

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY**

**SINGLE AUDIT**

**JANUARY 1, 2024 – DECEMBER 31, 2024**







65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

City Council  
City of Brookville  
301 Sycamore Street  
Brookville, Ohio 45309

We have reviewed the *Independent Auditor's Report* of the City of Brookville, Montgomery County, prepared by Wilson, Shannon & Snow, Inc., for the audit period January 1, 2024 through December 31, 2024. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Brookville is responsible for compliance with these laws and regulations.

KEITH FABER  
Ohio Auditor of State

Tiffany L. Ridenbaugh, CPA, CFE, CGFM  
Chief Deputy Auditor

September 23, 2025

**This page intentionally left blank.**

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**TABLE OF CONTENTS**

<b><u>TITLE</u></b>	<b><u>PAGE</u></b>
INDEPENDENT AUDITOR’S REPORT	1
MANAGEMENT’S DISCUSSION AND ANALYSIS	5
BASIC FINANCIAL STATEMENTS:	
GOVERNMENT-WIDE FINANCIAL STATEMENTS:	
STATEMENT OF NET POSITION	23
STATEMENT OF ACTIVITIES	24
FUND FINANCIAL STATEMENTS:	
BALANCE SHEET – GOVERNMENTAL FUNDS	26
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES	27
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS	28
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES	30
STATEMENT OF NET POSITION – PROPRIETARY FUNDS	31
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUNDS	32
STATEMENT OF CASH FLOWS – PROPRIETARY FUNDS	33
NOTES TO THE BASIC FINANCIAL STATEMENTS	34
REQUIRED SUPPLEMENTARY INFORMATION:	
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) – GENERAL FUND	87
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) – STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND	88

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**TABLE OF CONTENTS**

<b><u>TITLE</u></b>	<b><u>PAGE</u></b>
SCHEDULES OF THE CITY’S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/ASSET AND CITY PENSION CONTRIBUTIONS – OPERS	89
SCHEDULE OF THE CITY’S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND CITY PENSION CONTRIBUTIONS – OP&F	92
SCHEDULE OF THE CITY’S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET) AND CITY OPEB CONTRIBUTIONS – OPERS	93
SCHEDULE OF THE CITY’S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY AND CITY OPEB CONTRIBUTIONS – OP&F	94
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION	95
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	100
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS – 2 CFR § 200.510 (b)(6)	101
INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY <i>GOVERNMENT AUDITING STANDARDS</i>	102
INDEPENDENT AUDITOR’S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE	104
SCHEDULE OF FINDINGS – 2 CFR § 200.515	107

## INDEPENDENT AUDITOR'S REPORT

City of Brookville  
Montgomery County  
301 Sycamore Street  
Brookville, Ohio 45309

To the City Council:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brookville, Montgomery County, Ohio (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brookville, Montgomery County, Ohio as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Emphasis of Matter*

As discussed in Note 3.C. to the basic financial statements, during 2024, the City adopted new accounting guidance in the Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, required budgetary comparison schedules, and schedules of net pension and other post-employment benefit liabilities/assets and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2025, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Wilson, Shannon & Sons, Inc.*

Newark, Ohio  
June 18, 2025

THIS PAGE IS INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

The management's discussion and analysis of the City of Brookville's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

**Financial Highlights**

Key financial highlights for 2024 are as follows:

- The total net position of the City increased \$3,051,543. Net position of governmental activities increased \$1,769,754 or 21.58% from 2023's net position. Net position of business-type activities increased \$1,281,789 or 25.00% from 2023's restated net position.
- General revenues accounted for \$6,410,177 or 73.01% of total governmental activities revenue. Program specific revenues accounted for \$2,369,451 or 26.99% of total governmental activities revenue.
- The City had \$7,009,874 in expenses related to governmental activities; \$2,369,451 of these expenses was offset by program specific charges for services and sales, grants or contributions. The remaining expenses of the governmental activities of \$4,640,423 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$6,410,177.
- The general fund had revenues and other financing sources of \$7,465,045 in 2024. The expenditures and other financing uses of the general fund, which totaled \$5,828,032 in 2024. The net increase in fund balance for the general fund was \$1,637,013 or 67.30%.
- The street construction maintenance and repair fund had revenues and other financing sources of \$1,703,736 in 2024. The expenditures of the street construction maintenance and repair fund totaled \$1,631,128 in 2024. The net increase in fund balance for the street construction maintenance and repair fund was \$72,608.
- Net position for the business-type activities, which are made up of the water, sewer, refuse and stormwater enterprise funds, increased in 2024 by \$1,281,789 from 2023's restated net position. This increase in net position was due primarily to an increase in total capital contributions of \$1,085,835 from 2023's \$0.
- In the general fund, the actual revenues and other financing sources came in \$380,485 higher than they were in the final budget and actual expenditures and other financing uses were \$1,287,484 less than the amount in the final budget.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Reporting the City as a Whole**

***Statement of Net Position and the Statement of Activities***

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2024?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, fire capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, refuse and stormwater operations are reported here.

**Reporting the City's Most Significant Funds**

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 14.

***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund and the street construction maintenance and repair fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

***Proprietary Funds***

The City maintains one type of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, refuse and stormwater management functions. The City reports the water, sewer and refuse funds as major enterprise funds and the stormwater fund as a nonmajor fund. These major funds are presented separately in the proprietary fund financial statements. The stormwater fund is considered nonmajor fund and is combined into a single, aggregated presentation in the proprietary fund financial statements.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has no fiduciary funds.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's general fund and major special revenue funds budgetary schedules, the City's net pension and net OPEB asset/liability, along with contributions to the pension systems.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Government-Wide Financial Analysis**

The table below provides a summary of the City's assets, deferred inflows of resources, liabilities, deferred outflows of resources and net position at December 31, 2024 and 2023. The net position of December 31, 2023 was restated as described in Note 2.

	Net Position					
	Governmental Activities		Business-Type Activities		Total	
	(Restated)		(Restated)		(Restated)	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
<b><u>Assets</u></b>						
Current and other assets	\$ 7,269,485	\$ 5,641,855	\$ 4,291,395	\$ 3,684,632	\$ 11,560,880	\$ 9,326,487
Capital assets, net	15,657,077	15,388,752	6,234,080	4,819,685	21,891,157	20,208,437
Total assets	<u>22,926,562</u>	<u>21,030,607</u>	<u>10,525,475</u>	<u>8,504,317</u>	<u>33,452,037</u>	<u>29,534,924</u>
<b><u>Deferred outflows of resources</u></b>						
Pension	1,433,290	1,737,105	179,617	243,688	1,612,907	1,980,793
OPEB	550,858	1,365,688	134,541	388,254	685,399	1,753,942
Total deferred outflows	<u>1,984,148</u>	<u>3,102,793</u>	<u>314,158</u>	<u>631,942</u>	<u>2,298,306</u>	<u>3,734,735</u>
<b><u>Liabilities</u></b>						
Current liabilities	421,498	568,167	310,432	285,009	731,930	853,176
Long-term liabilities:						
Due within one year	602,767	631,734	199,840	213,245	802,607	844,979
Net pension liability	4,696,433	4,883,919	541,879	596,045	5,238,312	5,479,964
Net OPEB liability	243,664	613,887	-	127,890	243,664	741,777
Other amounts	7,984,770	7,979,538	3,358,900	2,709,473	11,343,670	10,689,011
Total liabilities	<u>13,949,132</u>	<u>14,677,245</u>	<u>4,411,051</u>	<u>3,931,662</u>	<u>18,360,183</u>	<u>18,608,907</u>
<b><u>Deferred inflows of resources</u></b>						
Property taxes	227,446	214,321	-	-	227,446	214,321
Pension	206,460	310,133	8,962	34,228	215,422	344,361
OPEB	247,902	384,984	10,683	43,221	258,585	428,205
Leases	309,956	346,657	-	-	309,956	346,657
Total deferred inflows	<u>991,764</u>	<u>1,256,095</u>	<u>19,645</u>	<u>77,449</u>	<u>1,011,409</u>	<u>1,333,544</u>
<b><u>Net Position</u></b>						
Net investment in capital assets	8,467,281	8,216,380	2,675,340	1,918,550	11,142,621	10,134,930
Restricted	1,374,376	1,394,203	19,044	285	1,393,420	1,394,488
Unrestricted (deficit)	128,157	(1,410,523)	3,714,553	3,208,313	3,842,710	1,797,790
Total net position	<u>\$ 9,969,814</u>	<u>\$ 8,200,060</u>	<u>\$ 6,408,937</u>	<u>\$ 5,127,148</u>	<u>\$ 16,378,751</u>	<u>\$ 13,327,208</u>

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability/asset to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability/asset. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability/asset are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2024, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$16,378,751. At year-end, net position was \$9,969,814 and \$6,408,937 for the governmental activities and the business-type activities, respectively.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 68.29% and 59.23% of total assets for the governmental activities and business-type activities, respectively. Capital assets include land, construction in progress, land improvements, buildings and improvements, equipment, vehicles, software and infrastructure. The City's net investment in capital assets at December 31, 2024, were \$8,467,281 and \$2,675,340 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$1,393,420, represents resources that are subject to external restrictions on how they may be used.

The table on the following page shows the changes in net position for 2024 and 2023. The net position as of December 31, 2023, was restated as described in Note 2.

THIS SPACE INTENTIONALLY LEFT BLANK



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

	<b>Change in Net Position</b>					
	Governmental Activities		Business-type Activities		Total	
	(Restated) <u>2024</u>	(Restated) <u>2023</u>	(Restated) <u>2024</u>	(Restated) <u>2023</u>	(Restated) <u>2024</u>	(Restated) <u>2023</u>
<b>Revenues</b>						
Program revenues:						
Charges for services and sales	\$ 1,574,481	\$ 1,671,796	\$ 2,957,816	\$ 3,035,327	\$ 4,532,297	\$ 4,707,123
Operating grants and contributions	695,551	1,172,973	-	-	695,551	1,172,973
Capital grants and contributions	<u>99,419</u>	<u>584,867</u>	<u>1,085,835</u>	<u>-</u>	<u>1,185,254</u>	<u>584,867</u>
Total program revenues	<u>2,369,451</u>	<u>3,429,636</u>	<u>4,043,651</u>	<u>3,035,327</u>	<u>6,413,102</u>	<u>6,464,963</u>
General revenues:						
Property taxes	335,328	275,879	-	-	335,328	275,879
Income taxes	5,516,275	3,902,809	-	-	5,516,275	3,902,809
Unrestricted grants and entitlements	175,559	169,919	-	-	175,559	169,919
Investment earnings and change in investments	333,451	254,445	-	-	333,451	254,445
Miscellaneous	<u>49,564</u>	<u>52,135</u>	<u>4,466</u>	<u>23,274</u>	<u>54,030</u>	<u>75,409</u>
Total general revenues	<u>6,410,177</u>	<u>4,655,187</u>	<u>4,466</u>	<u>23,274</u>	<u>6,414,643</u>	<u>4,678,461</u>
Total revenues	<u>8,779,628</u>	<u>8,084,823</u>	<u>4,048,117</u>	<u>3,058,601</u>	<u>12,827,745</u>	<u>11,143,424</u>
<b>Expenses:</b>						
General government	1,258,840	982,092	-	-	1,258,840	982,092
Security of persons and property	3,894,112	3,874,660	-	-	3,894,112	3,874,660
Transportation	1,367,741	1,242,639	-	-	1,367,741	1,242,639
Leisure time activity	258,108	247,911	-	-	258,108	247,911
Economic development	-	30,000	-	-	-	30,000
Interest	231,073	244,456	-	-	231,073	244,456
Water	-	-	1,231,448	987,428	1,231,448	987,428
Sewer	-	-	904,707	569,203	904,707	569,203
Refuse	-	-	565,953	373,476	565,953	373,476
Nonmajor enterprise	<u>-</u>	<u>-</u>	<u>64,220</u>	<u>43,489</u>	<u>64,220</u>	<u>43,489</u>
Total expenses	<u>7,009,874</u>	<u>6,621,758</u>	<u>2,766,328</u>	<u>1,973,596</u>	<u>9,776,202</u>	<u>8,595,354</u>
Change in net position	1,769,754	1,463,065	1,281,789	1,085,005	3,051,543	2,548,070
Net position at beginning of year	<u>8,200,060</u>	<u>6,736,995</u>	<u>5,127,148</u>	<u>4,042,143</u>	<u>13,327,208</u>	<u>10,779,138</u>
Net position at end of year	<u>\$ 9,969,814</u>	<u>\$ 8,200,060</u>	<u>\$ 6,408,937</u>	<u>\$ 5,127,148</u>	<u>\$ 16,378,751</u>	<u>\$ 13,327,208</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Governmental Activities**

Governmental activities net position increased \$1,769,754 in 2024.

Security of persons and property which primarily supports the operations of the police and fire department accounted for \$3,894,112 or 55.55% of the total expenses of the City. Security of persons and property expenses were partially funded by \$1,276,612 in direct charges to users of the services, \$77,525 in operating grants and contributions and \$24,419 in capital grants and contributions. General government expenses totaled \$1,258,840. General government expenses were partially funded by \$161,163 in direct charges to users of the services.

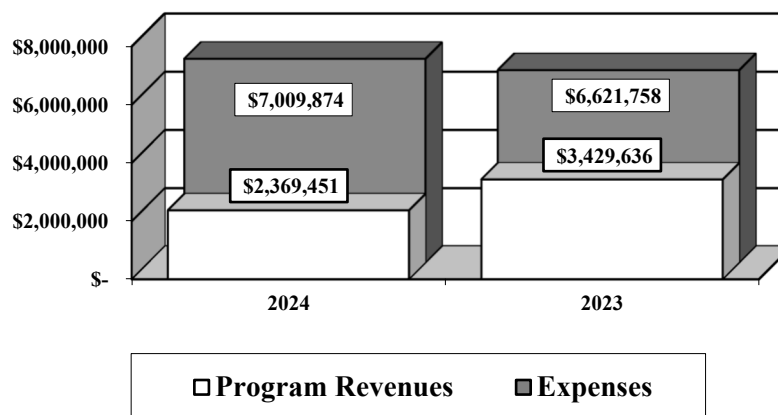
Expenses of the governmental activities increased \$388,116 or 5.86%. This increase is partially a result of inflation on routine purchases made by the City along with increase in the City's pension and OPEB expense due to changes in assumptions.

The State and federal government contributed to the City a total of \$695,551 in operating grants and contributions and \$99,419 in capital grants and contributions. These revenues are restricted to a particular program or purpose.

General revenues totaled \$6,410,177 and amounted to 73.01% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$5,851,603. The other primary source of general revenues is investment earnings, making up \$333,451.

The statement of activities shows the cost of program services and the charges for services and sales and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2024 compared to 2023's restated expenses. That is, it identifies the cost of these services supported by tax revenue and unrestricted state grants and entitlements.

**Governmental Activities - Program Revenues vs. Total Expenses**



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

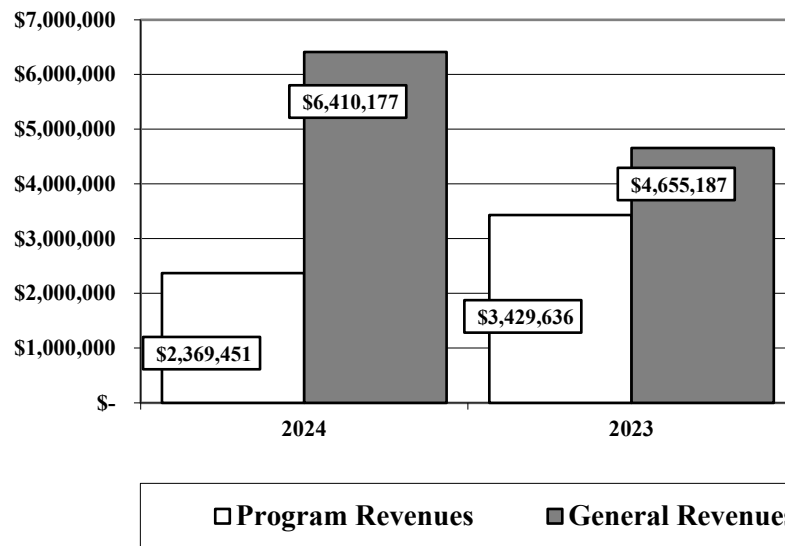
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Governmental Activities**

	2024		2023 (restated)	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Program Expenses:				
General government	\$ 1,258,840	\$ 1,097,677	\$ 982,092	\$ 804,907
Security of persons and property	3,894,112	2,515,556	3,874,660	2,240,889
Transportation	1,367,741	556,220	1,242,639	(333,892)
Leisure time activity	258,108	239,897	247,911	205,762
Economic development	-	-	30,000	30,000
Interest	231,073	231,073	244,456	244,456
Total	<u>\$ 7,009,874</u>	<u>\$ 4,640,423</u>	<u>\$ 6,621,758</u>	<u>\$ 3,192,122</u>

The dependence upon general revenues for governmental activities is apparent, with 66.20% of expenses supported through taxes and other general revenues. The chart below illustrates the City's program revenues versus general revenues for 2024.

