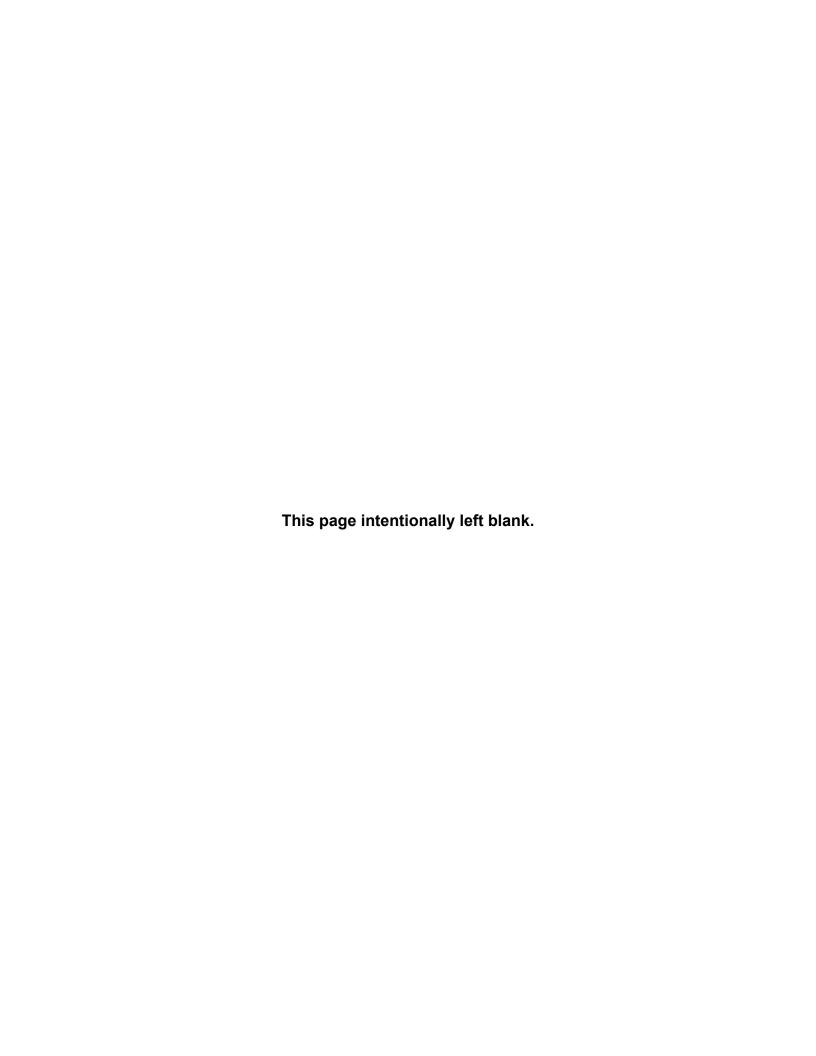




SENECA COUNTY DISTRICT BOARD OF HEALTH SENECA COUNTY DECEMBER 31, 2023

TABLE OF CONTENTS

TITLE	TABLE OF CONTENTS	PAGE
Independent Auditor's Report		1
Prepared by Management:		
Management's Discussion and Analys	sis	5
Basic Financial Statements:		
Government-wide Financial Statem	ents:	
Statement of Net Position – Cash	n Basis	11
Statement of Activities – Cash Ba	asis	12
Fund Financial Statements:		
Statement of Cash Basis Assets Governmental Funds	and Fund Balances	13
	ments and Changes in Cash Basis Fund Balances	14
Statement of Receipts, Disburser Fund Balance – Budget and Ad General Fund		15
Statement of Receipts, Disburser Fund Balance – Budget and Ad Construction and Demolition D		16
Statement of Fiduciary Net Positi	on – Cash Basis	17
Statement of Changes in Fiducia	ry Net Position – Cash Basis	18
Notes to the Basic Financial Statem	nents	19
Independent Auditor's Report on International Reporting and on Compliant Required by Government Auditing Sta		33





65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

INDEPENDENT AUDITOR'S REPORT

Seneca County District Board of Health Seneca County 71 South Washington Street, Suite 1102 Tiffin, Ohio 44883-2359

To the Members of the Board:

Report on the Audit of the Financial Statements

Opinions

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Seneca County District Board of Health, Seneca County, Ohio (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2023, and the respective changes in cash-basis financial position thereof and the respective budgetary comparison for the General and Construction and Demolition Debris funds for the year then ended in accordance with the cash-basis of accounting described in Note 2.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Seneca County District Board of Health Seneca County Independent Auditor's Report Page 2

