



SOUTHWEST LOCAL SCHOOL DISTRICT HAMILTON COUNTY JUNE 30, 2021

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INDEPENDENT AUDITOR'S REPORT

Southwest Local School District Hamilton County 230 South Elm Street Harrison, Ohio 45030

To the Board of Education:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southwest Local School District, Hamilton County, Ohio (the School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Southwest Local School District Hamilton County Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District, as of June 30, 2021, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 21 to the financial statements, during fiscal year 2021, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Also, as discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. We did not modify our opinion regarding these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, required budgetary comparison schedule and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Southwest Local School District Hamilton County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2022, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

March 17, 2022

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The discussion and analysis of Southwest Local School District's (the District) financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's performance.

Financial Highlights

Key financial highlights for fiscal year 2021 are as follows:

- In total, net position increased \$5,142,432.
- General revenues accounted for \$48,978,075 in revenue or 85% of all revenues. Program specific revenues in the form of charges for services and sales and operating grants and contributions accounted for \$8,518,388 or 15% of total revenues of \$57,496,463.
- The District had \$52,354,031 in expenses related to governmental activities; only \$8,518,388 of these expenses were offset by program specific charges for services and operating grants or contributions. General revenues of \$48,978,075 were also used to provide for these programs.

Overview of the Financial Statements

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. The General, Debt Service and Classroom Facilities Funds are the major funds of the District.

Government-wide Financial Statements

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The Government-wide Financial Statements answer this question. These statements include all assets and deferred outflows of resources, and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the District as a whole, the financial position has improved or diminished. The causes of this change may be the result of many factors, both financial and non-financial. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

Governmental Activities – Most of the District's programs and services are reported here including
instruction, support services, operation of non-instructional services, extracurricular activities, and
interest and fiscal charges.

Fund Financial Statements

The analysis of the District's major funds is presented in the Fund Financial Statements. Fund financial statements provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Fiduciary Funds Fiduciary Funds are used to account for resources held for the benefits of parties outside the government. Fiduciary Funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

The District as a Whole

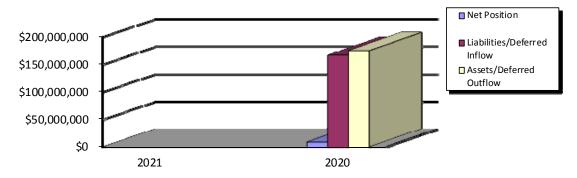
Recall that the Statement of Net position provides the perspective of the District as a whole.

Table 1 provides a summary of the District's net position for 2021 compared to 2020:

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Table 1
Net Position

	Governmental Activities		
	2021	2020 - Restated	
Assets:			
Current and Other Assets	\$64,555,455	\$116,569,904	
Net OPEB Asset	2,577,817	2,453,597	
Capital Assets	103,286,010	45,753,665	
Total Assets	170,419,282	164,777,166	
Deferred Outflows of Resources:			
OPEB	1,266,483	1,106,524	
Pension	8,069,423	8,980,880	
Total Deferred Outflows of Resources	9,335,906	10,087,404	
Liabilities:			
Other Liabilities	11,850,664	9,954,583	
Long-Term Liabilities	136,777,477	132,849,198	
Total Liabilities	148,628,141	142,803,781	
Deferred Inflows of Resources:			
Property Taxes	11,504,041	16,759,219	
Grants and Other Taxes	769,694	507,915	
OPEB	4,464,541	3,975,225	
Pension	624,705	2,196,796	
Total Deferred Inflows of Resources	17,362,981	23,439,155	
Net Position			
Net Investment in Capital Assets	35,160,884	18,759,593	
Restricted	9,520,285	23,787,112	
Unrestricted	(30,917,103)	(33,925,071)	
Total Net Position	\$13,764,066	\$8,621,634	



Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2021, the District's assets and deferred outflows exceeded liabilities and deferred inflows by \$13,764,066.

Southwest Local School District
Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2021

At year-end, capital assets represented 61% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, and equipment. Capital assets, net of related debt to acquire the assets at June 30, 2021, were \$35,160,884. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$9,520,285, represents resources that are subject to external restriction on how they must be used. The external restriction will not affect the availability of fund resources for future use.

Current and Other Assets decreased mainly due to a decrease cash and investments. Long Term Liabilities increased slightly due to an increase in the net pension liability.

Table 2 shows the change in net position for fiscal years 2021 and 2020.

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Table 2
Changes in Net Position

	Governmen	tal Activities
	2021	2020 - Restated
Revenues:		
Program Revenues		
Charges for Services and Sales	\$1,370,121	\$1,965,825
Operating Grants and Contributions	7,148,267	5,721,305
General Revenue:		
Income Taxes	5,674,360	5,004,070
Property Taxes	26,275,629	14,030,103
Grants and Entitlements	15,465,702	14,735,612
Other	1,562,384	2,428,547
Total Revenues	57,496,463	43,885,462
Program Expenses:		
Instruction	32,104,205	32,898,368
Support Services:		
Pupil and Instructional Staff	3,043,557	2,380,315
General and School Administrative		
and Fiscal	4,958,144	4,873,990
Operations and Maintenance	3,245,881	2,924,913
Pupil Transportation	1,380,996	1,406,852
Central	111,529	36,928
Operation of Non-Instructional Services	1,757,039	1,659,939
Extracurricular Activities	2,432,507	1,016,575
Interest and Fiscal Charges	3,320,173	3,087,107
Total Expenses	52,354,031	50,284,987
Change in Net Position	5,142,432	(6,399,525)
Beginning Net Position, Restated	8,621,634	15,021,159
Ending Net Position	\$13,764,066	\$8,621,634

The District revenues are mainly from two sources. Property taxes levied for general, special revenue and debt service purposes, and grants and entitlements revenue comprised 73% of the District's revenues for governmental activities.

The District depends greatly on property taxes as a revenue source. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenues generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

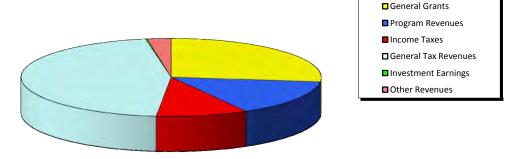
Thus, Ohio districts do not collect additional property taxes on the increase in property value due to the increase in appraisal value and must regularly return to the voters to maintain a constant level of service.

Property taxes made up 46% of revenue for governmental activities for the District in fiscal year 2020.

Governmental Activities

Revenue Sources

Revenue Sources	2021	Percentage	
General Grants	\$15,465,702	27%	
Program Revenues	8,518,388	15%	
Income Taxes	5,674,360	10%	
General Tax Revenues	26,275,629	46%	
Investment Earnings	82,390	0%	
Other Revenues	1,479,994	3%	
Total Revenue Sources	\$57,496,463	100%	



Instruction comprises 61% of total governmental program expenses. Support services expenses were 24% of total governmental program expenses. All other expenses and interest and fiscal charges were 14%. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

Total revenues increased from the prior year mainly due to an increase in grants and entitlements and property tax revenue. Total expenses increased mainly due to changes related to extracurricular activities and pupil and instructional staff.

Governmental Activities

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted state entitlements.

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Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2021 2020 - Restated		2021	2020 - Restated
Instruction	\$32,104,205	\$32,898,368	(\$26,843,749)	(\$27,743,650)
Support Services:				
Pupil and Instructional Staff	3,043,557	2,380,315	(2,031,226)	(1,982,497)
General and School Administrative				
and Fiscal	4,958,144	4,873,990	(4,951,197)	(4,866,634)
Operations and Maintenance	3,245,881	2,924,913	(3,201,561)	(2,822,327)
Pupil Transportation	1,380,996	1,406,852	(1,288,919)	(1,354,356)
Central	111,529	36,928	(100,729)	(31,520)
Operation of Non-Instructional Services	1,757,039	1,659,939	(35,914)	(36,147)
Extracurricular Activities	2,432,507	1,016,575	(2,062,175)	(673,619)
Interest and Fiscal Charges	3,320,173	3,087,107	(3,320,173)	(3,087,107)
Total Expenses	\$52,354,031	\$50,284,987	(\$43,835,643)	(\$42,597,857)

The District's Major Funds

The District has three major governmental funds: the General Fund, Debt Service Fund and the Classroom Facilities Fund. Assets of these funds comprised \$55,639,888 (86%) of the total \$64,882,152 governmental funds' assets.

General Fund: Fund balance at June 30, 2021 was \$14,024,412, a increase in fund balance of \$6,942,708 from 2020. The primary reason for the increase in fund balance was due to a increase in property tax revenue.

Debt Service: Fund balance at June 30, 2021 was \$8,175,920, a decrease in fund balance of \$2,412,384 from 2020. The primary reason for the decrease was due to an increase in paying down debt from the prior year.

