



OHIO AUDITOR OF STATE  
**KEITH FABER**







## INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

Tuscarawas County Public Library  
Tuscarawas County  
121 Fair Avenue NW  
New Philadelphia, Ohio 44663

We have performed the procedures enumerated below on the Tuscarawas County Public Library's, Tuscarawas County, Ohio (the Library), receipts, disbursements and balances recorded in the cash basis accounting records for the years ended December 31, 2022, and 2021 and certain compliance requirements related to those transactions and balances, included in the information provided to us by the management of the Library. The Library is responsible for the receipts, disbursements and balances recorded in the cash basis accounting records for the years ended December 31, 2022, and 2021 and certain compliance requirements related to these transactions and balances included in the information provided to us by the Library.

The Board of Trustees and the management of the Library have agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of providing assistance in the evaluation of the Library's receipts, disbursements and balances recorded in their cash-basis accounting records for the years ended December 31, 2022, and 2021, and certain compliance requirements related to these transactions and balances. No other party acknowledged the appropriateness of the procedures. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of the report and may not meet the needs of all users of the report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes. The sufficiency of the procedures is solely the responsibility of the parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

For the purposes of performing these procedures, this report only describes exceptions exceeding \$10.

The procedures and the associated findings are as follows:

### Cash and Investments

1. We recalculated the December 31, 2022, and December 31, 2021, bank reconciliations. We found no exceptions.
2. We agreed the January 1, 2021, beginning fund balances for each opinion unit recorded in the YTD Fund Report to the December 31, 2020, balances in the prior year audited statements. We found no exceptions. We also agreed the January 1, 2022, beginning fund balances for each fund recorded in the YTD Fund Report to the December 31, 2021, balances in the YTD Fund Report. We found no exceptions.
3. We agreed the 2022 and 2021 bank reconciliation as of December 31, 2022 and 2021 to the total fund cash balances reported in the YTD Fund Balance Report and the financial statements filed by the Library in the Hinkle System. The amounts agreed.

### **Cash and Investments (Continued)**

4. We confirmed the December 31, 2022 bank account balances with the Library's financial institution. We found no exceptions. We also agreed the confirmed balances to the amounts appearing in the December 31, 2022 bank reconciliation without exception.
5. We selected five reconciling debits from the general account and five from the payroll account (such as outstanding checks) from the December 31, 2022, bank reconciliation:
  - a. We traced each debit to the subsequent January bank statement. All debits cleared the January bank statement, except for check numbers 18343 and 15509, dated December 19, 2022 for \$6 and December 27, 2022 for \$1,898, respectively.
  - b. We traced the amounts and dates to the check register and determined the debits were dated prior to December 31, and we confirmed they had not cleared the bank statement prior to December 31. We found no exceptions.
6. We selected five other debits in the general account from the December 31, 2022, bank reconciliation:
  - a. We traced each debit to the January cashbook. We found no exceptions.
  - b. We traced each debit to the bank statement and determined they were credited prior to December 31. We found no exceptions.
7. We inspected investments held at December 31, 2022 and December 31, 2021 to determine that they:
  - a. Were of a type authorized by Ohio Rev. Code §§135.13, 135.14, 135.144 or 135.145. We found no exceptions.
  - b. Mature within the prescribed time limits noted in Ohio Rev. Code § 135.13 or 135.14. We found no exceptions.

### **Property Taxes and Intergovernmental Cash Receipts**

1. We selected a total of five receipts from the *Statement of Semiannual Apportionment of Taxes*, the State Distribution Transaction Lists (DTL), and the Tuscarawas County AP Disbursements Report from 2022 and a total of five from 2021:
  - a. We compared the amount from the above-named reports to the amount recorded in the Receipts by Payin Report. The amounts agreed.
  - b. We inspected the Receipts by Payin Report to determine these receipts were allocated to the proper funds. We found no exceptions.
  - c. We inspected the Receipts by Payin Report to determine whether the receipt was recorded in the proper year. The receipt was recorded in the proper year. We found no exceptions.
2. We inspected the Receipts by Payin Report to determine whether it included two real estate tax receipts for 2022 and 2021. The Payin Report included the proper number of tax receipts for each year. We found no exceptions.
3. We inspected the Receipts by Account Report to determine whether it included one Public Library Fund receipt per month for 2022 and 2021. We found no exceptions.

**Debt**

1. From the prior audit documentation, we observed the following note was outstanding as of December 31, 2020.
  - a. This amount agreed to the Library's January 1, 2021 balance on the summary we used in procedure 3.
  - b. We inspected the debt's documents for all outstanding debt, and we confirmed the Library does not have any debt covenants.

