



**WEST CENTRAL OHIO NETWORK
SHELBY COUNTY**

**REGULAR AUDIT
FOR THE YEARS ENDED DECEMBER 31, 2023 - 2022**



65 East State Street
Columbus, Ohio 43215
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800-282-0370

Executive Council
West Central Ohio Network
1200 Childrens Home Rd
Sidney, OH 45365

We have reviewed the *Independent Auditor's Report* of the West Central Ohio Network, Shelby County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2022 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The West Central Ohio Network is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

May 08, 2024

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**WEST CENTRAL OHIO NETWORK
SHELBY COUNTY**

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INDEPENDENT AUDITOR'S REPORT

West Central Ohio Network
Shelby County
PO Box 379
Sidney, Ohio 45365

To the Executive Council:

Report on the Audit of the Financial Statements

Unmodified and Adverse Opinions

We have audited the financial statements of the West Central Ohio Network, Shelby County, Ohio (the Council), which comprises the cash balances, receipts and disbursements for each governmental and the fiduciary fund type combined total as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and the fiduciary fund type combined total as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Council as of December 31, 2023 and 2022, or the changes in financial position thereof for the years then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Council and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the Council on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for a reasonable period of time.

Auditor's Responsibilities for the Audit of the Financial Statements (Continued)

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 19, 2024, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.



Perry & Associates
Certified Public Accountants, A.C.
Marietta, Ohio

April 19, 2024

West Central Ohio Network

*Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2023*



	<u>General</u>
Cash Receipts	
Member Contributions for Services	\$ 1,022,152
Membership Fee	210,000
Intergovernmental	267,718
Investment Income	38,952
Miscellaneous Income	43,500
	<u>1,582,322</u>
<i>Total Cash Receipts</i>	<u>1,582,322</u>
Cash Disbursements	
Administrative	1,176,790
Member Service Expenses	330,619
	<u>1,507,409</u>
<i>Total Cash Disbursements</i>	<u>1,507,409</u>
<i>Net Change in Fund Cash Balances</i>	74,913
<i>Fund Cash Balances, January 1</i>	<u>832,935</u>
<i>Fund Cash Balances, December 31</i>	<u><u>\$ 907,848</u></u>

See accompanying notes to the basic financial statements

West Central Ohio Network
*Combined Statement of Additions, Deductions
and Changes in Fund Balances (Regulatory Cash Basis)
All Fiduciary Fund Types
For the Year Ended December 31, 2023*



	Custodial
Additions	
County Board Contribution	\$ 1,619,782
Critical Needs	543,500
Family Support Services	62,275
Home Choice	5,000
Room & Board	40,000
Supported Living	605,018
Unfunded Individuals	928,400
Waiver	11,735,961
Investment Income	1,271,889
	16,811,825
<i>Total Additions</i>	<i>16,811,825</i>
Deductions	
County Board Contribution	2,047,421
Critical Needs	539,618
Family Support Services	60,978
Home Choice	5,558
Room & Board	33,534
Supported Living	637,670
Unfunded Individuals	979,387
Waiver	11,906,326
	16,210,492
<i>Total Deductions</i>	<i>16,210,492</i>
<i>Net Change in Fund Balances</i>	<i>601,333</i>
<i>Fund Cash Balances, January 1</i>	<i>27,816,919</i>
<i>Fund Cash Balances, December 31</i>	<i>\$ 28,418,252</i>

See accompanying notes to the basic financial statements



West Central Ohio Network Council of Government

PO Box 379, 1200 Childrens Home Rd, Sidney, OH 45365
Phone (937) 492-3958, (937) 710-6665

Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 1—Reporting Entity

The West Central Ohio Network Council of Governments (the Council), Shelby County is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Council is governed by a 12-member board consisting of the Superintendents of the member County Boards of Developmental Disabilities. The participating subdivisions are: Auglaize, Champaign, Darke, Hardin, Logan, Mercer, Miami, Preble, Sandusky, Shelby, Union, and Wyandot counties.

The Council provides a financial function for its members to provide the best possible services to the persons with developmental disabilities. The Council receives obligated financial support from its members which funds are deposited and are eligible to accrue interest. The Council pays for member county obligations and other related services to and for persons with developmental disabilities enrolled in its member boards.

The Council's management believes these financial statements present all activities for which the Council is financially accountable.

