839</u>	<u>\$ 2,759,206</u>

\$ 180,346	\$ 116,327	\$ 121,187	\$ 151,126	\$ 115,007
1,005,255	897,574	756,385	575,760	511,700
775,105	649,686	551,172	411,280	341,992
<u>\$ 1,960,706</u>	<u>\$ 1,663,587</u>	<u>\$ 1,428,744</u>	<u>\$ 1,138,166</u>	<u>\$ 968,699</u>

CITY OF LOUISVILLE, OHIO
Changes in Fund Balance, Governmental Funds (1)
Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
Revenues										
Taxes	\$ 6,912,241	\$ 6,423,546	\$ 5,904,276	\$ 5,029,930	\$ 4,088,927	\$ 4,169,574	\$ 4,069,068	\$ 4,030,234	\$ 3,668,779	\$ 3,675,861
Charges for services	827,406	832,311	730,936	739,236	685,318	780,631	693,139	675,343	671,376	591,617
Fines, licenses and permits	244,229	223,042	178,993	190,090	184,693	214,934	285,800	195,144	184,758	166,889
Intergovernmental revenues	1,917,004	1,671,465	1,678,227	992,091	1,519,879	860,680	829,992	892,730	803,716	816,170
Investment income	610,393	453,553	(378,944)	(60,780)	315,870	314,323	176,039	74,339	23,924	4,664
Contributions and donations	775,845	18,050	8,900	25,155	4,700	42,953	8,620	7,600	9,491	8,310
Rentals	131,919	155,904	59,963	-	-	-	-	-	-	-
Other	185,991	26,552	12,880	45,874	3,869	566,909	196,703	35,117	35,470	54,002
Total revenues	<u>11,605,028</u>	<u>9,804,423</u>	<u>8,195,231</u>	<u>6,961,596</u>	<u>6,803,256</u>	<u>6,950,004</u>	<u>6,259,361</u>	<u>5,910,507</u>	<u>5,397,514</u>	<u>5,317,513</u>
Expenditures										
General government	1,513,891	1,674,956	1,612,808	1,251,295	1,312,873	1,222,225	1,211,723	1,047,651	953,372	1,058,754
Security of persons and property	3,806,580	3,263,599	2,938,031	2,680,903	2,734,264	2,760,245	2,796,723	2,522,778	2,393,046	2,265,913
Public health and welfare	104,726	83,385	83,103	89,724	72,969	74,924	95,667	113,804	94,167	90,079
Transportation	1,092,815	1,341,687	1,535,201	1,392,874	757,572	985,549	726,615	599,030	626,022	512,457
Community environment	381,585	378,609	278,154	329,416	443,840	316,886	270,729	263,441	253,266	291,349
Basic utility services	-	-	-	-	484	-	-	-	-	-
Leisure time activities	267,446	238,551	231,672	211,737	89,922	132,755	107,188	115,646	111,898	121,746
Capital outlay	4,250,689	1,142,706	920,448	728,961	500,913	840,976	777,837	582,937	1,472,416	458,588
Debt service:										
Principal retirement	100,093	96,639	140,559	248,747	244,855	192,668	196,952	153,028	261,148	150,045
Interest and fiscal charges	7,281	10,735	15,391	23,522	28,116	31,402	37,116	35,486	10,733	14,962
Issuance costs	28,611	-	-	-	-	-	-	-	-	-
Total expenditures	<u>11,553,717</u>	<u>8,230,867</u>	<u>7,755,367</u>	<u>6,957,179</u>	<u>6,185,808</u>	<u>6,557,630</u>	<u>6,220,550</u>	<u>5,433,801</u>	<u>6,176,068</u>	<u>4,963,893</u>
Excess of revenues over (under) expenditures	<u>51,311</u>	<u>1,573,556</u>	<u>439,864</u>	<u>4,417</u>	<u>617,448</u>	<u>392,374</u>	<u>38,811</u>	<u>476,706</u>	<u>(778,554)</u>	<u>353,620</u>
Other financing sources (uses)										
Proceeds of notes	8,150,000	-	-	-	-	-	-	-	-	-
Inception of financed purchases	-	-	-	-	141,225	120,000	167,838	-	921,479	-
Premium on notes issued	29,340	-	-	-	-	-	-	-	-	-
Sale of capital assets	-	26,183	4,500	-	-	22,517	10,717	131,175	-	-
Transfers in	1,230,000	1,906,459	1,896,541	911,450	479,400	654,075	558,700	479,350	438,750	454,150
Transfers out	(1,230,000)	(1,906,459)	(1,896,541)	(911,450)	(479,400)	(654,075)	(558,700)	(479,350)	(438,750)	(454,150)
Total other financing sources (uses)	<u>8,179,340</u>	<u>-</u>	<u>26,183</u>	<u>4,500</u>	<u>141,225</u>	<u>120,000</u>	<u>190,355</u>	<u>10,717</u>	<u>1,052,654</u>	<u>-</u>
Net change in fund balance	<u><u>\$ 8,230,651</u></u>	<u><u>\$ 1,573,556</u></u>	<u><u>\$ 466,047</u></u>	<u><u>\$ 8,917</u></u>	<u><u>\$ 758,673</u></u>	<u><u>\$ 512,374</u></u>	<u><u>\$ 229,166</u></u>	<u><u>\$ 487,423</u></u>	<u><u>\$ 274,100</u></u>	<u><u>\$ 353,620</u></u>
Debt service as a percentage of noncapital expenditures	1.9%	1.5%	2.3%	4.4%	4.8%	3.9%	4.3%	3.9%	5.8%	3.7%

