

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

November 16, 2022

Lorain County General Health District  
Lorain County  
9880 South Murray Ridge Road  
Elyria, Ohio 44035

To Debbie Chavez, Director of Administrative Services

On September 29, 2022, our office released the audit report dated September 26, 2022 for the Lorain County General Health District, Lorain County, Ohio, for the year ending December 31, 2021.

Subsequent to issuing that report, we became aware the Covid-19 Coronavirus Relief Fund (AL# 21.019) should have been selected and tested as a major federal program, however was inadvertently omitted. The enclosed, revised audit report includes the Covid-19 Coronavirus Relief Fund as a major federal program.

Please notify those parties which may have requested a copy of the original report from your office. We will submit your revised report to the Federal Audit Clearinghouse. Please send a copy of this revised report to any pass-through entities to which you were required to submit a copy of your reporting package. If you have any questions or concerns, please contact me at (800) 626-2297. We apologize for any inconvenience.

Sincerely,

KEITH FABER  
Auditor of State

A handwritten signature in cursive script that reads "William Ward".

William Ward, CPA  
Assistant Chief Auditor, Northeast Region

cc: District Members

Enclosure: Lorain County General Health District 2021 Financial Audit Report

**This page intentionally left blank.**



OHIO AUDITOR OF STATE  
**KEITH FABER**





**LORAIN COUNTY GENERAL HEALTH DISTRICT  
LORAIN COUNTY**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor's Report .....	1
Prepared by Management:	
Management's Discussion and Analysis.....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position – Cash Basis .....	11
Statement of Activities – Cash Basis .....	12
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances – Governmental Funds .....	13
Reconciliation of Total Governmental Fund Balances To Net Position of Governmental Activities – Cash Basis .....	14
Statement of Cash Receipts, Disbursements and Changes In Cash Basis Fund Balances – Governmental Funds .....	15
Reconciliation of The Statement of Cash Receipts, Disbursements and Changes In Cash Basis Fund Balances - Governmental Funds To The Statement of Activities – Cash Basis.....	16
Statement of Cash Receipts, Disbursements, and Changes In Fund Balance – Budget and Actual (Budget Basis) – General Fund .....	17
Statement of Cash Receipts, Disbursements, and Changes In Fund Balance – Budget and Actual (Budget Basis) – WIC Fund .....	18
Statement of Cash Receipts, Disbursements, and Changes In Fund Balance – Budget and Actual (Budget Basis) – COVID-19 Fund.....	19
Statement of Fund Net Position – Cash Basis – Internal Service Fund.....	20
Statement of Receipts, Disbursements and Changes In Fund Net Position – Cash Basis – Internal Service Fund.....	21
Statement of Cash Flows – Cash Basis – Internal Service Fund.....	22
Notes to the Basic Financial Statements .....	23

**LORAIN COUNTY GENERAL HEALTH DISTRICT  
LORAIN COUNTY**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Supplementary Information:	
Combining Schedule of Cash Receipts, Disbursements, and Changes In Cash Basis Fund Balances – Non-major Governmental Funds .....	38
Schedule of Expenditures of Federal Awards .....	41
Notes to the Schedule of Expenditures of Federal Awards .....	42
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	43
Independent Auditor’s Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance .....	45
Schedule of Findings.....	49

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT

Lorain County General Health District  
Lorain County  
9880 South Murray Ridge Road  
Elyria, Ohio 44035

To the District Members:

### ***Report on the Audit of the Financial Statements***

#### ***Opinions***

We have audited the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain County General Health District, Lorain County, Ohio (the District), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective cash-basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2021, and the respective changes in cash-basis financial position and where applicable cash flows thereof and the respective budgetary comparison for the General Fund, Women, Infants, and Children Fund (WIC), and Covid-19 Fund for the year then ended in accordance with the cash-basis of accounting described in Note 2D.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Emphasis of Matter - Accounting Basis***

We draw attention to Note 2D of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash-basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

---

Efficient • Effective • Transparent

***Emphasis of Matter***

As discussed in Note 11 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the cash-basis of accounting described in Note 2D, and for determining that the cash-basis of accounting is an acceptable basis for preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Entity's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.



We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Supplementary Information***

Our audit was conducted to opine on the financial statements as a whole that collectively comprise the District's basic financial statements.

The Combining Schedule of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balances presents additional analysis and is not a required part of the financial statements.

The Schedule of Expenditures of Federal Awards as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards is (are) presented for purposes of additional analysis and is not a required part of the financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied to the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, these schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

***Other Information***

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 26, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

September 26, 2022

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
  
(UNAUDITED)

The management's discussion and analysis of the Lorain County General Health District, dba Lorain County Public Health (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2021, within the limitations of the District's cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

### **Highlights**

#### **Key highlights for 2021 are as follows:**

Net position of governmental activities increased \$ 586,654 or 12.3 percent during 2021.

The largest source of District revenue was from operating grants, entitlements and contributions. These receipts represented 51.6 percent of total revenue. Charges for services and property and other local taxes provided the next largest sources of revenue, representing 24.6 and 22.9 percent of total revenue, respectively.

### **Using the Basic Financial Statements**

This annual report is in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

### **Report Components**

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis provide information about the cash activities of the District as a whole. Fund financial statements provide a greater level of detail. Funds segregate money based on legal regulations or for specific purposes. These statements present financial information by fund, presenting major funds in separate columns. The notes to the basic financial statements are an integral part of the District-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. These financial statements follow the basis of accounting the Auditor of State prescribes or permits. The District has elected to present its financial statements on the cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
  
(UNAUDITED)

**Reporting the Health District as a Whole**

The Statement of Net Position – Cash Basis and The Statement of Activities – Cash Basis reflect how the District did financially during 2021. The Statement of Net Position – Cash Basis presents the cash balances of the governmental type activities of the District at year-end. The Statement of Activities – Cash Basis compares cash disbursements with program receipts for each Governmental program activity. Program receipts include charges paid by the recipient for the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each Governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, one should also consider other non-financial factors as well, such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

**Reporting the District's Most Significant Funds**

Fund financial statements provide detailed information about the District's major funds, not the District as a whole. The District establishes separate funds to manage its many activities and to help demonstrate that money that is restricted in its use is spent for the intended purpose.