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash basis of accounting described in Note 2, and for determining that the cash basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
 include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
 statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the District's ability to continue as a going concern for a reasonable
 period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Seneca County District Board of Health Seneca County Independent Auditor's Report Page 3

Other Information

We applied no procedures to management's discussion and analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 22, 2024, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

August 22, 2024

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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

The discussion and analysis of the Seneca County District Board of Health's (the District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2023, within the limitations of the District's cash basis of accounting. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review the basic financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for the year 2023 are as follows:

- The District's net position decreased \$496,229 or 9.10% from the prior year.
- Program specific receipts in the form of charges for services and operating grants and contributions comprise the largest percentage of the District's receipts, accounting for 86.16% of all the dollars coming into the District. General receipts in the form of property taxes, donations, State subsidy, interest and miscellaneous receipts make up the remaining 13.84%.
- The District's disbursements increased by \$1,440,482 from the prior year. This increase is primarily related to a 27.74% increase in disbursements for construction and demolition services.

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as is applicable to the District's cash basis of accounting.

Report Components

The Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis provide information about the cash activities of the District as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the District as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP). Under the District's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of the use of this cash basis of accounting, certain assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and the effects of these items on revenues and expenses are not recorded in these financial statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

Reporting the District as a Whole

The Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis reflect how the District performed financially during 2023, within the limitations of the cash basis of accounting. The Statement of Net Position - Cash Basis presents the cash balances of the governmental activities of the District at year end. The Statement of Activities - Cash Basis compares disbursements with program receipts for each governmental activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of disbursements with program receipts identifies how each governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, one can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, one should also consider other non-financial factors as well such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth.

The Statement of Net Position - Cash Basis and the Statement of Activities - Cash Basis present governmental activities, which include all the District's services. The District has no business-type activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

Fund financial statements provide detailed information about the District's major funds - not the District as a whole. The District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. All of the operating funds of the District are governmental.

Governmental Funds - The District's activities are reported in governmental funds. The governmental fund financial statements provide a detailed short-term view of the District's governmental operations and the health services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's health programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The District's major governmental funds are the General fund and the Construction and Demolition Debris fund. The programs reported in the governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Reporting the District's Fiduciary Responsibilities

The District serves as fiscal agent for the Seneca County Health Alliance (the Alliance). Records for the Alliance are maintained in a custodial fund. The District's fiduciary activities are reported in separate statements of fiduciary net position - cash basis and changes in fiduciary net position - cash basis. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

The District as a Whole

Table 1 provides a summary of the District's net position cash basis at December 31, 2023 compared to December 31, 2022.

Table 1
Net Position - Cash Basis

		tivities		
			2022	
Assets				
Equity in pooled cash and cash equivalents	\$	4,956,891	\$	5,453,120
Net Position				
Restricted for:				
Environmental health	\$	3,902,723	\$	4,302,315
Community health services		230,212		202,753
Unrestricted		823,956		948,052
Total Net Position	\$	4,956,891	\$	5,453,120

The District's net position decreased \$496,229 from 2022 due to current year disbursements of \$6,792,247 exceeding program receipts of \$5,424,852 and general receipts of \$871,166.

In 2023, 13.84% of the District's total receipts were from general receipts, consisting mainly of property taxes levied for general District purposes. Program receipts accounted for 86.16% of the District's total receipts in 2023. These receipts consist primarily of charges for services for construction and demolition services, birth and death certificates, food service licenses, trailer park, swimming pools and spas, solid waste, and water system permits and State and federal operating grants and donations.

Administration accounted for 20.09% of the District's total disbursements for 2023. These costs represent the costs to administer all programs not supported by special receipts. Construction and demolition debris disbursements accounted for 52.61% of 2023 total disbursements.

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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

Table 2 reflects the change in net position on a cash basis in 2023 as compared to 2022:

Table 2 Changes in Net Position - Cash Basis

	Governmental Activities				
	2023	2022			
Receipts					
Program cash receipts:					
Charges for services and sales	\$ 4,191,713	\$ 4,646,708			
Operating grants and contributions	1,233,139	843,607			
Total program cash receipts	5,424,852	5,490,315			
General receipts:					
Property taxes and other local taxes					
Levied for general Health District purposes	601,725	597,327			
Grants and entitlements not restricted					
to specific programs	49,512	51,382			
Donations	277	220			
Interest revenue	157,677	4,197			
Miscellaneous	61,975	44,832			
Total general receipts	871,166	697,958			
Total Receipts	6,296,018	6,188,273			
Disbursements					
Environmental health:					
Trailer park	5,926	6,478			
Swimming pool	6,556	6,045			
Food service	132,517	121,259			
Water system	27,566	22,629			
Solid waste	118,150	107,234			
Nuisance	8,381	101			
Sewage	382,990	340,474			
Construction and demolition debris	3,573,673	2,797,675			
Community health services:	2,272,072	=,,,,,,,,,			
Women, infants, and children	328,375	299,502			
Senior services	4,708	5,057			
Get vaccinated Ohio - PH initiative	29,565	6,108			
COVID-19 enhanced operations	34,048	20,832			
COVID-19 vaccination	14,749	51,289			
Integrated naloxone access and infrastructure	23,792	71,013			
Medical reserve	20,386	· -			
Public health infrastructure	138,108	196,932			
Public health workforce	87,246	119,096			
COVID-19 detection & mitigation	491,234	,			
Administration	1,364,277	1,180,041			
Total Disbursements	6,792,247	5,351,765			
Change in net position	(496,229)	836,508			
Net position at beginning of year	5,453,120	4,616,612			
Net position at end of year	\$ 4,956,891	\$ 5,453,120			

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

Governmental Activities

The first column of the Statement of Activities - Cash Basis lists the major services provided by the District. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for environmental health, community health services, and administration, which account for 62.65%, 17.26%, and 20.09% of all governmental disbursements, respectively. The "Program Cash Receipts" columns of the Statement of Activities - Cash Basis identify amounts paid by individuals who are directly charged for services and grants received by the District that must be used to provide a specific service. The net cost column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which is paid from money provided by local townships and municipalities, taxpayers and state subsidies. These net costs are paid from the general receipts. A comparison between the total cost of services and the net cost for both 2023 and 2022 is presented in Table 3, below.

Table 3
Governmental Activities

	Total Cost of Services 2023	Net Cost of Services 2023	Total Cost of Services 2022	Net Cost of Services 2022
Environmental health:				·
Trailer park	\$ 5,926	\$ 665	\$ 6,478	\$ 1,130
Swimming pool	6,556	(179)	6,045	(845)
Food service	132,517	6,137	121,259	(14,899)
Water system	27,566	(4,158)	22,629	(4,693)
Solid waste	118,150	22,316	107,234	1,395
Nuisance	8,381	8,105	101	(999)
Sewage	382,990	84,782	340,474	(20,019)
Construction and demolition services	3,573,673	326,231	2,797,675	(879,844)
Community health services:				
Women, infants, and children	328,375	(3,950)	299,502	(280)
Senior services	4,708	1,125	5,057	1,597
Get vaccinated Ohio - PH initiative	29,565	4,411	6,108	(2,605)
COVID-19 enhanced operations	34,048	(2,581)	20,832	4,386
COVID-19 vaccination	14,749	9,105	51,289	5,195
Integrated naloxone access and infrastructure	23,792	(33,958)	71,013	10,512
Medical reserve	20,386	(34,614)	-	-
Public health infrastructure	138,108	64,495	196,932	105,434
Public health workforce	87,246	41,954	119,096	57,794
COVID-19 detection & mitigation	491,234	-	-	-
Administration	1,364,277	877,509	1,180,041	598,191
Totals	\$ 6,792,247	\$ 1,367,395	\$ 5,351,765	\$ (138,550)

The District has attempted to limit its dependence upon property taxes and local subsidies by actively pursuing Federal grants and charging rates for services that are closely related to costs. The District's costs were not fully supported by program revenues and supplemented through property taxes, unrestricted grants and other general receipts for 2023.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023 (UNAUDITED)

The District's Funds

Total governmental funds had receipts and other financing sources of \$6,480,794 disbursements and other financing uses of \$6,977,023.

The General fund is the chief operating fund of the District. Disbursements and other financing uses exceeded receipts and other financing sources in the General fund by \$124,096 in 2023. Property and other local taxes, fees, and contractual services receipts represented 44.08%, 24.22% and 10.90%, respectively, of total receipts and other financing sources of \$1,364,957 for 2023. The General fund had \$1,364,277 in disbursements for administration costs during the year.

The Construction and Demolition Debris fund, a major special revenue fund, accounts for receipts collected from the landfill. Receipts in the form of fees of \$3,247,442 represent a decrease of 11.69% from 2022. Correspondingly, disbursements for construction and demolition services increased 27.74% as compared to 2022.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General fund.

During the course of 2023, the District amended its budget several times. The General fund's final and original budgeted receipts and other financing sources were \$1,364,954, \$119,734 less than final budget estimates. Actual budgetary-basis disbursements and other financing uses of \$1,528,601 were \$243,593 less than final appropriated expenditures and other financing uses of \$1,772,194.