Source: City of Louisville basic financial statements.
(1) Modified accrual basis of accounting.

CITY OF LOUISVILLE, OHIO
Assessed and Estimated Actual Value of Taxable Property
Last Ten Collection Years

Collection Year	Real Property (1)		Public Utility (2)		Tangible Personal Property (3)		Total		Weighted Average Tax Rate	Total City Direct Rate
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value		
2024	\$ 208,172,850	\$ 594,779,571	\$ 6,906,210	\$ 17,736,403	\$ -	\$ -	\$ 215,079,060	\$ 612,515,974	34.71%	\$ 2.80
2023	205,897,840	588,279,543	6,333,800	16,266,350	-	-	212,231,640	604,545,893	34.73%	2.80
2022	205,017,930	585,765,514	5,892,960	15,134,193	-	-	210,910,890	600,899,707	34.75%	2.80
2021	183,886,140	525,388,971	5,344,350	13,725,263	-	-	189,230,490	539,114,234	34.75%	2.80
2020	181,900,760	519,716,457	5,006,190	12,856,806	-	-	186,906,950	532,573,263	34.76%	2.80
2019	180,535,470	515,815,629	4,651,900	11,946,925	-	-	185,187,370	527,762,554	34.77%	2.80
2018	163,564,890	467,328,257	4,495,600	11,545,518	-	-	168,060,490	478,873,775	34.76%	2.80
2017	161,336,550	460,961,571	4,155,920	10,673,158	-	-	165,492,470	471,634,729	34.77%	2.80
2016	156,526,470	447,218,486	4,128,460	10,602,636	-	-	160,654,930	457,821,122	34.77%	2.80
2015	140,134,930	400,385,514	3,943,800	10,128,395	-	-	144,078,730	410,513,909	34.75%	2.80

Source: Stark County Auditor

(1) Real estate value is assessed at 35% of appraised market value.

(2) Public utility personal property is assessed at 88% of true value for half of 2015-2024 and the other half at 25% of true value.

(3) Tangible personal property is assessed at 0% for 2015-2024.

CITY OF LOUISVILLE, OHIO
Property Tax Levies and Collections
Last Ten Calendar Years

Year	Current Tax Levy	(1) Current Tax Collections	Percent of Levy Collected	Outstanding Delinquent Taxes	Percent of Outstanding Delinquent Taxes to Current Tax Levy	Total Direct Tax Rate
2024	\$ 602,149	\$ 594,022	98.65%	\$ 19,920	3.31%	\$ 80.40
2023	593,035	585,561	98.74%	20,255	3.42%	80.40
2022	590,348	575,678	97.52%	17,857	3.02%	80.50
2021	529,782	521,939	98.52%	17,639	3.33%	76.10
2020	523,136	515,302	98.50%	15,132	2.89%	76.50
2019	518,461	511,459	98.65%	18,249	3.52%	76.50
2018	470,526	456,189	96.95%	26,787	5.69%	77.00
2017	463,802	454,323	97.96%	26,394	5.69%	77.80
2016	449,790	442,776	98.44%	20,682	4.60%	77.90
2015	403,370	394,577	97.82%	15,977	3.96%	79.00

Source: Stark County Auditor

(1) Represents amounts collected by the County for the City during the year indicated.