All of the District's activities are reported as governmental activities. Governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine the availability of financial resources to support the District's programs. The District's major Governmental funds have separate columns on the financial statements. The District's major Governmental funds are the General Fund, Women, Infants and Children (WIC) Fund and COVID-19 Fund. The programs reported in Governmental funds are those reported in the Governmental activities section of the entity-wide statements.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 MANAGEMENT'S DISCUSSION AND ANALYSIS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

(UNAUDITED)

**The District as a Whole**

Table 1 provides a summary of the District's net position for 2021 compared to 2020 on a cash basis:

**TABLE 1**  
 Net Position

	Governmental Activities	
	2021	2020
Assets		
Equity in pooled cash	\$ 5,351,356	\$ 4,764,702
Total assets	<u>5,351,356</u>	<u>4,764,702</u>
Net position		
Restricted	1,148,895	1,268,241
Unrestricted	4,202,461	3,496,461
Total net position	<u>\$ 5,351,356</u>	<u>\$ 4,764,702</u>

As mentioned previously, the net position of Governmental activities increased \$ 586,654 during 2021. The increase was primarily associated with the General Fund, which increased by \$ 408,430.

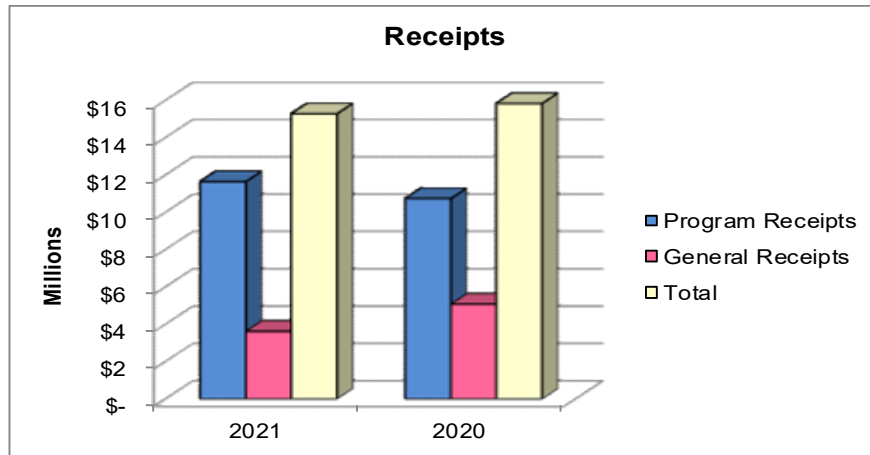
Table 2 reflects the changes in net position in 2021 compared to 2020 on a cash basis.

**Table 2**  
 Change in Net Position

	Governmental Activities	
	2021	2020
Receipts		
Program receipts		
Charges for services and sales	\$ 3,762,148	\$ 3,721,200
Operating grants, entitlements and contributions	7,892,477	7,029,212
Total program receipts	<u>11,654,625</u>	<u>10,750,412</u>
General receipts		
Property and other local taxes	3,504,499	3,395,942
Grants and entitlements	48,270	285,850
Miscellaneous	83,902	1,409,142
Total general receipts	<u>3,636,671</u>	<u>5,090,934</u>
Total receipts	<u>15,291,296</u>	<u>15,841,346</u>
Disbursements		
Public health services	<u>14,704,642</u>	<u>16,315,838</u>
Excess of disbursements over receipts	586,654	(474,492)
Net position, beginning of year	<u>4,764,702</u>	<u>5,239,194</u>
Net position, end of year	<u>\$ 5,351,356</u>	<u>\$ 4,764,702</u>

LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 MANAGEMENT'S DISCUSSION AND ANALYSIS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

(UNAUDITED)



Program receipts in 2021 represent 76.2 percent of total receipts as compared to 67.9 percent in 2020. These receipts are primarily comprised of fees received for home health services, immunizations, inspections, food service licenses and restricted intergovernmental receipts.

General receipts represent 23.8 percent of the District's total receipts, and of this amount, 96.4 percent are property and other local taxes.

**Governmental Activities**

If one looks at the Statement of Activities – Cash Basis, the first column lists the major service provided by the District. The next column identifies the costs of providing that service. The major program disbursements for governmental activities are for public health services. The next two columns of the Statement entitled Program Receipts identify amounts collected through fees and grants received by the District that have a restricted use. The Net (Disbursement) column compares the program receipts to the cost of the service. This “net cost” amount represents the cost of the services that expend general receipts, the source of which to a significant extent is the local taxpayer. A comparison between the total cost of services and the net cost is presented below.

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	2021	2020	2021	2020
Public health services	<u>\$ 14,704,642</u>	<u>\$ 16,315,838</u>	<u>\$ 3,050,017</u>	<u>\$ 5,565,426</u>

Property taxes and other general receipts support 24.7 percent of the governmental activities.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
  
(UNAUDITED)

**The District's Funds**

Total Governmental funds had receipts of \$ 15,291,296 and disbursements of \$ 15,003,256. The General Fund balance increased by \$ 48,430 in 2021, as compared to a decrease of \$ 872,630 in 2020. WIC Fund balance had a decrease of \$ 50,619 in 2021 as compared to an increase of \$ 31,787 in 2020. The COVID – 19 Fund had a net change in fund balance of (\$ 49,566) in 2021 as compared to a net change in fund balance of \$ 111,774 in 2020.

**Budget Highlights**

The District's budget is prepared according to Ohio law and accounts for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

The Board of Health amends the General Fund budget as necessary to reflect incremental revenues and corresponding expenditures. The Health Commissioner approves all adjustments to categories within the Board approved appropriations.

Excluding other sources, General Fund final budgeted receipts were \$ 12,597 lower than originally budgeted. Actual receipts were greater than final budget receipts by \$ 182,736. Excluding other uses, General Fund final disbursements budget was \$ 915,287 less than the originally budgeted amount, while actual disbursements were \$ 1,332,283 less than final appropriations.

Excluding other sources, WIC Fund final budgeted receipts were \$ 22,000 more than originally budgeted. Actual receipts were less than final budget receipts by \$ 71,081. Excluding other uses, WIC Fund final disbursements budget were \$ 27,150 higher than the originally budgeted amount, while actual disbursements were \$ 41,599 less than final appropriations.

Excluding other sources, COVID-19 Fund final budgeted receipts were \$ 505,000 more than originally budgeted. Actual receipts were less than final budget receipts by \$ 61,760. Excluding other uses, COVID-19 Fund final disbursements budget were \$ 2,417,530 higher than the originally budgeted amount, while actual disbursements were \$ 70,062 less than final appropriations.

**Capital Assets and Debt Administration**

**Capital Assets**

The District currently tracks its capital assets. However, since the financial statements are presented on a cash basis, capital assets are not reflected on the District's financial statements. Instead, the acquisitions of property, plant and equipment are recorded as disbursements when paid.

