

CONSORTIUM OF NORTHWEST OHIO  
Henry County

Single Audit

For the Fiscal Year Ended June 30, 2022



OHIO AUDITOR OF STATE  
KEITH FABER



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Governing Board  
Consortium of Northwest Ohio  
1044 Chelsea Avenue  
Napoleon, Ohio 43545

We have reviewed the *Independent Auditor's Report* of the Consortium of Northwest Ohio, Henry County, prepared by Kevin L. Penn, Inc, for the audit period July 1, 2021 through June 30, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Consortium of Northwest Ohio is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

March 07, 2023

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**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY**

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## **Independent Auditor's Report**

Consortium of Northwest Ohio  
1044 Chelsea Ave.  
Napoleon, Ohio 43545  
Henry County

To the Board of Trustees:

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

I have audited the financial statements of the business-type activities, of the Consortium of Northwest Ohio, Henry County, Ohio, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Consortium of Northwest Ohio's basic financial statements as listed in the table of contents.

In my opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the Consortium of Northwest Ohio, Henry County, Ohio as of June 30, 2022, and the respective changes in financial position and, cash flows thereof and for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

I conducted my audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. My responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of my report. I am required to be independent of the Consortium of Northwest Ohio, and to meet my other ethical responsibilities, in accordance with the relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium of Northwest Ohio's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, I

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Consortium of Northwest Ohio's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in my judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Consortium of Northwest Ohio's ability to continue as a going concern for a reasonable period of time.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that I identified during the audit.



### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge we obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary information***

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Consortium of Northwest Ohio's basic financial statements. The Supplemental Financial Data Schedules and Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the Supplemental Financial Data Schedules and Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, I have also issued my report dated January 23, 2023, on my consideration of the Consortium of Northwest Ohio's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Consortium of Northwest Ohio's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Consortium of Northwest Ohio's internal control over financial reporting and compliance.

Kevin L. Penn, Inc.  
Cleveland, Ohio

January 23, 2023

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

**MANAGEMENT’S DISCUSSION AND ANALYSIS**

It is a privilege to present for you the financial picture of the Consortium of Northwest Ohio, Henry County. The Consortium of Northwest Ohio’s (the Consortium”) Management’s Discussion and Analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Consortium’s financial activity, (c) identify changes in the Consortium’s financial position, and (d) identify individual fund issues or concerns.

Since the Management’s Discussion and Analysis (MD&A) is designed to focus on the current years activities, resulting changes and currently known facts, please read it in conjunction with the Consortium’s financial statements (beginning on page 10).

**FINANCIAL HIGHLIGHTS**

- During fiscal year 2022, the Consortium’s net position increased by \$148,158. Since the Consortium engages only in business-type activities, the increase is all in the category of business-type net position. Net positions were \$191,765 and \$339,923 for fiscal years 2021 and 2022, respectively.
- The revenue decreased by \$28,540 (or 1.37%) during fiscal year 2022 and was \$2,081,064 and \$2,052,524 for fiscal years 2021 and 2022, respectively.
- Total expenses increased by \$58,144 (or 3.05%) during fiscal year 2022 and were \$1,846,337 and \$1,904,481 for fiscal years 2021 and 2022, respectively.

**USING THIS ANNUAL REPORT**

The following graphic outlines the format of this report:

MD&A ~ Management’s Discussion and Analysis ~
Basic Financial Statements ~ Statement of Net Position ~ ~ Statement of Revenues, Expenses and Changes in Net Position ~ ~ Statement of Cash Flows ~ ~ Notes to the Basic Financial Statements ~
Other Required Supplementary Information ~ Required Supplementary Information (Pension Schedules) ~
Supplementary and Other Information ~ Financial Data Schedules ~ ~ Schedule of Federal Awards Expenditures ~

The focus is on the Consortium as a single enterprise fund. This format will allow the user to address relevant questions, broaden a basis for comparison (fiscal year to fiscal year or Consortium to Consortium) and enhance the Consortium’s accountability.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

**BASIC FINANCIAL STATEMENTS**

The basic financial statements are designed to be corporate-like in that all business-type activities are consolidated into one single enterprise fund for the Consortium.

These Statements include a Statement of Net Position, which is similar to a Balance Sheet. The Statement of Net Position reports all financial and capital resources for the Consortium. The statement is presented in the format where assets and deferred outflow of resources, minus liabilities and deferred inflow of resources, equal "Net Position". Assets and liabilities are presented in order of liquidity, and are classified as "Current" (convertible into cash within one year), and "Non-current".

The focus of the Statement of Net Position (the "Unrestricted" portion) is designed to represent the net available liquid (non-capital) assets and deferred outflows, net of liabilities and deferred inflows, for the entire Consortium. Net Position is reported in three broad categories (as applicable):

Net Investment in Capital Assets: This component of Net Position consists of all Capital Assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. The Consortium does not have any outstanding debt.

Restricted: This component of Net Position consists of restricted assets, when constraints are placed on the asset by creditors (such as debt covenants), grantors, contributors, laws, regulations, etc.

Unrestricted: Consists of Net Position that do not meet the definition of "Investment in Capital Assets", or "Restricted".

The basic financial statements also include a Statement of Revenues, Expenses and Changes in Net Position (similar to an Income Statement). This Statement includes Operating Revenues, such as grant revenue, Operating Expenses, such as administrative, utilities, and maintenance, and depreciation, and Non-Operating Revenue, such as interest revenue and Non-operating Expenses, such as interest expense.

The focus of the Statement of Revenues, Expenses and Changes in Net Position is the "Change in Net Position", which is similar to Net Income or Loss.

Finally, Statement of Cash Flows is included, which discloses net cash provided by, or used for operating activities, non-capital financing activities, investing activities, and from capital and related financing activities.

The Consortium consists of exclusively an Enterprise Fund. The Enterprise fund utilizes the full accrual basis of accounting. The Enterprise method of accounting is similar to accounting utilized in the private sector. The fund maintained by the Consortium is required by the Department of Housing and Urban Development (HUD).

**Housing Choice Voucher Program** – Under the Housing Choice Voucher Program, the Consortium administers contracts with independent landlords that own the property. The Consortium subsidizes the family's rent through a Housing Assistance Payment (HAP) made to the landlord. The program is administered under an Annual Contributions Contract (ACC) with HUD. HUD provides Annual Contributions Funding to enable the Consortium to structure a lease that sets the participants' rent at 30% of adjusted household income.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
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Business Activities:-The Business Activity account was set up to separate the non-HUD activities from the HUD funded programs. This account represents resources developed from management of the other Authorities in the Consortium and inspection services provided to other entities.

The net pension liability (NPL) is the largest single liability reported by the Authority at June 30, 2022 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2022, the Authority adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Authority's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability/(asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability/(asset)*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/(asset) to equal the Authority's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Authority is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability/(asset). As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability/(asset) are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Authority's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/(asset), respectively, not accounted for as deferred inflows/outflows.

Statement of Net Position

The following table reflects the condensed Statement of Net Position compared to prior fiscal year.

STATEMENT OF NET POSITION

	<u>2022</u>	<u>2021</u>
Current and Other Assets	\$ 547,575	\$ 486,781
Capital Assets	15,474	7,126
Deferred Outflow of Resources	24,106	16,868
Total Assets	<u>587,155</u>	<u>510,775</u>
Current Liabilities	8,787	47,841
Non-Current Liabilities	111,470	164,710
Deferred Inflow of Resources	126,975	106,459
Total Liabilities	<u>247,232</u>	<u>319,010</u>
Net position:		
Net Investment in Capital Assets	12,476	7,126
Restricted – HAP	19,429	19,053
Unrestricted	308,018	165,586
Total Net Position	<u>\$339,923</u>	<u>\$191,765</u>

**Major Factors Affecting the Statement of Net Position**

Current and other assets increased by \$60,794 in fiscal year 2022. The increase of cash is from the overall grant funding exceeding program expenses. Total Liabilities decreased \$71,788 mostly as the result of changes to net pension liability and unearned revenues.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

While the result of operations is a significant measure of the Consortium's activities, the analysis of the changes in Unrestricted and Restricted Net Position provides a clearer change in financial well-being.

**CHANGE OF UNRESTRICTED NET POSITION**

Unrestricted Net position June 30, 2021		\$ 165,586
Results of Operations	147,782	
Adjustments:		
Depreciation and Amortization (1)	<u>6,359</u>	
Adjusted Results from Operations		154,141
Lease Proceeds		3,102
Retirement of Debt		(104)
Capital Expenditures		<u>(14,707)</u>
Unrestricted Net position June 30, 2022		<u><u>\$308,018</u></u>

(1) Depreciation is treated as an expense and reduces the results of operations but does not have an impact on Unrestricted Net position.

**CHANGE OF RESTRICTED NET POSITION**

Restricted Net position June 30, 2021		\$ 19,053
Results of Operations		
HAP reserves spent	\$( 658)	
Fraud Recovery Payments	<u>1,034</u>	
Adjusted Results from Operations		<u>376</u>
Restricted Net position June 30, 2022		<u><u>\$ 19,429</u></u>

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**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION**

The following schedule compares the revenues and expenses for the current and previous fiscal year. The Consortium is engaged only in Business-Type Activities.