**Governmental Activities – General and Program Revenues**

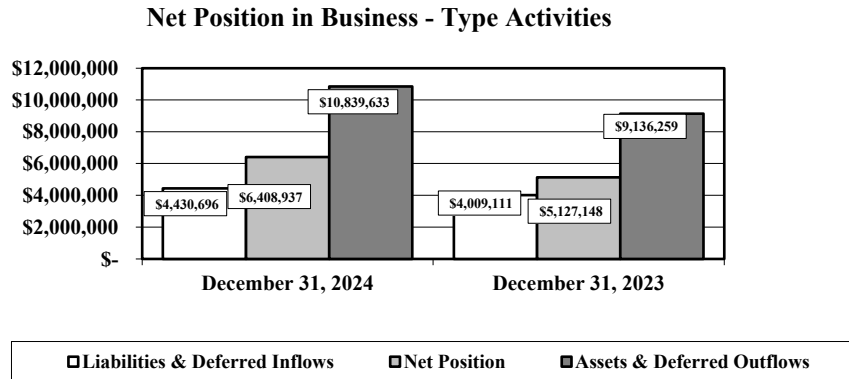


**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

**Business-Type Activities**

Business-type activities include the water, sewer, refuse and stormwater enterprise funds. These programs had program revenues of \$4,043,651, general revenues of \$4,466, and expenses of \$2,766,328 for 2024. The graph below shows the business-type activities assets, deferred outflows, liabilities, deferred inflows and net position at year-end. The net position of December 31, 2023 was restated as described in Note 2.



**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

The City's governmental funds (as presented on the balance sheet) reported a combined fund balance of \$5,594,169 which is \$1,853,787 above last year's total of \$3,740,382. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2024 for all major and non-major governmental funds.

	Fund Balances 12/31/2024	Fund Balances 12/31/2023	Change
Major funds:			
General	\$ 4,069,605	\$ 2,432,592	\$ 1,637,013
Street construction maintenance and repair	234,083	161,475	72,608
Other nonmajor governmental funds	1,290,481	1,146,315	144,166
Total	<u>\$ 5,594,169</u>	<u>\$ 3,740,382</u>	<u>\$ 1,853,787</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

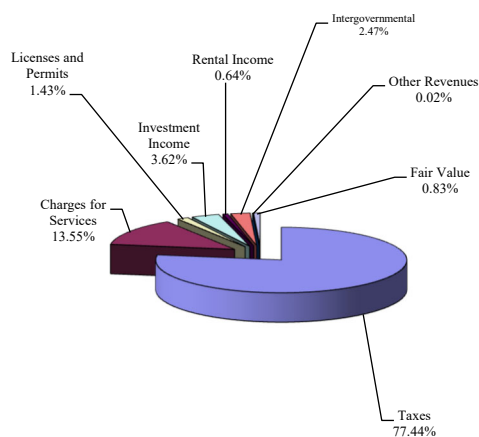
***General Fund***

The City's general fund balance increased \$1,637,013. The table that follows assists in illustrating the revenues of the general fund.

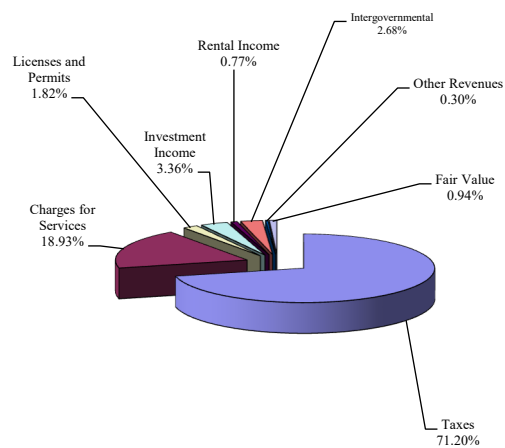
	<u>2024</u> <u>Amount</u>	<u>2023</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Revenues</u></b>			
Taxes	\$ 5,776,814	\$ 4,212,428	37.14 %
Charges for services	1,010,587	1,119,694	(9.74) %
Licenses, permits and fees	106,754	107,823	(0.99) %
Investment income	269,964	198,566	35.96 %
Rental income	47,815	45,328	5.49 %
Intergovernmental	184,070	158,378	16.22 %
Other	1,822	17,817	(89.77) %
Increase in fair value of investments	<u>61,862</u>	<u>54,703</u>	(13.09) %
Total	<u>\$ 7,459,688</u>	<u>\$ 5,914,737</u>	26.12 %

The City's largest revenue source in the general fund was tax revenue, which represents 77.44% of all general fund revenue. Charges for service revenues decreased 9.74% due to fluctuations in revenues related to miscellaneous sales and services. Tax revenues increased 37.14% due to an increase in income tax revenues. Investment income increased 35.96% due to an increase in interest revenue received during the current year. The 16.22% increase in intergovernmental income is due to an increase in miscellaneous grants and aids.

**Revenues - 2024**



**Revenues - 2023**



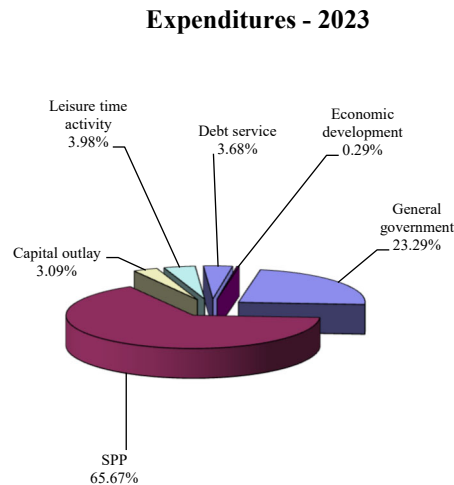
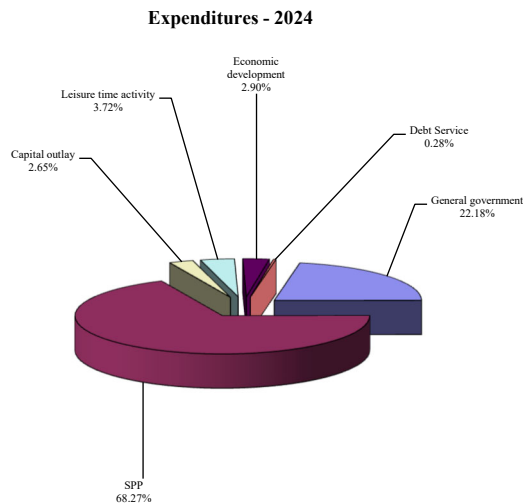
**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

The table that follows assists in illustrating the expenditures of the general fund.

	<u>2024</u> <u>Amount</u>	<u>2023</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Expenditures</u></b>			
General government	\$ 1,072,434	\$ 1,106,558	(3.08) %
Security of persons and property	3,300,985	3,120,766	5.77 %
Leisure time activity	179,849	189,369	(5.03) %
Economic development	140,290	175,000	(19.83) %
Capital outlay	128,036	146,882	(12.83) %
Debt service	<u>13,638</u>	<u>13,640</u>	(0.01) %
Total	<u>\$ 4,835,232</u>	<u>\$ 4,752,215</u>	1.75 %

Expenditures increased by 1.75% during 2024. Expenditures related to security of persons and property increased due to an increase in expenses related to the police and fire department. Expenditures related to leisure time activity decreased due to a decrease in expenditures related to the park department. Capital outlay expenditures decreased due to a decreased in the amount spent on capital equipment and improvements during the current year.



***Budgeting Highlights***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund and the street construction maintenance and repair fund. In the general fund, the actual revenues and financing sources came in \$380,485 higher than they were in the final budget and actual expenditures and other financing uses were \$1,287,484 less than the amount in the final budget. Original budgeted revenues and other financing sources increased \$1,200,000 from an original budget of \$5,684,371 to a final budget of \$6,884,371. Budgeted expenditures and other financing uses increased \$45,000 from an original budget of \$7,159,768 to a final budget of \$7,204,768.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

***Street Construction Maintenance and Repair Fund***

The street construction maintenance and repair fund had revenues and other financing sources of \$1,703,736 in 2024. The expenditures of the street construction maintenance and repair fund totaled \$1,631,28 in 2024. The net increase in fund balance for the street construction maintenance and repair fund was \$72,608.

***Proprietary Funds***

The City's enterprise funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of 2024, the City had \$21,891,157 (net of accumulated depreciation/amortization) invested in land, land improvements, buildings and improvements, equipment, software, vehicles, infrastructure construction in progress, and intangible right to use leased equipment. Of this total, \$15,657,077 was reported in governmental activities and \$6,234,080 was reported in business-type activities. See Note 8 for further description of capital assets.

The following table shows 2024 balances compared to 2023.

**Capital Assets at December 31  
(Net of Depreciation/Amortization)**

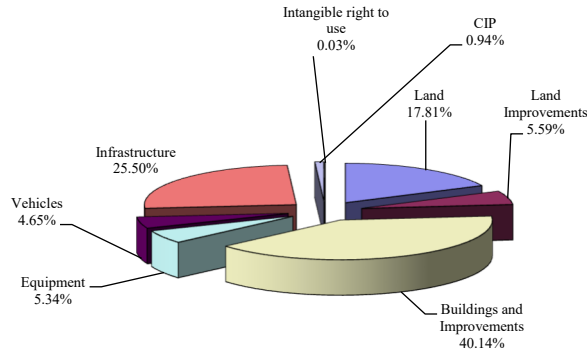
	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>	<u>2024</u>	<u>2023</u>
Land	\$ 2,789,191	\$ 2,789,191	\$ 32,388	\$ 32,388	\$ 2,821,579	\$ 2,821,579
Land improvements	875,229	713,209	1,030,941	1,129,459	1,906,170	1,842,668
Buildings and improvements	6,285,892	6,446,346	477,935	488,688	6,763,827	6,935,034
Equipment	835,403	816,871	741,282	767,490	1,576,685	1,584,361
Vehicles	728,387	697,588	56,946	19,993	785,333	717,581
Infrastructure	3,992,101	3,827,661	3,894,588	2,281,804	7,886,689	6,109,465
Intangible right to use:						
Leased equipment	4,213	16,854	-	-	4,213	16,854
Construction in progress	<u>146,661</u>	<u>81,032</u>	<u>-</u>	<u>99,863</u>	<u>146,661</u>	<u>180,895</u>
Totals	<u>\$ 15,657,077</u>	<u>\$ 15,388,752</u>	<u>\$ 6,234,080</u>	<u>\$ 4,819,685</u>	<u>\$ 21,891,157</u>	<u>\$ 20,208,437</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

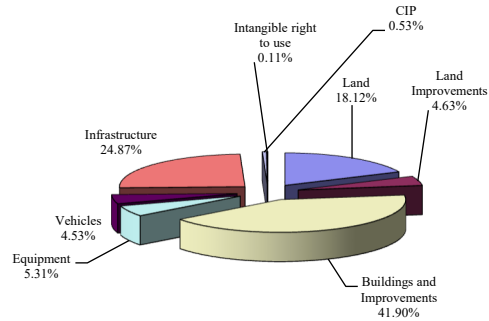
**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

The following graphs show the breakdown of governmental capital assets by category for 2024 and 2023.

**Capital Assets - Governmental Activities 2024**



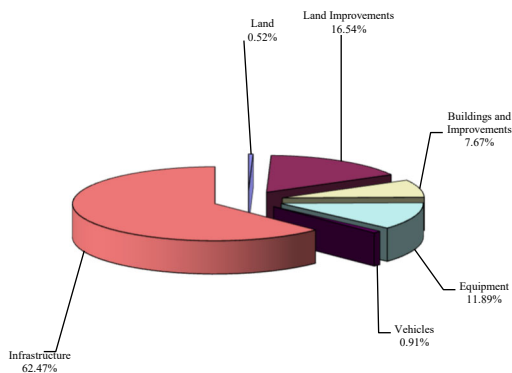
**Capital Assets - Governmental Activities 2023**



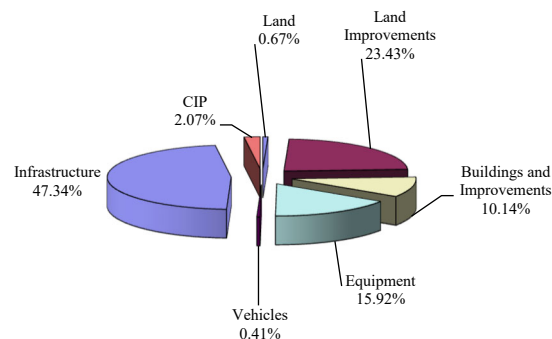
Building and improvements are the largest capital asset category for the City's governmental activities. The net book value of the City's building and improvements (cost less accumulated depreciation/amortization) represents approximately 40.14% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2024 and 2023.

**Capital Assets - Business - Type Activities 2024**



**Capital Assets - Business - Type Activities 2023**



The City's largest business-type capital asset category is infrastructure. The net book value of the City's infrastructure (cost less accumulated depreciation/amortization) represents approximately 62.47% of the City's total business-type capital assets.



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

***Debt Administration***

The City had the following long-term obligations outstanding at December 31, 2024 and 2023:

	<u>Governmental Activities</u>	
	<u>2024</u>	<u>2023</u>
Note payable	\$ 87,000	\$ 171,000
OPWC loan	669,236	269,977
Note payable - financed purchase	12,862	63,659
State Infrastructure bank (SIB loan)	1,178,441	1,255,110
Lease payable	4,517	17,626
Bonds	5,235,000	5,395,000
Incentive payable	<u>199,300</u>	<u>339,590</u>
Total long-term obligations	<u>\$ 7,386,356</u>	<u>\$ 7,511,962</u>
	<u>Business-type Activities</u>	
	<u>2024</u>	<u>2023</u>
OPWC loans	\$ 1,864,896	\$ 1,781,761
OWDA loans	1,350,697	753,902
State Infrastructure bank (SIB loan)	<u>343,147</u>	<u>365,472</u>
Total long-term obligations	<u>\$ 3,558,740</u>	<u>\$ 2,901,135</u>

See Note 9 to the basic financial statements for detail on the City's long-term obligations.

**Economic Conditions and Outlook**

The City of Brookville, a Charter government, operates under the Mayor-Council-Manager form of government. The City is in Montgomery County in southwestern Ohio, approximately 12 miles west of the I-70/75 interchange. It was incorporated as a village in 1874 and became the Municipality of Brookville, with a new charter, on January 1, 1979. The City attained city status with the 2000 census.

The City is an attractive planned community located along the I-70 corridor. The City is accessible to some of the largest markets in the United States and Canada. The community is located within the largest 90-minute air market in America and the eighth largest 90-minute road market. The City is located just west of the core of a national network of 25 interstate highways and major state routes referred to as the "Crossroads of America".

The City is now home to approximately 6,000 residents. The City considers itself a suburban city, with the space of country and amenities of a city, as well as a few special features you'd expect in a much larger community. The housing character clearly reflects the hometown charm. Recreational opportunities are endless in the Brookville region. The five city parks comprised of 120 acres of green space and neighboring Sycamore State Park make the City one of the most popular "walkable communities." The City offers a tremendous opportunity for everyone who lives, visits, works and shops in the community.

