



#### MID EAST OHIO REGIONAL COUNCIL KNOX COUNTY DECEMBER 31, 2023

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#### INDEPENDENT AUDITOR'S REPORT

Mid East Ohio Regional Council Knox County 1 Avalon Road Mount Vernon, Ohio 43050

To the Board:

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Mid East Ohio Regional Council, Knox County, Ohio (the Council), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Mid East Ohio Regional Council, Knox County, Ohio as of December 31, 2023, and the changes in financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Council, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Council's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Council's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2024, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

November 18, 2024

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The management's discussion and analysis of Mid East Ohio Regional Council's (the "Council") financial performance provides an overall review of the Council's financial activities for the year ended December 31, 2023. The intent of this discussion and analysis is to look at the Council's financial performance. Readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Council's financial performance.

#### **Financial Highlights**

Key financial highlights for the year of 2023 are as follows:

- Net position increased \$854,803 which represents a 5.44% increase from the year ended December 31, 2022.
- The Council's operating revenues total \$6,145,048 for the year ended December 31, 2023. Operating expenses amount to \$5,690,740.

#### **Using the Basic Financial Statements**

### Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows

This annual report consists of two parts: management's discussion and analysis and the basic financial statements. The basic financial statements include a statement of net position, statement of revenues, expenses and changes in net position and a statement of cash flows. Since the Council only uses one fund for its operations, the entity wide and fund presentation information are the same.

The statement of net position and statement of revenues, expenses and changes in net position answers the question, "How did we do financially during 2023?" These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting and economic resource focus, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all revenues and expenses during the year, regardless of when the cash is received or paid. The statement of net position can be found on page 10 of this report and the statement of revenues, expenses, and changes in net position can be found on page 11 of this report.

The statement of cash flows provides information about how the Council finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 12 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 13 - 38 of this report.

#### Required Supplementary Information (RSI)

The RSI contains information regarding the Council's proportionate share of the Ohio Public Employees Retirement System's (OPERS) net pension liability/net pension asset, Other Postemployment Benefit (OPEB) liability and contributions, and the Council's schedule of contributions to OPERS and Other Postemployment Benefits (OPEB). The RSI can be found on pages 39 - 48 of this report.

The table below provides a comparative analysis of the Council's net position for the years ended December 31, 2023 and 2022, respectively.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **Net Position**

	2023	2022
<u>Assets</u>		
Current Assets	\$ 18,259,604	\$ 17,059,380
Noncurrent Assets	22,752	360,208
Capital Assets	482,457	496,551
Total Assets	18,764,813	17,916,139
Deferred Outflows of Resources	1,627,433	486,794
<u>Liabilities</u>		
Current Liabilities	392,201	258,902
Long-Term Liabilities	3,395,763	938,687
Total Liabilities	3,787,964	1,197,589
Deferred Inflows of Resources	27,229	1,483,094
Net Position		
Investment in Capital Assets	482,457	496,551
Unrestricted	 16,094,596	15,225,699
Total Net Position	\$ 16,577,053	\$ 15,722,250

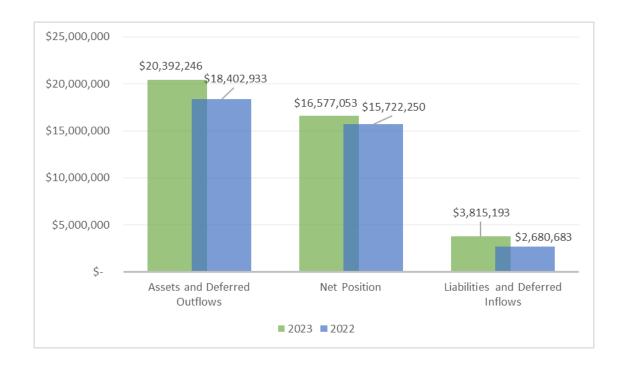
The net pension liability (NPL) and other postemployment benefit liability (OPEB), are the largest liabilities reported by the Council at December 31, 2023 and are reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions."

Over time, net position can serve as a useful indicator of a government's financial position. On December 31, 2023, the Council's assets exceeded liabilities by \$16,577,053.

The Council has \$482,457 invested in capital assets, which is unavailable for expending. The remaining balance of unrestricted net position of \$16,094,596 may be used to meet the Council's ongoing activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

The tables below provide a comparison of the Council's assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position for the years ended December 31, 2023 and 2022, respectively.



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

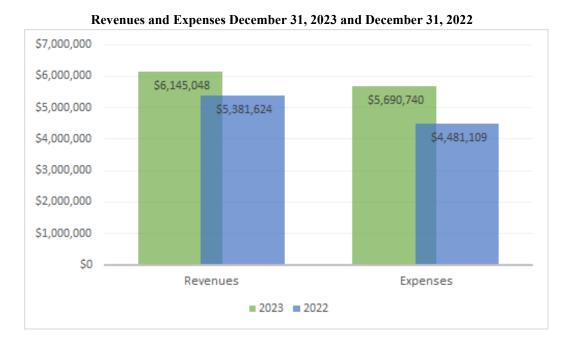
The table below shows a comparison of the change in net position for the years ended December 31, 2023 and December 31, 2022:

