LAWRENCE COUNTY PORT AUTHORITY
LAWRENCE COUNTY
SINGLE AUDIT
FOR THE YEAR ENDED DECEMBER 31, 2023



Millhuff-Stang, CPA, Inc.

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Board of Directors Lawrence County Port Authority 305 North 5th Street Ironton, Ohio 45638

We have reviewed the *Independent Auditor's Report* of the Lawrence County Port Authority, Lawrence County, prepared by Millhuff-Stang, CPA, Inc., for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lawrence County Port Authority is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

November 05, 2024



# Lawrence County Port Authority Lawrence County Table of Contents For the Year Ended December 31, 2023

Title	Page
Independent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	8
Statement of Revenues, Expenses and Changes in Net Position	9
Statement of Cash Flows	10
Notes to the Basic Financial Statements	11
Schedule of Expenditures of Federal Awards	21
Notes to the Schedule of Expenditures of Federal Awards	22
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	23
Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance	25
Schedule of Findings and Questioned Costs	28
Corrective Action Plan	30
Schedule of Prior Audit Findings	31





#### **Independent Auditor's Report**

Board of Directors Lawrence County Port Authority 305 North 5th Street Ironton, Ohio 45638

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the business-type activities of the Lawrence County Port Authority, (the Port Authority), a component unit of Lawrence County, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Lawrence County Port Authority, Lawrence County, Ohio, as of December 31, 2023, and the respective changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Port Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Lawrence County Port Authority Independent Auditor's Report Page 2

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Port Authority's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Lawrence County Port Authority Independent Auditor's Report Page 3

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Port Authority's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statement themselves, and other additional procedures in accordance with GAAS. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 23, 2024 on our consideration of the Port Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Port Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Port Authority's internal control over financial reporting and compliance.

Millhuff-Stang, CPA, Inc. Wheelersburg, Ohio

Millett-Stay CPA/ne.

September 23, 2024

#### Introduction

The discussion and analysis of the Lawrence County Port Authority's financial performance provides an overview of the Port Authority's financial performance as a whole for the year ended December 31, 2023. The intent of this discussion and analysis is to look at the Port Authority's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Port Authority's financial performance.

#### **Financial Highlights**

Key financial highlights for the year ended December 31, 2023, are as follows:

- Total assets increased \$2,356,380 or 53%, between 2023 and 2022. Total liabilities increased \$2,229,080 or 183%, between 2023 and 2022. Total net position decreased \$113,303 or 4%, between 2023 and 2022.
- Total operating revenues increased \$3,696,001 or 261% between 2023 and 2022. Total operating expenses increased \$3,766,764, or 259%, between 2023 and 2022.

#### **Using this Annual Financial Report**

This financial report contains the basic financial statements of the Port Authority, as well as the Management's Discussion and Analysis and notes to the basic financial statements. The basic financial statements include a statement of net position, statement of revenues, expenses and changes in net position, and a statement of cash flows. As the Port Authority reports its operations using enterprise fund accounting, all financial transactions and accounts are reported as one activity, therefore the entity wide and the fund presentations information is the same.

#### Statement of Net Position

The statement of net position answers the question, "How did we do financially during the year?" This statement includes all assets and liabilities plus deferred inflows of resources, both financial and capital, and short-term and long-term, using the accrual basis of accounting and the economic resources focus, which is similar to the accounting used by private sector companies. This basis of accounting takes into account all revenues and expenses during the year regardless of when the cash is received or paid.

This statement reports the Port Authority's net position, however, in evaluating the overall position and financial viability of the Port Authority, non-financial information, such as the condition of the Port Authority's capital assets, will also need to be evaluated.

Table 1 provides a summary of the Port Authority's net position for 2023 and 2022.

	Ta	able 1			
	Net	Position			
	2023		2022		Change
Assets:					
Current assets	\$	1,732,023	\$ 702,341	\$	1,029,682
Capital assets, net		2,408,277	2,520,682		(112,405)
Non-current assets (other than capital)		2,641,741	1,202,638		1,439,103
Total assets		6,782,041	4,425,661		2,356,380
Liabilities:					
Current liabilities		1,305,142	395,296		909,846
Long-term liabilities		2,141,041	821,807		1,319,234
Total liabilities		3,446,183	1,217,103		2,229,080
Deferred Inflows of Resources:					
Lease interest		836,205	595,602		240,603
Net position:					
Net investment in capital assets		1,956,284	2,059,928		(103,644)
Unrestricted		543,369	553,028		(9,659)
Total net position	\$	2,499,653	\$ 2,612,956	\$	(113,303)

The increase in total assets between 2023 and 2022 was primarily due to increases in due from affiliates and grants receivable. There were advances to reclamation properties in 2023, as well as significant work performed on the Biomass Asbestos Abatement project and the Sandusky Road project, for which large receivables and payables were reported. The increase in total liabilities between 2023 and 2022 is due to increases in due to affiliates and contracts payable. There were 2 new advances to due to affiliates in 2023 to City of Ironton and Lawrence County and a note payable to Ironton-Lawrence County Community Action Organization, Inc., as well as large project payables as noted above.

Table 2 provides a summary of changes in the Port Authority's net position for 2023 and 2022.