The City offers commercial, industrial and retail opportunities that developers compete for and quality neighborhoods that homeowners wish for, making it one of the best kept secrets in Montgomery County. Brookville takes pride in its low crime rates, excellent fire and EMS response times, exceptional paved streets and exquisitely maintained green space and park systems.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2024  
(UNAUDITED)**

A 2.00% local income tax and successful efforts to secure state, local and federal grants have enabled the City to provide excellent public service to its constituents and to maintain municipal infrastructure, while continually improving the overall appearance of the community. In 2025, income tax receipts exceeded \$5 million for the first time ever. The City's tax base includes a good mix of industrial, commercial, medical, service, retail, government and education segments.

The City has two industrial parks, Mosier Industrial Park located in the northeast corner of the City is home to 17 businesses and NorthBrook Industrial Park located along Interstate 70 in the northwest corner of the City is home to 3 businesses. The NorthBrook Industrial Park has shovel ready sites available for new construction and expansion.

The City continues to see employment growth despite the slow economy; the City continues to carefully monitor two primary sources of revenue, local income taxes and shared intergovernmental (state) revenue. To stabilize the impact of the fluctuations in these revenue streams, City Council continues to pursue economic development and job creation to maintain the community's reputation for high public safety standards and adoption of a budget designed to promote long-term fiscal stability. A strong and sound economy is vital to maintaining and improving the quality of life in the City.

In 2016, the City issued its first Official Statement in connection with issuing \$6,300,000 General Obligation (Limited Tax) Fire Station Bonds for the construction of a new fire station. S&P Global Ratings Services assigned its municipal bond rating of "AA". A municipal bond insurance policy was issued by Build America Mutual Assurance Company (BAM).

An application for a rating on the Bonds in the absence of bond insurance was made only to Moody's Investors Service, Inc., which assigned a rating of "A1" to the Bonds prior to the City's decision to purchase bond insurance.

In 2024, the City completed and submitted its Annual Information Filing, which provides annual financial information and operating data agreed to be provided under the Continuing Disclosure Agreement.

**Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information please contact: Michelle M. Brandt, Director of Finance, 301 Sycamore Street, Brookville, Ohio 45309.

# BASIC FINANCIAL STATEMENTS

THIS PAGE IS INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF NET POSITION  
DECEMBER 31, 2024

	Governmental Activities	Business-type Activities	Total
<b>Assets:</b>			
Equity in pooled cash and cash equivalents	\$ 4,860,304	\$ 3,336,763	\$ 8,197,067
Receivables:			
Income taxes	808,856	-	808,856
Real and other taxes	230,526	-	230,526
Accounts	150,864	894,813	1,045,677
Accrued interest	49,821	-	49,821
Special assessments	2,907	4,919	7,826
Leases	320,083	-	320,083
Due from other governments	302,191	-	302,191
Prepayments	95,036	20,366	115,402
Materials and supplies inventory	31,086	15,490	46,576
Net OPEB asset	50,731	18,672	69,403
Assets held for resale	366,069	-	366,069
Net pension asset	1,011	372	1,383
Capital assets:			
Land and construction in progress	2,935,852	32,388	2,968,240
Depreciable/amortizable capital assets, net	12,721,225	6,201,692	18,922,917
Total capital assets, net	<u>15,657,077</u>	<u>6,234,080</u>	<u>21,891,157</u>
Total assets	<u>22,926,562</u>	<u>10,525,475</u>	<u>33,452,037</u>
<b>Deferred outflows of resources:</b>			
Pension	1,433,290	179,617	1,612,907
OPEB	<u>550,858</u>	<u>134,541</u>	<u>685,399</u>
Total deferred outflows of resources	<u>1,984,148</u>	<u>314,158</u>	<u>2,298,306</u>
Total assets and deferred outflows of resources	<u>24,910,710</u>	<u>10,839,633</u>	<u>35,750,343</u>
<b>Liabilities:</b>			
Accounts payable	52,154	283,478	335,632
Contracts payable	2,740	-	2,740
Accrued wages and benefits payable	139,499	20,756	160,255
Due to other governments	8,083	476	8,559
Pension and postemployment benefits obligation payable	51,923	5,722	57,645
Accrued interest payable	34,477	-	34,477
Unearned revenue	132,622	-	132,622
Long-term liabilities:			
Due within one year	602,767	199,840	802,607
Due in more than one year:			
Net pension liability	4,696,433	541,879	5,238,312
Net OPEB liability	243,664	-	243,664
Other amounts due in more than one year	<u>7,984,770</u>	<u>3,358,900</u>	<u>11,343,670</u>
Total liabilities	<u>13,949,132</u>	<u>4,411,051</u>	<u>18,360,183</u>
<b>Deferred inflows of resources:</b>			
Property taxes levied for the next fiscal year	227,446	-	227,446
Pension	206,460	8,962	215,422
OPEB	247,902	10,683	258,585
Leases	<u>309,956</u>	<u>-</u>	<u>309,956</u>
Total deferred inflows of resources	<u>991,764</u>	<u>19,645</u>	<u>1,011,409</u>
Total liabilities and deferred inflows of resources.	<u>14,940,896</u>	<u>4,430,696</u>	<u>19,371,592</u>
<b>Net position:</b>			
Net investment in capital assets	8,467,281	2,675,340	11,142,621
Restricted for:			
Capital projects	1,220,113	-	1,220,113
Other purposes	102,521	-	102,521
Pension & OPEB	51,742	19,044	70,786
Unrestricted	<u>128,157</u>	<u>3,714,553</u>	<u>3,842,710</u>
Total net position	<u>\$ 9,969,814</u>	<u>\$ 6,408,937</u>	<u>\$ 16,378,751</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024

		<b>Program Revenues</b>		
	<b>Expenses</b>	<b>Charges for Services and Sales</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>
<b>Governmental activities:</b>				
Current:				
General government	\$ 1,258,840	\$ 161,163	\$ -	\$ -
Security of persons and property	3,894,112	1,276,612	77,525	24,419
Transportation	1,367,741	118,495	618,026	75,000
Leisure time activity	258,108	18,211	-	-
Interest	231,073	-	-	-
Total governmental activities	<u>7,009,874</u>	<u>1,574,481</u>	<u>695,551</u>	<u>99,419</u>
<b>Business-type activities:</b>				
Water	1,231,448	1,459,823	-	1,051,022
Sewer	904,707	781,257	-	-
Refuse	565,953	593,871	-	-
Nonmajor enterprise fund	64,220	122,865	-	34,813
Total business-type activities	<u>2,766,328</u>	<u>2,957,816</u>	<u>-</u>	<u>1,085,835</u>
Total primary government	<u>\$ 9,776,202</u>	<u>\$ 4,532,297</u>	<u>\$ 695,551</u>	<u>\$ 1,185,254</u>

**General revenues:**

Property taxes levied for:

General purposes

Street Maintenance and Repair

Income taxes levied for:

General purposes

Grants and entitlements not restricted  
to specific programs

Investment earnings

Miscellaneous

Total general revenues

Change in net position

**Net position at beginning of  
year, as previously reported**

Change in accounting principle

**Net position at beginning of year, restated**

**Net position at end of year**

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue  
and Changes in Net Position**

<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
\$ (1,097,677)	\$ -	\$ (1,097,677)
(2,515,556)	-	(2,515,556)
(556,220)	-	(556,220)
(239,897)	-	(239,897)
(231,073)	-	(231,073)
<u>(4,640,423)</u>	<u>-</u>	<u>(4,640,423)</u>
-	1,279,397	1,279,397
-	(123,450)	(123,450)
-	27,918	27,918
-	93,458	93,458
<u>-</u>	<u>1,277,323</u>	<u>1,277,323</u>
<u>(4,640,423)</u>	<u>1,277,323</u>	<u>(3,363,100)</u>
272,180	-	272,180
63,148	-	63,148
5,516,275	-	5,516,275
175,559	-	175,559
333,451	-	333,451
49,564	4,466	54,030
<u>6,410,177</u>	<u>4,466</u>	<u>6,414,643</u>
1,769,754	1,281,789	3,051,543
8,503,666	5,092,143	13,595,809
<u>(303,606)</u>	<u>35,005</u>	<u>(268,601)</u>
<u>8,200,060</u>	<u>5,127,148</u>	<u>13,327,208</u>
<u>\$ 9,969,814</u>	<u>\$ 6,408,937</u>	<u>\$ 16,378,751</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2024

	General	Street Construction Maintenance & Repair	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Equity in pooled cash and cash equivalents	\$ 3,620,422	\$ 189,513	\$ 1,050,369	\$ 4,860,304
Receivables:				
Income taxes	808,856	-	-	808,856
Real and other taxes	230,526	-	-	230,526
Accounts	95,310	10,780	44,774	150,864
Accrued interest	49,782	39	-	49,821
Special assessments	-	2,907	-	2,907
Leases	320,083	-	-	320,083
Due from other governments	72,085	230,096	10	302,191
Prepayments	82,111	12,925	-	95,036
Materials and supplies inventory	17,525	13,561	-	31,086
Assets held for resale	-	-	366,069	366,069
Total assets	<u>\$ 5,296,700</u>	<u>\$ 459,821</u>	<u>\$ 1,461,222</u>	<u>\$ 7,217,743</u>
<b>Liabilities:</b>				
Accounts payable	\$ 47,898	\$ 4,256	\$ -	\$ 52,154
Contracts payable	-	-	2,740	2,740
Accrued wages and benefits payable	121,586	17,913	-	139,499
Due to other governments	7,641	442	-	8,083
Pension and postemployment benefits obligation payable	46,315	5,608	-	51,923
Unearned revenue	-	-	132,622	132,622
Total liabilities	<u>223,440</u>	<u>28,219</u>	<u>135,362</u>	<u>387,021</u>
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year	227,446	-	-	227,446
Delinquent property tax revenue not available	3,080	-	-	3,080
Accrued interest not available	4,492	-	-	4,492
Special assessments revenue not available	-	2,907	-	2,907
Miscellaneous revenue not available	9,858	-	35,379	45,237
Income tax revenue not available	393,745	-	-	393,745
Other nonexchange transactions not available	55,078	194,612	-	249,690
Leases	309,956	-	-	309,956
Total deferred inflows of resources	<u>1,003,655</u>	<u>197,519</u>	<u>35,379</u>	<u>1,236,553</u>
Total liabilities and deferred inflows of resources	<u>1,227,095</u>	<u>225,738</u>	<u>170,741</u>	<u>1,623,574</u>
<b>Fund balances:</b>				
Nonspendable	99,636	26,486	-	126,122
Restricted	-	207,597	1,287,348	1,494,945
Committed	-	-	3,133	3,133
Assigned	1,634,376	-	-	1,634,376
Unassigned	2,335,593	-	-	2,335,593
Total fund balances	<u>4,069,605</u>	<u>234,083</u>	<u>1,290,481</u>	<u>5,594,169</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 5,296,700</u>	<u>\$ 459,821</u>	<u>\$ 1,461,222</u>	<u>\$ 7,217,743</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2024

<b>Total governmental fund balances</b>		<b>\$ 5,594,169</b>
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		15,657,077
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.		
Income taxes receivable	\$ 393,745	
Real and other taxes receivable	3,080	
Accounts receivable	45,237	
Intergovernmental receivable	249,690	
Special assessments receivable	2,907	
Investment income receivable	4,492	
Total		699,151
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(34,477)
Unamortized premiums on bond issuances are not recognized in the funds.		(623,475)
The net pension asset is not available to pay for current period expenditures; therefore, the asset is not reported in the governmental funds.		1,011
The net pension liability is not due and payable in the current period; therefore, liability and related deferred inflows are not reported in governmental funds.		
Deferred outflows of resources	1,433,290	
Deferred inflows of resources	(206,460)	
Net pension liability	(4,696,433)	
Total		(3,469,603)
The net OPEB asset is not available to pay for current period expenditures; therefore, the asset is not reported in the governmental funds.		50,731
The net OPEB liability is not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.		
Deferred outflows of resources	550,858	
Net OPEB liability	(243,664)	
Total		59,292
Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported in the funds.		
Compensated absences	(577,706)	
Bonds payable	(5,235,000)	
Note payable - financed purchase	(12,862)	
Lease payable	(4,517)	
Note payable	(87,000)	
Incentive payable	(199,300)	
Loans payable	(1,847,677)	
Total		(7,964,062)
<b>Net position of governmental activities</b>		<b>\$ 9,969,814</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>General</b>	<b>Street Construction Maintenance &amp; Repair</b>	<b>(Formerly Major) Capital Improvement</b>	<b>Other Governmental Funds</b>
<b>Revenues:</b>				
Municipal income taxes	\$ 5,505,226	\$ -		\$ -
Real and other taxes	271,588	63,148		-
Charges for services	1,010,587	105,250		289,093
Licenses, permits and fees	106,754	-		-
Fines, forfeitures and settlements	-	-		14,238
Intergovernmental	184,070	554,144		304,852
Special assessments	-	12,879		35
Investment income	269,964	175		-
Rental income	47,815	-		-
Donations	1,822	-		14,419
Increase in fair value of investments	61,862	-		-
Other	-	10,905		42,668
Total revenues	<u>7,459,688</u>	<u>746,501</u>		<u>665,305</u>
<b>Expenditures:</b>				
Current:				
General government	1,072,434	-		-
Security of persons and property	3,300,985	-		46,221
Transportation	-	772,034		-
Leisure time activity	179,849	-		-
Economic development	140,290	-		-
Capital outlay	128,036	728,931		428,720
Debt service:				
Principal retirement	13,109	93,313		294,797
Interest	529	36,850		224,551
Total expenditures	<u>4,835,232</u>	<u>1,631,128</u>		<u>994,289</u>
Excess (deficiency) of revenues over (under) expenditures	<u>2,624,456</u>	<u>(884,627)</u>		<u>(328,984)</u>
<b>Other financing sources (uses):</b>				
Sale of capital assets	5,357	16,332		5,350
Transfers in	-	525,000		467,800
Transfers (out)	(992,800)	-		-
Loan proceeds	-	415,903		-
Total other financing sources (uses)	<u>(987,443)</u>	<u>957,235</u>		<u>473,150</u>
Net change in fund balances	1,637,013	72,608		144,166
<b>Fund balances at beginning of year, as previously reported</b>	2,432,592	161,475	709,318	436,997
Adjustment - changes in major fund to nonmajor fund	<u>-</u>	<u>-</u>	<u>(709,318)</u>	<u>709,318</u>
<b>Fund balances at beginning of year</b>	<u>2,432,592</u>	<u>161,475</u>		<u>1,146,315</u>
<b>Fund balances at end of year</b>	<u>\$ 4,069,605</u>	<u>\$ 234,083</u>		<u>\$ 1,290,481</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<b>Total Governmental Funds</b>	
\$	5,505,226
	334,736
	1,404,930
	106,754
	14,238
	1,043,066
	12,914
	270,139
	47,815
	16,241
	61,862
	53,573
	<u>8,871,494</u>
	1,072,434
	3,347,206
	772,034
	179,849
	140,290
	1,285,687
	401,219
	261,930
	<u>7,460,649</u>
	<u>1,410,845</u>
	27,039
	992,800
	(992,800)
	415,903
	<u>442,942</u>
	1,853,787
	3,740,382
	<u>-</u>
	<u>3,740,382</u>
\$	<u><u>5,594,169</u></u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2024

<b>Net change in fund balances - total governmental funds</b>	<b>\$</b>	<b>1,853,787</b>
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortizable expense. This is the amount by which capital outlays exceeds depreciation/amortizable expense in the current period.		
Capital asset additions	\$ 1,214,151	
Current year depreciation/amortization	<u>(934,412)</u>	
Total		279,739
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		(11,414)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income taxes	11,049	
Real and other taxes	592	
Charges for services	35,314	
Licenses, permits and fees	(73)	
Intergovernmental revenues	(140,704)	
Special assessments	331	
Investment income	<u>1,625</u>	
Total		(91,866)
Proceeds of loan are reported as an other financing source in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net position.		(415,903)
Repayment of bond, note, loan, incentives and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		541,509
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items contributed to more interest being reported in the statement of activities:		
Decrease in accrued interest payable	1,049	
Amortization of bond premium	<u>29,808</u>	
Total		30,857
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	386,178	
OPEB	<u>8,675</u>	
		394,853
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension	(398,674)	
OPEB	<u>(265,469)</u>	
		(664,143)
Some expenses reported in the statement of activities, such as compensated absences and incentive payable, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		<u>(147,665)</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>1,769,754</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
DECEMBER 31, 2024