Note 2—Summary of Significant Accounting Policies

Basis of Presentation

The Council's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all fiduciary fund types which are all organized on a fund type basis.

Fund Accounting

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Council are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund is available to the Council for any purpose provided it is expended or transferred according to the general laws of Ohio.

Fiduciary Fund Fiduciary funds include pension and other employee benefit trust funds, private purpose trust funds, investment trust funds, and custodial funds. Trust funds account for assets held under a trust agreement meeting certain criteria. Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Council's custodial funds account for a percentage of county board of developmental disabilities 2023 waiver match funds, state reconciliation funds, state subsidy payments, and residual funds from the above mentioned types from previous years. The member contributions were used to make state Medicaid match payments and other state required payments on behalf of the county boards indicated by approved invoices forwarded to the Council by the member county boards.



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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 2—Summary of Significant Accounting Policies (Continued)

Fund Accounting (Continued)

For regulatory purposes, certain own source revenues are permitted to flow through clearing funds presented as custodial funds. The amounts distributed to the other funds of the Council are identified on the combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types. Also, for regulatory purposes, certain deposits and clearing funds are permitted to be presented as custodial funds.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Council is not subject to the budgetary requirements of Chapter 5705 of the Ohio Revised Code.

Capital Assets

The Council records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused vacation or sick leave. Unpaid leave is not reflected as a liability under the Council's cash basis of accounting.

Leases and SBITA's

The Council is the lessee in various leases (as defined by GASB 87) related to buildings and other equipment under noncancelable leases. Lease disbursements are recognized when they are received/paid.



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 2—Summary of Significant Accounting Policies (Continued)

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Council classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Council and the nonspendable portion of the corpus in permanent funds. The Council has an unclaimed monies fund.

Restricted Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions. The Council has no restricted fund balances.

Committed Council can commit amounts via formal action (resolution). The Council must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements. The Council has no committed fund balances.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end. The Council has no assigned fund balances.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

Note 3—Compliance

The Council has zero budgetary violations to disclose.



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 4—Budgetary Activity

The Council is not subject to the budgetary requirements of Chapter 5705 of the Ohio Revised Code.

Note 5—Deposits and Investments

To improve cash management, cash received by the Council is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments.

A summary of the Council's deposit and investment accounts are as follows:

	2023
Cash Management Pool:	
Demand deposits	\$ 1,169,458
Certificates of deposit	5,620,000
Total deposits	6,789,458
STAR Ohio	22,536,642
Total investments	22,536,642
<i>Total carrying amount of deposits and investments held in the Pool (ties to FS)</i>	<i>\$ 29,326,100</i>

The Council does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2023, the Council had \$0 in unremitted employee payroll withholdings.

The Council holds shares in Star Ohio and Government Insured Deposit Program (GIDP). As of December 31, 2023, the following counties and WestCON each themselves held the following shares in Star Ohio or GIDP:

Star Ohio-Auglaize	1,678,282
Star Ohio-Darke	1,496,035
Star Ohio-Hardin	176,152
Star Ohio-Logan Housing	281,623
Star Ohio-Logan Playground	80,389
Star Ohio-Mercer	2,526,278
Star Ohio-Miami	6,791,844
Star Ohio-Preble	336,717
Star Ohio-Sandusky	3,596,989
Star Ohio-Shelby	324,565
Star Ohio-Union	3,448,226
Star Ohio-WestCON	626,517
GIDP-Logan	1,173,026



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 5—Deposits and Investments (Continued)

Monthly interest earned from these Star Ohio/GIDP accounts are reinvested into the respective county or WestCON's total shares.

At year ending December 31, 2023, the following Counties independently held Certificate of deposit:

County	Number of CDs	Total
Auglaize Investment	5	840,000
Champaign Investment	1	75,000
Darke Investment	1	245,000
Mercer Investment	5	1,150,000
Sandusky Investment	8	1,960,000
Shelby Investment	3	615,000
Union Investment	2	490,000
WestCON Investment	1	245,000

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation) or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Note 6—Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Council pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative cost.