**Debt**

The District has no debt obligations.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021

(UNAUDITED)

**Current Issues**

In 2020, the biggest news would be the arrival of SARS COVID-19, or "coronavirus". COVID-19 affected the world and at the time of writing this update, continues to affect everyone in some way, whether financially, personally, or professionally. Efforts to maintain an even flow of spread worked for nearly 9 months until a global surge of cases began in late October. This surge lasted for nearly 4 months and only started to recede once mass vaccinations began. On December 23, 2020, LCPH hosted its first vaccine clinic for first responders and health care workers. By the time June, 2021 came to a close, the health department was part of a movement that assisted in vaccinating 150,000 County residents. All was not over yet as we would all find us fighting against rapid spread of a Delta variant as well as a third variant, Omicron, that spread nearly 50 times faster than Alpha. The vaccinations, education, and other infection mitigation continues to this day as the number of cases is finally starting to dwindle to manageable levels.

Lorain Public Health is one of many health departments that is levy funded. The levy provides about a third of our operating expenses. In 2021, voters overwhelmingly approved the levy, by a 65/35 margin which will assist in ensuring stable operations for the next 5 years.

In October 2020, a deputy health commissioner was hired to lead the vaccination effort. Mark Adams was a health commissioner in Henry County but with considerable emergency management experience. With the retirement of David Covell, Mark took the department helm on December 13, 2021.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. If you have any questions about this report or need additional information, contact the Health Commissioner at Lorain County General Health District, 9880 S. Murray Ridge Road, Elyria, Ohio 44035, or by telephone at 440-284-3219.



LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 STATEMENT OF NET POSITION – CASH BASIS  
 DECEMBER 31, 2021

	Governmental Activities
Assets	
Equity in pooled cash	\$ 5,351,356
Total assets	5,351,356
Net position	
Restricted	1,148,895
Unrestricted	4,202,461
Total net position	\$ 5,351,356

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 STATEMENT OF ACTIVITIES – CASH BASIS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Cash Disbursements	Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Position
		Charges for Services and Sales	Operating Grants and Contributions	
Governmental activities				
Public health services	\$ 14,704,642	\$ 3,762,148	\$ 7,892,477	(3,050,017)
General receipts				
Property taxes levied for:				
General purposes				3,504,499
Grants and entitlements not restricted to specific purposes				48,270
Miscellaneous				83,902
Total general receipts				3,636,671
Change in net position				
				586,654
Net position at beginning of year				4,764,702
Net position at end of year				\$ 5,351,356

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

STATEMENT OF CASH BASIS ASSETS AND  
FUND BALANCES – GOVERNMENTAL FUNDS

DECEMBER 31, 2021

	General Fund	WIC Fund	COVID-19 Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>					
Equity in pooled cash	\$ 3,547,219	\$ 233,440	\$ 62,208	\$ 830,148	\$ 4,673,015
<b>Total assets</b>	<u>3,547,219</u>	<u>233,440</u>	<u>62,208</u>	<u>830,148</u>	<u>4,673,015</u>
<b>Fund balances</b>					
Restricted	23,099	233,440	62,208	830,148	1,148,895
Committed	18,215	-	-	-	18,215
Assigned	227,844	-	-	-	227,844
Unassigned	3,278,061	-	-	-	3,278,061
<b>Total fund balances</b>	<u>\$ 3,547,219</u>	<u>\$ 233,440</u>	<u>\$ 62,208</u>	<u>\$ 830,148</u>	<u>\$ 4,673,015</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES – CASH BASIS

DECEMBER 31, 2021

Total governmental fund balances	\$ 4,673,015
Amounts reported for governmental activities in the statement of net position are different because:	
Governmental activities net position includes the internal service fund's cash and cash equivalents.	
The proprietary fund's statements include these assets.	<u>678,341</u>
Net position of governmental activities	<u>\$ 5,351,356</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN  
CASH BASIS FUND BALANCES – GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2021

	General Fund	WIC Fund	COVID-19 Fund	Other Governmental Funds	Total Governmental Funds
Receipts					
Taxes	\$ 3,504,499	\$ -	\$ -	\$ -	\$ 3,504,499
Intergovernmental					
Federal	80,066	1,018,946	2,592,728	1,541,902	5,233,642
State	1,701,290	-	-	473,031	2,174,321
Local grants	532,784	-	-	-	532,784
Special assessments	3,029	-	-	-	3,029
Charges for services					
Home health services	248,085	-	-	-	248,085
Immunizations	186,950	-	-	-	186,950
Inspection fees	206,121	-	-	-	206,121
Contractual services	1,030,900	-	-	-	1,030,900
Licenses	136,313	-	-	703,210	839,523
Miscellaneous					
Other receipts	25,921	-	-	91,618	117,539
Other fees	701,832	-	-	-	701,832
Refunds	485,136	11,973	512	14,450	512,071
Total receipts	<u>8,842,926</u>	<u>1,030,919</u>	<u>2,593,240</u>	<u>2,824,211</u>	<u>15,291,296</u>
Disbursements					
Salaries and benefits	4,698,174	1,021,451	2,414,244	1,927,571	10,061,440
Travel	46,345	331	23,189	14,244	84,109
Office supplies	142,208	4,249	15,684	6,913	169,054
Medical supplies	249,007	40	-	4,712	253,759
Equipment	55,523	6,833	7,006	7,335	76,697
Contracts - repair/service	378,626	4,962	6,807	700,281	1,090,676
Distribution to state	373,884	-	-	159,318	533,202
Other expenditures	2,521,729	32,672	125,876	54,042	2,734,319
Total disbursements	<u>8,465,496</u>	<u>1,070,538</u>	<u>2,592,806</u>	<u>2,874,416</u>	<u>15,003,256</u>
Excess receipts over/(under) disbursements	<u>377,430</u>	<u>(39,619)</u>	<u>434</u>	<u>(50,205)</u>	<u>288,040</u>
Other financing sources (uses)					
Transfers in	11,000	-	-	-	11,000
Transfers out	-	(11,000)	-	-	(11,000)
Advances in	700,000	250,000	-	350,000	1,300,000
Advances out	(680,000)	(250,000)	(50,000)	(320,000)	(1,300,000)
Total other financing sources (uses)	<u>31,000</u>	<u>(11,000)</u>	<u>(50,000)</u>	<u>30,000</u>	<u>-</u>
Net change in fund balances	408,430	(50,619)	(49,566)	(20,205)	288,040
Cash balance, beginning	3,138,789	284,059	111,774	850,353	4,384,975
Cash balance, ending	<u>\$ 3,547,219</u>	<u>\$ 233,440</u>	<u>\$ 62,208</u>	<u>\$ 830,148</u>	<u>\$ 4,673,015</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH  
BASIS FUND BALANCES – GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES – CASH BASIS