Revenues           Operating:         Intergovernmental - Intermediate         \$ 4,708,692         \$ 3,922,509           Intergovernmental - State         1,224,192         904,375           Intergovernmental - Federal         64,746         -           Miscellaneous         147,418         186,158           Nonoperating:         Unrealized Gain (Loss) on Investments         269,399         (429,755)           Earnings on Investments         269,399         (429,755)           Earnings on Investments         269,399         4,951,869           Expenses         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses         9         4,951,869           Expenses         935,969         4,951,869           Expenses         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equip		2023		2022	
Intergovernmental - Intermediate         \$ 4,708,692         \$ 3,922,509           Intergovernmental - State         1,224,192         904,375           Intergovernmental - Federal         64,746         -           Miscellaneous         147,418         186,158           Nonoperating:         Unrealized Gain (Loss) on Investments         269,399         (429,755)           Earnings on Investments         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses         Operating:         35,969         4,951,869           Expenses         Operating:         35,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses<	Revenues			,	
Intergovernmental - State         1,224,192         904,375           Intergovernmental - Federal         64,746         -           Miscellaneous         147,418         186,158           Nonoperating:         Unrealized Gain (Loss) on Investments         269,399         (429,755)           Earnings on Investments         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses         Operating:         Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Expense         80,201         396,438           Program Administration         45,768	Operating:				
Intergovernmental - Federal         64,746         -           Miscellaneous         147,418         186,158           Nonoperating:	Intergovernmental - Intermediate	\$	4,708,692	\$	3,922,509
Miscellaneous       147,418       186,158         Nonoperating:       Unrealized Gain (Loss) on Investments       269,399       (429,755)         Earnings on Investments       477,122       368,582         Total Revenues       6,891,569       4,951,869         Expenses       Operating:         Salaries and Benefits       2,845,442       1,826,184         Provider Services       935,997       826,459         Rent       90,781       110,260         Other Supported Living       900,909       694,849         Room and Board       171,168       208,734         Travel and Training       101,285       95,465         Professional Expense       245,442       98,790         Administrative Overhead       242,467       185,763         Equipment       17,186       22,878         Depreciation       14,094       14,094         Program Expense       80,201       396,438         Program Administration       45,768       1,195         Special Items:       Matched Obligation       346,026       -         Total Expenses       6,036,766       4,481,109         Change in Net Position       854,803       470,760	Intergovernmental - State		1,224,192		904,375
Nonoperating:         Unrealized Gain (Loss) on Investments         269,399         (429,755)           Earnings on Investments         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses           Operating:         Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760 <td>Intergovernmental - Federal</td> <td></td> <td>64,746</td> <td></td> <td>-</td>	Intergovernmental - Federal		64,746		-
Unrealized Gain (Loss) on Investments         269,399         (429,755)           Earnings on Investments         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses           Operating:         Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760	Miscellaneous		147,418		186,158
Earnings on Investments         477,122         368,582           Total Revenues         6,891,569         4,951,869           Expenses         Operating:           Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         346,026         -           Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760	Nonoperating:				
Expenses         6,891,569         4,951,869           Expenses           Operating:           Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Unrealized Gain (Loss) on Investments		269,399		(429,755)
Expenses           Operating:         30 alaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Earnings on Investments		477,122		368,582
Operating:         Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Total Revenues		6,891,569		4,951,869
Salaries and Benefits         2,845,442         1,826,184           Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	<b>Expenses</b>				
Provider Services         935,997         826,459           Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	1 0				
Rent         90,781         110,260           Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Salaries and Benefits		2,845,442		1,826,184
Other Supported Living         900,909         694,849           Room and Board         171,168         208,734           Travel and Training         101,285         95,465           Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         346,026         -           Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Provider Services		935,997		826,459
Room and Board       171,168       208,734         Travel and Training       101,285       95,465         Professional Expense       245,442       98,790         Administrative Overhead       242,467       185,763         Equipment       17,186       22,878         Depreciation       14,094       14,094         Program Expense       80,201       396,438         Program Administration       45,768       1,195         Special Items:       Matched Obligation       346,026       -         Total Expenses       6,036,766       4,481,109         Change in Net Position       854,803       470,760         Net Position Beginning of Year (restated)       15,722,250       15,251,490			90,781		
Travel and Training       101,285       95,465         Professional Expense       245,442       98,790         Administrative Overhead       242,467       185,763         Equipment       17,186       22,878         Depreciation       14,094       14,094         Program Expense       80,201       396,438         Program Administration       45,768       1,195         Special Items:       Matched Obligation       346,026       -         Total Expenses       6,036,766       4,481,109         Change in Net Position       854,803       470,760         Net Position Beginning of Year (restated)       15,722,250       15,251,490	Other Supported Living		900,909		694,849
Professional Expense         245,442         98,790           Administrative Overhead         242,467         185,763           Equipment         17,186         22,878           Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Room and Board		171,168		208,734
Administrative Overhead       242,467       185,763         Equipment       17,186       22,878         Depreciation       14,094       14,094         Program Expense       80,201       396,438         Program Administration       45,768       1,195         Special Items:       346,026       -         Matched Obligation       346,026       -         Total Expenses       6,036,766       4,481,109         Change in Net Position       854,803       470,760         Net Position Beginning of Year (restated)       15,722,250       15,251,490	Travel and Training		101,285		95,465
Equipment       17,186       22,878         Depreciation       14,094       14,094         Program Expense       80,201       396,438         Program Administration       45,768       1,195         Special Items:       Matched Obligation       346,026       -         Total Expenses       6,036,766       4,481,109         Change in Net Position       854,803       470,760         Net Position Beginning of Year (restated)       15,722,250       15,251,490	Professional Expense		245,442		98,790
Depreciation         14,094         14,094           Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Administrative Overhead		242,467		185,763
Program Expense         80,201         396,438           Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Equipment		17,186		22,878
Program Administration         45,768         1,195           Special Items:         Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Depreciation		14,094		14,094
Special Items:         346,026         -           Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Program Expense		80,201		396,438
Matched Obligation         346,026         -           Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Program Administration		45,768		1,195
Total Expenses         6,036,766         4,481,109           Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Special Items:				
Change in Net Position         854,803         470,760           Net Position Beginning of Year (restated)         15,722,250         15,251,490	Matched Obligation		346,026		-
Net Position Beginning of Year (restated) 15,722,250 15,251,490	Total Expenses		6,036,766		4,481,109
	Change in Net Position		854,803		470,760
	Net Position Beginning of Year (restated)		15,722,250		15,251,490
		\$		\$	

The Council's net position increased by \$854,803.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

Revenues of \$6,145,048 exceeded expenses of \$5,690,740. The graphs below compare the Council's revenue and expenses for the years ended December 31, 2023 and December 31, 2022.



# **Budgeting Highlights**

Although the Council is not required to prepare a budget per Ohio law, an annual budget is completed for management purposes. Budget information is reported to the Council members.

#### **Capital Assets**

As of December 31, 2023, the Council had \$482,457 invested in capital assets, net of accumulated depreciation. This amount consisted of \$460,597 of net depreciable capital assets and \$21,860 of land, which were reported on the statement of net position. The following table shows December 31, 2023 balances compared to 2022:

#### Capital Assets, Net of Depreciation

	1	2/31/23	12/31/22
Land	\$	21,860	\$ 21,860
Building		364,277	375,576
Building Improvements		93,664	96,459
Furniture and Equipment		2,656	2,656
Total	\$	482,457	\$ 496,551

The overall decrease in capital assets of \$14,094 is the net of current year depreciation expense. See Note 6 to the basic financial statements for additional information on the Council's capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **Current Financial Related Activities**

During calendar year 2023, the Council's administrative budgetary process continued to consist of a central agency-wide budget segmented with four departments. The MEORC Leadership team continued the monthly monitoring of the budget during team meetings and made needed course corrections to ensure total operational revenues and expenses remained within the budget parameters. The MEORC Board also received periodic reports of the budget to actual status of revenue and expenditures.