	FY 2022	FY 2021
Revenues		
HUD PHA Operating Grants	\$2,050,135	\$2,077,678
Investment Income	215	189
Other Revenues	2,174	3,197
Total Revenue	<u>2,052,524</u>	<u>2,081,064</u>
Expenses		
Administrative	243,869	128,788
Maintenance & operations	15,780	5,980
General (Insurance & Comp abs)	11,348	13,990
Housing Assistance Payments	1,681,779	1,696,159
Interest	11	0
Depreciation	6,359	1,420
Pension & OPEB	(54,665)	0
Total Expenses	<u>1,904,481</u>	<u>1,846,337</u>
Net Increase/(Decrease)	148,043	234,727
Net Position at July 1	<u>191,765</u>	<u>(42,962)</u>
Net Position at June 30	<u>\$339,808</u>	<u>\$191,765</u>

**MAJOR FACTORS AFFECTING THE STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION**

HUD PHA Operating Grants remained relatively consistent, decreasing by \$27,543 or 1.33% in fiscal year 2022 as funding sources/programs remained relatively the same.

Housing Assistance Payments also remained relatively consistent decreasing by only \$14,380 or less than 1% in fiscal year 2022. Administrative, Maintenance, and General expenses increased in fiscal year 2022 by a total of \$67,574 based on operational needs. In prior fiscal years, pension & OPEB expense was reported under administrative expense.

The \$148,043 increase in net position is the result of a \$147,782 increase to administrative operations and a \$376 increase in HAP equity.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital Assets**

As of June 30, 2022, the Consortium had \$15,474 invested in capital assets as reflected in the following schedule, which represents a net increase for fiscal year 2022. (Additions and depreciation).

**CAPITAL ASSETS AT FISCAL YEAR-END  
(NET OF ACCUMULATED DEPRECIATION)**

	<u>FY 2022</u>	<u>FY 2021</u>
Land/Building	\$84,511	\$84,511
Equipment & Furniture	34,357	19,650
Building Improvements	62,266	62,266
Accumulated Depreciation	<u>(165,660)</u>	<u>(159,301)</u>
	<u>\$15,474</u>	<u>\$7,126</u>

Capital Assets are present in detail on page 18 of the notes.

**CHANGE IN CAPITAL ASSETS**

	\$ 7,126
Beginning Balance as of July 1, 2021	
Additions	14,707
Depreciation	<u>(6,359)</u>
Ending Balance as of June30,2022	<u>\$15,474</u>

Additions for fiscal year 2022 consisted of the purchase of a vehicle and postage meter.

**Debt Outstanding**

During fiscal year 2022, the Consortium entered into a lease agreement for the use of a postage meter. The initial lease liability was \$3,102 and outstanding balance as of June 30, 2022, is \$2,998. Lease liability is presented in detail on page 20 of the notes.

**ECONOMIC FACTORS**

Significant economic factors affecting the Consortium are as follows:

- Federal funding of the Department of Housing and Urban Development.
- Local labor supply and demand, which can affect salary and wage rates.
- Local inflationary, recession and employment trends, which can affect resident incomes and therefore the demand for housing assistance.
- Inflationary pressure on utility rates, supplies and other costs.

**FINANCIAL CONTACT**

The individual to be contacted regarding this report is Bonnie Virden, Accounting Manager for the Henry Metropolitan Housing Consortium, at (419) 526-1622 Specific requests may be submitted to the Consortium at 88 West Third Street, Mansfield, OH 44902.



CONSORTIUM OF NORTHWEST OHIO  
 STATEMENT OF NET POSITION  
 JUNE 30, 2022

ASSETS

**Current Position**

Cash and Cash Equivalents - Unrestricted (Note 2)	\$ 472,212
Restricted Cash (Note 1)	19,429
Accounts Receivable	25,916
Prepaid Expenses	2,706
Total Current Position	<u>520,263</u>

**Non-Current Assets**

Other Assets - Net OPEB (Note 6)	27,312
Right of Use Asset – Lease (Note 3)	3,102
Accumulated Amortization – Lease (Note 3)	(104)
Depreciable Capital Assets – Net (Note 3)	12,476
Total Non-Current Assets	<u>42,786</u>

**Deferred Outflow of Resources**

Pension (Note 5)	24,106
Total Deferred Outflow Resources	<u>24,106</u>

<b>TOTAL ASSETS AND DEFERRED OUTFLOW OF RESOURCES</b>	<u><u>\$ 587,155</u></u>
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The accompanying notes are an integral part of the financial statements.

CONSORTIUM OF NORTHWEST OHIO  
STATEMENT OF NET POSITION  
JUNE 30, 2022

LIABILITIES DEFERRED INFLOW OF RESOURCES AND NET POSITION

**Current Liabilities**

Accounts Payable	\$ 3,363
Lease Liability – Current (Note 4)	568
Accrued Compensated Absences	4,856
Total Current Liabilities	<u>8,787</u>

**Non-Current Liabilities**

Accrued Compensated Absences	27,517
Lease Liability - Net Current (Note 4)	2,430
Net Pension Liability (Note 5)	81,523
Total Non-Current Liabilities	<u>111,470</u>
Total Liabilities	<u>\$ 120,257</u>

**Deferred Inflow of Resources**

Pension (Note 5)	\$ 98,756
OPEB (Note 6)	28,219
Total Deferred Inflow of Resources	<u>\$ 126,975</u>

**Net Position**

Net Investment in Capital Assets	\$ 12,476
Restricted	19,429
Unrestricted	308,018
Total Net Position	<u>\$ 339,923</u>

<b>TOTAL LIABILITIES DEFERRED INFLOW OF RESOURCES AND NET POSITION</b>	<u>\$ 587,155</u>
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The accompanying notes are an integral part of the financial statements.

CONSORTIUM OF NORTHWEST OHIO  
 STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION  
 FOR THE YEAR ENDED JUNE 30, 2022

**Operating Revenue:**

HUD Operating Subsidies and Grants	\$ 2,050,135
Other Revenue	2,174
Total Operating Revenue	<u>2,052,309</u>

**Operating Expenses:**

Housing Assistance Payments	1,681,779
Salaries	140,587
Employee Benefits	3,108
Other Administrative Expense	45,498
Material and Labor - Maintenance	15,780
Depreciation Expense	6,255
General Expenses	11,348
Total Operating Expenses	<u>1,904,355</u>

Operating Income (Loss)	147,954
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Non-Operating Revenues (Expenses)

Interest Expense	(11)
Interest Revenue	215
Total Non-Operating Revenues (Expenses)	<u>204</u>

Change in Net Position	148,158
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Net Position - Beginning of Year	<u>191,765</u>
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Net Position - End of Year	<u><u>\$ 339,923</u></u>
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The accompanying notes are an integral part of the financial statements.

CONSORTIUM OF NORTHWEST OHIO  
STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED JUNE 30, 2022

Cash Flows From Operating Activities:

Cash Received from HUD and Other Grantor Agencies	\$ 1,993,232
Cash Received from Other Income	2,174
Cash Payments for Housing assistance payments	(1,681,779)
Cash Payments for Employees for Services	(198,360)
Cash Payments for Other Operating Expenses	(80,912)
Net Cash Provided (Used) by Operating Activities	<u>34,355</u>

Cash Flows From Capital and Related Financing Activities:

Interest Payments on Lease Liability	(11)
Fixed Assets Additions	(11,605)
Payments on Lease Liability	(104)
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(11,720)</u>

Cash Flows From Investing Activities:

Investment Income	<u>215</u>
Net Cash Provided (Used) by Investing Activities	215

Increase (Decrease) in Cash and Cash Equivalents	22,850
Cash and Cash Equivalents - Beginning of Year	<u>468,791</u>
Cash and Cash Equivalents - End of Year	<u>\$ 491,641</u>

Reconciliation of Operating Income (Loss) to Net Cash Used in Operating Activities:

Operating Income (Loss)	\$ 147,954
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Adjustments to Reconcile Operating Income (Loss) to Net Cash Used in Operating Activities:

Depreciation	6,255
Amortization	104
(Increase) decrease in:	
Accounts Receivable	(25,916)
Prepaid Expenses	(127)
Other Assets	(11,901)
Deferred Outflow of Resources	(7,238)
Increase (decrease) in:	
Accounts Payable	1,962
Intergovernmental Payable	(3,275)
Compensated Absences	1,684
Unearned Revenue	(39,621)
Net Pension Liability	(56,042)
Deferred Inflow of Resources	20,516

Net Cash Provided (Used) by Operating Activities	<u>\$ 34,355</u>
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The accompanying notes are an integral part of the financial statements.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Summary of Significant Accounting Policies

The basic financial statements of the Consortium of Northwest Ohio (the Consortium) have been prepared in conformity with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the generally accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the Consortium's accounting policies are described below.

Reporting Entity

On November 29, 2000, after receiving and reviewing public comment on section 13 of the United States Housing Act of 1937, HUD published the final rule which implemented the 1998 law that authorizes public housing agencies (PHAs) to administer any or all of their housing programs through a consortium of PHAs. The final rule specifies minimum requirements relating to formation and operation of the consortium and minimum contents of consortium agreements, as required by the statute and further reflects HUD's consideration of public comments received on the proposed rule.

On July 1, 2005, the following organizations: Bowling Green Housing Agency, Henry Metropolitan Housing Authority, and the Williams Metropolitan Housing Authority elected to form a consortium and entered into a consortium agreement among the participating authorities, specified a Lead Agency (Henry Metropolitan Housing Authority), and submitted a Joint Plan for all participating authorities in accordance with 24 CFR part 903.