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 6—Risk Management (Continued)

Commercial Insurance

The Council has obtained commercial insurance for the following risks:

- Employee health and life

Risk Pool Membership

The Council is a member of Ohio School Plan (the Pool). The Pool assumes the risk of loss up to the limits of the Council policy. The pool covers the following risks:

- Comprehensive property and general liability;
- Auto;
- Errors and omissions;
- Crime;
- Cyber; and
- Pollution

Note 7—Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The employees of the Council belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries, and the Council contributed an amount equaling 14% of participants' gross salaries. The Council has zero outstanding contribution required to be remitted to OPERS as of December 31, 2023 as noted in Note 5.

Note 8—Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans. OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax-free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

Accounts that retirees use to be reimbursed for health care expenses. For calendar year 2023, the portion of OPERS employer contributions allocated to health care was 0 percent for members in the traditional pension plan and 2 percent for members in the combined plan. For 2023, the portion of employer contributions OPERS allocated to health care for members in the member-directed plan was 4.0 percent; however, a portion of the health care rate was funded with reserves.



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 9—Debt

Leases

The Council leases a building located at 1200 Childrens Home Road, Sidney, OH 45365. The Council disbursed \$11,220 to pay lease cost for the year ended December 31, 2023. The Council leases a Konica Bizhub 308 copier and Mailstation 2 postage meter. The equipment is located at 1200 Childrens Home Road, Sidney, OH 45365. The Council disbursed \$1,460 and \$358, respectively, to pay lease cost for the year ended December 31, 2023.

Note 10—Jointly Governed Organization

The Council is comprised of member County Boards of Developmental Disabilities. It is governed by a 12-member board consisting of the Superintendents of the member County Boards of Developmental Disabilities. The participating subdivisions are: Auglaize, Champaign, Darke, Hardin, Logan, Mercer, Miami, Preble, Sandusky, Shelby, Union, and Wyandot Counties.

Note 11—Fund Balances

Fund integrity in the Council accounting records reflects a fiduciary fund to each County member and unclaimed. The balance of unclaimed monies, which cannot be spent for five years. The fund cash balances of the County members and unclaimed as reflected in fiduciary funds were as follows:

Custodial Fiduciary Funds:
Participating Members (Counties)

Auglaize	2,532,836
Champaign	114,451
Darke	1,753,538
Hardin	183,175
Logan	1,783,166
Mercer	3,706,671
Miami	7,220,627
Preble	397,935
Sandusky	5,556,733
Shelby	1,077,971
Union	4,067,522
Wyandot	16,737

Non-Spendable Fiduciary Fund
Unclaimed

Unclaimed	6,891
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Notes to the Financial Statements
For the Year Ended December 31, 2023

Note 11—Fund Balances (Continued)

Unassigned General Funds:

General	907,848
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Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2023, the Council did not receive COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Council. The impact on the Entity's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. The Council's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

West Central Ohio Network

*Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2022*



	<u>General</u>
Cash Receipts	
Member Contributions for Services	\$ 1,145,987
Membership Fee	210,000
Intergovernmental	179,201
Investment Income	11,995
Miscellaneous Income	<u>150,000</u>
<i>Total Cash Receipts</i>	<u>1,697,183</u>
Cash Disbursements	
Administrative	1,031,937
Member Service Expenses	<u>569,099</u>
<i>Total Cash Disbursements</i>	<u>1,601,036</u>
<i>Net Change in Fund Cash Balances</i>	96,147
<i>Fund Cash Balances, January 1</i>	<u>736,787</u>
<i>Fund Cash Balances, December 31</i>	<u><u>\$ 832,934</u></u>

See accompanying notes to the basic financial statements

West Central Ohio Network
*Combined Statement of Additions, Deductions
and Changes in Fund Balances (Regulatory Cash Basis)
All Fiduciary Fund Types
For the Year Ended December 31, 2022*



	Custodial
Additions	
County Board Contribution	\$ 2,248,394
Critical Needs	493,275
Family Support Services	52,500
Home Choice	5,000
Room & Board	58,000
Supported Living	440,000
Unfunded Individuals	716,900
Waiver	12,031,255
Investment Income	367,736
	16,413,060
<i>Total Additions</i>	
Deductions	
County Board Contribution	2,201,189
Critical Needs	503,857
Family Support Services	48,593
Home Choice	2,878
Room & Board	24,630
Supported Living	483,612
Unfunded Individuals	831,729
Waiver	10,078,736
	14,175,224
<i>Total Deductions</i>	
<i>Net Change in Fund Balances</i>	2,237,836
<i>Fund Cash Balances, January 1</i>	25,579,083
<i>Fund Cash Balances, December 31</i>	\$ 27,816,919