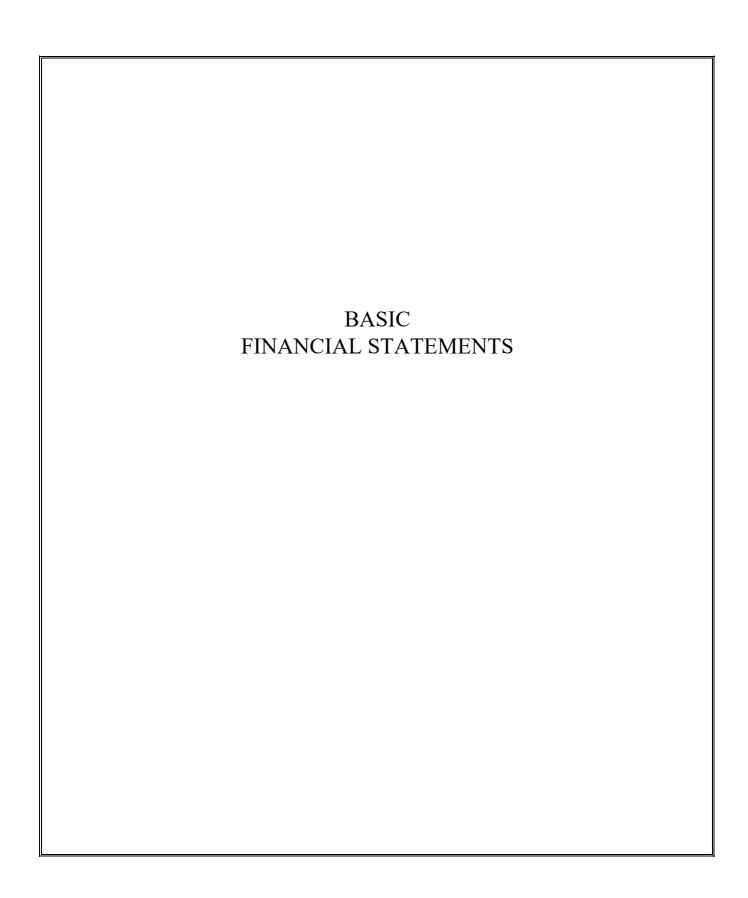
2023 was the final year for the 2021-2023 strategic plan. The Council reports the status and accomplishments towards the strategic plan objectives, initiatives and targets to the Board and workforce throughout the year along with preparing a full Annual Balanced Scorecard Report. Late in 2023, the Council developed the 2024-2026 strategic plan with updated goals of #1: Increasing financial sustainability; #2: Exceeding customer expectations; #3: Proactively creating and improving services for customers and #4: Preparing the workforce for the future.

The current fiscal position of the Council remains healthy; however, being mindful of the current environment impacting all governmental entities, the Council and the Board of Directors continued with a 2-year budget and services cycle that aligned with the strategic plan goals and reflected the changing needs of Council customers. In 2023 MEORC successfully implemented a 2-year budget cycle for the calendar years 2023-2024.

In 2023, keeping a continuous pulse on the rapid changes and challenges in the developmental disabilities field as well as overall economic indicators, the Council will focus on developing new innovative products, building additional partnerships, and expanding in other service areas such as needs for trainings, service and support administration, provider supports and talent optimization services. With the current economic and workforce environment challenges, MEORC has focused on internal workforce systems and improvements in 2023 and will further this focus in 2024.

#### **Contacting the Council's Financial Management**

This financial report is designed to provide our Council members with a general overview of the Council's finances and show the Council's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Cathy Henthorn, Executive Director, Mid East Ohio Regional Council, 1 Avalon Road, Mount Vernon, Ohio 43050. You may call her at (740) 397-4733.



### STATEMENT OF NET POSITION DECEMBER 31, 2023

Assets:	
Equity in cash and cash equivalents	\$ 687,709
Receivables:	
Due from other governments	665,415
Other miscellaneous	41,478
Interest	30,636
Prepayments	12,176
Investments	 16,822,190
Total current assets	 18,259,604
Noncurrent assets:	
Net pension asset (Note 9)	22,752
Net OPEB asset (Note 10)	, -
Land	21,860
Depreciable capital assets, net	460,597
Total assets	18,764,813
Deferred outflows of resources:	
Pension (Note 9)	1,422,980
OPEB (Note 10)	 204,453
Total Deferred outflows of resources	 1,627,433
Liabilities:	
Current liabilities:	
Accounts payable	290,487
Accrued payroll and benefits	101,714
Total current liabilities	 392,201
Long-term liabilities:	
Net pension liability (Note 9)	3,327,686
Net OPEB liability (Note 10)	68,077
Total Long-term liabilities	3,395,763
Total liabilities	 3,787,964
Deferred inflows of resources:	
Pension (Note 9)	3,246
OPEB (Note 10)	23,983
Total Deferred inflows of resources	27,229
	·
Net position:	
Investment in capital assets	482,457
Unrestricted	 16,094,596
Total net position	\$ 16,577,053

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2023

Operating revenues:	
Intergovernmental - Intermediate	\$ 4,708,692
Intergovernmental - State	1,224,192
Intergovernmental - Federal	64,746
Miscellaneous	147,418
Wiscondificous.	117,110
Total operating revenues	6,145,048
Operating expenses:	
Salaries and benefits	2,845,442
Provider services	935,997
Rent	90,781
Other supported living	900,909
Room and board	171,168
County Expense	45,218
Travel and training	101,285
Professional expense	245,442
Administrative overhead	242,467
Equipment	17,186
Depreciation	14,094
Program expense	80,201
Program administration	550
Total operating expenses	5,690,740
Operating Income	454,308
Non anausting revenues (expenses)	
Non-operating revenues (expenses):  Investment earnings	477,122
	269,399
Unrealized gain (loss)	209,399
Total non-operating revenues (expenses)	746,521
Special item - matched obligation	(346,026)
Total special items	(346,026)
Change in net position	854,803
Net position at beginning of year	15,722,250
Net position at end of year	\$ 16,577,053

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### STATEMENT OF CASH FLOWS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023