Classroom Facilities Fund: Fund balance at June 30, 2021 was \$9,991,846, a decrease in fund balance of \$32,631,962 from 2020. The primary reason for the decrease was due to an increase in capital outlay expenditures from the prior year.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2021, the District amended its general fund; however none of the amendments were significant. The District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management. During the course of the year, the District revised the budget in an attempt to deal with unexpected changes in revenues and expenditures.

For the General Fund, original budget basis revenue was \$36,664,573 and final budget basis revenue was \$38,722,819. Final budget expenditures were \$39,960,094, compared to actual budgeted expenditures of \$39,109,913. Of the \$850,181 difference, most was due to an overestimate of instruction expenditures.

The General Fund's ending unobligated cash balance was \$8,650,036.

Capital Assets and Debt Administration

Capital Assets

At fiscal year end, the District had \$103,286,010 invested in land, construction in progress, land improvements, buildings and improvements and equipment. Table 4 shows fiscal year 2021 balances compared to fiscal year 2020:

Table 4
Capital Assets at Year End
(Net of Depreciation)

	Government	Governmental Activities		
	2021	2020		
Land	\$2,969,890	\$2,990,625		
Construction in Progress	85,592,492	26,352,489		
Land Improvements	18,005	40,517		
Buildings and Improvements	13,113,578	14,602,003		
Equipment	1,592,045_	1,768,031		
Total Net Capital Assets	\$103,286,010	\$45,753,665		

The overall increase in capital assets is due to continuation of a construction project within the District.

See Note 6 to the basic financial statements for further details on the District's capital assets.

Debt

At June 30, 2021, the District had \$83,506,301 in debt outstanding, \$1,250,759 due within one year. Table 5 summarizes bonds and notes outstanding.

Table 5
Outstanding Debt at Year End

	Governmental Activities	
	2021	2020
General Obligation Bonds and Notes:		
2017 Refunded Bonds	\$7,155,000	\$7,545,000
2017 Refunded Bonds - Premium	563,380	643,863
2008 Refunding Bonds:		
Capital Appreciation Bonds B	0	50,000
Accretion of Interest B	0	390,823
HB264 Series 2011	2,815,000	2,815,000
2018 Series Bonds	60,190,000	60,195,000
Premium on Series Bond	1,632,236	1,678,871
2018 School Improvement Bond Anticipation Note	9,650,000	9,650,000
Premium on 2020 School Improvement Bond A2	488,643	0
Capital Lease	1,012,042	1,357,801
Total	\$83,506,301	\$84,326,358

See Notes 7 and 8 to the basic financial statements for further details on the District's long-term obligations.

For the Future

In June 2021, the state legislature passed the biennial budget for fiscal years 2022 and 2023 (House Bill 110). This budget bill discontinues the current state foundation funding formula for school districts in Ohio. Currently, Southwest Local School District is set to receive an increase of less than \$100,000 over the next two years. During fiscal year 2021 the state made significant reductions state wide to school funding resulting in approximately a 2% reduction in state aide. Fiscal years 2022 and beyond will see reductions to purchase service expenses and decreases in state aide revenue due to changes in the State's educational voucher program.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Treasurer at Southwest Local School District, 9860 West Road, Harrison, Ohio 45030.

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	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$33,354,819
Restricted Cash and Investments	1,437,835
Cash and Cash Equivalents with Fiscal Agent	1,845,000
Receivables (Net):	22 (05 002
Taxes Interest	22,695,002
Intergovernmental	2,359 5,198,305
Prepaid	22,135
Net OPEB Asset	2,577,817
Nondepreciable Capital Assets	88,562,382
Depreciable Capital Assets, Net	14,723,628
Depreciable capital Assets, Net	14,723,020
Total Assets	170,419,282
Deferred Outflows of Resources:	
Pension	8,069,423
OPEB	1,266,483
Total Deferred Outflows of Resources	9,335,906
Liabilities:	
Accounts Payable	65,663
Accrued Wages and Benefits	3,783,340
Contracts Payable	5,352,641
Retainage Payable	1,437,835
Accrued Interest Payable	1,211,185
Long-Term Liabilities:	
Due Within One Year	1,679,588
Due In More Than One Year	42 020 022
Net Pension Liability	42,820,923
Net OPEB Liability Other Amounts	2,493,578
Other Amounts	89,783,388
Total Liabilities	148,628,141
Deferred Inflows of Resources:	
Property Taxes	11,504,041
Grants and Other Taxes	769,694
Pension	624,705
OPEB	4,464,541
Total Deferred Inflows of Resources	17,362,981
Net Position:	
Net Investment in Capital Assets	35,160,884
Restricted for:	
Debt Service	7,166,645
Locally Funded Programs	57,228
Student Activities	204,244
Auxiliary Services	108,218
Classroom Facilities Maintenance	1,300,116
Federally Funded Programs	36,216
Food Service Operations	597,411
Other Purposes	50,207
Unrestricted	(30,917,103)
Total Net Position	\$13,764,066
See accompanying notes to the basic financial statements.	

		Program Revenues		Net (Expense) Revenue
		Charges for Operating Grants		and Changes in Net Position Governmental
	Expenses	Services and Sales	and Contributions	Activities
Governmental Activities:	<u> </u>			
Instruction:				
Regular	\$22,812,614	\$709,654	\$1,160,164	(\$20,942,796)
Special	8,081,534	76,669	2,589,966	(5,414,899)
Vocational	579	0	4,987	4,408
Other	1,209,478	89,366	629,650	(490,462)
Support Services:				
Pupil	2,591,646	0	637,659	(1,953,987)
Instructional Staff	451,911	0	374,672	(77,239)
General Administration	96,527	0	0	(96,527)
School Administration	3,484,589	0	270	(3,484,319)
Fiscal	1,377,028	0	6,677	(1,370,351)
Operations and Maintenance	3,245,881	4,780	39,540	(3,201,561)
Pupil Transportation	1,380,996	0	92,077	(1,288,919)
Central	111,529	0	10,800	(100,729)
Operation of Non-Instructional Services	1,757,039	119,320	1,601,805	(35,914)
Extracurricular Activities	2,432,507	370,332	0	(2,062,175)
Interest and Fiscal Charges	3,320,173	0	0	(3,320,173)
Totals	\$52,354,031	\$1,370,121	\$7,148,267	(43,835,643)
	_			
	G	General Revenues:		
		Income Taxes		5,674,360
		Property Taxes Levied for	:	
		General Purposes		20,101,063
		Special Revenue Purpos	ses	444,890
		Debt Service Purposes		5,729,676
		Grants and Entitlements,	Not Restricted	15,465,702
		Revenue in Lieu of Taxes		747,677
		Unrestricted Contribution	ns	194,814
		Investment Earnings		82,390
		Other Revenues		537,503
	Т	otal General Revenues		48,978,075
	C	Change in Net Position		5,142,432
	N	let Position - Beginning of	Year, Restated	8,621,634
	N	let Position - End of Year		\$13,764,066

	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Assets: Equity in Pooled Cash and Investments	\$9,268,979	\$4,480,920	\$11,773,277	\$7,831,643	\$33,354,819
Restricted Cash and Investments	ر ر و ر و ر و ر	Ş4,480,520 0	1,192,980	244,855	1,437,835
Cash and Cash Equivalents with Fiscal Agent	0	1,845,000	1,132,380	0	1,845,000
Receivables (Net):	· ·	2,0 .0,000	· ·	· ·	2,0 .0,000
Taxes	18,328,524	4,031,094	0	335,384	22,695,002
Interest	554	0	1,335	470	2,359
Intergovernmental	769,694	0	3,601,681	826,930	5,198,305
Interfund	326,697	0	0	0	326,697
Prepaid	19,153	0	0	2,982	22,135
Total Assets	28,713,601	10,357,014	16,569,273	9,242,264	64,882,152
Liabilities:					
Accounts Payable	65,541	0	0	122	65,663
Accrued Wages and Benefits	3,250,262	0	0	533,078	3,783,340
Compensated Absences	228,807	0	0	0	228,807
Contracts Payable	0	0	4,389,372	963,269	5,352,641
Retainage Payable	0	0	1,192,980	244,855	1,437,835
Interfund Payable	0	0	0	326,697	326,697
Total Liabilities	3,544,610	0	5,582,352	2,068,021	11,194,983
Deferred Inflows of Resources:					
Property Taxes	9,992,101	2,181,094	0	195,384	12,368,579
Income Taxes	382,230	0	0	0	382,230
Grants and Other Taxes	769,694	0	993,740	515,821	2,279,255
Investment Earnings	554	0	1,335	470	2,359
Total Deferred Inflows of Resources	11,144,579	2,181,094	995,075	711,675	15,032,423
Fund Balances:					
Nonspendable	19,153	0	0	2,982	22,135
Restricted	0	8,175,920	9,991,846	6,700,445	24,868,211
Committed	0	0	0	135,549	135,549
Assigned	718,884	0	0	0	718,884
Unassigned _	13,286,375	0	0	(376,408)	12,909,967
Total Fund Balances	14,024,412	8,175,920	9,991,846	6,462,568	38,654,746
Total Liabilities, Deferred Inflows and Fund Balances	\$28,713,601	\$10,357,014	\$16,569,273	\$9,242,264	\$64,882,152