FOR THE YEAR ENDED DECEMBER 31, 2021

Net change in fund balances - total governmental funds	\$ 288,040
Amounts reported for governmental activities in the statement of activities are different because:	
Internal service funds charge insurance costs to other funds. The entity-wide statements eliminate governmental fund expenditures and related internal service fund charges. Governmental activities report allocated net internal service fund receipts (disbursements).	<u>298,614</u>
Change in net position of governmental activities	<u>\$ 586,654</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (BUDGET BASIS) – GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2021

	GENERAL FUND			Variance with Final Budget Positive (Negative)
	Budget Amounts		Actual	
	Original	Final		
Receipts				
Taxes	\$ 3,303,067	\$ 3,505,070	\$ 3,504,499	\$ (571)
Intergovernmental				
Federal	-	80,000	80,066	160,066
State	1,544,130	1,664,530	1,701,290	36,760
Local grants	650,000	650,000	532,784	(117,216)
Special assessments	4,600	4,600	3,029	(1,571)
Charges for services				
Home health services	460,000	255,000	248,085	(6,915)
Immunizations	500,000	210,000	186,950	(23,050)
Inspection fees	196,700	196,700	206,121	9,421
Contractual services	1,008,000	1,008,000	1,030,900	22,900
Licenses	136,700	136,700	136,313	(387)
Miscellaneous				
Other receipts	44,200	44,200	25,921	(18,279)
Other fees	600,000	680,000	701,832	21,832
Refunds	385,390	385,390	485,136	99,746
Total receipts	<u>8,832,787</u>	<u>8,820,190</u>	<u>8,842,926</u>	<u>182,736</u>
Disbursements				
Salaries and benefits	6,763,937	5,421,550	4,688,218	733,332
Travel	47,800	51,350	51,329	21
Office supplies	156,330	158,183	150,208	7,975
Medical supplies	442,156	442,156	299,438	142,718
Equipment	77,331	79,731	59,052	20,679
Contracts - repair/service	481,052	584,972	433,754	151,218
Distribution to state	423,767	468,767	454,365	14,402
Other expenditures	2,538,579	2,808,956	2,547,018	261,938
Total disbursements	<u>10,930,952</u>	<u>10,015,665</u>	<u>8,683,382</u>	<u>1,332,283</u>
Excess receipts over/(under) disbursements	<u>(2,098,165)</u>	<u>(1,195,475)</u>	<u>159,544</u>	<u>1,355,019</u>
Other financing sources (uses)				
Advances in	910,000	910,000	700,000	(210,000)
Advances out	(720,000)	(740,000)	(680,000)	60,000
Total other financing sources (uses)	<u>190,000</u>	<u>170,000</u>	<u>20,000</u>	<u>(150,000)</u>
Net change in fund balances	(1,908,165)	(1,025,475)	179,544	1,205,019
Prior year encumbrances	261,215	261,215	261,215	-
Cash balance, beginning	2,855,519	2,855,519	2,855,519	-
Cash balance, ending	<u>\$ 1,208,569</u>	<u>\$ 2,091,259</u>	<u>\$ 3,296,278</u>	<u>\$ 1,205,019</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (BUDGET BASIS) – WIC FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

	WIC FUND			Variance with Final Budget Positive (Negative)
	Budget Amounts		Actual	
	Original	Final		
Receipts				
Intergovernmental				
Federal	\$ 1,080,000	\$ 1,090,000	\$ 1,018,946	\$ (71,054)
Miscellaneous				
Refunds	-	12,000	11,973	(27)
Total receipts	<u>1,080,000</u>	<u>1,102,000</u>	<u>1,030,919</u>	<u>(71,081)</u>
Disbursements				
Salaries and benefits	1,061,000	1,068,788	1,031,407	37,381
Travel	1,800	555	331	224
Office supplies	4,400	6,857	4,249	2,608
Medical supplies	3,000	70	40	30
Equipment	-	7,616	6,833	783
Contracts - repair/service	500	4,991	4,962	29
Other expenditures	24,300	33,273	32,729	544
Total disbursements	<u>1,095,000</u>	<u>1,122,150</u>	<u>1,080,551</u>	<u>41,599</u>
Excess receipts over/(under) disbursements	<u>(15,000)</u>	<u>(20,150)</u>	<u>(49,632)</u>	<u>(29,482)</u>
Other financing sources (uses)				
Transfers in	15,000	25,000	11,000	(14,000)
Transfers out	(15,000)	(25,000)	(11,000)	14,000
Advances in	250,000	250,000	250,000	-
Advances out	(250,000)	(250,000)	(250,000)	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(15,000)	(20,150)	(49,632)	(29,482)
Prior year encumbrances	-	-	-	-
Cash balance, beginning	<u>306,114</u>	<u>306,114</u>	<u>306,114</u>	<u>-</u>
Cash balance, ending	<u>\$ 291,114</u>	<u>\$ 285,964</u>	<u>\$ 256,482</u>	<u>\$ (29,482)</u>

The notes to the financial statements are an integral part of this statement.



LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN  
FUND BALANCE – BUDGET AND ACTUAL (BUDGET BASIS) – COVID-19 FUND

FOR THE YEAR ENDED DECEMBER 31, 2021

	COVID-19 FUND			Variance with Final Budget Positive (Negative)
	Budget Amounts		Actual	
	Original	Final		
Receipts				
Intergovernmental				
Federal	\$ 2,150,000	\$ 2,654,500	\$ 2,592,728	\$ (61,772)
Miscellaneous				
Refunds	-	500	512	12
Total receipts	<u>2,150,000</u>	<u>2,655,000</u>	<u>2,593,240</u>	<u>(61,760)</u>
Disbursements				
Salaries and benefits	199,870	2,461,042	2,414,244	46,798
Travel	-	24,790	23,189	1,601
Office supplies	9,781	33,899	15,684	18,215
Equipment	4,995	7,102	7,006	96
Contracts - repair/service	-	6,809	6,807	2
Other expenditures	36,740	135,274	131,924	3,350
Total disbursements	<u>251,386</u>	<u>2,668,916</u>	<u>2,598,854</u>	<u>70,062</u>
Excess receipts over/(under) disbursements	<u>1,898,614</u>	<u>(13,916)</u>	<u>(5,614)</u>	<u>8,302</u>
Other financing sources (uses)				
Advances out	(250,000)	(250,000)	(50,000)	200,000
Total other financing sources (uses)	<u>(250,000)</u>	<u>(250,000)</u>	<u>(50,000)</u>	<u>200,000</u>
Net change in fund balances	1,648,614	(263,916)	(55,614)	208,302
Prior year encumbrances	52,276	52,276	52,276	-
Cash balance, beginning	59,498	59,498	59,498	-
Cash balance, ending	<u>\$ 1,760,388</u>	<u>\$ (152,142)</u>	<u>\$ 56,160</u>	<u>\$ 208,302</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 STATEMENT OF FUND NET POSITION –  
 CASH BASIS - INTERNAL SERVICE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2021