Capital Assets

The District does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements.

Current Issues

A major challenge for the District is to provide quality services to the public while complying with the restrictions imposed by limited, and in some cases shrinking funding. The District relies on operating grants and is diligent in searching for new funding sources to allow our programs to continue. Charges for services and contract rates are analyzed to ensure that costs to administer and carry out programs are covered.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and providers with a general overview of the District's finances and to reflect the District's accountability for the money it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Julie Richards, Health Commissioner, 71 South Washington Street, Suite 1102, Tiffin, Ohio 44883-2359.

STATEMENT OF NET POSITION - CASH BASIS DECEMBER 31, 2023

	Governmental Activities			
Assets Equity in pooled cash and cash equivalents	\$	4,956,891		
Net position Restricted for:				
Environmental health		3,902,723		
Community health services		230,212		
Unrestricted		823,956		
Total net position	\$	4,956,891		

STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

Net (Disbursements)

				Program C	_	ots and Changes Net Position		
	Disbursements			harges for Services	G	Operating Grants and Contributions		overnmental Activities
Governmental activities:								
Environmental health:								
Trailer park	\$	5,926	\$	5,261	\$	-	\$	(665)
Swimming pool		6,556		6,735		-		179
Food service		132,517		126,380		-		(6,137)
Water system		27,566		31,724		-		4,158
Solid waste		118,150		60,000		35,834		(22,316)
Nuisance		8,381		276		-		(8,105)
Sewage		382,990		115,578		182,630		(84,782)
Construction and demolition services Community health services:		3,573,673		3,247,442		-		(326,231)
Women, infants, and children		328,375		-		332,325		3,950
Senior services		4,708		3,583		-		(1,125)
Get vaccinated Ohio - PH initiative		29,565		8,225		16,929		(4,411)
COVID-19 enhanced operations		34,048		-		36,629		2,581
COVID-19 vaccination Integrated naloxone access and		14,749		2,241		3,403		(9,105)
infrastructure		23,792		42,500		15,250		33,958
Medical reserve		20,386		55,000		, <u>-</u>		34,614
Public health infrastructure		138,108		, <u>-</u>		73,613		(64,495)
Public health workforce		87,246		-		45,292		(41,954)
COVID-19 detection & mitigation		491,234		-		491,234		-
Administration		1,364,277		486,768		<u> </u>		(877,509)
Total governmental activities	\$	6,792,247	\$	4,191,713	\$	1,233,139		(1,367,395)
	Prope	ral Receipts:						(01.725
		ed for general he			.			601,725
	Dona		is not re	estricted to speci	ne progr	ams		49,512 277
		st revenue llaneous						157,677 61,975
	Total	general receipts						871,166
	Chang	ge in net positior	ı					(496,229)
	Net p	osition at begin	ning of	year				5,453,120
	Net p	osition at end o	f year				\$	4,956,891

STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2023

	General	onstruction I Demolition Debris	onmajor vernmental Funds	Go	Total vernmental Funds
Assets	 	_	 _		_
Equity in pooled cash and					
cash equivalents	\$ 823,956	\$ 3,529,783	\$ 603,152	\$	4,956,891
Fund Balances					
Restricted:					
Environmental health:					
Trailer park	\$ -	\$ -	\$ 15,305	\$	15,305
Swimming pool	-	-	8,781		8,781
Food service	-	-	101,809		101,809
Water system	-	-	42,151		42,151
Solid waste	-	-	40,422		40,422
Radon	-	-	2,752		2,752
Nuisance	-	-	12,147		12,147
Sewage	-	-	149,573		149,573
Construction and demolition debris	-	3,529,783	-		3,529,783
Community health services:					
Women, infants, and children	-	-	47,071		47,071
Senior services	-	-	871		871
Get vaccinated Ohio - PH initiative	-	-	13,561		13,561
COVID-19 enhanced operations	-	-	18,195		18,195
COVID-19 vaccination	-	-	20,476		20,476
Integrated naloxone access and infrastructure	-	-	61,474		61,474
Medical reserve	-	-	34,614		34,614
Public health infrastructure	-	-	25,698		25,698
Public health workforce	-	-	8,252		8,252
Committed:					
Termination benefits	3,886	-	-		3,886
Assigned:					
Administration	39,548	-	-		39,548
Subsequent year appropriations	391,839	-	-		391,839
Unassigned	 388,683	 	 		388,683
Total fund balances	\$ 823,956	\$ 3,529,783	\$ 603,152	\$	4,956,891