Cash flows from operating activities:		
Cash received from other governments	\$	5,764,477
Cash received from other operations		154,566
Cash payments to employees for services		(2,640,308)
Cash payments to other suppliers of goods or services .		(2,698,233)
Net cash provided by (used in)		
operating activities	-	580,502
Cash flows from investing activities:		
Interest received		515,566
Investments purchased		(533,576)
Net cash provided by (used in) investing activities		(18,010)
Cash flows from non-capital activities:		
Special items		(346,026)
Net cash (used in) non-capital activities		(346,026)
The same (was in) non suprair as it is a six in the same as it is a six in		(2.0,020)
Net decrease in cash and cash equivalents		216,466
Cash and cash equivalents at beginning of year		471,243
Cash and cash equivalents at end of year	\$	687,709
Reconciliation of operating income to net cash provided by (used in) operating activities:		
Operating Income	\$	454,308
Adjustments:		
Depreciation		14,094
Changes in assets and liabilities:		
(Increase) in due from other governments		(233,153)
Decrease in other miscellaneous receivable		7,148
Decrease in prepayments		6,778
(Increase) in deferred outflows of resources-pension		(950,347)
(Increase) in deferred outflows of resources-OPEB		(190,292)
Decrease in net pension asset		14,312
Decrease in net OPEB asset		323,144
(Decrease) in deferred inflows of resources-pension (Decrease) in deferred inflows of resources-OPEB		(1,145,972)
		(309,893)
Increase in net pension liability		2,388,999 68,077
Increase in accrued payroll and benefits		7,106
Increase in accounts payables		126,193
mercane in accounts paracico		120,173
Net cash provided by (used in)		
operating activities	\$	580,502

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 1 - DESCRIPTION OF THE COUNCIL

Mid East Ohio Regional Council (the "Council") is a council of governments created under the authority of Chapter 167 of the Ohio Revised Code. Nineteen County Boards of Developmental Disabilities are participants in an agreement that creates and governs the Council. The Council may not exceed the scope of the authority possessed by its member organizations.

Management believes the basic financial statements included in this report represent all of the activities of the Council over which it has the ability to exercise direct operating control.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the Council have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Council's significant accounting policies are described below.

#### A. Reporting Entity

The Council's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units," and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34." The financial statements include all operations for which the Council is financially accountable. Financial accountability, as defined by the GASB, exists if the Council appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the Council. The Council may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the Council. The Council also took into consideration other organizations for which the nature and significance of their relationship with the Council are such that exclusion would cause the Council's basic financial statements to be misleading or incomplete. The Council has no component units. On this basis, no governmental organizations other than the Council itself are included in the financial reporting entity.

#### B. Fund Accounting

The Council uses a single fund to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Council activities or functions.

#### PROPRIETARY FUNDS

A proprietary fund is used to account for the Council's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. Proprietary funds consist of enterprise funds and internal service funds. The Council does not have internal service funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Enterprise Funds</u> - The enterprise fund is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The Council's only enterprise fund is the following:

<u>Operations Fund</u> - This fund accounts for the operation and administration of services provided by the Council's departments including business, project management, investigative services and administrative overhead.

#### C. Basis of Presentation and Measurement Focus

The Council's basic financial statements consist of a statement of net position, a statement of revenue, expenses and changes in net position, and a statement of cash flows.

The Council uses a single enterprise fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

For financial statement presentation purposes, the Council utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned and expenses are recognized when the liability is incurred.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the Council finances and meets the cash flow needs of its proprietary activities.

#### D. Deferred Inflows of Resources and Deferred Outflows of Resources

In addition to assets, the statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. The deferred outflows of resources related to pension/OPEB are further explained in Notes 9 and 10.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. These deferred inflows of resources related to pension/OPEB are further explained in Notes 9 and 10.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Cash and Cash Equivalents

Cash received by the Council is presented as "equity in cash and cash equivalents" on the statement of net position.

During 2023, the Council invested in STAR Ohio. STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Council measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

The Council also has invested funds with PNC Capital Markets. These investments consist of Money Market Funds, and are stated at fair value. PNC is registered with the SEC as a broker-dealer and investment advisor.

Interest earned during the year from STAR Ohio and PNC was \$477,122.

For presentation on the statement of net position and statement of cash flows, investments with original maturities of three months or less at the time they are purchased by the Council are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Council's investment accounts at year end is provided in Note 4.

#### F. Prepayments

Prepayments represent expenses which have been paid, but not yet incurred under GAAP. These items are reported as an asset on the statement of net position.

#### G. Capital Assets

Capital assets utilized by the Council are reported on the statement of net position.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost and updated for additions and retirements during the year. The Council implemented a capitalization threshold of \$5,000 as of January 1,2008. Donated capital assets are recorded at their acquisition value.

Depreciation is computed using the straight-line method over the following useful lives:

Depreciation	Estimated Lives
Furniture and Equipment	7 Years
Building and Improvements	40 Years

#### H. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net position investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Council or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Council has no restricted net position.

The Council applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### I. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### J. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Council and that are either unusual in nature or infrequent in occurrence. During 2023, the Council did match waiver obligations for County Boards of Development Disabilities.

#### K. Budgetary Process

The Council is not bound by the budgetary laws prescribed by the Ohio Revised Code. The Council does pass an biennial annual budget for the fiscal year. Modifications to the budget are approved by the Board when necessary.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### L. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the Council. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the Council. All revenues and expenses not meeting these definitions are reported as nonoperating.

#### M. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plan report investments at fair value.

#### N. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported on the statement of net position. In general, payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the fund. Net pension/OPEB liability is recognized in the statement of net position to the extent that benefit payments are due and payable and the pension plan's fiduciary net position is not sufficient for payment of those benefits.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### **Change in Accounting Principles**

For 2023, the Council has implemented GASB Statement No. 87, "*Leases*", GASB Implementation Guide 2019-3, "*Leases*", and GASB Implementation Guide 2020-1, "*Implementation Guide Update - 2020*".

GASB Statement No. 87 and GASB Implementation Guide 2019-3 enhance the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The implementation of did not have an effect on the financial statements of the Council.

