



OHIO AUDITOR OF STATE  
**KEITH FABER**





**HUBBARD EXEMPTED VILLAGE SCHOOL DISTRICT  
TRUMBULL COUNTY  
JUNE 30, 2022**

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**HUBBARD EXEMPTED VILLAGE SCHOOL DISTRICT  
TRUMBULL COUNTY  
JUNE 30, 2020**

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# OHIO AUDITOR OF STATE KEITH FABER



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## INDEPENDENT AUDITOR'S REPORT

Hubbard Exempted Village School District  
Trumbull County  
108 Orchard Avenue  
Hubbard, Ohio 44425

To the Board of Education:

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Hubbard Exempted Village School District, Trumbull County, Ohio (District), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Hubbard Exempted Village School District, Trumbull County, Ohio as of June 30, 2022, and the respective changes in financial position and budgetary comparison for the General Fund and for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 24 to the 2022 financial statements, respectively, the financial impact of COVID-19 and the emergency measures may impact subsequent periods of the District. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2023, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 21, 2023

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## Hubbard Exempted Village School District

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2022  
Unaudited*

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As management of the Hubbard Exempted Village School District (the School District), we offer readers of the School District's financial statements this narrative overview and analysis of the financial activities of the School District for the fiscal year ended June 30, 2022. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### Financial Highlights

- Net position of governmental activities increased from fiscal year 2021 to fiscal year 2022. This was mainly due to a decrease in the net pension liability and net OPEB liability and the deferred outflows/inflows of resources associated with these liabilities. This change was related to changes in assumptions, benefit terms and return on investments related to pension as well as OPEB.
- The School District has three Emergency Levies that need to be renewed every five years. These levies must pass by majority vote of the community in order for the School District to keep collecting their related tax revenue.
- The School District actively pursues grants and controls expenses while still maintaining the high academic standards the residents expect of the School District.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the School District's basic financial statements. The School District basic financial statements are comprised of three components: (1) government-wide statements, (2) fund financial statements, and (3) notes to the basic financial statements.

**Government-wide Financial Statements** The government-wide financial statements are designed to provide the reader with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statement distinguishes functions of the School District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from those that are primarily supported through user charges (*business-type activities*). The School District has no business-type activities. The governmental activities of the School District include instruction, support services, extracurricular activities, operation of non-instructional services and interest and fiscal charges.

**Fund Financial Statements** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like the State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal

## Hubbard Exempted Village School District

*Management's Discussion and Analysis  
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Unaudited*

requirements. These fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund. All of the funds of the School District are governmental.

*Governmental Funds* All of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

*Notes to the Basic Financial Statements* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found following the statements.

### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Table 1 provides a comparison of the School District's Net Position for fiscal year 2022 compared to restated fiscal year 2021.

**(Table 1)**  
**Net Position**  
**Governmental Activities**

	2022	Restated 2021	Change
<b>Assets</b>			
Current and Other Assets	\$19,704,375	\$18,888,616	\$815,759
Net OPEB Asset	1,406,574	1,175,842	230,732
Capital Assets, Net	38,753,896	40,871,788	(2,117,892)
<i>Total Assets</i>	<u>59,864,845</u>	<u>60,936,246</u>	<u>(1,071,401)</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	202,732	226,819	(24,087)
Pension	4,369,004	3,617,533	751,471
OPEB	473,248	563,222	(89,974)
<i>Total Deferred Outflows of Resources</i>	<u>\$5,044,984</u>	<u>\$4,407,574</u>	<u>\$637,410</u>

## Hubbard Exempted Village School District

*Management's Discussion and Analysis  
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Unaudited*

**(Table 1)**  
**Net Position (continued)**  
**Governmental Activities**

	2022	Restated 2021	Change
<b>Liabilities</b>			
Current Liabilities	\$2,707,320	\$2,907,874	\$200,554
Long-Term Liabilities			
Due within One Year	1,474,258	1,443,926	(30,332)
Due in More than One Year			
Net Pension Liability	11,593,319	21,647,793	10,054,474
Net OPEB Liability	1,624,808	1,870,012	245,204
Other Amounts	14,554,157	15,755,011	1,200,854
<i>Total Liabilities</i>	<u>31,953,862</u>	<u>43,624,616</u>	<u>11,670,754</u>
<b>Deferred Inflows of Resources</b>			
Deferred Gain on Refunding	64,144	69,380	5,236
Property Taxes	8,576,840	8,525,390	(51,450)
Pension	9,566,300	1,010,964	(8,555,336)
OPEB	2,708,740	2,543,808	(164,932)
<i>Total Deferred Inflows of Resources</i>	<u>20,916,024</u>	<u>12,149,542</u>	<u>(8,766,482)</u>
<b>Net Position</b>			
Net Investment in Capital Assets	24,720,198	25,772,106	(1,051,908)
Restricted for:			
Capital Projects	23,712	31,737	(8,025)
Debt Service	779,273	760,055	19,218
Unclaimed Monies	16,588	15,392	1,196
Other Purposes	1,484,615	1,302,096	182,519
Unrestricted (Deficit)	(14,984,443)	(18,311,724)	3,327,281
<i>Total Net Position</i>	<u>\$12,039,943</u>	<u>\$9,569,662</u>	<u>\$2,470,281</u>

The net pension liability (NPL) is one of the largest single liability reported by the School District at June 30, 2022. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution

## Hubbard Exempted Village School District

*Management's Discussion and Analysis  
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Unaudited*

rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Current assets increased mainly due to an increase in cash and cash equivalents offset by decreases in both intergovernmental and taxes receivables. The decrease in intergovernmental receivable is due to a decrease in carryover grant balances compared to the prior fiscal year. The decrease in capital assets was due to an additional year of depreciation.

The School District had a decrease in total liabilities which can be attributed to a decrease in the net pension and OPEB liabilities as well as the current year payments on the outstanding bonds payable. The net pension and OPEB liability decrease represents the School District's proportionate share of the unfunded benefits. As indicated above, changes in pension benefits, assumptions, contribution rates, and return on investments affect the balance of the net pension liability. Current Liabilities decreased due to decreases in both accounts and intergovernmental payables.

Unrestricted net position may be used to meet the government's ongoing obligations to citizens and creditors. An additional portion of the School District's net position represents resources that are subject to external restrictions on how they may be used.

The remaining balance of net position is investment in capital assets (e.g., land, land improvements, buildings and improvements, furniture and fixtures and vehicles); less any related debt used to acquire those assets that are still outstanding. The School District uses these capital assets to provide services to students; consequently, these assets are not available for future spending.

Table 2 shows the changes in net position for fiscal year 2022 compared to restated fiscal year 2021.

**(Table 2)**  
**Change in Net Position**  
**Governmental Activities**

	2022	Restated 2021	Change
<b>Revenues</b>			
<b><i>Program Revenues</i></b>			
Charges for Services and Sales	\$835,153	\$2,161,759	(\$1,326,606)
Operating Grants, Interest and Contributions	4,127,717	3,839,327	288,390
<b><i>Total Program Revenues</i></b>	<b>4,962,870</b>	<b>6,001,086</b>	<b>(1,038,216)</b>
<b><i>General Revenues</i></b>			
Property Taxes	8,668,327	8,375,985	292,342
Grants and Entitlements not Restricted	10,947,437	9,262,112	1,685,325
Investment Earnings	(16,929)	15,266	(32,195)
Miscellaneous	582,323	730,351	(148,028)
<b><i>Total General Revenues</i></b>	<b>20,181,158</b>	<b>18,383,714</b>	<b>1,797,444</b>
<b><i>Total Revenues</i></b>	<b>\$25,144,028</b>	<b>\$24,384,800</b>	<b>\$759,228</b>

**Hubbard Exempted Village School District**

*Management's Discussion and Analysis  
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Unaudited*

**(Table 2)  
Change in Net Position (continued)  
Governmental Activities**

	2022	Restated 2021	Change
<b>Program Expenses</b>			
Current:			
Instruction:			
Regular	\$10,507,912	\$11,414,651	\$906,739
Special	2,936,735	2,908,525	(28,210)
Vocational	54,322	176,584	122,262
Student Intervention Services	106,055	692,802	586,747
Support Services:			
Pupils	774,077	962,770	188,693
Instructional Staff	329,858	350,008	20,150
Board of Education	23,292	19,845	(3,447)
Administration	1,366,033	1,679,090	313,057
Fiscal	556,024	720,042	164,018
Business	57,012	37,275	(19,737)
Operation and Maintenance of Plant	2,015,480	2,178,515	163,035
Pupil Transportation	1,099,997	1,123,665	23,668
Central	242,368	357,237	114,869
Extracurricular Activities	900,449	823,630	(76,819)
Operation of Non-Instructional Services:			
Food Service Operations	918,617	664,442	(254,175)
Other Non-Instructional Services	411,230	560,635	149,405
Interest and Fiscal Charges	374,286	481,576	107,290
<i>Total Program Expenses</i>	<u>22,673,747</u>	<u>25,151,292</u>	<u>2,477,545</u>
<i>Increase (Decrease) in Net Position before Special Items</i>	2,470,281	(766,492)	3,236,773
Special Item	<u>0</u>	<u>925,000</u>	<u>(925,000)</u>
<i>Change in Net Position</i>	2,470,281	158,508	2,311,773
<i>Net Position Beginning of Year</i>	<u>9,569,662</u>	<u>9,411,154</u>	<u>158,508</u>
<i>Net Position End of Year</i>	<u>\$12,039,943</u>	<u>\$9,569,662</u>	<u>\$2,470,281</u>

The School District relies heavily upon property taxes and the State School Foundation Program to support its operations. The School District also actively solicits and receives additional grant and entitlement funds to help offset operating costs. The increase in operating grants can be attributed to the School District receiving an increase in grants compared to fiscal year 2021. There was just an increase in property tax collections when compared to the prior year. Charges for services saw a significant decrease when compared to the prior year. This can be attributed to the change in the State funding model. Open enrollment and community school funding is no longer passing through the School District and then to others.

Instruction expenses comprise the largest portion of all program expenses for the School District. These expenses pay for teacher salary and benefits which increase at set levels every year through negotiated agreements. Teaching and support staff received raises in the amount of 1.5 and 2 percent for the fiscal year. Overall total governmental expenses decreased due to the change in pension and OPEB expense when compared to the prior year as well as the change in the State funding mode. Funding that once passed through the books of the School District are being direct funded.