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2023

	General	Construction and Demolition Debris	Nonmajor Governmental Funds	Total Governmental Funds
Receipts				
Property and other local taxes	\$ 601,725	\$ -	\$ -	\$ 601,725
Licenses and permits	7,396	-	307,474	314,870
Fees	330,620	3,247,442	38,496	3,616,558
Contractual services	148,752	-	111,533	260,285
Intergovernmental	49,512	-	1,233,139	1,282,651
Donations	· -	-	277	277
Interest revenue	157,677	-	-	157,677
Miscellaneous	9,275	2	52,698	61,975
Total receipts	1,304,957	3,247,444	1,743,617	6,296,018
Disbursements				
Current:				
Environmental health:				
Trailer park	-	-	5,926	5,926
Swimming pool	-	-	6,556	6,556
Food service	-	-	132,517	132,517
Water system	-	-	27,566	27,566
Solid waste	-	-	118,150	118,150
Nuisance	-	-	8,381	8,381
Sewage	-	-	382,990	382,990
Construction and demolition services	-	3,573,673	-	3,573,673
Community health services:				
Women, infants, and children	-	-	328,375	328,375
Senior services	-	-	4,708	4,708
Get vaccinated Ohio - PH initiative	-	-	29,565	29,565
COVID-19 enhanced operations	-	-	34,048	34,048
COVID-19 vaccination	-	-	14,749	14,749
Integrated naloxone access and infrastructure			23,792	23,792
Medical reserve	-	-	20,386	20,386
Public health infrastructure	-	-	138,108	
Public health workforce	-	-	87,246	138,108
COVID-19 detection & mitigation	-	-	491,234	87,246 491,234
Administration	1,364,277	-	-	1,364,277
Total disbursements	1,364,277	3,573,673	1,854,297	6,792,247
Excess of disbursements				
over receipts	(59,320)	(326,229)	(110,680)	(496,229)
Other financing sources (uses)				
Transfers in	_	-	14,776	14,776
Transfers (out)	(14,776)	_		(14,776)
Advances in	60,000	_	110,000	170,000
Advances (out)	(110,000)		(60,000)	(170,000)
Total other financing sources (uses)	(64,776)		64,776	
Net change in fund balances	(124,096)	(326,229)	(45,904)	(496,229)
Fund balances at beginning of year	948,052	3,856,012	649,056	5,453,120
Fund balances at end of year	\$ 823,956	\$ 3,529,783	\$ 603,152	\$ 4,956,891

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted	Amounts		Variance with Final Budget	
	Original Final		Actual	Positive (Negative)	
Receipts				4.000	
Property and other local taxes	\$ 597,327	\$ 597,327	\$ 601,725	\$ 4,398	
Licenses and permits	12,170	12,170	7,396	(4,774)	
Fees	490,370	490,370	330,620	(159,750)	
Contractual services	158,000	158,000	148,752	(9,248)	
Intergovernmental	40,596	40,596	49,512	8,916	
Interest revenue	3,600	3,600	157,677	154,077	
Miscellaneous	14,625	14,625	9,272	(5,353)	
Total receipts	1,316,688	1,316,688	1,304,954	(11,734)	
Disbursements					
Current:					
Administration	1,672,194	1,647,418	1,403,825	243,593	
Excess of disbursements					
over receipts	(355,506)	(330,730)	(98,871)	231,859	
Other financing sources (uses)					
Transfers (out)	-	(14,776)	(14,776)	-	
Advances in	168,000	168,000	60,000	(108,000)	
Advances (out)	(100,000)	(110,000)	(110,000)		
Total other financing sources (uses)	68,000	43,224	(64,776)	(108,000)	
Net change in fund balance	(287,506)	(287,506)	(163,647)	123,859	
Unencumbered fund balance at beginning of year	920,025	920,025	920,025	-	
Prior year encumbrances appropriated	24,144	24,144	24,144		
Unencumbered fund balance at end of year	\$ 656,663	\$ 656,663	\$ 780,522	\$ 123,859	

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS CONSTRUCTION AND DEMOLITION DEBRIS FUND FOR THE YEAR ENDED DECEMBER 31, 2023

	Budgeted Amounts						Variance with Final Budget Positive	
		Original		Final		Actual	(Negative)	
Receipts								
Fees	\$	3,600,000	\$	3,282,207	\$	3,247,442	\$	(34,765)
Miscellaneous		40		2		2		-
Total receipts		3,600,040		3,282,209		3,247,444		(34,765)
Disbursements								
Current:								
Environmental health:								
Construction and demolition services		3,947,928		5,395,928		4,166,635		1,229,293
Net change in fund balance		(347,888)		(2,113,719)		(919,191)		1,194,528
Unencumbered fund balance at beginning of year		3,268,386		3,268,386		3,268,386		-
Prior year encumbrances appropriated		587,626		587,626		587,626		
Unencumbered fund balance at end of year	\$	3,508,124	\$	1,742,293	\$	2,936,821	\$	1,194,528