Total Governmental Fund Balance		\$38,654,746
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets used in the operation of Governmental Funds		103,286,010
Other long-term assets are not available to pay for current- period expenditures and, therefore, are deferred in the funds.		
Income Taxes	382,230	
Delinquent Property Taxes	864,538	
Interest	2,359	
Intergovernmental	1,509,561	
		2,758,688
In the statement of net position interest payable is accrued when incurred; whereas, in the governmental funds interest is		
reported as a liability only when it will require the use of		(4.244.405)
current financial resources.		(1,211,185)
Some liabilities reported in the statement of net position do not		
require the use of current financial resources and, therefore,		
are not reported as liabilities in governmental funds.		
are not reported as habilities in governmental runus.		
Compensated Absences		(7,727,868)
Deferred outflows and inflows or resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions	8,069,423	
Deferred inflows of resources related to pensions	(624,705)	
Deferred outflows of resources related to OPEB	1,266,483	
Deferred inflows of resources related to OPEB	(4,464,541)	
		4,246,660
Long-term liabilities and net OPEB assets are not available to pay for		
current period expenditures and are not due and payable in the		
current period and, therefore, are not reported in the funds.		
Net OPEB Asset	2,577,817	
Net Pension Liability	(42,820,923)	
Net OPEB Liability	(2,493,578)	
Other Amounts	(83,506,301)	
	-	(126,242,985)
Net Position of Governmental Activities	=	\$13,764,066
	_	_

	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds
Revenues:					
Property and Other Taxes	\$20,039,430	\$5,703,326	\$0	\$444,177	\$26,186,933
Income Taxes	5,715,813	0	0	0	5,715,813
Tuition and Fees	875,689	0	0	0	875,689
Investment Earnings	24,987	0	42,671	18,487	86,145
Intergovernmental	17,373,246	346,665	18,376,562	4,913,781	41,010,254
Extracurricular Activities	74,100	0	0	296,232	370,332
Charges for Services	0	0	0	121,600	121,600
Revenue in Lieu of Taxes	747,659	17	0	1	747,677
Contributions and Donations	0	0	0	6,500	6,500
Other Revenues	657,961	0	0	70,355	728,316
Total Revenues	45,508,885	6,050,008	18,419,233	5,871,133	75,849,259
Expenditures:					
Current:					
Instruction:					
Regular	19,039,971	0	0	1,301,387	20,341,358
Special	6,707,953	0	0	991,439	7,699,392
Vocational	579	0	0	0	579
Other	1,207,478	0	0	2,000	1,209,478
Support Services:					
Pupil	1,440,939	0	0	849,578	2,290,517
Instructional Staff	280,041	0	0	110,970	391,011
General Administration	95,655	0	0	0	95,655
School Administration	3,225,901	0	0	163	3,226,064
Fiscal	1,292,340	58,994	0	4,638	1,355,972
Operations and Maintenance	3,087,977	0	0	45,511	3,133,488
Pupil Transportation	1,482,013	0	0	39,039	1,521,052
Central	100,729	0	0	10,800	111,529
Operation of Non-Instructional Services	0	0	0	1,578,676	1,578,676
Extracurricular Activities	715,466	0	0	316,191	1,031,657
Capital Outlay	72,500	0	51,051,195	8,188,808	59,312,503
Debt Service:	245 750	10 005 000	0	0	40 440 750
Principal Retirement	345,759	10,095,000	0	0	10,440,759
Interest and Fiscal Charges	9,531 0	3,743,967	0	0	3,753,498
Bond Issuance Cost		167,495		0	167,495
Total Expenditures	39,104,832	14,065,456	51,051,195	13,439,200	117,660,683
Excess of Revenues Over (Under) Expenditures	6,404,053	(8,015,448)	(32,631,962)	(7,568,067)	(41,811,424)
Other Financing Sources (Uses):					
Proceeds from Sale of Capital Assets	810,994	0	0	0	810,994
Issuance of Long-Term Capital-Related Debt	0	9,650,000	0	0	9,650,000
Premium on Bonds Issued	0	505,493	0	0	505,493
Transfers In	0	272,339	0	0	272,339
Transfers (Out)	(272,339)	0	0	0	(272,339)
Total Other Financing Sources (Uses)	538,655	10,427,832	0	0	10,966,487
Net Change in Fund Balance	6,942,708	2,412,384	(32,631,962)	(7,568,067)	(30,844,937)
Fund Balance - Beginning of Year, Restated	7,081,704	5,763,536	42,623,808	14,030,635	69,499,683
Fund Balance - End of Year	\$14,024,412	\$8,175,920	\$9,991,846	\$6,462,568	\$38,654,746

For the Fiscal Year Ended June 30, 2021		
Net Change in Fund Balance - Total Governmental Funds		(\$30,844,937)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.		
Capital assets used in governmental activities Depreciation Expense	59,512,545 (1,163,056)	
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss.		58,349,489 (817,144)
Governmental funds report district pension and OPEB contributions as expenditures. However in the statement of activities, the cost of pension benefits earned net of employer contributions are reported as pension and OPEB expense.		
Pension Contributions Pension Expense OPEB Contributions	3,017,044 (5,728,558) 68,803	
OPEB Expense	98,849	(2,543,862)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income Taxes Delinquent Property Taxes Interest Intergovernmental	(41,453) 88,697 (3,755) (18,396,285)	
•		(18,352,796)
In the statement of activities, certain costs and proceeds associated with long-term debt obligations issued during the year are accrued and amortized over the life of the debt obligation. In governmental funds these costs and proceeds are recognized as financing sources and uses.		
Premium on Bonds Issued		(505,493)
Repayment of bond principal is an expenditure in the		
governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		10,870,759
In the statement of activities interest expense is accrued when incurred; whereas, in governmental funds an interest expenditure is reported when due.		66,029
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences Amortization of Bond Premium Bond Accretion	(1,534,404) 143,968 (39,177)	
		(1,429,613)
Proceeds from debt issues are an other financing source in the funds, but a debt issue increases long-term liabilities in the statement of net position.		(9,650,000)
Change in Net Position of Governmental Activities	_	\$5,142,432
See accompanying notes to the basic financial statements	_	73,142,432

Note 1 – Description of the District

The Southwest Local School District (the "District") was formed in 1954 with the consolidation of Harrison, Crosby and Whitewater School Districts. Today, the District operates under current standards prescribed by the Ohio State Board of Education as provided in division (D) of Section 3301.07 and Section 119.01 of the Ohio Revised Code.

The District operates under a locally elected five member Board form of government and provides educational services as authorized by its charter or further mandated by state and/or federal agencies. This Board controls the District's instructional and support facilities staffed by 137 non-certificated personnel and 220 certificated full time teaching and administrative personnel to provide services to students and other community members.

The District enrollment was 4,177. It currently operates six elementary schools, one junior school (grades 7-8), and one comprehensive high school (grades 9-12).

Reporting Entity

The financial reporting entity consists of a primary government. The District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state and local governments.

There are no component units combined with the District for financial statement presentation purposes, and it is not included in any other governmental reporting entity. Consequently, the District's financial statements include only the funds of those organizational entities for which its elected governing body is financially accountable. The District's major operations include education, pupil transportation, food service, and maintenance of District facilities.

The District is associated with two jointly governed organizations. These organizations are:

Jointly Governed Organizations:
Hamilton Clermont Cooperative Information Technology Center
Great Oaks Career Campuses

These organizations are presented in Note 13.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the District's accounting policies are described below.

Measurement Focus

Government-wide Financial Statements

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements, which provide a more detailed level of financial information.

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net position.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The focus of government fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

Governmental Funds

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt Service Fund</u> – The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest.

<u>Classroom Facilities Fund</u>- A fund provided to account for monies received and expended in connection with contracts entered into by the District and Ohio Facilities Construction Commission for equipment and the building of classroom facilities.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the actual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, grants and interest.