	Internal Service Fund
Assets	
Equity in pooled cash	\$ 678,341
Total assets	678,341
Net position	
Unrestricted	678,341
Total fund balances	\$ 678,341

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND NET POSITION - CASH BASIS – INTERNAL SERVICE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2021

Operating receipts	
Charges for services	\$ 1,773,704
Total operating receipts	<u>1,773,704</u>
Operating disbursements	
Claims	1,025,014
Purchased services	368,468
Other	<u>81,608</u>
Total operating disbursements	<u>1,475,090</u>
Operating income	<u>298,614</u>
Change in net position	298,614
Net position beginning of year	<u>379,727</u>
Net position end of year	<u><u>\$ 678,341</u></u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

STATEMENT OF CASH FLOWS -  
CASH BASIS – INTERNAL SERVICE FUND

FOR THE YEAR ENDED DECEMBER 31, 2021

Cash flows from operating activities:	
Cash received from transactions with other funds	\$ 1,773,704
Cash payments for claims	(1,025,014)
Cash payments for purchased services	(368,468)
Cash payments - other	(81,608)
Net cash provided by operating activities	<u>298,614</u>
Net increase in cash and cash equivalents	298,614
Cash and cash equivalents beginning of year	<u>379,727</u>
Cash and cash equivalents end of year	<u>\$ 678,341</u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	<u>\$ 298,614</u>
Net cash provided by operating activities	<u>\$ 298,614</u>

The notes to the financial statements are an integral part of this statement.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

**NOTE 1 - DESCRIPTION OF THE GENERAL HEALTH DISTRICT AND REPORTING ENTITY**

The constitution and laws of the State of Ohio establish the rights and privileges of the Lorain County General Health District, dba Lorain County Public Health, (the District) as a body corporate and politic. A ten member Board, including a Health Commissioner govern the District which provides health services to the community including education and prevention of disease.

**REPORTING ENTITY**

A reporting entity is comprised of the primary government, component units and other organizations ensuring that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. They comprise the District's legal entity which provides services associated with immunization, vital statistics, health related licenses and permits, disease prevention and control, public health nursing, water and solid waste programs and emergency preparedness programs.

The Lorain County Commissioners are the taxing authority for the District. The Lorain County Auditor and the Lorain County Treasurer are responsible for fiscal control of the resources of the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. BASIS OF PRESENTATION**

These financial statements follow the basis of accounting the Auditor of State prescribes or permits.

The District's Basic Financial Statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

**Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District has no business-type activities.

The Statement of Net Position – Cash Basis presents the cash balances of the governmental activities of the District at year-end. The Statement of Activities – Cash Basis presents a comparison between direct disbursements and program receipts for each program or function of the District's governmental activities. Direct disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing or draws from the general receipts of the District.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

A. BASIS OF PRESENTATION (continued)

Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. FUND ACCOUNTING

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The District utilizes the governmental category of funds.

Governmental Funds

Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. The following are the District's major governmental funds:

General Fund - is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Women, Infants and Children (WIC) Fund – this fund receives federal grant funds which are used to provide services through the Special Supplemental Nutrition Program.

Covid-19 Fund – this fund accounts costs that are necessary disbursements incurred due to the public health emergency with respect to the Coronavirus Disease 2019 (COVID–19).

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

C. MEASUREMENT FOCUS

The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received in cash, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

D. BASIS OF ACCOUNTING

These financial statements are presented in accordance with the cash basis of accounting. As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

E. CASH

As required by Ohio Revised Code, the Lorain County Treasurer is custodian for the District's cash. The District's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount. Financial information can be obtained from the Lorain County Treasurer, located at 226 Middle Avenue, Elyria, Ohio 44035.

F. CAPITAL ASSETS

Acquisitions of property, plant and equipment are recorded as disbursements when paid. Acquisitions of property are not reflected as an asset under the basis of accounting the District uses.

G. COMPENSATED ABSENCES

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The cash basis of accounting does not recognize unpaid leave as a liability.

H. LONG-TERM OBLIGATIONS

The District did not have any bonds or other long-term debt obligations.

I. INTERFUND RECEIVABLES/PAYABLES

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Non-exchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses.

J. NET POSITION

These statements report restricted net position when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on their use. The Statement of Net Position reports \$ 1,148,895 as restricted net position, none of which is restricted by enabling legislation.

The District first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

K. FUND BALANCE

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Health. Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Health.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.



LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

L. BUDGETARY PROCESS

The Ohio Revised Code requires that all funds be budgeted and appropriated. The major documents prepared are the appropriations resolution and certificate of estimated resources, which use the budgetary basis of accounting. The budgetary basis reports expenditures when a commitment is made (i.e., when an encumbrance is approved). The certificate of estimated resources establishes a limit on the amounts the Board of Health may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Health uses the fund/function level as its legal level of control for all funds.

ORC Section 5705.28(C) (1) requires the District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the District by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the District if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April, the District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The District amends the certificate of estimated resources during the year if the District receives additional or new sources of funds. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by the District.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

Budget versus actual statements for major funds are presented as part of the basic financial statements.