STATEMENT OF FIDUCIARY NET POSITION - CASH BASIS DECEMBER 31, 2023

	Cı	ıstodial
Assets: Equity in pooled cash and cash equivalents	\$	5,303
Net position:		
Restricted for:		
Seneca County Health Alliance	\$	5,303

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

		Custodial	
Additions: Other	\$	11,000	
Deductions: Distributions as fiscal agent		22,968	
Net change in fiduciary net position		(11,968)	
Net position at beginning of year Net position at end of year	\$	17,271 5,303	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

NOTE 1 - REPORTING ENTITY

The Seneca County District Board of Health, Seneca County, Ohio (the District) is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A ninemember Board with two members appointed by the City of Tiffin, two members appointed by the City of Fostoria, and five members appointed by the District Advisory Council.

A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services, the issuance of health-related licenses and permits, certification of birth and death records, Women, Infant, and Children (WIC) nutritional education, and emergency response planning.

The Seneca County Auditor acts as fiscal agent for the District and the Seneca County Treasurer acts as custodian of all funds.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Component Units

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization, or (4) the District is obligated for the debt of the organization. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the District, are accessible to the District and are significant in amount to the District and organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's basic financial statements to be misleading or incomplete. The District has no component units.

C. Related Organization

Seneca County Health Alliance

The Seneca County Health Alliance (the Alliance) is made up of public and private entities that contribute to the public's health and well-being throughout the community. Members include hospitals, mental health providers, the City of Tiffin, the Mental Health and Recovery Services Board of Seneca, Ottawa, Sandusky and Wyandot Counties, Community Health Services, Community Hospice Care by Stein, Firelands Counseling and Recovery Services, Fostoria City Schools, Great Lakes Community Action Partnership, Heidelberg University, H.O.P.E. in Fostoria/Community Action for Reducing Substance Abuse, Mercy Health - Tiffin Hospital, Ohio State University Extension, Seneca County, ProMedica Fostoria Community Hospital, Seneca County Department of Job and Family Services, Seneca County Family and Children First Council, Seneca County Juvenile Court, Seneca County Sheriff's Office, Tiffin City Schools, Tiffin Community Health Center, Tiffin Community YMCA, Tiffin-Seneca United Way and other local companies and organizations.

The Alliance was formed for the purposes of conducting local health assessments and developing a comprehensive strategic plan based on the assessment findings. Accounting records for the Alliance are maintained in a custodial fund of the Board. Financial information for the Alliance may be obtained by contacting Julie Richards, Health Commissioner of the Seneca County District Board of Health, 71 South Washington Street, Suite 1102, Tiffin, Ohio 44883-2359.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

D. Public Entity Risk Pool

The District participates in the County Employee Benefits Consortium of Ohio, Inc (CEBCO). Note 8 provides additional information for this entity.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net position - cash basis, a statement of activities - cash basis, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position - cash basis and the statement of activities - cash basis display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

The statement of net position - cash basis presents the cash balance of the District at year end. The statement of activities - cash basis compares disbursements and program receipts for each program or function of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the District.

Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

Governmental Funds

Governmental funds are those through which most governmental functions of the District are financed. The following are the District's major governmental funds:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

<u>General fund</u> - the General fund is used to account for and report all financial resources, except those required to be accounted for in another fund. The General fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Construction and Demolition Debris fund</u> - the Construction and Demolition Debris fund is used to account for and report financial resources that are restricted for a particular purpose. This fund receives receipts from the landfill at a rate of \$1.60 per ton collected by the landfill. The District retains \$.40 per ton collected and the remaining receipts are disbursed to the Environmental Protection Agency, Department of Natural Resources, Loudon Township, and the Seneca County Commissioners.

The other governmental funds of the District account for grants and other resources that are restricted or committed for a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. The District's only fiduciary fund is a custodial fund which accounts for funds of the Seneca County Health Alliance, for which the District serves as fiscal agent.

C. Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when incurred.

As a result of the use of this cash basis of accounting, certain assets, deferred outflows of resources, liabilities, deferred inflows of resources, and the effects of these items on revenues and expenses are not recorded in these financial statements.