CITY OF LOUISVILLE, OHIO

Schedules of Principal Taxpayers - Real Property

Current Year and Nine Years Ago

Taxpayer	2024			2015		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Covington Ridge One Llc	\$ 3,307,860	1	1.59%	\$ -		0.00%
St Joseph Care Center	2,511,550	2	1.21%	-		0.00%
HP Products Inc	2,072,110	3	1.00%	1,714,740	2	1.22%
Covington Ridge Three LLC	1,631,600	4	0.78%	-		0.00%
Jewel Acquisition LLC	1,432,290	5	0.69%	1,292,500	4	0.92%
Louisville Ventures LTD	1,396,980	6	0.67%	1,263,900	5	0.90%
Groffre Investments	1,223,420	7	0.59%	678,330	6	0.48%
Arc Ralvlohol1 LLC	882,000	8	0.42%	1,577,450	3	1.13%
Maxsam Investments LLC	800,620	9	0.38%	-		0.00%
2321 Energy Drive - Louisville LLC	770,000	10	0.37%	-		0.00%
Chesapeake Land Development Co LLC	\$ -		0.00%	\$ 3,611,490	1	2.58%
CRC Ohio Properties LLC	-		0.00%	525,000	7	0.37%
Aultman Health Foundation	-		0.00%	498,380	8	0.36%
Metzger J B Co.	-		0.00%	469,590	9	0.34%
CNS Industries	-		0.00%	403,090	10	0.29%
Total of above	\$ 16,028,430		7.70%	\$ 12,034,470		8.59%
Total City	\$ 208,172,850			\$ 140,134,930		

Source: Stark County Auditor and 2015 City of Louisville Annual Comprehensive Financial Report

CITY OF LOUISVILLE, OHIO**Schedules of Principal Taxpayers - Public Utility****Current Year and Nine Years Ago**

Taxpayer	2024			2015		
	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
			Rank	Assessed Value		Rank
Ohio Power	\$ 6,263,760	1	90.70%	\$ 3,713,300	1	94.16%
East Ohio Gas Co.	431,950	2	6.25%	230,500	2	5.84%
AEP Ohio Transmission Company	<u>210,500</u>	<u>3</u>	<u>3.05%</u>	<u>-</u>		<u>0.00%</u>
Total of above	<u>\$ 6,906,210</u>		<u>100.00%</u>	<u>\$ 3,943,800</u>		<u>100.00%</u>
Total City	<u>\$ 6,906,210</u>			<u>\$ 3,943,800</u>		

Source: Stark County Auditor and 2015 City of Louisville Annual Comprehensive Financial Report

CITY OF LOUISVILLE, OHIO
Income Tax Rates and Collections
Last Ten Calendar Years

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals	Percentage Change from Prior Year
2024	2.00%	\$ 6,500,023	\$ 3,822,598	58.81%	\$ 667,087	10.26%	\$ 2,010,337	30.93%	9.85%
2023	2.00%	5,917,442	3,529,480	59.65%	535,533	9.05%	1,852,429	31.30%	9.65%
2022	2.00%	5,396,511	3,345,419	61.99%	431,508	8.00%	1,619,584	30.01%	13.77%
2021	2.00%	4,743,350	2,979,414	62.81%	227,659	4.80%	1,536,277	32.39%	-0.72%
2020	2.00%	4,777,853	2,969,858	62.16%	225,373	4.72%	1,582,622	33.12%	-4.47%
2019	2.00%	5,001,516	3,097,749	61.94%	254,308	5.08%	1,649,459	32.98%	6.66%
2018	2.00%	4,689,396	2,959,144	63.10%	181,341	3.87%	1,548,911	33.03%	-2.10%
2017	2.00%	4,790,202	2,929,582	61.16%	211,205	4.41%	1,649,415	34.43%	4.63%
2016	2.00%	4,578,245	2,783,713	60.80%	237,393	5.19%	1,557,139	34.01%	2.60%
2015	2.00%	4,462,328	2,778,171	62.26%	273,911	6.14%	1,410,246	31.60%	5.68%

Source: City income tax records. The City is legally prohibited from disclosing individual revenue payers and therefore this schedule is presented as an alternative.