The Consortium was created under the Ohio Revised Code, Section 3735.27. The Consortium contracts with the United States Department of Housing and Urban Development (HUD) to provide low and moderate income persons with safe and sanitary housing through subsidies provided by HUD. The Consortium depends on the subsidies from HUD to operate. The accompanying basic financial statements comply with the provisions of GASB Statement No. 61, *The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34*, in that the financial statements include all organizations, activities and functions for which the Consortium is financially accountable. This report includes all activities considered by management to be part of the Consortium by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity.

It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's government body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED**

A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

Management believes the financial statements included in this report represent all of the funds of the Consortium over which the Consortium is financially accountable.

Fund Accounting

The Consortium uses a proprietary fund to report on its financial position and the results of its operations for the Section 8 Housing Choice Voucher program. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

*Proprietary Fund Types:*

Proprietary funds are used to account for the Consortium's ongoing activities which are similar to those found in the private sector. The following is the Consortium's only proprietary fund type:

*Enterprise Fund* – The Consortium is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the Consortium are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position. The statement of cash flows provides information about how the Consortium finances and meets cash flow needs.

The Consortium accounts for operations that are financed and operated in a manner similar to private business enterprises – where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Basis of Consolidation

The basic financial statements include the financial activity of the Bowling Green Housing Authority, Henry Metropolitan Housing Authority, and the Williams Metropolitan Housing Authority, which make up the Consortium. Substantially all inter-consortium accounts and transactions have been eliminated.

Accounting and Reporting for Nonexchange Transactions

The Consortium accounts for nonexchange transactions in accordance with Governmental Accounting Standards Board (GASB) Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*. Nonexchange transactions occur when the Consortium receives (or gives) value without directly giving (or receiving) equal value in return.

In conformity with the requirements of GASB Statement No. 33, the Consortium has recognized grant funds expended for capitalizable capital assets acquired after June 30, 2000 as revenues and the related depreciation thereon, as expenses in the accompanying Statement of Revenues, Expenses and Changes in Net Position.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED**

Capital Assets

Capital assets are stated at cost and depreciation is computed using the straight line method over the estimated useful life of the assets. The cost of normal maintenance and repairs, that do not add to the value of the asset or materially extend the assets life, are not capitalized. The capitalization threshold used by the Consortium effective July 1, 2021 is \$3,000 which is an increase from the prior threshold used of \$500. The following are the useful lives used for depreciation purposes:

<u>Description</u>	<u>Estimated Useful Life – Years</u>
Building	40
Building Improvements	5-15
Vehicles	5
Equipment	3-7

Total depreciation expense for the 2022 fiscal year was \$6,255.

Cash and Cash Equivalents

For the purpose of the statement of cash flows, cash and cash equivalents include all highly liquid investments with original maturities of three months or less.

Compensated Absences

The Consortium accounts for compensated absences in accordance with GASB Statement No. 16, *Accounting for Compensated Absences*. Sick leave and other compensated absences with similar characteristics are accrued as a liability based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments. All employees who meet the termination policy of the Consortium for years of service are included in the calculation of the compensated absences accrual amount.

Vacation leave and other compensated absences with similar characteristics are accrued as a liability as the benefits are earned by the employees if both of the following conditions are met: 1) The employees' rights to receive compensation are attributable to services already rendered and are not contingent on a specific event that is outside the control of the employer and employee, 2) It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement. In the proprietary fund, the compensated absences are expensed when earned with the amount reported as a current liability.

Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Consortium or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount reported as restricted net position at fiscal year end of \$19,429 represents the amounts restricted by HUD for future Housing Assistance Payments. When an expense is incurred for purposes which both restricted and unrestricted net position is available, the Consortium first applies restricted resources. The Consortium did not have net position restricted by enabling legislature at June 30, 2022.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED**

Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets, deferred outflow of resources, liabilities, and deferred inflow of resources and disclosure of contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

Prepaid Items

Payments made to vendors for services that will benefit beyond fiscal year-end are recorded as prepaid items via the consumption method.

Accounts Receivable

Management considers all accounts receivable (excluding the fraud recovery receivable) to be collected in full.

Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. The Consortium had restricted assets for Housing Assistance Payment equity balances of \$19,429.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the Consortium, these revenues are for Housing and Urban Development Grants and other revenues. Operating expenses are necessary costs to provide goods or services that are the primary activity of the fund. All revenues not related to operating activities have been reported as non-operating revenues.

Pensions – Deferred Inflow/Outflow of Resources

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**2. CASH AND CASH EQUIVALENTS**

Cash equivalents include short-term, highly liquid investments that are both readily convertible to known amounts of cash and are so near maturity that they present insignificant risk of changes in value because of changes in interest rates. Generally, only investments with original maturities of three months or less qualify under this definition.



**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**2. CASH AND CASH EQUIVALENTS-CONTINUED**

All monies are deposited into banks as determined by the Consortium. Funds are deposited in a non-interest bearing checking account. Security shall be furnished for all accounts in the Consortium's name.

Cash and cash equivalents included in the Consortium's cash position on June 30, 2022 are as follows:

Demand deposits:	<u>Checking</u>	<u>Savings</u>
Bank balance	\$ 461,076	\$ 42,351
Items-in-transit	<u>( 11,836)</u>	<u>-</u>
Carrying balance	<u>\$449,240</u>	<u>\$ 42,351</u>

In addition, the Consortium maintains \$50 in petty cash funds. The fiscal year-end bank balance of \$407,559 was covered by federal deposit insurance and \$95,868 was secured by the specific pledge collateral method.

Based on the Consortium having only demand deposits at June 30, 2022, the Consortium is not subject to interest rate, credit, concentration, or custodial credit risks.

**3. CAPITAL ASSETS**

The following is a summary of capital assets at June 30, 2022:

	<u>Balance at July 1, 2021</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance at June 30, 2022</u>
<b>Capital Assets Depreciated/Amortized:</b>				
Building	\$ 84,511			\$ 84,511
Building Improvements	62,266			62,266
Intangible Right-to-Use: Leased Equipment	-	3,102		3,102
Furniture, Fixtures and Equipment	19,651	11,605		31,256
Total Capital Assets Depreciated	<u>166,428</u>	<u>14,707</u>	-	<u>181,135</u>
<b>Accumulated Depreciation/Amortization:</b>				
Building	(84,511)			(84,511)
Building Improvements	(56,421)	(1,029)		(57,450)
Intangible Right-to-Use: Leased Equipment	-	(104)		(104)
Furniture, Fixtures and Equipment	<u>(18,370)</u>	<u>(5,226)</u>		<u>(23,596)</u>
Total Accumulated Depreciation/Amortization	<u>(159,302)</u>	<u>(6,359)</u>	-	<u>(165,661)</u>
Total Capital Assets, Net	<u>\$ 7,126</u>	<u>\$ 8,348</u>	<u>\$ -</u>	<u>\$ 15,474</u>

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**4. LONG-TERM LIABILITIES**

The following is a summary of long-term liabilities at June 30, 2022:

	<u>Balance at July 1, 2021</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance at June 30, 2022</u>	<u>Due in One Year</u>
Compensated Absences	\$ 30,689	\$ 5,228	\$(3,544)	\$32,373	\$ 4,856
Lease Liability	-	3,102	(104)	2,998	568
Net Pension Liability (Note 5)	<u>137,565</u>	-	<u>(56,042)</u>	<u>81,523</u>	-
Total	<u>\$168,254</u>	<u>\$ 8,330</u>	<u>\$(59,690)</u>	<u>\$116,894</u>	<u>\$ 5,424</u>

The Consortium entered into a sixty-month lease for a postage meter which requires monthly payments of \$57.61 beginning May 1, 2022. The equipment is being amortized over the life of the lease. The imputed interest rate on the lease is 4.50%.

Lease commitments for fiscal years ending June 30 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 568	\$ 123	\$ 691
2024	594	97	691
2025	622	69	691
2026	650	41	691
2027	<u>564</u>	<u>12</u>	<u>576</u>
Total	<u>\$ 2,998</u>	<u>\$ 342</u>	<u>\$ 3,340</u>

**5. DEFINED BENEFIT PENSION PLAN**

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability represents the Authority’s proportionate share of the Ohio Public Employee Retirement System (OPERS) Pension Plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of its fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Authority’s obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which pensions are financed; however, the Authority does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the OPERS to amortize unfunded liabilities within 30 years.

**CONSORTIUM OF NORTHWEST OHIO  
SHENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(CONTINUED)**

**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

If the amortization period exceeds 30 years, the OPERS Board of Trustees must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

**Plan Description**

Organization - OPERS is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: The Traditional Plan, a defined benefit plan; the Combined Plan, a combination defined benefit/contribution plan; and the Member-Directed Plan, a defined contribution plan. All public employees in Ohio, except those covered by one of the other state or local retirement systems in Ohio, are members of OPERS.

New public employees (those who establish membership in OPERS on or after January 1, 2003) have 180 days from the commencement of employment to select membership in one of the three pension plans. Contributions to OPERS are effective with the first day of the employee's employment. Contributions made prior to the employee's plan selection are maintained in the Traditional Pension Plan and later transferred to the plan elected by the member, as appropriate.