D. Budgetary Process

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the District may appropriate. The appropriations resolution is the District's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the District. The legal level of control has been established by the District at the fund and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the District. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the District.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriations passed by the District during the year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

E. Cash and Investments

In accordance with Ohio Revised Code, the District's cash is held and invested by the Seneca County Treasurer, who acts as custodian for the District's monies. The District's assets are held in the County Treasurer's cash and investment pool, and are valued at the Treasurer's reported carrying amount. Individual fund integrity is maintained through District records.

F. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

G. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits (OPEB).

H. Net Position

Net position is reported as restricted to the extent of limitations imposed on its use, either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The District's policy is to first apply restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

I. Fund Cash Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The District had no nonspendable balance at December 31, 2023.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District. Those committed amounts cannot be used for any other purpose unless the District removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General fund, assigned amounts include those approved through the District's formal purchasing procedure and those required for subsequent year appropriations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when disbursements are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

J. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

The District records advances in and advances out as interfund loans; however, these items are not reported as assets and liabilities in the accompanying financial statements.

K. Leases

Accruals related to leases (as defined by GASB 87) are not reflected under the District's cash basis of accounting. Lease receipts/disbursements are recognized when they are received/paid.

L. Subscription Based Information Technology Arrangements

For 2023, GASB Statement No. 96, Subscription-Based Technology Arrangements, was effective. This GASB pronouncement had no effect on beginning net position/fund balance.

Accruals related to Subscription Based Information Technology Arrangement (SBITA) contracts (as defined by GASB 96) are not reflected under the District's cash basis of accounting. SBITA disbursements are recognized when they are paid.

M. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. The District had no restricted assets at December 31, 2023.

N. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES

For 2023, the District has implemented GASB Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements", GASB Statement No. 96, "Subscription Based Information Technology Arrangements", certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, "Omnibus 2022".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the District.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the District.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the District.

GASB Statement No. 99 is to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the District.

NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the District is reporting financial position, results of operations and changes in fund balances on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The budgetary comparison schedule presented for the General fund and the major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budgetary-basis) rather than assigned, committed or restricted fund balance (cash-basis).

The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statements:

	Fund Balance			
			Co	onstruction
			and	l Demolition
		General		Debris
Cash basis	\$	823,956	\$	3,529,783
Adjustment for encumbrances		(39,548)		(592,962)
Funds budgeted elsewhere		(3,886)		<u>-</u>
Budgetary basis	\$	780,522	\$	2,936,821

NOTE 5 - PROPERTY TAXES

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the District. Real property tax receipts received in 2023 represent the collection of 2022 taxes. Real property taxes received in 2023 were levied after October 1, 2022, on the assessed values as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State statue at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. The first payment is due on December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits alternate payment dates to be established.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

Public utility real property taxes collected for 2023 were levied after October 1, 2022, on the assessed values determined as of December 31, 2022, the lien date. These taxes will be collected in and are intended to finance 2024 operations. Public utility real property is assessed at 35 percent of true value. Public utility property taxes are payable on the same dates as real property taxes described earlier.

The full tax rate for all District operations for the year ended December 31, 2023, was \$0.30 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2023 property tax receipts were based are as follows:

Real property	\$ 1,124,903,360	72.82%
Public utility personal property	419,835,740	<u>27.18%</u>
Total assessed valuation	\$ 1,544,739,100	100.00%

NOTE 6 - INTERFUND TRANSACTIONS

A. Advances

Interfund advances for the year ended December 31, 2023, consisted of the following, as reported on the fund statements:

Advances to the General fund from:		
Nonmajor governmental funds	\$	60,000
Advances from the General fund to:		
Nonmajor governmental funds	1	10,000
Total	\$ 1	70.000

The primary purpose of the interfund advances is to cover costs in specific funds where revenues were not received by December 31. These interfund advances are also made to repay advances made in the prior fiscal year from the General fund.

Interfund advances between governmental funds are eliminated on the government-wide financial statements.

Interfund advance balances at December 31, 2023, consisted of \$190,000 advanced to other governmental funds to provide working capital for operations or projects. The interfund advances are expected to be repaid within one year.

B. Transfers

Interfund transfers for the year ended December 31, 2023, consisted of the following, as reported on the fund statements:

<u>Transfer to nonmajor governmental fund:</u>	
General fund	\$ 14,776

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the General fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

Interfund transfers between governmental funds are eliminated on the government-wide financial statements.

NOTE 7 - RISK MANAGEMENT

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District is a member of the Public Entities Pool of Ohio (the Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool covers the following risks:

- -General liability and casualty
- -Public official's liability
- -Cyber
- -Law enforcement liability
- -Automobile liability
- -Vehicles
- -Property
- -Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2023:

	2023
Cash and investments	\$ 43,996,442
Actuarial liabilities	19,743,401

NOTE 8 - PUBLIC ENTITY RISK POOL

The District participates in the County Employee Benefits Consortium of Ohio, Inc (CEBCO).