					_	
		able 2				
	Change	es in Position				
		2023		2022		Change
Operating revenues:		2023		2022		Change
Grants/reimbursement contracts	\$	4,785,032	\$	1,095,037	\$	3,689,995
Service fees	Ş	144,608	Ç	138,398	Ş	6,210
Rent income		40,977		55,830		(14,85
In-kind contributions		133,194		126,495		6,699
				120,495		
Other income		7,950		1 415 700		7,950
Total operating revenues		5,111,761		1,415,760		3,696,002
Operating expenses:						
Professional fees		64,822		18,915		45,907
Consultants/contractual		4,806,207		1,031,469		3,774,738
Space costs		148,625		172,888		(24,263
Insurance		45,492		43,042		2,450
Equipment lease and maintenance		12,979		9,373		3,606
Depreciation		133,344		115,179		18,165
Amortization		9,283		6,093		3,190
Economic Development Assistance		-		45,255		(45,25
Other .		1,393		13,167		(11,774
Total operating expenses		5,222,145		1,455,381		3,766,764
Non-operating revenues/(expenses):						
Interest Income		24,779		52,044		(27,265
Interest Expense		(27,698)		(10,008)		(17,690
Loss on sale of assets		-		(7,358)		7,358
Total non-operating revenues/(expenses)		(2,919)		34,678		(37,59
Change in net position		(113,303)		(4,943)		(108,36
Beginning net position	\$	2,612,956		2,617,899		(4,94
Ending net position	\$	2,499,653	\$	2,612,956	\$	(113,30

The increase in total operating revenues between 2023 and 2022 was primarily due to an increase in grants awarded to the Port Authority. The increase in total operating expenses between 2023 and 2022 was due to contracts related to the state grants. These large grants recognized in 2023 fund the Biomass and Sandusky Road projects previously discussed.

Lawrence County Port Authority Management's Discussion and Analysis (Unaudited) Year Ended December 31, 2023

#### **Capital Assets**

At December 31, 2023, the Port Authority had a total of \$3,552,477 invested in capital assets less accumulated depreciation and amortization of \$1,144,200 resulting in total capital assets, net of accumulated depreciation and amortization, of \$2,408,277. Depreciation and amortization expense for the year totaled \$133,344. See Note 3 of the notes to the basic financial statements for more detailed information on the Port Authority's capital assets.

#### **Debt Administration**

The Port Authority finances construction in progress primarily through the issuance of debt. At December 31, 2023, debt outstanding was \$614,333. See Note 10 of the notes to the basic financial statements for more detailed information on the Port Authority's debt obligations.

#### **Request for Information**

This financial report is designed to provide a general overview of the Port Authority's finances and to show the Port Authority's accountability for the money it receives spends and invests. Questions concerning any of the information provided in this report or requests for additional information should be directed to Dr. Bill Dingus, Executive Director of Lawrence Economic Development Corporation, 216 Collins Avenue, South Point, Ohio 45680 or Kelly Adkins, CFO of Ironton-Lawrence County Area Community Action Organization, Inc., 305 N. 5th Street, Ironton, Ohio 45638

Assets:		
Current Assets:		
Cash	\$	301,519
Lease receivable		49,939
Grants receivable		1,380,565
		1,732,023
Capital Assets:		
Land		340,587
Buildings		1,936,858
Equipment		924,608
Right of Use Asset		350,424
Accumulated depreciation and amortization		(1,144,200)
		2,408,277
Other long-term assets:		
Capitalized costs		9,470
Due from affiliates		1,846,005
Lease receivable - net of current position		786,266
		2,641,741
Total assets	\$	6,782,041
Liabilities:		
Current liabilities:		
Accounts payable	\$	5,769
Contracts payable		1,169,646
Current portion due to affiliates		107,684
Accrued expenses		8,256
Current portion of notes payable		13,787
		1,305,142
Long-term liabilities:	<u> </u>	
Notes payable, net of current portion		600,546
Due to affiliates, net of current portion		1,540,495
		2,141,041
Total liabilities		3,446,183
Deferred Inflows of Resources:		
Lease interest		836,205
Total deferred inflows of resources		836,205
Net position:		
Net investment in capital assets		1,956,284
Unrestricted net position		543,369
Total net position		2,499,653
Total liabilities, deferred inflows of resources and net position	\$	6,782,041

The accompanying notes are an integral part of these financial statements.

## Lawrence County Port Authority Statement of Revenues, Expenses and Changes in Net Position Year Ended December 31, 2023