## Hubbard Exempted Village School District

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2022  
Unaudited*

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services for fiscal year 2022 compared to fiscal year 2021.

**(Table 3)**  
**Total and Net Cost of Program Services**  
**Governmental Activities**

	2022		2021	
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
Instruction	\$13,605,024	\$10,792,145	\$15,192,562	\$11,448,503
Support Services:				
Pupils and Instructional Staff	1,103,935	983,520	1,312,778	657,280
Board of Education, Administration				
Fiscal and Business	2,002,361	1,899,688	2,456,252	2,353,610
Operation and Maintenance of Plant	2,015,480	1,890,065	2,148,515	1,965,557
Pupil Transportation	1,099,997	1,058,042	1,153,665	1,055,510
Central	242,368	228,238	357,237	350,843
Extracurricular Activities	900,449	486,620	823,630	470,318
Operation of Non-Instructional Services:				
Food Service Operations	918,617	(325,478)	664,442	(29,717)
Other Non-Instructional Services	411,230	323,751	560,635	396,726
Interest and Fiscal Charges	374,286	374,286	481,576	481,576
<i>Total Expenses</i>	<u>\$22,673,747</u>	<u>\$17,710,877</u>	<u>\$25,151,292</u>	<u>\$19,150,206</u>

The dependence upon general revenues for governmental activities is apparent as they account for a majority of the total cost of services in fiscal year 2022. The community, as a whole, is by far the primary support for the Hubbard Exempted Village School District.

### Financial Analysis of the Government's Funds

**Governmental Fund** Information about the School District's major funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. The general fund had an increase in fund balance due to revenues exceeding expenditures in the current fiscal year. Property tax revenue increased due to an increase in assessed values. Instructional and support service expenditures increased in the current fiscal year due to the School District negotiated salary increases as well as increases in benefits. Other governmental funds had an increase in fund balance due to an increase in intergovernmental revenue. This increase is related to the Coronavirus Aid, Relief and Economic Security (CARES) Act and the American Rescue Plan Act funding congress passed in response to the COVID-19 pandemic.

### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2022 the School District amended its general fund budget numerous times. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

## Hubbard Exempted Village School District

Management's Discussion and Analysis  
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For the general fund, the final budget basis revenue estimate was lower than the original budget estimate. The difference can be attributed to the decrease in tuition and fees revenues offset by increases in property taxes and intergovernmental revenues. These revenue line items fluctuate year to year and are budgeted on a conservative basis to avoid revenue overestimations. Actual revenue was in line with final budget basis revenue. The difference between the original budget appropriations and the final amended budget appropriations of the general fund decreased due to decreases in instructional and support services such as administration and central. The School District's actual expenditures were in line with the final budgeted appropriations.

### Capital Assets and Long-term Liabilities

**Capital Assets** Table 4 shows fiscal year 2022 balances compared to fiscal year 2021.

(Table 4)  
Capital Assets at June 30  
Net of Depreciation  
Governmental Activities

	2022	2021
Land	\$465,910	\$465,910
Land Improvements	2,579,623	2,824,494
Buildings and Improvements	34,848,443	36,577,238
Furniture and Fixtures	566,259	620,001
Vehicles	293,661	339,685
Total	<u>\$38,753,896</u>	<u>\$40,827,328</u>

The decrease in capital assets can be attributed to an additional year of depreciation during the fiscal year. Additional information on the School District's capital assets can be found in Note 11 of the basic financial statements.

**Long-term Liabilities** Table 5 summarizes the School District's long-term obligations.

(Table 5)  
Outstanding Long-Term Obligations

	Governmental Activities	
	2022	2021
Classroom Facilities Bonds	\$13,432,156	\$14,206,558
Athletic Facilities Financed Purchase	345,000	510,000
LED Lights Financed Purchase	395,130	487,643
Net Pension Liability	11,593,319	21,647,793
Net OPEB Liability	1,624,808	1,870,012
Financed Purchase	29,481	52,920
Compensated Absences	1,796,648	1,911,816
Asset Retirement Obligation	30,000	30,000
Totals	<u>\$29,246,542</u>	<u>\$40,716,742</u>

## **Hubbard Exempted Village School District**

*Management's Discussion and Analysis  
For the Fiscal Year Ended June 30, 2022  
Unaudited*

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On October 8, 2013, the School District issued \$1,520,000 for a financed purchase obligation, for use in acquiring, constructing and installing improvements to athletic facilities and equipment. The obligation was issued through a series of annual leases with an initial lease term of one year which includes the right to renew for ten successive one year term through June 30, 2024.

On December 18, 2014, the School District issued \$6,614,998 in general obligation bonds to refund a portion of 2007 general obligation classroom facilities improvement bonds. Annual payments are made for a sixteen year period until final maturity at December 1, 2030. The bonds are backed by the full faith and credit of the School District.

On April 15, 2019, the School District issued \$672,754 for a financed purchase obligation, for use in acquiring and installing LED lighting throughout the School District buildings. The obligation was issued with a lease term of seven years with a final maturity at June 30, 2026.

On September 17, 2020, the School District issued \$7,320,000 in general obligation bonds to refund a portion of the 2013 classroom facilities improvement refunding bonds. Annual payments are made for a twenty-four year period until maturity at December 1, 2034. The bonds are backed by the full faith and credit of the School District.

As of June 30, 2022, the School District's overall legal debt margin was \$9,710,994 with an unvoted debt margin of \$239,007. Neither Moody's nor Standard and Poor's maintain an active rating on the Hubbard Exempted Village School District. Please refer to Note 12 within the Notes to the Basic Financial Statements for further information on debt.

### **Current Financial Related Activities**

The School District has continued to maintain its high standards of service to students, parents and the community. We are continually pressed with challenges and opportunities that compel us to remain proactive in our efforts to provide children with a quality education in an environment that is conducive to learning. Current events like the current COVID 19 crisis, the economy and market conditions, and the community's support and input have an impact on how the School District conducts business.

The School District has managed its financial operations with prudence, while continually monitoring revenues and expenditures in accordance with the five year forecast. The current forecast is for 5 years ending in fiscal year 2027. The forecast indicates a positive balance for five years of the forecast.

The School District passed two emergency levy renewals in 2020 and 2021. The March 17, 2020 renewal was for 4.8 mills, which is equal to \$1,047,214 in tax revenue. The November 2, 2021 renewal was for 4.2 mills, which is equal to \$986,000 in tax revenue. The School District had an emergency renewal levy on the May 3, 2022 ballot, generates \$1,218,709 in tax revenue. This 5.15 mill renewal passed.

House Bill 66 effectively eliminated the Tangible Personal Property Tax (TPP). The School District has offset this loss of revenue through State reimbursements and open enrollment dollars. Open enrollment generates roughly \$1,600,000 in annual revenue for the School District. Without these funds available, the Board of Education would need to look into alternative methods of revenue replacement to help compensate for this shortfall.

The School District's commitment to instruction remains paramount. The School District is actively trying to meet the set-aside requirements passed down from the State level to ensure the highest level of facilities for the true asset of the School District, its students. With this in mind, it remains imperative that the Board of

**Hubbard Exempted Village School District**

*Management's Discussion and Analysis*

*For the Fiscal Year Ended June 30, 2022*

*Unaudited*

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Education and management team continue to carefully plan in order to provide the resources required in meeting the students, parents and communities desired needs over the next several years.

**Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Amber DeJulio, Treasurer at Hubbard Exempted Village School District, 108 Orchard Avenue, Hubbard, Ohio 44425.

**Hubbard Exempted Village School District**

*Statement of Net Position*

*June 30, 2022*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$9,722,489
Accounts Receivable	3,437
Intergovernmental Receivable	381,649
Inventory Held for Resale	5,201
Materials and Supplies Inventory	1,933
Prepaid Items	15,761
Taxes Receivable	9,573,905
Net OPEB Asset	1,406,574
Nondepreciable Capital Assets	465,910
Depreciable Capital Assets, Net	<u>38,287,986</u>
<i>Total Assets</i>	<u>59,864,845</u>
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	202,732
Pension	4,369,004
OPEB	<u>473,248</u>
<i>Total Deferred Outflows of Resources</i>	<u>5,044,984</u>
<b>Liabilities</b>	
Accounts Payable	211,760
Accrued Wages	1,965,242
Intergovernmental Payable	413,949
Matured Compensated Absences Payable	35,141
Accrued Interest Payable	36,732
Vacation Benefits Payable	44,496
Long-Term Liabilities:	
Due Within One Year	1,474,258
Due in More Than One Year	
Net Pension Liability (See Note 17)	11,593,319
Net OPEB Liability (See Note 18)	1,624,808
Other Amounts	<u>14,554,157</u>
<i>Total Liabilities</i>	<u>31,953,862</u>
<b>Deferred Inflows of Resources</b>	
Deferred Gain on Refunding	64,144
Property Taxes	8,576,840
Pension	9,566,300
OPEB	<u>2,708,740</u>
<i>Total Deferred Inflows of Resources</i>	<u>20,916,024</u>
<b>Net Position</b>	
Net Investment in Capital Assets	24,720,198
Restricted for:	
Capital Projects	23,712
Debt Service	779,273
Unclaimed Monies	16,588
Other Purposes	1,484,615
Unrestricted (Deficit)	<u>(14,984,443)</u>
<i>Total Net Position</i>	<u>\$12,039,943</u>

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2022

	Program Revenues			Net Revenue/(Expense) and Changes in Net Position
	Expenses	Charges for Services and Sales	Operating Grants, Interest and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Instruction:				
Regular	\$10,507,912	\$249,498	\$1,276,396	(\$8,982,018)
Special	2,936,735	0	1,258,471	(1,678,264)
Vocational	54,322	0	28,514	(25,808)
Student Intervention Services	106,055	0	0	(106,055)
Support Services:				
Pupils	774,077	0	16,346	(757,731)
Instructional Staff	329,858	0	104,069	(225,789)
Board of Education	23,292	0	0	(23,292)
Administration	1,366,033	0	44,809	(1,321,224)
Fiscal	556,024	0	57,864	(498,160)
Business	57,012	0	0	(57,012)
Operation and Maintenance of Plant	2,015,480	57,963	67,452	(1,890,065)
Pupil Transportation	1,099,997	0	41,955	(1,058,042)
Central	242,368	0	14,130	(228,238)
Extracurricular Activities	900,449	405,652	8,177	(486,620)
Operation of Non-Instructional Services:				
Food Service Operations	918,617	122,040	1,122,055	325,478
Other Non-Instructional Services	411,230	0	87,479	(323,751)
Interest and Fiscal Charges	374,286	0	0	(374,286)
<i>Totals</i>	<u>\$22,673,747</u>	<u>\$835,153</u>	<u>\$4,127,717</u>	<u>(17,710,877)</u>