GASB Implementation Guide 2020-1 provides clarification on issues related to previously established GASB guidance. The implementation did not have an effect on the financial statements of the Council.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

There are no legal restrictions on the Council's investments or deposits. However, the Council has adopted as their investment policy the legal restrictions imposed by the Ohio Revised Code on certain political subdivisions. This policy requires the classification of monies held by the Council into three categories:

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Council treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the Council's deposits are provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-loan money market mutual fund consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasury Asset Reserve of Ohio (STAR Ohio).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Council, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At December 31, 2023, the carrying amount of the Council's deposits was \$516,200. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2023, none of the Council's bank balance of \$559,980 was exposed to custodial risk as discussed below, while \$557,972 of the Council's bank balance was covered by the Federal Deposit Insurance Corporation and \$2,008 was covered by the National Credit Union Share Insurance Fund.

Custodial credit risk is the risk that, in the event of bank failure, the Council will not be able to recover deposits or collateral securities that are in the possession of an outside party. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Council to a successful claim by the FDIC. The Council has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (a) eligible securities pledged to the Council and deposited with a qualified trustee by the financial institution as security for payment whose market value at all times shall be at least 105 percent of the deposits being secured; or (b) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **B.** Investments

As of December 31, 2023, the Council had the following investments and maturities:

				Investment 1	Matu	rities
	N	<b>l</b> easurement	3	3 months or	G	reater than
Measurement/Investment type		Value	_	less		3 months
Fair Value:						
PNC	\$	16,822,190	\$	11,610,075	\$	5,212,115
Amortized Cost:						
STAR Ohio		171,509	_	171,509		
Total	\$	16,993,699	\$	11,781,584	\$	5,212,115

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

During the current period, the Council invested in Money Market Funds. During the year ended December 31, 2023, investments from all sources earned \$477,122 in interest and increased in value by \$269,399.

Fair Value Measurements: The Council categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Council's investments in money market funds are valued using quoted market prices in active markets (Level 1 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the Council's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio and money market funds a AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Council's investment policy does not specifically address credit risk beyond requiring the Council to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Council will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency security are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the Council's name. The Council has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

While the value of any investment may lose value, a mechanism is set up to protect the Council from losing its investments in the instance that the counterparty fails. The Securities Investor Protection Corporation will cover up to \$500,000 (including up to \$100,000 for "cash") in the event that an investment firm collapses. In addition, a portion of the Council's investments in excess of the SIPC coverage are also insured through an additional insurance plan through the investment broker. Of the \$16,993,700 the Council has invested, \$16,822,190 is insured by the SIPC and \$171,509 is covered by additional insurance.

Concentration of Credit Risk: The Council places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Council at December 31, 2023:

	Measurement	
Measurement/Investment Type	Value	% of Total
Fair Value: PNC	\$ 16,822,190	98.99%
Amortized Cost: STAR Ohio	171,509	1.01%
Total	\$ 16,993,700	100.00%

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 5 - RECEIVABLES**

Receivables at December 31, 2023 consisted primarily of intergovernmental grants and entitlements. A summary of the receivables reported on the statement of net position follows:

Due From Other Governments	\$ 665,415
Other Miscellaneous	41,478
Interest	30,636
Total	\$ 737,529

#### **NOTE 6 - CAPITAL ASSETS**

A summary of the changes in the capital assets during the year follows:

	Balance			Balance
	12/31/2022	Additions	Reductions	12/31/2023
Capital Assets Not Being Depreciated:				
Land	\$ 21,860	\$ -	\$ -	\$ 21,860
Total Capital Assets Not Being Depreciated	21,860			21,860
Capital Assets Being Depreciated:				
Furniture and Equipment	26,558	-	-	26,558
Building	502,163	-	-	502,163
Building Improvements	123,197	<u>-</u>	<u> </u>	123,197
Total Capital Assets Being Depreciated	651,918		<del>-</del>	651,918
Less: Accumulated Depreciation				
Furniture and Equipment	(23,903)	-	-	(23,903)
Building	(126,585)	(11,298)	-	(137,883)
Building Improvements	(26,739)	(2,796)		(29,535)
Total accumulated depreciation	(177,227)	(14,094)		(191,321)
Total capital assets, being depreciated	474,691	(14,094)	<del>-</del>	460,597
Capital Asset, Net	\$ 496,551	\$ (14,094)	\$ -	\$ 482,457

#### **NOTE 7 - RISK MANAGEMENT**

#### A. Comprehensive

The Council is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During the year ended December 31, 2023, the Council retained property insurance and liability coverage.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the previous year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 7 - RISK MANAGEMENT - (Continued)**

#### **B.** Employee Dishonesty Bonds

The Council carries employee dishonesty bonds for the employees and Board Members in the amount of \$300,000.

#### **NOTE 8 - CONTINGENCIES**

#### A. Grants

The Council receives significant financial assistance from numerous state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the basic financial statements of the individual fund types included herein or on the overall financial position of the Council at December 31, 2023.

#### B. Litigation

The Council is not party to any legal proceeding.

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Asset and Net OPEB Liability

The net pension liability/asset and the net OPEB liability reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions and OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset and the net OPEB liability represent the Council's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the Council's obligation for this liability to annually required payments. The Council cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Council does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

GASB 68/75 assumes the liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued payroll and benefits payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 10 for the OPEB disclosures.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - Council employees, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group.

The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

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Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### State and Local

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Age and Service Requirements:

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3.00%. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20.00% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Traditional	Combined
2023 Statutory Maximum Contribution Rates		
Employer	14.0 %	14.0 %
Employee *	10.0 %	10.0 %
2023 Actual Contribution Rates Employer:		
Pension ****	14.0 %	12.0 %
Post-employment Health Care Benefits ****	0.0	2.0
Total Employer	14.0 %	14.0 %
Employee	10.0 %	10.0 %

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension; however, effective July 1, 2022, a portion of the health care rate is funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Council's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$257,131 for 2023. Of this amount, \$42,366 is reported accrued payroll and benefits payable.

Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for OPERS was measured as of December 31, 2022, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. The Council's proportion of the net pension liability or asset was based on the Council's share of contributions to the pension plan relative to the contributions of all participating entities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	Total
Proportion of the net	Traditionar	Combined	Directed	Total
pension liability/asset prior measurement date	0.01078900%	0.00940700%	0.00000000%	
Proportion of the net				
pension liability/asset				
current measurement date	0.01126500%	0.00962200%	0.00094700%	
Change in proportionate share	<u>0.00047600</u> %	0.00021500%	0.00094700%	
Proportionate share of the net pension liability	\$ 3,327,686	\$ -	\$ -	\$ 3,327,686
Proportionate share of the net				
pension asset	-	(22,678)	(74)	(22,752)
Pension expense	561,222	2,908	(7)	564,123

At December 31, 2023, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS -		OPERS -		Member-			
	Traditional		Combined		Directed		Total	
Deferred outflows								
of resources								
Differences between								
expected and								
actual experience	\$	110,531	\$	1,395	\$	213	\$	112,139
Net difference between								
projected and actual earnings								
on pension plan investments		948,499		8,267		36		956,802
Changes of assumptions		35,154		1,498		6		36,658
Changes in employer's								
proportionate percentage/								
difference between								
employer contributions		60,250		-		-		60,250
Contributions								
subsequent to the								
measurement date		247,705		5,656		3,770		257,131
Total deferred								
outflows of resources	\$	1,402,139	\$	16,816	\$	4,025	\$	1,422,980

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

	OPERS -							
	OPERS	-	OP	ERS -	Membe	er-		
	Tradition	nal	Co	mbined	Directed			Γotal
Deferred inflows								
of resources								
Differences between expected and								
actual experience	\$	-	\$	3,246	\$	-	\$	3,246
Total deferred								
inflows of resources	\$	_	\$	3,246	\$		\$	3,246

\$257,131 reported as deferred outflows of resources related to pension resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net pension liability/asset in the year ending December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

ODEDG

	(	OPERS -	O	PERS -		ERS - mber-		
		raditional	Combined		Dir	ected	Total	
Year Ending December 31:					,		· <u>·</u>	
2024	\$	172,097	\$	334	\$	33	\$	172,464
2025	•	238,508	*	1,524	*	38	_	240,070
2026		279,189		2,102		42		281,333
2027		464,640		3,556		45		468,241
2028		-		(15)		26		11
Thereafter				413		71		484
Total	\$	1,154,434	\$	7,914	\$	255	\$	1,162,603

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2022, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2022, compared to the December 31, 2021 actuarial valuation, are presented below.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Wage inflation

Current measurement date 2.75%
Prior measurement date 2.75%

Future salary increases, including inflation

Current measurement date 2.75% to 10.75% including wage inflation Prior measurement date 2.75% to 10.75% including wage inflation

COLA or ad hoc COLA

Current measurement date Pre 1/7/2013 retirees: 3.00%, simple

Post 1/7/2013 retirees: 3.00%, simple through 2023, then 2.05% simple Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2022, then 2.05% simple

Prior measurement date

Investment rate of return

Current measurement date 6.90%
Prior measurement date 6.90%
Actuarial cost method Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 12.1% for 2022.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS - (Continued)**

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed income	22.00 %	2.62 %
Domestic equities	22.00	4.60
Real estate	13.00	3.27
Private equity	15.00	7.53
International equities	21.00	5.51
Risk Parity	2.00	4.37
Other investments	5.00	3.27
Total	100.00 %	

Discount Rate - The discount rate used to measure the total pension liability/asset was 6.90%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2022 was 6.90%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Council's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.90%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (5.90%) or one-percentage-point higher (7.90%) than the current rate:

	19/	6 Decrease	Discount Rate			1% Increase
Council's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$	4,984,763	\$	3,327,686	\$	1,949,296
Combined Plan		(11,835)		(22,678)		(31,272)
Member-Directed Plan		(47)		(74)		(95)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 10 - DEFINED BENEFIT OPEB PLANS

#### Net OPEB Liability

See Note 9 for a description of the net OPEB liability.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. Medicare-enrolled retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice selected with the assistance of an OPERS vendor. Non-Medicare retirees have converted to an arrangement similar to the Medicare-enrolled retirees and are no longer participating in OPERS provided self-insured group plans.

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to traditional pension plan and combined plan benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Medicare Retirees Medicare-eligible with a minimum of 20 years of qualifying service credit

Non-Medicare Retirees Non-Medicare retirees qualify based on the following age-and-service criteria:

**Group** A 30 years of qualifying service credit at any age;

**Group B** 32 years of qualifying service credit at any age or 31 years of qualifying service credit and minimum age 52;

Group C 32 years of qualifying service credit and minimum age 55; or,

A retiree from groups A, B or C who qualifies for an unreduced pension, but a portion of their service credit is not health care qualifying service, can still qualify for health care at age 60 if they have at least 20 years of qualifying health care service credit

Retirees who don't meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022 who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022.

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50.00% of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

The heath care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)

The Ohio Revised Code permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2023, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and beginning July 1, 2022, there was a 2.00% allocation to health care for the Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2023 was 4.00%; however, effective July 1, 2022, a portion of the health care rate was funded with reserves.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Council's contractually required contribution was \$2,451 for 2023. Of this amount, \$404 is reported as accrued payroll and benefits payable.

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Council's proportion of the net OPEB liability was based on the Council's share of contributions to the retirement plan relative to the contributions of all participating entities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

## NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)

Following is information related to the proportionate share and OPEB expense:

		OPERS
Proportion of the net		
OPEB liability/asset		
prior measurement date	0.0	01031700%
Proportion of the net		
OPEB liability		
current measurement date	0.0	01079700%
Change in proportionate share	0.0	00048000%
Proportionate share of the net		
OPEB liability	\$	68,077
Proportionate share of the net		
OPEB expense		(106,513)

At December 31, 2023, the Council reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS
Deferred outflows	
of resources	
Net difference between	
projected and actual earnings	
on OPEB plan investments	\$ 135,202
Changes of assumptions	66,493
Changes in employer's	
proportionate percentage/	
difference between	
employer contributions	307
Contributions	
subsequent to the	
measurement date	2,451
Total deferred	
outflows of resources	\$ 204,453

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

**NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)** 

		OPERS			
Deferred inflows	<u> </u>				
of resources					
Differences between					
expected and					
actual experience	\$	16,982			
Changes of assumptions		5,472			
Changes in employer's					
proportionate percentage/					
difference between					
employer contributions		1,529			
Total deferred					
inflows of resources	\$	23,983			

\$2,451 reported as deferred outflows of resources related to OPEB resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of/increase to the net OPEB liability in the year ending December 31, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS				
Year Ending December 31:					
2024	\$	21,677			
2025		48,866			
2026		42,163			
2027		65,313			
Total	\$	178,019			