CITY OF LOUISVILLE, OHIO
Ratios of Outstanding Debt by Type
Last Ten Years

Fiscal Year	Governmental Activities (1)			Business-Type Activities (1)				Total Primary Government	Percentage of Personal Income	Per Capita
	Bond Anticipation Notes	General Obligation Bonds	Financed Purchases	General Obligation Bonds	OPWC Loans	OWDA Loans	Financed Purchases			
2024	\$8,150,000	\$ -	\$ 103,670	\$ -	\$ 2,817,477	\$ 2,436,934	\$ -	\$13,508,081	4.34%	\$ 1,419
2023	-	-	203,763	-	2,923,830	2,489,563	-	5,617,156	1.70%	590
2022	-	-	300,402	-	2,916,543	2,325,100	49,158	5,591,203	1.85%	587
2021	-	-	440,961	-	2,585,369	866,874	41,000	3,934,204	1.35%	413
2020	-	28,045	661,708	112,316	2,205,172	877,673	-	3,884,914	1.51%	423
2019	-	56,135	737,338	224,948	1,339,230	49,488	83,662	2,490,801	0.96%	271
2018	-	83,268	783,006	333,884	1,263,979	23,504	-	2,487,641	1.02%	271
2017	-	109,443	786,120	439,114	119,396	26,462	-	1,480,535	0.58%	161
2016	-	135,660	913,148	594,743	167,688	29,435	51,598	1,892,272	0.75%	206
2015	-	160,917	227,817	741,749	215,980	32,294	101,925	1,480,682	0.62%	161

(1) Details regarding the City's outstanding debt can be found in Note 9 in the current financial statements.

Source: City of Louisville basic financial statements.

CITY OF LOUISVILLE, OHIO**Ratios of General Bonded Debt Outstanding (1)****Last Ten Years**General Bonded Debt Outstanding

Fiscal Year	General Obligation Bonds	Percentage of Actual Taxable Value of Property	Outstanding Debt Per Capita	Outstanding Debt to Personal Income
2024	\$ -	0.00%	\$ -	0.00%
2023	-	0.00%	-	0.00%
2022	-	0.00%	-	0.00%
2021	-	0.00%	-	0.00%
2020	140,361	0.08%	15.28	0.05%
2019	281,083	0.15%	30.60	0.11%
2018	417,152	0.25%	45.41	0.17%
2017	548,557	0.33%	59.72	0.22%
2016	730,403	0.45%	79.51	0.29%
2015	902,666	0.63%	98.27	0.38%

Source: City of Louisville basic financial statements.

(1) Details regarding the City's outstanding debt can be found in Note 9 in the current financial statements.

CITY OF LOUISVILLE, OHIO
Legal Debt Margin Information
Last Ten Years

**Legal Debt Margin Calculation for
Year Ending December 31, 2024**

	<u>Unvoted</u>	<u>Overall</u>
Total assessed valuation	\$215,079,060	\$215,079,060
Debt limitation - 5.5% of assessed valuation	<u>11,829,348</u>	
Debt limitation - 10.5% of assessed valuation		<u>22,583,301</u>
Debt applicable to limitation:		
Total bonded debt and loans	13,404,411	13,404,411
Exempt debt:		
OWDA loans	2,436,934	2,436,934
OPWC loans	2,817,477	2,817,477
Total debt applicable to limitation	<u>8,150,000</u>	<u>8,150,000</u>
Legal debt margin	<u><u>\$ 3,679,348</u></u>	<u><u>\$ 14,433,301</u></u>

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	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>	<u>2024</u>
Debt limit	\$ 15,128,267	\$ 16,868,768	\$ 17,376,709	\$ 17,646,351	\$ 19,444,674	\$ 19,625,230	\$ 19,869,201	\$ 22,145,643	\$ 22,284,322	\$ 22,583,301
Total net debt applicable to limit	-	-	-	-	-	-	-	-	-	8,150,000
Legal debt margin	15,128,267	16,868,768	17,376,709	17,646,351	19,444,674	19,625,230	19,869,201	22,145,643	22,284,322	14,433,301
Total net debt applicable to limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	36.09%

Source: City of Louisville basic financial statements.

CITY OF LOUISVILLE, OHIO**Direct and Overlapping Governmental Activities Debt****December 31, 2024**

Governmental Unit	Debt Outstanding	Percentage applicable to City (1)	Amount applicable to City
Direct - City of Louisville: Financed purchases	\$ 103,670	100.00%	<u>\$ 103,670</u>
Total direct debt			<u>103,670</u>
Overlapping:			
Louisville Schools	16,400,000	45.29%	7,427,560
County of Stark	8,648,266	2.10%	<u>181,614</u>
Total overlapping debt			<u>7,609,174</u>
Total direct and overlapping debt			<u>\$ 7,712,844</u>

Source: Stark County Auditor's Office and Louisville City Schools

(1) Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the City's boundaries and dividing it by each unit's total taxable assessed value.