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Refuse</b>	<b>Nonmajor Enterprise Fund</b>	<b>Total</b>
<b>Assets:</b>					
Current assets:					
Equity in pooled cash and cash equivalents	\$ 1,862,716	\$ 720,140	\$ 496,335	\$ 257,572	\$ 3,336,763
Receivables:					
Accounts	434,884	225,587	193,909	40,433	894,813
Special assessments	1,757	936	1,883	343	4,919
Prepayments	7,005	9,845	1,817	1,699	20,366
Materials and supplies inventory	13,271	2,219	-	-	15,490
Total current assets	2,319,633	958,727	693,944	300,047	4,272,351
Noncurrent assets:					
Net pension asset	151	179	26	16	372
Net OPEB asset	7,582	8,978	1,303	809	18,672
Capital assets:					
Land and construction in progress	-	32,388	-	-	32,388
Depreciable capital assets, net	3,401,744	2,489,430	172	310,346	6,201,692
Total capital assets, net	3,401,744	2,521,818	172	310,346	6,234,080
Total noncurrent assets	3,409,477	2,530,975	1,501	311,171	6,253,124
Total assets	5,729,110	3,489,702	695,445	611,218	10,525,475
<b>Deferred outflows of resources:</b>					
Pension	72,915	86,355	12,513	7,834	179,617
OPEB	54,637	64,706	9,427	5,771	134,541
Total deferred outflows of resources	127,552	151,061	21,940	13,605	314,158
Total assets and deferred outflows of resources	5,856,662	3,640,763	717,385	624,823	10,839,633
<b>Liabilities:</b>					
Current liabilities:					
Accounts payable	234,787	4,590	43,846	255	283,478
Accrued wages and benefits payable	8,393	9,916	1,550	897	20,756
Due to other governments	203	240	19	14	476
OWDA loans payable	39,487	-	-	-	39,487
Pension and postemployment benefits obligation payable	2,325	2,754	396	247	5,722
OPWC loans payable	25,760	103,806	-	7,788	137,354
Other loans payable	14,316	8,683	-	-	22,999
Total current liabilities	325,271	129,989	45,811	9,201	510,272
Long-term liabilities:					
OWDA loans payable	1,100,578	210,632	-	-	1,311,210
OPWC loans payable	461,061	1,056,809	-	209,672	1,727,542
Other loans payable	199,278	120,870	-	-	320,148
Net pension liability	220,039	260,542	37,822	23,476	541,879
Total long-term liabilities	1,980,956	1,648,853	37,822	233,148	3,900,779
Total liabilities	2,306,227	1,778,842	83,633	242,349	4,411,051
<b>Deferred inflows of resources:</b>					
Pension	3,654	4,326	590	392	8,962
OPEB	4,338	5,137	745	463	10,683
Total deferred inflows of resources	7,992	9,463	1,335	855	19,645
Total liabilities and deferred inflows of resources	2,314,219	1,788,305	84,968	243,204	4,430,696
<b>Net position:</b>					
Net investment in capital assets	1,561,264	1,021,018	172	92,886	2,675,340
Restricted for Pension & OPEB	7,733	9,157	1,329	825	19,044
Unrestricted	1,973,446	822,283	630,916	287,908	3,714,553
Total net position	\$ 3,542,443	\$ 1,852,458	\$ 632,417	\$ 381,619	\$ 6,408,937

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Refuse</b>	<b>Nonmajor Enterprise Fund</b>	<b>Total</b>
<b>Operating revenues:</b>					
Charges for services	\$ 1,378,823	\$ 695,961	\$ 593,871	\$ 122,865	\$ 2,791,520
Tap-in fees	81,000	85,296	-	-	166,296
Other operating revenues	2,735	627	1	67	3,430
Total operating revenues	<u>1,462,558</u>	<u>781,884</u>	<u>593,872</u>	<u>122,932</u>	<u>2,961,246</u>
<b>Operating expenses:</b>					
Personal services	226,373	267,765	39,132	24,539	557,809
Contract services	767,543	387,651	525,657	24,342	1,705,193
Materials and supplies	22,205	21,229	1,096	1,447	45,977
Depreciation	184,268	222,830	68	13,892	421,058
Total operating expenses	<u>1,200,389</u>	<u>899,475</u>	<u>565,953</u>	<u>64,220</u>	<u>2,730,037</u>
Operating income (loss)	<u>262,169</u>	<u>(117,591)</u>	<u>27,919</u>	<u>58,712</u>	<u>231,209</u>
<b>Nonoperating revenue (expense):</b>					
Interest expense	(31,059)	(5,232)	-	-	(36,291)
Gain on sale of capital assets	500	536	-	-	1,036
Total nonoperating revenue (expense)	<u>(30,559)</u>	<u>(4,696)</u>	<u>-</u>	<u>-</u>	<u>(35,255)</u>
Income before transfers and capital contributions	231,610	(122,287)	27,919	58,712	195,954
Capital contributions	<u>1,051,022</u>	<u>-</u>	<u>-</u>	<u>34,813</u>	<u>1,085,835</u>
Change in net position	1,282,632	(122,287)	27,919	93,525	1,281,789
<b>Net position at beginning of year, as previously reported</b>	2,245,386	1,957,506	602,736	286,515	5,092,143
Change in accounting principle	<u>14,425</u>	<u>17,239</u>	<u>1,762</u>	<u>1,579</u>	<u>35,005</u>
<b>Net position at beginning of year, restated</b>	<u>2,259,811</u>	<u>1,974,745</u>	<u>604,498</u>	<u>288,094</u>	<u>5,127,148</u>
<b>Net position at end of year</b>	<u>\$ 3,542,443</u>	<u>\$ 1,852,458</u>	<u>\$ 632,417</u>	<u>\$ 381,619</u>	<u>\$ 6,408,937</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Refuse</b>	<b>Nonmajor Enterprise Fund</b>	<b>Total</b>
<b>Cash flows from operating activities:</b>					
Cash received from customers	\$ 1,455,628	\$ 730,880	\$ 627,034	\$ 129,912	\$ 2,943,454
Cash received from tap-in fees	81,000	85,296	-	-	166,296
Cash received from other operations	2,735	627	1	67	3,430
Cash payments for personal services	(210,768)	(249,257)	(36,619)	(22,641)	(519,285)
Cash payments for contract services	(737,582)	(396,730)	(522,216)	(24,821)	(1,681,349)
Cash payments for materials and supplies	(21,671)	(20,290)	(1,168)	(1,519)	(44,648)
Net cash provided by operating activities	569,342	150,526	67,032	80,998	867,898
<b>Cash flows from capital and related financing activities:</b>					
Proceeds from on sale of capital assets	500	1,555	-	-	2,055
Acquisition of capital assets	(1,618,451)	(87,874)	-	(130,147)	(1,836,472)
Capital grants	1,051,022	-	-	34,813	1,085,835
Principal retirement on loans	(75,821)	(112,235)	-	(6,139)	(194,195)
Interest	(31,059)	(5,232)	-	-	(36,291)
Proceeds of loans	545,642	210,632	-	95,526	851,800
Net cash provided by (used in) capital and related financing activities	(128,167)	6,846	-	(5,947)	(127,268)
Net increase in cash and cash equivalents	441,175	157,372	67,032	75,051	740,630
<b>Cash and cash equivalents at beginning of year</b>	<b>1,421,541</b>	<b>562,768</b>	<b>429,303</b>	<b>182,521</b>	<b>2,596,133</b>
<b>Cash and cash equivalents at end of year</b>	<b>\$ 1,862,716</b>	<b>\$ 720,140</b>	<b>\$ 496,335</b>	<b>\$ 257,572</b>	<b>\$ 3,336,763</b>
<b>Reconciliation of operating income to net cash provided by operating activities:</b>					
Operating income (loss)	\$ 262,169	\$ (117,591)	\$ 27,919	\$ 58,712	\$ 231,209
Adjustments:					
Depreciation	184,268	222,830	68	13,892	421,058
Changes in assets, deferred inflow, liabilities and deferred outflows:					
Decrease in accounts receivable	75,061	33,842	31,937	6,898	147,738
Decrease in materials and supplies inventory	2,998	1,072	-	-	4,070
(Increase) in prepayments	(1,391)	(1,743)	(123)	(121)	(3,378)
Decrease in special assessment receivable	1,744	1,077	1,226	149	4,196
(Increase) in net pension asset	(35)	(42)	(6)	(4)	(87)
(Increase) in net OPEB asset	(7,582)	(8,978)	(1,303)	(809)	(18,672)
Decrease in deferred outflows - pension	26,057	30,824	4,531	2,659	64,071
Decrease in deferred outflows - OPEB	103,046	121,992	17,736	10,939	253,713
Increase in accrued wages and benefits	2,102	2,480	408	223	5,213
Increase (decrease) in pension obligation payable	(872)	(1,029)	(161)	2	(2,060)
Increase (decrease) in accounts payable	27,886	(6,062)	3,354	(535)	24,643
(Decrease) in mature compensated absences payable	(8,801)	(10,426)	(1,489)	(867)	(21,583)
Increase (decrease) in intergovernmental payable	102	(2,479)	3	1	(2,373)
(Decrease) in net pension liability	(22,042)	(26,072)	(3,865)	(5,506)	(57,485)
(Decrease) in net OPEB liability	(51,942)	(61,497)	(8,945)	(2,187)	(124,571)
(Decrease) in deferred inflows - pension	(10,222)	(12,047)	(1,940)	(1,057)	(25,266)
(Decrease) in deferred inflows - OPEB	(13,204)	(15,625)	(2,318)	(1,391)	(32,538)
Net cash provided by operating activities	\$ 569,342	\$ 150,526	\$ 67,032	\$ 80,998	\$ 867,898

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

**A. Description of the City and Reporting Entity**

The City of Brookville (the "City") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The City operates under a council-manager government and provides the following services: police protection, fire and EMS services, water, sewer, refuse and stormwater utility services, street maintenance and repair, parks and recreation, as well as other services.

Management believes the financial statements included in this report represent all of the funds of the City over which the City officials have direct operating control.

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete.

The primary government consists of all funds and departments which provide various services including police protection, fire and EMS services, street maintenance and repair, parks and recreation, water, sewer, refuse and stormwater services. Council and the City Manager are directly responsible for these activities. The accompanying financial statements present the City, which has no component units.

**B. Basis of Presentation - Fund Accounting**

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

***Government-Wide Financial Statements*** - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

***Fund Financial Statements*** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

**C. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, deferred outflows, liabilities and deferred inflows is reported as fund balance. The following are the City's major governmental funds:

*General fund* - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Street construction, maintenance and repair fund* - This fund accounts for all transactions relating to street maintenance and construction.

Other governmental funds of the City are used to account for:

*Nonmajor special revenue funds* - Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

*Nonmajor capital projects funds* - Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Nonmajor debt service funds - Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

***Proprietary Funds*** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows.

Enterprise funds - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water fund - The water fund accounts for the distribution to its residential and commercial users located within the City.

Sewer fund - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Refuse fund - The refuse fund accounts for the operations providing refuse removal to the residents and commercial users located within the City.

***Fiduciary Funds*** - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. Custodial funds are custodial in nature (assets plus deferred outflows of resources equals liabilities plus deferred inflows of resources) and do not involve measurement of results of operations. The City has no fiduciary funds.

**D. Measurement Focus and Basis of Accounting**

***Government-Wide Financial Statements*** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

***Fund Financial Statements*** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for services and sales. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

**E. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 5). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

***Deferred Outflows of Resources and Deferred Inflows of Resources*** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 11 and 12 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. Deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2024, but which were levied to finance 2025 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. Unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

See Notes 11 and 12 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

**F. Budgetary Data**

The budgetary process is prescribed by provisions of the Ohio Revised Code (ORC) and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The Montgomery County Commissioners waived the requirement to file a tax budget for 2023. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources. All funds, other than custodial funds, are legally required to be budgeted and appropriated.

The County Budget Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources which states the projected revenue of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to January 1, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be reappropriated.

Appropriation budgets are legally required for each fund at the object level. This is known as the legal level of budgetary control. Appropriation modifications outside the legal level of budgetary control must be approved by City Council. A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31.

An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified and the fund balance at the beginning of the year.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**G. Cash and Cash Equivalents**

Cash balances of the City's funds are pooled and invested in investments in order to provide improved cash management. Individual fund integrity is maintained through City records. Each fund's interest in the pooled bank accounts is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During 2024, investments were limited to federal agency securities, negotiable certificates of deposit, investments in State Treasury Asset Reserve of Ohio (STAR Ohio) and U.S. Government money markets. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

During 2024, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

STAR Ohio reserves the right to limit participant transactions to \$250 million per day. Transactions in all of a participant's accounts will be combined for this purpose. Twenty-four hours advance notice to STAR Ohio is appreciated for purchases or redemptions of \$100 million or more. For 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates.

Interest income is distributed to the funds according to charter and statutory requirements. Interest revenue earned and credited to the general fund during 2024 amounted to \$269,964, which included \$159,978 assigned from other funds of the City.

For purpose of the statement of cash flows and for presentation on the financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the City's investment account at year end is provided in Note 3.

**H. Inventories of Materials and Supplies**

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

**I. Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of culverts, curbs, sidewalks, storm sewers, streets, irrigation systems, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities. In addition, assets having an estimated useful life of more than one year that are below the \$5,000 threshold and not considered repair or maintenance costs are collectively capitalized on the financial statements when the aggregate of those assets are considered significant.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-type Activities Estimated Lives</u>
Land improvements	20 years	20 years
Buildings and improvements	20-50 years	20-50 years
Equipment	5-20 years	5-20 years
Intangible leased assets	5 years	
Software	5 - 10 years	5 - 10 years
Vehicles	8-10 years	8-10 years
Infrastructure	20 years	20 years

The City is reporting intangible right to use assets related to leased equipment. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

**J. Compensated Absences**

The City recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee or payment to an employee flex spending account) during or upon separation from employment. Based on the criteria listed, two types of leave qualify for liability recognition for compensated absences – vacation and sick leave. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

Vacation

The City's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment at the employee's current pay rate upon separation from employment.

Sick Leave

The City's policy permits employees to accumulate earned but unused sick leave. All sick leave lapses when employees leave the employ of the City and, upon separation from service, the employee receives compensation in accordance with the severance policy. A liability for estimated value of sick leave that will be used by employees as time off and at separation is included in the liability for compensated absences.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**K. Accrued Liabilities and Long-Term Obligations**

All payables accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, long-term notes, loans, incentive payables and capital lease obligations are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**L. Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

**M. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (legislation) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (legislation) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**N. Estimates**

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

**O. Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available. Net position restricted for other purposes consists primarily of street construction maintenance and repair and programs to enhance the security of persons and property.

**P. Prepayments**

Payments made to vendors for services that will benefit beyond December 31, 2024 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditures/expense in the year in which it was consumed.

**Q. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2024.

**R. Assets Held for Resale**

As part of the economic development program, the City has acquired land within its Industrial Park. The City's intent is for the land to be sold to businesses to promote economic development within the City. Transactions are conducted through the City's other governmental Capital Improvement Fund.



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**S. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, net pension asset, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**NOTE 2 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For 2024, the City has implemented certain paragraphs from GASB Implementation Guide No. 2021-1, certain paragraphs of GASB Statement No. 99, "Omnibus 2022", GASB Statement No. 100, "Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62", Implementation Guide No. 2023-1 and GASB Statement No. 101, "Compensated Absences".

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on balances previously report by the City.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the City.

GASB Statement No. 100 is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability.

GASB Implementation Guide 2023-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2023-1 did not have an effect on the financial statements of the City.

GASB Statement No. 101 is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 2 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

**B. Change within the Financial Reporting Entity**

For 2024, the City's capital improvement fund presentation was adjusted from major to nonmajor due to no longer meeting the qualitative threshold for a major fund. This change is separately displayed in the financial statements.