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	
Current measurement date	2.75%
Prior Measurement date	2.75%
Projected Salary Increases,	
including inflation	
Current measurement date	2.75 to 10.75%
	including wage inflation
Prior Measurement date	2.75 to 10.75%
	including wage inflation
Single Discount Rate:	
Current measurement date	5.22%
Prior Measurement date	6.00%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	4.05%
Prior Measurement date	1.84%
Health Care Cost Trend Rate	
Current measurement date	5.50% initial,
	3.50% ultimate in 2036
Prior Measurement date	5.50% initial,
	3.50% ultimate in 2034
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 15.6% for 2022.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Weighted Average

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	34.00 %	2.56 %
Domestic equities	26.00	4.60
Real Estate Investment Trusts (REITs)	7.00	4.70
International equities	25.00	5.51
Risk parity	2.00	4.37
Other investments	6.00	1.84
Total	100.00 %	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - A single discount rate of 5.22% was used to measure the total OPEB liability on the measurement date of December 31, 2022; however, the single discount rate used at the beginning of the year was 6.00%. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the

contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 4.05%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2054. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2054, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the Council's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** - The following table presents the proportionate share of the net OPEB liability calculated using the single discount rate of 5.22%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (4.22%) or one-percentage-point higher (6.22%) than the current rate:

	Current						
	1%	Decrease	Dis	count Rate	1% Increase		
Council's proportionate share							
of the net OPEB liability/(asset)	\$	231,704	\$	68,077	\$	(66,941)	

Sensitivity of the Council's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health							
		Care Trend Rate						
	1%	1% Decrease Assumption				6 Increase		
Council's proportionate share								
of the net OPEB liability	\$	63,810	\$	68,077	\$	72,880		

Current Health

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2023

#### **NOTE 11 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended June 2021, while the national state of emergency ended in April 2023. The Council's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that may be realized in subsequent periods, if any, cannot be determined. (customize as needed) In addition, the impact on the Council's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

During 2023, the Council received \$38,864 in CARES Act funding.

REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE COUNCIL'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST NINE YEARS (1)

	2023 2022		2022	2021			2020	
Traditional Plan:								
Council's proportion of the net pension liability		0.011265%		0.010789%		0.010608%		0.010137%
Council's proportionate share of the net pension liability	\$	3,327,686	\$	938,687	\$	1,570,814	\$	2,003,647
Council's covered payroll	\$	1,779,314	\$	1,620,743	\$	1,516,664	\$	1,367,329
Council's proportionate share of the net pension liability as a percentage of its covered payroll		187.02%		57.92%		103.57%		146.54%
Plan fiduciary net position as a percentage of the total pension liability		75.74%		92.62%		86.88%		82.17%
Combined Plan:								
Council's proportion of the net pension asset		0.009622%		0.009407%		0.009946%		0.008782%
Council's proportionate share of the net pension asset	\$	22,678	\$	37,064	\$	28,710	\$	18,313
Council's covered payroll	\$	44,664	\$	42,886	\$	43,836	\$	39,093
Council's proportionate share of the net pension asset as a percentage of its covered payroll		50.77%		86.42%		65.49%		46.84%
Plan fiduciary net position as a percentage of the total pension asset		137.14%		169.88%		157.67%		145.28%
Member Directed Plan:								
Council's proportion of the net pension asset		0.094700%		0.000000%		0.000000%		0.001376%
Council's proportionate share of the net pension asset	\$	74	\$	-	\$	-	\$	52
Council's covered payroll	\$	6,230	\$	-	\$	-	\$	8,180
Council's proportionate share of the net pension asset as a percentage of its covered payroll		1.19%		0.00%		0.00%		0.64%
Plan fiduciary net position as a percentage of the total pension asset		126.74%		171.84%		188.21%		118.84%

<sup>(1)</sup> Information prior to 2014 was unavailable for the Traditional Plan and Combined Plan. Information prior to 2016 was unavailable for the Member Directed Plan. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Council's measurement date which is the prior year-end.

	2019		2018		2017	2016			2015
	0.010861%		0.010970%		0.010753%		0.011584%		0.012280%
\$	2,974,608	\$	1,720,980	\$	2,441,823	\$	2,006,495	\$	1,481,105
\$	1,633,286	\$	1,335,415	\$	1,371,992	\$	1,437,042	\$	1,494,600
	182.12%		128.87%		177.98%		139.63%		99.10%
	74.70%		84.66%		77.25%		81.08%		86.45%
	0.009049%		0.009962%		0.009634%		0.006270%		0.015184%
Ф	10.110	œ.	12.562	Ф	5.262	¢.	2.051	Ф	5.046
\$ \$	10,119	\$	13,562	\$	5,362	\$ \$	3,051	\$	5,846
Э	38,707	\$	40,800	\$	37,500	Þ	22,825	\$	55,500
	26.14%		33.24%		14.30%		13.37%		10.53%
	126.64%		137.28%		116.55%		116.90%		114.83%
	0.000000%		0.000100%		0.003310%		0.012507%		
\$	-	\$	-	\$	14	\$	48		
\$	-	\$	-	\$	17,189	\$	69,658		
	0.00%		0.00%		0.08%		0.07%		
	113.42%		124.46%		103.40%		103.91%		

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF COUNCIL PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TEN YEARS (1)

	2023	2022		 2021	2020	
Traditional Plan:						
Contractually required contribution	\$ 247,705	\$	249,104	\$ 226,904	\$	212,333
Contributions in relation to the contractually required contribution	 (247,705)		(249,104)	 (226,904)		(212,333)
Contribution deficiency (excess)	\$ 	\$		\$ 	\$	
Council's covered payroll	\$ 1,769,321	\$	1,779,314	\$ 1,620,743	\$	1,516,664
Contributions as a percentage of covered payroll	14.00%		14.00%	14.00%		14.00%
Combined Plan:						
Contractually required contribution	\$ 5,656	\$	6,253	\$ 6,004	\$	6,137
Contributions in relation to the contractually required contribution	 (5,656)		(6,253)	 (6,004)		(6,137)
Contribution deficiency (excess)	\$ 	\$		\$ 	\$	
Council's covered payroll	\$ 47,133	\$	44,664	\$ 42,886	\$	43,836
Contributions as a percentage of covered payroll	12.00%		14.00%	14.00%		14.00%
Member Directed Plan:						
Contractually required contribution	\$ 3,770	\$	623	\$ -	\$	-
Contributions in relation to the contractually required contribution	 (3,770)		(623)			
Contribution deficiency (excess)	\$ 	\$		\$ 	\$	
Council's covered payroll	\$ 37,700	\$	6,230	\$ -	\$	-
Contributions as a percentage of covered payroll	10.00%		10.00%	10.00%		10.00%

<sup>(1)</sup> Information prior to 2015 was unavilable for the Member Directed Plan.