CITY OF LOUISVILLE, OHIO

Ratio of Outstanding General Obligation Debt to Assessed Value and per Capita

and Ratio of Annual Debt Service Expenditures for General Bonded Debt

to Total General Governmental Expenditures and

Revenue Bond Coverage

Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
<u>General Obligation Debt</u>					
Assessed value	\$ 215,079,060	\$ 212,231,640	\$ 210,910,890	\$ 189,230,490	\$ 186,906,950
Population	9,521	9,521	9,521	9,521	9,186
Debt outstanding	\$ -	\$ -	\$ -	\$ -	\$ 140,361
Ratio of debt to assessed value	0.00%	0.00%	0.00%	0.00%	0.08%
Debt per capita	\$ -	\$ -	\$ -	\$ -	\$ 15.28
<u>General Bonded Debt</u>					
Debt service	\$ -	\$ -	\$ -	\$ 28,700	\$ 29,400
General governmental expenditures	\$ 11,553,717	\$ 8,230,867	\$ 7,755,367	\$ 6,957,179	\$ 6,185,808
Ratio of debt service to general governmental expenditures	0.00%	0.00%	0.00%	0.41%	0.48%
<u>Water Revenue Bond</u>					
Revenues ¹	\$ 1,711,244	\$ 1,837,412	\$ 1,603,671	\$ 1,568,795	\$ 2,562,548
Operating expenses ²	\$ 1,325,441	\$ 1,403,179	\$ 1,036,117	\$ 713,567	\$ 982,784
Net revenue available for debt service	\$ 385,803	\$ 434,233	\$ 567,554	\$ 855,228	\$ 1,579,764
Debt service requirements	-	-	-	-	-
Coverage	100.00%	100.00%	100.00%	100.00%	100.00%

Notes: ¹ Total revenue including local taxes and capital contributions. ² Total operating expenses and interest, exclusive of depreciation.

Source: City of Louisville basic financial statements.

	<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>		<u>2015</u>
\$	185,187,370	\$	168,060,490	\$	165,492,470	\$	160,654,930	\$	144,078,730
	9,186		9,186		9,186		9,186		9,186
\$	281,083	\$	417,152	\$	548,557	\$	730,403	\$	902,666
	0.15%		0.25%		0.33%		0.45%		0.63%
\$	30.60	\$	45.41	\$	59.72	\$	79.51	\$	98.27
\$	29,075	\$	28,660	\$	29,245	\$	28,745	\$	29,245
\$	6,557,630	\$	6,220,550	\$	5,433,801	\$	6,176,068	\$	4,963,893
	0.44%		0.46%		0.54%		0.47%		0.59%
\$	2,196,430	\$	1,997,673	\$	1,871,656	\$	2,095,650	\$	2,033,513
\$	1,138,626	\$	882,604	\$	910,838	\$	792,924	\$	844,251
\$	1,057,804	\$	1,115,069	\$	960,818	\$	1,302,726	\$	1,189,262
	-		-		-		-		-
	100.00%		100.00%		100.00%		100.00%		100.00%

CITY OF LOUISVILLE, OHIO
Schedules of Principal Employers
Current Year and Nine Years Ago

<u>Employer</u>	<u>Industry</u>	2024			2015		
		<u>Employees</u>	<u>Rank</u>	<u>Employment</u>	<u>Employees</u>	<u>Rank</u>	<u>Employment</u>
Louisville Board of Education	Public education	530	1	17.64%	615	1	9.22%
HP Products Inc.	Specialty tubing	320	2	10.65%	388	2	5.82%
St. Joseph's Hospice	Hospice facility	267	3	8.89%	311	3	4.66%
OTC Transformer	Transformer rebuilding	125	4	4.16%	78	9	1.17%
J&J Foods LLC/Tamarkin Company	Grocery	122	5	4.06%	158	5	2.37%
City of Louisville	Municipal government	98	6	3.26%	99	8	1.48%
St Thomas Aquinas	Private education	80	7	2.66%	77	10	1.15%
Midlake Products	Fasteners	70	8	2.33%	-	-	0.00%
Southwest Electric	Electric Service	34	9	1.13%	-	-	0.00%
Community Health	Medical	28	10	0.93%	-	-	0.00%
Jewel Acquisition LLC/J&L Specialty Steel, Inc.	Stainless steel	-		0.00%	151	6	2.26%
Maxim Petroleum/Pilot	Petroleum Haulers	-		0.00%	170	4	2.55%
Chesapeake	Petroleum Operations	-		0.00%	111	7	1.66%
Total Top Ten Employers		1,674		55.72%	2,158		32.36%
Total employment within the City		3,004			6,669		