Grants and reimbursement contracts         \$ 4,785,032           Service fees         144,608           Rent income         40,977           Other income         7,950           In-kind contributions         133,194           Total operating revenues         5,111,761           Operating expenses:           Professional fees         64,822           Consultants/contractual         4,806,207           Space costs         148,625           Insurance         45,492           Equipment lease and maintenance         12,979           Depreciation and amortization         142,627           Other         1,393           Total operating expenses         5,222,145           Operating loss         (110,384)           Non-operating revenues/(expenses):         24,779           Interest Income         24,779           Interest Expense         (27,698)           Total non-operating revenues/(expenses)         (2,919)           Change in net position         (113,303)           Net position at beginning of year         2,612,956           Net position at end of year         \$ 2,499,653	Operating revenues:	
Rent income       40,977         Other income       7,950         In-kind contributions       133,194         Total operating revenues       5,111,761         Operating expenses:         Professional fees       64,822         Consultants/contractual       4,806,207         Space costs       148,625         Insurance       45,492         Equipment lease and maintenance       12,979         Depreciation and amortization       142,627         Other       1,393         Total operating expenses       5,222,145         Operating loss       (110,384)         Non-operating revenues/(expenses):       24,779         Interest Income       24,779         Interest Expense       (27,698)         Total non-operating revenues/(expenses)       (2,919)         Change in net position       (113,303)         Net position at beginning of year       2,612,956	Grants and reimbursement contracts	\$ 4,785,032
Other income7,950In-kind contributions133,194Total operating revenues5,111,761Operating expenses:Professional fees64,822Consultants/contractual4,806,207Space costs148,625Insurance45,492Equipment lease and maintenance12,979Depreciation and amortization142,627Other1,393Total operating expenses5,222,145Operating loss(110,384)Non-operating revenues/(expenses):(27,698)Interest Income24,779Interest Expense(27,698)Total non-operating revenues/(expenses)(2,919)Change in net position(113,303)Net position at beginning of year2,612,956	Service fees	144,608
In-kind contributions 133,194 Total operating revenues 5,111,761  Operating expenses:  Professional fees 64,822 Consultants/contractual 4,806,207 Space costs 148,625 Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Rent income	40,977
Total operating revenues  Operating expenses:  Professional fees 64,822 Consultants/contractual 4,806,207 Space costs 148,625 Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses):  Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Other income	7,950
Operating expenses: Professional fees 64,822 Consultants/contractual 4,806,207 Space costs 148,625 Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145 Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	In-kind contributions	 133,194
Professional fees 64,822 Consultants/contractual 4,806,207 Space costs 148,625 Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Total operating revenues	 5,111,761
Consultants/contractual 4,806,207 Space costs 148,625 Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Operating expenses:	
Space costs Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Professional fees	64,822
Insurance 45,492 Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Consultants/contractual	4,806,207
Equipment lease and maintenance 12,979 Depreciation and amortization 142,627 Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303) Net position at beginning of year 2,612,956	Space costs	148,625
Depreciation and amortization Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Insurance	45,492
Other 1,393 Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses): Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Equipment lease and maintenance	12,979
Total operating expenses 5,222,145  Operating loss (110,384)  Non-operating revenues/(expenses):  Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Depreciation and amortization	142,627
Operating loss (110,384)  Non-operating revenues/(expenses):  Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Other	 1,393
Non-operating revenues/(expenses):  Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Total operating expenses	5,222,145
Interest Income 24,779 Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Operating loss	(110,384)
Interest Expense (27,698) Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Non-operating revenues/(expenses):	
Total non-operating revenues/(expenses) (2,919)  Change in net position (113,303)  Net position at beginning of year 2,612,956	Interest Income	24,779
Change in net position (113,303)  Net position at beginning of year 2,612,956	Interest Expense	 (27,698)
Net position at beginning of year 2,612,956	Total non-operating revenues/(expenses)	 (2,919)
	Change in net position	(113,303)
Net position at end of year \$ 2,499,653	Net position at beginning of year	 2,612,956
	Net position at end of year	\$ 2,499,653

The accompanying notes are an integral part of these financial statements.

Lawrence County Port Authority Statement of Cash Flows Year Ended December 31, 2023

Cash flows from operating activities:	
Cash from grants and reimbursement contracts	\$ 3,670,336
Cash from service fees	144,608
Cash from rental income	40,977
Cash from contributions and other income	7,950
Cash payments for goods and services	 (3,826,693)
Net cash provided by operating activities	 37,178
Cash flows from investing activities:	
Purchase of land	 (29,700)
Net cash used in investing activities	(29,700)
Cash flows from noncapital financing activities:	
Advances to/from affiliates	(271,792)
Net cash used in noncapital financing activities	(271,792)
Cash flows from capital and related financing activities:	
Cash from proceeds of borrowings	217,000
Cash from lease and other interest	24,779
Principal paid on debt	(63,421)
Cash payment for interest	(27,698)
Net cash provided by capital and related financing activities	150,660
Net change in cash	(113,654)
Cash at beginning of year	415,173
Cash at end of year	\$ 301,519
Reconciliation of operating loss to net cash provided by operating activities:	
Operating loss	\$ (110,384)
Depreciation and amortization	142,627
Changes in assets and liabilities:	
Increase in grants receivable	(1,114,696)
Decrease in prepaid rent	1,500
Increase in accounts and contracts payable and accrued expenses	1,118,131
Net cash provided by operating activities	\$ 37,178
Supplemental disclosure:	
Non-cash in-kind contributions	\$ 133,194

The accompanying notes are an integral part of these financial statements.

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Lawrence County Port Authority was established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio pursuant to the authority of Section 4582.21 to 4582.59 of the Ohio Revised Code. The Port Authority was created on December 2, 2004, by the Lawrence County Commissioners. The purpose of the Port Authority is to be involved in the activities that enhance, foster, aid, provide, or promote transportation, economic development, housing, recreation, education, governmental operations, culture, or research within Lawrence County. The Port Authority provides services that are enumerated in Sections 4582.21 to 4582.59 of the Ohio Revised Code. These services include but are not limited to the power to purchase, construct, reconstruct, enlarge, improve, equip, develop, sell, exchange, lease, convey other interest in, and operate Port Authority facilities to accomplish these activities.