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2019			2018		2017		2016		2015	2014		
\$	191,426	\$	228,660	\$	173,604	\$	164,639	\$	172,445	\$	179,352	
	(191,426)		(228,660)		(173,604)		(164,639)		(172,445)		(179,352)	
\$	_	\$	_	\$		\$		\$		\$	_	
\$	1,367,329	\$	1,633,286	\$	1,335,415	\$	1,371,992	\$	1,437,042	\$	1,494,600	
	14.00%		14.00%		13.00%		12.00%		12.00%		12.00%	
\$	5,473	\$	5,419	\$	5,304	\$	4,500	\$	2,739	\$	6,660	
J	3,473	φ	3,419	φ	3,304	Ą	4,300	J	2,739	Þ	0,000	
	(5,473)		(5,419)		(5,304)		(4,500)		(2,739)		(6,660)	
\$		\$		\$		\$		\$		\$		
\$	39,093	\$	38,707	\$	40,800	\$	37,500	\$	22,825	\$	55,500	
	14.00%		14.00%		13.00%		12.00%		12.00%		12.00%	
\$	818	\$	-	\$	-	\$	1,633	\$	8,359			
	(818)						(1,633)		(8,359)			
\$		\$		\$		\$		\$				
\$	8,180	\$	-	\$	-	\$	17,189	\$	69,658			
	10.00%		10.00%		10.00%		9.50%		12.00%			

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#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE COUNCIL'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST SIX YEARS

			 2022		2021		2020	 2019		2018	
Council's proportion of the net OPEB liability		0.010797%	0.010317%		0.010169%		0.009753%	0.010380%		0.010520%	
Council's proportionate share of the net OPEB liability/(asset)	\$	68,077	\$ (323,144)	\$	(181,169)	\$	1,347,143	\$ 1,353,307	\$	1,142,395	
Council's covered payroll	\$	1,830,208	\$ 1,663,629	\$	1,560,500	\$	1,414,602	\$ 1,671,993	\$	1,376,215	
Council's proportionate share of the net OPEB liability as a percentage of its covered payroll		3.72%	-19.42%		-11.61%		95.23%	80.94%		83.01%	
Plan fiduciary net position as a percentage of the total OPEB liability		94.79%	128.23%		115.57%		47.80%	46.33%		54.14%	

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Council's measurement date which is the prior year-end.

#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF COUNCIL OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST TEN YEARS

	 2023	 2022	 2021	2020		
Contractually required contribution	\$ 2,451	\$ 249	\$ -	\$	-	
Contributions in relation to the contractually required contribution	 (2,451)	 (249)	<u> </u>		<u>-</u>	
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$		
Council's covered payroll	\$ 1,854,154	\$ 1,830,208	\$ 1,663,629	\$	1,560,500	
Contributions as a percentage of covered payroll	0.13%	0.01%	0.00%		0.00%	

2019			2018	 2017		2016	 2015	2014		
\$	327	\$	-	\$ 13,762	\$	28,963	\$ 29,197	\$	31,146	
	(327)			(13,762)		(28,963)	(29,197)		(31,146)	
\$		\$		\$ _	\$	_	\$ 	\$		
\$	1,414,602	\$	1,671,993	\$ 1,376,215	\$	1,426,681	\$ 1,529,525	\$	1,550,100	
	0.02% 0.00%		1.00%		2.03%	1.91%		2.01%		

#### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2023

#### PENSION

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### Changes in benefit terms:

- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2014.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2015.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2016.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>12</sup> There were no changes in benefit terms from the amounts reported for 2018.
- <sup>a</sup> There were no changes in benefit terms from the amounts reported for 2019.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2020.
- <sup>10</sup> There were no changes in benefit terms from the amounts reported for 2021.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2022.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- □ There were no changes in assumptions for 2014.
- <sup>12</sup> There were no changes in assumptions for 2015.
- <sup>12</sup> There were no changes in assumptions for 2016.
- <sup>a</sup> For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%
- □ There were no changes in assumptions for 2018.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- □ There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.
- <sup>a</sup> For 2022, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) wage inflation was changed from 3.25% to 2.75%, (b) future salary increases, including inflation were changed from 3.25%-10.75% to 2.75%-10.75%, (c) COLA for post 1/7/2013 retirees were changed from 0.50%, simple through 2021, then 2.15% simple to 3.00%, simple through 2022, then 2.05% simple and (d) the actuarially assumed rate of return was changed from 7.20% to 6.90%.
- <sup>□</sup> There were no changes in assumptions for 2023.

(Continued)

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2023

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### Changes in benefit terms:

- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2017.
- <sup>n</sup> There were no changes in benefit terms from the amounts reported for 2018.
- <sup>a</sup> There were no changes in benefit terms from the amounts reported for 2019.
- There were no changes in benefit terms from the amounts reported for 2020.
- or For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.
- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2022.
- <sup>o</sup> There were no changes in benefit terms from the amounts reported for 2023.

#### Changes in assumptions:

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- º For 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date: reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- <sup>a</sup> For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- <sup>a</sup> For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.50%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.
- For 2022, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) wage inflation changed from 3.25% to 2.75%, (b) projected salary increases, including inflation changed from 3.25%-10.75% to 2.75%-10.75%, (c) the municipal bond rate was changed from 2.00% to 1.84% and (d) the health care cost trend rate was changed from 8.50% initial, 3.50% ultimate in 2035 to 5.50% initial, 3.50% ultimate in 2034.
- For 2023, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 6.00% to 5.22%, (b) the municipal bond rate was changed from 1.84% to 4.05% and (c) the health care cost trend rate was changed from 5.50% initial, 3.50% ultimate in 2034 to 5.50% initial, 3.50% ultimate in 2036

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Mid East Ohio Regional Council Knox County 1 Avalon Road Mount Vernon, Ohio 43050

#### To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the Mid East Ohio Regional Council, Knox County, (the Council) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Council's basic financial statements and have issued our report thereon dated November 18, 2024.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Council's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Council's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Council's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Efficient • Effective • Transparent

Mid East Ohio Regional Council
Knox County
Independent Auditor's Report on Internal Controls Over
Financial Reporting and on Compliance and Other Matters
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## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Council's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

November 18, 2024



## MID EAST OHIO REGIONAL COUNCIL

#### **KNOX COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/3/2024

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