**C. Restatement of Net Position**

During 2024, there was a change in accounting principle related to the implementation of GASB Statement No. 101, "Compensated Absences". The effect of changing the accounting principle is shown in the table below.

	12/31/2023 As Previously Reported	Change in Accounting Principle	12/31/2023 As Restated
Net Position			
Governmental Activities	\$ 8,503,666	\$ (303,606)	\$ 8,200,060
Business-Type Activities	5,092,143	35,005	5,127,148
Total Net Position	<u>\$ 13,595,809</u>	<u>\$ (268,601)</u>	<u>\$ 13,327,208</u>
Proprietary Funds			
Major Funds:			
Water Fund	\$ 2,245,386	\$ 14,425	\$ 2,259,811
Sewer Fund	1,957,506	17,239	1,974,745
Refuse Fund	602,736	1,762	604,498
Nonmajor Enterprise Fund	286,515	1,579	288,094
Total Proprietary Funds	<u>\$ 5,092,143</u>	<u>\$ 35,005</u>	<u>\$ 5,127,148</u>

**NOTE 3 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 3 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2), above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Director of Finance or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At year end, the City had \$200 in undeposited cash on hand which is included on the financial statements of the City as part of "equity in pooled cash and cash equivalents".

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 3 - DEPOSITS AND INVESTMENTS - (Continued)**

**B. Deposits with Financial Institutions**

At December 31, 2024, the carrying amount of all City deposits was \$1,202,656 and the bank balance of all City deposits was \$1,329,401. Of the bank balance, \$250,000 was covered by the FDIC and \$1,079,401 was covered by the Ohio Pooled Collateral System. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2024 the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

**C. Investments**

As of December 31, 2024, the City had the following investments and maturities:

Measurement/ Investment Type	Measurement Amount	Investment Maturity			
		6 months or less	7 to 12 months	13 to 18 months	Greater than 24 months
Fair Value:					
Negotiable CD's	\$ 1,213,364	\$ -	\$ 403,248	\$ 146,664	\$ 663,452
FNMA	242,108	-	242,108	-	-
FHLB	486,268	-	245,045	241,223	-
FHLMC	245,075	-	-	-	245,075
Amortized cost:					
U.S. Government money market mutual funds	21,931	21,931	-	-	-
STAR Ohio	4,785,465	4,785,465	-	-	-
Total	\$ 6,994,211	\$ 4,807,396	\$ 890,401	\$ 387,887	\$ 908,527

The weighted average maturity of investments is 0.46 years.

The City's investments in federal agency securities (FNMA, FHLB and FHLMC) and Negotiable CD's are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs). The City's investments in U.S. Government money market mutual funds are valued at cost and amortized last.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the City's investment policy limits investment portfolio maturities to five years or less.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 3 - DEPOSITS AND INVESTMENTS - (Continued)**

*Credit Risk:* The City's investments in federal agency securities were rated AA+ and Aaa by Standard and Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The City's U.S. Government money market mutual funds were rated AAAm by Standard & Poor's. The negotiable CDs are fully covered by the FDIC. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investment policy limits investments to those authorized by State statute.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2024:

<u>Measurement/ Investment Type</u>	<u>Measurement Amount</u>	<u>% of Total</u>
Fair Value:		
Negotiable CD's	\$ 1,213,364	17.35
FNMA	242,108	3.46
FHLB	486,268	6.95
FHLMC	245,075	3.50
Amortized Cost:		
U.S. Government money market mutual funds	21,931	0.31
STAR Ohio	<u>4,785,465</u>	<u>68.43</u>
Total	<u>\$ 6,994,211</u>	<u>100.00</u>

**D. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2024:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 1,202,656
Investments	6,994,211
Cash on hand	<u>200</u>
Total	<u>\$ 8,197,067</u>
<u>Cash and investments per statement of net position</u>	
Governmental activities	\$ 4,860,304
Business-type activities	<u>3,336,763</u>
Total	<u>\$ 8,197,067</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 4 - INTERFUND TRANSFERS**

Interfund transfers for the year ended December 31, 2024, consisted of the following, as reported in the fund financial statements:

Transfers from general fund to:

Street construction, maintenance and repair fund	\$ 525,000
Nonmajor governmental funds	<u>467,800</u>
Total transfers	<u><u>\$ 992,800</u></u>

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated for reporting on the government-wide financial statements.

All transfers were in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

**NOTE 5 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2024 public utility property taxes became a lien December 31, 2023, are levied after October 1, 2024, and are collected in 2025 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Brookville. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2024 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2024 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow of resources.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 5 - PROPERTY TAXES - (Continued)**

The full tax rate for all City operations for the year ended December 31, 2024 was 1.3 mills per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2024 property tax receipts were based are as follows:

Real property tax	\$ 184,138,270
Public utility personal property	4,375,870
Total assessed value	<u>\$ 188,514,140</u>

**NOTE 6 - LOCAL INCOME TAX**

The 2.0 percent City income tax, which is not subject to renewal, is levied on substantially all income earned within the City. In addition, the residents of the City are required to pay City income tax on income they earn outside the City; however, full credit is allowed for all income taxes these residents pay to other municipalities as long as the City they work in has an income tax that is equal to or greater than the City's 2.0 percent. If a resident works in an entity, where the tax is less than 2.0 percent or there is no income tax, they will have to pay the difference. Employers within the city are required to withhold income tax on employee compensation and remit the tax to the City quarterly. Major employers are required to remit withholdings to the City monthly. Corporations and self-employed individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually with the City. Income tax revenue is reported to the extent that it is measurable and available to finance current operations at December 31, 2024. Income tax revenue for 2024 was \$5,505,226 as reported in the fund financial statements. Income tax revenue is reported in the general fund.

**NOTE 7 - RECEIVABLES**

- A. Receivables at December 31, 2024, consisted of taxes, accounts (billings for user charged services), special assessments, leases, accrued interest and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2024.

A summary of the items of receivables reported on the statement of net position follows:

**Governmental activities:**

Income taxes	\$ 808,856
Real and other taxes	230,526
Accounts	150,864
Accrued interest	49,821
Special assessments	2,907
Leases	320,083
Due from other governments	302,191

**Business-type activities:**

Accounts	894,813
Special assessments	4,919

Receivables have been disaggregated on the face of the BFS. All receivables are expected to be collected within the subsequent year with the exception of the opioid settlement receivable which will be collected over the course of the settlement agreements. Receivables in the amount of \$32,890 will not be received within one year.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 7 - RECEIVABLES - (Continued)**

**B. Leases Receivable**

The City is reporting leases receivable of \$320,083 in the general fund. For fiscal year 2024, the City recognized lease revenue of \$47,815, which is reported in rental income, and interest revenue of \$16,817 in the governmental funds.

The City has entered into the following lease agreements at varying years and terms as follows:

Purpose	Fund	Lease Commencement Date	Years	Lease End Date	Payment Method
Cell Tower	General	2015	27	2042	Monthly
Cell Tower	General	2001	33	2034	Monthly
Office Space	General	2021	5	2026	Monthly

Lease payments will be paid into the general fund. The following is a schedule of future lease payments under the lease agreements:

Fiscal Year	Governmental Activities		
	Principal	Interest	Total
2025	\$ 31,950	\$ 15,733	\$ 47,683
2026	15,800	14,466	30,266
2027	14,951	13,731	28,682
2028	15,716	12,966	28,682
2029	16,629	12,162	28,791
2030 - 2034	96,378	46,924	143,302
2035 - 2039	74,313	25,687	100,000
2040 - 2042	54,346	5,654	60,000
Total	<u>\$ 320,083</u>	<u>\$ 147,323</u>	<u>\$ 467,406</u>

THIS SPACE INTENTIONALLY LEFT BLANK



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 8 - CAPITAL ASSETS**

A. Governmental activities capital asset activity for the year ended December 31, 2024, was as follows:

	Balance 12/31/23	Additions	Disposals	Balance 12/31/24
<b><u>Governmental activities:</u></b>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 2,789,191	\$ -	\$ -	\$ 2,789,191
Construction in progress	<u>81,032</u>	<u>669,174</u>	<u>(603,545)</u>	<u>146,661</u>
Total capital assets, not being depreciated/amortized	<u>2,870,223</u>	<u>669,174</u>	<u>(603,545)</u>	<u>2,935,852</u>
<i>Capital assets, being depreciated/amortized:</i>				
Land improvements	2,491,480	212,773	-	2,704,253
Buildings and improvements	8,620,351	7,625	-	8,627,976
Equipment	1,910,462	143,634	(16,183)	2,037,913
Software	45,963	-	-	45,963
Vehicles	2,951,838	180,944	(110,769)	3,022,013
Infrastructure	8,840,832	603,546	-	9,444,378
Intangible right to use:				
Leased equipment	<u>42,134</u>	<u>-</u>	<u>-</u>	<u>42,134</u>
Total capital assets, being depreciated/amortized	<u>24,903,060</u>	<u>1,148,522</u>	<u>(126,952)</u>	<u>25,924,630</u>
<i>Less: accumulated depreciation/amortization:</i>				
Land improvements	(1,778,271)	(50,753)	-	(1,829,024)
Buildings and improvements	(2,174,005)	(168,079)	-	(2,342,084)
Equipment	(1,093,591)	(115,932)	7,013	(1,202,510)
Software	(45,963)	-	-	(45,963)
Vehicles	(2,254,250)	(147,901)	108,525	(2,293,626)
Infrastructure	(5,013,171)	(439,106)	-	(5,452,277)
Intangible right to use:				
Leased equipment	<u>(25,280)</u>	<u>(12,641)</u>	<u>-</u>	<u>(37,921)</u>
Total accumulated depreciation/amortization	<u>(12,384,531)</u>	<u>(934,412)</u>	<u>115,538</u>	<u>(13,203,405)</u>
Total capital assets, being depreciated/amortized, net	<u>12,518,529</u>	<u>214,110</u>	<u>(11,414)</u>	<u>12,721,225</u>
Governmental activities capital assets, net	<u>\$ 15,388,752</u>	<u>\$ 883,284</u>	<u>\$ (614,959)</u>	<u>\$ 15,657,077</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation/amortization expense was charged to governmental activities as follows:

**Governmental activities:**

General government	\$ 71,447
Security of persons and property	334,742
Transportation	465,105
Leisure time activity	<u>63,118</u>
Total depreciation/amortization expense - governmental activities	<u>\$ 934,412</u>

**B.** Business-type activities capital asset activity for the year ended December 31, 2024 was as follows:

<b><u>Business-type activities:</u></b>	<u>Balance 12/31/23</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance 12/31/24</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 32,388	\$ -	\$ -	\$ 32,388
Construction in progress	<u>99,863</u>	<u>1,721,810</u>	<u>(1,821,673)</u>	<u>-</u>
Total capital assets, not being depreciated	<u>132,251</u>	<u>1,721,810</u>	<u>(1,821,673)</u>	<u>32,388</u>
<i>Capital assets, being depreciated:</i>				
Land improvements	10,765,561	-	-	10,765,561
Buildings and improvements	593,799	-	-	593,799
Equipment	1,413,872	71,194	(1,798)	1,483,268
Vehicles	87,610	43,468	-	131,078
Infrastructure	<u>3,516,288</u>	<u>1,821,673</u>	<u>-</u>	<u>5,337,961</u>
Total capital assets, being depreciated	<u>16,377,130</u>	<u>1,936,335</u>	<u>(1,798)</u>	<u>18,311,667</u>
<i>Less: accumulated depreciation:</i>				
Land improvements	(9,636,102)	(98,518)	-	(9,734,620)
Buildings and improvements	(105,111)	(10,753)	-	(115,864)
Equipment	(646,382)	(96,383)	779	(741,986)
Vehicles	(67,617)	(6,515)	-	(74,132)
Infrastructure	<u>(1,234,484)</u>	<u>(208,889)</u>	<u>-</u>	<u>(1,443,373)</u>
Total accumulated depreciation	<u>(11,689,696)</u>	<u>(421,058)</u>	<u>779</u>	<u>(12,109,975)</u>
Total capital assets, being depreciated, net	<u>4,687,434</u>	<u>1,515,277</u>	<u>(1,019)</u>	<u>6,201,692</u>
Business-type activities capital assets, net	<u>\$ 4,819,685</u>	<u>\$ 3,237,087</u>	<u>\$ (1,822,692)</u>	<u>\$ 6,234,080</u>

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to the enterprise funds as follows:

**Business-type activities:**

Water	\$ 184,268
Sewer	222,830
Refuse	68
Stormwater	<u>13,892</u>
Total depreciation expense - business-type activities	<u>\$ 421,058</u>

**NOTE 9 - LONG-TERM OBLIGATIONS**

- A. Due to the implementation of GASB No. 101 (see Note 2 for detail), the City has restated compensated absences as of December 31, 2023, which is reflected in the schedule below. The changes in governmental activities long-term obligations during the year were as follows:

	Restated Balance <u>12/31/23</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>12/31/24</u>	Amounts Due in <u>One Year</u>
<b>Governmental activities:</b>					
Note payable - direct borrowing	\$ 171,000	\$ -	\$ (84,000)	\$ 87,000	\$ 87,000
OPWC loan payable - direct borrowings	269,977	415,903	(16,644)	669,236	23,815
State infrastructure bank (SIB loan) - direct borrowing	1,255,110	-	(76,669)	1,178,441	78,986
Note payable - financed purchase	63,659	-	(50,797)	12,862	12,862
Lease payable	17,626	-	(13,109)	4,517	4,517
General obligation bonds - series 2016	5,395,000	-	(160,000)	5,235,000	165,000
Incentive payable	339,590	-	(140,290)	199,300	20,000
Net pension liability	4,883,919	115,468	(302,954)	4,696,433	-
Net OPEB liability	613,887	10,654	(380,877)	243,664	-
Compensated absences*	<u>446,027</u>	<u>131,679</u>	<u>-</u>	<u>577,706</u>	<u>210,587</u>
Total governmental activities long-term obligations	<u>\$ 13,455,795</u>	<u>\$ 673,704</u>	<u>\$ (1,225,340)</u>	<u>\$ 12,904,159</u>	<u>\$ 602,767</u>
				<u>623,475</u>	
				<u>\$ 13,527,634</u>	

\*The change in compensated absences liability is presented as a net change.

Compensated absences: Compensated absences are reported on the statement of net position.

Net pension liability and net OPEB liability: See Notes 11 and 12 for details. The City pays obligations related to employee compensation from the fund benefiting from their service.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Note payable: In 2006, the City entered into a 20 year note to provide long-term financing for the industrial park. A portion of the note, \$700,000, bears a fixed rate of 4.62% while the remaining \$465,000 is variable. The notes are scheduled to mature on January 1, 2026; however, the City consistently pays the principal and interest prior to the due date. Payments of principal and interest on the note are made from the debt service fund (a nonmajor other governmental fund). This loan is a direct borrowing that has terms negotiated between the City and the creditor.

Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance Hay Avenue Roadway Improvements. These loans are interest free and have twenty year terms. The OPWC loans may not be prepaid or retired prior to their scheduled maturity. The OPWC loans are being retired out of the street construction, maintenance and repair fund and out of the stormwater and water funds.

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

State Infrastructure Bank (SIB) Loan payable: In 2017, the City entered into a debt financing arrangement through the State Infrastructure Bank (SIB) to fund improvements for the City. At December 31, 2024, the City had outstanding borrowings of \$1,178,441 in the street construction, maintenance and repair fund, \$213,594 in the water fund and \$129,553 in the sewer fund. Semi-annual payments, due in June and December, began in 2019. The payments are repaid from the street construction, maintenance and repair fund and from the water and sewer fund. The loan bears a 3% interest rate and matures on June 1, 2037.

General obligation bonds – series 2016: In 2016, the City issued \$6,300,000 in bonds, with a variable interest rate, for the purpose of financing the construction of a fire station. The payments are made from the bond retirement fund (a nonmajor other governmental fund). Interest payments on the bonds are due on June 1 and December 1 each year. The final maturity date is December 1, 2045. The bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

Incentive payable: In 2019, the City entered into a purchase and sale agreement with RJ Property Holdings, LLC and into a development agreement with General Motors. The agreements were entered into to bring economic development into the City. General Motors entered into an agreement with RJ Property Holdings, LLC pursuant to which General Motors has acquired an option to purchase certain property within the City. Under the various agreements, the City agreed to pay various incentives to both RJ Property Holdings, LLC and to General Motors. The incentive payable to RJ Property Holdings, LLC includes a \$10,000 per year acre incentive in which the City paid \$125,000 annually thru 2024. The incentive payable to General Motors includes a \$20,000 annually payment in which the City will pay until 2034. Incentive payments are recorded as economic development expenses in the general fund.