The Port Authority is statutorily created as a separate and distinct political subdivision of the State. The Authority was governed by a five-member Board of Directors appointed by the Lawrence County Commissioners. As of June 1, 2013, the Port Authority entered into an agreement where the Ironton Port Authority merged into the Lawrence County Port Authority. This merger resulted in the Lawrence County Port Authority going from a five-member board to a nine-member Board of Directors that is appointed by the Lawrence County Commissioners. Lawrence County Port Authority did not receive any assets or liabilities as a result of this merger. However, the Port Authority will eventually receive certain excluded assets, as defined in the transfer agreement from the City of Ironton at a future date. The Port Authority is a component unit of Lawrence County, Ohio. Ironton – Lawrence County Area Community Action Organization, Inc. is the fiscal agent for the Port Authority. Ironton – Lawrence County Area Community Action Organization, Inc. and Lawrence Economic Development Corporation provides administrative staff and services for the Port Authority for no fee. These services are recorded as in-kind contributions in the financial statements.

The financial statements have been prepared in conformity with generally accepted accounting principles (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification).

#### A. Reporting Entity

The accompanying basic financial statements comply with the provisions of accounting principles generally accepted in the United States of America in that the financial statements include all organizations, activities, functions and component units for which the Port Authority (the primary government) is financially accountable. The Port Authority is financially accountable for an organization if it has (1) the ability to appoint a voting majority of another entity's governing body and to impose its will on that entity, (2) the potential for that entity to provide specific financial benefits to or impose specific financial burdens on others, and (3) the entity's fiscal dependency on others.

Based on the foregoing, the Port Authority's financial reporting entity has no component units.

The Port Authority participates in a joint venture, Old Engineer Property, LLC. The joint venture is presented in Note 13.

#### B. Basis of Presentation

The Port Authority operates a self-supporting governmental enterprise and uses accounting policies applicable to governmental enterprise funds. All transactions are accounted for in a single enterprise fund.

#### C. Measurement Focus

The enterprise fund is accounted for on a flow of economic resources measurement focus. All assets and liabilities plus deferred inflows of resources associated with the operation of the Port Authority are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the Port Authority finances and meets the cash flow needs of its enterprise activity.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The Port Authority's financial statements are prepared using the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. Non-exchange transactions, in which the Port Authority receives value without directly giving equal value in return, include grant revenue received by the Port Authority. Grant revenue is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted. Under the accrual basis of accounting, expenses are recognized at the time they are incurred.

#### E. Budgetary Process

Ohio Revised Code Section 4582.39 requires the Port Authority annually to prepare a budget. No further approvals or actions are required under section 4582 of the Ohio Revised Code.

#### F. Cash

The Port Authority maintains a cash management program whereby cash is deposited with a banking institution in Lawrence County. The agreements restrict activity to certain deposits. The deposits are stated at cost, which approximate market value. Investments procedures are restricted by the provision of the Ohio Revised Code. For the purpose of the Statement of Cash Flows, the Port Authority considers all high liquid investments with maturities of less than three months (including restricted assets) to be cash equivalents.

#### G. Capital Assets

Capital assets utilized by the Port Authority are reported on the statement of net position. All capital assets are capitalized at cost, unless donated. Donated capital assets are reported at their acquisition values as of the date received. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset of materially extend an asset's life are not. Capital assets are depreciated using the straight-line method over estimated useful lives ranging from three to forty years.

Amortization of intangible right to use leased assets is computed using the straight-line method over the shorter of the lease term or the useful life of the underlying asset.

#### H. Net Position

Net position represents the difference between assets and liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through

Lawrence County Port Authority Notes to the Basic Financial Statements Year Ended December 31, 2023

the enabling legislation adopted by the Port Authority or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Port Authority applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

The Port Authority did not have any restricted net position for 2023.

#### I. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from primary activities. For the Port Authority, these revenues are grants, contributions, and fees. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the Port Authority. Revenues and expenses not meeting these definitions are reported as nonoperating.

#### J. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles require management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### K. Deferred Inflows of Resources

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Port Authority, deferred inflows of resources includes the present value of future lease payments.

#### **NOTE 2 - CASH**

#### **Deposits**

For the year ended December 31, 2023, the carrying amount of the Port Authority's deposits was \$301,519 and the depository balance was \$304,587. The Port Authority's deposits at year-end consisted entirely of deposits with one financial institution. The depository balance in excess of \$250,000 is not insured by the Federal Deposit Insurance Corporation which totaled \$54,587. Management believes the financial institution has a strong credit rating and credit risk related to these deposits is minimal.