Issue	Principal outstanding as of December 31, 2020:
2018 Library Facilities Note	\$2,471,471

2. We inquired of management and inspected the Data & Information Technology Audit (DITA) All\_Revenue\_Transactions Report and DITA Check\_Detail Report for evidence of debt issued during 2022 or 2021 or debt payment activity during 2022 or 2021. All debt agreed to the summary we used in procedure 3.
3. We obtained a summary of note debt activity for 2022 and 2021 and agreed principal and interest payments from the related debt amortization schedule to Building and Repair fund payments reported in the DITA Report\_all\_Expense\_Transactions. We also compared the date the debt service payments were due to the date the Library made the payments. We found no exceptions.

**Payroll Cash Disbursements**

1. We selected one payroll check for five employees from 2022 and one payroll check for five employees from 2021 from the Detail Check Register Report and:
  - a. We compared the hours and pay rate, or salary recorded in the Detail Check Register Report to supporting documentation (timesheets and legislatively approved rate or salary). We found no exceptions.
  - b. We inspected the fund and account codes to which the check was posted to determine the posting was allowable based on the employees' duties as documented in the minute record. We found no exceptions.
  - c. We confirmed the payment was posted to the proper year. We found no exceptions.
2. We selected three new employees and Board of Trustees from 2022 and three new employees and Board of Trustees from 2021 and:
  - a. We inspected the employees' personnel files for the Retirement system, Federal, State & Local income tax withholding authorization.
  - b. We agreed the items in a above to the Detailed Check Register Report.
We found no exceptions.

**Payroll Cash Disbursements (Continued)**

3. We inspected the last remittance of tax and retirement withholdings for the year ended December 31, 2022, to confirm remittances were timely paid, and if the amounts paid agreed to the amounts withheld, plus the employer's share where applicable, during the final withholding period of 2022. We observed the following:

<b>Withholding (plus employer share, where applicable)</b>	<b>Date Due</b>	<b>Date Paid</b>	<b>Amount Due</b>	<b>Amount Paid</b>
Federal income taxes & Medicare (and social security, for employees not enrolled in pension system)	January 31, 2023	December 27, 2022	\$9,883	\$9,883
State income taxes	January 15, 2023	January 3, 2023	\$1,898	\$1,898
New Philadelphia City Local Income Tax	January 30, 2023	December 27, 2022	\$5,337	\$5,337
Bolivar Local Income Tax	January 30, 2023	December 27, 2022	\$187	\$187
Strasburg Local Income Tax	January 15, 2023	December 27, 2022	\$258	\$258
Sugarcreek Local Income Tax	January 30, 2023	December 27, 2022	\$307	\$307
Tuscarawas Local Income Tax	January 30, 2023	December 27, 2022	\$163	\$163
OPERS retirement	January 30, 2023	December 28, 2022	\$30,705	\$30,705

We found no exceptions.

**Non-Payroll Cash Disbursements**

1. We selected 10 disbursements from the Detail Expense Transactions Report for the year ended December 31, 2022 and 10 from the year ended 2021 and determined whether:
  - a. The disbursements were for a proper public purpose. We found no exceptions.
  - b. The check number, date, payee name and amount recorded on the canceled check agreed to the check number, date, payee name and amount recorded in the Detail Expense Transactions Report and to the names and amounts on the supporting invoices. We found no exceptions.
  - c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found no exceptions.
2. We inspected the Detail Expense Transactions Report for the year ended December 31, 2022, and 2021 and determined that the proceeds from the levy passed under Ohio Rev. Code § 5705.23, were used for the purposes stated in the resolution.

**Transfers**

We inspected all the interfund transfers from 2022 and all of the interfund transfers from 2021 on the DITA Exp\_Transfers Report and DITA Rev\_Transfers Report and the transfers:

- a. Were properly authorized. We found no exceptions.
- b. Were transferred to the correct fund. We found no exceptions.
- c. Were recorded at the correct amounts. We found no exceptions.

**Compliance – Budgetary**

1. Ohio Admin. Code 117-8-02 prohibits spending in excess of budgeted amounts. We compared total expenditures to total approved appropriations plus any carryover appropriations for the years ended December 31, 2022, and 2021 for the General Fund, Building and Repair Fund and Memorial Fund. Expenditures did not exceed appropriations.
2. We inspected the YTD Fund Report for the T.W. Hoernemann Endowment and the First Steps to Literacy Funds. Not more than 5% of non-spendable monies were released, spent, or otherwise modified during the engagement period. We found no exceptions.

**Sunshine Law Compliance**

1. We obtained and inspected the Library's Public Records Policy to determine the policy was in accordance with Ohio Rev. Code §§ 149.43(E)(2) and 149.43(B)(7)(c) and did not limit the number of responses that may be made to a particular person, limit the number of responses during a specified period of time, or establish a fixed period of time before it will respond unless that period is less than eight hours. We found no exceptions.
2. We selected five public records requests from the engagement period and inspected each request to determine the following:
  - a. The Library was compliant and responded to the request in accordance with their adopted policy as required by Ohio Rev. Code § 149.43(B)(1). We found no exceptions.

<b>Date Request Received</b>	<b>Date Request Fulfilled</b>	<b>Policy Response Time (in Business days)</b>	<b>Actual Response Time (in Business days)</b>
January 26, 2021	January 27, 2021	"Reasonable period of time"	1
September 30, 2021	October 1, 2021	"Reasonable period of time"	1
March 7, 2022	March 7, 2022	"Reasonable period of time"	Same Day
August 12, 2022	August 12, 2022	"Reasonable period of time"	Same Day
October 17, 2022	October 18, 2022	"Reasonable period of time"	1

- b. The Library did not have any denied public records requests during the engagement period.
  - c. The Library did not have any public records requests with redactions during the engagement period.
3. We inquired whether the Library had a records retention schedule and observed that it was readily available to the public as required by Ohio Rev. Code § 149.43(B)(2). We found no exceptions.
4. We inspected written evidence that the Public Records Policy was provided to the records custodian/manager as required by Ohio Rev. Code § 149.43(E)(2). We found no exceptions.
5. We inspected the Library's policy manual and determined the public records policy was included as required by Ohio Rev. Code § 149.43(E)(2). We found no exceptions.

### **Sunshine Law Compliance (Continued)**

6. We observed that the Library's poster describing their Public Records Policy was displayed conspicuously in all branches of the Library as required by Ohio Rev. Code § 149.43(E)(2). We found no exceptions.
7. We inquired with the Library management and determined that the Library did not have any applications for record disposal submitted to the Records Commission during the engagement period.
8. We inquired with Library management and determined that the Library did not have any elected officials subject to the Public Records Training requirements during the engagement period as required by Ohio Rev. Code §§ 149.43(E)(1) and 109.43(B).
9. We inspected the public notices for the public meetings held during the engagement period and determined the Library notified the general public and news media of when and where meetings during the engagement period were to be held as required by Ohio Rev. Code § 121.22(F). We found no exceptions.
10. We inspected the minutes of public meetings during the engagement period in accordance with Ohio Rev. Code § 121.22(C) and determined whether they were:
  - a. Prepared – a file is created following the date of the meeting
  - b. Filed – placed with similar documents in an organized manner
  - c. Maintained - retained, at a minimum, for the engagement period
  - d. Open to public inspection – available for public viewing or request.We found no exceptions.
11. We inspected the minutes from the engagement period in accordance with Ohio Rev. Code § 121.22(G) and determined the following:
  - a. Executive sessions were only held at regular or special meetings.
  - b. The purpose for the meetings and going into an executive session (when applicable) correlated with one of the matters listed in Ohio Rev. Code § 121.22(G).
  - c. Formal governing board actions were adopted in open meetings.We found no exceptions.

### **Other Compliance**

Ohio Rev. Code § 117.38 requires libraries to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. This statute also permits the Auditor of State to extend the deadline for filing a financial report and establish terms and conditions for any such extension. Auditor of State established policies regarding the filing of complete financial statements, as defined in AOS Bulletin 2015-007 in the Hinkle System. We confirmed the Library filed their complete financial statements, as defined by AOS Bulletin 2015-007 and Auditor of State established policy within the allotted timeframe for the years ended December 31, 2022, and 2021 in the Hinkle system. We found no exceptions.



We were engaged by the Library to perform this agreed-upon procedures engagement and conducted our engagement in accordance with the attestation standards established by the AICPA and the Comptroller General of the United States' *Government Auditing Standards*. We were not engaged to, and did not conduct an examination, or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively on the Library's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the Library and to meet our ethical responsibilities, in accordance with the ethical requirements established by the Comptroller General of the United States' *Government Auditing Standards* related to our agreed upon procedures engagement.



Keith Faber  
Auditor of State  
Columbus, Ohio

August 24, 2023

# OHIO AUDITOR OF STATE KEITH FABER



**TUSCARAWAS COUNTY PUBLIC LIBRARY**

**TUSCARAWAS COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 9/12/2023**

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This report is a matter of public record and is available online at  
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