See accompanying notes to the basic financial statements



West Central Ohio Network Council of Government

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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 1—Reporting Entity

The West Central Ohio Network Council of Governments (the Council), Shelby County is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Council is governed by a 12-member board consisting of the Superintendents of the member County Boards of Developmental Disabilities. The participating subdivisions are: Auglaize, Champaign, Darke, Hardin, Logan, Mercer, Miami, Preble, Sandusky, Shelby, Union, and Wyandot counties.

The Council provides a financial function for its members to provide the best possible services to the persons with developmental disabilities. The Council receives obligated financial support from its members which funds are deposited and are eligible to accrue interest. The Council pays for member county obligations and other related services to and for persons with developmental disabilities enrolled in its member boards.

The Council's management believes these financial statements present all activities for which the Council is financially accountable.

Note 2—Summary of Significant Accounting Policies

Basis of Presentation

The Council's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all fiduciary fund types which are all organized on a fund type basis.

Fund Accounting

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Council are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund is available to the Council for any purpose provided it is expended or transferred according to the general laws of Ohio.

Fiduciary Fund Fiduciary funds include pension and other employee benefit trust funds, private purpose trust funds, investment trust funds, and custodial funds. Trust funds account for assets held under a trust agreement meeting certain criteria. Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Council's custodial funds account for a percentage of county board of developmental disabilities 2022 waiver match funds, state reconciliation funds, state subsidy payments, and residual funds from the above mentioned types from previous years. The member contributions were used to make state Medicaid match payments and other state required payments on behalf of the county boards indicated by approved invoices forwarded to the Council by the member county boards.



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 2—Summary of Significant Accounting Policies (Continued)

Fund Accounting (Continued)

For regulatory purposes, certain own source revenues are permitted to flow through clearing funds presented as custodial funds. The amounts distributed to the other funds of the Council are identified on the combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types. Also, for regulatory purposes, certain deposits and clearing funds are permitted to be presented as custodial funds.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Council is not subject to the budgetary requirements of Chapter 5705 of the Ohio Revised Code.

Capital Assets

The Council records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused vacation or sick leave. Unpaid leave is not reflected as a liability under the Council's cash basis of accounting.

Leases

The Council is the lessee in various leases (as defined by GASB 87) related to buildings and other equipment under noncancelable leases. Lease disbursements are recognized when they are received/paid.



West Central Ohio Network Council of Government

PO Box 379, 1200 Childrens Home Rd, Sidney, OH 45365
Phone (937) 492-3958, (937) 710-6665

Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 2—Summary of Significant Accounting Policies (Continued)

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Council classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Council and the nonspendable portion of the corpus in permanent funds. The Council has an unclaimed monies fund.

Restricted Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions. The Council has no restricted fund balances.

Committed Council can commit amounts via formal action (resolution). The Council must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements. The Council has no committed fund balances.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end. The Council has no assigned fund balances.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

Note 3—Compliance

The Council has zero budgetary violations to disclose.



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 4—Budgetary Activity

The Council is not subject to the budgetary requirements of Chapter 5705 of the Ohio Revised Code.

Note 5—Deposits and Investments

To improve cash management, cash received by the Council is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments.

A summary of the Council's deposit and investment accounts are as follows:

	2022
Cash Management Pool:	
Demand deposits	\$ 1,983,130
Certificates of deposit	7,895,000
Total deposits	9,878,130
STAR Ohio	18,771,723
Total investments	18,771,723
<i>Total carrying amount of deposits and investments held in the Pool (ties to FS)</i>	<u>\$ 28,649,853</u>

The Council does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2022, the Council had \$0 in unremitted employee payroll withholdings.