The following adjustment is necessary to reconcile the cash basis statement to the budget basis statement:

	Net Change in Fund Balance		
	General Fund	WIC Fund	Covid-19 Fund
Budget basis	\$ 179,544	\$ (49,632)	\$ (55,614)
Adjustment for encumbrances	227,842	57	6,048
Funds budgeted elsewhere	1,044		-
Funds presented elsewhere		(1,044)	-
Cash basis, as reported	\$ 408,430	\$ (50,619)	\$ (49,566)

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 3 – FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on a fund for the major governmental funds and all other governmental funds are presented below:

Fund balances	General Fund	WIC Fund	Covid-19 Fund	Nonmajor Governmental Funds	Total
Restricted for:					
WIC Retirement	\$ 23,099	\$ -	\$ -	\$ -	\$ 23,099
WIC	-	233,440	-	-	233,440
Covid-19	-	-	62,208	-	62,208
Food Service	-	-	-	163,422	163,422
Solid Waste Management	-	-	-	47,565	47,565
Car Seat Program	-	-	-	14,538	14,538
Construction, Demolition and Debris	-	-	-	202,434	202,434
Smoke Free Ohio	-	-	-	15,134	15,134
Workforce Development	-	-	-	7,426	7,426
Family Planning Services	-	-	-	99,043	99,043
Opiate Prevention	-	-	-	85,586	85,586
Public Health Emergency Preparedness	-	-	-	71,790	71,790
Maternal and Child Health Grants	-	-	-	49,974	49,974
Ohio Infant Mortality Reduction Initiative	-	-	-	316	316
State and Community Highway Safety	-	-	-	23,131	23,131
Preventative Health	-	-	-	40,712	40,712
Beach Monitoring	-	-	-	173	173
Active Transportation	-	-	-	8,904	8,904
<b>Total restricted</b>	<b>23,099</b>	<b>233,440</b>	<b>62,208</b>	<b>830,148</b>	<b>1,148,895</b>
Committed for:					
Sewer replacement	18,215	-	-	-	18,215
<b>Total committed</b>	<b>18,215</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>18,215</b>
Assigned for:					
Encumbrances	227,844	-	-	-	227,844
<b>Total assigned</b>	<b>227,844</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>227,844</b>
Unassigned	3,278,061	-	-	-	3,278,061
<b>Total fund balances</b>	<b>\$ 3,547,219</b>	<b>\$ 233,440</b>	<b>\$ 62,208</b>	<b>\$ 830,148</b>	<b>\$ 4,673,015</b>

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 4 - CASH BALANCES

The District's cash pool, used by all funds, is deposited with the Lorain County Treasurer. The cash pool is commingled with Lorain County's cash and investment pool and is not identifiable as to demand deposits or investments. The carrying amount of cash on deposit with the Lorain County Treasurer at December 31, 2021 was \$ 5,351,356.

NOTE 5 - PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Health. The Ohio Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State of Ohio, and are reflected in the accompanying financial statements as intergovernmental receipts. Tax payments are due to Lorain County by December 31. If the property owner elects to make semi-annual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

The full tax rate for all District operations for the year ended December 31, 2021, was \$ 1.00 per \$1,000 of assessed value. The assessed values of real and personal property upon which 2021 property tax receipts were based are as follows:

Real property	\$ 7,112,624,280
Public utility property	548,504,100
	<u>\$ 7,661,128,380</u>

Lorain County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

NOTE 6 - RISK MANAGEMENT

A. PROPERTY AND LIABILITY

The District has obtained commercial insurance for comprehensive property and general liability, vehicles, and errors and omissions. Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in coverage from prior years.

B. EMPLOYEE MEDICAL BENEFITS

The District provides dental and vision insurance through commercial insurance coverage.

The District provides employee health and prescription benefits through a self-insurance program administered by Medical Mutual. The District limits its liability for medical claims by maintaining a specific/family stop-loss threshold of \$ 75,000 and aggregate stop loss at 125% of enrollment times cost per plan.

The Self Insurance Fund pays covered claims to service providers, and recovers these costs from charges to other funds based on an actuarially determined cost per employee.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

**NOTE 7 - CONTINGENT LIABILITIES**

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, management believes such refunds, if any, would not be significant.

**NOTE 8 – DEFINED BENEFIT PENSION PLAN**

Plan Description - District employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 8 – DEFINED BENEFIT PENSION PLAN (continued)

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
<u>State and Local</u>	<u>State and Local</u>	<u>State and Local</u>
Age and service requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and service requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and service requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<u>Public Safety</u>	<u>Public Safety</u>	<u>Public Safety</u>
Age and service requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and service requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and service requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<u>Law Enforcement</u>	<u>Law Enforcement</u>	<u>Law Enforcement</u>
Age and service requirements: Age 52 with 15 years of service credit	Age and service requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and service requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<u>Public Safety and Law Enforcement</u>	<u>Public Safety and Law Enforcement</u>	<u>Public Safety and Law Enforcement</u>
Formula: 2.2% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.2% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.2% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit plan for calculation of an annual cost-of-living adjustment.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 8 – DEFINED BENEFIT PENSION PLAN (continued)

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Beginning in 2022, the Combine Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
 dba LORAIN COUNTY PUBLIC HEALTH  
 NOTES TO THE BASIC FINANCIAL STATEMENTS  
 FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 8 – DEFINED BENEFIT PENSION PLAN (continued)

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Public Safety	Law Enforcement
2021 Statutory maximum contribution rates			
Employer	14.0%	18.1%	18.1%
Employee *	10.0%	**	***
2021 Actual contribution rates			
Employer			
Pension ****	14.0%	18.1%	18.1%
Post-employment health care benefits ****	0.0%	0.0%	0.0%
Total employer	<u>14.0%</u>	<u>18.1%</u>	<u>18.1%</u>
Employee	<u>10.0%</u>	<u>12.0%</u>	<u>13.0%</u>

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

\*\*\*\* These pension and employer health rate care rates are for the traditional and combined plans. The employer contribution for the member-directed plan is 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$ 837,348 for year 2021.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

**NOTE 9 - POSTEMPLOYMENT BENEFITS**

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERS-covered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.



LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 9 - POSTEMPLOYMENT BENEFITS (continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2021 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. For the year ended December 31, 2021, OPERS did not allocate any employer contributions to post-employment health care.

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2021

NOTE 10 – CHANGE IN ACCOUNTING PRINCIPLE

For 2021, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the District's 2021 financial statements; however, there was no effect on beginning net position or fund balance.

NOTE 11 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the District received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

NOTE 12 – SUBSEQUENT EVENTS

Management has evaluated subsequent events through the date that the financial statements were available to be issued.