<u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources includes pension and other post employment benefits. These amounts are reported on the government-wide statement of net position. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, OPEB, pension, grants and other taxes (which includes tax incremental financing 'TIF'), income taxes, and investment earnings. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance year 2022 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Grants and other taxes (TIFs) have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Income taxes and investment earnings have been recorded as deferred inflows on the governmental fund financial statements. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. For more pension and OPEB related information, see Notes 10 and 11.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred inflows.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Equity in Pooled Cash and Investments

Cash received by the District is pooled for investment purposes. Interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

Investments are reported at fair value which is based on quoted market prices.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transaction to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue during fiscal year 2021 amounted to \$24,987 in the General Fund, \$0 in the Debt Service Fund, \$42,671 in the Classroom Facilities Fund, and \$18,487 in all other funds.

For presentation on the financial statements, all investments of the cash management pool are considered to be cash equivalents.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2021 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and expenditure/expense is reported in the year in which services are consumed.

Capital Assets

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District has a capitalization threshold of \$2,500. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are depreciated, except land. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is allocated using the straight-line method over the following useful lives:

Description	<u>Estimated Lives</u>
	40.45
Land Improvements	10-45 years
Buildings and Improvements	10-45 years
Equipment	5-20 years

Compensated Absences

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time, when earned, for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the expenditures for compensated absences are recognized when paid, or in the case of termination benefits, when due for payment. These amounts due at year end are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. Compensated absences are reported in governmental funds only if they have matured.

The District's policies regarding compensated absences are determined by the state laws and/or negotiated agreements. In summary, the policies are as follows:

<u>Vacation</u>	<u>Certified</u>	<u>Administrators</u>	Non-certificated
How earned	Not Eligible	20 days	11-26 days for each service year depending on length of service
Maximum			
Accumulation	Not Applicable	20 days	26 days
Vested	Not Applicable	As Earned	As Earned
Termination			
Entitlement	Not Applicable	None	None
Sick Leave	Certified	<u>Administrators</u>	Non-certificated
How Earned	1 1/4 days per month of employ- ment (15 days per year)	1 1/4 days per month of employ- ment (15 days per year)	1 1/4 days per month of employ- ment (15 days per year)
Maximum			
Accumulation	300 days	300 days	300 days
Vested	As Earned	As Earned	As Earned
Termination			
Entitlement	Per Contract	Per Contract	Per Contract

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Net Position

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflow of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available. Of the District's \$9,520,285 in restricted net position, none were restricted by enabling legislation.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net position.

As a general rule, the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, the Board of Education. The formal action that is required to establish (and modify or rescind) a fund balance commitment is a Board Resolution.

Assigned – resources that are intended to be used for specific purposes as approved through the District's formal purchasing procedure by the Treasurer.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts, which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Cash and Cash Equivalents with Fiscal Agent

The District has cash with fiscal agent in the debt service fund for the District's HB264 QSCB's principal payments made to a sinking fund. The Bank of New York Mellon Trust Co. is the paying agent and maintains the sinking fund.

Note 3 – Equity in Pooled Cash and Investments

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Investments."

State statute requires the classification of monies held by the District into three categories:

<u>Active Monies</u> - Those monies required to be kept in a "cash" or "near cash" status for immediate use by the District. Such monies must by law be maintained either as cash in the District treasury, in depository accounts payable or withdrawable on demand.

<u>Inactive Monies</u> – Those monies not required for use within the current two year period of designated depositories. Ohio law permits inactive monies to be deposited or invested as certificates of deposit maturing not later than the end of the current period of designated depositories, or as savings or deposit accounts, including, but not limited to passbook accounts.

<u>Interim Monies</u> – Those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States.
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met.
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts.
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2021, \$10,188,000 of the District's bank balance of \$10,688,000 was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

Investments

As of June 30, 2021, the District had the following investments:

			Weighted Average
Investment Type	Fair Value	Fair Value Hierarchy	Maturity (Years)
Negotiable CDs	\$754,069	Level 2	0.55
STAR Ohio	19,930	N/A	0.15
Money Market Funds	22,542,626	N/A	0.00
Total Fair Value	\$23,316,625		
Portfolio Weighted Average Maturity			0.72

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2021. STAR Ohio is reported at its share price (Net Asset value per share). All other investments of the District are valued using quoted market prices.

Interest Rate Risk - In accordance with the investment policy, the District manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to three years.

Credit Risk – It is the District's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments, which have the highest credit quality rating issued by nationally recognized statistical rating organizations. Investments in STAROhio were rated AAAm by Standard & Poors. Money Market Funds and Negotiable CDs were not rated.

Concentration of Credit Risk – The District's investment policy allows investments in Federal Agencies or Instrumentalities. The District has invested 3.2% Negotiable CDs, 96.7% in Money Market Funds, and 0.1% in STAR Ohio.

Custodial Credit Risk — It is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the District's securities are either insured and registered in the name of the District or at least registered in the name of the District.

Note 4 – Property and Income Taxes

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real and public utility located in the District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on real property at 35 percent of true value.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. The District receives property taxes from Hamilton County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount available for advance can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2021. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations.

The assessed values upon which the fiscal year 2021 taxes were collected are:

	Amount
Agricultural/Residential	
and Other Real Estate	\$668,571,850
Public Utility Personal	67,452,600
Total	\$736,024,450

Income Tax

The District levies a voted tax of 0.75 percent for general operations on the earned income of residents. The tax was effective on January 1, 2007, and is a continuous levy. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

Note 5 – Receivables

Receivables at June 30, 2021, consisted of taxes, interfund, interest, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

Note 6 – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

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	Beginning Balance	Additions	Deletions	Ending Balance
Governmental Activities				
Capital Assets, not being depreciated:				
Land	\$2,990,625	\$0	\$20,735	\$2,969,890
Construction in Progress	26,352,489	59,240,003	0	85,592,492
Capital Assets, being depreciated:				
Land Improvements	2,648,136	0	85,616	2,562,520
Buildings and Improvements	35,736,653	0	1,641,196	34,095,457
Equipment	7,430,461	272,542	1,255,720	6,447,283
Totals at Historical Cost	75,158,364	59,512,545	3,003,267	131,667,642
Less Accumulated Depreciation:				
Land Improvements	2,607,619	21,421	84,525	2,544,515
Buildings and Improvements	21,134,650	755,014	907,785	20,981,879
Equipment	5,662,430	386,621	1,193,813	4,855,238
Total Accumulated Depreciation	29,404,699	1,163,056	2,186,123	28,381,632
Governmental Activities Capital Assets, Net	\$45,753,665	\$58,349,489	\$817,144	\$103,286,010

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$880,031
Special	59,701
Support Services:	
Pupils	1,663
Instructional Staff	2,280
School Administration	50,010
Fiscal	491
Operations and Maintenance	58,947
Pupil Transportation	61,959
Operation of Non-Instructional Services	28,907
Extracurricular Activities	19,067
Total Depreciation Expense	\$1,163,056

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Note 7 – Long-Term Liabilities

	Interest Rate	Issuance Date	Maturity Date	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Governmental Activities								
General Obligation Bonds:								
2017 Refunded General Obligation Bonds	5.05%	5/1/99	12/1/18	\$7,545,000	\$0	\$390,000	\$7,155,000	\$900,000
2017 Refunded General Obligation Bonds - Premium				643,863	0	80,483	563,380	0
Refunding B:								
\$50,000 - Capital Appreciation	4.00%	12/1/07	12/1/20	50,000	0	50,000	0	0
Accretion of Interest	0.00%	12/1/07	12/1/20	390,823	39,177	430,000	0	0
\$2,815,000 - HB264	6.00%	3/10/11	12/1/25	2,815,000	0	0	2,815,000	0
2018 Series Bonds	2.5-5.0%			60,195,000	0	5,000	60,190,000	5,000
2018 Series Bonds Premium				1,678,871	0	46,635	1,632,236	0
2018 School Improvement Bond Anticipation Notes				9,650,000	0	9,650,000	0	0
2020 School Improvement Bond	1.00%			0	9,650,000	0	9,650,000	0
2020 School Improvement Bond Premium			_	0	505,493	16,850	488,643	0
Subtotal Bonds				82,968,557	10,194,670	10,668,968	82,494,259	905,000
Capital Lease				1,357,801	0	345,759	1,012,042	345,759
Compensated Absences			_	6,207,698	1,963,848	214,871	7,956,675	428,829
Subtotal Bonds and Other Amounts				90,534,056	12,158,518	11,229,598	91,462,976	1,679,588
Net Pension Liability								
STRS				32,760,859	2,729,342	0	35,490,201	0
SERS			_	6,687,916	642,806	0	7,330,722	0
Subtotal Net Pension Liability			_	39,448,775	3,372,148	0	42,820,923	0
Net OPEB Liability								
SERS			_	2,866,367	0	372,789	2,493,578	0
Subtotal Net OPEB Liability			_	2,866,367	0	372,789	2,493,578	0
Total Long-Term Obligations			_	\$132,849,198	\$15,530,666	\$11,602,387	\$136,777,477	\$1,679,588

General obligation bonds will be paid from the debt service fund. Compensated absences will be paid from the fund from which the person is paid. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the fund benefitting from their service.