**General Revenues**

Property Taxes Levied for:	
General Purposes	7,591,763
Debt Service	983,457
Classroom Facilities	93,107
Grants and Entitlements not Restricted to Specific Programs	10,947,437
Investment Earnings	(16,929)
Miscellaneous	582,323
<i>Total General Revenues</i>	<u>20,181,158</u>
Change in Net Position	2,470,281
<i>Net Position Beginning of Year - Restated (See Note 23)</i>	<u>9,569,662</u>
<i>Net Position End of Year</i>	<u>\$12,039,943</u>

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**

*Balance Sheet  
Governmental Funds  
June 30, 2022*

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$7,273,530	\$2,432,371	\$9,705,901
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	16,588	0	16,588
Receivables:			
Property Taxes	8,367,199	1,206,706	9,573,905
Accounts	2,937	500	3,437
Intergovernmental	11,520	370,129	381,649
Prepaid Items	15,761	0	15,761
Interfund Receivable	75,362	0	75,362
Inventory Held for Resale	0	5,201	5,201
Materials and Supplies Inventory	0	1,933	1,933
<i>Total Assets</i>	<u>\$15,762,897</u>	<u>\$4,016,840</u>	<u>\$19,779,737</u>
<b>Liabilities</b>			
Accounts Payable	\$62,663	\$149,097	\$211,760
Accrued Wages	1,795,195	170,047	1,965,242
Intergovernmental Payable	352,459	61,490	413,949
Interfund Payable	0	75,362	75,362
Matured Compensated Absences Payable	29,579	5,562	35,141
<i>Total Liabilities</i>	<u>2,239,896</u>	<u>461,558</u>	<u>2,701,454</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	7,500,668	1,076,172	8,576,840
Unavailable Revenue	824,683	238,040	1,062,723
<i>Total Deferred Inflows of Resources</i>	<u>8,325,351</u>	<u>1,314,212</u>	<u>9,639,563</u>
<b>Fund Balances:</b>			
Nonspendable	32,349	1,933	34,282
Restricted	0	2,265,823	2,265,823
Committed	95,284	87,128	182,412
Assigned	544,359	0	544,359
Unassigned (Deficit)	4,525,658	(113,814)	4,411,844
<i>Total Fund Balances</i>	<u>5,197,650</u>	<u>2,241,070</u>	<u>7,438,720</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balance</i>	<u>\$15,762,897</u>	<u>\$4,016,840</u>	<u>\$19,779,737</u>

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2022*

<b>Total Governmental Funds Balances</b>	<b>\$7,438,720</b>
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	38,753,896
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds.	
Delinquent Property Taxes	948,913
Intergovernmental	<u>113,810</u>
Total	1,062,723
The net pension liability and net OPEB asset/liability are not due and payable in the current period; therefore, the asset/liability and related deferred inflows/outflows are not reported in governmental fund:	
Deferred Outflows - Pension	4,369,004
Deferred Inflows - Pension	(9,566,300)
Net Pension Liability	(11,593,319)
Net OPEB Asset	1,406,574
Deferred Outflows - OPEB	473,248
Deferred Inflows - OPEB	(2,708,740)
Net OPEB Liability	<u>(1,624,808)</u>
Total	(19,244,341)
In the statement of activities, interest is accrued on outstanding general obligation bonds, whereas in governmental funds, an interest expenditure is reported when due.	(36,732)
Deferred outflows of resources represent deferred charge on refundings, which are not reported in the governmental funds.	202,732
Deferred inflows of resources represents deferred gains on refundings, which are not reported in the governmental funds.	(64,144)
Vacation benefits payable is not expected to be paid with expendable available financial resources and therefore not reported in the funds.	(44,496)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Classroom Facilities Bonds	(13,432,156)
Athletic Facilities Financed Purchase	(345,000)
LED Lights Financed Purchase	(395,130)
Compensated Absences	(1,796,648)
Financed Purchase	(29,481)
Asset Retirement Obligation	<u>(30,000)</u>
Total	<u>(16,028,415)</u>
<i>Net Position of Governmental Activities</i>	<u><u>\$12,039,943</u></u>

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2022*

	General	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>			
Property Taxes	\$7,610,270	\$1,082,378	\$8,692,648
Intergovernmental	11,786,891	3,391,403	15,178,294
Interest	(16,929)	5,068	(11,861)
Charges for Services	7,944	122,040	129,984
Tuition and Fees	249,498	537	250,035
Extracurricular Activities	138,828	249,103	387,931
Rentals	57,963	9,240	67,203
Contributions and Donations	52,910	8,677	61,587
Miscellaneous	579,569	2,754	582,323
<i>Total Revenues</i>	<u>20,466,944</u>	<u>4,871,200</u>	<u>25,338,144</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	8,827,632	1,209,844	10,037,476
Special	2,873,688	333,680	3,207,368
Vocational	118,713	0	118,713
Student Intervention Services	106,055	0	106,055
Support Services:			
Pupils	653,398	203,047	856,445
Instructional Staff	319,181	113,662	432,843
Board of Education	23,292	0	23,292
Administration	1,534,021	32,917	1,566,938
Fiscal	577,176	20,938	598,114
Business	57,012	0	57,012
Operation and Maintenance of Plant	1,942,037	48,974	1,991,011
Pupil Transportation	1,147,782	42,464	1,190,246
Central	246,597	14,699	261,296
Extracurricular Activities	507,233	253,062	760,295
Operation of Non-Instructional Services:			
Food Service Operations	0	954,168	954,168
Other Non-Instructional Services	351,631	99,245	450,876
Capital Outlay	530	142,230	142,760
Debt Service:			
Principal Retirement	280,952	685,000	965,952
Interest and Fiscal Charges	28,489	418,900	447,389
<i>Total Expenditures</i>	<u>19,595,419</u>	<u>4,572,830</u>	<u>24,168,249</u>
<i>Net Change in Fund Balances</i>	871,525	298,370	1,169,895
<i>Fund Balances Beginning of Year - Restated (See Note 23)</i>	<u>4,326,125</u>	<u>1,942,700</u>	<u>6,268,825</u>
<i>Fund Balances End of Year</i>	<u>\$5,197,650</u>	<u>\$2,241,070</u>	<u>\$7,438,720</u>

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2022*

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**Net Change in Fund Balances - Total Governmental Funds** \$1,169,895

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities,  
the cost of those assets is allocated over their estimated useful lives as depreciation expense.

Current Year Depreciation (2,117,892)

Revenues in the statement of activities that do not provide current financial resources  
are not reported as revenues in the funds.

Delinquent Property Taxes (24,321)  
Intergovernmental (169,795)

Total (194,116)

Repayment of bond principal as well as capital appreciation bond accretion are expenditure in the  
governmental funds, but the repayment reduces long-term liabilities  
in the statement of net position.

General Obligation Bonds 685,000  
Lease Purchase 257,513  
Financed Purchase 23,439

Total 965,952

Some expenses reported in the statement of activities, do not require the use of current  
financial resources and therefore are not reported as expenditures in governmental funds.

Accrued Interest 2,552  
Amortization of Bond Premium 89,402  
Amortization of Deferred Charge on Refunding (24,087)  
Amortization of Deferred Gain on Refunding 5,236

Total 73,103

Some expenses reported in the statement of activities do not require the use of current  
financial resources and therefore are not reported as expenditures in governmental funds.

Compensated Absences 115,168  
Vacation Benefits Payable (13,468)

Total 101,700

Contractually required contributions are reported as expenditures in governmental funds; however,  
the statement of net position reports these amounts as deferred outflows.

Pension 1,650,389  
OPEB 56,430

Total 1,706,819

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are  
reported as pension expense in the statement of activities.

Pension 600,220  
OPEB 164,600

Total 764,820

*Change in Net Position of Governmental Activities* \$2,470,281

See accompanying notes to the basic financial statements

**Hubbard Exempted Village School District**  
*Statement of Revenues, Expenditures and Changes*  
*In Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2022*

	Budgeted Amounts			Variance With Final Budget Positive (Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Property Taxes	\$7,485,647	\$7,608,342	\$7,608,342	\$0
Intergovernmental	10,141,937	11,843,323	11,843,323	0
Interest	13,309	2,500	2,500	0
Charges for Services	21,294	7,944	7,944	0
Tuition and Fees	2,450,709	242,699	242,699	0
Extracurricular Activities	178,987	128,185	128,185	0
Rentals	73,197	57,963	57,963	0
Contributions and Donations	11,978	38,253	38,253	0
Miscellaneous	635,225	563,704	563,704	0
<i>Total Revenues</i>	<u>21,012,283</u>	<u>20,492,913</u>	<u>20,492,913</u>	<u>0</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	8,974,373	8,841,398	8,834,853	6,545
Special	2,557,204	2,907,976	2,907,976	0
Vocational	119,032	127,602	127,602	0
Student Intervention Services	651,977	107,055	107,055	0
Support Services:				
Pupils	525,881	637,589	637,429	160
Instructional Staff	310,438	319,020	319,020	0
Board of Education	21,333	23,292	23,292	0
Administration	1,675,169	1,660,370	1,603,604	56,766
Fiscal	580,480	579,271	577,186	2,085
Business	45,500	57,012	57,012	0
Operation and Maintenance of Plant	2,127,231	2,150,140	2,046,479	103,661
Pupil Transportation	1,180,110	1,294,190	1,276,474	17,716
Central	305,686	264,251	257,177	7,074
Extracurricular Activities	481,783	491,187	491,186	1
Operation of Non-Instructional Services:				
Other Non-Instructional Services	392,960	375,537	369,629	5,908
Capital Outlay	0	530	530	0
Debt Service:				
Principal Retirement	257,513	257,513	257,513	0
Interest and Fiscal Charges	25,547	25,546	25,546	0
<i>Total Expenditures</i>	<u>20,232,217</u>	<u>20,119,479</u>	<u>19,919,563</u>	<u>199,916</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>780,066</u>	<u>373,434</u>	<u>573,350</u>	<u>199,916</u>
<b>Other Financing Sources (Uses)</b>				
Advances In	10,000	7,096	7,096	0
Advances Out	0	0	(75,362)	(75,362)
<i>Total Other Financing Sources (Uses)</i>	<u>10,000</u>	<u>7,096</u>	<u>(68,266)</u>	<u>(75,362)</u>
<i>Net Change in Fund Balance</i>	790,066	380,530	505,084	124,554
<i>Fund Balance Beginning of Year</i>	6,209,767	6,209,767	6,209,767	0
Prior Year Encumbrances Appropriated	194,628	194,628	194,628	0
<i>Fund Balance End of Year</i>	<u>\$7,194,461</u>	<u>\$6,784,925</u>	<u>\$6,909,479</u>	<u>\$124,554</u>

See accompanying notes to the basic financial statements

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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### **Note 1 – Description of the School District and Reporting Entity**

Hubbard Exempted Village School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District serves an area of approximately 25 square miles in Trumbull County, including the City of Hubbard and portions of surrounding townships.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. The School District ranks as the 245<sup>th</sup> largest by enrollment among the 610 public school districts in the State. The Board of Education controls the School District's K-12 campus with 3 separate instructional facilities staffed by 80 classified employees, 127 certified employees and 14 administrators who provide services to 1,847 students in grades K through 12 and other community members.

#### *Reporting Entity*

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Non-public Schools – Within the School District boundaries, there are various non-public schools. Current State legislature provides funding to these non-public schools. These monies are received and disbursed on behalf of the non-public school by the treasurer of the School District, as directed by the non-public school. These transactions are reported in a special revenue fund and as a governmental activity of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The School District has no component units.

The School District is associated with two jointly governed organizations, a related organization and an insurance purchasing pool. These organizations are the Northeast Ohio Management Information Network, the Trumbull County Career and Technical Center, the Hubbard Public Library, and the Ohio Schools Council Workers' Compensation Group Retrospective Rating Program. These organizations are presented in Notes 14, 15 and 16 to the basic financial statements.

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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### **Note 2 – Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

#### ***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government. The statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### ***Fund Accounting***

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. In reporting its financial activities, the School District uses governmental funds.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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**General Fund** The general fund is the operating fund of the School District and is used to account and report for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

### **Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues – Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources include a deferred charge on refunding and for pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 17 and 18.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans, unavailable revenue and gain on refunding. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2022, but which were levied to finance fiscal year 2023 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District unavailable revenue includes delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Pension of Governmental Activities found on page 17. A deferred gain on refunding results from the difference in the carrying value of the refunded debt and its reacquisition price. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 17 and 18)

***Pensions/Other Postemployment Benefits (OPEB)*** For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### ***Budgetary Data***

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has

## **Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original and final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year. Prior to fiscal year-end, the School District passed an amended appropriation measure which closely matched appropriations to expenditures plus encumbrances in the majority of categories.

### ***Cash and Cash Equivalents***

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2022, investments were limited to money market mutual fund, negotiable certificate of deposits and common and convertible preferred stock.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost. The fair value of the money market mutual fund is determined by the fund's share price at June 30, 2022. Gains (or losses) to fair value are booked annually as "Investment Earnings". The fair value of investments related to scholarship funds increased during 2022 resulting in investment earnings of \$5,037. The fair value of investments related to the general fund declined during 2022 resulting in negative investment earnings of \$16,929.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2022 amounted to (16,929), which includes (\$8,038) assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

### ***Restricted Assets***

Assets reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the general fund represent money set aside as unclaimed monies.

### ***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2022 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies and donated and purchased food held for resale.

***Capital Assets***

The School District’s only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars with the exception of land as land was listed regardless of cost. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not.

All reported capital assets, except land is depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Land Improvements	10 - 45 years
Buildings and Improvements	10 - 50 years
Furniture and Fixtures	5 - 20 years
Vehicles	5 - 20 years

***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for all accumulated unused vacation time when earned for all employees. Since the School District’s policy limits the accrual of vacation time to one year from the employee’s anniversary date, the outstanding liability is recorded as “vacation benefits payable” on the statement of net position rather than as a long-term liability.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees at least fifty years of age with at least ten years of service, or all employees with twenty years of service at any age within the School District.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund or funds from which the employees who have accumulated the leave are paid.

### ***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

### ***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education, delegated that authority by State statute. State statute authorizes the Treasurer to assign fund balance purchases on order

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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provided such amounts have been lawfully appropriated. The Board of Education assigned fund balance for public school support and to cover a gap between estimated revenue and appropriations in the fiscal year 2023 budget.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### ***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for grants, auxiliary services and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

### ***Deferred Charge/Gain on Refunding***

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

### ***Bond Premiums and Discounts***

On the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are received in the year the bonds are issued. On the government-wide financial statements, bond discounts are presented as a decrease of the face amount of the general obligation bonds payable. On the fund financial statements, bond discounts are expended as other financing uses in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund.

### ***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

**Note 3 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Other Governmental Funds	Total
<b><i>Nonspendable</i></b>			
Inventory	\$0	\$1,933	\$1,933
Prepaid Items	15,761	0	15,761
Unclaimed Funds	16,588	0	16,588
<b><i>Total Nonspendable</i></b>	<b>32,349</b>	<b>1,933</b>	<b>34,282</b>
<b><i>Restricted for</i></b>			
Food Service Operations	0	269,156	269,156
Debt Service Payments	0	702,291	702,291
Capital Improvements	0	23,712	23,712
Athletics	0	33,283	33,283
Student Activities	0	121,762	121,762
Classroom Facilities Maintenance	0	1,105,804	1,105,804
Technology Improvements	0	1,524	1,524
Student Instruction	0	7,851	7,851
Remedial Reading	0	440	440
<b><i>Total Restricted</i></b>	<b>0</b>	<b>2,265,823</b>	<b>2,265,823</b>
<b><i>Committed to</i></b>			
Purchases on Order - Capital Outlay	95,284	0	95,284
Underground Storage Unit	0	11,000	11,000
College Scholarships	0	76,128	76,128
<b><i>Total Committed</i></b>	<b>95,284</b>	<b>87,128</b>	<b>182,412</b>
<b><i>Assigned to</i></b>			
Purchases on Order			
Instruction	28,950	0	28,950
Support Services	123,925	0	123,925
Community Services	3,336	0	3,336
Public School Support	55,911	0	55,911
Fiscal Year 2023 Operations	332,237	0	332,237
<b><i>Total Assigned</i></b>	<b>544,359</b>	<b>0</b>	<b>544,359</b>
<b>Unassigned (Deficit)</b>	<b>4,525,658</b>	<b>(113,814)</b>	<b>4,411,844</b>
<b>Total Fund Balances</b>	<b>\$5,197,650</b>	<b>\$2,241,070</b>	<b>\$7,438,720</b>

**Note 4 – Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are:

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).
4. Advances-In and Advances-Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
5. Budgetary revenues and expenditures of the public school support funds are reclassified to the general fund for GAAP Reporting.
6. Investments are reported at cost (budget) rather than fair value (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund:

	<u>General</u>
GAAP Basis	\$871,525
Net Adjustment for Revenue Accruals	(37,105)
Advances In	7,096
Ending Fair Value Adjustment for Investments	19,429
Net Adjustment for Expenditure Accruals	50,853
Perspective Difference:	
Public School Support	10,667
Advances Out	(75,362)
Encumbrances	(342,019)
Budget Basis	<u><u>\$505,084</u></u>

**Note 5 – Accountability**

**Accountability**

Fund balances at June 30, 2022, included the following fund deficits:

<b>Special Revenue Funds</b>	
ESSER	\$66,086
IDEA-B	22,894
Title I	24,834

These deficits are the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the General Fund needed for operations until the receipt of grant monies. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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### **Note 6 – Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bond and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

## Hubbard Exempted Village School District

Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### Deposits

**Custodial credit risk** for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2022, \$2,517,091 of the School District's total bank balance of \$8,229,995 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The School District's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

### Investments

As of June 30, 2022, the School District had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Moody Rating	Percent of Total Investments
Fair Value - Level One Inputs				
Money Market Mutual Fund	\$841,203	1 Day	NA	53.27 %
Negotiable Certificate of Deposits	726,571	Less than two years	NA	46.01
Common and Preferred Stock	11,230	NA	NA	NA
Total Investments	<u>\$1,579,004</u>			

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2022. All of the School District's investments measured at fair value are valued using quoted market prices (Level 1 inputs).

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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**Interest Rate Risk.** As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. State statute limits investments in repurchase agreements to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily. To date, no investments have been purchased with a life greater than five years except for the common and preferred stock that was donated to the School District.

**Credit Risk.** The Moody's ratings of the School Districts investments are listed in the table above. The School District has no investment policy that addresses credit risk.

**Concentration of Credit Risk.** The School District places no limit on the amount it may invest in any one issuer.

### **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2022 represents collections of calendar year 2021 taxes. Real property taxes received in calendar year 2022 were levied after April 1, 2021, on the assessed value listed as of January 1, 2021, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2022 represent the collection of calendar year 2021 taxes. Public utility real and tangible personal property taxes received in calendar year 2022 became a lien on December 31, 2020, were levied after April 1, 2021, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Trumbull County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2022, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2022, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations are reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

The amount available as an advance at June 30, 2022, was \$27,899 in the general fund, \$3,847 in the bond retirement fund and \$356 in the classroom facilities fund. The amount available as an advance at June 30, 2021, was \$39,920 in the general fund, \$5,644 in the bond retirement fund and \$513 in the classroom facilities fund.