The Council holds shares in Star Ohio and Government Insured Deposit Program (GIDP). As of December 31, 2022, the following counties and WestCON each themselves held the following shares in Star Ohio or GIDP:

Star Ohio-Auglaize	1,801,439
Star – Ohio Champaign	34,800
Star Ohio-Darke	674,667
Star Ohio-Hardin	196,167
Star Ohio-Logan Housing	270,305
Star Ohio-Logan Playground	142,380
Star Ohio-Mercer	1,011,680
Star Ohio-Miami	6,188,886
Star Ohio-Preble	30,617
Star Ohio-Sandusky	3,308,987
Star Ohio-Shelby	200,109
Star Ohio-Union	2,891,177
Star Ohio-WestCON	496,560
GIDP-Logan	1,523,951



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 5—Deposits and Investments (Continued)

Monthly interest earned from these Star Ohio/GIDP accounts are reinvested into the respective county or WestCON's total shares.

At year ending December 31, 2022, the following Counties independently held Certificate of deposit:

County	Number of CDs	Total
Auglaize Investment	5	740,000
Champaign Investment	1	75,000
Darke Investment	4	980,000
Logan Investment	2	320,000
Mercer Investment	11	2,620,000
Sandusky Investment	10	1,885,000
Shelby Investment	2	295,000
Union Investment	3	735,000
WestCON Investment	1	245,000

*At the end of December 2022, Sandusky Investment had acquired an additional Certificate of deposit in the amount of \$245,000. This CD is not reflected in the total listed above because the transaction did not settle until January 4, 2023.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation) or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Note 6—Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Council pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative cost.



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 6—Risk Management (Continued)

Commercial Insurance

The Council has obtained commercial insurance for the following risks:

- Employee health and life

Risk Pool Membership

The Council is a member of Ohio School Plan (the Pool). The Pool assumes the risk of loss up to the limits of the Council policy. The pool covers the following risks:

- Comprehensive property and general liability;
- Auto;
- Errors and omissions;
- Crime;
- Cyber; and
- Pollution

Note 7—Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The employees of the Council belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries, and the Council contributed an amount equaling 14% of participants' gross salaries. The Council has zero outstanding contribution required to be remitted to OPERS as of December 31, 2022 as noted in Note 5.

Note 8—Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2022. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2022.



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 8—Postemployment Benefits (Continued)

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

Note 9—Debt

Leases

The Council leases a building located at 1200 Childrens Home Road, Sidney, OH 45365. The Council disbursed \$11,220 to pay lease cost for the year ended December 31, 2022. The Council leases a Konica Bizhub 308 copier and Mailstation 2 postage meter. The equipment is located at 1200 Childrens Home Road, Sidney, OH 45365. The Council disbursed \$1,617 and \$809, respectively, to pay lease cost for the year ended December 31, 2022.

Note 10—Jointly Governed Organization

The Council is comprised of member County Boards of Developmental Disabilities. It is governed by a 12-member board consisting of the Superintendents of the member County Boards of Developmental Disabilities. The participating subdivisions are: Auglaize, Champaign, Darke, Hardin, Logan, Mercer, Miami, Preble, Sandusky, Shelby, Union, and Wyandot counties.



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Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 11—Fund Balances

Fund integrity in the Council accounting records reflects a fiduciary fund to each County member and unclaimed. The balance of unclaimed monies, which cannot be spent for five years. The fund cash balances of the County members and unclaimed as reflected in fiduciary funds were as follows:

Custodial Fiduciary Funds:
Participating Members (Counties)

Auglaize	2,605,492
Champaign	208,141
Darke	1,667,981
Hardin	227,462
Logan	2,774,194
Mercer	3,637,118
Miami	6,460,953
Preble	95,730
Sandusky	5,196,491
Shelby	1,139,434
Union	3,781,787
Wyandot	18,992

Non-Spendable Fiduciary Fund
Unclaimed

Unclaimed	3,144
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Unassigned General Funds:

General	832,935
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Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2022, the Council did not receive COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Council. The impact on the Entity's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. The Council's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

West Central Ohio Network
Shelby County
PO Box 379
Sidney, Ohio 45365

To the Executive Council:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type and the fiduciary fund type combined total as of and for the years ended December 31, 2023 and 2022 and the related notes to the financial statements of the West Central Ohio Network, Shelby County, (the Council) and have issued our report thereon dated April 19, 2024, wherein we noted the Council followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Council's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Perry and Associates
Certified Public Accountants, A.C.
Marietta, Ohio

April 19, 2024

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OHIO AUDITOR OF STATE KEITH FABER



WEST CENTRAL OHIO NETWORK

SHELBY COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/21/2024

65 East State Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov