



OHIO AUDITOR OF STATE
KEITH FABER



GALLIA COUNTY DISTRICT LIBRARY
GALLIA COUNTY

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INDEPENDENT AUDITOR'S REPORT

Gallia County District Library
Gallia County
7 Spruce Street
Gallipolis, Ohio 45631

To the Board of Trustees:

Report on the Audit of the Financial Statements

Unmodified and Adverse Opinions

We have audited the financial statements of the Gallia County District Library, Gallia County, Ohio (the Library), which comprises the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code § 117.38 and Ohio Administrative Code 117-2-03(C) permit, described in Note 2.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Library, as of December 31, 2022 and 2021, or the changes in financial position thereof for the years then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Library, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the Library on the basis of the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 19, 2023, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.



Keith Faber
Auditor of State
Columbus, Ohio

July 19, 2023

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Gallia County District Library
Gallia County
Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2022

| | General | Special Revenue | Capital Projects | Permanent | Combined Total |
|-------------------------------------------------------|------------------|--------------------|---------------------|-----------------|--------------------|
| Cash Receipts | | | | | |
| Property and Other Local Taxes | \$903,877 | | | | \$903,877 |
| Public Library | 1,300,032 | | | | 1,300,032 |
| Intergovernmental | 96,227 | 154,721 | | | 250,948 |
| Patron Fines and Fees | 28,480 | | | | 28,480 |
| Services Provided to Other Entities | | | | | 0 |
| Contributions, Gifts and Donations | 28,204 | | | | 28,204 |
| Earnings on Investments | 11,346 | | 58,279 | 244 | 69,869 |
| Miscellaneous | 68,841 | | | | 68,841 |
| <i>Total Cash Receipts</i> | <u>2,437,007</u> | <u>154,721</u> | <u>58,279</u> | <u>244</u> | <u>2,650,251</u> |
| Cash Disbursements | | | | | |
| Current: | | | | | |
| Library Services | 1,653,654 | 139,451 | 26,922 | | 1,820,027 |
| Capital Outlay | 19,130 | 149 | | | 19,279 |
| <i>Total Cash Disbursements</i> | <u>1,672,784</u> | <u>139,600</u> | <u>26,922</u> | <u>0</u> | <u>1,839,306</u> |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>764,223</u> | <u>15,121</u> | <u>31,357</u> | <u>244</u> | <u>810,945</u> |
| Other Financing Receipts (Disbursements) | | | | | |
| Sale of Capital Assets | 3,686 | | | | 3,686 |
| Transfers In | | | 800,000 | | 800,000 |
| Transfers Out | (800,000) | | | | (800,000) |
| <i>Total Other Financing Receipts (Disbursements)</i> | <u>(796,314)</u> | <u>0</u> | <u>800,000</u> | <u>0</u> | <u>3,686</u> |
| <i>Net Change in Fund Cash Balances</i> | (32,091) | 15,121 | 831,357 | 244 | 814,631 |
| <i>Fund Cash Balances, January 1</i> | <u>637,771</u> | <u>0</u> | <u>5,459,803</u> | <u>14,272</u> | <u>6,111,846</u> |
| <i>Fund Cash Balances, December 31</i> | <u>\$605,680</u> | <u>\$15,121</u> | <u>\$6,291,160</u> | <u>\$14,516</u> | <u>\$6,926,477</u> |

See accompanying notes to the basic financial statements

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Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 1 – Reporting Entity

The Gallia County District Library (the Library), Gallia County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Gallia County Commissioners and Judges appoint a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

Jointly Governed Organizations

The Library participates in jointly governed organizations. Note 9 to the financial statements provide additional information for these entities.

The Library’s management believes these financial statements present all activities for which the Library is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Library’s financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary fund types, and a combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Library had the following significant Special Revenue Fund:

Emergency Connectivity Fund This fund accounts for and reports grant monies restricted for the purchase of mobile hotspots and associated data plans and charges.

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Library had the following significant capital project funds:

Building and Repair Fund This fund receives monies for the acquisition, maintenance and repair of library facilities.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Technology Fund This fund receives monies for the acquisition, maintenance, repair and replacement of library hardware and software

Permanent Funds These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizenry). The Library had the following significant permanent fund:

Permanent Endowment Fund The permanent endowment fund accounts for monies donated to the library, not deposited into the General Fund. The library is only permitted to spend the interest on the permanent endowment amount of \$4,000 (Sara Beth Dierker Fund).

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures may not exceed appropriations at the fund, function, and object level of control.

A summary of 2022 budgetary activity appears in Note 3.

Deposits and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Capital Assets

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Library and the nonspendable portion of the corpus in permanent funds.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed The Board of Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Budgetary Activity

Budgetary activity for the year ending 2022 follows:

| 2022 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|------------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | \$2,391,445 | \$2,440,693 | \$49,248 |
| Special Revenue | 154,721 | 154,721 | 0 |
| Capital Projects | 3,411 | 858,279 | 854,868 |
| Permanent | 0 | 244 | 244 |
| Total | \$2,549,577 | \$3,453,937 | \$904,360 |

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

| 2022 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|-------------------------------------------------------|----------------------------|---------------------------|-----------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$2,876,850 | \$2,586,504 | \$290,346 |
| Special Revenue | 139,599 | 139,600 | (1) |
| Capital Projects | 38,297 | 26,922 | 11,375 |
| Permanent | 0 | 0 | 0 |
| Total | \$3,054,746 | \$2,753,026 | \$301,720 |

Note 4 – Deposits and Investments

To improve cash management, cash received by the Library is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Library’s deposit and investment accounts are as follows:

| | 2022 |
|----------------------------------------------------------------------------------------|--------------------|
| <i>Cash Management Pool:</i> | |
| Demand deposits | \$201,059 |
| Other time deposits (savings and NOW accounts) | 33,634 |
| Total deposits | 234,693 |
| STAR Ohio | 6,691,784 |
| Total investments | 6,691,784 |
| <i>Total carrying amount of deposits and investments held in the Pool (ties to FS)</i> | <i>\$6,926,477</i> |

The Library does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2022, the Library is holding \$5,696 in unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 5 – Grants in Aid and Taxes

Grants in Aid

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month using the statutory allocation method. Estimated entitlement figures were issued to County Auditors. The actual current year entitlements were computed in December of the current year. The difference between the estimate and actual will be adjusted evenly in the PLF distributions made from January-June of the subsequent year.

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Library.

Note 6 – Risk Management

Workers' Compensation

The Library is enrolled in a group rating for Workers Comp through Sedgwick (through OLC).

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The Library employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Library contributed an amount equaling 14 percent of participants' gross salaries. The Library has paid all contributions required through December 31, 2022.

Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was 0 percent during calendar year 2022. The portion of employer contributions allocated to health care for members in the member-directed plan was 4.0 percent during calendar year 2022.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

Note 9 - Jointly Governed Organizations

Southeast Regional Library System

The Southeast Regional Library System (SERLS) is a cooperative regional library system created and governed according to the provision of § 3375.70 and § 3375.73 of the Ohio Revised Code. Membership dues are paid to belong to this organization which is governed by its own set of by-laws. Participating libraries include Sylvester Memorial Wellston, Jackson City, Oak Hill, University of Rio Grande, Dr. Samuel Bossard Memorial (Gallia County), Portsmouth City, Garnet A Wilson, Chillicothe & Ross County, Pickaway County, Fairfield County, Grandview Heights, Pickerington Westerville, Homer, Licking County, Guernsey County, Belmont College, Belmont County, Bellaire, Meigs County, Perry County, Logan-Hocking County, Athens County, Bexley, Briggs Lawrence, Granville, OH Dept of Natural Resources, St Clairsville, Wagnalls Memorial, Washington County, and Herbert Wescoat.

A 14 member board sets policy and hires a director and fiscal officer who oversee the day-to-day operations of SERLS. The Library's control over budgeting and financing of SERLS is limited to its voting authority and its representation on SERLS' Board of Trustees.

Note 10 – Related Party Transactions

The Library pays an annual fee to the Southeast Regional Library System (SERLS), a jointly governed organization of which the Library is a member. SERLS provides training programs. In 2022 the Library paid \$550 to SERLS for annual membership dues and fees for services provided. The Library's employees can obtain dental and vision insurance through SERLS also, which is deducted from the employee's wage. The Library paid \$819 for dental and vision insurance in 2022.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2022

Note 11 – Fund Balances

Included in fund balance are amounts the Library cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the balances of these amounts were as follows:

| Fund Balances | General | Special Revenue | Capital Projects | Permanent | Total |
|--------------------------|------------------|--------------------|---------------------|----------------|------------------|
| Nonspendable: | | | | | |
| Corpus | | | | 4,000 | 4,000 |
| Outstanding Encumbrances | 113,720 | | | | 113,720 |
| Total | \$113,720 | \$0 | \$0 | \$4,000 | \$117,720 |

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue, capital projects, and permanent funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

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Gallia County District Library
Gallia County
Combined Statement of Receipts, Disbursements
and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2021

| | General | Special Revenue | Capital Projects | Permanent | Combined Total |
|-------------------------------------------------------|------------------|--------------------|---------------------|-----------------|--------------------|
| Cash Receipts | | | | | |
| Property and Other Local Taxes | \$892,361 | | | | \$892,361 |
| Public Library | 1,201,747 | | | | 1,201,747 |
| Intergovernmental | 69,223 | | | | 69,223 |
| Patron Fines and Fees | 29,343 | | | | 29,343 |
| Services Provided to Other Entities | | | | | 0 |
| Contributions, Gifts and Donations | 7,612 | | | | 7,612 |
| Earnings on Investments | 743 | | 3,192 | 11 | 3,946 |
| Miscellaneous | 20,927 | | | | 20,927 |
| <i>Total Cash Receipts</i> | <u>2,221,956</u> | <u>0</u> | <u>3,192</u> | <u>11</u> | <u>2,225,159</u> |
| Cash Disbursements | | | | | |
| Current: | | | | | |
| Library Services | 1,378,251 | 344 | 42,619 | | 1,421,214 |
| Capital Outlay | 18,030 | | 1,475 | | 19,505 |
| <i>Total Cash Disbursements</i> | <u>1,396,281</u> | <u>344</u> | <u>44,094</u> | <u>0</u> | <u>1,440,719</u> |
| <i>Excess of Receipts Over (Under) Disbursements</i> | <u>825,675</u> | <u>(344)</u> | <u>(40,902)</u> | <u>11</u> | <u>784,440</u> |
| Other Financing Receipts (Disbursements) | | | | | |
| Sale of Capital Assets | 1,443 | | | | 1,443 |
| Transfers In | | | 815,000 | | 815,000 |
| Transfers Out | (815,000) | | | | (815,000) |
| <i>Total Other Financing Receipts (Disbursements)</i> | <u>(813,557)</u> | <u>0</u> | <u>815,000</u> | <u>0</u> | <u>1,443</u> |
| <i>Net Change in Fund Cash Balances</i> | 12,118 | (344) | 774,098 | 11 | 785,883 |
| <i>Fund Cash Balances, January 1</i> | <u>625,653</u> | <u>344</u> | <u>4,685,705</u> | <u>14,261</u> | <u>5,325,963</u> |
| <i>Fund Cash Balances, December 31</i> | <u>\$637,771</u> | <u>\$0</u> | <u>\$5,459,803</u> | <u>\$14,272</u> | <u>\$6,111,846</u> |

See accompanying notes to the basic financial statements

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Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 1 – Reporting Entity

The Gallia County District Library (the Library), Gallia County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Gallia County Commissioners and Judges appoint a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

Jointly Governed Organizations

The Library participates in jointly governed organizations. Note 9 to the financial statements provide additional information for these entities.

The Library’s management believes these financial statements present all activities for which the Library is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Library’s financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary fund types, and a combined statement of additions, deductions and changes in fund balances (regulatory cash basis) all fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Library had the following significant Special Revenue Fund:

Coronavirus Relief Fund This fund expended remaining Coronavirus Relief Funds for the health and safety of library patrons.

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Library had the following significant capital project funds:

Building and Repair Fund This fund receives monies for the acquisition, maintenance and repair of library facilities.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Technology Fund This fund receives monies for the acquisition, maintenance, repair and replacement of library hardware and software

Permanent Funds These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizenry). The Library had the following significant permanent fund:

Permanent Endowment Fund The permanent endowment fund accounts for monies donated to the library, not deposited into the General Fund. The library is only permitted to spend the interest on the permanent endowment amount of \$4,000 (Sara Beth Dierker Fund).

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures may not exceed appropriations at the fund, function, and object level of control.

A summary of 2021 budgetary activity appears in Note 3.

Deposits and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Capital Assets

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Gallia County District Library
Gallia County
Notes to the Financial Statements
For the Year Ended December 31, 2021

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Library and the nonspendable portion of the corpus in permanent funds.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed The Board of Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Budgetary Activity

Budgetary activity for the year ending 2021 follows:

| 2021 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|------------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | \$2,093,191 | \$2,223,399 | \$130,208 |
| Special Revenue | 0 | 0 | 0 |
| Capital Projects | 26,075 | 818,192 | 792,117 |
| Permanent | 0 | 11 | 11 |
| Total | \$2,119,266 | \$3,041,602 | \$922,336 |

Gallia County District Library
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Notes to the Financial Statements
For the Year Ended December 31, 2021

| 2021 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|-------------------------------------------------------|----------------------------|---------------------------|-----------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$2,572,321 | \$2,299,273 | \$273,048 |
| Special Revenue | 344 | 344 | 0 |
| Capital Projects | 312,500 | 50,591 | 261,909 |
| Permanent | 0 | 0 | 0 |
| Total | \$2,885,165 | \$2,350,208 | \$534,956 |

Note 4 – Deposits and Investments

To improve cash management, cash received by the Library is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Library’s deposit and investment accounts are as follows:

| | 2021 |
|----------------------------------------------------------------------------------------|-------------|
| <i>Cash Management Pool:</i> | |
| Demand deposits | \$105,478 |
| Other time deposits (savings and NOW accounts) | 122,434 |
| Total deposits | 227,912 |
| STAR Ohio | 5,883,934 |
| Total investments | 5,883,934 |
| <i>Total carrying amount of deposits and investments held in the Pool (ties to FS)</i> | \$6,111,846 |

The Library does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2021, the Library is holding \$0 in unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Gallia County District Library
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Notes to the Financial Statements
For the Year Ended December 31, 2021

Note 5 – Grants in Aid and Taxes

Grants in Aid

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month using the statutory allocation method. Estimated entitlement figures were issued to County Auditors. The actual current year entitlements were computed in December of the current year. The difference between the estimate and actual will be adjusted evenly in the PLF distributions made from January-June of the subsequent year.

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Library.

Note 6 – Risk Management

Workers' Compensation

The Library is enrolled in a group rating for Workers Comp through Frank Gates (through OLC).

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The Library employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

Gallia County District Library
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Notes to the Financial Statements
For the Year Ended December 31, 2021

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Library contributed an amount equaling 14 percent of participants' gross salaries. The Library has paid all contributions required through December 31, 2021.

Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was 0 percent during calendar year 2021. The portion of employer contributions allocated to health care for members in the member-directed plan was 4.0 percent during calendar year 2021.

Note 9 - Jointly Governed Organizations

Southeast Regional Library System

The Southeast Regional Library System (SERLS) is a cooperative regional library system created and governed according to the provision of § 3375.70 and § 3375.73 of the Ohio Revised Code. Membership dues are paid to belong to this organization which is governed by its own set of by-laws. Participating libraries include Sylvester Memorial Wellston, Jackson City, Oak Hill, University of Rio Grande, Dr. Samuel Bossard Memorial (Gallia County), Portsmouth City, Garnet A Wilson, Chillicothe & Ross County, Pickaway County, Fairfield County, Grandview Heights, Pickerington Westerville, Homer, Licking County, Guernsey County, Belmont College, Belmont County, Bellaire, Meigs County, Perry County, Logan-Hocking County, Athens County, Bexley, Briggs Lawrence, Granville, OH Dept of Natural Resources, St Clairsville, Wagnalls Memorial, Washington County, and Herbert Wescoat.

A 14 member board sets policy and hires a director and fiscal officer who oversee the day-to-day operations of SERLS. The Library's control over budgeting and financing of SERLS is limited to its voting authority and its representation on SERLS' Board of Trustees.

Note 10 – Related Party Transactions

The Library pays an annual fee to the Southeast Regional Library System (SERLS), a jointly governed organization of which the Library is a member. SERLS provides training programs. In 2021 the Library paid \$490 to SERLS for annual membership dues and fees for services provided. The Library's employees can obtain dental and vision insurance through SERLS also, which is deducted from the employee's wage. The Library paid \$939 for dental and vision insurance in 2021.

Note 11 – Fund Balances

Included in fund balance are amounts the Library cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the balances of these amounts were as follows:

Gallia County District Library
Gallia County
Notes to the Financial Statements
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| Fund Balances | General | Special Revenue | Capital Projects | Permanent | Total |
|--------------------------|-----------------|--------------------|---------------------|----------------|-----------------|
| Nonspendable: | | | | | |
| Corpus | | | | 4,000 | 4,000 |
| Outstanding Encumbrances | 87,992 | | 6,497 | | 94,489 |
| Total | \$87,992 | \$0 | \$6,497 | \$4,000 | \$98,489 |

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue, capital projects, and permanent funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

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OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street
Columbus, Ohio 43215
ContactUs@ohioauditor.gov
(800) 282-0370

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Gallia County District Library
Gallia County
7 Spruce Street
Gallipolis, Ohio 45631

To the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the cash balances, receipts, and disbursements for each governmental fund type for the years ended December 31, 2022 and 2021 and the related notes to the financial statements of the Gallia County District Library, Gallia County, Ohio (the Library), and have issued our report thereon dated July 19, 2023, wherein we noted the Library followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Library's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Library's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber
Auditor of State
Columbus, Ohio

July 19, 2023

OHIO AUDITOR OF STATE KEITH FABER



GALLIA COUNTY DISTRICT LIBRARY

GALLIA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/3/2023

88 East Broad Street, Columbus, Ohio 43215
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at
www.ohioauditor.gov