The assessed values upon which the fiscal year 2022 taxes were collected are:

	2021 Second Half Collections		2022 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$228,590,430	96.38%	\$229,292,910	95.94%
Public Utility Personal	8,594,850	3.62	9,714,040	4.06
<b>Total</b>	<b>\$237,185,280</b>	<b>100.00%</b>	<b>\$239,006,950</b>	<b>100.00%</b>
Full Tax Rate per \$1,000 of assessed valuation	\$61.10		\$60.85	

**Note 8 – Tax Abatements**

School District property taxes were reduced as follows under enterprise zone agreements entered into by overlapping governments:

Overlapping Government	Amount of Fiscal Year 2022 Taxes Abated
<i>Enterprise Zone Agreement:</i> The City of Hubbard	<u>\$26,962</u>

**Note 9 – Receivables**

Receivables at June 30, 2022, consisted of taxes, accounts (rent and student fees) and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Intergovernmental Receivables	Amounts
ESSER	\$247,800
IDEA Part B	51,438
Title I	49,595
Improving Teacher Quality	13,046
IDEA Early Childhood	7,661
School Foundation FY 2022 Adjustment	7,251
Medicaid Reimbursement	4,269
Title IV-A	589
<b>Total</b>	<b>\$381,649</b>

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

**Note 10 – Interfund Balances**

Interfund balances at June 30, 2022, were as follows:

<u>Payable</u>	<u>Receivable General Fund</u>
<i>Other Governmental Funds:</i>	
ESSER	\$61,365
Title I	951
Title II-A	<u>13,046</u>
Total	<u>\$75,362</u>

These loans were made to support programs in the special revenue funds pending the receipt of grant money that will be used to repay the loan. These loans are expected to be repaid in one year.

**Note 11 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2022, was as follows:

	<u>Restated Balance June 30, 2021</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance June 30, 2022</u>
<b>Nondepreciable Capital Assets</b>				
Land	\$465,910	\$0	\$0	\$465,910
<b>Depreciable Capital Assets</b>				
Land Improvements	6,165,883	0	0	6,165,883
Buildings and Improvements	53,980,339	0	0	53,980,339
Furniture and Fixtures	1,966,740	0	0	1,966,740
Vehicles	<u>1,751,938</u>	<u>0</u>	<u>(120,239)</u>	<u>1,631,699</u>
<i>Total at Historical Cost</i>	<u>63,864,900</u>	<u>0</u>	<u>(120,239)</u>	<u>63,744,661</u>
Less: Accumulated Depreciation/Amortization				
Land Improvements	(3,341,389)	(244,871)	0	(3,586,260)
Buildings and Improvements	(17,403,101)	(1,728,795)	0	(19,131,896)
Furniture and Fixtures	(1,302,279)	(98,202)	0	(1,400,481)
Vehicles	<u>(1,412,253)</u>	<u>(46,024)</u>	<u>120,239</u>	<u>(1,338,038)</u>
<i>Total Accumulated Depreciation/Amortization</i>	<u>(23,459,022)</u>	<u>(2,117,892) *</u>	<u>120,239</u>	<u>(25,456,675)</u>
<i>Depreciable Capital Assets, Net</i>	<u>40,405,878</u>	<u>(2,117,892)</u>	<u>0</u>	<u>38,287,986</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$40,871,788</u>	<u>(\$2,117,892)</u>	<u>\$0</u>	<u>\$38,753,896</u>

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

\* Depreciation expense was charged to governmental functions as follows:

Instruction	
Regular	\$1,748,779
Support Services	
Instructional Staff	1,392
Administration	22,230
Operation and Maintenance of Plant	83,737
Pupil Transportation	41,899
Extracurricular Activities	153,097
Operation of Non-Instructional Services:	
Food Service Operations	23,795
Other Non-Instructional Services	42,963
Total Depreciation Expense	\$2,117,892

### Note 12 – Long-Term Obligations

Changes in long-term obligations of the School District during fiscal year 2022 were as follows:

	Principal Outstanding June 30, 2021	Additions	Deductions	Principal Outstanding June 30, 2022	Amount Due in One Year
<b>Governmental Activities</b>					
<b>General Obligation Bonds</b>					
2014 Classroom Facilities Improvement Refunding Bonds					
Current Interest Serial Bonds 1.00 - 4.00 %	\$5,825,000	\$0	\$0	\$5,825,000	\$0
Current Interest Term Bonds 2.25 %	60,000	0	(20,000)	40,000	20,000
Premium on Bonds	400,465	0	(42,527)	357,938	0
Total 2014 Classroom Facilities Improvement Bonds	6,285,465	0	(62,527)	6,222,938	20,000
2020 Classroom Facilities Improvement Refunding Bonds					
Current Interest Serial Bonds 1.00 - 4.00 %	6,070,000	0	(665,000)	5,405,000	715,000
Current Interest Term Bonds 2.25 %	1,230,000	0	0	1,230,000	0
Premium on Bonds	621,093	0	(46,875)	574,218	0
Total 2020 Classroom Facilities Improvement Bonds	7,921,093	0	(711,875)	7,209,218	715,000
<i>Total General Obligation Bonds</i>	14,206,558	0	(774,402)	13,432,156	735,000
<b>Financed Purchase Obligations from Direct Placements:</b>					
2014 Athletics Facilities Financed Purchase Obligation	510,000	0	(165,000)	345,000	170,000
2019 LED Light Financed Purchase Obligation	487,643	0	(92,513)	395,130	94,956
<i>Total Financed Purchase Obligations from from Direct Placements</i>	\$997,643	\$0	(\$257,513)	\$740,130	\$264,956

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

<b>Governmental Activities</b>	Principal Outstanding June 30, 2021	Additions	Deductions	Principal Outstanding June 30, 2022	Amount Due in One Year
<b>Other Long-term Obligations</b>					
Net Pension Liability:					
STRS	\$16,188,449	\$0	(\$7,658,677)	\$8,529,772	\$0
SERS	5,459,344	0	(2,395,797)	3,063,547	0
<i>Total Net Pension Liability</i>	<u>21,647,793</u>	<u>0</u>	<u>(10,054,474)</u>	<u>11,593,319</u>	<u>0</u>
Net OPEB Liability:					
SERS	1,870,012	0	(245,204)	1,624,808	0
Financed Purchase Payable from Direct Borrowing	52,920	0	(23,439)	29,481	25,122
Compensated Absences	1,911,816	362,806	(477,974)	1,796,648	449,180
Asset Retirement Obligation	30,000	0	0	30,000	0
<i>Total Other Long-term Obligations</i>	<u>25,512,541</u>	<u>362,806</u>	<u>(10,801,091)</u>	<u>15,074,256</u>	<u>474,302</u>
<i>Total Governmental Activities</i>					
<i>Long-Term Liabilities</i>	<u>\$40,716,742</u>	<u>\$362,806</u>	<u>(\$11,833,006)</u>	<u>\$29,246,542</u>	<u>\$1,474,258</u>

On December 18, 2014, the School District issued \$6,614,998 in general obligation bonds to refund a portion of 2007 general obligation classroom facilities improvement bonds. The general obligation bonds included serial, term and capital appreciation (deep discount) bonds in the amounts \$6,510,000, \$100,000 and \$4,998, respectively. The bonds were issued for a sixteen period with a final maturity at December 1, 2030.

The term bond maturing on December 1, 2023, is subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Year	Issue
	<u>\$100,000</u>
2023	\$20,000
Total Mandatory Sinking	
Fund Payments	20,000
Amount Due at Stated Maturity	<u>20,000</u>
Total	<u>\$40,000</u>
<i>Stated Maturity</i>	<i>12/1/2023</i>

The refunding bonds were sold at a premium of \$680,436. Net proceeds of \$7,176,825 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$6,615,000 of these bonds is considered defeased and the liability for the refunded portion of these bonds has been removed from the School District's financial statements.

On September 17, 2020, the School District issued \$7,320,000 in general obligation bonds to refund a portion of 2013 general obligation classroom facilities improvement refunding bonds. The general obligation bonds included serial and term bonds in the amounts \$6,510,000 and \$1,230,000, respectively. The bonds were issued for a twenty-four period with a final maturity at December 1, 2034.

The term bond maturing on December 1, 2031, is subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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Year	Issue
	<u>\$1,230,000</u>
2029	\$25,000
2030	<u>25,000</u>
Total Mandatory Sinking	
Fund Payments	50,000
Amount Due at Stated Maturity	<u>1,180,000</u>
Total	<u>\$1,230,000</u>
<i>Stated Maturity</i>	<i>12/1/2031</i>

The refunding bonds were sold at a premium of \$656,248. Net proceeds of \$7,820,044 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$8,716,192 of these bonds is considered defeased and the liability for the refunded portion of these bonds has been removed from the School District's financial statements.

On October 8, 2013, the School District issued \$1,520,000 lease purchase obligations (LPOs) through direct placement for use in acquiring, constructing and installing improvements to athletic facilities and equipment. The LPOs issuance included issuance costs of \$20,000. The LPOs were issued through a series of lease agreements and trust indentures in accordance with Section 3313.375 of the Ohio Revised Code. The LPOs have been designated to be "qualified tax exempt obligations" within the meaning of 265(b)(3) of the Ohio Revised Code. In accordance with the lease terms, the project assets are leased to the Huntington National Bank, and then leased back to the School District. The LPOs were issued through a series of annual leases with an initial lease term of one year which includes the right to renew for ten successive one year term through June 30, 2024, subject to annual appropriations. To satisfy the trustee requirements, the School District is required to make annual base rent payments, subject to the lease terms and appropriations, semi-annually. The base rent includes an interest component of 3.25 percent. The School District has the option to purchase the Project Facilities on any Lease Payment Date on and after December 1, 2018, by paying the amount necessary to defease the Indenture.

On April 30, 2019, the School District issued \$672,754 lease purchase obligations (LPOs) for the acquisition and installation of energy efficiency equipment and improvements. The LPOs were issued through a series of lease agreements and trust indentures in accordance with Section 3313.375 of the Ohio Revised Code. The LPOs have been designated to be "qualified tax exempt obligations" within the meaning of 265(b)(3) of the Ohio Revised Code. In accordance with the lease terms, the project assets are leased to the First National Bank, and then leased back to the School District. The LPOs were issued through a series of annual leases with an initial lease term of one year which includes the right to renew for seven successive one year term through June 30, 2026, subject to annual appropriations. To satisfy the trustee requirements, the School District is required to make annual base rent payments, subject to the lease terms and appropriations, semi-annually. The base rent includes an interest component of 2.64 percent. The School District has the option to purchase the equipment and improvements on any Lease Payment Date on and after December 1, 2023, by paying the amount necessary to defease the Indenture.