Seneca County is the fiscal agent of the District and therefore the District is a member of CEBCO, which is a self-funded, group purchasing consortium that offers medical, dental, vision, and prescription drug coverage to thirty-six counties in Ohio. CEBCO is a nonprofit organization formed by the County Commissioners Association of Ohio (CCAO) to provide cost-effective employee benefit programs for Ohio county governments. Various plan options are available to members. These plans vary primarily by deductibles, coinsurance levels, office visit copays, and out-of-pocket maximums. CEBCO is governed by a board of directors composed mainly of representatives of counties that participate in the program. Premiums are paid on a monthly basis. Pursuant to participation agreements with CEBCO, each member agrees to pay all funding rates associated with the coverage it elects; as such, funding rates are set and billed to the members by CEBCO. The assigned funding rates consist of the following components: administrative fees, stop-loss fees, expected claim costs, and reserves. Reserves are actuarially determined and allocated based on expected claim activity. Rates are calculated to cover the administrative expenses and expected claims costs of the program.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

NOTE 9 - DEFINED BENEFIT PENSION PLANS

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - District employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

,	
Group B	Group C
20 years of service credit prior to	Members not in other Groups
January 7, 2013 or eligible to retire	and members hired on or after
ten years after January 7, 2013	January 7, 2013
	20 years of service credit prior to January 7, 2013 or eligible to retire

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

State and Local

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

State and Local

Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Combined Plan Formula:

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Memberdirected plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2023 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
2023 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

- * This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- ** This employer health care rate is for the traditional and combined plans.

 The employer contributions rate for the member-directed plan is allocated 4 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The District's contractually required contribution was \$192,715 for 2023.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

Social Security

Some of the District's board members contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to the participant.

Employees contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2023.

NOTE 10 - DEFINED BENEFIT OPEB PLANS

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. Medicare-enrolled retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Non-Medicare retirees have converted to an arrangement similar to the Medicare-enrolled retirees, and are no longer participating in OPERS provided self-insured group plans.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to traditional pension plan and combined plan benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Medicare Retirees Medicare-eligible with a minimum of 20 years of qualifying service credit

Non-Medicare Retirees Non-Medicare retirees qualify based on the following age-and-service criteria:

Group A 30 years of qualifying service credit at any age;

Group B 32 years of qualifying service credit at any age or 31 years of qualifying service credit and minimum age 52;

Group C 32 years of qualifying service credit and minimum age 55; or,

A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

Members with a retirement date prior to January 1, 2022 who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2023 was 4.00%; however, effective July 1, 2022, a portion of the health care rate was funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023 (Continued)

For 2023, OPERS did not allocate any employer contributions to post-employment health care.

NOTE 11 - CONTINGENT GRANTS

A. Grants

The District receives significant financial assistance from numerous federal, state, and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District; however, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

B. Litigation

The District is defendant in several lawsuits. Although management cannot presently determine the outcome of these suits, they believe the resolution of these matters will not materially adversely affect the District's financial condition.

NOTE 12 - COMMITMENTS

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are reservations of fund balance for subsequent-year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End	
Fund:	Encumbrances	
General fund	\$	39,548
Construction and demolition debris fund		592,962
Nonmajor governmental funds		78,364
Total	\$	710,874

NOTE 13 - TAX ABATEMENT AGREEMENTS ENTERED INTO BY OTHER GOVERNMENTS

Other governments entered into property tax abatement agreements with property owners under Enterprise Zone Agreements (EZAs) and the Ohio Community Reinvestment Area (CRA) program with the taxing districts of the District. The EZAs and CRA program are directive incentive tax exemption programs benefiting property owners who renovate or construct new buildings. Under these programs, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. Within the taxing districts of the District, the City of Tiffin, Hopewell Township and the City of Fostoria have entered into such agreements. Under these agreements, the District's property taxes were reduced by \$1,591. The District is not receiving any amounts from these other governments in association with the forgone property tax revenue.

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65 East State Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov 800-282-0370

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Seneca County District Board of Health Seneca County 71 South Washington Street, Suite 1102 Tiffin, Ohio 44883-2359

To the Members of the Board:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Seneca County District Board of Health, Seneca County, Ohio (the District) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated August 22, 2024, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Seneca County District Board of Health Seneca County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

August 22, 2024



SENECA COUNTY DISTRICT BOARD OF HEALTH

SENECA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/5/2024

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370