All public employees, except those covered by another state retirement system in Ohio or the Cincinnati Retirement System, are required to become contributing members of OPERS when they begin public employment unless they are exempted or excluded as defined by the Ohio Revised Code. For actuarial purposes, employees who have earned sufficient service credit (60 contributing months) are entitled to a future benefit from OPERS. Employer, employee and retiree data as of December 31, 2016 can be found in the OPERS 2016 Comprehensive Annual Financial Report.

**Pension Benefits** – All benefits of the OPERS, and any benefit increases, are established by the legislature pursuant to Ohio Revised Code Chapter 145.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. Members who were eligible to retire under law in effect prior to SB 343 or will be eligible to retire no later than five years after January 7, 2013, comprise transition Group A. Members who have 20 years of service credit prior to January 7, 2013, or will be eligible to retire no later than 10 years after January 7, 2013, are included in transition Group B. Group C includes those members who are not in either of the other groups and members who were hired on or after January 7, 2013.

Age-and-Service Defined Benefits – Benefits in the Traditional Pension Plan are calculated on the basis of age, final average salary (FAS), and service credit. Members in transition Groups A and B are eligible for retirement benefits at age 60 with 60 contributing months of service credit or at age 55 with 35 or more years of service credit. Group C is eligible for retirement at age 57 with 25 years of service or at age 62 with 5 years of service. For Groups A and B, the annual benefit is based on 2.2% of final average salary multiplied by the actual years of service for the first 30 years of service credit and 2.5% for years of service in excess of 30 years. For Group C, the annual benefit applies a factor of 2.2% for the first 35 years and a factor of 2.5% for the years of service in excess of 35. FAS represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career. Refer to the age-and-service tables located in the OPERS 2014 CAFR Plan Statement for additional information regarding the requirements for reduced and unreduced benefits. Members who retire before meeting the age and years of service credit requirement for unreduced benefit receive a percentage reduction in the benefit amount.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of annual cost-of-living adjustment.

Prior to 2000, payments to OPERS benefit recipients were limited under Section 415(b) of the Internal Revenue Code (IRC). OPERS entered into a Qualified Excess Benefit Arrangement (QEBA) with the Internal Revenue Service (IRS) to all OPERS benefit recipients to receive their full statutory benefit even when the benefit exceeds IRC 415(b) limitations. Monthly QEBA payments start when the total amount of benefits received by the recipients exceeds the IRC limit each year. The portion of the benefit in excess of the IRC 415(b) limit is paid out of the QEBA and taxed as employee payroll in accordance with IRS regulations.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the members' FAS for the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions.

Defined Contribution Benefits – Defined contribution plan benefits are established in the plan documents, which may be amended by the Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined Plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-Directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits.

The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employee contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. At retirement, members may select one of several distribution options for payment of the vested balance of their individual OPERS accounts. Options include the purchase of a monthly annuity from OPERS (which includes joint and survivor options), partial lumpsum payments (subject to limitations), a rollover of the vest account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Disability Benefits – OPERS administers two disability plans for participants in the Traditional Pension and Combined plans. Members in the plan as of July 29, 1992, could elect, by April 7, 1993, coverage under either the original plan or the revised plan. All members who entered OPERS after July 29, 1992, are automatically covered under the revised plan. Under the original plan, a member who becomes disabled before age 60 and has completed 60 contributing months is eligible for a disability benefit.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

Benefits are funded by the employee and employer contributions and terminate if the member is able to return to work. The revised plan differs in that a member who becomes disabled at any age with 60 contributing months will be eligible for disability benefits until a determined age. The benefit is funded by reserves accumulated from employer contributions. After the disability benefit ends, the member may apply for a service retirement benefit or a refund of contributions, which are not reduced by the amount of disability benefits received. Members participating in the Member-Directed Plan are not eligible for disability benefits.

Survivor Benefits – Dependents of deceased members who participated in either the Traditional Pension Plan or the Combined Plan may qualify for survivor benefits if the deceased employee had at least one and a half years of service credit with the plan, and at least one quarter year of credit within the two and one-half years prior to the date of death. Ohio Revised Code Chapter 145 specifies the dependents and the conditions under which they qualify for survivor benefits. Other Benefits – Once a benefit recipient retiring under the Traditional Pension Plan has received benefits for 12 months, an annual 3% cost-of-living adjustment is provided on the member's base benefit. Members retiring under the Combined Plan receive a 3% cost-of-living adjustment on the defined benefit portion of their benefit. A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional Pension Plan and Combed Plan. Death benefits are not available to beneficiaries of Member-Direct Plan participants.

Money Purchase Annuity - Age-and-service retirees who become re-employed in an OPERS-covered position must contribute the regular contribution rates, which are applied towards a money purchase annuity. The money purchase annuity calculation is based on the accumulated contributions of the retiree for the period of re-employment, and an amount of the employer contributions determined by the Board of Trustees. Upon termination of service, members over the age of 65 can elect to receive a lump-sum payout or a monthly annuity. Members under age 65 may leave the funds on deposit with OPERS to receive an annuity benefit at age 65, or may elect to receive a refund of their employee contributions made during the period of reemployment, plus interest.

Refunds – Members who have terminated service in OPERS-covered employment may file an application for refund of their account. The Ohio Revised Code requires a three-month waiting period after service termination before the refund may be paid. The acceptance of a refund payment cancels the individual's rights and benefits in OPERS.

Refunds processed for the Traditional Pension Plan members include the member's accumulated contributions, interest and any qualifying employer funds. A Combined Plan member's refund may consist of member contributions for the purchase of service plus interest, qualifying employer funds, and the value of their account in the defined contribution plan consisting of member contributions adjusted by the gains or losses incurred based on their investment selections. Refunds paid to members in the Member-Direct Plan include member contributions and vested employer contributions adjusted by the gains or losses incurred based on their investment selections.

Contributions – The OPERS funding policy provides for periodic employee and employer contributions to all three plans (Traditional Pension, Combined and Member-Directed) at rates established by the Board of Trustees, subject to limits set in statute. The rates established for member and employer contributions were approved based upon the recommendations of the OPERS external actuary. All contribution rates were within the limits authorized by the Ohio Revised Code.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

Member and employer contribution rates, as a percent of covered payroll, were the same for each covered group across all three plans for the year ended December 31, 2020. Within the Traditional Pension Plan and Combined Plan, member and employer contributions (employer contributions only for the Combined Plan) and an actuarially determined rate of return are adequate to accumulate sufficient assets to pay defined benefits when due. Employee contributions within the Combined Plan are not used to fund the defined benefit retirement allowance.

Employer contribution rates as a level percent of payroll dollars are determined using the entry age actuarial funding method. This formula determines the amount of contributions necessary to fund: (1) the current service cost, representing the estimated amount necessary to pay for defined benefits earned by the employees during the current service year; and (2) the prior service cost for service earned prior to the current year and subsequent benefit increases. These contributions represent the amount necessary to fund accrued liabilities for retirement allowances and survivor benefits over a period of time.

The employee and employer contribution rates are currently set at the maximums authorized by Ohio Revised Code of 10% and 14%, respectively. Based upon the recommendation of the OPERS external actuary, a portion of each employer's contributions to OPERS is set aside for the funding of postemployment health care coverage. The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to health care was zero for fiscal year 2022. The employer contribution as a percent of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for fiscal year 2021-2022 was 4.0%.

The amount of contributions recognized by the OPERS from the Authority during fiscal year 2022 was \$19,511, which represented 100% of the Authority's required contribution.

Ohio Revised Code Chapter 145 assigned authority to the Board of Trustees to amend the funding policy. As of December 31, 2020, the Board of Trustees adopted the contribution rates that were recommended by the external actuary. The contribution rates were included in a new funding policy adopted by the Board of Trustees in October 2013 and are certified biennially by the Board of Trustees as required by the Ohio Revised Code.

As of December 31, 2020, the date of the last actuarial study, the funding period for all defined benefits of the OPERS was 21 years.

**Net Pension Liability**

The net pension liability was measured as of December 31, 2021, and the total pension liabilities were determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on both member and employer contributions to OPERS relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	<u>OPERS Traditional Plan</u>
Proportionate Share of the Net Pension Liability	\$81,523
Proportion of the Net Pension Liability	0.0009370%
Change in proportion from prior measurement date	0.0000080%
Pension Expense	\$(13,629)

**CONSORTIUM OF NORTHWEST OHIO  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(CONTINUED)**

**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Actuarial Methods and Assumptions**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of the occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2021, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requires of GASB 67. Key methods and assumptions used in the latest actuarial valuations are presented below:

<b>Actuarial Information</b>	<b>Traditional Pension Plan</b>	<b>Combined Plan</b>	<b>Member-Directed Plan</b>
<b>Measurement &amp; Valuation Date</b>	<b>December 31, 2021</b>	<b>December 31, 2021</b>	<b>December 31, 2021</b>
<b>Experience Study</b>	<b>5-Year Period Ended December 31, 2015</b>	<b>5-Year Period Ended December 31, 2015</b>	<b>5-Year Period Ended December 31, 2015</b>
<b>Actuarial Cost Method</b>	<b>Individual entry age</b>	<b>Individual entry age</b>	<b>Individual entry age</b>
<b>Actuarial Assumptions</b>			
<b>Investment Rate of Return</b>	<b>6.9%</b>	<b>6.9%</b>	<b>6.9%</b>
<b>Wage Inflation</b>	<b>3.25%</b>	<b>3.25%</b>	<b>3.25%</b>
<b>Projected Salary increases</b>	<b>2.75%-10.75%</b> (includes wage inflation at 3.25%)	<b>2.75%-8.25%</b> (includes wage inflation at 3.25%)	<b>2.75%-8.25%</b> (includes wage inflation at 3.25%)
<b>Cost of living Adjustments</b>	<b>3.00% Simple</b>	<b>3.00% Simple</b>	<b>3.00% Simple</b>

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

OPERS manages investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 15.3 percent for 2021.