#### **NOTE 3 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2023, was as follows:

Balance at 12/31/2022	Additions	Disposals	Balance at
			12/31/2023
\$ 310,887	\$ 29,700	\$ -	\$ 340,587
1,936,858	-	-	1,936,858
924,608	-	-	924,608
350,424	-	-	350,424
(427,848)	(51,498)	-	(479,346
(568,407)	(81,846)	-	(650,253
(5,840)	(8,761)		(14,601
\$ 2,520,682	\$ (112,405)	\$ -	\$ 2,408,277
	1,936,858 924,608 350,424 (427,848) (568,407) (5,840)	1,936,858 - 924,608 - 350,424 -  (427,848) (51,498) (568,407) (81,846) (5,840) (8,761)	1,936,858

#### **Right to Use Asset**

The Port Authority is the lessee in a lease with the City of Ironton for the building at the Wolohan Lumber site. The lease began in March 2022 and is scheduled to end in April 2121. Under the lease agreement, the lessee was required to pay \$350,424 upfront plus \$1 per year for remaining term, and the cost of taxes, insurance, utilities, maintenance, and repair of the property. In accordance with GASB 87, the Port Authority has recognized a right to use asset of \$350,424. The Port Authority is amortizing the asset over the lesser of the lease term of 99 years or the useful life of the underlying asset of the building, therefore, the building is amortized over 40 years. The amortization for the year ended totaled \$8,761. The estimated amortization for the next 38 years is \$8,761 per year.

#### **NOTE 4 – DUE FROM AFFILIATES**

Changes in due from affiliates of the Port Authority during the year ended December 31, 2023, consisted of the following:

	Balance at 12/31/2022	Additions	Payments	Balance at 12/31/2023
Old Engineers Property, LLC	\$ 280,267	\$ -	\$ (1,474)	\$ 278,793
Reclamation Properties	-	1,223,904	-	1,223,904
Proctors Landing	336,576	6,732	-	343,308
	\$ 616,843	\$ 1,230,636	\$ (1,474)	\$ 1,846,005

All of the due from affiliates is considered non-current assets at December 31, 2023.

#### **NOTE 5 - DUE TO AFFILIATES**

Changes in due to affiliates of the Port Authority during the year ended December 31, 2023, consisted of the following:

		Balance at 12/31/2022		Additions	Payments	Balance at 12/31/2023
Ironton Lawrence County Area Community Action Organization, Inc.	Ś	654,966		\$ -	\$ (209,630)	\$ 445,336
City of Ironton	_	-		500,000	-	500,000
Lawrence County		-		500,000	-	500,000
Lawrence Economic Development Corporation		35,843		167,000	-	202,843
	\$	690,809		\$ 1,167,000	\$ (209,630)	\$ 1,648,179

At December 31, 2023, \$1,540,495 of the \$1,648,179 due to affiliates is considered non-current liabilities.

#### **NOTE 6 - RELATED PARTY TRANSACTIONS**

Ironton-Lawrence County Area Community Action Organization, Inc. provided \$133,194 of in-kind contributions to Lawrence County Port Authority in 2023 for consulting services in providing administrative services.

#### **NOTE 7 - RISK MANAGEMENT**

Lawrence County Port Authority is exposed to various risk of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. These risks are covered by commercial insurance purchased from independent third parties.

Settled claims have not exceeded the Port Authority's commercial insurance coverage for any of the past three years: there have been no claims. There has been no significant reduction in coverage in relation to the prior year.

#### **NOTE 8 - CONCENTRATION OF CREDIT RISK**

Lawrence County Port Authority's primary assets consist of land, capital assets and lease receivables located in Lawrence County, Ohio. Lawrence County Port Authority's primary source of income has been private and state loans, state and federal grants used in the remedial development of industrial property that is ultimately sold at fair market value. The purpose of Lawrence County Port Authority's sale of industrial property is to promote the creation of industrial related jobs in Lawrence County and property sales are typically made at or below cost. Lawrence County Port Authority has been totally dependent on local and state loans, and state and federal funds for its continued existence.

#### **NOTE 9 - CONTINGENCIES**

The Port Authority has received federal and state grants for specific purposes that are subject to review and audit by the grantor agency or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based upon prior experience, the Board of Directors believes such disallowance, if any, will be immaterial. Lawrence County Port Authority is not a defendant in any lawsuit.

#### **NOTE 10 - NOTES PAYABLE**

Changes in note obligations of the Port Authority during the year ended December 31, 2023, consisted of the following:

	Balance at 12/31/2022				ns Payments		Balance at 12/31/2023				Due in One Year	
Peoples Bank	\$	210,754		\$ -		\$	(7,506)	\$	203,248		\$	7,445
Ohio Valley Bank		250,000		-			(5,915)		244,085			6,342
Ironton Lawrence County Area Community Action Organization, Inc. (ILCAO)		-		217,000			(50,000)		167,000			-
	\$	460,754		\$ 217,000		\$	(63,421)	\$	614,333		\$	13,787

On March 18, 2021, the Port Authority entered into a loan agreement with Citizens Deposit Bank (now Peoples Bank). The Loan Agreement is for \$224,063 for twenty years and is collateralized by an open-end mortgage on the property. The terms of the note provide, among other things, for repayment in equal monthly installments including principal at 4.0% initial interest. The note matures in April 2041.

On December 16, 2022, the Port Authority entered into a loan agreement with The Ohio Valley Bank. The loan agreement is for \$250,000 for twenty years and is collateralized by the property and assignment of leases and rents. The terms of the note provide, among other things, for repayment in equal monthly payments including principal and initial interest which is indexed at the 5 year treasury index plus 3.125%. The note matures in December 2042.