Note Payable – Financed Purchase: In a prior year, the City entered into a note payable – financed purchase agreement with US Bancorp Government Leasing and Finance, Inc. for the purpose of acquiring a new medic. The \$250,117 in proceeds are to be repaid over five years. This is a direct borrowing collateralized by the medic. Principal and interest payments related to this agreement are made from the fire capital improvement fund (a nonmajor governmental fund). Capital assets of \$87,000 have been capitalized in vehicles at December 31, 2024.

Leases Payable: The City has entered into a lease agreement for the use of right to use equipment. Due to the implementation of GASB Statement No. 87, the City will report an intangible capital asset and corresponding liability for the future scheduled payments under the lease. The lease payments will be paid from the general fund.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

The City has entered into a lease agreement with the following terms:

<u>Purpose</u>	<u>Lease Commencement Date</u>	<u>Years</u>	<u>Lease End Date</u>	<u>Payment Method</u>
Copiers	2020	5	2025	Monthly

The following is the summary of the City's future annual principal and interest requirements for the OPWC loan, note payables, loan payable, general obligation bonds, the state infrastructure bank (SIB) loan and leases payable:

<u>Year Ending December 31,</u>	<u>Incentive Payable</u>	<u>Note Payable</u>			<u>OPWC Loans Payable</u>
	<u>Principal</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>	<u>Principal</u>
2025	\$ 20,000	\$ 87,000	\$ 3,523	\$ 90,523	\$ 23,815
2026	20,000	-	-	-	23,815
2027	20,000	-	-	-	23,815
2028	20,000	-	-	-	23,815
2029	20,000	-	-	-	23,815
2030 - 2034	99,300	-	-	-	119,072
2035 - 2039	-	-	-	-	119,072
2040 - 2044	-	-	-	-	119,072
2045 - 2049	-	-	-	-	119,072
2050 - 2053	-	-	-	-	73,873
Total	<u>\$ 199,300</u>	<u>\$ 87,000</u>	<u>\$ 3,523</u>	<u>\$ 90,523</u>	<u>\$ 669,236</u>

THIS SPACE INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Year Ending December 31,	General Obligation Bonds			Note Payable - Financed Purchase		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 165,000	\$ 209,400	\$ 374,400	\$ 12,862	\$ 66	\$ 12,928
2026	175,000	202,800	377,800	-	-	-
2027	175,000	195,800	370,800	-	-	-
2028	185,000	188,800	373,800	-	-	-
2029	190,000	181,400	371,400	-	-	-
2030 - 2034	1,080,000	786,200	1,866,200	-	-	-
2035 - 2039	1,310,000	552,200	1,862,200	-	-	-
2040 - 2044	1,595,000	268,400	1,863,400	-	-	-
2045	360,000	14,400	374,400	-	-	-
Total	<u>\$ 5,235,000</u>	<u>\$ 2,599,400</u>	<u>\$ 7,834,400</u>	<u>\$ 12,862</u>	<u>\$ 66</u>	<u>\$ 12,928</u>
Lease Payable						
Year Ending December 31,	Principal	Interest	Total			
2025	<u>\$ 4,517</u>	<u>\$ 47</u>	<u>\$ 4,564</u>			

Year Ending December 31,	State Infrastructure Bank (SIB) loan					
	Governmental Activities			Business-Type Activities		
	Principal	Interest	Total	Principal	Interest	Total
2025	\$ 78,986	\$ 34,765	\$ 113,751	\$ 22,999	\$ 10,123	\$ 33,122
2026	81,373	32,378	113,751	23,695	9,428	33,123
2027	83,833	29,918	113,751	24,411	8,712	33,123
2028	86,367	27,385	113,752	25,149	7,974	33,123
2029	88,977	24,774	113,751	25,909	7,214	33,123
2030 - 2034	486,889	81,867	568,756	141,776	23,838	165,614
2035 - 2037	<u>272,016</u>	<u>12,362</u>	<u>284,378</u>	<u>79,208</u>	<u>3,600</u>	<u>82,808</u>
Total	<u>\$ 1,178,441</u>	<u>\$ 243,449</u>	<u>\$ 1,421,890</u>	<u>\$ 343,147</u>	<u>\$ 70,889</u>	<u>\$ 414,036</u>

THIS SPACE INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

- B.** Due to the implementation of GASB No. 101 (see Note 2 for detail), the City has restated compensated absences as of December 31, 2023, which is reflected in the schedule below. The changes in business-type activities long-term obligations during the year were as follows:

	Interest	(Restated) Balance			Balance	Amounts
<b>Business-type activities:</b>	<u>Rate</u>	<u>12/31/23</u>	<u>Additions</u>	<u>Reductions</u>	<u>12/31/24</u>	<u>Due in One Year</u>
<u><b>OPWC loans - direct borrowings</b></u>						
Wastewater treatment plant - CD25Q	0.00%	\$ 1,155,671	\$ -	\$ (96,306)	\$ 1,059,365	\$ 96,306
Maple Street Waterline						
Replacement - CD27T	0.00%	126,477	-	(9,728)	116,749	9,729
Wastewater treatment plant						
Phase II - Imp #CDO4U	0.00%	108,750	-	(7,500)	101,250	7,500
Arlington Road Water Main						
Loop - #CDO4V	0.00%	83,292	-	(5,553)	77,739	5,553
Walnut Street Waterline						
Replacement - #CD12Y	0.00%	88,375	-	(3,101)	85,274	3,101
Hay Avenue Roadway						
Improvement - #CD23Y	0.00%	219,196	-	(7,692)	211,504	7,691
Hay Avenue Roadway						
Improvement - #CD20AA	0.00%	-	216,752	(3,737)	213,015	7,474
Total OPWC loans		<u>1,781,761</u>	<u>216,752</u>	<u>(133,617)</u>	<u>1,864,896</u>	<u>137,354</u>
<u><b>OWDA loan - direct borrowings</b></u>						
200,000 Gallon Elevated						
Tank - #8000	3.20%	753,902	-	(38,253)	715,649	39,487
Wolf Creek Street Waterline						
Replacement #10571	3.11%	-	424,416	-	424,416	-
WWTP Evaluation and						
Analysis #10602	0.00%	-	210,632	-	210,632	-
Total OWDA loans		<u>753,902</u>	<u>635,048</u>	<u>(38,253)</u>	<u>1,350,697</u>	<u>39,487</u>
<u><b>Other long-term obligations</b></u>						
State Infrastructure Bank (SIB) loan - direct borrowing		365,472	-	(22,325)	343,147	22,999
Net pension liability		596,045	-	(54,166)	541,879	-
Net OPEB liability		127,890	-	(127,890)	-	-
Compensated absences		<u>21,583</u>	<u>-</u>	<u>(21,583)</u>	<u>-</u>	<u>-</u>
Total business-type activities						
long-term obligations		<u>\$ 3,646,653</u>	<u>\$ 851,800</u>	<u>\$ (397,834)</u>	<u>\$ 4,100,619</u>	<u>\$ 199,840</u>

**OPWC loans payable:** The City has entered into six debt financing arrangements through the Ohio Public Works Commission (OPWC) to fund wastewater treatment plant improvements and waterline replacements. The loan agreements function similar to a line-of-credit agreement. At December 31, 2024, the City has outstanding borrowings of \$486,821 in the water fund, \$1,160,615 in the sewer fund and \$217,460 in the stormwater fund. The final OPWC loan matures on July 1, 2052. The loan agreements require semi-annual payments based on the actual amount loaned. These payments are reflected in the future maturities of principal and interest table and are subject to revision if the total amount is not drawn down.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

	<u>OPWC Loan</u>
Year Ending December 31,	<u>Principal</u>
2025	\$ 137,354
2026	137,354
2027	137,354
2028	137,354
2029	137,354
2030 - 2034	686,771
2035 - 2039	255,552
2040 - 2044	91,330
2045 - 2049	91,330
2050 - 2053	<u>53,143</u>
Total	<u>\$ 1,864,896</u>

*OWDA loan payable:* The City has entered into three debt financing arrangements through the Ohio Water Development Authority (OWDA) to fund an elevated water tank, Wolf Creek Street waterline replacement, and WWTP evaluation and analysis. The amount due to the OWDA is payable is from water revenues and sewer revenues. The loan agreement functions similar to a line-of-credit agreement. At December 31, 2024, the City has outstanding borrowings of \$1,350,697. These loans are direct borrowings. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default. At December 31, 2024, the Wolf Creek Street waterline replacement and the WWTP evaluation and analysis loans were open but no future debt payment schedules had been released.

	<u>OWDA Loans</u>		
Year Ending December 31,	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2025	\$ 39,487	\$ 22,587	\$ 62,074
2026	40,761	21,314	62,075
2027	42,076	19,999	62,075
2028	43,433	18,642	62,075
2029	44,834	17,241	62,075
2030 - 2034	246,819	63,556	310,375
2035 - 2039	<u>258,239</u>	<u>21,097</u>	<u>279,336</u>
Total	<u>\$ 715,649</u>	<u>\$ 184,436</u>	<u>\$ 900,085</u>



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

**C. Legal Debt Margin**

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2024, the City's total debt margin was \$20,864,137 and the unvoted debt margin was \$10,928,834.

**NOTE 10 - RISK MANAGEMENT**

**A. Liability Insurance**

The City belongs to the Ohio Plan Risk Management, Inc. (the "Plan"), a non-assessable, non-profit providing a formalized, jointly administered self-insurance risk management program and other administrative services to 769 Ohio governments ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the casualty and the property portions the Plan retains. The Plan retains the first \$250,000 of casualty losses and the first \$200,000 of property losses. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2023 and 2022 (the latest information available):

	<b>2023</b>	<b>2022</b>
Assets	\$23,113,696	\$21,662,291
Liabilities	(\$16,078,587)	(\$18,158,351)
Members' Equity	\$7,035,109	\$3,503,940

You can read the complete audited financial statements for The Ohio Plan Risk Management at the Plan's website, [www.ohioplan.org](http://www.ohioplan.org).

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 10 - RISK MANAGEMENT – (Continued)**

**B. Employee Health Insurance**

During 2024, the City provided employees' health and dental insurance through Anthem Blue Cross and Blue Shield. The City offered dual health insurance plans, an embedded HSA plan as well as an unembedded HSA plan. Life insurance is provided through Anthem Life. The premiums for dental and life insurance are paid monthly with the City paying one-hundred percent of the cost.

The premiums for health insurance are paid monthly with the City paying eighty-five percent of the cost of the health insurance.

**C. Workers' Compensation**

Workers' Compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based upon a rate of \$100 of payroll plus administrative costs. The rate is determined based on accident history of the City. The City also pays unemployment claims to the State of Ohio as incurred.

**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability (Asset) and Net OPEB Liability (Asset)***

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual basis of accounting.

The remainder of this note includes the pension disclosures. See Note 12 for the OPEB disclosures.

***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed. (The latest information available.) Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

THIS SPACE INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Traditional Plan Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30	<b>Combined Plan Formula:</b> 1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement.

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2024 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee *	10.0 %
<b>2024 Actual Contribution Rates</b>	
Employer:	
Pension ****	14.0 %
Post-employment Health Care Benefits ****	<u>0.0</u>
Total Employer	<u>14.0 %</u>
Employee	<u>10.0 %</u>

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined within the constraints of statutory limits for each division and expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$203,029 for 2024. Of this amount, \$17,613 is reported as pension and postemployment benefits payable.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
<b>2024 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2024 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$237,774 for 2024. Of this amount, \$38,738 is reported as pension and postemployment benefits payable.

***Net Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	<u>OPERS - Traditional</u>	<u>OPERS - Member- Directed</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportion of the net pension liability/asset prior measurement date	0.0080270%	0.0145390%	0.0327274%	
Proportion of the net pension liability/asset current measurement date	<u>0.0076930%</u>	<u>0.0123970%</u>	<u>0.0333726%</u>	
Change in proportionate share	<u>-0.0003340%</u>	<u>-0.0021420%</u>	<u>0.0006452%</u>	
Proportionate share of the net pension liability	\$ 2,014,058	\$ -	\$ 3,224,254	\$ 5,238,312
Proportionate share of the net pension asset	-	(1,383)	-	(1,383)
Pension expense	165,265	(131)	272,717	437,851

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	Member- Directed	OP&F	Total
<b>Deferred outflows of resources</b>				
Differences between expected and actual experience	\$ 32,917	\$ 2,966	\$ 103,510	\$ 139,393
Net difference between projected and actual earnings on pension plan investments	406,523	244	365,374	772,141
Changes of assumptions	-	45	203,768	203,813
Changes in employer's proportionate percentage/ difference between employer contributions	5,885	-	50,872	56,757
Contributions subsequent to the measurement date	193,825	9,204	237,774	440,803
Total deferred outflows of resources	<u>\$ 639,150</u>	<u>\$ 12,459</u>	<u>\$ 961,298</u>	<u>\$ 1,612,907</u>
	OPERS - Traditional	OPERS - Member- Directed	OP&F	Total
<b>Deferred inflows of resources</b>				
Differences between expected and actual experience	\$ -	\$ -	\$ 36,060	\$ 36,060
Changes of assumptions	-	-	48,965	48,965
Changes in employer's proportionate percentage/ difference between employer contributions	66,747	-	63,650	130,397
Total deferred inflows of resources	<u>\$ 66,747</u>	<u>\$ -</u>	<u>\$ 148,675</u>	<u>\$ 215,422</u>

\$440,803 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2025.



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS - Traditional	OPERS - Member- Directed	OP&F	Total
Year Ending December 31:				
2025	\$ 52,743	\$ 512	\$ 122,966	\$ 176,221
2026	124,303	516	165,994	290,813
2027	259,418	586	262,772	522,776
2028	(57,886)	340	(609)	(58,155)
2029	-	328	23,288	23,616
Thereafter	-	973	438	1,411
Total	<u>\$ 378,578</u>	<u>\$ 3,255</u>	<u>\$ 574,849</u>	<u>\$ 956,682</u>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2023, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2023, compared to the December 31, 2022 actuarial valuation, are presented below.

Wage inflation

Current measurement date	2.75%
Prior measurement date	2.75%

Future salary increases, including inflation

Current measurement date	2.75% to 10.75% including wage inflation
Prior measurement date	2.75% to 10.75% including wage inflation

COLA or ad hoc COLA

Current measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 2.30%, simple through 2024, then 2.05% simple
Prior measurement date	Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple

Investment rate of return

Current measurement date	6.90%
Prior measurement date	6.90%

Actuarial cost method

Individual entry age

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.20% for 2023.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
24.00 %	2.85 %
21.00	4.27
13.00	4.46
15.00	7.52
20.00	5.16
2.00	4.38
5.00	3.46
<u>100.00 %</u>	

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 3,170,670	\$ 2,014,058	\$ 1,052,095
Member-Directed Plan	(992)	(1,383)	(1,736)

**Actuarial Assumptions - OP&F**

OP&F's total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No.67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. A comprehensive experience study was performed during 2022 by OP&F's actuary and completed as of December 31, 2021. Changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth. The changes in assumptions are being amortized over the estimated remaining useful life of the participants which was 6.03 years at December 31, 2023.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2023, compared to December 31, 2022, are presented below.

Valuation date	1/1/23 with actuarial liabilities rolled forward to 12/31/23
Actuarial cost method	Entry age normal (level percent of payroll)
Investment rate of return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25% per annum, compounded annually, consisting of inflation rate of 2.75% plus productivity increase rate of 0.50%
Cost of living adjustments	2.20% per year

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

*Healthy Mortality*

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

*Disabled Mortality*

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

*Contingent Annuitant Mortality*

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

*Pre-Retirement Mortality*

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - Total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payment of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net pension liability	\$ 4,270,764	\$ 3,224,254	\$ 2,353,978

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - POSTEMPLOYMENT BENEFITS**

***Net OPEB Liability (Asset)***

See Note 11 for a description of the net OPEB liability (asset).