2018 Series A Bonds were issued for \$60,200,000 with varying interest rates between 2.5%-4.0%. They have a final maturity of 1/15/2055.

2018 Series B Bonds were issued for \$1,600,000 with an interest rate of 3.0%. The maturity date is 1/15/2019.

2018 School Improvement Bond Anticipation Notes

In November 2018, the District issued \$9,700,000 of 2019 bond anticipation notes payable to renew the 2018 School Improvement Bond Anticipation Notes, less \$200,000 of principal retirement. As the new notes extended the maturity date of the bond anticipation notes past 12 months after the date of the financial statements, the bond anticipation notes will be treated as long-term obligation of the District.

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Principal and interest requirements to retire debt outstanding at year end are as follows:

	General Obligation Bonds			
Fiscal Year				
Ending June 30	Principal	Interest	Total	
2022	\$905,000	\$3,139,108	\$4,044,108	
2023	935,000	3,102,983	4,037,983	
2024	980,000	3,065,808	4,045,808	
2025	1,035,000	3,026,833	4,061,833	
2026	4,110,000	2,903,320	7,013,320	
2027-2031	7,880,000	13,176,990	21,056,990	
2032-2036	9,495,000	11,361,735	20,856,735	
2037-2041	11,415,000	9,435,905	20,850,905	
2042-2046	13,760,000	7,092,784	20,852,784	
2047-2051	16,025,000	4,250,050	20,275,050	
2052-2055	13,270,000	1,087,600	14,357,600	
	+	40.000.00	4	
Total	\$79,810,000	\$61,643,116	\$141,453,116	

Note 8 – Capitalized Leases – Lessee Disclosure

The District entered into a capitalized lease agreement for the acquisition of computers. Capital assets acquired by lease have been capitalized as equipment in the amount of \$551,061, which is equal to the present value of the future minimum lease payments on the government-wide financial statements.

The District entered into a capitalized lease agreement for the acquisition of buses. Capital assets acquired by lease have been capitalized as vehicles in the amount of \$371,585, which is equal to the present value of the future minimum lease payments on the government-wide financial statements.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments at year-end.

Fiscal Year	
Ending June 30	Lease
2022	\$345,759
2023	344,368
2024	267,787
Total Minimum Lease Payments	\$957,914
Amount Representing Interest	(7,417)
Present Value of Minimum Lease Payments	\$950,497

Note 9 – Operating Lease – Lessor Disclosure

The District entered into a five year bus lease with Santander for four buses on July 15, 2019. The annual bus lease payment is \$79,364. The bus lease final payment is due on August 15, 2023.

The District entered into a four year laptop lease with Lenovo Financial Services on July 15, 2020. The annual lease payment is \$266,395 per year. The final lease payment is due on July 15, 2022.

Note 10 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability/Net OPEB Liability (Asset)

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 11 for the required OPEB disclosures.

Plan Description - School Employees Retirement System (SERS)

Plan Description

District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

^{*} Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Changes in Benefits between Measurement Date and the Fiscal Year End

In September 2020, the Board of Trustees approved a 0.5 percent cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2021. The effects of these changes are unknown.

Funding Policy

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2021, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$525,868 for fiscal year 2021. Of this amount \$42,000 is reported as accrued wages and benefits.

Plan Description - State Teachers Retirement System (STRS)

Plan Description

School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information

about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org. New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy

Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2021 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For fiscal year 2021, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$2,491,176 for fiscal year 2021. Of this amount \$415,196 is reported as accrued wages and benefits.

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

<u>-</u>	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$7,330,722	\$35,490,201	\$42,820,923
Proportion of the Net Pension Liability:			
Current Measurement Date	0.11083290%	0.14667529%	
Prior Measurement Date	0.11177870%	0.14814266%	
Change in Proportionate Share	-0.00094580%	-0.00146737%	
Pension Expense	\$765,191	\$4,963,367	\$5,728,558

At June 30 2021, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	<u> </u>
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$14,240	\$79,631	\$93,871
Changes of assumptions	0	1,905,138	1,905,138
Net difference between projected and			
actual earnings on pension plan investments	465,352	1,725,893	2,191,245
Changes in employer proportionate share of net			
pension liability	0	862,125	862,125
Contributions subsequent to the measurement date	525,868	2,491,176	3,017,044
Total Deferred Outflows of Resources	\$1,005,460	\$7,063,963	\$8,069,423
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$0	\$226,936	\$226,936
Changes in employer proportionate share of net			
pension liability	133,673	264,096	397,769
Total Deferred Inflows of Resources	\$133,673	\$491,032	\$624,705

\$3,017,044 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2022	(\$121,441)	\$1,457,927	\$1,336,486
2023	127,696	872,531	1,000,227
2024	193,969	1,027,738	1,221,707
2025	145,695	723,559	869,254
Total	\$345,919	\$4,081,755	\$4,427,674

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Inflation 3.00%

Future Salary Increases, including inflation 3.50% - 18.20%

COLA or Ad Hoc COLA 2.50%

Investment Rate of Return 7.50% net of investments expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection

with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement. The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	2.00%	1.85%
US Stocks	22.50%	5.75%
Non-US Stocks	22.50%	6.50%
Fixed Income	19.00%	2.85%
Private Equity	12.00%	7.60%
Real Assets	17.00%	6.60%
Multi-Asset Strategies	5.00%	6.65%
Total	100.00%	

Discount Rate

The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
_	6.50%	7.50%	8.50%
Proportionate share of the net pension liability	\$10,042,193	\$7,330,722	\$5,055,745

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End

Based on a new experience study for the five years ending June 30, 2020, the SERS Board lowered the investment rate of return from 7.50 percent to 7.00 percent, lowered inflation from 3.00 percent to 2.40 percent, reduced wage inflation from 3.50 percent to 3.25 percent, reduced COLA from 2.50 percent to 2.00 percent, along with certain other changes for the actuarial valuation as of June 30, 2021. The effects of these changes are unknown.

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation are presented below:

Inflation	2.50%
Projected salary increases	12.50% at age 20 to 2.50% at age 65
Investment Rate of Return	7.45%, net of investment expenses, including inflation
Discount Rate of Return	7.45%
Payroll Increases	3.00%
Cost-of-Living Adjustments (COLA)	0%, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

^{*10} Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate

The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
<u> </u>	6.45%	7.45%	8.45%
Proportionate share of the net pension liability	\$50,531,868	\$35,490,201	\$22,743,642

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End

The STRS Board approved a change in the discount rate from 7.45 percent to 7.00 percent for the June 30, 2021 valuation. The effect on the net pension liability is unknown.

Note 11 - Defined Benefit OPEB Plans

See Note 10 for a description of the net OPEB liability (asset).

Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description

The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy

State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$68,803.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$68,803 for fiscal year 2021.

Plan Description - State Teachers Retirement System (STRS)

Plan Description

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy

Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

Net OPEB Liabilities (Assets), OPEB Expense (Income), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net OPEB Liability Proportionate Share of the Net OPEB (Asset)	\$2,493,578 0	\$0 (2,577,817)	\$2,493,578 (2,577,817)
Proportion of the Net OPEB Liability/Asset: Current Measurement Date	0.11473550%	0.14667529%	
Prior Measurement Date	0.11398040%	0.14814266%	
Change in Proportionate Share	0.00075510%	-0.00146737%	
OPEB Expense	\$12,674	(\$111,523)	(\$98,849)

At June 30 2021, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$32,750	\$165,175	\$197,925
Changes of assumptions	425,068	42,553	467,621
Net difference between projected and			
actual earnings on OPEB plan investments	28,097	90,344	118,441
Changes in employer proportionate share of net			
OPEB liability	231,682	182,011	413,693
Contributions subsequent to the measurement date	68,803	0	68,803
Total Deferred Outflows of Resources	\$786,400	\$480,083	\$1,266,483
Deferred Inflows of Resources			
Differences between expected and actual experience	\$1,268,158	\$513,465	\$1,781,623
Changes of assumptions	62,808	2,448,495	2,511,303
Changes in employer proportionate share of net			
OPEB liability	160,468	11,147	171,615
Total Deferred Inflows of Resources	\$1,491,434	\$2,973,107	\$4,464,541

\$68,803 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (adjustment to net OPEB asset) in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Fisca	l Year
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Ending June 30:	SERS	STRS	Total
2022	(\$140,134)	(\$623,913)	(\$764,047)
2023	(138,100)	(562,763)	(700,863)
2024	(138,431)	(541,311)	(679,742)
2025	(172,521)	(525,026)	(697,547)
2026	(141,186)	(115,104)	(256,290)
Thereafter	(43,465)	(124,907)	(168,372)
Total	(\$773,837)	(\$2,493,024)	(\$3,266,861)

Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Inflation 3.00%

Wage Increases 3.50% to 18.20%

Investment Rate of Return 7.50% net of investment

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 2.45% Prior Measurement Date 3.13%

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Measurement Date 2.63% Prior Measurement Date 3.22%

Medical Trend Assumption:

 Medicare
 5.25% to 4.75%

 Pre-Medicare
 7.00% to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-

normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	2.00%	1.85%
US Stocks	22.50%	5.75%
Non-US Stocks	22.50%	6.50%
Fixed Income	19.00%	2.85%
Private Equity	12.00%	7.60%
Real Assets	17.00%	6.60%
Multi-Asset Strategies	5.00%	6.65%
Total	100.00%	

Discount Rate

The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability at June 30, 2019, was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care

cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(1.63%)	(2.63%)	(3.63%)
Proportionate share of the net OPEB liability	\$3,052,077	\$2,493,578	\$2,049,572
	1% Decrease	Current Trend Rate	1% Increase
	(6.00% decreasing	(7.00% decreasing	(8.00% decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
Proportionate share of the net OPEB liability	\$1,963,503	\$2,493,578	\$3,202,424

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End

Based on a new experience study for the five years ending June 30, 2020, the SERS Board reduced the wage growth assumption from 3.50 percent to 3.25 percent and increased the health care rate of return from 5.25 percent to 7.00 percent. The effects of these changes are unknown.

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Inflation 2.50%

Projected salary increases 12.50% at age 20 to 2.50% at age 65

Investment Rate of Return 7.45%, net of investment expenses, including inflation

Payroll Increases 3.00% Discount Rate of Return 7.45%

Health Care Cost Trends:

Medical

Pre-Medicare 5.00% initial, 4% ultimate
Medicare -6.69% initial, 4% ultimate

Prescription Drug

Pre-Medicare 6.50% initial, 4% ultimate
Medicare 11.87% initial, 4% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were

updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

^{*10} Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25%, but does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate

The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2020.

Sensitivity of the Proportionate Share of the Net OPEB (Asset) to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(6.45%)	(7.45%)	(8.45%)
Proportionate share of the net OPEB (asset)	(\$2,242,868)	(\$2,577,817)	(\$2,862,007)
	1%	Current	1%
	Decrease	Trend Rate	Increase
Proportionate share of the net OPEB (asset)	(\$2,844,367)	(\$2,577,817)	(\$2,253,117)

Note 12 – Contingent Liabilities

Foundation Funding

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. Management believes this may result in either an additional receivable to, or a liability of, the School District.

Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds.

However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District as of June 30, 2021.

Litigation

The District's attorney estimates that all other potential claims against the District not covered by insurance resulting from all other litigation would not materially affect the financial statements of the District.

Note 13 – Jointly Governed Organizations

Hamilton Clermont Cooperative Information Technology Center (HCC) - The Hamilton Clermont Cooperative Information Technology Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the twenty-four participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Hamilton Clermont Cooperative Information Technology Center, the Executive Director, 7615 Harrison Avenue, Cincinnati, Ohio 45231. Effective July 1, 2021, Southwest LSD will be moving to South West Ohio Computer Association (SWOCA).

Great Oaks Career Campuses - Great Oaks Career Campuses is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of thirty-five members representing thirty-six affiliated school districts, which possesses its own budgeting and taxing authority. To obtain financial

information, write to the Great Oaks Career Campuses, the Chief Financial Officer, at 3254 East Kemper Road, Cincinnati, Ohio 45241.

Note 14 – Risk Management

The District is exposed to various risks of loss related to torts; theft or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year, the District contracted with Argonaut Insurance for fleet and liability insurance and Inland Marine coverage for property insurance.

Coverages provided by Indiana Insurance are as follows:

Building and Contents-replacement cost (\$10,000 deductible)	\$70,765,715
Inland Marine Coverage (\$1,000 deductible)	
Musical Instruments (\$250 deductible)	50,650
Lawn Equipment (\$500 deductible)	7,000
Automobile Liability (\$1,000 deductible)	1,000,000
Uninsured Motorists (\$1,000 deductible)	1,000,000
General Liability	
Per occurrence	1,000,000
Aggregate	3,000,000
Umbrella Liability	10,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years.

Note 15 – Set-Asides

The District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

Capital
Acquisition
\$0
701,550
(1,588,195)
(\$886,645)
\$0

Expenditures for capital activity during the year totaled \$1,588,195 above, which exceeded the required set-aside and the reserve balance. Although the District had qualifying disbursements during the year that reduced the Capital Acquisition set-aside amounts to below zero, these extra amounts may not be used to reduce the set-aside requirements of future years. Negative amounts are therefore not presented as being carried forward to the next fiscal year.

Note 16 - Interfund Transactions

Interfund transactions at fiscal year end, consisted of the following individual fund transfers in and out:

	Trans	fers
	<u>In</u>	Out
General Fund	\$0	\$272,339
Debt Service	272,339	0
Total All Funds	\$272,339	\$272,339

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed.

Note 17 – Accountability

The following funds had a deficit in fund balance:

Fund	Deficit
Other Governmental Funds:	
Title VI-B	\$158,317
Title I	153,484
Improving Teacher Quality	17,704
Student Wellness and Success	44,323

The deficit in fund balance was due to accruals in GAAP. The general fund is liable for any deficit in these funds and will provide operating transfers when cash is required not when accruals occur.

Note 18 – Construction and Other Commitments

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

Remaining
Commitment
\$722,567
25,234
9,590,567
5,138,386

Note 19 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Other	
		Debt	Classroom	Governmental	
Fund Balances	General	Service	Facilities	Funds	Total
Nonspendable:					
Prepaid	\$19,153	\$0	\$0	\$2,982	\$22,135
Total Nonspendable	19,153	0	0	2,982	22,135
Restricted for:					
Other Grants	0	0	0	57,228	57,228
Student Activities	0	0	0	52,282	52,282
Auxiliary Services	0	0	0	108,190	108,190
Classroom Facilities	0	0	9,991,846	0	9,991,846
Food Service	0	0	0	641,473	641,473
PI	0	0	0	1,284,732	1,284,732
Student Activity	0	0	0	151,962	151,962
Special Trust	0	0	0	50,207	50,207
Debt Service	0	8,175,920	0	0	8,175,920
Building	0	0	0	4,354,371	4,354,371
Total Restricted	0	8,175,920	9,991,846	6,700,445	24,868,211
Committed to:					
Permanent Improvements	0	0	0	135,549	135,549
Total Committed	0	0	0	135,549	135,549
Assigned to:					
Encumbrances	657,027	0	0	0	657,027
Public School	52,009	0	0	0	52,009
Budgetary Resources	9,848	0	0	0	9,848
Total Assigned	718,884	0	0	0	718,884
Unassigned (Deficit)	13,286,375	0	0	(376,408)	12,909,967
Total Fund Balance	\$14,024,412	\$8,175,920	\$9,991,846	\$6,462,568	\$38,654,746

Note 20 – Tax Abatements Entered Into By Other Governments

Other governments entered into property tax abatement agreements with property owners under the Ohio Community Reinvestment Area ("CRA") and Enterprise Zone (EZ) programs with the taxing districts of the District. The CRA and EZ programs are directive incentive tax exemption programs benefiting property owners who renovate or construct new buildings. Under these programs, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. Within the taxing districts of the District, Hamilton County has entered into such an agreement. Under this agreement, the District's property taxes were reduced by approximately \$328,100. The District is not receiving any other amounts from this other government in association with the forgone property tax revenue.

Note 21 - Implementation of New Accounting Principles and Restatement of Net Position/Fund Balance

New Accounting Principles

For fiscal year 2021, the School District implemented GASB Statement No. 84, Fiduciary Activities and related guidance from (GASB) Implementation Guide No. 2019-2, Fiduciary Activities, and GASB Statement No. 90, Majority Equity Interests – An Amendment of GASB Statements No. 14 and GASB Statements No. 61.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The District reviewed its agency funds and they were or have been reclassified as governmental funds. If applicable, fund reclassifications resulted in the restatement of the District's financial statements.

GASB Statement No. 90 improves consistency in the measurement and comparability of the financial statement presentation of majority equity interests in legally separate organizations. This Statement also provides guidance for reporting a component unit if a government acquires a 100 percent equity interest in that component unit. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the District.