SUPPLEMENTARY INFORMATION

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

COMBINING SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN  
CASH BASIS FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2021

	Food Service	Solid Waste Management	Car Seat Program	Construction Demolition and Debris	Smoke Free Ohio
<b>Receipts</b>					
Intergovernmental					
Federal	\$ -	\$ -	\$ -	\$ -	\$ 24,545
State	-	258,333	-	-	82,655
Charges for services					
Home health services	-	-	-	-	-
Immunizations	-	-	-	-	-
Inspection fees	-	-	-	-	-
Contractual services	-	-	-	-	-
Licenses	703,210	-	-	-	-
Miscellaneous					
Other receipts	2,621	-	2,103	86,474	-
Other fees	-	-	-	-	-
Refunds	4,663	1,297	-	157	2,003
<b>Total receipts</b>	<u>710,494</u>	<u>259,630</u>	<u>2,103</u>	<u>86,631</u>	<u>109,203</u>
<b>Disbursements</b>					
Salaries and benefits	682,218	172,735	-	16,810	137,801
Travel	12,160	91	-	-	14
Office supplies	4,321	474	-	-	-
Medical supplies	-	-	-	-	-
Equipment	-	544	-	-	4,391
Contracts - repair/service	-	-	3,748	-	8,027
Distribution to state	37,878	57,500	-	63,940	-
Other expenditures	3,644	1,654	-	-	9,967
<b>Total disbursements</b>	<u>740,221</u>	<u>232,998</u>	<u>3,748</u>	<u>80,750</u>	<u>160,200</u>
Excess receipts over/ (under) disbursements	<u>(29,727)</u>	<u>26,632</u>	<u>(1,645)</u>	<u>5,881</u>	<u>(50,997)</u>
<b>Other financing sources (uses)</b>					
Advances in	-	-	-	-	35,000
Advances out	-	-	-	-	(20,000)
<b>Total other financing sources (uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,000</u>
Excess of receipts and other financing sources over/(under) disbursements and other financing uses	<u>(29,727)</u>	<u>26,632</u>	<u>(1,645)</u>	<u>5,881</u>	<u>(35,997)</u>
Cash balance, beginning	193,149	20,933	16,183	196,553	51,131
<b>Cash balance, ending</b>	<u>\$ 163,422</u>	<u>\$ 47,565</u>	<u>\$ 14,538</u>	<u>\$ 202,434</u>	<u>\$ 15,134</u>

<u>Workforce Development</u>	<u>Family Planning Services</u>	<u>Public Health Emergency Preparedness</u>	<u>Miscellaneous Federal Grants</u>	<u>Maternal and Child Health Grants</u>	<u>Ohio Infant Mortality Reduction Initiative</u>	<u>State and Community Highway Safety</u>	<u>Preventative Health</u>
2,336	474,366	\$ 252,616	\$ -	\$ 179,195	\$ 112,732	\$ 57,390	\$ 158,656
-	23,529	-	-	94,805	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	420	-
-	-	-	-	-	-	-	-
-	10	1,891	-	594	343	-	887
<u>2,336</u>	<u>497,905</u>	<u>254,507</u>	<u>-</u>	<u>274,594</u>	<u>113,075</u>	<u>57,810</u>	<u>159,543</u>
13,590	1,162	214,674	-	237,196	13,859	55,638	114,988
-	-	1,631	-	-	-	45	303
-	-	1,035	-	-	-	260	671
-	-	-	-	-	-	-	-
-	-	-	-	2,400	-	-	-
-	496,696	-	-	49,987	100,782	-	41,041
-	-	-	-	-	-	-	-
1,320	10	10,488	760	1,124	343	2,654	4,492
<u>14,910</u>	<u>497,868</u>	<u>227,828</u>	<u>760</u>	<u>290,707</u>	<u>114,984</u>	<u>58,597</u>	<u>161,495</u>
<u>(12,574)</u>	<u>37</u>	<u>26,679</u>	<u>(760)</u>	<u>(16,113)</u>	<u>(1,909)</u>	<u>(787)</u>	<u>(1,952)</u>
20,000	100,000	-	-	40,000	-	15,000	40,000
-	(85,000)	-	-	(25,000)	(30,000)	(20,000)	(40,000)
<u>20,000</u>	<u>15,000</u>	<u>-</u>	<u>-</u>	<u>15,000</u>	<u>(30,000)</u>	<u>(5,000)</u>	<u>-</u>
7,426	15,037	26,679	(760)	(1,113)	(31,909)	(5,787)	(1,952)
-	84,006	45,111	760	51,087	32,225	28,918	42,664
<u>\$ 7,426</u>	<u>\$ 99,043</u>	<u>\$ 71,790</u>	<u>\$ -</u>	<u>\$ 49,974</u>	<u>\$ 316</u>	<u>\$ 23,131</u>	<u>\$ 40,712</u>

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH

COMBINING SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN  
CASH BASIS FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2021

	State Public Health Actions	Beach Monitoring	Opiate Prevention	Active Transportation	Total
<b>Receipts</b>					
Intergovernmental					
Federal	\$ -	\$ 22,900	\$ 246,000	\$ 11,166	\$ 1,541,902
State	-	-	13,709	-	473,031
Charges for services					
Home health services	-	-	-	-	-
Immunizations	-	-	-	-	-
Inspection fees	-	-	-	-	-
Contractual services	-	-	-	-	-
Licenses	-	-	-	-	703,210
Miscellaneous					
Other receipts	-	-	-	-	91,618
Other fees	-	-	-	-	-
Refunds	-	130	2,475	-	14,450
<b>Total receipts</b>	<b>-</b>	<b>23,030</b>	<b>262,184</b>	<b>11,166</b>	<b>2,824,211</b>
<b>Disbursements</b>					
Salaries and benefits	-	19,271	230,158	17,471	1,927,571
Travel	-	-	-	-	14,244
Office supplies	-	-	-	152	6,913
Medical supplies	-	4,712	-	-	4,712
Equipment	-	-	-	-	7,335
Contracts - repair/service	-	-	-	-	700,281
Distribution to state	-	-	-	-	159,318
Other expenditures	-	-	15,518	2,068	54,042
<b>Total disbursements</b>	<b>-</b>	<b>23,983</b>	<b>245,676</b>	<b>19,691</b>	<b>2,874,416</b>
Excess receipts over/ (under) disbursements	-	(953)	16,508	(8,525)	(50,205)
<b>Other financing sources (uses)</b>					
Advances in	-	25,000	55,000	20,000	350,000
Advances out	-	(25,000)	(55,000)	(20,000)	(320,000)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>30,000</b>
Excess of receipts and other financing sources over/(under) disbursements and other financing uses	-	(953)	16,508	(8,525)	(20,205)
Cash balance, beginning	-	1,126	69,078	17,429	850,353
<b>Cash balance, ending</b>	<b>\$ -</b>	<b>\$ 173</b>	<b>\$ 85,586</b>	<b>\$ 8,904</b>	<b>\$ 830,148</b>

LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
LORAIN COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED DECEMBER 31, 2021