***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

**Age 65 or older Retirees** Minimum of 20 years of qualifying service credit

**Age 60 to 64 Retirees** Based on the following age-and-service criteria:

**Group A** 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit;

**Group C** 32 years of total service credit with at least 20 years of qualified health care service credit.

**Age 59 or younger** Based on the following age-and-service criteria:

**Group A** 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified health care service credit and at least age 52;

**Group C** 32 years of qualified health care service credit and at least age 55.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

Group A	Group B	Group C
<b>Age and Service Requirements December 1, 2014 or Prior</b>	<b>Age and Service Requirements December 1, 2014 or Prior</b>	<b>Age and Service Requirements December 1, 2014 or Prior</b>
Any Age with 10 years of service credit	Any Age with 10 years of service credit	Any Age with 10 years of service credit
<b>January 1, 2015 through December 31, 2021</b>	<b>January 1, 2015 through December 31, 2021</b>	<b>January 1, 2015 through December 31, 2021</b>
Age 60 with 20 years of service credit or Any Age with 30 years of service credit	Age 52 with 31 years of service credit or Age 60 with 20 years of service credit or Any Age with 32 years of service credit	Age 55 with 32 years of service credit or Age 60 with 20 years of service credit

See the Age and Service Retirement section of the OPERS ACFR for a description of Groups A, B and C.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51.00% and 90.00% of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10.00% each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20.00% per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2024, state and local employers contributed at a rate of 14.00% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.00%. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$3,682 for 2024. Of this amount, \$319 is reported as pension and postemployment benefits payable.

***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$5,984 for 2024. Of this amount, \$975 is reported as pension and postemployment benefits payable.

***Net OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability			
prior measurement date	0.0806900%	0.0327274%	
Proportion of the net OPEB liability/asset			
current measurement date	<u>0.0076900%</u>	<u>0.0333726%</u>	
Change in proportionate share	<u>-0.0730000%</u>	<u>0.0006452%</u>	
Proportionate share of the net OPEB liability	\$ -	\$ 243,664	\$ 243,664
Proportionate share of the net OPEB asset	(69,403)	-	(69,403)
OPEB expense	308,235	32,836	341,071

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 11,716	\$ 11,716
Net difference between projected and actual earnings on OPEB plan investments	41,681	17,992	59,673
Changes of assumptions	17,867	83,843	101,710
Changes in employer's proportionate percentage/ difference between employer contributions	470,926	31,707	502,633
Contributions subsequent to the measurement date	3,682	5,985	9,667
Total deferred outflows of resources	<u>\$ 534,156</u>	<u>\$ 151,243</u>	<u>\$ 685,399</u>
	OPERS	OP&F	Total
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ 9,878	\$ 44,778	\$ 54,656
Changes of assumptions	29,834	156,912	186,746
Changes in employer's proportionate percentage/ difference between employer contributions	-	17,183	17,183
Total deferred inflows of resources	<u>\$ 39,712</u>	<u>\$ 218,873</u>	<u>\$ 258,585</u>

\$9,667 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2025.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
2025	\$ 305,510	\$ 15,901	\$ 321,411
2026	166,882	(14,930)	151,952
2027	32,445	(8,855)	23,590
2028	(14,075)	(21,016)	(35,091)
2029	-	(21,197)	(21,197)
Thereafter	-	(23,518)	(23,518)
Total	<u>\$ 490,762</u>	<u>\$ (73,615)</u>	<u>\$ 417,147</u>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023.

THIS SPACE INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases, including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.70%
Prior Measurement date	5.22%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	3.77%
Prior Measurement date	4.05%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial, 3.50% ultimate in 2038
Prior Measurement date	5.50% initial, 3.50% ultimate in 2036
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.00% for 2023.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
37.00 %	2.82 %
25.00	4.27
5.00	4.68
25.00	5.16
3.00	4.38
5.00	2.43
<u>100.00 %</u>	

**Discount Rate** - A single discount rate of 5.70% was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.77%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate** - The following table presents the proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70%, as well as what the proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70%) or one-percentage-point higher (6.70%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net OPEB liability/(asset)	\$ 38,142	\$ (69,403)	\$ (158,491)

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

***Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate***

- Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	1% Decrease	Current Health Care Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB asset	\$ 72,286	\$ 69,403	\$ 66,134

***Actuarial Assumptions - OP&F***

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements, and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Key methods and assumptions used in the December 31, 2023, compared to the December 31, 2022 actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2023, with actuarial liabilities rolled forward to December 31, 2023
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	
Current measurement date	7.50%
Prior measurement date	7.50%
Projected Salary Increases	
Current measurement date	3.50% to 10.50%
Prior measurement date	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	4.07%
Prior measurement date	4.27%
Cost of Living Adjustments	2.20% simple per year

*Health Mortality*

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. All rates are projected using the MP-2021 Improvement Scale.

*Disabled Mortality*

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. All rates are projected using the MP-2021 Improvement Scale.

*Contingent Annuitant Mortality*

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. All rates are projected using the MP-2021 Improvement Scale.

*Pre-Retirement Mortality*

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024

**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic equity	18.60 %	4.10 %
Non-US equity	12.40	4.90
Private markets	10.00	7.30
Core fixed income *	25.00	2.40
High yield fixed income	7.00	4.10
Private credit	5.00	6.80
U.S. inflation linked bonds *	15.00	2.10
Midstream energy infrastructure	5.00	5.80
Real assets	8.00	6.00
Gold	5.00	3.50
Private real estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: assumptions are geometric.

\* levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - Total OPEB liability was calculated using the discount rate of 4.07%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.50%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.50% was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38% was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07%.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07%), or one percentage point higher (5.07%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
City's proportionate share of the net OPEB liability	\$ 300,126	\$ 243,664	\$ 196,111



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 13 - CONTINGENCIES**

**A. Grants**

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2024.

**B. Litigation**

The City is currently not involved in pending litigation at year end.

**NOTE 14 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, commitments for encumbrances in the City's major funds were as follows:

<u>Fund</u>	<u>Encumbrances</u>
General fund	\$ 121,584
Street construction, maintenance and repair fund	51,396
Nonmajor governmental funds	<u>406,458</u>
Total	<u>\$ 579,438</u>

THIS SPACE INTENTIONALLY LEFT BLANK

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 15 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Street Construction, Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds
<b>Nonspendable:</b>				
Materials and supplies inventory	\$ 17,525	\$ 13,561	\$ -	\$ 31,086
Prepayments	<u>82,111</u>	<u>12,925</u>	<u>-</u>	<u>95,036</u>
Total nonspendable	<u>99,636</u>	<u>26,486</u>	<u>-</u>	<u>126,122</u>
<b>Restricted:</b>				
Debt service	-	-	93	93
Capital projects	-	-	1,220,113	1,220,113
Transportation	-	207,597	-	207,597
Public safety programs	-	-	12,596	12,596
Public health and welfare	-	-	15,279	15,279
Other purposes	<u>-</u>	<u>-</u>	<u>39,267</u>	<u>39,267</u>
Total restricted	<u>-</u>	<u>207,597</u>	<u>1,287,348</u>	<u>1,494,945</u>
<b>Committed:</b>				
Debt service	<u>-</u>	<u>-</u>	<u>3,133</u>	<u>3,133</u>
Total committed	<u>-</u>	<u>-</u>	<u>3,133</u>	<u>3,133</u>
<b>Assigned:</b>				
General government	93,799	-	-	93,799
Public safety programs	26,930	-	-	26,930
Leisure time activity	136,229	-	-	136,229
Subsequent year appropriations	<u>1,377,418</u>	<u>-</u>	<u>-</u>	<u>1,377,418</u>
Total assigned	<u>1,634,376</u>	<u>-</u>	<u>-</u>	<u>1,634,376</u>
Unassigned	<u>2,335,593</u>	<u>-</u>	<u>-</u>	<u>2,335,593</u>
Total fund balances	<u>\$ 4,069,605</u>	<u>\$ 234,083</u>	<u>\$ 1,290,481</u>	<u>\$ 5,594,169</u>

**NOTE 16 - TAX INCENTIVES**

**Community Reinvestment Area**

The Ohio Community Reinvestment Area (CRA) program is an economic development tool administered by a municipal government that provides real property tax exemptions for property owners who renovate existing or construct new buildings. Community Reinvestment Areas are areas of land in which property owners can receive tax incentives for investing in real property improvements.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 16 - TAX INCENTIVES - (Continued)**

The Community Reinvestment Area of the City of Brookville was first established in 1983 to encourage housing maintenance and economic and community development in areas that had not enjoyed reinvestment by remodeling or new construction. Since 1983, the City of Brookville has used tax abatements to attract new businesses and retain existing businesses and residential remodeling. The boundaries of the Community Reinvestment Area #1 have been amended several times since its inception. In 2017, the City established Community Reinvestment Area #2.

Below is a chart of the CRA abatements for 2024.

<u>Parcel</u>	<u>2024 Abated Tax Value</u>	<u>2024 All Taxes Abated</u>	<u>2024 City Taxes Abated</u>	<u>Class</u>
C05 00521 0001	\$316,050	\$23,061	\$411	Commercial
C05 00415 0017	\$227,480	\$16,598	\$296	Commercial
C05 00513 0023	\$830,700	\$60,613	\$1,080	Commercial
C05 00513 0025	\$162,940	\$11,889	\$212	Commercial
C05 00513 0018	\$14,101,060	\$1,028,893	\$18,331	Industrial
C05 00611 0011	\$2,791,420	\$203,678	\$3,629	Industrial

**Income Tax Credits**

The City, by Ordinance, may grant a refundable or nonrefundable credit against its tax on income to a taxpayer to foster job creation and/or for the purpose of fostering job retention in the City of Brookville. For new job creation, if a credit is granted, it shall be measured as a percentage of the new income tax revenue the City derives from new employees of the taxpayer and shall be for a term not exceeding fifteen years. For job retention, if a credit is granted, it shall be measured as a percentage of the income tax revenue the City derives from the retained employees of the taxpayer and shall be for a term not exceeding fifteen years. Before the City passes an Ordinance granting a credit and/or allowing such a credit, the City and the taxpayer shall enter into an agreement specifying all the conditions of the credit.

The City did not have any Income Tax Credit Agreements for 2024.

**Enterprise Zone**

Enterprise zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation.

The Enterprise Zone law permits municipalities to grant exemption of real property assessed values up to 75% and up to 10 years on new investments in building and improvements to existing land and buildings for a specific project. The exemptions may be increased up to 100% with approval of the affected Board of Education.

The Enterprise Zone Program provides tax exemptions for a portion of the value of new real property when the investment is made in conjunction with a project that includes job creation.

The City of Brookville entered into an Enterprise Zone Agreement with Green Tokai Co. Ltd. in March 2016 to construct a 52,500 square foot building expansion to the existing 40,481 square foot building at 80 Parker Avenue. The Agreement will provide a 75% real property exemption for a period of 10 years. Green Tokai is in compliance with their Enterprise Zone Agreement for 2024.

## REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Municipal income taxes	\$ 4,294,534	\$ 5,200,000	\$ 5,449,141	\$ 249,141
Real and other taxes	206,468	250,000	273,781	23,781
Charges for services	822,445	995,850	1,002,083	6,233
Licenses, permits and fees	52,856	64,000	52,135	(11,865)
Intergovernmental	144,462	174,921	175,135	214
Investment income	115,622	140,000	249,836	109,836
Rental income	47,901	58,000	58,682	682
Other	83	100	-	(100)
Total budgetary revenues	<u>5,684,371</u>	<u>6,882,871</u>	<u>7,260,793</u>	<u>377,922</u>
<b>Budgetary expenditures:</b>				
Current:				
General government	1,410,687	1,440,687	1,184,482	(256,205)
Security of persons and property	3,998,991	4,013,991	3,311,665	(702,326)
Economic development	140,290	140,290	140,290	-
Capital outlay	191,000	191,000	88,047	(102,953)
Total budgetary expenditures	<u>5,740,968</u>	<u>5,785,968</u>	<u>4,724,484</u>	<u>(1,061,484)</u>
Budgetary excess (deficiency) of revenues	<u>(56,597)</u>	<u>1,096,903</u>	<u>2,536,309</u>	<u>(683,562)</u>
<b>Budgetary other financing sources (uses):</b>				
Sale of capital assets	-	1,500	4,063	2,563
Transfers (out)	(1,418,800)	(1,418,800)	(1,192,800)	226,000
Total budgetary other financing sources (uses)	<u>(1,418,800)</u>	<u>(1,417,300)</u>	<u>(1,188,737)</u>	<u>228,563</u>
Net change in fund balances	(1,475,397)	(320,397)	1,347,572	(454,999)
<b>Budgetary fund balances at beginning of year</b>	1,949,048	1,949,048	1,949,048	-
<b>Prior year encumbrances appropriated</b>	78,028	78,028	78,028	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 551,679</u>	<u>\$ 1,706,679</u>	<u>\$ 3,374,648</u>	<u>\$ (454,999)</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY, OHIO**

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND  
FOR THE YEAR ENDED DECEMBER 31, 2024

	<b>Budgeted Amounts</b>		<b>Actual Amounts Budgetary Basis</b>	<b>Variance with Final Budget - Over (Under) Actual Amounts</b>
	<b>Original</b>	<b>Final</b>		
<b>Budgetary revenues:</b>				
Charges for services	\$ 102,500	\$ 102,500	\$ 98,125	\$ (4,375)
Intergovernmental	628,500	628,500	617,381	(11,119)
Special assessments	8,000	8,000	12,879	4,879
Investment income	100	100	136	36
Other	500	500	10,905	10,405
Total budgetary revenues	<u>739,600</u>	<u>739,600</u>	<u>739,426</u>	<u>(174)</u>
<b>Budgetary expenditures:</b>				
Current:				
Transportation	951,664	978,664	835,027	(143,637)
Capital outlay	875,540	875,540	728,931	(146,609)
Debt service:				-
Principal retirement	84,600	84,600	93,280	8,680
Interest and fiscal charges	39,500	39,500	36,883	(2,617)
Total budgetary expenditures	<u>1,951,304</u>	<u>1,978,304</u>	<u>1,694,121</u>	<u>(284,183)</u>
Budgetary excess (deficiency) of revenues	<u>(1,211,704)</u>	<u>(1,238,704)</u>	<u>(954,695)</u>	<u>(284,357)</u>
<b>Budgetary other financing sources:</b>				
Loan proceeds	450,000	450,000	415,903	(34,097)
Sale of capital assets	2,500	2,500	16,332	13,832
Transfers in	700,000	700,000	525,000	(175,000)
Total budgetary other financing sources	<u>1,152,500</u>	<u>1,152,500</u>	<u>957,235</u>	<u>(195,265)</u>
Net change in fund balances	(59,204)	(86,204)	2,540	(479,622)
<b>Budgetary fund balances at beginning of year</b>	86,081	86,081	86,081	-
<b>Prior year encumbrances appropriated</b>	46,204	46,204	46,204	-
<b>Budgetary fund balances at end of year</b>	<u>\$ 73,081</u>	<u>\$ 46,081</u>	<u>\$ 134,825</u>	<u>\$ (479,622)</u>

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
CITY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - TRADITIONAL PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>City's Proportion of the Net Pension Liability</b>	<b>City's Proportionate Share of the Net Pension Liability</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.007693%	\$ 2,014,058	\$ 1,262,614	159.51%	79.01%
2023	0.008027%	2,371,178	1,177,014	201.46%	75.74%
2022	0.008587%	747,103	1,288,350	57.99%	92.62%
2021	0.008593%	1,272,436	1,161,871	109.52%	86.88%
2020	0.008866%	1,752,425	1,322,600	132.50%	82.17%
2019	0.008805%	2,411,512	1,193,493	202.05%	74.70%
2018	0.008377%	1,314,188	1,118,215	117.53%	84.66%
2017	0.008193%	1,860,492	1,058,408	175.78%	77.25%
2016	0.008201%	1,420,517	1,022,192	138.97%	81.08%
2015	0.008434%	1,017,235	1,057,550	96.19%	86.45%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 193,825	\$ (193,825)	\$ -	\$ 1,384,464	14.00%
2023	176,766	(176,766)	-	1,262,614	14.00%
2022	164,782	(164,782)	-	1,177,014	14.00%
2021	180,369	(180,369)	-	1,288,350	14.00%
2020	162,662	(162,662)	-	1,161,871	14.00%
2019	185,164	(185,164)	-	1,322,600	14.00%
2018	167,089	(167,089)	-	1,193,493	14.00%
2017	145,368	(145,368)	-	1,118,215	13.00%
2016	127,009	(127,009)	-	1,058,408	12.00%
2015	122,663	(122,663)	-	1,022,192	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION ASSET AND  
CITY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - COMBINED PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>City's Proportion of the Net Pension Asset</b>	<b>City's Proportionate Share of the Net Pension Asset</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	n/a	n/a	n/a	0.00%	144.55%
2023	n/a	n/a	n/a	0.00%	137.14%
2022	n/a	n/a	n/a	0.00%	169.88%
2021	n/a	n/a	n/a	0.00%	157.67%
2020	n/a	n/a	n/a	0.00%	145.28%
2019	n/a	n/a	n/a	0.00%	126.64%
2018	0.004307%	5,862	17,646	33.22%	137.28%
2017	0.018721%	10,420	72,875	14.30%	116.55%
2016	0.000970%	472	3,533	13.36%	116.90%
2015	n/a	n/a	n/a	0.00%	114.83%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ -	\$ -	\$ -	\$ -	12.00%
2023	-	-	-	-	12.00%
2022	-	-	-	-	14.00%
2021	-	-	-	-	14.00%
2020	-	-	-	-	14.00%
2019	-	-	-	-	14.00%
2018	-	-	-	-	14.00%
2017	2,294	(2,294)	-	17,646	13.00%
2016	8,745	(8,745)	-	72,875	12.00%
2015	424	(424)	-	3,533	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION



**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION ASSET AND  
CITY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) - MEMBER DIRECTED PLAN

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>City's Proportion of the Net Pension Asset</b>	<b>City's Proportionate Share of the Net Pension Asset</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.012397%	\$ 1,383	\$ 91,330	1.51%	134.44%
2023	0.014539%	1,137	98,640	1.15%	126.74%
2022	0.011992%	2,177	75,190	2.90%	171.84%
2021	0.012119%	2,210	72,790	3.04%	188.21%
2020	0.001532%	58	9,110	0.64%	118.84%
2019	n/a	n/a	n/a	0.00%	113.42%
2018	n/a	n/a	n/a	0.00%	124.46%
2017	n/a	n/a	n/a	0.00%	103.40%
2016	n/a	n/a	n/a	0.00%	103.91%
2015	n/a	n/a	n/a	0.00%	107.10%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 9,204	\$ (9,204)	\$ -	\$ 92,040	10.00%
2023	9,133	(9,133)	-	91,330	10.00%
2022	9,864	(9,864)	-	98,640	10.00%
2021	7,519	(7,519)	-	75,190	10.00%
2020	7,279	(7,279)	-	72,790	10.00%
2019	911	(911)	-	9,110	10.00%
2018	-	-	-	-	10.00%
2017	-	-	-	-	10.00%
2016	-	-	-	-	12.00%
2015	-	-	-	-	12.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.  
n/a - information not available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY AND  
CITY PENSION CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN FISCAL YEARS

<b>Calendar Year (1)</b>	<b>City's Proportion of the Net Pension Liability</b>	<b>City's Proportionate Share of the Net Pension Liability</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>
2024	0.033372600%	\$ 3,224,254	\$ 1,034,116	311.79%	63.63%
2023	0.032727400%	3,108,786	924,930	336.11%	62.90%
2022	0.032442800%	2,026,838	886,006	228.76%	75.03%
2021	0.033015500%	2,250,696	886,688	253.83%	70.65%
2020	0.034255300%	2,307,619	856,058	269.56%	69.89%
2019	0.038563000%	3,147,760	938,204	335.51%	63.07%
2018	0.037822000%	2,321,287	902,870	257.10%	70.91%
2017	0.034273000%	2,170,797	806,685	269.10%	68.36%
2016	0.036525000%	2,349,674	870,574	269.90%	66.77%
2015	0.034866900%	1,806,251	748,716	241.25%	72.20%

<b>Calendar Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
--------------------------	---	--	---	---------------------------------------	---

*Police:*

2024	\$ 183,625	\$ (183,625)	\$ -	\$ 966,447	19.00%
2023	161,906	(161,906)	-	852,137	19.00%
2022	150,276	(150,276)	-	790,926	19.00%
2021	150,486	(150,486)	-	792,032	19.00%
2020	150,837	(150,837)	-	793,879	19.00%
2019	145,745	(145,745)	-	767,079	19.00%
2018	161,732	(161,732)	-	851,221	19.00%
2017	155,363	(155,363)	-	817,700	19.00%
2016	138,519	(138,519)	-	729,047	19.00%
2015	136,471	(136,471)	-	718,268	19.00%

*Fire:*

2024	\$ 54,149	\$ (54,149)	\$ -	\$ 230,421	23.50%
2023	42,765	(42,765)	-	181,979	23.50%
2022	31,491	(31,491)	-	134,004	23.50%
2021	22,084	(22,084)	-	93,974	23.50%
2020	21,810	(21,810)	-	92,809	23.50%
2019	20,910	(20,910)	-	88,979	23.50%
2018	20,441	(20,441)	-	86,983	23.50%
2017	20,015	(20,015)	-	85,170	23.50%
2016	18,245	(18,245)	-	77,638	23.50%
2015	35,792	(35,792)	-	152,306	23.50%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY/(ASSET) AND  
CITY OPEB CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST EIGHT AND TEN FISCAL YEARS

<b>Fiscal Year (1) (2)</b>	<b>City's Proportion of the Net OPEB Liability/(Asset)</b>	<b>City's Proportionate Share of the Net OPEB Liability/(Asset)</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)</b>
2024	0.00769000%	\$ (69,403)	\$ 1,353,944	5.13%	107.76%
2023	0.08069000%	508,767	1,275,654	39.88%	94.79%
2022	0.00847400%	(265,418)	1,363,540	19.47%	128.23%
2021	0.00848400%	(151,149)	1,234,661	12.24%	115.57%
2020	0.00831700%	1,148,794	1,331,710	86.26%	47.80%
2019	0.00820000%	1,069,085	1,193,493	89.58%	46.33%
2018	0.00794000%	862,227	1,135,861	75.91%	54.14%
2017	0.00816194%	824,384	1,131,283	72.87%	54.05%

<b>Fiscal Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2024	\$ 3,682	\$ (3,682)	\$ -	\$ 1,476,504	0.25%
2023	3,653	(3,653)	-	1,353,944	0.27%
2022	3,946	(3,946)	-	1,275,654	0.31%
2021	3,007	(3,007)	-	1,363,540	0.22%
2020	2,911	(2,911)	-	1,234,661	0.24%
2019	364	(364)	-	1,331,710	0.03%
2018	-	-	-	1,193,493	0.00%
2017	11,358	(11,358)	-	1,135,861	1.00%
2016	22,625	(22,625)	-	1,131,283	2.00%
2015	20,515	(20,515)	-	1,025,725	2.00%

(1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF BROOKVILLE, OHIO  
MONTGOMERY COUNTY, OHIO**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY AND  
CITY OPEB CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST EIGHT AND TEN FISCAL YEARS

<b>Fiscal Year (1) (2)</b>	<b>City's Proportion of the Net OPEB Liability</b>	<b>City's Proportionate Share of the Net OPEB Liability</b>	<b>City's Covered Payroll</b>	<b>City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll</b>	<b>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability</b>
2024	0.033327600%	\$ 243,664	\$ 1,034,116	23.56%	51.89%
2023	0.032727400%	233,010	924,930	25.19%	52.59%
2022	0.032442800%	355,601	886,006	40.14%	46.86%
2021	0.033015500%	349,805	886,688	39.45%	45.42%
2020	0.034255300%	338,365	856,058	39.53%	47.08%
2019	0.038563000%	351,175	938,204	37.43%	46.57%
2018	0.037822000%	2,142,924	902,870	237.35%	14.13%
2017	0.034273000%	1,626,862	806,685	201.67%	15.96%

<b>Fiscal Year</b>	<b>Contractually Required Contributions</b>	<b>Contributions in Relation to the Contractually Required Contributions</b>	<b>Contribution Deficiency (Excess)</b>	<b>City's Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
<i>Police:</i>					
2024	\$ 4,832	\$ (4,832)	\$ -	\$ 966,447	0.50%
2023	4,261	(4,261)	-	852,137	0.50%
2022	3,955	(3,955)	-	790,926	0.50%
2021	3,960	(3,960)	-	792,032	0.50%
2020	3,969	(3,969)	-	793,879	0.50%
2019	3,835	(3,835)	-	767,079	0.50%
2018	4,256	(4,256)	-	851,221	0.50%
2017	4,089	(4,089)	-	817,700	0.50%
2016	3,744	(3,744)	-	729,047	0.50%
2015	3,688	(3,688)	-	718,268	0.50%

<i>Fire:</i>					
2024	\$ 1,152	\$ (1,152)	\$ -	\$ 230,421	0.50%
2023	909	(909)	-	181,979	0.50%
2022	671	(671)	-	134,004	0.50%
2021	470	(470)	-	93,974	0.50%
2020	464	(464)	-	92,809	0.50%
2019	445	(445)	-	88,979	0.50%
2018	435	(435)	-	86,983	0.50%
2017	426	(426)	-	85,170	0.50%
2016	388	(388)	-	77,638	0.50%
2015	762	(762)	-	152,306	0.50%

- (1) Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.  
(2) Information prior to 2017 is not available. Schedule is intended to show information for 10 years.  
Additional years will be displayed as they become available.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF BROOKVILLE, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 1 - BUDGETARY PROCESS

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The schedule of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and the street construction, maintenance and repair fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis is as follows:

#### Net Change in Fund Balance

	<u>General Fund</u>	<u>Street, Construction and Repair Fund</u>
Budget basis	\$ 1,347,572	\$ 2,540
Net adjustment for revenue accruals	124,278	7,075
Net adjustment for expenditure accruals	(15,825)	8,305
Funds budgeted elsewhere	56,073	-
Adjustments for encumbrances	<u>124,915</u>	<u>54,688</u>
GAAP Basis	<u>\$ 1,637,013</u>	<u>\$ 72,608</u>

As part of Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting", certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund. This includes the parks and recreation fund.

**CITY OF BROOKVILLE, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

**PENSION**

*OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

*Change in assumptions:*

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25%, (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75% and (d) COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2018, then 2.15% simple.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- For 2020, COLA for post 1/7/2013 retirees were changed to 1.40%, simple through 2020, then 2.15% simple.
- For 2021, COLA for post 1/7/2013 retirees were changed to 0.50%, simple through 2021, then 2.15% simple.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- For 2023, COLA for post 1/7/2013 retirees were changed to 3.00%, simple through 2023, then 2.05% simple.
- For 2024, COLA for post 1/7/2013 retirees were changed to 2.30%, simple through 2024, then 2.05% simple.

*OHIO POLICE AND FIRE (OP&F) PENSION FUND*

*Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2015.
- There were no changes in benefit terms from the amounts reported for 2016.
- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.

## CITY OF BROOKVILLE, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

##### *Changes in assumptions:*

- There were no changes in assumptions for 2015.
- There were no changes in assumptions for 2016.
- There were no changes in assumptions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.25% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- There were no changes in assumptions for 2019.
- There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.
- For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the actuarially assumed rate of return was changed from 8.00% to 7.50%.
- For 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the mortality rates were changed from the RP-2014 Total Employee and Healthy Annuitant mortality tables to various Pub-2010 mortality tables using the MP-2021 Improvement Scale.
- There were no changes in assumptions for 2024.

#### **OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

##### *OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.

## CITY OF BROOKVILLE, OHIO

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2024

#### NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

##### *Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) the investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed to 5.70%, (b) the municipal bond rate was changed to 3.77% and (c) the health care cost trend rate was changed to 5.50% initial, 3.50% ultimate in 2038.

##### *OHIO POLICE AND FIRE (OP&F) PENSION FUND*

##### *Change in benefit terms:*

- There were no changes in benefit terms from the amounts reported for 2017.
- There were no changes in benefit terms from the amounts reported for 2018.
- For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- There were no changes in benefit terms from the amounts reported for 2020.
- There were no changes in benefit terms from the amounts reported for 2021.
- There were no changes in benefit terms from the amounts reported for 2022.
- There were no changes in benefit terms from the amounts reported for 2023.
- There were no changes in benefit terms from the amounts reported for 2024.



**CITY OF BROOKVILLE, OHIO**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE 2 - PENSIONS & OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)**

*Change in assumptions:*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) investment rate of return was reduced from 8.25% to 8.00%.
- For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66% and (b) the municipal bond rate was increased from 3.16% to 4.13%.
- For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56% and (b) the municipal bond rate was decreased from 4.13% to 2.75%.
- For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96% and (b) the municipal bond rate was decreased from 2.75% to 2.12%.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the investment rate of return was changed from 8.00% to 7.50%, (b) the discount rate was changed from 2.96% to 2.84% and (c) the municipal bond rate was decreased from 2.12% to 2.05%.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed from 2.84% to 4.27% and (b) the municipal bond rate was increased from 2.05% to 3.65%.
- For 2024, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was changed to 4.07% and (b) and the municipal bond rate was changed to 3.38%.

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2024**

<b>FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Pass Through Entity Identifying Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF THE TREASURY</b>			
<i>Passed Through Ohio Office of Budget and Management</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	ARPA-LFRF NEU-2021	\$ 40,385
<i>Passed Through Ohio Department of Development</i>			
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	DEV--2021 - 181838	1,007,065
<b>Total U.S. Department of Treasury</b>			<b>1,047,450</b>
<b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>			
<i>Direct Program</i>			
Assistance to Firefighters Grant	97.044	N/A	34,857
<b>Total U.S. Department of Homeland Security</b>			<b>34,857</b>
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<i>Passed Through Montgomery County</i>			
Community Development Block Grants/Entitlement Grants	14.218	B-22-UC-39-0004	132,453
Community Development Block Grants/Entitlement Grants	14.218	B-23-UC-39-0004	75,000
<b>Total U.S. Department of Housing and Urban Development</b>			<b>207,453</b>
<b>Total Expenditures of Federal Awards</b>			<b>\$ 1,289,760</b>

*The accompanying notes are an integral part of this schedule.*

**CITY OF BROOKVILLE  
MONTGOMERY COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2024**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Brookville, Montgomery County (the City) under programs of the federal government for the year ended December 31, 2024. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The City has elected not to use the 10-percent (or 15-percent, if applicable) de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

City of Brookville  
Montgomery County  
301 Sycamore Street  
Brookville, Ohio 45309

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Brookville, Montgomery County, (the City) as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 18, 2025. We noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

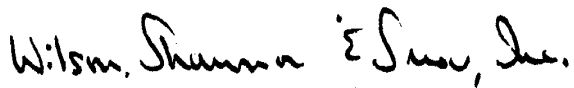
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Newark, Ohio  
June 18, 2025

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY UNIFORM GUIDANCE**

City of Brookville  
Montgomery County  
301 Sycamore Street  
Brookville, Ohio 45309

To the City Council:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited the City of Brookville's (the City) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2024. The City's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, the City of Brookville complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2024.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

The City's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

City of Brookville  
Montgomery County  
Independent Auditor's Report on Compliance With Requirements  
Applicable to the Major Federal Program and On Internal Control  
Over Compliance Required by Uniform Guidance  
Page 3

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Wilson, Shannon E. Shaw, Inc.*

Newark, Ohio  
June 18, 2025



**CITY OF BROOKVILLE  
MONTGOMERY COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515**

**DECEMBER 31, 2024**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	COVID-19 Coronavirus State and Local Fiscal Recovery Funds/ALN 21.027
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR §200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

**This page intentionally left blank.**

# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF BROOKVILLE**

**MONTGOMERY COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 10/7/2025**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)