Restatement of Fund Balance/Net Position

The implementation of GASB 84 had the following effect on fund balance as reported at June 30, 2020:

	Other
	Governmental
	Funds
Fund Balance, June 30, 2020 Adjustments-Presentation Changes:	\$13,828,636
GASB Statement No. 84	201,999
Restated Fund Balance, June 30, 2020	\$14,030,635

The implementation of the GASB 84 pronouncement had the following effect on the net position as reported at June 30, 2020:

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	Governmental
	Activities
Net Position, June 30, 2020 Adjustments-Presentation Changes:	\$8,419,635
GASB Statement No. 84	201,999
Restated Net Position, June 30, 2020	\$8,621,634

Southwest Local School District Notes to the Basic Financial Statements For The Fiscal Year Ended June 30, 2021

Note 22 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the District received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

Note 23 – Subsequent Events

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school and scholarship funding will be directly funded by the State of Ohio to the respective schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the respective school.

REQUIRED SUPPLEMENTARY INFORMATION

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Southwest Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Eight Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.11083290%	\$7,330,722	\$3,890,379	188.43%	68.55%
2020	0.11177870%	6,687,916	3,833,644	174.45%	70.85%
2019	0.12105680%	6,933,147	3,942,185	175.87%	71.36%
2018	0.10689670%	6,386,842	3,516,807	181.61%	69.50%
2017	0.10844780%	7,937,378	3,469,714	228.76%	62.98%
2016	0.10663530%	6,084,714	3,446,495	176.55%	69.16%
2015	0.10908800%	5,520,882	3,201,912	172.42%	71.70%
2014	0.10908800%	6,489,060	3,032,916	213.95%	65.52%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

⁽²⁾ Amounts presented as of the District's measurement date which is the prior fiscal year end.

Southwest Local School District
Required Supplementary Information
Schedule of the District's Contributions for Net Pension Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2021	\$525,868	(\$525,868)	\$0	\$3,756,200	14.00%
2020	544,653	(544,653)	0	3,890,379	14.00%
2019	517,542	(517,542)	0	3,833,644	13.50%
2018	532,195	(532,195)	0	3,942,185	13.50%
2017	492,353	(492,353)	0	3,516,807	14.00%
2016	485,760	(485,760)	0	3,469,714	14.00%
2015	454,248	(454,248)	0	3,446,495	13.18%
2014	443,785	(443,785)	0	3,201,912	13.86%
2013	472,440	(472,440)	0	3,032,916	15.58%
2012	504,648	(504,648)	0	3,410,568	14.80%

Southwest Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Eight Fiscal Years (1) (2)

Year	District's Proportion of the Net Pension Liability	District's Proportionate Share of the Net Pension Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2021	0.14667529%	\$35,490,201	\$18,618,771	190.62%	75.48%
2020	0.14814266%	32,760,859	17,761,886	184.44%	77.40%
2019	0.14520675%	31,927,704	16,294,114	195.95%	77.30%
2018	0.13813869%	32,815,142	14,915,486	220.01%	75.30%
2017	0.13853562%	46,372,048	14,637,514	316.80%	66.80%
2016	0.13595540%	37,574,096	14,310,686	262.56%	72.10%
2015	0.13816082%	33,605,493	15,202,085	221.06%	74.70%
2014	0.13816082%	39,923,138	14,685,943	271.85%	69.30%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

⁽²⁾ Amounts presented as of the District's measurement date which is the prior fiscal year end.

Southwest Local School District
Required Supplementary Information
Schedule of the District's Contributions for Net Pension Liability
State Teachers Retirement System of Ohio
Last Ten Fiscal Years

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2021	\$2,491,176	(\$2,491,176)	\$0	\$17,794,114	14.00%
2020	2,606,628	(2,606,628)	0	18,618,771	14.00%
2019	2,486,664	(2,486,664)	0	17,761,886	14.00%
2018	2,281,176	(2,281,176)	0	16,294,114	14.00%
2017	2,088,168	(2,088,168)	0	14,915,486	14.00%
2016	2,049,252	(2,049,252)	0	14,637,514	14.00%
2015	2,003,496	(2,003,496)	0	14,310,686	14.00%
2014	1,976,271	(1,976,271)	0	15,202,085	13.00%
2013	1,963,380	(1,963,380)	0	14,685,943	13.37%
2012	2,110,680	(2,110,680)	0	14,956,717	14.11%

Southwest Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB Liability
School Employees Retirement System of Ohio
Last Five Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB Liability	District's Proportionate Share of the Net OPEB Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
2021	0.11473550%	\$2,493,578	\$3,890,379	64.10%	18.17%
2020	0.11398040%	2,866,367	3,833,644	74.77%	15.57%
2019	0.12176290%	3,378,032	3,942,185	85.69%	13.57%
2018	0.10819310%	2,903,619	3,516,807	82.56%	12.46%
2017	0.10948570%	3,120,748	3,469,714	89.94%	11.49%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

⁽²⁾ Amounts presented as of the District's measurement date which is the prior fiscal year end.

Southwest Local School District
Required Supplementary Information
Schedule of the District's Contributions for Net OPEB Liability
School Employees Retirement System of Ohio
Last Six Fiscal Years (1) (2)

Year	District's Contractually Required Contribution (2)	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2021	\$68,803	(\$68,803)	\$0	\$3,756,200	1.83%
2020	72,405	(72,405)	0	3,890,379	1.86%
2019	86,063	(86,063)	0	3,833,644	2.24%
2018	80,833	(80,833)	0	3,942,185	2.05%
2017	57,662	(57,662)	0	3,516,807	1.64%
2016	53,621	(53,621)	0	3,469,714	1.55%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

(2) Includes surcharge.

Southwest Local School District
Required Supplementary Information
Schedule of the District's Proportionate Share of the Net OPEB (Asset)/Liability
State Teachers Retirement System of Ohio
Last Five Fiscal Years (1) (2)

Year	District's Proportion of the Net OPEB (Asset)/Liability	District's Proportionate Share of the Net OPEB (Asset)/Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB (Asset)/Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB (Asset)/Liability
2021	0.14667529%	(\$2,577,817)	\$18,618,771	(13.85%)	182.13%
2020	0.14814266%	(2,453,597)	17,761,886	(13.81%)	174.74%
2019	0.14520675%	(2,333,324)	16,294,114	(14.32%)	176.00%
2018	0.13813869%	5,389,661	14,915,486	36.13%	47.10%
2017	0.13853562%	7,408,920	14,637,514	50.62%	37.30%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

⁽²⁾ Amounts presented as of the District's measurement date which is the prior fiscal year end.

Southwest Local School District
Required Supplementary Information
Schedule of the District's Contributions for Net OPEB (Asset)/Liability
State Teachers Retirement System of Ohio
Last Six Fiscal Years (1)

Year	District's Contractually Required Contribution	District's Contributions in Relation to the Contractually Required Contributions	District's Contribution Deficiency (Excess)	District's Covered Payroll	District's Contributions as a Percentage of Covered Payroll
2021	\$0	\$0	\$0	\$17,794,114	0.00%
2020	0	0	0	18,618,771	0.00%
2019	0	0	0	17,761,886	0.00%
2018	0	0	0	16,294,114	0.00%
2017	0	0	0	14,915,486	0.00%
2016	0	0	0	14,637,514	0.00%

⁽¹⁾ The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

General Fund

	Original	Final		Variance from
Developer	Budget	Budget	Actual	Final Budget
Revenues:	\$18,729,456	¢10 006 417	¢20 277 059	¢471 E41
Taxes Revenue in lieu of taxes		\$19,806,417	\$20,277,958	\$471,541
	690,565	730,273	747,659	17,386
Tuition and Fees	558,755	590,884	604,951	14,067 734
Investment Earnings	29,155	30,831	31,565	403,996
Intergovernmental Extracurricular Activities	16,046,559	16,969,250 72,377	17,373,246	•
Other Revenues	68,441	·	74,100	1,723
Other Revenues	541,642	572,787	586,424	13,637
Total Revenues	36,664,573	38,772,819	39,695,903	923,084
Expenditures:				
Current:				
Instruction:				
Regular	19,361,922	19,121,836	18,715,005	406,831
Special	6,967,299	6,880,905	6,734,509	146,396
Vocational	599	592	579	13
Other	1,249,217	1,233,726	1,207,478	26,248
Support Services:				
Pupil	1,427,145	1,409,448	1,379,461	29,987
Instructional Staff	273,394	270,004	264,259	5,745
General Administration	99,211	97,981	95,896	2,085
School Administration	3,322,556	3,281,356	3,211,543	69,813
Fiscal	1,339,939	1,323,324	1,295,169	28,155
Operations and Maintenance	3,304,069	3,263,099	3,193,674	69,425
Pupil Transportation	2,041,449	2,016,135	1,973,240	42,895
Central	259,440	256,223	250,772	5,451
Extracurricular Activities	740,572	731,389	715,828	15,561
Capital Outlay	75,006	74,076	72,500	1,576
Total Expenditures	40,461,818	39,960,094	39,109,913	850,181
Excess of Revenues Over (Under) Expenditures	(3,797,245)	(1,187,275)	585,990	1,773,265
Other financing sources (uses):				
Proceeds from Sale of Capital Assets	749,063	792,135	810,994	18,859
Transfers (Out)	(281,753)	(278,259)	(272,339)	5,920
Total Other Financing Sources (Uses)	467,310	513,876	538,655	24,779
Net Change in Fund Balance	(3,329,935)	(673,399)	1,124,645	1,798,044
Fund Balance Beginning of Year (includes				
prior year encumbrances appropriated)	7,525,380	7,525,380	7,525,380	0
Fund Balance End of Year	\$4,195,445	\$6,851,981	\$8,650,025	\$1,798,044

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Note 1 – Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of control has been established by the Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2021.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as assigned to a fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions.
- 5. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general fund being reported alone (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis to the budgetary basis for the general fund.