Federal Grantor / Pass Through/ Grantor Program Title	Federal AL Number	Pass Through Entity Number	Total Federal Expenditures
<u>U.S. Department of Agriculture</u>			
Passed through the Ohio Department of Health			
Special Supplemental Food Program for Women, Infants and Children (WIC)	10.557	04710011WA1421 04710011WA1522	\$ 1,058,565
Total U.S. Department of Agriculture			<u>1,058,565</u>
<u>U.S. Department of Health and Human Services</u>			
Passed through the Ohio Department of Health			
COVID-19 Coronavirus Relief Fund			
COVID-19 Contact Tracing Grant	21.019	04710012CT0120	144,348
COVID-19 Coronavirus Response Supplemental	21.019	04710012CO0121	621,682
COVID-19 Vaccine Needs Assessment	21.019	04710012VN0121	20,000
Total COVID-19 Coronavirus Relief Fund			<u>786,030</u>
COVID-19 Immunization Cooperative Agreements			
COVID-19 Vaccine Equity Supplement Local Health Dept Subgrants	93.268	04710012VE0121	257,609
COVID-19 Epidemiology and Laboratory Capacity for Infectious Disease (ELC)			
COVID-19 Contact Tracing Grant	93.323	04710012CT0121	133,806
COVID-19 Enhanced Operations	93.323	04710012EO0121	1,001,978
Total COVID-19 Epidemiology and Laboratory Capacity for Infectious Disease (ELC)			<u>1,135,784</u>
Public Health Emergency Preparedness	93.069	04710012PH1221/PH1322	225,937
Maternal and Child Health Services Block Grant to the States and Family Planning Services			
Reproductive Health and Wellness	93.994	04710011RH0521/0622	113,329
Reproductive Health and Wellness	93.217	04710011RH0521/0622	361,037
Total Maternal and Child Health Services Block Grant to the States and Family Planning Services			<u>474,366</u>
Preventive Health and Health Services Block Grant	93.991	04710014CC1120/1221	160,608
Maternal and Child Health Services Block Grant to the States			
Maternal and Child Health	93.994	047100MP0521/OH0121/CK0321/MP0622/OH0222	167,808
Moms & Babies First: Black Infant Mortality	93.994	04710011MB0220/MB0321	114,641
Ohio Healthy Homes and Lead Poisoning Prevention	93.197	6NUE2EH001386-01-02	30
Total Maternal and Child Health Services Block Grant to the States			<u>282,479</u>
Medical Assistance Program			
Integrated Naloxone	93.778	04710014IN0322	64,000
Injury Prevention and Control Research and State and Community Based Programs			
Drug Overdose Prevention	93.136	04710014DR0221/0322	165,492
Violence and Injury Prevention Program	93.136	5NU17CE002738-03-00	730
Total Injury Prevention and Control Research and State and Community Based Programs			<u>166,222</u>
Tobacco Use Prevention and Cessation Program	93.387	04710014TU0120/0322	24,545
Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	04710012WF0122	14,910
Total U.S. Department of Health and Human Services			<u>3,592,490</u>
<u>U.S. Department of Transportation</u>			
Passed through the Office of the Governor's Highway Safety Representative			
Highway Planning and Construction	20.205	N/A	19,692
State and Community Highway Safety			
	20.600	SC-2021 Lorain County General Hea-00021 SC-2022 Lorain County General Hea-00012	58,177
Total U.S. Department of Transportation			<u>77,869</u>
<u>U.S. Environmental Protection Agency</u>			
Passed through the Ohio Environmental Protection Agency			
Beach Monitoring and Notification Program Implementation Grants			
Beach Monitoring	66.472	CU-00E52608-0	23,850
Total U.S. Environmental Protection Agency			<u>23,850</u>
<u>Department of Homeland Security FEMA</u>			
Passed through Ohio Emergency Management Agency			
Public Assistance Grant	97.036	FEMA 4507-DR-OH	412,871
Total U.S. Department of Homeland Security FEMA			<u>412,871</u>
<u>Centers for Disease Control and Prevention</u>			
Passed through National Association of City and County Health Organizations (NACCHO)			
Implementing Overdose Prevention Strategies at the Local Level			
	93.421	5NU38OT000306-03-00	35,568
Total Centers for Disease Control and Prevention			<u>35,568</u>
Total Federal Awards Expenditures			<u>\$ 5,201,213</u>

The accompanying notes are an integral part of this schedule.

**LORAIN COUNTY GENERAL HEALTH DISTRICT  
dba LORAIN COUNTY PUBLIC HEALTH  
LORAIN COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2021**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Lorain County General Health District, dba Lorain Public Health (the District), under programs of the federal government for the year ended December 31, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the cash-basis financial position, changes in cash-basis position, or cash flows of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 4325  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lorain County General Health District  
Lorain County  
9880 South Murray Ridge Road  
Elyria, Ohio 44035

To the District Members:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lorain County General Health District, Lorain County, (the District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 26, 2022, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District.

### ***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

---

Efficient • Effective • Transparent

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

September 26, 2022

# OHIO AUDITOR OF STATE KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
(800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Lorain County General Health District  
Lorain County  
9880 South Murray Ridge Road  
Elyria, Ohio 44035

To the District Members:

### Report on Compliance for Each Major Federal Program

#### ***Opinion on Each Major Federal Program***

We have audited Lorain County General Health District's (the District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of Lorain County General Health District's major federal programs for the year ended December 31, 2021. Lorain County General Health District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, Lorain County General Health District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2021.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

---

Efficient • Effective • Transparent

**Other Matter**

Subsequent to issuing our *Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control over Compliance Required by the Uniform Guidance* dated September 26, 2022, we determined the Covid-19 Coronavirus Relief Fund, AL #21.019, should have been audited as a major program.

**Responsibilities of Management for Compliance**

The District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

**Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### Report on Internal Control Over Compliance

A *deficiency in internal control* over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

September 26, 2022, except for the Covid-19 Coronavirus Relief Fund, AL #21.019 described above, which is as of November 16, 2022

**This page intentionally left blank.**

**LORAIN COUNTY GENERAL HEALTH DISTRICT  
LORAIN COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2021**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Special Supplemental Food Program for Women, Infants and Children (WIC) – AL #10.557  Covid-19 Epidemiology and Laboratory Capacity for Infectious Disease (ELC), AL #93.323  Covid-19 Coronavirus Relief Fund – AL #21.019
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR §200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

# OHIO AUDITOR OF STATE KEITH FABER



**LORAIN COUNTY GENERAL HEALTH DISTRICT**

**LORAIN COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 11/29/2022**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)