Source: City of Louisville

CITY OF LOUISVILLE, OHIO
Demographic and Economic Statistics
Last Ten Years

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (4)</u>	<u>Personal Income Per Capita (3)</u>	<u>School Enrollment (2)</u>	<u>Unemployment Rate (3)</u>	
					<u>Stark County</u>	<u>State of Ohio</u>
2024	9,521	\$311,374,784	\$32,704	2,756	4.6%	4.5%
2023	9,521	330,930,918	34,758	3,321	3.3%	3.7%
2022	9,521	302,472,649	31,769	3,343	3.8%	4.1%
2021	9,521	291,647,272	30,632	3,289	3.6%	5.1%
2020	9,186	257,749,974	28,059	3,454	4.9%	5.3%
2019	9,186	258,466,482	28,137	3,189	4.5%	4.1%
2018	9,186	244,852,830	26,655	2,927	5.2%	4.8%
2017	9,186	254,939,058	27,753	2,857	5.2%	5.0%
2016	9,186	251,191,170	27,345	2,917	5.2%	4.7%
2015	9,186	237,494,844	25,854	3,053	5.1%	4.6%

(1) Source: U. S. Census

 (a) Year 2013 - 2020, 2010 Federal Census

 (b) Year 2024 - 2021 - 2020 Federal Census

(2) Source: Ohio Department of Education

(3) Source: Ohio Department of Job and Family Services

(4) Computation of per capita personal income multiplied by population

Note: Information directly related the City of Louisville is not available.

CITY OF LOUISVILLE, OHIO

Operating Indicators by Function/Program

Last Ten Years

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Function/Program					
General government					
Council and clerk					
Number of legislation passed	74	70	83	63	68
Number of planning commission docket items	19	13	10	15	8
Number of zoning board of appeals docket items	31	12	11	12	10
Finance Department					
Number of W-2's issued	98	99	101	96	87
Number of checks issued	1,771	2,104	2,109	2,085	1,935
Amount of checks paid	\$ 7,607,966	\$ 5,154,987	\$ 7,418,526	\$ 9,173,417	\$ 6,689,276
Interest earnings for fiscal year (cash basis)	\$ 246,213	\$ 195,049	\$ 126,041	\$ 149,847	\$ 183,681
General fund year end cash balances	\$ 4,484,184	\$ 3,449,218	\$ 3,272,078	\$ 3,288,134	\$ 3,199,447
Water revenue fund year end cash balances	\$ 1,715,676	\$ 2,147,756	\$ 2,077,310	\$ 1,949,894	\$ 1,943,553
Sewer revenue fund year end cash balances	\$ 1,673,336	\$ 1,391,854	\$ 1,312,409	\$ 1,639,049	\$ 2,103,253
Property tax revenue	\$ 536,629	\$ 523,812	\$ 506,856	\$ 465,195	\$ 464,500
Income Tax Department					
Number of individual returns	5,055	5,403	4,706	4,265	4,324
Number of business returns	707	561	513	458	513
Number of business withholding accounts	1,106	1,095	1,004	899	3,811
Income tax receipts collected	\$ 6,500,023	\$ 5,917,442	\$ 5,396,512	\$ 4,743,350	\$ 4,777,853
Building Department Indicators					
Residential permits issued	53	37	6	12	4
Estimated value of residential permits	\$ 16,280,035	\$ 10,391,354	\$ 2,086,008	\$ 3,839,400	\$ 1,128,300
Commercial/institutional permits issued	7	6	21	-	-
Estimated value of commercial/institutional permits	\$ 17,494,835	\$ 2,050,000	\$ 15,870,000	\$ -	\$ -
Total zoning permit fees	\$ 26,173	\$ 13,650	\$ 13,235	\$ 9,825	\$ 10,170
Security of persons & property					
Police					
Total calls for services	4,681	4,466	5,016	5,112	4,597
Number of traffic citations issued	235	233	184	194	237
Number of criminal arrests	113	151	112	120	90
Number of accident reports completed	104	95	184	93	81
Number of motor vehicle accidents	104	95	184	93	81
Gasoline costs of fleet	\$ 37,061	\$ 32,155	\$ 39,242	\$ 28,369	\$ 24,496
Fire					
EMS calls	1,577	1,562	1,577	1,843	1,383
EMS collections	\$ 446,605	\$ 412,042	\$ 364,067	\$ 364,581	\$ 346,547
Fire calls	28	23	15	15	14
Leisure time activities					
Recreation					
Fishing derbies	1	1	1	-	-
Transportation					
Amount spent on paving streets	\$ 489,071	\$ 639,499	\$ 747,494	\$ 672,824	\$ 37,665
Gasoline fuel in gallons	14,965	25,091	28,491	18,094	27,796
Cost of salt purchased	\$ 102,092	\$ 90,998	\$ 45,850	\$ 77,462	\$ 121,707
Cost of salt per ton	\$ 57	\$ 53	\$ 46	\$ 46	\$ 59
Utility Departments					
Total water billed (in dollars)	\$ 1,552,376	\$ 1,457,489	\$ 1,448,241	\$ 1,294,567	\$ 1,272,097
Total sewer billed (in dollars)	\$ 1,638,975	\$ 1,542,317	\$ 1,615,177	\$ 1,440,335	\$ 1,417,523
Total storm water billed (in dollars)	\$ 236,446	\$ 207,512	\$ 223,522	\$ 206,952	\$ 205,069
Water bills issued	45,574	44,918	44,737	22,405	22,249
Average water treated daily (million gallons/day)	812,000	760,000	800,000	863,000	891,000
Total flow of wastewater treatment plant (millions of gallons)	613.1	599.2	543.6	496.4	519.8
Average daily flow (millions of gallons per day)	1.7	1.6	1.5	1.4	1.4
Tons of dry sludge removed	622.70	97.40	150.50	144.35	126.00