Net Change in Fund Balance

	General
GAAP Basis	\$6,942,708
Revenue Accruals	(5,812,982)
Expenditure Accruals	709,304
Encumbrances	(714,385)
Budget Basis	\$1,124,645

Note 2 - Net Pension Liability

<u>School Employees Retirement System (SERS)</u>

Changes in Benefit Terms:

2020-2021: There were no changes in benefit terms from the amounts reported for this fiscal year.

2019: With the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.

2018: SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changed in the Consumer Price Index Index (CPI-W), with a cap of 2.5% and a floor of 0%.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2018-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2017: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,
- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates,
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, and
- (8) The discount rate was reduced from 7.75% to 7.50%.

2014-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

State Teachers Retirement System (STRS)

Changes in Benefit Terms:

2019-2021: There were no changes in benefit terms from the amounts reported for these fiscal years.

2018: STRS decreased the Cost of Living Adjustment (COLA) to zero.

2014-2017: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

2018: The following changes of assumptions affected the total pension liability since the prior measurement date:

- (1) The long term expected rate of return was reduced from 7.75% to 7.45%,
- (2) The inflation assumption was lowered from 2.75% to 2.50%,
- (3) The payroll growth assumption was lowered to 3.00%,
- (4) Total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation,
- (5) The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016, and
- (6) Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

2014-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for these fiscal years.

Note 3 - Net OPEB (Asset)/Liability

School Employees Retirement System (SERS)

Changes in Benefit Terms:

2017-2021: There were no changes in benefit terms from the amounts reported for these fiscal years.

Changes in Assumptions:

2021: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(1) Discount Rate:

Prior Measurement Date 3.22% Measurement Date 2.63%

(2) Municipal Bond Index Rate:

Prior Measurement Date 3.13% Measurement Date 2.45%

(3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date 3.22% Measurement Date 2.63% 2020: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(4) Discount Rate:

Prior Measurement Date 3.70% Measurement Date 3.22%

(5) Municipal Bond Index Rate:

Prior Measurement Date 3.62% Measurement Date 3.13%

(6) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date 3.70% Measurement Date 3.22%

2019: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(7) Discount Rate:

Prior Measurement Date 3.63% Measurement Date 3.70%

(8) Municipal Bond Index Rate:

Prior Measurement Date 3.56% Measurement Date 3.62%

(9) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Prior Measurement Date 3.63% Measurement Date 3.70%

2018: Amounts reported for the fiscal year incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

(1) Discount Rate:

Fiscal Year 2018 3.63% Fiscal Year 2017 2.98%

(2) Municipal Bond Index Rate:

Fiscal Year 2018 3.56% Fiscal Year 2017 2.92%

(3) Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal Year 2018 3.63% Fiscal Year 2017 2.98%

2017: The following changes of assumptions affected the total OPEB liability since the prior measurement date:

- (1) The assumed rate of inflation was reduced from 3.25% to 3.00%,
- (2) Payroll growth assumption was reduced from 4.00% to 3.50%,
- (3) Assumed real wage growth was reduced from 0.75% to 0.50%,
- (4) Rates of withdrawal, retirement and disability were updated to reflect recent experience,
- (5) Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females,

- (6) Mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, and
- (7) Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

State Teachers Retirement System (STRS)

Changes in Benefit Terms:

2021: There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

2020: There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

2019: The subsidy multiplier for non-Medicare benefit recipients was increased from 1.900% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. The Board is extending the current Medicare Part B partial reimbursement program for one year. Under this program, benefit recipients currently enrolled in the STRS Ohio Health Care Program and Medicare Part B receive \$29.90 per month to reimburse a portion of the Medicare Part B premium. The reimbursement was set to be reduced to \$0 beginning January 1, 2020. This impacts about 85,000 benefit recipients.

2018: The subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2019.

2017: There were no changes in benefit terms from the amounts reported for this fiscal year.

Changes in Assumptions:

2021: There were changes in assumptions during the measurement year, which decreased the total OPEB liability by approximately \$0.26 billion. The assumption changes included changes in healthcare costs and trends.

2020: There were changes in assumptions during the measurement year, which increased the total OPEB liability by approximately \$0.04 billion. The assumption changes included changes in healthcare costs and trends.

Southwest Local School District Notes to the Required Supplementary Information For The Year Ended June 30, 2021

2019: The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

2018: The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this fiscal year.

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SOUTHWEST LOCAL SCHOOL DISTRICT HAMILTON COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

Federal Grant/ Pass Through Grantor	Assistance Listing	Pass Through Entity	Total Federal
Program Title	Number	Number	Expenditures
U.S. DEPARTMENT OF AGRICULTURE	-		
Passed Through Ohio Department of Education:			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):			
National School Lunch Program	10.555	3L60	\$130,793
Cash Assistance:			
COVID - 19 School Breakfast Program	10.553	3L70	19,620
School Breakfast Program	10.553	3L70	297,563
Total School Breakfast Program			317,183
COVID -19 National School Lunch Program	10.555	3L60	87,371
National School Lunch Program	10.555	3L60	817,807
Total National School Lunch Program			905,178
Total Child Nutrition Cluster			1,353,154
Total Cilia Nutrition Cluster			1,333,134
Total U.S. Department of Agriculture			1,353,154
U.S. DEPARTMENT OF EDUCATION			
Passed Through Ohio Department of Education:	•		
Special Education Cluster:			
Special Education-Grants to States	84.027	3M20	880,081
Special Education-Preschool Grants	84.173	3C50	16,560
Special Education-Preschool Restoration	84.173A	3C50	6,863
Total Special Education Cluster			903,504
Supporting Effective Instruction State Grants	84.367	3Y60	201,646
Title I Grants to Local Educational Agencies	84.010	3M00	948,052
Student Support and Academic Enrichment Program	84.424	3HI0	52,412
COVID-19 Elementary and Secondary School Emergency Relief Fund	84.425D	3HS0	259,032
Total U.S. Department of Education			2,364,646
U.S. DEPARTMENT OF THE TREASURY			
Passed Through Ohio Department of Education:			
COVID-19 Coronavirus Relief Fund	21.019	5CV1	204,029
Passed Through Hamilton County, Ohio:			
COVID-19 Coronavirus Relief Fund	21.019	CRF-Local	167,910
Total Coronavirus Relief Fund			371,939
Total U.S. Department of the Treasury			371,939
Total Expenditures of Federal Awards			\$4,089,739

See accompanying notes to the schedule of expenditures of federal awards.

SOUTHWEST LOCAL SCHOOL DISTRICT HAMILTON COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Southwest Local School District (the District) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - CHILD NUTRITION CLUSTER

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

NOTE E - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the fair value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Southwest Local School District Hamilton County 230 South Elm Street Harrison, Ohio 45030

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Southwest Local School District, Hamilton County, Ohio (the School District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 17, 2022, wherein we noted the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No.84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and that continuing emergency measures may impact subsequent periods of the School District.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Southwest Local School District
Hamilton County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio March 17, 2022



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Southwest Local School District Hamilton County 230 South Elm Street Harrison, Ohio 45030

To the Board of Education:

Report on Compliance for Each Major Federal Program

We have audited the Southwest Local School District, Hamilton County, Ohio (the School District's) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the School District's major federal programs for the year ended June 30, 2021. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the School District's major federal programs.

Management's Responsibility

The School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the School District's compliance for the School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major programs. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal programs for the year ended June 30, 2021.

Southwest Local School District
Hamilton County
Independent Auditor's Report on Compliance With Requirements
Applicable to the Major Federal Programs and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

Report on Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio March 17, 2022

SOUTHWEST LOCAL SCHOOL DISTRICT HAMILTON COUNTY

SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified	
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified	
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No	
(d)(1)(vii)	Major Programs (list):	AL #10.553 & 10.555 Child Nutrition Cluster; AL #21.019 Coronavirus Relief Fund	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No	

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



SOUTHWEST LOCAL SCHOOL DISTRICT

HAMILTON COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/31/2022

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