Annual base rent requirements to retire the lease purchase obligations outstanding at June 30, 2022, are as follows:

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
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Fiscal Year Ending June 30	Principal	Interest	Total
2023	\$264,956	\$17,628	\$282,584
2024	272,463	9,482	281,945
2025	100,035	4,031	104,066
2026	102,676	1,355	104,031
Total	<u>\$740,130</u>	<u>\$32,496</u>	<u>\$772,626</u>

During fiscal year 2018, the School District entered in financed purchase agreement for copiers in the amount of \$111,148 to be paid from the general fund.

The general obligation classroom facilities bonds will be paid from the bond retirement debt service fund. The asset retirement obligation will be paid from the general fund and the underground storage tank special revenue fund. The athletics facilities and the LED light financed purchase obligations will be paid from the general fund. The compensated absences will be paid from the general fund and the food service, student wellness, ESSER, title VI-B and title I special revenue funds. The financed purchase will be paid from the general fund. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the following funds: the general fund, the food service, ESSER, title VI-B and title I special revenue funds. For additional information related to the net pension liability see Note 17 and 18.

The overall debt margin of the School District as of June 30, 2022, was \$9,710,994 with an unvoted debt margin of \$239,007. Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2022, are as follows:

Fiscal Year Ending June 30	General Obligation Bonds - Classroom Facilities Bonds				From Direct Borrowings	
	Serial		Term		Financed Purchases	
	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$715,000	\$360,175	\$20,000	\$37,575	\$25,122	\$1,260
2024	745,000	338,275	20,000	37,125	4,359	38
2025	660,000	314,025		36,900	0	0
2026	790,000	289,100	0	36,900	0	0
2027	820,000	265,325	0	36,900	0	0
2028-2032	3,670,000	867,425	1,230,000	163,800	0	0
2033-2035	3,830,000	176,100	0	0	0	0
Total	<u>\$11,230,000</u>	<u>\$2,610,425</u>	<u>\$1,270,000</u>	<u>\$349,200</u>	<u>\$29,481</u>	<u>\$1,298</u>

**Note 13 – Risk Management**

***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2022, the School District contracted with Liberty Mutual for various types of insurance. Coverage is as follows:

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
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Coverage	Amount
Blanket Building and Contents (\$5,000 Deductible)	\$80,371,946
Fleet Insurance	6,000,000
Aggregate	7,000,000
General Liability - per occurrence	6,000,000
Aggregate	7,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior year.

***Worker's Compensation***

For fiscal year 2022, the School District participated in the Ohio Schools Council Workers' Compensation Group Rating Program (GRP) through Sheakley Unicomp, an insurance purchasing pool (Note 16). The intent of the program is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the program. The participating schools districts pay experience or rate based premiums to the Bureau of Workers' Compensation (BWC). The total premium for the entire group is the standard premium of the group. The BWC recalculates the group retrospective premium 12 months after the end of the policy year, based on developed incurred claim losses. If the new calculated premium is lower than the standard premium, the BWC will distribute a refund to the school districts in the group. Participation in the program is limited to school districts that can meet the Ohio Schools Council's selection criteria. The firm of Sheakley provides administrative, cost control, and actuarial services for the program.

**Note 14 – Jointly Governed Organizations**

***Northeast Ohio Management Information Network (NEOMIN)*** NEOMIN is a jointly governed organization among twenty-nine school districts and two educational service centers in Trumbull and Ashtabula Counties. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the districts supports NEOMIN based upon a per pupil charge. The School District paid \$61,111 to NEOMIN during fiscal year 2022.

The Governing board consists of ten members: The Trumbull and Ashtabula County superintendents (permanent members), three superintendents from Ashtabula County participating school districts, three superintendents from Trumbull County participating school districts, the fiscal agent (or NEOMIN). The Hubbard Exempted Village School District was represented on the Governing Board during fiscal year 2022. The Board exercises total control over the operations of NEOMIN including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain a copy of NEOMIN's financial statements, write to the Trumbull County Educational Service Center, 6000 Youngstown Warren Road, Niles, Ohio 44446.

***Trumbull County Career and Technical Center*** The Trumbull County Career and Technical Center is a distinct political subdivision of the State of Ohio providing vocational needs of the students. The center is operated under the direction of a Board consisting of one representative from each of the nineteen participating school districts' elected boards, which possesses its own budgeting and taxing authority. The Board exercises total control over the operations of the Trumbull County Career and Technical Center including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Governing Board. To obtain financial information write

## **Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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to the Trumbull County Career and Technical Center, Cody Holecko, who serves as Treasurer, at 528 Educational Highway, Warren, Ohio 44483.

### **Note 15 – Related Organization**

***Hubbard Public Library*** The Hubbard Public Library (the “Library”) is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a seven member Board of Trustees appointed by the Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Hubbard Public Library, Lorena Hegedus, Director, at 436 West Liberty Street, Hubbard, Ohio 44425.

### **Note 16 – Insurance Purchasing Pool**

The School District participates in the Ohio Schools Council Workers’ Compensation Group Rating Program, an insurance purchasing pool through Sheakley Unicomp. Each district supports the Council by paying an annual participation fee. The program was created for the purpose of reducing the cost of workers’ compensation premiums.

### **Note 17 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### ***Net Pension Liability/Net OPEB Liability (Asset)***

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represents the School District’s proportionate share of each pension/OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan’s fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 18 for the required OPEB disclosures.

***School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 0.5 percent COLA for calendar year 2021.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2022, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2022, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$429,298 for fiscal year 2022. Of this amount \$37,702 is reported as an intergovernmental payable.

### ***State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2026, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the

## Hubbard Exempted Village School District

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member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2022 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2022, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,221,091 for fiscal year 2022. Of this amount \$195,095 is reported as an intergovernmental payable.

### ***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.08302950%	0.06671234%	
Prior Measurement Date	<u>0.08253960%</u>	<u>0.06690425%</u>	
Change in Proportionate Share	<u>0.00048990%</u>	<u>-0.00019191%</u>	
Proportionate Share of the Net			
Pension Liability	\$3,063,547	\$8,529,772	\$11,593,319
Pension Expense	(\$161,383)	(\$438,837)	(\$600,220)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$295	\$263,529	\$263,824
Changes of assumptions	64,509	2,366,311	2,430,820
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	23,971	0	23,971
School District contributions subsequent to the measurement date	<u>429,298</u>	<u>1,221,091</u>	<u>1,650,389</u>
Total Deferred Outflows of Resources	<u>\$518,073</u>	<u>\$3,850,931</u>	<u>\$4,369,004</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$79,450	\$53,464	\$132,914
Net difference between projected and actual earnings on pension plan investments	1,577,817	7,351,031	8,928,848
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>45,187</u>	<u>459,351</u>	<u>504,538</u>
Total Deferred Inflows of Resources	<u>\$1,702,454</u>	<u>\$7,863,846</u>	<u>\$9,566,300</u>

\$1,650,389 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2023	(\$418,603)	(\$1,395,400)	(\$1,814,003)
2024	(335,632)	(1,163,018)	(1,498,650)
2025	(375,149)	(1,200,910)	(1,576,059)
2026	<u>(484,295)</u>	<u>(1,474,678)</u>	<u>(1,958,973)</u>
Total	<u>(\$1,613,679)</u>	<u>(\$5,234,006)</u>	<u>(\$6,847,685)</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

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Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2021, compared with June 30, 2020, are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.4 percent	3.00 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 percent to 13.58 percent 2.0 percent, on or after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement	3.50 percent to 18.20 percent 2.5 percent
Investment Rate of Return	7.00 percent net of System expenses	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)	Entry Age Normal (Level Percent of Payroll)

Mortality rates for 2021 were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Mortality rates for 2020 were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	(0.33) %
US Equity	24.75	5.72
Non-US Equity Developed	13.50	6.55
Non-US Equity Emerging	6.75	8.54
Fixed Income/Global Bonds	19.00	1.14
Private Equity	11.00	10.03
Real Estate/Real Assets	16.00	5.41
Multi-Asset Strategy	4.00	3.47
Private Debt/Private Credit	3.00	5.28
Total	100.00 %	

**Discount Rate** The total pension liability for 2021 was calculated using the discount rate of 7.00 percent. The discount rate for 2020 was 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$5,096,991	\$3,063,547	\$1,348,656

### **Actuarial Assumptions – STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation compared to those used in the June 30, 2020, actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.50 percent	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.00 percent	7.45 percent
Payroll Increases	3.00 percent	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent	0.0 percent,

## Hubbard Exempted Village School District

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Post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00%	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2021.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

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	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net pension liability	\$15,973,071	\$8,529,772	\$2,240,201

***Changes Between the Measurement Date and the Reporting date*** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. These demographic measures include retirement, salary increase, disability/termination and mortality assumptions. In March 2022, the STRS Board approved benefit plan changes to take effect on July 1, 2022. These changes include a one-time three percent cost-of-living increase (COLA) to be paid to eligible benefit recipients and the elimination of the age 60 requirement for retirement age and service eligibility that was set to take effect in 2026. The effect on the net pension liability is unknown.

**Note 18 – Defined Benefit OPEB Plans**

See note 17 for a description of the net OPEB liability.

***School Employees Retirement System (SERS)***

**Health Care Plan Description** - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, out-of-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Funding Policy** - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined

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minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer’s SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2022, the School District’s surcharge obligation was \$56,430.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District’s contractually required contribution to SERS was \$56,430 for fiscal year 2022. Of this amount \$56,430 is reported as an intergovernmental payable.

### ***State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2022, STRS did not allocate any employer contributions to post-employment health care.

### ***OPEB Liability (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District’s proportion of the net OPEB liability (asset) was based on the School District’s share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.08585130%	0.06671234%	
Prior Measurement Date	0.08604370%	0.06690425%	
Change in Proportionate Share	-0.00019240%	-0.00019191%	
Proportionate Share of the:			
Net OPEB Liability	\$1,624,808	\$0	\$1,624,808
Net OPEB (Asset)	\$0	(\$1,406,574)	(\$1,406,574)
OPEB Expense	(\$32,928)	(\$131,672)	(\$164,600)

At June 30, 2022, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$17,320	\$50,084	\$67,404
Changes of assumptions	254,894	89,847	344,741
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	4,673	0	4,673
School District contributions subsequent to the measurement date	<u>56,430</u>	<u>0</u>	<u>56,430</u>
Total Deferred Outflows of Resources	<u>\$333,317</u>	<u>\$139,931</u>	<u>\$473,248</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$809,227	\$257,710	\$1,066,937
Changes of assumptions	222,504	839,125	1,061,629
Net difference between projected and actual earnings on OPEB plan investments	35,299	389,878	425,177
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>80,272</u>	<u>74,725</u>	<u>154,997</u>
Total Deferred Inflows of Resources	<u>\$1,147,302</u>	<u>\$1,561,438</u>	<u>\$2,708,740</u>

\$56,430 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2023	(\$198,428)	(\$417,622)	(\$616,050)
2024	(198,675)	(407,865)	(606,540)
2025	(197,798)	(376,412)	(574,210)
2026	(167,062)	(165,056)	(332,118)
2027	(84,270)	(55,817)	(140,087)
Thereafter	<u>(24,182)</u>	<u>1,265</u>	<u>(22,917)</u>
Total	<u>(\$870,415)</u>	<u>(\$1,421,507)</u>	<u>(\$2,291,922)</u>

### ***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each

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valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2021, compared with June 30, 2020, are presented below:

	June 30, 2021	June 30, 2020
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate:		
Measurement Date	1.92 percent	2.45 percent
Prior Measurement Date	2.45 percent	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation		
Measurement Date	2.27 percent	2.63 percent
Prior Measurement Date	2.63 percent	3.22 percent
Medical Trend Assumption		
Medicare	5.125 to 4.40 percent	5.25 to 4.75 percent
Pre-Medicare	6.75 to 4.40 percent	7.00 to 4.75 percent

For 2021, mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

For 2020, mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021.

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Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.27 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2020 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 1.92 percent at June 30, 2021 and 2.45 percent at June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.27%) and higher (3.27%) than the current discount rate (2.27%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (5.75% decreasing to 3.40%) and higher (7.75% decreasing to 5.40%) than the current rate.

	1% Decrease (1.27%)	Current Discount Rate (2.27%)	1% Increase (3.27%)
School District's proportionate share of the net OPEB liability	\$2,013,332	\$1,624,808	\$1,314,424

  

	1% Decrease (5.75% decreasing to 3.40%)	Current Trend Rate (6.75% decreasing to 4.40%)	1% Increase (7.75% decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$1,250,968	\$1,624,808	\$2,124,140

## Hubbard Exempted Village School District

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

### **Actuarial Assumptions – STRS**

Key methods and assumptions used in the June 30, 2021, actuarial valuation and the June 30, 2020 actuarial valuation are presented below:

	June 30, 2021	June 30, 2020
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.45 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	5.00 percent initial, 4 percent ultimate	5.00 percent initial, 4 percent ultimate
Medicare	-16.18 percent initial, 4 percent ultimate	-6.69 percent initial, 4 percent ultimate
Prescription Drug		
Pre-Medicare	6.50 percent initial, 4 percent ultimate	6.50 percent initial, 4 percent ultimate
Medicare	29.98 initial, 4 percent ultimate	11.87 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2021, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2021, and was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2021. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was used to measure the total OPEB liability as of June 30, 2021.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

***Sensitivity of the School District’s Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB asset as of June 30, 2021, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	<u>1% Decrease</u>	<u>Current</u>	<u>1% Increase</u>
	<u>(6.00%)</u>	<u>Discount Rate</u>	<u>(8.00%)</u>
		<u>(7.00%)</u>	
School District's proportionate share of the net OPEB asset	(\$1,186,932)	(\$1,406,574)	(\$1,590,054)

  

	<u>1% Decrease</u>	<u>Current</u>	<u>1% Increase</u>
		<u>Trend Rate</u>	
School District's proportionate share of the net OPEB asset	(\$1,582,619)	(\$1,406,574)	(\$1,188,880)

***Changes Between the Measurement Date and the Reporting date*** In February 2022, the Board approved changes to demographic measures that will impact the June 30, 2022, actuarial valuation. The effect on the net OPEB liability is unknown.

**Note 19 – Other Employee Benefits**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty five days of vacation per year, depending upon length of service and hours worked. Accumulated unused vacation time is paid to classified employees at the end of each contract year depending upon negotiated agreements or upon termination of employment. Teachers do not earn vacation time. Administrators employed to work 260 days per year earn 20 days of vacation annually.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to an unlimited amount for regular classified and certified employees. Maximum sick leave accumulation for individuals on administrative contracts varies depending on the number of days in the administrator’s work year. Upon retirement, all employees receive payment for one-third of the total sick leave accumulation, up to a maximum of 100 days for classified employees and 100 days for certified employees.

***Employee Benefits***

The School District has elected to provide a comprehensive medical benefits package to the employees through a fully-insured program. This package provides a comprehensive medical, prescription, dental and vision plan through Medical Mutual, which is administered by the Ohio School Benefits Cooperative. The traditional plan has a \$300 deductible for single and a \$600 deductible for family. The HSA (Health Savings Account) Plan has a \$2,500 deductible for single and \$5,000 deductible for family. All Employees participating in the HSA Plan receive \$1,250 deposited into their HSA annually. The premiums are set up on a four - tier system.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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<u>Premiums By Plan Type</u>	<u>Employee Only</u>	<u>Employee and Spouse</u>	<u>Employee and Child(ren)</u>	<u>Family</u>
Medical Plan - Traditional	\$906.70	\$1,776.86	\$1,618.66	\$2,488.78
Medical Plan - HSA	771.86	1,495.76	1,364.13	2,087.98
Dental Plan	30.72	53.31	65.99	97.86
Vision Plan	8.30	16.22	16.99	24.52

Employees working less than 30 hours per week are expected to pay a percentage of all health premiums based on the number of hours they work per day. All full time employees pay 11 percent for employee only or employee plus children coverage, and 16 percent for Employee plus spouse or family coverage for traditional health and dental and receive vision at 100 percent employer paid. The percentages for the HSA health and dental plan percentages paid by employees is 7 percent for employee only or employee plus children coverage, and 12 percent for employee plus spouse or family coverage.

**Note 20 – Contingencies**

***Grants***

The School District received financial assistance from Federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2022, if applicable, cannot be determined at this time.

***School Foundation***

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2022 have been finalized which did not result in a material receivable to or liability of the School District.

***Litigation***

As of June 30, 2022, the School District was not party to any legal proceedings.

**Note 21 – Set Asides**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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	Capital Improvements Reserve
Set-Aside Reserve Balance as of June 30, 2022	\$0
Current Year Set-aside Requirement	341,442
Current Year Offset	<u>(1,145,069)</u>
Total	<u><u>(\$803,627)</u></u>
Set-aside Balance Carried Forward to Future Fiscal Years	<u><u>\$0</u></u>
Set-aside Reserve Balance as of June 30, 2022	<u><u>\$0</u></u>

Although the School District had offsets during the fiscal year that reduced the capital improvement set-aside amounts below zero, this amount will not be used to reduce the set-aside requirements of future years.

**Note 22 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and it facilitates effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were \$342,019 in the general fund and \$260,164 in other governmental funds.

**Note 23 – Changes in Accounting Principles and Restatement of Fund Balances and Net Position**

***Change in Accounting Principles***

For fiscal year 2022, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 87, *Leases* and related guidance from (GASB) Implementation Guide No. 2019-3, *Leases*.

GASB Statement 87 enhances the relevance and consistency of information of the government’s leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the School District’s 2022 financial statements. Through review and analysis of agreements the School District determined that financed purchases of \$52,920 should be recorded. The financed purchase liability is offset by capital assets – equipment of \$44,460.

The School District is also implementing *Implementation Guide No. 2020-1*, GASB Statement No. 92 –*Omnibus 2020*, and GASB Statement No. 97 -- *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans*. These changes were incorporated in the School District’s 2022 financial statements; however, there was no effect on beginning net position/fund balance.

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2022*

For fiscal year 2022, the School District modified its approach related to the eligibility requirements of certain School District grants resulting in the following restatements to fund balance/net position at July 1, 2021:

***Restatement of Fund Balances and Net Position***

The implementation of GASB Statement No. 87 and the grant receivable restatement had the following effect on fund balance as of June 30, 2021:

	<u>General</u>	<u>Other Governmental Funds</u>	<u>Totals</u>
Fund Balances, June 30, 2021	\$4,326,125	\$1,979,182	\$6,305,307
Adjustments:			
Intergovernmental Receivable	0	(119,481)	(119,481)
Deferred Inflow - Unavailable Revenue	0	82,999	82,999
Restated Fund Balances, June 30, 2021	<u>\$4,326,125</u>	<u>\$1,942,700</u>	<u>\$6,268,825</u>

The implementation of GASB Statement No. 87 and the grant receivable restatement had the following effect on net position as of June 30, 2021:

	<u>Governmental Activities</u>
Net Position June 30, 2021	\$9,697,603
Adjustments:	
Intergovernmental Receivable	(119,481)
GASB 87 - Financed Purchase	<u>(8,460)</u>
Restated Net Position June 30, 2021	<u>\$9,569,662</u>

**Note 24 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June, 2021 while the national state of emergency continues. During fiscal year 2022, the School District received COVID-19 funding. The School District’s investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. The financial impact of COVID-19 and the continuing recovery measures may impact subsequent periods of the School District. The impact on the School District’s future operating costs, revenues, and additional recovery from funding, either federal or state, cannot be estimated.

**Note 25 - Asset Retirement**

The Bureau of Underground Storage Tank Regulations (BUSTR) regulates petroleum and hazardous substances stored in underground storage tanks. These regulations are included in Ohio Administrative Code Section 1301-7-9 and require a School District classified as an “owner” or “operator,” to remove from the

**Hubbard Exempted Village School District**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2022*

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ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$30,000 associated with the School District's underground storage tanks was estimated by the School District. The UST is fully depreciated. The School District maintains insurance related to any potential pollution remediation associated with the USTs.

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Nine Fiscal Years (1)\**

	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.08302950%	0.08253960%	0.08581130%
School District's Proportionate Share of the Net Pension Liability	\$3,063,547	\$5,459,344	\$5,134,241
School District's Covered Payroll	\$2,932,171	\$2,861,893	\$2,877,756
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	104.48%	190.76%	178.41%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.86%	68.55%	70.85%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.08797160%	0.08644790%	0.0895207%	0.0894857%	0.0909990%	0.0909990%
\$5,038,296	\$5,165,073	\$6,552,089	\$5,106,141	\$4,605,407	\$5,411,418
\$2,881,126	\$2,736,864	\$2,791,400	\$2,716,300	\$2,644,260	\$2,616,290
174.87%	188.72%	234.72%	187.98%	174.17%	206.84%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Six Fiscal Years (1)\**

	2022	2021	2020
School District's Proportion of the Net OPEB Liability	0.08585130%	0.08604370%	0.08810740%
School District's Proportionate Share of the Net OPEB Liability	\$1,624,808	\$1,870,012	\$2,215,716
School District's Covered Payroll	\$2,932,171	\$2,861,893	\$2,877,756
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	55.41%	65.34%	76.99%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	24.08%	18.17%	15.57%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017
0.08920680%	0.08786830%	0.09082410%
\$2,474,838	\$2,358,154	\$2,588,823
\$2,881,126	\$2,736,864	\$2,791,400
85.90%	86.16%	92.74%
13.57%	12.46%	11.49%

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Nine Fiscal Years (1)\**

	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.06671234%	0.06690425%	0.06872257%
School District's Proportionate Share of the Net Pension Liability	\$8,529,772	\$16,188,449	\$15,197,584
School District's Covered Payroll	\$8,266,364	\$8,055,407	\$8,080,986
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	103.19%	200.96%	188.07%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.06982087%	0.07080000%	0.07412762%	0.07579336%	0.07523651%	0.07523651%
\$15,352,042	\$16,818,693	\$24,812,749	\$20,947,068	\$18,300,123	\$21,798,987
\$7,948,214	\$7,788,936	\$7,772,507	\$7,937,271	\$7,634,450	\$8,440,523
193.15%	215.93%	319.24%	263.91%	239.70%	258.27%
77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Nine Fiscal Years (1)\**

	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.06671234%	0.06690425%	0.06872257%
School District's Proportionate Share of the Net Pension Liability	\$8,529,772	\$16,188,449	\$15,197,584
School District's Covered Payroll	\$8,266,364	\$8,055,407	\$8,080,986
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	103.19%	200.96%	188.07%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.80%	75.50%	77.40%

(1) Although this schedule is intended to reflect information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017
0.06982087%	0.07080000%	0.07412762%
(\$1,121,949)	\$2,762,354	\$3,964,364
\$7,948,214	\$7,788,936	\$7,772,507
-14.12%	35.47%	51.00%
176.00%	47.10%	37.30%

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$429,298	\$410,504	\$400,665	\$388,497
Contributions in Relation to the Contractually Required Contribution	<u>(429,298)</u>	<u>(410,504)</u>	<u>(400,665)</u>	<u>(388,497)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$3,066,414	\$2,932,171	\$2,861,893	\$2,877,756
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.50%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	56,430	56,247	57,133	68,953
Contributions in Relation to the Contractually Required Contribution	<u>(56,430)</u>	<u>(56,247)</u>	<u>(57,133)</u>	<u>(68,953)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>1.84%</u>	<u>1.92%</u>	<u>2.00%</u>	<u>2.40%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.84%</u>	<u>15.92%</u>	<u>16.00%</u>	<u>15.90%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014	2013
\$388,952	\$383,161	\$390,796	\$358,008	\$366,494	\$362,095
(388,952)	(259,811)	(260,836)	(358,008)	(366,494)	(178,934)
\$0	\$123,350	\$129,960	\$0	\$0	\$183,161
\$2,881,126	\$2,736,864	\$2,791,400	\$2,716,300	\$2,644,260	\$2,616,290
13.50%	14.00%	14.00%	13.18%	13.86%	13.84%
62,419	48,555	46,407	69,943	50,258	51,571
(62,419)	(48,555)	(46,407)	(69,943)	(50,258)	(51,571)
\$0	\$0	\$0	\$0	\$0	\$0
2.17%	1.77%	1.66%	2.57%	1.90%	1.97%
15.67%	15.77%	15.66%	15.75%	15.76%	15.81%

**Hubbard Exempted Village School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$1,221,091	\$1,157,291	\$1,127,757	\$1,131,338
Contributions in Relation to the Contractually Required Contribution	<u>(1,221,091)</u>	<u>(1,157,291)</u>	<u>(1,127,757)</u>	<u>(1,131,338)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$8,722,079	\$8,266,364	\$8,055,407	\$8,080,986
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2018	2017	2016	2015	2014	2013
\$1,112,750	\$1,090,451	\$1,088,151	\$1,111,218	\$992,479	\$1,097,268
(1,112,750)	(1,090,451)	(1,088,151)	(1,111,218)	(992,479)	(1,097,268)
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$7,948,214	\$7,788,936	\$7,772,507	\$7,937,271	\$7,634,450	\$8,440,523
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$0	\$0	\$0	\$0	\$76,344	\$84,405
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(76,344)</u>	<u>(84,405)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>1.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Hubbard Exempted Village School District**

*Notes to Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022*

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**Net Pension Liability**

**Changes in Assumptions – SERS**

Beginning in fiscal year 2022, an assumption of 2.0 percent was used for COLA or Ad Hoc Cola. For fiscal years 2018 through 2021, an assumption of 2.5 percent was used. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	<u>Fiscal Year 2022</u>	<u>Fiscal Years 2021-2017</u>	<u>Fiscal Year 2016 and Prior</u>
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of system expenses	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Amounts reported for 2022 use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented below:

## Hubbard Exempted Village School District

### *Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2022*

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

#### **Net OPEB Liability**

#### **Changes in Assumptions – SERS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

	2022	2021 and Prior
Inflation	2.40 percent	3.00 percent
Future Salary Increases, including inflation Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

## Hubbard Exempted Village School District

Notes to Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022

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Municipal Bond Index Rate:	
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

### Changes in Benefit Terms – STRS OPEB

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

**Hubbard Exempted Village School District**

*Notes to Required Supplementary Information  
For the Fiscal Year Ended June 30, 2022*

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For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022 premium based on June 30, 2021 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

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**HUBBARD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY**

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2022**

<b>FEDERAL GRANTOR</b> <i>Pass Through Grantor</i> <b>Program / Cluster Title</b>	<b>Federal AL Number</b>	<b>Total Federal Expenditures</b>
<b>U.S. DEPARTMENT OF AGRICULTURE</b>		
<i>Passed Through Ohio Department of Education</i>		
<b>Child Nutrition Cluster:</b>		
School Breakfast Program	10.553	104,725
National School Lunch Program	10.555	786,883
COVID-19 National School Lunch Program	10.555	8,766
Non-Cash Assistance (Food Distribution)	10.555	32,789
Total Child Nutrition Cluster		<u>933,163</u>
COVID-19 Pandemic EBT Administrative Costs	10.649	614
Total U.S. Department of Agriculture		<u><b>933,777</b></u>
<b>U.S. DEPARTMENT OF TREASURY</b>		
<i>Passed Through Ohio Department of Education</i>		
<b>COVID-19 Coronavirus Relief Fund:</b>		
COVID-19 Broadband Connectivity	21.019	186
COVID-19 Rural and Small Town School District	21.019	1,663
Total COVID-19 Coronavirus Relief Fund		<u>1,849</u>
Total U.S. Department of Treasury		<b>1,849</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>		
<i>Passed Through Ohio Department of Education</i>		
Title I Grants to Local Educational Agencies	84.010	359,141
<b>Special Education Cluster:</b>		
Special Education Grants to States (IDEA, Part B)	84.027A	374,100
COVID-19 American Rescue Plan Act - Special Education Grants to States (IDEA, Part B)	84.027X	16,057
Total Special Education Cluster		<u>390,157</u>
Supporting Effective Instruction	84.367	96,326
Student Support and Academic Enrichment Program	84.424	20,655
COVID-19 Education Stabilization Fund	84.425D	1,055,190
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	84.425U	86,494
COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief – Homeless Children and Youth	84.425W	2,050
Total COVID-19 ESSER		<u>1,143,734</u>
<i>Passed Through Trumbull County Educational Service Center</i>		
Title III Language Instruction for English Learners	84.031	2,043
Total U.S. Department of Education		<u><b>2,012,056</b></u>
<b>Total Expenditures of Federal Awards</b>		<u><b>\$2,947,682</b></u>

*The accompanying notes are an integral part of this schedule.*

**HUBBARD LOCAL SCHOOL DISTRICT  
TRUMBULL COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2022**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Hubbard School District (the District's) under programs of the federal government for the year ended June 30, 2022. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position and changes in net position of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

**NOTE F - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2022 to 2023 programs:

<b>Program Title</b>	<b>AL Number</b>	<b>Amount Transferred</b>
Title I Grants to Local Educational Agencies	84.010	\$16,186
Special Education Grants to States (IDEA, Part B)	84.027A	\$8,787
COVID-19 American Rescue Plan Act – Special Education Grants to States (IDEA, Part B)	84.027X	\$72,727
Special Education Grants to States (IDEA, Part B) Early Childhood	84.173	\$7,222
Supporting Effective Instruction	84.367	\$21,981
Student Support and Academic Enrichment Program	84.424	\$16,728
COVID-19 American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	84.425U	\$2,197,629
COVID-19 American Rescue Plan – Elementary and Secondary School Emergency Relief – Homeless Children and Youth	84.425W	\$3,686

# OHIO AUDITOR OF STATE KEITH FABER



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Columbus, Ohio 43215  
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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hubbard Exempted Village School District  
Trumbull County  
108 Orchard Avenue  
Hubbard, Ohio 44425

To the Board of Education:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Hubbard Exempted Village School District, Trumbull County, (the District) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 21, 2023, wherein we noted a disclosure regarding the potential financial impact of COVID-19 and the ensuing emergency measures.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 21, 2023

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Hubbard Exempted Village School District  
Trumbull County  
108 Orchard Avenue  
Hubbard, Ohio 44425

To the Board of Education:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

We have audited Hubbard Exempted Village School District's (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on the Hubbard Exempted Village School District's major federal program for the year ended June 30, 2022. Hubbard Exempted Village School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Hubbard Exempted Village School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

***Basis for Opinion on the Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

March 21, 2023

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**HUBBARD EXEMPTED VILLAGE SCHOOL DISTRICT  
TRUMBULL COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2022**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b> Elementary and Secondary School Emergency Relief Fund – COVID-19	AL 84.425D AL 84.425U AL 84.425W
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

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# OHIO AUDITOR OF STATE KEITH FABER



**HUBBARD EXEMPTED VILLAGE SCHOOL DISTRICT**

**TRUMBULL COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/30/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)