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**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Actuarial Methods and Assumptions(continued)**

**Discount Rate** The discount rate used to measure the total pension liability was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate** The following table presents the Authority’s proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 6.9 percent, as well as what the Authority’s proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

As of December 31, 2021	1% Decrease (5.9%)	Current Discount Rate (6.9%)	1% Increase (7.9%)
<b>Employers’ Net Pension Liability/(Asset)</b>	<b>\$214,938</b>	<b>\$81,523</b>	<b>\$(29,497)</b>

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a longterm objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board’s investment consultant. For each major asset class that is included in the Defined Benefit portfolio’s target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

Asset Class	Allocation	Real Rate Return
Fixed Income	24.00%	1.03%
Domestic Equities	21.00	3.78
Real Estate	11.00	3.66
Private Equity	12.00	7.43
International Equities	23.00	4.88
Risk Parity	5.00	2.92
Other Investments	4.00	2.85
Total	100.00%	4.21%



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**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

**Actuarial Methods and Assumptions(continued)**

**Average Remaining Service Life**

GASB 68 requires that changes arising from differences between expected and actual experience or from changes in actuarial assumptions be recognized in pension expense over the average remaining service life of all employees provided with benefits through the pension plan (active and inactive). This is to consider these differences on a pooled basis, rather than an individual basis, to reflect the expected remaining service life of the entire pool of employees with the understanding that inactive employees have no remaining service period. As of December 31, 2021, the average of the expected remaining service lives of all employees calculated by OPERS external actuaries for the Traditional Pension Plan was 2.4022 years, for the Combined Plan was 8.2641 years, and for the MemberDirected Plan was 10.3928 years. Employers should use these amounts when calculating elements of pension expense subject to amortization requirements as defined in GASB 68 and reported in the Schedule of Collective Pension Amounts.

**Deferred Inflows and Deferred Outflows**

The deferred inflows and outflows reported in the Statement of Net Position do not include the layer of amortization that is recognized in current year pension expense and represents the balances of deferred amounts as of December 31, 2021. The table below discloses the original amounts of the deferred inflows and outflows, calculated by OPERS external actuaries, and the current year amortization on those amounts included in pension expense as of and for the year ended December 31, 2021.

At June 30, 2022, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

**Deferred Outflows of Resources**

Difference between expected and actual experience	\$ 4,156
Change in assumptions	10,194
Authority contributions subsequent to the measurement date	<u>9,756</u>
Total Deferred Outflows of Resources	<u>\$ 24,106</u>

**Deferred Inflows of Resources**

Net difference between projected and actual earnings on pension plan investments	\$ 96,968
Differences between expected and actual experience	<u>1,788</u>
Total Deferred Inflows of Resources	<u>\$ 98,756</u>

\$9,756 reported as deferred outflows of resources related to pension resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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**5. DEFINED BENEFIT PENSION PLAN – CONTINUED**

Calendar Year Ending December 31	Traditional Pension Plan Net Deferred Inflows/(Outflows) of Resources
2023	(\$14,164)
2024	( 14,164)
2025	( 17,292)
2026	( 19,393)
2027	( 19,393)
Thereafter	0
TOTAL	(\$84,406)

**6. OTHER POST-EMPLOYMENT BENEFITS**

**Net OPEB liability/(asset)**

The net OPEB liability/(asset) reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions –between an employer and its employees - of salaries and benefits for employee services. OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/(asset) represents the Authority’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability/(asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Authority’s obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which OPEB are financed; however, the Authority does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/(asset).

Resulting adjustments to the net OPEB liability/(asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits is presented as a long-term net OPEB liability/(asset) on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in accounts payable on both the accrual and modified accrual bases of accounting.

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**6. OTHER POST-EMPLOYMENT BENEFITS**

**Net OPEB liability/(asset) (continued)**

**Plan Description – OPERS**

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses. These changes are reflected in the December 31, 2021, measurement date health care valuation.

In order to qualify for postemployment health care coverage, generally, age and service retirees under the traditional pension and combined plans must be at least age sixty with twenty or more years of qualifying Ohio service credit, or thirty years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Employer contribution rates are expressed as a percentage of the earnable salary of active members. In fiscal year 2021, Authority contributed at a rate of 14 percent of earnable salary.

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**6. OTHER POST-EMPLOYMENT BENEFITS**

**Net OPEB liability/(asset) (continued)**

The Ohio Revised Code currently limits the employer contribution rate not to exceed 14 percent of covered payroll. Active member contributions do not fund health care. With the assistance of the System's actuary and Board approval, a portion of each employer contribution to OPERS may be set aside for the funding of post-employment health care coverage.

The portion of Traditional Pension Plan and Combined Plan employer contributions allocated to health care was zero for 2021 and 2022. The employer contribution as a percent of covered payroll deposited for Member-Directed Plan health care accounts for 2021 and 2022 was 4%.

The net OPEB liability/(asset) for OPERS was measured as of December 31, 2021, and the total OPEB liability/(Asset) used to calculate the net OPEB liability/(Asset) was determined by an actuarial valuation as of that date. The Authority's proportion of the net OPEB liability/(Asset) was based on The Authority's share of contributions to the retirement system relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

Proportionate Share of the Net OPEB Liability/(Asset)	\$ (27,312)
Proportion of the Net OPEB Liability/(Asset)	0.0008720%
Change in proportion from prior measurement date	0.0000070%
OPEB Expense	\$ ( 23,164)

At June 30, 2022, The Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Total Deferred <u>Inflows</u>
<b>Deferred Inflows of Resources</b>	
Net difference between projected and actual earnings on pension plan investments	\$ 13,021
Changes of assumptions	11,055
Differences between expected and actual experience	<u>4,143</u>
Total Deferred Inflows of Resources	<u>\$ 28,219</u>

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**6. OTHER POST-EMPLOYMENT BENEFITS**

**Net OPEB liability/(asset) (continued)**

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Calendar Year Ending December 31	OPEB Net Deferred Inflows/(Outflows) of Resources
2023	(\$8,624)
2024	( 8,624)
2025	( 5,763)
2026	( 2,604)
2027	( 2,604)
Thereafter	0
TOTAL	(\$28,219)

**Actuarial Assumptions – OPERS**

Projections of health care costs for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability/(asset) was determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing historical assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions. The actuarial valuation used the following actuarial assumptions and methods, reflecting experience study results, applied to all prior periods included in the measurement:

Wage Inflation	2.75%
Future Salary Increases, including inflation	2.75% 3.25 - 10.75%
Single Discount Rate	6.00%
Investment Rate of Return	6.00%
Municipal Bond Rate	1.84%
Health Care Cost Trend Rate	5.5% initial, 3.50% ultimate in 2034
Actuarial Cost Method	Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females were then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively.

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**6. OTHER POST-EMPLOYMENT BENEFITS**

**Net OPEB liability/(asset) (continued)**

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

**Average Remaining Service Life**

GASB 75 requires that changes arising from differences between expected and actual experience or from changes in actuarial assumptions be recognized in OPEB expense over the average remaining service life of all employees provided with coverage through the health care plans (active and inactive). This is to consider these differences on a pooled basis, rather than an individual basis, to reflect the expected remaining service life of the entire pool of employees with the understanding that inactive employees have no remaining service period. As of December 31, 2021, the average of the expected remaining service lives of all employees calculated by OPERS external actuaries was 2.5246 years. Employers should use this amount when calculating elements of OPEB expense subject to amortization requirements as defined in GASB 75 and reported in the Schedule of Collective OPEB Amounts.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.3 percent for 2021.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit.

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(CONTINUED)**

**6. OTHER POST-EMPLOYMENT BENEFITS**

The table below displays the Board-approved asset allocation policy for 2021 and the long-term expected real rates of return:

		Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Asset Class	Target Allocation	
Fixed Income	34.00%	0.91%
Domestic Equities	25.00	3.78
REITs	7.00	3.71
International Equities	25.00	4.88
Risk Parity	2.00	2.92
Other Investments	7.00	1.93
Total	100.00%	3.45%

Discount Rate: A single discount rate of 6.00 percent was used to measure the OPEB liability/(asset) on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 1.84 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2121. As a result, the actuarial long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

Sensitivity of Authority's Proportionate Share of the Net OPEB liability/(asset) to Changes in the Discount Rate: The following table presents the Authority's proportionate share of the net OPEB asset calculated using the single discount rate of 6.00 percent, as well as what the Authority's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is 1.0 percent lower or 1.0 percent higher than the current rate:

	1% Decrease <u>(5.00%)</u>	Single Discount Rate <u>(6.00%)</u>	1% Increase <u>(7.00%)</u>
As of December 31, 2021			
Employers' net OPEB liability/(Asset)	\$ ( 16,062)	\$ (27,312)	\$ (36,650)

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
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**6. OTHER POST-EMPLOYMENT BENEFITS**

Sensitivity of the Authority’s Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate: Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate. Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2022 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	<u>1% Decrease</u>	<u>Current Health Care Cost Trend Rate Assumption</u>	<u>1% Decrease</u>
As of December 31, 2021			
Employers’ net OPEB liability/(Asset)	\$ (27,608)	\$ (27,312)	\$ (26,962)

**7. CONTINGENT LIABILITIES**

**A. Grants**

Amounts grantor agencies pay to the Consortium are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs or excess reserve balances. Management cannot presently determine amounts grantors may disallow or recapture. However, based on prior experience, management believes any such disallowed claims or recaptured amounts would not have a material adverse effect on the overall financial position of the Consortium at June 30, 2022.

**B. Litigation**

The Consortium is unaware of any outstanding lawsuits or other contingencies.

**8. RISK MANAGEMENT**

The Consortium is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and nature disaster. During fiscal year 2022, the Consortium purchased commercial insurance for vehicle, health, general liability, building contents, and real property insurance.

Vehicle insurance carries a \$250 comprehensive deductible and \$500 collision deductible. Property insurance carries a \$500 deductible. The deductible for general liability and electronic data processing insurance are \$500 each. The deductible for public officials’ liability insurance is \$1,000.

There was no significant reduction in coverage and no settlements exceeded insurance coverage, during the past three fiscal years.



**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**9. SUBSEQUENT EVENTS**

Generally accepted accounting principles define subsequent events as events or transactions that occur after the statement of financial position date, but before the financial statements as issued or are available to be issued. Management has evaluated subsequent events through January 23, 2023, the date on which the financial statements were available to be issued.

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Consortium of Northwest Ohio. The Consortium of Northwest Ohio's investments of the pension and other employee benefit plan in which the Consortium of Northwest Ohio participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Consortium of Northwest Ohio's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**10. CHANGE IN ACCOUNTING PRINCIPLE**

GASB Statement No. 87, *Leases*, enhances the relevance and consistency of information of the government's leasing activities. It establishes requirements for lease accounting based on the principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right to use leased asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. These changes were incorporated in the Consortium's financial statements; however, there was no effect on the beginning net position.

**11. SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") presents the activity of all federal financial assistance programs of the Consortium of Northwest Ohio for the year ended June 30, 2022. The Authority's reporting entity is defined in Note 1 to the Authority's financial statements. The information in this schedule is presented in accordance with the requirements of 2 CFR Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Consortium of Northwest Ohio, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Consortium of Northwest Ohio.

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

The Consortium of Northwest Ohio has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
LAST EIGHT FISCAL YEARS  
(UNAUDITED)**

	2022	2021	2020	2019	2018	2017	2016	2015
Authority's Proportion of the Net Pension Liability	0.0009370%	0.0009290%	0.0009700%	0.0010070%	0.0010150%	0.0010090%	0.0010450%	0.0010980%
Authority's Proportionate Share of the Net Pension Liability \$	81,523	\$ 137,565	\$ 191,727	\$ 275,797	\$ 159,234	\$ 229,127	\$ 181,007	\$ 132,431
Authority's Covered Employee Payroll \$	139,365	\$ 132,729	\$ 128,541	\$ 140,460	\$ 136,057	\$ 132,129	\$ 128,574	\$ 132,556
Authority's Proportionate Share of the Net Pension Liability as a percentage of its covered employee payroll	58.50%	103.64%	149.16%	196.35%	117.03%	173.41%	140.78%	95.07%
Plan Fiduciary Net Position as a percentage of the total Pension Liability	92.62%	86.88%	82.17%	74.70%	84.66%	77.25%	81.08%	86.45%

(1) The amounts presented for each fiscal year were determined as of the calendar year-end that occurred within the fiscal year.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE AUTHORITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET)  
LAST SIX FISCAL YEARS  
(UNAUDITED)**

	<u>2021</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Authority's Proportion of the Net OPEB liability/(asset)	0.0008700%	0.0008650%	0.0009040%	0.0009380%	0.0009500%	0.0009500%
Authority's Proportionate Share of the Net OPEB liability/(asset)	\$ (27,312)	\$ (15,411)	\$ 124,866	\$ 122,293	\$ 103,163	\$ 95,953
Authority's Covered Employee Payroll	\$ 139,365	\$ 132,729	\$ 128,541	\$ 140,460	\$ 136,057	\$ 132,129
Authority's Proportionate Share of the Net OPEB liability/(asset) as a percentage of its covered employee payroll	-19.60%	-11.61%	97.14%	87.07%	75.82%	72.62%
Plan Fiduciary Net Position as a percentage of the total Pension Liability	128.23%	115.57%	47.80%	43.33%	54.14%	68.52%

1) The amounts presented for each fiscal year were determined as of the calendar year-end occurring within the fiscal year.

2) Information prior to 2017 is not available.

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE AUTHORITY'S CONTRIBUTIONS  
LAST TEN YEARS  
(UNAUDITED)**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Contractually required employer contribution										
Pension	\$ 19,511	\$18,582	\$ 16,711	\$ 9,886	\$ 17,707	\$ 16,542	\$ 15,429	\$ 15,907	\$ 18,942	\$ 14,626
OPEB	\$ -	\$ -	\$ 1,285	\$ 9,778	\$ 1,341	\$ 1,956	\$ 2,571	\$ 2,651	\$ 1,457	\$ 5,850
Contributions in relation to the										
contractually required contribution	\$(19,511)	\$(18,582)	\$(17,996)	\$(19,664)	\$(19,048)	\$(18,498)	\$(18,000)	\$ (18,558)	\$(20,399)	\$(20,476)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Authority covered-employee payroll	\$139,364	\$132,729	\$128,543	\$140,457	\$136,057	\$132,129	\$128,571	\$ 132,557	\$145,707	\$146,257
Contribution as a percentage of										
covered-employee payroll	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%
Pension	14.00%	14.00%	13.00%	13.48%	13.48%	12.52%	12.00%	12.00%	13.00%	10.00%
OPEB	0.00%	0.00%	1.00%	1.00%	1.00%	1.48%	2.00%	2.00%	1.00%	4.00%

**CONSORTIUM OF NORTHWEST OHIO  
HENRY COUNTY  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2022  
(UNAUDITED)**

*OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*Net Pension Liability*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2022.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%. For 2020, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 3.00% simple through 2018 to 1.40% simple through 2020, then 2.15% simple. For 2021, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 1.40% simple through 2020 to 0.50% simple through 2021, then 2.15% simple. For 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75% (b) the cost-of living adjustments for post-1/7/2013 retirees were increased from 0.50% simple through 2021 to 3.00% simple through 2022, then 2.05% simple (c) the expected investment return was reduced from 7.20% to 6.90%.

*Net OPEB Liability/Asset*

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2018-2022.

Changes in assumptions: For 2018, the single discount rate changed from 4.23% to 3.85%. For 2019, the following changes of assumptions affected the total OPEB liability/(asset) since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00% (b) In January 2019, the Board adopted changes to health care coverage for Medicare and pre-Medicare retirees. It will include discontinuing the PPO plan for pre-Medicare retirees and replacing it with a monthly allowance to help participants pay for a health care plan of their choosing. The base allowance for Medicare eligible retirees will be reduced. The specific effect of these changes on the net OPEB liability/(asset) and OPEB expense are unknown at this time (c) the single discount rate changed from 3.85% to 3.96%. For 2020, the following changes of assumptions affected the total OPEB liability/(asset) since the prior measurement date: (a) the single discount rate changed from 3.96% to 3.16%. For 2021, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the single discount rate changed from 3.16% to 6.00% (b) the municipal bond rate changed from 2.75% to 2.00% (c) the health care cost trend rate changed from 10.50% initial and 3.50% ultimate in 2030 to 8.50% initial and 3.50% ultimate in 2035. For 2022, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the expected long-term average wage inflation rate was reduced from 3.25% to 2.75%. (b) the municipal bond rate changed from 2.00% to 1.84% (c) the health care cost trend rate changed from 8.50% initial and 3.50% ultimate in 2035 to 5.50% initial and 3.50% ultimate in 2034.

Consortium of Northwest Ohio  
Consolidating Statement of Net Position  
June 30, 2022

<u>Account Description</u>	<u>Henry Metropolitan Housing Authority</u>	<u>Bowling Green Housing Authority</u>	<u>Williams Metropolitan Housing Authority</u>	<u>Eliminations</u>	<u>Consolidated Consortium's TOTALS</u>
<b>Current Assets</b>					
Cash - Unrestricted	\$ 334,328	\$ 43,224	\$ 94,660	\$ -	\$ 472,212
Cash - Restricted	1,787	17,642			19,429
Total Cash	336,115	60,866	94,660	-	491,641
<b>Accounts Receivable</b>					
Accounts Receivable - HUD	13,132	4,150	7,653		24,935
Accounts Receivable - Miscellaneous			981		981
Fraud Recovery		2,550	4,517		7,067
Allowance for Doubtful Accounts		(2,550)	(4,517)	-	(7,067)
Total Receivables, Net of Allowance for Doubtful Accounts	13,132	4,150	8,634	-	25,916
Prepaid Expenses	2,706				2,706
<b>Total Current Assets</b>	<b>351,953</b>	<b>65,016</b>	<b>103,294</b>	<b>-</b>	<b>520,263</b>
<b>Capital Assets</b>					
Buildings	84,511				84,511
F/E/M Admin.	34,357			-	34,357
Leasehold Improvements	62,266				62,266
Accum. Depreciation and Amortization	(165,660)				(165,660)
Net Capital Assets	15,474	-	-	-	15,474
<b>Non-Current Assets</b>					
Other Assets	27,312				27,312
Total Non-Current Assets	27,312	-	-	-	27,312
Deferred Outflow of Resources	24,106				24,106
Total Assets	418,845	65,016	103,294	-	587,155
<b>Current Liabilities</b>					
A/P <= 90 days	3,296	67		-	3,363
Accrued Comp Abs. - Current	4,856				4,856
Lease Liability - Current	568				568
Total Current Liabilities	8,720	67	-	-	8,787
<b>Non-Current Liabilities</b>					
Lease Liability - Net of Current	2,430				2,430
Accrued Comp Abs. - Noncurrent	27,517				27,517
Accrued Pension	81,523				81,523
Total Non-Current Liabilities	111,470	-	-	-	111,470
Total Liabilities	120,190	67	-	-	120,257
Deferred Inflow of Resources	126,975				126,975
Invested in Capital Assets Net	12,476				12,476
Restricted Net Position	1,787	17,642			19,429
Unrestricted Net Position	157,417	47,307	103,294		308,018
Total Net Position	\$ 171,680	\$ 64,949	\$ 103,294	\$ -	\$ 339,923

See Auditor's Report.

Consortium of Northwest Ohio  
 Consolidating Statement of Revenue and Expenses and Changes in Net Position  
 For the Fiscal Year Ended June 30, 2022

Account Description	Henry Metropolitan Housing Authority	Bowling Green Housing Authority	Williams Metropolitan Housing Authority	Eliminations	Consolidated Consortium's TOTALS
Revenue					
HUD Operating Subsidies and Grants	\$ 811,264	\$ 453,464	\$ 411,100	\$ -	\$ 1,675,828
Admin.	193,452	84,285	96,570		374,307
Other Revenue					
Fraud Recovery	70	553	1,446		2,069
Other Revenue	146,737			(146,632)	105
Total Other Revenue	146,807	553	1,446	(146,632)	2,174
<b>TOTAL REVENUE</b>	1,151,523	538,302	509,116	(146,632)	2,052,309
Expenses					
Housing Assistance Payments	826,192	437,671	417,916		1,681,779
Administrative Salaries	139,365				139,365
Compensated Absences	1,222				1,222
Total Salaries	140,587	-	-	-	140,587
Employee Benefits	3,108				3,108
Administrative Expenses					
Audit Fee	6,287				6,287
Management Fees		69,302	77,330	(146,632)	-
Bookkeeping Fee	18,062				18,062
Advertisement & Marketing	393				393
Other	19,961	588	103		20,652
Total Administrative Expenses	44,703	69,890	77,433	(146,632)	45,394
Ordinary Maintenance and Operations					
Materials and Other	15,780				15,780
Depreciation and Amortization Expense	6,359				6,359
General					
Insurance Premiums	11,348				11,348
<b>Total Operating Expenses</b>	1,048,077	507,561	495,349	(146,632)	1,904,355
Non-Operating Revenues (Expenses)					
Interest Income	148	23	44		215
Interest Expense	(11)				(11)
<b>Total Non-Operating Revenues (Expenses)</b>	137	23	44	-	204
<b>Change in Net Position</b>	103,583	30,764	13,811	-	148,158
Net Position - Beginning of Year	68,097	34,185	89,483	-	191,765
<b>Net Position - End of Year</b>	<u>\$ 171,680</u>	<u>\$ 64,949</u>	<u>\$ 103,294</u>	<u>\$ -</u>	<u>\$ 339,923</u>

See Auditor's Report.

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Bowling Green Section 8 14.871 Housing Choice Voucher
	Current Assets	
111	Cash - Unrestricted	\$ 43,224
113	Cash - Restricted	17,642
100	Total Cash	<u>60,866</u>
	Accounts Receivable	
121	Accounts Receivable - PHA Projects	4,150
128	Fraud Recovery	2,550
128.1	Allow Doubtful Accounts	(2,550)
120	Total Receivables, Net of Allowance for Doubtful Accounts	<u>-</u>
<b>150</b>	<b>Total Current Assets</b>	<u><b>65,016</b></u>
<b>290</b>	<b>TOTAL ASSETS</b>	<u><b>\$ 65,016</b></u>
312	A/P <= 90 days	<u>\$ 67</u>
310	Total Current Liabilities	<u>67</u>
	Total Liabilities	67
511.1	Restricted Net Position	17,642
512.1	Unrestricted Net Position	<u>47,307</u>
513	Total Equity/Net Position	<u>64,949</u>
<b>600</b>	<b>TOTAL LIABILITIES AND NET POSITION</b>	<u><b>\$ 65,016</b></u>

See Auditor's Report.

NOTE FOR REAC REPORTING: The accompanying statements have been prepared in accordance with the format as required for HUD's electronic filing REAC system. The format and classifications of various line items may differ from those used in the preparation of the financial statements presented in accordance with accounting principles generally accepted in the United States of America.



Consortium of Northwest Ohio  
Henry County  
Entity Wide Revenue and Expense Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Bowling Green Section 8 14.871 Housing Choice Voucher	Bowling Green Section 8 14.871 HCV CARES Act Funding	Total
	Revenue			
706	HUD PHA Operating Grants	\$ 531,996	\$ 5,753	\$ 537,749
711	Investment Income - PHA	23		23
714	Fraud Recovery - PHA	553		553
700	Total Revenue	<u>532,572</u>	-	<u>538,325</u>
	Expense			
913	Management Fees	69,302	5,753	75,055
919	Other	588		588
	Total Operating - Administrative	<u>69,890</u>	<u>5,753</u>	<u>75,643</u>
	Total Operating Expenses	<u>69,890</u>	<u>5,753</u>	<u>75,643</u>
970	Excess Operating Revenue over Expenses	462,682	(5,753)	462,682
	Other Expenses			
973	Housing Assistance Payments	437,671		437,671
900	Total Expenses	507,561	5,753	513,314
1000	Excess of Revenues over Expenses	25,011	(5,753)	25,011
1103	Beginning Net Position	<u>34,185</u>	-	<u>34,185</u>
1117	Administrative Fee Equity	47,307		47,307
1118	Housing Assistance Payment Equity	17,642		17,642
	Total Ending Net Position	<u>\$ 64,949</u>	<u>\$ -</u>	<u>\$ 64,949</u>

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Entity Wide Balance Sheet Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

<b>Line item</b>	<b>Account Description</b>	<b>Williams Section 8 14.871 Housing Choice Voucher</b>
111	Cash - Unrestricted	\$ 94,660
100	Total Cash	94,660
122	Accounts Receivable - HUD Other Projects	7,683
125	Accounts Receivable - Miscellaneous	981
128	Fraud Recovery	4,517
128.1	Allow Doubtful Accounts	(4,517)
120	Net Total Receivables	8,664
<b>150</b>	<b>Total Current Assets</b>	<b>103,324</b>
<b>290</b>	<b>TOTAL ASSETS</b>	<b>\$ 103,324</b>
312	A/P <= 90 days	\$ -
	Total Liabilities	-
512.1	Unrestricted Net Position	103,324
513	Total Equity/Net Position	103,324
<b>600</b>	<b>TOTAL LIABILITIES AND EQUITY</b>	<b>\$ 103,324</b>

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Entity Wide Revenue and Expense Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Williams	CARES	Total
		Section 8 14.871 Housing Choice Voucher	Williams Section 8 14.871 Housing Choice Voucher	
706-01	Housing Assistance Payment Revenue	\$ 501,545	\$ 6,125	\$ 507,670
711	Investment Income - PHA	44		44
714	Fraud Recovery - PHA	1,446		1,446
700	TOTAL REVENUE	503,035	6,125	509,160
913	Management Fees	71,205	6,125	77,330
919	Other	103		103
	Total Operating - Admin.	71,308	6,125	77,433
	TOTAL OPERATING EXPENSES	71,308	6,125	77,433
970	Excess Oper. Rev. over Exp.	431,727	-	431,727
973	HAP	417,916		417,916
900	TOTAL EXPENSES	489,224	6,125	495,349
1000	Excess of Revenues over Expenses	13,811	-	13,811
1103	Beginning Net Position	89,483	-	89,483
1117	Administrative Fee Equity	108,577	-	108,577
1118	Housing Assistance Payment Equity	(5,283)	-	(5,283)
	Total Ending Net Position	\$ 103,294	\$ -	\$ 103,294

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Entity Wide Balance Sheet Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Henry Section 8 14.871 Housing Choice Voucher	Henry Business Activities	Henry 14.182 N/C S/R Section 8	Total
Current Assets					
111	Cash - Unrestricted	\$ 283,846	\$ 25,287	\$ 25,195	\$ 334,328
113	Cash - Restricted	1,787			1,787
100	Total Cash	285,633	25,287	25,195	336,115
Accounts Receivable					
122	Accounts Receivable - HUD	13,132			13,132
128.1	Allowance for Doubtful Accounts	-			-
120	Total Receivables, Net of Allowance for Doubtful Accounts	13,132			13,132
142	Prepaid Expenses	2,706			2,706
<b>150</b>	<b>Total Current Assets</b>	<b>301,471</b>	<b>25,287</b>	<b>25,195</b>	<b>351,953</b>
Noncurrent Assets					
Capital Assets					
162	Buildings	84,511			84,511
164	F/E/M Admin.	34,357			34,357
165	Leasehold Improvements	62,266			62,266
166	Accum. Depreciation and Amortization	(165,660)			(165,660)
160	Net Fixed Assets	15,474	-	-	15,474
180	Total Noncurrent assets	15,474	-	-	15,474
174	Other Assets	27,312			27,312
180	Total Non-Current Assets	27,312	-	-	27,312
200	Deferred Outflow of Resources	24,106			24,106
<b>290</b>	<b>Total Assets and Deferred Outflow of Resources</b>	<b>\$ 368,363</b>	<b>\$ 25,287</b>	<b>\$ 25,195</b>	<b>\$ 418,845</b>

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Entity Wide Balance Sheet Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Henry Section 8 14.871 Housing Choice Voucher	Henry Business Activities	Henry 14.182 N/C S/R Section 8	Total
	Current Liabilities				
312	A/P <= 90 days	\$ 3,296	\$ -	\$ -	\$ 3,296
322	Accrued Comp Abs - current	4,856			4,856
343	Current Portion of Long-Term Debt	568			568
310	Total Current Liabilities	<u>8,720</u>	<u>-</u>	<u>-</u>	<u>8,720</u>
	Non-Current Liabilities				
351	Long-Term Debt, Net of Current	2,430			2,430
354	Accrued Comp Abs. - Noncurrent	27,517			27,517
357	Accrued Pension	81,523	-		81,523
	Total Non-Current Liabilities	<u>111,470</u>	<u>-</u>	<u>-</u>	<u>111,470</u>
	Total Liabilities	120,190	-	-	120,190
400	Deferred Inflow of Resources	126,975			126,975
	Net Position				
508.1	Invested in Capital Assets Net	12,476			12,476
511.1	Restricted Net Position	1,787			1,787
512.1	Unrestricted Net Position	106,935	25,287	25,195	157,417
513	Total Net Position	<u>121,198</u>	<u>25,287</u>	<u>25,195</u>	<u>171,680</u>
<b>600</b>	Total Liab., Deferred Inflows of Resources and Equity	<u><b>\$ 368,363</b></u>	<u><b>\$ 25,287</b></u>	<u><b>\$ 25,195</b></u>	<u><b>\$ 418,845</b></u>

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Entity Wide Revenue and Expense Summary  
FDS Schedule Submitted to HUD  
June 30, 2022

Financial Data Schedule Submitted to U.S. Department of HUD

Line item	Account Description	Henry Section 8 14.871 Housing Choice Voucher		CARES Henry Section 8 14.871 Housing Choice Voucher		Total
		Henry Business Activities	Henry 14.182 N/C S/R Section 8	Henry Business Activities	Henry 14.182 N/C S/R Section 8	
	Revenue					
706-010	Housing Assistance Payment Revenue	\$ 958,772	\$ -	\$ 31,250	\$ 14,694	\$ 1,004,716
711	Investment Income - PHA	111	35	2		148
714	Fraud Recovery - PHA	70				70
715	Other Revenue		146,737			146,737
700	Total Revenue	958,953	146,772	31,252	14,694	1,151,671
	Expenses					
911	Admin. Salaries	61,906	71,811	2,559	3,089	139,365
912	Audit	2,013	4,191	83		6,287
913.1	Bookkeeping Fee	8,952	8,740	370		18,062
914	Advertisement & Marketing	126	262	5		393
915	Employee Benefits	(27,681)	29,673	1,116		3,108
919	Other	8,991	10,594	376		19,961
910	Total Operating - Administrative	54,307	125,271	4,509	3,089	187,176
942	Ordinary Maintenance and Operations Materials and Other	5,373	10,184	223		15,780
940	Total Maintenance and Operations	5,373	10,184	223	-	15,780
961.2	Insurance - Liab Insurance	5,227	5,905	216		11,348
961	Total Insurance	5,227	5,905	216	-	11,348
962.1	Comp Abs	1,222				1,222
961	Total Other General Expenses	1,222	-	-	-	1,222
967.2	Interest on Notes Payable	11				11
	Total Operating Expenses	66,140	141,360	4,948	3,089	215,537
970	Excess Operating Revenue over Expenses	892,813	5,412	26,304	11,605	936,134
	Other Expenses					
973	Housing Assistance Payments	801,282		24,910		826,192
974	Depreciation Expense	6,359				6,359
	Total Other Expenses	807,641	-	24,910	-	832,551
900	Total Expenses	873,781	141,360	29,858	3,089	1,048,088
1000	Excess of Revenues over Expenses	85,172	5,412	1,394	11,605	103,583
1103	Beginning Net Position	24,421	19,875	23,801		68,097
1104	Equity Transfer and Correction of Errors	11,605			(11,605)	-
1117	Administrative Fee Equity	119,411				119,411
1118	Housing Assistance Payment Equity	1,787				1,787
	Total Ending Net Position	\$ 121,198	\$ 25,287	\$ 25,195	\$ -	\$ 171,680

See Auditor's Report.

Consortium of Northwest Ohio  
Henry County  
Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2022

Federal Grantor/Pass-Through Grantor Program Title	Pass-Through Number	Assistance Listing Number	Federal Expenditures
<b>U.S. Department of Housing and Urban Development</b>			
Direct Program:			
Housing Choice Vouchers:			
Henry Metropolitan Housing Authority	N/A	14.871	\$ 958,772
Henry Metropolitan Housing Authority - CARES	N/A	14.871	14,694
Williams Metropolitan Housing Authority	N/A	14.871	501,545
Williams Metropolitan Housing Authority - CARES	N/A	14.871	6,125
Bowling Green Housing Agency	N/A	14.871	531,996
Bowling Green Housing Agency – CARES	N/A	14.871	5,753
Total Housing Choice Vouchers			2,018,885
Section 8 New Construction and Substantial Rehabilitation	N/A	14.182	31,250
Total Expenditures Federal Awards			\$ 2,050,135

The accompanying notes are an integral part of the financial statements.



Kevin L.  
enn, Inc.

Certified Public Accountant  
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**Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

Consortium of Northwest Ohio  
1044 Chelsea Ave.  
Napoleon, Ohio 43545  
Henry County

To the Board of Trustees:

I have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the business-type activities of the Consortium of Northwest Ohio, Henry County, (the Authority) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued my report thereon dated January 23, 2023.

***Internal Control Over Financial Reporting***

As part of my financial statement audit, I considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion(s) on the financial statements, but not to the extent necessary to opine on the effectiveness of the Authority's internal control. Accordingly, I have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Authority's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, I did not identify any deficiencies in internal control that I consider material weaknesses. However, unidentified material weaknesses may exist.



### ***Compliance and Other Matters***

As part of reasonably assuring whether the Authority's financial statements are free of material misstatement, I tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of my audit and accordingly, I do not express an opinion. The results of my tests disclosed no instances of noncompliance or other matters I must report under *Government Auditing Standards*.

I noted certain matters that I reported to management of the Consortium of Northwest Ohio, in a separate letter dated January 23, 2023.

### ***Purpose of this Report***

This report only describes the scope of my internal control and compliance testing and my testing results, and does not opine on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Kevin L. Penn, Inc.  
Cleveland, Ohio

January 23, 2023



Kevin L.  
Penn, Inc.

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**Independent Auditor's Report on Compliance for the Major Program and on Internal Control over Compliance required by the Uniform Guidance**

Consortium of Northwest Ohio  
1044 Chelsea Ave.  
Napoleon, Ohio 43545  
Henry County

To the Board of Trustees:

**Report on Compliance for the Major Federal Program**

***Opinion on the Major Federal Program***

I have audited Consortium of Northwest Ohio's (the Authority) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on Consortium of Northwest Ohio's major federal program for the year ended June 30, 2022. Consortium of Northwest Ohio's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying Schedule of Findings.

In my opinion, Consortium of Northwest Ohio complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

***Basis for Opinion on the Major Federal Program***

I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). My responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of my report.

I am required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to my audit. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion on compliance for the major federal program. My audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

The Authority's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Authority's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

My objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on my audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, I:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed.

I am required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that I identified during the audit.

## Report on Internal Control Over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

My consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during my audit I did not identify any deficiencies in internal control over compliance that I consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

My audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of my testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Kevin L. Penn, Inc.  
Cleveland, Ohio

January 23, 2023

**Consortium of Northwest Ohio**  
Schedule of Findings  
June 30, 2022

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified not considered to be material weaknesses?	No
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over compliance:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified not considered to be material weaknesses?	No
Type of auditor's report issued on compliance for major program:	Unmodified
Are there any reportable findings under 2 CFR Section 200.516(a)?	No
Identification of major programs: 14.871	Housing Choice Voucher Program
Dollar threshold used to distinguish between Type A and Type B programs:	Type A: > \$750,000 Type B: all others
Auditee qualified as low-risk auditee?	Yes

Section II - Financial Statement Findings

No matters were reported.

Section III - Federal Award Findings

No matters were reported.

**Consortium of Northwest Ohio**  
Summary Schedule of Prior Audit Findings  
Year Ended June 30, 2022

There were no audit findings during the 2021 fiscal year.

# OHIO AUDITOR OF STATE KEITH FABER



**CONSORTIUM OF NORTHWEST OHIO**

**HENRY COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/21/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)