On April 12, 2023, the Port Authority entered into a loan agreement with Ironton-Lawrence County Community Action Organization, Inc. (ILCAO). The loan agreement is for \$50,000 for 90 days with 0% interest. The note was repaid in full on May 31, 2023.

On September 18, 2023, the Port Authority entered into a loan agreement with Ironton-Lawrence County Community Action Organization, Inc. (ILCAO). The loan agreement is for \$167,000 for five years with 0% interest. The note matures with a balloon payment in September 2028.

Maturities of indebtedness during each of the five years and thereafter subsequent to December 31, 2023, are as follows:

	Principal	Interest
2024	\$ 13,787	\$ 23,885
2025	15,993	23,760
2026	16,878	22,875
2027	17,816	21,938
2028	185,790	20,963
2029-2033	111,153	87,613
2034-2038	146,740	52,026
2039-2042	106,176	7,719
	\$ 614,333	\$ 260,779

On April 23, 2013, the Port Authority, Lawrence Economic Development Corporation and the KYOVA Interstate Planning Commission ("the Commission") entered into a loan agreement with the Ohio Department of Transportation to construct a crane foundation as part of the sheet pile dock staging facility used for transferring goods from barges to road. This loan is payable solely from and secured by a pledge of the Commission's Congestion Mitigation and Air Quality Improvement Program ODOT Sub-Allocation. The loan does not constitute a debt or pledge of the faith and credit of the Port Authority, and accordingly has not been reported in the accompanying financial statements. At December 31, 2023, the outstanding balance on the note was \$134,744.

In March 2016, the Port Authority authorized the issuance and sale of revenue bonds in an amount not to exceed \$8,500,000 for the purpose of developing certain Port Authority facilities. In April 2016, the Port Authority entered into a lease agreement with Precision Paint Systems, LLC for the use of the aforementioned facilities. The bonds are payable from and secured by a pledge of the rental and other revenues pursuant to the aforementioned lease. These bonds do not constitute a debt or pledge of the faith and credit of the Port Authority, and accordingly has not been reported in the accompanying financial statements. At December 31, 2023, the outstanding balance on the note was \$3,832,540.

#### **NOTE 11 – LEASES**

#### Operating Lease - Short Term

The Port Authority entered into a property lease with River City Depot, LLC in March 2014 to provide for property for the Depot Restaurant. The original lease term ended in March 2020 and was renewed for a period of five years at a monthly rate of \$1,000 per month. The renewed lease term ends in March 2024.

The Port Authority entered into a property lease with Batchelor Holdings, LLC in June 2017 to provide use of the property known as the Transit Center. The lease term is month to month with a minimum of a 60 day notice of termination. The original lease rent was \$800 per month; however, the amount was reduced to \$500 per month in January of 2018 and remained at this rate until the lease was cancelled effective February 1, 2023.

#### **Direct Financing Lease**

The Port Authority is the lessor in a direct financing lease with the Ironton Lawrence County Area CAO for property at the former Ohio University Building at Hanging Rock, Ohio. The lease began in March 2021 and is scheduled to end in March 2041. Under the lease agreement, the lessee has a bargain option to purchase the leased property at the end of the lease term and, during the term of the lease, is required to pay the cost of taxes, insurance, utilities, maintenance, and repair of the property. The Port Authority recognized a lease receivable of \$205,977 that is equal to the present value of future minimum lease payments to be received. The unearned portion of the lease is reported as deferred inflows of resources.

The following represents the future minimum lease payments to be received by the Port Authority at December 31, 2023:

Year	Amount
2024	\$ 16,402
2025	16,402
2026	16,402
2027	16,402
2028	16,402
2029-2033	82,010
2034-2038	82,010
2039-2041	38,743
Total future minimum lease payments	284,773
Less: interest	(78,796)
Net minimum lease receivable	\$ 205,977

The Port Authority is the lessor in a lease with the Ironton Lawrence County Area Community Action Organization for property at North 7<sup>th</sup> Street, Ironton, Ohio. The lease began in December 2022 and is scheduled to end in December 2042. Under the lease agreement, the lessee has option to purchase the leased property at the end of the lease term at \$1 and, during the term of the lease, is required to pay the cost of taxes, insurance, utilities, maintenance, and repair of the property. The Port Authority recognized a lease receivable of \$370,302 that is equal to the present value of future minimum lease payments to be received. The unearned portion of the lease is reported as deferred inflows of resources.

Future minimum lease payments to be received for years ending December 31, 2023 and thereafter are as follows:

Year		Amount
2024	\$	28,320
2025		28,320
2026	,	28,320
2027	,	28,320
2028	;	28,320
2029-2033		141,600
2034-2038	;	141,600
2039-2042		113,312
Total future minimum lease payments		538,112
Less: interest		(167,810)
Net minimum lease receivable		370,302

Additionally, the Port Authority is lessor with Lawrence County Transit for property at South 3<sup>rd</sup> Street, Ironton, Ohio. The lease began in March 2023 and is scheduled to end in February 2038. The Port Authority has recognized a lease receivable of \$259,926 that is equal to the present value of future minimum lease payments to be received. The unearned portion of the lease is reported as deferred inflows of resources.

Future minimum lease payments to be received for years ended December 31, 2023 and thereafter are as follows:

Year	Ar	nount
2024	\$	41,420
2025		24,852
2026		24,852
2027		24,852
2028		24,852
2029-2033		124,260
2034-2038		103,550
Total future minimum lease payments		368,638
Less: interest		(108,712)
Net minimum lease receivable	\$	259,926

Lawrence County Port Authority Notes to the Basic Financial Statements Year Ended December 31, 2023

#### **NOTE 12 – SUBSEQUENT EVENTS**

The Port Authority evaluates events and transactions occurring subsequent to the date of the financial statements for matters requiring recognition or disclosure in the financial statements.

On February 20, 2024, the Port Authority entered into a loan agreement with the Lawrence Economic Development Corporation (LEDC) for \$180,862 that the Port Authority will utilize to cover costs of pass through projects on which the Port Authority has partnered with the LEDC.

On May 13, 2024, the Port Authority signed Addendum #2 of the Joint Development Agreement to development a Southern Ohio Regional Sports Complex and Travel Recreational Complex in Lawrence and the City of Ironton. This addendum commits the Port Authority to an additional \$74,000 in funding for additional property purchases for the project.

On August 27, 2024, the Port Authority entered into a loan agreement with the Ironton-Lawrence County Area Community Action Agency, Inc. for \$300,000 that the Port Authority will utilize to provide for its share of funding for the Applewood Apartments Project.

#### **NOTE 13 – JOINT VENTURE**

The Port Authority is a member of the Old Engineer Property LLC (the Company), which is a limited liability company organized pursuant to Ohio Revised Code Chapter 1705 to acquire, own, hold, develop, manage, lease and sell real property and associated personal property commonly known as the "Old County Engineer Property" and "Lawrence County Children's Home." The Company operates as a partnership with the Port Authority holding a 25% partnership interest. The other members include the Ironton-Lawrence County Area Community Action Agency, Inc. and Lawrence Economic Development Corporation. The members have an ongoing financial responsibility to the Company and contribute cash and/or property to the capital of the Company when called for by the Company's management committee. The Port Authority did not pay any capital contributions to the Company for the year ended December 31, 2023. Complete financial statements of the joint venture can be obtained from the Ironton Lawrence County Community Action Agency, Inc. at 305 North 5th Street, Ironton, Ohio 45638.

## Lawrence County Port Authority Lawrence County Schedule of Expenditures of Federal Awards

Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal AL Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Transportation Direct from the Federal Government Federal Transit Cluster: COVID-19 Federal Transit Formula Grants - OH-2021-030 Federal Transit Formula Grants - OH-2023-033	20.507 20.507	N N	\$452,200 387,560
Total Federal Transit Cluster			839,760
Total U.S. Department of Transportation			839,760
U.S. Department of Housing and Urban Development Direct from the Federal Government Continuum of Care Program - OH0434L5E072110 Continuum of Care Program - OH0434L5E072211	14.267 14.267	N N	11,582 22,473 34,055
Pass Through from Ironton-Lawrence County Area CAO, Inc. Continuum of Care Program - OH0188L5EO72114 Continuum of Care Program - OH0188L5EO72215	14.267 14.267	N/A N/A	25,069 57,056 82,125
Total Continuum of Care Program			116,180
Total U.S. Department of Housing and Urban Development			116,180
Total Federal Awards Expenditures			\$955,940

N/A - not applicable N - direct award

See the accompanying notes to the schedule of expenditures of federal awards.

### Lawrence County Port Authority Lawrence County

Notes to the Schedule of Expenditures of Federal Awards 2 CFR 200.510(b)(6) Year Ended December 31, 2023

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Federal Awards Expenditures (Schedule) includes the federal award activity of Lawrence County Port Authority under programs of the federal government for the year ended December 31, 2023.

The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Since the schedule presents only a selected portion of the operations of Lawrence County Port Authority, it is not intended to and does not present Lawrence County Port Authority's net position, change in net position, or cash flows.

#### NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES

- (a) Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (b) Lawrence County Port Authority has elected not to use the 10 percent de minimus indirect cost rate as allowed under the Uniform Guidance.
- (c) Pass-through entity identifying numbers are presented where available.

#### NOTE 3 - DOT FEDERAL TRANSIT - FORMULA GRANTS

Cash receipts from the U.S. Department of Transportation are commingled with State grants. It is assumed federal monies are expended first.

#### **NOTE 4 – MATCHING REQUIREMENTS**

Certain Federal programs require the Lawrence County Port Authority to contribute non-federal funds (matching funds) to support the federally funded programs. The Lawrence County Port Authority has met its matching requirements. The schedule does not include the expenditures of non-federal matching funds.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Board of Directors Lawrence County Port Authority 305 North 5th Street Ironton, Ohio 45638

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the business-type activities of the Lawrence County Port Authority, Lawrence County, Ohio (the Port Authority) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements, and have issued our report thereon dated September 23, 2024.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Port Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Port Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001, that we consider to be a material weakness.

Lawrence County Port Authority

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Port Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Port Authority's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Port Authority's responses to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Port Authority's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Millhuff-Stang, CPA, Inc. Wheelersburg, Ohio

Millet - Stoy CPA/ne.

September 23, 2024



#### Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Independent Auditor's Report

Board of Directors Lawrence County Port Authority 305 North 5th Street Ironton, Ohio 45638

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited compliance of the Lawrence County Port Authority, Lawrence County, Ohio (the Port Authority) with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on the Port Authority's major federal program for the year ended December 31, 2023. The Port Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Port Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Port Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the Port Authority's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Port Authority's federal programs.

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Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the
Uniform Guidance
Page 2

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Port Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Port Authority's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Port Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Port Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Port Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Lawrence County Port Authority

Report on Compliance For Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Page 3

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Millhuff-Stang, CPA, Inc. Wheelersburg, Ohio

Millet - Stoy CPA/re.

September 23, 2024

### Lawrence County Port Authority Lawrence County

Schedule of Findings and Questioned Costs 2 CFR Section 200.515 For the Year Ended December 31, 2023

#### Section I – Summary of Auditor's Results

Financial Statements				
Type of report the auditor issued on whether the financial statements audited	Unmodified			
were prepared in accordance with GAAP:				
Internal control over financial reporting:				
Material weakness(es) identified?	Yes			
Significant deficiency(ies) identified?	None reported			
Noncompliance material to financial statements noted?	No			
Federal Awards				
Internal control over major program(s):				
Material weakness(es) identified?	No			
Significant deficiency(ies) identified?	None reported			
Type of auditor's report issued on compliance for major programs:	Unmodified			
Any auditing findings disclosed that are required to be reported in	No			
accordance with 2 CFR 200.516(a)?				
Identification of major program(s):	Federal Transit Cluster (AL			
	#20.507)			
Dollar threshold used to distinguish between type A and type B programs:	Type A: >\$750,000			
	Type B: All Others			
Auditee qualified as low-risk auditee?	No			

#### **Section II – Financial Statement Findings**

#### Finding Number 2023-001 – Material Weakness – Financial Reporting

A monitoring system by the Port Authority should be in place to prevent or detect misstatements for the accurate presentation of the financial statements. During testing, we noted that the Port Authority misclassified capital assets. Specifically, we noted that the Port Authority included land improvement items in with the land classification on the financial statements. Additionally, we noted underreported revenues and expenses related to certain grant funding in addition to unreported receivables/payables and related revenues/expenses related to other grant funding. Certain errors were deemed material and were corrected in the financial statements. Other errors were deemed immaterial by both the auditors and management and therefore correction was waived.

We additionally noted various errors within the schedule of expenditures of federal awards, including not identifying programs as clusters where appropriate, underreported expenses, and including programs under old Assistance Listing numbers where new numbers had been assigned by the federal government. These corrections were made to the schedule of expenditures of federal awards.

Lastly, we identified various errors within note disclosures. Modifications were made to correct these errors.

The Port Authority should implement additional operating and monitoring procedures to ensure that transactions are properly recorded and reported and that identified errors are timely identified and properly resolved as well as to ensure that note disclosures are properly presented.

#### Client Response:

See accompanying corrective action plan.

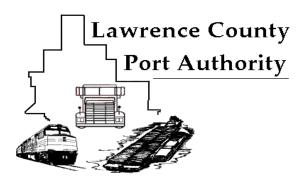
## **Lawrence County Port Authority Lawrence County**

Schedule of Findings and Questioned Costs 2 CFR Section 200.515 For the Year Ended December 31, 2023

#### Section III – Federal Award Findings and Questioned Costs

None

Administrative Office 216 Collins Ave South Point, OH 45680 740-377-4550 740-377-2091 (fax)



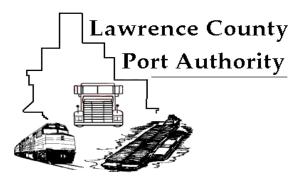
Financial Office 305 N. 5th Street Ironton, OH 45638 740-532-3534 ext 236 740-532-5489 (fax)

## Lawrence County Port Authority Lawrence County

Corrective Action Plan
2 CFR Section 200.511(c)
For the Fiscal Year Ended December 31, 2023

Finding		Anticipated	Responsible
Number	Planned Corrective Action	Completion Date	Contact Person
2023-001	The Port Authority will work with our consultants to ensure that new accounting guidance is properly followed	Immediately	Kelly Adkins, CFO
	and transactions are recorded correctly.		Cro

Administrative Office 216 Collins Ave South Point, OH 45680 740-377-4550 740-377-2091 (fax)



Financial Office 305 N. 5th Street Ironton, OH 45638 740-532-3534 ext 236 740-532-5489 (fax)

## **Lawrence County Port Authority Lawrence County**

Schedule of Prior Audit Findings 2 CFR Section 200.511(b) For the Year Ended December 31, 2023

			Not Corrected, Partially Corrected;
Finding	Finding	Fully	Significantly Different Corrective Action
Number	Summary	Corrected?	Taken; or Finding No Longer Valid; <i>Explain</i>
Finding 2022-001	Material Weakness – Financial	No	Reissued as finding 2023-001
	Reporting		-





#### LAWRENCE COUNTY PORT AUTHORITY

#### **LAWRENCE COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 11/19/2024

65 East State Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370