Source: City of Louisville

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
57 5 7	51 12 6	41 6 8	46 5 6	54 11 12
91 2,347	92 2,323	94 2,240	101 2,427	101 2,776
\$ 7,691,751	\$ 6,352,690	\$ 3,834,480	\$ 4,213,385	\$ 4,443,726
\$ 185,174	\$ 176,039	\$ 74,339	\$ 23,924	\$ 4,664
\$ 2,873,429	\$ 2,611,367	\$ 2,790,663	\$ 2,582,564	\$ 2,387,398
\$ 1,979,908	\$ 1,830,770	\$ 1,620,652	\$ 1,428,466	\$ 1,158,658
\$ 1,958,156	\$ 1,897,128	\$ 1,724,482	\$ 1,293,825	\$ 992,037
\$ 459,090	\$ 401,273	\$ 405,928	\$ 420,399	\$ 356,032
4,349 570 894	4,295 629 814	4,293 533 721	4,322 522 789	3,618 544 712
\$ 5,001,516	\$ 4,689,396	\$ 4,790,202	\$ 4,578,245	\$ 4,462,328
20 7	19 3	3 2	7 -	7 11
\$ 3,878,298	\$ 3,334,907	\$ 699,700	\$ 1,782,300	\$ 1,549,400
\$ 3,813,000	\$ 390,000	\$ 535,000	\$ -	\$ 6,600,000
\$ 10,060	\$ 8,015	\$ 7,750	\$ 5,270	\$ 8,712
5,441 483 144 115 115	5,086 423 174 131 131	5,424 469 165 169 169	5,477 397 192 191 191	5,818 412 178 196 196
\$ 29,148	\$ 31,414	\$ 28,128	\$ 27,541	\$ 30,311
1,474 17	1,300 15	1,164 15	1,065 16	1,326 15
-	-	-	-	-
\$ 215,200	\$ 193,024	\$ 203,862	\$ 296,355	\$ 315,518
\$ 26,572	\$ 18,101	\$ 18,055	\$ 18,331	\$ 20,163
\$ 108,250	\$ 86,515	\$ 36,754	\$ 78,183	\$ 53,990
\$ 74	\$ 48	\$ 55	\$ 54	\$ 54
\$ 1,187,686	\$ 1,124,951	\$ 1,094,401	\$ 1,066,118	\$ 1,012,388
\$ 1,313,933	\$ 1,241,058	\$ 1,213,172	\$ 1,188,041	\$ 1,103,260
\$ 207,553	\$ 202,192	\$ 201,040	\$ 194,166	\$ 140,140
\$ 22,021	\$ 21,817	\$ 21,653	\$ 21,554	\$ 21,476
\$ 825,000	\$ 871,000	\$ 860,000	\$ 860,000	\$ 854,000
586.3 1.6 72.29	614.2 1.7 200.44	564.5 1.6 215.41	476.0 1.3 139.76	499.8 1.4 136.14

CITY OF LOUISVILLE, OHIO

Full-Time Equivalent City Government Employees by Function/Program

Last Ten Years

<u>Function/Program</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
General government										
City Manager	1.00	2.00	2.00	2.00	2.00	3.00	2.50	2.70	2.70	2.70
Finance	5.50	5.50	5.00	5.00	5.00	4.00	4.50	4.50	4.50	4.50
Law	0.00	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Planning	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Council	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50
Security of persons and property										
Police	13.50	15.50	15.50	15.00	15.00	15.00	14.50	14.00	14.50	15.00
Fire and EMS	12.50	11.00	10.00	10.00	9.50	8.50	7.00	9.00	9.50	11.00
Administration	1.00	1.00	1.00	1.00	1.00	3.00	3.00	3.00	3.00	3.00
School crossing guards	3.00	4.50	4.50	4.50	3.50	3.50	3.00	5.00	5.00	5.00
Leisure time activities: Recreation										
Parks	2.50	4.50	4.00	4.00	3.00	3.50	3.00	4.20	4.25	4.00
Community environment										
Building	1.50	2.50	2.00	2.00	1.50	1.50	1.30	1.80	2.05	1.80
Transportation										
Service	4.50	4.50	3.50	3.50	3.50	5.00	5.00	4.75	4.50	4.50
Basic utility services										
Water	7.00	7.00	6.00	6.00	6.00	6.50	4.25	5.00	5.00	5.00
Sewer	7.00	7.00	6.00	6.00	6.00	6.50	5.25	3.75	4.00	4.00
Totals:	<u>63.50</u>	<u>70.00</u>	<u>64.50</u>	<u>64.00</u>	<u>61.00</u>	<u>66.00</u>	<u>57.80</u>	<u>62.70</u>	<u>64.00</u>	<u>65.50</u>

Source: City Payroll Department W2 Audit Listing

Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee at year end.

CITY OF LOUISVILLE, OHIO
Capital Assets Statistics by Function/Program
Last Ten Years

<u>Function/Program</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
General Government										
Square footage occupied	51,000	51,000	51,000	30,000	30,000	30,000	30,000	30,000	30,000	30,000
Administrative vehicles	1	1	1	1	1	1	1	1	1	1
Inspection vehicles	2	2	1	1	1	1	1	1	1	1
Security: Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square footage of building	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500	2,500
Vehicles	11	11	12	12	13	10	10	9	12	10
Security: Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Number of fire hydrants	655	650	635	635	571	566	566	566	566	564
Square footage of building	4,500	4,500	4,500	4,500	4,500	4,500	4,500	4,500	4,500	4,500
Vehicles	8	8	8	8	8	8	9	9	9	9
Leisure time activities: Recreation										
Number of parks	7	7	7	7	7	7	7	7	7	7
Total park acreage	126	126	126	126	126	126	126	126	126	126
Number of libraries	1	1	1	1	1	1	1	1	1	1
Number of baseball diamonds	5	5	6	6	8	8	8	8	8	8
Number of soccer fields	9	9	7	7	7	7	7	7	7	7
Vehicles	4	4	4	3	3	3	3	3	3	3
Transportation services										
Streets (miles)	57.6	57.1	56.1	56.1	56.1	56.1	56.1	56.1	56.1	56.1
Number of streetlights	857	857	857	857	857	857	857	857	857	857
Number of traffic lights	9	9	9	9	9	9	9	9	9	9
Service vehicles	19	19	19	19	18	17	17	13	13	12
Storm sewers (miles)	43.9	43.6	42.6	42.6	42.6	42.5	42.1	42.1	42.1	42.1
Sewer Department										
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
Sanitary sewers (miles)	44.5	44.0	43.0	42.9	42.8	42.8	42.8	42.8	42.8	42.8
Vehicles	3	3	3	3	3	3	3	4	3	2
Water Department										
Water lines (miles)	55.9	55.4	54.4	54.3	54.2	54.2	54.2	54.2	54.2	54.2
Vehicles	2	2	2	2	2	3	1	1	2	2

Source: City of Louisville

OHIO AUDITOR OF STATE KEITH FABER



CITY OF LOUISVILLE

STARK COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 10/2/2025

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

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